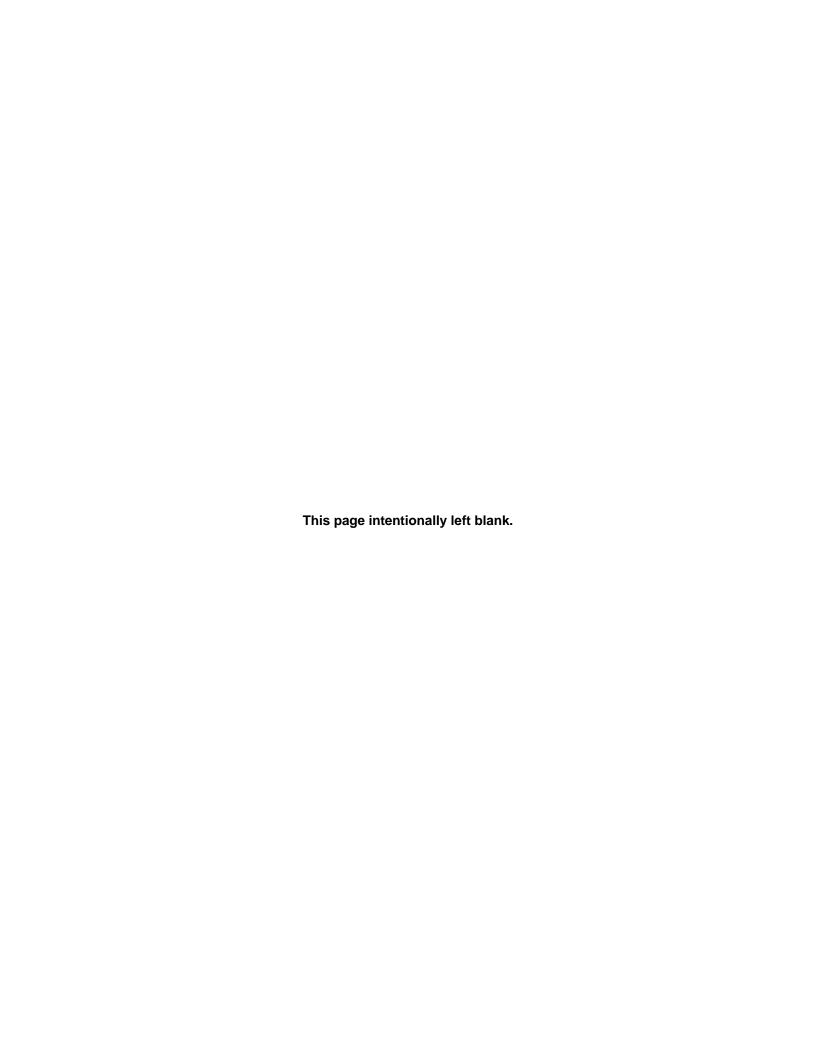




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#### INDEPENDENT ACCOUNTANTS' REPORT

Greene County Educational Service Center Greene County 360 East Enon Road Yellow Springs, Ohio 45387

To the Governing Board:

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Greene County Educational Service Center, Greene County, (the Center), as of and for the year ended June 30, 2005, which collectively comprise the Center's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Center's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Greene County Educational Service Center, Greene County, as of and for the year ended June 30, 2005, and the respective changes in financial position thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 28, 2006, on our consideration of the Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688 www.auditor.state.oh.us

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Greene County Educational Service Center Greene County Independent Accountants' Report Page 2

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

**Betty Montgomery** Auditor of State

Butty Montgomery

February 28, 2006

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED

The discussion and analysis of the Greene County Educational Service Center's financial performance provides an overall review of the Educational Service Center's financial activities for the fiscal year ended June 30, 2005. The intent of this discussion and analysis is to look at the Educational Service Center's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the Educational Service Center's financial performance.

#### **Financial Highlights**

Key financial highlights for 2005 are as follows:

- In total, net assets increased \$202,429, which represents a 37.9 percent increase from 2004.
- General revenues accounted for \$1,664,848 in revenue or 14.8 percent of all revenues. Program specific revenues in the form of charges for services, and operating grants and contributions accounted for \$9,563,182 or 85.2 percent of total revenues of \$11,228,030.
- The Educational Service Center had \$11,025,601 in expenses; \$9,563,182 of these expenses were offset by program specific charges for services and operating grants and contributions. General revenues (primarily grants and entitlements) of \$1,664,848 provided for the remainder of these costs.
- The General Fund had \$10,895,950 in revenues and \$10,736,543 in expenditures. The General Fund's balance increased \$159,407. The Educational Service Center covers its costs by combining State revenue with the revenue it realizes from the local school districts in the county. The intent is to realize a marginal profit. The districts are charged an estimated "cost of services" each month. At year-end, a reconciliation is performed to determine what a district may still owe or what a district may be owed. Typically, after the estimated amount is established, additional services may be requested. Usually, the revenue to cover these additional expenses is not received until after the reconciliation is performed. On occasion, this revenue is not received until well into the following fiscal year. The Educational Service Center also has programs that are paid for with tuition charged to the districts using these programs. Expenses are realized in the fiscal year, but tuition invoices at the end of the year are typically not paid in a timely manner. The increase in the General Fund balance is due to a combination of estimating the "cost of services" more accurately and through a more aggressive accounts receivable program for tuition. The timing of cash flow was the reason for the increase.

#### **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Greene County Educational Service Center as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and the statement of activities provide information about the activities of the whole Educational Service Center, presenting both an aggregate view of the Educational Service Center's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the Educational Service Center's most significant funds with all other non-major funds presented in total in one column.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED (Continued)

#### Reporting the Educational Service Center as a Whole

#### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the Educational Service Center to provide programs and activities, the view of the Educational Service Center as a whole looks at all financial transactions and asks the question, "How did we do financially during 2005". The statement of net assets and the statement of activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

These two statements report the Educational Service Center's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the Educational Service Center as a whole, the financial position of the Educational Service Center has improved or diminished. The causes of this change may be the result of many factors, some financial, and some not.

In the statement of net assets and the statement of activities, the Educational Service Center only reports governmental activities. Governmental activities are the activities where most of the Educational Service Center's programs and services are reported including, but not limited to, instruction, support services, operation and maintenance of plant.

#### Reporting the Educational Service Center's Most Significant Funds

#### **Fund Financial Statements**

The analysis of the Educational Service Center's major fund begins on page 7. Fund financial statements provide detailed information about the Educational Service Center's major fund. The Educational Service Center uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the Educational Service Center's most significant fund. The Educational Service Center's major governmental fund is the General Fund.

#### **Governmental Funds**

All of the Educational Service Center's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Educational Service Center's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds is reconciled in the financial statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED (Continued)

#### The Educational Service Center as a Whole

Recall that the statement of net assets provides the perspective of the Educational Service Center as a whole.

Table 1 provides a summary of the Educational Service Center's net assets for 2005 compared to 2004

Table 1 Net Assets

	2005	2004
Assets		
Current and Other Assets	\$2,400,720	\$1,957,248
Capital Assets	646,984	671,802
Total Assets	3,047,704	2,629,050
Liabilities		
Long-Term Liabilities	872,054	875,669
Other Liabilities	1,439,105	1,219,265
Total Liabilities	2,311,159	2,094,934
Net Assets		
Invested in Capital Assets,		
Net of Related Debt	267,900	247,711
Restricted	70,557	49,875
Unrestricted	398,088	236,530
Total Net Assets	\$736,545	\$534,116

Total assets of governmental activities increased by \$418,654 due to relatively no change in expenses and an increase in revenues mainly from tuition and fees which increased cash and cash equivalents. Unrestricted net assets, the part of net assets that can be used to finance day-to-day activities without constraints established by grants or legal requirements, of the Educational Service Center increased by \$161,558, mainly because of these same reasons.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED (Continued)

Table 2 shows the changes in net assets for the fiscal year ended June 30, 2005 and 2004.

