#### MARION TOWNSHIP

#### ALLEN COUNTY

#### REGULAR AUDIT

JANUARY 1, 2006 THROUGH DECEMBER 31, 2007

YEARS AUDITED UNDER GAGAS: 2007 AND 2006

CAUDILL & ASSOCIATES CPA's

725 5<sup>th</sup> Street Portsmouth, Ohio 45662



# Mary Taylor, CPA Auditor of State

Board of Trustees Marion Township 5405 Kiggins Rd. Delphos, OH 45833

We have reviewed the *Independent Auditor's Report* of Marion Township, Allen County, prepared by Caudill & Associates, CPA's, for the audit period January 1, 2006 to December 31, 2007. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Marion Township is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

September 4, 2008



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## Caudill & Associates, CPA's

725 5<sup>th</sup> Street Portsmouth, OH 45662

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Ohio Society of Certified Public Accountants Kentucky Society of Certified Public Accountants

#### **Independent Auditor's Report**

Board of Trustees Marion Township Allen County 5405 Kiggins Road Delphos, Ohio 45833

We have audited the accompanying financial statements of the Marion Township (the Township), Allen County, Ohio, as of and for the years ended December 31, 2007 and 2006. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Township to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2007 and 2006. Instead of the combined funds the accompanying financial statements present for 2007 and 2006, the revisions require presenting entity wide statements and also presenting its larger (i.e. major) funds separately for 2007 and 2006. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since this Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2007 and 2006, do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2007 and 2006, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Township as of the December 31, 2007 and 2006, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

Marion Township Independent Auditor's Report Page 2

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for the years ended December 31, 2007 and 2006. The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 9, 2008, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Cantill & Associates, CPA'S

Caudill & Associates, CPA's

May 9, 2008

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

			Governn	nental Fund T	ypes			
		General	Speci	ial Revenue	F	iduciary	(Memo	Totals orandum Only)
Cash Receipts  Draw and Other Toyen	\$	25,489	\$	200.457	\$		\$	234,946
Property and Other Taxes Intergovernmental	ф	180,738	Э	209,457 126,233	Э	-	Þ	306,971
Earnings on Investments		9,994		215		-		10,209
Miscellaneous		22,396		37,374		-		59,770
Total Cash Receipts		238,617				<u>-</u>	-	611,896
Total Cash Receipts		238,617	-	373,279				611,896
Cash Disbursements:								
General Government		106,643		-		-		106,643
Public Safety		-		138,333		-		138,333
Public Works		1,175		127,675		-		128,850
Health		12,701		-		-		12,701
Capital Outlay		12,000		70,539		-		82,539
Debt Service:								
Principal		_		6,613		_		6,613
Interest		-		404		-		404
Total Cash Disbursements		132,519		343,564		-		476,083
Total Receipts Over (Under) Disbursements		106,098		29,715				135,813
Other Financing Receipts/(Disbursements):								
Sale of Assets				850		<u>-</u>		850
Total Other Financia: Resists (Disharanas)				050				050
Total Other Financing Receipts (Disbursements)				850				850
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash								
Disbursements and Other Financing Disbursements		106,098		30,565		-		136,663
Fund Cash Balances, January 1		(11,594)		155,316		44,278		188,000
Fund Cash Balances, December 31	\$	94,504	\$	185,881	\$	44,278	\$	324,663
Reserve for Encumbrances, December 31	\$	3,168	\$	14,870	\$		\$	18,038

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - AGENCY FUND FOR THE YEAR ENDED DECEMBER 31, 2007

Non-Operating Cash Receipts: Other Non-Operating Receipts	\$ -
Non-Operating Cash Disbursements: Other Non-Operating Cash Disbursements	669
Total Receipts Over (Under) Disbursements	 (669)
Fund Cash Balances, January 1	 1,048
Fund Cash Balances, December 31	\$ 379

