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# INDEPENDENT ACCOUNTANTS' REPORT

Salt Creek Township Pickaway County 27924 Kime Holderman Road Circleville, Ohio 43113

To the Board of Trustees:

We have audited the accompanying financial statements of Salt Creek Township, Pickaway County, Ohio, (the Township), as of and for the years ended December 31, 2002, and December 31, 2001. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Saltcreek Township, Pickaway County, Ohio, as of December 31, 2002, and December 31, 2001, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 22, 2003, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

35 N. Fourth St. / Second Floor / Columbus, OH 43215 Telephone: (614) 466-3402 (800) 443-9275 Fax: (614) 728-7199 www.auditor.state.oh.us Saltcreek Township Pickaway County Independent Accountants' Report Page 2

This report is intended solely for the information and use of the management, the Board of Trustees, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

**BETTY MONTGOMERY** Auditor of State

April 22, 2003

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES AND NON-EXPENDABLE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types				
	General	Special Revenue	Capital Projects	Non-Expendable Trust Fund	Totals (Memorandum Only)
Cash Receipts:					
Local Taxes	\$44,273	\$208,419	\$0	\$0	\$252,692
Intergovernmental	64,976	109,356	0	0	174,332
Licenses, Permits, and Fees	0	3,150	0	0	3,150
Earnings on Investments	2,542	561	0	401	3,504
Other Revenue	1,439	9,798	0	0	11,237
Total Cash Receipts	113,230	331,284	0	401	444,915
Cash Disbursements:					
Current:					
General Government	57,238	2,829	0	0	60,067
Public Safety	0	335,735	0	0	335,735
Public Works	2,245	211,296	0	0	213,541
Health	6,473	7,172	0	0	13,645
Capital Outlay	55,472	1,991	0	0	57,463
Total Cash Disbursements	121,428	559,023	0	0	680,451
Total Receipts Over/(Under) Disbursements	(8,198)	(227,739)	0	401	(235,536)
Other Financing Receipts:					
Proceeds from Sale of Public Debt: Sale of Notes	0	229,488	0	0	229,488
Total Other Financing Receipts	0	229,488	0	0	229,488
Excess of Cash Receipts and Other Financing					
Receipts Over/(Under) Cash Disbursements	(8,198)	1,749	0	401	(6,048)
Fund Cash Balances, January 1	79,151	132,654	979	20,156	232,940
Fund Cash Balances, December 31	\$70,953	\$134,403	\$979	\$20,557	\$226,892

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES AND NON-EXPENDABLE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types			_	
	General	Special Revenue	Capital Projects	Non-Expendable Trust Fund	Totals (Memorandum Only)
Cash Receipts:					
Local Taxes	\$43,339	\$151,830	\$0	\$0	\$195,169
Intergovernmental	31,744	103,687	0	0	135,431
Licenses, Permits, and Fees	0	3,485	0	0	3,485
Earnings on Investments	6,155	988	0	735	7,878
Other Revenue	1,914	4,300	0	0	6,214
Total Cash Receipts	83,152	264,290	0	735	348,177
Cash Disbursements:					
Current:					
General Government	51,856	1,947	0	0	53,803
Public Safety	0	48,704	0	0	48,704
Public Works	21,306	193,152	0	0	214,458
Health	6,185	7,354	0	0	13,539
Redemption of Principal	0	15,302	0	0	15,302
Interest and Fiscal Charges	0	78	0	0	78
Capital Outlay	65,396	4,800	0	0	70,196
Total Cash Disbursements	144,743	271,337	0	0	416,080
Total Receipts Over/(Under) Disbursements	(61,591)	(7,047)	0	735	(67,903)
Fund Cash Balances, January 1	140,742	139,701	979	19,421	300,843
Fund Cash Balances, December 31	\$79,151	\$132,654	\$979	\$20,156	\$232,940

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Saltcreek Township, Pickaway County, Ohio, (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road and bridge maintenance, cemetery maintenance, fire protection, and emergency medical services

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

# 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

*Road and Bridge Fund* - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

*Gasoline Tax Fund* - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

*Fire Fund* – This fund receives property tax and special levy money to provide for the fire and EMS services the Township provides.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

# C. Fund Accounting (Continued)

# 3. Capital Projects Fund (Continued)

This fund is used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following capital projects fund:

*Issue II Fund* – The Township received a grant from the State of Ohio to complete road work on various roads within the Township.

