**Regular Audit** 

For the Years Ended December 31, 2006 and 2005



CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS





Mary Taylor, CPA Auditor of State

Board of Trustees Franklin Township 2572 Moss Hollow Road Chillicothe, Ohio 45601

We have reviewed the *Independent Auditor's Report* of Franklin Township, Ross County, prepared by J.L. Uhrig and Associates, Inc., for the audit period January 1, 2005 through December 31, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Franklin Township is responsible for compliance with these laws and regulations.

Mary Jaylo

Mary Taylor, CPA Auditor of State

June 5, 2007

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# **Independent Auditor's Report**

Board of Trustees Franklin Township, Ross County 2572 Moss Hollow Road Chillicothe, OH 45628

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Franklin Township (the Township), Ross County as of and for the years ended December 31, 2006 and 2005, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 2, the accompanying financial statements and notes follow the cash basis of accounting. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to in the first paragraph above present fairly, in all material respects, the financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Township as of December 31, 2006 and 2005, and the respective changes in financial position and the respective budgetary comparisons for the General, Gasoline Tax, Road and Bridge, and Fire and EMS Funds for the years then ended in conformity with the cash basis of accounting presented in Note 2.

As described in Note 3, during the years ended December 31, 2006 and 2005, the Township has implemented a new financial reporting model, as required by the provisions of Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments.* Also as described in Note 3, during the years ended December 31, 2006 and 2005, the Township implemented GASB Statement Nos. 37, 38 and 40.



Board of Trustees Franklin Township, Ross County Independent Auditor's Report

In accordance with *Government Auditing Standards*, we have also issued a report dated May 4, 2007 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. While we do not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report when considering the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements, but is supplementary information the Governmental Accounting Standards Board requires. We applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

# 1. L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

May 4, 2007

This discussion and analysis of the Franklin Township's financial performance provides an overall review of the Township's financial activities for the years ended December 31, 2006 and 2005, within the limitations of the Township's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

The Management's Discussion and Analysis (MD&A) is an element of the new reporting model adopted by the Governmental Accounting Standard Board (GASB) in their Statements No. 34 "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments" issued in June 1999. Certain comparative information between the current year and the prior year is required to be presented in the MD&A. However, because this is the first year of implementing the new reporting model, certain necessary comparative information of the previous year was not prepared. Considering the financial resources necessary to prepare this information in the first year of adoption of the new reporting model, the Township has elected to exclude the information in this report. Subsequent reports will include the comparative information.

# **Highlights**

Key highlights for 2006 and 2005 are as follows:

Net assets of governmental activities decreased \$17,879 or 2.93 percent in 2006, a significant change from the prior year. Net assets of governmental activities increased \$158,494 or 35.09 percent in 2005. The fund most affected by the increase in cash and cash equivalents in 2005 was the Permanent Improvement Fund, which increased \$147,811.

The Township's general receipts are primarily property taxes and grants and entitlements not restricted to specific programs. These receipts represent respectively 28.49 and 20.96 percent of the total cash received in 2006 for governmental activities during the year. Property tax receipts for 2006 changed very little compared to 2005 as development within the Township has slowed. Property taxes and grants and entitlements not restricted to specific programs represent respectively 16.84 and 10.69 percent of the total cash received in 2005 for governmental activities during the year. In 2005, the Township received insurance settlements in the amount of \$253,434, which the Township has reported as an extraordinary item.

# **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's cash basis of accounting.

# **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the basic financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements. **Basis of Accounting** 

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

# **Reporting the Township as a Whole**

The statement of net assets and the statement of activities reflect how the Township did financially during 2006 and 2005, within the limitations of the cash basis of accounting. The statement of net assets presents the cash balances of the governmental activities of the Township at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Township's general receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other nonfinancial factors as well such as the Township property tax base, the condition of the Township's capital assets and infrastructure, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

In the statement of net assets and the statement of activities, the Township consists of one type of activity:

<u>Governmental Activities</u> - All of the Township's basic services are reported here, including police, fire, streets and parks. State and federal grants and income and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

# **Reporting the Government's Most Significant Funds**

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Township consist of one category: governmental.

<u>Governmental Funds</u> - All of the Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Township's major governmental funds are the General, Gasoline Tax, Road and Bridge, and Fire and EMS Funds. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

#### The Township as a Whole

Table 1 provides a summary of the Township's net assets for 2006 compared to 2005 on a cash basis:

# (Table 1) Net Assets

	Governmental Activities		
	2006	2005	
Assets			
Cash & Cash Equivalents	\$592,321	\$610,200	
Total Assets	\$592,321	\$610,200	
Net Assets			
Restricted for:			
Capital Projects	\$149,322	\$147,811	
Other Purposes	357,957	365,889	
Unrestricted	85,042	96,500	
Total Net Assets	\$592,321	\$610,200	

As mentioned previously, net assets of governmental activities decreased \$17,879 or 2.93 percent during 2006. Net assets of governmental activities increased \$158,494 or 35.09 during 2005. The primary reason contributing to the increases in cash balances for 2005 is as follows:

• The Township had a fire destroy their fire station which resulted in an insurance settlement in the amount of \$253,434, which the Township received in 2005.

