



Jim Petro Auditor of State

STATE OF OHIO



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January 21, 2003

The attached audit was conducted and prepared for release prior to the commencement of my term of office on January 13, 2003. Thus, I am releasing this audit under the signature of my predecessor.

Betty Montgomery

BETTY MONTGOMERY Auditor of State

# EDGERTON LOCAL SCHOOL WILLIAMS COUNTY

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STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

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# **REPORT OF INDEPENDENT ACCOUNTANTS**

Edgerton Local School District Williams County 324 North Michigan Avenue Edgerton, Ohio 43517-9362

To the Board of Education:

We have audited the accompanying general-purpose financial statements of Edgerton Local School District (the District) as of and for the year ended June 20, 2002, as listed in the table of contents. These general-purpose financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the District as of June 30, 2002, and the results of its operations and the cash flows of its proprietary fund type for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 9, 2003 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Jim Petro Auditor of State

January 9, 2003

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# Combined Balance Sheet All Fund Types and Account Groups As of June 30, 2002

	Governmental Fund Types			
	General	Special Revenue	Debt Service	Capital Projects
ASSETS AND OTHER DEBITS				
Assets:				
Equity in Pooled Cash and Cash Equivalents Receivables:	\$2,812,290	\$66,443	\$20,000	\$73,308
Taxes Accounts	1,625,239		539,496	72,438
Intergovernmental		1,298		
Accrued Interest	1,865			
Income Tax	220,364			
Materials and Supplies Inventory	128,728			
Prepaid Items	3,416			
Fixed Assets Accumulated Depreciation				
Other Debits:				
Amount Available in Debt Service Fund for				
Retirement of Long-Term Obligations				
Amount to be Provided From General Government Resources				
Total Assets and Other Debits	\$4,791,902	\$67,741	\$559,496	\$145,746

Proprietary Fund Type	Fiduciary Fund Type	Account	Groups	
		General Fixed	General Long-Term	Totals (Memorandum
Enterprise	Agency	Assets	Obligations	Only)
¢11.260	\$36,844			\$2,020,154
\$11,269	<b>\$30,044</b>			\$3,020,154
				2,237,173
541				541
4,281				5,579
				1,865
00 50 4				220,364
22,584				151,312 3,416
37,335		\$6,276,269		6,313,604
(16,650)		<i>\\</i> 0,210,200		(16,650)
			\$20,000	20,000
			Ψ20,000	20,000
			561,250	561,250
\$59,360	\$36,844	\$6,276,269	\$581,250	\$12,518,608

(Continued)

# Combined Balance Sheet All Fund Types and Account Groups As of June 30, 2002 (Continued)

	Governmental Fund Types			
	General	Special Revenue	Debt Service	Capital Projects
LIABILITIES, FUND EQUITY AND OTHER CREDITS				
Liabilities:				
Accounts Payable	\$79,142	\$6,691		
Accrued Wages and Benefits	416,359	328		
Compensated Absences Payable	7,898			
Intergovernmental Payable	64,604	583		
Deferred Revenue	1,562,440	1,298	\$539,496	\$67,740
Due to Students				
Energy Conservation Loan Payable				
Asbestos Removal Loan Payable				
Total Liabilities	2,130,443	8,900	539,496	67,740
Fund Equity and Other Credits:				
Investment in General Fixed Assets				
Contributed Capital				
Retained Earnings:				
Unreserved				
Fund Balances:				
Reserved for Encumbrances	86,278	119		
Reserved for Inventory	128,728			
Reserved for Prepaid Items	3,416			
Reserved for Debt Service Principal			20,000	
Reserved for Property Taxes	62,799			4,698
Unreserved, Undesignated	2,380,238	58,722	·	73,308
Total Fund Equity and Other Credits	2,661,459	58,841	20,000	78,006
Total Liabilities, Fund Equity and Other Credits	\$4,791,902	\$67,741	\$559,496	\$145,746

The notes to the general-purpose financial statements are an integral part of this statement.

Proprietary Fund Type	Fiduciary Fund Type	Account	Groups	
Fund Type	Fund Type	General	General	Totals
		Fixed	Long-Term	(Memorandum
Enterprise	Agency	Assets	Obligations	Only)
				\$85,833
\$11,914				428,601
10,833			\$358,583	377,314
4,901			31,635	101,723
3,974				2,174,948
	\$36,844			36,844
			160,000	160,000
			31,032	31,032
31,622	36,844		581,250	3,396,295
		\$6,276,269		6,276,269
6,862				6,862
20,876				20,876
				86,397
				128,728
				3,416
				20,000
				67,497
				2,512,268
27,738		6,276,269		9,122,313
\$59,360	\$36,844	\$6,276,269	\$581,250	\$12,518,608

### Combined Statement of Revenues, Expenditures and Changes in Fund Balances All Governmental Fund Types For the Year Ended June 30, 2002

	Governmental	Fund Types
Pavanuaa	General	Special Revenue
Revenues: Intergovernmental Interest	\$2,489,519 79,531	\$194,211 465
Tuition and Fees Extracurricular Activities Income Tax	16,063 633,911 1,650,055	76,513
Property and Other Local Taxes Miscellaneous	1,659,955 99,692	4,004
Total Revenues	4,978,671	275,193
Expenditures: Instruction: Regular Special Vocational Other Support services:	2,231,646 224,521 126,038 27,526	35,399 43,951
Pupils Instructional Staff Board of Education	182,247 260,440 18,117	52,136 5,545
Administration Fiscal Operation and Maintenance of Plant Pupil Transportation	502,303 212,718 457,850 291,035	5,000
Central Non-Instructional Services Extracurricular activities Capital Outlay	167,285 98 130,867 97,626	13,642 34,933 68,335
Debt Service Debt Service - Principal Debt Service - Interest		
Total Expenditures	4,930,317	258,941
Excess of Revenues Over (Under) Expenditures	48,354	16,252
Other Financing Sources and Uses Operating Transfers In Refund of Prior Year Expenditures Operating Transfers Out Refund of Prior Year Receipts	6,374 (12,500) (600)	1,500
Total Other Financing Sources and Uses	(6,726)	1,500
Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses	41,628	17,752
Fund Balance at Beginning of Year	2,619,831	41,089
Fund Balance at End of Year	\$2,661,459	\$58,841

The notes to the general-purpose financial statements are an integral part of this statement.

