



Auditor of State Betty Montgomery

### WHEELERSBURG LOCAL SCHOOL DISTRICT SCIOTO COUNTY

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# Auditor of State Betty Montgomery

#### INDEPENDENT ACCOUNTANTS' REPORT

Wheelersburg Local School District Scioto County P. O. Box 340 Wheelersburg, Ohio 45694

To the Board of Education:

We have audited the accompanying general purpose financial statements of the Wheelersburg Local School District, Scioto County, Ohio (the School District), as of and for the year ended June 30, 2003, as listed in the table of contents. These general purpose financial statements are the responsibility of the School District's management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Wheelersburg Local School District, Scioto County, as of June 30, 2003, and the results of its operations and the cash flows of its enterprise and nonexpendable trust funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 23, 2003 on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Wheelersburg Local School District Scioto County Independent Accountants' Report Page 2

The Schedule of Federal Awards Receipts and Expenditures is presented for additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the general purpose financial statements. We subjected this information to the auditing procedures applied in the audit of the general purpose financial statements. In our opinion, it is fairly stated, in all material respects, in relation to the general purpose financial statements taken as a whole.

Betty Montgomery

Betty Montgomery Auditor of State

December 23, 2003

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### Combined Balance Sheet All Fund Types and Account Groups June 30, 2003

	GOVERN	GOVERNMENTAL FUND TYPES			
	General	Special Revenue	Capital Projects		
Assets and Other Debits:					
<u>Assets:</u>					
Equity in Pooled Cash and					
Cash Equivalents	\$705,171	\$165,201	\$124,084		
Receivables:					
Taxes	2,120,157	0	45,467		
Intergovernmental	0	79,969	0		
Interfund	1,074	0	0		
Inventory Held for Resale	0	0	0		
Materials and Supplies Inventory	24,735	0	0		
Prepaid Items	31,773	6,600	0		
Restricted Assets:					
Equity in Pooled Cash and					
Cash Equivalents	57,460	0	0		
Fixed Assets (Net, where applicable,					
of Accumulated Depreciation)	0	0	0		
<u>Other Debits:</u>					
Amount to be Provided from					
General Government Resources	0	0	0		
Total Assets and Other Debits	\$2,940,370	\$251,770	\$169,551		

PROPRIETARY FUND TYPE	FIDUCIARY FUND TYPES	ACCOUNT	GROUPS	
	Trust	General	General	Totals
Enterprise	and	Fixed Assets	Long-Term Obligations	(Memorandum Only)
Enciprise	Agency	ASSUS	Obligations	Olity)
\$1,598	\$57,971	\$0	\$0	\$1,054,025
0	0	0	0	2,165,624
0	0	0	0	79,969
0	0	0	0	1,074
4,411	0	0	0	4,411
0	0	0	0	24,735
0	0	0	0	38,373
0	289,596	0	0	347,056
15,338	0	9,098,752	0	9,114,090
0	0	0	610,717	610,717
\$21,347	\$347,567	\$9,098,752	\$610,717	\$13,440,074

(continued)

### Combined Balance Sheet All Fund Types and Account Groups June 30, 2003 (continued)

	<b>GOVERNMENTAL FUND TYPES</b>			
	General	Special Revenue	Capital Projects	
Liabilities,				
Fund Equity and Other Credits:				
Liabilities:				
Accounts Payable	\$74,729	\$13,991	\$1,239	
Accrued Wages and Benefits	700,359	110,385	0	
Compensated Absences Payable	15,563	0	0	
Special Termination Benefits Payable	3,500	0	0	
Interfund Payable	0	1,074	0	
Intergovernmental Payable	161,225	21,789	0	
Deferred Revenue	2,015,569	24,228	42,855	
Undistributed Monies	0	0	0	
Capital Leases Payable	0	0	0	
Total Liabilities	2,970,945	171,467	44,094	
Fund Equity and Other Credits:				
Investment in General Fixed Assets	0	0	0	
Contributed Capital	0	0	0	
Retained Earnings:				
Unreserved (Deficit)	0	0	0	
Fund Balance:				
Reserved for Encumbrances	66,237	16,554	22,164	
Reserved for Endowments	0	0	0	
Reserved for Property Taxes	104,588	0	2,612	
Reserved for Bus Purchases	57,460	0	0	
Unreserved:				
Designated for Future Severance Payments	55,574	0	0	
Undesignated (Deficit)	(314,434)	63,749	100,681	
Total Fund Equity (Deficit)				
and Other Credits	(30,575)	80,303	125,457	
Total Liabilities, Fund Equity				
and Other Credits	\$2,940,370	\$251,770	\$169,551	

PROPRIETARY FUND TYPE	FIDUCIARY FUND TYPES	ACCOUNT	ACCOUNT GROUPS		
Enterprise	Trust and Agency	General Fixed Assets	General Long-Term Obligations	Totals (Memorandum Only)	
Enterprise		1155015	oongutions	Omy	
\$0	\$0	\$0	\$0	\$89,959	
22,415	0	0	0	833,159	
8,005	0	0	454,856	478,424	
0	0	0	0	3,500	
0	0	0	0	1,074	
14,359	0	0	74,133	271,506	
0	0	0	0	2,082,652	
0	20,202	0	0	20,202	
0	0	0	81,728	81,728	
44,779	20,202	0	610,717	3,862,204	
0	0	9,098,752	0	9,098,752	
5,137	0	0	0	5,137	
(28,569)	0	0	0	(28,569)	
0	0	0	0	104,955	
0	289,596	0	0	289,596	
0	0	0	0	107,200	
0	0	0	0	57,460	
0	0	0	0	55,574	
0	37,769	0	0	(112,235)	
(23,432)	327,365	9,098,752	0	9,577,870	
\$21,347	\$347,567	\$9,098,752	\$610,717	\$13,440,074	

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Combined Statement of Revenues, Expenditures and Changes in Fund Balances All Governmental Fund Types and Expendable Trust Fund For the Fiscal Year Ended June 30, 2003

	GOVERN	MENTAL FUNI	FIDUCIARY FUND TYPE	Totals	
		Special	Capital	Expendable	(Memorandum
	General	Revenue	Projects	Trust	Only)
<u>Revenues:</u>					• /
Property Taxes	\$2,056,597	\$0	\$47,232	\$0	\$2,103,829
Intergovernmental	6,039,492	1,205,517	7,299	0	7,252,308
Interest	27,825	0	1,524	0	29,349
Tuition and Fees	37,277	0	0	0	37,277
Extracurricular Activities	0	243,395	0	0	243,395
Gifts and Donations	320	43,734	3,000	3,250	50,304
Customer Services	0	55,000	0	0	55,000
Miscellaneous	24,069	135	44,910	0	69,114
Total Revenues	8,185,580	1,547,781	103,965	3,250	9,840,576
Expenditures:					
Current:					
Instruction:					
Regular	4,452,351	564,672	0	0	5,017,023
Special	541,329	436,806	0	0	978,135
Support Services:					
Pupils	412,090	98,183	912	2,333	513,518
Instructional Staff	467,728	122,701	0	0	590,429
Board of Education	46,754	0	0	0	46,754
Administration	691,764	4,120	954	0	696,838
Fiscal	236,145	0	1,119	0	237,264
Operation and Maintenance of Plant	776,214	17,070	11,461	0	804,745
Pupil Transportation	364,078	0	0	0	364,078
Central	94,513	47,315	44,366	0	186,194
Extracurricular Activities	160,990	270,397	278	0	431,665
Capital Outlay	4,831	69,153	112,938	0	186,922
Intergovernmental	0	53,500	0	0	53,500
Total Expenditures	8,248,787	1,683,917	172,028	2,333	10,107,065
Excess of Revenues Over					
(Under) Expenditures	(63,207)	(136,136)	(68,063)	917	(266,489)
<b>Other Financing Sources (Uses):</b>					
Inception of Capital Lease	0	0	81,728	0	81,728
Operating Transfers In	0	12,348	0	0	12,348
Operating Transfers Out	(53,743)	(12,162)	0	0	(65,905)
Total Other Financing Sources (Uses)	(53,743)	186	81,728	0	28,171
Excess of Revenues and Other Financing Sources Over (Under) Expenditures and					
Other Financing Uses	(116,950)	(135,950)	13,665	917	(238,318)
Fund Balances at Beginning of Year	86,375	216,253	111,792	3,000	417,420
Fund Balances (Deficit) at End of Year	(\$30,575)	\$80,303	\$125,457	\$3,917	\$179,102

Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) All Governmental Fund Types and Expendable Trust Fund For the Fiscal Year Ended June 30, 2003

	GENERAL FUND			SPECIAL REVENUE FUNDS			
	Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)	
Revenues:	Budget	Tietuui	(emuvoruoie)	Budget	Tietuur	(ennuveruole)	
Property Taxes	\$2,176,848	\$2,182,682	\$5,834	\$0	\$0	\$0	
Intergovernmental	6,068,015	6,039,492	(28,523)	1,247,870	1,149,049	(98,821)	
Interest	26,300	27,850	1,550	0	0	0	
Tuition and Fees	48,000	37,277	(10,723)	0	0	0	
Extracurricular Activities	0	0	0	263,931	243,395	(20,536)	
Gifts and Donations	500	320	(180)	53,460	43,734	(9,726)	
Customer Services	0	0	0	55,000	55,000	0	
Miscellaneous	15,800	16,060	260	0	0	0	
Total Revenues	8,335,463	8,303,681	(31,782)	1,620,261	1,491,178	(129,083)	
<u>Expenditures:</u>							
Current:							
Instruction:	1 266 060	1 266 060	0	562 200	562 200	0	
Regular	4,266,960	4,266,960	0	562,290	562,290	0	
Special	539,933	539,933	0	444,068	444,068	0	
Other	229,177	229,177	0	0	0	0	
Support Services:	110 150	410.150	0	100.050	100.050	0	
Pupils	413,153	413,153	0	108,958	108,958	0	
Instructional Staff	506,963	506,963	0	125,210	125,210	0	
Board of Education	49,636	49,636	0	0	0	0	
Administration	686,865	686,865	0	4,120	4,120	0	
Fiscal	236,650	236,650	0	0	0	0	
Operation and Maintenance of Plant	797,563	797,563	0	17,070	17,070	0	
Pupil Transportation	430,365	430,365	0	0	0	0	
Central	93,763	93,763	0	47,315	47,315	0	
Extracurricular Activities	144,618	144,618	0	289,832	289,832	0	
Capital Outlay	4,831	4,831	0	106,403	106,403	0	
Total Expenditures	8,400,477	8,400,477	0	1,705,266	1,705,266	0	
Excess of Revenues Over							
(Under) Expenditures	(65,014)	(96,796)	(31,782)	(85,005)	(214,088)	(129,083)	
Other Financing Sources (Uses):							
Refund of Prior Year Expenditures	0	8,009	8,009	0	136	136	
Refund of Prior Year Receipts	(16,372)	(16,372)	0	(8,434)	(8,434)	0	
Operating Transfers In	362,100	0	(362,100)	8,510	12,348	3,838	
Operating Transfers Out	(398,625)	(53,743)	344,882	(14,780)	(12,268)	2,512	
Advances In Advances Out	0 (1,074)	500 (1,074)	500 0	0 (500)	1,074 (500)	1,074 0	
Total Other Financing Sources (Uses)	(53,971)	(62,680)	(8,709)	(15,204)	(7,644)	7,560	
Excess of Revenues and Other Financing							
Sources Over (Under) Expenditures and Other Financing Uses	(118,985)	(159,476)	(40,491)	(100,209)	(221,732)	(121,523)	
C C							
Fund Balances at Beginning of Year	551,759	551,759	0	212,189	212,189	0	
Prior Year Encumbrances Appropriated	169,152	169,152	0	144,198	144,198	0	
Fund Balances (Deficit) at End of Year	\$601,926	\$561,435	(\$40,491)	\$256,178	\$134,655	(\$121,523)	

VLY)	TOTALS ORANDUM OI	(MEM	FUND	ABLE TRUST	EXPEND.	FUNDS	PROJECTS F	CAPITAL
Variance			Variance			Variance		
Favorable		Revised	Favorable		Revised	Favorable		Revised
(Unfavorable)	Actual	Budget	(Unfavorable)	Actual	Budget	(Unfavorable)	Actual	Budget
\$5,220	\$2,233,068	\$2,227,848	\$0	\$0	\$0	(\$614)	\$50,386	\$51,000
				30 0	30 0		7,299	9,000
(129,045)	7,195,840	7,324,885	0	0		(1,701)	· · ·	· · · · ·
1,574	29,374	27,800	0		0	24	1,524	1,500
(10,723)	37,277	48,000	0	0	0	0	0	0
(20,536)	243,395	263,931	0	0	0	0	0	0
(6,656)	50,304	56,960	250	3,250	3,000	3,000	3,000	0
0	55,000	55,000	0	0	0	0	0	0
45,170	60,970	15,800	0	0	0	44,910	44,910	0
(114,996)	9,905,228	10,020,224	250	3,250	3,000	45,619	107,119	61,500
0	4 926 644	4 826 644	٥	0	0	0	7 204	7 204
0	4,836,644	4,836,644	0	0	0	0	7,394	7,394
0	984,001	984,001	0	0	0	0	0	0
0	229,177	229,177	0	0	0	0	0	0
0	534,010	534,010	0	2,333	2,333	0	9,566	9,566
0	632,173	632,173	0	0	0	0	0	0
0	49,636	49,636	0	0	0	0	0	0
0	691,939	691,939	0	0	0	0	954	954
0	237,769	237,769	0	0	0	0	1,119	1,119
0	826,094	826,094	0	0	0	0	11,461	11,461
0	430,365	430,365	0	0	0	0	0	0
0	188,198	188,198	0	0	0	0	47,120	47,120
0	434,450	434,450	0	0	0	0	-17,120	47,120 0
0	148,560	148,560	0	0	0	0	37,326	37,326
0	10,223,016	10,223,016	0	2,333	2,333	0	114,940	114,940
(114,996)	(317,788)	(202,792)	250	917	667	45,619	(7,821)	(53,440)
8,145	8,145	0	0	0	0	0	0	0
0	(25,084)	(25,084)	0	0	0	0	(278)	(278)
(358,262)	12,348	370,610	0	0	0	0	0	0
347,394	(66,011)	(413,405)	0	0	0	0	0	0
1,574	1,574	0	0	0	0	0	0	0
0	(1,574)	(1,574)	0	0	0	0	0	0
(1,149)	(70,602)	(69,453)	0	0	0	0	(278)	(278)
(116,145)	(388,390)	(272,245)	250	917	667	45,619	(8,099)	(53,718)
0	862,322	862,322	0	3,000	3,000	0	95,374	95,374
0	326,756	326,756	0	0	0	0	13,406	13,406
(\$116,145)	\$800,688	\$916,833	\$250	\$3,917	\$3,667	\$45,619	\$100,681	\$55,062