# 4. Fiduciary Fund

This fund is used to account for resources restricted by a legally binding trust agreement. The Township had the following fiduciary fund:

*Non-Expendable Trust - Cemetery Bequest Fund* – This fund receives interest on restricted money donated to the Township to be used towards the cemetery only.

# D. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

# 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, and object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

# 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

# 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are not carried over. They are reappropriated at the beginning of the next year.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

# E. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

# 2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

	2002	2001
Demand deposits	\$207,471	\$213,519
Certificates of deposit	19,421	19,421
Total deposits	\$226,892	\$232,940

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by securities specifically pledged by the financial institution to the Township.

# 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2002 and 2001 follows:

2002 Budgeted vs. Actual Receipts				
Budgeted Actual				
Fund Type	Receipts	Receipts	Variance	
General	\$198,870	\$113,230	(\$85,640)	
Special Revenue	417,144	560,772	143,628	
Non-Expendable Trust	0	401	401	
Total	\$616,014	\$674,403	\$58,389	

2002 Budgeted vs. Actual Budgetary Basis Expenditures				
Appropriation Budgetary				
Fund Type	Authority	Expenditures	Variance	
General	\$278,755	\$121,428	\$157,327	
Special Revenue	549,798	559,023	(9,225)	
Capital Projects	979	0	979	
Total	\$829,532	\$680,451	\$149,081	

2001 Budgeted vs. Actual Receipts			
Budgeted Actual			
Fund Type	Receipts	Receipts	Variance
General	\$80,576	\$83,152	\$2,576
Special Revenue	283,158	264,290	(18,868)
Non-Expendable Trust	0	735	735
Total	\$363,733	\$348,177	(\$15,556)

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

# 3. BUDGETARY ACTIVITY (Continued)

2001 Budgeted vs. Actual Budgetary Basis Expenditures				
Appropriation Budgetary				
Fund Type	Authority	Expenditures	Variance	
General	\$221,317	\$144,743	\$76,574	
Special Revenue	422,859	271,337	151,522	
Capital Projects	979	0	979	
Total	\$645,155	\$416,080	\$229,075	

Contrary to Ohio law, expenditures exceeded appropriations at the object level of control within the following funds:

General Fund Gasoline Tax Fund Road and Bridge Fund Fire District Fund Fire District Truck Fund Road District Fund Permissive Tax Fund

Also, supplemental appropriation measures were not approved in the same manner as the original measure which is contrary to Ohio Rev. Code Section 5705.40.

# 4. **PROPERTY TAX**

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

# 5. DEBT

Fire Truck

Debt outstanding at December 31, 2002 was as follows:

Principal	Interest Rate
\$229,488	4.25%

On November 21, 2002, the Township issued four separate notes in the amount of \$57,372 each for the purchase of a Fire Truck. The Notes will mature over a staggered period with annual installments of \$57,372 plus interest. The payments will be made from the Fire District Truck Fund.

Amortization of the above debt, including interest, is scheduled as follows:

	Fire Truck
Year ending December 31:	
2003	\$59,811
2004	62,256
2005	64,694
2006	67,132
Total	\$253,893

The Township made its final payment in 2001 on a Note used to purchase a backhoe .

# 6. RETIREMENT SYSTEM

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries for 2002 and 2001. The Township has paid all contributions required through December 31, 2002.