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2006

		Governmental Fund Ty	pes		
	General	Special Revenue	Fiduciary		Totals
Cash Receipts				_	
Property and Other Taxes	\$ 23,660	\$ 193,834	\$ -	\$	217,494
Intergovernmental	59,792	139,624	-		199,416
Earnings on Investments	8,877	339	-		9,216
Miscellaneous	3,227	4,914			8,141
Total Cash Receipts	95,556	338,711			434,267
Cash Disbursements:					
General Government	69,779	-	-		69,779
Public Safety	-	138,631	-		138,631
Public Works	31,324	196,456	-		227,780
Health	12,319	-	-		12,319
Capital Outlay	9,765	18,416	-		28,181
Debt Service:					
Principal	-	6,306	-		6,306
Interest	-	711	-		711
Total Cash Disbursements	123,187	360,520			483,707
Total Receipts Over (Under) Disbursements	(27,631)	(21,809)			(49,440)
Other Financing Receipts/(Disbursements):					
Sale of Assets	18,000				18,000
Total Other Financing Receipts (Disbursements)	18,000				18,000
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash					
Disbursements and Other Financing Disbursements	(9,631)	(21,809)	-		(31,440)
Fund Cash Balances, January 1	(1,963)	177,125	44,278		219,440
Fund Cash Balances, December 31	\$ (11,594)	\$ 155,316	\$ 44,278	\$	188,000
Reserve for Encumbrances, December 31	\$ 3,296	\$ 8,578	\$ -	\$	11,874

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - AGENCY FUND FOR THE YEAR ENDED DECEMBER 31, 2006

Non-Operating Cash Receipts: Other Non-Operating Receipts	\$	306
Non-Operating Cash Disbursements: Other Non-Operating Cash Disbursements		-
Total Receipts Over (Under) Disbursements		306
Fund Cash Balances, January 1		742
Fund Cash Balances, December 31	\$ 1	,048

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Marion Township, Allen County, (the Township), as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection, police protection, and emergency medical services. The Township contracts with the Elida Community Fire Company to provide fire services and the City of Delphos, to provide ambulance services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### **B.** Basis of Accounting

These financial statements follow the basis of accounting the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements basis of accounting. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements adequately disclose material matters the Auditor of State prescribes.

#### C. Cash and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Township values certificates of deposit at cost. Money market mutual funds (including STAR Ohio) are recorded at share values the mutual funds report.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Road and Bridge Fund – This fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Gasoline Tax Fund</u> – This fund receives gasoline money for constructing, maintaining and repairing Township streets.

<u>Fire District Fund</u> – This fund receives property tax money for fire protection and ambulance service within the Township.

#### 3. Fiduciary Funds (Trust and Agency Funds)

These funds account for resources restricted by legally binding trust agreements and funds for which the Township is acting in an agency capacity. The Township had the following significant Fiduciary Funds:

<u>Bellis Trust Fund</u> – This fund is used to account for the proceeds from the sale of the Bellis Farm. These monies are to be used for the benefit of the suffering poor of the Township.

<u>Agency Fund</u> – The Township has established this fund to be used as an escrow account for payroll deductions.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made.

A summary of 2007 and 2006 budgetary activity appears in Note 3.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investment pool that all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows

	 2007	2006
Demand deposits	\$ 42,786	\$ 40,475
Certificates of deposit	252,256	118,573
STAR Ohio	30,000	30,000
Total deposits	\$ 325,042	\$ 189,048

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

**Investments:** Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2007 and 2006 follows:

2007 Budgeted vs. Actual Receipts

	Е	Budgeted		Actual	
Fund Type	]	Receipts	]	Receipts	 Variance
General	\$	140,074	\$	238,617	\$ 98,543
Special Revenue		337,975		374,129	36,154
Total	\$	478,049	\$	612,746	\$ 134,697

2007 Budgeted vs. Actual Budgetary Basis Expenditures

	App	propriation	В	udgetary	
Fund Type		uthority	Ex	penditures	 Variance
General	\$	140,943	\$	135,687	\$ 5,256
Special Revenue		425,764		358,434	67,330
Fiduciary		44,278		0	 44,278
Total	\$	610,985	\$	494,121	\$ 116,864

2006 Budgeted vs. Actual Receipts

	J	Budgeted	Actual	
Fund Type		Receipts	 Receipts	 Variance
General	\$	175,127	\$ 113,556	\$ (61,571)
Special Revenue		260,840	338,711	77,871
Total	\$	435,967	\$ 452,267	\$ 16,300