#### Table 2 Changes in Net Assets

	2005	2004
Revenues		
Program Revenues:		
Charges for Services	\$8,283,797	\$7,845,744
Operating Grants and Contributions	1,279,385	1,369,774
Total Program Revenues	9,563,182	9,215,518
General Revenues:	·	
Grants and Entitlements	1,465,546	1,482,332
Investment Earnings	9,780	2,799
Miscellaneous	189,522	199,429
Total General Revenues	1,664,848	1,684,560
Total Revenues	11,228,030	10,900,078
Program Expenses		
Instruction:		
Regular	2,135,894	2,149,614
Special	2,981,086	2,669,580
Support Services:		
Pupils	2,917,717	2,986,325
Instructional Staff	2,021,055	1,916,601
Board of Education	26,299	23,517
Administration	268,219	285,255
Fiscal	245,957	180,713
Business	36,817	28,690
Operation and Maintenance of Plant	177,165	196,198
Pupil Transportation	0	1,100
Central	7,042	22,557
Operation of Non-instructional Services	6,758	7,738
Intergovernmental	181,321	113,404
Interest and Fiscal Charges	20,271	23,293
Total Expenses	11,025,601	10,604,585
Increase in Net Assets	\$202,429	\$295,493
		+,

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED (Continued)

#### **Governmental Activities**

Charges for services of \$8,283,797 make up 73.8 percent of total revenues of \$11,228,030. Instruction comprises 46.4 percent of governmental program expenses. Support services expenses make up 51.7 percent of governmental program expenses. Instruction costs increased by \$297,786 primarily do to a two percent increase to employees.

The Statement of Activities shows the cost of program services and the charges for services and operating grants and contributions offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, identifies the cost of these services supported by unrestricted State entitlements.

Table 3
Governmental Activities

	Total Cost of Services 2005	Net Cost of Services 2005	Total Cost of Services 2004	Net Cost of Services 2004
Instruction	\$5,116,980	\$522,156	\$4,819,194	\$611,807
Support Services	5,700,271	(1,873,259)	5,640,956	(1,951,441)
Operation of Non-				
Instructional Services	6,758	636	7,738	929
Intergovernmental	181,321	(91,681)	113,404	(27,069)
Interest and Fiscal Charges	20,271	(20,271)	23,293	(23,293)
Total Expenses	\$11,025,601	(\$1,462,419)	\$10,604,585	(\$1,389,067)

#### The Educational Service Center's Funds

Information about the Educational Service Center's major fund starts on page 13. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$11,226,967 and expenditures of \$11,046,670. The net change in fund balance for the year in the General Fund was \$159,407.

The net change in fund balance was caused in the General Fund by an increase in tuition and fees revenue due to the realization of more tuition revenue within the required time to be included as revenue for the fiscal year.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED (Continued)

#### **General Fund Budgeting Highlights**

The Educational Service Center's budget is prepared according to the requirements of the State Department of Education and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of the fiscal year 2005, the Educational Service Center amended its General Fund budget numerous times, which resulted in appropriations decreasing \$61,201, a less than one percent decrease.

For the General Fund, the final budget basis estimated revenues only differed from the original budgeted estimates of \$11,283,506 by (\$124,635) to \$11,158,871, a less than one percent decrease. Actual revenues of \$11,266,356 differed from original estimated budget basis revenues by (\$17,150).

#### **Capital Assets**

At the end of the fiscal year 2005 the Educational Service Center had \$646,984 invested in land, land improvements, building and improvements, and furniture and equipment.

Table 4 shows fiscal year 2005 balances compared to fiscal year 2004.

Table 4
Capital Assets (Net of Depreciation) at June 30,

	2005	2004
Land	\$161,360	\$161,360
Land Improvements	23,811	9,609
Building and Improvements	384,812	416,051
Furniture and Equipment	77,001	84,782
Totals	\$646,984	\$671,802

Overall capital assets decreased \$24,818 from fiscal year 2004 to fiscal year 2005. For more information on capital assets, refer to Note 9 of the basic financial statements.

#### **Debt Administration**

At June 30, 2005, the Educational Service Center had \$379,084 in total outstanding debt of capital leases. Refer to Notes 14 and 15 of the basic financial statements for additional information.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED (Continued)

#### **Current Financial Issues and Concerns**

The Educational Service Center provides services at the pleasure of the local school districts in Greene County. The majority of the services are special education in nature. The services these children are to be provided are mandated by IEP's, Individual Education Plans. The districts are required, by law to serve these children. The school districts may provide the service through their own personnel, or contract out to have it provided. Most of the districts rely solely on the Educational Service Center to provide these services, while a few provide them with a combination of the Educational Service Center's staff and their own staff. The Educational Service Center has proven that purchasing the services from the Educational Service Center is a cost effective way for the districts to provide the services.

One of the Educational Service Center's major concerns revolves around the loss of State support the districts are realizing. The districts are required to make cuts in their general program to make funding available for these special education services they are required to provide. There is very little fear the districts will stop utilizing the Educational Service Center in providing these services. There is a fear the districts could stop using the Educational Service Center to provide services that they are not required to provide.

The Educational Service Center's Alternative Education programs are, for the most part, elective programs. If financial constraints on the districts become large enough, and they choose not to enroll kids in the programs, the programs will fail to support themselves. If this were to happen, the Educational Service Center would terminate these elective programs. The Alternative Education programs account for about \$1,000,000 of the Educational Service Center's annual costs and revenues.

#### **Contacting the Educational Service Center's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the Educational Service Center's finances and to show the Educational Service Center's accountability for the money it receives. If you have questions about this report or need additional financial information contact Chip Arledge, Treasurer, at Greene County Educational Service Center, 360 East Enon Road, Yellow Springs, Ohio 45387 or email at gcb\_carledge@mveca.org.

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## STATEMENT OF NET ASSETS JUNE 30, 2005

	Governmental Activities
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$1,901,367
Intergovernmental Receivable	481,976
Prepaid Items	17,377
Nondepreciable Capital Assets	161,360
Depreciable Capital Assets, Net	485,624
Total Assets	3,047,704
Liabilities:	
Accounts Payable	17,382
Accrued Wages and Benefits Payable	930,035
Matured Compensated Absences Payable	35,534
Intergovernmental Payable	456,154
Long-Term Liabilities:	
Due Within One Year	130,511
Due in More Than One Year	741,543
Total Liabilities	2,311,159
Net Assets:	
Invested in Capital Assets, Net of Related Debt	267,900
Restricted for:	
Other Purposes	70,557
Unrestricted	398,088
Total Net Assets	\$736,545

## STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2005

		Program	ı Revenues	Net (Expense) Revenue and Changes in Net Assets
	Expenses	Charges for Services	Operating Grants and Contributions	Total Governmental Activities
Governmental Activities:				
Instruction:				
Regular	\$2,135,894	\$2,591,406	\$100,761	\$556,273
Special	2,981,086	1,981,125	965,844	(34,117)
Support Services:				
Pupils	2,917,717	1,892,643	87,131	(937,943)
Instructional Staff	2,021,055	1,325,774	19,150	(676,131)
Board of Education	26,299	17,457		(8,842)
Administration	268,219	171,561	4,510	(92,148)
Fiscal	245,957	162,508		(83,449)
Business	36,817	24,438		(12,379)
Operation and Maintenance of Plant	177,165	115,348		(61,817)
Central	7,042	492	6,000	(550)
Operation of Non-Instructional				
Services	6,758	1,045	6,349	636
Intergovernmental	181,321		89,640	(91,681)
Interest and Fiscal Charges	20,271			(20,271)
Total Governmental Activities	\$11,025,601	\$8,283,797	\$1,279,385	(1,462,419)
	General Revenues:			
	Grants and Entitlen	nents not Restricted to	Specific Programs	1,465,546
	Investment Earning		, ,	9,780
	Miscellaneous	, -		189,522
	Total General Rever	nues		1,664,848
	Change in Net Asset	ts		202,429
	Net Assets Beginnin	g of Year		534,116
	Net Assets End of You	ear		\$736,545

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2005

	General	Other Governmental Funds	Total Governmental Funds
Assets:			
Equity in Pooled Cash and Cash Equivalents	\$1,814,472	\$86,895	\$1,901,367
Intergovernmental Receivable	481,976		481,976
Prepaid Items	17,377		17,377
Total Assets	\$2,313,825	\$86,895	\$2,400,720
Liabilities and Fund Balances			
Liabilities:			
Accounts Payable	\$14,027	\$3,355	\$17,382
Accrued Wages and Benefits Payable	920,659	9,376	930,035
Matured Compensated Absences Payable	35,534		35,534
Intergovernmental Payable	455,335	819	456,154
Deferred Revenue	160,471		160,471
Total Liabilities	1,586,026	13,550	1,599,576
Fund Balances:			
Reserved for Encumbrances	3,620	3,390	7,010
Unreserved, Undesignated, Reported in:			
General Fund	724,179		724,179
Special Revenue Funds		69,955	69,955
Total Fund Balances	727,799	73,345	801,144
Total Liabilities and Fund Balances	\$2,313,825	\$86,895	\$2,400,720

