



Auditor of State Betty Montgomery

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# Auditor of State Betty Montgomery

### INDEPENDENT ACCOUNTANTS' REPORT

Concord Township Fayette County 1325 Miami Trace Road SW Washington Court House, Ohio 43160

To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Concord Township, Fayette County, Ohio (the Township), as of and for the years ended December 31, 2004 and 2003, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Concord Township, Fayette County, Ohio, as of December 31, 2004 and 2003, and the respective changes in modified cash financial position and the respective budgetary comparison for the General fund, Gasoline Tax Fund, Road and Bridge Fund, and Fire District Fund, thereof for the years then ended in conformity with the basis of accounting Note 1 describes.

For the years ended December 31, 2004 and 2003, the Township revised its financial presentation comparable to the requirements of Governmental Accounting Standard No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*.

Corporate Centre of Blue Ash / 11117 Kenwood Rd. / Blue Ash, OH 45242 Telephone: (513) 361-8550 (800) 368-7419 Fax: (513) 361-8577 www.auditor.state.oh.us Concord Township Fayette County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated October 4, 2005, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. It does not opine on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Betty Montgomeny

Betty Montgomery Auditor of State

October 4, 2005

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003 Unaudited

This discussion and analysis of Concord Township's (the Township) financial performance provides an overall review of the Township's financial activities for the years ended December 31, 2004 and 2003, within the limitations of the Township's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

#### <u>Highlights</u>

Key highlights for 2004 are as follows:

Net assets of governmental activities decreased \$3,825 or 2 percent, an insignificant change from the prior year. The fund most affected by the decrease in cash and cash equivalents were the Special Revenue Funds, which realized the greatest burden of increased costs in 2004; however, cost increases affected most funds.

The Township's general receipts are primarily property taxes. These receipts represent 32% percent of the total cash received for governmental activities during the year. Property tax receipts for 2004 changed very little compared to 2003.

Key highlights for 2003 are as follows:

Net assets of governmental activities decreased \$23,559 or 12 percent, a significant change from the prior year. The fund most affected by the decrease in cash and cash equivalents was the General Fund, which realized the greatest burden of increased costs in 2004; however, cost increases affected most funds.

The Township's general receipts are primarily property taxes. These receipts represent 33% percent of the total cash received for governmental activities during the year. Property and income tax receipts for 2003 changed very little compared to 2002.

#### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's cash basis of accounting.

#### Report Components

The statement of net assets and the statement of activities provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide explanation and detail regarding the information reported in the statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003 Unaudited (Continued)

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a cash basis of accounting. This basis of accounting other than generally accepted accounting principles. Under the Township's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### Reporting the Government as a Whole

The primary government of the Township consists of all funds and departments that are not legally separate from the Township. For Concord Township, this includes general governmental operations and activities for which the township is financially accountable. The Township shares a joint fire department with Greene Township, Fayette County. The disbursements are included on Concord's operations; Greene reimburses Concord proportionately to assessed valuation periodically throughout the fiscal year.

The statement of net assets and the statement of activities reflect how the Township did financially during 2004 and 2003, within the limitations of cash basis accounting. The statement of net assets presents the cash balances and investments of the governmental activities of the Township at year end. The statement of activities compares cash disbursements with program receipts for each governmental program activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Township's general receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other non financial factors as well such as the Township's property tax base, the condition of the Township's capital assets and infrastructure, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

The statement of net assets and the statement of activities, presents Governmental activities. All of the Township's basic services are reported here, including road and bridge maintenance, cemetery and parks maintenance, and fire protection. State and federal grants and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003 Unaudited (Continued)

#### Reporting the Government's Most Significant Funds

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Township are all reported in governmental funds.

The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for non major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Township's major governmental funds are the General Fund, Gasoline Tax Fund, the Road and Bridge Fund, the Fire District Fund. The Capital Projects Fund was a major fund during 2003. This fund had no activity during 2004.

#### The Government as a Whole

Table 1 provides a summary of the Township's net assets for 2004 compared to 2003 on a cash basis:

	2004	2003
Assets		
Cash and Cash Equivaler	\$158,808	\$162,633
Total Assets	\$158,808	\$162,633
-		
Net Assets		
Unrestricted	158,808	162,633
Total Net Assets	\$158,808	\$162,633

As mentioned previously, net assets of governmental activities decreased \$3,825 or 2 percent during 2004 and \$23,559 or 12 percent during 2003. The primary reason contributing to the decrease in cash balances was that the Township implemented an aggressive paving program to maintain several roads that were in poor condition costing in excess of \$103,000 over the past two years.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003 Unaudited (Continued)

