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INDEPENDENT ACCOUNTANTS' REPORT

Green Township Fayette County 11084 Barger Road Leesburg, Ohio 43135

To the Board of Trustees:

We have audited the accompanying financial statements of Green Township, Fayette County, Ohio (the Township), as of and for the years ended December 31, 2003 and 2002. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Township as of December 31, 2003 and 2002, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 17, 2004 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

250 W. Court St. / Suite 150 E / Cincinnati, OH 45202 Telephone: (513) 361-8550 (800) 368-7419 Fax: (513) 361-8577 www.auditor.state.oh.us Green Township Fayette County Independent Accountants' Report Page 2

This report is intended solely for the information and use of management, the Board and other officials authorized to receive this report under \$ 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

August 17, 2004

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	Gove	ernmenta	al Fu	nd Types				
	Ge	neral		pecial evenue		ciary nds	(Men	Γotals norandum Only)
Cash Receipts:								
Local Taxes	\$	19,155	\$	11,638	\$	-	\$	30,793
Intergovernmental		16,031		64,977				81,008
Charges for Services				1,401				1,401
Licenses, Permits, and Fees Earnings on Investments		1,111		5,150 32		7		5,150 1,150
Other Revenue	_	15		-			_	1,130
Total Cash Receipts		36,312		83,198		7		119,517
Cash Disbursements:								
Current:		~ ~ ~ ~ ~						00.000
General Government Public Safety		28,090 639		8,655				28,090 9,294
Public Works		10,460		58,234				9,294 68,694
Health		1,020		7,626				8,646
Capital Outlay		,		10,365				10,365
Conservation - Recreation								-
Debt Service:								
Lease Purchase Principal Payment		13,438						13,438
Note Principal Payment Interest and Fiscal Charges		5,120 2,710						5,120 2,710
		2,710						2,710
Total Cash Disbursements		61,477		84,880				146,357
Total Receipts Over/(Under) Disbursement		(25,165)		(1,682)		7		(26,840)
Other Financing Receipts:								
Other Sources		622		3,075	. <u> </u>			3,697
Excess of Cash Receipts and Other Financing								
Receipts Over/(Under) Cash Disbursements	((24,543)		1,393		7		(23,143)
Fund Cash Balances, January 2		96,037		53,695		2,168		151,900
Fund Cash Balances, December 31	\$	71,494	\$	55,088	\$	2,175	\$	128,757

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Gov	vernmenta	al Fu	ind Types				
	G	eneral		pecial evenue	1	Fiduciary Funds	(Me	Totals morandum Only)
Cash Receipts:								
Local Taxes Intergovernmental Charges for Services	\$	18,730 16,275	\$	11,401 58,528 1,531	\$	-	\$	30,131 74,803 1,531
Licenses, Permits, and Fees Earnings on Investments Other Revenue		2,283 3		5,800 368		20		5,800 2,671 <u>3</u>
Total Cash Receipts		37,291		77,628		20		114,939
Cash Disbursements:								
Current: General Government		20,676						20,676
Public Safety		20,070		8,482				20,070 8,482
Public Works		9,465		41,568				51,033
Health		1,011		8,239				9,250
Capital Outlay Conservation - Recreation Debt Service:		, -		13,014				13,014
Lease Purchase Principal Payment		12,634						12,634
Note Principal Payment		5,120						5,120
Interest and Fiscal Charges		3,832						3,832
Total Cash Disbursements		52,738		71,303		-		124,041
Total Receipts Over/(Under) Disbursement:		(15,447)		6,325		20		(9,102)
Other Financing Receipts:								
Other Sources		403		-				403
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements		(15,044)		6,325		20		(8,699)
Fund Cash Balances, January 2		111,081		47,370		2,148		160,599
Fund Cash Balances, December 31	\$	96,037	\$	53,695	\$	2,168	\$	151,900

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Green Township, Fayette County, Ohio (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road maintenance, cemetery maintenance, and fire protection.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash Deposits and Investments

The Township invests all available funds, except the trust funds, in a public funds NOW checking account and a Platinum One checking account with a local commercial bank. The Trust Funds are deposited in savings accounts.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Motor Vehicle License Tax Fund - This fund receives motor vehicle tax money to pay for constructing, maintaining and repairing Township roads.

