BUCKEYE LOCAL SCHOOL DISTRICT ASHTABULA COUNTY

SINGLE AUDIT

FOR THE YEAR ENDED JUNE 30, 2003



Auditor of State Betty Montgomery

Buckeye Local School District Ashtabula County Basic Financial Report For the Year Ended June 30, 2003

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Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANT'S REPORT

Buckeye Local School District 3436 Edgewood Drive Ashtabula, Ohio 44004

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Buckeye Local School District, Ashtabula County, Ohio (the School District), as of and for the year ended June 30, 2003, which collectively comprise the School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Buckeye Local School District, Ashtabula County, Ohio, as of June 30, 2003, and the respective changes in financial position, and the respective budgetary comparison for the General fund thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 21, during the year ended June 30, 2003, the School District implemented a new financial reporting model, as required by the provisions of Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements– and Management's Discussion and Analysis– for State and Local Governments* and GASB Interpretation No.6, *Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements.*

In accordance with *Government Auditing Standards*, we have also issued our report dated July 14, 2004, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Buckeye Local School District Ashtabula County Independent Accountants' Report Page 2

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to form opinions on the financial statements that collectively comprise the School District's basic financial statements. The federal awards expenditure schedule is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. We subjected the federal awards expenditure schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Bitty Montgomery

Betty Montgomery Auditor of State

July 14, 2004

The discussion and analysis of Buckeye Local School District's (the District) financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2003. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the transmittal letter, notes to the basic financial statements and financial statements to enhance their understanding of the District's financial performance.

Financial Highlights

Key financial highlights for 2003 are as follows:

Overall:

- For governmental activities, net assets decreased \$0.6 million, which represents a 8 percent decrease from 2002.
- General revenues accounted for \$16.4 million in revenue or 91 percent of all governmental revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$1.7 million or 9 percent of total governmental revenues of \$18.1 million.
- The District had \$18.7 million in expenses related to governmental activities; only \$1.7 million of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$16.4 million were adequate to provide for these programs.
- Among major funds, the general fund had \$16.1 million in revenues and \$16.5 million in expenditures. The general fund's fund balance decreased to \$4.1 million from \$4.5 million.

Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Buckeye Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Assets* and *Statement of Activities* provides information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term and what remains for future spending. The fund financial statements also look at the District's most significant funds with all other non-major funds presented in total in one column. In the case of Buckeye School District, the general fund by far is the most significant fund.

Reporting the District as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2003?" The Statement of Net Assets and the Statement of Activities answers this question. These statements include *all assets* and *liabilities* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Assets and the Statement of Activities, the District has only one kind of activity:

• Governmental Activities - Most of the District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities. Due to the continuing subsidies that go to the lunchroom fund from the general fund, the lunchroom operation is also being considered as governmental activities.

Reporting the District's Most Significant Funds

Fund Financial Statements

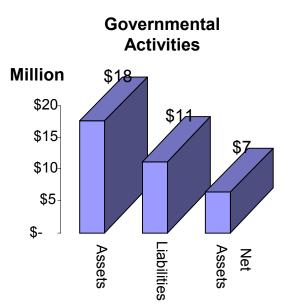
The analysis of the District's major funds begins on page 16. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these financial statements focus on the District's most significant funds. The District's major governmental fund is the general fund.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental *activities* (reported in the Statement of Net Assets and the Statement of Activities) and governmental *funds* is reconciled in the financial statements.

The District as a Whole

Table 1 shows net assets for fiscal year 2003. Since this is the first year the District has prepared financial statements following GASB Statement 34, net asset comparisons to prior fiscal years are not available.

Table 1	
	Governmental Activities
Assets:	
Current and Other Assets	\$ 14,323,607
Capital Asset, Net of Accumulated Depreication	3,561,428
Total Assets	17,885,035
Liabilities:	
Current Liabilities	9,543,201
Long-term Liabilities	1,701,605
Total Liabilities	11,244,806
Net Assets:	
Invested in Capital Assets, Net of Debt	2,886,428
Restricted	467,074
Unrestricted	3,286,727
Total Net Assets	\$ 6,640,229



The table below shows the net changes in net assets for fiscal year 2003. Since this is the first year the District has prepared the financial statements following GASB Statement No. 34, revenue and expense comparisons to fiscal year 2002 are not available.

	-	overnmental Activities
Revenue:		
Program Revenues:		
Charges for Services and Sales	\$	633,763
Operating Grants and Contributions		1,021,689
Capital Grants and Contributions		46,871
General Revenues:		
Property Taxes		9,711,850
Grants and Entitlements		6,543,639
Investment Earnings		142,048
Miscellaneous		106,153
Loss of Sales of Capital Assets		(66,392)
Total Revenues		18,139,621
Expenses:		
Instructions:		
Regular		9,078,452
Special		1,662,558
Vocational		307,214
Other		4,906
Support Services:		
Pupils		590,822
Instructional Staff		447,470
Board of Education		42,946
Administration		1,480,273
Fiscal		515,306
Business		123,376
Operation and Maintenance of Plant		1,949,519
Pupil Transportation		1,002,045
Central		158,577
Operation of Non-instructional Services		860,482
Extracurricular Activities		464,812
Fiscal and Interest Charges		35,556
Total Expenses		18,724,314
Changes in Net Assets	\$	(584,693)

Table 2

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by a voted levy does not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

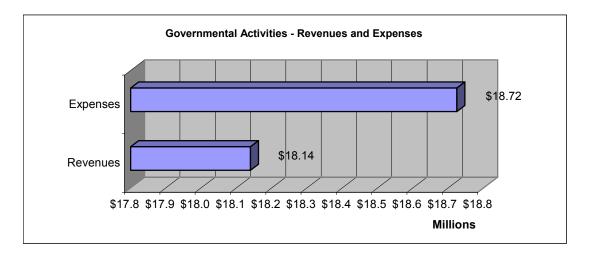
Thus school districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to voters to maintain a constant level of service. Property taxes made up 53.5 percent of revenue for governmental activities for Buckeye Local School District in fiscal year 2003, a slight increase from prior years.

Governmental Activities

Net assets of the District's governmental activities decrease by \$584,693. The governmental expenses of \$18,724,314 were primarily offset by program revenues of \$1,702,323, general revenues of \$16,437,298 and prior year cash balance. Program revenues supported 9.1% of the total governmental activities.

The primary sources of revenue for governmental activities are derived from property taxes and grants and entitlements. These two revenue sources represent 89.6% of total governmental revenue.

The graph below presents the District's governmental activities revenues and expenses for fiscal year 2003.



The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted state entitlements.

Table 3

Governmental Activitie	es			
	Total Cost of Service		Net Cost of Service	
Instruction	\$	11,053,130	\$	10,340,329
Support Service:				
Pupils and Instructional Staff		1,038,292		998,751
Board of Education, Administration, Fiscal and Business		2,161,901		2,140,724
Operation and Maintenance of Plant		1,949,519		1,949,519
Pupil Transportation		1,002,045		960,045
Central		158,577		149,991
Operation of Non-instructional Services		860,482		58,163
Extracurricular Activities		464,812		388,913
Interest and Fiscal Charges		35,556		35,556
Total Expenses	\$	18,724,314	\$	17,021,991

Total and Cost of Program Services Governmental Activities

The dependence upon general tax revenues for governmental activities is apparent. Over 61 percent of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue and prior year cash balance support is all expenses as shown in the above table. The community, as a whole, is by far the primary support for Buckeye Local School District students.

The District's Funds

Information about the District's major funds starts on page 18. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$18.8 million and expenditures of \$19.5 million. The net change in fund balance for the year was most significant in the general fund, where the general fund's fund balance decreased by \$396,193 for fiscal year 2003.

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2003 the District amended its General Fund budget numerous times. The District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the General Fund, budget basis revenue was \$16.5 million, over the original budget estimate of \$16.8 million. The tuition and miscellaneous revenues make up the \$0.3 million difference. These two revenue line items fluctuate year to year and are budgeted on a conservative basis to avoid revenue overestimations.

