

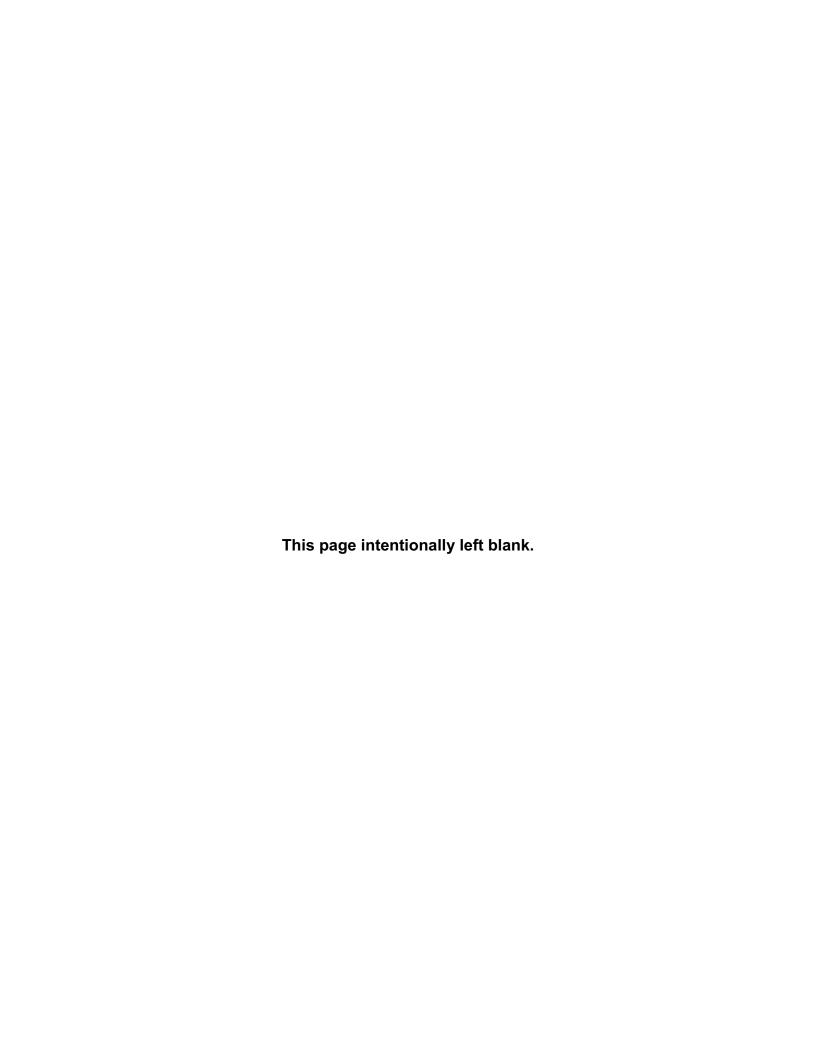


LAKE COUNTY EDUCATIONAL SERVICE CENTER LAKE COUNTY

FOR THE YEAR ENDED JUNE 30, 2003

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INDEPENDENT ACCOUNTANTS' REPORT

Lake County Educational Service Center Lake County 30 South Park Place Suite 320 Painesville, Ohio 44077

To the Members of the Board:

We have audited the accompanying general-purpose financial statements of the Lake County Educational Service Center, Lake County, Ohio, (the Service Center) as of and for the year ended June 30, 2003, as listed in the table of contents. These general-purpose financial statements are the responsibility of the Service Center's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the Lake County Educational Service Center, Lake County, Ohio as of June 30, 2003, and the results of its operations and the cash flows of its proprietary fund type for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3 to the accompanying financial statements the Service Center restated the General and Special Revenue Fund balances and Internal Service Fund retained earnings as of June 30, 2002.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 5, 2005, on our consideration of the Service Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Lake County Educational Service Center Lake County Independent Accountants' Report Page 2

We conducted our audit to opine on the financial statements that collectively comprise the Service Center's financial statements. The federal awards expenditure schedule presents additional information and is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. It is not a required part of the financial statements. We subjected the federal awards expenditure schedule to the auditing procedures applied in the audit of the financial statements. In our opinion, this information is fairly stated in all material respects in relation to the financial statements taken as a whole.

Betty Montgomery Auditor of State

Betty Montgomeny

May 5, 2005

LAKE COUNTY EDUCATIONAL SERVICE CENTER - LAKE COUNTY COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 2003

	C			Proprietary	Fiduciary	<	(
	Gover	Governmental Fund Types	l ypes	Fund Type	Fund I ype	Accon	Account Group	ı
					Trust and	General	General	Totals
		Special	Capital	Internal	Agency	Fixed	Long-term	(Memorandum
	General	Revenue	Projects	Service	Fund	Assets	Debt	Only)
ASSETS AND OTHER DEBITS:								
Assets:								
Equity in pooled cash and investments	\$ 93,607	\$ 383,364	\$ 140,749	\$ 188,443	\$ 2,251	· \$	ا ج	\$ 808,414
Cash with fiscal agent				210,697	•	•	•	210,697
Receivables:								
Taxes	•	•	•	•	5,412,811	•	•	5,412,811
Intergovernmental	2,089,099	•	•	•	36,171	•	1	2,125,270
Due from other funds	19,849	•	•	•	•	•	•	19,849
Fixed assets		•	•	•	•	347,318	1	347,318
Other Debits:								
Amount to be provided for retirement								
of general long-term debt		,					52,873	52,873
Total assets and other debits	\$ 2,202,555	\$ 383,364	383,364 \$ 140,749	\$ 399,140	\$ 5,451,233 \$	\$ 347,318	\$ 52,873	8 8,977,232

LAKE COUNTY EDUCATIONAL SERVICE CENTER - LAKE COUNTY COMBINED BALANCE SHEET (CONTINUED) ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 2003

