



**Mary Taylor, CPA**  
Auditor of State



**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

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# Mary Taylor, CPA

Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT

Springfield Township  
Lucas County  
7617 Angola Road  
Holland, Ohio 43528-8602

To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Springfield Township, Lucas County, Ohio (the Township), as of and for the year ended December 31, 2005, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the modified cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Springfield Township, Lucas County, Ohio, as of December 31, 2005, and the respective changes in modified cash financial position and the respective budgetary comparison for the General, Road and Bridge, and Fire District funds thereof for the year then ended in conformity with the basis of accounting Note 2 describes.

For the year ended December 31, 2005, the Township revised its financial presentation comparable to the requirements of Governmental Accounting Standard Board Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 30, 2007, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.



**Mary Taylor, CPA**  
Auditor of State

January 30, 2007

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
UNAUDITED**

This discussion and analysis of Springfield Township's (the Township) financial performance provides an overall review of the Township's financial activities for the year ended December 31, 2005, within the limitations of the Township's modified cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

**Highlights**

Key highlights for 2005 are as follows:

- Net assets of governmental activities increased \$789,781, or 44 percent, a significant change from the prior year. The funds most affected by the increase in cash and cash equivalents were the General Fund, which continued the positive trend of recent years and the Fire District Fund, which realized proceeds of a new tax levy.
- The Township's general receipts are primarily property and other local taxes. These receipts represent 83 percent of the general receipts during the year. Property tax receipts for 2005 increased compared to 2004 as the result of a new fire levy.
- The Township issued \$350,000 in general obligation bonds. The proceeds were used to replace the roof of the Township administration building.

**Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's modified cash basis of accounting.

**Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

**Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
UNAUDITED  
(Continued)**

As a result of using the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

**Reporting the Township as a Whole**

The statement of net assets and the statement of activities reflect how the Township did financially during 2005, within the limitations of modified cash basis accounting. The statement of net assets presents the cash balances and investments of the governmental activities of the Township at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Township's general receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other non-financial factors as well such as the Township's property tax base, the condition of the Township's capital assets and infrastructure, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

In the statement of net assets and the statement of activities, only governmental activities are shown. The Township's basic services are reported here, including fire, streets and parks. State and federal grants and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

**Reporting the Township's Most Significant Funds**

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Township are all governmental type funds.

Governmental Funds - Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Township's major governmental funds are the General, Road and Bridge, and Fire District Funds. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements. We describe this relationship in reconciliations presented with the governmental fund financial statements.



**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
UNAUDITED  
(Continued)**

**The Township as a Whole**

Table 1 provides a summary of the Township's net assets for 2005 compared to 2004 on a modified cash basis:

(Table 1)  
**Net Assets**

|                           | Governmental Activities |             |
|---------------------------|-------------------------|-------------|
|                           | 2005                    | 2004        |
| <b>Assets</b>             |                         |             |
| Cash and Cash Equivalents | \$2,602,803             | \$1,813,022 |
| Total Assets              | \$2,602,803             | \$1,813,022 |
| <br><b>Net Assets</b>     |                         |             |
| Restricted for:           |                         |             |
| Capital Projects          | 246,094                 | 209,508     |
| Other Purposes            | 916,106                 | 379,349     |
| Unrestricted              | 1,440,603               | 1,224,165   |
| Total Net Assets          | \$2,602,803             | \$1,813,022 |

As mentioned previously, net assets of governmental activities increased \$ 789,781 or 44 percent during 2005. The primary reasons contributing to the increases in cash balances are as follows:

- Continuation of the positive trends in the General Fund.
- Proceeds of a new tax levy in the Fire District Fund.

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
UNAUDITED  
(Continued)**

Table 2 reflects the changes in net assets in 2005. Since the Township did not prepare financial statements in this format for 2004, a comparative analysis of government-wide data has not been presented. In future years, when prior year information is available, a comparative analysis will be presented.

|  | <u>Governmental<br/>Activities<br/>2005</u> |
|--|---|
| Receipts:  |   |
| Program Receipts:  |   |
| Charges for Services and Sales                                 | \$1,385,251                                 |
| Operating Grants and Contributions                             | 911,942                                     |
| Capital Grants and Contributions                               | 35,000                                      |
| Total Program Receipts   | <u>2,332,193</u>                            |
| General Receipts:  |   |
| Property and Other Local Taxes                                 | 4,400,784                                   |
| Bonds Issued   | 350,000                                     |
| Grants and Entitlements Not Restricted<br>to Specific Programs | 431,169                                     |
| Interest   | 53,903                                      |
| Miscellaneous  | 53,946                                      |
| Total General Receipts   | <u>5,289,802</u>                            |
| Total Receipts   | <u>7,621,995</u>                            |
| <br>   |   |
| Disbursements:   |   |
| General Government   | 984,948                                     |
| Security of Persons and Property:                              |   |
| Public Safety  | 3,805,818                                   |
| Public Works   | 1,368,926                                   |
| Health   | 100,563                                     |
| Conservation-Recreation  | 98,639                                      |
| Capital Outlay   | 473,320                                     |
| Total Disbursements  | <u>6,832,214</u>                            |
| <br>   |   |
| Increase in Net Assets   | 789,781                                     |
| <br>   |   |
| Net Assets, January 1, 2005                                    | <u>1,813,022</u>                            |
| Net Assets, December 31, 2005                                  | <u>\$2,602,803</u>                          |

Program receipts represent only 31 percent of total receipts and are primarily comprised of restricted intergovernmental receipts such as motor vehicle license and gas tax money, building permits and inspection fees, lighting assessments and charges for emergency medical services provided under contract.

