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AUDITED FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003



Auditor of State Betty Montgomery

Board of Trustees Richland Township 18170 County Road 53 Forest, Ohio 45843

We have reviewed the *Independent Auditor's Report* of Richland Township, Wyandot County, prepared by E.S. Evans and Company for the audit period January 1, 2003 through December 31, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Richland Township is responsible for compliance with these laws and regulations.

Betty Montgomeny

BETTY MONTGOMERY Auditor of State

December 12, 2005

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# E.S. Evans and Company

# **Certified Public Accountants and Consultants**

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Robert E. Wendel, CPA . Dan F. Clifford, CPA . E.S. Evans, CPA, PFS (1930-1999)

June 28, 2005

# **INDEPENDENT AUDITOR'S REPORT**

Richland Township Wyandot County, Ohio

We have audited the accompanying financial statements of Richland Township, Wyandot County, (the Township) as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing</u> <u>Standards</u> issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Township to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2004. Instead of the combined funds the accompanying financial statements present for 2004 (and 2003), the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2004. While the Township does not follow GAAP, generally accepted auditing standards require us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since the Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph. Richland Township Wyandot County, Ohio June 28, 2005 Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the year ended December 31, 2004 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2004, or their changes in financial position for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Township as of December 31, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for the year ended December 31, 2004. The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 28, 2005, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u>. You should read it in conjunction with this report in assessing the results of our audit.

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# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL <u>FUND TYPES</u>

For the Year Ended December 31, 2004

	Governmental Fund Types					Totals		
				Special		Capital	-	(Memorandum
	_	General	-	Revenue	F	Projects	_	Only)
Cash Receipts:	•		•	10.100			•	05 50 4
	\$	25,328	\$	10,196 \$	5	-	\$	,
Charges for Services		-		8,000		-		8,000
Intergovernmental Revenues Interest Revenues		29,602 302		112,481 444		-		142,083 746
Miscellaneous		4,516		10,730		-		15,246
Total Cash Receipts		59,748	-	141,851		-	-	201,599
Cash Disbursements:			-				-	
Current -								
General Government		28,043		-		-		28,043
Public Safety		1,505		13,874		-		15,379
Public Works		2,032		23,110		-		25,142
Health		4,142		-		-		4,142
Other		2,092		-		-		2,092
Debt Service:								
Principal Payments		6,018		3,498		-		9,516
Interest Payments		864		502		-		1,366
Capital Outlay	_	11,689	-	50,342		-	_	62,031
Total Cash Disbursements	_	56,385	-	91,326		-	_	147,711
Total Cash Receipts Over/(Under)								
Cash Disbursements	_	3,363	-	50,525		-	_	53,888
Other Financing Receipts/(Disbursements):								
Proceeds from Loan		-		-		-		-
Transfers-In		-		-		-		-
Transfers-Out	_	-	_	-		-	_	
Total Other Financing Receipts/(Disbursements)	_	-	_			-	_	
Cash Receipts and Other Financing Receipts								
Over/(Under) Cash Disbursements and Other								
Financing Disbursements		3,363		50,525		-		53,888
		·						
Fund Cash Balance - January 1, 2004	_ م	25,550	- ~	39,077	.—	-	- ~	64,627
Fund Cash Balance - December 31, 2004	\$	28,913	-	<u>89,602</u> \$	°—	-	= \$	118,515

The accompanying notes are an integral part of these financial statements.

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# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL <u>FUND TYPES</u>

