TRUMBULL COUNTY, OHIO
BASIC FINANCIAL STATEMENTS
(AUDITED)
FOR THE FISCAL YEAR ENDED
JUNE 30, 2003

LORI SIMIONE, TREASURER

Auditor of State
Betty Montgomery

Board of Education<br>Trumbull County Educational Service Center<br>Warren, Ohio

We have reviewed the Independent Auditor's Report of the Trumbull County Educational Service Center prepared by Trimble, Julian \& Grube, Inc., for the audit period July 1, 2002 through June 30, 2003. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Trumbull County Educational Service Center is responsible for compliance with these laws and regulations.

## Butty Mint qimery

BETTY MONTGOMERY

Auditor of State
January 8, 2004

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# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO <br> BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003 

## TABLE OF CONTENTS

Independent Auditor's Report ..... 1-2
Management's Discussion and Analysis ..... 3-12
Basic Financial Statements:
Government - Wide Financial Statements:
Statement of Net Assets13
Statement of Activities ..... 14
Fund Financial Statements:
Balance Sheet - Governmental Funds ..... 15
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities ..... 16
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds ..... 17
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities ..... 18
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non GAAP Budgetary Basis) - General Fund ..... 19
Statement of Fiduciary Net Assets - Fiduciary Fund. ..... 20
Notes to the Basic Financial Statements ..... 21-44
Supplemental Data
Schedule of Receipts and Expenditures of Federal Awards45
Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Basic Financial Statements Performed in Accordance With Government Auditing Standards. ..... 46-47
Report on Compliance With Requirements Applicable to Its Major FederalProgram and on Internal Control Over Compliance In Accordance with OMB Circular A-133......48-49
Schedule of Findings $O M B$ Circular A-133 § . 505 ..... 50-51

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# TRIMBLE, JULIAN \& GRUBE, INC. 

"SERVING OHIO LOCAL GOVERNMENTS"

Independent Auditor's Report

Governing Board
Trumbull County Educational Service Center
347 North Park Avenue
Warren, Ohio 44481

We have audited the accompanying financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of the Trumbull County Educational Service Center, Trumbull County (the "ESC") as of and for the fiscal year ended June 30, 2003, which collectively comprise the ESC's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Trumbull County Educational Service Center's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, its major fund, and the aggregate remaining fund information of the Trumbull County Educational Service Center, Trumbull County, Ohio, as of June 30, 2003, and the respective changes in financial position there of and the respective budgetary comparison for the general fund for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

As disclosed in Note 3 to the financial statements, the ESC implemented Governmental Accounting Standards Board (GASB) Statement 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, GASB Statement No. 37, Basic Financial Statements for State and Local Governments: Omnibus, GASB Statement No. 38, Certain Financial Statement Note Disclosures, GASB Interpretation No. 6 Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements and GASB Statement No. 41, Budgetary Comparison Schedule - Perspective Differences for the fiscal year ended June 30, 2003. Also as described in Note 3, the ESC changed its method of accounting for compensated absences from the termination method to the vesting method. In addition, a prior period restatement of fixed assets was required due to understatement in prior years as disclosed in Note 3.

Independent Auditor's Report<br>Trumbull County Educational Service Center

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with Government Auditing Standards, we have also issued our report dated October 22, 2003, on our consideration of the ESC's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Our audit was performed for the purpose of forming an opinion on the accompanying financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of the ESC, taken as a whole. The accompanying schedule of receipts and expenditures of federal awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

Trimble, Julian \& Grube, Inc.
October 22, 2003

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

MANAGEMENT'S DISCUSSION AND ANALYSIS<br>FOR THE FISCAL YEAR ENDED JUNE 30, 2003<br>UNAUDITED

The discussion and analysis of the Trumbull County Educational Service Center's (the "ESC") financial performance provides an overall review of the ESC's financial activities for the fiscal year ended June 30, 2003. The intent of this discussion and analysis is to look at the ESC's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the ESC's financial performance.

## Financial Highlights

Key financial highlights for 2003 are as follows:

- In total, net assets of governmental activities increased $\$ 472,585$ which represents a $11.69 \%$ increase from 2002.
- General revenues accounted for $\$ 1,535,262$ in revenue or $9.61 \%$ of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for $\$ 14,442,967$ or $90.39 \%$ of total revenues of $\$ 15,978,329$.
- The ESC had $\$ 15,505,744$ in expenses related to governmental activities; only $\$ 14,442,967$ of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (unrestricted grants and entitlements) of $\$ 1,535,362$ were adequate to provide for these programs.
- The ESC's only major governmental fund is the general fund. The general fund had $\$ 14,778,100$ in revenues and $\$ 14,097,015$ in expenditures. During fiscal 2003, the general fund's fund balance increased $\$ 717,153$ from $\$ 367,720$ to $\$ 1,084,873$.


## Reporting the ESC as a Whole

## Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the ESC to provide programs and activities, the view of the ESC as a whole looks at all financial transactions and asks the question, "How did we do financially during 2003?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all assets, liabilities, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the ESC's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the ESC as a whole, the financial position of the ESC has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the reductions in state funding, required educational programs and other factors.

In the Statement of Net Assets and the Statement of Activities, the Governmental Activities include the ESC's programs and services, including instruction, support services, operation and maintenance, pupil transportation, and interest and fiscal charges.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## MANAGEMENT'S DISCUSSION AND ANALYSIS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003 <br> UNAUDITED

## Reporting the ESC's Most Significant Funds

## Fund Financial Statements

The analysis of the ESC's major governmental fund begins on page 9. Fund financial reports provide detailed information about the ESC's major funds. The ESC uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the ESC' most significant funds. The ESC's only major governmental fund is the general fund.

## Governmental Funds

Most of the ESC's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual account, which measures cash and all other financial assets than can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the ESC's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the basic financial statements.

## Reporting the ESC's Fiduciary Responsibilities

The ESC is the fiscal agent of the area A-site, NEOMIN. This activity is presented as an agency fund. All of the ESC's fiduciary activities are reported in separate Statements of Fiduciary Net Assets on page 20. These activities are excluded from the ESC's other financial statements because the assets cannot be utilized by the ESC to finance its operations.

## The ESC as a Whole

Recall that the Statement of Net Assets provides the perspective of the ESC as a whole. This is the first year for government-wide financial statements using the full accrual basis of accounting, therefore a comparison with prior years is not available. A comparative analysis will be provided in future years when prior year information is available.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

MANAGEMENT'S DISCUSSION AND ANALYSIS<br>FOR THE FISCAL YEAR ENDED JUNE 30, 2003<br>UNAUDITED

The table below provides a summary of the ESC's net assets for 2003.

## Net Assets

> | Governmental |
| :---: |
| Activities |
| 2003 |

## Assets

| Current and other assets | $\$$$5,237,782$ <br> Capital assets <br>  <br>  <br> Total assets | $2,078,219$ |
| :--- | ---: | ---: |

## Liabilities

| Current liabilities | $2,521,938$ |
| :--- | ---: |
| Long-term liabilities | 278,285 |

Total liabilities
2,800,223

## Net Assets

Invested in capital
assets, net of related debt 2,046,869
Restricted 411,913
Unrestricted $\quad 2,056,996$
Total net assets
$\$ \quad 4,515,778$

Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2003, the ESC's assets exceeded liabilities by $\$ 4,515,778$.

At year-end, capital assets represented $28.41 \%$ of total assets. Capital assets include furniture and equipment and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2003, was $\$ 2,046,869$. These capital assets are used to provide services to the students and are not available for future spending. Although the ESC's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the ESC's net assets, $\$ 411,913$, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets of $\$ 2,056,996$ may be used to meet the ESC's ongoing obligations to the students and creditors.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## MANAGEMENT'S DISCUSSION AND ANALYSIS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003 <br> UNAUDITED

Governmental Activities

-Liabilities
$\square$ Net Assets
$\square$ Assets

The table below shows the change in net assets for fiscal year 2003. Since this is the first year the ESC has prepared government-wide financial statements using the full accrual basis of accounting, revenue and expense comparisons to fiscal year 2002 are not available. A comparative analysis will be provided in future years when prior year information is available.