Governmenta		
Debt Service	Capital Projects	Totals (Memorandum Only)
	\$32,325	\$2,716,055
	236	80,232
		16,063
		76,513
		633,911
\$49,872	77,416	1,787,243
		103,696
49,872	109,977	5,413,713
	14,647	2,281,692
		268,472
		126,038
		27,526
		234,383
		265,985
		18,117
		507,303
	3,220	215,938
		457,850
		291,035
		180,927
		35,031 199,202
	77,184	174,810
50,000		50,000
9,125		9,125
59,125	95,051	5,343,434
(9,253)	14,926	70,279
5,000		6,500
0,000		6,374
		(12,500)
		(600)
5,000		(226)
	14.000	
(4,253)	14,926	70,053
24,253	63,080	2,748,253
\$20,000	\$78,006	\$2,818,306

# Combined Statement of Revenues, Expenditures and Changes in Fund Balances Budget and Actual Comparison (Non-GAAP Budgetary Basis) All Governmental Fund Types For the Year Ended June 30, 2002

Revenues:         Budget         Actual         (Untavorable)           Intergovernmental         \$2,261,304         \$2,489,519         \$228,215           Intergovernmental         \$2,261,304         \$2,489,519         \$228,215           Interrest         75,000         79,524         4,524           Income Tax         660,000         737,156         77,156           Property and Other Local Taxes         1,335,707         1,678,704         342,997           Miscellaneous         98,692         4,682         4,432,011         5,100,658         668,647           Expenditures:         Current         Instruction:         2,973,78         2,177,941         119,437           Regular         2,297,378         2,177,941         129,437         342,997           Special         147,515         223,669         (76,054)           Vocational         154,148         127,811         26,337           Special         246         269,379         79,867           Board of Education         29,724         19,706         10,018           Administration         487,799         444,255         (6,456)           Fical         349,246         269,379         79,867           Daord of Ed			General	
Intergovernmental         \$2,28,1304         \$2,489,519         \$22,82,15           Interest         75,000         79,524         4,524           Tuttion and Fees         5,000         10,063         11,063           Extracurricular Activities         1,335,707         1,678,704         342,997           Income Tax         660,000         79,156         77,156           Property and Other Local Taxes         1,335,707         1,678,704         342,997           Miscellaneous         95,000         99,692         4,692           Total Revenues         4,432,011         5,100,658         668,647           Expenditures:         0urrent:         119,437         Special         147,515         223,569         (76,054)           Vocational         144,148         127,811         26,337         00,867         90,934         73,416           Instructional Staff         349,244         269,379         79,867         90,867         90,867           Board of Education         29,724         19,706         10,018         446,859         26,799           Pupils         1nstructional Staff         349,244         2490,738         133,809         26,799           Pupil Transportation         424,547		Budget	Actual	Favorable
Income Tax         660,000         737,156         77,156           Property and Other Local Taxes         1,335,707         1,678,704         342,997           Miscellaneous         4,632         4,682         4,682           Total Revenues         4,432,011         5,100,658         668,847           Exponditures:         0         95,000         99,692         4,682           Current:         Instruction:         8         660,002         76,053         668,847           Regular         2,297,378         2,177,941         119,437         5,000         99,692         4,682           Other         6,800         27,526         (20,726)         5,000         154,148         127,811         26,337           Other         6,800         27,526         (20,726)         59,204         79,867         10,018           Administration         29,724         19,706         10,018         44,4255         (6,456)           Fiscal         216,035         212,882         3,133,809         26,799         94,94,255         (6,456)           Operation and Maintenance of Plant         495,338         468,539         26,799         94,94         (20,101)           Debt Service - Intrecipal         9	Intergovernmental Interest Tuition and Fees	75,000	79,524	4,524
Expenditures:	Income Tax Property and Other Local Taxes	1,335,707	1,678,704	342,997
Current:         Instruction:           Regular         2,297,378         2,177,941         119,437           Special         147,515         223,669         (76,054)           Vocational         154,148         127,811         26,337           Other         6,800         27,526         (20,726)           Support services:         9         9         48,379         79,467           Board of Education         29,724         19,706         10,018           Administration         487,799         94,255         (6,456)           Fiscal         216,035         212,882         3,153           Operation and Maintenance of Plant         495,338         468,539         26,799           Pupil Transportation         424,547         290,738         133,809           Central         95,734         167,285         (71,551)           Non-Instructional Services         145,450         131,004         14,446           Capital Outlay         76,048         96,149         (20,101)           Debt Service - Interest         176,048         96,1041         145,450         131,004           Total Expenditures         5,178,212         4,885,818         292,394           Excess of	Total Revenues	4,432,011	5,100,658	668,647
Excess of Revenues Over (Under) Expenditures(746,201)214,840961,041Other Financing Sources and Uses Operating Transfers In Refund of Prior Year Expenditures6,3746,374Operating Transfers Out Refund of Prior Year Receipts(1,567,887)(12,500)Total Other Financing Sources and Uses(1,568,487)(6,726)Excess of Revenues and Other Financing Uses(2,314,688)208,1142,522,802Fund Balance at Beginning of Year Prior Year Encumbrances Appropriated27,94227,94227,942	Expenditures: Current: Instruction: Regular Special Vocational Other Support services: Pupils Instructional Staff Board of Education Administration Fiscal Operation and Maintenance of Plant Pupil Transportation Central Non-Instructional Services Extracurricular activities Capital Outlay Debt Service Debt Service - Principal	2,297,378 147,515 154,148 6,800 252,450 349,246 29,724 487,799 216,035 495,338 424,547 95,734 145,450	2,177,941 223,569 127,811 27,526 179,034 269,379 19,706 494,255 212,882 468,539 290,738 167,285 131,004	119,437 (76,054) 26,337 (20,726) 73,416 79,867 10,018 (6,456) 3,153 26,799 133,809 (71,551) 14,446
Other Financing Sources and Uses Operating Transfers In Refund of Prior Year Expenditures6,374 6,3746,374 6,374Operating Transfers Out Refund of Prior Year Receipts(1,567,887) (12,500)1,555,387 (12,500)Total Other Financing Sources and Uses(1,568,487)(6,726)Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses(2,314,688)208,114Fund Balance at Beginning of Year Prior Year Encumbrances Appropriated2,489,787 27,9422,489,787 27,94227,942	Total Expenditures	5,178,212	4,885,818	292,394
Operating Transfers In Refund of Prior Year Expenditures6,3746,374Operating Transfers Out Refund of Prior Year Receipts(1,567,887)(12,500)1,555,387Total Other Financing Sources and Uses(1,568,487)(6,726)1,561,761Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses(2,314,688)208,1142,522,802Fund Balance at Beginning of Year Prior Year Encumbrances Appropriated2,489,7872,489,7872,489,787	Excess of Revenues Over (Under) Expenditures	(746,201)	214,840	961,041
Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses(2,314,688)208,1142,522,802Fund Balance at Beginning of Year2,489,7872,489,787Prior Year Encumbrances Appropriated27,94227,942	Operating Transfers In Refund of Prior Year Expenditures Operating Transfers Out		(12,500)	
(Under) Expenditures and Other Financing Uses(2,314,688)208,1142,522,802Fund Balance at Beginning of Year2,489,7872,489,787Prior Year Encumbrances Appropriated27,94227,942	Total Other Financing Sources and Uses	(1,568,487)	(6,726)	1,561,761
Prior Year Encumbrances Appropriated 27,942 27,942	0	(2,314,688)	208,114	2,522,802
Fund Balance at end of Year         \$203,041         \$2,725,843         \$2,522,802	0 0			
	Fund Balance at end of Year	\$203,041	\$2,725,843	\$2,522,802