Table 2 reflects the changes in net assets in 2006 and 2005.

# (Table 2) Changes in Net Assets

	Governmental Activities	
	2006	2005
Receipts		
Program Receipts:		
Operating Grants and Contributions	\$110,700	\$101,245
Capital Grants and Contributions	18,750	0
Total Program Receipts	129,450	101,245
General Receipts:		
Property Taxes	87,365	87,895
Grants and Entitlements Not Restricted	64,289	55,781
Earnings on Investments	25,495	21,408
Miscellaneous	60	2,199
Total General Receipts	177,209	167,283
Extraordinary Items	0	253,434
Total Receipts	306,659	521,962
Disbursements:		
General Government	98,627	97,488
Public Safety	75,693	57,177
Public Works	108,458	143,797
Health	4,329	2,743
Capital Outlay	28,495	53,327
Principal Retirement	7,995	7,843
Interest and Fiscal Charges	941	1,093
Total Disbursements	324,538	363,468
Increase (Decrease) in Net Assets	(17,879)	158,494
Net Assets at January 1	610,200	451,706
Net Assets at December 31	\$592,321	\$610,200

Program receipts represent only 42.21 percent of total receipts during 2006 and 19.40 percent of total receipts during 2005. Program receipts are primarily comprised of restricted intergovernmental receipts such as motor vehicle license, cents per gallon, and gas tax money.

General receipts represent 57.79 percent in 2006 and 32.05 percent in 2005 of the Township's total receipts, and of this amount, 28.49 percent in 2006 and 16.84 percent in 2005 are property taxes. State and federal grants and entitlements make up 20.96 percent in 2006 and 10.69 percent of the Township's total receipts. Other receipts are very insignificant and somewhat unpredictable revenue sources.

Extraordinary items represent 48.55 percent of total receipts during 2005.

Disbursements for general government represent the overhead costs of running the Township and the support services provided for the other Township activities. These include the costs of Trustees, Fiscal Officer, and other general activities, as well as internal services such as payroll and purchasing. Since these costs do not represent direct services to residents, we try to limit these costs.

Public safety are costs associated with fire protection and emergency services. Public works are costs associated with maintaining Township roads.

# **Governmental Activities**

If you look at the statement of activities you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are public works, which account for \$108,458 or 33.42 percent in 2006 and \$143,797 or 39.56 percent in 2005 of all governmental disbursements, respectively. General government also represents a significant cost, about 30.39 percent in 2006 and 26.82 percent in 2005. The next two columns of the statement entitled program receipts identify amounts paid by people who are directly charged for the service and grants received by the Township that must be used to provide a specific service. The net receipt (disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the statement. A comparison between the total cost of services and the net cost during 2006 and 2005 is presented in Table 3.

(Table 3)					
Governmental Activities					
	Total Cost	Net Cost	Total Cost	Net Cost	
	Of Services	Of Services	Of Services	of Services	
	2006	2006	2005	2005	
General Government	\$98,627	\$98,627	\$97,488	\$97,488	
Public Safety	75,693	68,271	51,177	50,874	
Public Works	108,458	(13,570)	143,797	48,855	
Health	4,329	4,329	2,743	2,743	
Capital Outlay	28,495	28,495	53,327	53,327	
Principal Retirement	7,995	7,995	7,843	7,843	
Interest and Fiscal Charges	941	941	1,093	1,093	
Total Expenses	\$324,538	\$195,088	\$363,468	\$262,223	

The dependence upon property taxes and other general receipts is apparent as over 60 percent in 2006 and 72 percent in 2005 of governmental activities are supported through these general receipts.

# The Township's Funds

Total governmental funds had receipts of \$306,659 in 2006 and \$521,962 in 2005 and disbursements and other financing uses of \$324,538 in 2006 and \$363,468 in 2005. The greatest change for 2006 and 2005 within governmental funds occurred within the Fire and EMS Fund and Permanent Improvement Fund respectively. The fund balance of the Fire and EMS Fund decreased \$12,591 as the result of decreased receipts for 2006. The fund balance of the Permanent Improvement Fund increased \$147,811 as the result of insurance settlement receipts for 2005.

# **General Fund Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During 2006, the Township amended its General Fund budget several times to reflect changing circumstances. Final budgeted receipts increased \$67 from the original budgeted receipts due to growth in the miscellaneous receipts. The difference between the final budgeted receipts and actual receipts was \$30,298 or 42.71 percent.

During 2005, the Township amended its General Fund budget several times to reflect changing circumstances. Final budgeted receipts increased \$5,728 or 8.1 percent from the original budgeted receipts due to growth in the intergovernmental receipts. The difference between final budgeted receipts and actual receipts was \$13,395 or 17.52 percent.

During 2006, General Fund final disbursements were budgeted at \$167,358 while actual disbursements were \$112,681. Final budgeted disbursements were the same as the original budgeted disbursements.