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2005

Total Governmental Fund Balances			
Amounts reported for governmental activities in the statement of net assets are different because:			
Capital assets used in governmental activities are not financial			
resources and therefore are not reported in the funds. These assets consist of:			
Land	161,360		
Land Improvements	25,344		
Building and Improvements	445,381		
Furniture and Equipment	156,034		
Accumulated Depreciation	(141,135)		
		646,984	
Long-term assets are not available soon enough to pay for the current			
period expenditures and therefore are deferred in the funds.			
Tuition and Fees	66,513		
Charges for Services	93,958		
		160,471	
Some liabilities are not due and payable in the current period			
and therefore are not reported in the funds. These			
liabilities consist of:			
Compensated Absences	(492,970)		
Capital Lease Payable	(379,084)		
		(872,054)	
Net Assets of Governmental Activities		\$736,545	

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	General	Other Governmental Funds	Total Governmental Funds
Revenues:			
Intergovernmental	\$2,431,390	\$313,541	\$2,744,931
Interest	9,780		9,780
Tuition and Fees	1,970,016		1,970,016
Extracurricular Activities		8,519	8,519
Charges for Services	6,303,682	517	6,304,199
Miscellaneous	181,082	8,440	189,522
Total Revenues	10,895,950	331,017	11,226,967
Expenditures:			
Current:			
Instruction:			
Regular	2,045,140	99,855	2,144,995
Special	2,963,923		2,963,923
Support Services:			
Pupils	2,831,909	88,496	2,920,405
Instructional Staff	1,954,968	15,791	1,970,759
Board of Education	26,299		26,299
Administration	282,974	4,510	287,484
Fiscal	241,175		241,175
Business	36,575		36,575
Operation and Maintenance of Plant	179,587		179,587
Central	742	6,000	6,742
Operation of Non-Instructional Services		6,758	6,758
Capital Outlay	15,369		15,369
Intergovernmental	92,604	88,717	181,321
Debt Service:			
Principal Retirement	45,007		45,007
Interest and Fiscal Charges	20,271		20,271
Total Expenditures	10,736,543	310,127	11,046,670
Net Change in Fund Balances	159,407	20,890	180,297
Fund Balances at Beginning of Year	568,392	52,455	620,847
Fund Balances at End of Year	\$727,799	\$73,345	\$801,144

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Net Change in Fund Balances - Total Governmental Funds		\$180,297
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities,		
the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
In the current period, these amounts are:	•	
Capital Outlay	\$31,947	
Current Year Depreciation Expense	(22,118)	
Excess of Capital Outlay over Depreciation Expense		9,829
Governmental funds only report the disposal of capital assets to the extent proceeds are received		
from the sale. In the statement of activities, a gain or loss is reported for each disposal.		
Loss on Disposal of Capital Assets		(34,647)
Repayment of long-term obligations is an expenditure in the governmental funds, but the repayment		
reduces long-term liabilities in the statement of net assets. These amounts consist of:		
Capital Lease Payments		45,007
Some revenues that will not be collected for several months after the Educational Service Center's		
fiscal year-end are not considered "available" revenues and are deferred in the governmental funds.		
Deferred Revenues changed by these amounts:		
Tuition and Fees	(92,895)	
Charges for Services	93,958	
		1,063
Some items reported in the statement of activities do not require the use of current financial		
Some items reported in the statement of activities do not require the use of current financial		
resources and therefore are not reported as expenditures in governmental funds. These activities consist of:		
Decrease in Intergovernmental Payable	42,272	
Increase in Compensated Absences	(41,392)	
morease in Compensated Absences	(41,392)	880
Change in Not Assets of Covernmental Activities	_	¢202.420
Change in Net Assets of Governmental Activities	_	\$202,429