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
UNAUDITED  
(Continued)**

General receipts represent 69 percent of the Township's total receipts, and of this amount, over 83 percent are local taxes. State and federal grants and entitlements make up the balance of the Township's general receipts (17 percent). Other receipts are very insignificant and somewhat unpredictable revenue sources.

Disbursements for General Government represent the overhead costs of running the Township and the support services provided for the other Township activities. These include the costs of the board of trustees and fiscal officer, as well as internal services such as payroll and purchasing.

Public Safety is the cost of fire protection services; Public Works is the cost of maintaining the roads; Capital Outlay is primarily the cost of repairs to the township administration building.

**Governmental Activities**

If you look at the Statement of Activities, you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for public safety which account for 56 percent of all governmental disbursements. Public works and general government also represent significant costs, about 20 percent and 14 percent respectively. The next three columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Township that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

|                                   | Total Cost<br>of Services<br>2005 | Net Cost<br>of Services<br>2005 |
|-----------------------------------|-----------------------------------|---------------------------------|
| General Government                | \$984,948                         | \$808,022                       |
| Security of Persons and Property: |                                   |                                 |
| Public Safety                     | 3,805,818                         | 2,757,589                       |
| Public Works                      | 1,368,926                         | 694,507                         |
| Health                            | 100,563                           | 73,171                          |
| Other                             |                                   | (323,727)                       |
| Conservation-Recreation           | 98,639                            | 17,139                          |
| Capital Outlay                    | 473,320                           | 473,320                         |
| Total Expenses                    | \$6,832,214                       | \$4,500,021                     |

The dependence upon property tax and unrestricted grant receipts is apparent as over 71 percent of governmental activities are supported through these general receipts.

**The Township's Funds**

Total governmental funds had receipts and other financing sources of \$8,408,875 and disbursements and other financing uses of \$7,619,094. The greatest change within governmental funds occurred within the Fire District Fund. The fund balance of the Fire District Fund increased \$339,299 as the result of proceeds of a new fire levy.

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
UNAUDITED  
(Continued)**

**General Fund Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

During 2005, the Township amended its General Fund budget to reflect changing circumstances. The difference between final budgeted receipts and actual receipts was not significant.

Final disbursements were budgeted at \$2,448,149 while actual disbursements were \$2,028,068. The Township kept spending under budgeted amounts. The result is the increase in fund balance of \$128,860 for 2005.

**Capital Assets and Debt Administration**

**Capital Assets**

The Township does not record capital assets in the accompanying basic financial statements, but records payments for capital assets as disbursements.

**Debt**

At December 31, 2005, the Township's outstanding debt included \$346,270 in general obligation bonds issued for improvements to the Township administration building, and \$94,539 in a Ohio Public Works Commission loan obtained for widening and resurfacing of Township roads. For further information regarding the Township's debt, refer to Note 11 to the basic financial statements.

**Current Issues**

The challenge for all Governments is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding.

The Township's budgeting practices have resulted in increased fund balances in each of the previous two years. The Township relies heavily on local taxes and has very little industry to support the tax base which requires the Township's administration to constantly monitor the budget and look for ways to increase revenues in other areas.

**Contacting the Township's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Leslie Kohli, Fiscal Officer, Springfield Township, 7617 Angola Road, Holland, Ohio 43528-8602.

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

*Statement of Net Assets - Modified Cash Basis  
December 31, 2005*

|  | <u>Governmental<br/>Activities</u> |
|--|------------------------------------|
| <b>Assets</b>                              |                                    |
| Equity in Pooled Cash and Cash Equivalents | <u>\$2,602,803</u>                 |
| <i>Total Assets</i>                        | <u><u>\$2,602,803</u></u>          |
| <br>                                       |                                    |
| <b>Net Assets</b>                          |                                    |
| Restricted for:                            |                                    |
| Capital Projects                           | \$246,094                          |
| Other Purposes                             | 916,106                            |
| Unrestricted                               | <u>1,440,603</u>                   |
| <i>Total Net Assets</i>                    | <u><u>\$2,602,803</u></u>          |

