



Mary Taylor, CPA
Auditor of State

**FINANCIAL CONDITION
JEFFERSON COUNTY**

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**FINANCIAL CONDITION
JEFFERSON COUNTY**

**FEDERAL AWARDS EXPENDITURES SCHEDULE
FOR THE YEAR ENDED DECEMBER 31, 2008**

Federal Grantor/ Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Expenditures
U.S. Department of Agriculture			
<i>Passed through the Ohio Department of Education</i>			
Board of Mental Retardation			
National School Lunch	10.555	FY 08	\$18,785
		FY 09	<u>6,463</u>
Total MRDD National School Lunch			25,248
Food Distribution Program	10.550	FY 08	1,628
Juvenile Detention Department			
National School Lunch	10.555	FY 08	44,615
		FY 09	<u>21,384</u>
Total Juvenile Detention National School Lunch			65,999
Sheriff Department			
National School Lunch	10.555	FY 08	8,982
		FY 09	<u>3,419</u>
Total Sheriff Department National School Lunch			12,401
Total U.S. Department of Agriculture			105,276
U. S. Department of Housing and Urban Development			
Special Needs Assistance Program	14.235	OH 16B307001-08	215,873
<i>Passed through the Ohio Department of Development:</i>			
Community Development Formula Program	14.228	B-F-06-038-1	618
		B-F-07-038-1	<u>198,000</u>
Total Formula Grant			198,618
Community Development Block Grant - Water and Sanitary Sewer	14.228	B-W-07-038-1	411,031
Community Housing Improvement Program	14.228	BC-06-038-1	83,315
		BC-08-038-1	<u>5,325</u>
Total Community Housing Improvement Program			88,640
Home Investment Partnership Program	14.239	BC-06-038-2	280,398
		BC-08-038-2	<u>13,438</u>
Total HOME Grant			293,836
Total U.S. Housing and Urban Development			1,207,998
U.S. Department of Education			
<i>Passed through the Ohio Department of Education:</i>			
Special Education Grants to States	84.027	6B-SF-08	52,591
		6B-SF-09	<u>10,185</u>
Total Title VI B			62,776
Special Education - Preschool Grant	84.173	PG-S1-08	8,326
		PG-S1-09	<u>1,208</u>
Total Preschool Grant			9,534
Chapter 2 Innovator Grant	84.298	C2-S1-08	270
		C2-S1-09	<u>12</u>
Total Innovator Grant			282
Total U.S. Department of Education			72,592

FINANCIAL CONDITION
JEFFERSON COUNTY

FEDERAL AWARDS EXPENDITURES SCHEDULE
FOR THE YEAR ENDED DECEMBER 31, 2008
(Continued)

Federal Grantor/ Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Expenditures
Department of Homeland Security			
<i>Passed Through the State Emergency Management Agency</i>			
Emergency Management Performance Grant	97.042	2007-EM-E7-0024	25,373
Emergency Management Performance Grant		2007-EM-E7-0085	11,854
Emergency Management Performance Grant		2008-EM-E8-0002	12,512
Emergency Management Performance EOC Equipment Grant		2006-EM-E6-0042	70,116
Total Emergency Management Performance Grant			<u>119,855</u>
Citizen Corps Program Grant	97.053	S07-HCC06-41-0057	3,072
State Homeland Security Program	97.067	2007-GE-T7-0030	118,761
State Homeland Security Program	97.073	2006-GE-T6-0051	32,906
Total U.S. Department of Homeland Security			<u>274,594</u>
U. S. Department of Health and Human Services			
<i>Passed Through the Ohio Department of Mental Retardation and Developmental Disabilities</i>			
Social Services Block Grant - Title XX	93.667	MR-41- 08	24,793
		MR-41- 09	23,171
Total Title XX			<u>47,964</u>
Medicaid Title XIX - Targeted Case Management	93.778	4100010-08	71,913
		4100010-09	33,110
Medicaid Title XIX - ICF/MR		512207-08	1,605,289
		512207-09	1,120,498
Day Habilitation		FY 08	603,187
Day Habilitation		FY 09	172,841
Total Title XIX			<u>3,606,838</u>
<i>Passed Through Ohio Department of Job and Family Services</i>			
Child Support Enforcement Magistrates Program	93.563	FY 08	70,255
<i>Passed Through Ohio Department of Alcohol and Drug Addiction</i>			
Substance Abuse Prevention and Treatment Block Grant (Womens Set Aside Funds)	93.959	FY 08	18,205
		FY 09	36,410
Substance Abuse Prevention and Treatment Block Grant (ADMS Per Capita Block Grant)		FY 08	56,505
		FY 09	81,708
Total Substance Abuse Block Grant			<u>192,828</u>
Medical Assistance Program Medicaid, Title XIX - Assistance	93.778	41513 FY 08	143,278
		41513 FY 09	42,957
			<u>186,235</u>
<i>Passed Through Ohio Department of Mental Health</i>			
Medical Assistance Program Medicaid, Title XIX - OBRA	93.778	FY 08	1,176
		FY 09	735
Medical Assistance Program Medicaid, Title XIX - Assistance		MC-24 08	2,107,131
		MC-24 09	693,519
Total Title XIX			<u>2,802,561</u>
Total Medical Assistance, Medicaid			2,988,796
Preventative Treatment Block Grant	93.958	FY 08	29,170
		FY 09	46,560
Total Preventative Treatment Block Grant			<u>75,730</u>

**FINANCIAL CONDITION
JEFFERSON COUNTY**

**FEDERAL AWARDS EXPENDITURES
FOR THE YEAR ENDED DECEMBER 31, 2008
(Continued)**

Federal Grantor/ Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Expenditures
Family and Systems Team Reimbursement	93.556	FY 08	14,274
Social Services Block Grant	93.667	FY 08	32,480
		FY 09	21,821
Total Social Services Block Grant			54,301
State Chips Insurance Plan - Medicaid	93.767	FY 08	95,330
		FY 09	38,307
Childrens Health Insurance (CHIPS Medicaid)	93.767	FY 08	55,451
		FY 09	1,297
Total CHIPS Medicaid			190,385
Community Mental Health Services Block Grant - Early Childhood Mental Health	93.575	FY 08	22,576
<i>Passed Through Ohio Secretary of State</i> Voting Assistance for <i>Individuals with Disabilities</i>	93.617	FY 08	8,574
Total U.S. Department of Health and Human Services			7,272,521
U.S. Department of Justice			
<i>Passed through Ohio Attorney General</i> Crime Victim Assistance Program	16.575	2007 VAGENE 030T	30,458
		2008 VAGENE 030T	9,146
		2007 SAGENE 030T	2,158
		2008 SAGENE 030T	375
Total Crime Victim Assistance Grant			42,137
<i>Passed through Ohio Department of Youth Services</i> <i>Passed through the Office of Criminal Justice Services</i> Violence Against Women Formula Grants	16.588	2007-WF-VA2-8249	27,337
Total U.S. Department of Justice			69,474
U.S. Department of Transportation			
<i>Passed through Governors Highway Safety Office</i> State and Community Highway Safety Grant	20.600	HVEO-2008-41-00-00216	19,731
Total U.S. Department of Transportation			19,731

FINANCIAL CONDITION
JEFFERSON COUNTY

FEDERAL AWARDS EXPENDITURES SCHEDULE
FOR THE YEAR ENDED DECEMBER 31, 2008
(Continued)

Federal Grantor/ Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Expenditure
U.S. Department of Labor			
<i>Passed Through the Ohio Department of Job and Family Services</i>			
WIA Workforce Month	17.207	N/A	2,924
WIA Adult Programs	17.258	2007	76,662
		2008	290,696
		2009	130,335
WIA Youth Activities	17.259	2006	50,241
		2007	157,734
		2008	56,564
WIA Dislocated Worker	17.260	2007	55,869
		2008	128,278
Rapid Response	17.260	2007	865,564
WIA Administrative	17.260	2007	17,345
		2008	32,152
WIA Veteran's Rapid Response	17.260	2006	651
Total U.S. Department of Labor			1,865,015
Federal Aviation Administration			
Airport Improvement Program	20.106	AIP3-39-0074-0801	
		AIP3-39-0074-1206	6,518
		AIP3-39-0074-1307	251,234
Total Federal Aviation Administration			257,752
Appalachian Regional Commission			
<i>Passed through Ohio Department of Development - Governor's Office of Appalachia</i>			
State Appalachian Grant Program	23.002	A-07-038-1	200,000
Total Federal Awards Expenditures			<u><u>\$11,344,953</u></u>

The accompanying notes to this schedule are an integral part of this schedule.

**FINANCIAL CONDITION
JEFFERSON COUNTY**

**NOTES TO THE FEDERAL AWARDS EXPENDITURES SCHEDULE
FISCAL YEAR ENDED DECEMBER 31, 2008**

NOTE A SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the County's federal award programs. The schedule has been prepared on the cash basis of accounting.

NOTE B FOOD DISTRIBUTION

Non monetary assistance, such as food received from the U.S. Department of Agriculture, is reported in the schedule at the fair value of the commodities received and consumed. Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first. At December 31, 2008, the County had no significant food commodities in inventory.

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Mary Taylor, CPA

Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Jefferson County
301 Market Street
Steubenville, Ohio 43952

To the Board of Commissioners:

We have audited the financial statements of the governmental activities, the business type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Jefferson County, Ohio (the County) as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements and have issued our report thereon dated June 19, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Other auditors audited the financial statements of Jeffco Workshop in accordance with auditing standards generally accepted in the United States of America and not in accordance with Government Auditing Standards and accordingly this report does not extend to that component unit.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the County's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the County's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the County's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the County's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses as defined above.

We noted certain matters that we reported to the County's management in a separate letter dated June 19, 2009.

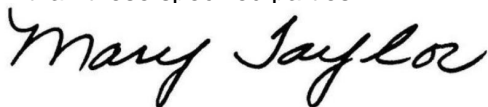
Compliance and Other Matters

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2008-001 through 2008-003.

We did note certain noncompliance or other matters that we reported to the County's management in a separate letter dated June 19, 2009.

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the County's response and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of the audit committee, management, Board of Commissioners, federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.

A handwritten signature in cursive script that reads "Mary Taylor".

Mary Taylor, CPA
Auditor of State

June 19, 2009



Mary Taylor, CPA

Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Jefferson County
301 Market Street
Steubenville, Ohio 43952

To the Board of Commissioners:

Compliance

We have audited the compliance of Jefferson County, Ohio (the County) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A 133, Compliance Supplement* that apply to each of its major federal programs for the year ended December 31, 2008. The summary of auditor's results section of the accompanying schedule of findings identifies the County's major federal programs. The County's management is responsible for complying with the requirements of laws, regulations, contracts and grants applicable to each major federal program. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America: the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A 133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A 133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, Jefferson County complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended December 31, 2008.

Internal Control Over Compliance

The County's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A *control deficiency* in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that the County's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the County's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

However, we noted matters involving the internal control over compliance not requiring inclusion in this report, that we have reported to the County's management in a separate letter dated June 19, 2009.

Federal Awards Expenditure Schedule

We have audited the financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Jefferson County, Ohio as of and for the year then ended December 31, 2008, and have issued our report thereon dated June 19, 2009, in which we indicated we did not audit the financial statements of Jeffco Workshop, as those financial statements were audited by other auditors. Our audit was performed to form opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying federal awards expenditures schedule provides additional information as required by OMB Circular A-133 and is not a required part of the basic financial statements. We subjected this information to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

We intend this report solely for the information and use of the audit committee, management, Board of Commissioners, federal awarding agencies and pass through entities. It is not intended for anyone other than these specified parties.



Mary Taylor, CPA
Auditor of State

June 19, 2009

**FINANCIAL CONDITION
JEFFERSON COUNTY**

**SCHEDULE OF FINDINGS
OMB CIRCULAR A -133 § .505
DECEMBER 31, 2008**

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	CFDA # 93.778 Medical Assistance Program (Medicaid) CFDA # 93.767 State Children's Insurance Program (SCHIP)
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$ 340,348 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

Finding Number	2008-001
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Non Compliance Citation

Ohio Revised Code Section 5705.10 (H) provides that money paid into any fund shall be used for the purpose for which it was established. At December 31, 2008, the Jail Operating Levy Fund and the Self Insurance -Health Fund had deficit balances of \$2,505,139 and \$2,106,337 respectively.

These deficit balances indicate that money from another fund(s) has been used to pay the obligations of the aforementioned funds. The County should review the deficit balances and formulate plans for the elimination of the deficit balances.

Finding Number	2008-001 – (Continued)
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Official’s Response:

The Deficit balances in the Jail Operating Levy Fund and the Self Insurance-Health Fund have existed for a number of years. Both of these deficit balances have declined over the past year.

The Board of County Commissioners has, on two separate occasions, attempted to have voters approve additional operating levies for the justice facility which would help eliminate the existing deficit balance. Since these attempts were unsuccessful, the Board continues to explore various options concerning the deficit in the Jail Operating Levy and will continue to examine all options until a formal plan can be devised to eliminate this deficit.

The County currently has a plan in place which will eliminate the deficit balance in the Self-Insurance Fund. This deficit has been greatly reduced since the implementation of this plan.

Finding Number	2008-002
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Non Compliance Citation

Ohio Revised Code Section 5705.41(D) provides that no subdivision shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. This certificate need be signed only by the subdivision’s fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

There are several exceptions to the standard requirement stated above that a fiscal officer’s certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: “then and now” certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively of the Ohio Revised Code.

1. **Then and Now Certificate** – If no certificate is furnished as required, upon receipt of the fiscal officer’s certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the Board of Commissioners may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.

If the amount involved is less than \$100 the fiscal officer may authorize payment through a Then and Now Certificate without affirmation of the Board of Commissioners if such expenditure is otherwise valid.

2. **Blanket Certificate** – Fiscal officers may prepare “blanket” certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not be, limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.

Finding Number	2008-002 – (Continued)
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- 3. Super Blanket Certificate** – The County may also make expenditures and contracts for any amount from a specific line item appropriation in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extent beyond the current year. More than one super blanket may be outstanding a particular time for any line item appropriation.

The County did not certify the amount against the applicable appropriation accounts for 54% of tested expenditures. The County did not utilize the certification exceptions described above.

Failure to certify the availability of funds and encumber appropriations could result in overspending and negative cash balances. Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the County’s funds exceeding budgetary spending limitations, the County departments should obtain approved purchase orders which include the fiscal officers certification that the amount required to meet the obligation has been lawfully appropriated and authorized prior to making a commitment. When prior certification is not possible, “then and now” certification should be used.

The County Auditor should certify purchases to which section Ohio Revised Code Section 5705.41(D) applies. The most convenient certification method is to use purchase orders that include the certification language which Ohio Revised Code section 5705.41(D) requires to authorize disbursements. The fiscal officer should sign the certification at the time the County incurs a commitment, and only when the requirements of Ohio Revised Code Section 5705.41(D) are satisfied. The fiscal officer should post approved purchase commitments to the proper appropriation code to reduce the available appropriation.

Officials Response:

The County has established policies, procedures, and internal controls pertaining to the expenditure of public funds. However, as is the case with numerous public entities, policies, procedures, and internal controls do not always function as intended. While the County feels that its policies, procedures, and internal controls for the expenditure of public funds are adequate to ensure compliance with applicable statutes, we also realize that in any entity of this size, instances occur where adopted policies, procedures, and internal controls are not adequately followed.

In order to help insure that the established policies, procedures, and internal controls for the expenditure of public funds function as intended, we will inform all officials and department heads of the specific policies, procedures and internal controls that have been adopted by the County. In addition, we will stress to these officials and department heads the importance that these policies, procedures, and internal controls be followed. This should allow the County’s adopted policies, procedures, and internal controls for the expenditure of public funds to function as intended to help ensure compliance with applicable statutes.

The County will also explore the possible use of “Then and Now Certificates” as an additional means to help ensure budgetary compliance with Ohio Revised Code Section 5705.41 (D).

Finding Number	2008-003
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Non Compliance Citation

Ohio Revised Code Section 5705.39 prohibits a political subdivision from making a fund appropriation in excess of the total estimated revenue available for expenditure from that fund as certified by the budget commission on the Amended Official Certificate of Estimated Resources.

Appropriations exceeded the amount certified as available by the budget commission in the Jail Operating Levy Fund and the Health Insurance Fund by \$2,505,139 and \$2,106,337 respectively.

Failure to limit appropriations to the amount certified by the budget commission could result in overspending and negative cash balances. The County should compare appropriations to estimated resources and if adequate resources are available for additional appropriations, the County should submit an amended certificate of estimated resources to the budget commission for certification. If the resources are not available to cover the appropriations, an amendment to the appropriation resolution should be passed by the Board of County Commissioners to reduce appropriations.

Officials Response:

The County has established policies, procedures, and internal controls pertaining to budgetary procedures that we believe are adequate to ensure compliance with applicable statutes. However, due to the deficit fund balances in the Jail Operating Levy Fund and the Self Insurance-Health Fund complete compliance with all applicable budgetary requirements could not be achieved.

While appropriations in these funds were within the current year estimated revenues as certified to the budget commission, the deficit fund balances caused appropriations to exceed total estimated resources in those funds. Once the deficit fund balances have been eliminated in these funds, the County should be able to adequately monitor budgetary compliance to ensure that appropriations do not exceed total resources available for expenditure.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None	
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**FINANCIAL CONDITION
JEFFERSON COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS
DECEMBER 31, 2008**

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2007-001	Ohio Revised Code Section 5705.10 Several funds had deficit balances	Partially corrected	Cited as 2008-001
2007-002	Ohio Revised Code Section 5705.41(D) The County did not certify against appropriation accounts for all expenditures	No	Cited as 2008-002
2007-003	Ohio Revised Code Section 5705.39 Appropriations exceeded the amount certified as available by the budget commission in some funds	No	Cited as 2008-003

Jefferson County, Ohio

Comprehensive Annual Financial Report

For the Year Ended December 31, 2008

Prepared by the Jefferson County Auditor's Office:

Patrick J. Marshall
Jefferson County Auditor

Introductory Section

**Jefferson County, Ohio
Comprehensive Annual Financial Report
For the Year Ended December 31, 2008
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Jefferson County, Ohio
Comprehensive Annual Financial Report
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June 19, 2009

To the Honorable Board of County Commissioners
and Citizens of Jefferson County,

As Auditor of Jefferson County, it gives me great pleasure to present the County's Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2008. This report has been carefully prepared in accordance with Generally Accepted Accounting Principles (GAAP) and provides a full and complete disclosure of the financial position and operations of the County.

The information contained in this report will assist County officials in making management decisions and will provide the taxpayers of Jefferson County with comprehensive financial data in a format that enables them to gain a true understanding of the County's financial affairs. The general public, as well as investors, will be able to compare the financial position of Jefferson County and the results of its operations with other governmental entities.

This is the twelfth (12th) consecutive Comprehensive Annual Financial Report issued by the Auditor's office. The report is prepared in accordance with Generally Accepted Accounting Principles, as set forth by the Government Accounting Standards Board (GASB) and other authoritative sources, and the guidelines set by the Government Finance Officers Association (GFOA).

Legal Requirements

State law requires every general purpose local government to file with the Auditor of State and publish notice of the availability of the financial statements. The completion of this Comprehensive Annual Financial Report (CAFR), the filing of this report with the Auditor of State, and the published notice of the availability of the financial report will allow the County to comply with these requirements, as well as the requirements of the Single Audit Act.

Assumption of Responsibility

Responsibility for the accuracy, completeness, and fairness of the presentation, including all disclosures, lies with the management of Jefferson County and, in particular, the Jefferson County Auditor's Office. All disclosures necessary to enable the reader to gain an understanding of the County's financial activities and status are included herein.

Fund Accounting

Jefferson County's accounting system is organized on a "fund basis". Each fund is a self-balancing set of accounts.

Internal Control Structure

In developing the County's accounting system, consideration was given to the adequacy of internal accounting controls. Such controls are designed to provide reasonable, but not absolute, assurance regarding both the safeguarding of assets against loss and misuse, and assurance regarding the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of internal controls should not exceed the benefits expected to be derived from their implementation.

The County utilizes a fully automated in-house accounting system as well as an automated in-house system for payroll. These systems, coupled with the manual auditing of each voucher prior to payment, ensure that the financial information generated is both accurate and reliable.

Independent Audit

Included in this report is an unqualified audit opinion rendered on the County's financial statements as of December 31, 2008, by our independent auditor, the Auditor of the State of Ohio. Their audit was conducted in accordance with generally accepted auditing standards and Governmental Auditing Standards, issued by the Comptroller General of the United States. In addition, the audit was designed to meet the requirements of the Federal Single Audit Act of 1984, as amended in 1996, and related OMB Circular A-133.

County management plans to continue to subject the County's financial statements to an annual independent audit as part of the preparation of a Comprehensive Annual Financial Report. An annual audit also serves to maintain and strengthen the County's accounting and budgetary controls.

Comprehensive Annual Financial Report

The Comprehensive Annual Financial Report is presented in three sections: Introductory, Financial, and Statistical. The introductory section includes a table of contents, this transmittal letter, the 2007 Certificate of Achievement for Excellence in Financial Reporting, a list of elected officials, and the County's organizational chart. The financial section includes the Report of Independent Accountants, Management's Discussion and Analysis (MD & A), the Basic Financial Statements and Notes that provide an overview of the County's financial position and operating results, the Combining Statements for non-major funds and other schedules that provide detailed information relative to the Basic Financial Statements. The statistical section includes financial and demographic information which is generally presented on a multi-year basis.

A more detailed assessment of the County's finances for 2008 can be found in Management's Discussion and Analysis beginning on page 3.

THE PROFILE OF THE GOVERNMENT

The County

Created in 1797, Jefferson County is located in east central Ohio along the west bank of the Ohio River. Its 410 square mile area is bordered on the north by Columbiana County, on the south by Belmont County, on the west by Carroll and Harrison Counties, and on the east by the State of West Virginia. The County encompasses 14 townships and 19 cities and villages, the largest of which is the City of Steubenville, the County Seat. The County's 2008 population of 68,526 placed it as the thirty-sixth most populous of the State's 88 Counties. The County is in the Steubenville-Weirton, Ohio-West Virginia Metropolitan Statistical Area, which is comprised of the County and Brooke and Hancock Counties of West Virginia. The Steubenville-Weirton, Ohio-West Virginia Metropolitan Statistical Area is the 333rd largest of the 392 combined consolidated metropolitan statistical areas and metropolitan statistical areas in the United States.

The County is served by diversified transportation facilities. Approximately 20 motor freight carriers and local haulers serve the Jefferson County area. Major railroads serving the County include the Norfolk Southern Railway, the Wheeling Lake Erie Railway, and the Ohi-Rail Corporation. Nationwide bus transportation service to the area is provided by Greyhound. Local bus transportation service is provided by the Steel Valley Transit Authority and the Eastern Ohio Regional Transit Authority. Airline transportation services to the County are provided by the Jefferson County Airport located in Cross Creek Township and by the Pittsburgh International Airport, located approximately 22 miles east of the County.

The County provides immediate access to ten State highways and two U.S. highways (including U.S. Route 22 which directly links the County to the City of Pittsburgh and the Pittsburgh International Airport). The County also provides immediate access to nearby interstate highways I-70 and I-77.

Primary educational services are provided by the 7 school districts located within the County. Secondary and post secondary educational services are provided by a number of public and private colleges and universities located within the County or within commuting distance of the County. The Franciscan University of Steubenville and Jefferson Community College are both located in Steubenville. A Kent State University Branch, located in East Liverpool, Youngstown State University, located in Youngstown, Ohio University Eastern located in St. Clairsville, West Virginia Northern Community College, Bethany College, West Liberty University, and Wheeling Jesuit College located near Wheeling, West Virginia, and the University of Pittsburgh, Duquesne University, and Carnegie-Mellon University, located near Pittsburgh, Pennsylvania are all located within commuting distance of the County.

The County is served by a number of commercial banks and savings and loan associations with headquarters outside the County.

Three daily newspapers serve the County. The County is within the broadcast area of five local television stations and forty AM and FM radio stations. Multi-channel cable television service, including educational, governmental, and public access channels is provided by the County's two cable television franchises.

The County is directly served by two branches of Trinity Health Care located in Steubenville, Ohio. Within a 25 mile commuting distance of the County are East Liverpool City Hospital, located in East Liverpool, Ohio and Weirton Medical Center, located in Weirton, West Virginia. Life flight services are provided to the Pittsburgh, Pennsylvania area hospitals.

Cultural and recreational offerings are made available to County area residents by the Jefferson County Historical Museum, the Steubenville Art Association, the Tri-State Symphonette, the Steubenville Players, the Steubenville Community Concerts Association, the St. John Arena, 280 acres of public park land which includes golf, tennis, swimming, skating, baseball, and basketball facilities, Fernwood Forest (a State owned 1,400 acre park), Jefferson Lake (covering 93 acres), Friendship Park (covering 1,000 acres), and Austin Lake (privately owned covering 1,750 acres).

The cities, villages, and townships, together with various special districts and other governmental entities operating in the County, are responsible for many local governmental services and make significant expenditures to provide such services to County residents. The County, nonetheless, has significant responsibilities in the areas of administration of justice, road and bridge maintenance, health care, sanitation, public welfare, social services, and public assistance.

Component Units

For financial purposes, the County includes all funds, agencies, boards, and commissions making up Jefferson County (the Primary Government) and its Component Unit in accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14 “The Financial Reporting Entity.” The County’s primary government comprises all entities not legally separate from the County, and includes the financial activities on the Jefferson County Board of Mental Retardation and Developmental Disabilities, the Prevention and Recovery Board, the Department of Job and Family Services, the Veteran’s Service Commission, the Regional Airport Authority, the Jefferson County Water and Sewer District, and all departments and activities that are directly operated by the County elected officials.

Component units are legally separate organizations which are fiscally dependent on the County or for which the County is financially responsible. The Jeffco Sheltered Workshop of Jefferson County has been included as a discretely presented component unit.

The County serves as fiscal officer and custodian of funds, but is not financially accountable, for the Jefferson County Health Department, the Soil and Water Conservation District, and the Local Emergency Planning Commission, whose activities are included in this report as agency funds.

The County participates in the Jefferson County Regional Planning Commission which is a joint venture. The Jefferson County Cluster, the Eastern Ohio Correction Center, the Brooke-Hancock-Jefferson Metropolitan Planning Commission (BHJ), the Oakview Juvenile Residential Center, the Area Office on Aging, the Ohio Mid-Eastern Governments Association (OMEGA), the Jefferson-Belmont Joint Solid Waste Authority, the Jefferson County Family and Children First Council, and the Belmont, Carroll, Harrison and Jefferson Counties Council of Government are jointly governed organizations. The Jefferson Metropolitan Housing Authority, Jefferson Community College, and the Friendship Park District are related organizations. The County participates in the County Risk Sharing Authority and the Ohio Mid-Eastern Regional Education Service Agency (OME-RESA) Self Insurance Plan which are public entity risk sharing pools.

A complete discussion of the County’s reporting entity is provided in Note 1 to the Basic Financial Statements.

Form of Government

The County has only those powers, and powers incidental thereto, conferred upon it by the State constitution and statutes. A three-member Board of County Commissioners (the “Board”) is the primary legislative and executive body of the County. The Board is elected at-large in even numbered years for four-year overlapping terms. The Board is responsible for providing and managing the funds used to support the various County activities. The Board exercises its legislative powers in budgeting, appropriating monies, levying taxes, issuing bonds and notes, and letting contracts for public works and services to provide this financial management. The Board has certain responsibilities for the management of most County facilities, including various courts, correctional and administrative facilities, public assistance and social services facilities, and general County facilities.

In addition to the Board, citizens elect eight other County administrative officials, each of whom is independent within the limits of State Statutes affecting the particular office. These officials, elected to four year terms, are the County Auditor, County Treasurer, County Prosecuting Attorney, County Engineer, County Coroner, County Clerk of Courts, County Recorder, and County Sheriff. Common Pleas Court Judges, including the Juvenile/Probate Court Judge, and County Court Judges are elected on a County-wide basis and serve six year terms.

The County Auditor serves as the chief fiscal officer for the County. As chief fiscal officer, no contract or obligation involving the County can be made without the Auditor's certification that appropriations are sufficient and that funds are available, or are in the process of collection, to ensure that the contract or obligation can be paid. The Auditor is also the central disbursing agent of the County, who, by issuance of County warrants, distributes funds to creditors in payment of liabilities incurred by the County and its departments. The Auditor is responsible for the preparation of the County payroll and also has statutory accounting responsibilities. The County Auditor also serves as tax assessor for all political subdivisions within the County. As tax assessor, the Auditor is responsible for establishing the tax rates for real estate, personal property, and manufactured homes. Once these taxes are collected, the Auditor is responsible for distributing those collections to the other governmental entities in accordance with legally adopted rates. In addition to these duties, by law, the Auditor serves as the secretary of the County Board of Revision and the Budget Commission. The Auditor also serves as the administrator of the County Data Processing Board.

The County Treasurer is the custodian of all County funds. The Treasurer is responsible for the investment of idle County funds, as specified by Ohio law. The Treasurer is also responsible for collecting all tax monies and applying those payments to the appropriate tax accounts. Daily reconciliations of total County fund balances of the Auditor and Treasurer are performed by the two offices. Reconciliations, by fund, are performed monthly. The County Budget Commission is comprised of the County Treasurer, County Auditor, and County Prosecuting Attorney. The Budget Commission plays an important function in the financial administration of the County government and all other local governments located within the County.

The County Engineer, required by Ohio law to be a registered professional engineer and surveyor, serves as the civil engineer for the County and its officials. His primary responsibilities relate to the construction, maintenance and repair of County roads and bridges, and related roadside drainage facilities and storm sewer runoff systems. The Board of County Commissioners takes bids on and awards contracts for the projects recommended and approved by the County Engineer. The County Engineer also prepares tax maps for the County Auditor.

As part of its justice system, the County maintains the Court of Common Pleas, which includes a Domestic Relations Division, a Juvenile Division, and a Probate Division. The County also maintains three County Court Districts. The County Prosecuting Attorney's Office and the County Justice Facility are also maintained by the County. In addition to the responsibilities as a prosecutor of criminal cases, the County Prosecuting Attorney is designated by Ohio law as the chief legal counsel for all County officers, boards, and agencies, including the Board of County Commissioners, the County Auditor, the County Treasurer, and all townships and local school districts. The County Prosecuting Attorney is also a member of the County Budget Commission.

The Clerk of Courts keeps all official records of the Common Pleas Court. The office of the Clerk of Courts operates on a system of fees charged for services and is essentially self-supporting.

The County Sheriff is the chief law enforcement officer of the County. His primary duty is to enforce the law in unincorporated areas of the County. The County Sheriff's Department does provide certain specialized services and will assist local law enforcement officers upon their request. The Sheriff also operates the Jefferson County Justice Facility and is responsible for its inmates, including persons detained for trial or transfer to other institutions. As an officer of the courts, the Sheriff is in charge of the service of court documents.

Budgetary Controls

By statute, the Board of County Commissioners adopts a temporary appropriation measure for the County on or about the first day of January. The Board of County Commissioners adopts a permanent appropriation measure by the first day of April. All disbursements and transfers of cash between funds require appropriation authority from the Board of County Commissioners. Budgets are controlled at the major account level within a department and fund. Purchase orders are submitted to the County Auditor's office by department heads and are encumbered prior to their release to vendors. Those purchase orders which exceed the available appropriations are rejected until additional appropriations are secured.

A computerized certification system allows the County Auditor's office to ascertain the status of the department's appropriations before authorizing additional purchases from a particular account. Additional information regarding the County's budgetary accounting can be found in the Notes to the Basic Financial Statements.

LOCAL ECONOMY

The County's main industry and source of jobs has always been the area's steel mills. However, local steel producers once again face uncertain times as the Country, as well as the local area, deal with the downturn in the nation's economy. The economic downturn has been especially difficult on the areas steel mills. Due to reduced demand for locally produced steel products, Severstal (formerly Wheeling-Pittsburgh Steel) has idled all of it's local operations. This includes the Mingo Junction and Tiltonsville plants in Jefferson County and the Martins Ferry plant in nearby Belmont County. Currently, there is no target date to reopen these plants.

Even though the areas steel mills have struggled in recent years, some positive signs of economic activity and growth have emerged. The completion of the U.S. Route 22 bypass in Jefferson County has greatly enhanced transportation access to the County. The completion of this bypass along with improvements between Weirton, West Virginia and Western Pennsylvania to the east, greatly improve access to Pittsburgh markets. These factors have helped spur some growth in the County.

In recent years, the County has seen the opening of a number of new businesses including a Wal Mart food distribution center. Since its opening, the 880,000 square foot \$75 million project has created approximately 700 new jobs, and services Wal-Mart stores within a 100 mile radius. Other new businesses that have opened in recent years include a Wal-Mart Supercenter, Lowes, Office Max, Valley Weaponry, Bulldog Rack, Kroger, Riesbecks and Applebees. In addition, the key components of the recent modernization project at the Fort Steuben Mall included new anchor stores for Macys, Sears and JC Penney.

A 93 acre industrial park, located just off of the U.S. Route 22 bypass, is a key component in the County's economic development strategy. The County-owned park is located just over 1 mile from the four-lane U.S. Route 22, and is part of an area which, overall, has more than 1,000 acres available for development. Construction was recently completed on the State Route 43 widening project, which has helped provide even easier access to the industrial park from U.S. Route 22. The industrial park is currently the home of QPI Tools, Wildfire Motors, A-2-C Communications, Signs Limited, and the R-Way Transport facility. Wildfire Motors is currently in the process of completing a 50,000 square foot expansion project which expected to bring 100 new jobs to the area.

Over the past several years, the County began to develop the County airport by enlarging the facility, lengthening the runway, and constructing new hangers. Over \$7 million in upgrades and improvements have been made to the facility. The facility now has the capability to allow larger sized private jets to land at the Airport. In addition, construction was completed in 2008 on a new terminal and lounge building at the airport. It is anticipated that these improvements at the airport will help attract new business to the County.

The Laurels and Sienna Woods, extended care facilities, recently opened to provide care for the aging population within the area. In addition, a major expansion project was recently completed at the Villa Royale, another area extended care facility. A new 45 bed extended care facility is being planned for operation in the City of Toronto. Construction on that facility should begin later this year.

The County's Small Business Development Center, sponsored by the Chamber of Commerce, was organized to help provide assistance and counseling to area businesses. Since its opening, the agency helped obtain a number of small business loans totaling in excess of \$1.50 million. These loans helped create or retain over 300 jobs within the County.

American Electric Power's Cardinal Power Plant, located in the Wells Township portion of the County, has made over \$300 million in improvements in recent years. The facility upgrades will help reduce nitrogen oxide emissions by 90 percent. Recently, plans were announced for the installation of flue gas desulfurization (FGD) systems on 2 units at the plant. FGD systems, commonly called scrubbers, reduce sulfur dioxide emissions by up to 98 percent. Early estimates are that the FGD installations will cost \$200 million per unit. Construction is currently underway on this project.

Plans were also announced for the installation of FGD systems at FirstEnergy Corporation's W.H. Sammis plant in northern Jefferson County. Early estimates are that the FGD installations will cost approximately \$1.1 billion. Construction is currently underway on this project.

Apex Energy has announced plans for a methane gas recovery power plant and educational facility at the Apex landfill facility near Amsterdam. The power plant will extract and consolidate the methane and carbon dioxide produced by the decomposition of trash in the landfill. The gas will then power engines to spin electric generators. It is expected that the plant will produce enough energy to power 16,500 homes. Apex officials estimate that the plant would eliminate 16,000 tons of methane from the atmosphere, with the equivalent of greenhouse gases in carbon captured by a 112,000 acre forest. Contracts for this project are expected to be awarded later this year.

Timet, titanium metals processor located in Toronto, continues to make capital investments in new machinery and equipment. Since 1995, the company has invested over \$55 million in modernization and expansions, and has more than doubled its workforce to over 500 employees in the last few years.

Trinity Medical Center has seen the completion of a number of expansion projects over the past few years. These projects include the \$3.5 million Tony Teramana Cancer Center, a state-of-the-art cancer treatment facility, a \$7 million 79,000 square foot patient care unit addition to Trinity's west campus, and a \$6 million office facility at the west campus. Currently, construction is underway on a \$7 million expansion project at the Tony Teramana Cancer Center.

A new long term acute care hospital is currently under construction in the Village of Wintersville. This \$7 million facility is expected to have a ceremonial opening later this year, and is expected to be fully open in January 2010. It is anticipated that this facility will create 75-100 new jobs.

Both Jefferson Community College and the Franciscan University of Steubenville, two post secondary educational institutions located within the County, continue to expand services and facilities. As enrollment steadily increases, both institutions have purchased surrounding property and facilities in order to expand services and handle the increase in student enrollment.

Jefferson Community College is preparing to expand services into nearby Columbiana, Mahoning, and Trumbull counties as part of a state plan to expand community college services throughout the state. A \$1.9 million grant through the U.S. Department of Labor will help create a virtual community college in eastern Ohio and expand community college service into previously unserved areas. Currently using the working name of Eastern Gateway Community College, the main campus will remain in Steubenville. Current plans call for instructors and classrooms to be available in career centers and possibly rented space in the other three counties.

LONG TERM FINANCIAL PLANNING

The rise in the local unemployment rate over the past few years has caused some reason for concern regarding the County's long term financial planning. Any significant unfavorable change in the unemployment rate usually leads to lower sales tax collections. Fortunately, the County's sales tax revenues have remained fairly steady or have risen slightly in recent years. However, in order to avoid any potential revenue shortfalls should sales tax collections decline significantly, the County has taken a very conservative approach with current spending. Budget restraints have been implemented in order to conserve spending and help maintain a sufficient spending reserve as a hedge against future revenue shortfalls.

The County is also working on plans to overcome the loss of personal property tax revenues under the State's implementation of H.B. 66, which will phase out personal property taxes on businesses. The County's intent is to have a plan in place prior to the elimination of the taxes and the current revenue replacement subsidy provided by the State.

The increase in the cost of gasoline and gasoline related items has caused a major concern for the County Engineer's Office. These price increases have caused the cost of road repair projects to increase dramatically. Consequently, the Engineer's Office is in the process of revising its long-term road projects plans. The goal is to implement a revised plan that will keep all County roads in a condition that meets or exceeds required safety standards, while allowing the department to stay within budget.

RELEVANT FINANCIAL POLICIES

In prior years, the County's Self Insurance Hospitalization Fund reflected a deficit fund balance. In 2004, the Board of County Commissioners joined the Ohio Mid Eastern Regional Education Service Agency's insurance consortium. At that time, significant changes were made to the County's insurance plan to help control costs. The Board of County Commissioners also adopted a debt repayment plan to eliminate the existing deficit balance in the County's existing Self Insurance Hospitalization Fund. Currently, the County continues to maintain a sufficient balance with the third party administrator to pay current and future claims, while the debt repayment plan is proceeding as intended to eliminate the previous existing deficit balance.

The County is currently in the process of implementing a Geographic Information System (GIS). To fund the implementation and operation of this system, the Board of County Commissioners has dedicated one mill of the four mill permissive conveyance fee to the GIS Fund.

Since 1993, the County has participated in the Bureau of Workers Compensation's retrospective rating program to provide workers compensation insurance coverage to employees. In the past, the cost of workers compensation premiums have been allocated to the various County funds based on the County's workers compensation rate and the various funds' payrolls. Beginning in 2006, the Board of County Commissioners adopted a cost allocation method to allocate workers compensation insurance premiums based on a combination of a fund's payroll as well as a 30 percent allocation of claims costs directly attributable to the fund. This cost allocation method was adopted to make the various County departments and funds more accountable for workers compensation claim costs.

MAJOR INITIATIVES

The County has a number of projects underway to help government run more efficiently and help the County compete for future job growth.

Industrial Park

The industrial park, located just off of the U.S. Route 22 bypass, is a key component in the County's economic development strategy. The County-owned Park is located just over 1 mile from the four-lane U.S. Route 22, and is part of an area which, overall, has more than 1,000 acres available for development. The location has excellent highway access and is near a skilled, plentiful workforce. Construction was recently completed on the State Route 43 widening project, which has helped provide even easier access to the industrial park from U.S. Route 22. Local officials believe that this widening project will serve as a useful tool to help entice additional business into the industrial park.

Airport

The County recently completed a multi phase airport expansion project. Over \$8 million in upgrades and improvements have been made to enlarge the facility, lengthen the runway, construct new hangers, and construct a new terminal and lounge building. The facility now has the capability to allow larger sized private jets to land at the Airport. The airport has recently undertaken a new improvement program, as the airport is currently in the early stages of a project to lengthen the runway to 5,000 feet. This expansion will allow even larger sized planes and private jets to land at the airport. Local officials believe that the expanded services available at the airport will help attract new businesses to the County.

Geographic Information System

The County is currently in the process of implementing a Geographic Information System (GIS). This project is a joint effort, being completed with the cooperation of the Commissioner's Office, the County Engineer's Office, the County Auditor's Office, the Water and Sewer Department, the Emergency 911 Department, the Data Processing Department, the Board of Elections, the Regional Planning Commission, Progress Alliance, and the Brooke-Hancock-Jefferson Planning Commission.

As this project progresses, it is anticipated that a number of other departments and agencies will become involved in this project in the near future. These include the Department of Mental Retardation and Developmental Disabilities, Children Services, the Prosecuting Attorney's Office, and the Jefferson-Belmont Joint Solid Waste Authority.

Once completed, this project will provide a vast array of information to each of these departments and agencies. The data provided by this GIS system will aid each of these departments and agencies in the completion of their day-to-day operations by providing continually updated information that is specifically tailored to each department and agency. The Geographic Information System (GIS) will also allow Jefferson County to deliver services to a diverse customer base. Information will be available to help provide the following services: neighborhood indicators and asset mapping, social services master plan development, benchmarking, regional and community planning, policy and program coordination, data collection, data analysis, and promotion of economic development plans. In addition, the project will provide accurate and up-to-date information that will benefit the citizens who depend on County departments.

Economic development agencies will have important and valuable information readily available to provide to potential developers. This information can be used as an important tool to help persuade developers to invest in Jefferson County. It is anticipated that this project will be completed in late 2009.

Road and Bridge Improvement

In late 2000, the County, through the County Engineer's Office, completed a \$5.3 million accelerated road and bridge improvement program throughout the County. This project brought all County roads and bridges to levels that meet required safety standards. Since that time, the County Engineer implemented an ongoing maintenance and improvement program for roads and bridges. This plan was designed to allow the County Engineer to not only maintain County roads and bridges, but to make additional improvements that will allow all County roads and bridges to exceed required safety standards.

As previously noted, the increase in the cost of gasoline and gasoline related items has caused a major concern for the County Engineer's Office. These price increases have caused the cost of road repair projects to increase dramatically. Consequently, the Engineer's Office is in the process of revising its long-term road projects plans. The goal is to implement a revised plan that will keep all County roads in a condition that meets or exceeds required safety standards, while allowing the department to stay within budget.

Water and Sewer

Jefferson County's Water and Sewer Department has adopted a long range plan to perform a number of water improvement projects and sanitary sewer projects. These scheduled projects will allow the County to meet all current EPA mandated system improvements. Additionally, these projects will allow the County to provide water and sanitary sewer service to a number of new areas throughout the County. These projects include two major projects, the Rush Run Waterline Extension project and the Crestview-Belvedere Sanitary Sewer project, as well as a number of other smaller projects. Each of these projects will be completed through a combination of O.P.W.C. grants, O.P.W.C. loans, O.W.D.A. loans, and note issuances. The Rush Run Waterline Extension project is expected to be completed in mid 2009. The Crestview-Belvedere Sanitary Sewer project is expected to begin construction in early 2010.

CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Jefferson County for its comprehensive annual financial report for the fiscal year ended December 31, 2007. This was the eleventh consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

ACKNOWLEDGMENTS

The publication of this CAFR represents an important achievement in the ability of Jefferson County to provide significantly enhanced financial information and accountability to the citizens of Jefferson County, its elected officials, County management, and investors. This report continues the aggressive program of the County Auditor's office to improve the County's overall financial accounting, management, and reporting capabilities.

I would like to acknowledge the efforts of the entire staff of the Jefferson County Auditor's office and Data Processing Department for their contributions to this report. Special thanks are extended to Michael S. Warren, Deputy Auditor, for his effort and dedication to this project. My appreciation is also extended to the Local Government Services Division of the Auditor of State's Office for their guidance and assistance.

I would also like to thank all of the elected officials, department heads, and their staffs for their assistance and cooperation with the preparation of this CAFR. I ask for their continued support of this project and of my efforts toward continuing the sound financial management for Jefferson County.

Sincerely,

A handwritten signature in cursive script that reads "Patrick J. Marshall".

Patrick J. Marshall
Jefferson County Auditor

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Jefferson County
Ohio

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



A handwritten signature in black ink, appearing to read "M. L. R. M.", written over the printed name "President".

President

A handwritten signature in black ink, reading "Jeffrey R. Emery", written over the printed name "Executive Director".

