

GENERAL PURPOSE FINANCIAL STATEMENTS

of the

Zanesville Metropolitan Housing Authority

for the

Year Ended June 30, 2003



Auditor of State Betty Montgomery

Board of Directors Zanesville Metropolitan Housing Authority Zanesville, Ohio

We have reviewed the Independent Auditor's Report of the Zanesville Metropolitan Housing Authority, Muskingum County, prepared by Jones, Cochenour & Co., for the audit period July 1 2002 through June 30, 2203. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Zanesville Metropolitan Housing Authority is responsible for compliance with these laws and regulations.

Betty Montgomeny

BETTY MONTGOMERY Auditor of State

December 22, 2003

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INDEPENDENT AUDITORS' REPORT

Board of Directors Zanesville Metropolitan Housing Authority Zanesville, Ohio Regional Inspector General of Audit Department of Housing and Urban Development

We have audited the accompanying general purpose financial statements of Zanesville Metropolitan Housing Authority, as of and for the year ended June 30, 2003, as listed in the table of contents. These general purpose financial statements are the responsibility of the Zanesville Metropolitan Housing Authority's management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of Zanesville Metropolitan Housing Authority, as of June 30, 2003, and the results of its operations and the cash flows of its proprietary fund type activities for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated October 3, 2003 on our consideration of Zanesville Metropolitan Housing Authority's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Our audit was performed for the purpose of forming an opinion on the general purpose financial statements taken as a whole. The schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements of the Zanesville Metropolitan Housing Authority. The accompanying Schedule of Federal Awards Expenditures is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Government and Non-Profit Organizations* and is not a required part of the financial statements. The financial data schedule ("FDS") is presented for purposes of additional analysis as required by the Department of Housing and Urban Development and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly presented in all material respects in relation to the basic financial statements taken as a whole.

Jones, Cochenour & Co. October 3, 2003

Zanesville Metropolitan Housing Authority Balance Sheet Proprietary Fund Type Enterprise Fund June 30, 2003

ASSETS

CURRENT ASSETS	
Cash and cash equivalents	\$ 526,834
Investments	671,999
Receivables - net of allowance	495,676
Due from other programs	92,069
Inventories - net of allowance	238,976
Tenant security deposits	131,554
Deferred charges and other assets	 29,829
TOTAL CURRENT ASSETS	2,186,937
FIXED ASSETS - NET OF ACCUMULATED DEPRECIATION	 13,174,144
TOTAL ASSETS	\$ 15,361,081
LIABILITIES, EQUITY AND OTHER CREDITS	
CURRENT LIABILITIES	
Bank overdraft	\$ 34,219
Accounts payable	51,996
Due to other programs	92,069
Intergovernmental payables	58,952
Accrued wages and payroll taxes	56,131
Accrued compensated absences - current	102,903
Tenant security deposits	131,554
Notes payable	26,300
Deferred credits and other liabilities	 14,145
TOTAL CURRENT LIABILITIES	568,269
NONCURRENT LIABILITIES	
Accrued compensated absences	171,873
Notes payable	791,177
FSS liability	 55,871
TOTAL NONCURRENT LIABILITIES	1,018,921
EQUITY AND OTHER CREDITS	
Contributed capital	10,993,134
Undesignated retained earnings	 2,780,757
TOTAL EQUITY AND OTHER CREDITS	 13,773,891
TOTAL LIABILITIES, EQUITY AND OTHER CREDITS	\$ 15,361,081

See accompanying notes to the general purpose financial statements

Zanesville Metropolitan Housing Authority Statement of Revenues, Expenses and Changes in Equity Proprietary Fund Type Enterprise Fund Year Ended June 30, 2003

OPERATING REVENUE	
Tenant revenue	\$ 1,112,966
Program operating grants/subsidies	6,192,200
Other governmental revenues	327,589
Other income	121,066
TOTAL OPERATING REVENUE	7,753,821
OPERATING EXPENSES	
Administrative	1,725,870
Tenant services	13,401
Utilities	668,107
Maintenance	1,211,135
Protective services	195,919
General	131,521
Bad debts	7,833
Housing assistance payments	3,429,428
Depreciation	 930,734
TOTAL OPERATING EXPENSES	 8,313,948
NET OPERATING (LOSS)	(560,127)
NON-OPERATING REVENUE (EXPENSES)	
Loss on disposal of fixed assets	(16,945)
Interest income	23,625
Interest expense	 (44,942)
TOTAL NON-OPERATING REVENUE (EXPENSE)	(38,262)
OPERATING TRANSFER IN	131,877
OPERATING TRANSFER OUT	 (131,877)
NET LOSS	(598,389)
EQUITY AND OTHER CREDITS, BEGINNING	14,370,650
PRIOR PERIOD ADJUSTMENT/EQUITY TRANSFERS	 1,630
EQUITY AND OTHER CREDITS, ENDING	\$ 13,773,891