Total actual expenditures on the budget basis (cash outlays plus encumbrances) were \$16.8 million, \$0.3 million below revenues.

Capital Assets and Debt Administration

At the end of fiscal year 2003, the District had \$3.5 million (net) invested in land, construction in progress, buildings, equipment and vehicles in governmental activities.

Table 4 shows fiscal 2003 gross capital asset balances for governmental type activities compared to the prior fiscal year.

Table 4

Capital Assets (Net of Acculumlated Depreciation)

	Governmental Activities			
		2003		2002
Land	\$	390,052	\$	390,052
Buildings and Improvements		1,615,850		1,023,099
Furniture/Equipment/Fixtures		810,050		897,543
Vehicles		588,240		635,219
Library and Textbooks		157,236		156,334
Total Capital Assets, Net	\$	3,561,428	\$	3,102,247

The increase in capital assets is due to recognized \$908,279 in acquisition, offset by \$361,050 of depreciation expense in 2003. These acquisitions were distributed among buildings and improvements, furniture, equipment, vehicles and construction in progress. The District also retired \$324,490 of capital assets, which result of \$66,392 in loss of sale of capital assets. The District continued its ongoing commitment to maintaining and improving its capital assets.

Set-Aside Requirements

For fiscal year 1999, a change in Ohio law required school districts to set aside two percent of certain revenues for capital improvements and an additional two-percent for textbooks; this amount was increased to three percent beginning in fiscal year 2000. For fiscal year 2003, this amounted to \$313,326 for each set aside. For fiscal year 2003, the District spent more than the set-aside amounts for textbooks and capital improvement. Therefore, no cash balance is carried forward for the next fiscal year.

Debt

At June 30, 2003, the District had \$675,000 in energy conservation bonds outstanding. Of this total, \$100,000 is due within one year and \$575,000 is due more than one year.

Current Financial Related Activities

Buckeye Local School District is strong financially. As the preceding information shows, the District heavily depends on its property taxpayers. With the passage of a 4.8 mill 5-year operating levy and collection beginning January 2001 the District has been able to continue its education programs. However, financially the future is not without challenges.

While the District was successful in increasing its tax revenue base in 2000, this increase is a one-time increase. State law fixes the amount of this increase, forcing it to remain nearly constant. Thus management must diligently plan expenses, staying carefully within the District's five-year forecast.

Declining state foundation payments due to increased property valuations provide no significant increase in future revenues. This decline is due to the increasing valuation charge-offs in determining state foundation payments. The increases in property tax revenues are almost offset to decreases in state foundation payments. With its major sources of revenue not keeping pace with expenditure increases, the District must seek additional tax revenues to continue current operations. However, the District cannot look to the State of Ohio for increased revenue.

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding plan is unconstitutional. The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school-funding scheme that it thorough and efficient...". The School District is currently unable to determine what effect, if any, this decision will have on its future State funding and its financial operations. Virtually, no additional state revenue will be available to Buckeye Local School District. Thus, both taxes and state revenue are fixed or declining.

The scenario requires management to plan carefully and prudently to provide the resources to meet student needs over the next several years.

In addition, the District's system of budgeting and internal controls is well regarded. All of the District's financial abilities will be needed to meet the challenges of the future.

Contacting the District's Financial Management

This financial report is designed to provide our citizen's, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact William W. (Bud) Hill, Treasurer at Buckeye Local School District, 3436 Edgewood Drive, Ashtabula, Ohio 44004.

Buckeye Local School District Ashtabula County Statement of Net Assets June 30, 2003

Assets Equity in Pooled Cash and Cash Equivalents Receivables:	\$ 4,265,689
	\$ 4,265,689
Receivables:	
Taxes	9,899,521
Accounts	13,985
Intergovernmental	37,996
Inventory Held for Resale	34,314
Materials and Supplies Inventory	72,102
Nondepreciable Capital Assets	390,052
Depreciable Capital Assets, Net	 3,171,376
Total Assets	 17,885,035
Liabilities	
Accounts Payable	245,323
Accrued Wages and Benefits	1,376,917
Compensated Absences Payable	6,673
Intergovernmental Payable	526,546
Deferred Revenue	6,674,076
Accrued Interest Payable	2,588
Claims Payable	711,078
Long-Term Liabilities:	,
Due Within One Year	185,114
Due Within More Than One Year	1,516,491
Total Liabilities	 11,244,806
Net Assets	
Invested in Capital Assets, Net of Related Debt	2,886,428
Restricted for:	_,,
Capital Projects	283,043
Debt Service	(2,588)
Other Purposes	186,619
Unrestricted (Deficit)	 3,286,727
Total Net Assets	\$ 6,640,229

Buckeye Local School District Ashtabula County Statement of Activities For the Fiscal Year Ended June 30, 2003

			Program Revenues					
	_	Expenses		arges for es and Sales		rating Grants	•	ital Grants ontributions
Governmental Activities								
Instruction:								
Regular	\$	9,078,452	\$	68,715	\$	581,375	\$	-
Special		1,662,558		23,351		39,360		-
Vocational		307,214		-		-		-
Adult/Continuing		4,906		-		-		-
Support Services:								
Pupils		590,822		-		-		-
Instructional Staff		447,470		-		34,670		4,871
Board of Education		42,946		-		-		-
Administration		1,480,273		-		19,112		-
Fiscal		515,306		-		-		-
Business		123,376		-		2,065		-
Operation and Maintenance of Plant		1,949,519		-		-		-
Pupil Transportation		1,002,045		-		-		42,000
Central		158,577		-		8,586		-
Operation of Non-Instructional Services		860,482		465,798		336,521		-
Extracurricular Activities		464,812		75,899		-		-
Interest and Fiscal Charges		35,556				-		-
Total Governmental Activities	\$	18,724,314	\$	633,763	\$	1,021,689	\$	46,871

General Revenues

Property Taxes Levied for: General Purposes Debt Service Capital Projects Grants and Entitlements not Restricted to Specific Programs Investment Earnings Loss on Sale of Capital Assets Miscellaneous

Total General Revenues

Changes in Net Assets

Net Assets Beginning of Year - As Restated (See Note 21)

Net Assets End of Year

xpense) Revenue anges in Net Assets
 Governmental Activities
\$ (8,428,362) (1,599,847) (307,214) (4,906)
(590,822) (407,929) (42,946) (1,461,161) (515,306) (121,311) (1,949,519) (960,045) (149,991) (58,163) (388,913)
 (35,556)
\$ (17,021,991)
\$ 9,254,761 59,762 397,327 6,543,639 142,048 (66,392) 106,153
16,437,298
 (584,693)
 7,224,922
\$ 6,640,229

Buckeye Local School District Ashtabula County Balance Sheet Governmental Funds June 30, 2003

	General	Other Governmental Funds	Total Governmental Funds	
Assets Equity in Pooled Cash and Cash Equivalents	\$ 3,364,725	\$ 900,964	\$ 4,265,689	
Receivables:	φ 0,004,720	φ 300,304	φ 4,200,000	
Taxes	9,496,416	403,105	9,899,521	
Accounts	13,413	572	13,985	
Intergovernmental	-	37,996	37,996	
Interfund Receivable	306,693	-	306,693	
Inventory Held for Resale	-	34,314	34,314	
Materials and Supplies Inventory	68,858	3,244	72,102	
Total Assets	13,250,105	1,380,195	14,630,300	
Liabilities				
Accounts Payable	86,282	159,041	245,323	
Accrued Wages and Benefits	1,291,139	85,778	1,376,917	
Compensated Absences Payable	6,673	-	6,673	
Interfund Payable	-	306,693	306,693	
Intergovernmental Payable	328,078	19,302	347,380	
Claim Payable	711,078	-	711,078	
Deferred Revenue	6,761,572	286,837	7,048,409	
Total Liabilities	9,184,822	857,651	10,042,473	
Fund Balances Reserved for:				
Encumbrances	231,266	318,534	549,800	
Property Taxes	2,734,844	116,268	2,851,112	
Unreserved:	_,,	,	_,, _	
Undesignated, Reported in:				
General Fund	1,099,173	-	1,099,173	
Special Revenue Funds	-	185,140	185,140	
Capital Projects Funds		(97,398)	(97,398)	
Total Fund Balances	4,065,283	522,544	4,587,827	
Total Liabilities and Fund Balances	\$ 13,250,105	\$ 1,380,195	\$ 14,630,300	