Executive Director

**Jefferson County, Ohio
Elected and Appointed Officials**

Elected Officials

Patrick J. Marshall, Auditor

Dr. Thomas E. Graham, Commissioner
Adam Scurti, Commissioner
David Maple, Commissioner

Raymond M. Agresta, Treasurer

John A. Corrigan, Clerk of Courts

John W. Metcalf, Jr., M.D., Coroner

James F. Branagan, Engineer

Thomas Straus, Prosecutor

Paul R. McKeegan, Recorder

Fred J. Abdalla, Sheriff

David Henderson, Common Pleas Court Judge
Joseph J. Bruzzese, Jr., Common Pleas Court Judge
Samuel W. Kerr, Juvenile/Probate Court Judge
Michael C. Bednar, County Court Judge
Joseph M. Corabi, County Court Judge
David J. Scarpone, County Court Judge

Appointed Officials

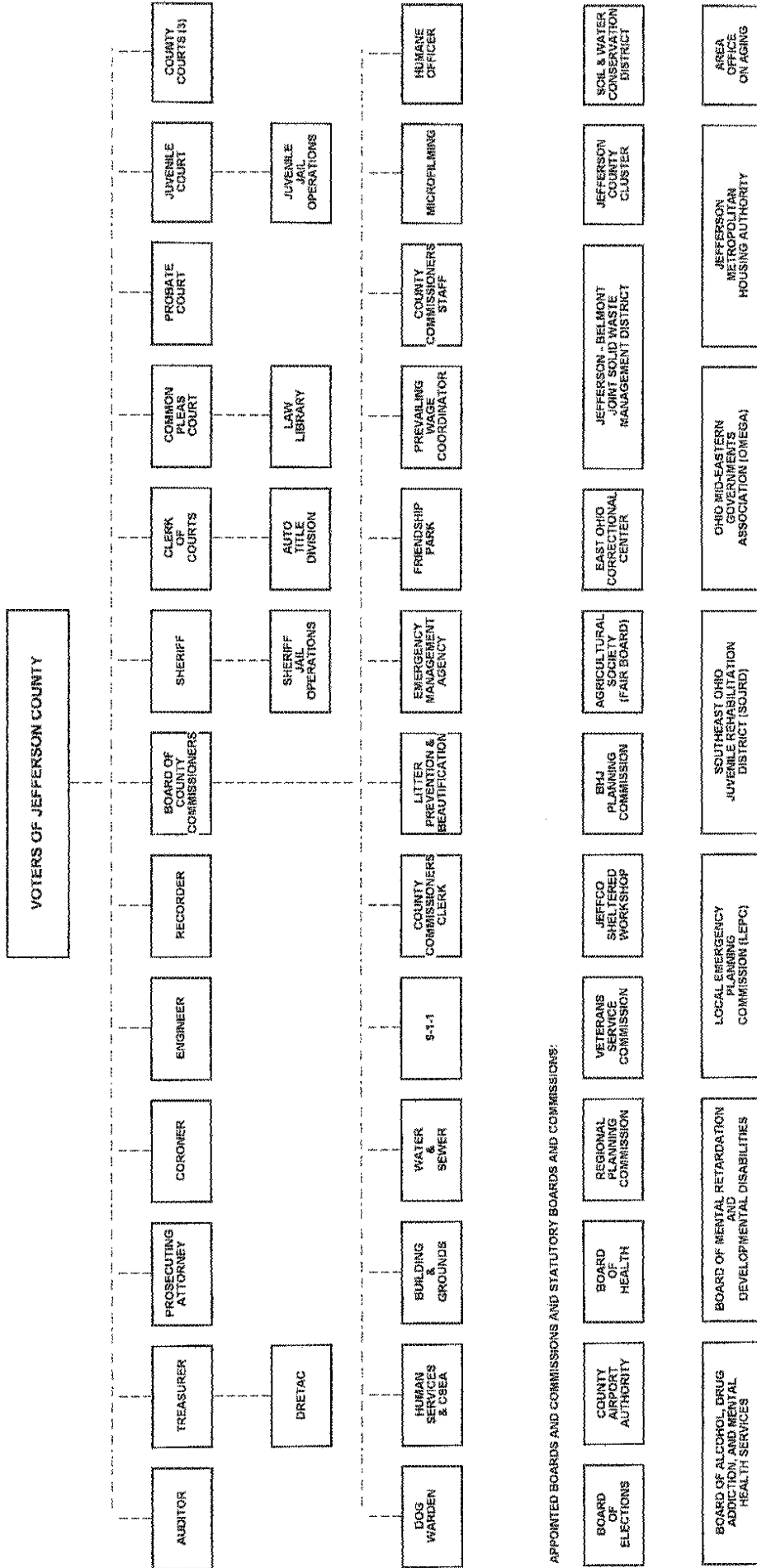
Betty Ferron, Director
Department of Job and Family Services and Children Services

Michael Mehalik, Superintendent
Board of Mental Retardation/Developmental Disabilities

Pamela M. Petrilla, Director
Prevention and Recovery Board

John T. Gilmore
Sanitary Engineer

JEFFERSON COUNTY GOVERNMENT ORGANIZATIONAL CHART



APPOINTED BOARDS AND COMMISSIONS AND STATUTORY BOARDS AND COMMISSIONS:

- BOARD OF ALCOHOL, DRUG, ADDICTION AND MENTAL HEALTH SERVICES
- BOARD OF MENTAL RETARDATION AND DEVELOPMENTAL DISABILITIES
- LOCAL EMERGENCY PLANNING COMMISSION (LEPC)
- SOUTH-EASTERN OHIO GOVERNMENTS ASSOCIATION (OMEGA)
- JEFFERSON METROPOLITAN HOUSING AUTHORITY
- SOIL & WATER CONSERVATION DISTRICT
- JEFFERSON COUNTY CLUSTER
- JEFFERSON - BELMONT JOINT SOLID WASTE MANAGEMENT DISTRICT
- EAST OHIO CORRECTIONAL CENTER
- AGRICULTURAL SOCIETY (FAIR BOARD)
- BNA PLANNING COMMISSION
- JERCO SHELTERED WORKSHOP
- VETERANS SERVICE COMMISSION
- REGIONAL PLANNING COMMISSION
- BOARD OF HEALTH
- COUNTY AIRPORT AUTHORITY
- BOARD OF ELECTIONS
- CARNEGIE LIBRARY
- DATA PROCESSING BOARD
- COUNTY RECORDS COMMISSION
- BOARD OF TAX REVISION
- BUDGET COMMISSION
- MICROFILM BOARD

BOARDS AND COMMISSIONS COMPOSED OF ELECTED OFFICIALS:

- BOARD OF ELECTIONS
- BOARD OF HEALTH
- REGIONAL PLANNING COMMISSION
- VETERANS SERVICE COMMISSION
- JERCO SHELTERED WORKSHOP
- BNA PLANNING COMMISSION
- AGRICULTURAL SOCIETY (FAIR BOARD)
- EAST OHIO CORRECTIONAL CENTER
- JEFFERSON - BELMONT JOINT SOLID WASTE MANAGEMENT DISTRICT
- JEFFERSON COUNTY CLUSTER
- SOIL & WATER CONSERVATION DISTRICT
- OHIO MID-EASTERN GOVERNMENTS ASSOCIATION (OMEGA)
- JEFFERSON METROPOLITAN HOUSING AUTHORITY
- AREA OFFICE ON AGING

Financial Section

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Mary Taylor, CPA

Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT

Jefferson County
301 Market Street
Steubenville, Ohio 43952

To the Board of Commissioners:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Jefferson County, Ohio (the County), as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Jeffco Workshop, which represent 100% of assets and 100% of the revenues for the discretely presented component unit. Other auditors audited those financial statements. They have furnished their report thereon to us and we base our opinion, insofar as it relates to the amounts included for Jeffco Workshop on the report of other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. The other auditors audited the financial statements of Jeffco Workshop in accordance with auditing standards generally accepted in the United States of America and not in accordance with *Government Auditing Standards*. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Jefferson County, Ohio, as of December 31, 2008, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General, Public Assistance, Motor Vehicle Gasoline Tax, Mental Health, Mental Retardation Developmental Disabilities and Jail Operating Levy funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 19, 2009, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We and the other auditors have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining nonmajor fund statements and schedules and statistical tables provide additional information and are not a required part of the basic financial statements. We and the other auditors subjected the combining nonmajor fund statements and schedules to the auditing procedures applied in the audit of the basic financial statements. In our opinion, based on our audit and the report of other auditors, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We and the other auditors did not subject the introductory section and statistical tables to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we express no opinion on them.



Mary Taylor, CPA
Auditor of State

June 19, 2009

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

The discussion and analysis of Jefferson County's financial performance provides an overview of the County's financial activities for the year ended December 31, 2008. The intent of this discussion and analysis is to look at the County's financial performance as a whole. Readers should also review the transmittal letter and the basic financial statements to enhance their understanding of the County's financial performance.

Financial Highlights

Key financial highlights for 2008 are as follows:

The County's total net assets increased \$3,170,179 during 2008. This represents a 2.52% increase from 2007.

At the end of the current year, the County reported unrestricted net assets for governmental activities of \$3,561,349. This represents a slight increase of \$248,424 from the prior year, due primarily to the repayment of debt and capital asset additions, which is offset by a reduction of net assets for Motor Vehicle Gas Tax.

At the end of the current year, the County's governmental funds reported a combined ending fund balance of \$21,212,814, a decrease of \$378,935 from the prior year. Of this amount, \$19,583,457 is available for spending (unreserved, undesignated fund balance) on behalf of its citizens.

Using This Annual Financial Report

This annual report consists of a series of financial statements. These statements are organized so the reader can understand the County as a financial whole or as an entire operating entity.

The *Statement of Net Assets* and the *Statement of Activities* provide information about the activities of the whole County, presenting an aggregate view of the County's finances as well as a longer-term view of those assets

Fund financial statements provide the next level of detail. For governmental activities, these statements tell how services were financed in the short term as well as what remains for future spending. Fund financial statements also report the County's most significant funds. Non-major funds are presented separately from major funds in total and in one column.

County-Wide Financial Statements

The County-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Statement of Net Assets

While this document contains information about the funds used by the County to provide services to our citizens, the view of the County as a whole looks at all financial transactions and asks the question, "How did we do financially during 2008?" The Statement of Net Assets and the Statement of Activities answer this question.

The statement of net assets presents information on all of the County's assets and liabilities, with the difference between the two reported as net assets. The statement of activities presents information showing how the County's net assets changed during the current year. These statements are prepared using the accrual basis of accounting similar to the accounting method used by private sector companies. This basis of accounting takes into consideration all of the current year's revenues and expenses, regardless of when the cash is received or paid.

The change in net assets is important because it tells the reader whether, for the County as a whole, the financial position of the County has improved or diminished. However, in evaluating the overall position of the County, non-financial information such as changes in the County's tax base and the condition of the County's capital assets will also need to be evaluated.

In the statement of net assets and the statement of activities, the County is divided into three kinds of activities:

Governmental Activities - Most of the County's programs and services are reported here, including general government, public safety, public works, health, human services, and economic development. These services are funded primarily by taxes and intergovernmental revenues, including federal and state grants and other shared revenues.

Business-Type Activities - These services are provided on a charge for goods or services basis to recover all or most of the cost of the services provided. The County's Water and Sewer systems are reported here.

Component Unit - The County's financial statements include financial data of the Jeffco Sheltered Workshop. This component unit is described in the notes to the financial statements. The component unit is separate and may buy, sell, lease, or mortgage property in their own name and can sue or be sued in their own name.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objects. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. Fund financial statements provide detailed information about the County's major funds. Based on the restriction on the use of moneys, the County has established many funds that account for the multitude of services provided to our residents. The County's major governmental funds are the General Fund, Job and Family Services (Public Assistance), Motor Vehicle and Gasoline Tax, Prevention and Recovery Board (Mental Health), Mental Retardation and Developmental Disabilities, and Jail Operating Levy Special Revenue Funds.

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Governmental Funds - Governmental funds are used to account for essentially the same functions reported as governmental activities on the government-wide financial statements. Most of the County's basic services are reported in these funds that focus on how money flows into and out of the funds and the year end balances available for spending. These funds are reported on the modified accrual basis of accounting that measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services being provided, along with the financial resources available.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities on the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately on the governmental fund balance sheet and on the governmental fund statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Proprietary Funds - The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities on the government-wide financial statements. The County uses enterprise funds to account for the Water Fund operations and Sewer Fund operations. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the County's other programs and activities. The Self-Insurance Funds account for the claims and liabilities relating to the County's self-insured hospitalization program and also account for the claims and liabilities relating to the County's retrospectively rated self-insured workers' compensation program.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the County's programs. The accounting method used for fiduciary funds is much like that used for the proprietary funds.

Notes to the Financial Statements - The notes provide additional information that is essential to a full understanding of the data provided on the government-wide and fund financial statements.

Other Information - In addition to the basic financial statements and accompanying notes, this report also presents combining and individual fund statements and schedules.

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Government-Wide Financial Analysis

Table 1 provides a summary of the County's net assets for 2008 compared to 2007:

	Governmental Activities		Business-Type Activities		Totals	
	2008	2007	2008	2007	2008	2007
Assets						
Current and Other Assets	\$52,762,001	\$50,237,926	\$4,672,645	\$4,263,504	\$57,434,646	\$54,501,430
Capital Assets, Net	93,666,012	92,941,434	40,292,343	39,982,492	133,958,355	132,923,926
Total Assets	146,428,013	143,179,360	44,964,988	44,245,996	191,393,001	187,425,356
Liabilities						
Current and Other Liabilities	16,943,869	15,496,569	1,569,370	1,187,598	18,513,239	16,684,167
Long-Term Liabilities	30,052,122	30,748,773	13,761,699	14,096,654	43,813,821	44,845,427
Total Liabilities	46,995,991	46,245,342	15,331,069	15,284,252	62,327,060	61,529,594
Net Assets						
Invested in Capital Assets, Net of Debt	68,275,198	67,394,515	25,879,180	25,266,597	94,154,378	92,661,112
Restricted	27,595,475	26,226,578	276,393	273,937	27,871,868	26,500,515
Unrestricted	3,561,349	3,312,925	3,478,346	3,421,210	7,039,695	6,734,135
Total Net Assets	\$99,432,022	\$96,934,018	\$29,633,919	\$28,961,744	\$129,065,941	\$125,895,762

As noted earlier, the County's net assets, when reviewed over time, may serve as a useful indicator of the County's financial position. In the case of the County, assets exceeded liabilities by \$129,065,941 (\$99,432,022 in governmental activities and \$29,633,919 in business-type activities) as of December 31, 2008. By far, the largest portion of the County's net assets (72.95 percent) reflects its investment in capital assets (e.g., land and improvements, buildings and building improvements, improvements other than buildings, machinery and equipment, vehicles, and infrastructure), less any related debt, used to acquire those assets, that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net assets, \$27,871,868 or 21.60 percent, represents resources that are subject to restrictions on how they can be used. The remaining balance of unrestricted assets, \$7,039,695 or 5.45 percent are to be used to meet the County's ongoing obligations to citizens and creditors.

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Table 2 shows the changes in net assets for 2008 compared to 2007.

Table 2
Changes in Net Assets

	Governmental Activities		Business-Type Activities		Totals	
	2008	2007	2008	2007	2008	2007
Revenues						
Program Revenues:						
Charges for Services	\$7,389,348	\$7,138,626	\$6,025,818	\$5,896,017	\$13,415,166	\$13,034,643
Operating Grants and Contributions	37,255,781	35,664,301	0	0	37,255,781	35,664,301
Capital Grants and Contributions	991,722	1,949,606	732,810	34,778	1,724,532	1,984,384
Total Program Revenues	45,636,851	44,752,533	6,758,628	5,930,795	52,395,479	50,683,328
General Revenues:						
Property Taxes	9,726,883	10,109,591	0	0	9,726,883	10,109,591
Permissive Sales Taxes	10,202,403	10,177,121	262,331	262,036	10,464,734	10,439,157
Intergovernmental	2,767,827	2,676,002	0	0	2,767,827	2,676,002
Interest	506,058	1,329,289	0	0	506,058	1,329,289
Miscellaneous	957,629	1,021,171	24,628	19,548	982,257	1,040,719
Total General Revenues	24,160,800	25,313,174	286,959	281,584	24,447,759	25,594,758
Total Revenues	69,797,651	70,065,707	7,045,587	6,212,379	76,843,238	76,278,086
Program Expenses						
General Government						
Legislative and Executive	6,320,478	6,431,459	0	0	6,320,478	6,431,459
Judicial	4,100,622	3,849,824	0	0	4,100,622	3,849,824
Public Safety	10,090,775	10,061,215	0	0	10,090,775	10,061,215
Public Works	7,376,639	6,774,567	0	0	7,376,639	6,774,567
Health	17,475,774	18,096,434	0	0	17,475,774	18,096,434
Human Services	18,869,407	16,354,389	0	0	18,869,407	16,354,389
Conservation and Recreation	195,710	542,482	0	0	195,710	542,482
Economic Development	1,254,309	1,124,228	0	0	1,254,309	1,124,228
Interest and Fiscal Charges	1,615,933	1,695,667	0	0	1,615,933	1,695,667
Sewer	0	0	1,361,696	1,421,126	1,361,696	1,421,126
Water	0	0	5,011,716	4,896,836	5,011,716	4,896,836
Total Expenses	67,299,647	64,930,265	6,373,412	6,317,962	73,673,059	71,248,227
Change in Net Assets Before Extraordinary Item						
	2,498,004	5,135,442	672,175	(105,583)	3,170,179	5,029,859
Extraordinary Item	0	765,846	0	0	0	765,846
Change in Net Assets	2,498,004	5,901,288	672,175	(105,583)	3,170,179	5,795,705
Beginning Net Assets	96,934,018	91,032,730	28,961,744	29,067,327	125,895,762	120,100,057
Ending Net Assets	\$99,432,022	\$96,934,018	\$29,633,919	\$28,961,744	\$129,065,941	\$125,895,762

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Governmental Activities

Operating grants and contributions were the largest program revenues, accounting for \$37,255,781 or 53.38 percent of total governmental revenues. This represents an increase of \$1,591,480 from the prior year. The major recipients of intergovernmental program revenues were the Department of Job and Family Services (Public Assistance), Motor Vehicle and Gasoline Tax, Prevention and Recovery Board (Mental Health), and Mental Retardation and Developmental Disabilities governmental activities. The Department of Job and Family Services (Public Assistance) realized the most significant increases in operating grants and contributions as compared with the prior year.

Another major component of general governmental revenues was permissive sales tax revenues, which accounted for \$10,202,403 or 14.62 percent of total governmental revenues. Permissive sales tax revenues experienced a small increase of \$25,282 from the prior year due to increased sales in the County.

Property tax revenues account for \$9,726,883 or 13.94 percent of total governmental revenues. Property tax revenues experienced a moderate decrease of \$382,708 from the prior year. Although real property tax collections continue to remain steady, the reduction in tangible personal property tax collections resulted in the overall decrease in property tax revenues.

The County's direct charges to users of governmental services made up \$7,389,348 or 10.59 percent of total governmental revenues. These charges are fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, and licenses and permits. Charges for services increased \$250,722 from the prior year. This increase was not attributable to any one specific fund or activity, but was the result of an overall increase in various fee related activities.

The 2007 extraordinary item for \$765,846 represented the final payment from the bankruptcy estate trustee in the County's 1997 jail construction law suit against the V-Group. This bankruptcy estate trustee payment brought this matter to a conclusion.

Human Services programs accounted for \$18,869,407, or 28.04 percent of total expenses for governmental activities. This represents an increase of \$2,515,018 from the prior year. This increase is the result of increased federal and state funding for human services programs.

Other major program expenses for governmental activities include health services related programs, which accounted for \$17,475,774, or 25.97 percent of total expenses, public safety programs, which accounted for \$10,090,775, or 14.99 percent of total expenses and public works programs, which accounted for \$7,376,639, or 10.96 percent of total expenses.

Health services related program expenses decreased \$620,660 from the prior year due to decreased spending for health services (mental health) related programs.

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Business-Type Activities

The net assets in business-type activities increased \$672,175 during 2008. Charges for services were the largest program revenue, accounting for \$6,025,818, or 85.53 percent of total business type revenues. Charges for services increased \$129,801 from the prior year. This increase is due to an increased number of County water customers compared with the prior year.

Capital grants and contributions account for \$732,810, or 10.40 percent of total business type revenues. Capital grants and contributions increased \$698,032 from the prior year due to an increase in available grant funding in 2008 for the sanitary sewer projects.

Table 3, for governmental activities, indicates the total cost of services and the net cost of services. The statement of activities reflects the cost of program services and the charges for services, and sales, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted intergovernmental revenues.

	Total Cost of Services		Net Cost of Services	
	2008	2007	2008	2007
General Government				
Legislative and Executive	\$6,320,478	\$6,431,459	\$3,629,746	\$3,812,598
Judicial	4,100,622	3,849,824	2,426,301	2,127,438
Public Safety	10,090,775	10,061,215	5,775,382	5,498,453
Public Works	7,376,639	6,774,567	2,804,839	1,080,177
Health	17,475,774	18,096,434	1,957,126	1,849,870
Human Services	18,869,407	16,354,389	3,631,132	3,278,512
Conservation and Recreation	195,710	542,482	195,710	542,482
Economic Development and Assistance	1,254,309	1,124,228	(373,373)	292,535
Interest and Fiscal Charges	1,615,933	1,695,667	1,615,933	1,695,667
Total Expenses	\$67,299,647	\$64,930,265	\$21,662,796	\$20,177,732

Charges for services, operating grants, and capital grants of \$45,636,851, or 67.81 percent of the total costs of services, are received and used to fund the general government expenses of the County. The remaining \$24,160,800 in general government expenses is funded by property taxes, permissive sales taxes, non-restricted intergovernmental revenues, interest, and miscellaneous revenues.

The \$5,775,382 in net costs of services for Public Safety indicates the general fund, permissive sales tax, and property tax levy support provided for the operation of the Sheriff's Department and the Detention Center. Management is concerned with the fact that there are insufficient program revenues to operate the Sheriff's Department and the Detention Center. To help reduce the tax burden and increase program revenues, the County is actively pursuing contracts for the housing of prisoners from other entities outside the County. Through the formation of a committee, the County is also exploring additional options to generate additional revenues to help fund the Sheriff's Department and the Detention Center.

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

The \$3,631,132 in net cost of services for Human Services demonstrates the costs of services that are not supported from state and federal resources. As such, the taxpayers have approved a property tax levy for the Childrens Services programs.

The \$1,957,126 in net cost of services for Health demonstrates the costs of services that are not supported from state and federal resources. As such, the taxpayers have approved property tax levies for several programs including the Prevention and Recovery Board (Mental Health) and Mental Retardation and Developmental Disabilities.

Financial Analysis of County Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at the end of the year.

As of December 31, 2008, the County's governmental funds reported a combined ending fund balance of \$21,212,814, a decrease of \$378,935 in comparison with the prior year. Of that combined ending fund \$19,583,457, or 92.32 percent of this total, constitutes unreserved, undesignated fund balance, which is available for spending at the County's discretion. The remainder of the fund balance is reserved to indicate that it is not available for discretionary spending. Of the reserved amount, \$157,503 has been committed to liquidate contracts and purchase orders of the prior year, \$820,591 has been reserved for resources donated for the operation of the children's home, \$540,291 has been reserved for claimants, and \$57,313 has been reserved for Community Development. The County has designated \$53,659 of fund balance for the purchase of equipment. While the bulk of the governmental fund balances are not reserved in the governmental fund statements, they lead to restricted net assets on the Statement of Net Assets due to expenditure restrictions mandated by the provider of the resource, such as the state or federal government.

The General Fund is the primary operating fund of the County. At the end of 2008, the unreserved fund balance was \$3,426,475, while total fund balance was \$4,021,849. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 32.10 percent to total General Fund expenditures, while total fund balance represents 37.68 percent of that same amount. The County's General Fund balance decreased \$208,199 during 2008. The key factor attributed to this decrease was a decrease in General Fund revenues during 2008, particularly in property tax revenues and interest earnings. The decrease in the County's general Fund balance could have been greater if not for the fiscal responsibility exhibited by the various General Fund departments in reducing expenditures in 2008 compared with 2007.

The Motor Vehicle Gasoline Tax Fund balance at the end of 2008 is \$1,982,097. This represents a decrease of \$1,036,291 from the prior year. The decrease was due primarily to an increase in overall spending. Due to the rising costs of gasoline and gasoline related items, the County Engineer is continuing with the process of re-evaluating the departments' long term road project plans. Consequently, various projects originally scheduled for 2008 have been delayed.

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

The Public Assistance Fund balance at the end of 2008 is (\$716,722). This represents a decrease of \$648,931 from the prior year. The decrease is due to the nature of public assistance funding. There can be significant swings from year to year in assets and liabilities due to the timing of federal and state subsidy payments. This was the case in 2008 as there was a significant decrease in assets due to the timing of federal and state subsidy payments.

The Mental Retardation and Developmental Disabilities Fund balance at the end of 2008 is \$4,317,890. This represents an increase of \$390,756 from the prior year. The increase was due primarily to the fiscal responsibility exhibited by the department in monitoring and controlling spending.

Proprietary Funds - The County maintains two different types of proprietary funds. Enterprise funds are used to report functions presented as business-type activities on the government-wide financial statements. The County uses enterprise funds to account for Water Fund operations and Sewer Fund operations. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the County's other programs and activities. The County uses two internal service funds to account for the self-insurance programs. One Self-Insurance Fund accounts for the claims and liabilities relating to the County's self-insured hospitalization program. The other Self Insurance Fund accounts for the claims and liabilities relating to the County's retrospectively rated self-insured worker's compensation program.

As of December 31, 2008, net assets for the County's enterprise funds were \$29,633,919. Of that total, \$3,478,346 represents unrestricted net assets that are available for spending for enterprise operations at the County's discretion.

As of December 31, 2008, unrestricted net assets in the self-insurance programs were \$3,417,809. This represents an increase in unrestricted net assets of \$658,163 from the prior year. The Self-Insurance Funds have reflected operating deficits in prior years. Program revenues (premiums) have been insufficient to cover rising claims activity in the County's self-insured hospitalization program. To attempt to offset the operating deficit, the County Commissioners implemented an employee-paid monthly premium, increased county-paid monthly premiums, and made significant changes to the plan guidelines to help reduce claim costs. In addition, the County has implemented a separate 15 year debt reduction plan approved by the Board of County Commissioners in 2004 to eliminate this deficit. It is the County's intent to keep the above measures in place to further reduce and eventually eliminate the deficit.

Budgetary Highlights

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. By State statute, the Board of County Commissioners adopts a temporary operating budget (temporary appropriations) for the County prior to the first day of January. The Board of County Commissioners adopts a permanent annual operating budget (permanent appropriations) for the County prior to the first day of April.

For the General Fund, changes from the original budget to the final budget have been primarily due to conservative spending. Fluctuations in growth and diversity have typically not occurred in Jefferson County, allowing department managers the ability to consistently predict revenues and expenditures.

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Capital Assets and Debt Administration

Capital Assets - The County's capital assets for governmental and business-type activities as of December 31, 2008, were \$133,958,355 (net of accumulated depreciation). This includes land and improvements, buildings and improvements, improvements other than buildings, machinery and equipment, vehicles, and infrastructure.

For governmental activities, significant capital asset additions during 2008 included the construction and furnishing of a new Airpark terminal, various other building improvements and upgrades at a total cost of \$903,137, the replacement or significant upgrade of 3 bridges at a cost of \$734,321, and 46.58 miles of road resurfacing at a cost of \$1,274,986.

For business-type activities, capital asset additions during 2008 included the completion of the Barbers Hollow Wastewater Treatment Plant upgrade, as well as ongoing work on various water and sanitary sewer projects expected to be completed in the near future.

Note 10 (Capital Assets) provides capital asset activity during 2008.

Long Term Debt - As of December 31, 2008, the County had total general obligation bonded debt outstanding of \$25,754,359. The majority of this debt (\$22,330,547) is expected to be repaid through governmental activities. The remaining portion (\$3,423,812) is expected to be repaid through a combination of business type activities and assessments. The County's long term general obligation bonded debt decreased by \$1,401,442 (5.16 percent) during 2008. Other outstanding long-term debt included O.W.D.A. loans of \$2,544,471, O.P.W.C. loans of \$953,872, O.E.P.A. loans of \$7,036,418, long term notes payable of \$3,609,724, and capital leases payable of \$330,885.

Moody's Investors Services, Inc. has assigned an underlying rating of "Baa3" to the outstanding general obligation debt of the County. However, an Aaa credit rating was listed on the bonds since the County purchased insurance from the Ambac Assurance Corporation guaranteeing bond payments.

In addition to the bonded debt, the County's long-term obligations include compensated absences and workers compensation retrospective liability. Additional information on the County's long-term debt can be found in Note 18 of this report.

The County has issued two notes payable, both of which are backed by the full faith and credit of the County. On April 24, 2008 a note was issued in the amount of \$1,300,000. This note was issued for the construction of a new garage and salt storage facility at the Engineer's Smithfield complex as well as a new salt storage facility at the Engineer's State Route 43 service complex. On October 28, 2008, a sanitary sewer purpose bond anticipation note was issued in the amount of \$922,000. Included in that amount was \$890,000 to repay a 2007 bond anticipation note for the same purpose, as well as an additional \$32,000 for the project. All of the notes were issued with a fixed interest rate. Note 18 and Note 19 provide information regarding notes.

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Economic Factors

The unemployment rate for the County is currently 8.8 percent, which is an increase from 6.5 percent a year ago. This rate exceeds the state's current rate of 7.6 percent and the current national rate of 7.1 percent. The increase demonstrates the downturn in the local economy, fueled by the uncertainty surrounding the local steel industry.

The County's \$1.183 billion tax base has increased 7.12 percent over the last five years. This increase is attributed to an increase in the County's real estate tax values. Real property values within the County have risen steadily over the past several years, and are now at an all time high.

The County's general fund balance has managed to remain steady or increase slightly in recent years. This is attributed to conservative budgeting and spending by the County as well as steady or increased property taxes and permissive sales tax revenues.

The various economic factors were considered in the preparation of the County's 2009 budget, and will be considered in the preparation of future budgets. Appropriate measures will be taken to ensure spending is within available resources.

A further discussion of the County and the economic factors which affect the County and its operations can be found in the transmittal letter of this report.

Requests for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Patrick J. Marshall, Jefferson County Auditor, 301 Market Street, P.O. Box 159, Steubenville, Ohio 43952.

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Jefferson County, Ohio
Statement of Net Assets
December 31, 2008

	Primary Government			Component Unit
	Governmental Activities	Business Type Activities	Total	
Assets				
Equity in Pooled Cash and Cash Equivalents	\$18,822,458	\$3,450,281	\$22,272,739	\$0
Cash and Cash Equivalents in Segregated Accounts	153,611	0	153,611	238,294
Accounts Receivable	1,525,730	708,407	2,234,137	27,512
Permissive Sales Taxes Receivable	1,461,385	37,472	1,498,857	0
Internal Balances	44,744	(44,744)	0	0
Accrued Interest Receivable	42,978	0	42,978	0
Intergovernmental Receivable	11,473,380	100,000	11,573,380	0
Cash and Cash Equivalents with Fiscal Agents	5,153,107	0	5,153,107	0
Investments in Segregated Accounts	25,000	0	25,000	0
Prepaid Items	153,420	21,005	174,425	695
Materials and Supplies Inventory	429,898	4,764	434,662	6,766
Property Taxes Receivable	12,275,204	0	12,275,204	0
Investments with Fiscal Agents	1,104,213	22,997	1,127,210	1,015,557
Special Assessments Receivable	0	292,216	292,216	0
Deferred Charges	96,873	80,247	177,120	0
Non-Depreciable Capital Assets	4,330,026	3,509,224	7,839,250	0
Depreciable Capital Assets, Net	89,335,986	36,783,119	126,119,105	167,063
<i>Total Assets</i>	<u>146,428,013</u>	<u>44,964,988</u>	<u>191,393,001</u>	<u>1,455,887</u>
Liabilities				
Accounts Payable	1,876,520	42,368	1,918,888	738
Contracts Payable	606,996	350,576	957,572	0
Accrued Wages and Benefits	995,874	38,195	1,034,069	15,346
Retainage Payable	69,677	0	69,677	0
Intergovernmental Payable	2,149,885	166,375	2,316,260	0
Matured Severance Payable	19,443	0	19,443	0
Accrued Interest Payable	172,898	49,856	222,754	0
Notes Payable	0	922,000	922,000	0
Deferred Revenue	10,524,327	0	10,524,327	0
Claims Payable - Health	528,249	0	528,249	0
Long-Term Liabilities:				
Due Within One Year	2,925,205	1,148,240	4,073,445	0
Due In More Than One Year	27,126,917	12,613,459	39,740,376	0
<i>Total Liabilities</i>	<u>46,995,991</u>	<u>15,331,069</u>	<u>62,327,060</u>	<u>16,084</u>
Net Assets				
Invested in Capital Assets, Net of Related Debt	68,275,198	25,879,180	94,154,378	0
Restricted for:				
Debt Service	3,277,460	276,393	3,553,853	0
Capital Outlay	1,097,445	0	1,097,445	0
Children's Home	820,591	0	820,591	0
Community Development	57,313	0	57,313	0
Motor Vehicle and Gasoline Tax	3,543,959	0	3,543,959	0
Mental Health	4,221,569	0	4,221,569	0
Mental Retardation	5,441,453	0	5,441,453	0
Tuberculosis/Crippled Child Levy	1,743,805	0	1,743,805	0
Children Services	1,800,597	0	1,800,597	0
Other Purposes	5,591,283	0	5,591,283	1,045
Unrestricted	3,561,349	3,478,346	7,039,695	1,438,758
<i>Total Net Assets</i>	<u>\$99,432,022</u>	<u>\$29,633,919</u>	<u>\$129,065,941</u>	<u>\$1,439,803</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Activities
For the Year Ended December 31, 2008

	Program Revenues			
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
Governmental Activities				
General Government:				
Legislative and Executive	\$6,320,478	\$2,493,186	\$197,546	\$0
Judicial	4,100,622	1,588,393	85,928	0
Public Safety	10,090,775	2,001,148	2,314,245	0
Public Works	7,376,639	199,404	3,750,719	621,677
Health	17,475,774	495,622	14,904,215	118,811
Human Services	18,869,407	25,366	14,961,675	251,234
Conservation and Recreation	195,710	0	0	0
Economic Development and Assistance	1,254,309	586,229	1,041,453	0
Interest and Fiscal Charges	1,615,933	0	0	0
<i>Total Governmental Activities</i>	<u>67,299,647</u>	<u>7,389,348</u>	<u>37,255,781</u>	<u>991,722</u>
Business Type Activities				
Sewer	1,361,696	1,037,418	0	950
Water	5,011,716	4,988,400	0	731,860
<i>Total Business Type Activities</i>	<u>6,373,412</u>	<u>6,025,818</u>	<u>0</u>	<u>732,810</u>
<i>Total Primary Government</i>	<u>\$73,673,059</u>	<u>\$13,415,166</u>	<u>\$37,255,781</u>	<u>\$1,724,532</u>
Component Unit				
JeffCo. Workshop	<u>\$72,654</u>	<u>\$32,050</u>	<u>\$0</u>	<u>\$0</u>

General Revenues

Property Taxes Levied for General Purposes
Property Taxes Levied for:
Mental Health
Mental Retardation and Developmental Disabilities
Jail Operating
Emergency 911
Children Services
Senior Citizens
Permanent Improvement
Debt Service
Permissive Sales Taxes Levied for General Purposes
Permissive Sales Taxes Levied for:
Road and Bridge Improvements
Public Safety
Debt Service
Sewer
Water
Grants and Entitlements not Restricted to Specific Programs
Investment Earnings
Miscellaneous

Total General Revenue

Change in Net Assets

Net Assets Beginning of Year

Net Assets End of Year

See accompanying notes to the basic financial statements

Net (Expense) Revenue
and Changes in Net Assets
Primary Government

Governmental Activities	Business Type Activities	Total	Component Unit
(\$3,629,746)	\$0	(\$3,629,746)	\$0
(2,426,301)	0	(2,426,301)	0
(5,775,382)	0	(5,775,382)	0
(2,804,839)	0	(2,804,839)	0
(1,957,126)	0	(1,957,126)	0
(3,631,132)	0	(3,631,132)	0
(195,710)	0	(195,710)	0
373,373	0	373,373	0
(1,615,933)	0	(1,615,933)	0
(21,662,796)	0	(21,662,796)	0
0	(323,328)	(323,328)	0
0	708,544	708,544	0
0	385,216	385,216	0
(21,662,796)	385,216	(21,277,580)	0
0	0	0	(40,604)
1,875,312	0	1,875,312	0
275,751	0	275,751	0
2,387,162	0	2,387,162	0
1,044,328	0	1,044,328	0
1,166,069	0	1,166,069	0
669,474	0	669,474	0
941,542	0	941,542	0
231,694	0	231,694	0
1,135,551	0	1,135,551	0
4,753,491	0	4,753,491	0
2,844,899	0	2,844,899	0
1,379,810	0	1,379,810	0
1,224,203	0	1,224,203	0
0	65,582	65,582	0
0	196,749	196,749	0
2,767,827	0	2,767,827	0
506,058	0	506,058	25,240
957,629	24,628	982,257	27,686
24,160,800	286,959	24,447,759	52,926
2,498,004	672,175	3,170,179	12,322
96,934,018	28,961,744	125,895,762	1,427,481
\$99,432,022	\$29,633,919	\$129,065,941	\$1,439,803

Jefferson County, Ohio
Balance Sheet
Governmental Funds
December 31, 2008

	General	Public Assistance	Motor Vehicle Gasoline Tax	Mental Health	Mental Retardation Developmental Disabilities
Assets					
Equity in Pooled Cash and Cash Equivalents	\$91,581	\$514,452	\$1,610,434	\$2,130,366	\$4,176,300
Cash and Cash Equivalents in Segregated Accounts	89,824	0	0	0	0
Investments in Segregated Accounts	25,000	0	0	0	0
Investments in Fiscal Agents	53,659	0	122,647	0	0
Restricted Assets:					
Equity in Pooled Cash and Cash Equivalents	540,291	0	0	0	0
Investments with Fiscal Agents	0	0	0	0	0
Materials and Supplies Inventory	47,340	15,105	301,018	359	7,972
Receivables:					
Property Taxes	2,133,103	0	0	319,314	2,723,521
Permissive Sales Taxes	686,978	0	399,694	0	0
Accounts	389,819	562,061	191,938	0	0
Intergovernmental	1,386,860	0	2,247,329	2,845,691	1,951,893
Interfund	2,640,061	0	1,410	0	0
Accrued Interest	42,978	0	0	0	0
Prepaid Items	49,000	21,385	17,548	2,499	20,483
<i>Total Assets</i>	<u>\$8,176,494</u>	<u>\$1,113,003</u>	<u>\$4,892,018</u>	<u>\$5,298,229</u>	<u>\$8,880,169</u>
Liabilities and Fund Balances					
Liabilities					
Accounts Payable	\$103,787	\$132,014	\$266,423	\$737,822	\$39,167
Contracts Payable	0	0	579,001	0	0
Accrued Wages and Benefits	182,641	176,092	99,369	15,376	235,770
Matured Severance Payable	12,505	6,938	0	0	0
Retainage Payable	0	0	0	0	0
Interfund Payable	192,396	267,644	127,246	10,953	206,064
Intergovernmental Payable	128,993	1,247,037	39,735	7,086	137,640
Deferred Revenue	3,534,323	0	1,798,147	1,879,386	3,943,638
<i>Total Liabilities</i>	<u>4,154,645</u>	<u>1,829,725</u>	<u>2,909,921</u>	<u>2,650,623</u>	<u>4,562,279</u>
Fund Balances (Deficit)					
Reserved for Encumbrances	1,424	0	69,008	0	0
Reserved for Children's Home	0	0	0	0	0
Reserved for Claimants	540,291	0	0	0	0
Reserved for Community Development	0	0	0	0	0
Unreserved:					
Designated for Equipment	53,659	0	0	0	0
Undesignated, Reported in:					
General Fund	3,426,475	0	0	0	0
Special Revenue Funds	0	(716,722)	1,913,089	2,647,606	4,317,890
Debt Service Fund	0	0	0	0	0
Capital Projects Fund	0	0	0	0	0
<i>Total Fund Balances (Deficit)</i>	<u>4,021,849</u>	<u>(716,722)</u>	<u>1,982,097</u>	<u>2,647,606</u>	<u>4,317,890</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$8,176,494</u>	<u>\$1,113,003</u>	<u>\$4,892,018</u>	<u>\$5,298,229</u>	<u>\$8,880,169</u>

See accompanying notes to the basic financial statements

Jail Operating Levy	Other Governmental Funds	Total Governmental Funds
\$31,967	\$9,600,077	\$18,155,177
0	63,787	153,611
0	0	25,000
0	107,316	283,622
0	126,990	667,281
0	820,591	820,591
1,777	56,327	429,898
1,189,396	5,909,870	12,275,204
0	374,713	1,461,385
0	8,557	1,152,375
506,009	2,535,598	11,473,380
0	1,142,344	3,783,815
0	0	42,978
0	42,505	153,420
<u>\$1,729,149</u>	<u>\$20,788,675</u>	<u>\$50,877,737</u>
\$102,597	\$494,710	\$1,876,520
0	27,995	606,996
97,823	188,803	995,874
0	0	19,443
0	69,677	69,677
2,648,355	204,287	3,656,945
38,059	76,971	1,675,521
1,477,923	8,130,530	20,763,947
<u>4,364,757</u>	<u>9,192,973</u>	<u>29,664,923</u>
0	87,071	157,503
0	820,591	820,591
0	0	540,291
0	57,313	57,313
0	0	53,659
0	0	3,426,475
(2,635,608)	6,402,585	11,928,840
0	3,329,883	3,329,883
0	898,259	898,259
<u>(2,635,608)</u>	<u>11,595,702</u>	<u>21,212,814</u>
<u>\$1,729,149</u>	<u>\$20,788,675</u>	<u>\$50,877,737</u>

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Jefferson County, Ohio
Reconciliation of Total Governmental Fund Balances to
Net Assets of Governmental Activities
December 31, 2008

Total Governmental Fund Balances

Amounts reported for governmental activities in the statement of net assets are different because: \$21,212,814

Capital Assets used in governmental activities are not financial resources and therefore are not reported in the funds 93,666,012

Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:

Taxes	1,759,116
Intergovernmental	7,897,844
Fines and Forfeitures	581,757
Interest	903

Total 10,239,620

Internal service funds are used by management to charge the costs of health insurance and workers' compensation to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets 3,417,809

Unamortized issuance costs represent deferred charges which do not provide current financial resources and, therefore, are not reported in the funds. 96,873

Long-term liabilities and accrued interest are not due and payable in the current period and therefore are not reported in the funds:

General Obligation Bonds	21,085,000
Capital Appreciation Bonds	193,727
Capital Appreciation Bond Accretion	937,844
Bond Premium	113,976
Compensated Absences	2,488,701
Accrued Interest Payable	172,898
Long-Term Notes Payable	3,609,724
OPWC Loans Payable	268,351
Capital Leases	330,885

Total (29,201,106)

Net Assets of Governmental Activities **\$99,432,022**

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2008

	General	Public Assistance	Motor Vehicle Gasoline Tax	Mental Health	Mental Retardation Developmental Disabilities
Revenues					
Property Taxes	\$1,870,469	\$0	\$0	\$274,441	\$2,377,999
Permissive Sales Taxes	4,753,491	0	2,844,899	0	0
Charges for Services	2,496,301	0	130,923	0	220,662
Licenses and Permits	3,250	0	0	0	0
Fines and Forfeitures	365,310	0	31,745	0	0
Intergovernmental	2,986,274	10,768,269	4,457,356	7,858,785	6,798,148
Investment Income	521,541	0	6,280	0	0
Rent	0	0	0	110,660	0
Other	99,025	687,715	85,801	4,902	17,165
<i>Total Revenues</i>	<u>13,095,661</u>	<u>11,455,984</u>	<u>7,557,004</u>	<u>8,248,788</u>	<u>9,413,974</u>
Expenditures					
Current:					
General Government:					
Legislative and Executive	4,855,869	0	0	0	0
Judicial	3,744,906	0	0	0	0
Public Safety	226,092	0	0	0	0
Public Works	0	0	8,045,890	0	0
Health	261,476	0	0	7,765,588	8,823,218
Human Services	908,707	12,087,120	0	0	0
Conservation and Recreation	182,542	0	0	0	0
Economic Development and Assistance	75,000	0	0	0	0
Other	318,745	0	0	0	0
Capital Outlay	58,689	0	0	0	0
Debt Service:					
Principal Retirement	29,349	12,874	0	0	0
Interest and Fiscal Charges	12,410	4,921	0	0	0
Interest on Capital Appreciation Bonds	0	0	0	0	0
<i>Total Expenditures</i>	<u>10,673,785</u>	<u>12,104,915</u>	<u>8,045,890</u>	<u>7,765,588</u>	<u>8,823,218</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>2,421,876</u>	<u>(648,931)</u>	<u>(488,886)</u>	<u>483,200</u>	<u>590,756</u>
Other Financing Sources (Uses):					
Transfers In	0	0	0	0	0
Notes Issued	0	0	0	0	0
Inception of Capital Lease	53,909	0	0	0	0
Transfers Out	(2,683,984)	0	(547,405)	0	(200,000)
Total Other Financing Sources (Uses)	<u>(2,630,075)</u>	<u>0</u>	<u>(547,405)</u>	<u>0</u>	<u>(200,000)</u>
<i>Net Change in Fund Balances</i>	(208,199)	(648,931)	(1,036,291)	483,200	390,756
<i>Fund Balances (Deficit) Beginning of Year</i>	<u>4,230,048</u>	<u>(67,791)</u>	<u>3,018,388</u>	<u>2,164,406</u>	<u>3,927,134</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>\$4,021,849</u>	<u>(\$716,722)</u>	<u>\$1,982,097</u>	<u>\$2,647,606</u>	<u>\$4,317,890</u>

See accompanying notes to the basic financial statements

Jail Operating Levy	Other Governmental Funds	Total Governmental Funds
\$1,040,401	\$3,959,694	\$9,523,004
0	2,604,013	10,202,403
1,204,397	1,954,699	6,006,982
0	419,806	423,056
0	26,472	423,527
589,661	6,547,102	40,005,595
0	(163,067)	364,754
0	363,613	474,273
0	181,832	1,076,440
<u>2,834,459</u>	<u>15,894,164</u>	<u>68,500,034</u>
0	931,555	5,787,424
0	202,980	3,947,886
4,000,483	5,130,728	9,357,303
0	6,095	8,051,985
0	381,032	17,231,314
0	5,791,161	18,786,988
0	0	182,542
0	1,278,564	1,353,564
0	0	318,745
0	1,734,346	1,793,035
0	1,594,968	1,637,191
0	1,285,515	1,302,846
0	605,506	605,506
<u>4,000,483</u>	<u>18,942,450</u>	<u>70,356,329</u>
<u>(1,166,024)</u>	<u>(3,048,286)</u>	<u>(1,856,295)</u>
1,188,770	2,455,310	3,644,080
0	1,300,000	1,300,000
0	123,451	177,360
0	(212,691)	(3,644,080)
<u>1,188,770</u>	<u>3,666,070</u>	<u>1,477,360</u>
22,746	617,784	(378,935)
<u>(2,658,354)</u>	<u>10,977,918</u>	<u>21,591,749</u>
<u>(\$2,635,608)</u>	<u>\$11,595,702</u>	<u>\$21,212,814</u>

Jefferson County, Ohio
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances
of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2008