See accompanying notes to the general purpose financial statements

Zanesville Metropolitan Housing Authority Statement of Cash Flows Proprietary Fund Type Enterprise Fund Year Ended June 30, 2003

CASH FLOWS FROM OPERATING ACTIVITIES:	
Net operating (loss)	\$ (560,127)
Adjustments to reconcile operating loss to net cash used by operating activities:	
Depreciation	930,734
Prior period adjustment/equity transfers	1,630
(Increase) decrease in:	
Receivables - net of allowance	(376,878)
Due from other programs	11,395
Inventories - net of allowance	15,406
Deferred charges and other assets	(31,937)
Increase (decrease) in:	
Accounts payable	(9,594)
Due to other programs	(11,872)
Intergovernmental payable	(92,119)
Accrued wages and payroll taxes	(33,107)
Accrued compensated absences	123,870
FSS liability	(88,382)
Tenant security deposits	10,347
Deferred credits and other liabilities	 (43,811)
NET CASH PROVIDED BY OPERATING ACTIVITIES	(154,445)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITES:	
Acquisition of capital assets	(523,588)
Loan principal payments	(23,337)
Loan interest payments	(44,942)
Proceeds from certificates of deposits	 300,000
NET CASH (USED IN) CAPITAL AND RELATED	
FINANCING ACTIVITIES:	(291,867)
CASH FLOWS FROM INVESTING ACTIVITIES:	
Earnings on investments	 23,625
INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(422,687)
CASH AND CASH EQUIVALENTS, BEGINNING	 949,521
CASH AND CASH EQUIVALENTS, ENDING	\$ 526,834

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Summary of Significant Accounting Policies

The financial statements of the Zanesville Metropolitan Housing Authority (the "Authority") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Authority's accounting policies are described below.

Reporting Entity

The Authority was created under the Ohio Revised Code, Section 3735.27. The Authority contracts with the United States Department of Housing and Urban Development (HUD) to provide low and moderate income persons with safe and sanitary housing through subsidies provided by HUD. The Authority depends on the subsidies from HUD to operate.

The accompanying general purpose financial statements comply with the provision of GASB Statement 14, the Financial Reporting Entity, in that the financial statements include all organizations, activities and functions for which the Authority is financially accountable. This report includes all activities considered by management to be part of the Authority by virtue of Section 2100 of the Codification of Governmental Accounting and Financial Reporting Standards.

Section 2100 indicates that the reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity.

It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's government body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization. A financial benefit or burden relationship exists if the primary government (a) is entitled to the organization's resources; (b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organization; or (c) is obligated in some manner for the debt of the organization.

Management believes the financial statements included in this report represent all of the funds of the Authority over which the Authority is financially accountable.

Fund Accounting

The Authority uses the proprietary fund to report on its financial position and the results of its operations for the Section 8 and public housing programs. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Funds are classified into three categories: governmental, proprietary and fiduciary. The Authority uses the proprietary category for its programs.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Proprietary Fund Types

Proprietary funds are used to account for the Authority's ongoing activities which are similar to those found in the private sector. The following is the proprietary fund type:

<u>Enterprise Fund</u> – This fund is used to account for the operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenue earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

Measurement Focus/Basis of Accounting

The proprietary funds are accounted for on the accrual basis of accounting. Revenues are recognized in the period earned and expenses are recognized in the period incurred. Pursuant to GASB Statement No. 20 Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting, the Authority follows GASB guidance as applicable to proprietary funds and FASB Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins issued on or before November 30, 1989, that do not conflict with or contradict GASB pronouncements.

Investments

Investments are restricted by the provisions of the HUD Regulations (See Note 3). Investments are valued at market value. Interest income earned in fiscal year 2003 totaled \$23,625. The interest income earned on the general fund investments is required to be returned to HUD and this amount was \$3,617 for the year ended June 30, 2003.

Fixed Assets

Fixed assets are stated at cost and depreciation is computed using the straight line method over an estimated useful life of the assets. The cost of normal maintenance and repairs, that do not add to the value of the asset or materially extend the asset life, are not capitalized. The following are the useful lives used for depreciation purposes:

Buildings – residential	27.5
Buildings – non residential	40
Building improvements	15
Furniture – dwelling	7
Furniture – non-dwelling	7
Equipment – dwelling	5
Equipment – non-dwelling	7
Autos and trucks	5
Computer hardware	3
Computer software	3
Leasehold improvements	15
Land improvements	15

Cash and Cash Equivalents

For the purpose of the statement of cash flows, cash and cash equivalents include all highly liquid debt instruments with original maturities of three months or less.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Compensated Absences

The Authority accounts for compensated absences in accordance with GASB Statement No. 16. Sick leave and other compensated absences with similar characteristics are accrued as a liability based on the sick leave accumulated at the balance sheet date by those employees who currently are eligible to receive termination payments. To calculate the liability, these accumulations are reduced to the maximum amount allowed as a termination payment. All employees who meet the termination policy of the Authority for years of service are included in the calculation of the compensated absences accrual amount.

