City of Sidney, Ohio

Reports on Internal Controls and Compliance and Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2008



Mary Taylor, CPA Auditor of State

Board of Trustees City of Sidney 201 West Poplar Street Sidney, Ohio 45365

We have reviewed the *Independent Auditors' Report* of the City of Sidney, Shelby County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2008 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Sidney is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

August 4, 2009



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

City Council City of Sidney 201 W Poplar Street Sidney, Ohio 45365

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sidney, Ohio (the City) as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 23, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United Sates of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal, control over financial reporting that we consider to be material weaknesses, as defined above.

2525 north limestone street, ste. 103 springfield, oh 45503

www.cshco.com p. 937.399.2000 f. 937.399.5433

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain additional matters that we reported to management of the City in a separate letter dated June 23, 2009.

This report is intended solely for the information and use of the City Council, City Manager, management, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Springfield, Ohio June 23, 2009

Llank, Schufer, Hackett & Co.



REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 AND SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

City Council City of Sidney 201 West Poplar Street Sidney, Ohio 45365

Compliance

We have audited the compliance of the City of Sidney, Ohio (the City) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to its major federal programs for the year ended December 31, 2008. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended December 31, 2008.

Internal Control Over Compliance

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

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www.cshco.com p. 937.399.2000 f. 937.399.5433 A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency or a combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all the deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses as defined above.

Schedule of Federal Awards

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended December 31, 2008, and have issued our report thereon date June 23, 2009. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for the purpose of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the City Council, City Manager, management, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Springfield, Ohio June 23, 2009

Lank, Schufer, Hackett & Co.

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	CFDA NUMBER	PASS-THROUGH GRANT NUMBER	(A) CASH FEDERAL DISBURSEMENTS
U.S. DEPARTMENT OF AGRICULTURE PASSED THROUGH THE OHIO DEPARTMENT OF EDUCATION	_		
Summer Food Service Program for Children	10.559	N/A	\$ 13,508
Total U.S. Department of Agriculture			13,508
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT PASSED THROUGH THE OFFICE OF HOUSING AND COMMUNITY PARTNERSHIPS	_		
Home Investment Partnerships Program	14.239	A-C-07-177-2	334,553
Community Development Block Grant/State's Program Community Development Block Grant/State's Program Community Development Block Grant/State's Program	14.228 14.228 14.228	N/A A-F-07-177-1 A-C-07-177-1	211,081 39,056 8,182
(B) Total Community Development Block Grant/State's Program			258,319
Total U.S. Department of Housing and Urban Development			592,872
U.S. DEPARTMENT OF TRANSPORTATION			
Ariport Improvement Program Ariport Improvement Program	20.106 20.106	3-39-0071-1007 3-39-0071-1108	51,078 63,469
Total Airport Improvement Program			114,547
U.S. DEPARTMENT OF TRANSPORTATION FEDERAL TRANSIT ADMINISTRATION PASSED THROUGH THE OHIO DEPARTMENT OF TRANSPORTATION	_		
Formula Grants for Other Than Urbanized Area	20.509	RPT-0075-026-071	287,366
Formula Grants for Other Than Urbanized Area Formula Grants for Other Than Urbanized Area	20.509 20.509	RPT-0075-026-073 RPT-0075-027-082	58,146 103,088
Formula Grants for Other Than Urbanized Area	20.509	RPT-0075-028-083	530,924
Total U.S. Grant for Other Urbanized Areas			979,524
Total U.S. Department of Transportation U.S. DEPARTMENT OF HEALTH & HUMAN SERVICES PASSED THROUGH THE AREA AGENCY ON AGING, PSA 2	_		1,094,071
Support Services Support Services	93.044 93.044	N/A N/A	8,657 562
Total U.S. Department of Health & Human Services			9,219
U.S. DEPARTMENT OF FEDERAL HIGHWAY ADMINISTRATION PASSED THROUGH THE OHIO DEPARTMENT OF TRANSPORTATION	_		
Highway Improvement Program Highway Improvement Program	20.205 20.205	SHE Vandemark Road SHE Riverwalk Bikepath	95,000 114,547
Total U.S. Department of Federal Highway Administration			209,547
U.S. DEPARTMENT OF HOMELAND SECURITY PASSED THROUGH THE OHIO DEPARTMENT OF PUBLIC SAFETY	_		
Hazard Mitigation Grant	97.036	FEMA-1805-DR-149-72424	74,391
Total U.S. Department of Homeland Security			74,391
Total Federal Financial Assistance			1,993,608

⁽A) This schedule is prepared on the cash basis of accounting(B) The City receipted in \$15,520 in repayment of revolving loan funds in the year ended December 31, 2008.

Section I – Summary of Auditors' Results

Financial Statements

Type of auditors' report issued:

Unqualified

Internal control over financial reporting:

Material weakness(es) identified?

None noted

• Significant deficiency(ies) identified not

considered to be material weakness(es)?

None noted

Noncompliance material to financial statements noted?

None noted

Federal Awards

Internal control over major programs:

Material weakness(es) identified?

None noted

 Significant deficiency(ies) identified not considered to be material weakness(es)?

None noted

Type of auditors' report issued on compliance for major programs: Unqualified

Any audit findings that are required to be reported in accordance

with 510(a) of Circular A-133?

None noted

Identification of major programs:

CFDA 20.509 - Formula Grants for Other than Urbanized Areas

CFDA 14.239 – Home Investment Partnerships Program

Dollar threshold to distinguish between Type A and Type B programs: \$300,000

Auditee qualified as low-risk auditee? Yes

Section II - Financial Statement Findings

None noted

Section III - Federal Awards Findings and Questioned Costs

None noted

Section IV – Summary of Prior Audit Findings and Questioned Costs

Finding 2007-001: The City restated beginning fund balance of the Capital Improvement Fund. This finding has been corrected for fiscal year 2008.

City of Sidney, Ohio

Comprehensive Annual Financial Report

Year Ended December 31, 2008



Prepared by:

Finance Department Ginger S. Adams, CPA, Finance Officer

City of Sidney



Ohio

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CITY OF SIDNEY, OHIO LIST OF PRINCIPAL OFFICIALS DECEMBER 31, 2008

CITY COUNCIL MEMBERS

Michael Barhorst, Mayor

Terry Pellman, Vice-Mayor

Steve Hamby

Frank Mariano

Katie McMillan

Thomas Miller

Martha Milligan

CITY MANAGER

Steve Stilwell

SENIOR DIRECTORS

Thomas L. Judy, CPA Assistant City Manager

Ginger Adams, CPA Finance Officer

R. Stanley Crosley Fire Chief

Michael Lundy Acting Police Chief

William Gosciewski Public Works Director

Chris Clark Utilities Director

Michael Smith Law Director

Duane Gaier Parks & Recreation Director

Barbara Dulworth Community Services Director

Jocele Fahnestock City Clerk



Letter of Transmittal for 2008 Comprehensive Annual Financial Report

June 23, 2009

To the Honorable Mayor, Members of City Council, and the Citizens of the City of Sidney, Ohio:

The Comprehensive Annual Financial Report (CAFR) of the City of Sidney, Ohio for the year ended December 31, 2008, is hereby submitted for your review.

Ohio law requires that cities file their annual financial reports with the Ohio Auditor of State's office. Additionally, the Ohio Administrative Code requires that those reports be prepared pursuant to generally accepted accounting principles. The preparation of this CAFR represents the commitment of the City of Sidney to adhere to nationally recognized standards of excellence in financial reporting.

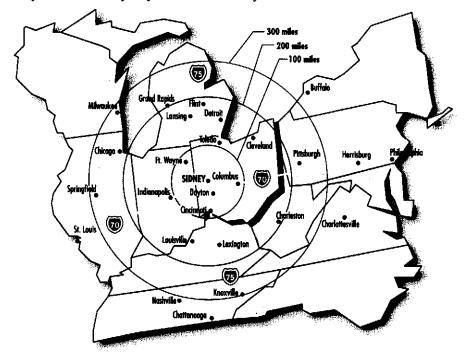
City of Sidney staff prepared all statements, schedules, and other presentations in this report. Management assumes full responsibility for the completeness and reliability of the information contained in this report, based on a comprehensive framework of internal control that is established for this purpose. Since the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

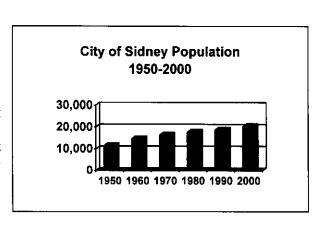
The independent accounting firm Clark, Schaefer Hackett & Co. audited the basic financial statements of the City of Sidney that are included in this report. The financial statements have received an unqualified ("clean") opinion. The independent auditor's report is located at the front of the financial section of this report. The audit was also designed to meet the requirements of the Federal Single Audit Act and the related U.S. Office of Management and Budget's Circular A-133. The auditors' report on internal controls and compliance with applicable laws and regulations can be found in a separately issued single audit report.

THE CITY OF SIDNEY

The City of Sidney is a progressive, growing community located on Interstate 75 in west central Ohio, approximately 37 miles north of Dayton, 85 miles west of Columbus, 100 miles south of Toledo, and 120 miles east of Indianapolis. The City of Sidney is the county seat of Shelby County and is the only city within the county.



The City's population growth trend averaged 12.2% per decade from 1950 to 2000. The 2000 Census reported a total population of 20,211, an increase of 8.0% over the 1990 census. During more recent years, the City's population has remained relatively constant. The most recent population estimate, as determined by the U.S. Census Bureau, was 20,019.



Municipal Services and Facilities

The City is a total service community providing a broad range of services for the citizens of Sidney, including: police and fire protection; emergency medical / ambulance services; water treatment and distribution; sanitary sewer and waste water treatment services; storm water monitoring and management; street construction and maintenance; refuse / garbage collection and disposal; parks and recreation facilities and programs; operation and maintenance of a municipal cemetery; operation and maintenance of a municipal airport; and operation and maintenance of a county-wide transit system.

Governmental Organization

In 1954, the voters of Sidney adopted a charter implementing a council-manager form of government. Accordingly, the City may exercise all powers of local self-government under the Ohio Constitution to the extent not in conflict with applicable general laws of the State. This form of "home rule" provides a great measure of local administrative and legislative control and efficiencies while maintaining direct participation by the residents of the community.

The legislative authority of the City is vested in a seven-member Council. Three members are elected at large and four represent specific wards of the City. Council members are elected to over-lapping four year terms. The Council enacts legislation to provide for City services, adopts budgets, levies taxes, borrows money, licenses and regulates businesses and trades, and performs such other duties consistent with the Charter. The presiding officer of the Council is the Mayor, who is a member of Council. The Mayor is elected to that position by a vote of the Council members. Council positions, including the Mayor, are part-time positions. The chief executive and administrative officer of the City is the City Manager, who is appointed for an indefinite term and serves at the pleasure of Council.

Budgetary Controls

City Council adopts an annual budget for all funds and approves subsequent amendments to that budget as needed. The annual budget serves as the foundation for the City's financial planning and control. The "legal level of control" is the level of detail as approved by Council in its appropriation ordinances. Total expenditures and encumbrances cannot exceed the amount approved by Council at the legal level of control. Legal level of control for the City of Sidney is based on object of expenditure for each department as follows: 1) Personal Services and 2) Contractual, Materials and Other.

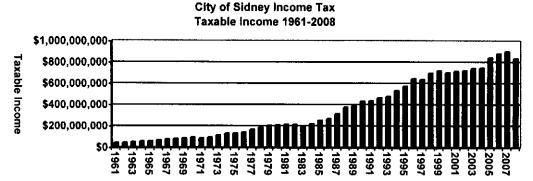
As a budgetary control, a purchasing control system is maintained which generally requires that an applicable appropriation be encumbered, or reserved, before a purchase may be made or a contract executed.

ECONOMIC CONDITIONS AND OUTLOOK

Economic Environment - Historically

Sidney's history as a strong industrial center is rooted in its strategic location. The construction of the Miami-Erie Canal between 1825 and 1837 connected Sidney with the major trade centers in Ohio to the north and south. The need for labor to construct the canals provided an influx of settlers to the area. The opening of the canal in 1837 brought an increase in regional trade and the first significant period of economic growth in Sidney. As the influence of the canal declined, railroads emerged. East-west rail began to be laid in Sidney in 1851, followed by north-south rail in 1856. The rail system offered a more rapid and economical means of transport for goods and passengers, further enhancing growth in Sidney. Sidney is still served by these railroad lines today. The construction of I-75 through Sidney in 1962 was another major event in the City's development. Creating a transportation link between Michigan and Florida, the interstate sparked an inflow of automobile-related factories, as well as warehouse and distribution facilities. Today, Sidney has four interchanges on Interstate 75, providing quick and convenient access for both commercial and industrial users.

The local economy grew at a robust pace from 1962 through 1999, reflected by an average growth rate in the City of Sidney income tax base of 8.0% per year. Even though the growth rate slowed somewhat over the years, it still averaged 6.6% growth per year from 1990 through 1999.



After 1999, the City began to experience an economic slowdown. Average annual growth in the income tax base slowed to 1.8% from 2000 through 2008. There was a "bounce back" year of considerable growth in 2005 with an increase in taxable income of 12.7%. However, with more sluggish years of growth and the decline in taxable income in 2008, the average for the current decade is presently 1.8%.

During 2008, the effects of the national recession were felt locally as taxable income declined 7.4% from the prior year. This decline was fueled equally by rising unemployment, which decreases employer withholding payments, and declining business net profits. Taxes on business net profits is the most volatile source of income tax collections and traditionally has been subject to upward, as well as downward, swings from year to year.

2008 Economic Activity and Outlook for the Future

Sidney is a City with fundamental strengths – interstate highway location, a large and diverse industrial foundation, stable political environment, long-term close relationship between City government and the private sector, developable land, and capacity to provide services as the City grows.

The City of Sidney has a strong industrial base that is diversified and not totally dependent upon one sector of the economy. The ten largest employers operating within the City in 2008 were:

<u>Employer</u>	Primary Business	Ave. no. of employees
Emerson Climate Technologies	Air compressor manufacturing	1,700
(formerly Copeland Corporation)	-	
Wilson Memorial Hospital	Acute care facility	765
NK Parts Industries	Test, assemble, and ship auto parts	643
American Trim	Auto and appliance stampings	550
Sidney Board of Education	Public education	480
Augusta Sportswear	Sportswear and jackets	470
Wal-Mart	Retail store	450
Freshway Foods	Processor of fresh foods	371
Cargill, Inc.	Soybean refining, meal & oil	369
Advanced Composites	Colorized pellets for plastic automotive products	450
T W (OL'D) I (O	*9	

Source: West Ohio Development Council

In addition, a Honda of America Mfg., Inc. auto engine plant with approximately 2,700 employees is located just eight miles outside of the City. It significantly benefits the City's industrial, commercial, residential and income tax bases.

To encourage further economic growth, the City has reserved vacant acreage considered to be choice industrial sites in an Industrial Zoning Classification. These sites generally have all utilities within connection distance.

According to Labor Department statistics, Shelby County realizes a net gain of 5,587 workers on a daily basis. While Sidney and Shelby County import a significant portion of their workers, surrounding counties export workers. Miami County sustains a net loss of 5,421 workers per day, Darke County loses 5,432 workers, and Auglaize County loses a net 2,123 workers each day.

Based on a recent survey which rates certain Quality of Life Costs in Southwest Ohio communities, Sidney ranked the *lowest cost* out of 34 area cities. "Quality of Life Costs" ranked in this survey included such expenses as household property & income taxes; refuse, storm water and license plate fees; and water and sewer costs.

Sidney's utility rates compare very favorably with area communities. Based on the City of Oakwood's 2009 survey of 63 area communities, Sidney's combined water and sewer was 5th lowest, coming in at 28% below survey average, 13% less than neighboring City of Troy and 34% less than neighboring City of Piqua.

Another factor that contributes to the growth and stability in Sidney is a spirit of cooperation between the public and private sectors. The West Ohio Development Council (WODC) is a non-profit corporation organized to create more employment opportunities and retain the existing employment base in the Sidney and Shelby County area. According to the West Ohio Development Council, nearly 57 new jobs were created in the Sidney and Shelby County area during 2008.

The City works to promote and encourage economic development. The City makes available a Municipal Job Creation Income Tax Credit program. This program will allow negotiation of income tax credits in order for the city to meet local support requirements of the State of Ohio's Job Creation Tax Credit Program.

The City's first tax incremental financing (TIF) arrangement, entered into during 2006, opened up approximately 43 acres on the west end of the City for commercial development. The TIF arrangement is an economic development tool which, in this case, financed the elimination of the sewer pump station at the corner of Vandemark Road and Fair Road and the construction of a 24" extension of the Southwest Sanitary Sewer Interceptor. In 2007, the City arranged its second TIF arrangement to finance the construction of water and sewer infrastructure that not only allowed an area manufacturer to relocate its operations within the City, but also opened up an additional 290 acres for possible future industrial development. Where appropriate, the City will continue to utilize this economic development tool to help grow our community.

Focuses on Long -Term Planning and Financial Policies

The City Council and staff of the City of Sidney are committed to making financial decisions based on a long-term perspective and rooted in sound financial policies. City Council has adopted a comprehensive set of financial policies covering subjects such as fund balance reserves, debt,

user charge coverage, and budget-balancing strategies. Council and staff review these policies each year. Those policies act as guardrails around the decisions made by staff and Council. One very important such policy is that the City will maintain a long-term focus in its financial planning activities. Toward that end, City Council adopts an annual update to a five-year capital and operating financial plan.

The product of the five-year plan is a set of strategies for maintaining financial stability and compliance with our financial policies. It is through this planning process that the City has been successful at early identification of financial trends and implementation of timely corrective action. This process helped the City weather the recession at the beginning of this decade. More recently, City staff utilized this process in order to make mid-year budget adjustments necessary as a result of a continued recessionary environment. City staff and Council will continue this fiscal "check-up" process throughout 2009 – next as part of the preparation of the five-year plan (2010-2014) and finally as part of the 2010 budget preparation – making timely expenditure reductions as necessary to maintain fiscal stability for now and the future.

Major Initiatives

For the Year:

- In 2008, the City continued its additional funding of the Capital Improvement Fund contributing an additional \$850,000, effectively devoting 25% or more of income tax dollars to capital improvements, as opposed to the 20% required to be transferred. (This practice was suspended in 2009 until the economy improves.)
- Construction was begun on a new building to house the staff and vehicles of Shelby Public Transit, the county-wide public transit system administered by the City. The majority of this \$1.3 million project was grant funded. The remaining cost will be split with Shelby County providing 35% and the City providing 65%.
- Testing of the potential new water source continued, with the next stage involving the drilling of additional borings and wells, and the additional modeling of the aquifer. The Ohio EPA required this round of testing for well site approval. A new water source will meet a long term need for increased water quantity and improved water quality permitting the City continued growth. This long-term project of acquiring a new water source will be planned in coordination with making any necessary improvements to the water treatment and water distribution systems within the City. In 2008, debt totaling \$650,000 was issued to finance this testing phase.
- The funding of the new Water Source Reserve Fund continued. Initially begun in 2007 with a transfer of \$300,000 from the Water Fund to the Water Source Reserve Fund, another \$300,000 was transferred in 2008. The intent is to build a reserve that can then be used to fund the long-term new water source project.
- Renovation of the first floor of City Hall was completed permitting the space vacated by the police department when they moved to their new facility to be once again utilized. The renovation, costing \$360,000, moved our utility billing and tax collections departments to this centrally-located, first floor location providing easier access for City residents and taxpayers.

Future Plans:

The City of Sidney's five-year capital and operating plan for 2009–2013 identified operating initiatives and scheduled several capital projects that will have a positive impact on the quality of life in the community and/or facilitate future growth.

- After receiving positive test results on the potential new water source, City Council has decided to move forward with the acquisition of the property necessary for the future water source. Estimated at a cost of \$2.25 million, this acquisition will be funded with an issuance of long-term debt. Considering the current recessionary environment, Council opted to postpone the design and construction phase of the project until the economy improves. The funding for the remainder of the project will likely be a combination of grant awards, if available, debt issuance and usage of the Water Source Reserve Fund (now with a balance of approximately \$626,000). It may be necessary to increase water utility rates in the future in order to be able to pay the debt service requirements of such an extensive project.
- ➤ Widening of Russell Road from west of Vandemark Avenue to Sixth Avenue, including the bridge over Interstate 75 is underway in 2009. This will significantly improve the east-west flow of traffic in the City. Ohio Department of Transportation grant funding is expected to cover approximately \$2.2 million of the project cost, with another \$150,000 contributed by Clinton Township. The City's share will likely be \$1.0 million.
- With a newly enacted \$5 additional license fee, additional street resurfacing work totaling \$99,000 is scheduled for 2009. Once this fee is in place for an entire year, the expected annual revenue from this source will be \$108,000.
- Widening and upgrading the section of Wapakoneta Avenue from I-75 to Parkwood Street is scheduled for 2011. The total project is expected to cost \$3,220,000, with funding of \$2.0 million from an ODOT Small Cities Grant, \$800,000 from Shelby County Commissioners and \$200,000 from the Ohio Public Works Commission. The remaining \$220,000 would be the City's share.
- With the successful completion of the Canal Feeder Riverwalk project from Graceland Cemetery to the Westlake area in 2008, phase II of this Riverwalk project will connect the Westlake area to south of the city and is slated for 2009 at a cost of nearly \$661,000. As with the first phase, it will be largely grant-funded. The City's portion is expected to be approximately \$132,000.
- To increase the air traffic flow to and from Sidney, the extension of a runway and other improvements at the Sidney Municipal Airport are planned. These improvements are contingent on federal funding. Scheduled for 2009 are the road closure of Children's Home Road and the construction of a private access road which will permit the extension of one of the airport's runways. The cost of the 2009 project is estimated at \$575,000 with 95% federal grant funding expected.

Recently, the City was awarded funding for the following projects as a result of the American Recovery and Reinvestment Act of 2009. The benefit of receiving such awards is that it eases the burden of local residents paying for such capital projects, in the form of increased fees and utility charges.

• Purchase and installation of a new automated meter read system. The new system will use radio technology to automatically read the meters and transmit data to the City's Utility Billing Office. This will allow the City to monitor for water leaks and notify customers in a timelier manner. The project will reduce the necessary meter reading staff by two positions permitting those staff persons to fill other vacancies within the City. Eventually, this system will permit customers to monitor their water usage via the internet and pay their bill online. Monthly billing will become a reality with this system. The project is estimated to cost \$1.8 million with 40% federal grant funding and the remainder funded via a 0% loan to be repaid to the Ohio Environmental Protection Agency (OEPA) over a 20-year period.

- Various water distribution system improvements, including:
 - Looping of water mains to improve fire flows
 - o Installation of a Riverside Drive transmission main
 - Purchase and installation of new high service pumps and controls at the Water Treatment Plant
 - o Purchase of a new screening device at Raw Water Pump Station

These projects are expected to cost \$6.0 million with 40% federal grant funding and the remainder funded via a 0% percent loan to be repaid to OEPA over a 20-year period.

Grant funding totaling approximately \$233,000 for vehicle replacement and other capital
equipment items to benefit Shelby Public Transit, the county-wide transit system, operated
and maintained by the City.

AWARDS

Certificate of Achievement for Excellence in Financial Reporting. The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Sidney for its comprehensive annual financial report for the fiscal year ended December 31, 2007. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for one year only. The City of Sidney has received the Certificate of Achievement for ten consecutive years. We believe that this comprehensive annual financial report for the year ended December 31, 2008 continues to meet the Certificate of Achievement Program's requirements and we will submit it to the GFOA to determine its eligibility for another certificate.

Distinguished Budget Presentation Award. The City received the GFOA's Distinguished Budget Presentation Award for its annual budget document for 2009, the tenth consecutive year the City has received this award. In order to qualify for the Distinguished Budget Presentation Award, the City's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communications device.

ACKNOWLEDGEMENTS

The preparation of this report was made possible by the efforts of the Finance Department staff, including Jennifer Wagner, Accountant, and Lori Rittenhouse, Account Clerk. Special recognition is extended to Assistance Finance Officer Renee DuLaney, CPA, for her skillful preparation of the financial statements. Our sincere appreciation is extended to all members of the City of Sidney staff, whose efforts have made this report possible.

Finally, special thanks are extended to Mayor Michael Barhorst and all other members of City Council whose support enables the City of Sidney to strive for excellence in its financial reporting and to maintain high standards of financial integrity.

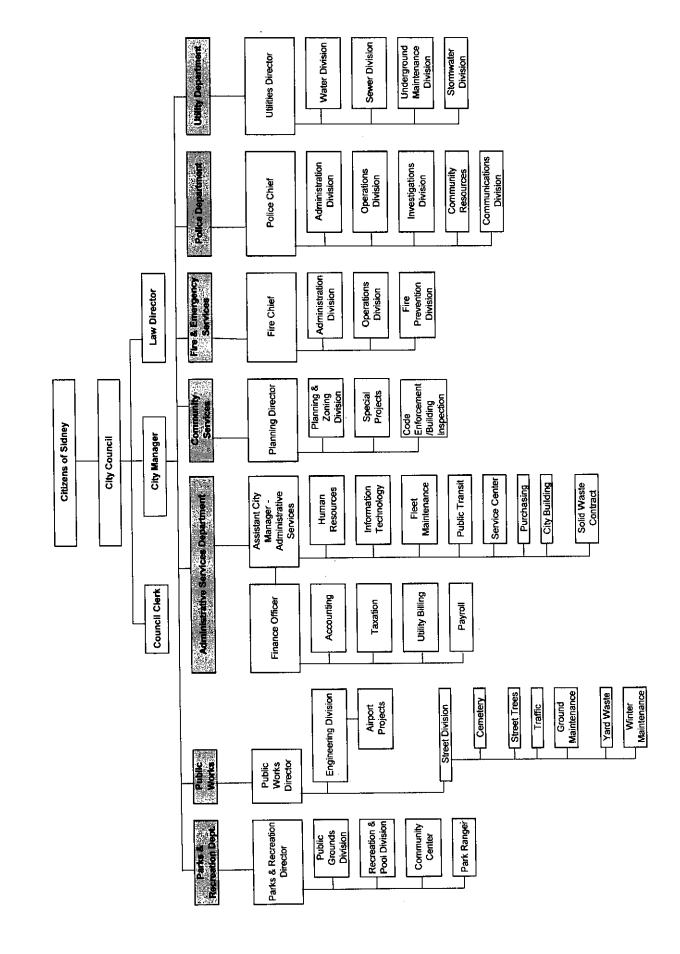
Respectfully submitted,

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Ginger S. Adams, CPA

Finance Officer

CITY OF SIDNEY, OHIO ORGANIZATIONAL CHART



Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Sidney Ohio

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

CAMADA
CORPORATION

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President

Executive Director

OF SUNCE OHIO



INDEPENDENT AUDITORS' REPORT

City Council City of Sidney 201 West Poplar Street Sidney, Ohio 45365

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sidney, Ohio (the City) as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sidney, Ohio as of December 31, 2008, and the respective change in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2009 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

2525 north limestone street, ste. 103 springfield, oh 45503

www.cshco.com p. 937.399.2000 f. 937.399.5433 Management's Discussion and Analysis on pages 3 through 14 and the budgetary comparison information on pages 47 through 52 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and the statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Springfield, Ohio June 23, 2009

Clark, Schufer, Hackett & Co.

CITY OF SIDNEY, OHIO

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

The management of the City of Sidney provides the following information as an introduction, overview and analysis of the City's financial statements for the year ended December 31, 2008. Readers should also review the basic financial statements on pages 16 - 26 to further enhance their understanding of the City's financial performance.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can first understand the City of Sidney as a financial whole. The statements then proceed to provide an increasingly detailed look at specific financial information.

The Statement of Net Assets and Statement of Activities (referred to collectively as the government-wide statements) provide information about the activities as an entire operating entity, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The proprietary funds' statements are prepared on the same basis as the government-wide statements.

Reporting on the City of Sidney as a Whole

Statement of Net Assets and Statement of Activities

These government-wide statements answer the question, "How did the City as a whole do financially during 2008?" They are prepared on the accrual basis of accounting, much the same way as for a private enterprise. This basis of accounting includes all assets and liabilities and takes into account all of the reporting year's revenues and expenses regardless of when the cash was received or paid.

- The Statement of Net Assets. This statement (page 16) reports all assets and liabilities of the City as of December 31, 2008. The difference between total assets and total liabilities is reported as "net assets". Over time, increases in net assets generally indicate an improvement in financial position while decreases may indicate a deterioration of financial position.
- The Statement of Activities. This statement (page 17) serves the purpose of the traditional income statement. It provides consolidated reporting of the results of all activities of the City for the year ended December 31, 2008. Changes in net assets are recorded in the period in which the underlying event takes place, which may differ from the period in which cash is received or disbursed. The Statement of Activities displays the expense of the City's various programs net of related revenues, as well as a separate presentation of revenues available for general purposes.

Both of the government-wide statements distinguish functions of the City of Sidney that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, police, fire, judicial, street repair and maintenance, community development and parks. The business-type activities of the City include water, sewer, solid waste collection, stormwater, public transportation, airport and swimming pool.

CITY OF SIDNEY, OHIO

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Reporting on the City of Sidney's Most Significant Funds

Fund financial statements

These statements provide financial position and results of the City's major funds. A fund is an accounting entity created to account for a specific activity or purpose. Major funds of the City of Sidney are the General Fund, Street Repair & Maintenance Fund, Municipal Income Tax Fund, C.D.B.G. Fund, Capital Improvement Fund, Water Fund, Sewer Fund, Solid Waste Fund, and Stormwater Fund. The creation of some funds is mandated by law and others are created by management to demonstrate financial compliance with budgetary or legal requirements. Funds are classified into three broad categories: governmental funds, proprietary funds, and fiduciary funds.

• Governmental funds. Governmental funds are used to account for "governmental-type" activities. Unlike the government-wide financial statements, governmental fund statements use a "flow of financial resources" measurement focus. That is to say, the operating statement of a governmental fund attempts to answer the question "Are there more or less resources that can be spent in the near future as a result of events and transactions of the reporting period?" Increases in spendable resources are reported in the operating statement as "revenues" or "other financing sources." Decreases in spendable resources are reported as "expenditures" or "other financing uses." We describe the differences between governmental funds and governmental activities (reported in the Statement of Net Assets and the Statement of Activities) in reconciliations presented beside the governmental fund financial statements on pages 19 and 21.

The City of Sidney maintains 33 separate governmental funds. The governmental fund financial statements on pages 18 through 21 separately display the governmental funds considered to be major funds. All other governmental funds - the "non-major" funds - are combined into a single column. Detailed financial data for each of the non-major governmental funds is provided in combining statements in the supplementary information section of this report.

- Proprietary funds. There are two types of proprietary funds: enterprise funds and internal service funds.
 - <u>Enterprise funds</u> These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises for which either 1) the intent is that the costs (expenses, including depreciation) be recovered primarily through user charges, or 2) determination of net income is appropriate for management control, accountability or other purposes.
 - The City of Sidney's Water Fund, Sewer Fund, Solid Waste and Stormwater Fund are all considered to be major funds and are displayed separately in the proprietary fund statements on pages 22 through 25. The City has three other proprietary funds, the activities of which are combined into one column for non-major funds.
 - Internal service funds Often, governments wish to allocate the cost of providing certain centralized services (e.g., motor pools, garages, data processing) to the other departments of the government entity that use the services. An internal service fund is the appropriate accounting mechanism when it is the intent of the government to recover the full cost of providing the service through user charges to other departments.

The City of Sidney's three internal service funds are combined into a single column in the proprietary fund financial statements. Detailed financial data for those funds can be found in the combining statements in the supplementary information section of this report.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of
parties outside the City government. Fiduciary funds are not reflected in the government-wide
financial statements because the resources of those funds are not available to support the City's
own programs. The accounting used for fiduciary funds is much like that used for proprietary
funds.

