



Mary Taylor, CPA
Auditor of State

**EAST GUERNSEY LOCAL SCHOOL DISTRICT
GUERNSEY COUNTY**

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Mary Taylor, CPA

Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT

East Guernsey Local School District
Guernsey County
237 Beymer Road, P.O. Box 128
Old Washington, Ohio 43768

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the East Guernsey Local School District, Guernsey County, Ohio (the School District), as of and for the year ended June 30, 2008, which collectively comprise the School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of East Guernsey Local School District, Guernsey County, Ohio, as of June 30, 2008, and the respective changes in financial position and where applicable, cash flows, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2008, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the School District's basic financial statements. The Schedule of Federal Awards Receipts and Expenditures is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. We subjected the Schedule of Federal Awards Receipts and Expenditures to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

A handwritten signature in cursive script that reads "Mary Taylor".

Mary Taylor, CPA
Auditor of State

December 5, 2008

East Guernsey Local School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2008
Unaudited

The discussion and analysis of the East Guernsey Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2008. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

Financial Highlights

Key financial highlights for the fiscal year 2008 are as follows:

- In total, net assets increased \$235,813.
- General revenues accounted for \$9,040,229 in revenue or 75 percent of all revenues. Program specific revenues in the form of charges for services, grants and contributions accounted for \$3,003,465 or 25 percent of total revenues of \$12,043,694.
- Total assets of governmental activities increased \$204,506 primarily due to the increase in cash balance, which is offset by annual depreciation expense on capital assets.
- The School District had \$11,807,881 in expenses related to governmental activities; only \$3,003,465 of these expenses were offset by program specific charges for services, grants and contributions. General revenues of \$9,040,229 were adequate to provide for these programs.
- The School District has three major funds; the General, Debt Service, and Classroom Facilities Capital Projects Funds. The General Fund had \$9,687,918 in revenues and \$9,114,341 in expenditures. The General Fund balance, including transfers and other financing sources, increased \$557,826. The Debt Service Fund had \$663,395 in revenues and \$543,996 in expenditures. The Debt Service Fund balance increased \$119,399. The Classroom Facilities Capital Projects Fund had \$63,307 in revenues and no expenditures. The Classroom Facilities Fund balance increased \$63,307.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the East Guernsey Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column.

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Reporting the School District as a Whole

Statement of Net Assets and Statement of Activities

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2008?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader whether, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Assets and the Statement of Activities, all of the School District's activities are considered to be Governmental Activities.

- Governmental Activities – All of the School District's programs and services are reported here including instruction, support services, operation of non-instructional services, debt service operations, and extracurricular activities.

Reporting the School District's Most Significant Funds

Fund Financial Statements

The analysis of the School District's major funds begins on page 8. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multiple of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund, the Debt Service Fund and the Classroom Facilities Capital Projects Fund.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

East Guernsey Local School District
Management's Discussion and Analysis
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Unaudited

Reporting the District's Fiduciary Responsibilities

The School District is the trustee, or fiduciary, for its scholarship program. This activity is presented as a private purpose trust. The School District's fiduciary activities are reported in a separate Statement of Fiduciary Net Assets and Statement of Changes in Fiduciary Net Assets. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

The School District as a Whole

Recall that the Statement of Net Assets provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for 2008 compared to 2007.

Table 1
Net Assets

	Governmental Activities		
	2008	2007	Change
Assets			
Current and Other Assets	\$9,383,134	\$8,350,804	\$1,032,330
Capital Assets	23,752,164	24,579,988	(827,824)
Total Assets	33,135,298	32,930,792	204,506
Liabilities			
Long-Term Liabilities	5,007,353	5,327,167	(319,814)
Other Liabilities	4,147,586	3,859,079	288,507
Total Liabilities	9,154,939	9,186,246	(31,307)
Net Assets			
Invested in Capital Assets, Net of Debt	19,498,863	19,954,993	(456,130)
Restricted	2,198,240	2,097,157	101,083
Unrestricted	2,283,256	1,692,396	590,860
Total Net Assets	\$23,980,359	\$23,744,546	\$235,813

Total assets increased \$204,506. The increase was primarily due to an increase in cash and cash equivalents, primarily in the general fund, and a decrease in capital assets of \$827,824 primarily due to annual depreciation.

Total liabilities decreased \$31,307. The decrease was due primarily to bond payments that reduced long term debt, partially offset by an increase in deferred revenue for taxes as the amount available for advance decreased from 2007.

Table 2 (on the following page) shows the changes in net assets for the fiscal year 2008 compared to fiscal year 2007, as reflected on the Statement of Activities.

East Guernsey Local School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2008
Unaudited

Table 2
Change in Net Assets

	Governmental Activities		
	2008	2007	Change
Revenues			
Program Revenues			
Charges for Services	\$1,342,597	\$1,252,811	\$89,786
Operating Grants and Contributions	1,645,022	1,625,690	19,332
Capital Grants and Contributions	15,846	24,110	(8,264)
Total Program Revenues	<u>3,003,465</u>	<u>2,902,611</u>	<u>100,854</u>
General Revenues			
Property Taxes	2,480,716	2,707,197	(226,481)
Grants and Entitlements not Restricted to Specific Programs	6,286,284	6,231,211	55,073
Gifts and Donations not Restricted to Specific Programs	56	0	56
Investment Earnings	226,208	224,051	2,157
Gain on Sale of Capital Assets	159	6,947	(6,788)
Miscellaneous	46,806	83,437	(36,631)
Total General Revenues	<u>9,040,229</u>	<u>9,252,843</u>	<u>(212,614)</u>
Total Revenues	<u>12,043,694</u>	<u>12,155,454</u>	<u>(111,760)</u>
Program Expenses			
Instruction			
Regular	4,979,428	5,019,299	(39,871)
Special	1,071,721	987,970	83,751
Vocational	266,663	317,020	(50,357)
Adult/Continuing	6,287	6,292	(5)
Support Services			
Pupil	630,993	604,892	26,101
Instructional Staff	512,382	491,706	20,676
Board of Education	27,501	31,681	(4,180)
Administration	920,853	881,240	39,613
Fiscal	334,943	325,453	9,490
Operation and Maintenance of Plant	1,029,053	965,316	63,737
Pupil Transportation	977,795	937,147	40,648
Central	39,170	36,366	2,804
Food Service Operations	475,844	429,896	45,948
Extracurricular Activities	333,287	302,702	30,585
Intergovernmental	0	686	(686)
Interest and Fiscal Charges	201,961	211,610	(9,649)
Total Expenses	<u>11,807,881</u>	<u>11,549,276</u>	<u>258,605</u>
Increase in Net Assets	235,813	606,178	(370,365)
Net Assets Beginning of Year	<u>23,744,546</u>	<u>23,138,368</u>	<u>606,178</u>
Net Assets End of Year	<u>\$23,980,359</u>	<u>\$23,744,546</u>	<u>\$235,813</u>

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In 2008, 21 percent of the School District's revenues were from property taxes and 52 percent were from unrestricted grants and entitlements. Property tax revenues decreased over the prior year primarily due to a decrease in outstanding delinquent taxes. Grants and entitlements revenues increased just slightly due to increasing pupil enrollment.

Program revenues accounted for 25 percent of the District's revenues in fiscal year 2008. These revenues consist of tuition and fees, charges for providing lunches to students, grants for specified purposes, and contributions and donations.

Instructional programs comprise 54 percent of total governmental program expenses. Of the instructional expenses, 79 percent is for regular instruction, 17 percent for special instruction, and 4 percent for vocational and adult/continuing instruction. The total cost of instructional expenses decreased by less than one percent from 2007 to 2008. Costs shifted somewhat from regular and vocational education to special education with the reduction of vocational programs and an increase in student intervention.

The Statement of Activities shows the cost of program services and the charges for services, grants and contributions offsetting those services. Table 3 shows the total cost of services and the net cost of services. In other words, it identifies the cost of those services supported by tax revenue and unrestricted entitlements.

Table 3
Governmental Activities

	Total Cost of Services		Net Cost of Services	
	2008	2007	2008	2007
Instruction				
Regular	\$4,979,428	\$5,019,299	\$3,970,909	\$3,955,698
Special	1,071,721	987,970	180,560	264,426
Vocational	266,663	317,020	208,845	257,270
Adult/Continuing	6,287	6,292	6,287	6,292
Support Services				
Pupil	630,993	604,892	584,271	540,389
Instructional Staff	512,382	491,706	322,472	327,932
Board of Education	27,501	31,681	27,501	31,681
Administration	920,853	881,240	848,943	818,437
Fiscal	334,943	325,453	334,943	325,453
Operation and Maintenance of Plant	1,029,053	965,316	1,006,909	922,814
Pupil Transportation	977,795	937,147	953,955	897,685
Central	39,170	36,366	29,777	4,350
Food Service Operations	475,844	429,896	15,959	(4,074)
Extracurricular Activities	333,287	302,702	111,124	86,016
Intergovernmental	0	686	0	686
Interest and Fiscal Charges	201,961	211,610	201,961	211,610
Total Expenses	\$11,807,881	\$11,549,276	\$8,804,416	\$8,646,665

The dependence upon tax revenues and state subsidies for governmental activities is apparent, as 69 percent of instruction costs and 92 percent of support services costs are supported through taxes and other

East Guernsey Local School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2008
Unaudited

general revenues. The School District's food service program is 97 percent funded by sales of meals and state and federal grants, requiring no assistance from general revenues.