#### (Table 2) Changes in Net Assets

Receipts:         Program Receipts:           Charges for Services and Sales         \$3,859         \$2,978         \$881           Operating Grants and Contributions         79,784         78,910         874           Total Program Receipts         83,643         81,888         1,755           General Receipts:         83,643         81,888         1,755           Property and Other Local Taxes         63,847         61,119         2,728           Grants and Entitlements Not Restricted to Specific Programs         27,855         26,024         1,831           Interest         886         1,801         (915)           Miscellaneous         21,347         11,193         10,154           Total General Receipts         113,935         100,137         13,798           Total Receipts         197,578         182,025         15,553           Disbursements:         General Government         25,776         24,861         915           Public Safety         36,119         23,797         12,322         Public Safety         36,119         23,797         12,322           Public Works         119,566         124,525         (4,959)         Health         2,871         2,410         461           Conservation-Recr		Governmental Activities 2004	Governmental Activities 2003	Variance
Charges for Services and Sales         \$3,859         \$2,978         \$881           Operating Grants and Contributions         79,784         78,910         874           Total Program Receipts         83,643         81,888         1,755           General Receipts:         97,784         78,910         874           Property and Other Local Taxes         63,847         61,119         2,728           Grants and Entitlements Not Restricted to Specific Programs         27,855         26,024         1,831           Interest         886         1,801         (915)           Miscellaneous         21,347         11,193         10,154           Total General Receipts         113,935         100,137         13,798           Total General Receipts         197,578         182,025         15,553           Disbursements:         General Government         25,776         24,861         915           Public Safety         36,119         23,797         12,322         14,959           Health         2,871         2,410         461         461           Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal	Receipts:			
Operating Grants and Contributions         79,784         78,910         874           Total Program Receipts         83,643         81,888         1,755           General Receipts:         Property and Other Local Taxes         63,847         61,119         2,728           Grants and Entitlements Not Restricted to Specific Programs         27,855         26,024         1,831           Interest         886         1,801         (915)           Miscellaneous         21,347         11,193         10,154           Total General Receipts         113,935         100,137         13,798           Total Receipts         197,578         182,025         15,553           Disbursements:         General Government         25,776         24,861         915           Public Safety         36,119         23,797         12,322           Public Works         119,566         124,525         (4,959)           Health         2,871         2,410         461           Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal Retirement         10,880         10,880         0           Interest and Fiscal Charges	Program Receipts:			
Total Program Receipts         83,643         81,888         1,755           General Receipts:         Property and Other Local Taxes         63,847         61,119         2,728           Grants and Entitlements Not Restricted to Specific Programs         27,855         26,024         1,831           Interest         886         1,801         (915)           Miscellaneous         21,347         11,193         10,154           Total General Receipts         113,935         100,137         13,798           Total General Receipts         197,578         182,025         15,553           Disbursements:         General Government         25,776         24,861         915           Public Safety         36,119         23,797         12,322           Public Works         119,566         124,525         (4,959)           Health         2,871         2,410         461           Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal Retirement         10,880         10,880         0           Interest and Fiscal Charges         1,345         2,011         (666)           Total Disbursements         2	Charges for Services and Sales	\$3,859	\$2,978	\$881
General Receipts:         Froperty and Other Local Taxes         63,847         61,119         2,728           Grants and Entitlements Not Restricted to Specific Programs         27,855         26,024         1,831           Interest         886         1,801         (915)           Miscellaneous         21,347         11,193         10,154           Total General Receipts         113,935         100,137         13,798           Total General Receipts         197,578         182,025         15,553           Disbursements:         General Government         25,776         24,861         915           Public Safety         36,119         23,797         12,322           Public Works         119,566         124,525         (4,959)           Health         2,871         2,410         461           Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal Retirement         10,880         10,880         0           Interest and Fiscal Charges         1,345         2,011         (666)           Total Disbursements         201,404         205,584         (4,180)           Excess (Deficiency) Before Transfers<	Operating Grants and Contributions	79,784	78,910	874
Property and Other Local Taxes         63,847         61,119         2,728           Grants and Entitlements Not Restricted to Specific Programs         27,855         26,024         1,831           Interest         886         1,801         (915)           Miscellaneous         21,347         11,193         10,154           Total General Receipts         113,935         100,137         13,798           Total Receipts         197,578         182,025         15,553           Disbursements:         General Government         25,776         24,861         915           Public Safety         36,119         23,797         12,322           Public Works         119,566         124,525         (4,959)           Health         2,871         2,410         461           Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal Retirement         10,880         10,880         0           Interest and Fiscal Charges         1,345         2,011         (666)           Total Disbursements         201,404         205,584         (4,180)           Excess (Deficiency) Before Transfers         (3,826)         (	Total Program Receipts	83,643	81,888	1,755
Grants and Entitlements Not Restricted to Specific Programs         27,855         26,024         1,831           Interest         886         1,801         (915)           Miscellaneous         21,347         11,193         10,154           Total General Receipts         113,935         100,137         13,798           Total Receipts         197,578         182,025         15,553           Disbursements:         General Government         25,776         24,861         915           Public Safety         36,119         23,797         12,322           Public Works         119,566         124,525         (4,959)           Health         2,871         2,410         461           Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal Retirement         10,880         10,880         0           Interest and Fiscal Charges         1,345         2,011         (666)           Total Disbursements         201,404         205,584         (4,180)           Excess (Deficiency) Before Transfers         (3,826)         (23,559)         19,733           Net Assets, January 1, 2004         162,633	General Receipts:			
to Specific Programs         27,855         26,024         1,831           Interest         886         1,801         (915)           Miscellaneous         21,347         11,193         10,154           Total General Receipts         113,935         100,137         13,798           Total Receipts         197,578         182,025         15,553           Disbursements:         General Government         25,776         24,861         915           Public Safety         36,119         23,797         12,322           Public Works         119,566         124,525         (4,959)           Health         2,871         2,410         461           Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal Retirement         10,880         10,880         0           Interest and Fiscal Charges         1,345         2,011         (666)           Total Disbursements         201,404         205,584         (4,180)           Excess (Deficiency) Before Transfers         (3,826)         (23,559)         19,733           Net Assets, January 1, 2004         162,633         186,192         (23,559)	Property and Other Local Taxes	63,847	61,119	2,728