The City of Sidney's four fiduciary funds are combined into a single column in the fiduciary fund statement on page 26 of this report. Detailed financial data for those funds can be found in the combining statements in the supplementary information section of this report.

Other Information

Notes to the basic financial statements.

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 27 - 46 of this report.

Required supplementary information.

In addition to the basic financial statements and notes, this report also contains required supplementary information (RSI). RSI includes budgetary schedules for the General fund and major special revenue funds. This data is on pages 47 to 52 of this report.

The City of Sidney as a Whole

The following table presents condensed information on net assets as of December 31, 2008 and 2007.

Net Assets December 31, 2008 and 2007

	Governmental Activities		Business-Ty	pe Activities	<u>Total</u>		
A 4	2008	2007	2008	<u>2007</u>	<u>2008</u>	<u>2007</u>	
Assets: Current and other assets Capital assets	\$ 19,045,061 52,380,913	\$ 20,714,051 52,363,848	\$ 7,002,112 38,048,736	\$ 6,510,083 36,951,083	\$ 26,047,173 90,429,649	\$ 27,224,134 89,314,931	
Total assets	71,425,974	73,077,899	45,050,848	43,461,166	116,476,822	116,539,065	
Liabilities:		•					
Long-term liabilities	9,865,796	10,154,496	6,879,727	7,028,170	16,745,523	17,182,666	
Other liabilities	4,634,887	3,183,802	2,007,839	1,744,940	6,642,726	4,928,742	
Total liabilities	14,500,683	13,338,298	8,887,566	8,773,110	23,388,249	22,111,408	
Net Assets:							
Invested in capital assets,							
net of debt	43,433,659	43,858,848	31,074,156	29,300,583	74,507,815	73,159,431	
Restricted	1,042,116	1,321,211	160,420	-	1,202,536	1,321,211	
Unrestricted	12,449,516	14,559,542	4,928,706	5,387,473	17,378,222	19,947,015	
Total net assets	\$ 56,925,291	\$ 59,739,601	\$ 36,163,282	\$ 34,688,056	\$ 93,088,573	\$ 94,427,657	

The City's assets were greater than its liabilities by \$93.1 million at the close of 2008, as compared to \$94.4 million at close of 2007, a decline of \$1.3 million.

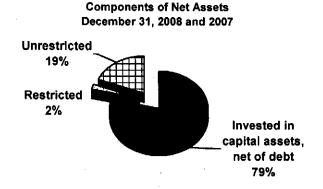
Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Although total net assets decreased, the component, "invested in capital assets, net of related debt" increased \$1.3 million from \$73.2 million at December 31, 2007 to \$74.5 million at December 31, 2008. Increases in this category of net assets generally means that the sum of capital asset additions and bond principal repayments were greater than the sum of depreciation expense and additional debt now associated with capital assets. Capital asset additions totaled \$5.6 million and bond principal repayments were approximately \$1.6 million. Depreciation expense was approximately \$4.4 million with additional debt proceeds of \$1.5 million. The City has worked to invest in and improve its capital infrastructure, particularly its water and sewer infrastructure.

Restricted net assets are subject to external restrictions as to their use. This category decreased approximately \$119,000, or 9%, from \$1.3 million at December 31, 2007 to \$1.2 million at December 31, 2008. The City utilized restricted net assets in its CDBG Revolving Loan Fund to partially fund the construction of the water and sewer infrastructure necessary to not only allow an area manufacturer to relocate its operations to Sidney, but would also open up an additional 290 acres for possible future industrial development.

Unrestricted net assets are available for future use as directed by City Council. Overall, this category decreased \$2.5 million from \$19.9 million at December 31, 2007 to \$17.4 million at December 31, 2008. It is important to note that although the total unrestricted net assets are \$17.4 million, the unrestricted net assets of the City's business-type activities, \$4.9 million, may not be used to fund governmental activities. Unrestricted net assets of the City's governmental activities decreased \$2.1 million, or 14.5%, from \$14.6 million to \$12.5 million. Generally, governmental revenues declined, most notably income taxes, in step with the national recession. At the same time, expenses increased. For the City's business-type activities, the decline in unrestricted net assets was approximately \$500,000, decreasing from \$5.4 million to \$4.9 million. Generally, decreases in net assets indicate a deterioration of financial position. However, the unrestricted net assets of business-type activities decreased, less because of a deteriorating financial condition, than because of investment in the City's infrastructure without issuing additional debt.

While the balances of the various components of net assets have changed from year-to-year, the proportion of the components has not changed significantly. The majority of the City's net assets reflect its investment in capital assets (e.g. land, buildings, infrastructure, machinery and equipment); less any related debt used to acquire those assets that is still outstanding plus any significant unspent bond proceeds. The City uses these capital assets to provide services to citizens; therefore, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.



The following table presents condensed information on the changes in net assets for the years ended December 31, 2008 and 2007.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Changes in Net Assets For the Years Ended December 31, 2008 and 2007 Governmental Activities Business-Type Activities

	Government	tal Activities	Business-Type Activities		<u>Total</u>		
	2008	<u>2007</u>	<u>2008</u>	<u>2007</u>	<u>2008</u>	2007	
Revenues:							
Program revenues:							
Charges for services	\$1,862,994	\$2,369,925	\$8,589,788	\$9,884,910	\$10,452,782	\$12,254,835	
Operating grants and							
contributions	1,450,075	1,379,325	369,642	425,636	1,819,717	1,804,961	
Capital grants and							
contributions	1,127,329	1,657,404	983,004	570,879	2,110,333	2,228,283	
General revenues:							
Income taxes	12,505,553	13,417,106	-	-	12,505,553	13,417,106	
Property taxes	1,440,528	1,481,916	-	-	1,440,528	1,481,916	
Other taxes	693,003	819,030	=	-	693,003	819,030	
Grants and other							
contributions not restricted							
to specific programs	1,135,782	1,610,680	-	-	1,135,782	1,610,680	
Investment income	561,282	894,963	227,958	219,224	789,240	1,114,187	
Gain (loss) on sale of capital assets	4,070	-	4,350	_	8,420	-	
Miscellaneous	68,482	573,924	<u> </u>		68,482	573,924	
Total revenues	20,849,098	24,204,273	10,174,742	11,100,649	31,023,840	35,304,922	
Expenses:							
General government	1,842,173	1,726,929	-	_	1,842,173	1,726,929	
Police	6,389,260	6,167,426		_	6,389,260	6,167,426	
Fire	4,656,979	4,372,436	-	-	4,656,979	4,372,436	
Judicial	1,588,281	1,686,848	_	-	1,588,281	1,686,848	
Health	239,068	227,045	_	_	239,068	227,045	
Street repair & maintenance	3,308,905	3,163,599		_	3,308,905	3,163,599	
Community development	735,153	564,882	-	-	735,153	564,882	
Community environment	1,152,583	1,053,132	_	-	1,152,583	1,053,132	
Parks and recreation	1,670,604	1,628,824	_	_	1,670,604	1,628,824	
Basic utility services	24,630	54,531	_	_	24,630	54,531	
Interest on long-term debt	386,824	392,921	_	_	386,824	392,921	
Water	-		3,581,450	3,908,385	3,581,450	3,908,385	
Sewer	_	_	3,812,880	3,720,157	3,812,880	3,720,157	
Solid waste	-		1,002,412	972,269	1,002,412	972,269	
Stormwater		_	538,199	567,091	538,199	567,091	
Transportation	-	•	727,112	688,761	727,112	688,761	
Airport	_	_	370,209	139,540	370,209	139,540	
Swimming pool		_	171,034	168,087	171,034	168,087	
Yard waste	_	_	165,168	114,639	165,168	114,639	
Total expenses	21,994,460	21,038,573	10,368,464	10,278,929	32,362,924	31,317,502	
Excess (deficiency) before transfers	(1,145,362)	3,165,700	(193,722)	821,720	(1,339,084)	3,987,420	
Transfers	(1,668,948)	(555,572)	1,668,948	555,572	(1,557,004)	5,767,720	
Change in net assets	(2,814,310)		1,475,226	1,377,292	(1,339,084)	3,987,420	
Net assets, beginning of year	59,739,601	57,129,473	34,688,056	33,310,764	94,427,657	, ,	
_						90,440,237	
Net assets, end of year	\$ 56,925,291	\$ 59,739,601	\$ 36,163,282	\$ 34,688,056	\$ 93,088,573	\$ 94,427,657	

The City's change in net assets decreased \$1.3 million for the year ended December 31, 2008 as compared to an increase of \$4.0 million for the prior year.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Total revenues decreased nearly \$4.3 million, or 12.1%. Several factors help to explain this decline:

- Charges for services declined approximately \$1.8 million. Almost \$1.3 million of this decline is attributable to business-type activities. Of that \$1.3 million, approximately \$725,000 is due to two different one-time revenue events occurring in 2007. First, Honda of America Mfg., an auto engine plant located outside of the City limits, contracted with the City to transport and process its wastewater. During 2007, the contract was renegotiated. As a result, Honda paid an additional \$325,000 to increase the capacity of what the City will process for them. The second source of nonrecurring 2007 revenue was another large manufacturer in Sidney who dramatically increased its production, thus dramatically increasing its water usage and wastewater discharge. As a result, fees from this manufacturer increased over \$400,000 in 2007. This production was eliminated at the beginning of 2008. The nearly \$500,000 decline in governmental activities charges for services was primarily attributable to change in EMS billing services.
- Income taxes decreased approximately \$912,000, or 6.8%. Approximately half of this decline can be traced to a drop in income tax collections from business net profits. This source is the most volatile source of income tax collections and traditionally has been subject to upward, as well as downward, swings from year to year. The other half of this decline is due to a decrease in employer withholding payments. Local employment was not as strong as anticipated and withholding payments did not keep pace with budgeted expectations. The effects of the national recession were beginning to be felt in the City of Sidney by mid- to late-2008.
- Miscellaneous revenues decreased approximately \$505,000 which is primarily a result of liquidating the self insurance fund in 2007. After the City changed its employees' health insurance coverage from a self-funded one to a fully insured one, the fund's remaining net assets were reimbursed to the operating departments within the City in 2007.
- Investment income in 2008 declined compared to 2007 by approximately \$325,000. This
 decrease is a result of the historical "flight to quality" of bonds in light of the stock market
 declines.

Total expenses increased approximately \$1.0 million, or 3.3%. Airport expenses increased from \$140,000 during 2007 to \$370,000 during 2008. This increase was due to the management of the airport changing from a fixed based operator (FBO) system to an airport manager system beginning June 1, 2008.. Under the FBO method, the FBO earned airport revenues and incurred expenses according to market and business practices. The City received a fee from the FBO and collected only farm rental receipts. The City was responsible for certain limited expenses, such as real estate taxes and insurance. Under the Airport Manager system, all revenue from fuel sales and hangar rentals are received by the City. Likewise, all expenditures are paid by the City, including a monthly contractual payment to the Airport Manager.

Water expenses decreased by about \$330,000 from 2007 to 2008. In 2007 the water source project was in its preliminary phase and costs to perform studies on water quality for research and development related expenses were expensed as incurred. In 2008 the actual well field testing began and permanent wells were set; those costs were capitalized.

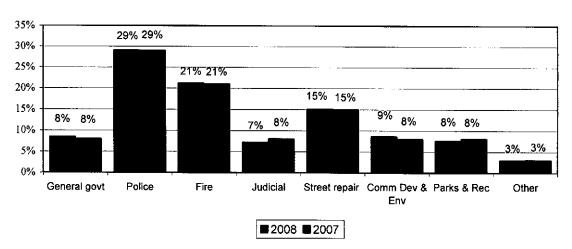
Governmental activities

Governmental net assets decreased \$2.8 million, or 4.7%, from \$59.7 million to \$56.9 million. Net assets invested in capital assets, net of related debt, decreased about \$425,000, or 1.0%, from \$43.8 million to \$43.4 million. Restricted net assets decreased \$280,000 during the year from \$1.3 million to \$1.0 million as a result of utilizing funds restricted for economic development. The largest category of decline was unrestricted net assets which decreased about \$2.2 million, or 14.4%, from \$14.6 million to \$12.4 million, a result of declining revenues and increasing expenses.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Decreases in unrestricted net assets generally indicate a decline in financial position. The components of governmental activities' expenses are as follows:

Governmental Expenses by Program



The composition of expenses by program remained relatively stable from 2007 to 2008. The two largest components of governmental expenses are public safety -- police and fire. Police makes up 28% to 29% of the total, while fire contributes another 20% to 21%. Judicial - consisting mainly of municipal court activities - comprises about 7% to 8% of governmental activities' expenses. Street repair and maintenance (which includes winter street clean-up) accounts for about 15% of expenses. The community development and environment program, which includes such activities as community planning, engineering, building inspection, and code enforcement, makes up about 8% to 9% of expenses. The parks and recreation program is responsible for 8% of governmental expenses.

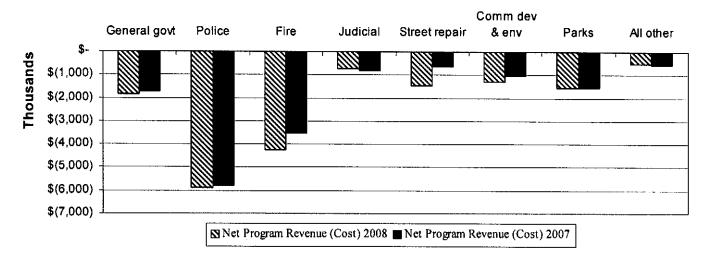
The Statement of Activities reports the expenses of each of the governmental activities programs and the related program revenue that offsets the cost of each program. The amount by which the cost of a particular program exceeds its program revenue represents the extent to which that program must be subsidized by general revenues, such as income taxes, property taxes and unrestricted contributions. The following table and graph summarize the net cost of each program:

Expenses and Program Revenues - Governmental Activities

	Year En	ded Decembe	r 31, 2008	Year Ended December 31, 2007			
	Expense	Program Revenue	Net Revenue (Cost)	Expense	Program Revenue	Net Revenue (Cost)	
General government	\$ 1,842,173	\$ 882	\$ (1,841,291)	\$ 1,726,929	\$ 5,801	\$ (1,721,128)	
Police	6,389,260	487,553	(5,901,707)	6,167,426	388,020	(5,779,406)	
Fire	4,656,979	389,990	(4,266,989)	4,372,436	853,487	(3,518,949)	
Judicial	1,588,281	857,705	(730,576)	1,686,848	867.714	(819,134)	
Street repair & maintenance	3,308,905	1,858,465	(1,450,440)	3,163,599	2,516,499	(647,100)	
Community development	735,153	465,771	(269,382)	564,882	507,213	(57,669)	
Community environment	1,152,583	114,375	(1,038,208)	1,053,132	82,830	(970,302)	
Parks & recreation	1,670,604	111,888	(1,558,716)	1,628,824	64,939	(1,563,885)	
All others	650,522	153,769	(496,753)	674,497	120,151	(554,346)	
Total net assets	\$21,994,460	\$4,440,398	<u>\$(17,554,062)</u>	\$21,038,573	\$5,406,654	\$(15,631,919)	

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Net Program Revenue (Cost) - Governmental Activities



Overall, the net program cost of governmental activities increased by \$1.9 million or 12.3%. The largest fluctuation was Street Repair & Maintenance net cost increased approximately \$803,000. Its program revenue decreased almost \$700,000 primarily due to the change in the area of private developers' donated streets. The value of this donated asset was \$763,000 in 2007 versus \$115,000 in 2008.

Business-type activities

Business-type activities' net assets increased \$1.5 million from \$34.7 million to \$36.2 million. While the category, "invested in capital assets, net of debt" increased \$1.8 million and the restricted category increased nearly \$160,000, the unrestricted category decreased almost \$460,000.

It is the City's policy that revenues of some of the City's business-type activities (Water, Sewer and Solid Waste Fund) are expected to cover all program costs over the long term. The revenues of other business-type activities cover specified portions of program costs. The following table and graph summarize the expenses and program revenues for business-type activities:

Expenses and Program Revenues - Business-Type Activites

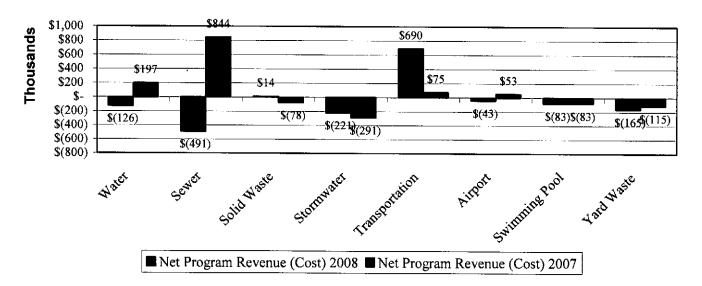
Year Ended December 31, 2007

Year Ended December 31, 2008

			Net Program			Net Program
		Program	Revenue		Program	Revenue
	<u>Expense</u>	<u>Revenue</u>	(Cost)	Expense	<u>Revenue</u>	(Cost)
Water	\$ 3,581,450	\$ 3,454,995	\$ (126,455)	\$ 3,908,385	\$ 4,105,837	\$ 197,452
Sewer	3,812,880	3,321,692	(491,188)	3,720,157	4,564,326	844,169
Solid Waste	1,002,412	1,016,660	14,248	972,269	893,935	(78,334)
Stormwater	538,199	316,988	(221,211)	567,091	275,893	(291,198)
Transportation	727,112	1,417,017	689,905	688,761	764,105	75,344
Airport	370,209	327,411	(42,798)	139,540	192,259	52,719
Swimming Pool	171,034	87,671	(83,363)	168,087	85,070	(83,017)
Yard Waste	165,168		(165,168)	114,639		(114,639)
Total business-type activities	\$ 10,368,464	\$ 9,942,434	\$ (426,030)	\$ 10,278,929	\$ 10,881,425	\$ 602,496

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Net Program Revenue (Cost) - Business-Type Activities



Program revenue for business-type activities decreased approximately \$939,000 or 8.6%, while program expenses increased nearly \$90,000 or 0.9%. Key components of the changes in net program cost for each significant program charge are as follows:

- Water program revenues decreased nearly \$650,000 primarily due to the product line elimination of a local manufacturer in 2008 (\$400,000 loss) and a one-time receipt of a \$200,000 Army Corp of Engineer grant for the water source project in 2007. However, water program expenses decreased nearly \$330,000 mainly as a result of additional expenses incurred for initial testing of a potential new water source in 2007 whereas in 2008 permanent well fields were installed and capitalized. Over the long term, water program revenues cover their expenses.
- Sewer rates are reviewed annually to determine whether costs are covered. The sewer program's net program revenue decreased \$1.3 million going from net program revenue of \$844,000 in 2007 to net program cost of \$491,000 in 2008. Sewer program revenues decreased approximately \$1.2 million mainly due to a \$325,000 one-time payment received in 2007 from a large manufacturer located outside the City limits to increase its wastewater treatment capacity. Over the long term, sewer program revenues cover their expenses.
- ✓ In 2007, the Solid Waste program included the cost for Yard Waste pick-up. For 2008, the two programs are being reported separately. No user fee is charged for the Yard Waste pick-up program and is fully subsidized by a cash transfer from the General Fund. On the other hand, user fees are expected to cover the costs of the Solid Waste pick-up program.
- Transportation program revenue increased approximately \$650,000 in 2008 compared to 2007, primarily related to an Ohio Department of Transportation (ODOT) grant for the new transportation building which began construction in mid-2008.
- ✓ During mid-2008, the City changed its airport operations from a fixed based operator (FBO) to an airport manager system of management. This required certain start-up costs to be incurred and a "ramping up" of fuel sales.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Individual funds summary and analysis

Governmental funds, as stated earlier, focus on spendable resources and near-term inflows and outflows of those resources. As such, fund balance measures net resources available for spending at the end of the fiscal year, subject to any stated restrictions on their use.

The combined fund balance of the City's governmental funds at December 31, 2008 was \$10.3 million. Approximately 94% of this total amount constitutes unreserved fund balances available for spending at the government's discretion. The remainder of the fund balance is reserved to indicate that it is not available for new spending. Approximately \$512,000 of this reserved fund balance has already been committed to liquidate purchase orders of the prior period.

Total fund balances of the City's governmental funds decreased approximately \$2.7 million from \$13.0 at December 31, 2007 to \$10.3 million at December 31, 2008. (See the governmental funds' balance sheets on pages 18 - 19.)

The General Fund is the primary operating fund of the City of Sidney, accounting for such activities as police and fire protection, emergency medical services, and parks and recreation. The General Fund balance decreased \$1.8 million for the year ended December 31, 2008. Miscellaneous receipts decreased approximately 83% primarily due to the liquidation of the self-insurance fund of approximately \$500,000 in 2007. Amounts received from the City's income tax are paid into the Municipal Income Tax Fund and 80% of the net proceeds after collection are transferred to the General Fund. Decreased tax revenues during 2008 led to transfers to the General Fund totaling \$9.8 million compared to \$10.7 million during 2007. Expenses for the General Fund increased about \$686,000 or 5%.

The Capital Improvement Fund received an additional subsidy from the General Fund of \$850,000 which nearly offset the decrease in income tax collections. Twenty percent of the net proceeds after collection are transferred in from the Municipal Income Tax Fund. The actual income tax transfer decreased from \$3.3 million in 2007 to \$2.5 million in 2008. Meanwhile capital outlays for the Capital Improvement Fund in 2008 remained approximately the same as 2007 at \$3.1 million in an effort to continually develop the City's infrastructure. As a result, its fund balance only declined slightly from \$1.6 million to \$1.5 million.

The Street Repair & Maintenance Fund, used to account for the state-levied gasoline tax and motor vehicle registration fees, is restricted by law for street maintenance and repair activities. Intergovernmental revenues decreased approximately 7%, or \$80,000, during 2008 compared to 2007, due to gasoline tax revenue declines and reduction in number of motor vehicle registrations. Expenditures decreased about \$250,000, or 15%, from 2007 to 2008 as a result of certain street resurfacing capital outlay being paid out of the Street Fund in 2007 instead of the Capital Improvement Fund. Its fund balance decreased by roughly \$52,000 from \$530,000 at December 31, 2007 to \$478,000 at December 31, 2008

The collection of the City's income tax is recorded in the Municipal Income Tax Fund. Income tax revenues, on the fund's financial statement, decreased 5.0% from \$13.2 million to \$12.6 million. Transfers out decreased from \$13.3 to \$12.3 million to reflect income tax allocated to the General and Capital Improvement funds. As a result, its fund balance remained at roughly \$1.8 million. The City of Sidney's proprietary fund statements (found on pages 22-23) provide the same type of information found in the government-wide financial statements, but in more detail.

Budget variations

A significant variation in the General Fund between original budget and final budget is a \$685,000 decrease in estimated revenues transferred into the General Fund for the City's income tax

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

collections. As the effects of the economic recession were beginning to be felt in the City's income tax collections, adjustments in estimated revenues were made. Instead of an increase in collections originally budgeted at 2.8% the revenue estimated later was amended to a decrease of 3.7% over prior year.

Actual expenditures for police were less than final budgeted expenditures by approximately \$178,000. This variance was primarily due to actual expenses being less than budget for street lighting, boarding prisoners, overtime and travel & training.

Capital asset and debt administration

Capital asset activity

Significant capital activity for the year included:

- ✓ The next phase of a multiple year State of Ohio project to overlay asphalt on the state routes within the City limits was continued during 2008. The State is directly funding 80% of these costs totaling \$392,000.
- ✓ At a cost of \$360,000, the city renovated the portion of the City's Municipal Building vacated by the Police Department. The income tax department and the utility billing department were merged into one department to serve customers and residents as a "one stop shop" in making payments to the City for income taxes, utility bills, cemetery payments and other miscellaneous receipts.
- ✓ Kuther Road sewer and water infrastructure was constructed. The funding was \$210,000 grant funds from the C.D.B.G. Revolving Loan Fund and \$220,000 from the TIF fund for a total cost of \$430,000.
- ✓ Approximately \$426,000 was added to construction in progress for the potential new water source project.
- ✓ Another \$1.1 million of construction in progress was added for the construction of a new building to house the Shelby Public Transit's staff and vehicles. The majority of this project is grant funded. The remaining cost is split with Shelby County providing 35% and the City providing 65%.

Additional detail on the capital asset activity for the year ended December 31, 2008 is presented in the Notes to the Basic Financial Statements in note 6 on pages 38 – 39.

<u>Debt</u>

During June 2008, one issuance of various purpose Bond Anticipation Notes (BANs) were issued totaling \$1,546,000. The various purposes of this debt are as follows:

Purpose	<u>Amount</u>
Water source testing. \$200,000 originally issued in 2007 & used to pay the	
Army Corp of Engineers' grant match. Additional \$450,000 issued in 2008 to	
complete well field testing.	\$650,000
Southwest Sanitary Sewer system improvements necessary for the Menard's Tax	
Increment Financing (TIF) arrangement. Debt to be re-paid with payments-in-	
lieu-of-property taxes (PILOTs) received from the property owner. Originally	
issued in 2006, rolled over one year in 2007.	\$650,000
Kuther Road water system improvements necessary for the Ross TIF	
arrangement. Debt to be re-paid with payments-in-lieu-of-property taxes	
(PILOTs) received from the property owner. Originally issued in 2007.	\$115,000
Kuther Road sewer system improvements necessary for the Ross TIF	
arrangement. Debt to be re-paid with payments-in-lieu-of-property taxes	
(PILOTs) received from the property owner. Originally issued in 2007.	\$131,000
Total Bond Anticipation Note (BAN) issuance	\$1,546,000

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Ohio law restricts the amount of debt that a City may issue. The aggregate principal amount of unvoted "net indebtedness" may not exceed 5.5% of the assessed valuation for property tax purposes of all real and personal property located within the City. At December 31, 2008, that debt ceiling was \$20.7 million. Certain debt with a repayment source other than general tax revenues, is excluded from the definition of net indebtedness. Under that definition, the City has approximately \$9.0 million of net indebtedness as of December 31, 2008, leaving a legal debt margin for unvoted debt of approximately \$11.7 million.

An additional statutory limitation restricts total indebtedness – both voted and unvoted – to 10.5% of the real and personal property assessed valuation. That limitation would restrict total City net indebtedness to \$39.5 million, leaving a total debt margin of approximately \$30.5 million.

A summary of debt outstanding at December 31, 2008 and 2007 is as follows:

	General Obligation Bonds					
	<u>December 31, 2008</u>	<u>December 31, 2007</u>				
Governmental activities	\$ 8,966,000	\$ 8,505,000				
Business-type activities	<u>7,135,000</u>	<u> 7,650,500</u>				
Total	<u>\$ 16,101,000</u>	<u>\$ 16,155,500</u>				

Additional detailed data for all debt of the City of Sidney is presented in the Notes to the Basic Financial Statements in note 9 & 10 on pages 42 - 44 and in Schedules 7-9 in the Statistical Section of this report.

Contacting the City's management

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with an overview of the City's finances. If you have questions or need additional financial information, please contact the Finance Officer, City of Sidney, 201 West Poplar Street, Sidney, Ohio 45365.

OHIO

CITY OF SIDNEY, OHIO STATEMENT OF NET ASSETS DECEMBER 31, 2008

	Governmental Activities	Business-type Activities	Total
ASSETS			
Pooled cash	\$ 3,152,152	\$ 1,449,876	\$ 4,602,028
Restricted cash and investments	29,463	160,420	189,883
Cash held by outside agent	16,573	-	16,573
Pooled investments	7,635,831	3,515,970	11,151,801
Receivables:			
Income taxes	3,181,332	-	3,181,332
Property taxes	1,641,298	•	1,641,298
Other taxes	34,251	-	34,251
Accounts	-	1,376,045	1,376,045
Interest	67,300	47,755	115,055
Loans	24,781	8,299	33,080
Special assessments	1,022,596	•	1,022,596
Other	456,462	61,940	518,402
Internal balances	161,501	(161,501)	•
Receivables from other governments	1,308,794	262,758	1,571,552
Inventory	190,406	220,806	411,212
Prepaid items	51,030	26,314	77,344
Bond issuance costs	71,291	33,430	104,721
Capital assets:			
Capital assets not subject to depreciation:			
Land	7,628,644	735,693	8,364,337
Construction in progress	710,252	1,593,107	2,303,359
Capital assets net of accumulated depreciation	44,042,017	35,719,936	79,761,953
Total assets	\$ 71,425,974	\$ 45,050,848	\$ 116,476,822
LIABILITIES			
Accounts payable	\$ 313,757	\$ 914,097	\$ 1,227,854
Salaries and benefits payable	929,233	142,515	1,071,748
Unearned revenue	2,455,477	153,277	2,608,754
Accrued interest payable	40,420	33,575	73,995
Notes Payable	896,000	650,000	1,546,000
Refundable deposits	870,000	114,375	114,375
Noncurrent liabilities:	_	114,575	114,373
Due within one year	522,500	365,287	887,787
Due in more than one year	9,343,296		15,857,736
Due in more than one year	9,343,290	6,514,440	15,657,750
Total liabilities	14,500,683	8,887,566	23,388,249
NET ASSETS			
Invested in capital assets, net of related debt	43,433,659	31,074,156	74,507,815
Restricted for:	20.4/2	1.00.400	100.000
Capital projects	29,463	160,420	189,883
Street repair and maintenance	509,241		509,241
Community development projects	360,017		360,017
Other purposes - externally imposed restrictions	143,395	4.000.00	143,395
Unrestricted	12,449,516	4,928,706	17,378,222
Total net assets	56,925,291	36,163,282	93,088,573
Total liabilities and net assets	\$ 71,425,974	\$ 45,050,848	\$ 116,476,822

See Notes to the Basic Financial Statements.

		Program Revenues			Net (Expense) Re	venue and Change	s in Net Assets
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
Functions/Programs							
Governmental Activities:							
General government	\$ 1,842,173	\$ -	\$ 882	\$ -	\$ (1,841,291)		\$ (1,841,291)
Police	6,389,260	343,863	46,462	97,228	(5,901,707)		(5,901,707)
Fire	4,656,979	384,660	5,330	-	(4,266,989)		(4,266,989)
Judicial	1,588,281	806,163	51,542	-	(730,576)		(730,576)
Health	239,068	139,266	-	-	(99,802)		(99,802)
Street repair and maintenance	3,308,905	35,762	1,270,106	552,597	(1,450,440)		(1,450,440)
Community development	735,153	9,655	-	456,116	(269,382)		(269,382)
Community environment	1,152,583	114,375	-	•	(1,038,208)		(1,038,208)
Parks and recreation	1,670,604	29,250	61,250	21,388	(1,558,716)		(1,558,716)
Basic utility services	24,630	•	14,503	•	(10,127)		(10,127)
Interest on long-term debt	386,824	-	-	-	(386,824)		(386,824)
Total governmental activities	21,994,460	1,862,994	1,450,075	1,127,329	(17,554,062)		(17,554,062)
Business-type activities:							
Water	3,581,450	3,454,995	-	-		\$ (126,455)	(126,455)
Sewer	3,812,880	3,287,123	_	34,569		(491,188)	(491,188)
Solid Waste	1,002,412	1,016,660	-	-		14,248	14,248
Stormwater	538,199	316,988	-	•		(221,211)	(221,211)
Public transportation	727,112	213,487	369,642	833,888		689,905	689,905
Airport	370,209	212,864	-	114,547		(42,798)	(42,798)
Swimming Pool	171,034	87,671	-	•		(83,363)	(83,363)
Yard Waste	165,168	·		-		(165,168)	(165,168)
Total business-type activities	10,368,464	8,589,788	369,642	983,004		(426,030)	(426,030)
Total	\$ 32,362,924	\$ 10,452,782	\$ 1,819,717	\$ 2,110,333	(17,554,062)	(426,030)	(17,980,092)
	General revenue	es:					
	Taxes:						
	Income ta:				12,505,553	-	12,505,553
	Property to				1,440,528	-	1,440,528
	Other taxe				693,003	-	693,003
		ontributions not restricted	to specific progra	ms	1,135,782	•	1,135,782
	Investment e	•			561,282	227,958	789,240
		of capital assets			4,070	4,350	8,420
	Miscellaneou	12			68,482		68,482
	Transfers				(1,668,948)	1,668,948	
	Total gen	eral revenues and transfers			14,739,752	1,901,256	16,641,008
		Change in net assets			(2,814,310)	1,475,226	(1,339,084)
	Net assets - beg	•			59,739,601	34,688,056	94,427,657
	Net assets - end	ing			\$ 56,925,291	\$ 36,163,282	\$ 93,088,573

See Notes to the Basic Financial Statements.