S	pecial Revenue			Debt Service	
		Variance: Favorable			Variance: Favorable
Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)
\$192,955	\$194,211	\$1,256			
	465	465			
76,513	76,513				
4 004	4.004		\$51,625	\$51,625	
4,004	4,004	1,721	51,625	51,625	
213,472	275,195	1,721	51,025	51,025	
52,220	35,300	16,920			
104,309	50,764	53,545			
2,393	52,136	(49,743)			
5,545	5,545				
5,000	5,000				
52,868	13,642 29,960	(13,642) 22,908			
100,986	66,372	34,614			
			74,125	50,000	\$24,125
202.204	050 740		5,000	9,125	(4,125
323,321 (49,849)	258,719 16,474	<u>64,602</u> 66,323	79,125 (27,500)	59,125 (7,500)	20,000
(49,049)	10,474	00,323	(27,300)	(7,500)	20,000
1,500	1,500		5,000	5,000	
1,500	1,500		5,000	5,000	
(48,349)	17,974	66,323	(22,500)	(2,500)	20,000
48,349	48,349		22,500	22,500	

(Continued)

#### Combined Statement of Revenues, Expenditures and Changes in Fund Balances Budget and Actual Comparison (Non-GAAP Budgetary Basis) All Governmental Fund Types For the Year Ended June 30, 2002 (Continued)

	с	apital Projects	
Revenues:	Budget	Actual	Variance: Favorable (Unfavorable)
Intergovernmental Interest Tuition and Fees Extracurricular Activities Income Tax	\$22,040	\$32,325 236	\$10,285 236
Property and Other Local Taxes Miscellaneous	95,982	76,298	(19,684)
Total Revenues	118,022	108,859	(9,163)
Expenditures: Current: Instruction: Regular Special Vocational Other Support services: Pupils Instructional Staff	36,687	14,647	22,040
Board of Education Administration Fiscal Operation and Maintenance of Plant Pupil Transportation Central Non-Instructional Services	5,000	3,220	1,780
Extracurricular activities Capital Outlay Debt Service Debt Service - Principal Debt Service - Interest	135,835	77,184	58,651
Total Expenditures	177,522	95,051	82,471
Excess of Revenues Over (Under) Expenditures Other Financing Sources and Uses	(59,500)	13,808	73,308
Operating Transfers In Refund of Prior Year Expenditures Operating Transfers Out Refund of Prior Year Receipts			
Total Other Financing Sources and Uses			
Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses	(59,500)	13,808	73,308
Fund Balance at Beginning of Year Prior Year Encumbrances Appropriated	55,722 3,778	55,722 3,778	
Fund Balance at end of Year		\$73,308	\$73,308

The notes to the general-purpose financial statements are an integral part of this statement

Totals (Memorandum Only)			
		Variance:	
Budget	Actual	Favorable (Unfavorable)	
Budget	Aotuui		
\$2,476,299	\$2,716,055	\$239,756	
75,000	80,225	5,225	
5,000	16,063	11,063	
76,513	76,513	77 156	
660,000 1,483,314	737,156 1,806,627	77,156 323,313	
99,004	103,696	4,692	
4,875,130	5,536,335	661,205	
.,0.0,100	0,000,000		
2,386,285	2,227,888	158,397	
251,824	274,333	(22,509)	
154,148	127,811	26,337	
6,800	27,526	(20,726)	
254,843	231,170	23,673	
354,791	274,924	79,867	
29,724	19,706	10,018	
492,799	499,255	(6,456)	
221,035	216,102	4,933	
495,338	468,539	26,799	
424,547	290,738	133,809	
95,734 52,868	180,927 29,960	(85,193) 22,908	
246,436	197,376	49,060	
211,883	173,333	38,550	
74,125	50,000	24,125	
5,000	9,125	(4,125)	
5,758,180	5,298,713	459,467	
(883,050)	237,622	1,120,672	
6,500	6,500 6,374	6,374	
(1,567,887)	(12,500)	1,555,387	
(1,007,007) (600)	(12,000)	1,000,007	
(1,561,987)	(226)	1,561,761	
(2,445,037)	237,396	2,682,433	
2,616,358	2,616,358		
31,720	31,720		
\$203,041	\$2,885,474	\$2,682,433	

### Combined Statement of Revenues, Expenses and Changes in Fund Equity Proprietary Fund Type For the Year Ended June 30, 2002

	Proprietary Fund Type
	Enterprise
Operating Revenues: Sales	\$176,478
Refund of Prior Year Expense	409
Total Operating Revenues	176,887
Operating Expenses	
Salaries Fringe Benefits	78,418 35,382
Purchased Services	2,645
Materials and Supplies	136,707
Depreciation	1,951
Other	794
Total Operating Expenses	255,897
Operating Loss	(79,010)
Non-Operating Revenues Federal Donated Commodities Interest	22,133 164
Federal and State Subsidies	40,627
Total Non-Operating Revenues	62,924
Loss Before Operating Transfers	(16,086)
Operating Transfers-In	6,000
Net Loss	(10,086)
Retained Earnings at Beginning of Year	30,962
Retained Earnings at End of Year	20,876
Contributed Capital	6,862
Fund Equity	\$27,738

The notes to the general-purpose financial statements are an integral part of this statement.

# Statement of Cash Flows Proprietary Fund Type For the Year Ended June 30, 2002

	Proprietary Fund Type
	Enterprise
Cash Flows from Operating Activities:	
Cash Received from Sales	\$176,255
Other Cash Receipts	409
Cash Payments to Suppliers for Goods and Services	(114,362)
Cash Payments for Contract Services	(2,645)
Cash Payments for Employee Services	(76,011)
Cash Payments for Employee Benefits	(34,354)
Other Cash Payments	(794)
Net Cash Used by Operating Activities	(51,502)
Cash Flows from Noncapital Financing Activities:	
Operating Grants Received	36,346
Transfers In	6,000
Net Cash Provided by Noncapital Financing Activities	42,346
Cash Flows from Investing Activities:	
Interest Received	164
Net Cash Provided by Investing Activities	164
Cash Flows from Capital and Related Financing Activities:	
Payments for Capital Acquisitions	(2,406)
Net Cash Used by Capital and Related Financing Activities	(2,406)
Net Decrease in Cash and Cash Equivalents	(11,398)
Cash and Cash Equivalents at Beginning of Year	22,667
Cash and Cash Equivalents at End of Year	\$11,269

(Continued)

#### Statement of Cash Flows Proprietary Fund Type For the Year Ended June 30, 2002 (Continued)

	Proprietary Fund Type
	Enterprise
Reconciliation of Operating Loss to Net Cash Used by Operating Activities:	
Operating Loss	(\$79,010)
Adjustments to Reconcile Operating Loss To Net Cash Used by Operating Activities:	
Depreciation	1.951
Donated Commodities Used During the Year	22,133
(Increase) Decrease in Assets:	
Accounts Receivable	(223)
Material and Supplies Inventory	2,396
Increase (Decrease) in Liabilities:	
Compensated Absences Payable	465
Intergovernmental Payable	1,548
Deferred Revenue	(2,184)
Accrued Wages and Benefits	1,422
Total Adjustments	27,508
Net Cash Used by Operating Activities	(\$51,502)

The Food Service Fund consumed donated commodities with a value of \$22,133. The use of these commodities is reflected as an operating expense.

