



OHIO AUDITOR OF STATE
KEITH FABER



**TRIMBLE TOWNSHIP WASTEWATER TREATMENT DISTRICT
ATHENS COUNTY**

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OHIO AUDITOR OF STATE KEITH FABER



65 East State Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
800-282-0370

INDEPENDENT AUDITOR'S REPORT

Trimble Township Wastewater Treatment District
Athens County
PO Box 278
Jacksonville, Ohio 45740

To the Board of Trustees:

Report on the Audit of the Financial Statements

Unmodified and Adverse Opinions

We have audited the financial statements of the Trimble Township Wastewater Treatment District, Athens County, Ohio (the District), which comprises the cash balances, receipts and disbursements for each proprietary fund type as of and for the year ended December 31, 2024 and 2023, and the related notes to the financial statements.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental and proprietary fund type and the fiduciary fund type combined total as of and for the year ended December 31, 2024 and 2023, and the related notes to the financial statements, in accordance with the financial reporting provisions which Ohio Revised Code § 117.38 and Ohio Administrative Code 117-2-03(C) permit, described in Note 2.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District, as of December 31, 2024 and 2023, or the changes in financial position thereof for the year then ended.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the financial statements are prepared by the District on the basis of the financial reporting provisions of Ohio Revised Code § 117.38 and Ohio Administrative Code 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Revised Code § 117.38 and Ohio Administrative Code 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 30, 2025, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

KEITH FABER
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

December 30, 2025

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Trimble Township Wastewater Treatment District
Athens County
Statement of Receipts, Disbursements
And Changes in Fund Balance (Regulatory Cash Basis)
For the Year Ended December 31, 2024

Operating Cash Receipts	
Charges for Services	\$675,242
Miscellaneous	28,616
	<hr/>
<i>Total Operating Cash Receipts</i>	<i>703,858</i>
	<hr/>
Operating Cash Disbursements	
Personal Services	182,537
Utilities	67,492
Repairs and Maintenance	13,732
Other Contractual Services	841,910
Chemicals and Operating Supplies	1,514
Office Supplies and Materials	35,277
Insurance	11,656
Miscellaneous	2,805
	<hr/>
<i>Total Operating Cash Disbursements</i>	<i>1,156,923</i>
	<hr/>
<i>Operating Income/(Loss)</i>	<i>(453,065)</i>
	<hr/>
Non-Operating Cash Receipts	
Intergovernmental Revenues	734,244
Interest	18,884
	<hr/>
<i>Total Non-Operating Cash Receipts</i>	<i>753,128</i>
	<hr/>
Non-Operating Cash Disbursements	
Debt Service	223,543
	<hr/>
<i>Total Non-Operating Cash Disbursements</i>	<i>223,543</i>
	<hr/>
<i>Net Receipts Over/(Under) Disbursements</i>	<i>76,520</i>
	<hr/>
Cash Balances, January 1	765,302
	<hr/>
<i>Cash Balances, December 31</i>	<i>\$841,822</i>
	<hr/>

The notes to the financial statements are an integral part of this statement.

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Trimble Township Wastewater Treatment District

Athens County

Notes to the Financial Statements

For the Year Ended December 31, 2024

Note 1 – Reporting Entity

The Trimble Township Wastewater Treatment District (the District), Athens County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a regional sewer district organized under Ohio Revised Code Chapter 6119, by the Athens County Common Pleas Court on October 3, 1986. The District operates under the direction of an eight-member Board of Trustees whose membership is composed of two appointments from each of the participating subdivisions. The membership elects a President, Vice-President and a Secretary-Treasurer, who are responsible for fiscal controls of the financial resources of the District.

The District was established to provide a modern, efficient, and effective wastewater treatment system to promote general health safety of the citizens of the District and to make economic development in the area more feasible. The District services all or parts of the following political subdivisions:

- Village of Trimble
- Village of Jacksonville
- Village of Glouster
- Trimble Township

Public Entity Risk Pool

The District participates in a public entity risk pool (the Ohio Plan Management, Inc.). Note 6 to the financial statements provides additional information for this entity. The District's management believes these financial statements present all activities for which the District is financially accountable.

