



**CITY OF FAIRLAWN  
SUMMIT COUNTY**

**REGULAR AUDIT**

**FOR THE YEAR ENDED DECEMBER 31, 2006**



**Mary Taylor, CPA**  
Auditor of State



CITY OF FAIRLAWN  
SUMMIT COUNTY

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# Mary Taylor, CPA

Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT

City of Fairlawn  
Summit County  
3487 South Smith Road  
Fairlawn, Ohio 44333

To the Honorable Mayor and Members of City Council:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Fairlawn, Summit County, Ohio, (the City) as of and for the year ended December 31, 2006, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Fairlawn, Summit County, Ohio, as of December 31, 2006, and the respective changes in financial position thereof and the respective budgetary comparison for the General fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, a restatement is required to properly report a liability for income tax refunds previously recorded in the Capital Improvement Fund. The General and Capital Improvement Funds have been restated as of December 31, 2005.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 8, 2007, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

A handwritten signature in black ink that reads "Mary Taylor". The signature is written in a cursive, flowing style.

**Mary Taylor, CPA**  
Auditor of State

August 8, 2007

## CITY OF FAIRLAWN, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

The management's discussion and analysis of the City of Fairlawn's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2006. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### Financial Highlights

Key financial highlights for 2006 are as follows:

- The total net assets of the City increased \$241,287. Net assets of governmental activities increased \$241,287 or 0.32% from 2005, to a total of \$75,276,903 in 2006.
- General revenues accounted for \$12,318,096 of total governmental activities revenue. Program specific revenues accounted for \$1,361,880 or 9.95% of total governmental activities revenue.
- The City had \$13,438,689 in expenses related to governmental activities; \$1,361,880 of these expenses was offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$12,076,809 were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements, including Joint Economic Development District (JEDD) revenue).
- The City has three major funds, the general fund, bond retirement fund and capital improvement fund. The general fund, the largest major fund, had revenues and other financing sources of \$10,481,764 in 2006. This represents an increase of \$230,649 from 2005 revenues and other financing sources, largely due to the sale of land. The expenditures and other financing uses of the general fund, which totaled \$9,518,855 in 2006, increased \$127,355 from 2005. The net increase in fund balance for the general fund was \$962,909 or 16.60%.
- The bond retirement fund had revenues of \$263,301 in 2006. The expenditures of the bond retirement fund totaled \$300,392 in 2006. The net decrease in fund balance for the bond retirement fund was \$37,091 or 18.55%.
- The capital improvement fund had revenues and other financing sources of \$2,530,998 in 2006. The expenditures of the capital improvement fund totaled \$2,148,590 in 2006. The net increase in fund balance for the capital improvement fund was \$382,408 or 9.27%. The increase is attributed to less capital spending in 2006 as compared to 2005.

#### Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

**CITY OF FAIRLAWN, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2006  
UNAUDITED**

**Reporting the City as a Whole**

***Statement of Net Assets and the Statement of Activities***

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2006?" The statement of net assets and the statement of activities answer this question. These statements include all assets, liabilities, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net assets and the statement of activities, the Governmental activities include the City's programs and services including police, fire and rescue, street maintenance, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

The City's statement of net assets and statement of activities can be found on pages 15-16 of this report.

**Reporting the City's Most Significant Funds**

***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental funds begins on page 9.

***Governmental Funds***

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.



**CITY OF FAIRLAWN, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2006  
UNAUDITED**

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, bond retirement fund and capital improvement fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 17-21 of this report.

***Fiduciary Funds***

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The City's only fiduciary funds are agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations. The basic fiduciary fund financial statement can be found on page 22 of this report.

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 23-45 of this report.

**Government-Wide Financial Analysis**

The Statement of Net Assets provides the perspective of the City as a whole. The table below provides a summary of the City's net assets for 2006 compared to 2005:

	<b>Net Assets</b>	
	Governmental Activities <u>2006</u>	Governmental Activities <u>2005</u>
<u>Assets</u>		
Current and other assets	\$ 19,825,841	\$ 20,165,263
Capital assets	<u>69,206,066</u>	<u>70,456,951</u>
Total assets	<u>89,031,907</u>	<u>90,622,214</u>
<u>Liabilities</u>		
Current and other liabilities	2,826,613	3,905,531
Long-term liabilities	<u>10,928,391</u>	<u>11,681,067</u>
Total liabilities	<u>13,755,004</u>	<u>15,586,598</u>
<u>Net Assets</u>		
Invested in capital assets, net of related debt	59,316,410	59,943,218
Restricted	9,283,952	8,357,391
Unrestricted	<u>6,676,541</u>	<u>6,735,007</u>
Total net assets	<u>\$ 75,276,903</u>	<u>\$ 75,035,616</u>

Over time, net assets can serve as a useful indicator of a government's financial position. At December 31, 2006, the City's assets exceeded liabilities by \$75,276,903.

**CITY OF FAIRLAWN, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2006  
UNAUDITED**

Capital assets reported on the government-wide statements represent the largest portion of the City's assets. At year-end, capital assets represented 77.73% of total assets. Capital assets include land, land improvements, buildings, machinery and equipment, licensed vehicles, infrastructure and construction in progress. Capital assets, net of related debt to acquire the assets at December 31, 2006, were \$59,316,410. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net assets, \$9,283,952, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net assets of \$6,676,541 may be used to meet the government's ongoing obligations to citizens and creditors.

The table below shows the changes in net assets for fiscal years 2006 and 2005.

**Change in Net Assets**

	<u>Governmental Activities 2006</u>	<u>Governmental Activities 2005</u>
<b>Revenues</b>		
Program revenues:		
Charges for services	\$ 839,366	\$ 865,168
Operating grants and contributions	385,511	440,341
Capital grants and contributions	<u>137,003</u>	<u>252,348</u>
Total program revenues	<u>1,361,880</u>	<u>1,557,857</u>
General revenues:		
Property and other taxes	1,043,288	990,128
Income taxes	7,902,219	8,478,611
Unrestricted grants and entitlements	1,081,378	1,147,523
JEDD revenue	588,657	1,919,336
Investment earnings	740,744	426,782
Gain on sale of capital assets	860,509	-
Miscellaneous	<u>101,301</u>	<u>62,424</u>
Total general revenues	<u>12,318,096</u>	<u>13,024,804</u>
Total revenues	<u><u>13,679,976</u></u>	<u><u>14,582,661</u></u>

**CITY OF FAIRLAWN, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2006  
UNAUDITED**

**Change in Net Assets**

	Governmental Activities <u>2006</u>	Governmental Activities <u>2005</u>
<b>Expenses</b>		
General government	\$ 2,422,823	\$ 2,500,501
Security of persons and property	5,844,020	5,843,983
Public health services	112,680	111,977
Transportation	3,140,809	3,575,269
Community environment	247,683	73,726
Basic utility services	786,272	1,064,861
Leisure time activity	391,195	364,696
Interest and fiscal charges	<u>493,207</u>	<u>523,507</u>
Total expenses	<u>13,438,689</u>	<u>14,058,520</u>
Change in net assets	241,287	524,141
Net assets at beginning of year	<u>75,035,616</u>	<u>74,511,475</u>
Net assets at end of year	<u>\$ 75,276,903</u>	<u>\$ 75,035,616</u>

**Governmental Activities**

Governmental activities net assets increased \$241,287 in 2006. The increase is largely due to the sale of 8.5 acres of land owned by the City.

Security of persons and property, which primarily supports the operations of the police and fire departments accounted for \$5,844,020 of the total expenses of the City. These expenses were partially funded by \$234,719 in direct charges to users of the services and \$76,631 in operating grant and contributions. Transportation expenses totaled \$3,140,809. Transportation expenses were partially funded by \$475 in direct charges to users of the services, and \$308,880 in operating grants and contributions and \$137,003 in capital grants and contributions.

The county, state and federal governments contributed to the City a total of \$385,511 in operating grants and contributions and \$137,003 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$76,631 subsidized security of persons and property and \$308,880 subsidized transportation programs. All of the total capital grants and contributions, \$137,003 subsidized transportation programs.

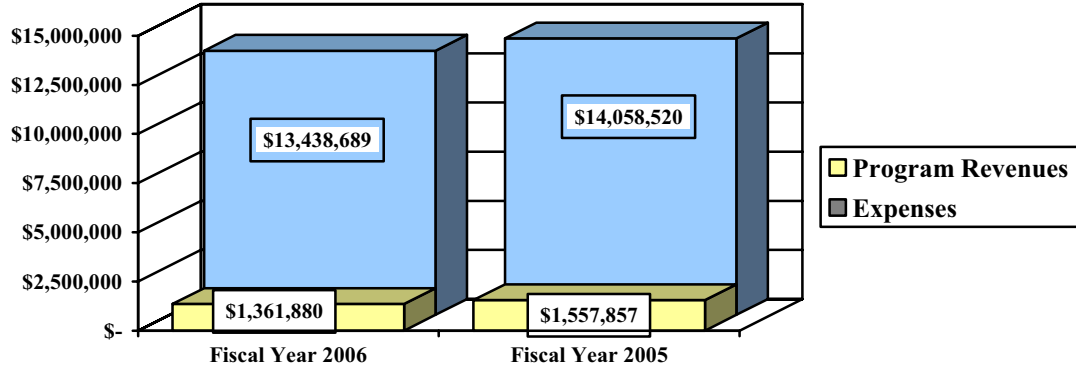
General revenues totaled \$12,318,096, and amounted to 90.05% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$8,945,507.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. The graph below illustrates the City's dependence upon general revenues as program revenues are not sufficient to cover total governmental expenses.

**CITY OF FAIRLAWN, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2006  
UNAUDITED**

**Governmental Activities – Program Revenues vs. Total Expenses**



**Governmental Activities**

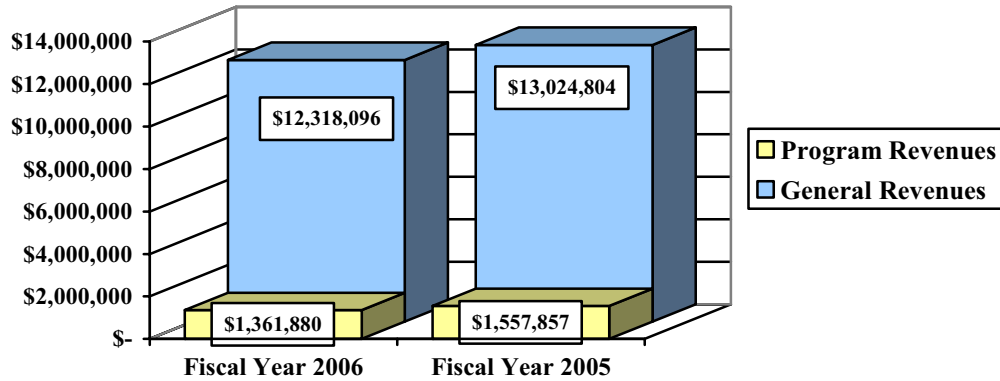
	Total Cost of Services 2006	Net Cost of Services 2006	Total Cost of Services 2005	Net Cost of Services 2005
Program Expenses:				
General government	\$ 2,422,823	\$ 1,973,099	\$ 2,500,501	\$ 1,997,104
Security of persons and property	5,844,020	5,532,670	5,843,983	5,514,809
Public health services	112,680	112,680	111,977	111,977
Transportation	3,140,809	2,694,451	3,575,269	3,011,584
Community environment	247,683	242,749	73,726	66,419
Basic utility services	786,272	655,421	1,064,861	929,570
Leisure time activity	391,195	372,532	364,696	345,693
Interest and fiscal charges	493,207	493,207	523,507	523,507
<b>Total</b>	<b><u>\$ 13,438,689</u></b>	<b><u>\$ 12,076,809</u></b>	<b><u>\$ 14,058,520</u></b>	<b><u>\$ 12,500,663</u></b>

The dependence upon general revenues for governmental activities is apparent, with 89.87% of expenses supported through taxes and other general revenues. The chart below illustrates the City's program revenues versus general revenues for 2006:

**CITY OF FAIRLAWN, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2006  
UNAUDITED**

**Governmental Activities – General and Program Revenues**



**Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

***Governmental Funds***

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance serves as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds (as presented on the balance sheet on page 17) reported a combined fund balance of \$13,742,954 which is \$1,566,613 greater than last year's total of \$12,176,341. The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2006 and 2005 for all major and nonmajor governmental funds.

	Fund Balances <u>12/31/06</u>	Restated Fund Balances <u>12/31/05</u>	Increase (Decrease)	Percentage Change
Major funds:				
General	\$ 6,802,004	\$ 5,801,556	\$ 1,000,448	17.24 %
Bond retirement	162,896	199,987	(37,091)	(18.55) %
Capital improvement	4,508,566	4,126,158	382,408	9.27 %
Other nonmajor governmental funds	<u>2,269,488</u>	<u>2,048,640</u>	<u>220,848</u>	10.78 %
<b>Total</b>	<u>\$ 13,742,954</u>	<u>\$ 12,176,341</u>	<u>\$ 1,566,613</u>	12.87 %

**CITY OF FAIRLAWN, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2006  
UNAUDITED**

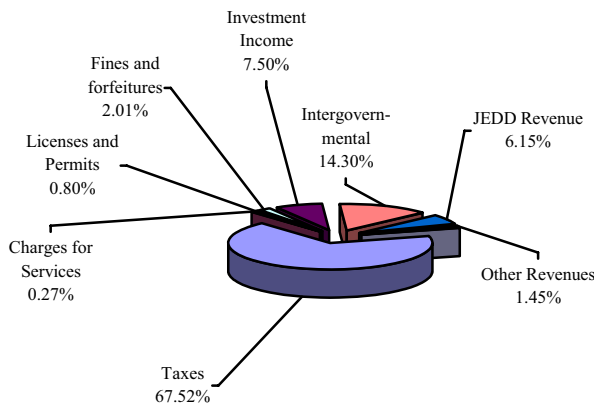
**General Fund**

The City's general fund balance increased \$1,000,448. The table that follows assists in illustrating the revenues of the general fund.

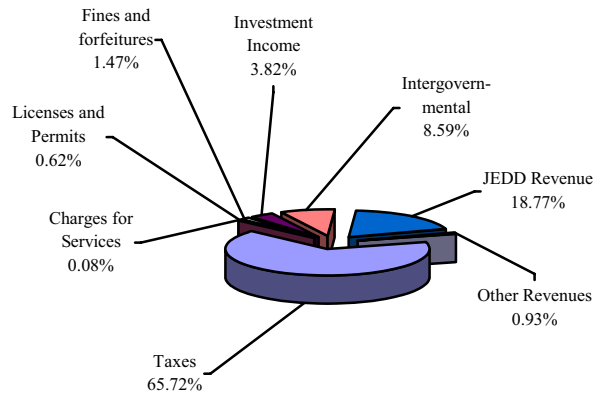
	<u>2006 Amount</u>	<u>2005 Amount</u>	<u>Percentage Change</u>
<b>Revenues</b>			
Taxes	\$ 6,465,892	\$ 6,722,502	(3.82) %
Charges for services	25,886	8,249	213.81 %
Licenses and permits	76,782	63,213	21.47 %
Fines and forfeitures	192,127	150,615	27.56 %
Investment income	718,633	390,927	83.83 %
Intergovernmental	1,368,874	878,462	55.83 %
JEDD revenue	588,657	1,919,336	(69.33) %
Other	<u>138,880</u>	<u>95,406</u>	45.57 %
<b>Total</b>	<u>\$ 9,575,731</u>	<u>\$ 10,228,710</u>	(6.38) %

Tax revenue represents 67.52% of all general fund revenue. Tax revenue decreased by 3.82% from prior year. The increase in estate tax is reflected in Intergovernmental revenue. JEDD revenue decreased as a result of the one-time payment from the JEDD to Bath Township in 2006. The increase in investment income is due to increases in interest rates by the Federal Reserve Bank throughout the year. All other revenue remained comparable to 2005.

**Revenues – Fiscal Year 2006**



**Revenues – Fiscal Year 2005**



**CITY OF FAIRLAWN, OHIO**

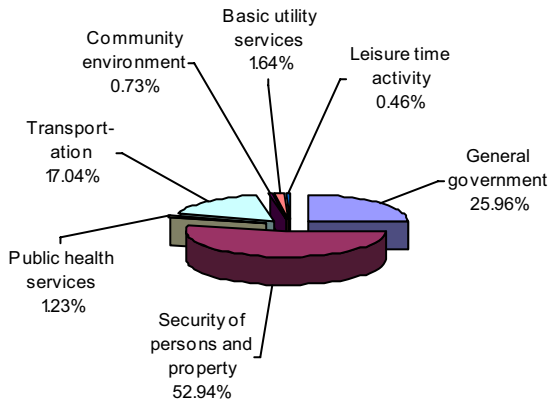
**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2006  
UNAUDITED**

The table that follows assists in illustrating the expenditures of the general fund.

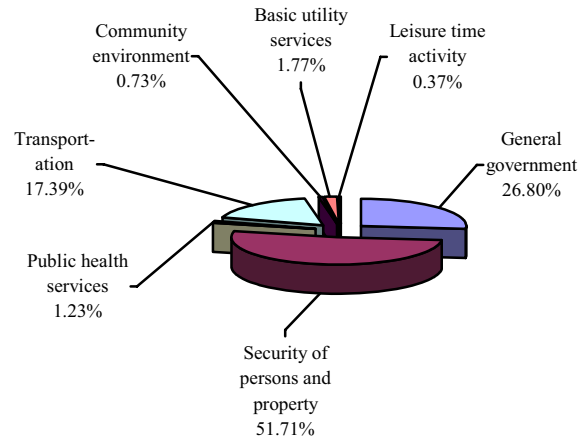
	<u>2006</u> <u>Amount</u>	<u>2005</u> <u>Amount</u>	<u>Percentage</u> <u>Change</u>
<b><u>Expenditures</u></b>			
General government	\$ 2,372,280	\$ 2,443,661	(2.92) %
Security of persons and property	4,837,325	4,714,322	2.61 %
Public health services	112,680	111,977	0.63 %
Transportation	1,556,894	1,585,956	(1.83) %
Community environment	67,057	66,799	0.39 %
Basic utility services	149,697	161,327	(7.21) %
Leisure time activity	<u>42,422</u>	<u>33,458</u>	26.79 %
<b>Total</b>	<b><u>\$ 9,138,355</u></b>	<b><u>\$ 9,117,500</u></b>	0.23 %

All expenditures remained comparable to 2005. The largest expenditure line item, security of persons and property, increased modestly due to wage and benefit increases and overall cost increases in purchased goods and services.