The School District Funds

The School District's major funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$12,038,954 and expenditures of \$11,386,040. The School District's revenues exceeded expenditures during the fiscal year. In 2008 the general fund had an excess of revenues over expenditures of \$573,577. In 2008, the Debt Service Fund had total revenues of \$663,395 and total expenditures of \$543,996. In 2008, the Classroom Facilities Fund had total revenues of \$63,607 and total expenditures of \$0.

General Fund Budgeting Highlights

The School District's appropriations are prepared according to Ohio law and are based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant appropriated fund is the general fund.

During the course of fiscal 2008 the School District amended its general fund appropriations, and the budgetary statement reflects both the original and final appropriated amounts. There were no significant changes between the original and final budget. Actual result of operations differed from final budgeted amounts due to revenues for taxes, open enrollment and state foundation exceeding estimates, while costs for utilities and wages were slightly lower than budgeted.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal year 2008 the School District had \$23,752,164 invested in land, land improvements, buildings and improvements, furniture, equipment and vehicles. Table 4 shows fiscal year 2008 balances compared to fiscal year 2007 capital assets.

Table 4
Capital Assets at June 30
(Net of Depreciation)

	Governmental Activities	
	2008	2007
Land	\$161,329	\$161,329
Land Improvements	2,282,354	2,296,237
Buildings and Improvements	20,715,741	21,465,777
Furniture and Equipment	243,336	321,998
Vehicles	349,404	334,647
Totals	\$23,752,164	\$24,579,988

East Guernsey Local School District
Management's Discussion and Analysis
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See Note 9 to the financial statements for more detailed information of the School District's capital assets. The total value of the School District's capital assets decreased \$827,824 in fiscal year 2008, primarily as a result of annual depreciation expense.

Debt

At June 30, 2008, the School District had \$4,350,791 in general obligation bonds and capital leases outstanding.

Table 5
Outstanding Debt at Year End

	Governmental Activities	
	2008	2007
2002 School Facilities & Refunding Bonds <i>BTES/BTMS Construction and BTHS Renovations/Additions</i>	\$2,825,000	\$3,075,000
2004 School Facilities Bonds <i>Activity Complex (including premium)</i>	1,460,219	1,549,555
Capital Leases	65,572	106,347
Totals	\$4,350,791	\$4,730,902

See Note 16 for more information regarding debt. Outstanding bond debt was reduced by 8 percent in fiscal year 2008 as a result of scheduled debt payments. No new debt was issued.

Economic Factors

The East Guernsey Local School District has achieved and maintained Effective School status as awarded by the Ohio Department of Education for the past seven school years. The District is committed to continue to achieve that status as it faces the challenge of maintaining fiscal solvency. The Board of Education acknowledges that the School District has a history of deficit spending. The first two historical years of the District's Board approved five year forecast reflect more expenditures than revenues, which had eroded prior carryover balances. To address this situation, the Board authorized an expenditure reduction plan that has been implemented in phases. The plan included significant reductions in staff, student services and programs, and a delay in the purchase of school buses and textbooks. Per the Board's most recent forecast dated October 2008, deficit spending has been eliminated in the current year, yet four of the five years project additional deficit spending. However, cash balances are projected to remain positive during most of the five year period without further reductions. The Board of Education will monitor actual operating results to make every attempt to avoid or minimize future deficit spending. The Board recognizes that district staffing levels may result in the need for expenditure reductions to avoid anticipated deficits, or may delay the implementation of certain aspects of the five year forecast plan. Future financial planning for the district will involve the Board of Education, members of the public, district administration and employees. The School District relies heavily on state funding as indicated by the information presented in these statements. Any change to state funding has significant impact on the financial status of the district.

East Guernsey Local School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2008
Unaudited

Contacting the School District's Financial Management

This financial report is designed to provide the citizens, taxpayers, investors and creditors of the East Guernsey Local School District with a general overview of the School District's finances and to show the School District's accountability for the money it receives. For any requests for additional financial information or questions about this report, contact Gaye Lodge, Treasurer at East Guernsey Local School District, 237 Beymer Road, Old Washington, Ohio 43768 or email at eg_gaye@omeresanet.net.

East Guernsey Local School District
Statement of Net Assets
June 30, 2008

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$5,135,548
Accounts Receivable	2,403
Intergovernmental Receivable	90,002
Prepaid Items	2,007
Materials and Supplies Inventory	45,889
Cash and Cash Equivalents with Fiscal Agent	792,486
Property Taxes Receivable	3,267,528
Deferred Charges	47,271
Non-Depreciable Capital Assets	161,329
Depreciable Capital Assets, Net	23,590,835
<i>Total Assets</i>	33,135,298
Liabilities	
Accounts Payable	51,560
Accrued Wages and Benefits Payable	896,273
Accrued Interest Payable	15,324
Accrued Vacation Benefits Payable	29,548
Claims Payable	112,542
Intergovernmental Payable	1,294,595
Deferred Revenue	1,747,744
Long-Term Liabilities:	
Due Within One Year	425,062
Due In More Than One Year	4,582,291
<i>Total Liabilities</i>	9,154,939
Net Assets	
Invested in Capital Assets, Net of Related Debt	19,498,863
Restricted for:	
Debt Service	1,300,056
Capital Projects	603,786
Classroom Facilities Maintenance	238,494
Other Purposes	55,904
Unrestricted	2,283,256
<i>Total Net Assets</i>	\$23,980,359

See accompanying notes to the basic financial statements

East Guernsey Local School District
Statement of Activities
For the Fiscal Year Ended June 30, 2008

	Program Revenues			Net (Expense) Revenue and Changes in Net Assets	
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities					
Instruction:					
Regular	\$4,979,428	\$953,465	\$55,054	\$0	(\$3,970,909)
Special	1,071,721	0	891,161	0	(180,560)
Vocational	266,663	0	57,818	0	(208,845)
Adult/Continuing	6,287	0	0	0	(6,287)
Support Services:					
Pupil	630,993	0	46,722	0	(584,271)
Instructional Staff	512,382	0	189,910	0	(322,472)
Board of Education	27,501	0	0	0	(27,501)
Administration	920,853	0	71,910	0	(848,943)
Fiscal	334,943	0	0	0	(334,943)
Operation and Maintenance of Plant	1,029,053	2,614	19,530	0	(1,006,909)
Pupil Transportation	977,795	0	7,994	15,846	(953,955)
Central	39,170	0	9,393	0	(29,777)
Food Service Operations	475,844	164,355	295,530	0	(15,959)
Extracurricular Activities	333,287	222,163	0	0	(111,124)
Interest and Fiscal Charges	201,961	0	0	0	(201,961)
<i>Total Governmental Activities</i>	<u>\$11,807,881</u>	<u>\$1,342,597</u>	<u>\$1,645,022</u>	<u>\$15,846</u>	<u>(8,804,416)</u>
General Revenues					
Property Taxes Levied for General Purposes					1,876,632
Property Taxes Levied for Classroom Facilities Maintenance					34,494
Property Taxes Levied for Debt Service					569,590
Grants and Entitlements not Restricted to Specific Programs					6,286,284
Gifts and Contributions not Restricted to Specific Programs					56
Investment Earnings					226,208
Gain on Sale of Capital Assets					159
Miscellaneous					46,806
<i>Total General Revenues</i>					<u>9,040,229</u>
Change in Net Assets					235,813
<i>Net Assets Beginning of Year</i>					<u>23,744,546</u>
<i>Net Assets End of Year</i>					<u><u>\$23,980,359</u></u>

See accompanying notes to the basic financial statements

East Guernsey Local School District
Balance Sheet
Governmental Funds
June 30, 2008

	General	Debt Service	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
Assets					
Equity in Pooled Cash and Cash Equivalents	\$1,970,405	\$1,022,156	\$603,786	\$501,138	\$4,097,485
Restricted Assets:					
Equity in Pooled Cash and Cash Equivalents	0	0	1,038,063	0	1,038,063
Receivables:					
Property Taxes	2,474,449	747,317	0	45,762	3,267,528
Accounts	1,962	0	0	441	2,403
Intergovernmental	352	0	0	89,650	90,002
Prepaid Items	2,007	0	0	0	2,007
Materials and Supplies Inventory	41,646	0	0	4,243	45,889
<i>Total Assets</i>	<u>\$4,490,821</u>	<u>\$1,769,473</u>	<u>\$1,641,849</u>	<u>\$641,234</u>	<u>\$8,543,377</u>
Liabilities and Fund Balances					
Liabilities					
Accounts Payable	\$42,397	\$0	\$0	\$9,163	\$51,560
Accrued Wages and Benefits	774,394	0	0	121,879	896,273
Intergovernmental Payable	221,845	0	1,038,063	34,687	1,294,595
Deferred Revenue	1,910,462	574,053	0	35,382	2,519,897
<i>Total Liabilities</i>	<u>2,949,098</u>	<u>574,053</u>	<u>1,038,063</u>	<u>201,111</u>	<u>4,762,325</u>
Fund Balances					
Reserved for Encumbrances	226,721	0	0	71,463	298,184
Reserved for Property Taxes	563,987	173,264	0	10,380	747,631
Unreserved, Undesignated, Reported in:					
General Fund	751,015	0	0	0	751,015
Special Revenue Funds	0	0	0	238,475	238,475
Debt Service Fund	0	1,022,156	0	0	1,022,156
Capital Projects Funds	0	0	603,786	119,805	723,591
<i>Total Fund Balances</i>	<u>1,541,723</u>	<u>1,195,420</u>	<u>603,786</u>	<u>440,123</u>	<u>3,781,052</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$4,490,821</u>	<u>\$1,769,473</u>	<u>\$1,641,849</u>	<u>\$641,234</u>	<u>\$8,543,377</u>

See accompanying notes to the basic financial statements

East Guernsey Local School District
*Reconciliation of Total Governmental Fund Balances
to Net Assets of Governmental Activities
June 30, 2008*

Total Governmental Fund Balances \$3,781,052

*Amounts reported for governmental activities in the
statement of net assets are different because*

Capital assets used in governmental activities are not financial
resources and therefore are deferred in the funds. 23,752,164

Other long-term assets are not available to pay for current period
expenditures and therefore are deferred in the funds.