The notes to the general-purpose financial statements are an integral part of this statement.

### Notes to the General-Purpose Financial Statements June 30, 2002

# 1. DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

Edgerton Local School District (the District) operates under a locally elected five-member board form of government and provides educational services as authorized by its charter or further mandated by state and/or federal agencies. The board oversees the operations of the District's two instructional and support facilities.

# The Reporting Entity

The reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements of the District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. This includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District does not have any component units.

The District is associated with six organizations, which are defined as jointly governed organizations and group purchasing pools. These organizations include the Northwest Ohio Computer Association, the Northern Buckeye Education Council, the Four County Career Center, the Northern Buckeye Education Council's Employee Insurance Benefits Program, Cisco Academy of Northwest Ohio, and the Northern Buckeye Education Council Workers' Compensation Group Rating Plan. These organizations are presented in Notes 13, 14, and 15 to the general-purpose financial statements.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its proprietary activities provided they do not conflict with or contradict GASB pronouncements. The more significant of the District's accounting policies are described below.

#### A. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Fund equity (i.e., net total assets) is segregated into contributed capital and retained earnings components. Proprietary fund type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made.

The modified accrual basis of accounting is followed for the governmental fund types and agency funds. The full accrual basis of accounting is followed by the enterprise funds.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the modified accrual basis when the exchange takes place and the resources are available. Available means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, income taxes, grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized on the modified accrual basis in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis.

Under the modified accrual basis, the following revenue sources are considered both measurable and available at fiscal year end: property taxes available as an advance, taxpayer-assessed income taxes, grants, interest, tuition, and student fees.

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Delinquent property taxes and property taxes for which there is an enforceable legal claim as of June 30, 2002, but which were levied to finance fiscal year 2003 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met and receivables that are not collected within the available period are also recorded as deferred revenue on the modified accrual basis.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

The proprietary fund type utilizes the accrual basis of accounting for reporting purposes. Revenues are recognized in the accounting period in which they are earned, and expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported on the operating statement as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as deferred revenue.

The agency funds are custodial in nature and do not present results of operations or have measurement focus.

#### B. Fund Accounting

The District maintains its accounting in accordance with the principles of "fund" accounting. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in a self-balancing group of accounts, an accounting entity, which stands separate from the activities reporting in other funds. The restrictions associated with each class of funds are as follows:

# 1. Governmental Funds

The funds through which most Board of Education functions are typically financed.

*General Fund* - The fund used to account for all financial resources except those required to be segregated and accounted for in other funds. The General Fund is the general operating fund of the District.

*Special Revenue Funds* - The funds used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to disbursements for specified purposes.

*Debt Service Funds* - The funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs. According to the governmental accounting principles, the Debt Service Fund accounts for the payment of long-term debt for Governmental Funds only. Under Ohio law, the Debt Service Fund might also be used to account for the payment of debt for Proprietary Funds and the short-term debt of both Governmental and Proprietary Funds.

*Capital Projects Funds* - The funds used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by Proprietary Funds).

#### 2. Fiduciary Funds

The funds used to account for assets not owned by the Board, but held for a separate entity.

Agency Funds - The funds used to account for assets held by the District as an agent.

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

### 3. **Proprietary Funds**

The funds used to account for Board activities that are similar to business operations in the private sector.

*Enterprise Funds* - The funds used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges.

# 4. Account Groups

*General Fixed Assets* - Fixed assets acquired or constructed for general governmental services are recorded as expenditures in the fund making the expenditures and capitalized at cost in the General Fixed Assets Account Group.

*General Long-Term Obligations* - This group of accounts is established to account for all long-term obligations of the District except those accounted for in the Proprietary Funds.

# C. Budgetary Accounting

Budgets are adopted on a cash basis.

The District is required by State statute to adopt an annual appropriation budget for all funds. The specific timetable is as follows:

- 1. Prior to January 15, the Treasurer submits to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. A public hearing is publicized and conducted to obtain taxpayers' comments. The purpose of this Budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board adopted budget is filed with the County Budget Commission for rate determination.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's Certificate of Estimated Resources, which states the projected revenue of each fund. The annual appropriation measure (the true operating budget) is then developed at the fund, function and object level of expenditures, for the General Fund, and at fund level for all other funds, which are the legal levels of budgetary control.
- 4. By October 1, the annual appropriation measure for all funds is legally enacted by the Board of Education. The appropriation measure, by law, may not exceed the Certificate of Estimated Resources. The Certificate may be amended to include actual unencumbered balances at the June 30 fiscal year end or if projected increases or decreases in revenue are identified by the District during the year.

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

- 5. The District maintains budgetary control by not permitting expenditures to exceed appropriations within the fund and object level of expenditures, for the General Fund, and at fund level for all other funds without approval of the Board of Education. The Board permits management to make discretionary budgetary adjustments within each fund, which are approved by the Board on a monthly basis. Any adjustments that alter the total fund appropriation require specific action of the Board.
- 6. Unencumbered appropriations lapse at year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the fund level.

The District's budget (budget basis) for all funds accounts for certain transactions on a basis, which differs from generally, accepted accounting principles (GAAP basis). The major differences between the budget basis and the GAAP basis are that:

- 1. Revenues are recorded when received in cash for budget purposes as opposed to when susceptible to accrual for GAAP purposes.
- 2. Expenditures and expenses are recorded when paid in cash or encumbered for budget purposes as opposed to when the liability is incurred for GAAP purposes.

