# MORGAN COUNTY

#### ANNUAL REPORT

## FOR THE YEAR ENDED DECEMBER 31, 2006

Wolfe, Wilson, & Phillips, Inc. 37 South Seventh Street Zanesville, Ohio 43701



Mary Taylor, CPA Auditor of State

County Commissioners Morgan County 155 East Main St. Room 217 McConnelsville, OH 43756-1297

We have reviewed the *Independent Auditors' Report* of Morgan County, prepared by Wolfe, Wilson & Phillips, Inc., for the audit period January 1, 2006 to December 31, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Morgan County is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

October 16, 2007

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# MORGAN COUNTY

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#### WOLFE, WILSON, & PHILLIPS, INC. 37 SOUTH SEVENTH STREET ZANESVILLE, OHIO 43701

#### **INDEPENDENT AUDITORS' REPORT**

Morgan County 155 East Main Street Room 217 McConnelsville, Ohio 43756-1297

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Morgan County, Ohio (the County) as of and for the year ended December 31, 2006, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates, if any, made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

Ohio Administrative Code Section 117-2-03(B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive basis other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

The Mary Hammond Adult Activity Center, Inc., financial statements are presented as stand-alone statements in accordance with generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, the discretely presented component units (except the Mary Hammond Adult Activity Center, Inc.), each major fund, and the aggregate remaining fund information of the Morgan County, Ohio as of December 31, 2006, and the respective changes in financial position and the respective budgetary comparison for the General Fund, Job and Family Services Fund, and Motor Vehicle and Gasoline Tax Fund for the year then ended in conformity with the basis of accounting Note 2 describes.

Also, in our opinion, the financial statements of the Mary Hammond Adult Activity Center, Inc., present fairly, in all material respects, its financial position, as of December 31, 2006, and the changes in its financial position and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Independent Auditors' Report Page two

In accordance with *Government Auditing Standards*, we have also issued a report dated August 24, 2007, on our consideration of Morgan County's internal control over financial reporting and our tests of its compliance with laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. It does not opine on the internal control over financial reporting or on compliance. That report is an integral part of an audit in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine of the financial statements that collectively comprise the County's basic financial statements. The accompanying schedule of expenditures of federal awards expenditures present additional information and is required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* It is not a required part of the basic financial statements. We subjected the federal awards expenditure schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

*Wolfe, Wilson, & Phillips, Inc.* Zanesville, Ohio August 24, 2007

# Morgan County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2006 Unaudited

The discussion and analysis of Morgan County's financial performance provides an overview of the County's financial activities for the year ended December 31, 2006. The intent of this discussion and analysis is to look at the County's financial performance as a whole. Readers should also review the basic financial statements to enhance their understanding of the County's financial performance.

# **Financial Highlights**

Key financial highlights for 2006 are as follows:

• At the end of the current year, the County's governmental funds reported a combined ending fund balance of \$3,408,170, a decrease of \$96,581 from the prior year.

# **Using This Annual Financial Report**

This discussion and analysis is intended to serve as an introduction to Morgan County's Cash Financial Statements. Morgan County's financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements.

# **County-Wide Financial Statements**

The County-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The Statement of Net Assets - Cash Basis presents information on Morgan County's Cash assets.

The *Statement of Activities – Cash Basis* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs.

Both of the government-wide financial statements identify functions of Morgan County that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of Morgan County include general government, public safety, public works, health, human services, and conservation and recreation.

*Governmental Activities* - Most of the County's programs and services are funded primarily by taxes and intergovernmental revenues, including federal and State grants and other shared revenues.

*Component Units* - The County's financial statements include financial data of the Regional Airport Authority, Inc. and the Mary Hammond Adult Activity Center, Inc. These component units are described in the notes to the financial statements. Component units are separate legal entities which may buy, sell, lease, and mortgage property and sue or be sued in their own name.

# Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds. Fund financial statements provide detailed information about the County's major funds. Based on the restriction on the use of moneys, the County has established many funds that account for the multitude of services provided to our

residents. The County's major governmental funds are the General Fund and the Job and Family Services and Motor Vehicle and Gasoline Tax Special Revenue Funds.

*Governmental Funds* - Governmental funds are used to account for essentially the same functions reported as governmental activities on the government-wide financial statements. Most of the County's basic services are reported in these funds that focus on how money flows into and out of the funds and the year end balances available for spending.

The County maintains a multitude of individual governmental funds. Information is presented separately on the governmental fund *Statement of Receipts, Disbursements and Changes in Cash Basis Fund Balance* for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation.

*Fiduciary Funds* - Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the County's programs.

*Notes to the Basic Financial Statements* - The notes provide additional information that is essential to a full understanding of the data provided on the government-wide and fund financial statements.

# **Government-Wide Financial Analysis**

Table 1 provides a summary of the County's net assets for 2006 compared to 2005:

	Govern		
	Activ	vities	
	2006	2005	Change
Assets			
Equity in Pooled Cash and Cash Equivalents	\$3,408,170	\$3,504,751	(\$96,581)
Net Assets			
Restricted for:			
Capital Projects	\$60,721	\$188,423	(\$127,702)
Job and Family Services	518,197	383,687	134,510
Road and Bridge Projects	696,303	874,160	(177,857)
Senior Citizen Services	120,259	120,642	(383)
Child Support Enforcement Agency	129,366	45,247	84,119
Children Services	52,678	206,714	(154,036)
Mental Retardation and Developmental Disabilities	568,729	54,712	514,017
Other Purposes	1,185,126	1,296,801	(111,675)
Unclaimed Monies	11,145	11,151	(6)
Unrestricted	65,646	323,214	(257,568)
Total Net Assets	\$3,408,170	\$3,504,751	(\$96,581)

Table 1 Morgan County's Net Assets - Cash Basis

A portion of the County's net assets, \$3,342,524 or 98.1 percent, represents resources that are subject to restrictions on how they can be used. The remaining balance of unrestricted assets, \$65,646, or 1.9 percent are to be used to meet the County's ongoing obligations to citizens and creditors.

Table 2 shows the changes in net assets for 2006 compared to 2005:

Activities           Receipts         2006         2005           Program Receipts         \$1,113,181         \$1,077,275           Operating Grants and Contributions $9,301,092$ $8,975,732$ Capital Grants and Contributions $11,255,033$ $10,519,117$ General Receipts $1038,532$ $1,050,426$ Intergovernmental $308,950$ $1,021,730$ Interest $108,879$ $75,657$ Payment in Lieu of Taxes $5,444$ $10,027$ Proceeds from Sale of Capital Assets $17,126$ $0$ Tax Anticipation Notes Issued $250,000$ $0$ Miscellaneous $1,445,761$ $862,723$ Total General Receipts $5,062,402$ $4,768,038$ <		Governmental	
Program Receipts         \$1,113,181         \$1,077,275           Operating Grants and Contributions $9,301,092$ $8,975,732$ Capital Grants and Contributions $840,760$ $466,110$ Total Program Receipts $11,255,033$ $10,519,117$ General Receipts $12,255,033$ $10,519,117$ Property Taxes $1,864,858$ $1,726,319$ Conveyance Fees $22,852$ $21,156$ Permissive Sales Taxes $1,038,532$ $1,050,426$ Intergovernmental $308,950$ $1,021,730$ Interest $108,879$ $75,657$ Payment in Lieu of Taxes $5,444$ $10,027$ Proceeds from Sale of Capital Assets $17,126$ $0$ Tax Anticipation Notes Issued $250,000$ $0$ Miscellaneous $1,445,761$ $862,723$ Total General Receipts $5,062,402$ $4,768,038$ Total Receipts $5,062,402$ $4,768,038$ Total Receipts $5,57,833$ $4,50,157$ Public Safety $1,838,343$ $1,551,671$ <t< td=""><td></td><td></td><td></td></t<>			
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Interest $108,879$ $75,657$ Payment in Lieu of Taxes $5,444$ $10,027$ Proceeds from Sale of Capital Assets $17,126$ $0$ Tax Anticipation Notes Issued $250,000$ $0$ Miscellaneous $1,445,761$ $862,723$ Total General Receipts $5,062,402$ $4,768,038$ Total Receipts $16,317,435$ $15,287,155$ Program Disbursements $68e,713$ $15,287,155$ General Government: $1,463,396$ $1,416,853$ Judicial $573,758$ $530,406$ Public Safety $1,838,343$ $1,551,671$ Public Works $3,928,665$ $4,138,502$ Health $1,529,616$ $1,484,099$ Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$			1,050,426
Payment in Lieu of Taxes $5,444$ $10,027$ Proceeds from Sale of Capital Assets $17,126$ 0Tax Anticipation Notes Issued $250,000$ 0Miscellaneous $1,445,761$ $862,723$ Total General Receipts $5,062,402$ $4,768,038$ Total Receipts $16,317,435$ $15,287,155$ Program Disbursements $16,317,435$ $15,287,155$ General Government: $1463,396$ $1,416,853$ Judicial $573,758$ $530,406$ Public Safety $1,838,343$ $1,551,671$ Public Works $3,928,665$ $4,138,502$ Health $1,529,616$ $1,484,099$ Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	Intergovernmental		1,021,730
Proceeds from Sale of Capital Assets $17,126$ 0Tax Anticipation Notes Issued $250,000$ 0Miscellaneous $1,445,761$ $862,723$ Total General Receipts $5,062,402$ $4,768,038$ Total Receipts $16,317,435$ $15,287,155$ Program Disbursements $16,317,435$ $15,287,155$ General Government: $1,463,396$ $1,416,853$ Judicial $573,758$ $530,406$ Public Safety $1,838,343$ $1,551,671$ Public Works $3,928,665$ $4,138,502$ Health $1,529,616$ $1,484,099$ Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	Interest	108,879	75,657
Tax Anticipation Notes Issued $250,000$ $0$ Miscellaneous $1,445,761$ $862,723$ Total General Receipts $5,062,402$ $4,768,038$ Total Receipts $16,317,435$ $15,287,155$ Program Disbursements $16,317,435$ $15,287,155$ General Government: $1,463,396$ $1,416,853$ Judicial $573,758$ $530,406$ Public Safety $1,838,343$ $1,551,671$ Public Works $3,928,665$ $4,138,502$ Health $1,529,616$ $1,484,099$ Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	Payment in Lieu of Taxes	5,444	10,027
Miscellaneous $1,445,761$ $862,723$ Total General Receipts $5,062,402$ $4,768,038$ Total Receipts $16,317,435$ $15,287,155$ Program DisbursementsGeneral Government: $1,463,396$ $1,416,853$ Judicial $573,758$ $530,406$ Public Safety $1,838,343$ $1,551,671$ Public Works $3,928,665$ $4,138,502$ Health $1,529,616$ $1,484,099$ Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $99,217$ $103,218$ Principal $93,305$ $95,629$ Interest and Fiscal Charges $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	Proceeds from Sale of Capital Assets	17,126	0
Total General Receipts $5,062,402$ $4,768,038$ Total Receipts $16,317,435$ $15,287,155$ Program DisbursementsGeneral Government:Legislative and Executive $1,463,396$ $1,416,853$ Judicial $573,758$ $530,406$ Public Safety $1,838,343$ $1,551,671$ Public Works $3,928,665$ $4,138,502$ Health $1,529,616$ $1,484,099$ Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $99,217$ $103,218$ Principal $93,305$ $95,629$ Interest and Fiscal Charges $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	Tax Anticipation Notes Issued	250,000	0
Total Receipts16,317,43515,287,155Program DisbursementsGeneral Government:Legislative and Executive1,463,3961,416,853Judicial573,758530,406Public Safety1,838,3431,551,671Public Works3,928,6654,138,502Health1,529,6161,484,099Human Services5,557,8334,530,129Community and Economic Development681,914462,440Capital Outlay86,242275,217Other561,727871,705Debt Service99,217103,218Principal93,30595,629Interest and Fiscal Charges99,217103,218Prior Period Adjustment0(298,048)Total Disbursements16,414,01615,161,821Decrease in Net Assets(96,581)125,334Net Assets Beginning of Year3,504,7513,379,417	Miscellaneous	1,445,761	862,723
Program DisbursementsGeneral Government:Legislative and Executive $1,463,396$ Judicial $573,758$ Judicial $573,758$ Public Safety $1,838,343$ Public Works $3,928,665$ Health $1,529,616$ Human Services $5,557,833$ Community and Economic Development $681,914$ Capital Outlay $86,242$ Other $561,727$ Bet Service $93,305$ Principal $93,305$ Principal $93,305$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$	Total General Receipts	5,062,402	4,768,038
General Government:Legislative and Executive $1,463,396$ $1,416,853$ Judicial $573,758$ $530,406$ Public Safety $1,838,343$ $1,551,671$ Public Works $3,928,665$ $4,138,502$ Health $1,529,616$ $1,484,099$ Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $99,217$ $103,218$ Principal $93,305$ $95,629$ Interest and Fiscal Charges $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	Total Receipts	16,317,435	15,287,155
Legislative and Executive $1,463,396$ $1,416,853$ Judicial $573,758$ $530,406$ Public Safety $1,838,343$ $1,551,671$ Public Works $3,928,665$ $4,138,502$ Health $1,529,616$ $1,484,099$ Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $99,217$ $103,218$ Principal $93,305$ $95,629$ Interest and Fiscal Charges $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	Program Disbursements		
Judicial $573,758$ $530,406$ Public Safety $1,838,343$ $1,551,671$ Public Works $3,928,665$ $4,138,502$ Health $1,529,616$ $1,484,099$ Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $99,217$ $103,218$ Principal $93,305$ $95,629$ Interest and Fiscal Charges $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	General Government:		
Public Safety $1,838,343$ $1,551,671$ Public Works $3,928,665$ $4,138,502$ Health $1,529,616$ $1,484,099$ Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $93,305$ $95,629$ Interest and Fiscal Charges $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	Legislative and Executive	1,463,396	1,416,853
Public Works $3,928,665$ $4,138,502$ Health $1,529,616$ $1,484,099$ Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $93,305$ $95,629$ Interest and Fiscal Charges $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	Judicial	573,758	530,406
Health $1,529,616$ $1,484,099$ Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $93,305$ $95,629$ Interest and Fiscal Charges $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	Public Safety	1,838,343	1,551,671
Human Services $5,557,833$ $4,530,129$ Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $93,305$ $95,629$ Interest and Fiscal Charges $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	Public Works	3,928,665	4,138,502
Community and Economic Development $681,914$ $462,440$ Capital Outlay $86,242$ $275,217$ Other $561,727$ $871,705$ Debt Service $93,305$ $95,629$ Interest and Fiscal Charges $99,217$ $103,218$ Prior Period Adjustment $0$ $(298,048)$ Total Disbursements $16,414,016$ $15,161,821$ Decrease in Net Assets $(96,581)$ $125,334$ Net Assets Beginning of Year $3,504,751$ $3,379,417$	Health	1,529,616	1,484,099
Capital Outlay       86,242       275,217         Other       561,727       871,705         Debt Service       93,305       95,629         Interest and Fiscal Charges       99,217       103,218         Prior Period Adjustment       0       (298,048)         Total Disbursements       16,414,016       15,161,821         Decrease in Net Assets       (96,581)       125,334         Net Assets Beginning of Year       3,504,751       3,379,417	Human Services	5,557,833	4,530,129
Other         561,727         871,705           Debt Service         93,305         95,629           Interest and Fiscal Charges         99,217         103,218           Prior Period Adjustment         0         (298,048)           Total Disbursements         16,414,016         15,161,821           Decrease in Net Assets         (96,581)         125,334           Net Assets Beginning of Year         3,504,751         3,379,417	Community and Economic Development	681,914	462,440
Debt Service         Principal       93,305       95,629         Interest and Fiscal Charges       99,217       103,218         Prior Period Adjustment       0       (298,048)         Total Disbursements       16,414,016       15,161,821         Decrease in Net Assets       (96,581)       125,334         Net Assets Beginning of Year       3,504,751       3,379,417	Capital Outlay	86,242	275,217
Principal         93,305         95,629           Interest and Fiscal Charges         99,217         103,218           Prior Period Adjustment         0         (298,048)           Total Disbursements         16,414,016         15,161,821           Decrease in Net Assets         (96,581)         125,334           Net Assets Beginning of Year         3,504,751         3,379,417	Other	561,727	871,705
Interest and Fiscal Charges       99,217       103,218         Prior Period Adjustment       0       (298,048)         Total Disbursements       16,414,016       15,161,821         Decrease in Net Assets       (96,581)       125,334         Net Assets Beginning of Year       3,504,751       3,379,417	Debt Service		
Interest and Fiscal Charges       99,217       103,218         Prior Period Adjustment       0       (298,048)         Total Disbursements       16,414,016       15,161,821         Decrease in Net Assets       (96,581)       125,334         Net Assets Beginning of Year       3,504,751       3,379,417	Principal	93,305	95,629
Prior Period Adjustment         0         (298,048)           Total Disbursements         16,414,016         15,161,821           Decrease in Net Assets         (96,581)         125,334           Net Assets Beginning of Year         3,504,751         3,379,417	Interest and Fiscal Charges	99,217	103,218
Total Disbursements         16,414,016         15,161,821           Decrease in Net Assets         (96,581)         125,334           Net Assets Beginning of Year         3,504,751         3,379,417	-	0	(298,048)
Decrease in Net Assets         (96,581)         125,334           Net Assets Beginning of Year         3,504,751         3,379,417	Total Disbursements	16,414,016	15,161,821
Net Assets Beginning of Year         3,504,751         3,379,417	Decrease in Net Assets		125,334
	Net Assets Beginning of Year		
			\$3,504,751

# Table 2Changes in Net Assets

Operating grants were the largest program revenues, accounting for \$9,301,092 or 57 percent of total governmental activities receipts. The major recipients of intergovernmental program receipts were the Job and Family Services, Motor Vehicle and Gasoline Tax, and Mental Retardation and Developmental Disabilities programs.

Property tax revenues account for \$1,864,858 or 11.4 percent of total governmental revenues. Another major component of governmental receipts is permissive sales taxes, which accounted for \$1,038,532 or 6.4 percent of total receipts.

The County's direct charges to users of governmental services made up \$1,113,181 or 6.8 percent of total governmental receipts. These charges are for fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, and licenses and permits.

Public works programs accounted for \$3,928,665, or 23.9 percent of total disbursements for governmental activities. Other major program disbursements for governmental activities include human services programs, which accounted for \$5,557,833, or 33.9 percent of total disbursements.

Table 3, for governmental activities, indicates the total cost of services and the net cost of services for 2006 and 2005. The statement of activities reflects the cost of program services and the charges for services, and sales, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted intergovernmental revenues.

#### Table 3 Governmental Activities

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	2006	2006	2005	2005
General Government:				
Legislative and Executive	\$1,463,396	\$974,424	\$1,416,857	\$922,401
Judicial	573,758	306,077	530,406	260,393
Public Safety	1,838,343	1,443,549	1,551,671	1,135,738
Public Works	3,928,665	33,683	4,600,942	(73,486)
Health	1,529,616	642,318	1,484,099	766,876
Human Services	5,557,833	950,420	4,530,129	583,065
Conservation and Recreation	681,914	(6,979)	0	0
Capital Outlay	86,242	61,242	275,217	275,217
Other	561,727	561,727	871,705	871,705
Debt Service:				
Principal	93,305	93,305	95,629	95,629
Interest and Fiscal Charges	99,217	99,217	103,218	103,218
Total Expenses	\$16,414,016	\$5,158,983	\$15,459,873	\$4,940,756

Charges for services, operating grants, and capital grants of \$11,255,033, or 68.6 percent of the total costs of services, are received and used to fund general governmental disbursements of the County. The remaining \$5,158,983 in governmental disbursements is funded by property taxes, permissive sales taxes, intergovernmental revenues, interest, and miscellaneous revenues.

The \$642,318 in net cost of services for Health demonstrates the costs of services that are not supported from State and federal resources. As such, the taxpayers have approved property tax levies for several programs including the Mental Retardation and Developmental Disabilities, Senior Citizen Services, and Ambulance Services.

# **Financial Analysis of County Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds* - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at the end of the year.

As of December 31, 2006, the County's governmental funds reported a combined ending fund balance of \$3,408,170, a decrease of \$96,581 in comparison with the prior year. \$3,036,984 or 89 percent of this total, constitutes unreserved undesignated fund balance. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchase orders of the prior year (\$360,041) or for unclaimed money payouts (\$11,145). While the bulk of the governmental fund balances are not reserved in the governmental fund statements, they lead to restricted net assets on the Statement of Net Assets due to expenditure restrictions mandated by the source of the resource, such as the State or federal government.

The General Fund is the primary operating fund of the County. At the end of 2006, unreserved fund balance was \$39,050, while total fund balance was \$76,791. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 1.2 percent to total General Fund disbursements, while total fund balance represents 2.3 percent of that same amount.

The fund balance of the County's General Fund decreased by \$107,606 during 2006. The primary causes of the decrease include joint jail expenditures, increased expenditures in insurance, and advances out made at the end of the year.

