



OHIO AUDITOR OF STATE  
**KEITH FABER**





**COSHOCTON COUNTY  
DECEMBER 31, 2024**

**TABLE OF CONTENTS**

<b>TITLE</b>	<b>PAGE</b>
Independent Auditor's Report .....	1
Prepared by Management:	
Management's Discussion and Analysis .....	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position .....	21
Statement of Activities.....	22
Fund Financial Statements:	
Balance Sheet	
Governmental Funds .....	24
Reconciliation of Total Governmental Fund Balances to	
Net Position of Governmental Activities .....	27
Statement of Revenues, Expenditures and Changes in Fund Balance	
Governmental Funds .....	28
Reconciliation of the Statement of Revenues, Expenditures	
and Changes in Fund Balances of Governmental Funds	
to the Statement of Activities .....	30
Statement of Net Position	
Proprietary Funds .....	31
Statement of Revenues, Expenses and Changes in Net Position	
Proprietary Funds .....	32
Statement of Cash Flows	
Proprietary Funds .....	33
Statement of Fiduciary Net Position	
Fiduciary Funds .....	34
Statement of Changes in Fiduciary Net Position	
Fiduciary Funds .....	35
Notes to the Basic Financial Statements .....	37

**COSHOCTON COUNTY  
DECEMBER 31, 2024**

**TABLE OF CONTENTS  
(Continued)**

<b>TITLE</b>	<b>PAGE</b>
Required Supplementary Information:	
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis)	
General Fund.....	100
Motor Vehicle License and Gas Tax Fund .....	101
County Board of DD Fund .....	102
Emergency Ambulance Levy Fund .....	103
American Rescue Plan Act Fund .....	104
Schedule of the County's Proportionate Share of the Net Pension Liability and County Pension Contributions Ohio Public Employees Retirement System (OPERS) - Traditional Plan.....	105
Schedule of the County's Proportionate Share of the Net Pension Asset and County Pension Contributions Ohio Public Employees Retirement System (OPERS) - Combined Plan .....	106
Schedule of the County's Proportionate Share of the Net Pension Asset and County Pension Contributions Ohio Public Employees Retirement System (OPERS) - Member Directed Plan.....	107
Schedule of the County's Proportionate Share of the Net Pension Liability and County Pension Contributions State Teachers Retirement System (STRS) of Ohio .....	108
Schedule of the County's Proportionate Share of the Net OPEB Liability/(Asset) and County OPEB Contributions Ohio Public Employees Retirement System (OPERS) .....	109
Schedule of the County's Proportionate Share of the Net OPEB Liability/(Asset) and County OPEB Contributions State Teachers Retirement System (STRS) of Ohio.....	110
Notes to Required Supplementary Information .....	111
Schedule of Expenditures of Federal Awards .....	117
Notes to the Schedule of Expenditures of Federal Awards .....	122
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	123
Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance.....	125
Schedule of Findings.....	129
Prepared by Management:	
Summary Schedule of Prior Audit Findings .....	133
Corrective Action Plan .....	135

# OHIO AUDITOR OF STATE KEITH FABER



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT

Coshocton County  
349 Main Street  
Coshocton, Ohio 43812

To the Board of County Commissioners:

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the financial statements of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of Coshocton County, Ohio (County), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the Table of Contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of Coshocton County, Ohio as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of Matter***

As discussed in Note 3 to the financial statements, during 2024, the County adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Also as discussed in Note 3 to the financial statements, the County experienced a change within the financial reporting entity in that the County's Motor Vehicle License and Gasoline Tax Fund, Emergency Ambulance Levy Fund and American Rescue Plan Act Fund presentation was adjusted from nonmajor fund to major funds for 2024. Our opinion is not modified with respect to these matters.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, required budgetary comparison schedules, and Schedules of Net Pension and Other Post-Employment Benefit Liabilities and Pension and Other Post-Employment Benefit Contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary information***

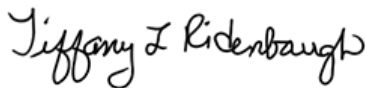
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 14, 2026, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

January 14, 2026

**This page intentionally left blank.**



## COSHOCTON COUNTY, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024

The management's discussion and analysis of Coshocton County's (the "County") financial performance provides an overall review of the County's financial activities for the year ended December 31, 2024. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the basic financial statements and notes to the basic financial statements to enhance their understanding of the County's financial performance.

#### Financial Highlights

Key financial highlights for 2024 are as follows:

- The total net position of the County increased \$14,674,704 from 2023's restated net position of \$52,845,394.
- General revenues accounted for \$26,316,706 or 38.44% of total governmental activities revenue. Program specific revenues accounted for \$42,145,536 or 61.56% of total governmental activities revenue.
- The County had \$53,787,538 in expenses related to governmental activities; \$42,145,536 of these expenses was offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$26,316,706 were adequate to provide for these programs.
- The County has seven major governmental funds. The general fund, the County's largest major governmental fund, had revenues and other financing sources of \$17,821,487 in 2024. The general fund had expenditures and other financing uses of \$17,167,409 in 2024. The general fund balance increased \$654,078 from the 2023 fund balance.
- The motor vehicle license and gasoline tax fund, a County major fund, had revenues of \$7,253,245 and expenditures of \$6,210,370 in 2024. The motor vehicle license and gasoline tax fund balance increased \$1,042,875 from 2023 to 2024.
- The county board of developmental disabilities (the "county board of DD") fund, a County major fund, had revenues of \$6,155,647 and expenditures and other financing uses of \$6,321,691 in 2024. The county board of DD fund balance decreased \$166,044 from 2023 to 2024.
- The emergency ambulance levy fund, a County major fund, had revenues and other financing sources of \$4,472,219 and expenditures of \$4,111,766 in 2024. The emergency ambulance levy fund balance increased \$360,453 from 2023 to 2024.
- The American Rescue Plan Act fund a County major fund, had revenues of \$2,667,550 and expenditures and other financing uses of \$2,667,550 in 2024. The American Rescue Plan Act fund balance did not change from 2023 to 2024.
- The county debt fund, a County major fund, had revenues and other financing sources of \$7,007,482 and expenditures and other financing uses of \$10,849,581 in 2024. The county debt fund balance decreased \$3,842,099 from 2023 to 2024.
- The capital projects fund, a County major fund, had revenues and other financing sources of \$11,300,000 and expenditures and other financing uses of \$21,425,644 in 2024. The capital projects fund balance decreased \$10,125,644 from 2023 to 2024.
- In the general fund, the actual revenues and other financing sources came in \$2,880,858 higher than they were originally budgeted, and actual expenditures and other financing uses were \$817,976 lower than the amount in the original budget. The County uses a conservative budgeting process.

## COSHOCTON COUNTY, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the County as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole County, presenting both an aggregate view of the County's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the County's most significant funds with all other nonmajor funds presented in total in one column. In the case of the County, there are seven major governmental funds: the general, motor vehicle license and gasoline tax, county board of DD, emergency ambulance levy, american rescue plan act funds, county debt fund and capital projects fund.

#### **Reporting the County as a Whole**

##### ***Statement of Net Position and the Statement of Activities***

The statement of net position and the statement of activities answer the question, "How did we do financially during 2024?" These statements include *all assets, deferred outflows, liabilities, deferred inflows, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the County's net position and changes in that position. This change in net position is important because it tells the reader that, for the County as a whole, the financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, the County's governmental activities include most of the County's programs and services including human services, health, public safety, public works and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and State grants and other shared revenues.

#### **Reporting the County's Most Significant Funds**

##### ***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds. The County's major governmental funds are the general, motor vehicle license and gasoline tax, county board of DD, emergency ambulance levy, american rescue plan act funds, county debt fund and capital projects fund. The analysis of the County's major governmental funds begins on page 12.

## **COSHOCTON COUNTY, OHIO**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024**

#### ***Governmental Funds***

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation.

#### ***Proprietary Funds***

The County maintains proprietary funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for health insurance programs for employees of the County and several governmental units within the County. The health insurance programs of the county board of DD are self-funded. Because this service predominantly benefits governmental functions, it has been included within governmental activities in the government-wide financial statements.

#### ***Fiduciary Funds***

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

#### ***Notes to the Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### ***Required Supplementary Information***

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's general fund and major special revenue funds budgetary schedules and the County's net pension and net OPEB asset/liability, along with contributions to the pension systems.

# COSHOCOTON COUNTY, OHIO

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024

### Government-Wide Financial Analysis

The statement of net position provides the perspective of the County as a whole. For the table below, amounts for 2024 have been presented in accordance with the provisions of GASB Statement No. 101 (see Note 3) while amounts for 2023 have been presented in accordance with previous guidance. The table below provides a summary of the County's net position at December 31, 2024 compared to December 31, 2023.

	<u>Governmental Activities</u>	
	Governmental Activities 2024	Governmental Activities 2023
<u>Assets</u>		
Current and other assets	\$ 63,665,746	\$ 83,472,365
Capital assets, net	<u>77,451,450</u>	<u>52,103,667</u>
Total assets	<u>141,117,196</u>	<u>135,576,032</u>
<u>Deferred Outflows</u>		
Pension	9,680,882	14,478,116
OPEB	<u>903,144</u>	<u>2,166,824</u>
Total deferred outflows	<u>10,584,026</u>	<u>16,644,940</u>
<u>Liabilities</u>		
Long-term liabilities	64,000,630	64,874,680
Other liabilities	<u>8,651,521</u>	<u>21,398,103</u>
Total liabilities	<u>72,652,151</u>	<u>86,272,783</u>
<u>Deferred Inflows</u>		
Property taxes levied for the next fiscal year	10,590,380	9,000,460
Leases	2,857	4,999
Pension	312,279	581,814
OPEB	<u>623,457</u>	<u>290,373</u>
Total deferred inflows	<u>11,528,973</u>	<u>9,877,646</u>
<u>Net Position</u>		
Net investment in capital assets	44,625,617	23,440,732
Restricted	25,284,137	34,983,538
Unrestricted (deficit)	<u>(2,389,656)</u>	<u>(2,353,727)</u>
Total net position	<u>\$ 67,520,098</u>	<u>\$ 56,070,543</u>

The net pension liability/asset is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability/asset is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the County's actual financial condition by adding deferred inflows related to pension and OPEB and the net pension liability to the reported net position and subtracting deferred outflows related to pension and OPEB, net pension/OPEB asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability/asset or net OPEB liability/asset. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

## COSHOCTON COUNTY, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024

GASB 68 and GASB 75 require the net pension liability/asset and the net OPEB liability/asset to equal the County's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the County's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability/asset and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2024, the County's assets and deferred outflows exceeded liabilities and deferred inflows by \$67,520,098. The County's finances remained stable during 2024.

Capital assets reported on the government-wide statements represent the largest portion of the County's net position. At year-end, capital assets represented 54.88% of total assets. Capital assets include land, easements and right of ways, construction in progress, buildings and improvements, machinery and equipment, right to use assets, vehicles, infrastructure and software. Capital assets, net of related debt to acquire the assets at December 31, 2024, were \$44,625,617. These capital assets are used to provide services to citizens and are not available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

# COSHOCTON COUNTY, OHIO

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024

A portion of the County's net position, \$25,284,137 or 37.45% of total net position, represents resources that are subject to external restrictions on how they may be used. The remaining balance is a deficit unrestricted net position of (\$2,389,656).

During 2024, the County implemented GASB Statement No. 101 (see Note 3). For the table below, the implementation has been reported as a change in accounting principle. The following table provides a summary of the change in net position from 2023 to 2024.

	<u>Governmental Activities</u>	
	<u>2024</u>	<u>2023</u>
<b><u>Revenues</u></b>		
Program revenues:		
Charges for services and sales	\$ 8,827,334	\$ 7,930,428
Operating grants and contributions	31,556,044	32,885,244
Capital grants and contributions	1,762,158	2,932,292
General revenues:		
Property taxes	8,963,871	9,293,925
Sales tax	10,080,798	9,845,945
Lodging excise taxes	125,845	107,771
Payment in lieu of taxes	2,292	3,691
Unrestricted grants	2,690,746	1,803,266
Investment earnings & change in investments	2,656,665	3,153,384
Miscellaneous	1,796,489	822,049
Total revenues	<u>68,462,242</u>	<u>68,777,995</u>
<b><u>Expenses</u></b>		
General government	8,531,170	8,371,003
Public safety	9,326,233	8,189,121
Public works	7,670,221	7,965,579
Health	11,518,819	10,504,819
Human services	11,515,869	10,650,511
Conservation and recreation	4,200	3,900
Economic development and assistance	82,035	10,300
Intergovernmental	330,444	298,823
Other	3,127,144	2,649,484
Interest	1,681,403	1,909,598
Total expenses	<u>53,787,538</u>	<u>50,553,138</u>
Change in net position	14,674,704	18,224,752
Net position as previously reported	56,070,543	37,845,791
Restatement - change in accounting principle	<u>(3,225,149)</u>	<u>-</u>
Net position at January 1	<u>52,845,394</u>	<u>37,845,791</u>
Net position at December 31	<u>\$ 67,520,098</u>	<u>\$ 56,070,543</u>

### Governmental Activities

Governmental activities net position increased \$14,674,704 or 27.77% during 2024.

Governmental activities capital grants and contributions revenue decreased 39.91% from \$2,932,292 in 2023 to \$1,762,158 in 2024.

The State and federal government contributed to the County revenues of \$31,556,044 in the form of operating grants and contributions. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$9,696,765 or 30.73% subsidized human services. Operating grants and contributions decreased 4.04% in 2024 due to a decrease in various grants.

## COSHOCTON COUNTY, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024

General revenues totaled \$26,316,706 and amounted to 38.44% of total revenues. These revenues primarily consist of property and sales tax revenue of \$19,044,669 or 72.37% of total general revenues in 2024. Property tax revenue decreased \$330,054 from 2023 to 2024. The County sales tax revenue increased \$234,853 from 2023 to 2024.

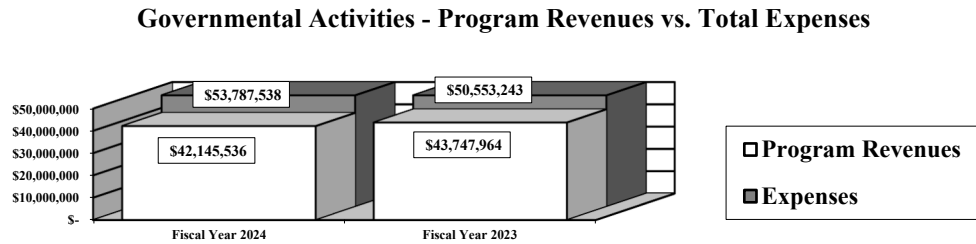
Expenses of the governmental activities increased \$3,234,400 or 6.40%.

General government expenses including legislative and executive and judicial programs, totaled \$8,531,170 or 15.86% of total governmental expenses. General government expenses were covered by \$2,606,104 of direct charges to users in 2024.

Public works expenses primarily relate to road and bridge construction and repair projects undertaken by the County. The decrease in this expense versus the prior year relates primarily to decreases in projects undertaken.

Human services expenses support the operations of the public assistance, children services board, child support enforcement and transportation services, and accounts for \$11,515,869 of expenses, or 21.41% of total governmental expenses of the County. These expenses were funded by \$564,643 in charges to users of services and \$9,696,765 in operating grants and contributions.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The graph below shows the County's total expenses and the portion of those expenses which are offset by specific program revenues:



The following table shows, for governmental activities, the total cost of services and the net cost of services for 2023 and 2024. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

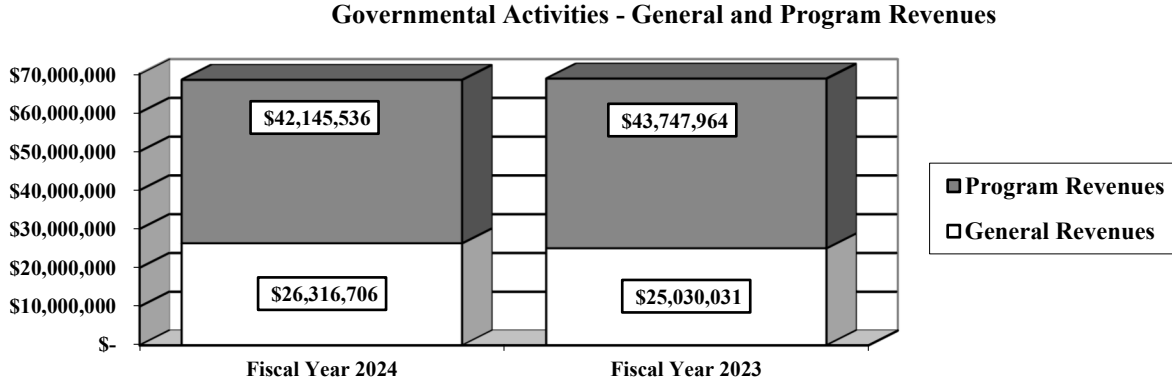
	<b>Governmental Activities</b>			
	Total Cost of Services <u>2024</u>	Net Cost of Services <u>2024</u>	Total Cost of Services <u>2023</u>	Net Cost of Services <u>2023</u>
<b>Expenses:</b>				
General government	\$ 8,531,170	\$ 4,896,674	\$ 8,371,003	\$ 4,722,555
Public safety	9,326,233	(814,000)	8,189,121	(7,009,663)
Public works	7,670,221	(2,003,719)	7,965,579	(4,273,412)
Health	11,518,819	5,910,988	10,504,819	6,716,188
Human services	11,515,869	1,254,461	10,650,511	2,524,104
Conservation and recreation	4,200	4,200	3,900	3,900
Economic development and assistance	82,035	(33,750)	10,300	-
Intergovernmental	330,444	330,444	298,823	298,823
Other	3,127,144	415,301	2,649,589	1,913,186
Interest	1,681,403	1,681,403	1,909,598	1,909,598
<b>Total expenses</b>	<u><u>\$ 53,787,538</u></u>	<u><u>\$ 11,642,002</u></u>	<u><u>\$ 50,553,243</u></u>	<u><u>\$ 6,805,279</u></u>

## COSHOCOTON COUNTY, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024

The dependence upon general revenues for governmental activities is apparent, with 21.64% and 13.46% of expenses supported through taxes and other general revenues during 2024 and 2023, respectively.

The graph below shows the total general revenues and program revenues of the County for 2023 and 2024.



### Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### *Governmental Funds*

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, an unassigned fund balance may serve as a useful measure of the County's net resources available for spending at year-end.

The County's governmental funds reported a combined fund balance of \$34,933,866, which is less than last year's balance of \$45,940,706. The schedule below indicates the fund balance and the total change in fund balance as of December 31, 2024 for all major and nonmajor governmental funds.

	Fund Balance December 31, 2024	Fund Balance December 31, 2023	Increase/ (Decrease)
<b>Major Funds:</b>			
General	\$ 6,589,831	\$ 5,935,753	\$ 654,078
Motor vehicle license and gasoline tax	5,665,984	4,623,109	1,042,875
County board of DD	5,852,561	6,018,605	(166,044)
Emergency ambulance levy	1,414,931	1,054,478	360,453
County debt	111,001	3,953,100	(3,842,099)
Capital projects	5,410,691	15,536,335	(10,125,644)
Other nonmajor governmental funds	9,888,867	8,819,326	1,069,541
<b>Total</b>	<b>\$ 34,933,866</b>	<b>\$ 45,940,706</b>	<b>\$ (11,006,840)</b>

#### *General Fund*

The general fund is the operating fund of the County. At the end of the year, the fund balance of the general fund was \$6,589,831, a 11.02% increase from 2023.



## COSHOCKTON COUNTY, OHIO

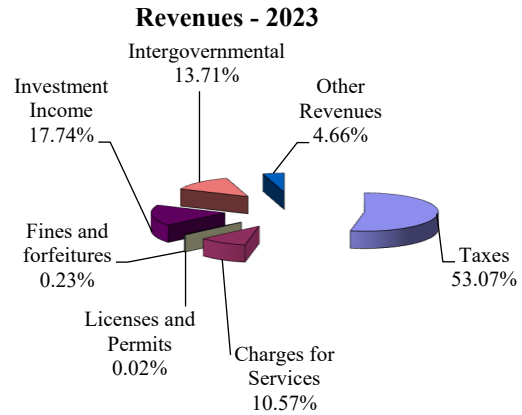
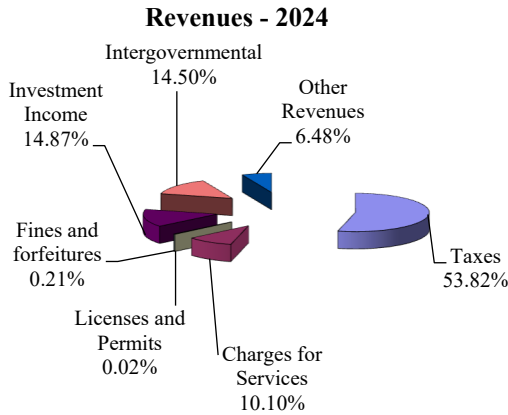
### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024

The table that follows assists in illustrating the revenues of the general fund.

	2024	2023	Increase	Percentage
	<u>Amount</u>	<u>Amount</u>	<u>(Decrease)</u>	<u>Change</u>
<b><u>Revenues</u></b>				
Taxes	\$ 9,520,183	\$ 9,276,023	\$ 244,160	2.63 %
Charges for services	1,786,489	1,847,601	(61,112)	(3.31) %
Licenses and permits	2,761	3,315	(554)	(16.71) %
Fines, forfeitures and settlements	36,976	39,413	(2,437)	(6.18) %
Intergovernmental	2,565,631	2,396,812	168,819	7.04 %
Investment income & change in fair value	2,630,653	3,101,179	(470,526)	(15.17) %
Other	1,145,829	814,352	331,477	40.70 %
Total	<u>\$ 17,688,522</u>	<u>\$ 17,478,695</u>	<u>\$ 209,827</u>	1.20 %

Tax revenue represents 53.82% of all general fund revenue. The decrease in investment income & change in fair value of investments is due to the decrease in County's investments. During the current year, the County invested \$26,888,435 million less in STAR Ohio. This investment decrease as well as the decrease earned on all investments caused a significant decrease in investment income and the County's general fund revenues. The fair value change in investments results from the timing of investment purchases. The County usually holds investments until maturity, this fluctuation in investments is a result of the market activity at year-end, not an actual gain realized by the County. The increase in intergovernmental revenues is primarily due to an increase in state grant revenue, local government taxes and various reimbursements. All other revenue remained comparable to 2023.

The graphs below show the breakdown of revenues, by source, for 2024 and 2023.



## COSHOCTON COUNTY, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024

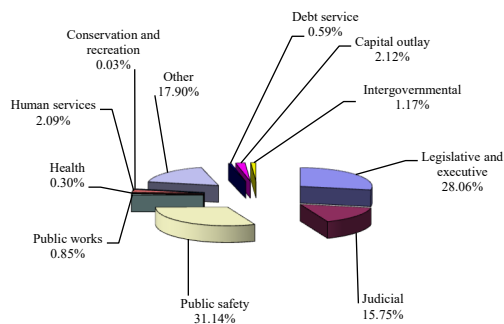
The table that follows assists in illustrating the expenditures of the general fund.

	<u>2024</u>	<u>2023</u>	<u>Increase</u>	<u>Percentage</u>
	<u>Amount</u>	<u>Amount</u>	<u>(Decrease)</u>	<u>Change</u>
<b><u>Expenditures</u></b>				
General government				
Legislative and executive	\$ 4,620,021	\$ 4,605,877	\$ 14,144	0.31 %
Judicial	2,594,679	2,562,482	32,197	1.26 %
Public safety	5,126,090	4,503,223	622,867	13.83 %
Public works	139,824	133,040	6,784	5.10 %
Health	49,367	73,605	(24,238)	(32.93) %
Human services	343,766	297,918	45,848	15.39 %
Conservation and recreation	4,200	3,900	300	7.69 %
Other	2,946,300	2,318,308	627,992	27.09 %
Capital outlay	348,205	641,244	(293,039)	(45.70) %
Intergovernmental	193,200	200,300	(7,100)	(3.54) %
Debt service	<u>97,493</u>	<u>156,714</u>	<u>(59,221)</u>	<u>(37.79) %</u>
Total	<u>\$ 16,463,145</u>	<u>\$ 15,496,611</u>	<u>\$ 966,534</u>	<u>6.24 %</u>

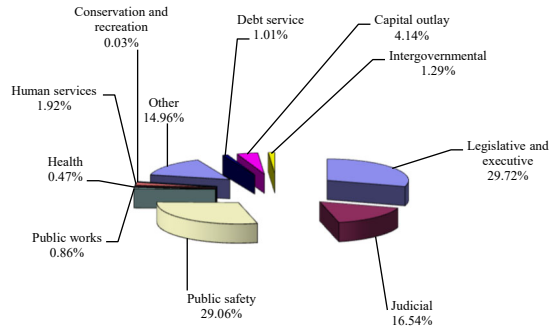
Expenditures related to legislative and executive expenditures increased due to an increase in costs related to commissioners, auditor, treasurer and prosecuting attorney expenditures. Judicial costs increased due to an increase in expenditures related to probate court, clerk of courts and various grants. Public safety expenditures increased due to a increase in costs related to sheriff and jail operations. During 2024, capital outlay expenditures decreased due to a decrease in project costs. All other expenditures remained comparable to the prior year.

The graphs below show the breakdown of expenditures, by function, for 2024 and 2023.

**Expenditures - 2024**



**Expenditures - 2023**



### ***Motor Vehicle License and Gasoline Tax***

The motor vehicle license and gasoline tax fund, a County major fund, had revenues of \$7,253,245 and expenditures of \$6,210,370 in 2024. The motor vehicle license and gasoline tax fund balance increased \$1,042,875 from 2023 to 2024.

## **COSHOCTON COUNTY, OHIO**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024**

#### ***County Board of Developmental Disabilities (County Board of DD)***

The county board of developmental disabilities (the "county board of DD") fund, a County major fund, had revenues of \$6,155,647 and expenditures and other financing uses of \$6,321,691 in 2024. The county board of DD fund balance decreased \$166,044 from 2023 to 2024.

