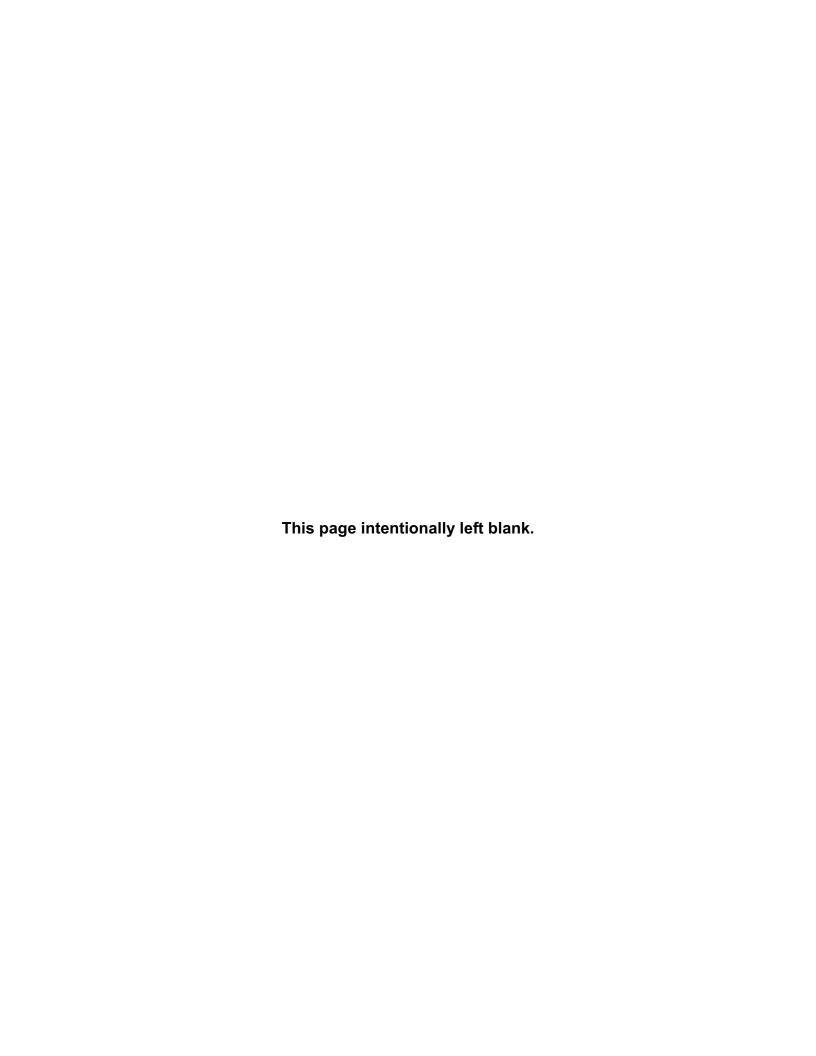




SOUTHEAST LOCAL SCHOOL DISTRICT WAYNE COUNTY

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INDEPENDENT ACCOUNTANTS' REPORT

Southeast Local School District Wayne County 9048 Dover Road Apple Creek, Ohio 44606

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Southeast Local School District, Wayne County, Ohio, (the District) as of and for the year ended June 30, 2004, which collectively comprise the District's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Southeast Local School District, Wayne County, Ohio, as of June 30, 2004, and the respective changes in financial position and cash flows, where applicable, and the respective budgetary comparison for the General Fund thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 7, 2005 of our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

101 Central Plaza South / 700 Bank One Tower / Canton, OH 44702 Telephone: (330) 438-0617 (800) 443-9272 Fax: (330) 471-0001 Southeast Local School District Wayne County Independent Accountants' Report Page 2

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to form opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Receipts and Expenditures of Federal Awards is presented for additional analysis and is not a required part of the basic financial statements. We subjected the Schedule of Receipts and Expenditures of Federal Awards to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Betty Montgomery Auditor of State

Butty Montgomeny

March 7, 2005

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2004 Unaudited

The discussion and analysis of Southeast Local School District's (the District) financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2004. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the notes to the basic financial statements and the financial statements to enhance their understanding of the District's financial performance.

Financial Highlights

Key financial highlights for 2004 are as follows:

- Net assets of governmental activities increased \$81,752, which represents a 1.2 percent increase from 2003. The District has no business-type activities.
- For governmental activities, general revenues accounted for \$12.2 million in revenue or 78.7 percent of all revenues. Program specific revenues in the form of charges for service, sales, rents and contributions accounted for \$3.3 million or 21.3 percent of total revenues of \$15.5 million.
- The District had \$15.4 million in expenses related to governmental activities; \$3.3 million of these expenses were offset by program specific charges for services, grants, or contributions. General revenues (primarily state foundation and taxes) of \$12.2 million were adequate to provide for these programs.
- The general fund, the only major fund, had \$12.3 million in revenues and \$12.4 million in expenditures. The general fund's balance decreased \$90,875 to \$3.1 million.

Overview of the Financial Statements

The discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements.

Government-wide Financial Statements. The government-wide financial statements are designed to provide reader with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2004 Unaudited

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned by unused vacation leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of the District include instruction, support services, operation of non-instructional services, and extracurricular activities.

The government-wide financial statements can be found on pages 13-15 of this report.

Fund Financial Statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objective. The District, like the state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental funds, proprietary fund, and fiduciary fund.

Governmental Funds Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the reader may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2004 Unaudited

The basic fund financial statements can be found on pages 16-20 of this report.

Proprietary Fund The internal service fund is an accounting device used to accumulate and allocate costs internally amount the District's various functions. The District uses its internal service fund to account for its healthcare costs. Because this service predominantly benefits governmental functions, they have been included within governmental activities in the government-wide statements.

The basic proprietary fund financial statements can be found on pages 21-23 of this report.

Fiduciary Fund Fiduciary fund is used to account for resources held for the benefit of parties outside the government. Fiduciary fund is not reflected in the government-wide financial statement because the resources of this fund are not available to support the District's own programs. The accounting used for fiduciary funds is much like that used for the proprietary funds.

The basic fiduciary fund financial statements can be found on pages 24 of this report.

Notes to the Financial Statements. The notes provide additional information that is essential to the full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 25-47 of this report.

Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the District, assets exceeded liabilities by \$6.8 million at the close of the most recent fiscal year.

Approximately forty-one percent of the District's net assets (\$2.8 million) reflect its unrestricted net assets. The District uses these unrestricted net assets to meet ongoing obligations to the residents and creditors. Fifty-one percent of the net assets (\$3.5 million) are investment in capital assets (e.g., land, building, machinery and furniture, vehicles). The District uses these capital assets to provide services to residents; consequently, these assets are not available for future spending. An additional portion of the District's net assets, \$0.5 million, represents resources that are subject to external restrictions on how they may be used.

At the end of the current fiscal year, the District is able to report positive balances for the governmental activities. The same situation held true for the prior fiscal year.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2004 Unaudited

Southeast Local School District's Net Assets

	Governmental Activities				
		2004		2003	
Assets		_		_	
Current and Other Assets	\$	10,926,653	\$	11,684,209	
Capital Assets		4,100,703		4,328,427	
Total Assets		15,027,356		16,012,636	
Liabilities					
Current Liabilities		7,185,624		7,804,121	
Long-term Liabilities		1,003,405		1,451,940	
Total Liabilities		8,189,029		9,256,061	
Net Assets					
Invested in Capital Assets, Net of Related Debt		3,509,592		3,549,170	
Restricted		527,285		759,451	
Unrestricted		2,801,450		2,447,954	
Total Net Assets		6,838,327		6,756,575	

The District's net assets increased by \$0.08 million during the current fiscal year. All of these represent the degree to which increases in ongoing revenues have outstripped similar increases in ongoing expenses.