For the Year Ended December 31, 2003

		Governmental Fund Types					Totals	
	-			Special		Capital	-	(Memorandum
	_	General	-	Revenue	_	Projects	_	Only)
Cash Receipts:								
Local Taxes	\$	25,219	\$	10,180	\$	-	\$	,
Charges for Services		-		8,000		-		8,000
Intergovernmental Revenues		22,511		60,481		30,830		113,822
Interest Revenues		617		557		-		1,174
Miscellaneous	-	5,265	-	4,116	-	-	-	9,381
Total Cash Receipts	_	53,612	-	83,334	_	30,830	-	167,776
Cash Disbursements:								
Current -								
General Government		27,480		12,863		-		40,343
Public Safety		1,641		33,138		-		34,779
Public Works		2,021		-		-		2,021
Health		4,625		-		-		4,625
Other		4,418		-		-		4,418
Debt Service:								
Principal Payments		-		-		-		-
Interest Payments		-		-		-		-
Capital Outlay	-	21,341	-	81,728	-	83,256	-	186,325
Total Cash Disbursements	_	61,526	-	127,729	-	83,256	-	272,511
Total Cash Receipts Over/(Under)								
Cash Disbursements	_	(7,914)	-	(44,395)	_	(52,426)	-	(104,735)
Other Financing Receipts/(Disbursements):								
Proceeds from Loan		9,415		11,053		9,532		30,000
Transfers-In		-		-		30,825		30,825
Transfers-Out	_	(14,610)	_	(16,215)	_	-		(30,825)
Total Other Financing Receipts/(Disbursements)	_	(5,195)	-	(5,162)	_	40,357	_	30,000
Cash Receipts and Other Financing Receipts								
Over/(Under) Cash Disbursements and Other				· · · · · · · · · · · · · · · · · · ·				<i>.</i>
Financing Disbursements		(13,109)		(49,557)		(12,069)		(74,735)
Fund Cash Balance - January 1, 2003	_	38,659	-	88,634	_	12,069	_	139,362
Fund Cash Balance - December 31, 2003	\$_	25,550	\$	39,077	\$_	-	\$	64,627

The accompanying notes are an integral part of these financial statements.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2004 and 2003

## Note 1 - Summary of Significant Accounting Policies

#### Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Richland Township, Wyandot County, (the Township), as a political and corporate body. A publicly-elected threemember Board of Trustees directs the Township. The Township provides general government services, road and bridge maintenance, and fire protection services. The Township also has contracts to provide fire protection services to Salem Township and the Village of Kirby.

The Township's management believes the financial statements present all activities for which the Township is financially accountable.

#### Basis of Accounting

These financial statements follow the accounting basis prescribed or permitted by the Auditor of State. This basis is similar to the cash receipts and disbursements basis of accounting. Consequently, receipts are recognized when received rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### Cash and Investments

The Township maintains a checking account which is valued at cost.

#### Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

## General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

## NOTES TO FINANCIAL STATEMENTS December 31, 2004 and 2003

Note 1 - Summary of Significant Accounting Policies - (continued)

## Fund Accounting - (continued)

## Special Revenue Funds

The Special Revenue Funds account for proceeds from specific sources (other than for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant special revenue funds:

<u>Gasoline Tax Fund</u> – This fund receives gasoline tax money to pay for constructing, maintaining, and repairing Township roads.

<u>Motor Vehicle License Fund</u> – This fund receives motor vehicle license tax money to pay for constructing, maintaining, and repairing Township roads.

<u>Road and Bridge Fund</u> – This fund receives property tax money to pay for constructing, maintaining, and repairing Township roads and bridges.

<u>Fire District Fund</u> – This fund receives tax money to pay for fire protection services.

## Capital Project Funds

The Capital Project Funds are used to account for receipts restricted to acquiring or constructing major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital project funds:

<u>P.W.C. Fund</u> – The Township received an Issue II grant from the State of Ohio through the Wyandot County Auditor for repaving of roads.

## Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2004 and 2003

# Note 1 - Summary of Significant Accounting Policies - (continued)

## Budgetary Process - (continued)

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2004 and 2003 budgetary activity appears in Note 3.

#### Property, Plant and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Note 2 - Equity in Pooled Cash

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

	 2004	 2003
Demand Deposits	\$ 118,515	\$ 64,627
Total Deposits	\$ 118,515	\$ 64,627

Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

## NOTES TO FINANCIAL STATEMENTS December 31, 2004 and 2003

# Note 3 - Budgetary Activity

Budgetary activity for the years ending December 31, 2004 and 2003 follows:

	2004 Bu	udgeted vs. Actu	al Re	eceipts		
		Budgeted		Actual		
Fund Type		Receipts	_	Receipts		Variance
General	\$	42,280	\$	59,748	\$	17,468
Special Revenue		64,156		141,851		77,695
Capital Projects		70,000	_	-		(70,000)
	\$	176,436	\$	201,599	\$	25,163
	2004 Budgeted vs.	Actual Budgeta	ry Ba	asis Expenditure	es	
		Appropriation		Budgetary		
Fund Type		Authority	_	Expenditures		Variance
General	\$	67,834	\$	56,385	\$	11,449
Special Revenue		103,229		91,326		11,903
Capital Projects		70,000		-		70,000
		0.4.4, 0.0.0	<u>ф</u>	4 47 744	ф	00.050
	\$	241,063	\$	147,711	\$	93,352
		udgeted vs. Act Budgeted		<u>.</u>	» <u> </u>	93,352
Fund Type		udgeted vs. Act		Receipts	» <u> </u>	93,352 Variance
Fund Type General		udgeted vs. Act Budgeted		Receipts Actual		
	2003 B	udgeted vs. Act Budgeted Receipts	ual F	Receipts Actual Receipts		Variance
General	2003 B	udgeted vs. Act Budgeted <u>Receipts</u> 44,600	ual F	Receipts Actual Receipts 63,027	- \$	Variance 18,427
General Special Revenue	2003 B	udgeted vs. Act Budgeted <u>Receipts</u> 44,600 63,500	ual F	Receipts Actual <u>Receipts</u> 63,027 94,387	- \$	Variance 18,427 30,887
General Special Revenue	8	udgeted vs. Act Budgeted Receipts 44,600 63,500 108,500 216,600	<u>ual F</u> \$ - \$	Receipts Actual <u>Receipts</u> 63,027 94,387 71,187 228,601	- \$ - \$ - \$	Variance 18,427 30,887 (37,313)
General Special Revenue	<u>2003 B</u> \$ \$	udgeted vs. Act Budgeted Receipts 44,600 63,500 108,500 216,600	<u>ual F</u> \$ - \$	Receipts Actual <u>Receipts</u> 63,027 94,387 71,187 228,601	- \$ - \$ - \$	Variance 18,427 30,887 (37,313)
General Special Revenue	<u>2003 B</u> \$ \$	udgeted vs. Act Budgeted Receipts 44,600 63,500 108,500 216,600	<u>ual F</u> \$ - \$	Receipts Actual Receipts 63,027 94,387 71,187 228,601	- \$ - \$ - \$	Variance 18,427 30,887 (37,313)
General Special Revenue Capital Projects Fund Type	<u>2003 B</u> \$ \$	udgeted vs. Act Budgeted Receipts 44,600 63,500 108,500 216,600	<u>ual F</u> \$ - \$	Receipts Actual Receipts 63,027 94,387 71,187 228,601 asis Expenditure Budgetary	- \$ - \$ - \$	Variance 18,427 30,887 (37,313) 12,001
General Special Revenue Capital Projects	2003 B \$ \$ 2003 Budgeted vs.	udgeted vs. Act Budgeted Receipts 44,600 63,500 108,500 216,600 Actual Budgeta Appropriation Authority	<u>ual F</u> \$ = \$ ry Ba	Receipts Actual Receipts 63,027 94,387 71,187 228,601 asis Expenditure Budgetary Expenditures	= \$ = \$ =s	Variance 18,427 30,887 (37,313) 12,001 Variance

355,961

\$

\$

303,336 \$

52,625

#### NOTES TO FINANCIAL STATEMENTS December 31, 2004 and 2003

## Note 4 - Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which the Board of Trustees adopts tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The State pays the Township amounts equaling these deductions. The Township includes these with Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half payment is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Property owners assess tangible personal property tax. They must file a list of tangible property to the County by each April 30. The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on the Township's behalf.

## Note 5 – Retirement Systems

#### Ohio Public Employees Retirement System (OPERS)

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer plan. The Ohio Revised Code prescribes the plan's retirement benefits, including postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2004 and 2003, OPERS members contributed 8.5 percent of their gross salary. The Township contributed an amount equal to 13.55 percent of participants' gross salaries. The Township has paid all required contributions through December 31, 2004.

## Note 6 - Risk Management

#### Risk Pool Membership

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2004 and 2003

## Note 6 - Risk Management - (continued)

#### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Townships can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### Property Coverage

OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures losses exceeding \$100,000 up to \$500,000,000 per occurrence. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities, and retained earnings at December 31:

Casualty Coverage	2004	2003
Assets	\$ 30,687,203	\$ 27,792,223
Liabilities	(13,640,962)	(11,791,300)
Retained Earnings	\$ 17,046,241	\$ 16,000,923
Property Coverage	2,004	2,003
Assets	\$ 7,799,073	\$ 6,791,060
Liabilities	(753,906)	(750,956)
Retained Earnings	\$ 7,045,167	\$ 6,040,104

#### NOTES TO FINANCIAL STATEMENTS December 31, 2004 and 2003

## Note 7 – Contractually Assumed Obligations

The Township had the following significant outstanding contractual commitments as of December 31, 2004, which is the Township share of a 2004 Issue II project:

Kokosing Construction Company, Inc. \$27,684 (approximate per original estimate)

However, as of the date of the audit report (June 28, 2005), this had not been paid due to unresolved issues with the quality of the project.