Property Taxes 772,153

Total 772,153

Unamortized issuance costs represent deferred charges which
do not provide current financial resources and, therefore, are
not reported in the funds. 47,271

An internal service fund is used by management to charge the costs of
insurance to individual funds. The assets and liabilities of the internal
service fund are included in governmental activities in the statement of net assets. 679,944

Long-term liabilities are not due and payable in the current period
and therefore are not reported in the funds:

General Obligation Bonds 4,235,000

Bond Premium 50,219

Compensated Absences 656,562

Vacation Benefits Payable 29,548

Capital Leases 65,572

Accrued Interest Payable 15,324

Total (5,052,225)

Net Assets of Governmental Activities \$23,980,359

See accompanying notes to the basic financial statements

East Guernsey Local School District
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Fiscal Year Ended June 30, 2008

	General	Debt Service	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
Revenues					
Property Taxes	\$1,904,019	\$579,070	\$0	\$35,063	\$2,518,152
Intergovernmental	6,597,890	84,325	0	1,246,869	7,929,084
Interest	125,237	0	63,307	4,414	192,958
Tuition and Fees	953,465	0	0	0	953,465
Extracurricular Activities	57,831	0	0	163,891	221,722
Rent	2,614	0	0	0	2,614
Contributions and Donations	56	0	0	9,301	9,357
Charges for Services	0	0	0	164,796	164,796
Miscellaneous	46,806	0	0	0	46,806
<i>Total Revenues</i>	<u>9,687,918</u>	<u>663,395</u>	<u>63,307</u>	<u>1,624,334</u>	<u>12,038,954</u>
Expenditures					
Current:					
Instruction:					
Regular	4,411,305	0	0	77,139	4,488,444
Special	441,577	0	0	535,915	977,492
Vocational	246,918	0	0	0	246,918
Adult/Continuing	6,287	0	0	0	6,287
Support Services:					
Pupil	499,922	0	0	79,819	579,741
Instructional Staff	272,908	0	0	209,650	482,558
Board of Education	27,501	0	0	0	27,501
Administration	798,943	0	0	75,801	874,744
Fiscal	313,213	19,885	0	1,210	334,308
Operation and Maintenance of Plant	933,730	0	0	85,635	1,019,365
Pupil Transportation	1,004,185	0	0	8,089	1,012,274
Central	1,543	0	0	36,633	38,176
Food Service Operations	0	0	0	460,547	460,547
Extracurricular Activities	106,293	0	0	157,265	263,558
Capital Outlay	0	0	0	0	0
Debt Service:					
Principal Retirement	40,775	335,000	0	0	375,775
Interest and Fiscal Charges	9,241	189,111	0	0	198,352
Intergovernmental	0	0	0	0	0
<i>Total Expenditures</i>	<u>9,114,341</u>	<u>543,996</u>	<u>0</u>	<u>1,727,703</u>	<u>11,386,040</u>
<i>Excess of Revenues Over Expenditures</i>	573,577	119,399	63,307	(103,369)	652,914
Other Financing Sources (Uses)					
Sale of Capital Assets	1,556	0	0	1,403	2,959
Insurance Recoveries	19,530	0	0	0	19,530
Transfers In	0	0	0	36,837	36,837
Transfers Out	(36,837)	0	0	0	(36,837)
Total Other Financing Sources (Uses)	<u>(15,751)</u>	<u>0</u>	<u>0</u>	<u>38,240</u>	<u>22,489</u>
<i>Net Change in Fund Balances</i>	557,826	119,399	63,307	(65,129)	675,403
<i>Fund Balances Beginning of Year</i>	<u>983,897</u>	<u>1,076,021</u>	<u>540,479</u>	<u>505,252</u>	<u>3,105,649</u>
<i>Fund Balances End of Year</i>	<u>\$1,541,723</u>	<u>\$1,195,420</u>	<u>\$603,786</u>	<u>\$440,123</u>	<u>\$3,781,052</u>

See accompanying notes to the basic financial statements

East Guernsey Local School District
*Reconciliation of the Changes in Fund Balances
of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended June 30, 2008*

Net Change in Fund Balances - Total Governmental Funds		\$675,403
<i>Amounts reported for governmental activities in the statement of activities are different because</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.		
Capital Outlay	110,863	
Depreciation	<u>(935,887)</u>	
Total		(825,024)
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		
		(2,800)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds:		
Grants	(10,763)	
Property Taxes	<u>(37,436)</u>	
Total		(48,199)
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		
General Obligation Bonds	335,000	
Capital Leases	<u>40,775</u>	
Total		375,775
Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the statement of activities. The amortization of premiums are reported on the statement of activities.		
Accrued Interest	(3,864)	
Premium	<u>4,336</u>	
Total		472
Issuance costs are reported as an expenditure when paid in governmental funds, but are allocated as an expense over the life of the outstanding debt on the statement of activities.		
		(4,081)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Vacation Benefits Payable	(1,602)	
Compensated Absences Payable	<u>(60,297)</u>	
Total		(61,899)
The internal service fund used by management to charge the costs of insurance to individual funds is included in the statement of activities and not on the governmental fund statements. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue of the internal service fund is allocated among governmental activities.		
		<u>126,166</u>
<i>Changes in Net Assets of Governmental Activities</i>		<u><u>\$235,813</u></u>

See accompanying notes to the basic financial statements

East Guernsey Local School District
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Fiscal Year Ended June 30, 2008

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Property Taxes	\$1,963,280	\$1,963,280	\$2,023,589	\$60,309
Intergovernmental	6,370,206	6,370,206	6,614,051	243,845
Interest	100,000	100,000	125,237	25,237
Tuition and Fees	643,140	687,553	956,513	268,960
Rent	1,300	1,300	2,614	1,314
Contributions and Donations			56	56
Extracurricular Activities	53,150	53,150	57,151	4,001
Miscellaneous	25,070	25,070	46,806	21,736
<i>Total Revenues</i>	<u>9,156,146</u>	<u>9,200,559</u>	<u>9,826,017</u>	<u>625,458</u>
Expenditures				
Current:				
Instruction:				
Regular	4,475,590	4,526,856	4,498,528	28,328
Special	505,190	467,190	455,462	11,728
Vocational	301,883	284,083	268,909	15,174
Adult/Continuing	6,561	6,561	6,287	274
Support Services:				
Pupil	514,447	537,901	513,223	24,678
Instructional Staff	303,097	286,459	283,948	2,511
Board of Education	37,590	40,480	35,619	4,861
Administration	833,767	827,367	815,972	11,395
Fiscal	276,570	332,010	320,470	11,540
Operation and Maintenance of Plant	1,060,747	1,064,337	1,017,712	46,625
Pupil Transportation	952,051	1,031,951	1,038,652	(6,701)
Central	40,349	1,579	1,475	104
Extracurricular Activities	110,225	112,772	108,186	4,586
<i>Total Expenditures</i>	<u>9,418,067</u>	<u>9,519,546</u>	<u>9,364,443</u>	<u>155,103</u>
Excess of Revenues Over (Under) Expenditures	<u>(261,921)</u>	<u>(318,987)</u>	<u>461,574</u>	<u>780,561</u>
Other Financing Sources (Uses)				
Insurance Recoveries	0	0	19,530	19,530
Sale of Capital Assets	0	0	1,556	1,556
Transfers Out	0	(36,837)	(36,837)	0
Total Other Financing Uses	<u>0</u>	<u>(36,837)</u>	<u>(15,751)</u>	<u>21,086</u>
<i>Net Change in Fund Balance</i>	<u>(261,921)</u>	<u>(355,824)</u>	<u>445,823</u>	<u>801,647</u>
<i>Fund Balance at Beginning of Year</i>	859,857	859,857	859,857	0
Prior Year Encumbrances Appropriated	<u>395,335</u>	<u>395,335</u>	<u>395,335</u>	<u>0</u>
<i>Fund Balance at End of Year</i>	<u><u>\$993,271</u></u>	<u><u>\$899,368</u></u>	<u><u>\$1,701,015</u></u>	<u><u>\$801,647</u></u>

See accompanying notes to the basic financial statements

East Guernsey Local School District
Statement of Fund Net Assets
Proprietary Fund
June 30, 2008

	Governmental Activity
	Internal Service Fund
Current Assets	
Cash and Cash Equivalents with Fiscal Agent	\$792,486
Current Liabilities	
Claims Payable	112,542
Net Assets	
Unrestricted	\$679,944