I	Totals (Memorandum	Only)			\$ 85,390	5,450,599	19,849	1 657,971	97,499	16,360	3,019	6,330,687		347,318	267,493	242,618	1,789,116	2,646,545	3 \$ 8.977.232
dno	General Long-term	Debt			•	٠	٠	33,494	•	16,360	3,019	52,873		•	1	,	•	•	52.873
int Gr					8														€
Account Group	General Fixed	Assets			•	•	٠	•	•	٠	٠			347,318	ı	•	•	347,318	347.318
Fiduciary Fund Type	Trust and Agency	Fund			•	5,450,599					•	5,450,599			ı	1	634	634	\$ 5.451.233 \$
Proprietary Fund Type	Internal	Service			34,148		•		97,499		•	131,647			267,493		,	267,493	399.140
шш					↔							 				4	Ŋ	 _၈	€
es	Capital	Projects			•	•	٠	•	•	•	•	'		1	•	115,184	25,565	140,749	140.749
d Typ					\$		0	٥.				 				m	_	 	8
Govemmental Fund Types	Special	Revenue			23,894	٠	19,849	100,532	•	•	•	144,275		•	1	61,708	177,381	239,089	383.364
vernn					⇔							 				"	~	 _~ ,	€9
Go		General			27,348	٠	٠	523,945	•	٠	٠	551,293		1	ı	65,726	1,585,536	1,651,262	\$ 2.202.555
					€													its	€9
			LIABILITIES, FUND EQUITY AND OTHER CREDITS:	Liabilities:	Accounts payable	Intergovernmental payable	Due to other funds	Accrued wages and benefits	Claims payable	Compensated absences payable	Capital lease obligations	Total liabilities	Fund Equity and Other Credits:	Investment in general fixed assets	Retained earnings	Reserved for encumbrances	Unreserved, undesignated	Total fund equity and other credits	Total liabilities, fund equity and other credits

LAKE COUNTY EDUCATIONAL SERVICE CENTER - LAKE COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2003

				Fiduciary	
	Gove	ernmental Fund T	ypes	Fund Type	Totals
		Special	Capital	Expendable	(Memorandum
REVENUES:	General	Revenue	Projects	Trust	Only)
Revenue from local sources:					
Tuition	\$ 1,666,131	\$ 6,887	\$ -	\$ -	\$ 1,673,018
Earnings on investments	8,967	505	-	-	9,472
Revenue from state sources:					
Unrestricted grants-in-aid	2,642,947	-	-	-	2,642,947
Restricted grants-in-aid	363,248	547,903	123,642	-	1,034,793
Revenue from federal sources:					
Restricted grants-in-aid	-	1,005,216	-	-	1,005,216
Charges for Services	2,186,590	-	-	-	2,186,590
Miscellaneous	-	23,590	20,461	634	44,685
Total revenue	6,867,883	1,584,101	144,103	634	8,596,721
EXPENDITURES:					
Instruction:					
Regular	54,054	489,429	190,555	_	734,038
Special	1,277,649	267	-	_	1,277,916
Vocational education	190,720	20,568	_	_	211,288
Supporting services:	100,720	20,000			211,200
Pupils	1,449,693	73,858	_	_	1,523,551
Instructional staff	1,201,708	227,727	4,831	_	1,434,266
Board of Education	39,231	-	-,001	_	39,231
Administration	1,073,203	779,640	_	_	1,852,843
Fiscal services	209,242	3,000	_	_	212,242
Operation and maintenance - plant	257,221	28,138	_	_	285,359
Pupil transportation	2,910	13,063	_	_	15,973
Central	189,594	769	-	-	190,363
Operation of non-instructional services:	109,594	709	-	-	190,303
Sports oriented activities		15,026			15,026
Total expenditures	5,945,225	1,651,485	195,386		7,792,096
·	5,945,225_	1,051,465	195,360		7,792,090
Excess (deficiency) of revenues over					
(under) expenditures	922,658	(67,384)	(51,283)	634	804,625
OTHER FINANCING SOURCES (USES)					
Refund of prior year expenditures (revenues)	1,082	-	-	-	1,082
Total other financing sources (uses)	1,082	-		-	1,082
Excess (deficiency) of revenues and other					
financing sources over (under) expenditures					
and other financing uses	923,740	(67,384)	(51,283)	634	805,707
· ·	323,140	(07,304)	(31,203)	034	003,707
BEGINNING FUND BALANCE AS RESTATED	_	_			
(SEE FOOTNOTE 3)	727,522	306,473	192,032		1,226,027
ENDING FUND BALANCE	\$ 1,651,262	\$ 239,089	\$ 140,749	\$ 634	\$ 2,031,734

LAKE COUNTY EDUCATIONAL SERVICE CENTER - LAKE COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET (NON-KAAP BASIS) AND ACTUAL ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2003