Net Change in Fund Balances - Governmental Funds	(\$378,935)
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period	
Capital Asset Additions	5,045,273
Current Year Depreciation	<u>(4,257,041)</u>
Total	788,232
Governmental funds only report the disposal of assets of the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.	
	(63,654)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the fund:	
Taxes	203,879
Intergovernmental	890,924
Interest	(47,855)
Fines and Forfeitures	<u>61,510</u>
Total	1,108,458
Issuance costs are reported as an expenditure when paid in governmental funds, but are allocated as an expense over the life of the outstanding debt on the statement of activities.	
	(3,726)
Bond premiums are reported as other financing sources in governmental funds, but are allocated as a reduction of an expense over the life of the outstanding debt on the statement of activities.	
	4,384
Inception of Capital Leases are reported as other financing sources in governmental funds, but the inception increases long-term liabilities on the statement of net assets.	
	(177,360)
Issuance of Debt is reported as other financing sources in the governmental funds, but the issuance increases long term liabilities on the statement of net assets.	
	(1,300,000)
Repayments of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities:	
General Obligation Bonds	855,000
Capital Appreciation Bonds	124,494
Capital Appreciation Bonds Accretion	605,506
Long-Term Notes Payable	294,051
OPWC Loans Payable	86,197
State Infrastructure Bank Loans Payable	55,603
SBC Loan Payable	48,881
SBC Account Payable	16,829
Capital Leases	<u>221,846</u>
Total	2,308,407
Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the statement of activities, and the accretion of interest of capital appreciation bonds is reported in the statement of activities:	
Accrued Interest	(25,228)
Accretion of Interest	<u>(288,517)</u>
Total	(313,745)
Compensated absences reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.	
	(132,220)
Internal service funds used by management to charge the costs of health insurance and workers' compensation to individual funds is not reported in the statement of activities. Governmental fund expenditures and the related internal service funds' revenues are eliminated. The net expenses of the internal service funds are allocated among governmental activities.	
	<u>658,163</u>
Change in Net Assets of Governmental Activities	<u><u>\$2,498,004</u></u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2008

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final Budget</u>	<u>Actual</u>	
<u>Revenues:</u>				
Property Taxes	\$1,967,347	\$1,873,276	\$1,873,276	\$0
Permissive Sales Taxes	4,350,000	4,814,993	4,814,993	0
Charges for Services	2,418,018	2,689,765	2,689,765	0
Licenses and Permits	3,500	3,250	3,250	0
Fines and Forfeitures	408,100	415,227	415,227	0
Intergovernmental	2,850,880	3,011,632	3,011,632	0
Interest	800,000	562,816	562,816	0
Other	0	99,025	99,025	0
Total Revenues	12,797,845	13,469,984	13,469,984	0
<u>Expenditures:</u>				
Current:				
General Government -				
Legislative and Executive	5,713,997	4,967,144	4,961,628	5,516
Judicial	4,026,965	3,707,142	3,706,857	285
Public Safety	730,586	225,775	224,036	1,739
Health	261,105	261,478	261,478	0
Human Services	967,073	902,264	902,264	0
Conservation and Recreation	182,542	182,542	182,542	0
Economic Development and Assistance	75,000	75,000	75,000	0
Other	604,985	331,020	318,745	12,275
Total Expenditures	12,562,253	10,652,365	10,632,550	19,815
Excess of Revenues Over Expenditures	235,592	2,817,619	2,837,434	19,815
<u>Other Financing Uses</u>				
Advances Out	0	(500)	(500)	0
Transfers Out	(2,685,836)	(2,683,984)	(2,683,984)	0
Total Other Financing Uses	(2,685,836)	(2,684,484)	(2,684,484)	0
Net Change in Fund Balance	(2,450,244)	133,135	152,950	19,815
Fund Balance Beginning of Year	2,813,602	2,813,602	2,813,602	0
Prior Year Encumbrances Appropriated	143,721	143,721	143,721	0
Fund Balance End of Year	\$507,079	\$3,090,458	\$3,110,273	\$19,815

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Public Assistance Fund
For the Year Ended December 31, 2008

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	
<u>Revenues:</u>				
Intergovernmental	\$13,792,486	\$11,098,026	\$11,098,026	\$0
Other	1,027,212	687,715	687,715	0
Total Revenues	14,819,698	11,785,741	11,785,741	0
<u>Expenditures:</u>				
Current:				
Human Services	14,819,698	12,181,309	12,181,309	0
Net Change in Fund Balance	0	(395,568)	(395,568)	0
Fund Balance Beginning of Year	910,020	910,020	910,020	0
Fund Balance End of Year	<u>\$910,020</u>	<u>\$514,452</u>	<u>\$514,452</u>	<u>\$0</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Motor Vehicle Gasoline Tax Fund
For the Year Ended December 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original Budget</u>	<u>Final Budget</u>		
<u>Revenues:</u>				
Permissive Sales Taxes	\$2,472,000	\$2,878,297	\$2,878,297	\$0
Charges for Services	116,215	133,204	133,204	0
Fines and Forfeitures	37,000	31,745	31,745	0
Intergovernmental	3,925,785	4,679,800	4,718,864	39,064
Interest	6,000	6,280	6,280	0
Other	15,100	85,801	85,801	0
Total Revenues	6,572,100	7,815,127	7,854,191	39,064
<u>Expenditures:</u>				
Current:				
Public Works	6,645,405	8,328,035	8,338,632	(10,597)
Excess of Revenues Under Expenditures	(73,305)	(512,908)	(484,441)	28,467
<u>Other Financing Uses</u>				
Transfers Out	(467,710)	(547,405)	(547,405)	0
Net Change in Fund Balance	(541,015)	(1,060,313)	(1,031,846)	28,467
Fund Balance Beginning of Year	1,368,953	1,368,953	1,368,953	0
Prior Year Encumbrances Appropriated	542,801	542,801	542,801	0
Fund Balance End of Year	\$1,370,739	\$851,441	\$879,908	\$28,467

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Mental Health Fund
For the Year Ended December 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original Budget</u>	<u>Final Budget</u>		
<u>Revenues:</u>				
Property Taxes	\$304,560	\$274,632	\$274,632	\$0
Intergovernmental	7,793,631	8,345,964	8,345,964	0
Rent	95,550	115,610	115,610	0
Other	92,363	4,902	4,902	0
Total Revenues	8,286,104	8,741,108	8,741,108	0
<u>Expenditures:</u>				
Current:				
Health	8,287,104	7,827,663	7,827,663	0
Net Change in Fund Balance	(1,000)	913,445	913,445	0
Fund Balance Beginning of Year	1,211,254	1,211,254	1,211,254	0
Fund Balance End of Year	<u>\$1,210,254</u>	<u>\$2,124,699</u>	<u>\$2,124,699</u>	<u>\$0</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Mental Retardation and Developmental Disabilities Fund
For the Year Ended December 31, 2008

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	
<u>Revenues:</u>				
Property Taxes	\$2,508,547	\$2,380,414	\$2,380,414	\$0
Charges for Services	229,000	220,662	220,662	0
Intergovernmental	6,390,575	6,906,403	6,906,403	0
Other	7,200	17,165	17,165	0
Total Revenues	9,135,322	9,524,644	9,524,644	0
<u>Expenditures:</u>				
Current:				
Health	9,632,372	8,819,014	8,819,014	0
Excess of Revenues Over (Under) Expenditures	(497,050)	705,630	705,630	0
<u>Other Financing Sources (Uses):</u>				
Transfers In	67,092	0	0	0
Transfers Out	(135,000)	(200,000)	(200,000)	0
Total Other Financing Sources (Uses)	(67,908)	(200,000)	(200,000)	0
Net Change in Fund Balance	(564,958)	505,630	505,630	0
Fund Balance Beginning of Year	3,599,066	3,599,066	3,599,066	0
Fund Balance End of Year	<u>\$3,034,108</u>	<u>\$4,104,696</u>	<u>\$4,104,696</u>	<u>\$0</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Jail Operating Levy Fund
For the Year Ended December 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original Budget</u>	<u>Final Budget</u>		
<u>Revenues:</u>				
Property Taxes	\$1,087,600	\$1,041,479	\$1,041,479	\$0
Charges for Services	889,000	1,196,053	1,196,053	0
Intergovernmental	529,741	598,350	598,350	0
Total Revenues	2,506,341	2,835,882	2,835,882	0
<u>Expenditures:</u>				
Current:				
Public Safety	3,647,066	3,992,290	3,992,290	0
Excess of Revenues Under Expenditures	(1,140,725)	(1,156,408)	(1,156,408)	0
<u>Other Financing Sources:</u>				
Advances In	0	500	500	0
Transfers In	1,151,025	1,188,770	1,188,770	0
Total Other Financing Sources	1,151,025	1,189,270	1,189,270	0
Net Change in Fund Balance	10,300	32,862	32,862	0
Fund Balance (Deficit) Beginning of Year	(2,538,001)	(2,538,001)	(2,538,001)	0
Fund Balance (Deficit) End of Year	<u>(\$2,527,701)</u>	<u>(\$2,505,139)</u>	<u>(\$2,505,139)</u>	<u>\$0</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Fund Net Assets
Proprietary Funds
December 31, 2008

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Funds
	Sewer	Water	Total	
Assets				
Current Assets:				
Equity in Pooled Cash and Cash Equivalents	\$368,088	\$3,082,193	\$3,450,281	\$0
Cash and Cash Equivalents with Fiscal Agents	0	0	0	5,153,107
Investments with Fiscal Agents	5,749	17,248	22,997	0
Materials and Supplies Inventory	1,139	3,625	4,764	0
Receivables:				
Permissive Sales Taxes	9,368	28,104	37,472	0
Accounts	220,523	487,884	708,407	373,355
Intergovernmental	0	100,000	100,000	0
Interfund	0	0	0	7,058,948
Prepaid Items	0	21,005	21,005	0
<i>Total Current Assets</i>	<i>604,867</i>	<i>3,740,059</i>	<i>4,344,926</i>	<i>12,585,410</i>
Noncurrent Assets:				
Restricted Assets:				
Special Assessments Receivable	292,216	0	292,216	0
Deferred Charges	40,068	40,179	80,247	0
Non Depreciable Capital Assets	1,316,594	2,192,630	3,509,224	0
Depreciable Capital Assets, Net	12,488,288	24,294,831	36,783,119	0
<i>Total Noncurrent Assets</i>	<i>14,137,166</i>	<i>26,527,640</i>	<i>40,664,806</i>	<i>0</i>
<i>Total Assets</i>	<i>14,742,033</i>	<i>30,267,699</i>	<i>45,009,732</i>	<i>12,585,410</i>
Liabilities				
Current Liabilities:				
Accounts Payable	4,549	37,819	42,368	0
Contracts Payable	0	350,576	350,576	0
Accrued Wages and Benefits Payable	7,475	30,720	38,195	0
Interfund Payable	5,134	39,610	44,744	7,141,074
Intergovernmental Payable	20,076	146,299	166,375	474,364
Claims Payable - Health Benefits	0	0	0	528,249
Accrued Interest Payable	15,251	34,605	49,856	0
Notes Payable	922,000	0	922,000	0
Current Portion of Compensated Absences Payable	2,178	8,758	10,936	0
Current Portion of Claims Payable - Workers' Compensation	0	0	0	415,778
Current Portion of General Obligation Bonds Payable	45,000	50,000	95,000	0
Current Portion of OPWC Loans Payable	11,766	65,379	77,145	0
Current Portion of OWDA Loans Payable	372,383	255,760	628,143	0
Current Portion of Ohio EPA Loan Payable	0	337,016	337,016	0
<i>Total Current Liabilities</i>	<i>1,405,812</i>	<i>1,356,542</i>	<i>2,762,354</i>	<i>8,559,465</i>
Long-Term Liabilities (Net of Current Portion):				
Compensated Absences Payable	11,490	49,051	60,541	0
Claims Payable - Workers Compensation	0	0	0	608,136
General Obligation Bonds Payable	1,663,321	1,665,491	3,328,812	0
OPWC Loans Payable	223,546	384,830	608,376	0
OWDA Loans Payable	495,049	1,421,279	1,916,328	0
Ohio EPA Loan Payable	0	6,699,402	6,699,402	0
<i>Total Long-Term Liabilities</i>	<i>2,393,406</i>	<i>10,220,053</i>	<i>12,613,459</i>	<i>608,136</i>
<i>Total Liabilities</i>	<i>3,799,218</i>	<i>11,576,595</i>	<i>15,375,813</i>	<i>9,167,601</i>
Net Assets				
Invested in Capital Assets, Net of Related Debt	10,165,206	15,713,974	25,879,180	0
Restricted for:				
Debt Service	276,393	0	276,393	0
Unrestricted	501,216	2,977,130	3,478,346	3,417,809
<i>Total Net Assets</i>	<i>\$10,942,815</i>	<i>\$18,691,104</i>	<i>\$29,633,919</i>	<i>\$3,417,809</i>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenses and Changes in Fund Net Assets
Proprietary Funds
For the Year Ended December 31, 2008

	<u>Business Type Activities - Enterprise Funds</u>			Governmental Activities- Internal Service Funds
	<u>Sewer</u>	<u>Water</u>	<u>Total</u>	
Operating Revenues				
Charges for Services	\$1,037,418	\$4,988,400	\$6,025,818	\$0
Charges for Services - Health	0	0	0	4,650,970
Charges for Services - Workers' Compensation	0	0	0	1,188,858
Other	0	8,028	8,028	1,122,569
<i>Total Operating Revenues</i>	<u>1,037,418</u>	<u>4,996,428</u>	<u>6,033,846</u>	<u>6,962,397</u>
Operating Expenses				
Personal Services	205,521	919,698	1,125,219	0
Contractual Services	350,598	2,082,850	2,433,448	0
Contractual Services - Health	0	0	0	1,401,046
Contractual Services - Workers Compensation	0	0	0	474,363
Materials and Supplies	12,697	191,078	203,775	0
Claims - Health Benefits	0	0	0	4,696,287
Claims - Workers Compensation	0	0	0	(57,398)
Depreciation	632,586	1,249,996	1,882,582	0
Other	0	138,365	138,365	0
<i>Total Operating Expenses</i>	<u>1,201,402</u>	<u>4,581,987</u>	<u>5,783,389</u>	<u>6,514,298</u>
<i>Operating Income (Loss)</i>	<u>(163,984)</u>	<u>414,441</u>	<u>250,457</u>	<u>448,099</u>
Non-Operating Revenues (Expenses)				
Permissive Sales Taxes	65,582	196,749	262,331	0
Interest	0	0	0	189,159
Interest and Fiscal Charges	(160,294)	(429,729)	(590,023)	0
Other Non-Operating Revenues	0	16,600	16,600	20,905
<i>Total Non-Operating Revenues (Expenses)</i>	<u>(94,712)</u>	<u>(216,380)</u>	<u>(311,092)</u>	<u>210,064</u>
<i>Income (Loss) Before Contributions</i>	<u>(258,696)</u>	<u>198,061</u>	<u>(60,635)</u>	<u>658,163</u>
Capital Contributions	950	731,860	732,810	0
<i>Change in Net Assets</i>	<u>(257,746)</u>	<u>929,921</u>	<u>672,175</u>	<u>658,163</u>
<i>Net Assets Beginning of Year - (Restated - Note 3)</i>	<u>11,200,561</u>	<u>17,761,183</u>	<u>28,961,744</u>	<u>2,759,646</u>
<i>Net Assets End of Year</i>	<u>\$10,942,815</u>	<u>\$18,691,104</u>	<u>\$29,633,919</u>	<u>\$3,417,809</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2008

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Funds
	Sewer	Water	Total	
Increase (Decrease) in Cash and Cash Equivalents				
Cash Flows from Operating Activities				
Cash Received from Customers	\$1,004,576	\$5,101,750	\$6,106,326	\$0
Cash Received from Interfund Services - Health Benefits	0	0	0	5,532,807
Cash Received from Interfund Services - Workers' Compensation	0	0	0	1,188,858
Cash Payments for Employee Services and Benefits	(203,889)	(940,766)	(1,144,655)	0
Cash Payments for Goods and Services	(378,143)	(2,274,055)	(2,652,198)	(1,902,891)
Cash Payments for Claims - Health Benefits	0	0	0	(5,661,568)
Cash Payments for Claims - Workers' Compensation	0	0	0	(224,559)
Other Operating Revenues	0	8,028	8,028	1,122,569
Other Operating Expenses	0	(138,365)	(138,365)	0
Other Non-Operating Revenues	0	16,600	16,600	20,905
<i>Net Cash Provided by Operating Activities</i>	422,544	1,773,192	2,195,736	76,121
Cash Flows from Noncapital Financing Activities				
Interfund Loan	0	0	0	(993,217)
Permissive Sales Taxes	66,290	198,870	265,160	0
<i>Net Cash Provided by (Used in) Noncapital Financing Activities</i>	66,290	198,870	265,160	(993,217)
Cash Flows from Capital and Related Financing Activities				
Payments for Capital Acquisitions	(126,429)	(1,715,428)	(1,841,857)	0
Bond Anticipation Notes Issued	922,000	0	922,000	0
OEPA Loans Issued	0	701,967	701,967	0
Tap-In Fees	950	31,860	32,810	0
Special Assessments	37,498	0	37,498	0
Capital Grants	0	600,000	600,000	0
Principal Paid on Debt:				
General Obligation Bonds	(45,000)	(50,000)	(95,000)	0
OWDA Loans	(355,379)	(237,056)	(592,435)	0
OPWC Loans	0	(69,379)	(69,379)	0
Ohio EPA Loans	0	(283,513)	(283,513)	0
Notes	(890,000)	0	(890,000)	0
Interest and Fiscal Charges Paid on Debt	(162,255)	(432,535)	(594,790)	0
<i>Net Cash Used in Capital and Related Financing Activities</i>	(618,615)	(1,454,084)	(2,072,699)	0
Cash Flows from Investing Activities				
Interest	0	0	0	189,159
<i>Net Cash Provided by Investing Activities</i>	0	0	0	189,159
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	(129,781)	517,978	388,197	(727,937)
<i>Cash and Cash Equivalents Beginning of Year</i>	497,869	2,564,215	3,062,084	5,881,044
<i>Cash and Cash Equivalents End of Year</i>	\$368,088	\$3,082,193	\$3,450,281	\$5,153,107

(Continued)

Jefferson County, Ohio
Statement of Cash Flows
Proprietary Funds (Continued)
For the Year Ended December 31, 2008

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Fund
	Sewer	Water	Total	
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities				
Operating Income (Loss)	(\$163,984)	\$414,441	\$250,457	\$448,099
Adjustments:				
Depreciation	632,586	1,249,996	1,882,582	0
Non-Operating Revenues	0	16,600	16,600	20,905
Changes in Assets and Liabilities:				
Increase in Materials and Supplies Inventory	(203)	(358)	(561)	
(Increase) Decrease in Accounts Receivable	(32,842)	113,350	80,508	(132,623)
Decrease in Prepaid Items	0	1,248	1,248	0
Decrease in Accounts Payable	(14,958)	(7,887)	(22,845)	0
Increase in Accrued Wages and Benefits Payable	2,159	10,391	12,550	0
Increase (Decrease) in Compensated Absences Payable	(236)	9,216	8,980	0
Decrease in Interfund Payable	(742)	(45,352)	(46,094)	0
Increase in Claims Payable - Health Benefits	0	0	0	49,179
Decrease in Claims Payable - Workers' Compensation	0	0	0	(281,957)
Increase (Decrease) in Intergovernmental Payable	764	11,547	12,311	(27,482)
<i>Net Cash Provided by Operating Activities</i>	<u>\$422,544</u>	<u>\$1,773,192</u>	<u>\$2,195,736</u>	<u>\$76,121</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Fiduciary Assets and Liabilities
Agency Funds
December 31, 2008

Assets	
Equity in Pooled Cash and Cash Equivalents	\$2,611,498
Cash and Cash Equivalents in Segregated Accounts	393,948
Receivables:	
Property Taxes	42,149,629
Accounts	1,655,920
Special Assessments	311,412
Intergovernmental	<u>4,762,690</u>
<i>Total Assets</i>	<u><u>\$51,885,097</u></u>
 Liabilities	
Intergovernmental Payable	\$48,495,773
Undistributed Monies	<u>3,389,324</u>
<i>Total Liabilities</i>	<u><u>\$51,885,097</u></u>

See accompanying notes to the basic financial statements

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Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

NOTE 1 - REPORTING ENTITY AND BASIS OF PRESENTATION

Jefferson County, Ohio (The County), was created July 29, 1797. The County is comprised of fourteen townships and nineteen municipalities. The County is governed by a board of three commissioners elected by the voters. Other elected officials that manage various segments of the County's operations are the County Auditor, County Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, two Common Pleas Court Judges, a Probate and Juvenile Court Judge and three County Court Judges.

Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budget and taxing authority, contracting body and the chief administrator of public services for the County, including each of these departments.

Reporting Entity:

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the County are not misleading.

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the County. For Jefferson County, this includes the Board of Mental Retardation and Developmental Disabilities, the Department of Job and Family Services, the Prevention and Recovery Board, the Veteran's Service Commission, the Regional Airport Authority, the Jefferson County Water and Sewer Districts, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations for which the County approves the budget, the issuance of debt or the levying of taxes or organizations whose exclusion would cause the report to be incomplete.

The component unit column in the combined financial statements identifies the financial data of the County's component unit, JeffCo Workshop. It is discretely reported in a separate column to emphasize that it is legally separate from the County.

JeffCo. Workshop (JeffCo) is a legally separate, not-for-profit corporation, served by a self-appointing board of trustees. The workshop, under a contractual agreement with the Jefferson County Board of Mental Retardation and Developmental Disabilities (MR/DD) provides sheltered employment for mentally retarded or handicapped adults in Jefferson County. The Jefferson County Board of MR/DD provides the workshop with staff salaries, transportation, and equipment (except that used directly in the production of goods or rendering services), staff to administer and supervise training programs, and other funds as necessary for the operation of the workshop. Based on the significant services and resources provided by the County to JeffCo and JeffCo's sole purpose of providing assistance to the retarded and handicapped adults of Jefferson County, it was determined that to exclude the workshop from the County's report would make the report incomplete. JeffCo Workshop operates on a fiscal year ending December 31. Separately issued financial statements can be obtained from JeffCo Workshop, Steubenville, Ohio.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

The following potential component units have been excluded from the County's financial statements because the County is not financially accountable for these organizations nor are these entities for which the County approves the budget, the issuing of debt, or the levying of taxes.

Jefferson County Agricultural Society
Jefferson County Educational Service Center
Jefferson County Community Action Council
Jefferson County Historical Society
Jefferson County Law Library Association
Jefferson County Joint Vocational School District
Jefferson County Taxpayers Association
Jefferson County Land Office
Public Library of Steubenville and Jefferson County
Prime Time Office on Aging
Jefferson County Community Improvement Corporation
Progress Alliance

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activity of the following districts and agencies is presented as agency funds within the County's financial statements:

Jefferson Soil and Water Conservation District is statutorily created as a separate and distinct political subdivision of the State. The five supervisors of the Soil and Water Conservation District are elected officials authorized to contract and sue on behalf of the District. The Supervisors adopt their own budget, authorize District expenditures, hire and fire staff, and do not rely on the County to finance deficits.

Jefferson County General Health District is governed by the Board of Health which oversees the operation of the health district and is elected by a regional advisory council comprised of township trustees and mayors of participating municipalities. The Board adopts its own budget, which is approved by the County Budget Commission as a ministerial function, hires and fires its own staff, and operates autonomously from the County. Funding is based on a rate per taxable valuation, along with state and federal grants applied for by the District.

Local Emergency Planning Commission (LEPC) is statutorily created as a separate and distinct political subdivision of the State. Its members are appointed by the Emergency Response Commission. The Commission adopts its own budget, authorizes expenditures, hires and fires staff, and operates autonomously from the County. The activity of the LEPC is reported to the Emergency Response Commission.

The following operation has been identified as a joint venture of Jefferson County.

Jefferson County Regional Planning Commission

The County participates in the Jefferson County Regional Planning Commission which is a statutorily created political subdivision of the State. The commission is jointly governed among Jefferson County and municipalities and townships within the County. Each member's control over the operation of the commission is limited to its representation on the board. The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environment, social, economic and governmental functions and services of the County as well as applies for certain grants on behalf of the member governments. The continued existence of the Commission is dependent upon the County's continued participation; however, the County does not have an equity interest in the Commission. Since Jefferson County serves as the fiscal agent for the Board, the financial activity of the District is presented as an agency fund. Additional information on the joint venture is presented in Note 21.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

The County is involved with the following organizations which are defined as jointly governed organizations. Additional financial information concerning the jointly governed organizations is presented in Note 22.

Jefferson County Cluster
Eastern Ohio Correction Center
Brooke, Hancock, Jefferson Regional Planning Commission (BHJ)
Oakview Juvenile Residential Center
Area Office on Aging
Ohio Mid-Eastern Governments Association (OMEGA)
Jefferson-Belmont Joint Solid Waste Authority
Jefferson County Family and Children First Council
Belmont, Carroll, Harrison, and Jefferson Counties Council of Governments

The County is associated with the following organizations which are defined as related organizations. Additional information concerning the related organizations is presented in Note 23.

Jefferson Metropolitan Housing Authority
Jefferson Community College
Friendship Park District

The County is associated with the following organizations which are public entity pools. Additional information concerning these pools is presented in Note 24.

County Risk Sharing Authority (CORSA)
Ohio Mid-Eastern Regional Educational Service Agency Self Insurance Plan (OME-RESA)

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements, and has elected not to apply Financial Accounting Standards Board (FASB) statements and interpretations issued after November 30, 1989, to its business-type activities and enterprise funds. The most significant of the County's accounting policies are described below.

A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net assets and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities. The statement of net assets presents the financial condition of the governmental and business-type activities of the County at year-end. The statement of activities presents a comparison between direct expenses and program

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

Fund Financial Statements During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

B. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the County's major governmental funds:

General Fund The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

Public Assistance Fund The public assistance fund accounts for various Federal and State grants as well as transfers from the general fund used to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

Motor Vehicle and Gasoline Tax (MVGT) Fund The MVGT fund accounts for revenue derived from motor vehicle licenses, gasoline taxes, grants, permissive sales taxes, and interest. Expenditures in this fund are restricted by State law to County road and bridge repair/improvements programs.

Mental Health Fund The mental health fund accounts for Federal and State grants and a county-wide property tax levy that are expended primarily to pay the cost of contracts with local mental health agencies that provide services to the public.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Mental Retardation and Developmental Disabilities (MRDD) Fund To account for the operation of a school and the costs of administering a sheltered workshop for the mentally retarded and developmentally disabled residents of the County. Revenue sources are Federal and State grant monies and a county-wide property tax levy.

Jail Operating Levy Fund To account for a county-wide property tax levy used for the administration and operation of the county justice facility.

Proprietary Funds Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Funds Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following is a description of the County's enterprise funds:

Sewer Fund To account for sanitary sewer services provided to County individual and commercial users. The costs of providing these services are financed primarily through user charges.

Water Fund To account for water services provided to County individual and commercial users. The costs of providing these services are financed primarily through user charges.

Internal Service Funds Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The Internal Service Funds are used to account for the operation of the County's self insurance program for employee health benefits and prescription drugs and the County's workers' compensation program through a retrospective rating plan.

Fiduciary Funds Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

The County's fiduciary funds are all classified as agency funds. The agency funds account for assets held by the County as agent for the Board of Health and other districts and entities and for various taxes, assessments, and state shared resources collected on behalf of and distributed to other local governments.

C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the County are included on the Statement of Net Assets. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net assets.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the year for which the taxes are levied. (See Note 7.) Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax (see Note 8), interest, federal and state grants and subsidies, state-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

Deferred Revenue Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Property taxes for which there is an enforceable legal claim as of December 31, 2008, but which were levied to finance year 2009 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by County Commissioners at the fund, program, department, and object level.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts when the original appropriations were adopted. These appropriations were made before the end of the prior year and before the actual year end fund balances were known. This resulted in differences being reported for beginning of year fund balances for the original and final budgeted amounts. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during 2008 upon which the final appropriations were based.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

F. Cash, Cash Equivalents, and Investments

Cash balances of the County's funds, except cash held by a trustee or fiscal agent or held in segregated accounts, are pooled and invested in short-term investments in order to provide improved cash management. During 2008, investments were limited to repurchase agreements, money market mutual funds, Star Ohio, and certificates of deposit. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost. Under existing Ohio statutes, all investment earnings accrue to the general fund unless statutorily

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

required to be credited to a specific fund. Interest revenue credited to the general fund during 2008 amounted to \$521,541 which includes \$16,604 assigned from other funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months are reported as investments. The County reports the change in fair value of investments. The calculation of realized gains/losses is independent of the calculation of the change in the fair value of investments. The realized gains/losses of the current period include unrealized amounts from prior periods.

The County has invested funds in the State Treasurer's Asset Reserve of Ohio (STAR Ohio) during 2008. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2008.

The Jail Operating Levy Special Revenue Fund and the Self Insurance - Health Internal Service Fund made disbursements in excess of their equity interest in the cash management pool. The amounts of these excesses are reported as an interfund payable to the general fund, other non major governmental funds and the Self Insurance - Workers' Compensation Internal Service Fund.

G. Restricted Assets

Special assessments receivable have been presented as restricted assets as their use is limited by the authorizing statute. Restricted assets have also been reported for monies held by a fiscal agent that are held in trust for the benefit of the County Children's Home, unclaimed monies, monies held for retainage, and monies restricted for community development.

H. Receivables and Payables

Receivables and payables are recorded on the County's financial statements to the extent that the amounts are determined material and substantiated not only by supporting documentation, but also, by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectibility. Using these criteria, the County has elected to not record child support arrearages. These amounts, while potentially significant, are not considered measurable, and because collections are often significantly in arrears, the County is unable to determine a reasonable value.

I. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used.

J. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2008, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

K. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business type activities column of the government-wide statement of net assets and in the funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The County was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their fair market values as of the date received. The County maintains a capitalization threshold of ten thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest costs incurred during the construction of capital assets utilized by the enterprise funds are also capitalized. All infrastructure of the County has been reported, including infrastructure acquired or constructed prior to 1980. All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business Type Activities Estimated Lives
Buildings and Improvements	20-40 Years	40 Years
Machinery and Equipment	5-20 Years	3-20 Years
Infrastructure	4-100 Years	40-50 Years
Vehicles	5-15 Years	5 Years

L. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business type activities columns of the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

M. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the County will compensate the employees for the benefits through paid time off or some other means. The County records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the County has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at year end taking into consideration any limits specified in the County's

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

termination policy. The County records a liability for sick leave for employees with ten or more years of service at varying rates depending on County policy.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Severance Payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For enterprise funds, the entire amount of compensated absences is reported as a fund liability.

N. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments compensated absences, special termination benefits and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases, and long-term loans are recognized as a liability in the governmental fund financial statements when due.

O. Unamortized Issuance Costs/Bond Discount and Premium

Bond issuance costs and bond premium and discounts are deferred and amortized over the term of the bonds using the bonds-outstanding method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are recorded as deferred charges and amortized over the term of the related debt.

Bond discounts on the capital appreciation bonds are deferred and accreted over the term of the bonds.

On the governmental fund financial statements, governmental fund types recognize issuance costs, bond premiums, and bond discounts in the period in which the bonds are issued. The face amount of the debt issue is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

P. Fund Balance Reserves

The County reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available, spendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, claimants, community development, and children's home. Under Ohio law, unclaimed monies are not available for appropriation until they have remained unclaimed for five years. The reserves for Children's Home are for investments held by a fiscal agent that are restricted through trust agreements for which the principal

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

and interest are to be used for the County Children's Home. The reserve for community development is for monies that are legally restricted for community development purposes.

Q. Fund Balance Designations

The County reports designated fund balance for sales tax collections that has been set-aside by the County Commissioners to be utilized for the purchase of equipment.

R. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The restrictions for other purposes are primarily for net assets of the Miscellaneous Local, Court/Corrections and Public Safety, Emergency 911, Community Development Block Grant, and Senior Citizens Levy special revenue funds. Of the restricted net assets, none has resulted from enabling legislation.

The County applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

S. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for wastewater treatment, sale of water, and self-insurance programs. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund. Revenues and expenses not meeting these definitions are reported as nonoperating.

T. Capital Contributions

Contributions of capital arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction.

U. Internal Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

V. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County and that are either unusual in nature or infrequent in occurrence. During 2008, the County reported no extraordinary or special items.

W. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3 – RESTATEMENT OF NET ASSETS/CHANGES IN ACCOUNTING PRINCIPLES

Restatement of Net Assets – In prior years, Construction in Progress for the Sewer Fund had been incorrectly recorded in the Water Fund in the amount of \$278,021; the restatement had no effect on business type activities in total. The project was completed during 2008 and placed in service. The effect of the change is as follows:

	Sewer Fund	Water Fund
Net Assets, December 31, 2007	\$10,922,540	\$18,039,204
Restatement	278,021	(278,021)
Restated, Net Assets, December 31, 2007	\$11,200,561	\$17,761,183

Changes in Accounting Principles - For 2008, Jefferson County has implemented Governmental Accounting Standards Board (GASB) Statement No. 49, "Accounting and Financial Reporting for Pollution Remediation Obligations.

GASB Statement No. 49 addresses accounting and financial reporting standards for pollution remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. The scope of the statement excludes pollution prevention or control obligations with respect to current operations, and future pollution remediation activities that are required upon retirement of an asset, such as landfill closure and postclosure care and nuclear power plant decommissioning. The implementation of this statement did not result in any change to the financial statements.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

NOTE 4 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statements of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the general and major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Outstanding year end encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance.
4. Unrecorded cash and unrecorded interest are reported on the balance sheet (GAAP basis), but not on the budgetary basis. The reconciled difference between the beginning and end of the year is reflected in the following tables as unrecorded cash.
5. Cash that is held by the agency funds on behalf of County funds on a budget basis are allocated and reported on the balance sheet (GAAP basis) in the appropriate County fund.

Adjustments necessary to convert the results of operations at the end of the year on the Budget basis to the GAAP basis are as follows:

Net Change in Fund Balances General and Major Special Revenue Funds						
	General	Public Assistance	MVGT	Mental Health	MRDD	Jail Operating Levy
GAAP Basis	(\$208,199)	(\$648,931)	(\$1,036,291)	\$483,200	\$390,756	\$22,746
Net Adjustment for Revenue Accruals	607,693	329,757	419,834	497,987	182,274	33,391
Unrecorded Cash	(114,824)	0	0	0	0	0
Agency Fund						
Cash Allocation	(172,455)	0	(122,647)	(5,667)	(71,604)	(31,968)
Advances Out	(500)	0	0	0	0	0
Net Adjustment for Expenditure Accruals	58,038	(76,394)	437,784	(62,075)	4,204	8,193
Advance In	0	0	0	0	0	500
Encumbrances	(16,803)	0	(730,526)	0	0	0
Budget Basis	<u>\$152,950</u>	<u>(\$395,568)</u>	<u>(\$1,031,846)</u>	<u>\$913,445</u>	<u>\$505,630</u>	<u>\$32,862</u>

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

NOTE 5 - ACCOUNTABILITY AND COMPLIANCE

A. Fund Deficits

The following funds had a deficit fund balance or deficit net assets as of December 31, 2008:

	Deficit Fund Balance	Deficit Net Assets
<u>Special Revenue Funds:</u>		
Public Assistance	(\$716,722)	
Jail Operating Levy	(2,635,608)	
<u>Internal Service Fund:</u>		
Self Insurance - Health		(\$2,142,861)

The deficits in the Jail Operating Levy special revenue fund and the Self Insurance - Health internal service fund are due to actual cash deficits in the funds, accrued liabilities, as well as a failure to adequately fund these programs. The cash deficits are reported as payables to other funds. In order to alleviate the deficit in the Self Insurance – Health internal service fund, the County Commissioners have authorized a fifteen year repayment plan which includes increased monthly premium charges and changes to the plan guidelines.

The deficit in the Public Assistance fund was created by the application of generally accepted accounting principles. This fund generally receives transfers from the General Fund when cash is needed rather than when accruals occur.

B. Legal Compliance:

The Jail Operating Levy and the Self Insurance – Health internal service fund had appropriations in excess of estimated revenue contrary to Section 5705.39, Revised Code, in the amounts of \$2,505,139 and \$2,106,337, respectively. The County will monitor estimated revenue levels in the future to ensure that appropriations are not in excess of the amount available.

The Jail Operating Levy and the Self Insurance - Health internal service fund had deficit cash balance contrary to Section 5705.10(H), Revised Code, in the amounts of \$2,505,139 and \$2,106,337, respectively, which provides that money paid into any fund shall be used for the purpose for which the funds were established.

The County made expenditures that were not certified or recorded in accordance with Section 5705.41(D), Revised Code, which provides that no subdivision shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

NOTE 6 - DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State Statute into two categories, active and inactive. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Monies held by the County, which are not considered active, are classified as inactive. Inactive monies may be deposited or invested in the following securities provided a written investment policy has been filed with the Ohio Auditor of State:

1. United States Treasury Bills, Notes, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States, or any book entry, zero-coupon United States treasury security that is a direct obligation of the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bond and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County;
5. Time certificates of deposits or savings or deposit accounts, including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) above and repurchase agreements secured by such obligations, provided that these investments are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange similar securities or cash, equal value for equal value;

Jefferson County, Ohio
Notes to the Basic Financial Statements
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9. Up to twenty-five percent of the County's average portfolio in either of the following:
 - a. commercial paper notes in entities incorporated under the laws of Ohio or any other State that have assets exceeding five hundred million dollars rated at the time of purchase, which are rated in the highest qualification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation and which mature within 270 days after purchase;
 - b. bankers acceptances eligible for purchase by the federal reserve system and which mature within 180 days after purchase.
10. Fifteen percent of the County's average portfolio in notes issued by U.S. corporations or by depository institutions that are doing business under authority granted by the U.S. provided that the notes are rated in the second highest or higher category by at least two nationally recognized standard rating services at the time of purchase and the notes mature within two years from the date of purchase.
11. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service consisting exclusively of obligations guaranteed by the United States, securities issued by a federal government agency or instrumentality, and/or highly rated commercial paper.
12. One percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Other than corporate notes, commercial paper, and bankers acceptances, an investment must mature within five years from the date of settlement unless matched to a specific obligation or debt of the County. Investments must be purchased with the expectation that they will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At December 31, 2008, the County's Self Insurance – Health internal service fund had a \$5,153,107 balance with OME-RESA, a risk sharing, claims servicing, and insurance purchasing pool (See Note 24). The money is held by the public entity risk pool in a pooled account which is representative of numerous entities and therefore cannot be included in the risk disclosures reported by the County. Disclosures for the OME-RESA Self-Insurance Plan as a whole may be obtained from the Plan's fiscal agent, the Jefferson County Educational Service Center. To obtain financial information, write to the Ohio Mid-Eastern Regional Educational Service Agency, Self-Insurance Plan, Attention: Treasurer, Steubenville, Ohio 43952.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$19,280,854 of the County's bank balance of \$20,336,512 was exposed to custodial credit risk because it was uninsured and uncollateralized. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

The County has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the County or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

Investments

As of December 31, 2008, the County had the following investments:

	Fair Value	Maturity	Percent of Total Investments	Rating	Rating Agency
Money Market					
Mutual Funds	\$820,591	**	12.38%	AAAm	S&P
STAR Ohio	5,505,219	54.7 Days	83.00%	AAAm	S&P
Repurchase Agreement	306,619	1/22/2009	4.62%	AAA	S&P
Totals	\$6,632,429		100.00%		

** Maturity not available to the County at December 31, 2008.

The money market mutual funds are investments held, by a fiscal agent, that were donated to the County, not purchased by the County. The repurchase agreement and STAR Ohio investments are part of the internal investment pool.

Interest Rate Risk. The County's investment policy addresses interest rate risk to the extent that it requires, to the extent possible, investments will match anticipated cash flow requirements. State statute requires that the term of a repurchase agreement must not exceed 30 days.

Credit Risk. The credit ratings for the County's securities are listed above. Ohio Law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The credit rating listed for the repurchase agreement is for the underlying security which is a Freddie Mac Note. The County has no investment policy that would further limit its investment choices.

Concentration of Credit Risk. The County places no limit on the amount it may invest in any one issuer. The percentage of total investments is listed in the table above.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

NOTE 7 - PROPERTY TAXES

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the County. Property tax revenue received during 2008 for real and public utility property taxes represents collections of 2007 taxes. Property tax payments received during 2007 for tangible personal property (other than public utility property) is for 2008 taxes.

2008 real property taxes are levied after October 1, 2008, on the assessed value as of January 1, 2008, the lien date. Assessed values are established by the State Law at 35 percent of appraised market value. 2008 real property taxes are collected in and intended to finance 2009.

Public utility tangible personal property currently is assessed at varying percentages of true collected value; public utility real property is assessed at 25 percent of true value. 2008 public utility property taxes became a lien December 31, 2007, are levied after October 1, 2008, and are collected in 2009 with real property taxes.

2008 tangible personal property taxes are levied after October 1, 2007, on the value as of December 31, 2007. Collections are made in 2008. The tangible personal property tax is being phased out – the assessment percentage for all property including inventory for 2008 is 6.25 percent. This will be reduced to zero for 2009.

The full tax rate for all County operations for the year ended December 31, 2008, was 11.95 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2008 property tax receipts were based are as follows:

Real Property	\$914,258,260
Public Utility Personal Property	231,203,202
Tangible Personal Property	<u>37,926,500</u>
Total Assessed Property Value	<u><u>\$1,183,387,962</u></u>

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable September 20.

The County treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various agency funds of the County. Property taxes receivable represent real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2008 and for which there is an enforceable legal claim. In the general fund, mental health fund, emergency 911 fund, children services fund, mental retardation and developmental disabilities fund, senior citizens levy fund, jail operating levy fund, debt service fund, and permanent improvement capital projects fund, the entire receivable has been offset by deferred revenue since the current taxes were not levied to finance 2008 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On a

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

full accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

NOTE 8 - PERMISSIVE SALES AND USE TAX

On June 16, 1977, the County Commissioners adopted a resolution which imposed a one half of one percent permissive sales tax and use tax (Piggy Back tax) as set forth in Section 5739.021 of the Ohio Revised Code. The tax became effective July 1, 1977 as a continuing tax.

On April 9, 1987, the County Commissioners imposed a one half of one percent increase in the permissive sales tax (Piggy Back Tax) in Jefferson County. The tax became effective August 1, 1987 for a five year period. On November 5, 1991 an additional one-half of one percent was approved by the voters of Jefferson County as a continuing tax.

On September, 30 1994 the County Commissioners adopted resolution 1994-28 imposing two additional one-fourth of one percent permissive sales and use taxes (Piggy Back taxes) as set forth by Sections 5739.026(A)(3) and 5741.023 of the Ohio Revised Code. The tax was imposed as a continuing tax.

The revenue distributions are as follows: \$700,000 or thirty-five percent (which ever is greater) debt reduction. Of the remaining collections: 61.54 percent for road and bridge improvements, 11.54 percent for Water and Sewer improvements, 7.69 percent for building improvements associated with the General Fund, 7.69 percent for emergency associated with the General Fund, 7.69 percent for recreational improvements, 3.85 percent for computerization and geographical information systems.

The tax monies are held in trust by U.S. Bank and periodically distributed to the County as outlined in the trust agreement.

NOTE 9 - RECEIVABLES

Receivables at December 31, 2008, consisted of taxes, interest, special assessments, accounts (billings for user charged services, including unbilled utility services), and intergovernmental receivables arising from grants, entitlements, shared revenues and loan repayment reimbursements. Management believes all receivables are fully collectible. Delinquent accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment. In prior years, special assessments were assessed for the partial repayment of business-type activities debt. These special assessments relating to the payment of debt are not expected to be fully collected within one year. The amount not scheduled for collection during the subsequent year is \$252,368. The County has \$2,456 in delinquent special assessments at December 31, 2008. During 2007, the County entered into a cooperative agreement with the Jefferson/Belmont Solid Waste Authority for repayment of an OPWC loan. According to the terms of the agreement, the Authority will make four annual payments to the County in the amount of \$79,600 that will be utilized for the repayment of the OPWC loan. Therefore, \$159,200 of the total receivable will not be collected in the subsequent year.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

A summary of the principal items of intergovernmental receivables follows:

Governmental Activities

Jail Operating Levy - Detention	\$229,252
Indigent Fee Reimbursement	51,931
Homestead/Rollback, SB 3 and HB 66 Reimbursement	2,132,292
Local Government Funding	930,112
Motor Vehicle License and Gas Tax	1,960,761
Jefferson-Belmont Joint Solid Waste Authority Reimbursement	238,800
Emergency 911	12,057
Miscellaneous Local Fund Overpayment	277,894
MVGT Fund Grant	49,888
Mental Health Fund Grants	2,762,326
Court/Corrections Fund Grants	287,250
Permissive Sheriff Fund Grants	37,022
Children Services Fund Grants	557,988
MRDD Fund Grants	1,320,686
Jail Operating Levy Fund Grants	4,328
CDBG Fund Grants	<u>620,793</u>
 Total	 <u><u>\$11,473,380</u></u>

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

NOTE 10 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2008, was as follows:

	Balance 12/31/2007	Additions	Reductions	Balance 12/31/2008
<u>Governmental Activities:</u>				
Non Depreciable Capital Assets:				
Land	\$3,623,235	\$0	\$0	\$3,623,235
Construction in Progress	544,644	706,791	(544,644)	706,791
Total Non Depreciable Capital Assets	4,167,879	706,791	(544,644)	4,330,026
Depreciable Capital Assets:				
Land Improvements	165,728	0	0	165,728
Buildings and Improvements	44,971,772	1,575,288	0	46,547,060
Machinery and Equipment	13,308,869	490,369	(52,500)	13,746,738
Infrastructure	75,028,773	2,481,605	(980,988)	76,529,390
Vehicles	2,553,200	335,864	(86,938)	2,802,126
Total Depreciable Capital Assets	136,028,342	4,883,126	(1,120,426)	139,791,042
Accumulated Depreciation:				
Land Improvements	(13,533)	(8,286)	0	(21,819)
Buildings and Improvements	(14,443,081)	(1,217,217)	0	(15,660,298)
Machinery and Equipment	(8,600,800)	(931,812)	52,500	(9,480,112)
Infrastructure	(22,428,331)	(1,934,422)	917,334	(23,445,419)
Vehicles	(1,769,042)	(165,304)	86,938	(1,847,408)
Total Accumulated Depreciation	(47,254,787)	(4,257,041)	1,056,772	(50,455,056)
Total Depreciable Capital Assets, Net	88,773,555	626,085	(63,654)	89,335,986
Governmental Capital Assets, Net	\$92,941,434	\$1,332,876	(\$608,298)	\$93,666,012

Depreciation expense was charged to governmental activities as follows:

<u>Governmental Activities:</u>	
General Government:	
Legislative and Executive	\$321,740
Judicial	177,730
Public Safety	978,340
Public Works	2,054,750
Health	311,576
Human Services	205,106
Economic Development and Assistance	194,631
Conservation and Recreation	13,168
Total Depreciation Expense	\$4,257,041

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

	Balance 12/31/2007	Additions	Reductions	Balance 12/31/2008
<u>Business Type Activities:</u>				
Non Depreciable Capital Assets:				
Land	\$279,700	\$0	\$0	\$279,700
Construction in Progress	1,578,850	1,965,850	(315,176)	3,229,524
Total Non Depreciable Capital Assets	<u>1,858,550</u>	<u>1,965,850</u>	<u>(315,176)</u>	<u>3,509,224</u>
Depreciable Capital Assets:				
Buildings and Improvements	749,528	38,000	0	787,528
Machinery and Equipment	1,182,544	0	0	1,182,544
Infrastructure	67,978,349	435,839	0	68,414,188
Vehicles	143,683	67,920	0	211,603
Total Depreciable Capital Assets	<u>70,054,104</u>	<u>541,759</u>	<u>0</u>	<u>70,595,863</u>
Accumulated Depreciation:				
Buildings and Improvements	(410,262)	(20,954)	0	(431,216)
Machinery and Equipment	(845,179)	(76,589)	0	(921,768)
Infrastructure	(30,584,209)	(1,760,722)	0	(32,344,931)
Vehicles	(90,512)	(24,317)	0	(114,829)
Total Accumulated Depreciation	<u>(31,930,162)</u>	<u>(1,882,582)</u>	<u>0</u>	<u>(33,812,744)</u>
Total Depreciable Capital Assets, Net	<u>38,123,942</u>	<u>(1,340,823)</u>	<u>0</u>	<u>36,783,119</u>
Business Type Capital Assets, Net	<u>\$39,982,492</u>	<u>\$625,027</u>	<u>(\$315,176)</u>	<u>\$40,292,343</u>

NOTE 11 - RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; employee injuries, and natural disasters. By contracting with the County Risk Sharing Authority (CORSA) for liability, property, and crime insurance, the County has addressed these various types of risk.