#### ***Emergency Ambulance Levy***

The emergency ambulance levy fund, a County major fund, had revenues and other financing sources of \$4,472,219 and expenditures of \$4,111,766 in 2024. The emergency ambulance levy fund balance increased \$360,453 from 2023 to 2024.

#### ***American Rescue Plan Act***

The American Rescue Plan Act fund a County major fund, had revenues of \$2,667,550 and expenditures and other financing uses of \$2,667,550 in 2024. The American Rescue Plan Act fund balance did not change from 2023 to 2024.

#### ***County Debt Fund***

The county debt fund, a County major fund, had revenues and other financing sources of \$7,007,482 and expenditures and other financing uses of \$10,849,581 in 2024. The county debt fund balance decreased \$3,842,099 from 2023 to 2024.

#### ***Capital Projects Fund***

The capital projects fund, a County major fund, had revenues and other financing sources of \$11,300,000 and expenditures and other financing uses of \$21,425,644 in 2024. The capital projects fund balance decreased \$10,125,644 from 2023 to 2024.

#### ***Budgeting Highlights - General Fund***

The County's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the County's appropriations which are restricted by the amounts of anticipated resources certified by the Budget Commission in accordance with the ORC. Therefore, the County's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity, then the appropriations can be adjusted accordingly. In the general fund, there were significant changes between the original and final budget. Actual revenues and other financing sources were increased \$2,880,858 from the original budgeted revenues and other financing sources. Actual revenues and other financing sources of \$16,684,890 were \$459,484 more than final budgeted revenues and other financing sources. Actual expenditures and other financing uses were decreased \$817,976 from the original budgeted expenditures and other financing uses. Actual expenditures and other financing uses of \$17,287,668 were \$1,681,170 less than final budgeted expenditures and other financing uses.

# COSHOCTON COUNTY, OHIO

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024

### Capital Assets and Debt Administration

#### Capital Assets

At the end of 2024, the County had \$77,451,450 (net of accumulated depreciation/amortization) invested in land, easements and right of ways, construction in progress, buildings and improvements, machinery and equipment, right to use assets, vehicles, infrastructure and software.

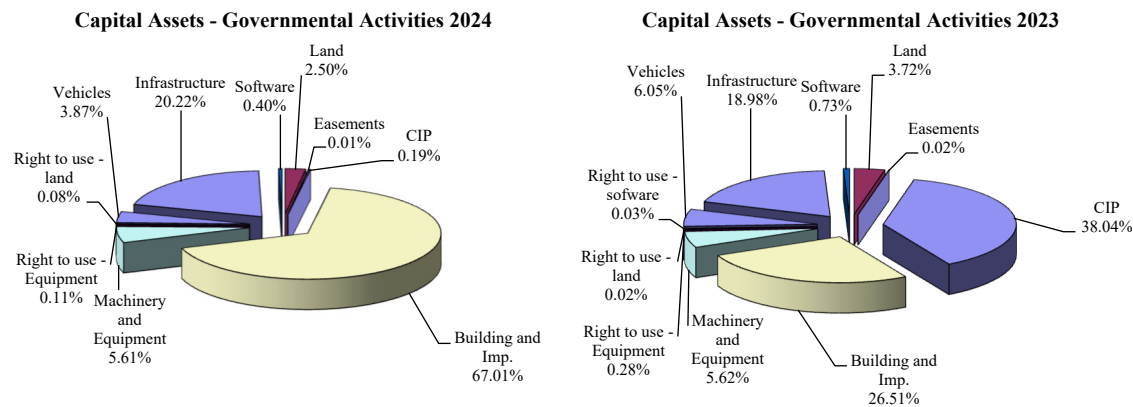
The following table shows 2024 balances compared to the 2023 balances.

#### Capital Assets at December 31 (Net of Depreciation)

	Governmental Activities <u>2024</u>	Governmental Activities <u>2023</u>
Land	\$ 1,936,064	\$ 1,936,064
Easements and right of ways	10,000	10,000
Construction in progress	148,256	19,826,882
Building and improvements	51,894,144	13,814,260
Machinery and equipment	4,341,435	2,927,104
Right to use - equipment	86,468	144,718
Right to use - land	65,093	7,982
Right to use - software	-	17,654
Vehicles	3,000,670	3,152,389
Infrastructure	15,659,000	9,887,999
Software	310,320	378,615
Total	<u>\$ 77,451,450</u>	<u>\$ 52,103,667</u>

See Note 12 to the basic financial statements for detail on governmental activities capital assets.

The following graphs show the breakdown of governmental capital assets by category for 2024 and 2023.



The net book value of the County's infrastructure (cost less accumulated depreciation) represents approximately 20.22% of the County's total governmental capital assets and includes roads, bridge, culverts and broadband. These items are immovable and of value only to the County, however, the annual cost of purchasing these items is quite significant.

## COSHOCTON COUNTY, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024

#### ***Debt Administration***

At December 31, 2024, governmental activities had general obligation bonds of \$25,520,000, notes payable of \$253,416, leases payable of \$155,945 and note payable – financed purchases outstanding of \$1,469,163 outstanding. Of this total, \$852,620 is due within one year and \$26,545,904 is due in greater than one year. The following table summarizes the debt obligations outstanding.

#### **Outstanding Debt, at Year End**

	Governmental Activities <u>2024</u>	Governmental Activities <u>2023</u>
Long-Term Obligations		
General obligation bonds	\$ 25,520,000	\$ 26,075,000
Notes payable	253,416	299,000
Lease payable	155,945	157,243
Note payable - financed purchases	<u>1,469,163</u>	<u>426,218</u>
Total	<u>\$ 27,398,524</u>	<u>\$ 26,957,461</u>

See Note 13 to the basic financial statements for detail on governmental activities outstanding debt.

#### **Economic Factors and Next Year's Budgets and Rates**

According to the U.S. Census Bureau, Coshocton County's estimated population for 2024 is 37,003 up a negligible amount from the 2023 Census of 36,869. The U.S. Bureau of Labor Statistics reported Coshocton County's unadjusted unemployment rate at 5% at December 2024. With their report of Ohio's unadjusted 2024 annual unemployment rate at 4.4%, Coshocton County ended the year at 0.6% higher than Ohio's rate.

Coshocton County's adjusted general fund 2023 carryover balance was \$4.83 million, a 31.2% increase from the prior year.

At the end of 2024, county sales tax collections were up 1.47%, or a little more than \$144,446 compared to 2023 collections. In the first quarter of 2025, collections are showing growth, with 4.06% increase in collections compared to the same period in 2023.

In addition to the financial side of the government, the Board of County Commissioners work closely with the Coshocton Port Authority (Port Authority) to develop existing and new business and industry. This not only includes cooperation, but \$88,200 in financial support for 2024. The Port Authority had following new and major economic development projects during calendar year 2024:

- The Port Authority continued to work with Conesville Industrial Park developers to extend water and wastewater from the city to the park. The Ohio Department of Development is releasing \$750 million to support local communities.
- The Coshocton Port Authority signed a contract for the creation of the Coshocton Collaborative in the Chacos Building. The Collaborative will offer office space to businesses and the Port Authority. The project is estimated at \$5.1 million, with the funding coming from the Appalachian Community Grant.
- Preliminary engineering has been completed on the land that the Port Authority owns on Papermill Road for commercial development. The goal is to create space for warehouses and light manufacturing.

## **COSHOCTON COUNTY, OHIO**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024**

#### **Contacting the County's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Honorable Grant K. Daugherty, Coshocton County Auditor, at 349 Main Street – Room 101, Coshocton, Ohio 43812.

# BASIC FINANCIAL STATEMENTS

THIS PAGE IS INTENTIONALLY LEFT BLANK



**COSHOCTON COUNTY, OHIO**

STATEMENT OF NET POSITION  
DECEMBER 31, 2024

	Primary Government	Component Units		
		Regional	Coshocton County	Coshocton County
	Governmental	Airport	Land	Transportation
	Activities	Authority	Reutilization	Improvement
			Corporation	District
<b>Assets:</b>				
Equity in pooled cash and investments	\$ 38,237,536	\$ 220,096	\$ 198,966	\$ 500
Cash with fiscal agent	2,434,300	-	-	-
Cash in segregated accounts	60,038	-	-	-
Receivables:				
Sales taxes	2,619,335	-	-	-
Real and other taxes	10,803,409	-	-	-
Accounts	752,348	3,199	-	-
Accrued interest	184,695	405	-	-
Due from other governments	5,704,523	2,323	-	500,000
Leases	2,346	117,271	-	-
Due from component units	500,000	-	-	-
Prepayments	253,743	-	-	-
Materials and supplies inventory	621,296	51,488	-	-
Assets held for resale	-	-	294,251	-
Net OPEB asset	1,060,172	-	-	-
Net pension asset	432,005	-	-	-
Capital assets:				
Land and construction in progress	2,094,320	225,226	-	-
Depreciable/amortizable capital assets, net	75,357,130	3,663,601	-	-
Total capital assets, net	77,451,450	3,888,827	-	-
Total assets	141,117,196	4,283,609	493,217	500,500
<b>Deferred outflows of resources:</b>				
Pension	9,680,882	-	-	-
OPEB	903,144	-	-	-
Total deferred outflows of resources	10,584,026	-	-	-
<b>Liabilities:</b>				
Accounts payable	1,217,218	18,677	-	-
Contracts payable	5,418,589	-	-	-
Retainage payable	8,720	-	-	-
Accrued wages and benefits payable	1,107,584	-	-	-
Matured compensated absences payable	3,672	-	-	-
Due to other governments	439,572	-	-	-
Due to primary government	-	-	-	500,000
Accrued interest payable	106,725	-	-	-
Claims payable	71,077	-	-	-
Real estate tax payable	-	12,941	-	-
Payroll withholdings payable	81,737	-	-	-
Unearned revenue	196,627	50,132	-	-
Long-term liabilities:				
Due within one year	2,950,732	-	-	-
Due in more than one year:				
Net pension liability	30,739,590	-	-	-
Other amounts due in more than one year	30,310,308	-	-	-
Total liabilities	72,652,151	81,750	-	500,000
<b>Deferred inflows of resources:</b>				
Property taxes levied for the next fiscal year	10,590,380	-	-	-
Leases	2,857	126,725	-	-
Pension	312,279	-	-	-
OPEB	623,457	-	-	-
Total deferred inflows of resources	11,528,973	126,725	-	-
<b>Net position:</b>				
Net investment in capital assets	44,625,617	3,888,827	-	-
Restricted for:				
Capital projects	6,707,872	-	-	-
Debt service	3,888,364	-	-	-
Public works projects	6,228,586	-	-	-
Human services programs	1,074,713	-	-	-
Health programs	3,982,289	-	-	-
General government operations	361,615	-	-	-
Public safety programs	1,494,657	-	-	-
Pension & OPEB	1,490,015	-	-	-
Other purposes	56,026	-	-	-
Unrestricted (deficit)	(2,389,656)	186,307	493,217	500
Total net position	\$ 67,520,098	\$ 4,075,134	\$ 493,217	\$ 500

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COSHOCTON COUNTY, OHIO**

STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2024

		<b>Program Revenues</b>		
	<b>Expenses</b>	<b>Charges for Services and Sales</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>
<b>Governmental activities:</b>				
Current:				
General government:				
Legislative and executive	\$ 5,672,831	\$ 2,389,962	\$ 51,792	\$ 750,000
Judicial	2,858,339	216,142	226,600	-
Public safety	9,326,233	2,680,777	7,459,456	-
Public works	7,670,221	77,931	8,583,851	1,012,158
Health	11,518,819	2,896,567	2,711,264	-
Human services	11,515,869	564,643	9,696,765	-
Conservation and recreation	4,200	-	-	-
Economic development and assistance	82,035	-	115,785	-
Intergovernmental	330,444	-	-	-
Other	3,127,144	1,312	2,710,531	-
Interest	1,681,403	-	-	-
Total primary government	<u>\$ 53,787,538</u>	<u>\$ 8,827,334</u>	<u>\$ 31,556,044</u>	<u>\$ 1,762,158</u>
<b>Component units:</b>				
Regional Airport Authority	\$ 595,179	\$ 292,388	\$ 33,824	\$ 903,001
Coshocton County Land Reutilization Corporation	293,783	-	299,031	-
Coshocton County Transportation Improvement District	695,900	-	-	695,900
Total component units	<u>\$ 1,584,862</u>	<u>\$ 292,388</u>	<u>\$ 332,855</u>	<u>\$ 1,598,901</u>
Totals	<u>\$ 55,372,400</u>	<u>\$ 9,119,722</u>	<u>\$ 31,888,899</u>	<u>\$ 3,361,059</u>

**General revenues:**

Property taxes levied for:

General purposes

Health

Human services

Public safety

Debt service

Sales taxes levied for:

General purposes

Debt service

Lodging excise tax

Payment in lieu of taxes

Grants and entitlements not restricted  
to specific programs

Unrestricted investment earnings

Change in fair value of investments

Miscellaneous

Total general revenues

Change in net position

**Net position at beginning of year,  
as previously reported**

**Restatement - Change in Accounting Principle**

**Net position at beginning of year (restated)**

**Net position at end of year**

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**Net (Expense) Revenue and  
Changes in Net Position**

<b>Primary Government</b>		<b>Component Units</b>		
<b>Governmental Activities</b>		<b>Regional Airport Authority</b>	<b>Coshocton County Land Reutilization Corporation</b>	<b>Coshocton County Transportation Improvement District</b>
\$	(2,481,077)	\$ -	\$ -	\$ -
	(2,415,597)	-	-	-
	814,000	-	-	-
	2,003,719	-	-	-
	(5,910,988)	-	-	-
	(1,254,461)	-	-	-
	(4,200)	-	-	-
	33,750	-	-	-
	(330,444)	-	-	-
	(415,301)	-	-	-
	(1,681,403)	-	-	-
	(11,642,002)	-	-	-
	-	634,034	-	-
	-	-	5,248	-
	-	-	-	-
	-	634,034	5,248	-
	(11,642,002)	634,034	5,248	-
	1,970,711	-	-	-
	5,637,934	-	-	-
	1,246,529	-	-	-
	99,770	-	-	-
	8,927	-	-	-
	7,566,346	-	-	-
	2,514,452	-	-	-
	125,845	-	-	-
	2,292	-	-	-
	2,690,746	-	65,247	-
	2,311,000	3,401	91	-
	345,665	-	-	-
	1,796,489	1,019	11,882	-
	26,316,706	4,420	77,220	-
	14,674,704	638,454	82,468	-
	56,070,543	3,436,680	410,749	500
	(3,225,149)	-	-	-
	52,845,394	3,436,680	410,749	500
\$	67,520,098	\$ 4,075,134	\$ 493,217	\$ 500

**COSHOCTON COUNTY, OHIO**

BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2024

	<b>General</b>	<b>Motor Vehicle License and Gasoline Tax</b>	<b>County Board of DD</b>	<b>Emergency Ambulance Levy</b>
<b>Assets:</b>				
Equity in pooled cash and investments	\$ 5,584,114	\$ 5,311,650	\$ 3,992,739	\$ 1,437,155
Cash with fiscal agent	-	-	1,819,974	-
Cash in segregated accounts	20,036	-	-	-
Receivables:				
Sales taxes	1,965,193	-	-	-
Real and other taxes	2,132,267	-	3,733,782	3,344,930
Accounts	57,266	2,546	425	297,675
Accrued interest	184,695	-	-	-
Due from other governments	780,824	3,357,318	482,844	118,081
Leases	2,346	-	-	-
Interfund loans	7,000	-	-	-
Due from other funds	62,931	-	-	-
Due from component units	500,000	-	-	-
Prepayments	253,743	-	-	-
Materials and supplies inventory	77,564	407,361	4,493	115,595
Total assets	<u>\$ 11,627,979</u>	<u>\$ 9,078,875</u>	<u>\$ 10,034,257</u>	<u>\$ 5,313,436</u>
<b>Liabilities:</b>				
Accounts payable	\$ 160,132	\$ 857,125	\$ 15,715	\$ 10,481
Contracts payable	-	-	-	-
Retainage payable	-	-	-	-
Accrued wages and benefits payable	446,697	69,927	95,470	159,809
Matured compensated absences payable	-	-	3,672	-
Due to other governments	193,558	28,428	35,148	55,193
Interfund loans payable	-	-	-	-
Due to other funds	-	-	30	-
Unearned revenue	-	-	-	-
Payroll withholdings payable	81,737	-	-	-
Total liabilities	<u>882,124</u>	<u>955,480</u>	<u>150,035</u>	<u>225,483</u>
<b>Deferred inflows of resources:</b>				
Property taxes levied for the next fiscal year	2,100,000	-	3,657,700	3,277,000
Delinquent property tax revenue not available	31,859	-	76,082	67,930
Accrued interest not available	118,416	-	-	-
Leases	2,857	-	-	-
Sales tax revenue not available	1,335,037	-	-	-
Miscellaneous revenue not available	49,868	-	-	210,011
Other nonexchange transactions not available	517,987	2,457,411	297,879	118,081
Total deferred inflows of resources	<u>4,156,024</u>	<u>2,457,411</u>	<u>4,031,661</u>	<u>3,673,022</u>
Total liabilities and deferred inflows of resources	<u>5,038,148</u>	<u>3,412,891</u>	<u>4,181,696</u>	<u>3,898,505</u>
<b>Fund balances:</b>				
Nonspendable	624,260	407,361	4,493	115,595
Restricted	-	5,258,623	5,848,068	-
Committed	-	-	-	1,299,336
Assigned	3,901,099	-	-	-
Unassigned (deficit)	2,064,472	-	-	-
Total fund balances	<u>6,589,831</u>	<u>5,665,984</u>	<u>5,852,561</u>	<u>1,414,931</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 11,627,979</u>	<u>\$ 9,078,875</u>	<u>\$ 10,034,257</u>	<u>\$ 5,313,436</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

<b>American Rescue Plan Act</b>	<b>County Debt</b>	<b>Capital Projects</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ 2,729,463	\$ 111,001	\$ 8,290,437	\$ 10,386,965	\$ 37,843,524
-	-	-	-	1,819,974
-	-	-	40,002	60,038
-	-	-	654,142	2,619,335
-	254,864	-	1,337,566	10,803,409
-	-	-	394,436	752,348
-	-	-	-	184,695
-	-	-	965,456	5,704,523
-	-	-	-	2,346
-	-	-	-	7,000
-	-	-	124,135	187,066
-	-	-	-	500,000
-	-	-	-	253,743
-	-	-	16,283	621,296
<u>\$ 2,729,463</u>	<u>\$ 365,865</u>	<u>\$ 8,290,437</u>	<u>\$ 13,918,985</u>	<u>\$ 61,359,297</u>
\$ 41,524	\$ -	\$ 22,212	\$ 110,029	\$ 1,217,218
2,500,000	-	2,857,534	61,055	5,418,589
-	-	-	8,720	8,720
-	-	-	334,071	1,105,974
-	-	-	-	3,672
-	-	-	126,653	438,980
-	-	-	7,000	7,000
-	-	-	187,036	187,066
187,939	-	-	8,688	196,627
-	-	-	-	81,737
<u>2,729,463</u>	<u>-</u>	<u>2,879,746</u>	<u>843,252</u>	<u>8,665,583</u>
-	251,400	-	1,304,280	10,590,380
-	3,464	-	33,286	212,621
-	-	-	-	118,416
-	-	-	-	2,857
-	-	-	444,467	1,779,504
-	-	-	396,914	656,793
-	-	-	1,007,919	4,399,277
<u>-</u>	<u>254,864</u>	<u>-</u>	<u>3,186,866</u>	<u>17,759,848</u>
<u>2,729,463</u>	<u>254,864</u>	<u>2,879,746</u>	<u>4,030,118</u>	<u>26,425,431</u>
-	-	-	16,283	1,167,992
-	111,001	5,410,691	9,454,396	26,082,779
-	-	-	1,041,674	2,341,010
-	-	-	-	3,901,099
-	-	-	(623,486)	1,440,986
<u>-</u>	<u>111,001</u>	<u>5,410,691</u>	<u>9,888,867</u>	<u>34,933,866</u>
<u>\$ 2,729,463</u>	<u>\$ 365,865</u>	<u>\$ 8,290,437</u>	<u>\$ 13,918,985</u>	<u>\$ 61,359,297</u>

THIS PAGE IS INTENTIONALLY LEFT BLANK

**COSHOCTON COUNTY, OHIO**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET POSITION OF GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2024

<b>Total governmental fund balances</b>	<b>\$</b>	<b>34,933,866</b>
<i>Amounts reported for governmental activities on the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		77,451,450
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows in the funds.		
Property taxes receivable	\$ 212,621	
Sales taxes receivable	1,779,504	
Accounts receivable	879,522	
Intergovernmental revenues receivable	3,967,537	
Charges for services receivable	209,011	
Accrued interest receivable	118,416	
Total		7,166,611
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities on the statement of net position.		901,500
On the statement of net position, interest is accrued on outstanding bonds, whereas in the governmental funds, interest is accrued when due.		(106,725)
Unamortized premiums on bond issuances are not recognized in the governmental funds.		(1,219,962)
The net pension asset and net pension liability are not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds.		
Net pension asset	431,361	
Deferred outflows of resources	9,659,591	
Deferred inflows of resources	(299,998)	
Net pension liability	(30,694,403)	
Total		(20,903,449)
The net OPEB asset is not available to pay for current period expenditures therefore, the asset and related deferred inflows/outflows are not reported in governmental funds.		
Net OPEB asset	1,058,654	
Deferred outflows of resources	901,644	
Deferred inflows of resources	(622,413)	
Total		1,337,885
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
General obligation bonds	(25,520,000)	
Compensated absences	(4,642,554)	
Lease payable	(155,945)	
Note payable - financed purchase	(1,469,163)	
Notes payable	(253,416)	
Total		(32,041,078)
<b>Net position of governmental activities</b>	<b>\$</b>	<b>67,520,098</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COSHOCTON COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<u>General</u>	<u>Motor Vehicle License and Gasoline Tax</u>	<u>County Board of DD</u>	<u>Emergency Ambulance Levy</u>
<b>Revenues:</b>				
Property taxes	\$ 1,968,878	\$ -	\$ 3,711,569	\$ 1,893,219
Sales taxes	7,551,305	-	-	-
Payment in lieu of taxes	1,511	-	404	218
Charges for services	1,786,489	-	393,491	1,578,864
Licenses and permits	2,761	8,800	-	-
Fines, forfeitures and settlements	36,976	58,902	-	-
Intergovernmental	2,565,631	7,057,900	1,912,680	696,370
Investment income	2,284,988	1,905	74,377	-
Rental income	63,375	-	-	-
Contributions and donations	1,500	-	780	4,669
Change in fair value of investments	345,665	-	-	-
Lodging taxes	-	-	-	-
Other	1,079,443	125,738	62,346	25,130
Total revenues	<u>17,688,522</u>	<u>7,253,245</u>	<u>6,155,647</u>	<u>4,198,470</u>
<b>Expenditures:</b>				
Current:				
General government:				
Legislative and executive	4,620,021	-	-	-
Judicial	2,594,679	-	-	-
Public safety	5,126,090	-	-	-
Public works	139,824	6,147,520	-	-
Health	49,367	-	6,277,245	3,970,632
Human services	343,766	-	-	-
Conservation and recreation	4,200	-	-	-
Other	2,946,300	-	-	-
Economic development and assistance	-	-	-	-
Capital outlay	348,205	-	-	-
Intergovernmental	193,200	-	-	-
Debt service:				
Principal retirement	86,624	57,208	6,345	45,185
Interest	10,869	5,642	593	95,949
Total expenditures	<u>16,463,145</u>	<u>6,210,370</u>	<u>6,284,183</u>	<u>4,111,766</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,225,377</u>	<u>1,042,875</u>	<u>(128,536)</u>	<u>86,704</u>
<b>Other financing sources (uses):</b>				
Sale of capital assets	19,623	-	-	-
Lease transaction	70,800	-	-	-
Transfers in	42,428	-	-	273,749
Transfers (out)	(704,264)	-	(37,508)	-
Insurance proceeds	114	-	-	-
Total other financing sources (uses)	<u>(571,299)</u>	<u>-</u>	<u>(37,508)</u>	<u>273,749</u>
Net change in fund balances	654,078	1,042,875	(166,044)	360,453
<b>Fund balances at beginning of year, as previously reported</b>	5,935,753	-	6,018,605	-
<b>Restatement - change from nonmajor fund to major fund</b>	<u>-</u>	<u>4,623,109</u>	<u>-</u>	<u>1,054,478</u>
<b>Fund balances at beginning of year (restated)</b>	<u>5,935,753</u>	<u>4,623,109</u>	<u>6,018,605</u>	<u>1,054,478</u>
<b>Fund balances at end of year</b>	<u>\$ 6,589,831</u>	<u>\$ 5,665,984</u>	<u>\$ 5,852,561</u>	<u>\$ 1,414,931</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS



American Rescue Plan Act	County Debt	Capital Projects	Other Governmental Funds	Total Governmental Funds
\$ -	\$ 5,463	\$ -	\$ 1,341,308	\$ 8,920,437
-	-	-	2,509,872	10,061,177
-	-	-	159	2,292
-	-	-	4,093,189	7,852,033
-	-	-	172,723	184,284
-	-	-	233,969	329,847
2,667,550	6,688,584	-	12,830,430	34,419,145
-	-	-	100	2,361,370
-	-	-	2,400	65,775
-	-	-	43,031	49,980
-	-	-	-	345,665
-	-	-	125,845	125,845
-	-	-	473,848	1,766,505
2,667,550	6,694,047	-	21,826,874	66,484,355
-	-	-	878,159	5,498,180
-	-	-	68,940	2,663,619
-	-	-	3,398,471	8,524,561
-	-	-	2,000,455	8,287,799
-	-	-	729,423	11,026,667
-	-	-	11,197,674	11,541,440
-	-	-	-	4,200
2,667,550	-	-	36,293	5,650,143
-	-	-	82,035	82,035
-	-	21,361,791	1,639,980	23,349,976
-	-	-	137,244	330,444
-	75,000	-	544,598	814,960
-	174,581	-	1,447,725	1,735,359
2,667,550	249,581	21,361,791	22,160,997	79,509,383
-	6,444,466	(21,361,791)	(334,123)	(13,025,028)
-	-	700,000	-	719,623
-	-	-	1,185,223	1,256,023
-	313,435	10,600,000	701,655	11,931,267
-	(10,600,000)	(63,853)	(483,214)	(11,888,839)
-	-	-	-	114
-	(10,286,565)	11,236,147	1,403,664	2,018,188
-	(3,842,099)	(10,125,644)	1,069,541	(11,006,840)
-	3,953,100	15,536,335	14,496,913	45,940,706
-	-	-	(5,677,587)	-
-	3,953,100	15,536,335	8,819,326	45,940,706
\$ -	\$ 111,001	\$ 5,410,691	\$ 9,888,867	\$ 34,933,866

**COSHOCTON COUNTY, OHIO**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**Net change in fund balances - total governmental funds** \$ (11,006,840)

*Amounts reported for governmental activities in the  
statement of activities are different because:*

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. Capital outlays exceeded depreciation/amortization expense in the current period accordingly.

