#### **Financial Statements**

**December 31, 2006** 

with

**Independent Auditors' Report** 



# Mary Taylor, CPA Auditor of State

Board of Health Montgomery County Combined Health District 117 South Main Street Dayton, Ohio 45422

We have reviewed the *Independent Auditors' Report* of the Montgomery County Combined Health District, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2006 through December 31, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Montgomery County Combined Health District is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

November 19, 2007



#### Table of Contents

<u>Page</u>
Independent Auditors' Report
Management's Discussion and Analysis
Financial Statements:
Statement of Net Assets – Cash Basis
Statement of Activities – Cash Basis
Statement of Cash Basis Assets and Fund Balances – Governmental Funds
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balances – Governmental Funds
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balances – Budget and Actual – Budget Basis – General Fund
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balances – Budget and Actual – Budget Basis – Federal Fund
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balances – Budget and Actual – Budget Basis – Air Pollution Fund
Notes to the Basic Financial Statements
Schedule of Expenditures of Federal Awards
Notes to Schedule of Expenditures of Federal Awards
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>
Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance with OMB Circular A-133
Schedule of Findings and Questioned Costs
Schedule of Prior Year Findings and Ouestioned Costs



#### **Independent Auditors' Report**

Board of Health Montgomery County Combined Health District Dayton, Ohio

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Montgomery County Combined Health District (the District), Montgomery County as of and for the year ended December 31, 2006, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Montgomery County Combined Health District, Montgomery County, as of December 31, 2006, and the respective changes in financial position and the respective budgetary comparison for the General Fund, the Federal Fund and the Air Pollution Fund thereof for the year then ended in conformity with the basis of accounting Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 19, 2007, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements, and in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Springfield, Ohio October 19, 2007

Clark, Schaefer, Hackett a Co.

\_

Management's Discussion and Analysis For the Year Ended December 31, 2006 (Unaudited)

This discussion and analysis of the Combined Health District of Montgomery County's (District) financial performance provides an overall review of the District's financial activities for the year ended December 31, 2006, within the limitations of the District's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

#### **Highlights**

#### Key highlights for 2006 are as follows:

- Net assets of governmental activities increased \$641,610 or 9 percent, a modest change from the prior year. Both the General and Capital Project funds benefited from the increase in cash and cash equivalents.
- The District's general receipts are primarily property taxes levied for human services. These receipts represent approximately 46 percent of the total cash received for governmental activities during the year.
- The District created a Capital Project fund for the purpose of collecting resources to facilitate the replacement of roofs, HVAC systems, etc. at the various health centers and for replacement of the Northridge Health Center. The balance is now \$950,000. The facility plan is in the process of changing to include the possibility of qualifying for Federally Qualified Health Center status for the District's centers.
- The Combined Health District of Montgomery County began the process of creating a strategic plan which is to begin implementation in 2007. One outcome of the process is a name change to "Public Health-Dayton and Montgomery County" in May 2007.

#### **Using the Basic Financial Statements**

This annual report is in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the District's cash basis of accounting.

#### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the District as a whole. Fund financial statements provide a greater level of detail. Funds segregate money per legal regulations or for specific purposes. These statements present financial information by fund, presenting major funds in separate columns. The notes to the financial statements are an integral part of the District-wide and fund financial statements; notes provide expanded explanation and detail regarding the information reported in the statements.

Management's Discussion and Analysis For the Year Ended December 31, 2006 (Unaudited)

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The District has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the District's cash basis of accounting, receipts and disbursements are recorded when cash is received and paid out.

As a result of using the cash basis of accounting, certain assets, their related revenues (such as accounts receivable), certain liabilities, and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### Reporting the Health District as a Whole

The Montgomery County Combined Health District (the District) is a combined general health district established under the laws of the State of Ohio.

A nine-member Board governs the District, which provides public health services to the citizens of Montgomery County and for certain programs in surrounding counties. These services range from personal health care to air pollution control.

A reporting entity is comprised of the primary District, component units and other organizations included ensuring that the basic financial statements are not misleading. The primary government of the District consists of all funds, departments, boards and agencies that are not legally separate from the District. The basic financial statements includes general operations, public health nursing, immunizations, communicable disease clinics and programs, food protection, community and special services, vital statistics, personal health care clinics, air pollution monitoring and control, water and solid waste programs and regional emergency preparedness programs.

The statement of net assets and the statement of activities reflect how the District did financially during 2006, within the limitations of the cash basis accounting. The statement of net assets presents the cash balances of the governmental type activities of the District at year-end. The statement of activities compares cash disbursements with program receipts for each Governmental program activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each Governmental function draws from the District's general receipts.

These statements report the District's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the District's financial health. Over time, increases or decreases in the District's cash position is one indicator of whether the District's financial health is improving or deteriorating. When evaluating the District's financial condition, one should also consider other non financial factors as well, such as the District's property tax base, the condition of the District's capital assets, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

Management's Discussion and Analysis For the Year Ended December 31, 2006 (Unaudited)

In the statement of net assets and the statement of activities, the reports show all the District's activities as governmental. This category includes all of the District's basic services, including air pollution control, communicable disease clinics, and food protection services. State and federal grants, fees and property taxes finance most of these activities. The people receiving the benefits do not necessarily pay for the services provided through governmental activities.

#### **Reporting the District's Most Significant Funds**

Fund financial statements provide detailed information about the District's major funds – not the District as a whole. The District establishes separate funds to manage its many activities and to help demonstrate that money that is restricted in its' use is spent for the intended purpose.