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Revenues:         Original         Final         Actual         (Negative)           Intergovernmental Intergovernmental Interest         \$2,287,886         \$2,261,151         \$2,335,447         \$74,296           Interest         3,000         3,000         4,244         1,244           Tuition and Fees         1,493,989         2,123,725         2,006,622         (117,103)           Charges for Services         138,411         182,393         214,012         31,619           Miscellanceous         11,283,506         11,158,871         11,266,356         107,485           Expenditures:           Current:           Instruction:         Regular         2,262,535         2,208,389         2,064,777         143,612           Special         2,846,288         2,859,923         2,756,454         103,469           Support Services:         Pupils         2,916,961         2,837,118         2,783,571         53,547           Instructional Staff         2,003,942         2,051,305         1,913,626         137,679           Board of Education         35,084         35,084         26,357         8,727           Administration         328,132         336,704         284,240         52,464 <th></th> <th>Budgeted</th> <th>Amounts</th> <th></th> <th colspan="3">Variance With Final Budget Positive</th>		Budgeted	Amounts		Variance With Final Budget Positive		
Intergovernmental   \$2,287,886   \$2,261,151   \$2,335,447   \$74,296   Interest   3,000   3,000   4,244   1,244   1,244   Tuition and Fees   1,493,989   2,123,725   2,006,622   (117,103)   Charges for Services   7,360,220   6,588,602   6,706,031   117,429   Miscellaneous   138,411   182,393   214,012   31,619   Total Revenues     11,283,506   11,158,871   11,266,356   107,485        Expenditures:		Original	Final	Actual			
Interest	Revenues:						
Tuition and Fees         1,493,989         2,123,725         2,006,622         (117,103)           Charges for Services         7,360,220         6,588,602         6,706,031         117,429           Miscellaneous         138,411         182,393         214,012         31,619           Total Revenues         11,283,506         11,158,871         11,266,356         107,485           Expenditures:           Current:           Instruction:         Regular         2,262,535         2,208,389         2,064,777         143,612           Special         2,846,288         2,859,923         2,756,454         103,469           Support Services:         Pupils         2,916,961         2,837,118         2,783,571         53,547           Instructional Staff         2,003,942         2,051,305         1,913,626         137,679           Board of Education         35,084         35,084         26,357         8,727           Administration         328,132         336,704         284,240         52,464           Fiscal         256,682         256,682         243,060         13,622           Business         37,273         39,326         36,856         2,470           Operation and	Intergovernmental	\$2,287,886	\$2,261,151	\$2,335,447	\$74,296		
Charges for Services         7,360,220         6,588,602         6,706,031         117,429           Miscellaneous         138,411         182,393         214,012         31,619           Total Revenues         11,283,506         11,158,871         11,266,356         107,485           Expenditures:           Current:           Instruction:         8         2,262,535         2,208,389         2,064,777         143,612           Special         2,846,288         2,859,923         2,756,454         103,469           Support Services:         2,916,961         2,837,118         2,783,571         53,547           Instructional Staff         2,003,942         2,051,305         1,913,626         137,679           Board of Education         35,084         35,084         26,357         8,727           Administration         328,132         336,704         284,240         52,464           Fiscal         256,682         256,682         243,060         13,622           Business         37,273         39,326         36,586         2,470           Operation and Maintenance of Plant         4,000         4,000         4,002           Pupil Transportation         4,000         4,00	Interest	3,000	3,000	4,244	1,244		
Miscellaneous         138,411         182,393         214,012         31,619           Total Revenues         11,283,506         11,158,871         11,266,356         107,485           Expenditures:           Current:           Instruction:         2,262,535         2,208,389         2,064,777         143,612           Special         2,846,288         2,859,923         2,756,454         103,469           Support Services:         Pupils         2,916,961         2,837,118         2,783,571         53,547           Instructional Staff         2,003,942         2,051,305         1,913,626         137,679           Board of Education         35,084         35,084         26,357         8,727           Administration         328,132         336,704         284,240         52,464           Fiscal         256,682         256,682         243,060         13,622           Business         37,273         39,326         36,856         2,470           Operation and Maintenance of Plant         219,444         220,609         184,022         36,587           Pupil Transportation         4,000         4,000         4,000         79,096         17,904           Total Expenditures<	Tuition and Fees	1,493,989	2,123,725	2,006,622	(117,103)		
Total Revenues	Charges for Services	7,360,220	6,588,602	6,706,031	117,429		
Expenditures: Current: Instruction: Regular	Miscellaneous	138,411	182,393	214,012	31,619		
Current: Instruction: Regular 2,262,535 2,208,389 2,064,777 143,612 Special 2,846,288 2,859,923 2,756,454 103,469 Support Services: Pupils 2,916,961 2,837,118 2,783,571 53,547 Instructional Staff 2,003,942 2,051,305 1,913,626 137,679 Board of Education 35,084 35,084 26,357 8,727 Administration 328,132 336,704 284,240 52,464 Fiscal 256,682 256,682 243,060 13,622 Business 37,273 39,326 36,856 2,470 Operation and Maintenance of Plant 219,444 220,609 184,022 36,587 Pupil Transportation 4,000 Central 4,000 4,000 Central 4,000 4,000 Capital Outlay 97,000 97,000 79,096 17,904 Total Expenditures 11,007,341 10,946,140 10,376,059 570,081  Excess of Revenues Over Expenditures 276,165 212,731 890,297 677,566  Other Financing Uses: Refund of Prior Year Receipts (52,100) (52,100) (52,070) 30  Net Change in Fund Balance 224,065 160,631 838,227 677,596  Fund Balance at Beginning of Year 956,347 956,347 Prior Year Encumbrances Appropriated 10,068 10,068	Total Revenues	11,283,506	11,158,871	11,266,356	107,485		
Instruction: Regular	Expenditures:						
Regular         2,262,535         2,208,389         2,064,777         143,612           Special         2,846,288         2,859,923         2,756,454         103,469           Support Services:         Pupils         2,916,961         2,837,118         2,783,571         53,547           Instructional Staff         2,003,942         2,051,305         1,913,626         137,679           Board of Education         35,084         35,084         26,357         8,727           Administration         328,132         336,704         284,240         52,464           Fiscal         256,682         256,682         243,060         13,622           Business         37,273         39,326         36,856         2,470           Operation and Maintenance of Plant         219,444         220,609         184,022         36,587           Pupil Transportation         4,000         4,000         Central         4,000         4,000           Capital Outlay         97,000         97,000         79,096         17,904           Total Expenditures         11,007,341         10,946,140         10,376,059         570,081           Excess of Revenues Over Expenditures         276,165         212,731         890,297	Current:						
Special         2,846,288         2,859,923         2,756,454         103,469           Support Services:         Pupils         2,916,961         2,837,118         2,783,571         53,547           Instructional Staff         2,003,942         2,051,305         1,913,626         137,679           Board of Education         35,084         35,084         26,357         8,727           Administration         328,132         336,704         284,240         52,464           Fiscal         256,682         256,682         243,060         13,622           Business         37,273         39,326         36,856         2,470           Operation and Maintenance of Plant         219,444         220,609         184,022         36,587           Pupil Transportation         4,000         4,000         4,000         Central         4,000         4,000         79,096         17,904           Total Expenditures         11,007,341         10,946,140         10,376,059         570,081           Excess of Revenues Over Expenditures         276,165         212,731         890,297         677,566           Other Financing Uses:           Refund of Prior Year Receipts         (52,100)         (52,100)         (52,070) <td< td=""><td>Instruction:</td><td></td><td></td><td></td><td></td></td<>	Instruction:						
Support Services:         Pupils         2,916,961         2,837,118         2,783,571         53,547           Instructional Staff         2,003,942         2,051,305         1,913,626         137,679           Board of Education         35,084         35,084         26,357         8,727           Administration         328,132         336,704         284,240         52,464           Fiscal         256,682         256,682         243,060         13,622           Business         37,273         39,326         36,856         2,470           Operation and Maintenance of Plant         219,444         220,609         184,022         36,587           Pupil Transportation         4,000         4,000         4,000         Central         4,000         4,000         4,000           Capital Outlay         97,000         97,000         79,096         17,904           Total Expenditures         276,165         212,731         890,297         677,566           Other Financing Uses:           Refund of Prior Year Receipts         (52,100)         (52,100)         (52,070)         30           Net Change in Fund Balance         224,065         160,631         838,227         677,596           Fund Ba	Regular	2,262,535	2,208,389	2,064,777	143,612		
Pupils         2,916,961         2,837,118         2,783,571         53,547           Instructional Staff         2,003,942         2,051,305         1,913,626         137,679           Board of Education         35,084         35,084         26,357         8,727           Administration         328,132         336,704         284,240         52,464           Fiscal         256,682         256,682         243,060         13,622           Business         37,273         39,326         36,856         2,470           Operation and Maintenance of Plant         219,444         220,609         184,022         36,587           Pupil Transportation         4,000         4,000         4,000         2,009         17,904           Capital Outlay         97,000         97,000         79,096         17,904           Total Expenditures         11,007,341         10,946,140         10,376,059         570,081           Excess of Revenues Over Expenditures         276,165         212,731         890,297         677,566           Other Financing Uses:         (52,100)         (52,100)         (52,070)         30           Net Change in Fund Balance         224,065         160,631         838,227         677,596 <t< td=""><td>Special</td><td>2,846,288</td><td>2,859,923</td><td>2,756,454</td><td>103,469</td></t<>	Special	2,846,288	2,859,923	2,756,454	103,469		
Instructional Staff   2,003,942   2,051,305   1,913,626   137,679	Support Services:						
Board of Education         35,084         35,084         26,357         8,727           Administration         328,132         336,704         284,240         52,464           Fiscal         256,682         256,682         243,060         13,622           Business         37,273         39,326         36,856         2,470           Operation and Maintenance of Plant         219,444         220,609         184,022         36,587           Pupil Transportation         4,000         4,000         4,000         Central         4,000         4,000         4,000         4,000         17,904         Total Expenditures         11,007,341         10,946,140         10,376,059         570,081           Excess of Revenues Over Expenditures         276,165         212,731         890,297         677,566           Other Financing Uses:         Refund of Prior Year Receipts         (52,100)         (52,100)         (52,070)         30           Net Change in Fund Balance         224,065         160,631         838,227         677,596           Fund Balance at Beginning of Year         956,347         956,347         956,347           Prior Year Encumbrances Appropriated         10,068         10,068         10,068	Pupils	2,916,961	2,837,118	2,783,571	53,547		
Administration         328,132         336,704         284,240         52,464           Fiscal         256,682         256,682         243,060         13,622           Business         37,273         39,326         36,856         2,470           Operation and Maintenance of Plant         219,444         220,609         184,022         36,587           Pupil Transportation         4,000         4,000         4,000         Contral         4,000         4,000         4,000         17,904           Capital Outlay         97,000         97,000         79,096         17,904         17,904           Total Expenditures         11,007,341         10,946,140         10,376,059         570,081           Excess of Revenues Over Expenditures         276,165         212,731         890,297         677,566           Other Financing Uses:           Refund of Prior Year Receipts         (52,100)         (52,100)         (52,070)         30           Net Change in Fund Balance         224,065         160,631         838,227         677,596           Fund Balance at Beginning of Year         956,347         956,347         956,347           Prior Year Encumbrances Appropriated         10,068         10,068         10,068 <td>Instructional Staff</td> <td>2,003,942</td> <td>2,051,305</td> <td>1,913,626</td> <td>137,679</td>	Instructional Staff	2,003,942	2,051,305	1,913,626	137,679		
Fiscal         256,682         256,682         243,060         13,622           Business         37,273         39,326         36,856         2,470           Operation and Maintenance of Plant         219,444         220,609         184,022         36,587           Pupil Transportation         4,000         4,000         4,000         Central         4,000         4,000         79,096         17,904           Capital Outlay         97,000         97,000         79,096         17,904           Total Expenditures         11,007,341         10,946,140         10,376,059         570,081           Excess of Revenues Over Expenditures         276,165         212,731         890,297         677,566           Other Financing Uses:         (52,100)         (52,100)         (52,070)         30           Net Change in Fund Balance         224,065         160,631         838,227         677,596           Fund Balance at Beginning of Year         956,347         956,347         956,347           Prior Year Encumbrances Appropriated         10,068         10,068         10,068	Board of Education	35,084	35,084	26,357	8,727		
Business         37,273         39,326         36,856         2,470           Operation and Maintenance of Plant Pupil Transportation         219,444         220,609         184,022         36,587           Pupil Transportation Central         4,000         4,000         4,000         4,000         4,000         17,904           Capital Outlay         97,000         97,000         79,096         17,904         17,904           Total Expenditures         11,007,341         10,946,140         10,376,059         570,081           Excess of Revenues Over Expenditures         276,165         212,731         890,297         677,566           Other Financing Uses:         Refund of Prior Year Receipts         (52,100)         (52,100)         (52,070)         30           Net Change in Fund Balance         224,065         160,631         838,227         677,596           Fund Balance at Beginning of Year         956,347         956,347         956,347           Prior Year Encumbrances Appropriated         10,068         10,068         10,068	Administration	328,132	336,704	284,240	52,464		
Operation and Maintenance of Plant         219,444         220,609         184,022         36,587           Pupil Transportation         4,000         4,000         4,000         79,096         17,904           Capital Outlay         97,000         97,000         79,096         17,904           Total Expenditures         11,007,341         10,946,140         10,376,059         570,081           Excess of Revenues Over Expenditures         276,165         212,731         890,297         677,566           Other Financing Uses:         Refund of Prior Year Receipts         (52,100)         (52,100)         (52,070)         30           Net Change in Fund Balance         224,065         160,631         838,227         677,596           Fund Balance at Beginning of Year         956,347         956,347         956,347           Prior Year Encumbrances Appropriated         10,068         10,068         10,068	Fiscal	256,682	256,682	243,060	13,622		
Pupil Transportation         4,000         4,000         4,000           Central         4,000         4,000         79,096         17,904           Capital Outlay         97,000         97,000         79,096         17,904           Total Expenditures         11,007,341         10,946,140         10,376,059         570,081           Excess of Revenues Over Expenditures         276,165         212,731         890,297         677,566           Other Financing Uses:         Refund of Prior Year Receipts         (52,100)         (52,100)         (52,070)         30           Net Change in Fund Balance         224,065         160,631         838,227         677,596           Fund Balance at Beginning of Year         956,347         956,347         956,347           Prior Year Encumbrances Appropriated         10,068         10,068         10,068	Business	37,273	39,326	36,856	2,470		
Central Capital Outlay         97,000         97,000         79,096         17,904           Total Expenditures         11,007,341         10,946,140         10,376,059         570,081           Excess of Revenues Over Expenditures         276,165         212,731         890,297         677,566           Other Financing Uses:         Refund of Prior Year Receipts         (52,100)         (52,100)         (52,070)         30           Net Change in Fund Balance         224,065         160,631         838,227         677,596           Fund Balance at Beginning of Year Prior Year Encumbrances Appropriated         956,347         956,347         956,347           Prior Year Encumbrances Appropriated         10,068         10,068         10,068	Operation and Maintenance of Plant	219,444	220,609	184,022	36,587		
Capital Outlay         97,000         97,000         79,096         17,904           Total Expenditures         11,007,341         10,946,140         10,376,059         570,081           Excess of Revenues Over Expenditures         276,165         212,731         890,297         677,566           Other Financing Uses:         Refund of Prior Year Receipts         (52,100)         (52,100)         (52,070)         30           Net Change in Fund Balance         224,065         160,631         838,227         677,596           Fund Balance at Beginning of Year         956,347         956,347         956,347           Prior Year Encumbrances Appropriated         10,068         10,068         10,068	Pupil Transportation	4,000					
Total Expenditures         11,007,341         10,946,140         10,376,059         570,081           Excess of Revenues Over Expenditures         276,165         212,731         890,297         677,566           Other Financing Uses: Refund of Prior Year Receipts         (52,100)         (52,100)         (52,070)         30           Net Change in Fund Balance         224,065         160,631         838,227         677,596           Fund Balance at Beginning of Year Prior Year Encumbrances Appropriated         956,347         956,347         956,347           Prior Year Encumbrances Appropriated         10,068         10,068         10,068	Central		4,000	4,000			
Excess of Revenues Over Expenditures       276,165       212,731       890,297       677,566         Other Financing Uses:       Refund of Prior Year Receipts       (52,100)       (52,100)       (52,070)       30         Net Change in Fund Balance       224,065       160,631       838,227       677,596         Fund Balance at Beginning of Year       956,347       956,347       956,347         Prior Year Encumbrances Appropriated       10,068       10,068       10,068	Capital Outlay	97,000	97,000	79,096	17,904		
Other Financing Uses:           Refund of Prior Year Receipts         (52,100)         (52,100)         (52,070)         30           Net Change in Fund Balance         224,065         160,631         838,227         677,596           Fund Balance at Beginning of Year         956,347         956,347         956,347           Prior Year Encumbrances Appropriated         10,068         10,068         10,068	Total Expenditures	11,007,341	10,946,140	10,376,059	570,081		
Refund of Prior Year Receipts       (52,100)       (52,100)       (52,070)       30         Net Change in Fund Balance       224,065       160,631       838,227       677,596         Fund Balance at Beginning of Year       956,347       956,347       956,347         Prior Year Encumbrances Appropriated       10,068       10,068       10,068	Excess of Revenues Over Expenditures	276,165	212,731	890,297	677,566		
Net Change in Fund Balance       224,065       160,631       838,227       677,596         Fund Balance at Beginning of Year       956,347       956,347       956,347         Prior Year Encumbrances Appropriated       10,068       10,068       10,068	Other Financing Uses:						
Fund Balance at Beginning of Year       956,347       956,347       956,347         Prior Year Encumbrances Appropriated       10,068       10,068       10,068	Refund of Prior Year Receipts	(52,100)	(52,100)	(52,070)	30		
Prior Year Encumbrances Appropriated 10,068 10,068 10,068	Net Change in Fund Balance	224,065	160,631	838,227	677,596		
Prior Year Encumbrances Appropriated 10,068 10,068 10,068	Fund Balance at Beginning of Year	956,347	956,347	956.347			
					\$677,596		