Capital asset additions	\$	28,483,053	
Current year depreciation/amortization		<u>(2,953,584)</u>	
Total			25,529,469

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position. (181,686)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Property taxes	43,434		
Sales taxes	19,621		
Intergovernmental	784,605		
Charges for services	382,387		
Investment income	26,012		
Other	<u>51,071</u>		
Total			1,307,130

Repayment of note, lease and loan principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position. 814,960

Proceeds of debt are recognized as other financing sources in the governmental funds, however, they are not reported as revenues as they increase liabilities on the statement of net position. (1,256,023)

In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in less interest being reported in the statement of activities:

Decrease in accrued interest payable	2,948		
Amortization of bond premiums		<u>51,008</u>	
Total			53,956

Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.

Pension	2,850,768		
OPEB		<u>21,722</u>	
Total			2,872,490

Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability and net OPEB asset/liability are reported as pension/OPEB expense in the statement of activities.

Pension	(3,364,808)		
OPEB		<u>106,194</u>	
Total			(3,258,614)

Some expenses reported in the statement of activities such as compensated absences do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. (122,602)

The internal service fund used by management to charge the cost of insurance to individual funds is not reported in the government-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities. (77,536)

**Change in net position of governmental activities** \$ 14,674,704

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COSHOCTON COUNTY, OHIO**

STATEMENT OF NET POSITION  
 PROPRIETARY FUNDS  
 DECEMBER 31, 2024

	<b>Governmental Activities - Internal Service Funds</b>
<b>Assets:</b>	
Current assets:	
Equity in pooled cash and investments	\$ 394,012
Cash with fiscal agent	614,326
Noncurrent assets:	
Net pension asset	644
Net OPEB asset	1,518
	<hr/>
Total assets	1,010,500
	<hr/>
<b>Deferred outflows of resources:</b>	
Pension	21,291
OPEB	1,500
	<hr/>
Total deferred outflows of resources	22,791
	<hr/>
<b>Liabilities:</b>	
Current liabilities:	
Accrued wages and benefits payable	1,610
Due to other governments	592
Claims payable	71,077
Long-term liabilities:	
Net pension liability	45,187
	<hr/>
Total liabilities	118,466
	<hr/>
<b>Deferred inflows of resources:</b>	
Pension	12,281
OPEB	1,044
	<hr/>
Total deferred inflows of resources	13,325
	<hr/>
<b>Net position:</b>	
Restricted for pension and OPEB	2,162
Unrestricted	899,338
	<hr/>
Total net position	\$ 901,500
	<hr/>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COSHOCTON COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Governmental Activities - Internal Service Funds</b>
<b>Operating revenues:</b>	
Charges for services	\$ 5,645,926
Other	167,695
Total operating revenues	<u>5,813,621</u>
<b>Operating expenses:</b>	
Personal services	60,415
Contract services	4,989,486
Claims	822,868
Other	4,245
Total operating expenses	<u>5,877,014</u>
Operating loss	(63,393)
<b>Nonoperating revenues:</b>	
Interest expense	28,285
Total nonoperating revenues	<u>28,285</u>
Income before transfers	(35,108)
Transfer out	<u>(42,428)</u>
Change in net position	(77,536)
<b>Net position at beginning of year</b>	<u>979,036</u>
<b>Net position at end of year</b>	<u><u>\$ 901,500</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COSHOCTON COUNTY, OHIO**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

	<b>Governmental Activities - Internal Service Funds</b>
<b>Cash flows from operating activities:</b>	
Cash received from interfund services	\$ 5,625,062
Cash received from other receipts	167,695
Cash payments for personal services	(47,401)
Cash payments for contractual services	(4,989,486)
Cash payments for claims	(861,084)
Cash payments for other expenses	(4,245)
	<u>(109,459)</u>
<b>Net cash used in operating activities</b>	<u>(109,459)</u>
<b>Cash flows from noncapital financing activities:</b>	
Cash used for transfer out	(42,428)
	<u>(42,428)</u>
<b>Net cash used in noncapital financing activities</b>	<u>(42,428)</u>
<b>Cash flows from investing activities:</b>	
Interest received	28,285
	<u>28,285</u>
<b>Net cash provided by investing activities</b>	<u>28,285</u>
<b>Net decrease in cash and cash equivalents</b>	(123,602)
<b>Cash and cash equivalents at beginning of year</b>	1,131,940
<b>Cash and cash equivalents at end of year</b>	<u><u>\$ 1,008,338</u></u>
<b>Reconciliation of operating loss to net cash used in operating activities:</b>	
Operating loss	\$ (63,393)
Changes in assets, deferred outflows, liabilities and deferred inflow:	
Increase in net OPEB asset	(1,518)
Increase in net pension asset	(164)
Decrease in deferred outflows - pension	17,651
Decrease in deferred outflows - OPEB	1,953
Increase in accrued wages and benefits	450
Decrease in due to other governments	(73)
Decrease in claims payable	(38,216)
Decrease in net pension liability	(7,701)
Decrease in net OPEB liability	(1,105)
Decrease in deferred inflows - pension	(17,837)
Increase in deferred inflows - OPEB	494
	<u>494</u>
<b>Net cash used in operating activities</b>	<u><u>\$ (109,459)</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COSHOCTON COUNTY, OHIO**

STATEMENT OF FIUCIARY NET POSITION  
FIDUCIARY FUNDS  
DECEMBER 31, 2024

	<u><b>Custodial</b></u>
<b>Assets:</b>	
Equity in pooled cash and cash equivalents	\$ 2,557,110
Cash in segregated accounts	258,426
Receivables (net of allowances for uncollectibles):	
Taxes - current	35,700,185
Due from other governments	<u>2,825,462</u>
Total assets	<u>41,341,183</u>
<b>Liabilities:</b>	
Accounts payable	32,532
Accrued wages and benefits	59,609
Due to other governments	<u>3,863,132</u>
Total liabilities	<u>3,955,273</u>
<b>Deferred inflows of resources:</b>	
Property taxes levied for the next fiscal year	<u>35,055,526</u>
Total deferred inflows of resources	<u>35,055,526</u>
<b>Net position:</b>	
Restricted for individuals, organizations and other governments	<u>2,330,384</u>
Total net position	<u><u>\$ 2,330,384</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COSHOCTON COUNTY, OHIO**

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<u><b>Custodial</b></u>
<b>Additions:</b>	
From local sources:	
Intergovernmental	\$ 5,968,363
Amounts received as fiscal agent	2,907,567
Licenses, permits and fees for other governments	4,025,214
Fines and forfeitures for others	25,010
Property tax collection for other governments	27,359,136
Special assessments collections for other governments	69,723
Payment in lieu of taxes collected for other governments	8,003
Other custodial fund collections	<u>81,006</u>
Total additions	<u>40,444,022</u>
<b>Deductions:</b>	
Distributions of state funds to other governments	5,949,078
Distributions as fiscal agent	2,750,560
Licenses, permits and fees distributions to other governments	3,983,955
Fines and forfeitures distributions to others	590,205
Property tax distributions to other governments	27,269,482
Special assessment distributions to other governments	69,723
Payment in lieu of taxes due to other governments	8,003
Other custodial fund disbursements	<u>89,040</u>
Total deductions	<u>40,710,046</u>
Net change in fiduciary net position	(266,024)
<b>Net position beginning of year</b>	<u>2,596,408</u>
<b>Net position end of year</b>	<u><u>\$ 2,330,384</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

THIS PAGE IS INTENTIONALLY LEFT BLANK



## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 1 - DESCRIPTION OF THE COUNTY

Coshocton County, Ohio (the “County”) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the Constitution and laws of the State of Ohio. The County was formed by the Ohio State Legislature in 1811. The County is governed by a three-member Board of Commissioners elected by the voters of the County. The County Commissioners serve as the taxing authority, the contracting body and the chief administrators of public services for the County.

The County Auditor serves as fiscal officer for the County and the tax assessor for all political subdivisions within the County. The County Treasurer is required by Ohio law to collect locally assessed taxes. As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County Treasury. Other elected officials include the Prosecutor, Engineer, Recorder, Sheriff, Coroner, Clerk of Courts and Common Pleas Judges.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America (“GAAP”) as applied to government units. The Governmental Accounting Standards Board (“GASB”) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

The most significant of the County’s accounting policies are described below.

##### A. Reporting Entity

The County’s reporting entity has been defined in accordance with GASB Statement No. 14, “The Financial Reporting Entity” as amended by GASB Statement No. 39, “Determining Whether Certain Organizations Are Component Units” and GASB Statement No. 61 “The Financial Reporting Entity Omnibus an Amendment of GASB Statements No. 14 and 34.” The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statement of the County are not misleading.

The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the County. For the County, this includes other departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization’s governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization’s resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations for which the County approves the budget, the issuance of debt, or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary governments financial statements incomplete or misleading.

Based on the foregoing criteria, the financial activities of the following Primary Component Units (PCU) have been reflected in the accompanying basic financial statements as:

##### *DISCRETELY PRESENTED COMPONENT UNITS*

The component unit columns in the combined financial statements identifies the financial data of the County’s component units: the Coshocton County Regional Airport Authority, the Coshocton County Land Reutilization Corporation and the Coshocton County Transportation Improvement District. They are reported separately to emphasize that they are legally separate from the County.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Coshocton County Regional Airport Authority (the "Airport") - is a legally separate regional airport authority established pursuant to Section 308.03 of the Ohio Revised Code, for the purpose of acquiring, constructing, operating, and maintaining an airport and airport facility in, and for, Coshocton County. Coshocton County Commissioners appoint a voting majority of the Board and the County has a financial benefit/burden relationship with the Airport.

Information related to Coshocton County Regional Airport Authority is presented in Note 22.

Coshocton County Land Reutilization Corporation (the "Corporation") - is a county land reutilization corporation that was formed on August 17, 2020 when the Coshocton County Board of Commissioners authorized the incorporation of the Corporation under Chapter 1724 of the Ohio Revised Code through resolution as a not-for-profit corporation under the laws of the State of Ohio. The purpose of the Corporation is for reclaiming, rehabilitating or reutilizing vacant, abandoned, tax-foreclosed or other real property throughout Coshocton County. The Corporation can potentially address parcels where the fair value of the property has been greatly exceeded by the delinquent taxes and assessed liens and are therefore not economically feasible to initiate foreclosure actions upon. By establishing the Corporation, the County can begin to address dilapidated housing issues in communities located in the County and also return properties to productive use. The Corporation has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code. The Corporation is considered to be a component unit of Coshocton County and is discretely presented. The nature and significance of the relationship between the County and the Corporation is such that exclusion would cause the County's financial statements to be misleading. The Corporation operates on a fiscal year ending on December 31.

Information related to Coshocton County Land Reutilization Corporation is presented in Note 23.

Coshocton County Transportation Improvement District (the "District") - The District is a body politic and corporate, created for the purpose of financing, constructing, maintaining, repairing, and operating selected transportation projects. The District was specifically created pursuant to Chapter 5540 of the Ohio Revised Code, as amended. The District was created by action of the Board of Coshocton County Commissioners on April 22, 2019. The District is governed by a Board of Trustees that acts as the authoritative and legislative body of the entity. The Board is comprised of seven members whom serve a term of two years. Five Board members are appointed by the Board of Coshocton County Commissioners. Two nonvoting Board members are appointed by the Speaker of the House of Representatives and the President of the Senate of the Ohio General Assembly. In addition, the County is able to impose its will on the District. District's year end is December 31.

Information related to Coshocton County Transportation Improvement District is presented in Note 24.

#### *EXCLUDED POTENTIAL COMPONENT UNITS*

As counties are structured in Ohio, the County Auditor and County Treasurer, respectively, serve as fiscal officer and custodian of funds for various agencies, boards, and commissions. As fiscal officer, the County Auditor certifies the availability of cash and appropriations prior to the processing of payments and purchases. As the custodian of all public funds, the County Treasurer invests public monies held on deposit in the County Treasury.

In the case of the separate agencies, boards, and commissions listed below the County serves as fiscal agent and custodian, but is not accountable; therefore, the operations of the following PCUs have been excluded from the County's basic financial statements, but the funds held on behalf of these PCUs in the County Treasury are included in the custodial funds.

Information in the notes to the basic financial statements is applicable to the primary government. When information is provided relative to the component unit, it is specifically identified.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

##### *JOINTLY GOVERNED ORGANIZATIONS*

Solid Waste District (the "District") - The County is a member of the Coshocton, Fairfield, Licking, and Perry Solid Waste District, which is a jointly governed organization. The purpose of the District is to make disposal of waste in the four-county area more comprehensive in terms of recycling, incinerating, and land filling. The District was created in 1989 as required by the Ohio Revised Code.

The District is governed and operated through three groups. A twelve-member Board of Directors, consisting of three commissioners from each County, is responsible for the District's financial matters. Financial records are maintained by the Licking County Auditor. The District's sole revenue source is a waste disposal fee for in-district and out-of-district waste.

A twenty-nine-member policy committee, consisting of seven members from each county and one at-large member appointed by the policy committee, is responsible for preparing the solid waste management plan of the District in conjunction with a Technical Advisory Council whose members are appointed by the policy committee. Continued existence of the District is not dependent on the County's continued participation, no equity interest exists, and no debt is outstanding.

Muskingum Mental Health and Recovery Board - (the "MH&R") - The MH&R Board is a jointly governed organization. Participants are Muskingum, Coshocton, Guernsey, Perry, Morgan, and Noble counties. The board has responsibility for development, coordinated continuation and ongoing modernization, funding, monitoring, and evaluation of community-based mental health and substance abuse programming. The MH&R is managed by a fourteen-member Board of Trustees; eight appointed by the member Counties, commissioners of the participating counties, six by the Director of the Ohio Department of Mental Health and Addiction Services. The MH&R Board exercises total control, including budgeting, appropriating, contracting, and designating management.

During 2024, Coshocton County contributed \$338,421 from levy proceeds. Additional revenues are provided by levies from other member counties, and State and federal grants awarded to the multi-county board. Continued existence of the MH&R is not dependent on the County's participation and no equity interest exists.

Area Agency on Aging Region 9, Incorporated (the "Agency") - The Area Agency on Aging Region 9, Incorporated is a not-for-profit corporation (organized under Section 501 (C) (3) of the Internal Revenue Code) that assists nine counties, including Coshocton County, in providing services to senior citizens in the Agency's service area. Additionally, the Agency serves individuals of all ages through the caregiver program, chronic disease self-management programs and our administration of the Ohio Home Care Waiver. The Agency is governed by a Board of Directors consisting of representatives from each participating County. The board has total control over budgeting, personnel, and all other financial matters. The continued existence of the Agency is not dependent on the County's continued participation and no equity interest exists. The Agency has no outstanding debt.

Mid East Ohio Regional Council of Governments (MEORC) - MEORC is a jointly governed organization which serves nineteen counties in Ohio. MEORC provides services to the developmentally disabled residents in the participating counties. MEORC is made up of the superintendents of each county's Board of Developmental Disabilities. Revenues are generated by fees and State grants. Continued existence of MEORC is not dependent on the County's continued participation. The County has no equity interest in, or financial responsibility for the MEORC. MEORC has no outstanding debt. During 2024, Coshocton County paid \$104,080 to MEORC for residential services.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Ohio Mid-Eastern Governments Association (OMEGA) - OMEGA is organized as an agency of the local governments by agreement among the membership. OMEGA provides opportunities in economic and community development through networking, education, planning, research and allocation of resources. OMEGA consists of Belmont, Carroll, Coshocton, Guernsey, Harrison, Holmes, Jefferson, Muskingum, Tuscarawas and Columbiana Counties and other political subdivisions in the counties.

OMEGA's governing board consists of a twenty-one-member Executive Board comprised of members appointed from each participating county and the cities within each county to supervise the administrative functions of OMEGA. The executive board elects officers and appoints an executive director and its own fiscal officer. The board exercises total control, including budgeting, appropriating, contracting, and designating management.

The continued existence of OMEGA is not dependent on the County's continued participation and no equity interest exists. OMEGA has no outstanding debt. During 2024, the County contributed \$3,834 to OMEGA.

Coshocton County Family and Children First Council (Council) - The mission of the Council is to promote and facilitate collaboration among community agencies serving children and their families and to unite the community in promoting the well-being of children and their families through leadership advocacy, and coordination of services. The Board of Trustees is made up of individuals from various organizations including the County. During 2024, the County paid \$121,813 to the Council for services.

Coshocton Port Authority (Port Authority) - The purpose of the Port Authority is to be involved in the activities that enhance, foster, aid, provide or promote transportation, economic development, education, governmental operations, culture, or research within the County. The Port Authority is governed by a five-member Board of Directors. Two members of the Board are appointed by the Mayor of the City and approved by Council of the City of Coshocton. Two members are appointed by the County Commissioners and the fifth appointment shall be approved by the four current members. The County paid \$245,700 to the Port Authority during 2024.

#### *PUBLIC ENTITY RISK POOL*

The Jefferson Health Plan - The County Board of Developmental Disabilities (DD) participates in the Jefferson Health Plan (the Plan) self-insurance plan, a risk-sharing, claims servicing, and insurance purchasing pool comprised of one hundred twenty one members, including two insurance consortiums. Each participant appoints a member of the insurance plan's assembly. The Plan's business and affairs are conducted by a nine member Board of Directors elected from the assembly. The Plan offers medical, dental and prescription drug coverage to the members on a self-insured basis, as well as the opportunity to participate in the group purchasing of life insurance and vision insurance coverage. The medical coverage plan provides each plan participant the opportunity to choose a self-insurance deductible limit, which can range from \$50,000 to \$150,000 under which the individual member is responsible for all claims through the claims servicing pool. Plan participants also participate in a shared risk internal pool for individual claims between the self-insurance deductible limit and \$500,000, and all claims between the deductible and the \$500,000 are paid from the internal shared risk pool. The internal pool is not owned by the plan participants. All participants pay a premium rate that is actuarially calculated based on the participants' actual claims experience which are utilized for the payment of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. All participants pay an additional fee for participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience. In the event of a deficiency in the internal pool, participants would be charged a higher rate for participation, and in the event of a surplus, the internal pool pays dividends to the participants. For all individual claims exceeding \$500,000, stop loss coverage is purchased, as well as for an annual total plan aggregate claims amount. All plan participants also pay a monthly administrative fee for fiscal services and third-party administrative services. The plan also purchases fully insured life insurance for plan participants provided by Met Life, and allows for the purchase of vision insurance through Vision Service Plan.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

County Risk Sharing Authority, Inc. (CORSА) - CORSА is jointly governed by sixty-six counties in Ohio. CORSА was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSА Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage losses and pay all contributions necessary for the specified insurance coverages provided by CORSА. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the CORSА are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the Board. No county may have more than one representative on the Board at any time. Each member county's control over the budgeting and financing of CORSА is limited to its voting authority and any representation it may have on the Board of Trustees. The County does not have an equity interest in CORSА. The County's payment for insurance to CORSА in 2024 was \$280,262.

#### *RELATED ORGANIZATIONS*

Coshocton Metropolitan Housing Authority (the "Authority") - The Authority is a nonprofit organization established to provide adequate public housing for low-income individuals and was created pursuant to State statutes. The Authority is operated by a five-member Board. Two members are appointed by the mayor of the largest City in the County, one member is appointed by the probate court judge, one member is appointed by the common pleas court judge, and one member is appointed by the County Commissioners. The Authority receives funding from the Federal Department of Housing and Urban Development. The Board sets its own budget and selects its own management, and the County is not involved in the management or operation. The County is not financially accountable for the Authority. The County paid \$2,323 to the Authority during 2024.

Coshocton City and County Park District (the "District") - The District is a legally separate organization created pursuant to Ohio Revised Code Section 1545.01. The County cannot impose its will on the District and a financial benefit/burden relationship does not exist. State statute provides that the County Auditor and Treasurer are ex-officio members of the Park District Board of Commissioners and designates the County Auditor as fiscal officer of the commission. Neither do the County Commissioners have the ability to significantly influence operations, designate management, approve budgets, nor does the County have responsibility for funding deficits. The County maintains custodial funds for the District's operation since the County Auditor serves as fiscal agent for the District. The County paid \$2,050 to the District during 2024.

#### *JOINT VENTURE WITHOUT EQUITY INTEREST*

Coshocton County Regional Planning Commission (the "Commission") - The Commission was created under ORC 713.21. They make studies, maps, and other reports of the region showing their recommendations for systems of transportation, highways, parks, and recreational facilities, water supplies, sewage disposal, garbage disposal, civil centers, and other public improvements which affect the development of the region as a whole, or more than one political subdivision within the region. At year end the County had no equity interest in the Commission.

#### **B. Basis of Presentation**

***Government-wide Financial Statements*** - The statement of net position and the statement of activities display information about the County as a whole. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. These statements include the financial activities of the primary government except for fiduciary funds.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The statement of net position presents the financial condition of the governmental activities of the County at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the County.

**Fund Financial Statements** - During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at a more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### C. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

**Governmental Funds** - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between assets, deferred outflows, liabilities and deferred inflows are reported as fund balance. The following are the County's major governmental funds:

General fund - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Motor vehicle license and gasoline tax fund - This fund accounts for State gasoline tax and motor vehicle registration fees for maintenance and improvement of County roads.

County board of developmental disabilities (the "county board of DD") fund - This fund accounts for a county-wide property tax levy, federal and state grants and reimbursements used for care and services for the developmentally disabled.

Emergency ambulance levy fund - This fund accounts for a county-wide property tax levy used to operate the County emergency ambulance service.

American Rescue Plan Act fund - The local fiscal recovery fund accounts for monies received from the federal government as part of the American Rescue Plan Act of 2021.

County Debt fund - This fund accounts for various revenues collected for payment of general obligation debt principal, interest and related costs.

Capital Projects fund - This fund accounts for financial resources to be used to the acquisition or construction of major capital facilities.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Other governmental funds of the County are used to account for:

***Nonmajor special revenue funds*** - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

***Nonmajor capital projects funds*** - Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

***Nonmajor debt service funds*** - Debt service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

***Proprietary Funds*** - Proprietary funds focus on the determination of changes in net position, financial position, and cash flows, and are classified as either enterprise or internal service. The County's only proprietary funds are internal service funds.

***Internal service fund*** - The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the County on a cost reimbursement basis. The County has two internal service funds, a self-insurance program for the county board of DD and a health insurance premium program for employees of the County and several governmental units within the County.

***Fiduciary Funds*** - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. Custodial funds are custodial in nature and are prepared using the economic resources measurement focus. The County's only fiduciary funds are custodial funds which account for property taxes, special assessments, "pass through" monies to be disbursed to local governments other than the County, and separate agencies, boards, and commissions for which the County serves as fiscal agent and custodian.

#### D. Measurement Focus

***Government-Wide Financial Statements*** - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows, liabilities and deferred inflows associated with the operation of the County are included on the statement of net position.

***Fund Financial Statements*** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the proprietary fund is accounted for on a flow of economic resources measurement focus. All assets, deferred outflows, liabilities and deferred inflows associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its internal service fund activities.

Custodial funds use the economic resources measurement focus.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

##### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. Government-wide financial statements are prepared using the full accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds use the full accrual basis of accounting. Differences in the full accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Nonexchange Transactions** - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the full accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within thirty days of year end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On a full accrual basis, revenue from sales taxes is recognized in the year in which the sales are made. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from all other nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: sales tax (See Note 7), interest, federal and State grants and subsidies, State-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

**Deferred Outflows of Resources and Deferred Inflows of Resources** - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Notes 16 and 17 for deferred outflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2024, but which were levied to finance 2025 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. Unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The deferred inflow of resources for leases is related to the lease receivable and is being amortized to lease revenue in a systematic and rational manner over the term of the lease.

See Notes 16 and 17 for deferred inflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively. These deferred inflows of resources are only reported on the government-wide statement of net position.



## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Expense/Expenditures** - On the full accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### F. Budgetary Data

All funds, other than custodial funds, are required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation resolution, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the County Commissioners may appropriate. The appropriation resolution is the County Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Commissioners. The legal level of control has been established by the County Commissioners at the object level within each department.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Auditor. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate that was in effect at the time the final appropriations were passed by the County Commissioners.

The appropriation resolution is subject to amendment by the Commissioners throughout the year with the restriction that appropriations may not exceed estimated resources by fund. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Commissioners during the year.

#### G. Cash and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the County's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

During 2024, the County invested in federal agency securities, municipal bonds, U.S. Treasury notes, U.S. Government money markets, negotiable certificates of deposit, foreign issues, and the State Treasury Asset Reserve of Ohio (STAR Ohio). The federal agency securities, negotiable certificates of deposits, municipal bonds, U.S. Treasury Notes, U.S. Government money markets are reported at fair value which is based on quoted market prices.

During 2024, the County invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The County measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

STAR Ohio reserves the right to limit participant transactions to \$250 million per day. Transactions in all of a participant's accounts will be combined for this purpose. Twenty-four hours advance notice to STAR Ohio is appreciated for purchases or redemptions of \$100 million or more. For 2024, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates.

## **COSHOCTON COUNTY, OHIO**

### **NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024**

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during 2024 amounted to \$2,284,988 which includes \$2,038,795 assigned from other County funds.

The County has segregated bank accounts for monies held separate from the County's central bank account. These interest bearing depository accounts are presented on the financial statements sheet as "cash in segregated accounts" since they are not required to be deposited into the County treasury.

The County has monies being held by the Mid East Ohio Regional Council of Governments (MEORC) and the Jefferson Health Plan. These funds held at year end are reflected on the financial statements as "cash with fiscal agent".