See accompanying notes to the basic financial statements

East Guernsey Local School District
Statement of Revenues, Expenses and Changes in Fund Net Assets
Proprietary Fund
For the Fiscal Year Ended June 30, 2008

	<u>Governmental Activity</u> <u>Internal Service</u> <u>Fund</u>
Operating Revenues	
Charges for Services	\$1,610,946
<i>Total Operating Revenues</i>	<u>1,610,946</u>
Operating Expenses	
Purchased Services	322,824
Claims	1,195,206
<i>Total Operating Expenses</i>	<u>1,518,030</u>
<i>Operating Income</i>	92,916
Non-Operating Revenues	
Interest	33,250
<i>Change in Net Assets</i>	126,166
<i>Net Assets Beginning of Year</i>	<u>553,778</u>
<i>Net Assets End of Year</i>	<u><u>\$679,944</u></u>

See accompanying notes to the basic financial statements

East Guernsey Local School District
Statement of Cash Flows
Proprietary Fund
For the Fiscal Year Ended June 30, 2008

	Governmental Activity
	Internal Service Fund
Increase (Decrease) in Cash and Cash Equivalents	
Cash Flows from Operating Activities	
Cash Received from Interfund Services Provided	\$1,610,946
Cash Payments for Goods and Services	(322,824)
Cash Payments for Claims	(1,172,505)
	115,617
Cash Flows from Investing Activities	
Interest	33,250
	33,250
<i>Net Cash Provided by Operating Activities</i>	115,617
<i>Net Cash Provided by Investing Activities</i>	33,250
<i>Net Increase in Cash and Cash Equivalents</i>	148,867
<i>Cash and Cash Equivalents Beginning of Year</i>	643,619
<i>Cash and Cash Equivalents End of Year</i>	\$792,486
Reconciliation of Operating Income to Net Cash Used in Operating Activities	
Operating Income	\$92,916
Increase in Claims Payable	22,701
	115,617
<i>Net Cash Provided by Operating Activities</i>	\$115,617

See accompanying notes to the basic financial statements

East Guernsey Local School District
Statement of Fiduciary Net Assets
Fiduciary Funds
June 30, 2008

	Private Purpose Trust Fund	Agency
Assets		
Equity in Pooled Cash and Cash Equivalents	\$8,720	\$38,094
Investments	44,207	0
	52,927	38,094
<i>Total Assets</i>	52,927	38,094
Liabilities		
Due to Students	0	\$38,094
	0	38,094
<i>Total Liabilities</i>	0	38,094
Net Assets		
Held in Trust for Scholarships	52,129	
	52,129	
<i>Total Net Assets</i>	52,129	

See accompanying notes to the basic financial statements

East Guernsey Local School District
Statement of Changes in Fiduciary Net Assets
Fiduciary Fund
For the Fiscal Year Ended June 30, 2008

	Private Purpose Trust Fund
Additions	
Contributions and Donations	\$100
Interest	2,493
Total Additions	2,593
Deductions	
Scholarships Awarded	1,795
<i>Change in Net Assets</i>	798
<i>Net Assets Beginning of Year</i>	52,129
<i>Net Assets End of Year</i>	\$52,927

See accompanying notes to the basic financial statements

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

The East Guernsey Local School District (the School District) was formed in 1976 with the consolidation of Zane Trace Local Schools and Madison Consolidated Local Schools. The School District is located in southeastern Ohio and encompasses the eastern 45% of Guernsey County.

The East Guernsey Local School District operates under a locally elected five member board form of government and provides educational services as authorized and mandated by state and federal agencies. The School Board controls the School District's two instructional/support facilities, which are staffed by 60 classified employees, 74 certified teaching employees, and 8 administrators, who provide services to approximately 1,277 students and other community members. The School District's facilities are comprised of the Buckeye Trail Elementary/Middle School Building and the Buckeye Trail High School at the district educational campus; the Baker Activity Complex athletic fields and track; and the Board of Education office.

Reporting Entity:

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the East Guernsey Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes.

No separate governmental units meet the criteria for inclusion as a component unit. The following activity is included within the reporting entity:

The School District participates in the Ohio Mid-Eastern Regional Educational Service Agency, the East Central Ohio Special Education Regional Resource Center, the Mid East Career and Technology Centers, the Educational Regional Service System Region 12 (ERSS), and the Metropolitan Educational Council which are defined as jointly governed organizations. The School District also participates in three public entity pools, the Ohio School Boards Association Workers' Compensation Group Rating Plan, and the Ohio School Plan, insurance purchasing pools, and the Ohio Mid-Eastern Regional Educational Service Agency Self Insurance Plan, a claims servicing pool. These organizations are presented in Notes 17 and 18 to the basic financial statements.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the East Guernsey Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities and proprietary fund provided they do not conflict with or contradict GASB pronouncements. The more significant of the School District's accounting policies are described below.

A. Basis of Presentation

The School District's general purpose financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements usually distinguish between those activities of the School District that are governmental (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges). The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses.

The statement of net assets presents the financial condition of the governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

B. Fund Accounting

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the School District's major governmental funds:

General Fund - The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Debt Service Fund - The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term principal, interest, and related costs.

Classroom Facilities Fund - The Classroom Facilities Capital Project Fund is used to account for the local and state share of a school facilities project through the Ohio School Facilities Commission. The local share of the project was funded through a bond levy.

The other governmental funds of the School District account for grants and other resources whose uses are restricted to a particular purpose.

Proprietary Fund Type Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as enterprise or internal service. The following is the School District's only proprietary fund.

Internal Service Fund The Internal Service Fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for the operation of the School District's self-insurance program for employee medical, prescription drug, vision' and dental claims.

Fiduciary Fund Type Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. The School District's fiduciary funds include private-purpose trust and agency funds. Private-purpose trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District has a private purpose trust which accounts for various college scholarships for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's agency funds account for student activities and assets held by the School District as an agent for outside activities.

C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the Statement of Net Assets. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in the total net assets.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its proprietary activity.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues: Exchange and Non-Exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within 60 days of fiscal year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which taxes are levied (See Note 6). Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

Deferred Revenue Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2008, but which were levied to finance fiscal year 2009 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

E. Cash and Cash Equivalents

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents".

During fiscal year 2008, investments were limited to nonnegotiable certificates of deposit, and State Treasury Asset Reserve of Ohio (STAROhio). Investments are reported at fair value, except for nonnegotiable certificates of deposit, which are reported at cost. Fair value is based on quoted market price or current share price.

STAROhio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price, which is the price the investment could be sold for at June 30, 2008.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2008 amounted to \$125,237, which includes \$71,181, assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents.

F. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other government or imposed by enabling legislation. Restricted assets have been recorded for the portion of the Classroom Facilities equity in pooled cash and cash equivalents that is due to be repaid to the Ohio School Facilities Commission.

G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2008, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

H. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expensed/expensed when used. Inventory consists of expendable supplies held for consumption and purchased and donated food held for resale.

I. Capital Assets

The only capital assets of the School District are general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated fixed assets are recorded as of the date received. The School District maintains a capitalization threshold of three thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated except for land. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Land	N/A
Land Improvements	15-50 Years
Buildings and Improvements	5-50 Years
Furniture, Fixtures and Equipment	5-20 Years
Vehicles	6-15 Years

J. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated on the statement of net assets.

K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation when earned, for vacation eligible employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. The School District records a liability for accumulated unused sick leave for employees to the extent it is probable that the benefits will result in termination payments based upon an estimate of past experience of making termination payments

East Guernsey Local School District
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For the Fiscal Year Ended June 30, 2008

for sick leave. The entire compensated absences liability is reported on the government-wide financial statements.

L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims, judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and loans are recognized as a liability on the governmental fund financial statements when due.

M. Bond Discounts, Premiums, and Issuance Costs

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net assets. Bond issuance costs, bond premiums and bond discounts are deferred and amortized over the term of the bonds using the bonds-outstanding method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are recorded as deferred charges and amortized over the term of the related debt.

On the governmental fund financial statements, governmental fund types recognize issuance costs, bond premiums, and bond discounts in the current period. The face amount of the debt issue is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

N. Interfund Activity

Transfers within governmental activities on the government-wide statements are reported in the same manner as general revenues.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

O. Fund Balance Reserves

The School District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity that is

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

available for appropriation in future periods. Fund equity reserves have been established for encumbrances and property taxes.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute.

P. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include activities for various local district managed activities and state grants restricted to expenditures for specified purposes. The government-wide statement of net assets reports \$2,198,240 of restricted net assets. Of the restricted net assets, none have resulted from enabling legislation.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

Q. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the School District, these revenues are charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. Revenues and expenses not meeting this determination are reported as non-operating.

R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence.

S. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

T. Budgetary Data

All funds, other than agency funds, are legally required to be appropriated. The major documents prepared are the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund, function, object level for the general fund, and at the fund level for all other funds of the School District. Any budgetary modifications at this level may only be made by resolution of the Board

East Guernsey Local School District
Notes to the Basic Financial Statements
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of Education. The Treasurer is given the authority to further allocate fund appropriations within all funds. Advances in/out are not required to be budgeted since they represent a temporary cash flow resource and are intended to be repaid.

