Jefferson Metropolitan Housing Authority Financial Statements

For the Year Ended December 31, 2008



Mary Taylor, CPA Auditor of State

Board of Directors Jefferson Metropolitan Housing Authority 815 N. 6th Street Steubenville, Ohio 43952

We have reviewed the *Independent Auditors' Report* of the Jefferson Metropolitan Housing Authority, Jefferson County, prepared by Salvatore Consiglio, CPA, Inc., for the audit period January 1, 2008 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Jefferson Metropolitan Housing Authority is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

August 7, 2009



JEFFERSON METROPOLITAN HOUSING AUTHORITY AUDIT REPORT FOR THE YEAR ENDED DECEMBER 31, 2008

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Independent Auditors' Report

Board of Directors Jefferson Metropolitan Housing Authority

I have audited the accompanying financial statements of the business-type activities of Jefferson Metropolitan Housing Authority, Ohio, as of and for the year ended December 31, 2008, which collectively comprise the Authority basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Jefferson Metropolitan Housing Authority, Ohio, management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the Jefferson Metropolitan Housing Authority, Ohio, as of December 31, 2008, and the respective changes in financial position and the cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, I have also issued a report dated June 9, 2009, on my consideration of Jefferson Metropolitan Housing Authority, Ohio's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be consider in conjunction with this report in considering the results of my audit.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by the accounting principles generally accepted in the United State of America. I have applied certain limited procedures, which consisted principally of inquiry of management regarding the methods of measurement and presentation of the supplementary information. However, I did not audit the information and express no opinion thereon.

My Audit was performed for the purpose of forming an opinion on the financial statements that collectively comprise the Jefferson Metropolitan Housing Authority basic financial statements. The accompanying Schedule of Expenditure of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Government and Non-Profit Organizations* and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in my opinion, is fairly presented in all material respect in relation to the basic financial statements taken as a whole.

Salvatore Consiglio, CPA, Inc. June 9, 2009

Unaudited

The Jefferson Metropolitan Housing Authority ("the Authority") management's discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the Authority's financial activities, (c) identify changes in the Authority's financial position and (d) identify individual fund issues or concerns.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current years activities, resulting changes and current known facts, please read it in conjunction with the Authority's financial statements.

FINANCIAL HIGHLIGHTS

- The Authority's net assets increased by \$2,975,000 (16%) due to results from operations. Net assets were \$18,988,000 at 12/31/07 and \$21,963 at 12/31/08.
- Revenues of the entire Authority increased by \$2,378,000 in 2008. Revenues were \$8,988,000 in 2007 and were \$11,366,000 in 2008.
- Total expenses of the entire Authority decreased by \$568,000 in 2008. Total expenses were \$8,956,000 in 2007 and \$8,392,000 in 2008.

USING THIS ANNUAL REPORT

The following graphic outlines the format of this report:

MD&A

~ Management Discussion and Analysis ~

Basic Financial Statement

~ Authority-wide Financial Statements ~

Other Required Supplementary Information

~ Required Supplementary Information (other than MD&A) ~

The primary focus of the Authority's financial statements is on both the Authority as a whole (authority-wide) and the major individual funds. Both perspectives (authority-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year to year or Authority to Authority) and enhance the Authority's accountability.

Unaudited

Authority-Wide Financial Statements

The Authority-wide financial statements are designed to be corporate-like in that all activities are consolidated into columns, which add to a total for the entire Authority.

These statements include a <u>Statement of Net Cost</u>, which is similar to a Balance Sheet. The Statement of Net Assets reports all financial and capital resources for the Authority. The statement is presented in the format where assets, minus liabilities, equal "Net Assets", formerly known as equity. Assets and liabilities are presented in order of liquidity, and are classified as "Current" (convertible into cash within one year), and "Non-current".

The focus of the Statement of Net Assets (the "<u>Unrestricted</u> Net Assets") is designed to represent the net available liquid (non-capital) assets, net of liabilities, for the entire Authority. Net Assets are reported in three broad categories:

<u>Net Assets, Invested in Capital Assets, Net of Related Debt</u>: This component of Net Assets consists of all Capital Assets, reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

<u>Restricted Net Assets</u>: This component of Net Assets consists of restricted assets, when constraints are placed on the asset by creditors (such as debt covenants), grantor, contributors, laws, regulations, etc.

<u>Unrestricted Net Assets</u>: Consists of Net Assets that do not meet the definition of "Net Assets in Capital Assets, Net of Related Debt", or "Restricted Net Assets". This account resembles the old operating reserves account.

The Authority-wide financial statements also include a <u>Statement of Revenues, Expenses and Changes in Fund Net Assets</u> (similar to an Income Statement). This Statement includes Operating Revenues, such as rental income, Operating Expenses, such as administrative, utilities, and maintenance, and depreciation, and Non-Operating Revenue and Expenses, such as grant revenue, investment income and interest expense.