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the Treasurer's investment account at year end is provided in Note 4.

#### **H. Inventories of Materials and Supplies**

On government-wide and fund financial statements, purchased inventories are presented at cost on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On the fund financial statements, reported material and supplies inventory is equally offset by a nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption.

#### **I. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond December 31, 2024, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

#### **J. Capital Assets**

Governmental capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The County maintains a threshold of \$5,000 for general capital assets and a threshold of \$100,000 for infrastructure capital assets. In addition, assets having an estimated useful life of more than one year that are below the \$5,000 threshold and not considered repair or maintenance costs are collectively capitalized on the financial statements when the aggregate of those assets are considered significant.

The County's governmental infrastructure assets consist of roads, bridges, culverts and broadband. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacements. Depreciation/amortization is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and Improvements	20 - 80 years
Machinery and Equipment	8 - 15 years
Intangible leased assets	5 - 20 years
Vehicles	10 - 20 years
Infrastructure	10 - 50 years
Software	5 - 7 years

The County is reporting intangible right to use assets related to leased land, equipment and software. The intangible assets are being amortized in a systematic and rational manner of the shorter of the lease term or the useful life of the underlying asset.

#### **K. Compensated Absences**

The County recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, four types of leave qualify for liability recognition for compensated absences - vacation, sick leave, personal time and comp time. The liability for compensated absences is reported as incurred in the government-wide financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

##### Vacation

Various County policies and bargaining agreements permit employees to accumulate earned but unused vacation benefits, which are eligible for payment at the employee's current pay rate upon separation from employment.

##### Sick Leave

Various County policies and bargaining agreements permit employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employ of the County and, upon separation from service, the employee receives compensation in accordance with the severance policy. A liability for estimated value of sick leave that will be used by employees as time off and at separation is included in the liability for compensated absences.

##### Personal Time

Various County policies and bargaining agreements permit employees to accumulate earned but unused personal time benefits, which are eligible for payment at the employee's current pay rate upon separation from employment.

##### Comp Time

Various County policies and bargaining agreements permit certain employees to accumulate earned but unused comp time, which are eligible for payment at the employee's current pay rate upon separation from employment.

#### **L. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from the internal service fund are reported in the proprietary fund financial statements.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans, notes, capital leases and lease purchase agreements are recognized as a liability in the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### **M. Interfund Transactions**

During the normal course of operations, the County has numerous transactions between funds. Transfers represent movement of resources from a fund receiving revenue to a fund through which those resources will be expended and are recorded as other financing sources (uses) in governmental funds and as transfers in proprietary funds. Interfund transactions that would be treated as revenues and expenditures/expenses if they involved organizations external to the County are treated similarly when involving other funds of the County.

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "interfund loans receivable/interfund payable" for the current portion of interfund loans or loans to/from other funds for the non-current portion of interfund loans. All other outstanding balances between funds are reported as "due to/from other funds". These amounts are eliminated on the statement of net position.

#### **N. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable in the general fund.

*Restricted* - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

*Committed* - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Commissioners (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the Board of Commissioners removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* - Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Board of Commissioners.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **O. Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activities of the proprietary funds. For the County, these revenues are charges for services for the County employee health insurance premium program and board of DD employee self-insurance program. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund. All revenues and expenses not meeting these definitions are classified as nonoperating.

#### **P. Net Position**

Net position represents the difference between assets plus deferred outflows and liabilities plus deferred inflows. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes consist primarily of monies restricted for maintenance and repairs of facilities and to distribute lodging taxes.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### **Q. Estimates**

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### **R. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayment from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

##### S. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net pension/OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

##### T. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or event that are within the control of the County and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2024.

##### U. Fair Value Measurements

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

##### A. Change in Accounting Principles

For 2024, the County has implemented certain paragraphs from GASB Implementation Guide No. 2021-1, certain paragraphs of GASB Statement No. 99, "*Omnibus 2022*", GASB Statement No. 100, "*Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62*", Implementation Guide No. 2023-1 and GASB Statement No. 101, "*Compensated Absences*".

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on balances previously report by the County.

GASB Statement No. 99 is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the County.

GASB Statement No. 100 is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

GASB Implementation Guide 2023-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2023-1 did not have an effect on the financial statements of the County.

GASB Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

#### B. Deficit Fund Balances

Fund balances at December 31, 2024 included the following individual fund deficit:

<u>Nonmajor governmental fund</u>	<u>Deficit</u>
Human services	\$ 620,295

The general fund is liable for any deficit in this fund and provides transfers when cash is required, not when accruals occur. The deficit fund balance resulted from adjustments for accrued liabilities.

#### C. Change within the Financial Reporting Entity

For 2024, the County's motor vehicle license and gasoline tax fund, emergency ambulance levy fund and American Rescue Plan Act fund presentation was adjusted from nonmajor to major due to now meeting the quantitative threshold for a major fund. This change is separately displayed in the financial statements.

#### D. Restatement of Net Position

During 2024, there was a change in accounting principle related to the implementation of GASB Statement No. 101, "Compensated Absences". The effect of changing the accounting principle is shown in the table below.

	12/31/2023 As Previously Reported	Change in Accounting Principle	12/31/2023 As Restated
Net Position			
Governmental Activities	\$ 56,070,543	\$ (3,225,149)	\$ 52,845,394
Total Net Position	\$ 56,070,543	\$ (3,225,149)	\$ 52,845,394

### NOTE 4 - DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts, in eligible institutions pursuant to the Ohio Revised Code (ORC) section 135.32;
6. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service or consisting exclusively of obligations described in preceding paragraphs (1) or (2); commercial paper as described in ORC section 135.143(A)(6); and repurchase agreements secured by such obligations, provided that these investments are made only through eligible institutions;
7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio);
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. Commercial paper notes must be in entities incorporated under the laws of Ohio, or any other state, that have assets exceeding five hundred million dollars, which are rated in the highest classification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation. Commercial paper notes of a single issuer shall not exceed the aggregate five percent of interim monies available for investment at the time of purchase;
9. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities or cash, equal value for equal value, within certain limitations;
10. Up to fifteen percent of the County's average portfolio in notes issued by U.S. corporations or by depository institutions doing business under authority granted by the U.S. or any state, provided that the notes are rated in the three highest categories by at least two nationally recognized standard rating services at the time of purchase and the notes mature not later than three years after purchase;
11. A current unpaid or delinquent tax line of credit, provided certain conditions are met related to a County land reutilization corporation organized under ORC Chapter 1724; and
12. Up to two percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government, subject to certain limitations. All interest and principal shall be denominated and payable in United States funds.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment.



## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

According to State law, public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by FDIC or may pledge a pool of government securities valued at least 105 percent of the total value of public monies on deposit at the institution, unless collateralized through the OPCS. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of, or guaranteed by, the United States and mature, or be redeemable, within 5 years of the date of the related repurchase agreement. State law does not require security for public deposits and investments to be maintained in the County's name. During 2024, the County and public depositories complied with the provisions of these statutes.

#### **A. Cash with Fiscal Agent**

At December 31, 2024, the County had \$1,819,974 in monies held by MEORC as fiscal agent. These funds are held outside of the County Treasury and are not included in "deposits with financial institutions" below.

At December 31, 2024, the County's internal service fund had a balance of \$614,326 with the Jefferson Health Plan, a claims servicing pool. The money is held by the claims servicing pool in a pooled account.

#### **B. Cash in Segregated Accounts**

At December 31, 2024, the County had \$60,038 in cash in segregated accounts related to monies held by custodial funds but not yet recorded in the County's governmental funds at year end. These funds are held outside of the County Treasury and are not included in "deposits with financial institutions" below.

At year end, the County had \$258,426 in cash and cash equivalents deposited separate from the County's internal investment pool. This amount is not included in the amount of "deposits with financial institutions" below.

The bank balance of all segregated deposits was \$407,520. Protection of the County's segregated deposits is provided by the Federal Deposit Insurance Corporation (FDIC) or by the financial institutions' participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

#### **C. Cash on Hand**

At December 31, 2024, the County had \$1,915 in cash on hand which is reported on the financial statements as part of "equity in pooled cash and cash equivalents".

#### **D. Deposits with Financial Institutions**

At December 31, 2024, the carrying amount of all County deposits was \$6,353,355 and the bank balance of all County deposits was \$7,123,362. Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC) or by the financial institutions' participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

# COSHOCOTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

#### E. Investments

As of December 31, 2024, the County had the following investments and maturities:

Measurement/ <u>Investment type</u>	Measurement <u>Amount</u>	<u>Investment Maturities</u>				
		6 months or <u>less</u>	7 to 12 <u>months</u>	13 to 18 <u>months</u>	19 to 24 <u>months</u>	Greater than <u>24 months</u>
<i>Fair Value:</i>						
Negotiable CDs	\$ 12,550,592	\$ 3,676,321	\$ 2,634,047	\$ 2,024,130	\$ 2,683,710	\$ 1,532,384
U.S. Govt Money Market	664,370	664,370	-	-	-	-
Municipal Bonds	238,395	-	-	238,395	-	-
FFCB	1,922,052	-	338,744	562,795	255,512	765,001
FHLB	1,648,802	233,520	-	642,038	166,171	607,073
FHLMC	476,325	-	-	476,325	-	-
FNMA	1,072,072	249,920	603,371	218,781	-	-
FAMC	148,905	-	-	148,905	-	-
U.S. Treasury Note	1,165,059	-	196,946	121,378	297,243	549,492
Foreign Issues	255,935	-	156,595	-	-	99,340
<i>Amortized Cost:</i>						
STAR Ohio	<u>14,296,869</u>	<u>14,296,869</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total	\$ 34,439,376	\$ 19,121,000	\$ 3,929,703	\$ 4,432,747	\$ 3,402,636	\$ 3,553,290

The weighted average maturity of investments is 0.70 years.

The County's investments in U.S. government money market mutual funds are valued using quoted market prices in active markets (Level 1 inputs). The County's investments in federal agency securities (FFCB, FHLB, FHLMC, FNMA, FAMC), U.S. Treasury notes, foreign government bonds, negotiable CDs, and municipal bonds are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the County's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* The U.S. Government money market carry a rating of AAAM by Standard & Poor's and Aaa-mf by Moody. The federal agency securities carry a rating of AA+ and Aaa by Standard & Poor's and Moody, respectively. The foreign issues carry a rating of AA- and A1 by Standard and Poor's and Moody, respectively. The municipal bonds carry ratings of AAA by Standard & Poor's and either Aa2 or Aaa by Moody. Standard & Poor's has assigned STAR Ohio an AAAM money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The County's investment policy does not specifically address credit risk beyond requiring the County to only invest in securities authorized by State statute.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the County's name. The County has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the County Treasurer or qualified trustee.

# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

*Concentration of Credit Risk:* The County places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the County at December 31, 2024:

Measurement/ <u>Investment type</u>	Measurement <u>Amount</u>	<u>% of Total</u>
Fair Value:		
Negotiable CDs	\$ 12,550,592	36.45%
U.S. Govt Money Market	664,370	1.93%
Municipal Bonds	238,395	0.69%
FFCB	1,922,052	5.58%
FHLB	1,648,802	4.79%
FHLMC	476,325	1.38%
FNMA	1,072,072	3.11%
FAMC	148,905	0.43%
U.S. Treasury Note	1,165,059	3.38%
Foreign Issues	255,935	0.74%
Amortized Cost:		
STAR Ohio	<u>14,296,869</u>	<u>41.52%</u>
Total	<u>\$ 34,439,376</u>	<u>100.00%</u>

### F. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2024:

<u>Cash and investments per note</u>	
Carrying amount of deposits	\$ 6,353,355
Investments	34,439,376
Cash on hand	1,915
Cash in segregated accounts	318,464
Cash with fiscal agent	<u>2,434,300</u>
Total	<u>\$ 43,547,410</u>
<u>Cash and investments per statement of net position</u>	
Governmental activities	\$ 40,731,874
Custodial funds	<u>2,815,536</u>
Total	<u>\$ 43,547,410</u>

**COSHOCTON COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 5 - INTERFUND TRANSACTIONS**

**A. Interfund Transfers**

Interfund transfers for the year ended December 31, 2024, consisted of the following, as reported on the fund financial statements:

<u>Transfer from general fund to:</u>	
Emergency ambulance levy fund	\$ 273,749
County debt fund	249,582
Nonmajor governmental funds	180,933
<u>Transfer from internal service fund to:</u>	
General fund	42,428
<u>Transfer from County Board of DD fund to:</u>	
Nonmajor governmental fund	37,508
<u>Transfer from capital projects fund to:</u>	
County debt fund	63,853
<u>Transfer from County debt fund to:</u>	
County capital projects fund	10,600,000
<u>Transfer from nonmajor governmental funds to:</u>	
Nonmajor governmental funds	<u>483,214</u>
Total transfers	<u>\$ 11,931,267</u>

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. All transfers made in 2024 were in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16 with the exception of the transfer from the county debt fund to the capital projects fund. This transfer represents a movement of resources to properly eliminate notes payable of \$10,600,000 reported in the capital projects fund in 2023, but that was properly repaid from the county debt fund in 2024. The presentation of the transfer was necessary for modified accrual accounting purposes.

Transfers between governmental funds are eliminated for reporting on the statement of activities.

**B. Due To/From Other Funds**

The County had the following amounts due to/from other funds at December 31, 2024:

Fund	Due from other funds	Due to other funds
General fund	\$ 62,931	\$ -
County board of DD fund	-	30
Nonmajor governmental	<u>124,135</u>	<u>187,036</u>
Total	<u>\$ 187,066</u>	<u>\$ 187,066</u>

**COSHOCTON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

Amounts due to/from other funds represent amounts owed between funds for goods or services provided. The balances resulted from the time lag between the dates that payments between the funds are made. Due to/from other fund balances between governmental funds are eliminated for reporting on the government-wide statement of net position.

**C. Interfund Balances**

Interfund balances, related to items other than charges for goods and services rendered, at December 31, 2024, consist of the following individual fund loan receivable and payable as reported on the fund statements:

<u>Fund</u>	<u>Interfund receivable</u>	<u>Interfund payable</u>
General fund	\$ 7,000	\$ -
Nonmajor governmental funds	-	7,000
Total	<u>\$ 7,000</u>	<u>\$ 7,000</u>

Interfund balances between governmental funds are eliminated on the government-wide financial statements.

**NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the County. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2024 public utility property taxes became a lien December 31, 2023, are levied after October 1, 2024, and are collected in 2025 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the taxing district their portion of the taxes collected. The collection and distribution of taxes for all subdivisions within the County, excluding the County itself, is accounted for through custodial funds. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2024 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow since the current taxes were not levied to finance 2024 operations and the collection of delinquent taxes has been offset by a deferred inflow since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is a deferred inflow.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 6 - PROPERTY TAXES - (Continued)

The full tax rate for all County operations for the year ended December 31, 2024 was \$13.65 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2024 property tax receipts were based are as follows:

Real property	\$ 738,646,570
Public utility personal property	<u>114,927,320</u>
Total assessed value	<u>\$ 853,573,890</u>

#### NOTE 7 - PERMISSIVE SALES AND USE TAX

In 1971, the County Commissioners, by resolution, imposed a one-half percent tax on all retail sales made in the County. In 1984, the County Commissioners, by resolution, imposed an additional one-half percent tax on all retail sales made in the County. At the end of 2005, the County Commissioners by resolution imposed a one-half percent tax on all retail sales made in the County for specific use in the Justice System to begin January 1, 2006. On November 2, 2021, the County voters approved a one-half percent sales tax levy. The proceeds are to be used to make debt service payments for the new Criminal Justice Center. Collection of the tax began in April 2022. The State Tax Commissioner certifies to the Ohio Office of Budget and Management the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of the month. The Ohio Office of Budget and Management then has five days in which to draw the warrant payable to the County. Sales tax revenue in 2024 amounted to \$10,061,177; \$7,551,305 was credited to the general fund and \$2,509,872 was credited to the criminal justice center debt fund (a nonmajor governmental fund).

#### NOTE 8 - NOTE PAYABLE - FINANCED PURCHASE

During the current year and during prior years, the County entered into note payable - financed purchase agreements with financial institutions to assist in financing radio equipment, an excavator, a mower, ambulances and dump trucks.

General capital assets acquired by agreement have been capitalized and a corresponding liability was recorded in the government-wide financial statements. Principal payments in 2024 totaled \$142,278. Principal and interest payments are made from the 911 levy fund (a nonmajor governmental fund), the emergency ambulance levy fund, and the motor vehicle and gas tax fund.

Capital assets consisting of machinery and equipment and vehicles have been capitalized in the amount of \$2,145,471 in governmental activities.

The following is a schedule of the future payments required under the note payable as of December 31, 2024:

<u>Year Ending</u> <u>December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 158,479	\$ 144,439	\$ 302,918
2026	190,224	69,564	259,788
2027	200,178	59,611	259,789
2028	154,641	49,133	203,774
2029	137,514	41,191	178,705
2030-2033	<u>628,127</u>	<u>86,694</u>	<u>714,821</u>
Total	<u>\$ 1,469,163</u>	<u>\$ 450,632</u>	<u>\$ 1,919,795</u>

**COSHOCTON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 9 - COMPENSATED ABSENCES**

County employees earn vacation and sick leave at varying rates depending on length of service and department policy or bargaining agreement. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County. No vacation time shall be carried over for more than three years. Accumulated, unused sick leave is paid at varying rates depending on length of service to employees who retire.

**NOTE 10 - CONTINGENCIES**

**A. Litigation**

The County is not party to any legal proceedings that would, in the County's opinion, have a material effect on the basic financial statements.

**B. Contingent Liabilities**

The County has received federal and State grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

**NOTE 11 - RECEIVABLES**

Receivables at December 31, 2024, consisted of taxes, accounts, accrued interest, leases and intergovernmental receivables arising from grants, entitlements and shared revenue. All receivables are expected to be collected within the subsequent year with the exception of the opioid settlement receivable which will be collected over the course of the settlement agreements. Receivables in the amount of \$315,216 will not be received within one year. Receivables have been recorded to the extent that they are measurable at December 31, 2024. A summary of the principal items due from other governments:

<u>Fund / Type</u>	<u>Amount</u>
Major funds:	
General fund:	
Local government revenue	\$ 267,975
Casino tax	267,179
Homestead and rollback	145,666
Miscellaneous reimbursements	100,004
	<u>780,824</u>
Motor vehicle license and gasoline tax fund:	
License, gasoline and permissive taxes	2,918,350
Miscellaneous grants and reimbursements	438,968
	<u>3,357,318</u>
County board of DD fund:	
Homestead and rollback	107,714
Miscellaneous grants and reimbursements	375,130
	<u>482,844</u>
Emergency ambulance levy fund:	
Homestead and rollback	118,081
	<u>118,081</u>
Other governmental funds:	
Homestead and rollback	51,448
Miscellaneous grants and reimbursements	914,008
	<u>965,456</u>
Total due from other governments	\$ 5,704,523

**COSHOCTON COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 12 - CAPITAL ASSETS**

Governmental activities capital asset activity for the year ended December 31, 2024, was as follows:

	Balance 12/31/23	Additions	Deductions	Balance 12/31/24
<b><u>Governmental activities:</u></b>				
<i>Capital assets, not being depreciated/amortized:</i>				
Land	\$ 1,936,064	\$ -	\$ -	\$ 1,936,064
Easements and Right of Ways	10,000	-	-	10,000
Construction in progress	<u>19,826,882</u>	<u>24,399,237</u>	<u>(44,077,863)</u>	<u>148,256</u>
Total capital assets, not being depreciated/amortized	<u>21,772,946</u>	<u>24,399,237</u>	<u>(44,077,863)</u>	<u>2,094,320</u>
<i>Capital assets, being depreciated/amortized:</i>				
Building and improvements	24,801,067	39,323,298	(148,223)	63,976,142
Machinery and equipment	6,573,306	1,902,973	(65,662)	8,410,617
Right to use - equipment	228,183	-	(67,403)	160,780
Right to use - land	10,735	72,000	(1,760)	80,975
Right to use - software	45,974	-	-	45,974
Vehicles	6,650,910	478,165	(130,197)	6,998,878
Infrastructure	31,839,255	6,370,900	-	38,210,155
Software	<u>825,189</u>	<u>14,343</u>	<u>(35,060)</u>	<u>804,472</u>
Total capital assets, being depreciated/amortized	<u>70,974,619</u>	<u>48,161,679</u>	<u>(448,305)</u>	<u>118,687,993</u>
<i>Less: accumulated depreciation/amortization:</i>				
Building and improvements	(10,986,807)	(1,187,023)	91,832	(12,081,998)
Machinery and equipment	(3,646,202)	(466,797)	43,817	(4,069,182)
Right to use - equipment	(83,465)	(34,430)	43,583	(74,312)
Right to use - land	(2,753)	(14,889)	1,760	(15,882)
Right to use - software	(28,320)	(17,654)	-	(45,974)
Vehicles	(3,498,521)	(576,571)	76,884	(3,998,208)
Infrastructure	(21,951,256)	(599,899)	-	(22,551,155)
Software	<u>(446,574)</u>	<u>(56,321)</u>	<u>8,743</u>	<u>(494,152)</u>
Total accumulated depreciation/amortization	<u>(40,643,898)</u>	<u>(2,953,584)</u>	<u>266,619</u>	<u>(43,330,863)</u>
Total capital assets, being depreciated/amortized net	<u>30,330,721</u>	<u>45,208,095</u>	<u>(181,686)</u>	<u>75,357,130</u>
Governmental activities capital assets, net	<u>\$ 52,103,667</u>	<u>\$ 69,607,332</u>	<u>\$ (44,259,549)</u>	<u>\$ 77,451,450</u>



# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 12 - CAPITAL ASSETS - (Continued)

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government:

Legislative and executive	\$ 313,499
Judicial	114,317
Public safety	789,195
Public works	1,038,869
Health	599,838
Human services	<u>97,866</u>

Total depreciation/amortization expense - governmental activities \$ 2,953,584

### NOTE 13 - LONG-TERM OBLIGATIONS

Due to the implementation of GASB Statement No. 101 (see Note 3 for detail), the County has restated compensated absences as of December 31, 2023 which is reflected in the schedule below. During 2024, the following changes occurred in the County's governmental activities long-term obligations.

	Issue	Maturity	Interest	Restated Balance			Balance	Amount Due
	Date	Date	Rate	12/31/23	Additions	Reductions	12/31/24	in One Year
<b>Governmental Activities:</b>								
<u>General obligation bonds:</u>								
<i>Direct borrowings:</i>								
Various Purpose Bonds, Series 2023	2023	12/1/2048	4.125 - 5%	\$ 26,075,000	\$ -	\$ (555,000)	\$ 25,520,000	\$ 585,000
Total general obligation bonds				<u>26,075,000</u>	<u>-</u>	<u>(555,000)</u>	<u>25,520,000</u>	<u>585,000</u>
<u>Notes:</u>								
<i>Direct borrowings:</i>								
Promissory Note	2019	5/13/2029	3.27%	183,332	-	(16,667)	166,665	16,666
Home Loan Savings Building	2017	5/5/2027	2.50%	115,668	-	(28,917)	86,751	28,917
Total notes				<u>299,000</u>	<u>-</u>	<u>(45,584)</u>	<u>253,416</u>	<u>45,583</u>
<u>Other long-term obligations:</u>								
Lease Payable				157,243	70,800	(72,098)	155,945	63,558
Note payable - financed purchase				426,218	1,185,223	(142,278)	1,469,163	158,479
Net Pension Liability				34,638,861	-	(3,899,271)	30,739,590	-
Net OPEB Liability				712,585	-	(712,585)	-	-
Compensated Absences*				4,519,952	122,602	-	4,642,554	2,098,112
Total Other Long-Term Obligations				<u>40,454,859</u>	<u>1,378,625</u>	<u>(4,826,232)</u>	<u>37,007,252</u>	<u>2,320,149</u>
Total general long-term obligations				<u>\$ 66,828,859</u>	<u>\$ 1,378,625</u>	<u>\$ (5,426,816)</u>	<u>62,780,668</u>	<u>\$ 2,950,732</u>
Add: unamortized premium on bond issuance							1,219,962	
Total reported on the statement of net position							<u>\$ 64,000,630</u>	

\*The change in compensated absences liability is presented as a net change

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 13 - LONG TERM OBLIGATIONS - (Continued)

On March 8, 2023, the County issued bonds in the amount of \$26,075,000. These bonds will be used for various purposes including for the purpose of designing, constructing, improving, furnishing and equipping a County EMS building, the County health department building, the Hopewell building and constructing, installing roof improvements at various County buildings, and a County jail. These bonds are general obligations of the County, for which its full faith and credit is pledged for repayment. The bonds have an annual interest rate of 4.125-5% and are scheduled to mature on December 1, 2048. Principal and interest payments are made out of the County debt fund, the criminal justice center debt fund (a nonmajor governmental fund), the emergency ambulance levy fund, and the permanent improvement fund (a nonmajor governmental fund).

On May 13, 2019, the County signed a \$250,000 promissory note for the purpose of refunding the commissioners building renovations note that was issued in 2014. This note will be paid from the general fund. This note is a direct borrowing that has terms negotiated between the County and the creditor.

On May 5, 2017, the County signed a \$289,170 promissory note for purchase of a building. This note will be paid from the general fund. The note has an interest rate of 2.50% and matures on May 5, 2027. This note is a direct borrowing that has terms negotiated between the County and the creditor.

Compensated absences will be paid from the fund from which the employees' salaries are paid, which, for the County, is primarily the general fund, the human services fund, the motor vehicle license and gasoline tax fund and the county board of DD fund.

The County has entered into a lease agreement for the use of right to use equipment and the right to use land. The County reports an intangible capital asset and corresponding liability for the future scheduled payments under the lease. Principal and interest payments for the lease obligation are made from the general fund, the County agency coordinated transportation fund (a nonmajor governmental fund), and the sheriff's rotary fund (a nonmajor governmental fund).

The County has entered into lease agreements with the following terms:

Purpose	Lease Commencement Date	Years	Lease End Date	Payment Method
Land	2020 & 2024	5 - 20	2028 & 2040	Annually & Monthly
Copiers	2018 - 2023	5	2023 - 2028	Monthly & Quarterly

Refer to Notes 8 for detail on the note payable- financed purchase agreement.

