CITY OF WESTLAKE CUYAHOGA COUNTY

REGULAR AUDIT

FOR THE YEAR ENDED DECEMBER 31, 2003



Auditor of State Betty Montgomery

CITY OF WESTLAKE CUYAHOGA COUNTY

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TITLE

Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards*

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Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Westlake Cuyahoga County 27700 Hilliard Boulevard Westlake, Ohio 44115

We have audited the financial statements of the City of Westlake, Cuyahoga County, Ohio (the City) as of and for the year ended December 31, 2003, and have issued our report thereon dated June 22, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of noncompliance that we have reported to management of the City in a separate letter dated June 22, 2004.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting the internal control over financial r

Lausche Building / 615 Superior Ave., NW / Twelfth Floor / Cleveland, OH 44113-1801 Telephone: (216) 787-3665 (800) 626-2297 Fax: (216) 787-3361 www.auditor.state.oh.us City of Westlake Cuyahoga County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of management and City Council, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

June 22, 2004

Comprehensive Annual Financial Report

for the year ended December 31, 2003

Prepared by the Department of Finance

Anne A. Fritz, Director Bonnie L. Freeh, Assistant Director

City of Westlake, Ohio Comprehensive Annual Financial Report For the Year Ended December 31, 2003 Table of Contents

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City of Westlake

27700 HILLIARD BOULEVARD • WESTLAKE, OHIO 44145 • (440) 871-3300

Dennis M. Clough, Mayor

June 22, 2004

Honorable Mayor Dennis M. Clough Members of City Council Citizens of Westlake, Ohio

We are pleased to submit the comprehensive annual financial report of the City of Westlake for the year ended December 31, 2003. Responsibility for both the accuracy of the information contained herein, and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The Comprehensive Annual Financial Report is presented in three sections: introductory, financial, and statistical. The introductory section includes a table of contents, the letter of transmittal, the City's organizational charts, a list of principal elected and appointed officials, and the certificate of achievement. The financial section includes the independent accountants' report on the financial statements and schedules, management's discussion and analysis, the basic financial statements, and the combining, and individual fund statements and schedules. The statistical section includes selected financial and demographic data that provide users a summarized history of information. The City has chosen to implement the recently issued Governmental Accounting Standards Board Statement No. 44, "Economic Condition Reporting: The Statistical Section".

A reporting entity includes the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City includes all funds, departments, and activities that are part of the legal entity. Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt, or the levying of taxes.

Using these criteria, the City has excluded from this report various autonomous agencies, such as the Westlake City Schools, Westlake Health Campus, Porter Public Library, the Crown Water Filtration Plant operated by the City of Cleveland Department of Public Utilities, and other various not-for-profit institutions and agencies. The City is affiliated with the Rocky River Wastewater Treatment Plant, a joint venture financed by the cities of Westlake, Rocky River, Bay Village, and Fairview Park, and operated by the City of Rocky River (See Note 19). The City is also associated with four jointly governed organizations, the West Shore Council of Governments, Tri-City Park, S.A.F.E. Council of Governments, and the West Shore Area Rescue Association (See Note 20).

Generally Accepted Accounting Principals (GAAP) require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Westlake's MD&A can be found immediately following the independent accountants' report.

HISTORY OF WESTLAKE

In October of 1811, the Porter and Cahoon families settled in an area known as Township 7, Range 15 of the Connecticut Western Reserve. By 1812, enough people resided in the region to make it necessary to elect trustees to oversee the community and the Township of Dover was established. With Lake Erie as the northern boundary, the township grew, reaching a population of over 2,200 by the early 1900s. By 1908, the township split into three communities with Bay Village to the north and North Olmsted to the south. In 1912, the township was incorporated as Dover Village, making Frank Bailey the first mayor. Dover Village was renamed the Village of Westlake in 1940 to avoid confusion with Dover, Ohio located in Tuscarawas County. As the Cleveland suburbs grew following World War II, so did Westlake, reaching a population just under 5,000 by 1950. In 1957, the Village of Westlake became the City of Westlake.

Situated in the western reach of Cuyahoga County, Westlake is 13 miles from downtown Cleveland. Current population, per the 2000 Census, is 31,719 with a total land area of 16.5 square miles. Proximity to Interstate highways I-80, I-90, and I-480 and to Cleveland Hopkins International Airport makes Westlake a desirable locality for residents and commercial enterprise.

FORM OF GOVERNMENT

Westlake operates and is governed by the laws of the State of Ohio and its own charter that was first adopted by the electorate on November 6, 1956. The charter provides for a mayor-council form of government. Legislative authority is vested in a seven-member council. The Council is composed of a president who is elected at-large and six councilpersons elected by wards for four-year terms. All members of Council serve in a part-time capacity.

The City's chief executive and administrative officer is the Mayor who is elected to a four-year term and serves in a full-time capacity. The Mayor may veto legislation passed by Council. A two-thirds vote of all members of Council will override a veto.

The Rocky River Municipal Court provides judicial services for the City of Westlake. The jurisdiction of the court, as established by the Ohio Revised Code, encompasses the contiguous cities of Westlake, Rocky River, Bay Village, Fairview Park, and North Olmsted.

Established by the charter, the municipal government consists of eleven departments. A director who is appointed by and reports directly to the Mayor heads each department. All directors work closely with the Mayor in providing the citizens of Westlake with the highest quality of services while maintaining efficiency and cost effectiveness.

The **Police Department** enforces local, state, and federal laws in addition to protecting citizens and their property. Most recently, the department has taken a more community oriented policing approach that has met with great success. Numerous programs are offered to citizens and students. The department, which is headed by the Chief of Police, consists of three bureaus. The Field Operations Bureau oversees jail operations, animal control, and the auxiliary police, as well as the staff of patrol officers. Administrative Services Bureau consists of secretaries, dispatchers, school guards, park patrol officers, building/vehicle maintenance, and community services. The Criminal Investigations Bureau is responsible for the City's investigative services. The Police Department is located in a separate facility next to City Hall.

The **Fire Department** provides fire protection and emergency medical services to citizens, as well as placing strong emphasis on community involvement and education. A chief and his assistant head the department. A Fire Prevention unit focuses on the reduction of potential fires and loss of property within the City. Two fire facilities located on the east and west sides of the City provide protection.

The **Service Department** is comprised of several divisions administered by a director and an assistant. The City Service Division is responsible for the maintenance of all City vehicles, buildings and signs, and snow and leaf removal. The Storm/Sanitary Sewers Division maintains proper drainage control. The Parks Division maintains four parks and includes forestry services. The Streets Division is responsible for all non-contractual street repairs. In August of 2002, the City outsourced rubbish and recycling services. The City also owns and operates two cemeteries.

The **Recreation Department** provides numerous courses and programs throughout the year. During summer months, the department operates the pool at Clague Park where swimming lessons are also offered. The City owns the twenty-seven hole Meadowood Golf Course which operates on a profit/loss basis. The department's main responsibility is the operation of the new Recreation Center that offers numerous programs and classes to residents.

The **Senior and Community Services Department** provides programs and assistance to seniors, and numerous seniors participate and volunteer their time. The department also provides assistance and aid to families in need.

The **Finance Department** is responsible for the accurate recording of all receipts and disbursements. The department issues bi-weekly payrolls and maintains a fixed asset system. The department compiles the Annual Budget, prepares the Comprehensive Annual Financial Report and Popular Annual Financial Report for residents, and assists the Mayor in all financial decisions.

The **Law Department** advises the Mayor, Council, and all departments on legal matters concerning the City. The department prepares all contracts, legislation, and legal documents.

The **Purchasing Department** furnishes the City with the materials, equipment, and supplies needed to maintain operations. The department also handles all personnel matters, including health insurance.

The **Planning Department** is responsible for implementing plans and programs that promote the comprehensive and orderly development of the City. The department works in conjunction with the Planning Commission, Board of Zoning Appeals, and Board of Building Appeals and Architectural Standards.

The **Inspections Department** is responsible for interpreting and enforcing all building codes in the City. The department issues permits and citations, conducts site inspections, and licenses all contractors.

The **Engineering Department** must insure that all contractors working in Westlake meet the general engineering requirements of the City. Engineering controls the review and implementation of plans and programs relating to the City's infrastructure.

ECONOMIC CONDITION AND OUTLOOK

Residential and commercial expansion has grown considerably over the past years resulting in several new subdivisions, offices, and retail spaces in Westlake. Several major projects were completed in 2003 and many will follow in 2004.

Several years ago, the voters approved preliminary plans for Crocker Park, a pedestrian oriented, neotraditional, mixed-use, planned unit development on 75 acres at Crocker and Detroit Roads. When completed, it will create a downtown for Westlake containing 600,000 square feet of retail, 40,000 square feet of restaurants, 225,000 square feet of office and 900,000 square feet of residential space consisting of loft apartments, townhouses and attached luxury homes. It is a complex, phased project and during 2003 final development plans have been approved for seven buildings in Crocker Park. This represents a total of 682,818 square feet of buildings in the project, including 341,155 square feet of retail, 157,168 square feet of residential in 162 units, 118,938 square feet of office and 65,557 square feet of "core", all of which will open in 2004. Final plans for two parking garages to be built concurrently in Crocker Park with 1,351 parking spaces were also approved in 2003. LA Centre, a 101,000 square foot commercial building developed by Jubilee Catering, opened in 2003, as did the Struer's, Inc. U.S. headquarters. During 2003, Cuvahoga Community Corporate College opened in a 106,000 square foot refurbished office building, Cleveland State University opened their new West Center for Graduate Studies, and a 36,933 square foot Performing Arts Center was approved adjacent to the Westlake High School. Premier Physician's 54,702 square foot office building, Columbia Corners 41,803 retail building and a number of smaller townhouse, retail, office, and institutional buildings were approved to begin construction in 2004.

Office facilities are located throughout the City. The King James Office Park, Phases I through V, houses 335,000 square feet of office space including a fitness center. The Reserve Office Park was completed next to the Gemini Office Towers and features a restaurant. The new Jamestown Office Building on Detroit Road and the Clemens Road West Office Building were completed in 2002. The Eveready Energizer Research Center is a 227,500 square foot facility and is the second largest employer in the City next to St. John Westshore Hospital.

Several industrial parks are located in Westlake. The Sharon Drive Industrial Park features numerous businesses including the North American headquarters for Radiometer America. Several businesses are located on Sperry Drive in addition to the new Marriott Courtyard and Towneplace Suites. Four new restaurants are also situated on Sperry and a fifth opened 2003. The First Street Industrial area and the Crocker Road Industrial area are sites of such facilities as Bonne Bell and USG/American Metals. The Clemens/Ranney Corporate Parkway is home to Scott Fetzer, Nordson Corporation, Electronic Data Systems and many more companies.

The Promenade of Westlake features 240,000 square feet of retail space with 11-Plax movie theaters and two restaurants. St. John West Shore Hospital is a seventy-acre health campus with 248 beds and is the City's largest employer with a staff of over 900 employees. The hospital expanded its cardiac care center in 2000. University Hospital recently opened an ambulatory surgical center that also features an emergency and treatment center. Satellites of Lakewood Hospital and the Cleveland Clinic are also located in Westlake.

To encourage industrial and commercial development, the City offers four financial assistance tools. Industrial Development Revenue Bonds is a program under State law that allows the Westlake Community Improvement Corporation and City Council to approve the issuance of revenue bonds. The principal of these reduced interest bonds can be used for land acquisition, building construction, and equipment purchases.

In 1994, Westlake established an Enterprise Zone under State law. This program offers real and personal property tax abatement for the construction and expansion of commercial facilities located within the designated zone. The State of Ohio and County Commissioners allow up to 75 percent abatement over ten years upon approval.

Westlake received State approval to establish a Community Reinvestment Area in 1996. This program covers enterprises located in most of Westlake's industrial zone north of Detroit Road. New construction and renovation over \$100,000 can receive up to 100 percent real property tax abatement with a ten year maximum for commercial development and fifteen years for industry. This program requires the approval of the City Council and Westlake Tax Incentive Review Council.

The Cuyahoga County Department of Development has also established Improved Target Areas by which local business owners can apply for small grants and low interest loans to renovate commercial buildings. Three ITA areas currently exist in Westlake.

In 2004, the City will join the Home Heritage Loan program. Under the County program, residents who own homes over fifty years in age can borrow up to \$150,000 over ten years at a 3.5 percent rate of interest to maintain, repair, and improve their properties. Currently, Westlake has over 1,700 homes that qualify for the program.

MAJOR INITIATIVES

<u>Current Year Projects.</u> The mission of the City of Westlake, its mayor, council, and employees, is to enhance the quality of life for all residents by providing the highest level of service in an efficient and cost effective manner. In 2003, the City upheld that mission by expanding and improving services, upgrading infrastructure, and enhancing public grounds and facilities.

The Police Department continued its commitment to public safety and awareness. The twelve-week "Community Police Academy" allows a resident to learn police procedures from fingerprinting to driving a patrol car and the "Teen Academy" offers a similar experience for students. The "Home Firearms Safety" program for adults offers instruction on firearm use and safety and the "Eddie Eagle Gun Safety" program teaches younger students about guns. Under the direction of the department's computer forensic officer, the "One Tough Computer Cop" program taught residents how to examine the contents of their computers. A "Rape Aggression Defense" class offers women prevention and awareness training. The Mayor and Police Chief were presented with the "Best Practices" award from the Automobile Association of America for targeting specific traffic violations and problem areas in the City and the "Gold" award for the number and quality of community education programs. Motorcycle and bicycle patrols continue to provide residential safety and promote community awareness of the department.

The Fire Department responded to 1,392 fire/non-emergency and 2,588 emergency medical calls in 2003. A new med-tech ambulance was delivered in June. The department obtained several grants last year and purchased a fire safety-house that will give students and residents a "hands-on" experience in fire prevention and control. The successful "Explorers" program continues to offer training to high school students considering firefighting and emergency medical service careers.

The Service Department is involved in numerous activities such as the maintenance of City streets, sewers, parks, buildings, and vehicles. In August of 2002, the City out-sourced rubbish and recycling collection to an outside contractor in efforts to better utilize the time and skills of personnel. With the help of the department, the City won the International Communities in Bloom "twinning" award with Kincardine, Canada. The department assists with such community events as the "Easter Egg Hunt" and "Pumpkin Hunt", the July 4th party in the park, and community band concerts. Evergreen Cemetery held its annual "Planting of the Fences Day" where families planted flowers in memoriam. The department participated with the County in two computer round-up programs collecting 37 pallets of used equipment. Service crews also completed repairs to sidewalks in Quadrant II of the City. In 2003, the department responded to over 5,900 requests and complaints.

According to the 2000 census, 22 percent of the Westlake population is over sixty years of age. The Department of Senior and Community Services offers such services as referrals, prescription aid, transportation, health screening, and support groups with over 1,000 referrals, 8,500 rides and 370 social worker visits provided in 2003. Westlake Assistance supplied holiday baskets to ninety families on three occasions. The "Are You OK?" computerized calling system is used to monitor thirty seniors on a daily basis. Numerous seniors volunteer their time and participate in programs, activities, and trips. The department completed an expansion and renovation program in 2003 with the aid of a Community Development Block Grant. The Westlake Senior Center was renamed the Westlake Center for Community Services.

The Westlake Recreation Center opened in November of 1998. Situated in an 86 acre park setting, the 82,700 square foot facility offers numerous amenities to residents. The center features five pools, a gymnasium with two full size basketball courts, an overhead track, and exercise and craft rooms. Peterson Pool at Clague Park is an outdoor facility offering swimming lessons throughout the summer season. A new slide at the pool was erected in 2003. In addition to the numerous classes and activities held at the Recreation Center, the department organized the Fourth of July party, the Fall Pumpkin Festival and Hunt, the Junior Olympics, and the annual Fishing Derby. A new log cabin design clubhouse opened at Meadowood Golf Course in the spring of 2002.

Construction of a new City Hall directly west of the present building commenced in 2001. The new 44,000 square foot facility was completed in January of 2003. The facility, which was more than five years in the planning stages, gives each department additional space and features an expanded Council chamber with state-of-the-art audio/visual equipment. The Westlake Board of Education purchased the existing building.

City residents participated in a survey conducted by the Center for Public Management at Cleveland State University to rate the City's services. Citizens were quite pleased with infrastructure maintenance, public safety, and recreational services and both the Mayor and Council received very favorable ratings. A business survey was also mailed to nearly one thousand business and community leaders with office managers giving Westlake a 94 percent rating as an "excellent or good place to do business" and an 83 percent rating was received from the commercial and industrial sector.

Various improvements to infrastructure occurred throughout the City in 2003. Improvements were made to Crocker Road in anticipation of the new Crocker Park complex and additional land was purchased for the Crocker Road extension. The first phase of the Hilliard Road water line rehabilitation was nearly finished as was the second phase of the Center Ridge sanitary installation. Street, water, and storm improvements were made to Lincoln Road and the 2003 new sidewalk installation is nearly complete.

Future Projects. Numerous projects are planned for 2004. A new state-of-the-art centralized dispatching center for public safety forces is currently under construction. The last phase of sanitary sewer installation along Center Ridge Road will begin and sanitary sewers will be maintained in the Berkeley Estates subdivision. The City will start the second phase of the Hilliard water line rehabilitation and water lines will also be maintained on Sperry and Westwood Roads. Construction will begin on the new Service Center facility and planning will continue on the expansion and upgrade of the Recreation Center.

FINANCIAL INFORMATION

Internal Control. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding (1) the safeguarding of assets against loss from unauthorized use or disposition and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of internal accounting controls should not exceed the benefits expected to be derived from their implementation.

An independent appraisal is done periodically on the fixed assets of the City to value and insure their existence. The Finance Department is committed to strengthening internal controls to assure the safeguarding of assets and to provide reasonable assurance that all financial transactions are properly recorded. A fixed asset software system allows for detailed reporting and analysis. Individual departments perform an annual inventory and work with the Finance Department to assure accuracy and accountability.

Budgetary System. Detailed provisions for the City's budget, tax levies, and appropriations are set forth in the Ohio Revised Code and in the City Charter. With the assistance of the Finance Director, the Mayor is required to submit to Council, not less than 120 days before the end of each year, an estimate of revenue and expenditures termed the "budget" for the succeeding year. The "budget" is accepted and passed by Council at its first meeting in July and forwarded to the Cuyahoga County Budget Commission by July 20th. Council is required to adopt an annual appropriation ordinance within 90 days after the receipt of a Certificate of Estimated Resources from the County Auditor or from the beginning of the year, whichever shall last occur. Council usually adopts the final appropriation for the succeeding year during its first or second December meeting. The legal level of control has been established by Council at the object level within each department in the general fund and at the object level for all other funds.

The City maintains budgetary control on a cash basis by department for salaries, other expenditures and debt service. Estimated expenditure amounts must be encumbered prior to release of purchase orders to vendors or finalization of other contracts. Encumbrances which would exceed the available appropriation level are identified on an ongoing basis and are not approved or recorded until City Council authorizes additional appropriations or transfers. Unencumbered appropriations lapse at the end of each calendar year. As an additional control over expenditures, the City Charter requires that all contracts in excess of \$25,000 shall be authorized and directed by ordinance of City Council.

The City compiles its Annual Budget in document form. The budget presents anticipated revenues and expenditures by fund and department in line item detail with additional supporting documentation that explains the budgetary process and individual departmental goals. The budget is submitted to the Government Finance Officers Association (GFOA) and has received the Distinguished Budget Presentation Award from 1998 through 2003.

Accounting System. The City uses automated governmental accounting software developed and licensed by Sungard Pentamation, Inc. This software controls budgetary accounting, payroll, utility billing, and capital assets. With the opening of the new City Hall in 2003, the Finance Department purchased this new software package in addition to a new main frame computer. Land management and internet access software packages will be added in 2004.

The City's accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein. These funds are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. Generally accepted accounting principles determine the type of funds used. Prudent financial administration determines the number of individual funds established.

The City maintains records on a budgetary basis for all fund types. After year end closing, adjusting entries are prepared for the various funds to convert the budgetary basis records to the modified accrual basis of accounting for all governmental fund types and to the accrual basis of accounting for the proprietary fund types. The fund statements are then converted to entity-wide financial statements, and classified as either governmental or business-type activities, using the accrual basis of accounting. Modified accrual basis accounting requires that revenues be recognized when both measurable and available. Expenditures are recorded as fund liabilities when incurred, except for interest on long-term debt which is recorded when due. The accrual basis of accounting recognizes revenues when earned and expenses when incurred. A more detailed explanation of the basis of accounting for the various funds is included in the Notes to the Basic Financial Statements, located in the Financial Section of this report.

CASH MANAGEMENT

The Finance Department has an aggressive cash management program to maximize the use of the City's cash resources. The primary objectives of the City's investment policy are safety, liquidity, and yield. The protection of investment principal is of prime importance. In addition to protecting investments, the City must plan for short and long-term liabilities. The City currently uses interest bearing checking accounts and certificates of deposit. Cash balances and investment schedules are continually evaluated to ensure both liquidity and maximum yield. In 2003, the City earned \$572,272 in interest in the general fund.

Beginning in 1995, the Finance Department requested further contractual requirements to safeguard pledged collateral. These addendums guarantee against the substitution of pledged collateral without the written consent of the Finance Director and the dual pledging of collateral. A designated review board of each depository institution approves pledged collateral. Both the City and the depository institution hold collateral jointly. Currently, all collateral is held at the Federal Reserve Bank of Cleveland and at the Chase Bank of New York.

In 1972, the City established an equipment replacement account within the General Fund. The account is used to create a reserve for major equipment purchases at replacement values. At present, the account is used to purchase vehicles, major equipment and computer hardware.

RISK MANAGEMENT

The City insures all risk, with the exception of health insurance, through private insurance carriers. Property valuations are revised annually to provide insurance companies and the City with an accurate inventory of insurable property and replacement cost values.

In March, 1989, the City entered into a self insurance program for employee health care. Reinsurance for maximum benefit levels is incorporated as part of the plan. Resources are accumulated in the internal service fund to meet current and future claims. The City expects to assume no additional risks in the near future.

OTHER INFORMATION

Independent Audit. Included in this report is an unqualified audit opinion regarding the City's financial statements for the year ended December 31, 2003. The Auditor of the State of Ohio completed this year's audit.

<u>Certificate of Achievement.</u> The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Westlake, Ohio, for its comprehensive annual financial report (CAFR) for the year ended December 31, 2002. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to the program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Westlake has received a Certificate of Achievement for the last twenty consecutive years. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.

Acknowledgments. This comprehensive annual financial report was prepared by the Finance Department with the efficient and dedicated services of its entire staff. This report was prepared in accordance with generally accepted accounting principles (GAAP). Appreciation also is expressed to those other City departments that assisted in preparing supporting documentation. In addition, we would like to thank the Mayor and Members of Council for their continuing support toward the preparation of this report.

On behalf of the City of Westlake we personally thank our State Auditor, Betty Montgomery and her staff for their involvement and support in putting together the GASB 34 statements. Betty Montgomery and her staff certainly exemplify the fact that they seek the State of Ohio to be one of the more respected financial reporting governments and have committed themselves toward leading the way and providing the necessary guidance to enable all communities the opportunity to reach a level of excellence.

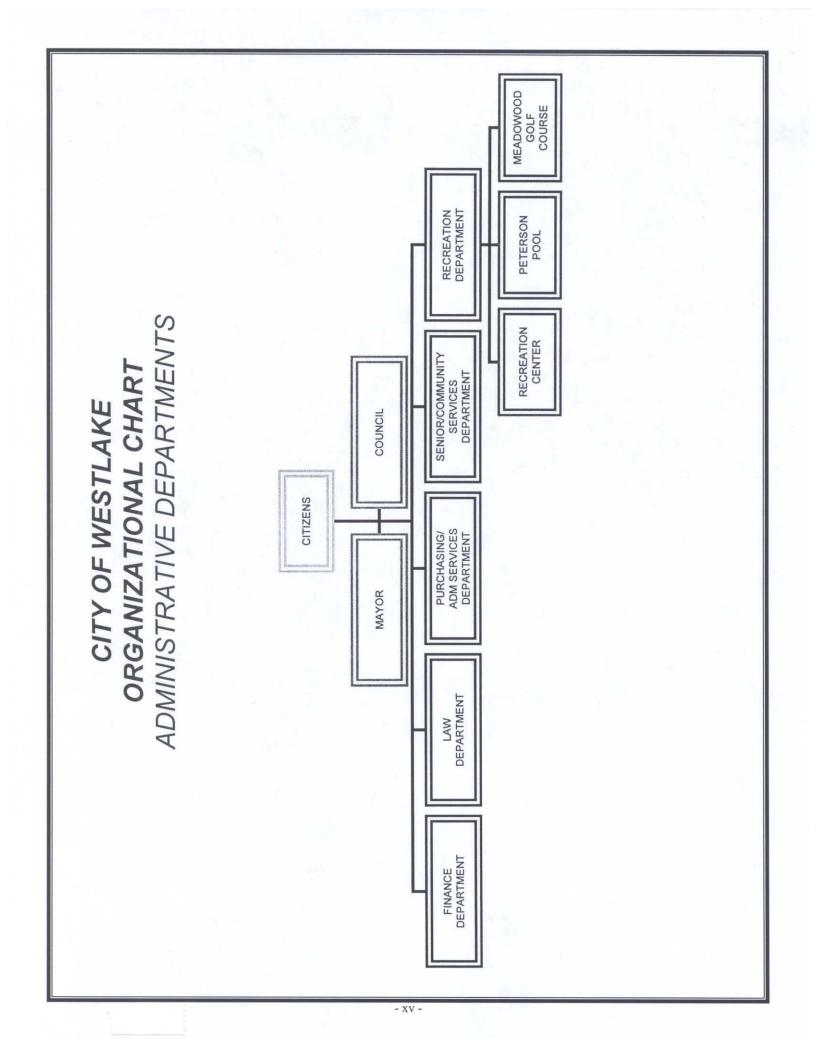
Respectfully submitted,

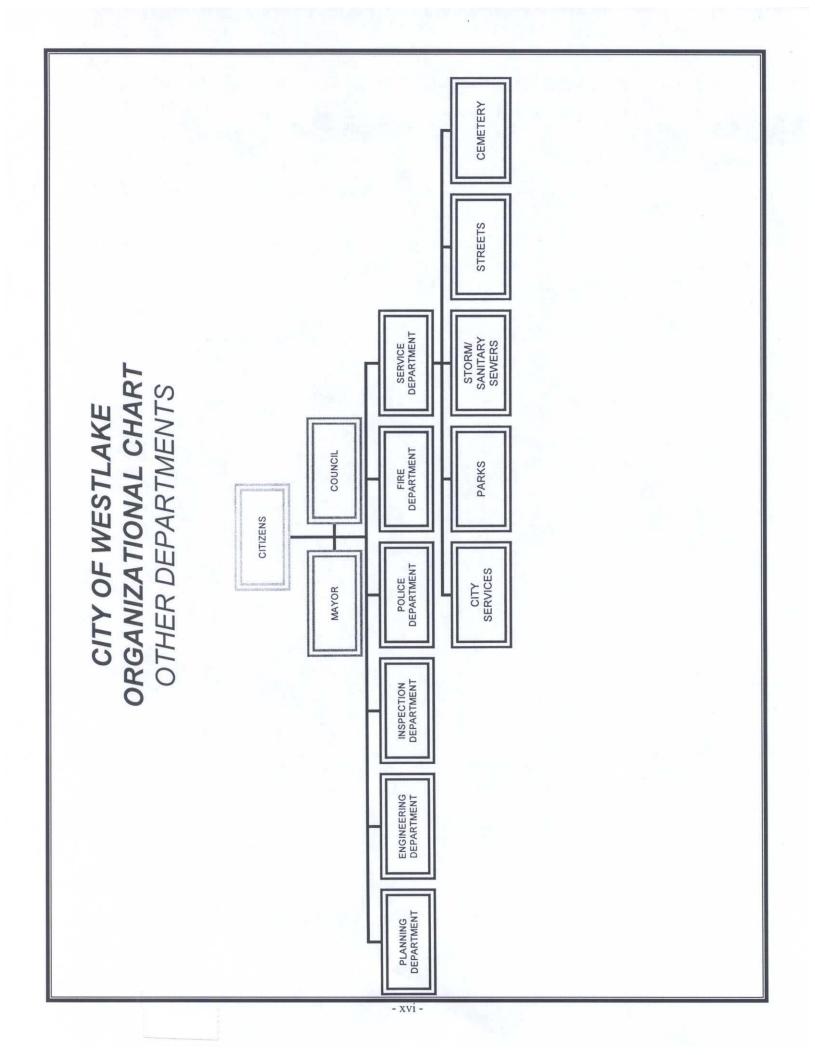
Anne A. Fritz

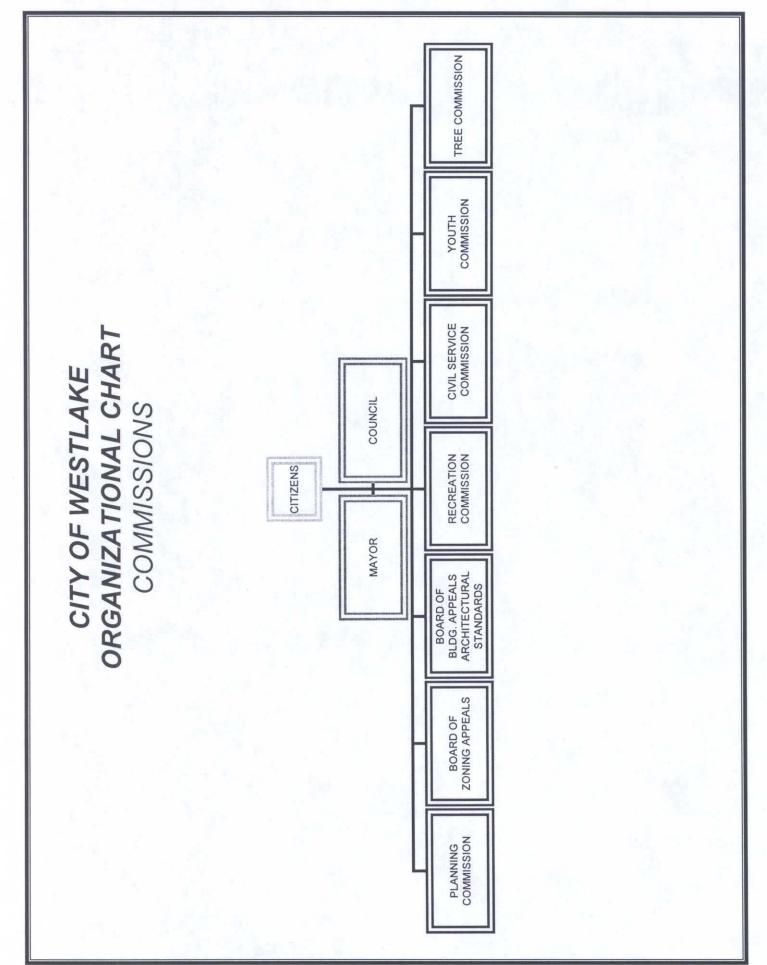
Director of Finance

Comie 2. Fral

Bonnie L. Freeh Assistant Director of Finance







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CITY OF WESTLAKE, OHIO

PRINCIPAL OFFICIALS DECEMBER 31, 2003

ELECTED OFFICIALS

Mayor	Dennis M. Clough
President of Council	
Council Members	
Ward 1	Edward Hack
Ward 2	James Connole
Ward 3	
Ward 4	
Ward 5	Kenneth Brady
Ward 6	Nan Baker

APPOINTED OFFICIALS

Director of Engineering	Robert Kelly
Director of Finance	
Director of Inspections	Robert Patton
Director of Law	David Harbarger
Director of Planning	Robert Parry
Director of Purchasing	Mary Calabrese
Director of Recreation.	Michael Rump
Director of Senior and Community Services	Joyce Able Schroth
Director of Service	Donald Glauner
Chief of Police	Richard Wallings
Chief of Fire	Richard Pietrick

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Westlake, Ohio

For its Comprehensive Annual **Financial Report** for the Fiscal Year Ended December 31, 2002

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



Edward Hang

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Executive Director

- xix -



Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT

City of Westlake Cuyahoga County 27700 Hilliard Boulevard Westlake, Ohio 44115

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Westlake, Cuyahoga County, Ohio, (the City) as of and for the year ended December 31, 2003, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Westlake, Cuyahoga County, Ohio, as of December 31, 2003, and the respective changes in financial position and cash flows, where applicable, and the respective budgetary comparison for the General and Recreation Funds thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 22, 2004, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Lausche Building / 615 Superior Ave., NW / Twelfth Floor / Cleveland, OH 44113-1801 Telephone: (216) 787-3665 (800) 626-2297 Fax: (216) 787-3361 www.auditor.state.oh.us City of Westlake Cuyahoga County Independent Accountants' Report Page 2

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to form opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund statements and schedules and statistical tables are not a required part of the basic financial statements. We subjected the combining and individual nonmajor fund statements and schedules to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We did not subject the introductory section and statistical tables to the auditing procedures applied in the audit of the basic financial statements taken as a whole. We did not subject the introductory section and statistical tables to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Betty Montgomery

Betty Montgomery Auditor of State

June 22, 2004

City of Westlake, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2003 Unaudited

The discussion and analysis of The City of Westlake's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2003. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter and the basic financial statements to enhance their understanding of the City's financial performance.

