DARBY TOWNSHIP MADISON COUNTY

REGULAR AUDIT

YEARS ENDED DECEMBER 31, 2004 & 2003



CERTIFIED PUBLIC ACCOUNTANTS

** WSSR **

213 South Paint Street • Chillicothe, Ohio 45601-3828 (740) 702-2600 - Voice • (740) 702-2610 - Fax • wssr@horizonview.net



Board of Trustees Darby Township PO Box 131 Plain City, Ohio 43064

We have reviewed the *Report* of *Independent Auditor* of Darby Township, Madison County, prepared by Whited Seigneur Sams & Rahe, LLP for the audit period January 1, 2003 through December 31, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State's Office (AOS). Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Report of Independent Auditor* on your financial statements. While the AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Report of Independent Auditor* also includes an opinion on the financial statements using the regulatory format the AOS permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Darby Township is responsible for compliance with these laws and regulations.

BETTY MONTGOMERY Auditor of State

Betty Montgomery

October 11, 2005



DARBY TOWNSHIP MADISON COUNTY, OHIO

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Whited Seigneur Sams & Rahe, LLP

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August 29, 2005

Board of Trustees Darby Township Madison County PO Box 131 Plain City, OH 43064

Report of Independent Auditor

We have audited the accompanying financial statements of Darby Township, Madison County, Ohio (the Township) as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America. Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, we presume they are material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2004 and 2003, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Darby Township, Madison County as of December 31, 2004 and 2003 and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued a report dated August 29, 2005, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal controls over financial reporting and compliance and the results of that testing. It does not opine on the internal control over financial reporting or on compliance. That report is an integral part of audits performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audits.

Respectfully submitted,

WHITED SEIGNEUR SAMS & RAHE CPAs, LLP

DARBY TOWNSHIP MADISON COUNTY, OHIO

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

		•	Memorandum Only
CASH RECEIPTS	<u>General</u>	Special Revenue	Total
Local Taxes Intergovernmental Receipts Licenses, Permits and Fees Earnings on Investments Other Revenue	\$ 47,973 48,556 0 1,768	\$ 62,903 79,433 16,685 923 	\$ 110,876 127,989 16,685 2,691
TOTAL CASH RECEIPTS	98,297	175,043	273,340
CASH DISBURSEMENTS General Government Public Works Health Capital Outlay	69,258 0 0 0	22,635 43,837 53,244 18,490	91,893 43,837 53,244 18,490
TOTAL CASH DISBURSEMENTS	69,258	138,206	207,464
TOTAL CASH RECEIPTS OVER/ (UNDER) CASH DISBURSEMENTS	29,039	36,837	65,876
OTHER FINANCING RECEIPTS/(DISBURSEMENTS Sale of Assets	S) 0	<u>8,035</u>	<u>8,035</u>
TOTAL OTHER FINANCING RECEIPTS/ (DISBURSEMENTS)	0	<u>8,035</u>	<u>8,035</u>
EXCESS OF CASH RECEIPTS AND OTHER FINANCING RECEIPTS OVER/(UNDER) CASH DISBURSEMENTS AND OTHER FINANCING DISBURSEMENTS	29,039	44,872	73,911
Fund Cash Balances, January 1, 2004	88,588	<u> 123,131</u>	211,719
Fund Cash Balances, December 31, 2004	<u>\$ 117,627</u>	<u>\$ 168,003</u>	<u>\$ 285,630</u>

DARBY TOWNSHIP MADISON COUNTY, OHIO

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

			Memorandum Only
CASH RECEIPTS	General	Special <u>Revenue</u>	Total
Local Taxes Intergove rnmental Receipts Licenses, Permits and Fees Earnings on Investments Other Revenue	\$ 44,692 23,060 0 740 	\$ 62,382 68,416 20,114 336 27,523	\$ 107,074 91,476 20,114 1,076 30,075
TOTAL CASH RECEIPTS	71,044	178,771	249,815
CASH DISBURSEMENTS General Government Public Works Health Capital Outlay	81,687 0 0 0	1,600 41,027 57,193 14,927	83,287 41,027 57,193 14,927
TOTAL CASH DISBURSEMENTS	81,687	<u>114,747</u>	<u>196,434</u>
TOTAL CASH RECEIPTS OVER/ (UNDER) CASH DISBURSEMENTS	(10,643)	64,024	53,381
Fund Cash Balances, January 1, 2003	99,231	<u>59,107</u>	<u> 158,338</u>
Fund Cash Balances, December 31, 2003	<u>\$ 88,588</u>	<u>\$ 123,131</u>	<u>\$ 211,719</u>

