



OHIO AUDITOR OF STATE  
**KEITH FABER**





JEFFERSON COUNTY GENERAL HEALTH DISTRICT  
JEFFERSON COUNTY  
DECEMBER 31, 2024

TABLE OF CONTENTS

<u>TITLE</u>	<u>PAGE</u>
Independent Auditor's Report .....	1
Prepared by Management:	
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Regulatory Cash Basis)	
All Governmental Fund Types	
For the Year Ended December 31, 2024.....	5
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Regulatory Cash Basis)	
All Proprietary Fund Types	
For the Year Ended December 31, 2024.....	6
Notes to the Financial Statements	
For the Year Ended December 31, 2024.....	7
Schedule of Expenditures of Federal Awards	
For the Year Ended December 31, 2024.....	17
Notes to the Schedule of Expenditures of Federal Awards	
For the Year Ended December 31, 2024.....	18
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	19
Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by <i>Uniform Guidance</i> .....	21
Schedule of Findings - December 31, 2024.....	25

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## INDEPENDENT AUDITOR'S REPORT

Jefferson County General Health District  
Jefferson County  
500 Market Street, 6<sup>th</sup> Floor  
Steubenville, Ohio 43952

To the Board of Directors:

### **Report on the Audit of the Financial Statements**

#### ***Unmodified and Adverse Opinions***

We have audited the financial statements of the Jefferson County General Health District, Jefferson County, Ohio (the District), which comprises the cash balances, receipts and disbursements for each governmental and proprietary fund type as of and for the year ended December 31, 2024, and the related notes to the financial statements.

#### ***Unmodified Opinion on Regulatory Basis of Accounting***

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental and proprietary fund type as of and for the year ended December 31, 2024, and the related notes to the financial statements, in accordance with the financial reporting provisions which Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit, described in Note 2.

#### ***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District, as of December 31, 2024, or the changes in financial position thereof for the year then ended.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As described in Note 2 of the financial statements, the financial statements are prepared by the District on the basis of the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the District's financial statements. The Schedule of Expenditures of Federal Awards (the Schedule) as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 15, 2025, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

September 15, 2025

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**Jefferson County General Health District**  
Jefferson County

Combined Statement of Receipts, Disbursements  
and Changes in Fund Balances (Regulatory Cash Basis)

***All Governmental Fund Types***  
For the Year Ended December 31, 2024

	<b>General</b>	<b>Special Revenue</b>	<b>Combined Total</b>
<b>Cash Receipts:</b>			
Charges for Services	\$ 218,040		\$ 218,040
Contract Services	124,507	\$ 114,312	238,819
Fines, Licenses and Permits		65,100	65,100
Intergovernmental			
Apportionments	221,566		221,566
Grants	6,484	655,513	661,997
Other	163,256		163,256
Other Fees		1,817,613	1,817,613
Miscellaneous	9,630		9,630
Donations	48,598		48,598
<i>Total Cash Receipts</i>	<u>792,081</u>	<u>2,652,538</u>	<u>3,444,619</u>
<b>Cash Disbursements:</b>			
Current:			
Health:			
Salaries	294,954	531,864	826,818
Purchased and Contracted Services	33,716	289,338	323,054
Supplies and Materials	46,050	38,299	84,349
Travel	2,044	17,097	19,141
Certifications	77,011		77,011
Utilities and Rentals	1,489	3,638	5,127
Public Employees Retirement	40,245	74,079	114,324
Hospitalization	76,785	160,753	237,538
Medicare	4,130	7,453	11,583
Social Security	268		268
Other	54,167	1,472,183	1,526,350
Intergovernmental		<u>138,116</u>	<u>138,116</u>
<i>Total Cash Disbursements</i>	<u>630,859</u>	<u>2,732,820</u>	<u>3,363,679</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>161,222</u>	<u>(80,282)</u>	<u>80,940</u>
<b>Other Financing Receipts (Disbursements)</b>			
Transfers Out	(5,500)		(5,500)
Advances In	53,000	70,000	123,000
Advances Out	<u>(70,000)</u>	<u>(53,000)</u>	<u>(123,000)</u>
<i>Total Other Financing Receipts (Disbursements)</i>	<u>(22,500)</u>	<u>17,000</u>	<u>(5,500)</u>
<i>Net Change in Fund Cash Balances</i>	<u>138,722</u>	<u>(63,282)</u>	<u>75,440</u>
<i>Fund Cash Balances, January 1</i>	<u>617,590</u>	<u>1,553,741</u>	<u>2,171,331</u>
<i>Fund Cash Balances, December 31</i>	<u><b>\$ 756,312</b></u>	<u><b>\$ 1,490,459</b></u>	<u><b>\$ 2,246,771</b></u>

