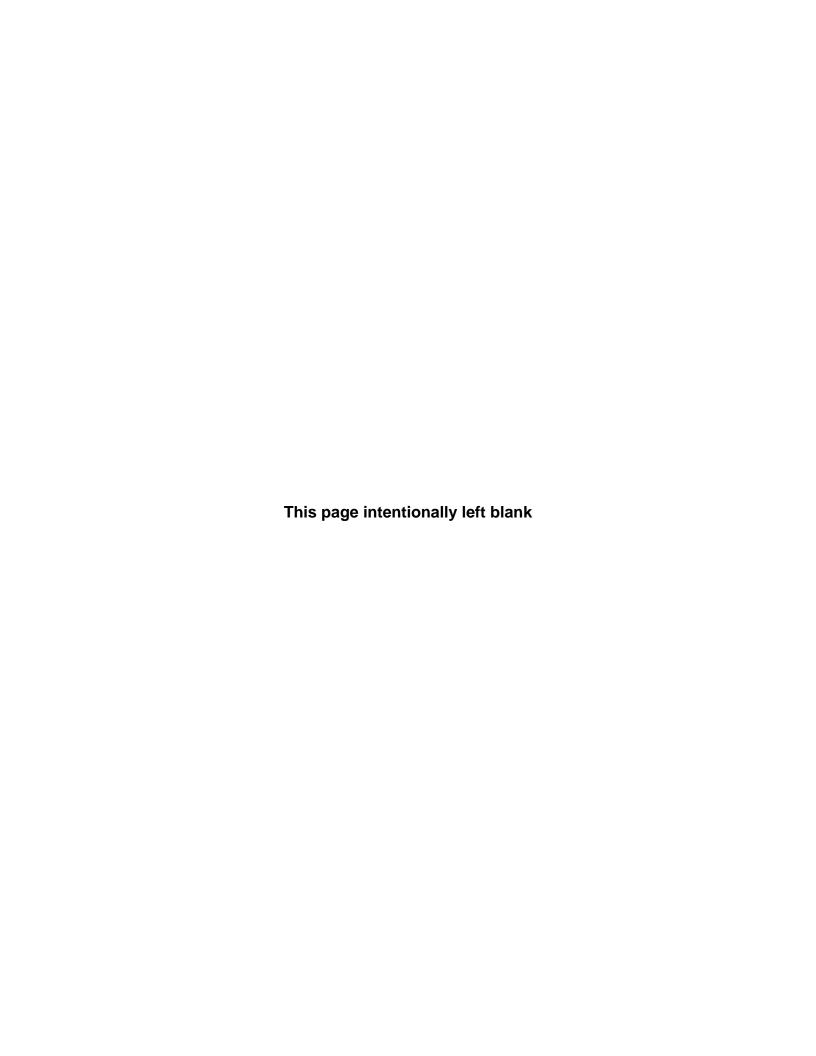




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Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT

Educational Service Center Hancock County 7746 County Road 140 Findlay, Ohio 45840-1978

To the Governing Board:

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Hancock County Educational Service Center, (the Educational Service Center), as of and for the year ended June 30, 2005, which collectively comprise the Educational Service Center's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Educational Service Center's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 3 to the basic financial statements, the Educational Service Center restated its General fund balance to account for the implementation of Governmental Accounting Standard Board (GASB) Technical Bulletin 2004-02, Recognition of Pension and Other Postemployment Benefit Expenditures/Expenses and Liabilities by Cost-Sharing Employers.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Hancock County Educational Service Center, as of June 30, 2005, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Educational Service Center Hancock County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated February 6, 2007, on our consideration of the Educational Service Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the Educational Service Center's basic financial statements. The budgetary comparison for the General Fund provides additional information and is not a required part of the basic financial statements. We subjected this information to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

Mary Taylor

February 6, 2007

Management's Discussion and Analysis For Fiscal Year Ended June 30, 2005 Unaudited

The discussion and analysis of the Hancock County Educational Service Center's (the Educational Service Center) financial performance provides an overall review of our Educational Service Center's financial activities for the fiscal year ended June 30, 2005. The intent of this discussion and analysis is to look at the financial performance as a whole. Readers should also review the basic financial statements and notes to enhance their understanding of the Educational Service Center's financial performance.

Financial Highlights

Key financial highlights for 2005 are as follows:

- In total, net assets increased \$132,857, which represents a 60 percent increase from fiscal year 2004
- Program specific revenues, in the form of charges for services, operating grants, contributions, and interest accounted for \$3,469,103, or 86 percent of total revenues.
- The Educational Service Center had \$3,902,287 in total expenses, 88 percent of which were offset by program specific charges for services and operating grants, contributions, and interest.

Using the Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand Hancock County Educational Service Center's operations and activities as a whole, or as an entire operating entity.

The statement of net assets and the statement of activities provide information about the activities of the whole Educational Service Center, presenting both an aggregate view of the finances of the Educational Service Center and a longer-term view of those finances. Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term and the available funds for long-term future spending. The fund financial statements also look at the Educational Service Center's most significant funds with all other nonmajor funds presented in total in a single column. This level of detail is meant to enhance the financial statements.

Reporting the Hancock County Educational Service Center as a Whole

The statement of net assets and the statement of activities reflect how the Educational Service Center did financially during fiscal year 2005. These statements include all assets and liabilities using the accrual basis of accounting similar to what are used by most private-sector companies. This basis of accounting considers all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

These statements report the Educational Service Center's net assets and changes in those assets. This change in net assets is important because it tells the reader whether the financial position of the Educational Service Center as a whole has increased or decreased from the prior fiscal year. Over time, these increases and/or decreases are one indicator of whether the financial position is improving or deteriorating. Causes for these changes may be the result of many factors. Factors can be financial or non-financial. Non-financial factors include mandated educational programs, as well as locally requested programs.

All of the Educational Service Center's programs and services provided are reported as governmental activities. These activities include: instruction, support services, and non-instructional services.