CORSA, a non-profit corporation sponsored by the County Commissioners Association of Ohio, was created to provide affordable liability, property, casualty and crime insurance coverage for its members. CORSA was established May 12, 1987, and has grown to sixty member counties.

Jefferson County, Ohio
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For the Year Ended December 31, 2008

Under the CORSA program, the County has the following coverage:

<u>Type of Coverage</u>	<u>Amount</u>	
Liability:		
General	\$1,000,000	Each Occurrence
Law Enforcement	1,000,000	Each Occurrence
Auto	1,000,000	Each Occurrence
Errors and Omissions	1,000,000	Each Occurrence
Stop Gap	1,000,000	
Medical Professional	6,000,000	
Foster Parents	6,000,000	
Excess	5,000,000	
Electronic Data Processing Media	250,000	
Property:		
Property	133,458,103	Replacement Cost Value
Equipment Breakdown	100,000,000	Replacement Cost Value
Automatic Acquisition	5,000,000	
Contractor's Equipment	Actual Cash Value	
Property in Transit	100,000	Each Occurrence
Extra Expense Business	1,000,000	Each Occurrence
Flood Damage	100,000,000	Each Occurrence
Earthquake Damage	100,000,000	Each Occurrence
Debris Removal	1,000,000	Each Occurrence
Valuable Papers	1,000,000	Each Occurrence
Unintentional Omissions	250,000	Each Occurrence
Auto Physical Damage	Actual Cash Value	
Crime:		
Employee Dishonesty	\$1,000,000	Each Occurrence
Money and Securities (Inside)	\$1,000,000	Each Occurrence
Money and Securities (Outside)	\$1,000,000	Each Occurrence
Depositor's Forgery	\$1,000,000	Each Occurrence
Money Orders and Counterfeit	\$1,000,000	Each Occurrence

The deductible on the above coverage for each occurrence is \$2,500.

The amount of settlements have not exceeded commercial coverage in any of the past three years. Also, the limits have not been lowered significantly in the past year.

The County participates in the State Workers' Compensation retrospective rating and payment program. Under the retrospective rating program, the County accumulates workers' compensation premiums in the self insurance internal service fund based upon rates determined by their third party administrator as if they were not participants in the retrospective plan. A portion of the premiums are paid to the State of

Jefferson County, Ohio
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Ohio to cover administrative fees, while the remaining premiums are maintained in the fund and used to pay claims as they are billed by the State. Claims are billed to the County one year in arrears. Participation in the Plan is approved on a yearly basis and is limited to Counties that can meet the Plan's selection criteria. The County contracts with the firm of Gates McDonald to provide administrative, cost controls and actuarial services for the Plan.

The County provides health, dental, and vision insurance to its employees through a self-insurance plan. The County pays \$1,170 per month for every eligible employee regardless of what coverage the employee has chosen (\$1,100 for the premium and \$70 for debt reduction), with the employees paying \$87 per month for single coverage, and \$128 per month for family coverage. The County participated in the OME-RESA self-insurance consortium during 2008, and employees have the choice between two third-party administrators within the consortium, Self-Funded Plans, Inc. or the Health Plan. OME-RESA administers the health, dental, and vision insurance plan.

The claims liabilities of \$528,249 for health insurance and \$1,023,914 for workers' compensation reported in the self insurance – health and self-insurance – workers' compensation internal service funds, respectively at December 31, 2008 are based on the requirements of Governmental Accounting Standards Board Statement Number 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The claims liability is based on an estimate supplied by the County's third party administrators. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustments expenses. A summary of the fund's claims liability during the past two years is as follows:

Program	Beginning Balance	Current Year Claims	Claims Payments	Ending Balance
Self Insurance - Health				
2007	\$465,553	\$4,043,406	\$4,029,889	\$479,070
2008	479,070	4,828,910 (1)	4,779,731 (2)	528,249
Self Insurance - Workers' Compensation				
2007	1,712,111	77,992	484,232	1,305,871
2008	1,305,871	(57,398)	224,559	1,023,914
(1) Claims Expense		\$4,696,287		
- Net Increase in Stop Loss Receivable		132,623		
Current Year Claims		<u>\$4,828,910</u>		
(2) Cash Payments for Claims			\$5,661,568	
- Stop Loss Received for 2008 Claims			(881,837)	
Claims Payments			<u>\$4,779,731</u>	

Jefferson County, Ohio
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NOTE 12 - DEFINED BENEFIT PENSION PLANS

A. Ohio Public Employees Retirement System:

Plan Description – The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the combined plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the traditional plan benefit. Member contributions, the investment of which is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions. For the year ended December 31, 2008, members in state and local classifications contributed 10.0 percent of covered payroll and public safety and law enforcement members contributed 10.1 percent.

The County's contribution rate for 2008 was 14.0 percent, except for those plan members in law enforcement or public safety, for whom the County's contribution was 17.4 percent of covered payroll. For 2008, the portion of the County's contribution equal to 7 percent of covered payroll was allocated to fund the post-employment health care plan. Employer contribution rates are actuarially determined. State statute sets a maximum contribution rate for the County of 14 percent, except for public safety and law enforcement, where the maximum employer contribution rate is 18.1 percent.

The County's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2008, 2007, and 2006 were \$1,689,776, \$1,969,046, and \$2,081,711 respectively; 92.25 percent has been contributed for 2008 and 100 percent for 2007 and 2006. Contributions to the member-directed plan for 2008 were \$21,139 made by the County and \$15,100 made by the plan members.

B. State Teachers Retirement System (STRS):

Plan Description – Certified teachers, employed by the school for Mental Retardation and Developmental Disabilities, participate in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand alone financial report that may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the

Jefferson County, Ohio
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STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service or an allowance based on member contributions and earned interest matched by STRS Ohio funds, times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits.

Funding Policy – For the fiscal year ended June 30, 2008, plan members were required to contribute 10 percent of their annual covered salaries. The County was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2007, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contributions for pension obligations to the DB Plan for the fiscal years ended June 30, 2008, 2007, and 2006 were \$80,395, \$84,743, and \$83,251 respectively; 100 percent has been contributed for fiscal years 2008, 2007 and 2006. No contributions were made to the DC and Combined Plans for fiscal year 2008 by the County and plan members.

C. *Social Security System*

Effective July 1, 1991, all employees not otherwise covered by a State Retirement System have an option to choose social security or the appropriate state system. The County's liability is 6.2 percent of wages paid. No employees have elected social security.

NOTE 13 - POST-EMPLOYMENT BENEFITS

A. *Ohio Public Employees Retirement System (OPERS):*

Plan Description – OPERS maintains a cost sharing multiple employer defined benefit post-employment health care plan for qualifying members of both the traditional and combined pension plans. Members of the member directed plan do not qualify for ancillary benefits, including post-employment health care. The plan includes a medical plan, a prescription drug

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program and Medicare Part B premium reimbursement.

To qualify for post-employment health care coverage, age and service retirees under the traditional and combined plans must have ten or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not require, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy – The post-employment health care plan was established under, and is administered in accordance with, Internal Revenue Code 401 (h). State statute requires that public employers fund post-employment health care through their contributions to OPERS. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2008, state and local government employers contributed 14.0 percent of covered payroll (17.40 percent for public safety and law enforcement). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding post-employment health care benefits. For 2008, the amount of the employer contributions which was allocated to fund post-employment health care was 7.0 percent of covered payroll.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment health care plan.

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2008, 2007, and 2006 were \$1,518,137, \$1,181,975, and \$925,287 respectively; 92.16 percent has been contributed for 2008 and 100 percent for 2007 and 2006.

On September 9, 2004 the OPERS Retirement Board adopted a Health Care Preservation Plan which was effective January 1, 2008. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007, and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

B. State Teachers Retirement System (STRS):

Plan Description – Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple employer health care plan to eligible retirees who participated in the defined benefit or the combined pension plans and their eligible family members. Coverage includes hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare Part B premiums. Benefit provisions and the obligation to contribute are established by the STRS Ohio based on authority granted by State statute.

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The State Teachers Retirement Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio.

STRS Ohio issues a financial report that includes financial information for the health care plan. Interested parties can view the most recent report at www.strsoh.org or obtain a copy by calling (888) 227-7877.

Funding Policy – Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14 percent employer contribution rate, 1 percent of covered payroll was allocated to post-employment health care for the years ended June 30, 2008, 2007 and 2006. The 14 percent contribution is the maximum rate allowed under Ohio law.

The County's required contributions allocated to fund post-employment health care benefits for the fiscal years ended June 30, 2008, 2007, and 2006 were \$6,184 \$6,519, and \$6,404 respectively; 100 percent has been contributed for fiscal years 2008, 2007 and 2006. No contributions were made to the DC and Combined Plans for fiscal year 2008 by the County and plan members.

NOTE 14 – OTHER EMPLOYEE BENEFITS

A. Compensated Absences

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. All accumulated, unused vacation time is paid upon separation if the employee has acquired at least one year of service with the County. Accumulated, unused sick leave and compensatory time is paid upon retirement at varying rates depending on length of service and department policy.

B. Life Insurance

The County also pays the premiums for employee life insurance, which is contracted through Standard Insurance Company.

NOTE 15 – SPECIAL TERMINATION BENEFITS

Jefferson County offered an early retirement incentive plan pursuant to Ohio Revised Code sections 145.297 and 145.298 and Administrative Rule 145-2-42 to employees of the Jefferson County Department of Job and Family Services (JCDJFS). The plan was offered from April 1, 2006 through March 31, 2008, and was available to at least five percent of the employees of the JCDJFS. The terms of the plan called for the purchase of five years of service credit, or an amount of service credit equal to one-fifth of the total service credit of record credited to the participating employee in the Ohio Public Employees Retirement System, exclusive of the service credit purchased under the plan for each eligible employee. The employees participating in the plan are also eligible to be paid for severance under the terms of the County's normal severance policy. During 2008, the County made the final payment for employees' service credit in the amount of \$75,189. The County had no outstanding special termination benefits at December 31, 2008.

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NOTE 16 - CAPITAL LEASES - LESSEE DISCLOSURE

In prior years, the County has entered into capitalized leases for office equipment, and vehicles. During 2008, the County entered into additional capital leases for a Sheriff's Cruisers, a van and a pickup truck for Juvenile Court, and office equipment. These leases meet the criteria to be recorded as capital leases as defined by Statement of Financial Accounting Standards No. 13 "Accounting for Leases," which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service expenditures in the basic financial statements for the governmental funds.

Equipment acquired by lease has been capitalized in government wide statements governmental activities in the amount of \$560,648, which is equal to the present value of the future minimum lease payments at the time of acquisition. A corresponding liability was recorded in the government wide statements governmental activities. Governmental activities capitalized leased assets are reflected net of accumulated depreciation in the amount of \$269,747 for machinery and equipment and \$124,358 for vehicles. Principal payments towards capital leases during 2008 totaled \$221,846 for governmental activities.

Future minimum lease payments through 2013 are as follows:

Year	Governmental Activities	
	Principal	Interest
2009	\$123,128	\$21,206
2010	124,919	12,057
2011	65,316	3,672
2012	9,068	1,125
2013	8,454	403
Total	\$330,885	\$38,463

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

NOTE 17 - CONSTRUCTION COMMITMENTS

As of December 31, 2008, the County had the following contractual purchase commitments:

Project	Fund	Purchase Commitment	Amounts Paid as of 12/31/2008	Amounts Remaining on Contracts
<u>Capital:</u>				
Rush Run Waterline	Water	\$2,044,200	\$1,860,796	\$183,404
A&G1 Booster Station	Water	3,000,000	39,616	2,960,384
Wintersville Tank Project	Water	450,000	3,160	446,840
Bradley Road Waterline	Water	1,472,000	12,118	1,459,882
Crestview-Belvedere Sanitary Sewer	Sewer	10,022,032	1,321,236	8,700,796
Barbers Hollow Wastewater Treatment Plant	Sewer	316,418	316,418	0
Airpark Terminal Building	Miscellaneous Local	672,151	672,151	0
Smithfield Garage Project	MVGT	840,000	681,324	158,676
Smithfield Garg Fuel Tank Proj.	MVGT	30,427	25,467	4,960
Smithfield Salt Storage Facility	MVGT	153,357	153,357	0
Complex Salt Storage Facility	MVGT	208,000	208,000	0
Smithfield Salt Hopper Proj.	MVGT	16,310	16,310	0
Co. Road 7G gaurd rail project	MVGT	339,251	339,251	0
Co. Road 56 Bridge Project	MVGT	398,100	398,100	0
School Roof Replacement	MRDD	257,530	257,530	0
Workshop Roof Replacement	MRDD	71,990	71,990	0
Training Center Renovation	MRDD	118,811	118,811	0
Total Capital Construction Commitments		<u>20,410,577</u>	<u>6,495,635</u>	<u>13,914,942</u>
<u>Non-Capital:</u>				
Airpark Wetlands Project	Miscellaneous Local	35,264	26,048	9,216
GIS Project	Miscellaneous Local	1,250,000	1,058,414	191,586
Total Commitments		<u>\$21,695,841</u>	<u>\$7,580,097</u>	<u>\$14,115,744</u>

Jefferson County, Ohio
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NOTE 18 - LONG-TERM LIABILITIES

Changes in the County's long-term liabilities during 2008 consist of the following:

	Outstanding 12/31/2007	Additions	Reductions	Outstanding 12/31/2008	Amounts Due Within One Year
<u>Governmental Activities:</u>					
<i>Jail Construction Refunding - 1998, \$10,657,219</i>					
Serial/Term - \$10,020,000 @ 3.75%-5.75%	\$8,145,000	\$0	\$0	\$8,145,000	\$0
CAB - \$637,219 @ 4.7%-5.0%	318,221	0	124,494	193,727	104,835
Accretion on CAB - \$2,997,781 @ 17.2%	1,254,833	288,517	605,506	937,844	620,165
<i>Various Purpose/Refunding - 1998, \$17,760,000</i>					
Human Services Refunding - \$2,515,000					
Serial/Term @ 3.75%-5.70%	1,225,000	0	185,000	1,040,000	180,000
Jail Construction Additional - \$7,180,000					
Serial/Term @ 3.75%-5.70%	4,740,000	0	380,000	4,360,000	395,000
Engineer Road Projects - \$5,475,000					
Serial/Term @ 3.75%-5.70%	3,525,000	0	280,000	3,245,000	295,000
<i>Various Purpose - 2004, \$8,010,000</i>					
Jail Construction - 2004, \$4,335,000					
Serial/Term @ 2.0%-5.375%	4,305,000	0	10,000	4,295,000	90,000
Premium - \$131,512	118,360	0	4,384	113,976	0
Total General Obligation Bonds	23,631,414	288,517	1,589,384	22,330,547	1,685,000
<i>Long Term Notes Payable</i>					
Courthouse Renovation, 2007 - \$950,000 @ 4.49%	950,000	0	77,346	872,654	80,819
Telephone System, 2007 - \$144,842 @ 4.88%	144,842	0	26,276	118,566	27,558
Airpark Jet Fuel Tank - 2006, \$145,200 @ 4.50%	105,786	0	19,379	86,407	20,231
Airpark Runway Ext. - 2006, \$186,389 @ 4.36%	152,223	0	35,660	116,563	37,210
Garage & Salt Fac. - 2008, \$1,300,000 @ 4.14%	0	1,300,000	0	1,300,000	107,577
911 Building - 2005, \$1,500,000 @ 4.34%	1,250,924	0	135,390	1,115,534	139,578
Total Long Term Notes Payable	2,603,775	1,300,000	294,051	3,609,724	412,973
<i>State Infrastructure Bank Loan</i>					
Airpark Land - 1998, \$370,000 @ 4.25%	55,603	0	55,603	0	0
<i>OPWC Loans</i>					
Co. Road 78 Resurfacing - 2007, \$318,782 @ 0%	318,782	0	79,695	239,087	79,695
Road Resurfacing - 1992, \$130,046 @ 0%	35,766	0	6,502	29,264	6,502
Total OPWC Loans	354,548	0	86,197	268,351	86,197
<i>Capital Leases</i>					
	375,371	177,360	221,846	330,885	123,128
<i>Workers' Compensation Claims Payable</i>					
	1,305,871	(57,398)	224,559	1,023,914	415,778
<i>Account Payable</i>					
	16,829	0	16,829	0	0
<i>SBC Loan Payable</i>					
	48,881	0	48,881	0	0
<i>Compensated Absences</i>					
	2,356,481	1,836,812	1,704,592	2,488,701	202,129
Total Governmental Activities	\$30,748,773	\$3,545,291	\$4,241,942	\$30,052,122	\$2,925,205

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For the Year Ended December 31, 2008

	Outstanding 12/31/2007	Additions	Reductions	Outstanding 12/31/2008	Amounts Due Within One Year
<u>Business Type Activities:</u>					
<i>General Obligation Bonds</i>					
<i>Various Purpose - 2004, \$8,010,000</i>					
Water Projects - \$1,855,000					
Serial/Term @ 2.0%-5.375%	1,700,000	0	50,000	1,650,000	50,000
"Net" Premium - \$77,967	68,610	0	3,119	65,491	0
Sewer Projects - \$1,470,000					
Serial/Term @ 2.0%-5.375%	1,390,000	0	30,000	1,360,000	30,000
"Net" Premium - \$42,082	37,873	0	1,403	36,470	0
Tidd-Dale/Hazelwood Sewer Projects - \$350,000					
Serial/Term @ 2.0%-5.375%	310,000	0	15,000	295,000	15,000
"Net" Premium - \$21,063	17,904	0	1,053	16,851	0
Total General Obligation Bonds	3,524,387	0	100,575	3,423,812	95,000
<i>OWDA Loans</i>					
Water - 1989, \$4,181,879 @ 7.0%					
	1,914,095	0	237,056	1,677,039	255,760
George's Run Sewer - 1986, \$709,116 @ 2.0%					
	203,452	0	32,252	171,200	32,897
Reed's Mills/Barbers Hollow Treatment Plant 1990, \$4,708,811 @ 5.0%					
	1,019,359	0	323,127	696,232	339,486
Total OWDA Loans	3,136,906	0	592,435	2,544,471	628,143
<i>OPWC Loans</i>					
Airpark Water - 1993, \$178,000 @ 0%					
	57,850	0	8,900	48,950	8,900
Water Rehabilitation - 1995, \$329,744 @ 0%					
	153,880	0	21,983	131,897	21,983
Water Tank - 1995, \$40,000 @ 0%					
	12,000	0	8,000	4,000	4,000
Piney Fork Waterline - 1998, \$195,000 @ 0%					
	131,625	0	9,750	121,875	9,750
Norton Hill, Empire - 1998, \$113,589 @ 0%					
	73,835	0	5,679	68,156	5,679
Barbers Hollow Treatment Plant Improvement - 2006, \$300,000 @ 0%					
	235,312	0	0	235,312	11,766
Water Rehabilitation - 1997, \$226,000 @ 0%					
	90,398	0	15,067	75,331	15,067
Total OPWC Loans	754,900	0	69,379	685,521	77,145
<i>Ohio EPA Loans Payable</i>					
Rush Run Waterline - Disadvantaged Loan 2008 - \$500,000 @ 0%					
	0	500,000	0	500,000	25,000
Rush Run Waterline - WSRLA Loan 2008 - \$769,012 @ 2.0%					
	0	201,967	0	201,967	18,926
Toronto Waterline Connector Project 2004, \$7,888,745 @ 3.35%					
	6,617,964	0	283,513	6,334,451	293,090
Total EPA Loans	6,617,964	701,967	283,513	7,036,418	337,016
Compensated Absences	62,497	66,684	57,704	71,477	10,936
Total Business Type Activities	\$14,096,654	\$768,651	\$1,103,606	\$13,761,699	\$1,148,240

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Governmental Activities:

1998 Jail Construction Refunding Bonds – On March 13, 1998 Jefferson County issued \$10,657,219 of general obligation bonds which included serial, term and capital appreciation (deep discount) bonds in the amount of \$3,365,000, \$6,655,000, and \$637,219, respectively. These bonds are not subject to prior optional redemption. These refunding bonds were issued along with additional various purpose improvement and refunding bonds of \$17,760,000 which are described below. The jail construction refunding bonds replaced the 1995 \$10,660,000 term bonds. All of the 1995 jail term bonds that had been defeased through this refunding were fully called and repaid during 2006. The 1998 jail construction refunding bonds are being retired from the debt service fund from the proceeds of a bond issue tax levy.

The term bonds mature in the year 2019 and are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, in each of the years 2013 through 2018 (with the balance of \$1,115,000 to be paid at stated maturity on December 1, 2019) at a redemption price equal to 100 percent of the principal amount redeemed, plus accrued interest to the redemption date, according to the following schedule:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2013	\$800,000
2014	850,000
2015	895,000
2016	940,000
2017	1,000,000
2018	1,055,000
	<u>\$5,540,000</u>

The capital appreciation bonds were sold at a discount of \$2,997,781, which is being accreted annually until the point of maturity of the capital appreciation bonds, which was 2006 through 2010. During fiscal year 2008 capital appreciation bonds matured and were retired with an original principal amount of \$124,494 and an accreted interest amount of \$605,506 (for a total of \$730,000). The maturity amount of the remaining outstanding capital appreciation bonds is \$1,450,000. The accretion recorded for 2008 was \$288,517, for a total outstanding bond liability of \$1,131,571 at June 30, 2008.

Principal and interest requirements to retire the 1998 Jail Construction Refunding Bonds outstanding at December 31, 2008 are as follows:

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Year Ending December 31	Serial and Term Bonds		Capital Appreciation Bonds	
	Principal	Interest	Principal	Accretion/ Interest
2009	\$0	\$456,055	\$104,835	\$620,165
2010	0	456,055	88,892	636,108
2011	725,000	456,055	0	0
2012	765,000	420,530	0	0
2013	800,000	382,663	0	0
2014-2018	4,740,000	1,167,826	0	0
2019	1,115,000	64,113	0	0
Totals	<u>\$8,145,000</u>	<u>\$3,403,297</u>	<u>\$193,727</u>	<u>\$1,256,273</u>

1998 Various Purpose Improvement and Refunding Bonds – On March 13, 1998 Jefferson County issued \$17,760,000 of general obligation bonds which included serial and term bonds in the amount of \$10,885,000 and \$6,875,000, respectively. These various purpose improvement and refunding bonds were issued along with the jail construction refunding bonds \$10,657,219 which were described above. A breakdown of this portion of the total bond issue is as follows:

\$2,515,000 of these general obligation bonds were issued to refund \$2,275,000 of outstanding 1991 human services complex bonds. These bonds are being retired through the debt service fund from rental income from the Department of Human Services. All of the 1991 human service complex bonds that had been defeased through this refunding were fully called and repaid during 2006.

\$7,180,000 of these general obligation bonds were issued for additional jail construction purposes. These bonds are being retired through the debt service fund from tax levy proceeds.

\$2,590,000 of these general obligation bonds were issued for emergency 911 equipment. These bonds were fully retired through the debt service fund from tax levy proceeds during 2007.

\$5,475,000 of these general obligation bonds were issued for engineer road improvements. These bonds are being retired through the debt service fund from tax levy proceeds.

Bonds maturing on or after December 1, 2009, except for the 2013 term bond, are subject to prior redemption on or after December 1, 2008 by and at the sole option of the County, either in whole on any date or in part (as selected by the County) on any interest payment date and in integral multiples of \$5,000, at the following redemption prices (expressed as percentages of the principal amount redeemed), plus accrued interest to the redemption date:

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Redemption Dates (Dates Inclusive)	Redemption Prices
December 1, 2008 through November 30, 2009	101.0%
December 1, 2009 through November 30, 2010	100.5%
December 1, 2010 and thereafter	100.0%

The term bonds mature in the year 2013 and are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, in each of the years 2011 through 2012 (with the balance of \$1,010,000 to be paid at stated maturity on December 1, 2013) at a redemption price equal to 100 percent of the principal amount redeemed, plus accrued interest to the redemption date, according to the following schedule:

Date	Principal Amount to be Redeemed
2011	\$930,000
2012	965,000
	\$1,895,000

The term bonds mature in the year 2017 and are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, in each of the years 2014 through 2016 (with the balance of \$1,020,000 to be paid at stated maturity on December 1, 2017) at a redemption price equal to 100 percent of the principal amount redeemed, plus accrued interest to the redemption date, according to the following schedule:

Date	Principal Amount to be Redeemed
2014	\$1,050,000
2015	925,000
2016	975,000
	\$2,950,000

Principal and interest requirements to retire the 1998 Various Purpose Improvement and Refunding Bonds outstanding at December 31, 2008 are as follows:

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2009	\$870,000	\$449,061
2010	900,000	407,736
2011	930,000	364,085
2012	965,000	311,075
2013	1,010,000	256,070
2014-2017	3,970,000	495,250
Totals	\$8,645,000	\$2,283,277

2004 Various Purpose Bonds – On November 9, 2004 Jefferson County issued \$8,010,000 of general obligation bonds which included serial and term bonds in the amount of \$1,595,000 and \$6,415,000, respectively. These various purpose bonds were issued to permanently finance outstanding bond anticipation notes and pay the costs of issuance of these bonds for governmental and business type activities in the amounts of \$4,335,000 (\$625,000 serial bonds and \$3,710,000 term bonds) and \$3,675,000 (\$970,000 serial bonds and \$2,705,000 term bonds), respectively. These various purpose bonds were issued with a “net” premium/discount of \$131,512 for governmental and \$141,112 for business type activities, which is reported as an increase to bonds payable. These amounts are being amortized to interest expense over the life of the bonds using the straight-line method. The amortization of the premium for 2008 was \$4,384 for governmental activities and \$5,575 for business type activities. The issuance costs, \$104,325 for governmental and \$87,503 for business type activities, are reported as deferred charges and are being amortized over the life of the bonds using the straight-line method. The amortization of the issuance costs for 2008 was \$3,726 for governmental activities and \$3,627 for business type activities.

A breakdown of the business-type portion of this bond issue is addressed below in the business type activity portion of this note. The governmental portion of the total bond issue, \$4,335,000, was issued to repay the jail construction bond anticipation note that was originally issued to finance legal fees and additional repairs of the county jail facility. These bonds are being retired through the debt service fund from permissive sales and use tax revenues.

Bonds maturing on or after December 1, 2019 shall be subject to redemption at the option of the County by lot, in such order as determined by the County in whole or in part (in the amount of \$5,000 or any integral multiples thereof), on any date on or after December 1, 2014, at the redemption price of par, plus accrued interest to the redemption date

Series 2004 Bonds maturing on December 1, 2019, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Date	Principal Amount Subject to Mandatory Redemption
2015	\$110,000
2016	115,000
2017	120,000
2018	130,000
2019 *	135,000
	\$610,000
* Maturity	

Series 2004 Bonds maturing on December 1, 2024, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

Date	Principal Amount Subject to Mandatory Redemption
2020	\$140,000
2021	150,000
2022	160,000
2023	165,000
2024 *	175,000
	\$790,000
* Maturity	

Series 2004 Bonds maturing on December 1, 2029, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Date	Principal Amount Subject to Mandatory Redemption
2025	\$185,000
2026	195,000
2027	205,000
2028	215,000
2029 *	225,000
	\$1,025,000
* Maturity	

Series 2004 Bonds maturing on December 1, 2034, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

Date	Principal Amount Subject to Mandatory Redemption
2030	\$235,000
2031	245,000
2032	255,000
2033	270,000
2034 *	280,000
	\$1,285,000
* Maturity	

Principal and interest requirements to retire the governmental activities portion of the 2004 Various Purpose Bonds outstanding at December 31, 2008 are as follows:

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2009	\$90,000	\$203,376
2010	95,000	200,946
2011	95,000	198,191
2012	100,000	195,222
2013	100,000	191,973
2014-2018	580,000	891,948
2019-2023	750,000	720,895
2024-2028	975,000	503,405
2029-2033	1,230,000	246,999
2034	280,000	13,300
Totals	\$4,295,000	\$3,366,255

Long Term Notes Payable - The County has issued several long term notes payable, all of which are backed by the full faith and credit of the County. During 2008, the County issued an additional long term revenue anticipation note payable for the construction of a garage for the engineer's department and two salt storage facilities in the amount of \$1,300,000 which remained fully outstanding at December 31, 2008. The County also has five additional outstanding revenue anticipation notes that were issued for; a new 911 facility which has an outstanding balance of \$1,115,534 at December 31, 2008; airpark jet fuel tank, which has an outstanding balance of \$86,407 at December 31, 2008; airpark runway extension which has an outstanding balance of \$116,563 at December 31, 2008; courthouse renovations which has an outstanding balance of \$872,654 at December 31, 2008; and a new telephone system which has an outstanding balance of \$118,566 at December 31, 2008. The airpark outstanding notes are being repaid through the debt service fund from rental revenues and the sale of fuel generated through the use of the airpark. The courthouse renovations, telephone system, 911 facility, and garage/salt storage facilities outstanding notes are being repaid through the debt service fund from county general revenues. All of the notes were issued with a fixed interest rate.

State Infrastructure Bank Loan - The County entered into a loan agreement in 1998 with the Ohio Department of Transportation for a \$370,000 State Infrastructure Bank Loan at 4.25 percent to be repaid over 10 years. These loan proceeds were used to purchase a tract of land at the airpark to be used in conjunction with Federal Aviation Administration grant monies for expansion of the runway to enhance further development within the County. The loan is backed by the full faith and credit of the County and will be repaid primarily with sales tax revenues and partially with net revenues of the airpark. The loan was fully repaid during 2008.

OPWC Road Resurfacing Loans - During 2007 the County entered into an OPWC Loan for County Road 78 resurfacing. This OPWC loan is to be repaid through a cooperative agreement between the County and the Jefferson/Belmont Joint Solid Waste Authority. According to the terms of the agreement, the Authority will make four annual payments to the County in the amount of \$79,600 that will be utilized for the repayment of the OPWC loan and will result in the loan being fully repaid within four years. The outstanding \$29,264 OPWC road resurfacing loan was issued for road repairs and will be repaid through county taxes. The OPWC loans are interest free.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Principal and interest requirements to retire the long term notes payable and the OPWC Road Resurfacing Loans outstanding at December 31, 2008 are as follows:

Year Ending December 31	Notes Payable		OPWC Loans
	Principal	Interest	Principal
2009	\$412,972	\$154,675	\$86,197
2010	431,056	136,591	86,197
2011	449,928	117,765	86,199
2012	427,200	98,010	6,502
2013	388,601	79,291	3,256
2014-2018	1,499,967	160,082	0
Totals	<u>\$3,609,724</u>	<u>\$746,414</u>	<u>\$268,351</u>

Capital Leases – The County has issued capital leases for office equipment, court reporting equipment, telephone systems, answering point switches and vehicles. These leases will be repaid through the General, Public Assistance, Permissive Sheriff, Emergency 911, and Court Corrections/Public Safety funds from County revenues.

Workers’ Compensation Claims Payable – The County has a liability for workers’ compensation as part of the State Workers Compensation retrospective rating and payment program. The County will pay the claims payable from the General fund, Miscellaneous Local, Public Assistance, Motor Vehicle and Gasoline Tax, Mental Health, Court/Corrections, Permissive Sheriff, Children Services, Mental Retardation and Developmental Disabilities and Jail Operating Levy special revenue funds, and the Sewer and Water enterprise funds using payments made to the internal service fund.

Account Payable – The County had an account payable with SBC for prior year fiber optic service that had previously not been billed to the County. The account payable was fully repaid during 2008.

SBC Loan Payable – The County had entered into an agreement with SBC for prepaid, discounted service over a 60 month period pursuant to PUCO guidelines. The agreement was effective October 9, 2003. The County will receive 60 months of discounted telephone service at an 11 percent discount through the “Centrex Service Prepayment Option Plan B” offered by SBC through World Radio Telecommunications, an authorized distributor firm of SBC. In order to receive the 11 percent discount on the entire phone service, excluding federal taxes, the County must prepay for the entire 60 months of the service. The agreement is for service only and does not include any property or equipment.

In order for the County to prepay the entire amount of the 60 months of discounted service, they entered into an agreement with SBC for them to loan the County the amount of the 60 months of discounted phone service at a 5.25 percent effective annual interest rate, to be repaid over 60 months. The loan was fully repaid during 2008.

Compensated Absences – The County will pay compensated absences from the General fund, Miscellaneous Local, Public Assistance, Motor Vehicle and Gasoline Tax, Mental Health, Court/Corrections, Permissive Sheriff, Children Services, Mental Retardation and Developmental

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Disabilities and Jail Operating Levy special revenue funds, and the sewer and water enterprise funds.

Business Type Activities:

2004 Various Purpose Bonds – On November 9, 2004 Jefferson County issued \$8,010,000 of general obligation bonds which included serial and term bonds in the amount of \$1,595,000 and \$6,415,000, respectively. These various purpose bonds were issued to permanently finance outstanding bond anticipation notes and pay the costs of issuance of these bonds for governmental and business type activities in the amounts of \$4,335,000 (\$625,000 serial bonds and \$3,710,000 term bonds) and \$3,675,000 (\$970,000 serial bonds and \$2,705,000 term bonds), respectively. These various purpose bonds were issued with a “net” premium of \$131,512 for governmental and \$141,112 for business type activities, which is reported as an increase to bonds payable. These amounts are being amortized to interest expense over the life of the bonds using the straight-line method. The amortization of the premium for 2008 was \$4,384 for governmental activities and \$5,575 for business type activities. The issuance costs, \$104,325 for governmental and \$87,503 for business type activities, are reported as deferred charges and are being amortized over the life of the bonds using the straight-line method. The amortization of the issuance costs for 2008 was \$3,726 for governmental activities and \$3,627 for business type activities.

A breakdown of the business-type portion of this bond issue is as follows:

\$1,855,000 of these general obligation bonds were issued to permanently finance bond anticipation notes that were previously issued for various water projects. These bonds are being retired through the water fund from revenues derived from the operation of the water system.

\$1,470,000 of these general obligation bonds were issued to permanently finance bond anticipation notes that were previously issued for various sewer projects. These bonds are being retired through the sewer fund from revenues derived from the operation of the sewer system.

\$350,000 of these general obligation bonds were issued to permanently finance bond anticipation notes that were previously issued for Tidd-Dale and Hazelwood sewer expansion. These bonds are being retired through the sewer fund, and are intended to be partially repaid through special assessments as well as from revenues derived from the operation of the sewer system. In the event of default of the property owners, the sewer fund will make the required debt payments through operating revenues.

Bonds maturing on or after December 1, 2019 shall be subject to redemption at the option of the County by lot, in such order as determined by the County in whole or in part (in the amount of \$5,000 or any integral multiples thereof), on any date on or after December 1, 2014, at the redemption price of par, plus accrued interest to the redemption date

Series 2004 Bonds maturing on December 1, 2019, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Date	Principal Amount Subject to Mandatory Redemption
2015	\$110,000
2016	115,000
2017	125,000
2018	130,000
2019 *	140,000
	\$620,000

* Maturity

Series 2004 Bonds maturing on December 1, 2024, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

Date	Principal Amount Subject to Mandatory Redemption
2020	\$145,000
2021	155,000
2022	165,000
2023	170,000
2024 *	175,000
	\$810,000

* Maturity

Series 2004 Bonds maturing on December 1, 2029, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Date	Principal Amount Subject to Mandatory Redemption
2025	\$160,000
2026	165,000
2027	175,000
2028	180,000
2029 *	190,000
	\$870,000

* Maturity

Series 2004 Bonds maturing on December 1, 2034, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

Date	Principal Amount Subject to Mandatory Redemption
2030	\$75,000
2031	75,000
2032	80,000
2033	85,000
2034 *	90,000
	\$405,000

* Maturity

Principal and interest requirements to retire the business type activities portion of the 2004 Various Purpose Bonds outstanding at December 31, 2008 are as follows:

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Year Ending December 31	Water Projects		Sewer Projects		Tidd-Dale Hazelwood Sewer Projects	
	Serial and Term Bonds		Serial and Term Bonds		Serial and Term Bonds	
	Principal	Interest	Principal	Interest	Principal	Interest
2009	\$50,000	\$78,014	\$30,000	\$64,438	\$15,000	\$13,838
2010	50,000	76,664	30,000	63,628	15,000	13,434
2011	55,000	75,213	30,000	62,758	15,000	12,999
2012	55,000	73,495	30,000	61,820	15,000	12,530
2013	55,000	71,708	30,000	60,845	15,000	12,043
2014-2018	320,000	320,820	185,000	282,778	85,000	50,505
2019-2023	420,000	226,031	245,000	227,820	110,000	25,261
2024-2028	525,000	106,281	305,000	157,805	25,000	1,344
2029-2033	120,000	5,700	385,000	77,898	0	0
2034	0	0	90,000	4,274	0	0
Totals	<u>\$1,650,000</u>	<u>\$1,033,926</u>	<u>\$1,360,000</u>	<u>\$1,064,064</u>	<u>\$295,000</u>	<u>\$141,954</u>

OWDA Loans – The County has entered into OWDA Loans for various water and sewer projects. These loans will be repaid from charges for services revenue in the enterprise funds, with the exception of the George’s Run Sewer OWDA Loan that will be repaid from special assessments. Upon default of the property owners, sewer fund operating revenues will repay the debt.

OPWC Loans – The County has entered into OPWC Loans for various water and sewer projects. These loans will be repaid from charges for services revenue in the enterprise funds. The OPWC Loans are interest free. During 2006 the County was approved for a \$300,000 OPWC for the Barbers Hollow Wastewater Treatment Plant Improvements. As of December 31, 2008, the County has received \$235,312 in loan proceeds for this ongoing project. The project was completed during 2008, although a final loan repayment schedule was not finalized until 2009.

The OWDA and OPWC loan debt service requirements to maturity are as follows:

Jefferson County, Ohio
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For the Year Ended December 31, 2008

Year Ending December 31	OWDA Loans		OPWC Loans
	Principal	Interest	Principal
2009	\$628,143	\$151,437	\$77,145
2010	666,240	115,617	73,145
2011	331,937	82,269	73,145
2012	356,110	60,745	73,145
2013	382,152	37,553	73,145
2014-2018	179,889	12,553	162,408
2019-2023	0	0	94,562
2024-2028	0	0	58,826
Totals	<u>\$2,544,471</u>	<u>\$460,174</u>	<u>\$685,521</u>

Ohio EPA Loan Payable – The County entered into a loan agreement on November 2, 2004 with the Ohio Water Development Authority for a \$7,888,745 Ohio EPA Loan from the Water Supply Revolving Loan Account at 3.35 percent for a twenty year period. The loan was issued for the completion of Toronto waterline connector project that allows the County to purchase water from the City of Toronto. During 2008, the County has entered into loan agreements with the Ohio Water Development Authority for two additional Ohio EPA loans for the completion of the Rush Run Waterline Extension project, which included a Disadvantaged loan in the amount of \$500,000 at zero percent interest, and a WSRLA loan in the amount of \$769,012 at 2.0 percent interest. As of December 31, 2008, the full amount of the disadvantaged loan had been received, and \$201,967 of the WSRLA loan proceeds were received for this ongoing project. The project is scheduled for completion during 2009. Based on the current status of the WSRLA loan, there is a tentative repayment schedule in place, but a final loan repayment schedule will be provided at the point the project is complete. The loans are backed by the full faith and credit of the County and are intended to be repaid with user charges.

The debt service requirements to maturity for these EPA loans, including the tentative repayment schedule for the ongoing project are as follows:

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Year Ending December 31	Principal	Interest
2009	\$337,017	\$225,056
2010	347,298	214,775
2011	357,921	204,152
2012	368,898	193,175
2013	380,240	181,832
2014-2018	2,085,002	725,361
2019-2023	2,430,906	379,456
2024-2028	987,491	62,862
2029-2033	146,673	24,389
2034-2038	162,017	9,044
Totals	\$7,603,463	\$2,220,102

Debt Margins:

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County. The Code further provides that the total voted and unvoted net debt of the County less the same exempt debt shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000.

The effects of the debt limitations described above at December 31, 2008 are a margin on unvoted debt of \$8,249,039 and an overall debt margin of \$24,499,858.

Conduit Debt:

Pursuant to State Statute, various industrial revenue bonds have been issued for private industry within Jefferson County. The proceeds of the industrial revenue bonds are used by the various private industries for new construction or improvements. The bonds are to be repaid by the recipients of the proceeds and do not represent an obligation of the County. As of December 31, 2008, there were \$2,805,000 in industrial revenue bonds that have been issued and have not been completely repaid of which \$275,000 remain outstanding. Of the total outstanding bonds, all are scheduled to be fully repaid in 2009.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

NOTE 19 - NOTES PAYABLE

	Outstanding 12/31/07	Issued	Retired	Outstanding 12/31/08
<i>Enterprise Fund:</i>				
Sewer Projects - 3.63%	\$890,000	\$922,000	\$890,000	\$922,000

The outstanding sewer projects note is a bond anticipation note issued on October 28, 2008 which is backed by the full faith and credit of Jefferson County, has a maturity of one year or less, and no long term financing arrangements have been made for this note. The sewer projects note will be repaid through user charges.

NOTE 20 – INTERNAL BALANCES

Interfund balances at December 31, 2008 consist of the following individual interfund receivables and payables:

<u>Interfund Payable</u>	Interfund Receivable				Total
	Major Funds		Other Nonmajor Governmental	Self Insurance - Workers' Compensation	
	General	MVGT			
Major Funds:					
General Fund	\$0	\$0	\$0	\$192,396	\$192,396
Public Assistance	0	0	104,126	163,518	267,644
MVGT	0	0		127,246	127,246
Mental Health	0	0	0	10,953	10,953
MRDD	0	0	0	206,064	206,064
Jail Operating					
Levy	500	0	0	2,647,855	2,648,355
Sewer	0	0	0	5,134	5,134
Water	0	1,410	0	38,200	39,610
Other Nonmajor					
Governmental	25,561	0	0	178,726	204,287
Self Insurance - Health	2,614,000	0	1,038,218	3,488,856	7,141,074
Total All Funds	\$2,640,061	\$1,410	\$1,142,344	\$7,058,948	\$10,842,763

The interfund receivable in the Self Insurance –Workers’ Compensation Fund, which is due from all the funds listed above, except the Self Insurance – Health Fund, is a result of the liability from County Funds to the Self Insurance – Workers’ Compensation Fund for the administrative cost of the Bureau of Workers’ Compensation Retrospective Rating Plan.

Jefferson County, Ohio
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For the Year Ended December 31, 2008

Actual cash deficit balances in the Jail Operating Levy Fund and the Self Insurance – Health Fund were covered by cash from the general fund, other non major governmental funds and the Self Insurance – Workers’ Compensation Internal Service Fund.

The remaining interfund receivables/payables are due to lags between the dates interfund goods and services are provided, transactions recorded in the accounting system, and payments between funds were made.

Interfund transfers for the year ended December 31, 2008 consisted of the following:

<u>Transfer from</u>	Transfers to		Totals
	Jail Operating Levy	Other Nonmajor Governmental	
General Fund	\$1,188,770	\$1,495,214	\$2,683,984
MVGT Fund	0	547,405	547,405
MRDD Fund	0	200,000	200,000
Other Nonmajor Governmental	0	212,691	212,691
Total All Funds	\$1,188,770	\$2,455,310	\$3,644,080

The above mentioned Transfers From/To were used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; to move receipts restricted to debt service to the debt service fund as debt service payments come due, including the transfers from the Motor Vehicle Gas Tax and Other Nonmajor Governmental Funds; to move receipts for capital projects from the Mental Retardation/Developmental Disabilities Fund to the Other Nonmajor Governmental Funds; and use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTE 21 - JOINT VENTURE

Jefferson County Regional Planning Commission:

The County participates in the Jefferson County Regional Planning Commission which is a statutorily created (ORC section 713) political subdivision of the State. The Commission is jointly governed among Jefferson County and municipalities and townships within the County. The Commission includes the three Jefferson County Commissioners, fourteen municipality mayors, fourteen township trustees, and six non-governmental representatives appointed by the member governments. Each member’s control over the operation of the commission is limited to its representation on the board. The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environment, social, economic and governmental functions and services of the County as well as applies for Community Development Block Grants for the member governments. The Board exercises total control of the budgeting, appropriation, contracting and management. The County’s contribution is a \$113,300 annual subsidy (approximately 70.25 percent of the annual revenues of the Commission). The remaining member governments contribute an annual fee that totals \$4,400 per year. The Commission applies for

Jefferson County, Ohio
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For the Year Ended December 31, 2008

Community Development Block Grants on behalf of member governments and receives approximately \$37,000 per year in administrative fees. Continued existence of the Commission is dependent upon the County's continued participation; however, the County does not have an equity interest in the Commission. The Commission is not accumulating significant financial resources and is not experiencing fiscal distress that may cause an additional financial benefit to or burden on the County. The financial activity of the Commission is presented as an agency fund due to the County serving as fiscal agent. Complete financial statements can be obtained from the Jefferson County Regional Planning Commission, Steubenville, Ohio.