Governmental Activities

Governmental activities increased the District's net assets by \$0.08 million, thereby accounting for one percent of the total incline in net assets of the District. Key elements of this increase are as follows:

- Charges for services increased by \$0.5 million (86 percent) during the year. Most of this increase is due to additional services provided to the students.
- Operating grants increase approximately by \$0.3 (14 percent), mostly as a result of an increase in program funding by state and federal government during the current fiscal year.
- Property taxes also increased by \$0.3 million (5 percent) during the year. Most of this increase is the result of revenue recognition required by general accepted accounting principal.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2004 Unaudited

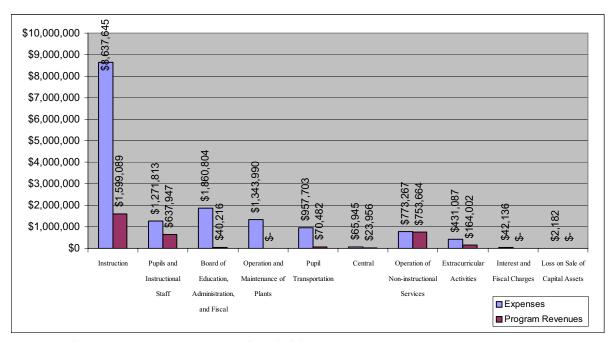
Southeast Local School District's Changes in Net Assets

Governmental	l
A ativitias	

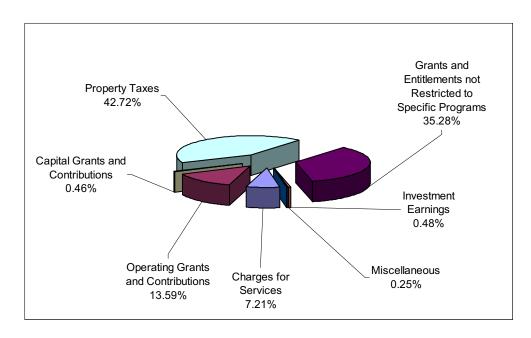
	Activities			
	2004			
Revenue:	•			
Program Revenues:				
Charges for Services and Sales	\$ 1,116,	037 \$ 599,188		
Operating Grants and Contributions	2,102,	837 1,837,044		
Capital Grants and Contributions	70,	482 30,376		
General Revenues:				
Property Taxes	6,607,	535 6,287,511		
Grants and Entitlements	5,457,	5,422,295		
Investment Earnings	74,	544 80,902		
Miscellaneous	39,	295 354,722		
Total Revenues	15,468,	324 14,612,038		
Expenses:				
Instructions:				
Regular	6,368,	838 6,380,141		
Special	1,677,	050 2,016,003		
Vocational	301,	790 290,078		
Other	289,	967 155,170		
Support Services:				
Pupils	928,	501 785,262		
Instructional Staff	343,	312 472,705		
Board of Education	39,	086 33,512		
Administration	1,471,	805 1,457,279		
Fiscal	349,	913 344,197		
Operation and Maintenance of Plant	1,343,	990 1,266,850		
Pupil Transportation	957,	703 821,716		
Central	65,	945 32,725		
Operation of Non-instructional Services	773,	267 661,667		
Extracurricular Activities	431,	087 374,591		
Fiscal and Interest Charges	42,	136 53,391		
Loss on Sale of Capital Assets	2,	182 -		
Total Expenses	15,386,	572 15,145,287		
Changes in Net Assets	81,	752 (533,249)		
Beginning Net Assets, Restated	6,756,	575 7,289,824		
Ending Net Assets	\$ 6,838,	\$ 6,756,575		

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2004 Unaudited

Expenses and Program Revenues – Governmental Activities



Revenues by Sources – Governmental Activities



Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2004 Unaudited

For the most part, the increase in expenses closely paralleled inflation and growth in the demand for services. Expenses increased by \$0.2 million in comparison to the prior fiscal year. Most of the increase in expenses occurred in support services and operation of non-instructional services.

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by a voted levy does not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Thus, school districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to voters to maintain a constant level of service. Property taxes made up 43 percent of revenue for governmental activities for Southeast Local School District in fiscal year 2004, remaining unchanged from prior years.

Financial Analysis of the Governmental Funds

Governmental Funds. Information about the District's governmental funds starts on page 16. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$15.5 million and expenditures of \$15.6 million. The total governmental fund balance decreased \$0.1 million. The net change in governmental fund balance for the year was most significant in the general fund, where the general fund's fund balance decreased by \$90 thousand for fiscal year 2004.

The general fund is the chief operating fund of the District. At the end of the current fiscal year, unreserved fund balance of the general fund was \$2.5 million, while total fund balance declined to \$3.1 million. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total expenditures. Unreserved fund balance represents less than one percent of total general fund expenditures, while total fund balance represents seven percent of that same amount.

Key factors in this decreased of fund balance for the general fund is as follows:

- Total revenues increased by \$1,031,252 mostly in property taxes, intergovernmental revenues, and tuition and fees.
- Expenditures increased by \$863,035. Most of the increase occurred in instruction and support services.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2004 Unaudited

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal 2004, the District amended its general fund budget numerous times.

For the General Fund, final budget basis revenue was \$12.1 million, above original budget estimates of \$11.4 million. Of this \$.7 million difference, most was due to an increase in amount of taxes and intergovernmental revenues available to the District. Actual revenue was \$12.1 million, slightly higher than the final budget.

The original appropriations of \$12.4 million increased slightly. Expenditures, however, were only \$12.2 million or \$0.2 million less than anticipated.

Capital Assets and Debt Administration

Capital Assets

The District's investment in capital assets for its governmental activities as of June 30, 2004, amount to \$4.1 million (net of accumulated depreciation). This investment in capital assets includes land, improvements, buildings, equipment, furniture, and vehicles. The total decrease in the District's investment in capital assets for the current fiscal year was 5.3 percent.

Southeast Local School District's Capital Assets (Net of Depreciation)

	 Governmental Activities			
		Restated		
	 2004		2003	
Land and Land Improvements	\$ 685,715	\$	743,797	
Building and Improvements	1,661,636		1,676,949	
Furniture and Equipment	959,344		1,004,531	
Vehicles	794,008		903,150	
	 		_	
Totals	\$ 4,100,703	\$	4,328,427	

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2004 Unaudited

The decrease in capital assets was due to recognizing \$481,784 in depreciation expense, offset by \$256,631 of acquisitions. These acquisitions were distributed among building and improvements, furniture and equipment, and vehicles. The District also retired \$110,114 of capital assets, resulting in \$2,182 on loss of sale of capital assets. The District continued its ongoing commitment to maintaining and improving its capital assets.

The District operates its own sewer plant to process sewage at the High School and Junior High complex. For more information on capital assets, refer to Note 8 in the basic financial statements.

Debt

The electors of the District approved the issuance of bonds in the amount of \$1.5 million at the election held on November 8, 1988, and the bonds were issued pursuant to such voted authority. The bonds were issued for the addition, renovation, improvements, furnishing and equipping elementary buildings and improving their sites. The Board of Education for the District issued general obligation notes in the amount of \$640,609 under House Bill 264 Energy Conservation Program on March 3, 1998. The District is eligible for funding from the Ohio School Facilities Commission in 2008 under which the State will fund 36% of the District's future facility needs after the issuance of bonds.