Management's Discussion and Analysis For Fiscal Year Ended June 30, 2005 Unaudited (Continued)

Reporting the Educational Service Center's Most Significant Funds

Fund financial statements provide detailed information about the Educational Service Center's major fund, the General Fund.

All of the Educational Service Center's activities are reported in governmental funds, which focus on how monies flow into and out of those funds and the balances left at fiscal year end for future periods. These funds are reported using modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Educational Service Center's operations and the basic services it provides.

The relationship, or differences, between governmental activities reported on the statement of net assets and the statement of activities and in the governmental funds is reconciled in the financial statements.

The Educational Service Center as a Whole

Table 1 provides a summary of the Educational Service Center's net assets for fiscal year 2005 compared to fiscal year 2004.

Table 1 Net Assets

INCL	700610	
	2005	2004
Assets:		
Current and Other Assets	\$630,905	\$571,566
Capital Assets, Net	124,710	79,025
Total Assets	755,615	650,591
Liabilities:		
Current and Other Liabilities	288,816	306,846
Long-Term Liabilities	112,689	122,492
Total Liabilities	401,505	429,338
Net Assets:		
Invested in Capital Assets,		
Net of Related Debt	124,710	79,025
Restricted	42,578	83,679
Unrestricted	186,822	58,549
Total Net Assets	\$354,110	\$221,253

Total assets increased \$105,024, or 16 percent. Total liabilities decreased \$27,833 or 6 percent. Total net assets increased \$132,857 or 60 percent.

Management's Discussion and Analysis For Fiscal Year Ended June 30, 2005 Unaudited (Continued)

Table 2 reflects the changes in net assets for fiscal year 2005 compared to fiscal year 2004.

Table 2 Change in Net Assets

Change in Net Assets					
	2005	2004			
Revenues:					
Program Revenues:					
Charges for Services and Sales	\$2,415,817	\$1,607,231			
Operating Grants, Contributions and Interest	1,053,286	1,666,425			
Capital Grants and Contributions		45,500			
General Revenues:					
Grants and Entitlements	495,758	498,059			
Interest	12,432	5,578			
Miscellaneous	57,851	10,692			
Total Revenues	4,035,144	3,833,485			
Program Expenses:					
Instruction:					
Regular	137,563	117,693			
Special	807,124	789,916			
Vocational	43				
Support Services:					
Pupils	824,950	857,469			
Instructional Staff	1,646,259	1,567,347			
Board of Education	38,716	17,166			
Administration	227,040	219,236			
Fiscal	184,769	160,415			
Business	953	511			
Operation and Maintenance of Plant	13,879	2,991			
Pupil Transportation	11,095	11,731			
Central	9,456	5,885			
Non-Instructional	440	1,899			
Total Expenses	3,902,287	3,752,259			
Increase in Net Assets	\$132,857	\$81,226			

Total revenues increased \$201,659, or 5 percent. Program revenues have consistently accounted for in excess of 86 percent of total revenues for the last two fiscal years. Total expenses increased approximately 4 percent.

Management's Discussion and Analysis For Fiscal Year Ended June 30, 2005 Unaudited (Continued)

Table 3 indicates the total cost of services and the net cost of services. The statement of activities reflects the cost of program services and the charges for services and operating grants and contributions offsetting those services.

Table 3

	Cost of	Services		
	Total Cost of	Net Cost of	Total Cost of	Net Cost of
	Services	Services	Services	Services
	2005	2005	2004	2004
Instruction:				
Regular	\$137,563	\$(307,771)	\$117,693	\$(148,688)
Special	807,124	(2,181,202)	789,916	(2,237,195)
Vocational Vocational	43	43		,
Support Services:				
Pupils	824,950	824,950	857,469	857,469
Instructional Staff	1,646,259	1,646,259	1,567,347	1,567,347
Board of Education	38,716	38,716	17,166	17,166
Administration	227,040	227,040	219,236	217,848
Fiscal	184,769	184,019	160,415	151,915
Business	953	953	511	511
Operation and Maintenance of Plant	13,879	7,417	2,991	2,991
Pupil Transportation	11,095	2,310	11,731	1,951
Central	9,456	(9,412)	5,885	(61)
Non-Instructional Services	440	(138)	1,899	1,849
Total Expenses	\$3,902,287	\$433,184	\$3,752,259	\$433,103

A review of Table 3 reflects the net cost of instructional services was (\$2,488,930). At first glance, this would indicate the Educational Service Center received resources well in excess of that needed to support the instruction program. However, further review reflects a deficiency in support services of \$2,922,252. These activities support the Educational Service Center's ability to provide instruction. The net cost of activities of \$433,184 or 11 percent of total expenses, was supported by general revenues.

The Educational Service Center's Funds

The Educational Service Center's governmental funds are accounted for using the modified accrual basis of accounting. Total revenues and other financing sources were \$4,006,724 and expenditures were \$3,957,775, which indicates the Educational Service Center had no difficulty in meeting current costs. The Educational Service Center's major fund, the General Fund, increased \$89,399. This is the result of more customer services being provided to the schools.

Budgeting Highlights

The schedule comparing the Educational Service Center's original and final budgets and actual results is included as supplemental information.

The Educational Service Center's budget is prepared according to the requirements of the State Department of Education, and is based on cash receipts, disbursements, and encumbrances. The Educational Service Center's most significant budgeted fund is the General Fund. The General Fund is budgeted at the function level. All other funds are budgeted at the fund level.

Management's Discussion and Analysis For Fiscal Year Ended June 30, 2005 Unaudited (Continued)

As services provided to the local school districts change during the fiscal year, adjustments are made from the original budget. One example of a need to increase the budget would be an increase in classroom students. Teacher Aides, which had not been budgeted for originally, would be added due to classroom enrollment factors. This type of request generally comes directly from the Superintendent of the school district where the classroom unit is housed. Additions to personnel are the primary cause for budget revisions and are approved by Educational Service Center's Board.

For the General Fund, original budgeted revenues and other financing sources, in the amount of \$4,016,980 were above the final budgeted revenues and other financing sources, in the amount of \$3,840,031. The change was minor as was the variance between the actual revenues received compared to the final budget.