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Statement of Cash Flows Enterprise Fund and Nonexpendable Trust Fund For the Fiscal Year Ended June 30, 2003

Decrease in Cash and Cash Equivalents:	Enterprise	Nonexpendable Trust	Totals (Memorandum Only)
Cash Flows from Operating Activities:			
Cash Received from Sales	\$215,512	\$0	\$215,512
Cash Received from Gifts and Donations	0	7,279	7,279
Cash Payments to Suppliers for Goods and Services	(167,940)	0	(167,940)
Cash Payments to Employees for Services	(121,598)	0	(121,598)
Cash Payments for Employee Benefits	(78,489)	0	(78,489)
Cash Payments for Other Operating Expenses	0	(15,666)	(15,666)
Net Cash Used for Operating Activities	(152,515)	(8,387)	(160,902)
Cash Flows from Noncapital Financing Activities:			
Federal and State Subsidies	98,513	0	98,513
Operating Transfers - In	53,557	0	53,557
Net Cash Provided by			
Noncapital Financing Activities	152,070	0	152,070
Cash Flows from Investing Activities:			
Interest	1,047	6,530	7,577
Net Increase (Decrease) in Cash and Cash Equivalents	602	(1,857)	(1,255)
Cash and Cash Equivalents at Beginning of Year	996	325,305	326,301
Cash and Cash Equivalents at End of Year	\$1,598	\$323,448	\$325,046
<u>Reconciliation of Operating Loss to Net</u> Cash Used for Operating Activities:		<u> </u>	
Operating Loss	(\$166,075)	(\$1,857)	(\$167,932)
Adjustments to Reconcile Operating			
Loss to Net Cash Used for Operating Activities:	1 400	0	1 400
Depreciation	1,489	0	1,489
Donated Commodities Received During Year	14,858	0	14,858
Nonexpendable Trust Interest	0	(6,530)	(6,530)
Changes in Assets and Liabilities:		0	(22.0)
Increase in Inventory Held for Resale	(236)	0 0	(236)
Decrease in Accounts Payable	(40)	0	(40)
Decrease in Accrued Wages and Benefits Payable	(3,616) (918)	0	(3,616) (918)
Decrease in Compensated Absences Payable Increase in Intergovernmental Payable	2,023	0	2,023
Total Adjustments	13,560	(6,530)	7,030
Net Cash Used for Operating Activities	(\$152,515)	(\$8,387)	(\$160,902)

Non-Cash Transactions:

During fiscal year 2003, the School District received \$14,858 in donated commodities.

Reconciliation of Cash and Cash Equivalents of	
Nonexpendable Trust Funds to Balance Sheet	
Cash and Cash Equivalents - All Fiduciary Funds	\$347,567
Cash and Cash Equivalents - Agency Fund	(20,202)
Cash and Cash Equivalents - Expendable Trust Fund	(3,917)
Cash and Cash Equivalents - Nonexpendable Trust Funds	\$323,448

Statement of Revenues, Expenses and Changes in Fund Equity - Budget and Actual (Budget Basis) Enterprise Fund and Nonexpendable Trust Fund For the Fiscal Year Ended June 30, 2003

	ENTERPRISE FUND			
	Revised Budget	Actual	Variance Favorable (Unfavorable)	
<u>Revenues:</u>				
Sales	\$241,520	\$215,512	(\$26,008)	
Gifts and Donations	0	0	0	
Interest	1,052	1,047	(5)	
Federal and State Subsidies	104,422	98,513	(5,909)	
Total Revenues	346,994	315,072	(31,922)	
Expenses:				
Salaries	121,598	121,598	0	
Fringe Benefits	78,489	78,489	0	
Purchased Services	15,090	15,090	0	
Materials and Supplies	154,026	154,026	0	
Other	0	0	0	
Total Operating Expenses	369,203	369,203	0	
Excess of Revenues Over (Under) Expenses	(22,209)	(54,131)	(31,922)	
Operating Tranfers-In	50,436	53,557	3,121	
Excess of Revenues Over (Under) Expenses and Transfers	28,227	(574)	(28,801)	
Fund Equity at Beginning of Year	70	70	0	
Prior Year Encumbrances Appropriated	926	926	0	
Fund Equity at End of Year	\$29,223	\$422	(\$28,801)	

NONEXPE	NDABLE TRU	IST FUND	TOTALS (MEMORANDUM ONLY)		
		Variance			Variance
Revised		Favorable	Revised		Favorable
Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)
\$0	\$0	\$0	\$241,520	\$215,512	(\$26,008)
0	7,279	7,279	0	7,279	7,279
7,000	6,530	(470)	8,052	7,577	(475)
0	0	0	104,422	98,513	(5,909)
7,000	13,809	6,809	353,994	328,881	(25,113)
0	0	0	121,598	121,598	0
0	0	0	78,489	78,489	0
0	0	0	15,090	15,090	0
0	0	0	154,026	154,026	0
15,666	15,666	0	15,666	15,666	0
15,666	15,666	0	384,869	384,869	0
(8,666)	(1,857)	6,809	(30,875)	(55,988)	(25,113)
0	0	0	50,436	53,557	3,121
(8,666)	(1,857)	6,809	19,561	(2,431)	(21,992)
325,305	325,305	0	325,375	325,375	0
0	0	0	926	926	0
\$316,639	\$323,448	\$6,809	\$345,862	\$323,870	(\$21,992)

Statement of Cash Flows Enterprise Fund and Nonexpendable Trust Fund For the Fiscal Year Ended June 30, 2003

Decrease in Cash and Cash Equivalents:	Enterprise	Nonexpendable Trust	Totals (Memorandum Only)
Cash Flows from Operating Activities:	<b>`</b>		
Cash Received from Sales	\$215,512	\$0	\$215,512
Cash Received from Gifts and Donations	0	7,279	7,279
Cash Payments to Suppliers for Goods and Services	(167,940)	0	(167,940)
Cash Payments to Employees for Services	(121,598)	0	(121,598)
Cash Payments for Employee Benefits	(78,489)	0	(78,489)
Cash Payments for Other Operating Expenses	0	(15,666)	(15,666)
Net Cash Used for Operating Activities	(152,515)	(8,387)	(160,902)
Cash Flows from Noncapital Financing Activities:			
Federal and State Subsidies	98,513	0	98,513
Operating Transfers - In	53,557	0	53,557
Net Cash Provided by			
Noncapital Financing Activities	152,070	0	152,070
Cash Flows from Investing Activities:			
Interest	1,047	6,530	7,577
Net Increase (Decrease) in Cash and Cash Equivalents	602	(1,857)	(1,255)
Cash and Cash Equivalents at Beginning of Year	996	325,305	326,301
Cash and Cash Equivalents at End of Year	\$1,598	\$323,448	\$325,046
<u>Reconciliation of Operating Loss to Net</u>			
Cash Used for Operating Activities: Operating Loss	(\$166,075)	(\$1,857)	(\$167,932)
Adjustments to Reconcile Operating			
Loss to Net Cash Used for Operating Activities:			
Depreciation	1,489	0	1,489
Donated Commodities Received During Year	14,858	0	14,858
Nonexpendable Trust Interest	0	(6,530)	(6,530)
Changes in Assets and Liabilities:			
Increase in Inventory Held for Resale	(236)	0	(236)
Decrease in Accounts Payable	(40)	0	(40)
Decrease in Accrued Wages and Benefits Payable	(3,616)	0	(3,616)
Decrease in Compensated Absences Payable	(918)	0	(918)
Increase in Intergovernmental Payable	2,023	0	2,023
Total Adjustments	13,560	(6,530)	7,030
Net Cash Used for Operating Activities	(\$152,515)	(\$8,387)	(\$160,902)

Non-Cash Transactions:

During fiscal year 2003, the School District received \$14,858 in donated commodities.

