



OHIO AUDITOR OF STATE  
**KEITH FABER**





**CITY OF WARREN  
TRUMBULL COUNTY  
DECEMBER 31, 2024**

**TABLE OF CONTENTS**

<b>TITLE</b>		<b>PAGE</b>
Prepared by Management:		
Schedule of Expenditures of Federal Awards .....		1
Notes to the Schedule of Expenditures of Federal Awards .....		2
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....		3
Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance and on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance .....		5
Schedule of Findings.....		9
Prepared by Management:		
Summary Schedule of Prior Audit Findings.....		11
Corrective Action Plan .....		12
Attachment: Annual Comprehensive Financial Report		

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**CITY OF WARREN  
TRUMBULL COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

<b>FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title</b>	<b>Federal AL Number</b>	<b>Pass Through Entity Identifying Number</b>	<b>Provided to Subrecipients</b>	<b>Total Federal Expenditures</b>
<b>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>				
<i>Direct Programs:</i>				
CDBG Entitlement Grant Cluster:				
Community Development Block Grants/Entitlements	14.218	N/A	35,731	\$1,139,351
COVID-19 Community Development Block Grants/Entitlements	14.218	N/A	-	120,041
Total CDBG Entitlement Grant Cluster			35,731	1,259,392
HOME Investment Partnerships Programs:				
HOME Investment Partnerships Program	14.239	N/A	-	1,146,337
COVID-19 HOME Investment Partnerships Program ARP	14.239	N/A	-	3,743
Total HOME Investment Partnership Program			-	1,150,080
<b>Total U.S. Department of Housing and Urban Development</b>			<b>35,731</b>	<b>2,409,472</b>
<b>U.S. DEPARTMENT OF JUSTICE</b>				
<i>Direct Programs:</i>				
Bulletproof Vest Partnership Program	16.607	N/A	-	12,496
Equitable Sharing Program Grant	16.922	N/A	-	60,090
<b>Passed Through Ohio Attorney General's Office:</b>				
Crime Victim Assistance				
Crime Victim Assistance	16.575	2024-VOCA-135508679	-	31,449
Crime Victim Assistance	16.575	2025-VOCA-135911441	-	11,987
Total Crime Victim Assistance			-	43,436
<b>Total U.S. Department of Justice</b>			-	<b>116,022</b>
<b>U.S. DEPARTMENT OF TRANSPORTATION</b>				
<i>Passed Through Ohio Department of Transportation:</i>				
Highway Planning and Construction:				
Warren Signals Project	20.205	107235	-	47,135
High, Main, and Mahoning Project	20.205	112626	-	753,575
Park Avenue Project	20.205	112627	-	824,362
Arterial Sidewalks Project	20.205	116838	-	4,889
Packard Park Pedestrian Bridge Replacement Project	20.205	116867	-	19,232
Total Highway Planning and Construction			-	1,649,193
<b>Passed Through Western Reserve Transit Authority:</b>				
Transit Services Program Cluster:				
Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	N/A	-	189,461
<b>Passed Through Ohio Department of Public Safety, Governor's Highway Safety Office:</b>				
Highway Safety Cluster:				
State and Community Highway Safety	20.600	IDEP/STEP-2024-Warren Police Dept. 00054	-	13,147
State and Community Highway Safety	20.600	IDEP/STEP-2025-Warren Police Dept. 00082	-	3,070
State and Community Highway Safety	20.600	OVI-2024-Warren Police Dept. 00009	-	61,352
Total Highway Safety Cluster			-	77,569
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.608	IDEP/STEP-2024-Warren Police Dept. 00054	-	7,255
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.608	IDEP/STEP-2025-Warren Police Dept. 00082	-	3,192
Total Minimum Penalties for Repeat Offenders for Driving While Intoxicated			-	10,447
<b>Total U.S. Department of Transportation</b>			-	<b>1,926,670</b>
<b>U.S. DEPARTMENT OF TREASURY</b>				
<i>Passed Through Ohio Office of Budget and Management:</i>				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	1,488,687	5,339,088
<b>Passed Through Ohio Department of Public Safety/Ohio Emergency Management:</b>				
ARPA First Responder Hiring Incentive	21.027	N/A	-	494,874
<b>Total U.S. Department of Treasury</b>			<b>1,488,687</b>	<b>5,833,962</b>
<b>Total Expenditures of Federal Awards</b>			<b>\$1,524,418</b>	<b>\$10,286,126</b>

*The accompanying notes are an integral part of this schedule.*

**CITY OF WARREN  
TRUMBULL COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR § 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Warren (the City) under programs of the federal government for the year ended December 31, 2024. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The City has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - SUBRECIPIENTS**

The City passes certain federal awards received from the U.S. Department of Housing and Urban Development to other governments or not-for-profit agencies (subrecipients). As Note B describes, the City reports expenditures of Federal awards to subrecipients when paid in cash.

As a pass-through entity, the City has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

**NOTE E - LOAN PROGRAMS WITH CONTINUING COMPLIANCE REQUIREMENTS**

The federal loan programs listed below are administered directly by the City, and balances and transactions relating to these programs are included in the City's basic financial statements. Loans outstanding at the beginning of the year and loans made during the year are included in the federal expenditures presented in the Schedule. The balances of loans outstanding at December 31, 2024 consist of:

AL Number	Program/Cluster Name	Outstanding Balance at December 31, 2024
14.218	Community Development Block Grants/Entitlement Grants	\$1,194,647
14.239	HOME Investment Partnerships Program	\$5,429,927

**NOTE F - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) WITH REVOLVING LOAN CASH BALANCE**

The current cash balance on the City's local program income account as of December 31, 2024 is \$137,901.58.

**NOTE G - MATCHING REQUIREMENTS**

Certain Federal programs require the City to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The City has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.



## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Warren  
Trumbull County  
391 Mahoning Avenue NW  
Warren, Ohio 44483

To the Honorable Mayor and City Council:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Warren, Trumbull County, (the City) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated July 30, 2025, wherein we noted the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*, and the prior year's financial statements have been restated to correct an error related to non-depreciable/amortized capital assets in the business-type activities/Water and Sewer enterprise funds to properly report construction in progress.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

City of Warren  
Trumbull County  
Independent Auditor's Report on Internal Control Over  
Financial Reporting and on Compliance and Other Matters  
Required by Government Auditing Standards  
Page 2

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings as item 2024-001.

***City's Response to Finding***

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the finding identified in our audit and described in the accompanying schedule of findings. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

July 30, 2025



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Columbus, Ohio 43215  
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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED  
BY THE UNIFORM GUIDANCE**

City of Warren  
Trumbull County  
391 Mahoning Avenue NW  
Warren, Ohio 44483

To the Honorable Mayor and City Council:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the City of Warren's, Trumbull County, (the City) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of the City of Warren's major federal programs for the year ended December 31, 2024. The City of Warren's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, the City of Warren complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2024.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

City of Warren

Trumbull County

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Federal Program and on Internal Control Over Compliance

and on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

Page 2

***Other Matter – Federal Expenditures Not Included in the Compliance Audit***

The City's basic financial statements include the operations of the Warren City Health District, which expended \$299,067 in federal awards which is not included in the City's Schedule of Expenditures of Federal Awards during the year ended December 31, 2024. Our compliance audit, described in the "Opinion on Each Major Federal Program," does not include the operations of the Warren City Health District because the Warren City Health District was not subject to an audit of compliance in accordance with the Uniform Guidance.

***Responsibilities of Management for Compliance***

The City's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

### **Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the governmental activities, the business-type activities, the discretely-presented component unit, each major fund and the aggregate remaining fund information of the City of Warren, Trumbull County (the City) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our unmodified report thereon dated July 30, 2025. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. We have not performed any procedures on the audited financial statements subsequent to July 30, 2025. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements.

City of Warren  
Trumbull County

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Federal Program and on Internal Control Over Compliance  
and on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

Page 4

The schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

KEITH FABER  
Ohio Auditor of State



Tiffany L Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

September 26, 2025

**CITY OF WARREN  
TRUMBULL COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
DECEMBER 31, 2024**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	AL 21.027 AL 14.218
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A\B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2024-001**

**NONCOMPLIANCE**

Ohio Rev. Code § 5705.39 provides that total appropriations from each fund shall not exceed the total of the estimated revenue available for expenditure there-from, as certified by the county budget commission, or in case of appeal, by the board of tax appeals. No appropriation measure shall become effective until the county auditor files with the appropriating authority a certificate that the total appropriations from each fund, taken together with all other outstanding appropriations, do not exceed such official estimate or amended official estimate. For purposes of this section of the Ohio Revised Code, estimated revenue is commonly referred to as "estimated resources" because it includes unencumbered fund balances.

At 12/31/24 the City's appropriations exceeded the amount certified as available by the budget commission in the Coronavirus Fiscal Recovery Fund by \$2,521,931.

Failure to limit appropriations to the amount certified by the budget commission due to deficiencies in the City's compliance monitoring policies and procedures could result in overspending and negative cash fund balances.

The City should draft, approve, and implement procedures to compare appropriations to estimated resources and, if adequate resources are available for additional appropriations, the City should submit an amended certificate of estimated resources to the budget commission for certification. If the resources are not available to cover the appropriations, an amendment to the appropriation resolution should be passed by Council to reduce the appropriations.

**Officials' Response:** The City will do a journal entry in 2025 to rectify the issues and will correct it moving forward.

### **3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None

### **4. OTHER – FINDINGS FOR RECOVERY**

In addition, we identified the following other issue related to Findings for Recovery. The issue does not impact our GAGAS or Single Audit Compliance and Controls reports.

#### **1. Finding for Recovery Partially Repaid Under Audit – Payroll Overpayment**

##### **FINDING NUMBER 2024-002**

Tonya Cornell worked as a chemist in the water pollution control department for the City of Warren as a salaried employee. In addition, she was entitled to a class III certification pay of \$30 per pay, per the City's non bargaining unit agreement. However, the City paid her an additional \$71.54 per pay for that certification, which was the rate for non-salaried employees. This resulted in a total overpayment to the employee of \$1,080.04 for 2024 and \$540.02 for 2025.

In accordance with the foregoing facts and pursuant to Ohio Rev. Code § 117.28, a Finding for Recovery for public money illegally expended is hereby issued against Tonya Cornell and in favor of the City of Warren Water Pollution Control fund, in the amount of \$1,620.06.

The City should pay certification pay in accordance with approved contracts. The City and Ms. Cornell entered into a repayment plan for the total amount to be repaid over thirteen pay periods.

**Officials' Response:** The City will do a journal entry in 2025 to rectify the issues and will correct it moving forward.



# CITY OF WARREN, OHIO

## Finance Department

VINCENT S. FLASK  
City Auditor

NANCY E. RUGGIERI  
Deputy Auditor

City Hall  
391 Mahoning Avenue  
Warren, Ohio 44483  
Telephone: (330) 841-2586  
Fax: (330) 841-2676

**SUMMARY SCHEDULE OF PRIOR  
AUDIT FINDINGS  
2 CFR § 200.511(b)  
DECEMBER 31, 2024**

Finding Number	Finding Summary	Status	Additional information
2023-001	Municipal Court book to bank reconciliations	Fully corrected	City Auditor



# CITY OF WARREN, OHIO

## Finance Department

VINCENT S. FLASK  
City Auditor

NANCY E. RUGGIERI  
Deputy Auditor

City Hall  
391 Mahoning Avenue  
Warren, Ohio 44483  
Telephone: (330) 841-2586  
Fax: (330) 841-2676

**CORRECTIVE ACTION PLAN**  
**2 CFR § 200.511(c)**  
**DECEMBER 31, 2024**

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2024-001	We will correct going forward	12/31/25	City Auditor

# CITY OF WARREN, OHIO



ANNUAL COMPREHENSIVE  
FINANCIAL REPORT

FOR THE YEAR ENDED  
DECEMBER 31, 2024

VINCENT S. FLASK, CITY AUDITOR



**CITY OF WARREN, OHIO**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

PREPARED BY:

CITY AUDITOR'S OFFICE  
VINCENT S. FLASK, CITY AUDITOR

*391 MAHONING AVENUE, N.W.  
WARREN, OH 44483*



## **INTRODUCTORY SECTION**



**CITY OF WARREN, OHIO**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**TABLE OF CONTENTS**

**I. INTRODUCTORY SECTION**

Title Page		i-iv
Table of Contents .....		
Letter of Transmittal.....		v
Elected and Appointed Officials .....		xv
Organization Chart .....		xvi
Certificate of Achievement for Excellence in Financial Reporting.....		xvii

**II. FINANCIAL SECTION**

INDEPENDENT AUDITOR'S REPORT.....		1
MANAGEMENT'S DISCUSSION AND ANALYSIS .....		5
BASIC FINANCIAL STATEMENTS:		
Government-Wide Financial Statements:		
Statement of Net Position .....		20
Statement of Activities .....		22
Fund Financial Statements:		
Balance Sheet - Governmental Funds .....		24
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities .....		25
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds.....		27
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities.....		28
Statement of Net Position - Proprietary Funds.....		30
Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds .....		34
Statement of Cash Flows - Proprietary Funds.....		36
Statement of Fiduciary Net Position - Custodial Funds .....		40
Statement of Changes in Fiduciary Net Position - Custodial Funds .....		41
Notes to the Basic Financial Statements.....		42

BASIC FINANCIAL STATEMENTS (CONTINUED):

Required Supplementary Information:

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) -	107
General Fund .....	107
Coronavirus Fiscal Recovery Fund .....	108
Schedule of the City's Proportionate Share of the Net Pension Liability and City Pension Contributions:	
Ohio Public Employees Retirement System (OPERS) - Traditional Plan .....	109
Ohio Public Employees Retirement System (OPERS) - Combined Plan .....	110
Ohio Police and Fire (OP&F) Pension Fund .....	111
Schedule of the City's Proportionate Share of the Net OPEB Liability/(Asset) and City OPEB Contributions:	
Ohio Public Employees Retirement System (OPERS) .....	112
Ohio Police and Fire (OP&F) Pension Fund .....	113
Notes to Required Supplementary Information.....	114
<b>COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES:</b>	
Combining Statements and Individual Fund Schedules - Nonmajor Governmental Funds:	
Fund Descriptions - Governmental Funds.....	120
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis)	
General Fund.....	122
Packard Music Hall .....	126
Coronavirus Fiscal Recovery .....	127
Combining Balance Sheet - Nonmajor Governmental Funds .....	128
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds .....	129
Combining Balance Sheet - Nonmajor Special Revenue Funds .....	130
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Special Revenue Funds .....	134
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis):	
Court Computerization.....	138
Street Maintenance.....	139
Police Grants .....	140
Drivers Alcohol Treatment.....	141
Drug Law Enforcement.....	142
Law Enforcement Trust.....	143
Enforcement and Education .....	144
Federal Forfeitures .....	145
Probation - Municipal Court .....	146
Special Projects - Courts .....	147
Legal Research - Courts .....	148
Community Development Block Grant.....	149
Highway Construction .....	150
Motor Vehicle Levy .....	151
Home Investment .....	152
Opioid Settlement .....	153
Tax Increment Equivalent .....	154
General Bond Payment.....	155
General Capital Projects.....	156

## COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES (CONTINUED):

### Combining Statements and Individual Fund Schedules - Enterprise Funds:

Fund Descriptions - Enterprise Funds .....	157
Combining Statement of Net Position - Nonmajor Enterprise Funds .....	158
Combining Statement of Revenues, Expenses and Changes in Net Position - Nonmajor Enterprise Funds .....	159
Combining Statement of Cash Flows - Nonmajor Enterprise Funds .....	160
Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Budgetary Basis):	
Sewer.....	161
Water.....	162
Sanitation .....	163
City Redevelopment.....	164
Downtown Parking.....	165
Stormwater Utility.....	166

### Combining Statements and Individual Fund Schedules - Internal Service Funds:

Fund Descriptions - Internal Service Funds .....	167
Combining Statement of Net Position - Internal Service Funds.....	168
Combining Statement of Revenues, Expenses and Changes in Net Position - Internal Service Funds.....	169
Combining Statement of Cash Flows - Internal Service Funds.....	170
Schedule of Revenues, Expenses and Changes in Fund Equity - Budget and Actual (Non-GAAP Budgetary Basis):	
Life Insurance and Hospitalization.....	171
Workers Compensation .....	172
Data Processing.....	173
Risk Management.....	174

### Combining Statements - Custodial Funds:

Fund Descriptions - Custodial Funds .....	175
Combining Statement of Fiduciary Net Position - All Custodial Funds.....	176
Combining Statement of Changes Fiduciary Net Position - All Custodial Funds.....	177

## III. STATISTICAL SECTION

Statistical Section - Contents.....	179
Net Position by Component - Last Ten Years .....	180
Changes in Net Position - Last Ten Years.....	182
Fund Balances, Governmental Funds - Last Ten Years .....	186
Changes in Fund Balances, Governmental Funds - Last Ten Years.....	188

### III. STATISTICAL SECTION - (CONTINUED)

Assessed Valuation and Estimated Actual Value of Taxable Property - Last Ten Years .....	190
Direct and Overlapping Property Tax Rates (Rate Per \$1,000 of Assessed Value) - Last Ten Years .....	192
Principal Property Taxpayers - Current Year and Nine Years Ago.....	195
Property Tax Levies and Collections - Last Ten Years .....	196
Special Assessment Tax Levies and Collections - Last Ten Years .....	197
Income Tax Revenue Base and Collections - Last Ten Years.....	198
Ratio of Outstanding Debt by Type - Last Ten Years .....	200
Ratio of General Bonded Debt to Assessed Value and Bonded Debt Per Capita - Last Ten Years .....	202
Direct and Overlapping Governmental Activities Debt - as of December 31, 2024 .....	203
Computation of Legal Debt Margin - Last Ten Years.....	204
Pledged Revenue Coverage - Water Fund - Last Ten Years .....	206
Pledged Revenue Coverage - Sewer Fund - Last Ten Years .....	207
Demographic and Economic Statistics - Last Ten Years.....	208
Principal Employers - Current Year and Nine Years Ago.....	209
Full-Time-Equivalent City Employees by Function /Program - Last Ten Years.....	210
Operating Indicators by Function - Last Ten Years .....	212
Capital Assets Statistics by Function - Last Ten Years .....	214



# CITY OF WARREN, OHIO

## Finance Department

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July 30, 2025

The Honorable Mayor, Members of City Council, and  
The Citizens of the City of Warren, Ohio:

The Annual Comprehensive Financial Report (ACFR) of the City of Warren, Ohio (the "City") for the year ended December 31, 2024, is hereby submitted. This report is prepared in conformance with generally accepted accounting principles (GAAP) in the United States of America as set forth by the Governmental Accounting Standards Board (GASB). Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City Auditor's office. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The City is responsible for establishing and maintaining an internal control structure designed to protect its assets from loss, theft or misuse. Furthermore, the accounting system must be adequate to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and that the valuation of costs and benefits requires estimates and judgements by management.

The City is required by state law to have an annual audit performed by the Auditor of State's Office or an independent public accounting firm, if permitted by the Auditor of State. The Auditor of State's Office performed the audit for the year ended December 31, 2024. The City continues to receive an unmodified opinion. The Independent Auditor's Report on the City's financial statements is included in the Financial Section of this report.

As a part of the City's independent audit, tests are made to determine the adequacy of the internal control structure, including that portion related to federal assistance programs, as well as to determine that the City has complied with applicable laws and regulations.

This transmittal letter is designed to provide historical information about the City, as well as complement the required Management's Discussion and Analysis (MD&A). Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. The City's MD&A can be found immediately following the Independent Auditor's Report.

### COMMUNITY PROFILE

For financial reporting purposes, the City includes all funds, agencies, boards, commissions, and departments for which the City is financially accountable. The City reports the Warren City Health District as a discretely presented component unit.

In determining what constitutes the City's reporting entity, criteria established by GASB Statement No. 14 "The Financial Reporting Entity", were used. The City is comprised of all entities not legally separate from the City. Trumbull County, Warren Township, Howland Township, the Warren City School District and the Trumbull Career and Technical Center are separate governmental jurisdictions that overlap the City's boundaries. However, these entities are not included in the City's financial reports.

The City of Warren, historic capital of the Connecticut Western Reserve and Trumbull County seat, was incorporated as a village in 1843 and attained city status in 1869. Located in northeast Ohio, the City is situated approximately fifty-two miles southeast of Cleveland and fourteen miles northwest of Youngstown, occupies a land area of 16.30 square miles, and serviced a population of approximately 40,000 residents.

Warren is easily reached by a variety of transportation systems. The City is served by a first-rate network of regional and interstate highways, providing local business and industry with access to major metropolitan markets. State Routes 5, 45, 82 and U.S. Route 422 serve the City directly, while the Ohio Turnpike (I-80) is located six miles west of the corporate limits, I-76 is nine miles south, and State Route 11 is four miles east. Commercial and air freight services are supplied by the Youngstown-Warren Regional Airport; additional air transportation services are provided by Cleveland Hopkins International Airport, Akron-Canton Regional Airport, and Pittsburgh International Airport-all within 75 miles of the City along with rail lines that service local businesses and manufacturing facilities.

The City of Warren and surrounding area offers a vast variety of entertainment, artistic, and cultural opportunities. A city entrenched with historic highlights with an infusion of modern standards. Warren is the official site for the National Packard Museum. The state-of-the-art museum features the deep history of the Packard family, the Packard Motor Car, and other enterprises that contributed to the growth of Warren. Other historical landmarks include the Kinsman House, Harriet Taylor Upton House, John Stark Edwards House and Museum, Morgan House, and the Sutliff Museum. The W.D. Packard Music Hall facility continues to host countless theatrical venues, musical productions, and talented performers from around the world. With a seating capacity of 2,400 and banquet facilities, the venue plays a significant role in the community and hosts visitors from surrounding areas and various age groups. The Warren Amphitheater is another magnificent and modern entertainment facility, located on the beautiful Perkins Park campus that not only adds to the beauty of the City but has grown to become a focal point for entertainment and productions. The renovated Robins Theatre provides for additional musical, theatrical and movie options. The Trumbull Art Gallery is a flourishing establishment that displays local and national talent. The gallery continues to be a vibrant highlight for the City and hosts many functions that showcase arts and culture. The Main Warren Trumbull Public Library is showing benefits of its expansion project on Mahoning Ave. across from City Hall. Dave Grohl Alley is another example of an innovative location in the central business district. This tribute site honors the birthplace of a famous musician and native of Warren. The Trumbull County Veteran's Memorial abutting Courthouse Square proudly serves as a magnificent memorial to all war veterans and those who served our country. Displayed are war monuments, engraved bricks, and various tributes to veterans with ties to Trumbull County. The Women's Park is a beautifully landscaped park with walkways, a stone bridge spanning a beautiful brook, and courtyard that honors past and present women who have made a difference in the local community. The First Flight Lunar Module site is a tribute to Neil Armstrong and his famous space career. Mr. Armstrong lived in Warren as a young boy and the monument is a testament to the spirit and courage of children to follow their dreams.

The Trumbull County Historical Society took ownership of a building in the City of Warren that will be the future home of the Sci-Fi Museum and will begin with hundreds of props from a collection being donated from sets of more than 40 films and TV shows, including several "Star Trek" movies, "X-Men," "Ghostbusters II," "Back to the Future II," "Robo Cop," "Blade Runner," "The Incredible Hulk" and many more popular productions. The goal is to open in 2026 and expects the museum will become a unique tourism attraction that will attract fans from across the country.

The City of Warren hosts over 260 acres of public parks, a River Walk, bike trails, and other amenities that add to the quality of life for its residents and visitors. The public parks play host to a vast variety of recreational opportunities such as baseball, soccer, tennis, volleyball, biking, running and walking trails, a place to enjoy pets, a skate park, a splash pad in Packard Park for those hot summer days, and recently added pickleball courts. A combination of historic and newer pavilions offers beautiful spaces for family gatherings to picnic and entertain. Most parks are equipped with playground equipment and a manicured environment for a wonderful family-oriented setting. The Mosquito Lake and Meander Creek Reservoir are ancillary water attractions that offer a place to boat, swim, fish, and picnic.

An additional 15 acres of green space with walking trails and along the Mahoning River in a residential northwest neighborhood was created with the demolition of an old and blighted hospital building.

The 5-million-dollar demolition project removed the structure that had been abandoned and sat empty for a number of years.

Warren benefits from both a comprehensive public school and parochial school system. Warren schools can boast of modern public facilities with state-of-the-art resources and a top-notch curriculum, not to mention a variety of outstanding athletic programs. Advanced education can be pursued locally via the Kent State University Branch as well as the Trumbull Career & Technical Center. Within driving distance is Eastern Gateway Community College and Youngstown State University, Kent State University (Main Campus), Hiram College, University of Akron, and John Carroll University. All accredited colleges that offer four-year degrees plus advanced degree programs. Employment opportunities are supplemented by the State of Ohio One Stop Employment program.

## **PROFILE OF GOVERNMENT**

The City provides a wide range of general governmental services to its residents including: public safety (police and fire), public health, municipal court, highways and streets, public improvements, community development, engineering-planning-and zoning, water, sewers, sanitation, parks and recreation, and general administrative services. The City is a statutory city that operates under those powers granted by the Ohio Constitution and The Ohio Revised Code. The mayor is elected at-large to serve a four-year term and is responsible for administering the policies and ordinances adopted by the City Council, for overseeing the day-to-day operations of the City, and for appointing the superintendents of various departments. The 11 members of the City Council are elected every 2 years with one serving as the President of Council. Council members serve as the legislative and taxing authority. The Council members adopt the annual operating budget after being created by the City Auditor and approved by the Mayor.

Aside from the Mayor and Council, citizens elect three other at-large City administration officials, each of whom is independent within the limits of Ohio law affecting the particular office. These officials, elected to four-year terms, are the Auditor, Treasurer, and Law Director. The Auditor serves as the chief financial officer of the City. As chief financial officer, no contract or obligation involving the City can be made without the Auditor's certification that appropriations are sufficient and funds are available, or are in the process of collection, to satisfy the contract or obligation. The Auditor is the central disbursing agent for the City who distributes funds to creditors in payment of liabilities incurred by the City and its departments. In addition, the Auditor is responsible for the preparation of the City payroll and maintaining a permanent accounting system and records.

The Treasurer is the custodian of all City funds. The Treasurer is responsible for the investment of active, inactive, and interim funds as specified by Ohio law. In addition, the Treasurer serves as an internal control function for the Auditor.

The Law Director has the responsibility for the criminal and civil divisions of the City Law Department. The criminal division is responsible for prosecuting all cases arising in the two municipal courts within the City. The Law Director is also responsible for the civil division which prepares all contracts, bonds, legislation, and other instruments in writing. As designated by Ohio law, the Law Director serves as chief legal counsel for all City officials, directors, departments, and boards.

## **ECONOMIC CONDITION AND OUTLOOK**

The City benefits from its prime location as a central component of the regional Cleveland-Pittsburgh American manufacturing belt. Approximately 9,000 manufacturing plants, 9,100 wholesale distribution centers and 14 Fortune 500 corporate world headquarters are located within 100 miles of the City. Residents derive significant benefit from and have easy access to exceptional employment, educational, recreational, medical, and cultural facilities within and surrounding the greater Youngstown-Warren metropolitan area. Home to a diversified base of industrial and commercial activity, employment within the City is primarily concentrated in the manufacturing and medical fields along with associated systems, wholesale and retail distribution, as well as education, and other professional services. Increased competition and technology has required significant changes in the regional economy; in order to regain competitive advantage, local manufacturing firms have implemented supplementary research divisions and embraced technological advances, resulting in increased investment in green technologies, economic diversification and enhanced productivity. In addition, City officials are working in partnership with other public agencies and business leaders in developing plans to attract diverse corporate, retail, restaurant, and industrial employers to the region - including a 2.8 million square foot operation focused on the latest technology in the electric battery market. As employment in heavy manufacturing stabilized, the local non-manufacturing sector employment has increased, allowing the area to sustain the tax base despite a transition of workforce demographics.

The City's economic development team possesses significant resources to assist in the establishment, expansion, or relocation of any business. Spearheaded by the City's Community Development Department, in partnership with agencies such as The Western Reserve Port Authority, Valley Economic Development Partners, the Regional Chamber, Eastgate Council of Governments, the Minority Business Assistance Center, the Trumbull County Land Bank, and others, support is available for site selection, business plans, and zoning compliance as well as assistance with financing, tax abatement and credits, TIFs, and other associated issues. Growth taking place in Warren and the surrounding metropolitan area represents positive economic trends that are expected to continue into the future with projects such as B.R.I.T.E., a government-funded energy incubator aimed at development and commercialization of early-stage energy technology. The energy incubator is located in the central business district downtown and accommodates innovative high-tech energy corporations.

Both the City of Warren and the Business Resource Network (BRN) continue a program of site visits to existing companies within the City that focuses on the needs and wellness of their current employers as well as giving those employers the chance to discuss any problems they may have or possible ways for the City to assist them in business growth.

The City has created a revolving loan program for new businesses and the expansion of existing businesses in the city of Warren to be managed by Valley Economic Development Partners. To date \$1.5 million dollars in loans have been made to Warren businesses through the revolving loan program.

In addition, over \$1 million dollars in grant funds were recently disbursed to city businesses to assist them with exterior improvements and signage.

In cooperation with Valley Economic Development Partners, Warren Commerce Park has been developed into a home for industry, with tenants including Charles Manufacturing, Jaro Transportation, Dawn Inc., and Main Lite Electric. Proximity to major highways and rail service provides a variety of transportation options, offering market advantages to all tenants. On the City's west side Northwest Business Park (adjacent to OH-82 with direct links to the Ohio Turnpike) was developed through the advancement of local public-private partnerships. Currently the park is home to a number of small to mid-sized firms including U.S. Safety Gear, Geauga Trumbull Solid Waste district, and Fresenius Medical Center and the soon to be opened Cleveland Steel Container.

The Golden Triangle Coalition, made up of the City of Warren in partnership with the Trumbull County Planning Commission, the Trumbull County Engineer, and Howland Township continue the implementation of the plans for the Golden Triangle and making significant infrastructure improvements that will assist the manufacturing firms in that area. This is an extremely important business district to our communities. The manufacturing cluster located in the Golden Triangle is the second largest in the Mahoning Valley behind only Lordstown and consists of over 35 companies employing thousands of residents. The multiplier effect shows almost 10,000 local jobs supported by these companies. The Coalition submitted a grant proposal to the EDA for approximately \$3 million in infrastructure improvements in the Golden Triangle Area. That grant was approved, and the design and engineering has been completed on three infrastructure projects. The projects are scheduled to go out to bid in 2025. Also, in the Golden Triangle Tecnocap, Wheatland Tube, and Liberty Steel have announced expansion plans.

The Auto Parkit facility on Dana Street is continuing its renovations with a corresponding increase in employment at the site and is expected to double the number of employees in 2025.

The Kimberly Clark company announced the \$9 million purchase of 560 acres of the old steel mill site south of the city for a new operations center. With a portion of that site in the city, Warren is working with Kimberly Clark and abutting jurisdictions on next steps -including the creation of a Joint Economic Development District (JEDD). It is expected the JEDD will be formed and construction of the first phase will begin in 2025. When completed, Kimberly Clark expects to hire approximately 500 employees.

Construction of the first building in the new industrial park on 86 acres of land in the Southwest side of the city began in 2024. The project was once the site of a public high school and dilapidated housing units that had sat vacant for over 30 years. The \$12 million first phase 100,000 square foot building is expected to be finished in 2025.

The Warren Riverwalk campus includes an outdoor amphitheater, festival promenade, multi-purpose event area, Kinsman House and the Land Office. The previous interior restoration of the Kinsman House with construction of two accessible restrooms and an elevator now allows for better public use of the historic facility. The Warren Community Amphitheatre allows for outdoor concerts and other activities with an attendance in excess of 4,000 people per event. Additional funds were secured to complete upgrades at the Amphitheater including fencing and restrooms with both projects completed in 2024. This project, together with ancillary recreational facilities, provides first-class entertainment and cultural opportunities for residents and visitors alike.

The City of Warren also plays host to a number of public events including the Rock at the Amp series, Warren Farmers Market, Relay for Life, Welcome Home Warren, Taste of Warren, Rooftop Reunion, Oktoberfest and others including Christmas in the Square that draws over 2,500 people to Downtown Warren during the holiday event.

## **HOUSING**

The City of Warren, through the Community Development Department, acts as the lead agency in a partnership with Trumbull County for receiving federal funding from HUD for affordable housing programs. Through these efforts, the City and County have completed several housing projects over the years such as the \$9.5 million acquisition and rehab of 188 units at the Warren Heights Apartments on the City's north end, the \$12.5 million acquisition and rehab of 150 units at the Hampshire House Apartments on the City's southwest side, the Morgandale project consisting of 10 units of senior housing, the \$9 million senior housing project on the City's west side, and the YWCA was granted assistance to develop 12 units of permanent supportive housing in their building.

The City received a \$2.6 million HUD grant through the ARPA to assist with housing and services for the homeless and those very low-income individuals who are threatened by homelessness. These funds are currently being used for capital projects to shelter and assist the homeless or near homeless as well as funding a number of housing agencies in providing services such as medical, transportation, child care, etc.

A number of new multi-tenant projects are in the pipeline with an expected total investment of nearly \$10 million dollars. And the City continues to work with non-profit organizations to fund the rehabilitation of single-family units to put back on the market for home ownership or leasing opportunities. The Consortium also assists homeowners with housing rehabs and emergency repairs.

## **FINANCIAL POLICIES AND LONG-TERM FINANCIAL PLANNING**

With the help of its residents approving a temporary additional ½ percent to its tax base annually that began in 2017 and renewed for an additional five years that began January 1, 2022, the city has been able to stabilize its workforce, continues to make significant improvements in its infrastructure, and provide a fully funded and well-trained safety forces including its police and fire departments. The city continues to explore options for reducing expenses and generating additional revenue. These actions are a function of the City's longstanding budget review policies set in place to ensure that the general fund expenditure levels are timely adjusted consistent with available and anticipated resources. The budget is the primary planning tool utilized to ensure that the City has sufficient resources to meet its operation and capital improvement requirements. The City's budgetary control program begins prior to the fiscal year with the preparation of a detailed specific use budget based on line-item justification by department heads. Budget performance reports are prepared and reviewed monthly by the finance department, deviations from budget are noted, and reports are submitted to department heads. Problem areas are anticipated, and appropriate adjustments are made with a compromise of budget and management considerations.

Combined with a vigorous budget review process to eliminate extraneous expenses, the city continues to be aggressive in applying for grants and has a full-time employee dedicated to the grant writing process and works in conjunction with a professional grants assistance company. The City also uses a collection agency to assist in the collection of outstanding money owed to the City. In addition, the City has contracted with the City of Cleveland to ensure the City's taxpayers are in compliance with the City tax code which has improved income tax collections since its inception.

## **MAJOR INITIATIVES - CURRENT AND FUTURE PROJECTS**

Throughout 2024, a number of technology security projects were initiated in our networking and internet technology departments that will allow the City to operate with increased efficiency and security, as well as promote and compete for commercial, industrial and residential development in an atmosphere conducive for job retention, growth and residential investments.

The City made final commitments to spending the full \$28.6 million in American Rescue Funds it received in 2021 and 2022 and continued finetuning its plan on how to best utilize those funds in reducing the spread of COVID-19 and recovering from the financial impact the pandemic and state mandated shutdown had on the City of Warren.

The City emphasized an initial focus on creating a healthier environment within its government-owned facilities and parks that serve the public, increasing the capabilities of the operations of the City and providing our safety forces with the tools needed to improve their departments.

## **PUBLIC SAFETY**

### ***Fire***

During 2024, the Fire Department sent one Firefighter for training to become certified in the Juvenile Fire Prevention Program. Additionally, the Fire Department sent one Firefighter to a grant writing course anticipating they will be instrumental in obtaining future grants.

A 100-foot aerial platform is due to be delivered in July of 2025 from the Sutphen Corporation in Dublin, Ohio. This aerial will replace a 1992 Emergency 95-foot platform. The Fire Department also encumbered funding to install emergency generators at Station 5 and Station 6 in 2025. Three new firefighters were hired in 2024 to replace 3 open positions.

## **Police**

The Warren Police Department (WPD) has received significant funding through multiple sources during 2024. The American Rescue Plan Act of 2021 (ARPA) provided a large amount of funding to WPD in 2024. During this fiscal year, WPD received \$626,079 in funding through the ARPA. These funds were used to purchase desperately needed technological support and equipment that has increased efficiency and proven beneficial in solving crime within the City. Some examples of the items purchased using ARPA money are Flock cameras, cruisers, network upgrades, records management system, training simulator (collaboration with Kent State Trumbull Campus Police Academy), paving the gun range and evidence processing garage.

The Warren Police Department was awarded a total of \$12,496 in 2024 through the DOJ's Bulletproof Vest Partnership to help fund the purchase of body armor for some of its officers. These vests are an essential part of the officer's uniform and must be replaced regularly as the warranties expire after five years. This grant reimburses up to 50% of the cost of a new bulletproof vest if it has been approved by the National Institute of Justice.

In 2024, WPD continued to seek grants to supplement and support its law enforcement purpose. To assist in traffic enforcement, specifically speeding, the department applied for and received \$46,266 for the IDEP/STEP Enforcement Program.

To assist with the apprehension of prosecution of drivers operating motor vehicles under the influence of drugs/alcohol, the department applied for and received \$208,915 through the Ohio Traffic Safety Office. This traffic grant, administered by the City of Warren, is a collaborative effort between multiple law enforcement agencies within Trumbull County. The majority of this money is spent on setting up OVI checkpoints within the city and throughout the county.

The Warren Police Department continues to operate its own impound lot which earns money through impounded vehicles. Money generated through the impound lot includes both administrative and storage fees. Additionally, the city receives proceeds from the sale of vehicles abandoned in the lot by their owners which are sold on an auction website. In 2024, the impound lot and sale of abandoned vehicles generated \$215,000.

## **PUBLIC WORKS**

Road improvement projects completed in 2024 include: the 2024 City Road Project, the 2024 OPWC/CDBG Road Project, TRU - High, Main, Mahoning Project, and the TRU - Park Avenue Project.

The 2024 City Road Project resurfaced 5.2 miles of roadway. Thirty-three streets were included in the project. Signage was completed. Manhole and inlet castings were replaced and adjusted as needed. Sidewalk improvements were included in the project. The road resurfacing was completed in the fall. The final value of the contract was \$1,387,009. Local funds covered 100% of the project costs.

The City of Warren constructed the 2024 OPWC/CDBG Project at a cost of \$802,024. Four streets were included in the project. The project improved 2.9 miles of roadway. Signage, pavement markings, and concrete repairs were completed. Manhole and inlet castings were replaced and adjusted as needed. The project utilized state, federal, and local funds. TRU - High, Main, Mahoning Project was awarded in 2023 and completed in 2024. The project resurfaced three streets with a total length of 1.4 miles. Signage was completed. Manhole and inlet castings were replaced and adjusted as needed. Sidewalk improvements were included in the project. The final value of the construction contract was \$1,055,865. Federal and state funds covered 100% of the project costs.

TRU - Park Avenue Project was awarded in 2024 and resurfaced one street with a total length of 1.9 miles. Signage was completed. Manhole and inlet castings were replaced and adjusted as needed. Sidewalk improvements were included in the project. The final value of the construction contract was \$1,025,411. Federal and state funds covered 100% of the project costs.

The Electrical Maintenance Contract in the amount of \$166,000 was renewed in the spring of 2024. The contract covers the maintenance of Traffic Signals including Pedestrian Signals and the Emergency Preempt System, Caution Signals, School Flashing Beacons, Tornado Sirens, the Radio Fire Alarm, and Downtown Ornamental Street Lighting.

A street sweeping contract in the amount of \$154,430 was renewed in the spring of 2024. Streets in the Central Business District are swept four times per year. Arterial roads and residential streets with curbs are swept twice a year. Curb attached sidewalk areas in our central business district and along arterial roads are swept once a year in the spring.

The City entered into a contract to cut grass and maintain various areas in the City throughout the growing season. The authorized work included mowing along the Greenway Trail, brush hogging the City's Riverwalk Trails, mowing the Union Cemetery, maintaining the tree grates and mulch beds in the central business district, and vegetation control along arterial roads. The contract also included maintenance of the mulch beds at the Kinsman House, the Amphitheater, the City Community Services Building, and the gateway signs throughout the city. The collective cost of the work was \$47,894.

The City renewed the contract to repair asphalt pavement at various locations throughout the City where underground utility repairs were made. The work consisted of removing 3 inches of existing cold patch or temporary aggregate fill and then applying 3 inches of compacted hot asphalt to each utility cut. The project repaired 2,500 SY of utility cuts at a cost of \$207,500. The project was funded through the water department.

The City completed the 2024 annual inspection report that the Ohio EPA requires for the Mahoningside site. The report monitors the condition of the retaining wall along the eastern boundary of the property. The cost of the study was \$3,350. Various road and sidewalk repairs were completed throughout the city at a cost of \$72,684. Various lighting repairs were completed at a cost of \$69,980. Traffic signage and school zone pavement markings were completed at \$6,700 and \$18,480 respectively. Local funds were used for the projects.

The city completed sidewalk repairs through the Arterial Sidewalks Project. The construction contract was completed at a cost of \$294,857. Federal TAP funds covered \$235,885 of the project costs.

A contract for interior improvements to City Hall, the Information Technology Building, and the City Law Office was awarded in 2024. The project contract value is \$1,546,880. Construction contracts for Amphitheater Site Improvements (\$1,220,000), the Kinsman House (\$439,150), a Police Evidence Storage Facility at the Operations Department (\$479,700), Burbank Park Facility Upgrades (\$385,081), and City Parking Lot and Game Court Improvements (\$645,640) were awarded in 2024. The projects will be finalized in 2025. The Packard Park Storage Barn was partially demolished and repaired at a cost of \$12,450. Walking paths at Perkins Park (\$66,650), Lovers Lane Park (\$35,000), and Burbank Park (\$42,000) were completed.

The city entered into a contract with a design build team to remove the Summit Street Dam in 2023. The contract cost of \$3,001,519 was covered through state grants. The removal of the dam was substantially completed in 2024.

## **UTILITY SERVICES**

### ***WPC Summary***

In 2024 The Water Pollution Control department had several projects either closing or still in construction. First, the phase 1 plant and pump station refurbishments were substantially completed in October of 2024. This first phase involves five distinct construction contracts and a construction oversite contract totaling \$42.7 million, covered by a single loan. Two out of the five construction projects were completed in 2022. Those projects consisted of refurbishment of our screen building, two settling tanks, all four final clarifiers with adding a chemical feed room for the clarifiers, septic receiving station, the installing of new primary sludge pumps, and the installing of several valves and pumps in those areas. The other project was the installation of a new force main from the main pump station to the plant. The electrical portion was mostly completed in 2024 except for the pump station portion. Material delivery delays caused setbacks in completing the pump station work, which was substantially completed in October of 2024. The contractor was working on a final punch list. This part of the phase 1 project consisted of total refurbishment of our Main pump station with the addition of a second wet well with submersible pumps and the refurbishment of our S. Leavitt pump station. With the addition of an automated bar screen.

Several Collection system projects were in construction, design or completed in 2024. Niles road sewer reconfiguration project was completed in March of 2024. The cleaning of Grandview and Pine St. was completed in July of 2024. Negotiations with the village of Lordstown led to a contract that increases sewer rates by 5% every year for an 8-year span ending in 2030, which will get the village paying 100% of Warren's inside rate. Warren's sewer rates are set to rise by 6% annually until 2026. This rate increase was to cover the cost necessary for phase 1 and phase 2 of the plant and pump station refurbishment and Sanitary sewer work. With the Pandemic and other controlling factors, the cost of everything has skyrocketed. The current rate increases did not take these factors into consideration.

Design work for phase 2 was still on going at end of 2024. The work involved in phase 2 upgrades is the refurbishment of two more of our pump stations, Parkman Road and Youngstown Road stations. Improvements to the treatment plant processes such as Grit Handling replacement, Aeration tank refurbishment, process blower replacement, Disinfection upgrade, installation of a third chlorine contact tank, Gravity sludge thickeners installation, and the addition of CEPT into our primary settling tanks #1 and #2.

A couple of projects were started or started and completed in 2024 related to phase 2 work. First, the Selective Demolition project which removed our old incinerators, stack, and ash house so we would be ready to use that space for phase 2 grit classifiers. Also did a belt filter press refurbishment. The department also started getting a list of electrical equipment together to purchase. Once phase 2 construction is awarded it is estimated to take 36 months to complete.

#### ***Water Summary***

In 2024, the City of Warren Water Department continued to provide excellent customer service. We now proudly offer a customer portal that will give our customers a variety of payment options, including in person, online, by phone, through the drive-thru, or at a 24-hour drop box. Once a customer signs up for the Portal, they can view their current bill and past bills going back twelve months.

The rehabilitation of the Quinby Water Tower started in July of 2024 and was completed in January of 2025.

We continue to configure and optimize our GIS system. The GIS system has proven to be very valuable in mapping, asset management, analytics, and reporting. It is used by both in-office and field personnel.

In 2024, the Water Department faced several challenges, including inflation, supply chain issues, and aging water lines. These challenges resulted in 153 water main breaks. The department applied for and was awarded loans and grants from the EPA and OPWS for waterline replacement. The Mahoning Ave. water main (1 mile) was replaced in 2024. The department also instituted a rate increase in July of 2024 for water billing charges. The most recent rate increase was in 2016.

Also, in 2024 the projects for the Trumbull Energy Center began. Those projects include 7 miles of 30" transmission main, the pump station at the corner of Highland Ave. and Dover and, a multitude of upgrades at the water filtration plant. The projects total over 40 million dollars. The pump station and water main construction are scheduled to be completed in the summer of 2025, with the work at the filtration plant continuing into 2026.

The Water Filtration Plant pumped an average of 13 million gallons daily of finished water into the distribution system. The department tested a total of 735 bacteriological samples from within the distribution system and found all to be negative for bacteria. This indicates an excellent disinfection treatment process for the drinking water and distribution system.

#### **ENVIRONMENTAL SERVICES**

The Environmental Services Department provides automated residential trash service to all residents of the city of Warren and continues to expand by offering residential services to those outside the city limits providing they have a current water account. Many new accounts were added in 2024.

To help offset the recent cost of tipping fees and the ever-increasing cost of truck repairs, parts, tires, hydraulic oil, diesel fuel, and other expenses, the department continues its efforts to increase revenue growth by expanding its commercial dumpster accounts and roll-off rentals.

The department's aging vehicle inventory experienced a rise in mechanical problems this year and plans to finance three new residential trucks and one new commercial truck in 2025 with payments beginning in 2026.

#### **INFORMATION TECHNOLOGY**

In 2024, the I.T. department saw the completion of many long-awaited projects that have strengthened their operations and positioned the city for future success.

The transition from TimeForce to iSolved for time and attendance management is now fully implemented, bringing efficiency and reliability to our workforce operations. Environmental Services, Operations, Water, and Water Pollution Control departments are now utilizing the latest software that CTR has to offer, ensuring optimal functionality across critical areas.

After years of discussion and planning, Warren successfully launched the HR Portal for the entire city, improving accessibility and streamlining processes for employees. Additionally, we revised the company's standard paystub to better align with our original direct deposit format, a challenging conversion that came with hurdles, but meaningful progress has been made, and refinements continue.

We are also immensely proud of the revitalization of the city's social media presence, bringing it into the modern era with a fresh, dynamic redesign. Our newly enhanced website serves as an accessible hub of information, offering streamlined navigation, interactive features, and a visually compelling layout that reflects the vibrancy of our community. Likewise, our Facebook page has been reimagined as a powerful tool for engagement, fostering real-time connections, meaningful conversations, and improved accessibility for residents to stay informed and involved. Additionally, we are committed to strengthening our presence on real-time social media platforms, utilizing them for updates, community dialogue, and swift dissemination of important news. Our growing YouTube channel further enhances our digital outreach, providing engaging visual content, informative videos, and a creative avenue to highlight the stories and events shaping our city. These advancements mark a new chapter in how we connect with the people we serve, strengthening transparency, communication, and civic participation.

Moreover, our involvement in two significant Water Department projects, the conversion of the Neptune meter system to a cloud-based infrastructure and the implementation of a new service fee for the city marks two additional milestones in our commitment to efficiency and sustainability.

## **DOWNTOWN WARREN**

In the historic district just blocks from Courthouse Square the Warren-Trumbull County Public Library is a city landmark that contributes significant quality of life to the local citizens and has completed a major expansion project that adds even more offerings to the community. City Hall is another well-known landmark with a significant history. Exterior preservation of the campus has been completed and the interior construction continues in order to preserve and facilitate the ongoing functionality of the buildings and grounds.

The Morgan House, a historic residence across from City Hall transferred to the Trumbull County Historical Society by the City. The Historical Society has developed plans and secured grant dollars for the renovation of what will become the Morgan History Center that will highlight the history of the area along with interactive displays and historic artifacts.

The iconic courthouse fountain has been fully restored and is once again operational.

Although delayed by the pandemic, improvements to the Warren Amphitheater to add seating, improve handicap accessibility and construct permanent fencing and restrooms were completed in 2024

With the opening of the newly renovated historic Robins Theater and the addition of new restaurants and other nightspots to complement the Amphitheater, the City of Warren has become a vibrant and exciting place for entertainment, dining, and other night life. With a number of buildings renovated to add condominiums and other residential opportunities along with the addition of retail stores, coffee shops, and out-of-town visitors to the Trumbull Art Gallery and local historic sites, daytime activity has also increased generating additional traffic and economic stability in the downtown to the benefit of the whole City.

In addition to renovations of existing sites, vacant and unsightly structures have been demolished to make way for potential new business while removing blight. Block Grant funding has been earmarked/utilized to continue demolition of abandoned and blighted commercial structures. The City has applied through the Trumbull County Land Bank for additional grant funds for other major brownfield mitigation projects.

## **GENERAL GOVERNMENT**

During the third year of an additional 5-year .5 % income tax which was extended by Warren voters in 2021, collections were up approximately \$900,000 dollars in the general fund from the 2023 fiscal year which also saw an increase of \$1,100,000 dollars in that previous budget cycle. General fund expenditures increased by approximately \$2,665,000 in 2024 over the previous year. Revenue outpaced expenditures by roughly \$2,290,000 during the 2024 budget period. The Treasurers office added 672 individual, 270 Net Profit, and 365 Withholding, new or reactivated accounts.

The Social Security Administration entered their fourth year of a 10-year rental agreement with the City of Warren maintaining their presence in Warren's Government Building. Along with other social service agencies and City departments the ten-year agreement adds stability to Warren's long term real-estate investment and debt payments through 2031. The Veterans Resource Center located directly across from Warren's Government Center building continues to provide services to the area's veteran population and the Trumbull Mobile Meals located on the same block provides nutritional services to senior citizens in and around Warren.

## **ACKNOWLEDGEMENTS**

The publication of this ACFR represents an important achievement in the ability of the City of Warren to provide significantly enhanced financial information and accountability to the citizens of the City of Warren, its elected officials, City management and investors. This report continues the aggressive program of the City Auditor's office to improve the City's overall financial accounting, management and reporting capabilities.

I would like to acknowledge the efforts of the entire staff of the City of Warren Auditor's office for their contributions to this report. Special thanks are extended to Nancy Ruggieri, Deputy Auditor, for her effort, dedication, and coordination of this project. I would also like to acknowledge the assistance provided by the staff of Julian & Grube, Inc. Their guidance and professionalism were invaluable and greatly appreciated.

I would like to acknowledge the efforts of our state auditors. Thanks to Erik Holesko and his team for completing the audit.