Expenditures were budgeted at \$3,966,815 while actual expenditures were \$3,727,365. Again this change was generally insignificant.

Capital Assets

At the end of fiscal year 2005, the Educational Service Center had \$124,710 invested in capital assets (net of accumulated depreciation). For further information regarding the Educational Service Center's capital assets, see Note 8 to the basic financial statements.

Debt

The Educational Service Center had no debt in fiscal year 2005. The only long-term obligations of the Educational Service Center are related to compensated absences. For further information regarding the Educational Service Center's long-term obligations, see Note 13 to the basic financial statements.

Current Issues

In prior years, Hancock County provided office space to the Educational Service Center at no cost; however, House Bill 94 now allows counties to charge a fee for rent. As such, Hancock County requested the Educational Service Center pay annual rent of \$94,000.

The Educational Service Center filed a lawsuit against the Hancock County Commissioners challenging the \$94,000 cost of rent for office space. The Court of Common Pleas of Hancock County issued a judgment on July 19, 2002, stating the cost of rent should be \$22,216 a year. This cost was to be phased in over a five year period. In 2002, the Commissioners appealed the decision. In January 2003, the Court of Appeals ruled in favor of the Educational Service Center. In March 2003, the County Commissioners and the Educational Service Center entered into an agreement on this issue. The Educational Service Center paid 20 percent of the estimated rental costs for fiscal year 2003, in the amount of \$4,443. Building rent charges for 2004 was \$12,049. For fiscal year 2005, the Educational Service Center paid 60 percent of the costs for gas, electric, water, and janitorial services. For fiscal year 2006, the Educational Service Center will pay 80 percent of these costs. For fiscal year 2007 and thereafter, the Educational Service Center will be responsible for 100 percent of such costs.

Contacting the Educational Service Center's Financial Management

This financial report is designed to provide citizens, taxpayers, investors, and creditors with a general overview of the Educational Service Center's finances and to reflect accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Gregory Spiess, Treasurer, Hancock County Educational Service Center, 7746 County Road 140, Findlay, Ohio, 45840-1978.

Statement of Net Assets June 30, 2005

	Governme Activitie		
Assets: Equity in Pooled Cash and Cash Equivalents Accounts Receivable Intergovernmental Receivable Prepaid Items Depreciable Capital Assets, Net Total Assets	\$	469,490 122,418 12,271 26,726 124,710 755,615	
Liabilities: Accounts Payable Accrued Wages and Benefits Payable Intergovernmental Payable Long Term Liabilities: Due Within One Year Due in More Than One Year Total Liabilities		4,324 222,380 62,112 59,083 53,606 401,505	
Net Assets: Invested in Capital Assets Restricted For Other Purposes Unrestricted Total Net Assets	\$	124,710 42,578 186,822 354,110	

Statement of Activities For the Fiscal Year Ended June 30, 2005

				Drogram	Dove	201100	Re	t (Expense) evenue and anges in Net Assets
				Program				Assets
			C	harges for	`	Operating Grants,		
				Services		ontributions,		vernmental
		Expenses		and Sales	a	nd Interest		Activities
Governmental Activities:								
Instruction:	Φ.	407.500	•	000 000	Φ.	447.004	•	007.774
Regular	\$	137,563	\$	328,300	\$	117,034	\$	307,771
Special		807,124		2,062,245		926,081		2,181,202
Vocational		43						(43)
Support services:		924.050						(924.050)
Pupils Instructional Staff		824,950 1,646,259						(824,950) (1,646,259)
Board of Education		38,716						(38,716)
Administration		227,040						(227,040)
Fiscal		184,769				750		(184,019)
Business		953						(953)
Operation and								(555)
Maintenance of Plant		13,879		6,462				(7,417)
Pupil Transportation		11,095		8,785				(2,310)
Central		9,456		9,943		8,925		9,412
Non-Instructional Services		440		82		496		138
Total Governmental Activities	\$	3,902,287	\$	2,415,817	\$	1,053,286		(433,184)
General Revenu	ues	:						
Grants and En	ititle	ments not Re	estric	ted to Specif	ic Pr	ograms		495,758
Interest								12,432
Miscellaneous								57,851
Total General Re	evei	nues						566,041
Change in Net A	Isse	ts						132,857
Net Assets Begi	nnin	g of Year						221,253
Net Assets End	of Y	'ear					\$	354,110

Balance Sheet Governmental Funds June 30, 2005

	(General Fund	Other Governmental Funds		Go	Totals Governmental Funds	
Assets							
Equity in Pooled Cash and Cash Equivalents	\$	424,989	\$	44,501	\$	469,490	
Accounts Receivable		122,418				122,418	
Intergovernmental Receivable		9,499		2,772		12,271	
Prepaid Items		26,050		676		26,726	
Total Assets	\$	582,956	\$	47,949	\$	630,905	
Liabilities:							
Accounts Payable	\$	4,104	\$	220	\$	4,324	
Accrued Wages and Benefits Payable	•	218,078	•	4,302	*	222,380	
Intergovernmental Payable		61,263		849		62,112	
Deferred Revenue		29,071				29,071	
Total Liabilities		312,516		5,371		317,887	
Fund Balances:							
Reserved for Encumbrances		26,265		4,461		30,726	
Unreserved Reported In							
General Fund		244,175				244,175	
Special Revenue Funds				38,117		38,117	
Total Fund Balances		270,440		42,578		313,018	
Total Liabilities and Fund Balances	\$	582,956	\$	47,949	\$	630,905	

Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2005

Total Governmental Fund Balances	\$ 313,018
Amounts reported for governmental activities on the statement of net assets are different because of the following:	
Capital assets used in governmental activities are not financial resources and, therefore, not reported in the funds.	124,710
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds: Accounts Receivable	29,071
Long-term liabilities are not due and payable in the current period and, therefore, not reported in the funds: Compensated Absences Payable	(112,689)
Net Assets of Governmental Activities	\$ 354,110