Reconciliation of Cash and Cash Equivalents of	
Nonexpendable Trust Funds to Balance Sheet	
Cash and Cash Equivalents - All Fiduciary Funds	\$347,567
Cash and Cash Equivalents - Agency Fund	(20,202)
Cash and Cash Equivalents - Expendable Trust Fund	(3,917)
Cash and Cash Equivalents - Nonexpendable Trust Funds	\$323,448

### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

The Wheelersburg Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and federal guidelines.

The School District was established in 1859 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 17 square miles. It is located in Scioto County, and includes most of Porter Township. It is staffed by 55 non-certificated employees, 99 certificated full-time teaching personnel and 8 administrative employees who provide services to 1,454 students and other community members. The School District currently operates three instructional buildings, one administrative building, and one garage.

#### Reporting Entity:

A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Wheelersburg Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

The School District participates in five organizations, two of which are defined as jointly governed organizations, two as insurance purchasing pools, and one as a public entity shared risk pool. These organizations are the South Central Ohio Computer Association (SCOCA), the Pilasco-Ross Special Education Regional Research Center, the Ohio School Boards Association Workers' Compensation Group Rating Plan, the Ohio School Plan, and the Scioto County Schools Council. These organizations are presented in Notes 16, 17 and 18 to the general purpose financial statements.

### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Wheelersburg Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its proprietary activities provided they do not conflict with or contradict GASB pronouncements. The more significant of the School District's accounting policies are described below.

### A. Basis of Presentation - Fund Accounting

The School District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain School District functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special restrictions or limitations. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities not recorded in the funds because they do not directly affect net available expendable resources.

For financial statement presentation purposes, the various funds of the School District are grouped into the following generic fund types under the broad fund categories governmental, proprietary, and fiduciary.

#### Governmental Fund Types:

Governmental funds are those through which most governmental functions of the School District are financed. The acquisition, use, and balances of the School District's expendable financial resources and the related current liabilities (except those accounted for in proprietary and trust funds) are accounted for through governmental funds.

The following are the School District's governmental fund types:

*General Fund* - The general fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* – The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than the expendable trust or major capital projects) that are legally restricted to expenditure for specified purposes.

*Capital Projects Funds* - The Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary or trust funds).

### Proprietary Fund Type:

Proprietary funds are used to account for the School District's ongoing activities which are similar to those found in the private sector. The following is the School District's proprietary fund type:

*Enterprise Fund* - The enterprise fund is used to account for School District activities that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

### Fiduciary Fund Types:

Fiduciary funds are used to account for assets held by the School District in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The School District's fiduciary funds include an expendable trust fund, a nonexpendable trust fund, and an agency fund. Expendable trust funds are accounted for in essentially the same manner as governmental funds. Nonexpendable trust funds are accounted for in essentially the same manner as proprietary funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

#### Account Groups:

To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of a general nature, the following account groups are used:

*General Fixed Assets Account Group* - This account group is established to account for all fixed assets of the School District, other than those accounted for in the proprietary or trust funds.

*General Long-Term Obligations Account Group* - This account group is established to account for all long-term obligations of the School District except those accounted for in the proprietary or trust funds.

#### **B.** Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types and the expendable trust fund are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary and non-expendable trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Fund equity (i.e., net total assets) is segregated into contributed capital and retained earnings components. Proprietary fund and nonexpendable trust fund operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made.

The modified accrual basis of accounting is followed for the governmental, expendable trust, and agency funds. The full accrual basis of accounting is followed for the enterprise and nonexpendable trust funds.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance and grants.

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Property taxes for which there is an enforceable legal claim as of June 30, 2003, but which were levied to finance fiscal year 2004 operations, have been recorded as deferred revenue. Grants and entitlements received before eligibility requirements are met are also recorded as deferred revenue. On a modified accrual basis, receivables that will not be collected within the available period have also been reported as deferred revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

### C. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the fiscal year with the legal restriction that appropriations, by fund, cannot exceed estimated resources, as certified.

All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the fund type level. Any budgetary modification at this level may only be made by resolution of the Board of Education. Budgetary allocations at the function and object level within all funds are made by the School District Treasurer. Because the activity of agency funds is not budgeted, transfers-in and transfers-out do not equal on a budgetary basis due to a transfer of \$106 from the Student Activity Special Revenue Fund to an agency fund.

#### Tax Budget:

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates.

By no later than January 20, the Board-adopted budget is filed with the Scioto County Budget Commission for rate determination.

### Estimated Resources:

Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the School District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported in the budgetary statements reflect the amounts in the amended certificate that was in effect at the time the final appropriations were passed.

#### Appropriations:

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution is legally enacted by the Board of Education. Prior to the passage of the annual appropriation measure, the Board of Education may pass a temporary appropriation measure to meet the ordinary expenses of the School District. The total of expenditures and encumbrances may not exceed the appropriation totals at the legal level of control.

The Board of Education may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources.

The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts passed during the year, including all supplemental appropriations. Prior to year-end, the School District passed a supplemental appropriation that reflected actual expenditures plus encumbrances for the fiscal year. Formal budgetary integration is employed by the Board of Education as a management control device at the fund type level during the year for all funds other than agency funds, consistent with statutory provisions.

### Encumbrances:

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at fiscal year-end are reported as a reservation of fund balance for subsequent-year expenditures for governmental funds and reported in the notes to the financial statements for the proprietary fund.

#### Lapsing of Appropriations:

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

### **D.** Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through School District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the combined balance sheet.

During fiscal year 2003, the School District's investments were limited to funds invested in the State Treasury Assets Reserve of Ohio (STAROhio).

STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on June 30, 2003.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2003 amounted to \$27,825, which includes \$6,317 from other School District funds.

For purposes of the statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents.

#### E. Inventory

Inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. Inventories of proprietary funds consist of donated food and purchased food held for resale. Inventories are expended/expensed when consumed.

### F. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2003, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure is reported in the year in which services are consumed.

### **G.** Restricted Assets

Restricted assets in the General Fund represent cash and cash equivalents whose use is limited by legal requirements. Restricted assets include unexpended revenues restricted for the purchase of buses.

### H. Fixed Assets and Depreciation

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction costs are reflected as expenditures in governmental funds, and the related assets are reported in the general fixed assets account group. Fixed assets utilized in the proprietary funds are capitalized in the fund. All fixed assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of five hundred dollars. The School District does not have any infrastructure.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Improvements are capitalized. Improvements to fund fixed assets are depreciated over the remaining useful lives of the related fixed assets.

Assets in the general fixed assets account group are not depreciated. Depreciation of furniture and equipment in the enterprise fund is computed using the straight-line method over an estimated useful life of five to twenty years.