2006 Budgeted vs. Actual Budgetary Basis Expenditures

	Ap	propriation	В	udgetary	
Fund Type		Authority	Ex	penditures	 Variance
General	\$	178,551	\$	126,483	\$ 52,068
Special Revenue		408,808		369,098	39,710
Fiduciary		44,278		0	44,278
Total	\$	631,637	\$	495,581	\$ 136,056

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopt tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

#### 4. PROPERTY TAX (Continued)

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collected, and distributing all property taxes on behalf of the Township.

#### 5. DEBT

Debt outstanding at December 31, 2007 was as follows:

Vehicle LoanPrincipal<br/>3,420Interest Rate<br/>4.75%

On May 9, 2005, the Township obtained a loan in the amount of \$19,383 for the purchase of a vehicle for the police department. The interest rate is 4.75% and the loan will mature on May 9, 2008.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31: Vehicle Loan \$3,509

#### 6. RETIREMENT SYSTEMS

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2007 and 2006, OPERS members contributed 9.5 and 9 percent of their gross wages, respectively, and the Township contributed an amount equaling 13.85 and 13.7 percent, respectively, of participants' gross salaries. The Township has paid all contributions required through December 31, 2007.

#### 7. RISK MANAGEMENT

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage – For an occurrence prior to January 1, 2006 OTARMA retains casualty risks up to \$250,000 per occurrence, including claim adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000 up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. For an occurrence on or subsequent to January 1, 2006, the Pool retains casualty risk up to \$350,000 per occurrence, including loss adjustment expenses. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,650,000 for each claim and \$10,000,000

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

#### 6. RISK MANAGEMENT (Continued)

in the aggregate per year. Governments can elect additional coverage up to \$10,000,000 with the General Reinsurance Corporation, through contracts with OTARMA. If losses exhaust OTARMA's retained earnings, APEEP provides *excess of funds available* coverage up to \$5,000,000 per year, subject to a perclaim limit of \$2,000,000 (for claims prior to January 1, 2006) or \$3,000,000 (for claims on or after January 1, 2006) as noted above.

**Property Coverage** – Through 2004, OTARMA retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500 million per occurrence.

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 miller per occurrence. APEEP reinsures members for specific losses exceeding \$100,000 up to \$250,000 per occurrence, subject to an annual aggregate loss payments. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable values. If the stop loss is reached by payment of losses between \$100,000 and \$250,000, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2006 was \$1,901,127.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

**Financial Position** – OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2006 and 2005. (latest information available):

<b>Casualty Coverage</b>	2006	2005
Assets	\$ 32,031,312 \$ 30,4	185,638
Liabilities	(11,443,952) (12,3	344,576)
Retained earnings	\$ 20,587,360 \$ 18,1	41,062
<b>Property Coverage</b>	2006	2005
Property Coverage Assets		<b>2005</b>
	\$ 10,010,963 \$ 9,1	

At December 31, 2006 and 2005, respectively, casualty coverage liabilities noted above include approximately \$10.8 million and \$11.6 million of estimated incurred claims payable. The Casualty Coverage assets and retained earnings above also include approximately \$10.8 million and \$11.6 million of unpaid claims to be billed to approximately 958 member townships in the future, as of December 31, 2006 and 2005, respectively.

Based on discussions with OTARMA the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

#### 6. RISK MANAGEMENT (Continued)

Township Contributions to OTARMA for 2006 and 2007 were as follows:

2006 - \$6,802 and 2007 - \$6,629

After completing one year of membership, members may withdraw on each anniversary of the date they joined OTARMA. They must provide written notice to OTARMA 60 days in advance of the anniversary date. Upon, withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contributions. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the withdrawal.

#### 7. COMPLIANCE

Contrary to Ohio Rev. Code Section 5705.10, the Township's General Fund had a negative cash fund balance at December 31, 2006 in the amount of \$11,594.

Contrary to Ohio Rev. Code Section 5705.36, appropriations for both the General Fund and Police District Fund exceeded the amount available for appropriation at the fund level in 2006.

