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Mary Taylor, CPA Auditor of State

Jefferson General Health District Jefferson County 500 Market Street, Floor B Steubenville, Ohio 43952

To the Members of the Board:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

Mary Jaylor

Mary Taylor, CPA Auditor of State

August 7, 2007

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Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT

Jefferson General Health District Jefferson County 500 Market Street, Floor B Steubenville, Ohio 43952

To the Members of the Board:

We have audited the accompanying financial statements of Jefferson General Health District, Jefferson County, (the District) as of and for the year ended December 31, 2006. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the District has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the District to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2006. Instead of the combined funds the accompanying financial statements present for 2006 the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2006. While the District does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The District has elected not to reformat its statements. Since this District does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

Jefferson General Health District Jefferson County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the year ended December 31, 2006 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2006, or its changes in financial position or cash flows, where applicable for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Jefferson General Health District, Jefferson County, as of December 31, 2006, and its combined cash receipts and disbursements for the year then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the District to include Management's Discussion and Analysis for the year ended December 31, 2006. The District has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 7, 2007, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

nary Jaylor

Mary Taylor, CPA Auditor of State

August 7, 2007

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2006

| Totals (Memorandum Only) Cash Receipts: Federal awards Intergovernmental Sudvisions Stat2,832 (11,184 Stat2,832 (11,185 Stat2,832 (11,185 Stat2,832 (11,185,185 Stat2,832 (11,185,185 Stat2,832 (11,185,185 Stat2,832 (11,185,185 Stat2,832 (11,185,185 Stat2,832 (11,185,185 Stat2,832 (11,185,185 Stat2,832 (11,185,185 Stat2,832 (11,185,185 Stat2,185 Stat2,185 Total Other Financing Receipts/(Disbursements) 382 382 382 382 382 382 382 382 382 382 382 382 382 382 382 <t< th=""><th></th><th colspan="2">Governmental Fund Types</th><th></th></t<> | | Governmental Fund Types | | |
|---|--|-------------------------|-----------|-----------|
| Federal awards \$412,832 \$412,832 \$412,832 Intergovernmental \$161,184 161,184 Sudivisions 159,049 159,049 Permits 24,156 24,156 Other fees 46,734 46,734 Contractual services 16,537 391,258 407,795 Other receipts 13,302 100 13,402 Total Cash Receipts 420,962 804,190 1,225,152 Cash Disbursements: 214,564 263,515 478,079 Supplies 11,284 17,362 28,646 Equipment 3,935 2,700 6,635 Rentals 1,041 1,041 1,041 Contractus - services 3,900 20,806 24,706 Travel 12,000 15,641 25,429 Unemployment 23,260 23,260 23,260 Public employees retirement 29,019 27,688 567,07 Worker's compensation 9,813 15,616 25,429 Unemployment 23,260 23,260 23,260 Other | | General | | |
| Federal awards \$412,832 \$412,832 \$412,832 Intergovernmental \$161,184 161,184 Sudivisions 159,049 159,049 Permits 24,156 24,156 Other fees 46,734 46,734 Contractual services 16,537 391,258 407,795 Other receipts 13,302 100 13,402 Total Cash Receipts 420,962 804,190 1,225,152 Cash Disbursements: 214,564 263,515 478,079 Supplies 11,284 17,362 28,646 Equipment 3,935 2,700 6,635 Rentals 1,041 1,041 1,041 Contractus - services 3,900 20,806 24,706 Travel 12,000 15,641 25,429 Unemployment 23,260 23,260 23,260 Public employees retirement 29,019 27,688 567,07 Worker's compensation 9,813 15,616 25,429 Unemployment 23,260 23,260 23,260 Other | Cash Receipts: | | | |
| Sudivisions 159,049 159,049 Permits 24,156 24,156 Other fees 46,734 46,734 Contractual services 16,537 391,258 407,795 Other receipts 420,962 804,190 1,225,152 Cash Disbursements: 214,564 263,515 478,079 Supplies 1,224 17,362 28,646 Equipment 3,935 2,700 6,635 Rentals 1,041 1,041 1,041 Contracts - services 3,900 20,806 24,764 Utilities and rentals 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 24,3028 752,925 1,175,953 Total Disbursements (2,066) 51,265 49,199 Other Financ | - | | \$412,832 | \$412,832 |