### I. Interfund Assets/Liabilities

Short-term interfund loans are classified as "Interfund Receivables" and "Interfund Payables."

### J. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

For governmental funds, the current portion of unpaid compensated absences is the amount expected to be paid using available expendable resources. These amounts are recorded in the account "Compensated Absences Payable" in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported in the General Long-Term Obligations Account Group. In the enterprise fund, the entire amount of compensated absences is reported as a fund liability.

### K. Accrued Liabilities and Long-Term Obligations

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the General Long-Term Obligations Account Group to the extent that they will not be paid with current available expendable financial resources. Payments made more than sixty days after fiscal year-end are considered not to have used current available financial resources. Tax refunds are reported as a liability of the General Long-Term Obligations Account Group until due.

Obligations financed by the proprietary fund are reported as liabilities in the proprietary fund.

### L. Interfund Transactions

Quasi-external transactions are accounted for as revenues and expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

### M. Contributed Capital

Contributed capital represents resources from other funds, other governments, and private sources provided to proprietary funds that is not subject to repayment. These assets are recorded at their fair market value on the date donated. After fiscal year 2000, capital contributions from other governments and private sources are recorded as revenues and reported as retained earnings. Capital contributions from other funds are still reported as additions to contributed capital.

Because the School District did not prepare financial statements in accordance with generally accepted accounting principles prior to fiscal year 1996, the exact amount of contributed capital cannot be determined. Consequently, only those amounts that have been specifically identified have been classified as contributed capital in the accompanying combined financial statements.

### N. Fund Balance Reserves and Designations

The School District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. The School District also has fund balance designations. Fund balance designations are established to indicate tentative planned expenditures of financial resources. The designations reflect the School District's intentions and are subject to change. Designations are reported as part of unreserved fund balance. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, endowments, property taxes, and bus purchases. A designation of fund balance has been made for future severance payments.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute.

## O. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### P. Total Columns on General Purpose Financial Statements

Total columns on the general purpose financial statements are captioned "Totals - (Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position or results of operations in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

### NOTE 3 - ACCOUNTABILITY

At June 30, 2003, the General Fund had a deficit fund balance of \$30,575. The School District's enrollment has increased for fiscal year 2004, thus increasing the amount of state aid being received by the School District.

At June 30, 2003, the Disadvantaged Pupil Impact Aid and Title VI-B Special Revenue Funds, and the Food Service Enterprise Fund had deficit fund balances/retained earnings of \$53,630, \$7,687, and \$23,432, respectively. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur. In order to decrease the deficit retained earnings in the enterprise fund, the District is utilizing the services of a management company specializing in food service operations. The School District expects that, under this management, food service operations will be run more efficiently, thus reducing costs.

### **NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations, and changes in fund balances/retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) - All Governmental Fund Types and Expendable Trust Fund and the Statement of Revenues, Expenses and Changes in Fund Equity - Budget and Actual (Budget Basis) - Enterprise Fund and Nonexpendable Trust Fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures/expenses for all funds (budget basis) rather than as a reservation of fund balance for governmental fund types and as note disclosure in the proprietary fund type (GAAP basis).
- 4. Advances In and Advances Out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
- 5. Unrecorded cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statements.

The following tables summarize the adjustments necessary to reconcile the GAAP and budgetary basis statements by fund type.

### NOTE 4 - BUDGETARY BASIS OF ACCOUNTING (continued)

## Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses All Governmental Fund Types and Expendable Trust Fund

		Special	Capital	Expendable
	General	Revenue	Projects	Trust
GAAP Basis	(\$116,950)	(\$135,950)	\$13,665	\$917
Adjustments:				
Revenue Accruals	126,084	(56,467)	(78,574)	0
Expenditure Accruals	33,024	763	80,213	0
Unrecorded Cash - FY 03	(110)	0	0	0
Unrecorded Cash - FY 02	136	0	0	0
Transfers	0	(106)	0	0
Advances	(574)	574	0	0
Encumbrances	(201,086)	(30,546)	(23,403)	0
Budget Basis	(\$159,476)	(\$221,732)	(\$8,099)	\$917

Net Income (Loss)/Excess of Revenues Over (Under) Expenses and Transfers Enterprise Fund and Nonexpendable Trust Fund

		Nonexpendable
	Enterprise	Trust
GAAP Basis	\$1,900	(\$1,857)
Adjustments:		
Expense Accruals	12,071	0
Inventory Held for Resale	(14,858)	0
Depreciation Expense	1,489	0
Encumbrances	(1,176)	0
Budget Basis	(\$574)	(\$1,857)

# **NOTE 5 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

## NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by the federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

- 6. The State Treasurer's investment pool (STAROhio);
- 7. Certain bankers' acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the date of purchase in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and
- 8. Under limited circumstances, debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At fiscal year-end, the School District had \$800 undeposited cash on hand. This is included in "Equity in Pooled Cash and Cash Equivalents" on the balance sheet in the General Fund.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments (including Repurchase Agreements) and Reverse Repurchase Agreements."

**Deposits:** At fiscal year end, the carrying amount of the School District's deposits was \$1,394,512 and the bank balance was \$1,499,020. Of the bank balance, \$100,000 was covered by federal depository insurance and \$1,399,020 was uninsured and uncollateralized. Although the securities serving as collateral were held by the pledging financial institution's trust department in the School District's name and all State statutory requirements for the deposit of money had been followed, non-compliance with federal requirements would potentially subject the School District to a successful claim by the Federal Deposit Insurance Corporation.

*Investments*: The School District's investments in STAROhio, an investment pool operated by the Ohio State Treasurer, are unclassified investments since they are not evidenced by securities that exist in physical or book entry form.

	Fair Value
STAROhio	\$5,769

## NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

The classification of cash and cash equivalents and investments on the combined financial statements is based on criteria set forth in *GASB Statement No. 9, "Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting."* 

A reconciliation between the classifications of cash and cash equivalents and investments on the combined financial statements and the classification of deposits and investments presented above per *GASB Statement No. 3* is as follows:

	Cash and Cash	
	Equivalents/Deposits	Investments
GASB Statement No. 9	\$1,401,081	\$0
Cash on Hand	(800)	
Investments:		
STAROhio	(5,769)	5,769
GASB Statement No. 3	\$1,394,512	\$5,769

# NOTE 6 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar 2003 represents collections of calendar year 2002 taxes. Real property taxes received in calendar year 2003 were levied after April 1, 2002, on the assessed value listed as of January 1, 2002, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2003 represents collections of calendar year 2002 taxes. Public utility real and tangible personal property taxes received in calendar year 2003 became a lien December 31, 2001, were levied after April 1, 2002 and are collected in 2003 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

### **NOTE 6 - PROPERTY TAXES** (continued)

Tangible personal property tax revenue received during calendar 2003 (other than public utility property) represents the collection of 2003 taxes. Tangible personal property taxes received in calendar year 2003 were levied after April 1, 2002, on the value as of December 31, 2002. Tangible personal property is currently assessed at twenty-five percent of true value for capital assets and twenty-four percent of true value for inventory. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

The School District receives property taxes from Scioto County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2003, are available to finance fiscal year 2003 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2003 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred revenue.

