AUDITOR C

BETHEL TOWNSHIP CLARK COUNTY

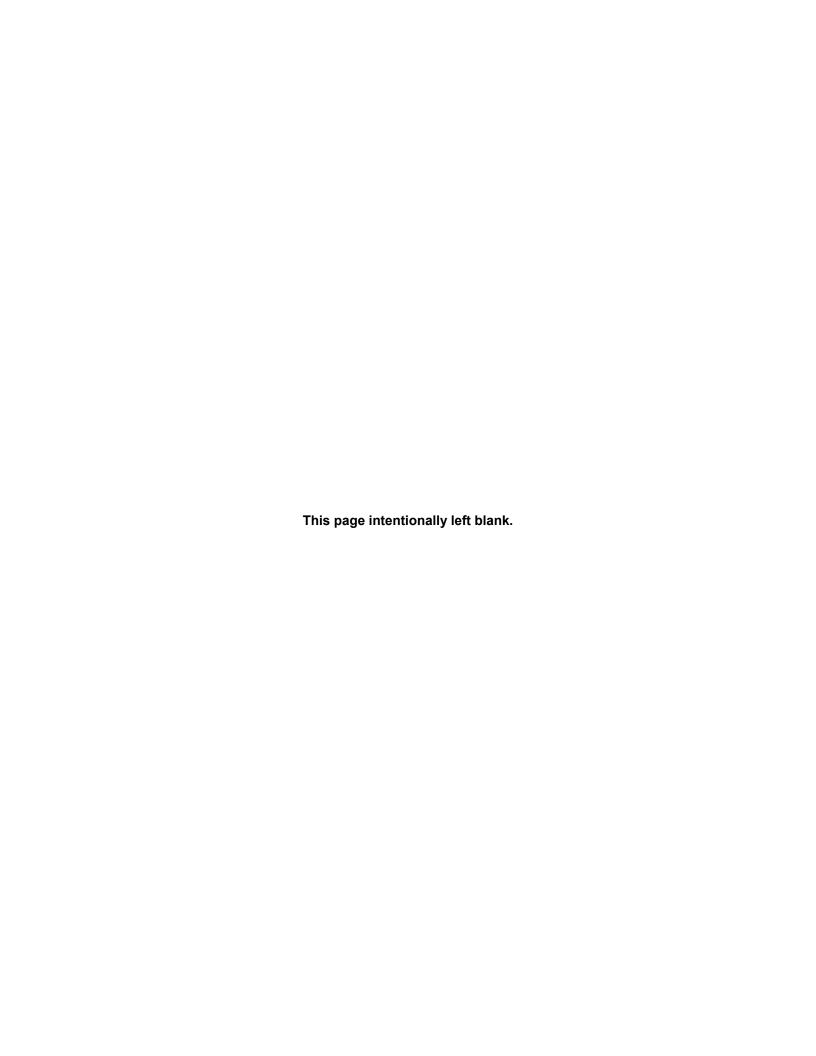
REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2001-2000



TABLE OF CONTENTS

TITLE	PAGE
Report of Independent Accountants	1
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 2001	3
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – Nonexpendable Trust Funds – For the Year Ended December 31, 2001	4
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 2000	5
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – Nonexpendable Trust Funds – For the Year Ended December 31, 2000	6
Notes to the Financial Statements	7
Report of Independent Accountants on Compliance and on Internal Control Required by Government Auditing Standards	13
Schedule of Findings	15





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REPORT OF INDEPENDENT ACCOUNTANTS

Bethel Township Clark County 11300 West National Road New Carlisle, Ohio 45344

To the Board of Trustees:

We have audited the accompanying financial statements of Bethel Township, Clark County, (the Township) as of and for the years ended December 31, 2001 and 2000. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

Except as discussed in the following paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

Charges for services reported in the Special Revenue Fund Type are processed by a service organization that is independent of the Township. The service organization did not provide us with information we requested regarding the design or proper operation of its internal control relative to processing the Township's charges for services transactions. We were unable to perform procedures to satisfy ourselves as to the proper processing of ambulance billings recorded as charges for services. Those charges for services represent 13% of the receipts for the Special Revenue Fund Type in 2001, and 9% in 2000.