In accordance with the Ohio Revised Code, the County Budget Commission has provided for the apportionment of undivided local government funds under an alternative method that has been approved by school districts in the County. Under this alternative method, the County Budget Commission has waived the requirement for the School District to adopt a tax budget; the Commission does require that the School District provide fiscal reports and projections on an annual basis.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate in effect when the final appropriations were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

NOTE 3 – CHANGES IN ACCOUNTING PRINCIPLES

For fiscal year 2008, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 45, “Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions”, GASB Statement No. 48, “Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues”, and GASB Statement No. 50, “Pension Disclosures”.

GASB Statement No. 45 improves the relevance and usefulness of financial reporting by requiring systematic, accrual-basis measurement and recognition of OPEB costs over a period that approximates employees’ years of service and providing information about actuarial accrued liabilities associated with OPEB and whether and to what extent progress is being made in funding the plan. An OPEB liability at transition was determined in accordance with this Statement for both the STRS and the SERS post-employment healthcare plans in the amount of \$9,637, and \$25,894, respectively, which are the same as the previously reported liabilities.

GASB Statement No. 48 addresses how to account for the exchange of an interest in expected cash flows from collecting specific receivables or specific future revenues for immediate cash payments. The statement established criteria used to determine whether the transaction should be recorded as revenue or as a liability (a sale or a collateralized borrowing). The implementation of this statement did not result in any change to the financial statements.

GASB Statement No. 50 requires employers contributing to defined benefit pension plans to include the legal or contractual maximum contribution rates in the notes to the financial statements. The implementation of this statement did not result in any change to the financial statements.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

NOTE 4 - BUDGETARY BASIS OF ACCOUNTING

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non GAAP Basis) and Actual - General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).

The following tables summarize the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund.

Net Change in Fund Balance

	General
GAAP Basis	\$557,826
Revenue Accruals	138,099
Expenditure Accruals	19,288
Encumbrances	(269,390)
Budget Basis	\$445,823

NOTE 5 - CASH AND CASH EQUIVALENTS

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies that are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

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Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above;
4. Bonds and other obligations of the State of Ohio;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2);
7. The State Treasurer's investment pool (STAROhio).
8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

At June 30, 2008, the School District's internal service fund had a balance of \$792,486 with OME-RESA, a public entity, claims servicing pool (See Note 18). The money is held by the claims servicing pool in a pooled account, which is representative of numerous entities and therefore cannot be classified by risk under GASB Statement 3/40. The classification of cash and cash equivalents and investments for the OME-RESA Self-Insurance Plan as a whole may be obtained from the Plan's fiscal agent, the Jefferson County Educational Service Center. To obtain financial information, write to the Ohio Mid-Eastern Regional Educational Service Agency, Self-Insurance Plan, Treasurer, at 2023 Sunset Blvd., Steubenville, Ohio 43952.

Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$2,026,063 of the School District's bank balance of \$2,170,270 was exposed to custodial credit risk because it was uninsured and uncollateralized. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the School District to a successful claim by FDIC.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

Investments

As of June 30, 2008, the School District had an investment in STAROhio, which is part of the internal investment pool. The fair value of STAROhio was \$3,196,524, and the investment has an average maturity of 53.8 days.

Interest Rate Risk. The School District has no investment policy that addresses interest rate risk. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

Credit Risk. STAROhio carries a rating of AAAM by Standard and Poor's. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that would further limit its investment choices.

NOTE 6 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the school district fiscal year runs from July through June. First half tax collections are received by the school district in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the school district. Real property tax revenue received in calendar 2008 represents collections of calendar year 2007 taxes. Real property taxes received in calendar year 2008 were levied after April 1, 2007, on the assessed value listed as of January 1, 2007, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Public utility real and tangible personal property taxes received in calendar year 2008 became a lien December 31, 2006, were levied after April 1, 2007 and are collected in 2008 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar year 2008 (other than public utility property) represents the collection of 2008 taxes. Tangible personal property taxes received in calendar year 2008 were levied after April 1, 2007, on the value as of December 31, 2007. In prior years, tangible personal property was assessed at twenty-five percent of true value for capital assets and twenty-three percent of true value for inventory. The tangible personal property tax is being phased out. The assessment percentage for 2008 for all property including inventory is 6.25 percent, and zero for 2009. Reimbursement

East Guernsey Local School District
Notes to the Basic Financial Statements
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for at least a portion of this tax loss will be made to the School District by the State Department of Education until 2012. Tax payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are received by the School District prior to June 30.

The School District receives property taxes from Guernsey County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2008, are available to finance fiscal year 2008 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes that are measurable as of June 30, 2008 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred revenue.

The amount available as an advance at June 30, 2008 was \$563,987 in the General Fund, \$173,264 in the Debt Service Fund, and \$10,380 in the Facilities Maintenance Special Revenue Fund. The amount available as an advance at June 30, 2007, was \$683,557 in the General Fund, \$208,832 in the Debt Service Fund, and \$12,608 in the Facilities Maintenance Special Revenue Fund. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2008 taxes were collected were:

	2007 Second Half Collections		2008 First Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$95,975,680	91.02%	\$97,365,930	93.29%
Public Utility Personal	8,383,120	7.95%	6,461,870	6.19%
General Business Personal	1,091,460	1.04%	545,700	0.52%
	<u>\$105,450,260</u>	<u>100.00%</u>	<u>\$104,373,500</u>	<u>100.00%</u>
Tax Rate per \$1,000 of assessed valuation		\$33.40		\$33.40

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

NOTE 7 - RECEIVABLES

Receivables at June 30, 2008, consisted of property taxes, intergovernmental receivables and accounts. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. Delinquent property taxes deemed collectable by the County Auditor and recorded as a receivable in the amount of \$772,153 may not be collected within one year. All other receivables are expected to be collected within one year. A summary of the principal items of intergovernmental receivables follows:

Governmental Activities

Tuition and Fees from Others	\$352
DJFS Programs and Grants	6,168
Title II-A	3,197
IDEA Part B	12,055
Title V	1,204
Title I	20,468
Title VI-B Rural	1,208
Food Service Subsidy	45,350
Total	\$90,002

NOTE 8 – TRANSFERS

Interfund transfers for the year ended June 30, 2008 consisted of the following:

<u>Transfer from</u>	<u>Transfer to</u>
<u>General Fund</u>	<u>Other Governmental Funds</u>
General Fund	<u>\$36,837</u>

The above mentioned Transfers From/To were used to move receipts from the General Fund which collected the receipts to the State Grants Fund for the general fund share of the electronic management information systems program.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

NOTE 9 - CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2008, was as follows:

	Balance 6/30/07	Additions	Deletions	Balance 6/30/08
Nondepreciable Capital Assets:				
Land	\$161,329	\$0	\$0	\$161,329
Total Nondepreciable Capital Assets	161,329	0	0	161,329
Depreciable Capital Assets:				
Land Improvements	2,467,775	8,183	0	2,475,958
Buildings and Improvements	25,442,929	0	0	25,442,929
Furniture and Equipment	746,819	5,076	(22,842)	729,053
Vehicles	1,319,341	97,604	0	1,416,945
Total Depreciable Capital Assets	29,976,864	110,863	(22,842)	30,064,885
Accumulated Depreciation:				
Land Improvements	(171,538)	(22,066)	0	(193,604)
Buildings and Improvements	(3,977,152)	(750,036)	0	(4,727,188)
Furniture and Equipment	(424,821)	(80,938)	20,042	(485,717)
Vehicles	(984,694)	(82,847)	0	(1,067,541)
Total Accumulated Depreciation	(5,558,205)	(935,887)	20,042	(6,474,050)
Total Depreciable Capital Assets, Net	24,418,659	(825,024)	(2,800)	23,590,835
Governmental Capital Assets, Net	\$24,579,988	(\$825,024)	(\$2,800)	\$23,752,164

Depreciation expense was charged to governmental activities as follows:

Instruction:	
Regular	\$499,513
Special	96,593
Vocational	27,160
Support Services:	
Pupil	51,498
Instructional Staff	30,488
Administration	44,496
Fiscal	2,391
Operation of Maintenance and Plant	11,312
Pupil Transportation	84,137
Extracurricular	19,776
Food Service Operations	68,523
Total Depreciation Expense	\$935,887

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

NOTE 10 - RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omission; injuries to employees; and natural disasters. During fiscal year 2008, the School District contracted with the Ohio School Plan for property insurance and boiler and machinery coverage. The policies include a \$1,000 deductible for property losses and crimes. Professional and general liability is also protected by the Ohio School Plan with a \$2,000,000 single occurrence limit and a \$5,000,000 general aggregate limit, with no deductible. Violence coverage is provided by the Ohio School Plan with an aggregate limit of \$500,000. Vehicles are covered by the Ohio School Plan Educational Automobile Insurance plan and have a \$1,000 deductible for comprehensive and collision for school buses; and a \$250 deductible for comprehensive and a \$500 deductible for collision for non-bus vehicles. Automobile liability has a \$2,000,000 combined single limit of liability. Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from last year.

For fiscal year 2008, the School District participated in the Ohio School Boards Association Workers' Compensation Group rating Program (the Plan), an insurance purchasing pool (Note 18). The plan is intended to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings of the Plan. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling fund" arrangement insures that each participant shares equally in the overall performance of the Plan. Participation in the Plan is limited to school districts that can meet the Plan's selection criteria. The school districts apply for participation each year. The firm of Gates McDonald and Co. provides administrative, cost control and actuarial services to the Plan. Each year, the School District pays an enrollment fee to the Plan to cover the costs of administering the program.