The amount available as an advance at June 30, 2003 was \$104,588 in the General Fund and \$2,612 in the Permanent Improvement Capital Projects Fund. The amount available as an advance at June 30, 2002, was \$230,673 in the General Fund and \$5,766 in the Permanent Improvement Capital Projects Fund.

	2002 Second- Half Collections		2003 First- Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential				
and Other Real Estate	\$91,230,470	80.77%	\$92,060,160	80.77%
Public Utility	15,833,110	14.02%	15,032,200	13.19%
Tangible Personal Property	5,884,330	5.21%	6,879,190	6.04%
Total Assessed Value	\$112,947,910	100.00%	\$113,971,550	100.00%
Tax rate per \$1,000 of				
assessed valuation	\$29.91		\$29.91	

The assessed values upon which fiscal year 2003 taxes were collected are:

### **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2003, consisted of property taxes, intergovernmental grants, and interfund. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds.

A summary of the principal items of intergovernmental receivables follows:

	Amounts
Special Revenue Funds:	
Title VI-B	\$17,936
Title I	35,965
Title V	4,403
Title II-A	21,665
Total Intergovernmental Receivables	\$79,969

## NOTE 8 - FIXED ASSETS

A summary of the enterprise fund's fixed assets at June 30, 2003, follows:

Furniture and Equipment	\$71,153
Less: Accumulated Depreciation	(55,815)
Net Fixed Assets	\$15,338

A summary of the changes in general fixed assets during fiscal year 2003 follows:

	Balance at			Balance at
Asset Category	6/30/02	Additions	Deductions	6/30/03
Land and Improvements	\$57,308	\$4,900	\$0	\$62,208
Buildings and Improvements	5,143,229	116,850	0	5,260,079
Furniture, Fixtures and Equipment	2,235,141	367,452	115,864	2,486,729
Vehicles	834,383	0	0	834,383
Textbooks	455,353	0	0	455,353
Totals	\$8,725,414	\$489,202	\$115,864	\$9,098,752

## **NOTE 9 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2003, the School District contracted with the Auto-Owners Insurance Company for property and fleet insurance and inland marine coverage. Insurance coverage provided is as follows:

Building and Contents replacement cost (\$500 deductible)	\$21,444,165
Electronic Data Processing (\$250 deductible)	\$1,410,049
Equipment in Transit	\$25,000
Inland Marine Coverage (\$100 deductible)	108,817
Boiler and Machinery (\$500 deductible)	No Limit
Automobile Liability	1,000,000

During fiscal year 2003, the School District participated in the Ohio School Plan (OSP), a public entity insurance purchasing pool. Each individual school district enters into an agreement with the OSP and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The District pays this annual premium to the OSP. (See Note 17)

The types and amounts of coverage provided by the Ohio School Plan are as follows:

General Liability:	
--------------------	--

Bodily Injury and Property Damage - Each Occurrence Limit and	
Sexual Abuse Injury - Each Sexual Abuse Offense Limit	\$1,000,000
Personal and Advertising Injury - Each Offense Limit	1,000,000
Fire Damage - Any One Event Limit	500,000
Medical Expense - Any One Person Limit	10,000
Medical Expense - Each Accident Limit	10,000
General Aggregate Limit	3,000,000
Products - Completed Operations Limit	1,000,000
Employee Benefits Liability Endorsement:	
Employee Benefits Injury - Each Offense Limit	1,000,000
Employee Benefits Injury - Aggregate Limit	3,000,000
Employer's Liability and Stop Gap Endorsement:	
Bodily Injury by Accident - Each Accident Limit	1,000,000
Bodily Injury by Disease - Endorsement Limit	1,000,000
Bodily Injury by Disease - Each Employee Limit	1,000,000
Educational Legal Liability Coverage (\$2,500 deductible):	
Errors and Omissions Injury Limit	1,000,000
Errors and Omissions Injury Aggregate Limit	2,000,000
Employment Practices Injury Limit	1,000,000
Employment Practices Injury Aggregate Limit	2,000,000
Defense Costs Cap	1,000,000
Defense Costs Aggregate Cap	1,000,000

## **NOTE 9 - RISK MANAGEMENT** (continued)

Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant change in insurance coverage from last year.

The School District is a member of the Scioto County Schools Council, a public entity shared risk pool (Note 18), offering medical and dental insurance to the employees of participating school districts. Monthly premiums are paid to the South Central Ohio Educational Service Center as fiscal agent, who in turns pays the claims on the School District's behalf. The Council is responsible for the management and operations of the program. Upon termination from the Council, for any reason, the School District shall have no obligation under the plan beyond paying the difference between the claims incurred (even though later filed) and expenses of the plan due up to the date of termination plus extended benefits, if any, provided under the plan. All claims and expenses shall be paid from the funds of the Council.

For fiscal year 2003, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 17). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP. Each year, the School District pays an enrollment fee to the GRP to cover costs of administering the program.

## NOTE 10 - DEFINED BENEFIT PENSION PLANS

## A. School Employees Retirement System

The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling (614) 222-5853.

## **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

Plan members are required to contribute 9 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2003, 8.17 percent of annual covered salary was the portion used to fund pension obligations. For fiscal year 2002, 5.46 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2003, 2002, and 2001 were \$111,611, \$70,304, and \$20,535, respectively; 52.56 percent has been contributed for fiscal year 2003 and 100 percent for fiscal years 2002 and 2001. \$52,949, representing the unpaid contribution for fiscal year 2003, is recorded as a liability within the respective funds and the General Long-Term Obligations Account Group.

## **B.** State Teachers Retirement System of Ohio

The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3371 or by calling (614) 227-4090.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

### **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

For the fiscal year ended June 30, 2003, plan members were required to contribute 9.3 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2002, the portion used to fund pension obligations was 9.5 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to STRS for the fiscal years ended June 30, 2003, 2002, and 2001 were \$561,412, \$422,685, and \$462,428, respectively; 80.63 percent has been contributed for fiscal year 2003 and 100 percent for fiscal years 2002 and 2001. Contributions to the DC and Combined Plans for fiscal year 2003 were \$268 made by the School District and \$237 made by the plan members.

## **NOTE 11 - POSTEMPLOYMENT BENEFITS**

The School District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System of Ohio (STRS Ohio), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are on a pay-as-you-go basis.

All STRS Ohio benefit recipients and sponsored dependents are eligible for health care coverage. The STRS Ohio Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS Ohio funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2003, the STRS Ohio Board allocated employer contributions equal to 1 percent of covered payroll to the Health Care Reserve Fund. For the School District, this amount equaled \$43,186 for fiscal year 2003.

STRS Ohio pays health care benefits from the Health Care Reserve Fund. At June 30, 2002, (the latest information available) the balance in the Fund was \$3.011 billion. For the year ended June 30, 2002, net health care costs paid by STRS Ohio were \$354,697,000 and STRS Ohio had 105,300 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than twenty-five years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

## NOTE 11 - POSTEMPLOYMENT BENEFITS (continued)

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2003, employer contributions to fund health care benefits were 5.83 percent of covered payroll, a decrease of 2.71 percent from fiscal year 2002. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2003, the minimum pay was established at \$14,500. For the School District, the amount contributed to fund health care benefits, including the surcharge, during the 2003 fiscal year equaled \$99,805.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of the annual health care expenses. Expenses for health care for the fiscal year ended June 30, 2002 (the latest information available), were \$182,946,777 and the target level was \$274.4 million. At June 30, 2002, SERS had net assets available for payment of health care benefits of \$335.2 million. SERS has approximately 50,000 participants currently receiving health care benefits.

