

GREENFIELD EXEMPTED VILLAGE SCHOOL DISTRICT  
HIGHLAND COUNTY  
SINGLE AUDIT  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023



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Board of Education  
Greenfield Exempted Village School District  
200 North Fifth Street  
Greenfield, Ohio 45123

We have reviewed the *Independent Auditor's Report* of Greenfield Exempted Village School District, Highland County, prepared by Millhuff-Stang, CPA, Inc., for the audit period July 1, 2022 through June 30, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Greenfield Exempted Village School District is responsible for compliance with these laws and regulations.

KEITH FABER  
Ohio Auditor of State

A handwritten signature in black ink that reads "Tiffany L Ridenbaugh".

Tiffany L Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

January 20, 2026

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**Greenfield Exempted Village School District**

*Table of Contents*

*For the Fiscal Year Ended June 30, 2023*

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Title	Page
Independent Auditor's Report.....	1
Management's Discussion and Analysis.....	4
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position .....	12
Statement of Activities.....	13
Fund Financial Statements:	
Balance Sheet – Governmental Funds .....	14
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities.....	15
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds.....	16
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities.....	17
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – General Fund.....	18
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – ESSER Fund.....	19
Statement of Fund Net Position – Governmental Activities – Internal Service Fund.....	20
Statement of Revenues, Expenses and Changes in Fund Net Position – Governmental Activities – Internal Service Fund .....	21
Statement of Cash Flows – Governmental Activities – Internal Service Fund .....	22
Statement of Fiduciary Net Position - Fiduciary Funds.....	23
Statement of Changes in Fiduciary Net Position – Fiduciary Funds .....	24
Notes to the Basic Financial Statements .....	25
Required Supplementary Information:	
Schedule of the School District's Proportionate Share of the Net Pension Liability – Last Ten Years .....	65
Schedule of School District Pension Contributions – Last Ten Years .....	67
Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset) – Last Seven Years.....	69

Schedule of School District OPEB Contributions – Last Eight Years .....	71
Notes to the Required Supplementary Information .....	73
Schedule of Federal Awards Expenditures.....	78
Notes to the Schedule of Federal Awards Expenditures .....	79
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i> .....	80
Report on Compliance For Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance .....	82
Schedule of Findings and Questioned Costs .....	85
Corrective Action Plan.....	89
Schedule of Prior Audit Findings.....	91

### Independent Auditor's Report

Board of Education  
Greenfield Exempted Village School District  
200 North Fifth Street  
Greenfield, Ohio 45123

#### **Report on the Audit of the Financial Statements**

##### *Opinions*

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Greenfield Exempted Village School District, Highland County, Ohio (the School District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Greenfield Exempted Village School District, Highland County, Ohio, as of June 30, 2023, and the respective changes in financial position thereof and, where applicable, cash flows, and the respective budgetary comparison of the General Fund and the ESSER Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

##### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

##### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedules of net pension and OPEB liabilities (assets), and the schedules of School District contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Greenfield Exempted Village School District  
Independent Auditor's Report  
Page 3

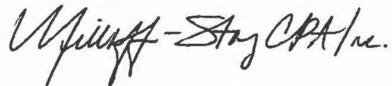
***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The schedule of federal awards expenditures, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of federal awards expenditures is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 30, 2025 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.



Millhuff-Stang CPA, Inc.  
Chillicothe, Ohio

July 30, 2025

## **Greenfield Exempted Village School District**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2023*

*(Unaudited)*

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### **MANAGEMENT'S DISCUSSION AND ANALYSIS**

The Greenfield Exempted Village Schools' (the "School District") discussion and analysis of the annual financial report provides a review of the financial performance for the fiscal year ended June 30, 2023. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and the basic financial statements to enhance their understanding of the School District's financial performance.

### **FINANCIAL HIGHLIGHTS**

- The School District's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at June 30, 2023 by \$30,201,739.
- The School District's net position of governmental activities increased \$3,704,730.
- General revenues accounted for \$27,909,927 in revenue or 79 percent of all revenues. Program specific revenues in the form of charges for services and sales, operating grants and contributions, and capital grants and contributions accounted for \$7,214,886 or 21 percent of total revenues of \$35,124,813.
- The School District had \$31,420,083 in expenses related to governmental activities; \$7,214,886 of these expenses were offset by program specific charges for services and sales, operating grants and contributions, and capital grants and contributions.

### **USING THIS ANNUAL FINANCIAL REPORT**

This annual report consists of a series of financial statements. These statements are presented so that the reader can understand the Greenfield Exempted Village Schools' financial situation as a whole and also give a detailed view of the School District's financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the School District as a whole and present a longer-term view of the School District's finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as the amount of funds available for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column.

### **REPORTING THE SCHOOL DISTRICT AS A WHOLE**

The analysis of the School District as a whole begins with the Statement of Net Position and the Statement of Activities. These reports provide information that will help the reader to determine whether the School District is financially improving or declining as a result of the year's financial activities. These statements include all assets, liabilities, and deferred inflows/outflows of resources using the accrual basis of accounting similar to the accounting used by private sector companies. All current year revenues and expenses are taken into account regardless of when cash is received or paid.

In evaluating the overall financial health, the user of these financial statements needs to take into account non-financial factors that also impact the School District's financial well-being. Some of these factors include the condition of capital assets, and required educational support services to be provided.

In the Statement of Net Position and the Statement of Activities, the School District has only one kind of activity.

- Governmental Activities. Most of the School District's programs and services are reported here including instruction and support services.

## **Greenfield Exempted Village School District**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2023*

*(Unaudited)*

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### **REPORTING THE SCHOOL DISTRICT'S MOST SIGNIFICANT FUNDS**

#### **Fund Financial Statements**

The analysis of the School District's funds begins on page 10. Fund financial statements provide detailed information about the School District's major funds – not the School District as a whole. Some funds are required by State law and bond covenants. Other funds may be established by the Treasurer with approval from the Board to help control, manage and report money received for a particular purpose or to show that the School District is meeting legal responsibilities for use of grants. The School District's major funds are the General Fund, the Capital Projects Fund, the Scholarship Permanent Fund, and the ESSER Special Revenue Fund.

**Governmental Funds.** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance educational support services. The relationship (or difference) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Proprietary Funds.** The School District's only proprietary fund is an internal service fund. Since the internal service fund operates on a break-even, cost-reimbursement basis, the School District reports it as a proprietary fund using the full accrual basis of accounting. Since the internal fund exclusively benefits governmental functions, it has been included with governmental activities in the government-wide financial statements.

**Fiduciary Funds.** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Custodial funds are used to maintain financial activity of the School District's fiduciary activities that are not required to be reported in a trust fund. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements.

The School District's fiduciary funds are a custodial fund which is used to maintain financial activity of the School District's fund to account for State athletic tournament games, and private purpose trust funds which are used to maintain the financial activity of the School District's Scholarship Funds for which outside parties control the award of the scholarships.

**Greenfield Exempted Village School District**

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)*

**THE SCHOOL DISTRICT AS A WHOLE**

As stated previously, the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2023 compared to 2022.

Table 1  
Net Position

	<b>Governmental Activities</b>	
	<b>2023</b>	<b>2022</b>
<b>Assets:</b>		
Current and Other Assets	\$ 42,939,974	\$ 34,556,295
Net OPEB Asset	2,128,369	1,671,941
Capital Assets, Net	<u>25,330,307</u>	<u>22,310,539</u>
<b>Total Assets</b>	<b><u>70,398,650</u></b>	<b><u>58,538,775</u></b>
<b>Deferred Outflows of Resources:</b>		
Pensions	6,032,699	5,427,068
OPEB	<u>677,302</u>	<u>847,552</u>
<b>Total Deferred Outflows of Resources</b>	<b><u>6,710,001</u></b>	<b><u>6,274,620</u></b>
<b>Liabilities:</b>		
Current and Other Liabilities	4,797,759	2,971,532
Long-Term Liabilities:		
Due Within One Year	563,353	50,195
Due in More than One Year:		
Net Pension Liabilities	23,714,918	13,952,595
Net OPEB Liabilities	1,441,205	2,011,754
Other Amounts	<u>6,467,354</u>	<u>1,828,738</u>
<b>Total Liabilities</b>	<b><u>36,984,589</u></b>	<b><u>20,814,814</u></b>
<b>Deferred Inflows of Resources:</b>		
Pensions	2,201,912	10,686,624
OPEB	<u>3,435,096</u>	<u>3,087,929</u>
Property Taxes not Levied to Finance Current Year Operations	<u>4,285,315</u>	<u>3,727,019</u>
<b>Total Deferred Inflows of Resources</b>	<b><u>9,922,323</u></b>	<b><u>17,501,572</u></b>
<b>Net Position:</b>		
Net Investment in Capital Assets	23,566,185	22,121,866
Restricted	8,664,154	7,617,307
Unrestricted (Deficit)	<u>(2,028,600)</u>	<u>(3,242,164)</u>
<b>Total Net Position</b>	<b><u>\$ 30,201,739</u></b>	<b><u>\$ 26,497,009</u></b>

The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2023 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other post-employment benefits (OPEB) liability (asset) is another significant liability (asset) reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability (asset) to the reported net position and subtracting deferred outflows related to pension and OPEB.

## Greenfield Exempted Village School District

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)*

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Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability (asset) to equal the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position. If there is a net OPEB asset, it will be reported in the asset section of the statement of net position. In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability (asset), respectively, not accounted for as deferred inflows/outflows.

Total net position of the School District as a whole increased \$3,704,730. The primary reasons for the increase in current assets was due to increases in cash and investments, intergovernmental receivables, and taxes receivable.

**Greenfield Exempted Village School District**

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)*

The increase in capital assets was primarily due to additions, which was partially offset by current year depreciation expense. The increase in current liabilities was primarily due to increases in contracts and retainage payable which were partially offset by the decrease in accounts payable. Long-term liabilities increased primarily due to a increase in the net pension liabilities as well as in increase due to a financed purchase obligation debt issue. The increases in deferred outflows of resources and decreases in deferred inflows of resources are primarily due to pension and OPEB related activity.

Table 2 shows the changes in net position for 2023 compared to 2022.

Table 2  
Change in Net Position

	Governmental Activities	
	2023	2022
<b>Revenue</b>		
Program Revenues:		
Charges for Services and Sales	\$ 1,013,375	\$ 1,011,210
Operating Grants and Contributions	6,173,407	5,538,787
Capital Grants and Contributions	28,104	63,344
Total Program Revenues	<u>7,214,886</u>	<u>6,613,341</u>
General Revenue:		
Income Taxes	2,890,809	2,699,354
Grants and Entitlements, Not Restricted for Specific Programs	18,994,940	16,189,023
Gifts and Donations, Not Restricted for Specific Programs	62,074	113,104
Investment Earnings	656,309	161,267
Increase (Decrease) in Fair Value of Investments	232,715	(290,307)
Miscellaneous	506,362	285,643
Property Taxes	4,566,718	4,207,862
Total General Revenues	<u>27,909,927</u>	<u>23,365,946</u>
Total Revenues	<u>35,124,813</u>	<u>29,979,287</u>
<b>Program Expenses</b>		
Instruction		
Regular	15,514,848	12,337,868
Special	2,660,263	2,370,769
Vocational	461,238	695,238
Other	519,567	925,739
Support Services		
Pupils	1,390,166	837,868
Instructional Staff	596,242	815,863
Board of Education	70,234	123,212
Administration	2,518,846	2,171,546
Fiscal	532,737	644,080
Operation and Maintenance of Plant	2,700,251	2,644,009
Pupil Transportation	1,832,218	1,593,795
Central	98,678	84,657
Operation of Non-Instructional Services	1,297,650	1,621,475
Extracurricular Activities	1,139,845	970,197
Issuance Costs	87,300	-
Total Expenses	<u>31,420,083</u>	<u>27,836,316</u>
Change in Net Position	<u>3,704,730</u>	<u>2,142,971</u>
Net Position at Beginning of Year	<u>26,497,009</u>	<u>24,354,038</u>
Net Position at End of Year	<u><u>\$ 30,201,739</u></u>	<u><u>\$ 26,497,009</u></u>

## Greenfield Exempted Village School District

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)*

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### Governmental Activities

Charges for services and sales comprised 3 percent of revenue for governmental activities, while operating grants and contributions comprised 18 percent of revenue for governmental activities of the School District for fiscal year 2023. Income tax revenue comprised 8 percent of revenue for governmental activities and increased slightly in 2023. Property tax revenue comprised 13 percent of revenue for governmental activities for fiscal year 2023 and increased slightly in 2023. Operating grants and contributions remained consistent with the prior year. Grants and entitlements not restricted increase due to increases in foundation revenues for fiscal year 2023. Interest earnings increased due to higher cash balances and higher interest rates.

As indicated by governmental program expenses, instruction is emphasized. Regular Instruction comprised 49 percent of governmental program expenses and special instruction comprised 8 percent of governmental program expenses. The increases in expenses is due mainly to pension and OPEB activity which is based upon actuarial calculations over with the District has no control.

The Statement of Activities shows the cost of program services and the charges for services, sales, and grants and contributions offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by unrestricted State entitlements, taxes and other general revenues.

Table 3  
Governmental Activities

	Total Cost of Services 2023	Net Cost of Services 2023	Total Cost of Services 2022	Net Cost of Services 2022
<b>Program Expenses</b>				
Instruction:				
Regular	\$15,514,848	\$ 12,973,684	\$12,337,868	\$ 10,076,714
Special	2,660,263	1,086,481	2,370,769	864,219
Vocational	461,238	339,064	695,238	563,983
Other	519,567	510,235	925,739	892,101
Support Services:				
Pupils	1,390,166	1,365,140	837,868	811,631
Instructional Staff	596,242	181,425	815,863	333,667
Board of Education	70,234	68,961	123,212	119,175
Administration	2,518,846	2,367,310	2,171,546	2,009,000
Fiscal	532,737	522,981	644,080	621,206
Operation and Maintenance of Plant	2,700,251	2,596,824	2,644,009	2,489,112
Pupil Transportation	1,832,218	1,805,495	1,593,795	1,547,375
Central	98,678	96,981	84,657	81,966
Operation of Non-Instructional Services	1,297,650	(23,237)	1,621,475	418,749
Extracurricular Activities	1,139,845	227,837	970,197	394,077
Issuance Costs	87,300	86,016	-	-
<b>Total</b>	<b>\$ 31,420,083</b>	<b>\$ 24,205,197</b>	<b>\$ 27,836,316</b>	<b>\$ 21,222,975</b>

## **Greenfield Exempted Village School District**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2023*

*(Unaudited)*

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### **THE SCHOOL DISTRICT'S FUNDS**

Governmental funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues and other financing sources of \$40,051,945 and expenditures and other financing uses of \$34,349,290.

The fund balance of the General Fund increased by \$1,072,238. This increase is due mainly to revenues exceeding expenditures.

The fund balance of the Capital Projects Fund increased \$4,575,846. The Capital Projects Fund had revenues and other financing sources of \$5,115,404 and expenditures in the amount of \$539,558. The primary reason for the increase was due to the issuance of a financed purchase obligation. The fund balance of the Scholarships Fund increased \$146,240 due to a increase in the fair value of investments. The fund balance of the ESSER Fund decreased \$189,419. The ESSER Fund had revenues in the amount of \$4,641,018 and expenditures in the amount of \$4,830,437.

#### **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During 2023, there were no revisions to the General Fund budget. The General fund's ending unobligated cash balance was \$6,393,358.

### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

#### **Capital Assets**

At the end of fiscal year 2023, the School District had \$25,330,307 invested in its capital assets. Table 4 shows the fiscal year 2023 balances compared to 2022.