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2005

	General Fund	Other Governmental Funds	Total Governmental Funds
Revenues:	# 4.050.004	405.007	Φ 4 500 004
Intergovernmental	\$ 1,353,394	\$ 185,267	\$ 1,538,661
Interest	12,432		12,432
Tuition and Fees	82,166	00.000	82,166
Customer Services	2,309,803	20,300	2,330,103
Miscellaneous	41,862		41,862
Total Revenues	3,799,657	205,567	4,005,224
Expenditures: Current:			
Instruction:	00.440	04.404	4.47.040
Regular	66,148	81,194	147,342
Special	791,159	18,188	809,347
Vocational	43		43
Support services:	000.047	054	000 400
Pupils	828,217	251	828,468
Instructional Staff	1,517,280	132,168	1,649,448
Board of Education	38,716	4.500	38,716
Administration	213,290	1,596	214,886
Fiscal	177,969	3,563	181,532
Business	953		953
Operation and Maintenance of Plant	13,879	0.047	13,879
Pupil Transportation	2,478	8,617	11,095
Central	9,456	440	9,456
Non-Instructional Services	E0 470	440	440
Capital Outlay	52,170		52,170
Total Expenditures	3,711,758	246,017	3,957,775
Excess of Revenues Over			
(Under) Expenditures	87,899	(40,450)	47,449
Other Financing Sources:			
Proceeds from Sale of Capital Assets	1,500		1,500
Net Change in Fund Balance	89,399	(40,450)	48,949
Fund Balances at Beginning of Year	181,041	83,028	264,069
Fund Balances at End of Year	\$ 270,440	\$ 42,578	\$ 313,018

Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to Statement Activities For the Fiscal Year Ended June 30, 2005

Net Change in Fund Balances - Total Governmental Funds		\$ 48,949
Amounts reported for governmental activities on the statement of activities are different because of the following:		
Governmental funds report capital outlay as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeds depreciation in the current year. Additions to Depreciable Capital Assets Depreciation	66,011 (20,326)	45,685
Revenues on the statement of activities that do not provide current financial resources are not reported as revenues in governmental funds: Accounts Receivable Intergovernmental	29,071 (651)	28,420
Some expenses reported on the statement of activities, such as compensated absences payable representing contractually required pension contributions, do not require the use of current financial resources, therefore, are not reported as expenditures in governmental funds: Compensated Absences Payable		9,803
Change in Net Assets of Governmental Activities		\$ 132,857

Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2005

	In	Agency		
Assets:		_		_
Equity in Pooled Cash and Cash Equivalents	\$	142,026	\$	117,848
Liabilities: Undistributed Assets Due to Students Total Liabilities	_		\$	117,332 516 117,848
Net Assets: Held in Trust for External Pool Participants Total Net Assets	\$	142,026 142,026		

Statement of Changes in Fiduciary Net Assets Fiduciary Fund For the Fiscal Year Ended June 30, 2005

	In	Investment Trust	
Additions Interest	\$	4,742	
Deductions Distributions to Participants		4,742	
Capital Transactions Total Deductions		162,446 167,188	
Change in Net Assets		(162,446)	
Net Assets at Beginning of Year		304,472	
Net Assets at End of Year	\$	142,026	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005

NOTE 1 - REPORTING ENTITY

The Hancock County Educational Service Center (the Educational Service Center) is located in Findlay, Ohio, the county seat. The Educational Service Center supplies supervisory, special education, administrative, and other services to the Arcadia, Arlington, Cory Rawson, Liberty Benton, McComb, Van Buren, and Vanlue Local School Districts and the Findlay City School District. The Educational Service Center furnishes these services to strengthen the school districts in areas they are unable to finance or staff independently.

The Educational Service Center operates under a locally-elected Governing Board consisting of five members elected at-large for staggered four year terms. The Educational Service Center has two administrators, 40 classified employees, and 42 certified teaching personnel that provide services to 5,376 students from the local and city school districts.

A reporting entity is composed of the primary government, component units, and other organizations that are included to insure the financial statements are not misleading. The primary government of the Educational Service Center consists of all funds, departments, boards, and agencies that are not legally separate from the Educational Service Center. For Hancock County Educational Service Center, this includes general operations and student-related activities.

Component units are legally separate organizations for which the Educational Service Center is financially accountable. The Educational Service Center is financially accountable for an organization if the Educational Service Center appoints a voting majority of the organization's governing board and (1) the Educational Service Center is able to significantly influence the programs or services performed or provided by the organization; or (2) the Educational Service Center is legally entitled to or can otherwise access the organization's resources; the Educational Service Center is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Educational Service Center is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Educational Service Center in that the Educational Service Center approves the budget, the issuance of debt, or the levying of taxes. There are no component units of the Educational Service Center.

The Educational Service Center participates in three jointly governed organizations and three insurance pools. These organizations are the Millstream Cooperative Vocational Career Center, Hancock County Local Professional Development Committee, West Central Regional Professional Development Center, Ohio Schools Risk Sharing Authority, Sheakley Workers' Compensation Group Rating Plan, and the Hancock County Schools Health Benefit Fund. Information about these organizations is presented in Notes 14 and 15 to the basic financial statements.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Hancock County Educational Service Center have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Educational Service Center also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. Following are the more significant of the Educational Service Center's accounting policies.

A. Basis of Presentation

The Educational Service Center's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements that provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Educational Service Center as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net assets presents the financial condition of the government activities of the Educational Service Center at fiscal year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Educational Service Center's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department, and therefore are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the Educational Service Center, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental activity is self-financing or draws from the general revenues of the Educational Service Center.

Fund Financial Statements

During the fiscal year, the Educational Service Center segregates transactions related to certain Educational Service Center functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Educational Service Center at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

B. Fund Accounting

The Educational Service Center uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds utilized by the Educational Service Center, governmental and fiduciary.

Governmental Funds

Governmental funds are those through which most governmental functions of the Educational Service Center are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The Educational Service Center has one major governmental fund:

<u>General Fund</u> - The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Educational Service Center for any purpose provided it is expended or transferred according to the laws of Ohio.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The other governmental funds of the Educational Service Center account for grants and other resources whose use is restricted to a particular purpose.

Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the Educational Service Center under a trust agreement for individuals, private organizations, or other governments and are not available to support the Educational Service Center's own programs. The Educational Service Center's only trust fund is an investment trust fund, which accounts for the activity of the external investment pool participant, the West Central Regional Professional Development Center. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Educational Service Center's agency funds account for various student managed activities and resources held for other organizations.

C. Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and liabilities associated with the operation of the Educational Service Center are included on the statement of net assets. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net assets.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reflects the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

The investment trust fund is accounted for using a flow of economic resources measurement focus.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting; the fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual bases of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Educational Service Center, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the Educational Service Center receives value without directly giving equal value in return, include grants, entitlements, and donations. On the accrual basis, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the Educational Service Center must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the Educational Service Center on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered both measurable and available at fiscal year end: grants, interest, tuition, fees, and customer services.

Deferred Revenues

Deferred revenues arise when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as deferred revenue.

On the governmental fund financial statements, receivables that will not be collected within the available period are reported as deferred revenue.

Expenses/Expenditures

On the accrual basis, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

E. Cash and Investments

To improve cash management, cash received by the Educational Service Center is pooled. Monies for all funds are maintained in the pool. Individual fund integrity is maintained through the Educational Service Center's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

During fiscal year 2005, investments were limited to STAR Ohio. STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2005.

The Educational Service Center allocates interest according to State statutes. Interest revenue credited to the General Fund during fiscal year 2005 was \$12,432.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the Educational Service Center are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

F. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2005, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

G. Capital Assets

All of the Educational Service Center's capital assets are general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column on the government-wide statement of net assets but are not reported on the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the fiscal year. Donated capital assets are recorded at their fair market value on the date donated. The Educational Service Center's capitalization threshold is seven hundred fifty dollars. The Educational Service Center does not have any infrastructure. Improvements are capitalized.

All capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Useful Lives
Buildings	5 years
Furniture, Fixtures, and Equipment	5 years
Vehicles	5 years

H. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the Educational Service Center will compensate the employees for the benefits through paid time off or some other means. The Educational Service Center records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the Educational Service Center has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the Educational Service Center's termination policy. The Educational Service Center records a liability for accumulated unused sick leave for all employees after ten years of service.

I. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported on the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, contractually required pension obligations and compensated absences that are paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year.

J. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets consist of capital assets, net of accumulated depreciation. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Educational Service Center or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include activities for federal and state grants restricted to expenditure for specified purposes.

The Educational Service Center's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

K. Fund Balance Reserves

The Educational Service Center reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent available expendable resources and, therefore, are not available for appropriation or expenditure. Unreserved fund balance indicates that portion which is available for appropriation in future periods. A fund balance reserve has been established for encumbrances.

L. Interfund Transactions

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in the governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

M. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of management and are either unusual in nature or infrequent in occurrence.

N. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3 - CHANGE IN ACCOUNTING PRINCIPLE

For fiscal year 2005, the Educational Service Center has implemented Governmental Accounting Standard Bulletin (GASB) Statement No. 40, Deposit and Investment Risk Disclosure" and GASB Technical Bulletin 2004-2, "Recognition of Pension and Other Postemployment Benefit Expenditures/Expenses and Liabilities by Cost-Sharing Employers".

GASB Statement No. 40 establishes and modifies the disclosure requirements related to deposit and investment risks. The implementation of this statement did not result in any change to the Educational Service Center's financial statements.

GASB Technical Bulletin 2004-2 establishes new guidance addressing the amount that should be recognized as expenditures/expenses and as liabilities each period by employers participating in cost- sharing multiple-employer pension and other postemployment benefit plans.

The restatement due to the implementation of GASB Technical Bulletin 2004-2 has the following effect on fund balance of the general fund as previously reported.

	General Fund
Fund Balance, June 30, 2004	\$193,137
GASB Technical Bulletin No. 2004-02	(12,096)
Restated Fund Balance, June 30, 2004	\$181,041

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NOTE 4 - DEPOSITS AND INVESTMENTS

Monies held by the Educational Service Center are classified by State statute into three categories.

Active monies are public monies necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Educational Service Center Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Governing Board has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including passbook accounts.

Protection of the Educational Service Center's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio:
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasury Asset Reserve of Ohio (STAR Ohio);
- 8. Certain commercial paper notes and bankers acceptances for a period not to exceed 180 days in an amount not to exceed 25% of the interim monies available for investment at any one time, if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Educational Service Center, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the Educational Service Center will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$141,226 of the Educational Service Center's bank balance of \$241,226 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Educational Service Center's name.

The Educational Service Center has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Educational Service Center or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

Investments

As of June 30, 2005, the Educational Service Center had \$594,454 invested in STAR Ohio.

Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Educational Service Center has no investment policy that addresses interest rate risk. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Educational Service Center, and that an investment must be purchased with the expectation that it will be held to maturity. State statute limits investments in commercial paper to a maximum maturity of 180 days from the date of purchase. Repurchase agreements are limited to 30 days and the market value of the securities must exceed the principal value of the agreement by at least 2% and be marked to market daily.

Credit Risk - STAR Ohio carries a rating of AAA by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The Educational Service Center has no investment policy that would further limit its investment choices.

Custodial credit risk for an investment, is the risk that, in the event of the failure of the counterparty, the Educational Service Center will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Educational Service Center has no investment policy dealing with investment custodial risk beyond the requirement in state statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

NOTE 5 - INVESTMENT POOL

The Educational Service Center serves as fiscal agent for the West Central Regional Professional Development Center, a legally separate entity. The Educational Service Center pools the monies of this entity with the Educational Service Center's for investment purposes. The Educational Service Center cannot allocate its investments between internal and external investment pools. The investment pool is not registered with the Securities and Exchange Commission as an investment company. The fair value of investments is determined annually. The pool does not issue shares. Each participant is allocated a pro rata share of each investment at fair value along with a pro rata share of the interest that it earns. Condensed financial information for the investment pool follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 5 - INVESTMENT POOL - (Continued)

Statement of Net Assets
June 30, 2005

June 30, 2005	
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$729,364
Net Assets Held in Trust for Pool Participants:	
Internal Portion	587,338
External Portion	142,026
Total Net Assets Held in Trust for Pool Participants	\$729,364
Statement of Changes In Net A For Fiscal Year Ended June 30	
Additions:	
Interest	\$17,174
Deductions:	
Distributions to Participants	(17,174)
Capital Transactions	(61,303)
Total Deductions	(78,477)
Change in Net Assets	(61,303)
Net Assets Beginning of Year	790,667
Net Assets End of Year	\$729,364

NOTE 6 - STATE FUNDING

The Educational Service Center is funded by the State Department of Education for the cost of Part (A) of their budget. This funding is provided from State resources.