During 2005, General Fund final disbursements were budgeted at \$183,582 while actual disbursements were \$101,605. Final budgeted disbursements increased \$5,089 or 2.9 percent from the original budgeted disbursements, which is the result of an increase in budgeted receipts.

# **Debt Administration**

At December 31, 2006, the Township's outstanding debt included \$16,902 in notes payable. For further information regarding the Township's debt, refer to Note 10 to the basic financial statements.

# **Current Issues**

The challenge for all governments is to provide quality services to the public while staying within the restrictions imposed by limited funding. As indicated in the preceding financial information, the Township relies heavily on local taxes and intergovernmental receipts to operate at the current level of services.

# **Contacting the Government's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Joyce Lott, Clerk, Franklin Township, Ross County, 2572 Moss Hollow, Chillicothe, Ohio 45601.

# Statement of Net Assets December 31, 2006

	Governmental Activities
<u>Assets:</u>	¢500.201
Equity in Pooled Cash and Cash Equivalents	\$592,321
Total Assets	592,321
<u>Net Assets:</u>	
Restricted for:	
Capital Projects	149,322
Other Purposes	357,957
Unrestricted	85,042
Total Net Assets	\$592,321

# Statement of Activities For the Year Ended December 31, 2006

		Program R	eceipts	Net (Disbursements) Receipts and Changes in Net Assets
		Operating	Capital	
		Grants and	Grants and	Governmental
	Disbursements	Contributions	Contributions	Activities
Governmental Activities:				
General Government	\$98,627	\$0	\$0	(\$98,627)
Public Safety	75,693	7,422	0	(68,271)
Public Works	108,458	103,278	18,750	13,570
Health	4,329	0	0	(4,329)
Capital Outlay	28,495	0	0	(28,495)
Debt Service:				
Principal Retirement	7,995	0	0	(7,995)
Interest and Fiscal Charges	941	0	0	(941)
Total Governmental Activities	\$324,538	\$110,700	\$18,750	(195,088)

# General Receipts:

Property Taxes	87,365
Grants and Entitlements not Restricted to Specific Programs	64,289
Earnings on Investments	25,495
Miscellaneous	60
Total General Receipts	177,209
Change in Net Assets	(17,879)
Net Assets at Beginning of Year	610,200
Net Assets at End of Year	\$592,321

# Balance Sheet Governmental Funds December 31, 2006

	General	Gasoline Tax	Road and Bridge
Assets: Equity in Pooled Cash and Cash Equivalents	\$85,042	\$68,072	\$45,868
Total Assets	\$85,042	\$68,072	\$45,868
<u>Fund Balances:</u> Unreserved General Fund	\$85,042	\$0	\$0
Special Revenue Funds Capital Projects	0 0	68,072 0	45,868 0
Total Fund Balances	\$85,042	\$68,072	\$45,868

Fire and EMS	Permanent Improvement	Other Governmental Funds	Total Governmental Funds
\$213,713	\$149,322	\$30,304	\$592,321
\$213,713	\$149,322	\$30,304	\$592,321

\$0	\$0	\$0	\$85,042
213,713	0	30,304	357,957
0	149,322	0	149,322
\$213,713	\$149,322	\$30,304	\$592,321

#### Statement of Receipts, Disbursements and Changes in Fund Balances

Governmental Funds

For the Year Ended December 31, 2006

	General	Gasoline Tax	Road and Bridge
Receipts:		1 4/1	Dilage
Property Taxes	\$17,163	\$0	\$14,522
Intergovernmental	64,289	77,265	9,323
Earnings on Investments	19,711	3,212	0
Miscellaneous	60	0	0
Total Receipts	101,223	80,477	23,845
<u>Disbursements:</u>			
Current:			
General Government	98,627	0	0
Public Safety	0	0	0
Public Works	0	89,865	13,673
Health	4,329	0	0
Capital Outlay	9,725	0	0
Debt Service:			
Principal Retirement	0	0	0
Interest and Fiscal Charges	0	0	0
Total Disbursements	112,681	89,865	13,673
Excess of Receipts Over (Under) Disbursements	(11,458)	(9,388)	10,172
Fund Balances at Beginning of Year	96,500	77,460	35,696
Fund Balances at End of Year	\$85,042	\$68,072	\$45,868

Fire and EMS	Permanent Improvement	Other Governmental Funds	Total Governmental Funds
\$55,680 7,422 0 0	\$0 0 1,531 0	\$0 35,440 1,041 0	\$87,365 193,739 25,495 60
63,102	1,531	36,481	306,659
0 75,693 0 0 0	0 0 0 0 20	0 0 4,920 0 18,750	98,627 75,693 108,458 4,329 28,495
0	0	7,995	7,995
0	0	941	941
75,693	20	32,606	324,538
(12,591)	1,511	3,875	(17,879)
226,304	147,811	26,429	610,200
\$213,713	\$149,322	\$30,304	\$592,321