Table 4  
Capital Assets  
(Net of Depreciation)

	<b>Governmental Activities</b>	
	<b>2023</b>	<b>2022</b>
Land	\$ 280,114	\$ 280,114
CIP	3,446,706	-
Land Improvements	471,733	228,200
Buildings and Improvements	17,816,025	18,397,711
Furniture and Equipment	2,039,302	2,347,956
Vehicles	1,276,427	1,056,558
<b>Totals</b>	<b>\$ 25,330,307</b>	<b>\$ 22,310,539</b>

Changes in capital assets from the prior year resulted primarily from additions and depreciation expense. See Note 7 to the basic financial statements for more detailed information related to capital assets.

**Greenfield Exempted Village School District**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2023*

*(Unaudited)*

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**Debt**

The School District issued a financed purchase during fiscal year 2023 for \$5,087,300 with the \$87,300 being used to pay for debt issuance costs. No payments were made as of June 30, 2023. See Note 13 to the basic financial statements for more detailed information relating to long-term obligations.

**CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, creditors, and investors with a general overview of the School District's financial condition and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Brad Barber, Treasurer/CFO, Greenfield Exempted Village Schools, 200 North Fifth Street, Greenfield, Ohio 45123.

**Greenfield Exempted Village School District**  
*Statement of Net Position*  
*June 30, 2023*

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	<u>Governmental Activities</u>
<b>ASSETS:</b>	
Current Assets:	
Equity in Pooled Cash, Cash Equivalents and Investments	\$ 29,246,165
Investments	2,838,087
Accrued Interest Receivable	26,371
Prepaid Items	278,555
Intergovernmental Receivable	4,718,239
Taxes Receivable	5,832,557
Noncurrent Assets:	
Net OPEB Asset	2,128,369
Non-Depreciable Capital Assets	3,726,820
Depreciable Capital Assets, net	<u>21,603,487</u>
<i>Total Assets</i>	<u>70,398,650</u>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>	
Pensions:	
State Teachers Retirement System	5,181,346
School Employees Retirement System	851,353
OPEB:	
State Teachers Retirement System	178,425
School Employees Retirement System	<u>498,877</u>
<i>Total Deferred Outflows of Resources</i>	<u>6,710,001</u>
<b>LIABILITIES:</b>	
Current Liabilities:	
Accounts Payable	526,648
Accrued Wages and Benefits	1,366,380
Contracts Payable	1,369,630
Intergovernmental Payable	421,802
Retainage Payable	243,142
Matured Compensated Absences Payable	173,476
Claims Payable	696,681
Noncurrent Liabilities:	
Due Within One Year	563,353
Due in More Than One Year	
Net Pension Liability (See Note 10)	23,714,918
Net OPEB Liability (See Note 11)	1,441,205
Other Amounts Due in More Than One Year	<u>6,467,354</u>
<i>Total Liabilities</i>	<u>36,984,589</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pensions:	
State Teachers Retirement System	1,849,210
School Employees Retirement System	352,702
OPEB:	
State Teachers Retirement System	1,831,474
School Employees Retirement System	1,603,622
Property Taxes not Levied to Finance Current Year Operations	<u>4,285,315</u>
<i>Total Deferred Inflows of Resources</i>	<u>9,922,323</u>
<b>NET POSITION:</b>	
Net Investment in Capital Assets	23,566,185
Restricted for Debt Service	915,436
Restricted for Capital Outlay	2,023,644
Restricted for Other Purposes	2,202,802
Restricted for Scholarships	3,522,272
Unrestricted (Deficit)	<u>(2,028,600)</u>
<i>Total Net Position</i>	<u>\$ 30,201,739</u>

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**  
*Statement of Activities*  
*For the Fiscal Year Ended June 30, 2023*

	Program Revenues					Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions		Governmental Activities
<b>Governmental Activities:</b>						
Instruction:						
Regular	\$ 15,514,848	\$ 407,161	\$ 2,134,003	\$ -	\$ -	(12,973,684)
Special	2,660,263	67,264	1,506,518	-	-	(1,086,481)
Vocational	461,238	8,058	114,116	-	-	(339,064)
Other	519,567	9,332	-	-	-	(510,235)
Support Services:						
Pupils	1,390,166	25,026	-	-	-	(1,365,140)
Instructional Staff	596,242	57,368	357,449	-	-	(181,425)
Board of Education	70,234	1,273	-	-	-	(68,961)
Administration	2,518,846	57,469	94,067	-	-	(2,367,310)
Fiscal	532,737	9,756	-	-	-	(522,981)
Operation and Maintenance of Plant	2,700,251	47,102	28,221	28,104	-	(2,596,824)
Pupil Transportation	1,832,218	26,723	-	-	-	(1,805,495)
Central	98,678	1,697	-	-	-	(96,981)
Operation of Non-Instructional Services	1,297,650	173,288	1,147,599	-	-	23,237
Extracurricular Activities	1,139,845	121,858	790,150	-	-	(227,837)
Issuance Costs	87,300	-	1,284	-	-	(86,016)
<i>Total Governmental Activities</i>	<i>\$ 31,420,083</i>	<i>\$ 1,013,375</i>	<i>\$ 6,173,407</i>	<i>28,104</i>	<i>-</i>	<i>(24,205,197)</i>
General Revenues:						
Taxes Levied for:						
General Purposes						4,566,718
Income Taxes						2,890,809
Grants and Entitlements, Not Restricted to Specific Programs						18,994,940
Gifts and Donations, Not Restricted to Specific Programs						62,074
Increase in Fair Value of Investments						232,715
Investment Earnings						656,309
Miscellaneous						506,362
<i>Total General Revenues</i>						<i>27,909,927</i>
<i>Change in Net Position</i>						<i>3,704,730</i>
<i>Net Position Beginning of Year</i>						<i>26,497,009</i>
<i>Net Position End of Year</i>						<i>\$ 30,201,739</i>

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2023*

	General	Capital Projects	Scholarships	ESSER	All Other Governmental Funds	Total Governmental Funds
<b>ASSETS:</b>						
Equity in Pooled Cash, Cash Equivalents and Investments	\$ 8,418,005	\$ 7,234,480	\$ 1,107,383	\$ 3,020,796	\$ 4,348,245	\$ 24,128,909
Investments	-	-	2,838,087	-	-	2,838,087
Accrued Interest Receivable	26,371	-	-	-	-	26,371
Interfund Receivable	8,376,441	-	-	-	-	8,376,441
Intergovernmental Receivable	61,859	-	-	4,391,839	264,541	4,718,239
Prepaid Items	265,724	-	-	-	12,831	278,555
Taxes Receivable	5,832,557	-	-	-	-	5,832,557
<i>Total Assets</i>	<b>\$ 22,980,957</b>	<b>\$ 7,234,480</b>	<b>\$ 3,945,470</b>	<b>\$ 7,412,635</b>	<b>\$ 4,625,617</b>	<b>\$ 46,199,159</b>
<b>LIABILITIES:</b>						
Accounts Payable	\$ 322,353	3,832	\$ -	\$ -	\$ 200,463	\$ 526,648
Accrued Wages and Benefits	1,321,490	-	-	-	44,890	1,366,380
Contracts Payable	-	34,730	-	1,215,370	119,530	1,369,630
Interfund Payable	-	1,924,261	-	5,616,963	835,217	8,376,441
Matured Compensated Absences Payable	173,476	-	-	-	-	173,476
Intergovernmental Payable	404,550	-	-	1,786	15,466	421,802
Retainage Payable	-	-	-	243,142	-	243,142
<i>Total Liabilities</i>	<b>2,221,869</b>	<b>1,962,823</b>	<b>-</b>	<b>7,077,261</b>	<b>1,215,566</b>	<b>12,477,519</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>						
Property Taxes not Levied to Finance Current Year Operations	4,285,315	-	-	-	-	4,285,315
Unavailable Revenue - Delinquent Taxes	361,271	-	-	-	-	361,271
Unavailable Revenue - Interest	13,222	-	-	-	-	13,222
Unavailable Revenue - Grants	-	-	-	524,793	-	524,793
<i>Total Deferred Inflows of Resources</i>	<b>4,659,808</b>	<b>-</b>	<b>-</b>	<b>524,793</b>	<b>-</b>	<b>5,184,601</b>
<b>FUND BALANCES:</b>						
Nonspendable	265,724	-	3,945,470	-	12,831	4,224,025
Restricted	-	-	-	-	3,338,086	3,338,086
Committed	223,941	-	-	-	-	223,941
Assigned	15,609,615	5,271,657	-	-	74,610	20,955,882
Unassigned (Deficit)	-	-	-	(189,419)	(15,476)	(204,895)
<i>Total Fund Balances</i>	<b>16,099,280</b>	<b>5,271,657</b>	<b>3,945,470</b>	<b>(189,419)</b>	<b>3,410,051</b>	<b>28,537,039</b>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<b>\$ 22,980,957</b>	<b>\$ 7,234,480</b>	<b>\$ 3,945,470</b>	<b>\$ 7,412,635</b>	<b>\$ 4,625,617</b>	<b>\$ 46,199,159</b>

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**  
*Reconciliation of Total Governmental Fund Balances to*  
*Net Position of Governmental Activities*  
*June 30, 2023*

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**Total Governmental Fund Balances** \$ 28,537,039

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. 25,330,307

Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.

Taxes	361,271
Interest	13,222
Intergovernmental	<u>524,793</u>
Total	899,286

An internal service fund is used by management to charge the cost of insurance to individuals. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position. 4,420,575

The net pension and OPEB liabilities (assets) are not due and payable in the current period; therefore, the liabilities (assets) and related deferred inflows/outflows are not reported in the funds.

Deferred outflows of resources related to pensions	6,032,699
Deferred outflows of resources related to OPEB	677,302
Deferred inflows of resources related to pensions	(2,201,912)
Deferred inflows of resources related to OPEB	(3,435,096)
Net Pension Liability	(23,714,918)
Net OPEB Asset	2,128,369
Net OPEB Liability	<u>(1,441,205)</u>
	(21,954,761)

Long-term liabilities, including financed purchases and the long-term portion of compensated absences are not due and payable in the current period and therefore are not reported in the funds.

Compensated Absences	(1,943,407)
Finance Purchase Obligations	<u>(5,087,300)</u>
Total	<u>(7,030,707)</u>

**Net Position of Governmental Activities** \$ 30,201,739

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2023*

	General	Capital Projects	Scholarships	ESSER	All Other Governmental Funds	Total Governmental Funds
<b>REVENUES:</b>						
Property Taxes	\$ 4,591,184	\$ -	\$ -	\$ -	\$ -	\$ 4,591,184
Income Tax	2,890,809	-	-	-	-	2,890,809
Intergovernmental	16,700,230	-	-	4,641,018	3,347,258	24,688,506
Interest	425,524	28,104	-	-	120,989	574,617
Increase in Fair Value of Investments	86,475	-	146,240	-	-	232,715
Tuition and Fees	225,064	-	-	-	-	225,064
Extracurricular Activities	15,716	-	-	-	389,779	405,495
Gifts and Donations	913	-	-	-	61,161	62,074
Customer Sales and Services	183,387	-	-	-	199,429	382,816
Miscellaneous	411,295	-	-	-	95,067	506,362
<i>Total Revenues</i>	<i>25,530,597</i>	<i>28,104</i>	<i>146,240</i>	<i>4,641,018</i>	<i>4,213,683</i>	<i>34,559,642</i>
<b>EXPENDITURES:</b>						
Current:						
Instruction:						
Regular	11,690,990	-	-	730,254	1,842,624	14,263,868
Special	2,473,729	-	-	-	170,952	2,644,681
Vocational	456,156	-	-	-	-	456,156
Other	519,567	-	-	-	200	519,767
Support Services:						
Pupils	1,361,066	-	-	-	-	1,361,066
Instructional Staff	194,518	-	-	381,132	27,623	603,273
Board of Education	70,234	-	-	-	-	70,234
Administration	2,401,236	-	-	-	109,060	2,510,296
Fiscal	567,928	-	-	-	-	567,928
Operation and Maintenance of Plant	2,401,396	18,685	-	-	29,691	2,449,772
Pupil Transportation	1,555,001	193,180	-	-	-	1,748,181
Central	103,647	-	-	-	-	103,647
Operation of Non-Instructional Services	-	-	-	-	1,319,500	1,319,500
Extracurricular Activities	111,804	4,905	-	-	896,753	1,013,462
Capital Outlay	156,090	235,488	-	3,719,051	119,530	4,230,159
Debt Service:						
Issuance Costs	-	87,300	-	-	-	87,300
<i>Total Expenditures</i>	<i>24,063,362</i>	<i>539,558</i>	<i>-</i>	<i>4,830,437</i>	<i>4,515,933</i>	<i>33,949,290</i>
<i>Excess of Revenues Over (Under) Expenditures</i>	<i>1,467,235</i>	<i>(511,454)</i>	<i>146,240</i>	<i>(189,419)</i>	<i>(302,250)</i>	<i>610,352</i>
<b>OTHER FINANCING SOURCES AND USES:</b>						
Transfers In	-	-	-	-	400,000	400,000
Financed Purchase Issued	-	5,087,300	-	-	-	5,087,300
Proceeds from Sale of Capital Assets	5,003	-	-	-	-	5,003
Transfers Out	(400,000)	-	-	-	-	(400,000)
<i>Total Other Financing Sources and Uses</i>	<i>(394,997)</i>	<i>5,087,300</i>	<i>-</i>	<i>-</i>	<i>400,000</i>	<i>5,092,303</i>
<i>Net Change in Fund Balances</i>	<i>1,072,238</i>	<i>4,575,846</i>	<i>146,240</i>	<i>(189,419)</i>	<i>97,750</i>	<i>5,702,655</i>
<i>Fund Balances at Beginning of Year</i>	<i>15,027,042</i>	<i>695,811</i>	<i>3,799,230</i>	<i>-</i>	<i>3,312,301</i>	<i>22,834,384</i>
<i>Fund Balances at End of Year</i>	<i><u>\$ 16,099,280</u></i>	<i><u>\$ 5,271,657</u></i>	<i><u>\$ 3,945,470</u></i>	<i><u>\$ (189,419)</u></i>	<i><u>\$ 3,410,051</u></i>	<i><u>\$ 28,537,039</u></i>

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
 in Fund Balances of Governmental Funds to the Statement of Activities  
 For the Fiscal Year Ended June 30, 2023*

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<b>Net Change in Fund Balances - Total Governmental Funds</b>	\$ 5,702,655
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital asset additions exceeded depreciation in the current period.	
Capital Asset Additions	4,230,159
Current Year Depreciation	<u>(1,197,219)</u>
Total	3,032,940
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities a gain or loss is reported for each disposal. This is the amount of the loss on the disposal of capital assets.	
Loss on Disposal of Capital Assets	<u>(13,172)</u>
Total	(13,172)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
Taxes	(24,466)
Intergovernmental	507,945
Interest	<u>1,639</u>
Total	485,118
Proceeds from the issuance of financed purchases in the statement of revenues, expenditures and changes in fund balances that are reported as other financing sources are not reported as revenues in the statement of activities.	
	(5,087,300)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Increase in Compensated Absences	<u>(64,474)</u>
Total	(64,474)
Contractually required contributions for pensions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.	
	2,111,736
Contractually required contributions for OPEB are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.	
	71,822
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.	
	(2,783,716)
Except for amounts reported as deferred inflows/outflows, changes in the net OPEB liability (asset) are reported as OPEB expense in the statement of activities.	
	437,738
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities with the exception of interest earnings.	
	<u>(188,617)</u>
<b>Net Change in Net Position of Governmental Activities</b>	<u><u>\$ 3,704,730</u></u>

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget and Actual (Budgetary Basis)*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2023*

