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INDEPENDENT ACCOUNTANTS' REPORT

Carthage Township Athens County 23171 Township Road 119 Coolville, Ohio 45723

To the Board of Trustees:

We have audited the accompanying financial statements of Carthage Township, Athens County, Ohio (the Township), as of and for the years ended December 31, 2003 and 2002. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township's financial transactions were processed using the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code Section 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code Sections 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Carthage Township, Athens County, as of December 31, 2003 and 2002, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 22, 2004 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

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Carthage Township Athens County Independent Accountants' Report Page 2

Butty Montgomery

This report is intended solely for the information and use of management, the Board of Trustees and other officials authorized to receive this report under Section 117.26, Ohio Revised Code, and is not intended to be, and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

June 22, 2004

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

Governmental Fund Types **Totals Special Fiduciary** (Memorandum General Revenue **Funds** Only) **Cash Receipts: Local Taxes** 47,985 \$ \$ 31,290 \$ 79,275 133,808 Intergovernmental 32,248 166,056 Earnings on Investments 676 217 893 Miscellaneous 32,669 1,657 34,326 **Total Cash Receipts** 96,883 183,667 0 280,550 **Cash Disbursements:** Current: General Government 47,744 47,744 Public Safety 21,244 21,244 Public Works 159,011 162,489 3,478 Health 2,937 2,937 Debt Service: Redemption of Principal 27,556 27,556 Interest and Fiscal Charges 3,335 3,335 10,000 Capital Outlay 4,805 14,805 **Total Cash Disbursements** 95,050 185,060 0 280,110 Total Cash Receipts Over/(Under) Cash Disbursements 1,833 0 440 (1,393)Fund Cash Balances, January 1 45,579 79,939 820 126,338

47,412 \$

78,546 \$

820 \$

126,778

The notes to the financial statements are an integral part of this statement.

Fund Cash Balances, December 31

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

Governmental Fund Types Totals Special Fiduciary (Memorandum General Revenue **Funds** Only) **Cash Receipts: Local Taxes** \$ 24,972 39,493 \$ \$ 64,465 104,260 Intergovernmental 26,763 77,497 Earnings on Investments 1,144 436 17 1,597 Miscellaneous 6,592 990 7,582 **Total Cash Receipts** 59,471 118,416 17 177,904 **Cash Disbursements:** Current: General Government 41,292 348 41,640 Public Safety 19.314 19,314 Public Works 101,897 106,209 4,312 Health 12,439 12,439 Miscellaneous 1,007 1,007 Debt Service: Redemption of Principal 7,841 8,287 16,128 Interest and Fiscal Charges 2,500 2,053 4,553 Capital Outlay 52,820 52,820 **Total Cash Disbursements** 121,204 132,558 348 254,110 Total Cash Receipts Over/(Under) Cash Disbursements (14,142)(331)(76,206)(61,733)Other Financing Receipts/(Disbursements): Sale of Notes 52,908 52,908 Sale of Fixed Assets 365 365 365 Total Other Financing Receipts/(Disbursements) 52,908 0 53,273 Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements (8,825)(331)(13,777)(22,933)Fund Cash Balances, January 1 54,404 1,151 93,716 149,271

The notes to the financial statements are an integral part of this statement.

Fund Cash Balances, December 31

45,579

820

\$

126,338

79,939

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Carthage Township, Athens County (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees and a publicly-elected Clerk. The Township provides services that include road and bridge maintenance (public works), cemetery maintenance (health) and fire protection (public safety).

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

The Township Clerk invests all available funds of the Township in an interest bearing checking account.

D. Fund Accounting

The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Fund:

Gasoline Tax Fund - This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

3. Fiduciary Funds (Trust Funds)

This fund is used to account for resources restricted by legally binding trust agreements. The Township had the following significant Fiduciary Fund:

Cemetery Bequest Fund - This fund maintains the trust corpus and receives the interest income earned and is classified as a nonexpendable trust fund. The income is to be used for perpetual care of the cemetery.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Township did not encumber all commitments required by Ohio law.