NOTE 22 - JOINTLY GOVERNED ORGANIZATIONS

A. Jefferson County Cluster

Jefferson County Cluster provides services to multi-need youth in Jefferson County. Members of the Cluster include the Jefferson County Alcohol, Drug Addiction, and Mental Health Services Board, the Jefferson Drug and Alcohol Councils, student services, Jefferson Juvenile District, the superintendent of public instruction, and the directors of youth services, human services, and mental retardation and developmental disabilities. The operation of the Cluster is controlled by an advisory committee which consists of a representative from each agency. The Cluster is not dependent upon Jefferson County for its continued existence, no debt exists, and the County does not have an equity interest in or a financial responsibility for the Cluster. The County did not contribute to the Cluster in 2008.

B. Eastern Ohio Correction Center:

The Eastern Ohio Correction Center operates under the direction of a Judicial Advisory Board of Directors comprised of a Common Pleas judge from Carroll, Guernsey and Harrison Counties, and two judges from Belmont, Columbiana, and Jefferson Counties. The Center is governed by a Facility Governance Board comprised of nine members, six of which are appointed by the Judicial Advisory Board, one appointed by the Columbiana County Board of Commissioners and one appointed by the Jefferson County Board of Commissioners, with the remaining member being appointed by the remaining Counties in alphabetical order. Each member's control over the operation of the commission is limited to its representation on the board. The continued existence of the Center is not dependent on Jefferson County, no debt exists, and the County does not have an equity interest in or a financial responsibility for the Center. Jefferson County serves as the fiscal agent for the Center, and the activity of the Center is presented on the financial statements as an agency fund. The County did not contribute financially to the center in 2008.

C. Brooke, Hancock, Jefferson Regional Planning Commission (BHJ):

BHJ is a separate and distinct political subdivision created pursuant to Ohio Revised Code section 713.30 and West Virginia Revised Code articles 8-25 and 8-26 to provide planning and administrative services to all local governments in a three county region comprised of Jefferson County and two counties in West Virginia. The governing board is comprised of 69 members which include 50 elected officials from the counties and municipalities as well as 19 appointed members from an array of private, public, and quasi-public entities. The Commission is not dependent upon Jefferson County for its continued existence, no debt exists, and the County does not have an equity interest in or a financial responsibility for the Council. The County contributed \$36,540 to BHJ in 2008.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

D. Oakview Juvenile Residential Center:

The Oakview Juvenile Residential Center is a jointly governed organization among Belmont, Harrison, Guernsey, Monroe, Jefferson, and Noble Counties. The Center was formed to operate a regional juvenile rehabilitation facility for the use of member counties, and to house and treat adjudicated non-violent felony offenders. The facility is operated and managed by Oakview Juvenile Residential Center. The participating entities created a Judicial Rehabilitation Board the members of which are made-up of the juvenile judges of each participating county who determine the policy.

A Board of Trustees has been created whose members are appointed by the Judicial Rehabilitation Board of which Belmont and Jefferson Counties have three appointees, Guernsey County has two appointees, and Harrison, Monroe and Noble counties each have one appointee. The facility is located on property now owned by Belmont County. Policies, procedures and the operating budget are approved by the Judicial Rehabilitation Board. The Board is not dependent upon Jefferson County for its continued existence, no debt exists, and the County does not have an equity interest in or a financial responsibility for the Board.

E. Area Office on Aging:

The Area Office on Aging is a regional council of governments that assists nine counties, including Jefferson County, in providing services to senior citizens in the Council's service area. The Council is governed by a board of directors comprised of one representative appointed by each participating county. The board has total control over budgetary, personnel and all other financial matters. The Area Office on Aging receives Title III monies to be used for programs within the member counties. The continued existence of the Council is not dependent on the County's continued participation and the County has no equity interest in or financial responsibility for the Council. The Council has no outstanding debt. The County did not contribute financially to the office in 2008.

F. Ohio Mid-Eastern Governments Association (OMEGA):

OMEGA is a ten-county regional council of governments comprised of Belmont, Carroll, Coshocton, Columbiana, Guernsey, Harrison, Holmes, Jefferson, Muskingum, and Tuscarawas Counties. OMEGA was formed to aid and assist the participating counties and political subdivisions within the counties in the application of Appalachian Regional Commission and Economic Development grant monies. OMEGA is governed by a sixteen member executive board comprised of members appointed from each participating county and the cities within each county. City membership is voluntary.

The board has total control over budgeting, personnel, and financial matters. Each member currently pays a per capita membership fee based upon the most recent United States census. The continued existence of OMEGA is not dependent on the County's continued participation and the County does not have an equity interest in or financial responsibility for OMEGA. OMEGA has no outstanding debt. The County contributed \$7,380 to OMEGA in 2008.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

G. Jefferson-Belmont Joint Solid Waste Authority:

The Jefferson-Belmont Joint Solid Waste Authority is a jointly governed organization between Jefferson and Belmont counties. The Authority, formed to provide solid waste services to the two participating counties, is governed by a fourteen member board of directors of which one commissioner from Jefferson County is a member. The Authority is not dependent on Jefferson County for its continued existence, no debt exists, and the County does not have an equity interest in or a financial responsibility for the Authority. The County does not make any monetary contributions to the Authority.

H. Jefferson County Family and Children First Council:

The Jefferson County Family and Children First Council is a jointly governed organization created under the Ohio Revised Code Section 121.37. The Council is comprised of the following members: Director of the Board of Mental Health, Alcohol and Drug Addiction, Health Commissioner of the City of Steubenville, Health Commissioner of Jefferson County, Director of the Jefferson County Department of Job and Family Services, Director of Children Services, Superintendent of Jefferson County Board of Mental Retardation and Developmental Disabilities, Juvenile Court Judge, Superintendent of the Steubenville City Board of Education, Superintendent of the Jefferson County Educational Service Center, Superintendent of Edison Local School District, Mayor of Steubenville, Chairman of the Board of County Commissioners, Director of the regional office of the Department of Youth Services, Director of the Community Action Council, a representative of Jefferson County Early Intervention Collaborative, a representative of the Jefferson County Behavioral Health System, a representative from the Jefferson County United Way, and a representative from the Family Services Association, three individuals representing the interests of families in Jefferson County, a representative from any public or private organization which formally attests to its support for the mission of the Council. The Council is governed currently by a 24 member Board. During 2008, the County made no contributions to the Council. Continued existence of the Council is not dependent on the County's continued participation, no equity interest exists, and no debt is outstanding.

I. Belmont, Carroll, Harrison, and Jefferson Counties Council of Governments

The Belmont, Carroll, Harrison, and Jefferson Counties Council of Government was created to establish the operating and administrative procedures and to direct funding within the Workforce Investment Area as required by the Workforce Investment Act of 1998. The Council of Governments is comprised of four voting members, one designated from each County, each of whom shall be a duly elected County Commissioner, and may include ex-officio members, representatives from the Department of Job and Family Services of the member counties, and the Chairperson of the Workforce Investment Board. During 2008, the County made no contributions to the Board.

NOTE 23 - RELATED ORGANIZATIONS

A. Jefferson Metropolitan Housing Authority

The Jefferson Metropolitan Housing Authority was established to provide adequate public housing for low income individuals and was created pursuant to Ohio Revised Code Section 3735.27. The Authority is operated by a five member board. Two members are appointed by the

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

mayor of the largest city in the County, one member is appointed by the probate court judge, one member is appointed by the common pleas court judge, and one member is appointed by the County commissioners. The Authority receives funding from the Federal Department of Housing and Urban Development. The board sets its own budget and selects its own management, and the County is not involved in the management or operation. The County is not financially accountable for the Authority. The County did not contribute financially to the authority in 2008.

B. Jefferson Community College

Jefferson Community College was established to provide educational programming and opportunities for individual growth and development that best serves the citizens and was created pursuant to Ohio Revised Code Section 3354. The College is operated by a nine member board. Six members are appointed by the County commissioners and three members are appointed by the Governor. The College receives funding from State appropriation, Federal grants and programs, student fees and other private sources. The board sets its own budget and selects its own management, and the County is not involved in the management or operation. The County is not financially accountable for the College. The County did not contribute to the College in 2008.

C. Friendship Park District

The Friendship Park District was established for the preservation of good order within and adjacent to parks and reservations of land, and for the protection and preservation of the parks, parkways, and other reservations of land under its jurisdiction and control and of property and natural wildlife therein. The District was created pursuant to Ohio Revised Code Section 1545. The Commission is currently operated by a three member board, but has recently taken appropriate action to expand to a five member board, but as of the date of these financial statements, the additional members have not taken office. All members are appointed by the Probate Judge of the Common Pleas Court of Jefferson County. The Park District receives funding from State and Federal grants and programs, fees and other private sources. The board sets its own budget and selects its own management, and the County is not involved in the management or operation. The County is not financially accountable for the Park District. The County contributed \$100,000 to the Park District in 2008.

NOTE 24 - PUBLIC ENTITY POOLS

A. Insurance Purchasing Pool

County Risk Sharing Authority (CORSA)

The County Risk Sharing Authority, Inc. (CORSA) is a public entity shared risk pool among forty-one counties in Ohio. CORSA was formed as an Ohio non-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member Counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Each member County has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member Counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member County's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member Counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of certificates. The County does not have an equity interest in or a financial responsibility for CORSA. Any additional premium or contribution amounts and estimates of losses are not reasonably determinable. The County's payment for insurance to CORSA in 2008 was \$407,395.

B. Risk Sharing, Claims Servicing, and Insurance Purchasing Pool

Ohio Mid-Eastern Educational Service Agency Self Insurance Plan (OME-RESA)

The County participates in the Ohio Mid-Eastern Educational Service Agency Self Insurance Plan, a risk-sharing, claims servicing, and insurance purchasing pool comprised of eighty-nine members, including two insurance consortiums. Each participant appoints a member of the insurance plans' assembly. The Plans' business and affairs are conducted by a nine member Board of Directors elected from the assembly. The plan offers medical, dental and prescription drug coverage to the members on a self-insured basis, as well as the opportunity to participate in the group purchasing of life insurance coverage. The medical coverage plan provides each plan participant the opportunity to choose a self-insurance deductible limit which can range from \$35,000 to \$100,000 under which the individual member is responsible for all claims through the claims servicing pool. Plan participants also participate in a shared risk internal pool for individual claims between the self-insurance deductible limit and \$400,000, and all claims between the deductible and the \$400,000 are paid from the internal shared risk pool. The internal pool is not owned by the plan participants. All participants pay a premium rate that is actuarially calculated based on the participants' actual claims experience which are utilized for the payment of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. All participants pay an additional fee for participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience. In the event of a deficiency in the internal pool, participants would be charged a higher rate for participation, and in the event of a surplus, the internal pool pays dividends to the participants. For all individual claims exceeding \$400,000, stop loss coverage is purchased, as well as for an annual total plan aggregate claims amount. All plan participants also pay a monthly administrative fee for fiscal services and third party administrative services.

NOTE 25 - FOOD STAMPS

The County's Department of Human Services (Welfare) distributes, through a contracting issuance center, federal food stamps to entitled recipients within Jefferson County. The receipt and issuance of the stamps have the characteristics of a federal grant. However, the Department of Human Services merely acts in an intermediary capacity. Therefore, the inventory value of these stamps is not reflected in the accompanying financial statements, as the only economic interest related to these stamps rests with the ultimate recipient.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

NOTE 26 – CONTINGENCIES / SUBSEQUENT EVENTS

Grants - The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Litigation

City of Steubenville Water Payment – On May 10, 2005, the County received a favorable judgment against the City of Steubenville that had brought action against the County regarding payment for water supply. The settlement amount in favor of the County is in the amount of \$782,000. The judgment entry is a final order by the Court; however, it is subject to the City's right to appeal, and the City has taken formal action to appeal the decision. The appeal process may be lengthy and in the interim the City has agreed to provide Jefferson County with water, without expectation of payment, for a period of three months, with such period extendable by mutual agreement. The value of said water supply will be credited against the amount owed by Steubenville to Jefferson County. During 2005 the amount of the credit against the judgment was approximately \$727,390, and in 2006 the amount of the credit against the judgment was \$54,610 totaling \$782,000. As of the date of the financial statements the case is still in the appeals process.

Miscellaneous - In addition, the County is currently party to pending litigation. It is not possible at this time to make a judgment as to whether there is a reasonable possibility of an unfavorable outcome which could result in a material judgment against the County.

Subsequent Events

Levy – On March 4, 2008, the voters of Jefferson County approved an additional 1.3 mill levy to be collected for a one-year period to finance the construction of a new dog pound. The levy will be collected in 2009.

Grants – The County has been awarded \$922,832 of Workforce Investment Act Stimulus Allocations as part of the American Recovery and Reinvestment Act of 2009. None of the allocation has been received.

NOTE 27 - RELATED PARTY TRANSACTIONS

During 2008, Jefferson County provided facilities, certain equipment, transportation and salaries for administration, implementation and supervision of its programs to JeffCo Workshop, a discretely presented component unit of Jefferson County. The Workshop reported \$26,571 for such contributions. JeffCo Workshop recorded operating revenues and operating expenses at cost or fair value as applicable, to the extent the contribution is related to the vocational purpose of JeffCo Workshop.

During 2008, the County contracted for roof repairs and renovations of property owned by the County, but utilized by JeffCo Workshop. In exchange for the repair and renovations, JeffCo Workshop paid the County \$118,811 during 2008.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

NOTE 28 – COMPONENT UNIT JEFFCO WORKSHOP, INC.

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Nature of Activities

The Jeffco Workshop, Inc. was established as a nonprofit entity designed to provide a working atmosphere to handicapped adults in Jefferson County, Ohio. The workshop contracts with local companies and the general public to provide goods and services. This is the only program that the Jeffco Workshop, Inc. operates.

Basis of Accounting

The accompanying financial statements have been prepared on the accrual basis of accounting in accordance with generally accepted accounting principles.

Cash and Cash Equivalents

Cash and cash equivalents consist of all cash on hand and cash in banks – checking, savings and money markets. Time deposits with maturity dates within 90 days of statement of financial position date are also included in cash and cash equivalents.

Investments

Investments are carried on the books at original cost. All investments are purchased with the intent of being held to maturity. No investments are classified as available for sale or trading.

Equity securities are carried at market value, any unrealized gains or losses in equity securities are included in unrestricted net assets as accumulated other income.

Inventory

The inventory is stated at historical cost.

Plant and Equipment

Capital assets acquired by Jeffco Workshop, Inc. are considered owned by Jeffco Workshop, Inc. However, state funding sources and the Jefferson County Commissioners may maintain equitable interest in the property purchased with grant monies or county monies, as well as, the right to determine the use of any proceeds from the sale of these assets.

Jeffco Workshop, Inc. follows the practice of capitalizing, at cost, all expenditures for capital assets in excess of \$500. Depreciation is computed on a straight-line basis over the useful lives of the assets generally as follows:

Equipment and Furniture	5 – 7 years
Vehicles	5 years

The net capital asset balance has been recorded as a separate component in unrestricted net assets.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Functional Expenses

The costs of providing the program and activities have been summarized on a functional basis in the statement of activities and statement of functional expenses. Accordingly, certain costs have been allocated among cost of sales, materials and services, program services, and supporting services.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Income Taxes

Jeffco Workshop, Inc. is exempt from federal income taxes under Section 501(c)(3) of the Internal Revenue Code and therefore has made no provisions for federal income taxes in the accompanying financial statements. In addition, Jeffco Workshop, Inc. has been determined by the Internal Revenue Service not to be a “private foundation” within the meaning of Section 509(a) of the Internal Revenue Code. There was no unrelated business income for 2008 or 2007 and Form 990 has been filed for the years ended December 31, 2008 and 2007.

In-kind Contribution

In-kind contributions of services and facilities were valued at \$26,571 and \$25,000 for the years ended December 31, 2008 and 2007, respectively. In-kind contributions were valued by using the worksheet developed by the Ohio Department of Mental Retardation and Developmental Disabilities. In-kind contributions to Jeffco Workshop, Inc. were the salaries paid to employees of Jeffco Workshop, Inc. by the Jefferson County Board of Mental Retardation and Developmental Disabilities, as well as, the use of the county board’s workshop and training center facilities at no charge. These in-kind contributions are recorded both as a revenue and expense.

B. CASH ON HAND AND IN BANK

Cash on hand and in bank as of December 31, 2008 and 2007 consists of the following:

	December 31,			
	2008		2007	
	<u>Bank</u>	<u>Book</u>	<u>Bank</u>	<u>Book</u>
Huntington National Bank – regular checking	\$ -	\$ 43,834	\$ 67,339	\$ 65,982
Huntington National Bank – consumer payroll	-	(620)	-	(860)
Huntington National Bank – attendance incentive	-	(1,775)	-	(3,158)
Huntington National Bank – special fund checking	-	1,804	2,735	2,140
Huntington National Bank – special fund savings	13,207	13,207	12,992	12,992
Huntington National Bank – starr Ohio savings	128,445	128,445	242,862	242,862
National City Bank – incentive checking	10,856	10,856	10,790	10,790
Chase – CD -	-	100,071	100,071	
Edward Jones – money market fund and investment cash	<u>41,654</u>	<u>41,654</u>	<u>3,176</u>	<u>3,176</u>
Total cash in bank	194,162	237,405	439,965	433,995
Petty cash	<u>-</u>	<u>889</u>	<u>-</u>	<u>357</u>
Total cash on hand	-	889	-	357
Total cash on hand and in bank	<u>\$194,162</u>	<u>\$238,294</u>	<u>\$439,965</u>	<u>\$434,352</u>

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

C. INVESTMENTS

Following is a summary of the investments account at December 31, 2008 and 2007:

	<u>Rate</u>	<u>Maturity</u>	<u>December 31,</u>	
			<u>2008</u>	<u>2007</u>
Mutual Funds				
Smith Barney	Varies	-	\$ 37,509	\$ 58,153
Edward Jones	Varies	-	29,187	35,833
Certificates of Deposit:				
Parkvale Bank	5.25%	05-31-09	51,471	50,506
National City Bank	5.25%	08-16-09	114,661	107,105
Huntington National Bank	5.36%	09-20-09	50,856	48,265
Huntington National Bank	4.70%	04-13-10	43,967	41,951
Huntington National Bank	4.93%	10-30-08	-	59,566
Huntington National Bank	4.88%	11-06-08	-	133,765
National City Bank	4.95%	05-07-10	58,261	54,632
National City Bank	4.95%	05-07-10	47,865	44,055
National City Bank	4.50%	07-10-10	77,773	72,976
Wesbanco	5.15%	05-28-09	53,589	51,661
Huntington National Bank	4.50%	11-06-11	62,312	-
Huntington National Bank	4.50%	11-06-11	40,145	-
Huntington National Bank	4.50%	11-06-11	100,244	-
National City Bank	5.00%	05-12-12	107,717	-
Bonds:				
Household Finance Corp.	4.60%	11-15-10	35,000	35,000
Caterpillar Financial Services	5.00%	11-15-12	35,000	35,000
Household Finance Corp.	5.35%	11-15-13	-	35,000
FHLMC	5.00%	11-15-29	-	35,000
Principal Life Income Fundings	6.20%	06-15-20	35,000	-
JP Morgan Chase	6.15%	11-15-37	35,000	35,000
			<u>1,015,557</u>	<u>933,468</u>
Less: current portion			<u>337,274</u>	<u>(411,954)</u>
			<u>\$ 678,283</u>	<u>\$ 521,514</u>

An analysis of unrealized gain (loss) at December 31, 2008 and 2007 is as follows:

	<u>December 31, 2008</u>		
<u>Investment</u>	<u>Cost</u>	<u>Market</u>	<u>Unrealized Gain (Loss)</u>
Mutual Fund – Smith Barney	\$ 59,976	\$ 37,509	\$(22,467)
Mutual Fund – Edward Jones	37,575	29,187	\$(8,388)
Bond - Household Finance Corp. (11-15-10)	35,000	33,599	(1,401)
Bond - Caterpillar Financial (11-15-12)	35,000	33,902	(1,098)
Principal Life Income Fundings (06-15-20)	35,000	32,816	(2,184)
JP Morgan Chase (11-15-37)	<u>35,000</u>	<u>31,606</u>	<u>(3,394)</u>
Total	<u>\$237,551</u>	<u>\$198,619</u>	<u>\$(38,932)</u>

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

<u>Investment</u>	<u>December 31, 2007</u>		
	<u>Cost</u>	<u>Market</u>	<u>Unrealized Gain (Loss)</u>
Mutual Fund – Smith Barney	\$ 57,976	\$ 58,153	\$ 177
Mutual Fund – Edward Jones	32,028	35,833	3,805
Bond - Household Finance Corp. (11-15-10)	35,000	34,957	(43)
Bond - Caterpillar Financial (11-15-12)	35,000	34,735	(265)
Bond - Household Finance Corp. (11-15-13)	35,000	34,449	(551)
JP Morgan Chase (11-15-37)	35,000	33,857	(1,143)
FHLMC	<u>35,000</u>	<u>35,224</u>	<u>224</u>
Total	<u>\$265,004</u>	<u>\$267,208</u>	<u>\$ 2,204</u>

D. RELATED PARTY

The Organization is governed by the Jefferson County 169 Board, also known as the Jefferson County Board of Mental Retardation and Developmental Disabilities. Jeffco Workshop, Inc. is a separate nonprofit corporation established by the county to conduct those functions that the 169 Board is not entitled to conduct, primarily the overseeing of the subcontract bidding process, payment of wages to clients, and purchasing of supplies and equipment associated with the work programs. Jeffco Workshop, Inc. has a separate Board of Directors and has its own constitution and by-laws.

E. BUSINESS AND CREDIT CONCENTRATIONS

The workshop's customers are located in the Upper Ohio Valley Area. 6 customers accounted for approximately \$244,937 (75%) of the gross revenues in 2008 and five customers accounted for approximately \$280,607 (77%) of the gross revenues in 2007. The organization also grants credit to their larger customers in the area and the credit risk depends upon the economic conditions in the local area.

F. OFF-BALANCE-SHEET RISK

The organization invests its excess cash in interest bearing checking accounts, savings accounts, and certificate of deposits at local financial institutions. Accounts at each institution are insured by the Federal Deposit Insurance Corporation up to \$100,000. In 2008, legislation increased the amount the FDIC insured to \$250,000, effective until December 31, 2009. At December 31, 2008 and 2007 respectively, the total uninsured balance in these accounts was \$-0- and \$688,314.

**Combining Statements
And
Individual Fund Schedules**

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Jefferson County, Ohio
Fund Descriptions –
Nonmajor Governmental Funds

NonMajor Special Revenue Funds:

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts, or for major capital projects) that are legally restricted to expenditures for specific purposes. The following is a description of the County's nonmajor special revenue funds:

Miscellaneous Local Fund – To account for monies received by the County for fees, licenses and permits, fines and forfeitures, and federal and state sources which are used to support various local programs.

Court/Corrections and Public Safety Fund – To account for monies received through court fees and property tax collections by the County which are used for court expenses, enforcing laws, housing and rehabilitation of offenders and other judicial and public safety programs and issues.

Emergency 911 Fund – To account for revenue derived from a County tax levy used for the implementation and operation of a 911 system.

Permissive Sheriff Fund – To account for permissive sales tax monies as well as transfers from the General Fund used for the operation of the Sheriff's department.

Tuberculosis/Crippled Child Levy Fund – To account for the balance of a previous county-wide property tax levy. The remaining balance may be expended for educational programs concerning the danger of tuberculosis and also for the needs of handicapped and crippled children.

Children Services Fund – To account for monies received from a county-wide property tax levy, Federal and State grants, support collections and Social Security. Major expenditures are for foster homes, emergency shelters, medical care, school supplies, counseling and parental training.

Community Development Block Grant Fund – To account for Federal grant monies used for the administration of a community development block grant program.

Senior Citizens Levy Fund – To account for revenue derived from a County tax levy used to help senior citizens throughout the County.

(Continued)

Jefferson County, Ohio
Fund Descriptions –
Nonmajor Governmental Funds (Continued)

Nonmajor Debt Service Fund:

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, principal and interest and fiscal charges on general long-term obligations.

Nonmajor Capital Projects Fund:

The Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds). The following is a description of the County's capital projects funds:

Permanent Improvement Fund – To account for tax levy proceeds for construction, note and bond proceeds, and transfers expended for the construction and repair/improvements of various County properties and facilities.

Jefferson County, Ohio
Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2008

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$5,599,527	\$3,047,702	\$952,848	\$9,600,077
Cash and Cash Equivalents in Segregated Accounts	63,787	0	0	63,787
Investment with Fiscal Agents	0	107,316	0	107,316
Restricted Assets:				
Equity in pooled Cash and Cash Equivalents	57,313	0	69,677	126,990
Investments with Fiscal Agents	820,591	0	0	820,591
Materials and Supplies Inventory	56,327	0	0	56,327
Receivables:				
Property Taxes	3,142,905	1,268,332	1,498,633	5,909,870
Permissive Sales Taxes	199,848	174,865	0	374,713
Accounts	8,557	0	0	8,557
Intergovernmental	2,447,187	88,411	0	2,535,598
Interfund	1,142,344	0	0	1,142,344
Prepaid Items	42,505	0	0	42,505
<i>Total Assets</i>	<u>\$13,580,891</u>	<u>\$4,686,626</u>	<u>\$2,521,158</u>	<u>\$20,788,675</u>
Liabilities and Fund Balances				
Liabilities				
Accounts Payable	\$494,710	\$0	\$0	\$494,710
Contracts Payable	0	0	27,995	27,995
Accrued Wages and Benefits	188,803	0	0	188,803
Retainage Payable	0	0	69,677	69,677
Interfund Payable	204,287	0	0	204,287
Intergovernmental Payable	76,971	0	0	76,971
Deferred Revenue	5,275,154	1,356,743	1,498,633	8,130,530
<i>Total Liabilities</i>	<u>6,239,925</u>	<u>1,356,743</u>	<u>1,596,305</u>	<u>9,192,973</u>
Fund Balances				
Reserved for Encumbrances	60,477	0	26,594	87,071
Reserved for Children's Home	820,591	0	0	820,591
Reserved for Community Development	57,313	0	0	57,313
Unreserved, Undesignated, Reported in:				
Special Revenue Funds	6,402,585	0	0	6,402,585
Debt Service Funds	0	3,329,883	0	3,329,883
Capital Projects Funds	0	0	898,259	898,259
<i>Total Fund Balances</i>	<u>7,340,966</u>	<u>3,329,883</u>	<u>924,853</u>	<u>11,595,702</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$13,580,891</u>	<u>\$4,686,626</u>	<u>\$2,521,158</u>	<u>\$20,788,675</u>

Jefferson County, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2008

	Miscellaneous Local	Court/Corrections and Public Safety	Emergency 911	Permissive Sheriff
Assets				
Equity in Pooled Cash and Cash Equivalents	\$1,548,045	\$1,612,469	\$251,058	\$37,015
Cash and Cash Equivalents in Segregated Accounts	0	0	0	52,643
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	0	0	0	0
Investments with Fiscal Agents	0	0	0	0
Materials and Supplies Inventory	44,608	0	980	8,581
Receivables:				
Property Taxes	0	0	1,321,244	0
Permissive Sales Taxes	0	0	0	199,848
Accounts	8,557	0	0	0
Intergovernmental	366,248	287,250	253,332	37,022
Interfund	0	35,353	0	68,773
Prepaid Items	8,613	1,837	5,754	26,301
<i>Total Assets</i>	<u>\$1,976,071</u>	<u>\$1,936,909</u>	<u>\$1,832,368</u>	<u>\$430,183</u>
Liabilities and Fund Balances				
Liabilities				
Accounts Payable	\$16,982	\$28,417	\$25,400	\$23,038
Accrued Wages and Benefits	55,187	24,551	29,264	72,572
Interfund Payable	78,734	11,194	19,970	87,987
Intergovernmental Payable	20,606	10,207	10,221	33,139
Deferred Revenue	354,652	148,978	1,562,519	0
<i>Total Liabilities</i>	<u>526,161</u>	<u>223,347</u>	<u>1,647,374</u>	<u>216,736</u>
Fund Balances				
Reserved for Encumbrances	12,168	835	10,452	37,022
Reserved for Children's Home	0	0	0	0
Reserved for Community Development	0	0	0	0
Unreserved, Undesignated, Reported in: Special Revenue Funds	1,437,742	1,712,727	174,542	176,425
<i>Total Fund Balances</i>	<u>1,449,910</u>	<u>1,713,562</u>	<u>184,994</u>	<u>213,447</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$1,976,071</u>	<u>\$1,936,909</u>	<u>\$1,832,368</u>	<u>\$430,183</u>

Tuberculosis/ Crippled Child Levy	Children Services	Community Development Block Grant	Senior Citizens Levy	Total Nonmajor Special Revenue Funds
\$678,565	\$1,326,973	\$106,133	\$39,269	\$5,599,527
0	11,144	0	0	63,787
0	0	57,313	0	57,313
0	820,591	0	0	820,591
0	2,158	0	0	56,327
0	765,007	0	1,056,654	3,142,905
0	0	0	0	199,848
0	0	0	0	8,557
27,022	737,185	620,793	118,335	2,447,187
1,038,218	0	0	0	1,142,344
0	0	0	0	42,505
<u>\$1,743,805</u>	<u>\$3,663,058</u>	<u>\$784,239</u>	<u>\$1,214,258</u>	<u>\$13,580,891</u>
\$0	\$385,580	\$15,293	\$0	\$494,710
0	7,229	0	0	188,803
0	6,402	0	0	204,287
0	2,798	0	0	76,971
27,022	1,426,301	580,693	1,174,989	5,275,154
27,022	1,828,310	595,986	1,174,989	6,239,925
0	0	0	0	60,477
0	820,591	0	0	820,591
0	0	57,313	0	57,313
1,716,783	1,014,157	130,940	39,269	6,402,585
1,716,783	1,834,748	188,253	39,269	7,340,966
<u>\$1,743,805</u>	<u>\$3,663,058</u>	<u>\$784,239</u>	<u>\$1,214,258</u>	<u>\$13,580,891</u>

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Jefferson County, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2008

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
Revenues				
Property Taxes	\$2,767,921	\$1,132,671	\$59,102	\$3,959,694
Permissive Sales Taxes	1,379,810	1,224,203	0	2,604,013
Charges for Services	1,954,699	0	0	1,954,699
Licenses and Permits	419,806	0	0	419,806
Fines and Forfeitures	26,472	0	0	26,472
Intergovernmental	6,350,799	196,303	0	6,547,102
Investment Income	(164,922)	0	1,855	(163,067)
Rent	78,976	284,637	0	363,613
Other	46,566	0	135,266	181,832
<i>Total Revenues</i>	<u>12,860,127</u>	<u>2,837,814</u>	<u>196,223</u>	<u>15,894,164</u>
Expenditures				
Current:				
General Government:				
Legislative and Executive	931,555	0	0	931,555
Judicial	202,980	0	0	202,980
Public Safety	5,130,728	0	0	5,130,728
Public Works	6,095	0	0	6,095
Health	381,032	0	0	381,032
Human Services	5,791,161	0	0	5,791,161
Economic Development and Assistance	1,278,564	0	0	1,278,564
Capital Outlay	123,451	0	1,610,895	1,734,346
Debt Service:				
Principal Retirement	179,623	1,415,345	0	1,594,968
Interest and Fiscal Charges	23,516	1,261,999	0	1,285,515
Interest on Capital Appreciation Bonds	0	605,506	0	605,506
<i>Total Expenditures</i>	<u>14,048,705</u>	<u>3,282,850</u>	<u>1,610,895</u>	<u>18,942,450</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(1,188,578)</u>	<u>(445,036)</u>	<u>(1,414,672)</u>	<u>(3,048,286)</u>
Other Financing Sources (Uses):				
Transfers In	1,280,637	974,673	200,000	2,455,310
Notes Issued	0	0	1,300,000	1,300,000
Inception of Capital Lease	123,451	0	0	123,451
Transfers Out	(212,691)	0	0	(212,691)
<i>Total Other Financing Sources (Uses)</i>	<u>1,191,397</u>	<u>974,673</u>	<u>1,500,000</u>	<u>3,666,070</u>
<i>Net Change in Fund Balances</i>	2,819	529,637	85,328	617,784
<i>Fund Balances Beginning of Year</i>	<u>7,338,147</u>	<u>2,800,246</u>	<u>839,525</u>	<u>10,977,918</u>
<i>Fund Balances End of Year</i>	<u>\$7,340,966</u>	<u>\$3,329,883</u>	<u>\$924,853</u>	<u>\$11,595,702</u>

Jefferson County, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2008

	Miscellaneous Local	Court/Corrections and Public Safety	Emergency 911	Permissive Sheriff
Revenues				
Property Taxes	\$0	\$0	\$1,162,142	\$0
Permissive Sales Taxes	0	0	0	1,379,810
Charges for Services	1,363,041	238,478	0	327,814
Licenses and Permits	346,932	72,874	0	0
Fines and Forfeitures	13,193	13,279	0	0
Intergovernmental	1,262,888	850,397	685,760	82,838
Investment Income	592	0	0	0
Rent	46,566	0	32,410	0
Other	3,498	600	2,102	29,068
<i>Total Revenues</i>	<u>3,036,710</u>	<u>1,175,628</u>	<u>1,882,414</u>	<u>1,819,530</u>
Expenditures				
Current:				
General Government:				
Legislative and Executive	931,555	0	0	0
Judicial	1,103	201,877	0	0
Public Safety	0	1,068,810	1,426,510	2,635,408
Public Works	6,095	0	0	0
Health	153,455	0	0	0
Human Services	1,343,205	0	0	0
Economic Development and Assistance	687,402	0	0	0
Capital Outlay	0	48,592	0	74,859
Debt Service:				
Principal Retirement	0	32,780	114,101	32,742
Interest and Fiscal Charges	0	10,635	12,096	785
<i>Total Expenditures</i>	<u>3,122,815</u>	<u>1,362,694</u>	<u>1,552,707</u>	<u>2,743,794</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(86,105)</u>	<u>(187,066)</u>	<u>329,707</u>	<u>(924,264)</u>
Other Financing Sources (Uses):				
Transfers In	226,211	33,621	0	1,020,805
Inception of Capital Lease	0	48,592	0	74,859
Transfers Out	(5,929)	0	(186,494)	(20,268)
Total Other Financing Sources (Uses)	<u>220,282</u>	<u>82,213</u>	<u>(186,494)</u>	<u>1,075,396</u>
<i>Net Change in Fund Balances</i>	134,177	(104,853)	143,213	151,132
<i>Fund Balances Beginning of Year</i>	<u>1,315,733</u>	<u>1,818,415</u>	<u>41,781</u>	<u>62,315</u>
<i>Fund Balances End of Year</i>	<u><u>\$1,449,910</u></u>	<u><u>\$1,713,562</u></u>	<u><u>\$184,994</u></u>	<u><u>\$213,447</u></u>

Tuberculosis/ Crippled Child Levy	Children Services	Community Development Block Grant	Senior Citizens Levy	Total Nonmajor Special Revenue Funds
\$0	\$666,856	\$0	\$938,923	\$2,767,921
0	0	0	0	1,379,810
0	25,366	0	0	1,954,699
0	0	0	0	419,806
0	0	0	0	26,472
54,043	2,636,608	553,432	224,833	6,350,799
0	(166,069)	555	0	(164,922)
0	0	0	0	78,976
3,142	0	8,156	0	46,566
<u>57,185</u>	<u>3,162,761</u>	<u>562,143</u>	<u>1,163,756</u>	<u>12,860,127</u>
0	0	0	0	931,555
0	0	0	0	202,980
0	0	0	0	5,130,728
0	0	0	0	6,095
227,577	0	0	0	381,032
0	3,282,875	0	1,165,081	5,791,161
0	0	591,162	0	1,278,564
0	0	0	0	123,451
0	0	0	0	179,623
0	0	0	0	23,516
<u>227,577</u>	<u>3,282,875</u>	<u>591,162</u>	<u>1,165,081</u>	<u>14,048,705</u>
<u>(170,392)</u>	<u>(120,114)</u>	<u>(29,019)</u>	<u>(1,325)</u>	<u>(1,188,578)</u>
0	0	0	0	1,280,637
0	0	0	0	123,451
0	0	0	0	(212,691)
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,191,397</u>
(170,392)	(120,114)	(29,019)	(1,325)	2,819
<u>1,887,175</u>	<u>1,954,862</u>	<u>217,272</u>	<u>40,594</u>	<u>7,338,147</u>
<u>\$1,716,783</u>	<u>\$1,834,748</u>	<u>\$188,253</u>	<u>\$39,269</u>	<u>\$7,340,966</u>

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Jefferson County, Ohio
Fund Descriptions –
Internal Service Funds

Internal Service Funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The following is a description of the County's agency funds:

Self Insurance - Health Fund – To account for the operation of the County's self insurance program for employee health benefits and prescription drugs.

Self Insurance – Workers' Compensation Fund – To account for the County's workers' compensation program through a retrospective rating plan.

Jefferson County, Ohio
Combining Statement of Fund Net Assets
Internal Service Funds
December 31, 2008

	Self Insurance Health	Self Insurance Workers' Compensation	Total Internal Service Funds
Assets			
Current Assets:			
Cash and Cash Equivalents with Fiscal Agents	\$5,153,107	\$0	\$5,153,107
Receivables:			
Accounts	373,355	0	373,355
Interfund	0	7,058,948	7,058,948
<i>Total Assets</i>	5,526,462	7,058,948	12,585,410
Liabilities			
Current Liabilities:			
Interfund Payable	7,141,074	0	7,141,074
Intergovernmental Payable	0	474,364	474,364
Claims Payable - Health Benefits	528,249	0	528,249
Claims Payable - Workers' Compensation	0	415,778	415,778
<i>Total Current Liabilities</i>	7,669,323	890,142	8,559,465
Long-Term Liabilities (Net of Current Portion):			
Claims Payable - Workers' Compensation	0	608,136	608,136
<i>Total Liabilities</i>	7,669,323	1,498,278	9,167,601
Net Assets			
Unrestricted (Deficit)	(2,142,861)	5,560,670	3,417,809
<i>Total Net Assets (Deficit)</i>	(\$2,142,861)	\$5,560,670	\$3,417,809

Jefferson County, Ohio
Combining Statement of Revenues, Expenses and Changes in Fund Net Assets
Internal Service Funds
For the Year Ended December 31, 2008

	Self Insurance Health	Self Insurance Workers' Compensation	Total Internal Service Funds
Operating Revenues			
Charges for Services	\$4,650,970	\$1,188,858	\$5,839,828
Other	1,122,569	0	1,122,569
<i>Total Operating Revenues</i>	<u>5,773,539</u>	<u>1,188,858</u>	<u>6,962,397</u>
Operating Expenses			
Contractual Services	1,401,046	474,363	1,875,409
Claims	4,696,287	(57,398)	4,638,889
<i>Total Operating Expenses</i>	<u>6,097,333</u>	<u>416,965</u>	<u>6,514,298</u>
<i>Operating Income (Loss)</i>	<u>(323,794)</u>	<u>771,893</u>	<u>448,099</u>
Non-Operating Revenues			
Interest	189,159	0	189,159
Other Non-Operating Revenues	0	20,905	20,905
<i>Total Non-Operating Revenues</i>	<u>189,159</u>	<u>20,905</u>	<u>210,064</u>
<i>Change in Net Assets</i>	(134,635)	792,798	658,163
<i>Net Assets (Deficit) Beginning of Year</i>	<u>(2,008,226)</u>	<u>4,767,872</u>	<u>2,759,646</u>
<i>Net Assets (Deficit) End of Year</i>	<u><u>(\$2,142,861)</u></u>	<u><u>\$5,560,670</u></u>	<u><u>\$3,417,809</u></u>

Jefferson County, Ohio
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended December 31, 2008

	Self Insurance Health	Self Insurance Workers' Compensation	Total
Increase (Decrease) in Cash and Cash Equivalents			
Cash Flows from Operating Activities			
Cash Received from Customers	\$5,532,807	\$1,188,858	\$6,721,665
Cash Payments for Goods and Services	(1,401,046)	(501,845)	(1,902,891)
Cash Payments for Claims	(5,661,568)	(224,559)	(5,886,127)
Other Operating Revenues	1,122,569	0	1,122,569
Other Non-Operating Revenues	0	20,905	20,905
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>(407,238)</u>	<u>483,359</u>	<u>76,121</u>
Cash Flows from Noncapital Financing Activities			
Interfund Loan	(509,219)	(483,998)	(993,217)
<i>Net Cash Used in Noncapital Financing Activities</i>	<u>(509,219)</u>	<u>(483,998)</u>	<u>(993,217)</u>
Cash Flows from Investing Activities			
Interest	189,159	0	189,159
<i>Net Cash Provided by Investing Activities</i>	<u>189,159</u>	<u>0</u>	<u>189,159</u>
<i>Net Decrease in Cash and Cash Equivalents</i>	(727,298)	(639)	(727,937)
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>5,880,405</u>	<u>639</u>	<u>5,881,044</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$5,153,107</u></u>	<u><u>\$0</u></u>	<u><u>\$5,153,107</u></u>
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities			
Operating Income (Loss)	(\$323,794)	\$771,893	\$448,099
Adjustments:			
Non-Operating Revenues	0	20,905	20,905
Changes in Assets and Liabilities:			
Increase in Accounts Receivable	(132,623)	0	(132,623)
Increase (Decrease) in Claims Payable	49,179	(281,957)	(232,778)
Decrease in Intergovernmental Payable	0	(27,482)	(27,482)
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u><u>(\$407,238)</u></u>	<u><u>\$483,359</u></u>	<u><u>\$76,121</u></u>

Jefferson County, Ohio
Fund Descriptions –
Agency Funds

Agency Funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations. The following is a description of the County's agency funds:

Board of Health Fund – To account for Federal and State grants, licenses and fees expended for the operation of the County's Board of Health.

Eastern Ohio Correction Center Fund – To account for Federal and State grants to be expended for establishing, equipping, furnishing, operating, and maintaining a multi-county minimum security correctional center.

Jefferson/Belmont Joint Solid Waste District Fund – To account for user charges to be expended for the operation of a multi-county solid waste transfer station.

Taxes Agency Fund – To account for the collection and distribution of various taxes.

Undivided State Monies - To account for the collection and distribution of local government, local government assistance, and motor vehicle license monies.

Corporation/Subdivision Fund – To account for tax settlement distributions to subdivisions within Jefferson County.

Miscellaneous Court/Safety Fund – To account for various fees and contributions to be used in connection with various court and public safety uses.

Family and Children First Council Fund – To account for State grant revenues and expenditures of the Jefferson County Family and Children First Council.