Buckeye Local School District Ashtabula County Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2003

Total Governmental Fund Balances		\$ 4,587,827
Amounts reported for governmental activities in the statement of net assets are different because		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		3,561,428
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds. Taxes	374,333	
Total		374,333
Long-term liabilities, including bonds, payable, are not due and payable in the current period and therefore are not reported in the funds.	(675.000)	
Energy Bonds Compensated Absences	(675,000) (1,026,605)	
Intergovernmental	(179,166)	
Accrued Interest	(2,588)	
Total		 (1,883,359)
Net Assets of Governmental Activities		\$ 6,640,229

Buckeye Local School District Ashtabula County Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2003

	General	Other Governmental Funds	Total Governmental Funds
Revenues			
Taxes	\$ 9,223,631	\$ 455,714	\$ 9,679,345
Intergovernmental	6,573,606	1,039,306	7,612,912
Interest	141,929	119	142,048
Tuition and Fees	18,062	-	18,062
Extracurricular Activities	_	67,301	67,301
Transportation Fees	28,023	01,001	28,023
•	20,023	-	
Food Service	-	465,133	465,133
Classroom Materials and Fees	-	51,193	51,193
Miscellaneous	50,697	53,860	104,557
Total Revenues	16,035,948	2,132,626	18,168,574
Expenditures			
Current:			
Instruction:			
Regular	8,246,870	406,937	8,653,807
•			
Special	1,290,610	369,993	1,660,603
Vocational	301,768	-	301,768
Adult/Continuing	6	4,900	4,906
Support Services:			
Pupils	588,120	-	588,120
Instructional Stuff	326,835	115,975	442,810
Board of Education	42,868	_	42,868
Administration	1,435,459	19,112	1,454,571
		7,570	
Fiscal	507,612		515,182
Business	119,449	2,255	121,704
Operation and Maintenance of Plant	1,946,785	47	1,946,832
Pupil Transportation	952,589	55,226	1,007,815
Central	139,828	11,294	151,122
Operation of Non-Instructional Services	-	869,585	869,585
Extracurricular Activities	354,858	81,533	436,391
Capital Outlay	89,748	934,211	1,023,959
	09,740	554,211	1,025,959
Dent Service:		00.115	00.115
Principal	-	98,415	98,415
Interest and Fiscal Charges		34,270	34,270
Total Expenditures	16,343,405	3,011,323	19,354,728
Excess of Revenue Over/(Under) Expenditures	(307,457)	(878,697)	(1,186,154)
Other Financing Sources (Uses)			
Proceed from Sale of Capital Assets	21,656		21,656
•	21,050	462.415	,
Proceed from Sale of Bonds	-	463,415	463,415
Premium and Accrued Interest	-	16,832	16,832
Transfer In	-	110,392	110,392
Transfer Out	(110,392)	-	(110,392)
Total Other Financing Sources (Uses)	(88,736)	590,639	501,903
Net Change in Fund Balances	(396,193)	(288,058)	(684,251)
Fund Balances Beginning of Year, as			
Restated (See Note 21)	4,461,476	810,602	5,272,078
Fund Balances End of Year	\$ 4,065,283	\$ 522,544	\$ 4,587,827

Buckeye Local School District

Reconciliation of the Statement of Revenues, Expenditures and Changes in the Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2003

Net Change in Fund Balances - Total Governmental Funds		\$ (684,251)
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period. Fixed Assets Additions Current Year Depreciation	908,279 (361,050)	
Total		547,229
Governmental funds only report the disposal of assets to the extent proceeds are received from thet sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the loss on the disposal of capital assets. Proceeds from Sale of Capital Assets Loss on Disposal of Capital Assets	(21,656) (66,392)	
Total		(88,048)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Taxes Intergovernmental	32,505 (11,898)	
Total		20,607
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. Proceeds of long-term debt is revenue in the governmental funds as opposed to a liability in the statement of net assets. Bond Principal Payment Bond Proceeds	98,415 (463,415)	
Total		(365,000)
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		(1,286)
Some expenses reported in the statement of activities, such as compensated absences and intergovernmental payable which represents contractually required pension contributions, do not required the use of current financial resources and therefore are not reported as expenditures in the governmental funds. Intergovernmental Payable Compensated Absences Payable	(39,566) 25,622	
Total		(13,944)
Change in Net Assets of Governmental Activities		\$ (584,693)

Buckeye Local School District Ashtabula County

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP) and Actual General Fund For the Fiscal Year Ended June 30, 2003

	Budgetee	d Amount		Variance with Final Budget	
	Original	Final	Actual	Positive/ (Negative)	
<u>Revenue:</u>					
Taxes	\$ 7,029,492	\$ 8,916,440	\$ 8,916,440	\$ -	
Intergovernmental	8,659,129	6,573,607	6,573,607	-	
Interest	199,621	189,113	190,502	1,389	
Tuition	130,419	17,738	17,738	-	
Transportation Fees	152 142	28,023	28,023	-	
Miscellaneous	153,143	54,138	54,138		
Total Revenues	16,171,804	15,779,059	15,780,448	1,389	
<u>Expenditures:</u>					
Instruction:					
Regular	8,492,269	8,308,057	8,307,734	323	
Special	1,269,720	1,287,078	1,287,078	-	
Vocational	328,842	306,780	306,780	-	
Adult/Continuing	750	-	-	-	
Support Services:					
Pupils	530,643	581,906	581,906	-	
Instructional Support	432,638	326,282	326,282	-	
Board of Education	37,900	43,251	43,251	-	
Administration	1,457,832	1,442,903	1,442,903	-	
Fiscal	462,579	499,684	499,684	-	
Business	105,203	124,523	124,523	-	
Operation and Maintenance of Plant	1,847,482	1,935,278	1,935,278	-	
Pupil Transportation	883,863	948,283	948,283	-	
Central	99,774	139,912	139,912	-	
Extracurricular Activities	357,265	368,277	368,277	-	
Capital Outlay	247,971	94,542	94,542		
Total Expenditures	16,554,731	16,406,756	16,406,433	323	
Excess of Revenues Over/					
(Under) Expenditures	(382,927)	(627,697)	(625,985)	1,712	
Other Financing Sources/(Uses):					
Proceeds from Sale of Capital Assets	-	21,404	21,404	-	
Other Miscellaneous Uses of Funds	(611,078)	(619,733)	91,345	711,078	
Advance In	624,236	624,236	624,236	-	
Advance Out	-	(306,693)	(306,693)	-	
Transfer In	-	-	-	-	
Transfer Out		(110,392)	(110,392)		
Total Other Financing Sources/(Uses)	13,158	(391,178)	319,900	711,078	
Net Change in Fund Balance	(369,769)	(1,018,875)	(306,085)	712,790	
Fund Palance//Deficit) at the					
Fund Balance/(Deficit) at the Beginning of Year, Restated (See Note 20)	2,796,367	2,796,367	2,796,367	-	
Prior year encumbrances appropriated	561,471	561,471	561,471	-	
Fund Balance/(Deficit) at the End of Year	\$ 2,988,069	\$ 2,338,963	\$ 3,051,753	\$ 712,790	
	+ =,500,000	+ _,:::;:::	+ -,	÷	

Buckeye Local School District Ashtabula County Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2003

		e-Purpose Trust		
	Sch	nolarship	<i>F</i>	Agency
Assets Equity in Pooled Cash and Cash Equivalents	\$	33,661	\$	26,796
Total Assets		33,661		26,796
Liabilities Accounts Payable Due to Students		-		457 26,339
Total Liabilities		-	\$	26,796
Net Assets Held in Trust for Scholarships		33,661		
Total Net Assets	\$	33,661		

Buckeye Local School District Ashtabula County Statement of Changes in Fiduciary Net Assets Fiduciary Funds For the Year Ended June 30, 2003

	Private Purpose Trust	
	Scholarship	
Addition Interest	\$	495
Total Addition		495
Deduction Scholarship Awards		1,250
Change in Net Assets		(755)
Net Assets Beginning of Year, Restated (See Note 21)		34,416
Net Assets End of Year	\$	33,661

Note 1 – Description of the School District and Reporting Entity

The District is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a local district as defined by Section 3311 of the Ohio Revised Code. The District operates under an elected Board of Education (5 members) and is responsible for the provision of public education to residents of the District.