The focus of the Statement of Revenues, Expenses and Changes in Fund Net Assets is the "Change in Net Assets", which is similar to Net Income or Loss.

Finally, a <u>Statement of Cash Flows</u> is included, which discloses net cash provided by, or used for operating activities, non-capital financing activities, and from capital and related financing activities.

Unaudited

Fund Financial Statements

The Authority consists of exclusively Enterprise Funds. Enterprise funds utilize the full accrual basis of accounting. The Enterprise method of accounting is similar to accounting utilized by the private sector accounting.

Many of the programs maintained by the Authority are required by the Department of Housing and Urban Development. Others are segregated to enhance accountability and control.

The Authority's Programs

<u>Conventional Public Housing</u> – Under the Conventional Public Housing Program, the Authority rents units that it owns to low-income households. The Conventional Public Housing Program is operated under an Annual Contributions Contract (ACC) with HUD, and HUD provides Operating Subsidy and Capital Grant funding to enable the PHA to provide the housing at a rent that is based upon 30% of household income. The Conventional Public Housing Program also includes the Capital Funds Program, which is the primary funding source for physical and management improvements to the Authority's properties.

<u>Housing Choice Voucher Program</u> – under the Housing Choice Voucher Program, the Authority administers contracts with independent landlords that own the property. The Authority subsidizes the family's rent through a Housing Assistance Payment made to the landlord. The program is administered under and Annual Contributions Contract (ACC) with HUD. HUD provides Annual Contributions Funding to enable the Authority to structure a lease that sets the participants' rent at 30% of household income.

<u>Business Activity – Gaylord Towers</u> – under the Section 8 New Construction, the Authority rents units that it owns to elderly households. The program is operated under an Annual Contributions Contract (ACC) with HUD, and HUD provides subsidy to allow the Authority to provide the housing at a rent based on 30% of household income.

Section 8 Moderate Rehabilitation – Single Room Only – The Authority administers Section 8 rental assistance programs where the department of Housing and Urban Development (HUD) enters into annual contribution contract with a private owner. The owner rent housing to eligible low-income individuals who typically pay rent of 30 percent of adjusted gross income. The remaining portion of the rent for the unit is paid to the owner by HUD through the HAP contract. The Authority acts as the middleman between HUD and the Private Owner and ascertains that the owner is operating the program in compliance with HUD requirements. The Authority earns an administration fee for these services rendered.

Unaudited

<u>Capital Fund Program</u> – The capital fund program provides funds annually, via a formula, to Public Housing Agencies for capital and management activities, including modernization and development housing.

AUTHORITY-WIDE STATEMENT

Statement of Net Assets

The following table reflects the condensed Statement of Net Assets compared to the prior year. The Authority is engaged only in business-type activities.

TABLE 1 Statement of Net Assets (in thousands of dollars)

	<u>2008</u>		2007		Change
Current and Other Assets	\$ 9,984	\$	6,077	\$	3,907
Capital Assets	12,525		13,603		(1,078)
Total Assets	\$ 22,509	\$	19,680	\$	2,829
Current Liabilities	\$ 346	\$	469	\$	(123)
Long-Term Liabilities	200		223		(23)
Total Liabilities	546	_	692	_	(146)
Net Assets:					
Investment in Capital Assets, net of Related Debt	12,525		13,603		(1,078)
Restricted Net Assets	262		151		111
Unrestricted Net Assets	9,176		5,234		3,942
Total Net Assets	21,963	_	18,988	_	2,975
Total Liabilities and Net Assets	\$ 22,509	\$	19,680	\$_	2,829

For more detailed information see the Statement of Net Assets.

Unaudited

Major Factors Affecting the Statement of Net Assets

During 2008 current assets increased by \$3,907,000 and current liabilities decreased by \$123,000. The current asset increase is mainly due to the gain on sale of Parkview Circle and excess housing assistance payments received for the voucher program. These amounts have been reported as restricted cash and will be used for specific purposes as required by HUD. Total liabilities decreased by \$146,000 for the year. This decrease is mainly due to less vendor's payable at year end as comparison to last year.

During 2008 Net Capital Assets decreased by \$1,078,000. This was due to the sale of Parkview Circle and current year depreciation expense.

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS TABLE 2

The following schedule compares the revenues and expenses for the current and previous fiscal year. The Authority is engaged in only business-type activities.