CITY OF SIDNEY, OHIO BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2008

	General Fund		reet Repair faintenance Fund		Municipal come Tax Fund	C:	DBG Fund	lm	Capital provement Fund
ASSETS					4				
Pooled cash	\$ 1,522,512	\$	103,593	\$	189,722	\$	64,831	\$	426,348
Restricted cash and investments	-		-		-		-		10,717
Cash held by outside agent	-		-		-		-		-
Pooled investments	3,690,447		251,200		460,278		157,207		1,034,348
Receivables:									
Income taxes	-		-		3,181,332		-		-
Property taxes	1,543,013		-		-		-		-
Other taxes	34,251		-		-		-		-
Interest	45,103		3,844		-		2,407		-
Loans	-		· -		-		-		-
Special assessments	132,499		•		-		882,279		-
Other	397,392		1,574		-		-		-
Due from other funds	21,764		38,124		-				-
Receivables from other governments	489,017		663,774		-		-		27,997
Inventory	48,516		101,224		-		-		-
Prepaid items	23,793		605		193		-		-
Total assets	\$ 7,948,307	\$	1,163,938	\$	3,831,525	\$	1,106,724	<u>\$</u>	1,499,410
LIABILITIES AND FUND BALANCES Liabilities:			ı						
Accounts payable	\$ 121,086	\$	49,155	\$	209	\$	58,773	\$	16,430
Salaries and benefits payable	858,011	•	31,773	•	7,901	•	-	•	
Due to other funds	-		-		-		_		-
Notes payable	-		_		_		_		-
Deferred revenue	2,514,652		604,691		1,992,042	····	884,440		12,388
Total liabilities	3,493,749		685,619		2,000,152	_	943,213	_	28,818
Fund Balances:									
Reserved for:									
Inventory	48,516		101,224		-		-		•
Prepaid items	23,793		605		193		-		-
Long-term loans receivable	-		-		-		-		-
Encumbrances Unreserved, reported in:	125,775		106,664		2,297		56,961		204,542
General fund	4,256,474		-		-				-
Special revenue funds	-		269,826		1,828,883		106,550		_
Capital projects funds			<u> </u>	_	<u>-</u>	_	<u> </u>		1,266,050
Total fund balances	4,454,558	_	478,319	_	1,831,373	_	163,511		1,470,592
Total liabilities and fund balances	\$ 7,948,307	<u>\$</u>	1,163,938	\$	3,831,525	<u>\$</u>	1,106,724	<u>\$</u>	1,499,410

CITY OF SIDNEY, OHIO RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2008

	Non-major overnmental Funds	Go	Total overnmental Funds	Total governmental fund balances	\$	10,333,236
	1 41145	_			_	,-,
\$	821,968	\$	3,128,974	Amounts reported for governmental		
	18,746		29,463	activities in the statement of net assets		
	16,573		16,573	are different because:		
	1,986,119		7,579,599			
			3,181,332	Some assets used in governmental activities are not		
	98,285		1,641,298	financial resources and therefore are not reported in the funds:		
	-		34,251	Capital Assets		51,760,422
	15,946		67,300	Unamortized bond costs		71,291
	24,781		24,781			
	7,818		1,022,596	Other long-term assets are not available to		
	57,496		456,462	pay for current-period expenditures and		
	_		59,888	therefore are deferred in the funds:		
	128,006		1,308,794	Income taxes receivable		1,992,042
	-		149,740	Other taxes and intergovernmental receivables		701,797
	356	_	24,947	Other receivables		1,085,145
\$	3,176,094	\$	18,725,998	Internal service funds are used to charge		
		_		the costs of certain activities, such as the		
				central garage, to individual funds. The		
				assets and liabilities of the internal service		
\$	33,650	\$	279,303	funds are included in governmental activities		
	10,922		908,607	in the statement of net assets.		874,705
	74,391		74,391			
	896,000		896,000			
	226,248	_	6,234,461	Long-term liabilities, including bonds payable,		
				are not due and payable in the current period		
	1,241,211		8,392,762	and therefore not reported in the funds:		
				Bonds payable		(8,070,000)
				Compensated absences		(1,440,630)
				Unfunded police and fire pension liability		(342,297)
	-		149,740	Accrued interest on long-term debt		(40,420)
	356		24,947			
	24,781		24,781			.
	15,828		512,067	Net assets of governmental activities	\$	56,925,291
	_		4,256,474			
	1,877,332		4,082,591			
	16,586		1,282,636			
-		_				
_	1,934,883	_	10,333,236			
\$	3,176,094	<u>\$</u>	18,725,998			

CITY OF SIDNEY, OHIO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

See Notes to the Basic Financial Statements.

-	General Fund	Street Repair & Maintenance Fund	Municipal Income Tax Fund	CDBG Fund	Capital Improvement Fund
REVENUES:		_			
Local taxes	\$ 1,634,536	\$ -	\$ 12,564,001	\$ -	\$ -
Intergovernmental revenues	1,423,303	1,128,361	-	456,116	554,572
Special assessments	235,731	-	-	-	-
Charges for services	1,426,919	36,896	•	-	-
Fines, licenses and permits	132,500	-	-	-	-
Investment income	514,161	11,765	•	4,293	115
Miscellaneous receipts and reimbursements	96,059	149,121	195	-	26,389
Total revenues	5,463,209	1,326,143	12,564,196	460,409	581,076
EXPENDITURES:					
Current:					
General government	1,502,976	-	213,500	-	-
Police	5,783,712	-	-	-	•
Fire	4,303,371		-	-	-
Judicial	1,322,569	-		-	_
Health	-	-	-	-	-
Street repair and maintenance	-	1,346,564	•	-	-
Community development	133,503	-		134,442	-
Community environment	1,035,420	•		-	
Parks and recreation	1,361,559	-	-	-	-
Basic utility services	-	-	-	-	-
Capital outlay	19,937	_	•	319,908	3,107,249
Debt service:				•	, ,
Principal	_	-	-	-	435,000
Interest	•		-	_	369,535
			<u> </u>		
Total expenditures	15,463,047	1,346,564	213,500	454,350	3,911,784
Excess (deficiency) of revenues over					
(under) expenditures	(9,999,838)	(20,421)	12,350,696	6,059	(3,330,708)
OTHER FINANCING SOURCES (USES):					
Transfers in	9,843,478	-	-	-	3,310,870
Sale of capital assets	-	-	-	•	26,392
Transfers out	(1,643,871)	(32,000)	(12,304,348)		(94,909)
Total other financing sources (uses)	8,199,607	(32,000)	(12,304,348)	<u> </u>	3,242,353
Net change in fund balances	(1,800,231)	(52,421)	46,348	6,059	(88,355)
Fund balances, beginning of year	6,254,789	530,740	1,785,025	157,452	1,558,947
Fund balances, end of year	\$ 4,454,558	\$ 478,319	\$ 1,831,373	\$ 163,511	\$ 1,470,592

CITY OF SIDNEY, OHIO RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008

			Net change in fund balances - total governmental funds	\$ (2,625,742)
NI.	on major	Total		
	on-major			
	ernmental	Governmental	Amounts reported for governmental activities in the Statement of Activities are	
	Funds	Funds	different because:	
\$	140,058	\$ 14,338,595	Governmental funds report capital outlays as expenditures. However,	
	323,631	3,885,983	in the statement of activities, the cost of those assets is allocated over	
	9,314	245,045	their estimated useful lives as depreciation expense. This is the amount	
	207,547	1,671,362	by which capital outlays exceeded depreciation in the current period:	
	108,158	240,658	Capital asset additions	3,129,728
	80,553	610,887	Current year depreciation	(2,613,345)
	32,925	304,689	•	(,, - , - , - ,
	902,186	21,297,219	Governmental funds report the sale of assets only to the extent proceeds	
			are received. In the Statement of Activities, gains are reported in General	
			revenues and losses are included in Expenses of Governmental Activities.	
			Proceeds from sale of assets	(26,392)
	37,862	1,754,338	Gain on sale of assets	4,070
	68,491	5,852,203	Cum on suic or assets	4,070
	-	4,303,371	Governmental funds do not report transfers of capital assets to or from	
	116,345	1,438,914	proprietary funds. In the Statement of Activities, these are reported as	
	220,980	220,980	transfers.	
	138,124	1,484,688	Net book value of transfers:	
	738,146	1,006,091	From governmental funds to proprietary funds	(529,958)
	49,462	1,084,882	From governmental funds to internal service funds	(19,147)
	61,429	1,422,988	5 * * * * * * * * * * * * * * * * * * *	(12,117)
	23,543	23,543	Revenues in the statement of activities that do not provide	
	592,236	4,039,330	current financial resources are not reported as revenues in	
		425 000	the funds:	(50.440)
	•	435,000	Income taxes	(58,448)
	.	369,535	Investment income	(46,792)
	0.046.610	00 105 070	Other revenue	(398,344)
	2,046,618	23,435,863	Contribution of capital assets	114,802
			Repayment of bond principal is an expenditure in the	
((1,144,432)	(2,138,644)	governmental funds, but the repayment reduces long-term	
			liabilities in the statement of net assets.	435,000
				,
	417,290	13,571,638		
	-	26,392	Some expenses reported in the statement of activities do not require the	
	(10,000)	(14,085,128)	use of current financial resources and therefore are not reported as	
			expenditures in governmental funds.	
	407,290	(487,098)	Vacation and sick leave benefits	(140,334)
			Interest payable	(11,250)
	(737,142)	(2,625,742)	Unfunded pension liability	6,903
	, , ,	, ,	Unamortized bond issuance costs	(6,039)
	2,672,025	12,958,978		, , ,
			Internal service funds are used by management to charge the costs of	
\$	1,934,883	\$ 10,333,236	certain activities, such as the central garage, to individual funds. The net	
-			revenue (expense) of the internal service funds related to governmental	
			activities is reported with governmental activities.	 (29,022)
			Change in net assets of governmental activities	\$ (2,814,310)

			Business-ty	pe Activities			Governmental
	Water	Sewer	Solid Waste	Stormwater	Non-major Enterprise Funds	Totals	Activities - Internal Service Funds
ASSETS			***************************************	Stormwater	1 41165	Tours	1 unus
Current assets:							
Cash	\$ 818,428	\$ 457,443	\$ 77,518	\$ 32,620	\$ 63,867	\$ 1,449,876	\$ 23,178
Pooled investments	1,984,581	1,109,240	188,064	79,139	154,946	3,515,970	56,232
Restricted cash and cash equivalents	160,420	•		-	-	160,420	-
Receivables:	6 60.336	500.045	1.50.101	10.501			
Accounts	568,336	582,047	160,404	49,531	15,727	1,376,045	-
Interest	30,277	17,478 8,299	-	•	-	47,755	-
Loans Other	3,270	-	-	-	- 979	8,299 51,040	-
Receivables from other governments	3,270	57,691 -	-	-	262,758	61,940 262,758	-
Inventory	142,698	45,229	-	13,929	18,950	220,806	40,666
Due from other funds	9,517	3,582	_	1,404	10,550	14,503	40,000
Bond issuance costs	7,511	33,430	_	1,707	_	33,430	_
Prepaid items	14,204	6,754		4,347	1,009	26,314	26,083
Total current assets	3,731,731	2,321,193	425,986	180,970	518,236	7,178,116	146,159
rotal current assets		<u> </u>	425,500	180,770	510,250	7,170,110	140,133
Noncurrent assets: Capital assets:							
Capital assets not subject to depreciati							
Land	143,179	126,320	-	-	466,194	735,693	-
Construction in progress	425,784	-	-	-	1,167,323	1,593,107	•
Capital assets net of	Z 100 4ZZ	00 500 070		# £1# 000	2 424 504	24 710 024	ć00 40 .
accumulated depreciation	7,100,477	20,529,872		5,615,083	2,474,504	35,719,936	620,491
Total noncurrent assets	7,669,440	20,656,192		5,615,083	4,108,021	38,048,736	620,491
Total assets	\$ 11,401,171	\$ 22,977,385	\$ 425,986	\$ 5,796,053	\$ 4,626,257	\$ 45,226,852	\$ 766,650
LIABILITIES Current liabilities:							
Accounts payable	\$ 274,643	\$ 77,614	\$ 158,697	\$ 11,435	\$ 391,708	\$ 914,097	\$ 34,454
Salaries and benefits payable	64,698	48,710	Ψ 150,057	8,964	\$ 20,143	142,515	20,626
Notes Payable	650,000	-		-	20,115	650,000	20,020
Current portion of long term debt		350,000		-		350,000	_
Compensated absences	13,480	1,548	-	143	\$ 116	15,287	-
Deferred revenue	-	-	153,277	-	-	153,277	-
Refundable deposits	114,375	-	, <u> </u>	•	u u	114,375	-
Accrued interest payable	9,256	24,319	-	-	-	33,575	
• •	1,126,452	502,191	311,974	20,542	411,967	2,373,126	55,080
							
Noncurrent liabilities: Noncurrent portion of long term debt		6,135,000				6,135,000	
Compensated absences	235,936	93,477	•	15,342	34,685	379,440	12,869
Total noncurrent liabilities	235,936	6,228,477		15,342	34,685	6,514,440	12,869
i our noneutrent nuomnes		0,220,417				0,517,470	12,007
Total liabilities	1,362,388	6,730,668	311,974	35,884	446,652	8,887,566	67,949
NET ASSETS							
Invested in capital assets, net of	# 150 0/c	14181 105		5 (15 000	4 100 00-	31.054.55	/80 ±0+
related debt	7,179,860	14,171,192	-	5,615,083	4,108,021	31,074,156	620,491
Restricted	160,420	2 075 525	114 012	145.096	71 504	160,420	79 210
Unrestricted Total net assets	2,698,503 10,038,783	2,075,525 16,246,717	114,012 114,012	145,086 5,760,169	71,584 4,179,605	5,104,710 36,339,286	78,210 698,701
Total liabilities and net assets	\$ 11,401,171	\$ 22,977,385	\$ 425,986	\$ 5,796,053	\$ 4,626,257	\$ 45,226,852	\$ 766,650
Adjustment to reflect the consolide Total net assets from above Net assets of business-type activiti		vice fund activitie	s related to enterp	vrise funds		(176,004) 36,339,286 \$ 36,163,282	

CITY OF SIDNEY, OHIO STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

			Business-ty	pe Activities			Governmental	
	Water	Sewer	Solid Waste	Stormwater	Non-major Enterprise Funds	Totals	Activities - Internal Service Funds	
OPERATING REVENUES:	·							
Charges for services	\$ 3,234,268	\$ 3,283,540	\$ 1,016,660	\$ 315,584	\$ 494,777	\$ 8,344,829	\$ 1,427,676	
Other revenue	220,727	3,583		1,404	19,245	244,959	1,269	
Total operating revenues	3,454,995	3,287,123	1,016,660	316,988	514,022	8,589,788	1,428,945	
OPERATING EXPENSES:								
Personal services	1,513,005	1,151,928	-	223,442	532,908	3,421,283	485,982	
Operations and maintenance	1,718,607	1,445,206	1,002,478	108,804	701,482	4,976,577	912,709	
Depreciation	342,522	913,382		206,161	196,309	1,658,374	92,481	
Total operating expenses	3,574,134	3,510,516	1,002,478	538,407	1,430,699	10,056,234	1,491,172	
Operating income (loss)	(119,139)	(223,393)	14,182	(221,419)	(916,677)	(1,466,446)	(62,227)	
NONOPERATING REVENUES (EXPENSES):								
Investment income	135,966	91,992	-	-	-	227,958		
Intergovernmental	•	34,569	-	-	1,318,077	1,352,646	-	
Gain (loss) on disposal of assets	-	-	-	-	4,350	4,350	-	
Interest expense		(298,172)				(298,172)	-	
Total nonoperating revenues (expenses)	135,966	(171,611)			1,322,427	1,286,782		
Income (loss) before contributions and transfers	16,827	(395,004)	14,182	(221,419)	405,750	(179,664)	(62,227)	
Capital contributions	200,501	236,303	-	-	93,154	529,958	19,147	
Capital reimbursement	-	625,500	-	-	-	625,500	-	
Transfers out	(84,346)	(14,000)	(49,369)	-	(1,490)	(149,205)	(5,594)	
Transfers in		3,588		152,758	506,349	662,695	5,594	
Change in net assets	132,982	456,387	(35,187)	(68,661)	1,003,763	1,489,284	(43,080)	
Total net assets - beginning of year	9,905,801	15,790,330	149,199	5,828,830	3,175,842		741,781	
Total net assets - end of year	\$ 10,038,783	\$ 16,246,717	\$ 114,012	\$ 5,760,169	\$ 4,179,605		\$ 698,701	
Adjustment to reflect the consolidation of i		l activities related t	to enterprise fun	ıds		(14,058)		
Change in net assets of business-type activ	rities					\$ 1,475,226		

See Notes to the Basic Financial Statements.

CITY OF SIDNEY, OHIO
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2008

					Busines	Business-type Activities	ivíties					Gove	Governmental
		i.			Solid	٠		ŽÄ	Non-major Enterprise	Ļ	<u> </u>	Act Intern	Activities - Internal Service
		Water		Sewer	waste	<u> </u>	Stormwater		runas	2	1 orals	4	rugs
Cash flows from operating activities: Receipts from customers and users	6 3	3,306,412	€	3,449,173 \$	1,015,257	\$ 25	239,469	69	616,498	s	8,626,809	69	,
Receipts from interfund services Payments to convoliers		296,919 (1.129.346)		4,486 (893,360)	(977,706)	<u>&</u>	72,972 (71.945)		. (713,580)		37 4 ,377 (3,716,010)		1,428,945 (863,090)
Payments to experience Payments to interfind services used		(1,509,363)		(1,140,357)	(98.702)	` <u>(</u> 2	(245,844)		(535,455)	. ₍₁₎ =	(3,431,019)		(484,673) (46,109)
Net cash provided by (used for) operating activities	}	433,227		861,963	8,776) % 	(51,075)		(820,607)		432,284		35,073
Cash flows from noncapital financing activities:				ı	1		122 000		456 980		578 980		
Transfers ut Transfers out		(20,000)		(14,000)					(1,490)		(65,490)		,
Capital reimbursement Intergovernmental	}	1		625,500 34,569	·]	• •		1,318,077		625,500		
Net cash provided by (used for) noncapital financing activities		(50,000)		646,069			122,000		1,773,567		2,491,636		
Cash flows from capital and related financing activities: Acquisition of canital assets		(261.983)		(436,591)	'		(59,236)		(877,615)	5	(1,635,425)		(30,641)
Proceeds from sale of capital assets Note Proceeds		000'059		•			1 1		4,350	·	4,350 650,000		
Principal paid on capital debt Interest paid on capital debt		(200,000)		(965,500)	' •						(1,165,500)		
Net cash provided by (used for) capital and related financing activities		188,017		(1,711,662)			(59,236)		(873,265)	(5	(2,456,146)		(30,641)
Cash flows from investing activities: Proceeds from sales and maturities of investments		1,158,985		1.065.263	93,250	Q	121,676		36,852		2,476,026		22,487
Purchase of investments Interest on investments		(1,264,967)		(767,330)	(67,170)	(Q)	(117,369)		(75,791)	2	(2,292,627) 269,680		(16,197)
Net cash provided by investing activities		47,520		414,111	26,080	ا ا	4,307		(38,939)		453,079		6,290
Net increase in cash and cash equivalents		618,764		210,481	34,856	.9	15,996		40,756		920,853		10,722
Cash and cash equivalents, beginning of year		360,084		246,962	42,662	را ا	16,624		23,111		689,443		12,456
Cash and cash equivalents, end of year	S	978,848	160	457,443 \$	77,518	øs ∞	32,620	<u>د</u>	63,867	_ 	1,610,296	ς.	23,178

See Notes to the Basic Financial Statements.

CITY OF SIDNEY, OHIO
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2008

						Business-type Activities	e Activ	ities				Ğ	Governmental
		Water	Course	ja ja		Solid	3	Stormusater	Non-major Enterprise	najor prise	Totale	` <u>ā</u>	Activities - Internal Service Funds
		water	200	אַנו		Table	2	IIII Water	3	3	10000		-
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:													
Operating income (loss)	6 9	(119,139)	÷4	(223,393)	6 43	14,182	69	(221,419)	99	\$ (219,677)	(1,466,446)	s ((62,227)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:													
Depreciation		342,522		913,382		ŧ		206,161		606,309	1,658,374		92,481
Change in assets and liabilities: Accounts received to		098 65		(15.713)		(81,477)		(3.143)		26.302	(14.67]	_	•
Other receivables		2,930		57,830						(96,528)	(35,768)		•
Due from other funds		102,483		124,418		•		(1,404)		•	225,497		1
Prepaid items		4		6,823		•		(4,053)		099	3,474		9
Inventory		21,579		7,324		•		1,158		(18,950)	111,111		(7,554)
Accounts payable		36,244		(20,279)		(4,003)		(5,973)		(9,176)	(3,187)	_	11,004
Salaries and benefits payable and													
compensated absences		3,642		11,571		1		(22,402)		(2,547)	(9,736)	•	1,309
Refundable deposits		(16,438)								1	(16,438)	•	
Deferred revenue	-					80,074			!		80,074		•
Net cash provided (used) by operating activities	۵	433,227	50	861,963	89	8,776	S	(51,075)	\$	(820,607) \$	432,284	6	35,073
Nonesh invecting canital and financing activities:													
Purchase of equipment on account	69.6	208,588	un u	42	69 6	, ,	en e	10,675	<i>S S</i>	365,318 \$	584,623	<i>د</i> د	- 19 147
Contributions of capital assets from governmental forces. Transfer net book value of equipment	9 649 1	_		3,588	9 649	(49,369)	s 643	90	s 69	49,369 \$		8	

See Notes to the Basic Financial Statements.

CITY OF SIDNEY, OHIO STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2008

		Agency Funds
ASSETS		
Pooled cash	\$	10,906
Pooled investments		26,479
Municipal Court checking account		171,765
Accounts receivable		7,980
Total assets	<u>\$</u>	217,130
LIABILITIES		
Due to employees	\$	6,232
Due to other governments		114,265
Undistributed monies		96,633
Total liabilities	<u>\$</u>	217,130

See Notes to the Basic Financial Statements

1. <u>Summary of Significant Accounting Policies</u>:

A. Reporting Entity

The City of Sidney, Ohio (City) is a political unit incorporated and established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The City was incorporated in 1820, and has a Council-Manager form of government. The City provides the following services: public safety (police and fire), highways and streets, water, sewer, sanitation, recreation, public transportation, public improvements, planning and zoning and general administrative services.

For financial reporting purposes, the City includes in this report all funds, agencies, boards. commissions, and departments in accordance with criteria established in Governmental Accounting Standards Board (GASB) Statement No. 14, as amended by GASB Statement No. 39. Under the provisions of GASB Statement No. 14 (as amended), the City of Sidney is the primary government, since it is a general purpose government that has a separate elected governing body; functions as a separate legal entity; and is fiscally independent of other state and local governments. As used in GASB Statement No. 14, fiscally independent means that the City may, without the approval or consent of another governmental entity, determine or modify its own budget, levy its own taxes or set rates or charges, and issue debt. As required by accounting principles generally accepted in the United States of America, these basic financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data is combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government. There are no blended or discretely presented component units at December 31, 2008.

Certain units of local governments, over which the City exercises no authority, such as the Shelby County Library District, Shelby County Health District and Upper Valley Joint Vocational School, are other local governmental and non-profit entities with independent elected officials and are excluded from the accompanying basic financial statements. The City is not a component unit of any other entity and does not have any component units, which require inclusion in the basic financial statements.

Other local governments and non-profit entities that overlap the City's boundaries are Shelby County and the Sidney City School District. These entities do not meet the reporting entity criteria and, therefore, are not included in the City's financial reports.

B. Basis of Presentation

Government-wide financial statements

The statement of net assets and the statement of activities display information about the City as a whole. These statements distinguish between activities that are governmental in nature, which are normally supported by taxes and intergovernmental revenues; and business-type activities, which rely to a significant extent upon fees and charges for support. As a general rule the effect

of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's water, sewer, and solid waste function. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. The government-wide financial statements do not include the assets and liabilities of the City's agency funds.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The government-wide statement of activities presents a comparison between expenses and program revenues for each segment of the business-type activities of the City and for each governmental program. Program revenues include charges paid by the recipients of the goods or services as well as grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business-type segment is self-supporting or relies upon general revenues of the City.

The caption "Capital assets, net of related debt" consists of capital assets net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Net assets are reported as restricted when constraints placed upon their use are either: 1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or 2) imposed by law through constitutional provisions or enabling legislation. The net assets restricted for other purposes result from special revenue funds and the restrictions on their net asset use. When both restricted and non-restricted resources are available for use, it is the City's policy to use non-restricted resources first, then restricted resources, as they are needed.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported in separate columns in the fund financial statements. All other funds are aggregated and reported as non-major governmental or non-major enterprise funds.

The accounting policies and financial reporting practices of the City conform to accounting principles generally accepted in the United States of America for local governments as prescribed by the GASB.

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures (expenses). Fund accounting segregates funds according to the intended purpose and is used to aid management in demonstrating compliance with financial-related legal and contractual provisions.

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds. The City reports the following major governmental funds:

General Fund - The General Fund is used to account for government resources not accounted for in any other fund. The General Fund balance is available to the City for any purpose provided it is expended or transferred according to the City Charter and/or the general laws of the State of Ohio.

<u>Street Repair & Maintenance Fund</u> – To account for state-levied and controlled gasoline tax and motor vehicle registration fees designated for street maintenance and repair.

<u>Municipal Income Tax Fund</u> – To account for the collection, collection costs and distribution of City-levied income tax.

<u>C.D.B.G. Fund</u> – To account for state funds and federal funds passed through state agencies for community development activities.

<u>Capital Improvement Fund</u> – To account for the income tax resources earmarked for capital improvements used for general improvement of all City facilities and operations.

Proprietary (Business-type) Funds

The proprietary funds are used to account for the City's ongoing activities that are similar to those found in the private sector where the intent of the governing body is that the cost (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City reports the following major proprietary funds:

<u>Water Fund</u> – Accounts for the operation of the waterworks distribution system and related expenses, including capital improvement and debt service. The operation is exclusively financed by customer user charges.

<u>Sewer Fund</u> – Accounts for the operation of the sanitary sewer collection and treatment system and related expenses, including capital improvement and debt service. The operation is exclusively financed by customer user charges.

<u>Solid Waste Fund</u> - Accounts for the operation of the solid waste collection system and related expenses, including capital improvements. The operations are financed through user charges.

<u>Stormwater Fund</u> - Accounts for the operation and maintenance of the stormwater system, and related expenses, including capital improvement. The operations are financed through user charges and a subsidy from the General Fund.

Additionally, the City reports the following fund types:

<u>Internal service funds</u> – Account for services, such as information management, vehicle maintenance, and service center operations, provided to other departments of the City on a cost-reimbursement basis.

<u>Fiduciary funds</u> — Generally are used to account for assets held in a fiduciary capacity on behalf of others. The City holds assets in agency funds for four other entities: (1) municipal court, (2) City employees' medical reimbursement plan, (3) Village of Port Jefferson's sewer bills, and (4) the Great Miami River Watershed Protection Project.

C. Basis of Accounting

Governmental Funds. The accounting and financial reporting treatment that applies to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in current financial resources.

The modified accrual basis of accounting is used for all governmental fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be reasonably determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The City considers revenues available if they are collected within 30 days after year end. Expenditures are recorded generally when the related fund liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Those revenues susceptible to accrual are property taxes, income taxes, franchise taxes, special assessments, licenses, interest revenue and charges for services. Fines, permits and parking meter revenues are not susceptible to accrual because they are generally not measurable until received in cash.

The City reports deferred revenues on its governmental funds' balance sheet. Deferred revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when the City receives resources before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for deferred revenue is removed from the balance sheet and revenue is recognized.

Because governmental funds' financial statements use a different measurement focus and basis of accounting than the government-wide statements, governmental funds' financial statements include reconciliations to the government-wide statements.

Proprietary Funds. All proprietary funds — enterprise funds and internal service funds - are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet.

Proprietary fund-type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The accrual basis of accounting is utilized by proprietary funds. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

Agency Funds. The agency funds, being custodial in nature, are merely "assets equal liabilities" and, thus, do not involve the measurement of results of operations. Agency funds are accounted for using the accrual basis of accounting.

D. Budgets and Budgetary Accounting

The City follows procedures prescribed by State law in establishing the budgetary data reflected in the financial statements as follows:

- (1) The County Budget Commission has suspended the requirement to prepare a tax budget. In lieu of the tax budget, about January 1 of each year, the City will submit to the Budget Commission a report of estimated revenue and actual unencumbered cash balances by fund. Thereafter, the County Budget Commission will issue an Official Certificate of Estimated Resources (OCER).
- (2) Unencumbered appropriations lapse at year-end. No contract, agreement or other obligation involving the expenditure of money shall be entered into unless the Finance Officer first certifies that the money required for such contract, agreement, obligation or expenditure is in the treasury, or is anticipated to come into the treasury, before the maturity of such contract.
- (3) All funds of the City have annual budgets legally adopted by the City Council.

The City Manager acts as budget officer for the City and submits a proposed operating budget to the City Council on an annual basis. Public hearings are held to obtain taxpayer comments. The Council enacts the budget through passage of an ordinance. The appropriations ordinance controls expenditures at the level of (1) personal services and (2) contractual, materials and other. Council can amend the budget at the legal level of control, through the passage of supplemental ordinances. Management can amend appropriations below this level without council approval. Supplemental appropriations to the original appropriations ordinance were made during the year, but were not material in relation to the original appropriations.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control in the governmental funds. Encumbrances outstanding at year end are reported as reservations of fund balances, since they do not constitute expenditures or liabilities.

Notes to the Basic Financial Statements December 31, 2008

While reporting financial position, results of operations and changes in fund balances on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis, as provided by law, is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Budget (Non-GAAP) Basis for the General Fund and major special revenue funds are presented on the budgetary basis in the Required Supplementary Information to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (1) Revenues are recorded when received in cash (budget) as opposed to when they are both measurable and available (GAAP).
- (2) Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- (3) Encumbrances are recorded as the equivalent of expenditures (budget) as opposed to a reservation of fund balance (GAAP).

E. Cash and Cash Equivalents

To improve cash management, most of the cash received by the City is pooled. The exceptions to this policy are as follows:

- Municipal Court, an agency fund, maintains its deposits in a separate checking account.
- An outside agency, Shelby County, is holding cash deposits for the County Auto License Fund.
- > Escrow deposit is being held for the Ohio Department of Transportation (ODOT).

Monies for all other funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "Pooled Cash" on the balance sheet.

For purposes of the statements of cash flows and for presentation on the statement of net assets/balance sheet, investments with an original maturity of three months or less and restricted cash are considered to be cash equivalents.

F. Pooled Investments

All investments of the City are recorded at fair value, in accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools." The statement established accounting and reporting guidelines for government investments and investment pools. Interest earnings from investments are allocated to the General Fund except for funds derived from contract, trust agreement, grant terms or City policy which require crediting otherwise.