Average daily membership (ADM) as of October 1, 2002, was 2,270. The District employed 135 certified employees and 107 non-certificated employees. The District is supervised by the Ashtabula County Educational Service Center, a separate entity.

The District provides regular, vocational and special instruction. The District also provides support services for the pupils, instructional staff, general and school administration, business and fiscal services, facilities acquisition and construction services, operation and maintenance of plant, student transportation, food services, extracurricular activities and non-programmed services.

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, in that the financial statements include all organizations, activities and functions for which the District is financially accountable. This report includes all activities considered by management to be part of the District by virtue of Section 2100 of the Codification of Governmental Accounting and Financial Reporting Standards.

Section 2100 indicates that the reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity.

It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization.

A financial benefit or burden relationship exists if the primary government (a) is entitled to the organization's resources; (b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organization; or (c) is obligated in some manner for the debt of the organization.

Management believes the financial statements included in this report represent all of the funds of the District over which the District is financially accountable.

Note 2 – Summary of Significant Accounting Policies

The financial statements of the Buckeye Local School District (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standard Board (FASB) statements and interpretations issued after November 30, 1989, to its governmental and business activities, and its proprietary activities provided they do not conflict with or contradict GASB pronouncements. The more significant of the District's accounting policies are described below.

A. Fund Accounting

The District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

For financial statement presentation purposes, the various funds of the District are group into the following generic fund type under the broad fund categories: governmental and fiduciary.

Governmental Fund Types Governmental funds are those through which most governmental functions typically are financed. Governmental Fund Types are accounted for on a flow of current financial resources measurement focus. Only current assets and current liabilities are generally included on their balance sheets. Their operating statements present sources (revenues and other financing sources) and uses (expenditures and other financing uses) of "available spendable resources" during the period.

General Fund - This fund is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the District for any purpose provided it is expended or transferred according to the bylaws of the District and the laws of the State of Ohio.

Fiduciary Fund Types Fiduciary funds reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust, investment trust, private-purpose trust and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust fund which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's only agency fund is a student activities fund which accounts for students.

B. Basis Of Presentation

Government-wide Financial Statements The statement of net assets and statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statements are prepared using the economic resources measurement focus. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relation between the government-wide statements and the statements to governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods and services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is represented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financial uses) of current financial resources.

The trust fund is reported using the economic resources measurement focus.

C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary fund also use the accrual basis of accounting.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 5). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2003, but which were levied to finance fiscal year 2004 operations, have been recorded as deferred revenue. Grants and entitlements received before eligibility requirements are met are also recorded as deferred revenue. On the modified accrual basis, receivables that will not be collected within the available period have also been reported as deferred revenue.

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

D. Budget and Budgetary Accounting

All governmental fund types are subject to annual expenditure budgets. The Board follows the procedures outlined below in establishing the expenditure budget data reported in the basic financial statements:

Tax Budget A tax budget of estimated cash receipts and disbursements is submitted to the County Auditor, as secretary of the County Budget Commission, by January 20th of each year, for the fiscal year commencing the following July 1st. The Board of Education normally adopts the Tax Budget at its regular board meeting in January. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates.

Estimated Resources The County Budget Commission certifies its actions to the District by March 1st. As part of this certification, the District receives the Official Certificate of Estimated Resources which states the projected receipts of each fund. During the month of July, this certificate is amended to include any unencumbered balances from the preceding fiscal year.

Appropriations An annual appropriation measure must be passed by the Board of Education by October 1st of each year for the period July 1st to June 30th. Unencumbered appropriations lapse at year-end and the encumbered balance is carried forward to the succeeding fiscal year and need not be reappropriated. The Board of Education usually adopts temporary appropriations at its regular board meeting in June. The Annual Appropriation Resolution is usually adopted at the September regular board meeting. The appropriation measure may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources and expenditures may not exceed appropriations in any fund at the object level.

Encumbrances As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of funds are recorded as the equivalent of expenditures on the budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at year end are reported as a reservation of fund balance for subsequent-year expenditures for governmental funds.

Lapsing of Appropriations At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

E. Cash and Investments

Cash received by the District is pooled in a central bank account with individual fund balance integrity maintained throughout. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments." During the fiscal year, all investments were limited to Federal agency bonds and notes, certificates of deposit, the State Treasury Asset Reserve of Ohio (STAR Ohio) and repurchase agreements.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on June 30, 2003.

Under existing Ohio statutes all investment earnings are assigned to the General Fund unless statutorily required to be credited to a specific fund. For the District, all investment earnings accrue to the General Fund, Special Trust Fund and Private-Purposes Trust Fund, as authorized by board resolution. Interest income earned in fiscal year 2003 totaled \$142,543.

F. Taxes Receivable

The financial statements reflect taxes receivable as of June 30, 2003. GAAP permits the recognition of revenue from any property tax assessment in the fiscal period levied, provided the funds are "available." "Available" means then due, or past due and receivable within the current period or expected to be collected soon thereafter. While these taxes have been assessed, the majority are not due at June 30, 2003 and accordingly have been recorded as deferred revenue in the accompanying financial statements. Taxes that become delinquent remain recorded in deferred revenue until they are determined to be uncollectible.

G. Inventories

Inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventories are determined by physical count. Inventory in governmental funds consists of expendable supplies held for consumption, donated food, purchased food, and general supplies. The cost of the governmental fund type inventories are recorded as expenditures when purchased (purchased method) rather than when consumed. Reported inventories in these funds are equally offset by a fund balance reserve which indicates they are unavailable for appropriation.

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2003, are recognized under the nonallocation method. The nonallocation method of prepayments and deferrals is consistent with the basic governmental concept that only expendable financial resources are reported by a specific governmental fund. Payments for the prepaid items or deferrals are fully recognized as an expenditure in the year of payment. Under the nonallocation method no asset for the prepayment or deferral is created, and no expenditure allocation to future accounting periods is required.

I. Capital Assets

Capital assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction are reflected as expenditures in governmental funds, and the related assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

All purchased capital assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are valued at their estimated fair market value on the date received. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable. Interest incurred during the construction of capital assets is also capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful live of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives
Building and Improvements	30 - 50 years
Furniture	20 years
Equipment	10 -20 years
Fixtures	15 years
Vehicles	10 years

J. Interfund Balances

On the fund financial statements, receivables and payables resulting short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental columns of the statement of net assets.

K. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid from them are not presented on the financial statements.

L. Compensated Absences

The District accounts for compensated absences in accordance with GASB Statement No. 16. Sick leave and other compensated absences with similar characteristics are accrued as a liability based on the sick leave accumulated at the balance sheet date by those employees who currently are eligible to receive termination payments, as well as other employees who are expected to become eligible in the future to receive such payments. To calculate the liability, these accumulations should be reduced to the maximum amount allowed as a termination payment. Accruals for those employees who are expected to become eligible in the future should be based on assumptions concerning the probability that individual employees or class or group of employees will become eligible to receive termination payments. This method is known as the vesting method. All employees with ten or more years of service were included in the calculation of the long-term compensated absences accrual amount.

Vacation leave and other compensated absences with similar characteristics are accrued as a liability as the benefits are earned by the employees if both of the following conditions are met: 1.) The employees' rights to receive compensation are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the employer and employee; and 2.) It is probable that the employer will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement.