# 7. RISK MANAGEMENT

# **Risk Pool Membership**

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

# 7. RISK MANAGEMENT (Continued)

#### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per occurrence. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, which the General Reinsurance Corporation will reinsure.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### Property Coverage

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss. The Travelers Indemnity Company reinsures specific losses exceeding \$100,000. The Travelers Indemnity Company also provides aggregate excess coverage for property including automobile physical damage subject to an annual stop loss. When the stop loss is reached in any year, The Travelers Indemnity Company provides coverage in excess of \$10,000.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and report the following assets, liabilities and retained earnings at December 31:

Casualty Coverage	<u>2001</u>	<u>2000</u>
Assets	\$23,703,776	\$22,684,383
Liabilities	<u>9,379,003</u>	<u>8,924,977</u>
Retained earnings	<u>\$14,324,773</u>	<u>\$13,759,406</u>
Property Coverage	<u>2001</u>	<u>2000</u>
Assets	\$5,011,131	\$4,156,784
Liabilities	<u>647,667</u>	<u>497,831</u>
Retained earnings	<u>\$4,363,464</u>	<u>\$3,658,953</u>

The above information is the latest available.



# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Salt Creek Township Pickaway County 27924 Kime Holderman Road Circleville, Ohio 43113

To the Board of Trustees:

We have audited the accompanying financial statements of Salt Creek Township, Pickaway County, Ohio, (the Township), as of and for the years ended December 31, 2002, and December 31, 2001, and have issued our report thereon dated April 22, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2002-001and 2002-002. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated April 22, 2003.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated April 22, 2003.

35 N. Fourth St. / Second Floor / Columbus, OH 43215 Telephone: (614) 466-3402 (800) 443-9275 Fax: (614) 728-7199 www.auditor.state.oh.us Salt Creek Township Pickaway County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of the management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

**BETTY MONTGOMERY** Auditor of State

April 22, 2003

#### SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER

2002-001

#### Appropriation Measure

Ohio Rev. Code Section 5705.40 provides that any appropriation measure may be amended or supplemented as long as the entity complies with the provisions of the law as are used in making the original appropriation.

The original appropriation measure was approved by the Board of Trustees (Board). Subsequent supplemental appropriations were not approved in the same manner. Yet, the supplemental appropriations were incorporated into the Township's budgetary control system permitting the expenditure of monies in excess of the approved spending authority.

In accordance with Ohio Rev. Code Section 5705.40, the supplemental resolutions should be approved by the Board of Trustees. The budgetary schedules reported in the accompanying notes to the financial statements do not reflect any of the unapproved supplemental measures.

We recommend the Township comply with Ohio Rev. Code Section 5705.40.

# FINDING NUMBER 2002-002

# Expenditure Exceeding Appropriation

Ohio Rev. Code Section 5705.41(B) provides that no subdivision or taxing unit is to expend money unless it has been appropriated. As noted in Finding 2002-001 above, the Township did not approve supplemental appropriations, instead the Township continued to expend monies in excess of the approved measure. The following funds, at their legal level of control, were affected:

In 2002,

Fund/Object	Appropriation Measure- Spending Authority	Expenditures	Variance
Gasoline Tax:			
Salaries	\$30,000	\$38,633	\$(8,633)
Road and Bridge:			
Salaries	0	8,219	(8,219)
Insurance	20,000	24,346	(4,346)
Fire District: Truck:			
Supplies	10,000	12,494	(12,494)
Machine, Equipment	0	289,488	(289,488)
Road District:			
Insurance	30,000	46,558	(16,558)

# SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001 (Continued)

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In 2001:

Fund/Obj	ect	Appropriation Measure Spending Authority	Expenditures	Variance
General:				
	Supplies	\$15,000	\$20,195	\$(5,195)
	Other	5,575	6,185	(610)
	Building	30,000	64,696	(34,696)
Gasoline Tax:				
	Salaries	20,000	39,882	(19,882)
Road and Bridge	:			
	Supplies	21,000	26,611	(5,611)
	Other	3,705	8,706	(5,001)
Fire District :	Other	5,000	14,022	(9,022)
Road District:				
	Supplies	16,000	48,506	(32,506)
Permissive Tax:				
	Supplies	23,000	29,055	(6,055)

We recommend the Township Trustees approve supplemental measures in accordance with Ohio Rev. Code Section 5705.41(B). No expenditure should be made until such approvals are granted.



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

# SALT CREEK TOWNSHIP

# **PICKAWAY COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JUNE 19, 2003