Note 2 – Summary of Significant Accounting Policies

Basis of Presentation

The District's financial statements consist of a statement of receipts, disbursements and changes in fund balances (regulatory cash basis).

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code § 117.38 and Ohio Administrative Code 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code § 117.38 and Ohio Administrative Code 117-2-03 (C) permit.

Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Trimble Township Wastewater Treatment District

Athens County

Notes to the Financial Statements

For the Year Ended December 31, 2024

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the function or object level of control and appropriations may not exceed estimated resources. The District must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1.

Encumbrances The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over and need not be reappropriated.

A summary of 204 budgetary activity appears in Note 4.

Deposits and Investments

The District's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Capital Assets.

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Accumulated Leave

District employees earn sick and vacation time that can be used for time off. In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

Note 3 – Compliance

Contrary to Ohio law, the District's appropriations exceeded the amount the total estimated resources available for expenditures by \$1,178,948 as of December 31, 2024.

Note 4 – Budgetary Activity

Budgetary activity for the year ending December 31, 2024 follows:

2024 Budgeted vs. Actual Receipts		
Budgeted Receipts	Actual Receipts	Variance
\$1,230,650	\$1,456,986	(\$226,336)

Trimble Township Wastewater Treatment District

Athens County

Notes to the Financial Statements

For the Year Ended December 31, 2024

2024 Budgeted vs. Actual Budgetary Basis Expenditures		
Appropriation	Budgetary	
Authority	Expenditures	Variance
\$3,174,900	\$1,380,466	\$1,794,434

Note 5 – Deposits and Investments

The District maintains a deposits and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2024
Demand deposits	\$277,098
Certificates of deposit	564,724
Total deposits	<u>\$841,822</u>

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Note 6 – Risk Management

The District belongs to the Ohio Plan Risk Management, Inc. (OPRM) (the "Plan"), an unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management programs and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

Effective November 1, 2016, the OPRM elected to participate in a property loss corridor deductible. The property corridor includes losses paid between 70% and 75%. In 2018, the casualty loss corridor was eliminated, and the property corridor was adjusted to losses paid between 65% and 70%. Effective November 1, 2019, the property loss corridor was adjusted to losses between 60% and 67.5% and remained the same through October 31, 2022. Effective November 1, 2022, the property loss corridor was eliminated. OPRM had 847 members as of December 31, 2024.

Trimble Township Wastewater Treatment District

Athens County

Notes to the Financial Statements

For the Year Ended December 31, 2024

The Pool's audited financial statements conform with accounting principles generally accepted in the United States of America, with the exception of a qualified opinion related to recording premiums and membership fees earned in full as of December 31, 2024. Those premiums and fees should be earned pro-rata over the individual coverage and membership periods of each policy. The financial statements reported the following assets, liabilities and equity at December 31, 2024.

Assets	\$ 24,456,615
Liabilities	(16,692,162)
Members' Equity	\$ 7,764,453

You can read the complete audited financial statements for OPRM at the Plan's website, www.ohioplan.org.

Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Note 7 – Defined Benefit Pension Plans

Ohio Public Employees Retirement System

District employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the District contributed an amount equaling 14 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2024.

Note 8 – Postemployment Benefits

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan. OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax-free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents. For calendar year 2024, the portion of OPERS employer contributions allocated to health care was 0 percent for members in the traditional pension plan and 2 percent for members in the combined plan. For 2024, the portion of employer contributions OPERS allocated to health care for members in the member-directed plan was 4.0 percent; however, a portion of the health care rate was funded with reserves.

Trimble Township Wastewater Treatment District

Athens County

Notes to the Financial Statements

For the Year Ended December 31, 2024

Note 9 – Debt

Debt outstanding at December 31, 2024, was as follows:

	<u>Principal</u>	<u>Interest Rate</u>
Series 1993 Revenue Bonds - USDA	\$836,000	5.00%
Series 1993 Revenue Bonds - USDA	209,000	5.00%
Series 1995 Revenue Bonds - USDA	185,000	4.50%
Series 1998 Revenue Bonds - USDA	111,000	4.50%
Ohio Water Development Authority #5788	243,789	1.50%
Ohio Water Development Authority #9921	10,377	3.65%
Ohio Water Development Authority # 10104	77,949	0.00%
Ohio Public Works Commission	157,615	0.00%
	<u>\$1,830,730</u>	

The revenue bonds were issued for 40 years. Principal and interest payments are due each year on September 1 for the Series 1993 and series 1995 bonds. Principal and interest payments are due each year December 1 for the Series 1998 bonds. The bonds were for the purpose of providing funds to acquire and construct a public wastewater treatment system and pay costs associated.