See accompanying notes to the basic financial statements

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

*Statement of Activities - Modified Cash Basis  
For the Year Ended December 31, 2005*

|                                | Program Cash Receipts                |  |                                     | Net<br>(Disbursements)<br>Receipts and<br>Changes in Net<br>Assets |
|--------------------------------|--------------------------------------|--|-------------------------------------|--|
| Cash<br>Disbursements          | Charges<br>for Services<br>and Sales | Operating<br>Grants and<br>Contributions | Capital Grants<br>and Contributions | Governmental<br>Activities   |
| <b>Governmental Activities</b> |                                      |  |                                     |  |
| General Government             | \$984,948                            |  | \$176,926                           | (\$808,022)  |
| Public Safety                  | 3,805,818                            | 692,101                                  | 356,128                             | (2,757,589)  |
| Public Works                   | 1,368,926                            | 429,186                                  | 245,233                             | (694,507)  |
| Health                         | 100,563                              | 27,392                                   |                                     | (73,171)   |
| Other                          |                                      | 236,572                                  | 87,155                              | 323,727  |
| Conservation-Recreation        | 98,639                               |  | 46,500                              | (17,139)   |
| Capital Outlay                 | 473,320                              |  |                                     | (473,320)  |
| Total                          | <u>\$6,832,214</u>                   | <u>\$1,385,251</u>                       | <u>\$911,942</u>                    | <u>\$35,000</u>  |
| <b>General Receipts</b>        |                                      |  |                                     |  |
| Property Taxes Levied for:     |                                      |  |                                     |  |
|                                |                                      |  |                                     | 1,282,762  |
|                                |                                      |  |                                     | 433,202  |
|                                |                                      |  |                                     | 2,684,820  |
|                                |                                      |  |                                     | 431,169  |
|                                |                                      |  |                                     | 350,000  |
|                                |                                      |  |                                     | 53,903   |
|                                |                                      |  |                                     | 53,946   |
|                                |                                      |  |                                     | <i>Total General Receipts</i>                                      |
|                                |                                      |  |                                     | 5,289,802  |
|                                |                                      |  |                                     | 789,781  |
|                                |                                      |  |                                     | <i>Change in Net Assets</i>  |
|                                |                                      |  |                                     | 1,813,022  |
|                                |                                      |  |                                     | <i>Net Assets Beginning of Year</i>                                |
|                                |                                      |  |                                     | <i>Net Assets End of Year</i>                                      |

See accompanying notes to the basic financial statements

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

*Statement of Modified Cash Basis Assets and Fund Balances  
Governmental Funds  
December 31, 2005*

|  | General            | Road and Bridge<br>Fund | Fire District<br>Fund | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|--------------------|-------------------------|-----------------------|--------------------------------|--------------------------------|
| <b>Assets</b>                              |                    |                         |                       |                                |                                |
| Equity in Pooled Cash and Cash Equivalents | \$1,440,604        | \$64,272                | \$363,560             | \$734,367                      | \$2,602,803                    |
| <i>Total Assets</i>                        | <u>\$1,440,604</u> | <u>\$64,272</u>         | <u>\$363,560</u>      | <u>\$734,367</u>               | <u>\$2,602,803</u>             |
| <b>Fund Balances</b>                       |                    |                         |                       |                                |                                |
| Reserved:                                  |                    |                         |                       |                                |                                |
| Reserved for Encumbrances                  | \$87,578           |                         |                       |                                | \$87,578                       |
| Unreserved:                                |                    |                         |                       |                                |                                |
| Undesignated (Deficit), Reported in:       |                    |                         |                       |                                |                                |
| General Fund                               | 1,353,025          |                         |                       |                                | 1,353,025                      |
| Special Revenue Funds                      |                    | 64,272                  | 363,560               | 488,274                        | 916,106                        |
| Capital Projects Funds                     |                    |                         |                       | 246,094                        | 246,094                        |
| <i>Total Fund Balances</i>                 | <u>\$1,440,603</u> | <u>\$64,272</u>         | <u>\$363,560</u>      | <u>\$734,368</u>               | <u>\$2,602,803</u>             |

See accompanying notes to the basic financial statements

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

*Statement of Cash Receipts, Disbursements and Changes in Modified Cash Basis Fund Balances  
Governmental Funds  
For the Year Ended December 31, 2005*

|  | General                   | Road and Bridge<br>Fund | Fire District<br>Fund   | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|---------------------------|-------------------------|-------------------------|--------------------------------|--------------------------------|
| <b>Receipts</b>                                      |                           |                         |                         |                                |                                |
| Property and Other Local Taxes                       | \$1,282,762               | \$433,202               | \$2,684,820             |                                | \$4,400,784                    |
| Charges for Services                                 | 53,719                    |                         |                         | 638,382                        | 692,101                        |
| Licenses, Permits and Fees                           | 213,108                   |                         |                         | 59,717                         | 272,825                        |
| Intergovernmental                                    | 575,344                   | 57,757                  | 417,295                 | 279,051                        | 1,329,447                      |
| Special Assessments                                  |                           |                         |                         | 429,186                        | 429,186                        |
| Interest   | 53,903                    |                         |                         | 2,165                          | 56,068                         |
| Other  | 43,214                    | 1,764                   | 9,740                   | 33,569                         | 88,287                         |
| <i>Total Receipts</i>                                | <u>2,222,050</u>          | <u>492,723</u>          | <u>3,111,855</u>        | <u>1,442,070</u>               | <u>7,268,698</u>               |
| <b>Disbursements</b>                                 |                           |                         |                         |                                |                                |
| Current:   |                           |                         |                         |                                |                                |
| General Government                                   | 984,948                   |                         |                         |                                | 984,948                        |
| Public Safety  | 418,413                   |                         | 2,772,472               | 614,933                        | 3,805,818                      |
| Public Works   | 3,819                     | 752,776                 |                         | 612,331                        | 1,368,926                      |
| Health   | 64,921                    |                         |                         | 35,642                         | 100,563                        |
| Conservation-Recreation                              | 98,639                    |                         |                         |                                | 98,639                         |
| Capital Outlay                                       | 369,750                   |                         | 1,623                   | 101,947                        | 473,320                        |
| <i>Total Disbursements</i>                           | <u>1,940,490</u>          | <u>752,776</u>          | <u>2,774,095</u>        | <u>1,364,853</u>               | <u>6,832,214</u>               |
| <i>Excess of Receipts Over (Under) Disbursements</i> | <u>281,560</u>            | <u>(260,053)</u>        | <u>337,760</u>          | <u>77,217</u>                  | <u>436,484</u>                 |
| <b>Other Financing Sources (Uses)</b>                |                           |                         |                         |                                |                                |
| Bonds Issued   | 350,000                   |                         |                         |                                | 350,000                        |
| Transfers In   |                           | 286,880                 |                         | 170,000                        | 456,880                        |
| Transfers Out  | (456,880)                 |                         |                         |                                | (456,880)                      |
| Advances In  | 185,000                   |                         | 100,000                 | 45,000                         | 330,000                        |
| Advances Out   | (145,000)                 |                         | (100,000)               | (85,000)                       | (330,000)                      |
| Other Financing Sources                              | 1,758                     |                         | 1,539                   |                                | 3,297                          |
| <i>Total Other Financing Sources (Uses)</i>          | <u>(65,122)</u>           | <u>286,880</u>          | <u>1,539</u>            | <u>130,000</u>                 | <u>353,297</u>                 |
| <i>Net Change in Fund Balances</i>                   | 216,438                   | 26,827                  | 339,299                 | 207,217                        | 789,781                        |
| <i>Fund Balances Beginning of Year</i>               | <u>1,224,165</u>          | <u>37,445</u>           | <u>24,261</u>           | <u>527,151</u>                 | <u>1,813,022</u>               |
| <i>Fund Balances End of Year</i>                     | <u><u>\$1,440,603</u></u> | <u><u>\$64,272</u></u>  | <u><u>\$363,560</u></u> | <u><u>\$734,368</u></u>        | <u><u>\$2,602,803</u></u>      |

See accompanying notes to the basic financial statements



**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

*Statement of Receipts, Disbursements and Changes  
In Fund Balance - Budget and Actual - Budget Basis  
General Fund  
For the Year Ended December 31, 2005*

|  | Budgeted Amounts        |                         | Actual                    | Variance with<br>Final Budget<br>Positive<br>(Negative) |
|--|-------------------------|-------------------------|---------------------------|---|
|  | Original                | Final                   |                           |   |
| <b>Receipts</b>                                      |                         |                         |                           |   |
| Property and Other Local Taxes                       | \$1,245,000             | \$1,269,000             | \$1,282,762               | \$13,762  |
| Charges for Services                                 |                         | 49,167                  | 53,719                    | 4,552   |
| Licenses, Permits and Fees                           | 130,000                 | 180,000                 | 213,108                   | 33,108  |
| Intergovernmental                                    | 455,000                 | 586,933                 | 575,344                   | (11,589)  |
| Interest   | 23,000                  | 50,000                  | 53,903                    | 3,903   |
| Other  | 147,000                 | 102,000                 | 43,214                    | (58,786)  |
| <i>Total receipts</i>                                | <u>2,000,000</u>        | <u>2,237,100</u>        | <u>2,222,050</u>          | <u>(15,050)</u>   |
| <b>Disbursements</b>                                 |                         |                         |                           |   |
| Current:   |                         |                         |                           |   |
| General Government                                   | 1,043,687               | 1,112,378               | 986,923                   | 125,455   |
| Public Safety  | 385,000                 | 420,307                 | 418,413                   | 1,894   |
| Public Works   | 5,000                   | 5,500                   | 3,819                     | 1,681   |
| Health   | 100,561                 | 100,561                 | 64,921                    | 35,640  |
| Conservation-Recreation                              | 105,100                 | 145,100                 | 98,639                    | 46,461  |
| Capital Outlay                                       | 260,652                 | 664,303                 | 455,353                   | 208,950   |
| <i>Total Disbursements</i>                           | <u>1,900,000</u>        | <u>2,448,149</u>        | <u>2,028,068</u>          | <u>420,081</u>  |
| <i>Excess of Receipts Over (Under) Disbursements</i> | <u>100,000</u>          | <u>(211,049)</u>        | <u>193,982</u>            | <u>405,031</u>  |
| <b>Other Financing Sources (Uses)</b>                |                         |                         |                           |   |
| Notes Issued   |                         |                         | 350,000                   | 350,000   |
| Transfers Out  | (500,000)               | (596,000)               | (456,880)                 | 139,120   |
| Advances In  |                         | 140,000                 | 185,000                   | 45,000  |
| Advances Out   | (100,000)               | (100,000)               | (145,000)                 | (45,000)  |
| Other Financing Sources                              |                         |                         | 1,758                     | 1,758   |
| <i>Total Other Financing Sources (Uses)</i>          | <u>(600,000)</u>        | <u>(556,000)</u>        | <u>(65,122)</u>           | <u>490,878</u>  |
| <i>Net Change in Fund Balance</i>                    | <u>(500,000)</u>        | <u>(767,049)</u>        | <u>128,860</u>            | <u>895,909</u>  |
| <i>Fund Balance Beginning of Year</i>                | <u>1,209,174</u>        | <u>1,209,174</u>        | <u>1,209,174</u>          |   |
| <i>Prior Year Encumbrances Appropriated</i>          | <u>14,991</u>           | <u>14,991</u>           | <u>14,991</u>             |   |
| <i>Fund Balance End of Year</i>                      | <u><u>\$724,165</u></u> | <u><u>\$457,116</u></u> | <u><u>\$1,353,025</u></u> | <u><u>\$895,909</u></u>                                 |

See accompanying notes to the basic financial statements

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

*Statement of Receipts, Disbursements and Changes  
In Fund Balance - Budget and Actual - Budget Basis  
Road and Bridge Fund  
For the Year Ended December 31, 2005*

|  | Budgeted Amounts       |                        | Actual                 | Variance with<br>Final Budget<br>Positive<br>(Negative) |
|--|------------------------|------------------------|------------------------|---|
|  | Original               | Final                  |                        |   |
| <b>Receipts</b>                                      |                        |                        |                        |   |
| Property and Other Local Taxes                       | \$425,000              | \$432,000              | \$433,202              | \$1,202   |
| Intergovernmental                                    | 55,000                 | 55,000                 | 57,757                 | 2,757   |
| Other  | 30,000                 | 6,210                  | 1,764                  | (4,446)   |
| <i>Total receipts</i>                                | <u>510,000</u>         | <u>493,210</u>         | <u>492,723</u>         | <u>(487)</u>  |
| <b>Disbursements</b>                                 |                        |                        |                        |   |
| Current:   |                        |                        |                        |   |
| Public Works   | 505,000                | 795,535                | 752,776                | 42,759  |
| <i>Total Disbursements</i>                           | <u>505,000</u>         | <u>795,535</u>         | <u>752,776</u>         | <u>42,759</u>   |
| <i>Excess of Receipts Over (Under) Disbursements</i> | <u>5,000</u>           | <u>(302,325)</u>       | <u>(260,053)</u>       | <u>42,272</u>   |
| <b>Other Financing Sources</b>                       |                        |                        |                        |   |
| Transfers In   |                        | 286,881                | 286,880                | (1)   |
| <i>Net Change in Fund Balance</i>                    | 5,000                  | (15,444)               | 26,827                 | 42,271  |
| <i>Fund Balance Beginning of Year</i>                | <u>37,445</u>          | <u>37,445</u>          | <u>37,445</u>          |   |
| <i>Fund Balance End of Year</i>                      | <u><u>\$42,445</u></u> | <u><u>\$22,001</u></u> | <u><u>\$64,272</u></u> | <u><u>\$42,271</u></u>                                  |

See accompanying notes to the basic financial statements

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

*Statement of Receipts, Disbursements and Changes  
In Fund Balance - Budget and Actual - Budget Basis  
Fire District Fund  
For the Year Ended December 31, 2005*

|  | Budgeted Amounts      |                        | Actual                  | Variance with<br>Final Budget<br>Positive<br>(Negative) |
|--|-----------------------|------------------------|-------------------------|---|
|  | Original              | Final                  |                         |   |
| <b>Receipts</b>                                      |                       |                        |                         |   |
| Property and Other Local Taxes                       | \$2,700,000           | \$2,758,000            | \$2,684,820             | (\$73,180)  |
| Intergovernmental                                    | 390,000               | 367,100                | 417,295                 | 50,195  |
| Other  | 50,000                | 10,000                 | 9,740                   | (260)   |
| <i>Total receipts</i>                                | <u>3,140,000</u>      | <u>3,135,100</u>       | <u>3,111,855</u>        | <u>(23,245)</u>   |
| <b>Disbursements</b>                                 |                       |                        |                         |   |
| Current:   |                       |                        |                         |   |
| Public Safety  | 3,177,544             | 3,066,214              | 2,772,472               | 293,742   |
| Capital Outlay                                       | 42,336                | 76,967                 | 1,623                   | 75,344  |
| <i>Total Disbursements</i>                           | <u>3,219,880</u>      | <u>3,143,181</u>       | <u>2,774,095</u>        | <u>369,086</u>  |
| <i>Excess of Receipts Over (Under) Disbursements</i> | <u>(79,880)</u>       | <u>(8,081)</u>         | <u>337,760</u>          | <u>345,841</u>  |
| <b>Other Financing Sources (Uses)</b>                |                       |                        |                         |   |
| Advances In  | 60,000                | 100,000                | 100,000                 |   |
| Advances Out   |                       | (100,000)              | (100,000)               |   |
| Other Financing Sources                              |                       |                        | 1,539                   |   |
| <i>Total Other Financing Sources (Uses)</i>          | <u>60,000</u>         |                        | <u>1,539</u>            | <u>1,539</u>  |
| <i>Net Change in Fund Balance</i>                    | (19,880)              | (8,081)                | 339,299                 | 347,380   |
| <i>Fund Balance Beginning of Year</i>                | <u>24,261</u>         | <u>24,261</u>          | <u>24,261</u>           |   |
| <i>Fund Balance End of Year</i>                      | <u><u>\$4,381</u></u> | <u><u>\$16,180</u></u> | <u><u>\$363,560</u></u> | <u><u>\$347,380</u></u>                                 |