Other Agency Fund – To account for assets held by the County in a trustee capacity, or as an agent for individuals, private organizations, other governments, and/or other funds. The following funds are included:

- Ohio Election Commission Fund
- Soil and Water Conservation Fund
- Housing and Trust Fund
- Regional Planning Commission Fund
- Ohio Port Assistance Program Fund
- Local Emergency Planning Commission Fund
- Emergency Management Agency Fund
- North Ohio Valley Air Authority Fund
- Friendship Park District
- Carnegie Library Fund
- State of Ohio Fund
- Law Library Fund
- Payroll Clearing Fund

Jefferson County, Ohio
Combining Statement of Changes in Assets and Liabilities
All Agency Funds
For the Year Ended December 31, 2008

	<u>Balance 12/31/07</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 12/31/08</u>
<i>Board of Health:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$390,933	\$3,083,907	\$2,793,137	\$681,703
Total Assets	<u>\$390,933</u>	<u>\$3,083,907</u>	<u>\$2,793,137</u>	<u>\$681,703</u>
<u>Liabilities:</u>				
Undistributed Monies	\$390,933	\$3,083,907	\$2,793,137	\$681,703
Total Liabilities	<u>\$390,933</u>	<u>\$3,083,907</u>	<u>\$2,793,137</u>	<u>\$681,703</u>
<i>Eastern Ohio Correction Center (EOCC):</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$210,698	\$3,123,892	\$3,143,556	\$191,034
Total Assets	<u>\$210,698</u>	<u>\$3,123,892</u>	<u>\$3,143,556</u>	<u>\$191,034</u>
<u>Liabilities:</u>				
Undistributed Monies	\$210,698	\$3,123,892	\$3,143,556	\$191,034
Total Liabilities	<u>\$210,698</u>	<u>\$3,123,892</u>	<u>\$3,143,556</u>	<u>\$191,034</u>
<i>Jefferson/Belmont Joint Solid Waste District:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$0	\$1,496	\$1,496	\$0
Total Assets	<u>\$0</u>	<u>\$1,496</u>	<u>\$1,496</u>	<u>\$0</u>
<u>Liabilities:</u>				
Undistributed Monies	\$0	\$1,496	\$1,496	\$0
Total Liabilities	<u>\$0</u>	<u>\$1,496</u>	<u>\$1,496</u>	<u>\$0</u>

(Continued)

Jefferson County, Ohio
Combining Statement of Changes in Assets and Liabilities
All Agency Funds (Continued)
For the Year Ended December 31, 2008

	<u>Balance 12/31/07</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 12/31/08</u>
<i>Taxes Agency:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$1,405,484	\$78,153,721	\$78,141,806	\$1,417,399
Receivables:				
Property Taxes	42,328,065	42,149,629	42,328,065	42,149,629
Accounts	431,597	643,880	431,597	643,880
Special Assessments	254,586	311,412	254,586	311,412
Intergovernmental	1,819,376	1,968,517	1,819,376	1,968,517
Total Assets	<u><u>\$46,239,108</u></u>	<u><u>\$123,227,159</u></u>	<u><u>\$122,975,430</u></u>	<u><u>\$46,490,837</u></u>
<u>Liabilities:</u>				
Intergovernmental Payable	\$44,833,624	\$45,073,438	\$44,833,624	\$45,073,438
Undistributed Monies	1,405,484	78,153,721	78,141,806	1,417,399
Total Liabilities	<u><u>\$46,239,108</u></u>	<u><u>\$123,227,159</u></u>	<u><u>\$122,975,430</u></u>	<u><u>\$46,490,837</u></u>
 <i>Undivided State Monies:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$0	\$5,046,438	\$5,015,251	\$31,187
Receivables:				
Intergovernmental	1,559,790	1,438,820	1,559,790	1,438,820
Total Assets	<u><u>\$1,559,790</u></u>	<u><u>\$6,485,258</u></u>	<u><u>\$6,575,041</u></u>	<u><u>\$1,470,007</u></u>
<u>Liabilities:</u>				
Intergovernmental Payable	\$1,559,790	\$1,438,820	\$1,559,790	\$1,438,820
Undistributed Monies	0	5,046,438	5,015,251	31,187
Total Liabilities	<u><u>\$1,559,790</u></u>	<u><u>\$6,485,258</u></u>	<u><u>\$6,575,041</u></u>	<u><u>\$1,470,007</u></u>
 <i>Corporation/Subdivision:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$0	\$36,643,718	\$36,643,718	\$0
Total Assets	<u><u>\$0</u></u>	<u><u>\$36,643,718</u></u>	<u><u>\$36,643,718</u></u>	<u><u>\$0</u></u>
<u>Liabilities:</u>				
Undistributed Monies	\$0	\$36,643,718	\$36,643,718	\$0
Total Liabilities	<u><u>\$0</u></u>	<u><u>\$36,643,718</u></u>	<u><u>\$36,643,718</u></u>	<u><u>\$0</u></u>

(Continued)

Jefferson County, Ohio
Combining Statement of Changes in Assets and Liabilities
All Agency Funds (Continued)
For the Year Ended December 31, 2008

	<u>Balance 12/31/07</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 12/31/08</u>
<i>Miscellaneous Court/Safety:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$5,419	\$15,667	\$15,772	\$5,314
Cash Equivalents in				
Segregated Accounts	566,520	9,990,616	10,163,188	393,948
Accounts Receivable	844,539	1,012,040	844,539	1,012,040
Total Assets	<u>\$1,416,478</u>	<u>\$11,018,323</u>	<u>\$11,023,499</u>	<u>\$1,411,302</u>
<u>Liabilities:</u>				
Intergovernmental Payable	\$524,196	\$628,162	\$524,196	\$628,162
Undistributed Monies	892,282	10,390,161	10,499,303	783,140
Total Liabilities	<u>\$1,416,478</u>	<u>\$11,018,323</u>	<u>\$11,023,499</u>	<u>\$1,411,302</u>
 <i>Family and Children First Council:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$84,207	\$446,384	\$474,644	\$55,947
Total Assets	<u>\$84,207</u>	<u>\$446,384</u>	<u>\$474,644</u>	<u>\$55,947</u>
<u>Liabilities:</u>				
Undistributed Monies	\$84,207	\$446,384	\$474,644	\$55,947
Total Liabilities	<u>\$84,207</u>	<u>\$446,384</u>	<u>\$474,644</u>	<u>\$55,947</u>
 <i>Other Agency:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$764,850	\$4,318,918	\$4,854,854	\$228,914
Receivables:				
Intergovernmental	1,490,263	1,355,353	1,490,263	1,355,353
Total Assets	<u>\$2,255,113</u>	<u>\$5,674,271</u>	<u>\$6,345,117</u>	<u>\$1,584,267</u>
<u>Liabilities:</u>				
Intergovernmental Payable	\$1,490,263	\$1,355,353	\$1,490,263	\$1,355,353
Undistributed Monies	764,850	4,318,918	4,854,854	228,914
Total Liabilities	<u>\$2,255,113</u>	<u>\$5,674,271</u>	<u>\$6,345,117</u>	<u>\$1,584,267</u>

(Continued)

Jefferson County, Ohio
Combining Statement of Changes in Assets and Liabilities
All Agency Funds (Continued)
For the Year Ended December 31, 2008

	<u>Balance 12/31/07</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 12/31/08</u>
<i>Total - All Agency Funds:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$2,861,591	\$130,834,141	\$131,084,234	\$2,611,498
Cash and				
Cash Equivalents in Segregated Accounts	566,520	9,990,616	10,163,188	393,948
Receivables:				
Property Taxes	42,328,065	42,149,629	42,328,065	42,149,629
Accounts	1,276,136	1,655,920	1,276,136	1,655,920
Special Assessments	254,586	311,412	254,586	311,412
Intergovernmental	4,869,429	4,762,690	4,869,429	4,762,690
Total Assets	<u><u>\$52,156,327</u></u>	<u><u>\$189,704,408</u></u>	<u><u>\$189,975,638</u></u>	<u><u>\$51,885,097</u></u>
<u>Liabilities:</u>				
Intergovernmental Payable	\$48,407,873	\$48,495,773	\$48,407,873	\$48,495,773
Undistributed Monies	3,748,454	141,208,635	141,567,765	3,389,324
Total Liabilities	<u><u>\$52,156,327</u></u>	<u><u>\$189,704,408</u></u>	<u><u>\$189,975,638</u></u>	<u><u>\$51,885,097</u></u>

**Individual Fund Schedules of Revenues,
Expenditures/Expenses and Changes in Fund
Balance/Equity – Budget (Non-GAAP Basis)
and Actual**

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2008

	Final Budget	Actual	Variance Positive (Negative)
<u>Revenues:</u>			
Property Taxes	\$1,873,276	\$1,873,276	\$0
Permissive Sales Taxes	4,814,993	4,814,993	0
Charges for Services	2,689,765	2,689,765	0
Licenses and Permits	3,250	3,250	0
Fines and Forfeitures	415,227	415,227	0
Intergovernmental	3,011,632	3,011,632	0
Interest	562,816	562,816	0
Other	99,025	99,025	0
Total Revenues	13,469,984	13,469,984	0
<u>Expenditures:</u>			
Current:			
General Government -			
Legislative and Executive			
Commissioners			
Salary and Wages	270,408	270,408	0
Fringe Benefits	90,063	90,063	0
Materials and Supplies	2,179	2,179	0
Other	12,984	12,984	0
Total Commissioners	375,634	375,634	0
Auditor			
Salary and Wages	363,401	363,401	0
Fringe Benefits	135,039	135,039	0
Materials and Supplies	9,443	9,443	0
Contractual Services	3,777	3,777	0
Other	9,328	9,025	303
Total Auditor	520,988	520,685	303
Permissive Sales Tax			
Capital Outlay	123,700	123,700	0
Other	237,215	232,971	4,244
Total Permissive Sales Tax	360,915	356,671	4,244
Treasurer			
Salary and Wages	172,484	172,484	0
Fringe Benefits	80,850	80,850	0
Materials and Supplies	15,253	15,125	128
Contractual Services	8,394	8,394	0
Other	2,562	2,562	0
Total Treasurer	279,543	279,415	128

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (Continued)
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Prosecuting Attorney			
Salary and Wages	\$642,734	\$642,734	\$0
Fringe Benefits	187,697	187,697	0
Materials and Supplies	8,417	8,417	0
Contractual Services	45,199	45,199	0
Other	65,978	65,978	0
	<u>950,025</u>	<u>950,025</u>	<u>0</u>
Total Prosecuting Attorney			
Budget Commission			
Other	718	662	56
	<u>718</u>	<u>662</u>	<u>56</u>
Bureau of Inspection			
Contractual Services	105,588	105,588	0
	<u>105,588</u>	<u>105,588</u>	<u>0</u>
County Planning Commission			
Contractual Services	113,300	113,300	0
Other	43,920	43,920	0
	<u>157,220</u>	<u>157,220</u>	<u>0</u>
Total County Planning Commission			
Data Processing			
Salary and Wages	182,833	182,833	0
Fringe Benefits	92,368	92,368	0
	<u>275,201</u>	<u>275,201</u>	<u>0</u>
Total Data Processing			
Data Processing Central Purchasing			
Other	45,458	44,960	498
	<u>45,458</u>	<u>44,960</u>	<u>498</u>
Board of Elections			
Salary and Wages	342,377	342,377	0
Fringe Benefits	147,793	147,793	0
Materials and Supplies	87,980	87,980	0
Contractual Services	164,251	164,251	0
Other	15,061	15,061	0
	<u>757,462</u>	<u>757,462</u>	<u>0</u>
Total Board of Elections			
Recorder			
Salary and Wages	157,709	157,709	0
Fringe Benefits	79,313	79,313	0
Other	2,850	2,850	0
	<u>239,872</u>	<u>239,872</u>	<u>0</u>
Total Recorder			
	<u>239,872</u>	<u>239,872</u>	<u>0</u>

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (Continued)
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Buildings and Grounds			
Salary and Wages	\$203,239	\$203,239	\$0
Fringe Benefits	105,589	105,589	0
Contractual Services	386,727	386,440	287
Other	111,035	111,035	0
	<u>806,590</u>	<u>806,303</u>	<u>287</u>
Insurance			
Contractual Service	91,930	91,930	0
	<u>91,930</u>	<u>91,930</u>	<u>0</u>
Total General Government - Legislative and Executive	<u>4,967,144</u>	<u>4,961,628</u>	<u>5,516</u>
General Government - Judicial			
Court of Appeals			
Other	42,023	42,023	0
	<u>42,023</u>	<u>42,023</u>	<u>0</u>
Common Pleas			
Salary and Wages	287,032	287,032	0
Fringe Benefits	126,771	126,771	0
Materials and Supplies	20,683	20,683	0
Contractual Services	242,261	242,261	0
Other	6,925	6,640	285
	<u>683,672</u>	<u>683,387</u>	<u>285</u>
Total Common Pleas	<u>683,672</u>	<u>683,387</u>	<u>285</u>
Adult Probation			
Salary and Wages	115,135	115,135	0
Fringe Benefits	61,291	61,291	0
Materials and Supplies	121	121	0
Contractual Services	1,895	1,895	0
	<u>178,442</u>	<u>178,442</u>	<u>0</u>
Total Adult Probation	<u>178,442</u>	<u>178,442</u>	<u>0</u>
Capital Felony			
Contractual Services	3,500	3,500	0
	<u>3,500</u>	<u>3,500</u>	<u>0</u>
Juvenile Court			
Salary and Wages	509,499	509,499	0
Fringe Benefits	229,350	229,350	0
Materials and Supplies	32,222	32,222	0
Contractual Services	368,586	368,586	0
Other	56,818	56,818	0
	<u>1,196,475</u>	<u>1,196,475</u>	<u>0</u>
Total Juvenile Court	<u>1,196,475</u>	<u>1,196,475</u>	<u>0</u>

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (Continued)
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
County Court #2			
Salary and Wages	\$95,084	\$95,084	\$0
Fringe Benefits	47,257	47,257	0
Materials and Supplies	2,858	2,858	0
Contractual Services	39,218	39,218	0
Other	355	355	0
	<u>184,772</u>	<u>184,772</u>	<u>0</u>
Total County Court #2			
County Court #3			
Salary and Wages	104,738	104,738	0
Fringe Benefits	38,649	38,649	0
Materials and Supplies	2,244	2,244	0
Contractual Services	34,053	34,053	0
	<u>179,684</u>	<u>179,684</u>	<u>0</u>
Total County Court #3			
Probate Court			
Salary and Wages	211,355	211,355	0
Fringe Benefits	79,769	79,769	0
Materials and Supplies	3,743	3,743	0
Other	4,382	4,382	0
	<u>299,249</u>	<u>299,249</u>	<u>0</u>
Total Probate Court			
Clerk of Courts			
Salary and Wages	250,212	250,212	0
Fringe Benefits	116,765	116,765	0
Materials and Supplies	2,996	2,996	0
	<u>369,973</u>	<u>369,973</u>	<u>0</u>
Total Clerk of Courts			
County Court			
Salary and Wages	112,098	112,098	0
Fringe Benefits	57,272	57,272	0
Materials and Supplies	1,987	1,987	0
Contractual Services	45,924	45,924	0
Other	203	203	0
	<u>217,484</u>	<u>217,484</u>	<u>0</u>
Total County Court			

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (Continued)
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Municipal Court			
Salary and Wages	\$84,956	\$84,956	\$0
Fringe Benefits	13,806	13,806	0
Contractual Services	<u>64,707</u>	<u>64,707</u>	<u>0</u>
Total Municipal Court	<u>163,469</u>	<u>163,469</u>	<u>0</u>
Court Magistrate			
Salary and Wages	125,215	125,215	0
Fringe Benefits	51,814	51,814	0
Materials and Supplies	1,674	1,674	0
Contractual Services	7,359	7,359	0
Other	<u>2,337</u>	<u>2,337</u>	<u>0</u>
Total Court Magistrate	<u>188,399</u>	<u>188,399</u>	<u>0</u>
Total General Government - Judicial	<u>3,707,142</u>	<u>3,706,857</u>	<u>285</u>
Public Safety			
Coroner			
Salary and Wages	80,944	80,944	0
Fringe Benefits	34,839	34,839	0
Materials and Supplies	60	60	0
Contractual Services	16,825	15,086	1,739
Other	<u>909</u>	<u>909</u>	<u>0</u>
Total Coroner	<u>133,577</u>	<u>131,838</u>	<u>1,739</u>
Disaster Services			
Contractual Services	<u>92,198</u>	<u>92,198</u>	<u>0</u>
Total Public Safety	<u>225,775</u>	<u>224,036</u>	<u>1,739</u>
Health			
Humane Society			
Other	<u>300</u>	<u>300</u>	<u>0</u>
Agriculture			
Contractual Service	<u>259,540</u>	<u>259,540</u>	<u>0</u>
Vital Statistics			
Contractual Service	<u>1,638</u>	<u>1,638</u>	<u>0</u>
Total Health	<u>261,478</u>	<u>261,478</u>	<u>0</u>

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (Continued)
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Human Services			
Veteran's Services			
Salary and Wages	\$151,554	\$151,554	\$0
Fringe Benefits	59,011	59,011	0
Materials and Supplies	3,740	3,740	0
Contractual Services	37,943	37,943	0
Other	187,112	187,112	0
Total Veteran's Services	<u>439,360</u>	<u>439,360</u>	<u>0</u>
Public Assistance			
Contractual Services	462,904	462,904	0
Total Human Services	<u>902,264</u>	<u>902,264</u>	<u>0</u>
Conservation and Recreation			
Park Recreation			
Other	182,542	182,542	0
Total Conservation and Recreation	<u>182,542</u>	<u>182,542</u>	<u>0</u>
Economic Development & Assistance			
Progressive Alliance			
Contractual Services	75,000	75,000	0
Total Economic Development & Assistance	<u>75,000</u>	<u>75,000</u>	<u>0</u>
Other			
County Shared Utilities			
Contractual Services	120,141	116,846	3,295
Unclaimed Monies			
Other	59,528	59,528	0
Other			
Other	127,354	118,374	8,980
Indigent Application Fees			
Contractual Services	23,997	23,997	0
Total Other	<u>331,020</u>	<u>318,745</u>	<u>12,275</u>

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (Continued)
For the Year Ended December 31, 2008

	Final Budget	Actual	Variance Positive (Negative)
Total Expenditures	\$10,652,365	\$10,632,550	\$19,815
Excess of Revenues Over Expenditures	2,817,619	2,837,434	19,815
<u>Other Financing Uses:</u>			
Advances Out	(500)	(500)	0
Transfers Out	(2,683,984)	(2,683,984)	0
Total Other Financing Uses	(2,684,484)	(2,684,484)	0
Net Change in Fund Balance	133,135	152,950	19,815
Fund Balance Beginning of Year	2,813,602	2,813,602	0
Prior Year Encumbrances Appropriated	143,721	143,721	0
Fund Balance End of Year	<u>\$3,090,458</u>	<u>\$3,110,273</u>	<u>\$19,815</u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Public Assistance Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Intergovernmental	\$11,098,026	\$11,098,026	\$0
Other	687,715	687,715	0
Total Revenues	<u>11,785,741</u>	<u>11,785,741</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Human Services			
Public Assistance			
Salary and Wages	3,617,472	3,617,472	0
Fringe Benefits	2,294,375	2,294,375	0
Materials and Supplies	252,067	252,067	0
Contractual Services	2,694,804	2,694,804	0
Capital Outlay	332,429	332,429	0
Other	<u>1,037,654</u>	<u>1,037,654</u>	<u>0</u>
Total Public Assistance	10,228,801	10,228,801	0
Workforce Investment Act			
Contractual Services	<u>1,952,508</u>	<u>1,952,508</u>	<u>0</u>
Total Expenditures	<u>12,181,309</u>	<u>12,181,309</u>	<u>0</u>
Net Change in Fund Balance	(395,568)	(395,568)	0
Fund Balance Beginning of Year	<u>910,020</u>	<u>910,020</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$514,452</u></u>	<u><u>\$514,452</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Motor Vehicle Gasoline Tax Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Permissive Sales Taxes	\$2,878,297	\$2,878,297	\$0
Charges for Services	133,204	133,204	0
Fines and Forfeitures	31,745	31,745	0
Intergovernmental	4,679,800	4,718,864	39,064
Interest	6,280	6,280	0
Other	85,801	85,801	0
Total Revenues	<u>7,815,127</u>	<u>7,854,191</u>	<u>39,064</u>
<u>Expenditures:</u>			
Current:			
Public Works			
Motor Vehicle and Gasoline Tax			
Salary and Wages	1,998,266	1,998,156	110
Fringe Benefits	957,967	957,967	0
Materials and Supplies	1,400,999	1,382,006	18,993
Contractual Services	1,694,674	1,701,929	(7,255)
Capital Outlay	1,813,070	1,835,875	(22,805)
Other	463,059	462,699	360
Total Expenditures	<u>8,328,035</u>	<u>8,338,632</u>	<u>(10,597)</u>
Excess of Revenues Under Expenditures	<u>(512,908)</u>	<u>(484,441)</u>	<u>28,467</u>
<u>Other Financing Uses:</u>			
Transfers Out	<u>(547,405)</u>	<u>(547,405)</u>	<u>0</u>
Net Change in Fund Balance	(1,060,313)	(1,031,846)	28,467
Fund Balance Beginning of Year	1,368,953	1,368,953	0
Prior Year Encumbrances Appropriated	<u>542,801</u>	<u>542,801</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$851,441</u></u>	<u><u>\$879,908</u></u>	<u><u>\$28,467</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Mental Health Fund
For the Year Ended December 31, 2008

	Final Budget	Actual	Variance Positive (Negative)
<u>Revenues:</u>			
Property Taxes	\$274,632	\$274,632	\$0
Intergovernmental	8,345,964	8,345,964	0
Rent	115,610	115,610	0
Other	4,902	4,902	0
Total Revenues	8,741,108	8,741,108	0
<u>Expenditures:</u>			
Current:			
Health			
Mental Health			
Salary and Wages	455,245	455,245	0
Fringe Benefits	104,887	104,887	0
Materials and Supplies	34,092	34,092	0
Contractual Services	7,067,888	7,067,888	0
Capital Outlay	19,588	19,588	0
Other	145,963	145,963	0
Total Expenditures	7,827,663	7,827,663	0
Net Change in Fund Balance	913,445	913,445	0
Fund Balance Beginning of Year	1,211,254	1,211,254	0
Fund Balance End of Year	<u>\$2,124,699</u>	<u>\$2,124,699</u>	<u>\$0</u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Mental Retardation Developmental Disabilities Fund
For the Year Ended December 31, 2008

	Final Budget	Actual	Variance Positive (Negative)
<u>Revenues:</u>			
Property Taxes	\$2,380,414	\$2,380,414	\$0
Charges for Services	220,662	220,662	0
Intergovernmental	6,906,403	6,906,403	0
Other	17,165	17,165	0
Total Revenues	<u>9,524,644</u>	<u>9,524,644</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Health			
MRDD			
Salary and Wages	4,598,923	4,598,923	0
Fringe Benefits	2,493,879	2,493,879	0
Materials and Supplies	548,794	548,794	0
Contractual Services	973,424	973,424	0
Capital Outlay	19,545	19,545	0
Other	184,449	184,449	0
Total Expenditures	<u>8,819,014</u>	<u>8,819,014</u>	<u>0</u>
Excess of Revenues Over Expenditures	705,630	705,630	0
<u>Other Financing Use:</u>			
Transfers Out	<u>(200,000)</u>	<u>(200,000)</u>	<u>0</u>
Net Change in Fund Balance	505,630	505,630	0
Fund Balance Beginning of Year	<u>3,599,066</u>	<u>3,599,066</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$4,104,696</u></u>	<u><u>\$4,104,696</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Jail Operating Levy Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Property Taxes	\$1,041,479	\$1,041,479	\$0
Charges for Services	1,196,053	1,196,053	0
Intergovernmental	598,350	598,350	0
Total Revenues	<u>2,835,882</u>	<u>2,835,882</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Public Safety			
Jail Operating Levy			
Salary and Wages	2,005,708	2,005,708	0
Fringe Benefits	1,003,829	1,003,829	0
Materials and Supplies	263,401	263,401	0
Contractual Services	500,891	500,891	0
Capital Outlay	201,082	201,082	0
Other	17,379	17,379	0
Total Expenditures	<u>3,992,290</u>	<u>3,992,290</u>	<u>0</u>
Excess of Revenues Under Expenditures	(1,156,408)	(1,156,408)	0
<u>Other Financing Sources:</u>			
Advance In	500	500	0
Transfer In	1,188,770	1,188,770	0
Total Other Financing Sources	<u>1,189,270</u>	<u>1,189,270</u>	<u>0</u>
Net Change in Fund Balance	32,862	32,862	0
Fund Balance (Deficit) Beginning of Year	<u>(2,538,001)</u>	<u>(2,538,001)</u>	<u>0</u>
Fund Balance (Deficit) End of Year	<u><u>(\$2,505,139)</u></u>	<u><u>(\$2,505,139)</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenses and Changes
In Fund Equity - Budget (Non-GAAP Basis) and Actual
Sewer Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Special Assessments	\$37,498	\$37,498	\$0
Charges for Services	1,004,576	1,004,576	0
Tap-In Fees	950	950	0
Permissive Sales Taxes	66,290	66,290	0
Proceeds of Notes	922,000	922,000	0
Total Revenues	<u>2,031,314</u>	<u>2,031,314</u>	<u>0</u>
<u>Expenses:</u>			
Personal Services	204,078	203,889	189
Contractual Services	531,264	523,559	7,705
Materials and Supplies	13,996	13,144	852
Capital Outlay	127,123	126,429	694
Debt Service:			
Principal Retirement	1,290,379	1,290,379	0
Interest and Fiscal Charges	162,255	162,255	0
Total Expenses	<u>2,329,095</u>	<u>2,319,655</u>	<u>9,440</u>
Net Change in Fund Equity	(297,781)	(288,341)	9,440
Fund Equity Beginning of Year	443,360	443,360	0
Prior Year Encumbrances Appropriated	54,509	54,509	0
Fund Equity End of Year	<u><u>\$200,088</u></u>	<u><u>\$209,528</u></u>	<u><u>\$9,440</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenses and Changes
In Fund Equity - Budget (Non-GAAP Basis) and Actual
Water Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Charges for Services	\$5,101,750	\$5,101,750	\$0
Tap-In Fees	31,860	31,860	0
Capital Grants	600,000	600,000	0
Permissive Sales Taxes	198,870	198,870	0
Other Operating Revenue	8,028	8,028	0
Other Non-Operating Revenue	16,600	16,600	0
OEPA Loan Issued	684,112	701,967	17,855
Total Revenues	<u>6,641,220</u>	<u>6,659,075</u>	<u>17,855</u>
<u>Expenses:</u>			
Personal Services	940,857	940,766	91
Contractual Services	2,768,248	2,515,102	253,146
Materials and Supplies	234,294	213,771	20,523
Other Operating Expenses	157,988	145,668	12,320
Capital Outlay	1,736,608	1,748,353	(11,745)
Debt Service:			
Principal Retirement	639,948	639,948	0
Interest and Fiscal Charges	432,535	432,535	0
Total Expenses	<u>6,910,478</u>	<u>6,636,143</u>	<u>274,335</u>
Net Change in Fund Equity	(269,258)	22,932	292,190
Fund Equity Beginning of Year	1,992,175	1,992,175	0
Prior Year Encumbrances Appropriated	<u>572,040</u>	<u>572,040</u>	<u>0</u>
Fund Equity End of Year	<u><u>\$2,294,957</u></u>	<u><u>\$2,587,147</u></u>	<u><u>\$292,190</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Miscellaneous Local Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Charges for Services	\$1,359,786	\$1,359,786	\$0
Licenses and Permits	346,932	346,932	0
Fines and Forfeitures	13,193	13,193	0
Intergovernmental	1,267,210	1,267,210	0
Interest	592	592	0
Rent	43,061	43,061	0
Other	3,498	3,498	0
Total Revenues	3,034,272	3,034,272	0
<u>Expenditures:</u>			
Current:			
General Government -			
Legislative and Executive			
Certificate of Auto Title			
Salary and Wages	141,205	141,205	0
Fringe Benefits	47,355	47,355	0
Materials and Supplies	11,562	11,562	0
Contractual Services	3,423	3,423	0
Capital Outlay	4,651	4,651	0
Other	35,276	35,276	0
Total Certificate of Auto Title	243,472	243,472	0
Real Estate Assessment			
Salary and Wages	294,272	294,272	0
Fringe Benefits	112,475	112,475	0
Materials and Supplies	7,560	7,560	0
Contractual Services	202,864	202,864	0
Other	7,813	7,813	0
Total Real Estate Assessment	624,984	624,984	0
Delinquent Real/Assessment Collection			
Salary and Wages	57,073	57,073	0
Fringe Benefits	20,403	20,403	0
Materials and Supplies	2,026	2,026	0
Contractual Services	32,485	32,485	0
Total Delinquent Real/Assessment Collection	111,987	111,987	0
Equipment Recorders Supply			
Materials and Supplies	2,947	2,947	0
Contractual Services	12,929	12,929	0
Capital Outlay	3,851	3,851	0
Total Equipment Recorders Supply	19,727	19,727	0

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Miscellaneous Local Fund (Continued)
For the Year Ended December 31, 2008

	Final Budget	Actual	Variance Positive (Negative)
Geographic Information System			
Materials and Supplies	\$3,980	\$4,829	(\$849)
Contractual Services	102,402	101,553	849
Other	333	333	0
Total Geographic Information System	<u>106,715</u>	<u>106,715</u>	<u>0</u>
Total General Government - Legislative and Executive	<u>1,106,885</u>	<u>1,106,885</u>	<u>0</u>
Public Works			
Beautification			
Other	6,095	6,095	0
Total Public Works	<u>6,095</u>	<u>6,095</u>	<u>0</u>
Economic Development and Assistance			
Airport Gas Resale			
Materials and Supplies	151,731	151,731	0
Other	14,834	14,834	0
Total Airport Gas Resale	<u>166,565</u>	<u>166,565</u>	<u>0</u>
FAA Wetlands			
Contractual Services	6,518	6,518	0
Airport			
Salary and Wages	79,049	79,049	0
Fringe Benefits	45,262	45,262	0
Materials and Supplies	140,198	140,198	0
Contractual Services	8,400	8,400	0
Capital Outlay	262,923	262,923	0
Other	26,702	21,942	4,760
Total Airport	<u>562,534</u>	<u>557,774</u>	<u>4,760</u>
Total Economic Development and Assistance	<u>735,617</u>	<u>730,857</u>	<u>4,760</u>

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Miscellaneous Local Fund (Continued)
For the Year Ended December 31, 2008

	Final Budget	Actual	Variance Positive (Negative)
Health			
Dog and Kennel			
Salary and Wages	\$73,830	\$73,830	\$0
Fringe Benefits	42,272	42,272	0
Materials and Supplies	15,217	15,217	0
Other	17,329	21,309	(3,980)
Total Health	<u>148,648</u>	<u>152,628</u>	<u>(3,980)</u>
Human Services			
Child Support Enforcement Agency			
Salary and Wages	477,724	477,724	0
Fringe Benefits	208,506	208,506	0
Materials and Supplies	7,017	7,017	0
Contractual Services	401,479	401,479	0
Other	238,401	238,401	0
Total Human Services	<u>1,333,127</u>	<u>1,333,127</u>	<u>0</u>
Total Expenditures	<u>3,330,372</u>	<u>3,329,592</u>	<u>780</u>
Excess of Revenues Under Expenditures	(296,100)	(295,320)	780
<u>Other Financing Sources (Uses):</u>			
Transfers In	226,211	226,211	0
Transfers Out	<u>(5,929)</u>	<u>(5,929)</u>	<u>0</u>
Net Change in Fund Balance	(75,818)	(75,038)	780
Fund Balance Beginning of Year	1,603,146	1,603,146	0
Prior Year Encumbrances Appropriated	<u>6,689</u>	<u>6,689</u>	<u>0</u>
Fund Balance End of Year	<u>\$1,534,017</u>	<u>\$1,534,797</u>	<u>\$780</u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Court/Corrections and Public Safety Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Charges for Services	\$248,512	\$248,512	\$0
Licenses and Permits	72,874	72,874	0
Fines and Forfeitures	13,279	13,279	0
Intergovernmental	1,322,625	1,322,625	0
Other	600	600	0
Total Revenues	<u>1,657,890</u>	<u>1,657,890</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
General Government - Judicial			
County Probation Services			
Materials and Supplies	23,276	23,276	0
Contractual Services	9,475	9,475	0
Total County Probation Services	<u>32,751</u>	<u>32,751</u>	<u>0</u>
Conduct of Business			
Contractual Services	385	385	0
Court Computer			
Contractual Services	112,081	112,081	0
Indigent Drivers Alcohol Treatment			
Contractual Services	46,046	46,046	0
Indigent Guardianship			
Contractual Services	11,740	11,740	0
Juvenile Computer Equipment			
Capital Outlay	5,000	5,000	0
Probate Court Computer			
Contractual Services	3,497	3,497	0
Probate Computer Equipment			
Materials and Supplies	3,687	3,687	0
Contractual Services	15,812	15,812	0
Total Probate Computer Equipment	<u>19,499</u>	<u>19,499</u>	<u>0</u>

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Court/Corrections and Public Safety Fund (Continued)
For the Year Ended December 31, 2008

	Final Budget	Actual	Variance Positive (Negative)
Clerk of Courts			
Contractual Services	\$15,350	\$15,350	\$0
Total General Government - Judicial	246,349	246,349	0
Public Safety			
Juvenile Probation Fees			
Other	863	863	0
Concealed Handgun			
Materials and Supplies	21,254	21,254	0
Contractual Services	35,674	35,674	0
Capital Outlay	5,827	5,827	0
Total Concealed Handgun	62,755	62,755	0
Juvenile Probation Services Enhancement			
Salary and Wages	128,998	128,998	0
Fringe Benefits	55,108	55,108	0
Materials and Supplies	3,435	3,435	0
Contractual Services	56,783	56,783	0
Other	47,646	47,646	0
Total Juvenile Probation Services Enhancement	291,970	291,970	0
Mediation Juvenile Program			
Contractual Services	79,959	79,959	0
Felony Delinquent Care and Custody			
Salary and Wages	108,115	108,115	0
Fringe Benefits	204,454	204,454	0
Materials and Supplies	1,063	1,063	0
Contractual Services	85,118	85,118	0
Other	48,190	48,190	0
Total Felony Delinquent Care and Custody	446,940	446,940	0

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Court/Corrections and Public Safety Fund (Continued)
For the Year Ended December 31, 2008

	Final Budget	Actual	Variance Positive (Negative)
Crime Victims Assistance Office			
Salary and Wages	\$43,875	\$43,875	\$0
Fringe Benefits	8,800	8,800	0
Materials and Supplies	1,289	1,289	0
Contractual Services	300	300	0
Other	1,871	1,871	0
Total Crime Victims Assistance Office	56,135	56,135	0
Community Corrections Act			
Salary and Wages	45,330	45,330	0
Fringe Benefits	20,535	20,535	0
Contractual Services	666	666	0
Total Community Corrections Act	66,531	66,531	0
Prisoner Incentive			
Capital Outlay	2,785	2,785	0
Domestic Violence Investigator			
Salary and Wages	31,382	31,382	0
Fringe Benefits	16,289	16,289	0
Total Domestic Violence Investigator	47,671	47,671	0
Total Public Safety	1,055,609	1,055,609	0
Total Expenditures	1,301,958	1,301,958	0
Excess of Revenues Over Expenditures	355,932	355,932	0
<u>Other Financing Source:</u>			
Transfers In	33,621	33,621	0
Net Change in Fund Balance	389,553	389,553	0
Fund Balance Beginning of Year	1,221,856	1,221,856	0
Prior Year Encumbrances Appropriated	224	224	0
Fund Balance End of Year	\$1,611,633	\$1,611,633	\$0

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Emergency 911 Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Property Taxes	\$1,163,535	\$1,163,535	\$0
Intergovernmental	673,703	673,703	0
Rent	32,410	32,410	0
Other	2,102	2,102	0
Total Revenues	<u>1,871,750</u>	<u>1,871,750</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Public Safety			
Emergency 911			
Salary and Wages	523,016	523,016	0
Fringe Benefits	204,643	204,643	0
Materials and Supplies	9,928	9,928	0
Contractual Services	268,405	268,405	0
Capital Outlay	460,453	460,453	0
Other	108,239	108,239	0
Total Expenditures	<u>1,574,684</u>	<u>1,574,684</u>	<u>0</u>
Excess of Revenues Over Expenditures	297,066	297,066	0
<u>Other Financing Use:</u>			
Transfers Out	<u>(186,494)</u>	<u>(186,494)</u>	<u>0</u>
Net Change in Fund Balance	110,572	110,572	0
Fund Balance Beginning of Year	<u>88,760</u>	<u>88,760</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$199,332</u></u>	<u><u>\$199,332</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Permissive Sheriff Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Permissive Sales Taxes	\$1,398,109	\$1,398,109	\$0
Charges for Services	460,965	460,965	0
Intergovernmental	52,588	52,588	0
Other	29,068	29,068	0
Total Revenues	<u>1,940,730</u>	<u>1,940,730</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Public Safety			
Permissive Sheriff			
Salary and Wages	1,570,230	1,570,230	0
Fringe Benefits	829,480	829,480	0
Materials and Supplies	176,479	176,479	0
Capital Outlay	126,499	126,499	0
Other	30,832	30,832	0
Total Expenditures	<u>2,733,520</u>	<u>2,733,520</u>	<u>0</u>
Excess of Revenues Under Expenditures	<u>(792,790)</u>	<u>(792,790)</u>	<u>0</u>
<u>Other Financing Sources (Uses):</u>			
Transfers In	1,020,805	1,020,805	0
Transfers Out	(20,268)	(20,268)	0
Total Other Financing Sources (Uses)	<u>1,000,537</u>	<u>1,000,537</u>	<u>0</u>
Net Change in Fund Balance	207,747	207,747	0
Fund Balance (Deficit) Beginning of Year	<u>(207,747)</u>	<u>(207,747)</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Tuberculosis/Crippled Child Levy Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Intergovernmental	\$54,043	\$54,043	\$0
Other	3,142	3,142	0
Total Revenues	<u>57,185</u>	<u>57,185</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Health			
Tuberculosis Levy			
Materials and Supplies	3,475	3,475	0
Contractual Services	188,166	188,166	0
Other	12,908	12,908	0
Total Tuberculosis Levy	<u>204,549</u>	<u>204,549</u>	<u>0</u>
Crippled Child Levy			
Other	36,994	36,994	0
Total Expenditures	<u>241,543</u>	<u>241,543</u>	<u>0</u>
Net Change in Fund Balance	(184,358)	(184,358)	0
Fund Balance Beginning of Year	<u>1,901,141</u>	<u>1,901,141</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$1,716,783</u></u>	<u><u>\$1,716,783</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Children Services Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Property Taxes	\$667,520	\$667,520	\$0
Charges for Services	24,984	24,984	0
Intergovernmental	2,713,791	2,713,791	0
Total Revenues	<u>3,406,295</u>	<u>3,406,295</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Human Services			
Children Services Levy			
Salary and Wages	153,860	153,860	0
Fringe Benefits	120,148	120,148	0
Contractual Services	2,666,901	2,666,901	0
Capital Outlay	10,024	10,024	0
Other	48,866	48,866	0
Total Expenditures	<u>2,999,799</u>	<u>2,999,799</u>	<u>0</u>
Net Change in Fund Balance	406,496	406,496	0
Fund Balance Beginning of Year	<u>900,789</u>	<u>900,789</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$1,307,285</u></u>	<u><u>\$1,307,285</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Community Development Block Grant Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Intergovernmental	\$618,433	\$618,433	\$0
Interest	\$555	\$555	\$0
Other	8,156	8,156	0
Total Revenues	<u>627,144</u>	<u>627,144</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Economic Development and Assistance			
Community Development Block Grant			
Capital Outlay	<u>209,649</u>	<u>209,649</u>	<u>0</u>
Community Home Improvement Program			
Contractual Services	378,296	378,296	0
Capital Outlay	375	375	0
Other	<u>3,800</u>	<u>3,800</u>	<u>0</u>
Total Community Home Improvement Program	<u>382,471</u>	<u>382,471</u>	<u>0</u>
Total Expenditures	<u>592,120</u>	<u>592,120</u>	<u>0</u>
Net Change in Fund Balance	35,024	35,024	0
Fund Balance Beginning of Year	<u>128,422</u>	<u>128,422</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$163,446</u></u>	<u><u>\$163,446</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Senior Citizens Levy Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Property Taxes	\$940,248	\$940,248	\$0
Intergovernmental	224,833	224,833	0
Total Revenues	1,165,081	1,165,081	0
<u>Expenditures:</u>			
Current:			
Senior Citizens Levy			
Contractual Services	1,165,081	1,165,081	0
Net Change in Fund Balance	0	0	0
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Debt Service Fund
For the Year Ended December 31, 2008

	Final Budget	Actual	Variance Positive (Negative)
<u>Revenues:</u>			
Property Taxes	\$1,134,340	\$1,134,340	\$0
Permissive Sales Taxes	1,237,415	1,237,415	0
Intergovernmental	196,303	196,303	0
Rent	284,637	284,637	0
Total Revenues	<u>2,852,695</u>	<u>2,852,695</u>	<u>0</u>
<u>Expenditures:</u>			
Debt Service:			
Principal Retirement	1,415,345	1,415,345	0
Interest and Fiscal Charges	1,261,999	1,261,999	0
Interest on Capital Appreciation Bonds	605,506	605,506	0
Total Debt Service	<u>3,282,850</u>	<u>3,282,850</u>	<u>0</u>
Excess of Revenues Under Expenditures	(430,155)	(430,155)	0
<u>Other Financing Source:</u>			
Transfers In	974,673	974,673	0
Net Change in Fund Balance	544,518	544,518	0
Fund Balance Beginning of Year	<u>2,453,156</u>	<u>2,453,156</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$2,997,674</u></u>	<u><u>\$2,997,674</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Permanent Improvement Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Intergovernmental	\$124,352	\$124,352	\$0
Interest	1,855	1,855	0
Other	135,266	135,266	0
Total Revenues	<u>261,473</u>	<u>261,473</u>	<u>0</u>
<u>Expenditures:</u>			
Capital Outlay			
Mental Retardation	555,768	555,768	0
Mental Health	509,754	502,953	6,801
Public Safety (911 Facility)	1,037,774	1,037,774	0
Total Expenditures	<u>2,103,296</u>	<u>2,096,495</u>	<u>6,801</u>
Excess of Revenues Under Expenditures	<u>(1,841,823)</u>	<u>(1,835,022)</u>	<u>6,801</u>
<u>Other Financing Sources:</u>			
Proceeds of Notes	1,300,000	1,300,000	0
Transfers In	200,000	200,000	0
Total Other Financing Sources	<u>1,500,000</u>	<u>1,500,000</u>	<u>0</u>
Net Change in Fund Balance	(341,823)	(335,022)	6,801
Fund Balance Beginning of Year	775,722	775,722	0
Prior Year Encumbrances Appropriated	496,129	496,129	0
Fund Balance End of Year	<u>\$930,028</u>	<u>\$936,829</u>	<u>\$6,801</u>

Jefferson County, Ohio
Schedule of Revenues, Expenses and Changes
In Fund Equity - Budget (Non-GAAP Basis) and Actual
Self Insurance - Health Fund
For the Year Ended December 31, 2008

	Final Budget	Actual	Variance Positive (Negative)
<u>Revenues:</u>			
Charges for Services	\$5,090,477	\$5,090,477	\$0
Charges for Services Debt Reduction	442,330	442,330	0
Interest	189,159	189,159	0
Other Operating Revenue	<u>1,122,569</u>	<u>1,122,569</u>	<u>0</u>
Total Revenues	<u>6,844,535</u>	<u>6,844,535</u>	<u>0</u>
<u>Expenses:</u>			
Contractual Services	1,401,046	1,401,046	0
Claims	<u>5,661,568</u>	<u>5,661,568</u>	<u>0</u>
Total Expenses	<u>7,062,614</u>	<u>7,062,614</u>	<u>0</u>
Net Change in Fund Equity	(218,079)	(218,079)	0
Fund Equity (Deficit) Beginning of Year	<u>(1,888,258)</u>	<u>(1,888,258)</u>	<u>0</u>
Fund Equity (Deficit) End of Year	<u><u>(\$2,106,337)</u></u>	<u><u>(\$2,106,337)</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenses and Changes
In Fund Equity - Budget (Non-GAAP Basis) and Actual
Self Insurance - Workers' Compensation Fund
For the Year Ended December 31, 2008

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Charges for Services	\$1,340,856	\$1,340,856	\$0
Other Non-Operating Revenues	20,905	20,905	0
Total Revenues	<u>1,361,761</u>	<u>1,361,761</u>	<u>0</u>
<u>Expenses:</u>			
Contractual Services	501,845	501,845	0
Claims	224,559	224,559	0
Total Expenses	<u>726,404</u>	<u>726,404</u>	<u>0</u>
Net Change in Fund Equity	635,357	635,357	0
Fund Equity Beginning of Year	<u>5,358,639</u>	<u>5,358,639</u>	<u>0</u>
Fund Equity End of Year	<u><u>\$5,993,996</u></u>	<u><u>\$5,993,996</u></u>	<u><u>\$0</u></u>

Statistical Section

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Statistical Section

This part of the Jefferson County Ohio's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the county's overall financial health.

<u>Contents</u>	<u>Page(s)</u>
Financial Trends These schedules contain trend information to help the reader understand how the county's financial position has changed over time.	S3-S9
Revenue Capacity These schedules contain information to help the reader understand and assess the factors affecting the county's ability to generate its most significant local revenue sources, the property tax and the sales tax.	S10-S29
Debt Capacity These schedules present information to help the reader assess the affordability of the county's current levels of outstanding debt and the county's ability to issue additional debt in the future.	S30-S36
Economic and Demographic Information These schedules offer economic and demographic indicators to help the reader understand the environment within which the county's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	S37-S38
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the county's financial report relates to the services the county provides and the activities it performs.	S39-S45

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The county implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

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Jefferson County, Ohio
Net Assets by Component
Last Seven Years
(Accrual Basis of Accounting)

	2008	2007	2006	2005	2004 (1)	2003 (1)	2002 (1)
Governmental Activities							
Invested in Capital Assets, Net of Related Debt	\$68,275,198	\$67,394,515	\$66,576,876	\$63,347,036	\$62,117,147	\$61,306,492	\$61,368,427
Restricted for:							
Debt Service	3,277,460	2,764,544	2,229,122	1,972,200	1,770,126	1,137,310	2,463,868
Capital Outlay	1,097,445	839,525	419,267	1,576,494	613,300	72,641	81,899
Children's Home	820,591	986,660	954,732	880,141	844,116	0	0
Community Development	57,313	56,701	0	0	0	0	0
Public Assistance	0	0	508,258	704,219	0	0	0
Motor Vehicle and Gasoline Tax	3,543,959	4,636,004	3,341,121	3,270,837	0	0	0
Mental Health	4,221,569	3,638,704	4,239,968	4,140,973	0	0	0
Mental Retardation	5,441,453	4,979,233	4,649,028	4,646,619	0	0	0
Tuberculosis/Crippled Child Levy	1,743,805	1,914,197	2,057,112	2,171,493	0	0	0
Children Services	1,800,597	1,665,479	578,448	1,438,407	0	0	0
Other Purposes	5,591,283	4,745,531	5,329,158	5,329,731	18,357,115	15,230,400	13,130,949
Unrestricted (Deficit)	3,561,349	3,312,925	149,640	(3,526,265)	(6,691,302)	(5,604,083)	(3,706,760)
Restatements	0	0	0	0	0	1,259,284	(171,515)
<i>Total Governmental Activities Net Assets</i>	<u>99,432,022</u>	<u>96,934,018</u>	<u>91,032,730</u>	<u>85,951,885</u>	<u>77,010,502</u>	<u>73,402,044</u>	<u>73,166,868</u>
Business-type Activities							
Invested in Capital Assets, Net of Related Debt	25,879,180	25,266,597	25,914,607	24,312,154	25,563,399	23,283,102	23,817,606
Restricted for:							
Debt Service	276,393	273,937	346,811	387,964	432,321	590,220	626,940
Other Purposes	0	0	0	0	46,641	43,734	45,312
Unrestricted	3,478,346	3,421,210	2,805,909	3,762,529	1,384,808	3,678,696	2,401,416
Restatements	0	0	0	(77,693)	0	(433,238)	40,000
<i>Total Business-type Activities Net Assets</i>	<u>29,633,919</u>	<u>28,961,744</u>	<u>29,067,327</u>	<u>28,384,954</u>	<u>27,427,169</u>	<u>27,162,514</u>	<u>26,931,274</u>
Primary Government							
Invested in Capital Assets, Net of Related Debt	94,154,378	92,661,112	92,491,483	87,659,190	87,680,546	84,589,594	85,186,033
Restricted	27,871,868	26,500,515	24,653,025	26,519,078	22,063,619	17,074,305	16,348,968
Unrestricted (Deficit)	7,039,695	6,734,135	2,955,549	236,264	(5,306,494)	(1,925,387)	(1,305,344)
Restatements	0	0	0	(77,693)	0	826,046	(131,515)
<i>Total Primary Government Net Assets</i>	<u>\$129,065,941</u>	<u>\$125,895,762</u>	<u>\$120,100,057</u>	<u>\$114,336,839</u>	<u>\$104,437,671</u>	<u>\$100,564,558</u>	<u>\$100,098,142</u>

(1) Governmental Activities - Restricted Net Assets for Other Purposes were not reported at a detailed level for specified purposes.