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	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
Total Revenues and Other Financing Sources	\$ 35,607,022	\$ 35,607,022	\$ 36,111,725	\$ 504,703
Total Expenditures and Other Financing Uses	<u>35,851,572</u>	<u>35,851,572</u>	<u>37,314,084</u>	<u>(1,462,512)</u>
Net Change in Fund Balance	(244,550)	(244,550)	(1,202,359)	(957,809)
Fund Balance at Beginning of Year	6,101,317	6,101,317	6,101,317	-
Prior Year Encumbrances Appropriated	<u>1,494,400</u>	<u>1,494,400</u>	<u>1,494,400</u>	<u>-</u>
Fund Balance at End of Year	<u>\$ 7,351,167</u>	<u>\$ 7,351,167</u>	<u>\$ 6,393,358</u>	<u>\$ (957,809)</u>

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget and Actual (Budgetary Basis)*  
*ESSER Fund*  
*For the Fiscal Year Ended June 30, 2023*

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	Original Budget	Final Budget	Actual	Variance with Final Budget
Total Revenues and Other Financing Sources	\$ 4,387,184	\$ 4,387,184	\$ 8,647,257	\$ 4,260,073
Total Expenditures and Other Financing Uses	<u>4,518,610</u>	<u>4,518,610</u>	<u>9,002,541</u>	<u>(4,483,931)</u>
Net Change in Fund Balance	(131,426)	(131,426)	(355,284)	(223,858)
Fund Balance at Beginning of Year	66,000	66,000	66,000	-
Prior Year Encumbrances Appropriated	<u>1,012,247</u>	<u>1,012,247</u>	<u>1,012,247</u>	<u>-</u>
Fund Balance at End of Year	<u>\$ 946,821</u>	<u>\$ 946,821</u>	<u>\$ 722,963</u>	<u>\$ (223,858)</u>

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**

*Statement of Fund Net Position*

*Governmental Activities*

*Internal Service Fund*

*June 30, 2023*

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	<u>Internal Service</u>
ASSETS:	
Equity in Pooled Cash,Cash Equivalents and Investments	<u>\$ 5,117,256</u>
<i>Total Assets</i>	<u>5,117,256</u>
LIABILITIES:	
Claims Payable	<u>696,681</u>
<i>Total Liabilities</i>	<u>696,681</u>
NET POSITION:	
Unrestricted	<u>4,420,575</u>
<i>Total Net Position</i>	<u>\$ 4,420,575</u>

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**  
*Statement of Revenues, Expenses and Changes in Fund Net Position*  
*Governmental Activities*  
*Internal Service Fund*  
*For the Fiscal Year Ended June 30, 2023*

---

	<u>Internal Service</u>
<b>OPERATING REVENUES:</b>	
Charges for Services	<u>\$ 5,238,260</u>
<i>Total Operating Revenues</i>	<u>5,238,260</u>
<b>OPERATING EXPENSES:</b>	
Purchased Services	516,768
Claims	<u>4,990,162</u>
<i>Total Operating Expenses</i>	<u>5,506,930</u>
<i>Operating Loss</i>	(268,670)
<b>NON-OPERATING REVENUES:</b>	
Interest	<u>80,053</u>
<i>Total Non-Operating Revenues</i>	<u>80,053</u>
<i>Change in Net Position</i>	(188,617)
Net Position at Beginning of Year	<u>4,609,192</u>
Net Position at End of Year	<u>\$ 4,420,575</u>

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**  
**Statement of Cash Flows**  
**Governmental Activities**  
**Internal Service Fund**  
*For the Fiscal Year Ended June 30, 2023*

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	Internal Service
<b><i>Increase in Cash and Cash Equivalents</i></b>	
<i>Cash Flows from Operating Activities:</i>	
Cash Received from Interfund Services Provided	\$ 5,238,260
Cash Received from Other Operating Sources	80,053
Cash Payments for Claims	(4,312,580)
Cash Payments for Purchased Services	<u>(516,768)</u>
 <i>Net Cash Provided by Operating Activities</i>	 <u>488,965</u>
 Cash and Cash Equivalents at Beginning of Year	 <u>4,628,291</u>
 Cash and Cash Equivalents at End of Year	 <u>\$ 5,117,256</u>
 <b><i>Reconciliation of Operating Loss to Net Cash Provided by Operating Activities</i></b>	
Operating Loss	\$ (188,617)
<i>Changes in Liabilities:</i>	
Increase in Claims Payable	<u>677,582</u>
 <i>Net Cash Provided by Operating Activities</i>	 <u>\$ 488,965</u>

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**  
*Statement of Fiduciary Net Position*  
*Fiduciary Funds*  
*June 30, 2023*

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	<u>Private Purpose Trust Funds</u>	<u>Custodial Fund</u>
<b>ASSETS:</b>		
Equity in Pooled Cash, Cash Equivalents and Investments	<u>\$ 213,768</u>	<u>\$ 4,042</u>
<b>Total Assets</b>	<u>213,768</u>	<u>4,042</u>
<b>NET POSITION:</b>		
Restricted for Scholarships	<u>213,768</u>	<u>-</u>
Restricted for Individuals, Organizations and Other Governments	<u>-</u>	<u>4,042</u>
<b>Total Net Position</b>	<u><u>\$ 213,768</u></u>	<u><u>\$ 4,042</u></u>

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**  
*Statement of Changes in Fiduciary Net Position*  
*Fiduciary Funds*  
*For the Fiscal Year Ended June 30, 2023*

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	Private Purpose	
	<u>Trust Funds</u>	<u>Custodial Fund</u>
<b>ADDITIONS:</b>		
Gifts and Contributions	\$ 127,750	\$ -
Miscellaneous	-	2,652
Interest	<u>2,982</u>	<u>-</u>
<i>Total Additions</i>	130,732	2,652
<b>DEDUCTIONS:</b>		
Custodial Fund Disbursements	-	425
Payments in Accordance with Trust Agreements	<u>124,500</u>	<u>-</u>
<i>Total Deductions</i>	124,500	425
Change in Net Position	6,232	2,227
Net Position Beginning of Year	<u>207,536</u>	<u>1,815</u>
Net Position End of Year	<u>\$ 213,768</u>	<u>\$ 4,042</u>

The notes to the basic financial statements are an integral part of this statement.

**Greenfield Exempted Village School District**

*Notes to the Basic Financial Statements*

**For the Fiscal Year Ended June 30, 2023**

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**NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY**

Greenfield Exempted Village Schools (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four-year terms. The School District provides educational services as authorized by state statute and/or federal guidelines.

The School District was established in 1966 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 76 square miles. It is located in Highland, Ross and Fayette Counties, and includes the Villages of Greenfield, South Salem and Rainsboro. It is staffed by 123 classified employees and 155 certificated employees who provide services to 1,768 students and other community members. The School District currently operates seven instructional buildings, one administrative/instructional building, four modular/administrative instructional buildings and one garage.

*Reporting Entity:*

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Greenfield Exempted Village School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

The following organizations which perform activities within the School District's boundaries for the benefit of its residents are excluded from the accompanying financial statements because the School District is not financially accountable for these organizations nor are they fiscally dependent on the School District:

- \* Boosters Clubs
- \* Parent Teacher Organizations

The School District is associated with two organizations which are defined as jointly governed organizations and one as a claims servicing pool. These organizations are the Metropolitan Educational Technology Association (META), the Great Oaks Institute of Technology and the Ohio Schools Benefits Cooperative. These organizations are presented in Notes 15 and 16 to the basic financial statements.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Greenfield Exempted Village Schools have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

**Greenfield Exempted Village School District**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

**A. Basis of Presentation - Fund Accounting**

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-wide Financial Statements:*

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

*Fund Financial Statements:*

During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

**B. Fund Accounting**

The School District's accounts are maintained on the basis of funds, each of which is considered a separate accounting entity. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to specific School District functions or activities. The operation of each fund is accounted for within a separate set of self-balancing accounts.

**Governmental Funds**

Governmental funds are those through which most governmental functions typically are financed. Governmental funds reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

**General Fund**

The General Fund is the general operating fund of the School District and is used to account for all financial resources not accounted for and reported in another fund. The General Fund is available to the

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

**B. Fund Accounting** (continued)

School District for any purpose provided it is expended or transferred according to the school laws of Ohio.

**Capital Projects**

The Capital Projects fund is used to account for intergovernmental monies and transfers in used for major construction projects.

**Scholarships**

The Scholarships fund is used to account for donations and endowments received for scholarships.

**ESSER Fund**

The ESSER Fund is a special revenue fund used to account for the federal grant revenues received for elementary and secondary school emergency relief. The major source of revenue for this fund is grants.

The other governmental funds of the School District account for grants and other resources, debt service, and capital projects, whose use is restricted to a particular purpose.

**Proprietary Funds**

Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service. The School District has no enterprise funds.

**Internal Service Fund**

The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's internal service fund is used for employee excess costs not covered by Medical Mutual.

**Fiduciary Funds**

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and custodial funds. The School District's fiduciary funds are a custodial fund and private purpose trust funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Custodial funds are used to maintain financial activity of the School District's fiduciary activities that are not required to be reported in a trust fund. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements.

**Greenfield Exempted Village School District**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

**B. Fund Accounting** (continued)

The School District's fiduciary funds are a custodial fund which is used to maintain financial activity of the School District's fund to account for State athletic tournament games, and private purpose trust funds which are used to maintain the financial activity of the School District's Scholarship Funds for which outside parties control the award of the scholarships.

**Measurement Focus**

*Government-wide Financial Statements* - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, liabilities, and deferred inflows/outflows of resources associated with the operation of the School District are included on the statement of net position. The Statement of Activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

*Fund Financial Statements* - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and liabilities associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its proprietary activities.

**Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. The fund financial statements are prepared using either the modified accrual basis of accounting for governmental funds or the accrual basis of accounting for proprietary and fiduciary funds. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of unavailable revenue, the recording of deferred inflows and outflows of resources related to net pension/OPEB liabilities (assets), the recording of net pension/OPEB liabilities (assets), and in the presentation of expenses versus expenditures.

**Revenues – Exchange and Non-exchange Transactions**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined and "available" means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within 60 days of year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility

**Greenfield Exempted Village School District**

*Notes to the Basic Financial Statements*

**For the Fiscal Year Ended June 30, 2023**

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

**B. Fund Accounting** (continued)

requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditures requirements, in which the resources are provided to the School District on a reimbursement basis. On the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: property taxes available as an advance, tuition, grants, and fees.

**Deferred Outflows and Deferred Inflows of Resources**

Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenditures/expenses) until then. The School District recorded a deferred outflow of resources for pensions and other postemployment benefits. The deferred outflows of resources related to the pension are explained in Note 10. The deferred outflows of resources related to OPEB are explained in Note 11. The School District also reports a deferred inflow of resources which represents an acquisition of net position/fund balance that applies to a future period and will not be recognized as an inflow of resources (revenues) until that time. For the School District these amounts consist of taxes, interest and grants which are not collected in the available period and pensions and OPEB. The difference between deferred inflows on the Statement of Net Position and the Balance Sheet is partially due to delinquent property taxes, interest receipts and grants not received during the available period. These were reported as revenues on the Statement of Activities and not recorded as deferred inflows on the Statement of Net Position. Deferred inflows of resources related to pension and OPEB are only reported on the Statement of Net Position.

**Expenses/Expenditures**

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, except for (1) principal and interest on general long-term debt, which is recorded when due, (2) the costs of accumulated unpaid vacation, personal leave and sick leave are reported as fund liabilities as payments come due each period upon the occurrence of employee resignations and retirements. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**C. Budgetary Process**

All funds, other than the custodial fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer maintains budgetary information at the fund and object level and has the authority to allocate appropriations at the function and object level without resolution by the Board.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement reflect the amounts in the certificate when the first permanent appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the final amended certificate issued during fiscal year 2023.

**Greenfield Exempted Village School District**

*Notes to the Basic Financial Statements*

**For the Fiscal Year Ended June 30, 2023**

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

**D. Cash, Cash Equivalents, and Investments**

To improve cash management, all cash received by the School District is pooled. Monies for all funds, except for a portion of the Scholarships Fund which are reported separately as investments, are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as Equity in Pooled Cash, Cash Equivalents and Investments on the financial statements.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2023, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice is appreciated for deposits and withdrawals of \$100 million or more. STAR Ohio reserves the right to limit the transaction to \$250 million per day. All accounts of the participant will be combined for these purposes.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents and investments.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited during fiscal year 2023 amounted to \$425,524 for the General Fund, \$28,104 for the Capital Projects Fund, and \$120,989 in Other Governmental Funds.

**E. Capital Assets and Depreciation**

All capital assets of the School District are general capital assets that are associated with governmental activities. General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of \$5,000. The School District does not possess any infrastructure.

Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The School District does not capitalize interest for capital asset purchases.

**Greenfield Exempted Village School District**

*Notes to the Basic Financial Statements*

**For the Fiscal Year Ended June 30, 2023**

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

All reported capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Land Improvements	10-25 years
Buildings and Improvements	20-50 years
Furniture and Equipment	5-15 years
Vehicles	3-15 years

**F. Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as “Interfund Receivables” and “Interfund Payables.” These amounts are eliminated in the governmental activities column of the statement of net position.

**G. Compensated Absences**

Vacation and personal leave benefits are accrued as a liability as the benefits are earned if the employee’s rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate its employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination payment method. The liability includes the employees who are currently eligible to receive severance benefits and those the School District has identified as probable of receiving payment in the future. The accrual amount is based upon accumulated sick leave and employees’ wage rates at year-end, taking into consideration any limits specified in the School District’s severance policy.

The entire compensated absence liability is reported on the government-wide financial statements. On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account “matured compensated absences payable” in the fund from which the employee will be paid.

**H. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements and proprietary fund statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, special termination benefits, and the net pension/OPEB liability (asset) that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds are recognized as a liability on the government-wide financial statements when due.

**I. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

**I. Fund Balance** (continued)

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by policies of the School District Board of Education.

**Unassigned** Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**J. Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**K. Net Position**

Net position represents the difference between assets, liabilities and deferred inflows/outflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvements of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes represents balances in special revenue funds for grants received which are restricted as to their use by grantors.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

The government-wide statement of net position reports \$8,664,154 in restricted net position, none of which is restricted by enabling legislation.

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**L. Interfund Transactions**

Interfund transfers within governmental activities are eliminated in the statement of activities. Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

**M. Pensions and Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension liability, net OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**N. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2023, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is recorded in the year in which services are consumed.

**O. Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, these revenues are charges for services to the various funds to cover the costs of the self insurance program. Operating expenses are necessary costs incurred to provide the goods and/or services that are the primary activities of the fund.

**NOTE 3 – ACCOUNTABILITY AND COMPLIANCE**

**A. Accountability**

At June 30, 2023, the Elementary and Secondary Schools Emergency Relief (Major Fund), School Net, Student Wellness, and Improving Teacher Quality funds had fund balance deficits of \$189,419, \$95, \$772, and \$14,609, which were created by the application of accounting principles generally accepted in the United States of America. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

**B. Compliance**

The School District had expenditures in excess of appropriations in the General Fund of \$1,462,512, in the Capital Projects Fund of \$7,059,130, and in the Education Stabilization Fund of \$4,483,931, which is contrary to Ohio Revised Code Section 5705.41(B).

The School District had appropriations in excess of available resources in the Permanent Improvement Fund of \$1,255,902, which is contrary to Ohio Revised Code Section 5705.36(A)(5).

The School District did not properly issue 412 certificates for appropriations measures, which is contrary to Ohio Revised Code Section 5705.412.