The District obtained a loan for the wastewater treatment plant improvements project from the Ohio Water Development Authority (OWDA) in 2012- #5788. The total amount financed was \$392,612 . The terms of the loan are semiannual payments of \$10,670 for 30 years at 1.5% interest rate. Revenue of the District have been pledged to repay the debt.

The District obtained a loan for the sewer collection and improvements project from the Ohio Water Development Authority (OWDA) in 2022- #9921. The total amount financed was \$20,439 at 3.65% . The term of the loan is 5 years. Revenue of the District have been pledged to repay the debt. The project is incomplete; therefore there is not an amortization schedule yet.

The District obtained a loan for wastewater collection system improvements from the Ohio Water Development Authority (OWDA) in 2023- #10104. The total amount financed was \$93,499 at 0% interest rate. The term of the loans is 30 years. Revenue of the District have been pledged to repay the debt. The project is incomplete; therefore there is not an amortization schedule yet.

The District obtained a loan for the wastewater treatment plant lagoon upgrades project from the Ohio Public works Commission (OPWC) in 2018- #CR09T. The total amount financed was \$225,164 at 0%. The term of the loan is 20 years. Revenue of the District have been pledged to repay the debt.

Trimble Township Wastewater Treatment District
Athens County
Notes to the Financial Statements
For the Year Ended December 31, 2024

Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending December 31st	USDA Series 1993 Revenue Bonds	USDA Series 1995 Revenue Bonds	USDA Series 1998 Revenue Bonds	OWDA #5788	OPWC #CR09T
2025	147,250	21,325	10,995	16,300	11,258
2026	147,500	21,740	10,725	16,300	11,258
2027	146,500	22,110	10,455	16,300	11,258
2028	147,300	21,435	11,185	16,300	11,258
2029	146,800	21,760	10,870	16,300	11,258
2030 - 2034	587,700	108,370	54,355	81,500	56,291
2035 - 2039	0	21,945	43,455	81,500	45,034
2040 - 2041	0	0	0	32,599	0
	<u>\$1,323,050</u>	<u>\$238,685</u>	<u>\$152,040</u>	<u>\$277,099</u>	<u>\$157,615</u>

Note 10 – Contingent Liabilities

Amounts grantor agencies pay to the District are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Note 11 – Related Party Transactions

A Board Member is owner of a company from which the District purchased lumber and other supplies during 2024. The District paid \$4,704 for these purchases. The Board Member abstained from all votes pertaining to these purchases.

Trimble Township Wastewater Treatment District
Athens County
Statement of Receipts, Disbursements
And Changes in Fund Balance (Regulatory Cash Basis)
For the Year Ended December 31, 2023

Operating Cash Receipts	
Charges for Services	\$691,321
Miscellaneous	34,288
	<u>725,609</u>
<i>Total Operating Cash Receipts</i>	<u>725,609</u>
Operating Cash Disbursements	
Personal Services	205,860
Utilities	61,386
Repairs and Maintenance	3,720
Other Contractual Services	485,331
Chemicals and Operating Supplies	3,172
Office Supplies and Materials	29,411
Miscellaneous	2,219
	<u>791,099</u>
<i>Total Operating Cash Disbursements</i>	<u>791,099</u>
<i>Operating Income/(Loss)</i>	<u>(65,490)</u>
Non-Operating Cash Receipts	
Intergovernmental Revenues	355,106
Interest	3,573
Loan Proceeds	97,409
	<u>456,088</u>
<i>Total Non-Operating Cash Receipts</i>	<u>456,088</u>
Non-Operating Cash Disbursements	
Debt Service	293,606
	<u>293,606</u>
<i>Total Non-Operating Cash Disbursements</i>	<u>293,606</u>
<i>Net Receipts Over/(Under) Disbursements</i>	<u>96,992</u>
Cash Balances, January 1	<u>668,310</u>
<i>Cash Balances, December 31</i>	<u><u>\$765,302</u></u>

The notes to the financial statements are an integral part of this statement.