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund

For the Year Ended December 31, 2006

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Receipts:					
Property Taxes	\$17,443	\$17,443	\$17,163	(\$280)	
Intergovernmental	43,415	43,415	64,289	20,874	
Earnings on Investments	10,000	10,000	19,711	9,711	
Miscellaneous	0	67	60	(7)	
Total Receipts	70,858	70,925	101,223	30,298	
Disbursements:					
Current:					
General Government	136,358	135,908	98,627	37,281	
Health	6,000	6,450	4,329	2,121	
Capital Outlay	25,000	25,000	9,725	15,275	
Total Disbursements	167,358	167,358	112,681	54,677	
Excess of Receipts Over (Under) Disbursements	(96,500)	(96,433)	(11,458)	84,975	
Fund Balance at Beginning of Year	95,944	95,944	95,944	0	
Prior Year Encumbrances Appropriated	556	556	556	0	
Fund Balance at End of Year	\$0	\$67	\$85,042	\$84,975	

#### Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) Gasoline Tax Fund For the Year Ended December 31, 2006

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
<u>Receipts:</u>					
Intergovernmental	\$48,297	\$48,297	\$77,265	\$28,968	
Earnings on Investments	2,200	2,200	3,212	1,012	
Total Receipts	50,497	50,497	80,477	29,980	
Disbursements:					
Public Works	124,956	124,956	89,865	35,091	
Capital Outlay	3,000	3,000	0	3,000	
Total Disbursements	127,956	127,956	89,865	38,091	
Excess of Receipts Over (Under) Disbursements	(77,459)	(77,459)	(9,388)	68,071	
Fund Balance at Beginning of Year	77,460	77,460	77,460	0	
Fund Balance at End of Year	\$1	\$1	\$68,072	\$68,071	

#### Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) Road and Bridge Fund For the Year Ended December 31, 2006

	Budgeted	Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
<u>Receipts:</u>					
Property Taxes	\$14,844	\$14,844	\$14,522	(\$322)	
Intergovernmental	9,353	9,353	9,323	(30)	
Total Receipts	24,197	24,197	23,845	(352)	
<u>Disbursements:</u> Public Works	59,893	59,893	13,673	46,220	
Total Disbursements	59,893	59,893	13,673	46,220	
Excess of Receipts Over (Under) Disbursements	(35,696)	(35,696)	10,172	45,868	
Fund Balance at Beginning of Year	35,696	35,696	35,696	0	
Fund Balance at End of Year	\$0	\$0	\$45,868	\$45,868	

#### Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) Fire and EMS Fund For the Year Ended December 31, 2006

	Budgeted A	Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
<u>Receipts:</u>	<u> </u>				
Property Taxes	\$56,780	\$56,780	\$55,680	(\$1,100)	
Intergovernmental	7,390	7,390	7,422	32	
Total Receipts	64,170	64,170	63,102	(1,068)	
Disbursements:					
Public Safety	177,487	177,487	75,693	101,764	
Capital Outlay	112,987	112,987	0	112,987	
Total Disbursements	290,474	290,474	75,693	214,751	
Excess of Receipts Over (Under) Disbursements	(226,304)	(226,304)	(12,591)	213,713	
Fund Balance at Beginning of Year	226,304	226,304	226,304	0	
Fund Balance at End of Year	\$0	\$0	\$213,713	\$213,713	

# Statement of Net Assets December 31, 2005

	Governmental Activities
<u>Assets:</u> Equity in Declad Cash and Cash Equivalents	¢<10.200
Equity in Pooled Cash and Cash Equivalents	\$610,200
Total Assets	610,200
<u>Net Assets:</u>	
Restricted for:	
Capital Projects	147,811
Other Purposes	365,889
Unrestricted	96,500
Total Net Assets	\$610,200

# Statement of Activities

For the Year Ended December 31, 2005

	Program Re	ecceipts	Net (Disbursements) Receipts and Changes in Net Assets
	Disbursements	Operating Grants and Contributions	Governmental Activities
<u>Governmental Activities:</u>			
General Government	\$97,488	\$0	(\$97,488)
Public Safety	57,177	6,303	(50,874)
Public Works	143,797	94,942	(48,855)
Health	2,743	0	(2,743)
Capital Outlay	53,327	0	(53,327)
Debt Service:	<b>5</b> 0 10		
Principal Retirement	7,843	0	(7,843)
Interest and Fiscal Charges	1,093	0	(1,093)
Total Governmental Activities	\$363,468	\$101,245	(262,223)
	<u>General Receipts:</u>		
	Property Taxes		87,895
	Grants and Entitlements not Restr	ricted to Specific Programs	55,781
	Earnings on Investments		21,408
	Miscellaneous		2,199
	Total General Receipts		167,283
	Extraordinary Items		253,434
	Change in Net Assets		158,494
			451,706
	Net Assets at Beginning of Year		431,700

# Balance Sheet Governmental Funds December 31, 2005

	General	Gasoline Tax	Road and Bridge
<u>Assets:</u>			
Equity in Pooled Cash and Cash Equivalents	\$96,500	\$77,460	\$35,696
Total Assets	\$96,500	\$77,460	\$35,696
Fund Balances:			
Reserved			
Reserved for Encumbrances	\$556	\$0	\$0
Unreserved			
General Fund	95,944	0	0
Special Revenue Funds	0	77,460	35,696
Capital Projects	0	0	0
Total Fund Balances	\$96,500	\$77,460	\$35,696

