# **DAYTON METRO LIBRARY**

**Basic Financial Statements** 

**December 31, 2006** 

with

**Independent Auditors' Report** 



# Mary Taylor, CPA Auditor of State

Board of Trustees Dayton Metro Library 215 East Third Street Dayton, Ohio 45402

We have reviewed the *Independent Auditors' Report* of the Dayton Metro Library, Montgomery County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2006 through December 31, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Dayton Metro Library is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

June 28, 2007



# **DAYTON METRO LIBRARY**

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#### Independent Auditors' Report

Board of Trustees Dayton Metro Library 215 East Third Street Dayton, Ohio 45402

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Dayton Metro Library (the Library), as of and for the year ended December 31, 2006, which collectively comprise the Library's basic financial statements as listed in the table of contents. These financial statements are the responsibility of management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the modified cash basis of accounting. This is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund and the aggregate remaining fund information of Dayton Metro Library, as of December 31, 2006, and the respective changes in cash basis financial position and the respective budgetary comparisons for the General Fund thereof for the year then ended in conformity with the accounting basis Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 13, 2007, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing, not to provide an opinion on the internal control over financial reporting on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Clark, Schufer, Hackett & Co.

Springfield, Ohio

June 13, 2007

Management's Discussion and Analysis For the Year Ended December 31, 2006 Unaudited

The management's discussion and analysis of the Dayton Metro Library's (the Library) financial performance provides an overall review of the Library's financial activities for the year ended December 31, 2006, within the limitations of the Library's modified cash basis of accounting. The intent of this management's discussion and analysis is to examine the Library's financial performance as a whole. Readers should also review the basic financial statements and notes to enhance their understanding of the Library's financial performance.

#### **Financial Highlights**

Key financial highlights for 2006 are as follows:

- Net assets of governmental activities increased \$4,066,360, or 30.9 percent, a significant increase from the prior year. This increase is primarily due to the Library budgeting expenditures below the additional revenues generated from the 2004 tax levy in order to maintain funds for future capital improvements.
- The Library's general receipts are primarily made up of property and other local taxes (\$9,215,468) and other government grants-in-aid, such as the State Library and Local Government Support Fund (LLGSF) (\$20,194,059). These receipts represent, respectively, 29.2 and 64.1 percent of the total cash received for governmental activities during the year. Property and other local tax receipts for 2006 changed very little compared to 2005.
- Program specific receipts in the form of charges for services and sales and operating grants and contributions represent \$863,043 or 2.7 percent of total receipts and are primarily comprised of charges for maintaining public service programs.
- The Library reported \$27,451,365 in disbursements for 2006 compared to \$24,471,803 for 2005. Capital outlay and public service and programs account for the largest portion of the increase in current year distributions with expenditures exceeding \$848,579 and \$1,188,901, respectively, over the prior year.

# **Using This Annual Financial Report**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Library's modified cash basis of accounting.

This annual report consists of a series of financial statements and notes to those statements. These statements are prepared and organized so the reader can understand the Library as a financial whole or as an entire operating entity. The statements provide a detailed look at the Library's specific financial activities and conditions on a modified cash basis of accounting.

#### **Financial Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Library as a whole.

Management's Discussion and Analysis For the Year Ended December 31, 2006 Unaudited

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Library as a way to segregate money whose use is restricted to a particular specified purpose. The fund financial statements also look at the Library's most significant funds with all other non-major funds presented in total in one column.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Library has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Library's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

#### Reporting the Library as a Whole

The statement of net assets and the statement of activities reflect how the Library did financially during 2006, within the limitations of modified cash basis accounting. The statement of net assets presents the cash balances and investments of the governmental activities of the Library at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Library's general receipts.

These statements report the Library's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the Library's financial health. Over time, increases or decreases in the Library's cash position is one indicator of whether the Library's financial health is improving or deteriorating. When evaluating the Library's financial condition, you should also consider other non-financial factors as well, such as the Library's property tax base, the condition of the Library's capital assets, the extent of the Library's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property and income taxes.

The statement of net assets and the statement of activities are comprised of governmental activities only:

Governmental Activities - The Library's services, support services and capital outlay are reported here. Property and other local taxes and government grants-in-aid finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

Management's Discussion and Analysis For the Year Ended December 31, 2006 Unaudited

#### Reporting the Library's Most Significant Funds

Fund financial statements provide detailed information about the Library's major funds – not the Library as a whole. The Library establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Library are split into two categories: governmental and fiduciary.

Governmental Funds - Most of the Library's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Library's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Library's programs. The Library's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Library's major governmental funds are the General Fund and the Building and Repair Fund. The programs reported in governmental funds are identical to those reported in the governmental activities section of the entity-wide statements.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the Library. Fiduciary funds are not reflected on the government-wide financial statements because the resources of these funds are not available to support the Library's programs. The Library has one fiduciary fund, an agency fund for a flexible spending benefit account.

#### The Library as a Whole

Table 1 provides a summary of the Library's net assets for 2006 compared to 2005 on a modified cash basis:

# (Table 1) Net Assets – Modified Cash Basis Covernmental Activities

	Governmental Activities				
	2006	2005	Increase (Decrease)		
Assets:	_				
Cash and Cash Equivalents	\$ 17,232,296	13,165,936	4,066,360		
Total Assets	17,232,296	13,165,936	4,066,360		
Net Assets:					
Restricted	228,169	219,131	9,038		
Unrestricted	17,004,127	12,946,805	4,057,322		
Total Net Assets	\$ 17,232,296	13,165,936	4,066,360		

Management's Discussion and Analysis For the Year Ended December 31, 2006 Unaudited

As mentioned previously, net assets of governmental activities increased \$4,066,360 or 30.9 percent during 2006. The primary reasons for the increase in cash balances is the Library managing expenditures through budgeting for transfers from the general operating funds to the building and repair funds in order to provide funding of future capital improvements that are anticipated over the next five years.

