BEAVER TOWNSHIP MAHONING COUNTY

REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 1999-1998



JIM PETRO AUDITOR OF STATE

STATE OF OHIO

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REPORT OF INDEPENDENT ACCOUNTANTS

Beaver Township Mahoning County 11999 South Avenue North Lima, Ohio 44452-0598

To the Board of Township Trustees:

We have audited the accompanying financial statements of Beaver Township, Mahoning County, (the Township) as of and for the years ended December 31, 1999 and 1998. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Beaver Township, Mahoning County, as of December 31, 1999 and 1998, and its combined cash receipts and cash disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 22, 2000 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

This report is intended solely for the information and use of management, Board of Township Trustees, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 22, 2000

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COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES -ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

_	Governmental Fund Types			_	
_	General	Special Revenue	Debt Service	Totals (Memorandum Only)	
Cash Receipts:					
Local Taxes	\$202,719	\$827,339		\$1,030,058	
Intergovernmental	491,355	276,285		767,640	
Special Assessments	1,034	10,443		11,477	
Charges for Services	58,866	13,587		72,453	
Licenses, Permits, and Fees	56,800			56,800	
Fines, Forfeitures, and Penalties	28,932	2,143		31,075	
Earnings on Investments	35,045			35,045	
Miscellaneous Cash Receipts	3,870	11,364		15,234	
Total Cash Receipts	878,621	1,141,161		2,019,782	
Cash Disbursements:					
General Government	387,134			387,134	
Public Safety	158,845	694,442		853,287	
Public Works	672	125,409		126,081	
Health	26,196			26,196	
Conservation - Recreation	2,277			2,277	
Miscellaneous Cash Disbursements		4,628		4,628	
Capital Outlay	320,746	240,501		561,247	
Capital Lease Payments - Principal		57,196		57,196	
Capital Lease Payments - Interest		11,054		11,054	
Total Cash Disbursements	895,870	1,133,230		2,029,100	
Excess of Cash Receipts Over/(Under)					
Cash Disbursements	(17,249)	7,931		(9,318)	
Other Financing Sources/(Uses):					
Transfers-In		155,247		155,247	
Transfers-Out	(80,580)	(74,667)		(155,247)	
Other Financing Sources	4,023	526		4,549	
Total Other Financing Sources/(Uses)	(76,557)	81,106		4,549	
Excess of Cash Receipts and Other Financing					
Sources Over/(Under) Cash Disbursements					
and Other Financing (Uses)	(93,806)	89,037		(4,769)	
Fund Cash Balances - January 1, 1999	442,492	462,401	6,418	911,311	
Fund Cash Balances - December 31, 1999	\$348,686	\$551,438	\$6,418	\$906,542	
Reserve for Encumbrances - December 31, 1999	\$5,100	\$26,599		\$31,699	

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES -ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1998

	Governmental Fund Types			_
	General	Special Revenue	Debt Service	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes	\$181,504	\$656,971		\$838,475
Intergovernmental	356,593	246,369		602,962
Special Assessments	1,755	10,658		12,413
Charges for Services	65,760	2,322		68,082
Licenses, Permits, and Fees	68,408	80		68,488
Fines, Forfeitures, and Penalties	26,433	1,728		28,161
Earnings on Investments	28,671			28,671
Miscellaneous Cash Receipts	3,451	11,298		14,749
Total Cash Receipts	732,575	929,426		1,662,001
Cash Disbursements:				
General Government	361,181			361,181
Public Safety	145,178	634,254		779,432
Public Works	674	120,935		121,609
Health	25,256			25,256
Conservation - Recreation	2,434			2,434
Miscellaneous Cash Disbursements		3,751		3,751
Capital Outlay	21,865	53,788		75,653
Capital Lease Payments - Principal		53,680		53,680
Capital Lease Payments - Interest		14,571		14,571
Total Cash Disbursements	556,588	880,979		1,437,567
Excess of Cash Receipts Over				
Cash Disbursements	175,987	48,447		224,434
Other Financing Sources/(Uses):				
Transfers-In		88,250		88,250
Transfers-Out	(11,011)	(77,239)		(88,250)
Other Financing Sources	45,513			45,513
Total Other Financing Sources/(Uses)	34,502	11,011		45,513
Excess of Cash Receipts and Other Financing Sources Over Cash Disbursements	210,489	59,458		269,947
Fund Cash Balances - January 1, 1998	232,003	402,943	6,418	641,364
Fund Cash Balances - December 31, 1998	\$442,492	\$462,401	\$6,418	\$911,311
Reserve for Encumbrances - December 31, 1998	\$1,459	\$2,715		\$4,174

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999 AND 1998

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Beaver Township, Mahoning County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Township Trustees. The Township provides general governmental services, including road and bridge maintenance, recycling services, police protection service, fire protection services, and emergency medical services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Investments in repurchase agreements are valued at cost.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Fund:

Police District Fund - This Fund accounts for property tax money restricted to providing police protection services and equipment.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

3. Debt Service Fund

This fund is used to accumulate resources for the payment of bonds and note indebtedness.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Township did not encumber all commitments required by Ohio law.