Vacation leave and other compensated absences with similar characteristics are accrued as a liability as the benefits are earned by the employees if both of the following conditions are met: 1) The employees' rights to receive compensation are attributable to services already rendered and are not contingent on a specific event that is outside the control of the employer and employee, 2) It is probable that the employer will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement.

In the proprietary fund, the compensated absences are expensed when earned with the amount reported as a fund liability.

Capital Contributions

This represents contributions made available by HUD with respect to all federally aided projects under an annual contributions contract.

Budgetary Accounting

The Authority annually prepares its budget as prescribed by the Department of Housing and Urban Development. This budget is submitted to the Department of Housing and Urban Development and once approved is adopted by the Board of the Housing Authority.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

Receivables – net of allowance

Bad debts are provided on the allowance method based on management's evaluation of the collectability of outstanding tenant receivable balances at the end of the year. The allowance for uncollectable receivables was \$39,729 at June 30, 2003.

Inventories

Inventories are stated at cost. The allowance for obsolete inventory was \$13,390 at June 30, 2003.

Operating Transfers Between Programs

During the year the capital grant program transferred \$131,877 to the public housing program for operations.

Accounting and Reporting for Nonexchange Transactions

The Authority adopted GASB 33 effective for the year ended June 30, 2002. Nonexchange transactions occur when the Public Housing Authority (PHA) receives (or gives) value without directly giving equal value in return. GASB 33 identifies four classes of nonexchange transactions as follows:

- Derived tax revenues: result from assessments imposed on exchange transactions (i.e., income taxes, sales taxes and other assessments on earnings or consumption).
- Imposed nonexchange revenues: result from assessments imposed on nongovernmental entities, including individuals, other than assessments on exchange transactions (i.e. property taxes and fines).

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Accounting and Reporting for Nonexchange Transactions - Continued

- Government-mandated nonexchange transactions: occur when a government at one level provides resources to a government at another level and requires the recipient to use the resources for a specific purpose (i.e., federal programs that state or local governments are mandated to perform).
- > Voluntary nonexchange transactions: result from legislative or contractual agreements, other than exchanges, entered into willingly by the parties to the agreement (i.e., certain grants and private donations).

PHA grants and subsidies will be defined as a government-mandated or voluntary nonexchange transactions.

GASB 33 establishes two distinct standards depending upon the kind of stipulation imposed by the provider.

- Time requirements specify (a) the period when resources are required to be used or when use may begin (for example, operating or capital grants for a specific period) or (b) that the resources are required to be maintained intact in perpetuity or until a specified date or event has occurred (for example, permanent endowments, term endowments, and similar agreements). Time requirements affect the timing of recognition of nonexchange transactions.
- Purpose restrictions specify the purpose for which resources are required to be used. (i.e. capital grants used for the purchase of capital assets). Purpose restrictions do not affect when a nonexchange transaction is recognized. However, PHAs that receive resources with purpose restrictions should report resulting net assets, equity, or fund balance as restricted.

The PHA will recognize assets (liabilities) when all applicable eligibility requirements are met or resources received whichever is first. Eligibility requirements established by the provider may stipulate the qualifying characteristics of recipients, time requirements, allowable costs, and other contingencies.

The PHA will recognize revenues (expenses) when all applicable eligibility requirements are met. For transactions that have a time requirement for the beginning of the following period, PHAs should record resources received prior to that period as deferred revenue and the provider of those resources would record an advance.

The PHA receives government-mandated or voluntary nonexchange transactions, which do not specify time requirements. Upon award, the entire subsidy should be recognized as a receivable and revenue in the period when applicable eligibility requirements have been met.

2. CASH AND INVESTMENTS

<u>Cash</u>

State statutes classify monies held by the Authority into three categories.

Active deposits are public deposits necessary to meet demands on the treasury. Such monies must be maintained either as cash in the Authority's Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Authority has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

2. CASH AND INVESTMENTS - CONTINUED

Protection of Authority's deposits is provided by the Federal Deposit Insurance Corporation (FDIC) by eligible securities pledged by the financial institution as security for repayment, but surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

The Authority's deposits are categorized to give an indication of the level of risk assumed by the entity at year end. Category 1 includes deposits that are insured or collateralized with securities held by the Authority or its safekeeping agent in the Authority's name. Category 2 includes uninsured deposits collateralized with securities held by the pledging financial institution's trust department or safekeeping agent in the Authority's name. Category 3 includes uninsured and uncollateralized with securities held by the pledging institution, or by its trust department or safekeeping agent, but not in the Authority's name.