Financial Highlights

Key Financial highlights for 2003 are as follows:

- Total assets of the City of Westlake exceeded its liabilities at the close of the most recent year by \$206,133,282 (*net assets*). Of this amount, \$46,694,483 (*unrestricted net assets*) may be used to meet the government's ongoing obligations to its citizens and creditors.
- Total Net Assets slightly increased from 2002, increasing by \$5,614,222, or a 2.80 percent increase.
- Total Net Assets of Governmental Activities increased \$6,110,141, which represents a 4.19 percent increase from 2002.
- Total Depreciable Capital Assets increased by \$7,233,117 or 5.74 percent over 2002, while Nondepreciable Capital Assets decreased by \$4,274,870 from 2002, primarily due to completion of the new City hall facility.
- As of the close of the current year, the City of Westlake's governmental funds reported combined ending fund balances of \$59,148,292, a slight increase of \$744,147 in comparison with the prior year.
- The City of Westlake's total debt increased by \$4,204,906 or 14.21 percent during the current year. The key factor in this increase was the issuance of \$7,200,000 million in notes during 2003, along with a reduction of \$2,730,000 in outstanding general obligation bonds during the current year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Westlake's basic financial statements. The City of Westlake's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Westlake's finances, in a manner similar to private-sector businesses. The *statement of net assets* and *statement of activities* provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short term as well as what dollars remain for future spending. The fund financial statement looks at the City's most significant funds with all other nonmajor funds presented in total in one column.

City of Westlake, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2003 Unaudited

The *statement of net assets* presents information on all of the City of Westlake's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City of Westlake is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Westlake that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Westlake include general government, security of persons and property, public health services, transportation, community environment, basic utility services and leisure time activities. The business-type activities include sewer and golf course.

The government-wide financial statements can be found starting on page 17 of this report.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Westlake, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Westlake can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Westlake maintains 39 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances, for the General fund, Recreation fund, Sanitary Sewer Improvement fund, Crocker Road Improvements fund and Issue 11 Improvements fund, all of which are considered to be major funds. Data from the other 34 governmental funds are combined into single, aggregate presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City of Westlake adopts an annual appropriated budget for each of its funds. A budgetary comparison statement (non-GAAP basis) has been provided for each governmental and proprietary fund to demonstrate budgetary compliance.

Proprietary Funds The City of Westlake maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its sewer operations and golf course activity. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains such a fund for its self-insurance of health related employee benefits. Because this predominately benefits governmental rather than business functions, it has been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the sewer operations as it is considered a major fund, while the golf course enterprise fund is a nonmajor fund. The internal service fund is for self-insurance of health benefits.

The basic proprietary fund financial statements can be found on pages 26 through 29 of this report.

Notes to the Basic Financial Statements The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 32 through 60 of this report.

Other information In addition to the basic financial statements and accompanying notes, this report also presents certain other information that the City believes readers will find useful. After the notes to the basic financial statements, the combining statements referred to earlier in connection with nonmajor governmental funds are presented, as well as individual detailed budgetary comparisons for all nonmajor funds. This information can be found on pages 61 through 131 of the report.

Government-Wide Financial Analysis

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2003?" The Statement of Net Assets and the Statement of Activities answers this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by the private sector. The basis for this accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the City's net assets and the changes in those assets. The change in assets is important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of City capital assets will also need to be evaluated.

City of Westlake, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2003 Unaudited

The Statement of Net Assets and the Statement of Activities are divided into the following categories:

- Assets
- Liabilities
- Net Assets (Assets minus Liabilities)
- Program Expenses and Revenues
- General Revenues
- Net Assets Beginning and End of Year

The City of Westlake as a Whole

Recall that the Statement of Net Assets looks at the City as a whole. The following provides a summary of the City's net assets for 2003 compared to 2002.

NET ASSETS TABLE 1

	Governmental Activities		Business-Type Activities		Total	
	2003	2002	2003	2002	2003	2002
Current and Other Assets	\$86,252,798	\$80,014,055	\$21,804,188	\$22,171,081	\$108,056,986	\$102,185,136
Capital Assets, Net	117,225,154	114,231,030	32,564,585	32,600,462	149,789,739	146,831,492
Total Assets	203,477,952	194,245,085	54,368,773	54,771,543	257,846,725	249,016,628
Current and Other Liabilities	20,991,810	15,329,244	217,393	124,244	21,209,203	15,453,488
Long-Term Liabilities: Due within One Year Due in More	3,471,915	3,512,965	0	0	3,471,915	3,512,965
than One Year	27,032,325	29,531,115	0	0	27,032,325	29,531,115
Total Liabilities	51,496,050	48,373,324	217,393	124,244	51,713,443	48,497,568
Invested in Capital Assets, Net of Related Debt	91,487,608	87,726,914	32,564,585	32,600,462	124,052,193	120,327,376
Restricted for:						
Capital Projects	26,063,253	25,278,876	0	0	26,063,253	25,278,876
Debt Service	3,980,753	3,984,597	0	0	3,980,753	3,984,597
Other Purpose	5,342,600	5,484,670	0	0	5,342,600	5,484,670
Unrestricted	25,107,688	23,396,704	21,586,795	22,046,837	46,694,483	45,443,541
Total Net Assets	\$151,981,902	\$145,871,761	\$54,151,380	\$54,647,299	\$206,133,282	\$200,519,060

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. For the City of Westlake, total assets exceed total liabilities by \$206,133,282 at the close of the most recent year.

City of Westlake, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2003 Unaudited

The largest portion of the City's net assets (60.2 percent) reflects investments in capital assets (e.g. land, construction in progress, buildings, improvements, machinery and equipment, vehicles, and infrastructure), less any related debt to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Total assets increased by \$8,830,097 from 2002 to 2003, while the City's total liabilities increased by \$3,215,875. The most significant change in assets was an increase in Equity in Pooled Cash and Cash Equivalents, where there was an increase of \$5,728,842 during the year. This is due to the City issuance of \$7,200,000 in notes for the Crocker/Detroit Road Improvement project, of which construction contracts are committed but remain unpaid at the end of 2003. The increase in liabilities was again mainly due to the issuance of the note to finance the construction of the Crocker/Detroit Improvement Project, and partially offset by the retirement of other City debt.

At the end of the current year, the City of Westlake is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities.

Our total net assets of the City's governmental activities increased \$6,110,141 during the current year. Much of the increase is due to the capitalization of the new city hall and other infrastructure improvements that were purchased with cash that was accumulated over several years prior to the construction of the asset. Other increases were due to the degree in which resources in ongoing revenues have outstripped similar increases in ongoing expenses.

In order to further understand what makes up the changes in net assets for the current year, the following table gives readers further details regarding the results of activities for the current year.

CHANGES IN NET ASSETS TABLE 2

	Governmental Activities		Business-Type Activities		Total	
	2003	2002	2003	2002	2003	2002
Revenues						
Program Revenues:						
Charges for Services	\$3,554,972	\$3,655,555	\$2,035,143	\$2,127,635	\$5,590,115	\$5,783,190
Operating Grants and Contributions	1,561,028	1,607,321	0	0	1,561,028	1,607,321
Capital Grants and Contribuions	416,865	866,330	0	0	416,865	866,330
Total Program Revenues	5,532,865	6,129,206	2,035,143	2,127,635	7,568,008	8,256,841
General Revenues:						
Property and Other Local Taxes	11,615,102	11,063,115	0	0	11,615,102	11,063,115
Income Taxes	14,445,926	15,114,994	0	0	14,445,926	15,114,994
Grants and Entitlements	4,316,817	2,956,228	0	0	4,316,817	2,956,228
Other	2,289,308	3,079,256	176,436	313,440	2,465,744	3,392,696
Total General Revenues	32,667,153	32,213,593	176,436	313,440	32,843,589	32,527,033
Total Revenues	38,200,018	\$38,342,799	2,211,579	\$2,441,075	\$40,411,597	\$40,783,874

Management's Discussion and Analysis For the Year Ended December 31, 2003

Unaudited

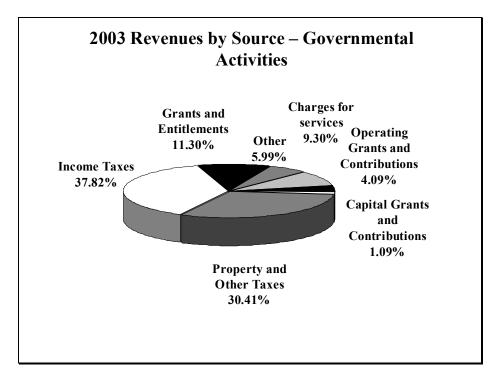
	Governmental Activities		Business-Type Activities		Total	
	2003	2002	2003	2002	2003	2002
Program Expenses						
General Government	\$5,579,719	\$8,288,139	\$0	\$0	\$5,579,719	\$8,288,139
Security of Persons and Property	10,545,048	10,701,215	0	0	10,545,048	10,701,215
Public Health Services	681,078	755,224	0	0	681,078	755,224
Transportation	6,468,674	7,435,759	0	0	6,468,674	7,435,759
Community Environment	1,004,252	1,253,995	0	0	1,004,252	1,253,995
Basic Utility Services	2,274,064	2,682,560	0	0	2,274,064	2,682,560
Leisure Time Activities	3,187,993	3,321,751	0	0	3,187,993	3,321,751
Interest and Fiscal Charges	1,524,599	1,746,348	0	0	1,524,599	1,746,348
Sewer	0	0	3,011,609	3,255,674	3,011,609	3,255,674
Golf Course	0	0	520,339	510,649	520,339	510,649
Total Program Expenses	31,265,427	36,184,991	3,531,948	3,766,323	34,797,375	39,951,314
Increase (Decrease) in Net						
Assets Before Transfers	6,934,591	2,157,808	(1,320,369)	(1,325,248)	5,614,222	832,560
Transfer	(824,450)	(883,884)	824,450	883,884	0	0
Increase (Decrease) in Net Assets	6,110,141	1,273,924	(495,919)	(441,364)	5,614,222	832,560
Net Assets Beginning of Year	145,871,761	144,597,837	54,647,299	55,088,663	200,519,060	199,686,500
Net Assets End of Year	\$151,981,902	\$145,871,761	\$54,151,380	\$54,647,299	\$206,133,282	\$200,519,060

Governmental Activities

Governmental activities increased the City's net assets by \$6,110,141 during 2003, as compared to an increase of \$1,273,924 during 2002. The primary reason for the difference between 2003 and 2002 change in net assets relates to the decreases in all program expense due to improvements in overall cost effectiveness. Specifically, the large decrease in general government expense is also related to the one-time expense in 2002 due to the early retirement incentive program, and the relocation of operations to the new city hall. The expenses for basic utility program expense include savings relating to the outsourcing of the rubbish collection process, as well as the reorganization of the public service department equipment and personnel to other program functions.

Several types of revenues fund our governmental activities, with the City income tax being the biggest contributor. The income tax rate was 1.5 percent for 2003, the same as the prior year. Both residents of the City and non-residents who work inside the City are subject to the income tax. However if residents work in a locality that has a municipal income tax, the City provides 100 percent credit up to 1.5 percent for those who pay income tax to another city. City Council could by Ordinance, choose to vary that income tax credit and create additional revenues for the City.

Management's Discussion and Analysis For the Year Ended December 31, 2003 Unaudited



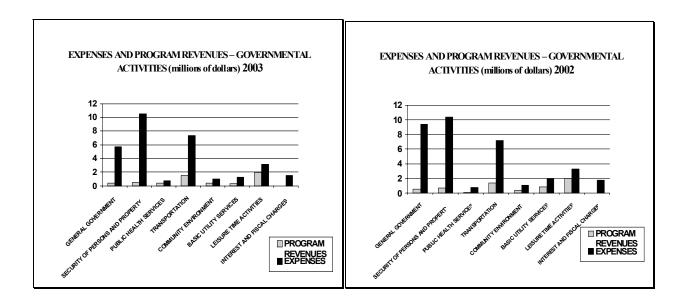
The income tax revenue for 2003 was \$14,445,926, a decrease of \$669,068 or 4.43 percent from 2002. Of the \$38,200,018 in total revenues, income tax accounts for 37.82 percent of the total governmental revenues, as compared to 39.42 percent of that total for 2002. Property taxes for 2003 were \$11,615,102 a \$551,987 or a 4.99 percent increase from 2002.

Capital grants and contributions declined \$449,465 during 2003, which primarily resulted from the completion of the one-time capital grant revenue relating to traffic signalization.

General revenues from grants and entitlements, such as local government funds, are also revenue generators. With the combination of property tax, income tax and intergovernmental funding all expenses in the governmental activities are funded. The City monitors its source of revenues very closely for fluctuations.

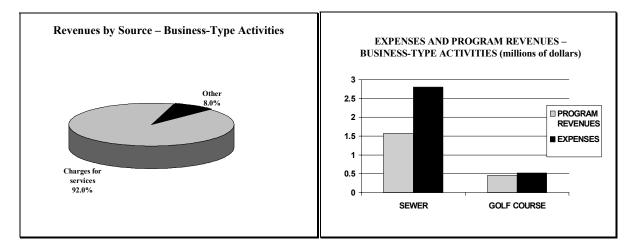
During 2003, the City was able to see a decline in all of its program expense areas, because of overall greater efficiency achieved from the better utilization of personnel and equipment, including the first full year of benefits relating to the outsourcing of the rubbish collection process and the early retirement incentive program. The largest program function for the City relates to security of persons and property which include police and fire services, with overall expenses slightly lower (1.46%) in 2003 due to better utilization of personnel and equipment. Transportation is the next largest program expense for 2003, with a (13.01%) decrease in overall expense. Next is general government which accounts for the basic operations of the City including council, mayor, finance, law, purchasing, civil service, engineering, building maintenance among other departments and services. The decreases in general government expenses from 2002 to 2003 are mainly related to the one-time expense during 2002 relating to the early retirement incentive program, and the building of the new city hall and related expenses. Leisure time activity expense also declined during 2003 with better utilization of personnel and maintenance expenses within the recreation center. Expenses for basic utility services declined from 2002 to 2003 as the city implemented the outsourcing of rubbish and recyclable collection during 2002 which lowered overall costs of collection.

Management's Discussion and Analysis For the Year Ended December 31, 2003 Unaudited



Business-Type Activities

The Business-Type activities of the City, which include the City's sewer operations and golf activities, decreased the City's net assets by \$495,919 during 2003.



Program expenses exceeded program revenues in the amount of \$1,433,348 for the sewer operations for 2003. This is due to increased contributions required to the City's share of operating expenses of the Rocky River Wastewater Treatment Plant. General revenue investment earnings of \$85,088 provided additional funding to the sewer operations.

Expenses exceeded revenue in the Golf Course activity in the amount of \$63,457 for the current year, primarily related to the depreciation and other expenses related to the new clubhouse.

Financial Analysis of the Government's Funds

As noted earlier, the City of Westlake uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year. Information about the City's governmental funds begins on page 20. These funds are accounted for by using the modified accrual basis of accounting.

As of the end of the current fiscal year, the City of Westlake's governmental funds reported combined ending fund balances of \$59,148,292. Of that, \$7,796,347 is designated for capital acquisition through the city's equipment replacement program, and \$29,173,213 constitutes undesignated fund balances. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchases of the prior period (\$12,943,732) and to reflect amounts advanced to other funds (\$9,235,000).

All governmental funds had total revenues of \$37,574,794 and expenditures of \$38,010,842, with expenditures exceeding revenues by \$436,048. The primary reason for expenditures exceeding revenues for 2003 relates to the capital outlay expended for the construction of infrastructure and other capital improvements.

GENERAL FUND

The general fund is the chief operating fund of the City. At the end of the current year, total fund balance for the general fund was \$28,471,139, of which \$7,796,347 was designated for capital acquisition, and \$10,653,195 was undesignated for financial reporting purposes. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to annual fund expenditures. Undesignated general fund balance represents 53.9 percent of total general fund expenditures, while total fund balance represents 144 percent of that same amount. The amounts represented as designated include accumulated resources for the City's equipment replacement program of \$7,796,347 at December 31, 2003. These numbers are an important representation of the City's solid financial performance and condition.

During the current year, the fund balance of the City's general fund increased by \$2,114,843, resulting from efficiencies gained in 2003 from the outsourcing of rubbish and better utilization of personal and other expenses.

General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. During the course of 2003 the City amended its general fund budget on various occasions. All recommendations for budget changes come to the Finance Committee of City Council for review before going to the whole Council for ordinance enactment on the change. The City does allow small interdepartmental budget changes that modify line items within departments within the same fund. The general fund supports many of our major activities such as our Police Department and Fire Department as well as most legislative and executive activities. The general fund is monitored closely, looking for possible revenue shortfalls or overspending by individual departments.

For the general fund, original budgeted revenues were \$23,244,118. The final budgeted revenue amount was \$23,192,347. Original general fund budgeted expenditures were \$26,144,897, and the final amended budget was \$26,770,897. Actual general fund expenditures were \$22,370,357 or \$4,400,540 less than was budgeted.

Advances in to the general fund were budgeted at \$6,875,000, but the actual was \$50,000. The difference was the repayment of the advance from the traffic signalization grant capital fund to the general fund which was budgeted for 2003, but will not be repaid until 2004 as the project was still ongoing. Other advances relating to other construction projects were estimated to be completed during 2003 but were not completed until 2004.

The differences between the general fund's original budget and the final amended budget were minor, except for the changes as follows:

- An additional \$200,000 was appropriated to the law department for outside legal services.
- An additional \$300,000 was advanced to the Senior Center Construction fund for the completion of the renovated community services facility.
- Additional appropriations to the general fund for miscellaneous departmental expenditures totaled \$227,000.

Management's Discussion and Analysis For the Year Ended December 31, 2003 Unaudited

Capital Assets and Debt Administration

CAPITAL ASSETS AT DECEMBER 31, (NET OF DEPRECIATION) TABLE 3

	Government	Governmental Activites		e Activities
	2003	2002	2003	2002
Land	\$5,739,494	\$5,727,486	1,499,176	1,499,176
Construction in Progress	7,546,884	12,350,911	1,832,356	1,315,207
Buildings	27,344,631	19,304,118	1,596,015	1,630,982
Improvements other than buildings	2,520,731	1,897,488	116,036	124,650
Machinery & Equipment	1,197,818	669,758	81,753	112,825
Furniture & Equipment	859,967	188,418	26,744	30,554
Vehicles	2,336,625	2,422,464	326,388	165,056
Infrastructure				
Roads	36,093,523	38,027,676	0	0
Water Mains	13,843,992	14,102,931	0	0
Storm Sewers	14,045,575	14,251,894	0	0
Sewer Lines	0	0	27,086,117	27,722,012
Culverts	1,331,900	1,303,560	0	0
Traffic Signals	2,994,393	2,579,772	0	0
Bridges	1,369,621	1,404,554	0	0
Total	\$117,225,154	\$114,231,030	\$32,564,585	\$32,600,462

Total capital assets net of depreciation for governmental activities of the City of Westlake for the year 2003 were \$117,225,154, as compared to \$114,231,030 in 2002. The most significant increases in capital assets came in construction in progress, with many major projects completed in 2003 and placed into service including the New City Hall construction and road improvements. Capital assets net of depreciation for business-type activities decreased from \$32,600,462 in 2002 to \$32,564,585 in 2003, due to depreciation expense.

The City is committed to a long-term goal of meeting the needs of its infrastructure and facilities. We have a five-year capital plan in place that provides for street improvements and adding additional facilities to complement our current structures. For additional information see Note 9.

Debt

As of December 31, 2003, the City of Westlake had \$33,787,022 in bonds, notes and loans outstanding.

	Governmental	Governmental Activities			
	2003	2002			
General Obligation Bonds	\$24,399,174	\$27,129,174			
Special Assessment Bonds	1,781,000	1,999,000			
Notes	7,200,000	229,000			
OPWC Loan	406,848	224,942			
Total	\$33,787,022	\$29,582,116			

The general obligation bonds are composed of (1) Rocky River Treatment Plant – a 1983 voted debt issue repaid from charges for services; (2) 1997 Safety Facility voted issue for the construction of police and fire facilities repaid from property taxes, (3) 1997 Recreation Center voted issue for the construction of the City recreation center to be repaid from a dedicated 1/8 percent of the City's municipal income tax; (4) Sewer Construction and Improvement Bonds to be repaid from charges for services to the extent that resources are available; (5) Issue 11 debt for streets and other infrastructure to be repaid from the proceeds of the Issue 11 capital improvement dedicated income tax of 3/8 of one percent; and (6) Various purpose other bonds including advance refunding bonds issued in 1997 for the safety facilities debt.

The special assessment bonds consist of various sewer construction projects, Ranney Parkway, various sidewalk improvements, the Marview Waterline, and various other improvements. The principal and interest for these bonds are paid from the collection of special assessments by the County Auditor from the specific property owners who primarily benefited from the projects.

The OPWC Loan is being paid semi-annually from the debt service fund funded by property taxes.

The \$7,200,000 in notes is for roadway improvements related to the Crocker Road/Detroit Road project to be repaid from the future collection of special assessments through the County Auditor.

State statutes limit the amount of general obligation debt a governmental entity may issue to $10 \frac{1}{2}$ percent of total assessed valuation. The City's overall legal debt margin was \$103,113,997 on December 31, 2003.

Additional information concerning the City's debt can be found in notes 15 and 16 to the basic financial statements.

Current Financial Related Activities

The City of Westlake maintained throughout 2003 a Moody's Investors Service and Fitch's Aaa rating, and Standard and Poor's AAA rating. Westlake remains the only suburb in Ohio to have been awarded the Aaa/AAA ratings.

The Administration and City Council developed a master plan for the acquisition of equipment and the building or upgrading of City facilities. As a result, we have seen a remarkable increase in our capital assets over that period of time and the expansion of all City services. The year 2003 is no different as we completed the construction on the new City Hall facility, which was placed into service in early 2003, and has no outstanding debt. During 2003, the City began renovations on the senior center facility. Plans for the upcoming year include a new City service facility estimated at \$5,900,000, an expansion to the Recreation Center estimated at \$4,000,000, as well as continued street, water line, sewer line, and other infrastructure improvements.

Contacting the City's Finance Department

This financial report is designed to provide our citizens, tax payers, creditors and investors with a general overview of the City's finances and show the City's accountability for all money it receives, spends, or invests. If you have any questions about this report or need financial information contact Director of Finance Anne A. Fritz, City of Westlake, 27700 Hilliard Blvd., Westlake, Ohio 44145, telephone 440-617-4252, or web site at www.cityofwestlake.org.

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Statement of Net Assets

December 31, 2003

	Governmental Activities	Business - Type Activities	Total
Assets	¢(4,600,510	¢10.0 22.1 40	#75 531 050
Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents with Fiscal Agents	\$64,699,519	\$10,832,440	\$75,531,959
Cash and Cash Equivalents with Fiscal Agents Cash and Cash Equivalents with Escrow Agents	35,366 627,913	0 11,919	35,366 639,832
Materials and Supplies Inventory	212,483	8,437	220,920
Accrued Interest Receivable	696,716	69,280	765,996
Accounts Receivable	226,382	407,676	634,058
Internal Balances	350,000	(350,000)	001,000
Intergovernmental Receivable	1,995,548	0	1,995,548
Prepaid Items	196,486	0	196,486
Municipal Income Taxes Receivable	3,284,498	0	3,284,498
Property Taxes Receivable	12,146,887	0	12,146,887
Special Assessments Receivable	1,781,000	0	1,781,000
Investment in Joint Venture	0	10,824,436	10,824,436
Nondepreciable Capital Assets	13,286,378	3,331,532	16,617,910
Depreciable Capital Assets, Net	103,938,776	29,233,053	133,171,829
Total Assets	203,477,952	54,368,773	257,846,725
Liabilities			
Accounts Payable	604,687	191,879	796,566
Contracts Payable	35,571	0	35,571
Accrued Wages and Benefits	360,807	11,822	372,629
Intergovernmental Payable	252,672	1,773	254,445
Deferred Revenue	11,523,018	0	11,523,018
Retainage Payable	627,913	11,919	639,832
Matured Bonds and Interest Payable	35,366	0	35,366
Accrued Interest Payable	149,439	0 0	149,439
Claims Payable Notes Payable	202,337 7,200,000	0	202,337
Long-Term Liabilities:	7,200,000	0	7,200,000
Due Within One Year	3,471,915	0	3,471,915
Due In More Than One Year	27,032,325	0	27,032,325
Total Liabilities	51,496,050	217,393	51,713,443
Net Assets			
Invested in Capital Assets, Net of Related Debt	91,487,608	32,564,585	124,052,193
Restricted for:			
Capital Projects	26,063,253	0	26,063,253
Debt Service	3,980,753	0	3,980,753
Other Purposes	5,342,600	0	5,342,600
Unrestricted	25,107,688	21,586,795	46,694,483
Total Net Assets	\$151,981,902	\$54,151,380	\$206,133,282

Statement of Activities For the Year Ended December 31, 2003

		Program Revenues			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental Activities					
General Government	\$5,579,719	\$439,045	\$5,195	\$0	
Security of Persons and Property	10,545,048	358,014	70,544	69,012	
Public Health Services	681,078	109,774	0	256,092	
Transportation	6,468,674	0	1,455,798	71,844	
Community Environment	1,004,252	422,031	29,491	0	
Basic Utility Services	2,274,064	271,828	0	19,917	
Leisure Time Activities	3,187,993	1,954,280	0	0	
Interest and Fiscal Charges	1,524,599	0	0	0	
Total Governmental Activities	31,265,427	3,554,972	1,561,028	416,865	
Business-Type Activities					
Sewer	3,011,609	1,578,261	0	0	
Golf Course	520,339	456,882	0	0	
Total Business-Type Activities	3,531,948	2,035,143	0	0	
Totals	\$34,797,375	\$5,590,115	\$1,561,028	\$416,865	

General Revenues

Property and Other Local Taxes Levied for: General Purposes Other Purposes Debt Service Municipal Income Taxes Levied for: General Purposes Other Purposes Debt Service Capital Outlay Grants and Entitlements not Restricted to Specific Programs Investment Earnings Gain on Sale of Capital Assets Miscellaneous

Total General Revenues

Transfers

Total General Revenues and Transfers

Change in Net Assets

Net Assets Beginning of Year

Net Assets End of Year

	Changes in Net Asset	S
Governmental	Business-Type	T (1
Activities	Activities	Total
(\$ 5.125.470)	¢0	(\$5.125.450)
(\$5,135,479)	\$0	(\$5,135,479)
(10,047,478)	0	(10,047,478)
(315,212)	0	(315,212)
(4,941,032)	0	(4,941,032)
(552,730)	0	(552,730)
(1,982,319)	0	(1,982,319)
(1,233,713)	0	(1,233,713)
(1,524,599)	0	(1,524,599)
(25,732,562)	0	(25,732,562)
0	(1,433,348)	(1,433,348)
0	(63,457)	(63,457)
0	(1,496,805)	(1,496,805)
(25,732,562)	(1,496,805)	(27,229,367)
8,577,934	0	8,577,934
1,628,652	0	1,628,652
1,408,516	0	1,408,516
9,560,032	0	9,560,032
241,261	0	241,261
2,541,856	0	2,541,856
2,102,777	0	2,102,777
4,316,817	0	4,316,817
1,286,215	85,088	1,371,303
763,927	0	763,927
239,166	91,348	330,514
32,667,153	176,436	32,843,589
(824,450)	824,450	0
31,842,703	1,000,886	32,843,589
6,110,141	(495,919)	5,614,222
145,871,761	54,647,299	200,519,060
\$151,981,902	\$54,151,380	\$206,133,282

Net (Expense) Revenue and

City of Westlake, Ohio Balance Sheet Governmental Funds December 31, 2003

	Consel	Description	Sanitary Sewer	Crocker Road	Issue 11
Assets	General	Recreation	Improvement	Improvements	Improvements
Equity in Pooled Cash and					
Cash Equivalents	\$15,687,921	\$750,514	\$3,348,732	\$5,664,773	\$13,476,792
Cash and Cash Equivalents:	\$10,007,721	\$700,011	<i>\$5,5</i> 10,752	\$2,001,772	¢10,170,772
with Fiscal Agents	0	0	0	0	0
with Escrow Agents	32,561	0	56,512	114,531	148,215
Materials and Supplies Inventory	212,125	358	0	0	0
Accrued Interest Receivable	503,082	5,546	0	36,747	74,660
Accounts Receivable	226,382	0	0	0	0
Interfund Receivable	1,114,176	0	0	0	0
Intergovernmental Receivable	1,392,905	0	0	0	0
Prepaid Items	196,486	0	0	0	0
Municipal Income Taxes Receivable	2,173,352	54,523	0	0	455,231
Property Taxes Receivable	9,032,794	0	0	0	0
Special Assessments Receivable	0	0	0	0	0
Advances to Other Funds	9,235,000	0	0	0	0
Total Assets	\$39,806,784	\$810,941	\$3,405,244	\$5,816,051	\$14,154,898
Liabilities and Fund Balances					
Liabilities	**• ••••	**	* •		.
Accounts Payable	\$500,946	\$25,165	\$0	\$1,768	\$0
Contracts Payable	0	0	0	0	0
Accrued Wages and Benefits	301,365	25,509	15	211	376
Retainage Payable	32,561	0	56,512	114,531	148,215
Intergovernmental Payable	66,050	3,826	2	32	56
Deferred Revenue	10,434,723	12,823	0	0	166,834
Advances From Other Funds	0	0	3,950,000	0	0
Interfund Payable	0	0	700,000	0	0
Matured Bonds and Interest Payable	0 0	0 0	0 0	0 37,500	0 0
Accrued Interest Payable	0	0	0	7,200,000	0
Notes Payable	0	0	0	7,200,000	0
Total Liabilities	11,335,645	67,323	4,706,529	7,354,042	315,481
Fund Balances					
Reserved for Encumbrances	786,597	23,238	167,536	5,596,976	1,329,882
Reserved for Advances	9,235,000	0	0	0	0
Designated for Capital Acquisitions	7,796,347	0	0	0	0
Undesignated (Deficit), Reported in:					
General Fund	10,653,195	0	0	0	0
Special Revenue Funds	0	720,380	0	0	0
Debt Service Funds	0	0	0	0	0
Capital Projects Funds	0	0	(1,468,821)	(7,134,967)	12,509,535
Total Fund Balances (Deficit)	28,471,139	743,618	(1,301,285)	(1,537,991)	13,839,417
Total Liabilities and Fund Balances	\$39,806,784	\$810,941	\$3,405,244	\$5,816,051	\$14,154,898

Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities December 31, 2003

Other Governmental	Total Governmental	Total Governmental Fund Balances	\$59,148,292
Funds	Funds	Amounts reported for governmental activities in the	
		statement of net assets are different because	
\$23,721,143	\$62,649,875	Capital assets used in governmental activities are not financial	
		resources and therefore are not reported in the funds	117,225,154
35,366	35,366		
276,094	627,913	Other long-term assets are not available to pay for current-	
0	212,483	period expenditures and therefore are deferred in the funds:	
70,311	690,346	Property and Other Taxes 537,751	
0	226,382	Municipal Income Tax 1,059,077	
0	1,114,176	Intergovernmental 1,177,489	
602,643	1,995,548	Special Assessments 1,781,000	
0	196,486	Charges for Services 900	
601,392	3,284,498	Miscellaneous 35,019	
3,114,093	12,146,887		
1,781,000	1,781,000	Total	4,591,236
0	9,235,000		
		An internal service fund is used by management to charge	
\$30,202,042	\$94,195,960	the costs of insurance to individual funds. The assets and	
		liabilities of the internal service fund are included in governmental	
		activities in the statement of net assets.	1,811,104
		Intergovernmental payables includes contractually required	
\$34,235	\$562,114	pension contributions not expected to be paid with	
35,571	35,571	expendable available financial resources and therefore	
33,331	360,807	not reported in the funds.	(177,705)
276,094	627,913		
5,001	74,967	In the statement of activities, interest is accrued on outstanding	
5,499,874	16,114,254	bonds, whereas in governmental funds, an interest	
4,935,000	8,885,000	expenditure is reported when due.	(111,939)
414,176	1,114,176		
35,366	35,366	Long-term liabilities, including bonds payable and accrued	
0	37,500	interest payable, are not due and payable in the current	
0	7,200,000	period and therefore are not reported in the funds:	
		General Obligation Bonds (24,399,174)	
11,268,648	35,047,668	Special Assessment Bonds (1,781,000)	
		OPWC Loans (406,848)	
		Landfill Postclosure Costs (516,975)	
5,039,503	12,943,732	Compensated Absences Payable (3,400,243)	
0	9,235,000		
0	7,796,347	Total	(30,504,240)
0	10,653,195	Net Assets of Governmental Activities	\$151,981,902
6,156,407	6,876,787		
1,918,125	1,918,125		
5,819,359	9,725,106		

18,933,394

\$30,202,042

59,148,292

\$94,195,960

City of Westlake, Ohio Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2003

	General	Recreation	Sanitary Sewer Improvement	Crocker Road Improvements	Issue 11 Improvements
Revenues					
Property and Other Local Taxes	\$8,296,737	\$0	\$0	\$0	\$0
Municipal Income Taxes	9,769,300	250,000	0	0	2,029,584
Charges for Services	102,897	1,638,320	51,715	0	0
Licenses, Permits and Fees	825,918	0	0	0	0
Fines and Forfeitures	224,004	0	0	0	0
Intergovernmental	4,022,535	0	0	0	39,109
Special Assessments	0	0	0	0	0
Interest	572,272	5,546	0	74,433	203,670
Rentals	48,215	56,500	0	0	0
Donations	0	0	0	0	0
Miscellaneous	205,751	1,740	35	3,600	6,865
Total Revenues	24,067,629	1,952,106	51,750	78,033	2,279,228
Expenditures					
Current:	5 450 600	0	0	0	0
General Government	5,452,622	0	0	0	0
Security of Persons and Property	7,673,487	0	0	0	0
Public Health Services	442,832	0	0	0	0
Transportation	1,961,798	0	0	0	0
Community Environment	927,371	0	0	0	0
Basic Utility Services	1,307,217	0	0	0	0
Leisure Time Activities	626,981	1,858,365	0	0	0
Capital Outlay	1,373,222	0	523,982	1,578,524	1,992,902
Debt Service:					
Principal Retirement	0	0	0	0	0
Interest and Fiscal Charges	0	0	0	37,500	0
Total Expenditures	19,765,530	1,858,365	523,982	1,616,024	1,992,902
Excess of Revenues Over					
(Under) Expenditures	4,302,099	93,741	(472,232)	(1,537,991)	286,326
Other Financing Sources (Uses)					
Proceeds from Sale of Capital Assets	10,651	0	0	0	0
Loan Issued	0	0	0	0	0
Transfers In	2,093	0	0	0	0
Transfers Out	(2,200,000)	0	0	0	0
Total Other Financing Sources (Uses)	(2,187,256)	0	0	0	0
Net Change in Fund Balances	2,114,843	93,741	(472,232)	(1,537,991)	286,326
Fund Balances (Deficit) Beginning of Year	26,356,296	649,877	(829,053)	0	13,553,091
Fund Balances (Deficit) End of Year	\$28,471,139	\$743,618	(\$1,301,285)	(\$1,537,991)	\$13,839,417
		<u> </u>			<u> </u>

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2003

Other	Total	Net Change in Fund Balances - Total Governme	ntal Funds	\$744,147
Governmental Funds	Governmental Funds	Amounts reported for concernmental activities in th	a statement of	
Fullds	Fullus	Amounts reported for governmental activities in th activities are different because	ie statement oj	
\$2,932,188	\$11,228,925	ucuvines are afferent because		
2,735,976	14,784,860	Governmental funds report capital outlays as expendent	ditures However in	
312,305	2,105,237	the statement of activities, the cost of those assets		
227,350	1,053,268	their estimated useful lives as depreciation expens		
66,848	290,852	by which capital outlays exceeded depreciation is		
2,234,699	6,296,343	Capital Asset Additions	8,745,622	
2,234,099	218,000	Current Year Depreciation	(5,704,774)	
387,501	1,243,422	Total	(3,704,774)	3,040,848
0		10(a)		5,040,848
	104,715	Communication do only non-out the diamonal of com-	tal acceta to the	
30,186 995	30,186	Governmental funds only report the disposal of capital automatical from the cale. In the		
993	218,986	extent proceeds are received from the sale. In the		(16 724)
0.146.049	27 574 704	activities, a gain or loss is reported for each dispos	sai.	(46,724)
9,146,048	37,574,794	Decision of the statement of the fitter that the materia		
		Revenues in the statement of activities that do not p	rovide current	
		financial resources are not reported as revenues	296 177	
12 720	5 466 251	Delinquent Property Taxes	386,177	
13,729	5,466,351	Municipal Income Tax	(338,934)	
2,551,927	10,225,414	Intergovernmental	(31,819)	
168,862	611,694	Special Assessments	(218,000)	
1,629,796	3,591,594	Charges for Services	900	
43,061	970,432	Miscellaneous	20,180	(101.10.0)
42,471	1,349,688	Total		(181,496)
220,473	2,705,819		. 1	
3,115,384	8,584,014	Repayment of bond principal is an expenditure in th		
0.0(0.450	2 0 6 9 450	funds, but the repayment reduces long-term liabili	ties in the statement	2 0 (0 450
2,968,450	2,968,450	of net assets.		2,968,450
1,499,886	1,537,386	In the statement of cost it is interest in some of an		
12 254 020	29.010.942	In the statement of activities, interest is accrued on o	-	
12,254,039	38,010,842	whereas in governmental funds, an interest expend	alture is reported	10 707
		when due.		12,787
(2, 107, 001)	(126.048)	Some announce reported in the statement of estimitie	a do not no suino the	
(3,107,991)	(436,048)	Some expenses reported in the statement of activitie	-	
		use of current financial resources and therefore are	e not reported as	
800.000	910 (51	expenditures	(2(0, 710))	
800,000	810,651	Compensated Absences	(260,719)	
202,356	202,356	Landfill	34,465	
2,367,188	2,369,281	Intergovernmental	121,037	(105, 217)
(2,093)	(2,202,093)	Total		(105,217)
2 267 451	1 120 105	Icourses of loops in the covernmental funds increase	ad long torm	
3,367,451	1,180,195	Issuance of loans in the governmental funds increase	ed long-term	(202.256)
		liabilities in the statement of net assets.		(202,356)
250 460	744 147	The internal corvice fund used by monogement to ab	area the easts of	
259,460	744,147	The internal service fund used by management to ch		
		insurance to individual funds is not reported in ent	-	
18 672 024	58 101 115	activities. Governmental expenditures and related revenues are eliminated. The net revenue (expens		
18,673,934	58,404,145		,	(120 200)
\$18 033 304	\$59 1/18 202	service fund is allocated among the governmental	activities.	(120,298)
\$18,933,394	\$59,148,292	Change in Net Assets of Governmental Activities		\$6,110,141
	I	Change in the Assess of Sovernmental Hellvilles		ψ0,110,171

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2003

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property and Other Local Taxes	\$8,267,517	\$8,249,841	\$8,280,617	\$30,776
Municipal Income Taxes	10,245,905	10,224,000	9,952,458	(271,542)
Charges for Services	381,886	379,000	191,334	(187,666)
Licenses, Permits and Fees	693,984	692,500	748,270	55,770
Fines and Forfeitures	227,398	226,907	217,837	(9,070)
Intergovernmental	2,742,468	2,736,604	3,616,855	880,251
Interest	588,253	586,995	847,645	260,650
Rentals	46,099	46,000	48,215	2,215
Miscellaneous	50,608	50,500	101,960	51,460
Total Revenues	23,244,118	23,192,347	24,005,191	812,844
Expenditures				
Current:				
General Government	7,908,063	8,213,063	6,434,435	1,778,628
Security of Persons and Property	8,667,970	8,675,970	7,969,373	706,597
Public Health Services	500,134	509,134	471,572	37,562
Transportation	2,706,002	2,883,002	2,204,858	678,144
Community Environment	1,254,685	1,256,685	1,096,399	160,286
Basic Utility Services	1,768,039	1,768,039	1,549,715	218,324
Leisure Time Activities	793,022	793,022	659,206	133,816
Capital Outlay	2,546,982	2,671,982	1,984,799	687,183
Total Expenditures	26,144,897	26,770,897	22,370,357	4,400,540
Excess of Revenues Over				
(Under) Expenditures	(2,900,779)	(3,578,550)	1,634,834	5,213,384
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets	0	0	10,651	10,651
Advances In	6,875,000	6,875,000	50,000	(6,825,000)
Transfers In	2,093	2,093	2,093	0
Advances Out	(1,400,000)	(1,700,000)	(1,100,000)	600,000
Transfers Out	(3,130,000)	(3,930,000)	(2,200,000)	1,730,000
Total Other Financing Sources (Uses)	2,347,093	1,247,093	(3,237,256)	(4,484,349)
Net Change in Fund Balance	(553,686)	(2,331,457)	(1,602,422)	729,035
Fund Balance Beginning of Year	14,682,499	14,682,499	14,682,499	0
Prior Year Encumbrances Appropriated	1,400,247	1,400,247	1,400,247	0
Fund Balance End of Year	\$15,529,060	\$13,751,289	\$14,480,324	\$729,035

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Recreation Fund For the Year Ended December 31, 2003

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Municipal Income Taxes	\$250,000	\$250,000	\$250,000	\$0
Charges for Services	1,840,500	1,840,500	1,651,743	(188,757)
Interest	10,000	10,000	5,363	(4,637)
Rentals	47,000	47,000	56,500	9,500
Miscellaneous	3,000	3,000	3,730	730
Total Revenues	2,150,500	2,150,500	1,967,336	(183,164)
Expenditures				
Current: Leisure Time Activities	2,281,954	2,290,954	1,935,756	355,198
Net Change in Fund Balance	(131,454)	(140,454)	31,580	172,034
Fund Balance Beginning of Year	621,429	621,429	621,429	0
Prior Year Encumbrances Appropriated	49,154	49,154	49,154	0
Fund Balance End of Year	\$539,129	\$530,129	\$702,163	\$172,034

Statement of Fund Net Assets Proprietary Funds December 31, 2003

	Business Typ	e Activities		Governmental Activities -
		Non		Internal Service
	Sewer	Major	Total	Fund
Assets				
Current Assets				
Equity in Pooled Cash and	¢10.741.620	¢00.001	¢10.922.440	¢2.040.644
Cash Equivalents	\$10,741,639	\$90,801	\$10,832,440	\$2,049,644
Cash and Cash Equivalents	11.010	0	11.010	0
with Escrow Agents	11,919 0	0	11,919	0
Materials and Supplies Inventory Accrued Interest Receivable		8,437	8,437	0
	69,280	0	69,280	6,370
Accounts Receivable	407,676	0	407,676	0
Total Current Assets	11,230,514	99,238	11,329,752	2,056,014
Noncurrent Assets				
Investment in Joint Venture	10,824,436	0	10,824,436	0
Capital Assets, Net	30,128,006	2,436,579	32,564,585	0
Total Noncurrent Assets	40,952,442	2,436,579	43,389,021	0
Total Assets	52,182,956	2,535,817	54,718,773	2,056,014
Liabilities				
Current Liabilities				
Accounts Payable	191,358	521	191,879	42,573
Claims Payable	0	0	0	202,337
Accrued Wages and Benefits	8,000	3,822	11,822	0
Intergovernmental Payable	1,200	573	1,773	0
Retainage Payable	11,919	0	11,919	0
Total Current Liabilities	212,477	4,916	217,393	244,910
Long-Term Liabilities				
Advances From Other Funds	0	350,000	350,000	0
Advances From Other Funds	0	330,000	550,000	0
Total Liabilities	212,477	354,916	567,393	244,910
Net Assets				
Invested in Capital Assets	30,128,006	2,436,579	32,564,585	0
Unrestricted (Deficit)	21,842,473	(255,678)	21,586,795	1,811,104
Total Net Assets	\$51,970,479	\$2,180,901	\$54,151,380	\$1,811,104

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended December 31, 2003

	Business Type	e Activities		Governmental Activities - Internal Service Fund
		Non		
	Sewer	Major	Total	Self Insurance
Operating Revenues				
Charges for Services	\$1,578,261	\$456,882	\$2,035,143	\$1,131,350
Tap-In-Fees	81,769	9,579	91,348	39,171
Total Operating Revenues	1,660,030	466,461	2,126,491	1,170,521
Operating Expenses				
Personal Services	230,992	253,023	484,015	0
Fringe Benefits	84,945	60,137	145,082	0
Contractual Services	1,313,346	80,671	1,394,017	249,031
Materials and Supplies	12,780	59,596	72,376	0
Depreciation	978,568	49,560	1,028,128	0
Other	17,557	17,040	34,597	0
Claims	0	0	0	1,084,581
Total Operating Expenses	2,638,188	520,027	3,158,215	1,333,612
Operating Loss	(978,158)	(53,566)	(1,031,724)	(163,091)
Non Operating Revenue (Expenses)				
Interest	85,088	0	85,088	42,793
Loss on Disposal of Capital Assets	(4,383)	(312)	(4,695)	0
Equity in Loss of Joint Venture	(369,038)	0	(369,038)	0
Total Non Operating Revenues (Expenses)	(288,333)	(312)	(288,645)	42,793
Loss Before Capital Contributions				
and Transfers	(1,266,491)	(53,878)	(1,320,369)	(120,298)
Capital Contributions	991,638	0	991,638	0
Transfers Out	(167,188)	0	(167,188)	0
Total Capital Contributions and Transfers	824,450	0	824,450	0
Change in Net Assets	(442,041)	(53,878)	(495,919)	(120,298)
Net Assets Beginning of Year	52,412,520	2,234,779	54,647,299	1,931,402
Net Assets End of Year	\$51,970,479	\$2,180,901	\$54,151,380	\$1,811,104

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2003

	Business Type Activities Enterprise Funds			Governmental Activities-
	Sewer	Non Major	Total	Internal Service Fund
Increase (Decrease) In Cash and Cash Equivalents				
Cash Flows from Operating Activities				
Cash Received from Customers	\$1,674,902	\$456,882	\$2,131,784	\$1,131,350
Cash Received from Other Operating Sources	0	9,579	9,579	39,171
Cash Received from Tap-In Fees	81,769	0	81,769	0
Cash Payments to Suppliers for Goods and Services	(1,208,967)	(145,204)	(1,354,171)	(213,552)
Cash Payments for Claims	0	0	0	(1,131,187)
Cash Payments for Employee Services and Benefits	(325,040)	(324,099)	(649,139)	0
Cash Payments for Other Operating Expenses	(17,573)	(17,050)	(34,623)	0
Net Cash Provided by				
(Used for) Operating Activities	205,091	(19,892)	185,199	(174,218)
Cash Flows from Noncapital Financing Activities				
Advance Out	0	(50,000)	(50,000)	0
Transfer Out	(167,188)	0	(167,188)	0
Net Cash Used for				
Noncapital Financing Activities	(167,188)	(50,000)	(217,188)	0
Cash Flows from Capital and Related Financing Activities				
Acquisition of Capital Assets	(4,070)	(1,238)	(5,308)	0
Cash Flows from Investing Activities				
Interest	50,370	0	50,370	49,498
Capital Contributions to Joint Venture	(160,720)	0	(160,720)	0
	(100,720)		(100,720)	
Net Cash Provided by Investing Activities	(110,350)	0	(110,350)	49,498
Net Decrease In Cash and Cash Equivalents	(76,517)	(71,130)	(147,647)	(124,720)
Cash and Cash Equivalents Beginning of Year	10,830,075	161,931	10,992,006	2,174,364
Cash and Cash Equivalents End of Year	\$10,753,558	\$90,801	\$10,844,359	\$2,049,644

(continued)

City of Westlake Statement of Cash Flows Proprietary Funds (continued) For the Year Ended December 31, 2003

	Business Type Activities Enterprise Funds			Governmental Activities-
	Sewer	Non Major	Total	Internal Service Fund
Reconciliation of Operating Loss to Net Cash Provided by (Used for) Operating Activities				
Operating Loss	(\$978,158)	(\$53,566)	(\$1,031,724)	(\$163,091)
Adjustments:				
Depreciation	978,568	49,560	1,028,128	0
(Increase)/Decrease in Assets:				
Accounts Receivable	96,641	0	96,641	0
Materials and Supplies Inventory	0	(1,321)	(1,321)	0
Prepaid Items	0	326	326	0
Increase/(Decrease) in Liabilities:				
Accounts Payable	191,248	(3,952)	187,296	35,479
Accrued Wages	2,787	(291)	2,496	0
Compensated Absences	0	0	0	0
Retainage Payable	(74,105)	0	(74,105)	0
Intergovernmental Payable	(11,890)	(10,648)	(22,538)	0
Claims Payable	0	0	0	(46,606)
Net Cash Provided by				
(Used for) Operating Activities	\$205,091	(\$19,892)	\$185,199	(\$174,218)

Noncash Capital Financing Activities

During 2003, the sewer enterprise fund received sewer lines, vehicles and construction in progress from the sanitary sewer capital projects fund valued at \$258,888, \$215,601 and \$517,149, respectively.

Statement of Fiduciary Net Assets Fiduciary Funds December 31, 2003

	Private Purpose Trust Unclaimed Monies	Agency
Assets		
Equity in Pooled Cash and Cash Equivalents	\$323,941	\$1,756,109
Liabilities Undistributed Monies Deposits Held and Due to Others	\$0 0	\$114,192 1,641,917
Total Liabilities	0	\$1,756,109
Net Assets Held in Trust for Potential Claimants	\$323,941	

Statement of Changes in Fiduciary Net Assets Fiduciary Fund For the Year Ended December 31, 2003

	Private Purpose Trust Unclaimed Monies
Additions Miscellaneous	\$39,665
Deductions	7,603
Change in Net Assets	32,062
Net Assets Beginning of Year	291,879
Net Assets End of Year	\$323,941

Note 1 - Reporting Entity

The City of Westlake is a home rule municipal corporation established under the laws of the State of Ohio which operates under its own Charter. The current Charter, which provides for a Council/Mayor form of government, was adopted in 1956.

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. This definition of reporting entity is found in GASB Statement No. 14, "The Financial Reporting Entity".

The City of Westlake's primary government consists of all funds and departments which are not legally separate from the City. They include a police force, a fire fighting force, a street maintenance and sanitation force, planning and zoning departments, a parks and recreation system, a sewer system, one golf course, and a staff to provide essential support to these service providers.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations which are fiscally dependent on the City in that the City approves the budget, the issuance of debt, or the levying of taxes. The reporting entity of the City does not include any component units.

The Rocky River Wastewater Treatment Plant is a joint venture, owned and operated by the cities of Westlake, Rocky River, Bay Village, and Fairview Park. The mayors of each City serve during their terms in office as members of the Management Board of the Rocky River Waste Water Treatment Plant. Each City is responsible for a percentage of the operating expenses of the plant based on volume of flow into the plant (See Note 19).

The City is associated with four jointly governed organizations, the West Shore Council of Governments, Tri-City Park, Safe Air For Environment (S.A.F.E) Council of Governments, and West Shore Area Rescue Association. These organizations are presented in Note 20 to the basic financial statements.

The City is also associated with the Westlake Community Improvement Corporation (WCIC). The WCIC is a not-for-profit corporation which was founded in 1976. The seven-member board, which consists of three elected officials of the City and four members appointed by the trustees promotes industrial, commercial, distribution and research activities within the City. The WCIC has been excluded from the reporting entity.

Note 2 - Summary of Significant Accounting Policies

The financial statements of the City of Westlake have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The City does not apply FASB statements after November 30, 1989 to its business-type activities and to its enterprise funds. The more significant of the City's accounting policies are described below.

A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

Fund Financial Statements During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

B. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

General Fund The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City of Westlake and/or the general laws of Ohio.

Recreation Fund The recreation fund accounts for membership and program fees to be used for the operation and maintenance of the recreational center.

Sanitary Sewer Improvement Fund The sanitary sewer improvement fund accounts for State monies and interest revenues to be used for the cost of construction of new sewer lines within the City that will be donated to the sewer enterprise fund.

Crocker Road Improvements Fund The Crocker Road improvement fund accounts for note proceeds to be used for the Crocker Road improvement project.

Issue 11 Improvements Fund The Issue 11 fund accounts for the costs of all capital projects funded by a 3/8 percent increase in the municipal income tax.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

Proprietary Funds Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Funds Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The sewer fund is the City's major enterprise fund.

Sewer Fund The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

Internal Service Fund Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund reports on a self-insurance program for employee medical benefits.

Fiduciary Funds Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City's only trust fund is a private purpose trust fund established to account for unclaimed monies. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's agency funds account for storm drainage collections and deposits held for contractors and developers.

C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the Statement of Net Assets. The Statement of Activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net assets.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of fund net assets. The statement of revenues, expenses and changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

The private purpose trust fund is reported using a flow of economic resources measurement focus.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recording of deferred revenue and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 8). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

City of Westlake, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2003

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants and entitlements and rentals.

Deferred Revenue Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2003, but which were levied to finance year 2004 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgetary Data

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the object level within each department in the general fund and at the object level for all other funds. Budgetary modifications may only be made by resolution of the City Council at the legal level of control.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time the final appropriations were enacted by Council.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

F. Pooled Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the City's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents".

Investments are reported at fair value which is based on quoted market prices, with the exception of nonparticipating certificates of deposit and repurchase agreements, which are reported at cost.

During 2003, investments were limited to repurchase agreements, non negotiable certificates of deposit, Federal Home Loan Bank Bonds, Federal National Mortgage Association Notes, Federal Home Loan Mortgage Corporation Notes, Federal Farm Bank Bonds and Student Loan Marketing Association Notes.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2003 amounted to \$572,272 which includes \$296,907 assigned from other City funds.

Cash held for the City by KeyBank, for the payment of debt principal and interest as they come due, is included on the financial statements as "cash and cash equivalents with fiscal agent". The City utilizes financial institutions to account for retainage accounts. The balance in these accounts is presented as cash and cash equivalents with escrow agent" since they are not required to be deposited with the Finance Director.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are presented on the financial statements as cash equivalents.

G. Materials and Supplies Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies.

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2003 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

I. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of one thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

Notes to the Basic Financial Statements For the Year Ended December 31, 2003

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental Activities	Business-Type Activities
Description	Estimated Lives	Estimated Lives
Buildings and Improvements	50 years	50 years
Land Improvements	20 years	20 years
Machinery and Equipment	5 years	5 years
Furniture and Fixtures	10 years	10 years
Vehicles	5 - 10 years	5-10 years
Infrastructure	20 - 50 years	50 years

The City's infrastructure consists of roads, water mains, storm sewers, culverts, traffic signals and bridges.

J. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables". Interfund loans which do not represent available expendable resources are offset by a fund balance reserve account. Interfund balance amounts are eliminated in the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

On fund financial statements, long-term interfund loans, reported as "advances to/from other funds", are equally offset by a fund balance reserve account which indicate that they do not constitute "available expendable financial resources" even though it is a component of net current assets. Repayment is expected to be made within a reasonable time.

K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future (those employees who will be eligible to receive termination payments in the next twenty years). The amount is based on accumulated sick leave and employee wage rates at year end taking into consideration any limits specified in the City's termination policy.

L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the governmental fund financial statements when due.

M. Fund Balance Reserves and Designations

The City reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditure. Fund balance reserves have been established for encumbrances and long-term advances. Fund balance designations have been established for capital acquisitions. Council intends for this portion of fund balance to be used for the acquisition of capital assets.

N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes include recreation, street construction and repair, and the operation of the fire department.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for sewer services, golf and self-insurance programs. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating.

P. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, from grants or outside contributions of resources restricted to capital acquisition and construction, or from other funds within the City.

Q. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

City of Westlake, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2003

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence.

S. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Note 3 - Changes in Accounting Principles

Changes in Accounting Principles For 2003, the City has implemented GASB Statement No. 41, "Budgetary Comparison Schedules - Perspective Differences." GASB Statement No. 41 allows the presentation of budgetary schedules as required supplementary information based on the fund, organization or program structure that the government uses for its legally adopted budget when significant budgetary perspective differences result in the governments not being able to present budgetary comparisons for the general and each major special revenue fund. This change does not have an effect on the financial statements.

Note 4 - Accountability and Compliance

A. Accountability

Fund balances at December 31, 2003 included the following individual fund deficits:

Capital Projects Funds

\$1,301,285
1,537,991
14,381
241,599
965,434

The Issue 2 improvements capital projects fund deficit is due to the recognition of expenditures for payments to contractors directly from the State of Ohio.

The sanitary sewer improvement, traffic signalization and sidewalks capital projects fund deficits are the result of interfund loans which are used to finance the projects until resources are accumulated to repay the general fund.

The Crocker Road improvements capital projects fund deficit is the result of the issuance of short-term bond anticipation notes which are used to finance the project until bonds are issued.

B. Compliance

Contrary to Ohio Revised Code Section 5705.39, following funds had original appropriations in excess of certified available revenues:

	Original Revenues Plus Carryover Balance	Original Appropriations	Excess
Special Revenue Funds:			
Street Maintenance	\$1,420,617	\$1,462,644	\$42,027
Senior/Community Service	92,519	93,762	1,243

Management was able to reduce the excess balances to zero by year-end.

Note 5 - Budgetary Basis of Accounting

While the City is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statements of Revenues, Expenditures, and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the general fund and the recreation major special revenue fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- (b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- (c) Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
- (d) Advances-In and Advances-Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).
- (e) Investments are reported at fair value (GAAP) rather than cost (budget).

Notes to the Basic Financial Statements For the Year Ended December 31, 2003

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budget basis statements for the general fund and the recreation special revenue fund.

	General	Recreation
GAAP Basis	\$2,114,843	\$93,741
Net Adjustment for Revenue Accruals	(349,539)	15,230
Advances In	50,000	0
Beginning Fair Value Adjustment for Investments	237,600	0
Ending Fair Value Adjustment for Investments	49,501	0
Net Adjustment for Expenditure Accruals	(1,315,168)	(29,040)
Advance Out	(1,100,000)	0
Encumbrances	(1,289,659)	(48,351)
Budget Basis	(\$1,602,422)	\$31,580

Net Change in Fund Balance

Note 6 - Deposits and Investments

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies can be invested in the following obligations:

1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) of this and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
- 6. The State Treasurer's investment pool (STAROhio).

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest, or coupons.
- 3. Obligations of the City.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At year end, the carrying amount of the City's deposits was \$35,918,016 and the bank balance was \$37,366,064. Of the bank balance:

1. \$34,447,552 was covered by Federal depository insurance, by collateral held by the City, or by collateral held by the City's agent in the name of the City; and

2. \$2,918,512 was uninsured and uncollateralized. Although the securities were held by the pledging financial institutions' trust department in the City's name and all statutory requirements for the investment of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

GASB Statement No. 3, "Deposits with Financial Institutions, Investments, and Reverse Repurchase Agreements" requires that local governments disclose the market value and carrying amounts of investments, classified by risk. The City's investments are categorized as either (1) insured or registered or for which the securities are held by the City or its agent in the City's name, (2) uninsured and unregistered for which the securities are held by the counterparty's trust department or agent in the City's name or (3) uninsured and unregistered for which the securities are held by the securities are held by the counterparty, or by its trust department or agent but not in the City's name.