		General rund			5	,						
			Variance Favorable			Variance Favorable			Variance Favorable			Variance Favorable
REVENUES	ш		(Unfavorable)	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)
Tuition Famings on investments	\$ 911,890	\$ 890,700 8 967	\$ (21,190) (3,883)	\$ 6,887	\$ 6,887	\$	· ·	· ·	· ·	\$ 918,777	\$ 897,587	\$ (21,190) (3.978)
Revenue from local sources	2,236,641	1,812,541	(424,100)	?	} .	(0)	,	,	•	2,236,641	1,812,541	(424,100)
Miscellaneous	. '		. '	4,941	4,941	,	20,461	20,461	,	25,402	25,402	. '
Extracurricular activities				5,527	5,527				•	5,527	5,527	
Revenue from intermediate sources - restricted	70,000		(495)	173,353	134,853	(38,500)	2,740	2,740	•	246,093	207,098	(38,995)
Revenue from state sources - unrestricted	2,605,751	2,642,947	37,196				. :	. :		2,605,751	2,642,947	37,196
Revenue from state sources - restricted	293,743	293,743		448,197	448,197	1	120,902	120,902		862,842	862,842	1 1
Revenue from tederal sources - restricted	1000		- 07	1,01/,/16	1,005,216	(12,500)				1,017,716	1,005,216	(12,500)
l otal revenues	6,130,875	5,718,403	(412,472)	1,65/,221	1,606,126	(51,095)	144,103	144,103		7,932,199	7,468,632	(463,567)
EXPENDITURES												
Current												
INSTRUCTION:	144	00		100	470 074	000	747	100 100	20 640	705 540	726 066	000
Regular	4 220 069			100,000	1,0,0,1	3,920	247,400	193,730	070,00	793,340	7.50,950	29,290
Vocational	104 096	1,239,906		24,332	787 00	798				1,264,320	240,233	798
Vocatorial	000,1	000,'t	1	7,000	70,107	000	Ì	ı	ı	7,00	500,+	000
Support services:	1 297 697	1 412 348	(114 651)	75.619	74 291	1 328	,	٠	,	1 373 316	1 486 639	(113 323)
lactrictional staff	1 181 952		(-00,+)	499 117	321 517	177 600	112 602	112 602		1 793 671	1,400,039	177,600
Board of Education	40.320			8,000	8,000	000	- 12,002	-12,005		48 320	48 320	000
Administration	1 070 676			821 464	747 382	74 082		٠	٠	1 892 140	1 818 058	74 082
Fiscal	209,774			11.950	3.000	8.950				221,724	212,774	8,950
Operation and maintenance of plant	260,619			32,383	27.960	4.423	4.899	4.899	٠	297,901	293.478	4.423
Pupil transportation	14,990		,	12,813	12.813) :			,	27,803	27,803	
Central	186,819	186,819		1,046	1,046		•	•	•	187,865	187,865	
Non-instructional services:												
Food service									•	•	•	
Extracurricular activities:												
Academic and subject-oriented activities	•	•				. ;			•	. ;	. !	
Sports oriented				23,000	19,766	3,234			1	23,000	19,766	3,234
Total expenditures	5,763,058	5,877,709	(114,651)	2,033,320	1,712,900	320,420	364,909	311,239	53,670	8,161,287	7,901,848	259,439
Excess (deficiency) of revenue over (under) expenditures	367,817	(159,306)	(527,123)	(376,099)	(106,774)	269,325	(220,806)	(167,136)	53,670	(229,088)	(433,216)	(204,128)
OTHER FINANCING SOURCES (USES)												
Advances in	6,814	1,580	(5,234)	٠	•		•	•	•	6,814	1,580	(5,234)
Advances out				(1,580)	(1,580)	•	•	•	•	(1,580)	(1,580)	'
Transfers out				•		•			•	•		
Refund of prior year receipts	•	•	,	•	•	,	,	,	•	•	•	,
Refund of prior year expenditures	1,082	1,082							,	1,082	1,082	
Total other financing sources (uses)	7,896	2,662	(5,234)	(1,580)	(1,580)					6,316	1,082	(5,234)
Excess (deficiency) of revenues and other financing sources (uses) over (under) expenditures and other financing sources (uses)	375,713	(156,644)	(532,357)	(377,679)	(108,354)	269,325	(220,806)	(167,136)	53,670	(222,772)	(432,134)	(209,362)
FUND BALANCES - BEGINNING OF YEAR	136,071	136,071		273,071	273,071		40,954	40,954	٠	450,096	450,096	1
	170	17		010	010		1	17.7		200	2.0	
PRIOR YEAR ENCUMBRANCES - APPROPRIALED		4/		Ì	- 1			`				
FUND BALANCES - END OF YEAR	\$ 559,401	\$ 27,044	\$ (532,357)	\$ 47,368	\$ 316,693	\$ 269,325	\$ (28,105)	\$ 25,565	\$ 53,670	\$ 578,664	\$ 369,302	\$ (209,362)

LAKE COUNTY EDUCATIONAL SERVICE CENTER - LAKE COUNTY COMBINED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 2003

		nternal Service
OPERATING REVENUES		Fund
Charges for services and materials	\$	720,639
Extracurricular activities	·	96,349
Total operating revenue		816,988
OPERATING EXPENSES		
Purchased services		28,092
Operation and maintenance		10,591
Other operating expenses		600,928
Total operating expenses		639,611
Operating income		177,377
BEGINNING RETAINED EARNINGS AS RESTATED (SEE FOOTNOTE 3)		90,116
ENDING RETAINED EARNINGS	\$	267,493

LAKE COUNTY EDUCATIONAL SERVICE CENTER - LAKE COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BASIS) AND ACTUAL ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 2003

	Inte	Internal Service Fund	pu		Agency Fund		Expe	Expendable Trust Fund	pun
			Variance			Variance			Variance
			Favorable			Favorable			Favorable
OPERATING REVENUES	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)
Тахез	· 69	- \$	- \$	\$ 5,011,673	\$ 5,008,623	\$ (3,050)	\$ - \$		\$
Charges for services and materials	660,904	660,904	,	•	•	•		,	'
Extracurricular activities	96,349	96,349			•		138	138	•
Total operating revenue	757,253	757,253		5,011,673	5,008,623	(3,050)	138	138	'
OPERATING EXPENSES									
Salaries and wages	250	250	•	•	•		•	•	•
Fringe benefits	497,070	542,426	(45,356)	•	٠		,	٠	•
Contractual services	66,260	66,260	•	350	350	•		٠	•
Supplies and materials	17,365	17,365	•	•	•	•		٠	•
Capital outlay	10,591	10,591	•	•	•	•		•	•
Miscellaneous	45,511	45,511		6,685,845	6,684,228	1,617		-	•
Total operating expenses	637,047	682,403	(45,356)	6,686,195	6,684,578	1,617	 		
Operating income (loss)	120,206	74,850	(45,356)	(1,674,522)	(1,675,955)	(1,433)	138	138	'
NON-OPERATING REVENUES									
Revenue from state sources - restricted	59,735	59,735		•	1	,	ı		1
Revenue from state sources - unrestricted		•		1,677,024	1,677,024	,	ı		1
Miscellaneous	'	1	,	•	,	,	496	496	'
Total non-operating revenue	59,735	59,735		1,677,024	1,677,024		496	496	
NON-OPERATING EXPENSES									
Miscellaneous	3,248	3,248						1	
Total non-operating expenses	3,248	3,248	,				' 	'	
Non-operating income (loss)	56,487	56,487	'	1,677,024	1,677,024		496	496	
Excess of revenues over (under) expenses	176,693	131,337	(45,356)	2,502	1,069	(1,433)	634	634	•
FUND EQUITY - BEGINNING OF YEAR	6,502	6,502	•	548	548				
PRIOR YEAR ENCUMBRANCES - APPROPRIATED									
FUND EQUITY - END OF YEAR	\$ 183,195	\$ 137,839	\$ (45,356)	\$ 3,050	\$ 1,617	\$ (1,433)	\$ 634 \$	634	· •

LAKE COUNTY EDUCATIONAL SERVICE CENTER - LAKE COUNTY COMBINED STATEMENT OF CASH FLOWS ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 2003

CASH FLOWS FROM OPERATING ACTIVITIES: Operating income	Internal Service Funds \$ 177,377
ADJUSTMENTS TO RECONCILE OPERATING GAIN TO NET CASH PROVIDED BY OPERATING ACTIVITIES: Net increase in liabilities:	
Interfund payable Claims Payable	34,148 21,332
Net increase in cash and cash equivalents	232,857
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR AS RESTATED (SEE FOOTNOTE 3)	166,283
CASH AND CASH EQUIVALENTS - END OF YEAR	\$399,140

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1. DESCRIPTION OF THE DISTRICT

The Lake County Educational Service Center (the "Center"), formerly the Lake County Board of Education, is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Center is a local county school district as defined by Section 3311.05 of the Ohio Revised Code. The Center operates under a five member elected Board of Education and is responsible for the provision of public education to residents of the Center.