| Permits 24,156 24,166 46,734 Other fees 46,734 46,734 46,734 Contractual services 16,537 391,258 407,795 Other receipts 420,962 804,190 1,225,152 Cash Disbursements: 214,564 263,515 478,079 Supplies 214,564 263,515 478,079 Supplies 1,244 17,362 28,646 Equipment 3,935 2,700 6,635 Rentals 1,041 1,041 1,041 Contracts - services 3,900 20,060 24,706 Travel 12,000 15,641 27,641 Utilities and rentals 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 29,019 27,683 503,155 Total Disbursements (2,066) 51,265 49,199 Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts (Disburse | Intergovernmental | \$161,184 | | |
| Other fees 46,734 46,734 Contractual services 16,537 391,258 407,795 Other receipts 13,302 100 13,402 Total Cash Receipts 420,962 804,190 1,225,152 Cash Disbursements: 214,564 263,515 478,079 Supplies 214,564 263,515 478,079 Supplies 11,284 17,362 28,646 Equipment 3,935 2,700 6,635 Rentals 1,041 1,041 1,041 Contracts - services 3,900 20,806 24,706 Travel 12,000 15,641 27,641 Utilities and rentals 23,260 23,260 23,260 Public employee's retirement 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 654 654 654 Other 137,472 365,683 503,155 Total Disbursements 23,260 382 <t< td=""><td></td><td>159,049</td><td></td><td></td></t<> | | 159,049 | | |
| Contractual services 16.537 391,258 407,795 Other receipts 13,302 100 13,402 Total Cash Receipts 420,962 804,190 1,225,152 Cash Disbursements: 214,564 263,515 478,079 Supplies 11,284 17,362 28,646 Equipment 3,935 2,700 6,635 Rentals 1,041 1,041 1,041 Contracts - services 3,900 20,806 24,7641 27,641 Utilities and rentals 12,000 15,641 27,641 23,260 23,280 Public employee's retirement 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 654 654 654 654 654 654 654 382 | | | | |
| Other receipts 13,302 100 13,402 Total Cash Receipts 420,962 804,190 1,225,152 Cash Disbursements: 3 214,564 263,515 478,079 Supplies 214,564 263,515 478,079 3.935 2,700 6,635 Rentals 1,041 1,654 23,260 23,260 23,260 23,260 23,260 23,260 23,260 23,260 | | | | |
| Total Cash Receipts 420,962 804,190 1,225,152 Cash Disbursements: 214,564 263,515 478,079 Supplies 11,284 17,362 28,646 Equipment 3,935 2,700 6,635 Rentals 1,041 1,041 1,041 Contracts - services 3,900 20,806 24,764 Tavel 12,000 15,641 27,641 Utilities and rentals 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 29,019 27,683 503,155 Total Disbursements 423,028 752,925 1,175,953 Total Receipts Over/(Under) Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts and Other Financing Receipts (Disbursements and Other Financing Disbursements 1(,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 124,181 165,037 54 | | | | |
| Cash Disbursements: 214,564 263,515 478,079 Supplies 11,284 17,362 28,646 Equipment 3,935 2,700 6,635 Rentals 1,041 1,041 1,041 Contracts - services 3,900 20,806 24,706 Travel 12,000 15,641 27,641 Utilities and rentals 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 654 654 654 Other 137,472 365,683 503,155 Total Disbursements 423,028 752,925 1,175,953 Total Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements) 382 382 382 Total Other Financing Disbursements (1,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 124,181 16 | Other receipts | 13,302 | 100 | 13,402 |
| Salaries 214,564 263,515 478,079 Supplies 11,284 17,362 28,646 Equipment 3,3935 2,700 6,635 Rentals 1,041 1,041 1,041 Contracts - services 3,900 20,806 24,706 Travel 12,000 15,641 27,641 Utilities and rentals 23,260 23,260 23,260 Public employee's retirement 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 654 654 654 Other 137,472 365,683 503,155 Total Disbursements (2,066) 51,265 49,199 Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts and Other Financing 882 382 382 Excess of Cash Receipts and Other Financing (1,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 124,181 <td< td=""><td>Total Cash Receipts</td><td>420,962</td><td>804,190</td><td>1,225,152</td></td<> | Total Cash Receipts | 420,962 | 804,190 | 1,225,152 |
| Supplies 11,284 17,362 28,646 Equipment 3,935 2,700 6,635 Rentals 1,041 1,041 Contracts - services 3,900 20,806 24,706 Travel 12,000 15,641 27,641 Utilities and rentals 23,260 23,260 23,260 Public employee's retirement 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 0654 654 654 Other 137,472 365,683 503,155 Total Disbursements (2,066) 51,265 49,199 Other Financing Receipts/(Disbursements): 382 382 382 Refunds 382 382 382 Total Other Financing Receipts/(Disbursements): 382 382 382 Excess of Cash Receipts and Other Financing Receipts (Disbursements) 382 382 382 Excess of Cash Receipts and Other Financing Receipts (Under) Cash Disbursements (1,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 12 | Cash Disbursements: | | | |
| Supplies 11,284 17,362 28,646 Equipment 3,935 2,700 6,635 Rentals 1,041 1,041 Contracts - services 3,900 20,806 24,706 Travel 12,000 15,641 27,641 Utilities and rentals 23,260 23,260 23,260 Public employee's retirement 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 0654 654 654 Other 137,472 365,683 503,155 Total Disbursements (2,066) 51,265 49,199 Other Financing Receipts/(Disbursements): 382 382 382 Refunds 382 382 382 Total Other Financing Receipts/(Disbursements): 382 382 382 Excess of Cash Receipts and Other Financing Receipts (Disbursements) 382 382 382 Excess of Cash Receipts and Other Financing Receipts (Under) Cash Disbursements (1,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 12 | Salaries | 214,564 | 263,515 | 478,079 |
| Rentals 1,041 1,041 Contracts - services 3,900 20,806 24,706 Travel 12,000 15,641 27,641 Utilities and rentals 23,260 23,260 23,260 Public employee's retirement 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 654 654 654 Other 137,472 365,683 503,155 Total Disbursements 423,028 752,925 1,175,953 Total Receipts Over/(Under) Disbursements (2,066) 51,265 49,199 Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements) 382 382 382 Excess of Cash Receipts and Other Financing Receipts and Other Financing Receipts Over/(Under) Cash Disbursements (1,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 124,181 165,037 Fund Cash Balances, December 31 \$39,172 \$175,446 | Supplies | 11,284 | | 28,646 |
| Contracts - services 3,900 20,806 24,706 Travel 12,000 15,641 27,641 Utilities and rentals 23,260 23,260 Public employe's retirement 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 654 654 Other 137,472 365,683 503,155 Total Disbursements 423,028 752,925 1,175,953 Total Receipts Over/(Under) Disbursements (2,066) 51,265 49,199 Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements) 382 382 382 Total Other Financing Receipts/(Disbursements) 382 382 382 Excess of Cash Receipts and Other Financing Receipts over/(Under) Cash Disbursements (1,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 124,181 165,037 5124.618 5214.618 Fund Cash Balances, December 31 \$39,172 | Equipment | 3,935 | 2,700 | 6,635 |
| Travel 12,000 15,641 27,641 Utilities and rentals 23,260 23,260 Public employee's retirement 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 654 654 Other 137,472 365,683 503,155 Total Disbursements 423,028 752,925 1,175,953 Total Receipts Over/(Under) Disbursements (2,066) 51,265 49,199 Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements) 382 382 382 Total Other Financing Receipts/(Disbursements) 382 382 382 Total Other Financing Receipts and Other Financing Receipts Over/(Under) Cash Disbursements (1,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 124,181 165,037 Fund Cash Balances, December 31 \$39,172 \$175,446 \$214,618 | Rentals | 1,041 | | 1,041 |
| Utilities and rentals 23,260 23,260 Public employee's retirement 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 654 654 Other 137,472 365,683 503,155 Total Disbursements 423,028 752,925 1,175,953 Total Receipts Over/(Under) Disbursements (2,066) 51,265 49,199 Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements) 382 382 382 Total Other Financing Receipts and Other Financing Receipts over/(Under) Cash Disbursements and Other Financing Breceipts over/(Under) Cash Disbursements (1,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 124,181 165,037 Fund Cash Balances, December 31 \$39,172 \$175,446 \$214,618 | Contracts - services | 3,900 | 20,806 | 24,706 |
| Public employee's retirement 29,019 27,688 56,707 Worker's compensation 9,813 15,616 25,429 Unemployment 654 654 Other 137,472 365,683 503,155 Total Disbursements 423,028 752,925 1,175,953 Total Receipts Over/(Under) Disbursements (2,066) 51,265 49,199 Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements): 382 382 382 Total Other Financing Receipts/(Disbursements) 382 382 382 Total Other Financing Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Receipts Over/(Under) Cash Disbursements (1,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 124,181 165,037 Fund Cash Balances, December 31 \$39,172 \$175,446 \$214,618 | Travel | 12,000 | 15,641 | 27,641 |