<u>Deposits</u>: The carrying amount of the Authority's deposits totaled \$526,834. The corresponding bank balances totaled \$579,052. The carrying amount includes petty cash of \$125.

The following show the Authority's deposits (bank balances) in each category:

Category 1:	\$179,409 was covered by federal depository insurance
Category 2:	\$399,643 was covered by specific collateral pledged by the financial institution
	in the name of the Authority.

Investments

HUD, State Statute and Board Resolutions authorize the Authority to invest in obligations of the U.S. Treasury, agencies and instrumentalities, certificates of deposit, repurchase agreements, money market deposit accounts, municipal depository fund, super NOW accounts, sweep accounts, separate trading of registered interest and principal of securities, mutual funds, bonds and other obligations of this State, and the State Treasurer's investment pool. Investments in stripped principal or interest and principal of securities, mutual funds, bonds and other obligations of this State, mutual funds, bonds and other obligations of this State, mutual funds, bonds and other obligations, reverse repurchase agreements and derivatives are prohibited. The principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose or arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Authority, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specific dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The Authority's investments are categorized to give an indication of the level of risk assumed by the entity at year-end. Category A includes investments that are insured or registered or for which the securities are held by the Authority or its agent in the Authority's name. Category B includes uninsured and unregistered investments for which the securities are held by the counterparty's Trust department or agent in the Authority's name. Category C includes uninsured and unregistered investments for which securities are held by the counterparty's name. Category C includes uninsured and unregistered investments for which securities are held by the counterparty or its Trust department but not in the Authority's name. The Authority had investments of certificates of deposits, in the amount of \$803,553 (includes security deposit). These investments are included in Category A.

3. NOTE TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES

The accompanying schedule of federal awards expenditures is a summary of the activity of the Authority's federal award programs. The schedule has been prepared on the accrual basis of accounting.

4. RISK MANAGEMENT

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During the fiscal year 2003, the Authority contracted with HARRG for vehicle and general insurance, Travelers Insurance for fire and wind, Rankin and Rankin for boiler insurance and Aetna Casualty for blanket fidelity and burglary insurance.

Vehicle insurance carries a \$100 per vehicle comprehensive deductible. Property insurance carries a \$5,000 deductible. The deductible for general liability insurance is \$500.

Settled claims have not exceeded this coverage in any of the last three years. There has been no significant reduction in coverage from last year.

5. FIXED ASSETS

The following is a summary:

Land		\$ 1,150,687
Buildings		23,993,377
Furniture and equipment - dwellings		256,227
Furniture and equipment - administrative		632,622
Leasehold improvements		 3,332,728
		 29,365,641
	Accumulated depreciation	 (16,191,497)
	NET FIXED ASSETS	\$ 13,174,144

The following is a summary of changes:

		Balance ine 30, 2002	 dditions / Reclass	De	eclass / letions / rrections	Balance June 30, 2003	
Land	\$	1,150,687	\$ -	\$	-	\$	1,150,687
Buildings		23,816,653	176,724		-		23,993,377
Furniture and equipment							
- dwellings		197,561	58,666		-		256,227
Furniture and equipment							
- administrative		541,853	153,275		62,506		632,622
Leasehold improvements		3,197,805	 134,923		-		3,332,728
TOTAL FIXED ASSETS	\$	28,904,559	\$ 523,588	\$	62,506	\$	29,365,641

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The depreciation expense for the year ended June 30, 2003 was \$930,734.

6. DEFINED BENEFIT PENSION PLANS – PUBLIC EMPLOYEES RETIREMENT SYSTEM

All employees participate in the Ohio Public Employees Retirement System (OPERS), a cost sharing multiple employer public employee retirement system administered by the Public Employee Retirement Board. PERS provides basic retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 145 of the Ohio Revised Code. PERS issues a stand-alone financial report, which may be obtained by writing to the Public Employee Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642.

Plan members are required to contribute 8.5 percent of their annual covered salary to fund pension obligations. Contributions are authorized by State statute. The contribution rates are determined actuarially. The Authority's required contributions to PERS for the years ended June 30, 2003, 2002 and 2001 were \$252,689, \$203,934, and \$159,620, respectively. The full amount has been contributed for 2001 and 2002. Ninety-one percent (91%) has been contributed for 2003, with the remainder being reported as a liability within the enterprise fund.

7. POSTEMPLOYMENT BENEFITS – PUBLIC EMPLOYEES RETIREMENT SYSTEM

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit and primary survivor recipients of such retirees. Health care coverage for disability recipients is available. The health care coverage provided by the retirement system is considered an Other Post Employment Benefit (OPEB) as described in GASB Statement No. 12, "Disclosure of Information on Post Employment Benefits Other Than Pension Benefits by State and Local Governmental Employers". A portion of each employer's contribution on OPERS is set aside for the funding of postretirement health care based on authority granted by State statute. The employer contribution rate for 2002 was 13.55 percent of covered payroll, 4.3 percent was the portion that was used to fund health care.