The Governmental activities include all of the District's activities. The Governmental fund financial statements provide a detailed view of the District's governmental operations and the basic services it provides. Governmental fund information helps determine the availability of financial resources to support the District's programs. The District's significant Governmental funds have separate columns on the financial statements. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) are combined into a single column. The District's major Governmental funds are the General Fund, Federal Fund, Air Pollution Fund and Capital Project Fund. The programs reported in Governmental funds are those reported in the Governmental activities section of the District-wide statements.

#### The District as a Whole

Table 1 provides a summary of the District's net assets for 2006 compared to 2005 on a cash basis:

#### Table 1 Net Assets

		<b>Governmental Activites</b>				
		2006	2005			
Assets						
Cash and Cash Equivalents	\$	7,669,781	7,028,171			
Total Assets	_	7,669,781	7,028,171			
Net Assets						
Restricted for:						
Federal Funds		1,402,945	1,724,541			
Air Pollution		1,332,434	1,252,652			
Food Service		141,752	126,649			
Capital Projects		950,000	525,000			
Unrestricted	_	3,842,650	3,399,329			
Total Net Assets	\$ _	7,669,781	7,028,171			

Management's Discussion and Analysis For the Year Ended December 31, 2006 (Unaudited)

As mentioned previously, net assets of Governmental activities increased \$641,610 or 9.13 percent during 2006.

Table 2 provides a summary of the District's receipts, disbursements and changes in net assets for 2006 as compared to 2005 on a cash basis:

Table 2 Change in Net Assets

		Governmental Activites			
	_	2006	2005		
Receipts	_				
Program Receipts					
Charges for Services and Sales	\$	9,566,588	9,688,711		
Operating Grants		7,890,091	8,954,756		
Total Program Receipts		17,456,679	18,643,467		
General Receipts					
Property and Other Local Taxes		15,639,202	15,154,125		
Miscellanous		663,706	641,953		
Total General Receipts		16,302,908	15,796,078		
Total Receipts		33,759,587	34,439,545		
Disbursements					
Public Health Services		32,390,043	31,355,253		
Capital Outlay		727,934	926,205		
Total Disbursements		33,117,977	32,281,458		
Change in Net Assets		641,610	2,158,087		
Net Assets, Beginning of Year		7,028,171	4,870,084		
Net Assets, End of Year	\$	7,669,781	7,028,171		

Program receipts represent 52 percent of the District's total receipts. These receipts are primarily comprised of restricted intergovernmental receipts such as inspection fees, record fees, grant funds and patient fees: private pay, insurance, Medicaid or Medicare.

General receipts represent 48 percent of the District's total receipts, and of this amount, 96 percent are local taxes. Other receipts in the amount of \$663,706 are somewhat of an unpredictable revenue source.

Capital outlays signify the disbursements for equipment and infrastructure for use in providing the District's services to the public.

Management's Discussion and Analysis For the Year Ended December 31, 2006 (Unaudited)

#### **Governmental Activities**

**Public Health Services** 

**Total Disbursements** 

Capital Outlay

The "Total Cost of Service" column of the Statement of Activities lists the major services provided by the District. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for public health services. The next three columns of the Statement entitled "Program Receipts" identify amounts collected through fees and grants received by the District that have a restricted use. The net receipt (disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the services that expend general receipts the source of which to a significant extent, is the local taxpayer. A comparison between the total cost of services and the net cost is presented in Table 3.

**Table 3**Total and Cost of Program Services

**Governmental Activities** 2006 2005 **Total Cost** Total Cost Net Cost Net Cost of Service of Service of Service of Service 32,390,043 14,933,364 31,355,253 12,711,786 727,934 926,205 926,205 727,934

32,281,458

13,637,991

The property tax and other general receipts support 47 percent of the governmental activities.

33,117,977

#### The District's Funds

15,661,298

Total Governmental funds had receipts of \$33,745,877 and disbursements of \$33,117,977, excluding other financing sources and uses. The greatest change within governmental funds occurred within the General Fund with an increase of \$443,321 and the Capital Project Fund followed with an increase of \$425,000.

#### **General Fund Budget Highlights**

The District's budget is prepared according to Ohio law and accounts for certain transactions on a cash basis: receipts and disbursements. The most significant budgeted fund is the General Fund.

During 2006, the Board of Health amended the General Fund budget as necessary to reflect incremental revenues and corresponding expenditures. The Health Commissioner approves all adjustments to categories within the Board approved appropriations. Overall the variance in budgeted versus actual receipts is explained by the change in fund balance reserve policy.

Management's Discussion and Analysis For the Year Ended December 31, 2006 (Unaudited)

Final expenditure budget was \$21,873,827 while actual disbursements were \$20,998,234. The \$875,593 variance reflects vacant positions and the related benefits and reduction in contractual professional services as the major items. While a reduction in the payment of state fees, purchase of vaccines including the flu, maintenance costs, cost of repairs and utilities added to the variance to a lesser degree.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

The District currently tracks its capital assets. However, since the financial statements are presented on a cash basis, none of these assets are reflected on the District's financial statements. Instead, the acquisitions of property, plant and equipment are recorded as disbursements when paid.

#### Debt

The District has no debt obligations.

#### **Contractual Obligations**

The District is paying on a bond issued by the County to assist in the renovating of the current residence of the District, 117 S. Main St., Dayton, Ohio, a.k.a. the Reibold Building. The District occupies the Lower Level, Main Floor and Second Floor. The payments consist of principal and interest payable semi-annually. The District agreed to a bond of \$8,000,000 with repayment to occur semiannually with increasing payments through the year 2020. 2006 payments totaled \$647,319.