| Worker's compensation 9,813 15,616 25,429 Unemployment 654 654 Other 137,472 365,683 503,155 Total Disbursements 423,028 752,925 1,175,953 Total Receipts Over/(Under) Disbursements (2,066) 51,265 49,199 Other Financing Receipts/(Disbursements): 382 382 Refunds 382 382 382 Total Other Financing Receipts/(Disbursements) 382 382 Excess of Cash Receipts and Other Financing Receipts /(Disbursements) 382 382 Excess of Cash Receipts and Other Financing Receipts /(Under) Cash Disbursements (1,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 124,181 165,037 Fund Cash Balances, December 31 \$39,172 \$175,446 \$214,618 | | | | |
| Unemployment Other 654 137,472 654 365,683 654 503,155 Total Disbursements 423,028 752,925 1,175,953 Total Receipts Over/(Under) Disbursements (2,066) 51,265 49,199 Other Financing Receipts/(Disbursements): Refunds 382 382 382 Total Other Financing Receipts/(Disbursements) 382 382 382 Total Other Financing Receipts/(Disbursements) 382 382 382 Total Other Financing Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements (1,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 124,181 165,037 Fund Cash Balances, December 31 \$39,172 \$175,446 \$214,618 | | | | |
| Other 137,472 365,683 503,155 Total Disbursements 423,028 752,925 1,175,953 Total Receipts Over/(Under) Disbursements (2,066) 51,265 49,199 Other Financing Receipts/(Disbursements): Refunds 382 382 Total Other Financing Receipts/(Disbursements) 382 382 State S | | 9,813 | | |
| Total Disbursements423,028752,9251,175,953Total Receipts Over/(Under) Disbursements(2,066)51,26549,199Other Financing Receipts/(Disbursements): Refunds382382Total Other Financing Receipts/(Disbursements)382382Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements(1,684)51,26549,581Fund Cash Balances, January 140,856124,181165,037Fund Cash Balances, December 31\$39,172\$175,446\$214,618 | | | | |
| Total Receipts Over/(Under) Disbursements(2,066)51,26549,199Other Financing Receipts/(Disbursements): Refunds382382Total Other Financing Receipts/(Disbursements)382382Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements(1,684)51,26549,581Fund Cash Balances, January 140,856124,181165,037Fund Cash Balances, December 31\$39,172\$175,446\$214,618 | Other | 137,472 | 365,683 | 503,155 |
| Other Financing Receipts/(Disbursements): Refunds382382Total Other Financing Receipts/(Disbursements)382382Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements(1,684)51,265Fund Cash Balances, January 140,856124,181165,037Fund Cash Balances, December 31\$39,172\$175,446\$214,618 | Total Disbursements | 423,028 | 752,925 | 1,175,953 |
| Refunds382382Total Other Financing Receipts/(Disbursements)382382Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements(1,684)51,26549,581Fund Cash Balances, January 140,856124,181165,037Fund Cash Balances, December 31\$39,172\$175,446\$214,618 | Total Receipts Over/(Under) Disbursements | (2,066) | 51,265 | 49,199 |
| Refunds382382Total Other Financing Receipts/(Disbursements)382382Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements(1,684)51,26549,581Fund Cash Balances, January 140,856124,181165,037Fund Cash Balances, December 31\$39,172\$175,446\$214,618 | Other Financing Receipts/(Disbursements): | | | |
| Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements(1,684)51,26549,581Fund Cash Balances, January 140,856124,181165,037Fund Cash Balances, December 31\$39,172\$175,446\$214,618 | | 382 | | 382 |
| Receipts Over/(Under) Cash Disbursements(1,684)51,26549,581and Other Financing Disbursements(1,684)51,26549,581Fund Cash Balances, January 140,856124,181165,037Fund Cash Balances, December 31\$39,172\$175,446\$214,618 | Total Other Financing Receipts/(Disbursements) | 382 | | 382 |
| and Other Financing Disbursements (1,684) 51,265 49,581 Fund Cash Balances, January 1 40,856 124,181 165,037 Fund Cash Balances, December 31 \$39,172 \$175,446 \$214,618 | | | | |
| Fund Cash Balances, January 1 40,856 124,181 165,037 Fund Cash Balances, December 31 \$39,172 \$175,446 \$214,618 | | | | |
| Fund Cash Balances, December 31 \$39.172 \$175.446 \$214.618 | and Other Financing Disbursements | (1,684) | 51,265 | 49,581 |
| | Fund Cash Balances, January 1 | 40,856 | 124,181 | 165,037 |
| Reserves for Encumbrances, December 31 \$1,009 \$1,588 \$2,597 | Fund Cash Balances, December 31 | \$39,172 | \$175,446 | \$214,618 |
| | Reserves for Encumbrances, December 31 | \$1,009 | \$1,588 | \$2,597 |