An analysis of the difference between GAAP and budgetary basis for all governmental fund types for the year ended June 30, 2002 follows:

Excess of Revenues and Other Financing Sources Over				
nder) Expendit	ures and Other	Financing Use	es	
Special			Capital	
General	Revenue	Service	Projects	
\$208,114	\$17,974	(\$2,500)	\$13,808	
(121,987)		(1,753)	1,118	
(130,945)	(342)			
86,446	120			
\$41,628	\$17,752	(\$4,253)	\$14,926	
	nder) Expendit General \$208,114 (121,987) (130,945) 86,446	nder) Expenditures and Other Special General Revenue \$208,114 \$17,974 (121,987) (130,945) (342) 86,446 120	General         Revenue         Service           \$208,114         \$17,974         (\$2,500)           (121,987)         (1,753)           (130,945)         (342)	

#### D. Encumbrances

The District is required to use the encumbrance method of accounting. Under this system, purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve the portion of the applicable appropriation. At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be reappropriated.

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

#### E. Pooled Cash and Investments

To improve cash management, all cash received by the District is pooled in a central bank account. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the balance sheet.

During 2002, investments were limited to STAR Ohio and repurchase agreements. Nonparticipating investment contracts, such as repurchase agreements, are reported at cost.

The District has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio) during 2002. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2002.

Under existing Ohio statutes all investment earnings are assigned to the General Fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the General Fund during 2002 amounted to \$79,531, which includes \$3,977 assigned to other funds.

For purposes of the combined statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

#### F. Inventory

Inventories are valued at the lower of cost (first in, first out) or market, and are determined by physical count. Inventory in Governmental Funds consists of expendable supplies held for consumption. The cost has been recorded as an expenditure at the time individual inventory items were purchased. Reported inventories in these funds are equally offset by a fund balance reserve, which indicates they are unavailable for appropriation. Inventories of proprietary funds consist of donated food, purchased food, and school supplies held for resale and are expensed when used.

#### G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2002 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

# Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

#### H. Property, Plant and Equipment

### 1. General Fixed Assets Account Group

General fixed assets are capitalized at cost (or estimated historical cost) and updated for the cost of additions and retirements during the year in the General Fixed Assets Account Group. Improvements are capitalized. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during construction of general fixed assets is also not capitalized. Contributed fixed assets are recorded at their fair market values as of the date donated. The District follows the policy of not capitalizing assets with a cost of less than \$500, except for the cost of textbooks. This is based primarily on the uniqueness of these items to a school operation and an existing five-year textbook adoption policy. No depreciation is recognized for asset in General Fixed Assets Account Group. The District does not have any infrastructure.

# 2. <u>Proprietary Funds</u>

Property plant and equipment reflected in the Proprietary Funds are stated at historical cost (or estimated historical cost) and updated for the cost of additions and retirements during the year. Contributed fixed assets are recorded at their fair market values as of the date donated. Depreciation has been provided for furniture, fixtures, and equipment on a straight line basis over an estimated useful life of ten years.

#### I. Intergovernmental Revenues

In Governmental Funds, entitlements and non-reimbursable grants are recorded as receivables and revenues when measurable and available. Reimbursement type grants are recorded as receivables and revenues when the related expenditures are incurred. Other than commodities, grants for Proprietary Fund operations are recognized as revenue when measurable and earned. This District currently participates in various state and federal programs, categorized as follows:

#### Entitlements

General Fund State Foundation Program

#### **Non-Reimbursable Grants**

Special Revenue Funds Auxiliary Services Grant Professional Development Grant Education Management Information Systems Grant (EMIS) OneNet Data Communications SchoolNet Professional Development Textbooks/Instructional Materials Subsidy Summer School Subsidy Safe Schools Help Line Eisenhower Grant Title VI-B Flow Through Grant

# Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

Title I Grant Title VI Grant Drug Free Grant Preschool Handicapped Grant E-Rate Grant Teacher Mini Grant Reducing Class Size Grant School to Work Grant

<u>Capital Project Funds</u> SchoolNet Technology Equity Emergency School Building Repair Fund

#### **Reimbursable Grants**

<u>General Fund</u> Driver Education Reimbursement

Enterprise Fund National School Lunch Program Food Distribution Program

#### J. Interfund Transactions

During the course of normal operations, the District has numerous transactions between funds. The most significant include:

- 1. Transfers of resources from one fund to another fund through which resources are to be expended are recorded as operating transfers.
- 2. Reimbursements from one fund to another are treated as expenditures/expenses in the reimbursing fund and a reduction in expenditures/expenses in the reimbursed fund.
- 3. Short-term interfund loans are reflected as interfund loan receivables and interfund loan payables.

# K. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, inventories of supplies and materials, property taxes, debt service, and prepaid items.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriation under State statute.

#### L. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### M. Compensated Absences

The District has adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 16, "Accounting for Compensated Absences". In conformity with GASB Statement No. 16, the District accrues vacation as earned by its employees if the leave is attributable to past service and it is probable that the District will compensate the employees for the benefits through paid time or some other means, such as cash payments at termination or retirement. Likewise, the District accrues for sick pay benefits as earned by those employees who currently are eligible to receive termination payments as well as other employees who are expected to become eligible in the future. These compensated absences are measured using the rates in effect at June 30, 2002.

For governmental funds, the District provides a liability for unpaid accumulated sick leave and vacation time for eligible employees in the period the employees become eligible to receive payment. The current portion of unpaid compensated absences is the amount to be paid using expendable available resources and is reported as an accrued liability in the fund from which the individuals who have accumulated the unpaid compensated absences are paid. The balance of the liability is reported in the General Long-Term Obligations Account Group. In proprietary funds, compensated absences are expensed when earned. The entire amount of unpaid compensated absences is reported as a fund liability.

#### N. Accrued Liabilities and Long-Term Obligations

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, claims and judgments, compensated absences, contractually required pension obligations, and special termination benefits that will be paid from governmental funds are reported as a liability in the general long-term obligations account group to the extent that they will not be paid with current available expendable financial resources. Payments made more than two months after fiscal year-end are considered not to have used current available resources. Bonds, capital leases, and long-term loans are reported as a liability of the general long-term obligations account group until due.

Long-term debt and other obligations financed by proprietary funds are reported as liabilities in the appropriate proprietary funds.

#### O. Total Columns on Financial Statements

Total columns on the financial statements are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. This information is not comparable to a consolidation. Interfund-type eliminations have not been made in the combining of the data.

# 3. EQUITY IN POOLED CASH AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

or withdrawal on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Treasurer has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies that are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Protection of District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies can be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bond and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio); and
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days from the date of purchase in an amount not to exceed twenty-five percent of the interim moneys available for investment at any one time.

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

Investments in stripped principal or interest obligations, reverse purchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

*Cash on Hand:* At year-end, the District had \$100 in undeposited cash on hand, which is included on the balance sheet of the District as part of "equity in pooled cash and cash equivalents".

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits With Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements."

**Deposits:** At year-end, the carrying amount of the District's deposits was \$20,054 and the bank balance was \$197,132. Of the bank balance, \$100,000 was covered by Federal Depository Insurance and \$97,132 was uninsured and uncollateralized.