(in thousands of dollars)

Revenues	<u>2008</u>		<u> 2007</u>	Change
Total Tenant Revenues	782	\$	719	\$ 63
Operating Subsidies and Capital Grants	8,029		7,735	294
Investment Income	179		212	(33)
Other Revenues	2,376		322	2,054
Total Revenues	11,366		8,988	2,378
Expenses				
Administrative	1,513		1,841	(328)
Tenant Services	4		-	4
Utilities	904		890	14
Maintenance	1,135		1,352	(217)
Protective Services	345		319	26
General	273		262	11
Housing Assistance Payaments	3,037		3,107	(70)
Depreciation	1,181		1,185	(4)
Total Expenses	8,392	•	8,956	(564)
Net Increases (Decreases)	2,974	\$	32	\$ 2,942

Unaudited

MAJOR FACTORS AFFECTING THE STATEMENT OF REVENUE, EXPENSES AND CHANGES IN NET ASSETS

Total revenues increased by \$2,378,000 (26%) in 2008. The revenues include the gain from sale of Parkview Circle of \$2,360,000.

Total expenses decreased in 2008 by \$564,000 (6%). The decrease is due to the savings in benefits from the reduction of staffing. Also, savings in maintenance expenses due to continues cost cutting effort and not having the maintenance upkeep of Parkview Circle. Housing assistance payments decreased by \$70,000 from last year due to less vouchers served in current year in order to be within HUD imposed based line restrictions.

TABLE 3NET-ASSETS (EQUITY)

The following table shows the change in net assets of Jefferson Metropolitan Housing Authority for FYE 12/31/08:

(in thousands of dollars)

	Unrestricted		Restricted	Investment in
	Net Assets		Net Assets	Capital Assets
Beginning Balance - December 31, 2007	\$ 5,234	\$	151	\$ 13,603
Results of Operation	2,863		111	-
Adjustments:				
Current year Depreciation Expense (1)	1,181		-	(1,181)
Capital Expenditure (2)	(692)		-	692
Loss from Sale of Assets	589		-	(589)
Rounding Adjustments	1		-	-
Ending Balance - December 31, 2008	\$ 9,176	\$_	262	\$ 12,525
		_	•	

Unaudited

CAPITAL ASSETS

As of year end, the Authority had \$12,525,000 invested in a variety of capital assets as reflected in the following schedule, which represents a net decrease (addition, deductions and depreciation) of \$1,078,000 or 8% from the end of last year.

TABLE 4
CAPITAL ASSETS AT YEAR-END (NET OF DEPRECIATION)

(in thousands of dollars)

		<u>2008</u>	<u>2007</u>	Change
Land and Land Rights	\$	2,513 \$	5 2,541 5	\$ (28)
Buildings		29,541	33,780	(4,239)
Equipment		1,313	1,705	(392)
Construction in Progress		655	2	653
Accumulated Depreciation	_	(21,497)	(24,425)	2,928
Total	\$_	12,525 \$	13,603	\$ (1,078)

The following reconciliation summarizes the change in Capital Assets.

<u>TABLE 5</u> CHANGE IN CAPITAL ASSETS (in thousands of dollars)

Beginning Balance - December 31, 2007	\$ 13,603
Current Year Additions	692
Current Year Disposal, Net	(589)
Current Year Depreciation Expense	 (1,181)
Ending Balance - December 31, 2008	\$ 12,525

The current year additions represented various capital improvements such as: Roof replacements, hot water tanks, vehicles purchased, computers and various other items.

Unaudited

Debt Outstanding

As of year-end, the Authority had no debt outstanding.

ECONOMIC FACTORS

Significant economic factors affecting the Authority are as follows:

- 1. Federal funding provided by congress to the Department of Housing & Urban Development.
- 2. Local labor and demand, which can affect salary and wage rates.
- 3. Local inflationary, recessionary and employment trends, which can affect resident incomes, and therefore the amount of rental income.
- 4. Inflationary pressure on utility rates, supplies and other costs.
- 5. Property condition

FINANCIAL CONTACT

If you have any questions regarding this report, you may contact Jim Fullen, Assistant Director of Jefferson Metropolitan Housing Authority, at (740) 282-0994 extension #22.

Jim Fullen
Jim Fullen, Assistant Director, JMHA
Joseph Costantini
Joseph Costantini, Exec. Director, JMHA

Jefferson Metropolitan Housing Authority Statement of Net Assets Proprietary Funds December 31, 2008

Current assets	
Cash and cash equivalents	\$6,387,886
Restricted cash and cash equivalents	3,359,985
Receivables, net	55,081
Prepaid expenses	150,439
Inventories, net	30,799
Total current assets	9,984,190
Noncurrent assets	
Capital assets:	
Land	2,513,382
Building and equipment	30,854,031
Construction in Progress	655,191
Less accumulated depreciation	(21,497,254)
Total noncurrent assets	12,525,350
Total assets	\$22,509,540
LIABILITIES Current liabilities	
Accounts payable	\$49,502
Accrued liabilities	110,468
Intergovernmental payables	7,268
Tenant security deposits	106,657
Deferred revenue	422
Other current liabilities	72,290
Total current liabilities	346,607
Noncurrent liabilities	
Accrued compensated absences non-current	200,321
Total noncurrent liabilities	200,321
Total liabilities	\$546,928