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#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

#### 1. DESCRIPTION OF THE EDUCATIONAL SERVICE CENTER AND REPORTING ENTITY

The Greene County Educational Service Center (the "Educational Service Center") is located in Yellow Springs, Ohio. The Educational Service Center supplies supervisory, special education, administrative and other services to the Beavercreek, Cedar Cliff, Greeneview, and Sugarcreek Local School Districts, the Yellow Springs Exempted Village School District, and the Fairborn and Xenia City School Districts. The Educational Service Center furnishes leadership and consulting services designed to strengthen the school districts in areas they are unable to finance or staff independently.

The Greene County Educational Service Center operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The Board members must be a resident of either Cedar Cliff, Greenview, or Sugarcreek Local School Districts. The Educational Service Center has 77 support staff employees, 82 certified teaching personnel, and 24 administrative employees that provide services to the local, exempted village, and city school districts.

#### A. Reporting Entity:

A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements are not misleading. The primary government of the Educational Service Center consists of all funds, departments, boards, and agencies that are not legally separate from the Educational Service Center. For the Greene County Educational Service Center, this includes general operations of the Educational Service Center.

Component units are legally separate organizations for which the Educational Service Center is financially accountable. The Educational Service Center is financially accountable for an organization if the Educational Service Center appoints a voting majority of the organization's governing board and (1) the Educational Service Center is able to significantly influence the programs or services performed or provided by the organization; or (2) the Educational Service Center is legally entitled to or can otherwise access the organization's resources; the Educational Service Center is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Educational Service Center is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Educational Service Center in that the Educational Service Center approves the budget, the issuance of debt, or the levying of taxes. The Educational Service Center has no component units.

The Educational Service Center participates in five jointly governed organizations and three insurance purchasing pools. These organizations are discussed in Note 16 to the basic financial statements. These organizations are:

#### Jointly Governed Organizations:

Miami Valley Educational Computer Association Southwestern Ohio Educational Purchasing Council Miami Valley Special Education Regional Resource Center Greene County Family and Children First Council The Western Regional Professional Development Center

#### Insurance Purchasing Pools:

Southwestern Ohio Educational Purchasing Council Workers'
Compensation Group Rating Plan
Southwestern Ohio Educational Purchasing Council Medical Benefits Plan
Ohio School Plan

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The financial statements of the Greene County Educational Service Center have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Educational Service Center also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The more significant of the Educational Service Center's accounting policies are described below.

#### A. Basis of Presentation

The Educational Service Center's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### 1. Government-wide Financial Statements:

The statement of net assets and the statement of activities display information about the Educational Service Center as a whole. The statements usually distinguish between those activities that are governmental and those that are business-type. The Educational Service Center has no business-type activities.

The statement of net assets presents the financial condition of the governmental activities of the Educational Service Center at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Educational Service Center's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Educational Service Center, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Educational Service Center.

#### 2. Fund Financial Statements:

During the fiscal year, the Educational Service Center segregates transactions related to certain Educational Service Center functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Educational Service Center at this more detailed level. The focus of governmental fund financial statements is on major funds, rather than reporting by type. The major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

#### **B.** Fund Accounting

The Educational Service Center uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. All funds of the Educational Service Center are classified as governmental.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 1. Governmental Funds:

Governmental funds are those through which most governmental functions of the Educational Service Center are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the Educational Service Center's major governmental fund:

**General Fund** - The General Fund is the operating fund of the Educational Service Center and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the Educational Service Center for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the Educational Service Center account for grants and other resources whose use is restricted to a particular purpose.