Refer to Notes 16 and 17 for detail on the net pension liability and net OPEB liability. The County pays obligations related to employee compensation from the fund benefitting from their service.

**COSHOCTON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 13 - LONG TERM OBLIGATIONS - (Continued)**

The annual requirements to retire governmental activities debt are as follows:

Year Ending December 31,	Bonds Payable			Note Payable		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 585,000	\$ 1,224,525	\$ 1,809,525	\$ 45,583	\$ 7,725	\$ 53,308
2026	615,000	1,195,275	1,810,275	45,584	6,439	52,023
2027	645,000	1,164,525	1,809,525	45,583	5,154	50,737
2028	675,000	1,132,275	1,807,275	16,666	3,879	20,545
2029	705,000	1,098,525	1,803,525	100,000	3,315	103,315
2030 - 2034	4,105,000	4,924,875	9,029,875	-	-	-
2035 - 2039	5,230,000	3,800,457	9,030,457	-	-	-
2040 - 2044	6,510,000	2,533,063	9,043,063	-	-	-
2045 - 2048	6,450,000	829,500	7,279,500	-	-	-
Total	<u>\$ 25,520,000</u>	<u>\$ 17,903,020</u>	<u>\$ 43,423,020</u>	<u>\$ 253,416</u>	<u>\$ 26,512</u>	<u>\$ 279,928</u>

Year Ending December 31,	Lease Payable		
	Principal	Interest	Total
2025	\$ 63,558	\$ 2,053	\$ 65,611
2026	37,104	888	37,992
2027	28,697	455	29,152
2028	20,807	178	20,985
2029	468	132	600
2030 - 2034	2,506	494	3,000
2035 - 2039	2,805	195	3,000
Total	<u>\$ 155,945</u>	<u>\$ 4,395</u>	<u>\$ 160,340</u>

Legal Debt Margin

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County.

The Code further provides that the total voted and unvoted net debt of the County, less the same exempt debt, shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The assessed valuation used in determining the County's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the County's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. Based on this calculation, the County's voted legal debt margin was \$11,900,348 at December 31, 2024 and the unvoted legal debt margin was \$596,740 at December 31, 2024.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 13 - LONG TERM OBLIGATIONS - (Continued)

##### Conduit Debt

On February 7, 2024, the County issued \$25,000,000 in Ohio Hospital Revenue Bonds to provide financial assistance to Genesis Coshocton Medical Center to pay, reimburse for and refund or refinance obligations incurred or issued to pay “costs of hospital facilities.” The issuance was pursuant to the base lease agreement between GCMC Properties, LLC and the County wherein the County leased property from GCMC Properties, LLC and issued the Ohio Hospital Revenue Bonds. Bond proceeds were placed with a trustee. The County subleased the property back to GCMC Properties, LLC pursuant to the base lease agreement. The County is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. The leased property is not reported as a right-to-use capital asset in the accompanying financial statements. The outstanding balance of the bonds was \$25,000,000.

#### NOTE 14 - SHORT-TERM NOTES PAYABLE

On April 6, 2023, the County issued County Jail Construction and Improvement Notes, Series 2023A, for \$10,600,000 for the purpose of designing, constructing, improving, furnishing and equipping a County jail. These notes had a stated rate of 4.25% and matured on April 6, 2024.

#### NOTE 15 - RISK MANAGEMENT

##### **A. General Insurance**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County addresses these risks by being a member of the County Risk Sharing Authority (CORSA). CORSA is a risk sharing pool established by the County Commissioners Association of Ohio (CCAO) to provide property and liability coverage for counties who are members of CCAO. It was incorporated in the State of Ohio in 1987 as a nonprofit corporation. CORSA membership currently consist of 73 counties and 50 multi-county facilities and county affiliated entities.

Each member County has one vote on all matters requiring a vote, to be cast by a designated representative. An elected board of not more than nine Directors manages the affairs of the Corporation. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county’s control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees.

The Pool’s audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities, and equity on April 30, 2024 and 2023.

	<u>2024</u>	<u>2023</u>
Assets	\$ 131,123,869	\$ 129,300,037
Liabilities	<u>(73,278,972)</u>	<u>(60,872,558)</u>
Member's Equity	<u>\$ 57,844,897</u>	<u>\$ 68,427,479</u>

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 15 - RISK MANAGEMENT - (Continued)

The CORSA program has a \$2,500 deductible per claim. Coverage provided by CORSA is as follows:

Cyber liability and expense	2,000,000
Automobile liability	1,000,000
Uninsured/underinsured motorists liability	250,000
Excess liability	5,000,000
Stop gap liability	1,000,000
Medical professional liability	1,000,000
Foster parents	6,000,000
Accounts receivable	1,000,000
Property - total covered value	114,904,192
Other property insurance:	
Extra expense/business income	2,500,000
Electronic Data Processing (EDP):	
Media -per occurrence	250,000
Extra Expense - per occurrence	250,000
Sewer line coverage	2,539,620
Underground fiber optic lines	10,000
Law enforcement canines	32,000
Equipment breakdown	100,000,000
Crime insurance	1,000,000
Other coverage	
Attorney Disciplinary Proceedings	25,000
Dog Warden Blanket Bond	2,000

With the exception of workers' compensation and health insurance all coverage is held with CORSA. Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

In 2024, the County participated in a risk-sharing pool, the County Employee Benefits Consortium of Ohio, Incorporated (CEBCO). CEBCO charges a fixed premium per month per enrolled employee. The premiums, along with an administrative charge, are paid into the CEBCO Insurance Internal Service fund by participating County funds and, in turn, the premiums are paid to CEBCO. Premiums charged by CEBCO are based upon the County's claims experience. CEBCO retains liability for claims that exceed the expected losses and charged premiums.

#### **B. Workers' Compensation**

The County participated in the County Commissioners Association of Ohio Workers' Compensation Group Retro Rating Plan (Plan), an insurance purchasing pool. The Plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. Performance discounts are given to pool members based on experience. The workers' compensation experience of the participating counties is calculated as one experience, and a common premium rate is applied to all participants in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 15 - RISK MANAGEMENT - (Continued)

#### C. County Board of Developmental Disabilities Self-Insurance

The Board of DD is self-insured for its medical, prescription drug, vision and dental insurance programs. Premiums are paid into the self-insurance fund and are available to pay claims and administrative costs. The Board of DD is a member of the Jefferson Health Plan, a claim servicing pool, consisting of ninety members, in which monthly premiums are paid to the fiscal agent who in turn pays the claims on the Board of DD's behalf. This plan provides a dental plan with a \$90.03 family and single premium, a medical plan with a \$2,134.48 family and \$1,061.20 single premium, a prescription drug plan with a \$453.87 family and \$206.55 single premium and a vision plan with a \$27.01 family and \$12.11 single premium. The Board of DD pays the entire premium. The Board of DD is responsible for payment of all medical, prescription, vision and dental claim amounts in excess of the employee payment percentages established in the Plan document. A stop-loss insurance contract with a private insurance carrier covers specific liability claims in excess of \$500,000. Claims above a \$50,000 deductible are internally pooled. Claims above \$500,000 are covered by stop loss.

The claims liability of \$71,077 reported in the fund at December 31, 2024, was estimated by a third-party administrator and is based on the requirements of Governmental Accounting Standards Board Statement No. 30, which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported, claims, be reported. The estimate was not affected by incremental claim adjustment expense and does not include allocated or unallocated claims adjustment expenses.

Changes in the fund's claims liability amount for 2024 and 2023 were:

		Balance at		Current		Claim		Balance at
		<u>Beginning of Year</u>		<u>Year Claims</u>		<u>Payments</u>		<u>End of Year</u>
2024	\$	109,293	\$	820,733	\$	(858,949)	\$	71,077
2023		264,313		1,233,472		(1,388,492)		109,293

### NOTE 16 - DEFINED BENEFIT PENSION PLANS

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### *Net Pension Liability (Asset) and Net OPEB Asset*

The net pension liability (asset) and the net OPEB asset reported on the statement of net position represents a liability or asset to employees for pensions and OPEB, respectively.

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represents the County's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability (asset) on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in due to other governments on both the accrual and modified accrual basis of accounting.

The remainder of this note includes the pension disclosures. See Note 17 for the OPEB disclosures.

#### ***Plan Description - Ohio Public Employees Retirement System (OPERS)***

Plan Description - County employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Effective January 1, 2022, new members may no longer select the Combined Plan, and current members may no longer make a plan change to this plan. In October 2023, the legislature approved House Bill (HB) 33 which allows for the consolidation of the combined plan with the traditional plan with the timing of the consolidation at the discretion of OPERS. As of December 31, 2023, the consolidation has not been executed. (The latest information available.) Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group.

# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

Group A Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Group C Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35
<b>Law Enforcement</b>	<b>Law Enforcement</b>	<b>Law Enforcement</b>
<b>Age and Service Requirements:</b> Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
<b>Law Enforcement</b>	<b>Law Enforcement</b>	<b>Law Enforcement</b>
<b>Traditional Plan Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<b>Traditional Plan Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<b>Traditional Plan Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Traditional plan state and local members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests at retirement.

Law enforcement members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

Combined plan members retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit.

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.



## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the member's original base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3.00%. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20.00% each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local		Law
	Traditional	Combined	Enforcement
<b>2024 Statutory Maximum Contribution Rates</b>			
Employer	14.0 %	14.0 %	18.1 %
Employee *	10.0 %	10.0 %	**
<b>2024 Actual Contribution Rates</b>			
Employer:			
Pension ***	14.0 %	12.0 %	18.1 %
Post-employment Health Care Benefits ***	0.0	2.0	0.0
Total Employer	14.0 %	14.0 %	18.1 %
Employee	10.0 %	10.0 %	13.0 %

\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

\*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

\*\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension; however, effective July 1, 2022, a portion of the health care rate is funded with reserves.

Employer contribution rates are actuarially determined within the constraints of statutory limits for each division and expressed as a percentage of covered payroll.

The County's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$2,833,896 for 2024. Of this amount, \$380,640 is reported as due to other governments.

#### ***Plan Description - State Teachers Retirement System (STRS)***

Plan Description - Licensed teachers participate in STRS, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. The calculation is 2.2% of final average salary for the five highest years of earnings multiplied by all years of credited service. Effective Aug. 1, 2023, any member can retire with unreduced benefits with 34 years of services credit at any age; or five years of service credit and age 65. Effective June 1, 2025 - July 1, 2027, any member can retire with unreduced benefits with 33 years of service credit at any age; or five years of service credit and age 65. Effective on or after Aug. 1, 2027, any member can retire with unreduced benefits with 34 years of service credit at any age; or five years of service credit and age 65.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits effective Aug. 1, 2023, can retire with 29 years of service credit at any age; or five years of service credit and age 60. Effective June 1, 2025 - July 1, 2027, retirement eligibility for reduced benefits is 28 years of service credit at any age; or five years of service credit and age 60. Effective on or after Aug. 1, 2027, retirement eligibility for reduced benefits is 29 years of service credit at any age; or five years of service credit and age 60.

The DC Plan allows members to place all of their member contributions and 11.09% of the 14% employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 2.91% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate is deposited into the member's DC account and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS Ohio plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS Ohio bearing the risk of investment gain or loss on the account. STRS Ohio therefore has included all three plan options in the GASB 68 schedules of employer allocations and pension amounts by employer.

A DB or Combined Plan member with five or more years of credited service, who is determined to be disabled, may qualify for a disability benefit. New members, on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2024 employer and employee contribution rate of 14% was equal to the statutory maximum rates. For 2024, the full employer contribution was allocated to pension.

**COSHOCTON COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The County's contractually required contribution to STRS was \$41,947 for 2024. Of this amount, \$3,174 is reported as due to other governments.

***Net Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability (asset) for OPERS was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. STRS's total pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability (asset) was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	STRS	Total
Proportion of the net pension liability/asset prior measurement date	0.11925500%	0.13408800%	0.04724600%	0.00246300%	
Proportion of the net pension liability/asset current measurement date	<u>0.11938100%</u>	<u>0.14371100%</u>	<u>0.03226200%</u>	<u>0.00218796%</u>	
Change in proportionate share	<u>0.00012600%</u>	<u>0.00962300%</u>	<u>-0.01498400%</u>	<u>-0.00027504%</u>	
Proportionate share of the net pension liability	\$ 30,318,591	\$ -	\$ -	\$ 420,999	\$ 30,739,590
Proportionate share of the net pension asset	-	(428,514)	(3,491)	-	(432,005)
Pension expense	3,362,510	436	27,054	(29,019)	3,360,981

**COSHOCTON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

At December 31, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	STRS	Total
<b>Deferred outflows of resources</b>					
Differences between expected and actual experience	\$ 495,531	\$ 17,364	\$ 7,489	\$ 26,514	\$ 546,898
Net difference between projected and actual earnings on pension plan investments	6,119,585	69,692	621	-	6,189,898
Changes of assumptions	-	15,898	120	19,402	35,420
Changes in employer's proportionate percentage/ difference between employer contributions	47,949	-	-	5,723	53,672
Contributions subsequent to the measurement date	2,736,697	73,398	23,801	21,098	2,854,994
Total deferred outflows of resources	<u>\$ 9,399,762</u>	<u>\$ 176,352</u>	<u>\$ 32,031</u>	<u>\$ 72,737</u>	<u>\$ 9,680,882</u>
	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	STRS	Total
<b>Deferred inflows of resources</b>					
Differences between expected and actual experience	\$ -	\$ 42,383	\$ -	\$ 231	\$ 42,614
Net difference between projected and actual earnings on pension plan investments	-	-	-	36,197	36,197
Changes of assumptions	-	-	-	14,604	14,604
Changes in employer's proportionate percentage/ difference between employer contributions	149,730	-	-	69,134	218,864
Total deferred inflows of resources	<u>\$ 149,730</u>	<u>\$ 42,383</u>	<u>\$ -</u>	<u>\$ 120,166</u>	<u>\$ 312,279</u>

\$2,854,994 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net pension liability/asset in the year ending December 31, 2025.

# COSHOCKTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	STRS	Total
2025	\$ 1,415,211	\$ 10,638	\$ 1,287	\$ (54,460)	\$ 1,372,676
2026	2,064,356	19,171	1,305	27,643	2,112,475
2027	3,905,173	40,159	1,480	(21,685)	3,925,127
2028	(871,405)	(11,539)	866	(20,025)	(902,103)
2029	-	1,168	849	-	2,017
Thereafter	-	974	2,443	-	3,417
Total	<u>\$ 6,513,335</u>	<u>\$ 60,571</u>	<u>\$ 8,230</u>	<u>\$ (68,527)</u>	<u>\$ 6,513,609</u>

### *Actuarial Assumptions - OPERS*

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2023, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2023, compared to the December 31, 2022 actuarial valuation, are presented below.

Wage inflation	
Current measurement date	2.75%
Prior measurement date	2.75%
Future salary increases, including inflation	
Current measurement date	2.75% to 10.75% including wage inflation
Prior measurement date	2.75% to 10.75% including wage inflation
COLA or ad hoc COLA	
Current measurement date	Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 2.30%, simple through 2024, then 2.05% simple
Prior measurement date	Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 3.00%, simple through 2023, then 2.05% simple
Investment rate of return	
Current measurement date	6.90%
Prior measurement date	6.90%
Actuarial cost method	Individual entry age

# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 11.20% for 2023.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed income	24.00 %	2.85 %
Domestic equities	21.00	4.27
Real estate	13.00	4.46
Private equity	15.00	7.52
International equities	20.00	5.16
Risk Parity	2.00	4.38
Other investments	5.00	3.46
Total	100.00 %	

**Discount Rate** - The discount rate used to measure the total pension liability was 6.90% for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### *Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate*

- The following table presents the proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 6.90%, as well as what the proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (5.90%) or one-percentage-point higher (7.90%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
County's proportionate share of the net pension liability (asset):			
Traditional Pension Plan	\$ 47,729,609	\$ 30,318,591	\$ 15,837,684
Combined Plan	(259,299)	(428,514)	(561,814)
Member-Directed Plan	(2,504)	(3,491)	(4,381)

#### *Actuarial Assumptions - STRS*

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2024 and June 30, 2023, actuarial valuations are presented below:

	June 30, 2024	June 30, 2023
Inflation	2.50%	2.50%
Projected salary increases	Varies by service from 2.50% to 8.50%	Varies by service from 2.50% to 8.50%
Investment rate of return	7.00%, net of investment expenses, including inflation	7.00%, net of investment expenses, including inflation
Discount rate of return	7.00%	7.00%
Payroll increases	3.00%	3.00%
Cost-of-living adjustments (COLA)	0.00%	0.00%

Post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.



# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation*	Long-Term Expected Real Rate of Return **
Domestic Equity	26.00 %	6.90 %
International Equity	22.00	7.70
Alternatives	19.00	9.10
Fixed Income	22.00	4.50
Real Estate	10.00	5.10
Liquidity Reserves	1.00	2.40
Total	100.00 %	

\* Final target weights reflected at October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.40% and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total pension liability was 7.00% as of June 30, 2024. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with the rates described previously. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on pension plan investments of 7.00% was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2024.

**Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - The following table represents the proportionate share of the net pension liability as of June 30, 2024, calculated using the current period discount rate assumption of 7.00%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current assumption:

	1% Decrease	Current Discount Rate	1% Increase
County's proportionate share of the net pension liability	\$ 679,145	\$ 420,999	\$ 202,652

**Assumption and Benefit Changes Since the Prior Measurement Date** - The discount rate remained at 7.00% for June 30, 2024 valuation.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 17 - POSTEMPLOYMENT BENEFITS

##### *Net OPEB Asset*

See Note 16 for a description of the net OPEB asset.

##### *Plan Description - Ohio Public Employees Retirement System (OPERS)*

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code. Retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice and other eligible expenses. An OPERS vendor is available to assist with the selection of a health care program.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

**Age 65 or older Retirees** Minimum of 20 years of qualifying service credit

**Age 60 to 64 Retirees** Based on the following age-and-service criteria:

**Group A** 30 years of total service with at least 20 years of qualified health care service credit;

**Group B** 31 years of total service credit with at least 20 years of qualified health care service credit;

**Group C** 32 years of total service credit with at least 20 years of qualified health care service credit.

**Age 59 or younger** Based on the following age-and-service criteria:

**Group A** 30 years of qualified health care service credit;

**Group B** 32 years of qualified health care service credit at any age or 31 years of qualified health care service credit and at least age 52;

**Group C** 32 years of qualified health care service credit and at least age 55.

Retirees who do not meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 17 - POSTEMPLOYMENT BENEFITS - (Continued)

Members with a retirement date prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

Group A	Group B	Group C
<b>Age and Service Requirements</b> <i>December 1, 2014 or Prior</i>	<b>Age and Service Requirements</b> <i>December 1, 2014 or Prior</i>	<b>Age and Service Requirements</b> <i>December 1, 2014 or Prior</i>
Any Age with 10 years of service credit	Any Age with 10 years of service credit	Any Age with 10 years of service credit
<b>January 1, 2015 through</b> <i>December 31, 2021</i>	<b>January 1, 2015 through</b> <i>December 31, 2021</i>	<b>January 1, 2015 through</b> <i>December 31, 2021</i>
Age 60 with 20 years of service credit or Any Age with 30 years of service credit	Age 52 with 31 years of service credit or Age 60 with 20 years of service credit or Any Age with 32 years of service credit	Age 55 with 32 years of service credit or Age 60 with 20 years of service credit

See the Age and Service Retirement section of the OPERS ACFR for a description of Groups A, B and C.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

The base allowance is determined by OPERS and is currently \$1,200 per month for non-Medicare retirees and \$350 per month for Medicare retirees. The retiree receives a percentage of the base allowance, calculated based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51.00% and 90.00% of the base allowance for both non-Medicare and Medicare retirees.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50.00% of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

Participants in the Member-Directed Plan have access to the Connector and have a separate health care funding mechanism. A portion of employer contributions for these participants is allocated to a retiree medical account (RMA). Members who elect the Member-Directed Plan after July 1, 2015, will vest in the RMA over 15 years at a rate of 10.00% each year starting with the sixth year of participation. Members who elected the Member-Directed Plan prior to July 1, 2015, vest in the RMA over a five-year period at a rate of 20.00% per year. Upon separation or retirement, participants may use vested RMA funds for reimbursement of qualified medical expenses.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 17 - POSTEMPLOYMENT BENEFITS - (Continued)**

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2024, state and local employers contributed at a rate of 14.00% of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2024, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan. Beginning July 1, 2022, there was a 2.00% allocation to health care for the Combined Plan which has continued through 2024. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2024 was 4.00%. Effective July 1, 2022, a portion of the health care rate was funded with reserves which has continued through 2024.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution was \$21,754 for 2024. Of this amount, \$2,922 is reported as due to other governments.

#### ***Plan Description - State Teachers Retirement System (STRS)***

Plan Description - The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Health care premiums were reduced by a Medicare Part B premium credit beginning in 2023. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy - Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For 2024, STRS did not allocate any employer contributions to post-employment health care.

#### ***Net OPEB Liabilities (Assets), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. STRS's total OPEB asset was measured as of June 30, 2024, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of that date. The County's proportion of the net OPEB liability was based on the County's share of contributions to the retirement plan relative to the contributions of all participating entities.

**COSHOCTON COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 17 - POSTEMPLOYMENT BENEFITS - (Continued)**

Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the net OPEB liability			
prior measurement date	0.11672500%	0.00246300%	
Proportion of the net OPEB liability/asset			
current measurement date	<u>0.11634900%</u>	<u>0.00218976%</u>	
Change in proportionate share	<u>-0.00037600%</u>	<u>-0.00027324%</u>	
Proportionate share of the net OPEB asset	(1,018,636)	(41,536)	(1,060,172)
OPEB expense	(100,063)	(6,275)	(106,338)

At December 31, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>OPERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred outflows of resources</b>			
Differences between expected and actual experience	\$ -	\$ 1,806	\$ 1,806
Net difference between projected and actual earnings on OPEB plan investments	611,748	-	611,748
Changes of assumptions	262,247	5,113	267,360
Changes in employer's proportionate percentage/difference between employer contributions	165	311	476
Contributions subsequent to the measurement date	21,754	-	21,754
Total deferred outflows of resources	<u>\$ 895,914</u>	<u>\$ 7,230</u>	<u>\$ 903,144</u>

# COSHOCKTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 17 - POSTEMPLOYMENT BENEFITS - (Continued)

	OPERS	STRS	Total
<b>Deferred inflows of resources</b>			
Differences between expected and actual experience	\$ 144,981	\$ 4,473	\$ 149,454
Net difference between projected and actual earnings on OPEB plan investments	-	1,783	1,783
Changes of assumptions	437,881	18,732	456,613
Changes in employer's proportionate percentage/ difference between employer contributions	15,065	542	15,607
Total deferred inflows of resources	<u>\$ 597,927</u>	<u>\$ 25,530</u>	<u>\$ 623,457</u>

\$21,754 reported as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date will be recognized as an increase to the net OPEB asset in the year ending December 31, 2025.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS	STRS	Total
Year Ending December 31:			
2025	\$ (37,573)	\$ (6,379)	\$ (43,952)
2026	44,182	(2,861)	41,321
2027	476,190	(3,594)	472,596
2028	(206,566)	(3,349)	(209,915)
2029	-	(2,713)	(2,713)
Thereafter	-	596	596
Total	<u>\$ 276,233</u>	<u>\$ (18,300)</u>	<u>\$ 257,933</u>

### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023.

# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 17 - POSTEMPLOYMENT BENEFITS - (Continued)

The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	
Current measurement date	2.75%
Prior Measurement date	2.75%
Projected Salary Increases, including inflation	
Current measurement date	2.75 to 10.75%
	including wage inflation
Prior Measurement date	2.75 to 10.75%
	including wage inflation
Single Discount Rate:	
Current measurement date	5.70%
Prior Measurement date	5.22%
Investment Rate of Return	
Current measurement date	6.00%
Prior Measurement date	6.00%
Municipal Bond Rate	
Current measurement date	3.77%
Prior Measurement date	4.05%
Health Care Cost Trend Rate	
Current measurement date	5.50% initial, 3.50% ultimate in 2038
Prior Measurement date	5.50% initial, 3.50% ultimate in 2036
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.00% for 2023.

# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 17 - POSTEMPLOYMENT BENEFITS - (Continued)

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined benefit pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	37.00 %	2.82 %
Domestic equities	25.00	4.27
Real Estate Investment Trusts (REITs)	5.00	4.68
International equities	25.00	5.16
Risk parity	3.00	4.38
Other investments	5.00	2.43
Total	100.00 %	

**Discount Rate** - A single discount rate of 5.70% was used to measure the total OPEB liability on the measurement date of December 31, 2023; however, the single discount rate used at the beginning of the year was 5.22%. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 3.77%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2070. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2070, and the municipal bond rate was applied to all health care costs after that date.

### ***Sensitivity of the County's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate***

- The following table presents the proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 5.70%, as well as what the proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (4.70%) or one-percentage-point higher (6.70%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
County's proportionate share of the net OPEB liability/(asset)	\$ 559,811	\$ (1,018,636)	\$ (2,326,152)



# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 17 - POSTEMPLOYMENT BENEFITS - (Continued)

***Sensitivity of the County's Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate*** - Changes in the health care cost trend rate may also have a significant impact on the net OPEB asset. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

Retiree health care valuations use a health care cost trend assumption with changes over several years built into that assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2024 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health care cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

	1% Decrease	Current Health Care Trend Rate Assumption	1% Increase
County's proportionate share of the net OPEB asset	\$ 1,060,933	\$ 1,018,636	\$ 970,641

### ***Actuarial Assumptions - STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2024 actuarial valuation, compared with June 30, 2023 actuarial valuation, are presented below:

	June 30, 2024		June 30, 2023	
Projected salary increases	Varies by service from 2.50% to 8.50%		Varies by service from 2.50% to 8.50%	
Investment rate of return	7.00%, net of investment expenses, including inflation		7.00%, net of investment expenses, including inflation	
Payroll increases	3.00%		3.00%	
Discount rate of return	7.00%		7.00%	
Blended discount rate of return	N/A		N/A	
Health care cost trends	Initial	Ultimate	Initial	Ultimate
Medical				
Pre-Medicare	7.50%	3.94%	7.50%	4.14%
Medicare	-112.22%	3.94%	-10.94%	4.14%
Prescription Drug				
Pre-Medicare	8.00%	3.94%	-11.95%	4.14%
Medicare	-15.14%	3.94%	1.33%	4.14%

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 17 - POSTEMPLOYMENT BENEFITS - (Continued)

For healthy retirees the post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

**Assumption Changes Since the Prior Measurement Date** - The discount rate remained unchanged at 7.00% for the June 30, 2024 valuation.