Part (B) of the budget is provided by the local school districts to which the Educational Service Center provides services and by the State Department of Education. Each local school district's portion is determined by multiplying the average daily membership of the local school district (the total number of students enrolled) by \$6.50. This amount is deducted by the State Department of Education from that local school district's resources provided under the State's School Foundation Program. The Department of Education's portion is determined by multiplying the sum of the average daily memberships of all of the local school districts served by the Educational Service Center by \$37. This amount is provided from State resources.

If additional funding is needed by the Educational Service Center, and if a majority of the Boards of Education of the local school districts served by the Educational Service Center approve, the cost of Part (B) of the budget can be increased. The portion that is in excess of the original funding calculation is shared by all of the local school districts served by the Educational Service Center through additional reductions in their resources provided through the School Foundation Program. The State Board of Education initiates and supervises the procedure under which the local school districts approve or disapprove the additional apportionment.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 7 - RECEIVABLES

Receivables at June 30, 2005, consisted of accounts and intergovernmental receivables. All receivables are considered collectible within one year and in full. A summary of the principal items of intergovernmental receivables follows:

	Amount
Governmental Activities:	
General Fund	\$9,499
Alternative Ed Challenge	389
Early Childhood Special Ed Idea	2,383
Total Intergovernmental Receivables	\$12,271

NOTE 8 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2005, was as follows:

	Balance at 6/30/04	Additions	Reductions	Balance at 6/30/05
Governmental Activities				
Depreciable Capital Assets				
Buildings and Building Improvements	\$36,837	\$49,457		\$86,294
Furniture, Fixtures, and Equipment	207,994	16,554		224,548
Vehicles	45,500			45,500
Total Depreciable Capital Assets	290,331	66,011		356,342
Less Accumulated Depreciation				
Buildings and Building Improvements	33,767	311		34,078
Furniture, Fixtures, and Equipment	176,022	16,982		193,004
Vehicles	1,517	3,033		4,550
Total Accumulated Depreciation	211,306	20,326		231,632
Depreciable Capital Assets, Net	\$79,025	\$45,685		\$124,710

The Educational Service Center's buildings consist of 2 modular classrooms that are used by the local school districts served by the Educational Service Center.

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$1,099
Special	4,398
Support Services:	
Pupil	4,071
Instructional Staff	3,910
Administration	4,811
Fiscal	2,037
Total Depreciation Expense	\$20,326

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 9 - RISK MANAGEMENT

The Educational Service Center is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2005, the Educational Service Center contracted for the following insurance coverage:

Coverage provided by the Ohio Schools Risk Sharing Authority:	
Commercial Property Contents – replacement cost (\$1,000 deductible)	\$279,530
General Liability	
Per Occurrence	1,000,000
Total Per Year	3,000,000
Errors and Omissions (\$5,000 deductible)	1,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in insurance coverage from the prior fiscal year. For fiscal year 2005, the Educational Service Center participated in the Schools of Ohio Risk Sharing Authority (SORSA), an insurance purchasing pool. Each participant enters into an individual agreement with the SORSA for insurance coverage and pays annual premiums to the SORSA based on the types and limits or coverage and deductibles selected by the participant.

For fiscal year 2005, the Educational Service Center participated in the Sheakley Workers' Compensation Group Rating Program, an insurance purchasing pool. The program is intended to achieve the benefit of a reduced premium for the school districts and educational service centers by virtue of its grouping and representation with other participants in the program.

The Educational Service Center participates in the Hancock County Schools Health Benefit Fund (the Fund), a public entity shared risk pool consisting of seven local school districts, the Hancock County Educational Service Center, and the Blanchard Valley Board of Mental Retardation/Developmental Disabilities. The Educational Service Center pays monthly premiums to the Fund for employee medical, dental, vision, and life insurance benefits. The Fund is responsible for the management and operation of the program. Upon withdrawal from the Fund, a participant is responsible for the payment of all Fund liabilities to its employees, dependents, and designated beneficiaries accruing as a result of withdrawal.

NOTE 10 - DEFINED BENEFIT PENSION PLANS

A. State Teachers Retirement System

The Educational Service Center participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a standalone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3371 or by calling (614) 227-4090.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)

Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2005, plan members were required to contribute 10 percent of their annual covered salaries. The Educational Service Center was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The Educational Service Center's required contributions for pension obligations to the DB Plan for the fiscal years ended June 30, 2005, 2004, and 2003, were \$299,398, \$266,490, and \$272,288; 84 percent has been contributed for fiscal year 2005 and 100 percent for fiscal years 2004 and 2003. Contributions to the DC and Combined Plans for fiscal year 2005 were \$2,937 made by the Educational Service Center and \$7,391 made by the plan members.

B. School Employees Retirement System

The Educational Service Center contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3476 or by calling (614) 222-5853.

Plan members are required to contribute 10 percent of their annual covered salary and the Educational Service Center is required to contribute at an actuarially determined rate. The current Educational Service Center rate is 14 percent of annual covered payroll. A portion of the Educational Service Center's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2005, 10.57 percent of annual covered salary was the portion used to fund pension obligations. For fiscal year 2004, 9.09 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS Retirement Board. The Educational Service Center's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2005, 2004, and 2003, were \$104,209, \$78,951 and \$70,508; 97 percent has been contributed for fiscal year 2005 and 100 percent for fiscal years 2004 and 2003.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)

C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the State Teachers Retirement System or the School Employees Retirement System have an option to choose Social Security or the State Teachers Retirement System/School Employees Retirement System. As of June 30, 2005, two of the Governing Board members have elected Social Security. The Board's liability is 6.2 percent of wages paid.