## Change in Net Assets

| Governmental |
| :---: |
| Activities |
| 2003 |

## Revenues

Program revenues:
Charges for services and sales
Operating grants and contributions
Capital grants and contributions
\$ 11,668,160
2,621,652

General revenues:
Grants and entitlements
Investment earnings
1,275,828

Other
146,518

Total revenues
113,016
15,978,329
-continued-

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

MANAGEMENT'S DISCUSSION AND ANALYSIS<br>FOR THE FISCAL YEAR ENDED JUNE 30, 2003<br>UNAUDITED

## Change in Net Assets

Governmental
Activities


Expenses
Program expenses:
Instruction:
Regular
Special
Support services:

| Pupil | $3,146,233$ |
| :--- | ---: |
| Instructional staff | $3,933,077$ |
| Board of education | 98,056 |
| Administration | $1,556,289$ |
| Fiscal | 225,203 |
| Business | 148,742 |
| Operations and maintenance | 69,792 |
| Pupil transportation | 36,466 |
| Central | 416,579 |
| Operations of non-instructional services | 1,849 |
| Interest and fiscal charges | 1,875 |

Total expenses
\$ 824,179
5,047,404

Increase in net assets

| $15,505,744$ |
| ---: |
| $\quad 472,585$ |

## Governmental Activities

Net assets of the ESC's governmental activities increased by $\$ 472,585$. Total governmental expenses of $\$ 15,505,744$ were offset by program revenues of $\$ 14,442,967$ and general revenues of $\$ 1,535,362$. Program revenues supported $93.15 \%$ of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from charges for services, operating grants and contributions and capital grants and entitlements. These three revenue sources represent $90.39 \%$ of total governmental revenue.

The ESC's financial condition has improved significantly in recent years, primarily due to new programs and an increase in requests for services from the districts. State support has decreased over the last two years. Future increases in funding will come from entrepreneurial programs offered by the ESC in response to the needs of the member districts.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2003 <br> UNAUDITED

The graph below presents the ESC's governmental activities revenue and expenses for fiscal year 2003.

## Governmental Activities - Revenues and Expenses



The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by unrestricted state grants and entitlements. Comparisons to 2002 have not been presented since they are not available.

## Governmental Activities



For all governmental activities, general revenue support is $6.85 \%$. The primary support of the ESC is programs in charge for services revenue from District's which the ESC provides services.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## MANAGEMENT'S DISCUSSION AND ANALYSIS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003 <br> UNAUDITED

The graph below presents the ESC's governmental activities revenue for fiscal year 2003.

## Governmental Activities - General and Program Revenues


$\qquad$

Fiscal Year 2003

## The ESC's Funds

The ESC's governmental funds (as presented on the balance sheet on page 15) reported a combined fund balance of $\$ 1,500,149$, which is higher than last year's total of $\$ 648,616$. The June 30,2002 fund balances have been restated as described in Note 3.A to the basic financial statements. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2003 and 2002.

|  | June 30, 2003 | June 30, 2002 |  | Increase |
| :---: | :---: | :---: | :---: | :---: |
| General | \$ 1,084,873 | \$ | 367,720 | \$ 717,153 |
| Other Governmental | 415,276 |  | 280,896 | 134,380 |
| Total | \$ 1,500,149 | \$ | 648,616 | \$ 851,533 |

## General Fund

The ESC's general fund balance increased by $\$ 717,153$ (after a restatement to the June 30, 2002, fund balance which is detailed in Note 3.A. to the basic financial statement). The increase in fund balance can be attributed to an increase in contract services provided to Districts. The table that follows assists in illustrating the financial activities and fund balance of the general fund.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## MANAGEMENT'S DISCUSSION AND ANALYSIS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003 <br> UNAUDITED

|  |  | $\begin{gathered} 2003 \\ \text { Amount } \\ \hline \end{gathered}$ |  | Restated 2002 <br> Amount | Percentage <br> Change |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues |  |  |  |  |  |
| Tuition | \$ | 154,353 | \$ | 68,494 | 125.35\% |
| Contract services |  | 11,594,859 |  | 9,884,614 | 17.30 |
| Earnings on investments |  | 146,518 |  | 189,412 | (22.65) |
| Extracurricular |  | 3,977 |  | - | 100.00 |
| Intergovernmental |  | 2,566,213 |  | 2,290,739 | 12.03 |
| Other revenues |  | 312,180 |  | 221,083 | 41.20 |
| Total | \$ | 14,778,100 | \$ | 12,654,342 | 16.78\% |
| Expenditures |  |  |  |  |  |
| Instruction | \$ | 5,351,097 | \$ | 4,157,804 | 28.70\% |
| Support services |  | 8,689,377 |  | 8,158,709 | 6.50 |
| Operation of non-instructional services |  | 1,849 |  | 1,198 | 54.34 |
| Facilities acquisition and construction |  | 12,031 |  | 11,887 | 1.21 |
| Capital outlay |  | 36,068 |  | - | 100.00 |
| Debt service |  | 6,593 |  | - | 100.00 |
| Total | \$ | 14,097,015 | \$ | 12,329,598 | 14.33\% |

## General Fund Budgeting Highlights

The ESC's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal 2003, the ESC did not amend its general fund budgeted revenues. For the general fund, original and final budgeted revenues were $\$ 14,890,311$. Actual revenues for fiscal 2003 was $\$ 15,149,112$. This represents a $\$ 258,801$ increase over final budgeted revenues. This increase is primarily due to conservative contract services estimates in the original and final budgeted amounts.

General fund original appropriations of $\$ 13,405,070$ were increased to $\$ 14,007,084$ in the final budget. The actual budget basis expenditures for fiscal year 2003 totaled $\$ 13,494,546$, which was $\$ 512,538$ less than the final budget appropriations. The increases in appropriations were caused by the ESC's addition of new programs in FY2003 including the Trumbull Arts Academy, the Virtual Learning Academy, the Truancy Prevention Program, and the continued growth of the ESC Alternative School, Trumbull Academy. The ESC was able to add to its fund balance due to the fact that medical insurance costs were lower than anticipated in the original budget and additional fees were realized due to new programs and additional services to Districts.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

MANAGEMENT'S DISCUSSION AND ANALYSIS<br>FOR THE FISCAL YEAR ENDED JUNE 30, 2003<br>UNAUDITED

## Capital Assets and Debt Administration

## Capital Assets

At the end of fiscal 2003, the ESC had $\$ 2,078,219$ invested in furniture and equipment, and vehicles. This entire amount is reported in governmental activities. The following table shows fiscal year 2003 balances compared to fiscal year 2002:

## Capital Assets at June 30 (Net of Depreciation)

|  | Governmental Activities |  |
| :---: | :---: | :---: |
|  | 2003 | 2002 |
| Furniture and equipment | \$2,069,191 | \$ 2,332,709 |
| Vehicles | 9,028 | 11,333 |
| Total | $\underline{\text { \$2,078,219 }}$ | \$ 2,344,042 |

The primary decrease occurred in furniture and equipment, which was due to $\$ 223,401$ in disposals. Total additions to capital assets for 2003 were $\$ 84,046$ and total disposals were $\$ 31,381$ (net of accumulated depreciation). The overall decrease in capital assets of $\$ 265,823$ is primarily due to the recording of $\$ 318,488$ in depreciation expense for fiscal year 2003.

## Current Financial Related Activities

Overall, the Trumbull County ESC is strong financially. As the preceding information shows, the ESC relies heavily on contracts with local, city, and exempted village school districts in Trumbull County, state foundation revenue, and grants. Contracts with Trumbull County districts are expected to increase in FY 2004 due to additional service requests from districts. In addition, the ESC is a partner with five other ESC's, OSBA, and MeccaTech in the Ohio ESC Medicaid Consortium, which may generate new revenue in FY 2004. New contracts, along with the ESC's cash balance will provide the ESC with the necessary funds to meet its operating expenses in fiscal year 2004. However, the future financial stability of the ESC is not without challenges.

The first challenge is the legislation regarding Ohio's Regional Education Delivery System and the implementation of that system by the Ohio Department of Education. This system will directly affect the ESC's and the method used to fund the ESC's. The ODE must submit a report to the legislature in March of 2004. At this point, the ESC is unable to determine what effect this legislation will have on future state funding and on its financial operations.

Additionally, there is uncertainty regarding the ESC's administrative office space. Under state law, the Trumbull County Commissioners are no longer required to provide rent-free space to the ESC. Depending on further negotiations, there may be a need to acquire new space or to pay rent for our current space.

The next challenge facing the ESC is the decline in enrollment in Trumbull County over the past several years and the projected decline in the future. The ESC receives funding based on the ADM of Trumbull County school districts, so the continued decline will directly impact state funding.

The last challenge facing the ESC is the need for more services to Trumbull County school districts with declining state support. Trumbull County ESC constantly strives to provide more services in the most cost efficient manner.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## MANAGEMENT'S DISCUSSION AND ANALYSIS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003 <br> UNAUDITED

The ESC's systems of budgeting and internal controls are well regarded. All of the ESC's financial abilities will be needed to meet the financial challenges of the future.
Contacting the ESC's Financial Management
This financial report is designed to provide our citizen's taxpayers, and investors and creditors with a general overview of the ESC's finances and to show the ESC's accountability for the money it receives. If you have questions about this report or need additional financial information contact Lori Simione, Treasurer, Trumbull County ESC, 347 N. Park Avenue, Warren, Ohio 44481-1128.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## STATEMENT OF NET ASSETS <br> JUNE 30, 2003

|  | Governmental Activities |  |
| :---: | :---: | :---: |
| Assets: |  |  |
| Equity in pooled cash and cash equivalents. | \$ | 3,845,596 |
| Receivables: |  |  |
| Accounts |  | 19,909 |
| Intergovernmental |  | 1,341,289 |
| Prepayments |  | 30,988 |
| Capital assets, net . |  | 2,078,219 |
| Total assets. |  | 7,316,001 |
| Liabilities: |  |  |
| Accounts payable. |  | 13,416 |
| Accrued wages and benefits |  | 1,424,282 |
| Pension obligation payable. |  | 208,946 |
| Intergovernmental payable . |  | 875,294 |
| Long-term liabilities: |  |  |
| Due in one year |  | 81,672 |
| Due in more than one year. |  | 196,613 |
| Total liabilities . |  | 2,800,223 |
| Net Assets: |  |  |
| Invested in capital assets, net of related debt. |  | 2,046,869 |
| Restricted for: |  |  |
| Capital projects . |  | 102,892 |
| Other purposes |  | 309,021 |
| Unrestricted |  | 2,056,996 |
| Total net assets . | \$ | 4,515,778 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS.

TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER
TRUMBULL COUNTY, OHIO
STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED JUNE 30, 2003

|  | Expenses |  | Program Revenues |  |  |  |  |  | Net (Expense) Revenue and Changes in Net Assets <br> Governmental Activities |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Charges for Services and Sales |  | Operating Grants and Contributions |  | Capital Grants and Contributions |  |  |  |
| Governmental activities: |  |  |  |  |  |  |  |  |  |  |
| Instruction: |  |  |  |  |  |  |  |  |  |  |
| Regular | \$ | 824,179 | \$ | 209,067 | \$ | 236,983 | \$ | - | \$ | $(378,129)$ |
| Special |  | 5,047,404 |  | 3,740,362 |  | 1,378,042 |  | - |  | 71,000 |
| Support services: |  |  |  |  |  |  |  |  |  |  |
| Pupil. |  | 3,146,233 |  | 2,800,623 |  | 424 |  | - |  | $(345,186)$ |
| Instructional staff |  | 3,933,077 |  | 4,593,147 |  | 343,373 |  | 153,155 |  | 1,156,598 |
| Board of education |  | 98,056 |  | - |  | 140,541 |  | - |  | 42,485 |
| Administration. |  | 1,556,289 |  | - |  | 12,707 |  | - |  | $(1,543,582)$ |
| Fiscal. . |  | 225,203 |  | 324,961 |  | 22,088 |  | - |  | 121,846 |
| Business . |  | 148,742 |  | - |  | - |  | - |  | $(148,742)$ |
| Operations and maintenance |  | 69,792 |  | - |  | 14,648 |  | - |  | $(55,144)$ |
| Pupil transportation . |  | 36,466 |  | - |  | - |  | - |  | $(36,466)$ |
| Central. . |  | 416,579 |  | - |  | 19,909 |  | - |  | $(396,670)$ |
| Operation of non-instructional services . |  | 1,849 |  | - |  | 452,937 |  | - |  | 451,088 |
| Interest and fiscal charges . |  | 1,875 |  | - |  | - |  | - |  | $(1,875)$ |
| Totals | \$ | 15,505,744 | \$ | 11,668,160 | \$ | 2,621,652 | \$ | 153,155 |  | $(1,062,777)$ |
|  |  |  |  |  | General Revenues: |  |  |  |  |  |
|  |  |  |  |  | Grants and entitlements not restricted to specific programs |  |  |  |  | 1,275,828 |
|  |  |  |  |  | Investment earnings |  |  |  |  | 146,518 |
|  |  |  |  |  | Miscellaneous |  |  |  |  | 113,016 |
|  |  |  |  |  | Total general revenues |  |  |  |  | 1,535,362 |
|  |  |  |  |  | Change in net assets |  |  |  |  | 472,585 |
|  |  |  |  |  | Net assets at beginning of year. |  |  |  |  | 4,043,193 |
|  |  |  |  |  | Net assets at end of year |  |  |  | \$ | 4,515,778 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER <br> TRUMBULL COUNTY, OHIO 

BALANCE SHEET<br>GOVERNMENTAL FUNDS<br>JUNE 30, 2003

|  | General |  | OtherGovernmentalFunds |  | Total Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Assets: |  |  |  |  |  |  |
| Equity in pooled cash and cash equivalents | \$ | 3,396,628 | \$ | 448,968 | \$ | 3,845,596 |
| Receivables: |  |  |  |  |  |  |
| Intergovernmental |  | 1,341,289 |  | - |  | 1,341,289 |
| Prepayments. |  | 30,895 |  | 93 |  | 30,988 |
| Total assets | \$ | 4,768,812 | \$ | 449,061 | \$ | 5,217,873 |
| Liabilities: |  |  |  |  |  |  |
| Accounts payable | \$ | 2,980 | \$ | 10,436 | \$ | 13,416 |
| Accrued wages and benefits . |  | 1,405,520 |  | 18,762 |  | 1,424,282 |
| Compensated absences payable |  | 19,880 |  | - |  | 19,880 |
| Pension obligation payable. |  | 162,928 |  | 2,627 |  | 165,555 |
| Intergovernmental payable . |  | 873,334 |  | 1,960 |  | 875,294 |
| Deferred revenue . |  | 1,219,297 |  | - |  | 1,219,297 |
| Total liabilities . |  | 3,683,939 |  | 33,785 |  | 3,717,724 |
| Fund Balances: |  |  |  |  |  |  |
| Reserved for encumbrances |  | 136,611 |  | 8,988 |  | 145,599 |
| Reserved for prepayments |  | 30,895 |  | 93 |  | 30,988 |
| Unreserved, undesignated, reported in: |  |  |  |  |  |  |
| General fund |  | 917,367 |  | - |  | 917,367 |
| Special revenue funds. |  | - |  | 307,928 |  | 307,928 |
| Capital projects funds. |  | - |  | 98,267 |  | 98,267 |
| Total fund balances |  | 1,084,873 |  | 415,276 |  | 1,500,149 |
| Total liabilities and fund balances | \$ | 4,768,812 | \$ | 449,061 | \$ | 5,217,873 |

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES <br> JUNE 30, 2003

| Total governmental fund balances |  |  | \$ | 1,500,149 |
| :---: | :---: | :---: | :---: | :---: |
| Amounts reported for governmental activities in the statement of net assets are different because: |  |  |  |  |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. |  |  |  | 2,078,219 |
| Other long-term assets are not available to pay for currentperiod expenditures and therefore are deferred in the funds. Contract Services |  |  |  | 1,239,206 |
| Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. <br> Compensated absences <br> Pension obligation payable <br> Capital lease obligation | \$ | $\begin{array}{r} 227,055 \\ 43,391 \\ 31,350 \\ \hline \end{array}$ |  |  |
| Total |  |  |  | $(301,796)$ |
| Net assets of governmental activities |  |  | \$ | 4,515,778 |

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

|  | General |  | Other Governmental Funds |  | Total Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: |  |  |  |  |  |  |
| From local sources: |  |  |  |  |  |  |
| Tuition. | S | 154,353 | \$ | - | \$ | 154,353 |
| Earnings on investments. |  | 146,518 |  | - |  | 146,518 |
| Contract services |  | 11,594,859 |  | - |  | 11,594,859 |
| Extracurricular. |  | 3,977 |  | - |  | 3,977 |
| Other local revenues. |  | 312,180 |  | 455,621 |  | 767,801 |
| Intergovernmental - State |  | 2,202,981 |  | 586,838 |  | 2,789,819 |
| Intergovernmental - Federal. |  | 363,232 |  | 222,263 |  | 585,495 |
| Total revenues. |  | 14,778,100 |  | 1,264,722 |  | 16,042,822 |
| Expenditures: |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |
| Instruction: |  |  |  |  |  |  |
| Regular . |  | 353,022 |  | 237,500 |  | 590,522 |
| Special. |  | 4,998,075 |  | 27,649 |  | 5,025,724 |
| Support Services: |  |  |  |  |  |  |
| Pupil. |  | 3,152,052 |  | 740 |  | 3,152,792 |
| Instructional staff |  | 3,518,208 |  | 400,318 |  | 3,918,526 |
| Board of education |  | 98,056 |  | - |  | 98,056 |
| Administration. |  | 1,509,870 |  | 12,571 |  | 1,522,441 |
| Fiscal |  | 201,441 |  | 23,777 |  | 225,218 |
| Business . |  | 112,658 |  | - |  | 112,658 |
| Operations and maintenance. |  | 57,176 |  | 14,658 |  | 71,834 |
| Pupil transportation . |  | 36,466 |  | - |  | 36,466 |
| Central. |  | 3,450 |  | 413,129 |  | 416,579 |
| Operation of non-instructional services. |  | 1,849 |  | - |  | 1,849 |
| Facilities acquisition and construction . |  | 12,031 |  | - |  | 12,031 |
| Capital outlay . |  | 36,068 |  | - |  | 36,068 |
| Debt service: |  |  |  |  |  |  |
| Principal retirement |  | 4,718 |  | - |  | 4,718 |
| Interest and fiscal charges |  | 1,875 |  | - |  | 1,875 |
| Total expenditures. |  | 14,097,015 |  | 1,130,342 |  | 15,227,357 |
| Excess of revenues over expenditures |  | 681,085 |  | 134,380 |  | 815,465 |
| Other financing sources: |  |  |  |  |  |  |
| Proceeds of capital lease transaction. |  | 36,068 |  | - |  | 36,068 |
| Total other financing sources. |  | 36,068 |  | - |  | 36,068 |
| Net change in fund balances. |  | 717,153 |  | 134,380 |  | 851,533 |
| Fund balances at beginning of year (restated) $\qquad$ |  | 367,720 |  | 280,896 |  | 648,616 |
| Fund balances at end of year. . . . . | \$ | 1,084,873 | \$ | 415,276 | \$ | 1,500,149 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER <br> TRUMBULL COUNTY, OHIO 

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS<br>TO THE STATEMENT OF ACTIVITIES<br>FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## Net change in fund balances - total governmental funds

Amounts reported for governmental activities in the
statement of activities are different because:
Governmental funds report capital outlays as expenditures.
However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceed depreciation expense in the current period.