Jefferson Metropolitan Housing Authority Statement of Net Assets (Continued) Proprietary Funds December 31, 2008

NET ASSETS

Invested in capital assets, net of related debt	\$12,525,350
Restricted net assets	261,623
Unrestricted net assets	9,175,639
Total net assets	\$21,962,612

Jefferson Metropolitan Housing Authority Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Funds

For the Year Ended December 31, 2008

OPERATING REVENUES	
Tenant Revenue	\$781,882
Government operating grants	7,376,147
Other revenue	15,755
Total operating revenues	8,173,784
OPERATING EXPENSES	
Administrative	1,512,696
Tenant services	3,768
Utilities	903,581
Maintenance	1,134,577
Protective services	344,611
General	273,382
Housing assistance payment	3,037,054
Depreciation	1,181,199
Total operating expenses	8,390,868
Operating income (loss)	(217,084)
NONOPERATING REVENUES (EXPENSES)	
Interest and investment revenue	178,828
Total nonoperating revenues (expenses)	178,828
Income (loss) before contributions and transfers	(38,256)
Capital grants	652,862
Gain from sale of capital assets	2,359,973
Change in net assets	2,974,579
Total net assets - beginning	18,988,033
Total net assets - ending	\$21,962,612

JEFFERSON METROPOLITAN HOUSING AUTHORITY

Statement of Cash Flows Proprietary Fund Type For the Year Ended December 31, 2008

CASH FLOWS FROM OPERATING ACTIVITIES	
Operating grants received	\$7,369,272
Tenant revenue received	776,065
Other revenue received	15,755
General and administrative expenses paid	(4,496,262)
Housing assistance payments	(3,037,054)
Net cash provided (used) by operating activities	627,776
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest earned	202,805
Net cash provided (used) by investing activities	202,805
CASH FLOWS FROM CAPITAL AND RELATED ACTIVITIES	
Capital grant funds received	652,862
Proceeds from sale of assets	2,952,000
Proceeds from insurance for casulaty loss, net	21,711
Property and equipment purchased	(691,614)
Net cash provided (used) by capital and related activities	2,934,959
Net increase (decrease) in cash	3,765,540
Cash and cash equivalents - Beginning of year	5,982,331
Cash and cash equivalents - End of year	\$9,747,871

JEFFERSON METROPOLITAN HOUSING AUTHORITY

Statement of Cash Flows - Continued Proprietary Fund Type For the Year Ended December 31, 2008

RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES

Net cash provided by operating activities	\$627,776
	.,,
- Increases (Decreases) in Tenant Security Deposits	476
- Increases (Decreases) in Accrued Compensated Absences	1,362
- Increases (Decreases) in Other Current Liabilities	11,648
- Increases (Decreases) in Deferred Revenue	308
- Increases (Decreases) in Accrued Expenses Payable	2,918
- Increases (Decreases) in Accounts Payable - Intergovermental	(6,875)
- Increases (Decreases) in Accounts Payable	(154,237)
- (Increases) Decreases in Inventory	7,023
- (Increases) Decreases in Prepaid Assets	(150,439)
- (Increases) Decreases in Accounts Receivable	(48,523)
- Depreciation	1,181,199
Activities:	
Adjustment to Reconcile Operating Loss to Net Cash Used by Operating	
Net Operating Income (Loss)	(\$217,084)

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Summary of Significant Accounting Policies

The financial statements of the Jefferson Metropolitan Housing Authority (the Authority) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Authority's accounting policies are described below.

Reporting Entity

The Jefferson Metropolitan Housing Authority was created under the Ohio Revised Code, Section 3735.27. The Authority contracts with the United States Department of Housing and Urban Development (HUD) to provide low and moderate income persons with safe and sanitary housing through subsidies provided by HUD. The Authority depends on the subsidies from HUD to operate.

The accompanying Financial Statements comply with the provision of Governmental Accounting Standards Board (GASB) Statement 14, the Financial Reporting Entity, in that the financial statements include all organizations, activities and functions for which the Authority is financially accountable. This report includes all activities considered by management to be part of the Authority by virtue of Section 2100 of the Codification of Governmental Accounting and Financial Reporting Standards.

Section 2100 indicates that the reporting entity consists of a) the primary government, b) organizations for which the primary government is financially accountable, and c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's government body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization. A financial benefit or burden relationship exists if the primary government a) is entitled to the organization's resources; b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organization; or c) is obligated in some manner for the debt of the organization.