*See accompanying notes to the basic financial statements*

**Jefferson County General Health District**  
**Jefferson County**

Combined Statement of Receipts, Disbursements and Changes in  
Fund Balances (Regulatory Cash Basis)  
***Proprietary Fund Types***  
For the Year Ended December 31, 2024

	<b><u>Proprietary Fund Type</u></b>
	<b><u>Enterprise</u></b>
<b>Operating Cash Receipts:</b>	
Charges for Services	\$ 1,686
Fines, Licenses and Permits	266,205
Appraisal Fees	<u>26,617</u>
<i>Total Operating Cash Receipts</i>	<u>294,508</u>
<b>Operating Cash Disbursements:</b>	
Personal Services	180,031
Purchased and Contract Services	5,123
Supplies and Materials	820
Travel	3,266
Certifications	21,450
Utilities and Rentals	613
Public Employees Retirement	24,737
Hospitalization	59,708
Medicare	2,526
Other	<u>10,064</u>
<i>Total Operating Cash Disbursements</i>	<u>308,338</u>
<i>Operating Income (Loss)</i>	<u>(13,830)</u>
<b>Non-Operating Receipts (Disbursements)</b>	
Intergovernmental Receipts	2,725
<i>Total Non-Operating Receipts (Disbursements)</i>	<u>2,725</u>
<i>Income (Loss) before Transfers and Advances</i>	<u>(11,105)</u>
Transfers In	<u>5,500</u>
<i>Net Change in Fund Cash Balances</i>	<u>(5,605)</u>
<i>Fund Cash Balances, January 1</i>	<u>100,911</u>
<i>Fund Cash Balances, December 31</i>	<u><b>\$ 95,306</b></u>

*See accompanying notes to the basic financial statements.*

# **Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2024*

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## **Note 1 – Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Jefferson County General Health District, Jefferson County, (the District) as a body corporate and politic. A five-member Board and a Health Commissioner govern the District. The District's services include communicable disease investigations, immunization clinics, inspections, and public health nursing services, and the District issues health-related licenses and permits.

The District's management believes these financial statements present all activities for which the District is financially accountable.

## **Note 2 – Summary of Significant Accounting Policies**

### ***Basis of Presentation***

The District's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for the proprietary fund type organized on a fund type basis.

### ***Fund Accounting***

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are presented below:

***General Fund*** - The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

***Special Revenue Funds*** – These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The District had the following significant Special Revenue Funds:

***Construction Demolition and Debris Disposal Fund*** – This fund is established to account for receipts of tipping fees to be used for the sole purposes as defined by O.R.C. 3714.074.

***Women, Infants, and Children (WIC) Fund*** – This is a Federal grant fund that accounts for the Special Supplemental Nutrition Program.

***Enterprise Funds*** – These funds account for operations that are similar to private business enterprises where management intends to recover the significant costs of providing certain goods or services through user charges. The District had the following significant enterprise funds:

# **Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2024*

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**Food Service Fund** – This fund receives revenues related to food service licenses. It accounts for the cost of providing various services including site inspections.