Fire and EMS \$226,304 \$226,304	Permanent Improvement \$147,811 \$147,811	Other Governmental Funds \$26,429 \$26,429	Total Governmental Funds \$610,200 \$610,200
\$0	\$0	\$3,000	\$3,556
0	0	0	95,944
226,304 0	0 147,811	23,429 0	362,889 147,811
\$226,304	\$147,811	\$26,429	\$610,200

# FRANKLIN TOWNSHIP, ROSS COUNTY Statement of Receipts, Disbursements and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2005

	General	Gasoline Tax	Road and Bridge
<u>Receipts:</u>		<b>.</b>	<i><b>61</b></i> <b>1 1 1 1</b>
Property Taxes	\$17,260	\$0	\$14,605
Intergovernmental	55,781	68,296	10,160
Earnings on Investments	16,796	3,151	0
Miscellaneous	0	0	0
Total Receipts	89,837	71,447	24,765
Disbursements:			
Current:			
General Government	97,421	0	0
Public Safety	0	0	0
Public Works	0	80,326	37,176
Health	2,743	0	0
Capital Outlay	885	0	0
Debt Service:			
Principal Retirement	0	0	0
Interest and Fiscal Charges	0	0	0
Total Disbursements	101,049	80,326	37,176
Excess of Receipts Over (Under) Disbursements	(11,212)	(8,879)	(12,411)
Other Financing Sources (Uses):			
Other Financing Uses	(67)	0	0
Total Other Financing Sources (Uses)	(67)	0	0
Net Change in Fund Balances	(11,279)	(8,879)	(12,411)
Fund Balances at Beginning of Year	107,779	86,339	48,107
Fund Balances at End of Year	\$96,500	\$77,460	\$35,696

Fire and EMS	Permanent Improvement	Other Governmental Funds	Total Governmental Funds
\$56,030	\$0	\$0	\$87,895
6,303	0	16,486	157,026
0 107,822	0 147,811	1,461 0	21,408 255,633
107,822	147,011	0	255,055
170,155	147,811	17,947	521,962
0	0	0	97,421
57,177	0	0	57,177
0	0	26,295	143,797
0	0	0	2,743
52,442	0	0	53,327
0	0	7,843	7,843
0	0	1,093	1,093
109,619	0	35,231	363,401
60,536	147,811	(17,284)	158,561
0	0	0	(67)
0	0	0	(67)
60,536	147,811	(17,284)	158,494
165,768	0	43,713	451,706
\$226,304	\$147,811	\$26,429	\$610,200

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund 31 2005 41.

<i>For the</i>	Year Ended	December	31, 20	)05

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
<u>Receipts:</u>	¢16005	¢1C 005	¢17.200	\$355	
Property Taxes	\$16,905 43,924	\$16,905 49,652	\$17,260 55,764	\$355 6,112	
Intergovernmental Earnings on Investments	43,924 9,885	49,032 9,885	16,796	6,911	
Miscellaneous	9,885	9,885	10,790	17	
wiscenarious		0	17	17	
Total Receipts	70,714	76,442	89,837	13,395	
<u>Disbursements:</u> Current:					
General Government	146,493	151,582	97,977	53,605	
Public Works	15,000	15,000	0	15,000	
Health	6,000	6,000	2,743	3,257	
Capital Outlay	11,000	11,000	885	10,115	
Total Disbursements	178,493	183,582	101,605	81,977	
Excess of Receipts Over (Under) Disbursements	(107,779)	(107,140)	(11,768)	95,372	
Other Financing Sources (Uses):					
Other Financing Uses	0	(67)	(67)	0	
Total Other Financing Sources (Uses)	0	(67)	(67)	0	
Excess of Receipts and Other Financing Sources Over					
(Under) Disbursements and Other Financing Uses	(107,779)	(107,207)	(11,835)	95,372	
Fund Balance at Beginning of Year	107,779	107,779	107,779	0	
Fund Balance at End of Year	\$0	\$572	\$95,944	\$95,372	

#### Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) Gasoline Tax Fund For the Year Ended December 31, 2005

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
<u>Receipts:</u>				
Intergovernmental	\$39,579	\$39,579	\$68,296	\$28,717
Earnings on Investments	3,300	3,300	3,151	(149)
Total Receipts	42,879	42,879	71,447	28,568
Disbursements:				
Public Works	126,218	126,218	80,326	45,892
Capital Outlay	3,000	3,000	0	3,000
Total Disbursements	129,218	129,218	80,326	48,892
Excess of Receipts Over (Under) Disbursements	(86,339)	(86,339)	(8,879)	77,460
Fund Balance at Beginning of Year	86,339	86,339	86,339	0
Fund Balance at End of Year	\$0	\$0	\$77,460	\$77,460

#### Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) Road and Bridge Fund For the Year Ended December 31, 2005