At the end of 2006, the Job and Family Services Special Revenue Fund had a fund balance of \$518,197, an increase of \$52,655 from 2005.

At the end of 2006, the Motor Vehicle and Gasoline Tax Special Revenue Fund had a fund balance of \$696,303, in comparison to a fund balance of \$874,160 at the end of 2005. This decrease is primarily due to Federal Emergency Management Agency receipts relating to the September 2004 and January 2005 floods.

# **Budgetary Highlights**

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Board of County Commissioners adopts a permanent annual operating budget for the County on or about January 1.

For the General Fund, budget basis revenue was \$3,141,523, slightly below final estimates of \$3,249,274. Final estimated receipts were above original estimates of \$3,211,309. Fluctuations in growth and diversity have typically not occurred in Morgan County, allowing department managers the ability to consistently predict revenues and expenditures.

For the General Fund, the County made minimal revisions to original appropriations approved by the Commissioners. Overall, these changes resulted in an increase in expenditures from the original budget of \$16,242.

#### **Capital Assets and Debt Administration**

*Capital Assets* - The County had an appraisal of their capital assets in 1995. No updates to the County's capital assets have been made since 1995 and no information relating to capital assets is being presented.

*Long-Term Obligations* - As of December 31, 2006, the County had total general obligation bonded debt outstanding of \$1,899,193. All of this debt is expected to be repaid through governmental activities. Other outstanding long-term debt included an OWDA Loan of \$114,640 and a Tax Increment Financing Loan of \$77,721.

On December 28, 2006, the County issued \$250,000 in tax anticipation notes. The Notes will be repaid on January 24, 2008 at 4%.

Additional information on the County's long-term obligations can be found in Note 13 of this report.

## **Economic Factors**

The County's \$238.117 million tax base has increased 2.6 percent over the last three years. This increase is attributed to an increase in the County's real estate tax values. Real property values within the County have risen over the past several years and are now at an all time high.

#### **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: Gary Woodward, Morgan County Auditor, 155 East Main Street, Room 217, McConnelsville, Ohio 43756.

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Statement of Net Assets - Cash Basis December 31, 2006

<b>Assets</b> Equity in Pooled Cash and Cash Equivalents	Primary Governmental Activities \$3,408,170	Component Unit Morgan County Regional Airport Authority \$9,166
Total Assets	\$3,408,170	\$9,166
Net Assets Restricted for:		
Capital Projects	\$60,721	\$0
Job and Family Services	518,197	0
Road and Bridge Projects	696,303	0
Senior Citizen Services	120,259	0
Child Support Enforcement Agency	129,366	0
Children Services	52,678	0
Mental Retardation and Developmental Disabilities	568,729	0
Other Purposes	1,185,126	0
Unclaimed Monies	11,145	0
Unrestricted	65,646	9,166
Total Net Assets	\$3,408,170	\$9,166

See accompanying notes to the basic financial statements

See accountant's compilation report

**Morgan County, Ohio** Statement of Activities - Cash Basis For the Year Ended December 31, 2006

					Net (Disburseme	-
					and Changes in Primary Government	Component Unit
			Program Receipts		Thinary Government	Morgan County
		Charges for	Operating Grants	Capital Grants	Governmental	Regional Airport
	Disbursements	Services	and Contributions	and Contributions	Activities	Authority
Governmental Activities	Disburschients	Bervices	and contributions	and contributions	Activities	Autionty
General Government:						
Legislative and Executive	\$1,463,396	\$434,852	\$54,120	\$0	(\$974,424)	\$0
Judicial	573,758	207,779	59,902	30 0	(306,077)	30 0
Public Safety	1,838,343	116,468	278,326	0	(1,443,549)	0
Public Works		103,036	3,665,079	126,867		0
Health	3,928,665			120,807	(33,683)	0
	1,529,616	25,238	862,060		(642,318)	-
Human Services	5,557,833	225,808	4,381,605	0	(950,420)	0
Community and Economic Development	681,914	0	0	688,893	6,979	0
Capital Outlay	86,242	0	0	25,000	(61,242)	0
Other	561,727	0	0	0	(561,727)	0
Debt Service:						
Principal Retirement	93,305	0	0	0	(93,305)	0
Interest and Fiscal Charges	99,217	0	0	0	(99,217)	0
Total Governmental Activities	\$16,414,016	\$1,113,181	\$9,301,092	\$840,760	(5,158,983)	0
Component Unit						
Morgan County Regional Airport Authority	\$49,497	\$10,400	\$3,000	\$0	0	(36,097)
		General Receipts				
		Property Taxes Lev	vied for:			
		General Purposes			821,503	0
		-	on and Developmental	Disabilities	567,310	0
		Senior Citizen Se	-		62,232	0
		Ambulance Servi			413,813	0
		Conveyance Fees			22,852	0
			axes Levied for Gene	ral Purposes	1,038,532	0
			nents not Restricted to		308,950	0
		Interest	nonio not reserved t	o opeenie i rogiunio	108,879	304
		Payment in Lieu of	Taxes		5,444	0
		•	Sale of Capital Assets	,	17,126	14,900
		Tax Anticipation N	•	,	250,000	0
		Proceeds from Loa			250,000	23,729
		Miscellaneous				
		Miscenaneous			1,445,761	25
		Total General Reco	eipts		5,062,402	38,958
		Change in Net Ass	ets		(96,581)	2,861
		Net Assets Beginni	ng of Year - Restated	(See Note 4)	3,504,751	6,305
		Net Assets End of 1	Vear		\$3,408,170	\$9,166

#### Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2006

	General	Job and Family Services	Motor Vehicle and Gasoline Tax	Other Governmental Funds	Total Governmental Funds
Assets					
Equity in Pooled Cash and Cash Equivalents	\$65,646	\$518,197	\$696,303	\$2,116,879	\$3,397,025
Restricted Assets:					
Equity in Pooled Cash and Cash Equivalents	11,145	0	0	0	11,145
Total Assets	\$76,791	\$518,197	\$696,303	\$2,116,879	\$3,408,170
Fund Balances	<b>**</b> • <b>*</b> * •	<b></b>	* <b></b>	<b>**</b> *****	<b>**</b> • • • • • •
Reserved for Encumbrances	\$26,596	\$121,769	\$55,576	\$156,100	\$360,041
Reserved for Unclaimed Monies	11,145	0	0	0	11,145
Unreserved:					
Undesignated, Reported in:					
General Fund	39,050	0	0	0	39,050
Special Revenue Funds	0	396,428	640,727	1,900,058	2,937,213
Capital Projects Funds	0	0	0	60,721	60,721
Total Fund Balances	\$76,791	\$518,197	\$696,303	\$2,116,879	\$3,408,170

See accompanying notes to the basic financial statements

See accountant's compilation report

#### Statement of Cash Receipts, Disbursements and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2006

	General	Job and Family Services	Motor Vehicle and Gasoline Tax	Other Governmental Funds	Total Governmental Funds
Receipts					
Property Taxes	\$821,503	\$0	\$0	\$1,043,355	\$1,864,858
Permissive Sales Taxes	1,038,532	0	0	0	1,038,532
Payment in Lieu of Taxes	5,444	0	0	0	5,444
Charges for Services	527,206	0	90,018	282,027	899,251
Licenses and Permits	1,436	0	0	58,720	60,156
Fines and Forfeitures	86,223	0	13,018	77,385	176,626
Intergovernmental	365,838	3,663,380	3,217,229	3,159,844	10,406,291
Interest	108,879	0	19,511	0	128,390
Donations	0	0	0	25,000	25,000
Miscellaneous	190,167	838,501	53,888	363,205	1,445,761
Total Receipts	3,145,228	4,501,881	3,393,664	5,009,536	16,050,309
Disbursements					
Current:					
General Government:					
Legislative and Executive	1,129,958	0	0	333,438	1,463,396
Judicial	472,849	0	0	100,909	573,758
Public Safety	989,583	0	0	848,760	1,838,343
Public Works	0	0	3,524,832	403,833	3,928,665
Health	23,255	0	0	1,506,361	1,529,616
Human Services	130,726	4,528,953	0	898,154	5,557,833
Community and Economic Development	0	0	0	681,914	681,914
Capital Outlay	0	0	0	86,242	86,242
Other	561,727	0	0	0	561,727
Debt Service:					
Principal Retirement	9,098	0	45,965	38,242	93,305
Interest and Fiscal Charges	5,006	0	724	93,487	99,217
Total Disbursements	3,322,202	4,528,953	3,571,521	4,991,340	16,414,016
Excess of Receipts Over (Under) Disbursements	(176,974)	(27,072)	(177,857)	18,196	(363,707)
Other Financing Sources (Uses)					
Proceeds from the Sale of Capital Assets	17,126	0	0	0	17,126
Tax Anticipation Notes Issued	0	0	0	250,000	250,000
Advances In	68,000	0	0	5,918	73,918
Advances Out	(5,918)	0	0	(68,000)	(73,918)
Transfers In	90,000	79,727	0	20,113	189,840
Transfers Out	(99,840)	0	0	(90,000)	(189,840)
Total Other Financing Sources (Uses)	69,368	79,727	0	118,031	267,126
Net Change in Fund Balances	(107,606)	52,655	(177,857)	136,227	(96,581)
Fund Balances Beginning of Year - Restated (See Note 4)	184,397	465,542	874,160	1,980,652	3,504,751
Fund Balances End of Year	\$76,791	\$518,197	\$696,303	\$2,116,879	\$3,408,170

# Statement of Receipts, Disbursements and Changes in in Fund Balance - Budget and Actual (Budget Basis) General Fund

For the Year Ended December 31, 2006

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts	\$925 QC5	¢915 221	¢017 700	¢0.477
Property Taxes	\$835,965	\$815,321	\$817,798	\$2,477
Permissive Sales Taxes	1,061,602	1,119,908	1,038,532	(81,376)
Payment in Lieu of Taxes	5,565	3,991	5,444	1,453
Charges for Services	538,917	497,429	527,206	29,777
Licenses and Permits	1,468	1,147	1,436	289
Fines and Forfeitures	88,138	84,805	86,223	1,418
Intergovernmental	373,965	373,586	365,838	(7,748)
Interest	111,298	105,158	108,879	3,721
Miscellaneous	194,391	247,929	190,167	(57,762)
Total Receipts	3,211,309	3,249,274	3,141,523	(107,751)
Disbursements				
Current:				
General Government:				
Legislative and Executive	1,079,181	1,160,093	1,156,554	3,539
Judicial	513,925	510,907	472,849	38,058
Public Safety	1,022,395	1,006,643	989,583	17,060
Health	149,646	133,114	23,255	109,859
Human Services	24,929	26,593	130,726	(104,133)
Other	610,582	580,289	561,727	18,562
Debt Service:				
Principal	9,149	9,098	9,098	0
Interest and Fiscal Charges	5,034	5,006	5,006	0
Total Disbursements	3,414,841	3,431,743	3,348,798	82,945
Excess of Receipts Under Disbursements	(203,532)	(182,469)	(207,275)	(24,806)
Other Financing Sources (Uses)				
Sale of Capital Assets	17,506	16,961	17,126	165
Advances In	69,511	36,516	68,000	31,484
Advance Out	0	0	(5,918)	(5,918)
Transfers In	91,999	113,638	90,000	(23,638)
Transfers Out	(99,163)	(89,747)	(99,840)	(10,093)
Total Other Financing Sources (Uses)	79,853	77,368	69,368	(8,000)
Net Change in Fund Balance	(123,679)	(105,101)	(137,907)	(32,806)
Fund Balance Beginning of Year	115,264	115,264	115,264	0
Prior Year Encumbrances Appropriated	19,566	19,566	19,566	0
Fund Balance (Deficit) End of Year	\$11,151	\$29,729	(\$3,077)	(\$32,806)

#### Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) Job and Family Services Fund For the Year Ended December 31, 2006

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Intergovernmental	\$3,877,323	\$4,119,700	\$3,663,380	(\$456,320)
Miscellaneous	884,294	655,000	838,501	183,501
Total Receipts	4,761,617	4,774,700	4,501,881	(272,819)
Disbursements				
Current:				
Human Services	5,054,700	5,137,384	4,650,722	486,662
Excess of Receipts Under Disbursements	(293,083)	(362,684)	(148,841)	(759,481)
Other Financing Source				
Transfers In	84,383	125,000	79,727	(45,273)
Net Change in Fund Balance	(208,700)	(237,684)	(69,114)	168,570
Fund Balance Beginning of Year	256,842	256,842	256,842	0
Prior Year Encumbrances Appropriated	208,700	208,700	208,700	0
Fund Balance End of Year	\$256,842	\$227,858	\$396,428	\$168,570

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) Motor Vehicle and Gasoline Tax Fund For the Year Ended December 31, 2006

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Charges for Services	\$89,067	\$91,510	\$90,018	(\$1,492)
Fines and Forfeitures	10,007	10,000	13,018	3,018
Intergovernmental	3,196,625	3,194,238	3,217,229	22,991
Interest	5,004	5,000	19,511	14,511
Miscellaneous	60,045	60,000	53,888	(6,112)
Total Receipts	3,360,748	3,360,748	3,393,664	32,916
Disbursements				
Current:				
Public Works	4,076,611	3,935,176	3,580,408	354,768
Debt Service:				
Principal Retirement	48,866	45,973	45,965	8
Interest and Fiscal Charges	7,479	735	724	11
Total Disbursements	4,132,956	3,981,884	3,627,097	354,787
Net Change in Fund Balance	(772,208)	(621,136)	(233,433)	387,703
Fund Balance Beginning of Year	628,836	628,836	628,836	0
Prior Year Encumbrances Appropriated	245,324	245,324	245,324	0
Fund Balance End of Year	\$101,952	\$253,024	\$640,727	\$387,703

Statement of Fiduciary Net Assets - Cash Basis Agency Funds December 31, 2006

Assets Equity in Pooled Cash and Cash Equivalents

**Net Assets** Total Net Assets \$795,604

\$795,604

# Mary Hammond Adult Activity Center, Inc.

Balance Sheet December 31, 2006

Assets	
Equity in Pooled Cash and Cash Equivalents	\$1,166
Accounts Receivable	10,711
Capital Assets, Net	6,121
Total Assets	\$17,998
Liabilities	
Accounts Payable	\$4,238
Loan Payable	5,100
Intergovernmental Payable	494
Total Liabilities	9,832
Retained Earnings	8,166
Total Liabilities and Retained Earnings	\$17,998

# Mary Hammond Adult Activity Center, Inc.

Statement of Revenues, Expenses and Changes in Retained Earnings For the Year Ended December 31, 2006

Revenues	
Charges for Services	\$23,245
Support Services	64,179
Reimbursements	46,526
Miscellaneous	385
Interest	6
Total Revenues	134,341
Expenses	
Personal Services	44,501
Support Services	64,179
Contract Services	13,412
Materials and Supplies	13,502
Depreciation	7,460
Debt Service:	
Interest and Fiscal Charges	169
Total Expenses	143,223
Net Change in Retained Earnings	(8,882)
Retained Earnings Beginning of Year - Restated (See Note 20)	17,048
Retained Earnings End of Year	\$8,166

# Mary Hammond Adult Activity Center, Inc.

Statement of Cash Flows For the Year Ended December 31, 2006

Operating Activities	
Net Change in Retained Earnings	(\$8,882)
Adjustments to Reconcile Change in Retained Earnings	
to Net Cash Used for Operations	
Receivables	(4,073)
Payables	(2,391)
Line of Credit	5,100
Payroll Liabilities	101
Restatement	(450)
Net Cash Used for Operating Activities	(10,595)
Cash Flows from Capital Activities	
Depreciation	7,460
Net Cash Decrease for Period	(3,135)
Cash Beginning of Period	4,301
Cash End of Period	\$1,166

# **NOTE 1 - REPORTING ENTITY**

Morgan County, Ohio (The County), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The County is governed by a board of three County Commissioners elected by the voters of the County. An elected County Auditor serves as chief fiscal officer. In addition, there are nine other elected administrative officials. These officials are: County Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, and the Common Pleas Court/ Probate and Juvenile Court Judge. The County Commissioners serve as the budget and taxing authority, contracting body, and the chief administrators of public services for the County.

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements of the County are not misleading.

The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the County. For Morgan County, this includes the Board of Mental Retardation and Developmental Disabilities Board and all departments and activities that are directly operated by the elected County Officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the program's governing board and (1) the County is able to significantly influence the programs of services performed or provided by the organization; or (2) the County is legally entitled to or can access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations for which the County approves the budget, the levying of taxes, or the issuance of debt. Component units also include legally separate, taxexempt entities whose resources are for the direct benefit of the County, are accessible to the County and are significant in amount to the County.

The Mary Hammond Adult Activity Center, Inc. (the Workshop) is a legally separate, not-for-profit corporation, served by a self-appointing Board of Trustees. The Workshop is under a contractual agreement with the Morgan County Board of Mental Retardation and Developmental Disabilities (MRDD) to provide sheltered employment for mentally retarded or handicapped adults in the County. MRDD provides the Workshop with staff salaries, transportation, equipment (except that used directly in the production of goods or rendering of services), staff to administer and supervise training programs, and other funds as necessary for the operation of the Workshop. Based on the significant services and resources provided by the County to the Workshop and the sole purpose of the Workshop to provide assistance to the retarded and handicapped adults of the County, the Workshop is considered to be a component unit of Morgan County. Additional disclosures can be found in Note 20.

The Morgan County Regional Airport Authority (the Authority) was created by resolution of the County Commissioners under Ohio Rev. Code Section 308.01. The purpose of the Authority is the acquisition, construction, operation, and maintenance of airports and airport facilities in the County. The Authority operates under the direction of a three-member Board of Trustees appointed by the County Commissioners. A Secretary-Treasurer is responsible for the fiscal accounting of the resources of the Authority. Services provided by the Authority include the means by which to aid the safe taking off and landing of aircraft, storage and maintenance of aircraft, and the safe and efficient operation and maintenance of the airport. Since the Authority's Board is appointed by the County Commissioners, the Authority is considered to be a component unit of Morgan County and is discretely presented. Additional disclosures can be found in Note 20.

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards, and commissions listed below, the County serves as fiscal agent but is not financially accountable for their operations. Accordingly, the activity of the following districts and agencies is presented as agency funds within the County's financial statements:

*The Morgan County Health District* The District is governed by the Board of Health which overseas the operation of the District and is elected by a regional advisory council composed of township trustees, mayors of participating municipalities, and one County Commissioner. The council adopts its own budget and operates autonomously from the County. Funding is based on a rate per taxable valuation, along with State and federal grants applied for by the District.

*Morgan County Soil and Water Conservation District* The Soil and Water Conservation District is statutorily created as a separate and distinct political subdivision of the State. The five supervisors of the Soil and Water Conservation District are elected officials authorized to contract and sue on behalf of the District. The supervisors adopt their own budget, authorize District expenditures, hire and fire staff, and do not rely on the County to finance deficits.

The County is associated with certain organizations which are defined as jointly governed organizations and insurance purchasing pools. These organizations are presented in Notes 15 and 16 to the Basic Financial Statements. The organizations are:

Buckeye Hills-Hocking Valley Regional Development District Joint Solid Waste District Morgan County Family and Children First Council Washington-Morgan Community Action Corporation Buckeye Hills Resource Conservation and Development Corporation Mental Health and Recovery Services Board of Muskingum County Mid Eastern Ohio Regional Council of Governments (MEORC) Buckeye Joint-County Self-Insurance Council County Commissioners Association of Ohio Workers' Compensation Group Rating Plan

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the County's accounting policies.

# A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-wide Financial Statements* The statement of net assets and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental receipts, or other nonexchange transactions.

The statement of net assets presents the cash balance of the governmental activities of the County at year end. The statement of activities compares disbursements and program receipts for each program or function of the County's governmental activities. Disbursements are reported by program. A program is a group of related activities designed to accomplish a major service or regulatory program for which the County is responsible. Program receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program.

Receipts which are not classified as program receipts are presented as general receipts of the County, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing on a cash basis or draws from the general receipts of the County.

*Fund Financial Statements* During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

# B. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The County classifies each fund as either governmental or fiduciary.

*Governmental Funds* Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. The following are the County's major governmental funds:

*General Fund* The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Job and Family Services Fund* The public assistance fund accounts for various federal and State grants as well as transfers from the General Fund used to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

*Motor Vehicle and Gasoline Tax Fund* This fund accounts for revenue derived from motor vehicle licenses, gasoline taxes, grants, permissive sales taxes, and interest. Expenditures in this fund are restricted by State law to County road and bridge repair/improvements programs.

*Fiduciary Funds* Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs.

The County's fiduciary funds are all classified as agency funds. The agency funds account for assets held by the County as agent for the Board of Health and other districts and entities and for various taxes, assessments, and state shared resources collected on behalf of and distributed to other local governments.

