# WYOMING CITY SCHOOL DISTRICT

# **BASIC FINANCIAL STATEMENTS**

JUNE 30, 2003

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Auditor of State Betty Montgomery

Board of Education Wyoming City School District 420 Springfield Pike Wyoming, Ohio 45215

We have reviewed the Independent Auditor's Report of the Wyoming City School District, Hamilton County, prepared by Plattenburg & Associates, Inc., for the audit period July 1, 2002 through June 30, 2003. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Wyoming City School District is responsible for compliance with these laws and regulations.

Betty Montgomery

BETTY MONTGOMERY Auditor of State

June 29, 2004

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8260 NORTHCREEK DRIVE, STE 330 / CINCINNATI, OH 45236 • (513) 891-2722 • FAX (513) 891-2760 3931 SOUTH DIXIE DRIVE / DAYTON, OH 45439 • (937) 294-1505 • FAX (937) 294-1507

February 5, 2004

# **REPORT OF INDEPENDENT ACCOUNTANTS**

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Wyoming City School District, (the District) as of and for the year ended June 30, 2003, which collectively comprise the District's basic financial statements. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Wyoming City School District, as of June 30, 2003 and, the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in the notes, during the year ended June 30, 2003, the District implemented a new financial reporting model, as required by the provisions of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments; Governmental Accounting Standards Board Statement No. 37, Basic Financial Statements for State and Local Governments: Omnibus; Governmental Accounting Standards Board Statement No. 38, Certain Financial Statement Note Disclosures; and Governmental Accounting Standards Board Interpretation No. 6, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements. In accordance with *Government Auditing Standards*, we have also issued our report dated February 5, 2004 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

# **Required Supplementary Information**

The Management's Discussion and Analysis and the budgetary information is not a required part of the basic financial statements but is supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Plattenburg & Associates, Inc. Certified Public Accountants

# WYOMING CITY SCHOOL DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS For the Fiscal Year Ended June 30, 2003 (Unaudited)

The discussion and analysis of Wyoming City School District's financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2003. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the transmittal letter, notes to the basic financial statements and financial statements to enhance their understanding of the District's performance.

The Management's Discussion and Analysis (MD&A) is an element of the new reporting model adopted by the Governmental Accounting Standard Board (GASB) in their Statement No. 34 Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Government issued June, 1999. Certain comparative information between the current year and the prior year is required to be presented in the MD&A. However, because this is the first year of implementing the new reporting model, certain necessary comparative information of the previous year was not prepared. Considering the financial resources necessary to prepare this information for the prior year, and that the GASB Statement No. 34 permits the omission of the comparative information in the first year of adoption of the new reporting model, the Board has elected to exclude the information in this report. Subsequent reports will include the comparative information.

#### **Financial Highlights**

Key financial highlights for 2003 are as follows:

- In total, net assets decreased \$.10 million. Net assets of governmental activities decreased \$.09 million which represents a 4.2% decrease from 2002. Net assets of business-type activities decreased \$.01 million or 25.7% from 2002.
- General revenues accounted for \$18.07 million in revenue or 93.9% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$1.18 million or 6.1% of total revenues of \$19.24 million.
- Total assets of governmental activities decreased by \$2.23 million as taxes receivable decreased by \$1.83 million while cash and other receivables increased by \$.43 million.
- The District had \$19.32 million in expenses related to governmental activities; \$1.18 million of these expenses were offset by program specific charges for services, grants or contributions. General revenues of \$18.06 million were not adequate to provide for these programs.
- As the major fund, the General Fund had \$16.49 million in revenues and \$16.50 million in expenditures. The General Fund's balance decreased from \$.49 to \$.45 million.

#### Using this Basic Financial Statement Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and Statements of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. The General Fund and Debt Service are the major funds of the District.

#### **Reporting the School District as a Whole**

# Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the questions, "How did we do financially during 2003?" The *Statement of Net Assets* and the *Statement of Activities* answers this question. These statements include *all assets* and *liabilities* using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the financial position has improved or diminished. The causes of this change may be the result of many factors, both financial and non-financial. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Assets and the Statement of Activities, the District is divided into two distinct kinds of activities:

- Governmental Activities Most of the District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities.
- Business-Type Activities These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided.

# **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

The analysis of the District's major funds is presented in the Fund Financial Statements. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the Statement of Net Assets and the Statement of Activities) and governmental *funds* is reconciled in the financial statements.

**Proprietary Funds** Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

#### The District as a Whole

Recall that the Statement of Net Assets provides the perspective of the District as a whole.

Table 1 provides a summary of the District's net assets for 2002 compared to 2003:

	Governmenta	Governmental Activities Business-Type Activities		Tota	Total	
	2002	2003	2002	2003	2002	2003
Assets Current and Other Assets Capital Assets	\$9,504,346 _25,046,041	\$8,101,701 .24,215,847	\$13,029 <u>60,462</u>	\$3,690 <u>51,686</u>	\$9,517,375 25,106,503	\$8,105,391 24,267,533
Total Assets	34,550,387	32,317,548	73,491	_55,376	34,623,878	32,372,924
Liabilities Long-Term Liabilities Other Liabilities Total Liabilities	24,796,674 	24,186,623 	0 <u>12,221</u> <u>12,221</u>	0 <u>12,931</u> <u>12,931</u>	24,796,674 	24,186,623 
Net Assets Invested in Capital Assets Net of Debt Restricted Unrestricted	1,238,117 1,831,827 _(975,839)	1,185,847 1,754,492 _(934,642)	60,462 0 808	51,686 0 (9,241)	1,298,579 1,831,827 <u>(975,031)</u>	1,237,533 1,754,492 (943,883)
Total Net Assets	<u>\$2,094,105</u>	<u>\$2,005,697</u>	<u>\$61,270</u>	<u>\$42,445</u>	<u>\$2,155,375</u>	\$2,048,142

Table 1
Net Assets

Total assets decreased \$2.25 million. Equity in pooled cash and cash equivalents increased \$.42 million. Taxes receivable decreased \$1.83 million. Total liabilities decreased \$2.14 million, resulting in a net asset decrease of \$.10 million.

The net assets of the District business-type activities decreased by \$.02 million. Since the decrease was slight, management has reviewed and, where feasible, increased fees. This action should ensure that business-type activities remain self-supporting.

Table 2 shows the change in net assets for fiscal year 2003. Since this is the first year the District has prepared financial statements following GASB Statement 34, revenue and expense comparisons to fiscal year 2002 are not available.