A summary of 1999 and 1998 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the Township.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	<u>1999</u>	<u>1998</u>
Demand deposits	\$12,711	\$119,972
Repurchase Agreements	893,831	791,339
Total deposits and investments	\$906,542	\$911,311

Deposits: Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

Investments: Repurchase agreements are uninsured and unregistered investments for which the securities are held by the broker or dealer or by its trust department but not in the Township's name.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 1999 and 1998 follows:

	1999 Bu	idgeted vs. Actua	I Receipts		
		Budgeted	Actual		
Fund Type		Receipts	Receipts	Variance	
General		\$892,994	\$882,644	(\$10,350)	
Special Revenue		1,288,403	1,296,934	8,531	
Debt Service		0	0	0	
	Total	\$2,181,397	\$2,179,578	(\$1,819)	
1999 Budgeted vs. Actual Budgetary Basis Expenditures					
		Appropriation	Budgetary		
Fund Type		Authority	Expenditures	Variance	
General		\$1,010,059	\$981,550	\$28,509	
Special Revenue		1,290,115	1,234,496	55,619	
Debt Service		0	0	0	
	Total	\$2,300,174	\$2,216,046	\$84,128	
	1998 Bu	udgeted vs. Actua	I Receipts		
		Budgeted	Actual		
Fund Type		Receipts	Receipts	Variance	
General		\$467,624	\$778,088	\$310,464	
Special Revenue		836,238	1,017,676	181,438	
Debt Service		0	0	0	
	Total	\$1,303,862	\$1,795,764	\$491,902	

3. BUDGETARY ACTIVITY (Continued)

1998 Buo	dgeted vs.	Actual Budgetar	y Basis Expenditu	res
		Appropriation	Budgetary	
Fund Type		Authority	Expenditures	Variance
General		\$699,104	\$569,058	\$130,046
Special Revenue		1,239,703	960,933	278,770
Debt Service		6,418	0	6,418
	Total	\$1,945,225	\$1,529,991	\$415,234

4. CAPITAL LEASE OBLIGATIONS

The Township purchased an ambulance through a capital lease arrangement in 1994 for \$25,000 at 6 percent interest. The lease obligation was payable in five annual installments of \$6,161, including interest, through May 1999. The Township pays this obligation from a fire district levy approved by the voters and from fees charged for ambulance runs. The Township met the requirements of this obligation in 1999.

The Township purchased a backhoe through a capital lease arrangement in 1997 for \$42,000 at 6.95 percent interest. The lease obligation is payable in four annual installments of \$12,385, including interest, through February 2001. The Township pays this obligation from a road and bridge levy approved by the voters.

The Township purchased a fire truck through a capital lease arrangement in 1997 for \$170,903 at 6.34 percent interest. The lease obligation is payable in four annual installments of \$49,706, including interest, through April 2001. The Township pays this obligation from a fire district levy approved by the voters.

5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

6. RETIREMENT SYSTEMS

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

The Ohio Revised Code prescribes PERS contribution rates. For 1998 and 1999, PERS requires members to contribute 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 1999.

7. RISK MANAGEMENT

The Township is a member of the Ohio Township Association Risk Management Insurance Pool (the Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool may assess supplemental premiums. The following risks are covered by the Pool:

- General liability package
- Health package
- Officials errors and omissions package
- Vehicle package
- Police services package
- Fire services package

The Township also provides medical benefits to elected officials and full-time employees through a private carrier.

8. RESTATEMENT OF FUND CASH BALANCES

For the year commencing January 1, 1998, the Uniform Accounting Network modified the chart of accounts that eliminated the special assessment fund type. The Township had a special assessment fund in 1997 that it now reflects as a special revenue fund. This change required the Township to record certain adjustments to the January 1, 1998 beginning fund cash balances as compared to the December 31, 1997 ending fund cash balances in the following Fund Types:

Fund Type	Previously Stated Balances at 12/31/97	Reclassifications	Restated Balances at 1/1/98
Special Revenue Funds	\$371,098	\$31,845	\$402,943
Special Assessment Fund	\$31,845	(\$31,845)	\$0

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REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Beaver Township Mahoning County 13991 State Route 165 Salem, Ohio 44460-0598

To the Board of Township Trustees:

We have audited the accompanying financial statements of Beaver Township, Mahoning County, (the Township) as of and for the years ended December 31, 1999 and 1998, and have issued our report thereon dated June 22, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated June 22, 2000.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated June 22, 2000.

Beaver Township Mahoning County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of management and Board of Township Trustees and is not intended to be and should not be used by anyone other than these specified parties.

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Jim Petro Auditor of State

June 22, 2000



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BEAVER TOWNSHIP

MAHONING COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED JULY 13, 2000