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Trimble Township Wastewater Treatment District

Athens County

Notes to the Financial Statements

For the Year Ended December 31, 2023

Note 1 – Reporting Entity

The Trimble Township Wastewater Treatment District (the District), Athens County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a regional sewer district organized under Ohio Revised Code Chapter 6119, by the Athens County Common Pleas Court on October 3, 1986. The District operates under the direction of an eight-member Board of Trustees whose membership is composed of two appointments from each of the participating subdivisions. The membership elects a President, Vice-President and a Secretary-Treasurer, who are responsible for fiscal controls of the financial resources of the District.

The District was established to provide a modern, efficient, and effective wastewater treatment system to promote general health safety of the citizens of the District and to make economic development in the area more feasible. The District services all or parts of the following political subdivisions:

- Village of Trimble
- Village of Jacksonville
- Village of Glouster
- Trimble Township

Public Entity Risk Pool

The District participates in a public entity risk pool (the Ohio Plan Management, Inc.). Note 6 to the financial statements provides additional information for this entity. The District's management believes these financial statements present all activities for which the District is financially accountable.

Note 2 – Summary of Significant Accounting Policies

Basis of Presentation

The District's financial statements consist of a statement of receipts, disbursements and changes in fund balances (regulatory cash basis).

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code § 117.38 and Ohio Administrative Code 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code § 117.38 and Ohio Administrative Code 117-2-03 (C) permit.

Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Trimble Township Wastewater Treatment District

Athens County

Notes to the Financial Statements

For the Year Ended December 31, 2023

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the function or object level of control and appropriations may not exceed estimated resources. The District must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1.

Encumbrances The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over and need not be reappropriated.

A summary of 2023 budgetary activity appears in Note 4.

Deposits and Investments

The District's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Capital Assets.

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Accumulated Leave

District employees earn sick and vacation time that can be used for time off. In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

Note 3 – Compliance

Contrary to Ohio law, the District's General Fund had expenditures in excess of appropriations of \$210,240 as of December 31, 2023.

Note 4 – Budgetary Activity

Budgetary activity for the year ending December 31, 2023 follows:

2023 Budgeted vs. Actual Receipts		
Budgeted Receipts	Actual Receipts	Variance
\$795,800	\$1,181,697	(\$385,897)

Trimble Township Wastewater Treatment District

Athens County

Notes to the Financial Statements

For the Year Ended December 31, 2023

2023 Budgeted vs. Actual Budgetary Basis Expenditures		
Appropriation	Budgetary	
Authority	Expenditures	Variance
\$874,465	\$1,084,705	(\$210,240)

Note 5 – Deposits and Investments

The District maintains a deposits and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2023
Demand deposits	\$751,034
Certificates of deposit	14,268
Total deposits	<u>765,302</u>

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Note 6 – Risk Management

The District belongs to the Ohio Plan Risk Management, Inc. (OPRM) (the "Plan"), an unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management programs and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

Effective November 1, 2016, the OPRM elected to participate in a property loss corridor deductible. The property corridor includes losses paid between 70% and 75%. In 2018, the casualty loss corridor was eliminated, and the property corridor was adjusted to losses paid between 65% and 70%. Effective November 1, 2019, the property loss corridor was adjusted to losses between 60% and 67.5% and has remained unchanged. OPRM had 801 members as of December 31, 2023.

Trimble Township Wastewater Treatment District

Athens County

Notes to the Financial Statements

For the Year Ended December 31, 2023

The Pool's audited financial statements conform with accounting principles generally accepted in the United States of America, with the exception of a qualified opinion related to recording premiums and membership fees earned in full as of December 31, 2023. Those premiums and fees should be earned pro-rata over the individual coverage and membership periods of each policy. The financial statements reported the following assets, liabilities and equity at December 31, 2023.

Assets	\$ 23,113,696
Liabilities	(<u>16,078,587</u>)
Members' Equity	\$ <u>7,035,109</u>

You can read the complete audited financial statements for OPRM at the Plan's website, www.ohioplan.org.

Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Note 7 – Defined Benefit Pension Plans

Ohio Public Employees Retirement System

District employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the District contributed an amount equaling 14 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2023.

Note 8 – Postemployment Benefits

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan. OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax-free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents. For calendar year 2023, the portion of OPERS employer contributions allocated to health care was 0 percent for members in the traditional pension plan and 2 percent for members in the combined plan. For 2023, the portion of employer contributions OPERS allocated to health care for members in the member-directed plan was 4.0 percent; however, a portion of the health care rate was funded with reserves.

Trimble Township Wastewater Treatment District

Athens County

Notes to the Financial Statements

For the Year Ended December 31, 2023

Note 9 – Debt

Debt outstanding at December 31, 2023, was as follows:

	Principal	Interest Rate
Series 1993 Revenue Bonds - USDA	\$908,000	5.00%
Series 1993 Revenue Bonds - USDA	227,000	5.00%
Series 1995 Revenue Bonds - USDA	198,000	4.50%
Series 1998 Revenue Bonds - USDA	117,000	4.50%
Ohio Water Development Authority #5788	256,291	1.50%
Ohio Water Development Authority #9921	10,530	3.65%
Ohio Water Development Authority # 10104	93,499	0.00%
Ohio Public Works Commission	168,873	0.00%
	<u>\$1,979,193</u>	

The revenue bonds were issued for 40 years. Principal and interest payments are due each year on September 1 for the Series 1993 and series 1995 bonds. Principal and interest payments are due each year December 1 for the Series 1998 bonds. The bonds were for the purpose of providing funds to acquire and construct a public wastewater treatment system and pay costs associated.

The District obtained a loan for the wastewater treatment plant improvements project from the Ohio Water Development Authority (OWDA) in 2012- #5788. The total amount financed at December 31, 2023 was \$392,612 . The terms of the loan are semiannual payments of \$10,670 for 30 years at 1.5% interest rate. Revenue of the District have been pledged to repay the debt.

The District obtained a loan for the sewer collection and improvements project from the Ohio Water Development Authority (OWDA) in 2022- #9921. The total amount financed at December 31, 2023 was \$11,714 at 3.65% . The term of the loan is 5 years. Revenue of the District have been pledged to repay the debt. The project is incomplete; therefore there is not an amortization schedule yet.

The District obtained a loan for wastewater collection system improvements from the Ohio Water Development Authority (OWDA) in 2023- #10104. The total amount financed at December 31, 2023 was \$93,499 at 0% interest rate. The term of the loans is 30 years. Revenue of the District have been pledged to repay the debt. The project is incomplete; therefore there is not an amortization schedule yet.

The District obtained a loan for the wastewater treatment plant lagoon upgrades project from the Ohio Public works Commission (OPWC) in 2018- #CR09T. The total amount financed was \$225,164 at 0%. The term of the loan is 20 years. Revenue of the District have been pledged to repay the debt.

Trimble Township Wastewater Treatment District

Athens County

Notes to the Financial Statements

For the Year Ended December 31, 2023

Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending December 31st	USDA Series 1993 Revenue Bonds	USDA Series 1995 Revenue Bonds	USDA Series 1998 Revenue Bonds	OWDA #5788	OPWC #CR09T
2024	146,750	21,910	11,265	16,300	11,258
2025	147,250	21,325	10,995	16,300	11,258
2026	147,500	21,740	10,725	16,300	11,258
2027	146,500	22,110	10,455	16,300	11,258
2028	147,300	21,435	11,185	16,300	11,258
2029 - 2033	734,500	108,285	54,065	81,500	56,291
2034 - 2038	0	43,790	54,615	81,500	56,292
2039 - 2041	0	0	0	48,899	0
	<u>\$1,469,800</u>	<u>\$260,595</u>	<u>\$163,305</u>	<u>\$293,399</u>	<u>\$168,873</u>

Note 10 – Contingent Liabilities

Amounts grantor agencies pay to the District are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Note 11 – Related Party Transactions

A Board Member is owner of a company from which the District purchased lumber and other supplies during 2023. The District paid \$3,540 for these purchases. The Board Member abstained from all votes pertaining to these purchases.