Interest         886         1,801         (915)           Miscellaneous         21,347         11,193         10,154           Total General Receipts         113,935         100,137         13,798           Total Receipts         197,578         182,025         15,553           Disbursements:         General Government         25,776         24,861         915           Public Safety         36,119         23,797         12,322           Public Works         119,566         124,525         (4,959)           Health         2,871         2,410         461           Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal Retirement         10,880         10,880         0           Interest and Fiscal Charges         1,345         2,011         (666)           Total Disbursements         201,404         205,584         (4,180)           Excess (Deficiency) Before Transfers         (3,826)         (23,559)         19,733           Net Assets, January 1, 2004         162,633         186,192         (23,559)	Grants and Entitlements Not Restricted			
Miscellaneous         21,347         11,193         10,154           Total General Receipts         113,935         100,137         13,798           Total Receipts         197,578         182,025         15,553           Disbursements:         General Government         25,776         24,861         915           Public Safety         36,119         23,797         12,322           Public Works         119,566         124,525         (4,959)           Health         2,871         2,410         461           Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal Retirement         10,880         10,880         0           Interest and Fiscal Charges         1,345         2,011         (666)           Total Disbursements         201,404         205,584         (4,180)           Excess (Deficiency) Before Transfers         (3,826)         (23,559)         19,733           Net Assets, January 1, 2004         162,633         186,192         (23,559)	to Specific Programs	27,855	26,024	1,831
Total General Receipts113,935100,13713,798Total Receipts197,578182,02515,553Disbursements: General Government25,77624,861915Public Safety36,11923,79712,322Public Works119,566124,525(4,959)Health2,8712,410461Conservation-Recreation45538471Capital Outlay4,39216,716(12,324)Principal Retirement10,88010,8800Interest and Fiscal Charges1,3452,011(666)Total Disbursements201,404205,584(4,180)Excess (Deficiency) Before Transfers(3,826)(23,559)19,733Net Assets, January 1, 2004162,633186,192(23,559)	Interest	886	1,801	(915)
Total Receipts197,578182,02515,553Disbursements: General Government25,77624,861915Public Safety36,11923,79712,322Public Works119,566124,525(4,959)Health2,8712,410461Conservation-Recreation45538471Capital Outlay4,39216,716(12,324)Principal Retirement10,88010,8800Interest and Fiscal Charges1,3452,011(666)Total Disbursements201,404205,584(4,180)Excess (Deficiency) Before Transfers(3,826)(23,559)19,733Net Assets, January 1, 2004162,633186,192(23,559)	Miscellaneous	21,347	11,193	10,154
Disbursements:         25,776         24,861         915           Public Safety         36,119         23,797         12,322           Public Works         119,566         124,525         (4,959)           Health         2,871         2,410         461           Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal Retirement         10,880         10,880         0           Interest and Fiscal Charges         1,345         2,011         (666)           Total Disbursements         201,404         205,584         (4,180)           Excess (Deficiency) Before Transfers         (3,826)         (23,559)         19,733           Net Assets, January 1, 2004         162,633         186,192         (23,559)	Total General Receipts	113,935	100,137	13,798
General Government         25,776         24,861         915           Public Safety         36,119         23,797         12,322           Public Works         119,566         124,525         (4,959)           Health         2,871         2,410         461           Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal Retirement         10,880         10,880         0           Interest and Fiscal Charges         1,345         2,011         (666)           Total Disbursements         201,404         205,584         (4,180)           Excess (Deficiency) Before Transfers         (3,826)         (23,559)         19,733           Net Assets, January 1, 2004         162,633         186,192         (23,559)	Total Receipts	197,578	182,025	15,553
General Government         25,776         24,861         915           Public Safety         36,119         23,797         12,322           Public Works         119,566         124,525         (4,959)           Health         2,871         2,410         461           Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal Retirement         10,880         10,880         0           Interest and Fiscal Charges         1,345         2,011         (666)           Total Disbursements         201,404         205,584         (4,180)           Excess (Deficiency) Before Transfers         (3,826)         (23,559)         19,733           Net Assets, January 1, 2004         162,633         186,192         (23,559)	Disbursements:			
Public Safety36,11923,79712,322Public Works119,566124,525(4,959)Health2,8712,410461Conservation-Recreation45538471Capital Outlay4,39216,716(12,324)Principal Retirement10,88010,8800Interest and Fiscal Charges1,3452,011(666)Total Disbursements201,404205,584(4,180)Excess (Deficiency) Before Transfers(3,826)(23,559)19,733Net Assets, January 1, 2004162,633186,192(23,559)		25.776	24.861	915
Public Works       119,566       124,525       (4,959)         Health       2,871       2,410       461         Conservation-Recreation       455       384       71         Capital Outlay       4,392       16,716       (12,324)         Principal Retirement       10,880       10,880       0         Interest and Fiscal Charges       1,345       2,011       (666)         Total Disbursements       201,404       205,584       (4,180)         Excess (Deficiency) Before Transfers       (3,826)       (23,559)       19,733         Net Assets, January 1, 2004       162,633       186,192       (23,559)	Public Safetv	,	,	
Health2,8712,410461Conservation-Recreation45538471Capital Outlay4,39216,716(12,324)Principal Retirement10,88010,8800Interest and Fiscal Charges1,3452,011(666)Total Disbursements201,404205,584(4,180)Excess (Deficiency) Before Transfers(3,826)(23,559)19,733Net Assets, January 1, 2004162,633186,192(23,559)	,			
Conservation-Recreation         455         384         71           Capital Outlay         4,392         16,716         (12,324)           Principal Retirement         10,880         10,880         0           Interest and Fiscal Charges         1,345         2,011         (666)           Total Disbursements         201,404         205,584         (4,180)           Excess (Deficiency) Before Transfers         (3,826)         (23,559)         19,733           Net Assets, January 1, 2004         162,633         186,192         (23,559)	Health			· · /
Principal Retirement       10,880       10,880       0         Interest and Fiscal Charges       1,345       2,011       (666)         Total Disbursements       201,404       205,584       (4,180)         Excess (Deficiency) Before Transfers       (3,826)       (23,559)       19,733         Net Assets, January 1, 2004       162,633       186,192       (23,559)	Conservation-Recreation	,	,	71
Principal Retirement       10,880       10,880       0         Interest and Fiscal Charges       1,345       2,011       (666)         Total Disbursements       201,404       205,584       (4,180)         Excess (Deficiency) Before Transfers       (3,826)       (23,559)       19,733         Net Assets, January 1, 2004       162,633       186,192       (23,559)	Capital Outlay	4,392	16,716	(12,324)
Interest and Fiscal Charges       1,345       2,011       (666)         Total Disbursements       201,404       205,584       (4,180)         Excess (Deficiency) Before Transfers       (3,826)       (23,559)       19,733         Net Assets, January 1, 2004       162,633       186,192       (23,559)		,		· · ·
Total Disbursements       201,404       205,584       (4,180)         Excess (Deficiency) Before Transfers       (3,826)       (23,559)       19,733         Net Assets, January 1, 2004       162,633       186,192       (23,559)	•	1,345	2,011	(666)
Net Assets, January 1, 2004 162,633 186,192 (23,559)	Total Disbursements	201,404	205,584	· · · · ·
	Excess (Deficiency) Before Transfers	(3,826)	(23,559)	19,733
	Net Assets, January 1, 2004	162,633	186,192	(23,559)
	Net Assets, December 31, 2004	\$158,807	\$162,633	· · ·