Contrary to Ohio Rev. Code Section 5705.39, appropriations exceeded total estimated resources in the General Fund and Police District Fund in 2006 and 2007 and the Gas Tax Fund in 2006.

Contrary to Ohio Rev. Code Section 5705.41(B), in 2006 disbursements exceeded appropriations at the legal level of control in the Gas Tax Fund and Road and Bridge Fund. In 2007, disbursements exceeded appropriations at the legal level of control in the General Fund and Gas Tax Fund.

Contrary to Ohio Rev. Code Section 5705.41(D), the Township did not properly certify the availability of funds prior to obligation for \$278,885 or 79% of purchases tested in 2006 and \$264,114 or 78% of purchases tested in 2007.

#### 8. MISCELLANEOUS RECEIPTS

In 2007, the General Fund miscellaneous receipts were made up primarily of an insurance claim filed by the Township. The Special Revenue Fund miscellaneous receipts were made up primarily of a vendor refund.

## Caudill & Associates, CPA's

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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

Board of Trustees Marion Township 5405 Kiggins Rd. Delphos, Ohio 45833

We have audited the financial statements of Marion Township, Allen County, Ohio (the Township), as of and for the years ended December 31, 2007 and 2006, and have issued our report thereon dated May 9, 2008 wherein we noted the Township prepared its financial statements using accounting practices the Auditor of State prescribes or permits rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness on the Township's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that a misstatement of the Township's financial statements that is more than inconsequential will not be prevented or detected by the Township's internal control. We consider the following deficiencies described in the accompanying schedule of findings and responses to be significant deficiencies in internal control over financial reporting as items 2007-005 and 2007-006.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Township's internal control.

Marion Township Allen County

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. We consider the following deficiency described in the accompanying schedule of findings and responses to be a material weakness in internal control over financial reporting as item 2007-005.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed five instances of noncompliance that are required to be reported under *Government Auditing Standards* which are described in the accompanying Schedule of Findings and Responses as items 2007-001, 2007-002, 2007-003, 2007-004, and 2007-005.

We noted a certain noncompliance and other matters that we reported to the Township's management in a separate letter dated May 9, 2008.

The Township's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Responses. We did not audit the Township's responses and, accordingly, we express no opinion on them.

This report is intended for the information and use of management, Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Cantill & Associates, CPA'S

Caudill & Associates, CPA's May 9, 2008

## SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2007 AND 2006

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2007-001

#### Noncompliance Citation - Ohio Rev. Code Section 5705.36

The Ohio Revised Code Section 5705.36 (A)(2) allows all subdivisions to request increased amended certificates of estimated resources and reduced amended certificates upon determination by the fiscal officer that revenue to be collected will be greater or less than the amount in the official certificate of estimated resources. ORC 5705.36 requires the Township to obtain an increased amended certificate of estimated resources from the budget commission if the legislative authority intends to appropriate and expend excess revenue. The Ohio Revised Code Section 5705.36 (A) (4) requires the Township to obtain a reduced amended certificate if the amount of the deficiency will reduce available resources below the current level of appropriation.

In fiscal year 2006, appropriations for both the General Fund and Police District Fund exceeded the amount available for appropriations.

Failure to monitor appropriations versus available resources could result in expenditures exceeding available resources and possibly result in deficit spending.

We recommend the Fiscal Officer monitor the budget versus actual reports and approve modifications if necessary. Approval of the modifications should be enacted and documented in the Township Minutes.

#### **Township Response:**

The Township will appropriately follow the auditor's recommendation and monitor appropriations and available resources.

#### FINDING NUMBER 2007-002

#### Noncompliance Citation – Appropriations Exceeding Estimated Resources

Ohio Rev. Code Section 5705.39 states that the total appropriations from each fund shall not exceed the total estimated revenue.

Appropriations exceeded total estimated resources in the General Fund and Police District Fund in 2006 and 2007 and the Gas Tax Fund in 2006.

We recommend the Fiscal Officer monitor the Township's estimated resources versus appropriations. The Township should develop sound budgetary procedures as to prevent appropriations to exceed the total estimated resources as certified by the county auditor.