At June 30, 2004 the District had \$591,1110f debt outstanding with \$200,180 due within one year. See Note 10 to the basic financial statement for detail. The following table summarizes the outstanding debt.

Southeast Local School District Outstanding Debt at Year End

	Governmental Activities			
	2004			2003
General Obligation Notes General Obligation Bonds	\$	431,111 160,000	\$	469,527 310,000
	\$	591,111	\$	779,527

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2004 Unaudited

Current Issues Affecting Financial Condition

State law fixes the amount of tax revenue, forcing it to remain constant except for new valuations in the District. Management must plan expenses accordingly, staying within the District's five-year plan.

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding decision is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General assembly to enact a school-funding scheme that is thorough and efficient..."

The District is currently unable to determine what effect, if any, this decision will have on its future State funding and on its financial operations.

Due to the unsettled issues in the school funding, management is required to plan carefully and prudently to provide the resources to meet student needs over the next several years.

Contacting the District's Financial Management

This financial report is designed to provide our parents, citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for money it receives. If you have questions about this report or need additional financial information, contact Eric Koehler, Treasurer at Southeast Local School District, 9048 Dover Road, Apple Creek, Ohio 44606.

Statement of Net Assets June 30, 2004

	GovernmentalActivities		
Assets			
Equity in Pooled Cash and Cash Equivalents	\$	4,899,022	
Receivables:			
Taxes		6,007,695	
Accounts		1,546	
Inventory Held for Resale		18,390	
Nondepreciable Capital Assets		588,680	
Depreciable Capital Assets, Net		3,512,023	
Total Assets		15,027,356	
Liabilities			
Accounts Payable		221,341	
Accrued Wages and Benefits		1,362,826	
Compensated Absences Payable		55,457	
Pension Obligation Payable		302,073	
Intergovernmental Payable		24,608	
Deferred Revenue		5,203,585	
Accrued Interest Payable		1,103	
Claims Payable		14,631	
Long-Term Liabilities:			
Due Within One Year		252,885	
Due in More Than One Year		750,520	
Total Liabilities		8,189,029	
Net Assets			
Invested in Capital Assets, Net of Related Debt		3,509,592	
Restricted for:			
Capital Projects		120,324	
Debt Service		262,282	
Other Purposes		144,679	
Unrestricted		2,801,450	
Total Net Assets	\$	6,838,327	

Statement of Activities
For the Fiscal Year Ended June 30, 2004

			Program Revenues					
	Expenses		Charges for Services and Sales		Operating Grants and Contributions		Capital Grants and Contributions	
Governmental Activities								
Instruction:								
Regular	\$	6,368,838	\$	10,564	\$	112,918	\$	-
Special		1,677,050		405,584		1,070,023		-
Vocational		301,790		-		-		-
Other		289,967		-		-		-
Support Services:								
Pupils		928,501		195,141		360,232		-
Instructional Staff		343,312		-		82,574		-
Board of Education		39,086		-		-		-
Administration		1,471,805		-		40,216		-
Fiscal		349,913		-		-		-
Operation and Maintenance of Plant		1,343,990		-		-		-
Pupil Transportation		957,703		-		-		70,482
Central		65,945		-		23,956		-
Operation of Non-Instructional Services		773,267		340,746		412,918		-
Extracurricular Activities		431,087		164,002		-		-
Interest and Fiscal Charges		42,136		´-		-		-
Loss on Sale of Capital Assets		2,182						
Total Governmental Activities	\$	15,386,572	\$	1,116,037	\$	2,102,837	\$	70,482

General Revenues

Property Taxes Levied for:

General Purposes

Debt Service

Capital Projects

Grants and Entitlements not Restricted to Specific Programs

Investment Earnings

Miscellaneous

Total General Revenues

Changes in Net Assets

Net Assets Beginning of Year - As Restated (See Note 3A)

Net Assets End of Year

Net (Expense) Revenue and Changes in Net Assets

Governmental Activities				
\$	(6,245,356) (201,443) (301,790) (289,967)			
	(373,128) (260,738) (39,086) (1,431,589) (349,913) (1,343,990) (887,221) (41,989) (19,603) (267,085) (42,136) (2,182)			
\$	(12,097,216)			
\$	6,256,641 70,288 280,606 5,457,594 74,544 39,295			
	12,178,968			
	81,752			
	6,756,575			
\$	6,838,327			

Balance Sheet Governmental Funds June 30, 2004

	General	Other Governmental Funds	Total Governmental Funds	
Assets				
Equity in Pooled Cash and Cash Equivalents	\$ 4,134,0	25 \$ 715,560	\$ 4,849,585	
Receivables:	F 704 0	20 205 005	0.007.005	
Taxes	5,721,8	•	6,007,695	
Accounts	1,5	18,390	1,546 18,390	
Inventory Held for Resale	-	16,390_	10,390	
Total Assets	9,857,4	01 1,019,815	10,877,216	
Liabilities				
Accounts Payable	44,4	44 176,897	221,341	
Accrued Wages and Benefits	1,342,1	03 20,723	1,362,826	
Compensated Absences Payable	55,4		55,457	
Intergovernmental Payable	23,0		24,608	
Pension Obligation Payable	198,9	•	204,191	
Deferred Revenue	5,093,8	30 264,100	5,357,930	
Total Liabilities	6,757,8	33 468,520	7,226,353	
Fund Balances				
Reserved for:				
Encumbrances	7,8	The state of the s	38,725	
Property Taxes	628,0	00 36,375	664,375	
Unreserved:				
Undesignated, Reported in:				
General Fund	2,463,6		2,463,691	
Special Revenue Funds	-	166,655	166,655	
Debt Service Fund	-	288,467	288,467	
Capital Projects Funds		28,950	28,950	
Total Fund Balances	3,099,5	68 551,295	3,650,863	
Total Liabilities and Fund Balances	\$ 9,857,4	01 \$ 1,019,815	\$ 10,877,216	

Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2004

Total Governmental Fund Balances		\$ 3,650,863
Amounts reported for governmental activities in the statement of net assets are different because		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		4,100,703
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds. Taxes		154,345
An internal service fund is used by management to charge the cost of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.		34,806
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. Compensated Absences Pension Obligation General Obligation Bonds General Obligation Notes Accrued Interest	(412,294) (97,882) (160,000) (431,111) (1,103)	
Total		(1,102,390)
Net Assets of Governmental Activities		\$ 6,838,327

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Fiscal Year Ended June 30, 2004

	General	Other Governmental Funds	Total Governmental Funds
Revenues			
Taxes	\$ 6,289,633	\$ 355,916	\$ 6,645,549
Intergovernmental	5,544,590	2,086,323	7,630,913
Interest	67,906	6,638	74,544
Tuition and Fees	405,584	636	406,220
Extracurricular Activities	-	247,204	247,204
Food Service	-	340,746	340,746
Classroom Materials and Fees	10,564	-	10,564
Miscellaneous	20,901	129,697	150,598
Total Revenues	12,339,178	3,167,160	15,506,338
Expenditures			
Current:			
Instruction:			
Regular	6,295,538	156,219	6,451,757
Special	916,821	828,399	1,745,220
Vocational	303,918	-	303,918
Other	289,967	-	289,967
Support Services:			
Pupils	311,819	639,536	951,355
Instructional Stuff	252,237	90,841	343,078
Board of Education	38,687	-	38,687
Administration	1,459,364	42,107	1,501,471
Fiscal	331,460	9,806	341,266
Operation and Maintenance of Plant	1,046,403	20,731	1,067,134
Pupil Transportation	847,397	-	847,397
Central	38,029	46,659	84,688
Operation of Non-Instructional Services	<u>-</u>	758,745	758,745
Extracurricular Activities	237,788	149,159	386,947
Capital Outlay	-	297,438	297,438
Dent Service:			
Principal	38,146	150,000	188,146
Interest and Fiscal Charges	22,868	18,165	41,033
Total Expenditures	12,430,442	3,207,805	15,638,247
Excess of Revenue (Under) Expenditures	(91,264)	(40,645)	(131,909)
Other Financing Sources			
Proceed from Sale of Capital Assets	389		389_
Net Change in Fund Balances	(90,875)	(40,645)	(131,520)
Fund Balances Beginning of Year	3,190,443	591,940	3,782,383
Fund Balances End of Year	\$ 3,099,568	\$ 551,295	\$ 3,650,863

Reconciliation of the Statement of Revenues, Expenditures and Changes in the Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2004

Net Change in Fund Balances - Total Governmental Funds	\$	(131,520)
--	----	-----------

Amounts reported for governmental activities in the statement of activities are different because

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.