Benefits are advance-funded using the entry are normal cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2001, include a rate of return on investments of 8.0 percent, an annual increase in active employee total payroll of 4.0 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.3 percent based on additional annual pay increases. Health care is adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets.

The number of active contributing participants was 402,041. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits is December 31, 2001 (the latest information available) were \$11.6 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$16.4 billion and \$4.8 billion, respectively.

The significant actuarial assumptions and calculations relating to postemployment health care benefits were based on the PERS of Ohio's latest actuarial review performed as of December 31, 2000. An entry age normal actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfounded actuarial accrued liability. All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach, assets are adjusted annually to reflect 25 percent of unrealized market appreciation or depreciation on investment assets. The investment assumption rate for 2000 was 7.75 percent. An annual increase of 4.75 percent compounded annually is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increases, over and above the 4.75 percent base increase, were assumed to range form 0.54 percent to 5.1 percent. Health care costs were assumed to increase 4.75 percent annually.

Benefits are advanced-funded on an actuarially determined basis. The number of active contributing participants was 411,076. The actuarial value of the PERS of Ohio net assets available for OPEB at December 31, 2000 was \$11,735.9 million. The actuarially accrued liability and the unfounded actuarial accrued liability, based on the actuarial cost method used, were \$14,364.6 million and \$2,628.7 million, respectively.

8. NOTES PAYABLE

Public Housing

Zanesville Metropolitan Housing Authority obtained a loan in the amount of \$843,000 on June 1, 2002. The proceeds were used for the Zanesville Carey Metro Childcare Inc. building payable in monthly installments of \$5,689.93. The maturity date is July 1, 2022.

Outstanding principal balance as of June 30, 2003

\$ 817,477

Aggregate five year principal maturities for fiscal years ending on June 30 are as follows:

2004	\$ 27,029
2005	28,488
2006	30,027
2007	31,648
2008	33,353
Thereafter	666,932
Total	\$ 817,477

9. EQUITY AND OTHER CREDITS

	Contribute Total Capital			Undesignated Retained Earnings				
Balance as of June 30, 2002	\$ 14,370,650	\$	11,243,282	\$	3,127,368			
Equity transfer	-		(250,148)		250,148			
Prior period adjustments	1,630		-		1,630			
Net loss as of June 30, 2003	 (598,389)				(598,389)			
Balance as of June 30, 2003	\$ 13,773,891	\$	10,993,134	\$	2,780,757			

Zanesville Metropolitan Housing Authority Balance Sheet FDS Schedule Submitted to HUD Proprietary Fund Type Enterprise Fund June 30, 2003

FDS Line Item #	Account Description	14.850 Low Rent Public Hsg	14.228 CDBG	14.859 Comp Grant	14.871 S8 Hsg Choice VO	14.182 S8 New Const Prgm	14.238 Shelter Plus Care	14.854 Drug Elim	14.870 ROSS Grants	14.872 Capital Fund Grant	State/Local	TOTAL
	ASSETS	a 110 550	.	¢	¢.	50.010	.	¢	6	0	0	a 150.072
111	Cash - unrestricted	\$ 412,750	\$ -	\$ -	\$ -	\$ 58,213	s -	\$ -	s -	\$ -	\$ -	\$ 470,963
113	Cash - other restricted				55,871	-	-		-	-		55,871
100	TOTAL CASH	412,750	-	-	55,871	58,213	-	-	-	-	-	526,834
122	A/R - HUD other proj	-	-	-	267,108	-	-	2,843	5,033	13,708	-	288,692
124	A/R - other state local	-	-	-	-	-	-	-	-	-	60,903	60,903
125	A/R - misc	399	-	-	114,214	477	-	-	-	-	-	115,090
126	A/R Tenants - dwelling rents	9,778	-	-	-	-	-	-	-	-	-	9,778
126.1	Allow for doubtful accts	(2,400)	-	-	-	-	-	-	-	-	-	(2,400)
126.2	Allowance for doubtful accts - other	-	-	-	(4,610)	-	-	-	-	-	-	(4,610)
128	Fraud recovery	-	-	-	36,366	-	-	-	-	-	-	36,366
128.1	Fraud recovery - allow	-	-	-	(32,719)	-	-	-	-	-	-	(32,719)
129	Accrued interest rec	24,576	-	-	-	-	-	-	-	-	-	24,576
120	TOTAL A/R	32,353	-	-	380,359	477	-	2,843	5,033	13,708	60,903	495,676
131	Investments - unrestricted	803,553	_	_	-	_	-	-	_	-	_	803,553
142	Prepaid exp & other assets	29,829	-	-	_	-	_	-	-	-	-	29,829
143	Inventories	252,366	-	-	-	-	-	-	-	-	-	252,366
143.1	Allow for obsolete inventory	(13,390)	-	-	-	-	-	-	-	-	-	(13,390)
144	Interprogram due from	82,487	-	-	-	-	-	-	-	-	9,582	92,069
150	TOTAL CURRENT ASSETS	1,599,948	-	-	436,230	58,690	-	2,843	5,033	13,708	70,485	2,186,937
161	Land	1,150,687										1,150,687
161	Buildings	23,462,750	-	-	-	-	-	-	-	530,627	-	23,993,377
162	Furniture and equip - dwellings	174,426				_				81,801		256,227
164	Furniture and equip - admin	473,883	_	_	20,961	_	_	_	_	137,778	_	632,622
165	Leasehold improvements	3,148,567	_	_	20,901	_	_	_	_	184,161	_	3,332,728
165	Accumulated depreciation	(16,136,967)	_	_	(3,851)	_	_	_	_	(50,679)	_	(16,191,497)
160	TOTAL FIXED ASSETS, NET	12,273,346			17,110			· ·		883,688		13,174,144
100		12,270,010			1,,110					000,000		10,17,1,111
180	TOTAL NON-CURRENT ASSETS	12,273,346			17,110				-	883,688		13,174,144
190	TOTAL ASSETS	\$ 13,873,294	<u>\$ -</u>	<u>s -</u>	\$ 453,340	\$ 58,690	<u>s</u> -	\$ 2,843	\$ 5,033	\$ 897,396	\$ 70,485	\$ 15,361,081

