
**SOUTH BLOOMFIELD TOWNSHIP
MORROW COUNTY**

REGULAR AUDIT

YEARS ENDED DECEMBER 31, 2004 & 2003

Whited Seigneur Sams & Rahe, LLP
CERTIFIED PUBLIC ACCOUNTANTS

**** WSSR ****

213 South Paint Street • Chillicothe, Ohio 45601-3828
(740) 702-2600 – Voice • (740) 702-2610 – Fax • wssr@horizonview.net



**Auditor of State
Betty Montgomery**

Board of Trustees
South Bloomfield Township
1575 Township Road 205
Marengo, Ohio 43334

We have reviewed the *Independent Auditor's Report* of South Bloomfield Township, Morrow County, prepared by Whited Seigneur Sams & Rahe, LLP, for the audit period January 1, 2003 through December 31, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. South Bloomfield Township is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Betty Montgomery".

BETTY MONTGOMERY
Auditor of State

June 27, 2005

This Page is Intentionally Left Blank.

**SOUTH BLOOMFIELD TOWNSHIP
MORROW COUNTY, OHIO**

TABLE OF CONTENTS

	Page
Report of Independent Auditor	1
Combined Statement of Cash Receipts, Cash Disbursements and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2004	3
Combined Statement of Cash Receipts, Cash Disbursements and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2003	4
Notes to the Financial Statements	5
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	10
Schedule of Findings	12
Status of Prior Audit Findings	13

This Page is Intentionally Left Blank.

Whited Seigneur Sams & Rahe LLP

CERTIFIED PUBLIC ACCOUNTANTS

Jerry B. Whited, CPA
Donald R. Seigneur, CPA
John R. Sams, CPA

**** WSSR ****

Barry L. Rahe, CPA
Kathleen M. Alderman, CPA
Nathan C. Baldwin, CPA

213 South Paint Street • Chillicothe, Ohio 45601-3828
(740) 702-2600 – Voice • (740) 702-2610 – Fax • wssr@horizonview.net

June 9, 2005

South Bloomfield Township
Morrow County
1575 Township Road 205
Marengo, Ohio 43334

Report of Independent Auditor

We have audited the accompanying financial statements of South Bloomfield Township, Morrow County, Ohio (the Township) as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America. Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, we presume they are material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2004 and 2003, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of South Bloomfield Township, Morrow County as of December 31, 2004 and 2003 and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 9, 2005 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal controls over financial reporting and compliance and the results of that testing. It does not opine on the internal control over financial reporting or on compliance. That report is an integral part of audits performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audits.

Respectfully submitted,

WHITED SEIGNEUR SAMS & RAHE CPAs, LLP

**SOUTH BLOOMFIELD TOWNSHIP
MORROW COUNTY, OHIO
COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND
CASH BALANCES - ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2004**

	<u>General</u>	<u>Special Revenue</u>	<u>Capital Project</u>	<u>Totals (Memorandum Only)</u>
CASH RECEIPTS				
Local Taxes	\$ 12,617	\$ 116,022	\$ 0	\$ 128,639
Intergovernmental	44,298	101,206	121,994	267,498
Licenses, Permits and Fees	2,554	0	0	2,554
Earnings on Investments	72	214	0	286
Other Revenue	<u>13</u>	<u>251</u>	<u>0</u>	<u>264</u>
TOTAL CASH RECEIPTS	59,554	217,693	121,994	399,241
CASH DISBURSEMENTS				
Current				
General Government	32,381	0	0	32,381
Public Safety	0	66,762	0	66,762
Public Works	0	100,059	173,199	273,258
Health	4,462	0	0	4,462
Capital Outlay	59,273	105,461	0	164,734
Debt Service				
Principal Payments	0	3,707	0	3,707
Interest	<u>0</u>	<u>464</u>	<u>0</u>	<u>464</u>
TOTAL CASH DISBURSEMENTS	<u>96,116</u>	<u>276,453</u>	<u>173,199</u>	<u>545,768</u>
TOTAL RECEIPTS OVER/(UNDER) CASH DISBURSEMENTS	(36,562)	(58,760)	(51,205)	(146,527)
OTHER FINANCING SOURCES (USES)				
Proceeds of Note	<u>0</u>	<u>0</u>	<u>51,205</u>	<u>51,205</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>0</u>	<u>0</u>	<u>51,205</u>	<u>51,205</u>
TOTAL CASH RECEIPTS AND OTHER FINANCING SOURCES OVER/(UNDER) CASH DISBURSEMENTS AND OTHER FINANCING USES	(36,562)	(58,760)	0	(95,322)
Fund Cash Balances, January 1, 2004	<u>66,478</u>	<u>148,475</u>	<u>0</u>	<u>214,953</u>
Fund Cash Balances, December 31, 2004	<u>\$ 29,916</u>	<u>\$ 89,715</u>	<u>\$ 0</u>	<u>\$ 119,631</u>

SEE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS

**SOUTH BLOOMFIELD TOWNSHIP
MORROW COUNTY, OHIO
COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND
CASH BALANCES - ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2003**

	<u>General</u>	<u>Special Revenue</u>	<u>Totals (Memorandum Only)</u>
CASH RECEIPTS			
Local Taxes	\$ 12,221	\$ 63,536	\$ 75,757
Intergovernmental Receipts	14,569	81,379	95,948
Licenses, Permits and Fees	1,993	0	1,993
Earnings on Investments	162	172	334
Other Revenue	<u>14</u>	<u>176</u>	<u>190</u>
TOTAL CASH RECEIPTS	28,959	145,263	174,222
CASH DISBURSEMENTS			
Current			
General Government	24,072	0	24,072
Public Safety	0	23,036	23,036
Public Works	0	108,048	108,048
Health	3,617	0	3,617
Capital Outlay	<u>5,683</u>	<u>0</u>	<u>5,683</u>
TOTAL CASH DISBURSEMENTS	<u>33,372</u>	<u>131,084</u>	<u>164,456</u>
TOTAL CASH RECEIPTS OVER/ (UNDER) CASH DISBURSEMENTS	(4,413)	14,179	9,766
OTHER FINANCING SOURCES (USES)			
Proceeds of Note	<u>10,000</u>	<u>0</u>	<u>10,000</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>10,000</u>	<u>0</u>	<u>10,000</u>
TOTAL CASH RECEIPTS AND OTHER FINANCING SOURCES OVER/(UNDER) CASH DISBURSEMENTS AND OTHER FINANCING USES	5,587	14,179	19,766
Fund Cash Balances, January 1, 2003	<u>60,891</u>	<u>134,296</u>	<u>195,187</u>
Fund Cash Balances, December 31, 2003	<u>\$ 66,478</u>	<u>\$ 148,475</u>	<u>\$ 214,953</u>

SEE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS

**SOUTH BLOOMFIELD TOWNSHIP
MORROW COUNTY, OHIO
NOTES TO THE FINANCIAL STATEMENTS**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

- **Description of the Entity**

South Bloomfield Township, Morrow County, Ohio (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township provides general governmental services including road and bridge maintenance and fire protection. The Township contracts with the Big Walnut Joint Fire District and Central Ohio Joint Fire District to provide fire services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

- **Basis of Accounting**

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

- **Fund Accounting**

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

- **General Fund** - The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.
- **Special Revenue Funds** - These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

Fire District Fund - This fund receives property tax money to pay for fire contracts with the Big Walnut Joint Fire District and Central Ohio Joint Fire District.

Road District Fund - This fund receives property tax money for constructing, maintaining and repairing Township roads.

**SOUTH BLOOMFIELD TOWNSHIP
MORROW COUNTY, OHIO
NOTES TO THE FINANCIAL STATEMENTS**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

- **Capital Project Fund** - This fund is used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following significant Capital Project Fund:

Issue II Fund - The Township received grants from the State of Ohio to resurface roads in 2004.

- **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

- **Appropriations** - Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function and object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year-end.
- **Estimated Resources** - Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.
- **Encumbrances** - The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are cancelled and re-appropriated in the subsequent year.

A summary of 2004 and 2003 budgetary activity appears in Note 3.

- **Property, Plant and Equipment**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	2004	2003
Demand Deposits	\$ 119,631	\$ 214,953

- **Deposits**

Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

**SOUTH BLOOMFIELD TOWNSHIP
MORROW COUNTY, OHIO
NOTES TO THE FINANCIAL STATEMENTS**

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2004 and 2003 were as follows:

2004 Budgeted vs. Actual Receipts

<u>Fund Type</u>	<u>Budgeted</u>	<u>Actual</u>	<u>Variance</u>
General	\$ 57,674	\$ 59,554	\$ 1,880
Special Revenue	196,140	217,693	21,553
Capital Projects	<u>0</u>	<u>173,199</u>	<u>173,199</u>
Total	<u>\$ 253,814</u>	<u>\$ 450,446</u>	<u>\$ 196,632</u>

2004 Budgeted vs. Actual Budgetary Basis Expenditures

<u>Fund Type</u>	<u>Appropriation Authority</u>	<u>Budgetary Expenditures</u>	<u>Variance</u>
General	\$ 124,152	\$ 96,116	\$ 28,036
Special Revenue	344,615	276,453	68,162
Capital Projects	<u>0</u>	<u>173,199</u>	<u>(173,199)</u>
Total	<u>\$ 468,767</u>	<u>\$ 545,768</u>	<u>\$ (77,001)</u>