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) presented for the General Fund and ESSER Special Revenue Fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
3. Encumbrances are treated as expenditures (budget basis) rather than as a restriction, commitment, or assignment of fund balance (GAAP basis); and
4. Some funds are included in the General Fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund and the ESSER Fund:

Net Change in Fund Balance		
	<u>General</u>	<u>ESSER</u>
GAAP Basis	\$ 1,072,238	\$ (189,419)
Revenue Accruals & Advances In	10,696,379	4,006,239
Expenditure Accruals & Advance Out	(11,651,073)	(1,874,270)
 Perspective Difference:		
Activity of Funds Reclassified for		
GAAP Reporting Purposes	252,623	-
Encumbrances	<u>(1,572,526)</u>	<u>(2,297,834)</u>
Budget Basis	<u><u>\$ (1,202,359)</u></u>	<u><u>\$ (355,284)</u></u>

**NOTE 5 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories. Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

**Greenfield Exempted Village School District**

*Notes to the Basic Financial Statements*

**For the Fiscal Year Ended June 30, 2023**

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**NOTE 5 - DEPOSITS AND INVESTMENTS** (continued)

Interim monies may be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations bonds and other obligations of political subdivisions of the State of Ohio;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Deposits** Custodial credit risk is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$9,417,050 of the School District's bank balance of \$18,985,338 was exposed to custodial credit risk because those deposits were uninsured and collateralized. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the School District to a successful claim by the Federal Deposit Insurance Corporation.

The School District does not have a deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

**Greenfield Exempted Village School District**

*Notes to the Basic Financial Statements*

**For the Fiscal Year Ended June 30, 2023**

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**NOTE 5 - DEPOSITS AND INVESTMENTS** (continued)

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

***Investments*** At fiscal year end, the School District had the following investments and maturities:

	Carrying/Fair Value	Weighted Average Maturity (Years)		
		<1 Year	1-2 Years	2-5 Years
Negotiable Certificates of Deposit	\$ 3,454,538	\$ 1,890,945	\$ 1,337,973	\$ 225,620
Government Money Market Funds	4,111,317	3,145,597	-	965,720
Exchange Traded Funds	150,079	150,079	-	-
U.S. Treasury Bonds	1,496,341	1,496,341	-	-
U.S. Government Bonds	1,316,732	1,316,732	-	-
STAROhio	2,323,690	2,323,690	-	-
Common Stocks	513,996	513,996	-	-
<b>Total</b>	<b>\$ 13,366,693</b>	<b>\$ 10,837,380</b>	<b>\$ 1,337,973</b>	<b>\$ 1,191,340</b>

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the School District's recurring fair value measurements as of June 30, 2023. As discussed further in Note 2D, STAR Ohio is reported at its share price. All other investments of the School District are valued using quoted market prices (Level 1 inputs).

**Interest rate risk –** Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with the investment policy, the School District manages its exposure to declines in fair values by limiting the weighted average maturity of its investment to five years, unless matched to a specific obligation.

**Credit Risk –** Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The School District limits their investments to exchange traded funds, common stock, Certificates of Deposit, STAROhio, and treasury and government agency securities. Investments in negotiable certificates of deposit are insured by the FDIC up to \$250,000 per bank. STAROhio and the government money market funds were rated AA by Standard & Poor's. Exchange traded funds and common stock ratings are not available. U.S. Treasury bonds and U.S. Government Agency bonds are rated AA+. The School District's investment policy does not address credit risk beyond the requirements of the Ohio Revised Code.

**Concentration of credit risk –** Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. 4% of the School District's investments are in common stocks, 17% are in STAROhio, 26% are in negotiable certificates of deposit, 1% is in exchange traded funds, 11% is in U.S. Treasury Bonds, 10% is in U.S. Government Bonds and the remaining 31% is in money market funds. The School District investment policy allows for a maximum of 25% of interim funds to be invested in either, or a combined total of, certain commercial paper or certain bankers acceptances. There are no further restrictions on the amounts the School District may invest in a single issuer beyond the requirements of the Ohio Revised Code.

**Custodial credit risk -** Custodial credit risk is the risk that in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the School District's securities are either insured and registered in the name of the School District or at least registered in the name of the School District. The School District's investment policy does not address custodial credit risk beyond the requirements of the Ohio Revised Code.

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in a new fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar year 2023 represents collections of calendar year 2022 taxes. Real property taxes received in calendar year 2023 were levied after April 1, 2022, on the assessed value listed as of January 1, 2022, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 21. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2023 represents collections of calendar year 2022 taxes. Public utility real and tangible personal property taxes received in calendar year 2023 became a lien on December 31, 2021, were levied after April 1, 2022, and are collected in 2023 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

The assessed values upon which fiscal year 2023 taxes were collected are:

	2022 Second-Half Collections		2023 First-Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$218,200,530	88.08%	\$222,260,080	87.99%
Public Utility	29,515,840	11.92%	30,332,240	12.01%
Total Assessed Value	<u>\$247,716,370</u>	<u>100.00%</u>	<u>\$252,592,320</u>	<u>100.00%</u>
Tax rate per \$1,000 of assessed valuation		\$23.95		\$23.95

**Greenfield Exempted Village School District**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 6 - PROPERTY TAXES** (continued)

The School District receives property taxes from Fayette, Highland and Ross Counties. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2023, are available to finance fiscal year 2023 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, tangible personal property, and public utility taxes that became measurable as of June 30, 2023 and for which there is an enforceable legal claim.

Although total property tax collections for the next fiscal year are measurable, only the amounts available as an advance at June 30 were levied to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred inflows of resources for that portion not levied to finance current year operations. The amount available as an advance is recognized as revenue.

The amount available as an advance at June 30, 2023, was \$331,952 in the General Fund.

**NOTE 7 - CAPITAL ASSETS**

Capital assets activity for the fiscal year ended June 30, 2023, was as follows:

	Ending Balance 6/30/2022	Additions	Deletions	Ending Balance 6/30/2023
<b>Governmental Activities</b>				
Capital Assets, Not Being Depreciated				
Land	\$ 280,114	\$ -	\$ -	\$ 280,114
Construction in Progress	- -	3,446,706	- -	3,446,706
Total Capital Assets, Not Being Depreciated	<u>280,114</u>	<u>3,446,706</u>	<u>- -</u>	<u>3,726,820</u>
Capital Assets Being Depreciated				
Land Improvements	891,151	266,400	- -	1,157,551
Buildings and Improvements	38,045,410	110,122	- -	38,155,532
Furniture and Equipment	6,806,680	133,380	- -	6,940,060
Vehicles	2,493,198	273,551	(129,563)	2,637,186
Total Capital Assets Being Depreciated	<u>48,236,439</u>	<u>783,453</u>	<u>(129,563)</u>	<u>48,890,329</u>
Less: Accumulated Depreciation:				
Land Improvements	(662,951)	(22,867)	- -	(685,818)
Buildings and Improvements	(19,647,699)	(691,808)	- -	(20,339,507)
Furniture and Equipment	(4,458,724)	(442,034)	- -	(4,900,758)
Vehicles	(1,436,640)	(40,510)	116,391	(1,360,759)
Total Accumulated Depreciation	<u>(26,206,014)</u>	<u>(1,197,219)</u>	<u>116,391</u>	<u>(27,286,842)</u>
Total Capital Assets Being Depreciated, Net	<u>22,030,425</u>	<u>(413,766)</u>	<u>(13,172)</u>	<u>21,603,487</u>
Governmental Capital Assets, Net	<u>\$ 22,310,539</u>	<u>\$ 3,032,940</u>	<u>\$ (13,172)</u>	<u>\$ 25,330,307</u>

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 7 - CAPITAL ASSETS** (continued)

Depreciation expense was charged to government functions as follows:

Instruction:	
Regular	\$665,738
Special	507
Vocational Instruction	3,232
Support Services:	
Administration	2,350
Fiscal	269
Pupil Transportation	132,433
Operation and Maintenance of Plant	277,413
Operation of Non-Instructional Services	15,305
Extracurricular Activities	99,972
Total Depreciation Expense	<hr/> \$1,197,219

**NOTE 8 - RECEIVABLES**

Receivables at June 30, 2023, consisted of taxes, interest, interfund, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. A summary of the principal items of intergovernmental receivables follows:

Major Funds:	<u>Amount</u>
General	\$ 61,859
ESSER	4,391,839
Non-Major Funds:	
Preschool	56,384
Title I	161,696
Career Development	5,505
Miscellaneous Federal Grants	871
Improving Teacher Quality	29,030
Title IV - Drug Free Programs	11,055
Total Non-Major Funds	<hr/> 264,541
Total All Funds/Governmental Activities	<hr/> \$ 4,718,239

**NOTE 9 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2023, the School District contracted with Liberty Mutual for professional and general liability insurance, fleet insurance and property insurance. Coverages provided are as follows:

Building and Contents-replacement cost (\$2,500 deductible)	\$75,246,033
Inland Marine Coverage (\$1,000 deductible)	1,000,000
Boiler & Machinery (\$1,000 deductible)	No Limit
Automobile Liability	1,000,000
Uninsured Motorists	1,000,000
General Liability	
Per occurrence	1,000,000
General Aggregate	2,000,000

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 9 - RISK MANAGEMENT** (continued)

Settled claims have not exceeded this commercial coverage in any of the past three years. The School District has reviewed its policies and made changes in coverage from last year as deemed appropriate.

The School District contracted with Medical Mutual to provide medical/surgical and prescription insurance coverage to its employees and their families. The School District self-insures employee excess costs not covered by Medical Mutual through a self-insurance internal service fund. The claims liability of \$696,681 reported in the Internal Service fund at June 30, 2023 is based on an estimate provided by the third party administrator and the requirements of Governmental Accounting Standards Board Statement No. 10 which requires that a liability for unpaid claim costs, including estimates of cost relating to incurred but not reported claims, be reported.

Changes in claims activity for the past two fiscal years are as follows:

		<u>Balance at Beginning of Year</u>	<u>Current Year Claims</u>	<u>Claim Payments</u>	<u>Balance at End of Year</u>
2022	\$	21,861	\$4,162,756	\$4,165,518	\$ 19,099
2023		19,099	4,990,162	4,312,580	696,681

**NOTE 10 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension and other postemployment benefits (OPEB).

**Net Pension Liability/Net OPEB Liability (Asset)**

Pensions and OPEB are a component of exchange transactions between an employer and its employees of salaries and benefits for employee services. Pensions and OPEB are provided to an employee on a deferred payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions and OPEB are a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the District's proportionate share of each pension and OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension and OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions and OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

**Net Pension Liability/Net OPEB Liability (Asset)** (continued)

GASB Statements No. 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability (asset) on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in accrued wages and benefits on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the required pension disclosures. See Note 11 for the required OPEB disclosures.

**Plan Description - School Employees Retirement System (SERS)**

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

**Greenfield Exempted Village School District**

*Notes to the Basic Financial Statements*

**For the Fiscal Year Ended June 30, 2023**

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

**Plan Description - School Employees Retirement System (SERS)** (continued)

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for eligible retirees and beneficiaries in 2023.

**Funding Policy** – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2023, 14.0% was designated to pension, death benefits, and Medicare B. There was no amount allocated to the Health Care Fund for fiscal year 2023.

The School District’s contractually required contribution to SERS was \$514,992 for fiscal year 2023. Of this amount \$36,488 is reported as an intergovernmental payable.

**Plan Description - State Teachers Retirement System (STRS)**

**Plan Description** – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Effective July 1, 2022, an ad-hoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Eligibility changes will be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60. Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023 when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

**Plan Description - State Teachers Retirement System (STRS) (continued)**

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**Funding Policy – Employer and member contribution rates are established by the Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory employer rate is 14% and the statutory member rate is 14% of covered payroll. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2023 contribution rates were equal to the statutory maximum rates.**

The School District's contractually required contribution to STRS Ohio was \$1,596,744 for fiscal year 2023. Of this amount \$262,103 is reported as an intergovernmental payable.

**Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability reported as of June 30, 2023 was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

**Greenfield Exempted Village School District**

*Notes to the Basic Financial Statements*

**For the Fiscal Year Ended June 30, 2023**

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

**Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (continued)

	SERS	STRS	Total
Proportionate Share of the Net Pension Liability - Current Year	0.1006197%	0.08219756%	
Proportionate Share of the Net Pension Liability - Prior Year	0.1033573%	0.07929837%	
Change in Proportionate Share	<u>-0.0027376%</u>	<u>0.00289919%</u>	
Proportion of the Net Pension Liability	\$5,442,297	\$18,272,621	\$23,714,918
Pension Expense (Gain)	\$366,529	\$2,417,187	\$2,783,716

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<b>Deferred Outflows of Resources</b>	SERS	STRS	Total
Differences between expected and actual economic experience	\$220,417	\$233,913	\$454,330
Difference from a change in proportion and differences between School District contributions and proportionate share of contributions	62,244	528,158	590,402
Changes of assumptions	53,700	2,186,684	2,240,384
Differences between projected and actual investment earnings	-	635,847	635,847
School District contributions subsequent to the measurement date	514,992	1,596,744	2,111,736
Total	<u>\$851,353</u>	<u>\$5,181,346</u>	<u>\$6,032,699</u>
<b>Deferred Inflows of Resources</b>	SERS	STRS	Total
Differences between expected and actual economic experience	\$35,727	\$69,899	\$105,626
Differences between projected and actual investment earnings	189,912	-	189,912
Changes of assumptions	-	1,645,944	1,645,944
Difference from a change in proportion and differences between School District contributions and proportionate share of contributions	127,063	133,367	260,430
Total	<u>\$352,702</u>	<u>\$1,849,210</u>	<u>\$2,201,912</u>

\$2,111,736 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

**Greenfield Exempted Village School District**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

**Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (continued)

Fiscal Year Ending June 30:	SERS	STRS	Total
2024	\$20,251	\$141,766	\$162,017
2025	(80,900)	26,326	(54,574)
2026	(271,292)	(414,938)	(686,230)
2027	<u>315,600</u>	<u>1,982,238</u>	<u>2,297,838</u>
<b>Total</b>	<b><u>(\$16,341)</u></b>	<b><u>\$1,735,392</u></b>	<b><u>\$1,719,051</u></b>

**Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2022, compared with June 30, 2021, are presented below:

	June 30, 2022	June 30, 2021
Inflation	2.4 percent	2.4 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent	3.25 percent to 13.58 percent
COLA or Ad Hoc COLA	2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement	2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement
Investment Rate of Return	7.00 percent net of system expenses	7.00 percent net of system expenses
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)	Entry Age Normal (Level Percent of Payroll)

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

**Actuarial Assumptions - SERS** (continued)

Mortality rates for 2021 were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	-0.45%
US Equity	24.75	5.37
Non-US Equity Developed	13.50	6.22
Non-US Equity Emerging	6.75	8.22
Fixed Income/Global Bonds	19.00	1.20
Private Equity	11.00	10.05
Real Estate/Real Assets	16.00	4.87
Multi-Asset Strategy	4.00	3.39
Private Debt/Private Credit	3.00	5.38
Total	<u>100.00</u> %	

**Discount Rate** The total pension liability for 2022 was calculated using the discount rate of 7.00 percent. The discount rate for 2021 was 7.0 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

**Actuarial Assumptions - SERS** (continued)

***Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	1% Decrease (6.00%)	Current (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$8,010,800	\$5,442,297	\$3,278,366

***Assumptions and Benefit Changes Since the Prior Measurement Date*** - Date – There were no changes in assumptions or benefits since the prior measurement date.

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the June 30, 2022, actuarial valuation are presented below:

June 30, 2022	
Inflation	2.50 %
Projected Salary Increases	From 2.5 percent to 12.5 percent based on age
Payroll increases	3.00 %
COLA or Ad Hoc COLA	0.00 %
Discount rate of return	7.00 %
Investment Rate of Return	7.00 percent net of investment expenses, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

For the June 30, 2022 actuarial valuation, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For the June 30, 2021 actuarial valuations, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP- 2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

**Actuarial Assumptions - STRS**

Actuarial assumptions used in the June 30, 2022 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation *	Long-Term Expected Rate of Return**
Domestic Equity	26.00 %	6.60 %
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
Total	100.00 %	

\* Target allocation percentage is effective as of July 1, 2022.