Note 8 - Debt Obligations

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Debt outstanding at December 31, 2004 was as follows:

	_	Principal	Interest Rate	
Freightliner Tanker Loan	\$	20,900	4.94%	

The Township purchased a Fire Tanker Truck on October 7, 2003 for \$68,000. The Township paid \$38,000 up front and financed the remaining \$30,000 through Kansas State Bank. Semi-annual payments are due in the amount of \$5,441.

The annual requirements to amortize all debt outstanding as of December 31, 2004, including interest payments are scheduled as follows:

		Freightliner
Year Ending		Tanker
December 31,		Loan
2005	\$	10,882
2006		10,882
2007		-
2008		-
2009		-
2010-2019		-
	\$	21,764
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# E.S. Evans and Company

# **Certified Public Accountants and Consultants**

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Robert E. Wendel, CPA . Dan F. Clifford, CPA . E.S. Evans, CPA, PFS (1930-1999)

June 28, 2005

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY <u>GOVERNMENT AUDITING STANDARDS</u>

Richland Township Wyandot County, Ohio

We have audited the financial statements of the Richland Township, Wyandot County, Ohio, (the Township) as of and for the years ended December 31, 2004 and 2003, and have issued our report thereon dated June 28, 2005, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather that accounting principles generally accepted in the United States of America. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered Richland Township's internal control over financial reporting to determine our auditing procedures in order to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements being audited may occur and not be timely detected by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. However, in a separate letter to Richland Township's management dated June 28, 2005, we reported other matters involving internal control over financial reporting that we did not deem to be reportable conditions.

Richland Township June 28, 2005 Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether Richland Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters that we must report under <u>Government Auditing Standards</u> which is described in the accompanying schedule of findings as 2005-001. In a separate letter to Richland Township's management dated June 28, 2005, we reported an other matter related to noncompliance which we deemed immaterial.

We intend this report solely for the information and use of management of Richland Township and the Auditor of State of Ohio. It is not intended for anyone other than these specified parties.

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#### SCHEDULE OF FINDINGS December 31, 2004 and 2003

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## Finding Number 2005-001 – Noncompliance

Ohio Revised Code § 5705.41 (D)(1) states that no orders or contracts involving the expenditure of money are to be made unless there is attached thereto a certificate of the fiscal officer certifying that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. Every such contract made without such a certificate shall void and no warrant shall be issued in payment of any amount due thereon.

Currently, Richland Township issues a purchase order at the time an invoice is paid instead of obtaining the certification prior to entering into the contract or making the purchase. However, there are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

1. <u>"Then and Now" certificate</u> — If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the Trustees can authorize the drawing of a warrant for the payment of the amount due. The Trustees have thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.

Amounts of less than \$3,000 (\$1,000 prior to April 7, 2003) may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the Trustees.

2. <u>Blanket Certificate</u> — Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. (Prior to September 26, 2003, blanket certificates were limited to \$5,000 and three months.) The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.

#### SCHEDULE OF FINDINGS December 31, 2004 and 2003

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## Finding Number 2005-001 – Noncompliance – (continued)

3. <u>Super Blanket Certificate</u> — The Trustees may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

Certification is not only required by Ohio law, but is a key control in the disbursements process to help assure purchase commitments receive prior approval, and to help reduce the possibility of Township funds being over expended or exceeding budgetary spending limitations as set by the Trustees.

To improve controls over disbursements, we recommend all Township disbursements receive prior certification of the Clerk and the Trustees periodically review the expenditures made to ensure they are within the appropriations adopted by the Trustees, certified by the Clerk, and recorded against appropriations.

<u>Township Response</u> – The Township Clerk will review the requirements referenced above and take this into consideration for future purchases.



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# **RICHLAND TOWNSHIP**

# WYANDOT COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED DECEMBER 22, 2005