#### **Current Issues**

The challenge for all Districts is to provide quality services to the public while staying within the restrictions imposed by limited and in some cases shrinking funding. Generally, 46% of the District's receipts are from the local levy allocations. The business plan for 2006-2007 positions the District to operate within the proposed allocations.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to reflect the District's accountability for the monies it receives. Direct any questions concerning any of the information in this report or requests for additional information to Director of Administration, Combined Health District, 117 S. Main Street, Dayton Ohio 45422.

#### STATEMENT OF NET ASSETS - CASH BASIS December 31, 2006

	Governmental Activities
Assets	
Cash and Cash Equivalents	\$7,669,781
Total Assets	7,669,781
Net Assets	
Restricted for:	
Federal Funds	1,402,945
Air Pollution	1,332,434
Food Service	141,752
Capital Projects	950,000
Unrestricted	3,842,650
Total Net Assets	\$ 7,669,781

## STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2006

			Program Cas	sh Receipts	Net (Disbursement) Receipts and Change in Net Assets
		Cash	Charges for	Operating	Governmental
	]	Disbursements	Services	Grants	Activities
<b>Governmental Activities</b>					
Public Health Services	\$	32,390,043	9,566,588	7,890,091	(14,933,364)
Capital Outlay	_	727,934			(727,934)
Total Governmental Activities	\$ _	33,117,977	9,566,588	7,890,091	(15,661,298)
	I	neral Receipts Property Taxes Lev Miscellaneous	ied for Human Service	es	15,639,202 663,706
		Total General	Receipts		16,302,908
	Cha	ange in Net Assets			641,610
	Net	7,028,171			
	Net	Assets, End of Yes	ar	\$	7,669,781

## STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2006

		General	Federal Fund	Air Pollution Fund	Capital Fund	Other Nonmajor Governmental Funds	Total Governmental Funds
Assets	¢	2 942 650	1 402 045	1 222 424	050,000	141.752	7.660.791
Cash and Cash Equivalents	» —	3,842,650	1,402,945	1,332,434	950,000	141,752	7,669,781
Total Assets	\$	3,842,650	1,402,945	1,332,434	950,000	141,752	7,669,781
Fund Balances							
Reserved for Encumbrances	\$	861,721	487,200	60,811	-	3,308	1,413,040
Unreserved, Undesignated reported in:							
General Fund		2,980,929	-	-	-	-	2,980,929
Special Revenue Funds		-	915,745	1,271,623	-	138,444	2,325,812
Capital Projects Funds	_	=			950,000		950,000
Total Fund Balances	\$ _	3,842,650	1,402,945	1,332,434	950,000	141,752	7,669,781

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

		General	Federal Fund	Air Pollution Fund	Capital Fund	Other Nonmajor Governmental Funds	Total Governmental Funds
Receipts							
Levy Funds	\$	15,639,202	-	-	-	-	15,639,202
Intergovernmental Receipts		535,818	5,236,230	2,118,043	-	=	7,890,091
Licenses, Permits, and Fees		2,233,913	14,150	87,957	-	1,108,078	3,444,098
Charges for Services		3,715,143	2,359,543	47,804	-	-	6,122,490
Miscellaneous	-	505,339	3,167	140,688		802	649,996
Total Receipts		22,629,415	7,613,090	2,394,492		1,108,880	33,745,877
Disbursements Current:							
Salaries and Benefits		12,900,454	6,529,694	2,308,237	_	936,794	22,675,179
Supplies		732,819	508,310	75,629	_	5,060	1,321,818
Contracts		2,738,819	901,724	54,723	_	6,141	3,701,407
Other Disbursements		3,473,316	905,985	170,320	_	142,018	4,691,639
Capital Outlay	-	291,105	288,973	144,092		3,764	727,934
Total Disbursements	=	20,136,513	9,134,686	2,753,001		1,093,777	33,117,977
Receipts Over/(Under) Disbursements		2,492,902	(1,521,596)	(358,509)		15,103	627,900
Other Financing Sources (Uses)							
Sale of Capital Assets		7,485	-	6,225	-	-	13,710
Transfers In		-	1,200,000	432,066	425,000	-	2,057,066
Transfers Out	-	(2,057,066)				<del>-</del>	(2,057,066)
Total Other Financing Sources (Uses)	·ē	(2,049,581)	1,200,000	438,291	425,000		13,710
Net Change in Fund Balances		443,321	(321,596)	79,782	425,000	15,103	641,610
Fund Balances, Beginning of Year	-	3,399,329	1,724,541	1,252,652	525,000	126,649	7,028,171
Fund Balances, End of Year	\$	3,842,650	1,402,945	1,332,434	950,000	141,752	7,669,781

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted Amounts			Variance with
	_	Original	Final	Actual	Final Budget
Receipts	-			1100001	I mui Duugee
Levy Funds	\$	16,002,000	16,002,000	15,639,202	(362,798)
Intergovernmental Revenues		503,500	537,000	535,818	(1,182)
Licenses, Permits, and Fees		2,277,111	2,277,111	2,233,913	(43,198)
Charges for Services		3,938,500	3,943,800	3,715,143	(228,657)
Miscellaneous	=	444,933	507,433	505,339	(2,094)
Total Receipts	_	23,166,044	23,267,344	22,629,415	(637,929)
Disbursements					
Public Health Services		21,709,954	21,492,330	20,660,394	831,936
Capital Outlay	_	471,322	381,497	337,840	43,657
Total Disbursements	_	22,181,276	21,873,827	20,998,234	875,593
Receipts Over/(Under) Disbursements	=	984,768	1,393,517	1,631,181	237,664
Other Financing Sources (Uses)					
Sale of Capital Assets		-	-	7,485	7,485
Transfers Out	_	(1,832,066)	(2,124,566)	(2,057,066)	67,500
Total Other Financing Sources (Uses)	_	(1,832,066)	(2,124,566)	(2,049,581)	74,985
Net Change in Fund Balances		(847,298)	(731,049)	(418,400)	312,649
Fund Balances, Beginning of Year		2,260,396	2,260,396	2,260,396	-
Prior Year Encumbrances Appropriated	=	1,138,933	1,138,933	1,138,933	
Fund Balances, End of Year	\$	2,552,031	2,668,280	2,980,929	312,649

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES - BUDGET AND ACTUAL - BUDGET BASIS FEDERAL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted A	A mounts		Variance with
	_	Original	Final	Actual	Final Budget
Receipts	_	<u> </u>		1100001	I mai Duaget
Intergovernmental Revenues	\$	5,287,505	5,624,016	5,236,230	(387,786)
Licenses, Permits, and Fees		-	-	14,150	14,150
Charges for Services		3,182,027	3,182,027	2,359,543	(822,484)
Miscellaneous		<u>-</u>		3,167	3,167
Total Receipts		8,469,532	8,806,043	7,613,090	(1,192,953)
Disbursements					
Public Health Services		10,187,032	10,041,864	9,262,907	778,957
Capital Outlay		386,047	450,040	358,979	91,061
Total Disbursements		10,573,079	10,491,904	9,621,886	870,018
Receipts Over/(Under) Disbursements		(2,103,547)	(1,685,861)	(2,008,796)	(322,935)
Other Financing Sources (Uses)					
Sale of Capital Assets		_	-	-	-
Transfers In	•	1,400,000	1,400,000	1,200,000	(200,000)
Total Other Financing Sources (Uses)		1,400,000	1,400,000	1,200,000	(200,000)
Net Change in Fund Balances		(703,547)	(285,861)	(808,796)	(522,935)
Fund Balances, Beginning of Year		1,496,935	1,496,935	1,496,935	-
Prior Year Encumbrances Appropriated		227,606	227,606	227,606	
Fund Balances, End of Year	\$	1,020,994	1,438,680	915,745	(522,935)

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES - BUDGET AND ACTUAL - BUDGET BASIS AIR POLLUTION FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		<b>Budgeted Amounts</b>			Variance with	
	_	Original	Final	Actual	Final Budget	
Receipts	_					
Intergovernmental Revenues	\$	2,039,394	2,048,521	2,118,043	69,522	
Licenses, Permits, and Fees		53,000	53,000	87,957	34,957	
Charges for Services		35,000	42,500	47,804	5,304	
Miscellaneous		<del>-</del>	75,000	140,688	65,688	
Total Receipts		2,127,394	2,219,021	2,394,492	175,471	
Disbursements						
Public Health Services		2,410,091	2,854,163	2,665,351	188,812	
Capital Outlay		162,466	170,341	148,461	21,880	
Total Disbursements	-	2,572,557	3,024,504	2,813,812	210,692	
Receipts Over/(Under) Disbursements		(445,163)	(805,483)	(419,320)	386,163	
Other Financing Sources (Uses)						
Sale of Capital Assets		_	_	6,225	6,225	
Transfers In		432,066	432,066	432,066	-,	
	•					
Total Other Financing Sources (Uses)		432,066	432,066	438,291	6,225	
Net Change in Fund Balances		(13,097)	(373,417)	18,971	392,388	
Fund Balances, Beginning of Year		1,213,728	1,213,728	1,213,728	-	
Prior Year Encumbrances Appropriated	•	38,924	38,924	38,924		
Fund Balances, End of Year	\$	1,239,555	879,235	1,271,623	392,388	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 1 – DESCRIPTION OF THE HEALTH DISTRICT AND REPORTING ENTITY

The Montgomery County Combined Health District (the District) is a combined general health district established under the laws of the State of Ohio.

A nine-member Board governs the District, which provides public health services to the citizens of Montgomery and for certain programs surrounding counties also. These services range from personal health care to air pollution control.

#### **Reporting Entity**

A reporting entity is comprised of the primary government, component units and other organizations included ensuring that the basic financial statements are not misleading. The primary government of the District consists of all funds, departments, boards and agencies that are not legally separate from the District. The District reports no component units or other organizations. The District's services include general operations, public health nursing, immunizations, communicable disease clinics and programs, food protection, community and special services, vital statistics, personal health care clinics, air pollution monitoring and control, water and solid waste programs and regional emergency preparedness programs.

The District's management believes the financial statements present all activities for which the District is financially accountable.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements and the fund financial statements Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the District's accounting policies.

#### A. Basis of Presentation

The District's basic financial statements consist of government-wide financial statements, which include a statement of net assets and a statement of activities and fund financial statements providing more detailed financial information.

#### 1. Government-Wide Financial Statements

The statement of net assets and a statement of activities display information about the District as a whole. The activities of the District are governmental in nature and are generally financed through taxes, intergovernmental receipts, or other non-exchange transactions.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The statement of net assets presents the cash balance of the governmental activities of the District at year end. The statement of activities compares disbursements with program receipts for each function or program of the District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible.

Program receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on the cash basis of accounting.

#### 2. Fund Financial Statements

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

#### **B.** Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain functions or activities. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The District utilizes the governmental category of funds.

#### 1. Governmental Funds

Governmental funds are those through which most governmental functions of the District typically are financed. The following are the District's major governmental funds:

**General Fund** – The general fund accounts for all financial resources except for restricted resources requiring a separate accounting. The general fund balance is available for any purpose in accordance with Ohio law.

**Federal Fund** – This fund includes all programs that have as a source of funds, a federally funded grant whether directly from the federal government or from the State in the form of a pass-through.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Air Pollution Fund** – This fund encompasses the services provided for monitoring and controlling air pollution within Montgomery and surrounding counties.

**Capital Fund** – This fund is established for the purpose of collecting resources to enable the District to replace roofs, HVAC systems and prepare for the replacement of a health center.

The other governmental funds of the District account for other resources whose use is restricted to a particular purpose, i.e. food protection program.

#### C. Basis of Accounting

The District's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

#### D. Budgetary Process

Ohio law requires the Board of Health to budget and appropriate all funds. The major documents prepared are the appropriation resolution and the certificate of estimated resources, which use the budgetary basis of accounting. The budgetary basis reports expenditures when a commitment is made (i.e., when an encumbrance is approved). The certificate of estimated resources establishes a limit on the amounts the Board of Health may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control the Board selects. The Board of Health uses the fund level as its legal level of control. Individual grants are limited to their approved budget: the Board must approve an increase or decrease.

The District amends the certificate of estimated resources during the year if the District receives additional or new sources of funds. The amounts reported as the original budget in the budgetary statements reflect the amounts in the certificate when the Board adopted the original appropriations. The amounts reported as the final budget in the budgetary statements reflect the amounts in the amended certificate in effect at the time the final appropriations.

The Board may amend appropriations throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budget reflect the first appropriation for a fund covering the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budget represent the final appropriation the Board passed during the year.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Cash and Cash Equivalents

As required by Ohio Revised Code, the County Treasurer is custodian for the District's cash and cash equivalents. The County's cash and investment pool holds the District's assets, valued at the County Treasurer's reported carrying amount.

#### F. Inventory and Prepaid Items

With the cash basis of accounting, supply inventories are expensed at time of purchase as are items paid for in advance.

#### G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

#### H. Compensated Absences

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Cash basis of accounting does not recognize unpaid leave as a liability.

#### I. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

#### J. Fund Balance Reserves

The District reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances.

#### I. Interfund Activity

The statements report exchange transactions between funds as receipts in the seller funds and as disbursements in the purchasing funds. Nonexchange flows of cash from one fund to another are reported as interfund transfers. Governmental funds report interfund transfers as other financing sources/uses. The statements do report repayments from funds responsible for particular disbursements to the funds initially paying the costs.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 3 – BUDGETARY BASIS OF ACCOUNTING**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, cash disbursements, and encumbrances. The Statement of Cash Receipts, Cash Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances which are treated as cash disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) for the General Fund, the Federal Fund and the Air Pollution Fund at December 31, 2006 amounted to \$861,721, \$487,200 and \$60,811, respectively.

#### NOTE 4 – CASH AND CASH EQUIVALENTS

The Montgomery County Treasurer maintains a cash pool used by all of the County's funds, including those of the District. The Ohio Revised Code prescribes allowable deposits and investments. At year-end, the carrying amount of the District's deposits with the Montgomery County Commissioners was \$7,669,781. The Montgomery County Treasurer is the fiscal agent for the District and is responsible for maintaining adequate depository collateral for all funds in the County's pooled cash and deposit accounts.

#### **NOTE 5 – PROPERTY TAXES**

The County Commissioners have established a Human Services Levy Council (HSLC) in which the District participates. Distribution of levy funds to the participating agencies is on a semi-annual basis in accordance with HSLC recommendations. Currently the combined millage for the two levies is 11.24.

The HSLC established a policy regarding agencies maintaining fund balances: maximum allowable fund balance is 9% of budgeted expenses.

#### **NOTE 6 – INTERFUND TRANSFERS**

Interfund cash transfers for the year ended December 31, 2006 were as follows:

Transfer From	Transfer To	 Amount	
Governmental Activities:			
General Fund	Air Pollution Fund	\$ 432,066	
General Fund	Federal Fund	1,200,000	
General Fund	Capital Project Fund	425,000	
		\$ 2,057,066	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 7 – RISK MANAGEMENT**

#### A. Commercial Insurance

The District has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions,
- Employee health, life and dental insurance

#### B. Risk Pool Membership

The District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. PEP is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### **Casualty Coverage**

For an occurrence prior to January 1, 2006, PEP retains casualty risks up to \$250,000 per claim, including claim adjustment expenses. PEP pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. For an occurrence on or after January 1, 2006, the Pool retains casualty risk up to \$350,000 per occurrence, including loss adjustment expenses. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,650,000 for each claim and \$10,000,000 in the aggregate per year. Governments can elect up to \$10,000,000 in additional coverage from the General Reinsurance Corporation through contracts with PEP..

If losses exhaust PEP's retained earnings, APEEP provides excess of funds coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000 for claims prior to January 1, 2006 or \$3,000,000 for claims on or after January 1, 2006.

#### **Property Coverage**

Through 2004, PEP retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500 million per occurrence.

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. APEEP reinsures members for specific losses exceeding \$100,000 up to \$250,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable values. If the stop-loss is reached by payment of losses between \$100,000 and \$250,000, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2006 was \$1,901,127.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### <u>NOTE 7 – RISK MANAGEMENT</u> (Continued)

The aforementioned casualty and property reinsurance agreements do not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government. Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

#### **Error and Omissions (Wrongful Acts)**

Coverage is up to \$5,000,000 per occurrence.

#### **Financial Position**

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2006 and 2005.