		Carrying and
	Category	Fair
	3	Value
Repurchase Agreements	\$1,180,000	\$1,180,000
Federal Home Loan Bank Bonds	33,382,191	33,382,191
Federal National Mortgage Association Notes	2,807,000	2,807,000
Federal Home Loan Mortgage Corporation Notes	5,000,000	5,000,000
Total Investments	\$42,369,191	\$42,369,191

The classification of cash and cash equivalents and investments on the combined balance sheet is based on criteria set forth in GASB Statement No. 9 "Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Government Entities That Use Proprietary Fund Accounting". Cash and equivalents are defined to include investments with original maturities of three months or less and funds included within the City's cash management pool. A reconciliation between the classification of cash and investments on the combined financial statements and the classifications per GASB Statement No. 3 is as follows:

	Cash and	
	Cash Equivalents	Investments
GASB Statement No. 9	\$78,287,207	\$0
Investments:		
Repurchase Agreements	(1,180,000)	1,180,000
Federal Home Loan Bank Bonds	(33,382,191)	33,382,191
Federal National Mortgage Association Notes	(2,807,000)	2,807,000
Federal Home Loan Mortgage Corporation Notes	(5,000,000)	5,000,000
GASB Statement No. 3	\$35,918,016	\$42,369,191

Notes to the Basic Financial Statements For the Year Ended December 31, 2003

Note 7 - Interfund Transfers and Balances

	Transfer From				
		Juvenile			
	General	Diversion	Sewer	Total	
Transfer To					
General Fund	\$0	\$2,093	\$0	\$2,093	
Police Pension	150,000	0	0	150,000	
Fire Pension	350,000	0	0	350,000	
Cemetery Operations	100,000	0	0	100,000	
Compensated Absences Reserve	700,000	0	0	700,000	
General Obligation Bond Retirement	0	0	167,188	167,188	
Senior Center Construction	900,000	0	0	900,000	
Total	\$2,200,000	\$2,093	\$167,188	\$2,369,281	

The general fund transfers to the major and nonmajor governmental funds were made to provide additional resources for current operations. The transfer from the juvenile diversion special revenue fund to the general fund is for revenues that were recorded in the incorrect fund in prior years. The transfer from the sewer enterprise fund to the general obligation bond retirement fund was made for the payment of debt.

As of December 31, 2003, interfund balances were as follows:

	Receivable		Payable	
	Interfund	Advance	Interfund	Advance
Major Funds				
General Fund	\$1,114,176	\$9,235,000	\$0	\$0
Sanitary Sewer Improvement	0	0	700,000	3,950,000
Issue 2 Improvements	0	0	14,176	0
Traffic Signalization	0	0	0	3,000,000
Senior Center Construction	0	0	300,000	0
Sidewalk	0	0	100,000	1,935,000
Golf Course	0	0	0	350,000
Totals	\$1,114,176	\$9,235,000	\$1,114,176	\$9,235,000

Interfund balances at December 31, 2003, consisted of a general fund advance of \$350,000 to the golf enterprise fund to pay for the construction of a new clubhouse, \$9,985,000 in advances to major and nonmajor governmental funds to finance capital projects and \$14,176 to cover a negative cash balance.

Note 8 - Receivables

Receivables at December 31, 2003, consisted primarily of municipal income taxes, property and other taxes, intergovernmental receivables arising from entitlements and shared revenues, special assessments, accrued interest on investments, and accounts (billings for utility service).

No allowance for doubtful accounts has been recorded because uncollectible amounts are expected to be insignificant.

Special assessments expected to be collected in more than one year amount to \$1,579,000 in the special assessment bond retirement fund. At December 31, 2003 the amount of delinquent special assessments was \$52,547.

A. Property Taxes

Property taxes include amounts levied against all real, public utility and tangible personal property located in the City. Property tax revenue received during 2003 for real and public utility property taxes represents collections of the 2002 taxes. Property tax payments received during 2003 for tangible personal property (other than public utility property) and for 2003 taxes.

2003 real property taxes are levied after October 1, 2003, on the assessed value as of January 1, 2003, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2003 real property taxes are collected in and intended to finance 2004.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2003 public utility property taxes which became a lien December 31, 2002, are levied after October 1, 2003, and are collected in 2004 with real property taxes.

2003 tangible personal property taxes are levied after October 1, 2002, on the values as of December 31, 2002. Collections are made in 2003. Tangible personal property assessments are 25 percent of true value for capital assets and 23 percent for inventory.

The full tax rate for all City operations for the year ended December 31, 2003 was \$10.10 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2003 property tax receipts were based are as follows:

Real Property	\$1,181,745,820	
Public Utility Real Property	21,100	
Public Utility Tangible Property	22,652,240	
Tangible Personal Property	67,303,512	
Total	\$1,271,722,672	

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statue permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable at September 20.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Westlake. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2003 and for which there is an enforceable legal claim. In the general fund; police pension, fire pension and police and fire operating special revenue funds; and general obligation bond debt service fund; the entire receivable has been offset by deferred revenue since the current taxes were not levied to finance 2003 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On a full accrual basis, delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

B. Income Taxes

The City levies an income tax of 1.5 percent on all income earned within the City as well as income of residents earned outside the City. The City allows a credit of 100 percent of the tax paid to another municipality, not to exceed the amount owed. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually.

The Regional Income Tax Agency administers and collects income taxes for the City. Payments are remitted monthly net of collection fees of 3 percent.

C. Intergovernmental Receivables

A summary of the principal items of intergovernmental receivables follows:

	Amount
Governmental Activities	
Estate Tax	\$687,458
Homestead and Rollback	652,167
Gasoline Tax	212,371
Local Government	145,582
Excise Tax	134,362
Permissive Tax	78,622
Westlake City School District	55,225
Court Fines	20,865
City of Cleveland	4,276
Police Overtime	2,476
Prisoner Housing	2,144
Total	\$1,995,548

City of Westlake, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2003

Note 9 – Capital Assets

A summary of changes in capital assets during 2003 follows:

	Balance 12/31/02	Additions	Deletions	Balance 12/31/03
Governmental Activities				
Capital Assets Not Being Depreciated				
Land	\$5,727,486	\$35,000	(\$22,992)	\$5,739,494
Construction in Progress	12,350,911	5,767,141	(10,571,168)	7,546,884
Total Capital Assets Not Being Depreciated	18,078,397	5,802,141	(10,594,160)	13,286,378
Capital Assets, Being Depreciated				
Buildings	23,162,966	8,520,188	(276,768)	31,406,386
Improvements	3,562,854	801,279	(558)	4,363,575
Machinery and Equipment	4,360,820	857,978	(211,913)	5,006,885
Furniture and Fixtures	620,414	712,684	(37,880)	1,295,218
Vehicles	7,630,904	643,752	(82,611)	8,192,045
Infrastructure				
Roads	86,119,508	912,417	0	87,031,925
Water Mains	25,049,725	189,709	0	25,239,434
Storm Sewers	22,943,551	250,732	0	23,194,283
Culverts	3,143,490	135,141	0	3,278,631
Traffic Signals	2,687,262	490,769	0	3,178,031
Bridges	1,980,831	0	0	1,980,831
Total Capital Assets, Being Depreciated	181,262,325	13,514,649	(609,730)	194,167,244
Less Accumulated Depreciation:				
Buildings	(3,858,848)	(471,372)	268,465	(4,061,755)
Improvements	(1,665,366)	(177,741)	263	(1,842,844)
Machinery and Equipment	(3,691,062)	(325,081)	207,076	(3,809,067)
Furniture and Fixtures	(431,996)	(38,467)	35,212	(435,251)
Vehicles	(5,208,440)	(721,962)	74,982	(5,855,420)
Infrastructure				
Roads	(48,091,832)	(2,846,570)	0	(50,938,402)
Water Mains	(10,946,794)	(448,648)	0	(11,395,442)
Storm Sewers	(8,691,657)	(457,051)	0	(9,148,708)
Culverts	(1,839,930)	(106,801)	0	(1,946,731)
Traffic Signals	(107,490)	(76,148)	0	(183,638)
Bridges	(576,277)	(34,933)	0	(611,210)
Total Accumulated Depreciation	(85,109,692)	(5,704,774) *	585,998	(90,228,468)
Total Capital Assets, Being Depreciated, Net	96,152,633	7,809,875	(23,732)	103,938,776
Total Governmental Capital Assets, Net	\$114,231,030	\$13,612,016	(\$10,617,892)	\$117,225,154

City of Westlake, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2003

	Balance 12/31/02	Additions	Deletions	Balance 12/31/03
Business-Type Activities				
Capital Assets Not Being Depreciated				
Land	\$1,499,176	\$0	\$0	\$1,499,176
Construction in Progress	1,315,207	517,149	0	1,832,356
Total Capital Assets Not Being Depreciated	2,814,383	517,149	0	3,331,532
Capital Assets, Being Depreciated				
Land Improvements	232,275	0	0	232,275
Buildings	1,748,367	0	0	1,748,367
Machinery and Equipment	318,195	5,308	(7,950)	315,553
Furniture and Fixtures	41,394	0	(4,437)	36,957
Vehicles	716,577	215,601	(271,141)	661,037
Sewer Lines	44,739,234	258,888	0	44,998,122
Total Capital Assets, Being Depreciated	47,796,042	479,797	(283,528)	47,992,311
Less Accumulated Depreciation:				
Land Improvements	(107,625)	(8,614)	0	(116,239)
Buildings	(117,385)	(34,967)	0	(152,352)
Machinery and Equipment	(205,370)	(36,380)	7,950	(233,800)
Furniture and Fixtures	(10,840)	(3,498)	4,125	(10,213)
Vehicles	(551,521)	(49,886)	266,758	(334,649)
Sewer Lines	(17,017,222)	(894,783)	0	(17,912,005)
Total Accumulated Depreciation	(18,009,963)	(1,028,128)	278,833	(18,759,258)
Total Capital Assets, Being Depreciated, Net	29,786,079	(548,331)	(4,695)	29,233,053
Total Business-Type Capital Assets, Net	\$32,600,462	(\$31,182)	(\$4,695)	\$32,564,585

* Depreciation expense was charged to governmental functions as follows:

General Government	\$75,301
Security of Persons and Property	630,921
Public Health	72,725
Transportation	3,349,229
Community Environment	26,824
Basic Utility Services	1,012,500
Leisure Time Activities	537,274
Total	\$5,704,774

Note 10 - Defined Benefit Pension Plans

A. Ohio Public Employees Retirement System

The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-6705.

For the year ended December 31, 2003, the members of all three plans, except those in law enforcement or public safety participating in the traditional plan, were required to contribute 8.5 percent of their annual covered salaries. Members participating in the traditional plan who were in law enforcement contributed 10.1 percent of their annual covered salary; members in public safety contributed 9 percent. The City's contribution rate for pension benefits for 2003 was 8.55 percent, except for those plan members in law enforcement or public safety. For those classifications, the City's pension contributions were 11.7 percent of covered payroll. The Ohio Revised Code provides statutory authority for member and employer contributions.

The City's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2003, 2002, and 2001 were \$636,523, \$638,391 and \$668,493 respectively; 97.23 percent has been contributed for 2003 and 100 percent for 2002 and 2001. Contributions to the member-directed plan for 2003 were \$ 12,990 made by the City and \$8,149 made by the plan members.

B. Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10 percent of their annual covered salary to fund pension obligations while the City is required to contribute 11.75 percent for police officers and 16.25 percent for firefighters. Contributions are authorized by State statute. The City's contributions to the Fund for police and firefighters were \$346,761 and \$434,332 for the year ended December 31, 2003, \$337,202 and \$417,904 for the year ended December 31, 2002, and \$343,742 and \$397,528 for the year ended December 31, 2001. The full amount has been contributed for 2002 and 2001. 97.67 percent for police and 97.45 percent for firefighters has been contributed for 2003 with the remainder being reported as a liability.

Note 11 – Postemployment Benefits

A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in *GASB Statement No. 12*. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2003 local government employer contribution rate was 13.55 percent of covered payroll (16.7 percent for public safety and law enforcement); 5.00 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2002, include a rate of return on investments of 8.00 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.3 percent based on additional annual pay increases. Health care premiums were assumed to increase 4.00 percent annually.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans was 364,881. Actual employer contributions for 2003 which were used to fund postemployment benefits were \$372,236. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2002, (the latest information available) were \$10.0 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$18.7 billion and \$8.7 billion, respectively.

In December 2001, the Board adopted the Health Care "Choices" Plan. The Choices Plan will be offered to all persons newly hired in an OPERS covered position after January 1, 2003, with no prior service credit accumulated toward health care coverage. Choices will incorporate a cafeteria approach, offering a broader range of health care options. The Plan uses a graded scale from ten to thirty years to calculate a monthly health care benefit. This is in contrast to the ten-year "cliff" eligibility standard for the present Plan.

The benefit recipient will be free to select the option that best meets their needs. Recipients will fund health care costs in excess of their monthly health care benefit. The Plan will also offer a spending account feature, enabling the benefit recipient to apply their allowance toward specific medical expenses, much like a Medical Spending Account.

B. Ohio Police and Fire Pension Fund

The Ohio Police and Fire Pension Fund (OP&F) provides postretirement health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school, or under the age of 22 if attending school full-time or on a 2/3 basis.

The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in *GASB Statement No. 12*. The Ohio Revised Code provides the authority allowing the Ohio Police and Fire Pension Fund's board of trustees to provide health care coverage and states that health care costs paid from the funds of OP&F shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-you-go basis. The total police employer contribution rate is 19.5 percent of covered payroll and the total firefighter employer contribution rate is 24 percent of covered payroll, of which 7.75 percent of covered payroll was applied to the postemployment health care program during 2003. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The City's actual contributions for 2003 that were used to fund postemployment benefits were \$228,715 for police and \$207,143 for firefighters. The OP&F's total health care expense for the year ended December 31, 2002, (the latest information available) was \$141,028,006, which was net of member contributions of \$12,623,875. The number of OP&F participants eligible to receive health care benefits as of December 31, 2002, was 13,527 for police and 10,396 for firefighters.

Note 12 - Other Employee Benefits

A. Compensated Absences

Vacation leave is earned at rates which vary depending upon length of service and standard work week. Current policy permits vacation leave to be accumulated up to two years. City employees are paid for earned, unused vacation leave at the time of termination of employment.

Sick leave is earned at the rate of four and six-tenths hours for every eighty hours worked. A maximum of 2,500 hours may be accumulated by each employee. Those employees whose accumulation exceeds 2,500 hours are paid, in December of each year, one-fourth of those hours at their current rate. Each employee with ten or more years of service with the City is paid for one-half of the employee's earned unused sick leave upon termination with the City, transfer to another governmental agency, or retirement, 60 percent after 17 years of service, 68 percent after 20 years of service and 75 percent after 25 years of service.

B. Early Retirement Incentive

The City offered employees participation in an Early Retirement Incentive program. Participation was available between March 1, 2002 through February 28, 2003 for 5 percent of the employees of the City, who were employed at their offices and are members of OPERS. The lesser of five years of service credit or service credit equal to 20 percent of total service with OPERS was purchased for those employees who elected to retire under this plan. The employees had to be eligible to retire under OPERS with the service credit purchased by the City to participate in the plan. The incentive was paid from the fund from which the employee was paid from. The employees were to notify the City no later than April 15, 2003 of their decision to retire. There was no liability at December 31, 2003.

Note 13 - Landfill Closure and Postclosure Care Cost

State and Federal laws and regulations require the City to perform certain maintenance and monitoring functions at the landfill site for thirty years after closure. The City's landfill placed its final cover in 1989. The \$482,510 reported as landfill postclosure costs in the long-term liabilities due in more than one year line of the governmental activities column of the statement of net assets at December 31, 2003, represents the estimated cost of maintenance and monitoring through 2018. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. The City is required by State and Federal laws and regulations to provide assurances that financial resources will be available to provide for postclosure care and remediation or containment of environmental hazards at the landfill. Financial assurances may take the form of a financial test and corporate guarantee. The financial test was performed on the 2003 audited financial statements and the City was in compliance.

Note 14 - Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year the City contracted with Jackson, Dieken, and Associates for all their insurance. The coverage and deductibles are as follows:

Type of Coverage	Coverage	Deductible
St. Paul Fire and Marine Insurance Company		
Blanket Property, and Contents, Replacement	\$33,982,278	\$0
General Liability	2,000,000	0
Automobile Liability	1,000,000	1,000
Umbrella Liability	2,000,000	0
Public Officials Liability	2,000,000	5,000
Police Professional Liability	2,000,000	10,000
Specialty National Insurance		
Public Officials Bond	1,000,000	1,000
Travelers Insurance		
Boiler Coverage	15,000,000	0
Public Officials Bond Travelers Insurance		

Settled claims have not exceeded this commercial coverage in any of the past three years.

The City has elected to provide employee hospital/medical, prescription, dental, and vision insurance benefits through a partially self insured program. The City established a Self Insurance internal service fund to account for and finance the cost of this program.

The program provides three medical plans with different deductible options for single and family coverage, a dental plan with a \$25 deductible and a \$1,500 limit per person per year, a \$10 co-pay on generic and a \$15 co-pay on name brand prescriptions, and a vision plan providing \$50 every 2 years per individual for exams and up to \$150 for prescription lenses.

A third party administrator reviews and processes the claims which the City then pays. The City purchased stop loss coverage of \$70,000 per individual and \$1,681,106 aggregate per year. For each employee, the City paid monthly into the Self Insurance internal service fund \$200 for single and \$500 for family coverage. These rates are paid by the fund from which the employees' salary is paid.

The claims liability of \$202,337 as estimated by the third party administrator and reported in the Self Insurance internal service fund at December 31, 2003, is based on the requirements of GASB Statement No. 30 which requires a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The estimate was not affected by incremental claims adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in the funds claims liability amount in 2002 and 2003 were as follows:

	Balance at	Current Year	Claim	Balance at
	Beginning of Year	Claims	Payments	End of Year
2002	\$228,050	\$1,406,144	\$1,385,251	\$248,943
2003	248,943	1,084,581	1,131,187	202,337

Workers' compensation coverage is provided by the State of Ohio. The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Note 15 - Notes Payable

Note activity for the year ended December 31, 2003, consisted of the following:

	Outstanding			Outstanding
	12/31/02	Issued	Retired	12/31/03
Capital Projects Funds 1.65% Maturity - 11/28/03 Sidewalk Improvements	\$229,000	\$0	\$229,000	\$0
1.25% Maturity - 6/12/04 Crocker Road Improvements	0	7,200,000	0	7,200,000
Total	\$229,000	\$7,200,000	\$229,000	\$7,200,000

All the notes are backed by the full faith and credit of the City of Westlake. The note liability is reflected in the fund which received the proceeds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2003

Note 16 - Long-term Obligations

The original issue date, maturity date, interest rate and original issuance amount for each of the City's bonds follows:

	Original	Maturity	Interest	Original
	Issue Date	Date	Rate	Issue Amount
General Obligation Bonds				
Rocky River Treatment Plant	1983	2003	9.25 %	\$2,240,000
Recreation Center	1997	2020	3.85-6.90	12,600,000
Sewer Improvements	1986	2007	6.75	2,250,000
Issue 11 Streets	1993	2007	3.75-7.00	3,500,000
Issue 11 Clague Park Dam	1993	2007	3.75-7.00	1,000,000
Issue 11 Sewers	1993	2007	3.75-7.00	2,150,000
Issue 11 D.W.A.K.	1993	2007	3.75-7.00	1,500,000
Street Improvements	1994	2004	3.95-5.45	1,050,000
Street Improvements	1994	2007	3.95-5.75	4,100,000
Street Improvements	1994	2014	3.95-6.00	1,540,000
Water Lines	1994	2007	3.95-5.75	600,000
Safety Facility Refunding Bonds	1997	2010	3.85-10.90	1,749,900
Advance Refunding Bonds	1997	2008	3.85-6.40	1,105,000
Advance Refunding Bonds	1997	2008	3.85-10.90	2,298,297
Issue 11 Various Purpose Bonds	1999	2007	3.15-3.95	4,900,000
Special Assessment Bonds				
Sewer Construction	1977	2002	5.88	20,000
Sewer Construction	1983	2003	9.88	92,000
Bradley Sewer	1984	2004	10.13	240,000
Clemens Road	1985	2005	9.25	680,000
Sewer System Improvements	1986	2006	6.75	40,000
West Hedgewood Sewer Improvements	1987	2007	7.88	100,000
Issue 11 Sewers	1993	2013	3.75-7.00	540,000
Issue 11 D.W.A.K.	1993	2008	3.75-7.00	270,000
Sewer System Phase III	1994	2014	3.95-6.00	305,000
Sidewalks	1995	2004	3.95-5.45	25,000
Marview Waterline	1997	2010	3.30-4.15	88,000
Bradley Sidewalks	1997	2005	3.85-5.00	102,000
Various Purpose Improvements	1999	2009	3.30-4.15	285,000
Various Purpose Improvements	2001	2021	2.65-5.00	765,000
OPWC Loans				
Issue 11	1994	2014	0	411,308
Issue 2	2003	2024	0	202,356

For the Year Ended December 31, 2003

Changes in long-term obligations during the year ended December 31, 2003, consisted of the following:

	Balance 12/31/02	Increase	Decrease	Balance 12/31/03	Amounts Due in One Year
General Obligation Bonds					
Rocky River Treatment Plant	\$160,000	\$0	\$160,000	\$0	0
Recreation Center	12,135,000	0	200,000	11,935,000	235,000
Sewer Improvements	625,000	0	125,000	500,000	125,000
Issue 11 Streets	1,510,000	0	275,000	1,235,000	285,000
Issue 11 Clague Park Dam	430,000	0	80,000	350,000	80,000
Issue 11 Sewers	1,430,000	0	100,000	1,330,000	105,000
Issue 11 D.W.A.K.	725,000	0	105,000	620,000	110,000
Street Improvements	255,000	0	125,000	130,000	130,000
Street Improvements	1,900,000	0	340,000	1,560,000	360,000
Street Improvements	1,110,000	0	65,000	1,045,000	70,000
Water Lines	280,000	0	50,000	230,000	55,000
Safety Facility Refunding Bonds	1,344,457	0	200,000	1,144,457	210,000
Advance Refunding Bonds	715,000	0	105,000	610,000	110,000
Advance Refunding Bonds	1,594,717	0	260,000	1,334,717	270,000
Issue 11 Various Purpose Bonds	2,915,000	0	540,000	2,375,000	560,000
Total General Obligation Bonds	27,129,174	0	2,730,000	24,399,174	2,705,000
Special Assessment Bonds					
Sewer Construction	20,000	0	20,000	0	0
Sewer Construction	6,000	0	6,000	0	0
Bradley Sewer	30,000	0	15,000	15,000	15,000
Clemens Road	120,000	0	40,000	80,000	40,000
Sewer System Improvements	8,000	0	2,000	6,000	2,000
West Hedgewood Sewer Improvements	25,000	0	5,000	20,000	5,000
Issue 11 Sewers	355,000	0	25,000	330,000	25,000
Issue 11 D.W.A.K.	130,000	0	20,000	110,000	20,000
Sewer System Phase III	239,000	0	12,000	227,000	12,000
Sidewalks	6,000	0	3,000	3,000	3,000
Marview Waterline	60,000	0	5,000	55,000	5,000
Bradley Sidewalks	45,000	0	15,000	30,000	15,000
Various Purpose Improvements	210,000	0	25,000	185,000	30,000
Various Purpose Improvements	745,000	0	25,000	720,000	30,000
Total Special Assessment Bonds	1,999,000	0	218,000	1,781,000	202,000
OPWC Loans	1,777,000	<u> </u>	210,000	1,701,000	
Issue 11	224 042	0	20.450	204 402	20.450
	224,942	•	20,450	204,492	20,450
Issue 2	0	202,356	0	202,356	0
Total OPWC Loans	224,942	202,356	20,450	406,848	20,450
Compensated Absences Payable	3,139,524	467,176	206,457	3,400,243	510,000
Landfill Postclosure Costs	551,440	0	34,465	516,975	34,465
Total Governmental					
Long-Term Liabilities	\$33,044,080	\$669,532	\$3,209,372	\$30,504,240	\$3,471,915

City of Westlake, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2003

General obligation bonds General obligation bonds are direct obligations of the City for which its full faith and credit are pledged for repayment. General obligation bonds are to be repaid from both voted and unvoted general property taxes levied on all taxable property located within the City. Tax monies will be received in and the debt will be retired from the general obligation bond debt service fund. The 1993 Issue 11 general obligation bonds will be repaid from taxes levied on all taxable income within the City.

Sewer general obligation bonds are paid out of the Sewer enterprise fund to the extent that resources are available.

Special assessment bonds Special assessment bonds are payable from the proceeds of assessments against the specific property owners who primarily benefited from the project. Special assessment monies will be received in and the debt will be retired from the special assessment debt service fund. In the event that property owners fail to make their special assessment payments, the City is responsible for providing the resources to meet the annual principal and interest payments.

Other long-term obligations Compensated absences will be paid from the reserve for compensated absences special revenue fund, in accordance with section 5705.13(B), Ohio Revised Code. The Issue 11 Loan liability and the Issue 2 Loan liability is payable semiannually from the general obligation bond debt service fund. The loans are interest free.

1993 Issue 11 Bonds The 1993 Issue 11 general obligation bond issues have optional redemption provisions which, at the sole option of the City, are callable in reverse order beginning December 1, 2003. The bonds are redeemable at the prices set forth below, plus accrued interest to the redemption date.

Redemption dates	Redemption prices
December 1, 2003 through November 30, 2004	102 percent
December 1, 2004 through November 30, 2005	101 percent
December 1, 2005 and thereafter	100 percent

1994 Bonds The 1994 general obligation bond issues have optional redemption provisions which, at the sole option of the City, are callable in reverse order beginning December 1, 2004. The bonds are redeemable at the prices set forth below, plus accrued interest to the redemption date.

Redemption dates	Redemption prices
December 1, 2004 through November 30, 2005	102 percent
December 1, 2005 through November 30, 2006	101 percent
December 1, 2006 and thereafter	100 percent

1997 Bonds The 1997 general obligation bond issues have optional redemption provisions which, at the sole option of the City, are callable in reverse order beginning December 1, 2008. The bonds are redeemable at the prices set forth below, plus accrued interest to the redemption date.

Redemption dates	Redemption prices
December 1, 2008 through November 30, 2009	101 percent
December 1, 2009 through November 30, 2010	100 ¹ / ₂ percent
December 1, 2010 and thereafter	100 percent

The City's overall legal debt margin was \$103,113,997 at December 31, 2003. Principal and interest requirements to retire the long-term obligations outstanding at December 31, 2003, are as follows:

	General Oblig	bligation Bonds Special Assessment Bonds C		Special Assessment Bonds		OPWC Total	
Year	Principal	Interest	Principal	Interest	Loans	Principal	Interest
2004	\$2,705,000	\$1,251,775	\$202,000	\$91,459	\$20,450	\$2,927,450	\$1,343,234
2005	2,735,000	1,119,395	187,000	79,594	30,568	2,952,568	1,198,989
2006	2,890,000	984,003	137,000	69,092	30,567	3,057,567	1,053,095
2007	2,835,565	890,139	150,000	62,552	30,567	3,016,132	952,691
2008	1,233,802	765,106	145,000	55,185	30,567	1,409,369	820,291
2009-2013	4,734,807	2,783,110	565,000	180,920	152,835	5,452,642	2,964,030
2014-2018	4,910,000	1,475,855	245,000	72,200	50,590	5,205,590	1,548,055
2019-2023	2,355,000	196,350	150,000	15,000	50,587	2,555,587	211,350
2024	0	0	0	0	10,117	10,117	0
Total	\$24,399,174	\$9,465,733	\$1,781,000	\$626,002	\$406,848	\$26,587,022	\$10,091,735

By Ohio law, notes can be issued in anticipation of bond proceeds, special assessment bond proceeds and levies, or for up to 50 percent of anticipated revenue collections. There are also limitations on the number of times notes can be renewed. All notes outstanding at year-end are bond anticipation notes. The notes will be refinanced until the projects are complete and the City determines it to be advantageous to issue bonds.

Note 17 - Construction and Other Significant Commitments

At December 31, 2003, the City's significant contractual commitments consisted of:

	Contract	Amount	Remaining on
Project	Amount	Paid	Contract
Peterson Pool Slide	\$290,281	\$161,412	\$128,869
Crocker Road Improvements	6,772,280	1,591,268	5,181,012
Intersection Improvements	537,679	479,661	58,018
Road Improvements	1,878,577	1,658,552	220,025
Lincoln Road Improvements	935,627	692,041	243,586
Hilliard Water Improvements	911,930	570,593	341,337
Senior Center Improvements	912,103	854,194	57,909
Sidewalk Improvements	656,520	528,382	128,138
Sanitary Sewer Upgrade	891,749	755,354	136,395
Total	\$13,786,746	\$7,291,457	\$6,495,289

Note 18 - Industrial Development Revenue Bonds

The City has issued three issues of industrial development revenue bonds in the aggregate outstanding principal amount of \$2,835,000 at December 31, 2003 for facilities used by private corporations or other entities. The City is not obligated in any way to pay debt related charges on the bonds from any of its funds, and therefore, they have been excluded entirely from the City's debt presentation. There has not been and there is not currently any condition of default under the bonds or the related financing documents.

Note 19 - Joint Venture - Rocky River Wastewater Treatment Plant

The Rocky River Wastewater Treatment Plant (the "Plant") is a joint venture among the cities of Fairview Park, Bay Village, Rocky River and Westlake. The plant is governed by a management board consisting of the elected mayors of the four member cities and a fifth person nominated and elected by the mayors. The board has complete authority over all aspects of the Plant's operation. The Plant supplies all participating residents of the member cities with sewer services. Each city owns the sewage lines located in its city and bills its residents for usage. Continued existence of the Plant is dependent on the City's continued participation, and the City has an equity interest in the Plant. The City's equity interest is \$10,824,436 which represents 40.18 percent of the total equity in the Plant. The Plant is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the City. Complete financial statements can be obtained from the City of Rocky River, 21012 Hilliard, Rocky River, Ohio 44116.

Note 20 - Jointly Governed Organizations

A. West Shore Council of Governments

The West Shore Council of Governments helps foster cooperation between municipalities in areas affecting health, safety, welfare, education, economic conditions and regional development. The board is comprised of one member from each of the six participating entities. The board exercises total control over the operation of the Council including budgeting, appropriating, contracting and designating management. Budgets are adopted by the board. Each City's degree of control is limited to its representation on the board. In 2003, the City contributed \$60,371 which represented 20.16 percent of total contributions. Complete financial information statements can be obtained from the City of Bay Village 350 Dover Center Road, Bay Village, Ohio 44140.

The council has established two subsidiary organizations, the West Shore Hazardous Materials Committee ("HAZ MAT") which provides hazardous material protection and assistance, and the West Shore Enforcement Bureau which provides extra assistance to cities in the form of a Swat Team.

B. Tri-City Park

The Tri-City Park provides a recreational park to the cities of Westlake, Rocky River, and Fairview Park. The park is governed by a board consisting of the elected mayors of the three cities. The Board exercises total control over the operation of the park including budgeting, appropriating, contracting, and designating management.

Budgets are adopted by the Board. Each City's degree of control is limited to its representation on the Board. In 2003, the City contributed \$1,000 which represented 33 percent of total contributions.

C. S.A.F.E Council of Governments

The S.A.F.E Council of Governments was formed between municipalities to oppose changes to Cleveland Hopkins International Airport air traffic pattern. The Cities of Rocky River, Bay Village, Fairview Park and Westlake govern by a board consisting of the elected mayors. The board exercises total control over the operation of the Council including budgeting, appropriating, contracting, and designating management. Budgets are adopted by the board. Each City's degree of control is limited to its representation on the board. The City of Westlake did not make any contributions to the S.A.F.E. in 2003.

D. West Shore Area Rescue Association

The West Shore Area Rescue Association (Weshare) helps foster cooperation between municipalities and hospitals to provide optimum emergency medical services. The Board is comprised of one member from each of the nine participating entities. The Board exercises total control over the operation of Weshare including budgeting, appropriating, contracting, and designating management.

