REGULAR AUDIT

FOR THE YEAR ENDED DECEMBER 31, 2000



Jim Petro Auditor of State

STATE OF OHIO

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State of Ohio Office of the Auditor

JIM PETRO, AUDITOR OF STATE

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REPORT OF INDEPENDENT ACCOUNTANTS

Board of Trustees Lorain Public Library Lorain County 351 Sixth Street Lorain, Ohio 44052

We have audited the accompanying financial statements of the Lorain Public Library, Lorain County, Ohio, (the Library) as of and for the year ended December 31, 2000. These financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Library prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Lorain Public Library, Lorain County, Ohio as of December 31, 2000, and its combined cash receipts and disbursements for the year then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 29, 2001 on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of the management and the Board of Trustees, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

March 29, 2001

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COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2000

	Governmental Fund Types			Fiduciary Fund Type	
	General	Special Revenue	Capital Projects	Expendable Trust	Totals (Memorandum Only)
Cash Receipts:					
Property and Other Local Taxes Other Government Grants-In-Aid Patron Fines and Fees	\$2,141,718 5,160,407 117,869	\$0	\$0	\$0	\$2,141,718 5,160,407 117,869
Earnings on Investments Services Provided to Other Entities	126,521 12,600		108,023	58,485	293,029 12,600
Contributions, Gifts and Donations Miscellaneous Receipts	151 6,463		180	123,731	124,062 6,463
Total Cash Receipts	7,565,729	0	108,203	182,216	7,856,148
Cash Disbursements:					
Current: Salaries and Benefits	3,627,047				3,627,047
Supplies	155,099			10,661	165,760
Purchased and Contracted Services	866,969		69,988	17,070	954,027
Library Materials and Information	1,160,619	1,362		50,987	1,212,968
Other Objects	20,197		000 400	44.055	20,197
Capital Outlay	278,480		986,190	11,955	1,276,625
Total Cash Disbursements	6,108,411	1,362	1,056,178	90,673	7,256,624
Total Cash Receipts Over/(Under) Cash Disbursements	1,457,318	(1,362)	(947,975)	91,543	599,524
Other Financing Receipts/(Disbursements):					
Proceeds from Sale of Property					0
Transfers-In Transfers-Out					0
					0
Total Other Financing Receipts/(Disbursements)	0	0	0	0	0
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements					
and Other Financing Disbursements	1,457,318	(1,362)	(947,975)	91,543	599,524
Fund Cash Balances, January 1	1,360,828	1,520	2,672,700	582,265	4,617,313
Fund Cash Balances, December 31	\$2,818,146	\$158	\$1,724,725	\$673,808	\$5,216,837
Reserves for Encumbrances, December 31	\$1,003,478	\$146	\$303,444	\$21,139	\$1,328,207

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES PROPRIETARY AND FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2000

	Proprietary Fund Type	Fiduciary Fund Type	
	Enterprise	Nonexpendable Trust	Totals (Memorandum Only)
Operating Cash Receipts:			
Charges for Services Earnings on Investments	\$7,000	\$0 123_	\$7,000 123
Total Operating Cash Receipts	7,000	123_	7,123
Operating Cash Disbursements: Current:			
Salaries and Benefits			0
Purchased and Contracted Services	599		599
Other Objects	3,557		3,557
Capital Outlay			0_
Total Operating Cash Disbursements	4,156	0	4,156
Operating Income/(Loss)	2,844	123	2,967
Non-Operating Cash Receipts:			
Government Grants In Aid			0
Earnings on Investments	3,280		3,280
Proceeds of Bonds			0
Proceeds of Notes			0
Proceeds from Sales of Property			0
Other Non-Operating Receipts			0
Total Non-Operating Cash Receipts	3,280	0	3,280
Non-Operating Cash Disbursements:			
Debt Service:			0
Redemption of Principal Interest Payments and Financing Fees/Costs			0 0
Other Non-Operating Disbursements			0
Other Non-Operating Disbursements			0
Total Non-Operating Cash Disbursements			0
Excess of Receipts Over/(Under) Disbursements Before Interfund Transfers and Advances	6,124	123	6,247
Transfers-In Advances-In			0 0
Transfers-Out			0
Advances-Out			0
Net Receipts Over/(Under) Disbursements	6,124	123	6,247
Fund Cash Balances, January 1	76,391	1,720	78,111
Fund Cash Balances, December 31	\$82,515	\$1,843	\$84,358
Reserves for Encumbrances, December 31	\$301	\$0	\$301

The notes to the financial statements are an integral part of this statement.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Lorain Public Library, Lorain County, Ohio, (the Library) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Library is directed by a seven-member Board of Trustees appointed by the Lorain Board of Education. The Library provides the community with various educational and literary resources.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

Component units are legally separate organizations for which the Library is financially accountable. Component units may also include organizations that are fiscally dependent on the Library in that the Library approves their budget, the issuance of their debt or the levying of their taxes. The Library has no component units.