Table 2 reflects the changes in net assets on a modified cash basis in 2006 and 2005 for governmental activities.

Receipts:         2006         2005           Program Receipts:         Program Receipts:         S760,469           Operating Grants and Contributions         59,779         32,791           Capital Grants and Contributions         -         215,000           Total Program Receipts         863,043         1,008,260           General Receipts:         9,215,468         9,109,961           Unrestricted Gifts and Contributions         8,946         95,826           Sale of Capital Assets         42,200         0           Grants and Entitlements Not Restricted to Specific Programs         20,194,059         20,087,431           Interest         898,699         357,997           Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321           Total Receipts         31,517,725         30,854,581           Disbursements:         Library Services:           Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,793		Governmental Activities			
Receipts:           Program Receipts:         \$803,264         \$760,469           Operating Grants and Contributions         59,779         32,791           Capital Grants and Contributions         -         215,000           Total Program Receipts         863,043         1,008,260           General Receipts:         Property and Other Local Taxes         9,215,468         9,109,961           Unrestricted Gifts and Contributions         8,946         95,826           Sale of Capital Assets         42,200         0           Grants and Entitlements Not Restricted to Specific Programs         20,194,059         20,087,431           Interest         898,699         357,997           Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321           Total Receipts         31,517,725         30,854,581           Disbursements:         Library Services:           Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,79					
Program Receipts:         Charges for Services and Sales         \$ 803,264         \$760,469           Operating Grants and Contributions         59,779         32,791           Capital Grants and Contributions         -         215,000           Total Program Receipts         863,043         1,008,260           General Receipts:         -         215,000           General Receipts:         -         9,215,468         9,109,961           Unrestricted Gifts and Contributions         8,946         95,826           Sale of Capital Assets         42,200         0         0           Grants and Entitlements Not Restricted to Specific Programs         20,194,059         20,087,431         1           Interest         898,699         357,997         357,997         357,997         Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321         29,846,321         20,194,059         30,854,581           Disbursements:         Elbrary Services:         Public Service and Programs         15,694,848         14,505,947         44,505,947         44,505,947         44,505,947         44,416         315,834         1,6793         44,416         315,834         1,6793         44,416         315,834         1,6793	Receipts:				
Charges for Services and Sales         \$ 803,264         \$760,469           Operating Grants and Contributions         59,779         32,791           Capital Grants and Contributions         -         215,000           Total Program Receipts         863,043         1,008,260           General Receipts:         -         1,008,260           General Receipts:         -         9,215,468         9,109,961           Unrestricted Gifts and Contributions         8,946         95,826           Sale of Capital Assets         42,200         0         0           Grants and Entitlements Not Restricted to Specific Programs         20,194,059         20,087,431         1           Interest         898,699         357,997         357,997         Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321         29,846,321         1           Total Receipts         31,517,725         30,854,581         1           Disbursements:         Library Services:         Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance         404,416         315	•				
Operating Grants and Contributions         59,779         32,791           Capital Grants and Contributions         -         215,000           Total Program Receipts         863,043         1,008,260           General Receipts:         -         1,008,260           General Receipts:         -         20,194,059           Property and Other Local Taxes         9,215,468         9,109,961           Unrestricted Gifts and Contributions         8,946         95,826           Sale of Capital Assets         42,200         0           Grants and Entitlements Not Restricted         20,194,059         20,087,431           to Specific Programs         1         195,106           Interest         898,699         357,997           Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321           Total Receipts         31,517,725         30,854,581           Disbursements:         Library Services:           Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance         404,416         315,834		\$ 803,264	\$760,469		
Capital Grants and Contributions         -         215,000           Total Program Receipts         863,043         1,008,260           General Receipts:	•	59,779			
Total Program Receipts         863,043         1,008,260           General Receipts:         9,215,468         9,109,961           Unrestricted Gifts and Contributions         8,946         95,826           Sale of Capital Assets         42,200         0           Grants and Entitlements Not Restricted to Specific Programs         20,194,059         20,087,431           Interest         898,699         357,997           Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321           Total Receipts         31,517,725         30,854,581           Disbursements:         Library Services:         Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,793           Business Administration         2,511,539         2,242,406           Capital Outlay         2,205,380         1,356,800           Total Disbursements         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158 <td>Capital Grants and Contributions</td> <td>-</td> <td>215,000</td>	Capital Grants and Contributions	-	215,000		
Property and Other Local Taxes         9,215,468         9,109,961           Unrestricted Gifts and Contributions         8,946         95,826           Sale of Capital Assets         42,200         0           Grants and Entitlements Not Restricted to Specific Programs         20,194,059         20,087,431           Interest         898,699         357,997           Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321           Total Receipts         31,517,725         30,854,581           Disbursements:         Library Services:           Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,793           Business Administration         2,511,539         2,242,406           Capital Outlay         2,205,380         1,356,800           Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936	÷ .	863,043			
Unrestricted Gifts and Contributions         8,946         95,826           Sale of Capital Assets         42,200         0           Grants and Entitlements Not Restricted to Specific Programs         20,194,059         20,087,431           Interest         898,699         357,997           Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321           Total Receipts         31,517,725         30,854,581           Disbursements:         Library Services:           Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,793           Business Administration         2,511,539         2,242,406           Capital Outlay         2,205,380         1,356,800           Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158	General Receipts:				
Sale of Capital Assets         42,200         0           Grants and Entitlements Not Restricted to Specific Programs         20,194,059         20,087,431           Interest         898,699         357,997           Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321           Total Receipts         31,517,725         30,854,581           Disbursements:         Library Services:           Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,793           Business Administration         2,511,539         2,242,406           Capital Outlay         2,205,380         1,356,800           Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158	Property and Other Local Taxes	9,215,468	9,109,961		
Grants and Entitlements Not Restricted to Specific Programs         20,194,059         20,087,431           Interest         898,699         357,997           Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321           Total Receipts         31,517,725         30,854,581           Disbursements:         Library Services:           Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,793           Business Administration         2,511,539         2,242,406           Capital Outlay         2,205,380         1,356,800           Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158	Unrestricted Gifts and Contributions	8,946	95,826		
to Specific Programs           Interest         898,699         357,997           Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321           Total Receipts         31,517,725         30,854,581           Disbursements:         Library Services:           Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,793           Business Administration         2,511,539         2,242,406           Capital Outlay         2,205,380         1,356,800           Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158	Sale of Capital Assets	42,200	0		
Interest         898,699         357,997           Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321           Total Receipts         31,517,725         30,854,581           Disbursements:         Library Services:           Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,793           Business Administration         2,511,539         2,242,406           Capital Outlay         2,205,380         1,356,800           Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158	Grants and Entitlements Not Restricted	20,194,059	20,087,431		
Miscellaneous         295,310         195,106           Total General Receipts         30,654,682         29,846,321           Total Receipts         31,517,725         30,854,581           Disbursements:           Library Services:         Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,793           Business Administration         2,511,539         2,242,406           Capital Outlay         2,205,380         1,356,800           Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158	to Specific Programs				
Total General Receipts         30,654,682         29,846,321           Total Receipts         31,517,725         30,854,581           Disbursements:         Library Services:           Public Service and Programs         15,694,848         14,505,947           Collection Development and Processing         5,807,335         5,436,023           Support Services:         5,807,335         5,436,023           Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,793           Business Administration         2,511,539         2,242,406           Capital Outlay         2,205,380         1,356,800           Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158	Interest	898,699	357,997		
Total Receipts         31,517,725         30,854,581           Disbursements:         Library Services:         15,694,848         14,505,947           Public Service and Programs         5,807,335         5,436,023           Support Services:         5,807,335         5,436,023           Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,793           Business Administration         2,511,539         2,242,406           Capital Outlay         2,205,380         1,356,800           Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158	Miscellaneous	295,310	195,106		
Disbursements:       Library Services:         Public Service and Programs       15,694,848       14,505,947         Collection Development and Processing       5,807,335       5,436,023         Support Services:       5,807,335       5,436,023         Facilities Operation and Maintenance       404,416       315,834         Information Services Support       827,847       614,793         Business Administration       2,511,539       2,242,406         Capital Outlay       2,205,380       1,356,800         Total Disbursements       27,451,365       24,471,803         Increase in Net Assets       4,066,360       6,382,778         Net Assets, January 1, 2006       13,165,936       6,783,158	Total General Receipts	30,654,682	29,846,321		
Library Services:       15,694,848       14,505,947         Public Service and Programs       5,807,335       5,436,023         Collection Development and Processing       5,807,335       5,436,023         Support Services:       404,416       315,834         Information Services Support       827,847       614,793         Business Administration       2,511,539       2,242,406         Capital Outlay       2,205,380       1,356,800         Total Disbursements       27,451,365       24,471,803         Increase in Net Assets       4,066,360       6,382,778         Net Assets, January 1, 2006       13,165,936       6,783,158	Total Receipts	31,517,725	30,854,581		
Public Service and Programs       15,694,848       14,505,947         Collection Development and Processing       5,807,335       5,436,023         Support Services:       5,807,335       5,436,023         Facilities Operation and Maintenance       404,416       315,834         Information Services Support       827,847       614,793         Business Administration       2,511,539       2,242,406         Capital Outlay       2,205,380       1,356,800         Total Disbursements       27,451,365       24,471,803         Increase in Net Assets       4,066,360       6,382,778         Net Assets, January 1, 2006       13,165,936       6,783,158	Disbursements:				
Public Service and Programs       15,694,848       14,505,947         Collection Development and Processing       5,807,335       5,436,023         Support Services:       5,807,335       5,436,023         Facilities Operation and Maintenance       404,416       315,834         Information Services Support       827,847       614,793         Business Administration       2,511,539       2,242,406         Capital Outlay       2,205,380       1,356,800         Total Disbursements       27,451,365       24,471,803         Increase in Net Assets       4,066,360       6,382,778         Net Assets, January 1, 2006       13,165,936       6,783,158	Library Services:				
Collection Development and Processing Support Services:         5,807,335         5,436,023           Support Services:         Facilities Operation and Maintenance Information Services Support	•	15,694,848	14.505,947		
Support Services:       404,416       315,834         Information Services Support       827,847       614,793         Business Administration       2,511,539       2,242,406         Capital Outlay       2,205,380       1,356,800         Total Disbursements       27,451,365       24,471,803         Increase in Net Assets       4,066,360       6,382,778         Net Assets, January 1, 2006       13,165,936       6,783,158	e e	, ,	, ,		
Facilities Operation and Maintenance         404,416         315,834           Information Services Support         827,847         614,793           Business Administration         2,511,539         2,242,406           Capital Outlay         2,205,380         1,356,800           Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158	•	.,,	- , , -		
Information Services Support         827,847         614,793           Business Administration         2,511,539         2,242,406           Capital Outlay         2,205,380         1,356,800           Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158	**	404,416	315,834		
Capital Outlay         2,205,380         1,356,800           Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158	*	827,847	614,793		
Total Disbursements         27,451,365         24,471,803           Increase in Net Assets         4,066,360         6,382,778           Net Assets, January 1, 2006         13,165,936         6,783,158	Business Administration	2,511,539	2,242,406		
Increase in Net Assets 4,066,360 6,382,778  Net Assets, January 1, 2006 13,165,936 6,783,158	Capital Outlay	2,205,380	1,356,800		
Net Assets, January 1, 2006 13,165,936 6,783,158	Total Disbursements	27,451,365	24,471,803		
	Increase in Net Assets	4,066,360	6,382,778		
Net Assets, December 31, 2006 \$17,232,296 \$13,165,936	Net Assets, January 1, 2006	13,165,936	6,783,158		
			\$13,165,936		

Program receipts represent only 2.7 percent of total receipts and are primarily comprised of patron fees and services provided to other entities.

General receipts represent 97.3 percent of the Library's total receipts, and of this amount, over 29.2 percent are property and other local taxes. Earnings on investments account for 2.9 percent of the general receipts. State and federal grants and entitlements comprise (65.9 percent)of the Library's general receipts.

Management's Discussion and Analysis For the Year Ended December 31, 2006 Unaudited

Disbursements for library services consist of expenses for public service and programs and collection development and processing. Library service costs for 2006 were 78.3 percent of total disbursements. Disbursements for support services consist of expenses for facilities operations and maintenance, information services support, and business administration. Support service costs for 2006 represented 13.6 percent of total disbursements.

Capital Outlay expenditures of \$2,205,380 were primarily for the following:

- Library furnishings, including shelving and computer hardware and software
- Phase I of the new P.C. Reservation and Print Management System (PC RES) was put into place at the Main library and eleven branches in April 2006. The cost of Phase I was split into two payments totaling \$66,816. Phase II will be completed in 2007.
- In July 2006, the Library completed the installation of a new telecommunications system. The total cost of \$425,927 was paid in three installments throughout 2006.
- In August 2006, the Library purchased a van for \$59,855. This van, referred to as the "Lobby Stop Library" is filled with carts of books, movies and music, that can be rolled off the van directly into the lobbies and common areas of retirement and senior centers. The van is equipped with computers so that material can be checked in and out, library cards issued and online reference services provided.

#### **Governmental Activities**

If you look at the Statement of Activities on page 11, you will see that the first column lists the major services provided by the Library. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for public service and programs and collection development and processing, which account for 57.2 and 21.1 percent of all governmental disbursements, respectively. Business administration, Facilities Operations and Information Services Support represents 13.6 percent of all government spending. The next two columns of the Statement entitled Program Cash Receipts identify amounts paid by people who are directly charged for the service and grants received by the Library that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers and grants and entitlements. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost of services for 2006 and 2005 is presented in Table 3.

Management's Discussion and Analysis For the Year Ended December 31, 2006 Unaudited

# (Table 3) **Governmental Activities**

	2006		2005	
	Total Cost of Service	Net Cost of Service	Total Cost of Service	Net Cost of Service
Library Services				
Public Service and Programs	\$ 15,694,848	(14,932,077)	14,505,947	(13,508,461)
Collection Development and Processing	5,807,335	(5,796,059)	5,436,023	(5,425,249)
Suppor Services:				
Facilities Operation and Maintenance	404,416	(404,416)	315,834	(315,834)
Information Services Support	827,847	(738,851)	614,793	(614,793)
Business Administration	2,511,539	(2,511,539)	2,242,406	(2,242,406)
Capital Outlay	2,205,380	(2,205,380)	1,356,800	(1,356,800)
Total Expenses	\$ 27,451,365	(26,588,322)	24,471,803	(23,463,543)

The dependence upon property tax receipts and grants and entitlements is apparent as over 96.9 percent of governmental activities are supported through these general receipts.

#### The Library's Funds

Total governmental funds had receipts of \$31,475,525 and disbursements of \$27,451,365. The General Fund is the chief operating fund of the Library. The fund balance of the General Fund increased \$617,491 as the result of increased fees paid by patrons for printing documents and an increase in earnings on investment.

Total General Fund receipts exceeded expenditures including transfers to other funds by \$617,491. At the end of the current fiscal year, unreserved fund balance of the General Fund was \$6,145,233, while total fund balance reached \$8,490,098. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 22.6 percent of total General Fund expenditures, while total fund balance represents 31.3 percent of that same amount.

#### **General Fund Budgeting Highlights**

The Library's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

Final receipts were budgeted at \$30,422,100 while actual receipts were \$31,210,533. The difference between final budgeted receipts and actual receipts was \$788,433. Other financing sources of actual receipts included \$42,200 for the sale of real property.

Final disbursements were budgeted at \$32,943,250 while actual disbursements were \$29,480,107. The Library kept spending below budgeted amounts as demonstrated by the reported variances. Due to \$3,500,000 in transfers from the general fund to other governmental funds, the net result is the decrease in General Fund balance of \$1,727,374 for 2006.

Management's Discussion and Analysis For the Year Ended December 31, 2006 Unaudited

#### **Capital Assets**

The Dayton Metro Library does not report capital assets on its financial statements. The Library does keep track of its capital assets and infrastructure independently. The Library uses a software package to accomplish this task. In 2006, the inventory information was internally audited by the Finance Department and corrections, deletions, and additions were recorded. The inventory software company was processing the 2006 information and will have an updated file available in early 2007.

#### Debt

The Dayton Metro Library has no debt.

#### **Current Issues**

The challenge for all Ohio libraries is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. We rely heavily on property and other local taxes and the Library and Local Government Support Fund (LLGSF), which will account for approximately 95% of our revenue in 2007. The LLGSF will continue to be the primary source of funding for the Library, providing approximately 62% of total library revenues in 2007.

Unlike other local government funds, the current LLGSF is funded solely by personal income tax revenues. At this writing, the Ohio House has concurred with Governor Strickland's budget recommendation to replace the LLGSF with the new Local Library Fund (LLF). The most significant change introduced by this new funding mechanism is the use of a formula based on 2.2% of total State of Ohio general revenues. This new formula was originally introduced in the last legislative session by a local government funding task force created by House Bill 66.

Although the Library relies heavily upon local property taxes to support its operations, we continue to actively solicit and receive additional grant and entitlement funds to help offset operating and program costs. In 2007, the Dayton Metro Library will receive funds from the MetLife Fit for Life Grant. The funds will be used to implement Fit for Life programs at all of our branches.

At the December board meeting, a motion was passed authorizing the Library to enter into a professional services contract with David Milling Associates in an amount not to exceed \$46,445 plus approved incidental expenses for Phase I through Phase V of the Library's *Outline of Community Engagement for Services and Facilities*. With the same motion, it was authorized that the Library enter into an agreement not to exceed \$54,000 plus approved incidental expenses for one-year professional services with Burges & Burges Strategists for facilities planning and community engagement services.

#### Contacting the Dayton Metro Library's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Library's finances and demonstrates the Library's accountability for the all the money it receives, spends and invests. Please direct any questions about this report or financial information inquiries to Mr. Timothy Kambitsch, Executive Director/Clerk-Treasurer, Dayton Metro Library, 215 East Third Street, Dayton, Ohio 45402-2103. We also offer information regarding the Dayton Metro Library on our web site, www.daytonmetrolibrary.org.

Montgomery County
Statement of Net Assets - Modified Cash Basis
December 31, 2006

	Governmental Activities	
Assets		
Equity in Pooled Cash and Cash Equivalents	\$	17,004,127
Restricted Assets:		
Cash and Cash Equivalents		228,169
Total Assets	\$	17,232,296
Net Assets		
Restricted for:		
Endowment	\$	228,169
Unrestricted		17,004,127
Total Net Assets	\$	17,232,296

Montgomery County Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2006

				Program (	Cash Rece	ipts	Recei	(Disbursements)  pts and Changes  n Net Assets
	Cash Disbursements				G	Operating Grants and Contributions		overnmental Activities
Governmental Activities								
Library Services:								
Public Service and Programs Collection Development and Processing	\$	15,694,848 5,807,335	\$	710,518 3,750	\$	52,253 7,526	\$	(14,932,077) (5,796,059)
Support Services: Facilities Operation and Maintenance		404,416						(404,416)
Information Services Support		827,847		88,996		-		(738,851)
Business Administration		2,511,539		-		-		(2,511,539)
Capital Outlay		2,205,380				-		(2,205,380)
Total Governmental Activities	\$	27,451,365	\$	803,264	\$	59,779		(26,588,322)
			Genera	al Receipts				
				y Taxes Levie	d for Gen	eral Purposes		9,215,468
				icted Gifts and				8,946
			Grants	and Entitlemen	nts not Re	estricted to		
				cific Programs				20,194,059
				Capital Assets				42,200
			Earning Miscell	gs on Investme	ent			898,699
			Miscen	aneous				295,310
			Total G	General Receip	ts			30,654,682
			Change	in Net Assets				4,066,360
			Net Ass	ets Beginning	of Year			13,165,936
			Net Ass	ets End of Yea	ır		\$	17,232,296

Montgomery County
Statement of Assets and Fund Balances - Modified Cash Basis
Governmental Funds
December 31, 2006

	General	Building & epair Fund	Go	Other overnmental Funds	G	Total overnmental Funds
Assets						
Equity in Pooled Cash and Cash Equivalents	\$ 8,490,098	\$ 6,851,181	\$	1,662,848	\$	17,004,127
Restricted Assets: Cash and Cash Equivalents	 -	 		228,169		228,169
Total Assets	\$ 8,490,098	\$ 6,851,181	\$	1,891,017	\$	17,232,296
Fund Balances Reserved: Reserved for Encumbrances Reserved for Endowment	\$ 2,344,865	\$ 25,495	\$	- 228,169	\$	2,370,360 228,169
Unreserved: Undesignated (Deficit), Reported in: General Fund	6,145,233	-		-		6,145,233
Special Revenue Funds	-	-		1,437,574		1,437,574
Capital Projects Funds	 	 6,825,686		225,274		7,050,960
Total Fund Balances	\$ 8,490,098	\$ 6,851,181	\$	1,891,017	\$	17,232,296

Montgomery County

# Statement of Cash Receipts, Disbursements and Changes in Fund Balances - Modified Cash Basis Governmental Funds

For the Year Ended December 31, 2006

	General	Building and Repair Fund	Other Governmental Funds	Total Governmental Funds
Receipts  Promoute and Other Legal Toyon	\$ 9.215.468	¢	\$ -	\$ 9.215.468
Property and Other Local Taxes Intergovernmental	\$ 9,215,468 20,194,059	\$ -	5 -	\$ 9,215,468 20,194,059
Patron Fines and Fees	710,518	-	-	710,518
Services Provided to Other Entities	92,746	_	_	92,746
Contributions, Gifts and Donations	68,725	_	_	68,725
Earnings on Investments	633,707	181,485	83,507	898,699
Miscellaneous	295,310	-	-	295,310
Total Receipts	31,210,533	181,485	83,507	31,475,525
1000 1000 100				
Disbursements				
Current:				
Library Services:				
Public Service and Programs	15,694,848	-	-	15,694,848
Collection Development and Processing Support Services:	5,807,335	-	-	5,807,335
Facilities Operation and Maintenance	404,416	-	-	404,416
Information Services	827,847	-	-	827,847
Business Administration	2,511,539	-	-	2,511,539
Capital Outlay	1,889,258	316,122		2,205,380
Total Disbursements	27,135,243	316,122		27,451,365
Excess of Receipts Over (Under) Disbursements	4,075,290	(134,637)	83,507	4,024,160
Other Financing Sources (Uses)				
Sale of Capital Assets	42,200	-	-	42,200
Transfers In	-	3,368,223	131,777	3,500,000
Transfers Out	(3,500,000)			(3,500,000)
Total Other Financing Sources (Uses)	(3,457,800)	3,368,223	131,777	42,200
Net Change in Fund Balances	617,490	3,233,586	215,284	4,066,360
Fund Balances Beginning of Year	7,872,608	3,617,595	1,675,733	13,165,936
Fund Balances End of Year	\$ 8,490,098	\$ 6,851,181	\$ 1,891,017	\$ 17,232,296