Health and dental coverages are provided on a self-insured basis through Ohio Mid Eastern Regional Education Service Agency Health Benefits Plan. A third party administrator, Self Funded Plans, Inc., reviews and pays the claims. For fiscal year 2008, the School District paid monthly premiums of \$1,124.35 for family coverage (full rate was \$1,235.67) and \$494.99 for individual coverage (full rate was \$544.35). Monthly premiums for dental coverage were \$55.32 for family and \$22.04 for single coverage, paid in full by the Board of Education. Premiums are charged to the same funds that pay the employees' salaries.

The claims liability of \$112,542 reported in the internal service fund at June 30, 2008 is based on information provided by the third party administrator and the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in claims activity for the past two fiscal years are as follows:

	Balance at <u>Beginning of Year</u>	Current Year <u>Claims</u>	Claim <u>Payments</u>	Balance at End <u>of Year</u>
2007	\$67,580	\$1,140,044	\$1,117,783	\$89,841
2008	89,841	1,195,206	1,172,505	112,542

East Guernsey Local School District
Notes to the Basic Financial Statements
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NOTE 11 - DEFINED BENEFIT PENSION PLANS

A. School Employee Retirement System

Plan Description - The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3476, by calling (800) 878-5853, or by accessing the SERS website at www.ohsers.org.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for the fiscal year 2008, 9.16 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percents for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for members and employer contributions. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2008, 2007 and 2006 were \$136,645, \$170,568 and \$176,496 respectively; 52.72 percent has been contributed for fiscal year 2008 and 100 percent has been contributed for the fiscal years 2007 and 2006.

B. State Teachers Retirement System

Plan Description - The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877 or by visiting the STRS Ohio website at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the members. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

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A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For the fiscal year ended June 30, 2008, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2007, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to the STRS Ohio for the fiscal years ended June 30, 2008, 2007, and 2006 were \$569,270, \$577,342 and \$652,508 respectively; 84.47 percent has been contributed for fiscal year 2008 and 100 percent has been contributed for the fiscal years 2007 and 2006. Contributions to the DC and Combined Plans for fiscal year 2008 were \$2,827 made by the School District and \$3,093 made by the plan members.

C. Social Security System

Effective July 1, 1991, all compensated persons not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Retirement System. As of June 30, 2008, four members of the Board of Education have elected social security. The contribution rate is 6.2 percent of wages.

NOTE 12 – POST EMPLOYMENT BENEFITS

A. School Employee Retirement System

Plan Description – The School District participates in two cost-sharing multiple employer defined benefit OPEB plans administered by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report, which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2008, 4.18 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount, currently set at \$35,800. The surcharge paid by the School District in fiscal year 2008 was \$25,992.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The School District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$62,355, \$59,436, and \$68,445 respectively; 52.72 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For 2008, this actuarially required allocation was 0.66 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2008, 2007, and 2006 were \$9,846, \$8,041 and \$8,320 respectively; 52.72 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

B. State Teachers Retirement System

Plan Description – The School District contributes to the cost sharing multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio, which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The School District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$44,383, \$41,239, and \$46,608 respectively; 84.47 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

NOTE 13 - OTHER EMPLOYEE BENEFITS

A. Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Employees who work 260 days earn ten to twenty-five days of vacation per year, depending upon length of service and/or Board action. Current policy permits vacation leave to be accumulated up to one year. Accumulated, unused vacation time is paid to eligible employees upon termination of employment. Employees who work less than 260 days do not earn vacation time. All employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 246 days for all employees (except administrative reemployed retirees). Upon retirement, payment is made for one-fourth of accrued and unused sick leave credit, (or otherwise if individually contracted) if SERS/STRS retirement prerequisites are met.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

B. Other Insurance Benefits

The School District provides life insurance and accidental death and dismemberment insurance to all regular employees through Metropolitan Life Insurance Company in the amount of \$20,000 per employee, with administrative personnel being provided \$50,000 of coverage. Supplemental life insurance coverage of \$20,000 for certified employees and \$30,000 for classified employees is available by payroll deduction at a cost of \$0.145 per \$1,000 per month. Vision insurance through Vision Service Plan (VSP) is available to employees enrolling in a mandatory steerage preferred provider organization plan. Those premiums were \$19.21 per month for family coverage, \$8.59 per month for single coverage and are paid in full by the Board of Education.

NOTE 14 – OHIO SCHOOL FACILITIES PROJECT INTERGOVERNMENTAL LIABILITY

The School District participated in the Ohio School Facilities Commission (OSFC) Classroom Facilities Assistance Program (CFAP) to construct a new K-8 school building, to renovate and enlarge the School District's high school and to provide for the demolition of three elementary buildings that were abandoned after the construction. The project agreement entered into by the School District and the OSFC, signed December 2001, defined the project budget as \$19,271,677 from the OSFC and \$2,891,000 from the School District's bond issue that passed November 2001 for a project total of \$22,162,677. The OSFC provided 87% of the project cost, and the School District provided 13% for the local share. Per the terms of the project agreement, at the conclusion of the CFAP project and all related obligations, the disbursement of remaining funds is as follows: Investment earnings attributable to the School District's local share of the project funds will be transferred to the District's Facilities Maintenance Fund for maintenance of the CFAP facilities; investment earnings attributable to the state share of the project funds will be paid to the OSFC; the remaining balance in the project fund will be paid to the School District and the OSFC in proportion to their respective contributions to the project. Of the remaining balance of the project funds at June 30, 2008, the School District anticipates the payment of \$1,038,063 to the OSFC, as calculated below:

Ohio School Facilities Project Liability	
Equity in Pooled Cash and Cash Equivalents	
balance at June 30, 2008	\$1,641,849
Remaining Funds for Disbursement:	1,641,849
Local Share Interest	(458,665)
State Share Interest	<u>(66,868)</u>
Remaining Project Balance:	<u>1,116,316</u>
Local Share - Project Balance (13%)	145,121
State Share - Project Balance (87%)	971,195
Plus: State Share Interest	<u>66,868</u>
OSFC Intergovernmental Payable	<u>\$1,038,063</u>

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

NOTE 15 - CAPITAL LEASES - LESSEE DISCLOSURE

In prior years, the School District has entered into capitalized leases for copying equipment. The leases meet the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, "Accounting for Leases," which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds.

Equipment acquired by lease has been capitalized in the government wide financial statements in the amount of \$167,128, which is equal to the present value of the minimum lease payments at the time of acquisition. A corresponding liability, net of the difference between the book value of the traded assets and the amount received for retirement of the existing lease, was recorded in the government wide statements governmental activities. Assets acquired by governmental activities capitalized leases are reported net of accumulated depreciation in the amount of \$50,137. Principal payments in fiscal year 2008 totaled \$40,775 in the governmental funds.

Future minimum lease payments through 2010 are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total
2009	45,269	4,748	50,017
2010	20,303	535	20,838
Total	<u>\$65,572</u>	<u>\$5,283</u>	<u>\$70,855</u>

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

NOTE 16 - LONG - TERM OBLIGATIONS

Changes in the School District's long-term obligations during fiscal year 2008 were as follows:

	Principal Outstanding 6/30/07	Additions	Deductions	Principal Outstanding 6/30/08	Amounts Due In One Year
<i>2002 School Facilities Construction, Improvement, and Refunding Bonds</i>					
Serial/Term Bonds, \$3,720,000 @ 3.5%-5.5%	\$3,075,000	\$0	\$250,000	\$2,825,000	\$255,000
Total School Facilities and Refunding Bonds	3,075,000	0	250,000	2,825,000	255,000
<i>2004 School Facilities and Improvement Bonds</i>					
Serial/Term Bonds, \$1,730,405 @ 2.25%-5.25%	1,495,000	0	85,000	1,410,000	90,000
Premium, \$69,369	54,555	0	4,336	50,219	0
Total School Facilities and Improvement Bonds	1,549,555	0	89,336	1,460,219	90,000
Total General Obligation Bonds	4,624,555	0	339,336	4,285,219	345,000
Capital Leases	106,347	0	40,775	65,572	45,268
Compensated Absences	596,265	95,091	34,794	656,562	34,794
Total General Long-Term Obligations	\$5,327,167	\$95,091	\$414,905	\$5,007,353	\$425,062

Capital leases will be paid from the General Fund. Compensated absences will be paid from the General and Food Service Funds.

2002 School Facilities Construction and Improvement and Refunding Bonds - In November 2001 voters approved a bond issue to fund the construction of a new K-8 building and renovations and additions to the School District's high school. On September 26, 2002, general obligation bonds (the 2002 Bonds) were issued in the amount of \$3,720,000, which consisted of serial and term bonds. Of the total, \$830,000 of the bonds were issued to refund a portion of the 1992 Bonds; and \$2,890,000 of the bonds were issued to pay the local share of the school construction under the State of Ohio Classroom Facilities Assistance Program. The bonds were issued for a 23 year period, with final maturity at December 1, 2026. The bonds are being retired from the debt service fund from the proceeds of a bond issue tax levy. In connection with the passage of the 2002 Bonds, the School District also extended the half mill levy for maintenance of facilities.

The term bonds maturing on December 1, 2017 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2016	<u>\$125,000</u>

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

The remaining principal amount of such bonds (\$130,000) will be paid at stated maturity on December 1, 2017.