Zanesville Metropolitan Housing Authority Balance Sheet FDS Schedule Submitted to HUD Proprietary Fund Type Enterprise Fund June 30, 2003

FDS Line		14.850 Low Rent	14.228	14.859	14.871 S8 Hsg	14.182 S8 New	14.238 Shelter	14.854	14.870 ROSS	14.872 Capital		
Item #	Account Description	Public Hsg	CDBG	Comp Grant	Choice VO	Const Prgm	Plus Care	Drug Elim	Grants	Fund Grant	State/Local	TOTAL
211	LIABILITIES	¢	¢.	¢	¢ 24.210	¢	¢	¢	¢.	0	¢.	¢ 24.210
311	Bank over draft	\$ - 50.520	\$ -	\$ -	* • • • • • • • • • • • • • • • • • • •		\$ -	\$ -	\$ -	\$ -	\$ -	\$ 34,219 \$ 51,000
312	$A/P \ll 90$ days	50,538	-	-	1,408	50	-	-	-	-	-	\$ 51,996
321	Accrued wages/payroll taxes	56,131	-	-	-	-	-	-	-	-	-	56,131
322	Accrued compensated absences	79,403	-	-	20,000	3,500	-	-	-	-	-	102,903
331	A/P - HUD PHA programs	-	-	-	-	22,551	-	-	-	-	-	22,551
333	A/P - other govt	36,401	-	-	-	-	-	-	-	-	-	36,401
341	Tenant security deposits	131,554	-	-	-	-	-	-	-	-	-	131,554
342	Deferred revenue	-	-	-	-	-	-	-	-	-	9,582	9,582
343	Current portion of long term debt	26,300	-	-	-	-	-	-	-	-	-	26,300
346	Accrued liabilities - other	4,563	-	-	-	-	-	-	-	-	-	4,563
347	Interprogram due to	9,582	-					2,843	5,033	13,708	60,903	92,069
310	TOTAL CURRENT LIABILITIES	394,472	-	-	55,627	26,101	-	2,843	5,033	13,708	70,485	568,269
	×											
351	Long term portion of debt	791,177	-	-	-	-	-	-	-	-	-	791,177
353	Noncurrent liabilities - other	-	-	-	55,871	-	-	-	-	-	-	55,871
354	Accrued comp absences - noncurrent	141,160			26,536	4,177						171,873
350	TOTAL NONCURRENT LIABILITIES	932,337			82,407	4,177						1,018,921
300	TOTAL LIABILITIES	1,326,809	-	-	138,034	30,278	-	2,843	5,033	13,708	70,485	1,587,190
513	TOTAL EQUITY	12,546,485			315,306	28,412				883,688		13,773,891
600	TOTAL LIABILITIES AND EQUITY	\$ 13,873,294	<u>\$</u> -	<u>\$</u> -	\$ 453,340	\$ 58,690	<u>\$</u> -	\$ 2,843	\$ 5,033	\$ 897,396	\$ 70,485	\$ 15,361,081

Zanesville Metropolitan Housing Authority Statement of Revenues, Expenses and Changes in Equity FDS Schedule Submitted to HUD Proprietary Fund Type Enterprise Fund Year Ended June 30, 2003