65 East State Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
800-282-0370

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Trimble Township Wastewater Treatment District
Athens County
PO Box 278
Jacksonville, Ohio 45740

To the Board of Trustees:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the cash balances, receipts, and disbursements for each proprietary fund type as of and for the years ended December 31, 2024 and 2023 and the related notes to the financial statements of the Trimble Township Wastewater Treatment District, Athens County, Ohio (the District), and have issued our report thereon dated December 30, 2025, wherein we noted the District followed financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying Schedule of Findings as items 2024-001 through 2024-003 that we consider to be material weaknesses.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings as item 2024-001.

District's Responses to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's responses to the findings identified in our audit and described in the accompanying Schedule of Findings. The District's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

December 30, 2025

**TRIMBLE TOWNSHIP WASTEWATER TREATMENT DISTRICT
ATHENS COUNTY**

**SCHEDULE OF FINDINGS
DECEMBER 31, 2024 AND 2023**

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2024-001

Noncompliance and Material Weakness

Ohio Rev. Code §5705.28(B)(2) requires entities to follow §§ 5705.36, .38, .40, .41, .43, .44, and .45. However, documents prepared in accordance with these sections need not be filed with the county auditor or county budget commission. Further, total appropriations from each fund of a taxing unit that does not levy a tax shall not exceed the total estimated revenue available for expenditures from the fund, and appropriations shall be made from each fund only for the purposes for which the fund is established.

Ohio Rev. Code § 5705.41(B) prohibits a subdivision or taxing authority unit from making any expenditure of money unless it has been appropriated in accordance with the Ohio Revised Code.

On December 31, 2023, due to inadequate policies and procedures in approving and reviewing budget versus actual information, the District's General Fund had expenditures in excess of appropriations of \$210,240. Failure to have adequate appropriations in place at the time expenditures are made could cause expenditures to exceed available resources, further resulting in deficit spending practices.

On December 31, 2024, the District's appropriations exceeded the amount of the total estimated resources available for expenditures by \$1,178,948. Failure to limit appropriations to the total estimated resources due to deficiencies in the District's compliance monitoring policies and procedures could result in overspending and negative cash fund balances.

The Board should closely monitor expenditures and appropriations and make the necessary appropriation amendments, if possible, to reduce the likelihood of expenditures exceeding appropriations. Additionally, the Treasurer should deny payment requests exceeding appropriations when appropriations are inadequate to cover the expenditures. Further, the District should draft, approve, and implement procedures to compare appropriations to estimated resources. If the resources are not available to cover the appropriations, an amendment to the appropriation resolution should be passed by the Board to reduce the appropriations.

Officials' Response: The Secretary is to pay close attention to the revenue and the budget to ensure that we do not exceed. When getting close, we will take to the Board meeting so the Board can make the necessary changes.

FINDING NUMBER 2024-002

Material Weakness- Financial Reporting

In our audit engagement letter, as required by AU-C Section 210, *Terms of Engagement*, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16.

The Treasurer posted certain revenue and expenditures transactions incorrectly resulting in material audit adjustments.

**TRIMBLE TOWNSHIP WASTEWATER TREATMENT DISTRICT
ATHENS COUNTY**

**SCHEDULE OF FINDINGS
DECEMBER 31, 2024 AND 2023
(Continued)**

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2024-002 (Continued)

Material Weakness- Financial Reporting (Continued)

For the year ended December 31, 2024:

- The amounts presented in the annual Hinkle System submission did not agree to the underlying accounting records resulting in an increase in Charges for Services receipts of \$398,926; an increase in Miscellaneous receipts of \$27,302; an increase in Interest receipts of \$6,576; a decrease in Intergovernmental Revenues of 219,657; a decrease in Other Non-Operating Revenue of \$219,657; an increase in Personal Services disbursements of \$55,952; an increase in Other Contractual Services of \$1,189; a decrease in Miscellaneous disbursements of \$36,991; and a decrease in Other Non-Operating Cash Disbursements of \$65,392.
- Certain receipts and disbursements were not posted resulting in an increase in Miscellaneous receipts of \$1,314 and Miscellaneous disbursements of \$1,812.

