# SINGLE AUDIT

# FOR THE YEAR ENDED DECEMBER 31, 2006



Mary Taylor, CPA Auditor of State

Members of the Board District Board of Health 675 Price Road Newark, Ohio 43055

We have reviewed the *Independent Auditors' Report* of the District Board of Health, Licking County, prepared by Wilson, Shannon & Snow, Inc., for the audit period January 1, 2006 through December 31, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The District Board of Health is responsible for compliance with these laws and regulations.

Mary Jaylo

Mary Taylor, CPA Auditor of State

June 19, 2007

This Page is Intentionally Left Blank.

# TABLE OF CONTENTS

TITLE PAGE
INDEPENDENT AUDITORS' REPORT1
MANAGEMENT'S DISCUSSION AND ANALYSIS
BASIC FINANCIAL STATEMENTS:
STATEMENT OF NET ASSETS - CASH BASIS9
STATEMENT OF ACTIVITIES – CASH BASIS10
FUND FINANCIAL STATEMENTS:
STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES – GOVERNMENTAL FUNDS
STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES - GOVERNMENTAL FUNDS
STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCE– BUDGET AND ACTUAL - (BUDGETARY BASIS) – GENERAL FUND
STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – (BUDGETARY BASIS) –WOMEN, INFANTS, AND CHILDREN'S FUND
NOTES TO THE BASIC FINANCIAL STATEMENTS
SCHEDULE OF FEDERAL AWARDS EXPENDITURES
NOTES TO THE SCHEDULE OF FEDERAL AWARDS EXPENDITURES
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING</i> <i>STANDARDS</i>
REPORT ON COMPLIANCE WITH THE REQUIREMENTS APPLICABLE TO ITS MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH <i>OMB CIRCULAR A-133</i>
SCHEDULE OF FINDINGS



District Board of Health Licking County 675 Price Road Newark, Ohio 43055

# **INDEPENDENT AUDITORS' REPORT**

To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of District Board of Health, Licking County, Ohio (the District) as of and for the year ended December 31, 2006, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash basis of accounting. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District Board of Health, Licking County, Ohio as of December 31, 2006, and the respective changes in cash basis financial position and the respective budgetary comparisons of the General and Women, Infants, and Children's Funds thereof for the year then ended in conformity with the accounting basis Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 14, 2007 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. It does not opine on the internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Wilson, Shannon & Snow, Inc.

CERTIFIED PUBLIC ACCOUNTANTS Ten West Locust Street Newark, Ohio 43055 (740) 345-6611 1-800-523-6611 FAX (740) 345-5635 District Board of Health Licking County Independent Auditors' Report

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, consisting principally of inquiries of management regarding methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Federal Awards Expenditures presents additional information and is required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. It is not a required part of the basic financial statements. We subjected the Schedule of Federal Awards Expenditures to the auditing procedures applied in the audit of the District's basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Wilson Shuman ESure She.

June 14, 2007

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 (UNAUDITED)

The Management's Discussion and Analysis of the District Board of Health, Licking County (the District) financial performance provides an overall review of the District's financial activities for the year ended December 31, 2006, within the limitations of the District's cash basis of accounting. The intent of this Management's Discussion and Analysis is to look at the District's financial performance as a whole. Readers should also review the basic financial statements and notes to the basic financial statements to enhance their understanding of the District's financial performance.

# **Financial Highlights**

Key financial highlights for the year 2006 are as follows:

- Total Receipts increased by \$199,612.
- Net assets decreased by \$12,448.
- Assumed the lead agency role in the Public Health Infrastructure Grant.
- The Health District is currently negotiating for a possible merger with the Newark City Health District. If successful, this will significantly expand staffing and budgets.

# Using the Basic Financial Statements

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the District's cash basis of accounting.

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions on a cash basis of accounting.

The Statement of Net Assets – Cash Basis and Statement of Activities – Cash Basis provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the District as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 (UNAUDITED)

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The District has elected to present its financial statements on a cash basis of accounting. Under the District's cash basis of accounting, cash receipts and cash disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### Reporting the District as a Whole

The statement of net assets and the statement of activities reflect how the District performed financially during 2006, within the limitations of the cash basis of accounting. The Statement of Net Assets – Cash Basis presents the cash balances of the governmental activities of the District at year end. The Statement of Activities – Cash Basis compares cash disbursements with program receipts for each governmental activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of disbursements with program receipts identifies how each governmental function draws from the District's general receipts.