During the year, the City invested in STAROhio, an investment pool managed by the State Treasurer's Office. STAROhio, which allows governments within the State to pool their funds for investment purposes, is not registered with the Securities Exchange Commission (SEC) as an investment company, but does operate in a manner similar to Rule 2a-7 of the Investments

Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price, which is the price the investment could be sold for on December 31, 2008.

G. Inventory and Prepaid Items

Inventory is valued at cost using the first-in/first out (FIFO) method. The proprietary funds' inventories are recorded as expenses when used. Inventory in governmental funds consists of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are purchased. Reported inventories are offset by a fund balance reserve, which indicates they do not constitute "available spendable resources," and are not available for appropriations.

Payments made to vendors for services that will benefit periods beyond December 31, 2008 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

H. Capital Assets

Capital assets include land, improvements to land, buildings, building improvements, machinery, equipment, infrastructure and all other assets that are used in operations and that have initial useful lives extending beyond a single reporting period. Infrastructure is defined as long-lived capital assets that normally are stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets. Examples of infrastructure include roads, bridges, sidewalks, and similar items.

The City defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year.

All capital assets are valued at historical cost, or estimated historical cost, if actual cost is not available. Donated capital assets are valued at their estimated fair market value at the time received. Interest incurred during the construction phase of capital assets of business-type activities and proprietary funds is capitalized.

When capital assets are purchased, they are capitalized and depreciated in the government-wide statements and the proprietary fund statements. Capital assets are recorded as expenditures of the current period in the governmental fund financial statements.

Depreciation is calculated using the straight-line method over the estimated useful lives of the assets. Estimated useful lives of the various classes of depreciable capital assets are as follows:

	Estimated Useful
Description	Life (In Years)
Land improvements	10 to 25
Buildings and improvements	10 to 45
Machinery and equipment	3 to 20
Infrastructure	23 to 50

I. Bond Issuance Costs

Bond issuance costs are deferred and amortized over the terms of the bonds using methods that

approximate the effective interest method. Issuance costs at December 31, 2008 amounted to \$104,721 net of accumulated amortization of \$68,098. These costs are included in the accompanying government-wide financial statements.

J. Compensated Absences

City employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation and sick leave at various rates.

Vested vacation and sick leave is recorded as an expense in the government-wide statements for the period in which such leave was earned. For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences" in the separation pay fund.

Payment of vacation and sick leave recorded in the government-wide financial statements is dependent upon many factors; therefore, timing of future payments is not readily determinable. Management believes that sufficient resources will be made available when payment is due.

K. Pensions

The provision for pension costs are recorded when the related payroll is accrued and the obligation is incurred.

L. Reserves and Designations

Reserves are portions of fund equity that are not appropriable for expenditures/expenses or that are legally restricted to a specific future use, or both.

Designations are tentative plans for financial resource use in a future period. Such plans or intentions are subject to change. They may never be legally authorized or result in expenditures.

M. Grants and Other Intergovernmental Revenues

Federal grants and assistance awards made on the basis of entitlement periods are recorded as intergovernmental receivables and revenues when entitlement occurs. All other reimbursement-type grants are recorded as intergovernmental receivables and revenues when the related expenditures are incurred.

N. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular

expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

O. Financial Disclosure

Private-sector standards of accounting and reporting issued on or before November 30, 1989, are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and proprietary funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

P. Estimates

The preparation of these financial statements in conformity with accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent liabilities at the date of the financial statements and reported amounts of revenues and expenditure/expenses during the reporting period. Actual results could differ from those estimates.

2. Cash and Cash Equivalents:

The City maintains a cash deposit and investment pool for all funds, except for the following:

- Municipal Court, an agency fund, maintains its deposits in a separate checking account.
- An outside agency, Shelby County, is holding cash deposits for the County Auto License Fund.
- Escrow deposit is being held for the Ohio Department of Transportation (ODOT). The deposit will be used for 20% of a road resurfacing project. The work has been completed, but the deposit has not yet been withdrawn.
- Imprest cash held on hand and was \$3,100 at December 31, 2008.

At December 31, 2008 the carrying amount of the City's deposits was \$4,251,761 and the bank balance was \$4,687,736. Of the bank balance:

- 1. \$690,902 was covered by federal depository insurance;
- 2. \$2,814,510 was collateralized with securities held by the pledging financial institution's trust departments or agents, but not in the City's name.
- 3. \$1,182,324 was collateralized with securities held by the pledging financial institution's trust department or agents in the City's name.

3. Pooled Investments:

Each fund's share of investments is shown separately on the combined balance sheet as "pooled investments." Income accrued on investments is shown collectively by fund on the balance sheet as "accrued interest receivable."

The State of Ohio by statute has established collateral requirements for financial institutions acting as public depositories. The public depositories must either pledge specific qualified securities with a

market value of at least equal to 102% of the total amount of all public deposits to be secured, or pledge a pool of collateral with a market value of at least 105% of the total amount of public deposits secured. Pooled securities so pledged provide the equivalent of a deposit insurance fund. This approach protects all public entities against a single public depository collapse. The state has implemented collateral pools to minimize the interest penalty to public entities for protecting public deposits.

All investments are reported at fair value which is based on quoted market prices.

The City's Pooled investments consisted of the following at December 31, 2008:

	Fair Value	Weighted Average Maturity (in years)	% of Total <u>Pool</u>
U.S. agencies and government-sponsored			
Corporations	11,178,274	3.58	93.8%
Star Ohio	736,300	N/A	6.2%
Total pooled investments	<u>\$ 11,914,574</u>		<u>100.0%</u>
D .01			
Portfolio weighted average maturity		<u>3.58</u>	

Interest Rate Risk. To the extent possible, the City will attempt to match its investments with anticipated cash flow requirements. In accordance with its investment policy, the City manages its exposure to declines in fair values by not directly investing in securities maturing more than 5 years from the date of purchase unless matched to a specific cash flow requirement.

Credit Risk. As of December 31, 2008, the City's investments in U.S. agencies (not explicitly guaranteed by the U.S. government) and government-sponsored corporations were rated AAA by Standard & Poor's and Aaa by Moody's Investors Service. Star Ohio was rated AAAm by Standard & Poor's. The City's investment policy is silent regarding credit risk of investments.

Custodial Credit Risk. The ORC, the City's charter, and the City's investment policy authorize the City to invest in the State Treasury Asset Reserve of Ohio (STAROhio), certificates of deposit, repurchase agreements, United States treasury bills and notes, notes issued by United States agencies and government-sponsored corporations, bankers' acceptances and commercial paper of the highest rating. The above legislative investment policy applies to all funds and fund types. All deposits are made to authorized public depositories and contracts with such institutions that are in accordance with the ORC and the City's charter.

Concentration of Credit Risk. To avoid over-concentration in securities from a specific issuer or business sector (excluding securities of the U.S. Treasury, U.S. government-sponsored agencies, and U.S. government-sponsored corporations), the City has established the following maximum allocations based on investments valued at cost:

Certificates of Deposit	40%
Commercial Paper and Banker Acceptances	25%
Repurchase agreements, money market funds, STAR Ohio, and NOW accounts	50%

Investments in any one issuer that represent 5% or more of the total investments (excluding cash and cash equivalents) at December 31, 2008 include:

<u>Issuer</u>	<u>Fair Value</u>	Percent
U.S. Government-Sponsored Corporations:		
Federal Home Loan Bank	\$ 11,178,274	93.8%

4. <u>Income Taxes</u>:

Municipalities within the State of Ohio are permitted by state statute to levy an income tax up to a maximum rate of 1% subject to the approval of the local legislative body. Any rate in excess of 1% requires the approval of a majority of the eligible voters residing within the municipal corporation. The City of Sidney levies a permanent 1.5% tax on all wages, salaries, commissions and other compensation paid by employers and the net profits from a business or professional person earned within the City, excluding income from intangible personal property. In addition, City residents pay City income tax on income earned outside the City, net of a credit for income taxes paid to other municipalities.

5. Property Taxes:

Property taxes are levied against all real, public utility and tangible (used in business) property located in the City.

Revenues from property taxes are used by the City pursuant to state statutes for General Fund operations and as a partial provision for payment of accrued police and fire pension costs.

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% (10 mills) of assessed value without a vote of the people. Under current procedures, the City's share is 0.320% (3.2 mills) of assessed value, including .6 mills to fund the police and fire unfunded pension liability.

Real property and public utility taxes collected during 2008 were levied on December 31, 2007 on assessed values listed as of January 1, 2007, the lien date. One-half of these taxes were due on February 14, 2008, with the remaining balance due on July 20, 2008.

Tangible personal property taxes collected during 2008 had a levy date of December 31, 2007. In prior years, tangible personal property assessments were twenty-five percent of true value for capital assets and twenty-three percent of true value for inventory. Tangible personal property tax is being phased out – the assessment percentage for property, including inventory, is 6.25% for 2008. This percentage will be reduced to zero for 2009. One-half of these taxes were due between February 14, 2008, and April 30, 2008, with the remaining balance due on October 20, 2008.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone, and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the City due to the phasing out of the tax. In calendar years 2006-2010, the City will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

Assessed values of real property are established by State law at 35% of appraised market value. A

revaluation of all property is required to be completed no less than every six years with equalization adjustments in the third year following reappraisal. The last revaluation was completed in 2005. Public utility property taxes are assessed on tangible personal property as well as land and improvements at true value (50% of cost). Tangible personal property assessments are 25% of true value. The assessed value for 2007 upon which the 2008 levy was based was approximately \$395,352,640. The assessed value for 2008 upon which the 2009 levy will be based is approximately \$376,375,950.

The Shelby County Treasurer collects property taxes on behalf of all taxing districts, including the City of Sidney. The County Auditor periodically remits to the City its portion of taxes collected.

6. Capital Assets:

Capital asset activity for the year ended December 31, 2008 was as follows:

Governmental activities:

Governmental activities:										
		Beginning						Net		Ending
		Balance	A	Additions	Г	Disposals	•	Fransfers		Balance
Capital assets not being depreciated	l:									
Land	\$	7,514,688	\$	82,994	\$	-	\$	30,962	\$	7,628,644
Construction in progress		805,981		172,923		-		(268,652)		710,252
Subtotal		8,320,669		255,917				(237,690)		8,338,896
Capital assets being depreciated:										
Buildings and improvements		16,747,377		315,095		-		159,075		17,221,547
Machinery and equipment		8,645,768		776,234		(235,386)		54,856		9,241,472
General infrastructure		39,686,942		1,401,092		-				41,088,034
Subtotal		65,080,087		2,492,421		(235,386)		213,931		67,551,053
Totals at historical cost		73,400,756		2,748,338		(235,386)		(23,759)		75,889,949
Less accumulated depreciation for:										
Buildings and improvements		3,590,167		422,069		-		-		4,012,236
Machinery and equipment		5,295,177		732,300		(213,064)		(20,634)		5,793,779
General infrastructure		12,151,564		1,551,457		-		<u>-</u>		13,703,021
Total accumulated depreciation		21,036,908		2,705,826		(213,064)		(20,634)		23,509,036
Net capital assets	\$	52,363,848	\$	42,512	\$	(22,322)	<u>\$</u>	(3,125)	<u>\$</u>	52,380,913
Depreciation was charged	l to	governmental	acti	vities as foll	ows:					
General government									,775	
Police				•				344,		
Fire								253,		
Judicial								133,		•
Health									,527	
Street repairs and maintenan	ce							1,621		
Community development									,710	
Community environment									,439	
Parks and recreation								<u>172</u>	<u>,519</u>	•
Total governmental activi	ties	depreciation	expe	nse				<u>\$ 2,683</u>	<u>,476</u>	
Portion of internal service fund	ds'	depreciation a	illoca	able to busir	ness-t	ype activiti	es	22	<u>,350</u>	!
Total additions to accum-	ulat	ed depreciation	on of	governmen	tal ac	tivities		\$ 2,705	<u>,826</u>	1

Business-type activities:							
	Beginning Balance	Additions	Di	isposals	T	Net ransfers	Ending Balance
Capital assets not being depreciated:							
Land	\$ 582,164	\$ 148,029	\$	_	\$	5,500	\$ 735,693
Construction in progress	 134,717	1,511,672				(53,282)	1,593,107
Subtotal	716,881	 1,659,701		-		(47,782)	 2,328,800
Capital assets being depreciated:							
Buildings, improvements and							
infrastructure	51,711,405	606,941		-		47,782	52,366,128
Machinery and equipment	8,972,983	486,260		(43,121)		23,759	9,439,881
Subtotal	60,684,388	1,093,201		(43,121)		71,541	61,806,009
Totals at historical cost	 61,401,269	2,752,902		(43,121)		23,759	64,134,809
Less accumulated depreciation for:					-		
Buildings, improvements and							
infrastructure	18,067,141	1,195,510		_		-	19,262,651
Machinery and equipment	6,383,045	462,864		(43,121)		20,634	6,823,422
Total accumulated depreciation	24,450,186	1,658,374		(43,121)		20,634	 26,086,073
Net capital assets	\$ 36,951,083	\$ 1,094,528	\$	-	\$	3,125	\$ 38,048,736

Depreciation was charged to business-type activities as follows:

Water	\$	342,522
Sewer		913,382
Transportation		96,180
Stormwater		206,161
Yard waste		8,610
Airport		60,219
Swimming Pool	_	31,300
Total additions to accumulated depreciation of business-type activities	<u>\$</u>	1,658,374

7. <u>Pension Plans</u>:

Both the Ohio Police and Fire Pension Fund and the Ohio Public Employees Retirement System are reported using GASB Statement No. 27 "Accounting for Pensions by State and Local Governmental Employers". Substantially all City employees are covered by one of the two plans, namely, the Ohio Police and Fire Pension Fund or the Ohio Public Employees Retirement System.

Ohio Public Employees Retirement System

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans as described below:

- 1) The Traditional Pension Plan a cost-sharing, multiple-employer defined benefit pension plan.
- 2) The Member-Directed Plan a defined contribution plan in which the member invests both

- member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings.
- 3) The Combined Plan a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the Traditional Plan and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code. OPERS issues a publicly available standalone financial report. Interested parties may obtain a copy by making a written request to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 1-800-222-7377.

The Ohio Revised Code provides statutory authority for employee and employer contributions. For 2008, the member and employer contribution rates were consistent across all three plans. The 2008 member contribution rates were 10.0%.

The 2008 employer contribution rate was 14.00% of covered payroll. The City's contributions, representing 100% of employer's contributions for the years ended December 31, 2008, 2007, and 2006 were \$1,220,268, \$1,001,171, and \$983,890, respectively.

Ohio Police and Fire Pension Fund

The City of Sidney contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10.0% of their annual covered salary, while employers are required to contribute 19.5% and 24.0% respectively for police officers and firefighters. The City's contributions to OP&F for the years ended December 31, 2008, 2007 and 2006 were \$1,130,941 \$1,092,279, and \$1,073,562, respectively, equal to the required contribution for each year.

The City also makes payments to OP&F for its portion of past service cost determined at the time the fund was established in the mid-1930's. As of December 31, 2008, the unfunded liability is payable, including principal and interest, in annual installments of \$21,672 through the year 2035. The principal balance of \$342,297 is accounted for as a noncurrent liability in the governmental activities column of the Statement of Net Assets. The State of Ohio assumed the liability for past service cost at the time OPERS was established.

otes to the Basic Financial Statem December 31, 2008

8. Post Employment Benefits:

A. Ohio Public Employees Retirement System

OPERS maintains a cost-sharing, multi-employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The ORC permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2008, state and local employers contributed at a rate of 14.00 of covered payroll, and public safety and law enforcement employers contributed at 17.40 percent. The ORC currently limits the employer contributions to a rate not to exceed 14.00 percent of covered payroll for state and local employer units and 18.10 percent for law and public safety employer units. Active members do not make contributions to the OPEB Plan.

OPERS' Post Employment Health Care plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. For 2008, the employer contribution allocated to the health care plan was 7.0 percent of covered payroll. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. The portion of the City's contributions that was used to fund post-employment benefits for the years ending December 31, 2008, 2007 and 2006, was \$610,134, \$401,533, and \$287,267 respectively.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007, and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

B. Ohio Police and Fire Pension Fund

The Ohio Police and Fire Pension Fund (OP&F) provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22 if attending school full-time or an a 2/3 basis.

The health care coverage provided by the retirement system is considered an Other Post

employment Benefit (OPEB) as described in GASB Statement No. 45. The Ohio Revised Code provides the authority allowing the Ohio Police and Fire Pension Fund's board of trustees to provide health care coverage and states that health care cost paid from the Ohio Police and Fire Pension Fund shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-you-go basis. The total police employer contribution is 19.5 percent of covered payroll and the total firefighter employer contribution rate is 24 percent of covered payroll, of which 6.75 percent of covered payroll was applied to the post employment health care program during 2008.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are with the defined benefit pension plan, under authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The City's actual contributions for 2008, 2007 and 2006 that were used to fund post employment benefits were \$352,176, \$340,781 and \$384,455 for police and firefighters, respectively.

9. Short-term Liabilities:

The following is a summary of changes for short-term notes payable of the City for the year ended December 31, 2008:

	Balance			Balance
	January 1, 2008	Additions	Reductions	December 31, 2008
Governmental activities: Capital improvement fund:				
TIF funds:				
G.O. Bond Anticipation Notes, matures June 2009, 2.75%, Kuther Road TIF G.O. Bond Anticipation Notes, matures	\$ -	\$ 246,000	\$ -	\$ 246,000
June 2009, 2.75%, Menards TIF	<u> </u>	650,000	-	650,000
Total Governmental Activities Short- term Liabilities	<u>\$</u>	\$ 896,000	<u>\$</u>	<u>\$ 896,000</u>
Business-type activities:				
Water fund: G.O. Bond Anticipation Notes, matures Aug 2008, 2.75%, Water Source Sewer fund:	\$ 200,000	\$ 650,000	\$ 200,000	\$ 650,000
G.O. Bond Anticipation Notes, matures Aug 2008, 2.75%	625,500		625,500	_
Total	\$ 825,500	\$ 650,000	<u>\$ 825,500</u>	<u>\$ 650,000</u>

The general obligation bond anticipation notes (BANs) totaling \$625,500 outstanding at Jan. 1, 2008 matured during 2008. At that time, these notes, along with accrued interest of \$24,500, were reissued for another one-year period, maturing June 2009. The original proceeds from these BANs were used to pay for the southwest sanitary sewer improvements. The BANs will eventually be rolled over into long-term bonds payable. The funds to pay for the bonds' debt service will come

from the City's first tax incremental financing (TIF) arrangement, as recorded in the TIF-Menards Fund.

Also, general obligation (BANs) totaling \$246,000, were issued in 2008. The proceeds from these BANs were used to pay for the Kuther Road sewer and water infrastructure. The BANs will eventually be rolled over into long-term bonds payable. The funds to pay for the bonds' debt service will come from the City's second tax incremental financing (TIF) arrangement, as recorded in the TIF-Kuther Road Fund.

The general obligation BANs issued during 2007 totaling \$200,000 was used to pay for well field testing of a potential new water source for the City. Specifically, the \$200,000 was used to fund the City's required match for a grant awarded by the Army Corp of Engineers. In 2008 another \$450,000 was added to this BANs totaling \$650,000 in reissued BANs. The new \$450,000 was to cover the additional testing costs of the potential new water source for the City. These BANs will eventually be rolled into long-term bonds payable.

10. Noncurrent Liabilities:

The following is a summary of changes for noncurrent liabilities of the City for the year ended December 31, 2008:

	Balance January 1, 2008	Additions	Reductions	Balance December 31, 2008	Due Within One Year
Governmental activities: Capital improvement fund:	2000	Traditions	reductions	2000	One real
G.O. bonds, 1998-2018, 3.25% to 5.0%, Monumental Bldg renovation G.O. bonds, 2005-2024, 4.0% to 4.7%, Police Facility	\$ 1,790,000	\$ -	\$ 130,000	\$ 1,660,000	\$ 135,000
Construction	6,715,000	-	305,000	6,410,000	310,000
Accrued vacation and sick leave	1,300,296	1,113,235	960,032	1,453,499	70,500
Unfunded police/fire pension obligation Total Governmental Activities Noncurrent Liabilities	<u>349,200</u> \$ 10,154,496	<u> </u>	6,903 \$ 1,401,935	342,297 \$ 9,865,796	
Business-type activities: Sewer fund: G.O. bonds, 2001-2022, 4.0% to	<u> </u>	<u>- 122 - A. g. A. J. A. G. G.</u>	<u># 197 (1,722</u>	<u>\$ 7,003,770</u>	<u> </u>
4.625%	6,825,000	-	340,000	6,485,000	350,000
Accrued vacation and sick leave Total	364,836 \$ 7,189,836	204,746 \$ 204,746	174,855 \$ 514,855	394,727 \$ 6,879,727	15,287 \$ 365,287

The full faith and credit of the City are pledged as collateral for all general obligation bonds. The Sewer Fund's general obligation bonds will be paid with sewer revenues generated from sewer rates.

Annual requirements to pay principal and interest on long-term debt at December 31, 2008 are:

	Government	vernmental Activities		pe Activities		
	<u>Principal</u>	<u>Interest</u>	Interest Principal			
2009	445,000	350,835	350,000	292,611		
2010	460,000	332,360	365,000	277,299		
2011	475,000	313,260	375,000	261,330		
2012	490,000	293,510	390,000	244,830		
2013	505,000	273,135	405,000	227,670		
2014-2018	2,835,000	1,028,685	2,320,000	849,450		
2019-2023	2,330,000	453,320	2,280,000	269,869		
2024-2025	530,000	24,910				
Total	\$ 8,070,000	\$ 3,070,015	\$ 6,485,000	\$ 2,423,059		

11. Contingent Liabilities:

The City is the defendant in various court actions, but either it is covered by insurance or the amount involved is not material in relation to the basic financial statements.

The City participates in several federally assisted programs (primarily Transportation and Community Development Block Grants) which are subject to program compliance audits by the grantors or their representatives. The grantor agencies, at their option, may perform economy and efficiency audits, program results audits or conduct monitoring visits. Such audits and visits could lead to reimbursement to the grantor agencies. Management believes such reimbursements, if any, would not be material.

12. <u>Interfund Receivables and Payables:</u>

Interfund balances in the basic financial statements at December 31, 2008 were as follows:

<u>Fund</u>	<u>Receivable</u>	<u>Payable</u>
General	\$ 21,764	\$ -
Street Repair & Maintenance	38,124	-
Non-major governmental funds	-	74,391
Water	9,517	-
Sewer	3,582	_
Stormwater	1,404	
	<u>\$ 74,391</u>	<u>\$ 74,391</u>

Interfund balances resulted from the timing differences between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

13. Interfund Transfers:

Interfund transfers in the basic financial statements for the year ended December 31, 2008 were:

<u>Fund</u>	Transfer In	Transfer Out
General	\$ 9,843,478	\$ 1,643,871
Street repair and maintenance	-	32,000
Municipal income tax	-	12,304,348
Capital improvement	3,310,870	94,909
Non-major governmental funds	417,290	10,000
Internal service fund	5,594	5,594
Water	-	84,346
Sewer	3,588	14,000
Solid waste	-	49,369
Stormwater	152,758	-
Non-major enterprise funds	506,349	1,490
	<u>\$ 14,239,927</u>	<u>\$ 14,239,927</u>

All interfund transfers are routine in nature and are to subsidize the operations of the applicable funds. These transfers are in compliance with the City's charter and ordinances.

14. Risk Management:

The City is exposed to various risks of loss related to torts, thefts of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. The City has joined the Miami Valley Risk Management Association, Inc. (MVRMA), a joint insurance pool. The pool consists of twenty municipalities who pool risk for property, crime, liability, boiler and machinery and public official liability.

The City pays an annual premium to MVRMA for this coverage. The agreement provides that the MVRMA will be self-sustaining through member premiums and the purchase of excess and stoploss insurance. The deductible per occurrence for all types of claims is \$2,500. During 2008, the Association's per-occurrence retention limit for property was \$200,000, with the exception of boiler and machinery for which there was a \$5,000 per occurrence retention limit. Liability had a per-occurrence retention limit of \$1,000,000. After the retention limits are reached, excess insurance will cover up to the limits stated below.

General Liability (including law enforcement)	\$10,000,000 per occurrence
Automobile Liability	\$10,000,000 per occurrence
Public Officials Liability	\$10,000,000 per occurrence
Boiler and Machinery	BLANKET COVERAGE
Property	BLANKET COVERAGE
Earthquake	\$25,000,000 per occurrence
Flood	\$25,000,000 per occurrence

There were no significant reductions in insurance coverage during the year in any category of risk. Settled claims did not exceed insurance coverage in each of the past three years.

15. Fund Deficit:

At December 31, 2008, the TIF-Kuther Rd Fund and the TIF-Menards Fund have a deficit balance of \$227,148 and \$593,391, respectively. These fund deficits are due to the accrual of short-term notes payable on the modified accrual basis of accounting. The payments in lieu of taxes are not susceptible to accrual.

16. Subsequent Event:

Subsequent to year-end, the City is expected to issue various purpose general obligation bond anticipation notes (BANs) totaling \$1,570,000. The portions comprising this consolidated issuance will be as follows:

<u>Purpose</u>	<u>Amount</u>
Repay the \$650,000 general obligation BANs originally issued in	
2007, now due to mature in June 2009. Original issuance to pay for	
well field testing on the potential new water source for the City.	\$670,000
Repay the \$650,000 general obligation BANs originally issued in	
2006, now due to mature in June 2009. Original proceeds were used	
to pay for the southwest sanitary sewer system improvements. Debt	
service will come from the City's first tax incremental financing	
(TIF) arrangement.	\$670,000
Repay the general obligation BANs originally issued in 2007 to fund	
the water and sewer improvements on Kuther Road, now to mature in	
June 2009. Such improvements were necessary for the City's second	
TIF arrangement. Ultimate debt service from this issuance will come	
from the City's second TIF arrangement.	\$230,000
	<u> </u>
Total Bond Anticipation Note (BAN) issuance	\$1,570,000

These notes are expected to be issued on June 24, 2009 at an interest rate of 1.5%.

CITY OF SIDNEY, OHIO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2008

DEVENYING	Original Budget		Final Budget		Actual Including Encumbrances		Variance from Final Budget	
REVENUES:	•	1 7 60 700	4	. =	_			
Local taxes	\$	1,760,300	\$	1,761,500	\$	1,636,923	\$	(124,577)
Intergovernmental revenues		1,357,800		1,357,800		1,484,204		126,404
Special assessments		223,050		223,050		235,731		12,681
Charges for services		1,468,306		1,468,306		1,442,588		(25,718)
Fines, licenses and permits		142,700		142,700		135,965		(6,735)
Investment income		525,035		525,035		690,773		165,738
Miscellaneous receipts and				2224				
reimbursements		908,933	-	908,933		905,890		(3,043)
Total revenues		6,386,124		6,387,324		6,532,074		144,750
EXPENDITURES:								
Current:								
General government		2,530,696		2,487,476		2,355,377		132,099
Police		5,918,713		5,973,803		5,795,535		178,268
Fire		4,207,689		4,347,575		4,283,560		64,015
Judicial		1,392,297		1,386,147		1,356,853		29,294
Community development		132,901		138,901		134,992		3,909
Community environment		1,067,454		1,078,499		1,054,917		23,582
Parks and recreation		1,459,461		1,474,561		1,421,488		53,073
Capital outlay		26,500		23,100		21,744		1,356
Total expenditures		16,735,711		16,910,062		16,424,466		485,596
Deficiency of revenues under expenditures		(10,349,587)		(10,522,738)		(9,892,392)		630,346
OTHER FINANCING SOURCES (USES):								
Transfers in		10,825,117		10,140,117		9,988,826		(151,291)
Transfers out		(1,563,171)		(1,643,871)		(1,643,871)		-
Total other financing sources		9,261,946		8,496,246		8,344,955		(151,291)
Net change in fund balance		(1,087,641)		(2,026,492)		(1,547,437)		479,055
Fund Balances, beginning of year		6,410,603		6,410,603		6,410,603		-
Prior Year Encumbrances		156,530		156,530		156,530		-
Fund Balances, end of year	\$	5,479,492	\$	4,540,641	\$	5,019,696		479,055

CITY OF SIDNEY, OHIO REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS STREET REPAIR AND MAINTENANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Original Final Budget Budget		Actual Including Encumbrances		Variance from Final			
REVENUES:		Buuget	_	Budget	En	cumbrances		Budget
Intergovernmental revenues	\$	1,264,203	\$	1,264,203	\$	1,143,695	\$	(120,508)
Miscellaneous receipts and						, ,		(-,,
reimbursements		131,700		131,700		179,408		47,708
Total revenues	-	1,395,903		1,395,903		1,323,103		(72,800)
EXPENDITURES:								
Current:								
Street repair & maintanence		1,445,628		1,601,874		1,543,794		58,080
Total expenditures		1,445,628		1,601,874		1,543,794	_	58,080
Excess of revenues over expenditures		(49,725)	_	(205,971)		(220,691)		(14,720)
OTHER FINANCING SOURCES (USES):								
Transfers out		(32,000)		(32,000)		(32,000)		•
Total other financing uses		(32,000)		(32,000)		(32,000)		
Net change in fund balance		(81,725)		(237,971)		(252,691)		(14,720)
Fund Balances, beginning of year		407,923		407,923		407,923		•
Prior Year Encumbrances		44,988		44,988		44,988	_	_
Fund Balances, end of year	_\$_	371,186	_\$_	214,940	\$	200,220	\$	(14,720)

CITY OF SIDNEY, OHIO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS
MUNICIPAL INCOME TAX FUND
FOR THE YEAR ENDED DECEMBER 31, 2008

	Original Budget	Final Budget	Actual Including Encumbrances	Variance from Final Budget		
REVENUES: Local taxes Miscellaneous receipts and	\$ 13,755,954	\$ 12,649,954	\$ 12,522,229	\$ (127,725)		
reimbursements		-	195	195		
Total revenues	13,755,954	12,649,954	12,522,424	(127,530)		
EXPENDITURES: Current:						
General government	227,534	227,534	220,373	7,161		
Total expenditures	227,534	227,534	220,373	7,161		
Excess of revenues over expenditures	13,528,420	12,422,420	12,302,051	(120,369)		
OTHER FINANCING USES: Transfers out	(13,531,396)	(13,031,396)	(12,486,033)	545,363		
Total other financing uses	(13,531,396)	(13,031,396)	(12,486,033)	545,363		
Net change in fund balance	(2,976)	(608,976)	(183,982)	424,994		
Fund Balances, beginning of year	828,875	828,875	828,875	-		
Prior Year Encumbrances	2,810	2,810	2,810			
Fund Balances, end of year	\$ 828,709	\$ 222,709	\$ 647,703	\$ 424,994		

CITY OF SIDNEY, OHIO REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS CDBG FUND FOR THE YEAR ENDED DECEMBER 31, 2008

REVENUES:	Origina Budge		Actual Including Encumbrances	Variance from Final Budget	
Intergovernmental revenues Miscellaneous receipts and	\$ 423	,696 473,696	\$ 488,814	\$ 15,118	
reimbursements	4	500 4,500	6,363	1,863	
Total revenues	428	,196 478,196	495,177	16,981	
EXPENDITURES: Current:					
General government	328	595,612	529,523	66,089	
Total expenditures	328	.112 595,612	529,523	66,089	
Excess of revenues over expenditures	100	.084 (117,416)	(34,346)	83,070	
Fund Balances, beginning of year	133,	,718 133,718	133,718	-	
Prior Year Encumbrances	7	,012 7,012	7,012		
Fund Balances, end of year	\$ 240	814 \$ 23,314	\$ 106,384	\$ 83,070	

CITY OF SIDNEY, OHIO

Notes to the Required Supplementary Information For the Year Ended December 31, 2008

Basis of Budgeting

Basis of budgeting refers to when revenues and expenditures or expenses are recognized in the accounts. The City of Sidney's budget for all funds is prepared on a cash-encumbrance basis by which transactions are recorded when cash is received or disbursed, or when a commitment has been recorded as an encumbrance against an applicable appropriation. All annual appropriations lapse at year-end to the extent they have not been expended or lawfully encumbered. Fund balances shown are unencumbered cash balances. This basis is utilized for all interim financial statements issued during the year.