Budgets are adopted by the Board. Each City's degree of control is limited to its representation on the Board. In 2003, the City contributed \$300 which represented 8.3 percent of total contributions.

Note 21 - Contingent Liabilities

The City of Westlake is a party to legal proceedings seeking damages. The City management is of the opinion that ultimate disposition of these claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

Note 22 - Subsequent Event

On March 15, 2004, the City issued \$6,640,000 of general obligation various purpose improvement refunding bonds with a maturity date of December 1, 2014 and an interest rate ranging from 1.25 percent to 3.46 percent.

Combining Statements and Individual Fund Schedules

Fund Descriptions - Nonmajor Funds

Nonmajor Special Revenue Funds

To account for revenues from specific sources which legally, or otherwise, are restricted to expenditures for specific purposes.

Street Maintenance Fund - To account for that portion of the State gasoline tax and motor vehicle registration fees designated for street maintenance and repair.

State Highway Fund - To account for that portion of the State gasoline tax and motor vehicle registration fees designated for maintenance of State highways within the City.

Permissive Motor Vehicle License Fund - To account for the additional motor vehicle registration fees designated for maintenance and repair of streets within the City.

Police Pension Fund - To account for accumulated property taxes levied for the payment of current employer contributions for police disability and pension benefits and the accrued liability.

Fire Pension Fund - To account for accumulated property taxes levied for the payment of current employer contributions for fire disability and pension benefits and the accrued liability.

Police and Fire Operating Fund - To account for accumulated property taxes levied for the payment of salaries and related expenditures for the safety forces. This is in addition to expenditures made from the general fund.

Law Enforcement Fund - To account for monies seized from criminals by law enforcement officials in the course of their work and restricted, by State statute, for expenditures that would enhance the police department.

Mandatory Drug Fines Fund - To account for the resources obtained from confiscated monies from criminal offenses and designated, by State statute, for expenditures that would enhance the police department.

Alcohol Education Fund - To account for court fees obtained from D.W.I. cases and restricted by State statute for expenditures that would promote education about driving while intoxicated.

Juvenile Diversion Fund - To account for monies received from Cuyahoga County to be used to establish or expand community policing programs.

Federal Equitable Fund - To account for federal forfeiture monies returned to the City restricted for certain law enforcement purposes.

Swimming Pool Operation Fund - To account for State and Federal monies used for the operation of the public swimming pool.

Senior/Community Service Fund - To account for money paid from participants in the City Office on Aging Programs.

(continued)

Fund Descriptions - Nonmajor Funds (continued)

Cemetery Operating Fund - To account for the operation and maintenance of two public cemeteries.

Cemetery Investment Fund - To account for proceeds from the sale of cemetery lots.

Westlake/Bay Ecological Fund - To account for proceeds from the sale of humus that is restricted to expenditures that promote recycling of yard waste materials and maintain and improve the appearance of the landfill.

Newsletter Fund - To account for donations used to print the City-wide newsletter.

Reserve for Compensated Absences Fund - To account for the accumulation of resources for accumulated sick leave and vacation leave, upon the termination of employment of employees in the City.

City Donations Fund - To account for contributions from private sources whose use is restricted.

Nonmajor Debt Service Funds

General Obligation Bond Retirement Fund - To account for resources used for the payment of principal and interest and fiscal charges on general obligation debt.

Special Assessment Bond Retirement Fund - To account for resources used for the retirement of debt issued to finance public improvements deemed to benefit the properties against which special assessments are levied.

Issue 11 Bond Retirement Fund - To account for resources from a 3/8 percent increase in the income tax levy to be used for the retirement of debt issued to finance capital projects within the City.

Nonmajor Capital Projects Funds

Storm Drainage Fund - To account for charges to developers which are used to finance the City's cost of installing or cleaning ditches.

Issue 2 Improvements Fund - To account for the contractors costs and reimbursements on the Issue 2 infrastructure project.

Grants Fund - To account for various State and Federal monies which are used for historical site preservation and the construction of recreation facilities.

Traffic Signalization Fund To accounts for monies received from the federal highway administration to be used for the costs to replace and upgrade traffic signals within the City.

Senior Center Construction Fund - To account for monies and grants to be used to improve the senior center.

Park Improvement Fund - To account for the charges to developers for the construction of new park facilities and the acquisition of new park land.

Impact Fees Fund - To account for impact fees charged to developers for new park facilities.

(continued)

Fund Descriptions - Nonmajor Funds (continued)

Sidewalks Fund - To account for special assessments used for the construction of sidewalks throughout the City.

City Hall Construction Fund The City Hall construction fund accounts for note proceeds to be used to construct a new City Hall.

Recreation Center Construction Fund - To account for income tax proceeds to be used for improvements to the recreation center.

Service Center Construction Fund - To account for monies to be used to construct a new service center.

Recreation Center Bond Construction Fund - To account for interest revenue to be used for the construction of the recreation center. These monies are returned when the work is completed.

Proprietary Funds

Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Fund

Golf Course Fund - The golf course fund accounts for the operations of the City owned golf course.

Combining Balance Sheet Nonmajor Governmental Funds December 31, 2003

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Assets				
Equity in Pooled Cash and				
Cash Equivalents	\$6,143,032	\$1,476,425	\$16,101,686	\$23,721,143
Cash and Cash Equivalents:				
with Fiscal Agents	0	35,366	0	35,366
with Escrow Agents	124,942	0	151,152	276,094
Accrued Interest Receivable	11,914	0	58,397	70,311
Intergovernmental Receivable	520,331	82,312	0	602,643
Municipal Income Taxes Receivable	0	573,145	28,247	601,392
Property Taxes Receivable	1,789,335	1,324,758	0	3,114,093
Special Assessments Receivable	0	1,781,000	0	1,781,000
Total Assets	\$8,589,554	\$5,273,006	\$16,339,482	\$30,202,042
Liabilities and Fund Balances				
Liabilities				
Accounts Payable	\$26,846	\$0	\$7,389	\$34,235
Contracts Payable	0	0	35,571	35,571
Accrued Wages and Benefits	32,341	0	990	33,331
Retainage Payable	124,942	0	151,152	276,094
Intergovernmental Payable	4,852	0	149	5,001
Deferred Revenue	2,152,112	3,319,515	28,247	5,499,874
Advances From Other Funds	0	0	4,935,000	4,935,000
Interfund Payable	0	0	414,176	414,176
Matured Bonds and Interest Payable	0	35,366	0	35,366
Total Liabilities	2,341,093	3,354,881	5,572,674	11,268,648
Fund Balances				
Reserved for Encumbrances	92,054	0	4,947,449	5,039,503
Unreserved, Undesignated, Reported in:	,	0	.,, .,,,	0,000,000
Special Revenue Funds	6,156,407	0	0	6,156,407
Debt Service Funds	0	1,918,125	0	1,918,125
Capital Projects Funds	0	0	5,819,359	5,819,359
Total Fund Balances	6,248,461	1,918,125	10,766,808	18,933,394
Total Liabilities and Fund Balances	\$8,589,554	\$5,273,006	\$16,339,482	\$30,202,042

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

For the Year Ended December 31, 2003

Revenues	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Property and Other Local Taxes	\$1,572,412	\$1,359,776	\$0	\$2,932,188
Municipal Income Taxes	0	2,627,700	108,276	2,735,976
Charges for Services	312,305	2,027,700	0	312,305
Licenses, Permits and Fees	0	0	227,350	227,350
Fines and Forfeitures	66,848	0	0	66,848
Intergovernmental	1,647,899	164,623	422,177	2,234,699
Special Assessments	0	218,000	0	218,000
Interest	21,439	179,594	186,468	387,501
Donations	30,186	0	0	30,186
Miscellaneous	820	0	175	995
Total Revenues	3,651,909	4,549,693	944,446	9,146,048
Expenditures				
Current: General Government	12 720	0	0	12 720
Security of Persons and Property	13,729 2,551,927	0 0	0 0	13,729 2,551,927
Public Health Services	168,862	0	0	168,862
Transportation	1,629,796	0	0	1,629,796
Community Environment	43,061	0	0	43,061
Basic Utility Services	42,471	0	0	42,471
Leisure Time Activities	220,473	0	0	220,473
Capital Outlay	0	0	3,115,384	3,115,384
Debt Service:	0	0	5,115,504	5,115,501
Principal Retirement	0	2,968,450	0	2,968,450
Interest and Fiscal Charges	0	1,499,177	709	1,499,886
-				
Total Expenditures	4,670,319	4,467,627	3,116,093	12,254,039
Excess of Revenues Over (Under) Expenditures	(1,018,410)	82,066	(2,171,647)	(3,107,991)
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets	0	0	800,000	800,000
Loan Issued	0	0	202,356	202,356
Transfers In	1,300,000	167,188	900,000	2,367,188
Transfers Out	(2,093)	0	0	(2,093)
Total Other Financing Sources (Uses)	1,297,907	167,188	1,902,356	3,367,451
Net Change in Fund Balances	279,497	249,254	(269,291)	259,460
Fund Balances Beginning of Year	5,968,964	1,668,871	11,036,099	18,673,934
Fund Balances End of Year	\$6,248,461	\$1,918,125	\$10,766,808	\$18,933,394

Combining Balance Sheet Nonmajor Special Revenue Funds

December 31, 2003

	Street	State	Permissive Motor Vehicle	Police
	Maintenance	Highway	License	Pension
Assets				
Equity in Pooled Cash and				
Cash Equivalents	\$44,636	\$508,064	\$679,966	\$248,850
Cash and Cash Equivalents				
with Escrow Agents	103,850	0	21,092	0
Accrued Interest Receivable	8,947	160	345	0
Intergovernmental Receivable	319,886	26,847	78,622	18,995
Property Taxes Receivable	0	0	0	357,867
Total Assets	\$477,319	\$535,071	\$780,025	\$625,712
Liabilities and Fund Balances Liabilities				
Accounts Payable	\$4,348	\$18,987	\$0	\$0
Accrued Wages and Benefits	5,126	0	0	0
Retainage Payable	103,850	0	21,092	0
Intergovernmental Payable	769	0	0	0
Deferred Revenue	196,339	15,920	55,542	376,862
Total Liabilities	310,432	34,907	76,634	376,862
Fund Balances				
Reserved for Encumbrances	35,079	0	11,864	0
Unreserved, Undesignated	131,808	500,164	691,527	248,850
Total Fund Balances	166,887	500,164	703,391	248,850
Total Liabilities and Fund Balances	\$477,319	\$535,071	\$780,025	\$625,712

Fire Pension	Police and Fire Operating	Law Enforcement	Mandatory Drug Fines	Alcohol Education	Juvenile Diversion	Federal Equitable
\$78,434	\$1,133,790	\$95,811	\$15,876	\$33,735	\$2,640	\$320,690
0	0	0	0	0	0	0
0	0	0	0	0	0	155
18,995	56,986	0	0	0	0	0
357,867	1,073,601	0	0	0	0	0
\$455,296	\$2,264,377	\$95,811	\$15,876	\$33,735	\$2,640	\$320,845
\$0	\$0	\$0	\$0	\$0	\$0	\$0
30 0	26,108	30 0	30 0	30 0	30 0	30 0
0	20,108	0	0	0	0	0
0	3,917	0	0	0	0	0
376,862	1,130,587	0	0	0	0	0
376,862	1,160,612	0	0	0	0	0
0	0	0	0	0	11,240	22,894
78,434	1,103,765	95,811	15,876	33,735	(8,600)	297,951
78,434	1,103,765	95,811	15,876	33,735	2,640	320,845
\$455,296	\$2,264,377	\$95,811	\$15,876	\$33,735	\$2,640	\$320,845

(continued)

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2003 (continued)

	Swimming Pool Operation	Senior/ Community Service	Cemetery Operating	Cemetery Investment
Assets				
Equity in Pooled Cash and Cash Equivalents	\$53,297	\$24,820	\$61,200	\$380,316
Cash and Cash Equivalents	\$55,297	\$24,820	\$01,200	\$380,310
with Escrow Agents	0	0	0	0
Accrued Interest Receivable	0	0	2,307	0
Intergovernmental Receivable	0	0	0	0
Property Taxes Receivable	0	0	0	0
Total Assets	\$53,297	\$24,820	\$63,507	\$380,316
Liabilities and Fund Balances				
Liabilities				
Accounts Payable	\$31	\$394	\$479	\$0
Accrued Wages and Benefits	0	0	1,107	0
Retainage Payable	0	0	0	0
Intergovernmental Payable	0	0	166	0
Deferred Revenue	0	0	0	0
Total Liabilities	31	394	1,752	0
Fund Balances				
Reserved for Encumbrances	0	392	1,092	0
Unreserved, Undesignated	53,266	24,034	60,663	380,316
Total Fund Balances	53,266	24,426	61,755	380,316
Total Liabilities and Fund Balances	\$53,297	\$24,820	\$63,507	\$380,316

Westlake/ Bay Ecological	Newsletter	Reserve for Compensated Absences	City Donations	Total Nonmajor Special Revenue Funds
\$188,855	\$5,176	\$2,105,228	\$161,648	\$6,143,032
0	0	0	0	124,942
0	0	0	0	11,914
0	0	0	0	520,331
0	0	0	0	1,789,335
\$188,855	\$5,176	\$2,105,228	\$161,648	\$8,589,554
\$772	\$0	\$1,835	\$0	\$26,846
0	0	0	0	32,341
0	0	0	0	124,942
0	0	0	0	4,852
0	0	0	0	2,152,112
772	0	1,835	0	2,341,093
0	0	0	9,493	92,054
188,083	5,176	2,103,393	152,155	6,156,407
188,083	5,176	2,103,393	161,648	6,248,461
\$188,855	\$5,176	\$2,105,228	\$161,648	\$8,589,554

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds

For the Year Ended December 31, 2003

	Street Maintenance	State Highway	Permissive Motor Vehicle License	Police Pension
Revenues				
Property and Other Local Taxes	\$0	\$0	\$0	\$320,249
Charges for Services	0	0	0	0
Fines and Forfeitures	0	0	0	0
Intergovernmental	902,378	74,129	481,440	37,990
Interest	3,377	3,027	5,220	0
Donations	0	0	0	0
Miscellaneous	0	0	0	0
Total Revenues	905,755	77,156	486,660	358,239
Expenditures				
Current:				
General Government	0	0	0	0
Security of Persons and Property	0	0	0	717,738
Public Health Services	0	0	0	0
Transportation	1,351,581	18,987	259,228	0
Community Environment	0	0	0	0
Basic Utility Services	0	0	0	0
Leisure Time Activities	0	0	0	0
Total Expenditures	1,351,581	18,987	259,228	717,738
Excess of Revenues Over (Under) Expenditures	(445,826)	58,169	227,432	(359,499)
Other Financing Sources (Uses)				
Transfers In	0	0	0	150,000
Transfers Out	0	0	0	0
Total Other Financing Sources (Uses)	0_	0	0	150,000
Net Change in Fund Balances	(445,826)	58,169	227,432	(209,499)
Fund Balances Beginning of Year	612,713	441,995	475,959	458,349
Fund Balances End of Year	\$166,887	\$500,164	\$703,391	\$248,850

Fire Pension	Police and Fire Operating	Law Enforcement	Mandatory Drug Fines	Alcohol Education	Juvenile Diversion	Federal Equitable
\$314,482	\$937,681	\$0	\$0	\$0	\$0	\$0
0	0	0	0	0	0	0
0	0	44,146	13,603	4,836	0	4,263
37,991	113,971	0	0	0	0	0
0	0	0	0	0	0	3,482
0	0	0	0	0	0	0
0	0	0	0	0	0	0
352,473	1,051,652	44,146	13,603	4,836	0	7,745
0	0	0	0	0	0	0
802,537	859,841	1,500	14,340	6,808	3,418	54,961
0	0	0	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
802,537	859,841	1,500	14,340	6,808	3,418	54,961
(450,064)	191,811	42,646	(737)	(1,972)	(3,418)	(47,216)
350,000	0	0	0	0	0	0
0	0	0	0	0	(2,093)	0
350,000	0	0	0	0	(2,093)	0
(100,064)	191,811	42,646	(737)	(1,972)	(5,511)	(47,216)
178,498	911,954	53,165	16,613	35,707	8,151	368,061
\$78,434	\$1,103,765	\$95,811	\$15,876	\$33,735	\$2,640	\$320,845

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(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds (continued) For the Year Ended December 31, 2003

	Swimming Pool Operation	Senior/ Community Service	Cemetery Operating	Cemetery Investment
Revenues	.	* •	* •	* •
Property and Other Local Taxes	\$0	\$0	\$0	\$0
Charges for Services	165,669	73,072	12,095	16,620
Fines and Forfeitures	0	0	0	0
Intergovernmental	0	0	0	0
Interest	0	0	6,333	0
Donations	0	0	0	0
Miscellaneous	820	0	0	0
Total Revenues	166,489	73,072	18,428	16,620
Expenditures				
Current:				
General Government	0	0	0	0
Security of Persons and Property	0	0	0	0
Public Health Services	0	73,785	94,457	620
Transportation	0	0	0	0
Community Environment	0	0	0	0
Basic Utility Services	0	0	0	0
Leisure Time Activities	203,274	0	0	0
Total Expenditures	203,274	73,785	94,457	620
Excess of Revenues Over (Under) Expenditures	(36,785)	(713)	(76,029)	16,000
Other Financing Sources (Uses)				
Transfers In	0	0	100,000	0
Transfers Out	0	0	0	0
Total Other Financing Sources (Uses)	0	0	100,000	0
Net Change in Fund Balances	(36,785)	(713)	23,971	16,000
Fund Balances Beginning of Year	90,051	25,139	37,784	364,316
Fund Balances End of Year	\$53,266	\$24,426	\$61,755	\$380,316

Westlake/ Bay Ecological	Newsletter	Reserve for Compensated Absences	City Donations	Total Nonmajor Special Revenue Funds
\$0	¢0,	\$0	¢0.	¢1 570 410
\$0 44,849	\$0 0	\$0 0	\$0 0	\$1,572,412 312,305
44,849 0	0	0	0	66,848
0	0	0	0	1,647,899
0	0	0	0	21,439
0	695	0	29,491	30,186
0	0	0	0	820
				020
44,849	695	0	29,491	3,651,909
0	0	13,729	0	13,729
0	0	90,784	0	2,551,927
0	0	0	0	168,862
0	0	0	0	1,629,796
0	0	15,312	27,749	43,061
42,471	0	0	0	42,471
0	0	17,199	0	220,473
42,471	0	137,024	27,749	4,670,319
2,378	695	(137,024)	1,742	(1,018,410)
0	0	700,000	0	1,300,000
0	0	0	0	(2,093)
				i
0	0	700,000	0	1,297,907
2,378	695	562,976	1,742	279,497
185,705	4,481	1,540,417	159,906	5,968,964
\$188,083	\$5,176	\$2,103,393	\$161,648	\$6,248,461

Combining Balance Sheet Nonmajor Debt Services Funds December 31, 2003

	General Obligation Bond Retirement	Special Assessment Bond Retirement	Issue 11 Bond Retirement	Total Nonmajor Debt Service Funds
Assets				
Equity in Pooled Cash and				
Cash Equivalents	\$1,014,701	\$328,987	\$132,737	\$1,476,425
Cash and Cash Equivalents				
with Fiscal Agents	10,200	0	25,166	35,366
Intergovernmental Receivable	82,312	0	0	82,312
Municipal Income Taxes Receivable	191,158	0	381,987	573,145
Property Taxes Receivable	1,324,758	0	0	1,324,758
Special Assessments Receivable	0	1,781,000	0	1,781,000
Total Assets	\$2,623,129	\$2,109,987	\$539,890	\$5,273,006
Liabilities and Fund Balances Liabilities				
Deferred Revenue	\$1,448,228	\$1,781,000	\$90,287	\$3,319,515
Matured Bonds and Interest Payable	10,200	0	25,166	35,366
Total Liabilities	1,458,428	1,781,000	115,453	3,354,881
Fund Balances				
Unreserved, Undesignated	1,164,701	328,987	424,437	1,918,125
Total Liabilities and Fund Balances	\$2,623,129	\$2,109,987	\$539,890	\$5,273,006

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds For the Year Ended December 31, 2003

	General Obligation Bond Retirement	Special Assessment Bond Retirement	Issue 11 Bond Retirement	Total Nonmajor Debt Service Funds
Revenues				
Property and Other Local Taxes	\$1,359,776	\$0	\$0	\$1,359,776
Municipal Income Taxes	879,000	0	1,748,700	2,627,700
Intergovernmental	164,623	0	0	164,623
Special Assessments	0	218,000	0	218,000
Interest	0	179,594	0	179,594
Total Revenues	2,403,399	397,594	1,748,700	4,549,693
Expenditures				
Debt Service:				
Principal Retirement	1,340,450	218,000	1,410,000	2,968,450
Interest and Fiscal Charges	1,044,667	109,182	345,328	1,499,177
Total Expenditures	2,385,117	327,182	1,755,328	4,467,627
Excess of Revenues Over (Under) Expenditures	18,282	70,412	(6,628)	82,066
Other Financing Sources				
Transfers In	167,188	0	0	167,188
Net Change in Fund Balances	185,470	70,412	(6,628)	249,254
Fund Balances Beginning of Year	979,231	258,575	431,065	1,668,871
Fund Balances End of Year	\$1,164,701	\$328,987	\$424,437	\$1,918,125

City of Westlake, Ohio Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2003

	Storm Drainage	Issue 2 Improvements	Grants	Traffic Signalization	Senior Center Construction
Assets					
Equity in Pooled Cash and Cash Equivalents	\$4,482,234	\$0	\$304,744	\$2,758,401	\$529,177
Cash and Cash Equivalents	\$4,482,234	20	\$304,744	\$2,758,401	\$529,177
with Escrow Agents	0	0	0	0	80,218
Accrued Interest Receivable	54,623	0	0	0	80,218
Municipal Income Taxes Receivable	0 0	0	0	0	0
Municipal income Taxes Receivable	0	0	0	0	0
Total Assets	\$4,536,857	\$0	\$304,744	\$2,758,401	\$609,395
Liabilities and Fund Balances					
Liabilities					
Accounts Payable	\$0	\$0	\$0	\$0	\$0
Contracts Payable	0	0	0	0	35,571
Accrued Wages and Benefits	0	178	0	0	786
Retainage Payable	0	0	0	0	80,218
Intergovernmental Payable	0	27	0	0	118
Deferred Revenue	0	0	0	0	0
Advances From Other Funds	0	0	0	3,000,000	0
Interfund Payable	0	14,176	0	0	300,000
Total Liabilities	0	14,381	0	3,000,000	416,693
Fund Balances					
Reserved for Encumbrances	55,546	0	0	0	283,023
Unreserved, Undesignated (Deficit)	4,481,311	(14,381)	304,744	(241,599)	(90,321)
Total Fund Balances (Deficit)	4,536,857	(14,381)	304,744	(241,599)	192,702
Total Liabilities and Fund Balances	\$4,536,857	\$0	\$304,744	\$2,758,401	\$609,395

Park Improvement	Impact Fees	Sidewalks	City Hall Construction	Recreation Center Construction	Service Center Construction	Recreation Center Bond Construction	Total Nonmajor Capital Projects Funds
\$126,207	\$1,364,265	\$1,069,635	\$781,586	\$284,227	\$4,382,920	\$18,290	\$16,101,686
0 0 0	1,789 3,165 0	42,957 0 0	26,188 609 0	0 0 28,247	0 0 0	0 0 0	151,152 58,397 28,247
\$126,207	\$1,369,219	\$1,112,592	\$808,383	\$312,474	\$4,382,920	\$18,290	\$16,339,482
\$0	\$0	\$69	\$0	\$0	\$7,320	\$0	\$7,389
0	0	0	0	0	0	0	35,571
0	0	0	26	0	0	0	990
0	1,789	42,957	26,188	0	0	0	151,152
0	0	0	4	0	0	0	149
0	0	0	0	28,247	0	0	28,247
0	0	1,935,000	0	0	0	0	4,935,000
0	0	100,000	0	0	0	0	414,176
0	1,789	2,078,026	26,218	28,247	7,320	0	5,572,674
0 126,207	12,830 1,354,600	171,095 (1,136,529)	49,355 732,810	0 0	4,375,600	0 18,290	4,947,449 5,819,359
126,207	1,367,430	(965,434)	782,165	284,227	4,375,600	18,290	10,766,808
\$126,207	\$1,369,219	\$1,112,592	\$808,383	\$312,474	\$4,382,920	\$18,290	\$16,339,482

City of Westlake, Ohio Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2003

Revenues	Storm Drainage	Issue 2 Improvements	Grants	Traffic Signalization	Senior Center Construction
Municipal Income Taxes	\$0	\$0	\$0	\$0	\$0
Licenses, Permits and Fees	145,774	0	\$0 0	\$0 0	\$0 0
Intergovernmental	19,917	0	69,012	77,156	256,092
Interest	93,434	0	0,012	0	230,092
Miscellaneous	0	0	0	0	0
Total Revenues	259,125	0	69,012	77,156	256,092
Expenditures					
Capital Outlay	34,706	216,737	69,072	271,640	963,390
Debt Service:					
Interest and Fiscal Charges	0	0	0	0	0
Total Expenditures	34,706	216,737	69,072	271,640	963,390
Excess of Revenues Over					
(Under) Expenditures	224,419	(216,737)	(60)	(194,484)	(707,298)
Other Financing Sources					
Proceeds from Sale of Capital Assets	0	0	0	0	0
Loan Issued	0	202,356	0	0	0
Transfers In	0	0	0	0	900,000
Total Other Financing Sources	0	202,356	0	0	900,000
Net Change in Fund Balances	224,419	(14,381)	(60)	(194,484)	192,702
Fund Balances (Deficit)					
Beginning of Year	4,312,438	0	304,804	(47,115)	0
Fund Balances (Deficit) End of Year	\$4,536,857	(\$14,381)	\$304,744	(\$241,599)	\$192,702

Park Improvement	Impact Fees	Sidewalks	City Hall Construction	Recreation Center Construction	Service Center Construction	Recreation Center Bond Construction	Total Nonmajor Capital Projects Funds
\$0	\$0	\$0	\$0	\$108,276	\$0	\$0	\$108,276
0	81,576	0	0	0	0	0	227,350
0	0	0	0	0	0	0	422,177
0	45,038	34,369	13,627	0	0	0	186,468
0	175	0	0	0	0	0	175
0	126,789	34,369	13,627	108,276	0	0	944,446
20,614	35,846	586,687	833,423	52,159	24,400	6,710	3,115,384
0	0	709	0	0	0	0	709
20,614	35,846	587,396	833,423	52,159	24,400	6,710	3,116,093
(20,614)	90,943	(553,027)	(819,796)	56,117	(24,400)	(6,710)	(2,171,647)
0	0	0	800,000	0	0	0	800,000
0	0	0	0	0	0	0	202,356
0	0	0	0	0	0	0	900,000
0	0	0	800,000	0	0	0	1,902,356
(20,614)	90,943	(553,027)	(19,796)	56,117	(24,400)	(6,710)	(269,291)
146,821	1,276,487	(412,407)	801,961	228,110	4,400,000	25,000	11,036,099
\$126,207	\$1,367,430	(\$965,434)	\$782,165	\$284,227	\$4,375,600	\$18,290	\$10,766,808

Fund Descriptions - Fiduciary Funds

Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City's only trust fund is the Unclaimed Monies private purpose trust. Agency funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.

Private Purpose Trust Fund

Unclaimed Monies Fund - To account for monies held by the City specifically for individuals, organizations or governments who have not yet requested monies. If individuals do not claim the monies in five years, the monies are deposited in the general fund to be used for the general operation of the City.

Agency Funds

Escrow Storm Drainage Fund - The City serves as the collecting and disbursing agent under a contract to construct a storm drainage ditch for certain properties within the City.

Deposits Fund - This fund accounts for deposits from various contractors, developers or individuals to insure compliance with City Ordinances. These monies are returned when the work is completed.