In our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had we been able to examine certain information regarding charges for services, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Bethel Township, Clark County as of December 31, 2001 and 2000, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated March, 13, 2002, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Bethel Township Clark County Report of Independent Accountants Page 2

This report is intended solely for the information and use of management, the Board and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

March 13, 2002

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

Governmental Fund Types

	General	Special Revenue	Totals (Memorandum Only)
Cook Boosinto			
Cash Receipts: Local Taxes		¢014 040	CO14 040
	¢150 657	\$814,048 230,418	\$814,048 381,075
Intergovernmental Special Assessments	\$150,657	46,790	46,790
·		46,790 164,894	
Charges for Services	AE 717	3,743	164,894 49,460
Licenses, Permits, and Fees	45,717 12,184	3,743	12,184
Fines, Forfeitures, and Penalties Earnings on Investments	54,373	17,201	71,574
Other Revenue	5,432	10,791	
Other Revenue	5,432	10,791	16,223
Total Cash Receipts	268,363	1,287,885	1,556,248
Cash Disbursements:			
Current:			
General Government	122,800		122,800
Public Safety	7,450	583,665	591,115
Public Works	483	496,252	496,735
Health	26,910	114,651	141,561
Conservation - Recreation	35,665	42,446	78,111
Capital Outlay	29,764	15,990	45,754
Total Cash Disbursements	223,072	1,253,004	1,476,076
Total Receipts Over/(Under) Disbursements	45,291	34,881	80,172
Other Financing Receipts/(Disbursements):			
Sale of Fixed Assets	24,632	45,468	70,100
Transfers-In	24,032	3,725	3,725
Advances-In	73,471	67,930	141,401
Transfers-Out	(3,725)	07,550	(3,725)
Advances-Out	(67,930)	(73,471)	(141,401)
Total Other Financing Receipts/(Disbursements)	26,448	43,652	70,100
Excess of Cash Receipts and Other Financing			
Receipts Over/(Under) Cash Disbursements			
and Other Financing Disbursements	71,739	78,533	150,272
Fund Cash Balances, January 1	630,197	904,939	1,535,136
Fund Cash Balances, December 31	\$701,936	\$983,472	\$1,685,408
Reserve for Encumbrances, December 31	\$841	\$34,084	\$34,925
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COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES NONEXPENDABLE TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 2001

	Fiduciary Fund Types
	Nonexpendable Trust
Non-Operating Cash Receipts: Earnings on Investments	\$54
Total Non-Operating Cash Receipts	
Fund Cash Balances, January 1	1,397
Fund Cash Balances, December 31	\$1,451
Reserves for Encumbrances, December 31	\$0

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

Governmental Fund Types

		Tuna Typoo	
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Special Assessments	\$179,215	\$793,744 176,388 49,282	\$793,744 355,603 49,282
Charges for Services Licenses, Permits, and Fees Fines, Forfeitures, and Penalties Earnings on Investments Other Revenue	45,363 6,605 67,103 772	108,991 3,335 31,198 13,098	108,991 48,698 6,605 98,301 13,870
Total Cash Receipts	299,058	1,176,036	1,475,094
Cash Disbursements: Current:			
General Government Public Safety Public Works Health Conservation - Recreation Capital Outlay	111,790 1,321 357 17,945 18,639 25,101	509,574 453,859 111,478 12,590 337,871	111,790 510,895 454,216 129,423 31,229 362,972
Total Cash Disbursements	175,153	1,425,372	1,600,525
Total Receipts Over/(Under) Disbursements	123,905	(249,336)	(125,431)
Other Financing Receipts/(Disbursements): Sale of Fixed Assets Advances-In Advances-Out	18,211 (40,854)	2,726 40,854 (18,211)	2,726 59,065 (59,065)
Total Other Financing Receipts/(Disbursements)	(22,643)	25,369	2,726
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	101,262	(223,967)	(122,705)
Fund Cash Balances, January 1	528,935	1,128,906	1,657,841
Fund Cash Balances, December 31	<u>\$630,197</u>	\$904,939	\$1,535,136
Reserve for Encumbrances, December 31	\$0	\$25,262	\$25,262

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES NONEXPENDABLE TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 2000

	Fiduciary Fund Types	
	Nonexpendable Trust	
Non-Operating Cash Receipts: Earnings on Investments	\$81	
Total Non-Operating Cash Receipts		
Fund Cash Balances, January 1	1,316	
Fund Cash Balances, December 31	\$1,397	
Reserves for Encumbrances, December 31	\$0	

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Bethel Township, Clark County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services, including road and bridge maintenance, fire protection and emergency medical services. The Township contracts with the Clark County Sheriff to provide police protection.

Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

The Township's depository accounts, money market, certificates of deposit and overnight sweep account are valued at cost. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively. The investment in STAROHIO (the State Treasurer's investment pool), is valued at amounts reported by the State Treasurer.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fire Fund - This fund receives tax monies assessed and levied on general assessed valuation of real and personal property and is utilized for the operation of the fire department.

Road and Bridge Fund - This fund receives property tax money to construct, maintain and repair Township roads and bridges.

3. Fiduciary Fund (Trust Funds)

Funderburg Cemetery Bequest Fund - Used to account for funds held in trust of which income earned is restricted for maintenance of the Funderburg Cemetery.

Leffel Cemetery Bequest Fund - Used to account for funds held in trust of which income earned is restricted for maintenance of private citizen's cemetery lot and stone.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function and object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be re-appropriated in subsequent year.