The Center is located in Lake County. The Center serves five local school districts: Painesville Township Local School District, Painesville City Local School District, Kirtland Local School District, Madison Local School District and Perry Local School District.

The Center employed 105 certificated employees and 38 non-certificated employees.

DESCRIPTION OF REPORTING ENTITY, BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. FINANCIAL REPORTING ENTITY

The Center adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14. The financial statements include all the organizations, activities, functions and component units for which the Center (Primary Government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of the component unit's board, and either (1) the Center's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the Center.

On this basis, the financial statements of the Lake County School Financing District have been included in the accompanying general-purpose financial statements as a blended component unit. The Financing District is legally separate, but governed by the same board, therefore, the Center has the ability to impose its will over the Financing District. The Center acts as the fiscal agent for the Lake County School Financing District.

The Center is associated with four organizations, two jointly governed organizations, one insurance purchasing pool and one claims servicing pool. These organizations are the Lake Geauga Computer Association, the Lake County Schools Council of Governments' Health Care Benefits Program and the Ohio School Boards Association Workers' Compensation Group Rating Plan. Information about these organizations is discussed in the notes to the general-purpose financial statements.

B. BASIS OF PRESENTATION

The accounting policies of the Center conform to generally accepted accounting principles (GAAP) as applicable to governments.

2. DESCRIPTION OF REPORTING ENTITY, BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. BASIS OF PRESENTATION (CONTINUED)

The Center uses the following fund categories, fund types and account groups:

Governmental Fund Types

Governmental Fund Types are accounted for on a flow of current financial resources measurement focus. Only current assets and current liabilities are generally included on their balance sheets. Their operating statements present sources (revenues and other financing sources) and uses (expenditures and other financing uses) of "available spendable resources" during a period.

<u>General Fund</u> - The general operating fund of the Center is used to account for all revenues and expenditures except those required to be accounted for in another fund.

<u>Special Revenue Funds</u> - Special revenue funds are used to account for revenue from specific sources (other than major capital projects) which require separate accounting because of legal restrictions requiring that expenditures be for specified purposes.

<u>Capital Projects Fund</u> – Capital projects fund accounts for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

Proprietary Fund Types

<u>Proprietary Funds</u> – Proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities (whether current or noncurrent) associated with their activity are included on their balance sheets. Proprietary fund measurement focus is based upon determination of net income, financial position and cash flows.

<u>Internal Service Funds</u> – Internal service funds account for the financing of goods or services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost-reimbursement basis.

Fiduciary Funds

<u>Trust and Agency Funds</u> - The Trust and Agency Funds account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. These include an Expendable Trust Fund and Agency Funds.

Account Groups

Account groups are used to establish accounting control and accountability for the Center's general long-term debt and general fixed asset account group.

<u>General Fixed Assets</u> - General fixed assets are used to account for capital assets used in general government operations with a useful life of greater than one year.

<u>General Long-Term Debt</u> - General long-term debt is used to account for all long-term obligations of the Center, except for those accounted for in Proprietary Funds. These obligations are secured by the credit of the Center as a whole and are payable from general government resources.

2. DESCRIPTION OF REPORTING ENTITY, BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. BASIS OF ACCOUNTING

Governmental Fund Types are accounted for on the modified accrual basis of accounting. Governmental revenues are recognized when they become measurable and available to finance expenditures of the current period. Revenue items, which are susceptible to accrual and therefore are recorded as receivables, include property taxes, tuitions/excess cost, tuitions and reimbursable-type grants. Expenditures are recognized when the related fund liability is incurred, with the exception of accumulated unpaid employee compensation, which is not payable from current expendable financial resources.

Proprietary Fund Types are accounted for on the accrual basis of accounting. Their revenues are recognized in the period earned and expenses are recognized in the period incurred. There was no unbilled service charges receivable at year end.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Center, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the Center receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from income tax is recognized in the fiscal year in which the exchange on which the tax is imposed takes place and revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 4). Revenue from grants, entitlements and donations is recognized in the fiscal year for which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Center must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Center on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Pursuant to GASB Statement No. 20, "Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting", the Center follows GASB guidance as applicable to proprietary funds and FASB Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins issued on or before November 30, 1989 that do not conflict with or contradict GASB pronouncements.

2. DESCRIPTION OF REPORTING ENTITY, BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. BUDGETARY BASIS OF ACCOUNTING

Based on the requirements of Section 3317.11, Ohio Revised Code, the budgetary process described below applies specifically to the Lake County Educational Service Center and is not applicable to the Lake County School Financing District.

The Center is required by State statute to adopt an annual appropriation budget for all fund types except agency funds.

The budget includes the estimated resources and expenditures for each fund and consists of three parts; Part (A) includes entitlement funding from the State, Part (B) includes the cost of all other lawful expenditures of the Center (which are apportioned by the State Department of Education to each local board of education under the supervision of the Center), and Part (C) includes the adopted appropriation resolution.

The Center's Board adopts an annual appropriation resolution which is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The level of control has been established by the Board at the fund level. The Treasurer has been authorized to allocate appropriations to the function and object level within funds.

Formal budgetary integration is employed as a management control device during the year for all funds consistent with statutory provisions.

The estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Educational Service Center Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate that was in effect at the time the final appropriations were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues by fund. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal year. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

The Center's budgetary process accounts for certain transactions on a basis, which differs from generally accepted accounting principles (GAAP basis). The major differences between the budget basis and the GAAP basis are that:

- 1. Revenues are recorded when received in cash for budget purposes as opposed to when susceptible to accrual for GAAP purposes.
- 2. Expenditures are recorded when paid in cash or encumbered for budget purposes as opposed to when the liability is susceptible to accrual for GAAP purposes.