For the year ended December 31, 2023:

- The amounts presented in the annual Hinkle System submission did not agree to the underlying accounting records resulting in an increase in Miscellaneous receipts of \$35,577; an increase in Intergovernmental Revenues of \$335,199; an increase in Interest receipts of \$549; an increase in Loan Proceeds of \$14,456; a decrease in Charges for Services receipts of \$408,712; an increase in Personal Services disbursements of \$83,403; an increase in Other Contractual Services Disbursements of \$42,179; a decrease in Miscellaneous disbursements of \$37,934; and a decrease in Other Non-Operating Disbursements of \$70,426.
- Certain receipts and disbursements not posted resulting in a decrease in Miscellaneous receipts of \$1,289; Personal Services disbursements of \$1,787 and Miscellaneous disbursements of \$559.
- Debt activity was not recorded resulting in an increase in Loan Proceeds and Debt Service disbursements of \$82,953.

These misstatements, and other immaterial adjustments which the District opted to post, were caused by confusion over proper posting as well as errors in bank reconciliations and in completing the report for Hinkle filing. As a result, adjustments and reclassifications, with which the District's management agrees, were made to the financial statements and ledgers, and are reflected in the accompanying financial statements.

The Treasurer should take additional care in posting transactions to the District's ledgers in order to ensure the financial statements reflect the appropriate classifications and transactions. Further, the Treasurer should review the annual report before submitting it to the Hinkle System to ensure amounts agree to the underlying ledgers.

Officials' Response: The Treasurer is to slow down when posting to ensure that the correct amounts are being entered. The Treasurer, when getting ready for the Hinkle for 2025, will create a spreadsheet with disbursements and revenue to make up with what system has.

**TRIMBLE TOWNSHIP WASTEWATER TREATMENT DISTRICT
ATHENS COUNTY**

**SCHEDULE OF FINDINGS
DECEMBER 31, 2024 AND 2023
(Continued)**

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2024-003

Material Weakness- Budgetary Information in the Accounting System

Sound accounting practices require accurately posting appropriations to the ledgers to provide information for budget versus actual comparison and to allow the Board to make informed decisions regarding budgetary matters.

The Appropriation resolution and subsequent amendments establish the legal spending authority of the District, and the budget history provides the process by which the District controls spending, it is therefore necessary the amounts appropriated by the Board are precisely stated and accurately posted to the budget history.

The District did not have procedures in place to accurately post authorized budgetary measures to the accounting system. The appropriations and/or amendments thereof approved by Board were not properly posted to the accounting system.

- For 2023, the appropriations amounts in the District's accounting system were understated by \$187,832 from the approved amounts.
- For 2024, the amounts in the District's accounting system appropriations were understated by \$1,375,900 from the approved amounts.

Failure to accurately post the appropriations to the ledgers could result in overspending and negative cash balances.

To effectively control the budgetary cycle and to maintain accountability over receipts and expenditures, the District should post to the ledgers, on a timely basis, appropriations approved by the Board. The District should then monitor budget versus actual reports to help ensure appropriations have been properly posted to the ledgers.

Officials' Response: When entering the appropriations into the system, the Treasurer is to double check amounts before hitting the enter key to ensure that the amounts are the same.

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**TRIMBLE TOWNSHIP WASTE WATER
TREATMENT DISTRICT**

18551 Jacksonville Road • P.O. Box 278 • Jacksonville, Ohio 45740 • Tel: (740) 767-4334 • Fax: (740) 767-4530

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
DECEMBER 31, 2024 AND 2023**

Finding Number	Finding Summary	Status	Additional Information
2022-001	Material Weakness relating to financial reporting due to material audit adjustments identified.	Not Corrected	Adjustments should not be done unless necessary.
2022-002	Material Weakness due to budgetary information in the accounting system differing from approved amounts .	Not Corrected	When entering these amounts, we must take time to check each number before confirming to ensure correct numbers match what was approved.
2022-003	Finding for Recovery resolved under audit for \$919.39.	Fully Corrected	Full repayment was made.

OHIO AUDITOR OF STATE KEITH FABER



TRIMBLE TOWNSHIP WASTEWATER TREATMENT DISTRICT

ATHENS COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 1/13/2026

65 East State Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov