LINCOLN TOWNSHIP MORROW COUNTY

REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2005 AND 2004

Whited Seigneur Sams & Rahe, LLP CERTIFIED PUBLIC ACCOUNTANTS



213 South Paint Street • Chillicothe, Ohio 45601-3828 (740) 702-2600 – Voice • (740) 702-2610 – Fax • wssr@horizonview.net



Auditor of State Betty Montgomery

Board of Trustees Lincoln Township 3149 County Road 169 Cardington, Ohio 43315

We have reviewed the *Report of Independent Auditor* of the Lincoln Township, Morrow County, prepared by Whited, Seigneur, Sams & Rahe, LLP, for the audit period January 1, 2004 through December 31, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Report of Independent Auditor* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Report of Independent Auditor* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Lincoln Township is responsible for compliance with these laws and regulations.

Betty Montgomeny

BETTY MONTGOMERY Auditor of State

July 18, 2006

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LINCOLN TOWNSHIP MORROW COUNTY, OHIO

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April 24, 2006

Board of Trustees Lincoln Township Morrow County 3149 County Road 169 Cardington, OH 43315

Report of Independent Auditor

We have audited the accompanying financial statements of Lincoln Township, Morrow County, Ohio (the Township) as of and for the years ended December 31, 2005 and 2004. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP require the Township to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2005 and 2004. Instead of the combined funds the accompanying financial statements present for 2005 and 2004, the revisions require presenting entity wide statements and also to present its larger (i.e., major) funds separately for 2005 and 2004. While the Township does not follow GAAP, generally accepted auditing standards require us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require, governments to reformat their statements. The Township has elected not to reformat it statements. Since the Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township's combined funds as of December 31, 2005 and 2004, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Lincoln Township, Morrow County, Ohio, as of December 31, 2005 and 2004, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for years ended December 31, 2005 and 2004. The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued a report dated April 24, 2006 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. It does not opine on the internal control over financial reporting or on compliance. That report is an integral part of audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in considering the results of our audit.

Respectfully submitted,

WHITED SEIGNEUR SAMS & RAHE CPAs, LLP

LINCOLN TOWNSHIP MORROW COUNTY, OHIO COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2005

	Governm	nental Fund Type	(Memorandum <u>s Only)</u>
	Genera	Special al <u>Revenue</u>	Total
CASH RECEIPTS Local Taxes Intergovernmental Receipts Licenses, Permits & Fees Earnings on Investments Other Revenue	\$ 23,5 15,6 9,8	99 104,733	\$99,752 120,432 13,601 175 <u>1,050</u>
TOTAL CASH RECEIPTS	49,1	16 185,894	235,010
CASH DISBURSEMENTS Current:			
General Government Public Safety Public Works Health Capital Outlay Debt Service: Redemption of Principal	4 3 1,5	9928,212092,5993211,6638714,154304,504	37,345 28,711 92,599 12,095 14,541 6,034
Interest and Fiscal Charges	1,2		2,672
TOTAL CASH DISBURSEMENTS TOTAL CASH RECEIPTS AND OTHER OVER/(UNDER) CASH DISBURSEMENTS	<u>41,4</u>		<u> 193,997</u> 41,013
OTHER FINANCING SOURCES Other Sources	7	<u>29</u> 0	729
TOTAL OTHER FINANCING SOURCES	7	29 0	729
EXCESS OF CASH RECEIPTS AND OTHER FINANCING SOURCES OVER/(UNDER) CASH DISBURSEMENTS	8,4	34 33,308	41,742
Fund Cash Balances, January 1, 2005	13,49	96 124,436	137,932
Fund Cash Balances, December 31, 2005	<u>\$21,9</u> ;	<u>30 </u>	<u>\$ 179,674</u>
Reserve for Encumbrances, December 31, 2005	<u>\$</u>	<u>0</u> <u>\$ 0</u>	<u>\$0</u>

SEE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS

LINCOLN TOWNSHIP MORROW COUNTY, OHIO COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