Montgomery County

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual (Budget Basis) General Fund For the Year Ended December 31, 2006

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget
Receipts				
Property and Other Local Taxes	\$ 8,807,472	\$ 8,619,809	\$ 9,215,468	\$ 595,659
Other Government Grants-In-Aid	20,755,776	20,349,591	20,194,059	(155,532)
Patron Fines and Fees	676,300	675,000	710,518	35,518
Services Provided to Other Entities	62,500	75,000	92,746	17,746
Contributions, Gifts and Donations	75,000	115,000	68,725	(46,275)
Earnings on Investments	267,700	442,200	633,707	191,507
Miscellaneous	127,500	145,500	295,310	149,810
Total Receipts	30,772,248	30,422,100	31,210,533	788,433
Disbursements				
Current:				
Library Services:				
Salaries and Benefits	17,835,572	17,855,572	17,216,760	638,812
Supplies	524,167	599,167	536,075	63,092
Purchased and Contract Services	4,689,612	4,955,012	4,112,581	842,431
Library Materials and Information	6,857,048	6,960,778	5,351,535	1,609,243
Other	957,000	67,000	60,559	6,441
Capital Outlay	2,075,431	2,505,721	2,202,597	303,124
Total Disbursements	32,938,830	32,943,250	29,480,107	3,463,143
Excess of Receipts Over (Under) Disbursements	(2,166,582)	(2,521,150)	1,730,426	4,251,576
Other Financing Sources (Uses)				
Sale of Capital Assets	-	-	42,200	42,200
Transfers Out	(5,351,457)	(5,351,457)	(3,500,000)	1,851,457
Total Other Financing Sources (Uses)	(5,351,457)	(5,351,457)	(3,457,800)	1,893,657
Net Change in Fund Balance	(7,518,039)	(7,872,607)	(1,727,374)	6,145,233
Prior Year Encumbrances Appropriated	3,192,250	3,192,250	3,192,250	-
Fund Balance Beginning of Year	4,680,357	4,680,357	4,680,357	
Fund Balance End of Year	\$ 354,568	\$ -	\$ 6,145,233	\$ 6,145,233

Montgomery County Statement of Fiduciary Net Assets - Modified Cash Basis Fiduciary Funds December 31, 2006

	<i></i>	Agency
Assets Equity in Pooled Cash and Cash Equivalents	\$	15,494
Total Assets	\$	15,494
Net Assets	\$	15,494

Notes to the Basic Financial Statements For the Year Ended December 31, 2006

# Note 1 – Description of the Library and Reporting Entity

The Dayton Metro Library is organized as a county library under the laws of the State of Ohio. The Library has its own Board of Trustees of seven members: four are appointed by the Montgomery County Commissioners and three are appointed by the Montgomery County Common Please Court Judges. Under Ohio statutes, the Library is a body politic and corporate capable of suing and being sued, contracting, acquiring, holding, possessing, and disposing of real property, and of exercising such other powers and privileges conferred upon it by law. The Library also determines and operates under its own budget. Control and management of the Library is governed by sections 3375.33 to 3375.39 of the Ohio Revised Code with the administration of the day-to-day operations of the Library being the responsibility of the Director and financial accountability being solely that of the Clerk-Treasurer.

The Library is fiscally independent of Montgomery County, although Montgomery County serves in a ministerial capacity as the taxing authority for the Library. The determination to request approval of a tax levy, the role and purpose(s) of the levy, are discretionary decisions made solely by the Board of Library Trustees. Once those decisions are made, Montgomery County must put the levy on the ballot. There is no potential for the Library to provide a financial benefit to or impose a financial burden on Montgomery County.

Component units are legally separate organizations for which the Library is financially accountable. The Library is financially accountable for an organization if the Library appoints a voting majority of the organization's governing board and (1) the Library is able to significantly influence the programs or services performed or provided by the organization; or (2) the Library is legally entitled to or can otherwise access the organization's resources; the Library is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Library is obligated for the debt of the organization. The Library is also financially accountable for any organizations for which the Library approves the budget, the issuance of debt or the levying of taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Library, are accessible to the Library and are significant in amount to the Library. The Library has no component units.

The Friends of the Dayton Metro Library is a not-for-profit organization with a self-appointing board. The Library is not financially accountable for the organization, nor does the Library approve the budget or the issuance of debt of the organization. The economic resources received or held by the Friends of the Library are not significant to the Library. Therefore, this organization has been excluded from the reporting entity of the Library.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

#### **Note 2 - Summary of Significant Accounting Policies**

As discussed further in Note 2.C, the financial statements of the Dayton Metro Library have been prepared on a *modified* cash basis of accounting. This *modified* cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the *modified* cash basis of accounting. The most significant of the Library's accounting policies are described below.

Notes to the Basic Financial Statements For the Year Ended December 31, 2006

# Note 2 - Summary of Significant Accounting Policies (continued)

#### A. Basis of Presentation

The Library's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the Library as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental receipts and other nonexchange transactions.

The statement of net assets presents the cash and investment balances, of the governmental activities of the Library at year end. The statement of activities compares disbursements with program receipts for each of the Library's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Library is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a modified cash basis or draws from the Library's general receipts.

#### Fund Financial Statements

During the year, the Library segregates transactions related to certain Library functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Library at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

# B. Fund Accounting

The Library uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The Library's funds are divided into two categories, governmental and fiduciary.

#### Governmental Funds

Governmental funds are financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions. Monies are assigned to the various governmental funds according to the purposes for which they may or must be used. The following are the Library's major governmental funds:

Notes to the Basic Financial Statements For the Year Ended December 31, 2006

#### Note 2 – Summary of Significant Accounting Policies (continued)

<u>General Fund</u> - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the Library for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Building and Repair Fund</u> - The building and repair fund accounts for monies set aside by the Board of Library Trustees specifically for building projects, including the improvements to the Library and construction of new and future facilities.