Combining Statement of Changes in Assets and Liabilities All Agency Funds For the Year Ended December 31, 2003

	Balance 12/31/02	Additions	Reductions	Balance 12/31/03
Escrow Storm Drainage				
Assets	\$5.027	.	¢ < 0.2 7	\$ 0
Equity in Pooled Cash and Cash Equivalents	\$5,837	\$0	\$5,837	\$0
Liabilities				
Undistributed Monies	\$5,837	\$0	\$5,837	\$0
Deposits				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$1,523,380	\$714,447	\$481,718	\$1,756,109
Liabilities	¢114.102	¢0	¢o	¢114.10 2
Undistributed Monies Deposits Held and Due to Others	\$114,192 1,409,188	\$0 714,447	\$0 481,718	\$114,192 1,641,917
Deposits Held and Due to Others	1,409,188	/14,44/	401,710	1,041,917
Total Liabilities	\$1,523,380	\$714,447	\$481,718	\$1,756,109
Totals - All Agency Funds				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$1,529,217	\$714,447	\$487,555	\$1,756,109
Liabilities	¢100.050	\$ 2	¢ = 0 = =	
Undistributed Monies	\$120,029	\$0 714.447	\$5,837	\$114,192
Deposits Held and Due to Others	1,409,188	714,447	481,718	1,641,917
Total Liabilities	\$1,529,217	\$714,447	\$487,555	\$1,756,109

Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes in Fund Balances/Fund Equity Budget (Non-GAAP Basis) and Actual

	Budgeted	Amounts		Variance with
		F. 1	A / 1	Final Budget Positive
Revenues	Original	Final	Actual	(Negative)
Property and Other Local Taxes	\$8,267,517	\$8,249,841	\$8,280,617	\$30,776
Municipal Income Taxes	10,245,905	10,224,000	9,952,458	(271,542)
Charges for Services	381,886	379,000	191,334	(187,666)
Licenses, Permits and Fees	693,984	692,500	748,270	55,770
Fines and Forfeitures	227,398	226,907	217,837	(9,070)
Intergovernmental	2,742,468	2,736,604	3,616,855	880,251
Interest	588,253	586,995	847,645	260,650
Rentals	46,099	46,000	48,215	2,215
Miscellaneous	50,608	50,500	101,960	51,460
Total Revenues	23,244,118	23,192,347	24,005,191	812,844
Expenditures				
Current:				
General Government				
Council				
Salaries	147,500	149,500	147,410	2,090
Fringe Benefits	39,311	39,311	33,684	5,627
Contractual Services	30,842	30,842	18,641	12,201
Materials and Supplies	7,376	7,376	3,107	4,269
Capital Outlay	3,200	3,200	3,189	11
Other	6,000	6,000	2,465	3,535
Total Council	234,229	236,229	208,496	27,733
Mayor				
Salaries	169,000	169,000	168,636	364
Fringe Benefits	46,057	46,057	42,323	3,734
Contractual Services	17,755	17,755	13,371	4,384
Materials and Supplies	6,678	6,678	5,656	1,022
Capital Outlay	3,000	3,000	1,369	1,631
Other	10,137	10,137	7,609	2,528
Total Mayor	252,627	252,627	238,964	13,663
Finance Department				
Salaries	299,000	299,000	294,423	4,577
Fringe Benefits	91,573	91,573	80,704	10,869
Contractual Services	445,300	445,300	422,676	22,624
Materials and Supplies	19,242	19,242	16,691	2,551
Capital Outlay	13,514	13,514	13,043	471
Other	4,695	4,695	1,991	2,704
Total Finance Department	\$873,324	\$873,324	\$829,528	\$43,796

	Budgeted Amounts			Variance with Final Budget	
Law Department	Original	Final	Actual	Positive (Negative)	
Law Department Salaries	\$353,900	\$353,900	\$314,238	\$39,662	
Fringe Benefits	72,546	105,529	84,910	20,619	
Contractual Services	355,431	517,026	507,640	9,386	
Materials and Supplies	2,371	3,449	2,108	1,341	
Capital Outlay	2,406	3,500	540	2,960	
Other	3,149	6,399	4,219	2,180	
Total Law Department	789,803	989,803	913,655	76,148	
Purchasing					
Salaries	147,000	147,000	145,478	1,522	
Fringe Benefits	47,221	47,221	39,775	7,446	
Contractual Services	6,725	6,725	4,764	1,961	
Materials and Supplies	6,728	6,728	6,380	348	
Capital Outlay	3,035	3,035	2,737	298	
Other	1,067	1,067	847	220	
Total Purchasing	211,776	211,776	199,981	11,795	
Civil Service					
Salaries	2,000	2,000	365	1,635	
Fringe Benefits	443	443	45	398	
Contractual Services	17,200	17,200	14,146	3,054	
Material and Supplies	900	900	539	361	
Other	736	736	288	448	
Total Civil Service	21,279	21,279	15,383	5,896	
Engineering					
Salaries	498,600	498,600	382,206	116,394	
Fringe Benefits	164,631	164,631	126,559	38,072	
Contractual Services	53,539	53,539	49,189	4,350	
Material and Supplies	19,066	19,066	15,025	4,041	
Capital Outlay	14,129	14,129	12,718	1,411	
Other	6,277	6,277	5,958	319	
Total Engineering	756,242	756,242	591,655	164,587	
Building Maintenance					
Salaries	39,000	39,000	13,176	25,824	
Fringe Benefits	11,252	12,800	2,040	10,760	
Contractual Services	372,975	424,244	417,431	6,813	
Material and Supplies	40,987	46,621	19,979	26,642	
Capital Outlay	6,594	7,500	6,050	1,450	
Other	4,680	5,323	3,382	1,941	
Total Building Maintenance	\$475,488	\$535,488	\$462,058	\$73,430	

	Budgeted Amounts			Variance with Final Budget
				Positive
	Original	Final	Actual	(Negative)
Miscellaneous				(= (= 8,0,0,0)
Salaries	\$136,900	\$136,900	\$117,906	\$18,994
Fringe Benefits	780,394	796,580	625,910	170,670
Contractual Services	754,571	770,220	661,465	108,755
Material and Supplies	61,444	62,718	46,418	16,300
Capital Outlay	334,072	341,000	205,965	135,035
Other	141,888	144,851	100,378	44,473
Total Miscellaneous	2,209,269	2,252,269	1,758,042	494,227
Cable TV				
Salaries	47,000	47,000	1,710	45,290
Fringe Benefits	8,100	8,100	257	7,843
Capital Outlay	756,963	756,963	192,410	564,553
Total Cable TV	812,063	812,063	194,377	617,686
Contracts				
Contractual Services	1,271,963	1,271,963	1,022,296	249,667
Total General Government	7,908,063	8,213,063	6,434,435	1,778,628
Security of Persons and Property				
Police Department				
Salaries	3,842,450	3,842,450	3,525,380	317,070
Fringe Benefits	737,619	737,619	577,161	160,458
Contractual Services	406,328	406,328	348,050	58,278
Materials and Supplies	112,970	112,970	107,500	5,470
Capital Outlay	74,923	74,923	51,624	23,299
Other	44,885	44,885	39,478	5,407
Total Police Department	5,219,175	5,219,175	4,649,193	569,982
Fire Department				
Salaries	2,520,200	2,520,200	2,453,779	66,421
Fringe Benefits	359,922	362,564	324,812	37,752
Contractual Services	355,588	358,199	337,388	20,811
Materials and Supplies	98,160	98,881	90,946	7,935
Capital Outlay	86,150	86,783	86,101	682
Other	14,675	16,068	15,746	322
Total Fire Department	\$3,434,695	\$3,442,695	\$3,308,772	\$133,923

For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget
				Positive
	Original	Final	Actual	(Negative)
Safety Town				
Salaries	\$7,000	\$7,000	\$6,354	\$646
Fringe Benefits	1,100	1,100	953	147
Other	6,000	6,000	4,101	1,899
Total Safety Town	14,100	14,100	11,408	2,692
Total Security of Persons and Property	8,667,970	8,675,970	7,969,373	706,597
Public Health Services				
Senior/Community				
Salaries	323,700	323,700	311,350	12,350
Fringe Benefits	85,715	89,363	75,007	14,356
Contractual Services	60,349	62,918	54,392	8,526
Materials and Supplies	15,014	15,653	15,154	499
Capital Outlay	13,428	14,000	12,987	1,013
Other	1,928	3,500	2,682	818
Total Public Health Services	500,134	509,134	471,572	37,562
Transportation				
Service Director				
Salaries	136,800	136,800	120,189	16,611
Fringe Benefits	42,803	42,803	32,488	10,315
Contractual Services	12,910	12,910	7,361	5,549
Materials and Supplies	3,726	3,726	2,784	942
Capital Outlay	1,900	1,900	0	1,900
Other	2,000	2,000	1,483	517
Total Service Director	200,139	200,139	164,305	35,834
City Service				
Salaries	1,227,300	1,227,300	1,012,316	214,984
Fringe Benefits	455,527	487,414	333,405	154,009
Contractual Services	174,204	264,166	229,357	34,809
Materials and Supplies	220,896	236,358	200,654	35,704
Capital Outlay	215,981	231,099	65,255	165,844
Other	1,019	25,590	18,192	7,398
Total City Service	2,294,927	2,471,927	1,859,179	612,748
Snow Removal				
Salaries	157,000	157,000	136,475	20,525
Fringe Benefits	29,237	29,237	22,266	6,971
Contractual Services	23,399	23,399	22,008	1,391
Other	1,300	1,300	625	675
Total Total City Service	210,936	210,936	181,374	29,562
Total Transportation	\$2,706,002	\$2,883,002	\$2,204,858	\$678,144

	Budgeted Amounts			Variance with
				Final Budget Positive
	Original	Final	Actual	(Negative)
Community Environment				
Planning				
Salaries	\$276,500	\$276,500	\$244,885	\$31,615
Fringe Benefits	75,391	75,391	62,838	12,553
Contractual Services	34,363	34,363	28,482	5,881
Materials and Supplies	11,114	11,114	10,368	746
Capital Outlay	7,399	7,399	4,335	3,064
Other	2,145	2,145	1,909	236
Total Planning	406,912	406,912	352,817	54,095
Zoning				
Salaries	500	500	80	420
Fringe Benefits	69	115	26	89
Contractual Services	2,313	3,900	2,639	1,261
Materials and Supplies	474	800	773	27
Other	59	100	0	100
Total Zoning	3,415	5,415	3,518	1,897
Board of Building Standards				
Salaries	300	300	0	300
Fringe Benefits	100	100	0	100
Contractual Services	500	500	0	500
Materials and Supplies	500	500	31	469
Other	100	100	0	100
Total Board of Building Standards	1,500	1,500	31	1,469
Inspection				
Salaries	532,200	532,200	501,485	30,715
Fringe Benefits	166,807	166,807	136,077	30,730
Contractual Services	31,503	31,503	13,677	17,826
Materials and Supplies	14,606	14,606	13,082	1,524
Capital Outlay	14,955	14,955	6,772	8,183
Other	4,052	4,052	3,000	1,052
Total Inspection	764,123	764,123	674,093	90,030
Architect				
Contractual Services	78,735	78,735	65,940	12,795
Total Community Environment	\$1,254,685	\$1,256,685	\$1,096,399	\$160,286

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Basic Utility Services				
Forester				
Salaries	\$113,400	\$113,400	\$112,860	\$540
Fringe Benefits	39,808	39,808	33,370	6,438
Contractual Services	21,000	21,000	20,526	474
Materials and Supplies	2,000	2,000	591	1,409
Other	8,700	8,700	6,950	1,750
Total Forester	\$184,908	\$184,908	\$174,297	\$10,611
Storm Drainage				
Salaries	5,300	5,300	0	5,300
Fringe Benefits	900	900	0	900
Contractual Services	37,200	37,200	13,696	23,504
Materials and Supplies	1,300	1,300	784	516
Capital Outlay	97,000	97,000	47,831	49,169
Other	4,400	4,400	3,648	752
Total Storm Drainage	146,100	146,100	65,959	80,141
Rubbish				
Contractual Services	1,111,000	1,111,000	1,111,000	0
Leaf Pick-Up				
Salaries	194,000	194,000	127,395	66,605
Fringe Benefits	55,646	55,646	40,921	14,725
Contractual Services	74,977	74,977	29,758	45,219
Other	1,408	1,408	385	1,023
Total Leaf Pick-Up	326,031	326,031	198,459	127,572
Total Basic Utility Services	1,768,039	1,768,039	1,549,715	218,324
Leisure Time Activities				
Recreation				
Salaries	183,500	183,500	174,189	9,311
Fringe Benefits	58,063	58,063	43,963	14,100
Contractual Services	107,500	107,500	73,754	33,746
Materials and Supplies	16,250	16,250	13,414	2,836
Capital Outlay	3,000	3,000	0	3,000
Total Recreation	\$368,313	\$368,313	\$305,320	\$62,993

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Park				
Salaries	\$169,500	\$169,500	\$153,061	\$16,439
Fringe Benefits	56,361	56,361	44,387	11,974
Contractual Services	180,767	180,767	142,759	38,008
Materials and Supplies	10,072	10,072	5,948	4,124
Other	8,009	8,009	7,731	278
Total Park	424,709	424,709	353,886	70,823
Total Leisure Time Activities	793,022	793,022	659,206	133,816
Capital Outlay				
Equipment Replacement				
Capital Outlay	2,546,982	2,671,982	1,984,799	687,183
Total Expenditures	26,144,897	26,770,897	22,370,357	4,400,540
Excess of Revenues Over (Under) Expenditures	(2,900,779)	(3,578,550)	1,634,834	5,213,384
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets	0	0	10,651	10,651
Advances In	6,875,000	6,875,000	50,000	(6,825,000)
Transfers In	2,093	2,093	2,093	0
Advances Out	(1,400,000)	(1,700,000)	(1,100,000)	600,000
Transfers Out	(3,130,000)	(3,930,000)	(2,200,000)	1,730,000
Total Other Financing Sources (Uses)	2,347,093	1,247,093	(3,237,256)	(4,484,349)
Net Change in Fund Balance	(553,686)	(2,331,457)	(1,602,422)	729,035
Fund Balance Beginning of Year	14,682,499	14,682,499	14,682,499	0
Prior Year Encumbrances Appropriated	1,400,247	1,400,247	1,400,247	0
Fund Balance End of Year	\$15,529,060	\$13,751,289	\$14,480,324	\$729,035

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Recreation Fund For the Year Ended December 31, 2003

	Budgeted A	mounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues	Oliginar	I mai	/ letual	(itegative)
Municipal Income Taxes	\$250,000	\$250,000	\$250,000	\$0
Charges for Services	1,840,500	1,840,500	1,651,743	(188,757)
Interest	10,000	10,000	5,363	(4,637)
Rentals	47,000	47,000	56,500	9,500
Miscellaneous	3,000	3,000	3,730	730
Total Revenues	2,150,500	2,150,500	1,967,336	(183,164)
Expenditures				
Current:				
Leisure Time Activities:				
Recreation:				
Salaries	976,000	976,000	913,037	62,963
Fringe Benefits	289,972	291,969	223,466	68,503
Contractual Services	607,793	611,982	508,289	103,693
Materials and Supplies	255,781	257,544	197,238	60,306
Capital Outlay	46,678	47,000	8,451	38,549
Other	105,730	106,459	85,275	21,184
Total Expenditures	2,281,954	2,290,954	1,935,756	355,198
Net Change in Fund Balance	(131,454)	(140,454)	31,580	172,034
Fund Balance Beginning of Year	621,429	621,429	621,429	0
Prior Year Encumbrances Appropriated	49,154	49,154	49,154	0
Fund Balance End of Year	\$539,129	\$530,129	\$702,163	\$172,034

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Sanitary Sewer Improvement Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$1,439,366	\$1,439,366	\$0	(\$1,439,366)
Charges for Services	389,027	400,000	51,714	(348,286)
Miscellaneous	973	1,000	35	(965)
Total Revenues	1,829,366	1,840,366	51,749	(1,788,617)
Expenditures				
Capital Outlay:				
Sanitary Sewer Improvement:				
Salaries	50,000	50,000	8,947	41,053
Fringe Benefits	8,500	8,500	1,337	7,163
Capital Outlay	3,086,045	3,086,045	605,269	2,480,776
Other	71,817	71,817	19,733	52,084
Total Capital Outlay	3,216,362	3,216,362	635,286	2,581,076
Debt Service:				
Principal Retirement	175,000	175,000	0	175,000
Interest and Fiscal Charges	4,000	4,000	0	4,000
Total Debt Service	179,000	179,000	0	179,000
Total Expenditures	3,395,362	3,395,362	635,286	2,760,076
Excess of Revenues Under				
Expenditures	(1,565,996)	(1,554,996)	(583,537)	971,459
Other Financing Sources (Uses)				
Notes Issued	175,000	175,000	0	(175,000)
Bonds Issued	175,000	175,000	0	(175,000)
Advances In	700,000	700,000	700,000	0
Advances Out	(2,550,000)	(2,550,000)	0	2,550,000
Total Other Financing Sources (Uses)	(1,500,000)	(1,500,000)	700,000	2,200,000
Net Change in Fund Balance	(3,065,996)	(3,054,996)	116,463	3,171,459
Fund Balance Beginning of Year	2,884,883	2,884,883	2,884,883	0
Prior Year Encumbrances Appropriated	236,362	236,362	236,362	0
Fund Balance End of Year	\$55,249	\$66,249	\$3,237,708	\$3,171,459

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Crocker Road Improvements Fund For the Year Ended December 31, 2003

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Interest	\$0	\$0	\$53,186	53,186
Miscellaneous	0	0	3,600	3,600
Total Revenues	0	0	56,786	56,786
Expenditures				
Capital Outlay:				
Issue II Improvements:				
Salaries	30,000	30,000	14,979	15,021
Fringe Benefits	4,500	4,500	2,247	2,253
Capital Outlay	7,116,000	7,116,000	6,994,313	121,687
Other	49,500	49,500	49,187	313
Total Expenditures	7,200,000	7,200,000	7,060,726	139,274
Excess of Revenues				
Under Expenditures	(7,200,000)	(7,200,000)	(7,003,940)	196,060
Other Financing Sources				
Notes Issued	7,200,000	7,200,000	7,200,000	0
Net Change in Fund Balance	0	0	196,060	196,060
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$0	\$0	\$196,060	\$196,060

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Issue 11 Improvements Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues	<u>-</u>			(= g	
Municipal Income Taxes	\$2,226,000	\$2,226,000	\$2,086,332	(\$139,668)	
Intergovernmental	80,000	80,000	39,109	(40,891)	
Interest	200,000	200,000	228,185	28,185	
Miscellaneous	0	0	6,865	6,865	
Total Revenues	2,506,000	2,506,000	2,360,491	(145,509)	
Expenditures					
Capital Outlay:					
Issue 11 Improvements:					
Salaries	170,000	170,000	28,325	141,675	
Fringe Benefits	29,003	29,003	3,956	25,047	
Contractual Services	16,651,283	16,651,283	3,074,545	13,576,738	
Capital Outlay	34,976	34,976	28,899	6,077	
Other	251,018	251,018	39,520	211,498	
Total Expenditures	17,136,280	17,136,280	3,175,245	13,961,035	
Excess of Revenues					
Under Expenditures	(14,630,280)	(14,630,280)	(814,754)	13,815,526	
Other Financing Sources					
Notes Issued	3,000,000	3,000,000	0	(3,000,000)	
Net Change in Fund Balance	(11,630,280)	(11,630,280)	(814,754)	10,815,526	
Fund Balance Beginning of Year	12,295,697	12,295,697	12,295,697	0	
Prior Year Encumbrances Appropriated	821,280	821,280	821,280	0	
Fund Balance End of Year	\$1,486,697	\$1,486,697	\$12,302,223	\$10,815,526	

Schedule of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual Sewer Fund For the Year Ended December 31, 2003

	Budgeted A	Budgeted Amounts		
	Original	Final	Actual	Positive (Negative)
Revenues				(1(0944)0)
Charges for Services	\$1,620,000	\$1,620,000	\$1,674,902	\$54,902
Tap-In Fees	110,000	110,000	81,769	(28,231)
Interest	180,000	180,000	53,315	(126,685)
Total Revenues	1,910,000	1,910,000	1,809,986	(100,014)
Expenses				
Current:				
Sewer Fund:				
Personal Services	504,600	509,600	240,095	269,505
Fringe Benefits	77,234	91,796	84,945	6,851
Contractual Services	1,395,742	1,658,894	1,332,800	326,094
Materials and Supplies	11,022	13,100	12,819	281
Capital Outlay	88,174	104,798	283,970	(179,172)
Other	317,639	213,896	17,573	196,323
Debt Service:				
Principal Retirement	125,000	125,000	125,000	0
Interest and Fiscal Charges	45,000	45,000	42,188	2,812
Total Expenses	2,564,411	2,762,084	2,139,390	622,694
Net Change in Fund Equity	(654,411)	(852,084)	(329,404)	522,680
Fund Equity Beginning of Year	10,754,805	10,754,805	10,754,805	0
Prior Year Encumbrances Appropriated	72,211	72,211	72,211	0
Fund Equity End of Year	\$10,172,605	\$9,974,932	\$10,497,612	\$522,680

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Street Maintenance Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues	0.1.8			(1.18
Intergovernmental	\$841,413	\$883,000	\$892,283	\$9,283
Interest	9,529	10,000	0	(10,000)
Miscellaneous	19,058	20,000	0	(20,000)
Total Revenues	870,000	913,000	892,283	(20,717)
Expenditures				
Current:				
Transportation:				
Street Maintenance and Repair:				
Salaries	268,400	268,400	197,649	70,751
Fringe Benefits	94,042	94,042	62,079	31,963
Contractual Services	70,118	70,118	58,712	11,406
Materials and Supplies	455,573	455,573	454,361	1,212
Capital Outlay	559,259	559,259	550,000	9,259
Other	15,252	15,252	11,040	4,212
Total Expenditures	1,462,644	1,462,644	1,333,841	128,803
Net Change in Fund Balance	(592,644)	(549,644)	(441,558)	108,086
Fund Balance Beginning of Year	530,673	530,673	530,673	0
Prior Year Encumbrances Appropriated	19,944	19,944	19,944	0
Fund Balance (Deficit) End of Year	(\$42,027)	\$973	\$109,059	\$108,086

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual State Highway Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$75,000	\$75,000	\$72,348	(\$2,652)
Interest	10,000	10,000	8,036	(1,964)
Total Revenues	85,000	85,000	80,384	(4,616)
Expenditures				
Current:				
Transportation:				
State Highway				
Materials and Supplies	100,000	100,000	18,987	81,013
Net Change in Fund Balance	(15,000)	(15,000)	61,397	76,397
Fund Balance Beginning of Year	427,680	427,680	427,680	0
Fund Balance End of Year	\$412,680	\$412,680	\$489,077	\$76,397

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Permissive Motor Vehicle License Fund For the Year Ended December 31, 2003

	Budgeted A	Budgeted Amounts		
				Positive
	Original	Final	Actual	(Negative)
Revenues	* 40 = 000	* (* * * *	* * * * *	* 4 < * • *
Intergovernmental	\$487,800	\$487,800	\$504,687	\$16,887
Interest	4,000	4,000	5,854	1,854
Total Revenues	491,800	491,800	510,541	18,741
Expenditures				
Current:				
Transportation:				
Permissive Motor Vehicle License:				
Fringe Benefits	67	67	67	0
Capital Outlay	250,000	250,000	250,000	0
Total Expenditures	250,067	250,067	250,067	0
Net Change in Fund Balance	241,733	241,733	260,474	18,741
Fund Balance Beginning of Year	428,653	428,653	428,653	0
Prior Year Encumbrances Appropriated	67	67	67	0
Fund Balance End of Year	\$670,453	\$670,453	\$689,194	\$18,741

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Police Pension Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	0119		1 1000001	(1,09001,0)
Property and Other Local Taxes	\$312,032	\$312,032	\$320,249	\$8,217
Intergovernmental	38,380	38,380	37,990	(390)
Total Revenues	350,412	350,412	358,239	7,827
Expenditures				
Current:				
Security of Persons and Property:				
Police Pension:				
Fringe Benefits	650,000	725,000	717,738	7,262
Excess of Revenues				
Under Expenditures	(299,588)	(374,588)	(359,499)	15,089
Other Financing Sources				
Transfers In	150,000	150,000	150,000	0
Net Change in Fund Balance	(149,588)	(224,588)	(209,499)	15,089
Fund Balance Beginning of Year	458,348	458,348	458,348	0
Fund Balance End of Year	\$308,760	\$233,760	\$248,849	\$15,089

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Fire Pension Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues			1100000	(1(0)gata (0)
Property and Other Local Taxes	\$222,985	\$312,032	\$314,482	\$2,450
Intergovernmental	27,427	38,380	37,991	(389)
Total Revenues	250,412	350,412	352,473	2,061
Expenditures				
Current:				
Security of Persons and Property:				
Fire Pension:				
Fringe Benefits	650,000	825,000	802,537	22,463
Excess of Revenues				
Under Expenditures	(399,588)	(474,588)	(450,064)	24,524
Other Financing Sources				
Transfers In	350,000	350,000	350,000	0
Net Change in Fund Balance	(49,588)	(124,588)	(100,064)	24,524
Fund Balance Beginning of Year	178,498	178,498	178,498	0
Fund Balance End of Year	\$128,910	\$53,910	\$78,434	\$24,524

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Police and Fire Operating Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property and Other Local Taxes	\$936,001	\$936,001	\$937,681	\$1,680
Intergovernmental	115,236	115,236	113,971	(1,265)
Total Revenues	1,051,237	1,051,237	1,051,652	415
Expenditures Current: Security of Persons and Property:				
Police and Fire Operating:	056 000	050000	075 077	0.0 (00
Salaries	956,000	956,000	875,377	80,623
Net Change in Fund Balance	95,237	95,237	176,275	81,038
Fund Balance Beginning of Year	957,515	957,515	957,515	0
Fund Balance End of Year	\$1,052,752	\$1,052,752	\$1,133,790	\$81,038

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Law Enforcement Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Fines and Forfeitures	\$15,000	\$15,000	\$44,146	\$29,146
Expenditures				
Current:				
Security of Persons and Property:				
Police Department:				
Capital Outlay	10,000	10,000	0	10,000
Other	15,000	15,000	1,500	13,500
Total Expenditures	25,000	25,000	1,500	23,500
Net Change in Fund Balance	(10,000)	(10,000)	42,646	52,646
Fund Balance Beginning of Year	53,165	53,165	53,165	0
Fund Balance End of Year	\$43,165	\$43,165	\$95,811	\$52,646

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Mandatory Drug Fines Fund For the Year Ended December 31, 2003

	Budgeted	Budgeted Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Fines and Forfeitures	\$20,000	\$20,000	\$13,704	(\$6,296)
Expenditures Current: Security of Persons and Property: Police Department:				
Contractual Services	20,000	20,000	14,340	5,660
Net Change in Fund Balance	0	0	(636)	(636)
Fund Balance Beginning of Year	16,512	16,512	16,512	0
Fund Balance End of Year	\$16,512	\$16,512	\$15,876	(\$636)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Alcohol Education Fund For the Year Ended December 31, 2003

	Budgeted A	Budgeted Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Fines and Forfeitures	\$5,000	\$5,000	\$5,265	\$265
Expenditures				
Current:				
Security of Persons and Property:				
Police Department:				
Capital Outlay	12,000	20,000	16,440	3,560
Other	3,000	5,000	1,608	3,392
Total Expenditures	15,000	25,000	18,048	6,952
Net Change in Fund Balance	(10,000)	(20,000)	(12,783)	7,217
Fund Balance Beginning of Year	35,278	35,278	35,278	0
Fund Balance End of Year	\$25,278	\$15,278	\$22,495	\$7,217

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Juvenile Diversion Fund For the Year Ended December 31, 2003

	Budgeted A	mounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Fines and Forfeitures	\$6,000	\$6,000	\$0	(\$6,000)
Expenditures				
Current:				
Security of Persons and Property:				
Police Department:				
Salaries	5,000	5,000	1,656	3,344
Fringe Benefits	928	928	120	808
Other	3,345	3,345	2,015	1,330
Total Expenditures	9,273	9,273	3,791	5,482
Excess of Revenues Under Expenditures	(3,273)	(3,273)	(3,791)	(518)
Other Financing Uses				
Transfers Out	0	0	(2,093)	(2,093)
Net Change in Fund Balance	(3,273)	(3,273)	(5,884)	(2,611)
Fund Balance Beginning of Year	8,151	8,151	8,151	0
Prior Year Encumbrances Appropriated	373	373	373	0
Fund Balance End of Year	\$5,251	\$5,251	\$2,640	(\$2,611)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Federal Equitable Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget
				Positive
	Original	Final	Actual	(Negative)
Revenues				
Fines and Forfeitures	\$0	\$0	\$4,263	\$4,263
Interest	7,000	7,000	4,307	(2,693)
Total Revenues	7,000	7,000	8,570	1,570
Expenditures				
Current:				
Security of Persons and Property:				
Police Department:				
Capital Outlay	130,000	130,000	75,751	54,249
Other	30,000	30,000	2,104	27,896
Total Expenditures	160,000	160,000	77,855	82,145
Net Change in Fund Balance	(153,000)	(153,000)	(69,285)	83,715
Fund Balance Beginning of Year	367,081	367,081	367,081	0
Fund Balance End of Year	\$214,081	\$214,081	\$297,796	\$83,715

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Swimming Pool Operation Fund For the Year Ended December 31, 2003

	Budgeted A	mounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	onginar	1 11141	Tiotuur	(ittegative)
Charges for Services	\$205,000	\$205,000	\$165,669	(\$39,331)
Miscellaneous	0	0	820	820
Total Revenues	205,000	205,000	166,489	(38,511)
Expenditures				
Current:				
Leisure Time Activities:				
Recreation:				
Salaries	117,500	117,500	102,853	14,647
Fringe Benefits	19,119	20,400	15,375	5,025
Contractual Services	63,765	68,036	47,624	20,412
Materials and Supplies	40,675	43,400	25,852	17,548
Capital Outlay	13,121	14,000	3,980	10,020
Other	12,606	13,450	7,626	5,824
Total Expenditures	266,786	276,786	203,310	73,476
Net Change in Fund Balance	(61,786)	(71,786)	(36,821)	34,965
Fund Balance Beginning of Year	90,051	90,051	90,051	0
Prior Year Encumbrances Appropriated	36	36	36	0
Fund Balance End of Year	\$28,301	\$18,301	\$53,266	\$34,965

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Senior/Community Service Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Charges for Services	\$65,000	\$67,000	\$73,072	\$6,072
Expenditures				
Current:				
Public Health Services:				
Senior/Community Services:				
Contractual Services	72,000	72,000	67,707	4,293
Capital Outlay	10,000	10,000	0	10,000
Other	11,762	11,762	8,850	2,912
Total Expenditures	93,762	93,762	76,557	17,205
Net Change in Fund Balance	(28,762)	(26,762)	(3,485)	23,277
Fund Balance Beginning of Year	17,757	17,757	17,757	0
Prior Year Encumbrances Appropriated	9,762	9,762	9,762	0
Fund Balance (Deficit) End of Year	(\$1,243)	\$757	\$24,034	\$23,277

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Cemetery Operating Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Charges for Services	\$15,000	\$15,000	\$12,095	(\$2,905)
Interest	9,000	9,000	4,360	(4,640)
Total Revenues	24,000	24,000	16,455	(7,545)
Expenditures				
Current:				
Public Health Services:				
Cemetery Operations:				
Salaries	43,200	43,200	41,433	1,767
Fringe Benefits	16,213	16,213	16,074	139
Contractual Services	14,841	14,841	12,308	2,533
Materials and Supplies	8,093	8,093	7,040	1,053
Capital Outlay Other	6,704	6,704 28,600	6,551	153
Other	28,600	28,600	17,087	11,513
Total Expenditures	117,651	117,651	100,493	17,158
Excess of Revenues				
Under Expenditures	(93,651)	(93,651)	(84,038)	9,613
Other Financing Sources	100.000	100.000	100.000	0
Transfers In	100,000	100,000	100,000	0
Net Change in Fund Balance	6,349	6,349	15,962	9,613
Fund Balance Beginning of Year	39,316	39,316	39,316	0
Prior Year Encumbrances Appropriated	4,351	4,351	4,351	0
Fund Balance End of Year	\$50,016	\$50,016	\$59,629	\$9,613

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Cemetery Investment Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$15,000	\$15,000	\$16,620	\$1,620
Expenditures Current: Public Health Services: Cemetery Operations: Other:				
Other	3,000	3,000	620	2,380
Net Change in Fund Balance	12,000	12,000	16,000	4,000
Fund Balance Beginning of Year	364,316	364,316	364,316	0
Fund Balance End of Year	\$376,316	\$376,316	\$380,316	\$4,000

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Westlake/Bay Ecological Fund For the Year Ended December 31, 2003

	Budgeted A	mounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				· · · ·
Charges for Services	\$35,000	\$35,000	\$44,849	\$9,849
Miscellaneous	0	0	6,666	6,666
Total Revenues	35,000	35,000	51,515	16,515
Expenditures				
Current:				
Basic Utility Services:				
Litter Prevention:				
Salaries	32,000	32,000	17,076	14,924
Fringe Benefits	5,539	5,539	3,161	2,378
Contractual Services	18,000	18,000	16,764	1,236
Capital Outlay	2,900	2,900	0	2,900
Other	13,919	13,919	6,047	7,872
Total Expenditures	72,358	72,358	43,048	29,310
Net Change in Fund Balance	(37,358)	(37,358)	8,467	45,825
Fund Balance Beginning of Year	179,258	179,258	179,258	0
Prior Year Encumbrances Appropriated	358	358	358	0
Fund Balance End of Year	\$142,258	\$142,258	\$188,083	\$45,825

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Newsletter Fund For the Year Ended December 31, 2003

	Budgeted A	Budgeted Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				` _
Donations	\$2,000	\$2,000	\$695	(\$1,305)
Expenditures Current: General Government: Other	2,000	2,000	0	2,000
Net Change in Fund Balance	0	0	695	695
Fund Balance Beginning of Year	4,481	4,481	4,481	0
Fund Balance End of Year	\$4,481	\$4,481	\$5,176	\$695

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Reserve for Compensated Absences Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Current:				
General Government: Compensated Absences				
Personal Services	500,000	500,000	206,111	293,889
Fringe Benefits	10,000	10,000	346	9,654
Total Expenditures	510,000	510,000	206,457	303,543
Excess of Revenues				
Under Expenditures	(510,000)	(510,000)	(206,457)	303,543
Other Financing Sources				
Transfers In	0	0	700,000	700,000
Net Change in Fund Balance	(510,000)	(510,000)	493,543	1,003,543
Fund Balance Beginning of Year	1,611,685	1,611,685	1,611,685	0
Fund Balance End of Year	\$1,101,685	\$1,101,685	\$2,105,228	\$1,003,543