Target weights were phased in over a 3-month period concluding on October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and is net of investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Greenfield Exempted Village School District**

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2023**

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

**Actuarial Assumptions – STRS** (continued)

**Discount Rate** The discount rate used to measure the total pension liability was 7.00% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with the rates described previously. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS Ohio's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on pension plan investments of 7.00% was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2022.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$27,603,278	\$18,272,621	\$10,381,774

**Changes Between the Measurement Date and the Reporting date** STRS approved a one-time 1.00% cost-of-living adjustment to eligible benefit recipients effective July 1, 2023. It is unknown what effect this change will have on the net pension liability.

**Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2023, one of the School District's members of the Board of Education has elected Social Security. The contribution rate is 6.2 percent of wages.

**NOTE 11 - DEFINED BENEFIT OPEB PLANS**

See Note 10 for a description of the net OPEB liability (asset).

**School Employees Retirement System**

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 11 - DEFINED BENEFIT OPEB PLANS** (continued)

**School Employees Retirement System** (continued)

program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

**Funding Policy** - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2023, no allocation of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2023, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2023, the School District's surcharge obligation was \$71,822.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$71,822 for fiscal year 2023.

**State Teachers Retirement System**

**Plan Description** – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

**Funding Policy** – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2023, STRS did not allocate any employer contributions to post-employment health care.

**Greenfield Exempted Village School District**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 11 - DEFINED BENEFIT OPEB PLANS** (continued)

**Net Other Post Employment Benefit (OPEB) Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB Liability (Asset)**

The net OPEB (asset) liability was measured as of June 30, 2022, and the total OPEB (asset) liability used to calculate the net OPEB (asset) liability was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB (asset) liability was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

	<b>SERS</b>	<b>STRS</b>	<b>Total</b>
Proportionate Share of the Net OPEB Liability (Asset) - Current Year	0.10264920%	0.08219756%	
Proportionate Share of the Net OPEB Liability (Asset) - Prior Year	<u>0.10629680%</u>	<u>0.07929837%</u>	
Change in Proportionate Share	<u>-0.00364760%</u>	<u>0.00289919%</u>	
Proportion Share of the Net OPEB Liability	\$1,441,205	\$0	\$1,441,205
Proportion Share of the Net OPEB (Asset)	\$0	(\$2,128,369)	(\$2,128,369)
OPEB Expense (Gain)	(\$67,940)	(\$369,798)	(\$437,738)

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<b>Deferred Outflows of Resources</b>	<b>SERS</b>	<b>STRS</b>	<b>Total</b>
Differences between expected and actual economic experience	\$12,115	\$30,854	\$42,969
Difference from a change in proportion and differences between School District contributions and proportionate share of contributions	178,207	19,860	198,067
Changes of assumptions	229,242	90,661	319,903
Differences between projected and actual investment earnings	7,491	37,050	44,541
School District contributions subsequent to the measurement date	71,822	-	71,822
<b>Total</b>	<b><u>\$498,877</u></b>	<b><u>\$178,425</u></b>	<b><u>\$677,302</u></b>
<b>Deferred Inflows of Resources</b>	<b>SERS</b>	<b>STRS</b>	<b>Total</b>
Differences between expected and actual economic experience	\$921,901	\$319,639	\$1,241,540
Changes of assumptions	591,625	1,509,218	2,100,843
Difference from a change in proportion and differences between School District contributions and proportionate share of contributions	90,096	2,617	92,713
<b>Total</b>	<b><u>\$1,603,622</u></b>	<b><u>\$1,831,474</u></b>	<b><u>\$3,435,096</u></b>

**Greenfield Exempted Village School District**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 11 – DEFINED BENEFIT OPEB PLANS** (continued)

**Net Other Post Employment Benefit (OPEB) Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB Liability (Asset) (continued)**

\$71,822 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (adjustment to net OPEB asset) in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30:	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
2024	(\$247,903)	(\$475,231)	(\$723,134)
2025	(251,882)	(476,484)	(728,366)
2026	(225,492)	(228,570)	(454,062)
2027	(146,299)	(95,404)	(241,703)
2028	(109,441)	(124,784)	(234,225)
Thereafter	<u>(195,550)</u>	<u>(252,576)</u>	<u>(448,126)</u>
Total	<u><u>(\$1,176,567)</u></u>	<u><u>(\$1,653,049)</u></u>	<u><u>(\$2,829,616)</u></u>

**Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation are presented below:

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 11 – DEFINED BENEFIT OPEB PLANS** (continued)

**Actuarial Assumptions – SERS** (continued)

June 30, 2022

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Inflation	2.4 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of system expenses
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Municipal Bond Index Rate:	3.69 %
Single Equivalent Interest Rate, Net of Plan Investment Expense, Including	
Price Inflation	4.08 %
Medical Trend Assumption	7.00 to 4.40 %
Medicare	5.125 to 4.40 %
Pre-Medicare	6.75 to 4.40 %

Mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

**Greenfield Exempted Village School District**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 11 – DEFINED BENEFIT OPEB PLANS** (continued)

**Actuarial Assumptions – SERS** (continued)

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2020 five-year experience study, are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	-0.45%
US Equity	24.75	5.37
Non-US Equity Developed	13.50	6.22
Non-US Equity Emerging	6.75	8.22
Fixed Income/Global Bonds	19.00	1.20
Private Equity	11.00	10.05
Real Estate/Real Assets	16.00	4.87
Multi-Asset Strategy	4.00	3.39
Private Debt/Private Credit	3.00	5.38
Total	100.00 %	

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2022 was 4.08 percent. The discount rate used to measure total OPEB liability prior to June 30, 2022, was 2.27 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2022 and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 3.69 percent at June 30, 2022 and 1.92 percent at June 30, 2021.

***Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates*** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.08%) and higher (5.08%) than the current discount rate (4.08%).

	1% Decrease (3.08%)	Current Discount Rate (4.08%)	1% Increase (5.08%)
School District's proportionate share of the net OPEB liability	\$1,789,999	\$1,441,205	\$1,159,634

The following table presents the OPEB liability of SERS, what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate (7.00% decreasing to 4.40%).

	1% Decrease in Trend Rates	Current Trend Rate	1% Increase in Trend Rates
School District's proportionate share of the net OPEB liability	\$1,111,428	\$1,441,205	\$1,871,948

**Greenfield Exempted Village School District**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 11 – DEFINED BENEFIT OPEB PLANS** (continued)

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the June 30, 2022, actuarial valuation and the June 30, 2021 actuarial valuation are presented below:

	June 30, 2022		June 30, 2021	
Projected Salary Increases	Varies by service from 2.5 % to 8.50 %		12.50 % at age 20 to 2.50% at age 65	
Payroll increases	3.00 %		3.00 %	
Cost-of-living adjustments (COLA)	0.00 %		0.00 %	
Discount rate of return	7.00 %		7.00 %	
Investment Rate of Return	7.00 percent net of investment expenses, including inflation		7.00 percent net of investment expenses, including inflation	
Health care cost trends	Initial	Ultimate	Initial	Ultimate
Medical				
Pre-Medicare	7.50%	3.94%	5.00%	4.00%
Medicare	-68.78%	3.94%	-16.18%	4.00%
Prescription Drug				
Pre-Medicare	9.00%	3.94%	6.50%	4.00%
Medicare	-5.47%	3.94%	29.98%	4.00%

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For the June 30, 2022 actuarial valuation, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For the June 30, 2021 actuarial valuations, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP- 2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

**Greenfield Exempted Village School District**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 11 – DEFINED BENEFIT OPEB PLANS** (continued)

**Actuarial Assumptions – STRS** (continued)

Investment Return Assumptions —STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation *	Long-Term Expected Rate of Return**
Domestic Equity	26.00 %	6.60 %
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	<u>1.00</u>	1.00
Total	<u>100.00 %</u>	

\* Target allocation percentage is effective as of July 1, 2022.

Target weights were phased in over a 3-month period concluding on October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and is net of investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on health care fund investments of 7.00% was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2022.

***Sensitivity of the School District's Proportionate Share of the Net OPEB (Asset) Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates*** The following table represents the net OPEB liability as of June 30, 2022, calculated using the current period discount rate assumption of 7.00%, as well as what the net OEPB (asset) liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current assumption. Also shown is the net OPEB (asset) liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 11 – DEFINED BENEFIT OPEB PLANS** (continued)

**Actuarial Assumptions – STRS (continued)**

	1% Decrease in Discount Rate (6.00%)	Current Discount Rate (7.00%)	1% Increase in Discount Rate (8.00%)
School District's proportionate share of the net OPEB (asset) liability	(\$1,967,621)	(\$2,128,369)	(\$2,266,063)
	1% Decrease in Trend Rates	Current Trend Rate	1% Increase in Trend Rates
School District's proportionate share of the net OPEB (asset) liability	(\$2,207,636)	(\$2,128,369)	(\$2,028,313)

***Assumption Changes Since the Prior Measurement Date*** - The discount rate remained unchanged at 7.00% for the June 30, 2022 valuation.

***Benefit Term Changes Since the Prior Measurement Date*** - Salary increase rates were updated based on the actuarial experience study for the period July 1, 2015 through June 30, 2021 and were changed from age based to service based.

**NOTE 12 - EMPLOYEE BENEFITS**

**A. Compensated Absences**

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 30 days for all personnel.

**B. Insurance Benefits**

The School District provides life insurance and accidental death and dismemberment insurance to most employees through AIG.

**C. Deferred Compensation**

School District employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

**Greenfield Exempted Village School District**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 13 - LONG-TERM LIABILITIES**

The changes in the School District's long-term liabilities during fiscal year 2023 were as follows:

	Principal Outstanding 6/30/2022	Additions	Deletions	Principal Outstanding 6/30/2023	Due in One Year
Financed Purchase - 2023 3.56%	\$ -	\$ 5,087,300	\$ -	\$ 5,087,300	\$ 431,900
<b>Net Pension Liability:</b>					
STRS	10,139,010	8,133,612	-	18,272,622	-
SERS	3,813,585	1,628,711	-	5,442,296	-
Total Net Pension Liability	<u>13,952,595</u>	<u>9,762,323</u>	<u>-</u>	<u>23,714,918</u>	<u>-</u>
<b>Net OPEB Liability:</b>					
STRS	-	-	-	*	-
SERS	2,011,754	-	570,549	1,441,205	-
Total Net OPEB Liability	<u>2,011,754</u>	<u>-</u>	<u>570,549</u>	<u>1,441,205</u>	<u>-</u>
Compensated Absences	1,878,933	1,600,096	1,535,622	1,943,407	131,453
<b>Total Long-Term Liabilities</b>	<b><u>\$ 17,843,282</u></b>	<b><u>\$ 16,449,719</u></b>	<b><u>\$ 2,106,171</u></b>	<b><u>\$ 32,186,830</u></b>	<b><u>\$ 563,353</u></b>

\*OPEB for STRS has a Net OPEB asset in the amount of \$2,128,369.

Compensated absences will be paid from the fund from which the employees' salaries are paid, with the General Fund being the most significant fund. The School District pays obligations related to employee compensation from the fund benefitting from their service. The School District's overall legal debt margin was \$22,653,306 with an unvoted debt margin of \$251,703 at June 30, 2023.

The School District entered into a lease-purchase agreement with JPMorgan Chase Bank, NA in the amount of \$5,087,300 on May 16, 2023, to provide financing for construction of various school facilities including, but not limited to a transportation garage and storage facility and athletic facilities and renovations related thereto. This debt obligation is being treated as a financed purchase agreement for accounting and reporting purposes. The agreement has a 3.56% interest rate with semi-annual payments of interest and annual payments of principal. The payments will run through December of 2032. This debt agreement is only secured by the project facilities and is not considered in determining the School District's overall legal debt margin. The Bond Retirement debt service fund will be responsible for making payments on this debt obligation with the General Fund providing transfers to the Bond Retirement Fund to provide the resources for making the payments.

Amortization of this financed purchase agreement is as follows:

Fiscal Year Ending June 30,	<b>2023 Financed Purchase Agreement</b>	
	Principal	Interest
2024	\$ 431,900	\$ 180,966
2025	447,900	157,760
2026	463,800	141,531
2027	480,300	124,727
2028	497,500	107,321
2029-2033	<u>2,765,900</u>	<u>253,047</u>
	<b><u>\$ 5,087,300</u></b>	<b><u>\$ 965,352</u></b>

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

## **NOTE 14 - INTERFUND ACTIVITY**

## **Interfund Payables/Receivables**

As of June 30, 2023, receivables and payables that resulted from various interfund transactions were as follows:

	Interfund Receivable	Interfund Payable
<b>Major Funds:</b>		
General Fund	\$ 8,376,441	\$ -
Capital Projects	-	1,924,261
ESSER		5,616,963
<b>Non-Major Funds:</b>		
Title I	-	160,046
Permanent Improvement	-	329,918
Student Wellness	-	771
District Managed Activities	-	5,063
Student Managed Activities		23,138
Public Preschool	-	47,117
School Net	-	95
Career Development	-	5,505
Federal Programs	-	183,218
Improving Teacher Quality	-	44,829
IDEA Preschool	-	8,811
Miscellaneous State Grants	-	15,000
Drug Free Programs	-	11,706
<b>Total Non-Major Funds</b>	<b>-</b>	<b>835,217</b>
<b>Totals</b>	<b>\$ 8,376,441</b>	<b>\$ 8,376,441</b>

During the year, the School District's General fund made advances to other funds in anticipation of intergovernmental grant revenue and for future cash flow needs of such funds.

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**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 14 - INTERFUND ACTIVITY** (continued)

**Interfund Transfers**

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

As of June 30, 2023 transfers that resulted from various interfund transactions were as follows:

	<u>Transfer From</u>	<u>Transfer To</u>
Major Fund:		
General Fund	\$ 400,000	\$ -
Non-Major Special Revenue Fund:		
District Managed Activities	- <hr/>	400,000 <hr/>
Total Non-Major Fund	- <hr/>	400,000 <hr/>
Total All Funds	<hr/> \$ 400,000	<hr/> \$ 400,000

**NOTE 15 - JOINTLY GOVERNED ORGANIZATIONS**

*Metropolitan Educational Technology Association* - META is an educational solutions partner providing services across Ohio. META provides cost-effective fiscal, network, technology and student services, a purchasing cooperative, and other individual services based on each client's needs.

The governing board of META consists of a president, vice president and six board members who represent the members of META. The board works with META's Chief Executive Officer, Chief Operating Officer, and Chief Financial Officer to manage operations and ensure the continued progress of the organization's mission, vision, and values. The Board exercises total control over the operations of the Council including budgeting, appropriating, contracting and designating management. Each member's degree of control is limited to its representation on the Board. The School District paid META \$165,243 for services provided during the fiscal year. Financial information can be obtained from Ashley Widby, who serves as Chief Financial Officer, at 100 Executive Drive, Marion, Ohio 43302.

*Great Oaks Institute of Technology* - The Great Oaks Institute of Technology is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the participating school districts elected boards, which possesses its own budgetary and taxing authority. To obtain financial information write to the Great Oaks Institute of Technology, at 3254 East Kemper Road, Cincinnati, Ohio 45241-1581.

**NOTE 16- CLAIMS SERVICING POOL**

*Ohio School Benefits Cooperative*- The School District participates in the Ohio School Benefits Cooperative, a claims servicing and group purchasing pool comprised of thirty-four members. The Ohio School Benefits Cooperative (OSBC) is created and organized pursuant to and as authorized by Section 9.833 of the Ohio Revised Code. OSBC is governed by a nine member Board of Directors, all of whom must be school district and/or educational service center administrators. The Muskingum Valley Educational Service Center serves as the fiscal agent for OSBC. OSBC is an unincorporated, non-profit association of its members which was created for the purpose of enabling members of the Plan to maximize benefits and/or reduce costs of medical, prescription drug, vision, dental, life and/or other group insurance coverage for their employees, and the eligible dependents and designated beneficiaries of such employees.