**Environmental Health Fund** – This fund receives fees for licenses and permits relating to sewage systems. It accounts for the cost of providing various services including site inspections.

## ***Basis of Accounting***

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e. when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

## ***Budgetary Process***

The Ohio Revised Code requires the District to budget each fund annually.

**Appropriations** – Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The District Board must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

**Estimated Resources** – Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** – The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled and re-appropriated in the subsequent year.

A summary of 2024 budgetary activity appears in Note 3.

# **Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2024*

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## ***Capital Assets***

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

## ***Accumulated Leave***

District employees earn sick and vacation time that can be used for time off. In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

## ***Leases and SBITA's***

The District is the lessee in one lease (as defined by GASB 87) related to other equipment under non-cancelable leases. Lease disbursements are recognized when they are paid.

The District has entered into noncancelable Subscription-Based Information Technology Arrangements (SBITA) contracts (as defined by GASB 96) for several types of software including contracts related to various software. Subscription disbursements are recognized when they are paid.

## ***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

***Non-spendable*** – The District classifies assets as *non-spendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, non-spendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the District and the non-spendable portion of the corpus in permanent funds.

***Restricted*** – Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

***Committed*** – The Board can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Board amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

# Jefferson County General Health District

Jefferson County

Notes to the Financial Statements

For the Year Ended December 31, 2024

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**Assigned** – Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

**Unassigned** – Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 12.

## Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2024, follows:

2024 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	863,147	792,081	(71,066)
Special Revenue	2,846,613	2,652,539	(194,074)
Enterprise	320,628	302,732	(17,896)
Total	4,030,389	3,747,352	(283,036)

  

2024 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	723,005	636,358	86,647
Special Revenue	2,964,517	2,732,820	231,697
Enterprise	341,436	308,338	33,098
Total	4,028,958	3,677,516	351,442

## Note 4 – Deposits and Investments

As required by the Ohio Revised Code, the Jefferson County Treasurer is custodian for the District's deposits. The County's deposit and investment pool holds the District's assets, valued at the Treasurer's reported carrying amount.

## **Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2024*

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### **Note 5 – Intergovernmental Funding**

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts.

### **Note 6 – Interfund Balances**

Outstanding advances at December 31, 2024, consisted of \$70,000 advanced to the following funds to provide working capital for operations or projects.

<b>Advance Out</b>	<b>Amount</b>	<b>Advance In</b>	<b>Amount</b>
General	\$5,000	Immunization Action Plan - Get Vaccinated	\$5,000
General	\$20,000	Public Health Workforce	\$20,000
General	\$20,000	Enhanced Operations	\$20,000
General	\$25,000	WIC	\$25,000
<b>TOTAL</b>	<b>\$70,000</b>		<b>\$70,000</b>

### **Note 7 – Risk Management**

#### *Commercial Insurance*

The District is covered as part of Jefferson County's insurance coverage. County officials entered into an agreement with the County Risk Sharing Authority (COPSA), in conjunction with the County Commissioners Association of Ohio, to provide insurance coverage on property, buildings, vehicles, and equipment through a self-insurance program. Real property and contents are 100% insured.

The County Risk Sharing Authority, Inc. (COPSA) is a public entity shared risk pool among forty-one counties. COPSA was formed as an Ohio non-profit corporation for the purpose of establishing the COPSA Insurance/Self Insurance program, a primary group and Excess Insurance/Self Insurance and Risk Management Program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage's provided by COPSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' error and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time.

# **Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2024*

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Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of certificates. The County does not have an equity interest in or a financial responsibility.

## ***Worker's Compensation***

The District is covered through the County's workers' compensation program provided by the state of Ohio. Beginning in 2015, the County participated in the County Commissioners Association of Ohio (CCAO) Workers' Compensation Group Retrospective Rating Program (Program), an insurance purchasing pool.