I would also like to thank all the elected officials, department heads and their staff for their continued assistance and cooperation with the preparation of this ACFR. I know with their continued support, this project and our efforts toward sound financial management of the City of Warren will continue.

Respectfully submitted,



Vincent S. Flask

**CITY OF WARREN, OHIO**  
ELECTED AND APPOINTED OFFICIALS  
DECEMBER 31, 2024

**ELECTED OFFICIALS**

***Executive Branch:***

Mayor	William D. Franklin
Auditor	Vincent S. Flask
Treasurer	Tom Letson
Law Director	Enzo C. Cantalamessa
Judge	Patricia Knepp
Judge	Natasha Natale

***Legislative Branch:***

Council Member - Council President	John Brown, Jr.
Council Member - 1 <sup>st</sup> Ward	Todd Johnson
Council Member - 2 <sup>nd</sup> Ward	Andrew Herman
Council Member - 3 <sup>rd</sup> Ward	Greg Greathouse
Council Member - 4 <sup>th</sup> Ward	James Shaffer
Council Member - 5 <sup>th</sup> Ward	Tiffany Stanford
Council Member - 6 <sup>th</sup> Ward	Honeya Price
Council Member - 7 <sup>th</sup> Ward	Ronald White, Sr.
Council Member - At-Large	Gary Steinbeck
Council Member - At-Large	Helen Rucker
Council Member - At-Large	Michael O'Brien

**APPOINTED OFFICIALS**

***Department of Public Safety:***

Director of Public Safety	Eddie L. Colbert
Police Chief	Eric Merkel
Fire Chief	Kenneth Nussle

***Department of Public Service:***

Director of Public Service	Eddie L. Colbert
Deputy Health Commissioner	John May Jr.
Director of Engineering	Paul Makosky
Director of Water Utilities	Franco Lucarelli
Director of Water Pollution Control	Mike Welke
Director of Environmental Services	Deborah Delbene
Director of Community Development	Michael Keys

# CITY of WARREN, OHIO

## MAYOR

### CIVIL SERVICE COMMISSION

#### Members

Civil Service Secretary

#### MUNICIPAL COURT

#### Presiding Admin. Judge

#### Muni. Judge

Registrar

Super. of Public Health

Sanitarian Supervisor

Statistician Clerk

Coll/Dep. Bailiff/Clerk

Clerk of Muni. Ct.

Chief Bailiff

Ct Reporter/Muni Ct. Legal Sec'y

Food Program Coord.

Deputy Bailiff

Deputy Muni Clerk II

Deputy Muni Clerk III

Envir. Health Cler. Coord.

Envir. Health Cler. Coord.

Probation Officer

P.T. Prob. Off/Dep Bailiff

Senior Acct/Dep. Clerk

Administrative Assistant

Deputy Clerk/D.V.A.

Deputy Clerk/P.T./D.V.A.

Deputy Clerk/P.T./D.V.A.

Public Health Clinician

### BOARD OF HEALTH

#### Health Commissioner

Deputy Health Commissioner

### SAFETY & SERVICE DIRECTOR

#### FINANCE DEPT.

#### Auditor

Deputy Auditor

Senior Accountant

Accountant II

Accountant I

Financial Secretary

Executive Secretary I

Executive Secretary II

### FIRE DEPARTMENT

#### (Civilian Div.)

#### Fire Chief

Exec. Secretary

Heavy Equip. Mech.

Assistant Chief

Captains

Lieutenants

Firefighters

### WATER DEPARTMENT

#### Director of Water Util. Oper.

Water Serv. Superv.

Cross Conn. Tech.

Water Serviceman

Water Dist. Tech.

Customer Service Rep.

Meter Reader

Utility Serv. Rep.

Serv. Rep. Clerk

### POLICE DEPARTMENT

#### Police Chief

(Uniform Div.)

Captains

Lieutenants

Sergeants

Police Officers

(Operations Maint.)

Operations Super.

Master Skilled Maint.

Skilled Maint.

Section Leader

Foreman

Engineering Aide IV

Engineering Aide III

Engineering Aide II

Engineering Aide I

Building Official

Building Inspector

Electrical Inspector

Plumbing Inspector

### ENVIRONMENTAL SERVICES

#### Manager

Secretary

Foreman

Heavy Equip. Mech.

Auto Mechanic

Env. Serv. Oper. II

Env. Serv. Oper. I

### WATER POLLUTION CONTROL

#### Director of W.P.C.

W.P.C. Superintendent

### MAINTENANCE

#### Chief Plant Maint.

Sec. Leader

Equip. Operator IV

Equip. Operator I

Util. Plant Shift Leader

Assistant Chemist

Laborer II

Heavy Equip. Mech.

Maint. Electrician

Maint. Mechanic III

Maint. Mechanic II

Laborer II

Secretary

### LABOR

#### (Bio Solids)

Chemist

Asst. Chemist

Ind. Pret. Coord.

Net System Super.

Computer Tech.

Executive Secretary I

Plant Alternate

Clerk Typist

Grants Writer

Grants Director

Grants

Equipment Oper I

Equipment Oper II

Equipment Oper III

Equipment Oper IV

Equipment Oper V

Equipment Oper VI

Equipment Oper VII

Equipment Oper VIII

Equipment Oper IX

Equipment Oper X

Equipment Oper XI

Equipment Oper XII

Equipment Oper XIII

Equipment Oper XIV

Equipment Oper XV

Equipment Oper XVI

Equipment Oper XVII

Equipment Oper XVIII

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Equipment Oper XX

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Equipment Oper XXXXI

Equipment Oper XXXXII

Equipment Oper XXXXIII

Equipment Oper XXXXIV

Equipment Oper XXXXV



Government Finance Officers Association

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**City of Warren  
Ohio**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2023

*Christopher P. Monell*

Executive Director/CEO

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## **FINANCIAL SECTION**



# OHIO AUDITOR OF STATE KEITH FABER



65 East State Street  
Columbus, Ohio 43215  
[ContactUs@ohioauditor.gov](mailto:ContactUs@ohioauditor.gov)  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT

City of Warren  
Trumbull County  
391 Mahoning Avenue NW  
Warren, Ohio 44483

To the Honorable Mayor and City Council:

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Warren, Trumbull County, Ohio (the City), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Warren, Trumbull County, Ohio (the City), as of and for the year ended December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of Matter***

As discussed in Note 3 to the financial statements, during 2024, the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. In addition, as discussed in Note 3 to the financial statements, the prior year's financial statements have been restated to correct an error related to non-depreciable/amortized capital assets in the business-type activities/Water and Sewer enterprise funds to properly report construction in progress. The effect of this change on net position at the beginning of the year for business-type activities and enterprise funds is separately displayed. Our opinion is not modified with respect to these matters.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis*, required budgetary comparison schedules, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions, and be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements.

We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Information***

Management is responsible for the other information included in the annual financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 30, 2025, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

July 30, 2025

## CITY OF WARREN, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

The management's discussion and analysis of the City of Warren's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2024. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2024 are as follows:

- The total net position of the City increased \$14,442,492. Net position of governmental activities increased \$5,567,805 or 7.61% from 2023's restated net position and net position of business-type activities increased \$8,874,687 or 19.32% from 2023's net position. Net position was restated at January 1, 2024, as described in Note 3.B in the notes to the basic financial statements.
- General revenues accounted for \$33,954,609 or 63.78.05% of total governmental activities revenue. Program specific revenues accounted for \$19,280,871 or 63.78% of total governmental activities revenue.
- The City had \$46,612,760 in expenses related to governmental activities; \$19,280,871 of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$33,954,609 covered the remaining expenses of \$27,331,889.
- The general fund had revenues of \$34,578,802 in 2024. This represents an increase of \$269,346 or 0.79% from 2023 revenues. The expenditures and other financing uses of the general fund, which totaled \$32,473,300 in 2024, increased \$2,786,470 or 9.39% from 2023. The net increase in fund balance for the general fund was \$2,105,502 in 2024.
- The coronavirus fiscal recovery fund, a major governmental fund, recognized revenues and expenditures of \$6,124,360 in 2024. The fund balance at the end of the year was -\$0-.
- The general capital projects fund, a major governmental fund, had revenues and other financing sources of \$8,887,606 in 2024. Expenditures in 2024 totaled \$7,179,089 and the fund balance at the end of the year was \$2,333,592.

#### **Using this Annual Comprehensive Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### **Reporting the City as a Whole**

##### ***Statement of Net Position and the Statement of Activities***

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did the City perform financially during 2023?" The statement of net position and the statement of activities answer this question. These statements include all non-fiduciary assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting reflects all of the current year's revenues and expenses regardless of when cash is received or paid.

## CITY OF WARREN, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

These two statements report the City's net *position* and changes in that position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors-some financial, others not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the City is divided into three distinct kinds of activities:

**Governmental activities** - Most of the City's programs and services are reported here including police, fire and rescue, street maintenance, capital improvements, and general administration. These services are funded primarily by property taxes, income taxes, and intergovernmental revenues including federal and state grants and other shared revenues.

**Business-type activities** - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, sewer, sanitation, downtown parking, city redevelopment, and stormwater utility are reported here.

**Component unit** - The City's financial statements include financial data of the Warren City Health District. The component unit is described in the notes to the financial statements (see Notes 2.A and 18 for detail).

#### **Reporting the City's Most Significant Funds**

##### ***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds.

##### ***Governmental Funds***

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, coronavirus fiscal recovery special revenue fund, and general capital projects fund. Information for the major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation.

## CITY OF WARREN, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

#### ***Proprietary Funds***

The City maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its sewer, water, sanitation, downtown parking, city redevelopment, and stormwater utility. The sewer, water and sanitation enterprise funds are considered major funds.

Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.

#### ***Fiduciary Funds***

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Custodial funds are the City's only fiduciary fund type.

#### ***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### ***Required Supplementary Information***

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's general fund and any major special revenue funds budgetary schedules, net pension liability/asset, and net OPEB liability/asset.

#### **Government-Wide Financial Analysis**

The statement of net position provides the perspective of the City as a whole. For the following table, amounts for 2024 have been presented in accordance with the provisions of GASB Statement No. 101 (see Note 3.B) while amounts for 2023 have been presented in accordance with previous guidance. Net position as of December 31, 2023, for business-type activities was restated for an error correction as described in Note 3.B in the notes to the basic financial statements. The table on the following page provides a summary of the City's net position for 2024 and 2023 (restated).

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**CITY OF WARREN, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

**Net Position**

	Governmental Activities		Business-Type Activities		Total	
			(Restated)			
	2024	2023	2024	2023	2024	2023
<b>Assets</b>						
Current and other assets	\$ 70,219,699	\$ 70,548,280	\$ 28,488,300	\$ 23,472,358	\$ 98,707,999	\$ 94,020,638
Capital assets, net	<u>72,188,672</u>	<u>70,760,471</u>	<u>107,067,369</u>	<u>93,560,950</u>	<u>179,256,041</u>	<u>164,321,421</u>
Total assets	<u>142,408,371</u>	<u>141,308,751</u>	<u>135,555,669</u>	<u>117,033,308</u>	<u>277,964,040</u>	<u>258,342,059</u>
<b>Deferred outflows of resources</b>						
Deferred expense	-	-	2,126,925	-	2,126,925	-
Unamortized deferred charges	38,012	42,235	-	-	38,012	42,235
Pension	12,762,816	13,066,908	3,312,068	5,464,804	16,074,884	18,531,712
OPEB	<u>1,719,833</u>	<u>2,255,183</u>	<u>316,587</u>	<u>810,346</u>	<u>2,036,420</u>	<u>3,065,529</u>
Total deferred outflows of resources	<u>14,520,661</u>	<u>15,364,326</u>	<u>5,755,580</u>	<u>6,275,150</u>	<u>20,276,241</u>	<u>21,639,476</u>
<b>Liabilities</b>						
Current liabilities	14,278,384	19,079,167	4,881,601	3,780,444	19,159,985	22,859,611
Long-term liabilities:						
Due within one year	3,209,733	2,026,547	5,001,954	3,502,342	8,211,687	5,528,889
Net pension liability	38,938,362	37,102,051	10,478,004	12,905,429	49,416,366	50,007,480
Net OPEB liability	2,252,686	2,238,594	-	264,589	2,252,686	2,503,183
Other amounts	<u>11,957,824</u>	<u>10,880,211</u>	<u>63,886,416</u>	<u>53,806,770</u>	<u>75,844,240</u>	<u>64,686,981</u>
Total liabilities	<u>70,636,989</u>	<u>71,326,570</u>	<u>84,247,975</u>	<u>74,259,574</u>	<u>154,884,964</u>	<u>145,586,144</u>
<b>Deferred inflows of resources</b>						
Property taxes	1,538,677	1,501,407	-	-	1,538,677	1,501,407
Leases	756,288	848,100	1,474,947	1,685,654	2,231,235	2,533,754
Pension	2,858,484	4,321,152	566,276	441,648	3,424,760	4,762,800
OPEB	<u>2,431,640</u>	<u>2,652,411</u>	<u>202,761</u>	<u>97,549</u>	<u>2,634,401</u>	<u>2,749,960</u>
Total deferred inflows of resources	<u>7,585,089</u>	<u>9,323,070</u>	<u>2,243,984</u>	<u>2,224,851</u>	<u>9,829,073</u>	<u>11,547,921</u>
<b>Net position</b>						
Net investment in capital assets	67,158,986	64,228,053	41,033,462	35,769,053	108,192,448	99,997,106
Restricted	21,241,452	17,813,196	438,246	72,787	21,679,698	17,885,983
Unrestricted (deficit)	<u>(9,693,484)</u>	<u>(6,017,812)</u>	<u>13,347,582</u>	<u>10,982,193</u>	<u>3,654,098</u>	<u>4,964,381</u>
Total net position	<u>\$ 78,706,954</u>	<u>\$ 76,023,437</u>	<u>\$ 54,819,290</u>	<u>\$ 46,824,033</u>	<u>\$ 133,526,244</u>	<u>\$ 122,847,470</u>

The net pension liability/asset is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net pension asset.

## CITY OF WARREN, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability/asset or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability/asset and the net OPEB liability to equal the City's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability/asset are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability/asset and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2024, the City's assets and deferred outflows of resources were greater than liabilities and deferred inflows of resources by \$133,526,244 an increase of 12.13% from 2023 (restated).

## **CITY OF WARREN, OHIO**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)**

During 2024, the City spent \$6.2 million in federal funding from American Rescue Plan Act (ARPA) of 2021. Grants and entitlements not restricted to specific programs, which include local government funding and homestead and rollback, were up from 2024. The City's income tax withholdings collections in 2024 were consistent with prior year collections. Current liabilities decreased as a result of unearned revenue reported for the unspent portion of the ARPA funds at December 31, 2024, as \$6.2 million was spent during 2024 for various economic development programs within the City as well as capital improvements to City buildings and streets, and vehicle and equipment purchases.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year-end, capital assets represented 50.69 % of total assets for governmental activities. Capital assets include land, easements, construction in progress (CIP), land improvements, buildings and improvements, computer software, furniture and equipment, vehicles, intangible right to use-leased vehicles and subscription-based information technology arrangements (SBITAs), and infrastructure. The City's net investment in capital assets at December 31, 2024, was \$67,158,986 and \$41,033,462 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending.

Long-term liabilities in the business-type activities increased from the issuance of \$12.3 million in OWDA loans for sewer and water construction projects.

A portion of the City's total net position, \$21,679,698, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is \$3,654,098.

During 2024, the City implemented GASB Statement No. 101 (see Note 3.B). For the following table, the implementation has been reported as a change in accounting principle. Net position as of December 31, 2023, for business-type activities was restated for an error correction as described in Note 3.B in the notes to the basic financial statements. The following table shows the changes in net position for 2024 and 2023.

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**CITY OF WARREN, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**  
**(UNAUDITED)**

	<b>Change in Net Position</b>					
	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	(Restated) 2023	2024	(Restated) 2023
<b>Revenues</b>						
Program revenues:						
Charges for services	\$ 3,656,013	\$ 2,788,491	\$ 30,863,120	\$ 29,358,132	\$ 34,519,133	\$ 32,146,623
Operating grants and contributions	11,052,188	16,259,316	128,860	260,266	11,181,048	16,519,582
Capital grants and contributions	4,572,670	7,481,535	3,735,715	4,516,520	8,308,385	11,998,055
Total program revenues	<u>19,280,871</u>	<u>26,529,342</u>	<u>34,727,695</u>	<u>34,134,918</u>	<u>54,008,566</u>	<u>60,664,260</u>
General revenues:						
Property taxes	1,606,338	1,225,487	-	-	1,606,338	1,225,487
Income taxes	25,060,068	25,007,964	-	-	25,060,068	25,007,964
Unrestricted grants and entitlements	3,094,251	2,101,593	-	-	3,094,251	2,101,593
Investment earnings	3,414,764	3,224,859	50,791	56,409	3,465,555	3,281,268
Change in fair value of investments	46,134	190,695	-	-	46,134	190,695
Miscellaneous	732,858	389,849	393,557	422,118	1,126,415	811,967
Total general revenues	<u>33,954,413</u>	<u>32,140,447</u>	<u>444,348</u>	<u>478,527</u>	<u>34,398,761</u>	<u>32,618,974</u>
Total revenues	<u>53,235,284</u>	<u>58,669,789</u>	<u>35,172,043</u>	<u>34,613,445</u>	<u>88,407,327</u>	<u>93,283,234</u>
<b>Expenses:</b>						
General government	10,401,907	8,218,839	-	-	10,401,907	8,218,839
Security of persons and property	21,207,852	19,667,737	-	-	21,207,852	19,667,737
Public health and welfare	694,653	1,235,636	-	-	694,653	1,235,636
Transportation	4,543,395	4,427,414	-	-	4,543,395	4,427,414
Community environment	1,096,611	1,123,477	-	-	1,096,611	1,123,477
Leisure time activity	1,688,468	1,451,179	-	-	1,688,468	1,451,179
Economic development	6,764,428	11,658,332	-	-	6,764,428	11,658,332
Interest	215,446	232,473	-	-	215,446	232,473
Sewer	-	-	9,030,387	10,415,643	9,030,387	10,415,643
Water	-	-	12,893,405	14,064,597	12,893,405	14,064,597
Sanitation	-	-	4,077,373	4,468,151	4,077,373	4,468,151
City Redevelopment	-	-	466,332	335,018	466,332	335,018
Downtown Parking	-	-	168,736	164,302	168,736	164,302
Stormwater Utility	-	-	716,038	940,516	716,038	940,516
Total expenses	<u>46,612,760</u>	<u>48,015,087</u>	<u>27,352,271</u>	<u>30,388,227</u>	<u>73,965,031</u>	<u>78,403,314</u>
Change in net position before transfers	6,622,720	10,654,702	7,819,772	4,225,218	14,442,492	14,879,920
Transfers	(1,054,915)	(242,994)	1,054,915	242,994	-	-
Change in net position	<u>5,567,805</u>	<u>10,411,708</u>	<u>8,874,687</u>	<u>4,468,212</u>	<u>14,442,492</u>	<u>14,879,920</u>
Net position as previously reported (net of error correction)	76,023,437	65,611,729	46,824,033	42,355,821	122,847,470	107,967,550
Change in accounting principle	(2,884,288)	-	(879,430)	-	(3,763,718)	-
Net position at beginning of year (restated)	<u>73,139,149</u>	<u>65,611,729</u>	<u>45,944,603</u>	<u>42,355,821</u>	<u>119,083,752</u>	<u>107,967,550</u>
Net position at end of year	<u>\$ 78,706,954</u>	<u>\$ 76,023,437</u>	<u>\$ 54,819,290</u>	<u>\$ 46,824,033</u>	<u>\$ 133,526,244</u>	<u>\$ 122,847,470</u>

## CITY OF WARREN, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

#### **Governmental Activities**

Governmental activities net position increased \$5,567,805 in 2024, after increasing \$10,411,708 in 2023. Expenses increased while program revenues and general revenues also increased. Total revenues decreased \$5,434,505 or 9.26% and expenses decreased \$1,402,327 or 2.92%.

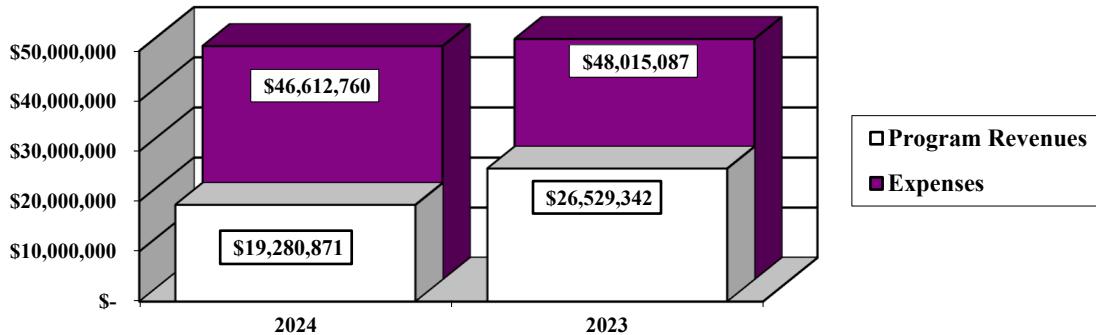
Program revenues decreased \$7,248,471 during 2024, primarily from operating and capital grants and contributions. Operating grants decreased during 2024 as a result of less revenue recognized from the ARPA program. ARPA funds were spent on various increased purposes during 2024, including various capital improvements, public safety services, capital equipment and vehicles, Ampitheater restroom renovations, and parking lot improvements. Capital grants and contributions consist of grant revenue from the Public Works Commission (OPWC), Ohio Department of Transportation (ODOT), and Western Reserve Transit Authority (WRTA) for road construction and repair projects. Funding for the Summit Street Dam Removal was received through the Eastgate Regional Council of Governments and Ohio department of Natural Resources. Charges for services were up from prior year as a result of recognizing \$655,509 in revenue from opioid settlements.

General revenues totaled \$33,954,609 and amounted to 63.78% of total governmental revenues during 2024. These revenues primarily consist of property and income tax revenue of \$26,663,393. The other primary source of general revenues is grants and entitlements not restricted to specific programs, which includes local government and local government revenue assistance, making up \$3,094,251. Income tax collections were consistent with collections from 2023. Miscellaneous revenues consist of refunds and reimbursements, which were received from various sources in 2024 and 2023. During 2024, the City's investment earnings totaled \$3,414,764.

In total, 2024 expenses decreased \$1,402,327 or 2.92%. Expenses in general government, security of persons property and increased from overall increases in salaries and wages. Economic development and public health and welfare expenses decreased primarily from 2024 ARPA program expenses. ARPA programs include park and trail improvements, economic development projects, capital purchases (i.e. vehicles, building improvements, street surfacing, engineering, etc.), and community outreach projects.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. As can be seen in the following graph, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.

**Governmental Activities - Program Revenues vs. Total Expenses**



## CITY OF WARREN, OHIO

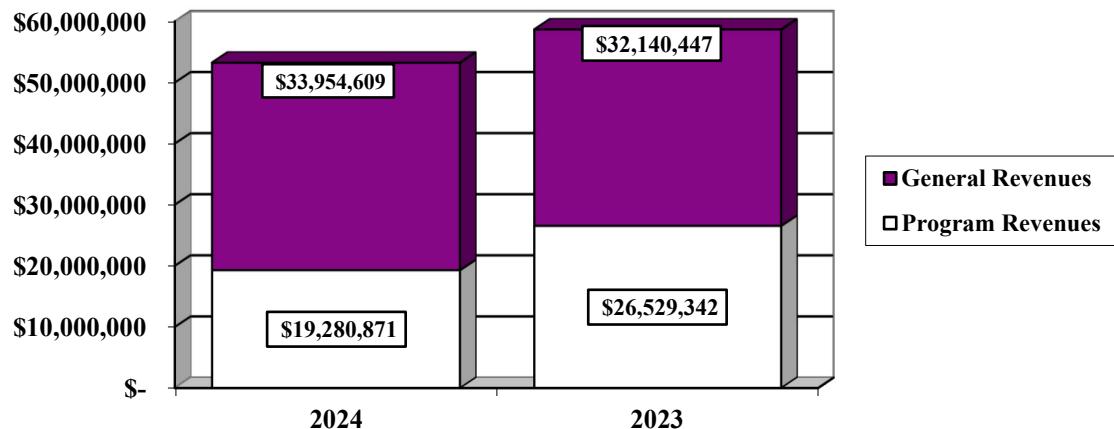
### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and other general revenues.

<b>Governmental Activities</b>				
	Total Cost of Services 2024	Net Cost of Services 2024	Total Cost of Services 2023	Net Cost of Services 2023
<b>Program Expenses:</b>				
General government	\$ 10,401,907	\$ 6,803,238	\$ 8,218,839	\$ 3,084,440
Security of persons and property	21,207,852	19,639,706	19,667,737	18,092,852
Public health and welfare	694,653	(686,190)	1,235,636	290,942
Transportation	4,543,395	(1,133,972)	4,427,414	(916,752)
Community environment	1,096,611	(1,083,344)	1,123,477	112,285
Leisure time activity	1,688,468	1,333,456	1,451,179	1,290,565
Economic development	6,764,428	2,243,549	11,658,332	(701,060)
Interest	<u>215,446</u>	<u>215,446</u>	<u>232,473</u>	<u>232,473</u>
<b>Total</b>	<b><u>\$ 46,612,760</u></b>	<b><u>\$ 27,331,889</u></b>	<b><u>\$ 48,015,087</u></b>	<b><u>\$ 21,485,745</u></b>

The dependence upon general revenues for governmental activities is apparent, with 58.64% and 44.75% of expenses supported through taxes and other general revenues in 2024 and 2023, respectively.

### **Governmental Activities - General and Program Revenues**



### **Business-Type Activities**

Business-type activities include the sewer, water, sanitation, downtown parking, city redevelopment, and stormwater enterprise funds. In 2024 and 2023, these programs had program revenues of \$34,727,695 and \$34,134,918, respectively, and general revenues of \$444,348 and \$478,527, respectively. Total revenues for 2024 were \$35,172,043, which represents an increase from 2023 revenues by \$558,598. Capital grants and contributions of \$3,008,775 were received in the water fund from state grants for various waterline improvement projects and OWDA loan principal forgiveness for various waterline improvement projects and \$718,057 in the sewer fund from OWDA for loan principal forgiveness on the WPCC PST Clarifier Early Action and Niles Road Sewer Reconfiguration projects.

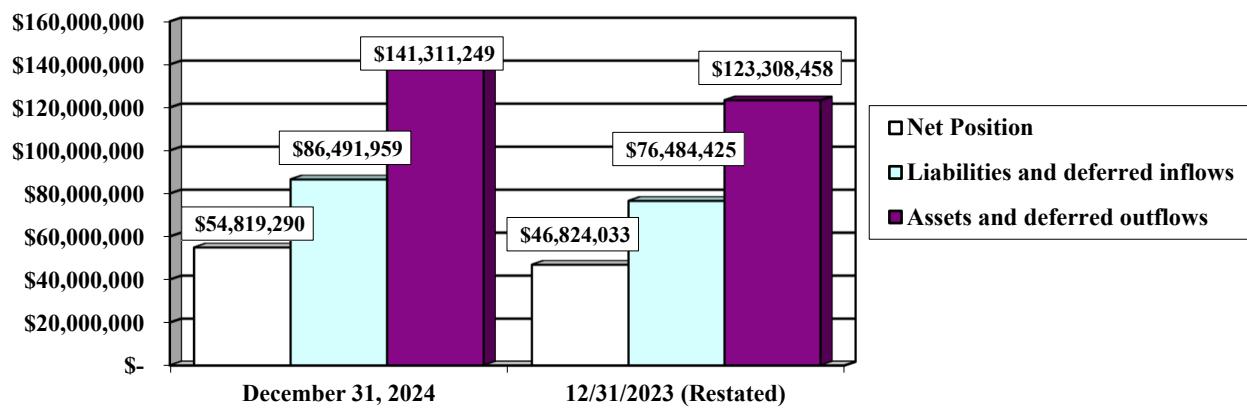
## CITY OF WARREN, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Total expenses for business-type activities were \$27,352,271 in 2024 compared to \$30,388,227 in 2023, as restated. This represents an decrease of 9.99 %.

Net position for business-type activities increased \$8,874,687 or 19.32% from 2023 (restated). The graph that follows shows the business-type activities assets and deferred outflows of resources, liabilities and deferred inflows of resources, and net position at year-end.

**Net Position, Business - Type Activities**



### **Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### ***Governmental Funds***

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds reported a combined fund balance of \$38,693,411 which is \$5,952,503 more than last year's total of \$32,740,908. The following schedule indicates the fund balances and the total change in fund balances as of December 31, 2024 for all major and nonmajor governmental funds.

	Fund Balances 12/31/24	Fund Balances 12/31/23	Change
<b>Major funds:</b>			
General	\$ 19,754,726	\$ 17,649,224	\$ 2,105,502
General capital projects	2,333,592	625,075	1,708,517
Nonmajor governmental funds	<u>16,605,093</u>	<u>14,466,609</u>	<u>2,138,484</u>
<b>Total</b>	<b><u>\$ 38,693,411</u></b>	<b><u>\$ 32,740,908</u></b>	<b><u>\$ 5,952,503</u></b>

## CITY OF WARREN, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

#### ***General Fund***

The City's general fund balance increased \$2,105,502. The table that follows assists in illustrating the revenues of the general fund.

	2024	2023	Percentage
	Amount	Amount	Change
<b><u>Revenues</u></b>			
Income taxes	\$ 25,219,058	\$ 25,044,445	0.70 %
Property and other taxes	214,364	168,005	27.59 %
Charges for services	41,364	1,296,338	(96.81) %
Licenses and permits	1,155,749	1,085,049	6.52 %
Fines and forfeitures	873,798	820,679	6.47 %
Intergovernmental	2,843,253	1,899,042	49.72 %
Investment income	3,440,330	3,189,024	7.88 %
Rental income	86,747	156,707	(44.64) %
Change in fair value of investments	46,134	190,695	75.81 %
Other	<u>658,005</u>	<u>459,472</u>	43.21 %
Total	<u>\$ 34,578,802</u>	<u>\$ 34,309,456</u>	0.79 %

The most significant changes in general fund revenues are charges for services, intergovernmental, rental income, change in fair value of investments and other revenue. Charges for services decreased from administrative services provided in 2023 compared to 2024. The general fund received more police grants during 2023. An increase in the change in fair value of investments was reported in 2024, which reflects changes in the market at year-end, not an actual gain on investments. Other revenue increased from various reimbursements.

The table that follows assists in illustrating the expenditures of the general fund.

	2024	2023	Percentage
	Amount	Amount	Change
<b><u>Expenditures</u></b>			
General government	\$ 9,191,427	\$ 8,493,648	8.22 %
Security of persons and property	18,456,112	17,150,172	7.61 %
Public health and welfare	273,186	290,942	(6.10) %
Community environment	1,045,037	1,099,588	(4.96) %
Leisure time activity	713,538	704,818	1.24 %
Debt service	<u>-</u>	<u>61,779</u>	(100.00) %
Total	<u>\$ 29,679,300</u>	<u>\$ 27,800,947</u>	6.76 %

Overall, general fund expenditures were comparable to prior year, increasing 6.76% in 2024. Security of persons and property expenditures represent the largest expenditure category for the general fund. The cost of running the City's police and fire departments is reflected in security of persons and property expenditures. The increase in general government and security of persons and property programs is from an overall increase in personal costs. The City contributed less to the Warren City Health District in 2024 compared to 2023, causing a decrease in public health and welfare expenditures. Leisure time activities increased in the area of contracted services. Debt service expenditures in 2023 were related to a direct financing note that matured as of December 31, 2023.

## CITY OF WARREN, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

#### ***Coronavirus Fiscal Recovery Fund***

The coronavirus fiscal recovery fund is reported as a major fund. The City spent down \$6,124,360 in ARPA federal funding to provide additional relief to address the continued impact of the COVID-19 pandemic. The ARPA fund were spent during 2024 for various economic development programs within the City, public health and welfare programs, and capital improvements to City buildings and streets, and vehicle and equipment purchases. The unspent portion of ARPA monies received as of December 31, 2024, \$7,626,898, has been reported as unearned revenue.

#### ***General Capital Projects Fund***

The general capital projects fund is reported as a major fund, and is used to accumulate resources, primarily intergovernmental grants and proceeds from the issuance of debt, for capital related improvements, transportation projects, community environment and economic development projects throughout the City. Revenues and other financing sources were \$8,887,606 and expenditures were \$7,179,089. Fund balance at December 31, 2024 was \$2,333,592, all of which is restricted for capital improvements. The fund reported due from other governments receivable of \$1,269,400 and contracts payable in the amount of \$1,229,215 at December 31, 2024, for ongoing projects with OPWC, ODOT U.S. EPA/Ohio Department of Development, Eastgate Council of Governments, Western Reserve Transit Authority, and Trumbull County Land Bank.

#### ***Proprietary Funds***

The City's proprietary funds provide the same type of information found on the government-wide financial statements for business-type activities, but in more detail. The City's major proprietary funds include the sewer, water and sanitation enterprise funds. Net position of the enterprise funds was restated at beginning of year as described in Note 3.B in the notes to the basic financial statements.

The sewer fund reported operating revenue of \$10,895,022 in 2024. The sewer fund had operating expenses of \$8,489,153. Interest expense totaled \$512,470. Charges for services increased in 2024 from increased services provided to customers, outside bulk services, and sewerage surcharge. The sewer fund received \$10,695,871 in OWDA loans during 2024 to finance the Field Investigations & Hydraulic Modeling project, the Sanitary Sewer Interceptor Sediment Removal project, the Niles Road Sewer Reconfiguration project, the Wastewater Treatment Plant and Pump Station Refurbishment projects, the Grandview and Pine Avenue Interceptor project, WPCC Selective Demolition Project, and the Sanitary Sewer Sediment Removal and Condition Assessment project. The sewer fund also passed through \$128,860 from the OWDA to other organizations as part of OWDA's Water Resource Restoration Sponsorship Program. Net position for the sewer fund increased \$2,568,145 during the year.

The water fund reported operating revenue of \$14,695,866 for 2024 as a result of increased service fees received during the year. The water fund had operating expenses of \$12,939,526. The water fund received \$1,618,194 in OWDA loans during 2024 to finance the Waterline Replacement Program (Area A). The total change in net position for the water fund was an increase of \$4,640,930.

The sanitation fund reported operating revenue of \$4,369,502 in 2024, which is comparable to 2023 operating revenues. The sanitation fund had operating expenses of \$4,100,826. The total change in net position for the sanitation fund was an increase of \$267,392.

#### ***Budgeting Highlights***

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity, then the appropriations can be adjusted accordingly.

The City amended its general fund budget several times throughout the year. Original budgeted revenues of \$31,054,151 were increased to \$31,406,743 in the final budget. Actual revenues for the year were \$34,772,873 or \$3,366,130 more than the final budget. Actual income tax collections from withholdings came in \$2,075,605 higher than expected. Investment income came in \$2,511,445 higher than expected from higher interest rates. Charges for services were lower than expected as a result of not charging administrative services to other departments, which was budgeted for \$2,100,000.

## CITY OF WARREN, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

For the general fund, original budgeted expenditures and other financing uses were \$33,947,797. The budget amendments throughout the year increased this amount to \$41,496,047 in the final budget. Actual expenditures and other financing uses were \$36,344,613 or \$5,151,434 below the final budget. Appropriations were increased in the final budget by \$1,638,684 and \$1,494,449 in general government and security of persons and property expenditures, respectively, in the anticipation of increased expenditures related to salaries and fringe benefits in various departments, and appropriations for transfers out to other funds increased \$4,235,000. Actual general government and security of persons and property expenditures were \$9,286,182 and \$21,545,070, respectively less than the final appropriations, due to conservative budgeting and a reduction in police and fire personal services and contract services. There were no additional significant variances between the final budget and actual expenditures.

#### **Capital Assets and Debt Administration**

##### ***Capital Assets***

At the end of 2024, the City had \$179,256,041 (net of accumulated depreciation/amortization) invested in land, easements, construction in progress (CIP), land improvements, buildings and improvements, software, furniture and equipment, vehicles, intangible right to use - leased vehicles and SBITAs, and infrastructure. Of this total, \$72,188,672 was reported in governmental activities and \$107,067,369 was reported in business-type activities at December 31, 2024. Capital assets of business-type activities were restated at beginning of year as described in Note 3.B in the notes to the basic financial statements.

The following table shows 2024 balances compared to 2023 balances:

	<b>Capital Assets at December 31</b> <b>(Net of Depreciation/Amortization)</b>						Total	
	Governmental Activities		Business-Type Activities		(Restated)			
	2024	2023	2024	2023	2024	2023		
Land	\$ 1,028,226	\$ 1,028,226	\$ 390,160	\$ 390,160	\$ 1,418,386	\$ 1,418,386		
Easements	13,353	13,353			13,353	13,353		
Construction in progress	9,334,929	14,476,471	69,207,073	54,546,420	78,542,002	69,022,891		
Land improvements	4,065,668	4,304,533			4,065,668	4,304,533		
Buildings	4,658,820	3,552,447	1,626,742	1,768,021	6,285,562	5,320,468		
Building improvements	8,209,122	6,284,292	2,185,364	1,419,370	10,394,486	7,703,662		
Computer software	17,577	33,752	11,672	25,817	29,249	59,569		
Computer equipment	273,287	111,979	4,500	6,300	277,787	118,279		
Furniture and equipment	1,293,556	1,057,610	1,203,171	1,745,467	2,496,727	2,803,077		
Vehicles	1,872,880	1,503,118	1,014,620	1,281,683	2,887,500	2,784,801		
Infrastructure	41,099,843	38,093,026	31,120,713	32,031,022	72,220,556	70,124,048		
Intangible right to use:								
Leased vehicles	-	-		346,690	-	346,690		
SBITAs	321,411	301,664	303,354	-	624,765	301,664		
<b>Totals</b>	<b>\$ 72,188,672</b>	<b>\$ 70,760,471</b>	<b>\$ 107,067,369</b>	<b>\$ 93,560,950</b>	<b>\$ 179,256,041</b>	<b>\$ 164,321,421</b>		

The City's largest governmental activities capital asset category is infrastructure which includes roads, sidewalks, curbs, and traffic signals. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents 56.93% of the City's total governmental capital assets. Most of the capital asset acquisitions in 2024 were infrastructure improvements or construction projects related to infrastructure.

## CITY OF WARREN, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

One of the largest business-type capital asset categories is infrastructure, which primarily includes water and sewer lines. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 29.07% of the City's total business-type capital assets.

See Note 9 in the notes to the basic financial statements for detail on the City's capital assets.

#### ***Debt Administration***

The following table summarizes the City's long-term obligations outstanding at December 31, 2024 and 2023. Additional detail can be found in Note 10 in the notes to the basic financial statements.

	Governmental Activities		Business-type Activities	
	Restated		Restated	
	2024	2023	2024	2023
General obligation bonds	\$ 2,800,000	\$ 3,205,000	\$ -	\$ -
General obligation private placement bonds	3,360,000	3,675,000	293,862	582,323
OWDA loans	-	-	63,060,999	54,093,652
Intergovernmental loan -				
Trumbull County	-	-	1,988,895	-
OPWC loan	38,486	51,314	282,082	303,227
SBITA payable	307,603	278,672	-	-
Lease payable	-	-	167,120	247,714
Claims payable	857,835	981,215	-	-
Compensated absences	7,780,884	7,575,012	3,095,412	2,961,626
Net pension liability	38,938,362	37,102,051	10,478,004	12,905,429
Net OPEB liability	<u>2,252,686</u>	<u>2,238,594</u>	<u>-</u>	<u>264,589</u>
Total long-term obligations	<u><u>\$ 56,335,856</u></u>	<u><u>\$ 55,106,858</u></u>	<u><u>\$ 79,366,374</u></u>	<u><u>\$ 71,358,560</u></u>

#### **Economic Conditions and Next Year's General Fund Budget Outlook**

The City's Administration considers the impact of various economic factors when establishing the fiscal year 2025 budget. The continued challenges resulting from regional loss of employment, stagnant economic development, and the general national recession, have yielded significant influence on the objectives established in the 2025 budget. The primary objectives include continued improvement to constituent service delivery as well as long-term fiscal stability.

Despite the uncertainty surrounding the economy, the City continues to carefully monitor two primary sources of revenue: local income taxes and shared intergovernmental (State) revenue. In order to stabilize the impact of the fluctuations in these revenue sources, City Council continues to pursue economic development and job creation, maintain the community's reputation for high public safety standards, and adopt a budget designed to promote long-term fiscal stability. In order to meet the objectives of the 2022 budget, the City emphasized various efforts to continue to contain costs while effectively continuing to utilize sources of revenue. In November 2016, voters approved a 0.50% income tax increase, which was effective beginning January 1, 2017. The additional income tax revenue is intended to finance general fund operations, continue to provide existing core services, add approximately eight to twelve police officers and eight to twelve fire fighters and enable the City to implement its first Road Maintenance Program in more than fifteen years to address the City's infrastructure.

## **CITY OF WARREN, OHIO**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)**

In order to meet these challenges, further cost containment and/or revenue enhancement actions will be essential. With the continuation of conservative budgeting practices, the City's financial position is anticipated to remain stable in future years.

#### **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact Vincent S. Flask, City Auditor, 391 Mahoning Avenue NW, Warren, Ohio 44483-4634.

**CITY OF WARREN, OHIO**

**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2024**

	<b>Primary Government</b>			<b>Component Unit</b>
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	<b>Warren City Health District</b>
<b>Assets:</b>				
Equity in pooled cash, cash equivalents and investments . . . . .	\$ 51,322,989	\$ 22,721,656	\$ 74,044,645	\$ -
Cash in segregated accounts . . . . .	-	-	-	281,288
Receivables (net of allowance for uncollectibles):				
Income taxes. . . . .	5,180,441	-	5,180,441	-
Real and other taxes . . . . .	2,042,124	-	2,042,124	-
Accounts and settlements. . . . .	1,069,831	3,240,368	4,310,199	-
Due from other governments . . . . .	3,202,294	423,150	3,625,444	55,366
Accrued interest . . . . .	56,727	4,366	61,093	-
Special assessments . . . . .	27,846	1,209	29,055	-
Loans. . . . .	6,059,629	-	6,059,629	-
Leases . . . . .	821,942	1,573,370	2,395,312	-
Internal balance. . . . .	50,027	(50,027)	-	-
Materials and supplies inventory . . . . .	3,985	135,962	139,947	691
Net pension asset . . . . .	79,009	90,674	169,683	9,433
Net OPEB asset . . . . .	302,855	347,572	650,427	36,158
Capital assets:				
Non-depreciable/amortized capital assets . . . . .	10,376,508	69,597,233	79,973,741	-
Depreciable/amortized capital assets, net . . . . .	61,812,164	37,470,136	99,282,300	271,218
Total capital assets, net . . . . .	<u>72,188,672</u>	<u>107,067,369</u>	<u>179,256,041</u>	<u>271,218</u>
Total assets . . . . .	<u>142,408,371</u>	<u>135,555,669</u>	<u>277,964,040</u>	<u>654,154</u>
<b>Deferred outflows of resources:</b>				
Deferred expense . . . . .	-	2,126,925	2,126,925	
Unamortized deferred charges on debt refunding . . . . .	38,012	-	38,012	-
Pension . . . . .	12,762,816	3,312,068	16,074,884	344,557
OPEB . . . . .	1,719,833	316,587	2,036,420	31,374
Total deferred outflows of resources. . . . .	<u>14,520,661</u>	<u>5,755,580</u>	<u>20,276,241</u>	<u>375,931</u>
<b>Liabilities:</b>				
Accounts payable. . . . .	619,527	523,810	1,143,337	9,941
Contracts payable. . . . .	1,481,609	2,229,844	3,711,453	-
Accrued wages and benefits payable . . . . .	487,900	219,397	707,297	18,680
Due to other governments . . . . .	1,143,948	110,468	1,254,416	49,219
Accrued interest payable . . . . .	15,532	298,082	313,614	-
Claims payable . . . . .	1,139,198	-	1,139,198	-
Deposits payable . . . . .	1,235,042	-	1,235,042	-
Payroll withholding payable . . . . .	528,730	-	528,730	-
Unearned revenue . . . . .	7,626,898	1,500,000	9,126,898	-
Long-term liabilities:				
Due within one year . . . . .	3,209,733	5,001,954	8,211,687	136,654
Due in more than one year:				
Net pension liability . . . . .	38,938,362	10,478,004	49,416,366	1,090,035
Net OPEB liability . . . . .	2,252,686	-	2,252,686	-
Other amounts due in more than one year. . . . .	<u>11,957,824</u>	<u>63,886,416</u>	<u>75,844,240</u>	<u>325,811</u>
Total liabilities . . . . .	<u>70,636,989</u>	<u>84,247,975</u>	<u>154,884,964</u>	<u>1,630,340</u>

- (Continued)

**CITY OF WARREN, OHIO**

STATEMENT OF NET POSITION - (CONTINUED)  
DECEMBER 31, 2024

	<b>Primary Government</b>			<b>Component Unit</b>
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	<b>Warren City Health District</b>
<b>Deferred inflows of resources:</b>				
Property taxes levied for the next fiscal year . . . . .	\$ 1,538,677	\$ -	\$ 1,538,677	\$ -
Leases. . . . .	756,288	1,474,947	2,231,235	-
Pension . . . . .	2,858,484	566,276	3,424,760	18,145
OPEB . . . . .	2,431,640	202,761	2,634,401	21,001
Total deferred inflows of resources . . . . .	<u>7,585,089</u>	<u>2,243,984</u>	<u>9,829,073</u>	<u>39,146</u>
<b>Net position:</b>				
Net investment in capital assets . . . . .	67,158,986	41,033,462	108,192,448	271,218
Restricted for:				
Debt service . . . . .	3,264,163	-	3,264,163	-
Capital projects . . . . .	3,682,589	-	3,682,589	-
Street maintenance . . . . .	3,595,006	-	3,595,006	-
State highway . . . . .	508,301	-	508,301	-
Law enforcement . . . . .	348,726	-	348,726	-
Courts . . . . .	1,730,445	-	1,730,445	-
Community developments and improvements . . . . .	6,547,799	-	6,547,799	-
Public health and welfare. . . . .	1,179,378	-	1,179,378	-
General government. . . . .	3,181	-	3,181	-
Pension and OPEB. . . . .	381,864	438,246	820,110	45,591
Warren Hills landfill. . . . .	-	-	-	281,288
Unrestricted (deficit). . . . .	<u>(9,693,484)</u>	<u>13,347,582</u>	<u>3,654,098</u>	<u>(1,237,498)</u>
Total net position . . . . .	<u>\$ 78,706,954</u>	<u>\$ 54,819,290</u>	<u>\$ 133,526,244</u>	<u>\$ (639,401)</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF WARREN, OHIO**

**STATEMENT OF ACTIVITIES**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Program Revenues</b>			
	<b>Expenses</b>	<b>Charges for Services and Sales</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>
<b>Governmental activities:</b>				
General government . . . . .	\$ 10,401,907	\$ 804,223	\$ 2,784,446	\$ 10,000
Security of persons and property . . . . .	21,207,852	1,272,137	296,009	-
Public health and welfare . . . . .	694,653	959,376	421,467	-
Transportation . . . . .	4,543,395	3,900	2,786,377	2,887,090
Community environment . . . . .	1,096,611	504,375	-	1,675,580
Leisure time activity . . . . .	1,688,468	27,969	327,043	-
Economic development . . . . .	6,764,428	84,033	4,436,846	-
Interest . . . . .	215,446	-	-	-
Total governmental activities . . . . .	<u>46,612,760</u>	<u>3,656,013</u>	<u>11,052,188</u>	<u>4,572,670</u>
<b>Business-type activities:</b>				
Sewer . . . . .	9,030,387	10,849,122	128,860	718,057
Water . . . . .	12,893,405	14,356,272	-	3,008,775
Sanitation . . . . .	4,077,373	4,361,535	-	8,883
City Redevelopment . . . . .	466,332	325,703	-	-
Downtown Parking . . . . .	168,736	20,069	-	-
Stormwater Utility . . . . .	716,038	950,419	-	-
Total business-type activities . . . . .	<u>27,352,271</u>	<u>30,863,120</u>	<u>128,860</u>	<u>3,735,715</u>
Total primary government . . . . .	<u><u>\$ 73,965,031</u></u>	<u><u>\$ 34,519,133</u></u>	<u><u>\$ 11,181,048</u></u>	<u><u>\$ 8,308,385</u></u>
<b>Component Unit:</b>				
Warren City Health District . . . . .	<u><u>\$ 1,969,664</u></u>	<u><u>\$ 1,034,221</u></u>	<u><u>\$ 603,433</u></u>	<u><u>\$ -</u></u>
<b>General revenues:</b>				
Property taxes levied for:				
General purposes . . . . .				
Debt service . . . . .				
Income taxes levied for:				
General purposes . . . . .				
Payment in lieu of taxes . . . . .				
Grants and entitlements not restricted				
to specific programs . . . . .				
Investment earnings . . . . .				
Change in fair value of investments . . . . .				
Miscellaneous . . . . .				
Total general revenues . . . . .				
Transfers . . . . .				
Total general revenues and transfers . . . . .				
Change in net position . . . . .				
Net position (deficit) as previously reported . . . . .				
Restatements:				
Change in accounting principle . . . . .				
Error correction . . . . .				
<b>Net position (deficit) at beginning of year (restated)</b>				
<b>Net position (deficit) at end of year . . . . .</b>				

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**Net (Expense) Revenue  
and Changes in Net Position**

<b>Primary Government</b>			<b>Component Unit</b>	
<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	<b>Warren City Health District</b>	
\$ (6,803,238)	\$ -	\$ (6,803,238)	\$ -	
(19,639,706)	-	(19,639,706)	-	
686,190	-	686,190	-	
1,133,972	-	1,133,972	-	
1,083,344	-	1,083,344	-	
(1,333,456)	-	(1,333,456)	-	
(2,243,549)	-	(2,243,549)	-	
(215,446)	-	(215,446)	-	
<u>(27,331,889)</u>	<u>-</u>	<u>(27,331,889)</u>	<u>-</u>	
- 2,665,652		2,665,652	-	
- 4,471,642		4,471,642	-	
- 293,045		293,045	-	
- (140,629)		(140,629)	-	
- (148,667)		(148,667)	-	
- 234,381		234,381	-	
<u>- 7,375,424</u>	<u></u>	<u>7,375,424</u>	<u>-</u>	
<u>(27,331,889)</u>	<u>7,375,424</u>	<u>(19,956,465)</u>	<u>-</u>	
-	-	-	-	(332,010)
230,040	-	230,040	-	
1,376,298	-	1,376,298	-	
25,057,055	-	25,057,055	-	
3,209	-	3,209	-	
3,094,251	-	3,094,251	-	
3,414,764	50,791	3,465,555	828	
46,134	-	46,134	-	
732,858	393,557	1,126,415	159,921	
33,954,609	444,348	34,398,957	160,749	
(1,054,915)	1,054,915	-	-	
32,899,694	1,499,263	34,398,957	160,749	
5,567,805	8,874,687	14,442,492	(171,261)	
76,023,437	51,064,781	127,088,218	(335,283)	
(2,884,288)	(879,430)	(3,763,718)	(132,857)	
-	(4,240,748)	(4,240,748)	-	
73,139,149	45,944,603	119,083,752	(468,140)	
<u>\$ 78,706,954</u>	<u>\$ 54,819,290</u>	<u>\$ 133,526,244</u>	<u>\$ (639,401)</u>	

**CITY OF WARREN, OHIO**

**BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2024**

	<b>General</b>	<b>Coronavirus Fiscal Recovery</b>	<b>General Capital Projects</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Assets:</b>					
Equity in pooled cash, cash equivalents and investments . . . . .	\$ 19,665,433	\$ 8,965,460	\$ 2,339,909	\$ 10,228,769	\$ 41,199,571
Receivables (net of allowance for uncollectibles):					
Income taxes. . . . .	5,180,441	-	-	-	5,180,441
Real and other taxes . . . . .	292,288	-	-	1,749,836	2,042,124
Accounts and settlements. . . . .	390,379	-	-	679,452	1,069,831
Due from other governments . . . . .	708,824	-	1,269,400	1,224,070	3,202,294
Loans . . . . .	-	-	-	6,059,629	6,059,629
Accrued interest . . . . .	56,332	-	-	395	56,727
Special assessments . . . . .	1,252	-	-	26,594	27,846
Interfund loans. . . . .	923	-	-	-	923
Leases . . . . .	821,942	-	-	-	821,942
Materials and supplies inventory. . . . .	2,988	-	-	997	3,985
Total assets . . . . .	<u>\$ 27,120,802</u>	<u>\$ 8,965,460</u>	<u>\$ 3,609,309</u>	<u>\$ 19,969,742</u>	<u>\$ 59,665,313</u>
<b>Liabilities:</b>					
Accounts payable. . . . .	\$ 304,969	\$ 262,032	\$ 3,250	\$ 40,724	\$ 610,975
Contracts payable. . . . .	121,947	76,530	1,229,215	53,917	1,481,609
Accrued wages and benefits payable . . . . .	451,511	-	-	30,726	482,237
Interfund loans payable. . . . .	-	-	-	923	923
Due to other governments . . . . .	94,712	1,000,000	-	48,361	1,143,073
Deposits payable . . . . .	1,235,042	-	-	-	1,235,042
Payroll withholding payable . . . . .	528,730	-	-	-	528,730
Unearned revenue . . . . .	-	7,626,898	-	-	7,626,898
Total liabilities . . . . .	<u>2,736,911</u>	<u>8,965,460</u>	<u>1,232,465</u>	<u>174,651</u>	<u>13,109,487</u>
<b>Deferred inflows of resources:</b>					
Property taxes levied for the next fiscal year . . . . .	220,036	-	-	1,318,641	1,538,677
Leases . . . . .	756,288	-	-	-	756,288
Delinquent property tax revenue					
not available . . . . .	71,951	-	-	431,195	503,146
Income tax revenue not available. . . . .	2,821,997	-	-	-	2,821,997
Accrued interest not available . . . . .	29,302	-	-	-	29,302
Miscellaneous revenues not available . . . . .	188,794	-	-	684,716	873,510
Intergovernmental revenue not available . . . . .	540,797	-	43,252	755,446	1,339,495
Total deferred inflows of resources . . . . .	<u>4,629,165</u>	<u>-</u>	<u>43,252</u>	<u>3,189,998</u>	<u>7,862,415</u>
<b>Fund balances:</b>					
Nonspendable . . . . .	2,988	-	-	997	3,985
Restricted. . . . .	-	-	2,333,592	16,604,096	18,937,688
Assigned . . . . .	3,709,111	-	-	-	3,709,111
Unassigned . . . . .	16,042,627	-	-	-	16,042,627
Total fund balances. . . . .	<u>19,754,726</u>	<u>-</u>	<u>2,333,592</u>	<u>16,605,093</u>	<u>38,693,411</u>
Total liabilities, deferred inflows of resources and fund balances . . . . .	<u>\$ 27,120,802</u>	<u>\$ 8,965,460</u>	<u>\$ 3,609,309</u>	<u>\$ 19,969,742</u>	<u>\$ 59,665,313</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF WARREN, OHIO**

**RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET POSITION OF GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2024**

**Total governmental fund balances** \$ 38,693,411

*Amounts reported for governmental activities on the statement of net position are different because:*

Capital assets used in governmental activities (exclusive of \$106,363 reported in internal service funds) are not financial resources and therefore are not reported in the funds. 72,082,309

Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows of resources in the funds.