Management believes the financial statements included in this report represent all of the funds of the Authority over which the Authority is financially accountable.

Basis of Presentation

The Authority's financial statements consist of a statement of net assets, a statement of revenue, expenses, changes in net assets, and a statement of cash flows.

Fund Accounting

The Authority uses the proprietary fund to report on its financial position and the results of its operations for the HUD programs. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Funds are classified into three categories: governmental, proprietary and fiduciary. The Authority uses the proprietary category for its programs.

Proprietary Fund Types

Proprietary funds are used to account for the Authority's ongoing activities, which are similar to those found in the private sector. The following is the proprietary fund type:

<u>Enterprise Fund</u> - This fund is used to account for the operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenue earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus/Basis of Accounting

The proprietary funds are accounted for on the accrual basis of accounting. Revenues are recognized in the period earned and expenses are recognized in the period incurred. Pursuant to GASB Statement No. 20 Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting, the Authority follows GASB guidance as applicable to proprietary funds and FASB Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins issued after November 30, 1989, that do not conflict with or contradict GASB pronouncements.

Description of programs

The Authority uses a single enterprise fund to maintain its financial records on the accrual basis. The following are the various programs which are included in the enterprise fund:

A. Public Housing Program

The pubic housing program is designed to provide low-cost housing within the Jefferson County. Under this program, HUD provides funding via an annual contribution contract. These funds, combined with the rental income received from tenants, are available solely to meet the operating expenses of the program.

B. Capital Fund Program

The capital fund program provides funds annually, via a formula, to Public Housing Agencies for capital and management activities, including modernization and development housing.

C. Housing Choice Voucher Program

The Housing Choice Voucher Program was authorized by Section 8 of the National Housing Act and provides housing assistance payments to private, not-for-profit or public landlords to subsidize rentals for low-income persons.

D. Business Activities

Gaylord Tower is an apartment building owned by the Authority. The units are rented to elderly households. The building is operated under an Annual Contributions Contract (ACC) with HUD, and HUD provides subsidy to allow the Authority to provide the housing at a rent based on 30% of household income.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Section 8 New Construction Program

The Authority administers Section 8 rental assistance programs where the Department of Housing and Urban Development (HUD) enters into annual contributions contracts with a private owner. The owner rent housing to eligible low-income families who typically pay rent of 30 percent of adjusted gross income. The remaining portion of the rent for the unit is paid to the owner by HUD through the HAP contract. The Authority acts as the middleman between HUD and the Private Owner and ascertains that the owner is operating the program incompliance with HUD requirements. The Authority earns an administration fee for these services rendered.

F. Section 8 Moderate Rehabilitation Program

The Authority administers Section 8 rental assistance programs where the Department of Housing and Urban Development (HUD) enters into annual contributions contracts with a private owner. The owner rent housing to eligible low-income families who typically pay rent of 30 percent of adjusted gross income. The remaining portion of the rent for the unit is paid to the owner by HUD through the HAP contract. The Authority acts as the middleman between HUD and the Private Owner and ascertains that the owner is operating the program incompliance with HUD requirements. The Authority earns an administration fee for these services rendered.

G. State and Local Funds

The state and local funds represent the Authority contracts with the City of Toronto for the administration of its low income housing program.

Investments

The provisions of the HUD Regulations restrict investments. Investments are valued at market value. Interest income earned in fiscal year ending December 31, 2008 totaled \$178,828.

Capital Assets

Capital assets are stated at cost. The capitalization policy of the Authority is to depreciate all non-expendable personal property having a useful life of more than one year and purchase price of \$1,000 or more per unit. Depreciation is calculated using the straight-line method over the estimated useful lives:

Buildings 40 year
Buildings Improvements 15 years
Furniture, equipment and machinery 3-7 years

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Expenditures for repairs and maintenance are charged directly to expense as they are incurred. Expenditures determined to represent additions or betterments are capitalized.

Operating Revenues and Expenses

Operating revenues and expenses are those revenues that are generated directly from the primary activities of the proprietary fund and expenses incurred for the day to day operation. For the Authority, operating revenues are tenant rent charges, operating subsidy from HUD and other miscellaneous revenue.

Capital Contributions

This represents contributions made available by HUD with respect to all federally aided projects under an annual contribution contract.

Cash and Cash Equivalents

For the purpose of the statement of cash flows, cash and cash equivalents include all highly liquid debt instruments with original maturities of three months or less.

Compensated Absences

The Authority accounts for compensated absences in accordance with GASB Statement No. 16. Sick leave and other compensated absences with similar characteristics are accrued as a liability based on the sick leave accumulated at the balance sheet date by those employees who currently are eligible to receive termination payments. To calculate the liability, these accumulations are reduced to the maximum amount allowed as a termination payment. All employees who meet the termination policy of the Authority for years of service are included in the calculation of the compensated absence accrual amount.