Other governmental funds of the Library are the special revenue fund and trust and endowment funds.

#### Fiduciary Funds

Fiduciary funds include pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Library's own programs. Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Library's agency fund accounts for reimbursements of eligible expenses under the health or dependent care flexible spending account.

#### C. Basis of Accounting

The Library's financial statements are prepared using the *modified* cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Library's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Library are described in the appropriate section in this note.

As a result of the use of this *modified* cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and the related expenses) are not recorded in these financial statements.

#### D. Budgetary Process

All funds, (except agency funds), are legally required to be appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance (resolution), all of which are prepared on the budgetary basis of accounting.

The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Library may appropriate. The appropriations resolution is the Trustee's authorization to spend resources and sets limits on cash disbursements plus encumbrances at the level of control selected by the Trustees. The legal level of control has been established at the fund and major category of the object code level for all funds. Budgetary modifications at the legal level of control may only be made by resolution of the Board of Library Trustees.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Clerk Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts of estimated resources when the original appropriations were

Notes to the Basic Financial Statements For the Year Ended December 31, 2006

#### Note 2 – Summary of Significant Accounting Policies (continued)

adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts of estimated resources at the time final appropriations were enacted by the Trustees.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations should not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Trustees during the year.

#### E. Cash and Cash Equivalents

To improve cash management, cash received by the Library is pooled and invested. Individual fund integrity is maintained through the Library's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

Investments with original maturities of three months or less at the time they are purchased and investments of the cash management pool are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts, respectively.

During 2006 the Library invested in Federal National Mortgage Association Notes, Federal Home Loan Mortgage Corporation Notes and Federal Home Loan Bank Notes. At year end those investments had matured and all monies were invested with the State Asset Treasury Reserve of Ohio (STAR Ohio).

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2006.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest receipts credited to the general fund during 2006 amounted to \$633,707.

#### F. Restricted Assets

Cash, cash equivalents, and investments are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net assets reports \$228,169 which is restricted by contributors.

Notes to the Basic Financial Statements For the Year Ended December 31, 2006

#### Note 2 – Summary of Significant Accounting Policies (continued)

#### G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Long-Term Obligations

The Library's *modified* cash basis financial statements do not report liabilities for long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure is reported at inception. Lease payments are reported when paid.

#### I. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Library applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### J. Fund Balance Reserves

The Library reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances and endowments.

#### K. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements. The Library uses interfund transfers to move unrestricted general fund revenues to finance various programs that the government must account for in other funds in accordance with budgetary authorizations.

#### Note 3 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the *modified* cash basis is outstanding year end encumbrances, which are treated as disbursements (budgetary basis) rather than as a reservation of fund balance (*modified* cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to \$2,344,865 for the general fund.

Notes to the Basic Financial Statements For the Year Ended December 31, 2006

#### Note 4 – Deposits and Investments

Monies held by the Library are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Library treasury. Active monies must be maintained either as cash in the Library treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Library can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).
- 8. Commercial paper and bankers acceptances if Ohio Revised Code training requirements have been met.

Notes to the Basic Financial Statements For the Year Ended December 31, 2006

#### Note 4 – Deposits and Investments (continued)

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Library, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

At year end, the Library had \$2,657 in undeposited cash on hand which is included as part of "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

#### **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the Library will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$8,523,597 of the Library's bank balance of \$8,864,798 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Library's name.

The Library has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Library or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### Investments

Interest Rate Risk: Interest rate risk arises because the fair value of investment changes as interest rates change. The Library's investment policy addresses interest rate risk by requiring that the Library's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments.

State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Library, and that an investment be purchased with the expectation that it will be held to maturity.

At year end the Library had investments in STAR Ohio at a fair value of \$9,173,684. STAR Ohio has a maturity of less than one year and is not subject to interest rate penalty on maturity issues.

*Credit Risk:* STAR Ohio carries a rating of AAAm by Standard and Poor's. The Library has no investment policy dealing with investment credit risk beyond the requirements in state statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The Library's investment policy limits investments to those authorized by State statute.

Notes to the Basic Financial Statements For the Year Ended December 31, 2006

#### Note 4 – Deposits and Investments (continued)

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Library has no investment policy dealing with investment custodial risk beyond the requirements in ORC 135.14(M)(2) which states, "Payment for investments shall be made only upon the delivery of securities representing such investments to the treasurer, investing authority, or qualified trustee. If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee."

The Library places no limit on the amount it may invest in any one issuer; however, investments are limited to low risk securities with the expectation of earning market rate of return.

#### Note 5 - Library and Local Government Support

The primary source of revenue for Ohio public libraries is the State Library and Local Government Support Fund (LLGSF). The LLGSF is allocated to each county based on the county's prior intangibles tax of LLGSF revenues, and its population. The County Budget Commission allocates these fund to the Library based on its needs such as for the construction of new library buildings, improvements, operation, maintenance, or other expenses. The Budget Commission cannot reduce its allocation of these funds to the Library based on any additional revenues the Library receives.

#### **Note 6 - Property Taxes**

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the taxing district of the Library within Montgomery County. Real property tax receipts received in 2006 represent the collection of 2005 taxes. Real property taxes received in 2006 were levied after October 1, 2005 on the assessed values as of January 1, 2005, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State and are reflected in the accompanying financial statements as Other Governments Grants-in-Aid. Real property taxes are payable annually or semiannually.

Public utility property tax receipts received in 2006 represent the collection of 2005 taxes. Public utility real and tangible personal property taxes received in 2006 became a lien on December 31, 2005, were levied after October 1, 2005, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in 2006 (other than public utility property) represent the collection of 2005 taxes. Tangible personal property tax is assessed at varying percentages of true value, by the property owners who must file a list of such property to the County by each April 30.

Montgomery County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Library.

Notes to the Basic Financial Statements For the Year Ended December 31, 2006

#### Note 7 - Risk Management

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2006, the Library contracted with Brower Insurance Agency, LLC for various types of insurance coverage as follows:

Company	Type of Coverage	Amount of Coverage
Chubb Insurance Group	Building (blanket)	\$ 39,442,524
•	<b>O</b> \	
Chubb Insurance Group	EDP Property	9,010,612
Chubb Insurance Group	Contents	46,936.211
Chubb Insurance Group	Third Party Property	25,000
Chubb Insurance Group	Extra Expense (blanket)	3,000,000
Cincinnati Insurance	Boiler & Machinery	25,000,000
Cincinnati Insurance	Automobile	1,000,000
Chubb Insurance Group	Public Officials	5,000,000
Cincinnati Insurance	General Liability	1,000,000

Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

The Library pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. The System administers and pays all claims.

#### Note 8 - Defined Benefit Pension Plan

The Library participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

Notes to the Basic Financial Statements For the Year Ended December 31, 2006

#### Note 8 - Defined Benefit Pension Plan (continued)

For the year ended December 31, 2006, the members of all three plans were required to contribute 9.0 percent of their annual covered salaries. The Library's contribution rate for pension benefits for 2006 was 9.2 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Library's required contributions for pension obligations to the traditional, combined, and member-directed plans for the years ended December 31, 2006, 2005, and 2004 were \$1,195,994, \$1,150,888, and \$1,049,890 respectively; the full amount has been contributed for 2006, 2005, and 2004.

#### Note 9 – Employee Benefits – Deferred Compensation Plan

Employees of the Library may elect to participate in the Ohio Public Employees Deferred Compensation Plan. Under this program, employees elect to defer a portion of their pay. The deferred pay and any income earned on it are not subject to federal and state income taxation until actually received by the employee. Participation in the plan is optional. The deferred compensation is not available to employees until termination, retirement, death or unforeseen emergency.

#### **Note 10 – Post-employment Benefits**

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Post-employment Benefit as described in *GASB Statement No. 12*. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2006 local government employer contribution rate was 13.70 percent of covered payroll; 4.50 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2005, include a rate of return on investments of 6.5 percent, an annual increase in active employee total payroll of 4.0 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.30 percent based on additional annual pay increases. Health care premiums were assumed to increase between .50 to 6.0 percent annually for the next 9 years. In subsequent years, (10 and beyond) health care costs were assumed to increase at 4.0 percent (the projected wage inflation rate).

All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12 percent corridor.

The number of active contributing participants in the traditional and combined plans was 369,214. Actual employer contributions for 2006 which were used to fund post-employment benefits were \$585,056. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2005, (the latest information available) were \$11.1 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$31.3 billion and \$20.2 billion, respectively.

Notes to the Basic Financial Statements For the Year Ended December 31, 2006

#### Note 10 – Post-employment Benefits (continued)

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs.

#### Note 11 – Operating Leases

The Library leases buildings, vehicles and other equipment under non-cancelable leases. The Library disbursed \$233,471 to pay lease costs for the year ended December 31, 2006.

Future lease payments are as follows:

Year	Amount
2007	\$ 253,453
2008	252,713
2009	254,839
2010	252,282
2011	270,749
2012-2016	1,235,041
Total	\$2,519,079

Office Lease – The Library leases the space at 6160 Chambersburg Heights in Huber Heights for library operation for a total cost of \$137,854 for the year. The lease expires on December 31, 2015. The Library leases space at 333 W. National Road in Englewood for library operation for a total cost of \$27,382. During fiscal year 2006, the Library began leasing space at 2293 Arbor Blvd. in Moraine for Outreach Services for a total cost of \$68,879. The lease expires April 30, 2016.

**Parking Spaces** – The Library leases twenty-seven (27) parking spaces for a total cost of \$6,000 for the year. The lease expires on January 1, 2007 and, in the absence of notification from either party, automatically renews for an unlimited number of successive one-year terms.

**Copier Leases** – The Library leases 1 copier at an annual cost of \$5,749. The lease expires on February 22, 2010. The Library leases 2 copiers for an annual cost of \$6,492. The leases on these two copiers expire July 1, 2007. The Library leases 1 copier at an annual cost of \$1,097. The lease expires on December 31, 2012.

#### **Note 12 – Interfund Transfers**

The general fund transferred \$3,368,223 to the building and repair capital projects fund for the purchase and maintenance of various items throughout the Library. The general fund transferred \$64,012 to the special revenue fund to cover additional funds needed to cover accrued and vested employee compensated absences and \$67,765 to the computer co-op fund for the purchase of computer equipment throughout the library.



Report on Internal Control Over Financial Reporting and on Compliance
and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with Government Auditing Standards

Board of Trustees Dayton Metro Library 215 E. Third Street Dayton, Ohio 45402

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Dayton Metro Library (the Library) as of and for the year ended December 31, 2006, which collectively comprise the Library's basic financial statements and have issued our report thereon dated June 13, 2007, wherein we noted the Library reported on the modified cash basis. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Library's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Library's internal control over financial reporting

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process or report financial data reliably in accordance with a basis of accounting described in Note 2 such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Library's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our testing disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the Library's management in a separate letter dated June 13, 2007.

This report is intended solely for the information and use of management and the Board of Trustees and is not intended to be and should not be used by anyone other than these specified parties.

Llank, Schufer, Hackett & Co. Springfield, Ohio June 13, 2007



# Mary Taylor, CPA Auditor of State

#### **DAYTON METRO LIBRARY**

#### **MONTGOMERY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 12, 2007