The entire compensated absence liability is reported on the government-wide financial statements.

The current portion of unpaid compensated absence, which expected to be paid using the available expendable resources, is reported on the governmental funds financial statements. The amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The non-current portion of the liability is not reported.

M. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, claims and judgments, compensated absences, contractually required pension contributions and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. In general, liabilities that mature or come due for payment during the fiscal year are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements when due.

N. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriations or expenditures. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, and property taxes.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriation under State statute. The net assets held in trust for scholarships signify the legal restrictions on the use of principal.

O. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for the purposes for which both restricted and unrestricted net assets are available.

P. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2003.

Q. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Note 3 – Budgetary Basis of Accounting

While the District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances –Budget (Non-GAAP Budget Basis) and Actual presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures/expenses for all funds (budget basis) rather than as a reservation of fund balance for (GAAP basis).
- 4. Proceeds from and principal payments on bond and revenue anticipation notes are reported on the operating statement (budget basis) rather than as balance sheet transactions (GAAP basis).

The following tables summarize the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund:

Net Change in Fund Balance

Budget Basis	(\$306,085)
Net Adjustment for Revenue Accruals Net Adjustment for Expenditure Accruals Adjustment for Encumbrances	(459,829) 682,695 (312,974)
GAAP Basis	(\$396,193)

Note 4 – Cash and Investments

State statutes classify monies held by the District into three categories. Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the District has identified as not required for use within the current period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts. Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including pass book accounts. Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal NationalMortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio); and
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days from the date of purchase in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time;
- 8. Under limited circumstances, corporate debt interest rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Protection of school district deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

The following information classifies deposits and investments by categories of risk as defined by GASB Statement No. 3, *Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements.*

Deposits At fiscal year end, the carrying amount of the District's deposits was \$1,032,464 and the bank balance was \$1,033,134 of which \$1,000,000 was in certificate of deposit.

Of bank balance, \$133,134 was covered by federal depository insurance and the remaining \$900,000 was uninsured and uncollateralized. Although all State statutory requirements for the deposit of money had been followed, noncompliance with federal requirement would potentially subject the District to a successful claim by the FDIC.

Petty Cash on Hand At fiscal year end, the District had \$25 in petty cash on hand which is included on the balance sheet of the District as part of the "equity in pooled cash and cash equivalents."

Investments GASB Statement No. 3, entitled *Deposits with Financial Institutions, Investments* (including Repurchase Agreements), and Reverse Repurchase Agreements, requires the District's investments to be categorized to give an indication of the level of risk assumed by the District at fiscal year end. Category 1 includes investments that are insured or registered or for which the securities are held by the District or its agent in the District's name. Category 2 includes uninsured and unregistered investments for which are held by the counter party's trust department or agent in the District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counter party, or by its trust department or agent but not in the District's name. Investments in STAR Ohio are unclassified investment since they are not evidenced by securities that exist in physical or book entry form.

	Category 3		Fair Value			Market Value
Catergorized Investments:						
Money Market	\$	15,633	\$	15,633	\$	15,633
Repurchase Agreement		26,101		26,101		26,101
Federal Home Loan Mortage Bank Bonds		591,235		591,235		589,865
Federal Home Loan Bank Bonds		1,089,658		1,089,658		1,080,892
Federal Farm Credit Bank Cons. Bonds		155,981		155,981		154,956
Student Loan Marketing Assn. Bonds		206,214		206,214		208,188
Total Categorized Investments		2,084,822		2,084,822		2,075,635
Non-categorized Investments:						
STAR Ohio		-		1,208,835		1,208,835
Total Non-categorized Investments		-		1,208,835	_	1,208,835
Total Investments	\$	2,084,822	\$	3,293,657	\$	3,284,470

The classification of cash and cash equivalents and investments on the combined financial statements is based on criteria set forth in GASB Statement No. 9 entitled, *Reporting Cash Flows of Proprietary and Non-Expendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*. A reconciliation between the classifications of cash and investments on the combined financial statements and the classifications of deposits and investments presented above per GASB Statement No. 3 is as follows:

	Cash and	
	Cash Equivalents	Investments
GASB Statement 9	\$2,283,058	\$2,043,088
Cash on Hand	(25)	0
Investments which are part of the Cash		
Management Pool:		
Repurchase Agreement	(26,101)	26,101
Money Market	(15,633)	15,633
STAROhio	(1,208,835)	1,208,835
GASB Statement 3	\$1,032,464	\$3,293,657

Note 5 – Property Tax

Property taxes are levied, assessed and collected on a calendar year basis. They include amounts levied against all real, public utility, and tangible personal property located in the District. Taxes collected on real property (other than public utility) in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date. Assessed values are established by the Ashtabula County Auditor at 35% of appraised market value. All property is required to be revalued every six years. The last revaluation for the District was completed in 2002; an update will be done in 2005. The next revaluation is scheduled for 2008.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31. If paid semi-annually, the first payment is usually due February 14, with the remainder payable June 20. Taxes collected from tangible personal property (other than public utility) in one calendar year are levied in the prior calendar year on assessed values during and at the close of the most recent fiscal year of the taxpayer that ended on or before December 31 of that calendar year. Tangible personal property used in business (except for public utilities) is currently assessed for taxation purposes at 25% of its true value. Amounts paid by multi-county taxpayers may pay annually or semi-annually, the first payment is due April 30, with the remainder payable by September 28.

Public utility real and public utility personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Real property is assessed at 35% of market value and personal property is assessed at 100% of market value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The Ashtabula County Treasurer collects property taxes on behalf of the District. The Ashtabula County Auditor remits the collected taxes to the District. Tax settlements are made each March and August for real property taxes and each June and October for personal property.

Taxes available for advance and recognized as revenue, but not received by the District prior to June 30, are reflected as a reservation of fund balance. The District is prohibited by law from appropriating the property taxes recognized as revenue in accordance with Ohio Revised Code Section 5705.35 since an advance of tax revenue was not received by the end of the fiscal year.

The full tax rate at the fiscal year ended June 30, 2003 for operations was \$41.71 per \$1,000 of assessed valuation and for permanent improvements, \$1.90 per \$1,000 of assessed valuation. The assessed values of real and tangible personal property on which the fiscal year 2003 taxes were collected were as follows:

	2002 Assessed Values	2003 Assessed Values
Real Property:		
Agricultural/Residential	\$54,894,220	\$61,898,610
and Other Real Estate		
Commercial and Industrial	123,804,620	148,018,330
Public Utility	133,440	131,390
Tangible Property:		
General	82,395,390	80,838,020
Public Utility	30,716,990	29,795,080
Total Assessed Value	\$291,944,660	\$320,681,430

Note 6 – Receivables

Receivables at June 30, 2003 consisted of taxes, accounts (miscellaneous), and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current guarantee of Federal funds.

A summary of the principal items of Intergovernmental Receivables follows:

Non-major Governmental Funds:	
Federal Lunch Reimbursement	\$ 37,996
Total Intergovernmental Receivable	\$ 37,996

Note 7 – Capital Assets

In fiscal year 2003, the District discovered an overstatement on the capital assets and reclassification of capital assets. The District also began to depreciate the capital assets in the governmental activities.