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Road and Bridge Fund - This fund receives property tax money to pay for constructing, maintaining and repairing Township roads.

Cemetery Fund - This fund receives money from the sale of lots used for maintaining and operating the Township cemeteries.

Fire Levy Fund - This fund receives property tax money for providing fire protection for Township residents.

Permissive Motor Vehicle License Tax Fund - This fund receives proceeds from the permissive motor vehicle license tax levied by Fayette County on motor vehicle license sales for road maintenance and repairs.

3. Fiduciary Funds (Non-expendable Trust Funds)

These funds are used to account for resources restricted by legally binding trust agreements and funds for which the Township is acting in an agency capacity. The Non-expendable Trust Funds are used to account for the funds held in trust for specific uses in the cemetery. Only the interest earnings can be expended.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. There were no material encumbrances outstanding at December 31, 2003 and 2002.

A summary of 2003 and 2002 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

2. EQUITY IN POOLED CASH AND DEPOSITS

The Township maintains a cash and deposit pool used by all funds except the Trust Funds. The Trust Funds are deposited in savings accounts. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

	2003	2002
Demand deposits	\$126,583	\$149,732
Savings account	2,174	2,168
Total deposits	\$128,757	\$151,900

Deposits: Deposits are either insured by the Federal Depository Insurance Corporation, or collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Total

Budgetary activity for the years ending December 31, 2003 and 2002 follows:

2003 Budgeted vs. Actual Receipts						
	Budgeted	Actual				
Fund Type	Receipts	Receipts	Variance			
General	\$35,735	\$36,934	\$1,199			
Special Revenue	89,110	86,273	(2,837)			
Fiduciary	0	7	7			
Total	\$124,845	\$123,214	(\$1,631)			
2003 Budgeted vs. /			es			
	Appropriation	Budgetary				
Fund Type	Authority	Expenditures	Variance			
General	\$135,397	\$61,477	\$73,920			
Special Revenue	139,175	84,880	54,295			
Fiduciary	2,168	0	2,168			
Total	\$276,740	\$146,357	\$130,383			
2002 Budgeted vs. Actual Receipts						
	Budgeted	Actual				
Fund Type	Receipts	Receipts	Variance			
Fund Type General	Receipts \$34,790	Receipts \$37,694	Variance \$2,904			
General	\$34,790	\$37,694	\$2,904			
General Special Revenue	\$34,790 89,060	\$37,694 77,628	\$2,904 (11,432)			
General Special Revenue Fiduciary	\$34,790 89,060 50 \$123,900 Actual Budgetary	\$37,694 77,628 20 \$115,342 Basis Expenditure	\$2,904 (11,432) (30) (\$8,558)			
General Special Revenue Fiduciary Total 2002 Budgeted vs. A	\$34,790 89,060 50 \$123,900 Actual Budgetary Appropriation	\$37,694 77,628 20 \$115,342 Basis Expenditure Budgetary	\$2,904 (11,432) (30) (\$8,558)			
General Special Revenue Fiduciary Total	\$34,790 89,060 50 \$123,900 Actual Budgetary	\$37,694 77,628 20 \$115,342 Basis Expenditure	\$2,904 (11,432) (30) (\$8,558)			
General Special Revenue Fiduciary Total 2002 Budgeted vs. A	\$34,790 89,060 50 \$123,900 Actual Budgetary Appropriation	\$37,694 77,628 20 \$115,342 Basis Expenditure Budgetary	\$2,904 (11,432) (30) (\$8,558) es			
General Special Revenue Fiduciary Total 2002 Budgeted vs. / Fund Type	\$34,790 89,060 50 \$123,900 Actual Budgetary Appropriation Authority	\$37,694 77,628 20 \$115,342 Basis Expenditure Budgetary Expenditures	\$2,904 (11,432) (30) (\$8,558) es Variance			

\$124.041

\$63.476

\$187,517

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

3. **BUDGETARY ACTIVITY (Continued)**

Contrary to Ohio law, the Township did not obtain prior certification of the fiscal officer for all purchases nor were commitments properly encumbered.