# C. Basis of Accounting

The County's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the County's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the County are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

# D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by County Commissioners at the fund, program, and department level.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued in effect at the time final appropriations were passed by the County Commissioners.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

# E. Cash and Cash Equivalents

To improve cash management, cash received by the County is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the County's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the County are considered to be cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

During 2006, the County had investments in non-negotiable certificates of deposit, which are reported at cost.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

Under existing Ohio statutes, all investment earnings are assigned to the General Fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the General Fund during 2006 amounted to \$108,879, which includes \$105,434 assigned from other County funds.

# F. Inventory and Prepaid Items

The County reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

## G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

# H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the County's cash-basis of accounting.

# I. Employer Contributions to Cost-Sharing Pension Plans

The County recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 10 and 11, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### J. Long-term Obligations

The County's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid.

#### K. Fund Balance Reserves

The County reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balances indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for unclaimed monies and encumbrances.

# L. <u>Restricted Assets</u>

Assets are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Unclaimed monies that are required to be held for five years before they may be utilized by the County are reported as restricted.

# M. <u>Net Assets</u>

Net assets are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include services for ambulance services, activities involving community development, and activities of the County's courts. The County's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The government-wide statement of net assets reports \$3,342,524 of restricted net assets, of which no monies are restricted by enabling legislation.

# N. Internal Activity

Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchasing funds. Nonexchange flows of cash from one fund to another are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/disbursements in proprietary funds. The statements do not report repayments from funds responsible for particular disbursements to the funds initially paying the costs.

# NOTE 3 – COMPLIANCE

Ohio Administrative Code, section 117-2-03 (B), requires the County to prepare its annual financial report in accordance with generally accepted accounting principles. However, the County prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time. The County can be fined and various other administrative remedies may be taken against the County.

# NOTE 4 – RESTATEMENT OF PRIOR YEAR FUND BALANCE AND NET ASSETS

The County has restated the fund balance in the Mental Health and Recovery Board Special Revenue Fund to reflect the cash balance the Board has on hand with the Mid Eastern Ohio Regional Council of Governments. This balance of \$298,048 was not reported at December 31, 2005. Fund balance and net assets increased from \$3,206,703 to \$3,504,751 at December 31, 2005.

# NOTE 5 - DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Beginning June 15, 2004, inactive monies could be deposited or invested with certain limitations in the following securities provided the County has filed a written investment policy with the Ohio Auditor of State:

- 1. United States Treasury Bills, bonds, notes, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States, or any book entry, zero-coupon United States treasury security that is a direct obligation of the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality;
- 3. Written repurchase agreements in the securities listed above:
- 4. Bond and other obligations of the State of Ohio or its political subdivisions;
- 5. Time certificates of deposits or savings or deposit accounts, including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange similar securities or cash, equal value for equal value;
- 9. Commercial paper notes, corporate notes and bankers acceptances; and
- 10. Debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government. All interest and principal shall be denominated and payable in United States funds.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Bankers' acceptances must mature within 180 days. Commercial paper and corporate notes must mature within 270 days. All other investments must mature within five years from the date of settlement unless matched to a specific obligation or debt of the County. Investments must be purchased with the expectation that they will be held to maturity. Investments may only be made through specified dealers and institutions.

*Cash on Hand* At year end, the County had \$17,981 in undeposited cash on hand which is included on the financial statements of the County as part of "Equity in Cash and Cash Equivalents."

Notes to the Basic Financial Statements December 31, 2006

*Deposits* Custodial credit risk for deposits is the risk that in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, the County's bank balance was \$4,273,077. Of the bank balance \$400,000 was covered by Federal depository insurance and \$3,873,077 was collateralized with securities held by the pledging financial institution's trust department in the County's name. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirement could potentially subject the County to a successful claim by the FDIC.

The County has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the County or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

# NOTE 6 - BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis for the General Fund and each major special revenue fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is (are) outstanding year end encumbrances are treated as expenditures (budgetary basis) rather than as a reservation of fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to:

	General	Job and Family Services	Motor Vehicle and Gasoline Tax
Cash Basis	(\$107,606)	\$52,655	(\$177,857)
Agency Fund Distribution:			
Beginning of Year	49,567	0	0
End of Year	(53,272)	0	0
Encumbrances	(26,596)	(121,769)	(55,576)
Budget Basis	(\$137,907)	(\$69,114)	(\$233,433)

# NOTE 7 – PROPERTY TAXES

# A. <u>Property Taxes</u>

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the County. Property tax revenue received during 2006 for real and public utility property taxes represents collections of 2005 taxes. Property tax payments received during 2006 for tangible personal property (other than public utility property) is for 2006 taxes.

2006 real property taxes are levied after October 1, 2006, on the assessed value as of January 1, 2006, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2006 real property taxes are collected in and intended to finance 2007.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2006 public utility property taxes became a lien December 31, 2005, are levied after October 1, 2006, and are collected in 2007 with real property taxes.

2006 tangible personal property taxes are levied after October 1, 2005, on the value as of December 31, 2005. Collections are made in 2006. In prior years, tangible personal property was assessed at twenty-five percent of true value for capital assets and twenty-three percent of true value for inventory. The tangible personal property tax is being phased out – the assessment percentage for all property including inventory for 2006 is 18.75 percent. This will be reduced to 12.5 percent for 2007, 6.25 percent for 2008 and zero for 2009. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

The full tax rate for all County operations for the year ended December 31, 2006, was \$9.87 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2006 property tax receipts were based are as follows:

Real Property	\$171,878,790
Public Utility Tangible Personal Property	56,379,210
Tangible Personal Property	9,859,480
Total Assessed Value	\$238,117,480

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable September 20.

The County treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various agency funds of the County.

# NOTE 8 - PERMISSIVE SALES AND USE TAX

For the purposes of providing additional receipts, the County has levied a sales tax at the rate of one and onehalf percent upon certain retail sales made in the County, except sales of motor vehicles, and on the storage, use, or consumption of tangible personal property in the County, including motor vehicles not subject to the sales tax. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the State Auditor the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of the month. The State Auditor then has five days in which to draw the warrant payable to the County. Proceeds of the tax are credited to the General Fund.

# NOTE 9 - RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; employee injuries; and natural disasters. During 2006, the County contracted with the Buckeye Joint-County Self-Insurance Council, an insurance purchasing pool, (see Note 16), for liability, auto, and crime insurance. Each member pays a premium for their coverage. The agreement provides that the Council will be self-sustaining through member premiums. In the event of losses, the first \$250 to \$2,500 of any valid claim, depending on type of loss, will be paid by the member. The next payment, with a maximum pay out ranging from \$100,000 to \$1,000,000 per occurrence, will come from the insurance purchasing pool based on the member's percentage of contribution. If the aggregate claims paid by the pool exceed the available resources, the pool may require the members to make additional supplementary payments. Morgan County does not have any ongoing financial interest or responsibility. The agreement between the counties and the Council indicates that a voluntary withdrawal or termination by any county shall constitute a forfeiture of any pro rate share of the Council reserve fund. Current calculation of this potential residual interest is, therefore, not possible. During 2006, Morgan County paid \$118,458 to the Council for insurance coverage. Coverage provided to the County by the program is as follows:

	Coverage	Deductible
General Liability	\$1,000,000/3,000,000	\$0
Employee Benefits Liability	1,000,000/3,000,000	0
Property Damage Liability	15,050,566	1,000
Public Official Liability	1,000,000/3,000,000	5,000
Law Enforcement	1,000,000/3,000,000	5,000
Bond	250,000	0
Crime Coverage	50,000	0
Inland Marine	1,529,813	1,000
Electronic Equpment/Media Coverage:		
Electronic Equipment	500,000	1,000
Electronic Media	5,000	1,000
Extra Expense	5,000	1,000
Automobile	1,000,000 Per Occurrence	500
Auto Medical Payments	10,000 Per Occurrence	500

Settled claims have not exceeded coverage in any of the last three years. There has been no significant reduction in coverage from the prior year.

For 2006, the County participated in the County Commissioners Association of Ohio Workers' Compensation Group Rating Plan (Plan), an insurance purchasing pool (see Note 16). The Plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The worker's compensation experience of the participating Counties is calculated as one experience and a common premium rate is applied to all participants in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. In order to allocate the savings derived by formation of the Plan, and to maximize the number of participants in the Plan, the Plan's executive committee annually calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The

Plan's executive committee then collects rate contributions from or pays rate equalization rebates to the various participants. Participation in the Plan is limited to Counties that can meet the Plan's selection criteria. The firm of Gates McDonald, Inc. provides administrative, cost control, and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the cots of administering the program.

The County may withdraw from the Plan if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation. However, the participant is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal, and any participant leaving the Plan allows the representative of the Plan to access loss experience for three years following the last year of participation.

# NOTE 10 - DEFINED BENEFIT PENSION PLAN

## Ohio Public Employees Retirement System

The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

For the year ended December 31, 2006, the members of all three plans, except those in law enforcement participating in the traditional plan, were required to contribute 9 percent of their annual covered salaries. Members participating in the traditional plan who were in law enforcement contributed 10.1 percent of their annual covered salary. The County's contribution rate for pension benefits for 2006 was 13.7 percent, except for those plan members in law enforcement or public safety. For those classifications, the County's pension contributions were 16.93 percent of covered payroll. The Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2006, 2005, and 2004, were \$474,869, \$471,357, and \$641,337. 100 percent has been contributed for 2006, 2005, and 2004. There were no contributions to the member-directed plan for 2006.

# NOTE 11 - POSTEMPLOYMENT BENEFITS

# Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2006 local government employer contribution rate was 13.7 percent of covered payroll (16.93 percent for public safety and law enforcement); 4.50 percent was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2005, include a rate of return on investments of 6.50 percent, an annual increase in active employee total payroll of 4 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between 0.50 percent and 6.3 percent based on additional annual pay increases. Health care costs were assumed to increase between .50 and 6.00 percent annually for the next eight years and 4.00 percent annually after nine years.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12 percent corridor.

The number of active contributing participants in the traditional and combined plans was 369,214. The number of active contributing participants for both plans used in the December 31, 2005, actuarial valuation was 358,804. The County's actual contributions for 2006 which were used to fund postemployment benefits were \$241,584. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2005, (the latest information available) were \$11.1 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$31.3 billion and \$20.2 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. To improve the solvency of the Health Care Fund, OPERS created a separate investment pool for health care assets. Member and employer contribution rates increased as of January 1, 2006, and January 1, 2007, which will allow additional funds to be allocated to the health care plan.

# NOTE 12 - CONTRACTUAL COMMITMENTS

As of December 31, 2006, the County had contractual purchase commitments as follows:

		Durahasa	Amounts	Amounts
		Purchase	Paid as of	Remaining
Projects	Fund	Commitments	12/31/2006	on Contracts
County Road 94 Slip Repair	Motor Vehicle Gasoline Tax Fund	\$5,000	\$0	\$5,000
County-Wide GIS Mapping	Miscellaneous Local Funds	77,317	0	77,317
		\$82,317	\$0	\$82,317

Notes to the Basic Financial Statements

December 31, 2006

# **NOTE 13 - LONG-TERM OBLIGATIONS**

Changes in the County's long-term obligations during the year consisted of the following:

	Original Issue Amount	Principal Outstanding 12/31/05	Additions	Deductions	Principal Outstanding 12/31/06	Amounts Due within One Year
Governmental Activities <u>General Obligation Debt:</u> 2003 Sales Tax Supported Building Improvement Limited Tax General Obligation Bonds - 4.625%	\$2,000,000	\$1,934,326	\$0	\$35,133	\$1,899,193	\$36,757
2004 General Obligation County Garage Facility Note - 3.25%	149,813	45,965	0	45,965	0	0
1997 Ohio Water Development Authority Loan - 4.12%	190,884	123,738	0	9,098	114,640	9,477
Total General Obligation Debt		2,104,029	0	90,196	2,013,833	46,234
MRDD Tax Anticipation Notes - 4%	250,000	0	250,000	0	250,000	0
2001 Tax Increment Financing Loan - 4.98%	93,266	80,830	0	3,109	77,721	3,109
Total Governmental Activities		\$2,184,859	\$250,000	\$93,305	\$2,341,554	\$49,343

The County issued a general obligation bond anticipation note in 2001 to finance the renovation of a county building to provide county offices. The County refinanced the note with the U.S. Department of Agriculture on February 27, 2003, by issuing \$2,000,000 in Sales Tax Supported Building Improvement Limited Tax General Obligation Bonds.

The County issued a general obligation construction note to finance the building of a new County Garage in 1999. The full faith and credit of the County has been pledged to repay this debt. Gasoline and Motor Vehicle License Tax monies are being used to repay this debt. In March 2004, the note was refinanced through a local bank at a 3.25 percent interest rate for three years. The note was repaid in 2006.

Proceeds from the 1997 Ohio Water Development Authority loan were used to pay for a study to determine the cap, leachate management, explosive gas monitoring, ground water monitoring, and other technical services to close the County's landfill. General Fund monies are being used to repay the debt.

The County obtained a tax increment financing loan in 2001. Proceeds from this loan will be used to pay for water line chlorination systems and a bulk station to provide potable water for industry. Tax Increment Financing service payments are being used to repay this debt.

On December 28, 2006, the County issued \$250,000 in tax anticipation notes in anticipation of collection of the Board of Mental Retardation and Developmental Disabilities Levy approved on May 2, 2006. The levy funds will be collected in 2007. The note is due on January 24, 2008.

	Building Improvement General				
Year Ended	(	Obligation Bonds			
December 31,	Principal	Interest	Total		
2007	\$36,757	\$87,838	\$124,595		
2008	38,457	86,138	124,595		
2009	40,236	84,359	124,595		
2010	42,097	82,498	124,595		
2011	44,043	80,551	124,594		
2012-2016	252,725	370,249	622,974		
2017-2021	316,830	306,146	622,976		
2022-2026	397,194	225,781	622,975		
2027-2031	497,944	125,031	622,975		
2032-2033	232,910	16,280	249,190		
Total	\$1,899,193	\$1,464,871	\$3,364,064		

The following is a summary of the County's future annual principal and interest requirements to retire general obligation bonds:

The following is a summary of the County's future annual principal and interest requirements to retire the OWDA and Tax Increment Financing Loans:

V E. d. d		Ohio Water Development			Tax Incremen	-
Year Ended December 31,		uthority Loa: Interest	n Total		Financing Loa Interest	an Total
December 51,	Principal	Interest	Total	Principal	Interest	Total
2007	\$9,477	\$4,627	\$14,104	\$3,109	\$3,871	\$6,980
2008	9,871	4,232	14,103	3,109	3,716	6,825
2009	10,282	3,821	14,103	3,109	3,561	6,670
2010	10,710	3,393	14,103	3,109	3,406	6,515
2011	11,156	2,947	14,103	3,109	3,251	6,360
2012-2016	63,144	7,373	70,517	15,545	13,934	29,479
2017-2021	0	0	0	15,545	10,064	25,609
2022-2026	0	0	0	15,545	6,193	21,738
2027-2031	0	0	0	15,541	2,322	17,863
2032-2033	0	0	0	0	0	0
Total	\$114,640	\$26,393	\$141,033	\$77,721	\$50,318	\$128,039

# B. <u>Debt Margin</u>

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total valuation of the County. The Code further provides that the total shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The County's unvoted debt margin was \$3,086,995 at December 31, 2006.

## C. <u>Conduit Debt</u>

Pursuant to State statue, various industrial revenue bonds have been issued for private industry within the County. The proceeds of the industrial revenue bonds are used by the various private industries for new construction or improvements. The bonds are to be repaid by the recipients of the proceeds and do not represent an obligation of the County. As of December 31, 2006, \$3,000,000 of industrial revenue bonds had been issued and \$1,519,304 of those remained outstanding.

# NOTE 14 – INTERFUND BALANCES AND TRANSFERS

Interfund balances, as of December 31, 2006, consist of the following individual interfund receivables and payables:

Interfund Receivable				
	Major Fund			
Interfund Payable	General			
Other Nonmajor Governmental	\$87,886			

The Advances From/To are due to lags between the dates transactions recorded in the accounting system and payments between funds were made.

Interfund transfers for the year ended December 31, 2006, consisted of the following:

	Trai	Transfer from		
	Other Nonmajor			
Transfer to	General	Governmental	Total	
Major Funds:				
General Fund	\$0	\$90,000	\$90,000	
Job and Family Services	79,727	0	79,727	
Other Nonmajor				
Governmental	20,113	0	20,113	
Total All Funds	\$99,840	\$90,000	\$189,840	

The above mentioned Transfers From/To were used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. The Transfer from the Other Nonmajor Governmental Funds to the General Fund was a court ordered transfer from the Capital Improvements Fund to the General Fund.

# **NOTE 15 - JOINTLY GOVERNED ORGANIZATIONS**

# A. <u>Buckeye Hills-Hocking Valley Regional Development District</u>

The Buckeye Hills-Hocking Valley Regional Developmental District serves as the Area Agency on Aging for Washington, Athens, Hocking, Meigs, Monroe, Morgan, Noble, and Perry Counties. The District was created to foster a cooperative effort in regional planning, programming, and implementing plans and programs. The District is governed by a fifteen member board of directors. The board is composed of one County Commissioner from each county, one member from the City of Athens, one member from the City of Marietta, four at-large members appointed from the ten government members, and one member from the minority sector. The board has total control over budgeting, personnel, and all other financial matters. The District administers County Community Development Block Grant and Issue II monies. During 2006, the District received \$18,510 in administrative fees from Morgan County. The continued existence of the District is not dependent on the County's continued participation and no equity interest exists.

# B. Joint Solid Waste District

The County is a member of the Joint Solid Waste District which consists of Washington, Guernsey, Monroe, Morgan, Muskingum, and Noble Counties. The purpose of the District is to make disposal of waste in the six-county area more comprehensive in terms of recycling, incinerating, and land filling. The District was created in 1989 as required by Ohio Revised Code.

The Joint Solid Waste District is governed and operated through three groups. An eighteen-member board of directors, composed of the three Commissioners from each County, is responsible for the District's financial matters. Financial records were maintained by Muskingum County until May 1993 at which time Noble County assumed the responsibility. The District's sole revenue source is a waste disposal fee for in-district and out-of-district waste. Although the County contributed amounts to the District at the time of its creation, no contributions were received from the County in 2006. No future contributions by the County are anticipated. A thirty-one member policy committee composed of five members from each county and one atlarge member appointed by the policy committee, is responsible for preparing the solid waste management plan of the District in conjunction with a Technical Advisory Council whose members are appointed by the Policy Committee. Continued existence of the District is not dependent on the County's continued participation, no equity interest exists, and no debt is outstanding.

# C. Morgan County Family and Children First Council

The Morgan County Family and Children First Council provides services to multi-need youth in Morgan County. Members of the Cluster include the Morgan County Health Department, the Regional Office of Youth Services, the Morgan County Juvenile Court, the Morgan County Mental Health Board, Morgan County Children Services, the General Health District, and a representative of the Morgan County School Districts. The operation of the Council is controlled by an advisory committee which consists of a representative from each agency. The continued existence of the Council is not dependent on the County's continued participation and no equity interest exists.

## D. Washington-Morgan Community Action Corporation

The Community Action Program Corporation of Washington-Morgan Counties is operated as non-profit organization formed to provide various programs in Morgan and Morgan Counties. Currently, the Corporation administers the Family Service and Outreach Program; the Community Action Bus Line (CABL); the Child Development Program; the Senior Nutrition Program; the Women, Infants and Childrens' Supplemental Nutrition Program; the Home Weatherization Assistance and Energy Program; the Job Training and Partnership Act Program; the Housing and Urban Development Section 8 Existing Housing Voucher/Certificate Program; and various other state and federal programs. The Corporation is the direct recipient of the federal and state monies. The Corporation is governed by a fifteen member council. The council is composed of the Mayor of the City of Marietta, the Mayor of the City of Belpre, two commissioners from Morgan County, one Commissioner from Morgan County, five lower income representatives, and five private sector representatives from Morgan and Morgan Counties, provides administrative services to these governments in specific programs. The continued existence of the Corporation is not dependent on the County's continued participation and no equity interest exists. In 2006, the County contributed \$170,557 to the Corporation.

## E. Buckeye Hills Resource Conservation and Development Corporation

The Buckeye Hills Resource Conservation and Development Corporation was organized to lead local efforts directed toward improving social and economic conditions of the Buckeye Hills RC&D Area through development, conservation, and proper use of all the resources of the area. It serves Athens, Belmont, Hocking, Meigs, Monroe, Morgan, Noble, and Perry Counties. The Corporation is governed by an executive council. The council is composed of one County Commissioner from each county, one member from the Soil and Water Conservation District of each county, a representative chosen jointly by the county commissioners and Soil and Water Conservation Districts of each county, a member from the Muskingum Watershed Conservancy District, and one member from the Rush Creek Conservancy District. The council has total control over budgeting, personnel, and all other financial matters. During 2006, the council received \$600 in administrative fees from Morgan County. The continued existence of the County is not dependent on the County's continued participation and no equity interest exists.

## F. Mental Health and Recovery Services Board of Muskingum County

The Mental Health and Recovery Services Board of Muskingum County (the Board) provides alcohol, drug addiction, and mental health services and programs, primarily through contracts with private and public agencies. The Board also provides forensic evaluation services to adult felony courts and residential services to youth experiencing emotional problems which prevent them from living at home. The Board serves Coshocton, Guernsey, Morgan, Muskingum, Noble, and Perry Counties and operates under the direction of an eighteen-member appointed Board. Each participating county has agreed to levy a tax within their county to assist in the operation of the Board. The Board also directly receives state and federal funding for its operations. Although the Muskingum County Auditor and County Treasurer are responsible for fiscal control of the resources of the Board, the Board is responsible for budgeting and accounting for the resources at its disposal. Membership on the Board is based upon Ohio law. The continued existence of the Board is not dependent upon the County's continued participation and no equity interest exists. In 2006, the County contributed \$165,791 to the Board.

## G. Mid Eastern Ohio Regional Council of Governments (MEORC)

The Mid Eastern Ohio Regional Council of Governments is a regional council of governments created pursuant to Ohio Revised Code Chapter 167. Participating counties include Belmont, Carroll, Coshocton, Fairfield, Guernsey, Harrison, Hocking, Holmes, Jefferson, Knox, Monroe, Morgan, Muskingum, Noble,

Perry, and Tuscarawas Counties. MEORC was created to provide the best possible services to persons with mental retardation and disability in their respective counties. Each county has representation on the MEORC board. Member counties have a contract between its county MR/DD board and the MEORC for MEORC to provide supported living services or housing to eligible persons in the member counties.

# **NOTE 16 - INSURANCE PURCHASING POOLS**

# A. <u>Buckeye Joint-County Self-Insurance Council</u>

The Buckeye Joint-County Self-Insurance Council is an insurance purchasing pool that serves Washington, Athens, Hocking, Jackson, Lawrence, Meigs, Monroe, Morgan, Noble, Perry, Pike, and Vinton Counties. It was formed as an Ohio not-for-profit corporation for the purpose of establishing an insurance pool to obtain general liability, law enforcement, professional, and fleet insurance. Member counties provide operating resources to the Council based on actuarially determined rates.

The degree of control exercised by any participating government is limited to its representation on the Council. The Governing Board is composed of at least one County Commissioner from each of the participating counties. The Governing Board annually elects officers which include a President, Vice President, Second Vice President, and two Governing Board members. The expenses and investment of funds by the officers must be approved by the Governing Board unless specific limits have been set by the Governing Board to permit otherwise.

# B. County Commissioners Association of Ohio Workers' Compensation Group Rating Plan

The County is participating in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as a group purchasing pool.

A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant, and performing any other acts and functions which may be delegated to it by the participating employers. The group executive committee consists of seven members. Two members are the president and treasurer of CCAOSC; the remaining five members are representatives of the participants. These five members are elected for the ensuring year by the participants at the meeting held in the month of December each year. No participant can have more than member of the group executive committee in any year and each elected member shall be a County Commissioner.

# NOTE 17 – FEDERAL FOOD STAMP PROGRAM

The County's Department of Job and Family Services distributes federal food stamps to entitled recipients within Ohio County. The receipt and issuance of food stamps have the characteristics of federal "grants"; however, the Department of Job and Family Services merely acts in an intermediary capacity. The inventory value of these stamps is not reflected in the accompanying financial statements as the only economic interest related to the stamps rests with the ultimate recipient. The County's Department of Job and Family Services had no inventory of food stamps on hand at December 31, 2006.

# **NOTE 18 - CONTINGENT LIABILITIES**

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecutor, any potential liability would not have a material effect on the County's financial condition.

# NOTE 19 – LANDFILL

The Commissioners leased land from F. E. and Eileen Haines to operate the Morgan County Landfill (the Facility). William Miller was the operator and license holder for the Facility from 1974 to 1988, when the Facility was closed. The Ohio Administrative Code requires the operator to complete certain environmental remediation to the Facility within sixty days after closing and to maintain the site after closure. Subsequent to the closure on September 1, 1988, the Ohio Environmental Protection Agency (OEPA) conducted inspections and documented various violations of closure requirements. On February 13, 1995, the Director of the OEPA issued Final Findings and Orders to the Morgan County Commissioners, F. E. and Eileen Haines, and William R. Miller concerning violations of closure and post-closure requirements. Post-closure requirements extend 30 years beyond the closure date.

As a result of the Directors Final Findings and Orders, the Commissioners contracted for a study to determine the cap, leachate management, explosive gas monitoring, ground water monitoring, and for other technical services relating to closure procedures for the Facility. During 1997, the County paid for the construction phase of capping the Facility. In 2001, the Commissioners contracted with an engineering firm to prepare a corrective measure plan to address the remaining OEPA concerns, including post-closure care. Other alternative plans ranging from approximately \$1.5 million to \$15.9 million have been documented and presented by Advanced Geo Services, who are employees of Gould, Inc., to the OEPA. Advanced GeoServices continues to monitor gas and groundwater pollutant levels for Gould. The Commissioners are also responsible for providing \$33,000 of in-kind contributions for illegal dump cleanup. To date, all in-kind contributions have been provided.

As of the date of this report, the Commissioners cannot determine which plan will be accepted, if any, or what portion of the remaining costs may have to be paid by the County. However, plans are being made to install a leachate collection tank.

# NOTE 20 – COMPONENT UNIT DISCLOSURES

## A. Morgan County Regional Airport Authority

The following are the Morgan County Regional Airport Authority (the Authority) notes to the financial statements for the year ended December 31, 2006:

## Summary of Significant Accounting Policies

<u>Basis of Presentation:</u> The Summary of Significant Accounting Policies is presented to assist in understanding the Authority's financial statements. The financial statements and notes are representations of the Authority's management, who are responsible for their integrity and objectivity. These accounting policies conform to the basis of accounting prescribed or permitted by the Auditor of State. This basis of

accounting is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability in incurred.

<u>Liability for Income Taxes:</u> The Authority is exempt from income tax under Section 501(c)(3) of Internal Revenue Code.

<u>Cash and Cash Equivalents</u>: The Authority considers deposits with maturities of twelve months or less to be cash equivalents. At December 31, 2006, the carrying amount of the Authority's deposits was \$9,166 and the bank balance was \$9,616. The bank balance was covered by federal depository insurance.

<u>Property, Plant and Equipment:</u> Capital assets acquired or constructed for the Authority are recorded as disbursements. Depreciation is not recorded for these capital assets.

<u>Debt:</u> In 2006, the Authority obtained a loan from First National Bank in the amount of \$25,000, of which they can draw monies when needed. As of December 31, 2006, the Authority has drawn \$15,729 with \$9,271 available to draw. The loan will be repaid in monthly installments of \$283.19 over ten years. These payments were calculated on the full \$25,000 being drawn.

## B. Mary Hammond Adult Activity Center, Inc.

The following are the Mary Hammond Adult Activity Center, Inc. (the Workshop) notes to the financial statements for the year ended December 31, 2006:

## Summary of Significant Accounting Policies

<u>Basis of Presentation:</u> The Summary of Significant Accounting Policies is presented to assist in understanding the Workshop's financial statements. The financial statements and notes are representations of the Workshop's management, who are responsible for their integrity and objectivity. These accounting policies conform to the basis of accounting prescribed or permitted by the Auditor of State. This basis of accounting is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability in incurred.

<u>Liability for Income Taxes:</u> The Workshop has applied for exemption from federal income taxes under Internal Revenue Code Section 501(c)(3) and has been recognized as a nonprofit by the State of Ohio. No provision has been made for Federal or Ohio income taxes in the accompanying financial statements.

<u>Capital Assets</u>: Capital Assets are carried at cost less accumulated depreciation for items that have a value greater than \$2,500 and intended for long-term use (more than one year). Depreciation is provided over the estimated useful lives of the related assets. Maintenance and repairs are charges to operations when incurred. Renewals and betterments of a nature considered to materially extend the useful life of the assets are capitalized. When assets are retired or otherwise disposed of, the assets and related allowances for depreciation and amortization are eliminated from the accounts and any resulting gain or loss is reflected in income. Depreciation for financial reporting purposes is based on the following policies:

	Estimated
Asset Category	Lives
Machinery and Equipment	5-8 years
Vehicles	5 years

<u>Cash and Cash Equivalents</u>: The Workshop considers deposits with maturities of twelve months or less to be cash equivalents. At December 31, 2006, the carrying amount of the Workshop's deposits was \$1,166 and the bank balance was \$2,586. The bank balance was covered by federal depository insurance.

<u>Accounts Receivable:</u> Accounts receivables are carried at cost, which is the amount the Workshop expects to collect on balances outstanding at year-end. Management has not recorded an allowance for bad debt.

<u>Debt:</u> In 2004, the Workshop opened a line of credit with North Valley Bank for \$7,500 with an interest rate of 6.5 percent. Each year this line of credit is renewed. In 2006, the Workshop had total draws of \$5,100. This amount was outstanding as of December 31, 2006.

<u>Related Party Transactions:</u> During 2006, Morgan County provided facilities, certain equipment, transportation, and salaries for administration, implementation, and supervision of programs to the Workshop. These in-kind contributions were valued at \$64,179.

The in-kind contributions are reflected in the Statement of Revenues, Expenses and Changes in Retained Earnings as "Support Services" revenues and correspondingly as Support Services – Salaries.

<u>Retirement System:</u> All employees of the Workshop are covered by Social Security. The Workshop's liability is 6.2% of wages paid. Employees contribute a matching amount.

<u>Restatement of Retained Earnings</u>: Retained earnings at December 31, 2005, was restated by \$450 due to a 2005 expense being recorded after the prior audit was completed. Retained earnings were restated from \$17,498 to \$17,048 as of December 31, 2005.

## WOLFE, WILSON, & PHILLIPS, INC. 37 SOUTH SEVENTH STREET ZANESVILLE, OHIO 43701

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Morgan County 155 East Main Street Room 217 McConnelsville, Ohio 43756-1297

We have audited the financial statements of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the Morgan County, Ohio as of and for the year ended December 31, 2006, which collectively comprise the County's basic financial statements and have issued our report thereon dated August 24, 2007, wherein, we noted, that except for the Mary Hammond Adult Activity Center, Inc., the County uses a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Morgan County's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the County's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the County's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the County's internal control.

Our consideration of internal control over financial reporting was for the limited purposes described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above. We noted certain matters that we have reported to management in a separate letter dated April 3, 2007.

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Morgan County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that we must report under *Government Auditing Standards.*, which is described in the accompanying Schedule of Findings as item 2006-01. We also noted certain immaterial instances of noncompliance, which we have reported to management of Morgan County in a separate letter dated August 24, 2007.