See accompanying notes to the basic financial statements

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005**

**NOTE 1 – REPORTING ENTITY**

Springfield Township, Lucas, Ohio (the Township), is a body politic and corporate established in 1835 to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Township Fiscal Officer.

The reporting entity is comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading.

**A. Primary Government**

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides general government services, maintenance of Township roads and bridges, and cemetery maintenance. Police protection is provided by the Lucas County Sheriff.

**B. Component Units**

Component units are legally separate organizations for which the Township is financially accountable. The Township is financially accountable for an organization if the Township appoints a voting majority of the organization's governing board and (1) the Township is able to significantly influence the programs or services performed or provided by the organization; or (2) the Township is legally entitled to or can otherwise access the organization's resources; the Township is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Township is obligated for the debt of the organization. The Township is also financially accountable for any organizations that are fiscally dependent on the Township in that the Township approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Township, are accessible to the Township and are significant in amount to the Township.

Based on these criteria, the Township has no component units.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

As discussed further in Note 2.C, these financial statements are presented on a modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the *modified* cash basis of accounting. In the government-wide financial statements and the fund financial statements for the proprietary funds, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the modified cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the Township's accounting policies.

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
(Continued)**

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)**

A. Basis of Presentation

The Township's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions.

The statement of net assets presents the cash balances of the governmental activities of the Township at year end. The statement of activities compares disbursements with program receipts for each of the Township's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a modified cash basis or draws from the Township's general receipts.

Fund Financial Statements

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

B. Fund Accounting

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Township are categorized as governmental.

Governmental Funds

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The Township's major governmental funds are as follows:

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
(Continued)**

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)**

**1. General Fund**

The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

**2. Road and Bridge Fund**

The Road and Bridge Fund received property tax monies for constructing, maintaining, and repairing Township roads and bridges.

**3. Fire District Fund**

The Fire District Fund receives property tax monies for providing fire protection within the Township.

The other governmental funds of the Township account for grants and other resources whose use is restricted to a particular purpose.

**C. Basis of Accounting**

The Township's financial statements are prepared using the *modified* cash basis of accounting. Receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this *modified* cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and the related expenses) are not recorded in these financial statements.

**D. Budgetary Process**

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Township may appropriate.

The appropriations ordinance is the Township's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the Township. The legal level of control has been established at the fund, department, and object level for all funds

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
(Continued)**

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)**

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificated of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township during the year.

**E. Cash and Investments**

Township records identify the purchase of specific investments by specific funds.

To improve cash management, cash received by the Township is pooled and invested. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Interest earnings are allocated to Township funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2005 was \$53,903.

**F. Inventory and Prepaid Items**

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

**G. Capital Assets**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

**H. Interfund Receivables/Payables**

The Township reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

**I. Accumulated Leave**

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's *modified* cash basis of accounting.

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
(Continued)**

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)**

J. Employer Contributions to Cost-Sharing Pension Plans

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for postretirement health care benefits.

K. Long-Term Obligations

The Township's modified cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are reported at inception.

L. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for road and bridge construction, maintenance and repair, and fire protection. The Township's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

M. Fund Balance Reserves

The Township reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Fund balance reserves have been established for encumbrances.

**NOTE 3 – CHANGE IN BASIS OF ACCOUNTING AND RESTATEMENT OF FUND EQUITY**

Last year the Township reported fund financial statements by fund type using the regulatory basis of accounting as prescribed by the State Auditor's Office. This year the Township has implemented the modified cash basis of accounting described in note 2. The fund financial statements now present each major fund in a separate column with nonmajor funds aggregated and presented in a single column, rather than a column for each fund type.

**NOTE 4 – BUDGETARY BASIS OF ACCOUNTING**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund and major special revenue funds are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the modified cash basis is outstanding year end encumbrances are treated as disbursements (budgetary basis) rather than as a reservation of fund balance (modified cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to \$87,578 for the general fund.



**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
(Continued)**

**NOTE 5 – DEPOSITS AND INVESTMENTS**

Monies held by the Township are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township treasury. Active monies must be maintained either as cash in the Township treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Trustees have identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Township can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio or Ohio local governments;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio).