	Governmental Activities 2003	Business-Type Activities 2003	Total 2003
Revenues			
Program Revenues:			
Charges for Services	\$686,913	\$374,249	\$1,061,162
Operating Grants	461,265	31,051	492,316
Capital Grants	30,135	0	30,135
General Revenue:			
Property Taxes	6,367,936	0	6,367,936
Grants and Entitlements	6,254,198	0	6,254,198
Other	5,435,042	12,662	5,447,704
Total Revenues	19,235,489	417,962	19,653,451
Program Expenses:			
Instruction	11,876,053	0	11,876,053
Support Services:			
Pupil and Instructional Staff	1,322,043	0	1,322,043
General and School Administration,			
Fiscal and Business	1,689,868	0	1,689,868
Operations and Maintenance	1,810,452	0	1,810,452
Pupil Transportation	411,484	0	411,484
Central	63,100	0	63,100
Community Services	131,680	0	131,680
Extracurricular Activities	725,925	0	725,925
Interest and Fiscal Charges	1,293,292	0	1,293,292
Food Service	0	432,641	432,641
Total Expenses	19,323,897	432,641	19,756,538
Change in Net Assets	<u>(\$88,408)</u>	<u>(\$14,679)</u>	<u>(\$103,087)</u>

# Table 2 Changes in Net Assets

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#### **Governmental Activities**

The District revenues are mainly from three sources. Property taxes levied for general purposes, grants and entitlements, and payments in lieu of taxes comprised 93.9% of the District's revenues for governmental activities.

The District depends greatly on property taxes as a revenue source. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenues generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Thus Ohio districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service. Property taxes made up 33% of revenue for governmental activities for the District in fiscal year 2003.

Instruction comprises 62% of governmental program expenses. Support services expenses were 27% of governmental program expenses. All other expenses including interest expense was 11%. Interest expense was attributable to the outstanding bond and borrowing for capital projects.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements. Comparisons to 2002 have not been made since they are not available.

	Total Cost of Services 2003	Net Cost of Services 2003
Instruction	\$11,876,053	\$11,111,398
Support Services:		
Pupil and Instructional Staff	1,322,043	1,319,930
General and School Administration,		
Fiscal and Business	1,689,868	1,689,868
Operations and Maintenance	1,810,452	1,737,323
Pupil Transportation	411,484	411,484
Central	63,100	55,346
Community Services	131,680	16,062
Extracurricular Activities	725,925	510,881
Interest and Fiscal Charges	1,293,292	1,293,292
Total Expenses	<u>\$19,323,897</u>	<u>\$18,145,584</u>

# Table 3 Governmental Activities

#### **Business-Type Activities**

Business-type activities include the food service operation. This program had revenues of \$0.37 million and expenses of \$0.43 million for fiscal year 2003.

#### The District's Funds

Information about the District's major funds is presented in the Fund Financial Statements. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues and other financing sources of \$19,181,063 and expenditures and other financing uses of \$18,907,411. The net change in fund balance for the year was \$273,652 or 15%.

# General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal 2003, the District amended its general fund budget numerous times, however none were significant. The District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management. During the course of the year, the District revised the Budget in an attempt to deal with unexpected changes in revenues and expenditures.

For the General Fund, budget basis revenue was \$16.91 million, below original budget estimates of \$17.48 million. Of this \$.57 million difference, most was due to a difference in estimate for taxes and intergovernmental revenue.

# **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal 2003, the District had \$24.27 million invested in land, buildings, and equipment. Table 4 shows fiscal 2003 balances compared to fiscal 2003:

# Table 4 Capital Assets at June 30 (Net of Depreciation)

	Governmental Activities		Business-Ty	pe Activities	Total	
	<u>2002</u>	<u>2003</u>	<u>2002</u>	<u>2003</u>	2002	<u>2003</u>
Land Buildings and Improvements Furniture and Equipment	\$629,493 23,596,617 <u>819,931</u>	\$629,493 22,950,912 <u>635,442</u>	\$0 0 <u>56,317</u>	\$0 0 <u>51,686</u>	\$629,493 23,596,617 <u>876,248</u>	\$629,493 22,950,912 <u>687,128</u>
Total Net Assets	<u>\$25,046,041</u>	<u>\$24,215,847</u>	<u>\$56,317</u>	<u>\$51,686</u>	<u>\$25,102,358</u>	<u>\$24,267,533</u>

The decrease in capital assets is due to recognition of \$.83 million in depreciation expense. This District continues its ongoing commitment to maintaining and improving its capital assets.

#### Debt

At June 30, 2003, the District had \$23,030,000 in bonds payable, \$415,000 due within one year. Table 5 summarizes bonds outstanding at year end.

# Table 5Outstanding Debt, at Year End

Governmental	Governmental
Activities	Activities
2003	2002

General Obligation Bonds: School Improvement Bonds Series 1999

\$23,030,000

\$23,420,000

## For the Future

Externally, the Ohio Supreme Court found the State of Ohio in March 1997, to be operating an unconstitutional educational system, one that was neither "adequate" nor "equitable." Since 1997, the State has directed its tax revenue growth toward school districts with little property tax wealth. In May of 2000, the Ohio Supreme Court again ruled that, while the State had made some progress, the current funding system for schools is far too dependent on property taxes which are inherently not "equitable" nor "adequate". The Court directed the Governor and the legislature to address the fundamental issues creating the inequities. In 2001, the Ohio legislature crafted a school-funding program to address the Court's concerns.

This scenario requires management to plan carefully and prudently to provide the resources to meet student needs over the next several years. Financially, the future of the District is not without challenges. Management must diligently plan future expenditures.

In addition, the District's system of budgeting and internal controls is well regarded. All of the District's financial abilities will be needed to meet the challenges of the future. With careful planning and monitoring of the District's finances, the District's management is confident that the District can continue to provide a quality education for our students and provide a secure financial future.

## **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Bill Parkinson, Treasurer at Wyoming City School District, 420 Springfield Pike, Wyoming, Ohio 45215. Or E-mail at parkinsonb@wyomingcityschools.org.