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 16- CLAIMS SERVICING POOL** (continued)

Participants pay a \$500 membership fee to OSBC. OSBC offers two options to participants. Participants may enroll in the joint insurance purchasing program for medical, prescription drug, vision, dental, and/or life insurance. A second option is available for self-insured participants that provides for the purchase of stop loss insurance coverage through OSBC's third party administrator. Medical Mutual/Antares is the Administrator of the OSBC. During fiscal year 2023, the School District elected to participate in the joint insurance purchasing program for medical, prescription drug, dental and vision coverage.

Accordingly, the Ohio School Benefits Cooperative is not part of the School District and its operations are not included as part of the reporting entity. To obtain financial information, write to the Muskingum Valley Educational Service Center, Christine Wagner, who serves as Treasurer, at 205 North 7th Street, Zanesville, Ohio 43701.

**NOTE 17 - SET-ASIDE CALCULATIONS AND FUND RESERVES**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition or construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in restricted cash at year-end and carried forward to be used for the same purposes in future years.

The following information describes the change in the year-end set-aside amounts for capital acquisition. Disclosure of this information is required by State statute.

	<u>Capital</u> <u>Acquisition</u>
Set-Aside Balance as of June 30, 2022	\$ -
Current Year Set-Aside Requirement	394,695
Current Year Qualifying Expenditures	<u>(394,695)</u>
Set-Aside Reserve Balance Carried Forward to Future Fiscal Years	-
Set-Aside Balance as of June 30, 2023	<u>\$ -</u>

The School District had offsets during the year that reduced the set-aside amount below zero in the Capital Acquisition Reserves. The carryover amount in the Capital Acquisition Reserve is limited to the balance of the offsets attributed to bond or tax levy proceeds. The School District is responsible for tracking the amount of the bond proceeds that may be used as an offset in future periods, which was \$382,155 at June 30, 2023.

**NOTE 18 - CONTINGENCIES**

A. Grants

The School District received financial assistance from Federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2023, if applicable, cannot be determined at this time.

B. Litigation

The School District is not party to any legal proceedings.

**Greenfield Exempted Village School District**  
*Notes to the Basic Financial Statements*  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 18 – CONTINGENCIES** (continued)

**A. Foundation**

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the school districts, which can extend past the fiscal year end. ODE has finalized the impact of enrollment adjustments to the June 30, 2023 Foundation funding for the School District and does not anticipate any further FTE adjustments for FY2023.

**NOTE 19 – INCOME TAX**

The School District levies a voted tax of one and one-quarter percent for general operations on the income of residents and of estates. The School District passed a one and one-quarter percent earned income tax effective January 1, 2009 and it is on a continuous basis. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the School District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the General Fund.

**NOTE 20 – COMMITMENTS**

**A. Encumbrances**

At June 30, 2023, the School District had significant encumbrance commitments in governmental funds as follows:

Fund	Amount
<b>Major Funds:</b>	
General	\$1,572,526
ESSER	2,297,834
Capital Projects	6,257,519
<b>Non-Major Capital Project Fund:</b>	
Permanent Improvement	358,978
<b>Total Encumbrances</b>	<b><u>\$10,486,857</u></b>

**B. Contractual Commitments**

At June 30, 2023, the School District had the following significant contractual commitments:

Contractor	Contract	Total Contract Amount	Payments to Date	Outstanding Balance
Elford Inc.	Transportation Garage and Practice Fields Project	\$8,002,473	\$1,205,518	\$6,796,955
Frye Mechanical Inc.	Greenfield Boilers and Propane Tanks	1,742,813	1,286,380	456,433
Unger Construction Ltd.	Rainsboro Elementary School Pump Station	266,400	66,600	199,800

**Greenfield Exempted Village School District**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2023**

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**NOTE 21 – FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on the fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Capital Projects	Scholarship	ESSER	Nonmajor Governmental Funds	Total Governmental Funds
<b>Nonspendable</b>						
Prepays	\$ 265,724	\$ -	\$ -	\$ -	\$ 12,831	\$ 278,555
Permanent Principal	-	-	3,945,470	-	-	3,945,470
	<b>265,724</b>	<b>-</b>	<b>3,945,470</b>	<b>-</b>	<b>12,831</b>	<b>4,224,025</b>
<b>Restricted for</b>						
Food Service Operations	-	-	-	-	469,695	469,695
Maintenance	-	-	-	-	460,814	460,814
Other Purposes	-	-	-	-	690,198	690,198
District Managed Activities	-	-	-	-	234,290	234,290
Student Activities	-	-	-	-	223,966	223,966
Coronavirus Relief Fund	-	-	-	-	343,687	343,687
Debt Service Payments	-	-	-	-	915,436	915,436
Total Restricted	-	-	-	-	3,338,086	3,338,086
<b>Committed to</b>						
Other Purposes	15,000	-	-	-	-	15,000
Termination Benefits	208,941	-	-	-	-	208,941
Total Committed	<b>223,941</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>223,941</b>
<b>Assigned to</b>						
Capital Outlay	-	5,271,657	-	-	74,610	5,346,267
Other Purposes	1,239,292	-	-	-	-	1,239,292
FY24 Excess Appropriations	14,370,323	-	-	-	-	14,370,323
Total Assigned	<b>15,609,615</b>	<b>5,271,657</b>	<b>-</b>	<b>-</b>	<b>74,610</b>	<b>20,955,882</b>
<b>Unassigned (Deficit)</b>						
Total Fund Balances	<b>\$ 16,099,280</b>	<b>\$ 5,271,657</b>	<b>\$ 3,945,470</b>	<b>\$ (189,419)</b>	<b>(15,476)</b>	<b>(204,895)</b>

**NOTE 22 – NEW ACCOUNTING PRINCIPLES AND FUND BALANCE RESTATEMENTS**

For fiscal year 2023, the School District has implemented GASB Statement No. 91, “*Conduit Debt Obligations*”, GASB Statement No. 94, “*Public-Private and Public-Public Partnerships and Availability Payment Arrangements*”, GASB Statement No. 96, “*Subscription Based Information Technology Arrangements*”, certain questions and answers of GASB Implementation Guide 2021-1 and certain paragraphs of GASB Statement No. 99, “*Omnibus 2022*”.

**Greenfield Exempted Village School District**

*Notes to the Basic Financial Statements*

**For the Fiscal Year Ended June 30, 2023**

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**NOTE 22 – NEW ACCOUNTING PRINCIPLES AND FUND BALANCE RESTATEMENTS** (continued)

GASB Statement No. 91 provides a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The implementation of GASB Statement No. 91 did not have an effect on the financial statements of the School District.

GASB Statement No. 94 is to improve financial reporting by addressing issues related to public-private and public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. The implementation of GASB Statement No. 94 did not have an effect on the financial statements of the School District.

GASB Statement No. 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The implementation of GASB Statement No. 96 did not have an effect on the financial statements of the School District.

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on the financial statements of the School District.

GASB Statement No. 99 to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the School District.

**NOTE 23 – SUBSEQUENT EVENT**

In May of 2025, the School District entered into a contract for the renovation of science labs. This contract amounted to \$1,013,700.

**Greenfield Exempted Village School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Ten Years*

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
School District's proportion of the net pension liability	0.1006197%	0.1033573%	0.0984378%	0.0954407%	0.0951858%	0.0925248%	0.0931199%	0.0900596%	0.0841600%	0.0841600%
School District's proportionate share of the net pension liability	\$ 5,442,297	\$ 3,813,585	\$ 6,510,883	\$ 5,710,384	\$ 5,451,467	\$ 5,528,152	\$ 6,815,517	\$ 5,138,888	\$ 4,259,290	\$ 5,004,725
School District's covered payroll	\$ 3,571,371	\$ 3,434,057	\$ 3,302,057	\$ 3,175,074	\$ 3,052,504	\$ 2,963,657	\$ 2,779,493	\$ 2,711,184	\$ 2,445,519	\$ 2,714,386
School District's proportionate share of the net pension liability as a percentage of its covered payroll	152.39%	111.05%	197.18%	179.85%	178.59%	186.53%	245.21%	189.54%	174.17%	184.38%
Plan fiduciary net position as a percentage of the total pension liability	75.82%	82.86%	68.55%	70.85%	71.36%	69.50%	62.98%	69.16%	71.70%	65.52%

See notes to accompanying required supplementary information.

**Greenfield Exempted Village School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Ten Years*

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
School District's proportion of the net pension liability	0.08219756%	0.07929837%	0.08011633%	0.08001160%	0.07996836%	0.07907064%	0.07793438%	0.07773338%	0.07484572%	0.07484572%
School District's proportionate share of the net pension liability	\$ 18,272,621	\$ 10,139,010	\$ 19,385,301	\$ 17,694,085	\$ 17,583,247	\$ 18,783,400	\$ 26,086,986	\$ 21,483,233	\$ 18,205,069	\$ 21,685,760
School District's covered payroll	\$ 10,373,314	\$ 9,704,143	\$ 9,884,057	\$ 9,729,429	\$ 9,096,000	\$ 8,617,286	\$ 8,175,086	\$ 8,110,179	\$ 7,647,400	\$ 8,323,254
School District's proportionate share of the net pension liability as a percentage of its covered payroll	176.15%	104.48%	196.13%	181.86%	193.31%	217.97%	319.10%	264.89%	238.06%	260.54%
Plan fiduciary net position as a percentage of the total pension liability	87.78%	87.78%	75.48%	77.40%	77.31%	75.29%	66.80%	72.09%	74.71%	69.30%

See notes to accompanying required supplementary information.

**Greenfield Exempted Village School District**  
*Required Supplementary Information*  
*Schedule of School District Pension Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Years*

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	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Contractually required contribution	\$ 514,992	\$ 499,992	\$ 480,768	\$ 462,288	\$ 428,635	\$ 412,088	\$ 414,912	\$ 389,129	\$ 357,334	\$ 338,949
Contributions in relation to the contractually required contribution	<u>(514,992)</u>	<u>(499,992)</u>	<u>(480,768)</u>	<u>(462,288)</u>	<u>(428,635)</u>	<u>(412,088)</u>	<u>(414,912)</u>	<u>(389,129)</u>	<u>(357,334)</u>	<u>(338,949)</u>
Contribution deficiency (excess)	<u><u>\$ -</u></u>									
School District's covered payroll	\$ 3,678,514	\$ 3,571,371	\$ 3,434,057	\$ 3,302,057	\$ 3,175,074	\$ 3,052,504	\$ 2,963,657	\$ 2,779,493	\$ 2,711,184	\$ 2,445,519
Contributions as a percentage of covered payroll	14.00%	14.00%	14.00%	14.00%	13.50%	13.50%	14.00%	14.00%	13.18%	13.86%

See notes to accompanying required supplementary information.

**Greenfield Exempted Village School District**  
*Required Supplementary Information*  
*Schedule of School District Pension Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Years*

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	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Contractually required contribution	\$ 1,596,744	\$ 1,452,264	\$ 1,358,580	\$ 1,383,768	\$ 1,362,120	\$ 1,273,440	\$ 1,206,420	\$ 1,144,512	\$ 1,135,425	\$ 994,162
Contributions in relation to the contractually required contribution	<u>(1,596,744)</u>	<u>(1,452,264)</u>	<u>(1,358,580)</u>	<u>(1,383,768)</u>	<u>(1,362,120)</u>	<u>(1,273,440)</u>	<u>(1,206,420)</u>	<u>(1,144,512)</u>	<u>(1,135,425)</u>	<u>(994,162)</u>
Contribution deficiency (excess)	<u><u>\$ -</u></u>									
School District covered payroll	\$ 11,405,314	\$ 10,373,314	\$ 9,704,143	\$ 9,884,057	\$ 9,729,429	\$ 9,096,000	\$ 8,617,286	\$ 8,175,086	\$ 8,110,179	\$ 7,647,400
Contributions as a percentage of covered payroll	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	13.00%

See notes to accompanying required supplementary information.

**Greenfield Exempted Village School District**

*Required Supplementary Information*

*Schedule of the School District's Proportionate Share of the Net OPEB Liability*

*School Employees Retirement System of Ohio*

*Last Seven Years (1)*

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
School District's proportion of the net OPEB liability	0.1026492%	0.1062968%	0.1007338%	0.0977161%	0.0962026%	0.0938350%	0.0941393%
School District's proportionate share of the net OPEB liability	\$ 1,441,205	\$ 2,011,754	\$ 2,189,275	\$ 2,457,354	\$ 2,668,920	\$ 2,518,285	\$ 2,683,319
School District's covered payroll	\$ 3,571,371	\$ 3,434,057	\$ 3,302,057	\$ 3,175,074	\$ 3,052,504	\$ 2,963,657	\$ 2,779,493
School District's proportionate share of the net OPEB liability as a percentage of its covered payroll	40.35%	58.58%	66.30%	77.40%	87.43%	84.97%	96.54%
Plan fiduciary net position as a percentage of the total OPEB liability	30.34%	24.08%	18.17%	15.57%	13.57%	12.46%	11.49%

(1) Information prior to 2017 is not available.

Amounts presented as of the School District's measurement date which is the prior fiscal year.

See notes to accompanying required supplementary information.

**Greenfield Exempted Village School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)*  
*State Teachers Retirement System of Ohio*  
*Last Seven Years (1)*

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	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
School District's proportion of the net OPEB liability (asset)	0.08219756%	0.07929837%	0.08011633%	0.08001160%	0.07996836%	0.07907064%	0.07793438%
School District's proportionate share of the net OPEB liability (asset)	\$ (2,128,369)	\$ (1,671,941)	\$ (1,408,043)	\$ (1,325,184)	\$ (1,285,010)	\$ 3,085,045	\$ 4,167,951
School District's covered payroll	\$ 10,373,314	\$ 9,704,143	\$ 9,884,057	\$ 9,729,429	\$ 9,096,000	\$ 8,617,286	\$ 8,175,086
School District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	-20.52%	-17.23%	-14.25%	-13.62%	-14.13%	35.80%	50.98%
Plan fiduciary net position as a percentage of the total OPEB liability (asset)	230.73%	174.73%	182.13%	174.74%	176.00%	47.11%	37.33%

(1) Information prior to 2017 is not available.

Amounts presented as of the School District's measurement date which is the prior fiscal year.

See notes to accompanying required supplementary information.

**Greenfield Exempted Village School District**

*Required Supplementary Information*

*Schedule of School District OPEB Contributions*

*School Employees Retirement System of Ohio*

*Last Eight Years (1)*

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Contractually required contribution	\$ 71,822	\$ 65,832	\$ 67,002	\$ 58,021	\$ 75,081	\$ 66,138	\$ 50,882	\$ 46,659
Contributions in relation to the contractually required contribution (2)	<u>(71,822)</u>	<u>(65,832)</u>	<u>(67,002)</u>	<u>(58,021)</u>	<u>(75,081)</u>	<u>(66,138)</u>	<u>(50,882)</u>	<u>(46,659)</u>
Contribution deficiency (excess)	<u>\$ -</u>							
School District's covered payroll	\$ 3,678,514	\$ 3,571,371	\$ 3,434,057	\$ 3,302,057	\$ 3,175,074	\$ 3,052,504	\$ 2,963,657	\$ 2,779,493
Contributions as a percentage of covered employee payroll	1.95%	1.84%	1.95%	1.76%	2.36%	2.17%	1.72%	1.68%

(1) Information prior to 2016 is not available.

(2) Includes Surcharge.

See notes to accompanying required supplementary information.