Fixed Assets Additions 256,631
Current Year Depreciation (481,784)

Total (225,153)

Governmental funds only report the disposal of assets to the extent proceeds are received from that sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the loss on the disposal of capital assets.

Loss on Disposal of Capital Assets (2,571)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Taxes

axes (38,014)

Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. Proceeds of long-term debt is revenue in the governmental funds as opposed to a liability in the statement of net assets.

Note Principal Payment 38,146
Bond Principal Payment 150,000

Total 188,146

In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.

(1,103)

Some expenses reported in the statement of activities, such as compensated absences and pension obligation payable which represents contractually required pension contributions, do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Pension Obligation Payable 12,835
Compensated Absences Payable 260,389

Total 273,224

The internal service fund used by management to charge the cost of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.

18,743

Change in Net Assets of Governmental Activities

\$ 81,752

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP) and Actual General Fund For the Fiscal Year Ended June 30, 2004

	Budgeted	d Amount		Variance with Final Budget
	Original	Final	Actual	Positive/ (Negative)
Revenue:	ф. 5.045.400	* • • • • • • • • • • • • • • • • • • •	Φ 0000001	
Taxes	\$ 5,845,129	\$ 6,323,108	\$ 6,030,624	\$ (292,484)
Intergovernmental	5,153,371	5,481,000	5,544,590	63,590
Interest	58,500	73,315	63,184	(10,131)
Tuition	325,000	160,000	405,584	245,584
Classroom Materials and Fees	10,500	10,500	10,564	64
Miscellaneous	27,500	26,000	27,555	1,555
Total Revenues	11,420,000	12,073,923	12,082,101	8,178
Expenditures:				
Instruction:				
Regular	6,321,679	6,325,911	6,046,763	279,148
Special	883,275	883,045	915,424	(32,379)
Vocational	300,976	300,976	303,355	(2,379)
Other	150,000	150,000	289,967	(139,967)
Support Services:				
Pupils	350,775	350,753	321,592	29,161
Instructional Staff	275,491	280,145	260,822	19,323
Board of Education	32,775	32,775	30,454	2,321
Administration	1,531,940	1,539,687	1,466,597	73,090
Fiscal	334,400	334,400	322,527	11,873
Operation and Maintenance of Plant	995,800	1,008,463	1,041,097	(32,634)
Pupil Transportation	845,549	848,649	858,302	(9,653)
Central	29,700	29,700	25,805	3,895
Extracurricular Activities	253,050	254,802	240,367	14,435
Capital Outlay	5,000	5,000	8,870	(3,870)
Debt Service:	,	•	•	(, ,
Principal Payments	37,500	38,146	38,146	_
Interest and Fiscal Charges	24,000	23,354	22,868	486
Total Expenditures	12,371,910	12,405,806	12,192,956	212,850
Excess of Revenues Over/				
(Under) Expenditures	(951,910)	(331,883)	(110,855)	221,028
Other Financing Sources:				
Proceeds from Sale of Capital Assets	-	-	389	389
Refund of Prior Year Expenditures	-	6,271	6,271	-
Advance In		8,188	8,188	
Total Other Financing Sources		14,459_	14,848_	389
Net Change in Fund Balance	(951,910)	(317,424)	(96,007)	221,417
Fund Balance at the Beginning of Year	3,794,873	3,794,873	3,794,873	-
Prior year encumbrances appropriated	(77,852)	(77,852)	(77,852)	
Fund Balance at the End of Year	\$ 2,765,111	\$ 3,399,597	\$ 3,621,014	\$ 221,417

Statement of Fund Assets Proprietary Funds June 30, 2004

	Ad	vernmental ctivities - rnal Service Fund
Assets	Φ.	40.427
Equity in Pooled Cash and Cash Equivalents	\$	49,437
Total Assets		49,437
Liabilities		
Claims Payable		14,631
Total Liabilities		14,631
Net Assets		
Unrestricted		34,806
Total Net Assets	\$	34,806

Statement of Revenues, Expenses, and Changes in Fund Net Assets
Proprietary Funds
For the Fiscal Year Ended June 30, 2004

	Governmental Activities - Internal Service Fund	
Operating Revenues: Charges for Services	\$	146,851
Total Operating Revenues		146,851
Operating Expenses: Claims		128,108
Total Operating Expenses		128,108
Operating Income		18,743
Change in Net Assets		18,743
Net Assets Beginning of Year		16,063
Net Assets End of Year	\$	34,806

Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended June 30, 2004

	Governmental Activities - Internal Service Fund	
Increase (Decrease) in Cash and Cash Equivalents		
Cash Flows from Operating Activities Cash Received from Customers Cash Payments for Claims	\$	146,851 (127,269)
Net Cash Provided by (Used in) Operating Activities		19,582
Net Increase (Decrease) in Cash and Cash Equivalents		19,582
Cash and Cash Equivalents Beginning of Year		29,855
Cash and Cash Equivalents End of Year	\$	49,437
Reconciliation of Operating Loss to Net Cash Provided by (Used in) Operating Activities		
Operating Income	\$	18,743
Adjustments: Increase in Liabilities: Claims Payable		839_
Total Adjustments		839
Net Cash Provided by (Used in) Operating Activities	\$	19,582

Statement of Fiduciary Assets and Liabilities Agency Funds June 30, 2004

	Student Activities	
Assets Equity in Pooled Cash and Cash Equivalents	\$	27,899
Total Assets		27,899
Liabilities Accounts Payable Due to Students		550 27,349
Total Liabilities	\$	27,899

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

Note 1 – Description of the School District and Reporting Entity

The Southeast Local School District (the District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is governed by a five-member Board of Education (the Board) elected by its citizens and is responsible for the provision of public education to residents of the District. The board oversees the operations of the District's six instructional and support facilities. Average daily membership was 1,719. The District employed 144 certified and 107 non-certified employees.

A. The Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the District are not misleading. The primary government consists of all funds, departments, boards and agencies that are legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. The District does not have any component units.

B. Joint Venture

The District participates in a joint venture to operate the Midland Council of Governments (COG), a regional council of governments established to provide efficient and cost effective computer and data processing services to each member. Other participants in the COG include school districts in Ashland, Holmes, and Wayne Counties, and the Wadsworth City School District.

The COG was established in July of 1993 and is governed by a seven-member Executive Committee, appointed by the COG. The Tri-County Educational Service Center serves as fiscal agent for the COG and is responsible for all financial reporting for the COG.

