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# INDEPENDENT ACCOUNTANTS' REPORT

Greene County Combined Health District Greene County 360 Wilson Drive P.O. Box 250 Xenia, Ohio 45385

To Members of the Board:

We have audited the accompanying financial statements of the Greene County Combined Health District (the District) as of and for the year ended December 31, 2002. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the District prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Greene County Combined Health District as of December 31, 2002, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 27, 2003 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688 www.auditor.state.oh.us Greene County Combined Health District Greene County Independent Accountants' Report Page 2

We performed our audit to form an opinion on the financial statements of the District, taken as a whole. The accompanying schedule of federal awards expenditures is presented for additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the financial statements. We subjected this information to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

This report is intended solely for the information and use of the finance committee, management, the Board and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other then these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

August 27, 2003

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES AND SIMILAR FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types			_
	General	Special Revenue	Fiduciary Fund	Totals (Memorandum Only)
Cash Receipts: Federal awards State Funds Local Grants Subdivision Fees	144,536 121,970	\$485,721 220,287 79,468		\$485,721 364,823 79,468 121,970
Tax Levies Licenses, Permits & Fees Contractual Services Other receipts	691,316 121,209 233,658 19,254	1,051,316 98,291		691,316 1,172,525 233,658 117,545
Total Cash Receipts	1,331,943	1,935,083		3,267,026
Cash Disbursements: Salaries Supplies Remittances to State Equipment Contracts - Repair Contracts - Services Rentals Travel Advertising and Printing Public Employees Retirement Workers' Compensation Utilities Insurance Other	530,449 29,535 29,267 6,022 10,173 56,587 10,053 11,536 5,172 65,261 2,253 23,308 59,893 28,051 	1,778,078 150,307 30,829 74,955 2,854 49,403 33,283 39,303 220,141 9,782 15,192 173,835 76,553 2,654,515	\$1,557 	2,308,527 181,399 60,096 80,977 13,027 105,990 10,053 44,819 44,475 285,402 12,035 38,500 233,728 105,187 3,524,215
Total Receipts Over/(Under) Disbursements <b>Other Financing Receipts/(Disbursements):</b> Transfers-In Advances-In Transfers-Out Advances-Out	464,383 31,126 206,026 (556,539) (144,996)	(719,432) 556,539 144,996 (31,126) (206,026)	(2,140)	(257,189) 587,665 351,022 (587,665) (351,022)
Total Other Financing Receipts/(Disbursements)	(464,383)	464,383		
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements		(255,049)	(2,140)	(257,189)
Fund Cash Balances, January 1	0	1,188,229	3,666	1,191,895
Fund Cash Balances, December 31	\$0	\$933,180	\$1,526	\$934,706
Reserves for Encumbrances, December 31	\$0	\$39,264	\$0	\$39,264

The notes to the financial statements are an integral part of this statement.

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#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The Greene County Combined Health District, Greene County, (the District), operates pursuant to Section 3709.07 of the Ohio Revised Code. The District is directed by a thirteen-member Board and an alternate and the Health Commissioner. The District is responsible for health services in all of Greene County, including cities, villages, and townships.

The Greene County Commissioners are the taxing authority for the Health District. The Greene County Auditor and Greene County Treasurer are responsible for fiscal control of the resources of the Health District. Services provided by the Health District include: prevention and restriction of diseases, sanitation, vital statistics, abatement, removal of nuisances, air pollution control, and alcoholism prevention and treatment.

The Greene County Auditor and the District's management believe these financial statements present all activities for which the District is financially accountable.

#### B. Basis of Accounting

The Greene County Auditor, as fiscal agent for the Health District, prepares its financial statement on a basis of accounting prescribed or permitted by the Auditor of State which is similar to the cash receipts and cash disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned and disbursements are recognized when paid rather than when the liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Investments and Inactive Funds

In accordance with the Ohio Revised Code, the Health District's cash is held and invested by the Greene County Treasurer, who acts as custodian for Health District monies. The Health District's assets are held in the County's cash and investment pool, and are valued at the Treasurer's reported carrying amount. All interest earned is required by Ohio law to be credited to the General Fund of the County.

#### D. Fund Accounting

The Greene County Auditor, as fiscal agent for the Health District, maintains its accounting records in accordance with the principles of "fund" accounting. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The District classifies its funds into the following types:

# 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those restricted by law or contract.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Funds:

**Women, Infants and Children (WIC) Fund** - This is a Federal grant fund used to account for the Special Supplemental Nutrition Program.

**Environmental Plumbing Inspection Fund** - This fund receives fees for providing home nursing services to elderly and homebound persons.

**C.F.H.S. Grant Fund** - This fund receives State, Federal, and fees from contractual services to provide child and family health services.

#### 3. Fiduciary Fund (Trust Fund)

This fund is used to account for resources restricted by legally binding trust agreements. The District had one expendable trust fund, of which materials and supplies were purchased from.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure and amendments thereto. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1.

#### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The District did not encumber all commitments required by Ohio law.

A summary of 2002 budgetary activity appears in Note 2.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under District's basis of accounting.

#### 2. BUDGETARY ACTIVITY

Budgetary activity for the year ended December 31, 2002 follows:

2002 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,557,228	\$1,569,095	\$11,867
Special Revenue	2,991,602	2,636,618	(354,984)
Fiduciary	3,666		(3,666)
Total	\$4,552,496	\$4,205,713	(\$346,783)

2002 Budgeted vs.	Actual Budgetary Basis	Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$1,557,228	\$1,569,095	(\$11,867)
Special Revenue	3,582,767	2,930,931	651,836
Fiduciary	2,900	2,140	760
Total	\$5,142,895	\$4,502,166	\$640,729

# 3. INTERGOVERNMENTAL FUNDING

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. These amounts are included in intergovernmental receipts in the financial statements.