#### C. Measurement Focus

#### 1. Government-wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the Educational Service Center are included on the statement of net assets. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net assets.

#### 2. Fund Financial Statements:

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 1. Revenues - Exchange and Non-exchange Transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined and "available" means that the resources will be collected within the current fiscal year, or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Educational Service Center, available means expected to be received within sixty days of fiscal year-end.

Non-exchange transactions, in which the Educational Service Center receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Educational Service Center must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Educational Service Center on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: excess cost and tuition and student fees.

#### 2. Deferred Revenue:

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

#### 3. Expenses/Expenditures:

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Cash and Cash Equivalents

To improve cash management, all cash received by the Educational Service Center is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the Educational Service Center's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

During fiscal year 2005, the Educational Service Center had no investments.

Following Ohio Statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2005 amounted to \$9,780 which includes \$702 assigned from other Educational Service Center funds.

#### F. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2005, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

#### G. Capital Assets

The Educational Service Center's only capital assets are general capital assets. General capital assets usually result form expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

Capital assets are capitalized at cost (or estimated historical cost which is determined by indexing the current replacement cost back to the year of acquisition) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their fair market values as of the date received. The Educational Service Center maintains a capitalization threshold of two thousand five hundred dollars. The Educational Service Center does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	15-20 years
Building and Improvements	25-80 years
Furniture and Equipment	5-20 years

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### H. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Capital leases that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

#### I. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the Educational Service Center will compensate the employees for the benefits through paid time off or some other means. The Educational Service Center records a liability for accumulated unused vacation time when earned for all eligible employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the Educational Service Center has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end, taking into consideration any limits specified in the Educational Service Center's termination policy. The Educational Service Center records a liability for accumulated unused sick leave for all employees after ten years of current service with the Educational Service Center.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are reported as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the funds from which the employees will be paid.

#### J. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Educational Service Center or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes include federal and State grants restricted to expenditures for specified purposes.

The Educational Service Center applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The government-wide statement of net assets reports \$70,557 of restricted net assets, of which none is restricted by enabling legislation.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### K. Fund Balance Reserves

The Educational Service Center reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances.

#### L. Pass-Through Grants

The Educational Service Center is the primary recipient of grants which are passed through or spent on behalf of the school districts within the county. When the Educational Service Center has a financial or administrative role in the grants, the grants are reported as revenues and intergovernmental expenditures in the General Fund or a special revenue fund. For fiscal year 2005, these special revenue funds included the Title I, Preschool, and Safe and Drug Free Community Service Grants.

#### M. Interfund Transactions

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

#### N. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### O. Budgetary Process

The budgetary process is prescribed by the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The presentation of budgetary statements, however, is voluntary.

The Educational Service Center adopts its appropriations on or before the start of the new fiscal year. Upon review of the Education Service Center's Board, the annual appropriation resolution is adopted. After the start of the fiscal year, estimated resources are presented to the Board for approval along with revised appropriations. Both the estimated resources and appropriations may be amended or supplemented throughout the year as circumstances warrant.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 3. CHANGE IN ACCOUNTING PRINCIPLES

For fiscal year 2005, the Educational Service Center has implemented GASB Statement No. 40, "Deposit and Investment Risk Disclosures", GASB Statement No. 46, "Net Assets Restricted by Enabling Legislation" and GASB Technical Bulletin No. 2004-2, "Recognition of Pension and Other Post-Employment Benefit Expenditures/Expenses and Liabilities by Cost Sharing Employers".

GASB Statement No. 40 creates new disclosure requirements for deposits and investments related to credit risk, concentration of credit risk, interest rate risk and foreign currency risk. The implementation of this statement had no effect on the School District's financial statements for fiscal year 2005.

GASB Statement No. 46 clarifies how legal enforceability should be applied for determining restricted net assets. The implementation of this new statement had no effect on the School District's financial statements for fiscal year 2005.

GASB Technical Bulletin No. 2004-2 addresses the amount that should be recognized as an expenditure/expense and as a liability each period by employers participating in a cost-sharing multiple-employer pension and other post-employment benefit (OPEB) plans. The implementation of this bulletin had no effect on the School District's financial statements for fiscal year 2005.

#### 4. ACCOUNTABILITY

At June 30, 2005, the Title I Fund and Alternative School Fund had deficit fund balances of \$125 and \$267 respectively. The General Fund is liable for any deficit in these funds and will provide operating transfers when cash is required, not when accruals occur.

#### 5. BUDGETARY BASIS OF ACCOUNTING

While the Educational Service Center is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The statement of revenues, expenditures and changes in fund balance - budget (Non-GAAP Basis) and actual is presented for the General Fund on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the fund liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).
- 4. Unrecorded cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statements.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 5. BUDGETARY BASIS OF ACCOUNTING (Continued)

#### **Net Change in Fund Balance**

	General
GAAP Basis	\$159,407
Revenue Accruals	370,161
Expenditure Accruals	318,244
Encumbrances	(4,049)
Unrecorded Cash - 2005	(5,781)
Unrecorded Cash - 2004	245
Budget Basis	\$838,227

#### 6. DEPOSITS AND INVESTMENTS

State statutes classify monies held by the Educational Service Center into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the Educational Service Center's treasury. Such monies must be maintained either as cash in the Educational Service Center Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Educational Service Center has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including but not limited to passbook accounts.

Interim monies held by the Educational Service Center may be deposited or invested in the following securities:

- United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above:
- 4. Bonds and other obligations of the State of Ohio or local governments;

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 6. DEPOSITS AND INVESTMENTS (Continued)

- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts.
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations;
- 7. The State Treasurer's investment pool (STAROhio); and
- 8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

#### A. Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the Educational Service Center will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year-end, \$2,351,255 of the Educational Service Center's bank balance of \$2,451,255 was exposed to custodial credit risk because it was uninsured and collateralized. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the School District to a successful claim by the FDIC.

The Educational Service Center has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Educational Service Center or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### B. Investments

The Educational Service Center did not have any investments at fiscal year-end.

#### 7. STATE AND LOCAL SCHOOL DISTRICT FUNDING

The Educational Service Center, under State law, provides supervisory services to the local school districts within its territory. Each city, local, and exempted village school district that entered into an agreement with the Educational Service Center is considered to be provided supervisory services. The cost of the supervisory services is determined by formula under State law. The State Department of Education apportions the costs for all supervisory services among the Educational Service Center's city, local, and exempted village school districts based on each school's total student count. The Department of Education deducts each school district's amount from their State Foundation Program settlements and remits the amount to the Educational Service Center. The Educational Service Center may provide additional supervisory services if the majority of the client school districts agree to the services and the apportionment of the costs to all of the client school districts.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 7. STATE AND LOCAL SCHOOL DISTRICT FUNDING (Continued)

The Educational Service Center also receives funding from the State Department of Education in the amount of \$37 times the average daily membership of the Educational Service Center. Average daily membership includes the total student counts of all local school districts within the Educational Service Center's territory and all of the Educational Service Center's client school districts. This amount is paid from State resources. The State Department of Education also deducts from the State Foundation Program settlement of each of the Education Service Center's local and client school district an amount equal to \$6.50 times the school district's total student count and remits this amount to the Education Service Center.

The Educational Service Center may contract with city, exempted village, local, joint vocational, or cooperative education school districts to provide special education and related services or career-technical education services. The individual boards of education pay the costs for these services directly to the Educational Service Center.