NOTE 11 - POSTEMPLOYMENT BENEFITS

The Educational Service Center provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are funded on a pay-as-you-go basis.

STRS retirees who participated in the DB or combined plans and their dependents are eligible for health care coverage. The STRS Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. All benefit recipients pay a portion of health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2005, the STRS Board allocated employer contributions equal to 1 percent of covered payroll to the Health Care Reserve Fund. For the Educational Service Center, this amount equaled \$23,031 for fiscal year 2005.

STRS pays health care benefits from the Health Care Stabilization Fund. At June 30, 2005, the balance in the Fund was \$3.3 billion. For the fiscal year ended June 30, 2005, net health care costs paid by STRS were \$254,780,000 and STRS had 115,395 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. All retirees and beneficiaries are required to pay a portion of their premium for health care. The portion is based on years of service, Medicare eligibility, and retirement status. Premiums may be reduced for retirees whose household income falls below the poverty level.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2005, employer contributions to fund health care benefits were 3.43 percent of covered payroll, a decrease of 1.48 percent from fiscal year 2004. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2005, the minimum pay was established at \$27,400. However, the surcharge is capped at 2 percent of each employer's SERS salaries. For the 2005 fiscal year, Educational Service Center paid \$45,067 to fund health care benefits, including the surcharge.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of annual health care expenses. Expenses for health care for the fiscal year ended June 30, 2005, were \$178,221,113. At June 30, 2005, SERS had net assets available for payment of health care benefits of \$267.5 million. SERS has 58,123 participants eligible to receive health care benefits.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 12 - OTHER EMPLOYEE BENEFITS

A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from Governing Board Policies and State laws. Classified employees earn ten to twenty days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified and certified employees and administrators upon termination of employment. Teachers do not earn vacation time.

Certified, administrators, and classified employees earn sick leave at a rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of two hundred days for eligible personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of thirty days. After the thirty-day maximum is achieved, employees are paid one additional day for each year of service with the Educational Service Center, up to a total maximum of forty-eight days. An employees' severance pay is pro-rated if they have not served five years with the Educational Service Center.

B. Health Care Benefits

The Educational Service Center provides medical, dental, vision, and life insurance to all employees through the Hancock County Schools Health Benefit Fund. Depending upon the plan chosen, the employees share the cost of the monthly premium with the Board. The premium varies with employee depending on the terms of the union contract.

NOTE 13 - LONG-TERM OBLIGATIONS

Changes in the Educational Service Center's long-term obligations during fiscal year 2005 were as follows:

	Balance at 6/30/04	Additions	Reductions	Balance at 6/30/05	Amounts Due Within One Year
Governmental Activities:	¢122.402		¢0.003	¢112 690	¢50,000
Compensated Absences	\$122,492		\$9,803	\$112,689	\$59,083

Compensated absences will be paid from the General Fund.

NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS

A. Millstream Cooperative Vocational Career Center

The Millstream Cooperative Vocational Career Center is a distinct political subdivision of the State of Ohio established under Section 3313.90. The Career Center provides vocational instruction to students. The Career Center operates under the direction of an Advisory Council consisting of the superintendent of each participating school district and one additional representative from the Findlay City School District. Financial information can be obtained from the Findlay City School District Treasurer, 227 South West Street, Findlay, Ohio 45840-3377.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS - (Continued)

B. Hancock County Local Professional Development Committee

The Hancock County Local Professional Development Committee (HCLPDC) was established in 1999 to plan, promote, and facilitate effective and efficient professional educator license renewal standards and staff development activities. The HCLPDC is organized under Ohio laws as a regional council of governments pursuant to a written agreement entered into by its members. The HCLPDC is governed by a thirteen member Executive Board. Financial information can be obtained from Hancock County Educational Service Center, who serves as fiscal agent, 7746 County Road 140, Findlay, Ohio 45840.

C. West Central Regional Professional Development Center

The West Central Regional Professional Development Center (the Center) is a jointly governed organization among the school districts in Allen, Auglaize, Hancock, Hardin, Mercer, Paulding, Putnam and Van Wert Counties. The organization was formed to establish an articulate regional structure for professional development in which school districts, the business community, higher education, and other groups cooperatively plan and implement effective professional development activities that are tied directly to school improvement, and in particular, to improvements in instructional programs.

The Center is governed by a fifty-two member board made up of representatives from the participating school districts, the business community, and two institutions of higher learning. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained from Gregory Spiess, Hancock County Educational Service Center, 7746 County Road 140, Findlay, Ohio 45840

NOTE 15 - INSURANCE POOLS

A. Schools of Ohio Risk Sharing Authority

The Educational Service Center participates in the Schools of Ohio Risk Sharing Authority (SORSA), an insurance purchasing pool established under Section 2744.081 of the Ohio Revised Code. SORSA is an unincorporated nonprofit association of its members which enables the participants to provide for a formalized joint insurance purchasing program for maintaining adequate insurance protection and provides risk management programs and other administrative services. The SORSA's business and affairs are conducted by a board consisting of nine superintendents and Treasurers, as well as an attorney, accountant, and four representatives from the pool's administrator, Willis Pooling. Willis Pooling is responsible for processing claims and establishes agreements between SORSA and its members. Financial information can be obtained from Willis Pooling, 655 Metro Place South, Dublin, Ohio 43017.