The basis of budgeting differs from the accounting principles generally accepted in the United States of America (GAAP) used for the City's year-end financial statements contained in the Comprehensive Annual Financial Report (CAFR). Under that basis of accounting, revenues are generally recognized when the obligation to the City arises; the budget basis, however, recognizes revenue only when cash has been received. In the CAFR, expenditures are generally recognized in the period in which they are incurred. Under the budget basis, expenditures are recognized when cash has been disbursed or when an encumbrance has been placed against an appropriation.

Unencumbered appropriations lapse at year end. State law provides that, generally, no contract, agreement or other obligation involving the expenditure of money shall be entered into unless the Finance Officer first certifies that the money required for such contract, agreement, obligation or expenditure is in the treasury, or is anticipated to come into the treasury, before the maturity of such contract. (O.R.C. 5705.41)

Budget Process

The policy of the City is to have the annual operating and capital budgets approved prior to January 1 of each year.

The City follows procedures prescribed by State law and local policy in establishing its budgets as follows:

- 1. About January 1, the City must submit to the County Budget Commission a statement, classified by fund, of estimated cash receipts for the year and beginning-of-year unencumbered fund balances. The County Budget Commission certifies these estimates and issues an Official Certificate of Estimated Resources, (the "Certificate") limiting the maximum amount the City may expend from a given fund during the year to the estimated resources available. The City may, from time to time throughout the year, request an amended Certificate to reflect updated resource estimates.
- 2. The *five-year financial plan* is updated on an annual basis, usually in September. The plan is prepared after receiving input from all departments. The plan shall include all major operating funds and all capital improvement funds of the City. The purpose of this plan is to:
 - a. Identify major policy issues for City Council consideration prior to the preparation of the annual budget;

CITY OF SIDNEY, OHIO

Notes to the Required Supplementary Information For the Year Ended December 31, 2008

- b. establish capital project priorities and make advance preparation for the funding of projects within the five-year horizon;
- c. make conservative financial projections for all major operating funds and all capital improvements to provide assurance that adequate funding exists for proposed projects and services;
- d. identify financial trends in advance or in the early stages so that timely corrective action can be taken, if needed;
- e. communicate the City's intermediate plans to the public and provide an opportunity for the public to offer input.
- 3. The *operating budget* is recommended to Council based upon the City-Manager-approved requests submitted by each department. The City Manager acts as budget officer for the City and submits a proposed operating budget to the City Council on an annual basis. Public hearings are held to obtain taxpayer input. The Council enacts the budget through passage of an ordinance. All funds of the City have annual budgets legally adopted by the City Council.
- 4. **Modifications to the budget** may be made from time to time during the budget year. The Statement of Financial Policies provides the permissible methods of amending the budget.

Reconciliation of Budget Basis to GAAP Basis

The adjustments necessary to convert the results of operations for the year ended December 31, 2008, from the GAAP basis to the budget basis are as follows:

	General Fund		Street Repair & aintenance Fund	Municipal Income Tax Fund		CDBG Fund	
Net change in fund balance - GAAP Basis	\$ (1,800,231)	\$	(52,421)	\$	46,348	\$	6,059
Increase / (decrease):							
Due to revenues	1,068,865		(3,040)		(41,772)		34,768
Due to expenditures	(961,419)		(197,230)		(6,873)		(75,173)
Due to other financing sources and uses	145,348		_		(181,685)		
Excess/(deficiency) of revenues and other sources over/(under) expenditures and other uses · Budget Basis	\$ (1,547,437)	. \$	(252,691)	\$	(183,982)	\$	(34,346)

CITY OF SIDNEY, OHIO Fund Descriptions

GENERAL FUND

The General Fund is used to account for government resources not accounted for in any other fund. The General Fund balance is available to the City for any purpose provided it is expended or transferred according to the City Charter and/or the general laws of the State of Ohio.

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Major special revenue funds:

Municipal Income Tax Fund. To account for the collection, collection costs and distribution of City-levied income tax.

Street Repair & Maintenance Fund. To account for state-levied and controlled gasoline tax and motor vehicle registration fees designated for street maintenance and repair.

C.D.B.G. Fund. To account for state funds and federal funds passed through state agencies for community development activities.

Non-major special revenue funds:

State Highway Fund. To account for the portion of the state gasoline tax and motor vehicle registration fees designated for street maintenance and repair of state highways within the City.

County Auto License Fund. To account for county-levied motor vehicle registration fees designated for street construction, maintenance and repair.

Cemetery Fund. To account for the operation and maintenance of the cemetery facilities.

TIF – **Kuther Road Fund.** To account for the financial resources and expenditures related to the development of the water and sewer infrastructure along Kuther Road.

TIF - Menards Fund. To account for the financial resources and expenditures related to the development of the southwest sanitary sewer.

C.D.B.G. Revolving Loan Fund. To account for loans and repayment of loans for businesses who qualify for low interest loans for economic development.

C.D.B.G. Program Income Fund. To account for the income generated from C.D.B.G. grant programs. Funds must be used for grant-eligible activities.

H.O.M.E. Program Income Fund. To account for income generated from HOME grant programs, primarily loans and repayments of loans made in HOME-funded housing projects. Funds must be used for grant-eligible activities.

CRA Fund. To account for the annual fees paid by owners benefiting Community Reinvestment Area (CRA) tax abatement. This fee may be used to pay for expenses incurred in preparing the CRA annual report or expenses incurred by the tax incentive review committee.

Parking Meter/Off-Street Parking Fund. Accounts for the operation of the parking system and related expenditures. The operating expenditures and capital improvements are supported by fines, customer charges, and additional funding, as necessary, from the General Fund.

CITY OF SIDNEY, OHIO Fund Descriptions

Probation Grant Fund. To account for funds received from the Ohio Department of Rehabilitation and Corrections for the operation of the Municipal Court's probation department.

Convention and Visitors' Bureau Fund. To account for 25% of the funds received from the 6% lodging tax for the operation of a convention and visitors' bureau. The remaining 75% of the tax proceeds are accounted for in the General Fund.

Health Department Building Lease Fund. To account for the operation and maintenance of the building that is leased to the county health department.

F.E.M.A. Grant Fund. To account for funds received from Federal Emergency Management Association (FEMA).

Separation Payment Fund. To account for the payment of eligible vacation and sick leave balances to employees at retirement, and the accumulation of resources for that purpose.

Insurance Fund. To account for funds received from insurance claims to repair or replace city assets.

Drug Law Enforcement Fund. To account for mandatory fines collected for drug offenses.

Law Enforcement Fund. To account for the proceeds from the confiscation of contraband.

Indigent Driver Alcohol Treatment Fund. To account for mandatory fines for DUI arrests that are used to treat drivers who cannot afford the rehabilitation.

Enforcement & Education Fund. To account for financial resources used to educate and treat persons with alcohol related problems and to enhance law enforcement activities as a deterrent to the operation of motor vehicles while under the influence of alcohol.

Imprest Cash Fund. To account for funds held in cash for various funds to allow for operating cash supplies.

Capital Investment Fund. To account for financial resources accumulated for the acquisition and construction of general fixed assets.

Cemetery Maintenance Fund. To account for that portion of cemetery sales revenue directed by City policy to be held for the perpetual care of Graceland Cemetery.

Mausoleum Maintenance Fund. To account for that portion of cemetery sales revenue directed by City policy to be held for the perpetual maintenance and repair of the mausoleum at Graceland Cemetery.

Municipal Court Special Projects Fund. To account for additional court fees levied in accordance with Ohio Revised Code for the purpose to acquire and pay for special projects of the court.

Indigent Driver Interlock and Alcohol Monitoring Fund (Municipal Court). To account for additional court fees levied in accordance with Ohio Revised Code for the purpose of providing alcohol monitoring equipment for those cases that cannot afford to purchase it.

Municipal Court Computer Fund. To account for additional court fees levied in accordance with Ohio Revised Code for the sole purpose of procuring and maintaining computer systems for the office of the clerk of courts.

CITY OF SIDNEY, OHIO Fund Descriptions

CAPITAL PROJECTS FUNDS

Capital projects funds are used to account for the acquisition and construction of major capital facilities, other than those financed by proprietary funds and trust funds.

Major capital projects funds:

Capital Improvement Fund. To account for the income tax resources earmarked for capital improvements used for general improvement of all City facilities and operations.

Non-major capital projects fund:

Special Assessment Construction Fund. To account for the financial resources used for the improvement of sidewalks and dangerous buildings within the City.

ENTERPRISE FUNDS

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises for which 1) the intent of the government's legislative body is that goods or services provided to the general public on a continuing basis be financed or recovered primarily through user charges or 2) the government's legislative body has decided that periodic determination of net income is appropriate for accountability purposes.

Major enterprise funds:

Water Fund. Accounts for the operation of the waterworks distribution system and related expenses, including capital improvement and debt service. The operation is exclusively financed by customer user charges.

Sewer Fund. Accounts for the operation of the sanitary sewer collection and treatment system and related expenses, including capital improvement and debt service. The operation is exclusively financed by customer user charges.

Solid Waste Fund. Accounts for the operation of the solid waste collection system and related expenses, including capital improvements. The operations are financed through user charges and a subsidy from the General Fund.

Stormwater Fund. Accounts for the operation and maintenance of the stormwater system, and related expenses, including capital improvement. The operating expenses are financed through user charges, and as necessary, a subsidy from the General Fund. The Capital Improvements are subsidized by the General Fund.

Non-major enterprise funds:

Transportation Fund. Accounts for the operation and maintenance of the Shelby Public Transit (formerly Dial-A-Ride) service, and related expenses, including capital improvement. The operating expenses and capital improvements are supported by customer charges and governmental grants. Any remaining funding is split 65% subsidy from the General Fund and 35% subsidy from Shelby County.

CITY OF SIDNEY, OHIO Fund Descriptions

Airport Fund. Accounts for the operation of the airport facility and related expenses, including capital improvement. The operating expenses and capital improvements are supported by customer charges and a subsidy, as necessary, from the General Fund.

Swimming Pool Fund. Accounts for the operation of the public swimming pool and related expenses, including capital improvements. The operating expenses are financed through user charges while the capital improvements are subsidized by the General Fund.

Yard Waste Fund. Accounts for the operation of the yard waste collection system and related expenses, including capital improvements. The operations are financed through a subsidy from the General Fund.

INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis.

Service Center Building Fund. To account for the operation of the Service Center building. This activity is funded by charges to City departments that use this services.

Garage/Fleet Operation Fund. To account for the operation of the municipal garage. This activity is funded by charges to City departments that use this service.

Technology Fund. To account for the costs of purchasing and maintaining the City's computer and phone systems and the allocation of those costs to the using departments on a cost-reimbursement basis.

AGENCY FUNDS

Agency funds are used to account for assets held on behalf of other parties.

Municipal Court Fund. To account for assets received and disbursed by the Municipal Court as agent and custodian relative to civil or criminal court matters.

Medical Reimbursement Fund. To account for employee payroll withholdings designated for employees' medical reimbursement accounts established under a Section 125 Cafeteria Plan.

Port Jefferson Fund. To account for funds collected on behalf of the Village of Port Jefferson. These funds are collected with sewer bills from residents of the Village.

River Clean Up Fund. To account for funds collected and disbursed on behalf of the Upper Great Miami River Watershed Protection Project.

CITY OF SIDNEY, OHIO COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2008

Pooled cash \$ 817,127 \$ 4,841 \$ 821,968			Von-major Special Revenue Funds	Proje S As	on-major Capital ects Fund - Special sessment astruction Fund		ıl Non-major vernmental Funds
Restricted cash and investments 18,746 - 18,746 Cash held by outside agent 16,573 - 16,573 Pooled investments 1,974,374 11,745 1,986,119 Receivables: - 78,18 1,794,66 - 15,946 Loans 24,781 - 24,781 - 24,781 Special assessments - 7,818 7,818 0,18 0,18 0,06 128,006 - 57,496 - 57,496 - 57,496 - 57,496 Receivables from other governments 128,006 - 356 - 356 - 356 - 356 - 356 - 356 - 356 - 356 - 31,76,094 - - 1,800 - - 36,000 - - 36,000 - - 33,650 \$ - 33,650 \$ - 33,650 \$ - 33,650 \$ - 33,650 \$	ASSETS	•				_	
Cash held by outside agent 16,573 - 16,573 Pooled investments 1,974,374 11,745 1,986,119 Receivables: - 11,745 1,986,119 Property taxes 98,285 - 98,285 Interest 15,946 - 15,946 Loans 24,781 - 24,781 Special assessments - 7,818 7,818 Other 57,496 - 57,496 Receivables from other governments 128,006 - 128,006 Prepaid items 356 - 356 Total assets \$ 3,151,690 \$ 24,404 \$ 3,176,094 LIABILITIES AND FUND BALANCES Liabilities: - 356 Accounts payable \$ 33,650 \$ - \$ 33,650 Salaries and benefits payable 10,922 - 10,922 Due to other funds 74,391 - 74,391 Notes Payable 896,000 - 896,000 Deferred revenue 218,430 7,818 226,248 Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: R		\$		\$	4,841	\$	
Pooled investments 1,974,374 11,745 1,986,119 Receivables: 98,285 - 98,285 Property taxes 98,285 - 98,285 Interest 15,946 - 15,946 Loans 24,781 - 24,781 Special assessments - 7,818 7,818 Other 57,496 - 57,496 Receivables from other governments 128,006 - 128,006 Prepaid items 356 - 356 Total assets \$ 3,151,690 \$ 24,404 \$ 3,176,094 LIABILITIES AND FUND BALANCES Liabilities: Accounts payable \$ 33,650 \$ - \$ 33,650 Salaries and benefits payable 10,922 - 10,922 - 10,922 Due to other funds 74,391 - 74,391 Notes Payable 896,000 - 896,000 Deferred revenue 218,430 7,818 226,248 1 Fund Balances: Reserved for: -			· · · · · · · · · · · · · · · · · · ·		-		·
Receivables: Property taxes 98,285 - 98,285 Interest 15,946 - 15,946 Loans 24,781 - 24,781 Special assessments - 7,818 7,818 Other 57,496 - 57,496 Receivables from other governments 128,006 - 128,006 Prepaid items 356 - 356 Total assets \$ 3,151,690 \$ 24,404 \$ 3,176,094 LIABILITIES AND FUND BALANCES Liabilities: Accounts payable \$ 33,650 \$ - \$ 33,650 Salaries and benefits payable 10,922 - 10,922 Due to other funds 74,391 - 74,391 Notes Payable 896,000 - 896,000 Deferred revenue 218,430 7,818 226,248 Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: Reserved for: -	, ,				-		
Property taxes 98,285 - 98,285 Interest 15,946 - 15,946 Loans 24,781 - 24,781 Special assessments - 7,818 7,818 Other 57,496 - 57,496 Receivables from other governments 128,006 - 128,006 Prepaid items 356 - 356 Total assets \$ 3,151,690 \$ 24,404 \$ 3,176,094 Liabilities: Accounts payable \$ 33,650 \$ - \$ 33,650 Salaries and benefits payable 10,922 - 10,922 Due to other funds 74,391 - 74,391 Notes Payable 896,000 - 896,000 Deferred revenue 218,430 7,818 226,248 Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: Reserved for: - 356 Prepaid items 356 - 356			1,974,374		11,745		1,986,119
Interest			00.005				00.005
Loans			-		-		
Special assessments - 7,818 7,818 Other 57,496 - 57,496 Receivables from other governments 128,006 - 128,006 Prepaid items 356 - 356 Total assets \$ 3,151,690 \$ 24,404 \$ 3,176,094 LIABILITIES AND FUND BALANCES Liabilities: Accounts payable \$ 33,650 \$ - \$ 33,650 Salaries and benefits payable 10,922 - 10,922 Due to other funds 74,391 - 74,391 Notes Payable 896,000 - 896,000 Deferred revenue 218,430 7,818 226,248 Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: Reserved for: - 356 Prepaid items 356 - 356 Long-term loans receivable 24,781 - 24,781 Encumbrances 15,828 - 15,828			•		-		
Other Receivables from other governments 57,496 Receivables from other governments 57,496 Texas, 2006 Tex			24,781		-		
Receivables from other governments 128,006 - 128,006 Prepaid items 356 - 356 Total assets \$ 3,151,690 \$ 24,404 \$ 3,176,094 LIABILITIES AND FUND BALANCES Liabilities: Accounts payable \$ 33,650 \$ - \$ 33,650 Salaries and benefits payable 10,922 - 10,922 Due to other funds 74,391 - 74,391 Notes Payable 896,000 - 896,000 Deferred revenue 218,430 7,818 226,248 Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: Reserved for: 86 - 356 - 356 Long-term loans receivable 24,781 - 24,781 - 24,781 Encumbrances 15,828 - 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 <td></td> <td></td> <td>- 57.40<i>C</i></td> <td></td> <td>7,818</td> <td></td> <td></td>			- 57.40 <i>C</i>		7,818		
Prepaid items 356 - 356 Total assets \$ 3,151,690 \$ 24,404 \$ 3,176,094 LIABILITIES AND FUND BALANCES Liabilities: ****					-		
Total assets \$ 3,151,690 \$ 24,404 \$ 3,176,094 LIABILITIES AND FUND BALANCES Liabilities: Accounts payable \$ 33,650 \$ - \$ 33,650 Salaries and benefits payable 10,922 - 10,922 Due to other funds 74,391 - 74,391 Notes Payable 896,000 - 896,000 Deferred revenue 218,430 7,818 226,248 Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: Reserved for: - 356 - 356 Long-term loans receivable 24,781 - 24,781 Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883					_		
LIABILITIES AND FUND BALANCES Liabilities: \$ 33,650 \$ - \$ 33,650 Accounts payable \$ 10,922 - \$ 10,922 Due to other funds 74,391 - 74,391 Notes Payable 896,000 - 896,000 Deferred revenue 218,430 7,818 226,248 Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: Reserved for: Prepaid items 356 - 356 Long-term loans receivable 24,781 - 24,781 Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883	r repaid items		330				
Liabilities: Accounts payable \$ 33,650 \$ - \$ 33,650 Salaries and benefits payable 10,922 - 10,922 Due to other funds 74,391 - 74,391 Notes Payable 896,000 - 896,000 Deferred revenue 218,430 7,818 226,248 Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: Reserved for: Prepaid items 356 - 356 Long-term loans receivable 24,781 - 24,781 Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883	Total assets	\$	3,151,690	\$	24,404	\$	3,176,094
Salaries and benefits payable 10,922 - 10,922 Due to other funds 74,391 - 74,391 Notes Payable 896,000 - 896,000 Deferred revenue 218,430 7,818 226,248 Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: Reserved for: - 356 - 356 Long-term loans receivable 24,781 - 24,781 Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883							
Due to other funds 74,391 - 74,391 Notes Payable 896,000 - 896,000 Deferred revenue 218,430 7,818 226,248 Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: Reserved for: - 356 - 356 Long-term loans receivable 24,781 - 24,781 Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883	Accounts payable	\$	33,650	\$	-	\$	33,650
Notes Payable 896,000 - 896,000 Deferred revenue 218,430 7,818 226,248 Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: Reserved for: Prepaid items 356 - 356 Long-term loans receivable 24,781 - 24,781 Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883	Salaries and benefits payable		10,922		-		10,922
Notes Payable Deferred revenue 896,000 218,430 - 896,000 7,818 226,248 Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: Reserved for: - 356 - 356 Prepaid items 356 - 356 Long-term loans receivable 24,781 - 24,781 Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883	Due to other funds		74,391		-		74,391
Total liabilities 1,233,393 7,818 1,241,211 Fund Balances: Reserved for: Prepaid items 356 - 356 Long-term loans receivable 24,781 - 24,781 Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883	Notes Payable		896,000		-		896,000
Fund Balances: Reserved for: Prepaid items	Deferred revenue		218,430		7,818		226,248
Reserved for: Prepaid items 356 - 356 Long-term loans receivable 24,781 - 24,781 Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883	Total liabilities		1,233,393		7,818		1,241,211
Prepaid items 356 - 356 Long-term loans receivable 24,781 - 24,781 Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883	Fund Balances:						
Long-term loans receivable 24,781 - 24,781 Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883	Reserved for:						
Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883	Prepaid items		356		-		356
Encumbrances 15,828 - 15,828 Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883	Long-term loans receivable		24,781		-		24,781
Unreserved 1,877,332 16,586 1,893,918 Total fund balances 1,918,297 16,586 1,934,883	Encumbrances		15,828		-		
	Unreserved				16,586		
Total liabilities and fund balances \$ 3,151,690 \$ 24,404 \$ 3,176,094	Total fund balances		1,918,297		16,586		1,934,883
	Total liabilities and fund balances	\$	3,151,690	\$	24,404	\$	3,176,094

CITY OF SIDNEY, OHIO COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

REVENUES:		Non-major Special Revenue Funds	Pro	Non-major Capital ojects Fund - Special Assessment construction Fund		il Non-major vernmental Funds
Local taxes	\$	140,058	\$	_	\$	140,058
Intergovernmental revenues	Ψ	323,631	Ф	_	Ф	323,631
Special assessments		500		8,814		9,314
Charges for services		207,547		0,011		207,547
Fines, licenses and permits		108,158		-		108,158
Investment income		80,553		•		80,553
Miscellaneous receipts and reimbursements		32,925		-		32,925
Total revenues		893,372		8,814		902,186
EXPENDITURES:						
Current:						
General government		37,862		-		37,862
Police		68,491		•		68,491
Judicial		116,345		-		116,345
Health		220,980		-		220,980
Street repairs and maintenance		138,124		-		138,124
Community development		738,146		-		738,146
Community environment		44,238		5,224		49,462
Parks and recreation		61,429		•		61,429
Basic utility services		23,543		-		23,543
Capital outlay		592,236				592,236
Total expenditures		2,041,394		5,224		2,046,618
Deficiency of revenues under expenditures		(1,148,022)		3,590		(1,144,432)
OTHER FINANCING SOURCES (USES):				•		
Transfers in		417,290		-		417,290
Transfers out		(10,000)		-		(10,000)
Total other financing sources (uses)		407,290		-		407,290
Net change in fund balance		(740,732)		3,590		(737,142)
Fund balances, beginning of year	_	2,659,029		12,996		2,672,025
Fund balances, end of year	\$	1,918,297	\$	16,586	\$	1,934,883

CITY OF SIDNEY, OHIO
COMBINING BALANCE SHEET
NON-MAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2008

		Sept.		County							C.D.B.G.	0 -	C.D.B.G.
	田	state Highway		License		Cemetery	TIF - Kuther Rd	g	TIF - Menards		Loan		Income
ASSETS Pooled cash	S	6.241	49	1.322	٠,	23.450	٠,	31	\$ 16,523	8	32,465	¥A	1,072
Cash held by outside agent	ŀ		,	16.573	,	,			1		•		. '
Restricted cash and investments		1		•		•	181	18,746	•		,		
Pooled investments		15,135		3,206		56,892		75	40,086	vo.	78,723		2,600
Receivables:							Š	0.000	07 400	-			,
Property taxes		, ,				,	2	0/0	04,70	_	, .		, ,
Interest		757							•		505,1		ŝ
Loans		•				, 66			•		74,781		
Other		, ;				32,906			•		•		•
Receivables from other governments Prenaid items		53,615		, ,		356			• •				
								[
Total assets	~	75,223	S	21,101	"	113,604	\$ 29,	29,730	\$ 144,016	ام ام	137,277	ω,	3,711
LIABILITIES AND FIIND BALANCES													
Liabilities:													
Accounts payable	s,	•	5 9	1	S	1,131	s,		· ·	₩ ?	1	٠,	ı
Salaries and benefits payable		,		•		6,928			Ī				• 1
Due to other rubus Notes navable		1		1 1			246,000	. 8	900'059	_			
Deferred revenue		48,829		16,573		32,906	10,	10,878	87,407		1,082		35
Total liabilities		48,829		16,573	ļ	40,965	256,878	878	737,407	<u> </u>	1,082		35
Fund Balances:													
Reserved for. Prepaid items		,				356			ı		1		1
Long-term loans receivable		•							•		24,781		•
Encumbrances		•		2,122		8,875			•				
Unreserved	ļ	26,394		2,406		63,408	(227,148)	48	(593,391)	_	111,414		3,676
Total fund balances		26,394		4,528		72,639	(227,148)	(8)	(165,593)		136,195		3,676
Total liabilities and fund balances	۰	75,223	S	21,101	s	113,604	\$ 29,730	730	\$ 144,016	<u>د</u>	137,277	44	3,711

CITY OF SIDNEY, OHIO
COMBINING BALANCE SHEET
NON-MAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2008

		9700				Borbing Meter/	Meter/			•	Convention		Health					
	-	Program Income		CRA		Off-Street Parking	Off-Street Parking	<u>a</u>	Probation Grant		Visitors Bureau		Building Lease		FEMA Grant		Separation Payment	- 1
ASSETS Pooled cash	٠,	18,089	S	_	146	. د	28,946	S	1,425	vs.	660'1	₩	43,135	s,		49	201,354	
Cash held by outside agent		•		•			•		•		•		1		•		•	
Restricted cash and investments		- 42.064		. "			- 20.736		1.456		7 667		104 648		'		- 488 498	
Pooled investments Receivables:		1,000		י	ξ		037,07		200		2017		2,1		•			
Property taxes									•		1				•		•	
Interest		672		•					•		•		1		•		•	
Loans		,		'							•		ı		•		•	
Other		•		•					•		1		•		14.201		•	
Receivables from other governments		•							, ,		1 1				14,391			
ricpaid nems					ļ													
Total assets	S	62,625	ç.	8	200		99,172	ς,	4,881	~	3,766	ω	147,783	ν.	74,400	S	689,852	
LIABILITIES AND FUND BALANCES	S																	
Liabilities: Accounts payable	49	5,387	بى		•	.	750	⇔	•	G	3,766	₩	3,848	S	1	49	•	
Salaries and benefits payable		. '		•			1,521		2,473		1		٠		•		1	
Due to other funds				•					•		1		•		74,391		1	
Notes payable		, ,							•		1		•		•		•	
Deferred revenue		903			ı						-		F					
Total liabilities		5,990			·		2,271		2,473		3,766		3,848	-	74,391		,	
Fund Balances: Reserved for																		
Prepaid items		•		'					,		•		j		•		•	
Long-term loans receivable		•		•			. ;		1		1		, 8		•		•	
Encumbrances				' '			236				•		58		,		- 000	
Unreserved		56,635		\$) 8		96,665		2,408		•		143,852		7	ļ	728,689	
Total fund balances	ļ	56,635		3	200		106'96	ļ	2,408		1	ļ	143,935		6		689,852	
Total liabilities and fund balance:	6 4	62,625	۰,	3	200		99,172	S	4,881	S	3,766	Ś	147,783	s	74,400	S	689,852	

CITY OF SIDNEY, OHIO
COMBINING BALANCE SHEET
NON-MAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2008

								Indigent Driver						
				Drug Law		Law		Alcohol	ш	Enforcement		Imprest	Capital	醒
		Insurance	Ш	Enforcement	İ	Enforcement		Treatment	٦	& Education		Cash	Investment	nent
ASSETS Decided cash	¥	\$ 808	J	2 002	9	7 559	v.	27 987	4	6.003	ų	3.100		131,910
Cash held by outside agent	•		,	· ·	•	•	,			,				
Restricted cash and investments		1		•		1		•				•		,
Pooled investments		14,091		4,857		18,338		64,899		14,564		1	•	319,865
Receivables:														
Property taxes		•				1				•		•		
Interest		•		•				•		•		1		4,896
Loans						•		•		,				•
Other		•		1,026		1		585		351		•		
Receivables from other governments		•		•		ſ		•		•		1		
Prepaid items			ĺ				1	-						.
Total assets	ω	668'61	φ.	7,885	∞	25,897	م	96,471	S	20,918	<u>م</u>	3,100		456,671
LIABILITIES AND FUND BALANCES														
Liabilities: Accounts payable	₩	8,460	49	203	€?	4,666	•	5,324	•	,	∽	,		
Salaries and benefits payable		•		(ı		•		•		1		
Due to other funds						1)				1 1		1 1		
Deferred revenue		•		, !		,		•		-				4,396
Total liabilities		8,460		203		4,666		5,324	}					4,396
Fund Balances: Received for														
Prepaid items		ı				•		,		1		ı		,
Long-term loans receivable		1		•		,		•				•		,
Encumbrances				, ,		4,512				1 0				, 60
Unreserved	}	11,439		7,682	İ	16,719		91,147		816,02		3,100		452,275
Total fund balances		11,439		7,682		21,231		91,147		20,918		3,100		452,275
Total liabilities and fund balances	s	19,899	S	7,885	S	25,897	i,	96,471	64	20,918	⇔	3,100 \$		456,671

CITY OF SIDNEY, OHIO
COMBINING BALANCE SHEET
NON-MAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2008

							Indigent Driver	iver			_	Non-major Special
	Ma	Cemetery Maintenance		Mausoleum Maintenance	Mun Spec	Municipal Court Special Projects	Interlock & Alcohol Monitoring	k toring	Municipal Court Computer	iicipal Court Computer	ഥ	Revenue Funds Totals
ASSETS	•	0,000	•	00,7	•	5		;		909	•	
Pooled cash	'n	730,368	n	0,69,0	A	13,144	'n	4	-7	0,808	A	17,127
Cash held by outside agent						1						16,573
Restricted cash and investments				•		1				,		18,746
Pooled investments		558,612		16,222		31,889		1,083		16,518		1,974,374
Receivables:												
Property taxes				•		,				•		98,285
Interest		8,551		248		٠		,				15,946
Loans		•				,		,		,		24,781
Other		6,993		828		10,712		950		3,145		57,496
Receivables from other governments		,				•		,				128,006
Prepaid items	-			•		١		.				356
Total assets	4 9	804,524	49	23,988	s	55,745	s	2,480	s	26,471	,	3,151,690
LIABILITIES AND FIIND BALANCES												
Liabilities:												
Accounts payable	∽	115	4	ı	₩	1	4		.	•	4	33,650
Salaries and benefits payable				•		1				•		10,922
Due to other funds		1		•		1				•		74,391
Notes payable						ı						896,000
Deferred revenue		14,670	-	1,051		-						218,430
Total liabilities		14,785		1,051						,		1,233,393
Fund Balances:												
Reserved for: Draweld items		•		,				,		,		356
Long-term loans receivable				•		•						24,781
Encumbrances		•		,		,				,		15,828
Unreserved		789,739		22,937		55,745	7	2,480		26,471		1,877,332
Total fund balances		789,739		22,937		55,745	2	2,480		26,471		1,918,297
Total liabilities and find halances	ى	804 524	J	73 488	v	55 745	•	2 480	٠	26 471	j.	3 151 690
TOTAL HADITUGES AND THE DEPOTORS		170,500	,	27,700	,	7,1				1 (26)	,	0,101,0

CITY OF SIDNEY, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES
NON-MAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2008