#### **Township Response:**

The Fiscal Officer will monitor the Township's estimated resources versus appropriations on a regular basis.

#### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2007 AND 2006

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2007-003

#### Noncompliance Citation – Ohio Rev. Code Section 5705.41 (B)

Ohio Rev. Code Section 5705.41(B) states no subdivision or taxing unit is to expend money unless it has been appropriated.

Contrary to this requirement, in 2006 disbursements exceeded appropriations at the legal level of control in the Gas Tax Fund and Road and Bridge Fund. In 2007, disbursements exceeded appropriations at the legal level of control in the General Fund and Gas Tax Fund.

We recommend the Township monitor budgetary financial reports throughout the year to prevent budgetary expenditures from exceeding appropriations at the legal level of control.

#### **Township Response:**

The Township Fiscal Officer will deny payment requests and not certify the availability of funds exceeding appropriations.

#### FINDING NUMBER 2007-004

#### Noncompliance Citation – Ohio Rev. Code Section 5705.41 (D)

Ohio Rev. Code Section 5705.41 (D) (1) states no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer attached that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The following exceptions to this basic requirement are provided by Ohio Rev. Code Section 5705.41 (D)

(1): Then and Now Certificate: If the fiscal officer can certify that both at the time that the contract or order was made and at the time that he is completing his certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant for the payment of the amount due. The taxing authority has 30 days from the receipt of the "then and now" certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.

Amounts of less than \$100 for counties, or less than \$3,000 for other political subdivisions, may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

## SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2007 AND 2006

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2007-004 (Continued)

Seventy-eight percent (78%) or \$264,114 and seventy-nine percent (79%) or \$278,885 of the expenditures tested were not properly certified in 2007 and 2006, respectively. Failure to properly certify the availability of funds can result in overspending and negative cash fund balances.

We recommend the Township implement policies to improve controls over disbursements and to help reduce the possibility of the Township's funds exceeding budgetary spending limitations.

#### **Township Response:**

Township officials will monitor the proper certifying of expenditures more closely.

#### FINDING NUMBER 2007-005

#### Significant Deficiency/Material Weakness/Noncompliance Citation – Negative Fund Balances

Ohio Rev. Code Section 5705.10 states money that is paid into a fund must be used only for the purposes for which such fund has been established. As a result, negative fund balances indicates that money from one fund was used to cover the expenses of another fund.

The Township General Fund had a negative cash balance at December 31, 2006 in the amount of \$11,594.

We recommend the Township limit spending in funds experiencing cash flow problems to essential purchases only.

#### **Township Response:**

Township officials will monitor fund balances closely.

#### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2007 AND 2006

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2007-006**

#### Misclassification of Receipts - Significant Deficiency

The AICPA establishes auditing standards generally accepted in the United States that certified public accountants and government auditors must follow in conducting audits of state and local governments. SAS No. 112 establishes standards, responsibilities and guidance for auditor during a financial statements audit engagement for identifying and evaluating a client's internal control over financial reporting. This new standard requires the audit to report *in writing* to management and the governing body any control deficiencies found during the audit that are considered significant deficiencies and/or material weaknesses.

During 2007 and 2006, the Township erroneously posted several receipts to the incorrect line item. This required reclassifications to properly present the activity of the Township for both years.

We recommend the Township implement control procedures related to financial reporting that enable management to identify, prevent, detect, and correct potential misstatements in the financial statements and footnotes.

#### **Township Response:**

The Fiscal Officer will review the chart of accounts to determine the correct coding of receipts.

# Marion Township Allen County Schedule of Prior Audit Findings For the Fiscal Years Ended December 31, 2007 and 2006

			Not Corrected, Partially Corrected;
			Significantly Different Corrective Action
Finding		Fully	Taken; or Finding No Longer Valid;
Number	Finding Summary	Corrected?	Explain:
	ORC Section – 5705.10		
2005-001		No	Repeated as Finding 2007-005.
	ORC Section – 5705.41(C)		
2005-002		Yes	N/A



# Mary Taylor, CPA Auditor of State

#### **MARION TOWNSHIP**

#### **ALLEN COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 18, 2008