	Governmenta	al Fund Types Special	(Memorandum Only)
	General	Revenue	Total
CASH RECEIPTS Local Taxes Intergovernmental Receipts Licenses, Permits & Fees Earnings on Investments Other Revenue	\$ 24,226 15,150 3,934 73 0	\$ 42,462 91,715 3,672 68 2,500	\$ 66,688 106,865 7,606 141 2,500
TOTAL CASH RECEIPTS	43,383	140,417	183,800
CASH DISBURSEMENTS Current:			
General Government Public Safety Public Works Health Capital Outlay Debt Service:	53,535 8,334 261 1,000 1,783	0 14,992 68,828 10,019 22,319	53,535 23,326 69,089 11,019 24,102
Redemption of Principal Interest and Fiscal Charges	0 0	5,899 <u>3,018</u>	5,899 <u>3,018</u>
TOTAL CASH DISBURSEMENTS	64,913	125,075	189,988
TOTAL CASH RECEIPTS AND OTHER OVER/(UNDER) CASH DISBURSEMENTS	(21,530)	15,342	(6,188)
OTHER FINANCING SOURCES Other Sources	212	0	212
TOTAL OTHER FINANCING SOURCES	212	0	212
EXCESS OF CASH RECEIPTS AND OTHER FINANCING SOURCES OVER/(UNDER) CASH DISBURSEMENTS	(21,318)	15,342	(5,976)
Fund Cash Balances, January 1, 2004	34,814	109,094	143,908
Fund Cash Balances, December 31, 2004	<u>\$ 13,496</u>	<u>\$ 124,436</u>	<u>\$ 137,932</u>
Reserve for Encumbrances, December 31, 2004	<u>\$0</u>	<u>\$77</u>	<u>\$77</u>

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

• Description of the Entity

Lincoln Township, Morrow County, Ohio (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township provides general governmental services including road and bridge maintenance and cemetery maintenance. The Township contracts with the Village of Cardington Fire Department to provide emergency medical and fire protection services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

• Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

General Fund - The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Revenue Funds - These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund - This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

Road and Bridge Fund - This fund receives property tax money for the construction, maintenance and repair of Township roads and bridges.

Fire District Fund - This fund received property tax money to provide fire protection and emergency medical services to Township residents.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

• Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations - Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year-end.

Estimated Resources - Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

Encumbrances - The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are carried over and need not be re-appropriated in the subsequent year.

A summary of 2005 and 2004 budgetary activity appears in Note 3.

• Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	2005	2004
Demand deposits	<u>\$ 179,674</u>	<u>\$ 137,932</u>

• Deposits

Deposits are either (1) insured by the Federal Depository Insurance Corporation or (2) collateralized by securities pledged by the financial institution to the Township.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2005 and December 31, 2004 were as follows:

2005 Budgeted vs. Actual Receipts

Fund Type	Budgeted	Actual	Variance
General	\$ 33,500	\$ 49,845	\$ 16,345
Special Revenue	159,300	<u> 185,894 </u>	26,594
Total	<u>\$ 192,800</u>	<u>\$ 235,739</u>	<u>\$ 42,939</u>

2005 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$ 46,996	\$ 41,411	\$ 5,585
Special Revenue	283,814	<u> </u>	131,228
Total	<u>\$ 330,810</u>	<u>\$ 193,997</u>	<u>\$ 136,813</u>

2004 Budgeted vs. Actual Receipts

Fund Type	Budgeted	Actual	Variance
General	\$ 31,800	\$ 43,594	\$ 11,794
Special Revenue	116,000	<u> 140,417 </u>	24,417
Total	<u>\$ 147,800</u>	<u>\$ 184,011</u>	<u>\$ 36,211</u>

2004 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	<u>Authority</u>	Expenditures	Variance
General	\$ 73,145	\$ 64,913	\$ 8,232
Special Revenue	218,563	<u> 125,152 </u>	93,411
Total	<u>\$ 291,708</u>	<u>\$ 190,065</u>	<u>\$ 101,643</u>

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

4. PROPERTY TAX (Continued)

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. DEBT

Debt outstanding at December 31, 2005 was as follows:

	Interest	
	Principal	<u>Rate</u>
General Obligation Note	\$54,067	4.37%

The general obligation note was issued to finance the purchase of an existing building and land to be used for a township hall. The note is unsecured.

Amortization of the above debt, including interest of \$18,356, is scheduled as follows:

Year Ending	General Obligatio	n
December 31	Note	
2006	\$ 5,571	
2007	5,571	
2008	5,571	
2009	5,571	
2010	5,571	
Thereafter	44,568	
Total	<u>\$ 72.423</u>	

6. RETIREMENT SYSTEMS

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2005 and 2004, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries for 2005 and 2004. The Township has paid all contributions required through December 31, 2005.