**Benefit Term Changes Since the Prior Measurement Date** - Healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2025. The larger Medicare trends for Years 2027 and 2028 reflect the assumed impact of the expiration of current Medicare Advantage contract on December 31, 2028.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation*	Long-Term Expected Real Rate of Return **
Domestic Equity	26.00 %	6.90 %
International Equity	22.00	7.70
Alternatives	19.00	9.10
Fixed Income	22.00	4.50
Real Estate	10.00	5.10
Liquidity Reserves	1.00	2.40
Total	100.00 %	

\* Final target weights reflected at October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.40% and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total OPEB liability was 7.00% as of June 30, 2024. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on health care fund investments of 7.00% was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2024.

**COSHOCTON COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 17 - POSTEMPLOYMENT BENEFITS - (Continued)**

***Sensitivity of the County's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate*** - The following table represents the net OPEB asset as of June 30, 2024, calculated using the current period discount rate assumption of 7.00%, as well as what the proportionate share of the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current assumption. Also shown is the proportionate share of the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
County's proportionate share of the net OPEB asset	\$ 33,771	\$ 41,536	\$ 48,292
	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
County's proportionate share of the net OPEB asset	\$ 48,749	\$ 41,536	\$ 32,861

**NOTE 18 - RELATED PARTY TRANSACTIONS**

Coshocton County Airport authority is a component unit of Coshocton County. During 2024, the Airport received operating transfers from the County in the amount of \$33,824. The County Sheriff also leases space from the Airport for \$500 per month. The lease ends on August 31, 2032.

Additionally, the County pays salary and fringe benefits for Airport employees. During 2024, the County paid Airport employees' salaries and fringe benefits of \$123,941. The Airport obtains federal grants that have matching requirements of 10%, depending on the grant. Matching requirements are made from non-federal revenue sources. The County pays part of the local matching requirement of the Airport grants. During 2024, the County paid \$1,968 to Airport vendors to make the local matching requirements.

THIS SPACE INTENTIONALLY LEFT BLANK

**COSHOCTON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 19 - FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	General	Motor Vehicle and Gas Tax Fund	County Board of DD Fund	Emergency Ambulance Levy Fund	County Debt Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Nonspendable:</b>								
Prepayments	\$ 253,743	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 253,743
Materials and supplies inventory	77,564	407,361	4,493	115,595	-	-	16,283	621,296
Unclaimed monies	292,953	-	-	-	-	-	-	292,953
Total nonspendable	624,260	407,361	4,493	115,595	-	-	16,283	1,167,992
<b>Restricted:</b>								
Capital projects	-	-	-	-	-	5,410,691	1,301,291	6,711,982
Debt service	-	-	-	-	111,001	-	4,633,475	4,744,476
Public works	-	5,258,623	-	-	-	-	152,984	5,411,607
Human services	-	-	-	-	-	-	910,642	910,642
Health	-	-	5,848,068	-	-	-	195,385	6,043,453
General government operations	-	-	-	-	-	-	568,053	568,053
Public safety programs	-	-	-	-	-	-	1,636,540	1,636,540
Other purposes	-	-	-	-	-	-	56,026	56,026
Total restricted	-	5,258,623	5,848,068	-	111,001	5,410,691	9,454,396	26,082,779
<b>Committed:</b>								
Human services	-	-	-	-	-	-	704,414	704,414
Health	-	-	-	1,299,336	-	-	-	1,299,336
Public safety programs	-	-	-	-	-	-	337,260	337,260
Total committed	-	-	-	1,299,336	-	-	1,041,674	2,341,010
<b>Assigned:</b>								
Health	38,724	-	-	-	-	-	-	38,724
Human services	12,174	-	-	-	-	-	-	12,174
General government operations	124,933	-	-	-	-	-	-	124,933
Public safety programs	126,637	-	-	-	-	-	-	126,637
Capital outlay	36,027	-	-	-	-	-	-	36,027
Public health and welfare	40,982	-	-	-	-	-	-	40,982
Subsequent year appropriations	3,521,622	-	-	-	-	-	-	3,521,622
Total assigned	3,901,099	-	-	-	-	-	-	3,901,099
Unassigned (deficit)	2,064,472	-	-	-	-	-	(623,486)	1,440,986
Total fund balances	<u>\$ 6,589,831</u>	<u>\$ 5,665,984</u>	<u>\$ 5,852,561</u>	<u>\$ 1,414,931</u>	<u>\$ 111,001</u>	<u>\$ 5,410,691</u>	<u>\$ 9,888,867</u>	<u>\$ 34,933,866</u>

**COSHOCTON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 20 - OTHER COMMITMENTS**

The County utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the County's commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>	<u>Year - End Encumbrances</u>
General	\$ 379,478
Motor vehicle and gas tax	238,499
Board of DD	108,931
ARPA	187,939
Emergency ambulance levy	802,496
Capital projects	3,425,830
Other governmental	912,179
Total	<u>\$ 6,055,352</u>

**NOTE 21 - TAX ABATEMENTS**

As of December 31, 2024, the County provides tax abatements through an Enterprise Zone (Ezone). These programs relate to the abatement of property taxes.

Ezone - Under the authority of ORC Sections 5709.62 and 5709.63, the Ezone program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in Ohio. An Ezone is a designated area of land in which businesses can receive tax incentives in the form of tax exemptions on qualifying new investment. An Ezone's geographic area is identified by the local government involved in the creation of the zone. Once the zone is defined, the local legislative authority participating in the creation must petition the OSDA. The OSDA must then certify the area for it to become an active Enterprise Zone. The local legislative authority, in conjunction with the Coshocton Port Authority negotiates the terms of the Enterprise Zone Agreement (the "Agreement") with the business, which may include tax sharing with the Board of Education. Legislation must then be passed to approve the Agreement. All Agreements must be finalized before the project begins and may contain provisions for the recoupment of taxes should the individual or entity fail to perform. Once the Department of Taxation approves the agreement, the amount of the abatement is deducted from the business's property tax bill by removing the valuation from the taxable parcel and listing the associated assessed value on the exempt tax list.

The County has jointly entered into agreements with the City of Coshocton to abate property taxes through this program. During 2024, the County's property tax revenues were reduced as a result of these agreements as follows:

<u>Tax Abatement Program</u>	<u>County Taxes Abated</u>
Ezone	\$ 27,520
Total	<u>\$ 27,520</u>

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 22 - COSHOCTON COUNTY REGIONAL AIRPORT AUTHORITY - COMPONENT UNIT

##### A. Reporting Entity

The Coshocton County Regional Airport Authority, Coshocton County, (the Airport) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Airport is directed by a five member Board, with a majority of the Board appointed by the Coshocton County Commissioners. The Board has the authority to exercise all of the powers and privileges provided under the law. These powers include the ability to sue or be sued in its corporate name; the power to establish and collect rates, rentals, and other charges; the authority to acquire, construct, operate, manage and maintain airport facilities; the authority to buy and sell real and personal property; and the authority to issue debt for acquiring or constructing any facility or permanent improvement. Since the Airport imposes a financial burden on the County, the Airport is reflected as a component unit of Coshocton County. The Airport has a December 31 year end.

##### B. Summary of Significant Accounting Policies

The Airport reports its operations as a single enterprise fund. Enterprise accounting is used to report any activity for which a fee is charged to external users for goods or services.

###### 1. *Measurement Focus and Basis of Accounting*

The Airport's fund is accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of this fund are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in net total position. Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made. The Airport used the full accrual basis of accounting in which revenue is recognized when earned and expenses when incurred.

###### 2. *Cash*

Cash received by the Airport is maintained in three separate checking accounts. Separate checking accounts are used to track cash activity related to the Airport's general fund, Federal Aviation Administration (FAA) federal grant activity, and special events, respectively. The Airport has no investments.

###### 3. *Capital Assets*

The Airport maintains a capital assets threshold of \$2,500. All capital assets are capitalized at cost (or estimated historical cost) and updated for the cost of additions and retirements during the year.

Donated capital assets are recorded at their acquisition values as of the date donated.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fund capital assets.

Depreciation is computed using the straight-line basis over the following estimated useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and Improvements	20 - 80 years
Furniture and Equipment	8 - 15 years
Vehicles	10 - 20 years
Infrastructure	10 - 50 years

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 22 - COSHOCTON COUNTY REGIONAL AIRPORT AUTHORITY - COMPONENT UNIT - (Continued)

##### 4. *Estimates*

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

##### 5. *Inventories*

Inventories are presented at cost on a first in, first out basis and are expensed when resold. Inventories held for resale primarily consist of fuel.

##### 6. *Reclassifications*

Certain amounts previously reported have been reclassified to conform to the reporting presentation of the financial statements at December 31, 2024.

#### C. **Change in Accounting Principles**

For 2024, the Airport has implemented certain paragraphs from GASB Implementation Guide No. 2021-1, certain paragraphs of GASB Statement No. 99, "Omnibus 2022", GASB Statement No. 100, "Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62", Implementation Guide No. 2023-1 and GASB Statement No. 101, "Compensated Absences".

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on balances previously reported by the Airport.

GASB Statement No. 99 is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the Airport.

GASB Statement No. 100 is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The implementation of GASB Statement No. 100 did not have an effect on the financial statements of the Airport.

GASB Implementation Guide 2023-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2023-1 did not have an effect on the financial statements of the Airport.

GASB Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The implementation of GASB Statement No. 101 did not have an effect on the financial statements of the Airport.

# COSHOCTON COUNTY, OHIO

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 22 - COSHOCTON COUNTY REGIONAL AIRPORT AUTHORITY - COMPONENT UNIT - (Continued)

#### D. Deposits and Investments

The carrying amount of the Airport's bank deposits was \$219,796 and \$478,073 at December 31, 2024 and 2023, respectively. The entire bank balance was covered by Federal Deposit Insurance Corporation. At times, the balances may exceed Federally insured limits. The Airport has no investments. The Airport also had \$300 cash on hand.

#### E. Capital Assets

	Balance 12/31/23	Additions	Disposals	Balance 12/31/24
<b>Governmental activities:</b>				
<i>Capital assets, not being depreciated/amortized:</i>				
Land	\$ 189,296	\$ -	\$ -	\$ 189,296
Construction-in-progress	474,824	922,503	(1,361,397)	35,930
Total capital assets, not being depreciated/amortized	664,120	922,503	(1,361,397)	225,226
<i>Capital assets, being depreciated/amortized:</i>				
Buildings and improvements	685,080	1,379,038	-	2,064,118
Infrastructure	5,790,582	-	-	5,790,582
Vehicles	5,000	-	-	5,000
Furniture and equipment	584,182	10,209	(8,000)	586,391
Total capital assets, being depreciated/amortized	7,064,844	1,389,247	(8,000)	8,446,091
<i>Less: accumulated depreciation/amortization</i>				
Buildings and improvements	(351,530)	(29,977)	-	(381,507)
Infrastructure	(3,703,956)	(277,327)	-	(3,981,283)
Vehicles	(750)	(1,000)	-	(1,750)
Furniture and equipment	(403,831)	(22,119)	8,000	(417,950)
Total accumulated depreciation/amortization	(4,460,067)	(330,423)	8,000	(4,782,490)
Total capital assets, being depreciated/amortized	2,604,777	1,058,824	-	3,663,601
Governmental activities capital assets, net	\$ 3,268,897	\$ 1,981,327	\$ (1,361,397)	\$ 3,888,827

#### F. Lease Receivable

The Airport entered into eight lease agreements with varying terms and amounts for building space rental and land rental through 2032. The Airport is reporting leases receivable of \$117,271.

The following is a schedule of future lease payments under the lease agreements:

Fiscal Year	Principal	Interest	Total
2025	\$ 41,129	\$ 2,621	\$ 43,750
2026	27,354	1,646	29,000
2027	21,963	837	22,800
2028	5,558	442	6,000
2029	5,660	340	6,000
2030-2032	15,607	393	16,000
Total	\$ 117,271	\$ 6,279	\$ 123,550



## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 23 - COSHOCTON COUNTY LAND REUTILIZATION CORPORATION - COMPONENT UNIT

##### **Description of the Corporation**

The Coshocton County Land Reutilization Corporation (the "Corporation") is a county land reutilization corporation that was formed on August 17, 2020 when the Coshocton County Board of Commissioners authorized the incorporation of the Corporation under Chapter 1724 of the Ohio Revised Code through resolution as a not-for-profit corporation under the laws of the State of Ohio. The purpose of the Corporation is for reclaiming, rehabilitating or reutilizing vacant, abandoned, tax-foreclosed or other real property throughout Coshocton County. The Corporation can potentially address parcels where the fair value of the property has been greatly exceeded by the delinquent taxes and assessed liens and are therefore not economically feasible to initiate foreclosure actions upon. By establishing the Corporation, the County can begin to address dilapidated housing issues in communities located in the County and also return properties to productive use. The Corporation has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code.

Pursuant to Section 1724.03 (B) of the Ohio Revised Code, the Board of Directors of the Corporation shall be composed of five members and no more than nine members including, (1) two County Commissioners, (2) the County Treasurer, (3) at least one representatives of municipal corporation in the county with the largest population, based on the population according to the most recent federal decennial census, and (5) any remaining members selected unanimously by the directors of the Corporation board. The term of office of each ex officio director runs concurrently with the term of office of that elected official. The term of office of each appointed director is two years.

The Corporation is a political subdivision of the State of Ohio. In accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organization Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus", the Corporation's primary government and basic financial statements include components units which are defined as legally separate organizations for which the Corporation is financially accountable. The Corporation is financially accountable for an organization if the Corporation appoints a voting majority of the organization's governing board and (1) the Corporation is able to significantly influence the programs or services performed or provided by the organization; or impose its will over the organization; or (2) the Corporation is legally entitled to or can otherwise access the organization's resources; or (3) the Corporation is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the Corporation is obligated for the debt of organization. The Corporation does not have any component units and does not include any organizations in its presentation. The Corporation's management believes these basic financial statements present all activities for which the Corporation is financially accountable. The Corporation is a component unit of Coshocton County, Ohio.

##### **Summary of Significant Accounting Policies**

The basic financial statements of the Corporation have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 23 - COSHOCTON COUNTY LAND REUTILIZATION CORPORATION - COMPONENT UNIT - (Continued)**

The Corporation's significant accounting policies are described below.

##### *Basis of Presentation*

The Corporation's basic financial statements include a statement of net position and a statement of activities. The statement of net position and the statement of activities display information about the Corporation as a whole.

The statement of net position presents the financial condition of the Corporation at year-end. The statement of activities presents a comparison between the expenses and program revenues for each program or function of the Corporation's governmental activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Corporation, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the Corporation.

##### *Measurement Focus*

The financial statements are prepared using a flow of economic resources measurement focus. All assets, all deferred outflows of resources, all liabilities and all deferred inflows of resources associated with the operation of the Corporation are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

##### *Basis of Accounting*

Basis of accounting determines when transactions are recorded on the financial records and reported on the financial statements. The financial statements are prepared using the accrual basis of accounting.

On the accrual basis of accounting, revenues are recognized when earned and expenses are recognized at the time they are incurred.

##### *Budgetary Process*

The Corporation is not bound by the budgetary laws prescribed by the Ohio Revised Code for purely governmental entities.

##### *Federal Income Tax*

The Corporation is exempt from federal income tax under Section 115(1) of the Internal Revenue Code.

##### *Cash and Cash Equivalents*

All monies received by the Corporation are deposited in a demand deposit account. The Corporation had no investments during the year or at the end of the year.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 23 - COSHOCTON COUNTY LAND REUTILIZATION CORPORATION - COMPONENT UNIT - (Continued)**

##### *Assets Held for Resale*

Assets held for resale represent properties purchased by or donated to the Corporation. All properties are recorded at the estimated net realizable value. The Corporation holds the properties until the home is either sold to a new owner, sold to an individual who will rehabilitate or the structure on the property is demolished. Properties with demolished structures could be transferred to the city or township they are in after demolition; parcels may be merged with adjacent parcels for development or green space projects; or the Corporation may sell other lots to the owners of adjacent parcels for a nominal cost.

##### *Accrued Liabilities and Long-Term Obligations*

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

Payables and accrued liabilities that, once incurred, are paid in a timely manner, and in full, from current financial resources are reported as obligations of the fund.

##### *Net Position*

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Corporation had no restricted net position at December 31, 2024.

##### *Intergovernmental Revenue*

The Corporation receives operating income through Coshocton County. This money represents 5% of all collections on current unpaid and delinquent property taxes once these taxes are paid. Pursuant to ORC 321.263, these penalty and interest monies are collected by the County when taxes are paid and then are paid to the Corporation.

#### **Deposits**

##### *Deposits with Financial Institutions*

At December 31, 2024, the carrying amount of all Corporation deposits was \$198,966. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2024, all of the Corporation's bank balance of \$198,966 was covered by the Federal Deposit Insurance Corporation (FDIC).

#### **Risk Management**

##### *Property and Liability*

The Corporation is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2024, the Corporation was covered by the County's insurance policy.

#### **Transactions with Coshocton County**

Pursuant to and in accordance with Section 321.261 (B) of the Ohio Revised Code, the Corporation has been authorized by the Coshocton County Board of Commissioners to receive 5.00% of all collections of delinquent real property and manufactured and mobile home taxes that are deposited into the County's Delinquent Tax Assessment and Collection Tax (DTACT) fund and will be available for appropriation by the Corporation to fund operations.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 24 - COSHOCTON COUNTY TRANSPORTATION IMPROVEMENT DISTRICT - COMPONENT UNIT

##### **Description of the District**

The Coshocton County Transportation Improvement District, (the “District”), is a body politic and corporate, created for the purpose to acquire, construct, enlarge, improve, equip, sell, lease, lease-purchase, exchange, or otherwise dispose of property, structures, and other facilities for transportation projects. The District was specifically created pursuant to Chapter 5540 of the Ohio Revised Code, as amended. The District was created by action of the Board of Coshocton County Commissioners on April 22, 2019 – Resolution 2019-027.

The District is governed by a Board of Trustees that acts as the authoritative and legislative body of the entity. The Board is comprised of seven members of whom five are voting and two are non-voting. Each Board member serves a term of one year and there are no term limits for reappointment. The five voting Board members are appointed by the Board of Coshocton County Commissioners, one nonvoting member is appointed by the Speaker of the Ohio House of Representatives of the general assembly, and one nonvoting member is appointed by the President of the Senate of the general assembly.

The District is a political subdivision of the State of Ohio. In accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14, “The Financial Reporting Entity” as amended by GASB Statement No. 39, “Determining Whether Certain Organization Are Component Units” and GASB Statement No. 61, “The Financial Reporting Entity: Omnibus”, the District’s primary government and basic financial statements include components units which are defined as legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization’s governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or impose its will over the organization; or (2) the District is legally entitled to or can otherwise access the organization’s resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of organization. The District does not have any component units and does not include any organizations in its presentation. The District’s management believes these basic financial statements present all activities for which the District is financially accountable. The District is a component unit of Coshocton County, Ohio.

##### **Summary of Significant Accounting Policies**

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The District’s significant accounting policies are described below.

##### **Basis of Presentation**

The District’s basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities.

The statement of net position presents the financial condition of the District at year-end. The statement of activities presents a comparison between the expenses and program revenues for each program or function of the District’s governmental activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the District.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 24 - COSHOCTON COUNTY TRANSPORTATION IMPROVEMENT DISTRICT - COMPONENT UNIT - (Continued)**

##### *Measurement Focus*

The financial statements are prepared using a flow of economic resources measurement focus. All assets, all deferred outflows of resources, all liabilities and all deferred inflows of resources associated with the operation of the District are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

##### *Basis of Accounting*

Basis of accounting determines when transactions are recorded on the financial records and reported on the financial statements. The financial statements are prepared using the accrual basis of accounting.

On the accrual basis of accounting, revenues are recognized when earned and expenses are recognized at the time they are incurred.

##### *Budgetary Process*

The District is not bound by the budgetary laws prescribed by the Ohio Revised Code for purely governmental entities. The District did not adopt an annual budget prior to the beginning of the year or approve appropriations and subsequent amendments during the year.

##### *Cash and Cash Equivalents*

All monies received by the District are deposited in a demand deposit account. The District had no investments during the year or at the end of the year.

##### *Capital Assets*

The District reports no capital assets.

##### *Accrued Liabilities and Long-Term Obligations*

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds.

##### *Net Position*

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The District had no restricted net position at December 31, 2024.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 24 - COSHOCTON COUNTY TRANSPORTATION IMPROVEMENT DISTRICT - COMPONENT UNIT - (Continued)**

##### *Estimates*

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

##### *Extraordinary and Special Items*

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the District Administration and that are either unusual in nature or infrequent in occurrence. The District had no extraordinary or special items during 2024.

##### **Deposits**

##### *Deposits with Financial Institutions*

At December 31, 2024, the carrying amount of all District deposits was \$500. Based on the criteria described in GASB Statement No. 40, “Deposits and Investment Risk Disclosures”, as of December 31, 2024, all of the District’s bank balance of \$500 was covered by the Federal Deposit Insurance Corporation (FDIC).

##### **Risk Management**

##### *Property and Liability*

The District is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2024, the District was covered by the County’s insurance policy.

##### **Contingencies**

Federal and State contracts are subject to review and audit by the grantor agencies or their designees. Such audits could lead to requests for reimbursement to the grantor agency for expenses disallowed under terms of the grant. There are no such claims pending and no known situations which would lead to such a claim. In addition, based upon prior experience and audit results, management believes that such disallowances, if any, would be immaterial.

##### **Receivables**

Receivables at December 31, 2024 consist of intergovernmental receivables (presented as due from other governments) arising from a grant. Receivables have been recorded to the extent that they are measurable at December 31, 2024. The receivable will be collected in the subsequent year.

##### **Liabilities**

Liabilities at December 31, 2024 consisted of \$500,000 due to the County. The District borrowed this amount on a loan with 0% interest. It is anticipated to be repaid in 2025.

#### **NOTE 25 - SUBSEQUENT EVENTS**

In June 2025, the County awarded a contract for \$3,736,656 to replace a bridge on County Road 365. The project is expected to be paid with Federal funds.