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual City Donations Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues Donations	\$31,500	\$31,500	\$29,491	(\$2,009)
Dominons	\$31,300	<i>\$</i> 51,500	<i>\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\</i>	(\$2,007)
Expenditures				
Current: Community Environment:				
Capital Outlay	5,000	5,000	0	5,000
Other	82,934	85,934	44,351	41,583
Total Expenditures	87,934	90,934	44,351	46,583
Net Change in Fund Balance	(56,434)	(59,434)	(14,860)	44,574
Fund Balance Beginning of Year	157,046	157,046	157,046	0
Prior Year Encumbrances Appropriated	8,134	8,134	8,134	0
Fund Balance End of Year	\$108,746	\$105,746	\$150,320	\$44,574

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Obligation Bond Retirement Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property and Other Local Taxes	\$1,351,522	\$1,351,522	\$1,359,776	\$8,254
Municipal Income Taxes	875,000	875,000	875,000	0
Intergovernmental	166,932	166,932	164,623	(2,309)
Total Revenues	2,393,454	2,393,454	2,399,399	5,945
Expenditures				
Debt Service:				
Principal Retirement	1,215,500	1,215,500	1,215,450	50
Interest and Fiscal Charges	1,010,000	1,010,000	1,002,479	7,521
Total Expenditures	2,225,500	2,225,500	2,217,929	7,571
Net Change in Fund Balance	167,954	167,954	181,470	13,516
Fund Balance Beginning of Year	833,230	833,230	833,230	0
Fund Balance End of Year	\$1,001,184	\$1,001,184	\$1,014,700	\$13,516

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Special Assessment Bond Retirement Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues	¢270.000	¢270.000	\$207 504	\$27.50A
Special Assessments	\$370,000	\$370,000	\$397,594	\$27,594
Expenditures Debt Service:				
Principal Retirement	218,000	218,000	218,000	0
Interest and Fiscal Charges	116,000	116,000	109,182	6,818
Total Expenditures	334,000	334,000	327,182	6,818
Net Change in Fund Balance	36,000	36,000	70,412	34,412
Fund Balance Beginning of Year	258,575	258,575	258,575	0
Fund Balance End of Year	\$294,575	\$294,575	\$328,987	\$34,412

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Issue 11 Bond Retirement Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with
Davanuas	Original	Final	Actual	Final Budget Positive (Negative)
Revenues Municipal Income Taxes	\$1,750,000	\$1,750,000	\$1,750,000	\$0
Expenditures Debt Service:				
Principal Retirement Interest and Fiscal Charges	1,410,000 350,000	1,410,000 350,000	1,410,000 345,328	0 4,672
Total Expenditures	1,760,000	1,760,000	1,755,328	4,672
Net Change in Fund Balance	(10,000)	(10,000)	(5,328)	4,672
Fund Balance Beginning of Year	138,065	138,065	138,065	0
Fund Balance End of Year	\$128,065	\$128,065	\$132,737	\$4,672

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Storm Drainage Fund For the Year Ended December 31, 2003

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Licenses, Permits and Fees	\$170,000	\$170,000	\$145,774	(\$24,226)
Intergovernmental	102,000	102,000	93,157	(8,843)
Interest	85,000	85,000	66,107	(18,893)
Total Revenues	357,000	357,000	305,038	(51,962)
Expenditures				
Capital Outlay:				
Storm Drainage:				
Salaries	10,000	10,000	129	9,871
Fringe Benefits	1,977	1,977	197	1,780
Contractual Services	2,081	2,081	2,081	0
Capital Outlay	522,860	522,860	78,360	444,500
Other	13,700	13,700	9,662	4,038
Total Expenses	550,618	550,618	90,429	460,189
Net Change in Fund Balance	(193,618)	(193,618)	214,609	408,227
Fund Balance Beginning of Year	4,124,461	4,124,461	4,124,461	0
Prior Year Encumbrances Appropriated	80,618	80,618	80,618	0
Fund Balance End of Year	\$4,011,461	\$4,011,461	\$4,419,688	\$408,227

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Issue 2 Improvements Fund For the Year Ended December 31, 2003

	Budgeted A	Budgeted Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Capital Outlay:				
Issue 2 Improvements:				
Salaries	10,000	10,000	9,325	675
Fringe Benefits	1,500	1,500	1,381	119
Capital Outlay	912,000	912,000	202,356	709,644
Other	26,500	26,500	3,470	23,030
Total Expenditures	950,000	950,000	216,532	733,468
Excess of Revenues				
Under Expenditures	(950,000)	(950,000)	(216,532)	733,468
Other Financing Sources				
Loans Issued	1,039,500	1,039,500	202,356	(837,144)
Net Change in Fund Balance	89,500	89,500	(14,176)	(103,676)
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$89,500	\$89,500	(\$14,176)	(\$103,676)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Grants Fund For the Year Ended December 31, 2003

	Budgeted A	mounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues Intergovernmental	\$0	\$0	\$69,012	\$69,012
Expenditures Capital Outlay: Grants:				
Contractual Services Other	15,000	15,000 76,500	0 69,072	15,000 7,428
Total Expenditures	15,000	91,500	69,072	22,428
Net Change in Fund Balance	(15,000)	(91,500)	(60)	91,440
Fund Balance Beginning of Year	304,804	304,804	304,804	0
Fund Balance End of Year	\$289,804	\$213,304	\$304,744	\$91,440

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Traffic Signalization Fund For the Year Ended December 31, 2003

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$523,079	\$523,079	\$81,136	(\$441,943)
Expenditures				
Capital Outlay:				
Traffic Signalization:				
Salaries	5,000	5,000	673	4,327
Fringe Benefits	298	298	298	0
Capital Outlay	404,345	404,345	272,251	132,094
Total Expenditures	409,643	409,643	273,222	136,421
Excess of Revenues Over				
(Under) Expenditures	113,436	113,436	(192,086)	(305,522)
Other Financing Uses				
Transfers Out	(3,000,000)	(3,000,000)	0	3,000,000
Net Change in Fund Balance	(2,886,564)	(2,886,564)	(192,086)	2,694,478
Fund Balance Beginning of Year	2,545,844	2,545,844	2,545,844	0
Prior Year Encumbrances Appropriated	404,643	404,643	404,643	0
Fund Balance End of Year	\$63,923	\$63,923	\$2,758,401	\$2,694,478

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Senior Center Construction Fund For the Year Ended December 31, 2003

	Budgeted A	Budgeted Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				· · · · ·
Intergovernmental	\$300,000	\$300,000	\$256,092	(\$43,908)
Expenditures				
Capital Outlay:				
Issue II Improvements:				
Salaries	20,000	20,000	2,777	17,223
Fringe Benefits	3,700	3,700	415	3,285
Capital Outlay	1,151,000	1,151,000	1,150,557	443
Other	25,300	25,300	11,542	13,758
Total Expenditures	1,200,000	1,200,000	1,165,291	34,709
Excess of Revenues				
Under Expenditures	(900,000)	(900,000)	(909,199)	(9,199)
Other Financing Sources				
Advances In	0	0	300,000	300,000
Transfers In	900,000	900,000	900,000	0
Total Other Financing Sources	900,000	900,000	1,200,000	300,000
Net Change in Fund Balance	0	0	290,801	290,801
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$0	\$0	\$290,801	\$290,801

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Park Improvement Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures Current: Capital Outlay: Park Improvement:				
Capital Outlay	146,821	146,821	146,821	0
Net Change in Fund Balance	(146,821)	(146,821)	(146,821)	0
Fund Balance Beginning of Year	146,821	146,821	146,821	0
Fund Balance End of Year	\$0	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Impact Fees Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Licenses, Permits and Fees	\$100,000	\$100,000	\$81,576	(\$18,424)
Interest	27,000	27,000	42,287	15,287
Miscellaneous	0	0	175	175
Total Revenues	127,000	127,000	124,038	(2,962)
Expenditures				
Capital Outlay:				
Impact Fee:				
Capital Outlay	654,562	654,562	46,887	607,675
Net Change in Fund Balance	(527,562)	(527,562)	77,151	604,713
Fund Balance Beginning of Year	1,210,511	1,210,511	1,210,511	0
Prior Year Encumbrances Appropriated	65,562	65,562	65,562	0
Fund Balance End of Year	\$748,511	\$748,511	\$1,353,224	\$604,713

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Sidewalks Fund For the Year Ended December 31, 2003

	Budgeted A	mounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	Oliginai	1 IIIdi	Actual	(Negative)
Special Assessments	\$498,635	\$549,635	\$34,265	(\$515,370)
Interest	0	0	105	105
Total Revenues	498,635	549,635	34,370	(515,265)
Expenditures				
Capital Outlay:				
Sidewalk Improvement:				
Salaries	89,500	129,500	35,469	94,031
Fringe Benefits	19,061	19,061	5,781	13,280
Materials and Supplies	12,172	12,172	12,120	52
Capital Outlay	1,281,500	1,281,500	656,520	624,980
Other	39,269	39,269	6,857	32,412
Total Capital Outlay	1,441,502	1,481,502	716,747	764,755
Debt Service:				
Principal Retirement	414,000	414,000	229,000	185,000
Interest and Fiscal Charges	7,850	7,850	2,834	5,016
Total Debt Service	421,850	421,850	231,834	190,016
Total Expenditures	1,863,352	1,903,352	948,581	954,771
Excess of Revenues				
Under Expenditures	(1,364,717)	(1,353,717)	(914,211)	439,506
Other Financing Sources (Uses)				
Bonds Issued	414,000	414,000	0	(414,000)
Notes Issued	185,000	185,000	0	(185,000)
Advances In	1,580,762	1,580,762	100,000	(1,480,762)
Advances Out	(2,505,000)	(2,525,000)	0	2,525,000
Total Other Financing Sources (Uses)	(325,238)	(345,238)	100,000	445,238
Net Change in Fund Balance	(1,689,955)	(1,698,955)	(814,211)	884,744
Fund Balance Beginning of Year	1,755,012	1,755,012	1,755,012	0
Prior Year Encumbrances Appropriated	627	627	627	0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual City Hall Construction Fund For the Year Ended December 31, 2003

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				<u> </u>
Interest	\$33,197	\$33,197	\$21,676	(\$11,521)
Expenditures				
Capital Outlay:				
City Hall Construction:				
Salaries	10,000	10,000	8,860	1,140
Fringe Benefits	250	250	180	70
Contractual Services	16,140	16,140	15,931	209
Capital Outlay	1,282,673	1,282,673	1,218,049	64,624
Other	33,926	33,926	24,642	9,284
Total Expenditures	1,342,989	1,342,989	1,267,662	75,327
Excess of Revenues				
Under Expenditures	(1,309,792)	(1,309,792)	(1,245,986)	63,806
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets	800,000	800,000	800,000	0
Transfers Out	(694,000)	(694,000)	0	694,000
Total Other Financing Sources (Uses)	106,000	106,000	800,000	694,000
Net Change in Fund Balance	(1,203,792)	(1,203,792)	(445,986)	757,806
Fund Balance Beginning of Year	42,416	42,416	42,416	0
Prior Year Encumbrances Appropriated	1,161,989	1,161,989	1,161,989	0
Fund Balance End of Year	\$613	\$613	\$758,419	\$757,806

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Recreation Center Construction Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Municipal Income Taxes	\$170,000	\$170,000	\$128,712	(\$41,288)
Expenditures Capital Outlay: Recreation Center Construction: Contractual Services	117,000	117,000	52,159	64,841
Net Change in Fund Balance	53,000	53,000	76,553	23,553
Fund Balance Beginning of Year	207,673	207,673	207,673	0
Fund Balance End of Year	\$260,673	\$260,673	\$284,226	\$23,553

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Service Center Construction Fund For the Year Ended December 31, 2003

	Budgeted A		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Capital Outlay:				
Service Center Construction:				
Salaries	30,000	30,000	0	30,000
Contractual Services	5,000	5,000	0	5,000
Capital Outlay	4,300,000	4,300,000	0	4,300,000
Other	65,000	65,000	24,400	40,600
Total Expenditures	4,400,000	4,400,000	24,400	4,375,600
Net Change in Fund Balance	(4,400,000)	(4,400,000)	(24,400)	4,375,600
Fund Balance Beginning of Year	4,400,000	4,400,000	4,400,000	0
Fund Balance End of Year	\$0	\$0	\$4,375,600	\$4,375,600

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Recreation Center Bond Construction Fund For the Year Ended December 31, 2003

	Budgeted A	mounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures Capital Outlay: Bond Recreation Construction:				
Capital Outlay	25,000	8,179	6,710	1,469
Net Change in Fund Balance	(25,000)	(8,179)	(6,710)	1,469
Fund Balance Beginning of Year	0	0	0	0
Prior Year Encumbrances Appropriated	25,000	25,000	25,000	0
Fund Balance End of Year	\$0	\$16,821	\$18,290	\$1,469

Schedule of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual Golf Course Fund For the Year Ended December 31, 2003

	Budgeted A	mounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				` ~
Charges for Services	\$636,000	\$636,000	\$456,882	(\$179,118)
Other	14,000	14,000	9,579	(4,421)
Total Revenues	650,000	650,000	466,461	(183,539)
Expenses				
Current:				
Golf Course:				
Personal Services	289,700	289,700	263,962	25,738
Fringe Benefits	78,289	78,289	60,137	18,152
Contractual Services	115,484	115,484	79,140	36,344
Materials and Supplies	85,300	85,300	63,966	21,334
Capital Outlay	9,600	9,600	5,837	3,763
Other	20,692	20,692	17,050	3,642
Total Expenses	599,065	599,065	490,092	108,973
Excess of Revenues Over				
(Under) Expenses	50,935	50,935	(23,631)	(74,566)
Advances Out	(50,000)	(50,000)	(50,000)	0
Net Change in Fund Equity	935	935	(73,631)	(74,566)
Fund Equity Beginning of Year	141,916	141,916	141,916	0
Prior Year Encumbrances Appropriated	20,015	20,015	20,015	0
Fund Equity End of Year	\$162,866	\$162,866	\$88,300	(\$74,566)

Schedule of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual Self Insurance Fund For the Year Ended December 31, 2003

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				(***8*****)
Charges for Services	\$1,100,000	\$1,100,000	\$1,131,350	\$31,350
Interest	45,000	45,000	49,498	4,498
Other	5,000	5,000	39,171	34,171
Total Revenues	1,150,000	1,150,000	1,220,019	70,019
Expenses				
Contractual Services	220,110	220,110	213,841	6,269
Claims	1,560,094	1,560,094	1,173,635	386,459
Total Expenses	1,780,204	1,780,204	1,387,476	392,728
Net Change in Fund Equity	(630,204)	(630,204)	(167,457)	462,747
Fund Equity Beginning of Year	2,167,160	2,167,160	2,167,160	0
Prior Year Encumbrances Appropriated	7,204	7,204	7,204	0
Fund Equity End of Year	\$1,544,160	\$1,544,160	\$2,006,907	\$462,747

Schedule of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual Unclaimed Monies Fund For the Year Ended December 31, 2003

	Budgeted A	mounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues Miscellaneous	\$30,000	\$30,000	\$39,665	\$9,665	
		\$20,000	\$27,000	\$9,000	
Expenses					
Current:					
Community Environment:					
Personal Services	5,000	5,000	803	4,197	
Contractual Services	2,000	2,000	0	2,000	
Other	28,800	28,800	6,800	22,000	
Total Expenses	35,800	35,800	7,603	28,197	
Net Change in Fund Equity	(5,800)	(5,800)	32,062	37,862	
Fund Equity Beginning of Year	291,879	291,879	291,879	0	
Fund Equity End of Year	\$286,079	\$286,079	\$323,941	\$37,862	

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Statistical Section

This part of the City of Westlake, Ohio's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the city's overall financial health.

Contents	<u>Page(s)</u>
Financial Trends These schedules contain trend information to help the reader understand how the city's financial performance and well-being have changed over time.	S2-S10
Revenue Capacity	S11-S17
These schedules contain information to help the reader assess the city's most significant local revenue source, the property tax, and the municipal income tax.	
Debt Capacity These schedules present information to help the reader assess the affordability of the city's current levels of outstanding debt and the city's ability to issue additional debt in the future.	S18-S21
Economic and Demographic Information These schedules offer economic and demographic indicators to help the reader understand the environment within which the city's financial activities take place.	S22-S24
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the city's financial report relates to the services the city provides and the activities it performs.	S25-S28
Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The city implemented GASB Statement 34 in 2001; schedules presenting government-wide information include	

information beginning in that year.

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Net Assets by Component Last Three Years (accrual basis of accounting)

	2003	2002	2001
Governmental Activities			
Invested in Capital Assets, Net of Related Debt	\$91,487,608	\$87,726,914	\$76,571,036
Restricted	35,386,606	34,748,143	37,694,765
Unrestricted	25,107,688	23,396,704	30,332,036
Total Governmental Activities Net Assets	151,981,902	145,871,761	144,597,837
Business-Type Activities			
Invested in Capital Assets, Net of Related Debt	32,564,585	32,600,462	32,240,318
Unrestricted	21,586,795	22,046,837	22,848,345
Total Business-Type Activities Net Assets	54,151,380	54,647,299	55,088,663
Primary government			
Invested in Capital Assets, Net of Related Debt	124,052,193	120,327,376	108,811,354
Restricted	35,386,606	34,748,143	37,694,765
Unrestricted	46,694,483	45,443,541	53,180,381
Total Primary Government Net Assets	\$206,133,282	\$200,519,060	\$199,686,500

Changes in Net Assets Last Three Years (accrual basis of accounting)

	2003	2002	2001
Program Revenues			
Governmental Activities:			
Charges for Services:			
General Government	\$439,045	\$557,528	\$328,544
Security of Persons and Property	358,014	301,778	315,400
Public Health Services	109,774	112,691	102,326
Transportation	0	23,335	0
Community Environment	422,031	367,209	413,710
Basic Utility Services	271,828	283,095	420,401
Leisure Time Activities	1,954,280	2,009,919	1,808,310
Operating Grants and Contributions	1,561,028	1,607,321	1,252,164
Capital Grants and Contributions	416,865	866,330	4,290,615
Total Governmental Activities Program Revenues	5,532,865	6,129,206	8,931,470
Business-Type Activities:			
Charges for Services:			
Sewer	1,578,261	1,648,297	1,718,173
Golf	456,882	479,338	477,505
Total Business-Type Activities Program Revenues	2,035,143	2,127,635	2,195,678
Total Primary Government Program Revenues	7,568,008	8,256,841	11,127,148
Expenses			
Governmental Activities:			
General Government	5,579,719	8,288,139	8,405,770
Security of Persons and Property	10,545,048	10,701,215	10,338,153
Public Health Services	681,078	755,224	653,421
Transportation	6,468,674	7,435,759	5,967,956
Community Environment	1,004,252	1,253,995	1,141,786
Basic Utility Services	2,274,064	2,682,560	2,919,802
Leisure Time Activities	3,187,993	3,321,751	3,183,996
Interest and Fiscal Charges	1,524,599	1,746,348	1,784,341
Total Governmental Activities Expenses	31,265,427	36,184,991	34,395,225
Business-Type Activities:			
Sewer	3,011,609	3,255,674	2,606,026
Golf	520,339	510,649	427,768
Total Business-Type Activities Expenses	3,531,948	3,766,323	3,033,794
Total Primary Government Expenses	\$34,797,375	\$39,951,314	\$37,429,019

(continued)

Changes in Net Assets (continued)

Last Three Years

(accrual basis of accounting)

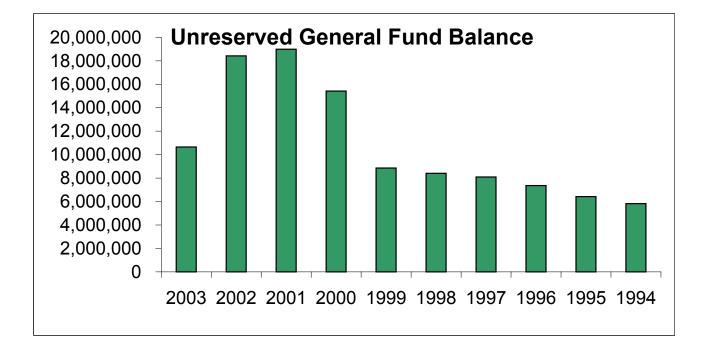
	2003	2002	2001
Net (Expense)/Revenue			
Governmental Activities	(\$25,732,562)	(\$30,055,785)	(\$25,463,755)
Business-Type Activities	(1,496,805)	(1,638,688)	(838,116)
Total Primary Government Net Expense	(\$27,229,367)	(\$31,694,473)	(\$26,301,871)
General Revenues and Other Changes in Net Assets			
Governmental Activities:			
Taxes:			
Property and Other Local Taxes Levied For:			
General Purposes	\$8,577,934	\$8,188,115	\$7,779,723
Other Purposes	1,628,652	1,541,622	1,465,913
Debt Service	1,408,516	1,333,378	1,270,462
Municipal Income Taxes Levied For:			
General Purposes	9,560,032	10,009,473	10,021,195
Other Purposes	241,261	244,093	254,744
Debt Service	2,541,856	2,543,848	2,623,865
Capital Outlay	2,102,777	2,317,580	2,110,910
Grants and Entitlements not Restricted			
to Specific Programs	4,316,817	2,956,228	3,378,432
Investment Earnings	1,286,215	2,725,652	3,216,845
Gain on Sale of Capital Assets	763,927	0	0
Miscellaneous	239,166	353,604	561,441
Transfers	(824,450)	(883,884)	187,834
Total Governmental Activities	31,842,703	31,329,709	32,871,364
Business-Type Activities:			
Investment Earnings	85,088	197,583	518,911
Miscellaneous	91,348	115,857	175
Transfers	824,450	883,884	(187,834)
Total Business-Type Activities	1,000,886	1,197,324	331,252
Total Primary Government	32,843,589	32,527,033	33,202,616
Change in Net Assets			
Governmental Activities	6,110,141	1,273,924	7,407,609
Business-Type Activities	(495,919)	(441,364)	(506,864)
Total Primary Government Change in Net Assets	\$5,614,222	\$832,560	\$6,900,745

Fund Balances, Governmental Funds

Last Ten Years

(modified accrual basis of accounting)

	2003	2002	2001	2000	1999
General Fund					
Reserved	\$10,021,597	\$7,935,585	\$8,836,531	\$7,885,805	\$12,269,450
Designated for Capital Acquisitions	7,796,347	0	0	7,342,068	6,129,196
Unreserved	10,653,195	18,420,711	18,986,782	15,422,886	8,857,270
Total General Fund	28,471,139	26,356,296	27,823,313	30,650,759	27,255,916
All Other Governmental Funds	10 157 125	2 420 121	7 027 222	2 755 025	(022 584
Reserved	12,157,135	2,429,131	7,937,222	3,755,925	6,022,584
Undesignated, Reported in:	(07(707	6 5 40 200	7 (1(017	4 515 270	1 202 (0(
Special Revenue funds	6,876,787	6,549,206	7,616,917	4,515,270	4,203,606
Debt Service funds	1,918,125	1,668,871	1,435,707	0	1,330,876
Capital Projects funds	9,725,106	21,400,641	19,807,379	15,961,874	8,786,877
Total All Other Governmental Funds	30,677,153	32,047,849	36,797,225	24,233,069	20,343,943
Total Governmental Funds	\$59,148,292	\$58,404,145	\$64,620,538	\$54,883,828	\$47,599,859



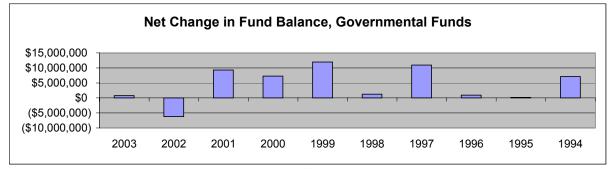
1998	1997	1996	1995	1994
	* 4 5 5 6 4 5	¢1.010.00.	***	**
\$10,161,530	\$4,597,043	\$1,919,236	\$2,538,111	\$2,898,355
6,209,483	5,910,842	5,340,056	4,363,307	3,409,532
8,409,420	8,091,929	7,360,496	6,421,481	5,822,613
24,780,433	18,599,814	14,619,788	13,322,899	12,130,500
1,397,739	7,456,960	727,983	1,116,035	877,132
3,803,157	2,841,148	2,675,938	3,935,443	3,040,407
1,096,150	1,434,344	833,427	199,292	317,079
4,063,271	3,665,030	4,234,786	3,468,110	5,542,462
10,360,317	15,397,482	8,472,134	8,718,880	9,777,080
\$35,140,750	\$33,997,296	\$23,091,922	\$22,041,779	\$21,907,580

Changes in Fund Balances, Governmental Funds

Last Ten Years

(modified accrual basis of accounting)

Devenues	2003	2002	2001	2000	1999
Revenues Property and Other Local Taxos	\$26.012.795	\$26 221 027	\$26,160,225	\$24 281 214	\$22 521 440
Property and Other Local Taxes	\$26,013,785	\$26,231,937		\$24,381,214	\$23,521,449
Charges for Services	2,105,237	2,186,143	1,954,858	2,576,524	2,091,093
Licenses, Permits and Fees	1,053,268	1,000,703	1,080,632	336,383	596,256
Fines and Forfeitures	290,852	244,578	263,909	1,058,014	243,781
Intergovernmental	6,296,343	5,033,425	8,867,603	8,335,592	7,148,069
Special Assessments	218,000	254,419	325,453	774,745	1,217,900
Interest	1,243,422	2,725,652	3,216,845	3,687,324	2,588,958
Miscellaneous	353,887	940,834	724,365	528,143	557,025
Total Revenues	37,574,794	38,617,691	42,593,890	41,677,939	37,964,531
Expenditures					
Current:					
General Government	5,466,351	8,797,996	8,353,695	4,084,882	4,418,553
Security of Persons and Property	10,225,414	9,591,265	9,328,629	9,915,392	7,985,868
Public Health Services	611,694	679,044	552,394	545,759	521,648
Transportation	3,591,594	3,866,492	2,331,272	2,504,899	1,791,762
Community Environment	957,856	1,264,504	1,054,340	1,084,387	1,026,612
Basic Utility Services	1,349,688	1,969,874	1,714,022	2,101,426	1,830,218
Leisure Time Activities	2,705,819	2,759,712	2,542,274	2,288,584	2,401,645
Constal October	0 504 014	11 500 824	2 726 428	7 070 140	(570 27(
Capital Outlay	8,584,014	11,509,834	3,726,438	7,272,143	6,570,376
Landfill Postclosure Costs	12,576	27,589	34,465	0	23,926
Debt service:	0.0(0.450	0.014.440	2 014 452	2 920 440	0 (50 440
Principal Retirement	2,968,450	2,814,449	2,814,453	2,829,449	2,659,449
Interest and Fiscal Charges	1,537,386	1,728,950	1,794,213	1,948,661	2,127,057
Total Expenditures	38,010,842	45,009,709	34,246,195	34,575,582	31,357,114
Excess of Revenues Over (Under) Expenditures	(436,048)	(6,392,018)	8,347,695	7,102,357	6,607,417
Other Financing Sources (Uses)					
Sale of Capital Assets	810,651	0	0	0	0
Loan Issued	202,356	0	0	0	0
Special Assessment Bonds Issued	0	0	765,000	0	0
Proceeds of Bonds	0	0	0	0	5,185,000
Proceeds of Refunding Bonds	0	0	0	0	0
Proceeds of Issue 2 loan	0	0	0	0	0
Payment to Refunded Bond Escrow Agent	0	ů 0	0	0	0
Transfers In	2,369,281	4,225,625	6,987,834	4,537,877	3,902,424
Transfers Out	(2,202,093)	(4,050,000)	(6,800,000)	(4,388,299)	(3,752,857)
	<u>, , , , , , , , , , , , , , , , , </u>	<u> </u>	<u> </u>	· · · · · · · · · · · · · · · · · · ·	<u>`````````````````````````````````</u>
Total Other Financing Sources (Uses)	1,180,195	175,625	952,834	149,578	5,334,567
Net Change in Fund Balances	\$744,147	(\$6,216,393)	\$9,300,529	\$7,251,935	\$11,941,984
Debt Service as a Percentage of Noncapital Expenditures	18.1%	15.7%	17.8%	21.2%	23.9%



1998	1997	1996	1995	1994
\$22,135,654	\$20,416,845	\$19,117,957	\$17,808,718	\$16,197,878
2,126,854	843,497	665,344	1,647,466	929,199
571,357	490,879	411,058	411,707	404,121
196,413	212,092	173,399	202,377	175,609
4,109,312	3,951,301	3,972,843	4,051,682	3,660,252
725,172	662,359	721,238	811,394	952,760
2,295,892	2,282,145	1,373,351	1,557,343	932,891
1,463,229	177,857	303,526	219,218	150,251
33,623,883	29,036,975	26,738,716	26,709,905	23,402,961
3,477,090	3,432,466	4,336,141	6,221,806	2,822,661
7,318,077	7,012,373	7,138,750	6,479,812	6,063,850
560,830	518,776	450,931	401,858	339,470
1,615,974	1,899,481	3,477,679	1,605,287	1,674,100
888,222	823,191	747,052	669,228	659,656
1,875,057	1,853,946	1,917,415	1,876,385	1,857,305
1,522,285	1,267,620	1,797,882	894,620	809,422
11,021,139	10,162,776	2,294,065	4,629,790	6,368,915
23,731	13,784	23,034	32,077	25,816
2,300,505	2,134,165	2,165,424	2,122,661	1,690,953
1,924,153	2,041,907	1,766,126	1,882,018	1,863,378
32,527,063	31,160,485	26,114,499	26,815,542	24,175,526
1,096,820	(2,123,510)	624,217	(105,637)	(772,565)
0	12,683	42,263	0	11,036
0	0	0	0	0
0	0	0	0	0
0	12,792,571	0	0	7,620,000
0	5,504,709	0	0	0
0	0	0	0	36,990
0	(5,404,882)	0	0	0
614,347	579,567	2,326,407	941,126	718,675
(464,780)	(430,000)	(2,064,828)	(669,000)	(496,003)
149,567	13,054,648	303,842	272,126	7,890,698
\$1,246,387	\$10,931,138	\$928,059	\$166,489	\$7,118,133
24.4%	24.8%	19.8%	22.0%	24.9%

Program Revenues by Function/Program Last Three Years (accrual basis of accounting)

	2003	2002	2001
Function/Program			
Governmental Activities:			
General Government	\$444,240	\$558,308	\$328,919
Security of Persons and Property	497,570	681,416	323,107
Public Health Services	365,866	112,691	102,326
Transportation	1,527,642	1,513,784	1,511,545
Community Environment	451,522	410,148	4,189,967
Basic Utility Services	291,745	842,940	420,401
Leisure Time Activities	1,954,280	2,009,919	2,055,205
Total Governmental Activities	5,532,865	6,129,206	8,931,470
Business-type activities:			
Sewer	1,578,261	1,648,297	1,718,173
Golf	456,882	479,338	477,505
Total Business-Type Activities	2,035,143	2,127,635	2,195,678
Total Primary Government	\$7,568,008	\$8,256,841	\$11,127,148

Tax Revenues by Source, Governmental Funds Last Ten Years (modified accrual basis of accounting)

Year	Property and Other Local Taxes	Municipal Income Taxes	Total
2003	\$11,228,925	\$14,784,860	\$26,013,785
2002	11,043,798	15,188,139	26,231,937
2001	10,544,876	15,615,349	26,160,225
2000	9,877,335	14,503,879	24,381,214
1999	9,588,629	13,932,820	23,521,449
1998	8,867,511	13,268,143	22,135,654
1997	8,692,494	11,724,351	20,416,845
1996*	8,457,529	10,660,428	19,117,957
1995	8,328,416	9,480,302	17,808,718
1994	7,540,539	8,657,339	16,197,878

*Beginning in 1996 a change in the income tax rate from 1.375% to 1.50% for Recreation Center construction and operations was passed by the voters.