## NOTE 12 - EMPLOYEE BENEFITS

## A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Eligible classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 225 days for all personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 50 days.

### **B.** Life Insurance

The School District provides life insurance to most employees through Great American Reserve.

## NOTE 12 - EMPLOYEE BENEFITS (continued)

### **<u>C.</u>** Special Termination Benefit Payable

For fiscal years 2003 to 2005, employees eligible to retire are offered a special termination benefit. A bargaining unit employee who becomes eligible under the Ohio Revised Code Section 3307.38 and elects to take service retirement through STRS is entitled to receive a one-time lump-sum payment of \$3,500 less payroll withholdings, to be paid no later than the second payroll in August in the year of notification. For the fiscal year ending June 30, 2003, four individuals retired who were eligible for the \$3,500 bonus. All of these individuals were paid before fiscal year-end. A fifth employee also retired who was eligible but did not receive payment until after fiscal year-end. A liability was recorded as Special Termination Benefits Payable on the balance sheet in the fund from which the employee was paid in the amount of \$3,500.

### **D.** Deferred Compensation

School District employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

## NOTE 13 – CAPITAL LEASES - LESSEE DISCLOSURE

During fiscal year 2003, the School District entered into a capitalize lease for computer equipment. The lease meets the criteria of a capital lease as defined by *Statement of Financial Accounting Standards No. 13, "Accounting for Leases,"* which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the combined financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

Fixed assets acquired by lease were initially capitalized in the General Fixed Assets Account Group in the amount of \$81,728 which is equal to the present value of the minimum lease payments at the time of acquisition. The amount of the liability represents the present value of the minimum lease payments at the time of the lease inception. A corresponding liability was recorded in the General Long-Term Obligations Account Group. No principal payment was made in fiscal year 2003. Lease payments will be made from the Permanent Improvement Capital Projects fund.

### NOTE 13 – CAPITAL LEASES - LESSEE DISCLOSURE (continued)

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2003.

Fiscal Year Ending June 30,	GLTDAG
2004	\$29,298
2005	29,298
2006	29,298
Total	87,894
Less: Amount Representing Interest	(6,166)
Present Value of Net Minimum Lease Payments	\$81,728

## **NOTE 14 - LONG-TERM OBLIGATIONS**

The changes in the School District's long-term obligations during fiscal year 2003 were as follows:

	Restated			
	Amount			Amount
	Outstanding			Outstanding
	6/30/02	Additions	Deductions	6/30/03
Tax Refund Payable	\$16,651	\$0	\$16,651	\$0
Pension Obligation	64,457	74,133	64,457	74,133
Compensated Absences	467,727	0	12,871	454,856
Capital Leases Payable	0	81,728	0	81,728
Total General Long-Term Obligations	\$548,835	\$155,861	\$93,979	\$610,717

Based on a March 26, 1997, decision by the Ohio State Supreme Court, the School District is required to refund public utility property taxes collected for 1992 through 1996 tax years to Texas Eastern Transmission Corporation. The liability is being paid from the General and Permanent Improvement Capital Projects Funds through reductions in tax settlements. No interest will be charged on the liability.

Per discussion with the Scioto County Auditor, the amount of principal repaid every year will vary due to variations in tax valuations. Since this amount will vary, no future debt payment schedule can be established.

Compensated absences and the pension obligation will be paid from the funds from which the employees' salaries are paid.

The School District's overall legal debt margin was \$10,257,440 with an unvoted debt margin of \$113,972 at June 30, 2003.

For the Fiscal Year Ended June 30, 2003

### NOTE 15 - INTERFUND RECEIVABLES/PAYABLES

As of June 30, 2003, receivables and payables that resulted from various interfund transactions were as follows:

Interfund	Interfund
Receivables	Payables
\$1,074	\$0
0	1,074
\$1,074	\$1,074
	Receivables \$1,074

## **NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS**

*South Central Ohio Computer Association* - The School District is a participant in the South Central Ohio Computer Association (SCOCA) which is a computer consortium. SCOCA is an association of public school districts within the boundaries of Highland, Adams, Pike, Scioto, Brown, Ross, Jackson, Vinton, and Lawrence Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of SCOCA consists of two representatives from each county in the SCOCA service region designated by the Ohio Department of Education, two representatives of the school treasurers, plus a representative of the fiscal agent. The School District paid SCOCA \$18,762 for services provided during the year. Financial information can be obtained from their fiscal agent, the Pike County Joint Vocational School District, Tonya Cooper who serves as Treasurer, at P. O. Box 577, 175 Beaver Creek Road, Piketon, Ohio 45661.

*Pilasco-Ross Special Education Regional Resource Center* - The Pilasco-Ross Special Education Regional Resource Center (SERRC) is a special education service center which represents Lawrence, Pike, Ross and Scioto Counties. The SERRC selects its own governing board, adopts its own budget and receives direct Federal and State grants for its operation. The jointly-governed organization was formed for the purpose of initiating, expanding and improving special education programs and services for children with disabilities and their parents.

The SERRC is governed by a Board composed of superintendents of participating schools, parents of children with disabilities, representatives of county boards of MR/DD, Joint Vocational Schools, Pickaway-Ross County Career and Technology Center, Shawnee State University, and Ross-Pike, Lawrence and South Central Ohio Educational Service Centers, whose terms rotate every year. The degree of control exercised by any participating school district is limited to its representation on the Board. The fiscal agent for the SERRC is Dawson-Bryant Local School District. Financial information can be obtained by contacting Donald Washburn, Director of Pilasco-Ross, at the South Central Ohio Educational Service Center, 411 Court Street, Portsmouth, Ohio 45663.

## **NOTE 17 - INSURANCE PURCHASING POOL**

*Ohio School Boards Association Workers' Compensation Group Rating Plan* - The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

*Ohio School Plan* – The School District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The Ohio School Plan (OSP) is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP's business and affairs are conducted by a fifteen member Board of Directors consisting of school district superintendents and treasurers, as well as the president of Harcum-Hyre Insurance Agency, Inc., and a partner of the Hylant Group, Inc. Hylant Group, Inc. is the Administrator of the OSP and is responsible for processing claims. Harcum-Hyre Insurance Agency, Inc. is the sales and marketing representative, which establishes agreements between OSP and member schools.

## NOTE 18 - PUBLIC ENTITY SHARED RISK POOL

*Scioto County Schools Council* - The School District is a member of the Scioto County Schools Council, a public entity shared risk pool. Several Scioto County school districts have entered into an agreement with the South Central Ohio Educational Service Center to form the Scioto County Schools Council. The overall objectives of the Council are to formulate and administer programs of health and dental insurance for the benefit of the Council members' employees and their dependents, to obtain lower costs for health and dental coverage, and to secure cost control by implementing a program of comprehensive loss control. The Council's business and affairs are managed by a Board of Directors, consisting of the superintendents from each of the participating school districts. The School District pays premiums based on what the Council estimates will cover the costs of all claims for which the Council is obligated. If the School District's claims exceed its premiums, there is no individual supplemental assessment; on the other hand, if the School District's claims are low, it will not receive a refund. The Council views its activities in the aggregate, rather than on an individual entity basis. To obtain financial information, write to the fiscal agent, South Central Ohio Educational Service Center, 411 Court Street, Portsmouth, Ohio 45662.