**Greenfield Exempted Village School District**  
*Required Supplementary Information*  
*Schedule of School District OPEB Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Eight Years (1)*

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	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	-	-	-	-	-	-	-	-
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School District covered payroll	\$ 11,405,314	\$ 10,373,314	\$ 9,704,143	\$ 9,884,057	\$ 9,729,429	\$ 9,096,000	\$ 8,617,286	\$ 8,175,086
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

(1) Information prior to 2016 is not available.

See notes to accompanying required supplementary information.

**Greenfield Exempted Village School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

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**Pension**

**School Employees Retirement System (SERS)**

Changes in benefit terms

2023: There were no changes in benefit terms from the amounts reported for this fiscal year.

2022: For fiscal year 2022, SERS changed from a Cost of Living Adjustment (COLA) of 2.5% to 2.0%.

2020-2021: There were no changes in benefit terms from the amounts reported for this fiscal year.

2019: With the authority granted the Board under Senate Bill 8, the Board has enacted a three-year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.

2018: SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the change in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%.

2014-2017: There were no changes in benefit terms from the amounts reported for these fiscal years.

Changes in assumptions

2023: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this fiscal year.

2022: The assumed rate of inflation was reduced from 3.00% to 2.40%, the assumed real wage growth was increased from 0.50% to 0.85%, the cost-of-living adjustments were reduced from 2.50% to 2.00%, the discount rate was reduced from 7.50% to 7.00%, the rates of withdrawal, compensation, participation, spouse coverage assumption, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries and disabled members were updated.

2018-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

2017: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.25% to 3.00%,
- (2) Payroll growth assumption was reduced from 4.00% to 3.50%,
- (3) Assumed real wage growth was reduced from 0.75% to 0.50%,
- (4) Rates of withdrawal, retirement and disability were updated to reflect recent experience,
- (5) Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females,
- (6) Mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates,
- (7) Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, and
- (8) The discount rate was reduced from 7.75% to 7.50%.

2014-2016: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

**Greenfield Exempted Village School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

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**Pension (continued)**

**State Teachers Retirement System (STRS)**

Changes in benefit terms

2019-2023: There were no changes in benefit terms from the amounts reported for these fiscal years.

2018: STRS decreased the Cost of Living Adjustment (COLA) to zero.

2014-2017: There were no changes in benefit terms from the amounts reported for these fiscal years.

Changes in assumptions

2023: The following change of assumptions affected the total pension liability since the prior measurement date:

- (1) The projected salary increases went from 12.50% at age 20 to 2.50% at age 65 to from 2.50% to 12.50 percent based on age.

2022: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The long term expected rate of return was reduced from 7.45% to 7.00%,
- (2) The discount rate of return was reduced from 7.45% to 7.00%,

2019-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

2018: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The long term expected rate of return was reduced from 7.75% to 7.45%,
- (2) The inflation assumption was lowered from 2.75% to 2.50%,
- (3) The payroll growth assumption was lowered to 3.00%,
- (4) Total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation,
- (5) The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016, and
- (6) Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

2014-2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

**OPEB**

**School Employees Retirement System (SERS)**

Changes in benefit terms

2017-2023: There were no changes in benefit terms from the amounts reported for these fiscal years.

Changes in assumptions

2023 Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) The municipal bond index rate went from 1.92% to 3.69%
- (2) The single equivalent interest rate when from 2.27% to 4.08% medical trend assumptions went from 5.125% to 4.40% Medicare and 6.75% to 4.40% Pre-Medicare to 7.00% to 4.40%

**Greenfield Exempted Village School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

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**OPEB** (continued)

**School Employees Retirement System (SERS)** (continued)

Changes in assumptions (continued)

2022 Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) Wage inflation decreased from 3.00% to 2.40%
- (2) Future salary increases changed from 3.50%-18.20% to 3.25%-13.58%
- (3) Investment rate of return decreased from 7.50% to 7.00%
- (4) The discount rate decreased from 7.50% to 7.00%
- (5) Municipal Bond Index Rate:

Prior Measurement Date	2.45%
Measurement Date	1.92%
- (6) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Prior Measurement Date	2.63%
Measurement Date	2.27%
- (7) Mortality tables changes from the RP=2014 Blue Collar mortality table to the PUB-2010 General Employee Amount Weighted Below median Health Retiree mortality table.

2021: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) The discount rate was changed from 3.22% to 2.63%
- (2) Municipal Bond Index Rate:

Prior Measurement Date	3.13%
Measurement Date	2.45%

2020: The discount rate was changed from 3.70% to 3.22%

2019: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) The discount rate was changed from 3.63% to 3.70%
- (2) Municipal Bond Index Rate:

Prior Measurement Date	3.56%
Measurement Date	3.62%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Prior Measurement Date	3.63%
Measurement Date	3.70%

2018: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) Discount Rate:

Fiscal Year 2018	3.63%
Fiscal Year 2017	2.98%
- (2) Municipal Bond Index Rate:

Fiscal Year 2018	3.56%
Fiscal Year 2017	2.92%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Fiscal Year 2018	3.63%
Fiscal Year 2017	2.98%

**Greenfield Exempted Village School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

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**OPEB (continued)**

**School Employees Retirement System (SERS)** (continued)

Changes in assumptions (continued)

2017: The following changes of assumptions affected the total OPEB liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.25% to 3.00%,
- (2) Payroll growth assumption was reduced from 4.00% to 3.50%,
- (3) Assumed real wage growth was reduced from 0.75% to 0.50%,
- (4) Rates of withdrawal, retirement and disability were updated to reflect recent experience,
- (5) Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females,
- (6) Mortality among service retired members, and beneficiaries was updated to the following RP- 2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, and
- (7) Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

**State Teachers Retirement System (STRS)**

Changes in benefit terms

2023: There were no changes in benefit terms from the amounts reported for this fiscal year.

2022: There was no change to the claims costs process. The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

2021: There was no change to the claims costs process. Claim curves were updated to reflect the projected FYE 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

2020: There was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

2019: The subsidy multiplier for non-Medicare benefit recipients was increased from 1.900% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020. The Board is extending the current Medicare Part B partial reimbursement program for one year. Under this program, benefit recipients currently enrolled in the STRS Ohio Health Care Program and Medicare Part B receive \$29.90 per month to reimburse a portion of the Medicare Part B premium. The reimbursement was set to be reduced to \$0 beginning January 1, 2020. This impacts about 85,000 benefit recipients.

**Greenfield Exempted Village School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

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**OPEB (continued)**

**State Teachers Retirement System (STRS) (Continued)**

Changes in benefit terms (continued)

2018: The subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2019.

2017: There were no changes in benefit terms from the amounts reported for this fiscal year.

Changes in assumptions

2023: The projected salary increase went from 12.50% at age 20 to 2.50% at age 65 to from 2.50 percent to 12.50 percent based on age. The health care cost trend rates were changed to the following: Pre-Medicare from 5.00% initial - 4.00% ultimate to 7.50% initial - 3.94% ultimate; medical Medicare from -16.18% initial - 4.00% ultimate to -68.78% initial - 3.94% ultimate; prescription drug Pre-Medicare from 6.50% initial - 4.00% ultimate to 9.00% initial - 3.94% ultimate; Medicare from 29.98% initial - 4.00% ultimate to -5.47% initial - 3.94% ultimate.

2022: The long-term expected rate of return was reduced from 7.45% to 7.00%. The discount rate was reduced from 7.45% in the prior year to 7.00% in the current year. The health care cost trend rates were changed to the following: medical Medicare from -6.69% initial - 4.00% ultimate down to -16.18% initial - 4.00% ultimate; prescription drug Medicare from 11.87% initial - 4.00% ultimate up to 29.98% initial - 4.00% ultimate.

2021: The health care cost trend rates were changed to the following: medical pre-Medicare from 5.87% initial - 4.00% ultimate down to 5.00% initial - 4.00% ultimate; medical Medicare from 4.93% initial - 4.00% ultimate down to -6.69% initial - 4.00% ultimate; prescription drug pre-Medicare from 7.73% initial - 4.00% ultimate down to 6.50% initial - 4.00% ultimate; prescription drug Medicare from 9.62% initial - 4.00% ultimate up to 11.87% initial - 4.00% ultimate.

2020: The health care cost trend rates were changed to the following: medical pre-Medicare from 6.00% initial - 4.00% ultimate down to 5.87% initial - 4.00% ultimate; medical Medicare from 5.00% initial - 4.00% ultimate down to 4.93% initial - 4.00% ultimate; prescription drug pre-Medicare from 8.00% initial - 4.00% ultimate down to 7.73% initial - 4.00% ultimate and (5.23%) initial - 4.00% ultimate up to 9.62% initial - 4.00% ultimate.

2019: The discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB). Valuation year per capita health care costs were updated.

2018: The discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this fiscal year.

**Greenfield Exempted Village School District**  
*Schedule of Expenditures of Federal Awards*  
*For the Year Ended June 30, 2023*

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Federal Grantor/Pass Through Grantor/Program Title	Pass Through Entity Number	Assistance Listing Number	Federal Awards Expenditures
<b><u>United States Department of Agriculture</u></b>			
<i>Passed through the Ohio Department of Education and Workforce</i>			
Child Nutrition Cluster:			
School Breakfast Program	N/A	10.553	\$273,908
COVID-19 National School Lunch Program	N/A	10.555	51,701
National School Lunch Program	N/A	10.555	687,378
National School Lunch Program-Non-Cash Assistance	N/A	10.555	66,746
Total Child Nutrition Cluster			<u>1,079,733</u>
COVID-19 Pandemic EBT Administrative Costs	N/A	10.649	<u>3,135</u>
<b>Total United States Department of Agriculture</b>			<b><u>1,082,868</u></b>
<b><u>United States Department of Treasury</u></b>			
<i>Passed through the Ohio Facilities Construction Commission</i>			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds-Safety Grant	N/A	21.027	<u>114,842</u>
<b>Total United States Department of Treasury</b>			<b><u>114,842</u></b>
<b><u>United States Department of Education</u></b>			
<i>Passed through the Ohio Department of Education and Workforce</i>			
Special Education Cluster (IDEA):			
Special Education-Grants to States	N/A	84.027	446,529
COVID-19 Special Education-Grants to States	N/A	84.027X	1,067
Special Education-Preschool Grants	N/A	84.173	11,715
COVID-19 Special Education-Preschool Grants	N/A	84.173X	100
Total Special Education Cluster (IDEA)			<u>459,411</u>
Title I Grants to Local Educational Agencies	N/A	84.010	727,452
Title I Grants to Local Educational Agencies-School Quality Improvement	N/A	84.010	16,245
Title I Grants to Local Educational Agencies-Expanding Opportunities	N/A	84.010	30,833
Title I Grants to Local Educational Agencies-School Improvement	N/A	84.010	56,720
Total Title I Grants to Local Educational Agencies			<u>831,250</u>
Rural Education	N/A	84.358	50,545
COVID-19 Education Stabilization Fund-ESSER II	N/A	84.425D	967,633
COVID-19 Education Stabilization Fund-ARP Homeless	N/A	84.425W	1,062
COVID-19 Education Stabilization Fund-ARP ESSER	N/A	84.425U	2,879,134
Total COVID-19 Education Stabilization Fund			<u>3,847,829</u>
Supporting Effective Instruction State Grants	N/A	84.367	94,322
Student Support and Academic Enrichment Program	N/A	84.424	<u>59,444</u>
<b>Total United States Department of Education</b>			<b><u>5,342,801</u></b>
<b>Total Federal Financial Assistance</b>			<b><u>\$6,540,511</u></b>

N/A - pass through entity number not available.

The notes to the schedule of expenditures of federal awards are an integral part of this schedule.

**Greenfield Exempted Village School District**  
*Notes to the Schedule of Expenditures of Federal Awards*  
2 CFR 200.510(b)(6)  
For the Year Ended June 30, 2023

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**Note 1 – Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the schedule) includes the federal award activity of Greenfield Exempted Village School District (the School District) under programs of the federal government for the year ended June 30, 2023. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

**Note 2 – Summary of Significant Accounting Policies**

Expenditures reported on the schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**Note 3 – Indirect Cost Rate**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**Note 4 – Child Nutrition Cluster**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this schedule, the School District assumes it expends federal monies first.

**Note 5 – Food Donation Program**

The School District reports commodities consumed on the schedule at the entitlement value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

**Note 6 – Transfers Between Program Years**

Federal regulations require schools to obligate certain federal awards by June 30. However, with the Ohio Department of Education and Workforce's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The School District transferred the following amounts from 2023 to 2024 programs:

Program Title	AL Number	Amount
COVID-19 Education Stabilization Fund-ARP ESSER	84.425U	\$1,926,712
COVID -19 Education Stabilization Fund-ARP Homeless	84.425W	1,039
Title I Grants to Local Educational Agencies-School Improvement	84.010	966
Title I Grants to Local Educational Agencies	84.010	18,191



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**Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based  
on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards***

Independent Auditor's Report

Board of Education  
Greenfield Exempted Village School District  
200 North Fifth Street  
Greenfield, Ohio 45123

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Greenfield Exempted Village School District, Highland County, Ohio (the School District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated July 30, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2023-001 and 2023-002 that we consider to be material weaknesses.



Greenfield Exempted Village School District  
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an  
Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*  
Page 2

**Report on Compliance and Other Matters**

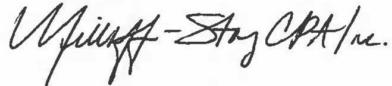
As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, and which are described in the accompanying schedule of findings and questioned costs as items 2023-003 through 2023-005.

**The School District's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the School District's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The School District's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Millhuff-Stang, CPA, Inc.  
Chillicothe, Ohio

July 30, 2025



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**Report on Compliance For Each Major Federal Program and on Internal Control Over Compliance  
Required by the Uniform Guidance**

Independent Auditor's Report

Board of Education  
Greenfield Exempted Village School District  
200 North Fifth Street  
Greenfield, Ohio 45123

**Report on Compliance for Each Major Federal Program**

***Qualified Opinion***

We have audited the compliance of Greenfield Exempted Village School District, Highland County, Ohio (the School District) with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on the School District's major federal program for the year ended June 30, 2023. The School District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Qualified Opinion on the Assistance Listing (AL) No. 84.425 Education Stabilization Fund***

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion section of our report, the School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the AL No. 84.425 Education Stabilization Fund for the year ended June 30, 2023.

***Basis for Qualified Opinion***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified opinion on compliance for the major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

Greenfield Exempted Village School District

Report on Compliance For Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

Page 2

*Matter Giving Rise to Qualified Opinion on the Assistance Listing (AL) No. 84.425 Education Stabilization Fund*

As described in the accompanying schedule of findings and questioned costs, the School District did not comply with requirements regarding Assistance Listing No. 84.425 Education Stabilization Fund as described in finding number 2023-006 for Special Tests and Provisions – Wage Rate Requirements.

Compliance with such requirements is necessary, in our opinion, for the School District to comply with the requirements applicable to that program.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the School District's federal programs.