Morgan County's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit Morgan County's response and, accordingly, we express no opinion on it.

This report is intended for the information of the management, the Board of County Commissioners, Auditor of State, federal award agencies, and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

*Wolfe, Wilson, & Phillips, Inc.* Zanesville, Ohio August 24, 2007

## WOLFE, WILSON, & PHILLIPS, INC. 37 SOUTH SEVENTH STREET ZANESVILLE, OHIO 43701

## REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH *OMB CIRCULAR A-133*

Morgan County 155 East Main Street Room 217 McConnelsville, Ohio 43756-1297

#### **Compliance**

We have audited the compliance of Morgan County, Ohio with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to its major federal program for the year ended December 31, 2006. Morgan County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Morgan County's management. Our responsibility is to express an opinion on Morgan County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Morgan County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Morgan County's compliance with those requirements.

In our opinion, the Morgan County complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2006. However, the results of our auditing procedures disclosed instances of noncompliance with those requirements that OMB Circular A-133 requires us to report, which are described in the accompanying Schedule of Findings as item 2006-02.

## **Internal Control Over Compliance**

The management of Morgan County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with *OMB Circular A-133*.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

Report on Compliance with OMB A-133 Page 2

This report is intended for the information of the management, The Board of Commissioners, the Auditor of State, federal award agencies, and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

*Wolfe, Wilson, & Phillips, Inc.* Zanesville, Ohio August 24, 2007

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 SECTION 505 DECEMBER 31, 2006

#### 1. Summary of Auditor's Results

(d)(1)(I)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	NO
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	NO
(d)(1)(iii)	Was there any reported non-compliance at the financial statement level (GAGAS)?	YES
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	NO
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	NO
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under section. 510?	YES
(d)(1)(vii)	Major Programs:	WIA Cluster; CFDA #17.258-260 CDBG; CFDA #14.228
(d)(1)(viii)	Dollar Threshold: Type A\B Programs:	Type A: >\$300,000; Type B: All Others
(d)(1)(ix)	Low Risk Auditee?	No

## 2. Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS

## FINDING NUMBER 2006-01

## **Noncompliance Citation**

Ohio Revised Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Admin. Code Section 117-2-03 further clarifies the requirements of Ohio Revised Code Section 117.38.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) OMB CIRCULAR A-133 SECTION 505 DECEMBER 31, 2006

# 2. <u>Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS</u> (continued)

## FINDING NUMBER 2006-01 (CONTINUED)

Ohio Admin. Code Section 117-2-03 (B) requires the County to file its annual report pursuant to generally accepted accounting principles. However, the County prepared its financial statements in accordance with standards established by the Auditor of State for governmental entities not required to prepare annual reports in accordance with generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time. Pursuant to Ohio Revised Code Section 117.38, the County may be fined and subject to various other administrative remedies for its failure to file the required financial report.

We recommend the County take necessary steps to ensure the annual financial report is prepared in accordance with generally accepted accounting principles.

Client Response: Morgan County has not filed GAAP financial statements because we feel that the costs related to the GAAP filing requirements far outweigh the benefits that Morgan County would realize.

## 3. Findings and Questioned Costs for Federal Awards

#### FINDING NUMBER 2006-02

CFDA Title and Number: Workforce Investment Act Cluster - CFDA #17.258, 17.259 and 17.260 Federal Award Number/Year: N/A Federal Agency: U.S. Department of Labor Pass-Through Agency: Workforce Investment Act Area 15

#### **Noncompliance Citation - Cash Management**

2 C.F.R. Section 215.22(b)(2) requires that cash advances be limited to the minimum amounts needed and be timed to be in accord with the actual, immediate cash requirements of the organization in carrying out the purpose of the program or project. Since the Ohio Department of Job and Family Services has a ten-day disbursement cycle, Workforce Investment Act (WIA) program cash balances should not significantly exceed the amounts needed in the next ten days.

During 2006, WIA cash balances on hand exceeded the amounts needed in the next ten days on the dates listed below.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) OMB CIRCULAR A-133 SECTION 505 DECEMBER 31, 2006

## 3. Findings and Questioned Costs for Federal Awards (Continued)

				Amount	А	mount Not
	V	WIA Cash	Sp	ent within	S	pent within
Date		Balance		10 Days		10 Days
January 1, 2006	\$	41,023	\$	3,146	\$	37,877
April 28, 2006		13,700		-		13,700
May 31, 2006		22,200		6,165		16,035
July 14, 2006		34,000		2,949		31,051
August 3, 2006		24,500		-		24,500
August 4, 2006		120,290		-		120,290
September 6, 2006		27,500		814		26,686
October 27, 2006		32,000		-		32,000
November 21, 2006		21,000		7,054		13,946

We recommend WIA cash balances be monitored on a regular basis and that weekly cash draw requests be reduce or eliminated during times when the WIA program cash balance is adequate to cover immediate cash needs.

**Client Response and Corrective Action Plan -** Previous drawdowns were made monthly. However, drawdown requests are now made bi-weekly. We will continue to monitor and change our drawdown requests as needed.

## SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2006

Federal Grantor/		Federal	
Sub-Grantor	Pass Through	CFDA	F
Program Title U.S. DEPARTMENT OF HOUSING AND URBAN DEV	Entity Number	Number	Expenditures
(Pass through Ohio Department of Development)			
Community Development Block Grant	BN-05-053-1	14.228	\$ 2,794
	BC-04-053-1		66,032
	BF-05-053-1		42,679
	BF-04-053-1		71,000
	BW-03-053-1		216,059
			398,564
HOME Partnership Grant	B-C-04-053-2	14.239	264,169
Total U.S. Department of Housing and Urban Develop	ment		662,733
U.S. DEPARTMENT OF JUSTICE:			
Pass through Ohio Attorney General's Office			
Crime Victim Assistance	2007-VA-GENE-336	16.575	6,091
	2006-VA-GENE-336		17,913
			24,004
Forensic DNA Capacity Enhancement Program	n/a	16.741	7,884
Pass through Ohio Office of Criminal Justice Sevices and the Village of McConnelsville			
Violence Against Women Formula Grants	2004WF-VA2-8423	16.588	23,428
Pass through Ohio Office of Criminal Justice Sevices			
Local Law Enforcement Block Grant	2005-LE-LLE-5145	16.592	20,000
Total U.S. Department of Justice			75,316
U.S. DEPARTMENT OF LABOR:			
Pass through Workforce Investment Act Area 15			
Workforce Investment Act Cluster:			
WIA Adult	n/a	17.258	144,141
WIA Youth Activities	n/a	17.259	162,887
WIA Dislocated Worker	n/a	17.260	28,663
			335,691
Total U.S. Department of Labor			335,691
U.S. DEPARTMENT OF TRANSPORTATION			
Pass through Ohio Department of Transportation			
Formula Grants for Other than Urbanized Areas	RPT-4058-024-052	20.509	39,144
Total U.S. Department of Transportation			39,144

See notes to Schedule of Federal Awards Expenditures.

## SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2006

Federal Grantor/ Sub-Grantor	Pass Through	Federal CFDA	
Program Title	Entity Number	Number	Disbursements
APPLACHIAN REGIONAL COMMISSION Pass through OHCP State Appalachian Grant Program	A-05-053-1 AIRPORT-05-2008	23.001	25,000 30,567
Total Applachian Regional Commission			55,567
<u>U.S. DEPARTMENT OF EDUCATION:</u> Pass through Ohio Department of Health			
Special Education Grants-Infants/Families with Disabilities	n/a	84.181	20,378
Total U.S. Department of Education			20,378
<u>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVI</u> Pass through Ohio Department of Aging and the Area Ag			
Special Programs for the Aging - Title III, Part D	n/a	93.043	2,769
Special Programs for the Aging - Title III, Part B	n/a	93.044	54,210
Pass through Ohio Department of MR/DD			
Social Services Block Grant	n/a	93.667	15,553
Medical Assistance Program - XIX Medical Assistance Program - Target Case Management	n/a n/a	93.778	2,183 74,324 <b>76,507</b>
Total U.S. Department of Health and Human Services			149,039
DEPARTMENT OF HOMELAND SECURITY Pass through Ohio EMA			
Public Assistance Grant	FEMA-1580-DR-115-05BOA	97.036	23,508
State Homeland Security Program	2005-GE-T5-0001	97.073	1,742
Total Federal Emergency Management Agency			25,250
ELECTION ASSISTANCE COMMISSION Pass through Ohio Secretary of State			
Help America Vote Training	05-SOS-HAVA-58	39.011	795
Total Election Assistance Commission			795
Total Federal Awards Expenditures			\$ 1,363,913

See notes to Schedule of Federal Awards Expenditures.

## MORGAN COUNTY NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES

## NOTES A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of federal awards expenditures is a summary of the activity of the County's federal award programs. The schedule has been prepared on the cash basis of accounting.

## NOTE B - MATCHING REQUIREMENTS

Certain Federal programs require the County contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.

## NOTE C - <u>SUBRECIPIENTS</u>

The County passes-through certain Federal assistance received from the U.S. Department of Housing and Urban Development to other governments or not-for-profit agencies (subrecipients). As described in Note A, the County records expenditures of Federal awards to subrecipients when paid in cash.

The subrecipient agencies have certain compliance responsibilities related to administering these Federal Programs. Under OMB Circular A-133, the County is responsible for monitoring subrecipients to help assure that Federal awards are used for authorized purposes in compliance with laws, regulations and the provisions of contracts or grant agreements, and that performance goals are achieved.

# SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133 SECTION 315(b) December 31, 2006

Finding Number	Finding Summary	Fully Corrected	Not Corrected, Partially Corrected Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2005-01	OAC 117-2-03B Not filing report in accordance with GAAP	No	Not Corrected. Cited in current report as finding 2006-01
2005-02	Finding for recovery Sheriff FOJ account	Yes	Finding No Longer Valid item repaid
2005-03	Cash Management WIA Program 10 day rule	No	Not Corrected. Cited in current report as item 2006-02
2005-04	Cash Management Funds documentation FEMA Program	Yes	Finding No Longer Valid Grant is closed and paperwork is accepted.
2005-05	Cash Management Funds documentation FEMA Program	Yes	Finding No Longer Valid Grant is closed and paperwork is accepted.
2005-06	Cash Management Funds documentation FEMA Program	Yes	Finding No Longer Valid Grant is closed and paperwork is accepted.
2005-07	Reporting FEMA line item accounts FEMA Program	Yes	Finding No Longer Valid Separate line items for each disaster was created.





**FINANCIAL CONDITION** 

**MORGAN COUNTY** 

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED NOVEMBER 8, 2007

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