2. DESCRIPTION OF REPORTING ENTITY, BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. BUDGETARY BASIS OF ACCOUNTING (CONTINUED)

An analysis of the difference in fund balance for all governmental fund types at June 30, 2003 as determined under the GAAP basis and budget basis follows:

	General <u>Fund</u>	Special Revenue <u>Fund</u>	Capital Projects <u>Fund</u>	Internal Service <u>Fund</u>	Expendable Trust <u>Fund</u>
GAAP basis - fund balance	\$ 1,651,262	\$ 239,089	\$ 140,749	\$ 267,493	\$ 634
Accrued revenue/prepaid expenses at June 30, 2003 Accrued expenditures/deferred	(2,108,948)			(210,697)	
revenue at June 30, 2003	551.293	144.275		131.648	
Encumbrances outstanding at June 30, 2003 (budget basis)	<u>(66,565)</u>	(66,674)	(115,184)	(50,605)	
Budget-basis fund balance	\$ 27,042	<u>\$ 316,690</u>	\$ 25,565	<u>\$ 137,839</u>	<u>\$ 634</u>

Based on the requirements of Chapter 5705, Revised Code, the budgetary process described below applies specifically to the Lake County School Financing District and is not applicable to the Lake County Educational Service Center.

A budget of estimated cash receipts and disbursements is submitted to the county auditor, as secretary of the county budget commission, by January 20 of each year, for the period July 1 to June 30 fiscal year.

The county budget commission certifies its actions to the Center by March 1. As part of this certification, the Center receives the official certificate of estimated resources, which states the projected receipts of each fund. On or about July 1, this certificate is amended to include any unencumbered balances from the preceding year. Prior to June 30, the Center must revise its budget so that the total contemplated expenditures from a fund during the ensuing fiscal year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. Budget receipts as shown in the accompanying general-purpose financial statements do not include July 1, 2002 unencumbered fund balances. However, those fund balances are available for appropriations.

By the June Board meeting, the temporary annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which are the legal levels of budgetary control. (State statute permits a temporary appropriation to be effective until no later than October 1 of each year.) Resolution appropriations by fund must be within the estimated resources as approved by the Board and the total of expenditures and encumbrances may not exceed the appropriation totals. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.

Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations which either reallocated or increased the original appropriated amounts. The Board legally enacted all supplemental appropriations during fiscal 2002-2003.

2. DESCRIPTION OF REPORTING ENTITY, BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. BUDGETARY BASIS OF ACCOUNTING (CONTINUED)

Unencumbered appropriations lapse at year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the fund, function and/or object level.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control. Encumbrances are reported as a reservation of fund balance in the Agency Fund.

E. CASH AND CASH EQUIVALENTS

To improve cash management, cash received by the Center is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through Center records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the combined balance sheet.

During fiscal year 2003, investments were limited to STAR Ohio, the State Treasurer's Investment Pool, discounted commercial paper and mutual funds. All investments of the Center had a maturity of two years or less. Investments are reported at fair value, which is based on quoted market prices.

The Center has invested funds in the State Treasury Assets Reserve (STAR Ohio) during fiscal year 2003. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of The Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2003.

Following Ohio statutes, the Center has, by resolution, identified the funds to receive an allocation of interest. Interest revenue credited to the general fund during fiscal year 2003 amounted to \$8.967.

2. DESCRIPTION OF REPORTING ENTITY, BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. FIXED ASSETS AND DEPRECIATION

General Fixed Assets Account Group - General fixed assets are capitalized at cost (or estimated historical cost) and updated for the cost of additions and retirements during the year in the General Fixed Assets Account Group. Donated fixed assets are recorded at their fair market values as of the date donated. The Center follows the policy of not capitalizing assets with a cost of less than \$ 500 and a useful life of less than one year. No depreciation is recognized for assets in the General Fixed Assets Account Group.

G. INTERFUND TRANSACTIONS

During the course of normal operations, the Center has numerous transactions between funds, including expenditures and transfers of resources to provide services and improves assets. Operating subsidies are recorded as operating transfers. The classification of amounts recorded as subsidies, advances or equity contributions is based on the intent of the Center at the time of the transaction.

H. FUND BALANCE RESERVES

Reserved fund balances indicate that portion of fund equity, which is not available for current appropriation or is legally segregated for a specific use. Fund balances are reserved for encumbrances. The unreserved portions of fund equity reflected for the Governmental Fund Types are available for use within the specific purposes of those funds.

3. RESTATEMENT

During fiscal year 2003, the Center reclassified the health care self-insurance from the general fund to the internal service fund. The Center also reclassified the Financing District from the special revenue funds to the agency funds. The effects on assets, liabilities, and equity is noted below.

	General Fund		Special Revenue Funds	A	Agency Fund	Internal Service Fund
Cash as of June 30, 2002 Prior period adjustment	\$ 183,687 -	\$	425,593 (548)	\$	- 548	\$ 6,502
Reclassified balance, June 30, 2002	\$ 183,687	\$	425,045	\$	548	\$ 6,502
Cash with fiscal agent as of June 30, 2002 Prior period adjustment	159,781 159,781)	\$	-	\$	-	\$ - 159,781
Reclassified balance, June 30, 2002	\$ -	\$	-	\$	-	\$ 159,781
Taxes Receivable as of June 30, 2002	\$ -		5,256,572	\$	-	\$ -
Prior period adjustment	 -		5,256,572)		,256,572	
Reclassified balance, June 30, 2002	 -	\$	-	\$ 5	,256,572	\$
Intergovernmental receivable as of June 30,2002	\$ 939,619	\$	70,099	\$	-	\$ -
Prior period adjustment Reclassified balance, June 30, 2002	\$ 939,619	\$	(34,952) 35,147	\$	34,952 34,952	\$
Intergovernmental payable as of June 30, 2002 Prior period adjustment	\$,	\$!	5,291,524 5,291,524)	\$ 5	- ,292,072	\$ -
Reclassified balance, June 30, 2002	 -	\$	-	\$ 5	,292,072	\$
Claims Payable as of June 30, 2002 Prior period adjustment	\$ 76,167 (76,167)	\$	- -	\$	-	\$ - 76,167
Reclassified balance, June 30, 2002	\$ -	\$		\$	-	\$ 76,167
Fund equity as of June 30, 2002 Prior period adjustment	 811,136 (83,614)	\$	307,021 (548)	\$	- -	\$ 6,502 83,614
Reclassified balance, June 30, 2002	\$ 727,522	\$	306,473	\$		\$ 90,116

4. EQUITY IN POOLED CASH AND INVESTMENTS

State statutes classify monies held by the Center into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Center's Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Center's Board of Education has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Protection of the Center's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution, as security for repayment by surety company, bonds deposited with the Treasurer by the financial institution to secure the repayment of all public monies deposited with the institution. Interim monies may be deposited or invested in the following securities:

- United States Treasury Notes, Bills, Bonds or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures or other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Bank, Federal Farm Credit Bank, Federal Home Mortgage Corporation, Government National Mortgage Association and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or
 of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio); and
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 25 percent of the interim monies available for investment at any one time.