A summary of 2003 and 2002 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

 2003		2002
\$ 126,178	\$	125,738
 600		600
\$ 126,778	\$	126,338
\$ \$	\$ 126,178 600	\$ 126,178 \$ 600

Deposits: Deposits are either (1) insured by the Federal Deposit Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2003 and 2002 follows:

2003 Budgeted vs. Actual Receipts

	Budgeted		Actual			
Fund Type	F	Receipts	F	Receipts	V	'ariance
General	\$	59,471	\$	96,883	\$	37,412
Special Revenue		147,910		183,667		35,757
Nonexpendable Trust		0		0		0
Total	\$	207,381	\$	280,550	\$	73,169

2003 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation Budgetary						
Fund Type		Authority		Expenditures		Variance	
Fund Type		Authority		Jenuitures		anance	
General	\$	133,815	\$	95,050	\$	38,765	
Special Revenue		270,877		185,060		85,817	
Nonexpendable Trust		220		0		220	
Total	\$	404,912	\$	280,110	\$	124,802	

2002 Budgeted vs. Actual Receipts

	В	Budgeted		Actual				
Fund Type	F	Receipts	_ F	Receipts	V	ariance		
General	\$	26,706	\$	112,379	\$	85,673		
Special Revenue		128,481		118,781		(9,700)		
Nonexpendable Trust		0		17		17		
Total	\$	155,187	\$	231,177	\$	75,990		

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

3. BUDGETARY ACTIVITY (Continued)

2002 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		Budgetary			
Fund Type	Authority		Expenditures		Variance	
General	\$	0	\$	121,204	\$	(121,204)
Special Revenue		0		132,558		(132,558)
Nonexpendable Trust		0		348		(348)
Total	\$	0	\$	254,110	\$	(254,110)

Contrary to Ohio law, a permanent appropriations resolution was not adopted for 2002. Consequently, expenditures exceeded appropriations in all funds for 2002, also contrary to Ohio law.

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. DEBT

Debt outstanding at December 31, 2003 was as follows:

Principal	Interest Rate
\$ 12,695	3.797%
11,501	4.750%
27,800	5.690%
42,941	3.000%
\$ 94,937	
\$	\$ 12,695 11,501 27,800 42,941

The Grader, Dump Truck, Backhoe, Tractor and Mower Notes were all issued to finance the purchase of new equipment to be used for Township road maintenance. The full faith and credit of the Township has been pledged to repay this debt.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

5. DEBT (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

						Tractor and	
Year Ending				Dump	Backhoe	Mower	
December 31:	Gra	der Note	Tru	ıck Note	Note	Note	Totals
2004	\$	13,178	\$	6,167	\$ 10,341	\$ 11,553	\$ 41,239
2005				6,167	10,341	11,553	28,061
2006					10,341	11,553	21,894
2007						11,553	11,553
Total	\$	13,178	\$	12,334	\$ 31,023	\$ 46,212	\$ 102,747

6. RETIREMENT SYSTEM

The Township's elected officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2003 and 2002, members of PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all employer contributions required through December 31, 2003.

7. RISK MANAGEMENT

Risk Pool Membership

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

7. RISK MANAGEMENT (Continued)

Property Coverage

OTARMA retains property risks, including automobile physical damage, up to \$10,000 on any specific loss with an annual aggregate of \$700,000 for 2001 and \$1,250,000 for 2002. The Travelers Indemnity Company reinsures losses exceeding \$10,000 if the annual aggregate is reached and all specific losses exceeding \$100,000. APEEP's Operating Fund and Guarantee Fund pay for losses and loss adjustment expenses should they exceed operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2002 and 2001 (the latest information available):

Casualty Coverage	2002	2001
Assets Liabilities	\$ 23,757,036 (9,197,512)	\$ 23,707,776 (9,379,003)
Retained Earnings	\$ 14,559,524	\$ 14,328,773
Property Coverage	2002	2001
Assets Liabilities	\$ 6,596,996 (1,204,326)	\$ 5,011,131 (647,667)
Retained Earnings	\$ 5,392,670	\$ 4,363,464



INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Carthage Township Athens County 23171 Township Road 119 Coolville, Ohio 45723

To the Board of Trustees:

We have audited the financial statements of Carthage Township, Athens County, Ohio (the Township), as of and for the years ended December 31, 2003 and 2002, and have issued our report thereon dated June 22, 2004, wherein we noted that the Township's financial transactions were processed using the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that we must report under *Government Auditing Standards*, which are described in the accompanying Schedule of Findings as items 2003-001 to 2003-003. We also noted certain immaterial instances of noncompliance that we have reported to the Township's management in a separate letter dated June 22, 2004.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting that weaknesses. However, we noted matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to the Township's management in a separate letter dated June 22, 2004.

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Carthage Township
Athens County
Independent Accountants' Report on Compliance and on Internal Control
Required by *Government Auditing Standards*Page 2

This report is intended solely for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

Butty Montgomery

June 22, 2004

SCHEDULE OF FINDINGS DECEMBER 31, 2003 AND 2002

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2003-001

Noncompliance Citation

Ohio Rev. Code Section 5705.38 provides that on or about the first day of each fiscal year, an appropriation measure is to be passed. If the taxing authority wants to postpone the passage of the annual appropriation measure until an amended certificate is received from the county budget commission based upon the actual year end balances, it may pass a temporary appropriation measure for meeting the ordinary expenses until April 1.

The Board of Trustees did not adopt an annual appropriation measure for 2002.

We recommend that on or about the first day of each fiscal year, an appropriation measure be passed. If the taxing authority wants to postpone the passage of the annual appropriation measure until an amended certificate is received from the County Budget Commission based upon the actual year end balances, it may pass a temporary appropriation measure for meeting the ordinary expenses until April 1.

FINDING NUMBER 2003-002

Noncompliance Citation

Ohio Rev. Code Section 5705.41(B) states that no subdivision or taxing unit is to expend money unless it has been appropriated.

Actual disbursements exceeded appropriations in all funds for the year ended December 31, 2002. This is a result of the Township not approving an annual appropriation measure, as noted in Finding Number 2003-001 above.

The Clerk should not certify the availability of funds and should deny payment requests exceeding appropriations. The Clerk may request Council to approve increased expenditure levels by increasing appropriations and amending estimated resources, if necessary.

FINDING NUMBER 2003-003

Noncompliance Citation

Ohio Rev. Code Section 5705.41(D) states no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

SCHEDULE OF FINDINGS DECEMBER 31, 2003 AND 2002 (Continued)

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2003-003 (Continued)

Noncompliance Citation (Continued)

Ohio Rev. Code Section 5705.41(D) (Continued)

The following exceptions to this basic requirement are provided by statute:

Then and Now Certificate: This exception provides that, if the fiscal officer can certify that both at the time that the contract or order was made and at the time that he is completing his certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority (Board of Trustees) can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.

Amounts of less than \$100 for counties, or less than \$1,000 (\$3,000 after April 7, 2003) for other political subdivisions, may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

Eight percent (8%) of the expenditures tested for 2002 and ninety-two percent (92%) of the expenditures tested for 2003 did not have the prior certification of the Township Clerk and neither of the above exceptions had been met. Further, the Township Clerk should not have certified any 2002 expenditures since there was no budgetary authority to do so (as noted in findings 2003-001 and 2003-002 above).

We recommend the Township's employees and officials obtain the prior certification of the Township Clerk prior to a commitment being incurred.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2003 AND 2002

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2001-40705-001	A reportable condition was issued regarding the posting of receipts and disbursements.	Yes	N/A
2001-40705-002	A material noncompliance citation was issued under Ohio Rev. Code Section 5705.41(B) for actual expenditures exceeding appropriations at the legal level of control.	No	Not Corrected: This issue is repeated in the current audit as finding 2003-002.
2001-40705-003	A material noncompliance citation was issued under Ohio Rev. Code Section 5705.41(D) for disbursements being issued prior to the Clerk's certification.	No	Not Corrected: This issue is repeated in the current audit as finding 2003-003.
2001-40705-004	A material noncompliance citation was issued under Ohio Rev. Code Section 5705.10(B) for improper posting of money derived from a special levy.	Yes	N/A



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CARTHAGE TOWNSHIP

ATHENS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED AUGUST 24, 2004