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2006

| | Proprietary Fund Type | |
|---------------------------------------|--------------------------|--|
| | Enterprise | |
| Operating Cash Receipts: | | |
| Charges for services | \$190,227 | |
| Miscellaneous | 1,171 | |
| Total Operating Cash Receipts | 191,398 | |
| Operating Cash Disbursements: | | |
| Personal services | 88,809 | |
| Fringe benefits | 12,161 | |
| Workers compensation | 4,361 | |
| Contracts - repair | 60 | |
| Remittance to state | 13,333 | |
| Travel | 10,476 | |
| Other | 44,036 | |
| Total Operating Cash Disbursements | 173,236 | |
| Operating Income/(Loss) | 18,162 | |
| Fund Cash Balances, January 1 | 30,173 | |
| Fund Cash Balances, December 31 | \$48,335 | |
| Reserve for Encumbrances, December 31 | \$854 | |

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2006

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Jefferson General Health District, Jefferson County, (the District) as a body corporate and politic. A five-member Board and a Health Commissioner govern the District. The District's services include communicable disease investigations, immunization clinics, inspections, public health nursing services and issues health-related licenses and permits.

The District's management believes these financial statements present all activities for which the District is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements adequately disclose material matters the Auditor of State's accounting basis requires.

C. Cash

As required by Ohio Revised Code, the County Treasurer is custodian for the District's cash. The County's cash and investment pool holds the District's assets, valued at the County Treasurer's reported carrying amount.

D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

1. General Fund

The General Fund accounts for all financial resources except those restricted by law or contract.

2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Fund:

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2006 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Women, Infants, and Children (WIC) Fund</u> - This is a Federal grant fund, which accounts for the Special Supplemental Nutrition Program.

3. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The District had the following significant Enterprise Funds.

<u>Food Service Fund</u> - This fund receives licenses and permit monies relating to food service licenses. It accounts for the cost of providing various services including site inspections.

<u>Environmental Fund</u> – This fund receives fees for licenses and permits relating to sewage systems. It accounts for the cost of providing various services including site inspections.

E. Budgetary Process

The Ohio Revised Code requires the District to budget each fund annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure and amendments thereto. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1.

3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are carried over, and need not be reappropriated. The District did not encumber all commitments required by Ohio law.

A summary of 2006 budgetary activity appears in Note 2.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2006 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

2. BUDGETARY ACTIVITY

Budgetary activity for the year ended December 31, 2006 follows:

| 2006 Budgeted vs. Actual Receipts | | | |
|-----------------------------------|-------------|-------------|-----------|
| | Budgeted | Actual | |
| Fund Type | Receipts | Receipts | Variance |
| General | \$378,690 | \$421,344 | \$42,654 |
| Special Revenue | 715,125 | 804,190 | 89,065 |
| Enterprise | 139,606 | 191,398 | 51,792 |
| Total | \$1,233,421 | \$1,416,932 | \$183,511 |

| 2006 Budgeted vs. A | Actual Budgetary | Basis Expenditur | es |
|---------------------|------------------|-------------------------|-----------|
| | Appropriation | Budgetary | |
| Fund Type | Authority | Expenditures | Variance |
| General | \$497,552 | \$424,037 | \$73,515 |
| Special Revenue | 1,503,728 | 754,513 | 749,215 |
| Enterprise | 212,733 | 174,090 | 38,643 |
| Total | \$2,214,013 | \$1,352,640 | \$861,373 |

Contrary to Ohio Revised Code Section 5705.41(D), the District did not certify or record the amount against the applicable appropriation accounts for all expenditures in 2006. The District did not utilize the certification exceptions for those expenditures lacking prior simultaneous certification.

Contrary to Ohio Revised Code Section 5705.41(B) budgetary expenditures exceeded appropriation authority in the CD & D Fund and Environmental Fund for the year ended December 31, 2006 by \$ 94,200 and \$ 7,727, respectively.

Finally, contrary to Ohio Revised Code Section 5705.39 at December 31, 2006, the District had appropriations exceeding the amount certified as available by the budget commission in the following funds:

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2006 (Continued)

2. BUDGETARY ACTIVITY (Continued)

| Fund | Variance Amount |
|---------------------|-----------------|
| General Fund | \$78,077 |
| Infrastructure Fund | \$70,272 |
| CFHS Fund | \$113,909 |
| HMG Part C | \$27,573 |
| HMG TANF | \$82,379 |
| Solid Waste Fund | \$95,822 |
| Tobacco Fund | \$39,339 |
| WIC Fund | \$244,747 |
| Trailer Park Fund | \$7,484 |
| Marinas Fund | \$2,045 |
| Water Fund | \$15,212 |
| Swimming Pools Fund | \$324 |
| Environmental Fund | \$20,844 |

3. INTERGOVERNMENTAL FUNDING

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts.

4. RETIREMENT SYSTEM

The District's full-time employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes retirement benefits, including postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2006, OPERS members contributed 9.0 percent of their gross salaries. The District contributed an amount equal to 13.70 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2006.

5. RISK MANAGEMENT

Risk Pool Membership

The District is covered as a part of Jefferson County's insurance coverage. County officials entered into an agreement with the County Risk Sharing Authority (CORSA), in conjunction with the County Commissioners Association of Ohio, to provide insurance coverage on property, buildings, vehicles, and equipment through a self insurance program. Real property and contents are 100% insured.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2006 (Continued)

5. **RISK MANAGEMENT (Continued)**

The County Risk Sharing Authority, Inc. (CORSA), is a public entity shared risk pool among fortyone counties in Ohio. CORSA was formed as an Ohio non-profit corporation for the purpose of establishing the CORSA Insurance/Self Insurance Program, a primary group and excess insurance/self insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials'; error and omissions liability insurance.

Each member, one from each member county, has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more that nine trustees. Only county commissioners of member Counties are eligible to serve on the board. No county may have more that one representative on the board at any time. Each member County's control over budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member Counties' obligation to make coverage payments to CORSA. The participating counties have no responsibility for the payment of certificates. The County does not have an equity interest or a financial responsibility for CORSA. Any additional premium or contribution amounts and estimates of losses are not reasonably determinable. The County's payment for insurance to CORSA in 2006 was \$431,488.

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<u>Mary Taylor, CPA</u> Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Jefferson General Health District Jefferson County 500 Market Street, Floor B Steubenville, Ohio 43952

To the Members of the Board:

We have audited the financial statements of the Jefferson General Health District, Jefferson County, (the District) as of and for the year ended December 31, 2006, and have issued our report thereon dated August 7, 2007, wherein we noted the District followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Government's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Government's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

We consider the following deficiencies described in the accompanying schedule of findings to be significant deficiencies in internal control over financial reporting: 2006-001 through 2006-003.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Government's internal control will not prevent or detect a material financial statement misstatement.

Jefferson County Board of Health Jefferson County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

Internal Control Over Financial Reporting (Continued)

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. We believe none of the significant deficiencies described above are material weakness.

We also noted a certain internal control matter that we reported to the District's management in a separate letter dated August 7, 2007.

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters that we must report under *Government Auditing Standards*, which are described in the accompanying schedule of findings as items 2006-001 through 2006-003.

We intend this report solely for the information and use of the management, and Board of Directors. It is not intended for anyone other than these specified parties.

Mary Jaylor

Mary Taylor, CPA Auditor of State

August 7, 2007

SCHEDULE OF FINDINGS DECEMBER 31, 2006

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2006-001

Noncompliance Citation

Ohio Revised Code Section 5705.41(D) provides that no subdivision shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. This certificate need be signed only by the subdivision's fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively of the Ohio Revised Code.

1. Then and Now Certificate – If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the Board may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.

If the amount involved is less than \$3,000, the fiscal officer may authorize payment through a Then and Now Certificate without affirmation of the Board if such expenditure is otherwise valid.

- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not be, limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate The Board may also make expenditures and contracts for any amount from a specific line item appropriation in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extent beyond the current year. More than one super blanket may be outstanding a particular time for any line item appropriation.

The District did not certify or record the amount against the applicable appropriation accounts for 27% of tested expenditures. The District did not utilize the certification exceptions described above for those expenditures lacking prior simultaneous certification.

Jefferson General Health District Jefferson County Schedule of Findings Page 2

Failure to certify the availability of funds and encumber appropriations could result in overspending and negative cash balances. Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the Board's funds exceeding budgetary spending limitations, the Fiscal Officer should certify that the funds are or will be available prior to obligation by the District. When prior certification is not possible, "then and now" certification should be used.

The Board should certify purchases to which section Ohio Revised Code § 5705.41(D) applies. The most convenient certification method is to use purchase orders that include the certification language which Ohio Revised Code § 5705.41(D) requires to authorize disbursements. The fiscal officer should sign the certification at the time the District incurs a commitment, and only when the requirements of Ohio Revised Code § 5705.41(D) are satisfied. The fiscal officer should post approved purchase commitments to the proper appropriation code, to reduce the available appropriation.

Officials' Response

The Administrator's computer will be upgraded in order to allow the system to be double checked for availability of funds by the administrator prior to purchase.

FINDING NUMBER 2006-002

Noncompliance Citation

Ohio Revised Code Section 5705.41(B) states in part that no subdivision is to expend money unless it has been appropriated.

Expenditures exceeded appropriations in the CD&D Fund by \$94,200 and in the Environmental Fund by \$7,727.

The Fiscal Officer should not certify the availability of funds and should deny payment requests exceeding appropriations. The Fiscal Officer may request the Board to approve increased expenditure levels by increasing appropriations and amending estimated resources, if necessary.

Officials' Response

Lack of historical data prevented an accurate estimate, the new system will put a hold on spending when there are no appropriations or when the appropriations are in danger of exceeding the budget.

FINDING NUMBER 2006-003

Noncompliance Citation

Ohio Revised Code Section 3709.28 provides in part, that the District's Board of Health's total appropriations from each fund shall not exceed the total of the estimated revenue available for expenditure, as certified by the County Auditor and approved by the County Budget Commission. In, addition, no appropriations measure shall become effective until the District files a certificate that the total appropriations from each fund, taken together with all other outstanding appropriations, do not exceed such official estimate or amended official estimate.

Jefferson General Health District Jefferson County Schedule of Findings Page 3

Appropriations exceeded the amount certified as available by the budget commission in the following funds:

| Fund | Variance Amount |
|---------------------|-----------------|
| General Fund | \$78,077 |
| Infrastructure Fund | \$70,272 |
| CFHS Fund | \$113,909 |
| HMG Part C | \$27,573 |
| HMG TANF | \$82,379 |
| Solid Waste Fund | \$95,822 |
| Tobacco Fund | \$39,339 |
| WIC Fund | \$244,747 |
| Trailer Park Fund | \$7,484 |
| Marinas Fund | \$2,045 |
| Water Fund | \$15,212 |
| Swimming Pools Fund | \$324 |
| Environmental Fund | \$20,844 |

Failure to limit appropriations to the amount certified by the budget commission could result in overspending and negative cash balances. The District should compare appropriations to estimated resources and if adequate resources are available for additional appropriations, the District should submit an amended certificate of estimated resources to the budget commission for certification. If the resources are not available to cover the appropriations, an amendment to the appropriation resolution should be passed by the Board to reduce the appropriations.

Officials' Response

The Board will make the adjustments at monthly board meetings from monthly reports to assure this won't happen.





GENERAL HEALTH DISTRICT

JEFFERSON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED NOVEMBER 8, 2007

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