FDS Line Item #	Account Description	14.850 Low Rent Public Hsg	14.228 CDBG	14.859 Comp Grant	14.871 S8 Hsg Choice VO	14.182 S8 New Const Prgm	14.238 Shelter Plus Care	14.854 Drug Elim	14.870 ROSS Grants	14.872 Capital Fund Grant	State/Local	TOTAL
	REVENUE											
703	Net tenant revenue	\$ 1,104,107	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	s -	* -,
704	Tenant revenue - other	8,859						-	-			8,859
705	TOTAL TENANT REVENUE	1,112,966	-	-	-	-	-	-	-	-	-	1,112,966
706	PHA HUD grants	892,428	-	-	3,521,645	444,104	12,867	88,692	71,363	525,143	-	5,556,242
706.1	Capital contributions	-	-	-	-	-	-	-	-	635,958	-	635,958
708	Other government funds	-	-	_	-	-	-	-	-	-	327,589	327,589
711	Investment income - unrestricted	20,008	-	-	3,261	356	-	-	-	-	-	23,625
715	Other revenue	109,417	-	-	11,649	-	-	-	-	-	-	121,066
716	Gain/loss on sale of fixed assets	(16,945)	-	-	-	-	-	-	-	-	-	(16,945)
	TOTAL REVENUE	2,117,874	-	-	3,536,555	444,460	12,867	88,692	71,363	1,161,101	327,589	7,760,501
	EXPENSES											
911	Administrative salaries	345,235	-	-	300,214	1,139	-	38,107	51,900	184,413	243,458	1,164,466
912	Auditing fees	2,238	-	-	2,500	500	-	-				5,238
914	Compensated absenses	12,777	-	-	8,298	-	-	-	-	-	-	21,075
915	Emp benefit contrib - admin	139,409	-	-	107,974	455	-	18,853	9,819	55,009	52,161	383,680
916	Other operating - admin	76,462	-	-	53,586	1,996	-	-	-	-	19,367	151,411
924	Tenant services - other	13,401	-	-	-	-	-	-	-	-	-	13,401
931	Water	80,511	-	-	-	-	-	-	-	-	-	80,511
932	Electricity	157,892	-	-	-	-	-	-	-	-	-	157,892
933	Gas	223,454	-	-	-	-	-	-	-	-	-	223,454
935	Labor	31,066	-	-	-	-	-	-	-	-	-	31,066
937	Employee benefit contrib utilities	12,579	-	-	-	-	-	-	-	-	-	12,579
938	Other utility - sewer	162,605	-	-	-	-	-	-	-	-	-	162,605
941	Ordinary maint & op - labor	655,135	-	-	-	-	-	-	-	-	-	655,135
942	Ordinary maint & op - materials	195,859	-	-	-	-	-	-	-	-	12,603	208,462
943	Ordinary maint & op - cont costs	68,762	-	-	13,666	578	-	-	-	-	-	83,006
945	Emp benefit contrib - ord maint	264,532	-	-	-	-	-	-	-	-	-	264,532

Zanesville Metropolitan Housing Authority Statement of Revenues, Expenses and Changes in Equity FDS Schedule Submitted to HUD Proprietary Fund Type Enterprise Fund Year Ended June 30, 2003

FDS Line		14.850 Low Rent	14.228	14.859	14.871 S8 Hsg	14.182 S8 New	14.238 Shelter	14.854	14.870 ROSS	14.872 Capital		
Item #	Account Description	Public Hsg	CDBG	Comp Grant	Choice VO	Const Prgm	Plus Care	Drug Elim	Grants	Fund Grant	State/Local	TOTAL
	EXPENSES - CONTINUED											
952	Protect serv - other cont costs	-	-	-	-	-	-	31,732	9,644	153,844	-	195,220
953	Protective services - other	699	-	-	-	-	-	-	-	-	-	699
961	Insurance premiums	109,721	-	-	2,866	-	-	-	-	-	-	112,587
962	Other general expenses	2,697	-	-	3,416	-	-	-	-	-	-	6,113
963	PILOT	12,821	-	-	-	-	-	-	-	-	-	12,821
964	Bad debts - tenant rents	7,833	-	-	-	-	-	-	-	-	-	7,833
967	Interest	44,942					-	-	-			44,942
969	TOTAL OPERATING EXPENSES	2,620,630		-	492,520	4,668		88,692	71,363	393,266	327,589	3,998,728
970	EXCESS OP REV OVER EXP	(502,756)	-	-	3,044,035	439,792	12,867	-	-	767,835	-	3,761,773
973	Housing Assistance Payments	-	-	-	2,995,091	421,470	12,867	-	-	-	-	3,429,428
974	Depreciation expense	884,763	-	-	2,243	-	-	-	-	43,728	-	930,734
900	TOTAL EXPENSES	3,505,393			3,489,854	426,138	12,867	88,692	71,363	436,994	327,589	8,358,890
1010	Transfers in and transfers out	131,877	-	-	-	-	-	-	-	(131,877)	-	-
1000	EXCESS OF REV OVER EXP	(1,255,642)	-	-	46,701	18,322	-	-	-	592,230	-	(598,389)
1103	Beginning equity	11,759,949	125,000	876,283	263,123	10,090	-	-	-	1,336,205	-	14,370,650
1104	Prior period adj.equity transfers	2,042,178	(125,000)	(876,283)	5,482					(1,044,747)		1,630
	ENDING EQUITY	\$ 12,546,485	<u>s -</u>	<u>\$ -</u>	\$ 315,306	\$ 28,412	<u>s -</u>	<u>\$ -</u>	<u>\$</u>	\$ 883,688	<u>\$</u> -	\$ 13,773,891