The Program is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The participating Counties continue to pay their own individual premiums and have the opportunity to receive retrospective premium adjustments based upon the combined performance of the group. Depending on that performance, the participating employers can receive either a premium refund or assessment. Employers will pay experience – or base rated premium under the same terms as if they were not in a retro group. The total premium for the entire group is the standard premium of the group. The standard premium serves as the benchmark that is adjusted up and down retroactively. In order to allocate the savings derived by formation of the Program, the Program's executive committee annually calculates the group-retrospective premium based on developed incurred claim losses for the whole group. The new premium is compared to the standard premium. If the retrospective premium is lower than the standard premium, a refund will be distributed to the employers of the group. If the retrospective premium is higher, an assessment will be charged to each participant. Participation in the Program is limited to counties that can meet the Program's selection criteria.

## **Note 8 – Debt**

Debt outstanding at December 31, 2024 was as follows:

<b>Principal</b>	<b>Item</b>	<b>Description</b>	<b>Interest Rate</b>
\$2,819	Equipment	Pitney Bowes SendPro C Lite Postage Meter	0.197%

The District entered in to a fair market value lease agreement for 63 months for a Pitney Bowes postage meter. At lease end, the District has the option to enter into a new lease, purchase the equipment "as is, where is" for its fair market value; or return the equipment.

# **Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2024*

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Amortization of the above debt, including interest, is scheduled as follows:

<b>Year Ending December 31</b>	<b>Description</b>	<b>Amount</b>	<b>Fund Paid From</b>
2025	Pitney Bowes SendPro C Lite Postage Meter	\$942	General & Several Special Revenue and Enterprise Funds
2026	Pitney Bowes SendPro C Lite Postage Meter	\$942	General & Several Special Revenue and Enterprise Funds
2027	Pitney Bowes SendPro C Lite Postage Meter	\$942	General & Several Special Revenue and Enterprise Funds

## **Note 9 – Defined Benefit Pension Plans**

### ***Ohio Public Employees Retirement System (OPERS)***

District employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% percent of their gross salaries, and the District contributed an amount equaling 14% percent of participants' gross salaries. The District has paid all contributions required through December 31, 2024.

### ***Social Security***

District Board members contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

The Board of Health members contributed 6.2 percent of their gross salaries. The District contributed an amount equal to 6.2 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2024.

## **Note 10 – Postemployment Benefits**

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan. OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax-free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

## **Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2024*

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For calendar year 2024, the portion of OPERS employer contributions allocated to health care was 0 percent for members in the traditional pension plan and 2 percent for members in the combined plan. For 2024, the portion of employer contributions OPERS allocated to health care for members in the member-directed plan was 4.0 percent; however, a portion of the health care rate was funded with reserves.

### **Note 11 – Contingent Liabilities**

The District is a defendant in a lawsuit. Although management cannot presently determine the outcome of this suit, management believes that the resolution of this matter will not materially adversely affect the District's financial condition.

Amounts grantor agencies pay to the District are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

### **Note 12 – Fund Balances**

Included in fund balance are amounts the District cannot spend, including the balance of unclaimed monies, which cannot be spent for five years and the unexpendable corpus of the permanent funds. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end, the District did not have any outstanding encumbrances.

The fund balance of special revenue funds is either restricted or committed. These restricted and committed amounts in the special revenue funds would include the outstanding encumbrances.

### **Note 13 – Covid-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021, while the national state of emergency ended in April 2023. During 2024, the District received COVID-19 funding. The District will continue to spend available COVID-19 funding consistent with the applicable program guidelines.

**Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*  
*For the Year Ended December 31, 2024*

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**Note 14 - Federal Awards Reimbursement Payments Received from ODH**

United States Department of Agriculture Food and Nutrition Service

Ohio Department of Health

Special Supplemental Nutrition Program for Women, Infants, and Children

AL# 10.557

Project Number: 04110011WA1724

Amount: \$255,121

United States Department of Agriculture Food and Nutrition Service

Ohio Department of Health

Special Supplemental Nutrition Program for Women, Infants, and Children

AL # 10.557

Project Number: 04110011WA1825

Amount: \$36,614.62

United States Department of Health and Human Services

Ohio Department of Health

Public Health Emergency Preparedness

AL # 93.069

Project Number: 04110012PH1524

Amount: \$31,911

United States Department of Health and Human Services

Ohio Department of Health

Public Health Emergency Preparedness

AL # 93.069

Project Number: 04110012PH0125

Amount: \$29,731

United States Department of Health and Human Services

Ohio Department of Health

Immunization and Vaccines for Children

AL # 93.268

Project # 04110012GV0225

Amount: \$8,162

United States Department of Health and Human Services

Ohio Department of Health

Covid-19 Enhanced Operations

AL #93.323

Project #04110012EO0223

Amount: \$77,263.96

**Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*  
*For the Year Ended December 31, 2024*

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United States Department of Health and Human Services

Ohio Department of Health

Public Health Workforce

AL #93.354

Project #04110012WF0223

Amount: \$115,621.34

United States Department of Health and Human Services

Ohio Department of Health

Maternal and Child Health Services Block Grant to the States

AL # 93.994

Project Number: 04110011CK0624

Amount: \$30,050

United States Department of Health and Human Services

Ohio Department of Health

Childhood Lead Poisoning Prevention Projects, State and Local Lead

Poisoning Prevention and Surveillance of Blood Lead Levels in Children

AL #93.197

Project Number: 5NUE2EH0014660200

Amount: \$10,000

JEFFERSON COUNTY GENERAL HEALTH DISTRICT  
JEFFERSON COUNTY, OHIO

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Federal AL Number	Pass Through Entity Identifying Number	Provided Through to Subrecipients	Total Federal Expenditures
<b>U.S. DEPT. OF AGRICULTURE</b>				
<b>Passed Through Ohio Department of Health</b>				
WIC Special Supplemental Nutrition Program for Women, Infants, & Children	10.557	04110011WA1724		\$ 216,074
WIC Special Supplemental Nutrition Program for Women, Infants, & Children	10.557	04110011WA1825		\$ 68,912
<b>Total #10.557</b>				\$ 284,986
<b>TOTAL U.S. DEPARTMENT OF AGRICULTURE</b>				<b>\$ 284,986</b>
<b>U.S. DEPT. OF HEALTH AND HUMAN SERVICES</b>				
<b>Passed Through Ohio Department of Health</b>				
Public Health Emergency Preparedness	93.069	04110012PH1524		\$ 46,398
Public Health Emergency Preparedness	93.069	04110012PH0125		\$ 37,916
<b>Total #93.069</b>				\$ 84,314
<b>Passed Through Ohio Department of Health</b>				
Immunization Cooperative Agreement	93.268	04110012GV0225		\$ 6,989
<b>Total #93.268</b>				\$ 6,989
<b>Passed Through Ohio Department of Health</b>				
Covid-19 Detection and Mitigation in Confinement Facilities	93.323	04110012CF0123	\$	126,989
Covid-19 Enhanced Operations	93.323	04110012EO0223		\$ 138,415
<b>Total #93.323</b>				\$ 216,310
<b>Passed Through Ohio Department of Health</b>				
Public Health Workforce	93.354	04110012WF0223		\$ 108,788
<b>Total #93.354</b>				\$ 108,788
<b>Passed Through Ohio Department of Health</b>				
Maternal and Child Health Services Block Grant to the States	93.994	04110011CK0624-01 Am. Sub H.B. 33	\$	11,833
Maternal and Child Health Services Block Grant to the States	93.994	04110011MP0523 Am. Sub H.B. 110		\$ 48,152
<b>Total #93.994</b>				\$ 38,910
<b>Total #93.197</b>				\$ 87,062
<b>Passed Through Ohio Department of Health</b>				
Childhood Lead Poisoning Prevention Projects, State and Local Lead Poisoning Prevention and Surveillance of Blood Lead Levels in Children	93.197	5NUE2EH0014660200		\$ 10,000
<b>Total #93.197</b>				\$ 10,000
<b>TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>				<b>\$ 513,463</b>
<b>NATIONAL INSTITUTES OF HEALTH</b>				
<b>Passed Through The Ohio State University</b>				
Optimizing HEALing in Ohio Communities (OHIO)	93.279	SPC-1000011427 GR130567		\$ 6,808
<b>Total #93.31</b>				\$ 6,808
<b>TOTAL NATIONAL INSTITUTES OF HEALTH</b>				<b>\$ 6,808</b>
<b>CENTERS FOR DISEASE CONTROL AND PREVENTION</b>				
<b>Passed Through Canton City Health Department</b>				
HIV Prevention Activities	93.940	07620012HP0815 07620012HP1724	\$	2,232
<b>Total #93.940</b>				\$ 3,293
<b>Total #93.439</b>				\$ 5,525
<b>Passed Through Ohio Department of Health</b>				
State Physical Activity and Nutrition (SPAN) Heal Tier 2	93.439	6NU58DP006505		\$ 23,665
<b>Total #93.439</b>				\$ 23,665
<b>TOTAL CENTERS FOR DISEASE CONTROL AND PREVENTION</b>				<b>\$ 29,190</b>
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>				
				<b>\$ 834,447</b>