		2006	2005
Casualty Coverage:	_		
Assets	\$	30,997,868	29,719,675
Liabilities	_	(15,875,741)	(15,994,168)
Retained Earnings	\$ _	15,122,127	13,725,507
Property Coverage:			
Assets	\$	5,125,326	4,443,332
Liabilities	_	(863,163)	(1,068,246)
Retained Earnings	\$	4,262,163	3,375,086

The casualty coverage assets and retained earnings above include approximately \$14.4 million and \$14.3 million of estimated unpaid claims to be billed to approximately 447 member governments in the future, as of December 31, 2006 and 2005, respectively. PEP will collect these amounts in future annual premium billings when PEP's related liabilities are due for payment. The District's share of these unpaid claims is approximately \$356,356. This payable included the subsequent year's contribution due if the District terminates participation, as described in the last paragraph below.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

Contributions to PEP			
	2004	\$	166,697
	2005		158,847
	2006		178,178

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 7 – RISK MANAGEMENT (Continued)

After completing one year of membership, members may withdraw on each anniversary of the date they joined PEP provided they give written notice to PEP 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### C. Workers' Compensation

Montgomery County manages the Workers Compensation program in which the District participates. Allocation of cost to the District takes place annually.

#### D. Employee Medical Benefits

The District participates in a health insurance plan offered through Montgomery County for all of its employees. The plans include health, vision, prescription, and life insurance benefits. In addition, the District provides dental insurance through Superior Dental.

In addition, the District has established a "Flexible Spending Account" to supplement the services provided under the health insurance plans. Voluntary employee payroll deductions fund the plan, and employees file their own claims. FlexBank administers the plan. The District pays \$4.50 per month per participating employee as an administrative fee.

The plan account activity was:

Year	 Beginning of the Year_	Deposits	Claims Paid	End of the Year
2005	\$ 8,256	120,682	117,834	11,104
2006	\$ 11,104	147,971	142,814	16,261

#### E. Tuition Reimbursement Program

The District implemented a program to reimburse a limited number of employees for their tuition and other institutional fees associated with obtaining a Master in Public Health degree at a college or university approved by the Health Commissioner. On successful completion of a course(s), and with accompanying receipts for the costs, the District will reimburse the employee 70 percent of the costs. The employee must agree to remain with the District for a minimum of 3 years after graduation or repay up to 90 percent of the total reimbursement.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 8 – PENSION OBLIGATIONS**

The District participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 800-222-7377.

For the year ended December 31, 2006, the members of all three plans, were required to contribute 9 percent of their annual covered salaries. The District's contribution rate for pension benefits for 2006 was 13.7 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to the traditional, combined and member directed plans for the years ended December 31, 2006, 2005, and 2004 were \$2,161,714, \$2,231,100 and \$1,557,409 respectively; 88 percent has been contributed for 2006 and 100 percent for 2005 and 2004.

#### NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and qualified survivor benefit recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage.

The health care coverage provided by the retirement system is considered an Other Post employment Benefit (OPB) as described in GASB Statement No. 12. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statue. The 2006 local government employer contribution rate was 13.7 percent of covered payroll; 4.50 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the individual entry age actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2005, include a rate of return on investments of 6.50 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.3 percent based on additional annual pay increases. Health care costs were assumed to increase between .50 and 6.00 percent annually for the next nine years and 4.00 percent annually after nine years.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (Continued)

All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12 percent corridor.

The number of active contributing participants in the traditional and combined plans was 369,214. The number of active contributing participants for both plans used in the December 31, 2005, actuarial valuation was 358,804. Actual employer contributions for 2006 which were used to fund postemployment benefits were \$710,123. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2005, (the latest information available) were \$11.1 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$31.3 billion and \$20.2 billion, respectively.

On September 9, 2004 the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. To improve the solvency of the Health Care Fund, OPERS created a separate investment pool for health care assets. Member and employer contribution rates increased as of January 1, 2006, and January 1, 2007, which will allow additional funds to be allocated to the health care plan.

#### **NOTE 10 – CONTINGENCIES**

#### A. Litigation

The District is a party to litigation. Although the outcome of the litigation is not presently determinable, management believes the resolution of these matters will not materially or adversely affect the District's financial condition.

#### B. Grants

The District receives financial assistance from federal and State agencies in the form of grants. Disbursing grant funds generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit. Any disallowed claims resulting from such audits could become a liability. However, in the opinion of management, any such disallowed claims through December 31, 2006 will not have a material adverse effect on the District.

#### **NOTE 11 – OPERATING LEASES**

The District leases several sites for operations. The District disbursed \$1,418,202 to pay lease costs for the year ended December 31, 2006. All leases include cancellation provisions. By far the largest is for the Reibold Building, for current year \$747,318. Agreement limits increase to 5% per year. Current lease expires December 31, 2007.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 12 – CONTRACTUAL OBLIGATION**

The District is paying on a bond issued by Montgomery County to assist in the renovating of the current residence of the District, 117 S. Main St., Dayton, Ohio, a.k.a. the Reibold Building. The District occupies the Lower Level, Main Floor and Second Floor. The payments consist of principal and interest payable semi-annually. The District agreed to a bond of \$8,000,000 with repayment to occur semiannually with increasing payments through the year 2020. The 2006 payments totaled \$647,319. Future obligation's are as follows:

Year		Principal	Interest	Total
2007	\$	310,000	342,818	652,818
2008		325,000	327,318	652,318
2009		350,000	311,068	661,068
2010		365,000	291,568	656,568
2011		390,000	275,318	665,318
2012-2016		2,330,000	1,049,624	3,379,624
2017-2020	_	2,415,000	341,414	2,756,414
Total	\$	6,485,000	2,939,128	9,424,128

#### **NOTE 13 – CONTRACTUAL COMMITMENTS**

At December 31, 2006, the District had \$1,001,939 in contractual commitments for services provided. Some of the following commitments will be funded by federal and state program grants.