Jefferson County, Ohio
Changes in Net Assets
Last Seven Years
(Accrual Basis of Accounting)

	2008	2007	2006	2005	2004 (1)	2003 (1)	2002 (1)
Program Revenues							
Governmental Activities:							
Charges for Services and Sales							
General Government:							
Legislative and Executive	\$2,493,186	\$2,459,700	\$2,709,336	\$3,061,257	\$2,468,399	\$2,482,308	\$1,865,011
Judicial	1,588,393	1,616,199	1,546,537	1,094,694	1,456,100	1,364,590	711,368
Public Safety	2,001,148	2,014,989	2,585,720	2,351,219	2,604,598	3,034,800	2,520,732
Public Works	199,404	113,369	339,725	435,870	347,737	414,109	530,707
Health	495,622	417,061	414,851	366,058	661,547	381,663	470,534
Human Services	25,366	55,660	1,702,390	910,528	651,911	964,322	987,138
Economic Development and Assistance	586,229	461,648	94,802	24,382	0	0	145,407
Other	0	0	0	0	0	0	285
Interest and Fiscal Charges	0	0	0	0	0	0	350,136
Total Charges for Services and Sales	7,389,348	7,138,626	9,393,361	8,244,008	8,190,292	8,641,792	7,581,318
Operating Grants and Contributions	37,255,781	35,664,301	37,859,912	41,118,887	34,714,896	36,293,210	33,901,664
Capital Grants and Contributions	991,722	1,949,606	239,643	772,694	155,921	96,212	89,232
<i>Total Governmental Activities Program Revenues</i>	<u>45,636,851</u>	<u>44,752,533</u>	<u>47,492,916</u>	<u>50,135,589</u>	<u>43,061,109</u>	<u>45,031,214</u>	<u>41,572,214</u>
Business-type Activities:							
Charges for Services and Sales							
Sewer	1,037,418	919,066	1,072,189	988,706	880,155	881,449	916,447
Water	4,988,400	4,976,951	4,741,234	4,945,259	4,768,592	4,198,098	3,802,505
Total Charges for Services and Sales	6,025,818	5,896,017	5,813,423	5,933,965	5,648,747	5,079,547	4,718,952
Operating Grants and Contributions	0	0	0	0	0	0	0
Capital Grants and Contributions	732,810	34,778	457,678	430,275	137,211	621,403	22,804
<i>Total Business Type Activities Program Revenues</i>	<u>6,758,628</u>	<u>5,930,795</u>	<u>6,271,101</u>	<u>6,364,240</u>	<u>5,785,958</u>	<u>5,700,950</u>	<u>4,741,756</u>
<i>Total Primary Government Program Revenues</i>	<u>52,395,479</u>	<u>50,683,328</u>	<u>53,764,017</u>	<u>56,499,829</u>	<u>48,847,067</u>	<u>50,732,164</u>	<u>46,313,970</u>

(Continued)

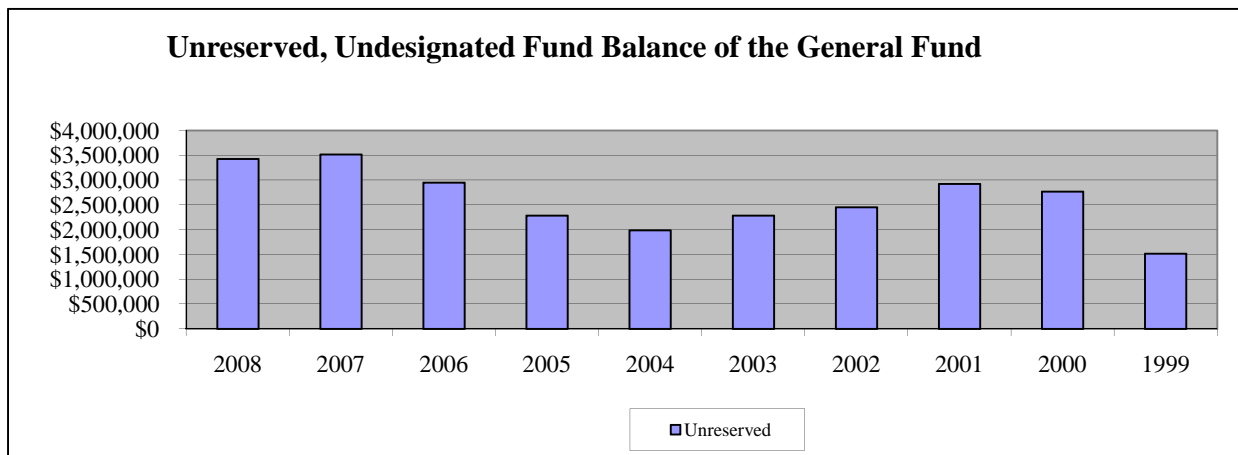
Jefferson County, Ohio
Changes in Net Assets (Continued)
Last Seven Years
(Accrual Basis of Accounting)

Expenses	2008	2007	2006	2005	2004 (1)	2003 (1)	2002 (1)
Governmental Activities:							
General Government:							
Legislative and Executive	\$6,320,478	\$6,431,459	\$5,853,638	\$5,174,809	\$6,282,825	\$6,682,596	\$6,277,616
Judicial	4,100,622	3,849,824	3,465,112	3,101,127	3,806,554	3,955,549	3,901,162
Public Safety	10,090,775	10,061,215	9,640,492	9,831,505	10,045,476	11,341,063	10,248,365
Public Works	7,376,639	6,774,567	7,710,983	10,367,211	7,675,448	8,234,383	5,897,922
Health	17,475,774	18,096,434	16,649,240	15,679,298	15,554,606	17,141,185	16,219,730
Human Services	18,869,407	16,354,389	20,598,279	18,193,754	16,499,448	18,056,755	19,950,130
Conservation and Recreation	195,710	542,482	13,168	165,819	18,880	20,367	20,367
Economic Development and Assistance	1,254,309	1,124,228	1,343,160	652,632	1,380,489	1,737,358	1,202,975
Intergovernmental	0	0	116,436	82,500	63,304	293,695	40,500
Other	0	0	0	0	0	0	554,592
Interest and Fiscal Charges	1,615,933	1,695,667	1,798,202	1,726,050	1,633,070	1,711,286	1,774,465
<i>Total Governmental Activities</i>	<u>67,299,647</u>	<u>64,930,265</u>	<u>67,188,710</u>	<u>64,974,705</u>	<u>62,960,100</u>	<u>69,174,237</u>	<u>66,087,824</u>
Business-Type Activities:							
Sewer	1,361,696	1,421,126	1,742,699	1,390,462	1,515,858	1,339,831	1,262,027
Water	5,011,716	4,896,836	4,111,594	4,244,726	4,272,018	3,942,691	3,922,777
<i>Total Business-type Activities</i>	<u>6,373,412</u>	<u>6,317,962</u>	<u>5,854,293</u>	<u>5,635,188</u>	<u>5,787,876</u>	<u>5,282,522</u>	<u>5,184,804</u>
<i>Total Primary Government Program</i>	<u>73,673,059</u>	<u>71,248,227</u>	<u>73,043,003</u>	<u>70,609,893</u>	<u>68,747,976</u>	<u>74,456,759</u>	<u>71,272,628</u>
Net (Expense)Revenue							
Governmental Activities	(21,662,796)	(20,177,732)	(19,695,794)	(14,839,116)	(19,898,991)	(24,143,023)	(24,515,610)
Business-type Activities	385,216	(387,167)	416,808	729,052	(1,918)	418,428	(443,048)
<i>Total Primary Government Net (Expense)Revenue</i>	<u>(21,277,580)</u>	<u>(20,564,899)</u>	<u>(19,278,986)</u>	<u>(14,110,064)</u>	<u>(19,900,909)</u>	<u>(23,724,595)</u>	<u>(24,958,658)</u>
General Revenues and Other Changes in Net Assets							
Governmental Activities:							
Property Taxes Levied for General Purposes	1,875,312	1,996,065	1,905,987	1,867,766	1,794,245	1,746,042	2,271,492
Property Taxes Levied for:							
Mental Health	275,751	295,733	322,275	325,000	321,386	321,411	426,103
Mental Retardation and Developmental Disabilities	2,387,162	2,536,714	2,634,019	2,591,296	2,555,198	2,544,047	3,511,633
Jail Operating Levy	1,044,328	1,108,728	1,151,228	1,132,081	1,116,396	1,110,788	1,526,650
Emergency 911	1,166,069	1,233,576	1,281,099	1,259,365	1,239,180	1,263,163	1,150,651
Tuberculosis/Crippled Child Levy	0	0	657	1,052	2,793	30	164,937
Children Services	669,474	758,760	785,975	789,038	717,433	714,730	990,474
Senior Citizens	941,542	990,192	1,110,357	1,243,042	39,270	0	0
Permanent Improvement	231,694	0	0	0	0	0	0
Debt Service	1,135,551	1,189,823	1,143,873	1,112,208	1,095,444	1,038,742	1,135,172
Permissive Sales Tax Levied for General Purposes	4,753,491	4,751,827	4,422,764	4,287,327	4,299,136	4,031,020	8,374,157
Permissive Sales Tax Levied for:							
Road and Bridge Improvments	2,844,899	2,832,993	2,658,121	2,575,836	2,539,027	2,532,938	0
Jail Operating Levy	0	0	0	0	270,432	200,000	0
Public safety	1,379,810	1,369,469	1,283,400	1,244,595	1,648,536	1,665,129	0
Debt Service	1,224,203	1,222,832	1,145,131	1,107,087	488,021	349,960	0
Grants and Entitlements not Restricted to Specific Programs	2,767,827	2,676,002	2,873,786	2,604,999	4,753,685	4,959,388	3,595,466
Investment Earnings	506,058	1,329,289	947,993	539,569	229,005	239,436	410,725
Miscellaneous	957,629	1,021,171	1,109,974	1,100,238	398,262	402,091	604,142
Transfers	0	0	0	0	0	0	(15,000)
<i>Total Governmental Activities</i>	<u>24,160,800</u>	<u>25,313,174</u>	<u>24,776,639</u>	<u>23,780,499</u>	<u>23,507,449</u>	<u>23,118,915</u>	<u>24,146,602</u>
Business-type Activities:							
Permissive Sales Tax Levied for:							
Sewer	65,582	65,510	61,346	59,308	62,960	56,248	52,845
Water	196,749	196,526	184,039	177,924	188,881	168,743	158,533
Investment Earnings	0	0	0	7,814	4,110	6,117	15,125
Miscellaneous	24,628	19,548	20,180	61,380	10,622	14,942	2,558
Transfers	0	0	0	0	0	0	15,000
<i>Total Business-type Activities</i>	<u>286,959</u>	<u>281,584</u>	<u>265,565</u>	<u>306,426</u>	<u>266,573</u>	<u>246,050</u>	<u>244,061</u>
<i>Total Primary Government</i>	<u>24,447,759</u>	<u>25,594,758</u>	<u>25,042,204</u>	<u>24,086,925</u>	<u>23,774,022</u>	<u>23,364,965</u>	<u>24,390,663</u>
Restatements							
Governmental Activities	0	0	0	0	0	1,259,284	(171,515)
Business-type Activities	0	0	0	(77,693)	0	(433,238)	40,000
Extraordinary Item	0	765,846	0	0	0	0	0
Change in Net Assets							
Governmental Activities	2,498,004	5,901,288	5,080,845	8,941,383	3,608,458	235,176	(540,523)
Business-type Activities	672,175	(105,583)	682,373	957,785	264,655	231,240	(158,987)
<i>Total Primary Government Change in Net Assets</i>	<u>\$3,170,179</u>	<u>\$5,795,705</u>	<u>\$5,763,218</u>	<u>\$9,899,168</u>	<u>\$3,873,113</u>	<u>\$466,416</u>	<u>(\$699,510)</u>

(1) Permissive sales tax was reported in total, rather than specified for the purposes imposed.

Jefferson County, Ohio
Fund Balances, Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

	2008	2007	2006	2005
General Fund				
Reserved	\$541,715	\$663,101	\$546,805	\$616,310
Unreserved, Designated for Equipment	53,659	52,265	42,459	43,744
Unreserved, Undesignated	3,426,475	3,514,682	2,946,670	2,281,991
Restatements	0	0	0	0
<i>Total General Fund</i>	<u>4,021,849</u>	<u>4,230,048</u>	<u>3,535,934</u>	<u>2,942,045</u>
All Other Governmental Funds				
Reserved	1,033,983	1,309,814	970,915	995,611
Unreserved, Undesignated (Deficit) Reported in:				
Special Revenue Funds	11,928,840	12,426,926	10,098,283	8,568,880
Debt Service Funds	3,329,883	2,800,246	2,271,789	2,021,574
Capital Projects Funds	898,259	824,715	419,267	1,576,494
Restatements	0	0	0	0
<i>Total All Other Governmental Funds</i>	<u>17,190,965</u>	<u>17,361,701</u>	<u>13,760,254</u>	<u>13,162,559</u>
<i>Total Governmental Funds</i>	<u><u>\$21,212,814</u></u>	<u><u>\$21,591,749</u></u>	<u><u>\$17,296,188</u></u>	<u><u>\$16,104,604</u></u>



2004	2003	2002	2001	2000	1999
\$397,138	\$302,592	\$370,247	\$523,714	\$129,912	\$144,530
42,515	41,980	50,627	42,917	0	0
1,987,742	2,287,062	2,450,929	2,923,767	2,766,583	1,512,954
0	0	138,801	471,334	0	0
<u>2,427,395</u>	<u>2,631,634</u>	<u>3,010,604</u>	<u>3,961,732</u>	<u>2,896,495</u>	<u>1,657,484</u>
974,278	112,376	173,839	2,611,479	1,777,855	1,709,121
7,704,529	9,306,996	6,687,441	5,487,203	5,162,116	7,015,767
1,811,204	2,017,073	2,311,876	0	0	0
615,559	(4,164,009)	(4,019,867)	(4,271,766)	(4,065,895)	(3,137,495)
0	1,259,284	685,301	1,452,518	582,057	0
<u>11,105,570</u>	<u>8,531,720</u>	<u>5,838,590</u>	<u>5,279,434</u>	<u>3,456,133</u>	<u>5,587,393</u>
<u>\$13,532,965</u>	<u>\$11,163,354</u>	<u>\$8,849,194</u>	<u>\$9,241,166</u>	<u>\$6,352,628</u>	<u>\$7,244,877</u>

Jefferson County, Ohio
Changes in Fund Balances, Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

	2008	2007	2006	2005
Revenues				
Property Taxes	\$9,523,004	\$10,041,265	\$10,309,508	\$10,332,740
Permissive Sales Tax	10,202,403	10,177,121	9,509,416	9,214,845
Charges for Services	6,006,982	5,660,900	7,816,192	6,752,019
Licenses and Permits	423,056	425,052	370,725	366,066
Fines and Forfeitures	423,527	507,409	809,180	701,740
Intergovernmental	40,005,595	41,975,221	42,942,084	42,244,624
Investment Income	364,754	1,020,367	742,094	469,229
Rent	474,273	448,369	414,400	438,617
Other	1,076,440	1,021,171	1,109,974	1,100,238
<i>Total Revenues</i>	<u>68,500,034</u>	<u>71,276,875</u>	<u>74,023,573</u>	<u>71,620,118</u>
Expenditures				
Current:				
General Government:				
Legislative and Executive	5,787,424	6,307,052	5,821,172	6,319,387
Judicial	3,947,886	3,829,496	3,832,535	3,356,664
Public Safety	9,357,303	9,599,853	10,148,699	10,262,366
Public Works	8,051,985	7,158,477	7,518,752	9,432,182
Health	17,231,314	18,632,127	17,226,039	16,137,815
Human Services	18,786,988	16,449,298	21,117,193	18,924,067
Conservation and Recreation	182,542	413,607	0	0
Economic Development and Assistance	1,353,564	1,373,294	1,180,764	1,032,238
Other	318,745	414,987	410,380	250,398
Capital Outlay	1,793,035	1,810,989	2,305,515	1,630,299
Intergovernmental	0	0	116,436	82,500
Debt Service:				
Principal Retirement	1,637,191	1,723,758	2,134,861	2,076,203
Interest and Fiscal Charges	1,302,846	1,314,906	1,378,468	1,387,642
Issuance Costs	0	0	0	0
Interest on Capital Appreciation Bonds	605,506	579,173	556,829	0
<i>Total Expenditures</i>	<u>70,356,329</u>	<u>69,607,017</u>	<u>73,747,643</u>	<u>70,891,761</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(1,856,295)</u>	<u>1,669,858</u>	<u>275,930</u>	<u>728,357</u>
Other Financing Sources (Uses):				
Transfers In	3,644,080	4,035,485	3,647,784	2,980,473
General Obligation Bonds Issued	0	0	0	0
Premium on General Obligation Bonds Issued	0	0	0	0
Notes Issued	1,300,000	1,094,842	331,589	1,702,000
Proceeds of Loans	0	318,782	0	0
Sale of Capital Assets	0	413,606	0	0
Inception of Capital Lease	177,360	32,627	584,065	141,282
Refund of Prior Year Expenditures	0	0	0	0
Refund of Prior Year Receipts	0	0	0	0
Transfers Out	(3,644,080)	(4,035,485)	(3,647,784)	(2,980,473)
<i>Total Other Financing Sources (Uses)</i>	<u>1,477,360</u>	<u>1,859,857</u>	<u>915,654</u>	<u>1,843,282</u>
Extraordinary Item	0	765,846	0	0
Increase (Decrease) in Reserve for Inventory	0	0	0	0
Restatements	0	0	0	0
<i>Net Change in Fund Balances</i>	<u>(\$378,935)</u>	<u>\$4,295,561</u>	<u>\$1,191,584</u>	<u>\$2,571,639</u>
Debt Service as a Percentage of Noncapital Expenditures	5.2%	5.6%	6.0%	5.3%

2004	2003	2002	2001	2000	1999
\$8,929,575	\$8,666,617	\$10,375,639	\$10,578,516	\$10,445,091	\$10,241,631
9,245,152	8,779,047	8,374,157	8,266,164	7,309,466	6,836,192
6,329,676	6,784,643	5,074,176	3,917,885	4,030,642	4,459,751
390,045	365,430	516,601	821,754	1,711,937	1,750,472
469,565	485,280	301,151	548,421	443,917	203,251
37,196,037	40,675,096	37,744,547	40,065,344	32,736,588	27,152,768
224,646	240,594	405,329	1,001,583	1,441,017	1,143,516
453,391	452,269	437,951	448,671	442,782	450,734
1,861,045	1,429,546	1,506,434	862,260	2,722,639	1,400,105
<u>65,099,132</u>	<u>67,878,522</u>	<u>64,735,985</u>	<u>66,510,598</u>	<u>61,284,079</u>	<u>53,638,420</u>
5,959,119	5,774,973	6,091,307	5,987,982	6,200,815	5,852,699
4,069,414	3,659,596	3,525,338	3,185,897	3,387,583	2,959,907
9,814,349	9,971,821	8,833,801	9,386,770	9,423,622	7,254,842
7,507,786	5,961,808	7,208,011	6,294,706	6,941,665	5,815,575
16,065,876	16,624,321	15,373,084	15,250,036	13,965,153	12,924,016
17,149,812	17,479,547	19,071,221	20,820,755	15,989,466	13,819,011
0	0	0	0	125,893	133,812
2,663,978	1,615,646	1,298,751	1,203,546	1,367,155	1,126,944
357,299	611,041	554,592	477,797	411,079	72,382
42,513	1,543,423	299,098	509,234	1,923,227	3,957,770
63,304	293,695	40,500	143,765	181,168	172,986
2,072,482	2,011,626	1,970,066	1,660,451	1,318,502	1,118,502
1,337,342	1,478,910	1,581,808	1,728,054	1,676,920	1,730,391
111,777	0	0	0	0	0
0	0	0	0	0	0
<u>67,215,051</u>	<u>67,026,407</u>	<u>65,847,577</u>	<u>66,648,993</u>	<u>62,912,248</u>	<u>56,938,837</u>
<u>(2,115,919)</u>	<u>852,115</u>	<u>(1,111,592)</u>	<u>(138,395)</u>	<u>(1,628,169)</u>	<u>(3,300,417)</u>
2,912,564	2,820,449	3,494,013	3,164,164	1,128,051	3,190,071
4,335,000	0	0	0	0	0
131,512	0	0	0	0	0
0	0	0	700,000	324,045	0
0	263,695	0	0	0	0
0	15,847	180,000	80,050	75	2,683
19,018	62,020	63,051	61,076	0	0
0	0	0	0	2,974	0
0	0	0	0	(18,011)	0
<u>(2,912,564)</u>	<u>(2,820,449)</u>	<u>(3,509,013)</u>	<u>(3,327,416)</u>	<u>(1,375,868)</u>	<u>(2,551,311)</u>
<u>4,485,530</u>	<u>341,562</u>	<u>228,051</u>	<u>677,874</u>	<u>61,266</u>	<u>641,443</u>
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>0</u>	<u>0</u>	<u>(46,127)</u>	<u>92,597</u>	<u>38,936</u>	<u>63,825</u>
<u>1,259,284</u>	<u>685,301</u>	<u>1,591,319</u>	<u>1,053,391</u>	<u>0</u>	<u>(233,266)</u>
<u>\$3,628,895</u>	<u>\$1,878,978</u>	<u>\$661,651</u>	<u>\$1,685,467</u>	<u>(\$1,527,967)</u>	<u>(\$2,828,415)</u>
5.5%	5.3%	5.4%	5.1%	4.9%	5.4%

Jefferson County, Ohio
Assessed and Estimated Actual Value of Taxable Property
Last Ten Years

Collection Year	Real Property			Tangible Personal Property	
	Assessed Value		Estimated Actual Value	Public Utility	
	Residential/Agricultural	Commercial/Industrial/PU		Assessed Value	Estimated Actual Value
2008	\$722,582,300	\$191,675,960	\$2,612,166,457	\$231,203,202	\$651,763,343
2007	719,195,320	186,382,910	2,587,366,371	228,117,170	651,763,343
2006	618,885,530	174,259,160	2,266,127,686	221,851,440	633,861,310
2005	611,101,090	174,170,290	2,243,632,514	218,676,990	624,791,400
2004	606,057,200	168,414,910	2,212,777,457	207,241,430	592,118,371
2003	561,336,380	154,798,370	2,046,099,286	207,383,520	592,524,343
2002	558,299,540	151,658,190	2,028,450,657	203,468,090	581,337,400
2001	557,811,710	149,505,700	2,020,906,886	413,280,270	1,180,800,771
2000	437,500,420	139,513,910	1,648,612,371	414,206,920	1,183,448,343
1999	431,203,490	138,982,190	1,629,101,943	421,666,210	1,204,760,600

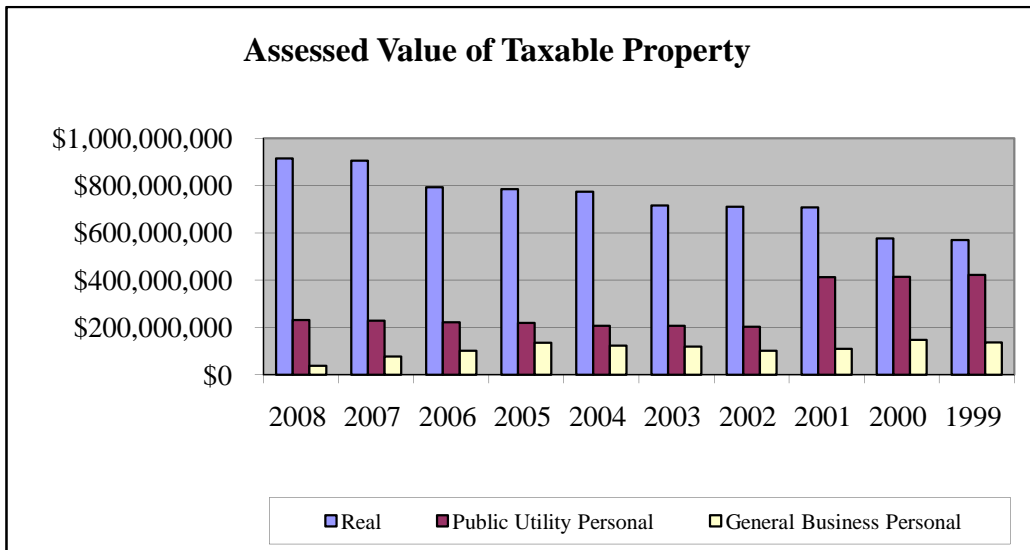
Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. Personal property tax is assessed on all tangible personal property used in business in Ohio. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property is assessed at 25 percent for machinery and equipment. The general business tangible personal property tax including inventory is being phased out beginning in 2006. The assessment percentage is 18.75% for 2006, 12.5% for 2007, 6.25% for 2008 and zero for 2009.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10%, 2 1/2% and homestead exemptions before being billed. Beginning in the 2006 collection year, the 10% rollback for commercial/industrial property has been eliminated.

Source : *Jefferson County Auditor, 2008*
Ohio Department of Taxation, 1998-2007

Tangible Personal Property		Total			Weighted Average Tax Rate
General Business		Assessed Value	Estimated Actual Value	Ratio	
Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Ratio	Weighted Average Tax Rate
\$37,926,500	\$606,824,000	\$1,183,387,962	\$3,870,753,800	30.57%	\$9.03
77,446,023	619,568,184	1,211,141,423	3,858,697,898	31.39%	8.94
102,147,765	544,788,080	1,117,143,895	3,444,777,076	32.43%	9.76
135,899,620	543,598,480	1,139,847,990	3,412,022,394	33.41%	9.84
123,007,697	492,030,788	1,104,721,237	3,296,926,616	33.51%	8.79
118,801,812	475,207,248	1,042,320,082	3,113,830,877	33.47%	9.07
101,440,650	405,762,600	1,014,866,470	3,015,550,657	33.65%	8.75
110,083,244	440,332,976	1,230,680,924	3,642,040,633	33.79%	9.09
147,181,156	588,724,624	1,138,402,406	3,420,785,338	33.28%	9.82
136,296,311	545,185,244	1,128,148,201	3,379,047,787	33.39%	9.83



Jefferson County, Ohio
Property Tax Rates
(per \$1,000 of assessed value)
Last Ten Years

	2008	2007	2006	2005	2004
Unvoted Millage					
Operating	1.850000	1.850000	1.850000	1.850000	1.850000
Voted Millage - by levy					
1976 Mental Health					
Residential/Agricultural Real	0.124641	0.124641	0.144091	0.144221	0.144299
Commercial/Industrial and Public Utility Real	0.368617	0.370847	0.394652	0.394695	0.394072
General Business and Public Utility Personal	0.500000	0.500000	0.500000	0.500000	0.500000
1985 Mental Retardation Development Disability					
Residential/Agricultural Real	0.778753	0.778757	0.900279	0.901090	0.901582
Commercial/Industrial and Public Utility Real	1.444087	1.452823	1.546081	1.546248	1.543807
General Business and Public Utility Personal	1.800000	1.800000	1.800000	1.800000	1.800000
1987 Tuberculosis Hospital					
Residential/Agricultural Real	0.000000	0.000000	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	0.000000	0.000000	0.000000	0.000000	0.000000
General Business and Public Utility Personal	0.000000	0.000000	0.000000	0.000000	0.000000
1988 Children Services					
Residential/Agricultural Real	0.433061	0.433063	0.500641	0.501092	0.501366
Commercial/Industrial and Public Utility Real	0.804130	0.808994	0.860924	0.861017	0.859658
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000	1.000000
1992 Bond / Jail (\$15,000,000)					
Residential/Agricultural Real	1.100000	1.100000	1.100000	1.100000	1.100000
Commercial/Industrial and Public Utility Real	1.100000	1.100000	1.100000	1.100000	1.100000
General Business and Public Utility Personal	1.100000	1.100000	1.100000	1.100000	1.100000
1992 Mental Retardation Development Disability					
Residential/Agricultural Real	0.796213	0.796217	0.920463	0.921292	0.921796
Commercial/Industrial and Public Utility Real	1.423211	1.431819	1.523728	1.523893	1.521488
General Business and Public Utility Personal	1.700000	1.700000	1.700000	1.700000	1.700000
1992 9-1-1 System					
Residential/Agricultural Real	0.304434	0.304435	0.351941	0.352259	0.352451
Commercial/Industrial and Public Utility Real	0.544168	0.547460	0.582602	0.582665	0.581745
General Business and Public Utility Personal	0.650000	0.650000	0.650000	0.650000	0.650000
1993 Jail Operating and Equipment					
Residential/Agricultural Real	0.703153	0.703156	0.812881	0.813613	0.814057
Commercial/Industrial and Public Utility Real	1.255774	0.126337	1.344466	1.344612	1.342489
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000	1.500000
1997 9-1-1 System					
Residential/Agricultural Real	0.201504	0.201505	0.232950	0.233160	0.233287
Commercial/Industrial and Public Utility Real	0.293014	0.294786	0.313708	0.313742	0.313247
General Business and Public Utility Personal	0.350000	0.350000	0.350000	0.350000	0.350000
2002 9-1-1 System					
Residential/Agricultural Real	0.401928	0.401930	0.464650	0.465069	0.465323
Commercial/Industrial and Public Utility Real	0.439971	0.442633	0.471045	0.471096	0.470353
General Business and Public Utility Personal	0.500000	0.500000	0.500000	0.500000	0.500000
2004 Senior Citizens					
Residential/Agricultural Real	0.863760	0.863765	0.998553	0.999453	0.000000
Commercial/Industrial and Public Utility Real	0.933930	0.939579	0.999891	1.000000	0.000000
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000	0.000000
Total voted millage by type of property					
Residential/Agricultural Real	5.707447	5.707469	6.426449	6.431249	5.434161
Commercial/Industrial and Public Utility Real	8.606902	7.515278	9.137097	9.137968	8.126859
General Business and Public Utility Personal	10.100000	10.100000	10.100000	10.100000	9.100000
Total millage by type of property					
Residential/Agricultural Real	7.557447	7.557469	8.276449	8.281249	7.284161
Commercial/Industrial and Public Utility Real	10.456902	9.365278	10.987097	10.987968	9.976859
General Business and Public Utility Personal	11.950000	11.950000	11.950000	11.950000	10.950000

The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

Rates may only be raised by obtaining the approval of a majority of the voters at a public election.

Real property tax rates are reduced so that inflationary increases in value do not generate additional taxes. Real property is reappraised every six years and property values are updated in the third year following each reappraisal.

Source : Jefferson County Auditor

2003	2002	2001	2000	1999
1.850000	1.850000	1.850000	1.850000	1.850000
0.154978	0.155052	0.154378	0.195236	0.195567
0.418910	0.417817	0.416999	0.440307	0.439777
0.500000	0.500000	0.500000	0.500000	0.500000
0.968306	0.968767	0.964557	1.219840	1.221910
1.641115	1.636831	1.633627	1.724940	1.722861
1.800000	1.800000	1.800000	1.800000	1.800000
0.000000	0.161527	0.160825	0.203389	0.203735
0.000000	0.273362	0.272827	0.288077	0.287730
0.000000	0.300000	0.300000	0.300000	0.300000
0.538471	0.538727	0.536386	0.678347	0.679498
0.913843	0.911457	0.909673	0.960519	0.959362
1.000000	1.000000	1.000000	1.000000	1.000000
1.100000	1.100000	1.100000	1.100000	1.100000
1.100000	1.100000	1.100000	1.100000	1.100000
1.100000	1.100000	1.100000	1.100000	1.100000
0.990017	0.990488	0.986183	1.247189	1.249306
1.617388	1.613165	1.610007	1.700000	1.699439
1.700000	1.700000	1.700000	1.700000	1.700000
0.378535	0.378716	0.377070	0.476866	0.477675
0.618413	0.616798	0.615590	0.650000	0.649785
0.650000	0.650000	0.650000	0.650000	0.650000
0.874303	0.874720	0.870919	1.101418	1.103287
1.427107	1.423381	1.420594	1.500000	1.499505
1.500000	1.500000	1.500000	1.500000	1.500000
0.250552	0.250672	0.249582	0.315638	0.316174
0.332991	0.332122	0.331472	0.350000	0.349884
0.350000	0.350000	0.350000	0.350000	0.350000
0.499761	0.000000	0.000000	0.000000	0.000000
0.500000	0.000000	0.000000	0.000000	0.000000
0.500000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000
5.754923	5.418669	5.399900	6.537923	6.547152
8.569767	8.324933	8.310789	8.713843	8.708343
9.100000	8.900000	8.900000	8.900000	8.900000
7.604923	7.268669	7.249900	8.387923	8.397152
10.419767	10.174933	10.160789	10.563843	10.558343
10.950000	10.750000	10.750000	10.750000	10.750000

Jefferson County, Ohio
Property Tax Rates of Overlapping Governments
(per \$1,000 of assessed value)
Last Ten Years

	2008	2007	2006	2005	2004
Cities:					
Steubenville					
Residential/Agricultural Real	4.961140	4.962320	5.225315	5.225395	5.225215
Commercial/Industrial and Public Utility Real	6.597000	6.653355	6.874145	6.870630	6.871230
General Business and Public Utility Personal	8.200000	8.200000	8.200000	8.200000	8.200000
Toronto					
Residential/Agricultural Real	3.035645	3.035630	3.063855	5.064957	5.065048
Commercial/Industrial and Public Utility Real	3.204936	3.204935	3.228647	5.185425	5.185425
General Business and Public Utility Personal	3.400000	3.400000	3.400000	5.500000	5.500000
Villages:					
Adena					
Residential/Agricultural Real	13.431338	13.461859	14.889954	15.421890	15.420980
Commercial/Industrial and Public Utility Real	18.144069	17.994334	19.101823	19.053330	19.053330
General Business and Public Utility Personal	25.000000	25.000000	25.000000	25.000000	25.000000
Amsterdam					
Residential/Agricultural Real	10.650894	10.650894	11.982292	11.982240	11.982240
Commercial/Industrial and Public Utility Real	15.740381	15.740381	15.382494	15.382494	15.382494
General Business and Public Utility Personal	19.400000	19.400000	19.400000	19.400000	19.400000
Bergholz					
Residential/Agricultural Real	4.125212	4.124631	4.462889	4.463635	4.465983
Commercial/Industrial and Public Utility Real	3.693472	3.693472	3.774557	3.769513	3.769513
General Business and Public Utility Personal	8.200000	8.200000	8.200000	8.200000	8.200000
Bloomingsdale					
Residential/Agricultural Real	1.962571	1.962571	2.113807	2.113807	5.009427
Commercial/Industrial and Public Utility Real	1.935030	1.935030	1.945071	1.945071	5.040271
General Business and Public Utility Personal	3.400000	3.400000	3.400000	3.400000	8.400000
Dillonville					
Residential/Agricultural Real	9.544230	9.544230	10.754622	10.755172	10.745045
Commercial/Industrial and Public Utility Real	13.968418	13.968418	14.212777	14.213371	13.919691
General Business and Public Utility Personal	18.900000	18.900000	18.900000	18.900000	18.900000
Empire					
Residential/Agricultural Real	6.051210	6.051210	7.003240	7.008870	7.008870
Commercial/Industrial and Public Utility Real	6.981885	6.981885	7.301085	7.301085	7.301085
General Business and Public Utility Personal	12.200000	12.200000	12.200000	12.200000	12.200000
Irondale					
Residential/Agricultural Real	7.987858	7.989098	9.078500	6.536964	6.498977
Commercial/Industrial and Public Utility Real	8.855045	8.855045	8.766495	6.979691	6.979691
General Business and Public Utility Personal	11.000000	11.000000	11.000000	11.000000	11.000000

2003	2002	2001	2000	1999
5.253690	5.252545	5.241120	5.783855	5.787515
7.235710	7.234525	7.222165	7.381070	7.375985
8.200000	8.200000	8.200000	8.200000	8.200000
5.171714	3.071960	3.071897	3.579917	5.848562
5.352398	3.252589	3.262689	3.794523	6.293866
5.500000	3.400000	3.400000	3.900000	6.400000
14.495084	14.960111	12.897809	12.439129	12.772059
19.460439	19.488854	17.488854	16.119216	16.067297
25.000000	25.000000	23.000000	20.000000	20.000000
12.459121	12.460218	12.395688	17.728217	15.028217
16.539008	16.539008	16.328912	19.084634	16.384634
19.400000	19.400000	19.400000	19.400000	16.700000
4.575800	4.576648	4.574944	5.626958	5.627260
3.823445	3.818858	3.818858	7.126918	7.126918
8.200000	8.200000	8.200000	8.200000	8.200000
5.143875	5.143875	5.126909	5.917764	5.913550
5.401128	5.401128	5.401128	6.505186	6.505186
8.400000	8.400000	8.400000	8.400000	8.400000
9.112789	9.112550	9.063512	10.432720	10.432032
12.995329	12.996442	12.624991	12.896035	12.866258
16.900000	16.900000	16.900000	16.900000	16.900000
7.268340	7.268530	7.260760	8.634035	8.639590
7.748915	7.794335	7.794335	7.462055	7.566500
12.200000	12.200000	12.200000	12.200000	12.200000
6.740835	6.740835	6.714839	8.636934	8.640623
7.826420	7.826420	7.401800	11.000000	11.000000
11.000000	11.000000	11.000000	11.000000	11.000000

(Continued)

Jefferson County, Ohio
Property Tax Rates of Overlapping Governments (Continued)
(per \$1,000 of assessed value)
Last Ten Years

	2008	2007	2006	2005	2004
Mingo Junction					
Residential/Agricultural Real	5.839254	5.838690	6.233114	6.235980	6.236490
Commercial/Industrial and Public Utility Real	8.064476	8.064476	8.358302	8.358970	8.358970
General Business and Public Utility Personal	8.800000	8.800000	8.800000	8.800000	8.800000
Mt. Pleasant					
Residential/Agricultural Real	13.038917	13.038917	15.387891	15.389516	15.389516
Commercial/Industrial and Public Utility Real	16.962017	16.962017	17.510090	17.510090	17.510090
General Business and Public Utility Personal	26.900000	26.900000	26.900000	26.900000	26.900000
New Alexandria					
Residential/Agricultural Real	6.397850	6.397850	7.160095	7.162935	7.162390
Commercial/Industrial and Public Utility Real	6.258915	6.258915	7.154395	7.154395	7.154395
General Business and Public Utility Personal	7.400000	7.400000	7.400000	7.400000	7.400000
Rayland					
Residential/Agricultural Real	5.699904	5.699904	3.746785	3.746785	3.746785
Commercial/Industrial and Public Utility Real	5.971104	5.971104	3.466336	3.466336	3.466336
General Business and Public Utility Personal	6.200000	6.200000	5.200000	5.200000	5.200000
Richmond					
Residential/Agricultural Real	5.189814	5.191879	5.720948	5.718374	5.719495
Commercial/Industrial and Public Utility Real	5.024195	5.076197	5.962734	5.962734	5.962734
General Business and Public Utility Personal	14.400000	14.400000	14.400000	14.400000	14.400000
Smithfield					
Residential/Agricultural Real	15.227244	15.226880	17.829969	17.821652	15.795133
Commercial/Industrial and Public Utility Real	17.713133	17.713133	20.524535	20.524535	18.885697
General Business and Public Utility Personal	22.500000	22.500000	24.500000	24.500000	25.300000
Stratton					
Residential/Agricultural Real	5.098975	5.096836	5.655471	3.155471	3.155471
Commercial/Industrial and Public Utility Real	5.978986	5.978986	5.982182	3.482182	3.482182
General Business and Public Utility Personal	6.000000	6.000000	6.000000	3.500000	3.500000
Tiltonsville					
Residential/Agricultural Real	11.602302	11.602302	12.988499	12.988063	9.488063
Commercial/Industrial and Public Utility Real	13.036611	13.099170	13.782340	13.782340	10.282340
General Business and Public Utility Personal	14.700000	14.700000	14.700000	14.700000	11.200000
Wintersville					
Residential/Agricultural Real	6.984635	5.985038	6.417374	6.419772	4.422363
Commercial/Industrial and Public Utility Real	7.660606	6.665473	7.164285	7.172581	5.182093
General Business and Public Utility Personal	9.800000	8.800000	8.800000	8.800000	6.800000
Yorkville					
Residential/Agricultural Real	6.392742	6.392538	6.903454	5.877091	5.877091
Commercial/Industrial and Public Utility Real	6.844554	6.844554	7.999468	6.900035	6.900035
General Business and Public Utility Personal	9.850000	9.850000	9.850000	8.950000	8.950000

2003	2002	2001	2000	1999
6.411566	4.411482	4.403956	4.861060	4.861374
8.567732	6.562024	6.558464	6.799732	6.800000
8.800000	6.800000	6.800000	6.800000	6.800000
16.031947	16.002869	15.870050	19.665093	19.666037
18.822738	18.822738	18.496899	20.113538	20.113538
26.900000	26.900000	26.900000	26.900000	26.900000
2.400000	4.864085	4.863385	5.491150	5.491150
2.400000	6.396005	6.396005	6.800010	6.800010
2.400000	7.400000	7.400000	7.400000	7.400000
3.819289	3.819289	3.815389	4.237336	4.243882
3.536989	3.536989	3.536989	3.860608	3.860608
5.200000	5.200000	5.200000	5.200000	5.200000
5.930221	5.930168	5.901039	7.292850	7.309901
6.346817	6.346817	6.295871	7.451306	7.451306
14.400000	14.400000	14.400000	14.400000	14.400000
16.475275	15.148654	12.720780	15.145949	15.177128
20.311059	19.859224	16.823557	18.975459	19.114158
25.300000	26.300000	23.300000	23.300000	23.300000
3.195994	3.195994	3.195994	3.339102	3.339102
3.482410	3.482410	3.482410	3.488080	3.488080
3.500000	3.500000	3.500000	3.500000	3.500000
9.787924	9.788109	8.066337	9.413465	9.413465
10.716365	10.715742	10.058884	10.800104	10.800104
11.200000	11.200000	11.200000	11.200000	11.200000
4.506932	4.509698	4.512838	4.965449	6.175287
5.392737	5.376388	5.376468	5.710686	7.435642
6.800000	6.800000	6.800000	6.800000	9.800000
5.993771	5.993965	5.987242	7.048855	7.048986
6.952037	6.914680	6.903285	9.167496	9.167522
8.950000	8.950000	8.950000	9.450000	9.450000

(Continued)

Jefferson County, Ohio
Property Tax Rates of Overlapping Governments (Continued)
(per \$1,000 of assessed value)
Last Ten Years

	2008	2007	2006	2005	2004
Townships:					
Brush Creek					
Residential/Agricultural Real	3.219643	3.219682	3.294129	3.296706	3.297334
Commercial/Industrial and Public Utility Real	3.938728	3.996615	4.035713	4.059333	4.059333
General Business and Public Utility Personal	4.200000	4.200000	4.200000	4.200000	4.200000
Cross Creek					
Residential/Agricultural Real	6.328933	6.321874	6.774817	6.776910	4.779309
Commercial/Industrial and Public Utility Real	8.081527	8.058114	8.868018	8.877464	6.888994
General Business and Public Utility Personal	10.900000	10.900000	10.900000	10.900000	8.900000
Island Creek					
Residential/Agricultural Real	4.789641	4.788975	5.110159	5.112483	5.112604
Commercial/Industrial and Public Utility Real	6.354381	6.353720	6.711707	6.724561	6.533672
General Business and Public Utility Personal	8.700000	8.700000	8.700000	8.700000	8.700000
Knox					
Residential/Agricultural Real	5.486669	5.489628	5.905708	5.910314	5.911451
Commercial/Industrial and Public Utility Real	7.884776	7.885169	8.171213	8.200000	8.200000
General Business and Public Utility Personal	8.200000	8.200000	8.200000	8.200000	8.200000
Mt. Pleasant					
Residential/Agricultural Real	4.478179	4.478803	4.645247	4.648252	4.648950
Commercial/Industrial and Public Utility Real	4.584278	4.584278	5.156097	5.157344	5.157344
General Business and Public Utility Personal	6.100000	6.100000	6.100000	6.100000	6.100000
Ross					
Residential/Agricultural Real	3.289066	3.288918	3.381879	3.383692	3.386271
Commercial/Industrial and Public Utility Real	3.514326	3.614560	3.636526	3.636526	3.636526
General Business and Public Utility Personal	3.700000	3.700000	3.700000	3.700000	3.700000
Salem					
Residential/Agricultural Real	3.754710	3.754996	3.925344	3.927140	3.928168
Commercial/Industrial and Public Utility Real	4.154831	4.162831	4.507670	4.507670	4.509539
General Business and Public Utility Personal	6.500000	6.500000	6.500000	6.500000	6.500000
Saline					
Residential/Agricultural Real	3.696551	3.697282	3.975624	3.984338	2.985337
Commercial/Industrial and Public Utility Real	4.667798	4.667798	4.682339	4.682186	3.682186
General Business and Public Utility Personal	4.800000	4.800000	4.800000	4.800000	3.800000
Smithfield					
Residential/Agricultural Real	4.002907	4.002574	4.087057	4.088041	4.088881
Commercial/Industrial and Public Utility Real	4.384392	4.384392	4.274095	4.279371	4.279371
General Business and Public Utility Personal	5.100000	5.100000	5.100000	5.100000	5.100000
Springfield					
Residential/Agricultural Real	4.624056	4.624717	5.044502	5.063216	5.070804
Commercial/Industrial and Public Utility Real	5.803699	5.809123	6.837329	6.837329	6.837329
General Business and Public Utility Personal	8.200000	8.200000	8.200000	8.200000	8.200000

2003	2002	2001	2000	1999
3.371411	3.372011	3.368485	3.047296	3.047958
4.069554	4.069554	4.069554	3.679197	3.679197
4.200000	4.200000	4.200000	3.700000	3.700000
5.005493	5.005920	4.999855	5.471269	5.475226
7.247393	7.256469	7.250191	7.827296	7.827296
8.900000	8.900000	8.900000	8.900000	8.900000
5.404175	5.404604	5.389061	6.149625	6.162578
7.446972	7.100534	7.038379	7.594853	7.596227
8.700000	8.700000	8.700000	8.700000	8.700000
6.288104	6.295632	4.783390	3.808874	3.812345
7.882930	7.882930	6.382930	5.180611	5.193491
8.200000	8.200000	6.700000	5.200000	5.200000
4.771848	4.773965	4.768766	5.022063	5.022730
5.224603	5.224603	5.224603	5.682350	5.682350
6.100000	6.100000	6.100000	6.100000	6.100000
3.472671	3.475065	3.471566	2.700000	2.700000
3.651399	3.651399	3.651399	2.700000	2.700000
3.700000	3.700000	3.700000	2.700000	2.700000
4.089510	4.093865	4.078587	4.483032	4.488201
4.629716	4.629716	4.604278	5.155153	5.315515
6.500000	6.500000	6.500000	6.500000	6.500000
3.070164	3.071062	3.066888	3.331857	3.333138
3.686139	3.686139	3.684503	3.699379	3.699379
3.800000	3.800000	3.800000	3.800000	3.800000
4.145514	4.146367	4.144066	4.237483	4.238362
4.301617	4.304907	4.304907	4.109673	4.109673
5.100000	5.100000	5.100000	5.100000	5.100000
5.411124	5.422207	5.399442	6.448505	6.458835
7.133797	7.133797	7.232808	7.950428	7.957123
8.200000	8.200000	8.200000	8.200000	8.200000

(Continued)

Jefferson County, Ohio
Property Tax Rates of Overlapping Governments (Continued)
(per \$1,000 of assessed value)
Last Ten Years