The accompanying notes are an integral part of this schedule.

**JEFFERSON COUNTY GENERAL HEALTH DISTRICT  
JEFFERSON COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Jefferson County General Health District (the Health District) under programs of the federal government for the year ended December 31, 2024. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Health District, it is not intended to and does not present the financial position or changes in net position of the Health District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The Health District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - SUBRECIPIENTS**

The Health District passes certain federal awards received from Ohio Department of Health to other governments or not-for-profit agencies (subrecipients). As Note B describes, the Health District reports expenditures of Federal awards to subrecipients when paid in cash.

As a pass-through entity, the Health District has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

# OHIO AUDITOR OF STATE KEITH FABER



65 East State Street  
Columbus, Ohio 43215  
[ContactUs@ohioauditor.gov](mailto:ContactUs@ohioauditor.gov)  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Jefferson County General Health District  
Jefferson County  
500 Market Street, 6<sup>th</sup> Floor  
Steubenville, Ohio 43952

To the Board of Directors:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental and proprietary fund types of the Jefferson County General Health District, Jefferson County, Ohio (the District) as of and for the year ended December 31, 2024, and the related notes to the financial statements, and have issued our report thereon dated September 15, 2025, wherein we noted the District followed financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Jefferson County General Health District  
Jefferson County  
Independent Auditor's Report on Internal Control Over  
Financial Reporting and on Compliance and Other Matters  
Required by Government Auditing Standards  
Page 2

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

September 15, 2025



65 East State Street  
Columbus, Ohio 43215  
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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Jefferson County General Health District  
Jefferson County  
500 Market Street, 6<sup>th</sup> Floor  
Steubenville, Ohio 43952

To the Board of Directors:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Jefferson County General Health District's, Jefferson County, (the District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Jefferson County General Health District's major federal programs for the year ended December 31, 2024. Jefferson County General Health District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Jefferson County General Health District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2024.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Report on Internal Control Over Compliance***

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Jefferson County General Health District

Jefferson County

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Federal Program and on Internal Control Over Compliance

Required by the Uniform Guidance

Page 3

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

September 15, 2025

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JEFFERSON COUNTY GENERAL HEALTH DISTRICT  
JEFFERSON COUNTY

SCHEDULE OF FINDINGS  
2 CFR § 200.515  
DECEMBER 31, 2024

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list): Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	AL# 10.557  93.323
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS FOR FEDERAL AWARDS

None

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# OHIO AUDITOR OF STATE KEITH FABER



JEFFERSON COUNTY GENERAL HEALTH DISTRICT

JEFFERSON COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/25/2025

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)