The COG is funded by member fees and state grants. The Executive Committee determines and sets the member fees for all services to the COG. Fees are billed to member districts annually around July 1st. The District paid \$112,824 in fees for fiscal year 2003-04. The District has no equity interest in the COG.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

Upon dissolution of the COG, any unclaimed assets remaining on the COG's books shall be distributed as follows:

- 1. All tangible personal property previously loaned or given to the COG that is clearly identified as to ownership shall be returned to the owner member.
- 2. All remaining tangible personal property shall be sold at public sale in accordance with the ORC 307.12 by sealed bid. The cash proceeds and all remaining assets and other intangibles, including moneys, shall be distributed to the member districts in proportion to the Average Daily Membership (ADM) of the district.

Upon withdrawal from the COG, a member shall be released from all obligations and liabilities of the COG except those for which it was a contracting party or for pending claims. The withdrawing member district shall receive any tangible personal property it individually owns and which is housed remotely. Any and all other moneys, grants, and property housed at the data center shall remain that of the COG.

Upon termination/suspension from the COG, a member shall return all equipment or assets owned by the Executive Committee and will be responsible for any loss in state funding to the COG as a result of the termination.

Complete financial statements for the COG can be obtained from the Tri-County Educational Service Center, 741 Winkler Drive, Wooster, Ohio 44691.

C. Jointly Governed Organizations

Wayne County Career Center

The Wayne County Career Center (the Career Center) is a separate body politic and corporate, established by the Ohio Revised Code. The Board of Education is comprised of representatives from the Board of each participating school district independent of the Southeast Local School District. The Board is responsible for approving its own budgets, appointing personnel, and accounting and financing related activities. Students from the Southeast Local School District may attend the Career Center for vocational training.

Wayne County Schools Council

The District, in conjunction with four other Wayne County school districts, has created the Wayne County Schools Council (the Council) for the purpose of providing a Health Care Benefits program. Other school districts participating in the Council are Dalton Local, Green Local, Northwestern Local, and North Central Local.

The Board of Directors is comprised of one representative from each school district. Northwestern Local School District serves as fiscal agent for the Council.

Through the Council, the District offers its employees a health care program through Medical Mutual of Ohio (MMO). Insurance rates are set by MMO, and payment is made to MMO, through the Council's fiscal agent.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

Administrative costs are determined annually by the Board of Directors. The fees are paid out of the reserve balance fund, for administrative and consultant fees.

Tri-County Computer Service Association

The District is a member of the Tri-County Computer Service Association (TCSSA), a jointly governed organization which provides computer services to the school districts within the boundaries of Wayne, Holmes, and Ashland Counties. Each District's superintendent serves as a representative on the Board, which consists of 20 member districts. However, TCSSA is primarily governed by a five-member executive Board that meets monthly to address any current issues.

Note 2 – Summary of Significant Accounting Policies

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as it applies to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Under the guidelines of Governmental Accounting Standards Board (GASB) Statement 20, <u>Accounting and Financial Reporting for Proprietary Funds and Other Governmental Units That Use Proprietary Fund Accounting</u>, the District has elected not to apply Financial Accounting Standards Board (FASB) Statements and interpretations issued after November 30, 1989, to its proprietary activities. The adoption of this approach to accounting for proprietary activities by the District has required no change from prior years. The District applies FASB Statements and Interpretation issued on or before November 30, 1989 to its governmental activities, unless those pronouncements conflict with or contradict GASB pronouncements.

The District's significant accounting policies are described below.

A. Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service is eliminated to avoid "doubling up" revenues and expenses.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

The statement of net assets presents the financial condition of the governmental activities of the District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to support a particular program. Revenues that are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental activity is self-financing or draws from the general revenues of the District.

Fund Financial Statements During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on the major fund. The major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The fiduciary fund is reported by type.

B. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions of the District are financed. The acquisition, use, and balances of the District's expendable financial resources and the related current liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds. The following is the District's major governmental fund:

General Fund

The General Fund is the operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

Proprietary Fund Types Proprietary Funds are used to account for the District's ongoing activities that are similar to those found in the private sector. The following is the District's Proprietary Fund type:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

Internal Service Funds

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the District, on a cost-reimbursement basis. The only internal service fund of the District accounts for a self-insurance program which provides dental benefits to employees.

Fiduciary Fund Type Fiduciary Funds are used to account for assets held by the District, in a trustee capacity or as an agent on behalf of others. The following is the District's Fiduciary Fund Type:

Agency Funds

Agency Funds are used to account for assets held by the District as an agent. Agency Funds are custodial in nature (Assets equal Liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net assets.

Fund Financial Statements All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statements of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use a modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Difference in the accrual and modified accrual of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues – **Exchange and non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded when in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within 60 days of year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been met. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

Deferred Revenue Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Property taxes for which there is an enforceable legal claim as of June 30, 2004, but which were levied to finance fiscal year 2005 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

E. Budgetary Data

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the Tax Budget, the Appropriation Resolution and the Certificate of Estimated Resources, which are prepared on the budgetary basis of accounting. The Tax Budget demonstrates a need for existing or increased tax rates. The Certificate of Estimated Resources established a limit on the amounts that the Board of Education may appropriate. The Appropriation Resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer has been authorized to allocate Board appropriations to the function and object level within each fund.

The Certificate of Estimated Resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate in effect at the time the final appropriations were passed.

The Appropriation Resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed during the year, including all supplemental appropriations.

F. Cash and Cash Equivalents

To improve cash management, all cash received by the District is pooled at various banks. Monies for all funds, including proprietary funds, are maintained in these accounts or temporarily used to purchase short-term investments. Individual fund integrity is maintained through District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the basic financial statements. During fiscal year 2004, investments were limited to STAR Ohio.

STAROhio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2004.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

G. Inventory

Inventories are valued at cost (first in, first out) and are determined by physical count. Inventories consist of expendable supplies held for consumption and food service items held for resale. The cost has been recorded as an expense at the time individual inventory items were consumed. Donated commodities which are still on hand at year-end are recorded as deferred revenue.

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2004 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

I. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$1,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Governmental
Activities
Estimated Lives
5 – 50 years
8-50 years
5-20 years
7-10 years

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

J. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the District has identified as probable of receiving payment in the future, in accordance with the provisions of Governmental Accounting Standards Board Statement No. 16, Accounting for Compensated Absences. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the District's termination policy.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The non-current portion of the liability is not reported.

K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, contractually required pension contributions, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the fund financial statements when due.

L. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expense in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment is reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and non-operating revenues/expenses in proprietary funds. Repayments from the funds responsible for particular expenditures/expenses to the funds that initially paid from them are not presented on the financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

M. Fund Balance Reserves

The District records reservations for portions of fund equity which are legally segregated for specific future use of which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity, which is available for appropriation in future periods. Fund equity reserves are established for encumbrances and property taxes. The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriation under State statute.

N. Estimates

The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

O. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purpose for which both restricted and unrestricted net assets are available.

P. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2004.

Q. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the District, these revenues are charges for services for the employee self-insurance program. Operating expenses are necessary costs incurred to provide services that are the primary activity of the fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

Note 3 – Accountability and Compliance

A. Restatement of Prior Year Net Assets

In fiscal year 2004 the District understated the prior year capital assets by \$228,968 due to errors and omissions. The District increased the beginning governmental activities capital assets to \$4,328,427 and beginning governmental activities net assets to \$6,756,575.

B. Deficit Fund Balance

Fund balance at June 30, 2004 included the following individual fund deficit:

Non-major Fund	Deficit
Title VI-B	\$91,358

This fund complied with Ohio state law, which does not permit a cash basis deficit at year end. The general fund is liable for any deficits in this fund and provides transfers when cash is required, not when accruals occur. The deficit fund balance resulted from adjustments for accrual liabilities.