Property Tax Rates - Direct and Overlapping Governments

(Per \$1,000 of Assessed Valuation*)

Last Ten Years

	C	ity of Westlal	ĸe		Westlake City			
Year	General	Special Revenue	Debt Service	Total	School District including Library	Cuyahoga County Commissioners	Special (1) Taxing Districts	Total
2003	\$7.50	\$1.50	\$1.10	\$10.10	\$61.00	\$13.52	\$8.15	\$92.77
2002	7.50	1.50	1.30	10.30	61.20	14.65	3.55	89.70
2001	7.50	1.50	1.30	10.30	62.70	11.72	4.48	89.20
2000	7.38	1.50	1.62	10.50	63.10	10.82	4.48	88.90
1999	7.38	1.50	1.62	10.50	63.10	10.82	4.48	88.90
1998	7.38	1.50	1.32	10.20	63.00	12.12	4.48	89.80
1997	7.24	1.50	2.06	10.80	62.70	12.12	4.48	90.10
1996	7.18	1.50	2.22	10.90	60.30	12.12	4.48	87.80
1995	7.15	1.50	2.35	11.00	55.90	12.32	4.48	83.70
1994	7.25	1.50	2.45	11.20	55.90	12.32	4.48	83.90

(1) Cleveland Metroparks Park District, Cuyahoga Community College, and Cleveland-Port Authority

Source: Cuyahoga County Auditor

* Assessed valuation for real property is based upon 35% of estimate true value set by county appraisal, and is 25% of listed true value for tangible personal propertty

City of Westlake, Ohio Assessed Valuation and Estimated True Values of Taxable Property Last Ten Years

Year	Real Property	Public Utility Real Property	Public Utility Tangible Property	Tangible Personal Property	Total	Estimated True Values of Taxable Property
2003	\$1,181,745,820	\$21,100	\$22,652,240	\$67,303,512	\$1,271,722,672	\$3,633,493,349
2002	1,072,464,840	21,100	23,522,370	77,021,986	1,173,030,296	3,064,185,257
2001	1,028,638,660	21,100	30,491,100	74,494,491	1,133,645,351	2,938,967,600
2000	893,379,720	16,670	30,889,430	69,493,252	993,779,072	2,552,513,486
1999	851,890,920	503,290	33,579,300	63,939,231	949,912,741	2,433,974,057
1998	828,758,170	503,290	34,326,270	64,750,544	928,338,274	2,367,880,486
1997	761,247,630	503,290	35,417,680	65,660,169	862,828,769	2,174,993,229
1996	738,267,020	514,810	35,226,690	57,920,927	831,929,447	2,109,334,343
1995	703,901,450	514,810	36,652,930	56,067,638	797,136,828	2,011,147,000
1994	630,218,290	352,890	35,396,530	57,067,959	723,035,669	1,800,623,686

Source: Cuyahoga County, Ohio; County Auditor

* Assessed valuation for real property is based upon 35% of estimate true value set by county appraisal, and is 25% of listed true value for tangible personal property

Principal Taxpayers 12/31/2003 and 12/31/1994

	December 31,	2003		
	Real Property	Percentage of Total		
Taxpayer	Assessed Valuation (1)	Assessed Valuation		
Classifier d Flandsin Illinging in sting Community	¢12 212 040	1.020/		
Cleveland Electric Illuminating Company	\$12,212,940	1.03%		
Westlake Center Associates	9,030,950	0.76		
King James Properties and Affiliates	8,963,080	0.76		
University Hospital Health Systems	7,632,210	0.65		
Cleveland Retirement Properties, LLC	7,426,370	0.63		
Eveready Battery Company	7,381,190	0.62		
Remington-OP & F, Incorporated	5,901,670	0.50		
J.G. Westlake Hotel	5,887,390	0.50		
Ohio Bell Telephone Company	5,817,740	0.49		
Sturbridge Square Apartments	5,507,220	0.47		
	\$75,760,760	6.41%		
Total Assessed Valuation	\$1,181,745,820			
	December 31, 1994			
	Real Property	Percentage of Total		
Taxpayer	Assessed Valuation (1)	Assessed Valuation		
Cleveland Electric Illuminating Company	\$19,039,480	3.02%		
Ohio Bell Telephone Company	11,935,580	1.89		
King James Properties and Affiliates	8,460,550	1.34		
Eveready Battery Company	6,379,800	1.01		
Westlake Center Associates	5,224,350	0.83		
Westlake Village, Inc.	5,223,050	0.83		
Columbia Gas of Ohio Inc.	5,126,750	0.81		
Kopf-Newton Venture I	4,900,000	0.78		
Metric Institutional Apartment Fund II	4,757,550	0.78		
John Hancock Apartment Fund	4,725,000	0.75		
volin nunover reputation rund	1,720,000			
	\$75,772,110	12.01%		
	\$75,772,110	12.0170		

(1) Assessed valuation based on the valuation of property for taxes collected in 2003 and 1994 respectively, and a review of the 10 largest taxpayers for the City.

Source: Cuyahoga County Auditor

Property Tax Levies And Collections

Last Ten Years

Year	Total Tax Levy	Current Tax Collections	Percent of Current Tax Collections To Tax Levy	Delinquent Tax Collections	Total Tax Collections (1)	Percent of Total Tax Collections To Tax Levy
2003	\$11,434,306	\$10,960,238	95.85 %	\$270,303	\$11,230,541	98.22 %
2002	11,225,940	10,695,012	95.27	307,667	11,002,679	98.01
2001	11,310,839	10,922,571	96.57	250,109	11,172,680	98.78
2000	9,908,961	9,338,060	94.24	174,345	9,512,405	96.00
1999	9,543,649	9,142,265	95.79	195,253	9,337,518	97.84
1998	9,078,834	8,598,110	94.71	113,626	8,711,736	95.96
1997	8,896,826	8,445,688	94.93	99,814	8,545,502	96.05
1996	8,637,861	8,250,402	95.51	120,360	8,370,762	96.91
1995	8,377,367	8,030,615	95.86	140,879	8,171,494	97.54
1994	7,674,414	7,327,808	95.48	79,760	7,407,568	96.52

Source: Cuyahoga County, Ohio; County Auditor

(1) State reimbursement of rollback and homestead exemptions are included.

City of Westlake, Ohio Income Tax Revenue Base and Collections (Cash Basis) Last Ten Years

Tax Year	Tax Rate	Total Tax Collected	Taxes From Withholding	Percentage of Taxes From Withholding	Taxes From Net Profits	Percentage of Taxes From Net Profits	Taxes From Individuals	Percentage of Taxes From Individuals	Tax Year
2003	1.50 %	\$14,878,677	\$11,696,293	79 %	\$1,190,241	8 %	\$1,992,143	13 %	2002 2002
2002	1.50	15,102,037	11,719,909	78	1,270,182	8	2,111,946	14	2002 2002
2001	1.50	14,711,782	11,202,349	76	1,511,533	10	1,997,900	14	2002
2000	1.50	13,896,554	10,861,632	78	1,172,511	8	1,862,411	13	
1999	1.50	13,388,076	10,186,585	76	1,504,171	11	1,697,320	13	2001 2001
1998	1.50	12,762,667	9,734,433	76	1,155,515	9	1,872,719	15	2001 2001 2001
1997	1.50	11,602,867	8,750,062	75	1,233,356	11	1,619,449	14	2001
1996*	1.50	10,391,448	7,888,922	76	1,046,825	10	1,455,701	14	
1995	1.38	9,254,757	6,867,888	74	1,015,898	11	1,370,971	15	2000 2000
1994	1.38	8,468,638	6,418,499	76	839,222	10	1,210,917	14	2000 2000 2000 2000

% Represents percent of total tax collected

Sources: Regional Income Tax Agency data - certain amounts may be estimates - years are tax years. Number of filers does not equal total taxpayers due to taxpayers paying city taxes through employer withholding only without filing requirement.

*Beginning in 1996 a change in the income tax rate from 1.375% to 1.50% for Recreation Center construction was approved.

Income Tax Statistics Last Three Years

	Ir	ncome Average	s For Westlake	Tax Years 2000-20	002
Tax Year	Income Range Tax Year 2002	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income
2002	0-19,999	3,294	28.04 %	\$25,396,943	3.00 %
2002	20,000-49,999	3,082	26.24	107,176,144	12.67
2002	50,000-74,999	1,699	14.46	104,556,114	12.36
2002	75,000-99,999	1,173	9.99	101,787,972	12.03
2002	Over 100,000	2,498	21.27	507,296,130	59.95
	Total	11,746		846,213,303	
2001	0-19,999	3,468	27.87	26,425,879	3.02
2001	20,000-49,999	3,318	26.66	115,759,132	13.21
2001	50,000-74,999	1,840	14.79	113,602,441	12.97
2001	75,000-99,999	1,241	9.97	107,507,315	12.27
2001	Over 100,000	2,577	20.71	512,830,405	58.53
	Total	12,444		876,125,172	
2000	0-19,999	3,436	27.64	26,804,405	3.06
2000	20,000-49,999	3,363	27.06	116,720,464	13.34
2000	50,000-74,999	1,865	15.00	114,720,584	13.11
2000	75,000-99,999	1,244	10.01	107,808,814	12.32
2000	Over 100,000	2,522	20.29	509,075,322	58.17
	Total	12,430		875,129,589	

Sources: Regional Income Tax Agency data - certain amounts may be estimates - years are tax years. Number of filers does not equal total taxpayers due to taxpayers paying city taxes through employer withholding only without filing requirement.

Ratios of General Bonded Debt Outstanding and Legal Debt Margin

Last Ten Years

	2003	2002	2001
General Bonded Debt Outstanding:	2003	2002	2001
General Obligation Notes/Bonds	\$24,399,174	\$27,129,174	\$29,714,174
Special Assessment Bonds	1,781,000	1,999,000	2,208,000
Bond Anticipation Notes	7,200,000	229,000	4,025,000
OPWC Loan	406,848	224,942	245,391
Total	33,787,022	29,582,116	36,192,565
		>,00,110	00,172,000
Percentage of Estimated Actual			
Property Value	2.66%	2.52%	3.19%
Total Debt Per Capita	1,065	933	1,141
1	,		,
Less:			
Special Assessment Bonds	(1,781,000)	(1,999,000)	(2,208,000)
Recreation Center Bonds	0	0	0
General Obligation Bond Retirement Fund Balance	(1,164,701)	(979,231)	(837,256)
Special Assessment Bond Retirement Fund Balance	0	0	(173,773)
Issue Eleven Bond Retirement Fund Balance	(424,437)	(431,065)	(424,678)
	<u>, , , , , , , , , , , , , , , , , </u>	· · · · ·	<u>, , , , , , , , , , , , , , , , , </u>
Total Net Debt Applicable to Debt Limit	30,416,884	26,172,820	32,548,858
Overall Legal Debt Limit			
10 1/2% of Assessed Valuation	133,530,881	123,168,181	119,032,762
Legal Debt Margin Within 10 1/2% Limitations	\$103,113,997	\$96,995,361	\$86,483,904
Legal Debt Margin as a Percentage of the Debt Limit	77.22%	78.75%	72.66%
Unvoted Debt Limitation			
5 1/2% of Assessed Valuation	\$60.044.747	\$64,516,666	\$62 250 404
3 1/2% of Assessed Valuation	\$69,944,747	\$04,310,000	\$62,350,494
Net Unvoted Indebtedness Authorized by Council	21,852,022	17,287,116	21,364,565
	,,	_,,	
Less:			
Special Assessment Bonds	(1,781,000)	(1,999,000)	(2,208,000)
General Obligation Bond Retirement Fund Balance	(1,164,701)	(979,231)	(837,256)
Issue Eleven Bond Retirement Fund Balance	(424,437)	(431,065)	(424,678)
Net Debt Within 5 1/2% Limitations	18,481,884	13,877,820	17,894,631
		<u> </u>	· · · ·
Unvoted Legal Debt Margin Within 5 1/2% Limitations	\$51,462,863	\$50,638,846	\$44,455,863
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limitation	73.58%	78.49%	71.30%

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

2000	1999	1998	1997	1996	1995	1994
\$32,182,724	\$34,652,302	\$32,021,481	\$33,415,628	\$22,486,832	\$24,196,399	\$25,855,966
1,768,453	2,107,874	2,147,307	2,501,740	2,688,173	3,120,606	3,553,039
1,480,000	1,430,000	200,000	1,057,000	750,000	410,000	595,000
265,841	286,290	306,739	327,188	347,637	368,086	388,535
35,697,018	38,476,466	34,675,527	37,301,556	26,272,642	28,095,091	30,392,540
3.59%	4.05%	3.74%	4.32%	3.16%	3.52%	4.20%
1,125	1,424	1,283	1,381	972	1,040	1,125
,	,	,	,		,	,
(1,768,453)	(2,107,874)	(2,147,307)	(2,501,740)	(2,688,173)	(3,120,606)	(3,553,039)
0	0	(12,570,000)	(12,585,000)	0	0	0
(741,894)	(912,382)	(854,666)	(1,235,350)	(52,101)	(184,940)	(173,699)
(97,486)	(49,769)	0	0	0	0	0
(351,371)	(368,725)	(256,380)	(248,071)	(237,533)	(100,515)	(252,326)
32,737,814	35,037,716	18,847,174	20,731,395	23,294,835	24,689,030	26,413,476
104,346,803	99,740,838	97,475,519	90,597,021	87,352,592	83,699,367	75,918,745
\$71,608,989	\$64,703,122	\$78,628,345	\$69,865,626	\$64,057,757	\$59,010,337	\$49,505,269
68.63%	64.87%	80.66%	77.12%	73.33%	70.50%	65.21%
\$54,657,849	\$52,245,201	\$51,058,605	\$47,455,582	\$45,756,120	\$43,842,526	\$39,766,962
21,013,565	23,068,592	18,928,220	20,764,816	17,246,832	18,051,399	19,340,966
(1,768,453)	(2,107,874)	(2,147,307)	(2,501,740)	(2,688,173)	(3,120,606)	(3,553,039)
(741,894)	(912,382)	(854,666)	(1,235,350)	(2,088,175)	(184,940)	(173,699)
(351,371)	(368,725)	(256,380)	(1,255,550) (248,071)	(237,533)	(100,515)	(252,326)
					<u>, , , ,</u>	
18,151,847	19,679,611	15,669,867	16,779,655	14,269,025	14,645,338	15,361,902
\$36,506,002	\$32,565,590	\$35,388,738	\$30,675,927	\$31,487,095	\$29,197,188	\$24,405,060
66.79%	62.33%	69.31%	64.64%	68.82%	66.60%	61.37%

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Computation of Direct and Overlapping Debt

Jurisdiction	Total Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to City of Westlake
Direct			
City of Westlake (1)	\$33,787,022	100.00%	\$33,787,022
Overlapping Westlake School District	36,536,520	100.00	36,536,520
Cuyahoga County	183,239,636	4.20	7,696,065
Greater Cleveland Regional Transit Authority	130,795,000	4.20	5,493,390
Total Overlapping Debt	350,571,156		49,725,975
Total	\$384,358,178		\$83,512,997

Source: Cuyahoga County, Ohio; County Auditor

(1) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the City by its total assessed valuation. The debt outstanding includes general obligation bonds and note debt.

City of Westlake, Ohio Demographic and Economic Statistics Last Ten Years

Year	Population (1)	Total Personal Income (5)	Per Capita Personal Income (1)	Median Household Income (1)	Median Age (1)	Educational Attainment: Bachelor's Degree or higher
2003	31,719 a	\$1,178,107,098	\$37,142 c	\$64,963 c	42.0 a	45.3 % a
2002	31,719 a	1,178,107,098	37,142 c	64,963 c	42.0 a	45.3 a
2001	31,719 a	1,178,107,098	37,142 c	64,963 c	42.0 a	45.3 a
2000	31,719 a	1,178,107,098	37,142 c	64,963 c	42.0 a	45.3 a
1999	27,018 b	1,003,502,556	37,142 c	64,963 c	37.4 b	37.7 b
1998	27,018 b	648,432,000	24,000 d	47,629 d	37.4 b	37.7 b
1997	27,018 b	648,432,000	24,000 d	47,629 d	37.4 b	37.7 b
1996	27,018 b	648,432,000	24,000 d	47,629 d	37.4 b	37.7 b
1995	27,018 b	648,432,000	24,000 d	47,629 d	37.4 b	37.7 b
1994	27,018 b	648,432,000	24,000 d	47,629 d	37.4 b	37.7 b
1997 1996 1995	27,018 b 27,018 b 27,018 b	648,432,000 648,432,000 648,432,000	24,000 d 24,000 d 24,000 d	47,629 d 47,629 d 47,629 d	37.4 b37.4 b37.4 b	37.7 b37.7 b37.7 b

(1) Source: U. S. Census, Census of population

(a) 2000 Federal Census

(b) 1990 Federal Census

(c) 1999 Census Report

(d) 1989 Census Report

(2) Source: Westlake Board of Education

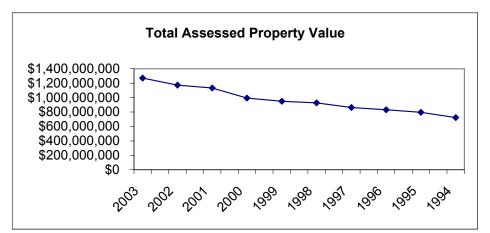
(3) Source: City of Westlake Official Statement

(e) March 9, 2004

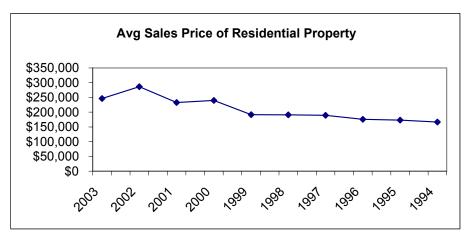
(f) August 11, 1994

(4) Source: Cuyahoga County Auditor

(5) Computation of per capita personal income multiplied by population



School Enrollment (2)	Unemployment Rate (3)	Average Sales Price of Residential Property (4)	Total Assessed Property Value (4)
3,885	6.6 % e	\$246,325	\$1,271,722,672
3,743	6.7 e	286,759	1,173,030,296
3,734	4.6 e	232,741	1,133,645,351
3,698	4.5 e	239,600	993,779,072
3,760	4.6 e	191,800	949,912,741
3,674	4.5 e	191,200	928,338,274
3,688	5.8 f	189,300	862,828,769
3,739	5.0 f	175,900	831,929,447
3,764	5.0 f	173,100	797,136,828
3,778	6.0 f	166,500	723,035,669



Principal Employers Current Year and Nine Years Ago

20	005	
		Percentage
		of Total City
Employer	Employees	Employment
St. John Westshore Hospital	1,232	3.82 %
Eveready Battery	530	1.64
Westlake City Schools	506	1.57
Bonne Bell	498	1.54
City of Westlake	417	1.29
USG Interiors/American Metals	310	0.96
Travel Centers of America	300	0.93
Lutheran Home	290	0.90
Hyland Software	267	0.83
Antares Management Solutions	250	0.77
Total	4,600	14.25 %
Total City Employees	32,288	

1994

1	994	
		Percentage
		of Total City
Employer	Employees	Employment
St. John Westshore Hospital	950	n/a
Eveready Battery	550	n/a
Scott & Fetzer Corporation	428	n/a
Westlake City School District	399	n/a
Electronic Data Systems, Inc.	300	n/a
Jacobs, Visconsi & Jacobs	280	n/a
USG Interiors, Inc.	278	n/a
LDI Corp	250	n/a
Cotter & Company	240	n/a
Manco Inc.	190	n/a
Total	3,865	n/a
Total City Employees	n/a	

Source: City of Westlake, Ohio, Department of Planning of Economic Development - amounts are estimates. Total City employment based upon estimate from the Regional Income Tax Authority 2003 withholding information.

n/a: Information not available

Full-Time Equivalent City Government Employees by Function/Program

Last Nine Years*

	2003	2002	2001	2000	1999	1998	1997	1996	1995
Function/program									
General Government:	_	_	_	_	_	_	_	_	_
Council	5	5	5	5	5	5	5	5	5
Mayor	2	3	3	3	3	2.5	2.5	2.5	2
Finance	6.5	6.5	6.5	6	6	6	6.5	7	6.5
Law	7.5	7	7	6	5.5	3	3	3	4
Purchasing/Adm. Services	3	3	3	2.5	2.5	2.5	2.5	3	2.5
Planning	4.5	4.5	4	4	4	4	4	4	4
Police	83.5	81	78.5	74	71.5	69.5	63	61.5	55.5
Safety Town	1.5	1	1.5	1.5	1.5	1.5	1.5	1.5	1.5
Fire	40.5	40.5	40.5	38.5	35.5	36.5	34.5	34	32
Police/Fire Operating Levy	16	16	16	16	16	16	16	16	16
Engineering	13	15.5	15.5	16	16	16	14.5	15	12.5
Inspection	10.5	11	11	10.5	10	10	10	9.5	9
Recreation:									
Administration	5	4.5	4.5	4.5	0	0	4.5	4	3.5
Programs	0	0	0	0	0	0	15.5	15.5	14.5
Swimming Pool	45	45	45	38	34	30.5	38.5	44	39.5
Recreation Center (1)	70.5	101.5	98	86	92	96	0	0	0
Golf Course	17	17.5	15.5	16	17	19.5	18	18.5	16.5
Senior/Community Services	11	9	9	9.5	8	7.5	7	5.5	6.5
Service:									
Administration	2.5	3	3	3.5	3.5	3.5	3.5	2.5	2.5
Building Maintenance	1.5	1.5	1.5	3	3	2	2	2	1.5
City Services	33.5	26	21.5	14.5	21	18	16	16.5	12.5
Sanitary/Storm Drainage	7	9	12	8	7.5	8	7	6.5	8
Rubbish/Recycling	0	22	23.5	23	21.5	26	21.5	27	19
Parks	4	4	4	4	7.5	6.5	8.5	10	10
Forester	5	2	3	3	3	2	4	2.5	2
Street Maintenance	7.5	6	7	10	10	10	11	8.5	11.5
Cemetery	2.5	1.5	1.5	2	2	1.5	2	1.5	1.5
Miscellaneous	3.5	3	2	2	3.5	4.5	2.5	2.5	2
Totals:	409	449.5	442.5	410	410	408	324.5	329	301.5

Source: City of Westlake, Ohio 1998-2004 Annual Budgets

Method: Using 1.0 for each full-time employee, and 0.50 for each part-time and seasonal employee

*Data from 1994 not available

(1) Recreation Center opended in 1998 - prior years' included in program area.

Operating Indicators by Function/Program

Last Ten Years

Function/program	2003	2002	2001	2000		
General Government						
Construction Permits Issued (2)	1,272	1,189	1,265	1,308		
Estimated Value of Construction (2)	\$88,110,510	\$86,785,759	\$93,999,520	\$83,579,795		
Economic Development Projects approved (square feet) (3)	626,268	452,304	377,450	496,376		
Number of Planning Commission docket items (3)	105	111	107	114		
Sewer Bills mailed (1)	42,257	42,959	41,840	40,482		
Purchase Orders Issued (4)	4,228	4,255	4,358	4,494		
Number of new litigations filed (5)	17	4	2	6		
Number of pending litigations (5)	21	5	10	15		
Police (6)						
Total Arrests	7,220	6,305	8,400	9,445		
Part 1 Offenses (major offenses such as murder and theft)	495	491	548	414		
DUI Arrests	264	254	298	275		
Prisoners	1,188	1,041	1,115	1,206		
Motor Vehicle Accidents	780	859	759	781		
Calls for Service	33,349	33,284	33,402	33,419		
Fire (7)						
Emergency responses	3,980	3,874	3,639	3,423		
Fire Safety Inspections/Re-Inspections	132	200	659	676		
Fire Protection Systems Inspected	437	541	928	282		
Building/Fire Protection Plan Review	353	360	375	308		
Percentage of businesses inspected	30%	15%	30%	10%		
Number of Community Programs	75	53	51	48		
Public Service (8)						
Road Maintenance (man hours)*	8,480	n/a	9,437	7,025		
Asphalt (hot/cold) used in road maintenance (tons)	808	552	441	632		
Concrete used in road maintenance (yards)	421	579	731	550		
Brush/Grass/Yard Waste collected (cubic yards)	4,776	7,854	4,141	5,938		
Number of Trees Removed	291	253	115	234		
Number of Trees Planted	208	110	91	130		
Truckloads of leaves picked-up	1,726	1,846	1,640	1,350		
Cubic Yards of leaf humus delivered/sold	5,977	813	2,092	2,055		
Cubic Yards of wood chips delivered/sold	1,106	1,604	1,676	1,952		
Tons of snow melting salt purchased	7,686	4,478	2,485	9,697		
Cemetery Internments	49	49	51	63		
Grave purchases/Internment payments	\$27,875	\$25,325	\$28,925	\$35,885		
Recreation (9)	,	,	,	,		
Recreation Center attendance**	388,020	399,671	387,458	357,730		
No. of Peterson Pool Memberships	1,000	1,300	1,550	1,525		
Learn to Swim enrollment (Peterson Pool only)	1,300	1,350	1,200	1,150		
Average daily golf revenue (June through September)	\$3,127	\$3,400	\$3,000	\$2,707		
Senior/Community Services (10)	,	,	,	ŕ		
Number of Activities/Programs	1,099	1,194	1,165	1,167		
Social Services	1,890	1,522	1,015	1,111		
Activity Trips	47	53	49	35		
Newsletters	13,995	13,685	13,365	13,025		
Transports	8,595	8,405	7,981	6,661		
Miles Transported	56,376	55,332	51,392	41,747		
Donations, Center/Assistance/Prescriptions	\$17,932	\$30,573	\$30,707	\$19,454		
Sources: (1) City of Westlake Finance Department		(6) City of Westlal	te Police Departme	nt		
(2) City of Westlake Building Department		(7) City of Westlake Fire Department				
(3) City of Westlake Department of Planning and Econo	(8) City of Westlake Department of Public Service					

(3) City of Westlake Department of Planning and Economic Development
(4) City of Westlake Purchasing Department
(5) City of Westlake Law Department
(6) City of Westlake Department of Public Service
(7) City of Westlake Department of Senior and Community Services

*amounts are estimates

**attendance based upon calendar year except 1999, which includes November 2, 1998 - December 1999

n/a: Information not available

1994	1995	1996	1997	1998	1999
1,02	928	930	1,030	1,254	1,368
\$47,991,30	\$56,424,410	\$56,121,895	\$80,474,650	\$184,012,135	\$112,324,145
139,29	345,302	222,550	800,101	584,538	350,486
13	124	119	133	136	134
n	n/a	n/a	n/a	n/a	39,354
n	5,573	3,959	4,182	4,347	4,274
n	n/a	20	10	10	8
n	n/a	42	30	21	17
5,05	4,767	4,581	4,958	6,425	8,539
57	568	581	572	546	495
23	261	254	199	220	213
93	956	892	835	1,039	1,089
83	825	852	778	746	761
17,96	26,116	29,385	29,618	31,393	34,349
2,64	2,755	2,797	2,866	3,100	3,270
33	889	608	631	864	478
4	52	43	272	355	1,175
26	275	243	196	191	249
n n	n/a n/a	n/a 33	n/a 38	n/a 42	n/a 45
11	II/ d	55		42	45
n	n/a	n/a	n/a	13,333	9,646
74	1,556	s16	373	888	964
9	105	87	579	1,120	1,024
7,62	6,820	5,837	7,748	7,282	5,932
7	92		205	81	228
11	165	164	264	350	222
1,20	836	1,660	1,607	1,550	1,649
26	492	2,200	4,330	2,689	1,772
36	638	782	1,131	2,110	1,391
3,36	7,773 46	4,423 29	2,565 30	5,007 45	6,077 52
\$31,04	\$27,120	\$21,695	\$16,980	\$27,515	\$25,690
1	0	0	0	0	341,797
n	n/a	n/a	n/a	n/a	1,148
n	n/a	n/a	n/a	n/a	1,114
n	n/a	\$1,785	\$2,605	\$2,610	\$2,578
39	724	907	926	982	1,252
1,19	1,314	1,074	1,112	978	1,083
	9	10	9	9	22
8,68	10,200	10,595	9,975	10,200	11,550
6,66	6,472	6,239	7,056	7,973	6,838
45,22 \$20,78	45,620	45,409	40,360	38,841	40,467
	\$6,821	\$16,802	\$6,839	\$22,828	\$26,659

Capital Asset Statistics by Function/Program

Last Ten Yea	ırs
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Function/program	2003	2002	2001	2000	1999	1998	1997	1996	1995	1994
General Government										
Square Footage Occupied (1)	40,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000
Engineering Vehicles (2)	12	10	8	9	9	8	n/a	n/a	n/a	n/a
Inspection Vehicles (2)	8	8	8	8	9	9	n/a	n/a	n/a	n/a
Other Departmental Vehicles (2)	4	4	4	4	4	5	n/a	n/a	n/a	n/a
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Square Footage of Building (3)	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000
Vehicles (2)	38	35	33	33	34	26	n/a	n/a	n/a	n/a
Fire stations										
Stations	2	2	2	2	2	2	2	2	2	2
Vehicles (2)	20	19	17	17	14	14	n/a	n/a	n/a	n/a
Other public works										
Streets (miles)	135	135	135	134	132	132	132	130	130	127
Number of Streetlights (per light bill)	14,407	14,407	14,288	14,288	13,814	12,924	12,924	12,372	11,866	11,699
Public Service Vehicles (2)	67	68	64	73	70	63	n/a	n/a	n/a	n/a
Recreation										
Number of Parks	5	5	5	5	4	4	4	4	4	4
Recreation Centers	1	1	1	1	1	1	0	0	0	0
Recreation Center Square Footage	84,000	84,000	84,000	84,000	84,000	84,000	0	0	0	0
Vehicles2	7	6	7	5	4	4	n/a	n/a	n/a	n/a
Senior/Community Services										
Vehicles (4)	5	5	5	4	4	3	3	4	4	4
Wastewater										
Sanitary sewers (miles)	134	121	121	120	117	116	116	114	114	111

Sources:

(1) City of Westlake Department of Engineering

(2) City of Westlake Finance Department

(a) City of Westlake Police Department(b) City of Westlake Department of Senior and Community Services

n/a: Information not available



Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

CITY OF WESTLAKE

CUYAHOGA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED AUGUST 5, 2004