	2008	2007	2006	2005	2004
Steubenville					
Residential/Agricultural Real	4.822480	4.822552	3.208546	3.208816	3.208816
Commercial/Industrial and Public Utility Real	5.524994	5.524994	3.873100	3.873100	3.873100
General Business and Public Utility Personal	6.100000	6.100000	4.100000	4.100000	4.100000
Warren					
Residential/Agricultural Real	3.901042	3.901230	4.000834	4.001967	4.001794
Commercial/Industrial and Public Utility Real	4.167694	4.168833	4.232493	4.232754	4.232754
General Business and Public Utility Personal	4.800000	4.800000	4.800000	4.800000	4.800000
Wayne					
Residential/Agricultural Real	8.759185	7.946638	8.867249	8.874290	6.405223
Commercial/Industrial and Public Utility Real	10.459432	9.775501	11.560773	11.560773	9.060773
General Business and Public Utility Personal	14.400000	14.400000	14.400000	14.400000	11.900000
Wells					
Residential/Agricultural Real	5.999990	6.000970	5.967897	5.970366	4.721941
Commercial/Industrial and Public Utility Real	7.598884	7.598884	7.155077	7.155526	5.905526
General Business and Public Utility Personal	7.750000	7.750000	7.250000	7.250000	6.000000
Colleges:					
Jefferson Community College					
Residential/Agricultural Real	0.575465	0.575468	0.665268	0.665867	0.666231
Commercial/Industrial and Public Utility Real	0.837183	0.842247	0.896311	0.896408	0.894993
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000	1.000000
Special Districts:					
Eastern Ohio Regional Transit Authority					
Residential/Agricultural Real	1.763142	1.760646	2.000000	1.045354	1.044463
Commercial/Industrial and Public Utility Real	1.829106	1.825834	2.000000	1.137210	1.135063
General Business and Public Utility Personal	2.000000	2.000000	2.000000	1.500000	1.500000
Steel Valley Regional Transit Authority					
Residential/Agricultural Real	1.308195	1.308877	1.499730	0.704166	0.704134
Commercial/Industrial and Public Utility Real	1.389802	1.410829	1.500000	0.880523	0.880654
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.000000	1.000000
TEMS Ambulance					
Residential/Agricultural Real	1.175413	1.175752	1.396120	1.396893	1.397104
Commercial/Industrial and Public Utility Real	1.448419	1.448421	1.479997	1.480188	1.480173
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000	1.500000
Warren Township Park					
Residential/Agricultural Real	1.289595	1.289796	1.504479	1.505718	1.505518
Commercial/Industrial and Public Utility Real	1.318160	1.319497	1.646936	1.647010	1.647010
General Business and Public Utility Personal	2.000000	2.000000	2.000000	2.000000	2.000000
Belvedere Fire					
Residential/Agricultural Real	3.051492	3.052043	3.455670	3.456206	3.466618
Commercial/Industrial and Public Utility Real	2.457213	2.457213	3.129662	3.129662	3.129662
General Business and Public Utility Personal	7.500000	7.500000	7.500000	7.500000	7.500000

2003	2002	2001	2000	1999
3.336068	3.336468	3.330168	3.534068	3.536362
3.979538	3.985230	3.980474	4.100000	4.100000
4.100000	4.100000	4.100000	4.100000	4.100000
4.076952	4.077735	4.076289	4.250404	4.255336
4.279737	4.280503	4.275354	4.569120	4.570590
4.800000	4.800000	4.800000	4.800000	4.800000
6.822453	6.822381	7.079405	7.911868	7.921052
9.386038	9.386038	9.386038	10.338545	9.828556
11.900000	11.900000	11.900000	11.900000	11.900000
5.564905	4.850000	4.844231	5.236977	5.242325
6.878123	5.926718	5.929182	6.000000	6.000000
7.000000	6.000000	6.000000	6.000000	6.000000
0.715538	0.715879	0.712768	0.901411	0.902941
0.951405	0.948921	0.947063	1.000000	0.999670
1.000000	1.000000	1.000000	1.000000	1.000000
1.112020	1.110885	1.108104	1.299603	1.299796
1.170577	1.160539	1.149508	1.409985	1.410498
1.500000	1.500000	1.500000	1.500000	1.500000
0.718446	0.718107	0.714219	0.906422	0.902941
0.962919	0.962521	0.959774	1.000000	0.999670
1.000000	1.000000	1.000000	1.000000	1.000000
1.498830	0.000000	0.000000	0.000000	0.000000
1.499893	0.000000	0.000000	0.000000	0.000000
1.500000	0.000000	0.000000	0.000000	0.000000
0.624098	0.624442	0.622889	0.770572	0.772659
0.692154	0.687212	0.685128	0.969499	0.969638
1.000000	1.000000	1.000000	1.000000	1.000000
3.874396	3.879515	3.848926	5.106057	5.112979
3.462573	3.462573	3.462573	5.206134	5.206137
7.500000	7.500000	7.500000	7.500000	7.500000

(Continued)

Jefferson County, Ohio
Property Tax Rates of Overlapping Governments (Continued)
(per \$1,000 of assessed value)
Last Ten Years

	2008	2007	2006	2005	2004
Joint Vocational School Districts:					
Jefferson County JVS					
Residential/Agricultural Real	1.455345	1.500000	1.500000	1.500000	1.500000
Commercial/Industrial and Public Utility Real	1.480038	1.500000	1.500000	1.500000	1.500000
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000	1.500000
Belmont-Harrison Career Center					
Residential/Agricultural Real	1.450000	1.450000	1.500000	1.450000	1.450000
Commercial/Industrial and Public Utility Real	1.450000	1.450000	1.500000	1.450000	1.450000
General Business and Public Utility Personal	1.450000	1.450000	1.500000	1.450000	1.450000
Columbiana County JVS					
Residential/Agricultural Real	2.000000	2.000000	2.000000	2.000000	2.005752
Commercial/Industrial and Public Utility Real	2.027348	2.027958	2.017806	2.000000	2.019917
General Business and Public Utility Personal	2.800000	2.800000	2.800000	2.800000	2.800000
School Districts:					
Buckeye Local					
Residential/Agricultural Real	22.900013	22.900006	22.900011	22.900011	22.900005
Commercial/Industrial and Public Utility Real	24.270558	24.274476	25.821503	25.833183	25.808799
General Business and Public Utility Personal	30.400000	30.400000	30.400000	30.400000	30.400000
Edison Local					
Residential/Agricultural Real	22.300016	22.300005	22.300014	22.800018	22.800009
Commercial/Industrial and Public Utility Real	22.617100	22.640508	23.242354	23.752560	23.753387
General Business and Public Utility Personal	29.900000	29.900000	29.900000	30.400000	30.400000
Harrison Hills City					
Residential/Agricultural Real	21.703506	21.692654	21.694215	21.993375	21.999375
Commercial/Industrial and Public Utility Real	24.951337	24.955001	24.942389	26.379508	26.378926
General Business and Public Utility Personal	37.750000	37.750000	37.750000	37.750000	37.750000
Indian Creek Local					
Residential/Agricultural Real	20.751509	20.748701	20.401021	20.407569	20.422097
Commercial/Industrial and Public Utility Real	27.657428	27.641370	28.920588	28.944273	28.845864
General Business and Public Utility Personal	39.100000	39.100000	39.100000	39.100000	39.100000
Southern Local					
Residential/Agricultural Real	23.468975	23.902246	23.903669	24.114378	24.255830
Commercial/Industrial and Public Utility Real	30.285989	30.685721	30.631804	30.802116	30.758355
General Business and Public Utility Personal	39.440000	39.840000	39.840000	40.050000	40.050000
Steubenville City					
Residential/Agricultural Real	26.532170	26.532222	26.594707	26.595198	26.591728
Commercial/Industrial and Public Utility Real	28.783831	29.286370	30.160021	30.130346	30.135427
General Business and Public Utility Personal	35.350000	35.350000	35.350000	35.350000	35.350000
Toronto City					
Residential/Agricultural Real	20.000006	20.000018	21.265708	20.000018	20.000024
Commercial/Industrial and Public Utility Real	31.200891	31.200621	33.176080	32.356545	32.356545
General Business and Public Utility Personal	37.650000	37.650000	37.650000	37.650000	37.650000

The rates presented in this Table represent the effective rates.

Source : *Jefferson County Auditor*

2003	2002	2001	2000	1999
1.500000	1.500000	1.500000	1.500000	1.500000
1.500000	1.500000	1.500000	1.500000	1.500000
1.500000	1.500000	1.500000	1.500000	1.500000
1.450000	1.450000	1.450000	1.939213	1.940337
1.450000	1.450000	1.450000	1.941255	1.941559
1.450000	1.450000	1.450000	1.950000	1.950000
2.003400	2.000000	2.004679	2.000000	2.524954
2.018797	2.020160	2.018329	2.000000	2.644017
2.800000	2.800000	2.800000	2.800000	3.550000
23.100009	23.060204	23.000014	23.850018	23.850005
26.359866	26.226111	26.199819	29.410201	29.413128
30.600000	30.500000	30.500000	31.350000	31.350000
22.833207	22.863595	22.800019	22.900011	22.900018
24.000480	23.830238	23.816835	24.454590	24.461428
30.400000	30.400000	30.400000	30.500000	30.500000
22.004996	23.170028	23.140362	23.135598	25.943447
26.453550	27.405190	27.393116	27.382258	28.635441
37.750000	37.750000	37.750000	37.750000	37.750000
21.551426	21.557502	21.505107	25.676743	25.715987
31.088357	31.070822	30.982842	32.743638	32.692856
39.100000	39.100000	39.310000	39.100000	39.100000
24.255000	24.247843	26.201972	26.265877	26.178309
30.761010	30.761010	30.748596	35.342533	35.333767
40.050000	40.050000	40.050000	45.900000	45.900000
27.288540	27.778386	27.700012	28.051490	25.950015
32.627012	33.117429	33.066311	34.699264	32.543067
35.950000	36.450000	36.450000	36.800000	34.700000
20.001710	20.003080	20.000020	23.182291	29.582521
34.282570	34.284747	34.284747	37.641777	44.041777
37.650000	37.650000	37.650000	37.650000	44.050000

Jefferson County, Ohio
Property Tax Levies and Collections (1)
Real and Public Utilities Taxes
Last Ten Years

Collection Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collections to Current Tax Levy	Delinquent Tax Collections (2)	Total Tax Collections	Percent of Total Tax Collections to Current Tax Levy
2008	\$49,182,708	\$47,476,952	96.53%	\$1,890,595	\$49,367,547	100.38%
2007	48,607,336	46,957,674	96.61%	1,796,956	48,754,630	100.30%
2006	44,979,938	43,347,396	96.37%	1,755,978	45,103,374	100.27%
2005	44,167,378	42,631,364	96.52%	1,621,967	44,253,331	100.19%
2004	41,859,781	40,532,707	96.83%	1,958,302	42,491,009	101.51%
2003	40,165,455	38,832,118	96.68%	1,591,492	40,423,610	100.64%
2002	39,037,712	37,807,239	96.85%	1,663,993	39,471,232	101.11%
2001	49,139,104	47,833,872	97.34%	1,354,347	49,188,219	100.10%
2000	45,115,236	45,115,236	100.00%	1,231,287	46,346,523	102.73%
1999	46,785,513	45,667,358	97.61%	1,389,985	47,057,343	100.58%

(1) Includes Homestead/Rollback credits assessed locally, but distributed through the State and reported as Intergovernmental revenue.

(2) The County does not identify delinquent tax collections by tax year.

Source: Jefferson County Auditor

Jefferson County, Ohio
Property Tax Levies and Collections
Tangible Personal Property Taxes
Last Ten Years

Collection Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collections to Current Tax Levy	Delinquent Tax Collections (1)	Total Tax Collections	Percent of Total Tax Collections to Current Tax Levy
2008	\$2,339,599	\$2,301,109	98.35%	\$80,685	\$2,381,794	101.80%
2007	5,019,004	4,731,681	94.28%	41,418	4,773,099	95.10%
2006	6,467,055	6,376,911	98.61%	277,480	6,654,391	102.90%
2005	8,138,456	7,871,861	96.72%	98,926	7,970,787	97.94%
2004	7,231,448	7,071,014	97.78%	34,936	7,105,950	98.26%
2003	8,072,306	7,957,062	98.57%	70,469	8,027,531	99.45%
2002	5,816,268	5,657,258	97.27%	110,825	5,768,083	99.17%
2001	6,312,008	6,179,833	97.91%	97,644	6,277,477	99.45%
2000	9,315,459	8,443,478	90.64%	569,201	9,012,679	96.75%
1999	8,949,296	7,899,617	88.27%	113,128	8,012,745	89.53%

(1) The County does not identify delinquent tax collections by tax year.

Source: Jefferson County Auditor

Note: The general business tangible personal property tax including inventory is being phased out beginning in 2006. The assessment percentage is 18.75% for 2006, 12.5% for 2007, 6.25% for 2008 and zero for 2009.

Jefferson County, Ohio

Principal Taxpayers

Real Estate Tax

2008 and 2004 (1)

Name of Taxpayer	2008	
	Assessed Value	Percent of Real Property Assessed Value
Ohio Edison Company	\$23,213,950	2.54%
Buckeye Power	15,089,490	1.65%
Fort Steuben Improvements	12,726,650	1.39%
Wheeling Pittsburgh Steel	7,403,170	0.81%
Ohio Power Company	5,317,840	0.58%
WalMart Store East LLP	4,735,850	0.52%
Hollywood Center Inc.	3,847,730	0.42%
Cal-Steuben Limited	2,325,930	0.25%
Anothony Mining Company Inc.	2,125,490	0.23%
Carriage Inn of Steuenville Inc.	1,948,010	0.21%
Totals	<u>\$78,734,110</u>	<u>8.61%</u>
Total Assessed Valuation	<u>\$914,258,260</u>	

Name of Taxpayer	2004 (2)	
	Assessed Value	Percent of Real Property Assessed Value
Fort Steuben Mall, Inc.	\$9,927,280	1.28%
WalMart Store East LLP	9,026,570	1.17%
Wheeling Pittsburgh Steel	7,578,980	0.98%
Tri-State Plaza Partnership	3,008,010	0.39%
Hollywood Center Inc.	2,675,470	0.35%
L Steubenville LLC	2,143,650	0.28%
Anothony Mining Company Inc.	2,111,040	0.27%
Totals	<u>\$36,471,000</u>	<u>4.71%</u>
Total Assessed Valuation	<u>\$774,472,110</u>	

(1) The amounts presented represent the assessed values upon which 2008 and 2004 collections were based. Information prior to 2004 not available.

(2) Only seven of the top taxpayers for 2004 were available.

Source : Jefferson County Auditor

Jefferson County, Ohio
Principal Taxpayers
General Business Tangible Personal Property Tax
2008 and 2004 (1)

Name of Taxpayer	2008	
	Assessed Value	Percent of Tangible Personal Property Assessed Value
Wheeling Pittsburgh Steel	\$12,555,630	33.11%
Titanium Metals Corporation	9,231,950	24.34%
Ohio Bell Telephone	1,719,050	4.53%
Verizon North Inc.	1,057,910	2.79%
Shelley & Sands	683,730	1.80%
Walmart Stores East LLP	471,680	1.24%
Denoon	443,580	1.17%
Boeing Company	424,430	1.12%
Lowes Home Centers	421,240	1.11%
Varilease Finance Inc.	406,660	1.07%
Total	\$27,415,860	72.29%
Total Assessed Valuation	\$37,926,500	

Name of Taxpayer	2004	
	Assessed Value	Percent of Tangible Personal Property Assessed Value
Wheeling Pittsburgh Steel	\$36,918,750	30.01%
Titanium Metals Corporation	23,441,220	19.06%
Midwest Electical Supply	9,421,460	7.66%
Boeing Company	2,325,770	1.89%
Lowes Home Centers	1,549,250	1.26%
Shelley & Sands	1,354,920	1.10%
Bulldog Distributing	1,321,160	1.07%
Walmart Stores East LLP	1,279,370	1.04%
Denoon	1,213,880	0.99%
Valley Paper Converting	1,155,720	0.94%
Total	\$79,981,500	65.02%
Total Assessed Valuation	\$123,007,697	

(1) The amounts presented represent the assessed values upon which 2008 and 2004 collections were based. Information prior to 2004 is not available.

Source: Jefferson County Auditor

Jefferson County, Ohio
Principal Taxpayers
Public Utilities Tangible Personal Property Tax
2008 and 2004 (1)

Name of Taxpayer	2008	
	Assessed Value	Percent of Public Utility Assessed Value
First Energy Generation Corp.	\$97,355,120	42.11%
Ohio Power Company	67,523,490	29.21%
Buckeye Power Inc.	50,375,740	21.79%
American Transmission Systems Inc.	4,977,680	2.15%
Columbia Gas of Ohio Inc.	2,937,800	1.27%
Ohio Edison Company	2,838,360	1.23%
Norfolk Southern Combined Railroad	1,962,020	0.85%
Carroll Electric Cooperative Inc.	1,261,800	0.55%
Columbia Gas Transmission Corp.	983,370	0.43%
Dominion Transmission Inc.	378,950	0.16%
Total	\$230,594,330	99.74%
Total Assessed Valuation	\$231,203,202	

Name of Taxpayer	2004	
	Assessed Value	Percent of Public Utility Assessed Value
Ohio Edison Company	\$60,471,780	29.18%
Ohio Power Company	53,327,180	25.73%
Buckeye Power Inc.	45,151,310	21.79%
Cleveland Electric	10,471,970	5.05%
First Energy Generation Corp.	7,451,880	3.60%
Ohio Bell Telephone Company	6,535,080	3.15%
American Transmission Systems Inc.	5,733,400	2.77%
Pennsylvania Power Company	4,299,540	2.07%
Verizon North Inc.	3,652,720	1.76%
Norfolk Southern Combined Railroad	3,219,490	1.55%
Total	\$200,314,350	96.66%
Total Assessed Valuation	\$207,241,430	

(1) The amounts presented represent the assessed values upon which 2008 and 2004 collections were based. Information prior to 2004 is not available.

Source : Jefferson County Auditor

Jefferson County, Ohio
Taxable Sales By Industry (Category)
Last Three Years (1)

Industry (Category)	December 31, 2008 (1)		December 31, 2007 (1)		December 31, 2006 (1)	
	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry
Utilities (excluding telecommunications)	1.23%	\$128,916	1.12%	\$116,341	1.13%	\$109,363
Construction	0.42%	43,762	0.64%	65,950	0.32%	30,581
Manufacturing	4.93%	514,871	3.64%	377,546	3.59%	348,467
Wholesale Trade	2.24%	233,769	1.65%	170,489	1.66%	161,551
Motor Vehicle and Parts Dealers	18.07%	1,887,859	18.62%	1,930,932	19.70%	1,915,162
Furniture and Home Furnishings Stores	1.06%	110,973	1.18%	122,472	1.26%	122,386
Electronic and Appliance Stores	1.79%	186,591	1.98%	205,530	2.04%	198,654
Building Material and Garden Equipment & Supplies	9.27%	968,429	10.03%	1,039,954	10.09%	981,190
Food and Beverage Stores	4.23%	441,388	4.05%	419,993	4.29%	417,189
Health and Personal Care Stores	1.82%	190,247	1.88%	194,443	2.14%	208,353
Gasoline Stations	2.09%	218,041	2.11%	218,929	2.19%	213,251
Clothing and Clothing Accessories Stores	1.71%	178,504	1.87%	194,257	1.77%	171,534
Sporting Goods, Hobby, Book, and Music Stores	1.75%	182,703	1.84%	190,983	2.61%	253,458
General Merchandise Stores	16.64%	1,738,338	17.13%	1,776,045	18.59%	1,806,892
Miscellaneous Store Retailers	11.57%	1,208,546	10.51%	1,089,461	9.24%	899,215
Nonstore Retailers	2.94%	307,178	2.91%	302,013	2.68%	260,728
Transportation and Warehousing	0.08%	8,401	0.07%	7,041	0.08%	7,934
Information (including telecommunications)	6.11%	638,747	5.57%	577,575	5.19%	504,647
Finance and Insurance	0.13%	13,792	0.15%	15,501	0.11%	11,550
Real Estate, and Rental & Leasing of Property	2.77%	289,859	3.01%	313,015	2.12%	205,706
Professional, Scientific and Technical Services	0.52%	54,149	0.36%	37,590	0.17%	16,725
Administrative & Support Services, and Waste Management & Remediation Services	1.19%	124,321	1.09%	113,493	1.24%	120,184
Education, Health Care and Social Assistance	0.01%	1,175	0.02%	1,729	0.02%	1,733
Arts, Entertainment, and Recreation	0.07%	7,140	0.06%	5,974	0.07%	7,230
Accommodation and Food Services	4.66%	487,219	4.76%	494,094	5.00%	486,326
Other Services	1.76%	184,009	1.80%	186,596	1.93%	187,407
Unclassified	0.94%	96,838	1.95%	201,829	0.77%	74,661
Total	100.00%	\$10,445,765	100.00%	\$10,369,775	100.00%	\$9,722,077
Sales Tax Rate	1.50%		1.50%		1.50%	

The rate may be imposed by the commissioners subject to referendum or approved by a majority of the voters within the county.

(1) NOTE: Only three years of information was available from the Department of Taxation and number of taxpayers by industry is not available.

Source: State Department of Taxation

Jefferson County, Ohio
Ratios of Outstanding Debt
Last Ten Years

Year	Governmental Activities					Business Type Activities	
	General Obligation Bonds	Long-Term Notes Payable	State Infrastructure Bank Loan	OPWC Loans	Capital Leases	Mortgage Revenue Bonds	General Obligation Bonds
2008	\$22,330,547	\$3,609,724	\$0	\$268,351	\$330,885	\$0	\$3,423,812
2007	23,631,414	2,603,775	55,603	354,548	375,371	0	3,524,387
2006	25,155,086	1,688,920	108,915	42,268	530,874	0	3,624,962
2005	26,590,257	1,992,466	160,033	48,770	100,744	0	3,720,537
2004	27,959,541	508,595	209,045	55,272	47,022	61,000	3,816,112
2003	24,881,495	783,160	256,039	61,774	87,425	132,000	0
2002	26,252,252	1,047,131	301,098	68,276	93,776	201,000	0
2001	27,087,219	986,949	0	74,778	101,276	264,000	0
2000	28,582,219	0	0	81,281	0	339,000	0
1999	29,842,219	0	0	87,783	0	412,000	0

(1) Personal Income not available for 2008, Used 2007 income.

Source: *Jefferson County Auditor's Office*
Bureau of Economic Analysis
US Census Bureau

Business Type Activities								
OWDA Loans Payable	OPWC Loans Payable	Ohio EPA Loan Payable	Long-Term Notes Payable	Capital Leases	Total Primary Government	Ratio of Net Debt to Estimated Actual Value	Percentage of Personal Income (1)	Per Capita
\$2,544,471	\$685,521	\$7,036,418	\$0	\$0	\$40,229,729	1.13%	2.08%	\$587
3,136,906	754,900	6,617,964	0	0	41,054,868	1.06%	2.12%	597
3,695,803	823,979	6,856,377	0	0	42,527,184	1.23%	2.30%	606
4,223,192	658,046	6,766,433	0	0	44,260,478	1.30%	2.47%	627
4,720,975	727,425	105,882	750,000	0	38,960,869	1.18%	2.15%	546
5,190,932	753,104	0	750,000	0	32,895,929	1.06%	1.88%	458
5,634,732	854,483	0	0	0	34,452,748	1.14%	2.01%	476
6,053,935	915,862	0	0	55,880	35,539,899	0.98%	2.14%	488
6,450,007	711,568	0	0	0	36,164,075	1.06%	2.22%	489
6,824,322	757,518	0	0	0	37,923,842	1.12%	2.43%	515

Jefferson County, Ohio
Ratio of General Bonded Debt (1)
to Assessed Value and Debt per Capita
Last Ten Years

Year	Population	Estimated Actual Value of Taxable Property	General Bonded Debt		
			General Bonded Debt Outstanding	Ratio of Net Bonded Debt to Estimated Actual Value	Net Bonded Debt per Capita
2008	68,526	\$3,870,753,800	\$22,330,547	0.58%	\$326
2007	68,730	3,858,697,898	23,631,414	0.61%	344
2006	70,125	3,444,777,076	25,155,086	0.73%	359
2005	70,599	3,412,022,394	26,590,257	0.78%	377
2004	71,420	3,296,926,616	27,959,541	0.85%	391
2003	71,888	3,113,830,877	24,881,495	0.80%	346
2002	72,402	3,015,550,657	26,252,252	0.87%	363
2001	72,855	3,642,040,633	27,087,219	0.74%	372
2000	73,894	3,420,785,338	28,582,219	0.84%	387
1999	73,662	3,379,047,787	29,842,219	0.88%	405

(1) Governmental General Obligation Bonds only.

Sources: Jefferson County Auditor's Office
US Census Bureau

Jefferson County, Ohio
*Computation of Direct and Overlapping
Debt Attributable to Governmental Activities
December 31, 2008*

Political Subdivision	Debt Outstanding	Percentage Applicable to County (1)	Amount of Direct and Overlapping Debt
Jefferson County	\$26,539,507	100.00%	\$26,539,507
Overlapping:			
School Districts Wholly Within County	527,828	100.00%	527,828
Buckeye Local School District	7,973,311	100.00%	7,973,311
Edison Local School District	2,220,610	89.88%	1,995,884
Joint Vocational School District	358,181	98.51%	352,844
Southern Local School District	2,444,997	1.26%	30,807
Total Overlapping Debt	<u>13,524,927</u>		<u>10,880,674</u>
Total Applicable to Jefferson County	<u><u>\$40,064,434</u></u>		<u><u>\$37,420,181</u></u>

(1) Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the County by the total assessed valuation of the subdivision. The valuations used were for the 2008 collection year.

Source: Jefferson County Auditors Office

Jefferson County, Ohio
Computation of Legal Debt Margin
Last Ten Years

	2008	2007	2006	2005
Tax Valuation	<u>\$1,183,387,962</u>	<u>\$1,211,141,423</u>	<u>\$1,117,143,895</u>	<u>\$1,139,847,990</u>
Debt Limit (1)	<u>28,084,699</u>	<u>28,778,536</u>	<u>26,428,597</u>	<u>26,996,200</u>
Total Outstanding Debt:				
General Obligation Bonds	24,583,727	25,658,221	27,049,048	28,427,219
Revenue Bond	0	0	0	0
OWDA Loans	2,544,471	3,136,906	3,695,803	4,223,192
OPWC Loans	983,872	1,109,448	866,247	706,816
OEPA Loans	7,036,418	6,617,964	6,856,377	6,766,433
Notes and SIB Loan	<u>4,531,724</u>	<u>3,549,378</u>	<u>2,547,835</u>	<u>3,496,841</u>
Total	<u>39,680,212</u>	<u>40,071,917</u>	<u>41,015,310</u>	<u>43,620,501</u>
Exemptions:				
General Obligation Bonds	21,278,727	22,258,221	23,229,048	24,207,219
Revenue Bond	0	0	0	0
OWDA Loans	2,544,471	3,136,906	3,675,803	4,223,192
OPWC Loans	983,872	1,109,448	866,247	706,816
OEPA Loans	7,036,418	6,617,964	6,856,377	6,766,433
Notes	922,000	890,000	750,000	844,342
Amount Available in Debt Service Fund	<u>3,329,883</u>	<u>2,800,246</u>	<u>2,271,789</u>	<u>2,021,574</u>
Total	<u>36,095,371</u>	<u>36,812,785</u>	<u>37,649,264</u>	<u>38,769,576</u>
Amount of Debt Subject to Limit	<u>3,584,841</u>	<u>3,259,132</u>	<u>3,366,046</u>	<u>4,850,925</u>
Legal Debt Margin	<u>\$24,499,858</u>	<u>\$25,519,404</u>	<u>\$23,062,551</u>	<u>\$22,145,275</u>
Legal Debt Margin as a Percentage of the Debt Limit	87.24%	88.68%	87.26%	82.03%
Unvoted Debt Limit (2)	\$11,833,880	\$12,111,414	\$11,171,439	\$11,398,480
Less:				
Amount of Debt Subject to Limit	<u>3,584,841</u>	<u>3,259,132</u>	<u>3,366,046</u>	<u>4,850,925</u>
Unvoted Legal Debt Margin	<u>\$8,249,039</u>	<u>\$8,852,282</u>	<u>\$7,805,393</u>	<u>\$6,547,555</u>
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limit	69.71%	73.09%	69.87%	57.44%

- (1) Ohio Bond Law sets a limit calculated as follows:
 Three percent of the first \$100,000,000 of the tax valuation
 One and one-half percent of the next \$200,000,000 of the tax valuation
 Two and one-half percent of the amount of the tax valuation in excess of \$300,000,000

- (2) Ohio Bond Law sets a limit of one percent of the tax valuation

Source: *Jefferson County Auditor*

2004	2003	2002	2001	2000	1999
<u>\$1,104,721,237</u>	<u>\$1,042,320,082</u>	<u>\$1,014,866,470</u>	<u>\$1,230,680,924</u>	<u>\$1,138,402,406</u>	<u>\$1,128,148,201</u>
<u>26,118,031</u>	<u>24,558,002</u>	<u>23,871,662</u>	<u>29,267,023</u>	<u>26,960,060</u>	<u>26,703,705</u>
30,232,219	23,907,219	25,527,219	27,087,219	28,582,219	29,842,219
61,000	132,000	201,000	264,000	339,000	412,000
4,720,975	5,190,932	5,634,732	6,053,933	6,450,007	6,824,322
782,697	814,878	922,759	990,640	792,849	845,301
105,882	0	0	0	0	0
1,467,640	11,301,657	10,864,744	12,021,816	10,863,182	8,975,374
<u>37,370,413</u>	<u>41,346,686</u>	<u>43,150,454</u>	<u>46,417,608</u>	<u>47,027,257</u>	<u>46,899,216</u>
29,312,219	22,702,219	24,047,219	25,347,219	26,592,219	27,607,219
61,000	132,000	201,000	264,000	339,000	412,000
4,720,975	5,190,932	5,634,732	6,053,933	6,450,007	6,824,322
782,697	814,878	922,759	990,640	792,849	845,301
105,882	0	0	0	0	0
750,000	10,262,458	9,516,517	10,340,595	9,885,632	8,163,690
1,811,204	2,017,073	2,311,876	1,935,010	1,306,301	1,430,851
<u>37,543,977</u>	<u>41,119,560</u>	<u>42,634,103</u>	<u>44,931,397</u>	<u>45,366,008</u>	<u>45,283,383</u>
(173,564)	227,126	516,351	1,486,211	1,661,249	1,615,833
<u>\$26,118,031</u>	<u>\$24,330,876</u>	<u>\$23,355,311</u>	<u>\$27,780,812</u>	<u>\$25,298,811</u>	<u>\$25,087,872</u>
100.00%	99.08%	97.84%	94.92%	93.84%	93.95%
\$11,047,212	\$10,423,201	\$10,148,665	\$12,306,809	\$11,384,024	\$11,281,482
(173,564)	227,126	516,351	1,486,211	1,661,249	1,615,833
<u>\$11,047,212</u>	<u>\$10,196,075</u>	<u>\$9,632,314</u>	<u>\$10,820,598</u>	<u>\$9,722,775</u>	<u>\$9,665,649</u>
100.00%	97.82%	94.91%	87.92%	85.41%	85.68%

Jefferson County, Ohio
Pledged Revenue Coverage - Water Fund
Last Ten Years

Mortgage Revenue Bonds Water						
Year	Water Service Charges (1)	Less: Operating Expenses (2)	Net Available Revenue	Debt Service (3)		Coverage
				Principal	Interest	
2008 (4)	N/A	N/A	N/A	N/A	N/A	N/A
2007 (4)	N/A	N/A	N/A	N/A	N/A	N/A
2006 (4)	N/A	N/A	N/A	N/A	N/A	N/A
2005	\$5,001,874	\$2,866,924	\$2,134,950	\$61,000	\$1,281	34.28
2004	4,773,778	3,101,615	1,672,163	71,000	4,053	22.28
2003	4,198,098	2,752,511	1,445,587	69,000	6,993	19.02
2002	3,820,188	2,708,552	1,111,636	63,000	9,765	15.28
2001	3,037,379	2,600,027	437,352	60,000	12,348	6.05
2000	3,152,461	2,525,840	626,621	58,000	14,826	8.60
1999	3,077,663	2,202,212	875,451	56,000	17,220	11.96
1998	2,915,440	2,348,500	566,940	54,000	19,530	7.71

(1) Total Revenue (including interest) exclusive of tap fees, capital grants, and permissive taxes

(2) Total operating expenses exclusive of depreciation

(3) Includes principal and interest of revenue bonds only

(4) Bonds were fully repaid during fiscal year 2005.

Jefferson County, Ohio
Demographic and Economic Statistics
Last Ten Years

Year	Population (1)	Personal Income (2)	Per Capita Personal Income (4)	Unemployment Rate (3)
2008	68,526	\$1,936,114,000	\$28,254	8.80%
2007	68,730	\$1,936,114,000	28,170	6.50%
2006	70,125	\$1,850,189,000	26,384	6.60%
2005	70,599	1,792,725,000	25,393	7.80%
2004	71,420	1,813,467,000	25,392	8.40%
2003	71,888	1,745,187,000	24,276	7.50%
2002	72,402	1,715,199,000	23,690	6.60%
2001	72,855	1,658,671,000	22,767	7.00%
2000	73,894	1,631,759,000	22,082	5.80%
1999	73,662	1,560,540,000	21,185	5.50%

Sources: (1) *U.S. Census Bureau*
(2) *Bureau of Economic Analysis*
(3) *Ohio Job and Family Services website*
(4) *Personal Income not available for 2008. Used 2007 income.*

Jefferson County, Ohio
Principal Employers
Current Year and Nine Years Ago

Employer	Nature of Business	2008	
		Number of Employees	Percentage of Total Employment
Trinity	Acute Care Hospital	1,700	5.21%
Wheeling-Pittsburgh Steel Corporation	Steel	1,245	3.82%
Arcelor Mittal Steel	Steel	1,025	3.14%
Wal-Mart Distribution Center	Retail Food Sales Distribution	775	2.38%
Jefferson County	Government	716	2.20%
Titanium Metals Corporation	Titanium Mill Production	512	1.57%
First Energy	Utility	500	1.53%
Franciscan University	Education	425	1.30%
Wal-Mart	Retail	422	1.29%
Steubenville City School District	Education	300	0.92%
Total		<u>7,620</u>	<u>23.37%</u>
Total Employment within the County		<u>32,600</u>	

Employer	Nature of Business	1999	
		Number of Employees	Percentage of Total Employment
Weirton Steel	Steel	2,500	8.93%
Wheeling-Pittsburgh Steel Corporation	Steel	2,400	8.57%
Trinity Health System	Acute Care Hospital	1,500	5.36%
Jefferson County	Government	685	2.45%
Titanium Metals Corporation	Titanium Mill Production	500	1.79%
The Ohio Edison Company	Utility	425	1.52%
American Electric Power	Utility	400	1.43%
Telespectrum Worldwide	Telemarketing	400	1.43%
Edison Local School District	Education	305	1.09%
Steubenville City School District	Education	295	1.05%
Total		<u>9,410</u>	<u>33.61%</u>
Total Employment within the County		<u>28,000</u>	

Jefferson County, Ohio
County Government Employees by Function/Activity
Last Nine Years (1)

	2008	2007	2006	2005	2004	2003	2002	2001	2000
General Government									
Legislative and Executive									
Commissioners	5	5	5	5	5	7	8	8	10
Auditor	10	10	10	10	7	9	12	12	19
Treasurer	5	5	5	4	4	5	6	6	8
Prosecuting Attorney	13	15	14	16	19	16	16	15	17
Board of Elections	10	10	9	9	10	10	10	10	19
Recorder	5	5	5	5	5	5	6	6	6
Buildings and Grounds	7	7	7	7	7	7	10	11	14
Data Processing	6	7	6	6	6	6	7	6	7
Certificate Auto Title	5	5	5	5	7	7	6	6	8
Real estate assessment	7	7	6	5	7	3	4	4	4
DRETAC	3	3	5	3	3	3	3	2	2
Judicial									
Jury Commission	0	0	0	0	0	0	2	1	3
Common Pleas Court	10	8	8	9	8	9	8	8	8
Adult Probate Court	51	56	55	57	61	59	59	54	111
Probate Court	5	6	6	6	7	5	7	7	8
County Court #1	4	4	4	3	3	3	4	4	4
County Court #2	4	4	4	4	4	4	3	4	3
County Court #3	4	4	4	4	3	3	3	3	3
Juvenile Court	13	15	16	16	26	25	19	16	30
Municipal Court	5	5	5	5	5	5	5	5	5
Clerk of Courts	8	8	8	8	8	10	8	8	8
Court Magistrate	3	3	3	3	3	3	3	3	4
Law Library	0	1	1	1	1	1	1	1	1
Public Safety									
Jail Operating Levy	57	62	64	64	65	80	83	79	108
911 Emergency	15	18	14	14	12	14	14	15	18
Permissive Sheriff	42	39	44	48	38	37	45	41	47
Court Corrections	11	11	10	11	6	10	10	10	14
Coroner	6	6	6	5	5	5	5	5	4
Public Works									
MVGT	45	42	45	47	47	52	53	54	69
Beautification	6	6	9	13	12	14	14	14	23
Health									
Dog and Kennel	4	4	4	4	5	4	5	5	6
Board of Health	30	29	25	16	17	11	13	13	13
Mental Health	5	5	5	5	5	5	5	5	5
MRDD	152	163	167	156	158	158	177	177	216
Human Services									
Family and Child	1	1	1	1	1	0	0	0	0
Public Assistance	103	107	109	107	79	86	94	93	101
Children's Services	6	6	7	9	47	66	73	73	90
Child Support Enforcement Agency	13	14	15	14	14	16	15	20	23
Veteran Services	9	9	9	9	4	9	9	8	8
Conservation and Recreation									
Soil and Water	5	5	5	10	10	13	13	13	16
Community and Economic Development									
Airport	5	5	5	3	5	5	4	4	7
Sewer District	3	3	3	4	5	5	5	10	15
Water District	15	14	14	14	14	15	18	12	30
Total	716	742	752	745	758	810	865	851	1,115

(1) Information prior to 2000 not available.

Source: Jefferson County Auditor

Jefferson County, Ohio
Capital Asset Statistics by Function/Activity
Last Three Years (1)

	2008	2007	2006
General Government			
Legislative and Executive			
Commissioners			
Number of vehicles	5	5	5
Auditor			
Number of vehicles	1	1	1
Prosecuting Attorney			
Number of vehicles	2	2	2
Judicial			
Adult Probation			
Number of vehicles	1	1	1
Juvenile Court			
Number of vehicles	5	3	3
Total number of courtrooms	7	7	7
Public Safety			
Sheriff			
Number of Adult Cells - single	80	80	80
Number of Juvenile Cells - double	20	20	20
Cruisers	14	12	10
Number of vehicles	1	1	1
Juvenile Court - Detention			
Number of vehicles	1	1	1
911 Emergency			
Number of vehicles	2	2	2
Public Works			
Engineer			
Number of vehicles	23	24	22
Pieces of heavy equipment	38	37	35
Number of bridges and culverts	310	310	310
Lane miles of roads	526	526	526
Lineal feet of guardrail	444,043	425,347	425,347
Health			
MRDD			
Number of vehicles	11	11	11
Number of buses	20	20	20
Mental Health			
Number of vehicles	1	1	1
Human Services			
Job and Family Services			
Number of vehicles	8	8	8
Children Services			
Number of vehicles	2	2	2
Number of rooms - childrens home	9	9	9
Conservation and Recreation			
Parks			
Number of vehicles	2	2	2
Community and Economic Development			
Airpark			
Length of runway in feet	4,400	4,400	4,400
Number of hangers	5	5	5
Number of rental spaces	33	33	33
Industrial Park			
Undeveloped acreage	48	48	75
Sewer District			
Number of tanks, lifts, and booster stations	23	23	23
Water District			
Number of vehicles	10	7	7
Number of tanks, lifts, and booster stations	48	48	48

(1) Information prior to 2006 not available

Source: *Jefferson County Auditor's Office*

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Jefferson County, Ohio
Operating Indicators by Function/Activity
Last Ten Years

	2008	2007	2006	2005
General Government				
Legislative and Executive				
Auditor				
Number of non-exempt conveyances	1,123	1,364	1,343	1,382
Number of exempt conveyances	1,473	1,440	1,382	1,468
Homestead and Rollback:				
Number of Exemptions Granted	7,003	6,843	2,770	2,883
Total reduction in taxes	\$2,162,838	\$1,989,566	\$667,617	\$678,277
Number of Individual Dog Tags Sold	4,750	4,768	4,864	4,765
Total Number of Dog Tags Sold	5,293	5,307	5,321	5,258
Board of Elections				
Number of registered voters	50,156	47,105	48,639	47,894
Number of Ballots Cast	36,579	19,193	26,666	22,742
Judicial				
Common Pleas Court				
Number of New Cases Filed	1,094	946	951	741
Probate Court				
Number of New Cases Filed	1,192	679	653	694
Juvenile Court				
Number of New Cases Filed	2,661	3,272	3,136	2,979
County Court				
Number of New Cases Filed	3,574	3,389	2,956	3,126
County Court #2				
Number of New Cases Filed	2,466	2,890	2,235	1,929
County Court #3				
Number of New Cases Filed	2,462	2,251	2,010	1,764
Clerk of Courts				
Titles	37,887	38,888	38,365	39,320
Duplicates	1,806	1,876	1,851	1,869
Replacements	2,493	2,557	2,397	2,369
Salvage	182	214	237	290
Public Safety				
Sheriff				
Calls Received	77,122	100,500	100,000	65,000
Investigated Complaints	2,201	2,341	2,642	2,965
Arrests	285	504	500	541
Warrants Served	319	524	599	547
Mileage Traveled	423,500	423,245	423,245	414,612
Sheriff Sales	138	166	182	128
Jail Operation				
Prisoners booked	1,811	2,802	2,845	2,877
Prisoners released	1,802	2,824	2,836	2,866
Meals Served	241,661	254,119	241,661	227,634

2004	2003	2002	2001	2000	1999
1,459	1,282	1,336	1,320	N/A	N/A
1,644	1,645	1,686	1,682	N/A	N/A
2,923	3,011	3,073	3,110	3,124	3,198
\$676,858	\$675,580	\$676,368	\$668,992	\$680,641	\$676,524
5,467	5,658	6,114	6,027	6,093	6,060
5,888	6,140	6,603	6,500	6,578	6,552
49,651	46,073	52,971	52,777	55,291	53,533
37,176	20,667	24,176	20,644	35,449	22,773
872	869	795	739	644	731
778	733	786	773	713	804
3,036	3,016	2,998	2,631	2,064	1,647
3,758	5,179	4,823	4,556	4,204	4,538
2,108	2,902	3,149	2,767	2,536	2,465
2,083	3,206	2,666	2,252	2,190	1,821
41,957	39,569	37,992	35,360	34,310	25,215
1,912	1,973	1,902	1,877	1,844	992
2,752	2,653	2,509	2,739	2,925	650
337	350	503	617	668	429
66,000	66,000	N/A	N/A	N/A	N/A
3,285	3,461	N/A	N/A	N/A	N/A
531	579	N/A	N/A	N/A	N/A
499	546	N/A	N/A	N/A	N/A
370,632	357,463	N/A	N/A	N/A	N/A
141	109	N/A	N/A	N/A	N/A
3,220	3,663	3,464	2,827	2,588	2,495
3,239	3,630	3,438	2,117	1,468	1,284
273,491	260,512	N/A	N/A	N/A	N/A

(Continued)

Jefferson County, Ohio
Operating Indicators by Function/Activity (Continued)
Last Ten Years

	2008	2007	2006	2005
Juvenile Detention				
Number of Admissions	600	619	622	616
Average Daily Population	25.59	26.36	24.39	26.04
Revenue (Juveniles outside County)	\$399,131	\$461,167	\$367,232	\$370,430
911 service				
Logged calls per year	43,011	39,564	38,957	39,847
Public Works				
Engineer				
Miles of roads resurfaced (hot/cold mix)	10.60	8.80	13.91	6.08
Miles of roads resurfaced (chip/sealed)	35.98	10.53	7.10	29.44
Number of culverts built/replaced/improved	1,480	1,555	2,605	3,054
Number of Bridges repaired /replaced	3	5	3	3
Number of slips repaired	1	6	6	34
Health				
MRDD				
Number of Adults Served	212	210	208	213
Number of Children Served	80	80	80	80
Prevention and Recovery Board				
Total Number Served	3,507	3,648	3,632	3,654
Health Department				
Number of Births	2	1	1	6
Number of Deaths	250	225	199	213
Number of Participants in WIC Program	20,842	20,781	21,940	20,706
Number of Immunizations	3,388	2,587	5,306	5,219
Human Services				
Jobs and Family Services				
Child Support Collections	\$11,652,273	\$11,748,473	\$11,561,654	\$11,470,350
Average Client Count - Food Stamps	9,028	8,870	9,051	8,885
Average Ohio Works First Recipients	1,564	1,792	1,962	2,033
Average Disability Recipients	175	180	176	156
Average Medicaid Recipients	13,882	14,541	14,893	14,757
Nursing Home Vendor Cost	\$18,193,980	\$15,253,817	\$18,835,105	\$19,060,034

N/A = information not available.

Source: Jefferson County Auditors

2004	2003	2002	2001	2000	1999
760	897	914	927	977	1,012
29.33	33.50	33.96	34.40	32.87	31.70
\$474,263	\$629,035	\$710,777	\$681,200	\$692,280	\$670,200
41,953	42,213	41,450	39,742	39,204	38,652
9.63	5.02	14.30	4.00	19.00	13.10
34.71	46.57	15.40	70.60	56.00	35.90
5,566	1,457	4,502	4,556	4,595	5,330
4	6	12	9	8	4
17	9	4	1	1	0
211	223	234	229	224	N/A
80	80	80	80	80	N/A
3,546	3,239	3,030	2,862	2,876	2,859
2	6	1	7	7	9
178	234	183	179	189	161
18,531	19,990	21,632	22,132	23,616	23,616
5,149	2,898	4,114	4,825	4,024	4,445
\$11,216,314	\$10,902,487	\$10,719,088	\$10,613,891	\$9,785,579	\$9,703,187
8,682	8,175	7,290	6,945	6,573	7,103
2,154	2,024	1,860	2,063	2,370	2,424
166	182	168	146	127	155
14,520	13,608	12,881	N/A	N/A	N/A
\$20,384,246	\$20,301,890	\$17,471,005	\$13,621,061	\$13,066,649	\$13,137,133



Mary Taylor, CPA
Auditor of State

FINANCIAL CONDITION

JEFFERSON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
SEPTEMBER 22, 2009**