These statements report the District's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the District's financial health. Over time, increases or decreases in the District's cash position is one indicator of whether the District's financial health is improving or deteriorating. When evaluating the District's financial condition, you should also consider other non-financial factors as well such as the District's property tax base, the condition of the District's capital assets, the reliance on non-local financial resources for operations and the need for continued growth.

In the Statement of Net Assets – Cash Basis and the Statement of Activities – Cash Basis, the District's major programs are reported. Charges for services and state and federal grants finance most of these activities. To a significant extent, benefits provided through the governmental activities are being paid for by the people receiving them.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 (UNAUDITED)

#### **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

Fund financial statements provide detailed information about the District's major funds – not the District as a whole. The District establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. All of the operating funds of the District are governmental.

*Governmental Funds* - The District's activities are reported in governmental funds. The governmental fund financial statements provide a detailed short-term view of the District's governmental operations and the health services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the District's health programs. The District's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The District's major governmental funds are the General and the Women, Infants and Children's Funds. The programs reported in the governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

#### The District as a Whole

Table 1 provides a summary of the Health District's net assets for 2006 and 2005 as follows:

# Table 1Net Assets – Cash Basis

<u>2006</u>	<u>2005</u>
\$ <u>289,625</u>	\$ <u>302,073</u>
\$ <u>289,625</u>	\$ <u>302,073</u>
\$ 10,116	\$ 51,294
-	12,116
34,602	20,001
30,398	-
214,509	218,662
\$ <u>289,625</u>	\$ <u>302,073</u>
	\$ <u>289,625</u> \$ <u>289,625</u> \$10,116 34,602 30,398 <u>214,509</u>

As mentioned previously, net assets decreased \$12,448.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 (UNAUDITED)

Table 2 reflects the changes in net assets in 2006 and 2005:

# Table 2Changes in Net Assets

	Governmental Activities	Governmental Activities
Dessints	2006	2005
Receipts	\$1,316,007	\$1 242 662
Intergovernmental		\$1,242,662
Fines, Licenses and Permits	917,908	799,353
Charges for Services	186,309	180,948
Miscellaneous	10,554	8,202
Total Receipts	2,430,778	2,231,165
Disbursements		
Environmental Health	1,044,355	747,136
Solid Waste	49,377	82,829
Nursing	376,354	337,656
Women, Infants, and Children	404,130	381,442
Health Education	298,434	266,000
Administration	270,576	341,502
Total Disbursements	2,443,226	2,156,565
Net Change in Fund Balances	(12,448)	74,600
Net Assets Beginning of Year	302,073	227,473
Net Assets End of Year	\$ 289,625	\$ 302,073

In 2006, approximately 54% of the District's total receipts were from state, federal, non-profit, and private donations and grant awards. Only 17% of the Districts revenues were from assessments to townships, villages, and cities within the District, which is a component of intergovernmental cash receipts. 46% of receipts were generated through charges for services, permits, and other fees.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 (UNAUDITED)

#### **Governmental Activities**

If you look at the Statement of Activities – Cash Basis, you will see that the first column lists the major services provided by the District. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for Environmental Health (43%), WIC (17%), Nursing (15%) and Administration (11%). Table 3 compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local townships and municipalities, taxpayers and state subsidies. These net costs are paid from the general receipts which are presented at the bottom of the Statement.

# Table 3Governmental Activities

	Total Cost of <u>Services 2006</u>	Net Cost of <u>Services 2006</u>	Total Cost of <u>Services 2005</u>	Net Cost of <u>Services 2005</u>
Administration	\$ 270,576	\$ 234,560	\$ 341,502	\$ 312,232
Environmental Health	1,044,355	116,938	747,136	(64,695)
Solid Waste	49,377	(4,769)	82,829	82,829
Nursing	376,354	209,030	337,656	204,511
Health Education	298,434	(149,907)	266,000	43,579
Women, Infants, & Children	404,130	41,346	381,442	(34,429)
Total	\$ <u>2,443,226</u>	\$ <u>447,198</u>	\$ <u>2,156,565</u>	\$ <u>544,027</u>

The District has tried to limit its dependence upon distributions from townships, cities, and villages and local subsidies by actively pursuing grants and charging rates for services that are closely related to costs.

#### The District's Funds

The governmental funds had total receipts of \$2,430,778 and disbursements of \$2,443,226. The governmental funds had a decrease in the cash balance of \$12,448.

The fund balance of the General Fund decreased by \$4,153 to \$214,509 at year-end. This represents 13%, or over 6 weeks, of annual disbursements. The Women, Infants, and Children's Fund decreased by \$41,178 to \$10,116.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 (UNAUDITED)

### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, cash disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

Estimated receipts increased \$87,567 from the original budget to \$1,871,736 although actual receipts were \$112,472 less than estimated. Final appropriations were \$1,835,660 which was \$55,395 higher than original appropriations. Final expenditures of \$1,794,438 were \$41,222 less than final appropriations.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and providers with a general overview of the District's finances and to reflect the District's accountability for the money it receives. Questions concerning any of the information in this report or requests for additional information should be directed to R. Joseph Ebel, Health Commissioner.

Statement of Net Assets - Cash Basis December 31, 2006

	Go	y Government vernmental Activities
Assets Equity in Pooled Cash and Cash Equivalents	\$	289,625
Total Assets	\$	289,625
Net Assets Restricted for: Women, Infants, & Children Construction and Demolition Debris Sewage Treatment Unrestricted	\$	10,116 34,602 30,398 214,509
Total Net Assets	\$	289,625

#### Statement of Activities - Cash Basis For the Year Ended December 31, 2006

		Program	n Receipts	Net (Disbursements) Receipts and Changes in Net Assets
	Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Primary Government Governmental Activities
Governmental Activities				
Administration	\$ 270,576	\$ 36,016	\$ -	\$ (234,560)
Environmental Health	1,044,355	927,417	-	(116,938)
Solid Waste	49,377	-	54,146	4,769
Nursing	376,354	128,184	39,140	(209,030)
Health Education	298,434	12,600	435,741	149,907
Women, Infants, & Children	404,130	<u> </u>	362,784	(41,346)
Total Governmental Activities	\$ 2,443,226	\$ 1,104,217	\$ 891,811	(447,198)

#### **General Receipts**

Grants and Entitlements not Restricted to Specific Programs Miscellaneous	 424,196 10,554
Total General Receipts	434,750
Change in Net Assets	(12,448)
Net Assets Beginning of Year	 302,073
Net Assets End of Year	\$ 289,625

# Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2006

		General	Inf	Vomen, Sants, and Shildren	Gov	Other ernmental Funds	Gov	Total vernmental Funds
Assets								
Equity in Pooled Cash and Cash Equivalents	\$	214,509	\$	10,116	\$	65,000	\$	289,625
Total Assets	\$	214,509	\$	10,116	\$	65,000	\$	289,625
Fund Balances Reserved: Reserved for Encumbrances	\$	31,021	\$	5,519	\$	6,024	\$	42,564
Unreserved:	Ψ	51,021	Ψ	5,517	Ψ	0,024	Ψ	42,504
Designated for budget stablilization Undesignated (Deficit), Reported in:		28,000		14,800		-		42,800
General Fund		155,488		-		-		155,488
Special Revenue Funds		-		(10,203)		58,976		48,773
Total Fund Balances	\$	214,509	\$	10,116	\$	65,000	\$	289,625

# Statement of Cash Receipts, Cash Disbursements and Changes in Cash Basis Fund Balances Governmental Funds For the Year Ended December 31, 2006

	 General	Women, Infants, and Children		Infants, Governmental Governm		, Governmental		Total overnmental Funds
Receipts								
Intergovernmental	\$ 899,077	\$	362,784	\$	54,146	\$	1,316,007	
Fines, Licenses and Permits	643,324		-		274,584		917,908	
Charges for Services	186,309		-		-		186,309	
Miscellaneous	 10,554						10,554	
Total Receipts	 1,739,264		362,784		328,730		2,430,778	
Disbursements								
Environmental Health	714,668		-		329,687		1,044,355	
Solid Waste	49,377		-		-		49,377	
Nursing	376,354		-		-		376,354	
Women, Infants, and Children	168		403,962		-		404,130	
Health Education	298,434		-		-		298,434	
Administration	 270,576						270,576	
Total Disbursements	 1,709,577		403,962		329,687		2,443,226	
Excess of Receipts Over (Under) Disbursements	 29,687		(41,178)		(957)		(12,448)	
Other Financing Sources (Uses)								
Transfers In	-		2,377		33,840		36,217	
Transfers Out	(33,840)		(2,377)		-		(36,217)	
Advances In	20,000		20,000		-		40,000	
Advances Out	 (20,000)		(20,000)				(40,000)	
Total Other Financing Sources (Uses)	 (33,840)				33,840		-	
Net Change in Fund Balances	(4,153)		(41,178)		32,883		(12,448)	
Fund Balances Beginning of Year	 218,662		51,294		32,117		302,073	
Fund Balances End of Year	\$ 214,509	\$	10,116	\$	65,000	\$	289,625	

#### Statement of Cash Receipts, Cash Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2006

	Budgetee	Budgeted Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Receipts				(	
Intergovernmental	\$ 693,470	\$ 954,633	\$ 899,077	\$ (55,556)	
Fines, Licenses and Permits	864,700	683,076	643,324	(39,752)	
Charges for Services	194,000	197,821	186,309	(11,512)	
Miscellaneous	7,000	11,206	10,554	(652)	
Total Receipts	1,759,170	1,846,736	1,739,264	(107,472)	
Disbursements					
Current:					
Salaries	1,018,819	990,637	968,361	22,276	
OPERS	192,056	194,656	190,505	4,151	
Health Insurance	221,053	210,653	209,661	992	
Medicare	15,059	14,059	13,517	542	
Worker's Compensation	11,732	14,722	14,722	-	
Unemployment Insurance	-	3,510	3,510	-	
Office-Supplies	34,524	32,524	32,469	55	
Contract Services	26,249	77,749	77,368	381	
Travel	43,496	33,496	29,696	3,800	
Other Expenses	13,727	13,727	13,604	123	
Board Expense	8,220	8,220	7,330	890	
Equipment	27,732	29,269	29,270	(1)	
Medical Supplies	5,205	14,705	14,704	1	
Professional Ed/Dues	11,635	11,635	11,635	-	
State Remittance	75,306	63,806	57,306	6,500	
H2O Samples	8,293	8,293	8,008	285	
TB-Other	7,296	4,796	4,503	293	
Reimbursement	5,463	10,463	9,529	934	
Mosquito Control Supplies	9,158	7,158	7,158	-	
Grant Supplies	20,242	37,742	37,742		
Total Disbursements	1,755,265	1,781,820	1,740,598	41,222	
Excess of Receipts Over (Under) Disbursements	3,905	64,916	(1,334)	(66,250)	
Other Financing Sources (Uses)					
Transfers Out	-	(33,840)	(33,840)	-	
Advances In	25,000	25,000	20,000	(5,000)	
Advances Out	(25,000)	(20,000)	(20,000)		
Total Other Financing Sources (Uses)		(28,840)	(33,840)	(5,000)	
Net Change in Fund Balance	3,905	36,076	(35,174)	(71,250)	
Prior Year Encumbrances Appropriated	27,584	27,584	27,584	-	
Fund Balance Beginning of Year	191,078	191,078	191,078		
Fund Balance End of Year	\$ 222,567	\$ 254,738	\$ 183,488	\$ (71,250)	

# Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis **Women, Infants, and Children's Fund** For the Year Ended December 31, 2006

	Budgeted Amounts Original Final			Variance with Final Budget Positive (Negative)	
			Actual		
Receipts				(1.1.8	
Intergovernmental	\$ 451,180	\$ 451,180	\$ 362,784	\$ (88,396)	
Total Receipts	451,180	451,180	362,784	(88,396)	
Disbursements					
Current:					
Salaries	270,000	267,902	265,373	2,529	
OPERS	53,340	53,340	51,146	2,194	
Medicare	3,640	3,640	3,467	173	
Worker's Compensation	-	4,475	4,475	-	
Supplies	11,431	11,431	7,484	3,947	
Contract Services	3,074	3,074	3,074	-	
Travel	4,350	5,350	5,350	-	
Equipment	1,000	500	-	500	
Professional Ed & Dues	500	1,000	1,000	-	
Reimbursement	98,211	97,211	68,112	29,099	
Total Disbursements	445,546	447,923	409,481	38,442	
Excess of Receipts Over (Under) Disbursements	5,634	3,257	(46,697)	(49,954)	
Other Financing Sources (Uses)					
Transfers In	-	2,377	2,377	-	
Transfers Out	-	(2,377)	(2,377)	-	
Advances In	45,000	45,000	20,000	(25,000)	
Advances Out	(45,000)	(45,000)	(20,000)	25,000	
Total Other Financing Sources (Uses)					
Net Change in Fund Balance	5,634	3,257	(46,697)	(49,954)	
Prior Year Encumbrances Appropriated	4,366	4,366	4,366	-	
Fund Balance Beginning of Year	46,928	46,928	46,928		
Fund Balance End of Year	\$ 56,928	\$ 54,551	\$ 4,597	\$ (49,954)	

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2006

### Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the District Board of Health, Licking County, Ohio, (the District) as a body corporate and politic. A nine-member Board and a Health Commissioner govern the District. The District's services include communicable disease investigations immunization clinics inspections public health nursing services and issues health-related licenses and permits

# A. Primary Government

A reporting entity is comprised of the primary government, component units and other organizations included in ensuring that the basic financial statements are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District.

#### **B.** Component Units

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the District is obligated for the debt of the organization. The District is also financially accountable for any organizations that are fiscally dependent on the District in that the District approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the District, are accessible to the District and are significant in amount to the District. The District does not have any component units.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

As discussed further in Note 2, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. The following are the more significant of the District's accounting policies.

#### A. Basis of Presentation

The District's basic financial statements consist of government-wide financial statements, including a Statement of Net Assets – Cash Basis and a Statement of Activities – Cash Basis, and fund financial statements which provide a more detailed level of financial information.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2006

(Continued)

### Note 2 - Summary of Significant Accounting Policies (Continued)

### Government-Wide Financial Statements

The Statement of Net Assets – Cash Basis and the Statement of Activities – Cash Basis display information about the District as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through intergovernmental receipts or other nonexchange transactions, charges for services, and fines, licenses, and permits. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The District has no business-type activities.

The Statement of Net Assets – Cash Basis presents the cash balance, cash receipts and cash disbursements of the governmental activities of the District at year end. The Statement of Activities – Cash Basis compares disbursements and program receipts for each program or function of the District's governmental activities. Cash disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible.

Program receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational requirements of a particular program.

Cash receipts which are not classified as program receipts are presented as general receipts of the District, with certain limited exceptions. The comparison of direct cash disbursements with program receipts identifies the extent to which each governmental program is self-financing on a cash basis or draws from the general receipts of the District.

#### **Fund Financial Statements**

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### B. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are presented in one category, governmental.

#### Governmental Funds

Governmental funds are those through which most governmental functions of the District are financed. The following are the District's major governmental funds:

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2006

(Continued)

### Note 2 - Summary of Significant Accounting Policies (Continued)

*General Fund* - The General Fund accounts for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Women, Infants, and Children's Fund (WIC)* - This Federal grant fund accounts for the Special Supplemental Nutrition Program.

The other governmental funds of the District account for grants and other resources whose use is restricted for a particular purpose.

#### C. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The budget demonstrates a need for existing or increased assessments to political subdivisions. The County Budget Commission reviews and amends or approves the District's budget in December of the preceding year. The certificate of estimated resources establishes a limit on the amount the District may appropriate. The appropriations resolution is the District's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the District. The legal level of control has been established by the District at the fund, department, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in cash receipts are identified by the District. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original and final appropriations amounts were adopted.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original and final budgeted amounts reflect the first and final appropriation resolutions for that fund that covered the entire year, including amounts automatically carried forward from prior years.

#### D. Cash and Investments

As required by Ohio Revised Code, the Licking County Treasurer is custodian for the District's cash. The County's cash and investment pool holds the District's assets, valued at the Licking County Treasurer's reported carrying amount.

Deposits and investments disclosures for the County as a whole may be obtained from the Licking County Treasurer's office.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2006

(Continued)

### Note 2 - Summary of Significant Accounting Policies (Continued)

## E. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints, whether externally imposed by creditors, contributors, grantors, or laws of other governments, are imposed by law through constitutional provisions or enabling legislation. The District did not have any restricted assets at December 31, 2006.

#### F. Inventory and Prepaid Items

The District reports cash disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### G. Capital Assets

Acquisitions of property, plant and equipment are recorded as cash disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Interfund Receivables/Payables

The District reports advances-in and advances-out for interfund loans. There were no outstanding advances at December 31, 2006.

#### I. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

#### J. Employer Contributions to Cost-Sharing Pension Plans

The District recognizes the cash disbursement for their employer contributions to cost-sharing pension plans when they are paid. As described in Notes 6 and 7, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### K. Long-Term Obligations

The District's cash basis financial statements do not report liabilities for long-term obligations. Proceeds of loans are reported as cash when received and principal and interest are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor capital outlay disbursement are reported at inception. Lease payments are reported when paid.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2006

(Continued)

# Note 2 - Summary of Significant Accounting Policies (Continued)

### L. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

#### M. Fund Balance Reserves/Designations

The District reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. The District has designated monies for the purpose of stabilizing the budget against cyclical changes in revenues and expenditures in accordance with Ohio Revised Code Section 5705.13. The amounts designated in the General and Women, Infants, and Children's Funds at December 31, 2006 were \$28,000 and \$14,800, respectively. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances.

#### N. Interfund Transactions

Transfers between governmental funds are eliminated for reporting purposes on the government-wide financial statements.

Exchange transactions between funds are reported as cash receipts in the seller funds and as cash disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

#### O. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of management and are either unusual in nature or infrequent in occurrence. The District had no extraordinary or special items during 2006.

# Note 3 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, cash disbursements, and encumbrances. The Statement of Cash Receipts, Cash Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances which are treated as cash disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) for the General and Women, Infant, and Children's Funds at December 31, 2006 amounted to \$31,021 and \$5,519, respectively.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2006

(Continued)

#### <u>Note 4 – Deposits and Investments</u>

The Licking County Treasurer serves as the fiscal agent for the District and is responsible for investing funds in active, inactive and interim deposits.

The Ohio Revised Code restricts deposits and investments to the following:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or
  (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

In addition, authorized investments may include investments in commercial paper and bankers acceptances with appropriate limitations if ORC training requirements have been met.

Investments in stripped principal or interest obligations reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. The Licking County Treasurer serves as the fiscal agent for the District and the investments of Licking County funds, including the District's cash. The District maintains no control over the investment of its cash. At December 31, 2006, the carrying amount of the District's deposits was \$289,625.

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2006

(Continued)

### Note 4 – Deposits and Investments (Continued)

The District relies on the Licking County Treasurer to monitor interest rate, credit and concentration of credit risk associated with the District's deposits.

#### Note 5 - Risk Management

The District is exposed to various risks of property and casualty losses, and injuries to employees.

The District insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. PEP is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

PEP retains casualty risks up to \$250,000 per claim, including claim adjustment expenses. PEP pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$12,000,000 with the General Reinsurance Corporation, through contracts with PEP.

If losses exhaust PEP's retained earnings, APEEP provides *excess of funds available* coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### Property Coverage

Through 2004, PEP retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500 million per occurrence. APEEP's Guarantee Fund was responsible for losses and loss adjustment expenses exceeding operating contributions.

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. APEEP reinsures members for specific losses exceeding \$100,000 up to \$250,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based on the combined members' total insurable value. If the stop loss is reached by payment of losses between \$100,000 and \$250,000, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2005 is \$1,682,589.

The aforementioned casualty and property reinsurance agreements do not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2006

(Continued)

#### Note 5 - Risk Management (Continued)

Members may withdraw on each anniversary of the date they joined PEP. They must provide written notice to PEP 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contribution, minus the subsequent year's premium. Also upon withdrawal, payments for all property and casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the withdrawal.

#### Financial Position

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities, and retained earnings at December 31, 2005 and 2004 (the latest information available):

Casualty Coverage	2005	<u>2004</u>
Assets	\$29,719,675	\$27,437,169
Liabilities	(15,994,168)	(13,880,038)
Retained Earnings	\$ <u>13,725,507</u>	\$ <u>13,557,131</u>
Property Coverage	2005	<u>2004</u>
Assets	\$ 4,443,332	\$ 3,648,272
Liabilities	(1,068,245)	(540,073)
Retained Earnings	\$_3,375,087	\$_3,108,199

The Casualty Coverage assets and retained earnings above include approximately \$14.3 million and \$12 million of unpaid claims to be billed to approximately 430 member governments in the future, as of December 31, 2005 and 2004, respectively. PEP will collect these amounts in future annual premium billings when PEP's related liabilities are due for payment.