C. Compliance

Contrary to Ohio Revised Code Section 5705.41(D), the District did not certify the availability of funds for certain expenditures prior to incurring the obligations.

Note 4 - Budgetary Basis of Accounting

While the District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues and other sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures and other uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

3. In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an accounts payable (GAAP Basis).

The adjustments necessary to convert the results of operations for the year on a budget basis to the GAAP basis for the general fund is as follows:

Net Change in Fund Balances				
Budget Basis	(\$96,007)			
Net Adjustment for Revenue Accruals	257,077			
Net Adjustment for Expenditure Accruals	(227,153)			
Net Adjustment for Other Financing (Uses)	(14,459)			
Adjustment for Encumbrances	(10,333)			
GAAP Basis	(\$90,875)			

Note 5 – Deposits and Investments

The District maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the basic financial statements as "Equity in Pooled Cash and Cash Equivalents". State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing no later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

Interim monies may be deposited or invested in the following obligations:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and that the term of the agreement must not exceed 30 days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptance and commercial paper notes for a period not to exceed 180 days in an amount not to exceed 25% of the interim monies available for investment at any one time; and
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of custodial credit risk as defined in GASB Statement No. 3, <u>Deposits with Financial Institutions</u>, <u>Investments and Reverse Repurchase Agreements</u>.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

Deposits At year end, the carrying amount of the District's deposits was \$1,020,736 and the bank balance was \$1,100,331. Of the bank balance,

- 1. \$109,594 was covered by federal depository insurance; and
- 2. \$990,737 was uninsured and unregistered as defined by GASB although it was secured by collateral held by third party trustees, pursuant to section 135.181 Ohio Revised Code, in collateralized pools securing all public funds on deposit with specific depository institutions; these securities not being in the name of the District. Although all State statutory requirements for the deposit of money had been followed, non-compliance with federal requirements would potentially subject the District to a successful claim by the FDIC.

Collateral is required for demand deposits and certificates of deposit in excess of all deposits not covered by federal depository insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies, obligations of the State of Ohio and its municipalities, and obligations of the other states. Obligations pledged to secure deposits must be delivered to a bank other than the institution in which the deposit is made. Written custodial agreements are required.

Investments The District's Investments are categorized below to give an indication of the level of custodial credit risk assumed by the District at fiscal year end. Category 1 includes investments that are insured or registered or for which the securities are held by the District or its agent in the District's name. Category 2 includes uninsured and unregistered investments which are held by the counterparty's trust department or agent in the District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the District's name. The District's investment in STAR Ohio, an investment pool operated by the Ohio State Treasurer, is unclassified as it is not evidenced by securities that exist in physical or book entry form.

	Carrying Value	Fair Value
STAR Ohio Investments	\$3,906,185	\$3,906,185

The classification of cash and cash equivalents, and investments on the financial statements is based on criteria set forth in GASB Statement No. 9, "Reporting Cash Flows of Proprietary and Non-expendable Trust Funds and Governmental Entities that Use Proprietary Fund Accounting." A reconciliation between the classifications of cash and investments on the financial statements and the classification per GASB No. 3 is as follows:

	Cash and Cash Equivalents	Investments
GASB Statement No. 9 Certificates of Deposit over 90 Days STAROhio	\$3,926,921 1,000,000 (3,906,185)	\$1,000,000 (1,000,000) 3,906,185
GASB Statement No. 3	\$1,020,736	\$3,906,185

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

Note 6 – Property Taxes

Property taxes are levied and assessed on a calendar year basis. Second half distributions occur in a new fiscal year. Property taxes include amounts levied against all real, public utility, and tangible personal (used in business) property located in the District. Real property taxes are levied after April 1 on the assessed value listed as of the prior January 1, the lien date. Public utility property taxes attached as a lien on December 31 of the prior year, were levied after April 1 and are collected with real property taxes. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. All property is required to be revalued every six years. Public utility property taxes are assessed on tangible personal property at 88 percent of true value.

Tangible personal property taxes attach as a lien and are levied on January 1 of the current year. Tangible personal property assessments are 25% of true value. The assessed value upon which the 2003 taxes were collected was \$192,594,834. Agricultural/residential and public utility/minerals real estate represented 74.07% or \$142,662,270 of this total; commercial and industrial real estate represented 10.91% or \$21,005,560 of this total; public utility tangible represented 3.01% or \$5,796,090 of this total; and general tangible property represented 12.01% or \$23,130,914 of this total.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

The District receives property taxes from Wayne, Holmes, and Stark County. These County Auditors periodically advance to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2004, are available to finance fiscal year 2005 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, tangible personal property, and public utility taxes which became measurable as of June 30, 2004. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current fiscal year operations. The receivable is therefore offset by a credit to a deferred revenue for that portion not intended to finance current year operations.

The amounts available to the District as an advance at June 30 are recognized as revenue. The amount available as an advance at June 30, 2004 was \$664,375. \$628,000 was available to the general fund, and \$36,375 to the permanent improvement capital projects fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

Note 7 – Receivables

Receivables at June 30, 2004, consisted of taxes and accounts (billings for user charged services and student fees). All receivables are considered collectable in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of Federal funds.

Note 8 – Capital Assets

In fiscal year 2004, the District understated the prior year capital assets by \$228,968 due to errors and omissions. The District increased the beginning governmental activities capital assets to \$4,328,427.

Capital asset activity for the fiscal year ended June 30, 2004 was as follows:

	Balance 6/30/2003	Prior Period Adjustment	Balance 7/1/2003	Addition	Deletion	Balance 6/30/2004
Governmental Activities						
Capital Assets, Not Being Depreciated:						
Land	\$ 590,040	\$ (1,360)	\$ 588,680	\$ -	\$ -	\$ 588,680
Total Capital Assets, Not Being Depreciated	590,040	(1,360)	588,680			588,680
Capital Assets, Being Depreciated:						
Building and Improvements	4,249,256	_	4,249,256	63,295	_	4,312,551
Land Improvements	460,466	12,000	472,466	-	-	472,466
Infrastructure	30,301	(30,301)	-	-	-	-
Furniture and Equipment	2,777,032	(3,420)	2,773,612	137,337	(22,954)	2,887,995
Vehicles	1,598,844	58,927	1,657,771	55,999	(87,160)	1,626,610
Total Capital Assets, Being Depreciated	9,115,899	37,206	9,153,105	256,631	(110,114)	9,299,622
Less Accumulated Depreciation:						
Building and Improvements	(2,572,307)	_	(2,572,307)	(78,608)	_	(2,650,915)
Land Improvements	(317,229)	(120)	(317,349)	(58,082)	-	(375,431)
Infrastructure	(303)	303	-	-	-	-
Furniture and Equipment	(1,768,898)	(183)	(1,769,081)	(179,953)	20,383	(1,928,651)
Vehicles	(947,743)	193,122	(754,621)	(165,141)	87,160	(832,602)
Total Accumulated Depreciation	(5,606,480)	193,122	(5,413,358)	(481,784)	107,543	(5,787,599)
Total Capital Assets Being Depreciated, Net	3,509,419	230,328	3,739,747	(225,153)	(2,571)	3,512,023
Governmental Activities Capital Assets, Net	\$ 4,099,459	\$ 228,968	\$ 4,328,427	\$ (225,153)	\$ (2,571)	\$ 4,100,703

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

Depreciation expense was charged to governmental functions as follows:

Instruction:		
Regular	\$	202,780
Special		15,159
Vocational		52
Support Services:		
Pupils		1,316
Instructional Staff		29,618
Board of Education		83
Administration		5,687
Fiscal		1,871
Operation and Maintenace of Plant		6,157
Transportation		166,394
Operation of Non-instructional Services		8,632
Extracurricular Activities		44,035
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Total Depreciation Expense	\$	481,784

Note 9 – Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn 10 to 20 days of vacation per fiscal year, depending upon the length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at a rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 254 days for all personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit up to a maximum of 62 days for both classified and certified employees.