7. COMMERCIAL INSURANCE

The Township has obtained commercial insurance for the following risks:

Comprehensive property and general liability Vehicles Wrongful acts

8. LEGAL COMPLIANCE/NONCOMPLIANCE

Pursuant to Section 117.11 of the Revised Code, the Independent Public Accountant performed tests of compliance with various provisions of local, state and/or federal laws, as appropriate. The Auditor's recommendations and citations, if any, are included in a separate part of this presentation.

Ohio Rev. Code Section 5735.29, states that each Township shall use at least 90% of all Fuel Excise Taxes to supplement, rather than supplant, other local funds used for highway-related purposes. Using the suggested audit procedures provided in the Ohio Compliance Supplement, Chapter 6-4, our calculations showed the following:

Local Funds Disbursed for Highway Purposes:

	2003	2004
Motor Vehicle	\$ 25,871	\$ O
Road & Bridge	40,118	25,560
Permissive	10,725	<u> </u>
Total Local Funds	<u>\$ 76,714</u>	<u>\$32,929</u>
2004 Local Highway	Fund Disbursements	\$32,929
u i	Fund Disbursements	<u>76,714</u>
Change		(\$43,785)
2004 Fuel Excise Ta	х	\$68,092
times 10 percent		<u>X 10%</u>
		\$ 6,809

Since local highway funds' disbursements were decreased by more than 10% of the 2004 Fuel Excise Tax, \$36,976 of fuel excise tax was used to supplant rather than supplement local funds in 2004.

Whited Seigneur Sams & Rahe, LLP

CERTIFIED PUBLIC ACCOUNTANTS

Jerry B. Whited, CPA Donald R. Seigneur, CPA John R. Sams, CPA



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April 24, 2006

Board of Trustees Lincoln Township Morrow County 3149 County Road 169 Cardington, OH 43315

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

We have audited the accompanying financial statements of Lincoln Township, Morrow County, Ohio (the Township) as of and for the years ended December 31, 2005 and 2004, and have issued our report thereon dated April 24, 2006, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audits, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to management of the Township in a separate letter dated April 24, 2006.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under

Government Auditing Standards and which is described in the accompanying schedule of findings and questioned costs as item 2004-001. We, however, noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated April 24, 2006.

This report is intended for the information and use of management and Board of Trustees and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

WHITED SEIGNEUR SAMS & RAHE CPAs, LLP

LINCOLN TOWNSHIP MORROW COUNTY, OHIO SCHEDULE OF FINDINGS DECEMBER 31, 2005 AND 2004

Finding Number	2004-001

Supplanting Motor Fuel Excise Tax

Ohio Rev. Code Section 5735.29, states that each Township shall use at least 90% of all Fuel Excise Taxes to supplement, rather than supplant, other local funds used for highway-related purposes. Using the suggested audit procedures provided in the Ohio Compliance Supplement, Chapter 6-4, our calculations showed the following:

Local Funds Disbursed for Highway Purposes:

	2003	2004
Motor Vehicle	\$ 25,871	\$ O
Road & Bridge	40,118	25,560
Permissive	10,725	<u> </u>
Total Local Funds	<u>\$ 76,714</u>	<u>\$32,929</u>
2004 Local Highway	Fund Disbursements	\$32,929
0,	Fund Disbursements	76,714
Change		(\$43,785)
2004 Fuel Excise Ta	х	\$68,092
times 10 percent		<u>X 10%</u>
		\$ 6,809

Since local highway funds' disbursements were decreased by more than 10% of the 2004 Fuel Excise Tax, \$36,976 of fuel excise tax was used to supplant rather than supplement local funds in 2004.

Officials' Response: We did not receive a response to this finding from Officials at the Township.

LINCOLN TOWNSHIP MORROW COUNTY, OHIO STATUS OF PRIOR AUDIT FINDINGS DECEMBER 31, 2005 AND 2004

FINDING NUMBER 2003-001

Ohio Rev. Code Section 5705.41(B) states that expenditures should not exceed appropriations. In 2003, expenditures exceeded appropriations in the General and Capital Projects Issue II funds. This was due mostly to adjustments made to the original financial statements which did not include a bank transaction of \$50,000 in Note Proceeds and Capital Outlay that went directly from the financial institution to the seller in a real estate purchase the Township made. Also, Issue II monies received and spent on behalf of the Township were not posted in 2003. These transactions were not posted and, consequently, were not estimated and appropriated by resolution causing the expenditures to exceed appropriations.

Status: This finding was not applicable during the current audit period. No Issue II monies were received in 2004 or 2005.



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LINCOLN TOWNSHIP

MORROW COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbrtt

CLERK OF THE BUREAU

CERTIFIED AUGUST 1, 2006