#### 8. INTERGOVERNMENTAL RECEIVABLES

Intergovernmental receivables at June 30, 2005, consisted of excess costs, intergovernmental revenue, and tuition from other school districts. All receivables are considered collectible in full and will be received within one year. A summary of the principal items of intergovernmental receivables follows:

	<b>Amounts</b>
Governmental Activities:	
Excess Costs	\$93,958
Tuition and Student Fees	\$146,174
Intergovernmental Revenue	241,844
Total Intergovernmental Receivables	\$481,976

#### 9. CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2005, was as follows:

,	Balance 6/30/04	Additions	Deductions	Balance 6/30/05
Governmental Activities				
Capital Assets, not Being Depreciated:				
Land	\$161,360	\$0	\$0	\$161,360
Capital Assets, Being Depreciated:				
Land Improvements	9,975	15,369	0	25,344
Building and Improvements	471,862	4,401	(30,882)	445,381
Furniture and Equipment	152,748	12,177	(8,891)	156,034
Total Capital Assets, Being Depreciated	634,585	31,947	(39,773)	626,759
Less Accumulated Depreciation:				
Land Improvements	(366)	(1,412)	245	(1,533)
Building and Improvements	(55,811)	(6,160)	1,402	(60,569)
Furniture and Equipment	(67,966)	(14,546)	3,479	(79,033)
Total Accumulated Depreciation	(124,143)	(22,118)	5,126	(141,135)
Capital Assets, Being Depreciated, Net	510,442	9,829	(34,647)	485,624
Governmental Activities Capital Assets, Net	\$671,802	\$9,829	(\$34,647)	\$646,984

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 9. CAPITAL ASSETS (Continued)

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$599
Special	4,450
Support Services:	
Pupils	1,136
Instructional Staff	5,866
Administration	5,245
Fiscal	1,133
Operation and Maintenance of Plant	3,389
Central	300
Total Depreciation Expense	\$22,118

#### 10. RISK MANAGEMENT

#### A. Property and Liability

The Educational Service Center is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2005, the Educational Service Center contracted with Indiana Insurance Company for property insurance with a \$2,500 deductible and \$4,094,380 as the limit.

The Educational Service Center does not own any vehicles. The vehicles owned by employees who travel are covered under a business policy with the Indiana Insurance Company and holds a \$1,000,000 limit on any accident.

During fiscal year 2005, the Educational Service Center along with other school districts in Ohio participated in the Ohio School Plan (OSP), a public entity insurance purchasing pool. Each individual school district enters into an agreement with the OSP and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The Educational Service Center pays this annual premium to the OSP (See Note 16). The Educational Service Center contracts for education general liability, employee benefits liability, employer's liability and stop gap, errors and omissions liability, and employment practices with OSP.

Insurance coverage provided includes the following:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 10. RISK MANAGEMENT (Continued)

Education General Liability:	
Each Occurrence and Sexual Abuse Injury Limit	\$1,000,000
Personal and Advertising Injury Limit – Each Offense	1,000,000
Fire Damage Limit – Any One Event	500,000
Medical Expense – Any One Person/Each Accident	10,000
General Aggregate Limit	3,000,000
Products – Completed Operations Limit	1,000,000
Employee Benefits Liability:	
Each Offense	1,000,000
Aggregate Limit	3,000,000
Employer's Liability and Stop Gap:	
Each Occurrence	1,000,000
Disease-Each Employee	1,000,000
Errors and Omissions Liability (\$2,500 deductible):	
Per Occurrence	1,000,000
Aggregate Limit	2,000,000
Employment Practices (\$2,500 deductible):	
Each Occurrence	1,000,000
Aggregate Limit	2,000,000

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has not been a significant reduction in insurance coverage from the last fiscal year.

#### B. Workers' Compensation

For fiscal year 2005, the Educational Service Center participated in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 16). The plan is intended to achieve the benefit of a reduced premium for the Educational Service Center by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Integrated Comp Incorporated provides administrative, cost control and actuarial services to the GRP.

#### C. Medical Benefits

For fiscal year 2005, the Educational Service Center participated in the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP), an insurance purchasing pool (Note 16). The intent of the MBP is to achieve the benefit of reduced health insurance premiums for the Educational Service Center by virtue of its grouping and representation with other participants in the MBP. The health insurance experience of the participating school districts is calculated and a premium rate is applied to all school districts in the MBP. Each participant pays its health insurance premiums to the Southwestern Ohio Educational Purchasing Council (SOEPC). Participation in the MBP is limited to school districts that can meet the MBP's selection criteria.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 11. DEFINED BENEFIT PENSION PLANS

#### A. School Employees Retirement System

The Educational Service Center contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling (614) 222-5853.

Plan members are required to contribute 10 percent of their annual covered salary and the Educational Service Center is required to contribute at an actuarially determined rate. The current Educational Service Center rate is 14 percent of annual covered payroll. A portion of the Educational Service Center's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2005, 10.57 percent of annual covered salary was the portion used to fund pension obligations. For fiscal year 2004, 9.09 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The Educational Service Center's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2005, 2004, and 2003 were \$226,295, \$191,857, and \$155,384, respectively; 100 percent has been contributed for all three fiscal years.

#### B. State Teachers Retirement System of Ohio

The Educational Service Center contributes to the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3371, by calling (614) 227-4090, or by visiting the STRS Ohio website at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 11. DEFINED BENEFIT PENSION PLANS (Continued)

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2005, plan members were required to contribute 10 percent of their annual covered salaries. The Educational Service Center was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2004, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The Educational Service Center's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2005, 2004, and 2003 were \$675,754, \$694,235, and \$651,410, respectively; 83.51 percent has been contributed for fiscal year 2005 and 100 percent for fiscal years 2004 and 2003. Contributions to the DC and Combined Plans for fiscal year 2005 were \$17,380 made by the Educational Service Center and \$39,541 made by the plan members.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2005, one member of the Board of Education has elected Social Security. The Board's liability is 6.2 percent of wages paid.

#### 12. POSTEMPLOYMENT BENEFITS

The Educational Service Center provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System of Ohio (STRS Ohio), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are on a pay-as-you-go basis.

All retirees who participated in the DB or Combined Plans and their dependents are eligible for health care coverage. The STRS Ohio Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. All benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS Ohio funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2005, the STRS Ohio Board allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. For the Educational Service Center, this amount equaled \$51,981 for fiscal year 2005.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 12. POSTEMPLOYMENT BENEFITS (Continued)

STRS Ohio pays health care benefits from the Health Care Stabilization Fund. At June 30, 2004 (the latest information available), the balance in the Fund was \$3.1 billion. For the year ended June 30, 2004, net health care costs paid by STRS Ohio were \$268,739,000 and STRS Ohio had 111,853 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than twenty-five years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2005, employer contributions to fund health care benefits were 3.43 percent of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2005, the minimum pay was established at \$27,400. For the Educational Service Center, the amount contributed to fund health care benefits during the 2005 fiscal year equaled \$102,018.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of the annual health care expenses. Expenses for health care for the fiscal year ended June 30, 2004 (the latest information available), were \$223,443,805 and the target level was \$335.2 million. At June 30, 2004, SERS had net assets available for payment of health care benefits of \$300.8 million. SERS has approximately 62,000 participants currently receiving health care benefits.

#### 13. OTHER EMPLOYEE BENEFITS

#### A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. All twelve month employees earn fifteen to twenty-five days vacation per fiscal year, depending upon length of service. Employees may accumulate five vacation days over their yearly maximum allowance at any time during a contract year. Accumulated, unused vacation time is paid to all staff who have any accumulated vacation upon termination of employment. Teachers do not earn vacation time.

All regular, full-time employees earn three days of personal leave per fiscal year. Accumulated, unused personal leave is converted to sick leave at fiscal year-end. Accumulated, unused personal leave is not paid to employees upon termination of employment. All regular, part-time staff earn personal leave at a prorated rate based upon the percentage they work compared to full-time.

All regular, full-time teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 260 days for all personnel. Upon retirement, employees with ten or more years of current service with the Educational Service Center receive payment for one-fourth of accrued, but unused sick leave credit to a maximum of 65 days. For those employees with less than 10 years of service, the maximum leave payment is 40 days.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 13. OTHER EMPLOYEE BENEFITS (Continued)

#### **B.** Insurance Benefits

The Educational Service Center provides dental insurance, life insurance and accidental death and dismemberment insurance to most employees through Coresource. Medical/surgical benefits are provided by Anthem through the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP) (Note 16).

#### C. Deferred Compensation Plan

Employees may elect to participate in the Ohio Public Employees Deferred Compensation Plan and the Ohio Association of School Board Officials (OASBO) Deferred Compensation Plan. The plans were created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plans permit deferral of compensation until future years. According to the plans, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

#### 14. CAPITALIZED LEASES - LESSEE DISCLOSURE

In fiscal year 2003, the Educational Service Center entered into a lease-purchase agreement for the purchase and renovation of the land and building where the Educational Service Center is housed, instead of continuing to make rental payments. The initial term of the agreement was July 25, 2002, until June 30, 2003, provided that U. S. Bank and/or the Educational Service Center will have the right to renew for a total of not more than nine additional one-year renewable terms beginning on July 1, 2003. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements. These expenditures are reflected as program/function expenditures on a budgetary basis. Principal payments made during fiscal year 2005 totaled \$45,007 in the General Fund.