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## Wyoming City School District Statement of Net Assets June 30, 2003

	Governmental Activities	Business-Type Activities	Total
Assets:			
Equity in Pooled Cash and Investments	\$1,287,623	\$136	\$1,287,759
Receivables:		0	6 511 0/5
Taxes	6,711,367	0	6,711,367
Accounts	172	0	172
Intergovernmental	102,739	0 200	102,739
Internal Balances	(200)	200 3.490	0 3.490
Inventory	620,402	3,490	
Nondepreciable Capital Assets	629,493	51,686	629,493 23,638,040
Depreciable Capital Assets, Net	23,586,354	51,080	25,056,040
Total Assets	32,317,548	55,512	32,373,060
Liabilities:			
Accrued Wages and Benefits	2,452,909	12,687	2,465,596
Accrued Interest Payable	65,252	0	65,252
Deferred Revenue	3,607,067	244	3,607,311
Long-Term Liabilities:			
Due Within One Year	532,299	0	532,299
Due In More Than One Year	23,654,324	0	23,654,324
Total Liabilities	30,311,851	12,931	30,324,782
Net Assets:			
Invested in Capital Assets, Net of Related Debt	1,185,847	51,686	1,237,533
Restricted for:			
Debt Service	1,257,271	0	1,257,271
Capital Projects	343,999	0	343,999
Special Revenue	153,222	0	153,222
Unrestricted	(934,642)	(9,105)	(943,747)
Total Net Assets	\$2,005,697	\$42,581	\$2,048,278

See accompanying notes.

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#### Wyoming City School District Statement of Activities For the Fiscal Year Ended June 30, 2003

•		Program Revenues		
		Charges for	Operating Grants	Capital Grants
	Expenses	Services and Sales	and Contributions	and Contributions
Governmental Activities:		_		
Instruction:				
Regular	\$10,123,766	\$398,740	\$176,631	\$30,135
Special	1,632,812	0	159,149	0
Vocational	119,475	0	0	0
Support Services:				
Pupil	900,631	. 0	2,113	0
Instructional Staff	421,412	0	0	0
General Administration	93,715	0	0	0
School Administration	1,323,919	0	0	0
Fiscal	272,234	0	0	0
Operations and Maintenance	1,810,452	73,129	0	0
Pupil Transportation	411,484	. 0	0	0
Central	63,100	0	7,754	0
Community Services	131,680	0	115,618	0
Extracurricular Activities	725,925	215,044	0	0
Interest and Fiscal Charges	1,293,292	0	0	0
Total Governmental Activities	19,323,897	686,913	461,265	30,135
Business-Type Activities:				
Food Service	432,573	374,249	31,051	0
Total Business-Type Activities	432,573	374,249	31,051	0
Totals	\$19,756,470	\$1,061,162	\$492,316	\$30,135

General Revenues: Property Taxes Levied for: General Purposes Debt Service Grants and Entitlements not Restricted to Specific Programs Unrestricted Contributions Investment Earnings Income Taxes Other Revenues Transfers-Internal Activities

Total General Revenues & Transfers

Change in Net Assets

Net Assets Beginning of Year

Net Assets End of Year

Net (Expense) Revenue				
and	Changes in Net Asse	ets		
Governmental	Business-Type			
Activities	Activities	Total		
	· · ·			
(\$9,518,260)	\$0	(\$9,518,260)		
(1,473,663)	0	(1,473,663)		
(119,475)	0	(119,475)		
(898,518)	0	(898,518)		
(421,412)	0	(421,412)		
(93,715)	0	(93,715)		
(1,323,919)	0	(1,323,919)		
(272,234)	0	(272,234)		
(1,737,323)	0	(1,737,323)		
(411,484)	0	(411,484)		
(55,346)	0	(55,346)		
(16,062)	0	(16,062)		
(510,881)	0	(510,881)		
(1,293,292)	õ	(1,293,292)		
(1,2),2)2)		(1,2)5,2)2)		
(18,145,584)	0	(18,145,584)		
0	(27.272)	(17, 177)		
0	(27,273)	(27,273)		
0	(27,273)	(27,273)		
(\$18,145,584)	(\$27,273)	(\$18,172,857)		
4,624,074	0	4,624,074		
1,743,862	0	1,743,862		
6,254,198	0	6,254,198		
270,075	0	270,075		
170,032	68	170,100		
4,544,884	0	4,544,884		
462,713	0	462,713		
(12,662)	12,662	02,715		
(12,002)	12,002			
18,057,176	12,730	18,069,906		
(88,408)	(14,543)	(102,951)		
2,094,105	57,124	2,151,229		
\$2,005,697	\$42,581	\$2,048,278		

#### Wyoming City School District Balance Sheet Governmental Funds June 30, 2003

			Other	Total
		Debt	Governmental	Governmental
	General	Service	Funds	Funds
Assets:	•			
Equity in Pooled Cash and Investments	\$349,457	\$669,923	\$268,243	\$1,287,623
Receivables:				
Taxes	5,286,518	1,424,849	0	6,711,367
Accounts	172	0	0	172
Intergovernmental	0	0	102,739	102,739
Interfund	23,761	0	0	23,761
Total Assets	5,659,908	2,094,772	370,982	8,125,662
Liabilities and Fund Balances:	•			
Liabilities:				
Accrued Wages and Benefits	2,338,968	0	0	2,338,968
Compensated Absences	34,993	0	0	34,993
Interfund Payable	200	0	23,761	23,961
Deferred Revenue	2,834,818	772,249	69,219	3,676,286
Total Liabilities	5,208,979	772,249	92,980	6,074,208
Fund Balances:				
Reserved for Encumbrances	66,963	. 0	24,334	91,297
Reserved for Property Tax Advances	2,451,700	652,600	0	3,104,300
Unreserved, Undesignated, Reported in:				
General Fund	(2,067,734)	0	0	(2,067,734)
Special Revenue Funds	0	0	59,669	59,669
Debt Service Funds	0	669,923	0	669,923
Capital Projects Funds	0	0	193,999	193,999
Total Fund Balances	450,929	1,322,523	278,002	2,051,454
Total Liabilities and Fund Balances	\$5,659,908	\$2,094,772	\$370,982	\$8,125,662

Wyoming City School District Reconciliation of Total Governmental Fund Balance to Net Assets of Governmental Activities June 30, 2003

Total Governmental Fund Balance	\$2,051,454
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial	
resources and therefore are not reported in the funds.	24,215,847
Other long-term assets are not available to pay for current-	
period expenditures and therefore are deferred in the funds.	69,219
In the statement of net assets, interest is accrued, whereas in the governmental funds interest is reported as a	
liability only when it will require the use of current financial resources.	(65,252)
Some liabilities, such as compensated absences and accrued benefits, do not require the use of current financial resources and therefore	
are not reported as liabilities in governmental funds.	(1,235,571)
Long-term liabilities, are not due and payable in the current	
period and therefore are not reported in the funds.	(23,030,000)
Net Assets of Governmental Activities	\$2,005,697

# Wyoming City School District Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds For the Fiscal Year Ended June 30, 2003

		Debt	Other Governmental	Total Governmental
D	General	Service	Funds	Funds
Revenues: Taxes	\$9,168,958	\$1,743,862	\$0	\$10,912,820
Tuition and Fees	398,740	31,7 <del>4</del> 3,802 0	0	310,912,820
Investment Earnings	172,032	0	0	172,032
Intergovernmental	6,293,759	201,753	382,620	6,878,132
Extracurricular Activities	0,295,759	201,755	215,044	215,044
Other Revenues	452,218	0	149,946	602,164
Total Revenues	16,485,707	1,945,615	747,610	19,178,932
Expenditures:				
Current:				
Instruction:				
Regular	9,496,038	0	198,010	9,694,048
Special	1,524,991	0	91,367	1,616,358
Vocational	119,416	· Õ	0	119,416
Support Services:	110,110			,
Pupil	891,799	0	1,000	892,799
Instructional Staff	304,207	0	1,000	304,207
General Administration	93,715	0	Ő	93,715
School Administration	1,299,436	0	0	1,299,436
Fiscal	264,913	7,990	0	272,903
Operations and Maintenance	1,674,861	0	0	1,674,861
	345,446	0	0	345,446
Pupil Transportation		0		
Central	50,801	0	3,214	54,015
Community Services	11,627		120,025	131,652
Extracurricular Activities	426,831	0	278,805	705,636
Debt Service:	2	200.000	0	200.000
Principal Retirement	0	390,000	0	390,000
Interest and Fiscal Charges	0	1,298,126	0	1,298,126
Total Expenditures	16,504,081	1,696,116	692,421	18,892,618
Excess of Revenues Over (Under) Expenditures	(18,374)	249,499	55,189	286,314
Other Financing Sources (Uses):				
Transfers In	0	0	2,131	2,131
Transfers (Out)	(14,793)	0_	0	(14,793)
Total Other Financing Sources (Uses)	(14,793)	0	2,131	(12,662)
Net Change in Fund Balance	(33,167)	249,499	57,320	273,652
Fund Balance Beginning of Year	490,513	1,073,024	220,682	1,784,219
Change in Reserve for Inventory	(6,417)	0	0	(6,417)
Fund Balance End of Year	\$450,929	\$1,322,523	\$278,002	\$2,051,454

Wyoming City School District	
Reconciliation of the Statement of Revenues, Expenditures, and Changes	
in Fund Balance of Governmental Funds to the Statement of Activities	
For the Fiscal Year Ended June 30, 2003	
Net Change in Fund Balance - Total Governmental Funds	\$273,652
Amounts reported for governmental activities in the	
statement of activities are different because:	
Governmental funds report capital outlays as expenditures.	
However, in the statement of activities, the cost of those	
assets is allocated over their estimated useful lives as	
depreciation expense. This is the amount by which depreciation	
exceeded capital asset additions in the current period.	(830,194)
D	
Revenues in the statement of activities that do not provide	
current financial resources are not reported as revenues in	60.210
the funds.	69,219
Repayment of bond principal is an expenditure in the	
governmental funds, but the repayment reduces long-term	
liabilities in the statement of net assets.	390,000
In the statement of activities, interest is accrued, whereas in	
governmental funds, an interest expenditure is reported when due.	4,834
Some expenses reported in the statement of activities,	
such as compensated absences and accrued benefits,	
do not require the use of current financial	
resources and therefore are not reported as expenditures	
in governmental funds.	10,498
Consumable inventory is reported using the purchase method	
on a modified accrual basis, but is reported using the consumption	
method for full accrual.	(6,417)
Change in Net Assets of Governmental Activities	(\$88,408)
CUMPATION OF CONSTRUCTION FOR THE START	(000,000)

	Business-Type Activity Enterprise Funds
Assets: Equity in Pooled Cash and Investments Receivables:	\$136
Interfund Inventory	200 3,490
Total Current Assets	3,826
Depreciable Capital Assets, Net	51,686
Total Assets	55,512
Liabilities: Current Liabilities:	
Accrued Wages and Benefits Deferred Revenue	12,687 244
Total Current Liabilities	12,931
Total Liabilities	12,931
Net Assets: Invested in Capital Assets, Net of Related Debt Unrestricted	51,686 (9,105)
Total Net Assets	\$42,581

	Business-Type Activity Enterprise Funds
Operating Revenues: Charges for Services	\$374,249
Total Operating Revenues	374,249
Operating Expenses: Personal Services Contactual Services Materials and Supplies Depreciation Other Expenses	209,806 470 215,541 4,631 2,125
Total Operating Expenses	432,573
Operating Income (Loss)	(58,324)
Non-Operating Revenues (Expenses): Investment Earnings Donated Comodities Operating Grants	68 10,822 20,229
Total Non-Operating Revenues (Expenses)	31,119
Income (Loss) Before Contributions & Transfers	(27,205)
Transfers In	12,662
Change in Net Assets	(14,543)
Net Assets Beginning of Year	57,124
Net Assets End of Year	\$42,581

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	Business-Type Activity Enterprise Funds
Cash Flows from Operating Activities:	
Cash Received from Customers	\$374,249
Cash Payments to Employees	(207,630)
Cash Payments to Suppliers	(205,352)
Other Cash Payments	(2,125)
Net Cash Provided (Used) by Operating Activities	(40,858)
Cash Flows from Noncapital Financing Activities:	
Operating Grants Received	23,668
Payments from Other Funds	12,662
Net Cash Provided (Used) by Noncapital Financing Activities	36,330
Cash Flows from Investing Activities:	
Earnings on Investments	68
Net Cash Provided (Used) by Cash Flows from Investing Activities	68
Net Increase (Decrease) in Cash and Cash Equivalents	(4,460)
Cash and Cash Equivalents Beginning of Year	4,596
Cash and Cash Equivalents End of Year	136
Reconciliation of Operating Income (Loss) to	
Net Cash Provided (Used) by Operating Activities	
Operating Income (Loss)	(58,324)
Adjustments:	
Depreciation	4,631
Donated Comodities	10,822
Changes in Assets & Liabilities:	
(Increase) Decrease in Inventory	1,303
Increase (Decrease) in Payables	(111)
Increase (Decrease) in Accrued Liabilities	2,176
Increase (Decrease) in Deferred Revenue	(1,355)
Net Cash Provided (Used) by Operating Activities	(\$40,858)
Schedule of Noncash Activities:	
During the fiscal year, the Food Service Fund	
received contributed food commodities valued at	\$10,822
San annoning mater	

See accompanying notes.

20

	Private Purpose Trust	Agency
Assets: Equity in Pooled Cash and Investments	\$16,988	\$54,927
Total Assets	16,988 =	\$54,927
Liabilities: Accounts Payable Other Liabilities	0	172 54,755
Total Liabilities	0	\$54,927
Net Assets: Held in Trust for Scholarships	16,984	
Total Net Assets	\$16,984	

	Private Purpose Trust
Additions:	
Donations	\$16,496
Total Additions	16,496
Deductions: Scholarships	8,493
Total Deductions	8,493
Change in Net Assets	8,003
Net Assets Beginning of Year	8,981
Net Assets End of Year	\$16,984

# WYOMING CITY SCHOOL DISTRICT NOTES TO BASIC FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2003

# **1. DESCRIPTION OF THE DISTRICT**

The District was chartered by the Ohio State Legislature in 1832 when state laws were enacted to create local Boards of Education. Today, the District operates under current standards prescribed by the Ohio State Board of Education as provided in division (D) of Section 3301.07 and Section 119.01 of the Ohio Revised Code.

The District operates under a locally elected 5 member Board form of government and provides educational services as authorized by its charter or further mandated by state and/or federal agencies. This Board controls the District's instructional and support facilities staffed by approximately 82 non-certificated personnel and approximately 168 certificated full time teaching and administrative personnel to provide services to students and other community members.

The District is the 14th largest in Hamilton County in terms of enrollment. It currently operates 3 primary schools, 1 middle school (grades 5-8), and 1 high school (grades 9-12).

# **REPORTING ENTITY**

In accordance with Governmental Accounting Standards Board [GASB] Statement 14, the financial reporting entity consists of a primary government. The District is a primary government because it is a special-purpose government that has a separately elected governing body, is legally separate, and is fiscally independent of other state and local governments.

There are no component units combined with the District for financial statement presentation purposes, and it is not included in any other governmental reporting entity. Consequently, the District's financial statements include only the funds of those organizational entities for which its elected governing body is financially accountable. The District's major operations include education, pupil transportation, food service, and maintenance of District facilities.

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. For business-type activities and proprietary funds, the District has elected not to follow subsequent private-sector guidance. The most significant of the District's accounting policies are described below.

# **FUND ACCOUNTING**

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the District are grouped into the categories governmental, proprietary and fiduciary.

# **Governmental Funds**

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

<u>General Fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Debt Service Fund</u> – The debt service fund is used to account for the accumulation of resources for the payment of general obligation bond principal and interest and certain other long-term obligations form governmental resources when the District is obligated in some manner for the payment.

# **Proprietary Fund**

Proprietary fund reporting focuses on the determination of operating income changes in net assets, financial position and cash flows. Proprietary funds are classified as enterprise or internal service; the District has no internal service funds.

<u>Enterprise Funds</u> – The enterprise fund may be used to account for any activity for which a fee is charged to external users for goods or services. The District's major enterprise funds are:

# **Fiduciary Funds**

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodian in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's only trust fund is a private purpose trust which accounts for scholarship programs for students.

# **MEASUREMENT FOCUS**

# **Government-wide Financial Statements**

The government-wide statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the District are included on the statement of net assets. Fiduciary Funds are not included in entity-wide statements.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

## Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures andchanges in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

Fiduciary Funds are reported using the economic resources measurement focus.

## **3. BASIS OF ACCOUNTING**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the actual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

# <u>Revenues – Exchange and Non-exchange Transactions</u>

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, included property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: property taxes available for advance, grants and interest.

#### Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2003, but which were levied to finance fiscal year 2004 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

#### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the operating statement as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as deferred revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

# CASH AND CASH EQUIVALENTS

Cash received by the District is pooled for investment purposes. Interest in the pool is presented as "equity in pooled cash and investments" on the financial statements. The District utilizes a financial institution to service bonded debt as principal and interest payments come due. The balance in this account is presented on the financial statements as "cash and cash equivalents with fiscal agent". The account on the combined balance sheet "Cash with fiscal and escrow agents" represents deposits used to pay arbitrage liability.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposits and repurchase agreements are reported at cost.

For presentation on the financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

For purposes of the statement of cash flows, the Enterprise Funds' portion of pooled cash and investments is considered a cash equivalent because the District is able to withdraw resources from the enterprise funds without prior notice or penalty.

# INVENTORY

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories of proprietary funds consist of donated food, purchased food, and school supplies held for resale and are expensed when used.

# CAPITAL ASSETS

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of two thousand dollars (\$2,000). The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets are depreciated, except land. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is allocated using the straight-line method over the following useful lives:

	Governmental Activities	Business-Type Activities
Description	Estimated Lives	Estimated Lives
Buildings and Improvements	20 years	N/A
Equipment	20 years	N/A
Vehicles	5 - 20 years	5 - 20 years

## COMPENSATED ABSENCES

The District reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time, when earned, for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The entire amount of compensated absences is reported as a fund liability in Proprietary Funds.

# NET ASSETS

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

# **OPERATING REVENUES AND EXPENSES**

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, these revenues are sales for food service. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund.

# **CONTRIBUTIONS OF CAPITAL**

Contributions of capital in proprietary fund financial statements arise from outside contributions of fixed assets, or from grants or outside contributions of resources restricted to capital acquisition and construction.

# INTERFUND ACTIVITY

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

# **BUDGETARY PROCESS**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund level within each individual fund. Any budgetary modifications at this level may only be made by resolution of the Board of Education. The Treasurer is authorized to further allocate appropriations to the function and object level for all funds.

# Tax Budget

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with the County Budget Commission for rate determination.

#### Estimated Resources

Prior to April 1, the Board accepts, by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2003.

## Appropriations

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution must be legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the District. The appropriation resolution, by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals at any level of control.

Any revisions that alter the total of any fund appropriation or alter total function appropriations within a fund, must be approved by the Board of Education. The Board may pass supplemental fund appropriations so long as the total appropriations by fund does not exceed the amounts set forth in the most recent Certificate of Estimated Resources. During the year, several supplemental appropriations were legally enacted. The budget figures, which appear in the statements of budgetary comparisons, represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed as a management control device during the year for all funds, other than agency funds, consistent with statutory provisions.

#### Encumbrances

As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriations and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at fiscal year end are reported as a reservation of fund balance for subsequent year expenditures for governmental funds.

#### Lapsing of Appropriations

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

# **FUND EQUITY**

Reserved fund balances indicate a portion of fund equity which is not available for current appropriation or is legally segregated for a specific use. Fund balances are reserved for encumbrances, supplies inventory, prepayments, debt service, and property taxes. The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute. The unreserved portion of fund equity, reflected for the Governmental Funds, is available for use within the specific purpose of those funds.

# CHANGES IN ACCOUNTING PRINCIPLES

For fiscal year 2003, the School District has implemented GASB Statement No. 34, "Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments", GASB Statement No. 37, "Basic Financial Statements for State and Local Governments: Omnibus", GASB Statement No. 38, "Certain Financial Statement Note Disclosures", GASB Statement No. 41, "Budgetary Comparison Schedules - Perspective Differences", and GASB Interpretation No. 6 "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements."

GASB 34 creates new basic financial statements for reporting on the School District's financial activities. The financial statements now include government-wide financial statements prepared on an accrual basis of accounting and fund financial statements which present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column.

GASB Statement No. 41 allows the presentation of budgetary schedules as required supplementary information based on the fund, organization or program structure that the government uses for its legally adopted budget when significant budgetary perspective differences result in the school district not being able to present budgetary comparisons for the general and each major special revenue fund. The government-wide financial statements split the District's programs between business-type and governmental activities. Except for the restatement explained below, the beginning net asset amount for the business-type activities equals fund equity of the Enterprise Funds from last year. The beginning net asset amount for governmental programs reflects the change in fund balance for governmental funds at June 30, 2003.

#### **RESTATEMENT OF FUND BALANCE**

The implementation of these statements had the following effects on fund balance of the major and non-major funds of the District as they were previously reported. The transition from governmental fund balances to net assets of the governmental activities is also presented.

	General	<u>Nonmajor</u>	Total
Fund Balances, June 30, 2002 Fund Reclassification	\$490,513 0	\$1,293,706 0	\$1,784,219 0
Adjusted Fund Balances, June 30, 2002	<u>\$490,513</u>	<u>\$1,293,706</u>	\$1,784,219
GASB 34 Adjustments: Capital Assets Accrued Interest Payable Compensated Absences Payable Accrued Wages and Benefits Long Term Liabilities			\$25,046,041 (70,086) (1,138,397) (107,672) <u>(23,420,000)</u>
Governmental Activities Net Assets, June 30, 200	02		<u>\$2,094,105</u>

At June 30, 2002, fixed assets were restated in the Enterprise Funds. This restatement had the following effect on fund equity as it was previously reported:

	Food Service
Fund Equity June 30, 2002 Fixed Assets	\$61,270 <u>(4,145)</u>
Adjusted Net Assets, June 30, 2002	<u>\$57,125</u>

#### 4. CASH AND CASH EQUIVALENTS

The District maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Cash and cash equivalents."

State statute requires the classification of monies held by the District into three categories:

<u>Active Monies</u> - Those monies required to be kept in a "cash" or "near cash" status for immediate use by the District. Such monies must by law be maintained either as cash in the District treasury, in depository accounts payable or withdrawable on demand.

<u>Inactive Monies</u> – Those monies not required for use within the current two year period of designated depositories. Ohio law permits inactive monies to be deposited or invested as certificates of deposit maturing not later than the end of the current period of designated depositories, or as savings or deposit accounts, including, but not limited to passbook accounts.

<u>Interim Monies</u> – Those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Ohio law permits interim monies to be invested or deposited in the following securities:

- (1) Bonds, notes, or other obligations of or guaranteed by the United States, or those for which the faith of the United States is pledged for the payment of principal and interest.
- (2) Bonds, notes, debentures, or other obligations or securities issued by any federal governmental agency.
- (3) Repurchase agreements in the securities enumerated above.
- (4) Interim deposits in the eligible institutions applying for interim monies to be evidenced by time certificates of deposit maturing not more than one year from date of deposit, or by savings or deposit accounts, including, but limited to, passbook accounts.
- (5) Bonds, and other obligations of the State of Ohio.
- (6) The Ohio State Treasurer's investment pool (STAR Ohio).
- (7) Commercial paper and banker's acceptances which meet the requirements established by Ohio Revised Code, Sec. 135.142.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian. <u>Deposits</u> – At the year end, the carrying amount of the District's deposits was \$113,760. The bank balance of deposits was \$1,019,178 of which \$265,255 was covered by federal depository insurance. The remaining balance of \$753,923 was covered by 110% public depository pool, which was collateralized with securities held by the pledging financial institution's trust department but not in the District's name.

<u>Investments</u> – The District's investments are categorized to give an indication of the level of risk assumed by the entity at year end (GASB Statement 3):

Category 1	includes investments that are insured or registered or for which the
	securities are held by the District or its agent in the District's name.

- <u>Category 2</u> includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the District's name.
- <u>Category 3</u> includes uninsured and unregistered investments for which the securities are held by the counterparty or by its department or agent, but not in the District's name.

The District has no investments.

Ohio Revised Code Chapter 135, Uniform Depository Act, authorizes pledging of pooled securities in lieu of specific securities. Specifically, a designated public depository may pledge a single pool of eligible securities to secure repayment of all public monies deposited in the financial institution, provided that all times the total value of the securities so pledged is at least equal to 110% of the total amount of all public deposits secured by the pool, including the portion of such deposits covered by any federal deposit insurance.

#### 5. PROPERTY TAXES

Real property taxes collected in 2003 were levied in April on the assessed values as of January 1, 2002, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. A re-evaluation of real property is required to be completed no less than every six years, with a statistical update ever third year.

Tangible personal property tax is assessed on equipment and inventory held by businesses. Tangible property is assessed at 25 percent of true value (as defined). In 2003, each business was eligible to receive a \$10,000 exemption in assessed value which was reimbursed by the State.

Real property taxes are payable annually or semi-annually. In 2003, if paid annually, payment was due by January 20th. If paid semi-annually, the first payment (at least 1/2 amount billed) was due January 20th with the remainder due on June 20th.

The County Auditor remits portions of the taxes collected to all taxing districts with periodic settlements of real and public utility property taxes in February and August and tangible personal property taxes in June and October. The District records billed but uncollected property taxes as receivables at their estimated net realizable value.

Accrued property taxes receivable represent delinquent taxes outstanding and real property, personal property and public utility taxes which became measurable at June 30, 2003. Delinquent property taxes collected within 60 days are included as a receivable and tax revenue as of June 30, 2003. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is available to finance current year operations. The receivable is, therefore, offset by a credit to deferred revenue for that portion not intended to finance current year operations. The amount available as an advance at June 30, 2003, was \$2,451,700 for General Fund and \$652,600 for Debt Service, and is recognized as revenue, with a corresponding reserve to fund balance since the Board did not appropriate these receivables for fiscal year 2003 operations.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2003 taxes were collected are:

	<u>Amount</u>
Agricultural/Residential	
and Other Real Estate	\$248,484,120
Public Utility Personal	3,716,200
Tangible Personal Property	<u>1,088,010</u>

#### Total

#### 6. RECEIVABLES

Receivables at June 30, 2003, consisted of taxes, accounts (rent and student fees), intergovernmental grants and interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds.