The term bonds maturing on December 1, 2022 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2018	\$130,000
2019	135,000
2020	140,000
2021	150,000
	<u>555,000</u>

The remaining principal amount of such bonds (\$155,000) will be paid at stated maturity on December 1, 2022.

The term bonds maturing on December 1, 2026 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2023	\$165,000
2024	170,000
2025	180,000
	<u>515,000</u>

The remaining principal amount of such bonds (\$190,000) will be paid at stated maturity on December 1, 2026.

The bonds maturing after December 1, 2012 are subject to redemption at the option of the School District, either in whole or in part, in such order as the School District shall determine, on any interest payment date on or after December 1, 2012, at a redemption price equal to 100 percent of the principal amount redeemed plus, in each case, accrued interest to the date fixed for redemption.

When partial redemption is authorized, the bonds or portions thereof will be selected by lot within a maturity in such manner as the Bond Registrar may determine, provided, however, that the portion of any such bond so selected will be in the amount of \$5,000 or any integral multiple thereof.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

Principal and Interest requirements to retire the 2002 School Facilities Construction, Improvement, and Refunding Bonds at June 30, 2008 are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total
2009	\$255,000	\$122,179	\$377,179
2010	265,000	113,079	378,079
2011	100,000	106,792	206,792
2012	100,000	103,442	203,442
2013	105,000	99,904	204,904
2014-2018	585,000	436,804	1,021,804
2019-2023	710,000	281,857	991,857
2024-2027	<u>705,000</u>	<u>74,442</u>	<u>779,442</u>
Total	<u>\$2,825,000</u>	<u>\$1,338,499</u>	<u>\$4,163,499</u>

2004 School Facilities and Improvement Bonds - On February 1, 2004, the School District issued \$1,730,405 in voted general obligation bonds (the 2004 bonds) which included serial and term bonds to pay the for the improvement of the activity complex at Buckeye Trail High School. The bonds were issued for a 16 year period with a final maturity at December 1, 2019. The bonds were issued at a premium of \$69,369, which is reported as a reduction to bonds payable. This premium is being amortized to interest expense over the life of the bonds using the straight-line method. The issuance costs of \$65,295 are reported as deferred charges and are being amortized over the life of the bonds using the straight-line method. The bonds are being retired from the debt service fund from the proceeds of a bond issue tax levy.

The term bonds maturing on December 1, 2017 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

Date	Principal Amount to be Redeemed
2015	\$125,000
2016	<u>130,000</u>
	<u>\$255,000</u>

The remaining principal amount of such bonds (\$140,000) will be paid at stated maturity on December 1, 2017.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

The term bonds maturing on December 1, 2019 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2018	<u><u>\$145,000</u></u>

The remaining principal amount of such bonds (\$155,000) will be paid at stated maturity on December 1, 2019.

The bonds maturing after December 1, 2014 are subject to redemption at the option of the School District, either in whole or in part, in such order as the School District shall determine, on any interest payment date on or after December 1, 2014, at a redemption price equal to 100 percent of the principal amount redeemed plus, in each case, accrued interest to the date fixed for redemption.

When partial redemption is authorized, the bonds or portions thereof will be selected by lot within a maturity in such manner as the Bond Registrar may determine, provided, however, that the portion of any such bond so selected will be in the amount of \$5,000 or any integral multiple thereof.

Principal and interest requirements to retire the 2004 School Facilities and Improvement Bonds at June 30, 2008 are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$90,000	\$56,232	\$146,232
2010	95,000	53,985	148,985
2011	95,000	51,420	146,420
2012	100,000	48,590	148,590
2013	105,000	45,384	150,384
2014-2018	625,000	156,539	781,539
2019-2020	<u>300,000</u>	<u>15,250</u>	<u>315,250</u>
Total	<u><u>\$1,410,000</u></u>	<u><u>\$427,400</u></u>	<u><u>\$1,837,400</u></u>

The School District's overall legal debt margin was \$5,988,951, with an unvoted debt margin of \$102,242 at June 30, 2008.

NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS

Mid East Career and Technology Center - The Mid East Career and Technology Center (MECTC) is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the twelve participating school district's elected boards, which possesses its own budgeting and taxing authority. During fiscal year 2008, the School District made no contributions to the MECTC. To obtain financial information write to the Mid East Career and Technology Center, Treasurer, at 400 Richards Road, Zanesville, Ohio 45701.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

Ohio Mid-Eastern Regional Educational Service Agency - The Ohio Mid-Eastern Regional Education Service Agency (OME-RESA) was created as a regional council of governments pursuant to State statutes. OME-RESA has eleven participating counties consisting of Belmont, Carroll, Columbiana, Coshocton, Guernsey, Harrison, Jefferson, Muskingum, Monroe, Noble, and Tuscarawas Counties. OME-RESA operates under the direction of a Board consisting of the superintendent from each member school district, which possesses its own budgeting and taxing authority. OME-RESA provides financial accounting services, educational management information, and cooperative purchasing services to member districts. During fiscal year 2008, the total amount paid to OME-RESA from the School District for services provided was \$39,613. The Jefferson County Educational Service Center serves as the fiscal agent and receives funding from the State Department of Education. To obtain financial information write to Ohio Mid-Eastern Regional Educational Service Agency, Treasurer, at 2023 Sunset Blvd., Steubenville, Ohio 43952.

East Central Ohio Special Education Regional Resource Center - The East Central Ohio Special Education Regional Resource Center (ECOSERRC) is a not-for-profit Council of Governments of various school districts and other organizations in east central Ohio. The ECOSERRC participates in services that assist the participants in complying with mandates of Public Law 101-476 and Public Law 99-457 for educating children with disabilities. There is no financial commitment made by the School District and the ECOSERRC is not financially dependent upon the continued participation of the School District. The School District does not maintain an equity interest in or financial responsibility for the ECOSERRC. ECOSERRC ceased operations on July 1, 2008.

Metropolitan Educational Council (MEC) – The Metropolitan Educational Council is a consortium of school districts and related agencies in Ohio. The organization is composed of over 166 members. The governing board is comprised of either the superintendent or his designated representative from each participating school district in Franklin County and one representative from each county outside of Franklin County. Each year the participating school districts pay a membership fee to MEC to cover the costs of administering the program. The School District's membership payment to MEC for fiscal year 2008 was \$441. Financial information may be obtained from the Metropolitan Educational Council, at 6100 Channingway Blvd., Suite 604, Columbus, Ohio 43232.

Educational Regional Service System Region 12 - The School District participates in the Educational Regional Service System Region 12 (ERSS), a jointly governed organization consisting of educational entities within Belmont, Carroll, Coshocton, Guernsey, Harrison, Holmes, Jefferson, Monroe, Muskingum, Noble and Tuscarawas counties. The purpose of the ERSS is to provide support services to school districts, community schools, and chartered nonpublic schools within the region by supporting State and school initiatives and efforts to improve school effectiveness and student achievement with a specific reference to the provision of special education and related services. The ERSS is governed by an advisory council, which is the policymaking body for the educational entities within the region, who identifies regional needs and priorities for educational services and develops corresponding policies to coordinate the delivery of services. They are also charged with the responsibility of monitoring the implementation of State and regional initiatives and school improvement efforts. The Advisory Council is made up of the director of the ERSS, the superintendent of each educational service center within the region, the superintendent of the region's largest and smallest school district, the director and an employee from each education technology center, one representative of a four-year institution of higher education and appointed by the Ohio Board of Regents, one representative of a two-year institution of higher education and appointed by the Ohio Association of Community Colleges, three board of education members (one each from a city, exempted village, and local school district within the region), and one business representative. The degree of control exercised by any participating educational entity is limited to its representation on the Advisory Council. Financial information can be obtained from the Muskingum Valley Educational Service Center, 205 N. Seventh Street, Zanesville, Ohio, 43701.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

NOTE 18 - PUBLIC ENTITY POOLS

A. Insurance Purchasing Pools

Ohio School Boards Association Workers' Compensation Group Rating Plan - The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

Ohio School Plan - The School District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The Ohio School Plan (OSP) is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP's business is conducted by a fifteen member Board of Directors consisting of school district superintendents and treasurers, as well as a partner of the Hylant Group, Inc. Hylant Group, Inc. is the Administrator of the OSP and is responsible for processing claims and establishing agreements between OSP and member schools.

B. Risk Sharing, Claims Servicing, and Insurance Purchasing Pool

The Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA) Self-Insurance Plan - The School District participates in the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA) Self-Insurance Plan, a risk-sharing, claims servicing, and insurance purchasing pool comprised of eighty-four members, including two insurance consortiums. Each participant appoints a member of the insurance plans' assembly. The Plans' business and affairs are conducted by a nine member Board of Directors elected from the assembly. The plan offers medical, dental and prescription drug coverage to the members on a self-insured basis, as well as the opportunity to participate in the group purchasing of life insurance coverage. The medical coverage plan provides each plan participant the opportunity to choose a self-insurance deductible limit, which can range from \$35,000 to \$100,000 under which the individual member is responsible for all claims through the claims servicing pool. Plan participants also participate in a shared risk internal pool for individual claims between the self-insurance deductible limit and \$400,000, and all claims between the deductible and the \$400,000 are paid from the internal shared risk pool. The internal pool is not owned by the plan participants. All participants pay a premium rate that is actuarially calculated based on the participants' actual claims experience which are utilized for the payment of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. All participants pay an additional fee for participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience. In the event of a deficiency in the internal pool, participants would be charged a higher rate for participation, and in the event of a surplus, the internal pool pays dividends to the participants. For all individual claims exceeding \$400,000, stop loss coverage is purchased, as well as for an annual total plan aggregate claims amount. All plan participants also pay a monthly administrative fee for fiscal services and third party administrative services. The plan also purchases fully insured life insurance for plan participants provided by Met Life, and allows for the purchase of vision insurance through Vision Service Plan.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

NOTE 19 - SET-ASIDE CALCULATIONS AND FUND RESERVES

The School District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years.

