



#### **TABLE OF CONTENTS**

IIILE	PAGE
Independent Accountants' Report	1
Management's Discussion and Analysis	3
Government-Wide Financial Statements:	
Statement of Net Assets – Cash Basis – December 31, 2008	9
Statement of Activities – Cash Basis – For the Year Ended December 31, 2008	10
Fund Financial Statements:	
Statement of Cash Basis Assets and Fund Balances – Governmental Funds – December 31, 2008	11
Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances – Governmental Funds – For the Year Ended December 31, 2008	12
Statement of Receipts, Disbursements and Change in Fund Balance – Budget and Actual – Budget Basis – General Fund – For the Year Ended December 31, 2008	13
Statement of Receipts, Disbursements and Change in Fund Balance – Budget and Actual – Budget Basis – Gasoline Tax Fund – For the Year Ended December 31, 2008	14
Statement of Receipts, Disbursements and Change in Fund Balance – Budget and Actual – Budget Basis – Road and Bridge Fund – For the Year Ended December 31, 2008	15
Government-Wide Financial Statements:	
Statement of Net Assets – Cash Basis – December 31, 2007	16
Statement of Activities – Cash Basis – For the Year Ended December 31, 2007	17

### TABLE OF CONTENTS (Continued)

TITLE	PAGE
Fund Financial Statements:	
Statement of Cash Basis Assets and Fund Balances – Governmental Funds – December 31, 2007	18
Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances – Governmental Funds – For the Year Ended December 31, 2007	19
Statement of Receipts, Disbursements and Change in Fund Balance – Budget and Actual – Budget Basis – General Fund – For the Year Ended December 31, 2007	20
Statement of Receipts, Disbursements and Change in Fund Balance – Budget and Actual – Budget Basis – Gasoline Tax Fund – For the Year Ended December 31, 2007	21
Statement of Receipts, Disbursements and Change in Fund Balance – Budget and Actual – Budget Basis – Road and Bridge Fund – For the Year Ended December 31, 2007	22
Statement of Receipts, Disbursements and Change in Fund Balance – Budget and Actual – Budget Basis – Fire District Fund – For the Year Ended December 31, 2007	23
Statement of Fiduciary Net Assets – Cash Basis – Fiduciary Fund December 31, 2007	24
Statement of Changes in Fiduciary Net Assets – Cash Basis – Fiduciary Fund For the Year Ended December 31, 2007	25
Notes to the Basic Financial Statements	27
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	39



# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Circleville Township
Pickaway County
934 South Washington Street
P.O. Box 121
Circleville, Ohio 43113

#### To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Circleville Township, Pickaway County, Ohio, (the Township), as of and for the years ended December 31, 2008 and December 31, 2007, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Circleville Township, Pickaway County, Ohio, as of December 31, 2008, and December 31, 2007, and the respective changes in cash basis financial position and the respective budgetary comparisons for the General, Gasoline Tax, Road and Bridge, and Fire District Funds thereof for the years then ended in conformity with the basis of accounting Note 2 describes.

88 E. Broad St. / Tenth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-3402 (800) 443-9275 Fax: (614) 728-7199 www.auditor.state.oh.us Circleville Township
Pickaway County
Independent Accountants' Report
Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated May 4, 2009, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Taylor, CPA Auditor of State

Mary Taylor

May 4, 2009

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 UNAUDITED

This discussion and analysis of the Circleville Township's financial performance provides an overall review of the Township's financial activities for the years ended December 31, 2008 and 2007, within the limitation of the Township's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

#### **Highlights**

Key highlights for 2008 are as follows:

Net assets of governmental activities decreased \$79,504 or 13 percent. The fund most affected by the decrease in cash and cash equivalents was the Road and Bridge and Gasoline Tax funds. The decrease in Road and Bridge and Gasoline Tax funds were due to the Township's repaving of Wacker Road and Chippewa Drive.

The Township's primary receipts are property and other local taxes and intergovernmental revenues. These revenues represent \$411,735 or 85% of the total cash received for governmental activities during the year. Property and other local tax revenue remained stable. Intergovernmental revenue/Licenses, Permits and Fees revenue increase were offset by decrease in the Township's earning on investments. Total receipts increased \$27,395 or 6%.

Key highlights for 2007 are as follows:

Net assets of governmental activities increased \$55,052 or 10 percent.

The Township's primary receipts are property and other local taxes and intergovernmental revenues. These revenues represent \$382,329 or 84% of the total cash received for governmental activities during the year. Total receipts for the township (excluding 2006 Public Works Grants) increased \$22,133 or 5% in 2007 compared to 2006.

#### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's cash basis of accounting.

#### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 UNAUDITED

(Continued)

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### Reporting the Township as a Whole

The statement of net assets and the statement of activities reflect how the Township did financially during 2008 and 2007, within the limitations of cash basis of accounting. The statement of net assets presents the cash balances of the governmental activities of the Township at year end. The statement of activities compares disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Township's general receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other non-financial factors as well such as the Township's property tax base and the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

In the statement of net assets and the statement of activities, the Township has one type of activity.