Note 10 - Long-Term Debt and Other Obligations

The changes in the District's long-term obligations during the year consist of the following:

	Balance 7/1/03	Addition	Deletion	Balance 6/30/04	Due within One Year
Governmental Activities					
General Obligation Notes, 5.05%	\$ 469,257	\$ -	\$ (38,146)	\$ 431,111	\$ 40,180
General Obligation Bonds, 7.35%	310,000	-	(150,000)	160,000	160,000
Compensated Absences Payable	672,683		(260,389)	412,294	52,705
Total Governmental Activities					
Long-Term Liabilities	\$1,451,940	\$ -	\$ (448,535)	\$1,003,405	\$ 252,885

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

The annual requirements to amortize all debt outstanding as of June 30, 2004 including interest payments of \$109,732 are as follows:

Year Ending	Ge	General Obligation Notes General Obligation I				
June 30	Principal	Interest	Total	Principal	Interest	Total
		_				
2005	\$ 40,180	\$ 20,834	\$ 61,014	\$ 160,000	\$ 6,616	\$ 166,616
2006	42,257	18,757	61,014	=	=	=
2007	44,441	16,573	61,014	-	-	=
2008	46,699	14,315	61,014	-	-	=
2009	49,151	11,863	61,014	-	-	=
2010-2013	208,383	20,774	229,157			
	\$ 431,111	\$ 103,116	\$ 534,227	\$ 160,000	\$ 6,616	\$ 166,616

All obligations outstanding are general obligations of the District for which the full faith and credit of the District is pledged for repayment. General obligation bonds are retired through the debt service fund. General obligation notes are retired through the general fund. Compensated absences are paid by the funds through which payroll is being paid.

Note 11 – Risk Management

Comprehensive The District is exposed to various risks of loss related to torts, theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2004, the District contracted with private carriers for property and fleet insurance, liability insurance, and inland marine coverage. Coverage provided by these carriers is as follows:

Building and Contents - replacement cost - \$28,910,297 (\$2,500 deductible)

Inland Marine Coverage - \$924,536 (\$500 deductible)

Automobile Liability - \$2,000,000 (\$500 - \$1,000 deductible)

Uninsured Motorists - \$1,000,000

General Liability - \$3,000,000 aggregate/\$1,000,000 per occurrence

Settled claims have not exceeded this commercial coverage nor has there been any significant reduction in coverage in any of the past three years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

Workers Compensation The District participates in the Ohio School Board Association Workers' Compensation Program (GRP), an insurance purchasing pool. The workers' compensation experience of the participating districts is calculated as one experience and a common premium rate is applied to all districts in the GRP. The GRP is intended to achieve the benefit of a reduced premium by virtue of its grouping and representation with other participants in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. The total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant, will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP. Each year, the District pays an enrollment fee to the GRP to cover the costs of administering the program.

Self-Insurance The District is self-insured only for its dental insurance program. Premiums are paid into the Self-Insurance Fund by all other funds and are available to pay claims, claims reserves, and administrative costs of the program. A stop loss insurance contract with a private insurance carrier, covers aggregate stop loss in excess of 120% of expected claims. Interfund premiums are based primarily upon the insured funds' claims experience and are reported as expenditures in the funds.

	alance at ning of Year	Current Year Claims		Claim Payments		Balance at End of Year	
2003	\$ 15,509	\$	114,473	\$	116,190	\$	13,792
2004	\$ 13,792	\$	128,108	\$	127,269	\$	14,631

Note 12 – Defined Benefit Pension Plans

A. School Employees Retirement System

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost sharing multiple employer defined benefit pension plan, administered by the School Employees Retirement Board. SERS provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is established by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746, or by calling (614) 222-5853.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

Plan members are required to contribute 10% of their annual covered salary and the District is required to contribute at an actuarially determined rate. The contribution rate is 14% of the annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The District's required contributions to SERS for the fiscal years ended June 30, 2004, 2003, and 2002 were \$281,652, \$272,973, and \$259,792, respectively. 48% has been contributed for fiscal year 2004 and 100% for fiscal years 2003 and 2002. \$146,822 represents the unpaid contributions for fiscal year 2004, and is recorded as a liability.

B State Teachers Retirement System

The District also contributes to the State Teachers Retirement System of Ohio (STRS Ohio), a cost sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS Ohio provides basic retirement benefits, annual cost-of-living adjustments, disability, survivor and death benefits to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS Ohio issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for STRS Ohio. That report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771, or by calling (614) 227-4090.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB Plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contribution and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

For the fiscal year ended June 30, 2004, plan members are required to contribute 10% of their annual covered salaries and the District is required to contribute at an actuarially determined rate. The current rate is 14% of annual covered payroll. Contribution rates are established by and may be amended by the STRS Board of Trustees.

The District's required contributions to STRS Ohio for the fiscal years ended June 30, 2004, 2003, and 2002 were \$985,404, \$978,582, and \$865,439, respectively. 84% has been contributed for fiscal year 2004 and 100% for the fiscal years 2003 and 2002. \$155,250 represents the unpaid contributions for fiscal year 2004, and is recorded as liability within the respective funds.

C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2004, three members of the Board of Education have elected Social Security. The Board's liability is 6.2% of wages paid.

Note 13 – Post Employment Benefits

The District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare Part B premiums. Benefit provisions and the obligations to contribute are established by the STRS and SERS based on authority granted by State Statute. Both STRS and SERS are funded on a pay-as-you- go basis.

All STRS benefit recipients and sponsored dependents are eligible for health care coverage. The STRS Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS. All benefit recipients pay a portion of health care cost in the form of a monthly premium. By Ohio law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate, currently 14% of covered payroll. The STRS board allocates employer contributions equal to 1% of covered payroll to the Health Care Stabilization Fund. For the District, this amount equaled \$316,737 for fiscal year 2004.

STRS pays health care benefits from the Health Care Stabilization Fund. The balance in the Health Care Stabilization Fund was \$3.1 billion at June 30, 2004, and eligible benefit recipients totaled 111,853 and net health care costs paid by STRS were \$268,739,000.

For SERS, coverage is made available to service retirees with ten or more years of qualifying service credit, disability, and survivor benefit recipients. Effective January 1, 2004, all retirees and beneficiaries are required to pay a portion of their health care premium. The portion is based on year of service, Medicare eligibility and retirement status. A safety net is in place for retirees whose household income falls below federal poverty levels. Premiums are reduced by 50% for those who apply.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

After the allocation for basic benefits, the remainder of the employer's 14% contribution is allocated to provide healthcare benefits. For the fiscal year June 30, 2004, the healthcare allocation is 4.91%. In addition, SERS levies a surcharge to fund health care benefits equal to 14% of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2004, the minimum pay was established at \$25,400. The surcharge, added to the unallocated portion of the 14% employer contribution rate, provides for maintenance of the asset target level for the health care fund.