	Balance 6/30/2002	Adjustments	GASB 34 Adjustments	Balance 7/1/2002
Governmental Activities				
Capital Assets, not being depreciated:				
Land	\$ 390,052	\$ -	\$ -	\$ 390,052
Total Capital Assets, not being depreciated:	390,052			390,052
Capital Assets, being depreciated:				
Buildings and Improvements	5,002,285	8,882	-	5,011,167
Furniture, Equipment and Fixtures	3,374,747	(185,420)	-	3,189,327
Vehicles	1,550,251	85,015	-	1,635,266
Library and Textbooks		221,288		221,288
Total Capital Assets, being depreciated:	9,927,283	129,765		10,057,048
Less Accumulated Depreciation:				
Building and Improvements	-	-	(3,988,068)	(3,988,068)
Furniture, Equipment, and Fixtures	-	(117,680)	(2,174,104)	(2,291,784)
Vehicles	-	-	(1,000,047)	(1,000,047)
Library and Textbooks			(64,954)	(64,954)
Total Accumulated Depreciation		(117,680)	(7,227,173)	(7,344,853)
Total Capital Assets being depreciated, net	9,927,283	12,085	(7,227,173)	2,712,195
Governmental Activities Capital Assets, Net	\$10,317,335	\$ 12,085	\$(7,227,173)	\$ 3,102,247

Capital asset activity for the fiscal year ended June 30, 2003, was as follows:

Governmental Activities	Balance 7/1/2002	Addition	Deletion	Balance 6/30/2003
Capital Assets, not being depreciated:				
Land	\$ 390,052	\$ -	\$ -	\$ 390,052
Total Capital Assets, not being depreciated:	390,052			390,052
Capital Assets, being depreciated:				
Buildings and Improvements	5,011,167	683,452	(5,000)	5,689,619
Furniture, Equipment and Fixtures	3,189,327	90,087	(215,774)	3,063,640
Vehicles	1,635,266	118,954	(103,716)	1,650,504
Library and Textbooks	221,288	15,786		237,074
Total Capital Assets, being depreciated:	10,057,048	908,279	(324,490)	10,640,837
Less Accumulated Depreciation:				
Building and Improvements	(3,988,068)	(86,200)	499	(4,073,769)
Furniture, Equipment, and Fixtures	(2,291,784)	(156,449)	194,643	(2,253,590)
Vehicles	(1,000,047)	(103,517)	41,300	(1,062,264)
Library and Textbooks	(64,954)	(14,884)		(79,838)
Total Accumulated Depreciation	(7,344,853)	(361,050)	236,442	(7,469,461)
Total Capital Assets being depreciated, net	2,712,195	547,229	(88,048)	3,171,376
Governmental Activities Capital Assets, Net	\$ 3,102,247	\$ 547,229	\$ (88,048)	\$ 3,561,428

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 208,839
Vocational	168
Support Services:	
Instructional Staff	2,839
Administration	4,126
Operation and Maintenance of Plant	29,753
Pupil Transportation	101,493
Central	1,019
Operationg of Non-instructional Services	9,335
Extracurricular Activities	 3,478
Total Depreciation Expense	\$ 361,050

Note 8 – Interfund Balances

A. Interfund Transfers

Interfund transfers for the year ended June 30, 2003, consisted of the following, as reported on the fund financial statements:

	Transfer In	Transfer Out
Major Governmental Fund: General	\$0	(\$110,392)
Non-major Governmental Funds:		
Lunchroom	60,392	0
Capital Project Reserve	50,000	0

Transfers are used to move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorization. Transfers are also used to close out the funds that are no longer required.

B. Interfund Receivable/Payable

The interfund receivable/payable consisted of the following at June 30, 2003, as reported on the fund financial statements:

	Interfund Receivable	Interfund Payable
Major Governmental Fund: General	\$306,693	\$0
Non-major Governmental Funds:		
Title I	0	6,354
Miscellaneous Federal Grants	0	339
Permanent Improvement	0	300,000

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received.

Note 9 – Compensated Absences

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Only administrative and support personnel who are under a full year contract (11 and 12 month) are eligible for vacation time. The number of days granted is determined upon length of service. For fiscal year 2003, the superintendent, treasurer, and director of curriculum and instruction were granted twenty days of vacation.

Classified employees earn ten to twenty days of vacation per year, depending upon length of service. Any vacation time which is unused as of the employee's anniversary date is expired and not available for use in a subsequent year unless approved by the superintendent. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment.

The classified personnel accumulate vacation based on the following schedule:

Years Service	Vacation Weeks
1-8	2
9-13	3
14-beyond	4

Each employee earns sick leave at the rate of one and one-fourth days per month. Sick leave shall accumulate during active employment on a continuous year-to-year basis; certified employees, 295 days and classified employees, 285 days.

For all employees, retirement severance is paid to each employee retiring from the District at a per diem rate of the annual salary at the time of retirement if the employee has been employed by the District for a minimum of ten consecutive years at the time of retirement for certified personnel and a minimum of five consecutive years for classified personnel. Any employee receiving retirement severance pay shall be entitled to a dollar amount equivalent to one-fourth of all accumulated sick leave credited to that employee up to 67.5 days for certified employees and 67.5 days for classified employees.

Note 10 – Defined Benefit Pension Plans

A. School Employees Retirement System

The District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Plan members are required to contribute 9 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2003, 8.17 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amount, by the SERS' Retirement Board. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2003, 2002, and 2001 were \$368,827, \$304,320, and \$333,168, respectively; 35 percent has been contributed for fiscal year 2003 and 100 percent for fiscal years 2002 and 2001. \$239,393 representing the unpaid contribution for fiscal year 2003, including the surcharge, is recorded as a liability within the respective funds.

B. State Teachers Retirement System

The District participates in the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple employer public employee retirement system. STRS provides basic retirement and disability benefits, annual cost-of-living adjustments, and death and survivor benefits to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information for STRS. That report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771.

New members have a choice of three retirement plans, a Defined Benefits (DB) plan, a Defined Contribution (SC) plan, and a Combined plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or allowance based on member contributions and earned interest matched by STRS Ohio funds time an actuarially determined annuity factor. The DC plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined plan offers features of both the DB plan and DC plan. In the Combined plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB plan.

DC and Combine plan members will transfer to the DB plan during their fifth year of membership unless they permanently select the DC or Combined plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balance from the existing DB plan into the DC plan or the Combined plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

For the fiscal year ended June 30, 2003, plan members are required to contribute 9.3 percent of their annual covered salaries. The District is required to contribute 14 percent; 9.5 percent was the portion used to fund pension obligations. For fiscal year 2000 (the latest information available), 6 percent was used to fund pension obligations. Contribution rates are established by STRS, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to the DB Plan for the fiscal years ended June 30, 2003, 2002, and 2001 were \$1,020,749, \$985,440, and \$1,021,008, respectively; 83.3 percent has been contributed for fiscal year 2003, and 100 percent for fiscal years 2002 and 2001. \$170,340 representing the unpaid contribution for fiscal year 2003 is recorded as a liability within the respective funds. Contributions to the DC and Combined Plans for fiscal year 2003 were \$4,284 made by the School District and \$8,773 made by plan members.

Note 11 – Postemployment Benefits

The School District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are on a pay-as-you-go basis.

All STRS benefit recipients and sponsored dependents are eligible for health care coverage. The STRS Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS funds is included in the employer contribution rate, currently 14 percent of covered payroll.

The Retirement Board allocates employer contributions to the Health Care Stabilization Fund from which health care benefits are paid. For the fiscal year ended June 30, 2003, the STRS Board allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. For the School District, this amount equaled \$328,098 for fiscal year 2003.

STRS pays health care benefits from the Health Care Stabilization Fund. At June 30, 2002 (the latest information available), the balance in the Fund was \$3.011 billion. For the year ended June 30, 2002, net health care costs paid by STRS were \$354,697,000 and STRS had 105,300 eligible benefit recipients.

For this fiscal year, SERS employer contributions to fund health care benefits were 5.83 percent of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2003, the minimum pay has been established at \$14,500. The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund.

The target level for the health care reserve is 150 percent of annual health care expenses. Expenses for health care at June 30, 2003 (the latest information available), were \$204,930,737 and the target level was \$307.4 million. At June 30, 2003 SERS had net assets available for payment of health care benefits of \$303.6 million. SERS has approximately 50,000 participants currently receiving health care benefits. For the School District, the amount to fund health care benefits, including the surcharge, equaled \$187,624 during the 2003 fiscal year.

Note 12 – Risk Management

A. General Risk

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. The District has addressed these various types of risk by purchasing a comprehensive insurance policy through commercial carriers.