The following entities which perform activities within the Library's boundaries for the benefit of its residents are excluded from the accompanying financial statements because the Library is not financially accountable for these entities nor are they fiscally dependent on the Library.

<u>The Friends of the Lorain Public Library, Inc.</u>, is a federal tax-exempt, not for profit organization under Section 501 (a) of the Internal Revenue Code (the Code) and an organization described in Section 501 (c)(4) of the Code. This corporation was organized to assist with community relations; to promote an informal interest in library functions, resources and services; provide supplemental income to the library objectives; stimulate gifts, donations, and bequests; and to work toward assuring continued monetary support through tax dollars. The Library exercised no financial control over this not for profit corporation. The Library received no financial contributions during the fiscal period January 1, 2000 through December 31, 2000 from the Friends corporation. The total cash assets (unaudited) of the Friends of the Lorain Public Library, Inc., at December 31, 2000 was \$4,561. Financial Statements can be obtained from Anthony Campana.

<u>The Friends of the Avon Branch Library</u> was organized to promote knowledge of the functions, resources and needs of the Avon Branch and to assist with raising funds for needs beyond the Avon Branch Library budget. The Library exercised no financial control over this organization. The Avon Branch Library received \$50 during the fiscal period January 1, 2000 through December 31, 2000 from the Avon Friends. The total cash assets (unaudited) of the Friends of the Avon Branch at December 31, 2000 was \$3,893. Financial statements can be obtained from Karen Payne.

The Friends of the Columbia Branch Library was organized to support the mission and goals of the Lorain Public Library System and to raise funds and influence the gifts of books, magazines, desirable collections, endowments, scholarships and bequests to the Columbia Branch Library through ways approved by the Trustees of the Lorain Public Library System. The Junior Friends of the Columbia Branch Library is a group within this organization. The Library exercised no financial control over this organization. The Columbia Branch Library received \$700 during the fiscal period January 1, 2000 through December 31, 2000. The total cash assets (unaudited) of the Friends of the Columbia Branch Library, at December 31, 2000 was \$4,560. Financial statements can be obtained from Mary Malicki.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A. Description of the Entity (Continued)

<u>The Friends of the Domonkas Branch Library</u> was organized to support the mission and goals of the Lorain Public Library System as determined by the Board of Trustees, and to raise funds and influence the gifts of books, magazines, desirable collections, endowments, scholarships and bequests to the library through ways approved by the Trustees of the Lorain Public Library System. The Library exercised no financial control over this organization. The Domonkas Branch Library received no financial contributions during the fiscal period January 1, 2000 through December 31, 2000 from the Friends organization. The total cash assets (unaudited) of the Friends of the Domonkas Branch Library, at December 31, 2000 was \$3,724. Financial statements can be obtained from Sandra Jensen.

<u>The Friends of the North Ridgeville Branch Library, Inc.</u>, was organized to support the mission and goals of the North Ridgeville Branch Library and of the Lorain Public Library System; to focus public attention on library services, facilities and needs; to raise funds and influence the gifts of books, magazines, desirable collections, endowments, scholarships and bequests to the Library, through ways approved by the Lorain Public Library System Board of Trustees. The Library exercised no financial control over this organization. The North Ridgeville Branch Library received no financial contributions during the fiscal period January 1, 2000 through December 31, 2000. The total cash assets (unaudited) of the Friends of the North Ridgeville Branch Library, at December 31, 2000 was \$6,073. Financial statements can be obtained from Deborah Dunham.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Certificates of deposit are valued at cost. Federal Agency Securities (FNMA) are direct issuances of federal government agencies or instrumentalities and are booked at cost. The investment in STAR Ohio (the State Treasurer's investment pool) is valued at amounts reported by the State Treasurer.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting

The Library uses fund accounting to segregate cash and investments that are restricted as to use. The Library classifies its funds into the following types:

General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Library had the following significant Special Revenue Fund:

Local Grant Fund - This fund is used to account for local grant revenues and expenditures for "books for babies."

Capital Projects Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Library had the following significant Capital Projects Funds:

Building/Repair Fund - This fund is used for major repairs of library owned buildings, purchasing land or buildings for library use, or for the construction of new buildings or additions.

Capital Improvements Fund - This fund is used to for vehicle replacement, major equipment purchases or to furnish a new or expanded building.

Enterprise Fund

This fund accounts for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Library had the following significant Enterprise Fund:

Rental Fund - This fund is used to account for transactions related to rental property.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

Fiduciary Funds (Trust Funds)

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Library to maintain the corpus of the trust, the fund is classified as a Nonexpendable trust fund. Other Trust Funds are classified as Expendable.

The Library had the following significant Fiduciary Funds:

Expendable Trust Funds

Hageman Trust - This fund is used for the purpose of maintaining a research collection in the areas of religion, philosophy, art, and history.

Stocker Trust Fund - This fund is an unrestricted fund from the estate of Paul Stocker to provide for special services and projects.