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

• Description of the Entity

Darby Township, Madison County, Ohio (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township provides general governmental services, road and bridge maintenance and cemetery operations and maintenance.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

- **General Fund** The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.
- **Special Revenue Funds** These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund - This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

Cemetery Fund - This fund receives property tax money, fees from burial services and sale of cemetery lots for the operation and maintenance of the Township cemetery.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

- Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not
 exceed appropriations at the fund, function and object level of control, and appropriations may
 not exceed estimated resources. The Board of Trustees must annually approve appropriation
 measures and subsequent amendments. The County Budget Commission must also approve
 the annual appropriation measure. Appropriations lapse at year-end.
- Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.
- **Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are cancelled and re-appropriated in the subsequent year.

A summary of 2004 and 2003 budgetary activity appears in Note 3.

Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	2004	2003
Demand deposits	<u>\$ 285,630</u>	<u>\$ 211,719</u>

Deposits

Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2004 and December 31, 2003, were as follows:

2004 Budgeted vs. Actual Receipts

Fund Type	<u>Budgeted</u>	<u>Actual</u>	<u>Variance</u>
General	\$ 66,268	\$ 98,297	\$ 32,029
Special Revenue	<u>199,696</u>	<u> 183,078</u>	(16,618)
Total	<u>\$ 265,964</u>	<u>\$ 281,375</u>	<u>\$ 15,411</u>

2004 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	<u>Authority</u>	Expenditures	<u>Variance</u>
General	\$ 134,050	\$ 69,258	\$ 64,792
Special Revenue	<u>276,950</u>	<u>138,206</u>	<u>138,744</u>
Total	<u>\$ 411,000</u>	<u>\$ 207,464</u>	<u>\$ 203,536</u>

2003 Budgeted vs. Actual Receipts

Fund Type	<u>Budgeted</u>	<u>Actual</u>	<u>Variance</u>
General	\$ 61,239	\$ 71,044	\$ 9,805
Special Revenue	<u>139,617</u>	<u> 178,771</u>	<u>39,154</u>
Total	<u>\$ 200,856</u>	<u>\$ 249,815</u>	<u>\$ 48,959</u>

2003 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	<u>Authority</u>	Expenditures	<u>Variance</u>
General	\$ 160,580	\$ 81,687	\$ 78,893
Special Revenue	<u>196,476</u>	<u>114,747</u>	81,729
Total	<u>\$ 357,056</u>	<u>\$ 196,434</u>	\$ 160,622

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

4. PROPERTY TAX (Continued)

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. RETIREMENT SYSTEMS

The Township employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 2004.

6. RISK MANAGEMENT

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and Omissions

The Township also provides health insurance coverage to the elected officials and full-time employees through a private carrier.

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August 29, 2005

Board of Trustees Darby Township Madison County PO Box 131 Plain City, OH 43064

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

We have audited the accompanying financial statements of Darby Township, Madison County, Ohio (the Township) as of and for the years ended December 31, 2004 and 2003, and have issued our report thereon dated August 29, 2005. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audits, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated August 29, 2005.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. We, however, noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated August 29, 2005.

This report is intended for the information and use of management and Board of Trustees and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

WHITED SEIGNEUR SAMS & RAHE CPAs. LLP

DARBY TOWNSHIP MADISON COUNTY, OHIO SCHEDULE OF FINDINGS DECEMBER 31, 2004 AND 2003

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

There were no current audit findings.

DARBY TOWNSHIP MADISON COUNTY, OHIO STATUS OF PRIOR AUDIT FINDINGS DECEMBER 31, 2004 AND 2003

There were no prior audit findings.



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DARBY TOWNSHIP

MADISON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED NOVEMBER 10, 2005