			County						C.D.B.G.	CI	C.D.B.G.
	State Highway		Auto License	Cemetery	TIF	TIF - Kuther Rd	TIF - Menards	ş	Revolving Loan	Ę =	Program Income
REVENUES:		 									
Local taxes	~	·	٠	· •	به	1	\$	77,453 \$		٠	
Intergovernmental revenues	91,	91,225	106,473	•		1		,	•		,
Special Assessments			,	•					,		
Charges for services			•	95,446	46	•			•		1
Fines, licenses and permits			•			1			•		
Investment income	4	4,178	•					354	10,565		267
Miscellaneous receipts and		,	,	2.4	2.470	,		,	1.056		,
iciniota scincins				í				 			
Total revenues	95,	95,403	106,473	91,916	16	,	77,	77,807	11,621		267
			٠								
EXPENDITURES:											
Current:											
General government			•	•		ı			•		i
Police		1	•	•		l					•
Judicial		1				•			•		ı
Health	50	. 000		165,102	5						ı
Street repairs and maintenance	000,001	200	•	•		370	901 173	100	•		1 1
Community development		ì	1			2	1,0	94.			ı ı
Community environment Darks and recreation				•		, ,			• •		i i
Rasic utility services			,	•							,
Capital outlay		,	102,428	7	778	226,778		,	211,081		2,221
Debt service:											
Interest		 .		•		-		 -			
Total expenditures	100,000	00	102,428	208,309	 8	227,148	671,198	861	211,081		2,221
Excess (deficiency) of revenues over											
(under) expenditures	(4,	(4,597)	4,045	(110,393)	8	(227,148)	(593,391)	191)	(199,460)	ļ	(1,954)
OTHER FINANCING SOURCES (USES):											
Transfers in Temesiae out				132,000	8	1 1					
וימווזיכים סמו					Ì			 			
Total other financing sources (uses)			•	132,000	8	1		 -	•		,
Net change in fund balance	(4)	(4,597)	4,045	21,607	07	(227,148)	(165,291)	391)	(199,460)		(1,954)
Fund balances, beginning of year	30,	30,991	483	51,032	32			 .	335,655		5,630
Fund balances, end of year	\$ 26,	26,394 \$	4,528	\$ 72,639	139	(227,148)	\$ (593,391)	[] 기	136,195	ای	3,676

CITY OF SIDNEY, OHIO
COMBINING STATEMENT OF REV (continued)
FUND BALANCES
NON-MAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2008

	H OH		Park	Darking Meter!		Convention	Health		
	Program Income	CRA	Ō L	Off-Street Parking	Probation Grant	Visitors Bureau	Building Lease	FEMA Grant	Separation Payment
REVENUES:				<u> </u>					,
	, s	· •	<u>د</u>	,		\$ 62,605	·	· ·	· •
Intergovernmental revenues	•				51,542	•	•	74,391	•
Special Assessments		v1	200			•	•		•
Charges for services	•	•	1	000 36	•	•	•	•	•
Fines, licenses and permits	- 1	•		92,820	•	•	•		. 1
Investment income A Googlessons receipts and	477.4	•			,	•	1	•	1
reimbursements	•			•	1	,	20,299	1	,
Total restantia	4 2 2 9	·	500	35.820	51.542	62.605	20.299	74.391	•
- Contract to C			 }						1
EXPENDITURES:									
Current:	•	•		,	,	•	•	882	•
Delica government	•	•		١	•	•	•	54]	•
Indicial	•	,		•	49,977	•	ı		10,482
Health	•	,		•	. •	•	13,115	•	1
Street repairs and maintenance	•	•		•		ı	٠	38,124	٠
Community development	1	•		•	•	66,578	•	•	•
Community environment	•	•		44,238	,	F	J	•	, ;
Parks and recreation	•	,		•	•	•	•	20,341	41,088
Basic utility services	981.9	•		. ,	• •			coc'+1	210.4
Capital outsign	Parks.								
Interest	-				•	1	•	•	•
Total expenditures	6,386			44,238	49,977	66,578	13,115	74,391	60,610
Excess (deficiency) of revenues over	1	•		6	,	600			(017 07)
(under) expenditures	(2,157)		200	(8,418)	1,362	(5,9,5)	1,184		(010,010)
OTHER FINANCING SOURCES (USES):									
Transfers in	•	1			•	•	•	,	259,490
Transfers out		1							
Total other financing sources (us-	•	1		•		•	,	1	259,490
Net change in find balance	(2.157)	٠	200	(8,418)	1,565	(3,973)	7,184	•	198,880
	`								
Fund balances, beginning of year	58,792	•		105,319	843	3,973	136,751	6	490,972
Find halances and of year	\$ 56.635	٠ د	\$00	\$ 106.96	2.408	· •9	\$ 143.935	6	\$ 689,852

CITY OF SIDNEY, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES
NON-MAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2008

					•	Indigent Driver					
	Insurance	Drug Law Enforcement	ent te	Law Enforcement	7 F	Alcohol Treatment	Enforcement & Education	Ē	Imprest Cash	Capital Investment	[
REVENUES:			Ì					 			
Local taxes		∽	٠.	•	S	•	•	∽	,	· •	
Intergovernmental revenues	•			•		•	•		1	•	
Special Assessments	•		1	•		•	•		•	•	
Charges for services	•	•	. ;	• 3			t		ı	•	
Fines, licenses and permits	•	_	15,392	29,919	_	19,827	7,200	_		' 3	
Investment income	•			•		•	•			21,879	<u>5</u> .
Miscellaneous receipts and reimbursements	9,100		1	•		•	ŀ		,	•	
											l
Total revenues	9,100		15,392	29,919		19,827	7,200		•	21,879	اع اع
EXPENDITIRES											
Curent											
General government	36,980		,	•		1	•		ı	•	
Police	į	7	29,340	31,844		ı	992'9		1	•	
Judicial	•		•	•		20,464	•		•	•	
Health	•			•			•		•	•	
Street repairs and maintenance	•		,	•		•	•			•	
Community development	•		,	•		ı	•		ı	•	
Community environment	,			•			•		•	•	
Parks and recreation							, ,			. ,	
Basic utility services				28.987					•		
Delt cervice:											
Interest	•		,						-	•	ı
		•	:	;			,				
Total expenditures	36,980	7	29,340	60,831		20,464	6,766				1
Excess (deficiency) of revenues over	į	š	i i		,	(40))	į			Č	ş
(under) expenditures	(27,880)		(13,948)	(30,912)		(637)	434		•	21,8/9	<u>د</u> ا
OTHER FINANCING SOURCES (USES):									G		
Transfers in Transfers out	000,62			• •		1 1	1 1		<u> </u>		
Hallsheis out											i
Total other financing sources (uses)	25,000					-			800		ı
Net change in fund balance	(2,880)	0	(13,948)	(30,912)	_	(637)	434		800	21,879	92
Fund balances, beginning of year	14,319	2	21,630	52,143		91,784	20,484		2,300	430,396	8
•		:									
Fund balances, end of year	\$ 11,439		7,682 \$	21,231	اي	91,147	\$ 20,918	ام	3,100	\$ 452,275	ĸΙ

CITY OF SIDNEY, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES
NON-MAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2008

	Cen	Cemetery Maintenance	Mausoleum Maintenance	ance ance	Municipal Court Special Projects	Court	Indigent Driver Interlock & Alcohol Monitoring	Municipal Court Computer	S S E	Non-major Special Revenue Funds Totals
REVENUES:										
Local taxes	643		s	,	s			٠.	s	140,058
Intergovernmental revenues		,				,		•		323,631
Special Assessments				1			•			200
Charges for services		8,442		53		55,745	2,480	45,381		207,547
Fines, licenses and permits							•	•		108,158
Investment income		37,974		1,107			•	•		80,553
Miscellaneous receipts and										30000
reimbursements		-		- 						57,725
Total revenues		46,416		1,160		55,745	2,480	45,381		893,372
EXPENDITURES:										
General government		,		1			,	•		37,862
Police		٠		1			ı	ì		68,491
Judicial		•					1	35,422		116,345
Health		334				•	•	1		220,980
Street repairs and maintenance				•		•	•	•		138,124
Community development							1	•		738,146
Community environment		•					•	•		44,238
Parks and recreation						,	•	•		61,429
Basic utility services										23,543
Capital outlay							•	116,61		067,266
Debt service:						,	•	٠		•
THE COLUMN										
Total expenditures		334					•	48,999		2,041,394
Excess (deficiency) of revenues over (under) expenditures		46,082		1,160		55,745	2,480	(3,618)		(1,148,022)
OTHER FINANCING SOURCES (USES):										;
Transfers in Transfers out	ļ	(10,000)					1 1			(10,000)
Total other financing sources (uses)	ļ	(10,000)		1			-			407,290
Net change in fund balance		36,082		1,160		55,745	2,480	(3,618)		(740,732)
Fund balances, beginning of year		753,657		21,777		-		30,089		2,659,029
Eund helences and of year	v	789 739	v	22,937	بى	55.745	\$ 2.480	\$ 26.471	S	1.918.297
rund oalances, end of year	,	(0),'0)		1777					,	1,1,1,1

CITY OF SIDNEY, OHIO COMBINING BALANCE SHEET NON-MAJOR ENTERPRISE FUNDS DECEMBER 31, 2008

	Tea	nsportation		Airport	S	Swimming Pool		Yard Waste	I	lon-major Enterprise Inds Totals
ASSETS	118	insportation		Airpoit		POOI		Waste		inds rotals
Current assets:										
Pooled cash	\$	36,986	s	20,126	\$	5,341	\$	1,414	\$	63,867
Pooled investments	Ψ	89,732	*	48,826	•	12,957	~	3,431	¥	154,946
Receivables:		0,,,,,,		.0,020		12,,,,,,,		5,151		15 1,5 10
Accounts		15,727		-		_		_		15,727
Other		_		979		-		_		979
Receivables from other governments		262,758		-		-		-		262,758
Inventory		-		18,950		-		_		18,950
Prepaid items		141		800		68		_		1,009
•									_	
Total current assets		405,344		89,681	_	18,366		4,845	_	518,236
Noncurrent assets:										
Capital assets:										
Capital assets not subject to depreciation:										
Land				454,854		-		11,340		466,194
Construction in progress		1,098,211		69,112		-		-		1,167,323
Capital assets net of		170.074		1 107 571		1 000 500		20.410		2 454 504
accumulated depreciation		170,964	_	1,187,531	_	1,086,590		29,419	_	2,474,504
Total noncurrent assets		1,269,175		1,711,497		1,086,590		40,759	_	4,108,021
Total assets	\$	1,674,519	\$	1,801,178	\$	1,104,956	\$	45,604	\$	4,626,257
LIABILITIES										
Current liabilities:										
Accounts payable	\$	365,230	\$	9,375	\$	333	\$	16,770	\$	391,708
Salaries and benefits payable		18,451	-	_	•	1,692	•	-	-	20,143
Compensated absences		116		_		-		_		116
•					_				******	
Total current liabilities		383,797		9,375		2,025		16,770	_	411,967
Noncurrent liabilities:										
Compensated absences		34,685		-	_	-		-		34,685
Total noncurrent liabilities		34,685			_	<u>-</u>				34,685
Total liabilities		418,482	_	9,375	_	2,025		16,770		446,652
NET ASSETS										
Invested in capital assets, net of related debt		1,269,175		1,711,497		1,086,590		40,759		4,108,021
Unrestricted		(13,138)	_	80,306		16,341		(11,925)	_	71,584
Total net assets		1,256,037	_	1,791,803		1,102,931		28,834		4,179,605
Total liabilities and net assets	<u>\$</u>	1,674,519	<u>\$</u>	1,801,178	<u>\$</u>	1,104,956	<u>\$</u>	45,604	\$	4,626,257

CITY OF SIDNEY, OHIO COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS - NON-MAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

	Transportation		Airport	s	Swimming Pool		Yard Waste	I	Non-major Enterprise unds Totals
OPERATING REVENUES: Charges for services	\$ 213,487	\$	104.260	ø	07.031	•			404 555
Other revenue	213,467		194,269 18,595	\$	87,021 650	\$ —	-	\$	494,777 19,245
Total operating revenues	213,487	_	212,864		87,671		***************************************	_	514,022
OPERATING EXPENSES:									
Personal services	435,507		-		97,401		-		532,908
Operations and maintenance	194,190		311,034		42,333		153,925		701,482
Depreciation	96,180		60,219		31,300	_	8,610		196,309
Total operating expenses	725,877		371,253		171,034		162,535		1,430,699
Operating loss	(512,390)	_	(158,389)		(83,363)		(162,535)		(916,677)
NONOPERATING REVENUE:									
Intergovernmental	1,203,530		114,547		-		-		1,318,077
Gain on disposal of assets	4,350		•		-	_	-	_	4,350
Total nonoperating revenue	1,207,880		114,547			_			1,322,427
Loss before contributions and transfers	695,490	_	(43,842)		(83,363)	_	(162,535)		405,750
Capital contributions	-		93,154		-		-		93,154
Transfers in	142,171		114,209		58,600		191,369		506,349
Transfers out	(1,490)	_			-			_	(1,490)
Change in net assets	836,171		163,521		(24,763)		28,834		1,003,763
Net assets, beginning of year	419,866		1,628,282	_	1,127,694	_	-		3,175,842
Net assets, end of year	\$ 1,256,037	<u>\$</u>	1,791,803	<u>\$</u>	1,102,931	<u>\$</u> _	28,834	<u>\$</u> _	4,179,605

	Tra	nsportation	 Airport	s	wimming Pool		Yard Waste	E	lon-major Enterprise ands Totals
Cash flows from operating activities:									
Receipts from customers and users	\$	316,942	211,885	\$	87,671	\$	_	\$	616,498
Payments to suppliers		(257,198)	(306,195)		(36,216)	•	(113,971)	-	(713,580)
Payments to employees		(438,126)	-		(97,329)				(535,455)
Payments for interfund services used		(143,830)	 (15,036)		(6,020)		(23,184)		(188,070)
Net cash used by operating activities		(522,212)	 (109,346)		(51,894)		(137,155)		(820,607)
Cash flows from noncapital financing activities:									
Transfers in		142,171	114,209		58,600		142,000		456,980
Transfers out		(1,490)					· -		(1,490)
Intergovernmental		1,203,530	 114,547				-		1,318,077
Net cash provided by noncapital financing activities		1,344,211	 228,756		58,600		142,000		1,773,567
Cash flows from capital and related financing activities:			·						
Proceeds from sale of capital assets		4,350	_		_		_		4,350
Acquisition of capital assets		(787,052)	 (90,563)				-		(877,615)
Net cash used by capital and related financing activities		(782,702)	 (90,563)		•		-	_	(873,265)
Cash flows from investing activities:									
Proceeds from sales and maturities of investments			26.052						
Purchase of investments		(16,834)	36,852 (52,235)		(3,291)		(3,431)		36,852 (75,791)
Net cash used for investing activities		(16,834)	 (15,383)		(3,291)		(3,431)		(38,939)
Net increase in pooled cash and cash equivalents		22,463	13,464		3,415		1,414		40,756
Pooled cash and cash equivalents, beginning of year	<u> </u>	14,523	 6,662		1,926				23,111
Pooled cash and cash equivalents, end of year	\$	36,986	\$ 20,126	\$	5,341	<u>s</u>	1,414	<u>\$</u>	63,867
Reconciliation of operating loss to net cash used by operating activities;									! '
Operating income (loss)	\$	(512,390)	\$ (158,389)	\$	(83,363)	\$	(162,535)	\$	(916,677)
•		, , ,	(,,	•	(,)	-	(122,000)	•	(>10,077)
Adjustments to reconcile operating income (loss) to net cash used by operating activities:									
Depreciation		96,180	60,219		31,300		8,610		196,309
Change in assets and liabilities:									
Accounts receivable		26,302	-		-		•		26,302
Other receivables		(95,549)	(979)		-		-		(96,528)
Inventory			(18,950)		-		-		(18,950)
Prepaid items Accounts payable		(24.152)	711		(68)				660
Salaries and benefits payable and		(34,153)	8,042		165		16,770		(9,176)
compensated absences		(2,619)	_		72		_		(2,547)
·									
Net cash used by operating activities	\$	(522,212)	\$ (109,346)	\$	(51,894)	\$	(137,155)	\$	(820,607)
Noncash investing, capital and related financing activities:									
Contributions of capital assets from government	\$	_	\$ 93,154	\$	_	\$		\$	93,154
Purchase of equipment on account	\$	363,985	\$ 1,333	\$	•	\$	_	\$	95,154 365,318
Transfer net book value of equipment	\$		\$ -	\$	•	\$	49,369	\$	49,369

CITY OF SIDNEY, OHIO COMBINING BALANCE SHEET INTERNAL SERVICE FUNDS DECEMBER 31, 2008

		Service	Gai	rage/Fleet				Internal Service
		ter Building	Operations		Te	chnology		Totals
ASSETS		<u> </u>				3	-	
Current assets:								
Pooled cash	\$	13,274	\$	3,218	\$	6,686	\$	23,178
Pooled investments		32,204		7,806		16,222		56,232
Inventory		1,885		36,724		2,057		40,666
Prepaid items		1,628		1,558	P-11-1-1-1	22,897		26,083
Total current assets		48,991		49,306		47,862		146,159
Noncurrent assets:								
Capital assets, net of								
accumulated depreciation		417,972		20,909		181,610		620,491
Total noncurrent assets		417,972		20,909		181,610		620,491
Total assets	<u>s</u>	466,963	\$	70,215	\$	229,472	<u>\$</u>	766,650
LIABILITIES								
Current liabilities:								
Accounts payable	\$	11,588	\$	13,976	\$	8,890	\$	34,454
Salaries and benefits payable		554		8,069		12,003	-	20,626
Total current liabilities		12,142		22,045		20,893		55,080
Noncurrent liabilities:								
Compensated absences		384		3,341		9,144		12,869
Total noncurrent liabilities		384		3,341		9,144		12,869
Total liabilities		12,526		25,386		30,037		67,949
NET ASSETS								
Invested in capital assets, net of related debt		417,972		20,909		181,610		620,491
Unrestricted		36,465		23,920		17,825		78,210
		,				,		70,210
Total net assets		454,437		44,829		199,435		698,701
Total liabilities and net assets	<u>\$</u>	466,963	<u>\$</u>	70,215	\$	229,472	\$	766,650

CITY OF SIDNEY, OHIO COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

		rvice Building	rage/Fleet perations	Technology		Internal Service Totals
OPERATING REVENUES:						
Charges for services	\$	150,927	\$ 761,564	\$	515,185	\$ 1,427,676
Other revenue		-	 540		729	 1,269
Total operating revenues		150,927	 762,104		515,914	 1,428,945
OPERATING EXPENSES:						
Personal services		13,576	202,338		270,068	485,982
Operations and maintenance		136,407	544,428		231,874	912,709
Depreciation		29,405	 2,712		60,364	 92,481
Total operating expenses		179,388	 749,478		562,306	 1,491,172
Operating income (loss)		(28,461)	 12,626		(46,392)	 (62,227)
Capital contributions		8,560	-		10,587	19,147
Transfers in		5,594	_		-	5,594
Transfers out			(5,594)		-	(5,594)
		14,154	(5,594)		10,587	19,147
Change in net assets		(14,307)	7,032		(35,805)	(43,080)
Net assets, beginning of year		468,744	 37,797		235,240	 741,781
Net assets, end of year	<u>\$</u>	454,437	\$ 44,829	\$	199,435	\$ 698,701

CITY OF SIDNEY, OHIO COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

		Service er Building		rage/Fleet perations	Te	chnology		Internal Service Totals
Cash flows from operating activities: Receipts from interfund services Payments to suppliers Payments to employees Payments or reimbursements for interfund services used or provided	\$	150,927 (124,121) (13,874) (9,717)	\$	762,104 (511,438) (205,176) (36,375)	\$	515,914 (227,531) (265,623) (17)	\$	1,428,945 (863,090) (484,673) (46,109)
Net cash provided by (used for) by operating activities		3,215		9,115		22,743		35,073
Cash flows from capital and related financing activities:								
Acquisition of capital assets		-		(9,184)		(21,457)		(30,641)
Net cash used for capital and related financing activities		-		(9,184)		(21,457)		(30,641)
Cash flows from investing activities: Proceeds from sales and maturities of investments Purchase of investments		10,862 (7,824)		5,161 (3,717)		6,464 (4,656)		22,487 (16,197)
Net cash provided by (used for) investing activities		3,038		1,444		808,1		6,290
Net increase (decrease) in pooled cash and investments		6,253		1,375		3,094		10,722
Pooled cash and investments, beginning of year		7,021		1,843		3,592		12,456
Pooled cash and investments, end of year	\$	13,274	\$	3,218	\$	6,686	\$	23,178
Reconciliation of operating income (loss) to net cash provided (used) by operating activities: Operating income (loss) Adjustments to reconcile operating loss to net cash provided (used)	\$	(28,461)	\$	12,626	\$	(46,392)	\$	(62,227)
by operating activities: Depreciation Change in assets and liabilities:		29,405		2,712		60,364		92,481
Due from other funds Prepaid items Inventory Accounts payable Salaries and benefits payable and compensated absences		(1,206) (436) 4,211 (298)		1,464 (7,898) 3,049 (2,838)		(198) 780 3,744 4,445		- 60 (7,554) 11,004 - 1,309
Due to other funds		-		-		-		-
Net cash provided (used) by operating activities	\$	3,215	<u>\$</u>	9,115	<u>\$</u>	22,743	\$	35,073
Noncash investing, capital and related financing activities:								
Contributions of capital assets from government Transfer net book value of equipment	\$ \$	8,560 5,594	\$ \$	(5,594)	\$ \$	10,587 -	\$ \$	19,147 -

CITY OF SIDNEY, OHIO COMBINING STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2008

										Agency
	N	funicipal	M	ledical		Port		River		Funds
		Court	Reim	bursement	Je	efferson	C	lean-Up		Totals
ASSETS										
Pooled cash	\$	-	\$	1,177	\$	2,268	\$	7,461	\$	10,906
Pooled investments		-		2,859		5,507		18,113		26,479
Municipal Court checking account		171,765		-				-		171,765
Accounts receivable				•		7,980		<u>-</u>		7,980
Total assets	\$	171,765	\$	4,036	<u>\$</u>	15,755	\$	25,574	<u>\$</u>	217,130
LIABILITIES										
Due to employees	\$	-	\$	6,232	\$	-	\$	-	\$	6,232
Due to other governments		98,510		-		15,755				114,265
Undistributed monies		73,255		(2,196)				25,574		96,633
Total liabilities	\$	171,765	\$	4,036	\$	15,755	\$	25,574	<u>\$</u>	217,130

CITY OF SIDNEY, OHIO COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

	Balance at January 1, 2008	Additions	Deductions	Balance at December 31, 2008
Municipal Court Fund ASSETS				
Municipal Court checking account	\$ 149,01	4 \$ 1,971,448	\$ 1,948,697	\$ 171,765
LIABILITIES				
Due to other governments	\$ 114,40	2 \$ 1,344,787	\$ 1,360,679	\$ 98,510
Undistributed monies	34,61	2 626,661	588,018	73,255
Total liabilities	\$ 149,01	<u>4</u> <u>\$ 1,971,448</u>	\$ 1,948,697	\$ 171,765
Medical Reimbursement Fund ASSETS				
Pooled cash	\$ 96	5 \$ 93,582	\$ 93,370	\$ 1,177
Pooled investments	4,84		1,986	2,859
Total assets	\$ 5,81	0 \$ 93,582	\$ 95,356	\$ 4,036
LIABILITIES				
Due to employees	\$ 3,05	7 \$ 93,582	\$ 90,407	\$ 6,232
Undistributed monies	2,75	•	4,949	(2,196)
Total liabilities	\$ 5,81	0 \$ 93,582	\$ 95,356	\$ 4,036
Port Jefferson Fund ASSETS				
Pooled cash	\$ 1,09	8 \$ 61,684	\$ 60,514	\$ 2,268
Pooled investments	5,51		3	5,507
Accounts receivable	6,31		61,684	7,980
Total assets	\$ 12,92	5 \$ 125,031	\$ 122,201	\$ 15,755
LIABILITIES	<u> </u>			
Due to other governments	\$ 12,92	<u>\$ 125,031</u>	\$ 122,201	\$ 15,755
River Clean-Up Fund ASSETS				
Pooled cash	\$ 2,66	4 \$ 18,688	\$ 13,891	\$ 7,461
Pooled investments	13,36	•		\$ 7,461 18,113
Total assets	\$ 16,03	3 \$ 23.432	\$ 13.891	\$ 25.574
LIABILITIES	y 10,00	<u>\$ 23,432</u>	\$ 13,891	\$ 25,574
Undistributed monies	\$ 16,03	3 \$ 23,432	\$ 13,891	\$ 25,574
Total Fiduciary Funds ASSETS				
Pooled cash	\$ 4,72	27 \$ 173,954	\$ 167,775	\$ 10,906
Pooled investments	23,72		1,989	26,479
Municipal Court checking account	149,01		1,948,697	171,765
Accounts receivable	6,31	, ,	61,684	7,980
		<u> </u>		
Total assets	\$ 183,78	<u>\$ 2,213,493</u>	\$ 2,180,145	\$ 217,130
LIABILITIES				
Due to employees	\$ 3,05		\$ 90,407	\$ 6,232
Due to other governments	127,32		1,482,880	114,265
Undistributed monies	53,39	650,093	606,858	96,633
Total liabilities	\$ 183,78	<u>\$ 2,213,493</u>	\$ 2,180,145	\$ 217,130

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CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2008

Final Including from Budget Encumbrances Bu	Final Iget
REVENUES:	
Local taxes \$ 1,761,500 \$ 1,636,923 \$ (124,577)
<u> </u>	126,404
Special assessments 223,050 235,731	12,681
Charges for services 1,468,306 1,442,588	(25,718)
Fines, licenses and permits 142,700 135,965	(6,735)
Investment income 525,035 690,773	165,738
Miscellaneous receipts and	
reimbursements 908,933 905,890	(3,043)
Total revenues 6,387,324 6,532,074	144,750
EXPENDITURES:	
Current:	
General government	
City Council	
Personal services 96,395 95,850	545
Contractual, materials and other 44,789 40,481	4,308
City Administration	
Personal services 324,715 321,758	2,957
Contractual, materials and other 46,077 41,751	4,326
Finance	
Personal services 388,730 388,434	296
Contractual, materials and other 134,606 126,027	8,579
Law Director	
Personal services 77,660 77,522	138
Contractual, materials and other 40,825 35,122	5,703
Personnel	
Personal services 145,900 145,300	600
Contractual, materials and other 141,266 107,348	33,918
County Auditor Deductions	
Contractual, materials and other 131,705 130,038	1,667
Purchasing	
Personal services 109,970 108,799	1,171
Contractual, materials and other 39,259 34,622	4,637
City Hall Personal services 61.150 59.749	1.401
	1,401
Contractual, materials and other 200,433 199,136 Miscellaneous	1,297
Contractual, materials and other503,996443,440	60,556
Total general government 2,487,476 2,355,377	132,099
Police	
Police Services	
Personal services 4,685,430 4,635,123	50,307
Contractual, materials and other 1,014,739 906,192	108,547
Street Lighting Department	
Contractual, materials and other 280,634 259,906	20,728
Total police 5,980,803 5,801,221	179,582

CITY OF SIDNEY, OHIO

(continued)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL

GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
Fire	Dudget	Encumorances	Dudget
Fire Services			
Personal services	3,723,341	3,697,405	25,936
Contractual, materials and other	624,234	586,155	38,079
Total fire	4,347,575	4,283,560	64,015
Judicial			
Municipal Court			
Personal services	859,285	849,393	9,892
Contractual, materials and other	311,400	294,917	16,483
Prosecutor			
Personal services	144,700	144,114	586
Contractual, materials and other	70,762	68,429	2,333
Total judicial	1,386,147	1,356,853	29,294
Community environment			
Building Inspection			
Personal services	137,120	135,500	1,620
Contractual, materials and other Engineering	18,564	16,287	2,277
Personal services	608,200	602,490	5,710
Contractual, materials and other Public Works	88,341	80,373	7,968
Personal services	108,200	107,985	215
Contractual, materials and other	13,180	11,030	2,150
Code Enforcement			
Personal services	87,320	85,078	2,242
Contractual, materials and other	17,574	16,174	1,400
Total community environment	1,078,499	1,054,917	23,582
Community development			
Community Planning & Development			
Personal services	97,870	96,113	1,757
Contractual, materials and other	41,031	38,879	2,152
Total community development	138,901	134,992	3,909
Parks and recreation			
Parks & Recreation - Administration			
Personal services	75,200	73,832	1,368
Contractual, materials and other	30,059	28,325	1,734
Parks & Recreation - Programs	400		
Personal services	108,750	106,513	2,237
Contractual, materials and other	67,845	65,892	1,953

CITY OF SIDNEY, OHIO

(continued)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL

GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
Parks & Public Grounds			
Personal services	741,650	723,552	18,098
Contractual, materials and other Urban Forest	308,896	294,000	14,896
Contractual, materials and other Senior Center	100,566	90,371	10,195
Contractual, materials and other	57,695	55,061	2,634
Total parks and recreation	1,490,661	1,437,546	53,115
Total expenditures	16,910,062	16,424,466	485,596
Deficiency of revenues under expenditures	(10,522,738)	(9,892,392)	630,346
OTHER FINANCING SOURCES (USES):			
Transfers in	10,140,117	9,988,826	(151,291)
Transfers out	(1,643,871)	(1,643,871)	
Total other financing sources	8,496,246	8,344,955	(151,291)
Net change in fund balance	(2,026,492)	(1,547,437)	479,055
Fund Balances, beginning of year	6,410,603	6,410,603	-
Prior Year Encumbrances	156,530	156,530	
Fund Balances, end of year	\$ 4,540,641	\$ 5,019,696	\$ 479,055



CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL STREET REPAIR AND MAINTENANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget			
REVENUES:		*		
Intergovernmental revenues	\$ 1,264,203	\$ 1,143,695	\$ (120,508)	
Miscellaneous receipts and				
reimbursements	131,700	179,408	47,708	
Total revenues	1,395,903	1,323,103	(72,800)	
EXPENDITURES:				
Current:				
Street repair & maintenance				
Personal services	793,370	767,866	25,504	
Contractual, materials and other	808,504	775,928	32,576	
Total expenditures	1,601,874	1,543,794	58,080	
Deficiency of revenues under				
expenditures	(205,971)	(220,691)	(14,720)	
OTHER FINANCING SOURCES (USES):				
Transfers out	(32,000)	(32,000)		
Total other financing sources uses	(32,000)	(32,000)	-	
Net change in fund balance	(237,971)	(252,691)	(14,720)	
Fund Balances, beginning of year	407,923	407,923	-	
Prior Year Encumbrances	44,988	44,988		
Fund Balances, end of year	\$ 214,940	\$ 200,220	\$ (14,720)	

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL MUNICIPAL INCOME TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget		Variance from Final Budget	
REVENUES:				
Local taxes	\$ 12,649,954	\$ 12,522,229	\$ (127,725)	
Miscellaneous receipts and reimbursements		105	105	
reimoursements		195	195	
Total revenues	12,649,954	12,522,424	(127,530)	
EXPENDITURES:				
Current:				
General government				
Personal services	192,350	191,314	1,036	
Contractual, materials and other	35,184	29,059	6,125	
Total expenditures	227,534	220,373	7,161	
Excess of revenues over				
expenditures	12,422,420	12,302,051	(120,369)	
OTHER FINANCING USES:				
Transfers out	(13,031,396)	(12,486,033)	545,363	
Total other financing uses	(13,031,396)	(12,486,033)	545,363	
Net change in fund balance	(608,976)	(183,982)	424,994	
Fund Balances, beginning of year	828,875	828,875	_	
Prior Year Encumbrances	2,810	2,810	-	
Fund Balances, end of year	\$ 222,709	\$ 647,703	\$ 424,994	

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL C.D.B.G. FUND

FOR THE YEAR END	ED L	DECEMBE	R 31.	, 2008
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	Final Budget	Actual Including Encumbrances	Variance from Final Budget	
REVENUES:				
Intergovernmental revenue	\$ 473,696	\$ 488,814	\$ 15,118	
Investment income	4,500	6,363	1,863	
Total revenues	478,196	495,177	16,981	
EXPENDITURES:				
Current:				
Community development				
Contractual, materials and other	595,612	529,523	66,089	
Total expenditures	595,612	529,523	66,089	
Excess (deficiency) of revenues over				
(under) expenditures	(117,416)	(34,346)	83,070	
Fund Balances, beginning of year	133,718	133,718	_	
Prior Year Encumbrances	7,012	7,012	•	
Fund Balances, end of year	\$ 23,314	\$ 106,384	\$ 83,070	

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL STATE HIGHWAY FUND FOR THE YEAR ENDED DECEMBER 31, 2008

DCMCM ITC.	Final Budget		
REVENUES: Intergovernmental revenues	\$ 105,275	\$ 92,672	\$ (12,603)
Iπvestment income	1,500	4,546	3,046
Total revenues	106,775	97,218	(9,557)
EXPENDITURES:			
Current:			
Street repair & maintenance			
Contractual, materials and other	100,000	100,000	
Total expenditures	100,000	100,000	
Excess of revenues over			
expenditures	6,775	(2,782)	(9,557)
Fund Balances, beginning of year	24,165	24,165	-
Prior Year Encumbrances			-
Fund Balances, end of year	\$ 30,940	\$ 21,383	\$ (9,557)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL COUNTY AUTO LICENSE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

DELITS I WA	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:	f 110,000	r 107 122	A (2.505)
Intergovernmental revenue	\$ 110,000	\$ 106,473	\$ (3,527)
Total revenues	110,000	106,473	(3,527)
EXPENDITURES:			
Current;			
Street repair & maintenance	•		
Contractual, materials and other	110,000	104,551	5,449
Total expenditures	110,000	104,551	5,449
Deficiency of revenues			
under expenditures	-	1,922	1,922
Fund Balances, beginning of year	483	483	-
Prior Year Encumbrances			
Fund Balances, end of year	\$ 483	\$ 2,405	\$ 1,922

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL CEMETERY FUND FOR THE YEAR ENDED DECEMBER 31, 2008

]	Final Budget		Actual Including Encumbrances		Variance from Final Budget	
REVENUES:							
Charges for services	\$	76,675	\$	95,770	\$	19,095	
Miscellaneous receipts and							
reimbursements				2,470		2,470	
Total revenues		76,675		98,240		21,565	
EXPENDITURES:							
Current:							
Health							
Personal services		178,160		175,121		3,039	
Contractual, materials and other		56,878		46,499		10,379	
Total expenditures		235,038		221,620		13,418	
Deficiency of revenues							
under expenditures		(158,363)		(123,380)		34,983	
OTHER FINANCING SOURCES:							
Transfers in	<u> </u>	132,000		132,000		-	
Total other financing sources		132,000		132,000		-	
Net change in fund balance		(26,363)		8,620		34,983	
Fund Balances, beginning of year		58,841		58,841		_	
Prior Year Encumbrances		3,010		3,010		-	
Fund Balances, end of year	\$	35,488	\$	70,471	\$	34,983	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL TIF -KUTHER ROAD FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget		
REVENUES:					
Miscellaneous	\$ 246,000	\$ 246,105	\$ 105		
Total revenues	246,000	246,105	105		
EXPENDITURES					
Current:					
Community development					
Contractual, materials and other	246,000	243,841	2,159		
Total expenditures	246,000	243,841	2,159		
Excess of revenues over					
expenditures	-	2,264	2,264		
Fund Balances, beginning of year	240,000	240,000	-		
Prior Year Encumbrances	•	-	-		
Fund Balances, end of year	\$ 240,000	\$ 242,264	\$ 2,264		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL TIF -MENARDS FUND OTHER FINANCING SOURCES (USES):

FOR THE YEAR ENDED DECEMBER 31, 2008

FUR THE TEAR ENDED DECEMBER 31, 2000						
			Actual		Variance	
	Final Budget		Including Encumbrances		from Final	
					В	udget
REVENUES:						
Local Taxes	\$	77,000	\$	77,453	\$	453
Miscellaneous		650,000		650,354		354
Total revenues		727,000		727,807		807
EXPENDITURES						
Current:						
Community development						
Contractual, materials and other		674,802		671,198		3,604
Total expenditures		674,802		671,198		3,604
Excess of revenues over						
expenditures		52,198		56,609		4,411
Fund Balances, beginning of year		-		_		-
Prior Year Encumbrances				-		_
Fund Balances, end of year	\$	52,198	\$	56,609	\$	4,411

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL C.D.B.G. REVOLVING LOAN FUND FOR THE YEAR ENDED DECEMBER 31, 2008

		Final Budget	Actual Including Encumbrances		Variance from Final Budget	
REVENUES:						
Investment income	\$	25,683	\$	30,688	\$	5,005
Miscellaneous receipts and						
reimbursements		-		1,056		1,056
Total revenues		25,683		31,744		6,061
EXPENDITURES:						
Current:						
Community development						
Contractual, materials and other		222,956		211,082		11,874
Total expenditures		222,956		211,082		11,874
Deficiency of revenues						
under expenditures		(197,273)		(179,338)		17,935
Fund Balances, beginning of year		77,608		77,608		_
Prior Year Encumbrances		212,956		212,956		-
Fund Balances, end of year	\$	93,291	\$	111,226	\$	17,935

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL C.D.B.G. PROGRAM INCOME FUND FOR THE YEAR ENDED DECEMBER 31, 2008

DENEM IFO.	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Investment income	180	351	171
Total revenues	180	351	171
EXPENDITURES			
Current:			
Community development			
Contractual, materials and other	2,400	2,220	180
Total expenditures	2,400	2,220	180
Excess (deficiency) of revenues over			
(under) expenditures	(2,220)	(1,869)	351
Fund Balances, beginning of year	5,542	5,542	-
Prior Year Encumbrances	-	-	
Fund Balances, end of year	\$ 3,322	\$ 3,673	\$ 351

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL H.O.M.E. PROGRAM INCOME FUND FOR THE YEAR ENDED DECEMBER 31, 2008

·	Final Budget	Actual Including Encumbrances	Variance from Final Budget	
REVENUES:				
Investment income	\$ 1,900	\$ 5,104	\$ 3,204	
Total revenues	1,900	5,104	3,204	
EXPENDITURES:				
Current:				
Community development				
Contractual, materials and other	57,870	1,000	56,870	
Total expenditures	57,870	1,000	56,870	
Excess (deficiency) of revenues over				
(under) expenditures	(55,970)	4,104	60,074	
Fund Balances, beginning of year	57,871	57,871	-	
Prior Year Encumbrances				
Fund Balances, end of year	\$ 1,901	\$ 61,975	\$ 60,074	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL CRA FUND

FOR THE	YEAR	ENDED	DECEMBER 31.	2008
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	Final Budget	Actual Including Encumbrances	Variance from Final Budget	
REVENUES				
Special assessments	500	500		
Total Revenues	500	500	-	
EXPENDITURES: Current: Community development				
Contractual, materials and other	500	<u> </u>	500_	
Total expenditures	500		500	
Net change in fund balance	-	500	500	
Fund Balances, beginning of year Prior Year Encumbrances Fund Balances, end of year	\$ -	\$ 500	\$ 500	
CITY OF SIDNEY OHIO				

CITY OF SIDNEY, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL

PARKING METER AND OFF-STREET PARKING FUND FOR THE YEAR ENDED DECEMBER 31, 2008

REVENUES:	Final Budget		Actual Including Encumbrances		Variance from Final Budget	
Fines, licenses and permits	\$	40,300	\$	38,289	\$	(2,011)
Total revenues		40,300		38,289		(2,011)
EXPENDITURES:						
Current:						
Police						
Personal services		34,000		33,354		646
Contractual, materials and other		12,690		10,426	-	2,264
Total expenditures		46,690		43,780		2,910
Excess of revenues over						
expenditures		(6,390)		(5,491)		899
Fund Balances, beginning of year		103,247		103,247		-
Prior Year Encumbrances		1,180		1,180		-
Fund Balances, end of year	\$	98,037	\$	98,936	\$	899

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL PROBATION GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget	
REVENUES:				
Intergovernmental revenues	\$ 50,785	\$ 51,542	\$ 757	
Total revenues	50,785	51,542	<u>757</u>	
EXPENDITURES:				
Current:				
Judicial				
Personal services	51,400	50,784	616	
Contractual, materials and other	1,600		1,600	
Total expenditures	53,000	50,784	2,216	
Deficiency of revenues				
under expenditures	(2,215)	758	2,973	
Fund Balances, beginning of year	4,123	4,123	_	
Prior Year Encumbrances	· -	•	-	
Fund Balances, end of year	\$ 1,908	\$ 4,881	\$ 2,973	

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL

CONVENTION AND VISITORS' BUREAU FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Local taxes	\$ 70,225	\$ 66,578	\$ (3,647)
Total revenues	70,225	66,578	(3,647)
EXPENDITURES:			
Current:			
Community development			
Contractual, materials and other	80,500	77,039	3,461
Total expenditures	80,500	77,039	3,461
Deficiency of revenues			
under expenditures	(10,275)	(10,461)	(186)
Fund Balances, beginning of year	10,461	10,461	-
Prior Year Encumbrances			
Fund Balances, end of year	\$ 186	\$ -	\$ (186)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL HEALTH DEPARTMENT BUILDING LEASE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget	
REVENUES:			-	
Miscellaneous receipts and				
reimbursements	\$ 36,000	\$ 20,299	\$ (15,701)	
Total revenues	36,000	20,299	(15,701)	
EXPENDITURES:				
Current:				
Health				
Contractual, materials and other	16,240	13,197	3,043	
Total expenditures	16,240	13,197	3,043	
Excess of revenues over				
expenditures	19,760	7,102	(12,658)	
Fund Balances, beginning of year	136,450	136,450	-	
Prior Year Encumbrances	300	300	_	
Fund Balances, end of year	\$ 156,510	\$ 143,852	\$ (12,658)	

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL FEMA GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:	-	-	-
EXPENDITURES:			-
Net change in fund balance	-	-	-
Fund Balances, beginning of year	9	9	-
Prior Year Encumbrances Fund Balances, end of year	\$ 9	\$ 9	\$ -

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL SEPARATION PAYMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Fina Budg		Actual Including Encumbrances		Variance from Final Budget	
REVENUES	\$	- \$	-	\$		
EXPENDITURES: Current: General government						
Personal services	15	58,900	60,609		98,291	
Total expenditures	1	58,900	60,609		98,291	
Deficiency of revenues under expenditures	(1:	58,900)	(60,609)		98,291	
OTHER FINANCING SOURCES: Transfers in	2	59,490	259,490			
Total Other Financing Sources	2:	59,490	259,490		-	
Net change in fund balance	10	00,590	198,881		98,291	
Fund Balances, beginning of year Prior Year Encumbrances		90,971	490,971	<u> </u>		
Fund Balances, end of year	\$ 25	91,561 \$	689,852	\$	98,291	

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL INSURANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget	
REVENUES:				
Miscellaneous receipts and				
reimbursements	\$ 8,000	\$ 10,678	\$ 2,678	
Total revenues	8,000	10,678	2,678	
EXPENDITURES:				
Current:				
General government				
Contractual, materials and other	37,997	34,119	3,878	
Total expenditures	37,997	34,119	3,878	
Deficiency of revenues				
under expenditures	(29,997)	(23,441)	6,556	
OTHER FINANCING SOURCES:				
Transfers in	25,000	25,000		
Total other financing sources	25,000	25,000	<u>-</u>	
Net change in fund balance	(4,997)	1,559	6,556	
Fund Balances, beginning of year	15,344	15,344	-	
Prior Year Encumbrances	2,997	2,997	•	
Fund Balances, end of year	\$ 13,344	\$ 19,900	\$ 6,556	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL DRUG LAW ENFORCEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2008

		Final Judget	In	Actual cluding imbrances	Variance from Final Budget	
REVENUES:	d*	0.000	•	15.062	•	7.060
Fines, licenses and permits Miscellaneous receipts and	\$	8,000	\$	15,063	\$	7,063
reimbursements				(2,820)		(2,820)
Total revenues		8,000		12,243		4,243
EXPENDITURES:						
Current:						
Police						
Contractual, materials and other		30,420		29,418		1,002
Total expenditures		30,420		29,418		1,002
Deficiency of revenues						
under expenditures		(22,420)		(17,175)		5,245
Fund Balances, beginning of year		23,904		23,904		-
Prior Year Encumbrances		130		130		
Fund Balances, end of year	\$	1,614	\$	6,859	\$	5,245

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL LAW ENFORCEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES			
Miscellaneous receipts and			
reimbursements	31,800	32,739	939_
Total Revenues	31,800	32,739	939
EXPENDITURES:			
Current:			
Police			
Contractual, materials and other	67,090	65,343	1,747
Total Expenditures	67,090	65,343	1,747
Excess (deficiency) of revenues over			
(under) expenditures	(35,290)	(32,604)	2,686
Fund Balances, beginning of year	48,983	48,983	_
Prior Year Encumbrances	340	340	-
Fund Balances, end of year	\$ 14,033	\$ 16,719	\$ 2,686

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL INDIGENT DRIVER ALCOHOL TREATMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Fines, licenses and permits	\$ 18,000	\$ 20,138	\$ 2,138
Total revenues	18,000	20,138	2,138
EXPENDITURES: Current: Judicial			
Contractual, materials and other	50,000	15,769	34,231
Total expenditures	50,000	15,769	34,231
Deficiency of revenues			
under expenditures	(32,000)	4,369	36,369
Fund Balances, beginning of year	91,517	91,517	-
Prior Year Encumbrances			<u> </u>
Fund Balances, end of year	\$ 59,517	\$ 95,886	\$ 36,369

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL ENFORCEMENT & EDUCATION FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget	
REVENUES:				
Fines, licenses and permits	\$ 6,500	\$ 7,525	\$ 1,025	
Total revenues	6,500	7,525	1,025	
EXPENDITURES:				
Current:				
Police				
Personal services	6,790	6,7 67	23	
Contractual, materials and other	1,740	239	1,501	
Total expenditures	8,530	7,006	1,524	
Deficiency of revenues				
under expenditures	(2,030)	519	2,549	
Fund Balances, beginning of year	19,808	19,808	-	
Prior Year Encumbrances	240	240	-	
Fund Balances, end of year	\$ 18,018	\$ 20,567	\$ 2,549	

CITY OF SIDNEY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS
AT LEGAL LEVEL OF BUDGETARY CONTROL
IMPREST CASH FUND
FOR THE YEAR ENDED DECEMBER 31, 2008

	-		Actual Final Including Budget Encumbrance		Variance from Final Budget	
REVENUES	\$	-	\$	-	\$	-
EXPENDITURES				<u> </u>	_	-
Excess of revenues over expenditures		-		•		-
OTHER FINANCING SOURCES: Transfers in		800		800		
Total other financing sources		800		800		
Net change in fund balance		800		800		-
Fund Balances, beginning of year Prior Year Encumbrances		2,300		2,300		-
Fund Balances, end of year	\$	3,100	\$	3,100	\$	-

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL CAPITAL INVESTMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget	
REVENUES: Investment income	\$ 21,000	\$ 28,276	\$ 7,276	
Total revenues	21,000	28,276	7,276	
EXPENDITURES	-	-		
Excess of revenues over expenditures	21,000	28,276	7,276	
Fund Balances, beginning of year Prior Year Encumbrances	423,656	423,656	-	
Fund Balances, end of year	\$ 444,656	\$ 451,932	\$ 7,276	

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL CEMETERY MAINTENANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget	
REVENUES:				
Charges for services	\$ 9,000	\$ 8,574	\$ (426)	
Investment income	29,000	49,177	20,177	
Total revenues	38,000	57,751	19,751	
EXPENDITURES:				
Current:				
Health				
Contractual, materials and other	400	333	67	
Total expenditures	400	333	67	
Excess of revenues over expenditures	37,600	57,418	19,818	
OTHER FINANCING USES:				
Transfers out	(10,000)	(10,000)		
Total other financing uses	(10,000)	(10,000)		
Net change in fund balance	27,600	47,418	19,818	
Fund Balances, beginning of year Prior Year Encumbrances	741,837	741,837	•	
Fund Balances, end of year	\$ 769,437	\$ 789,255	\$ 19,818	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL MAUSOLEUM MAINTENANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

REVENUES:		Final Budget		Actual Including Encumbrances		Variance from Final Budget	
Charges for services	\$	500	s	53	s	(447)	
Investment income	•	850	•	1,431	•	581	
Total revenues		1,350		1,484		134	
EXPENDITURES		-					
Excess of revenues over							
expenditures		1,350		1,484		134	
Fund Balances, beginning of year		21,436		21,436		_	
Prior Year Encumbrances		-				-	
Fund Balances, end of year	\$	22,786	\$	22,920	\$	134	

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL MUNICIPAL COURT SPECIAL PROJECTS FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	F 	Actual Including Encumbrances		Variance from Final Budget		
REVENUES: Fines, licenses and permits	\$	-	\$	45,033	\$	45,033
EXPENDITURES				<u>-</u>		
Net change in fund balance		-		45,033		45,033
Fund Balances, beginning of year Prior Year Encumbrances Fund Balances, end of year	\$	-	<u>s</u>	45,033		45,033

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL INDIGENT DRIVER I&A MONITORING FUND FOR THE YEAR ENDED DECEMBER 31, 2008

DETECTOR ISO	-	Final Budget		Actual Including Encumbrances		Variance from Final Budget	
REVENUES: Fines, licenses and permits	\$	-	\$	1,530	\$	1,530	
EXPENDITURES	 					-	
Net change in fund balance		-		1,530		1,530	
Fund Balances, beginning of year Prior Year Encumbrances Fund Balances, end of year	<u></u>	-		1,530	<u> </u>	1,530	

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL MUNICIPAL COURT COMPUTER FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget	
REVENUES				
Charges for services	50,570	46,721	\$	(3,849)
Total Revenues	50,570	46,721		(3,849)
EXPENDITURES				
Current:				
Judicial				
Contractual, materials and other	49,000	49,000		-
Total expenditures	49,000	49,000		<u> </u>
Excess (deficiency) of revenues over				
(under) expenditures	1,570	(2,279)		(3,849)
Fund Balances, beginning of year	25,605	25,605		_
Prior Year Encumbrances	-			-
Fund Balances, end of year	\$ 27,175	\$ 23,326	\$	(3,849)

OF SLOVE SECOMIO CITY OF SIDNEY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS
AT LEGAL LEVEL OF BUDGETARY CONTROL
CAPITAL IMPROVEMENT FUND
FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget		Actual Including Encumbrances		Variance from Final Budget	
REVENUES:						
Intergovernmental revenues	\$	489,645	\$	561,001	\$	71,356
Miscellaneous receipts and						
reimbursements		-		23,888		23,888
Total revenues	_	489,645	_	584,889		95,244
EXPENDITURES:						
Capital Outlay:						
Contractual, materials and other		5,236,931		4,416,874	_	820,057
Total expenditures		5,236,931		4,416,874		820,057
Deficiency of revenues						
under expenditures		(4,747,286)		(3,831,985)		915,301
OTHER FINANCING SOURCES (USES):						
Transfers out		(279,050)		(94,909)		184,141
Sale of asset		-		31,743		31,743
Transfers in		3,372,279		3,347,207		(25,072)
Total other financing sources		3,093,229	*	3,284,041		190,812
Net change in fund balance		(1,654,057)		(547,944)		1,106,113
Fund Balances, beginning of year		544,763		544,763		-
Prior Year Encumbrances		1,245,981		1,245,981		-
Fund Balances, end of year	\$	136,687	<u>\$</u>	1,242,800	\$	1,106,113

CITY OF SIDNEY, OHIO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS AT LEGAL LEVEL OF BUDGETARY CONTROL SPECIAL ASSESSMENT CONSTRUCTION FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Final Budget	Actual Including Encumbrances	Variance from Final Budget	
REVENUES:	\$ 6.000	d 0.014	# 3.014	
Special assessments	\$ 6,000	\$ 8,814	\$ 2,814	
Total revenues	6,000	8,814	2,814	
EXPENDITURES:				
Current:				
Community environment				
Contractual, materials and other	16,840	5,224	11,616	
Total expenditures	16,840	5,224	11,616	
Deficiency of revenues				
under expenditures	(10,840)	3,590	14,430	
Fund Balances, beginning of year	5,256	5,256	-	
Prior Year Encumbrances	7,740	7,740	-	
Fund Balances, end of year	\$ 2,156	\$ 16,586	\$ 14,430	

OF SWARES OHIO

CITY OF SIDNEY, OHIO Statistical Section December 31, 2008

This part of the City of Sidney's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

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Financial Trends (Schedules $1-4$)	
These schedules contain trend information to help the reader	
understand how the City's financial performance and well-being have	
changed over time.	103 - 107
Revenue Capacity (Schedules 5 – 6)	
These schedules contain information to help the reader assess the	
City's most significant local revenue source, the municipal income	
tax.	108 - 109
Debt Capacity (Schedules 7 - 9)	
These schedules present information to help the reader assess the	
affordability of the City's current levels of outstanding debt and the	
City's ability to issue additional debt in the future.	110 - 112
Economic and Demographic Information (Schedules 10 – 11)	
These schedules offer economic and demographic indicators to help	
the reader understand the environment within which the City's	
financial activities take place.	113 - 114
Operating Information (Schedules 12 – 14)	
These schedules contain service and infrastructure data to help the	
reader understand how the information in the City's financial report	
relates to the services the City provides and the activities it performs.	115 – 117

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2000; schedules presenting government-wide information include information beginning in that year.



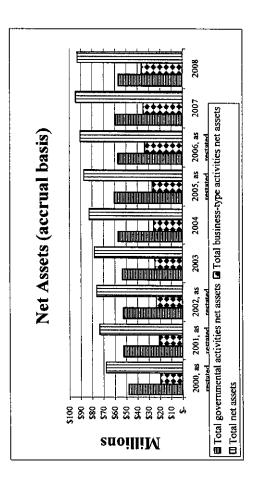
CITY OF SIDNEY, OHIO
NET ASSETS BY CATEGORY
LAST NINE FISCAL YEARS

				Ye	Year Ended December 31,	iber 31,			
	2000, as	2001, as	2002, as			2005, as			
	restated	restated	restated	2003	2004	restated	2006, as restated	2007	2008
Governmental activities									:
Invested in capital assets, net of related debt	\$ 34,168,370	\$ 41,074,076	\$ 34,168,370 \$ 41,074,076 \$ 41,586,478	\$ 41,850,468	44,263,989	46,330,165	41,944,422	43,858,848	43,433,659
Kestricted for:	000	900	100,000	EC. 400.	663 636	242 422	1 545 223	1 271 211	211 040 1
Other purposes	1,980,660	1,072,98	1,007,094	174 47	1,764,557	771,786,1	767,046,1	117,175,1	1,042,110
Unrestricted	11,818,243	9,694,440	9,523,194	10,240,893	10,957,084	12,637,014	13,638,819	14,559,542	12,449,516
Total governmental activities net assets	47,967,273	52,441,514	52,717,366	53,465,788	56,985,610	60,309,901	57,129,473	59,739,601	56,925,291
ŀ	ı								
Business-type activities									
Invested in capital assets, net of related debt	15,865,656	16,502,437	19,338,974	19,460,644	21,277,102	23,223,096	29,250,922	29,300,583	31,074,156
Restricted	•	•	•	•	•	•	•	•	160,420
Unrestricted	3,981,195	4,406,065	4,045,806	5,108,748	4,327,735	3,643,310	4,059,842	5,387,473	4,928,706
Total business-type activities net assets	19,846,851	20,908,502	23,384,780	24,569,392	25,604,837	26,866,406	33,310,764	34,688,056	36,163,282
,				t					
Total									
Invested in capital assets, net of related debt	50,034,026	57,576,513	60,925,452	61,311,112	65,541,091	69,553,261	71,195,344	73,159,431	74,507,815
Restricted for:									
Other purposes	1,980,660	1,672,998	1,607,694	1,374,427	1,764,537	1,342,722	1,546,232	1,321,211	1,202,536
Unrestricted	15,799,438	14,100,505	13,569,000	15,349,641	15,284,819	16,280,324	17,698,661	19,947,015	17,378,222
Total net assets	\$ 67,814,124	\$ 73,350,016	\$ 76,102,146	\$ 78,035,180	\$ 82,590,447	\$ 87,176,307	\$ 90,440,237	\$ 94,427,657	\$ 93,088,573

Note: Accounting standards require that the net assets be reported in three components in the financial statements: invested in capital assets, net of related debt; restricted, and unrestricted. Net assets are considered restricted when (1) an external party, such as the state or federal government, places a restriction on how the resources may be used, or (2) enabling legislation is enacted by the City.

Note: The following restatements of prior years' balances are reflected in the above schedule:
— Change in threshold for recording capital assets was raised from \$2,500 to \$5,000.

- Retroactive restatement of governmental infrastructure acquired before January 1, 2000.
 - Addition of sewer and water infrastructure not capitalized in prior years.
 - Correction of airport capital assets
- Change of transportation and stormwater management funds from governmental activities to business-type activities



Year Ended December 31,

CITY OF SIDNEY, OHIO CHANGES IN NET ASSETS LAST NINE FISCAL YEARS

	2000, as restated 2601, as restated 2002, as restated	.001, из restated	2002, as restated	2003	2004	2005, as restated 2006, as restated	2006, as restated	2007	2008
Expensed									
Governmental activities:	,		:	,		;			
General government	1,723,485	1,998,119	1,905,469	1,782,921	1,489,376	1,614,428	1,741,846	1,726,929	1,842,173
Public safety	8,600,737	9,722,217	9,888,848	6898'8'6	10,499,661	10,892,271	11,435,091	12,226,710	12,634,520
Health	174,196	261,687	270,727	295,910	218,608	202,737	214,883	227,045	239,068
Transportation	2,104,864	2,272,067	2,318,094	2,569,392	2,772,945	3,074,878	2,692,044	3,163,599	3,308,905
Community environment	1,298,061	1,190,075	1,379,329	1,313,960	1,430,611	1,368,786	1,426,466	1,618,014	1,887,736
Parks and recreation	1,150,509	1,211,315	1,338,190	1,400,906	1,427,369	1,469,323	1,461,172	1,628,824	1,670,604
Basic utility services	308,467	318,291	370,166	378,706	460,118	487,141	•	54,531	24,630
Interest on long-term debt	125,165	121,785	115,448	114,958	266,501	425,995	411,424	392,921	386,824
Total governmental activities expenses	15,485,484	17,095,556	17,586,271	17,735,442	18,565,189	19,535,559	19,382,926	21,038,573	21,994,460
Business-type activities:									
Water	2,515,576	2,588,130	2,599,989	2,657,083	2,930,771	2,959,127	3,253,577	3,908,385	3,581,450
Sewer	2,191,821	2,307,869	2,286,024	2,791,159	3,125,699	3,466,500	3,464,976	3,720,157	3,812,880
Stormwater	•	•	•	•	•	•	644,140	160,792	538,199
Solid Waste	999,249	915,794	1,012,932	1,003,765	1,038,399	1,048,669	1,126,873	806'980'1	1,002,412
Other business-type activities	314,250	286,496	324,786	364,138	448,909	493,991	1,095,913	990,388	1,433,523
Total business-type activities expenses	6,020,896	6,098,289	6,223,731	6,816,145	7,543,778	7,968,287	9,585,479	10,278,929	10,368,464
Total Expenses	21,506,380	23,193,845	23,810,002	24,551,587	26,108,967	27,503,846	28,968,405	31,317,502	32,362,924
Program Revenues									
Governmental activities:		,	,		,	•	•	\$ 801	882
Ceneral government	1 407 875	1 405 815	1 300 883	1 850 965	1 901 789	1 893 515	1 857 089	2.109.221	1.735.248
rubic safety	129,641	133,616	173.214	115028	150.921	97.804	129.886	120,151	139,266
Transportation	3 \$20 102	5 597 599	1.944.035	1799.891	4.985,199	3,917,009	3,505,690	2,516,499	1,858,465
Community environment	553,089	817,184	494,836	483,702	497 796	660,033	410,455	590,043	580,146
Parks and recreation	101,749	31,132	28,670	65,267	29,718	235,638	72,453	64,939	111,888
Basic utility services		•	•	'		17,224		'	14,503
Total governmental activities program revenues	5,797,456	8,075,346	4,040,638	4,314,853	7,565,423	6,821,223	5,975,573	5,406,654	4,440,398
Business-type activities:									
Water	2,879,475	2,835,353	3,127,229	3,109,280	3,321,811	3,562,350	3,540,699	4,105,837	3,454,995
Sewer	2,958,403	2,935,486	3,213,919	3,357,205	3,453,028	3,821,448	3,706,858	4,564,326	3,321,692
Solid Waste	763,583	666,804	884,872	845,898	527,527	874,119	841,242	893,935	1,016,660
Stormwater	- 120 266	- 761 616	7 297		548 303	70 003	. 080 687	275,893	316,988
Curlet business-type activities program revenues	6,837,682	6,650,770	7,507,435	7,567,096	8,250,669	8,867,893	9,069,486	10,881,425	9,942,434
Na (France) Become (s)									
(Note that person of the control of									
General government	(1,723,485)	(1,998,119)	(1,905,469)	(1,782,921)	(1,489,376)	(1,614,428)	(1,741,846)	(1,721,128)	(1,841,291)
Public safety	(7,107,862)	(8,226,402)	(8,488,965)	(8,027,724)	(8,597,872)	(8,998,756)	(9,578,002)	(10,117,489)	(10,899,272)
Health	(44,555)	(128,071)	(61,513)	(180,882)	(67,687)	(104,933)	(84,997)	(106,894)	(69,802)
Transportation	1,415,238	3,325,532	(374,059)	(105,697)	2,212,254	842,131	813,646	(647,100)	(1,450,440)
Community environment	(744,972)	(372,891)	(884,493)	(830,258)	(932,815)	(708,753)	(1,016,011)	(1.027.971)	(1,307,590)
Parks and recreation	(1,048,760)	(1,180,183)	(1,309,520)	(1,335,639)	(1,397,651)	(1,233,685)	(1,388,719)	(1,563,885)	(1,558,716)
Basic utility services	(308,467)	(318,291)	(370,166)	(378,706)	(460,118)	(469,917)	•	(54,531)	(10,127)
Interest on long-term debt	(125,165)	(121,785)	(115,448)	(114,958)	(266,501)	(425,995)	(411,424)	(392,921)	(386,824)
Total governmental activities	(9,688,028)	(9,020,210)	(13,545,633)	(13,420,589)	(10,999,766)	(12,714,336)	(13,407,353)	(15,631,919)	(17,554,062)

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•	2000, as restated 2001, as restated 2002, as restated	2001, as restated	2002, as restated	2003	2004	2005, as restated 2006, as restated	2006, as restated	2007	2008
Net (Expense) Revenue (a) Business-type activities:									
Water	363,899	247,223	527,240	452,197	391,040	603,223	287,122	197,452	(126,455)
Special	766,582	627,617	927,895	566,046	327,329	354,948	241,882	844 169	(491,188)
Solid Waste	(235,666)	(248,990)	(128,060)	(157,867)	(110,872)	(174,550)	197,102	(192,973)	14,248
Stormwater	,	` .	•		•		(1,126,873)	(291,198)	(221,211)
Other husiness-type activities	(78,029)	(73,369)	(43,371)	(109,425)	99,394	115,985	(115,226)	45,046	398,576
Total business-type activities	816,786	552,481	1,283,704	150,951	706,891	909,668	(515,993)	602,496	(426,030)
Total	(8,871,242)	(8,467,729)	(12,261,929)	(12,669,638)	(10,292,875)	(11,814,730)	(13.923.346)	(15,029,423)	(17,980,092)
General Revenues and Other Changes in Net Assets Governmental activities									
Taxes									
Income taxes	10,663,264	10,713,675	10,952,386	11,180,689	11,313,150	12,707,698	13,261,167	13,417,106	12,505,553
Property taxes	1,330,086	1,317,123	1,266,026	1,250,527	1,321,566	1,336,737	1,492,187	1,481,916	1,440,528
Other taxes	561,207	189,818	505,464	618,180	585,600	688,045	901,960	819,030	693,003
Grants and contributions not restricted to specific prog	1,114,811	1,117,526	1,273,415	1,146,863	1,287,579	1,174,034	1,183,356	1,610,680	1,135,782
Investment earnings	1,108,964	779,823	447,751	171,516	243,088	340,469	545,906	894,963	561,282
(Loss) gain on sale/disposal of capital assets	(29,845)	(40,253)	(68,845)	9,300	12,983	10,430	24,248		4,070
Miscellaneous	297,769	155,936	67,249	88,705	42,357	76,941	46,216	573,924	68,482
Transfers	(32,237)	(732,853)	(620,419)	(351,422)	(286,635)	(295,727)	(190,440)	(555,572)	(1,668,948)
Total governmental activities	15,014,019	13,500,795	13,823,027	14,114,358	14,519,688	16,038,627	16.870.600	18,242,047	14,739,752
Business-type activities:									
Investment earnings	٠	•	135,481	76,870	39,519	64,736	118,884	219,224	227,958
(Loss) gain on sate/disposal of capital assets	, ,	, ,	620 419	351.422	286.635	295.727	190,440	555,572	1,668,948
ransters Total business-type activities		'	756,700	433,661	328,554	361,963	316,676	774,796	1,901,256
Total	15,014,019	13,500,795	14,579,727	14,548,019	14,848,242	16,400,590	17,187,276	19,016,843	16,641,008
Change in Net Assets Governmental activities	5,325,991	4,480,585	277,394	693,769	3,519,922	3,324,291	3,463,247	2,610,128	(2,814,310)
Business-type activities	010,000	194,461	totototo to	atoltor's	1000				
Total	6,142,777	5,033,066	2,317,798	1,878,381	4,555,367	4,585,860	3,263,930	3,987,420	(1,339,084)

(e) Net (expense)/revenue is the difference between the expenses and program revenues of a function or program. It indicates the degree to which a function or program is supported by its own fees and program-specific grants versus its reliance upon funding from taxes and other governmental revenues.
Numbers in parentheses indicate that expenses were greater than program revenues and therefore general revenues were needed to finance that function or program. Numbers without paretheses mean that program revenues were more than sufficient to cover expenses.

CITY OF SIDNEY, OHIO
FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS

					Decen	December 31,				
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
General Fund										
Reserved for:										
Inventory	\$ 58,360 \$	\$ 49,828	\$ 55,145	ده	\$ 42,560	\$ 41,583	\$ 35,817	\$ 36,018	s,	\$ 48,516
Prepaid items	•	36,044	37,179		41,776			24,389	21,576	23,793
Encumbrances	34,400	185,280	145,807	157,350	106,148	95,417	20,441	692,064	104,072	125,775
Unreserved	3,691,491	3,050,871	2,981,401	2,707,516	2,710,617	2,894,238	3,753,439	4,344,745	6,079,886	4,256,474
Total general fund	\$ 3,784,251	\$ 3,784,251 \$ 3,322,023	\$ 3,219,532	\$ 2,962,711	\$ 2,901,101	\$ 3,075,187	\$ 3,841,305	\$ 5,097,216	\$ 6,254,789	\$ 4,454,558
All Other Governmental Funds										
Reserved for:										
Inventory	\$ 74,932 \$	\$ 69,568	\$ 83,592	٠	\$ 88,655	S	٠	\$ 92,915	٠	\$ 101,224
Prepaid items	•	60,002	57,895		50,444	97,254	91,248	85,851	1,342	1,154
Long-term loans receivable	128,199	223,204	118,784	107,284	161,26	82,474	69,112	55,066	40,301	24,781
Encumbrances	3,626,507	1,048,962	1,106,024	529,435	1,016,744	4,845,128	728,243	896,553	1,210,351	386,292
Unreserved, reported in:										
Special revenue funds	4,298,002	5,438,619	4,361,742	4,329,121	3,909,666	4,948,733	5,352,567	5,348,396	4,782,780	4,082,591
Capital projects funds	2,860,969	2,384,613	386,758	1,175,574	889,892	2,682,669	1,373,103	1,252,773	616,675	1,282,636
Total all other governmental funds	\$ 10,988,609	\$ 9,224,968	\$ 6,114,795	\$ 6,303,254	\$ 6,050,592	\$ 12,741,518	\$ 7,690,546	\$ 7,731,554	\$ 6,704,189	\$ 5,878,678

Note: The following changes that occurred on the 2007 balances and are not reflected in prior years are reflected in the above schedule:

- Change of transportation and stormwater management funds from governemental
activities to business-type activities
- Correction of an error for bond issuance costs

CITY OF SIDNEY, OHIO CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

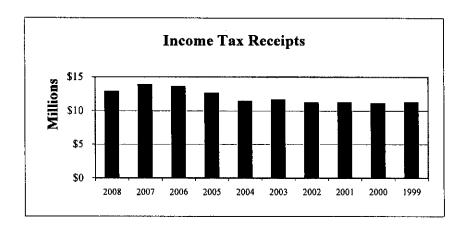
LAST TEN FISCAL TEAKS				F	For Year Ended December 31,	December 31,				ļ
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Revenues:										
Local taxes	13,192,036	11,703,628	11,089,189	12,714,069	12,543,684	13,445,397	14,365,781	14,851,099	14,988,112	14,338,595
Intergovernmental revenues	2,901,054	3,267,850	3,632,296	3,353,670	3,320,149	3,810,313	5,067,711	4,071,733	3,788,406	3,885,983
Special assessments	273,589	263,167	245,742	241,912	227,605	229,316	236,104	223,510	258,866	245,045
Charges for services	469,453	716,325	709,333	768,098	969,279	1,421,837	1,622,762	1,587,491	1,737,641	1,671,362
Fines, licenses and permits	683,212	404,054	429,437	317,800	287,411	256,498	258,766	269,686	267,507	240,658
Investment income	611,734	948,322	823,690	522,063	268,883	207,837	334,897	612,932	880,706	610,887
Miscellaneous receipts and reimbursements	267,942	568,047	326,270	326,443	303,245	308,898	321,297	289,589	797,011	304,689
Total revenues	18,399,020	17,871,393	17,255,957	18,244,055	17,920,256	19,680,096	22,207,318	21,906,040	22,718,249	21,297,219
EXPENDITURES										
Current:										
General government	2,063,421	1,759,529	1,965,157	1,912,226	1,837,408	1,440,284	1,605,525	1,542,352	1,629,417	1,754,338
Public safety	7,794,337	8,349,842	9,120,432	9,162,996	9,300,073	9,861,029	10,311,264	10,483,625	11,183,654	11,594,488
Health	147,127	230,152	242,231	249,787	259,649	189,070	185,517	194,161	209,334	220,980
Transportation	1,309,352	1,291,164	1,221,388	1,275,471	1,504,254	1,644,318	1,922,641	1,751,984	1,424,212	1,484,688
Community environment & development	749,486	991,344	915,690	1,016,647	1,013,585	1,105,093	1,222,594	1,286,229	1,310,180	2,090,973
Parks and recreation	941,694	1,080,551	1,044,188	1,213,672	1,246,529	1,251,521	1,352,572	1,255,863	1,366,273	1,422,988
Basic utility services	137,337	157,069	159,406	204,342	222,810	284,370	283,767	398,791	45,593	23,543
Capital outlay	3,937,626	6,654,781	5,128,957	2,627,354	2,449,097	4,247,656	8,568,102	2,723,186	3,888,697	4,039,330
Debt service:										
Principal	120,000	120,000	120,000	120,000	125,000	130,000	425,000	435,000	445,000	435,000
Interest and other charges	129,181	114,498	122,219	115,895	115,522	239,721	429,276	413,338	388,520	369,535
Total expenditures	17,329,561	20,748,930	20,039,668	17,898,390	18,073,927	20,393,062	26,306,258	20,484,529	21,890,880	23,435,863
Excess (deficiency) of revenues over (under) expenditures	1,069,459	(2,877,537)	(2,783,711)	345,665	(153,671)	(712,966)	(4,098,940)	1,421,511	827,369	(2,138,644)
OTHER PINANCINC SOLIDCES AISES:										
Transfers in	15,301,323	13,005,598	11,360,480	11,288,315	11,320,014	12,028,819	12,605,445	13,956,196	14,189,448	13,571,638
Proceeds from issuance of bonds	•	1	•	•	•	7,600,000	ı	•	•	,
Sale of fixed assets	18,329	24,544	21,387	21,300	14,400	26,525	10,430	31,448	74,328	26,392
Transfers out Total other financing sources (uses)	(15,526,625)	(15,046,831)	(428.953)	(11,477,315)	(11,495,014)	7,523,325	(185,914)	(124,592)	(483,529)	(487,098)
Net change in fund balances	\$ 862,488	\$ (2,894,226)	\$ (3,212,664)	\$ 177,965	\$ (314,271)	\$ 6,810,359	\$(4,284,854)	\$ 1,296,919	\$ 343,840	\$(2,625,742)
Debt service as a percentage of noncapital										
expenditures	1.4%	1.1%	1.5%	1.5%	1.5%	2.2%	4.7%	4.7%	4.5%	4.0%

CITY OF SIDNEY, OHIO INCOME TAX BY PAYER TYPE AND INCOME TAX RATE LAST TEN FISCAL YEARS (cash basis of accounting — excluding refunds)

	 Indivi	dual	S			
Year	Vithheld by Employer		Paid by `axpayer	Net Profits	 Total	Income Tax Rate
2008	\$ 10,275,568	\$	604,777	\$ 1,962,835	\$ 12,843,180	1.50%
2007	\$ 11,034,099	\$	562,897	\$ 2,251,588	\$ 13,848,583	1.50%
2006	\$ 10,564,424	\$	594,202	\$ 2,376,810	\$ 13,535,436	1.50%
2005	\$ 10,304,368	\$	401,908	\$ 1,869,366	\$ 12,575,642	1.50%
2004	\$ 9,584,082	\$	422,876	\$ 1,401,307	\$ 11,408,265	1.50%
2003	\$ 9,454,838	\$	443,801	\$ 1,730,053	\$ 11,628,692	1.50%
2002	\$ 9,191,973	\$	458,471	\$ 1,545,088	\$ 11,195,532	1.50%
2001	\$ 9,134,504	\$	465,735	\$ 1,637,333	\$ 11,237,572	1.50%
2000	\$ 8,757,119	\$	491,777	\$ 1,822,063	\$ 11,070,959	1.50%
1999	\$ 8,430,776	\$	463,307	\$ 2,351,018	\$ 11,245,101	1.50%

Source: City of Sidney, Ohio, Income Tax Department

This City levies a 1.5% income tax on all wages, salaries, commissions and other compensation paid by employers and the net profits from a business or professional person earned within the City, excluding income from intangible personal property. In addition, City residents pay City income tax on income earned outside the City, net of a credit for income taxes paid to other municipalities. Employers within the City withhold income tax on employee compensation and remit at least quarterly.



CITY OF SIDNEY, OHIO RANKING OF TOP TEN INCOME TAX WITHHOLDERS CURRENT YEAR AND TEN YEARS AGO (cash basis of accounting)

	2008
Rank	Name
1	Emerson Climate (formerly Copeland Corp)
2	Wilson Memorial Hospital
3	NK Parts Industries, Inc.
4	Sidney Board of Education
5	Cargill, Inc
6	Superior Metal
7	Honda of America Mfg
8	County Auditors Office
9	Freshway Foods
10	IAC Sidney LLC
	ed percentage of acome taxes 27.39%

2008 Rank	Rank	<u>Name</u>
1	1	Copeland Corporation
6	2	American Trim LLC
7	3	Honda of America Mfg
-	4	Alcoa Building Products, Inc
2	5	Wilson Memorial Hospital
4	6	Sidney Board of Education
-	7	Gilardi, AM & Sons Inc
10	8	Eagle-Picher Industries, Inc.
8	9	County Auditors Office
-	10	Lear
Combined percent	tage of	
Total income tax	es	30.03%

Source: City of Sidney, Ohio, Income Tax Department

Due to legal restrictions and confidentiality requirements, the City cannot disclose the amount of withholdings by taxpayer. The City chose not to disclose percentages and number of filers by income level because the City does not require all taxpayers to file a return, therefore it does not have, nor can it obtain, this type of information.

CITY OF SIDNEY, OHIO RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

	General Bo	nded Debt			_	Business-Ty	pe /	Activities				
Year	General Obligation Bonds	Percentage of actual property value	Per	Capita	<u>w</u>	ater Bonds	_	Sewer General Obligation Bonds	otal Primary Government	Percentage of Personal Income		Per apita
2008	\$ 8,966,000	4.28%	\$	804	\$	650,000	\$	6,485,000	\$ 16,101,000	1.50%	\$	804
2007	\$ 8,505,500	4.09%	\$	802	\$	200,000	\$	7,450,000	\$ 16,155,500	1.37%	\$	802
2006	\$ 8,950,000	3.98%	\$	847	\$	-	\$	8,105,000	\$ 17,055,000	1.39%	\$	847
2005	\$ 9,385,000	3.92%	\$	882	\$	250,000	\$	8,155,000	\$ 17,790,000	1.13%	\$	882
2004	\$ 9,810,000	4.21%	\$	947	\$	500,000	\$	8,775,000	\$ 19,085,000	1.31%	\$	947
2003	\$ 2,340,000	2.82%	\$	615	\$	750,000	\$	9,365,000	\$ 12,455,000	0.88%	\$	615
2002	\$ 2,465,000	3.04%	\$	660	\$	1,000,000	\$	9,925,000	\$ 13,390,000	0.95%	\$	660
2001	\$ 2,585,000	3.41%	\$	701	\$	1,250,000	\$	10,450,000	\$ 14,285,000	1.06%	\$	701
2000	\$ 2,705,000	2.01%	\$	409	\$	1,500,000	\$	4,055,000	\$ 8,260,000	0.63%	S	409
1999	\$ 2,825,000	2.27%	\$	471	\$	1,750,000	\$	4,540,000	\$ 9,115,000	0.71%	\$	471

CITY OF SIDNEY, OHIO
RATIOS OF OUTSTANDING DEBT AND LEGAL DEBT MARGINS
LAST TEN YEARS

		<u>1999</u>	2000		2001	2002	2003	2004	2005	3006	2007	2008
General Obligation Bonds	•	9,115,000	\$ 8,260,000	\$	14,285,000 \$	13,390,000 \$	12,455,000	\$ 19,085,000	\$ 17,790,000	\$ 17,055,000	\$ 16,155,500	\$ 16,101,000
Assessed value of taxable property (4)	s,	401,899,287 \$ 410,154,105	\$ 410,154,10.	5	418,557,164 \$	440,544,340 \$	442,272,291	\$ 453,740,892	\$ 454,122,536	\$ 428,275,580	\$ 395,352,640	\$ 376,375,950
ceneral Ubigation bonds as percent of total assessed value of taxable property		2.27%	2.01%	%	3.41%	3.04%	2.82%	4.21%	3.92%	3,98%	4.09%	4.28%
Estimated actual value of taxable property (*)	-	1,285,641,548	1,315,201,174	4	1,344,326,965	1,414,316,000	1,409,770,730	1,409,770,730 1,458,980,574 1,569,576,558	1,569,576,558	1,223,644,514	1,180,703,463	1,075,359,857
Ceneral Obligation bonds as percent of total estimated actual value of taxable property		0.71%	0.63%	%	%90 :1	0.95%	0.88%	1.31%	1.13%	1.39%	1.37%	1.50%
Population (9) General Obligation Bonds Per capita	€9	19,350	20,211 \$ 409	\$	20,378 701 \$	20,276	20,249 615	20,147	20,171	20,139	20,139	20,019 \$ 804
Less debt not subject to limitations Self-supporting securities issued for water systems or facilities	•	(1,750,000) \$	(1,500,000)	S	\$ (000,052,1)	\$ (000,000)	\$ (000'05L)	\$ (500,000) \$	\$ (250,000) \$	د	\$ (200,000)	(650,000)
Self-supporting securities issued for sanitary sewer systems or facilities Less: Bond Retirement Fund Balance	s	(4,540,000) \$	(4,055,000)	~ ~ ~ @ _	(10,450,000) \$	\$ (9,925,000) \$	(9,365,000)	\$ (8,775,000)	\$ (8,155,000)	\$ (8,105,000)	\$ (7,450,000)	\$ (6,485,000)
Net debt subject to 10-1/2% limitation (9	•	2,825,000 \$	2,705,000	∽	2,585,000 \$	2,465,000 \$	2,340,000	\$ 9,810,000	\$ 9,385,000	\$ 8,950,000	\$ 8,505,500	000'996'8 \$
Voted and Unvoted Debt Limit 10-1/2% of assessed value	ابي	42,199,425	\$ 43,066,181	~ -	43,948,502 \$	46,257,156 \$	46,438,591	\$ 47,642,794	\$ 47,682,866	\$ 44,968,936	\$ 41,512,027	\$ 39,519,475
Legal Debt Margin within 10-1/2% Limitation	۰	39,374,425	\$ 40,361,181	ام اح	41,363,502 \$	43,792,156 \$	44,098,591	\$ 37,832,794	\$ 38,297,866	\$ 36,018,936	\$ 33,006,527	\$ 30,553,475
Net debt within limitations for both Voted and Unvoted debt as a percentage of debt limit		%69:9	6.28%	%	5.88%	5.33%	5.04%	20.59%	19.68%	%06.61	20.49%	22.69%
Net debt subject to 5-1/2% limitation (4)	•	2,825,000 \$	2,705,000	~	2,585,000 \$	2,465,000 \$	2,340,000	000'018'6 \$	\$ 9,385,000	\$ 8,950,000	\$ 8,505,500	8,966,000
Unvoted Debt Limit 5-1/2% of assessed value		22,104,461 \$, 22,558,476	<u>ده</u>	23,020,644 \$	24,229,939 \$	24,324,976	\$ 24,955,749	\$ 24,976,739	\$ 23,555,157	\$ 21,744,395	\$ 20,700,677
Legal Debt Margin within 5-1/2% Limitation	اد.	19,279,461 \$	\$ 19,853,476	ام ام	20,435,644 \$	21,764,939 \$	21,984,976	\$ 15,145,749	\$ 15,591,739	\$ 14,605,157	\$ 13,238,895	\$ 11,734,677
Net debt within limitations for Unvoted debt as a percentage of debt limit		12.78%	%66'11	%	11.23%	10.17%	6.62%	39.31%	37.57%	38.00%	39.12%	43.31%

 ⁽⁴⁾ Source for assessed value and estimated actual value data: Shelby County Auditor
 (b) Source for assessed value and estimated actual value data: Shelby County Auditor
 (c) Source for population: For years 1998 - 1998 and 2001 - 2008, U.S. Bureau of the Census-Population Estimates Program. For year 2000, U.S. Bureau of the Census-2000 Federal Census.
 (c) The Ohio Revised Code provides that the aggregate principal amount of voted and unvoted "net indebtedness" may not exceed 10-1/2% of the assessed valuation.
 (d) The Ohio Revised Code provides that the aggregate principal amount of unvoted "net indebtedness" may not exceed 5-1/2% of the assessed valuation.

CITY OF SIDNEY, OHIO COMPUTATION OF DIRECT AND OVERLAPPING GENERAL OBLIGATION DEBT DECEMBER 31, 2007

Schedule 9

	Net Debt Outstanding	Percentage Applicable to City of Sidney	Amount Applicable to City of Sidney
City of Sidney	\$ 8,966,000 (1)	100%	\$8,966,000
Sidney City School District (2)	\$19,289,980	100%	\$19,289,980
Shelby County (3)	\$437,371	100%	\$437,371

⁽¹⁾ Excludes general obligation debt that is being repaid from enterprise (water and sewer) fees.

⁽²⁾ Source: Treasurer of Sidney City Schools

⁽³⁾ Source: Shelby County Auditor

CITY OF SIDNEY, OHIO DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

		Per Capita					
Fiscal		Personal	Median	School	Unemployment	Total Assessed	Estimated Actual
Year Pop	Population (1)	Income (1)(b)	Age (1)(b)	Enrollment (2)	Rate (3)	Property Value ⁽⁴⁾	Property Value (4)
1999	19,350 (1)(a)	\$19,075	33.9 yrs	3,953	4.1%	\$401,899,287	\$1,285,641,548
2000	20,211 (т)(ъ)	\$19,075	33.9 yrs	3,887	4.2%	\$410.154.105	\$1,315,201,174
2001	20,378 (1)(a)	\$19,075	33.9 yrs	3,896	4.0%	\$418,557,164	\$1,344,326,965
2002	20,276 (1)(a)	\$19,075	33.9 yrs	3,918	4.6%	\$440,544,340	\$1,414,316,000
2003	20,249 (1)(a)	\$19,075	33.9 yrs	3,609	4.9%	\$442,272,291	\$1,409,770,730
2004	20,147 (1)(a)	\$19,075	33.9 yrs	3,941	4.4%	\$453,740,892	\$1,458,980,574
2005	20,171 (1)(a)	\$19,075	33.9 yrs	3,923	4.9%	\$454,122,536	\$1,569,576,558
2006	20,139 (1)(a)	\$19,075	33.9 yrs	3,934	4.5%	\$428,275,580	\$1,223,644,514
2007	20,139 (1)(a)	\$19,075	33.9 yrs	3,978	4.8%	\$395,352,640	\$1,180,703,463
2008	20,019 (1)(a)	\$19,075	33.9 yrs	3,995	6.1%	\$376,375,950	\$1,075,359,857

⁽¹⁾ Source: (a) U.S. Bureau of the Census - Population Estimates Program, Population Division;

Note: Total personal income amounts are not available for the City of Sidney therefore, estimated actual value of taxable property is used instead.

⁽b) U.S. Bureau of the Census - 2000 Federal Census

⁽²⁾ Source: Sidney City Schools Board of Education

⁽³⁾ Source: Bureau of Labor Statistics, U.S. Dept. of Labor

⁽⁴⁾ Source: Shelby County Auditor

	2008			2002	
		Approximate Number of			Approximate Number of
	<u>Employer</u>	<u>Employees</u>		Employer	Employees
l	Emerson Climate (formerly Copeland Corp)	1,700	1	Copeland Corporation	2,200
2	Wilson Memorial Hospital	765	2	NK Parts Industries	1,100
3	NK Parts Industries	643	3	Stolle Products	800
4	Superior Metal Products/American Trim	550	4	Wilson Memorial Hospital	665
5	Sidney Board of Education	480	5	Wal-Mart Super Center	600
6	Augusta Sportswear	470	6	Con Agra	484
7	Wal-Mart Super Center	450	7	Sidney Board of Education	459
8	Freshway Foods	371	8	Alcoa Building Products	450
9	Cargill, Inc	369	9	Ross Aluminum Foundries	425
10	Advanced Composites	269	10	Cargill, Inc.	373
	Total	6,067		Total	7,556

Source: West Ohio Development Council

Note: The listing of principle employers from nine years ago is not available. Total number of employees within the City of Sidney is not available.

	FULL-TIME EQUIVALENT EMPLOYEES AS OF DECEMBER 31,									
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Function/program										
General government:	15.74	15.74	15.74	16.74	16,75	16.75	16.75	16.75	17.48	17.48
Police										******
Officers	36.00	37.00	38.00	39.00	40.00	40.00	40.00	40.00	40.00	40.00
Civilians	13,57	13.77	14.45	14.45	14.84	14.84	15.84	15,84	15,84	15.84
Fire										
Firefighters and officers	36,00	36.00	37.00	37.00	37.00	37.00	37.00	37.00	37.00	38.00
Civilians	1.00	1.00	1,00	1,00	1.00	1.00	1.00	1.00	1.00	1.00
Judicial	13.60	16,66	17.65	17.84	17.89	17.95	17.88	17.95	17.95	17.95
Health - cemetery	2.92	2,85	2.85	3.23	3.38	3.38	3.32	3.32	3.08	3.08
Public transportation	8.47	9.05	8,99	8.99	8.37	9.35	12.55	12.38	12.28	13.89
Street repair & maintenance	11,60	11.83	11,65	11.89	11.79	11.79	12.29	12.04	11.67	11,67
Community development	1.00	1,26	1,26	1.26	1.26	1.23	1.23	1.23	1.23	1.23
Community environment	11.14	11,14	11,37	11.37	11.04	11,29	11.25	11.51	11.51	11.51
Parks and recreation	17.65	16.82	17,75	17.39	17.90	17,62	17.60	16.90	16.90	17.23
Basic utility services - stormwater management	2.96	2,96	2,96	2.96	2.96	2,96	3.06	4.06	4.06	4.06
Water	21.10	21.50	21.60	21.60	21.55	21,46	21,77	21,77	21.77	21.77
Sewer	14.42	14.36	14,36	14.36	14.13	14,00	15.33	15.33	15.33	15.33
Solid waste	3.10	2.87	2,87	2.87	2.87	2,76	0.10	0.10	-	-
Airport	-	•	-	_	-	0,25	0.25	0.25	_	_
Swimming pool	3.31	3.29	3,54	3.54	3.76	3,76	4.05	5,06	4.05	5.06
Service center including city garage	4.95	4.95	4,95	5.15	5.19	4,69	4.44	4.44	4,04	3.79
Information technology	2.00	2.00	3.00	3,00	3.00	3.00	3,00	3.00	3.00	4.00
Total	220.53	225,05	230.99	233,64	234.68	235.08	238,71	239,93	238,19	242.89

Source: City of Sidney, Ohio, Appropriation Budgets for applicable years

CITY OF SIDNEY, OHIO OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

	For Year Ended December 31,									
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Function/program										
General Government										
Accounts payable checks processed	6,473	6,333	6,783	6,571	6,138	5,644	5,590	5,181	5,543	5,990
Purchase orders issued	2,040	2,155	1,915	1,850	1,865	1,870	1,825	1,611	1,680	1,700
Police						•	.,	.,	-,	*,
Calls for service processed	36,928	37,770	37,942	37,548	36,676	37,330	37,445	36,825	34,880	37,230
9-1-1 calls processed	3,445	3,334	3,762	3,864	3,905	4,230	3,734	3,810	4,067	4,304
Adult & juvenile arrests	2,534	2,963	2,767	3,000	2,493	2,811	2,888	2,615	1,739	1,697
Traffic citations	2,473	2,761	2,562	3,885	3,976	3,340	3,478	3,261	2,923	2,602
Fire							·	•		-,
Fire calls	611	556	552	568	602	632	735	610	632	687
EMS calls	2,375	2,485	2,432	2,475	2,452	2,603	2,585	2,540	2,702	2,685
Municipal Court				•	•				_,,	_,002
New cases filed	11,104	13,318	13,798	13,471	12,435	9,070	10,419	11,284	11,816	12,000
Cases completed	11,382	13,806	14,407	14,424	13,116	9,696	10,913	11,663	11,918	12,100
Prisoners transported by bailiff	953	1,081	1,203	1,250	991	982	1,147	1,246	1,300	875
Cemetery			•	•			****	-,	.,,,,,	0.5
Burials	115	88	98	95	80	103	73	68	71	90
Grave sales	88	50	85	70	47	79	49	58	37	55
Public Transportation							**			33
Total ridership	47,024	53,032	48,457	40,710	41,427	49,877	48,218	47,429	43,277	45,000
Streets and highways			•	•	,		,	,	10,011	15,000
Miles of street responsibility	90.5	92.6	95.3	95,9	96.2	97.0	98.0	97.5	97.5	97.5
Traffic signal intersections	49	53	52	51	52	51	50	50	50	50
Planning								• •	20	-
Sign permits issued	28	46	61	48	68	72	43	41	53	47
ZBA applications reviewed	53	29	24	25	31	23	21	15	15	30
Building inspection										20
Building permits issued	307	294	278	309	586	292	259	251	265	234
Building inspections	738	921	993	1,045	1,898	1,103	1,103	1,618	833	716
Engineering				•	.,	.,	.,	1,010	022	7.10
Sanitary sewer inspections	99	95	274	107	104	101	94	67	51	70
Parks and recreation										, ,
Free clinics organized and directed	10	10	13	16	17	20	20	37	37	38
Free clinics (attendance)	662	583	590	707	444	609	764	1,526	1,494	2,285
Park shelters maintained	30	32	34	33	33	33	33	33	33	33
Trees planted	150	120	170	150	250	274	150	100	100	84
Senior Center members	1,100	1,198	1,350	1,307	1,200	1,200	1,200	1,200	1,200	1,200
Utility Billing	•		•	.,	,,_,,	1,200	.,200	1,200	1,200	1,200
Customers (mail/drop box)	20,165	20,542	14,570	16,206	15,353	15,412	15,179	15,300	15,530	15,685
Customers (walk-in)	25,025	25,300	31,784	33,351	33,475	35,170	36,446	36,800	37,120	37,491
Water	,	,	,		33,173	55,110	20,440	30,000	37,120	37,471
Gallons of water processed (in millions)	1,254	1,290	1,223	1,142	1,141	1,365	1,339	1,375	1,375	1,382
Lime studge processed/removed (dry tons)	2,702	4,687	8,461	20,699	43,476	5,632	1,557	10,000	10,000	
Water main breaks	15	27	16	18	18	18	23	10,000	34	10,300
Regular meter readings obtained	40,910	39,574	31,839	32,578	33,555	34,976	19,621	34,888	34,403	24 35,000
Sewer	.0,,,,	22,27.	21,027	52,510	55,555	34,770	17,021	34,000	34,403	33,000
Wastewater processed (million gallons per day)	4.27	4,40	4.80	5.40	5,50	5,10	6.00	5.80	6	-
Biosolids processed (dry tons)	584	1,128	972	1,095	593	725	855	723	1,002	7 1,200
Feet of sewer cleaned	55,308	80,390	155,581	173,000	90,000	90,000	137,969	112,663	105,901	
Swimming Pool	22,200	00,570	155,561	173,000	90,000	90,000	137,909	112,003	108,601	112,000
Daily admissions	18,357	13,641	17,912	21,469	13,548	12,032	20,181	16,912	16 254	16 400
Season passes	340	323	295	413	360	379	20,181 479	521	16,354	16,400
Information Technology	340	343	273	413	300	3/9	4/9	321	564	575
Number of personal computers maintained	80	95	126	131	136	148	165	103	305	204
Service Center - Garage	60	27	120	131	130	146	103	192	205	205
Units in fleet	228	228	235	247	251	าวะ	726	220	225	226
China in Maci	220	220	233	247	231	235	236	239	235	235

Source: City of Sidney, Ohio, Appropriation Budgets for applicable years. Actual statistics for years 1999 - 2007. Estimated statistics for 2008.

Year Ended December 31,										
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Function/Program										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Fire										
Stations	2	2	2	2	2	2	2	2	2	2
Street Repair & Maintenance (1)										
Miles of streets	90.30	92.62	95.32	95.89	96.35	98.61	99.73	100.14	100.75	100.43
Basic utility services - stormwater management (1)										
Miles of storm sewers	63.20	65.40	69.01	69.31	69.90	71.78	73.29	73.27	74.46	74.67
Parks and recreation (2)										
Acres of parks maintained	381	386	387	380	380	380	380	430	430	430
Acres of public grounds maintained	250	250	250	250	250	250	250	250	250	250
Neighborhood parks	14	14	15	15	14	14	14	15	15	15
Sewer (1)										
Miles of sanitary sewers	107.81	109.28	112.15	113.70	114.36	116.19	117.86	118.81	119.86	120.50
Water (1)										
Miles of water mains	107.24	109.18	112.51	113.79	114.33	117.11	118.22	118.58	119.85	119.91

⁽¹⁾ Source: City of Sidney, Ohio, Engineering Department.

⁽²⁾ Source: City of Sidney, Ohio, Appropriation Budgets for applicable years. Actual statistics for years 1999 - 2007. Estimated statistics for 2008.



Mary Taylor, CPA Auditor of State

CITY OF SIDNEY

SHELBY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED AUGUST 18, 2009