Professional liability insurance is maintained in the amount of \$1,000,000 for single occurrence and \$2,000,000 in the aggregate.

The District maintains fleet insurance in the amount of \$1,000,000 for any one accident or loss and \$5,000.000 in the aggregate and an additional \$2,000,000 in uninsured motorists coverage. The District maintains replacement cost insurance on buildings and contents in the amount of \$46,473,200; musical instruments, \$400,000; and, computers and electronic equipment, \$1,000,000.

Settled claims have not exceeded this commercial coverage in any of the past five years. There have been no significant reductions in insurance coverage from last year.

B. Health Insurance

In July, 1987, the District joined the Ashtabula County Schools Council of Governments Employees Insurance Consortium to insure its medical claims. The consortium currently includes seven member school districts. Contributions are determined by the consortium's board of directors. The program is operated as a full indemnity program with no financial liability (other than monthly premiums) or risk to the District.

C. Workers' Compensation

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), and insurance purchasing pool. The GRP's business and affairs are

conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association (OSBA). The Executive Director of OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

Note 13 – Notes and Long-Term Debt

	0	Principal utstanding 5/30/2002	Ad	ditions	R	eductions	Ou	Principal atstanding /30/2003	mounts Due in ne Year
Governmental Activities									
1997 Energy Conservation Bonds	\$	310,000	\$	-	\$	(55,000)	\$	255,000	\$ 60,000
2003 Energy Conservation Bonds		-	2	463,415		(43,415)		420,000	40,000
Compensated Absences		1,052,227	2	326,871		(352,493)		1,026,605	85,114
Total Governmental Activities Long-Term Liabilities	\$	1,362,227		790,286		(450,908)	\$	1,701,605	\$ 185,114

A summary of changes in long-term obligations for the year ended June 30, 2003, are as follows:

1997 Energy Conservation Bonds The District issued Energy Conservation Bonds in the amount of \$558,125 on July 15, 1996. The bonds mature in December 2006 and have an average interest rate of 5.7%. The annual maturities of the general obligation bonds as of June 30, 2003, and related interest payments are as follows:

	Principal	Interest	Payment
FY 2004	\$60,000	\$12,550	\$72,550
FY 2005	60,000	9,280	69,280
FY 2006	65,000	1,995	66,995
FY 2007	70,000	0	70,000
Total	\$255,000	\$23,825	\$278,825

2003 Energy Conservation Bonds The District issued Energy Conservation Bonds in the amount of \$463,415 on July 10, 2002. The bonds mature in December 2011 and have an average interest rate of 4.625%. The annual maturities of the general obligation bonds as of June 30, 2003, and related interest payments are as follows:

	Principal Interest		Payment
FY 2004	\$40,000	\$18,500	\$58,500
FY 2005	40,000	16,650	56,650
FY 2006	40,000	14,800	54,800
FY 2007	45,000	12,834	57,834
FY 2008 and Thereafter	255,000	30,641	285,641
Total	\$420,000	\$93,425	\$513,425

The Ohio Revised Code (ORC) provides that the net debt of a school district, whether or not approved by the people, shall not exceed 9.0% of the total value of all property in the District as listed and assessed for taxation. In addition, the unvoted net debt of a school district cannot exceed .1% of the total assessed value of property. The District has no unvoted debt. The District's unvoted debt limit is \$320,681. The voted debt limit at June 30, 2003 is \$28,513,260.

Note 14 – Jointly Governed Organizations and Public Entity Risk Pools

Northeast Ohio Management Information Network (NEOMIN) NEOMIN is a jointly governed organization among thirty school districts in Trumbull and Ashtabula Counties. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the districts support NEOMIN based upon a per pupil charge.

Superintendents of the participating school districts are eligible to be voting members of the Governing Board which consists of ten members: the Trumbull and Ashtabula County superintendents (permanent members), three superintendents from Ashtabula County school districts, three superintendents from Trumbull County districts, and a treasurer from each county. The District was not represented on the Governing Board during fiscal year 2003. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. A complete set of separate financial statements may be obtained from the Trumbull County Educational Service Center, 347 North Park Avenue, Warren, Ohio, 44481.

North Kingsville Public Library The North Kingsville Public Library (the Library) is a political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Board of Education. The Board of Trustees possesses it own contracting and budgeting authority, hires and fires personnel and does not depend on the District for operational subsidies. Although the District does serve as the taxing authority and may issue tax related debt on the behalf of the Library, its role is limited to a ministerial function. The determination to request approval of tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be

obtained from the North Kingsville Public Library, Carole L. Vanek, Clerk/Treasurer, at 6006 Academy Street, Kingsville, Ohio 44048.

Northeast Ohio Special Education Regional Resources Center (NEO/SERRC) NEO/SERRC is a special education service center which selects its own board, adopts its own budget and receives direct Federal and State grants for its operation. The jointly governed organization was formed for the purpose of initiating, expanding and improving special education programs and services for the children with disabilities and their parents.

NEO/SERRC is governed by a governing board of 39 members made up of representatives from 35 superintendents of the participating districts, one non-public school, one county board of mental retardation and two parents whose terms rotate each year. The degree of control exercised by any participating school district is limited to it representation on the Board. Financial information can be obtained by contacting the Treasurer at the Mahoning County Educational Service Center, 100 DeBartolo Place, Youngstown, Ohio 44512.

Note 15 – Contingencies

A. Grants

The District received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2003.

B. Litigation

The District is not party to any legal proceedings seeking damages or injunctive relief generally incidental to its operations and pending at June 30, 2003.

Note 16 – School Funding Decision

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school funding decision is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school funding scheme that is thorough and efficient...".

The District is currently unable to determine what effect, if any, this decision will have on its future State funding and on its financial operations.

Note 17 – Millennium Inorganic Corporation Tax Refund Escrow Fund

In anticipation of a pollution control equipment tax refund to the Millennium Inorganic Corporation, the District has set aside, within the general fund, the estimated tax refund of \$711,078. The Corporation has paid these taxes since 1993; figures used in the calculation of the refund were provided by Millennium Inorganic Corporation. The District has refunded \$439,807 and an additional partial refund is expected to occur within the next year.

Note 18 – Statutory Reserves

The District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by yearend or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

Effective April 10, 2001, Am. Sub. Senate Bill 345 amended ORC Section 5705.29 (h), effectively eliminating the requirement for the District to establish and maintain a budget stabilization reserve. As of June 30, 2003, the District had taken action to eliminate this reserve in accordance with Am. Sub. Senate Bill 345.

The following cash basis information describes the change in the year-end set aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute. The District had offsets and qualifying disbursements during the year that reduced the set-aside amounts to below zero. The negative set-aside balance for textbooks may be used to reduce set-aside requirements in future years. The negative set-aside balance for the capital improvements may not be used to reduce the set-aside requirements of future years. This negative balance is therefore not presented as being carried forward to future years.

·. 1

	Textbooks	Capital Improvement	Total
Set-aside cash balance as of June 30, 2002	\$0	\$0	\$0
Current year set-aside requirement	401,896	401,896	802,792
Qualifying expenditures	(463,191)	(728,032)	0
Totals	(\$61,295)	(\$326,136)	(\$387,431)
Set-aside reserve balance as f June 30, 2003 carried forward to future fiscal years	(\$61,295)	\$0	\$0
Cash Balance carried forward to Fiscal Year 2004	\$0	\$0	\$0

Note 19 – Fund Deficits

A. Fund Deficits

Fund balances at June 30, 2003 include the following individual fund deficit:

Funds	Deficit Fund Balance
Nonmajor Special Revenue Funds	
Title I	\$22,528
Title VI	6,344
Title VI-R	19,296

The fund deficit in all funds is the result of the recognition of liabilities in accordance with general accepted accounting principles. Management is analyzing the operations of these funds to determine appropriate steps to eliminate the deficits.

Note 20 – Restatement of Fund Balance on the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP) and Actual

At June 30, 2002, the general fund's fund balance was incorrectly recorded on the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP) and Actual. The corrections were made for the current year and the changes were presented as follows.