VENDOR	AMOUNT
Accountemps/Officeteam	\$ 6,824
ACE Provisions, Inc.	5,347
AIDS Resource Center of Ohio	27,122
Alberta M. Scruggs	1,360
APS Tech	1,718
Aramark Services, Inc.	17,339
AT Systems Great Lakes, Inc.	265
Audiology & Speech Assoc.	2,344
Barry Skrobot, M.D.	3,957
Best Buy Commercial	606
Bettmans Pharmacy	78,555
BP Products North America, Inc.	375
Bruce Banias, M.D.	819
Buck Run Specialties	2,200
CDW Government, Inc.	606
Central Business Equipment	3,950
Channing L. Bete Co., Inc.	1,376
Charles F. Jergens	32,500
Cincinnati University	5,025
Cintas Corporation	441
Cintas Document Management	265

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 13 - CONTRACTUAL COMMITMENTS (Continued)

VENDOR	A	MOUNT
Cirrus Concept Consulting, Inc.	\$	1,828
City Treasurer, Columbus, Ohio		2,688
Clark, Schaefer, Hackett & Co.		20,000
Clemans, Nelson, & Assoc., Inc.		5,117
Compunet Clinical Labs		16,279
Crawford & Co.		75,000
CSI Copp Systems Integrator		4,838
Darryl Muhammad		1,710
David Hoskins		6,773
Daymont West Behavioral Health Care		12,881
Dayton Ohio Habitat for Humanity		3,500
Dayton Yellow Cab Company		737
DC Consultants, Inc.		3,536
De Marchis Consultants		17,270
Dell Marketing LP		45,803
Delta Health Technologies, LLC.		4,470
Digital Controls Corp.		9,957
Dixon-Shane, LLC.		1,377
Economy Linen & Towel		5,636
Elizabeth Place Associates, LLC.		25,369
Fidelity Health Care Inc.		4,620
Flex Bank, Inc.		1,886
Gem City Key Shop, Inc.		240
Gloria Jean Scott		150
Grandview Hospital		1,980
Hamilton County Treasurer		3,000
Hara Arena		3,163
Hemocue		500
Hopkins Medical Products		195
Hull & Associates, Inc.		10,000
Ikon Office Solutions		16,906
Infolab, Inc.		2,649
Jeanne Bohrer, M.D.		6,016
JL Baker, Inc.		1,268
Journeyworks Publishing		61
Keith Ocie Beason		5,240
Kessler Sign Company		1,995
Kettering Radiologists Inc.		4,946
Kforce Professional Staffing, Inc.		5,856
Laboratory Corp. of America Holdings		810
Larry L. Cleek		5,153
Leah Hardman		2,625
Liebert Global Services, Inc.		6,979

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 13 - CONTRACTUAL COMMITMENTS (Continued)

VENDOR	AMOUNT
Lifestages	\$ 4,399
Mara V. Lamb RD LD	1,720
McKesson Medical-Surgical, Inc.	5,556
Merchants Security Services	12,564
Merck & Company, Inc.	75,195
Miami Valley Hospital	5,889
Miami Valley Interpreters, LLC	12,415
Miami Valley Regional Planning Commission	6,100
Midwest Hydro Services, Inc.	752
Monco Enterprises, Inc.	381
Montgomery County	4,200
Mt. Enon Missionary Baptist Church	3,639
Nimco, Inc.	175
Ohio Services, LLC.	430
Patricia Dempsey, D.O.	5,131
Patti McCormick	495
Progressive Services, Inc.	20,970
Quadax, Inc.	2,698
Research in Motion Corporation	575
Rhea R. Rowser, M.D.	378
Robert Arledge	2,114
Robert L. Stevens, Jr.	1,120
Robin Melnick	2,200
Ryan Pharmacy, Inc.	165
S. Scott Campbell	3,577
Salem Office Supply, Inc.	19,840
Sandra Kimball	638
Sanofi Pasteur, Inc.	4,953
Schiff Kreidler Shell, Inc.	11,822
Shelton's	14,111
Sonitrol of SW Ohio	75
Southern Christian Leadership Conference	3,973
Stenpho Company, Inc.	4,744
Stephen Mathai, M.D.	17,097
Test America Analytical	607
Tom Wenk	3,000
United Way of the Greater Dayton Area	299
University of Dayton	2,223
VA Medical Center	56,453
Vocalink Foreign Language Service	1,588
Volunteers of America	829
Wasserstrom Co.	10,044

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 13 - CONTRACTUAL COMMITMENTS (Continued)

VENDOR		<b>AMOUNT</b>
William D. Miles D.O., P.C.	\$ 7,812	
William T. Burkhart	16,846	
Worldways, Inc.		20,000
Wright State Physicians, Inc.		51,878
Wright State University	32,267	
YMCA Of Metropolitan Dayton		1,398
YMCA		2,603
Total	\$	1,001,939