\$253,288,330

# 7. CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2003, was as follows:

	Beginning <u>Balance</u>	Additions	Deductions	Ending Balance
<b>Government Activities</b>	· · ·			
Land Buildings and Improvements Equipment	\$629,493 28,716,743 <u>2,263,020</u>	\$0 0 0	\$0 0 0	\$629,493 28,716,743 <u>2,263,020</u>
Totals at Historical Cost	<u>\$31,609,256</u>	<u>\$0</u>	<u> </u>	<u>\$31,609,256</u>
Less Accumulated Depreciation: Buildings and Improvements Equipment	\$5,120,126 <u>1,443,089</u>	\$645,705 <u>184,489</u>	\$0 0	\$5,765,831 <u>1,627,578</u>
Total Accumulated Depreciation	<u>\$6,563,215</u>	<u>\$830,194</u>	\$0	<u>\$7,393,409</u>
Governmental Activities Capital Assets, Net	<u>\$25,046,041</u>	<u>(\$830,194)</u>	<u> </u>	<u>\$24,215,847</u>
<b>Business-Type Activities</b>			· · ·	
Equipment	<u>\$157,969</u>	\$0	\$0	<u>\$157,969</u>
Total at Historical Cost	<u>\$157,969</u>	<u>         \$0</u>	\$0	<u>\$157,969</u>
Less Accumulated Depreciation:				
Equipment	<u>\$101,652</u>	\$4,631	\$0	<u>\$106,283</u>
Total Accumulated Depreciation	<u>\$101,652</u>	<u>\$4,631</u>	<u>\$0</u>	<u>\$106,283</u>
Business-Type Activities Capital Assets, Net	<u>\$56,317</u>	<u>(\$4,631)</u>	<u>\$0</u>	<u>\$51,686</u>

\*Depreciation expense was charged to governmental functions as follows:

Instruction:		
Regular		\$433,598
Special		17,495
Support Services:		
Pupil	· · · · · · · · · · · · · · · · · · ·	8,337
Instructional Staff		117,980
School Administration		25,328
Operations and Maintenance		128,812
Pupil Transportation		66,038
Central		9,085
Extracurricular Activities	· · · · · ·	23,521
Total Depreciation Expense		<u>\$830,194</u>

## 8. LONG-TERM LIABILITIES

<u>Governmental Activities:</u> General Obligation Bonds:	Beginning Principal <u>Outstanding</u>	Additions	Deductions	Ending Principal <u>Outstanding</u>	Due In <u>One Year</u>
School Improvement 1999 4.97%	\$23,420,000	\$ 0	\$390,000	\$23,030,000	\$415,000
Total General Obligation Bonds	23,420,000	0	390,000	23,030,000	415,000
Compensated Absences	<u>1,138,397</u>	18,226	0	1,156,623	<u>117,299</u>
Total Governmental Activities Long-Term Liabilities	<u>\$24,558,397</u>	<u>\$18,226</u>	<u>\$390,000</u>	<u>\$24,186,623</u>	<u>\$532,299</u>

General obligation bonds will be paid from the debt service fund. Compensated absences will be paid from the fund from which the person is paid.

Principal and interest requirements to retire general obligation debt outstanding at year end are as follows:

	General Obligation Bonds			
Year Ending				
<u>June 30</u>	Principal	Interest		
2004	\$415,000	\$1,149,186		
2005	440,000	1,136,285		
2006	465,000	1,114,061		
2007	490,000	1,094,375		
2008	520,000	1,072,863		
2009-2013	3,105,000	4,981,871		
2014-2018	4,225,000	4,042,040		
2019-2023	5,760,000	2,719,580		
2024-2028	7,610,000	<u>921,767</u>		
Totals	<u>\$23,030,000</u>	<u>\$18,233,028</u>		

#### 9. DEFINED BENEFIT PENSION PLANS

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM

The District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3476.

Plan members are required to contribute 9% of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14% of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2003, 8.17% of annual covered salary was the portion being used to fund pension obligations. For fiscal year 2002, 5.46% of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2003, 2002, and 2001 were \$355,620, \$344,256, and \$317,022 respectively; 48.4% has been contributed for fiscal year 2003 and 100% for fiscal year 2002 and 2001.

#### STATE TEACHERS RETIREMENT SYSTEM

The School District participates in State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3371 or by calling (614) 227-4090.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB Plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the This option expired on December 31, 2001. Benefits are established by Combined Plan. Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2003, plan members were required to contribute 9.3% of their annual covered salaries. The School District was required to contribute 14%; 13% was the portion used to fund pension obligations. For fiscal year 2002, the portion used to fund pension obligations was 9.5%. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for members and employer contributions.

The District's required contributions for pension obligations for the fiscal years ended June 30, 2003, 2002, and 2001 were \$1,257,396, \$1,239,852, and \$1,158,564 respectively; 83.5% has been contributed for fiscal year 2003 and 100% for fiscal year 2002 and 2001.

#### **10. POST EMPLOYMENT BENEFITS**

The District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits included hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare premiums. Benefit provision and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are funded on a pay-as-you-go basis.

For STRS, all benefit recipients are required to pay a portion of health care cost in the form of a monthly premium. By Ohio law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate, currently 14% of covered payroll. The Board currently allocates employer contributions equal to 4.5% of covered payroll to the Health Care Reserve Fund for which payments for health care benefits are paid. For the District, this amount equaled \$404,163 during the 2003 fiscal year. As of July 1, 2003, eligible benefit recipients totaled 105,300. For the fiscal year ended June 30, 2002, net health care costs paid by STRS were \$354,697,000.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, disability, and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than twenty-five years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75% of the premium.

For 2002 fiscal year, employer contributions to fund health care benefits were 8.54% of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to 14% of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2002, the minimum pay has been established at \$12,400. The surcharge rate added to the unallocated portion of the 14% employer contribution rate provides for maintenance of the asset target level for the health care fund. For the District, this amount equaled \$216,928 during the 2003 fiscal year. The number of participants currently receiving health care benefits is approximately 50,000. For the fiscal year ended June 30, 2002, net health care costs paid by SERS were \$182,946,777.

#### **11. CONTINGENT LIABILITIES**

#### GRANTS

The District receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds.

However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the District as of June 30, 2003.

#### LITIGATION

The District's attorney estimates that all other potential claims against the District not covered by insurance resulting from all other litigation would not materially affect the financial statements of the District.