For the District, the amount contributed to fund health care benefits, including the surcharge, during the 2004 fiscal year equaled \$98,779. Healthcare benefits are financed on a pay-as-you-go-basis. The target level for the health care reserve is 150% of annual health care expenses before premium deduction. Gross expenses for health care at June 30, 2004 were \$223,443,805 and the target level was \$335.2 million. At June 30, 2004, SERS had net assets available for payment of health care benefits of \$300.8 million. The number of participants currently receiving health care benefits is approximately 62,000.

Note 14 – Contingencies and Commitments

A. Grants

The District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2004.

B. School Funding Decision

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school-funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding decision is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General assembly to enact a school-funding scheme that is thorough and efficient...". The District is currently unable to determine what effect, if any, this decision will have on its future State funding and on its financial operations.

Note 15 – Statutory Reserves

The District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year-end. These amounts must be carried forward to be used for the same purposes in future years. In prior years, the District was also required to set aside money for budget stabilization. This reserve was eliminated by the District in February 2004.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2004

The following cash basis information describes the change in the year-end set-aside amounts for textbooks, capital improvement and maintenance, and budget stabilization. Disclosure of this information is required by State statute.

	<u>T</u>	extbooks_	Capital rovement and aintenance	Budget bilization	Total
Set-aside balance as of June 30, 2003	\$	(114,280)	\$ -	\$ 55,070	\$ (59,210)
Current year set-aside requirement		244,919	244,919	-	489,838
Elimination of Budget Stabilization		-	-	(55,070)	(55,070)
Qualifying expenditures		(265,714)	(385,470)	 	 (651,184)
Total	\$	(135,075)	\$ (140,551)	\$ 	\$ (275,626)

The District had qualifying disbursements during the fiscal year that reduced the set-aside amounts below zero for the textbook set-aside. This extra amount may be used to reduce the set-aside requirement of future years. Although the District had qualifying disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital improvement and maintenance set-aside, this amount may not be used to reduce the set-aside requirement for future years. The negative balance is, therefore, not presented as being carried forward to future years.

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SOUTHEAST LOCAL SCHOOL DISTRICT WAYNE COUNTY

SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2004

Federal Grantor / Pass Through Grantor / Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Expenditures	Non-Cash Expenditures
U.S. DEPARTMENT OF EDUCATION Passed through the Ohio Department of Education						
Title I Grants to Local Educational Agencies	C1-S1-2004	84.010	\$1,029,960		\$1,025,387	
Special Education Cluster: Special Education: Grants to States	6B-SF-2004 6B-SF-2003-P 6B-SD-2004-P 6B-SD-2003-P	84.027	238,674 3,613 15,260 14,242		238,674 3,613 13,195 19,740	
Total Special Education Cluster			271,789		275,222	
School Renovation Grant	AT-S1-2002	84.352	(64)		16	
Safe and Drug-Free Schools and Communities: State Grants	DR-S1-2004	84.186	26,120		26,120	
Innovative Education Program Strategies	C2-S1-2004	84.298	10,512		10,512	
Improving Teacher Quality State Grants	TR-S1-2004 TR-S1-2003	84.367	198,873 4,575		198,873 4,575	
Total Improving Teacher Quality State Grants			203,448		203,448	
Technology Literacy Challenge Fund Grants	TJ-S1-2004	84.318	27,878		27,878	
Total U. S. Department of Education			1,569,643		1,568,583	
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed through the Ohio Department of Mental Retardation and Developmental	Disabilities					
Medical Assistance Program	N/A	93.778	20,161		20,161	
U.S. DEPARTMENT OF AGRICULTURE Passed through the Ohio Department of Education						
Child Nutrition Cluster:						
Food Donation Program	N/A	10.550		\$77,322		\$77,322
National School Lunch Program	LLP4-2004 LLP4-2003	10.555	163,969 30,534		163,969 30,534	
Total U.S. Department of Agriculture - Child Nutrition Cluster			194,503	77,322	194,503	77,322
Totals			\$1,784,307	\$77,322	\$1,783,247	\$77,322

The Notes to Schedule of Receipts and Expenditures of Federal Awards are an integral part of this statement.

SOUTHEAST LOCAL SCHOOL DISTRICT WAYNE COUNTY

NOTES TO THE SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2004

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Receipts and Expenditures of Federal Awards (the Schedule) summarizes activity of the District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

NOTE B - CHILD NUTRITION CLUSTER

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This nonmonetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.



INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Southeast Local School District Wayne County 9048 Dover Road Apple Creek, Ohio 44606

To the Board of Education:

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Southeast Local School District, Wayne County, Ohio, (the District) as of and for the year ended June 30, 2004, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 7, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2004-001.

We also noted certain immaterial instances of noncompliance that we have reported to the District's management in a separate letter dated March 7, 2005.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

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Southeast Local School District Wayne County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to the District's management in a separate letter dated March 7, 2005.

This report is intended for the information and use of the audit committee, management, the Board of Education and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

Betty Montgomery

March 7, 2005



INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Southeast Local School District Wayne County 9048 Dover Road Apple Creek, Ohio 44606

To the Board of Education:

Compliance

We have audited the compliance of Southeast Local School District, Wayne County, Ohio, (the District) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2004. The District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal programs are the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2004.

Internal Control Over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

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Wayne County
Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance in Accordance with OMB Circular A-133
Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of the audit committee, management, the Board of Education, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

Butty Montgomeny

March 7, 2005

SOUTHEAST LOCAL SCHOOL DISTRICT WAYNE COUNTY

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2004

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Food Donation Program – CFDA #10.550; National School Lunch Program CFDA #10.555; and Improving Teacher Quality State Grant – CFDA #84.367
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2004-001

Noncompliance Citation

Ohio Rev. Code Section 5705.41(D) requires that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. This certificate need be signed only by the subdivision's fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

Southeast Local School District Wayne County Schedule of Findings Page 2

FINDING NUMBER 2004-001 (Continued)

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

1. "Then and Now" Certificate – If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the District can authorize the drawing of a warrant for the payment of the amount due. The District has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.

Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the District.

- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. (Prior to September 26, 2003, blanket certificates were limited to \$5,000 and three months.) The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate The District may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

During our non-payroll testing, 55% of the expenditures tested were not certified by the Treasurer prior to incurring the obligation. It was also found that none of the exceptions above were utilized for the items found to be in non-compliance. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balance.

Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve control over disbursements and to help reduce the possibility of the District's funds exceeding budgetary spending limitations, we recommend that the Treasurer certify that the funds are or will be available prior to obligation by the District. When prior certification is not possible, "then and now" certification should be used.

Southeast Local School District Wayne County Schedule of Findings Page 3

FINDING NUMBER 2004-001 (Continued)

We recommend the District certify purchases to which section 5705.41(D) applies. The most convenient certification method is to use purchase orders that include the certification language 5705.41(D) requires to authorize disbursements. The fiscal officer should sign the certification at the time the District incurs a commitment, and only when the requirements of 5705.41(D) are satisfied. The fiscal officer should post approved purchase commitments to the proper appropriation code, to reduce the available appropriation.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

SOUTHEAST LOCAL SCHOOL DISTRICT WAYNE COUNTY

SCHEDULE OF PRIOR AUDIT FINDINGS FISCAL YEAR END JUNE 30, 2004

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2003-001	Ohio Rev. Code Section 5705.41 (D), expenditures were not properly certified by the Treasurer prior to incurring the obligation.	No	Not corrected. Finding repeated for the 2004 fiscal year as Finding Number 2004-001.
2003-002	GAAP conversion errors.	No	Partially corrected. Depreciation expense is not allocated properly. See Management Letter.



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SOUTHEAST LOCAL SCHOOL DISTRICT WAYNE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED APRIL 5, 2005