Effective April 10, 2001, through Amended Substitute Senate Bill 345, the requirement for school districts to establish and appropriate money for the budget stabilization was deleted from law. A school district may still establish reserve balance accounts consistent with Section 5705.13, Revised Code, if it so chooses; however, the requirement is no longer mandatory. In addition, any money on hand in a school district's budget reserve set-aside as of April 10, 2001, may at the discretion of the board be returned to the District's general fund or may be left in the account and used by the board to offset any budget deficit the district may experience in future years. The bill placed special conditions on any Bureau of Workers' Compensation monies remaining in the budget reserve. In prior years the School District expended the budget reserve amount pursuant to State Statute, and as a result no budget reserve exists at June 30, 2008.

The following cash basis information describes the change in the year-end set-aside amounts for textbooks and capital improvements. Disclosure of this information is required by State statute.

	Textbooks	Capital Improvements
Set-aside Reserve Balance as of June 30, 2007	\$0	\$0
Current Year Set-aside Requirement	192,226	192,226
Current Year Offsets	0	(77,599)
Qualifying Disbursements	(102,158)	(145,851)
Totals	\$90,068	(\$31,224)
Allowable Carry Forward for Fiscal Year 2008	0	0
Allowable Carry Forward at June 30, 2007	(339,954)	(3,455,842)
Set-aside Balance Carried Forward to Future Fiscal Years	(\$249,886)	(\$3,455,842)
Set-aside Reserve Balance as of June 30, 2008	\$0	\$0

The School District has qualifying disbursements from prior fiscal years that reduced the textbook set-aside amount below zero. This extra amount may be used to reduce the set-aside requirement of future years. The School District had offsets and qualifying disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside. The extra amount for capital improvements may not be carried forward to future years. The District also had prior year capital expenditures from debt proceeds in connection with a school facilities project that may be carried forward to offset future set-aside requirements.

East Guernsey Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2008

NOTE 20 – CONTINGENCIES

A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2008.

B. Litigation

The School District is not currently a party to any legal proceedings.

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**EAST GUERNSEY LOCAL SCHOOL DISTRICT
GUERNSEY COUNTY**

**SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

Federal Grantor/ Pass-Through Grantor/ Program Title	Pass-Through Entity Number	Federal CFDA Number	Receipts	Noncash Receipts	Disbursements	Noncash Disbursements
<u>U.S. Department of Agriculture</u>						
<i>Passed Through Ohio Department of Education:</i>						
Child Nutrition Cluster:						
School Breakfast Program - Cash Assistance	069682-05PU-2007	10.553	\$10,653	\$0	\$10,653	\$0
School Breakfast Program - Cash Assistance	069682-05PU-2008	10.553	59,997		59,997	
Total School Breakfast Program			70,650	0	70,650	0
Non-Cash Assistance (Food Distribution)	N/A	10.555		13,847		13,847
National School Lunch Program - Cash Assistance	069682-LLP1-2007	10.555	198		198	
National School Lunch Program - Cash Assistance	069682-LLP1-2008	10.555	2,924		2,924	
National School Lunch Program - Cash Assistance	069682-LLP4-2007	10.555	23,500		23,500	
National School Lunch Program - Cash Assistance	069682-LLP4-2008	10.555	168,850		168,850	
Total National School Lunch Program			195,472	13,847	195,472	13,847
Summer Food Service Program	069682-24PU-2007	10.559	8,270		8,270	
Total Child Nutrition Cluster:			274,392	13,847	274,392	13,847
Total U.S. Department of Agriculture			274,392	13,847	274,392	13,847
<u>U.S. Department of Education</u>						
<i>Passed Through Ohio Department of Education:</i>						
Title I Grants to Local Educational Agencies	069682-C1S1-2007	84.010	16,836		53,348	
Title I Grants to Local Educational Agencies	069682-C1S1-2008	84.010	376,748		344,748	
Total Title I Grants to Local Educational Agencies			393,584	0	398,096	0
Special Education Grants to States (Part B IDEA)	069682-6BSF-2007	84.027	17,324		48,234	
Special Education Grants to States (Part B IDEA)	069682-6BSF-2008	84.027	311,259		287,316	
Total Special Education Grants to States			328,583	0	335,550	0
Safe and Drug Free Schools Grants (Title IV)	069682-DRS1-2008	84.186	7,714		7,714	
Innovative Education Program Strategies Grant (Title V)	069682-C2S1-2008	84.298	15,323		10,919	
Rural Education Achievement	069682-RUS1-2008	84.358	33,068		34,277	
Education Technology State Grants (Title II-D)	069682-TJS1-2008	84.318	4,032		4,032	
Improving Teacher Quality State Grants (Title II-A)	069682-TRS1-2007	84.367	4,500		11,517	
Improving Teacher Quality State Grants (Title II-A)	069682-TRS1-2008	84.367	59,106		53,473	
Total Improving Teacher Quality State Grants			63,606	0	64,990	0
Total U.S. Department of Education			845,910	0	855,578	0
<u>U.S. Department of Health and Human Services</u>						
<i>Passed Through Guernsey County Department of Job and Family Services:</i>						
Temporary Assistance for Needy Families: Social Worker Grant	n/a	93.558	19,348		19,348	
Temporary Assistance for Needy Families: Afterschool Grant	n/a	93.558	10,369		10,447	
Total Temporary Assistance for Needy Families Grants			29,717	0	29,795	0
Total U.S. Department of Health and Human Services			29,717	0	29,795	0
<u>Institute of Museum and Library Services</u>						
<i>Passed Through State Library of Ohio:</i>						
Grants to States (LSTA)	n/a	45.310	7,397		7,115	
Total Institute of Museum and Library Services			7,397	0	7,115	0
Total Federal Awards Receipts and Expenditures			\$1,157,416	\$13,847	\$1,166,880	\$13,847

The Notes to the Schedule of Federal Awards Receipts and Expenditures are an integral part of this Schedule.

**EAST GUERNSEY LOCAL SCHOOL DISTRICT
GUERNSEY COUNTY**

**NOTES TO THE SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

NOTE A – SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) summarizes the activity of the School District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

NOTE B - CHILD NUTRITION CLUSTER

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed that federal monies are expended first.

NOTE C– FOOD DONATION PROGRAM

Program regulations do not require the School District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This nonmonetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.



Mary Taylor, CPA

Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

East Guernsey Local School District
Guernsey County
237 Beymer Road, P.O. Box 128
Old Washington, Ohio 43768

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of East Guernsey Local School District, Guernsey County, Ohio (the School District), as of and for the year ended June 30, 2008, which collectively comprise the School District's basic financial statements and have issued our report thereon dated December 5, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the School District's internal control over financial reporting as a basis for designing our auditing procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the School District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the School District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the School District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the School District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the School District's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Compliance and Other Matters

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain noncompliance or other matters that we reported to the School District's management in a separate letter dated December 5, 2008.

We intend this report solely for the information and use of the audit committee, management, the Board of Education, federal awarding agencies, and pass-through entities. We intend it for no one other than these specified parties.

A handwritten signature in cursive script that reads "Mary Taylor".

Mary Taylor, CPA
Auditor of State

December 5, 2008



Mary Taylor, CPA

Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

East Guernsey Local School District
Guernsey County
237 Beymer Road, P.O. Box 128
Old Washington, Ohio 43768

To the Board of Education:

Compliance

We have audited the compliance of East Guernsey Local School District, Guernsey County, Ohio (the School District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to its major federal program for the year ended June 30, 2008. The Summary of Auditor's Results section of the accompanying Schedule of Findings identifies the School District's major federal program. The School District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the School District's compliance with those requirements.

In our opinion, the East Guernsey Local School District complied, in all material respects, with the requirements referred to above that apply to its major federal program for the year ended June 30, 2008.

Internal Control Over Compliance

The School District's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the School District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

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A *control deficiency* in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the School District's ability to administer a federal program such that there is more than a remote likelihood that the School District's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the School District's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the audit committee, management, the Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.



Mary Taylor, CPA
Auditor of State

December 5, 2008

**EAST GUERNSEY SCHOOL DISTRICT
GUERNSEY COUNTY**

**SCHEDULE OF FINDINGS
OMB CIRCULAR A-133 § .505
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non-compliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under ' .510?	No
(d)(1)(vii)	Major Programs (list):	Title I Grants to Local Educational Agencies, CFDA #84.010
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

**EAST GUERNSEY LOCAL SCHOOL DISTRICT
GUERNSEY COUNTY**

**SCHEDULE OF FINDINGS
OMB CIRCULAR A-133 ' .505
FOR THE FISCAL YEAR ENDED JUNE 30, 2008
(Continued)**

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

3. FINDINGS FOR FEDERAL AWARDS

None



Mary Taylor, CPA
Auditor of State

EAST GUERNSEY LOCAL SCHOOL DISTRICT
GUERNSEY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED
DECEMBER 31, 2008