A summary of 2001 and 2000 budgetary activity appears in Note 3.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investment pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2001	2000
Demand deposits Certificates of deposit	\$359,030 456,427	\$330,685 367,154
Total deposits	815,457	697,839
STAR Ohio Repurchase Agreement	117,363 754,039	112,693 726,001
Total investments	871,402	838,694
Total deposits and investments	\$1,686,859	\$1,536,533

3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2001 and 2000 follows:

2001 Budgeted vs. Actual Receipts

Fund Type	_	Budgeted Receipts	Actual Receipts	Variance
General Special Revenue Fiduciary		\$268,570 1,229,583 62	\$366,466 1,405,008 54	\$97,896 175,425 (8)
	Total	\$1,498,215	\$1,771,528	\$273,313

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

3. BUDGETARY ACTIVITY (Continued)

2001 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority	Budgetary Expenditures	Variance
General Special Revenue Fiduciary		\$898,767 2,117,530 1,459	\$295,568 1,360,559 0	\$603,199 756,971 1,459
	Total	\$3,017,756	\$1,656,127	\$1,361,629

2000 Budgeted vs. Actual Receipts

Fund Type		Budgeted Receipts	Actual Receipts	Variance
General Special Revenue Fiduciary		\$218,899 1,256,770 60	\$317,269 1,219,616 81	\$98,370 (37,154) <u>21</u>
	Total	\$1,475,729	\$1,536,966	\$61,237

2000 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority	Budgetary Expenditures	Variance
General Special Revenue Fiduciary		\$747,834 2,277,419 1,376	\$216,007 1,468,845 0	\$531,827 808,574 1,376
	Total	\$3,026,629	\$1,684,852	\$1,341,777

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

5. RETIREMENT SYSTEMS

All employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2001 and 2000, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries for 2001 and from January 1, 2000 through June 30, 2000. PERS temporarily reduced the employer contribution rate to 8.13% effective July 1, 2000 through December 31, 2000. The Township has paid all contributions required through December 31, 2001.

6. RISK MANAGEMENT

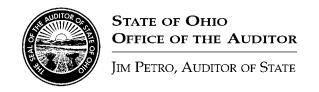
A. Commercial Insurance

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

The Township also provides health insurance, dental and vision coverage to full-time employees through a private carrier.

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REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Bethel Township Clark County 11300 West National Road New Carlisle, Ohio 45344

To the Board of Trustees:

We have audited the accompanying financial statements of Bethel Township, Clark County, (the Township) as of and for the years ended December 31, 2001 and 2000, and have issued our report thereon dated March 13, 2002, which was qualified since certain information relating to the Special Revenue Fund charges for services receipts were not available to be audited. Except for this matter, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated March 13, 2002.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgement, could adversely affect the Township's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. A reportable condition is described in the accompanying schedule of findings as item 2001-40312-001.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness. We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated March 13, 2002.

Bethel Township Clark County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of management, and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

March 13, 2002

SCHEDULE OF FINDINGS DECEMBER 31, 2001 AND 2000

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2001-40312-001

Emergency Medical Services Billings and Service Organization

The Township has delegated emergency medical services (EMS) billing and collection services to a third-party administrator. The Fire Department prepared individual EMS run forms which were submitted to the service organization for billing and collection. Payments were received by the Township Clerk and posted to the general ledger. However, the Township did not perform any reconciliation or monitoring of the amounts received versus the amounts submitted to be billed and collected. Additionally, the Township did not establish procedures to determine whether the service organization had sufficient controls in place and operating effectively to reduce the risk that these services have not been completely and accurately processed in accordance with the Township's contract.

The Township should develop and implement procedures to monitor the service organization's processing of the Township's EMS accounts for reasonableness. This procedure should provide assurance over the completeness and accuracy of billing and should reduce the risk of errors or omissions by the service organization. This may be accomplished by an annual audit of the service provider processing. Statement on Auditing Standards (SAS) No. 70 as amended, prescribes standards for reporting on the processing (i.e. control design and operation) of transactions by service organizations. An unqualified Tier II "Report on Policies and Procedures Placed in Operation and Tests of Operating Effectiveness" in accordance with SAS No. 70, should provide the Township with an appropriate level of assurance that EMS billings are being processed in conformance with the contract. The Township should consider specifying in their next contract with the third-party administrator that an annual Tier II SAS #70 audit report be performed and conducted in accordance with American institute of Certified Public Accountants' (AICPA) standards by a firm registered and considered in "good standing" with the Accountancy Board of the respective state. The Township should be provided a copy of the SAS 70 report timely and should review the report's content. If the third-party administrator refuses to provide a Tier II SAS 70 report, we recommend that the Township only contract with a third-party administrator that will provide such a report.



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BETHEL TOWNSHIP

CLARK COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED APRIL 4, 2002