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
(Continued)**

**NOTE 5 – DEPOSITS AND INVESTMENTS – (CONTINUED)**

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Township, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

Deposits

Custodial credit risk is the risk that in the event of bank failure, the Township will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$2,694,081 of the Township's bank balance of \$2,794,081 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Township's name.

The Township has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Township or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

**NOTE 6 – PROPERTY TAXES**

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Township. Real property tax receipts received in 2005 represent the collection of 2004 taxes. Real property taxes received in 2005 were levied after October 1, 2004, on the assessed values as of January 1, 2004, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2005 represent the collection of 2004 taxes. Public utility real and tangible personal property taxes received in 2005 became a lien on December 31, 2004, were levied after October 1, 2004, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in 2005 (other than public utility property) represent the collection of 2005 taxes. Tangible personal property taxes received in 2005 were levied after October 1, 2004, on the true value as of December 31, 2004. Tangible personal property is currently assessed at 25 percent of true value for capital assets and 23 percent for inventory. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
(Continued)**

**NOTE 6 – PROPERTY TAXES – (CONTINUED)**

The full tax rate for all Township operations for the year ended December 31, 2005, was \$62.24 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2005 property tax receipts were based are as follows:

|                            |                      |
|----------------------------|----------------------|
| Real Property              |                      |
| Residential/Agricultural   | \$478,248,540        |
| Commercial and Industrial  | 140,225,080          |
| Public Utility             | 30,580               |
| Tangible Personal Property |                      |
| Business                   | 13,983,490           |
| Public Utility             | 36,316,374           |
| Total Assessed Value       | <u>\$668,804,064</u> |

**NOTE 7 –RISK MANAGEMENT**

**Risk Pool Membership**

The Township belongs to the Ohio Government Risk Management Plan (the "Plan"), an unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to approximately 460 Ohio governments ("Members").

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is a separate legal entity. The Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages, modified for each Member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the Member's deductible.

The Plan issues its own policies and reinsures the Plan with A- VII or better rated carriers, except for the 15% casualty and the 10% property portions the Plan retains. The Plan pays the lesser of 15% or \$37,500 of casualty losses and the lesser of 10% or \$100,000 of property losses. Individual Members are only responsible for their self-retention (deductible) amounts, which vary from member to member.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other obligation to the Plan. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
(Continued)**

**NOTE 7 – RISK MANAGEMENT – (CONTINUED)**

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31:

|                 | <b><u>2005</u></b> | <b><u>2004</u></b> |
|-----------------|--------------------|--------------------|
| Assets          | \$8,219,430        | \$6,685,522        |
| Liabilities     | <u>(2,748,639)</u> | <u>(2,227,808)</u> |
| Members' Equity | <u>\$5,470,791</u> | <u>\$4,457,714</u> |

You can read the complete audited financial statements for The Ohio Government Risk Management Plan at the Plan's website, [www.ohioplan.org](http://www.ohioplan.org).

**NOTE 8 – DEFINED BENEFIT PENSION PLAN**

**A. Ohio Public Employees Retirement System**

The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings.

The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

For the year ended December 31, 2005, the members of all three plans were required to contribute 8.5 percent of their annual covered salaries. The Township's contribution rate for pension benefits for 2005 was 9.55 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Township's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2005, 2004, and 2003, were \$116,340, \$161,230, and \$150,199 respectively. The full amount has been contributed for 2005, 2004, and 2003. Contributions to the member-directed plan for 2005 were \$129,198 made by the Township and \$81,047 made by the plan members.

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
(Continued)**

**NOTE 8 – DEFINED BENEFIT PENSION PLAN – (CONTINUED)**

**B. Ohio Police and Fire Pension Fund**

The Township contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10 percent of their annual covered salary to fund pension obligations while the Township is required to contribute 16.25 percent for firefighters. Contributions are authorized by State statute. The Township's contributions to the Fund for firefighters were \$162,389 for the year ended December 31, 2005, and \$132,623 for the year ended December 31, 2004. The full amount has been contributed for 2005, 2004, and 2003.

**NOTE 9 - POSTEMPLOYMENT BENEFITS**

**A. Ohio Public Employees Retirement System**

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in *GASB Statement No. 12*. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2005 local government employer contribution rate was 13.55 percent of covered payroll; 4.00 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2004, include a rate of return on investments of 8.00 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.30 percent based on additional annual pay increases. Health care premiums were assumed to increase between 1.00 and 6.00 percent annually for the next eight years and 4.00 percent annually after eight years.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans was 376,109. Actual employer contributions for 2005 which were used to fund postemployment benefits were \$34,344. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2004, (the latest information available) were \$10.8 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$29.5 billion and \$18.7 billion, respectively.

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
(Continued)**

**NOTE 9 - POSTEMPLOYMENT BENEFITS – (CONTINUED)**

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs.

**B. Ohio Police and Fire Pension Fund**

The Ohio Police and Fire Pension Fund (OP&F) provides postretirement health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school, or under the age of 22 if attending school full-time or on a 2/3 basis.

The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in *GASB Statement No. 12*. The Ohio Revised Code provides the authority allowing the Ohio Police and Fire Pension Fund's board of trustees to provide health care coverage and states that health care costs paid from the funds of OP&F shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-you-go basis.

The total firefighter contribution rate is 24 percent of covered payroll, of which 7.75 percent of covered payroll was applied to the postemployment health care program during 2005 and 2004. In addition, since July 1, 1992, most retirees and survivors have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The Township's actual contributions for 2005 that were used to fund postemployment benefits were \$42,824 for firefighters. The OP&F's total health care expense for the year ended December 31, 2004 (the latest information available) was \$102,173,796, which was net of member contributions of \$55,665,341. The number of OP&F participants eligible to receive health care benefits as of December 31, 2004, was 13,812 for police and 10,528 for firefighters.

**NOTE 11 – DEBT**

The Township's long-term debt activity for the year ended December 31, 2005, was as follows:

|                                       | Interest<br>Rate | Balance<br>December 31,<br>2004 | Additions        | Reductions      | Balance<br>December<br>31,<br>2005 | Due Within<br>One Year |
|---------------------------------------|------------------|---------------------------------|------------------|-----------------|------------------------------------|------------------------|
| <b><u>Governmental Activities</u></b> |                  |                                 |                  |                 |                                    |                        |
| General Obligation Bonds              | 4.82%            |                                 | \$350,000        | \$3,730         | \$346,270                          | \$63,212               |
| Ohio Public Works Loan                | 0%               | \$106,356                       |                  | 11,818          | 94,539                             | 11,818                 |
| Total                                 |                  | <u>\$106,356</u>                | <u>\$350,000</u> | <u>\$12,093</u> | <u>\$440,809</u>                   | <u>\$75,030</u>        |

The general obligation bonds are supported by the full faith and credit of the Township and are payable from unvoted property tax receipts to the extent that other resources are not available to meet annual principal and interest payments.

**SPRINGFIELD TOWNSHIP  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005  
(Continued)**

**NOTE 11 – DEBT – (CONTINUED)**

The Ohio Public Works Loan proceeds were used to help finance the widening and resurfacing of Longworth, Roycroft, Holloway, and Hall roads. The loan is a zero percent loan repayable in semi-annual installments of \$5,909 for 10 years.

The following is a summary of the Township's future annual debt service requirements:

| Year      | G.O. Bonds       |                 | OPWC Loan       |          |
|-----------|------------------|-----------------|-----------------|----------|
|           | Principal        | Interest        | Principal       | Interest |
| 2006      | \$63,212         | \$15,701        | \$11,818        |          |
| 2007      | 66,371           | 12,542          | 11,818          |          |
| 2008      | 69,688           | 9,225           | 11,818          |          |
| 2009      | 73,171           | 5,742           | 11,818          |          |
| 2010      | 76,828           | 2,085           | 11,818          |          |
| 2011–2014 |                  |                 | 35,449          |          |
| Totals    | <u>\$346,270</u> | <u>\$45,295</u> | <u>\$94,539</u> |          |

The Ohio Revised Code provides that net general obligation debt of the Township, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed 5.5 percent of the tax valuation of the Township. The Revised Code further provides that total voted and unvoted net debt of the Township less the same exempt debt shall never exceed amount equal to 10.5 percent of its tax valuation. The Township has not exceeded these limitations.

**NOTE 12 – INTERFUND TRANSFERS**

During 2005 the following transfers were made:

|                                       |                  |
|---------------------------------------|------------------|
| Transfers from the General Fund to:   |                  |
| Road and Bridge Fund                  | \$286,880        |
| Other Governmental Funds              | <u>170,000</u>   |
| Total Transfers from the General Fund | <u>\$456,880</u> |

Transfers represent the allocation of unrestricted receipts collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

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# Mary Taylor, CPA

Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Springfield Township  
Lucas County  
7617 Angola Road  
Holland, Ohio 43528-8602

To the Board of Trustees:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Springfield Township, Lucas County (the Township) as of and for the year ended December 31, 2005, which collectively comprise the Township's basic financial statements and have issued our report thereon dated January 30, 2007, wherein, we noted the Township uses a comprehensive basis of accounting other than generally accepted accounting principles. We also noted the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting to determine our auditing procedures in order to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. In a separate letter to the Township's management dated January 30, 2007, we reported another matter involving internal control we did not deem a reportable condition.

One Government Center / Room 1420 / Toledo, OH 43604-2246  
Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484  
[www.auditor.state.oh.us](http://www.auditor.state.oh.us)

### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*. In a separate letter to the Township's management dated January 30, 2007, we reported other matters related to noncompliance we deemed immaterial.

We intend this report solely for the information and use of the audit committee, management and the Board of Trustees. It is not intended for anyone other than these specified parties.

A handwritten signature in cursive script that reads "Mary Taylor".

**Mary Taylor, CPA**  
Auditor of State

January 30, 2007



**Mary Taylor, CPA**  
Auditor of State

**SPRINGFIELD TOWNSHIP**

**LUCAS COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
FEBRUARY 22, 2007**