## REQUIRED SUPPLEMENTARY INFORMATION

**COSHOCTON COUNTY, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Basis</b>	<b>Final Budget - Over (Under) Actual Amounts</b>
<b>Budgetary revenues:</b>				
Property taxes	\$ 1,865,500	\$ 1,949,307	\$ 1,950,068	\$ 761
Sales taxes	7,100,000	7,100,000	7,489,737	389,737
Payment in lieu of taxes	750	750	1,511	761
Charges for services	1,533,575	1,563,167	1,530,648	(32,519)
Licenses and permits	3,375	3,375	2,761	(614)
Fines and forfeitures	35,300	35,300	36,945	1,645
Intergovernmental	2,190,782	2,456,282	2,470,750	14,468
Investment income	500,250	2,375,250	2,408,159	32,909
Rental income	70,000	64,380	65,460	1,080
Contributions and donations	-	1,500	1,500	-
Other	320,800	361,371	380,809	19,438
Total budgetary revenues	<u>13,620,332</u>	<u>15,910,682</u>	<u>16,338,348</u>	<u>427,666</u>
<b>Budgetary expenditures:</b>				
Current:				
General government:				
Legislative and executive	4,988,737	5,416,320	5,053,770	362,550
Judicial	2,928,326	2,881,118	2,614,362	266,756
Public safety	5,268,576	5,323,897	5,256,824	67,073
Public works	176,099	219,036	185,985	33,051
Health	102,738	89,483	86,003	3,480
Human services	415,683	431,095	360,874	70,221
Conservation and recreation	3,900	4,200	4,200	-
Capital outlay	703,395	688,063	416,089	271,974
Intergovernmental	192,800	193,200	193,200	-
Other	2,443,991	2,373,027	2,325,373	47,654
Debt service:				
Principal retirement	57,707	57,707	57,707	-
Interest and fiscal charges	7,929	7,929	7,929	-
Total budgetary expenditures	<u>17,289,881</u>	<u>17,685,075</u>	<u>16,562,316</u>	<u>1,122,759</u>
Budgetary excess (deficiency) of revenues over (under) expenditures	<u>(3,669,549)</u>	<u>(1,774,393)</u>	<u>(223,968)</u>	<u>1,550,425</u>
<b>Budgetary other financing sources (uses):</b>				
Sale of capital assets	25,000	17,048	19,623	2,575
Advances in	7,000	7,000	7,000	-
Advances (out)	(7,000)	(7,000)	(7,000)	-
Transfers in	-	67,550	67,464	(86)
Transfers (out)	(506,682)	(974,682)	(716,264)	258,418
Lease transaction	70,800	70,800	70,800	-
Bond issuance	-	-	-	-
Insurance proceeds	5,000	5,000	114	(4,886)
Other financing sources	75,900	147,326	181,541	34,215
Other financing uses	(302,081)	(302,081)	(2,088)	299,993
Total budgetary other financing sources (uses)	<u>(632,063)</u>	<u>(969,039)</u>	<u>(378,810)</u>	<u>590,229</u>
Net change in fund balances	(4,301,612)	(2,743,432)	(602,778)	2,140,654
<b>Budgetary fund balances at beginning of year</b>	4,351,753	4,351,753	4,351,753	-
<b>Prior year encumbrances appropriated</b>	473,472	473,472	473,472	-
<b>Budgetary fund balances at end of year</b>	<u>\$ 523,613</u>	<u>\$ 2,081,793</u>	<u>\$ 4,222,447</u>	<u>\$ 2,140,654</u>

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION



**COSHOCTON COUNTY, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
MOTOR VEHICLE LICENSE AND GAS TAX FUND  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary</b>	<b>Final Budget -</b>
			<b>Basis</b>	<b>Over (Under)</b>
				<b>Actual Amounts</b>
<b>Budgetary revenues:</b>				
Licenses and permits	\$ 1,000	\$ 8,700	\$ 8,800	\$ 100
Fines, forfeitures and settlements	45,000	51,255	55,336	4,081
Intergovernmental	6,180,000	6,455,000	6,601,909	146,909
Investment income	1,200	1,772	1,772	-
Other	104,300	119,093	128,656	9,563
Total budgetary revenues	<u>6,331,500</u>	<u>6,635,820</u>	<u>6,796,473</u>	<u>160,653</u>
<b>Budgetary expenditures:</b>				
Current:				
Public works	6,570,765	7,294,046	6,121,477	1,172,569
Debt service:				
Principal retirement	57,208	57,208	57,208	-
Interest and fiscal charges	5,642	5,642	5,642	-
Total budgetary expenditures	<u>6,633,615</u>	<u>7,356,896</u>	<u>6,184,327</u>	<u>1,172,569</u>
Budgetary excess (deficiency) of revenues over (under) expenditures	<u>(302,115)</u>	<u>(721,076)</u>	<u>612,146</u>	<u>1,333,222</u>
<b>Budgetary other financing sources:</b>				
Other financing sources	15,000	4,000	3,928	(72)
Total budgetary other financing sources	<u>15,000</u>	<u>4,000</u>	<u>3,928</u>	<u>(72)</u>
Net change in fund balances	(287,115)	(717,076)	616,074	1,333,150
<b>Budgetary fund balances at beginning of year</b>	3,735,277	3,735,277	3,735,277	-
<b>Prior year encumbrances appropriated</b>	290,210	290,210	290,210	-
<b>Budgetary fund balances at end of year</b>	<u>\$ 3,738,372</u>	<u>\$ 3,308,411</u>	<u>\$ 4,641,561</u>	<u>\$ 1,333,150</u>

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**COSHOCTON COUNTY, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
COUNTY BOARD OF DD FUND  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary</b>	<b>Final Budget -</b>
			<b>Basis</b>	<b>Over (Under)</b>
				<b>Actual Amounts</b>
<b>Budgetary revenues:</b>				
Property taxes	\$ 3,935,865	\$ 3,935,865	\$ 3,657,983	\$ (277,882)
Payment in lieu of taxes	-	-	884	884
Charges for services	312,450	312,450	396,953	84,503
Intergovernmental	1,572,760	1,572,760	1,731,804	159,044
Contributions and donations	2,000	2,000	780	(1,220)
Other	25,000	25,000	27,928	2,928
Total budgetary revenues	<u>5,848,075</u>	<u>5,848,075</u>	<u>5,816,332</u>	<u>(31,743)</u>
<b>Budgetary expenditures:</b>				
Current:				
Health	5,983,037	6,648,918	6,381,010	267,908
Debt service:				
Principal retirement	6,345	6,345	6,345	-
Interest and fiscal charges	593	593	593	-
Total budgetary expenditures	<u>5,989,975</u>	<u>6,655,856</u>	<u>6,387,948</u>	<u>267,908</u>
Budgetary excess (deficiency) of revenues over (under) expenditures	<u>(141,900)</u>	<u>(807,781)</u>	<u>(571,616)</u>	<u>236,165</u>
<b>Budgetary other financing sources (uses):</b>				
Transfers (out)	(37,508)	(37,508)	(37,508)	-
Other financing sources	26,000	26,000	45,042	19,042
Total budgetary other financing sources (uses)	<u>(11,508)</u>	<u>(11,508)</u>	<u>7,534</u>	<u>19,042</u>
Net change in fund balances	(153,408)	(819,289)	(564,082)	255,207
<b>Budgetary fund balances at beginning of year</b>	4,219,907	4,219,907	4,219,907	-
<b>Prior year encumbrances appropriated</b>	91,930	91,930	91,930	-
<b>Budgetary fund balances at end of year</b>	<u>\$ 4,158,429</u>	<u>\$ 3,492,548</u>	<u>\$ 3,747,755</u>	<u>\$ 255,207</u>

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**COSHOCTON COUNTY, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
EMERGENCY AMBULANCE LEVY FUND  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Basis</b>	<b>Final Budget - Over (Under) Actual Amounts</b>
<b>Budgetary revenues:</b>				
Real and other taxes	\$ 1,836,240	\$ 1,836,240	\$ 1,833,517	\$ (2,723)
Payment in lieu of taxes	-	-	477	477
Charges for services	1,275,000	1,513,000	1,550,033	37,033
Intergovernmental	532,000	712,656	700,392	(12,264)
Contributions and donations	-	4,045	4,669	624
Other	32,000	27,600	27,605	5
Total budgetary revenues	<u>3,675,240</u>	<u>4,093,541</u>	<u>4,116,693</u>	<u>23,152</u>
<b>Budgetary expenditures:</b>				
Current:				
Health	4,555,689	4,878,331	4,774,286	104,045
Debt service:				
Principal retirement	45,185	45,185	45,185	-
Interest and fiscal charges	261,068	95,949	95,949	-
Total budgetary expenditures	<u>4,861,942</u>	<u>5,019,465</u>	<u>4,915,420</u>	<u>104,045</u>
Budgetary excess (deficiency) of revenues over (under) expenditures	<u>(1,186,702)</u>	<u>(925,924)</u>	<u>(798,727)</u>	<u>127,197</u>
<b>Budgetary other financing sources:</b>				
Transfers in	567,153	273,749	273,749	-
Total budgetary other financing sources	<u>567,153</u>	<u>273,749</u>	<u>273,749</u>	<u>-</u>
Net change in fund balances	(619,549)	(652,175)	(524,978)	127,197
<b>Budgetary fund balances at beginning of year</b>	1,002,388	1,002,388	1,002,388	-
<b>Prior year encumbrances appropriated</b>	38,876	38,876	38,876	-
<b>Budgetary fund balances at end of year</b>	<u>\$ 421,715</u>	<u>\$ 389,089</u>	<u>\$ 516,286</u>	<u>\$ 127,197</u>

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**COSHOCTON COUNTY, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
AMERICAN RESCUE PLAN ACT FUND  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary</b>	<b>Final Budget -</b>
			<b>Basis</b>	<b>Over (Under)</b>
				<b>Actual Amounts</b>
<b>Budgetary expenditures:</b>				
Other	\$ 3,151,391	\$ 3,155,489	\$ 3,155,489	\$ -
Total budgetary expenditures	<u>3,151,391</u>	<u>3,155,489</u>	<u>3,155,489</u>	<u>-</u>
Net change in fund balances	(3,151,391)	(3,155,489)	(3,155,489)	-
<b>Budgetary fund balances at beginning of year</b>	194,055	194,055	194,055	-
<b>Prior year encumbrances appropriated</b>	<u>2,961,434</u>	<u>2,961,434</u>	<u>2,961,434</u>	<u>-</u>
<b>Budgetary fund balances at end of year</b>	<u>\$ 4,098</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**COSHOCTON COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY AND  
COUNTY PENSION CONTRIBUTIONS  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - TRADITIONAL PLAN

LAST TEN FISCAL YEARS

<b>Calendar Year (1)</b>	<b>County's Proportion of the Net Pension Liability</b>	<b>County's Proportionate Share of the Net Pension Liability</b>	<b>County's Covered Payroll</b>	<b>County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2024	0.119381000%	\$ 30,318,591	\$ 18,496,556	163.91%	79.01%
2023	0.119255000%	34,108,466	17,315,646	196.98%	75.74%
2022	0.123882000%	10,416,666	17,396,451	59.88%	92.62%
2021	0.118548000%	16,972,971	15,560,871	109.07%	86.88%
2020	0.115623000%	22,240,091	14,999,298	148.27%	82.17%
2019	0.115473000%	29,688,152	14,387,989	206.34%	74.70%
2018	0.117088000%	17,748,319	15,199,868	116.77%	84.66%
2017	0.114872000%	25,393,424	15,527,875	163.53%	77.25%
2016	0.120146000%	20,254,366	14,691,942	137.86%	81.08%
2015	0.119920000%	14,069,900	14,951,925	94.10%	86.45%

<b>Calendar Year</b>	<b>Contractually Required Contributions</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>County's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2024	\$ 2,736,697	\$ (2,736,697)	\$ -	\$ 18,722,891	14.62%
2023	2,697,247	(2,697,247)	-	18,496,556	14.58%
2022	2,529,615	(2,529,615)	-	17,315,646	14.61%
2021	2,541,275	(2,541,275)	-	17,396,451	14.61%
2020	2,275,455	(2,275,455)	-	15,560,871	14.62%
2019	2,318,200	(2,318,200)	-	14,999,298	15.45%
2018	2,108,656	(2,108,656)	-	14,387,989	14.65%
2017	2,066,950	(2,066,950)	-	15,199,868	13.59%
2016	1,863,345	(1,863,345)	-	15,527,875	12.00%
2015	1,763,033	(1,763,033)	-	14,691,942	12.00%

(1) Amounts presented for each fiscal year were determined as of the County's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**COSHOCTON COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF  
THE NET PENSION ASSET AND  
COUNTY PENSION CONTRIBUTIONS  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - COMBINED PLAN

LAST TEN FISCAL YEARS

<b>Calendar Year (1)</b>	<b>County's Proportion of the Net Pension Asset</b>	<b>County's Proportionate Share of the Net Pension Asset</b>	<b>County's Covered Payroll</b>	<b>County's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2024	0.143711000%	\$ 428,514	\$ 638,925	67.07%	144.55%
2023	0.134088000%	305,988	605,779	50.51%	137.14%
2022	0.128518000%	489,380	566,500	86.39%	169.88%
2021	0.112035000%	312,693	480,486	65.08%	157.67%
2020	0.101442000%	205,852	423,907	48.56%	145.28%
2019	0.116493000%	122,284	481,400	25.40%	126.64%
2018	0.115052000%	151,332	458,692	32.99%	137.28%
2017	0.107132000%	58,044	402,633	14.42%	116.55%
2016	0.084810000%	40,167	314,325	12.78%	116.90%
2015	0.089523000%	33,530	327,242	10.25%	114.83%

<b>Calendar Year</b>	<b>Contractually Required Contributions</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>County's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2024	\$ 73,398	\$ (73,398)	\$ -	\$ 611,650	12.00%
2023	76,671	(76,671)	-	638,925	12.00%
2022	84,809	(84,809)	-	605,779	14.00%
2021	79,310	(79,310)	-	566,500	14.00%
2020	67,268	(67,268)	-	480,486	14.00%
2019	59,347	(59,347)	-	423,907	14.00%
2018	67,396	(67,396)	-	481,400	14.00%
2017	59,630	(59,630)	-	458,692	13.00%
2016	48,316	(48,316)	-	402,633	12.00%
2015	37,719	(37,719)	-	314,325	12.00%

(1) Amounts presented for each fiscal year were determined as of the County's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**COSHOCTON COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF  
THE NET PENSION ASSET AND  
COUNTY PENSION CONTRIBUTIONS  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - MEMBER DIRECTED PLAN

LAST TEN FISCAL YEARS

<b>Calendar Year (1)</b>	<b>County's Proportion of the Net Pension Asset</b>	<b>County's Proportionate Share of the Net Pension Asset</b>	<b>County's Covered Payroll</b>	<b>County's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2024	0.032262000%	\$ 3,491	\$ 230,120	1.52%	134.44%
2023	0.047246000%	3,578	311,260	1.15%	126.74%
2022	0.063104000%	11,073	382,530	2.89%	171.84%
2021	0.068732000%	12,114	401,710	3.02%	188.21%
2020	0.073450000%	2,701	409,860	0.66%	118.84%
2019	0.065351000%	1,398	360,950	0.39%	113.42%
2018	0.068967000%	2,326	367,280	0.63%	124.46%
2017	0.069012000%	279	429,900	0.06%	103.40%
2016	0.061383000%	228	406,310	0.06%	103.91%
2015	n/a	n/a	n/a	n/a	n/a

<b>Calendar Year</b>	<b>Contractually Required Contributions</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>County's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2024	\$ 23,801	\$ (23,801)	\$ -	\$ 238,010	10.00%
2023	23,012	(23,012)	-	230,120	10.00%
2022	31,126	(31,126)	-	311,260	10.00%
2021	38,253	(38,253)	-	382,530	10.00%
2020	40,171	(40,171)	-	401,710	10.00%
2019	40,986	(40,986)	-	409,860	10.00%
2018	36,095	(36,095)	-	360,950	10.00%
2017	36,728	(36,728)	-	367,280	10.00%
2016	42,990	(42,990)	-	429,900	10.00%
2015	40,631	(40,631)	-	406,310	10.00%

(1) Amounts presented for each fiscal year were determined as of the County's measurement date which is the prior year-end.  
n/a - information not available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**COSHOCTON COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY AND  
COUNTY PENSION CONTRIBUTIONS  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TEN FISCAL YEARS

<b>Calendar Year (1)</b>	<b>County's Proportion of the Net Pension Liability</b>	<b>County's Proportionate Share of the Net Pension Liability</b>	<b>County's Covered Payroll</b>	<b>County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2024	0.002187960%	\$ 420,999	\$ 289,400	145.47%	82.55%
2023	0.002462950%	530,395	288,629	183.76%	80.02%
2022	0.002402710%	534,125	294,979	181.07%	78.88%
2021	0.002851646%	364,609	373,250	97.68%	87.78%
2020	0.002766330%	669,353	369,800	181.00%	75.48%
2019	0.002819760%	623,573	352,879	176.71%	77.40%
2018	0.002786050%	612,590	334,714	183.02%	77.30%
2017	0.002650620%	629,660	323,957	194.37%	75.30%
2016	0.002743620%	918,372	293,443	312.96%	66.80%
2015	0.002679090%	740,422	263,736	280.74%	72.10%

<b>Calendar Year</b>	<b>Contractually Required Contributions</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>County's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2024	\$ 41,947	\$ (41,947)	\$ -	\$ 299,621	14.00%
2023	40,516	(40,516)	-	289,400	14.00%
2022	40,408	(40,408)	-	288,629	14.00%
2021	41,297	(41,297)	-	294,979	14.00%
2020	52,255	(52,255)	-	373,250	14.00%
2019	51,772	(51,772)	-	369,800	14.00%
2018	49,403	(49,403)	-	352,879	14.00%
2017	46,860	(46,860)	-	334,714	14.00%
2016	45,354	(45,354)	-	323,957	14.00%
2015	41,082	(41,082)	-	293,443	14.00%

(1) Amounts presented for each fiscal year were determined as of the County's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION



# COSHOCOTON COUNTY, OHIO

## SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/(ASSET) AND COUNTY OPEB CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST EIGHT AND TEN FISCAL YEARS

<b>Fiscal Year (1) (2)</b>	<b>County's Proportion of the Net OPEB Liability/(Asset)</b>	<b>County's Proportionate Share of the Net OPEB Liability/(Asset)</b>	<b>County's Covered Payroll</b>	<b>County's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/(Asset)</b>
2024	0.116349000%	\$ (1,018,636)	\$ 19,365,601	5.26%	107.76%
2023	0.116725000%	712,585	18,232,685	3.91%	94.79%
2022	0.121426000%	(3,675,663)	18,345,481	20.04%	128.23%
2021	0.116331000%	(2,003,887)	16,443,067	12.19%	115.57%
2020	0.113512000%	15,258,005	15,833,065	96.37%	47.80%
2019	0.113492000%	13,890,154	15,230,339	91.20%	46.33%
2018	0.114970000%	12,063,143	16,025,840	75.27%	54.14%
2017	0.112186280%	11,030,918	16,360,408	67.42%	54.05%

<b>Fiscal Year</b>	<b>Contractually Required Contributions</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>County's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2024	\$ 21,754	\$ (21,754)	\$ -	\$ 19,572,551	0.11%
2023	21,983	(21,983)	-	19,365,601	0.11%
2022	12,451	(12,451)	-	18,232,685	0.07%
2021	15,301	(15,301)	-	18,345,481	0.08%
2020	16,069	(16,069)	-	16,443,067	0.10%
2019	16,394	(16,394)	-	15,833,065	0.10%
2018	14,438	(14,438)	-	15,230,339	0.09%
2017	171,277	(171,277)	-	16,025,840	1.07%
2016	319,670	(319,670)	-	16,360,408	1.95%
2015	285,313	(285,313)	-	15,412,577	1.85%

(1) Amounts presented for each fiscal year were determined as of the County's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

# COSHOCKTON COUNTY, OHIO

## SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/(ASSET) AND COUNTY OPEB CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST EIGHT AND TEN FISCAL YEARS

Calendar Year (1) (2)	County's Proportion of the Net OPEB Liability/(Asset)	County's Proportionate Share of the Net OPEB Liability/(Asset)	County's Covered Payroll	County's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/(Asset)
2024	0.002189760%	\$ (41,536)	\$ 289,400	14.35%	158.01%
2023	0.002462950%	(47,901)	288,629	16.60%	168.52%
2022	0.002402710%	(62,214)	294,979	21.09%	230.73%
2021	0.002851646%	(60,125)	373,250	16.11%	174.73%
2020	0.002766330%	(48,618)	369,800	13.15%	182.13%
2019	0.002819760%	(46,702)	352,879	13.23%	174.70%
2018	0.002786050%	(45,000)	334,714	13.44%	176.00%
2017	0.002650620%	103,417	323,957	31.92%	47.10%

Calendar Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	County's Covered Payroll	Contributions as a Percentage of Covered Payroll
2024	\$ -	\$ -	\$ -	\$ 299,621	0.00%
2023	-	-	-	289,400	0.00%
2022	-	-	-	288,629	0.00%
2021	-	-	-	294,979	0.00%
2020	-	-	-	373,250	0.00%
2019	-	-	-	369,800	0.00%
2018	-	-	-	352,879	0.00%
2017	-	-	-	334,714	0.00%
2016	-	-	-	323,957	0.00%
2015	-	-	-	293,443	0.00%

(1) Amounts presented for each fiscal year were determined as of the County's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

# COSHOCTON COUNTY, OHIO

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

### NOTE 1 - BUDGETARY PROCESS

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The schedule of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund and any major special revenue fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and
- (d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis is as follows:

#### Net Change in Fund Balance

	<u>General fund</u>	<u>Motor Vehicle License and Gasoline Tax Fund</u>	<u>County Board of DD Fund</u>	<u>Emergency Ambulance Levy Fund</u>	<u>American Rescue Plan Act Fund</u>
Budget basis	\$ (602,778)	\$ 616,074	\$ (564,082)	\$ (524,978)	\$ (3,155,489)
Net adjustment for revenue accruals	360,453	456,772	339,315	81,777	2,667,550
Net adjustment for expenditure accruals	544,783	(695,992)	(21,237)	(10,088)	(2,241,524)
Net adjustment for other sources/uses	(167,453)	(3,928)	(45,042)	-	-
Funds budgeted elsewhere	10,328	-	-	-	-
Adjustments for encumbrances	<u>508,745</u>	<u>669,949</u>	<u>125,002</u>	<u>813,742</u>	<u>2,729,463</u>
GAAP Basis	<u>\$ 654,078</u>	<u>\$ 1,042,875</u>	<u>\$ (166,044)</u>	<u>\$ 360,453</u>	<u>\$ -</u>

As part of Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting", certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund. This includes the county recorder equipment fund, the certificate of title administration fund, the unclaimed monies fund, the foreclosure unclaimed monies fund, Medicaid sales tax transition fund and the payroll clearing accounts.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB)

##### PENSION

##### *OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)*

##### *Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

##### *Change in assumptions:*

- There were no changes in assumptions for 2015.
- There were no changes in assumptions for 2016.
- For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25%, (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75% and (d) COLA for post 1/7/2013 retirees were changed to 3.00%, simple through 2018, then 2.15% simple.
- There were no changes in assumptions for 2018.
- For 2019, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the assumed rate of return and discount rate were reduced from 7.50% down to 7.20%.
- For 2020, COLA for post 1/7/2013 retirees were changed to 1.40%, simple through 2020, then 2.15% simple.
- For 2021, COLA for post 1/7/2013 retirees were changed to 0.50%, simple through 2021, then 2.15% simple.
- For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) wage inflation was changed from 3.25% to 2.75%, (b) future salary increases, including inflation were changed from 3.25%-10.75% to 2.75%-10.75%, (c) COLA for post 1/7/2013 retirees were changed 3.00%, simple through 2022, then 2.05% simple and (d) the actuarially assumed rate of return was changed from 7.20% to 6.90%. Pre-retirement mortality rates are based on the Pub-2010 General Employee Mortality tables for State and Local Government divisions, the Pub-2010 Safety Employee Mortality tables for the Public Safety and Law Enforcement divisions. Postretirement mortality rates are based on the PubG-2010 Retiree Mortality Tables. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.
- For 2023, COLA for post 1/7/2013 retirees were changed to 3.00%, simple through 2023, then 2.05% simple.
- For 2024, COLA for post 1/7/2013 retirees were changed to 2.30%, simple through 2024, then 2.05% simple.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

##### *STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO*

###### *Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- For 2017, STRS decreased the Cost of Living Adjustment (COLA) to zero.
- There were no changes in benefit terms from amounts previously reported for 2018.
- There were no changes in benefit terms from amounts previously reported for 2019.
- There were no changes in benefit terms from amounts previously reported for 2020.
- There were no changes in benefit terms from amounts previously reported for 2021.
- There were no changes in benefit terms from amounts previously reported for 2022.
- There were no changes in benefit terms from amounts previously reported for 2023.
- There were no changes in benefit terms from amounts previously reported for 2024.

###### *Changes in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2015.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2016.
- For 2017, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation, (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2018.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2019.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2020.
- For 2021, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.45% to 7.00% and (b) the discount rate of return was reduced from 7.45% to 7.00%.
- For 2022, the following changes of assumption affected the total pension liability since the prior measurement date: the projected salary increases went from 12.50% at age 20 to 2.50% at age 65 to varies by service from 2.50% to 8.50%.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2023.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2024.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

##### **OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

##### *OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)*

##### *Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- For 2021, the following were the most significant changes in benefit terms since the prior measurement date: the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care Plan. These changes are effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation. These changes significantly decreased the total OPEB liability for the measurement date December 31, 2020.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

##### *Change in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.
- For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.85% up to 3.96%, (b) the investment rate of return was decreased from 6.50% percent down to 6.00%, (c) the municipal bond rate was increased from 3.31% up to 3.71% and (d) the health care cost trend rate was increased from 7.50%, initial/3.25%, ultimate in 2028 up to 10.00%, initial/3.25% ultimate in 2029.
- For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.96% up to 3.16%, (b) the municipal bond rate was decreased from 3.71% up to 2.75% and (c) the health care cost trend rate was increased from 10.50%, initial/3.25%, ultimate in 2029 up to 10.50%, initial/3.50% ultimate in 2030.
- For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.16% up to 6.00%, (b) the municipal bond rate was decreased from 2.75% up to 2.00% and (c) the health care cost trend rate was decreased from 10.50%, initial/3.50%, ultimate in 2030 down to 8.50%, initial/3.50% ultimate in 2035.
- For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) wage inflation changed from 3.25% to 2.75%, (b) projected salary increases, including inflation changed from 3.25%-10.75% to 2.75%-10.75%, (c) the municipal bond rate was changed from 2.00% to 1.84% and (d) the health care cost trend rate was changed from 8.50% initial, 3.50% ultimate in 2035 to 5.50% initial, 3.50% ultimate in 2034.
- For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 6.00% to 5.22%, (b) the municipal bond rate was changed from 1.84% to 4.05% and (c) the health care cost trend rate was changed from 5.50% initial, 3.50% ultimate in 2034 to 5.50% initial, 3.50% ultimate in 2036.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

- For 2024, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed to 5.70%, (b) the municipal bond rate was changed to 3.77% and (c) the health care cost trend rate was changed to 5.50% initial, 3.50% ultimate in 2038.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

##### *Change in benefit terms:*

- For 2017, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.
- For 2018, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.
- For 2019, STRS increased the subsidy percentage from 1.944% to 1.984% effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.
- For 2020, the non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.
- For 2021, the non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055% to 2.100%. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.
- For 2022, the non-Medicare subsidy percentage was increased from 2.100% to 2.200%.
- There were no changes in benefit terms from the amounts previously reported for 2023.
- There were no changes in benefit terms from the amounts previously reported for 2024.

##### *Change in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2016.
- For 2017, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.
- For 2018, the following changes of assumptions affected the total OPEB liability/asset since the prior measurement date: (a) the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and (b) decrease in health care cost trend rates from 6.00%-11.00% initial; 4.50% ultimate down to Medical Pre-Medicare 6.00% and Medicare 5.00% initial; 4.00% ultimate and Prescription Drug Pre-Medicare 8.00% and Medicare (5.23%) initial; 4.00% ultimate.

## COSHOCTON COUNTY, OHIO

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

- For 2019, health care cost trend rates were changed to the following: medical pre-Medicare from 6.00% initial - 4.00% ultimate down to 5.87% initial - 4.00% ultimate; medical Medicare from 5.00% initial - 4.00% ultimate down to 4.93% initial - 4.00% ultimate; prescription drug pre-Medicare from 8.00% initial - 4.00% ultimate down to 7.73% initial - 4.00% ultimate and (5.23%) initial - 4.00% ultimate up to 9.62% initial - 4.00% ultimate.
- For 2020, health care cost trend rates were changed to the following: medical pre-Medicare from 5.87% initial - 4.00% ultimate down to 5.00% initial - 4.00% ultimate; medical Medicare from 4.93% initial - 4.00% ultimate down to -6.69% initial - 4.00% ultimate; prescription drug pre-Medicare from 7.73% initial - 4.00% ultimate down to 6.50% initial - 4.00% ultimate; prescription drug Medicare from 9.62% initial - 4.00% ultimate up to 11.87% initial - 4.00% ultimate.
- For 2021, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.45% to 7.00%, (b) the discount rate of return was reduced from 7.45% to 7.00% and (c) health care cost trend rates were changed to the following: medical Medicare from -6.69% initial - 4.00% ultimate down to -16.18% initial - 4.00% ultimate; prescription drug Medicare from 11.87% initial - 4.00% ultimate up to 29.98% initial - 4.00% ultimate.
- For 2022, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) projected salary increase went from 12.50% at age 20 to 2.50% at age 65 to varies by services from 2.50% to 8.50% and (b) health care cost trend rates were changed to the following: Pre-Medicare from 5.00% initial - 4.00% ultimate to 7.50% initial - 3.94% ultimate; medical Medicare from -16.18% initial - 4.00% ultimate to -68.78% initial - 3.94% ultimate; prescription drug Pre-Medicare from 6.50% initial - 4.00% ultimate to 9.00% initial - 3.94% ultimate; Medicare from 29.98% initial - 4.00% ultimate to -5.47% initial - 3.94% ultimate.
- For 2023, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) health care cost trend rates were changed to the following: Pre-Medicare from 7.50% initial - 3.94% ultimate to 7.50% initial - 4.14% ultimate; medical Medicare from -68.78% initial - 3.94% ultimate to -10.94% initial - 4.14% ultimate; prescription drug Pre-Medicare from 9.00% initial - 3.94% ultimate to -11.95% initial - 4.14% ultimate; Medicare from -5.47% initial - 3.94% ultimate to 1.33% initial - 4.14% ultimate.
- For 2024, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) health care cost trend rates were changed to the following: Pre-Medicare from 7.50% initial - 4.14% ultimate to 7.50% initial - 3.94% ultimate; medical Medicare from -10.94% initial - 4.14% ultimate to -112.22% initial - 3.94% ultimate; prescription drug Pre-Medicare from -11.95% initial - 4.14% ultimate to 8.00% initial - 3.94% ultimate; Medicare from 1.33% initial - 4.14% ultimate to -15.14% initial - 3.94% ultimate.