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
<u>Receipts:</u>				
Property Taxes	\$14,303	\$14,303	\$14,605	\$302
Intergovernmental	9,108	9,108	9,125	17
Miscellaneous	0	0	1,035	1,035
Total Receipts	23,411	23,411	24,765	1,354
<u>Disbursements:</u> Public Works	71,518	70,582	37,176	33,406
Total Disbursements	71,518	70,582	37,176	33,406
Excess of Receipts Over (Under) Disbursements	(48,107)	(47,171)	(12,411)	34,760
Fund Balance at Beginning of Year	48,107	48,107	48,107	0
Fund Balance at End of Year	\$0	\$936	\$35,696	\$34,760

#### Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) Fire and EMS Fund For the Year Ended December 31, 2005

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
<u>Receipts:</u>				
Property Taxes	\$54,812	\$54,812	\$56,030	\$1,218
Intergovernmental	6,642	6,642	6,303	(339)
Miscellaneous	105,623	105,623	107,822	2,199
Total Receipts	167,077	167,077	170,155	3,078
Disbursements:				
Public Safety	90,986	90,254	57,177	33,077
Capital Outlay	241,859	242,032	52,442	189,590
Total Disbursements	332,845	332,286	109,619	222,667
Excess of Receipts Over (Under) Disbursements	(165,768)	(165,209)	60,536	225,745
Fund Balance at Beginning of Year	165,595	165,595	165,595	0
Prior Year Encumbrances Appropriated	173	173	173	0
Fund Balance at End of Year	\$0	\$559	\$226,304	\$225,745

# <u>Note 1 – Reporting Entity</u>

The Franklin Township, Ross County, Ohio (the Township), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Township Fiscal Officer.

The Township provides general government services, maintenance of Township roads and bridges, maintenance of cemeteries and fire and emergency service protection.

# Note 2 – Summary of Significant Accounting Policies

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements and the fund financial statements for the proprietary funds, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the Township's accounting policies.

# A. Basis of Presentation

The Township's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

# Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government. The statements distinguished between those activities of the Township that are governmental and those that are considered business-type. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. The Township has no business-type activities.

The statement of net assets presents the cash and investment balances of the governmental activities of the Township at year end. The statement of activities compares disbursements with program receipts for each of the Township's governmental. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that is required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function activity is self-financing on a cash basis or draws from the Township's general receipts.

# Note 2 - Summary of Significant Accounting Policies - (Continued)

#### Fund Financial Statements

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

# B. Fund Accounting

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Township are divided into one category: governmental.

# Governmental Funds

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. Governmental funds focus on the sources, uses, and balances of current financial resources.

The following is the Township's major governmental funds:

<u>General Fund</u> – This fund is used to account for all financial resources, except those required to be accounted for in another fund.

<u>Gasoline Tax Fund</u> – This fund is comprised of taxes on the sale of gasoline which is distributed to the Township based upon road mileage determined by the state, and used for the repair and maintenance of Township roads.

**<u>Road and Bridge Fund</u>** – This fund is comprised of property taxes designated for the repair and maintenance of Township roads and bridges.

Fire and EMS Fund – This fund receives special levy money to provide for fire and EMS services.

**<u>Permanent Improvement Fund</u>** – This fund is used to account for transactions related to acquiring, constructing, or improving facilities and equipment.

# C. Basis of Accounting

The Township's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

# Note 2 - Summary of Significant Accounting Policies - (Continued)

#### D. Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Township may appropriate.

The appropriations ordinance is the Township's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the Township. The legal level of control has been established at the fund, function, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificated of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township during the year.

# E. Cash and Investments

To improve cash management, cash received by the Township is pooled and invested. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

During 2006, the Township invested in STAR Ohio. During 2005, the Township had no investments.

STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2006.

Interest earnings are allocated to Township funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2006 was \$19,711 which includes \$15,862 assigned from other Township funds. The interest receipts credited to the General Fund during 2005 was \$16,796 which includes \$12,678 assigned from other Township funds.

#### F. Inventory and Prepaid Items

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

## Note 2 – Summary of Significant Accounting Policies – (Continued)

#### G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Interfund Receivables/Payables

The Township reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### I. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's modified cash basis of accounting.

#### J. Employer Contributions to Cost-Sharing Pension Plans

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for postemployment health care benefits.

#### K. Long-Term Obligations

The Township's cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are reported at inception. Lease payments are reported when paid.

#### L. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for state grants reported in special revenue funds.

The Township's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

#### M. Fund Balance Reserves

The Township reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods.

## Note 3 – Change in Basis of Accounting

Last year the Township reported fund financial statements by fund type using the regulatory basis of accounting as prescribed by the State Auditor's Office. This year the Township has implemented the cash basis of accounting described in Note 2. For 2005, the Township has implemented GASB Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments," GASB Statement No. 37, "Basic Financial Statements for State and Local Governments: Omnibus," GASB Statement No. 38, "Certain Financial Statement Note Disclosures," GASB Statement No. 40, "Deposit and Investment Risk Disclosures." The implementation of GASB Statement No. 40 had some effect on the disclosure requirements, however, there was no effect on the prior period fund balances of the Township. The fund financial statements now present each major fund in a separate column with nonmajor funds aggregated and presented in a single column, rather than a column for each fund type.