Vacation leave and other compensated absences with similar characteristics are accrued as a liability as the benefits are earned by the employees if both of the following conditions are met: (1) the employees' rights to receive compensation are attributable to services already rendered and are not contingent on a specific event that is outside the control of the employer and employee. (2) It is probable that the employer will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement.

In the proprietary fund, the compensated absences are expensed when earned with the amount reported as a fund liability.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The following is a summary of the change in compensated absence liability:

	Balance			Balance	Current Year
Description	12/31/07	Increase	Decrease	12/31/08	Balance
Liability Amount	\$237,059	\$21,731	(\$20,369)	\$238,421	\$38,100

Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets – net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are recorded as restricted when there are limitations imposed on their use by internal or external restrictions.

Budgetary Accounting

The Authority annually prepares its budget as prescribed by the Department of Housing and Urban Development. This budget is submitted to the Department of Housing and Urban Development and once approved is adopted by the Board of the Housing Authority.

Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2: DEPOSITS AND INVESTMENTS

<u>Deposits</u> – State statutes classify monies held by the Authority into three categories.

A. Active deposits are public deposits necessary to meet demands on the treasury. Such monies must be maintained either as cash in the Authority's treasury, in commercial accounts payable or withdrawal on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

NOTE 2: <u>DEPOSITS AND INVESTMENTS</u> (Continued)

- B. Inactive deposits are public deposits that the Authority has identified as not required for use within the current two period of designation of depositories. Inactive deposits must either be evidenced by certificate of deposits maturing not later than the end of the current period of designation of the depositories, or by savings or deposit accounts including, but not limited to passbook accounts.
- C. Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificate of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the Authority deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by collateral held by Authority or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

At fiscal yearend December 31, 2008, the carrying amount of the Authority's deposits totaled \$9,747,871 and its bank balance was \$10,617,342. Based on the criteria described in GASB Statement No. 40, "Deposit and Investment Risk Disclosure," as of December 31, 2008, \$9,867,342 was exposed to custodial risk as discussed below, while \$750,000 was covered by the Federal Depository Insurance Corporation.

Custodial credit risk is the risk that in the event of bank failure, the Authority will not be able to recover the deposits. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits.

Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at the Federal Reserve Banks or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the Authority.

NOTE 3: RESTRICTED CASH

Restricted cash balance as of December 31, 2008 of \$3,359,985 represents cash on hand for the following:

- FSS escrow funds held for tenants	\$17,994
- Tenant security deposit	\$106,657
- Proceeds from Sale of Parkview Circle & Casualty Loss	\$2,973,711
- Cash advance from HUD to be used for housing assistance	\$261,623

NOTE 4: CAPITAL ASSETS

The following is a summary of changes:

Balance				Balance
12/31/07	Adjust	Additions	Deletion	12/31/08
				_
\$2,541,310	\$0	\$0	(\$27,928)	\$2,513,382
2,329	0	652,862	0	655,191
2,543,639	0	652,862	(27,928)	3,168,573
33,779,660	0	28,784	(4,267,871)	29,540,573
745,978	0	0	(138,827)	607,151
959,364	0	9,968	(263,025)	706,307
35,485,002	0	38,752	(4,669,723)	30,854,031
	\$2,541,310 2,329 2,543,639 33,779,660 745,978 959,364	\$2,541,310 \$0 2,329 0 2,543,639 0 33,779,660 0 745,978 0 959,364 0	12/31/07 Adjust Additions \$2,541,310 \$0 \$0 2,329 0 652,862 2,543,639 0 652,862 33,779,660 0 28,784 745,978 0 0 959,364 0 9,968	12/31/07 Adjust Additions Deletion \$2,541,310 \$0 \$0 (\$27,928) 2,329 0 652,862 0 2,543,639 0 652,862 (27,928) 33,779,660 0 28,784 (4,267,871) 745,978 0 0 (138,827) 959,364 0 9,968 (263,025)

NOTE 4: CAPITAL ASSETS - Continued

	Balance 12/31/07	Adjust	Additions	Deletion	Balance 12/31/08
Accumulated	12/31/07	Aujust	Additions	Detetion	12/31/00
Depreciation:					
Buildings	(22,953,027)	0	(1,094,698)	3,713,304	(20,334,421)
Furnt, Mach. and Equip -					
Dwelling	(677,616)	0	(22,682)	878	(699,420)
Furnt, Mach. and Equip -					
Admin	(795,156)	0	(63,819)	395,562	(463,413)
Total Accumulated					
Depreciation	(24,425,799)	0	(1,181,199)	4,109,744	(21,497,254)
Total Capital Assets					
Being Depreciated, Net	11,059,203	0	(1,142,447)	(559,979)	9,356,777
Total Capital Assets, Net	\$13,602,842	\$0	(\$489,585)	(\$587,907)	\$12,525,350