Program receipts represent only 42 percent in 2004 and 45 percent in 2003 of total receipts and are primarily comprised of restricted intergovernmental receipts such as motor vehicle license and gas tax money.

During 2004, General receipts represent 58 percent of the Township's total receipts, and of this amount, over 32 percent are local taxes. State and federal grants and entitlements make up the balance of the Township's general receipts 24 percent. Other receipts are very insignificant and somewhat unpredictable revenue sources.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003 Unaudited (Continued)

During 2003, General receipts represent 55 percent of the Township's total receipts, and of this amount, over 33 percent are local taxes. State and federal grants and entitlements make up the balance of the Township's general receipts 25 percent. Other receipts are very insignificant and somewhat unpredictable revenue sources

Disbursements for General Government represent the legislative and administrative costs of running the Township and the support services provided for the other Government activities. These include the miscellaneous costs of the board of trustees and the clerk/treasurer, as well as internal services such as accounting, payroll and purchasing, and maintaining the township building. Since these costs do not represent direct services to residents, we try to limit these costs to 12% of General Fund unrestricted receipts.

Disbursements for Public Safety are the costs of fire protection and have shown an increase of 52% from 2003 to 2004, primarily due to the increased costs related to replacing miscellaneous fire apparatus. Public Health Services is the amount funded to the county health board.

The bulk of disbursements for 2004 and 2003 are for Public Works projects; \$119,566 and \$124,525 respectively, 59% and 60% of total expenditures in each year. Represented in this disbursement category are the costs associated with maintaining the roads and bridges within the Township, included but not limited to paving, culvert replacement, bridge repair, labor and supplies, etc.

#### **Governmental Activities**

If you look at the Statement of Activities on pages 12 and 20, you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for road and bridge maintenance, which account for 60% and 59% of all governmental disbursements, respectively for 2003 and 2004. General government also represents a significant cost, about 12% and 13% respectively for 2003 and 2004. The next two columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service, and grants received by the Township that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

		(Table 3)						
Governmental	Activit	ies						
	Т	otal Cost	١	Vet Cost	Т	otal Cost	1	Vet Cost
	O	f Services	of	Services	Of Services		of Services	
		2004		2004	2003			2003
General Government	\$	25.776	\$	25.776	\$	24.861	\$	24,861
Public Safety	Ŧ	36,119	Ŧ	32,260	Ŧ	23,797	Ŧ	20,819
Public Works		119,566		39,782		124,525		45,615
Health		2,871		2,871		2,410		2,410
Conservation Recreation		455		455		384		384
Capital Outlay		4,392		4,392		16,716		16,716
Debt Service		12,225		12,225		12,891		12,891
Total Expenses	\$	201,404	\$	117,761	\$	205,584	\$	123,696

(Table 2)

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003 Unaudited (Continued)

The dependence upon property tax receipts is apparent as over 32 percent in 2004 and 33 percent in 2003 of governmental activities are supported through these general receipts.

#### The Government's Funds

During 2004, total governmental funds had receipts of \$197,578 and disbursements of \$201,404. The greatest change within governmental funds occurred within the Road and Bridge Fund. The fund balance of the Road and Bridge Fund decreased \$10,310 as the result of increased costs for salaries and benefits and not achieving anticipated growth in income and property and other local tax receipts.

During 2003, total governmental funds had receipts of \$182,025 and disbursements of \$205,584. The greatest change within governmental funds occurred within the Road and Bridge Fund. The fund balance of the Road and Bridge Fund decreased \$13,110 as the result of increased costs for salaries and benefits and not achieving anticipated growth in income and property and other local tax receipts.

General Fund receipts were greater than disbursements by \$9,666 in 2004 and \$11,169 in 2003 indicating that the Township trustees limited their spending activities.

#### **General Fund Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

Final budgeted receipts and disbursements were equal to original budgeted receipts and disbursements for 2004 and 2003. The difference between final budgeted receipts and actual receipts was \$13,233 for 2004 and \$(211) for 2003.

Final disbursements were budgeted at \$126,265 and \$115,121 for 2004 and 2003 respectively, while actual disbursements were \$52,682 and \$43,145 for 2004 and 2003 respectively.

#### Capital Assets and Debt Administration

#### Capital Assets

The Township uses the UAN Inventory Accounting System to keep track of its capital assets. The system is updated annually in January to reflect capital purchases and minor equipment purchases from the prior year.

#### <u>Debt</u>

At December 31, 2004, the Township's outstanding debt included \$10,880 in general obligation bonds issued in conjunction with Green Township, Fayette County to purchase a fire truck for use by the Concord-Green Fire. For further information regarding the Township's debt, refer to Note 10 to the basic financial statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003 Unaudited (Continued)

#### **Current Issues**

The challenge for all Townships is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. We rely heavily on local taxes and have very little industry to support the tax base. The Township plans to continue to monitor anticipated receipts and decrease spending as necessary.

#### **Contacting the Government's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Bridget Sollars, Clerk-Treasurer, Concord Township, 1325 Miami Trace Road SW, Washington Court House, Ohio 43160.

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# STATEMENT OF NET ASSETS - CASH BASIS DECEMBER 31, 2004

	Governmental Activities
Assets Equity in Pooled Cash and Cash Equivalents	\$158,808
Total Assets	\$158,808
Net Assets	
Restricted for:	
Fire Protection	5,219
Unrestricted	153,589
Total Net Assets	\$158,808

#### STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2004

		P	rogram Cash Receipts		Net (Disbursements) Receipts and Changes in Net Assets
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities General Government Public Safety Public Works Health Conservation-Recreation Capital Outlay Debt Service	\$25,776 36,119 119,566 2,871 455 4,392 12,225	3,859	79,7	34	(\$25,776) (32,260) (39,782) (2,871) (455) (4,392) (12,225)
Total Governmental Activities	201,404	3,859	79,7	34 0	(117,761)
		General Receipts Property Taxes Levied for: General Purposes Grants and Entitlements n Interest Miscellaneous		Programs	63,847 27,855 886 21,347
		Total General Receipts			113,935
		Change in Net Assets			(3,826)
		Net Assets Beginning of Y	ear		162,633
		Net Assets End of Year			\$158,807

#### STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2004

	General	Gasoline Tax Fund	Road & Bridge Fund	Fire District Fund	Other Governmental Funds	Total Governmental Funds
-						
Assets						
Equity in Pooled Cash and Cash Equivalents	\$94,376	\$36,422	\$11,068	\$5,219	\$11,723	\$158,808
Total Assets	\$94,376	\$36,422	\$11,068	\$5,219	\$11,723	\$158,808
-						
Fund Balances						
Unreserved:						
Undesignated, Reported in:						
General Fund	\$94,376					\$94,376
Special Revenue Funds		\$36,422	\$11,068	\$5,219	\$11,723	64,432
Total Fund Balances	\$94,376	\$36,422	\$11,068	\$5,219	\$11,723	\$158,808

#### STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

	General	Gasoline Tax Fund	Road & Bridge Fund	Fire District Fund	Other Governmental Funds	Total Governmental Funds
Receipts	¢04 E40		¢04 540	¢00.760		¢c0.047
Property and Other Local Taxes Charges for Services	\$21,542 3,859		\$21,542	\$20,763		\$63,847 3,859
Intergovernmental	22,675	70,684	2,634	2,546	9,100	107,639
Interest	612	186	2,001	2,010	88	886
Other	3,870		75		5,084	9,029
Total Receipts	52,558	70,870	24,251	23,309	14,272	185,260
Disbursements						
Current:						
General Government	25,776					25,776
Public Safety	23,580	00.050	04.000	12,539	10.047	36,119
Public Works Health	2,871	69,353	31,866		18,347	119,566 2,871
Conservation-Recreation	455					455
Capital Outlay	400	1,697	2,695			4,392
Debt Service:		1,007	2,000			0
Principal Retirement				10,880		10,880
Interest and Fiscal Charges				1,345		1,345
Total Disbursements	52,682	71,050	34,561	24,764	18,347	201,404
Excess of Receipts Over (Under) Disbursements	(124)	(180)	(10,310)	(1,455)	(4,075)	(16,144)
Other Financing Sources (Uses)						
Other Financing Sources	9,790			2,528		12,318
Total Other Financing Sources (Uses)	9,790	0	0	2,528	0	12,318
Net Change in Fund Balances	9,666	(180)	(10,310)	1,073	(4,075)	(3,826)
Fund Balances Beginning of Year	84,710	36,602	21,378	4,146	15,797	162,633
Fund Balances End of Year	\$94,376	\$36,422	\$11,068	\$5,219	\$11,722	\$158,807

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2004

	Budgeted A	mounts		(Optional) Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Receipts	<b>\$</b> \$\$\$ <b>5</b> \$\$	<b>4</b> 00 <b>5</b> 00		<b>*</b> 4 • 40	
Property and Other Local Taxes	\$20,500	\$20,500	\$21,542	\$1,042	
Charges for Services	3,000	3,000	3,859 22,675	859 11,220	
Intergovernmental Interest	11,455 500	11,455 500	612	112	
Other	3,870	3,870	3,870	0	
Other	3,070	3,070	3,070	0	
Total receipts	39,325	39,325	52,558	13,233	
Disbursements Current:					
General Government	31,931	31,931	25,776	6,155	
Public Safety	26,500	26,500	23,580	2,920	
Health	6,500	6,500	2,871	3,629	
Conservation-Recreation	7,500	7,500	455	7,045	
Capital Outlay	53,834	53,834	0	53,834	
Total Disbursements	126,265	126,265	52,682	73,583	
Excess of Receipts Over (Under) Disbursements	(86,940)	(86,940)	(124)	86,816	
Other Financing Sources (Uses)					
Other Financing Sources	2,230	2,230	9,790	7,560	
Total Other Financing Sources (Uses)	2,230	2,230	9,790	7,560	
Net Change in Fund Balance	(84,710)	(84,710)	9,666	94,376	
Fund Balance Beginning of Year	84,710	84,710	84,710	0	
Prior Year Encumbrances Appropriated				0	
Fund Balance End of Year	\$0	\$0	\$94,376	\$94,376	

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GASOLINE TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2004

	Budgeted	Amounts		(Optional) Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts Intergovernmental	\$39,800	\$39,800	\$70,684	\$30,884
Interest	200	200	186	(14)
Total receipts	40,000	40,000	70,870	30,870
Disbursements				
Current: Public Works	70,677	70,677	69,353	1,324
Capital Outlay	5,925	5,925	1,697	4,228
Total Disbursements	76,602	76,602	71,050	5,552
Excess of Receipts Over (Under) Disbursements	(36,602)	(36,602)	(180)	36,422
Net Change in Fund Balance	(36,602)	(36,602)	(180)	36,422
Fund Balance Beginning of Year	36,602	36,602	36,602	0
Prior Year Encumbrances Appropriated				0
Fund Balance End of Year	\$0	\$0	\$36,422	\$36,422

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS ROAD AND BRIDGE FUND FOR THE YEAR ENDED DECEMBER 31, 2004

	Budgeted	Amounts		(Optional) Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
<b>Receipts</b> Property and Other Local Taxes Intergovernmental Other	\$21,955 2,000	\$21,955 2,000	\$21,542 2,634 75	(\$413) 634 75
Total receipts	23,955	23,955	24,251	296
Disbursements Current:				
Public Safety Capital Outlay	40,301 5,032	40,301 5,032	31,866 2,695	8,435 2,337
Total Disbursements	45,333	45,333	34,561	10,772
Excess of Receipts Over (Under) Disbursements	(21,378)	(21,378)	(10,310)	11,068
Net Change in Fund Balance	(21,378)	(21,378)	(10,310)	11,068
Fund Balance Beginning of Year	21,378	21,378	21,378	0
Prior Year Encumbrances Appropriated				0_
Fund Balance End of Year	\$0	\$0	\$11,068	\$11,068

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS FIRE DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2004

	Budgeted A	mounts		(Optional) Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts				
Property and Other Local Taxes	\$21,020	\$21,020	\$20,763	(\$257)
Intergovernmental	2,500	2,500	2,546	46
Total receipts	23,520	23,520	23,309	(211)
Disbursements				
Current:				
Public Safety	17,436	17,436	12,539	4,897
Debt Service:	10.000	40.000	40.000	0
Principal Retirement	10,880	10,880	10,880	0
Interest and Fiscal Charges	1,350	1,350	1,345	5
Total Disbursements	29,666	29,666	24,764	4,902
Excess of Receipts Over (Under) Disbursements	(6,146)	(6,146)	(1,455)	4,691
Other Financing Sources (Uses)				
Other Financing Sources	2,000	2,000	2,528	528
Total Other Financing Sources (Uses)	2,000	2,000	2,528	528
Net Change in Fund Balance	(4,146)	(4,146)	1,073	5,219
Fund Balance Beginning of Year	4,146	4,146	4,146	0
Prior Year Encumbrances Appropriated				0
Fund Balance End of Year	\$0	\$0	\$5,219	\$5,219

# STATEMENT OF NET ASSETS - CASH BASIS DECEMBER 31, 2003

	Governmental Activities
Assets Equity in Pooled Cash and Cash Equivalents	\$162,633
Total Assets	\$162,633
Net Assets	
Restricted for:	
Fire Protection	4,146
Unrestricted	158,487
Total Net Assets	\$162,633

#### STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2003

		Program (	Cash Receipts	Net (Disbursements) Receipts and Changes in Net Assets
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities General Government Public Safety Public Works Health Conservation-Recreation Capital Outlay Debt Service	\$24,861 23,797 124,525 2,410 384 16,716 12,891	2,978	78,910	(\$24,861) (20,819) (45,615) (2,410) (384) (16,716) (12,891)
Total Governmental Activities	205,584	2,978	78,910	(123,696)
		General Receipts Property Taxes Levied for: General Purposes Grants and Entitlements not F Interest Miscellaneous	Restricted to Specific Programs	61,119 26,024 1,801 11,193
		Total General Receipts		100,137
		Total General Receipts, Spec	ial Item, Transfers and Advances	100,137
		Change in Net Assets		(23,559)
		Net Assets Beginning of Year		186,192
		Net Assets End of Year		\$162,633

#### STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2003

	General	Gasoline Tax Fund	Road & Bridge Fund	Fire District Fund	Other Governmental Funds	Total Governmental Funds
-	Contortal					
Assets						
Equity in Pooled Cash and Cash Equivalents	\$84,710	\$36,602	\$21,378	\$4,146	\$15,797	\$162,633
Total Assets	\$84,710	\$36,602	\$21,378	\$4,146	\$15,797	\$162,633
-						
Fund Balances						
Unreserved:						
Undesignated, Reported in:						
General Fund	\$84,710					\$84,710
Special Revenue Funds		\$36,602	\$21,378	\$4,146	\$15,797	77,923
Total Fund Balances	\$84,710	\$36,602	\$21,378	\$4,146	\$15,797	\$162,633

#### STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2003

	General	Gasoline Tax Fund	Road & Bridge Fund	Fire District Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Receipts Property and Other Local Taxes	\$20,658		\$20,650	\$19,811			\$61,119
Charges for Services	2,978		φ20,000	ψ10,011			2,978
Intergovernmental	20,914	54,158	3,876	2,525	14,253	9,208	104,934
Interest	1,110	390				301	1,801
Other	3,870		358			388	4,616
Total Receipts	49,530	54,548	24,884	22,336	14,253	9,897	175,448
Disbursements							
Current:							
General Government	24,861			0.407			24,861
Public Safety Public Works	15,370	61.139	35,631	8,427		27,755	23,797 124,525
Health	2,410	01,139	33,031			21,155	2,410
Conservation-Recreation	384						384
Capital Outlay	100		2,363		14,253		16,716
Debt Service:			,		,		0
Principal Retirement				10,880			10,880
Interest and Fiscal Charges				2,011			2,011
Total Disbursements	43,125	61,139	37,994	21,318	14,253	27,755	205,584
Excess of Receipts Over (Under) Disbursements	6,405	(6,591)	(13,110)	1,018	0	(17,858)	(30,136)
Other Financing Sources (Uses)							
Other Financing Sources	4,764			1,813			6,577
Total Other Financing Sources (Uses)	4,764	0	0	1,813	0	0	6,577
Net Change in Fund Balances	11,169	(6,591)	(13,110)	2,831	0	(17,858)	(23,559)
Fund Balances Beginning of Year	73,541	43,193	34,488	1,315	0	33,655	186,192
Fund Balances End of Year	\$84,710	\$36,602	\$21,378	\$4,146	\$0	\$15,797	\$162,633

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2003

	Budgeted A	mounts		(Optional) Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts	¢20,400	¢00.400	¢00.050	¢ого
Property and Other Local Taxes Charges for Services	\$20,400 2500	\$20,400 2500	\$20,658 2978	\$258 478
Intergovernmental	11080	11080	20914	9,834
Interest	1500	1500	1110	(390)
Other	3870	3870	3870	0
Total receipts	39,350	39,350	49,530	10,180
Disbursements Current:				
General Government	32,718	32,718	24,861	7,857
Public Safety	21,000	21,000	15,370	5,630
Health	6,000	6,000	2,410	3,590
Conservation-Recreation	7,580	7,580	384	7,196
Capital Outlay	47,823	47,823	100	47,723
Total Disbursements	115,121	115,121	43,125	71,996
Excess of Receipts Over (Under) Disbursements	(75,771)	(75,771)	6,405	82,176
Other Financing Sources (Uses)				
Other Financing Sources	2,230	2,230	4,764	2,534
Total Other Financing Sources (Uses)	2,230	2,230	4,764	2,534
Net Change in Fund Balance	(73,541)	(73,541)	11,169	84,710
Fund Balance Beginning of Year	73,541	73,541	73,541	0
Prior Year Encumbrances Appropriated				0
Fund Balance End of Year	\$0	\$0	\$84,710	\$84,710

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GASOLINE TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2003

	Budgeted	Amounts		(Optional) Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts	¢20 500	¢20 500	¢E4 4E9	¢14 659
Intergovernmental Interest	\$39,500 500	\$39,500 500	\$54,158 390	\$14,658 (110)
Total receipts	40,000	40,000	54,548	14,548
Disbursements				
Current: Public Works	83,194	83,194	61,139	22,055
Total Disbursements	83,194	83,194	61,139	22,055
Excess of Receipts Over (Under) Disbursements	(43,194)	(43,194)	(6,591)	36,603
Net Change in Fund Balance	(43,194)	(43,194)	(6,591)	36,603
Fund Balance Beginning of Year	43,193	43,193	43,193	0
Prior Year Encumbrances Appropriated				0
Fund Balance End of Year	(\$1)	(\$1)	\$36,602	\$36,603

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS ROAD AND BRIDGE FUND FOR THE YEAR ENDED DECEMBER 31, 2003

	Budgeted A	mounts		(Optional) Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts				
Property and Other Local Taxes	\$20,400	\$20,400	\$20,650	\$250
Intergovernmental	2871	2871	3876	1,005
Other	2000	2000	358	(1,642)
Total receipts	25,271	25,271	24,884	(387)
Disbursements Current:				
Public Safety	48,468	48,468	35,631	12,837
Capital Outlay	10,000	10,000	2,363	7,637
Total Disbursements	58,468	58,468	37,994	20,474
Excess of Receipts Over (Under) Disbursements	(33,197)	(33,197)	(13,110)	20,087
Net Change in Fund Balance	(33,197)	(33,197)	(13,110)	20,087
Fund Balance Beginning of Year	34,488	34,488	34,488	0
Prior Year Encumbrances Appropriated				0
Fund Balance End of Year	\$1,291	\$1,291	\$21,378	\$20,087

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS FIRE DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2003