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, and trade-ins) is to decrease net assets.

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Repayment of lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.

Proceeds of capital lease is revenue in the governmental funds, but it is a liability in the statement of net assets.

Some expenses reported in the statement of activities, such as compensated absences and pension obligations, do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Change in net assets of governmental activities
\$
851,533
\$ 472,585

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)<br>GENERAL FUND<br>FOR THE FISCAL YEAR ENDED JUNE 30, 2003

|  | Budgeted Amounts |  |  |  | Actual |  | Variance with Final Budget Over (Under) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Original |  | Final |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |  |
| From local sources: |  |  |  |  |  |  |  |  |
| Tuition. | \$ | 150,880 | \$ | 150,880 | \$ | 150,980 | \$ | 100 |
| Earnings on investments. |  | 145,000 |  | 145,000 |  | 146,518 |  | 1,518 |
| Extracurricular. |  | 3,500 |  | 3,500 |  | 3,977 |  | 477 |
| Contract services. |  | 11,581,946 |  | 11,581,946 |  | 11,801,878 |  | 219,932 |
| Other local revenues. |  | 306,851 |  | 306,851 |  | 313,208 |  | 6,357 |
| Intergovernmental - State . |  | 2,202,134 |  | 2,202,134 |  | 2,202,981 |  | 847 |
| Intergovernmental - Federal. |  | 500,000 |  | 500,000 |  | 529,570 |  | 29,570 |
| Total revenues . |  | 14,890,311 |  | 14,890,311 |  | 15,149,112 |  | 258,801 |
| Expenditures: |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |
| Instruction: |  |  |  |  |  |  |  |  |
| Regular |  | 399,168 |  | 417,094 |  | 326,764 |  | 90,330 |
| Special. |  | 4,293,508 |  | 4,486,327 |  | 4,391,484 |  | 94,843 |
| Support Services: |  |  |  |  |  |  |  |  |
| Pupil. |  | 3,100,463 |  | 3,239,703 |  | 3,180,216 |  | 59,487 |
| Instructional staff. |  | 3,385,823 |  | 3,537,878 |  | 3,480,886 |  | 56,992 |
| Board of education. |  | 144,342 |  | 150,824 |  | 144,522 |  | 6,302 |
| Administration. |  | 1,535,399 |  | 1,604,353 |  | 1,508,912 |  | 95,441 |
| Fiscal. |  | 260,618 |  | 272,322 |  | 205,738 |  | 66,584 |
| Business |  | 122,056 |  | 127,537 |  | 111,249 |  | 16,288 |
| Operations and maintenance |  | 104,418 |  | 109,107 |  | 90,715 |  | 18,392 |
| Pupil transportation |  | 39,880 |  | 41,671 |  | 36,730 |  | 4,941 |
| Central. |  | 5,742 |  | 6,000 |  | 3,450 |  | 2,550 |
| Operation of non-instructional services |  | 1,914 |  | 2,000 |  | 1,849 |  | 151 |
| Extracurricular activities . |  | 11,739 |  | 12,268 |  | 12,031 |  | 237 |
| Total expenditures. |  | 13,405,070 |  | 14,007,084 |  | 13,494,546 |  | 512,538 |
| Excess of revenues over expenditures. |  | 1,485,241 |  | 883,227 |  | 1,654,566 |  | 771,339 |
| Other financing sources (uses): |  |  |  |  |  |  |  |  |
| Refund of prior year (receipts). |  | $(67,000)$ |  | $(67,000)$ |  | $(66,385)$ |  | 615 |
| Other uses of funds |  | $(496,032)$ |  | $(496,032)$ |  | $(494,536)$ |  | 1,496 |
| Total other financing sources (uses) |  | $(563,032)$ |  | $(563,032)$ |  | $(560,921)$ |  | 2,111 |
| Net change in fund balance. . . . . . . . . . . . . . . . . |  | 922,209 |  | 320,195 |  | 1,093,645 |  | 773,450 |
| Fund balance at beginning of year (restated) . |  | 2,034,828 |  | 2,034,828 |  | 2,034,828 |  | - |
| Prior year encumbrances appropriated (restated). . . . |  | 129,167 |  | 129,167 |  | 129,167 |  | - |
| Fund balance at end of year . . . . . . . . . . . . . . | \$ | 3,086,204 | \$ | 2,484,190 | \$ | 3,257,640 | \$ | 773,450 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUND <br> JUNE 30, 2003

| Agency |  |
| :--- | ---: |
|  |  |
| $\$ \$$ | $2,529,677$ |
| $6,177,153$ |  |
|  | 52,138 |
|  | $8,758,968$ |
|  |  |
|  | 3,540 |
|  | $2,578,275$ |
|  | $6,177,153$ |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 1 - DESCRIPTION OF THE ENTITY

The Trumbull County Educational Service Center (the "ESC") is the successor to the former Trumbull County Board of Education. County boards of education were formed in Ohio as a result of the passage of Senate Bill 9, in 1914. In 1995, Am. Sub. H.B. 117 authorized the creation of Educational Service Centers and abolished county school districts. That legislation also changed the "Board of Education" to the "Governing Board".

The ESC operates under a locally-elected five-member Governing Board and provides education services as mandated by state or federal agencies to fifteen local, three city, and two exempted village school districts in Trumbull County. The Board controls the ESC's staff, who provide services to 35,311 students and other community members in Trumbull County.

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the ESC have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The ESC also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The ESC's significant accounting policies are described below:

## A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity". The reporting entity is composed of the primary government, component units and other organization that are included to ensure that the basic financial statements of the ESC are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the ESC. For the ESC, this includes general operations and student related activities of the ESC.

Component units are legally separate organizations for which the ESC is financially accountable. The ESC is financially accountable for an organization if the ESC appoints a voting majority of the organizations' government board and (1) the ESC is able to significantly influence the programs or services performed or provided by the organization; or (2) the ESC is legally entitled to or can otherwise access organizations resources; or (3) the ESC is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the ESC is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the ESC in that the ESC approves the budget, the issuance of debt or the levying of taxes. Based upon the application of this criteria, the ESC has no component units. The basic financial statements of the reporting entity include only those of the ESC (the primary government). The following organizations are described due to their relationship to the ESC:

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

JOINTLY GOVERNED ORGANIZATIONS

North East Ohio Management Information Network (NEOMIN)
NEOMIN is a jointly governed organization among twenty-eight school districts and two educational service centers. The organization was formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to the administrative and instructional functions among member districts. Each of the districts supports NEOMIN based upon a per pupil charge.

Superintendents of the participating school districts are eligible to be voting members of the Governing Board, which consists of ten members; the Trumbull and Ashtabula County superintendents (permanent members), three superintendents from Ashtabula County school districts, three superintendents from Trumbull County school districts, and a principal and a treasurer (non-voting members who must be employed by a participating school district, or fiscal agent of NEOMIN). The degree of control exercised by any participating school district is limited to its representation on the Governing Board. The ESC serves as fiscal agent for NEOMIN. Financial activity for fiscal 2003 is reported in the basic financial statements as an agency fund.

## North East Ohio Instructional Media Center (NEOIMC)

NEOIMC is a jointly governed organization among 45 school districts. NEOIMC was formed for the purpose of providing quality films and/or other media to support the educational curricula of the member school districts. Each member pays a monthly premium based on use of the media materials.

NEOIMC is governed by an advisory committee made up of a member from a parochial school, a Career Center, one county superintendent from each participating county, one city superintendent, and two local superintendents whose term rotates every two years. The Trumbull County Superintendent holds a permanent position of the advisory committee. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. The ESC serves as fiscal agent of NEOIMC but does not hold membership. Financial activity for fiscal 2003 is reported in the basic financial statements as an agency fund.