**Investments:** The District's investments are categorized below to give an indication of the level of risk assumed by the entity at the year end. Category 1 includes investments that are insured and registered, or for which the securities are held by the District or its agent in the District's name. Category 2 includes uninsured and unregistered investments for which are held by the counterparty's trust department or agent in the District's name. Category 3 includes uninsured and unregistered investments for which are held by the counterparty, or by its trust department or agent but not in the District's name. The District's investment in STAR Ohio, an investment pool operated by the Ohio State Treasury, is an unclassified investment since it is not evidenced by securities that exist in physical or book entry form.

The fair value and reported amount of amounts invested in the State Treasurer's Investment Pool (Star Ohio) was \$3,000,000 as of June 30, 2002. Amounts in Star Ohio cannot be categorized for credit risk because no securities exist in physical or book entry form in the name of the District.

The classification of cash and cash equivalents and investments on the combined financial statements is based on criteria set forth in GASB Statement No. 9, "Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting." A reconciliation between the classifications of cash and investments on the combined financial statements and the classification per GASB Statement No. 3 is as follows:

	Cash and Cash	
	Equivalents	Investments
GASB Statement 9	\$3,020,154	
Cash with Fiscal Agents	(100)	
Investments:		
STAR Ohio	(3,000,000)	\$3,000,000
GASB Statement 3	\$20,054	\$3,000,000
STAR Ohio		. , , ,

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

#### 4. **PROPERTY TAXES**

Property taxes include amounts levied against real, public utility, and tangible property located within the District. All property is required to be reappraised every six years with a triennial update.

Real property taxes, excluding public utility property, are assessed at 35 percent of appraised market value. Pertinent real property tax dates are:

Collection Dates	January and July of the current year
Lien Date	January 1 of the year preceding the collection year
Levy Date	October 1 of the year preceding the collection year

Tangible personal property used in business (except for public utilities) is currently assessed for ad valorem taxation purposes at 25 percent of its true value.

The taxes are based on assessed values determined at the close of the most recent fiscal year of the taxpayer that ended on or before March 31 of the current calendar year. Pertinent tangible personal property tax dates are:

Collection Dates	April and September of the current year
Lien Date	January 1 of the current year
Levy Date	October 1 of the year preceding the collection year

Most public utility tangible personal property currently is assessed at 35 percent of its true value. Pertinent public utility tangible personal property tax dates are:

Collection Dates	January and July of the current year
Lien Date	December 31 of the second year preceding the collection year
Levy Date	October 1 of the year preceding the collection year

The County Treasurers of Williams and Defiance Counties collect real estate property taxes on behalf of all taxing districts within the County. The County Auditors periodically remit to the District their portion of the taxes collected with final settlement in March and September.

The County Treasurers of Williams and Defiance Counties collect personal property taxes on behalf of all taxing districts within the County. The County Auditors periodically remit to the District their portion of the taxes collected with final settlement in May and October.

Taxes receivable represent current and delinquent real property, tangible personal property, and public utility property taxes, which are measurable at June 30, 2002. These taxes are intended to finance the next fiscal year's operations, and are therefore offset by a credit to deferred revenue, except for the portion, which is available to advance as of June 30, 2002.

The assessed values of properties upon which property tax revenues were based are as follows:

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

	Amount
Agricultural/Residential	\$45,312,240
Commercial/Industrial	6,507,600
Public Utility	5,274,670
General Personal Property	13,921,540
Total valuation	\$71,016,050

# 5. FIXED ASSETS

A summary of changes in the General Fixed Assets Account Group is as follows:

	Balance			Balance
	at 6/30/01	Additions	Disposals	at 6/30/02
Land and land improvements	\$114,614			\$114,614
Buildings	3,340,657	13,865		3,354,522
Furniture, fixtures, and equipment	1,761,734	332,847	2,966	2,091,615
Textbooks and library books	725,916		38,473	687,443
Construction in Progress		28,075		28,075
Total	\$5,942,921	\$374,787	\$41,439	\$6,276,269

A summary of the Enterprise Fund fixed assets is as follows:

	Balance at
Asset Category	6/30/02
Furniture and Equipment	\$37,335
Less: Accumulated Depreciation	16,650
Totals	\$20,685

# 6. RECEIVABLES

Receivables, at June 30, 2002, consisted of taxes, interest, accounts (billings for user charged services), intergovernmental and income tax revenues. All receivables are considered collectable in full due to the ability to foreclose for the non-payment of taxes, the stable condition of State programs, and the current year guarantee of federal funds.

# 7. LONG-TERM OBLIGATIONS

During the year ended June 30, 2002, the following changes occurred in obligations reported in the General Long-Term Obligations Account Group:

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

	Balance at 7/1/01	Additions	Deductions	Balance at 6/30/02
General Obligation Bonds	\$205,000		\$45,000	\$160,000
EPA Asbestos Notes	36,032		5,000	31,032
Total Long-Term Bonds and Notes	241,032		50,000	191,032
Pension Obligation	35,867		4,232	31,635
Compensated Absences	358,661		78	358,583
Total Long-Term Obligations	\$635,560		\$54,310	\$581,250

Debt outstanding at June 30, 2002 consisted of School Energy Conservation Bonds totaling \$160,000 and an Asbestos Abatement Note totaling \$31,032 (interest rates were 5 percent for the bonds and the note was free of interest). The bonds were issued in August 1996 and will mature in September 2005. The note was issued in June 1991 and will mature in November 2008.

Total expenditures for interest for the above debt for the period ended June 30, 2002 was \$9,125.

The scheduled payments of principal and interest on debt outstanding at June 30, 2002 are as follows:

Fiscal year			
Ending June 30,	Principal	Interest	Total
2003	\$45,000	\$7,000	\$52,000
2004	45,000	5,000	50,000
2005	45,000	3,000	48,000
2006	45,000	1,000	46,000
2007	5,000		5,000
Thereafter	6,032		6,032
Total	\$191,032	\$16,000	\$207,032

#### 8. COMPENSATED ABSENCES

Employees earn vacation at rates specified under State of Ohio law and based on credited service. Clerical, Technical, and Maintenance and Operation employees with one or more years of service are entitled to vacation ranging from 10 to 26 days. Employees with less than one year of service also accrue vacation, according to the Ohio Revised Code, not to exceed 10 days. Employees are permitted to carry over vacation leave earned in the current year into the next year.

All employees are entitled to a sick leave credit equal to one and one-quarter days for each month of service (earned on a pro rata basis for less than full-time employees). This sick leave will either be absorbed by time off due to illness or injury or, within certain limitations, be paid to the employee upon retirement. The amount paid to an employee retiring with five to nineteen years of service to the District is limited to 25 percent of the accumulated sick leave. Employees retiring with twenty or more years of service to the District are paid 30 percent of their accumulated sick leave. The amount of accumulated sick leave for all employees is limited to a maximum of 197 days.