The assets acquired through capital leases are as follows:

	Asset	Accumulated	Net Book
	Value	Depreciation	Value
Land	\$161,360		\$161,360
Building and Improvements	338,640	13,546	325,094
Totals	\$500,000	\$13,546	\$486,454

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2005.

Year	Amount
2006	\$63,727
2007	63,727
2008	63,727
2009	63,727
2010	63,727
2011-2013	132,765
Total	451,400
Less: Amount Representing Interest	(72,316)
Present Value of Minimum Lease Payments	\$379,084

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

#### 15. LONG-TERM OBLIGATIONS

	Amount			Amount	
	Outstanding			Outstanding	Due in
	6/30/2004	<b>Additions</b>	<b>Deletions</b>	6/30/2005	One Year
Compensated Absences Payable	\$451,578	\$118,849	\$77,457	\$492,970	\$84,807
Capital Lease Obligation	424,091		45,007	379,084	45,704
Total Governmental Activities					
Long-Term Obligations	\$875,669	\$118,849	\$122,464	\$872,054	\$130,511

Compensated absences will be paid from the General Fund and the Other Local Grants Fund. Capital leases will be paid from the General Fund.

#### 16. JOINTLY GOVERNED ORGANIZATIONS AND INSURANCE PURCHASING POOLS

#### A. Jointly Governed Organizations

**Miami Valley Educational Computer Association** - The Educational Service Center is a participant in the Miami Valley Educational Computer Association (MVECA) which is a computer consortium. MVECA is an association of public schools within the boundaries of Clark, Clinton, Fayette, Greene and Highland Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts.

The governing board of MVECA consists of five Superintendents and two Treasurers of member school districts, with four of the five Superintendents and both Treasurers elected by a majority vote of all member school districts except the Greene County Career Center. The fifth Superintendent is from the Greene County Career Center. The Educational Service Center paid MVECA \$31,883 for services provided during the fiscal year. Financial information can be obtained from Norma Stewart, who serves as Director, at 330 East Enon Road, Yellow Springs, Ohio 45387.

**Southwestern Ohio Educational Purchasing Council** - The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing cooperative made up of nearly 100 Educational Service Centers in 12 counties. The purpose of the cooperative is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC.

Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts. Any district withdrawing from the SOEPC forfeits its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations. Payments to SOEPC are made from the General Fund.

During fiscal year 2005, the Educational Service Center paid \$8,908 to the SOEPC. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Drive, Suite 208, Vandalia, OH 45377.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

## 16. JOINTLY GOVERNED ORGANIZATIONS AND INSURANCE PURCHASING POOLS (Continued)

Miami Valley Special Education Regional Resource Center - The Miami Valley Special Education Regional Resource Center (MVSERRC) is a jointly governed organization operated by a Governing Board that is composed of superintendents of member school districts in the Miami Valley which comprise sixty percent of the Board, two parents of children with disabilities, one representative of a chartered nonpublic school, one representative of a county board of Mental Retardation and Developmental Disabilities, representatives of universities and students and persons with disabilities representations. The Educational Service Center participates in the following services of MVSERRC: Identification and Program Development Project, Regional Educational Assessment Programming Project, Instructional Resource Center Project, Early Childhood Services Project, and the Ohio Resource Center for Low Incidence and Severely Handicapped Project. These services are to assist the Educational Service Center in complying with mandates of Public Law 99-457 for educating children with disabilities.

There is no financial commitment made by the School Districts involved in MVSERRC. MVSERRC is not dependent upon the continued participation of the Educational Service Center and the Educational Service Center does not maintain an equity interest in or financial responsibility for the MVSERRC. The Educational Service Center made no contributions to MVSERRC during fiscal year 2005.

Greene County Family and Children First Council - The Greene County Family and Children First Council (Council) is a jointly governed organization created under Ohio Revised Code Section 121.37. The Council is made up of the following members: the Director of the Board of Alcohol, Drug Addiction and Mental Health Services that serve Greene County, the Health Commissioner of the Board of Greene County, the Director of the Greene County Department of Human Services, the Executive Director of Greene County's Children Services Board, the Superintendent of Greene County's Board of Mental Retardation and Developmental Disabilities, the Greene County Juvenile Court Judge, the Superintendents of all School Districts and Educational Service Centers within the County, a representative of the largest city in the County, the Chair of the Board of Greene County Commissioners, a representative of the regional office of the Department of Youth Services, a representative of Head Start services in Greene County, a representative of Greene County's Early Intervention Collaborative, and at least three individuals representing families residing in Greene County. When possible, the number of members representing families will be equal to twenty percent of the Council's remaining membership. In fiscal year 2005, the Educational Service Center made contributions of \$22,411 to the Council. Continued existence of the Council is not dependent on the Educational Service Center's continued participation, no equity interest exists, and no debt is outstanding.

The Western Regional Professional Development Center - The Western Regional Professional Development Center (WRPDC) is a committee established by Senate Bill 230. The purpose of the WRPDC is to review the course work and other professional development activities completed by educators within the district for renewal of certificates or licenses. Membership is open to all schools within Greene County, including the Greene County MRDD. The Executive Committee is comprised of a chairperson, vice-chairperson, recorder/clerk, member Superintendent, County Superintendent, chairperson of each subcommittee, and any other person that the committee deems necessary to make sure that every member school district has at least one person on the Executive Committee. The County Superintendent is the only non-voting member. The overall committee structure shall be such that teachers shall comprise the majority of the positions within the committees. There are no fees or charges to be paid by the member school districts. Additional information can be obtained from Jeanne Anderson, Secretary, at P.O. Box 972, Dayton, Ohio 45422.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (Continued)

## 16. JOINTLY GOVERNED ORGANIZATIONS AND INSURANCE PURCHASING POOLS (Continued)

#### **B.** Insurance Purchasing Pools

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan - The Educational Service Center participates in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by an eleven member Executive Committee consisting of the Chairperson, the Vice-Chairperson, a representative from the Darke County Educational Service Center and eight other members elected by majority vote of all member Educational Service Centers. The Chief Administrator of GRP serves as the coordinator of the program. Each fiscal year, the participating Educational Service Centers pay an enrollment fee to the GRP to cover the costs of administering the program.

Southwestern Ohio Educational Purchasing Council Medical Benefits Plan – The Educational Service Center participates in the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP). The MBP's business and affairs are conducted by an eleven member committee consisting of various MBP representatives that are elected by the general assembly. Either the superintendent or treasurer from each participating Educational Service Center serves on the general assembly. Each year, the participating Educational Service Centers pay an enrollment fee to the MBP to cover the costs of administering the program.

Ohio School Plan – The Educational Service Center participates in the Ohio School Plan (OSP), an insurance purchasing pool. The Ohio School Plan (OSP) is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP's business and affairs are conducted by a fifteen member Board of Directors consisting of school district superintendents and treasurers, as well as the president of Harcum-Schuett Insurance Agency, Inc. and a partner of the Hylant Group, Inc. Hylant Group, Inc. is the Administrator of the OSP and is responsible for processing claims. Harcum-Schuett Insurance Agency, Inc. is the sales and marketing representative, which establishes agreements between OSP and member schools.

#### 17. CONTINGENCIES

#### A. Grants

The Educational Service Center received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Educational Service Center at June 30, 2005.

#### **B.** Litigation

The Educational Service Center is party to legal proceedings. The Educational Service Center is of the opinion that ultimate disposition of claims will not have a material effect, if any, on the financial condition of the Educational Service Center.



## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Greene County Educational Service Center Greene County 360 East Enon Road Yellow Springs, Ohio 45387

To the Governing Board:

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Greene County Educational Service Center, Greene County, (the Center), as of and for the year ended June 30, 2005, which collectively comprise the Center's basic financial statements and have issued our report thereon dated February 28, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Center's internal control over financial reporting to determine our auditing procedures in order to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. In a separate letter to the Center's management dated February 28, 2006, we reported a matter involving internal control over financial reporting we did not deem a reportable condition.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Center's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*. In a separate letter to the Center's management dated February, 28, 2006, we reported other matters related to noncompliance we deemed immaterial.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688 www.auditor.state.oh.us Educational Service Center Greene County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

We intend this report solely for the information and use of the audit committee, management, and the Governing Board, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Butty Montgomery

February 28, 2006



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#### **GREENE COUNTY EDUCATIONAL SERVICE CENTER**

#### **GREENE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED APRIL 4, 2006