The Board of County Commissioners is serving as a special taxing authority for the purposes of levying a special levy outside the ten-mil limitation to provide the Board of Health with sufficient funds to carry out health programs.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 (Continued)

#### 4. RETIREMENT SYSTEM

The District's full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002, PERS members contributed 8.5% of their gross salaries. The District contributed an amount equal to 13.55% of participants' gross salaries. The District has paid all contributions required through December 31, 2002.

#### 5. RISK MANAGEMENT

#### **Commercial Insurance**

The Health District maintains comprehensive insurance coverage with private carriers for real property, building contents, and vehicles. Vehicle policies include liability for bodily injury and property damage. Real property is coinsured at 100%.

#### 6. NONCOMPLIANCE

The District did not comply with requirements regarding prior certification of the availability of funds or proper identification of federal activity in its records.

#### SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2002

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
<u>U.S. DEPARTMENT OF AGRICULTURE</u> Passed Through Ohio Department of Health. Special Supplemental Food Program - Women, Infants and Children	29-1-001-1-CL-03	10.557	\$306,174
U.S. DEPARTMENT OF ENVIRONMENTAL PROTECTION AGENCY Passed Through Ohio Department of Health Indoor Radon	29-1-02-P-BA-392	66.032	15,685
<u>U.S. DEPARTMENT OF TRANSPORTATION</u> Passed Through Ohio Department of Public Safety Highway Safety Program / Safe Communities Program		20.600	36,894_
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed Through Ohio Department of Health. Centers for Disease Control -Health Alert Network Centers for Disease Control -Clinic Health Services Centers for Disease Control - Public Health Infrastructure Total Centers for Disease Controls and Prevention Investigation and Technical Assistance	29-01-001-2-DT-02 29-1-001-2-BI-03	93.283 93.283 93.283	66,843 10,164 19,924 96,931
Infant Immunization Children Family Health Services Injury Prevention Total U. S. Department of Health and Human Services	29-1-001-2-AZ-02 29-1-001-1-CG-02 29-1-001-2-EE-02	93.268 93.994 93.991	33,000 4,824 21,806 156,561
TOTAL FEDERAL ASSISTANCE			\$515,314

The accompanying notes to this schedule are an integral part of this schedule.

#### NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES FISCAL YEAR ENDED DECEMBER 31, 2002

# NOTE A -- SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the Health District's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### NOTE B -- MATCHING REQUIREMENTS

Certain Federal programs require that the Health District contribute non-Federal funds (matching funds) to support the Federally-funded programs. The Health District has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.



## REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Greene County Combined Health District Greene County 360 Wilson Drive P.O. Box 250 Xenia, Ohio 45385

To Members of the Board:

We have audited the accompanying financial statements of the Greene County Combined Health District (the District) as of and for the year ended December 31, 2002, and have issued our report thereon dated August 27, 2003. We conducted our audit in accordance with auditing standards generally accepted by the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards*, which is described in the accompanying schedule of findings as item #2002-001.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting the internal control over financi

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This report is intended solely for the information and use of the finance committee, management, the Board, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

August 27, 2003



#### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO MAJOR FEDERAL PROGRAMS AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Greene County Combined Health District Greene County 360 Wilson Drive P.O. Box 250 Xenia, Ohio 45385

To Members of the Board:

### Compliance

We have audited the compliance of the Greene County Combined Health District (the District) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended December 31, 2002. The District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2002. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements that is required to be reported in accordance with OMB Circular A-133 and is described in the accompanying Schedule of Findings as item 2002-002.

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#### **Internal Control Over Compliance**

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the finance committee, management, the Board, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

August 27, 2003

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2002

1. SUMMARY OF AUDITOR'S RESULTS			
(d)(1)(i)	Type of Financial Statement Opinion	Unqualified	
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No	
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No	
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes	
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No	
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No	
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified	
(d)(1)(vi)	Are there any reportable findings under § .510?	Yes	
(d)(1)(vii)	Major Programs (list):	Special Supplemental Food Program Woman, Infants and Children (WIC) - CFDA# 10.557	
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others	
(d)(1)(ix)	Low Risk Auditee?	Yes	

Greene County Combined Health District Greene County Schedule of Findings Page 2

#### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2002-001

**Ohio Rev. Code Section 5705.41(D)** provides that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order of contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The following exception to this basic requirement is provided by statue:

<u>Then and Now Certificate</u>: This exception provides that, if the fiscal officer can certify that both at the time that the contract or order was made and at the time that he is completing his certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.

Amounts of less than \$1,000 for political subdivisions may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

The Board of Health failed to properly certify forty-five percent of the expenditures tested. Proper certification of funds would provide an accurate picture of remaining available appropriations and unencumbered funds which would aid in the financial decision making process.

# 3. FINDING FOR FEDERAL AWARDS

#### FINDING NUMBER 2002-002

**OMB Circular A-133, Subpart C, §.300**, requires local governments receiving federal financial assistance to identify, in their accounting records, all federal funds received and expended and the programs under which they were received. Expenditures made in anticipation of grant revenues not yet received should be allocated to the corresponding fund. The District co-mingled federal and state grant monies and did not separately identify federal receipts and expenditures that could be reconciled to the programs under which they were received and disbursed.

To identify these transactions in a more timely and complete fashion, the District should assign all federal grant activity to the federal object code, and all state activity to the state object code. This will provide improved information to identify federal receipts and expenditures and allow for specific identification of usage and balances.



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# **GREENE COUNTY COMBINED HEALTH DISTRICT**

# **GREENE COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED OCTOBER 9, 2003