At June 30, 2002 the current amount of unpaid compensated absences in all funds, except for the proprietary funds, and the balance of the liability in the General Long-Term Obligation Account

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

Group were \$7,898 and \$358,583, respectively. The liability for compensated absences in the proprietary funds at June 30, 2002 was \$10,833.

#### 9. PENSION AND RETIREMENT PLANS

#### State Teachers Retirement System

The District participates in the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State Teachers Retirement System, 275 E. Broad Street, Columbus, Ohio 43215-3771 or by calling (614) 227-4090.

Plan members are required to contribute 9.3 percent of their annual covered salary and the District is required to contribute 14 percent. Contribution rates are established by STRS, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. The District's contributions for pension obligations to STRS for the fiscal years ended June 30, 2002, 2001, and 2000 were \$237,935, \$223,122, and \$121,053, respectively; 85 percent has been contributed for fiscal year 2002 and 100 percent for fiscal years 2001 and 2000. \$35,913 representing the unpaid contribution for fiscal year 2002 is recorded as a liability within the respective funds.

#### School Employees Retirement System

The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by State statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 45 N. Fourth Street, Columbus, Ohio 43215 or by calling (614) 222-5853.

Plan members are required to contribute 9 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current rate is 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS Retirement Board. The District's contributions for pension obligations to SERS for the fiscal years ended June 30, 2002, 2001, and 2000 were \$39,096, \$29,895, and \$34,149, respectively; 60 percent has been contributed for fiscal year 2002 and 100 percent for fiscal years 2001 and 2000. \$15,898 representing the unpaid contribution for fiscal year 2002 is recorded as a liability within the respective funds and the general long-term obligations account group.

#### **10. POSTEMPLOYMENT BENEFITS**

The State Teachers Retirement System (STRS) provides comprehensive health care benefits to retirees and their dependents. Coverage includes hospitalization, physician fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. All benefit recipients and

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

sponsored dependents are eligible for health care coverage. Pursuant to the Revised Code, the State Teachers Retirement Board has discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of health care costs in the form of monthly premiums.

The Revised Code grants authority to STRS to provide health care coverage to benefit recipients, spouses and dependents. By Ohio law, the cost of the coverage paid from STRS funds shall be included in the employer contribution rate, currently at 14 percent of covered payroll.

The Retirement Board allocates employer contributions to the Health Care Reserve Fund from which health care benefits are paid. For the fiscal year ended June 30, 2001, the board allocated employer contributions equal to 4.5 percent of covered payroll to Health Care Reserve Fund. The balance in the Health Care Reserve Fund was \$3.256 billion on June 30, 2001.

For the year ended June 30, 2001, net health care costs paid by STRS were \$300,772,000. There were 102,132 eligible benefit recipients.

The Ohio Revised Code gives SERS the discretionary authority to provide postretirement health care to retirees and their dependents. Coverage is made available to service retirees with ten or more years of qualifying service credit, disability and survivor benefit recipients. Members retiring on or after August 1, 1989 with less than twenty-five years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

After the allocation for the basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. At June 30, 2001, the allocation rate is 9.80 percent. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal 2001, the minimum pay has been established as \$12,400. The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund.

Health care benefits are financed on a pay-as-you-go basis. The target level for the health care reserve is 150 percent of annual health care expenses. Expenses for health care at June 30, 2001 were \$161,439,934 and the target level was \$242.2 million. At June 30, 2001, the Retirement System's net assets available for payment of health care benefits were \$315.7 million.

The number of participants currently receiving health care benefits is approximately 50,000.

For the District, the amount to fund health care benefits, including surcharge equaled \$68,814 during the 2002 fiscal year.

# 11. ENTERPRISE FUNDS SEGMENT INFORMATION

The District maintains two Enterprise Funds, which provide lunchroom/cafeteria and uniform school supply services. Segment information for the year ended June 30, 2002 was as follows:

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

	Food Service	Uniform School Supplies	Total Enterprise Funds
Operating Revenues	\$151,781	\$25,106	\$176,887
Depreciation	1,951		1,951
Operating Loss	(83,491)	4,481	(79,010)
Donated Commodities	22,133		22,133
Grants	40,627		40,627
Interest	164		164
Operating Transfers - In	6,000		6,000
Net Income (Loss)	(14,567)	4,481	(10,086)
Current Capital Contributions	6,802		6,802
Fixed Asset - Additions	9,268		9,268
Net Working Capital	(22,347)	27,293	4,946
Total Assets	32,067	27,293	59,360
Total Liabilities	31,622		31,622
Total Equity	445	27,293	27,738

# 12. INTERFUND TRANSACTIONS

Transfers between funds during the year ended June 30, 2002 were as follows:

	Transfers In	Transfers Out	
General Fund		\$12,500	
Special Revenue Funds	\$1,500		
Debt Service Fund	5,000		
Proprietary Fund	6,000		
Total All Funds	\$12,500	\$12,500	

#### 13. JOINTLY GOVERNED ORGANIZATIONS

#### A. Northwest Ohio Computer Association

The District is a participant in the Northwest Ohio Computer Association (NWOCA). NWOCA is an association of public school districts within the boundaries of Defiance, Fulton, Henry, and Williams Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. NWOCA is governed by the Northern Buckeye Education Council and its participating members. All payments made by the District for services received are made to the Northern Buckeye Education Council. Financial information can be obtained from Cindy Siler, who serves as Treasurer, at 22-900 State Route 34, Archbold, Ohio 43502.

# B. Northern Buckeye Education Council

The Northern Buckeye Education Council (NBEC) was established in 1979 to foster cooperation among various educational entities located in Defiance, Fulton, Henry, and Williams counties. NBEC is organized under Ohio laws as a regional council of governments

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

pursuant to a written agreement entered into by its member educational entities and bylaws adopted by the representatives of the member educational entities. NBEC is governed by an elected Board consisting of two representatives from each of the four counties in which the member educational entities are located. The Board is elected from an Assembly consisting of a representative from each participating educational entity. The District paid \$5,288 for services received through NBEC. To obtain financial information write to the Northern Buckeye Education Council, Cindy Siler, who serves as Treasurer, at 22-900 State Route 34, Archbold, Ohio 43502.

# C. Four County Career Center

The Four County Career Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the educational service centers from the counties of Defiance, Fulton, Henry, and Williams; one representative from each of the city school districts; one representative from Fulton County educational service center. The Four County Career Center possesses its own budgeting and taxing authority. No payments were made by the District to the Four County Career Center. To obtain financial information write to the Four County Career Center, Lois Knuth, who serves as Treasurer, at Route 1, Box 245A, Archbold, Ohio 43502.