4. EQUITY IN POOLED CASH AND INVESTMENTS (CONTINUED)

Category 1

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Center, and must be purchased with the expectation that it will be held until maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be paid only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At June 30, 2003, the Center's internal service fund had a balance of \$ 210,697 with Lake County Council of Governments Health Care Benefits Program, a claims servicing pool (See Note 13). The money is held by the claims servicer in a pooled account which is representative of numerous entities and, therefore, cannot be classified by risk under GASB No. 3. The classification of cash and cash equivalents and investments for the Lake County Council of Governments Health Care Benefits Program Self-Insurance Plan as a whole may be obtained from the Plan's fiscal agent, the Mentor Exempted Village School District. To obtain financial information, write to the Treasurer, Mentor Exempted Village School District, 6451 Center Street, Mentor, Ohio 44060. During 2004, the Lake County Educational Service Center became the fiscal agent for the Plan.

GASB Statement No. 3, "Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements", requires disclosures to help assess actual and potential future deposit and investment market and credit risks. The following information regarding deposits and investments is presented using the categories of risk identified in GASB Statement No. 3.

<u>Deposits</u> - At fiscal year end, the carrying amount of the Center's deposits was \$185,350 and the bank balance was \$96,964. The bank balance was covered by federal depository insurance. Although any securities serving as collateral were held by the pledging financial institutions' trust department or agent not in the Center's name and all state statutory requirements for the deposit of money have been followed, noncompliance with federal requirements would potentially subject the Center to a successful claim by the Federal Deposit Insurance Corporation.

<u>Investments</u> - Investments made by the Center as of June 30, 2003 are summarized below. The investments that are represented by specific identifiable investment securities are classified as to credit risk by the three categories described below:

Salogoly 1	Center's name.
Category 2	Uninsured and unregistered, with investments held by the counterparty's trust department or agent in the Center's name.
Category 3	Uninsured and unregistered, with investments held by the counterparty, or by its trust department or agent but not in the Center's name.

Insured or registered, with investments held by the Center or its agents in the

4. EQUITY IN POOLED CASH AND INVESTMENTS (CONTINUED)

	Carrying	Fair
	<u>Value</u>	Value
Centennial Government Trust	\$ 76,987	\$ 76,987
STAR Ohio	<u>546,077</u>	546,077
	\$ 623,064	\$ 623,064

STAR Ohio and the Centennial Government Trust are unclassified investments since they are not evidenced by securities that exist in physical or book entry form.

5. LAKE COUNTY SCHOOL FINANCING DISTRICT

The Lake County Educational Service Center has, by a resolution adopted February 6, 1990, pursuant to Section 3311.50 of the Revised Code, created a county school financing district known as the Lake County School Financing District (the "Financing District") for the purpose of levying taxes for the provision of the following specified educational programs and services by the school districts that are part of the Financing District: the provision of necessary personnel, materials, supplies and transportation for instruction in language arts, social studies, mathematics, fine and practical arts, health and physical education, science and business education.

The Lake County Educational Service Center acts as the taxing authority of the Financing District pursuant to Section 3311.50 of the Revised Code. The Financing District receives settlements of taxes levied and distributes within ten days to each of the Member Districts each of such Member District's proportionate share of that tax settlement. Each Member District's proportionate share is a fraction, the numerator being the Member District's total pupil population and the denominator being the aggregate pupil population of all Member Districts as of that date.

Accrued property taxes receivable represent delinquent taxes outstanding and real property, personal property and public utility taxes, which became measurable as of June 30, 2003. The receivable is offset by a liability to Member Districts.

6. FIXED ASSETS

A summary of changes in the General Fixed Assets Account Group is as follows:

	Balance			В	alance
	July 1,			Jı	une 30,
	2002	<u>Additions</u>	<u>Disposals</u>		2003
Furniture and equipment	\$ 261,757	\$ 67,830	\$ (5,700)	\$	323,887
Vehicles	19,049		`		19,049
Equipment under capital lease	22,791		_(18,409)		4,382
Total	\$ 303,597	\$ 67,830	\$ (24,109)	\$	347,318

7. CAPITALIZED LEASE - EQUIPMENT

The Center has entered into a capitalized lease for the acquisition of a copier. The terms of the agreement provide an option to purchase the equipment. The lease meet the criteria of a capital lease as defined by Statement of Financial Accounting Standards No, 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risk of ownership to the lessee at the conclusion of the lease term.

The following is a schedule of future minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2003:

Year Ending June 30	<u>Amount</u>
2004	1,041
2005	1,041
2006	1,041
2007	260
Total payments	3,383
Less: amount representing interest	364
Present value of minimum lease payments	\$ 3,019

8. CHANGE IN GENERAL LONG-TERM DEBT ACCOUNT GROUP

During the year ended June 30, 2003, the following changes occurred in liabilities reported in the General Long-Term Debt Account Group. Compensated absences will be paid from the fund from which the employee is paid.

Compensated absences payable Accrued wages and benefits	Balance at July 1, <u>2002</u> \$ 38,217 19,118	Increase/ (<u>Decrease</u>) \$ (21,857) 14,376	Balance at June 30, 2003 \$ 16,360 33,494
General obligation debt: Capital lease	12.433	(9.414)	3.019
Total	\$ 69,768	\$ (16,89 <u>5</u>)	\$ 52,873

9. COMPENSATED ABSENCES

The criteria for determining vesting vacation and sick leave components is derived from negotiating agreements and state laws. In summary, the components of vesting are as follows:

<u>Vacation</u>	Certificated	<u>Administrators</u>	Non-Certificated
How earned	Not eligible unless stated in contract	Per contract	10-25 days depending on length of service after 1 year of service
Maximum Accumulation	Not applicable unless stated in contract	Non-cumulative except superintendent maximum 60	Non-cumulative
7 toodinatation	otatod iii oomaadi	days	
Vested	Not applicable or as earned	As earned	As earned
Termination Entitlement	Not applicable or paid upon termination	Paid upon termination or separation	Paid upon termination or separation
Littuement	apon termination	Separation	
Sick Leave			
How earned	1-1/4 days per month of employment (15 days per year)	1-1/4 days per month of employment (15 days per year)	1-1/4 days per month of employment (15 days per year)
Maximum Accumulation	180 days	180 days	180 days
Vested	As earned	As earned	As earned
Termination Entitlement	1/4 of accumulated sick leave up to 180 days	1/4 of accumulated sick leave up to 180 days	1/4 of accumulated sick leave up to 180 days

For governmental funds, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported in the general long-term obligations account group.