**COSHOCTON COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

Federal Grantor/ Pass Through Grantor/ Program or Cluster Title	Assistance Listing Number	Pass Through Entity Identifying Number/ Additional Award Identification	Total Federal Expenditures
<b><u>U.S. DEPARTMENT OF AGRICULTURE</u></b>			
<i>Passed through the Ohio Department of Job and Family Services:</i>			
SNAP Cluster:			
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program:			
FAET Operating	10.561	G-2425-11-6123	\$9,504
FAET 100%	10.561	G-2425-11-6123	19,442
Income Maintenance Food Assistance	10.561	G-2425-11-6123	380,216
Total SNAP Cluster			<u>409,162</u>
<b>Total U.S. Department of Agriculture</b>			<b>409,162</b>
<b><u>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</u></b>			
<i>Passed through the Ohio Department of Development:</i>			
Community Development Block Grants/State's Program:			
Community Development Block Grants/State's Program	14.228	B-C-21-1AP-1	21,250
Community Development Block Grants/State's Program	14.228	B-C-23-1AP-1	206,138
COVID-19 Community Development Block Grants/State's Program	14.228	B-D-21-1AP-3	3,120,001
COVID-19 Community Development Block Grants/State's Program	14.228	B-D-21-1AP-4	1
COVID-19 Community Development Block Grants/State's Program	14.228	B-D-23-1AP-1	10,000
COVID-19 Community Development Block Grants/State's Program	14.228	B-D-23-1AP-2	88,481
Community Development Block Grants/State's Program	14.228	B-F-21-1AP-1	379,063
Community Development Block Grants/State's Program	14.228	B-F-23-1AP-1	124,550
Community Development Block Grants/State's Program	14.228	B-X-21-1AP-1	3
Community Development Block Grants/State's Program	14.228	B-X-23-1AP-1	9,000
Total Community Development Block Grants / State's Program			<u>3,958,487</u>
Home Investment Partnerships Program	14.239	B-C-21-1AP-2	<u>67,592</u>
<b>Total U.S. Department of Housing and Urban Development</b>			<b>4,026,079</b>
<b><u>U.S. DEPARTMENT OF THE INTERIOR</u></b>			
<i>Direct from U.S. Department of the Interior:</i>			
Payment in Lieu of Taxes	15.226	N/A	<u>1,078</u>
<b>Total U.S. Department of the Interior</b>			<b>1,078</b>
<b><u>U.S. DEPARTMENT OF JUSTICE</u></b>			
<i>Passed through the Ohio Office of Criminal Justice Services:</i>			
Crime Victims Assistance Program	16.575	2024-VOCA-135499092	<u>25,680</u>
<b>Total U.S. Department of Justice</b>			<b>25,680</b>
<b><u>U.S. DEPARTMENT OF LABOR</u></b>			
<i>Passed through Greater Ohio Workforce Board, Inc:</i>			
Unemployment Insurance			
RESEA Program	17.225	2020/21-7216-1 / 2024/25-7216-1	<u>46,824</u>
Total Unemployment Insurance			<u>46,824</u>
WIOA Cluster:			
WIA / WIOA - Adult Program:			
WIA/WIOA Adult Program	17.258	2020/21-7216-1 / 2024/25-7216-1	33,391
WIA/WIOA OMJ Branding	17.258	2020/21-7216-1 / 2024/25-7216-1	<u>3,848</u>
Total WIA / WIOA - Adult Program			<u>37,239</u>
WIA/WIOA Youth Activities Program:			
WIA/WIOA Youth Activities (PY23)	17.259	2020/21-7216-1	<u>51,901</u>
Total WIA/WIOA Youth Activities Program			<u>51,901</u>
WIA / WIOA - Dislocated Workers Program:			
WIA / WIOA - Dislocated Workers Formula	17.278	2020/21-7216-1 / 2024/25-7216-1	<u>35,904</u>
Total WIA / WIOA - Dislocated Workers Program			<u>35,904</u>
Total WIOA Cluster			<u>125,044</u>
<b>Total U.S. Department of Labor</b>			<b>171,868</b>

**COSHOCTON COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(Continued)**

Federal Grantor/ Pass Through Grantor/ Program or Cluster Title	Assistance Listing Number	Pass Through Entity Identifying Number/ Additional Award Identification	Total Federal Expenditures
<b><u>U.S. DEPARTMENT OF TRANSPORTATION</u></b>			
<i>Passed through the Ohio Department of Transportation:</i>			
Formula Grants for Rural Areas and Tribal Transit Program:			
Formula Grants for Rural Areas	20.509	RPTF-4192-025-231	\$96,179
Formula Grants for Rural Areas	20.509	RPTM-0192-025-233	16,600
Formula Grants for Rural Areas	20.509	RPTF-4192-025-233	165,000
Formula Grants for Rural Areas	20.509	RPTF-4192-025-251	248,737
Formula Grants for Rural Areas	20.509	OCPX-0192-004-251	29,244
Formula Grants for Rural Areas	20.509	OCPX-0192-004-232	35,536
Formula Grants for Rural Areas	20.509	RTAP-7192-063-241	104
Total Formula Grants for Rural Areas and Tribal Transit Program			591,400
Federal Transit Cluster:			
Bus and Bus Facilities Formula & Discretionary Programs (Bus Program)	20.526	BABF-0192-010-231	108,656
Bus and Bus Facilities Formula & Discretionary Programs (Bus Program)	20.526	BABF-0192-010-232	108,656
Bus and Bus Facilities Formula & Discretionary Programs (Bus Program)	20.526	BABF-0192-010-234	108,656
Total Federal Transit Cluster			325,968
<b>Total U.S. Department of Transportation</b>			<b>917,368</b>
<b><u>U.S. DEPARTMENT OF THE TREASURY</u></b>			
<i>Passed through the Ohio Department of Job and Family Services:</i>			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds Grant	21.027	G-2425-11-6123	35,382
<i>Passed through the Ohio Emergency Management Agency, Ohio Department of Public Safety:</i>			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds Grant:			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds Grant	21.027	AFRR-250-HIR	183,971
COVID-19 Coronavirus State and Local Fiscal Recovery Funds Grant	21.027	AFRR-250-WELL	14,999
Total COVID-19 Coronavirus State and Local Fiscal Recovery Funds Grant			198,970
<i>Passed through the Ohio Mid-Eastern Governments Association:</i>			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds Grant	21.027	DEV-2022-196924	57,169
COVID-19 Coronavirus State and Local Fiscal Recovery Funds Grant	21.027	GOA-FY24-ACGDG-203930	24,865
			82,034
<i>Direct from U.S. Department of the Treasury:</i>			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds Grant	21.027	SLFRP0763	422,025
<b>Total U.S. Department of the Treasury</b>			<b>738,411</b>
<b><u>U.S. DEPARTMENT OF EDUCATION</u></b>			
<i>Passed through the Ohio Department of Education and Workforce:</i>			
Special Education Cluster (IDEA):			
Special Education - Preschool Grants (IDEA Preschool)	84.173	H173A230119	1,722
Total Special Education Cluster (IDEA)			1,722
<i>Passed through the Ohio Department of Developmental Disabilities:</i>			
Special Education - Grants for Infants and Families:			
Grants for Infants and Families	84.181	H181A220024	92,125
Grants for Infants and Families	84.181	H181A230024	5,167
Total Special Education - Grants for Infants and Families			97,292
<i>Passed through the Ohio Department of Children and Youth:</i>			
Special Education - Grants for Infants and Families:			
Grants for Infants and Families	84.181	H181A230024	24,209
Total Special Education - Grants for Infants and Families			24,209
<b>Total U.S. Department of Education</b>			<b>123,223</b>
<b><u>U.S. ELECTION ASSISTANCE COMMISSION</u></b>			
<i>Passed through the Ohio Secretary of State:</i>			
HAVA Election Security Grants	90.404	EACELSEC18OH	9,283
<b>Total U.S. Election Assistance Commission</b>			<b>9,283</b>

**COSHOCTON COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(Continued)**

Federal Grantor/ Pass Through Grantor/ Program or Cluster Title	Assistance Listing Number	Pass Through Entity Identifying Number/ Additional Award Identification	Total Federal Expenditures
<b><u>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</u></b>			
<i>Passed through the Area Agency on Aging, Region 9:</i>			
Aging Cluster:			
Special Programs for the Aging Title III, Part B Grants for Supportive Services and Senior Centers	93.044	N/A	\$38,421
Total Aging Cluster			<u>38,421</u>
<i>Passed through the Ohio Department of Health:</i>			
Injury Prevention and Control Research and State and Community Based Programs	93.136	N/A	1,391
Maternal, Infant, and Early Childhood Home Visiting	93.870	01610021MH1224	70,389
<i>Passed through the Ohio Department of Developmental Disabilities:</i>			
Social Services Block Grant	93.667	2401OHSOSR	26,537
<i>Passed through the Ohio Department of Children and Youth:</i>			
Title IV-E Prevention:			
Title IV-E Ohio Start	93.472	G-2425-11-6123	12,477
Total Title IV-E Prevention			<u>12,477</u>
Promoting Safe and Stable Families:			
FCFC IV-B Part 2	93.556	G-2425-11-6123	16,569
ESAA Preservation	93.556	G-2425-11-6123	6,787
ESSA Reunification	93.556	G-2425-11-6123	3,505
Total Promoting Safe and Stable Families:			<u>26,861</u>
CCDF Cluster:			
Child Care Administration	93.575	G-2425-11-6123	3,324
Child Care Non-Admin	93.575	G-2425-11-6123	11,261
Total CCDF Cluster			<u>14,585</u>
Stephanie Tubbs Jones Child Welfare Services Program			
FCFC IV-B Part 1	93.645	G-2425-11-6123	1,996
IV-B	93.645	G-2425-11-6123	34,549
Total Stephanie Tubbs Jones Child Welfare Services Program			<u>36,545</u>
Foster Care Title IV-E:			
IV-E Admin & Training Foster Care 75%	93.658	G-2425-11-6123	6,392
IV-E Admin & Training Foster Care	93.658	G-2425-11-6123	36,368
Title IV-E Foster Care Contracts	93.658	G-2425-11-6123	4,996
Title IV-E Foster Care Maintenance	93.658	G-2425-11-6123	568,239
Total Foster Care Title IV-E:			<u>615,995</u>
Adoption Assistance:			
IV-E Admin & Training Adoption Assistance 75%	93.659	G-2425-11-6123	11,349
IV-E Admin & Training Adoption Assistance -Adoption	93.659	G-2425-11-6123	67,472
Title IV-E Adoption Assistance Contracts	93.659	G-2425-11-6123	116,256
Non-Recurring Adoption	93.659	G-2425-11-6123	2,000
Total Adoption Assistance			<u>197,077</u>
John H. Chafee Foster Care Program for Successful Transition to Adulthood:			
Federal Chafee	93.674	G-2425-11-6123	3,032
Maternal, Infant, and Early Childhood Home Visiting	93.870	01610021MH1224	17,301
<i>Passed through the Ohio Department of Job and Family Services:</i>			
Title IV-E Prevention:			
Title IV-E Ohio Start	93.472	G-2223-11-6913	37,599
Total Title IV-E Prevention			<u>37,599</u>
Promoting Safe and Stable Families:			
ESAA Preservation	93.556	G-2425-11-6123	10,954
ESSA Reunification	93.556	G-2425-11-6123	680
Total Promoting Safe and Stable Families:			<u>11,634</u>

**COSHOCTON COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(Continued)**

Federal Grantor/ Pass Through Grantor/ Program or Cluster Title	Assistance Listing Number	Pass Through Entity Identifying Number/ Additional Award Identification	Total Federal Expenditures
<b><u>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES (Continued)</u></b>			
Temporary Assistance for Needy Families (TANF) State Programs:			
TANF Regular	93.558	G-2425-11-6123	\$716,029
TANF Administration	93.558	G-2425-11-6123	174,532
CCMEP TANF Regular	93.558	G-2425-11-6123	244,530
CCMEP TANF Admin	93.558	G-2425-11-6123	40,523
Summer Youth	93.558	G-2425-11-6123	29,963
Foster Youth Graduating	93.558	G-2425-11-6123	250
Total Temporary Assistance for Needy Families (TANF) State Programs			<u>1,205,827</u>
Child Support Enforcement:			
Child Support Awareness	93.563	G-2425-11-6123	741
Child Support Training	93.563	G-2223-11-6913	497
Federal Child Support	93.563	G-2425-11-6123	494,628
Federal Incentives	93.563	G-2425-11-6123	<u>105,949</u>
Total Child Support Enforcement			601,815
CCDF Cluster:			
Child Care Administration	93.575	G-2425-11-6123	7,772
Child Care Non-Admin	93.575	G-2425-11-6123	<u>40,359</u>
Total CCDF Cluster			48,131
Stephanie Tubbs Jones Child Welfare Services Program	93.645	G-2425-11-6123	4,997
Foster Care Title IV-E:			
IV-E Admin & Training Foster Care 75%	93.658	G-2425-11-6123	13,967
IV-E Admin & Training Foster Care	93.658	G-2425-11-6123	92,777
Title IV-E Foster Care Contracts	93.658	G-2425-11-6123	3,640
Title IV-E Foster Care Maintenance	93.658	G-2425-11-6123	<u>334,087</u>
Total Foster Care Title IV-E:			444,471
Adoption Assistance:			
IV-E Admin & Training Adoption Assistance 75%	93.659	G-2425-11-6123	32,077
IV-E Admin & Training Adoption Assistance -Adoption	93.659	G-2425-11-6123	226,234
Title IV-E Adoption Assistance Contracts	93.659	G-2425-11-6123	7,513
Non-Recurring Adoption	93.659	G-2425-11-6123	<u>1,129</u>
Total Adoption Assistance			266,953
Social Services Block Grant:			
Title XX - Base Subsidy	93.667	G-2425-11-6123	224,593
Title XX - Transfer	93.667	G-2425-11-6123	<u>87,009</u>
Total Social Services Block Grant			311,602
John H. Chafee Foster Care Program for Successful Transition to Adulthood:			
Federal Chafee	93.674	G-2425-11-6123	<u>5,085</u>
Total John H. Chafee Foster Care Program for Successful Transition to Adulthood			5,085
Elder Abuse Prevention Interventions Program:			
COVID-19 - Ohio ARPA APS	93.747	G-2021-11-5913	<u>8,667</u>
Total Elder Abuse Prevention Interventions Program			8,667
Medicaid Cluster:			
Medical Assistance Program:			
Medicaid Child Welfare Related	93.778	G-2425-11-6123	1,521
Medicaid 50%	93.778	G-2425-11-6123	36,082
Medicaid 75%	93.778	G-2425-11-6123	280,620
Medicaid Combined	93.778	G-2425-11-6123	66,748
Medicaid Net	93.778	G-2425-11-6123	224,683
Medicaid Pregnancy Related Services/Transportation	93.778	G-2425-11-6123	<u>498</u>
Total Medicaid Cluster			<u>610,152</u>
<b>Total U.S. Department of Health and Human Services</b>			<b>4,617,544</b>

COSHOCTON COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(Continued)

Federal Grantor/ Pass Through Grantor/ Program or Cluster Title	Assistance Listing Number	Pass Through Entity Identifying Number/ Additional Award Identification	Total Federal Expenditures
<b><u>U.S DEPARTMENT OF HOMELAND SAFETY</u></b>			
<i>Passed through the Ohio Emergency Management Agency, Ohio Department of Public Safety:</i>			
Emergency Management Performance Grants:			
Emergency Management Performance Grants	97.042	EMC-2022-EP-00006	\$11,153
Emergency Management Performance Grants	97.042	EMC-2023-EP-00003	40,648
Total Emergency Management Performance Grants			<u>51,801</u>
<b>Total U.S. Department of Homeland Safety</b>			<b><u>51,801</u></b>
<b>Total Federal Awards Expenditures</b>			<b><u>\$11,091,497</u></b>
<i>The accompanying notes are an integral part of this Schedule.</i>			

**COSHOCTON COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE A – BASIS OF PRESENTATION & SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Coshocton County (the County) under programs of the federal government for the year ended December 31, 2024. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County. Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following cost principles contained in the Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE B – INDIRECT COST RATE**

The County has elected not to use the de minimis indirect cost rate as allowed under the Uniform Guidance. The de minimis cost rate was 10 percent for grants awarded prior to October 2024. The de minimis cost rate increased to 15 percent for grants awarded after October 2024 or to grants significantly modified after October 2024.

**NOTE C - MATCHING REQUIREMENTS**

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

**NOTE D- TRANSFERS BETWEEN FEDERAL PROGRAMS**

During fiscal year 2024, the County made allowable transfers of \$87,009 from the Temporary Assistance for Needy Families (TANF) (AL #93.558) program to the Social Services Block Grant (SSBG) (AL #93.667) program. The Schedule shows the County spent approximately \$1,205,827 on the TANF program. The amount reported for the TANF program on the Schedule excludes the amount transferred to the SSBG program. The amount transferred to the SSBG program is included as SSBG expenditures when disbursed. The following table shows the gross amount drawn for the TANF program during fiscal year 2024 and the amount transferred to the Social Services Block Grant program.

Temporary Assistance for Needy Families		\$ 1,292,836
Transfer to Social Services Block Grant	93.667	<u>(87,009)</u>
Total Temporary Assistance for Needy Families	93.558	<u>\$ 1,205,827</u>

# OHIO AUDITOR OF STATE KEITH FABER

65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Coshocton County  
349 Main Street  
Coshocton, Ohio 43812

To the Board of County Commissioners:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of Coshocton County, Ohio (the County), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated January 14, 2026, wherein we noted the County adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*, and also the County experienced a change within the financial reporting entity resulting in a change in major funds presented.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying Schedule of Findings as item 2024-001 that we consider to be a material weakness.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***County's Response to Findings***

*Government Auditing Standards* requires the auditor to perform limited procedures on the County's response to the Finding identified in our audit and described in the accompanying Corrective Action Plan. The County's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### ***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

January 14, 2026



# OHIO AUDITOR OF STATE KEITH FABER

65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Coshocton County  
349 Main Street  
Coshocton, Ohio 43812

To the Board of County Commissioners:

### Report on Compliance for Each Major Federal Program

#### *Opinion on Each Major Federal Program*

We have audited Coshocton County's (the County) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Coshocton County's major federal programs for the year ended December 31, 2024. Coshocton County's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying Schedule of Findings.

In our opinion, Coshocton County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2024.

#### *Basis for Opinion on Each Major Federal Program*

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

***Other Matter – Federal Expenditures Not Included in the Compliance Audit***

The County's basic financial statements include the operations of the Coshocton County Regional Airport Authority, which expended \$1,236,401 in federal awards which is not included in the County's Schedule of Expenditures of Federal Awards during the year ended December 31, 2024. Our compliance audit, described in the "Opinion on Each Major Federal Program," does not include the operations of the Coshocton County Regional Airport Authority because the County Regional Airport Authority was audited separately from the primary government which this report addresses.

***Responsibilities of Management for Compliance***

The County's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.

***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

January 14, 2026

**This page intentionally left blank.**

**COSHOCTON COUNTY**  
**SCHEDULE OF FINDINGS**  
**2 CFR § 200.515**  
**DECEMBER 31, 2024**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b> <ul style="list-style-type: none"> <li>• AL #14.228 – Community Development Block Grants/State's Program</li> <li>• AL #93.658 – Foster Care Title IV-E</li> </ul>	
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2024-001**

**Material Weakness**

In our audit engagement letter, as required by AU-C Section 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16. Governmental Accounting Standards Board (GASB) Cod. 1100 paragraph .101 states a governmental accounting system must make it possible both: (a) to present fairly and with full disclosure the funds and activities of the governmental unit in conformity with generally accepted accounting principles, and contractual provisions, and (b) to determine and demonstrate compliance with finance-related legal and contractual provisions.

**COSHOCTON COUNTY**

**SCHEDULE OF FINDINGS**

**2 CFR § 200.515**

**DECEMBER 31, 2024**

**(Continued)**

<p><b>2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)</b></p>
--

**FINDING NUMBER 2024-001 (Continued)**

**Material Weakness (Continued)**

Errors were noted in the County's financial statements and generally accepted accounting principles (GAAP) conversion that required the following audit reclassifications and adjustments to be made to the financial statements:

- The County overstated the reporting of Depreciable Capital Assets by \$2,821,815 due to reporting a new building at the incorrect amount;
- The County understated Public Safety Expense by \$2,648,256 and overstated Public Works Expense and Other Expense by \$148,256 and \$2,500,000, respectively. This occurred due to improper expense elimination related to the reporting of capital assets;
- The County reported \$961,529 in Intergovernmental Revenue as Other Revenue in the County Board of DD Fund;
- The County reimbursed the Motor Vehicle, License and Gasoline Tax (MVLGT) and Emergency Ambulance Levy (EAL) funds with Federal grants from the American Rescue Plan Act Fund (ARPA). The grants were required to be received in the ARPA fund; however, as the activity belonged to the MVLGT and EAL funds, the County should report the activity in those funds on the financial statements instead of the ARPA fund. However, the financial statements were not initially reclassified resulting in the following:
  - The MVLGT fund was reimbursed \$300,000 and improperly reported this as Other Revenue instead of Intergovernmental Revenue;
  - The EAL fund was reimbursed \$487,656 and reported this as Transfers In in the Budget Versus Actual Schedule. They eliminated Other Expenditures in the modified statements instead of reporting as a Transfer In. However, the amount should have been reported as Intergovernmental Revenue in both instances.
  - The ARPA fund should have eliminated this activity as it belonged to these funds. However, they overstated Intergovernmental Revenue and Other Expenditures by \$787,656, respectively, in the modified statements.
- The Coshocton County Land Reutilization Corporation (Corporation) understated Operating Grants and Contributions and Corporation Expense by \$46,820 as the Corporation excluded the activity of multiple parcels donated and disposed of within the same year;
- The Corporation understated Assets Held by Resale by \$60,791 and overstated expenses by the same amount as the Corporation reported an asset purchased at the County Auditor's assessment value instead of at the purchase price;
- The Coshocton County Transportation Improvement District (District) overstated Capital Grants and Contributions and expenses by \$500,000, respectively. This occurred as the County loaned the District \$500,000. While a payable was recognized, the amount loaned by the County was improperly reported as a grant. To report the payable, the District improperly reported additional expenses as opposed to eliminating the loan.

These adjustments/reclassifications have been agreed to by management, and the financial statements have been adjusted accordingly.

**COSHOCTON COUNTY**  
**SCHEDULE OF FINDINGS**  
**2 CFR § 200.515**  
**DECEMBER 31, 2024**  
**(Continued)**

<b>2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS</b> <b>REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)</b>
---

**FINDING NUMBER 2024-001 (Continued)**

**Material Weakness (Continued)**

We also noted various insignificant adjustments and reclassifications in amounts ranging from (\$823,674) to \$650,099.

Failure to properly report financial activity in accordance with GAAP could result in material misstatements occurring and remaining undetected and fail to provide management with an accurate picture of the County's financial position and operations.

The County should take the necessary steps to ensure that all revenues, expenditures/ expenses, assets, deferred outflows of resources, liabilities, deferred inflows of resources and equity of the County are properly presented and disclosed in the County's financial statements.

**Officials' Response:** See Corrective Action Plan

<b>3. FINDINGS FOR FEDERAL AWARDS</b>
---------------------------------------

None

**This page intentionally left blank.**





# GRANT K. DAUGHERTY

## Coshocton County Auditor

Courthouse Annex Building

349 Main Street

Coshocton, Ohio 43812

(740) 622-1243

Email: [auditor@coshoctoncounty.net](mailto:auditor@coshoctoncounty.net)



### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

2 CFR 200.515

December 31, 2024

Finding Number	Finding Summary	Status	Additional Information
2023-001	Material Weakness	Not Corrected	Repeated in 2024-001
2023-002	Noncompliance and Significant Deficiency	Corrected	N/A

**This page intentionally left blank.**



## GRANT K. DAUGHERTY

### Coshocton County Auditor

Courthouse Annex Building  
349 Main Street  
Coshocton, Ohio 43812  
(740) 622-1243  
Email: [auditor@coshoctoncounty.net](mailto:auditor@coshoctoncounty.net)



#### **CORRECTIVE ACTION PLAN** **2 CFR § 200.515** **December 31, 2024**

**Finding Number:**

2024-001

**Planned Corrective Action:**

The AOS team has already contacted the County Entities and Julian & Grube Accounting about the issues in this finding. The County entities and Julian & Grube Accounting is aware of the issue and will work on avoiding misstatements and ensure proper financial reporting.

**Anticipated Completion Date:**

The Auditor's Office will continue to monitor expense and revenue entries to ensure that they are correct.

**Responsible Contact Person:**

Already Implemented  
Grant K. Daugherty, County Auditor

# OHIO AUDITOR OF STATE KEITH FABER



## COSHOCTON COUNTY

### AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 1/27/2026**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)