# D. Cisco Academy of Northwest Ohio

The Cisco Academy of Northwest Ohio (the Academy) was established July 1, 1998 to foster cooperation toward joint training and other joint activities of mutual interest among certain educational entities located in Northwest Ohio. The Academy is organized under Ohio laws as a regional council of governments pursuant to a written agreement entered into by its member educational entities and bylaws adopted by representatives of the member educational entities. The Academy is governed by a management council consisting of a representative appointed from each participating member educational entity. The Board of Education of the Four County Career Center has been designated fiscal agent for the Academy. Financial information can be obtained from Lois Knuth, who serves as Treasurer of the Four County Career Center, at 22-900 State Route 34, Archbold, Ohio 43502.

#### 14. RISK MANAGEMENT

#### A. Insurance-Comprehensive

The District maintains comprehensive insurance coverage with private carriers for liability, real property, building contents, and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. In addition, real property contents are fully insured. Settled claims have not exceeded the amount of commercial coverage in any of the past three years, and there has been no significant reduction in the amount of insurance coverages from last year.

#### B. Employee Insurance Benefits Program

The District participates in the Northern Buckeye Education Council Employee Insurance Benefits Program (the Program), a public entity shared risk pool consisting of school districts within Defiance, Fulton, Henry, and Williams Counties and other eligible governmental entities. The District pays monthly premiums to the Northern Buckeye Education Council for the

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

benefits offered to its employees, which include health, dental, and life insurance plans. Northern Buckeye Education Council is responsible for the management and operations of the program. The agreement for the Program provides for additional assessments to participants if the premiums are insufficient to pay the program costs for the fiscal year. Upon withdrawal from the Program, a participant is responsible for any claims not processed and paid and any related administrative costs.

# C. Workers' Compensation Group Program

The District participates in the Northern Buckeye Education Council Workers' Compensation Group Rating Plan (the Plan), an insurance purchasing pool (Note 15). The Plan is intended to reduce premiums for the participants. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate.

Participation in the Plan is limited to educational entities that can meet the Plan's selection criteria. Each participant must apply annually. The Plan provides the participants with a centralized program for the processing, analysis and management of workers' compensation claims and a risk management program to assist in developing safer work environments. Each participant must pay its premiums, enrollment or other fees, and perform its obligations in accordance with the terms of the agreement.

#### 15. INSURANCE POOLS

# A. NBEC Employee Insurance Benefits Program

Northern Buckeye Education Council Employee Insurance Benefits Program (the Pool) is a public entity shared risk pool consisting of educational entities located in Defiance, Fulton, Henry, and Williams counties. The Pool is governed by the Northern Buckeye Education Council and its participating members. The District paid \$428,314 for these services to NBEC in fiscal year 2002. Financial information can be obtained from Northern Buckeye Education Council, Cindy Siler, who serves as Treasurer, at 22-900 State Route 34, Archbold, Ohio 43502.

#### B. NBEC Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under § 4123.29 of the Ohio Revised Code. The Northern Buckeye Education Council Workers' Compensation Group Rating Plan (WCGRP) was established through the Northern Buckeye Education Council (NBEC) as an insurance purchasing pool. The WCGRP is governed by the Northern Buckeye Education Council and the participating members of the WCGRP. The Executive Director of the NBEC coordinates the management and administration of the program. Each year, the participating members pay an enrollment fee to the WCGRP to cover the costs of administering the program. The District paid \$556 for these services to NBEC in fiscal year 2002.

# 16. SCHOOL DISTRICT INCOME TAX

In 1991, the voters of the Edgerton Local School District passed a 1 percent school income tax on wages earned by residents of the District. The taxes are collected by the State Department of

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

Taxation in the same manner as the state income tax. In the fiscal year ending June 30, 2002, the District recorded income tax revenue of \$633,911 in the General Fund, of which \$220,364 is recorded as a receivable at June 30, 2002.

# 17. AGENCY FUNDS

General-Purpose Statement of Changes in Assets and Liabilities						
Balance at			Balance at			
	6/30/01	Change	6/30/02			
Assets	\$35,748	\$1,096	\$36,844			
Liabilities	\$35,748	\$1,096	\$36,844			

# 18. SET-ASIDE CALCULATIONS AND FUND RESERVES

The District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by yearend or offset by similarly restricted resources received during the year must be held in cash at yearend and carried forward to be used for the same purposes in future years. In prior years, the District was also required to set aside money for budget stabilization. For fiscal year 2002, the reserve for budget stabilization has been eliminated.

The following cash basis information describes the change in the year-end set-aside amounts for textbooks, capital acquisition, and budget stabilization.

	Taythacka	Capital	Budget Stabilization
	Textbooks	Acquisition	Stabilization
Set-aside Cash Balance as of June 30, 2001	(\$88,651)		\$18,657
Current Year Set-aside Requirement	86,768	\$86,768	
Current Year Offsets		(95,998)	
Qualifying Disbursements	(224,530)		(18,657)
Total	(\$226,413)	(\$9,230)	
Set-aside Balance Carried Forward to FY 2003	(\$226,413)		

The District had qualifying expenditures during the fiscal year that reduced the textbooks set aside amount below zero. This amount may be used to reduce the set aside requirement in future fiscal years.

# **19. STATE SCHOOL FUNDING DECISION**

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding plan is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school-funding scheme that is thorough and efficient...". The School District is currently unable to determine what effect, if any, this decision will have on its future State funding and its financial operations.

#### Notes to the General-Purpose Financial Statements June 30, 2002 (Continued)

# 20. SUBSEQUENT EVENTS

On July 18, 2002, the District issued general obligation bond anticipation notes in the amount of \$9,375,000, maturing on December 19, 2002, the proceeds of which will be used to pay the District's portion of the cost of a new building. On October 2, 2002, the District issued general obligation bonds in the amount of \$9,374,988 maturing on December 1, 2030, the proceeds of which were used to pay off the bond anticipation notes. The District has entered into an agreement with the Ohio School Facilities Commission to share the costs of the construction of this building.

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STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

One Government Center Suite 1420 Toledo, Ohio 43604-2246 Telephone 419-245-2811 800-443-9276 Facsimile 419-245-2484 www.auditor.state.oh.us

# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Edgerton Local School District Williams County 324 North Michigan Avenue Edgerton, Ohio 43517-9362

To the Board of Education:

We have audited the financial statements of Edgerton Local School District (the District) as of and for the year ended June 30, 2002, and have issued our report thereon dated January 9, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted an immaterial instance of noncompliance that we have reported to management of the District in a separate letter dated January 9, 2003.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted a matter involving the internal control over financial reporting the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted a matter involving the internal control over financial reporting the internal control over financial reporting and its operation of posticit in a separate letter dated January 9, 2003.

Edgerton Local School District Williams County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of management, the audit committee and the Board of Education, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

January 9, 2003



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

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Facsimile 614-466-4490

# EDGERTON LOCAL SCHOOL DISTRICT

# WILLIAMS COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED FEBRUARY 11, 2003