NOTE 5: <u>DEFINED BENEFIT PENSION PLANS -PUBLIC EMPLOYEES</u> RETIREMENT SYSTEM

All full-time employees of Authority participate in the Ohio Public Employees Retirement System (OPERS), a cost-sharing multiple-employer public employee retirement system administered by the Public Employees Retirement Board. OPERS provide basic retirement, disability and survivor benefits, based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 145 of the Ohio Revised Code. OPERS issue a publicly available financial report that includes financial statements and required supplementary information for OPERS. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 466-2085 or (800) 222-PERS.

Ohio Public Employees Retirement System administers three separate pension plans as described below:

- 1. The Traditional Pension Plan A cost sharing, multiple-employer defined benefit pension plan.
- 2. The Member-Direct Plan A defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Direct Plan, members accumulate retirement assets equal to the value of member and (vested) employer contributions, plus any investment earnings.

NOTE 5: <u>DEFINED BENEFIT PENSION PLANS -PUBLIC EMPLOYEES</u> <u>RETIREMENT SYSTEM</u> - Continued

3. The Combined Plan – A cost sharing, multiple-employer defined pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefits similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

Plan members are required to contribute 10 percent of their annual covered salary to fund pension obligations. The 2008 employer pension contribution rate for Authority was 14 percent. Contributions are authorized by state statue. The contribution rates are determined actuarially. Contributions to PERS for the years ended December 31, 2008, 2007, and 2006 \$184,120, \$184,968and \$232,456 respectively. Ninety-three percent has been contributed for 2008. All required contributions for the two previous years have been paid.

NOTE 6: <u>POSTEMPLOYMENT BENEFITS PUBLIC EMPLOYEES</u> <u>RETIREMENT SYSTEM</u>

The Public Employees Retirement System of Ohio (OPERS) provides post-employment health care benefits to age and service retirants with ten or more years of qualifying Ohio service credit and to primary survivor recipients of such retirants. Health care coverage for disability recipients is also available. The health care coverage provided by the OPERS is considered an Other Post-employment Benefit (OPEB) as described in GASB Statement No. 12. A portion of each employer's contribution to the OPERS is set aside for the funding of post retirement health care. The Ohio Revised Code provides statutory Authority requiring public employers to fund post-employment health care through their contributions to the OPERS. The portion of the 2007 employer contribution rate (identified above) that was used to fund health care for the year ended December 31, 2008 was 5.0 percent of covered payroll, which amounted to \$65,940.

The significant actuarial assumptions and calculations relating to postemployment health care benefits were based on the OPERS' latest actuarial review performed as of December 31, 2007. An entry age normal actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability. All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach assets are adjusted annually to reflect 25 percent of

NOTE 6: POSTEMPLOYMENT BENEFITS PUBLIC EMPLOYEES RETIREMENT SYSTEM (Continued)

unrealized market appreciation or depreciation on investment assets. The investment assumption rate for 2007 was 6.5 percent. An annual increase of 4.0 percent compounded annually is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increases, over and above the 4.0 percent base increase, were assumed to range from 0.50 percent to 6.3 percent. Health care costs were assumed to increase at a project wage inflation rate plus an additional factor ranging from .5% to 4% for the next 7 years. In subsequent years (8 and beyond), health care costs were assumed to increase at 4% (the projected wage inflation rate).

Benefits are advanced-funded on an actuarially determined basis. The number of active contributing participants was 363,503. The actuarial value of the OPERS' net assets available for OPEB at December 31, 2007 was \$12.8 billion. The actuarially accrued liability and the unfunded actuarial accrued liability, based on the actuarial cost method used, were \$29.8 billion and \$17 billion, respectively.

OPERS Retirement Board Implemented its Health Care Preservation Plan (HCPP). HCPP was adopted on September 9, 2004, and is effective on January 1, 2007. In addition, OPERS created a separate investment pool for health care assets. Members and employers contribution rates increases in January 1, 2006 and in 2007 and January 1, 2008, which allow additional funds to be allocated to the health care plan.

NOTE 7: SCHEDULE OF EXPENDITURE OF FEDERAL AWARD

The accompanying schedule of expenditure of federal award is a summary of the activity of the Authority's federal programs. This schedule has been prepared on the accrual basis of accounting.

NOTE 8: RISK MANAGEMENT

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year ending December 31, 2008 the Authority maintains comprehensive insurance coverage with private carriers for health, real property, building contents and vehicles. Vehicle policies include liability coverage for bodily injury and property damage.