## **NOTE 19 - SET-ASIDE CALCULATIONS**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the year-end set-aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute.

		Capital
	Textbooks	Acquisition
Set-aside Reserve Balance as of June 30, 2002	\$70,225	\$0
Current Year Set-aside Requirement	181,503	181,503
Offsets	0	(107,119)
Qualifying Disbursements	(267,282)	(74,384)
Set-aside Reserve Balance as of June 30, 2003	(\$15,554)	\$0

The School District had qualifying disbursements during the fiscal year that reduced the textbooks set-aside amount below zero. This extra amount may be used to reduce the set-aside requirement in future fiscal years.

## NOTE 20 – STATE SCHOOL FUNDING DECISION

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding decision is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school-funding scheme that is thorough and efficient..."

The School District is currently unable to determine what effect, if any, this decision will have on its future State funding and on its financial operations.

## **NOTE 21 - CONTINGENCIES**

## A. Grants

The School District received financial assistance from Federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2003.

### **B.** Litigation

The School District is currently not party to any legal proceedings.

#### WHEELERSBURG LOCAL SCHOOL DISTRICT SCIOTO COUNTY

#### SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE FISCAL YEAR JUNE 30, 2003

FEDERAL GRANTOR/ Pass Through Grantor Program Title	Pass-Through Entity's Number	Federal CFDA Number	Receipts	Noncash Receipts	Disbursements	Noncash Disbursements
U.S. DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Education:						
Nutrition Cluster:						
Food Donation	N/A	10.550	\$ -	\$ 16,695	\$-	\$ 16,695
National School Lunch Program	LLP4-2002 LLP4-2003	10.555	14,450 78,479		14,450 78,479	
Total National School Lunch Program			92,929	0	92,929	0
Total Nutrition Cluster			92,929	16,695	92,929	16,695
Total U.S. Department of Agriculture - Nutrition Cluster			92,929	16,695	92,929	16,695
U.S. DEPARTMENT OF EDUCATION						
Passed Through Ohio Department of Education:						
Title I Grants to Local Educational Agencies	C1S1 2002 C1S1 2003	84.010	27,670 356,534		96,992 314,971	
Total Title I Grants to Local Educational Agencies	01012000		384,204	0	411,963	0
Special Education Grants To States	6BSF 2002 P	84.027	8,389		21,859	
Total Special Education Grants to States	6BSF 2003 P		113,009 121,398	0	<u>111,224</u> 133,083	0
Safe and Drug-Free Schools and Communities State Grants	DRS1 2003	84.186	9,714		10,667	
Goals 2000	G2S9 2001	84.276	(501)		1,481	
	G2S2-2002				3,202	
Total Goals 2000	G2S2-2002		(501)	0	6 4,689	0
Eisenhower Professional Development State Grants	MSS1-2001 MSSI-2002	84.281	(553)		1,148 3,472	
Total Eisenhower Professional Development Grants	W331-2002		(5,311) (5,864)	0	4,620	0
Innovative Education Program Strategies	C2S1 2001	84.298			19	
	C2S1 2002 C2S1 2003		5,637 5,035		7,939 3,748	
Total Innovative Education Program Strategies	02312003		5,035 10,672	0	11,706	0
Education Technology State Grants	TJS1 2003	84.318	10,624		10,526	
Class Size Reduction	CRS1-2002	84.340			7,259	
Assistive Technology Infusion Project	ATS2 2002 ATS4 2002	84.352A	5,290 5,290		4,557	
Total Assistive Technology Infusion Project	711012002		10,580	0	4,557	0
Improving Teacher Quality State Grants	TRS1 2003	84.367	79,061		76,528	
Total U.S. Department of Education			619,888	0	675,598	0
FEDERAL EMERGENCY MANAGEMENT AGENCY						
Passed Through Ohio Emergency Management Agency						
Public Assistance Grant	DR 1453	83.544	10,323		11,397	
Total Federal Emergency Management Agency			10,323	0	11,397	0
Total Federal Awards Receipts and Expenditures			\$ 723,140	\$ 16,695	\$ 779,924	\$ 16,695
			<u> </u>			-,

The accompanying Notes to the Schedule of Federal Awards Receipts and Expenditures are an integral part of this Schedule.

### WHEELERSBURG LOCAL SCHOOL DISTRICT SCIOTO COUNTY

### NOTES TO THE SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2003

### NOTE A—SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) summarizes activity of the School District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

### NOTE B—CHILD NUTRITION CLUSTER

Program regulations do not require the School District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This nonmonetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

### NOTE C – NEGATIVE RECEIPTS

Refund of money to the Ohio Department of Education due to expiration of period of availability resulted in negative receipts in the amount of \$501 for the Baldridge in Education Grant (Goals 2000), CFDA #84.276 and in the amount of \$553 for the Eisenhower Professional Development State Grants, CFDA #84.281.

### NOTE D – TRANSFERS

A transfer out from CFDA #84.281 to CFDA #84.367 was made due to elimination of CFDA #84.281. This is presented on the Federal schedule as a negative receipt for CFDA #84.281 and is included in receipts for CFDA #84.367.



# Auditor of State Betty Montgomery

### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Wheelersburg Local School District Scioto County P. O. Box 340 Wheelersburg, Ohio 45694

To the Board of Education:

We have audited the accompanying general purpose financial statements of the Wheelersburg Local School District, Scioto County, Ohio (the School District), as of and for the year ended June 30, 2003, and have issued our report thereon dated December 23, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether the School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the School District in a separate letter dated December 23, 2003.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level of risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting the internal control over financial reporting and its operation of ore financial reporting that do not require inclusion in this report, that we have reported to management of the School District in a separate letter dated December 23, 2003.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Wheelersburg Local School District Scioto County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the Finance/Audit Committee, the Board of Education, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

December 23, 2003



Auditor of State Betty Montgomery

### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO MAJOR FEDERAL PROGRAMS AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Wheelersburg Local School District Scioto County P. O. Box 340 Wheelersburg, Ohio 45694

To the Board of Education:

### Compliance

We have audited the compliance of the Wheelersburg Local School District, Scioto County, Ohio (the School District), with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended June 30, 2003. The School District's major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the School District's management. Our responsibility is to express an opinion on the School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the School District's compliance with those requirements.

In our opinion, the School District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2003.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Wheelersburg Local School District Scioto County Report of Independent Accountants on Compliance with Requirements Applicable to Major Federal Program and Internal Control Over Compliance in Accordance with OMB Circular A-133 Page 2

### Internal Control over Compliance

The management of the School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level of risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving internal control over compliance and its operations that we consider to be material weaknesses. However, we noted a matter involving internal control over compliance that does not require inclusion in this report, that we have reported to management of the School District in a separate letter dated December 23, 2003.

This report is intended for the information and use of the Finance/Audit Committee, the Board of Education, management, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

December 23, 2003

### WHEELERSBURG LOCAL SCHOOL DISTRICT SCIOTO COUNTY

### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 §.505 JUNE 30, 2003

### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non-compliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Title I Grant – CFDA #84.010 to Local Educational Agencies
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

### WHEELERSBURG LOCAL SCHOOL DISTRICT SCIOTO COUNTY

### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2003 (Continued)

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

### 3. FINDINGS FOR FEDERAL AWARDS

None.



Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

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## WHEELERSBURG LOCAL SCHOOL DISTRICT

## SCIOTO COUNTY

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JANUARY 22, 2004