## North East Ohio Special Education Regional Resource Center (NEO/SERRC)

$\mathrm{NEO} / \mathrm{SERRC}$ is a special education service center which selects its own board, adopts its own budget and receives direct federal and state grants for its operation. The jointly governed organization was formed for the purpose of initiating, expanding, and improving special education programs and services for children with disabilities and their parents.

NEO/SERRC is governed by a governing board of 39 members, comprised of the 35 superintendents of the participating districts, one non-public school representative, one county board of mental retardation representative, and two parents whose term rotates every year. Financial information is available from the Mahoning County Educational Service Center (fiscal agent), 100 Debartolo Place, Suite 105, Youngstown, Ohio 44512.

## Region 12 Professional Development Center (RPDC)

The RPDC is a jointly governed organization among the school districts located in Trumbull, Mahoning, and Columbiana Counties, and Youngstown City. The jointly governed organization was formed for the purpose of establishing an articulated, regional structure for professional development in which school districts, the business community, higher education, and other groups cooperatively plan and implement effective professional development activities that are tied directly to school improvement, and in particular, to improvements in instructional programs.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The RPDC is governed by a governing board made up of 19 representatives of the participating school districts, the business community, and Youngstown State University. Members' terms rotate annually. The degree of control exercised by any participating school district is limited to its representation of the Governing Board.

Trumbull Student Assistance Consortium (TSAC)
The TSAC, a jointly governed organization among 16 school districts, was formed for the purpose of aiding each participating school district in establishing an effective comprehensive alcohol, tobacco, and other drugs prevention/intervention program that will help make schools drug free.

TSAC is governed by an executive management Council made up of five superintendents of the participating districts. Members' terms rotate annually. The degree of control exercised by any participating school district is limited to its representation on the Council. The ESC serves as fiscal agent of the TSAC. The ESC serves as fiscal agent for TSAC. Financial activity for fiscal 2003 is reported in the basic financial statements as an agency fund.

## PUBLIC ENTITY RISK POOLS

Ohio School Boards Association Workers' Compensation Group Rating Plan
The ESC participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan") was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

The Plan's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the Plan. Each year, the participating school ESCs pay an enrollment fee to the Plan to cover the costs of administering the program.

## B. Fund Accounting

The ESC uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

## GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the ESC's major governmental fund:

General Fund - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The other governmental funds of the ESC account for grants and other resources whose use is restricted to a particular purpose.

## PROPRIETARY FUNDS

Proprietary funds are used to account for the ESC's ongoing activities which are similar to those often found in the private sector. The ESC has no proprietary funds.

## FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. The ESC's only fiduciary funds are agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The ESC's agency funds account for various resources held for other organizations.

## C. Basis of Presentation and Measurement Focus

Government-wide Financial Statements - The statement of net assets and the statement of activities display information about the ESC as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the ESC. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the ESC.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the ESC are included on the statement of net assets.

Fund Financial Statements - Fund financial statements report detailed information about the ESC. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Agency funds do not report a measurement focus as they do not report operations.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

## D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

Revenues - Exchange and Non-exchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the ESC, available means expected to be received within sixty days of fiscal year-end.

Nonexhange transactions, in which the ESC receives value without directly giving equal value in return, include grants, entitlements and donations.

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the ESC must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the ESC on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: tuition, grants, and contract services.

Deferred Revenue - Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Contractual services provided by the ESC during the fiscal year for which payment is not received in the available period. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocation of cost, such as depreciation and amortization, are not recognized in governmental funds.

## E. Budgets

An Educational Service Center is required by state statute, 3317.11 ORC, to submit an annual budget of operating expenses to the State Governing Board for approval.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The ESC legally adopts its budget on or before the start of the new fiscal year. Included in the budget are the estimated resources and expenditures for each fund. Upon review by the ESC's Governing Board, the annual appropriation resolution is adopted. After the start of the fiscal year, the estimated resources are revised and accepted by the Board to include any unencumbered cash balances from the preceding year. Both the estimated resources and appropriations may be amended or supplemented throughout the year as circumstances warrant.

In the first quarter of each fiscal year, the ESC summarizes and certifies its budget on forms furnished by the State Department of Education, together with such other information as the State Department of Education may require. The summarized budget document consists of three parts. Part (A) includes entitlement funding from the state for the cost of salaries, employer's retirement contributions, and travel expenses of supervisory teachers approved by the State Department of Education. Part (B) includes the cost of all other lawful expenditures of the ESC. Part (C) includes the adopted appropriation resolution of the ESC. The State Board of Education reviews the budget and certifies to each local board of education under the supervision of the ESC the amount from part (B) that is to be apportioned to their district.

The ESC is funded by the State Department of Education for the cost of Part (A) of their budget. This funding is provided from state resources.

Part (B) of the budget is provided by the school districts served by the ESC, and by the State Department of Education. Each school district's portion is determined by multiplying the average daily membership of the school district (the total number of students enrolled) by $\$ 6.50$. This amount is deducted by the State Department of Education from that school district's resources provided under the State's Foundation Program. The Department of Education's portion is determined by multiplying the sum of the average daily memberships of all of the school district's served by the ESC by $\$ 37.00$. This amount is provided from State Resources.

If additional funding is needed for the ESC, and if a majority of the Boards of Education of the school districts served by the ESC approve, the cost of Part (B) of the budget can be increased. The portion that is in excess of the original funding calculation is shared by all of the school districts served by the ESC through additional reductions in their resources provided through the State Foundation Program. The State Board of Education initiates and supervises the procedure under which the school districts approve or disapprove the additional apportionment. The districts to which the ESC provides service have agreed to pay $\$ 8.50$ per pupil, or an additional $\$ 2.00$ per pupil, to provide additional funding for services provided by the ESC.

## APPROPRIATIONS

The annual appropriation resolution is legally enacted by the ESC's Governing Board at the fund level of expenditures, which is the legal level of budgetary control. Prior to the passage of the annual appropriation measure, the ESC may pass a temporary appropriation measure to meet the ordinary expenses of the ESC. The appropriation resolution, by fund, must be within the estimated resources, and the total of expenditures may not exceed the appropriation totals at any level of control. Any revisions that alter the total of any fund appropriation must be approved by the ESC's Governing Board.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The ESC's Governing Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the budget approved by the State Department of Education. The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts, including all supplemental appropriations and are presented at the fund, function level of expenditures for comparative purposes. Formal budgetary integration is employed as a management control device during the year for all funds, consistent with statutory provisions. All supplemental appropriations were legally enacted by the Governing Board during fiscal 2003.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control in the appropriated governmental funds. Encumbrances outstanding at year-end are reported as reservations of fund balance for subsequent year expenditures on the modified accrual basis of accounting compared to encumbrances outstanding at year-end reported as expenditures on the budget basis of accounting. Note 13 provides a reconciliation of the budgetary and GAAP basis of accounting for the general fund.

## F. Cash and Investments

To improve cash management, cash received by the ESC is pooled in a central bank account. Monies for all funds, are maintained in this pool. Individual fund integrity is maintained through the ESC's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the basic financial statements.

During fiscal year 2003, investments were limited to overnight repurchase agreements and investments in the State Asset Treasury Reserve of Ohio (STAR Ohio). Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements.

The ESC had invested funds in STAR Ohio during fiscal 2003. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2 a 7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on June 30, 2003.

Under existing Ohio statutes all investment earning are assigned to the general fund unless statutorily required to be credited to a specific fund. The Governing Board has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2003 amounted to $\$ 146,518$, which includes $\$ 88,680$ assigned from other ESC funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the ESC are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the Treasurer's investment account at year-end is provided in Note 4.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

## G. Capital Assets

General capital assets are those assets specifically related to governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The ESC maintains a capitalization threshold of one thousand dollars. The ESC does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

| Description | Governmental <br> Activities |
| :--- | :---: |
| Estimated Lives |  |

## H. Compensated Absences

Compensated absences of the ESC consist of vacation leave and severance liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the ESC and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and $b$ ) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for severance is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees age fifty or greater with at least ten years of service and all employees with at least 20 years of service regardless of their age and with at least five years of service with the ESC were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and severance payments has been calculated using pay rates in effect at June 30,2003 , and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In the governmental fund financial statements, compensated absences are reported to the extent that a known liability for an employees retirement/resignation has been incurred by fiscal year-end. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees are paid.

## I. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

## J. Fund Balance Reserves

The ESC reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances and prepayments.

## K. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The ESC applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

## L. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed. At fiscal year-end, because prepayments are not available to finance future governmental fund expenditures, the fund balance is reserved by an amount equal to the carrying value of the asset on the fund financial statements.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

## M. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

## N. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basis financial statements. Interfund activities between governmental funds are eliminated in the statement of activities.

## O. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Governing Board and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal 2003.

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

## A. Changes in Accounting Principles and Restatement of Fund Balance

For fiscal year 2003, the ESC has implemented GASB Statement No. 34, "Basic Financial Statements and Management's Discussion and Analysis - for State and Local Governments", GASB Statement No. 37, "Basic Financial Statements for State and Local Governments: Omnibus", GASB Statement No. 38, "Certain Financial Statement Note Disclosures", GASB Statement No. 41, "Budgetary Comparison Schedule - Perspective Differences", and GASB Interpretation No. 6, "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements". At June 30, 2002, there was no effect on fund balance as a result of implementing GASB Statements 37, 38 and 41.

GASB Statement No. 37 clarifies certain provisions of Statement No. 34, including the required content of the Management Discussion and Analysis, the classification of program revenues and the criteria for determining major funds. GASB Statement No. 38, modifies, establishes and rescinds certain financial statement note disclosures.

GASB Statement No. 41 allows the presentation of budgetary schedules as required supplementary information based on the fund, organization or program structure that the government uses for its legally adopted budget when significant budgetary perspective difference result in the ESC not being able to present budgetary comparisons for the general purpose and each major special revenue fund.

GASB Interpretation No. 6 clarifies the application of standards for modified accrual recognition of certain liabilities and expenditures in areas where differences have arisen, or potentially could arise, in interpretation and practice.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB No. 34 creates new basic financial statements for reporting on the ESC's financial activities. The basic financial statements now include government-wide financial statements prepared on an accrual basis of accounting and fund financial statements which present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column.

The beginning fixed asset balance for furniture and equipment has been understated in prior years as follows:

|  | $\begin{gathered} \text { Balance } \\ 06 / 30 / 02 \end{gathered}$ | Adjustments | Restated <br> Balance $06 / 30 / 02$ |
| :---: | :---: | :---: | :---: |
| Governmental Activities |  |  |  |
| Capital assets, being depreciated: |  |  |  |
| Furniture and equipment | \$ 3,766,140 | \$ 347,380 | \$ 4,113,520 |
| Vehicles | 16,135 | - | 16,135 |
| Total capital assets, being depreciated | 3,782,275 | 347,380 | 4,129,655 |
| Less: accumulated depreciation | - | $(1,785,613)$ | $(1,785,613)$ |
| Governmental activities capital assets, net | \$ 3,782,275 | \$ (1,438,233) | \$ 2,344,042 |

The ESC has changed its accounting method for determining the compensated absences liability in accordance with the provisions of GASB No. 16, "Accounting for Compensated Absences", from the termination method to the vesting method. The effect of this change on the severance liability portion of the compensated absences liability as previously reported was a reduction of $\$ 227,075$ from $\$ 397,638$ to $\$ 170,563$. This amount is reflected in the calculation of beginning net assets below.

The government-wide financial statements show the ESC's programs for governmental activities. The beginning net asset amount for governmental activities reflects the change in fund balance for governmental funds at June 30, 2002, caused by the conversion to the accrual basis of accounting.

Governmental Activities - Fund Reclassification and Restatement of Fund Balance - Certain funds have been reclassified to properly reflect their intended purpose in accordance with the Standards of GASB Statement No. 34. Certain funds previously reported as agency funds have been reclassified and are now part of the general fund. It was also determined that GASB Interpretation No. 6 had an effect on fund balance as previously reported at June 30, 2002.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

The fund reclassification and the implementation of GASB Interpretation No. 6 had the following effect on the ESC's governmental fund balances as previously reported:

|  |  | General | Nonmajor | Total |
| :---: | :---: | :---: | :---: | :---: |
| Fund balance |  |  |  |  |
| June 30, 2002 | \$ | 97,554 | \$ 280,896 | \$ 378,450 |
| Fund reclassification |  | 284,505 | - | 284,505 |
| Implementation of GASB |  |  |  |  |
| Interpretation No. 6 |  | $(14,339)$ | - | $(14,339)$ |
| Adjusted fund balance, |  |  |  |  |
| June 30, 2002 |  | 367,720 | $\underline{\text { \$280,896 }}$ | \$648,616 |

The transition from governmental fund balance to net assets of the governmental activities is presented as follows:

Adjusted fund balance, June 30, 2002
GASB 34 adjustments:
Long-term (deferred) assets 1,303,699
Capital assets 2,344,042
Long-term liabilities
Governmental activities
net assets, June 30, 2002
$(253,164)$
Total
\$ 648,616

$$
\$ 4,043,193
$$

## B. Fund Balance Restatement - Budget vs. Actual Statement

The June 30, 2002 fund balance and prior year encumbrances for the general fund as reported in the Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Comparison (Non-GAAP Budgetary Basis) - General Fund has been restated to properly report all funds included for reporting purposes.

The fund balance has been restated as follows:
$\qquad$
Fund balance June 30, 2002
\$ 2,033,427
Effect of restatement 1,401

Restated fund balance June 30, 2002
\$2,034,828

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

## C. Deficit Fund Balances

Fund balances at June 30, 2003 included the following individual fund deficits:

| Nonmajor Funds | Deficit |
| :--- | ---: |
| Public Preschool | $\$ 21,574$ |
| EHA Preschool | 455 |
| Alternative Schools | 482 |

These funds complied with Ohio state law, which does not permit a cash basis deficit at year-end. The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances results from adjustments for accrued liabilities.

## NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS

The ESC maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Equity in Pooled Cash and Cash Equivalents". Statutes require the classification of monies held by the ESC into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the ESC treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Governing Board has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts, including passbook accounts.

Protection of the ESC's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the finance institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS - (Continued)

2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least $2 \%$ and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasury Asset Reserve of Ohio (STAR Ohio);
7. Certain bankers' acceptances and commercial paper notes for a period not to exceed 180 days in an amount not the exceed $25 \%$ of the interim monies available for investment at any one time; and
8. Under limited circumstances, corporate debt instrument rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the ESC, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Cash in Segregated Accounts: At year-end, $\$ 6,177,153$ was on deposit in the account the ESC maintains as fiscal agent for the Trumbull County School Employee Insurance Benefits Consortium (see Note 10.B.) and is included on the fiduciary statement of net assets as "Cash in Segregated Accounts". The balance is covered by federal depository insurance, by collateral held by the Trumbull County Educational Service Center, or by collateral held by a qualified third-party trustee in the name of the ESC. This amount is not included in the total amount of deposits reported below.

Cash on hand: At fiscal year-end, the ESC had $\$ 250$ in undeposited cash on hand which is included on the combined balance sheet of the ESC as part of "Equity in Pooled Cash and Cash Equivalents".

The following information classifies deposits and investments by categories of custodial credit risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments and Reserve Repurchase Agreements".

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS - (Continued)

Deposits: At fiscal year-end, the carrying amount of the ESC's deposits was $\$(522,805)$ and the bank balance was $\$ 15,000$. A liability was not recorded for the negative carrying amount of deposits because there was not actual overdraft, due to the "zero balance" nature of the ESC's bank accounts. The negative carrying amount of deposits is due to the sweeping of monies into overnight repurchase agreements which are reported as "investments". The entire bank balance was covered by federal depository insurance.

Investments: The ESC's investments are categorized below to give an indication of the level of custodial credit risk assumed by the entity at fiscal year-end. Category 1 includes investments that are insured or registered or securities held by the ESC. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the ESC's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty or by its trust department, but not in the ESC's name. Investments in STAR Ohio are not categorized as they are not evidenced by securities that exist in physical or book entry form.

|  | $\begin{gathered} \text { Category } \\ 3 \\ \hline \end{gathered}$ |  | Reported <br> Amount |  | Fair Value |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Repurchase agreements | \$ 6,850,372 | \$ | 6,850,372 | \$ | 6,850,372 |
| Total | \$ 6,850,372 |  |  |  |  |
| Investment in STAR Ohio |  |  | 47,456 |  | 47,456 |
| Total investments |  | \$ | 6,897,828 | \$ | 6,897,828 |

The classification of cash and cash equivalents and investments on the basic financial statements is based on criteria set forth in GASB Statement No. 9. A reconciliation between the classifications of cash and investments on the basic financial statements and the classification per GASB Statement No. 3 is as follows:

Cash and Cash
Equivalents/Deposits
GASB Statement No. 9
Investments of the cash management pool: Repurchase agreements Investment in STAR Ohio
Cash in segregated accounts
Cash on hand
GASB Statement No. 3
\$ 12,552,426
(6,850,372)
$(6,177,153)$
(250)
$\$ \quad(522,805)$

Investments

6,850,372 47,456
$\qquad$
\$ 6,897,828

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 5-RECEIVABLES

Receivables at June 30, 2003 consisted of intergovernmental (billings to Districts for user charged services and student fees), which appear as "Due From Other Governments" on the financial statements. All receivables are considered collectible in full. A summary of the principal items of receivables reported on the statement of net assets follows:

## Governmental Activities

Intergovernmental \$ 1,341,289
Accounts $\quad 19,909$
Total
\$1,361,198

Receivables have been disaggregated on the face of the basic finance statements. All receivables are expected to be collected within subsequent years.