Zanesville Metropolitan Housing Authority Schedule of Federal Awards Expenditures June 30, 2003

		FEDERAL CFDA NUMBER	FUNDS EXPENDED
<u>FROM U.S. DEPARTMENT OF HUD</u> <u>DIRECT PROGRAMS</u>			
PHA Owned Housing:			
Public and Indian Housing		14.850	892,428
Public and Indiain Housing Drug Elimination Program		14.854	88,692
Public Housing Capital Fund		14.872	1,161,101
Housing Assistance Payments: Annual Contribution -			
Section 8 Housing Choice Vouchers		14.871	3,521,645
Section 8 New Construction and Substantial Rehabilitation		14.182	444,104
Shelter Plus Care		14.238	12,867
Resident Opportunity and Supportive Services		14.870	71,363
	Total - All Programs		\$ 6,192,200

Zanesville Metropolitan Housing Authority Cost Certification of Projects June 30, 2003

	OH16DEP0090199				
Administration	\$	98,460			
Fees and costs		49,780			
TOTAL EXPENDED	\$	148,240			
TOTAL RECEIVED	\$	148,240			

1. The HUD Form 53001 was submitted and signed on April 1, 2003 for 901.

2. There were no outstanding liabilities associated with 901.

3. The expenditures and receipts agree to the Authority's records.



REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Directors Zanesville Metropolitan Housing Authority Zanesville, Ohio Regional Inspector General of Audit Department of Housing and Urban Development

We have audited the general purpose financial statements of Zanesville Metropolitan Housing Authority as of and for the year ended June 30, 2003, and have issued our report thereon dated October 3, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Zanesville Metropolitan Housing Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Zanesville Metropolitan Housing Authority's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the board of directors, management, Auditor of State and federal awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

Jones, Cochenour & Co. October 3, 2003



REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH *OMB CIRCULAR A-133*

Board of Directors Zanesville Metropolitan Housing Authority Zanesville, Ohio Regional Inspector General of Audit Department of Housing and Urban Development

Compliance

We have audited the compliance of Zanesville Metropolitan Housing Authority with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 that are applicable to each of its major federal programs for the year ended June 30, 2003. Zanesville Metropolitan Housing Authority's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Zanesville Metropolitan Housing Authority's management. Our responsibility is to express an opinion on Zanesville Metropolitan Housing Authority's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Zanesville Metropolitan Housing Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Zanesville Metropolitan Housing Authority's compliance with those requirements.

In our opinion, Zanesville Metropolitan Housing Authority complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2003.

Internal Control Over Compliance

The management of Zanesville Metropolitan Housing Authority is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Zanesville Metropolitan Housing Authority's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one

or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the board of directors, management, Auditor of State, and federal awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

Jones, Cochenour & Co. October 3, 2003

Summary of Auditors' Results

Zanesville Metropolitan Housing Authority June 30, 2003

1. SUMMARY OF AUDITORS' RESULTS

Type of Financial Statement Opinion	Unqualified
Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
Was there any reported material non-compliance at the financial statement level (GAGAS)?	No
Were there any material internal control weakness conditions reported for major federal programs?	No
Were there any other reportable internal control weakness conditions reported for major federal programs?	No
Type of Major Programs' Compliance Opinion	Unqualified
Are there any reportable findings under § .510?	No
Major Programs (list):	CFDA #14.850 – Low Rent Public Housing CFDA# 14.854 – Drug Elimination CFDA# 14.872 – Capital Fund Grant
Dollar Threshold: Type A/B Programs	Type A: \$300,000 Type B: All others
Low Risk Auditee?	Yes

Schedule of Findings OMB Circular A-133 § .505 - Continued

Zanesville Metropolitan Housing Authority June 30, 2003

2. FINDINGS RELATED TO FINANCIAL STATEMENTS

There are no findings or questioned costs for the year ended June 30, 2003.

3. FINDINGS RELATED TO FEDERAL AWARDS

There are no findings or questioned costs for the year ended June 30, 2003.



Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

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ZANESVILLE METROPOLITAN HOUSING AUTHORITY

MUSKINGUM COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JANUARY 8, 2004