	Ending Fund Balance		Beginning Fund Balance		
	at J	une 30, 2002	Adjustments	at .	July 1, 2002
General Fund	\$	2,085,289	711,078	\$	2,796,367

Note 21 – Changes in Accounting Principals and Restatement of Fund Balance

Changes in Accounting Principles For the fiscal year 2003, the School District has implemented GASB No. 34, "Basic Financial Statements – and Management Discussion and Analysis – for State and Local Governments", GASB No. 37, "Basic Financial Statements for State and Local Governments: Omnibus", GASB No. 38, "Certain Financial Statement Note Disclosures", GASB No. 41, "Budgetary Comparison Schedules – Perspective Differences – an amendment of GASB Statement No. 34", and GASB Interpretation No. 6, "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements." At June 30, 2002, there was no effect on fund balances as a result of implementing GASB Statements No. 37, 38, and 41.

Restatement of Fund Balances The restatements of fund equity for correction of prior year accrual balances and assets and fund reclassification had the following effect on the fund balances of the major and non-major funds of the School District as they were previously reported.

	General Fund		Go	Other overnmental Funds	Total Governmental Funds	
Fund Balances at June 30, 2002	\$	4,446,639	\$	743,158	\$	5,189,797
Fund Reclassification		-		94,711		94,711
Restated Assets		-		(73,880)		(73,880)
Restated Liabilities		14,837		46,613		61,450
Fund Balances at July 1, 2002	\$	4,461,476	\$	810,602	\$	5,272,078

In fiscal year 2003, the Lunchroom Fund and Uniform School Supplies Fund which previously reported under the Enterprise Funds; and the Special Trust Funds and part of the Private-Purpose Trust Funds which previously reported under Fiduciary Funds were reclassified to Special Revenue Funds.

GASB 34 creates new basic financial statements for reporting on the School District's financial activities. The financial statements now include government-wide financial statements prepared on an accrual basis of accounting and fund financial statements which present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column.

The transition from governmental fund balance to net assets of the governmental activities is presented as follow:

	General Fund		Other Governmental Funds		Total Governmental Funds	
Fund Balances at June 30, 2002	\$	4,461,476	\$	810,602	\$	5,272,078
Adjustments:						
Capital Asset						3,102,247
GASB Interpretation No. 6						(1,052,227)
GASB 34						
Deferred Revenue						353,726
Intergovernmental Payable						(139,600)
Accrued Interest Payable						(1,302)
Long-term Liabilities						(310,000)
Governmental Activities Net Assets	at June	30, 2002			\$	7,224,922

The transition from fiduciary fund equity to net assets is presented as followed:

	Private-Purpose Trust Fund			
Fund Equity as June 30, 2002	\$	42,570		
Fund Reclassification		(8,154)		
Net Assets as June 30, 2002	\$	34,416		

BUCKEYE LOCAL SCHOOL DISTRICT ASHTABULA COUNTY SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2003

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Expenditures	Non-Cash Expenditures
U.S. DEPARTMENT OF AGRICULTURE						
Passed Through The Ohio Department of Education.						
Nutrition Cluster:						
Food Distribution Program	N/A	10.550	-	\$58,855	-	\$58,855
School Breakfast Program	05-PU 2002 05-PU 2003	10.553	\$ 10,292 29,073		\$ 10,292 29,073	
Subtotal School Breakfast Program			39,365	-	39,365	-
National School Lunch Program	LL-P4-2002 LL-P4-2003	10.555	56,670 165,068	-	56,670 165,068	-
Subtotal School National School Lunch Program			221,738	-	221,738	-
Total U.S. Department of Agriculture Nutrition Cluster			\$ 261,103	\$ 58,855	\$ 261,103	\$ 58,855
U.S. DEPARTMENT OF EDUCATION Passed Through The Ohio Department of Education.						
Grants to Local Educational Agencies Title I School Subsidy	C1-S1-2002 C1-S1-2003 C1-SD-2002 C1-SD-2003	84.010	- 322,318 324 21,587		51,069 316,240 - 20,410	
Total Title I School Subsidy	01-00-2003		344,229	·	387,719	
<i>Special Education Cluster</i> Special Education Grants to States Literacy Specialist		84.027	15,618		15,618	
Comprehensive School Reform Demonstration	RF-S1-02	84.332	-		2,718	
Safe and Drug Free Schools Grant	DR-S1-2003	84.186	8,962		8,756	
Eisenhower Professional Development Grant	MS-S1-2002	84.281	1,425		-	
Title V Part A Innovative Education Program Strategies Total - Title V Part A	CS-S1-2002 CS-S1-2003	84.298	2,238 6,808 9,046		6,876 12,502 19,378	
Technology Literacy Challenge Fund Grants	TJ-S1-2003	84.318	10,640		3,364	
Advanced Placement Program	AV-S1-2003	84.330	250		250	
Assistive Technology Infusion Gran	AT-S3-2002	84.224	2,449		-	
Title II Part A Improving Teacher Quality State Grants Total - Title II Part A	TR-S1-2002 TR-S1-2003	84.367	- 119,565 119,565		2,924 <u>119,546</u> 122,470	
Total U.S. Department of Education			\$ 512,184		\$ 560,273	
Totals			\$ 773,287	\$ 58,855	\$ 821,376	\$ 58,855

The accompanying notes to this schedule are an integral part of this schedule.

BUCKEYE LOCAL SCHOOL DISTRICT ASHTABULA COUNTY

NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR FISCAL YEAR ENDED JUNE 30, 2003

NOTE A --- SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

NOTE B--- CHILD NUTRITION CLUSTER

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This nonmonetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

NOTE C --- MATCHING REQUIREMENTS

Certain Federal programs require that the District contribute non-Federal funds (matching funds) to support the Federally-funded programs. The District has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.



Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Buckeye Local School District Ashtabula County 3436 Edgewood Drive Ashtabula, Ohio 44004

To The Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Buckeye Local School District, Ashtabula County (the District) as of and for the year ended June 30, 2003, which collectively comprise the District's basic financial statements and have issued our report thereon dated July 14, 2004. The District also adopted Governmental Accounting Standards Board Statement No. 34 and Interpretation No. 6. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Buckeye Local School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance we must report under *Government Auditing Standards*. However, we noted one immaterial instance of noncompliance that we have reported to management of the Buckeye Local School District in a separate letter dated July 14, 2004

Internal Control over Financial Reporting

In planning and performing our audit, we considered the Buckeye Local School District's internal control over financial reporting to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of Buckeye Local School District in a separate letter dated July 14, 2004.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Buckeye Local School District Ashtabula County Independent Accountant's Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the audit committee, management, the Board, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

July 14, 2004



Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO MAJOR FEDERAL PROGRAMS AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Buckeye Local School District Ashtabula County 3436 Edgewood Drive Ashtabula, Ohio 44004

To The Board of Education:

Compliance

We have audited the compliance of Buckeye Local School District, Ashtabula County with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended June 30, 2003. Buckeye Local School District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the Buckeye Local School District's management. Our responsibility is to express an opinion on the Buckeye Local School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Governmental Auditing Standards,* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the Buckeye Local School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Buckeye Local School District's compliances.

In our opinion, Buckeye Local School District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2003.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Buckeye Local School District Ashtabula County Independent Accountant's Report on Compliance with Requirements Applicable to Each Major Federal Program and Internal Control Over Compliance In Accordance With OMB Circular A-133 Page 2

Internal Control Over Compliance

The management of the Buckeye Local School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs.

In planning and performing our audit, we considered the Buckeye Local School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of management, the Board, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

July 14, 2004

BUCKEYE LOCAL SCHOOL DISTRICT ASHTABULA COUNTY JUNE 30, 2003

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	Νο
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Nutrition Cluster : CFDA #s 10.550, 10.553 and 10.555
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: > \$ 100,000
(d)(1)(ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

Finding Number

None

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BUCKEYE LOCAL SCHOOL DISTRICT

ASHTABULA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED AUGUST 5, 2004