# Note 4 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the General Fund, Gasoline Tax Fund, Road and Bridge Fund, and Fire and EMS Fund are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The only difference between the budgetary basis and the cash basis is that encumbrances are treated as expenditures for all funds (budgetary basis) rather than as a reservation of fund balance. There were no differences for the year ended December 31, 2006.

The following table summarizes the adjustments necessary to reconcile the cash and budgetary basis statements for the General Fund and major special revenue funds for the year ended December 31, 2005:

	General	Gasoline Tax	Road and Bridge	Fire and EMS
Cash Basis Adjustments: Encumbrances	(\$11,279)	(\$8,879)	(\$12,411)	\$60,536
	(556)	0	0	0
Budgetary Basis	(\$11,835)	(\$8,879)	(\$12,411)	\$60,536

#### Net Change in Fund Balances (Deficits)/Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses

## Note 5 – Deposits and Investments

Monies held by the Township are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township treasury. Active monies must be maintained either as cash in the Township treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Trustees have identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Township can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Township, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

## <u>Note 5 – Deposits and Investments</u> – (Continued)

## **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the Township's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the Township.

At December 31, 2006, the carrying amount of all Township deposits was 328,922. Based on the criteria described in GASB Statement No. 40, "Deposit and Investment Risk Disclosures", as of December 31, 2006, \$236,439 of the Township's bank balance of \$336,439 was exposed to custodial risk as discussed above while \$100,000 was covered by Federal Deposit Insurance. The \$236,439 exposed to custodial risk was collateralized with securities held by the Township or its agency in the Township's name.

At December 31, 2005, the carrying amount of all Township deposits was \$610,200. Based on the criteria described in GASB Statement No. 40, "Deposit and Investment Risk Disclosures", as of December 31, 2005, \$521,033 of the Township's bank balance of \$621,033 was exposed to custodial risk as discussed above while \$100,000 was covered by Federal Deposit Insurance. The \$521,033 exposed to custodial risk was collateralized with securities held by the Township or its agency in the Township's name.

*Custodial Credit Risk*: The Township has no formal investment policy, but requires that deposits follow the Ohio Revised Code.

#### Investments

As of December 31, 2006, the Township had the following investments and maturities:

Investment Type	Fair Value	6 Months or Less	
STAROhio	\$263,399	\$263,399	
Totals	\$263,399	\$263,399	

As of December 31, 2005, the Township had no investments.

*Interest Rate Risk*: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the Township limits investment portfolio maturities to five years or less

Credit Risk: Standard and Poor's has assigned STAROhio an "AAAm" money market rating.

*Custodial Credit Risk*: For investments, custodian credit risk is the risk that, in the event of the failure of the counter party, the Township will not be able to recover the value of its investments or collateral securities in the possession of an outside party. Township policy has no formal investment. All of the Township's investments are held in the Township's name.

## <u>Note 5 – Deposits and Investments</u> – (Continued)

*Concentration of Credit Risk:* Concentration of credit risk is risk of loss attributed to the magnitude of a government's investment in a single issuer. The Township has no formal investment policy that would minimize concentration of credit risk.

# <u>Note 6 – Property Taxes</u>

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Township. Real property tax receipts received in 2006 represent the collection of 2005 taxes. Real property taxes received in 2006 were levied after October 1, 2005, on the assessed values as of January 1, 2005, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2006 represent the collection of 2005 taxes. Public utility real and tangible personal property taxes received in 2006 became a lien on December 31, 2004, were levied after October 1, 2005, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in 2006 (other than public utility property) represent the collection of 2006 taxes. Tangible personal property taxes received in 2006 were levied after October 1, 2005, on the true value as of December 31, 2005. Tangible personal property is currently assessed at 25 percent of true value for capital assets and 23 percent for inventory. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The full tax rate for all Township operations for the years ended December 31, 2006 and 2005, was \$8.40 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2006 and 2005 property tax receipts were based are as follows:

	2006	2005
Real Property		
Residential	\$2,962,440	\$2,921,720
Agricultural	8,440,990	8,133,160
Commercial/Industrial/Mineral	330,490	329,920
Tangible Personal Property	63,880	87,880
Public Utility	2,198,100	2,168,780
Total Assessed Value	\$13,995,900	\$13,641,460

## <u>Note 7 – Risk Management</u>

The Township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2006 and 2005, the Township contracted with several companies for various types of insurance coverage as follows:

		Amount of Coverage		
Company	Type of Coverage	2006	2005	
Ohio Government Risk Management Plan	Commercial Property	\$225,400	\$220,900	
	General Liability	2,000,000	2,000,000	
	Wrongful Acts	2,000,000	2,000,000	
	Vehicle	2,000,000	2,000,000	

Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year. The Township did receive insurance settlements for fire damage to the Township's fire station and equipment during 2005.

## <u>Note 8 – Defined Benefit Pension Plan</u>

## A. Ohio Public Employees Retirement System

The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings.