## NOTE 6 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2003, was as follows:

|  | Restated <br> Balance <br> $06 / 30 / 02$ |  |  | Additions | Deductions |  | Balance <br> $06 / 30 / 03$ |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 6 - CAPITAL ASSETS - (Continued)

Depreciation expense was charged to governmental functions as follows:

| Instruction: |  |
| :--- | ---: |
| Regular | $\$ 233,289$ |
| Special | 10,754 |
| Support Services: |  |
| Pupil | 11,104 |
| Instructional Staff | 29,353 |
| Administration | 28,472 |
| Fiscal | 3,048 |
| Business | 2,330 |
| Operations and Maintenance | $\underline{138}$ |
| Total depreciation expense | $\underline{\$ 318,488}$ |

## NOTE 7 - CAPITALIZED LEASES - LESSEE DISCLOSURE

During fiscal 2003, the ESC entered into a capitalized lease agreement for the acquisition of copier equipment.

These lease agreements met the criteria of a capital lease as defined by FASB Statement No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service expenditures in the financial statements for the governmental funds.

Capital assets consisting of office equipment have been capitalized in the amount of $\$ 36,068$. This amount represents the present value of the minimum lease payments at the time of acquisition. A corresponding liability is recorded in the government-wide financial statements. Principal payments in fiscal year 2003 totaled $\$ 4,718$ in the general fund.

The following is a schedule of the future long-term minimum lease payments required under the capital lease and the present value of the minimum lease payments as of June 30, 2003:

Fiscal Year Ending June 30,


2005
2006
2007 2008

Total minimum lease payments
Less: amount representing interest

Total

## Copier

\$ 8,791
8,791
8,791
8,791
2,198

37,362
$(6,012)$
\$ 31,350

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 8 - LONG-TERM OBLIGATIONS

The balance of the ESC's governmental activities long-term obligations at June 30, 2002 has been restated. The compensated absences liability decreased $\$ 246,461$ from $\$ 473,473$ to $\$ 227,012$ due to the implementation of GASB Interpretation No. 6 and the change in accounting principle described in Note 3.A. In addition, pension obligations of $\$ 26,152$ at June 30,2002 are not reported as a component of governmental activities long-term obligations as they are paid within one year of fiscal year-end. Pension obligations are reported separately on the statement of net assets. The effect on the total governmental activities long-term obligations at July 1, 2002 was a decrease of $\$ 272,613$ from $\$ 499,625$ to $\$ 227,012$. During the fiscal year 2003, the following changes occurred in governmental activities long-term obligations:

|  | Restated <br> Balance Outstanding 06/30/02 |  | Additions |  | Reductions |  | $\begin{gathered} \text { Balance } \\ \text { Outstanding } \\ 06 / 30 / 03 \\ \hline \end{gathered}$ |  | Amounts <br> Due in One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Capital lease obligation | \$ | - | \$ | 36,068 | \$ | $(4,718)$ | \$ | 31,350 | \$ | 6,510 |
| Compensated absences |  | 227,012 |  | 44,327 |  | $(24,404)$ |  | 246,935 |  | 75,162 |
| Total | \$ | 227,012 | \$ | 80,395 |  | $(29,122)$ | \$ | 278,285 | \$ | 81,672 |

Compensated absences will be paid from the fund from which the employee's salaries are paid.

## NOTE 9- OTHER EMPLOYEE BENEFITS

## A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and state laws. Classified employees earn ten to twenty days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees upon termination of employment. Teachers do not earn vacation time.

Each employee earns sick leave at the rate of one and one-fourth days per month. Upon retirement, payment is made for twenty-five percent of the total sick leave accumulation, up to a maximum accumulation of 51 days for both certificated and classified employees. An employee receiving such payment must meet the retirement provisions set by STRS and SERS and have ten or more years of service with the state and five or more years with the ESC.

## B. Insurance Benefits

The ESC provides life insurance in the amount of $\$ 50,000$ to all full-time employees.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 10 - RISK MANAGEMENT

## A. Comprehensive

The ESC is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2003, the ESC contracted with Nationwide Insurance Company, Harcum-Hyre Insurance Agency, Inc., for fleet and general liability insurance, which has a $\$ 2,000,000$ per claim $/ \$ 2,000,000$ annual aggregate and an excess liability policy of $\$ 2,000,000$ per claim and aggregate. Leased vehicles are covered by Nationwide Insurance Company. There is $\$ 250$ deductible for comprehensive and a $\$ 500$ deductible for collision. The vehicle liability insurance carries a $\$ 1,000,000$ combined single occurrence limitation.

Professional liability is provided by Nationwide Insurance Company with a $\$ 2,000,000$ annual aggregate $/ \$ 2,000,000$ single occurrence limit and no deductible.

Property insurance is provided by Indiana Insurance Co., The Griffith Agency, with a deductible of $\$ 250$.

During fiscal year 2003, the ESC participated in the Ohio School Plan (OSP), a public entity insurance purchasing pool. The ESC entered into an agreement with the OSP and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The ESC pays this annual premium to the OSP.

The types and amounts of coverage provided by the OSP are as follows:

| General Liability: | $1,000,000$ |
| :--- | ---: |
| Each Occurrence | $3,000,000$ |
| Aggregate Limit | $1,000,000$ |
| Products - Completed Operations Aggregate Limit | $1,000,000$ |
| Personal and Advertising Injury Limit - Each Offense | 10,000 |
| Fire Damage Limit - Any One Event | 10,000 |
| Medical Expense Limit |  |
| Employees' Liability: | $1,000,000$ |
| Each Offense | $3,000,000$ |
| Aggregate | $1,000,000$ |
|  | $1,000,000$ |
| Employers' Liability: |  |
| Each Occurrence | $1,000,000$ |
| Disease - Each Employee | $2,000,000$ |
|  | $1,000,000$ |
| Educational Legal Liability: | $2,000,000$ |

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 10 - RISK MANAGEMENT - (Continued)

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has not been a significant reduction in coverage from the prior fiscal year.

## B. Employee Medical/Surgical and Dental Insurance

The ESC has contracted with Trumbull County School Employee Insurance Benefits Consortium (the "Consortium") to provide employee medical/surgical and dental benefits. The Consortium is a shared risk pool comprised of sixteen Trumbull County school districts and the ESC. The ESC is fiscal agent for the Consortium. Rates are set through an annual calculation process. The ESC pays a monthly contribution, which is placed in a common fund from which claim payments are made for all participating school districts. Claims are paid for all participants regardless of claims flow. The Executive Committee of the Consortium has the right to return monies to an exiting district subsequent to the settlements of all expenses and claims. The ESC also pays premiums for dental coverage, which are $\$ 75.29$ monthly for family coverage and $\$ 24.04$ monthly for single coverage. Premiums for life insurance are $\$ 7.00$ per employee for $\$ 50,000$ of term coverage.

The ESC pays medical/surgical premiums as follows:

|  | Certified/ Single |  | Classified/ Single |  | Certified/ Family |  | Classified/ Family |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Carrier |  |  |  |  |  |  |  |  |
| Medical Mutual PPO | \$ | 357.92 | \$ | 287.84 | \$ | 929.28 | \$ | 718.27 |
| Medical Mutual Traditional |  | 383.39 |  | 343.64 |  | 598.76 |  | 798.70 |
| Medical Mutual HMO |  | 357.31 |  | 434.09 |  | 928.22 |  | 987.83 |

## C. OSBA Group Workers' Compensation Rating Program

For fiscal year 2003, the ESC participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan"), an insurance purchasing pool (Note 2.A.). The intent of the Plan is to achieve the benefit of a reduced premium for the ESC by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating school ESCs is calculated as one experience and a common premium rate is applied to all school ESCs in the Plan. Each participant pays its workers' compensation premium to the state based on the rate for the Plan rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the Plan.

A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the Plan. Participation in the Plan is limited to school ESCs that can meet the Plan's selection criteria. The firm of Gates McDonald \& Co. provides administrative, cost control, and actuarial services to the Plan.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 11 - DEFINED BENEFIT PENSION PLANS

## A. School Employees Retirement System

The ESC contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by State Statute Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3476, or by calling (614) 222-5853.

Plan members are required to contribute $9 \%$ of their annual covered salary and the ESC is required to contribute at an actuarially determined rate of $14 \%$ for $2003,8.17 \%$ was the portion to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The adequacy of the contribution rates is determined annually. The ESC's required contributions to SERS for the fiscal years ended June 30, 2003, 2002, and 2001 were $\$ 356,994$, $\$ 401,849$, and $\$ 396,485$, respectively; $100 \%$ has been contributed for each year.

## B. State Teachers Retirement System

The ESC contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing, multiple-employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides retirement and disability benefits, annual cost-of-living adjustments, and death and survivor benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771, or by calling (614) 227-4090.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to $10.5 \%$ of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Plan members are required to contribute $9.3 \%$ of their annual covered salary and the ESC is required to contribute $14 \% ; 13 \%$ was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of $10 \%$ for members and $14 \%$ for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employee contributions. The ESC's required contributions to STRS for the fiscal years ended June 30, 2003, 2002, and 2001 were $\$ 943,877, \$ 1,003,897$, and $\$ 964,214$, respectively; $100 \%$ has been contributed for each year.

## C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS or the STRS have an option to choose Social Security or the SERS/STRS. As of June 30, 2003, certain members of the Board of Education have elected Social Security. The Board's liability is 6.2 percent of wages paid.

## NOTE 12 - POSTEMPLOYEMENT BENEFITS

The ESC provides comprehensive health care benefits to retired teachers and their dependents through STRS, and to retired non-certified employees and their dependents through SERS. Benefits include hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare Part B premiums. Benefit provisions and the obligations to contribute are established by STRS and SERS based on authority granted by state statute. Both STRS and SERS are funded on a pay-as-you-go-basis.

The State Teachers Retirement Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By Ohio law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate, currently $14 \%$ of covered payroll. For this fiscal year, the State Teachers Retirement Board allocated employer contributions equal to $1 \%$ of covered payroll to the Health Care Reserve fund. For the ESC, this amount equaled \$67,420 during fiscal 2003.

STRS pays health care benefits from the Health Care Reserve fund. The balance in the Health Care Reserve fund was $\$ 3.011$ billion at June 30, 2002 (the latest information available). For the fiscal year ended June 30, 2002 (the latest information available), net health care costs paid by STRS were $\$ 354.697$ million and STRS had 105,300 eligible benefit recipients.

For SERS, coverage is made available to service retirees with 10 or more years of qualifying service credit, and disability and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than 25 years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 12 - POSTEMPLOYEMENT BENEFITS - (Continued)

For this fiscal year, employer contributions to fund health care benefits were $5.83 \%$ of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to $14 \%$ of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2003, the minimum pay has been established at $\$ 12,400$. The surcharge, added to the unallocated portion of the $14 \%$ employer contribution rate, provides for maintenance of the asset target level for the health care fund.

The target level for the health care reserve is $150 \%$ of annual health care expenses. Expenses for health care at June 30, 2002 (the latest information available) were $\$ 182.947$ million and the target level was $\$ 274.4$ million. At June 30, 2002, (the latest information available) SERS had net assets available for payment of health care benefits of $\$ 335.2$ million and SERS had approximately 50,000 participants receiving health care benefits. For the ESC, the amount to fund health care benefits, including surcharge, equaled $\$ 174,814$ during the 2003 fiscal year.

## NOTE 13 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Statement of Revenue, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:
(a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
(b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
(c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis).

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER TRUMBULL COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2003

## NOTE 13 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

## Net Change in Fund Balance

|  | General Fund |  |
| :---: | :---: | :---: |
| Budget basis | \$ | 1,093,645 |
| Net adjustment for revenue accruals |  | $(371,012)$ |
| Net adjustment for expenditure accruals |  | $(741,457)$ |
| Net adjustment for other sources/uses |  | 596,989 |
| Adjustment for encumbrances |  | 138,988 |
| GAAP basis | \$ | 717,153 |

## NOTE 14 - CONTINGENCIES

## A. Grants

The ESC receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the ESC. However in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the ESC.

## B. Litigation

The ESC is a party to legal proceedings seeking damages or injunctive relief generally incidental to its operations and spending projects. The ESC management is of the opinion that disposition of the claim and legal proceedings will not have a material effect, if any, on the financial condition of the ESC.

## C. State School Funding Decision

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the state's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school funding plan is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school funding scheme that is thorough and efficient...". The ESC is currently unable to determine what effect, if any, this decision will have on its future state funding and its financial operations.

## SUPPLEMENTAL DATA

## TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER

## SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS

 FOR THE FISCAL YEAR ENDED JUNE 30, 2003
(A) This schedule was prepared on the cash basis of accounting.
(B) Included as part of "Special Education Cluster" in determining major programs.

# TRIMBLE, JULIAN \& GRUBE, INC. 

"SERVING OHIO LOCAL GOVERNMENTS"

# Report on Compliance and on Internal Control over Financial Reporting Based on an Audit of Basic Financial Statements Performed in Accordance With Government Auditing Standards 

Governing Board
Trumbull County Educational Service Center
347 North Park Avenue
Warren, Ohio 44481

We have audited the basic financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of the Trumbull County Educational Service Center as of and for the fiscal year ended June 30, 2003, and have issued our report thereon dated October 22, 2003. During the fiscal year ended June 30, 2003, the Trumbull County Educational Service Center implemented Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments; GASB Statement No. 37, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments: Omnibus; GASB Statement No. 38, Certain Financial Statement Note Disclosures; GASB Interpretation No. 6, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements, and GASB Statement No. 41, Budgetary Comparison Schedule - Perspective Differences. Also, as described in Note 3, the ESC changed its method of accounting for compensated absences from the termination method to the vesting method. In addition, a prior period restatement of fixed assets was required due to understatement in prior years as disclosed in Note 3. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

## Compliance

As part of obtaining reasonable assurance about whether Trumbull County Educational Service Center's basic financial statements of the governmental activities, its major fund, and the aggregate remaining fund information are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of basic financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

## Governing Board

Trumbull County Educational Service Center

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered Trumbull County Educational Service Center's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of the Trumbull County Educational Service Center and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the basic financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended for the information and use of management and the Governing Board of the Trumbull County Educational Service Center, federal awarding agencies and pass through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Trimble, Julian \& Grube, Inc.
October 22, 2003

# TRIMBLE, JULIAN \& GRUBE, INC. 

"SERVING OHIO LOCAL GOVERNMENTS"

# Report on Compliance With Requirements Applicable to Its Major Federal Program and on Internal Control Over Compliance In Accordance With OMB Circular A-133 

Governing Board
Trumbull County Educational Service Center
347 North Park Avenue
Warren, Ohio 44481

## Compliance

We have audited the compliance of the Trumbull County Educational Service Center with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to its major federal program for the fiscal year ended June 30, 2003. The Trumbull County Educational Service Center implemented Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments; GASB Statement No. 37, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments: Omnibus; GASB Statement No. 38, Certain Financial Statement Note Disclosures; GASB Interpretation No. 6, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements and GASB Statement No. 41, Budgetary Comparison Schedule - Perspective Differences. Also, as described in Note 3, the ESC changed its method of accounting for compensated absences from the termination method to the vesting method. In addition, a prior period restatement of fixed assets was required due to understatement in prior years as disclosed in Note 3. The Trumbull County Educational Service Center's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the Trumbull County Educational Service Center's management. Our responsibility is to express an opinion on the Trumbull County Educational Service Center's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audit of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Trumbull County Educational Service Center's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Trumbull County Educational Service Center's compliance with those requirements.

## Governing Board

Trumbull County Educational Service Center
In our opinion, the Trumbull County Educational Service Center complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the fiscal year ended June 30, 2003.

## Internal Control Over Compliance

The management of the Trumbull County Educational Service Center is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Trumbull County Educational Service Center's internal control over compliance with requirements that could have a direct and material effect on its major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to its major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of the management, the Governing Board of the Trumbull County Educational Service Center, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Trimble, Julian \& Grube, Inc.
October 22, 2003

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER <br> TRUMBULL COUNTY, OHIO <br> JUNE 30, 2003 

SCHEDULE OF FINDINGS
OMB CIRCULAR A-133 §. 505

## 1. SUMMARY OF AUDITOR'S RESULTS

| (d)(1)(i) | Type of Financial Statement Opinion | Unqualified |
| :--- | :--- | :--- |
| (d)(1)(ii) | Were there any material control <br> weakness conditions reported at the <br> financial statement level (GAGAS)? | No |
| (d)(1)(ii) | Were there any other reportable control <br> weakness conditions reported at the <br> financial statement level (GAGAS)? | No |
| (d)(1)(iii) | Was there any reported non-compliance <br> at the financial statement level <br> (GAGAS)? | No |
| (d)(1)(iv) | Were there any material internal <br> control weakness conditions reported <br> for major federal programs? | No |
| (d)(1)(iv) | Were there any other reportable <br> internal control weakness conditions <br> reported for major federal programs? | No |
| (d)(1)(v) | Type of Major Programs' Compliance <br> Opinion | Unqualified |
| (d)(l)(vi) | Are there any reportable findings under <br> S .510? | No |
| (d)(1)(vii) | Major Program: | Community Alternative Funding <br> System; CFDA 93.778. |
| (d)(1)(viii) | Dollar Threshold: Type A/B Programs | Type A: $>\$ 300,000$ <br> Type B: all others |
| (d)(l)(ix) | Low Risk Auditee? | Yes |

2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.
3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

# TRUMBULL COUNTY EDUCATIONAL SERVICE CENTER 

# TRUMBULL COUNTY 

## CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Bablett
CLERK OF THE BUREAU

CERTIFIED
JANUARY 22, 2004