10. DEFINED BENEFIT PENSION PLANS

<u>School Employees Retirement System</u> - The Center contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer public employee retirement system administered by the School Employees Retirement Board. SERS provides basic retirement benefits, disability, survivor and health care benefits based on eligible service credit to members and beneficiaries. Chapter 3309 of the Ohio Revised Code establishes benefits. SERS issues a publicly available financial report that includes financial statements and required supplementary information for SERS. The report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Columbus, Ohio 43215-3476.

Plan members are required to contribute 9 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2003, 8.17 percent of annual covered salary was the portion used to fund pension obligations. For fiscal year 2002, 5.46 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2003, 2002 and 2001 were \$126,340, \$99,057 and \$79,942, respectively; 100 percent has been contributed for fiscal years 2003, 2002 and 2001.

10. DEFINED BENEFIT PENSION PLANS (CONTINUED)

<u>State Teachers Retirement System</u> - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad Street, Columbus, OH 43215-3371 or by calling (614) 227-4090.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001 were given the option of making a one-time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2003, plan members were required to contribute 9.3 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2002, the portion used to fund pension obligations was 9.5 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The Center's required contributions for pension obligations to the DB Plan for the fiscal year ended June 30, 2003, 2002 and 2001 were \$ 449,348, \$ 304,914 and \$ 262,481 respectively; 100 percent has been contributed for fiscal years 2003, 2002 and 2001.

Contributions to the DC and Combined Plans for fiscal years 2003 and 2002 were \$13,447 and \$2,602 made by the Center and \$23,865 and \$11,833 made by the plan members, respectively.

11. POST EMPLOYMENT BENEFITS

The Center provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certificated employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are funded on a pay-as-you-go basis.

All STRS benefit recipients and sponsored dependents are eligible for health care coverage. The STRS Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2003, the STRS Board allocated employer contributions equal to 1 percent of covered payroll to the Health Care Reserve Fund. For the Center, this amount equaled \$34,565 for fiscal year 2003.

STRS pays health care benefits from the Health Care Reserve Fund. At June 30, 2003, the balance in the Fund was \$2.8 billion. For the year ended June 30, 2003, net health care costs paid by STRS were \$352,301,000 and STRS had 108,294 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more years of qualifying service credit, disability and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than twenty-five years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2003, employer contributions to fund health care benefits were 5.83 percent of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2003, the minimum pay was established at \$14,500. For the Center, the amount contributed to fund health care benefits, including the surcharge, during the 2003 fiscal year equaled \$52,230.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of the annual health care expenses. Expenses for health care for the fiscal year ended June 30, 2003 were \$ 204,930,737 and the target level was \$274.4 million. At June 30, 2003, SERS had net assets available for payment to health care benefits of \$303.6 million. SERS has approximately 50,000 participants currently receiving health care benefits.

12. CONTINGENT LIABILITIES

<u>Grants</u> - The Center receives financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable fund. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the Center at June 30, 2003.

13. JOINTLY GOVERNED ORGANIZATIONS

The Lake Geauga Computer Association is a jointly governed organization consisting of 18 school districts in Lake, Geauga and Cuyahoga Counties. This jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. The executive committee consists of the member elected superintendents from participating school districts. The degree of control exercised by any participating school district is limited to its voting rights as a general member of the network. The assembly exercises total control over the operation of the consortium including budgeting, appropriating, contracting and designation management. All the consortium revenues are generated from charges for services and State funding. Financial information can be obtained from Lake Geauga Computer Association, 8140 Auburn Road, Painesville, OH 44077.

The Ohio Schools Council Association (Council) is a jointly governed organization among eight-two school districts. The jointly governed organization was formed to bring quality products and services at the lowest possible cost to the member districts. The Council's Board consists of seven superintendents of the participating districts whose term rotates every year. The degree of control exercised by any school district is limited to its representation on the Board. In fiscal year 2003, the Center made no payments to the Council. Financial information can be obtained by contacting the Executive Secretary of the Ohio Schools Council at 6133 Rockside Road, Independence, OH 44131.

14. CLAIMS SERVICING POOL

Lake County Council of Governments Health Care Benefits Program (HCBP) Self Insurance Program – The Center participates in Lake County Council of Governments Health Care Benefits Program (HCBP) Self Insurance Program, a claims servicing pool, comprised of eleven members. Each member pays an administrative fee to the pool. The Plan's business and affairs are conducted by a five member Board of Directors elected from the HCBP's assembly. All participating members retain their risk and the Plan acts as the claims servicing agent.

15. OSBA GROUP RATING PROGRAM

The Center participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three-member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

The intent of the GRP is to achieve the benefit of a reduced premium for the Center by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participating in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

16. STATE SCHOOL FUNDING DECISION

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school funding plan is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school funding scheme that is thorough and efficient...". The District is currently unable to determine what effect, if any, this decision will have on its future State funding and its financial operations.

17. REVENUES

The Lake County Educational Service Center is funded by the State Board of Education from State funds for the cost of part (A) of the budget. Part (B) of the budget is funded \$38.50 in the following way: \$6.50 times the ADM (total number of pupils under the Center's supervision) is apportioned by the State Board of Education among the local school districts to which the Center provides services from payments made under the State's foundation program. Simultaneously, \$32 times the sum of the ADM is paid by the State Board of Education from State funds of the Center.

If additional funding is required and if a majority of the boards of education of the local school districts approve, the cost of Part (B) of the budget that is in excess of \$38.50 times the ADM approved by the State Board of Education is apportioned to the local school districts through reductions in their state foundation. The State Board of Education initiates and supervises the procedure by which the local boards approve or disapprove the apportionment.

The Lake County School Financing District's source of revenue is derived from property taxes. The Lake County Treasurer collects property tax on behalf of all the taxing districts within the County. The County Auditor periodically remits to the taxing districts their portion of the taxes collected.