B. Sheakley Workers' Compensation Group Rating Program

The Educational Service Center is a member of the Sheakley Workers' Compensation Group Rating Program. The group rating plan will allow school districts and educational service centers to group together to potentially achieve a lower premium rate than they may otherwise be able to acquire as individual employers. Each year, the participating members pay an enrollment fee to cover the costs of administering the program.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2005 (Continued)

NOTE 15 - INSURANCE POOLS – (Continued)

C. Hancock County Schools Health Benefit Fund

The Hancock County Schools Health Benefit Fund (the Fund) is a public entity shared risk pool consisting of seven local school districts, the Hancock County Educational Service Center, and the Blanchard Valley Board of Mental Retardation/Developmental Disabilities. The Fund is a Voluntary Employee Benefit Association under Section 501(c)(9) of the Internal Revenue Code and provides medical, dental, vision, and life insurance benefits to participants. The Administrative Committee of the Fund consists of the superintendent from each participating member. The Administrative Committee advises the trustee, Sky Bank, concerning aspects of the administration of the Fund.

Each member decides which plans offered by the Administrative Committee that will be extended to its employees. Participation in the Fund is by written application subject to acceptance by the Administrative Committee and payment of the monthly premiums. Financial information can be obtained from Aaron Moore, SKY Insurance, PO Box 10079, 1695 Indian Wood Circle, Maumee, Ohio 43537.

NOTE 16 - CONTINGENCIES

A. Grants

The Educational Service Center received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Educational Service Center at June 30, 2005.

B. Litigation

There are currently no matters in litigation with the Educational Service Center as defendant.

Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual Comparison General Fund For the Fiscal Year Ended June 30, 2005

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Over (Under)
Revenues:				(0.1.0.1)
Intergovernmental	\$ 1,350,324	\$ 1,349,539	\$ 1,354,929	\$ 5,390
Interest	6,000	10,900	12,432	1,532
Tuition and Fees	82,275	92,874	90,847	(2,027)
Customer Services	2,573,831	2,373,811	2,321,697	(52,114)
Miscellaneous	4,250	4,250	6,990	2,740
Total Revenues	4,016,680	3,831,374	3,786,895	(44,479)
Expenditures:				
Current:				
Instruction:				
Regular	79,414	92,979	63,975	29,004
Special	828,817	835,547	811,571	23,976
Support services:				
Pupils	867,604	862,641	833,314	29,327
Instructional Staff	1,608,727	1,621,488	1,511,808	109,680
Board of Education	47,890	49,984	42,052	7,932
Administration	233,315	231,036	210,833	20,203
Fiscal	180,356	181,203	176,595	4,608
Business Operation and Maintenance of Plant	2,000 10,274	2,000 8,266	953 7,616	1,047 650
Pupil Transportation	10,274	0,∠00 11,500	2,478	9,022
Central	15,000	15,000	14,000	1,000
Capital Outlay	53,000	55,171	52,170	3,001
Total Expenditures	3,937,897	3,966,815	3,727,365	239,450
Excess of Revenues Over (Under) Expenditures	78,783	(135,441)	59,530	194,971
Other Financing Sources:				
Refund of Prior Year Expenditures	300	7,157	7,157	
Proceeds from Sale of Capital Assets	000	1,500	1,500	
Total Other Financing Sources	300	8,657	8,657	
Net Change in Fund Balance	79,083	(126,784)	68,187	194,971
Fund Balance at Beginning of Year	263,380	263,380	263,380	
Prior Year Encumbrances Appropriated	64,608	64,608	64,608	
Fund Balance at end of Year	\$ 407,071	\$ 201,204	\$ 396,175	\$ 194,971

SEE ACCOMPANYING NOTES TO SUPPLEMENTAL INFORMATION

Notes to Supplemental Information For the Fiscal Year Ended June 30, 2005

BUDGETARY BASIS OF ACCOUNTING

A. Budgetary Process

There are no budgetary requirements for the Educational Service Centers identified in the Ohio Revised Code nor does the State Department of Education specify any budgetary guidelines to be followed.

The Educational Service Center's Board adopts an annual appropriation resolution which is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The level of control has been established by the Board at the function level within the General Fund and the fund level in all other funds. The Treasurer has been authorized to allocate appropriations to the object level in the General Fund and the function and object level within all other funds.

Throughout the fiscal year, estimated resources and appropriations may be amended or supplemented as circumstances warrant. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts on the budgetary statements represent the final appropriation amounts passed by the Board during the fiscal year.

B. Budgetary Reconciliation

While the Educational Service Center is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).

Notes to Supplemental Information For the Fiscal Year Ended June 30, 2005 (Continued)

The adjustments necessary to reconcile the GAAP and budgetary basis statements are as follows:

Net Change in Fund Balance	General
GAAP Basis Increase (Decrease) Due To:	\$89,399
Revenue Accruals:	
Accrued FY 2004, Received In Cash FY 2005	97,241
Accrued FY 2005, Not Yet Received in Cash	(102,846)
Expenditure Accruals:	
Accrued FY 2004, Paid in Cash FY 2005	(244,188)
Accrued FY 2005, Not Yet Paid in Cash	257,395
Encumbrances Outstanding at Fiscal Year End (Budget Basis)	(28,814)
Budget Basis	\$68,187

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Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Educational Service Center Hancock County 7746 County Road 140 Findlay, Ohio 45840-1978

To the Governing Board:

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Hancock County Educational Service Center (the Educational Service Center) as of and for the year ended June 30, 2005, which collectively comprise the Educational Service Center's basic financial statements and have issued our report thereon dated February 6, 2007, wherein we noted the Educational Service Center implemented Government Accounting Standards Board Technical Bulletin 2004-02. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Educational Service Center's internal control over financial reporting to determine our auditing procedures to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. In a separate letter to the Educational Service Center's management dated February 6, 2007, we reported other matters involving internal control over financial reporting we did not deem reportable conditions.

One Government Center / Room 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Educational Service Center
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Compliance and Other Matters

As part of reasonably assuring whether the Educational Service Center's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the finance and audit committee, management, and the Governing Board. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Saylor

February 6, 2007

SCHEDULE OF PRIOR AUDIT FINDING FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2004-01	ORC § 135.18 - deposits exceeded depository insurance and pledged collateral	Yes	



Mary Taylor, CPA Auditor of State

EDUCATIONAL SERVICE CENTER HANCOCK COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED MARCH 8, 2007