Settled claims have not exceeded this coverage in any of the last three years. There has been no significant reduction in coverage from last year.

Jefferson Metropolitan Housing Authority Schedule of Expenditure of Federal Award For the Year Ended December 31, 2008

FEDERAL GRANTOR / PASS THROUGH GRANTOR PROGRAM TITLES	CFDA NUMBER	EXPENDITURES
U.S. Department of Housing and Urban Development Direct Program		
Section 8 Project Base Cluster: Section 8 New Construction Program	14.182	\$79,636
Low Rent Public Housing	14.850	2,777,500
Housing Choice Voucher Program	14.871	3,529,402
Public Housing Capital Fund Program	14.872	1,194,308
Total Expenditure of Federal Award		\$7,580,846



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Jefferson Metropolitan Housing Authority

I have audited the financial statements of the business-type activities of the Jefferson Metropolitan Housing Authority, Ohio, as of and for the year ended December 31, 2008, which collectively comprise the Jefferson Metropolitan Housing Authority basic financial statements and have issued my report thereon dated June 9, 2009. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing my audit, I considered Jefferson Metropolitan Housing Authority, Ohio's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinion on the financial statements, but no for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the entity's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the authority's financial statements that is more than inconsequential will not be prevented or detected by the authority's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the authority' internal control.

My consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. I did not identify any deficiencies in internal control over financial reporting that I consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Jefferson Metropolitan Housing Authority financial statements are free of material misstatement, I performed tests of its compliance with certain provision of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The result of my tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

I noted certain matters that I have reported to management of Jefferson Metropolitan Housing Authority in a separate letter dated June 9, 2009.

This report is intended for the information of the Board of Directors, management, and federal awarding agencies and is not intended to be and should not be used by anyone other than those specified parties.

Salvatore Consiglio, CPA, Inc.

June 9, 2009



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REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of Directors
Jefferson Metropolitan Housing Authority

Compliance

I have audited the compliance of the Jefferson Metropolitan Housing Authority, Ohio, with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended December 31, 2008. Jefferson Metropolitan Housing Authority, Ohio major federal programs are identified in the summary of auditor's result section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Jefferson Metropolitan Housing Authority, Ohio's management. My responsibility is to express an opinion on Jefferson Metropolitan Housing Authority, Ohio's compliance based on my audit.

I conducted my audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that I plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Jefferson Metropolitan Housing Authority, Ohio's compliance with those requirements and performing such other procedures, as I considered necessary in the circumstances. I believe that my audit provides a reasonable basis for my opinion. My audit does not provide a legal determination on Jefferson Metropolitan Housing Authority, Ohio's compliance with those requirements.

In my opinion, Jefferson Metropolitan Housing Authority, Ohio, complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2008.

Internal Control Over Compliance

The management of Jefferson Metropolitan Housing Authority, Ohio is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing my audit, I considered Jefferson Metropolitan Housing Authority, Ohio's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine my auditing procedures for the purpose of expressing my opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, I do not express an opinion on the effectiveness of the entity's internal control over compliance.

A control deficiency in an Authority's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

My consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. I did not identify any deficiencies in internal control over financial reporting that I consider to be material weaknesses, as defined above.

This report is intended for the information of the Board of Directors, management, and federal awarding agencies and is not intended to be and should not be used by anyone other than those specified parties.

Salvatore Consiglio, CPA, Inc.	
June 9, 2009	

Jefferson Metropolitan Housing Authority Schedule of Findings and Questioned Costs OMB Circular A-133 § .505 December 31, 2008

1. SUMMARY OF AUDITOR'S RESULTS

Type of Financial Statement Opinion	Unqualified
Were there any significant deficiency reported as material weakness at the financial statement level (GAGAS)?	No
Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
Was there any reported material non-compliance at the financial statement level (GAGAS)?	No
Were there any significant deficiency reported for any major federal programs as material weakness?	No
Were there any other significant deficiency reported for the major federal programs?	No
Type of Major Programs' Compliance Opinion	Unqualified
Are there any reportable findings under § .510?	No
Major Programs (list):	CFDA # 14.871 Housing Choice Voucher Program
Dollar Threshold: Type A/B	Type A: > \$300,000
Programs	Type B: All Others
Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

There are no Findings or questioned costs for the year ended December 31, 2008.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

There are no Findings or questioned costs for the year ended December 31, 2008.

Jefferson Metropolitan Housing Authority Schedule of Prior Audit Findings December 31, 2008

The audit report for the fiscal year ending December 31, 2007 contained no audit finding.



Mary Taylor, CPA Auditor of State

JEFFERSON METROPOLITAN HOUSING AUTHORITY JEFFERSON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED AUGUST 20, 2009