#### **12. RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft or damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2002, the School District contracted with A.M. Peck Insurance for property and fleet insurance, liability insurance, and inland marine coverage. Coverage's provided by A.M. Peck Insurance are as follows:

Building and Contents - Replacement Cost	\$37,000,000
Inland Marine Coverage	681,000
Boiler and Machinery	No Limit
Crime Insurance	3,000
Automobile Liability	1,000,000
Uninsured Motorist	1,000,000
General Liability	
Per Occurrence	2,000,000
Total Per Year	5,000,000

Settled claims have not exceeded commercial coverage in any of the past three years. There were no significant reductions in insurance coverage from the prior year.

For fiscal year 2002, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

## 13. STATE SCHOOL FUNDING DECISION

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding plan is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school-funding scheme that is thorough and efficient...". The District is currently unable to determine what effect, if any, this decision will have on its future State funding and its financial operations.

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#### 14. COMPLIANCE AND ACCOUNTABILITY

The following individual funds had a deficit in fund balance at year end:

Fund	Deficit
Special Revenue	
Data Communications	\$12,994

#### **15. FUND BALANCE RESERVES FOR SET-ASIDES**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the year-end set-aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute.

	Capital <u>Textbooks</u> <u>Acquisition</u> <u>Total</u>		
Set-aside Reserve Balance as of June 30, 2002	(\$983,361)	\$ 0	(\$983,361)
Current Year Set-aside Requirement	272,877	272,877	545,754
Qualified Disbursements	(467,117)	(272,877)	(739,994)
Current Year Offsets	0	0	0
Set-Aside Reserve Balance as of June 30, 2003	<u>(\$1,177,601)</u>	<u>\$0</u>	<u>(\$1,177,601)</u>

Qualifying disbursements and carryover from prior years for textbooks totaled \$1,450,478, resulting in \$1,177,601 for carryover to offset textbook requirements in future years. Qualifying disbursements for capital exceeded the required amount, however nothing can be carried forward to future years.

# **16. INTERFUND TRANSACTIONS**

Interfund transactions at June 30, 2003, consisted of the following individual fund receivables and payables:

	Interfund Loan Receivable	Interfund Loan Payable
General Fund	\$23,761	\$200
	$\phi 23,701$	Ψ200
Special Revenue Fund:		
Extracurricular Student Activitie	S	445
Data Communications		12,994
Special Education	с. *	775
Title I		5,284
Teacher Quality		4,263
Enterprise Fund:		
Food Service	200	· · · · · · · · · · · · · · · · · · ·
	<u>\$23,961</u>	<u>\$23,961</u>

# REQUIRED SUPPLEMENTARY INFORMATION

#### Wyoming City School District Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Budgetary Basis) For the Fiscal Year Ended June 30, 2003

	General Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:	¢10 100 540	¢0 771 401	\$9,771,421	\$0
Taxes	\$10,100,540 381,609	\$9,771,421 369,175	369,175	. 0
Tuition and Fees	23,496	22,730	22,730	0
Interest	,	,	6,293,759	0
Intergovernmental	6,505,744	6,293,759 0	0,293,739	0
Extracurricular Activities	0			0
Other Revenues	468,431	453,168	453,168	
Total Revenues	17,479,820	16,910,253	16,910,253	0
Expenditures:				
Current:				
Instruction:				
Regular	9,733,956	9,746,417	9,601,486	144,931
Special	1,530,527	1,485,764	1,509,698	(23,934)
Vocational	119,115	116,141	117,494	(1,353)
Support Services:	,			
Pupil	863,137	731,536	851,391	(119,855)
Instructional Staff	308,316	318,838	304,120	14,718
General Administration	95,008	72,300	93,715	(21,415)
School Administration	1,343,873	1,363,250	1,325,584	37,666
Fiscal	284,143	367,933	280,276	87,657
	1,706,101	1,845,539	1,682,883	162,656
Operations and Maintenance	350,212	360,000	345,446	14,554
Pupil Transportation	51,502	31,000	50,801	(19,801)
Central		419,281	426,960	(7,679)
Extracurricular Activities	432,851	419,201	420,900	(1,075)
Total Expenditures	16,818,741	16,857,999	16,589,854	268,145
Excess of Revenues Over (Under) Expenditures	661,079	52,254	320,399	268,145
Other financing sources (uses):	(24,263)	0	(23,933)	(23,933)
Advances (Out)	(14,996)	0	(14,792)	(14,792)
Transfers (Out)	(14,990)	0	(14,752)	(1,,)2)
Total Other Financing Sources (Uses)	(39,259)	0	(38,725)	(38,725)
Net Change in Fund Balance	621,820	52,254	281,674	229,420
Fund Balance Beginning of Year (includes				
prior year encumbrances appropriated)	821	821	821	0
Fund Balance End of Year	\$622,641	\$53,075	\$282,495	\$229,420
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## WYOMING CITY SCHOOL DISTRICT NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION For The Year Ended June 30, 2003

#### 1. BUDGETARY PROCESS

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriations resolution and the certificate of estimated resources which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the Board of Education may appropriate. The appropriation resolution is Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Board. The legal level of control has been established by Board at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements on the final amended certificate of estimated resources issued during the fiscal year 2003.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Board during the year.

While the District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Combined Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as a reservation of fund balance for governmental fund types and expendable trust funds (GAAP basis).
- 4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

## Net Change in Fund Balance

	General
GAAP Basis Net Adjustment for Revenue Accruals Net Adjustment for Expenditure Accruals Encumbrances	(\$33,167) 424,547 (42,742) <u>(66,964)</u>
Budget Basis	<u>\$281,674</u>



8260 NORTHCREEK DRIVE, STE 330 / CINCINNATI, OH 45236 . (513) 891-2722 . FAX (513) 891-2760 3931 SOUTH DIXIE DRIVE / DAYTON, OH 45439 . (937) 294-1505 . FAX (937) 294-1507

## Report on compliance and on internal control over financial reporting based on an audit of financial statements performed in accordance with *Government Auditing Standards*

February 5, 2004

To the Board of Education:

We have audited the basic financial statements of the Wyoming City School District, (the District), as of and for the year ended June 30, 2003, and have issued our report thereon dated February 5, 2004, wherein we noted the District adopted Government Accounting Standards Board 34, 37 and 38 and Government Accounting Standards Board Interpretation No. 6. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the District's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the District in a separate letter dated February 5, 2004.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the basic financial statements being audited may occur and not be detected within a timely period by employees in the normal control over financial reporting their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the audit committee, management, the Board of Education, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

some. Plattenburg & Associates, Inc.

Certified Public Accountants



Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

# WYOMING CITY SCHOOL DISTRICT

# HAMILTON COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JULY 20, 2004