PositiveOriginalFinalActual(Negative)ReceiptsProperty and Other Local Taxes\$21,550\$21,550\$19,811(\$1,73)Intergovernmental2,0002,0002,52652Total receipts23,55023,55022,337(1,21)DisbursementsCurrent:	al) with get
Property and Other Local Taxes         \$21,550         \$21,550         \$19,811         (\$1,73           Intergovernmental         2,000         2,000         2,526         52           Total receipts         23,550         23,550         22,337         (1,21           Disbursements         Intergovernmental         Intergovernmental <thintergovernmental< th=""> <t< th=""><th>-</th></t<></thintergovernmental<>	-
Intergovernmental         2,000         2,000         2,526         52           Total receipts         23,550         23,550         22,337         (1,21)           Disbursements         Intergovernmental         Intergovernmental <thintergovernmental< th="">         Intergovernmental         Intergovernmental</thintergovernmental<>	700)
Total receipts         23,550         23,550         22,337         (1,21)           Disbursements	,
Disbursements	<u>)20</u>
	213)
Current	
Public Safety         13,285         13,285         8,427         4,85           Debt Service:         13,285         14,855         1	358
	0
•	689
	0
Total Disbursements         26,865         26,865         21,318         5,54	547
Excess of Receipts Over (Under) Disbursements(3,315)(3,315)1,0194,33	334
Other Financing Sources (Uses)	
	187)
Total Other Financing Sources (Uses)         2,000         2,000         1,813         (18)	187)
Net Change in Fund Balance         (1,315)         (1,315)         2,832         4,14	147
Fund Balance Beginning of Year1,3151,315	0
Prior Year Encumbrances Appropriated	0
Fund Balance End of Year         \$0         \$4,147         \$4,14	147

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2004 AND 2003

#### 1. Description of the Township and Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Concord Township, Fayette County, (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides general governmental services including road and bridge maintenance, cemetery maintenance, and fire protection.

#### **Reporting Entity**

A reporting entity is comprised of the primary government, component units and other organizations included ensuring that the basic financial statements are not misleading. The primary government of the Township consists of all funds and departments that are not legally separate from the Township. For Concord Township, this includes general government operations and activities for which the Township is financially accountable. The Township has no component units.

#### 2. Summary of Significant Accounting Policies

Although Ohio Administrative Code Section 117-2-03 (B) requires the Township's financial report to follow generally accepted accounting principles, the Township chooses to prepare its financial statements and notes in accordance with the cash-basis of accounting. The Township recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred.

#### A. Fund Accounting

The Township uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain Township functions or activities. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The Township classifies all funds as governmental.

**Governmental:** The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants) and other nonexchange transactions as governmental funds. The following are the Township's major governmental funds

General Fund - The general fund accounts for all financial resources except for restricted resources requiring a separate accounting. The general fund balance is available for any purpose provided it is expended or transferred according to Ohio law.

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining, and repairing Township roads.

Motor Vehicle License Tax Fund - This fund receives motor vehicle tax money for constructing, maintaining and repairing Township roads.

Fire District Fund – This fund receives property tax money for fire protection services.

Capital Projects Fund – This fund receives Issue II funds for previously approved road and bridge capital projects.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2004 AND 2003 (Continued)

#### 2. Summary of Significant Accounting Policies (Continued)

The other governmental funds of the Township account for grants and other resources whose use is restricted to a particular purpose.

#### B. Basis of Presentation

The Township's basic financial statements consist of a government-wide statement of activities, and fund financial statements providing more detailed financial information.

**Government-wide Financial Statement of Activities:** This statement displays information about the Township as a whole.

The government-wide statement of activities compares disbursements with program receipts for each segment of the Township's governmental activities. These disbursements are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each business segment or governmental function is self-financing on the modified-cash basis or draws from the Township's general receipts.

**Fund Financial Statements:** Fund financial statements report detailed information about the Township. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### C. Pooled Cash and Cash Equivalents

The Township pools cash from all funds for investment purposes. Interest in the pool is presented as "equity in pooled cash and cash equivalents on the financial statements.

The Township values investments and cash equivalents at cost.

Following Ohio statutes, the Township allocates interest earnings. Interest revenue credited to the general fund during fiscal year 2004 was \$612, with a total of \$886 for all funds. Interest revenue credited to the general fund during fiscal year 2004 was \$1,110, with a total of \$1,801 for all funds.

#### D. Restricted Assets

Cash and investments are reported as restricted when limitations on their use change the nature or normal understanding of their use. Creditors, contributors, grantors, laws of other governments or enabling legislation is the source of the restrictions.

#### E. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2004 AND 2003 (Continued)

#### 2. Summary of Significant Accounting Policies (Continued)

#### F. Compensated Absences

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's modified-cash basis of accounting.

#### G. Long-term Obligations

Bonds and other long-term obligations are not recognized as a liability in the financial statements under the modified cash-basis of accounting. These statements report proceeds of debt when cash is received, and debt service disbursements for debt principal payments.

#### H. Net Assets

Net assets are reported as restricted when enabling legislation or creditors, grantors or laws or regulations of other governments have imposed limitations on its use.

The Township first applies restricted resources when a disbursement is incurred for purposes for which both restricted and unrestricted net assets are available.

#### I. Interfund Activity

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchasing funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented on the financial statements.

#### J. Budgetary Data

Ohio law requires all funds to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which use the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Trustees may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The Board of Trustees uses the object level within each fund and function as its legal level of control.

The certificate of estimated resources may be amended during the year if the Clerk projects increases or decreases in receipts. The amounts reported as the original budget in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budget in the budgetary statements reflect the amounts in the amended certificate in effect at the time the final appropriations were passed.

The Board may amend appropriations throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budget reflect the first appropriation for that fund covering the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budget represent the final appropriation the Board passed during the year.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2004 AND 2003 (Continued)

#### 3. Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopt rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 4. Deposits and Investments

Ohio law restricts deposits and investments to the following:

- 1. Commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts;
- 2. Money market deposits;
- 3. Savings accounts or certificates of deposit;
- 4. United States Treasury securities, or securities of its agencies or instrumentalities the federal government guarantees;
- 5. No-load money market mutual funds consisting exclusively of obligations described in (4) above and repurchase agreements secured by such obligations;
- 6. Bonds and obligations of the State of Ohio;
- 7. The State Treasurer's investment pool (STAR Ohio, a Rule 2-a7-like pool);
- 8. Certain bankers' acceptances and commercial paper notes;
- 9. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

An investment must mature within five years from the purchase date unless matched to a specific obligation or debt of the Township and must be purchased with the expectation it will be held to maturity. Investments may only be made through specified dealers and institutions.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2004 AND 2003 (Continued)

#### 4. Deposits and Investments (Continued)

Deposits At December 31<sup>st</sup>, 2004, the carrying amount of the Township's deposits was \$158,808 and the bank balance was \$163,934. At December 31<sup>st</sup>, 2003, the carrying amount of the Township's deposits was \$162,633. \$100,000 of the bank balance was covered by federal depository insurance and the remainder was uninsured, but was collateralized by pooled securities. Although all state statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the Township to a successful claim by the Federal Deposit Insurance Corporation.