Nonexpendable Trust Fund

Kurtz/Male Fund - This fund is used for the sole purpose of purchasing materials on the topics of oceans, seas, waterways and related topics.

E. Budgetary Process

The Ohio Administrative Code requires that each fund be budgeted annually.

Appropriations

The Board of Trustees must annually approve appropriation measures and subsequent amendments for each fund. The Library sends a copy of the appropriation measure and subsequent amendments to the County Budget Commission. Unencumbered appropriations lapse at year end.

Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1.

Encumbrances

The Ohio Administrative Code requires the Library to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated in the subsequent year.

A summary of 2000 budgetary activity appears in Note 3.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Library.

H. Totals Columns

Totals Columns on the financial statements are captioned "(Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. Such data is not comparable to a consolidation.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Library maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 follows:

	<u>2000</u>
Demand deposits Petty Cash and Change Cash and Escrow Certificates of deposit	\$38,547 850 1,463,250
Total deposits	1,502,647
FNMA STAR Ohio	499,468 3,299,080
Total investments	3,798,548
Total deposits and investments	\$5,301,195

Deposits: Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

Investments: Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form. Federal Agency Securities (FNMA) are held in book-entry form by the Federal Reserve, in the name of the Library's financial institution. The financial institution maintains records identifying the Library as owner of these securities.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2000 as follows:

2000 Budgeted vs. Actual Receipts				
	Budg	eted	Actual	
Fund Type	Rece	ipts	Receipts	Variance
General	\$7,25	2,048	\$7,565,729	\$313,681
Special Revenue		0	0	0
Capital Projects	5	0,700	108,203	57,503
Enterprise	1:	3,000	10,280	(2,720)
Expendable Trust	2	5,000	182,216	157,216
Nonexpendable Trust		0	123	123
т	otal \$7,34	0,748	\$7,866,551	\$525,803

2000 Budgeted vs. Actual Budgetary Basis Expenditures				
		Appropriation	Budgetary	
Fund Type		Authority	Expenditures	Variance
General		\$7,831,503	\$7,111,889	\$719,614
Special Revenue		1,520	1,508	12
Capital Projects		1,729,239	1,359,622	369,617
Enterprise		7,600	4,457	3,143
Expendable Trust		181,251	111,812	69,439
Nonexpendable Trust		0	0	0
	Total	\$9,751,113	\$8,589,288	\$1,161,825

4. GRANTS-IN-AID AND TAX REVENUE

The primary source of revenue for Ohio public libraries is the State Library and Local Government Support Fund (LLGSF). The LLGSF is allocated to each county based on the county's prior intangibles tax of LLGSF revenues, and its population. The County Budget Commission allocates these funds to the Library based on its needs such as for the construction of new library buildings, improvements, operation, maintenance, or other expenses. The Budget Commission cannot reduce its allocation of these funds to the Library on account of any additional revenues realized by the Library. These revenues are reflected in the accompanying financial statements as Other Government Grants-In-Aid.

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the taxing authority of the subdivision to whose jurisdiction the Library is subject. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Other Governments Grants-In- Aid. Payments are due to the County by mid-February (Lorain County). If the property owner elects to make semiannual payments, the first half is due in mid-February and the second half payment is due in mid-July (Lorain County).

4. GRANTS-IN-AID AND TAX REVENUE (Continued)

Public utilities are also taxed on personal and real property located within the taxing district.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Library.

5. RETIREMENT SYSTEM

The Public Employees Retirement System of Ohio (PERS) is a state operated, cost-sharing, multiple employer public employee retirement system. PERS provides retirement benefits to vested employees who are eligible to retire based upon years of service. PERS also provides survivor and disability benefits to vested employees.

Contribution rates are also prescribed by the Ohio Revised Code. The Library's PERS members contributed 8.5% of their gross salaries. The Library contributed an amount equal to 10.84% of participants' gross salaries for the year ending December 31, 2000. The Library has paid all contributions required through December 31, 2000.

6. RISK MANAGEMENT

The Library has obtained commercial insurance for the following risks:

- Commercial Property
- Automobile
- Inland Marine
- Commercial Crime
- Boiler and Machinery Breakdown
- Commercial and General Liability
- Surety Bonds

The Library also provides health insurance coverage to full-time employees who work 30 or more hours per pay, through a private carrier. The Library's liability is limited to the premiums paid. The Library does not provide dental and vision coverage.

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STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

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REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Board of Trustees Lorain Public Library Lorain County 351 Sixth Street Lorain, Ohio 44052

We have audited the financial statements of the Lorain Public Library, Lorain County, Ohio (the Library), as of and for the year ended December 31, 2000, and have issued our report thereon dated March 29, 2001. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Library's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Library's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Library in a separate letter dated March 29, 2001. Lorain Public Library Lorain County Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

March 29, 2001



STATE OF OHIO OFFICE OF THE AUDITOR

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LORAIN PUBLIC LIBRARY

LORAIN COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED APRIL 19, 2001