The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

For the year ended December 31, 2006, the members of all three plans, except those in law enforcement or public safety participating in the traditional plan, were required to contribute 9 percent of their annual covered salaries. Members participating in the traditional plan who were in law enforcement contributed 10.1 percent of their annual covered salary; members in public safety contributed 9 percent. The Township's contribution rate for pension benefits for 2006 was 9.2 percent, except for those plan members in law enforcement or public safety. For those classifications, the Township's pension contributions were 13.7 percent of covered payroll. The Ohio Revised Code provides statutory authority for member and employer contributions.

## Note 8 – Defined Benefit Pension Plan – (Continued)

For the year ended December 31, 2005, the members of all three plans, except those in law enforcement or public safety participating in the traditional plan, were required to contribute 8.5 percent of their annual covered salaries. Members participating in the traditional plan who were in law enforcement contributed 10.1 percent of their annual covered salary; members in public safety contributed 9 percent. The Township's contribution rate for pension benefits for 2005 was 9.55 percent, except for those plan members in law enforcement or public safety. For those classifications, the Township's pension contributions were 13.55 percent of covered payroll. The Ohio Revised Code provides statutory authority for member and employer contributions

The Township's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2006, 2005, and 2004 were \$4,975, \$5,170, and \$4,447. respectively. The full amount has been contributed for 2006, 2005 and 2004. Contributions to the member-directed plan for 2006 were \$7,409 and for 2005 were \$7,335.

#### Note 9 - Postemployment Benefits

## A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in *GASB Statement No. 12*. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2006 local government employer contribution rate was 13.7 percent of covered payroll (16.7 percent for public safety and law enforcement); 4.50 percent of covered payroll was the portion that was used to fund health care. The 2005 local government employer contribution rate was 13.55 percent of covered payroll (16.7 percent for public safety and law enforcement); 4.00 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2006, include a rate of return on investments of 6.5 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.30 percent based on additional annual pay increases. Health care premiums were assumed to increase between .50 and 6.0 percent annually for the next nine years and 4.0 percent annually after nine years.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

At December 31, 2006, the number of active contributing participants in the traditional and combined plans was 369,214. Actual employer contributions for 2006 which were used to fund postemployment benefits were \$2,434. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2005, (the latest information available) were \$11.1 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$31.3 billion and \$20.2 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs.

# Note 10 - Notes Payable

A summary of the note transactions for the year ended December 31, 2006, follows:

	Interest Rate	Balance December 31, 2005	Additions	Reductions	Balance December 31, 2006
Governmental Activities					
2003 Backhoe Loader	3.75%	\$24,897	\$0	\$7,995	\$16,902
Total Governmental Activities		\$24,897	\$0	\$7,995	\$16,902

A summary of the note transactions for the year ended December 31, 2005, follows:

	Interest Rate	Balance December 31, 2004	Additions	Reductions	Balance December 31, 2005
Governmental Activities					
2003 Backhoe Loader	3.75%	\$32,740	\$0	\$7,843	\$24,897
Total Governmental Activities		\$32,740	\$0	\$7,843	\$24,897

The Township issued a note for the purchase of a new John Deere Backhoe/Loader in 2003. The Note will be paid off in annual installments of \$8,936 (principal and interest), which will be paid with a portion of the Township's Gasoline Tax funds.

Amortization of the above debt, including interest, is scheduled as follows:

			Total
Year Ending December 31:	Principal	Interest	Payments
2007	\$8,294	\$642	\$8,936
2008	8,608	328	8,936
Total Debt Payments	\$16,902	\$970	\$17,872



# Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

Board of Trustees Franklin Township, Ross County 2572 Moss Hollow Road Chillicothe, OH 45601

We have audited the accompanying financial statements of Franklin Township, Ross County, Ohio (Township), as of and for the years ended December 31, 2006 and 2005, and have issued our report thereon dated May 4, 2007, which we noted the Township implemented Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments;* GASB Statement No. 37, *Basic Financial Statements for State and Local Governments: Omnibus;* GASB Statement No. 38, *Certain Financial Statement Note Disclosures;* and GASB Statement No. 40, *Deposit and Investment Risk Disclosures.* As discussed in Note 2, the Township followed the cash basis of accounting, which is a comprehensive basis other than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America.

# **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Township's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Township's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.





Board of Trustees Franklin Township, Ross County Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended for the information and use of the Board of Trustees, management, and audit committee, and is not intended to be and should not be used by anyone other than these specified parties.

1. L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

May 4, 2007

**FRANKLIN TOWNSHIP, ROSS COUNTY** Schedule of Prior Audit Findings For the Years Ended December 31, 2006 and 2005

Finding Number	Description	Status		Comments	
	Government Auditing Standards:				
2004-001	The Township did not ensure funds were certified at the time of the obligation through the issuance of a purchase order containing appropriate certification, the use of then and now certificates or so- called blanket or super blanket certificates.	Corrected	N/A		





**FRANKLIN TOWNSHIP** 

**ROSS COUNTY** 

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

**CLERK OF THE BUREAU** 

CERTIFIED JUNE 19, 2007

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