4. **PROPERTY TAX**

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. DEBT

Debt outstanding at December 31, 2003 was as follows:

	Principal	Interest Rate
Truck Lease Obligation	14,293	6.36%
General Obligation Notes	10,240	6.17
Total	\$24,533	

The Lease With Option To Purchase Agreement was entered into November 2, 1999 between Dublin Capital Corporation (Lessor) and the Township (Lessee) to finance the purchase of a new dump truck to be used for Township road and cemetery maintenance.

The general obligation notes were issued in 2000 in conjunction with Concord Township, Fayette County, Ohio (the Township), to finance the purchase of a fire tanker truck to be used for the Concord Green Fire Department. The notes are collateralized solely by each Township's taxing authority. The amounts reflected above represent Green Township's share.

Amortization of the above debt, including interest and finance charges, is scheduled as follows:

	Lease Purchase Agreement	General Obligation Notes	Total
Year ending December 31:			
2004	15,202	5,752	20,954
2005	0	5,436	5,436
Total	\$15,202	\$11,188	\$26,390

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

6. RETIREMENT SYSTEMS

The Township's elected officials and part time employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2003 and 2002, members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 2003.

7. RISK MANAGEMENT

Risk Pool Membership

The Government belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio local governments. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

Property Coverage

OTARMA retains property risks, including automobile physical damage, up to \$10,000 on any specific loss with an annual aggregate of \$1,250,000 for 2002. There is no aggregate for 2003 and future accident years. Beginning in 2003, OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures losses exceeding \$100,000. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

7. RISK MANAGEMENT (Continued)

Casualty Coverage	<u>2003</u>	<u>2002</u>
Assets	\$27,792,223	\$23,757,036
Liabilities	<u>(11,791,300)</u>	<u>(9,197,512)</u>
Retained earnings	<u>\$16,000,923</u>	<u>\$14,559,524</u>
Property Coverage	<u>2003</u>	2002
Assets	\$6,791,060	\$6,596,996
Liabilities	<u>(750,956)</u>	<u>(1,204,326)</u>
Retained earnings	<u>\$6,040,104</u>	<u>\$5,392,670</u>



INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Green Township Fayette County 11084 Barger Road Leesburg, Ohio 43135

We have audited the accompanying financial statements of Green Township, Fayette County, Ohio (the Township), as of and for the years ended December 31, 2003 and 2002, and have issued our report thereon dated August 17, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* that is described in the accompanying schedule of findings as item 2003-001. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated August 17, 2004.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Township's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. A reportable condition is described in the accompanying schedule of findings as item 2003-001.

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Green Township Fayette County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Out consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we do not believe the reportable condition described above to be a material weakness. We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated August 17, 2004.

This report is intended solely for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Bitty Montgomeny

Betty Montgomery Auditor of State

August 17, 2004

SCHEDULE OF FINDINGS DECEMBER 31, 2003 AND 2002

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2003-001

Noncompliance Citation/Reportable Condition

Ohio Rev. Code, 5705.41(D), provides that a subdivision or taxing unit shall not make any contract or order involving the disbursement of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Every such contract made without such a certificate shall be null and void and no warrant shall be issued in payment.

This section also provides two "exceptions" to the above requirements:

- A. Then and Now Certificate: This exception provides that, if the fiscal officer can certify that both at the time that the contract or order was made and at the time that the fiscal officer is completing the certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.
- B. Amounts of less than \$1,000 (\$3,000 effective 4-07-03) may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

The Township failed to get the fiscal officer's certification before making commitments and neither of the above exceptions was used.

The Clerk's certification is not only required by Ohio law, but is also a key control in the disbursements process. Failure to obtain proper certification of funds resulted in disbursements being made without adequate current resources being available. Prior certification should be obtained for all disbursements. In instances when prior certification are not practical, "then and now certification should be made.

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SCHEDULE OF PRIOR AUDIT FINDINGS FISCAL YEAR END DECEMBER 31, 2003 AND 2002

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2001-40624-001	Ohio Revised Code, Section 5705.41 (D) - Prior certificate for expenditures	No	Repeated as Finding Number 2003-001



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GREEN TOWNSHIP

FAYETTE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED SEPTEMBER 7, 2004