**Governmental activities** – All of the Township's basis services are reported here. State and federal grants and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

#### Reporting the Township's Most Significant Funds

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township established separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. All of the Township funds are governmental.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 UNAUDITED

(Continued)

**Governmental fund** – All of the Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Township's major governmental funds are the General Fund, Gasoline Tax Fund, Road and Bridge Fund, and Fire District Fund (for 2007 only). The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

#### The Township as a Whole

Table 1 provides a summary of the Township's net assets for 2008 compared to 2007 and 2007 compared to 2006 on a cash basis:

### (Table 1) **Net Assets**

	Governmental Activities					
	2008	2007	2006			
Assets						
Cash and Cash Equivalents	\$499,981	\$579,485	\$524,433			
Total Assets	499,981	579,485	524,433			
Net Assets						
Restricted for:						
Other Purposes	309,839	385,108	317,286			
Unrestricted	190,142	194,377	207,147			
Total Net Assets	\$499,981	\$579,485	\$524,433			

Net assets of governmental activities decreased \$79,504 or 13 percent and increased \$55,052 or 10 percent during 2008 and 2007 respectively. The primary reason contributing to the decrease in cash balances during 2008 was due to the Township's major repaving project. The primary reason contributing to the increase in cash balances during 2007 was due to a decrease in capital outlay expenditures for equipment and road improvements.

Table 2 reflects the changes in net assets in 2008, 2007 and 2006.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 UNAUDITED

(Continued)

### (Table 2) Changes in Net Assets

	Governmental Activities			
	2008	2007	2006	
Receipts:				
Program Receipts				
Charges for Services & Sales	\$30,524	\$21,161	\$21,894	
Operating Grants and Contributions	95,553	89,183	94,674	
Capital Grants and Contributions	0	0	248,032	
Total Program Receipts	126,077	110,344	364,600	
General Receipts:				
Property Taxes and Other Taxes	251,128	250,116	229,212	
Grants and Entitlements Not Restricted				
to Specific Programs	60,043	39,916	47,589	
Debt Proceeds	0	0	30,359	
Cable Franchise Fees	32,335	31,283	,	
Earnings on Investments	14,053	24,967	17,472	
Miscellaneous	1,311	926	25,293	
Total General Receipts	358,870	347,208	349,925	
Total Receipts	484,947	457,552	714,525	
Disbursements:				
General Government	126,967	130,243	81,341	
Public Safety	117,637	113,226	107,955	
Public Works	297,922	131,169	477,366	
Health	14,315	13,586	12,462	
Human Services	0	0	750	
Conservation-Recreation	1,215	1,857	8,450	
Capital Outlay	6,395	12,419	15,805	
Debt Service:				
Principal Retirement	0	0	30,359	
Total Disbursements	564,451	402,500	734,488	
Increase/(Decrease) in Net Assets	(79,504)	55,052	(19,963)	
Net Assets, January 1	579,485	524,433	544,396	
Net Assets, December 31	\$499,981	\$579,485	\$524,433	

Program receipts represent 26, 24, and 51 percent of the Township's total receipts in 2008, 2007, and 2006, respectively. These receipts consist primarily of restricted intergovernmental receipts such as motor vehicle license, gas tax money, homestead and rollback, various grants and zoning permit receipts.

General receipts represent 74, 75, and 49 percent of the Township's total receipts in 2008, 2007, and 2006, respectively, and of these amounts over 70 percent in 2008, 72 percent in 2007, and 66 percent in 2006 are property taxes and other local taxes. Grants and entitlements, Cable Franchise Fees, and interest make up 29, 27, and 19 percent, in 2008, 2007, and 2006, respectively, of the Township's general receipts. Other receipts are very insignificant and somewhat unpredictable revenue sources, including debt proceeds and miscellaneous revenue.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 UNAUDITED

(Continued)

Disbursements for General Government represent the overhead costs of running the Township and the support services provided for the other Township activities. These include the costs of most of the Trustees and Fiscal Officer, as well as building and parks upkeep.

Public Safety are the costs of paying for police and fire protection; Public Works is the general maintenance as well as the repair of roads; Health is mainly the County Health Department; Conservation-Recreation is the costs of developing and maintaining the Township parks; Capital Outlay are the costs of equipment and other improvements of the Township; Debt Service is the repayment of a loan.

#### **Governmental Activities**

If you look at the Statements of Activities on pages 10 and 17, you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for General Government, Public Safety and Public Works, which account for 22, 20, and 52 percent, respectively in 2008, 32, 28, and 32 percent, respectively in 2007, and 11, 15, and 64 percent, respectively in 2006, of all governmental disbursements. The next three columns of the Statement entitled Program Cash Receipts identify amounts paid by people who are directly charged for the service and grants received by the Township that must be used to provide a specific service. The Net Receipt (Disbursement) column compares the program receipts to the cost of the service. The "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost and services and the net cost is presented in Table 3.

(Table 3)

Governmental Activities

	Total Cost	Net Cost	Total Cost	Net Cost	Total Cost	Net Cost
	Of Services					
	2008	2008	2007	2007	2006	2006
General Government	\$126,967	(\$113,748)	\$130,243	(\$126,945)	\$81,341	(\$76,949)
Public Safety	117,637	(117,637)	113,226	(113,226)	107,955	(107,955)
Public Works	297,922	(185,064)	131,169	(24,123)	477,366	(117,158)
Health	14,315	(14,315)	13,586	(13,586)	12,462	(12,462)
Human Services	0	0	0	0	750	(750)
Conservation-Recreation	1,215	(1,215)	1,857	(1,857)	8,450	(8,450)
Capital Outlay	6,395	(6,395)	12,419	(12,419)	15,805	(15,805)
Debt Service:						
Principal Retirement	0	0	0	0	30,359	(30,359)
Total Expenses	\$564,451	(\$438,374)	\$402,500	(\$292,156)	\$734,488	(\$369,888)

The dependence upon property tax receipts is apparent as approximately 78, 72, and 50 percent of governmental activities are supported through these general receipts in 2008, 2007, and 2006, respectively.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 UNAUDITED

(Continued)

#### **The Township's Funds**

Total governmental funds had receipts of \$484,947, \$457,552, and \$714,525 and disbursements of \$564,451, \$402,500, and \$734,488 for 2008, 2007, and 2006, respectively. The greatest changes within governmental funds occurred within the Road and Bridge fund in both 2008 and 2007.

#### **General Fund Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

The Township did not amend its General Fund budget in 2008 or 2007. For 2008, actual cash receipts were \$54,159 higher than budgeted receipts primarily due to intergovernmental and license, permits and fees cash receipts being higher than expected. For 2007, actual cash receipts were \$42,648 higher than budgeted receipts due to intergovernmental, licenses, permits, and fees, and earnings on investment cash receipts being higher than expected.

For 2008, final cash disbursements were budgeted at \$265,850 which actual cash disbursements were \$186,086 primarily due to lower expenditures than were anticipated for general government and public safety. Even with the decrease in actual disbursement, there was a decrease of \$4,235 in fund balance for 2008. For 2007, final cash disbursements were budgeted at \$280,000 while actual cash disbursements were \$179,190 primarily due to lower expenditures than were anticipated for general government and capital outlay. Even with the decrease in actual disbursements, there was a decrease of \$12,770 in fund balance for 2007.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

The Township does not currently keep track of its capital assets and infrastructure, other than an annual inventory valuation of assets.

#### **Debt**

At December 31, 2008 and 2007, the Township had no outstanding debt.

#### **Contacting the Township's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Jeffrey R. Palm, Fiscal Officer, Circleville Township, P.O. Box 121, Circleville, Ohio 43113 or emailed to jpalm1@columbus.rr.com.

#### STATEMENT OF NET ASSETS - CASH BASIS DECEMBER 31, 2008

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$499,981
Total Assets	499,981
Net Assets	
Restricted for: Other Purposes	309,839
Unrestricted	190,142
Total Net Assets	\$499,981

### STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2008

		Progi	ram Cash Receipts	Net (Disbursements) Receipts and Changes in Net Assets
	Cash Disbursements	Charges for Services and Sales	Operating Grants, Contributions, and Interest	Governmental Activities
Governmental Activities				
General Government	\$126,967	\$13,219	\$0	(\$113,748)
Public Safety	117,637	ψ13,219 0	φ0 0	(117,637)
Public Works	297,922	17,305	95,553	(185,064)
Health	14,315	0	95,555	(14,315)
Conservation-Recreation	1,215	0	0	(1,215)
Capital Outlay	6,395	0	0	(6,395)
Total Governmental Activities	564,451	30,524	95,553	(438,374)
		General Purp Road & Bridg Police District Fire District Park Light Grants and En to Specific Pr Cable Franchis Earnings on In	Other Local Taxes Levied for: loses le t titlements not Restricted lograms loge Fees	100,167 97,165 16,129 37,012 583 72 60,043 32,335 14,053
		Miscellaneous		1,311
		Total General	Receipts	358,870
		Change in Net	Assets	(79,504)
		Net Assets Be	ginning of Year	579,485
		Net Assets En	d of Year	\$499,981

## STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2008

	General Fund	Gasoline Tax Fund	Road and Bridge Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b> Equity in Pooled Cash and Cash Equivalents <i>Total Assets</i>	\$190,142	\$67,448	\$162,634	\$79,757	\$499,981
	190,142	67,448	162,634	79,757	499,981
Fund Balances Unreserved: Undesignated (Deficit), Reported in: General Fund Special Revenue Funds Total Fund Balances	190,142	0	0	0	190,142
	0	67,448	162,634	79,757	309,839
	\$190,142	\$67,448	\$162,634	\$79,757	\$499,981

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

	General Fund	Gasoline Tax Fund	Road and Bridge Fund	Other Governmental Funds	Total Governmental Funds
Receipts	•		•		*
Property and Other Local Taxes	\$100,167	\$0	\$97,165	\$61,505	\$258,837
Licenses, Permits and Fees	32,335	0	0	13,219	45,554
Intergovernmental	33,984	89,806	14,695	14,413	152,898
Special Assessments	0	0	0	9,596	9,596
Earnings on Investments	14,053	2,418	0	279	16,750
Miscellaneous	1,312	0	0	0	1,312
Total Receipts	181,851	92,224	111,860	99,012	484,947
Disbursements					
Current:					
General Government	110,170	0	0	16,797	126,967
Public Safety	52,588	0	0	65,049	117,637
Public Works	7,933	118,749	141,915	29,325	297,922
Health	14,315	0	0	0	14,315
Conservation-Recreation	550	0	0	665	1,215
Capital Outlay	530	0	5,865	0	6,395
Total Disbursements	186,086	118,749	147,780	111,836	564,451
Net Change in Fund Balances	(4,235)	(26,525)	(35,920)	(12,824)	(79,504)
Fund Balances Beginning of Year	194,377	93,973	198,554	92,581	579,485
Fund Balances End of Year	\$190,142	\$67,448	\$162,634	\$79,757	\$499,981

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Receipts			<b>*</b> * * * * * * * * * * * * * * * * * *	<b>*</b> 4 0 4 0 <b>-</b>	
Property and Other Local Taxes	\$90,000	\$90,000	\$100,167	\$10,167	
Licenses, Permits and Fees	16,000	16,000	32,335	16,335	
Intergovernmental	11,692	11,692	33,984	22,292	
Earnings on Investments	10,000	10,000	14,053	4,053	
Miscellaneous	0	0	1,312	1,312	
Total receipts	127,692	127,692	181,851	54,159	
Disbursements Current:					
General Government	163,850	163,100	110,170	52,930	
Public Safety	67,000	67,000	52,588	14,412	
Public Works	9,000	9,000	7,933	1,067	
Health	17,000	17,750	14,315	3,435	
Conservation-Recreation	5,000	5,000	550	4,450	
Capital Outlay	4,000	4,000	530	3,470	
Total Disbursements	265,850	265,850	186,086	79,764	
Net Change in Fund Balance	(138,158)	(138,158)	(4,235)	133,923	
Fund Balance Beginning of Year	194,377	194,377	194,377	0	
Fund Balance End of Year	\$56,219	\$56,219	\$190,142	\$133,923	

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GASOLINE TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Receipts Intergovernmental	\$83,000	\$83,000	\$89,806	\$6,806
Earnings on Investments	0	0	2,418	2,418
Total receipts	83,000	83,000	92,224	9,224
Disbursements Current:				
Public Works	160,000	160,000	118,749	41,251
Total Disbursements	160,000	160,000	118,749	41,251
Net Change in Fund Balance	(77,000)	(77,000)	(26,525)	50,475
Fund Balance Beginning of Year	93,973	93,973	93,973	0
Fund Balance End of Year	\$16,973	\$16,973	\$67,448	\$50,475

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS ROAD AND BRIDGE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Receipts				
Property and Other Local Taxes	\$95,000	\$95,000	\$97,165	\$2,165
Intergovernmental	0	0	14,695	14,695
3				
Total receipts	95,000	95,000	111,860	16,860
Disbursements				
Current:				
Public Works	218,500	218,500	141,915	76,585
Capital Outlay	57,000	57,000	5,865	51,135
Total Disbursements	275,500	275,500	147,780	127,720
Net Change in Fund Balance	(180,500)	(180,500)	(35,920)	144,580
Trot Ghange III T and Balance	(100,000)	(100,000)	(00,020)	111,000
Fund Balance Beginning of Year	198,554	198,554	198,554	0
r and balance beginning or real	100,004	100,004	100,004	
Fund Balance End of Year	\$18,054	\$18,054	\$162,634	\$144,580
i unu balance enu ur rear	\$10,004	\$10,004	φ102,034	φ144,500

#### STATEMENT OF NET ASSETS - CASH BASIS DECEMBER 31, 2007

	Governmental Activities
Assets Equity in Pooled Cash and Cash Equivalents	\$579,485
Total Assets	579,485
Net Assets Restricted for: Other Purposes Unrestricted	385,108 194,377
Total Net Assets	\$579,485

### STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2007

		Prog	ram Cash Receipts	Net (Disbursements) Receipts and Changes in Net Assets
		Charges	Operating	
	Cash	for Services	Grants, Contributions,	Governmental
	Disbursements	and Sales	and Interest	Activities
Governmental Activities				
General Government	\$130,243	\$3,298	\$0	(\$126.045)
		· · · · · · · · · · · · · · · · · · ·		(\$126,945)
Public Safety	113,226	0	0 102	(113,226)
Public Works	131,169	17,863	89,183	(24,123)
Health	13,586	0	0	(13,586)
Conservation-Recreation	1,857	0	0	(1,857)
Capital Outlay	12,419	0	0	(12,419)
Total Governmental Activities	402,500	21,161	89,183	(292,156)
		General Recei	pts	
			ther Local Taxes Levied for:	
		General Purp		88,510
		Road & Bridge		102,814
		Police District		17,054
		Fire District		40,875
		Park		723
		Light		140
		-	itlements not Restricted	1.10
		to Specific Pro		39,916
		Cable Franchis	•	31,283
		Earnings on Inv		24,967
		Miscellaneous	Vestificities	926
		Total General I	Receipts	347,208
		Change in Net	Assets	55,052
		Net Assets Beg	ginning of Year	524,433
		Net Assets End	d of Year	\$579,485

## STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2007

	General Fund	Gasoline Tax Fund	Road and Bridge Fund	Fire District	Other Governmental Funds	Total Governmental Funds
Assets Equity in Pooled Cash and Cash Equivalents Total Assets	\$194,377	\$93,973	\$198,554	\$8,291	\$84,290	\$579,485
	194,377	93,973	198,554	8,291	84,290	579,485
Fund Balances Unreserved: Undesignated (Deficit), Reported in: General Fund Special Revenue Funds Total Fund Balances	194,377	0	0	0	0	194,377
	0	93,973	198,554	8,291	84,290	385,108
	\$194,377	\$93,973	\$198,554	\$8,291	\$84,290	\$579,485

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2007

			Road			
		Gasoline	and		Other	Total
	General	Tax	Bridge	Fire	Governmental	Governmental
Paradata.	<u>Fund</u>	Fund	Fund	District	Funds	Funds
Receipts	<b>#00 F40</b>	Φ0	<b>#</b> 400.04.4	<b>0.40.07</b> 5	<b>#00.00</b>	<b>#050.004</b>
Property and Other Local Taxes	\$88,510	\$0	\$102,814	\$40,875	\$26,005	\$258,204
Licenses, Permits and Fees	31,283	0	0	0	3,298	34,581
Intergovernmental	20,734	83,787	9,546	2,998	7,060	124,125
Special Assessments	0	0	0	0	9,776	9,776
Earnings on Investments	24,967	4,536	0	0	437	29,940
Miscellaneous	926	0	0	0	0	926
Total Receipts	166,420	88,323	112,360	43,873	46,576	457,552
Disbursements						
Current:						
General Government	105,442	0	0	0	24,801	130,243
Public Safety	57,000	0	0	43,873	12,353	113,226
Public Works	0	71,590	28,186	0	31,393	131,169
Health	13,586	0	0	0	0	13,586
Conservation-Recreation	517	0	0	0	1,340	1,857
Capital Outlay	2,645	0	9,774	0	0	12,419
Total Disbursements	179,190	71,590	37,960	43,873	69,887	402,500
Net Change in Fund Balances	(12,770)	16,733	74,400	0	(23,311)	55,052
Fund Balances Beginning of Year	207,147	77,240	124,154	8,291	107,601	524,433
Fund Balances End of Year	\$194,377	\$93,973	\$198,554	\$8,291	\$84,290	\$579,485

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2007

	Budgeted		Actual	Variance with Final Budget Positive
Receipts	<u>Original</u>	Final	Actual	(Negative)
Property and Other Local Taxes	\$87,000	\$87,000	\$88,510	\$1,510
License, Permits and Fees	16,000	16,000	31,283	15,283
Intergovernmental	12,772	12,772	20,734	7,962
Earnings on Investments	8,000	8,000	24,967	16,967
Miscellaneous	0	0	926	926
Total receipts	123,772	123,772	166,420	42,648
Disbursements				
Current:	440,000	470 500	105 110	CE 050
General Government	149,000 67,000	170,500 59,500	105,442 57,000	65,058 2,500
Public Safety Public Works	7,000	7,000	57,000 0	2,500 7,000
Health	16,000	16,000	13,586	2,414
Conservation-Recreation	5,000	5,000	517	4,483
Capital Outlay	36,000	22,000	2,645	19,355
Total Disbursements	280,000	280,000	179,190	100,810
Net Change in Fund Balance	(156,228)	(156,228)	(12,770)	143,458
Fund Balance Beginning of Year	207,147	207,147	207,147	0
Fund Balance End of Year	\$50,919	\$50,919	\$194,377	\$143,458

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GASOLINE TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2007

	Budgeted Amounts Original Final Actu			Variance with Final Budget Positive (Negative)
Receipts Intergovernmental Earnings on Investments	\$65,000 0	\$65,000 0	\$83,787 4,536	\$18,787 4,536
Total receipts	65,000	65,000	88,323	23,323
Disbursements Current: Public Works	123,000	123,000	71,590	51,410
Total Disbursements	123,000	123,000	71,590	51,410
Net Change in Fund Balance	(58,000)	(58,000)	16,733	74,733
Fund Balance Beginning of Year	77,240	77,240	77,240	0
Fund Balance End of Year	\$19,240	\$19,240	\$93,973	\$74,733

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS ROAD AND BRIDGE FUND FOR THE YEAR ENDED DECEMBER 31, 2007

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Receipts				(rioganio)
Property and Other Local Taxes	\$95,000	\$95,000	\$102,814	\$7,814
Intergovernmental	0	0	9,546	9,546
Total receipts	95,000	95,000	112,360	17,360
Disbursements				
Current:				
Public Works	148,000	148,000	28,186	119,814
Capital Outlay	52,000	52,000	9,774	42,226
Total Disbursements	200,000	200,000	37,960	162,040
Net Change in Fund Balance	(105,000)	(105,000)	74,400	179,400
Fund Balance Beginning of Year	124,154	124,154	124,154	0
Fund Balance End of Year	\$19,154	\$19,154	\$198,554	\$179,400

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS FIRE DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2007

	Budgeted Amounts Original Final Actual			Variance with Final Budget Positive (Negative)
Receipts				
Property and Other Local Taxes	\$40,000	\$40,000	\$40,875	\$875
Intergovernmental	0	0	2,998	2,998
Total receipts	40,000	40,000	43,873	3,873
Disbursements Current:				
Public Safety	45,000	45,000	43,873	1,127
Total Disbursements	45,000	45,000	43,873	1,127
Net Change in Fund Balance	(5,000)	(5,000)	0	5,000
Fund Balance Beginning of Year	8,291	8,291	8,291	0
Fund Balance End of Year	\$3,291	\$3,291	\$8,291	\$5,000

#### STATEMENT OF FIDUCIARY NET ASSETS - CASH BASIS FIDUCIARY FUND DECEMBER 31, 2007

Accets	Private Purpose Trust
Assets Equity in Pooled Cash and Cash Equivalents Total Assets	\$0 \$0
Net Assets Unrestricted	\$0

#### STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS - CASH BASIS FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 2007

	Private Purpose Trust
Additions Contributions	\$0
Total Additions	0
Deductions	
Payments in Accordance with Trust Agreements	3,663
Total Deductions	3,663
Change in Net Assets	(3,663)
Net Assets - Beginning of Year	3,663
Net Assets - End of Year	\$0

THIS PAGE INTENTIONALLY LEFT BLANK

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

#### Note 1 – Reporting Entity

Circleville Township, Pickaway County, Ohio is a body politic and corporate established in 1833 to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Township Fiscal Officer.

The reporting entity is comprised of the primary government.

#### A. Primary Government

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides general government services, including the regulation of zoning and road and bridge maintenance. The Township contracts with Pickaway Township to provide fire services, Pickaway Plains Ambulance Service to provide ambulance services, and the Sheriff of Pickaway County to provide police protection.

#### B. Component Units

Component units are legally separate organizations for which the Township is financially accountable. The Township is financially accountable for an organization if the Township appoints a voting majority of the organization's governing board and (1) the Township is able to significantly influence the programs or services performed or provided by the organization; or (2) the Township is legally entitled to or can otherwise access the organization's resources; the Township is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Township is obligated for the debt of the organization. The Township is also financially accountable for any organizations that are fiscally dependent on the Township in that the Township approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Township, are accessible to the Township and are significant in amount to the Township.

The Township has no component units.

#### C. Jointly Governed Organizations and Public Entity Risk Pools

The Township does not participate in any jointly governed organizations; however the Township contracts with Ohio Township Association Risk Management Authority (OTARMA), a public entity risk pool who provides property and casualty coverage for its members. Note 6 to the financial statements provides additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 (Continued)

#### Note 2 - Summary of Significant Accounting Policies

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the Township's accounting policies.

#### A. Basis of Presentation

The Township's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions.

The statement of net assets presents the cash balance and net assets of the governmental activities of the Township at year end. The statement of activities compares disbursements with program receipts for each of the Township's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that is required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function self-financing on a cash basis or draws from the Township's general receipts.

#### **Fund Financial Statements**

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### B. Fund Accounting

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Township are divided into two categories, governmental and fiduciary.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 (Continued)

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### Governmental Funds

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The Township's major governmental funds are the following:

<u>General Fund</u> – The General Fund accounts for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Gasoline Tax Fund</u> – The Gasoline Tax Fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

<u>Road and Bridge Fund</u> – Road and Bridge Fund receives real estate property tax, personal property tax, manufactured home tax, and homestead and rollback for constructing, maintaining and repairing Township roads and bridges.

<u>Fire District Fund</u> – Fire District Fund is used to receive property tax and local government funding to pay for a contract with Pickaway Township to provide fire service for the Township.

The other governmental funds of the Township account for grants and other resources whose use is restricted to a particular purpose.

#### Fiduciary Funds

Fiduciary funds include pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held under a trust agreement for individual, private organization, or other governments which are not available to support the Township's own programs. The Township's private purpose trust fund was used to account for programs for the treatment of indigent blind persons. On December 4, 2007, the Township obtained a court order to terminate the Trust based on upon the provision set forth in Ohio Revised Code 2109.62. The assets being held by the Township were paid in full to the Lion's Club of Circleville, Ohio as prescribed in the court order.

#### C. Basis of Accounting

The Township's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Township are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

#### D. Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 (Continued)

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### D. Budgetary Process (Continued)

The certificate of estimated resources establishes a limit on the amount the Township may appropriate.

The appropriations ordinance is the Township's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the Township. The legal level of control has been established at the object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificated of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township during the year.

#### E. Cash and Investments

To improve cash management, cash received by the Township is pooled and invested. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments. Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2008 and 2007, the Township invested in nonnegotiable certificates of deposit and STAR Ohio. The nonnegotiable certificates of deposit are reported at cost.

STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2008.

Interest earnings are allocated to Township funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2008 was \$14,053 which includes \$7,683 assigned from other Township funds. Interest receipts credited to the General Fund during 2007 was \$24,967 which includes \$12,193 assigned from other Township funds.

#### F. Inventory and Prepaid Items

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 (Continued)

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Employer Contributions to Cost-Sharing Pension Plans

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### I. Short-Term Debt Obligations

At December 31, 2008 and 2007, the Township had no outstanding debt.

#### J. Franchise Fees

The Township receives franchise fees from cable companies for the use of cable lines that run through the Township. These fees are collected annually by the Township in one lump sum payment. The Township records the collection of these fees as miscellaneous revenues.

#### K. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for constructing, maintaining, and repairing Township roads and bridges.

The Township's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

#### L. Fund Balance Reserves

The Township reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods.

#### Note 3 - Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the General Fund, Gasoline Tax Fund, Road and Bridge Fund, and Fire District Fund are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 (Continued)

#### Note 4 - Deposits and Investments

Monies held by the Township are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township treasury. Active monies must be maintained either as cash in the Township treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Trustees have identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Township can be deposited or invested in the following securities:

- United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Township, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 (Continued)

#### Note 4 - Deposits and Investments (Continued)

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the Township will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2008, \$30,000 of the Township's bank balance of \$280,000 was exposed to custodial credit risk while at December 31, 2007, \$197,191 of the Township's bank balance of \$297,191 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institutions trust department or agent, but not in the Township's name.

The Township has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Township or a qualified trustee by the financial institution as security for repayments, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### Investments

As of December 31, 2008 and December 31, 2007, the Township had the following investments;

As of December 31, 2008

As of December 31, 2007

	Carrying Value	Maturity		Carrying Value	Maturity
STAR Ohio	\$221,937	Less than	STAR Ohio	\$288,383	Less than 6 months
Total Portfolio	\$221,937	6 months	Total Portfolio	\$288,383	

STAR Ohio carries a rating of AAAm by Standard and Poor's. The Township has no investment policy dealing with investment credit risk beyond the requirements in state statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market fund be rated in the highest category at the time of purchase by at lease on nationally recognized standard rating service.

For an investment, custodial credit risk is the risk that, in the event of failure of the counterparty, the Township will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Township has no investment policy dealing with investment custodial risk beyond the requirements in ORC 135.14(M)(2) which states, "Payment for investments shall be made only upon the delivery of securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee."

Concentration of credit risk is defined by the Government Accounting Standards Board as having five percent or more invested in the securities of a single issuer. The Township places no limit on the amount it may invest in any one issuer. At December 31, 2008 and 2007, the Township had 100% of its investments with STAR Ohio.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 (Continued)

#### Note 5 – Property Taxes

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Township. Real property tax receipts received in 2008 represent the collection of 2007 taxes, and real property tax receipts received in 2007 represent the collection of 2006 taxes. Real property taxes received in 2008 were levied after October 1, 2007, on the assessed values as of January 1, 2007, the lien date. Real property taxes received in 2007 were levied after October 1, 2006, on the assessed values as of January 1, 2006, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2008 represent the collection of 2007 taxes, and public utility property tax receipts received in 2007 represent the collection of 2006 taxes. Public utility real and tangible personal property taxes received in 2008 became a lien on December 31, 2007, were levied after October 1, 2007, and are collected with real property taxes. Public utility real and tangible personal property taxes received in 2007 became a lien on December 31, 2006, were levied after October 1, 2006, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in 2008 (other than public utility property) represent the collection of 2008 taxes, and tangible personal property tax receipts received in 2007 (other than public utility property) represent the collection of 2007 taxes. Tangible personal property taxes received in 2008 were levied after October 1, 2007, on the true value as of December 31, 2007. Tangible personal property taxes received in 2007 were levied after October 1, 2006, on the true value as of December 31, 2006. Tangible personal property assessments are being phased out-the assessment percentage for all property including inventory for 2007 is 12.5 percent. This will be reduced to 6.25 percent for 2008, and zero for 2009. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 3, with the remainder due September 20.

The full tax rate for all Township operations for the years ended December 31, 2008, and December 31, 2007, was \$4.50 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2008 and 2007 property tax receipts were based are as follows:

	2008	2007
Real Property		
Residential	\$16,945,560	\$16,919,880
Agriculture	1,150,380	1,106,800
Commercial/Industrial/Mineral	3,530,080	3,543,600
Public Utility Property		
Real	36,000	31,430
Personal	1,430,530	1,986,320
Tangible Personal Property	2,753,654	2,315,408
Total Assessed Value	\$25,846,204	\$25,903,438

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 (Continued)

#### Note 6 - Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Government belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member townships pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the member's deductibles.

#### Casualty Coverage

For an occurrence prior to January 1, 2006, OTARMA retains casualty risks up to \$250,000 per occurrence, including claim adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. For an occurrence on or subsequent to January 1, 2006, the Pool retains casualty risk up to \$350,000 per occurrence. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,650,000 for each claim and \$10,000,000 in the aggregate per year. Governments can elect up to \$10,000,000 in additional coverage with the General Reinsurance Corporation, through contracts with OTARMA.

If losses exhaust PEP's retained earnings, APEEP provides excess of funds available coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000 (prior to January 1, 2006) or \$3,000,000 (on or subsequent to January 1, 2006).

#### **Property Coverage**

Through 2004, OTARMA retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500 million per occurrence.