## SCHEDULE OF FEDERAL AWARD EXPENDITURES FOR YEAR ENDED DECEMBER 31, 2006

Federal Grantor / Pass Through Grantor Program Title	Pass Through Entity Number	CFDA Number	Disbursements
UNITED STATES DEPARTMENT OF AGRICULTURE			
Passed through Ohio Department of Health Special Supplemental Nutrition Program For Women, Infants, and Children	57-1-001-1-CL-06	10.557	\$ 1,401,954
Total Special Supplemental Nutrition Program For Women, Infants, and Children	57-1-001-1-CL-07		366,614 1,768,568
UNITED STATES ENVIRONMENTAL PROTECTION AGENCY Received Directly			
Air Pollution Control Program Support	A-00526406-2 A-00526407-1	66.001	380,336 95,469
Total Air Pollution Control Program Support	A-00320407-1		475,805
Indoor Radon	57-1-003-2-BA-06	66.032	55,595
Total Indoor Radon	57-1-003-2-BA-07		28,149 83,744
Surveys, Studies, Investigations, Demonstrations, and Special Purpose Activities relating to the Clean Air Act	PM-98577203-0 PM-98577202-3	66.034	112,608 10,031
Total Surveys, Studies, Investigations, Demonstrations, and Special Purpose Activities relating to the Clean Air Act	1.11 / 05/ / 202 5		122,639
Total United States Environmental Protection Agency			682,188
UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed through Ohio Department of Health  Medical Reserve Corps Small Grant Program	MRCS9030071-03-0	93.008	35,858
Substance Abuse and Mental Health Services - Projects of Regional and National Significance	5 H79 TI14546-04 1 U79 SP13243-01	93.243	47,718 15,610
Total Substance Abuse and Mental Health Services - Projects of Regional and National Significance	1 077 51 13243-01		63,328
Acquired Immunodeficiency Syndrome Activity	57-1-001-2-CK-06	93.118	3,911
Total Acquired Immunodeficiency Syndrome Activity	57-1-001-2-CK-07		46,007 49,918
Childhood Immunization Grants	57-1-001-2-AZ-05	93.268	7,532
Total Childhood Immunization Grants	57-1-001-2-AZ-06		190,918 198,450
Ryan White Planning and Evaluation	57-1-001-BV-06	93.917	9,434
Total Ryan White Planning and Evaluation	57-1-001-BV-07		21,273 30,707
HIV Prevention Activities	57-1-001-2-AS-06	93.940	33,654
Total HIV Prevention Activities	57-1-001-2-AS-07		312,296 345,950
Child and Family Health Services Program	57-1-001-1-MC-06 57-1-001-1-MC-07	93.994	151,287 353,973
Total Child and Family Health Services Program	5, 1 001 1 Hze 0,		505,260
Preventive Health Services - Sexually Transmitted Diseases	57-1-001-2-BX-06	93.977	4,306
Total Preventive Health Services - Sexually Transmitted Diseases	57-1-001-2-BX-07		107,528 111,834
Childhood Lead Poisoning Prevention Project	57-1-001-1-BD-06	93.197	9,719
Centers for Disease Control and Prevention_Investigations and Technical Assistance	57-1-001-2-BI-06	93.283	705,885
Total Centers for Disease Control and Prevention_Investigations and Technical Assistance	57-1-001-2-BI-07		155,911 861,796
HIV Demonstration, Research, Public and Professional Education Projects	1U62PS000182-01	93.941	11,076
Total United States Department of Health and Human Services			2,223,896
Total Federal Awards Expenditures			\$ 4,674,652

 $\label{thm:company:c$ 

## NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE A – SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### **NOTE B – MATCHING REQUIREMENTS**

Certain Federal programs require that the District contribute non-Federal funds (matching funds) to support the Federally-funded programs. The District has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.

#### NOTE C - SAPT BLOCK GRANT

The Center for Alcoholism and Drug Addition Services (CADAS) is a department of the Montgomery County Combined Health District (the District). CADAS receives Block Grants for Prevention and Treatment of Substance Abuse (SAPT) CFDA #93.959 from Montgomery County Alcohol Drug and Mental Health Services Board (ADAMHS) to provide prevention, education, and treatment services for alcohol and drug users.

Based on the agreement between ADAMHS and CADAS, SAPT monies disbursed by ADAMHS to CADAS are considered contractual and not pass through or subrecipient. ADAMHS reports to SAPT monies on their Schedule of Federal Awards. These monies will not be reported on the District's Schedule.



Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of Health Montgomery County Combined Health District Dayton, Ohio

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Montgomery County Combined Health District, Montgomery County, (the District), as of and for the year ended December 31, 2006, which collectively comprise the District's basic financial statements and have issued our report thereon dated October 19, 2007, wherein we noted the District uses a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

Clark, Schaefer, Hackett a Co.

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the District's management, the Auditor of the State of Ohio, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Springfield, Ohio

October 19, 2007



Report on Compliance with Requirements Applicable to each Major
Program and on Internal Control Over Compliance in Accordance
with OMB Circular A-133 and Schedule of Expenditures of Federal Awards

Board of Health Montgomery County Combined Health District Dayton, Ohio

#### Compliance

We have audited the compliance of the Montgomery County Combined Health District, Montgomery County, (the District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2006. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2006.

#### **Internal Control over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that the entity's internal control will not prevent or detect more than inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the District's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the District's management, the Auditor of the State of Ohio, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Springfield, Ohio October 19, 2007

Clark, Schoefer, Hackett & Co.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### **December 31, 2006**

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Special Supplemental Nutrition Program for Women, Infants and Children – CFDA # 10.557
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

### Schedule of Prior Year Audit Findings and Questioned Costs

**December 31, 2006** 

None



# Mary Taylor, CPA Auditor of State

#### MONTGOMERY COUNTY COMBINED HEALTH DISTRICT

#### **MONTGOMERY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 4, 2007