#### Note 6 – Defined Benefit Pension Plans

**Plan Description** – All employees of the District are eligible to participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans; The Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple-employer defined benefit plan that has elements of both a defined benefit and defined contribution plan.

OPERS provides retirement, disability, and survivor benefits as well as postretirement health care coverage to qualifying members of both the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. The authority to establish and amend benefits is provided in Chapter 145 of the Ohio revised Code. OPERS issues a publicly available comprehensive annual financial report which includes financial statements and required supplementary information for OPERS. That report may be obtained by writing to Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or (800) 222-PERS (7377).

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2006

(Continued)

#### Note 6 – Defined Benefit Pension Plans (Continued)

**Funding Policy** – The District and covered employees contribute at actuarially determined rates for 2006, 13.7% and 9%, respectively, of covered employee payroll to OPERS. The District's contributions to OPERS for the years ended December 31, 2006, 2005, and 2004 were 202,499, 185,150, and 157,830, respectively. Required contributions are equal to 100% of the dollar amount billed. The Board of the District has elected to pay a portion of the employees' OPERS employee requirement.

# <u>Note 7 – Postemployment Benefits</u>

OPERS provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit, and to primary survivor recipients of such retirees. Health care coverage for disability recipients is also available under OPERS. The health care coverage provided by the retirement system is considered an Other Post Employment Benefit (OPEB). A portion (4.5%) of each employer's OPERS contribution is set aside for the funding of postretirement health care. The Ohio Revised Code provides the statutory authority for public employers to fund postretirement health care through their contributions to OPERS.

Employer contributions are advance-funded on an actuarially determined basis and are determined by state statue. The Traditional Pension and Combined Plans had 369,214 active contributing participants as of December 31, 2006. The number of active contributing participants for both plans used in the December 31, 2005 actuarial valuation was 358,804.

The assumptions and calculations below were based on the System's latest Actuarial Review performed as of December 31, 2005 (latest actuarial review). An entry age normal actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actual gains and losses) becomes part of unfunded actuarial accrued liability. All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12% corridor. The investment assumption rate for 2005 was 6.5 percent.

OPERS (assuming the number of active employees remains constant) assumes an annual increase of 4.00% compounded annually for the base portion of an individual's pay increase. Additionally, annual pay increases, over and above the 4.00% base increase, were assumed to range from 0.50% to 6.3%.

Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from .50% to 6% for the next 9 years. In subsequent years (10 and beyond), health care costs were assumed to increase 4% (the projected wage inflation rate).

As of December 31, 2005, the audited estimated net assets available for OPEB were \$11.1 billion. The actuarial accrued liability and the unfunded actuarial accrued liability, based on the actuarial cost method used were \$31.3 billion and \$20.2 billion, respectively.

The Health Care Preservation Fund (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, is effective on January 1, 2007. OPERS took additional actions to improve the solvency of the Health Care Fund in 2005 by creating a separate investment pool for health care assets. Member and employer contribution rates increased as of January 1, 2006, and January 1, 2007, which will allow additional funds to be allocated to the health care plan.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2006

(Continued)

### <u>Note 8 – Contingent Liabilities</u>

### A. Grants

Amounts grantor agencies pay to the District are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any such disallowed claims could have a material adverse effect on the overall financial position of the District at December 31, 2006.

# **B.** Litigation

The District is not currently involved in any new or outstanding litigation.

#### <u>Note 9 – Interfund Transactions</u>

A. Interfund advances consisted of the following at December 31, 2006:

Advances to the Women, Infants, and Children's Fund from: General Fund	<u>\$20,000</u>
Advances to the General Fund from: Women, Infants, and Children's Fund	<u>\$20.000</u>

**B.** Interfund transfers for the year ended December 31, 2006, consisted of the following, as reported on the fund financial statements:

Transfers to Nonmajor Governmental Funds from:	
General Fund	<u>\$33,840</u>

Transfers are used to move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them and to use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Interfund transfers between governmental funds are eliminated on the Statement of Activities.

#### SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2006

Federal Grantor / Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Expenditures
U.S. DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Heatlh:			
Special Supplemental Nutrition Program for Women, Infants, and Children	45101FCL06/07	10.557	\$ 403,962
Total U.S. Department of Agriculture			403,962
U.S. DEPARTMENT OF TRANSPORTATION Passed Through Ohio Department of Highway Safety:			
State and Community Highway Safety	4500000504	20.600	34,532
Total U.S. Department of Transportation			34,532
U.S. ENVIRONMENTAL PROTECTION AGENCY Passed Through Ohio Environmental Protection Agency:			
Surveys, Studies, Investigations, Demonstrations and Special Purpose Activities Relating to the Clean Air Act Grant	NA - Not Provided	66.034	5,000
State Indoor Radon Grant	4510012BA05/06	66.032	60,351
Total U.S. Environmental Protection Agency			65,351
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed Through Ohio Department of Health:			
Centers for Disease Control and Prevention Investigations and Technical Assistance	N/A - Not Provided	93.283	81,460
Preventive Health and Service Block Grant	N/A - Not Provided	93.991	9,000
Human Immunodeficiency Virus	4510011MC06	93.994	47,581
Total Passed Through Ohio Department of Health:			138,041
Passed Through Licking County Department of Jobs and Family Services:			
Temporary Assistance for Needy Families (TANF)	N/A - Not Provided	93.558	15,006
Total Passed Through Licking County Department Jobs and Family Services			15,006
Medical Reserve Corps Small Grant Program	N/A - Direct Funding	93.008	38,063
Total U.S. Department of Health and Human Services			191,110
Total Expenditures of Federal Awards			\$ 694,955

The accompanying notes to this schedule are an integral part of this schedule.

# NOTES TO THE SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.



#### <u>Report on Internal Control over Financial Reporting and on Compliance and Other Matters</u> <u>Based on an Audit of Financial Statements Performed in Accordance with</u> *Government Auditing Standards*

District Board of Health Licking County 675 Price Road Newark, Ohio 43055

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the District Board of Health, Licking County, Ohio (the District) as of and for the year ended December 31, 2006, and issued our report thereon dated June 14, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

# **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more that inconsequential will not be prevented or detected by the District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we noted other matters involving the internal control and its operation that we have reported to management of the District in a separate letter dated June 14, 2007.

Wilson Shannon & Snow Inc

CERTIFIED PUBLIC ACCOUNTANTS Ten West Locust Street Newark, Ohio 43055 (740) 345-6611 1-800-523-6611 FAX (740) 345-5635 District Board of Health Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* Page 2

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not the objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board of Trustees, management, Auditor of State, and federal awarding and pass-through agencies and is not intended to be and should not be used by anyone other than these specified parties.

Wilson, Shumma ESure, Sur.

Newark, Ohio June 14, 2007



# <u>Report on Compliance with Requirements Applicable to Its Major Program and on</u> <u>Internal Control over Compliance in Accordance with *OMB Circular A-133*</u>

District Board of Health Licking County 675 Price Road Newark, Ohio 43055

# **Compliance**

We have audited the compliance of the District Board of Health, Licking County, Ohio (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, Compliance and Supplement that are applicable to its major federal program for the year ended December 31, 2006. The District's major program is identified in the summary of auditor's results section in the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above could have a direct and material effect on a major program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2006.

# **Internal Control over Compliance**

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with *OMB Circular A-133*.

Wilson, Shannon & Snow, Inc.

CERTIFIED PUBLIC ACCOUNTANTS Ten West Locust Street Newark, Ohio 43055 (740) 345-6611 1-800-523-6611 FAX (740) 345-5635 District Board of Health Report on Compliance with Requirements Applicable to Its Major Program and an Internal Control over Compliance in Accordance with *OMB Circular A-133* Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the Board of Trustees, management, Auditor of State, and federal awarding and pass-through agencies and is not intended to be and should not be used by anyone other than these specified parties.

Wilson, Shuman ESure, Sur.

Newark, Ohio June 14, 2007

# SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2006

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal program?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal program?	No
(d)(1)(v)	Type of Major Program's Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under §.510?	No
(d)(1)(vii)	Major Program (list):	Special Supplemental Nutrition Program for Women, Infants, and Children – CFDA 10.557
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

# 3. FINDINGS FOR FEDERAL AWARDS

None





DISTRICT BOARD OF HEALTH

LICKING COUNTY

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

**CLERK OF THE BUREAU** 

CERTIFIED JULY 3, 2007

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us