2003 Budgeted vs. Actual Receipts

<u>Fund Type</u>	<u>Budgeted</u>	<u>Actual</u>	<u>Variance</u>
General	\$ 34,925	\$ 38,959	\$ 4,034
Special Revenue	<u>124,846</u>	<u>145,263</u>	<u>20,417</u>
Total	<u>\$ 159,771</u>	<u>\$ 184,222</u>	<u>\$ 24,451</u>

2003 Budgeted vs. Actual Budgetary Basis Expenditures

<u>Fund Type</u>	<u>Appropriation Authority</u>	<u>Budgetary Expenditures</u>	<u>Variance</u>
General	\$ 95,817	\$ 33,372	\$ 62,445
Special Revenue	<u>259,141</u>	<u>131,084</u>	<u>128,057</u>
Total	<u>\$ 354,958</u>	<u>\$ 164,456</u>	<u>\$ 190,502</u>

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

**SOUTH BLOOMFIELD TOWNSHIP
MORROW COUNTY, OHIO
NOTES TO THE FINANCIAL STATEMENTS**

4. PROPERTY TAX (Continued)

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. DEBT

Debt outstanding at December 31, 2004 was as follows:

	<u>Principal</u>	<u>Interest Rate</u>
1 st Knox National Bank Note	\$ 8,000	4.5%
Ohio Public Works Commission Loan	49,498	0.00%
Total	<u>\$ 57,498</u>	

1st Knox National Bank note was issued to help finance the construction of the Township Equipment Storage Building.

The Ohio Public Works Commission Loan was issued to help finance the reconstruction of Township Road 21.

Amortization of the above debt, including interest, is scheduled as follows:

<u>Year Ending December 31</u>	<u>1st Knox National Bank</u>	<u>Ohio Public Works Commission Loan</u>	<u>Total</u>
2005	\$ 2,360	\$ 3,414	\$ 5,774
2006	2,270	3,414	5,684
2007	2,180	3,414	5,594
2008	2,090	3,414	5,504
2009	0	3,414	3,414
Thereafter	0	32,428	32,428
Total	<u>\$ 8,900</u>	<u>\$ 49,498</u>	<u>\$ 58,398</u>

6. RETIREMENT SYSTEMS

The Township employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 2004.

**SOUTH BLOOMFIELD TOWNSHIP
MORROW COUNTY, OHIO
NOTES TO THE FINANCIAL STATEMENTS**

7. RISK MANAGEMENT

The Township has obtained commercial insurance for the following risks:

- General Liability and Casualty
- Public Official's Liability
- Property (fleet and fire)
- Inland Marine

Whited Seigneur Sams & Rahe LLP

CERTIFIED PUBLIC ACCOUNTANTS

Jerry B. Whited, CPA
Donald R. Seigneur, CPA
John R. Sams, CPA

**** WSSR ****

Barry L. Rahe, CPA
Kathleen M. Alderman, CPA
Nathan C. Baldwin, CPA

213 South Paint Street • Chillicothe, Ohio 45601-3828
(740) 702-2600 – Voice • (740) 702-2610 – Fax • wssr@horizonview.net

June 9, 2005

South Bloomfield
Morrow County
1575 Township Road 205
Marengo, Ohio 43334

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

We have audited the accompanying financial statements of South Bloomfield Township, Morrow County, Ohio (the Township) as of and for the years ended December 31, 2004 and 2003, and have issued our report thereon dated June 9, 2005, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audits, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated June 9, 2005.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance that is required to be reported under *Government Auditing Standards*, which is described in the accompanying schedule of findings as item 2004-001. Also, we noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated June 9, 2005.

This report is intended for the information and use of management and Board of Trustees and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

WHITED SEIGNEUR SAMS & RAHE CPAs, LLP

**SOUTH BLOOMFIELD TOWNSHIP
MORROW COUNTY, OHIO
SCHEDULE OF AUDIT FINDINGS**

Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS

FINDING NUMBER 2004-001

Ohio Rev. Code Section 5705.41(B) states that expenditures should not exceed appropriations. In 2004, expenditures exceeded appropriations in the Capital Projects Issue II funds. This was due mostly to the Township not following the accounting guidelines for Issue II projects as outlined in Auditor of State Bulletin 2002-004. Issue II monies received and spent on behalf of the Township were not posted to the general ledger in 2004. These transactions were not posted and, consequently, were not estimated and appropriated by resolution causing the expenditures to exceed appropriations.

**SOUTH BLOOMFIELD TOWNSHIP
MORROW COUNTY, OHIO
STATUS OF PRIOR AUDIT FINDINGS**

There were no prior audit findings.



**Auditor of State
Betty Montgomery**

88 East Broad Street
P.O. Box 1140
Columbus, Ohio 43216-1140

Telephone 614-466-4514
800-282-0370

Facsimile 614-466-4490

SOUTH BLOOMFIELD TOWNSHIP

MORROW COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
JULY 7, 2005**