***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Other Matters**

*Government Auditing Standards* requires the auditor to perform limited procedures on the School District's response to the noncompliance finding identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The School District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report on Internal Control Over Compliance**

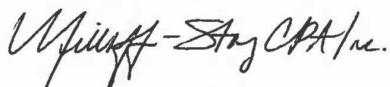
Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2023-006 and 2023-007 to be material weaknesses.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on the School District's response to the internal control over compliance finding identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The School District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Millhuff-Stang, CPA, Inc.  
Chillicothe, Ohio

July 30, 2025

**Greenfield Exempted Village School District***Schedule of Findings and Questioned Costs*

2 CFR Section 200.515

For the Fiscal Year Ended June 30, 2023

**Section I – Summary of Auditor’s Results**

<i>Financial Statements</i>	
Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	Yes
Significant deficiency(ies) identified?	No
Noncompliance material to financial statements noted?	Yes
<i>Federal Awards</i>	
Internal control over major program(s):	
Material weakness(es) identified?	Yes
Significant deficiency(ies) identified?	None reported
Type of auditor’s report issued on compliance for major federal programs:	Qualified AL #84.425 Education Stabilization Funds
Any auditing findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	Yes
Identification of major program(s):	COVID-19 Education Stabilization Fund (AL #84.425D, 84.425U, 84.425W)
Dollar threshold used to distinguish between type A and type B programs:	Type A > \$750,000 Type B – all others
Auditee qualified as low-risk auditee?	No

**Section II – Financial Statement Findings****Finding 2023-001 – Material Weakness – Financial Reporting**

A monitoring system by the School District should be in place to prevent or detect misstatements for the accurate presentation of the financial statements and disclosures.

We identified various errors in the financial statements, including the following:

- Understated taxes receivable and related unavailable revenue.
- Understated intergovernmental receivable and related unavailable revenue.
- Understated claims payable and claims expenses in the internal service fund.
- Errors in the calculation of net pension liability, pension expense, and related deferrals.
- Overstated property tax revenue and understated intergovernmental revenue.
- Errors were also noted in the Budget to Actual statements.

In addition, we noted various errors in presentation of note disclosures.

Certain errors were deemed material and corrected within the accompanying statements and notes. Other errors were deemed immaterial by both the auditor and management and therefore correction was waived. The School District should implement procedures to ensure the financial statements and disclosures are fairly presented.

*Client response:*

See accompanying corrective action plan.

**Greenfield Exempted Village School District**

*Schedule of Findings and Questioned Costs*

*2 CFR Section 200.515*

*For the Fiscal Year Ended June 30, 2023*

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**Finding 2023-002 – Material Weakness – Budgetary Information Within the Accounting System**

Accurate budgetary information within the School District's accounting system is pertinent to ensure that the School District has accurate and complete information for decision-making processes. Amendments to the budget should be properly documented in the minute record to provide assurance that changes to appropriations are authorized by the governing board. Budgetary information entered into the accounting system did not match amounts per budgetary filings received from the County Auditor. We noted variances between final appropriations and the School District's accounting system in the General fund, Permanent Improvement fund, Capital Projects fund, and ESSER fund. Additionally, we noted variances between the final estimated resources and the School District's accounting system in all funds sampled due to the School District not filing a final amended certificate. The School District should implement the appropriate procedures to ensure that all authorized budgetary amendments are properly recorded in the accounting system and filed with the County Auditor.

*Client response:*

See accompanying corrective action plan.

**Finding 2023-003 – Noncompliance – Expenditures in Excess of Appropriations**

Ohio Revised Code Section 5705.41(B) states that no subdivision or taxing unit is to expend money unless it has been appropriated. The School District had expenditures in excess of appropriations in the General fund of \$1,462,512, the Capital Projects fund of \$7,059,130, and the Education Stabilization fund of \$4,483,931. The School District should monitor financial activity to ensure expenditures do not exceed the amount appropriated.

*Client response:*

See accompanying corrective action plan.

**Finding 2023-004 – Noncompliance – Certification of Available Revenue**

Ohio Revised Code Section 5705.36(A)(5) states, in part, that the total appropriations made during the fiscal year from any fund shall not exceed the amount set forth as available for expenditure from such fund in the official certificate of estimated resources, or any amendment thereof, certified prior to the making of the appropriation or supplemental appropriation. The School District had total appropriations in excess of the amount set forth as available for expenditure in the Permanent Improvement fund of \$1,255,902. The School District should implement the appropriate procedures, such as periodic comparisons of available revenue to total appropriations, to ensure that appropriations are limited to available resources to ensure improper spending does not occur.

*Client response:*

See accompanying corrective action plan.

**Finding 2023-005 – Noncompliance – 412 Certificates**

Ohio Revised Code Section 5705.412 states in part that no school district shall adopt any appropriation measure, make any qualifying contract, or increase any wage or salary schedule unless a certificate (412 certificate) is attached that certifies the School District has adequate revenues sufficient to maintain all personnel and programs. The School District's appropriation measure did not have the required 412 certificate attached. The School District should ensure that 412 certificates be executed for all appropriation measures, increased salary or wage schedules, and qualifying contracts (including negotiated agreements and contracts for benefits).

*Client response:*

See accompanying corrective action plan.

**Greenfield Exempted Village School District***Schedule of Findings and Questioned Costs*

2 CFR Section 200.515

For the Fiscal Year Ended June 30, 2023

**Section III – Federal Award Findings and Questioned Costs**

<b>ALN Title and Number</b>	COVID-19 Education Stabilization Fund, AL #84.425D, 84.425U, 84.425W		
<b>Federal Award Number and Year</b>	2022-2023		
<b>Federal Agency</b>	United States Department of Education		
<b>Pass-Through Entity</b>	Ohio Department of Education and Workforce		
<b>Repeat Finding from Prior Audit?</b>	Yes	<b>Finding Number (if repeat)</b>	2022-007

**Finding 2023-006 – Noncompliance/Material Weakness – Special Tests and Provisions – Wage Rate Requirements**

2 CFR Section 3474 gives regulatory effect to the Department of Education for Appendix II to 2 CFR Section 200 which states that, in addition to other provisions required by the Federal agency or non-Federal entity, all contracts made by the non-Federal entity under the Federal award must contain provisions covering the following, as applicable:

(D) Davis-Bacon Act, as amended (40 U.S.C. 3141-3148). When required by Federal program legislation, all prime construction contracts in excess of \$2,000 awarded by non-Federal entities must include a provision for compliance with the Davis-Bacon Act (40 U.S.C. 3141-3144 and 3146-3148) as supplemented by Department of Labor regulations (29 CFR Part 5, “Labor Standards Provisions Applicable to Contracts Covering Federally Financed and Assisted Construction”).

In accordance with the statute, contractors must be required to pay wages to laborers and mechanics at a rate not less than the prevailing wages specified in a wage determination made by the Secretary of Labor. In addition, contractors must be required to pay wages not less than once a week. The non-Federal entity must place a copy of the current GF prevailing wage determination issued by the Department of Labor in each solicitation. The decision to award a contract or subcontract must be conditioned upon the acceptance of the wage determination. The non-Federal entity must report all suspected or reported violations to the Federal awarding agency. The contracts must also include a provision for compliance with the Copeland “Anti-Kickback” Act (40 U.S.C. 3145), as supplemented by Department of Labor regulations (29 CFR Part 3, “Contractors and Subcontractors on Public Building or Public Work Financed in Whole or in Part by Loans or Grants from the United States”). The Act provides that each contractor or subrecipient must be prohibited from inducing, by any means, any person employed in the construction, completion, or repair of public work, to give up any part of the compensation to which he or she is otherwise entitled. The non-Federal entity must report all suspected or reported violations to the Federal awarding agency.

29 CFR Section 5.5(a)(3)(ii)(A) states, in part, that a contract in excess of \$2,000 which is entered into for the actual construction, alteration and/or repair of a public building or public work, or building or work financed in whole or in part from Federal funds or in accordance with guarantees of a Federal agency or financed from funds obtained by pledge of any contract of a Federal agency to make a loan, grant or annual contribution shall require a clause that the contractor shall submit weekly for each week in which any contract work is performed a copy of all payrolls to the appropriate agency if the agency is a party to the contract, but if the agency is not such a party, the contractor will submit the payrolls to the applicant, sponsor, or owner, as the case may be, for transmission to the agency.

29 CFR Section 5.6 further states, in part, agencies which do not directly enter into such contracts shall promulgate the necessary regulations or procedures to require the recipient of the Federal assistance to insert in its contracts the provisions of Section 5.5. No payment, advance, grant, loan, or guarantee of funds shall be approved by the Federal agency unless the agency ensures that the clauses required by Section 5.5 and the appropriate wage determination of the Secretary of Labor are contained in such contracts.

**Greenfield Exempted Village School District***Schedule of Findings and Questioned Costs*

2 CFR Section 200.515

*For the Fiscal Year Ended June 30, 2023***Finding 2023-006 – Noncompliance/Material Weakness – Special Tests and Provisions – Wage Rate Requirements (Continued)**

Sound accounting practices require public officials to design and operate a system of internal control that is adequate to provide reasonable assurance over the reliability of federal information provided for federal reimbursement. In 2023, the School District undertook four projects that were subject to prevailing wage requirements. Education Stabilization Funds were utilized for these project costs. For two projects, the School District did not enter into a formal contract with the contractors. Evidence was provided for all projects that certified payrolls were received by the School District.

Without proper controls over wage rate requirements, there is an increased risk that the School District and its contractors and subcontractors are not in compliance with applicable federal regulations. Additionally, noncompliance could result in federal funding being reduced or taken away, or other sanctions imposed by the federal grantor agency.

The School District should establish (or perform existing) controls to include the required clauses of 29 CFR 5.5, particularly those concerning prevailing wage rates and the requirement that the contract shall contain required prevailing wage clauses and the contractor shall submit weekly for each week in which any contract work is performed a copy of all payrolls to (or for transmission to, where applicable) the School District, in its construction contracts (and subcontracts) greater than \$2,000 that are covered by the wage rate requirements and take steps to ensure contractors (and subcontractors, if applicable) are in compliance with all labor standards by collecting the required certified payroll documentation in a timely manner. The School District should obtain the necessary information from the contractor to document compliance with the program requirements and report all suspected or reported violations to the Federal awarding agency. Further, the School District should implement procedures to ensure that copies of executed contracts are maintained to support compliance of wage rate requirements.

*Client Response:*

See accompanying corrective action plan.

<b>ALN Title and Number</b>	COVID-19 Education Stabilization Fund, AL #84.425D, 84.425U, 84.425W		
<b>Federal Award Number and Year</b>	2022-2023		
<b>Federal Agency</b>	United States Department of Education		
<b>Pass-Through Entity</b>	Ohio Department of Education and Workforce		
<b>Repeat Finding from Prior Audit?</b>	No	<b>Finding Number (if repeat)</b>	N/A

**Finding 2023-007 – Material Weakness – Reporting**

The Department of Education requires Local Education Agencies (LEAs) and educational entities to submit the Final Expenditure Report (FER) by December 1, 2023. LEAs and educational entities must complete the FER at the end of each fiscal year for the prior state fiscal year's ESSER expenditures. All expenses reported on the FER should be paid. There should be no encumbered amounts. We noted that the School District filed its fiscal year 2023 final expenditure report by the required deadline. However, the School District claimed \$451,166 more in expenditures on the final expenditure report than they had identified in eligible expenditures for the program. The School District was able to work with the Ohio Department of Education and Workforce to resubmit the final expenditure report with the proper amounts. Overreporting expenditures could lead to noncompliance with program requirements and questioned costs. We recommend the School District adopt proper procedures to ensure that program expenditures are reported accurately.

*Client Response:*

See accompanying corrective action plan.

# *Greenfield Exempted Village School District*

200 North Fifth Street • Greenfield, Ohio 45123  
Telephone 937-981-2152      Fax 937-981-4395



## *Office of the Treasurer* *Brad Barber*

**Bonnie L. Baldridge, Accounts Payable**  
bonnie.baldridge@greenfieldmcclain.org

**Carrie Lovely, Payroll/Human Resources**  
carrie.lovely@greenfieldmcclain.org

### **Greenfield Exempted Village School District**

#### *Corrective Action Plan*

*2 CFR Section 200.511(c)*

*For the Fiscal Year Ended June 30, 2023*

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Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2023-001	To ensure accurate presentation of financial statements and disclosures, the district has proactively contracted with a new GAAP compiler. In addition, updates to account coding and revenue posting will ensure proper allocation.	June 30, 2024	Brad Barber, Treasurer
2023-002	The Treasurer will abide by policy 6232 in monitoring appropriations and revenues to ensure proper funding is available for all appropriations. This monitoring will occur on a monthly basis and recommendations will be made to the Board for adjustments. The amended appropriations and revenues will be submitted to the County Auditor for certification.	June 30, 2024	Brad Barber, Treasurer
2023-003	The Treasurer will abide by policy 6232 in monitoring appropriations and revenues to ensure proper funding is available for all appropriations and to ensure expenditures do not exceed appropriations. This monitoring will occur on a monthly basis and recommendations will be made to the Board for adjustments. The amended appropriations and revenues will be submitted to the County Auditor for certification.	June 30, 2024	Brad Barber, Treasurer
2023-004	The Treasurer will abide by policy 6232 in monitoring appropriations and revenues to ensure proper funding is available for all appropriations. This monitoring will occur on a monthly basis and recommendations will be made to the Board for adjustments. The amended appropriations and revenues will be submitted to the County Auditor for certification.	June 30, 2024	Brad Barber, Treasurer
2023-005	The district will provide a 412 certificate signed by the Treasurer, Superintendent and Board President for expenditures that exceed the lesser of \$500,000 or 1% of the total current fiscal year general fund revenue per Ohio Revised Code 5705.412. In addition, a 412 certificate will be provided for multi-year contracts.	June 30, 2024	Brad Barber, Treasurer
2023-006	The district engaged in multiple construction projects using ESSER funds. Two projects were not in compliance with the prevailing wage reporting requirements. The district has updated policy 6114 – Cost Principles – Spending Federal Funds on 6/27/2022 and	March 1, 2024	Brad Barber, Treasurer

	1/27/2025 to comply with the Davis-Bacon Act. In addition, the district now ensures all construction contracts are presented to and reviewed by legal counsel to ensure compliance with federal, state and local laws.		
2023-007	Upon becoming Treasurer in March 2024, I noted an inconsistency in the 507 ESSER fund. I realized the former Treasurer had requested reimbursement twice for the same expenditures thus giving the district a positive balance in the fund. I contacted DEW's Office of Federal Programs to report the issue and determine a resolution. I was able to expend the funds on a project approved for ESSER expenditures prior to all grant deadlines. DEW reopened the final expenditure reports allowing the district to correct the past reporting discrepancy. Per DEW emails and communications, the issue is resolved and closed. This issue was caused by the project cash requests not being made on regular intervals and the advance of federal funds from the general fund. The district now submits project cash requests on a monthly basis, to prevent request date overlap and does not advance federal funding from the general fund.	May 30, 2025	Brad Barber, Treasurer

# *Greenfield Exempted Village School District*

200 North Fifth Street • Greenfield, Ohio 45123  
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## *Office of the Treasurer* *Brad Barber*

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**Carrie Lovely, Payroll/Human Resources**  
carrie.lovely@greenfieldmcclain.org

### **Greenfield Exempted Village School District**

*Schedule of Prior Audit Findings*

*2 CFR Section 200.511(b)*

*For the Fiscal Year Ended June 30, 2023*

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b>Explain</b>
Finding 2022-001	Material Weakness – Financial Reporting and SEFA Presentation	No	Reissued as Finding 2023-001
Finding 2022-002	Material Weakness – Budgetary Information Within the Accounting System	No	Reissued as Finding 2023-002
Finding 2022-003	Noncompliance – Expenditures in Excess of Appropriations	No	Reissued as Finding 2023-003
Finding 2022-004	Noncompliance – Appropriations in Excess of Estimated Resources	Yes	
Finding 2022-005	Noncompliance – Certification of Available Revenue	No	Reissued as Finding 2023-004
Finding 2022-006	Significant Deficiency – Program Income – Maintenance of Supporting Documentation for Lunchroom Collections	Yes	
Finding 2022-007	Noncompliance/Material Weakness – Special Tests and Provisions – Wage Rate Requirements	No	Reissued as Finding 2023-006

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# OHIO AUDITOR OF STATE KEITH FABER



GREENFIELD EXEMPTED VILLAGE SCHOOL DISTRICT

HIGHLAND COUNTY

## AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 2/3/2026

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)