**Expenditures - Fiscal Year 2006**



**Expenditures - Fiscal Year 2005**



***Bond Retirement Fund***

The bond retirement fund had revenues of \$263,301 in 2006. The expenditures of the bond retirement fund totaled \$300,392 in 2006. The net decrease in fund balance for the bond retirement fund was \$37,091 or 18.55%.

***Capital Improvement Fund***

The capital improvement fund had revenues of \$2,530,998 in 2006. The expenditures of the capital improvement fund totaled \$2,148,590 in 2006. The net increase in fund balance for the capital improvement fund was \$382,408 or 9.27%. The increase is attributed to a greater general fund transfer into the capital improvement fund and less capital spending.

**CITY OF FAIRLAWN, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2006  
UNAUDITED**

***Budgeting Highlights***

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the County Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

Budgetary information is presented for the general fund. In the general fund, one of the most significant changes was between the original and final budgeted amount in the area of revenues, which increased \$190,503 from \$7,829,805 to \$8,020,308. Revenue budgeted for the sale of fixed assets was significantly increased to reflect the sale of 8.5 acres of undeveloped land owned by the City. Actual revenues of \$9,685,572 exceeded final budgeted revenues by \$1,665,264. Budgeted revenue was increased to reflect the increase in intergovernmental revenue and property tax, however amounts received for estate tax and local government revenues exceeded budget estimates. The other significant change was between the final budgeted expenditures and actual expenditures. Actual expenditures came in \$565,297 lower than the final budgeted amounts due to less than full staffing in the police, fire, building & zoning and dispatch departments; less legal and consulting services than planned; less than anticipated utility expenses due to the City's aggregation programs; and overall prudent management.

**Capital Assets and Debt Administration**

***Capital Assets***

At the end of fiscal 2006, the City had \$69,206,066 (net of accumulated depreciation) invested in land, land improvements, buildings, machinery and equipment, licensed vehicles, infrastructure and construction in progress. The following table shows fiscal 2006 balances compared to 2005:

**Capital Assets at December 31  
(Net of Depreciation)**

	<u>Governmental Activities</u>	
	<u>2006</u>	<u>2005</u>
Land	\$ 3,194,219	\$ 3,234,757
Land improvements	543,072	549,815
Buildings and Improvements	11,614,121	11,880,684
Machinery and equipment	1,905,604	1,798,812
Licensed vehicles	1,463,878	1,608,140
Infrastructure	50,485,172	51,376,507
Construction in progress	<u>-</u>	<u>8,236</u>
Totals	<u>\$ 69,206,066</u>	<u>\$ 70,456,951</u>

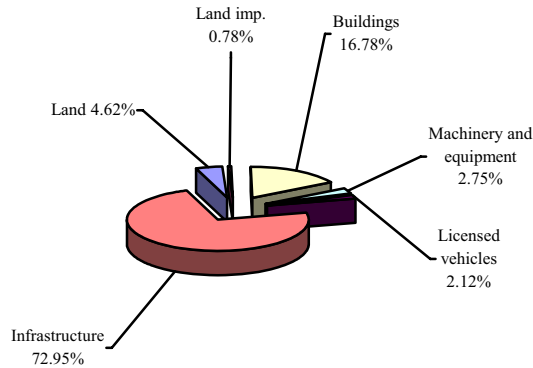


**CITY OF FAIRLAWN, OHIO**

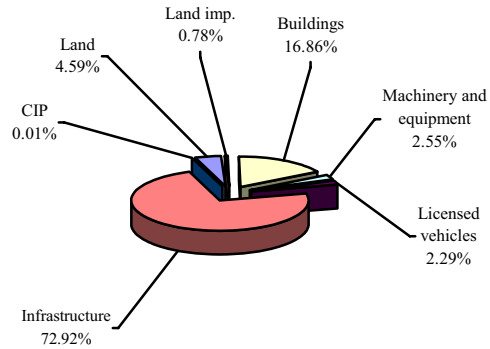
**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2006  
UNAUDITED**

The following graphs show the breakdown of governmental capital assets by category for 2006 and 2005.

**Capital Assets - Governmental Activities 2006**



**Capital Assets - Governmental Activities 2005**



The City's largest capital asset category is infrastructure which includes roads, bridges, culverts, sidewalks and curbs. These items are immovable and of value only to the City; however the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 72.95% of the City's total governmental capital assets at December 31, 2006.

See Note 10 for more detail on the City's capital assets.

***Debt Administration***

The City had the following long-term obligations outstanding at December 31, 2006 and 2005:

	<u>Governmental Activities</u>	
	<u>2006</u>	<u>2005</u>
General obligation bonds	\$ 8,510,000	\$ 9,050,000
Special assessment bonds	810,000	940,000
OPWC loans	569,656	623,733
Compensated absences	<u>1,038,735</u>	<u>1,067,334</u>
Total long-term obligations	<u>\$ 10,928,391</u>	<u>\$ 11,681,067</u>

See Note 11 for more detail on the City's long-term obligations.

**Economic Conditions and Next Year's General Fund Budget Outlook**

The City of Fairlawn is a residential community with a strong diversified business base. The City is home to several large corporations, a multitude of small, diverse businesses, and five thriving retail centers, including Summit Mall, Rosemont Commons, the Shops at Fairlawn, the Fairlawn Towne Center, and Miller-Market Square.

## CITY OF FAIRLAWN, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

The City's convenient location continues to attract and retain growing businesses and it has recently welcomed Buckingham, Doolittle and Burroughs, LLP, Mutual of America Life Insurance Company and Zellmed Solutions.

Summit Mall began an exciting \$9 million restoration in early 2007. The substantial renovation includes the addition of four new stores and a restaurant, and improves pedestrian access to the mall.

The City's Land Use Plan designated 200+ acres of former farmland as an office park in the City's southwest corner. The area now known as Fairlawn Corporate Park is currently booming with activity. Two office buildings have been completed and are partially occupied. Two others are under construction and are expected to be finished soon. Five additional buildings have been proposed in the Corporate Park.

The City's primary revenue source is the 2% local income tax withheld on the estimated 40,000 people working in the City. The City is fortunate to be able to weather the economic conditions through its broad tax base and is projecting nominal growth for 2007.

The City is proud to offer outstanding city services to its residents. In addition to excellent police and fire protection, Fairlawn safety forces are active in the community, offering education programs such as Drug Abuse Resistance Education (DARE), Fire Prevention, and Safety Town for our youngest residents. Fairlawn police support neighborhood Block Parent groups, offer residential checks and a Senior Call program to check on senior citizens living alone. The popular Special Traffic Enforcement Program boosts traffic control where residents most see a need. The City's highly trained emergency medical teams are outfitted with advanced medical equipment and provide free emergency medical care to Fairlawn residents. The Municipal Service Center Complex houses all public service functions and equipment in one area. The City provides trash and recycling services at no charge to residents at the Andrew Sombati Compactor site, an all-weather drive-thru trash compactor facility.

The City operates fifty-three (53) acres of parks which offer year-round recreational programs for children and adults. The Learning Resource Center, staffed with a full-time Naturalist, offers nature-related programs and lectures to groups of all ages. The City is currently exploring the feasibility of joining forces with neighboring communities to create a joint recreational center.

The City is projecting moderate growth in general fund revenue in 2007. Expenditures for 2007 are budgeted at 12.1% greater than the prior year due to projected full staffing, moderate wage increases, general inflation and a city-wide radio equipment upgrade partially funded through grants. Programs supported by the general fund are budgeted at the same level of service as last year. There are no new hires planned for 2007.

#### **Contacting the City's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Mr. Jerome E. Apple, Finance Director, City of Fairlawn, 3487 S. Smith Road, Fairlawn, Ohio 44333.

**CITY OF FAIRLAWN, OHIO**

STATEMENT OF NET ASSETS  
DECEMBER 31, 2006

	<b>Governmental Activities</b>
<b>Assets:</b>	
Equity in pooled cash and cash equivalents. . . . .	\$ 13,850,885
Cash and cash equivalents in segregated accounts . . . . .	210,418
Receivables (net of allowances for uncollectibles):	
Income taxes . . . . .	1,872,359
Real and other taxes . . . . .	905,957
Accounts . . . . .	49,606
Accrued interest . . . . .	121,863
Special assessments . . . . .	1,919,473
Due from other governments . . . . .	517,902
Prepayments . . . . .	103,041
Materials and supplies inventory. . . . .	274,337
Capital assets:	
Land and construction in progress. . . . .	3,194,219
Depreciable capital assets, net . . . . .	<u>66,011,847</u>
Total capital assets. . . . .	<u>69,206,066</u>
 Total assets. . . . .	 <u>89,031,907</u>
<b>Liabilities:</b>	
Accounts payable. . . . .	1,238,957
Contracts payable. . . . .	6,600
Accrued wages and benefits . . . . .	210,387
Due to other governments . . . . .	480,087
Deferred revenue. . . . .	837,594
Accrued interest payable. . . . .	52,988
Long-term liabilities:	
Due within one year . . . . .	1,095,810
Due in more than one year . . . . .	<u>9,832,581</u>
 Total liabilities . . . . .	 <u>13,755,004</u>
<b>Net assets:</b>	
Invested in capital assets, net of related debt . . . . .	59,316,410
Restricted for:	
Capital projects. . . . .	5,553,789
Debt service . . . . .	2,060,554
Other purposes . . . . .	1,669,609
Unrestricted. . . . .	<u>6,676,541</u>
 Total net assets . . . . .	 <u>\$ 75,276,903</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF FAIRLAWN, OHIO**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2006**

	<b>Program Revenues</b>				<b>Net (Expense) Revenue and Changes in Net Assets</b>
<b>Expenses</b>	<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>	<b>Governmental Activities</b>	
<b>Governmental Activities:</b>					
General government . . . . .	\$ 2,422,823	\$ 449,724	\$ -	\$ -	\$ (1,973,099)
Security of persons and property . . . . .	5,844,020	234,719	76,631	-	(5,532,670)
Public health services . . . . .	112,680	-	-	-	(112,680)
Transportation . . . . .	3,140,809	475	308,880	137,003	(2,694,451)
Community environment . . . . .	247,683	4,934	-	-	(242,749)
Basic utility services . . . . .	786,272	130,851	-	-	(655,421)
Leisure time activity . . . . .	391,195	18,663	-	-	(372,532)
Interest and fiscal charges . . . . .	493,207	-	-	-	(493,207)
Total governmental activities . . . . .	13,438,689	839,366	385,511	137,003	(12,076,809)
<b>General Revenues:</b>					
Property and other taxes levied for:					
General purposes . . . . .					662,301
Police and fire pension . . . . .					188,006
Parks and recreation . . . . .					192,981
Income taxes levied for:					
General purposes . . . . .					5,646,608
Capital projects . . . . .					2,255,611
JEDD revenue . . . . .					588,657
Grants and entitlements not restricted to specific programs . . . . .					1,081,378
Investment earnings . . . . .					740,744
Gain on sale of capital assets . . . . .					860,509
Miscellaneous . . . . .					101,301
Total general revenues . . . . .					12,318,096
Change in net assets . . . . .					241,287
Net assets at beginning of year . . . . .					75,035,616
Net assets at end of year . . . . .					\$ 75,276,903

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF FAIRLAWN, OHIO

BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2006

	<u>General</u>	<u>Bond Retirement</u>	<u>Capital Improvement</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Assets:</b>					
Equity in pooled cash and cash equivalents . . . . .	\$ 7,107,645	\$ 162,896	\$ 4,200,695	\$ 2,379,649	\$ 13,850,885
Cash and cash equivalents in segregated accounts . . . . .	210,418	-	-	-	210,418
Receivables (net of allowance for uncollectibles):					
Income taxes . . . . .	1,263,842	-	608,517	-	1,872,359
Real and other taxes . . . . .	695,553	-	-	210,404	905,957
Accounts . . . . .	7,618	-	-	41,988	49,606
Accrued interest . . . . .	116,295	-	-	5,568	121,863
Special assessments . . . . .	-	1,378,909	540,564	-	1,919,473
Due from other funds . . . . .	-	-	-	5,013	5,013
Due from other governments . . . . .	359,326	-	-	158,576	517,902
Prepayments . . . . .	103,041	-	-	-	103,041
Materials and supplies inventory . . . . .	258,698	-	-	15,639	274,337
Total assets . . . . .	<u>\$ 10,122,436</u>	<u>\$ 1,541,805</u>	<u>\$ 5,349,776</u>	<u>\$ 2,816,837</u>	<u>\$ 19,830,854</u>
<b>Liabilities:</b>					
Accounts payable . . . . .	\$ 1,224,990	\$ -	\$ 4,265	\$ 9,702	\$ 1,238,957
Contracts payable . . . . .	-	-	2,340	4,260	6,600
Accrued wages and benefits . . . . .	209,302	-	-	1,085	210,387
Due to other funds . . . . .	5,013	-	-	-	5,013
Due to other governments . . . . .	293,621	-	-	186,466	480,087
Deferred revenue . . . . .	1,587,506	1,378,909	834,605	345,836	4,146,856
Total liabilities . . . . .	<u>3,320,432</u>	<u>1,378,909</u>	<u>841,210</u>	<u>547,349</u>	<u>6,087,900</u>
<b>Fund Balances:</b>					
Reserved for encumbrances . . . . .	258,936	-	49,811	326,369	635,116
Reserved for prepayments . . . . .	103,041	-	-	-	103,041
Reserved for materials and supplies inventory . . . . .	258,698	-	-	15,639	274,337
Reserved for unclaimed monies . . . . .	25,842	-	-	-	25,842
Reserved for debt service . . . . .	-	162,896	-	-	162,896
Unreserved:					
Undesignated, reported in:					
General fund . . . . .	6,155,487	-	-	-	6,155,487
Special revenue funds . . . . .	-	-	-	1,211,457	1,211,457
Capital projects funds . . . . .	-	-	4,458,755	716,023	5,174,778
Total fund balances . . . . .	<u>6,802,004</u>	<u>162,896</u>	<u>4,508,566</u>	<u>2,269,488</u>	<u>13,742,954</u>
Total liabilities and fund balances . . . . .	<u>\$ 10,122,436</u>	<u>\$ 1,541,805</u>	<u>\$ 5,349,776</u>	<u>\$ 2,816,837</u>	<u>\$ 19,830,854</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF FAIRLAWN, OHIO**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET ASSETS OF GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2006

<b>Total governmental fund balances</b>		\$ 13,742,954
<i>Amounts reported for governmental activities in the statement of net assets are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		69,206,066
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.		
Income taxes	\$ 904,741	
Investment income	67,262	
Special assessments	1,919,473	
Other	25,012	
Intergovernmental revenues	<u>392,774</u>	
Total		3,309,262
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. The long-term liabilities are as follows:		
Accrued interest payable	(52,988)	
General obligation bonds	(8,510,000)	
Special assessment bonds	(810,000)	
OPWC loans	(569,656)	
Compensated absences	<u>(1,038,735)</u>	
		<u>(10,981,379)</u>
<b>Net assets of governmental activities</b>		<u><u>\$ 75,276,903</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF FAIRLAWN, OHIO**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2006

	<u>General</u>	<u>Bond Retirement</u>	<u>Capital Improvement</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Revenues:</b>					
Income taxes . . . . .	\$ 5,803,591	\$ -	\$ 2,331,195	\$ -	\$ 8,134,786
Property and other taxes . . . . .	662,301	-	-	381,637	1,043,938
Charges for services . . . . .	25,886	-	-	292,387	318,273
Licenses and permits . . . . .	76,782	-	-	71,682	148,464
Fines and forfeitures . . . . .	192,127	-	-	80,763	272,890
Intergovernmental . . . . .	1,368,874	-	137,003	400,042	1,905,919
Special assessments. . . . .	-	263,301	62,800	-	326,101
Investment income . . . . .	718,633	-	-	29,034	747,667
Rentals . . . . .	53,634	-	-	9,128	62,762
Contributions and donations . . . . .	-	-	-	4,025	4,025
JEDD revenue . . . . .	588,657	-	-	-	588,657
Other . . . . .	85,246	-	-	11,972	97,218
Total revenues . . . . .	<u>9,575,731</u>	<u>263,301</u>	<u>2,530,998</u>	<u>1,280,670</u>	<u>13,650,700</u>
<b>Expenditures:</b>					
Current:					
General government. . . . .	2,372,280	13,890	-	168	2,386,338
Security of persons and property . . . . .	4,837,325	-	-	664,037	5,501,362
Public health services . . . . .	112,680	-	-	-	112,680
Transportation. . . . .	1,556,894	-	-	176,231	1,733,125
Community environment . . . . .	67,057	-	-	204,552	271,609
Basic utility services. . . . .	149,697	-	-	-	149,697
Leisure time activities . . . . .	42,422	-	-	285,579	328,001
Capital outlay . . . . .	-	-	1,213,692	109,391	1,323,083
Debt service:					
Principal retirement . . . . .	-	184,077	540,000	-	724,077
Interest and fiscal charges . . . . .	-	102,425	394,898	-	497,323
Total expenditures. . . . .	<u>9,138,355</u>	<u>300,392</u>	<u>2,148,590</u>	<u>1,439,958</u>	<u>13,027,295</u>
Excess (deficiency) of revenues over (under) expenditures . . . . .	<u>437,376</u>	<u>(37,091)</u>	<u>382,408</u>	<u>(159,288)</u>	<u>623,405</u>
<b>Other financing sources (uses):</b>					
Proceeds from sale of capital assets . . . . .	906,033	-	-	-	906,033
Transfers in . . . . .	-	-	-	380,500	380,500
Transfers out . . . . .	(380,500)	-	-	-	(380,500)
Total other financing sources (uses) . . . . .	<u>525,533</u>	<u>-</u>	<u>-</u>	<u>380,500</u>	<u>906,033</u>
Net change in fund balances . . . . .	962,909	(37,091)	382,408	221,212	1,529,438
<b>Fund balances at beginning of year as restated</b>	5,801,556	199,987	4,126,158	2,048,640	12,176,341
<b>Increase (decrease) in reserve for inventory . .</b>	37,539	-	-	(364)	37,175
<b>Fund balances at end of year . . . . .</b>	<u>\$ 6,802,004</u>	<u>\$ 162,896</u>	<u>\$ 4,508,566</u>	<u>\$ 2,269,488</u>	<u>\$ 13,742,954</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF FAIRLAWN, OHIO**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2006

<b>Net change in fund balances - total governmental funds</b>	\$	1,529,438
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense (\$1,982,715) exceeded capital outlays (\$782,737) in the current period.		(1,199,978)
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		(50,907)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(831,233)
Governmental funds report expenditures for inventory when purchased. However, in the statement of activities, they are reported as an expense when consumed.		37,175
Repayment of bond and loan principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		724,077
In the statement of activities, interest is accrued on outstanding bonds and loans whereas in governmental funds, an interest expenditure is reported when due.		4,116
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		<u>28,599</u>
<b>Change in net assets of governmental activities</b>	<b>\$</b>	<b><u><u>241,287</u></u></b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS



**CITY OF FAIRLAWN, OHIO**

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 GENERAL FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2006

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
Income taxes . . . . .	\$ 5,293,355	\$ 5,293,355	\$ 5,880,545	\$ 587,190
Property and other taxes . . . . .	603,561	655,341	657,204	1,863
Charges for services . . . . .	14,411	14,411	21,675	7,264
Licenses and permits . . . . .	62,421	68,421	76,782	8,361
Fines and forfeitures . . . . .	196,659	196,659	191,943	(4,716)
JEDD revenue . . . . .	765,200	765,200	588,657	(176,543)
Intergovernmental . . . . .	461,698	592,684	1,472,162	879,478
Investment income . . . . .	350,000	350,000	657,666	307,666
Rentals . . . . .	46,000	46,000	53,634	7,634
Other . . . . .	36,500	38,237	85,304	47,067
<b>Total revenues . . . . .</b>	<u>7,829,805</u>	<u>8,020,308</u>	<u>9,685,572</u>	<u>1,665,264</u>
<b>Expenditures:</b>				
Current:				
General government . . . . .	4,024,005	3,891,586	3,771,751	119,835
Security of persons and property . . . . .	5,495,286	5,126,662	4,873,083	253,579
Public health services . . . . .	113,500	113,500	112,680	820
Transportation . . . . .	1,683,869	1,722,816	1,567,148	155,668
Community environment . . . . .	98,252	102,252	77,886	24,366
Basic utility services . . . . .	164,073	169,073	160,401	8,672
Leisure time activities . . . . .	39,810	39,810	37,453	2,357
<b>Total expenditures . . . . .</b>	<u>11,618,795</u>	<u>11,165,699</u>	<u>10,600,402</u>	<u>565,297</u>
Excess (deficiency) of revenues over (under) expenditures . . . . .	<u>(3,788,990)</u>	<u>(3,145,391)</u>	<u>(914,830)</u>	<u>2,230,561</u>
<b>Other financing sources (uses):</b>				
Sale of capital assets . . . . .	20,000	900,000	881,033	(18,967)
Transfers out . . . . .	(360,000)	(392,300)	(380,500)	11,800
<b>Total other financing sources (uses) . . . . .</b>	<u>(340,000)</u>	<u>507,700</u>	<u>500,533</u>	<u>(7,167)</u>
Net change in fund balance . . . . .	(4,128,990)	(2,637,691)	(414,297)	2,223,394
<b>Fund balance at beginning of year . . . . .</b>	<u>6,875,247</u>	<u>6,875,247</u>	<u>6,875,247</u>	<u>-</u>
<b>Prior year encumbrances appropriated . . . . .</b>	<u>378,556</u>	<u>378,556</u>	<u>378,556</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ 3,124,813</u>	<u>\$ 4,616,112</u>	<u>\$ 6,839,506</u>	<u>\$ 2,223,394</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF FAIRLAWN, OHIO**

STATEMENT OF FIDUCIARY NET ASSETS  
FIDUCIARY FUNDS  
DECEMBER 31, 2006

	<u>Agency</u>
<b>Assets:</b>	
Equity in pooled cash and cash equivalents . . . . .	\$ 43,982
Total assets. . . . .	<u>\$ 43,982</u>
<b>Liabilities:</b>	
Undistributed monies. . . . .	\$ 43,982
Total liabilities . . . . .	<u>\$ 43,982</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

## CITY OF FAIRLAWN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 1 - DESCRIPTION OF THE CITY

The City of Fairlawn (the "City") is a charter municipal corporation established and operated under the laws of the State of Ohio. The City is organized as a Mayor/Council form of government. The Mayor, Council and Finance Director are elected.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental funds provided they do not conflict with or contradict GASB pronouncements. The most significant of the City's accounting policies are described below.

##### A. Reporting Entity

For financial reporting purposes, the City's BFS include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization's governing board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected governing board, a governing board appointed by another government, or a jointly appointed board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's basic financial statements to be misleading or incomplete. Based on these criteria, the City has no component units. The City provides various services including police and fire protection, emergency medical, recreation (including parks), planning, zoning, street maintenance and repair, and general administrative services. The operation of each of these activities is directly controlled by the Council through the budgetary process. None of these services are provided by a legally separate organization; therefore, these operations are included in the primary government.

The Copley/Fairlawn City School District and the Summit County Public Library have been excluded from the City's financial statements. Both are legally separate from the City. Neither imposes a financial burden nor provides a financial benefit to the City. The City cannot significantly influence the operations of these entities.

The City participates in the Bath-Akron-Fairlawn Joint Economic Development District (JEDD), which is a jointly governed organization. The JEDD was created to assure the continued economic viability of Bath Township. A nine-member board of directors, three appointed from Bath Township, Akron, and Fairlawn, respectively, controls the operation of the JEDD. The board exercises total control over the operation of the JEDD including budgeting, appropriating, contracting and designating management.

Each participant's degree of control is limited to its representation on the board. All 2006 JEDD revenues were the result of the income tax levied by the JEDD effective January 1, 1999.

CITY OF FAIRLAWN, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**B. Basis of Presentation - Fund Accounting**

The City's BFS consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Government-wide Financial Statements** - The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net assets presents the financial condition of the governmental activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

**C. Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are two categories of funds: governmental and fiduciary.

**Governmental Funds** - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

General Fund - The general fund accounts for all financial resources except those required to be accounted for in another fund.

Bond Retirement - The bond retirement fund accounts for the accumulation of resources for, and payment of, long-term debt principal, interest and related costs.

Capital Improvement - This fund is used to account for the acquisition and construction of major capital facilities.

**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Other governmental funds of the City are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary funds; and (c) for grants and other resources whose use is restricted to a particular purpose.

***Fiduciary Funds*** - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary funds are agency funds. The agency funds are used to account for deposits that will be returned after the proper performance of certain landscape or street repair projects.

**D. Measurement Focus and Basis of Accounting**

***Government-wide Financial Statements*** - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets.

***Fund Financial Statements*** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

**E. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Agency funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-exchange Transactions*** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty-one days of year-end.

## CITY OF FAIRLAWN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 7). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, fees and special assessments.

**Deferred Revenue** - Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2006, but which were levied to finance year 2007 operations, have been recorded as deferred revenue. Special assessments not received within the available period and grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

**Expenses/Expenditures** - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### **F. Budgetary Data**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. For all funds, Council appropriations are made at the object level within each department. This is known as the legal level of budgetary control. Budgetary modifications may only be made by resolution of the City Council at the legal level of control. All funds, other than agency funds, are legally required to be budgeted and appropriated.

**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

***Tax Budget*** – Alternative tax budget information of estimated revenue and expenditures for all funds is submitted to the Summit County Fiscal Officer, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. All funds, except agency funds, are legally required to be budgeted; however, only governmental funds are legally required to be reported.

***Estimated Resources*** - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include unencumbered cash balances at December 31 of the preceding year. The certificate may be further amended during the year if the City Finance Director determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statement reflect the amounts in the final amended official certificate of estimated resources issued during 2006.

***Appropriations*** - A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the fund, department and object level. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The appropriations for a fund may only be modified during the year by an ordinance of Council. The amounts on the budgetary statement reflect the final appropriation amounts, including all amendments and modifications legally enacted by Council.

***Lapsing of Appropriations*** - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. Encumbrances are carried forward and are not reappropriated as part of the subsequent year appropriations.

**G. Cash and Cash Equivalents**

Cash balances of the City's funds are pooled and invested in investments maturing within five years in order to provide improved cash management. Individual fund integrity is maintained through City records. Each fund's interest in the pooled bank account is presented on the balance sheet as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

During fiscal year 2006, investments were limited to overnight repurchase agreements, certificates of deposit, investment in a Federal Home Loan Bank Bond and the State Treasury Asset Reserve of Ohio (STAR Ohio).

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as nonnegotiable certificates of deposit and repurchase agreements, are reported at cost.

## CITY OF FAIRLAWN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The City invested funds in STAR Ohio during fiscal 2006. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2006.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. During fiscal 2006, interest revenue credited to the general fund amounted to \$718,633 which includes \$458,884 assigned from other City funds.

The City has segregated bank accounts for monies held separate from the City's central bank account. These interest bearing depository accounts are presented in the financial statements as "Cash and Cash Equivalents in Segregated Accounts" since they are not required to be deposited into the City treasury.

For purpose of presentation on the financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the City's investment account at year-end is provided in Note 4.

#### **H. Inventories of Materials and Supplies**

On government-wide and fund financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On the fund financial statements, reported material and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption.

#### **I. Capital Assets**

These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.



**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>
Land improvements	25 - 75 years
Buildings and improvements	15 - 50 years
Machinery and Equipment	5 - 30 years
Licensed Vehicles	3 - 25 years
Infrastructure	10 - 60 years

**J. Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes employees currently eligible to receive termination benefits and those the City has identified as probable of receiving benefits in the future. The amount is based on accumulated sick leave and the employees' wage rates at fiscal year end, taking into consideration any limits specified in the City's termination policy. The City records a liability for accumulated unused sick leave for all employees hired before December 31, 1991.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported.

**K. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

**CITY OF FAIRLAWN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**L. Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans or goods and services are classified as "Due to/from other funds." On fund financial statements, long-term interfund loans are classified as "advances to/from other funds" on the balance sheet and are equally offset by a fund balance reserve account which indicates that they do not constitute available expendable resources. These amounts are eliminated in the governmental columns of the statement of net assets.

**M. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the BFS.

**N. Fund Balance Reserves and Designations**

Reserved or designated fund balances indicate that portion of fund equity which is not available for current appropriation or use. The unreserved and undesignated portions of fund equity reflected in the governmental funds are available for use within the specific purposes of the funds.

The City reports a reservation of fund balance for amounts representing encumbrances outstanding, prepayments, unclaimed monies, debt service and materials and supplies inventory, in the governmental fund financial statements.

**O. Estimates**

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

**P. Net Assets**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 3 – ACCOUNTABILITY AND COMPLIANCE**

**A. Change in Accounting Principles**

For fiscal year 2006, the City has implemented GASB Statement No. 46, “Net Assets Restricted by Enabling Legislation” and GASB Statement No. 47, “Accounting for Termination Benefits”.

GASB Statement No. 46 defines enabling legislation and specifies how net assets should be reported in the financial statements when there are changes in such legislation. The Statement also requires governments to disclose in the notes to the financial statements the amount of net assets restricted by enabling legislation.

GASB Statement No. 47 establishes accounting standards for termination benefits.

The implementation of GASB Statement No. 46 and GASB Statement No. 47 did not have an effect on the fund balances/net assets of the City as previously reported at December 31, 2005.

**B. Restatement**

A restatement is required to properly report a liability for income tax refunds previously recorded in the Capital Improvement Fund. This adjustment had the following effect on fund balances of the governmental funds:

	Governmental Funds	
	General	Capital Improvement
Fund Balance at December 31, 2005	\$ 6,524,920	\$ 3,402,794
Adjustment of income tax refunds	(723,364)	723,364
Restated Fund Balance at December 31, 2005	\$ 5,801,556	\$ 4,126,158

**NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS**

State statutes classify monies held by the City into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including, but not limited to, passbook accounts.

**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS - (Continued)**

Interim monies may be deposited or invested in the following:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasury Asset Reserve of Ohio investment pool (STAR Ohio);
7. High grade commercial paper for a period not to exceed 180 days in an amount not to exceed twenty-five percent of the City's interim monies available for investment; and
8. Bankers acceptances for a period not to exceed 180 days and in an amount not to exceed twenty-five percent of the City's interim monies available for investment.

The City may also invest any monies not required to be used for a period of six months or more in the following:

1. Bonds of the State of Ohio;
2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons;
3. Obligations of the City.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the finance director by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS - (Continued)**

Payment for investments may be made only upon delivery of the securities representing the investments to the finance director or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**A. Cash on Hand**

At year-end, the City had \$1,550 in un-deposited cash on hand which is included on the financial statements of the City as part of "Equity in Pooled Cash and Cash Equivalents".

**B. Cash in Segregated Accounts**

At December 31, 2006, the City had \$210,418 in bank accounts outside of the City Treasury related to Mayor's Court operations and income tax refunds. These amounts are included on the financial statements as "Cash and Cash Equivalents in Segregated Accounts" and are included in deposits with financial institutions below.

**C. Deposits with Financial Institutions**

At December 31, 2006, the carrying amount of the City's deposits was \$9,922,560 exclusive of the \$2,282,942 repurchase agreement included in investments below. As of December 31, 2006, \$9,986,859 of the City's bank balance of \$10,324,192 was exposed to custodial risk as discussed below, while \$337,333 was covered by Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. As permitted by Ohio Revised Code, the City's deposits are collateralized by a pool of eligible securities deposited with Federal Reserve Banks, or at member banks of the Federal Reserve System, in the name of the depository bank and pledged as a pool of collateral against all public deposits held by the depository. The City has no deposit policy for custodial credit risk beyond the requirements of the State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the City to a successful claim by the FDIC.

**D. Investments**

As of December 31, 2006, the City had the following investments and maturities:

<u>Investment type</u>	<u>Balance at Fair Value</u>	<u>Investment Maturity 6 months or less</u>
Repurchase Agreement	\$ 2,282,942	\$ 2,282,942
STAR Ohio	<u>1,898,233</u>	<u>1,898,233</u>
	<u>\$ 4,181,175</u>	<u>\$ 4,181,175</u>

*Interest Rate Risk:* The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase.

**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS - (Continued)**

The City's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of the investment.

*Custodial Credit Risk:* For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The City has no investment policy dealing with investment custodial risk beyond the requirement in Ohio law that prohibits payments for investments prior to the delivery of the securities representing such investments to the finance director or qualified trustee. The City's investment in repurchase agreements is collateralized by underlying securities pledged by the investment's counterparty, not in the name of the City. Ohio law requires that market value of the securities subject to a repurchase agreement must exceed the principal value of the securities subject to a repurchase agreement by 2 percent.

*Credit Risk:* STAR Ohio carries a rating of AAA by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard service rating. The custodial credit risk associated with the repurchase agreement is discussed above.

*Concentration of Credit Risk:* The City's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The following table includes the percentage of each investment type held by the City at December 31, 2006:

<u>Investment type</u>	<u>Fair Value</u>	<u>% of Total</u>
Repurchase Agreement	\$ 2,282,942	54.60
STAR Ohio	<u>1,898,233</u>	<u>45.40</u>
	<u>\$ 4,181,175</u>	<u>100.00</u>

**E. Reconciliation of Cash and Investments to the Statement of Net Assets**

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the statement of net assets as of December 31, 2006:

<u>Cash and Investments per footnote</u>	
Carrying amount of deposits	\$ 9,922,560
Investments	4,181,175
Cash on hand	<u>1,550</u>
Total	<u>\$ 14,105,285</u>
 <u>Cash and investments per Statement of Net Assets</u>	
Governmental activities	\$ 14,061,303
Agency funds	<u>43,982</u>
Total	<u>\$ 14,105,285</u>

**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 5 - INTERFUND TRANSFERS**

Interfund transfers for the year ended December 31, 2006 consisted of the following, as reported in the fund financial statements:

<u>Transfers to</u>	<u>Transfers from</u>
	<u>General</u>
Nonmajor	
Special Revenue	\$ 380,500

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Transfers between governmental funds are eliminated for reporting on the government-wide statement of activities.

**NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Real property taxes and public utility taxes are levied after October 1 on the assessed value as of the prior January 1, the tax lien date. Assessed values are established by state law at 35 percent of appraised market value, as established by the County Fiscal Officer. All real property is required to be revalued every six years. The last revaluation was completed in 2002. Real property taxes are payable annually or semiannually. The first payment for 2006 was due January 1, with the remainder payable June 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied on assessed values as of the prior January 1, the lien date. Public utility tangible personal property currently is assessed at varying percentages of true value for taxable transmission and distribution property and 25% of true value for all other taxable property. Public utility property taxes are payable on the same dates as real property taxes described previously.

Taxes collected on tangible personal property (other than public utility) in one calendar year are levied on the assessed values and at the close of the most recent fiscal year of the taxpayer (for businesses in operation more than one year) or December 31. In prior years, tangible personal property assessments were twenty-five percent of true value for capital assets and twenty-three percent of true value for inventory. Tangible personal property tax is being phased out – the assessment percentage for property, including inventory, is 18.75% for 2006. This percentage will be reduced to 12.5% for 2007, 6.25% for 2008, and zero for 2009. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the City due to the phasing out of the tax. In calendar years 2006-2010, the City will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out. The first \$10,000 of taxable value is exempt from taxation for each business by state law.

**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 6 - PROPERTY TAXES - (Continued)**

Public utility property taxes are assessed on tangible personal property, as well as land and improvements.

The County Fiscal Officer collects property taxes on behalf of all taxing districts in the County, including the City. The County Fiscal Officer periodically remits to the City its portion of the taxes collected. The full rate for all City operations for the year ended December 31, 2006 was \$2.70 per \$1,000 of assessed value. The assessed values of real and tangible personal property, upon which taxes for 2006 were collected, are as follows:

<u>Category</u>	<u>Assessed Value</u>
Residential	\$ 173,504,620
Commercial	<u>139,567,530</u>
Total real estate	313,072,150
Public utility property	4,166,940
Tangible personal property	<u>12,066,907</u>
Grand total	<u>\$ 329,305,997</u>

Accrued taxes receivable represent delinquent taxes outstanding and real, tangible personal, and public utility taxes which were measurable and unpaid as of December 31, 2006. Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31 and are not intended to finance 2006 operations. Accordingly, the receivable is offset by a credit to "Deferred Revenue."

**NOTE 7 - LOCAL INCOME TAX**

The City levies a municipal income tax of 2 percent on gross salaries, wages, and other personal service compensation earned by residents of the City and on the earnings of nonresidents working within the City. This tax also applies to the net income of business operations within the City. Residents of the City are granted a credit of up to 2 percent for taxes paid to other municipalities.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. By City ordinance, income tax proceeds are credited as follows: the general fund receives 90 percent and the capital improvement fund receives 10 percent of the first 1.5 percent of the 2 percent income tax. The capital improvement fund receives the remaining .5 percent of the income tax.

**NOTE 8 – ESTIMATED INCOME TAX REFUNDS PAYABLE**

In 2005, the City erroneously received estimated income tax payments for public utility companies partially located in the City. The allocation of income taxable to the City was incorrectly calculated. The City will issue refunds to the public utility companies for the overpayment upon receiving verification from the State of Ohio Department of Taxation that proper corrected tax returns have been filed. The estimated overpayment is \$1,112,868. A liability has been recorded in the General fund for the estimated refund due. This liability is a component of "accounts payable" reported on the financial statements.



**CITY OF FAIRLAWN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006**

**NOTE 9 - RECEIVABLES**

Receivables at December 31, 2006, consisted of taxes, accounts (billings for user charged services), accrued interest, special assessments, and intergovernmental receivables arising from grants, entitlements, and shared revenue. All intergovernmental receivables have been classified as "Due from Other Governments" on the financial statements. Receivables have been recorded to the extent that they are measurable at December 31, 2006, as well as intended to finance fiscal 2006 operations.

A summary of the principal items of receivables reported on the statement of net assets follows:

Income taxes	\$ 1,326,492
Real and other taxes	905,957
Accounts	49,606
Accrued interest	121,863
Special assessments	1,919,473
Due from other governments	<u>517,902</u>
Total	<u>\$ 4,841,293</u>

Receivables have been disaggregated on the face of the BFS. The only receivable not expected to be collected within the subsequent year are the special assessments which are collected over the life of the assessment. Delinquent special assessments due to the City were \$8,202 as of December 31, 2006.

**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 10 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2006, was as follows:

<b><u>Governmental Activities:</u></b>	<u>Balance</u>			<u>Balance</u>
	<u>12/31/05</u>	<u>Additions</u>	<u>Disposals</u>	<u>12/31/06</u>
<i>Capital assets, not being depreciated:</i>				
Land	\$ 3,234,757	\$ -	\$ (40,538)	\$ 3,194,219
Construction in progress	<u>8,236</u>	<u>-</u>	<u>(8,236)</u>	<u>-</u>
Total capital assets, not being depreciated	<u>3,242,993</u>	<u>-</u>	<u>(48,774)</u>	<u>3,194,219</u>
<i>Capital assets, being depreciated:</i>				
Buildings and Improvements	13,972,836	-	-	13,972,836
Land Improvements	1,220,761	30,600	(30,704)	1,220,657
Machinery and Equipment	2,772,526	273,237	(8,373)	3,037,390
Licensed Vehicles	2,653,676	31,244	-	2,684,920
Infrastructure	<u>72,016,855</u>	<u>455,892</u>	<u>-</u>	<u>72,472,747</u>
Total capital assets, being depreciated	<u>92,636,654</u>	<u>790,973</u>	<u>(39,077)</u>	<u>93,388,550</u>
<i>Less: accumulated depreciation:</i>				
Buildings and Improvements	(2,092,152)	(266,563)	-	(2,358,715)
Land Improvements	(670,946)	(32,357)	25,718	(677,585)
Machinery and Equipment	(973,714)	(161,062)	2,990	(1,131,786)
Licensed Vehicles	(1,045,536)	(175,506)	-	(1,221,042)
Infrastructure	<u>(20,640,348)</u>	<u>(1,347,227)</u>	<u>-</u>	<u>(21,987,575)</u>
Total accumulated depreciation	<u>(25,422,696)</u>	<u>(1,982,715)</u>	<u>28,708</u>	<u>(27,376,703)</u>
Total capital assets, being depreciated, net	<u>67,213,958</u>	<u>(1,191,742)</u>	<u>(10,369)</u>	<u>66,011,847</u>
Governmental activities capital assets, net	<u>\$70,456,951</u>	<u>\$ (1,191,742)</u>	<u>\$ (59,143)</u>	<u>\$69,206,066</u>

**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 10 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to functions/programs of the City as follows:

**Governmental activities:**

General government	\$ 44,091
Basic Utilities	544,392
Security of persons and property	288,110
Transportation	1,051,308
Community environment	3,864
Leisure time activity	<u>50,950</u>
Total depreciation expense - governmental activities	<u>\$ 1,982,715</u>

**NOTE 11 - LONG-TERM OBLIGATIONS**

A. During the fiscal year 2006, the following changes occurred in governmental activities long-term obligations:

<b><u>Governmental Activities:</u></b>	<u>Interest</u>	<u>Balance</u>			<u>Due in</u>	
	<u>Rate</u>	<u>12/31/05</u>	<u>Additions</u>	<u>Reductions</u>	<u>12/31/06</u>	<u>One Year</u>
General obligation bonds	2.80-5.75%	\$ 9,050,000	\$ -	\$(540,000)	\$ 8,510,000	\$ 550,000
Special assessment bonds	4.80-7.00%	940,000	-	(130,000)	810,000	140,000
OPWC loans	6.00%	623,733	-	(54,077)	569,656	57,370
Compensated absences		<u>1,067,334</u>	<u>3,600</u>	<u>(32,199)</u>	<u>1,038,735</u>	<u>348,440</u>
Total		<u>\$ 11,681,067</u>	<u>\$ 3,600</u>	<u>\$(756,276)</u>	<u>\$ 10,928,391</u>	<u>\$ 1,095,810</u>

The general obligation bonds will be paid from income taxes receipted into the capital improvement fund. The special assessment bond and OPWC loans will be paid from the proceeds of special assessments levied against the benefited property owners. In the event that a property owner fails to pay the assessment, payment will be made by the City. Compensated absences reported in the "long-term liabilities" account will be paid from the fund from which the employees' salaries are paid; the General Fund, Children/Adolescent Fund and the Parks and Recreation Fund.

**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

Principal and interest requirements to retire long-term obligations outstanding at December 31, 2006 are follows:

Year	General Obligation Bonds			Special Assessment Bond		
	Principal	Interest	Total	Principal	Interest	Total
2007	\$ 550,000	\$ 374,070	\$ 924,070	\$ 140,000	\$ 56,700	\$ 196,700
2008	575,000	352,140	927,140	150,000	46,900	196,900
2009	600,000	328,220	928,220	160,000	36,400	196,400
2010	625,000	302,530	927,530	175,000	25,200	200,200
2011	655,000	275,030	930,030	185,000	12,950	197,950
2012 - 2016	2,975,000	942,345	3,917,345	-	-	-
2017 - 2021	2,170,000	346,708	2,516,708	-	-	-
2022	360,000	16,920	376,920	-	-	-
Total	<u>\$ 8,510,000</u>	<u>\$2,937,963</u>	<u>\$11,447,963</u>	<u>\$ 810,000</u>	<u>\$ 178,150</u>	<u>\$ 988,150</u>

Year	OPWC Loans		
	Principal	Interest	Total
2007	\$ 57,370	\$ 33,332	\$ 90,702
2008	60,864	29,838	90,702
2009	64,571	26,131	90,702
2010	68,503	22,199	90,702
2011	72,675	18,027	90,702
2012-2014	245,673	26,431	272,104
Total	<u>\$ 569,656</u>	<u>\$ 155,958</u>	<u>\$ 725,614</u>

**NOTE 12 - OTHER EMPLOYEE BENEFITS**

**A. Compensated Absence**

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and state laws. Employees earn ten to thirty days of vacation per year, depending upon length of service. Vacation accumulation is typically limited to one year. Employees may carry over vacation earned for three years prior to the employee's retirement date. All accumulated unused vacation time is paid upon termination of employment.

Employees earn sick leave at the rate of 1.25 days per month of service. Upon retirement, employees hired before 1991 are eligible to receive payment for accumulated unused sick days. The exact terms vary in accordance with the negotiated collective bargaining agreement in effect. In most cases, the sick leave termination payment is limited to 90 days. Employees with a hire date subsequent to 1991 are generally not eligible to receive termination payments for sick leave. As of December 31, 2006, the total liability for unpaid compensated absences was \$1,038,735.

**CITY OF FAIRLAWN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006**

**NOTE 12 - OTHER EMPLOYEE BENEFITS - (Continued)**

**B. Health Care Benefits**

The City provides life insurance and accidental death and dismemberment insurance to most employees. The City has elected to provide employees' medical/surgical benefits through United Healthcare. The employees share the cost of the monthly premium. Dental insurance is provided by the City through Guardian Dental.

**NOTE 13 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2006, the City contracted with Wichert Insurance Service, Inc. for property and general liability insurance, including boiler and machinery. Police and professional liability policies are provided by Scottsdale Indemnity Company with a \$1,000,000 limit and a \$10,000 deductible. A commercial umbrella policy through Westfield Insurance Company provides additional general liability and auto liability insurance up to an \$11,000,000 limit.

Vehicles are covered by Westfield Insurance Company and hold a \$1,000 deductible for collision. Automobile liability coverage has no limit for collision, a \$500,000 limit for uninsured/underinsured motorist and a \$1,000,000 limit for bodily injury. Settled claims have not exceeded this commercial coverage in any of the past three years.

There has not been a significant reduction in coverage from the prior year.

Volunteer Fireman's Insurance Services covers Firemen and EMT professional liability with a limit of \$1,000,000 and no deductible.

The City participates in the Ohio Municipal League (OML) public entity insurance purchasing pool for workers' compensation. The Group Rating Plan is administered by Gates McDonald Company. The OML Group Rating Plan is intended to achieve lower workers' compensation premium rates for the participants, and result in the establishment of a safer working environment. There are no additional contributions required by a participant other than their annual fee. The City pays the State Workers' Compensation system a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

**NOTE 14 - DEFINED BENEFIT PENSION PLANS**

**A. Ohio Public Employees Retirement System**

The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

**CITY OF FAIRLAWN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006**

**NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)**

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to established and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-6701 or (800) 222-7377.

For the year ended December 31, 2006, the members of all three plans, except those in law enforcement or public safety participating in the traditional plan, were required to contribute 9.0 percent of their annual covered salaries. Members participating in the traditional plan that were in law enforcement contributed 10.1 percent of their annual covered salary. The City's contribution rate for pension benefits for 2006 was 9.20 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

The City's contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2006, 2005, and 2004 were \$243,867, \$253,088, and \$237,521, respectively; 92 percent has been contributed for 2006 and 100 percent for 2005 and 2004. The unpaid contribution to fund pension obligations for 2006, in the amount of \$18,664 has been recorded as a liability. Contributions to the member-directed plan for 2006 were \$2,734 made by the City and \$1,796 made by plan members.

**B. Ohio Police and Fire Pension Fund**

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10 percent of their annual covered salary while the City is required to contribute 19.50 and 24.00 percent for police officers and firefighters, respectively. The portion of the City's contributions to fund pension obligations was 11.75 percent for police officers and 16.25 percent for firefighters. The City's contributions for pension obligations to OP&F for the years ended December 31, 2006, 2005, and 2004 were \$313,948, \$300,078, and \$285,408, respectively; 72 percent has been contributed for 2006 and 100 percent for 2005 and 2004. The unpaid contribution to fund pension obligations for 2006, in the amount of \$88,065, is recorded as a liability.

**C. Social Security System**

Effective August 3, 1992, all volunteer firefighters, not otherwise covered by another retirement system, are covered by social security. The City's liability is 6.20 percent of wages paid.

## CITY OF FAIRLAWN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 15 – POST RETIREMENT BENEFIT PLANS

##### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in GASB Statement No. 12, "Disclosure of Information on Postemployment Benefits other than Pension Benefits by State and Local Government Employers". A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2006 local government employer contribution rate was 13.70 percent of covered payroll; 4.50 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2005, include a rate of return on investments of 6.50 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.3 percent based on additional annual pay increases. Health care premiums were assumed to increase at the projected wage inflation rate (4.00 percent) plus and an additional factor ranging from .50 percent to 6.00 percent for the next nine years. In subsequent years, (10 and beyond) health care costs were assumed to increase at 4.00 percent.

All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach, assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12 percent corridor.

The number of active contributing participants in the traditional and combined plans was 369,214 as of December 31, 2006. The City's actual employer contributions for 2006 which were used to fund postemployment benefits were \$119,283. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2005 (the latest information available) were \$11.1 billion. At December 31, 2005 (the latest information available), the actuarially accrued liability and the unfunded actuarial accrued liability were \$31.3 billion and \$20.2 billion, respectively.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective on January 1, 2007. OPERS took additional actions to improve the solvency of the health care fund in 2005 by creating a separate investment pool for health care assets. Member and employer contribution rates increased as of January 1, 2006 and January 1, 2007, which will allow additional funds to be allocated to the health care plan.

##### B. Ohio Police and Fire Pension Fund

The Ohio Police and Fire Pension Fund (OP&F) provides postretirement health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school, or under the age of 22 if attending school full-time or on a 2/3 basis.

**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 15 – POST RETIREMENT BENEFIT PLANS – (Continued)**

The health care coverage provided by the retirement system is considered an Other Post employment Benefit (OPEB) as described in GASB Statement No. 12, "Disclosure of Information on Post employment Benefits other than Pension Benefits by State and Local Government Employers".

The Ohio Revised Code provides the authority allowing the Ohio Police and Fire Pension Fund's board of trustees to provide health care coverage and states that health care costs paid from the funds of OP&F shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-you-go basis. The total police employer contribution rate is 19.5 percent of covered payroll and the total firefighter employer contribution rate is 24 percent of covered payroll, of which 7.75 percent of covered payroll was applied to the postemployment health care program during 2005 and 2006. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The City's actual contributions for 2006 that were used to fund postemployment benefits were \$109,514 for police and \$70,542 for firefighters. The OP&F's total health care expense for the year ended December 31, 2005 (the latest information available) was \$108.039 million, which was net of member contributions of \$55.272 million. The number of OP&F participants eligible to receive health care benefits as of December 31, 2005 (the latest information available), was 13,922 for police and 10,537 for firefighters.

**NOTE 16 - BUDGETARY BASIS OF ACCOUNTING**

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

1. Revenues and other financing sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures/expenses and other financing uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
4. Unreported cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statement.



**CITY OF FAIRLAWN, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 16 - BUDGETARY BASIS OF ACCOUNTING – (Continued)**

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented.

**Net Change in Fund Balance**

	<u>General</u>
Budget basis	\$ (414,297)
Net adjustment for revenue accruals and other financing sources	(84,841)
Net adjustment for expenditure accruals and other financing uses	1,022,349
Adjustment for encumbrances	<u>439,698</u>
GAAP basis	<u>\$ 962,909</u>

**NOTE 17 - CONTINGENCIES**

**A. Grants**

The City receives significant financial assistance from numerous federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with the terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2006.

**B. Litigation**

The City is party to legal proceedings. The City management is of the opinion that the ultimate disposition of these legal claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

**NOTE 18 - CONTRACTUAL COMMITMENTS**

As of December 31, 2006, the City had various contractual commitments; for road maintenance and improvements of \$57,407; sewer cleaning and improvements of \$143,296; traffic signals \$91,919; consulting services of \$16,204; purchases of various capital equipment of \$55,386; and park equipment and improvements of \$15,384.

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# Mary Taylor, CPA

## Auditor of State

### INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

City of Fairlawn  
Summit County  
3487 South Smith Road  
Fairlawn, Ohio 44333

To the Honorable Mayor and Members of City Council:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Fairlawn, Summit County, Ohio, (the City) as of and for the year ended December 31, 2006, which collectively comprise the City's basic financial statements and have issued our report thereon dated August 8, 2007 in which we noted the City restated the fund balances of the General and Capital Improvement Funds as of December 31, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the City's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the City's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the City's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the City's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted certain matters that we reported to the City's management in a separate letter dated August 8, 2007.

### **Compliance and Other Matters**

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note a certain noncompliance or other matter that we reported to the City's management in a separate letter dated August 8, 2007.

We intend this report solely for the information and use of management and City Council. We intend it for no one other than these specified parties.

A handwritten signature in cursive script that reads "Mary Taylor".

**Mary Taylor, CPA**  
Auditor of State

August 8, 2007



**Mary Taylor, CPA**  
Auditor of State

**CITY OF FAIRLAWN**

**SUMMIT COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
OCTOBER 16, 2007**