#### 5. Risk Management

#### A. Risk Pool Membership

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Townships can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### Property Coverage

OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures losses exceeding \$100,000 up to \$500,000,000 per occurrence. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

#### Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2004 AND 2003 (Continued)

#### 5. Risk Management (Continued)

Casualty Coverage	<u>2004</u>	<u>2003</u>
Assets	\$30,687,203	\$27,792,223
Liabilities	<u>(13,640,962)</u>	<u>(11,791,300)</u>
Retained earnings	<u>\$17,046,241</u>	<u>\$16,000,923</u>

Property Coverage	<u>2004</u>	<u>2003</u>
Assets	\$7,799,073	\$6,791,060
Liabilities	<u>(753,906)</u>	<u>(750,956)</u>
Retained earnings	<u>\$7,045,167</u>	<u>\$6,040,104</u>

#### B. Workers' Compensation

For fiscal year 2003 and 2004 the Township participated in the Ohio Township Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the Township by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating Townships is calculated as one experience and a common premium rate is applied to all Townships in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to Townships that can meet the GRP's selection criteria. The firm of Frank Gates Company provides administrative, cost control and actuarial services to the GRP.

#### C. Employee Medical Benefits

The Township offers optional participation in a group medical plan operated by Medical Mutual Of Ohio. Medical Mutual provides claim review and processing. Members of the plan are required to remit 25% of the medical premium.

#### 6. Ohio Public Employees Retirement System

The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2004 AND 2003 (Continued)

#### 6. Ohio Public Employees Retirement System (Continued)

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-6705.

For the years ended December 31<sup>st</sup>, 2003 and December 31<sup>st</sup>, 2004, the members were required to contribute 8.5 percent of their annual covered salaries. The Township's contribution rate for pension benefits for 2003 and 2004 was 13.55 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Township's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2003, and 2004 were \$5,538, and \$5,740 respectively.

#### 7. Postemployment Benefits

Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in GASB Statement No. 12. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2003 and 2004 local government employer contribution rate was 13.55 percent of covered payroll (16.7 percent for public safety and law enforcement); 5.00 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2002, include a rate of return on investments of 8.00 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.3 percent based on additional annual pay increases. Health care premiums were assumed to increase 4.00 percent annually.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans was 364,881. Actual employer contributions for 2004 which were used to fund postemployment benefits were \$2,118. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2002, (the latest information available) were \$10.0 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$18.7 billion and \$8.7 billion, respectively.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2004 AND 2003 (Continued)

#### 7. Postemployment Benefits (Continued)

In December 2001, the Board adopted the Health Care "Choices" Plan. The Choices Plan will be offered to all persons newly hired in an OPERS covered position after January 1, 2003, with no prior service credit accumulated toward health care coverage. Choices will incorporate a cafeteria approach, offering a broader range of health care options. The Plan uses a graded scale from ten to thirty years to calculate a monthly health care benefit. This is in contrast to the ten-year "cliff" eligibility standard for the present Plan.

The benefit recipient will be free to select the option that best meets their needs. Recipients will fund health care costs in excess of their monthly health care benefit. The Plan will also offer a spending account feature, enabling the benefit recipient to apply their allowance toward specific medical expenses, much like a Medical Spending Account.

#### 8. Long – Term Liabilities

Debt outstanding at December 31, 2004 was as follows:

	Principal	Interest Rate
General Obligation Bonds	\$10,880	6.17%

Debt outstanding at December 31, 2003 was as follows:

General Obligation Bonds	\$21,760	6.17%
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The general obligation notes were issued in conjunction with Green Township, Fayette County, Ohio to finance the purchase of a fire truck to be used for the Concord-Green Fire Department. The notes are collateralized solely by each Township's taxing authority. The amounts reflected above represent Concord Township's share of the debt.

Amortization of the above debt, including interest, is scheduled as follows:

	General
	Obligation
Year ending December 31:	Notes
2005	\$11,551



Auditor of State Betty Montgomery

#### INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Concord Township Fayette County 1325 Miami Trace Road SW Washington Court House, Ohio 43160

To the Board of Trustees:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Concord Township, Fayette County, Ohio (the Township), as of and for the year ended December 31, 2004 and 2003, which collectively comprise the Township's basic financial statements and have issued our report thereon dated October 4, 2005 wherein we noted that the Township prepared its financial statements uses a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting to determine our auditing procedures in order to express our opinions on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. In a separate letter to the Township's management dated October 4, 2005, we reported a matter involving internal control over financial reporting we did not deem a reportable condition.

Corporate Centre of Blue Ash / 11117 Kenwood Rd. / Blue Ash, OH 45242 Telephone: (513) 361-8550 (800) 368-7419 Fax: (513) 361-8577 www.auditor.state.oh.us Concord Township Fayette County Independent Accountants's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance we must report under *Government Auditing Standards* and which is described in the accompanying schedule of findings as item 2004-001.

We intend this report solely for the information and use of the audit committee, management, Board of Trustees. It is not intended for anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

October 4, 2005

#### SCHEDULE OF FINDINGS DECEMBER 31, 2004 AND 2003

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2004-001

#### Finding for Recovery – Repaid Under Audit

Ohio Revised Code, Section 507.09, provides that the township clerk is entitled to compensation based on the township's annual budget. In townships having a budget of more than two hundred fifty thousand but not more than five hundred thousand dollars, the township clerk's annual compensation has been established at \$11,143 for 2003 and \$11,547 for 2004 (beginning on the Clerk's re-appointment date of April 1, 2004). During 2004, an error was made in the calculation of the Clerk's salary. The Clerk incorrectly began receiving the 2004 established salary on January 1, 2004. The Clerk should not have received the established 2004 salary until her re-appointment date of April 1, 2004. The Township's Clerk, Bridget Sollars, was entitled to \$11,446 in annual compensation; however she was compensated \$11,548. This resulted in an overpayment of \$102. When notified, the Clerk immediately repaid this amount to the Township's General Fund.



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**CONCORD TOWNSHIP** 

# **FAYETTE COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED NOVEMBER 10, 2005