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. This amount increased to \$300,000 in 2007. For 2007, APEEP reinsures members for specific losses exceeding \$100,000 up to \$300,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable values. If the stop loss is reached by payment of losses between \$100,000 and \$250,000 in 2006, or \$100,000 and \$300,000 in 2007, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2007 was \$2,014,548.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

#### Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earning at December 31, 2008 and 2007 (latest information available):

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 (Continued)

#### Note 6 - Risk Management (Continued)

Casualty Coverage	<u>2007</u>	<u>2006</u>
Assets	\$43,210,703	\$42,042,275
Liabilities	(13,357,837)	(12,120,661)
Net Assets	<u>\$29,852,866</u>	<u>\$29,921,614</u>

At December 31, 2007 and 2006, respectively, liabilities above include approximately \$12.5 million and \$11.3 million of estimated incurred claims payable. The assets and retained earnings above also include approximately \$11.6 million and \$10.8 million of unpaid claims to be billed to approximately 950 member governments in the future, as of December 31, 2007 and 2006, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The Township's share of these unpaid claims collectible in future years is approximately \$4,000. This payable includes the subsequent year's contribution due if the Township terminates participation, as described in the last paragraph below.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

Township Contributions to OTARMA		
2006	\$5,585	
2007	\$4,133	
2008	\$4,693	

After completing one year of membership, members may withdraw on each anniversary of the date they joined OTARMA. They must provide written notice to OTARMA 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have not other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the withdrawal.

#### Note 7 - Defined Benefit Pension Plan

Plan Description- The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 (Continued)

#### Note 7 - Defined Benefit Pension Plan (Continued)

Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or 800-222-7377.

Funding Policy- The Ohio Revised Code provides statutory authority for member and employer contributions. For the years ended December 31, 2008 and 2007, the members of all three plans were required to contribute 10 and 9.5 percent of their annual covered salaries, respectively.

The Township's contribution rate for pension benefits for 2008 and 2007 were 14.00 and 13.85 percent, respectively. For 2008, a portion of the Township contribution equal to 7 percent of covered payroll was allocated to fund the post employment healthcare plan. For the period January 1, through June 30, 2007, a portion of the Township's contribution equal to 5 percent of covered payroll was allocated to fund the postemployment healthcare plan; for the period July 1, 2007 through December 31, 2007 this amount was increased to 6 percent. Employer contributions rates are actuarially determined. State statute sets a maximum contribution rate for the Township of 14 percent.

The Township's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2008, 2007, and 2006 were \$12,857, \$11,862, and \$11,013 respectively; 100 percent has been contributed for 2008, 2007, and 2006.

#### Note 8 - Postemployment Benefits

Plan Description-The Ohio Public Employees Retirement System (OPERS) maintains a cost-sharing multiple-employer defined benefit postemployment healthcare plan for qualifying members of both the traditional and combined pension plans. Members of the member-directed plan do not qualify for ancillary benefits, including postemployment healthcare. The plan includes a medical plan, a prescription drug program and Medicare Part B premium reimbursement.

To qualify for postemployment healthcare coverage, age and service retirees under the traditional and combined plans must have ten years or more of qualifying Ohio service credit. Healthcare coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised code permits, but does not require, OPERS to provide healthcare benefits to eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are provided separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy-The postemployment healthcare plan was established under, and is administered in accordance with, Internal Revenue Code 401 (h). State statute requires that public employers fund postemployment healthcare through contributions to OPERS. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postemployment healthcare.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007 (Continued)

#### Note 8 - Postemployment Benefits (Continued)

Employer contributions are expressed as a percentage of the covered payroll of active employees. In 2008, local government employers contributed 14 percent of covered payroll. Each year, The OPERS retirement board determines the portion of the employer contributions that will be set aside for funding postemployment healthcare benefits. The amount of the employer contribution which was allocated to fund postemployment was 7 percent of covered payroll for 2008. The amount of the employer contribution which was allocated to fund postemployment healthcare was 5 percent of covered payroll from January 1 through June 30, 2007 and 6 percent from July 1 through December 31, 2007.

The retirement board is also authorized to establish rules for the payment of a portion of the healthcare benefits by the retiree or retiree's surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and selected coverage.

The Township's contributions allocated to fund postemployment healthcare benefits for the years ended December 31, 2008, 2007, and 2006 were \$900, \$712, and \$496 respectively; 100 percent has been contributed for 2008, 2007, and 2006.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) which was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006. January 1, 2007, and January 1, 2008, which will allowed additional funds to be allocated to the health care plan.



# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Circleville Township
Pickaway County
934 South Washington Street
P.O. Box 121
Circleville, Ohio 43113

#### To the Board of Trustees:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Circleville Township, Pickaway County, Ohio (the Township) as of and for the years ended December 31, 2008, and December 31, 2007, which collectively comprise the Township's basic financial statements and have issued our report thereon dated May 4 2009, wherein we noted the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Township's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Township's internal control will not prevent or detect a material financial statement misstatement.

88 E. Broad St. / Tenth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-3402 (800) 443-9275 Fax: (614) 728-7199 www.auditor.state.oh.us Circleville Township
Pickaway County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the audit committee, management, and Board of Trustees. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

May 4, 2009



# Mary Taylor, CPA Auditor of State

#### **CIRCLEVILLE TOWNSHIP**

#### **PICKAWAY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED JUNE 9, 2009**