18. RISK MANAGEMENT

The Center has elected to provide medical coverage through a self-insured program. The Center uses the internal service fund to account for and finance its uninsured risks of loss in this program. The claims are serviced through the Lake County Council of Governments Health Care Benefits Program. The Lake County Council of Governments Health Care Benefits Program has stop loss coverage of 110% of expected claims. The claims liability of \$97,499 reported in the internal service fund at June 30, 2003 is based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claims adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in the fund's claims liability amount was:

	Balance			Balance
	at	Current		at
	Beginning	Year	Claim	End of
	<u>of Year</u>	_Claims_	<u>Payments</u>	_Year_
2003	\$ 76,167	\$ 563,758	\$ 542,426	\$ 97,499
2002	\$ 67.092	\$ 387,706	\$ 378.631	\$ 76.167

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LAKE COUNTY EDUCATIONAL SERVICE CENTER LAKE COUNTY

Schedule of Federal Awards Receipts and Expenditures For the Year Ended June 30, 2003

Federal Grantor/	Pass-Through	CFDA		
Pass-Through Grantor/ Program Title	Entity Number	Number	Receipts	Disbursements
U. S. Department of Education	-			
Passed Through the Ohio Department of Educ	ation			
Special Education Cluster				
Special Education Cluster: Special Education Grants to States		84.027	90,118	90,118
opecial Education Grants to States	047860 6B-SI 03	04.027	853,118	708,413
	017000 01 01 00		43,230	0
			18,750	2,238
Total CFDA # 84.027			1,005,216	800,769
Safe and Drug Free Schools		84.184	5,903	5,210
Total CFDA # 84.184			5,903	5,210
			_	
Educate America - Title III		84.010	0	2,712
Total CFDA # 84.010			0	2,712
Medicaid Reimbursement		93.778	293,743	43,282
Total CFDA # 84.186		93.116	293,743	43,282
10tal 01 DA # 04.100			255,745	40,202
Total U.S. Department of Education			1,304,862	851,973
·				· · ·
Total Federal Assistance			1,304,862	851,973

The accompanying notes are an integral part of the schedule of federal awards expenditures.

LAKE COUNTY EDUCATIONAL SERVICE CENTER LAKE COUNTY FISCAL YEAR ENDED JUNE 30, 2003

NOTES TO SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES

NOTE A--SIGNIFICANT ACCOUNTING POLICIES

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) summarizes activity of the Service Center's federal award programs. The schedule has been prepared on the cash basis of accounting.

NOTE B -- MATCHING REQUIREMENTS

Certain Federal programs require that the Service Center contribute non-Federal funds (matching funds) to support the Federally-funded programs. The Service Center has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.



INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Lake County Educational Service Center Lake County 30 South Park Place Suite 320 Painesville, Ohio 44077

To the Members of the Board:

We have audited the financial statements of the Lake County Educational Service Center, Lake County, Ohio (the Service Center) as of and for the year ended June 30, 2003, and have issued our report thereon dated May 5, 2005, where in we reported the Service Center restated the General and Special Revenue Fund balances and Internal Service Fund retained earnings as of June 30, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Service Center's internal control over financial reporting to determine our auditing procedures in order to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. In a separate letter to the Service Center's management dated May 5, 2005, we reported other matters involving internal control over financial reporting we did not deem reportable conditions.

Material Noncompliance

As part of reasonably assuring whether the Service Center's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters that we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2003-001.

Lausche Building / 615 Superior Ave., NW / Twelfth Floor / Cleveland, OH 44113-1801
Telephone: (216) 787-3665 (800) 626-2297 Fax: (216) 787-3361
www.auditor.state.oh.us

Lake County Educational Service Center
Lake County
Independent Accountants' Report on Compliance and on
Internal Control Required by Government Auditing Standards
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We intend this report solely for the information and use of the audit committee, management, the Board, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Betty Montgomery Auditor of State

Betty Montgomery

May 5, 2005



INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO ITS MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Lake County Educational Service Center Lake County 30 South Park Place Suite 320 Painesville, Ohio 44077

To the Members of the Board:

Compliance

We have audited the compliance of the Lake County Educational Service Center, Lake County, Ohio (the Service Center) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement that apply to its major federal programs for the year ended June 30, 2004. The summary of auditor's results section of the accompanying schedule of findings identifies the Service Center's major federal program. The Service Center's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the Service Center's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the Service Center's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Service Center's compliance with those requirements.

In our opinion, the Lake County Educational Service Center complied, in all material respects, with the requirements referred to above that apply to its major federal program for the year ended June 30, 2003.

Internal Control Over Compliance

The Service Center's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Service Center's internal control over compliance with requirements that could directly and materially affect a major federal program to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

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Telephone: (216) 787-3665 (800) 626-2297 Fax: (216) 787-3361
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Lake County Educational Service Center
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Applicable to Its Major Federal Program and Internal
Control Over Compliance In Accordance With OMB Circular A-133
Page 2

Internal Control Over Compliance (Continued)

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

We intend this report solely for the information and use of the audit committee, management, the Board, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Betty Montgomery Auditor of State

Betty Montgomery

May 5, 2005

LAKE COUNTY EDUCATIONAL SERVICE CENTER LAKE COUNTY

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2003

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Program (list):	Special Education Cluster. (CFDA # 84.027)
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

LAKE COUNTY EDUCATIONAL SERVICE CENTER LAKE COUNTY

SCHEDULE OF FINDINGS JUNE 30, 2003 (Continued)

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Noncompliance Citation

FINDING NUMBER	2003-001

Financial Report Filing

Ohio Revised Code Section 117.38, requires that entities reporting pursuant to generally accepted accounting principles file annual reports with the Auditor of States office within 150 days of their year end.

Generally accepted accounting principles (GAAP), requires the following:

- Balance sheet as prescribed by GAAP standards;
- Income and expense statement as prescribed by GAAP;
- Cash flow statement as prescribed by GAAP; and,
- Notes to the financial statements as prescribed by GAAP.

Contrary to this Code section, the Service Center did not complete its financial statements for Fiscal Year 2003 until November 2004.

We recommend that the Service Center organize its financial recordkeeping, develop tickler files as a reminder of filing dates, and take all other steps necessary to file its financial statements within the prescribed time period. If these financial statements are not filed within the prescribed timetable, the Service Center may be assessed a late filing penalty.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

LAKE COUNTY LAKE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JULY 5, 2005