Delinquent property taxes receivable	\$ 503,146
Income taxes receivable	2,821,997
Accounts receivable	845,664
Special assessments receivable	27,846
Intergovernmental receivable	1,339,495
Accrued interest receivable	<u>29,302</u>
Total	5,567,450

The net pension asset/liability (excluding amounts reported in internal service funds) are not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds.

Net pension asset	76,553
Deferred outflows of resources	12,668,036
Deferred inflows of resources	(2,846,797)
Net pension liability	<u>(38,654,535)</u>
Total	(28,756,743)

The net OPEB asset/liability (excluding amounts reported in internal service funds) is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.

Net OPEB asset	293,440
Deferred outflows of resources	1,711,673
Deferred inflows of resources	(2,425,667)
Net OPEB liability	<u>(2,252,686)</u>
Total	(2,673,240)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. The long-term liabilities (excluding \$154,259 in compensated absences and \$97,003 in SBITA payable reported in the internal service funds) are as follows.

General obligation bonds payable	(6,160,000)
Loan payable	(38,486)
Subscription-based information technology arrangement payable	(210,600)
Compensated absences payable	<u>(7,626,625)</u>
Total	(14,035,711)

On the statement of net position interest is accrued on outstanding bonds and loans payable, whereas in governmental funds, interest expenditures are accrued when due. (15,289)

Unamortized deferred charges on refundings are not recognized in the funds. 38,012

Unamortized premiums on bond issuances are not recognized in the funds. (22,749)

Internal service funds are used by management to charge the costs of life and hospitalization, workers' compensation, data processing and risk management to individual funds. The assets and liabilities of the internal service funds are included in governmental activities on the statement of net position. 7,779,477

An internal balance is recorded in governmental activities to reflect overpayments to the internal service funds by the business-type activities. 50,027

**Net position of governmental activities** \$ 78,706,954

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

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**CITY OF WARREN, OHIO**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

	<b>General</b>	<b>Coronavirus Fiscal Recovery</b>	<b>General Capital Projects</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues:</b>					
Income taxes . . . . .	\$ 25,219,058	\$ -	\$ -	\$ -	\$ 25,219,058
Property and other taxes. . . . .	214,364	-	-	1,282,631	1,496,995
Charges for services. . . . .	41,364	-	-	-	41,364
Licenses and permits . . . . .	1,155,749	-	-	71,200	1,226,949
Fines, forfeitures and settlements . . . . .	873,798	-	-	693,371	1,567,169
Intergovernmental. . . . .	2,843,253	6,098,881	6,187,606	4,814,628	19,944,368
Special assessments . . . . .	-	-	-	85,411	85,411
Investment income. . . . .	3,440,330	-	-	187,498	3,627,828
Rental income . . . . .	86,747	-	-	-	86,747
Payment in lieu of taxes . . . . .	-	-	-	3,209	3,209
Change in fair value of investments . . . . .	46,134	-	-	-	46,134
Other. . . . .	658,005	25,479	10,000	155,705	849,189
<b>Total revenues</b> . . . . .	<b>34,578,802</b>	<b>6,124,360</b>	<b>6,197,606</b>	<b>7,293,653</b>	<b>54,194,421</b>
<b>Expenditures:</b>					
Current:					
General government . . . . .	9,191,427	39,694	-	86,972	9,318,093
Security of persons and property. . . . .	18,456,112	212,831	-	537,166	19,206,109
Public health and welfare. . . . .	273,186	421,467	-	-	694,653
Transportation . . . . .	-	-	-	1,399,594	1,399,594
Community environment. . . . .	1,045,037	-	-	-	1,045,037
Leisure time activity . . . . .	713,538	327,043	-	-	1,040,581
Economic development. . . . .	-	2,378,573	-	1,741,041	4,119,614
Capital outlay . . . . .	-	2,669,251	7,179,089	451,016	10,299,356
Debt service:					
Principal retirement. . . . .	-	68,072	-	732,828	800,900
Interest . . . . .	-	7,429	-	206,552	213,981
<b>Total expenditures</b> . . . . .	<b>29,679,300</b>	<b>6,124,360</b>	<b>7,179,089</b>	<b>5,155,169</b>	<b>48,137,918</b>
Excess (deficiency) of revenues over (under) expenditures. . . . .	4,899,502	-	(981,483)	2,138,484	6,056,503
<b>Other financing sources (uses):</b>					
Transfers in . . . . .	-	-	2,690,000	-	2,690,000
Transfers (out). . . . .	(2,794,000)	-	-	-	(2,794,000)
<b>Total other financing sources (uses)</b> . . . . .	<b>(2,794,000)</b>	<b>-</b>	<b>2,690,000</b>	<b>-</b>	<b>(104,000)</b>
Net change in fund balances . . . . .	2,105,502	-	1,708,517	2,138,484	5,952,503
<b>Fund balances at beginning of year</b> . . . . .	<b>17,649,224</b>	<b>-</b>	<b>625,075</b>	<b>14,466,609</b>	<b>32,740,908</b>
<b>Fund balances at end of year</b> . . . . .	<b>\$ 19,754,726</b>	<b>\$ -</b>	<b>\$ 2,333,592</b>	<b>\$ 16,605,093</b>	<b>\$ 38,693,411</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF WARREN, OHIO**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**Net change in fund balances - total governmental funds** \$ 5,952,503

*Amounts reported for governmental activities in the statement of activities are different because:*

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation/amortization expense in the current period (excluding current year depreciation expense of \$18,582 in the internal service funds).

Capital asset additions	\$ 6,684,070
Current year depreciation/amortization	<u>(5,096,428)</u>
Total	1,587,642

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position. (256,373)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Delinquent property taxes	109,343
Income taxes	(162,003)
Licenses and permits, other revenues	739,190
Special assessments	(1,214)
Intergovernmental revenues	(1,618,691)
Investment income	<u>(25,566)</u>
Total	(958,941)

Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position. 800,900

In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. The following resulted in less interest expense reported in the statement of activities.

Decrease in accrued interest payable	1,688
Amortization of deferred charge on refunding	(4,223)
Amortization of bond premium	2,084
Total	(451)

Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.

Pension	2,778,514
OPEB	48,349
Total	2,826,863

Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability and net OPEB liability are reported as pension/OPEB expense in the statement of activities.

Pension	(3,449,526)
OPEB	(75,739)
Total	(3,525,265)

--Continued

**CITY OF WARREN, OHIO**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES- *(Continued)*  
FOR THE YEAR ENDED DECEMBER 31, 2024

Compensated absences that do not require the use of current financial resources are not reported as expenditures in governmental funds (excluding (\$15,548) reported in the internal service funds).	\$ (312,748)
Internal service funds used by management to charge the costs of life and hospitalization insurance, workers' compensation, data processing and risk management to individual funds are not reported in the statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service funds, including \$310,121 in internal balance activity, is allocated among the governmental activities.	<u>(546,325)</u>
<b>Change in net position of governmental activities</b>	<u><u>\$ 5,567,805</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF WARREN, OHIO**

**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**DECEMBER 31, 2024**

<b>Business-type Activities - Enterprise Funds</b>				
	<b>Sewer</b>	<b>Water</b>	<b>Sanitation</b>	<b>Nonmajor Funds</b>
<b>Assets:</b>				
Current assets:				
Equity in pooled cash, cash equivalents and investments	\$ 7,299,387	\$ 9,046,419	\$ 1,048,583	\$ 5,327,267
Receivables (net of allowance for uncollectibles):				
Accounts. . . . .	777,500	1,492,775	418,775	551,318
Special assessments . . . . .	-	1,209	-	-
Due from other governments . . . . .	-	423,150	-	-
Accrued interest. . . . .	-	-	-	4,366
Leases . . . . .	-	-	-	202,977
Materials and supplies inventory . . . . .	62,096	62,440	11,426	-
Total current assets. . . . .	<u>8,138,983</u>	<u>11,025,993</u>	<u>1,478,784</u>	<u>6,085,928</u>
Noncurrent assets:				
Lease receivable . . . . .	-	-	-	1,370,393
Net pension asset . . . . .	30,404	48,337	10,416	1,517
Net OPEB asset . . . . .	116,543	185,285	39,928	5,816
Capital assets:				
Non-depreciable/amortized capital assets. . . . .	59,151,209	10,121,892	35,091	289,041
Depreciable/amortized capital assets, net . . . . .	17,537,774	15,039,546	690,169	4,202,647
Total capital assets, net . . . . .	<u>76,688,983</u>	<u>25,161,438</u>	<u>725,260</u>	<u>4,491,688</u>
Total noncurrent assets . . . . .	<u>76,835,930</u>	<u>25,395,060</u>	<u>775,604</u>	<u>5,869,414</u>
Total assets. . . . .	<u>84,974,913</u>	<u>36,421,053</u>	<u>2,254,388</u>	<u>11,955,342</u>
<b>Deferred outflows of resources:</b>				
Deferred expense . . . . .	2,126,925	-	-	-
Pension . . . . .	1,110,555	1,765,608	380,481	55,424
OPEB . . . . .	106,284	164,158	39,839	6,306
Total deferred outflows of resources. . . . .	<u>3,343,764</u>	<u>1,929,766</u>	<u>420,320</u>	<u>61,730</u>
<b>Liabilities:</b>				
Current liabilities:				
Accounts payable. . . . .	181,637	220,468	57,005	64,700
Contracts payable. . . . .	586,158	1,643,686	-	-
Accrued wages and benefits payable. . . . .	65,949	115,099	33,751	4,598
Due to other governments . . . . .	83,736	19,217	5,215	2,300
Claims payable . . . . .	-	-	-	-
Unearned revenue . . . . .	-	1,500,000	-	-
Accrued interest payable . . . . .	227,880	69,750	452	-
Current portion of compensated absences . . . . .	242,653	462,302	122,958	20,235
Current portion of general obligation bonds . . . . .	-	-	293,862	-
Current portion of OWDA loans payable. . . . .	2,973,468	617,226	-	-
Current portion of OPWC loans payable . . . . .	-	19,348	-	1,798
Current portion of intergovernmental loan payable	165,550	-	-	-
Current portion of lease payable. . . . .	-	-	-	82,554
Current portion of SBITA payable . . . . .	-	-	-	-
Total current liabilities . . . . .	<u>4,527,031</u>	<u>4,667,096</u>	<u>513,243</u>	<u>176,185</u>
Long-term liabilities:				
Claims payable. . . . .	-	-	-	-
Compensated absences payable . . . . .	569,539	1,282,548	353,488	41,689
OWDA loans payable . . . . .	54,691,506	4,778,799	-	-
OPWC loans payable . . . . .	-	232,178	-	28,758
Intergovernmental loan payable. . . . .	1,823,345	-	-	-
Lease payable . . . . .	-	-	-	84,566
SBITA payable . . . . .	-	-	-	-
Net pension liability . . . . .	3,513,331	5,585,649	1,203,684	175,340
Total long-term liabilities. . . . .	<u>60,597,721</u>	<u>11,879,174</u>	<u>1,557,172</u>	<u>330,353</u>
Total liabilities . . . . .	<u>65,124,752</u>	<u>16,546,270</u>	<u>2,070,415</u>	<u>506,538</u>

--Continued

<b>Total Business-Type Activities - Enterprise Funds</b>	<b>Governmental Activities - Internal Service Funds</b>
--	---

\$ 22,721,656 \$ 10,123,418

3,240,368	-
1,209	-
423,150	-
4,366	-
202,977	-
135,962	-
<b>26,729,688</b>	<b>10,123,418</b>

1,370,393	-
90,674	2,456
347,572	9,415

69,597,233	-
37,470,136	106,363
107,067,369	106,363
108,876,008	118,234
<b>135,605,696</b>	<b>10,241,652</b>

2,126,925	-
3,312,068	94,780
316,587	8,160
<b>5,755,580</b>	<b>102,940</b>

523,810	8,552
2,229,844	-
219,397	5,663
110,468	875
-	1,277,514
1,500,000	-
298,082	243
848,148	49,174
293,862	-
3,590,694	-
21,146	-
165,550	-
82,554	-
-	35,471
<b>9,883,555</b>	<b>1,377,492</b>

-	719,519
2,247,264	105,085
59,470,305	-
260,936	-
1,823,345	-
84,566	-
-	61,532
10,478,004	283,827
<b>74,364,420</b>	<b>1,169,963</b>
<b>84,247,975</b>	<b>2,547,455</b>

**CITY OF WARREN, OHIO**

STATEMENT OF NET POSITION  
PROPRIETARY FUNDS - (CONTINUED)  
DECEMBER 31, 2024

<b>Business-type Activities - Enterprise Funds</b>				
	<b>Sewer</b>	<b>Water</b>	<b>Sanitation</b>	<b>Nonmajor Funds</b>
<b>Deferred inflows of resources:</b>				
Lease . . . . .	\$ -	\$ -	\$ -	\$ 1,474,947
Pension . . . . .	210,184	201,724	122,410	31,958
OPEB. . . . .	68,110	107,958	23,268	3,425
Total deferred inflows of resources . . . . .	<u>278,294</u>	<u>309,682</u>	<u>145,678</u>	<u>1,510,330</u>
<b>Net position:</b>				
Net investment in capital assets. . . . .	18,437,851	17,870,201	431,398	4,294,012
Restricted for pension and OPEB. . . . .	146,947	233,622	50,344	7,333
Unrestricted . . . . .	4,330,833	3,391,044	(23,127)	5,698,859
Total net position . . . . .	<u>\$ 22,915,631</u>	<u>\$ 21,494,867</u>	<u>\$ 458,615</u>	<u>\$ 10,000,204</u>

Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds.

Net position of business-type activities

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

<b>Total Business-Type Activities - Enterprise Funds</b>	<b>Governmental Activities - Internal Service Funds</b>
\$ 1,474,947	\$ -
566,276	11,687
202,761	5,973
<u>2,243,984</u>	<u>17,660</u>
41,033,462	9,360
438,246	11,871
<u>13,397,609</u>	<u>7,758,246</u>
54,869,317	<u>\$ 7,779,477</u>
<u>(50,027)</u>	
<u>\$ 54,819,290</u>	

**CITY OF WARREN, OHIO**

**STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**Business-type Activities - Enterprise Funds**

	<b>Sewer</b>	<b>Water</b>	<b>Sanitation</b>	<b>Nonmajor Funds</b>
<b>Operating revenues:</b>				
Charges for services . . . . .	\$ 10,849,122	\$ 14,356,272	\$ 4,361,535	\$ 1,296,191
Other operating revenues . . . . .	45,900	339,594	7,967	96
Total operating revenues. . . . .	<u>10,895,022</u>	<u>14,695,866</u>	<u>4,369,502</u>	<u>1,296,287</u>
<b>Operating expenses:</b>				
Personal services . . . . .	3,619,162	5,890,574	1,319,135	179,055
Contract services. . . . .	3,039,299	2,274,391	2,052,480	737,496
Materials and supplies. . . . .	431,104	2,984,780	363,876	29,059
Administrative costs. . . . .	-	-	-	-
Utilities . . . . .	684,778	585,594	15,288	83,561
Claims expense . . . . .	-	-	-	-
Depreciation/amortization. . . . .	712,647	1,018,791	349,919	321,522
Other. . . . .	2,163	185,396	128	191
Total operating expenses. . . . .	<u>8,489,153</u>	<u>12,939,526</u>	<u>4,100,826</u>	<u>1,350,884</u>
Operating income (loss) . . . . .	<u>2,405,869</u>	<u>1,756,340</u>	<u>268,676</u>	<u>(54,597)</u>
<b>Nonoperating revenues (expenses):</b>				
Interest expense. . . . .	(512,470)	(124,185)	(10,460)	(6,028)
Interest income. . . . .	-	-	293	50,498
Intergovernmental . . . . .	128,860	-	-	-
Pass through payments . . . . .	(128,860)	-	-	-
Total nonoperating revenues (expenses) . . . . .	<u>(512,470)</u>	<u>(124,185)</u>	<u>(10,167)</u>	<u>44,470</u>
Income (loss) before capital contributions and transfers . . . . .	<u>1,893,399</u>	<u>1,632,155</u>	<u>258,509</u>	<u>(10,127)</u>
Transfers in . . . . .	-	-	-	147,311
Transfers (out). . . . .	(43,311)	-	-	-
Capital contributions . . . . .	<u>718,057</u>	<u>3,008,775</u>	<u>8,883</u>	<u>950,915</u>
Change in net position . . . . .	2,568,145	4,640,930	267,392	1,088,099
Net position as previously reported . . . . .	21,688,582	20,411,715	380,788	8,943,844
Restatements:				
Change in accounting principle . . . . .	(188,940)	(469,186)	(189,565)	(31,739)
Error correction . . . . .	(1,152,156)	(3,088,592)	-	-
<b>Net position at beginning of year (restated) . . .</b>	<u>20,347,486</u>	<u>16,853,937</u>	<u>191,223</u>	<u>8,912,105</u>
<b>Net position at end of year. . . . .</b>	<u>\$ 22,915,631</u>	<u>\$ 21,494,867</u>	<u>\$ 458,615</u>	<u>\$ 10,000,204</u>

Adjustment to reflect the consolidation of internal service funds activities related to enterprise funds.

Change in net position of business-type activities.

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

Total Business-Type Activities - Enterprise Funds	Governmental Activities - Internal Service Funds
\$ 30,863,120	\$ 7,193,811
393,557	3,660
<u>31,256,677</u>	<u>7,197,471</u>

11,007,926	303,994
8,103,666	178,389
3,808,819	17,766
-	178,305
1,369,221	13,443
-	6,722,182
2,402,879	18,582
<u>187,878</u>	<u>-</u>
<u>26,880,389</u>	<u>7,432,661</u>
<u>4,376,288</u>	<u>(235,190)</u>

(653,143)	(1,014)
50,791	-
128,860	-
<u>(128,860)</u>	<u>-</u>
<u>(602,352)</u>	<u>(1,014)</u>

<u>3,773,936</u>	<u>(236,204)</u>
------------------	------------------

147,311	-
(43,311)	-
<u>4,686,630</u>	<u>-</u>

8,564,566	(236,204)
-----------	-----------

51,424,929	8,079,672
------------	-----------

(879,430)	(63,991)
<u>(4,240,748)</u>	<u>-</u>

<u>46,304,751</u>	<u>8,015,681</u>
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54,869,317	<u>\$ 7,779,477</u>
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<u>310,121</u>	
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<u>\$ 8,874,687</u>	
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**CITY OF WARREN, OHIO**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**Business-type Activities - Enterprise Funds**

	<b>Sewer</b>	<b>Water</b>	<b>Sanitation</b>	<b>Nonmajor Funds</b>
<b>Cash flows from operating activities:</b>				
Cash received from customers . . . . .	\$ 10,662,526	\$ 14,030,000	\$ 4,332,786	\$ 1,343,048
Cash received from other operations. . . . .	46,557	338,079	7,967	96
Cash payments for personal services. . . . .	(3,686,033)	(5,777,063)	(1,279,559)	(221,201)
Cash payments for contractual services . . . . .	(3,478,996)	(2,254,811)	(2,130,419)	(733,416)
Cash payments for materials and supplies . . . . .	(432,138)	(2,953,910)	(364,413)	(42,190)
Cash payments for utilities . . . . .	(631,820)	(545,965)	(14,437)	(84,857)
Cash payments for claims . . . . .	-	-	-	-
Cash payments for administrative costs . . . . .	-	-	-	-
Cash payments for other expenses . . . . .	<u>(2,163)</u>	<u>(185,396)</u>	<u>(128)</u>	<u>(191)</u>
Net cash provided by (used in) operating activities . . . . .	<u>2,477,933</u>	<u>2,650,934</u>	<u>551,797</u>	<u>261,289</u>
<b>Cash flows from noncapital financing activities:</b>				
Cash received in transfers from other funds . . . . .	-	-	-	147,311
Cash used in transfers to other funds. . . . .	(43,311)	-	-	-
Cash received from other governments . . . . .	128,860	-	-	-
Cash passed through to other organizations . . . . .	<u>(128,860)</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net cash provided by (used in) noncapital financing activities. . . . .	<u>(43,311)</u>	<u>-</u>	<u>-</u>	<u>147,311</u>
<b>Cash flows from capital and related financing activities:</b>				
Acquisition of capital assets . . . . .	(10,662,137)	(4,621,403)	-	-
Capital contributions. . . . .	-	4,133,763	8,883	-
OWDA loan issuance . . . . .	10,695,871	1,618,194	-	-
Principal retirement . . . . .	(2,026,831)	(552,913)	(288,461)	(82,391)
Interest expense . . . . .	(509,074)	(109,582)	(10,904)	(6,028)
Interest received from leases. . . . .	<u>-</u>	<u>-</u>	<u>-</u>	<u>51,042</u>
Net cash (used in) capital and related financing activities . . . . .	<u>(2,502,171)</u>	<u>468,059</u>	<u>(290,482)</u>	<u>(37,377)</u>
<b>Cash flows from investing activities:</b>				
Interest received . . . . .	<u>-</u>	<u>-</u>	<u>293</u>	<u>-</u>
Net increase (decrease) in cash and cash equivalents . . . . .	<u>(67,549)</u>	<u>3,118,993</u>	<u>261,608</u>	<u>371,223</u>
<b>Cash and cash equivalents at beginning of year. . . . .</b>	<u>7,366,936</u>	<u>5,927,426</u>	<u>786,975</u>	<u>4,956,044</u>
<b>Cash and cash equivalents at end of year . . . . .</b>	<u><u>\$ 7,299,387</u></u>	<u><u>\$ 9,046,419</u></u>	<u><u>\$ 1,048,583</u></u>	<u><u>\$ 5,327,267</u></u>

Total Business-Type Activities - Enterprise Funds	Governmental Activities - Internal Service Funds
\$ 30,368,360	\$ 7,193,811
392,699	3,660
(10,963,856)	(304,039)
(8,597,642)	(176,236)
(3,792,651)	(13,810)
(1,277,079)	(12,757)
-	(6,834,393)
-	(178,305)
<u>(187,878)</u>	<u>-</u>
 <u>5,941,953</u>	 <u>(322,069)</u>
 147,311	 -
(43,311)	-
128,860	-
<u>(128,860)</u>	<u>-</u>
 <u>104,000</u>	 <u>-</u>
 (15,283,540)	 (6,650)
4,142,646	-
12,314,065	-
(2,950,596)	(11,861)
(635,588)	(771)
<u>51,042</u>	<u>-</u>
 <u>(2,361,971)</u>	 <u>(19,282)</u>
 <u>293</u>	 <u>-</u>
 3,684,275	 (341,351)
 <u>19,037,381</u>	 <u>10,464,769</u>
<u>\$ 22,721,656</u>	<u>\$ 10,123,418</u>

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**CITY OF WARREN, OHIO**

**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS - (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**Business-type Activities - Enterprise Funds**

	<b>Sewer</b>	<b>Water</b>	<b>Sanitation</b>	<b>Nonmajor Funds</b>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>				
Operating income (loss) . . . . .	\$ 2,405,869	\$ 1,756,340	\$ 268,676	\$ (54,597)
Adjustments:				
Depreciation/amortization . . . . .	712,647	1,018,791	349,919	321,522
Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources:				
(Increase) in materials and supplies inventory . . . . .	(62,096)	(2,340)	(537)	-
(Increase) decrease in accounts receivable. . . . .	(185,939)	(328,716)	(28,749)	61,226
Decrease in special assessments receivable . . . . .	-	929	-	-
Decrease in lease receivable . . . . .	-	-	-	196,338
(Increase) in net pension asset . . . . .	(5,962)	(10,811)	(1,094)	(5,816)
(Increase) in net OPEB asset . . . . .	(116,543)	(185,285)	(39,928)	(20)
(Increase) in deferred inflows - deferred expense . . . . .	(2,126,925)	-	-	-
Decrease in deferred outflows - pension . . . . .	715,117	1,057,936	320,224	59,459
Decrease in deferred outflows - OPEB . . . . .	164,282	254,622	64,107	10,748
Increase (decrease) in accounts payable . . . . .	(75,635)	90,985	(77,088)	(10,347)
Increase in accrued wages and benefits . . . . .	18,883	44,368	13,240	2,697
Increase (decrease) in due to other governments . . . . .	(109,096)	8,290	2,046	416
Increase (decrease) in compensated absences payable . . . . .	21,636	89,594	52,859	(30,303)
(Decrease) in claims payable . . . . .	-	-	-	-
Increase in intergovernmental loan . . . . .	1,988,895	-	-	-
(Decrease) in net pension liability . . . . .	(820,326)	(1,067,813)	(449,147)	(90,139)
(Decrease) in net OPEB liability . . . . .	(88,849)	(136,410)	(33,887)	(5,443)
(Decrease) in deferred inflows - lease . . . . .	-	-	-	(210,707)
Increase (decrease) in deferred inflows - pension . . . . .	6,946	2,620	100,179	14,883
Increase in deferred inflows - OPEB . . . . .	<u>35,029</u>	<u>57,834</u>	<u>10,977</u>	<u>1,372</u>
Net cash provided by (used in) operating activities . . . . .	<u>\$ 2,477,933</u>	<u>\$ 2,650,934</u>	<u>\$ 551,797</u>	<u>\$ 261,289</u>

**Non-cash capital transactions:**

At December 31, 2024 and December 31, 2023, the Sewer fund purchased \$586,158 and \$2,263,592, respectively, in capital assets on account. During 2024, the Sewer fund received \$718,057 in capital contributions from the OWDA for principal forgiveness on loans. At December 31, 2024 and December 31, 2023, the Water fund purchased \$302,409 and \$1,654,686, respectively, in capital assets on account. During 2024, the Water fund received \$68,265 in capital contributions from the OWDA for principal forgiveness on loans. During 2024, the City Redevelopment nonmajor enterprise fund received capital contributions of \$950,915 from governmental activities. During 2024, the Data Processing internal service fund entered into a \$108,864 subscription-based information technology arrangement payable.

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

<b>Total Business-Type Activities - Enterprise Funds</b>	<b>Governmental Activities - Internal Service Funds</b>
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\$ 4,376,288	\$ (235,190)
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2,402,879	18,582
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(64,973)	-
(482,178)	-
929	-
196,338	-
(23,683)	(721)
(341,776)	(9,415)
(2,126,925)	-
2,152,736	32,461
493,759	10,650
(72,085)	6,795
79,188	1,816
(98,344)	281
133,786	15,548
-	(112,211)
1,988,895	-
(2,427,425)	(23,854)
(264,589)	(6,308)
(210,707)	-
124,628	(24,002)
105,212	3,499

<u>\$ 5,941,953</u>	<u>\$ (322,069)</u>
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**CITY OF WARREN, OHIO**

STATEMENT OF FIDUCIARY NET POSITION  
CUSTODIAL FUNDS  
DECEMBER 31, 2024

	<u><b>Custodial</b></u>
<b>Assets:</b>	
Cash in segregated accounts . . . . .	\$ 296,780
Receivables (net of allowances for uncollectibles):	
Accounts . . . . .	<u>783</u>
Total assets . . . . .	<u><u>297,563</u></u>
<b>Liabilities:</b>	
Due to other governments. . . . .	<u><u>297,563</u></u>
<b>Net position:</b>	
Restricted for other governments, organizations, and individuals . . . . .	<u><u>\$ -</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF WARREN, OHIO**

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
CUSTODIAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<u>Custodial</u>
<b>Additions:</b>	
Fines and forfeitures for other governments, organizations and individuals . . . . .	<u>\$ 1,611,698</u>
<b>Deductions:</b>	
Fines and forfeitures distributions to other governments, organizations and individuals . . . . .	<u>1,611,698</u>
Net change in fiduciary net position . . . . .	-
<b>Net position beginning of year</b> . . . . .	<u>-</u>
<b>Net position end of year</b> . . . . .	<u>\$ -</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 1 - DESCRIPTION OF THE CITY**

The City of Warren, Ohio (the “City”) was created in 1843. It is located in Trumbull County and is a politic and corporate body established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The City operates under a Council-Mayor form of government and provides the following services to its residents: public safety (police and fire), public health, municipal court, highways and streets, public improvements, community development (planning and zoning), water, sewers, sanitation, parks and recreation and general administrative services.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City’s significant accounting policies are described below.

##### **A. Reporting Entity**

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, agencies, boards, commissions, and departments that are not legally separate from the City. For the City of Warren, this includes police, fire, street construction, parks and recreation, sewer, water, sanitation, city redevelopment, downtown parking and stormwater utility and a City council.

Included as part of the City’s primary government in the determination of the City’s reporting entity is the Warren Municipal Court (the “Court”). The Court’s operations are not legally separate from the City. In addition, the City is responsible for budgeting and appropriating funds for the operation of the Court and is ultimately responsible for any operating deficits sustained by the Court. The City’s share of the fines and forfeitures collected by the Court along with its share of the Court’s administrative and operating costs is recorded in the City’s general fund. Fines and forfeitures collected and distributed by the Court to other governments, organizations and individuals are recorded in a custodial fund in the accompanying BFS.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organizations’ voting board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization’s resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of or provide financial support to the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. The City’s only component unit is the Warren City Health District.

***Discretely Presented Component Unit*** - The component unit column in the combined financial statements identifies the financial data of the City’s component unit: Warren City Health District. It is reported separately to emphasize that it is legally separate from the City.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

*Warren City Health District (the "Health District")* - The Health District was created as a legally separate organization under Chapter 3709 of the Ohio Revised Code. The Health District's services include communicable disease investigations, immunization clinics, tuberculosis screenings, home visits, public health nursing services and issues, health-related licenses and permits, emergency preparedness activities as well as birth certificates and death certificates. The Mayor appoints a voting majority of the Health District Board. The rates charged by the City are subject to the approval of City Council. In addition, the City provides funding to the Health District, thus the City can impose will on the Health District, and the Health District imposes a financial burden to the City. Therefore, The Health District is considered a discretely presented component unit of the City of Warren. Separately issued financial statements can be obtained from the City Auditor at the City of Warren, 391 Mahoning Avenue NW, Warren, Ohio 44483.

Information related to the Health District is presented in Note 18.

#### B. Basis of Presentation - Fund Accounting

The City's BFS consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Government-Wide Financial Statements** - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds, with the exception of services provided and used during the fiscal year, are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for services. Operating expenses for the enterprise funds include personnel and other expenses related to sewer, water, sanitation, City redevelopment, downtown parking, and stormwater operations and operating expenses for the internal service fund include claims and administrative expenses. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

##### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

**Governmental Funds** - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. Governmental fund assets and deferred outflows of resources less liabilities and deferred inflows of resources is reported as fund balance.

The following are the City's major governmental funds:

General fund - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Coronavirus fiscal recovery fund - This fund is used to account for monies received from the federal government as part of the American Rescue Plan Act of 2021. This Act provides additional relief to address the continued impact of the COVID-19 pandemic.

General capital projects - This fund is used to account for the acquisition and construction of major capital improvements and facilities other than those financed by proprietary fund types.

Other governmental funds of the City are used to account for (a) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (b) financial resources that are restricted or committed to expenditure for principal and interest.

**Proprietary Funds** - Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise funds - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

Sewer fund - This fund accounts for the operations of providing sewage services to customers and maintaining the local sewer system of the City.

Water fund - This fund accounts for the operations of providing water services to customers and maintaining the local water system of the City.

Sanitation fund - This fund accounts for the operations of providing sanitation services to customers within the City.

The City's nonmajor enterprise funds are used to account for city redevelopment, downtown parking, and stormwater utility operations.

Internal service funds - The internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds report on the operations of life insurance and hospitalization, workers' compensation, data processing and risk management.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

***Fiduciary Funds*** - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The City's fiduciary funds are custodial funds which account for highway patrol fines collected and distributed to other governments and Warren Municipal Court fines and forfeitures collected and distributed to other governments, organizations, and individuals. The fines and forfeitures in these funds are due to other governments, organizations, and individuals upon collection.

#### D. Measurement Focus and Basis of Accounting

***Government-Wide Financial Statements*** - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position.

***Fund Financial Statements*** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions and deductions from custodial funds.

#### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and custodial funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and deferred outflows of resources and in the presentation of expenses versus expenditures.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Revenues - Exchange and Nonexchange Transactions** - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 7). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income taxes, State-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), grants, fines and forfeitures, fees and special assessments.

**Unearned Revenues** - The City defers revenue recognition in connection with resources that have been received, but not earned. Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are also recorded as unearned revenue. Unearned revenue consists primarily of deposits held for various programs.

**Deferred Outflows of Resources and Deferred Inflows of Resources** - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources include the deferred expense of payments to Trumbull County for the Mosquito Creek Wastewater Treatment Plant (MCWTP) upgrades based upon the City's share of total plant flow. In accordance with an agreement between the City and Trumbull County, the City is responsible for contributing 100% to MCWTP for upgrades made after January 1, 1985. Also, see Notes 12 and 13 for deferred outflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2024, but which were levied to finance 2025 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. Unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The deferred inflow of resources for leases is related to the lease receivable and is being amortized to lease revenue in a systematic and rational manner over the term of the lease.

See Notes 12 and 13 for deferred inflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively. These deferred inflows of resources are only reported on the government-wide statement of net position.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

***Expenses/Expenditures*** - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### **F. Budgetary Data**

The City follows these procedures in establishing the budgetary data reported in the financial statements:

***Tax Budget*** - A tax budget of estimated revenue and expenditures for all funds is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. All funds, except custodial funds, are legally required to be budgeted; however, only governmental funds are required to be reported.

***Estimated Resources*** - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. On or about January 1, the certificate of estimated resources is amended to include any unencumbered fund balances at December 31. Further amendments may be made during the year if money from a new revenue source is received or if actual receipts exceed current estimates. The amounts reported on the budgetary schedules reflect the amounts in the final amended official certificate of estimated resources issued during 2024.

***Appropriations*** - A temporary appropriation measure to control cash expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the major expenditure object for all funds. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The appropriations for a fund may only be modified during the year by an ordinance of Council. The amounts on the budgetary schedules reflect the final appropriation amounts, including all amendments and modifications legally enacted by Council.

***Budgeted Level of Expenditures*** - Administrative control is maintained through the establishment of detailed line-item budgets. Appropriated funds may not be expended for purposes other than those designated in the appropriation ordinance without authority of Council. Expenditures may not legally exceed appropriations at the level of appropriation adopted by Council. For all funds, Council appropriations are made by major expenditure object. This is known as the legal level of budgetary control. Any changes in appropriations outside of the legal level of budgetary control require the approval of Council by an appropriation amendment ordinance.

***Lapsing of Appropriations*** - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. Encumbrances are carried forward and are not reappropriated as part of the subsequent year appropriations.

#### **G. Cash, Cash Equivalents and Investments**

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

During 2024, investments were limited to nonnegotiable certificates of deposit (CDs), negotiable CDs, Federal Farm Credit Bank securities (FFCB), Federal Agricultural Mortgage Corporation securities (FAMC), Federal Home Loan Bank securities (FHLB), Federal Home Loan Mortgage Corporation securities (FHLMC), U.S. Treasury notes, Tennessee Valley Authority securities (TVA), U.S. Government money market, and investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). Investments are reported at fair value, except for nonnegotiable certificates of deposit, which are reported at cost. Fair value is based on quoted market prices.

The City invested in STAR Ohio during 2024. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

STAR Ohio reserves the right to limit participant transactions to \$250 million per day. Transactions in all of a participant's accounts will be combined for this purpose. Twenty-four hours advance notice to STAR Ohio is appreciated for purchases or redemptions of \$100 million or more. For 2024, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates.

Following Ohio statutes, the Council has, by resolution, specified the funds to receive an allocation of interest earnings. During 2024, interest revenue in the general fund amounted to \$3,440,330, which includes \$2,475,881 assigned from other City funds.

The City has segregated bank accounts for monies held separate from the City's central bank account for Warren Municipal Court activity. The interest bearing depository account is presented on the financial statements as "cash in segregated accounts" since they are not required to be deposited into the City treasury.

For purposes of the statement of cash flows and for presentation on the statement of net position, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with maturities greater than three months at the time of purchase are reported as investments.

An analysis of the City's investment account at year end is provided in Note 4.

#### **H. Inventories of Materials and Supplies**

On government-wide and fund financial statements, purchased inventories are presented at cost. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On the fund financial statements, reported materials and supplies inventory is equally offset by a nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption.

#### **I. Prepaid Items**

Payments made to vendors for services that will benefit beyond December 31, 2024, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditures/expense in the year in which the services are consumed. The City had no prepaid items at December 31, 2024.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

##### **J. Capital Assets**

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of traffic signals, sidewalks, storm sewers, streets, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. In addition, assets having an estimated useful life of more than one year that are below the \$5,000 threshold and not considered repair or maintenance costs are collectively capitalized on the financial statements when the aggregate of those assets are considered significant.

All reported capital assets are depreciated except for land, easements and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	Governmental Activities <u>Estimated Lives</u>	Business-type Activities <u>Estimated Lives</u>
Autos and trucks	5	5
Machinery, equipment, software, furniture and fixtures	5 - 20	10
Land improvements	10 - 20	N/A
Building improvements	15	15
Sewer and water treatment plants and buildings	N/A	20
Other buildings	40	40
Infrastructure	15 - 30	20 - 70
Intangible right to use:		
Leased vehicles	N/A	5
Subscription-based information technology arrangements	4	N/A

The City is reporting intangible right to use assets related to leased vehicles and subscription-based information technology arrangements (SBITAs). The intangible assets are being amortized in a systematic and rational manner of the shorter of the lease/subscription term or the useful life of the underlying asset.

##### **K. Compensated Absences**

The City recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, three types of leave qualify for liability recognition for compensated absences - vacation, sick leave and comp time. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

##### *Vacation*

The City's policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment at the employee's current pay rate upon separation from employment.

##### *Sick Leave*

The City's policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employment of the City and, upon separation from service, the employee receives compensation in accordance with the severance policy. A liability for estimated value of sick leave that will be used by employees as time off and at separation is included in the liability for compensated absences.

##### *Comp Time*

The City's policy permits employees to accumulate earned but unused comp time, which are eligible for payment at the employee's current pay rate upon separation from employment.

#### **L. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### **M. Unamortized Bond Premiums and Accounting Gain or Loss**

Bond premiums are amortized over the term of the bonds. Bond premiums are presented as an addition to the face amount of the bonds.

For advance refunding resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred outflow of resources.

On the governmental fund financial statements, bond premiums and deferred charges from refunding are recognized in the current period.

#### **N. Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as interfund loans receivable/payable. These amounts are eliminated in the governmental activities column on the statement of net position, except for any residual amounts between governmental and business-type activities, which are presented as internal balance.

#### **O. Interfund Activity**

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the BFS.

#### **P. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

*Restricted* - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

*Committed* - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision-making authority).

Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as committed. City Council has by ordinance authorized the City Auditor to assign fund balance. The Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

*Unassigned* - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Q. Estimates**

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

##### **R. Capital Contributions**

Capital contributions in proprietary fund financial statements arise from contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction. Capital contributions are reported as revenue in the proprietary fund financial statements.

##### **S. Net Position**

Net position represents the difference between assets plus deferred outflows less liabilities plus deferred inflows. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on the use of resources either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

##### **T. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of City Council and that are either unusual in nature or infrequent in occurrence. The City had no extraordinary or special items during 2024.

##### **U. Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability, net pension asset, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

##### **V. Fair Value Measurements**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

##### **A. Change in Accounting Principles**

For 2024, the City has implemented certain paragraphs from GASB Implementation Guide No. 2021-1, certain paragraphs of GASB Statement No. 99, "Omnibus 2022", GASB Statement No. 100, "Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62", Implementation Guide No. 2023-1 and GASB Statement No. 101, "Compensated Absences".

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on balances previously reported by the City.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)**

GASB Statement No. 99 is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the City.

GASB Statement No. 100 is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

GASB Implementation Guide 2023-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2023-1 did not have an effect on the financial statements of the City.

GASB Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

#### **B. Restatement of Net Position**

During 2024, there was a change in accounting principle related to the implementation of GASB Statement No. 101, "Compensated Absences". The effect of this change on net position at the beginning of the year for governmental activities, business-type activities and enterprise funds is separately displayed in the financial statements.

The City reported an error correction at the beginning of the year to restate non-depreciable/amortized capital assets in the business-type activities/Water and Sewer enterprise funds to properly report construction in progress at December 31, 2023. The effect of this change on net position at beginning of the year for business-type activities and enterprise funds is separately displayed in the financial statements.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

The City maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the financial statements as "equity in pooled cash and cash equivalents". Statutes require the classification of monies held by the City into three categories:

*Active Monies:* those monies required to be kept in a "cash" or "near-cash" status for immediate use by the City. Such monies must by law be maintained either as cash in the City treasury; in depository accounts payable or withdrawable on demand; including negotiable order of withdrawal (NOW) account; or in money market deposit accounts.

*Inactive Monies:* those monies not required for use within the current five-year period of designation of depositories. Inactive monies may be deposited or invested as certificates of deposit maturing not later than the end of the current period of designation of depositories or as savings or deposit accounts including, but not limited to, passbook accounts.

*Interim Monies:* those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim monies must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool, State Treasury Asset Reserve of Ohio (STAR Ohio); and,
8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

The City may also invest any monies not required to be used for a period of six months or more in the following:

1. Bonds of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and,
3. Obligations of the City.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **A. Cash in Segregated Accounts**

The City has cash in the amount of \$296,780 being held in a segregated account for use in the Warren Municipal Court. This amount is included in the City's depository balance described in Note 2.B.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

##### **B. Deposits with Financial Institutions**

At December 31, 2024, the carrying amount of all City deposits was \$21,077,641, which includes \$4,992,513 in nonnegotiable certificates of deposit. Of the \$22,972,731 bank balance, \$5,492,513 was covered by the FDIC, \$16,382,127 was covered by the Ohio Pooled Collateral System (OPCS) and \$1,098,091 was potentially exposed to custodial credit risk discussed below because those deposits were uninsured and could be uncollateralized.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City's and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

For 2024, the City's financial institutions were enrolled in OPCS and one was approved for a reduced collateral rate of 85%. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

##### **C. Investments**

As of December 31, 2024, the City had the following investments and maturities:

Measurement/Investment type	Measurement Amount	Investment Maturity				
		6 months or less	7 to 12 months	13 to 18 months	19 to 24 months	Greater than 24 months
<i>Net Asset Value (NAV) per Share:</i>						
STAR Ohio	\$ 45,189,789	\$ 45,189,789	\$ -	\$ -	\$ -	\$ -
<i>Fair Value (Level 1 Inputs):</i>						
U.S. Government money market	58,489	58,489	-	-	-	-
<i>Fair Value (Level 2 Inputs):</i>						
FFCB	1,256,781	-	130,815	261,531	-	864,435
FAMC	368,886	-	-	-	-	368,886
FHLB	496,004	-	116,866	254,383	124,755	-
FHLMC	205,677	-	97,059	-	-	108,618
TVA	126,321	-	-	-	-	126,321
U.S. Treasury notes	3,590,608	-	129,780	261,685	627,548	2,571,595
Negotiable CDs	1,971,229	1,208,112	-	248,086	-	515,031
<b>Total</b>	<b>\$ 53,263,784</b>	<b>\$ 46,456,390</b>	<b>\$ 474,520</b>	<b>\$ 1,025,685</b>	<b>\$ 752,303</b>	<b>\$ 4,554,886</b>

The weighted average maturity of investments is 0.36 years.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

The City categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The City's investments in U.S. Government money markets are valued using quoted market prices in active markets (Level 1 inputs). The District's investment in FFCB, FAMC, FHLB, TVA, U.S. Treasury notes and negotiable CDs are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the City's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* STAR Ohio carries a rating of AAA by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The City's investments in FFCB, FAMC, FHLB, FHLMC, TVA and U.S. Treasury note were rated AA+ by Standard & Poor's and Aaa by Moody's. The negotiable CDs were not rated and are FDIC insured. The City's investment policy does not specifically address credit risk beyond requiring the City to only invest in securities authorized by State statute.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the City's name. The City's investment in repurchase agreements is collateralized by underlying securities that are held by the investment's counterparty, not in the name of the City. Ohio law requires the fair value of the securities subject to repurchase agreements must exceed the principal value of securities subject to a repurchase agreement by 2%. The City has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

*Concentration of Credit Risk:* The City's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific maturity, a specific obligor or a specific class or type of security. The following table includes the percentage of each investment type held by the City at December 31, 2024:

<u>Investment type</u>	<u>Measurement</u>	
	<u>Value</u>	<u>% to Total</u>
STAR Ohio	\$ 45,189,789	84.84%
Money market	58,489	0.11%
FFCB	1,256,781	2.36%
FAMC	368,886	0.69%
FHLB	496,004	0.93%
FHLMC	205,677	0.39%
TVA	126,321	0.24%
U.S. Treasury Notes	3,590,608	6.74%
Negotiable CDs	1,971,229	3.70%
Total	<u>\$ 53,263,784</u>	<u>100.00%</u>

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

##### **D. Reconciliation of Cash and Investments to the Statement of Net Position**

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2024:

###### Cash and investments per note

Carrying amount of deposits	\$ 21,077,641
Investments	<u>53,263,784</u>
Total	<u><u>\$ 74,341,425</u></u>

###### Cash and investments per statement of net position

Governmental activities	\$ 51,322,989
Business-type activities	22,721,656
Custodial funds	<u>296,780</u>
Total	<u><u>\$ 74,341,425</u></u>

#### **NOTE 5 - INTERFUND TRANSACTIONS**

**A.** Interfund transfers for the year ended December 31, 2024, consisted of the following, as reported in the fund financial statements:

<u>Transfers from</u>	<u>Transfers to</u>		
	<u>General Capital Projects</u>	<u>Nonmajor Enterprise</u>	<u>Total</u>
General	\$ 2,690,000	\$ 104,000	\$ 2,794,000
Sewer	-	<u>43,311</u>	<u>43,311</u>
Total	<u><u>\$ 2,690,000</u></u>	<u><u>\$ 147,311</u></u>	<u><u>\$ 2,837,311</u></u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Transfers between governmental funds are eliminated on the government-wide financial statements.

The general fund transferred \$2,690,000 to the general capital projects fund received, and \$104,000 to the downtown parking nonmajor enterprise fund to subsidize projects. The sewer fund transferred out \$43,311 to the stormwater utility nonmajor enterprise fund for combination sewer cleaner/vacuum vehicle lease payments.

**B.** Interfund balances at December 31, 2024, as reported on the fund financial statements, consist of the following interfund loan receivable/payable:

<u>Receivable fund</u>	<u>Payable fund</u>	<u>Amount</u>
General fund	Police Grants nonmajor special revenue fund	\$ 923

The primary purpose of the interfund loan is to cover the negative cash balances at fiscal year-end in the Police Grants nonmajor governmental fund. The interfund balance will be repaid once the anticipated revenues are received. The interfund balance is expected to be repaid within one year. The interfund balance between governmental funds has been eliminated on the statement of net position.

## **CITY OF WARREN, OHIO**

### **NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024**

#### **NOTE 6 - PROPERTY TAXES**

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 3.5 percent of true value. 2024 public utility property taxes became a lien December 31, 2023, are levied after October 1, 2024, and are collected in 2025 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Warren. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, tangible personal property taxes and outstanding delinquencies which are measurable as of December 31, 2024 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by deferred inflows of resources since the current taxes were not levied to finance 2024 operations and the collection of delinquent taxes has been offset by a deferred inflows of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as revenue.

The assessed value upon which the 2023 levy (collected in 2024) was based was \$490,535,510. Ohio law limits unvoted property taxation, combined for all overlapping taxing authorities, to 10 mils. The City's current share of property tax is 3.5 mils of assessed value, all of which is unvoted.

#### **NOTE 7 - LOCAL INCOME TAX**

The 2.5 percent City income tax is levied on substantially all income earned within the City. In addition, the residents of the City are required to pay City income tax on income they earn outside the City; however, full credit is allowed for all income taxes these residents pay to other municipalities. Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City at least quarterly. Major employers are required to remit withholdings to the City monthly. Corporations and self-employed individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually with the City. Voters approved a 0.5 percent income tax increase at the November 2016 election, which became effective January 1, 2017. Income tax revenue is reported to the extent that it is measurable and available to finance current operations at December 31, 2024. Income tax revenue for 2024 reported in the general fund was \$25,219,058.

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## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 8 - RECEIVABLES**

**A.** Receivables at December 31, 2024, consisted of taxes, accounts (billings for user charged services and other fees), settlements, accrued interest, special assessments, loans, leases, and intergovernmental receivables arising from grants, entitlements and shared revenue. Receivables have been recorded to the extent that they are measurable at December 31, 2024. Receivables not expected to be collected within one year include special assessments, opioid settlements, loans and leases which are collected over the life of the assessment, loans, and leases. Special assessments receivable has been reported net of an allowance for uncollectible of \$31,198. The opioid settlement receivable in the amount of \$655,509 will be collected over the course of the settlement agreements.

A summary of the principal items of due from other governments follows:

	<u>Amounts</u>
<i>Governmental Activities:</i>	
Permissive tax	\$ 56,032
Gas and motor vehicle license tax	981,598
Public safety grants	43,132
CDBG and IDIS draw	69,946
OVI Reimbursement	21,517
Ohio Public Works Commission	410,344
Ohio Department of Transportation	395,815
OWDA	256,344
OFCC	200,000
State of Ohio	3,328
Eastgate Council of Governments	6,897
Local government	650,399
Homestead and rollback	<u>106,942</u>
Total	<u>\$ 3,202,294</u>
<i>Business-Type Activities:</i>	
OPWC Issue II	<u>\$ 423,150</u>

#### **B. Loans Receivable**

Loans receivable represent low interest loans made by the City for development projects and small businesses under the Federal Community Development Block Grant (CDBG) program, Home Investment Partnership (HIP) program, Reinvestment Corporation and the U.S. Department of Housing & Urban Development (HUD) Section 108. The loans bear interest at annual rates ranging between 0 and 9 percent and are to be repaid over a period ranging from 2 to 40 years.

#### **C. Leases Receivable**

The City is reporting leases receivable of \$821,942, in the general fund and \$1,573,370, in the city redevelopment nonmajor enterprise fund. For 2024, the general fund recognized lease revenue of \$123,100, which is reported in licenses and permits and other revenue, and interest revenue of \$28,478. For 2024, the city redevelopment nonmajor enterprise fund recognized lease revenue of \$210,707, which is reported in charges for services, and interest revenue of \$55,408.

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 8 - RECEIVABLES - (Continued)**

The City has entered into the following lease agreements as the lessor at varying years and terms as follows:

<u>Lease Type</u>	<u>Lease Commencement Date</u>	<u>Years</u>	<u>Lease End Date</u>	<u>Payment Method</u>
<i>Governmental Activities:</i>				
Genessee Water Tower - Telecommunications	1/11/2001	25	1/10/2026	Monthly
Avalon Golf Course	12/1/2018	10	11/30/2028	Monthly
Verizon - Telecommunications	11/1/2021	30	10/31/2051	Monthly
<i>Business-Type Activities:</i>				
Gibson Building - Social Security Office	1/1/2022	10	12/31/2031	Monthly

The following is a schedule of future lease payments under the lease agreements:

<u>Fiscal Year</u>	<u>Governmental Activities</u>			<u>Business-Type Activities</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 80,368	\$ 26,155	\$ 106,523	\$ 202,977	\$ 49,314	\$ 252,291
2026	59,934	23,786	83,720	209,840	42,450	252,290
2027	62,683	21,749	84,432	216,935	35,355	252,290
2028	60,547	19,618	80,165	224,271	28,020	252,291
2029	7,436	18,484	25,920	231,854	20,437	252,291
2030-2034	54,016	87,727	141,743	487,493	17,090	504,583
2035-2039	88,265	76,055	164,320	-	-	-
2040-2044	132,607	57,884	190,491	-	-	-
2045-2049	189,491	31,341	220,832	-	-	-
2050-2053	86,595	2,810	89,405	-	-	-
Total	<u>\$ 821,942</u>	<u>\$ 365,609</u>	<u>\$ 1,187,551</u>	<u>\$ 1,573,370</u>	<u>\$ 192,666</u>	<u>\$ 1,766,036</u>

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**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 9 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2024, for governmental activities was as follows:

<u>Governmental activities:</u>	Balance 12/31/23	Additions	Disposals	Balance 12/31/24
<i>Capital assets, not being depreciated/amortized:</i>				
Land	\$ 1,028,226	\$ -	\$ -	\$ 1,028,226
Easements	13,353	-	-	13,353
Construction in progress	<u>14,476,471</u>	<u>6,338,048</u>	<u>(11,479,590)</u>	<u>9,334,929</u>
Total capital assets, not being depreciated/amortized	<u>15,518,050</u>	<u>6,338,048</u>	<u>(11,479,590)</u>	<u>10,376,508</u>
<i>Capital assets, being depreciated/amortized:</i>				
Land improvements	7,523,489	244,746	-	7,768,235
Buildings	14,089,864	1,311,061	-	15,400,925
Building improvements	15,735,095	2,742,547	-	18,477,642
Computer software	1,348,599	-	-	1,348,599
Computer equipment	1,075,349	217,142	-	1,292,491
Furniture and equipment	3,469,132	409,666	-	3,878,798
Vehicles	6,749,597	895,123	-	7,644,720
Infrastructure	<u>88,257,221</u>	<u>6,011,977</u>	<u>(986,053)</u>	<u>93,283,145</u>
Intangible right to use:				
Subscription-based information technology arrangements	<u>308,082</u>	<u>108,864</u>	<u>-</u>	<u>416,946</u>
Total capital assets, being depreciated/amortized	<u>138,556,428</u>	<u>11,941,126</u>	<u>(986,053)</u>	<u>149,511,501</u>
<i>Less: accumulated depreciation/amortization:</i>				
Land improvements	(3,218,956)	(483,611)	-	(3,702,567)
Buildings	(10,537,417)	(204,688)	-	(10,742,105)
Building improvements	(9,450,803)	(817,717)	-	(10,268,520)
Computer software	(1,314,847)	(16,175)	-	(1,331,022)
Computer equipment	(963,370)	(55,834)	-	(1,019,204)
Furniture and equipment	(2,411,522)	(173,720)	-	(2,585,242)
Vehicles	(5,246,479)	(525,361)	-	(5,771,840)
Infrastructure	<u>(50,164,195)</u>	<u>(2,748,787)</u>	<u>729,680</u>	<u>(52,183,302)</u>
Intangible right to use:				
Subscription-based information technology arrangements	<u>(6,418)</u>	<u>(89,117)</u>	<u>-</u>	<u>(95,535)</u>
Total accumulated depreciation/amortization	<u>(83,314,007)</u>	<u>(5,115,010)</u>	<u>729,680</u>	<u>(87,699,337)</u>
Total capital assets, being depreciated/amortized, net	<u>55,242,421</u>	<u>6,826,116</u>	<u>(256,373)</u>	<u>61,812,164</u>
Governmental activities capital assets, net	<u>\$ 70,760,471</u>	<u>\$ 13,164,164</u>	<u>\$ (11,735,963)</u>	<u>\$ 72,188,672</u>

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 9 - CAPITAL ASSETS - (Continued)**

Business-type activities capital assets have been restated at the beginning of year to properly state construction in progress. Construction in progress was reduced from \$58,787,168 as previously reported to \$54,546,420 at December 31, 2023, restated. Capital asset activity for the year ended December 31, 2024, was as follows:

<b><u>Business-type activities:</u></b>	(Resated)			<b>Balance 12/31/24</b>
	<b>Balance 12/31/23</b>	<b>Additions</b>	<b>Disposals</b>	
<i>Capital assets, not being depreciated/amortized:</i>				
Land	\$ 390,160			\$ 390,160
Construction in progress	<u>54,546,420</u>	<u>14,660,653</u>	<u>-</u>	<u>69,207,073</u>
Total capital assets, not being depreciated/amortized	<u>54,936,580</u>	<u>14,660,653</u>	<u>-</u>	<u>69,597,233</u>
<i>Capital assets, being depreciated/amortized:</i>				
Buildings	54,966,546	-	-	54,966,546
Building improvements	14,425,463	950,915	-	15,376,378
Water and sewer lines	63,721,393	-	-	63,721,393
Computer software	90,446	-	-	90,446
Computer equipment	48,335	-	-	48,335
Furniture and equipment	12,598,548	-	-	12,598,548
Vehicles	6,053,346	297,730	(18,828)	6,332,248
Intangible right to use:				
Leased vehicles	<u>433,362</u>	<u>-</u>	<u>-</u>	<u>433,362</u>
Total capital assets, being depreciated/amortized	<u>152,337,439</u>	<u>1,248,645</u>	<u>(18,828)</u>	<u>153,567,256</u>
<i>Less: accumulated depreciation/amortization</i>				
Buildings	(53,198,525)	(141,279)	-	(53,339,804)
Building improvements	(13,006,093)	(184,921)	-	(13,191,014)
Water and sewer lines	(31,690,371)	(910,309)	-	(32,600,680)
Computer software	(64,629)	(14,145)	-	(78,774)
Computer equipment	(42,035)	(1,800)	-	(43,835)
Furniture and equipment	(10,853,081)	(542,296)	-	(11,395,377)
Vehicles	(4,771,663)	(564,793)	18,828	(5,317,628)
Intangible right to use:				
Leased vehicles	<u>(86,672)</u>	<u>(43,336)</u>	<u>-</u>	<u>(130,008)</u>
Total accumulated depreciation/amortization	<u>(113,713,069)</u>	<u>(2,402,879)</u>	<u>18,828</u>	<u>(116,097,120)</u>
Total capital assets, being depreciated/amortized, net	<u>38,624,370</u>	<u>(1,154,234)</u>	<u>-</u>	<u>37,470,136</u>
Business-type activities capital assets, net	<u>\$ 93,560,950</u>	<u>\$ 13,506,419</u>	<u>\$ -</u>	<u>\$ 107,067,369</u>

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 9 - CAPITAL ASSETS - (Continued)**

Depreciation/amortization expense was charged to functions/programs of the City as follows:

**Governmental activities:**

General government	\$ 781,207
Security of persons and property	753,740
Transportation	2,890,884
Community environment	15,150
Leisure time activity	655,447
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	18,582
Total depreciation/amortization expense - governmental activities	<u>\$ 5,115,010</u>

**Business-type activities:**

Sewer	\$ 712,647
Water	1,018,791
Sanitation	349,919
City redevelopment	82,127
Downtown parking	48,058
Stormwater utility	191,337
Total depreciation/amortization expense - business-type activities	<u>\$ 2,402,879</u>

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**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 10 - LONG-TERM OBLIGATIONS**

**A. Governmental Activities**

Due to the implementation of GASB Statement No. 101 (see Note 3.B for detail), the City has restated compensated absences as of December 31, 2023, for governmental activities, which is reflected in the schedule below. Long-term obligations activity for the year ended December 31, 2024 consist of the following:

<b>Governmental activities:</b>	(Restated)			Amounts	
	Balance 12/31/23	Additions	Reductions	Balance 12/31/24	Due in One Year
<u>General obligation bonds</u>					
Pension refunding, series 2012	\$ 830,000	\$ -	\$ (60,000)	\$ 770,000	\$ 60,000
Various purpose refunding bonds, series 2017	<u>2,375,000</u>	<u>-</u>	<u>(345,000)</u>	<u>2,030,000</u>	<u>355,000</u>
Total general obligations bonds	<u>3,205,000</u>	<u>-</u>	<u>(405,000)</u>	<u>2,800,000</u>	<u>415,000</u>
<u>Private placement general obligation bonds</u>					
Building improvements, series 2022	935,000	-	(80,000)	855,000	85,000
Fire truck, series 2022	2,350,000	-	(200,000)	2,150,000	210,000
Parking lot paving, series 2022	<u>390,000</u>	<u>-</u>	<u>(35,000)</u>	<u>355,000</u>	<u>35,000</u>
Total private placement general obligations bonds	<u>3,675,000</u>	<u>-</u>	<u>(315,000)</u>	<u>3,360,000</u>	<u>330,000</u>
<u>Other long-term obligations</u>					
Subscription-based information technology arrangement payable	278,672	108,864	(79,933)	307,603	105,613
OPWC loan (direct borrowing)	51,314	-	(12,828)	38,486	12,829
Claims payable	981,215	70,539	(193,919)	857,835	138,316
Compensated absences*	7,575,012	205,872	-	7,780,884	2,207,975
Net pension liability	37,102,051	2,665,615	(829,304)	38,938,362	-
Net OPEB liability	<u>2,238,594</u>	<u>218,278</u>	<u>(204,186)</u>	<u>2,252,686</u>	<u>-</u>
Total other long-term obligations	<u>48,226,858</u>	<u>3,269,168</u>	<u>(1,320,170)</u>	<u>50,175,856</u>	<u>2,464,733</u>
Total governmental activities long-term obligations	<u>55,106,858</u>	<u>3,269,168</u>	<u>(2,040,170)</u>	<u>56,335,856</u>	<u>\$ 3,209,733</u>
Add: Unamortized premium on bond issues	<u>24,833</u>	<u>-</u>	<u>(2,084)</u>	<u>22,749</u>	
Total reported on the statement of net position	<u>\$ 55,131,691</u>	<u>\$ 3,269,168</u>	<u>\$ (2,042,254)</u>	<u>\$ 56,358,605</u>	

\* The change in compensated absences liability is presented as a net change in the preceding governmental activities long-term debt obligation schedule.

In accordance with State of Ohio law, the City may not incur non-exempt general long-term indebtedness in excess of 10.5 percent of the total value of all property listed and assessed for taxation and 5.5 percent of such value without voter approval.

Claims Payable - See Note 11.C for additional detail.

Net Pension Liability and Net OPEB Liability - See Notes 12 and 13 for additional detail. The payments will be made primarily from the general fund.

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

*General Obligation Bonds*

On December 4, 2012, the City issued the pension refunding bonds to retire, together with money available in the police and fire pension nonmajor governmental funds, the City's police and fire pension liability. The issue is comprised of \$185,000 serial bonds and \$1,195,000 term bonds. The serial bonds had an annual interest rate of 1.50% and matured December 1, 2016, and the term bonds bear an annual interest rate ranging from 2.00% - 3.50% and mature December 1, 2035.

On August 10, 2017, the City issued various purpose refunding bonds, series 2017, in the amount of \$5,095,000 to advance refund \$5,920,000 of various purpose general obligation bonds, series 2013. The City made a cash contribution of \$1,050,000 from the general bond payment debt service fund as part of the refunding transaction. The reacquisition price exceeded the net carrying amount of the governmental activities by \$69,334. This difference, reported in the accompanying financial statements as a deferred outflow of resources, is being charged to interest expense through maturity on December 1, 2033 using the straight-line method. The refunding had a net present value benefit of 6.7% and gross present value debt service savings of \$639,479. The unamortized deferred charges on the refunding has been included in the net investment in capital assets calculation. The general obligation bonds are paid from the general bond payment nonmajor debt service fund.

The following is a summary of the City's future annual debt service requirements for the general obligation bonds:

Year	General Obligation Bonds		
	Principal	Interest	Total
2025	\$ 415,000	\$ 74,130	\$ 489,130
2026	420,000	63,695	483,695
2027	435,000	53,141	488,141
2028	445,000	42,185	487,185
2029	180,000	30,991	210,991
2030 - 2034	825,000	80,242	905,242
2035	80,000	2,800	82,800
Total	<u>\$ 2,800,000</u>	<u>\$ 347,184</u>	<u>\$ 3,147,184</u>

*Private Placement General Obligation Bonds* - On December 14, 2022, the City issued \$3,675,000 in series 2022 various purpose general obligation bonds. The bonds bear an interest rate of 3.330% and mature on December 1, 2033. Principal and interest payments are due annually beginning June 1, 2023, and will be paid from the general bond payment nonmajor debt service fund. The bonds were issued to finance building improvements, the purchase of a fire truck, and parking lot paving. The bond issue is considered a private placement. Private placements occur when the City issues a debt security directly to an investor. Private placements have terms negotiated directly with the investor and are not offered for public sale.

The following is a summary of the City's future annual debt service requirements for the bonds:

Year	Private Placement - General Obligation Bonds		
	Principal	Interest	Total
2025	\$ 330,000	\$ 111,888	\$ 441,888
2026	335,000	100,899	435,899
2027	350,000	89,744	439,744
2028	360,000	78,089	438,089
2029	375,000	66,101	441,101
2030 - 2033	<u>1,610,000</u>	<u>136,031</u>	<u>1,746,031</u>
Total	<u>\$ 3,360,000</u>	<u>\$ 582,752</u>	<u>\$ 3,942,752</u>

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

##### *Subscription-Based Information Technology Arrangement (SBITA) Payable:*

The City has entered into agreements for the right to use subscription-based information technology software. An intangible capital asset and corresponding liability for the future scheduled payments under the agreements. SBITA payments have been reclassified and are reflected as debt service expenditures for the general fund and the data processing internal service fund in the basic financial statements. These expenditures/expenses are reflected as program/function expenditures on a budgetary basis. Payments are due on an annual basis and the SBITAs are scheduled to mature in 2027.

The following is a summary of the City's future annual debt service requirements for the SBITAs:

Year	SBITA Payable		
	Principal	Interest	Total
2025	\$ 105,613	\$ 7,784	\$ 113,397
2026	108,826	4,571	113,397
2027	93,164	1,309	94,473
Total	<u>\$ 307,603</u>	<u>\$ 13,664</u>	<u>\$ 321,267</u>

*OPWC Loan* - During 2008, the City entered into an agreement with Trumbull County to pay a portion of the County's loan from the Ohio Public Works Commission (OPWC). The City's share of the interest-free loan is \$256,564 and is payable over 20 years, with a final payment date of December 1, 2027. The proceeds were used to fund the North Road Reconstruction Project. The principal and interest payments are made out of the debt service fund. OPWC loans are direct borrowings that have terms negotiated directly between the City and the OPWC and are not offered for public sale. In the event of default, the OPWC may (1) charge an 8% default interest rate from the date of the default to the date of the payment and charge the City for all costs incurred by the OPWC in curing the default, (2) in accordance with Ohio Revised Code 164.05, direct the county treasurer of the county in which the City is located to pay the amount of the default from funds that would otherwise be appropriated to the City from such county's undivided local government fund pursuant to ORC 5747.51-5747.53, or (3) at its discretion, declare the entire principal amount of loan then remaining unpaid, together with all accrued interest and other charges, become immediately due and payable.

The following is a summary of the City's future annual debt service principal and interest requirements for the governmental activities OPWC loan payable:

Year	OPWC Loan Payable		
	Principal	Interest	Total
2025	\$ 12,829	\$ -	\$ 12,829
2026	12,828	-	12,828
2027	<u>12,829</u>	<u>-</u>	<u>12,829</u>
Total	<u>\$ 38,486</u>	<u>\$ -</u>	<u>\$ 38,486</u>

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

**B. Business-Type Activities**

Due to the implementation of GASB Statement No. 101 (see Note 3.B for detail), the City has restated compensated absences as of December 31, 2023, for business-type activities, which is reflected in the schedule below. Long-term obligations activity for the year ended December 31, 2024 consist of the following:

	(Restated)				Amounts
	Balance			Balance	Due in
	12/31/23	Additions	Reductions	12/31/24	One Year
<b><u>Private placement general obligation bonds</u></b>					
Sanitation vehicle acquisition bonds, series 2021	\$ 582,323	\$ -	\$ (288,461)	\$ 293,862	\$ 293,862
<b><u>OWDA Loans (direct borrowings)</u></b>					
Downtown combined sewer	1,005,708	-	(275,862)	729,846	284,899
Sewer inceptor rehabilitation	243,932	-	(31,569)	212,363	32,604
Wastewater treatment plant and pump station refurbishment - phase I	40,667,388	3,214,390	(1,343,962)	42,537,816	1,379,109
Wastewater treatment plant and pump station refurbishment - phase II	2,243,372	1,128,834	-	3,372,206	855,120
I & I reduction plan	239,029	-	(119,515)	119,514	119,514
WPCC PST clarifier early action	2,532,401	-	(98,915)	2,433,486	129,349
Dry weather overflow increase	561,170	-	(28,591)	532,579	28,782
Perkins park parallel sewer	1,258,313	-	(61,405)	1,196,908	64,686
Grandview and pine avenue inceptor relief	-	695,394	-	695,394	-
WPCC Selective	-	3,235,148	-	3,235,148	-
Water meter replacements	1,608,297	-	(300,710)	1,307,587	310,838
Water treatment plant switch gear replacement	1,340,111	-	(116,249)	1,223,862	118,515
Waterline replacement	972,695	-	(84,171)	888,524	85,855
Bulk water dispensing station	434,643	-	(32,435)	402,208	33,692
Field investigations & hydraulic modeling	369,340	27,683	(79,405)	317,618	79,405
Niles road sewer reconfiguration	-	1,316,870	(705,664)	611,206	-
Sanitary sediment removal and condition assessment	593,338	1,077,552	-	1,670,890	-
Waterline replacement program (area A) - 2022	23,915	1,618,194	(68,265)	1,573,844	68,326
<b>Total OWDA loans</b>	<b>54,093,652</b>	<b>12,314,065</b>	<b>(3,346,718)</b>	<b>63,060,999</b>	<b>3,590,694</b>
<b><u>Other long-term obligations</u></b>					
OPWC loans (direct borrowing)	303,227	-	(21,145)	282,082	21,146
Intergovernmental loan - Trumbull County	-	2,225,851	(236,956)	1,988,895	165,550
Lease payable	247,714	-	(80,594)	167,120	82,554
Compensated absences*	2,961,626	133,786	-	3,095,412	848,148
Net pension liability	12,905,429	-	(2,427,425)	10,478,004	-
Net OPEB liability	264,589	-	(264,589)	-	-
<b>Total other long-term obligations</b>	<b>16,682,585</b>	<b>2,359,637</b>	<b>(3,030,709)</b>	<b>16,011,513</b>	<b>1,117,398</b>
<b>Total business-type activities</b>	<b>\$ 71,358,560</b>	<b>\$ 14,673,702</b>	<b>\$ (6,665,888)</b>	<b>\$ 79,366,374</b>	<b>\$ 5,001,954</b>

\* The change in compensated absences liability is presented as a net change in the preceding business-type activities long-term debt obligation schedule.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

Net Pension Liability and Net OPEB Liability - See Notes 12 and 13 for additional detail. The payments will be made primarily from the general fund.

Private Placement General Obligation Bonds - On August 18, 2021, the City issued \$1,435,000 in sanitation vehicle acquisition bonds. The bonds bear an interest rate of 1.873% and mature on December 1, 2025. Principal and interest payments are due annually beginning December 1, 2022 and will be paid from the sanitation enterprise fund. The bond issue is considered a private placement. Private placements occur when the City issues a debt security directly to an investor. Private placements have terms negotiated directly with the investor and are not offered for public sale.

The following is a summary of the City's future annual debt service principal and interest requirements for bonds payable:

G.O. Bonds Payable (Private Placement)			
<u>Series 2021 Sanitation Vehicle Acquisition</u>			
<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	<u>\$ 293,862</u>	<u>\$ 5,502</u>	<u>\$ 299,364</u>

OPWC Loans - The City received loans in the amount of \$53,921 and \$386,962 from the OPWC in 2011 and 2017, respectively, to help fund capital improvements for the City's storm sewer and waterline infrastructure. The interest free loans are payable in semi-annual installments over thirty-year periods, with the final payment due January 1, 2041. Payments on the loan are made from the stormwater utility nonmajor enterprise fund and the water fund.

OPWC loans are direct borrowings that have terms negotiated directly between the City and the OPWC and are not offered for public sale. In the event of default, the OPWC may (1) charge an 8% default interest rate from the date of the default to the date of the payment and charge the City for all costs incurred by the OPWC in curing the default, (2) in accordance with Ohio Revised Code 164.05, direct the county treasurer of the county in which the City is located to pay the amount of the default from funds that would otherwise be appropriated to the City from such county's undivided local government fund pursuant to ORC 5747.51-5747.53, or (3) at its discretion, declare the entire principal amount of loan then remaining unpaid, together with all accrued interest and other charges, become immediately due and payable.

The following is a summary of the City's future annual debt service principal and interest requirements for business-type activities OPWC loans payable:

Year	OPWC Loans Payable		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	<u>\$ 21,146</u>	<u>\$ -</u>	<u>\$ 21,146</u>
2026	<u>21,145</u>	<u>-</u>	<u>21,145</u>
2027	<u>21,145</u>	<u>-</u>	<u>21,145</u>
2028	<u>21,145</u>	<u>-</u>	<u>21,145</u>
2029	<u>21,145</u>	<u>-</u>	<u>21,145</u>
2030-2034	<u>105,727</u>	<u>-</u>	<u>105,727</u>
2035-2041	<u>70,629</u>	<u>-</u>	<u>70,629</u>
Total	<u>\$ 282,082</u>	<u>\$ -</u>	<u>\$ 282,082</u>

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

***OWDA Loans*** - The City has entered into debt financing arrangements through the OWDA to fund construction projects. The amounts due to the OWDA are payable solely from sewer and water revenues. The loan agreements function similar to a line-of-credit agreement. At December 31, 2024, the City has outstanding borrowings of \$63,060,999. The loan agreements require semi-annual payments based on the permissible borrowings rather than the actual amount loaned. These payments are reflected in the future maturities of principal and interest table and are subject to revision if the total amount is not drawn down. The Wastewater Treatment Plant Pump Station Refurbishment-Phase I (\$42,537,816), Sanitary Sediment Removal & Condition Assessment (\$1,670,890), Field Investigation & Hydraulic Modeling (\$317,618), 2022 Waterline Replacement Program Area A (\$1,573,844), Niles Road Configuration (\$611,206), WPCC Selective Demolition Project (\$3,235,148), Grandview and Pine Avenue Interceptor Relief (\$695,394) and Wastewater Treatment Plan Pump Station Refurbishment-Phase II (\$3,372,206) OWDA loans outstanding at December 31, 2024, are still being disbursed; therefore, a debt service schedule is not available for these loans.

OWDA loans are direct borrowings that have terms negotiated directly between the City and the OWDA and are not offered for public sale. In the event of default, the OWDA may declare the full amount of the then unpaid original loan amount to be immediately due and payable and/or require the City to pay any fines, penalties, interest, or late charges associated with the default.

The City has pledged future water and sewer customer revenues to repay the loans. The loans are payable solely from water and sewer fund revenues and are payable through 2034. 100% of available net revenues for the water fund and 100% of available net revenues for the sewer fund will be used for debt service payments. The total principal and interest remaining to be paid on the loans is \$5,785,132 for the water fund and approximately \$58,184,238 for the sewer fund. Principal and interest payments in 2024 totaled \$640,336 and \$2,468,267 in the water fund and sewer fund, respectively.

The City of Warren entered into a Water Resource Restoration Sponsorship Program agreement with the OWDA in conjunction with the Wastewater Treatment Plant and Pump Stations Refurbishment-Phase I OWDA loan. The City has agreed to sponsor the Arc of Appalachia, Cleveland Museum of Natural History, the Trust for Public Land, and the Nature Conservancy in their respective projects. The City has administrative involvement in the disbursement of grants to the organizations from the OWDA. During 2024, \$12,311 was disbursed for the Tremper Mound Scioto River Protection Project, \$14,283 was disbursed for the Morgan Swamp-Frick Tract, and \$102,266 was disbursed for the Mentor Marsh East Basin Restoration Phase 2 project. This amount is recorded as non-operating intergovernmental revenue and a non-operating expense on the statement of revenues, expenses and changes in net position in the sewer fund.

The following is a summary of the City's future annual debt service principal and interest requirements for the OWDA loans that have been finalized:

Year	OWDA Loans Payable		
	Principal	Interest	Total
2025	\$ 1,208,734	\$ 169,665	\$ 1,378,399
2026	1,118,209	142,541	1,260,750
2027	994,896	114,621	1,109,517
2028	864,973	92,796	957,769
2029	531,477	75,326	606,803
2030 - 2034	2,523,994	231,402	2,755,396
2035 - 2039	1,295,299	75,248	1,370,547
2040 - 2042	509,295	6,772	516,067
Total	<u>\$ 9,046,877</u>	<u>\$ 908,371</u>	<u>\$ 9,955,248</u>

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

*Intergovernmental Loan - Trumbull County - Mosquito Creek Wastewater Treatment Plant OWDA Loan* - In accordance with an agreement with Trumbull County, the City is responsible to pay 100% of its portion of the County's OWDA loan for the Mosquito Creek Wastewater Treatment Plant upgrade project. The City's share of the loan is based on its 5.61% total plant flow (based on a five-year average from 2019-2023). Biannual payments are due to Trumbull County on June 1 and December 1 beginning June 2024 through June 2045 at an interest rate of 1.78%.

The following is a summary of the City's future annual debt service principal and interest requirements for the obligation to Trumbull County.

Year	Intergovernmental Loan - Trumbull County		
	Principal	Interest	Total
2025	\$ 165,550	\$ 75,701	\$ 241,251
2026	74,421	32,126	106,547
2027	75,752	30,795	106,547
2028	77,106	29,441	106,547
2029	78,485	28,062	106,547
2030 - 2034	413,981	118,754	532,735
2035 - 2039	452,337	80,399	532,736
2040 - 2044	494,246	38,489	532,735
2045 - 2046	<u>157,017</u>	<u>2,803</u>	<u>159,820</u>
Total	<u>\$ 1,988,895</u>	<u>\$ 436,570</u>	<u>\$ 2,425,465</u>

*Lease Payable* - The City has entered into a lease agreement for the use for the right to use a combination sewer cleaner/vacuum vehicle. The City has reported intangible - right to use capital assets and a corresponding liability for the future scheduled payments under the leases. Lease payable has been reported in the sanitation fund. Payments are due monthly and the lease matures in 2026.

The following is a summary of the City's future annual debt service principal and interest requirements for the lease payable.

Year	Lease Payable		
	Principal	Interest	Total
2025	82,554	4,068	86,622
2026	<u>84,566</u>	<u>2,056</u>	<u>86,622</u>
Total	<u>\$ 167,120</u>	<u>\$ 6,124</u>	<u>\$ 173,244</u>

#### **NOTE 11 - RISK MANAGEMENT**

The City is exposed to various risks of loss during the normal course of its operations including, but not limited to, loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and injuries to employees. The City utilizes three funds relating to its risk management program. All of the funds have been classified as internal service funds.

The City purchases insurance policies in varying amounts for general liability, property damage, and employee and public officials' liability, including errors and omissions of the City's safety forces. There were no significant reductions in insurance coverage from the prior year in any category of risk. Settled claims have not exceeded the City's insurance coverage in any of the past three years.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 11 - RISK MANAGEMENT - (Continued)**

##### **A. Hospitalization**

The City maintains a hospitalization self-insurance fund which has been classified as an internal service fund in the accompanying BFS. The purpose of this fund is to pay the cost of medical benefits provided to City employees and their covered dependents for which the City is self-insured. The City is self-insured for the first \$75,000 per participant; annual claims above such amount are paid for by stop-loss insurance which the City maintains.

Settled claims have not exceeded the self-insurance amount in any of the past three years. The liability for unpaid claims of \$1,137,533 reported in the internal service fund at December 31, 2024, is based on the requirements of GASB Statement No. 10, “Accounting and Financial Reporting for Risk Financing and Related Insurance Issues”, as amended by GASB Statement No. 30 “Risk Financing Omnibus”, which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be accrued at the estimated ultimate cost of settling the claims.

Changes in the fund’s liability for the current and previous year are as follows:

<u>Fund</u>	<u>Year</u>	<u>Beginning of Year Liability</u>	Current Year			<u>End of Year Liability</u>
			<u>Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>Claims Payments</u>	
Hospitalization self-insurance	2024	\$ 1,128,029	\$ 6,490,831	\$ (6,481,327)	\$ 1,137,533	
	2023	958,517	6,860,663	(6,691,151)	1,128,029	

##### **B. Risk Management**

The City maintains a risk management fund which has also been classified as an internal service fund in the accompanying BFS. The purpose of this fund is to pay any general liability claims the City may have levied against it, except for police liability, which remains insured through a private insurance carrier.

Changes in the fund’s liability for the current and previous year are as follows:

<u>Fund</u>	<u>Year</u>	<u>Beginning of Year Liability</u>	Current Year			<u>End of Year Liability</u>
			<u>Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>Claims Payments</u>	
Risk management	2024	\$ -	\$ 160,812	\$ (159,147)	\$ 1,665	
	2023	4,281	229,830	(234,111)	-	

##### **C. Workers’ Compensation**

The City has elected to take advantage of the workers’ compensation plan being offered by the State of Ohio. This plan, called retrospective rating, allows the City to pay a fraction of the premium it would pay as an experience-rated risk.

In 2024, the City paid premiums to the State Fund for Workers’ Compensation for calendar year 2024 in the amount of \$178,305. The City reimbursed the Bureau of Workers Compensation for actual medical costs and compensation paid to injured workers in the amount of \$193,919 under the Retrospective Rating Plan.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 11 - RISK MANAGEMENT - (Continued)**

Retrospective rating constitutes a step closer to self-insurance. In the retrospective rating plan, the City agrees to assume a portion of the risk in return for a possible reduction in premiums. The greater the percentage of the risk the City assumes, the greater the potential reduction in the premium. If the City's loss experience is better than predicted by the experience-rating system, its premium obligation will be less than what it would have paid under experience rating. If its experience is worse than predicted, its premium obligation will be more than it would have been assessed under experience rating, limited to a maximum premium. The City has assumed the risk for individual claims up to a maximum of \$300,000.

The City has agreed to pay all claims up to a maximum of 200% of what the City would have paid had the City remained an experience-rated risk. Claims exceeding these limits will be paid by the State. Each year, the City pays the State a "minimum premium" for retaining the risk of having to pay claims which exceeds the City's maximum claim limits. Ten years after each year the City elected the retrospective plan for workers' compensation, the City settles up for the reserve on any claims that are still open. The City has established a workers' compensation internal service fund to account for and finance its uninsured risks of loss in this program.

The claims liability of \$857,835 reported at December 31, 2024, as estimated by the third party administrator, is based on the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. Of the total claims liability, \$138,316 is due within one year and is reported as a current liability on the statements of net position. The remaining portion is a noncurrent liability of \$719,519. The estimate was not affected by non-incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in the fund's liability for the current and previous year are as follows:

Fund	Year	Beginning of Year Liability	Current Year			End of Year Liability
			Claims and Changes in Estimates	Claims Payments		
Workers'	2024	\$ 981,215	\$ 70,539	\$ (193,919)	\$ 857,835	
compensation	2023	210,566	864,029	(93,380)	981,215	

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

##### ***Net Pension Liability (Asset) and Net OPEB Liability (Asset)***

The net pension liability (asset) and the net OPEB liability (asset) reported on the statement of net position represents a liability or asset to employees for pensions and OPEB, respectively.

Pensions and OPEB are a component of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represents the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability (asset) on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the pension disclosures. See Note 13 for the OPEB disclosures.

#### ***Plan Description - Ohio Public Employees Retirement System (OPERS)***

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Effective January 1, 2022, new members may no longer select the Combined Plan, and current members may no longer make a plan change to this plan. In October 2023, the legislature approved House Bill (HB) 33 which allows for the consolidation of the combined plan with the traditional plan with the timing of the consolidation at the discretion of OPERS. As of December 31, 2023, the consolidation has not been executed. (The latest information available.) Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group.

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Traditional plan state and local members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests at retirement.

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the member's original base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3.00%. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20.00% each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

State and Local		
	Traditional	Combined
<b>2024 Statutory Maximum Contribution Rates</b>		
Employer	14.0 %	14.0 %
Employee *	10.0 %	10.0 %
<b>2024 Actual Contribution Rates</b>		
Employer:		
Pension **	14.0 %	12.0 %
Post-employment Health Care Benefits **	0.0	2.0
Total Employer	14.0 %	14.0 %
Employee	10.0 %	10.0 %

\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension; however, effective July 1, 2022, a portion of the health care rate is funded with reserves.

Employer contribution rates are actuarially determined within the constraints of statutory limits for each division and expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$1,879,044 for 2024. Of this amount, \$224,027 is reported as due to other governments and payroll withholding payable.

#### ***Plan Description - Ohio Police & Fire Pension Fund (OP&F)***

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries under optional plans, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.00% of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.00% or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

**Funding Policy** - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
<b>2024 Statutory Maximum Contribution Rates</b>		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
<b>2024 Actual Contribution Rates</b>		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	<u>19.50 %</u>	<u>24.00 %</u>
Employee	<u>12.25 %</u>	<u>12.25 %</u>

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$1,930,785 for 2024. Of this amount, \$211,493 is reported as due to other governments and payroll withholding payable.

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

***Net Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability (asset) for OPERS was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2023, and was determined by rolling forward the total pension liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	OPERS - Traditional	OPERS - Combined	OP&F	Total
Proportion of the net pension liability/asset prior measurement date	0.077402%	0.054714%	0.285743%	
Proportion of the net pension liability/asset current measurement date	<u>0.074895%</u>	<u>0.055203%</u>	<u>0.308532%</u>	
Change in proportionate share	<u>-0.002507%</u>	<u>0.000489%</u>	<u>0.022789%</u>	
Proportionate share of the net pension liability	\$ 19,607,936	\$ -	\$ 29,808,430	\$ 49,416,366
Proportionate share of the net pension asset	-	(169,683)	-	(169,683)
Pension expense	1,591,597	12,463	2,692,716	4,296,776

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS - Traditional	OPERS - Combined	OP&F	Total
<b>Deferred outflows of resources</b>				
Differences between expected and actual experience	\$ 320,475	\$ 6,877	\$ 956,940	\$ 1,284,292
Net difference between projected and actual earnings on pension plan investments	3,957,718	27,600	3,377,920	7,363,238
Changes of assumptions	-	6,299	1,883,859	1,890,158
Changes in employer's proportionate percentage/difference between employer contributions	138,650	-	1,588,717	1,727,367
Contributions subsequent to the measurement date	<u>1,845,238</u>	<u>33,806</u>	<u>1,930,785</u>	<u>3,809,829</u>
Total deferred outflows of resources	<u>\$ 6,262,081</u>	<u>\$ 74,582</u>	<u>\$ 9,738,221</u>	<u>\$ 16,074,884</u>

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

	OPERS - Traditional	OPERS - Combined	OP&F	Total
<b>Deferred inflows of resources</b>				
Differences between expected and actual experience	\$ -	\$ 16,780	\$ 333,374	\$ 350,154
Changes of assumptions	- -	- -	452,675	452,675
Changes in employer's proportionate percentage/ difference between employer contributions	676,153	- -	1,945,778	2,621,931
Total deferred inflows of resources	<u><u>\$ 676,153</u></u>	<u><u>\$ 16,780</u></u>	<u><u>\$ 2,731,827</u></u>	<u><u>\$ 3,424,760</u></u>

\$3,809,829 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net pension liability/asset in the year ending December 31, 2025.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS - Traditional	OPERS - Combined	OP&F	Total
<b>Year Ending December 31:</b>				
2025	\$ 536,245	\$ 4,216	\$ 1,191,438	\$ 1,731,899
2026	1,242,416	7,595	1,343,052	2,593,063
2027	2,525,592	15,900	2,181,684	4,723,176
2028	(563,563)	(4,567)	(66,601)	(634,731)
2029	- -	464	421,982	422,446
Thereafter	- -	388	4,054	4,442
<b>Total</b>	<b><u><u>\$ 3,740,690</u></u></b>	<b><u><u>\$ 23,996</u></u></b>	<b><u><u>\$ 5,075,609</u></u></b>	<b><u><u>\$ 8,840,295</u></u></b>

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2023, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2023, compared to the December 31, 2022 actuarial valuation, are presented below.

Wage inflation	
Current measurement date	2.75%
Prior measurement date	2.75%
Future salary increases, including inflation	
Current measurement date	2.75% to 10.75% including wage inflation
Prior measurement date	2.75% to 10.75% including wage inflation
COLA or ad hoc COLA	
Current measurement date	Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 2.30%, simple through 2024, then 2.05% simple
Prior measurement date	Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 3.00%, simple through 2023, then 2.05% simple
Investment rate of return	
Current measurement date	6.90%
Prior measurement date	6.90%
Actuarial cost method	Individual entry age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 11.20% for 2023.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed income	24.00 %	2.85 %
Domestic equities	21.00	4.27
Real estate	13.00	4.46
Private equity	15.00	7.52
International equities	20.00	5.16
Risk Parity	2.00	4.38
Other investments	<u>5.00</u>	3.46
Total	<u><u>100.00 %</u></u>	

**Discount Rate** - The discount rate used to measure the total pension liability was 6.90% for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate** - The following table presents the proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 6.90%, as well as what the proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (5.90%) or one-percentage-point higher (7.90%) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
City's proportionate share of the net pension liability (asset):			
Traditional Pension Plan	\$ 30,868,159	\$ 19,607,936	\$ 10,242,701
Combined Plan	(102,678)	(169,683)	(222,469)

**Actuarial Assumptions - OP&F**

OP&F's total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No.67, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements, and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. A comprehensive experience study was performed during 2022 by OP&F's actuary and completed as of December 31, 2021. Changes in demographic and economic actuarial assumptions were made. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth. The changes in assumptions are being amortized over the estimated remaining useful life of the participants which was 6.03 years at December 31, 2023.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of December 31, 2023, compared to December 31, 2022, are presented below.

Valuation date	1/1/23 with actuarial liabilities rolled forward to 12/31/23
Actuarial cost method	Entry age normal (level percent of payroll)
Investment rate of return	
Current measurement date	7.50%
Prior measurement date	7.50%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25% per annum, compounded annually, consisting of inflation rate of 2.75% plus productivity increase rate of 0.50%
Cost of living adjustments	2.20% per year

#### *Healthy Mortality*

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

#### *Disabled Mortality*

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

#### *Contingent Annuitant Mortality*

Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

#### *Pre-Retirement Mortality*

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the underlying inflation assumption, or a fundamental change in the market that alters expected returns in future years.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023 are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Domestic equity	18.60 %	4.10 %
Non-US equity	12.40	4.90
Private markets	10.00	7.30
Core fixed income *	25.00	2.40
High yield fixed income	7.00	4.10
Private credit	5.00	6.80
U.S. inflation		
linked bonds *	15.00	2.10
Midstream energy infrastructure	5.00	5.80
Real assets	8.00	6.00
Gold	5.00	3.50
Private real estate	12.00	5.40
Commodities	<u>2.00</u>	3.50
 Total	 <u>125.00 %</u>	

Note: assumptions are geometric.

\* levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - Total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.50%. Based on those assumptions, OP&F's fiduciary net position was projected to be available to make all future benefit payment of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
City's proportionate share of the net pension liability	\$ 39,483,486	\$ 29,808,430	\$ 21,762,680

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 13 - POSTEMPLOYMENT BENEFITS

##### *Net OPEB Liability (Asset)*

See Note 12 for a description of the net OPEB liability (asset).

##### **Plan Description - Ohio Public Employees Retirement System (OPERS)**

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code. Retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice and other eligible expenses. An OPERS vendor is available to assist with the selection of a health care program.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

**Age 65 or older Retirees** Minimum of 20 years of qualifying service credit

**Age 60 to 64 Retirees** Based on the following age-and-service criteria:

**Group A** 30 years of total service with at least 20 years of qualified health care service credit;

**Group B** 31 years of total service credit with at least 20 years of qualified health care service credit;

**Group C** 32 years of total service credit with at least 20 years of qualified health care service credit.

**Age 59 or younger** Based on the following age-and-service criteria:

**Group A** 30 years of qualified health care service credit;

**Group B** 32 years of qualified health care service credit at any age or 31 years of qualified health care service credit and at least age 52;

**Group C** 32 years of qualified health care service credit and at least age 55.

Retirees who do not meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

Members with a retirement date prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

Group A	Group B	Group C
<b>Age and Service Requirements</b> <i>December 1, 2014 or Prior</i>	<b>Age and Service Requirements</b> <i>December 1, 2014 or Prior</i>	<b>Age and Service Requirements</b> <i>December 1, 2014 or Prior</i>
Any Age with 10 years of service credit	Any Age with 10 years of service credit	Any Age with 10 years of service credit
<i>January 1, 2015 through December 31, 2021</i>	<i>January 1, 2015 through December 31, 2021</i>	<i>January 1, 2015 through December 31, 2021</i>
Age 60 with 20 years of service credit or Any Age with 30 years of service credit	Age 52 with 31 years of service credit or Age 60 with 20 years of service credit or Any Age with 32 years of service credit	Age 55 with 32 years of service credit or Age 60 with 20 years of service credit

See the Age and Service Retirement section of the OPERS ACFR for a description of Groups A, B and C.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

The base allowance is determined by OPERS and is currently \$1,200 per month for non-Medicare retirees and \$350 per month for Medicare retirees. The retiree receives a percentage of the base allowance, calculated based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51.00% and 90.00% of the base allowance for both non-Medicare and Medicare retirees.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50.00% of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

Participants in the Member-Directed Plan have access to the Connector and have a separate health care funding mechanism. A portion of employer contributions for these participants is allocated to a retiree medical account (RMA). Members who elect the Member-Directed Plan after July 1, 2015, will vest in the RMA over 15 years at a rate of 10.00% each year starting with the sixth year of participation. Members who elected the Member-Directed Plan prior to July 1, 2015, vest in the RMA over a five-year period at a rate of 20.00% per year. Upon separation or retirement, participants may use vested RMA funds for reimbursement of qualified medical expenses.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 13- POSTEMPLOYMENT BENEFITS - (Continued)**

**Funding Policy** - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2024, state and local employers contributed at a rate of 14.00% of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2024, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan. Beginning July 1, 2022, there was a 2.00% allocation to health care for the Combined Plan which has continued through 2024. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2024 was 4.00%. Effective July 1, 2022, a portion of the health care rate was funded with reserves which has continued through 2024.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$5,635 for 2024. Of this amount, \$672 is reported as due to other governments and payroll withholding payable.

#### ***Plan Description - Ohio Police & Fire Pension Fund (OP&F)***

**Plan Description** - The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

**Funding Policy** - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.50% and 24.00% of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2024, the portion of employer contributions allocated to health care was 0.50% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The City's contractually required contribution to OP&F was \$45,807 for 2024. Of this amount, \$5,018 is reported as due to other governments and payroll withholding payable.

#### ***Net OPEB Liabilities (Assets), OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2023, and was determined by rolling forward the total OPEB liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the net OPEB liability			
prior measurement date	0.074347%	0.285743%	
Proportion of the net OPEB liability/asset			
current measurement date	<u>0.072068%</u>	<u>0.308532%</u>	
Change in proportionate share	<u>-0.002279%</u>	<u>0.022789%</u>	
Proportionate share of the net OPEB liability	\$ -	\$ 2,252,686	\$ 2,252,686
Proportionate share of the net OPEB asset	(650,427)	-	(650,427)
OPEB expense	(69,544)	133,612	64,068

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
<b>Deferred outflows of resources</b>			
Differences between expected and actual experience	\$ -	\$ 108,327	\$ 108,327
Net difference between projected and actual earnings on OPEB plan investments	390,620	166,343	556,963
Changes of assumptions	167,453	775,168	942,621
Changes in employer's proportionate percentage/difference between employer contributions	15,355	361,712	377,067
Contributions subsequent to the measurement date	<u>5,635</u>	<u>45,807</u>	<u>51,442</u>
<b>Total deferred outflows of resources</b>	<b><u>\$ 579,063</u></b>	<b><u>\$ 1,457,357</u></b>	<b><u>\$ 2,036,420</u></b>
 <b>Deferred inflows of resources</b>			
Differences between expected and actual experience	\$ 92,573	\$ 413,975	\$ 506,548
Changes of assumptions	279,600	1,450,679	1,730,279
Changes in employer's proportionate percentage/difference between employer contributions	<u>19,778</u>	<u>377,796</u>	<u>397,574</u>
<b>Total deferred inflows of resources</b>	<b><u>\$ 391,951</u></b>	<b><u>\$ 2,242,450</u></b>	<b><u>\$ 2,634,401</u></b>

\$51,442 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net OPEB liability in the year ending December 31, 2025.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	OPERS	OP&F	Total
2025	\$ (21,829)	\$ 16,570	\$ (5,259)
2026	31,141	(124,597)	(93,456)
2027	304,062	(82,119)	221,943
2028	(131,897)	(209,517)	(341,414)
2029	-	(224,325)	(224,325)
Thereafter	-	(206,912)	(206,912)
Total	<u><u>\$ 181,477</u></u>	<u><u>\$ (830,900)</u></u>	<u><u>\$ (649,423)</u></u>

#### *Actuarial Assumptions - OPERS*

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023.

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## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	
Current measurement date	2.75%
Prior Measurement date	2.75%
Projected Salary Increases, including inflation	
Current measurement date	2.75 to 10.75% including wage inflation
Prior Measurement date	2.75 to 10.75% including wage inflation
Single Discount Rate:	
Current measurement date	5.70%
Prior Measurement date	5.22%
Investment Rate of Return	
Current measurement date	6.00%
Prior Measurement date	6.00%
Municipal Bond Rate	
Current measurement date	3.77%
Prior Measurement date	4.05%
Health Care Cost Trend Rate	
Current measurement date	5.50% initial, 3.50% ultimate in 2038
Prior Measurement date	5.50% initial, 3.50% ultimate in 2036
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.00% for 2023.

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined benefit pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	37.00 %	2.82 %
Domestic equities	25.00	4.27
Real Estate Investment Trusts (REITs)	5.00	4.68
International equities	25.00	5.16
Risk parity	3.00	4.38
Other investments	5.00	2.43
Total	<u>100.00 %</u>	

**Discount Rate** - A single discount rate of 5.70% was used to measure the total OPEB liability on the measurement date of December 31, 2023; however, the single discount rate used at the beginning of the year was 5.22%. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 3.77%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2070. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2070, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate** - The following table presents the proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 5.70%, as well as what the proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (4.70%) or one-percentage-point higher (6.70%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
City's proportionate share of the net OPEB liability/(asset)	\$ 357,456	\$ (650,427)	\$ (1,485,315)

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)

##### *Sensitivity of the City's Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate*

- Changes in the health care cost trend rate may also have a significant impact on the net OPEB asset. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

Retiree health care valuations use a health care cost trend assumption with changes over several years built into that assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2024 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health care cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

	Current Health Care Trend Rate		
	1% Decrease	Assumption	1% Increase
City's proportionate share of the net OPEB asset	\$ 677,436	\$ 650,427	\$ 619,782

##### *Actuarial Assumptions - OP&F*

OP&F's total OPEB liability as of December 31, 2023, is based on the results of an actuarial valuation date of January 1, 2023, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements, and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

Key methods and assumptions used in the December 31, 2023, compared to the December 31, 2022 actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2023, with actuarial liabilities rolled forward to December 31, 2023
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Investment Rate of Return	
Current measurement date	7.50%
Prior measurement date	7.50%
Projected Salary Increases	
Current measurement date	3.50% to 10.50%
Prior measurement date	3.75% to 10.50%
Payroll Growth	3.25%
Single discount rate:	
Current measurement date	4.07%
Prior measurement date	4.27%
Cost of Living Adjustments	2.20% simple per year

#### *Health Mortality*

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

#### *Disabled Mortality*

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

#### *Contingent Annuitant Mortality*

Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

#### *Pre-Retirement Mortality*

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in OP&F's Statement of Investment Policy. A forecasted rate of inflation serves as a baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023, are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Domestic equity	18.60 %	4.10 %
Non-US equity	12.40	4.90
Private markets	10.00	7.30
Core fixed income *	25.00	2.40
High yield fixed income	7.00	4.10
Private credit	5.00	6.80
U.S. inflation		
linked bonds *	15.00	2.10
Midstream energy infrastructure	5.00	5.80
Real assets	8.00	6.00
Gold	5.00	3.50
Private real estate	12.00	5.40
Commodities	2.00	3.50
<b>Total</b>	<b>125.00 %</b>	

Note: assumptions are geometric.

\* levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - Total OPEB liability was calculated using the discount rate of 4.07%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.50%. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payment of current plan members. Therefore, the long-term assumed rate of return on investments of 7.50% was applied to periods before December 31, 2037, and the Municipal Bond Index Rate of 3.38% was applied to periods on and after December 31, 2037, resulting in a discount rate of 4.07%.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate** - Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.07%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.07%), or one percentage point higher (5.07%) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
City's proportionate share of the net OPEB liability	\$ 2,774,684	\$ 2,252,686	\$ 1,813,061

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 14 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented in the following table.

Fund balance	General	General Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
<b>Nonspendable:</b>				
Materials and supplies inventory	\$ 2,988	\$ -	\$ 997	\$ 3,985
<b>Total nonspendable</b>	<b>2,988</b>	<b>-</b>	<b>997</b>	<b>3,985</b>
<b>Restricted:</b>				
Debt service	-	-	2,754,470	2,754,470
Capital projects	-	2,333,592	-	2,333,592
Street maintenance	-	-	3,841,417	3,841,417
State highway	-	-	459,364	459,364
Law enforcement	-	-	334,158	334,158
Courts	-	-	1,778,983	1,778,983
Community development and improvement	-	-	6,908,654	6,908,654
Public health and welfare	-	-	523,869	523,869
General government	-	-	3,181	3,181
<b>Total restricted</b>	<b>-</b>	<b>2,333,592</b>	<b>16,604,096</b>	<b>18,937,688</b>
<b>Assigned:</b>				
General government	303,482	-	-	303,482
Public safety programs	3,128,688	-	-	3,128,688
Community development and improvement	15,935	-	-	15,935
Parks and recreation	88,754	-	-	88,754
Subsequent year appropriations	172,252	-	-	172,252
<b>Total assigned</b>	<b>3,709,111</b>	<b>-</b>	<b>-</b>	<b>3,709,111</b>
Unassigned	16,042,627	-	-	16,042,627
<b>Total fund balances</b>	<b>\$ 19,754,726</b>	<b>\$ 2,333,592</b>	<b>\$ 16,605,093</b>	<b>\$ 38,693,411</b>

#### NOTE 15 - CONTINGENCIES

##### A. Grants

The City receives significant financial assistance from numerous federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2024.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 15 - CONTINGENCIES - (Continued)**

##### **B. Litigation**

Several claims and lawsuits are pending against the City. In the opinion of the City Law Director, any potential liability would not have a material effect on the BFS.

#### **NOTE 16 - OTHER COMMITMENTS**

**A.** The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>	<u>Year-End</u>
<u>Encumbrances</u>	
General	\$ 3,536,858
General capital projects	3,448,325
Coronavirus fiscal recovery	7,626,842
Nonmajor governmental	<u>1,301,722</u>
 Total	 <u>\$ 15,913,747</u>

**B.** The City encumbered approximately \$23.8 million in the water enterprise fund at December 31, 2024 for contracts related to various construction projects, including the Bane/Miller Street Waterline Replacement, and Westlawn Waterline and Booster Pump project.

#### **NOTE 17 - TAX ABATEMENTS**

Ezone - Under the authority of ORC Sections 5709.62 and 5709.63, the Ezone program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in Ohio. An Ezone is a designated area of land in which businesses can receive tax incentives in the form of tax exemptions on qualifying new investment. An Ezone's geographic area is identified by the local government involved in the creation of the zone. Once the zone is defined, the local legislative authority participating in the creation must petition the OSDA. The OSDA must then certify the area for it to become an active Enterprise Zone. The local legislative authority negotiates the terms of the Enterprise Zone Agreement (the "Agreement") with the business, which may include tax sharing with the Board of Education. Legislation must then be passed to approve the Agreement. All Agreements must be finalized before the project begins and may contain provisions for the recoupment of taxes should the individual or entity fail to perform. The amount of the abatement is deducted from the business's property tax bill. The City has entered into Ezone Agreements with local businesses within the City. During 2024, the City's property tax revenues were reduced by \$777 as a result of these agreements.

CRA - Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is discouraged. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill. The City has entered into CRAs with local businesses within the City. During 2024, the City's property tax revenues were reduced by \$535 as a result of these agreements.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 18 - WARREN CITY HEALTH DISTRICT**

The constitution and laws of the State of Ohio establish the rights and privileges of the Warren City Health District (the “Health District”) as a body corporate and politic. A five-member Board and a Health Commissioner govern the Health District. Consistent with the provisions of the Ohio Revised Code Section 3709.36, the Health District is a legally separate organization. The Health District’s services include communicable disease investigations, immunization clinics, tuberculosis screenings, home visits, public health nursing services and issues, health-related licenses and permits, emergency preparedness activities as well as birth certificates and death certificates. The Mayor appoints a voting majority of the Health District Board. The rates charged by the City are subject to the approval of City Council. In addition, the City provides funding to the Health District, thus the City can impose will on the Health District, and the Health District imposes a financial burden to the City. Therefore, The Health District is considered a discretely presented component unit of the City of Warren.

The Health District’s management believes these financial statements present all activities for which the Health District is financially accountable. The Health District has no component units.

#### **Summary of Significant Accounting Policies**

The financial statements of the Health District have been prepared in conformity with GAAP as applied to governmental units. GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Health District’s accounting policies are described as follows.

***Basis of Presentation - Government-Wide Financial Statements*** - The statement of net position and the statement of activities display information about the Health District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The Health District has no fiduciary funds. The statements distinguish between those activities of the Health District that are governmental and those that are considered business-type activities. The Health District has no business-type activities.

The statement of net position presents the financial condition of the governmental activities for the Health District at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Health District’s activities. Direct expenses are those that are specifically associated with a service, program or department and therefore are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operation of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Health District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the Health District.

***Measurement Focus - Government-Wide Financial Statements*** - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the Health District are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

***Basis of Accounting*** - Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 18 - WARREN CITY HEALTH DISTRICT - (Continued)**

**Revenues-Exchange and Nonexchange Transactions** - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. Nonexchange transactions, in which the Health District receives value without directly giving equal value in return, include intergovernmental contractual allocations from participating local governments, grants, entitlements, and donations. Revenue from intergovernmental contractual allocations, grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Health District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Health District on a reimbursement basis.

**Expenses** - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

**Deferred Outflows of Resources/Deferred Inflows of Resources** - In addition to assets, the statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Health District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the Health District, deferred inflows of resources are reported on the government-wide statement of net position for pension and OPEB.

**Estimates** - The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

**Inventories of Materials and Supplies** - On government-wide financial statements, purchased inventories are presented at the lower of cost or market. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method. Inventory consists of expendable supplies held for consumption.

**Capital Assets** - Capital assets are reported in the government-wide financial statements. In accordance with the City's policy, all capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The Health District maintains a capitalization threshold of \$5,000, in accordance with the City's policy.

All reported capital assets are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Autos and trucks	5 years
Machinery, equipment, software, furniture and fixtures	5 - 20 years

**Compensated Absences** - The Health District recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, three types of leave qualify for liability recognition for compensated absences - vacation, sick leave and comp time. The liability for compensated absences is reported as incurred in the government-wide financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 18 - WARREN CITY HEALTH DISTRICT - (Continued)

##### Vacation

The Health District's policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment at the employee's current pay rate upon separation from employment.

##### Sick Leave

The Health District's policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employ of the Health District and, upon separation from service, the employee receives compensation in accordance with the severance policy. A liability for estimated value of sick leave that will be used by employees as time off and at separation is included in the liability for compensated absences.

##### Comp Time

The Health District's policy permits employees to accumulate earned but unused comp time, which are eligible for payment at the employee's current pay rate upon separation from employment.

**Pensions/Other Postemployment Benefits (OPEB)** - For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**Net Position** - Net position represents the difference between all other elements on the statement of net position. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Health District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

#### **Cash with Fiscal Agent**

The City of Warren Treasurer is custodian for the Health District's deposits. The City's deposit and investment pool holds the Board of Health's assets, valued at the Treasurer's reported carrying amount. At December 31, 2024, the Board of Health had no deposits or investments held with the City.

#### **Cash in Segregated Accounts**

At December 31, 2024, the Health District had cash in with a carrying amount of \$281,288 in a segregated cash account for the Warren Hills landfill. Of the \$281,288 bank balance, \$250,000 was covered by the FDIC, \$26,595 was covered by the Ohio Pooled Collateral System (OPCS) and \$4,693 was potentially exposed to custodial credit risk discussed below because those deposits were uninsured and could be uncollateralized.

Custodial credit risk is the risk that, in the event of bank failure, the Health District will not be able to recover deposits or collateral securities that are in the possession of an outside party. The Health District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the Health District's and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

For 2024, the Health District's financial institution was enrolled in OPCS and was approved for a reduced collateral rate of 85%. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the Health District to a successful claim by the FDIC.

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 18 - WARREN CITY HEALTH DISTRICT - (Continued)**

**Receivables**

Receivables at December 31, 2024 consisted of intergovernmental receivables arising from grants (federal funding and reimbursements from Trumbull County and the State of Ohio Department of Health). Receivables have been recorded to the extent that they are measurable at December 31, 2024. All receivables are expected to be collected in the subsequent year.

**Capital Assets**

Capital asset activity for the year ended December 31, 2024, for the Health District was as follows:

	<u>Balance</u>			<u>Balance</u>
	<u>12/31/2023</u>	<u>Additions</u>	<u>Disposals</u>	<u>12/31/24</u>
<i>Capital assets, being depreciated:</i>				
Furniture and equipment	\$ 32,025	\$ -	\$ -	\$ 32,025
Vehicles	<u>417,090</u>	<u>19,278</u>	<u>-</u>	<u>436,368</u>
Total capital assets, being depreciated	<u>449,115</u>	<u>19,278</u>	<u>-</u>	<u>468,393</u>
<i>Less: accumulated depreciation:</i>				
Furniture and equipment	(3,468)	(3,202)	-	(6,670)
Vehicles	<u>(117,507)</u>	<u>(72,998)</u>	<u>-</u>	<u>(190,505)</u>
Total accumulated depreciation	<u>(120,975)</u>	<u>(76,200)</u>	<u>-</u>	<u>(197,175)</u>
Total capital assets being depreciated, net	<u>328,140</u>	<u>(56,922)</u>	<u>-</u>	<u>271,218</u>
Capital assets, net	<u><u>328,140</u></u>	<u><u>(56,922)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 271,218</u></u>

**Long-Term Obligations**

Due to the implementation of GASB Statement No. 101, the Health District has restated compensated absences as of December 31, 2023, which is reflected in the schedule below. Changes in the Health District's long-term obligations during the year consisted of the following.

	(Restated)			
	<u>Balance</u>		<u>Balance</u>	<u>Due Within</u>
	<u>1/1/2024</u>	<u>Additions</u>	<u>Reductions</u>	<u>12/31/24</u>
Compensated absences*	\$ 434,561	\$ 27,904	\$ -	\$ 462,465
Net pension liability	1,266,007	-	(175,972)	1,090,035
Net OPEB liability	<u>25,956</u>	<u>-</u>	<u>(25,956)</u>	<u>-</u>
Total long-term obligations	<u><u>\$ 1,726,524</u></u>	<u><u>\$ 27,904</u></u>	<u><u>\$ (201,928)</u></u>	<u><u>\$ 1,552,500</u></u>
				<u><u>\$ 136,654</u></u>

\* The change in compensated absences liability is presented as a net change in the preceding long-term debt obligation schedule.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 18 - WARREN CITY HEALTH DISTRICT - (Continued)**

##### **Risk Management**

The Health District is exposed to various risks of loss during the normal course of its operations including, but not limited to, loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and injuries to employees. The Health District is included under the City's self-insured programs for hospitalization, risk management, and workers compensation, see Note 12 for detail.

##### **Defined Benefit Pension Plans**

Plan descriptions and actuarial information for the Health District's defined benefit pension plans are the same as the City's (see Note 13 for detail).

The Health District's contractually required contribution for the Traditional Pension Plan and Combined Plan was \$104,459 for 2024.

The net pension liability and net pension asset for OPERS was measured as of December 31, 2023, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. The Health District's proportion of the net pension liability or asset was based on the Health District's share of contributions to the pension plan relative to the contributions of all participating entities.

##### **Net Pension Liability/(Asset), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

Following is information related to the proportionate share and pension expense:

	OPERS - Traditional	OPERS - Combined	Total
Proportion of the net pension liability/asset prior measurement date	0.004286%	0.003030%	
Proportion of the net pension liability/asset current measurement date	<u>0.004164%</u>	<u>0.003069%</u>	
Change in proportionate share	<u>-0.000122%</u>	<u>0.000039%</u>	
Proportionate share of the net pension liability	\$ 1,090,035	\$ -	\$ 1,090,035
Proportionate share of the net pension asset	-	(9,433)	(9,433)
Pension expense	109,465	693	110,158

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 18 - WARREN CITY HEALTH DISTRICT - (Continued)**

At December 31, 2024, the Health District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS - Traditional	OPERS - Combined	Total
<b>Deferred outflows of resources</b>			
Differences between expected and actual experience	\$ 17,816	\$ 382	\$ 18,198
Net difference between projected and actual earnings on pension plan investments	220,016	1,534	221,550
Changes of assumptions	-	350	350
Contributions subsequent to the measurement date	<u>102,580</u>	<u>1,879</u>	<u>104,459</u>
<b>Total deferred outflows of resources</b>	<b><u>\$ 340,412</u></b>	<b><u>\$ 4,145</u></b>	<b><u>\$ 344,557</u></b>
 <b>Deferred inflows of resources</b>			
Differences between expected and actual experience	\$ -	\$ 933	\$ 933
Changes in employer's proportionate percentage/ difference between employer contributions	<u>17,212</u>	<u>-</u>	<u>17,212</u>
<b>Total deferred inflows of resources</b>	<b><u>\$ 17,212</u></b>	<b><u>\$ 933</u></b>	<b><u>\$ 18,145</u></b>

\$104,459 reported as deferred outflows of resources related to pension resulting from Health District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2025.

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 18 - WARREN CITY HEALTH DISTRICT - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal year ending December 31,	OPERS - Traditional	OPERS - Combined	Total
2025	\$ 31,627	\$ 234	\$ 31,861
2026	73,276	422	73,698
2027	148,955	883	149,838
2028	(33,238)	(254)	(33,492)
2029	-	26	26
Thereafter	-	22	22
	<u>\$ 220,620</u>	<u>\$ 1,333</u>	<u>\$ 221,953</u>

***Sensitivity of the Health District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate*** - The following table presents the proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 6.90%, as well as what the proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (5.90%) or one-percentage-point higher (7.90%) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
Health District's proportionate share of the net pension liability (asset):			
Traditional Pension Plan	\$ 1,716,007	\$ 1,090,035	\$ 569,407
Combined Plan	(5,708)	(9,433)	(12,367)

**Defined Benefit OPEB Plan**

Plan descriptions and actuarial information for the Health District's defined benefit OPEB plan are the same as the City's (see Note 13 for detail).

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Health District's contractually required contribution was \$313 for 2024.

**Net OPEB Liability/(Asset), OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB**

The net OPEB (asset) for OPERS were determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The City's proportion of the net OPEB (asset) was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities.

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 18 - WARREN CITY HEALTH DISTRICT - (Continued)**

Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>
Proportion of the net OPEB liability	
prior measurement date	0.004117%
Proportion of the net OPEB (asset)	
current measurement date	<u>0.004006%</u>
Change in proportionate share	<u>-0.000111%</u>
Proportionate share of the net OPEB (asset)	\$ (36,158)
OPEB expense	(4,160)

At December 31, 2024, the Health District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>OPERS</u>
<b>Deferred outflows of resources</b>	
Net difference between projected and actual earnings on OPEB plan investments	\$ 21,715
Changes of assumptions	9,309
Changes in employer's proportionate percentage/ difference between employer contributions	37
Contributions subsequent to the measurement date	<u>313</u>
Total deferred outflows of resources	<u>\$ 31,374</u>

	<u>OPERS</u>
<b>Deferred inflows of resources</b>	
Differences between expected and actual experience	\$ 5,146
Changes of assumptions	15,543
Changes in employer's proportionate percentage/ difference between employer contributions	<u>312</u>
Total deferred inflows of resources	<u>\$ 21,001</u>

**CITY OF WARREN, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 18 - WARREN CITY HEALTH DISTRICT - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>OPERS</u>	
Year Ending December 31:	
2025	\$ (1,210)
2026	1,726
2027	16,855
2028	(7,312)
<b>Total</b>	<b><u>\$ 10,060</u></b>

***Sensitivity of the Health District's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate*** - The following table presents the proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 5.70%, as well as what the proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (4.70%) or one-percentage-point higher (6.70%) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
Health District's proportionate share of the net OPEB liability/(asset)	\$ 19,871	\$ (36,158)	\$ (82,571)

***Sensitivity of the Health District's Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate*** - Changes in the health care cost trend rate may also have a significant impact on the net OPEB asset. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

Retiree health care valuations use a health care cost trend assumption with changes over several years built into that assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2024 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health care cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

	Current Health Care Trend Rate		
	1% Decrease	Assumption	1% Increase
Health District's proportionate share of the net OPEB asset	\$ 37,660	\$ 36,158	\$ 34,455

**Contingencies**

***Grants*** - The Health District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect, if any, on the financial condition of the Health District.

## CITY OF WARREN, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 18 - WARREN CITY HEALTH DISTRICT - (Continued)

**Litigation** - The Health District is not party to any legal proceedings that, in the opinion of management, will have a material adverse effect on the financial condition of the Health District.

#### Accountability and Compliance

**Change in Accounting Principles** - For 2024, the Health District has implemented certain paragraphs from GASB Implementation Guide No. 2021-1, certain paragraphs of GASB Statement No. 99, "Omnibus 2022", GASB Statement No. 100, "Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62", Implementation Guide No. 2023-1 and GASB Statement No. 101, "Compensated Absences".

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on balances previously reported by the Health District.

GASB Statement No. 99 is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the Health District.

GASB Statement No. 100 is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

GASB Implementation Guide 2023-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2023-1 did not have an effect on the financial statements of the Health District.

GASB Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

**Restatement of Net Position** - During 2024, there was a change in accounting principle related to the implementation of GASB Statement No. 101, "Compensated Absences". The effect of this change on net position at the beginning of the year for the Health District is separately displayed in the financial statements.

## REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
			<b>Budgetary Basis</b>	
<b>Budgetary revenues:</b>				
Income taxes . . . . .	\$ 23,210,000	\$ 23,210,000	\$ 25,285,605	\$ 2,075,605
Property and other taxes. . . . .	165,000	165,000	214,407	49,407
Charges for services. . . . .	2,132,500	2,132,500	41,364	(2,091,136)
Licenses and permits . . . . .	1,114,904	1,027,342	1,184,648	157,306
Fines and forfeitures . . . . .	818,901	837,700	865,551	27,851
Intergovernmental. . . . .	2,266,880	2,691,110	3,131,660	440,550
Investment income. . . . .	900,000	900,000	3,411,445	2,511,445
Rental income . . . . .	85,000	85,000	89,691	4,691
Other . . . . .	360,966	358,091	548,502	190,411
Total budgetary revenues . . . . .	<u>31,054,151</u>	<u>31,406,743</u>	<u>34,772,873</u>	<u>3,366,130</u>
<b>Budgetary expenditures:</b>				
Current:				
General government . . . . .	8,746,101	10,384,785	9,286,182	(1,098,603)
Security of persons and property . . . . .	21,896,500	23,390,949	21,545,070	(1,845,879)
Public health and welfare. . . . .	273,186	273,186	273,186	-
Community environment . . . . .	1,167,998	1,193,798	1,064,724	(129,074)
Leisure time activity . . . . .	754,896	909,213	831,451	(77,762)
Total budgetary expenditures. . . . .	<u>32,838,681</u>	<u>36,151,931</u>	<u>33,000,613</u>	<u>(3,151,318)</u>
Budgetary excess (deficiency) of revenues over (under) expenditures. . . . .	<u>(1,784,530)</u>	<u>(4,745,188)</u>	<u>1,772,260</u>	<u>6,517,448</u>
<b>Budgetary other financing (uses):</b>				
Transfers (out). . . . .	(1,109,116)	(5,344,116)	(3,344,000)	2,000,116
Total budgetary other financing (uses) . . . . .	<u>(1,109,116)</u>	<u>(5,344,116)</u>	<u>(3,344,000)</u>	<u>2,000,116</u>
Net change in fund balance . . . . .	(2,893,646)	(10,089,304)	(1,571,740)	8,517,564
<b>Budgetary fund balance at beginning of year. . . . .</b>				
12,022,496		12,022,496	12,022,496	-
3,229,277		3,229,277	3,229,277	-
<b>Budgetary fund balance at end of year. . . . .</b>	<b>\$ 12,358,127</b>	<b>\$ 5,162,469</b>	<b>\$ 13,680,033</b>	<b>\$ 8,517,564</b>

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
CORONAVIRUS FISCAL RECOVERY FUND  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> Budgetary Basis	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Intergovernmental . . . . .	\$ -	\$ -	\$ 25,479	\$ 25,479
Total budgetary revenues . . . . .	<u>-</u>	<u>-</u>	<u>25,479</u>	<u>25,479</u>
<b>Budgetary expenditures:</b>				
Current:				
General government . . . . .	2,406,174	8,599,808	7,504,666	(1,095,142)
Capital outlay . . . . .	2,306,961	8,226,609	6,825,243	(1,401,366)
Total budgetary expenditures. . . . .	<u>4,713,135</u>	<u>16,826,417</u>	<u>14,329,909</u>	<u>(2,496,508)</u>
Net change in fund balance . . . . .	(4,713,135)	(16,826,417)	(14,304,430)	2,521,987
<b>Budgetary fund balance at beginning of year. . . . .</b>				
9,591,351	9,591,351	9,591,351	9,591,351	-
Prior year encumbrances appropriated . . . . .	<u>4,713,135</u>	<u>4,713,135</u>	<u>4,713,135</u>	<u>-</u>
<b>Budgetary fund balance (deficit) at end of year . . . . .</b>				
	<u>\$ 9,591,351</u>	<u>\$ (2,521,931)</u>	<u>\$ 56</u>	<u>\$ 2,521,987</u>

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF WARREN, OHIO**

**SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION**

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY AND  
CITY PENSION CONTRIBUTIONS**

**OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - TRADITIONAL PLAN**

**LAST TEN YEARS**

<b>Calendar Year (1)</b>	<b>City's Proportion of the Net Pension Liability</b>	<b>City's Proportionate Share of the Net Pension Liability</b>	<b>City's Covered Payroll</b>	<b>City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2024	0.074895%	\$ 19,607,936	\$ 12,530,414	156.48%	79.01%
2023	0.077402%	22,864,665	12,180,521	187.72%	75.74%
2022	0.085146%	7,408,021	12,433,707	59.58%	92.62%
2021	0.081947%	12,134,557	10,967,343	110.64%	86.88%
2020	0.083242%	16,453,327	11,739,843	140.15%	82.17%
2019	0.086610%	23,720,764	12,414,643	191.07%	74.70%
2018	0.091079%	14,288,530	12,173,938	117.37%	84.66%
2017	0.096746%	21,969,371	11,104,425	197.84%	77.25%
2016	0.099691%	17,267,738	13,388,225	128.98%	81.08%
2015	0.104124%	12,558,519	12,794,050	98.16%	86.45%

<b>Calendar Year</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>			<b>Contribution Deficiency (Excess)</b>	<b>City's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
	<b>Contractually Required Contributions</b>	<b>Contractually Required Contributions</b>	<b>Contractually Required Contributions</b>			
2024	\$ 1,845,238	\$ (1,845,238)	\$ (1,845,238)	-	\$ 13,180,271	14.00%
2023	1,754,258	(1,754,258)	(1,754,258)	-	12,530,414	14.00%
2022	1,705,273	(1,705,273)	(1,705,273)	-	12,180,521	14.00%
2021	1,740,719	(1,740,719)	(1,740,719)	-	12,433,707	14.00%
2020	1,535,428	(1,535,428)	(1,535,428)	-	10,967,343	14.00%
2019	1,643,578	(1,643,578)	(1,643,578)	-	11,739,843	14.00%
2018	1,738,050	(1,738,050)	(1,738,050)	-	12,414,643	14.00%
2017	1,582,612	(1,582,612)	(1,582,612)	-	12,173,938	13.00%
2016	1,332,531	(1,332,531)	(1,332,531)	-	11,104,425	12.00%
2015	1,606,587	(1,606,587)	(1,606,587)	-	13,388,225	12.00%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF WARREN, OHIO**

**SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION**

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET PENSION ASSET AND  
CITY PENSION CONTRIBUTIONS  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - COMBINED PLAN**

LAST TEN YEARS

Calendar Year (1)	City's Proportion of the Net Pension Asset	City's Proportionate Share of the Net Pension Asset	City's Covered Payroll	City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2024	0.055203%	\$ 169,683	\$ 253,533	66.93%	144.55%
2023	0.054714%	128,957	254,971	50.58%	137.14%
2022	0.058827%	231,779	263,957	87.81%	169.88%
2021	0.066830%	192,913	293,371	65.76%	157.67%
2020	0.063994%	133,440	295,564	45.15%	145.28%
2019	0.069106%	77,301	310,950	24.86%	126.64%
2018	0.073197%	99,646	299,777	33.24%	137.28%
2017	0.075776%	42,175	294,967	14.30%	116.55%
2016	0.063360%	30,832	235,000	13.12%	116.90%
2015	0.067311%	25,915	246,050	10.53%	114.83%

Calendar Year	Contributions in Relation to the Contractually Required Contributions			Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
	Contractually Required Contributions	Contractually Required Contributions	Contractually Required Contributions			
2024	\$ 33,806	\$ (33,806)	\$ -	\$ 281,717	12.00%	
2023	30,424	(30,424)	-	253,533	12.00%	
2022	35,696	(35,696)	-	254,971	14.00%	
2021	36,954	(36,954)	-	263,957	14.00%	
2020	41,072	(41,072)	-	293,371	14.00%	
2019	41,379	(41,379)	-	295,564	14.00%	
2018	43,533	(43,533)	-	310,950	14.00%	
2017	38,971	(38,971)	-	299,777	13.00%	
2016	35,396	(35,396)	-	294,967	12.00%	
2015	28,200	(28,200)	-	235,000	12.00%	

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF WARREN, OHIO**

**SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION**

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY AND  
CITY PENSION CONTRIBUTIONS  
OHIO POLICE AND FIRE (OP&F) PENSION FUND**

LAST TEN YEARS

Calendar Year (1)	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2024	0.308532%	\$ 29,808,430	\$ 8,717,632	341.93%	63.63%
2023	0.285743%	27,142,815	7,872,018	344.80%	62.90%
2022	0.311486%	19,459,837	8,051,934	241.68%	75.03%
2021	0.333835%	22,757,859	7,831,772	290.58%	70.65%
2020	0.322905%	21,752,606	7,919,788	274.66%	69.89%
2019	0.339550%	27,716,252	7,649,031	362.35%	63.07%
2018	0.323433%	19,850,539	7,249,257	273.83%	70.91%
2017	0.331383%	20,989,491	6,646,483	315.80%	68.36%
2016	0.356109%	22,908,737	7,813,926	293.18%	66.77%
2015	0.381035%	19,739,218	7,552,274	261.37%	71.71%

Calendar Year	Contributions in Relation to the Contractually Required Contributions		Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
	Contractually Required Contributions	Contractually Required Contributions			
<i>Police:</i>					
2024	\$ 938,079	\$ (938,079)	\$ -	\$ 4,937,258	19.00%
2023	892,500	(892,500)	-	4,697,368	19.00%
2022	796,122	(796,122)	-	4,190,116	19.00%
2021	805,940	(805,940)	-	4,241,789	19.00%
2020	796,879	(796,879)	-	4,194,100	19.00%
2019	806,348	(806,348)	-	4,243,937	19.00%
2018	767,969	(767,969)	-	4,041,942	19.00%
2017	737,987	(737,987)	-	3,884,142	19.00%
2016	677,614	(677,614)	-	3,566,389	19.00%
2015	790,943	(790,943)	-	4,162,858	19.00%
<i>Fire:</i>					
2024	\$ 992,706	\$ (992,706)	\$ -	\$ 4,224,281	23.50%
2023	944,762	(944,762)	-	4,020,264	23.50%
2022	865,247	(865,247)	-	3,681,902	23.50%
2021	895,384	(895,384)	-	3,810,145	23.50%
2020	854,853	(854,853)	-	3,637,672	23.50%
2019	863,825	(863,825)	-	3,675,851	23.50%
2018	847,666	(847,666)	-	3,607,089	23.50%
2017	790,802	(790,802)	-	3,365,115	23.50%
2016	723,822	(723,822)	-	3,080,094	23.50%
2015	858,001	(858,001)	-	3,651,068	23.50%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF WARREN, OHIO**

**SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION**

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET OPEB LIABILITY/(ASSET) AND  
CITY OPEB CONTRIBUTIONS  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)**

LAST EIGHT AND TEN YEARS

<b>Fiscal Year (1) (2)</b>	<b>City's Proportion of the Net OPEB Liability/(Asset)</b>	<b>City's Proportionate Share of the Net OPEB Liability/(Asset)</b>	<b>City's Covered Payroll</b>	<b>City's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/(Asset)</b>
2024	0.072068%	\$ (650,427)	\$ 12,783,947	5.09%	107.76%
2023	0.074347%	468,775	12,435,492	3.77%	94.79%
2022	0.081732%	(2,559,974)	12,697,664	20.16%	128.23%
2021	0.079212%	(1,411,226)	11,260,714	12.53%	115.57%
2020	0.080207%	11,078,704	12,035,407	92.05%	47.80%
2019	0.083587%	10,897,712	12,725,593	85.64%	46.33%
2018	0.088000%	9,556,152	12,473,715	76.61%	54.14%
2017	0.093257%	9,419,273	11,399,392	82.63%	54.05%

<b>Fiscal Year</b>	<b>Contractually Required Contributions</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>City's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2024	\$ 5,635	\$ (5,635)	\$ -	\$ 13,461,988	0.04%
2023	5,071	(5,071)	-	12,783,947	0.04%
2022	-	-	-	12,435,492	0.00%
2021	-	-	-	12,697,664	0.00%
2020	5,712	(5,712)	-	11,260,714	0.05%
2019	5,216	(5,216)	-	12,035,407	0.04%
2018	5,489	(5,489)	-	12,725,593	0.04%
2017	129,938	(129,938)	-	12,473,715	1.04%
2016	230,633	(230,633)	-	11,399,392	2.02%
2015	272,465	(272,465)	-	13,623,225	2.00%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF WARREN, OHIO**

**SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION**

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET OPEB LIABILITY AND  
CITY OPEB CONTRIBUTIONS  
OHIO POLICE AND FIRE (OP&F) PENSION FUND**

LAST EIGHT AND TEN YEARS

<b>Fiscal Year (1) (2)</b>	<b>City's Proportion of the Net OPEB Liability</b>	<b>City's Proportionate Share of the Net OPEB Liability</b>	<b>City's Covered Payroll</b>	<b>City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability</b>
2024	0.308532%	\$ 2,252,686	\$ 8,717,632	25.84%	51.89%
2023	0.285743%	2,034,408	7,872,018	25.84%	52.59%
2022	0.311486%	3,414,153	8,051,934	42.40%	46.86%
2021	0.333835%	3,537,041	7,831,772	45.16%	45.42%
2020	0.322905%	3,189,568	7,919,788	40.27%	47.08%
2019	0.339550%	3,092,124	7,649,031	40.43%	46.57%
2018	0.323433%	18,325,260	7,249,257	252.79%	14.13%
2017	0.331383%	15,730,006	6,646,483	236.67%	15.96%
 <i>Contributions in Relation to the Contractually Required Contributions</i>					
<b>Fiscal Year</b>	<b>Contractually Required Contributions</b>	<b>Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>City's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
<i>Police:</i>					
2024	\$ 24,686	\$ (24,686)	\$ -	\$ 4,937,258	0.50%
2023	23,487	(23,487)	-	4,697,368	0.50%
2022	20,951	(20,951)	-	4,190,116	0.50%
2021	21,209	(21,209)	-	4,241,789	0.50%
2020	20,971	(20,971)	-	4,194,100	0.50%
2019	21,220	(21,220)	-	4,243,937	0.50%
2018	20,210	(20,210)	-	4,041,942	0.50%
2017	19,421	(19,421)	-	3,884,142	0.50%
2016	17,832	(17,832)	-	3,566,389	0.50%
2015	21,377	(21,377)	-	4,162,858	0.50%
<i>Fire:</i>					
2024	\$ 21,121	\$ (21,121)	\$ -	\$ 4,224,281	0.50%
2023	20,101	(20,101)	-	4,020,264	0.50%
2022	18,410	(18,410)	-	3,681,902	0.50%
2021	19,051	(19,051)	-	3,810,145	0.50%
2020	18,188	(18,188)	-	3,637,672	0.50%
2019	18,379	(18,379)	-	3,675,851	0.50%
2018	18,035	(18,035)	-	3,607,089	0.50%
2017	16,826	(16,826)	-	3,365,115	0.50%
2016	15,400	(15,400)	-	3,080,094	0.50%
2015	18,255	(18,255)	-	3,651,068	0.50%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

## CITY OF WARREN, OHIO

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 1 - BUDGETARY PROCESS**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The schedule of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund and any major special revenue fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and
- (d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis is as follows:

#### **Net Change in Fund Balance**

	<u>General</u>	<u>Coronavirus Fiscal Recovery</u>
Budget basis	\$ (1,571,740)	\$ (14,304,430)
Net adjustment for revenue accruals	(254,709)	6,098,881
Net adjustment for expenditure accruals	(686,219)	(759,855)
Net adjustment for other sources/uses	550,000	-
Funds budgeted elsewhere	206,961	-
Adjustments for encumbrances	<u>3,861,209</u>	<u>8,965,404</u>
GAAP Basis	<u>\$ 2,105,502</u>	<u>\$ -</u>

As part of Governmental Accounting Standards Board Statement No. 54, “Fund Balance Reporting”, the Packard Music Hall fund is legally budgeted in a separate fund but is considered part of the general fund on GAAP basis.

## CITY OF WARREN, OHIO

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB)

##### **PENSION**

###### *OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)*

###### *Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

###### *Change in assumptions:*

- There were no changes in assumptions for 2015.
- There were no changes in assumptions for 2016.
- For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25%, (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75% and (d) COLA for post 1/7/2013 retirees were changed to 3.00%, simple through 2018, then 2.15% simple.
- There were no changes in assumptions for 2018.
- For 2019, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the assumed rate of return and discount rate were reduced from 7.50% down to 7.20%.
- For 2020, COLA for post 1/7/2013 retirees were changed to 1.40%, simple through 2020, then 2.15% simple.
- For 2021, COLA for post 1/7/2013 retirees were changed to 0.50%, simple through 2021, then 2.15% simple.
- For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) wage inflation was changed from 3.25% to 2.75%, (b) future salary increases, including inflation were changed from 3.25%-10.75% to 2.75%-10.75%, (c) COLA for post 1/7/2013 retirees were changed 3.00%, simple through 2022, then 2.05% simple and (d) the actuarially assumed rate of return was changed from 7.20% to 6.90%.
- For 2023, COLA for post 1/7/2013 retirees were changed to 3.00%, simple through 2023, then 2.05% simple.
- For 2024, COLA for post 1/7/2013 retirees were changed to 2.30%, simple through 2024, then 2.05% simple.

###### *OHIO POLICE AND FIRE (OP&F) PENSION FUND*

###### *Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.

## CITY OF WARREN, OHIO

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)**

- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

##### *Changes in assumptions:*

- There were no changes in assumptions for 2015.
- There were no changes in assumptions for 2016.
- There were no changes in assumptions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.25% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumptions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple.
- There were no changes in assumptions for 2019.
- There were no changes in assumptions for 2020.
- There were no changes in assumptions for 2021.
- For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the actuarially assumed rate of return was changed from 8.00% to 7.50%.
- For 2023, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the mortality rates were changed from the RP-2014 Total Employee and Healthy Annuitant mortality tables to various Pub-2010 mortality tables using the MP-2021 Improvement Scale.
- There were no changes in assumptions for 2024.

#### **OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

##### **OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)**

##### *Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- For 2021, the following were the most significant changes in benefit terms since the prior measurement date: the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care Plan. These changes are effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation. These changes significantly decreased the total OPEB liability for the measurement date December 31, 2020.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

## CITY OF WARREN, OHIO

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

#### **NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)**

##### *Change in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.
- For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.85% up to 3.96%, (b) the investment rate of return was decreased from 6.50% percent down to 6.00%, (c) the municipal bond rate was increased from 3.31% up to 3.71% and (d) the health care cost trend rate was increased from 7.50%, initial/3.25%, ultimate in 2028 up to 10.00%, initial/3.25% ultimate in 2029.
- For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.96% up to 3.16%, (b) the municipal bond rate was decreased from 3.71% up to 2.75% and (c) the health care cost trend rate was increased from 10.50%, initial/3.25%, ultimate in 2029 up to 10.50%, initial/3.50% ultimate in 2030.
- For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.16% up to 6.00%, (b) the municipal bond rate was decreased from 2.75% up to 2.00% and (c) the health care cost trend rate was decreased from 10.50%, initial/3.50%, ultimate in 2030 down to 8.50%, initial/3.50% ultimate in 2035.
- For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) wage inflation changed from 3.25% to 2.75%, (b) projected salary increases, including inflation changed from 3.25%-10.75% to 2.75%-10.75%, (c) the municipal bond rate was changed from 2.00% to 1.84% and (d) the health care cost trend rate was changed from 8.50% initial, 3.50% ultimate in 2035 to 5.50% initial, 3.50% ultimate in 2034.
- For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 6.00% to 5.22%, (b) the municipal bond rate was changed from 1.84% to 4.05% and (c) the health care cost trend rate was changed from 5.50% initial, 3.50% ultimate in 2034 to 5.50% initial, 3.50% ultimate in 2036.
- For 2024, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed to 5.70%, (b) the municipal bond rate was changed to 3.77% and (c) the health care cost trend rate was changed to 5.50% initial, 3.50% ultimate in 2038.

##### *OHIO POLICE AND FIRE (OP&F) PENSION FUND*

##### *Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- For 2019, OP&F changed its retiree health care model from a self-insured health care plan to a stipend-based health care model.
- There were no changes in benefit terms from the amounts reported for 2020.
- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

**CITY OF WARREN, OHIO**

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)**

*Change in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) investment rate of return was reduced from 8.25% to 8.00%.
- For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.24% up to 4.66% and (b) the municipal bond rate was increased from 3.16% to 4.13%.
- For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 4.66% up to 3.56% and (b) the municipal bond rate was decreased from 4.13% to 2.75%.
- For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.56% down to 2.96% and (b) the municipal bond rate was decreased from 2.75% to 2.12%.
- For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the investment rate of return was changed from 8.00% to 7.50%, (b) the discount rate was changed from 2.96% to 2.84% and (c) the municipal bond rate was decreased from 2.12% to 2.05%.
- For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was changed from 2.84% to 4.27% and (b) the municipal bond rate was increased from 2.05% to 3.65%.
- For 2024, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was changed to 4.07% and (b) and the municipal bond rate was changed to 3.38%.

COMBINING STATEMENTS  
AND INDIVIDUAL  
FUND SCHEDULES

## CITY OF WARREN, OHIO

### COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

#### **General Fund**

The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis):

#### **Packard Music Hall**

To account for the operations of the Packard Music Hall.

#### **Special Revenue Funds**

The special revenue funds are used to account for all specific financial resources (other than major capital projects) that are legally restricted for specified expenditure purposes. The following are the special revenue funds which the City operates:

##### Major Special Revenue Fund

#### **Coronavirus Fiscal Recovery**

To account for grants monies received from the federal government as part of the American Rescue Plan Act of 2021. This Act provides additional relief to address the continued impact of the COVID-19 pandemic.

##### Nonmajor Special Revenue Funds

#### **Court Computerization**

To account for revenues collected by the courts to be used for computer maintenance of the courts.

#### **Street Maintenance**

To account for that portion of the State gasoline tax and motor vehicle registration fees designated for maintenance and repair of dedicated streets within the City.

#### **Police Grants**

To account for all grants specific to the Police Department.

#### **Drivers Alcohol Treatment**

To account for fines collected to be used for expenditures related to drunk driving enforcement and treatment.

#### **Drug Law Enforcement**

To account for fines of the Municipal Court designated to subsidize each agency's law enforcement efforts that pertain to drug offenses.

#### **Law Enforcement Trust**

To account for monies received from the Federal Law Enforcement agencies designated for law enforcement purposes.

#### **Enforcement and Education**

To account for grant monies received from DUI arrests to be used for enforcement and education and for DUI housing reimbursements pursuant to Ohio Revised Code Section 4511.191.

#### **Federal Forfeitures**

To account for revenues received from Federal forfeitures to be used for expenditures related to drug enforcement and education.

#### **Probation - Municipal Court**

To account for revenues received from municipal probation.

#### **Special Projects - Courts**

To account for revenues collected by the courts to be used on various projects in the courts.

## **CITY OF WARREN, OHIO**

### **COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS**

#### **Special Revenue Funds - (Continued)**

##### ***Legal Research - Courts***

To account for revenues collected by the courts to be used for legal research.

##### ***Community Development Block Grant (CDBG)***

To account for State and federal monies received under the Community Development Block Grant program for providing decent housing and a suitable living environment and expanded economic opportunities principally for persons of low and moderate income and the allowable administrative costs associated with those projects.

##### ***Highway Construction***

To account for revenues generated from license and gasoline taxes to be used on State highways located within the City.

##### ***Motor Vehicle Levy***

To account for resources received as a result of the County's levied motor vehicle license tax to assist in maintaining those City streets.

##### ***Home Investment***

To account for monies received through the Home Investment Partnership Program.

##### ***Opioid Settlement***

To account for funds received from the OneOhio settlement with national opioid distributors to combat the opioid epidemic within the City.

##### ***Tax Increment Equivalent***

To account for funds collected within the City's Tax Increment Financing (TIF) district.

#### **Nonmajor Debt Service Fund**

##### ***General Bond Payment***

The General Bond Payment debt service fund is established to account for the accumulation of resources for, and the payment of, principal and interest on long-term debt and related costs.

#### **Major Capital Projects Fund**

##### ***General Capital Projects***

The General Capital Projects capital projects fund is used to account for the acquisition and construction of major capital facilities other than those financed by proprietary fund types.

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**GENERAL FUND**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>		<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Basis</b>	<b>Actual Amounts</b>	
<b>Budgetary revenues:</b>					
Income taxes . . . . .	\$ 23,210,000	\$ 23,210,000	\$ 25,285,605	\$ 2,075,605	
Property and other taxes . . . . .	165,000	165,000	214,407	49,407	
Charges for services . . . . .	2,132,500	2,132,500	41,364	(2,091,136)	
Licenses and permits . . . . .	1,114,904	1,027,342	1,184,648	157,306	
Fines and forfeitures . . . . .	818,901	837,700	865,551	27,851	
Intergovernmental . . . . .	2,266,880	2,691,110	3,131,660	440,550	
Investment income . . . . .	900,000	900,000	3,411,445	2,511,445	
Rental income . . . . .	85,000	85,000	89,691	4,691	
Other . . . . .	360,966	358,091	548,502	190,411	
Total budgetary revenues . . . . .	<u>31,054,151</u>	<u>31,406,743</u>	<u>34,772,873</u>	<u>3,366,130</u>	
<b>Budgetary expenditures:</b>					
Current:					
General government					
City council					
Personal services . . . . .	312,921	449,921	448,983	(938)	
Contract services . . . . .	34,687	34,687	24,543	(10,144)	
Materials and supplies. . . . .	4,500	4,500	3,168	(1,332)	
Total city council . . . . .	<u>352,108</u>	<u>489,108</u>	<u>476,694</u>	<u>(12,414)</u>	
Municipal court					
Personal services . . . . .	2,341,872	2,305,872	2,113,591	(192,281)	
Contract services . . . . .	98,445	114,045	81,723	(32,322)	
Materials and supplies. . . . .	500	500	-	(500)	
Total municipal court. . . . .	<u>2,440,817</u>	<u>2,420,417</u>	<u>2,195,314</u>	<u>(225,103)</u>	
Victims of crimes					
Personal services . . . . .	125,591	161,591	140,670	(20,921)	
Materials and supplies. . . . .	3,000	3,000	2,376	(624)	
Total victims of crimes . . . . .	<u>128,591</u>	<u>164,591</u>	<u>143,046</u>	<u>(21,545)</u>	
Operations - general					
Personal services . . . . .	103,376	95,576	37,921	(57,655)	
Contract services . . . . .	21,800	21,800	21,620	(180)	
Materials and supplies. . . . .	2,000	700	35	(665)	
Total operations - general . . . . .	<u>127,176</u>	<u>118,076</u>	<u>59,576</u>	<u>(58,500)</u>	
Operations - maintenance					
Personal services . . . . .	706,159	706,159	610,958	(95,201)	
Contract services . . . . .	225,061	480,207	440,992	(39,215)	
Materials and supplies. . . . .	51,573	129,229	125,739	(3,490)	
Capital outlay . . . . .	-	474,131	149,204	(324,927)	
Total operations - maintenance. . . . .	<u>982,793</u>	<u>1,789,726</u>	<u>1,326,893</u>	<u>(462,833)</u>	
Mayor					
Personal services . . . . .	398,654	446,154	440,803	(5,351)	
Contract services . . . . .	49,700	49,700	45,588	(4,112)	
Materials and supplies. . . . .	10,500	11,500	5,977	(5,523)	
Total mayor. . . . .	<u>458,854</u>	<u>507,354</u>	<u>492,368</u>	<u>(14,986)</u>	

- Continued

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**GENERAL FUND (CONTINUED)**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>		<b>Variance with Final Budget - Over (Under) Actual Amounts</b>	
	<b>Original</b>		<b>Budgetary Basis</b>			
	<b>Final</b>		<b>Budgetary Basis</b>			
Purchasing						
Personal services . . . . .	\$ 75,075	\$ 90,575	\$ 87,516	\$ (3,059)		
Contract services . . . . .	12,600	12,600	10,853	(1,747)		
Materials and supplies. . . . .	1,500	1,500	57	(1,443)		
Total purchasing . . . . .	<u>89,175</u>	<u>104,675</u>	<u>98,426</u>	<u>(6,249)</u>		
Finance						
Personal services . . . . .	591,234	665,734	660,970	(4,764)		
Contract services . . . . .	61,259	61,259	55,760	(5,499)		
Materials and supplies. . . . .	8,500	18,500	14,725	(3,775)		
Total finance . . . . .	<u>660,993</u>	<u>745,493</u>	<u>731,455</u>	<u>(14,038)</u>		
Human resources						
Personal services . . . . .	352,743	355,743	345,504	(10,239)		
Contract services . . . . .	94,442	109,442	89,032	(20,410)		
Materials and supplies. . . . .	2,849	2,849	349	(2,500)		
Total human resources . . . . .	<u>450,034</u>	<u>468,034</u>	<u>434,885</u>	<u>(33,149)</u>		
Law department						
Personal services . . . . .	890,039	1,013,039	971,575	(41,464)		
Contract services . . . . .	47,663	47,663	29,739	(17,924)		
Materials and supplies. . . . .	12,364	12,364	12,141	(223)		
Total law department. . . . .	<u>950,066</u>	<u>1,073,066</u>	<u>1,013,455</u>	<u>(59,611)</u>		
Civil service						
Personal services . . . . .	12,455	12,455	9,847	(2,608)		
Contract services . . . . .	18,845	30,445	23,519	(6,926)		
Materials and supplies. . . . .	1,000	1,000	265	(735)		
Total civil service. . . . .	<u>32,300</u>	<u>43,900</u>	<u>33,631</u>	<u>(10,269)</u>		
Administrative support						
Contract services . . . . .	1,308,622	1,652,222	1,639,659	(12,563)		
Materials and supplies. . . . .	13,400	36,951	26,166	(10,785)		
Other . . . . .	45,200	65,200	36,587	(28,613)		
Total administrative support . . . . .	<u>1,367,222</u>	<u>1,754,373</u>	<u>1,702,412</u>	<u>(51,961)</u>		
Income tax						
Personal services . . . . .	593,161	589,661	467,594	(122,067)		
Contract services . . . . .	96,736	100,236	95,881	(4,355)		
Materials and supplies. . . . .	16,075	16,075	14,552	(1,523)		
Total income tax . . . . .	<u>705,972</u>	<u>705,972</u>	<u>578,027</u>	<u>(127,945)</u>		
Total general government . . . . .	<u>8,746,101</u>	<u>10,384,785</u>	<u>9,286,182</u>	<u>(1,098,603)</u>		
Security of persons and property						
Police						
Personal services . . . . .	8,810,733	8,810,733	7,993,277	(817,456)		
Contract services . . . . .	1,909,656	2,160,355	1,794,469	(365,886)		
Materials and supplies. . . . .	796,673	673,058	610,167	(62,891)		
Capital outlay . . . . .	261,218	1,273,083	1,271,018	(2,065)		
Total police. . . . .	<u>11,778,280</u>	<u>12,917,229</u>	<u>11,668,931</u>	<u>(1,248,298)</u>		

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**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**GENERAL FUND (CONTINUED)**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>		<b>Variance with Final Budget - Over (Under) Actual Amounts</b>	
	<b>Original</b>		<b>Budgetary Basis</b>			
	<b>Final</b>		<b>Final</b>			
Fire						
Personal services . . . . .	\$ 7,017,297		\$ 7,367,297		\$ 6,860,834	
Contract services . . . . .	418,457		316,457		251,092	
Materials and supplies. . . . .	276,942		268,942		252,269	
Capital outlay . . . . .	2,405,524		2,521,024		2,511,944	
Total fire . . . . .	<u>10,118,220</u>		<u>10,473,720</u>		<u>9,876,139</u>	
	<u>21,896,500</u>		<u>23,390,949</u>		<u>21,545,070</u>	
					(597,581)	
Total security of persons and property . . . . .					(1,845,879)	
Public health and welfare						
Health						
Contract services . . . . .	273,186		273,186		273,186	
Total health . . . . .	<u>273,186</u>		<u>273,186</u>		<u>273,186</u>	
					-	
Total public health and welfare . . . . .					-	
	<u>273,186</u>		<u>273,186</u>		<u>273,186</u>	
Community environment						
Engineering building and plant department						
Personal services . . . . .	731,120		731,120		678,866	
Contract services . . . . .	410,149		412,849		346,610	
Materials and supplies. . . . .	23,229		44,529		34,370	
Other . . . . .	3,500		5,300		4,878	
Total engineering building and plant department. . . . .	<u>1,167,998</u>		<u>1,193,798</u>		<u>1,064,724</u>	
					(129,074)	
Total community environment. . . . .					(129,074)	
	<u>1,167,998</u>		<u>1,193,798</u>		<u>1,064,724</u>	
Leisure time activity						
Operations - Packard Park						
Personal services . . . . .	125,009		65,244		29,602	
Contract services . . . . .	75,750		101,300		101,051	
Materials and supplies. . . . .	16,075		15,840		14,245	
Other. . . . .	8,400		17,200		11,379	
Total operations - packard park. . . . .	<u>225,234</u>		<u>199,584</u>		<u>156,277</u>	
					(43,307)	
Operations - parks						
Personal services . . . . .	246,904		310,469		290,068	
Contract services . . . . .	206,622		228,183		228,141	
Materials and supplies. . . . .	45,536		61,658		57,943	
Capital outlay . . . . .	30,000		107,519		97,622	
Other. . . . .	600		1,800		1,400	
Total operations - parks. . . . .	<u>529,662</u>		<u>709,629</u>		<u>675,174</u>	
					(34,455)	
Total leisure time activity . . . . .					(77,762)	
	<u>754,896</u>		<u>909,213</u>		<u>831,451</u>	
Total budgetary expenditures . . . . .					(3,151,318)	
	<u>32,838,681</u>		<u>36,151,931</u>		<u>33,000,613</u>	

- *Continued*

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**GENERAL FUND (CONTINUED)**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>		<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Basis</b>	<b>Actual Amounts</b>	
Budgetary excess (deficiency) of revenues over (under) expenditures. . . . .	\$ (1,784,530)	\$ (4,745,188)	\$ 1,772,260	\$ 6,517,448	
<b>Budgetary other financing (uses):</b>					
Transfers (out). . . . .	(1,109,116)	(5,344,116)	(3,344,000)	2,000,116	
Total budgetary other financing (uses) . .	<u>(1,109,116)</u>	<u>(5,344,116)</u>	<u>(3,344,000)</u>	<u>2,000,116</u>	
Net change in fund balance. . . . .	(2,893,646)	(10,089,304)	(1,571,740)	8,517,564	
<b>Budgetary fund balance at beginning of year. . . . .</b>					
	12,022,496	12,022,496	12,022,496		-
Prior year encumbrances appropriated . .	<u>3,229,277</u>	<u>3,229,277</u>	<u>3,229,277</u>		-
<b>Budgetary fund balance at end of year. . .</b>	<b><u>\$ 12,358,127</u></b>	<b><u>\$ 5,162,469</u></b>	<b><u>\$ 13,680,033</u></b>	<b><u>\$ 8,517,564</u></b>	

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**PACKARD MUSIC HALL**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> Budgetary Basis	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Other. . . . .	\$ 95,000	\$ 95,000	\$ 67,944	\$ (27,056)
Total budgetary revenues . . . . .	<u>95,000</u>	<u>95,000</u>	<u>67,944</u>	<u>(27,056)</u>
<b>Budgetary expenditures:</b>				
Current:				
General government				
Contract services . . . . .	381,000	385,200	341,502	(43,698)
Capital outlay . . . . .	-	65,000	64,221	(779)
Total budgetary expenditures . . . . .	<u>381,000</u>	<u>450,200</u>	<u>405,723</u>	<u>(44,477)</u>
Budgetary excess of expenditures over revenues . . . . .	<u>(286,000)</u>	<u>(355,200)</u>	<u>(337,779)</u>	<u>17,421</u>
<b>Budgetary other financing sources:</b>				
Transfers in . . . . .	286,000	286,000	550,000	264,000
Total budgetary other financing sources . . . . .	<u>286,000</u>	<u>286,000</u>	<u>550,000</u>	<u>264,000</u>
Net change in fund balance . . . . .	-	(69,200)	212,221	281,421
<b>Budgetary fund balance at beginning of year. . . . .</b>	<u>156,625</u>	<u>156,625</u>	<u>156,625</u>	<u>-</u>
<b>Budgetary fund balance at end of year. . . . .</b>	<u>\$ 156,625</u>	<u>\$ 87,425</u>	<u>\$ 368,846</u>	<u>\$ 281,421</u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**CORONAVIRUS FISCAL RECOVERY**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Other . . . . .	\$ -	\$ -	\$ 25,479	\$ 25,479
Total budgetary revenues . . . . .	<u>-</u>	<u>-</u>	<u>25,479</u>	<u>25,479</u>
<b>Budgetary expenditures:</b>				
Current:				
General government				
Contract services . . . . .	2,068,167	3,614,951	3,587,041	(27,910)
Materials and supplies. . . . .	47,171	116,074	109,706	(6,368)
Other . . . . .	290,836	4,868,783	3,807,919	(1,060,864)
Total general government . . . . .	<u>2,406,174</u>	<u>8,599,808</u>	<u>7,504,666</u>	<u>(1,095,142)</u>
Capital outlay . . . . .	2,306,961	8,226,609	6,825,243	(1,401,366)
Total budgetary expenditures . . . . .	<u>4,713,135</u>	<u>16,826,417</u>	<u>14,329,909</u>	<u>(2,496,508)</u>
Net change in fund balance . . . . .	(4,713,135)	(16,826,417)	(14,304,430)	2,521,987
<b>Budgetary fund balance at beginning of year. . . . .</b>	<b>9,591,351</b>	<b>9,591,351</b>	<b>9,591,351</b>	<b>-</b>
<b>Prior year encumbrances appropriated . . .</b>	<b>4,713,135</b>	<b>4,713,135</b>	<b>4,713,135</b>	<b>-</b>
<b>Budgetary fund balance (deficit) at end of year . . . . .</b>	<b>\$ 9,591,351</b>	<b>\$ (2,521,931)</b>	<b>\$ 56</b>	<b>\$ 2,521,987</b>

**CITY OF WARREN, OHIO**

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
DECEMBER 31, 2024**

	<b>Nonmajor Special Revenue Funds</b>	<b>Nonmajor Debt Service Fund</b>	<b>Total Nonmajor Governmental Funds</b>
<b>Assets:</b>			
Equity in pooled cash, cash equivalents and investments . . . . .	\$ 7,474,299	\$ 2,754,470	\$ 10,228,769
Receivables (net of allowance of uncollectibles):			
Real and other taxes . . . . .	-	1,749,836	1,749,836
Accounts. . . . .	679,452	-	679,452
Due from other governments . . . . .	1,132,421	91,649	1,224,070
Loans. . . . .	6,059,629	-	6,059,629
Accrued interest . . . . .	395	-	395
Special assessments . . . . .	24,456	2,138	26,594
Materials and supplies inventory . . . . .	997	-	997
Total assets. . . . .	<u>\$ 15,371,649</u>	<u>\$ 4,598,093</u>	<u>\$ 19,969,742</u>
<b>Liabilities:</b>			
Accounts payable . . . . .	\$ 40,724	\$ -	\$ 40,724
Contracts payable . . . . .	53,917	-	53,917
Accrued wages and benefits payable . . . . .	30,726	-	30,726
Interfund payable . . . . .	923	-	923
Due to other governments . . . . .	48,361	-	48,361
Total liabilities . . . . .	<u>174,651</u>	<u>-</u>	<u>174,651</u>
<b>Deferred inflows of resources:</b>			
Property taxes levied for the next fiscal year. . . . .	-	1,318,641	1,318,641
Delinquent property tax revenue not available. . . . .	-	431,195	431,195
Miscellaneous revenues not available . . . . .	682,578	2,138	684,716
Intergovernmental revenue not available. . . . .	663,797	91,649	755,446
Total deferred inflows of resources . . . . .	<u>1,346,375</u>	<u>1,843,623</u>	<u>3,189,998</u>
<b>Fund balances:</b>			
Nonspendable . . . . .	997	-	997
Restricted. . . . .	<u>13,849,626</u>	<u>2,754,470</u>	<u>16,604,096</u>
Total fund balances . . . . .	<u>13,850,623</u>	<u>2,754,470</u>	<u>16,605,093</u>
Total liabilities, deferred inflows of resources and fund balances. . . . .	<u>\$ 15,371,649</u>	<u>\$ 4,598,093</u>	<u>\$ 19,969,742</u>

**CITY OF WARREN, OHIO**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

	<b>Nonmajor Special Revenue Funds</b>	<b>Nonmajor Debt Service Fund</b>	<b>Total Nonmajor Governmental Funds</b>
<b>Revenues:</b>			
Property and other taxes . . . . .	\$ -	\$ 1,282,631	\$ 1,282,631
Licenses and permits . . . . .	71,200	-	71,200
Fines and forfeitures. . . . .	693,371	-	693,371
Intergovernmental . . . . .	4,635,212	179,416	4,814,628
Special assessments . . . . .	85,411	-	85,411
Investment income. . . . .	187,498	-	187,498
Payment in lieu of taxes. . . . .	3,209	-	3,209
Other. . . . .	<u>155,705</u>	-	<u>155,705</u>
Total revenues . . . . .	<u>5,831,606</u>	<u>1,462,047</u>	<u>7,293,653</u>
<b>Expenditures:</b>			
Current:			
General government . . . . .	51,977	34,995	86,972
Security of persons and property. . . . .	537,166	-	537,166
Transportation . . . . .	1,399,594	-	1,399,594
Economic development. . . . .	1,741,041	-	1,741,041
Capital outlay . . . . .	451,016	-	451,016
Debt service:			
Principal retirement . . . . .	-	732,828	732,828
Interest . . . . .	<u>-</u>	<u>206,552</u>	<u>206,552</u>
Total expenditures. . . . .	<u>4,180,794</u>	<u>974,375</u>	<u>5,155,169</u>
Excess of revenues over expenditures . . . . .	<u>1,650,812</u>	<u>487,672</u>	<u>2,138,484</u>
Net change in fund balance . . . . .	1,650,812	487,672	2,138,484
<b>Fund balances at beginning of year</b> . . . . .	<u>12,199,811</u>	<u>2,266,798</u>	<u>14,466,609</u>
<b>Fund balances at end of year</b> . . . . .	<u>\$ 13,850,623</u>	<u>\$ 2,754,470</u>	<u>\$ 16,605,093</u>

**CITY OF WARREN, OHIO**  
**COMBINING BALANCE SHEET**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**DECEMBER 31, 2024**

	<b>Court Computerization</b>	<b>Street Maintenance</b>	<b>Police Grants</b>
<b>Assets:</b>			
Equity in pooled cash, cash equivalents and investments . . . . .	\$ 403,963	\$ 2,311,362	\$ -
Receivables (net of allowance for uncollectibles):			
Accounts. . . . .	4,543	-	-
Due from other governments . . . . .	-	907,978	21,517
Loans . . . . .	-	-	-
Accrued interest. . . . .	-	-	-
Special assessments. . . . .	-	-	-
Materials and supplies inventory . . . . .	-	997	-
Total assets . . . . .	<u><u>\$ 408,506</u></u>	<u><u>\$ 3,220,337</u></u>	<u><u>\$ 21,517</u></u>
<b>Liabilities:</b>			
Accounts payable . . . . .	\$ -	\$ 6,941	\$ -
Contracts payable . . . . .	-	9,524	-
Accrued wages and benefits payable . . . . .	-	21,035	-
Interfund loans payable . . . . .	-	-	923
Due to other governments . . . . .	-	3,250	-
Total liabilities . . . . .	<u><u>-</u></u>	<u><u>40,750</u></u>	<u><u>923</u></u>
<b>Deferred inflows of resources:</b>			
Special assessments revenue not available. . . . .	-	-	-
Intergovernmental revenue not available. . . . .	-	602,905	11,955
Total deferred inflows of resources. . . . .	<u><u>-</u></u>	<u><u>602,905</u></u>	<u><u>11,955</u></u>
<b>Fund balances:</b>			
Nonspendable . . . . .	-	997	-
Restricted. . . . .	408,506	2,575,685	8,639
Total fund balances. . . . .	<u><u>408,506</u></u>	<u><u>2,576,682</u></u>	<u><u>8,639</u></u>
Total liabilities, deferred inflows of resources and fund balances . . . . .	<u><u>\$ 408,506</u></u>	<u><u>\$ 3,220,337</u></u>	<u><u>\$ 21,517</u></u>

Drivers Alcohol Treatment	Drug Law Enforcement	Law Enforcement Trust	Enforcement and Education	Federal Forfeitures	Probation - Municipal Court
\$ 41,970	\$ 50,245	\$ 11,644	\$ 86,456	\$ 134,404	\$ 466,817
-	-	-	85	-	5,440
2,613	-	-	715	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
\$ 44,583	<u>\$ 50,245</u>	<u>\$ 11,644</u>	<u>\$ 87,256</u>	<u>\$ 134,404</u>	<u>\$ 472,257</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
2,613	-	-	-	-	-
-	-	-	-	-	-
2,613	-	-	-	-	-
-	-	-	-	-	-
41,970	<u>50,245</u>	<u>11,644</u>	<u>87,256</u>	<u>134,404</u>	<u>472,257</u>
41,970	<u>50,245</u>	<u>11,644</u>	<u>87,256</u>	<u>134,404</u>	<u>472,257</u>
\$ 44,583	<u>\$ 50,245</u>	<u>\$ 11,644</u>	<u>\$ 87,256</u>	<u>\$ 134,404</u>	<u>\$ 472,257</u>

- Continued

**CITY OF WARREN, OHIO**  
**COMBINING BALANCE SHEET**  
**NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)**  
**DECEMBER 31, 2024**

	<b>Special Projects - Courts</b>	<b>Legal Research - Courts</b>	<b>CDBG</b>
<b>Assets:</b>			
Equity in pooled cash, cash equivalents and investments . . . . .	\$ 669,124	\$ 217,221	\$ 449,478
Receivables (net of allowance for uncollectibles):			
Accounts. . . . .	12,427	1,448	-
Due from other governments . . . . .	-	-	69,946
Loans . . . . .	-	-	1,151,791
Accrued interest. . . . .	-	-	-
Special assessments. . . . .	-	-	24,456
Materials and supplies inventory . . . . .	<u>-</u>	<u>-</u>	<u>-</u>
Total assets . . . . .	<u><u>\$ 681,551</u></u>	<u><u>\$ 218,669</u></u>	<u><u>\$ 1,695,671</u></u>
<b>Liabilities:</b>			
Accounts payable . . . . .	\$ 2,000	\$ -	\$ 25,553
Contracts payable . . . . .	-	-	44,393
Accrued wages and benefits payable . . . . .	-	-	9,691
Interfund loans payable . . . . .	-	-	-
Due to other governments . . . . .	<u>-</u>	<u>-</u>	<u>1,497</u>
Total liabilities . . . . .	<u>2,000</u>	<u>-</u>	<u>81,134</u>
<b>Deferred inflows of resources:</b>			
Special assessments revenue not available. . . . .	-	-	24,456
Intergovernmental revenue not available. . . . .	<u>-</u>	<u>-</u>	<u>-</u>
Total deferred inflows of resources. . . . .	<u>-</u>	<u>-</u>	<u>24,456</u>
<b>Fund balances:</b>			
Nonspendable . . . . .	-	-	-
Restricted. . . . .	<u>679,551</u>	<u>218,669</u>	<u>1,590,081</u>
Total fund balances. . . . .	<u>679,551</u>	<u>218,669</u>	<u>1,590,081</u>
Total liabilities, deferred inflows of resources and fund balances . . . . .	<u><u>\$ 681,551</u></u>	<u><u>\$ 218,669</u></u>	<u><u>\$ 1,695,671</u></u>

<b>Highway Construction</b>	<b>Motor Vehicle Levy</b>	<b>Home Investment</b>	<b>Opioid Settlement</b>	<b>Tax Increment Equivalent</b>	<b>Total</b>
\$ 466,053	\$ 1,227,777	\$ 410,735	\$ 523,869	\$ 3,181	\$ 7,474,299
-	-	-	655,509	-	679,452
73,620	56,032	-	-	-	1,132,421
-	-	4,907,838	-	-	6,059,629
-	395	-	-	-	395
-	-	-	-	-	24,456
-	-	-	-	-	997
<b>\$ 539,673</b>	<b>\$ 1,284,204</b>	<b>\$ 5,318,573</b>	<b>\$ 1,179,378</b>	<b>\$ 3,181</b>	<b>\$ 15,371,649</b>
\$ 5,202	\$ 1,028	\$ -	\$ -	\$ -	\$ 40,724
-	-	-	-	-	53,917
-	-	-	-	-	30,726
-	-	-	-	-	923
<b>26,170</b>	<b>17,444</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>48,361</b>
<b>31,372</b>	<b>18,472</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>174,651</b>
-	-	-	655,509	-	682,578
<b>48,937</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>663,797</b>
<b>48,937</b>	<b>-</b>	<b>-</b>	<b>655,509</b>	<b>-</b>	<b>1,346,375</b>
-	-	-	-	-	997
<b>459,364</b>	<b>1,265,732</b>	<b>5,318,573</b>	<b>523,869</b>	<b>3,181</b>	<b>13,849,626</b>
<b>459,364</b>	<b>1,265,732</b>	<b>5,318,573</b>	<b>523,869</b>	<b>3,181</b>	<b>13,850,623</b>
<b>\$ 539,673</b>	<b>\$ 1,284,204</b>	<b>\$ 5,318,573</b>	<b>\$ 1,179,378</b>	<b>\$ 3,181</b>	<b>\$ 15,371,649</b>

**CITY OF WARREN, OHIO**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
NONMAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

	<b>Court Computerization</b>	<b>Street Maintenance</b>	<b>Police Grants</b>
<b>Revenues:</b>			
Licenses and permits . . . . .	\$ -	\$ 3,900	\$ -
Fines and forfeitures . . . . .	69,087	-	-
Intergovernmental . . . . .	-	1,893,652	60,910
Special assessment . . . . .	-	-	-
Investment income . . . . .	-	-	-
Payment in lieu of taxes . . . . .	-	-	-
Other . . . . .	<hr/> - <hr/>	<hr/> 51,470 <hr/>	<hr/> - <hr/>
Total revenues . . . . .	<hr/> 69,087 <hr/>	<hr/> 1,949,022 <hr/>	<hr/> 60,910 <hr/>
<b>Expenditures:</b>			
Current operations:			
General government . . . . .	51,977	-	-
Security of persons and property . . . . .	- <hr/>	- <hr/>	72,866 <hr/>
Transportation . . . . .	- <hr/>	1,399,594 <hr/>	-
Economic development . . . . .	- <hr/>	- <hr/>	-
Capital outlay . . . . .	- <hr/>	- <hr/>	-
Total expenditures . . . . .	<hr/> 51,977 <hr/>	<hr/> 1,399,594 <hr/>	<hr/> 72,866 <hr/>
Net change in fund balance . . . . .	- <hr/>	549,428 <hr/>	(11,956) <hr/>
<b>Fund balances at beginning of year.</b> . . . . .	<hr/> 391,396 <hr/>	<hr/> 2,027,254 <hr/>	<hr/> 20,595 <hr/>
<b>Fund balances at end of year</b> . . . . .	<hr/> \$ 391,396 <hr/>	<hr/> \$ 2,576,682 <hr/>	<hr/> \$ 8,639 <hr/>

Drivers Alcohol Treatment	Drug Law Enforcement	Law Enforcement Trust	Enforcement and Education	Federal Forfeitures	Probation - Municipal Court
\$ - 10,221	\$ 43,113	\$ -	\$ 8,415	\$ 77,031	\$ 67,300
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	3,616	-
-	-	-	-	-	-
-	-	5,006	-	-	30,473
<hr/> 10,221	<hr/> 43,113	<hr/> 5,006	<hr/> 8,415	<hr/> 80,647	<hr/> 97,773
 - -	 59,954	 17,010	 - -	 46,777	 128,795
- -	- -	- -	- -	- -	- -
- -	- -	- -	- -	- -	- -
- -	- -	- -	- -	- -	- -
- -	59,954	17,010	- -	46,777	128,795
<hr/> 10,221	<hr/> (16,841)	<hr/> (12,004)	<hr/> 8,415	<hr/> 33,870	<hr/> (31,022)
<hr/> 31,749	<hr/> 67,086	<hr/> 23,648	<hr/> 78,841	<hr/> 100,534	<hr/> 503,279
<hr/> \$ 41,970	<hr/> \$ 50,245	<hr/> \$ 11,644	<hr/> \$ 87,256	<hr/> \$ 134,404	<hr/> \$ 472,257

- Continued

**CITY OF WARREN, OHIO**

COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
**NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Special Projects - Courts</b>	<b>Legal Research - Courts</b>	<b>CDBG</b>
<b>Revenues:</b>			
Licenses and permits . . . . .	\$ -	\$ -	\$ -
Fines and forfeitures. . . . .	183,394	20,135	-
Intergovernmental. . . . .	-	-	872,465
Special assessment . . . . .	-	-	85,411
Investment income . . . . .	-	-	22,050
Contributions and donations. . . . .	-	-	-
Other . . . . .	-	-	-
<b>Total revenues. . . . .</b>	<b>183,394</b>	<b>20,135</b>	<b>979,926</b>
<b>Expenditures:</b>			
Current operations:			
General government . . . . .	-	-	-
Security of persons and property . . . . .	199,876	11,888	-
Transportation. . . . .	-	-	-
Economic development . . . . .	-	-	1,190,271
Capital outlay. . . . .	-	-	-
<b>Total expenditures . . . . .</b>	<b>199,876</b>	<b>11,888</b>	<b>1,190,271</b>
Net change in fund balance. . . . .	(16,482)	8,247	(210,345)
<b>Fund balances at beginning of year. . . . .</b>	<b>696,033</b>	<b>210,422</b>	<b>1,800,426</b>
<b>Fund balances at end of year . . . . .</b>	<b>\$ 679,551</b>	<b>\$ 218,669</b>	<b>\$ 1,590,081</b>

<b>Highway Construction</b>	<b>Motor Vehicle Levy</b>	<b>Home Investment</b>	<b>Opiod Settlement</b>	<b>Tax Increment Equivalent</b>	<b>Total</b>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 71,200
-	-	-	281,975	-	693,371
153,486	667,522	987,177	-	-	4,635,212
-	-	-	-	-	85,411
12,965	35,353	113,514	-	-	187,498
-	-	-	-	3,209	3,209
5,689	-	63,067	-	-	155,705
<u>172,140</u>	<u>702,875</u>	<u>1,163,758</u>	<u>281,975</u>	<u>3,209</u>	<u>5,831,606</u>
-	-	-	-	-	51,977
-	-	-	-	-	537,166
-	-	-	-	-	1,399,594
-	-	550,742	-	28	1,741,041
<u>72,812</u>	<u>378,204</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>451,016</u>
<u>72,812</u>	<u>378,204</u>	<u>550,742</u>	<u>-</u>	<u>28</u>	<u>4,180,794</u>
99,328	324,671	613,016	281,975	3,181	1,650,812
<u>360,036</u>	<u>941,061</u>	<u>4,705,557</u>	<u>241,894</u>	<u>-</u>	<u>12,199,811</u>
<u>\$ 459,364</u>	<u>\$ 1,265,732</u>	<u>\$ 5,318,573</u>	<u>\$ 523,869</u>	<u>\$ 3,181</u>	<u>\$ 13,850,623</u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**COURT COMPUTERIZATION**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Fines and forfeitures . . . . .	\$ 75,000	\$ 75,000	\$ 69,692	\$ (5,308)
Total budgetary revenues . . . . .	<u>75,000</u>	<u>75,000</u>	<u>69,692</u>	<u>(5,308)</u>
<b>Budgetary expenditures:</b>				
Current:				
General government				
Contract services . . . . .	45,000	48,600	41,742	(6,858)
Materials and supplies. . . . .	20,325	20,000	10,560	(9,440)
Capital outlay . . . . .	2,045	2,045	2,045	-
Total general government . . . . .	<u>67,370</u>	<u>70,645</u>	<u>54,347</u>	<u>(16,298)</u>
Total budgetary expenditures . . . . .	<u>67,370</u>	<u>70,645</u>	<u>54,347</u>	<u>(16,298)</u>
Net change in fund balance . . . . .	7,630	4,355	15,345	10,990
<b>Budgetary fund balance at beginning of year. . . . .</b>				
384,203	384,203	384,203	-	-
Prior year encumbrances appropriated . .	<u>2,045</u>	<u>2,045</u>	<u>2,045</u>	<u>-</u>
<b>Budgetary fund balance at end of year. . .</b>	<b>\$ 393,878</b>	<b>\$ 390,603</b>	<b>\$ 401,593</b>	<b>\$ 10,990</b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**STREET MAINTENANCE**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Basis</b>	
<b>Budgetary revenues:</b>				
Licenses and permits. . . . .	\$ 4,000	\$ 4,000	\$ 3,900	\$ (100)
Intergovernmental . . . . .	1,860,000	1,860,000	1,893,732	33,732
Other . . . . .	1,000	1,000	51,470	50,470
Total budgetary revenues . . . . .	<u>1,865,000</u>	<u>1,865,000</u>	<u>1,949,102</u>	<u>84,102</u>
<b>Budgetary expenditures:</b>				
Current:				
Transportation				
Personal services . . . . .	1,020,064	1,085,064	1,030,003	(55,061)
Contract services . . . . .	548,730	573,030	177,538	(395,492)
Materials and supplies. . . . .	109,749	122,249	62,333	(59,916)
Capital outlay . . . . .	394,580	610,180	495,858	(114,322)
Total transportation . . . . .	<u>2,073,123</u>	<u>2,390,523</u>	<u>1,765,732</u>	<u>(624,791)</u>
Total budgetary expenditures . . . . .	<u>2,073,123</u>	<u>2,390,523</u>	<u>1,765,732</u>	<u>(624,791)</u>
Budgetary excess (deficiency) of revenues over (under) expenditures. . . . .	<u>(208,123)</u>	<u>(525,523)</u>	<u>183,370</u>	<u>708,893</u>
<b>Budgetary other financing sources:</b>				
Transfers in . . . . .	<u>156,600</u>	<u>156,600</u>	<u>-</u>	<u>(156,600)</u>
Total budgetary other financing sources. . . . .	<u>156,600</u>	<u>156,600</u>	<u>-</u>	<u>(156,600)</u>
Net change in fund balance . . . . .	<u>(51,523)</u>	<u>(368,923)</u>	<u>183,370</u>	<u>552,293</u>
<b>Budgetary fund balance at beginning of year. . . . .</b>	<b>1,725,304</b>	<b>1,725,304</b>	<b>1,725,304</b>	<b>-</b>
<b>Prior year encumbrances appropriated . . .</b>	<b>51,523</b>	<b>51,523</b>	<b>51,523</b>	<b>-</b>
<b>Budgetary fund balance at end of year. . .</b>	<b><u>\$ 1,725,304</u></b>	<b><u>\$ 1,407,904</u></b>	<b><u>\$ 1,960,197</u></b>	<b><u>\$ 552,293</u></b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**POLICE GRANTS**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with</b> <b>Final Budget -</b> <b>Over (Under)</b> <b>Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Intergovernmental . . . . .	\$ 100,000	\$ 100,000	\$ 54,086	\$ (45,914)
Total budgetary revenues . . . . .	<u>100,000</u>	<u>100,000</u>	<u>54,086</u>	<u>(45,914)</u>
<b>Budgetary expenditures:</b>				
Current:				
Security of persons and property				
Other . . . . .	100,000	100,000	72,866	(27,134)
Total security of persons and property. .	<u>100,000</u>	<u>100,000</u>	<u>72,866</u>	<u>(27,134)</u>
Total budgetary expenditures . . . . .	<u>100,000</u>	<u>100,000</u>	<u>72,866</u>	<u>(27,134)</u>
Net change in fund balance . . . . .	-	-	(18,780)	(18,780)
<b>Budgetary fund balance at</b> <b>beginning of year. . . . .</b>	<u>17,857</u>	<u>17,857</u>	<u>17,857</u>	<u>-</u>
<b>Budgetary fund balance (deficit)</b> <b>at end of year. . . . .</b>	<u>\$ 17,857</u>	<u>\$ 17,857</u>	<u>\$ (923)</u>	<u>\$ (18,780)</u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**DRIVERS ALCOHOL TREATMENT**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Fines and forfeitures . . . . .	\$ 11,000	\$ 11,000	\$ 10,221	\$ (779)
Total budgetary revenues . . . . .	<u>11,000</u>	<u>11,000</u>	<u>10,221</u>	<u>(779)</u>
<b>Budgetary expenditures:</b>				
Current:				
Security of persons and property				
Contract services. . . . .	11,000	11,000	-	(11,000)
Total security of persons and property .	<u>11,000</u>	<u>11,000</u>	<u>-</u>	<u>(11,000)</u>
Total budgetary expenditures . . . . .	<u>11,000</u>	<u>11,000</u>	<u>-</u>	<u>(11,000)</u>
Net change in fund balance . . . . .	-	-	10,221	10,221
<b>Budgetary fund balance at beginning of year. . . . .</b>				
	<u>31,749</u>	<u>31,749</u>	<u>31,749</u>	<u>-</u>
<b>Budgetary fund balance at end of year. . .</b>	<b>\$ 31,749</b>	<b>\$ 31,749</b>	<b>\$ 41,970</b>	<b>\$ 10,221</b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**DRUG LAW ENFORCEMENT**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Fines and forfeitures . . . . .	\$ 25,000	\$ 25,000	\$ 43,113	\$ 18,113
Total budgetary revenues . . . . .	<u>25,000</u>	<u>25,000</u>	<u>43,113</u>	<u>18,113</u>
<b>Budgetary expenditures:</b>				
Current:				
Security of persons and property				
Contractual services . . . . .	6,000	6,000	-	(6,000)
Capital outlay . . . . .	<u>-</u>	<u>62,000</u>	<u>59,954</u>	<u>(2,046)</u>
Total security of persons and property .	<u>6,000</u>	<u>68,000</u>	<u>59,954</u>	<u>(8,046)</u>
Total budgetary expenditures . . . . .	<u>6,000</u>	<u>68,000</u>	<u>59,954</u>	<u>(8,046)</u>
Net change in fund balance . . . . .	19,000	(43,000)	(16,841)	26,159
<b>Budgetary fund balance at beginning of year. . . . .</b>				
	<u>67,086</u>	<u>67,086</u>	<u>67,086</u>	<u>-</u>
<b>Budgetary fund balance at end of year. . .</b>	<b>\$ 86,086</b>	<b>\$ 24,086</b>	<b>\$ 50,245</b>	<b>\$ 26,159</b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**LAW ENFORCEMENT TRUST**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Intergovernmental. . . . .	\$ 20,000	\$ 20,000	\$ -	\$ (20,000)
Other . . . . .	-	-	5,006	5,006
Total budgetary revenues . . . . .	<u>20,000</u>	<u>20,000</u>	<u>5,006</u>	<u>(14,994)</u>
<b>Budgetary expenditures:</b>				
Current:				
Security of persons and property				
Materials and supplies . . . . .	39,410	39,410	19,410	(20,000)
Total security of persons and property .	<u>39,410</u>	<u>39,410</u>	<u>19,410</u>	<u>(20,000)</u>
Total budgetary expenditures . . . . .	<u>39,410</u>	<u>39,410</u>	<u>19,410</u>	<u>(20,000)</u>
Net change in fund balance . . . . .	(19,410)	(19,410)	(14,404)	5,006
<b>Budgetary fund balance at beginning of year. . . . .</b>				
6,638		6,638	6,638	-
Prior year encumbrances appropriated . .	<u>19,410</u>	<u>19,410</u>	<u>19,410</u>	<u>-</u>
<b>Budgetary fund balance at end of year. . .</b>	<b>\$ 6,638</b>	<b>\$ 6,638</b>	<b>\$ 11,644</b>	<b>\$ 5,006</b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**ENFORCEMENT AND EDUCATION**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with</b> <b>Final Budget -</b> <b>Over (Under)</b> <b>Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Fines and forfeitures . . . . .	\$ 11,000	\$ 11,000	\$ 7,943	\$ (3,057)
Total budgetary revenues . . . . .	<u>11,000</u>	<u>11,000</u>	<u>7,943</u>	<u>(3,057)</u>
<b>Budgetary expenditures:</b>				
Current:				
Security of persons and property				
Contractual services. . . . .	8,000	8,000	-	(8,000)
Materials and supplies. . . . .	3,000	3,000	-	(3,000)
Capital outlay. . . . .	13,146	13,146	13,146	-
Total security of persons and property .	<u>24,146</u>	<u>24,146</u>	<u>13,146</u>	<u>(11,000)</u>
Total budgetary expenditures . . . . .	<u>24,146</u>	<u>24,146</u>	<u>13,146</u>	<u>(11,000)</u>
Net change in fund balance . . . . .	(13,146)	(13,146)	(5,203)	7,943
<b>Budgetary fund balance at</b>				
<b>beginning of year. . . . .</b>	<b>65,367</b>	<b>65,367</b>	<b>65,367</b>	<b>-</b>
<b>Prior year encumbrances appropriated . .</b>	<b>13,146</b>	<b>13,146</b>	<b>13,146</b>	<b>-</b>
<b>Budgetary fund balance at end of year. . .</b>	<b>\$ 65,367</b>	<b>\$ 65,367</b>	<b>\$ 73,310</b>	<b>\$ 7,943</b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**FEDERAL FORFEITURES**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> Budgetary Basis	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Fines and forfeitures . . . . .	\$ 26,000	\$ 26,000	\$ 77,031	\$ 51,031
Investment income . . . . .	-	-	3,615	3,615
Total budgetary revenues . . . . .	<u>26,000</u>	<u>26,000</u>	<u>80,646</u>	<u>54,646</u>
<b>Budgetary expenditures:</b>				
Current:				
Security of persons and property				
Contract services . . . . .	7,203	7,203	3,703	(3,500)
Materials and supplies. . . . .	61,387	61,387	56,387	(5,000)
Total security of persons and property .	<u>68,590</u>	<u>68,590</u>	<u>60,090</u>	<u>(8,500)</u>
Total budgetary expenditures . . . . .	<u>68,590</u>	<u>68,590</u>	<u>60,090</u>	<u>(8,500)</u>
Net change in fund balance. . . . .	(42,590)	(42,590)	20,556	63,146
<b>Budgetary fund balance at beginning of year. . . . .</b>				
61,258	61,258	61,258	-	-
Prior year encumbrances appropriated . .	<u>52,590</u>	<u>52,590</u>	<u>52,590</u>	<u>-</u>
<b>Budgetary fund balance at end of year. . .</b>	<b>\$ 71,258</b>	<b>\$ 71,258</b>	<b>\$ 134,404</b>	<b>\$ 63,146</b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**PROBATION - MUNICIPAL COURT**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
			<b>Budgetary Basis</b>	
<b>Budgetary revenues:</b>				
Licenses and permits . . . . .	\$ 75,000	\$ 75,000	\$ 64,268	\$ (10,732)
Other . . . . .	-	-	30,473	30,473
Total budgetary revenues . . . . .	<u>75,000</u>	<u>75,000</u>	<u>94,741</u>	<u>19,741</u>
<b>Budgetary expenditures:</b>				
Current:				
Security of persons and property				
Personal services . . . . .	32,284	60,684	57,850	(2,834)
Contract services . . . . .	37,609	37,609	37,525	(84)
Materials and supplies. . . . .	4,048	6,048	3,064	(2,984)
Capital outlay . . . . .	30,473	30,473	30,473	-
Total security of persons and property.	<u>104,414</u>	<u>134,814</u>	<u>128,912</u>	<u>(5,902)</u>
Total budgetary expenditures . . . . .	<u>104,414</u>	<u>134,814</u>	<u>128,912</u>	<u>(5,902)</u>
Net change in fund balance . . . . .	(29,414)	(59,814)	(34,171)	25,643
<b>Budgetary fund balance at</b>				
<b>beginning of year. . . . .</b>	<u>465,991</u>	<u>465,991</u>	<u>465,991</u>	<u>-</u>
<b>Prior year encumbrances appropriated . . .</b>	<u>34,880</u>	<u>34,880</u>	<u>34,880</u>	<u>-</u>
<b>Budgetary fund balance at end of year. . .</b>	<u><u>\$ 471,457</u></u>	<u><u>\$ 441,057</u></u>	<u><u>\$ 466,700</u></u>	<u><u>\$ 25,643</u></u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**SPECIAL PROJECTS - COURTS**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Fines and forfeitures . . . . .	\$ 190,000	\$ 190,000	\$ 182,986	\$ (7,014)
Total budgetary revenues . . . . .	<u>190,000</u>	<u>190,000</u>	<u>182,986</u>	<u>(7,014)</u>
<b>Budgetary expenditures:</b>				
Current:				
Security of persons and property				
Contract services . . . . .	149,023	221,753	155,928	(65,825)
Materials and supplies. . . . .	28,417	28,417	18,130	(10,287)
Capital outlay . . . . .	68,200	68,200	36,675	(31,525)
Total security of persons and property .	<u>245,640</u>	<u>318,370</u>	<u>210,733</u>	<u>(107,637)</u>
Total budgetary expenditures . . . . .	<u>245,640</u>	<u>318,370</u>	<u>210,733</u>	<u>(107,637)</u>
Net change in fund balance . . . . .	(55,640)	(128,370)	(27,747)	100,623
<b>Budgetary fund balance at beginning of year. . . . .</b>				
628,606	628,606	628,606	-	-
Prior year encumbrances appropriated . .	<u>61,040</u>	<u>61,040</u>	<u>61,040</u>	<u>-</u>
<b>Budgetary fund balance at end of year. . . . .</b>	<b>\$ 634,006</b>	<b>\$ 561,276</b>	<b>\$ 661,899</b>	<b>\$ 100,623</b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**LEGAL RESEARCH - COURTS**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Fines and forfeitures . . . . .	\$ 20,000	\$ 20,000	\$ 20,162	\$ 162
Total budgetary revenues . . . . .	<u>20,000</u>	<u>20,000</u>	<u>20,162</u>	<u>162</u>
<b>Budgetary expenditures:</b>				
Current:				
Security of persons and property				
Contract services . . . . .	20,000	20,000	11,888	(8,112)
Total security of persons and property.	<u>20,000</u>	<u>20,000</u>	<u>11,888</u>	<u>(8,112)</u>
Total budgetary expenditures . . . . .	<u>20,000</u>	<u>20,000</u>	<u>11,888</u>	<u>(8,112)</u>
Net change in fund balance . . . . .	-	-	8,274	8,274
<b>Budgetary fund balance at beginning of year. . . . .</b>				
	208,947	208,947	208,947	-
<b>Budgetary fund balance at end of year. . . . .</b>	<b>\$ 208,947</b>	<b>\$ 208,947</b>	<b>\$ 217,221</b>	<b>\$ 8,274</b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**COMMUNITY DEVELOPMENT BLOCK GRANT**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Intergovernmental . . . . .	\$ 1,683,901	\$ 1,684,651	\$ 1,070,650	\$ (614,001)
Special assessments . . . . .	35,000	35,000	85,411	50,411
Investment income . . . . .	2,500	2,500	13,772	11,272
Other . . . . .	85,100	85,100	78,904	(6,196)
Total budgetary revenues . . . . .	<u>1,806,501</u>	<u>1,807,251</u>	<u>1,248,737</u>	<u>(558,514)</u>
<b>Budgetary expenditures:</b>				
Current:				
Economic development				
Personal services . . . . .	456,475	456,475	317,219	(139,256)
Contract services . . . . .	599,545	600,295	123,870	(476,425)
Materials and supplies. . . . .	2,400	2,400	1,087	(1,313)
Capital outlay . . . . .	528,063	528,063	478,314	(49,749)
Other . . . . .	855,159	855,159	680,666	(174,493)
Total economic development . . . . .	<u>2,441,642</u>	<u>2,442,392</u>	<u>1,601,156</u>	<u>(841,236)</u>
Total budgetary expenditures . . . . .	<u>2,441,642</u>	<u>2,442,392</u>	<u>1,601,156</u>	<u>(841,236)</u>
Budgetary excess of expenditures over revenues . . . . .	(635,141)	(635,141)	(352,419)	282,722
<b>Budgetary other financing sources:</b>				
Transfers in . . . . .	<u>62,516</u>	<u>62,516</u>	<u>-</u>	<u>(62,516)</u>
Total budgetary other financing sources . . . . .	<u>62,516</u>	<u>62,516</u>	<u>-</u>	<u>(62,516)</u>
Net change in fund balance. . . . .	(572,625)	(572,625)	(352,419)	220,206
<b>Budgetary fund balance (deficit) at beginning of year. . . . .</b>				
Prior year encumbrances appropriated . . . . .	(109,393)	(109,393)	(109,393)	-
	<u>572,625</u>	<u>572,625</u>	<u>572,625</u>	<u>-</u>
<b>Budgetary fund balance (deficit) at end of year . . . . .</b>				
	<u>\$ (109,393)</u>	<u>\$ (109,393)</u>	<u>\$ 110,813</u>	<u>\$ 220,206</u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**HIGHWAY CONSTRUCTION**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with</b> <b>Final Budget -</b> <b>Over (Under)</b> <b>Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Intergovernmental . . . . .	\$ 145,000	\$ 145,000	\$ 153,545	\$ 8,545
Investment income . . . . .	6,000	6,000	12,965	6,965
Other . . . . .	1,000	1,000	5,689	4,689
Total budgetary revenues . . . . .	<u>152,000</u>	<u>152,000</u>	<u>172,199</u>	<u>20,199</u>
<b>Budgetary expenditures:</b>				
Capital outlay				
Contract services . . . . .	58,690	58,690	30,511	(28,179)
Materials and supplies . . . . .	119,489	119,489	62,977	(56,512)
Total capital outlay . . . . .	<u>178,179</u>	<u>178,179</u>	<u>93,488</u>	<u>(84,691)</u>
Total budgetary expenditures . . . . .	<u>178,179</u>	<u>178,179</u>	<u>93,488</u>	<u>(84,691)</u>
Net change in fund balance. . . . .	(26,179)	(26,179)	78,711	104,890
<b>Budgetary fund balance at</b>				
<b>beginning of year. . . . .</b>	<u>324,209</u>	<u>324,209</u>	<u>324,209</u>	<u>-</u>
<b>Prior year encumbrances appropriated . .</b>	<u>26,179</u>	<u>26,179</u>	<u>26,179</u>	<u>-</u>
<b>Budgetary fund balance at end of year. . .</b>	<u><u>\$ 324,209</u></u>	<u><u>\$ 324,209</u></u>	<u><u>\$ 429,099</u></u>	<u><u>\$ 104,890</u></u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**MOTOR VEHICLE LEVY**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Intergovernmental . . . . .	\$ 630,000	\$ 630,000	\$ 658,560	\$ 28,560
Investment income . . . . .	8,000	8,000	35,209	27,209
Total budgetary revenues . . . . .	<u>638,000</u>	<u>638,000</u>	<u>693,769</u>	<u>55,769</u>
<b>Budgetary expenditures:</b>				
Capital outlay				
Contract services . . . . .	226,161	226,161	217,280	(8,881)
Materials and supplies. . . . .	462,920	464,919	227,620	(237,299)
Capital outlay . . . . .	10,000	23,000	-	(23,000)
Total capital outlay . . . . .	<u>699,081</u>	<u>714,080</u>	<u>444,900</u>	<u>(269,180)</u>
Total budgetary expenditures . . . . .	<u>699,081</u>	<u>714,080</u>	<u>444,900</u>	<u>(269,180)</u>
Net change in fund balance. . . . .	(61,081)	(76,080)	248,869	324,949
<b>Budgetary fund balance at beginning of year. . . . .</b>				
835,240	835,240	835,240	-	-
Prior year encumbrances appropriated . . .	<u>61,081</u>	<u>61,081</u>	<u>61,081</u>	<u>-</u>
<b>Budgetary fund balance at end of year. . .</b>	<b>\$ 835,240</b>	<b>\$ 820,241</b>	<b>\$ 1,145,190</b>	<b>\$ 324,949</b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**HOME INVESTMENT**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Intergovernmental . . . . .	\$ 2,922,811	\$ 2,922,811	\$ 992,099	\$ (1,930,712)
Investment income . . . . .	5,500	5,500	12,419	6,919
Other . . . . .	116,750	116,750	194,817	78,067
Total budgetary revenues . . . . .	<u>3,045,061</u>	<u>3,045,061</u>	<u>1,199,335</u>	<u>(1,845,726)</u>
<b>Budgetary expenditures:</b>				
Current:				
Economic development				
Personal services . . . . .	158,406	158,406	108,867	(49,539)
Other . . . . .	4,558,870	4,558,870	1,707,412	(2,851,458)
Total economic development . . . . .	<u>4,717,276</u>	<u>4,717,276</u>	<u>1,816,279</u>	<u>(2,900,997)</u>
Total budgetary expenditures . . . . .	<u>4,717,276</u>	<u>4,717,276</u>	<u>1,816,279</u>	<u>(2,900,997)</u>
Net change in fund balance. . . . .	(1,672,215)	(1,672,215)	(616,944)	1,055,271
<b>Budgetary fund balance (deficit) at beginning of year. . . . .</b>				
Prior year encumbrances appropriated . . . . .	(1,243,185)	(1,243,185)	(1,243,185)	-
	<u>1,672,215</u>	<u>1,672,215</u>	<u>1,672,215</u>	<u>-</u>
<b>Budgetary fund balance (deficit) at end of year . . . . .</b>				
	<u>\$ (1,243,185)</u>	<u>\$ (1,243,185)</u>	<u>\$ (187,914)</u>	<u>\$ 1,055,271</u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**OPIOID SETTLEMENT**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Fines, forfeitures and settlements. . . . .	\$ -	\$ -	\$ 281,975	\$ 281,975
Total budgetary revenues. . . . .	<u>-</u>	<u>-</u>	<u>281,975</u>	<u>281,975</u>
Net change in fund balance. . . . .			281,975	281,975
<b>Budgetary fund balance at beginning of year. . . . .</b>	<u>241,894</u>	<u>241,894</u>	<u>241,894</u>	<u>-</u>
<b>Budgetary fund balance at end of year. . .</b>	<u>\$ 241,894</u>	<u>\$ 241,894</u>	<u>\$ 523,869</u>	<u>\$ 281,975</u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**TAX INCREMENT EQUIVALENT**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Payment in lieu of taxes. . . . .	\$ -	\$ 1,000	\$ 3,209	\$ 2,209
Total budgetary revenues . . . . .	<u>-</u>	<u>1,000</u>	<u>3,209</u>	<u>2,209</u>
<b>Budgetary expenditures:</b>				
Current:				
Economic development				
Contract services . . . . .	-	1,000	28	(972)
Total economic development . . . . .	<u>-</u>	<u>1,000</u>	<u>28</u>	<u>(972)</u>
Total budgetary expenditures . . . . .	<u>-</u>	<u>1,000</u>	<u>28</u>	<u>(972)</u>
Net change in fund balance. . . . .	-	-	3,181	3,181
<b>Budgetary fund balance at beginning of year. . . . .</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Budgetary fund balance at end of year. . .</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,181</u>	<u>\$ 3,181</u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**GENERAL BOND PAYMENT**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Basis</b>	
<b>Budgetary revenues:</b>				
Property and other taxes . . . . .	\$ 1,246,740	\$ 1,246,740	\$ 1,282,631	\$ 35,891
Intergovernmental . . . . .	174,395	174,395	179,416	5,021
<b>Total budgetary revenues . . . . .</b>	<b>1,421,135</b>	<b>1,421,135</b>	<b>1,462,047</b>	<b>40,912</b>
<b>Budgetary expenditures:</b>				
Current:				
General government				
Contract services . . . . .	102,000	102,000	34,995	(67,005)
Total general government . . . . .	102,000	102,000	34,995	(67,005)
Debt service:				
Principal retirement. . . . .	1,031,290	1,031,290	732,827	(298,463)
Interest . . . . .	227,460	227,460	206,553	(20,907)
Total debt service . . . . .	1,258,750	1,258,750	939,380	(319,370)
<b>Total budgetary expenditures . . . . .</b>	<b>1,360,750</b>	<b>1,360,750</b>	<b>974,375</b>	<b>(386,375)</b>
Budgetary excess of revenues over expenditures . . . . .	60,385	60,385	487,672	427,287
<b>Budgetary other financing sources:</b>				
Transfers in . . . . .	300,000	300,000	-	(300,000)
<b>Total budgetary other financing sources . . .</b>	<b>300,000</b>	<b>300,000</b>	<b>-</b>	<b>(300,000)</b>
Net change in fund balance. . . . .	360,385	360,385	487,672	127,287
<b>Budgetary fund balance at beginning of year. . . . .</b>	<b>2,266,798</b>	<b>2,266,798</b>	<b>2,266,798</b>	<b>-</b>
<b>Budgetary fund balance at end of year. . .</b>	<b>\$ 2,627,183</b>	<b>\$ 2,627,183</b>	<b>\$ 2,754,470</b>	<b>\$ 127,287</b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**GENERAL CAPITAL PROJECTS**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Basis</b>	
<b>Budgetary revenues:</b>				
Intergovernmental . . . . .	\$ 5,101,200	\$ 5,400,280	\$ 5,268,125	\$ (132,155)
Other . . . . .	-	-	10,000	10,000
<b>Total budgetary revenues . . . . .</b>	<b>5,101,200</b>	<b>5,400,280</b>	<b>5,278,125</b>	<b>(122,155)</b>
<b>Budgetary expenditures:</b>				
Capital outlay				
Contract services . . . . .	978,500	978,500	147,568	(830,932)
Capital outlay . . . . .	15,313,007	19,557,087	11,225,054	(8,332,033)
Total capital outlay . . . . .	16,291,507	20,535,587	11,372,622	(9,162,965)
<b>Total budgetary expenditures . . . . .</b>	<b>16,291,507</b>	<b>20,535,587</b>	<b>11,372,622</b>	<b>(9,162,965)</b>
Budgetary excess of expenditures over revenues . . . . .	(11,190,307)	(15,135,307)	(6,094,497)	9,040,810
<b>Budgetary other financing sources:</b>				
Bond issuance. . . . .	950,000	950,000	-	(950,000)
Loan issuance . . . . .	3,225,500	3,225,500		(3,225,500)
Transfers in . . . . .	500,000	4,690,000	2,690,000	(2,000,000)
<b>Total budgetary other financing sources . . . . .</b>	<b>4,675,500</b>	<b>8,865,500</b>	<b>2,690,000</b>	<b>(6,175,500)</b>
Net change in fund balance. . . . .	(6,514,807)	(6,269,807)	(3,404,497)	2,865,310
<b>Budgetary fund balance (deficit) at beginning of year. . . . .</b>	<b>(5,206,191)</b>	<b>(5,206,191)</b>	<b>(5,206,191)</b>	<b>-</b>
<b>Prior year encumbrances appropriated . . . . .</b>	<b>6,269,807</b>	<b>6,269,807</b>	<b>6,269,807</b>	<b>-</b>
<b>Budgetary fund balance (deficit) at end of year . . . . .</b>	<b>\$ (5,451,191)</b>	<b>\$ (5,206,191)</b>	<b>\$ (2,340,881)</b>	<b>\$ 2,865,310</b>

**CITY OF WARREN, OHIO**  
**COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES**  
**FUND DESCRIPTIONS - ENTERPRISE FUNDS**

**Enterprise Funds**

The enterprise funds are used to account for the City's sewer, water and sanitation operations. These operations are financed and operated in a manner similar to that of a private business enterprise. The intent of the City is that the costs (expenses including depreciation) of providing goods and services on a continuing basis be recovered primarily through user charges. Following is a description of the City's enterprise funds:

**Major Enterprise Funds**

***Sewer***

To account for the operations of providing sewage services to customers and to maintain the local sewer system of the City.

***Water***

To account for the operations of providing water services to customers and to maintain the local water system of the City.

***Sanitation***

To account for the operations of providing sanitation services to customers within the City.

**Nonmajor Enterprise Funds**

***City Redevelopment***

To account for the purchase, leasing and eventual sale of land and buildings by the City.

***Downtown Parking***

To account for user fees and related operations of various city-owned downtown parking facilities.

***Stormwater Utility***

To account for the storm drainage runoff service provided to the residential and commercial users of the City and to some residents of the County.

**CITY OF WARREN, OHIO**

**COMBINING STATEMENT OF NET POSITION  
NONMAJOR ENTERPRISE FUNDS**  
DECEMBER 31, 2024

	<b>City Redevelopment</b>	<b>Downtown Parking</b>	<b>Stormwater Utility</b>	<b>Totals</b>
<b>Assets:</b>				
Current assets:				
Equity in pooled cash, cash equivalents and investments . . . . .	\$ 299,375	\$ 22,850	\$ 5,005,042	\$ 5,327,267
Receivables (net of allowance for uncollectibles):				
Accounts . . . . .	7,715	500	543,103	551,318
Accrued interest . . . . .	4,366	-	-	4,366
Leases . . . . .	202,977	-	-	202,977
Total current assets . . . . .	<u>514,433</u>	<u>23,350</u>	<u>5,548,145</u>	<u>6,085,928</u>
Noncurrent assets:				
Leases receivable . . . . .	1,370,393	-	-	1,370,393
Net pension asset . . . . .	-	-	1,517	1,517
Net OPEB asset . . . . .	-	-	5,816	5,816
Capital assets:				
Non-depreciable/amortized capital assets . . . . .	133,280	155,761	-	289,041
Depreciable/amortized capital assets, net . . . . .	1,428,199	456,558	2,317,890	4,202,647
Total capital assets, net . . . . .	<u>1,561,479</u>	<u>612,319</u>	<u>2,317,890</u>	<u>4,491,688</u>
Total noncurrent assets . . . . .	<u>2,931,872</u>	<u>612,319</u>	<u>2,325,223</u>	<u>5,869,414</u>
Total assets . . . . .	<u>3,446,305</u>	<u>635,669</u>	<u>7,873,368</u>	<u>11,955,342</u>
<b>Deferred outflows of resources:</b>				
Pension . . . . .	-	-	55,424	55,424
OPEB . . . . .	-	-	6,306	6,306
Total deferred outflows of resources . . . . .	<u>-</u>	<u>-</u>	<u>61,730</u>	<u>61,730</u>
<b>Liabilities:</b>				
Current liabilities:				
Accounts payable. . . . .	12,879	8,923	42,898	64,700
Accrued wages and benefits payable. . . . .	-	-	4,598	4,598
Due to other governments . . . . .	-	-	2,300	2,300
Current portion of compensated absences . . . . .	-	-	20,235	20,235
Current portion of OPWC loans . . . . .	-	-	1,798	1,798
Current portion of lease payable . . . . .	-	-	82,554	82,554
Total current liabilities. . . . .	<u>12,879</u>	<u>8,923</u>	<u>154,383</u>	<u>176,185</u>
Long-term liabilities:				
Compensated absences payable. . . . .	-	-	41,689	41,689
OPWC loans payable . . . . .	-	-	28,758	28,758
Lease payable. . . . .	-	-	84,566	84,566
Net pension liability. . . . .	-	-	175,340	175,340
Total long-term liabilities . . . . .	<u>-</u>	<u>-</u>	<u>330,353</u>	<u>330,353</u>
Total liabilities . . . . .	<u>12,879</u>	<u>8,923</u>	<u>484,736</u>	<u>506,538</u>
<b>Deferred inflows of resources:</b>				
Lease . . . . .	1,474,947	-	-	1,474,947
Pension . . . . .	-	-	31,958	31,958
OPEB . . . . .	-	-	3,425	3,425
Total deferred inflows of resources. . . . .	<u>1,474,947</u>	<u>-</u>	<u>35,383</u>	<u>1,510,330</u>
<b>Net position:</b>				
Net investment in capital assets . . . . .	1,561,479	612,319	2,120,214	4,294,012
Restricted for pension and OPEB. . . . .			7,333	7,333
Unrestricted . . . . .	397,000	14,427	5,287,432	5,698,859
Total net position . . . . .	<u>\$ 1,958,479</u>	<u>\$ 626,746</u>	<u>\$ 7,414,979</u>	<u>\$ 10,000,204</u>

**CITY OF WARREN, OHIO**

**COMBINING STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET POSITION  
NONMAJOR ENTERPRISE FUNDS  
FOR THE FISCAL YEAR ENDED DECEMBER 31, 2024**

	<b>City Redevelopment</b>	<b>Downtown Parking</b>	<b>Stormwater Utility</b>	<b>Totals</b>
<b>Operating revenues:</b>				
Charges for services. . . . .	\$ 325,703	\$ 20,069	\$ 950,419	\$ 1,296,191
Other operating revenues . . . . .	5	91	-	96
Total operating revenues . . . . .	<u>325,708</u>	<u>20,160</u>	<u>950,419</u>	<u>1,296,287</u>
<b>Operating expenses:</b>				
Personal services . . . . .	-	-	179,055	179,055
Contract services. . . . .	299,209	114,912	323,375	737,496
Materials and supplies. . . . .	7,861	60	21,138	29,059
Utilities . . . . .	77,591	5,970	-	83,561
Depreciation/amortization . . . . .	82,127	48,058	191,337	321,522
Other. . . . .	-	-	191	191
Total operating expenses . . . . .	<u>466,788</u>	<u>169,000</u>	<u>715,096</u>	<u>1,350,884</u>
Operating income (loss). . . . .	<u>(141,080)</u>	<u>(148,840)</u>	<u>235,323</u>	<u>(54,597)</u>
<b>Nonoperating revenues (expenses):</b>				
Interest expense . . . . .	-	-	(6,028)	(6,028)
Interest income . . . . .	50,498	-	-	50,498
Total nonoperating revenues (expenses) . . . . .	<u>50,498</u>	<u>-</u>	<u>(6,028)</u>	<u>44,470</u>
Income (loss) before capital contributions and transfers. . . . .	<u>(90,582)</u>	<u>(148,840)</u>	<u>229,295</u>	<u>(10,127)</u>
Transfers in. . . . .	-	104,000	43,311	147,311
Capital contributions. . . . .	950,915	-	-	950,915
Changes in net position . . . . .	860,333	(44,840)	272,606	1,088,099
Net position as previously reported. . . . .	1,098,146	671,586	7,174,112	8,943,844
Restatement - change in accounting principle . . . . .	-	-	(31,739)	(31,739)
<b>Net position at beginning of year (restated)</b> . . . . .	<u>1,098,146</u>	<u>671,586</u>	<u>7,142,373</u>	<u>8,912,105</u>
<b>Net position at end of year</b> . . . . .	<u>\$ 1,958,479</u>	<u>\$ 626,746</u>	<u>\$ 7,414,979</u>	<u>\$ 10,000,204</u>

**CITY OF WARREN, OHIO**  
**COMBINING STATEMENT OF CASH FLOWS**  
**NONMAJOR ENTERPRISE FUNDS**  
**FOR THE FISCAL YEAR ENDED DECEMBER 31, 2024**

	<b>City Redevelopment</b>	<b>Downtown Parking</b>	<b>Stormwater Utility</b>	<b>Totals</b>
<b>Cash flows from operating activities:</b>				
Cash received from customers . . . . .	305,764	20,069	1,017,215	\$ 1,343,048
Cash received from other operations . . . . .	5	91	-	96
Cash payments for personal services . . . . .	-	-	(221,201)	(221,201)
Cash payments for contractual services . . . . .	(279,974)	(114,912)	(338,530)	(733,416)
Cash payments for materials and supplies . . . . .	(36,388)	(60)	(5,742)	(42,190)
Cash payments for utilities . . . . .	(78,395)	(6,462)	-	(84,857)
Cash payments for other expenses . . . . .	-	-	(191)	(191)
Net cash provided by (used in) operating activities . . . . .	<u>(88,988)</u>	<u>(101,274)</u>	<u>451,551</u>	<u>261,289</u>
<b>Cash flows from noncapital financing activities:</b>				
Cash received in transfers in from other funds . . . . .	-	104,000	43,311	147,311
<b>Cash flows from capital and related financing activities:</b>				
Principal retirement . . . . .	-	-	(82,391)	(82,391)
Interest expense . . . . .	-	-	(6,028)	(6,028)
Interest received from leases . . . . .	51,042	-	-	51,042
Net cash provided by (used in) capital and related financing activities . . . . .	<u>51,042</u>	<u>-</u>	<u>(88,419)</u>	<u>(37,377)</u>
Net increase (decrease) in cash and cash equivalents . . .	<u>(37,946)</u>	<u>2,726</u>	<u>406,443</u>	<u>371,223</u>
<b>Cash and cash equivalents at beginning of year . . . . .</b>	<b>337,321</b>	<b>20,124</b>	<b>4,598,599</b>	<b>4,956,044</b>
<b>Cash and cash equivalents at end of year . . . . .</b>	<b><u>\$ 299,375</u></b>	<b><u>\$ 22,850</u></b>	<b><u>\$ 5,005,042</u></b>	<b><u>\$ 5,327,267</u></b>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>				
Operating income (loss) . . . . .	(141,080)	(148,840)	235,323	\$ (54,597)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation/amortization . . . . .	82,127	48,058	191,337	321,522
Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources:				
(Increase) decrease in accounts receivable. . . . .	(5,570)	-	66,796	61,226
Decrease in lease receivable . . . . .	196,338	-	-	196,338
(Increase) in net pension asset . . . . .	-	-	(5,816)	(5,816)
(Increase) in net OPEB asset . . . . .	-	-	(20)	(20)
Decrease in deferred outflows - pension . . . . .	-	-	59,459	59,459
Decrease in deferred outflows - OPEB . . . . .	-	-	10,748	10,748
Increase (decrease) in accounts payable. . . . .	(10,096)	(492)	241	(10,347)
Increase in accrued wages and benefits. . . . .	-	-	2,697	2,697
Increase in due to other governments . . . . .	-	-	416	416
(Decrease) in compensated absences payable . . . . .	-	-	(30,303)	(30,303)
(Decrease) in net pension liability. . . . .	-	-	(90,139)	(90,139)
(Decrease) in net OPEB liability . . . . .	-	-	(5,443)	(5,443)
(Decrease) in deferred inflows - lease. . . . .	(210,707)	-	-	(210,707)
Increase in deferred inflows - pension. . . . .	-	-	14,883	14,883
Increase in deferred inflows - OPEB . . . . .	-	-	1,372	1,372
Net cash provided by (used in) operating activities . . . . .	<u>\$ (88,988)</u>	<u>\$ (101,274)</u>	<u>\$ 451,551</u>	<u>\$ 261,289</u>
<b>Non-cash capital transactions:</b>				
During 2024, the City Redevelopment fund received capital contributions of \$950,915 from governmental activities..				

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN  
FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**SEWER**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Basis</b>	
<b>Budgetary operating revenues:</b>				
Charges for services . . . . .	\$ 10,629,955	\$ 10,644,955	\$ 10,662,526	\$ 17,571
Other . . . . .	5,000	5,000	46,557	41,557
Total budgetary operating revenues . . . . .	<u>10,634,955</u>	<u>10,649,955</u>	<u>10,709,083</u>	<u>59,128</u>
<b>Budgetary operating expenses:</b>				
Personal services. . . . .	5,365,899	5,315,899	3,686,033	(1,629,866)
Contract services. . . . .	3,429,103	3,569,685	2,415,644	(1,154,041)
Materials and supplies. . . . .	1,456,101	1,456,103	565,793	(890,310)
Capital outlay . . . . .	68,876,880	68,676,880	16,214,379	(52,462,501)
Administrative costs. . . . .	750,000	750,000	-	(750,000)
Utilities . . . . .	1,016,926	941,267	667,913	(273,354)
Other. . . . .	4,500	4,575	2,163	(2,412)
Total budgetary operating expenses. . . . .	<u>80,899,409</u>	<u>80,714,409</u>	<u>23,551,925</u>	<u>57,162,484</u>
Operating loss . . . . .	<u>(70,264,454)</u>	<u>(70,064,454)</u>	<u>(12,842,842)</u>	<u>57,221,612</u>
<b>Budgetary nonoperating revenues expenses):</b>				
Loan issuance. . . . .	61,858,160	61,858,160	10,546,702	(51,311,458)
Debt service:				
Principal retirement. . . . .	(2,077,256)	(2,273,394)	(2,263,787)	9,607
Interest expense. . . . .	(441,870)	(445,732)	(445,732)	-
Total budgetary nonoperating revenues (expenses) . . . . .	<u>59,339,034</u>	<u>59,139,034</u>	<u>7,837,183</u>	<u>(51,301,851)</u>
Net change in fund equity. . . . .	<u>(10,925,420)</u>	<u>(10,925,420)</u>	<u>(5,005,659)</u>	<u>5,919,761</u>
<b>Budgetary fund equity (deficit) at beginning of year. . . . .</b>	<u>(3,558,484)</u>	<u>(3,558,484)</u>	<u>(3,558,484)</u>	<u>-</u>
<b>Prior year encumbrances appropriated . .</b>	<u>10,925,420</u>	<u>10,925,420</u>	<u>10,925,420</u>	<u>-</u>
<b>Budgetary fund equity (deficit) at end of year . . . . .</b>	<u><u>\$ (3,558,484)</u></u>	<u><u>\$ (3,558,484)</u></u>	<u><u>\$ 2,361,277</u></u>	<u><u>\$ 5,919,761</u></u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN  
FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**WATER**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Basis</b>	
<b>Budgetary operating revenues:</b>				
Charges for services . . . . .	\$ 12,774,117	\$ 12,774,117	\$ 14,030,000	\$ 1,255,883
Other . . . . .	<u>357,350</u>	<u>357,350</u>	<u>338,079</u>	<u>(19,271)</u>
Total budgetary operating revenues . . . . .	<u>13,131,467</u>	<u>13,131,467</u>	<u>14,368,079</u>	<u>1,236,612</u>
<b>Budgetary operating expenses:</b>				
Personal services. . . . .	6,556,277	6,534,027	5,777,063	(756,964)
Contract services. . . . .	1,535,646	1,701,383	1,579,025	(122,358)
Materials and supplies. . . . .	2,843,181	3,265,680	3,208,669	(57,011)
Capital outlay . . . . .	7,455,030	31,491,125	30,867,084	(624,041)
Administrative costs. . . . .	177,802	177,802	-	(177,802)
Utilities . . . . .	656,365	625,628	545,965	(79,663)
Other. . . . .	<u>300,000</u>	<u>300,000</u>	<u>185,396</u>	<u>(114,604)</u>
Total budgetary operating expenses. . . . .	<u>19,524,301</u>	<u>44,095,645</u>	<u>42,163,202</u>	<u>(1,932,443)</u>
Operating (loss) . . . . .	<u>(6,392,834)</u>	<u>(30,964,178)</u>	<u>(27,795,123)</u>	<u>3,169,055</u>
<b>Budgetary nonoperating revenues expenses):</b>				
Loan issuance . . . . .	-	-	1,604,158	1,604,158
Debt service:				
Principal retirement. . . . .	(552,913)	(552,913)	(552,913)	-
Interest expense. . . . .	<u>(106,771)</u>	<u>(106,771)</u>	<u>(106,771)</u>	<u>-</u>
Total budgetary nonoperating revenues (expenses). . . . .	<u>(659,684)</u>	<u>(659,684)</u>	<u>944,474</u>	<u>1,604,158</u>
(Loss) before capital contributions . . . . .	<u>(7,052,518)</u>	<u>(31,623,862)</u>	<u>(26,850,649)</u>	<u>4,773,213</u>
Capital contributions . . . . .	<u>-</u>	<u>23,865,095</u>	<u>4,133,763</u>	<u>(19,731,332)</u>
Net change in fund equity. . . . .	<u>(7,052,518)</u>	<u>(7,758,767)</u>	<u>(22,716,886)</u>	<u>(14,958,119)</u>
<b>Budgetary fund equity (deficit) at beginning of year. . . . .</b>				
Prior year encumbrances appropriated . .	<u>(1,125,092)</u>	<u>(1,125,092)</u>	<u>(1,125,092)</u>	<u>-</u>
	<u>7,052,518</u>	<u>7,052,518</u>	<u>7,052,518</u>	<u>-</u>
<b>Budgetary fund equity (deficit) at end of year . . . . .</b>				
	<u>\$ (1,125,092)</u>	<u>\$ (1,831,341)</u>	<u>\$ (16,789,460)</u>	<u>\$ (14,958,119)</u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN  
FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**SANITATION**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Basis</b>	
<b>Budgetary operating revenues:</b>				
Charges for services . . . . .	\$ 4,464,217	\$ 4,464,217	\$ 4,332,786	\$ (131,431)
Other . . . . .	12,200	12,200	7,967	(4,233)
Total budgetary operating revenues . . . . .	<u>4,476,417</u>	<u>4,476,417</u>	<u>4,340,753</u>	<u>(135,664)</u>
<b>Budgetary operating expenses:</b>				
Personal services. . . . .	1,334,807	1,416,807	1,279,559	(137,248)
Contract services. . . . .	2,252,448	2,309,948	2,190,760	(119,188)
Materials and supplies. . . . .	478,674	478,674	366,784	(111,890)
Administrative costs. . . . .	180,000	180,000	-	(180,000)
Utilities . . . . .	19,726	17,000	14,437	(2,563)
Other. . . . .	300	300	128	(172)
Total budgetary operating expenses. . . . .	<u>4,265,955</u>	<u>4,402,729</u>	<u>3,851,668</u>	<u>551,061</u>
Operating income . . . . .	<u>210,462</u>	<u>73,688</u>	<u>489,085</u>	<u>415,397</u>
<b>Budgetary nonoperating revenues expenses):</b>				
Investment earnings . . . . .	-	-	293	293
Debt service:				
Principal retirement . . . . .	(288,461)	(288,461)	(288,461)	-
Interest expense. . . . .	<u>(11,539)</u>	<u>(11,539)</u>	<u>(10,904)</u>	<u>635</u>
Total budgetary nonoperating revenues (expenses) . . . . .	<u>(300,000)</u>	<u>(300,000)</u>	<u>(299,072)</u>	<u>928</u>
Income (loss) before capital contributions . . . . .	<u>(89,538)</u>	<u>(226,312)</u>	<u>190,013</u>	<u>416,325</u>
Capital contributions . . . . .	-	-	8,883	8,883
Net change in fund equity. . . . .	<u>(89,538)</u>	<u>(226,312)</u>	<u>198,896</u>	<u>425,208</u>
<b>Budgetary fund equity at beginning of year. . . . .</b>	<u>697,437</u>	<u>697,437</u>	<u>697,437</u>	<u>-</u>
<b>Prior year encumbrances appropriated . . . . .</b>	<u>89,538</u>	<u>89,538</u>	<u>89,538</u>	<u>-</u>
<b>Budgetary fund equity at end of year . . . . .</b>	<u><u>\$ 697,437</u></u>	<u><u>\$ 560,663</u></u>	<u><u>\$ 985,871</u></u>	<u><u>\$ 425,208</u></u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN  
FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**CITY REDEVELOPMENT**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
			<b>Budgetary Basis</b>	
<b>Budgetary operating revenues:</b>				
Charges for services . . . . .	\$ 325,000	\$ 325,000	\$ 356,806	\$ 31,806
Other . . . . .	-	-	5	5
Total budgetary operating revenues . . . . .	<u>325,000</u>	<u>325,000</u>	<u>356,811</u>	<u>31,811</u>
<b>Budgetary operating expenses:</b>				
Contract services. . . . .	264,088	310,808	310,501	(307)
Materials and supplies. . . . .	17,000	17,000	8,491	(8,509)
Capital outlay . . . . .	-	58,100	28,527	(29,573)
Utilities . . . . .	<u>121,000</u>	<u>111,530</u>	<u>78,395</u>	<u>(33,135)</u>
Total budgetary operating expenses. . . . .	<u>402,088</u>	<u>497,438</u>	<u>425,914</u>	<u>(71,524)</u>
Net change in fund equity. . . . .	(77,088)	(172,438)	(69,103)	103,335
<b>Budgetary fund equity at beginning of year. . . . .</b>	<u>260,233</u>	<u>260,233</u>	<u>260,233</u>	<u>-</u>
<b>Prior year encumbrances appropriated . . .</b>	<u>77,088</u>	<u>77,088</u>	<u>77,088</u>	<u>-</u>
<b>Budgetary fund equity at end of year . . . . .</b>	<u><b>\$ 260,233</b></u>	<u><b>\$ 164,883</b></u>	<u><b>\$ 268,218</b></u>	<u><b>\$ 103,335</b></u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN  
FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**DOWNTOWN PARKING**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>		<b>Variance with Final Budget - Over (Under) Actual Amounts</b>	
	<b>Original</b>		<b>Budgetary Basis</b>			
	<b>Final</b>		<b>Budgetary Basis</b>			
<b>Budgetary operating revenues:</b>						
Charges for services . . . . .	\$ 16,000	\$ 16,000	\$ 20,069	\$ 4,069		
Other operating revenues . . . . .	-	-	91	91		
Total budgetary operating revenues . . . . .	<u>16,000</u>	<u>16,000</u>	<u>20,160</u>	<u>4,160</u>		
<b>Budgetary operating expenses:</b>						
Contract services. . . . .	121,613	123,275	123,225	(50)		
Materials and supplies. . . . .	500	500	60	(440)		
Utilities . . . . .	6,200	6,738	6,462	(276)		
Total budgetary operating expenses. . . . .	<u>128,313</u>	<u>130,513</u>	<u>129,747</u>	<u>(766)</u>		
Operating (loss) before transfers . . . . .	(112,313)	(114,513)	(109,587)	4,926		
Transfers in . . . . .	<u>104,000</u>	<u>104,000</u>	<u>104,000</u>	<u>-</u>		
Net change in fund equity. . . . .	(8,313)	(10,513)	(5,587)	4,926		
<b>Budgetary fund equity at beginning of year. . . . .</b>						
	11,811	11,811	11,811	-		
Prior year encumbrances appropriated . . . . .	<u>8,313</u>	<u>8,313</u>	<u>8,313</u>	<u>-</u>		
<b>Budgetary fund equity at end of year . . . . .</b>	<b><u>\$ 11,811</u></b>	<b><u>\$ 9,611</u></b>	<b><u>\$ 14,537</u></b>	<b><u>\$ 4,926</u></b>		

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN  
FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**STORMWATER UTILITY**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Basis</b>	
<b>Budgetary operating revenues:</b>				
Charges for services . . . . .	\$ 1,372,299	\$ 1,372,299	\$ 1,017,215	\$ (355,084)
Total budgetary operating revenues . . . . .	<u>1,372,299</u>	<u>1,372,299</u>	<u>1,017,215</u>	<u>(355,084)</u>
<b>Budgetary operating expenses:</b>				
Personal services. . . . .	268,899	268,899	221,201	(47,698)
Contract services. . . . .	642,344	643,445	607,097	(36,348)
Materials and supplies. . . . .	33,313	33,313	22,563	(10,750)
Capital outlay . . . . .	343,000	343,000	-	(343,000)
Administrative costs. . . . .	180,000	178,900	-	(178,900)
Other. . . . .	2,000	2,000	191	(1,809)
Total budgetary operating expenses. . . . .	<u>1,469,556</u>	<u>1,469,557</u>	<u>851,052</u>	<u>(618,505)</u>
Operating income (loss) . . . . .	<u>(97,257)</u>	<u>(97,258)</u>	<u>166,163</u>	<u>263,421</u>
<b>Budgetary nonoperating (expense):</b>				
Debt service:				
Principal retirement. . . . .	<u>(1,800)</u>	<u>(1,800)</u>	<u>(1,797)</u>	<u>3</u>
Net change in fund equity. . . . .	<u>(99,057)</u>	<u>(99,058)</u>	<u>164,366</u>	<u>263,424</u>
<b>Budgetary fund equity at beginning of year. . . . .</b>				
	4,499,542	4,499,542	4,499,542	-
Prior year encumbrances appropriated . . .	<u>99,057</u>	<u>99,057</u>	<u>99,057</u>	<u>-</u>
<b>Budgetary fund equity at end of year . . .</b>	<b><u>\$ 4,499,542</u></b>	<b><u>\$ 4,499,541</u></b>	<b><u>\$ 4,762,965</u></b>	<b><u>\$ 263,424</u></b>

## **CITY OF WARREN, OHIO**

### **COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - INTERNAL SERVICE FUNDS**

#### **Internal Service Funds**

The internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governmental units, on a cost-reimbursement basis. Following is a description of the City's internal service funds:

#### ***Life Insurance and Hospitalization***

To account for the revenues and expenses associated with medical benefits provided to City employees and their covered dependents for which the City is self-insured.

#### ***Workers Compensation***

To account for claims applicable to years in which the City elects to be partially self-insured under a retrospective rating plan with the State of Ohio.

#### ***Data Processing***

To account for operations of the data processing department which provides services to various City departments on a cost-reimbursement basis.

#### ***Risk Management***

To account for expenses related to the general liability claims the City may have levied against it, except for police liability, which remains insured through a private insurance carrier.

**CITY OF WARREN, OHIO**  
**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**DECEMBER 31, 2023**

	<b>Life</b>				
	<b>Insurance and Hospitalization</b>	<b>Workers Compensation</b>	<b>Data Processing</b>	<b>Risk Management</b>	<b>Totals</b>
<b>Assets:</b>					
Current assets:					
Equity in pooled cash, cash equivalents and investments . . . . .	\$ 4,906,110	\$ 3,412,213	\$ 599,690	\$ 1,205,405	\$ 10,123,418
Total current assets . . . . .	<u>4,906,110</u>	<u>3,412,213</u>	<u>599,690</u>	<u>1,205,405</u>	<u>10,123,418</u>
Noncurrent assets:					
Net pension asset. . . . .	-	-	2,456	-	2,456
Net OPEB asset . . . . .	-	-	9,415	-	9,415
Capital assets:					
Depreciable/amortized capital assets, net . . . . .	-	-	106,363	-	106,363
Total noncurrent assets . . . . .	<u>-</u>	<u>-</u>	<u>118,234</u>	<u>-</u>	<u>118,234</u>
Total assets . . . . .	<u>4,906,110</u>	<u>3,412,213</u>	<u>717,924</u>	<u>1,205,405</u>	<u>10,241,652</u>
<b>Deferred outflows of resources:</b>					
Pension . . . . .	-	-	94,780	-	94,780
OPEB . . . . .	-	-	8,160	-	8,160
Total deferred outflows of resources . . . . .	<u>-</u>	<u>-</u>	<u>102,940</u>	<u>-</u>	<u>102,940</u>
<b>Liabilities:</b>					
Current liabilities:					
Accounts payable. . . . .	-	-	8,552	-	8,552
Accrued wages and benefits payable . . . . .	-	-	5,663	-	5,663
Due to other governments . . . . .	-	-	875	-	875
Claims payable . . . . .	1,137,533	138,316	-	1,665	1,277,514
Current portion of SBITA payable . . . . .	-	-	35,471	-	35,471
Current portion of compensated absences . . . . .	-	-	49,174	-	49,174
Accrued interest payable . . . . .	-	-	243	-	243
Total current liabilities. . . . .	<u>1,137,533</u>	<u>138,316</u>	<u>99,978</u>	<u>1,665</u>	<u>1,377,492</u>
Long-term liabilities:					
Claims payable . . . . .	-	719,519	-	-	719,519
Compensated absences payable. . . . .	-	-	105,085	-	105,085
SBITA payable . . . . .	-	-	61,532	-	61,532
Net pension liability . . . . .	-	-	283,827	-	283,827
Total long-term liabilities . . . . .	<u>-</u>	<u>719,519</u>	<u>450,444</u>	<u>-</u>	<u>1,169,963</u>
Total liabilities . . . . .	<u>1,137,533</u>	<u>857,835</u>	<u>550,422</u>	<u>1,665</u>	<u>2,547,455</u>
<b>Deferred inflows of resources:</b>					
Pension . . . . .	-	-	11,687	-	11,687
OPEB . . . . .	-	-	5,973	-	5,973
Total deferred inflows of resources. . . . .	<u>-</u>	<u>-</u>	<u>17,660</u>	<u>-</u>	<u>17,660</u>
<b>Net position:</b>					
Net investment in capital assets . . . . .	-	-	9,360	-	9,360
Restricted for pension and OPEB . . . . .	-	-	11,871	-	11,871
Unrestricted . . . . .	3,768,577	2,554,378	231,551	1,203,740	7,758,246
Total net position . . . . .	<u>\$ 3,768,577</u>	<u>\$ 2,554,378</u>	<u>\$ 252,782</u>	<u>\$ 1,203,740</u>	<u>\$ 7,779,477</u>

**CITY OF WARREN, OHIO**

COMBINING STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET POSITION  
**INTERNAL SERVICE FUNDS**  
FOR THE YEAR ENDED DECEMBER 31, 2023

	<b>Life</b>	<b>Insurance and Hospitalization</b>	<b>Workers Compensation</b>	<b>Data Processing</b>	<b>Risk Management</b>	<b>Totals</b>
<b>Operating revenues:</b>						
Charges for services . . . . .	\$ 6,311,890	\$ -	\$ 622,800	\$ 259,121	\$ 7,193,811	
Other operating revenues. . . . .	-	3,429	231	-	-	3,660
Total operating revenues. . . . .	<u>6,311,890</u>	<u>3,429</u>	<u>623,031</u>	<u>259,121</u>	<u>7,197,471</u>	
<b>Operating expenses:</b>						
Personal services . . . . .	-	-	303,994	-	303,994	
Contract services . . . . .	-	-	178,389	-	178,389	
Materials and supplies . . . . .	-	-	17,766	-	17,766	
Administrative costs . . . . .	-	178,305	-	-	178,305	
Utilities . . . . .	-	-	13,443	-	13,443	
Claims expense. . . . .	6,490,831	70,539	-	160,812	6,722,182	
Depreciation/amortization . . . . .	-	-	18,582	-	18,582	
Total operating expenses. . . . .	<u>6,490,831</u>	<u>248,844</u>	<u>532,174</u>	<u>160,812</u>	<u>7,432,661</u>	
Operating income (loss) . . . . .	<u>(178,941)</u>	<u>(245,415)</u>	<u>90,857</u>	<u>98,309</u>	<u>(235,190)</u>	
<b>Nonoperating expenses:</b>						
Interest expense. . . . .	-	-	(1,014)	-	(1,014)	
Total nonoperating expenses . . . . .	<u>-</u>	<u>-</u>	<u>(1,014)</u>	<u>-</u>	<u>(1,014)</u>	
Changes in net position . . . . .	(178,941)	(245,415)	89,843	98,309	(236,204)	
Net position as previously reported . . . . .	3,947,518	2,799,793	226,930	1,105,431	8,079,672	
Restatement - change in accounting principle . . . . .	-	-	(63,991)	-	(63,991)	
<b>Net position at beginning of year (restated) . . . . .</b>	<b><u>3,947,518</u></b>	<b><u>2,799,793</u></b>	<b><u>162,939</u></b>	<b><u>1,105,431</u></b>	<b><u>8,015,681</u></b>	
<b>Net position at end of year . . . . .</b>	<b><u>\$ 3,768,577</u></b>	<b><u>\$ 2,554,378</u></b>	<b><u>\$ 252,782</u></b>	<b><u>\$ 1,203,740</u></b>	<b><u>\$ 7,779,477</u></b>	

**CITY OF WARREN, OHIO**

**COMBINING STATEMENT OF CASH FLOWS  
INTERNAL SERVICE FUNDS  
FOR THE FISCAL YEAR ENDED DECEMBER 31, 2024**

	<b>Life Insurance and Hospitalization</b>	<b>Workers Compensation</b>	<b>Data Processing</b>	<b>Risk Management</b>	<b>Totals</b>
<b>Cash flows from operating activities:</b>					
Cash received from customers . . . . .	\$ 6,311,890	\$ -	\$ 622,800	\$ 259,121	\$ 7,193,811
Cash received from other operations . . . . .	-	3,429	231	-	3,660
Cash payments for personal services . . . . .	-	-	(304,039)	-	(304,039)
Cash payments for contractual services . . . . .	-	-	(176,236)	-	(176,236)
Cash payments for materials and supplies . . . . .	-	-	(13,810)	-	(13,810)
Cash payments for utilities . . . . .	-	-	(12,757)	-	(12,757)
Cash payments for claims . . . . .	(6,481,327)	(193,919)	-	(159,147)	(6,834,393)
Cash payments for administrative costs. . . . .	-	(178,305)	-	-	(178,305)
Net cash provided by (used in) operating activities . . . . .	<u>(169,437)</u>	<u>(368,795)</u>	<u>116,189</u>	<u>99,974</u>	<u>(322,069)</u>
<b>Cash flows from capital and related financing activities:</b>					
Aquisition of capital assets . . . . .	-	-	(6,650)	-	(6,650)
Principal retirement . . . . .	-	-	(11,861)	-	(11,861)
Interest expense . . . . .	-	-	(771)	-	(771)
Net cash used in capital and related financing activities . . . . .	<u>-</u>	<u>-</u>	<u>(19,282)</u>	<u>-</u>	<u>(19,282)</u>
Net increase (decrease) in cash and cash equivalents . . .	<u>(169,437)</u>	<u>(368,795)</u>	<u>96,907</u>	<u>99,974</u>	<u>(341,351)</u>
<b>Cash and cash equivalents at beginning of year . . .</b>	<b>5,075,547</b>	<b>3,781,008</b>	<b>502,783</b>	<b>1,105,431</b>	<b>10,464,769</b>
<b>Cash and cash equivalents at end of year. . . . .</b>	<b><u>\$ 4,906,110</u></b>	<b><u>\$ 3,412,213</u></b>	<b><u>\$ 599,690</u></b>	<b><u>\$ 1,205,405</u></b>	<b><u>\$ 10,123,418</u></b>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>					
Operating income (loss) . . . . .	\$ (178,941)	\$ (245,415)	\$ 90,857	\$ 98,309	\$ (235,190)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:					
Depreciation/amortization . . . . .	-	-	18,582	-	18,582
Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources:					
(Increase) in net pension asset. . . . .	-	-	(721)	-	(721)
(Increase) in net OPEB asset . . . . .	-	-	(9,415)	-	(9,415)
Decrease in deferred outflows - pension . . . . .	-	-	32,461	-	32,461
Decrease in deferred outflows - OPEB . . . . .	-	-	10,650	-	10,650
Increase in accounts payable . . . . .	-	-	6,795	-	6,795
Increase in accrued wages and benefits . . . . .	-	-	1,816	-	1,816
Increase in due to other governments . . . . .	-	-	281	-	281
Increase in compensated absences payable. . . . .	-	-	15,548	-	15,548
Increase (decrease) in claims payable . . . . .	9,504	(123,380)	-	1,665	(112,211)
(Decrease) in net pension liability . . . . .	-	-	(23,854)	-	(23,854)
(Decrease) in net OPEB liability. . . . .	-	-	(6,308)	-	(6,308)
(Decrease) in deferred inflows - pension . . . . .	-	-	(24,002)	-	(24,002)
Increase in deferred inflows - OPEB. . . . .	-	-	3,499	-	3,499
Net cash provided by (used in) operating activities . . . . .	<u>\$ (169,437)</u>	<u>\$ (368,795)</u>	<u>\$ 116,189</u>	<u>\$ 99,974</u>	<u>\$ (322,069)</u>

**Non-cash capital transactions:**

During 2024, the Data Processing fund entered into a \$108,864 subscription-based information technology arrangement payable.

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN  
FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**LIFE INSURANCE AND HOSPITALIZATION**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Basis</b>	
<b>Budgetary operating revenues:</b>				
Charges for services . . . . .	\$ 6,727,000	\$ 6,727,000	\$ 6,311,890	\$ (415,110)
Total budgetary operating revenues . . . . .	<u>6,727,000</u>	<u>6,727,000</u>	<u>6,311,890</u>	<u>(415,110)</u>
<b>Budgetary operating expenses:</b>				
Claims expense . . . . .	6,727,990	7,437,990	6,482,442	(955,548)
Total budgetary operating expenses. . . . .	<u>6,727,990</u>	<u>7,437,990</u>	<u>6,482,442</u>	<u>(955,548)</u>
Net change in fund equity. . . . .	(990)	(710,990)	(170,552)	540,438
<b>Budgetary fund equity at beginning of year. . . . .</b>				
5,074,557		5,074,557	5,074,557	-
990		990	990	-
<b>Prior year encumbrances appropriated . . .</b>				
<b>Budgetary fund equity at end of year . . .</b>	<u>\$ 5,074,557</u>	<u>\$ 4,364,557</u>	<u>\$ 4,904,995</u>	<u>\$ 540,438</u>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN  
FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**WORKERS COMPENSATION**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary operating revenues:</b>				
Charges for services . . . . .	\$ 450,000	\$ 450,000	\$ 3,429	\$ (446,571)
Total budgetary operating revenues . . . . .	<u>450,000</u>	<u>450,000</u>	<u>3,429</u>	<u>(446,571)</u>
<b>Budgetary operating expenses:</b>				
Contract services . . . . .	20,000	20,000	-	(20,000)
Claims expense. . . . .	230,000	305,000	193,919	(111,081)
Administrative costs . . . . .	<u>200,000</u>	<u>200,000</u>	<u>178,305</u>	<u>(21,695)</u>
Total budgetary operating expenses. . . . .	<u>450,000</u>	<u>525,000</u>	<u>372,224</u>	<u>(152,776)</u>
Net change in fund equity. . . . .	-	(75,000)	(368,795)	(293,795)
<b>Budgetary fund equity at beginning of year. . . . .</b>				
	<u>3,781,008</u>	<u>3,781,008</u>	<u>3,781,008</u>	<u>-</u>
<b>Budgetary fund equity at end of year . . . . .</b>	<b>\$ 3,781,008</b>	<b>\$ 3,706,008</b>	<b>\$ 3,412,213</b>	<b>\$ (293,795)</b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN  
FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**DATA PROCESSING**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
			<b>Budgetary Basis</b>	
<b>Budgetary operating revenues:</b>				
Charges for services . . . . .	\$ 622,800	\$ 622,800	\$ 622,800	\$ -
Other . . . . .	-	-	231	231
Total budgetary operating revenues . . . . .	<u>622,800</u>	<u>622,800</u>	<u>623,031</u>	<u>231</u>
<b>Budgetary operating expenses:</b>				
Personal services. . . . .	322,149	322,149	304,039	(18,110)
Contract services. . . . .	198,593	359,093	297,244	(61,849)
Materials and supplies. . . . .	19,521	26,521	25,363	(1,158)
Capital outlay . . . . .	15,500	22,200	6,650	(15,550)
Administrative costs . . . . .	36,000	36,000	-	(36,000)
Utilities . . . . .	17,710	17,710	12,757	(4,953)
Total budgetary operating expenses. . . . .	<u>609,473</u>	<u>783,673</u>	<u>646,053</u>	<u>(137,620)</u>
Net change in fund equity. . . . .	13,327	(160,873)	(23,022)	137,851
<b>Budgetary fund equity at beginning of year. . . . .</b>	500,969	500,969	500,969	-
<b>Prior year encumbrances appropriated . . .</b>	1,814	1,814	1,814	-
<b>Budgetary fund equity at end of year . . . .</b>	<b><u>\$ 516,110</u></b>	<b><u>\$ 341,910</u></b>	<b><u>\$ 479,761</u></b>	<b><u>\$ 137,851</u></b>

**CITY OF WARREN, OHIO**

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN  
FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
**RISK MANAGEMENT**  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b> <b>Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary operating revenues:</b>				
Charges for services . . . . .	\$ 200,000	\$ 200,000	\$ 259,121	\$ 59,121
Total budgetary operating revenues . . . . .	<u>200,000</u>	<u>200,000</u>	<u>259,121</u>	<u>59,121</u>
<b>Budgetary operating expenses:</b>				
Claims expense. . . . .	200,000	200,000	177,992	(22,008)
Total budgetary operating expenses. . . . .	<u>200,000</u>	<u>200,000</u>	<u>177,992</u>	<u>(22,008)</u>
Net change in fund equity. . . . .	-	-	81,129	81,129
<b>Budgetary fund equity at beginning of year. . . . .</b>				
	1,105,431	1,105,431	1,105,431	-
<b>Budgetary fund equity at end of year . . . . .</b>	<b>\$ 1,105,431</b>	<b>\$ 1,105,431</b>	<b>\$ 1,186,560</b>	<b>\$ 81,129</b>

**CITY OF WARREN, OHIO**

**COMBINING STATEMENTS  
FUND DESCRIPTIONS - CUSTODIAL FUNDS**

**Custodial Funds**

Custodial Funds are used to account for assets held by the City for individuals, private organizations, or other governmental units. The following are the City's custodial funds.

***Highway Patrol Fines***

To account for Highway Patrol fines collected and distributed to other entities.

***Warren Municipal Court***

To account for the the collection and distribution of Warren Municipal Court fines and forfeitures to other governments, organizations and individuals.

**CITY OF WARREN, OHIO**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION**  
**CUSTODIAL FUNDS**  
**DECEMBER 31, 2024**

	<b>Highway Patrol Fines</b>	<b>Warren Municipal Court</b>	<b>Total Custodial</b>
<b>Assets:</b>			
Cash in segregated accounts . . . . .	\$ -	\$ 296,780	\$ 296,780
Receivables (net of allowance for uncollectibles):			
Accounts . . . . .	<u>783</u>	-	<u>783</u>
Total assets	<u>783</u>	<u>296,780</u>	<u>297,563</u>
<b>Liabilities:</b>			
Due to other governments . . . . .	<u>783</u>	<u>296,780</u>	<u>297,563</u>
<b>Net position:</b>			
Restricted for other governments, organizations, and individuals . . . . .	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**CITY OF WARREN, OHIO**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**CUSTODIAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

	<b>Highway Patrol Fines</b>	<b>Warren Municipal Court</b>	<b>Total Custodial</b>
<b>Additions:</b>			
Fines and forfeitures for other governments, organizations and individuals . . . . .	\$ 12,736	\$ 1,598,962	\$ 1,611,698
<b>Deductions:</b>			
Fines and forfeitures distributions to other governments, organizations and individuals . . . . .	12,736	1,598,962	1,611,698
Net change in fiduciary net position . . . . .	-	-	-
<b>Net position at beginning of year</b> . . . . .	-	-	-
<b>Net position at end of year</b> . . . . .	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

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## **STATISTICAL SECTION**



**CITY OF WARREN, OHIO**  
STATISTICAL SECTION

This part of the City of Warren's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	180-189
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue sources, the income tax and the real and personal property tax.	190-199
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	200-207
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	208-209
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	210-215

**Sources:** Sources are noted on the individual schedules.

**CITY OF WARREN, OHIO**

**NET POSITION BY COMPONENT  
LAST TEN YEARS  
(ACCRUAL BASIS OF ACCOUNTING)**

	<b>2024</b>	<b>2023 (b)</b>	<b>2022</b>	<b>2021</b>
<b>Governmental activities</b>				
Net investment in capital assets	\$ 67,158,986	\$ 64,228,053	\$ 59,339,266	\$ 56,590,016
Restricted for:				
Debt service	3,264,163	2,399,892	2,355,078	1,905,286
Capital projects	3,682,589	3,402,971	4,569,726	1,952,424
Street maintenance	3,595,006	2,847,847	2,320,487	1,273,497
State highway	508,301	411,456	566,086	656,492
Law enforcement	348,726	564,347	398,612	255,636
Courts	1,730,445	1,785,607	1,740,341	1,852,603
Community development and improvements	6,547,799	6,344,906	6,346,377	5,810,710
Public health and welfare	1,179,378	-	-	-
General government	3,181	-	-	-
Pension and OPEB	381,864	56,170	-	-
Warren Hills landfill	-	-	-	-
Coronavirus relief	-	-	256,852	-
Unrestricted (deficit)	(9,693,484)	(6,017,812)	(12,281,096)	(16,478,271)
Total governmental activities net position	<u>\$ 78,706,954</u>	<u>\$ 76,023,437</u>	<u>\$ 65,611,729</u>	<u>\$ 53,818,393</u>
<b>Business-type activities</b>				
Net investment in capital assets	\$ 41,033,462	\$ 35,769,053	\$ 33,824,610	\$ 31,320,397
Pension and OPEB	438,246	72,787	-	-
Unrestricted (deficit)	13,347,582	10,982,193	11,588,227	5,301,861
Total business-type activities net position	<u>\$ 54,819,290</u>	<u>\$ 46,824,033</u>	<u>\$ 45,412,837</u>	<u>\$ 36,622,258</u>
<b>Total primary government</b>				
Net investment in capital assets	\$ 108,192,448	\$ 99,997,106	\$ 93,163,876	\$ 87,910,413
Restricted for:				
Debt service	3,264,163	2,399,892	2,355,078	1,905,286
Capital projects	3,682,589	3,402,971	4,569,726	1,952,424
Street maintenance	3,595,006	2,847,847	2,320,487	1,273,497
State highway	508,301	411,456	566,086	656,492
Law enforcement	348,726	564,347	398,612	255,636
Courts	1,730,445	1,785,607	1,740,341	1,852,603
Community development and improvements	6,547,799	6,344,906	6,346,377	5,810,710
Public health and welfare	1,179,378	-	-	-
General government	3,181	-	-	-
Pension and OPEB	820,110	128,957	-	-
Warren Hills landfill	-	-	-	-
Coronavirus relief	-	-	256,852	-
Unrestricted (deficit)	3,654,098	4,964,381	(692,869)	(11,176,410)
Total primary government net position	<u>\$ 133,526,244</u>	<u>\$ 122,847,470</u>	<u>\$ 111,024,566</u>	<u>\$ 90,440,651</u>

Source: City of Warren, Financial Records

(a) Amounts have been restated to reflect the implementation of GASB Statement No. 75, which was implemented in 2018.  
(b) Amounts have been restated to reflect an error correction in the business-type activities at December 31, 2023.

<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017 (a)</b>	<b>2016</b>	<b>2015</b>
\$ 53,934,820	\$ 56,350,453	\$ 55,619,553	\$ 52,287,647	\$ 49,327,471	\$ 48,863,065
2,149,774	2,000,295	1,855,516	1,843,561	2,220,095	1,869,362
2,080,138	1,670,629	899,883	576,256	764,564	1,476,319
621,198	383,809	301,206	174,381	332,590	162,939
409,632	954,861	269,780	194,694	176,679	173,276
243,464	232,309	213,958	177,944	384,759	363,589
1,686,588	1,612,478	1,712,210	1,650,347	1,484,004	1,291,177
7,454,045	7,488,117	7,539,282	7,796,740	7,991,263	8,313,048
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	419,020	505,366	513,419	558,717
75,926	-	-	-	-	-
(23,313,455)	(27,781,560)	(44,328,382)	(45,830,560)	(23,448,369)	(21,620,364)
<u>\$ 45,342,130</u>	<u>\$ 42,911,391</u>	<u>\$ 24,502,026</u>	<u>\$ 19,376,376</u>	<u>\$ 39,746,475</u>	<u>\$ 41,451,128</u>
 \$ 28,454,187	 \$ 26,650,705	 \$ 25,470,873	 \$ 23,698,307	 \$ 23,136,628	 \$ 21,880,703
1,011,539	(3,893,992)	(4,183,784)	(1,116,494)	4,610,430	5,812,598
<u>\$ 29,465,726</u>	<u>\$ 22,756,713</u>	<u>\$ 21,287,089</u>	<u>\$ 22,581,813</u>	<u>\$ 27,747,058</u>	<u>\$ 27,693,301</u>
 \$ 82,389,007	 \$ 83,001,158	 \$ 81,090,426	 \$ 75,985,954	 \$ 72,464,099	 \$ 70,743,768
2,149,774	2,000,295	1,855,516	1,843,561	2,220,095	1,869,362
2,080,138	1,670,629	899,883	576,256	764,564	1,476,319
621,198	383,809	301,206	174,381	332,590	162,939
409,632	954,861	269,780	194,694	176,679	173,276
243,464	232,309	213,958	177,944	384,759	363,589
1,686,588	1,612,478	1,712,210	1,650,347	1,484,004	1,291,177
7,454,045	7,488,117	7,539,282	7,796,740	7,991,263	8,313,048
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	419,020	505,366	513,419	558,717
75,926	-	-	-	-	-
(22,301,916)	(31,675,552)	(48,512,166)	(46,947,054)	(18,837,939)	(15,807,766)
<u>\$ 74,807,856</u>	<u>\$ 65,668,104</u>	<u>\$ 45,789,115</u>	<u>\$ 41,958,189</u>	<u>\$ 67,493,533</u>	<u>\$ 69,144,429</u>

**CITY OF WARREN, OHIO**

**CHANGES IN NET POSITION**  
**LAST TEN YEARS**  
**(ACCRUAL BASIS OF ACCOUNTING)**

	<b>2024</b>	<b>2023 (a)</b>	<b>2022</b>	<b>2021</b>
<b>Program revenues:</b>				
Governmental activities:				
Charges for services:				
General government	\$ 804,223	\$ 799,234	\$ 789,504	\$ 771,189
Security of persons and property	1,272,137	1,388,761	1,193,873	1,333,149
Public health and welfare	959,376	-	-	-
Transportation	3,900	3,700	4,250	3,350
Community environment	504,375	521,846	630,647	414,111
Leisure time activity	27,969	28,239	42,285	15,529
Economic development	84,033	46,711	11,295	40,615
Operating grants and contributions:				
General government	2,784,446	4,068,388	2,011,455	473,249
Security of persons and property	296,009	186,124	115,612	21,757
Public health and welfare	421,467	944,694	-	-
Transportation	2,786,377	2,727,753	4,322,386	2,683,132
Community environment	-	-	-	-
Leisure time activity	327,043	132,375	-	-
Economic development	4,436,846	8,199,982	2,478,438	1,740,401
Capital grants and contributions:				
General government	10,000	266,777	-	-
Transportation	2,887,090	2,612,713	3,464,813	1,604,489
Community environment	1,675,580	489,346	-	-
Economic development	-	4,112,699	-	-
Total governmental activities program revenues	<u>19,280,871</u>	<u>26,529,342</u>	<u>15,064,558</u>	<u>9,100,971</u>
Business-type activities:				
Charges for services:				
Sewer	10,849,122	10,428,134	10,785,477	9,386,246
Water	14,356,272	13,321,523	13,162,348	12,424,364
Sanitation	4,361,535	4,232,497	4,181,100	3,893,994
Other business-type activities:				
City Redevelopment	325,703	312,015	306,234	342,874
Downtown parking	20,069	18,426	30,020	22,177
Stormwater Utility	950,419	1,045,537	1,029,856	1,036,517
Operating grants and contributions				
Sewer	128,860	260,266	64,850	1,337,951
Sanitation	-	-	4,733	197
Capital grants and contributions				
Sewer	718,057	291,632	-	-
Water	3,008,775	4,224,888	-	-
Sanitation	8,883	-	-	-
Other business-type activities:				
Stormwater Utility	-	-	-	-
Total business-type activities program revenues	<u>34,727,695</u>	<u>34,134,918</u>	<u>29,564,618</u>	<u>28,444,320</u>
Total primary government	<u><u>\$ 54,008,566</u></u>	<u><u>\$ 60,664,260</u></u>	<u><u>\$ 44,629,176</u></u>	<u><u>\$ 37,545,291</u></u>
<b>Expenses:</b>				
Governmental activities:				
General government	\$ 10,401,907	\$ 8,218,839	\$ 7,201,793	\$ 2,408,426
Security of persons and property	21,207,852	19,667,737	16,178,075	14,473,367
Public health and welfare	694,653	1,235,636	146,168	249,959
Transportation	4,543,395	4,427,414	4,266,505	3,543,295
Community environment	1,096,611	1,123,477	951,314	927,513
Leisure time activity	1,688,468	1,451,179	1,114,464	987,970
Economic development	6,764,428	11,658,332	1,834,764	3,545,821
Interest	215,446	232,473	124,673	149,532
Total governmental activities expenses	<u>46,612,760</u>	<u>48,015,087</u>	<u>31,817,756</u>	<u>26,285,883</u>

2020	2019	2018	2017	2016	2015
\$ 736,210	\$ 813,663	\$ 1,259,301	\$ 1,294,087	\$ 1,155,198	\$ 1,142,087
1,076,453	1,402,673	1,320,428	1,343,467	1,238,827	1,525,792
-	-	133,265	108,576	121,106	195,126
3,250	3,150	3,700	2,550	2,050	1,300
274,691	485,541	786,293	761,418	751,395	801,817
20,008	30,210	44,079	63,471	29,158	51,053
100,868	168,208	216,132	111,174	-	-
2,095,370	-	369	-	129	-
921,977	91,988	74,556	71,592	250,762	110,795
-	-	-	-	-	-
2,628,613	2,630,879	2,134,069	2,076,358	2,009,714	1,944,652
247	-	-	-	-	-
40,696	-	-	-	-	-
1,553,122	1,901,215	1,244,003	1,639,750	2,074,252	1,484,273
-	-	700,000	-	-	-
2,699,284	1,831,961	5,306,983	1,831,422	2,293,735	4,718,978
-	-	-	-	-	-
-	-	-	-	-	-
<u>12,150,789</u>	<u>9,359,488</u>	<u>13,223,178</u>	<u>9,303,865</u>	<u>9,926,326</u>	<u>11,975,873</u>
11,596,322	9,307,279	7,428,822	8,207,341	7,992,246	8,025,072
13,061,725	13,192,817	11,877,365	11,440,010	10,392,869	11,932,352
3,805,435	3,866,075	3,730,285	3,720,156	3,097,256	3,624,806
329,141	325,698	329,493	358,938	421,570	404,767
18,619	23,467	23,836	18,490	21,165	30,614
1,044,663	1,075,569	1,034,656	1,087,434	877,355	1,105,928
1,763,891	-	-	-	-	-
-	-	-	-	-	-
-	8,118	217,386	-	-	-
11,820	-	5,435	189,516	1,090,634	10,000
-	12,500	-	12,500	2,985	17,500
-	8,118	217,386	-	-	-
<u>31,631,616</u>	<u>27,819,641</u>	<u>24,864,664</u>	<u>25,034,385</u>	<u>23,896,080</u>	<u>25,151,039</u>
<u>\$ 43,782,405</u>	<u>\$ 37,179,129</u>	<u>\$ 38,087,842</u>	<u>\$ 34,338,250</u>	<u>\$ 33,822,406</u>	<u>\$ 37,126,912</u>
\$ 7,258,980	\$ 7,106,282	\$ 7,128,383	\$ 7,193,770	\$ 6,373,481	\$ 6,488,811
17,137,064	1,921,321	17,604,592	15,589,381	16,529,431	16,095,857
80,079	160,049	841,137	780,424	755,064	615,477
5,796,195	3,874,549	3,714,265	3,560,975	3,953,939	3,442,801
950,169	1,024,850	1,758,730	1,824,742	1,901,508	1,813,704
1,021,486	996,445	966,023	689,808	781,777	737,876
1,603,834	1,886,918	1,471,834	1,792,666	2,215,336	1,717,280
189,182	182,246	209,570	321,509	361,464	386,234
<u>34,036,989</u>	<u>17,152,660</u>	<u>33,694,534</u>	<u>31,753,275</u>	<u>32,872,000</u>	<u>31,298,040</u>

**CITY OF WARREN, OHIO**

**CHANGES IN NET POSITION  
LAST TEN YEARS (CONTINUED)  
(ACCRUAL BASIS OF ACCOUNTING)**

	<b>2024</b>	<b>2023 (a)</b>	<b>2022</b>	<b>2021</b>
<b>Business-type activities:</b>				
Sewer	\$ 9,030,387	\$ 10,415,643	\$ 6,535,621	\$ 8,208,884
Water	12,893,405	14,064,597	10,152,809	9,611,145
Sanitation	4,077,373	4,468,151	3,474,223	3,360,025
<b>Other business-type activities:</b>				
City Redevelopment	466,332	335,018	200,557	309,383
Downtown Parking	168,736	164,302	140,070	145,193
Stormwater Utility	716,038	940,516	579,658	365,502
Total business-type activities expenses	<u>27,352,271</u>	<u>30,388,227</u>	<u>21,082,938</u>	<u>22,000,132</u>
Total primary government	<u>\$ 73,965,031</u>	<u>\$ 78,403,314</u>	<u>\$ 52,900,694</u>	<u>\$ 48,286,015</u>
<b>Net (expense) revenue:</b>				
Governmental activities	\$ (27,331,889)	\$ (21,485,745)	\$ (16,753,198)	\$ (17,184,912)
Business-type activities	7,375,424	3,746,691	8,481,680	6,444,188
Total primary government net expense	<u>\$ (19,956,465)</u>	<u>\$ (17,739,054)</u>	<u>\$ (8,271,518)</u>	<u>\$ (10,740,724)</u>
<b>General revenues and other changes in net position:</b>				
Governmental activities				
Taxes:				
Property taxes levied for:				
General Purposes	\$ 230,040	\$ 175,763	\$ 154,355	\$ 168,976
Debt service	1,376,298	1,049,724	922,662	1,009,772
Income taxes levied for:				
General Purposes	25,057,055	25,007,964	23,966,106	22,774,896
Payment in lieu of taxes	3,209	-	-	-
Grants and entitlements				
not restricted to specific programs	3,094,251	2,101,593	1,911,269	1,635,077
Investment earnings	3,414,764	3,224,859	920,738	108,002
Change in fair value of investments	46,134	190,695	(224,911)	(66,394)
Miscellaneous	732,858	389,849	645,548	420,096
Special item	-	-	-	-
Transfers	(1,054,915)	(242,994)	250,767	(389,250)
Total governmental activities	<u>32,899,694</u>	<u>31,897,453</u>	<u>28,546,534</u>	<u>25,661,175</u>
Business-type activities				
Investment earnings	50,791	56,409	67,901	-
Miscellaneous	393,557	422,118	491,765	323,094
Transfers	1,054,915	242,994	(250,767)	389,250
Total business-type activities	<u>1,499,263</u>	<u>721,521</u>	<u>308,899</u>	<u>712,344</u>
Total primary government	<u>\$ 34,398,957</u>	<u>\$ 32,618,974</u>	<u>\$ 28,855,433</u>	<u>\$ 26,373,519</u>
<b>Change in net position:</b>				
Governmental activities	\$ 5,567,805	\$ 10,411,708	\$ 11,793,336	\$ 8,476,263
Business-type activities	8,874,687	4,468,212	8,790,579	7,156,532
Total primary government	<u>\$ 14,442,492</u>	<u>\$ 14,879,920</u>	<u>\$ 20,583,915</u>	<u>\$ 15,632,795</u>

Source: City of Warren, Financial Records

(a) Amounts have been restated for an error correction in the business-type activities at December 31, 2023.

<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
\$ 9,674,309	\$ 8,757,648	\$ 8,773,308	\$ 7,964,421	\$ 7,839,689	\$ 7,097,645
10,707,832	12,951,978	13,082,604	12,690,692	11,786,057	12,013,437
4,024,172	3,973,580	4,020,987	3,733,769	3,570,325	3,326,132
324,793	252,315	277,699	314,064	367,444	215,209
139,415	145,146	139,892	162,080	129,999	136,252
446,748	679,975	428,966	603,721	715,346	580,172
<u>25,317,269</u>	<u>26,760,642</u>	<u>26,723,456</u>	<u>25,468,747</u>	<u>24,408,860</u>	<u>23,368,847</u>
<u>\$ 59,354,258</u>	<u>\$ 43,913,302</u>	<u>\$ 60,417,990</u>	<u>\$ 57,222,022</u>	<u>\$ 57,280,860</u>	<u>\$ 54,666,887</u>
\$ (21,886,200)	\$ (7,793,172)	\$ (20,471,356)	\$ (22,449,410)	\$ (22,945,674)	\$ (19,322,167)
6,314,347	1,058,999	(1,858,792)	(434,362)	(512,780)	1,782,192
<u>\$ (15,571,853)</u>	<u>\$ (6,734,173)</u>	<u>\$ (22,330,148)</u>	<u>\$ (22,883,772)</u>	<u>\$ (23,458,454)</u>	<u>\$ (17,539,975)</u>
\$ 152,438	\$ 149,766	\$ 217,738	\$ -	\$ -	\$ -
906,325	902,413	835,333	1,337,229	1,136,724	1,221,461
<u>20,965,891</u>	<u>20,787,329</u>	<u>21,345,452</u>	<u>18,091,853</u>	<u>16,990,041</u>	<u>17,237,265</u>
1,703,961	2,461,054	2,336,729	1,974,260	1,458,525	1,601,526
232,284	326,622	260,018	125,442	117,016	73,839
(13,814)	125,816	12,050	5,522	(78,842)	-
431,854	306,244	678,226	579,992	1,646,101	1,698,877
-	1,233,293	-	-	-	-
<u>(62,000)</u>	<u>(90,000)</u>	<u>(88,540)</u>	<u>142,734</u>	<u>(28,544)</u>	<u>99,283</u>
<u>24,316,939</u>	<u>26,202,537</u>	<u>25,597,006</u>	<u>22,257,032</u>	<u>21,241,021</u>	<u>21,932,251</u>
-	-	12	-	-	-
332,666	320,625	475,516	217,224	537,993	364,640
62,000	90,000	88,540	(142,734)	28,544	(99,283)
<u>394,666</u>	<u>410,625</u>	<u>564,068</u>	<u>74,490</u>	<u>566,537</u>	<u>265,357</u>
<u>\$ 24,711,605</u>	<u>\$ 26,613,162</u>	<u>\$ 26,161,074</u>	<u>\$ 22,331,522</u>	<u>\$ 21,807,558</u>	<u>\$ 22,197,608</u>
\$ 2,430,739	\$ 18,409,365	\$ 5,125,650	\$ (192,378)	\$ (1,704,653)	\$ 2,610,084
6,709,013	1,469,624	(1,294,724)	(359,872)	53,757	2,047,549
<u>\$ 9,139,752</u>	<u>\$ 19,878,989</u>	<u>\$ 3,830,926</u>	<u>\$ (552,250)</u>	<u>\$ (1,650,896)</u>	<u>\$ 4,657,633</u>

**CITY OF WARREN, OHIO**

FUND BALANCES, GOVERNMENTAL FUNDS  
LAST TEN YEARS  
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>
<b>General fund:</b>					
Nonspendable	\$ 2,988	\$ 2,041	\$ 2,908	\$ 3,721	\$ 3,185
Restricted	-	-	-	-	-
Assigned	3,709,111	3,270,352	3,538,697	960,805	335,877
Unassigned	<u>16,042,627</u>	<u>14,376,831</u>	<u>9,484,993</u>	<u>8,104,740</u>	<u>7,122,090</u>
Total general fund	<u><u>\$ 19,754,726</u></u>	<u><u>\$ 17,649,224</u></u>	<u><u>\$ 13,026,598</u></u>	<u><u>\$ 9,069,266</u></u>	<u><u>\$ 7,461,152</u></u>
<b>All other governmental funds:</b>					
Nonspendable	\$ 997	\$ 2,988	\$ 74,399	\$ 287,000	\$ 35,240
Restricted	<u>18,937,688</u>	<u>15,088,696</u>	<u>15,740,332</u>	<u>11,489,913</u>	<u>13,992,830</u>
Total all other governmental funds	<u><u>\$ 18,938,685</u></u>	<u><u>\$ 15,091,684</u></u>	<u><u>\$ 15,814,731</u></u>	<u><u>\$ 11,776,913</u></u>	<u><u>\$ 14,028,070</u></u>

Source: City of Warren, Financial Records

<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
\$ 2,993	\$ 3,729	\$ 3,013	\$ 2,438	\$ 3,283
-	419,020	505,366	513,419	558,717
525,489	357,577	311,428	58,956	85,482
<u>6,181,529</u>	<u>4,379,649</u>	<u>2,141,301</u>	<u>973,017</u>	<u>1,729,249</u>
<u><b>\$ 6,710,011</b></u>	<u><b>\$ 5,159,975</b></u>	<u><b>\$ 2,961,108</b></u>	<u><b>\$ 1,547,830</b></u>	<u><b>\$ 2,376,731</b></u>
\$ 55,680	\$ -	\$ 12,130	\$ 100,125	\$ 133,500
<u>12,154,040</u>	<u>11,249,097</u>	<u>10,810,968</u>	<u>11,516,013</u>	<u>11,473,582</u>
<u><b>\$ 12,209,720</b></u>	<u><b>\$ 11,249,097</b></u>	<u><b>\$ 10,823,098</b></u>	<u><b>\$ 11,616,138</b></u>	<u><b>\$ 11,607,082</b></u>

**CITY OF WARREN, OHIO**

**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS  
LAST TEN YEARS  
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)**

	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>
<b>Revenues</b>				
Income taxes	\$ 25,219,058	\$ 25,044,445	\$ 23,893,321	\$ 22,029,137
Property and other taxes	1,496,995	1,171,204	1,148,480	1,167,822
Charges for services	41,364	1,296,338	657,193	2,489,106
Licenses and permits	1,226,949	1,154,134	1,344,672	1,116,328
Fines and forfeitures	1,567,169	1,403,252	1,200,327	1,326,788
Intergovernmental	19,944,368	24,132,835	13,858,690	7,415,648
Special assessments	85,411	43,656	8,244	20,887
Investment income	3,627,828	3,308,175	990,216	123,505
Rental income	86,747	156,707	94,077	64,667
Payment in lieu of taxes	3,209	-	-	-
Change in fair value of investments	46,134	190,695	(224,911)	(66,394)
Other	849,189	870,261	923,088	503,606
Total revenues	<u>54,194,421</u>	<u>58,771,702</u>	<u>43,893,397</u>	<u>36,191,100</u>
<b>Expenditures</b>				
Current:				
General government	9,318,093	8,901,753	9,084,625	8,875,951
Security of persons and property	19,206,109	17,721,959	16,819,500	16,088,835
Public health and welfare	694,653	1,235,636	146,168	249,959
Transportation	1,399,594	1,602,324	1,323,598	1,418,311
Community environment	1,045,037	1,099,588	1,160,649	1,106,962
Leisure time activity	1,040,581	837,193	615,300	587,238
Economic development	4,119,614	8,091,598	1,932,597	1,799,779
Capital outlay	10,299,356	14,653,696	7,567,759	5,180,151
Debt service:				
Principal retirement	800,900	710,698	1,016,868	983,775
Interest	213,981	221,531	128,980	153,932
Bond/refunding bond issuance costs	-	-	-	-
Total expenditures	<u>48,137,918</u>	<u>55,075,976</u>	<u>39,796,044</u>	<u>36,444,893</u>
Excess of revenues over (under) expenditures	<u>6,056,503</u>	<u>3,695,726</u>	<u>4,097,353</u>	<u>(253,793)</u>
<b>Other financing sources (uses)</b>				
Sale of refunding bonds	-	-	-	-
Sale of bonds	-	-	3,675,000	-
Payment to refunded bond escrow agent	-	-	-	-
Subscription-based information technology arrangement				
transaction	-	284,253	-	-
Capital lease transaction	-	-	-	-
Transfers in	2,690,000	1,805,483	1,917,502	1,678,327
Transfers (out)	<u>(2,794,000)</u>	<u>(1,885,883)</u>	<u>(1,694,705)</u>	<u>(2,067,577)</u>
Total other financing sources (uses)	<u>(104,000)</u>	<u>203,853</u>	<u>3,897,797</u>	<u>(389,250)</u>
Special items	-	-	-	-
Net change in fund balances	<u>\$ 5,952,503</u>	<u>\$ 3,899,579</u>	<u>\$ 7,995,150</u>	<u>\$ (643,043)</u>
Capital expenditures	6,684,070	10,951,803	7,228,244	7,258,904
Debt service as a percentage of noncapital expenditures	2.45%	2.11%	3.52%	3.90%

Source: City of Warren, Financial Records

2020	2019	2018	2017	2016	2015
\$ 20,585,133	\$ 21,366,470	\$ 20,679,002	\$ 19,574,834	\$ 16,115,081	\$ 16,939,262
1,094,959	1,057,186	1,077,304	1,256,067	1,249,316	1,283,266
2,124,396	2,243,738	2,529,584	2,315,057	2,252,949	2,172,819
939,702	1,147,063	2,097,794	1,932,851	1,849,308	2,103,295
1,051,119	1,403,081	1,325,672	1,361,117	1,236,826	1,543,176
11,553,584	8,615,087	11,153,774	7,502,554	7,826,195	9,923,751
25,206	11,257	11,048	10,104	10,522	16,123
256,514	371,119	283,645	164,024	137,484	101,689
47,384	72,543	71,054	69,529	72,547	48,899
-	-	-	-	-	-
(13,814)	125,816	12,050	5,522	(78,842)	-
482,726	692,911	535,500	730,284	1,951,250	1,842,483
<u>38,146,909</u>	<u>37,106,271</u>	<u>39,776,427</u>	<u>34,921,943</u>	<u>32,622,636</u>	<u>35,974,763</u>
9,116,227	8,186,636	8,339,458	7,825,008	7,631,063	8,101,494
17,146,880	16,231,802	15,404,934	15,083,909	14,431,020	15,786,930
80,079	160,049	812,647	730,301	729,262	607,931
1,788,584	1,496,750	1,533,931	1,459,169	1,438,403	1,690,699
981,143	997,224	1,646,638	1,707,294	1,844,028	1,786,984
430,169	396,652	396,792	286,373	458,214	418,546
1,583,003	1,870,301	1,442,020	1,749,327	2,199,189	1,711,494
3,195,098	4,074,972	6,367,244	3,310,574	3,437,790	7,107,269
1,000,850	867,828	897,828	792,828	872,828	869,882
193,385	194,288	227,290	271,418	372,140	395,033
-	-	-	69,003	-	-
<u>35,515,418</u>	<u>34,476,502</u>	<u>37,068,782</u>	<u>33,285,204</u>	<u>33,413,937</u>	<u>38,476,262</u>
<u>2,631,491</u>	<u>2,629,769</u>	<u>2,707,645</u>	<u>1,636,739</u>	<u>(791,301)</u>	<u>(2,501,499)</u>
-	-	-	5,095,000	-	-
-	-	-	-	-	-
-	-	-	(6,170,449)	-	-
-	-	-	-	-	-
-	305,298	-	-	-	-
223,644	2,112,228	1,066,097	937,283	336,868	1,237,739
(285,644)	(2,202,228)	(1,148,876)	(878,335)	(365,412)	(1,138,456)
<u>(62,000)</u>	<u>215,298</u>	<u>(82,779)</u>	<u>(1,016,501)</u>	<u>(28,544)</u>	<u>99,283</u>
-	(334,408)	-	-	-	-
<u>\$ 2,569,491</u>	<u>\$ 2,510,659</u>	<u>\$ 2,624,866</u>	<u>\$ 620,238</u>	<u>\$ (819,845)</u>	<u>\$ (2,402,216)</u>
1,728,319	4,353,720	6,719,065	3,786,808	3,257,331	8,068,858
3.53%	3.53%	3.71%	3.61%	4.13%	4.16%

**CITY OF WARREN, OHIO**

**ASSESSED VALUATION AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY  
LAST TEN YEARS**

<b>Year</b>	<b>Real Property</b>		<b>Public Utility Property</b>		<b>Total</b>	
	<b>Assessed Value</b>	<b>Estimated Actual Value (a)</b>	<b>Assessed Value</b>	<b>Estimated Actual Value (b)</b>	<b>Assessed Value</b>	<b>Estimated Actual Value</b>
2024	\$ 456,446,490	\$ 1,304,132,829	\$ 34,089,020	\$ 38,737,523	\$ 490,535,510	\$ 1,342,870,351
2023	349,460,180	998,457,657	32,437,160	36,860,409	381,897,340	1,035,318,066
2022	349,496,290	998,560,829	30,028,310	34,123,080	379,524,600	1,032,683,908
2021	349,066,070	997,331,629	26,406,090	30,006,920	375,472,160	1,027,338,549
2020	331,486,890	947,105,400	26,406,090	30,006,920	357,892,980	977,112,320
2019	332,548,410	950,138,314	24,539,800	27,886,136	357,088,210	978,024,451
2018	337,744,240	964,983,543	23,981,680	27,251,909	361,725,920	992,235,452
2017	344,190,630	983,401,800	22,702,200	25,797,955	366,892,830	1,009,199,755
2016	347,125,760	991,787,886	21,582,300	24,525,341	368,708,060	1,016,313,227
2015	350,800,170	1,002,286,200	20,536,880	23,337,364	371,337,050	1,025,623,564

Source: Trumbull County Auditor's Office

(a) Real property is assessed at 35% of actual value.  
 (b) Public utility is assessed at 88% percent of actual value.

<b>Total Direct Tax Rate</b>	<b>Assessed Value as a Percentage of Actual Value</b>
\$ 3.50	36.53%
3.50	36.89%
3.50	36.75%
3.50	36.55%
3.50	36.63%
3.50	36.51%
3.50	36.46%
3.50	36.35%
3.50	36.28%
3.50	36.21%

**CITY OF WARREN, OHIO**

**DIRECT AND OVERLAPPING PROPERTY TAX RATES  
(RATE PER \$1,000 OF ASSESSED VALUE)  
LAST TEN YEARS**

Collection Year	City Direct Rates				Overlapping Rates			
	General Obligation Debt	Police Pension	Fire Pension	Total Rate	Trumbull County	Warren City School District	Labrae Local School District	Howland Local School District
2024	\$ 2.90	\$ 0.30	\$ 0.30	\$ 3.50	\$ 12.30	\$ 59.85	\$ 53.00	\$ 45.05
2023	2.90	0.30	0.30	3.50	12.30	59.85	53.00	45.05
2022	2.90	0.30	0.30	3.50	12.30	65.10	54.60	49.15
2021	2.90	0.30	0.30	3.50	12.30	65.10	55.20	49.35
2020	2.90	0.30	0.30	3.50	12.30	66.05	55.80	49.70
2019	2.90	0.30	0.30	3.50	12.30	66.05	55.80	49.70
2018	2.90	0.30	0.30	3.50	12.30	65.20	55.80	43.55
2017	2.90	0.30	0.30	3.50	12.30	64.30	55.80	43.85
2016	2.90	0.30	0.30	3.50	12.30	63.90	56.50	43.95
2015	2.90	0.30	0.30	3.50	12.30	63.65	56.50	43.95

Source: Trumbull County Auditor's Office

**Overlapping Rates - Continued**

<b>Lakeview Local School District</b>	<b>Vocational School</b>	<b>Library</b>	<b>Total Tax Rates</b>	<b>Total Direct and Overlapping Rates</b>
\$ 45.85	\$ 2.40	\$ 1.00	\$ 219.45	\$ 222.95
48.85	2.40	1.00	222.45	225.95
48.95	2.40	1.00	233.50	237.00
49.25	2.40	1.00	234.60	238.10
50.85	2.40	1.00	238.10	241.60
50.85	2.40	1.00	238.10	241.60
50.90	2.40	1.00	231.15	234.65
51.40	2.40	1.00	231.05	234.55
51.65	2.40	1.00	231.70	235.20
46.60	2.40	1.00	226.40	229.90

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**CITY OF WARREN, OHIO**

**PRINCIPAL PROPERTY TAXPAYERS  
CURRENT YEAR AND NINE YEARS AGO**

**December 31, 2024**

<b>Taxpayer</b>	<b>Taxable Assessed Value</b>	<b>Rank</b>	<b>Percentage of Assessed Value</b>
Ohio Edison	\$ 19,843,600	1	4.05%
Medical Properties Trust of Warren-Steward LLC	13,321,160	2	2.72%
American Transmission Systems Inc	9,010,340	3	1.84%
East Ohio Gas Co	5,073,920	4	1.03%
Simon-Northbury LLC	2,753,960	5	0.56%
Rydyl I LLC	2,732,830	6	0.56%
Wal-Mart Stores Inc.	2,037,080	7	0.42%
NRR Commerce III LLC	1,993,860	8	0.41%
Warren Owner LLC	1,956,590	9	0.40%
Lowes Home Center Inc	1,868,800	10	0.38%
 Total, Top Ten Property Taxpayers	 \$ 60,592,140		 12.37%
 Total City Property Tax Assessed Valuation	 \$ 490,535,510		

**December 31, 2015**

<b>Taxpayer</b>	<b>Taxable Assessed Value</b>	<b>Rank</b>	<b>Percentage of Assessed Value</b>
Ohio Edison	\$ 15,843,340	1	4.27%
Warren Ohio Hospital Company LLC	9,843,560	2	2.65%
East Ohio Gas Co	2,638,710	3	0.71%
Sam's Real Estate Business Trust	2,323,200	4	0.63%
Rydyl I LLC	2,304,990	5	0.62%
American Transmission Systems Inc	2,054,830	6	0.55%
NRR Commerce Ltd	1,974,120	7	0.53%
Simon-Northbury Colony Ltd	1,915,620	8	0.52%
North Mar Center	1,654,000	9	0.45%
Warren Plaza Co	1,553,200	10	0.42%
 Total, Top Ten Property Taxpayers	 \$ 42,105,570		 11.35%
 Total City Property Tax Assessed Valuation	 \$ 371,337,050		

Source: Trumbull County Auditor's Office

**CITY OF WARREN, OHIO**

**PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN YEARS**

Year	Current Tax Levy	Current Tax Collections	Percent of Current Collections to Tax Levy	Delinquent Tax Collections (a)	Total Tax Collections	Percent of Total Collections to Tax Levy	Outstanding Delinquent Taxes	Percentage of Delinquent Taxes to Tax Levy
2024	\$ 1,715,441	\$ 1,678,523	97.85%	\$ 96,489	\$ 1,775,012	103.47%	\$ 503,146	29.33%
2023	1,335,435	1,254,739	93.96%	82,314	1,337,053	100.12%	393,803	29.49%
2022	1,327,211	1,238,684	93.33%	72,796	1,311,480	98.81%	426,016	32.10%
2021	1,313,045	1,240,650	94.49%	89,234	1,329,884	101.28%	410,983	31.30%
2020	1,251,507	1,172,416	93.68%	84,476	1,256,892	100.43%	400,057	31.97%
2019	1,242,452	1,143,046	92.00%	70,872	1,213,918	97.70%	436,253	35.11%
2018	1,264,944	1,168,195	92.35%	77,452	1,245,647	98.47%	441,260	34.88%
2017	1,283,007	1,181,848	92.12%	73,234	1,255,082	97.82%	465,494	36.28%
2016	1,289,364	1,180,694	91.57%	75,016	1,255,710	97.39%	466,318	36.17%
2015	1,289,364	1,193,504	92.57%	92,748	1,286,252	99.76%	487,497	37.81%

Source: Trumbull County Auditor's Office

(a) Trumbull County does not identify delinquent collections by tax year; delinquent collections are therefore reported in the year collected.

**CITY OF WARREN, OHIO**

**SPECIAL ASSESSMENT TAX LEVIES AND COLLECTIONS  
LAST TEN YEARS**

<b>Year</b>	<b>Current Tax Levy</b>	<b>Current Tax Collections</b>	<b>Percent of Current Collections to Tax Levy</b>	<b>Delinquent Tax Collections</b>	<b>Total Tax Collections</b>	<b>Percent of Total Collections to Tax Levy</b>	<b>Outstanding Delinquent Taxes</b>	<b>Percentage of Delinquent Taxes to Tax Levy</b>
2024	\$ 237,239	\$ 125,756	53.01%	\$ 100,954	\$ 226,710	95.56%	\$ 2,860,141	1205.59%
2023	425,240	5,931	1.39%	16,562	22,493	5.29%	2,759,595	648.95%
2022	225,210	14,359	6.38%	6,298	20,657	9.17%	2,375,594	1054.84%
2021	141,202	17,338	12.28%	13,504	30,842	21.84%	2,182,835	1545.90%
2020	92,445	21,656	23.43%	15,794	37,450	40.51%	2,038,377	2204.96%
2019 (a)	1,614,931	6,418	0.40%	10,577	16,995	1.05%	2,009,279	124.42%
2018	200,366	19,785	9.87%	114,455	134,240	67.00%	2,179,283	1087.65%
2017	114,882	14,300	12.45%	4,928	19,228	16.74%	2,129,435	1853.58%
2016	46,517	23,630	50.80%	23,033	46,663	100.31%	2,112,438	4541.22%
2015	31,049	12,516	40.31%	13,282	25,798	83.09%	2,127,913	6853.40%

Source: Trumbull County Auditor's Office

(a) 2019 current tax levy includes \$1,523,654 for demolitions.

**CITY OF WARREN, OHIO**  
**INCOME TAX REVENUE BASE AND COLLECTIONS**  
**LAST TEN YEARS**

<b>Year</b>	<b>Tax Rate</b>	<b>Total Tax Collected</b>	<b>Taxes from Withholding</b>	<b>Percentage of Taxes from Withholding</b>	<b>Taxes From Net Profits</b>	<b>Percentage of Taxes from Net Profits</b>
2024	2.50%	\$ 25,295,650	\$ 20,677,192	81.74%	\$ 2,581,273	10.20%
2023	2.50%	25,058,887	19,912,298	79.46%	3,108,931	12.41%
2022	2.50%	23,939,873	19,486,902	81.40%	2,562,097	10.70%
2021	2.50%	21,474,761	17,440,418	81.21%	2,072,714	9.65%
2020	2.50%	20,328,431	16,358,719	80.47%	1,938,491	9.54%
2019	2.50%	21,415,222	16,978,487	79.28%	2,133,919	9.96%
2018	2.50%	20,868,056	16,796,297	80.49%	1,865,784	8.94%
2017	2.50%	19,486,241	15,839,986	81.29%	1,475,457	7.57%
2016	2.00%	17,095,349	13,513,180	79.05%	1,597,201	9.34%
2015	2.00%	16,616,546	12,983,653	78.14%	1,495,240	9.00%

Source: The City of Warren Income Tax Department

<b>Taxes from Individuals</b>	<b>Percentage of Taxes from Individuals</b>
\$ 2,037,185	8.05%
2,037,658	8.13%
1,890,874	7.90%
1,961,629	9.13%
2,031,221	9.99%
2,302,816	10.75%
2,205,975	10.57%
2,170,798	11.14%
1,984,968	11.61%
2,137,653	12.86%

**CITY OF WARREN, OHIO**

**RATIOS OF OUTSTANDING DEBT BY TYPE  
LAST TEN YEARS**

Year	Governmental Activities								Business-Type Activities	
	General Obligation Bonds	Reinvestment Partnership Corporation Loan	HUD 108 Loan	Ohio		OPWC Loan	SBITA Payable	Notes Payable (c)	General Obligation Bonds	OWDA Loans
				Department of Development Note						
2024	\$ 6,182,749	\$ -	\$ -	\$ -	\$ -	\$ 38,486	\$ 307,603	\$ -	\$ 293,862	\$ 63,060,999
2023	6,904,833	-	-	-	-	51,314	278,672	-	582,323	54,093,652
2022	7,531,917	-	-	-	-	64,142	-	67,289	865,482	44,169,426
2021	4,627,067	-	175,000	-	-	76,970	-	131,329	1,806,807	25,865,443
2020	5,377,491	-	340,000	-	-	89,798	-	192,276	1,317,957	15,879,063
2019	6,102,920	-	495,000	-	-	102,626	-	305,298	1,957,543	14,294,756
2018	6,818,349	-	640,000	-	-	115,454	-	-	2,587,129	14,673,537
2017	7,585,919	-	775,000	-	-	128,282	-	-	3,201,715	15,050,735
2016	9,344,605	-	900,000	-	-	141,110	-	-	3,806,301	16,417,608
2015	10,082,176	100,000	1,015,000	-	-	153,938	-	-	4,395,887	18,307,791

Sources:

- (a) See notes to the financial statements regarding the City's outstanding debt information.
- (b) See Schedule "Demographic and Economic Statistics - Last Ten Years" for personal income and population.
- (c) Obligations reported as capital lease obligations in the prior years are now reported as notes payable in accordance with the implementation of GASB Statement No. 87 in 2022.

**Business-Type Activities - (Continued)**

OPWC Loans	Lease Payable	Notes Payable (c)	Inter- governmental Loan	(a)		(b) Total Personal Income	Percentage of Personal Income	(b) Population	Per Capita
				Total Primary Government					
\$ 282,082	\$ 167,120	\$ -	\$ 1,988,895	\$ 72,321,796	\$ 911,835,676	7.93%	38,683	\$ 1,870	
303,227	247,714	-	-	62,461,735	844,663,947	7.39%	39,201	1,593	
324,373	326,394	7,344	-	53,356,367	768,588,030	6.94%	38,906	1,371	
345,518	-	14,333	-	33,042,467	759,914,500	4.35%	39,020	847	
366,663	-	31,173	-	23,594,421	740,201,952	3.19%	38,752	609	
377,236	-	342,446	-	23,977,825	697,729,760	3.44%	38,752	619	
398,381	-	600,276	-	25,833,126	690,837,618	3.74%	38,382	673	
419,526	-	960,212	-	28,121,389	699,456,160	4.02%	39,562	711	
44,036	-	1,258,560	-	31,912,220	691,472,238	4.62%	39,898	800	
45,833	-	224,808	-	34,325,433	690,418,575	4.97%	40,425	849	

**CITY OF WARREN, OHIO**

**RATIO OF GENERAL BONDED DEBT TO ASSESSED  
VALUE AND BONDED DEBT PER CAPITA  
LAST TEN YEARS**

<b>Year</b>	<b>Population (a)</b>	<b>Estimated Actual Value of Taxable Property (b)</b>	<b>General Obligation Bonds (c)</b>	<b>Less Amounts Restricted for Repayment</b>	<b>Net General Obligation Bonds</b>	<b>Ratio of Net Bonded Debt to Estimated Actual Value of Property</b>		<b>Net Bonded Debt Per Capita</b>
						<b>0.28%</b>	<b>\$ 96</b>	
2024	38,683	\$ 1,342,870,351	\$ 6,476,611	\$ 2,754,470	\$ 3,722,141			
2023	39,201	1,035,318,066	7,487,156	2,266,798	5,220,358	0.50%		133
2022	38,906	1,032,683,908	8,397,399	1,998,216	6,399,183	0.62%		164
2021	39,020	1,027,338,549	6,433,874	1,487,889	4,945,985	0.48%		127
2020	38,752	977,112,320	6,695,448	1,572,127	5,123,321	0.52%		132
2019	38,752	978,024,451	8,060,463	1,401,061	6,659,402	0.68%		172
2018	38,382	992,235,452	9,405,478	1,269,247	8,136,231	0.82%		212
2017	39,562	1,009,199,755	10,787,634	1,170,076	9,617,558	0.95%		243
2016	39,898	1,016,313,227	13,150,906	1,649,264	11,501,642	1.13%		288
2015	40,425	1,025,623,564	14,478,063	1,175,776	13,302,287	1.30%		329

Sources:

(a) See Schedule "Demographic and Economic Statistics - Last Ten Years" for population.  
 (b) See Schedule "Assessed Valuation and Estimated Actual Value of Taxable Property - Last Ten Years".  
 (c) Includes all general obligation bonded debt.

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

**CITY OF WARREN, OHIO**

**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**  
**AS OF DECEMBER 31, 2024**

<b>Governmental Unit</b>	<b>Governmental Activities Debt Outstanding</b>	<b>Estimated Percentage Applicable (a)</b>	<b>Direct and Overlapping Debt</b>
<b>Direct:</b>			
City of Warren	\$ 6,528,838	100.00%	\$ 6,528,838
Total direct debt			<u>6,528,838</u>
<b>Overlapping debt:</b>			
Trumbull County	19,210,500	10.19%	1,957,550
Warren City School District	17,590,000	93.92%	16,520,528
Lakeview Local School District	20,940,000	0.02%	<u>4,188</u>
Total overlapping debt			<u>18,482,266</u>
Total direct and overlapping debt			<u>\$ 25,011,104</u>

(a) The estimated percentage applicable to the City is calculated as the assessed property value of each governmental unit within the City divided by the total assessed value of the governmental unit.

Source: Ohio Municipal Advisory Council

**CITY OF WARREN, OHIO**

**COMPUTATION OF LEGAL DEBT MARGIN  
LAST TEN YEARS**

	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>
Assessed value	\$ 490,535,510	\$ 381,897,340	\$ 379,524,600	\$ 375,472,160
Legal debt margin:				
Debt limitation - 10.5% of assessed value	51,506,229	40,099,221	39,850,083	39,424,577
Debt applicable to limitation:				
Total bonded debt	6,453,862	7,462,323	8,370,482	6,388,436
Exemptions:				
Debt service fund balance	(2,754,470)	(2,266,798)	(1,998,216)	(1,487,889)
Debt supported by enterprise fund operations	(293,862)	(582,323)	(865,482)	(1,793,436)
Total exemptions	<u>(3,048,332)</u>	<u>(2,849,121)</u>	<u>(2,863,698)</u>	<u>(3,281,325)</u>
Total debt applicable to limitation	3,405,530	4,613,202	5,506,784	3,107,111
Total legal debt margin within 10.5% limitation	<u>\$ 48,100,699</u>	<u>\$ 35,486,019</u>	<u>\$ 34,343,299</u>	<u>\$ 36,317,466</u>
Unvoted debt limitation - 5.5% of assessed valuation	\$ 26,979,453	\$ 21,004,354	\$ 20,873,853	\$ 20,650,969
Debt applicable to limitation:				
Total bonded debt	6,453,862	7,462,323	8,370,482	6,388,436
Exemptions:				
Debt supported by enterprise fund operations	(293,862)	(582,323)	(865,482)	(1,793,436)
Total debt within 5.5% limitations	<u>6,160,000</u>	<u>6,880,000</u>	<u>7,505,000</u>	<u>4,595,000</u>
Unvoted debt margin within 5.5% limitation	<u>\$ 20,819,453</u>	<u>\$ 14,124,354</u>	<u>\$ 13,368,853</u>	<u>\$ 16,055,969</u>

Source: City of Warren, Financial Records

<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
\$ 357,892,980	\$ 357,088,210	\$ 361,725,920	\$ 366,892,830	\$ 368,708,060	\$ 371,337,050
37,578,763	37,494,262	37,981,222	38,523,747	38,714,346	38,990,390
6,630,000	7,975,000	9,300,000	10,650,000	12,800,000	14,095,000
(1,572,127)	(1,401,061)	(1,269,247)	(1,170,076)	(1,649,264)	(1,175,776)
(1,290,000)	(1,915,000)	(2,530,000)	(3,130,000)	(3,720,000)	(4,295,000)
<u>(2,862,127)</u>	<u>(3,316,061)</u>	<u>(3,799,247)</u>	<u>(4,300,076)</u>	<u>(5,369,264)</u>	<u>(5,470,776)</u>
3,767,873	4,658,939	5,500,753	6,349,924	7,430,736	8,624,224
<u>\$ 33,810,890</u>	<u>\$ 32,835,323</u>	<u>\$ 32,480,469</u>	<u>\$ 32,173,823</u>	<u>\$ 31,283,610</u>	<u>\$ 30,366,166</u>
\$ 19,684,114	\$ 19,639,852	\$ 19,894,926	\$ 20,179,106	\$ 20,278,943	\$ 20,423,538
6,630,000	7,975,000	9,300,000	10,650,000	12,800,000	14,095,000
(1,290,000)	(1,915,000)	(2,530,000)	(3,130,000)	(3,720,000)	(4,295,000)
5,340,000	6,060,000	6,770,000	7,520,000	9,080,000	9,800,000
<u>\$ 14,344,114</u>	<u>\$ 13,579,852</u>	<u>\$ 13,124,926</u>	<u>\$ 12,659,106</u>	<u>\$ 11,198,943</u>	<u>\$ 10,623,538</u>

**CITY OF WARREN, OHIO**

**PLEDGED REVENUE COVERAGE - WATER FUND  
LAST TEN YEARS**

**OWDA LOANS:**

Year	Net Revenue Available for Debt Service	Debt Service Required for Revenue Bonds	Net Revenue Available for OWDA Loans	Debt Service Requirements			Coverage
				Principal	Interest	Total	
2024	\$ 2,775,131	\$ -	\$ 2,775,131	\$ 533,565	\$ 106,771	\$ 640,336	4.33
2023	2,149,198	-	2,149,198	1,277,381	137,781	1,415,162	1.52
2022	4,801,796	-	4,801,796	1,233,833	189,020	1,422,853	3.37
2021	5,933,002	-	5,933,002	1,191,832	207,702	1,399,534	4.24
2020	4,511,435	-	4,511,435	1,151,313	240,841	1,392,154	3.24
2019	2,218,908	-	2,218,908	1,112,229	272,830	1,385,059	1.60
2018	1,633,601	-	1,633,601	1,074,525	303,703	1,378,228	1.19
2017	1,261,080	-	1,261,080	1,038,152	333,505	1,371,657	0.92
2016	1,418,581	-	1,418,581	985,789	362,799	1,348,588	1.05
2015	3,528,745	-	3,528,745	977,614	457,801	1,435,415	2.46

Source: City of Warren, Financial Records

**CITY OF WARREN, OHIO**

**PLEDGED REVENUE COVERAGE - SEWER FUND  
LAST TEN YEARS**

**OWDA LOANS:**

Year	Operating Revenues	Operating Expenses (a)	Net Revenue Available for Debt Service	Debt Service Requirements (b)			Coverage
				Principal	Interest	Total	
2024	\$ 10,895,022	\$ 7,776,506	\$ 3,118,516	\$ 2,026,831	\$ 441,436	\$ 2,468,267	1.26
2023	10,453,909	8,315,172	2,138,737	813,402	202,144	1,015,546	2.11
2022	10,788,821	5,691,128	5,097,693	916,426	116,336	1,032,762	4.94
2021	9,404,618	5,495,022	3,909,596	787,512	98,765	886,277	4.41
2020	11,649,116	7,400,794	4,248,322	845,150	85,534	930,684	4.56
2019	9,309,961	8,333,222	976,739	602,830	99,098	701,928	1.39
2018	7,431,588	7,671,372	(239,784)	563,317	101,878	665,195	-0.36
2017	8,222,278	7,206,870	1,015,408	898,940	112,529	1,011,469	1.00
2016	7,999,222	6,993,102	1,006,120	904,394	139,873	1,044,267	0.96
2015	8,036,425	6,198,887	1,837,538	875,660	181,900	1,057,560	1.74

Source: City of Warren, Financial Records

(a) Total operating expenses are exclusive of depreciation/amortization.

(b) Includes principal and interest of the OWDA loans only.

**CITY OF WARREN, OHIO**

**DEMOGRAPHIC AND ECONOMIC STATISTICS  
LAST TEN YEARS**

<b>Year</b>	<b>Population (a)</b>	<b>Personal Income (c)</b>	<b>Per Capita Personal Income (a)</b>	<b>Annual Average Unemployment Rates (b)</b>			
				<b>City of Warren</b>	<b>Trumbull County</b>	<b>Ohio</b>	<b>United States</b>
2024	38,683	\$ 911,835,676	\$ 23,572	6.4%	5.3%	4.5%	4.1%
2023	39,201	844,663,947	21,547	5.3%	4.4%	3.6%	3.7%
2022	38,906	768,588,030	19,755	5.3%	4.7%	3.6%	3.3%
2021	39,020	759,914,500	19,475	4.5%	4.4%	3.4%	3.7%
2020	38,752	740,201,952	19,101	10.2%	10.4%	8.1%	8.1%
2019	38,752	697,729,760	18,005	8.2%	5.6%	4.1%	3.5%
2018	38,382	690,837,618	17,999	7.3%	6.2%	4.6%	3.9%
2017	39,562	699,456,160	17,680	7.2%	6.1%	4.5%	3.9%
2016	39,898	691,472,238	17,331	7.7%	6.7%	4.9%	4.9%
2015	40,425	690,418,575	17,079	7.3%	6.5%	4.9%	5.3%

Sources:

(a) U.S. Census Bureau estimates ([www.census.gov](http://www.census.gov)).  
 (b) Ohio Labor Market Information ([www.ohiolmi.com](http://www.ohiolmi.com)).  
 (c) Population times per capita personal income.

**CITY OF WARREN**  
**PRINCIPAL EMPLOYERS**  
**CURRENT YEAR AND NINE YEARS AGO**

<b>Employer</b>	<b>2024</b>		
	<b>Income Tax Withholding</b>	<b>Rank</b>	<b>Percentage of Total City Withholding</b>
Bon Secours Mercy Health, Inc.	\$ 1,619,548	1	7.83%
Trumbull County Auditor	1,606,538	2	7.77%
Warren City Schools	1,191,427	3	5.76%
Steward Trumbull Memorial	937,114	4	4.53%
State of Ohio, Dept. of Adm. Services	824,950	5	3.99%
City of Warren	590,501	6	2.86%
AVI Food Systems Inc.	547,338	7	2.65%
Dobson Family Partnership LLC	259,977	8	1.26%
Steward Medical Group Inc.	234,832	9	1.14%
Children's Hospital Medical Center	230,132	10	1.11%
<b>Total</b>	<b><u>\$ 8,042,357</u></b>		<b><u>38.90%</u></b>

Total 2024 City Income Tax Withholding \$ 20,677,192

<b>Employer</b>	<b>2015</b>		
	<b>Income Tax Withholding</b>	<b>Rank</b>	<b>Percentage of Total City Withholding</b>
Trumbull County Auditor	\$ 1,032,822	1	7.95%
Warren Ohio Hospital Co.	974,683	2	7.51%
Humility of Mary Health Partners	806,959	3	6.22%
Warren City Schools	639,937	4	4.93%
State of Ohio, Dept. of Adm. Services	474,529	5	3.65%
City of Warren	417,091	6	3.21%
AVI Food Systems Inc.	327,712	7	2.52%
Laird Contgrols, North America	183,538	8	1.41%
Covelli Enterprises	153,652	9	1.18%
Delphi Automotive Systems	132,458	10	1.02%
<b>Total</b>	<b><u>\$ 5,143,381</u></b>		<b><u>39.60%</u></b>

Total 2015 City Income Tax Withholding \$ 12,983,653

Source: The City of Warren Income Tax Department

Note: Information on the number of employees for the top ten principal employers was not available. Principal employers were ranked based on the amount of income tax withholdings per year.

**CITY OF WARREN, OHIO**

**FULL-TIME-EQUIVALENT CITY EMPLOYEES BY FUNCTION/PROGRAM  
LAST TEN YEARS**

<b>Function/Program</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>General Government</b>							
Council	13.00	13.00	13.00	12.00	12.00	12.00	12.00
Mayor	4.00	4.00	4.00	4.00	4.00	4.00	4.00
Finance	7.00	7.00	7.00	7.00	6.00	6.00	6.00
Income Tax	6.00	7.00	7.00	7.00	7.00	7.00	7.00
Law	10.00	9.00	10.00	10.00	9.00	10.00	10.00
Civil Service	4.00	4.00	4.00	4.00	4.00	4.00	4.00
Purchasing	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Human Resources	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Municipal Court	27.00	31.00	27.00	28.00	30.00	30.00	30.00
Judges	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Operations	27.00	27.00	26.00	24.00	30.00	28.00	25.00
Engineering	7.00	7.00	8.00	8.00	7.00	8.00	8.00
<b>Security of Persons and Property</b>							
Police	68.00	67.00	63.00	65.00	72.00	74.00	75.00
Fire	61.00	61.00	63.00	62.00	64.00	68.00	66.00
<b>Public Health and Welfare</b>							
Health Services	13.00	13.00	13.00	11.00	12.00	12.00	12.00
<b>Economic Development</b>							
Community Development	5.00	5.00	5.00	4.00	4.00	4.00	4.00
Data Processing	3.00	3.00	2.00	3.00	3.00	3.00	3.00
<b>Utility Services</b>							
Water	74.00	72.00	75.00	74.00	74.00	77.00	75.00
Sewer/Stormwater	43.00	46.00	46.00	61.00	50.00	54.00	56.00
Sanitation	15.00	15.00	16.00	16.00	16.00	16.00	16.00
<b>Total</b>	<b>393.00</b>	<b>397.00</b>	<b>395.00</b>	<b>406.00</b>	<b>410.00</b>	<b>423.00</b>	<b>419.00</b>

Source: City of Warren records

<b>2017</b>	<b>2016</b>	<b>2015</b>
12.00	12.00	12.00
3.00	3.00	3.00
6.00	6.00	6.00
7.00	7.00	7.00
10.00	10.00	10.00
4.00	4.00	4.00
1.00	1.00	1.00
3.00	3.00	3.00
29.00	33.00	31.00
2.00	2.00	2.00
27.00	24.00	26.00
8.00	10.00	11.00
64.00	63.00	65.00
68.00	51.00	53.00
12.00	12.00	12.00
4.00	5.00	5.00
3.00	3.00	3.00
74.00	73.00	71.00
52.00	45.00	46.00
16.00	16.00	16.00
<b>405.00</b>	<b>383.00</b>	<b>387.00</b>
<b>=====</b>	<b>=====</b>	<b>=====</b>

**CITY OF WARREN, OHIO**

**OPERATING INDICATORS BY FUNCTION  
LAST TEN YEARS**

Function	2024	2023	2022	2021	2020	2019	2018
<b>Security of Persons and Property</b>							
Police:							
Physical Arrests	1,771	1,430	1,607	1,897	1,707	2,197	2,525
Parking Violations	300	1,038	1,651	1,156	1,421	1,873	644
Traffic Violations	3,536	2,124	1,751	1,789	1,751	2,106	2,139
Fire:							
Calls for Service	1,606	1,717	1,635	1,545	1,452	1,434	1,418
Fire Safety Inspections	1,076	1,022	1,052	1,142	365	1,165	1,204
<b>Leisure Time Activities</b>							
Enclosed Shelter Rentals	94	118	135	123	56	118	139
Log Cabin Rentals	17	10	15	8	5	10	25
Pavilion Rentals	106	82	128	105	1	114	140
<b>Transportation</b>							
Street Resurfacing (Miles)	11.4	9.8	12.4	14.2	7.8	14.5	13.0
Potholes Repaired	1,950	1,775	1,575	1,389	1,500	1,375	1,550
<b>Water</b>							
New Connections	24	15	6	4	3	7	8
Water Main Breaks	156	127	151	130	85	116	117
Average Daily Consumption (thousands of gallons)	13,133	13,128	13,016	13,085	13,100	13,000	12,235
<b>Sewer</b>							
Average Daily Consumption (thousands of gallons)	13,687	13,687	14,560	14,560	15,560	14,950	12,500
<b>Sanitation</b>							
Refuse Collected (tons daily)	102	105	107	105	103	99	91

Source: City of Warren Departments.

<u>2017</u>	<u>2016</u>	<u>2015</u>
2,060	2,125	2,211
302	624	1,369
1,386	1,391	2,208
1,346	1,318	1,369
1,125	1,042	1,152
108	105	135
13	28	34
150	146	168
9.9	5.6	6.6
1,450	1,282	1,041
13	10	50
95	125	123
10,661	10,614	11,377
11,373	10,430	11,430
94	106	92

**CITY OF WARREN, OHIO**

**CAPITAL ASSETS STATISTICS BY FUNCTION  
LAST TEN YEARS**

<b>Function</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>Security of Persons and Property</b>							
Police:							
Stations	1	1	1	1	1	1	1
Patrol Units (Marked)	39	32	32	34	32	35	30
Fire:							
Stations	3	3	3	3	3	3	3
Fire Pumpers	3	3	3	3	3	3	3
Reserve Fire Pumpers	1	1	0	0	0	0	0
Ladder Trucks	2	2	2	2	2	2	2
Heavy Rescue Truck	1	1	1	1	1	1	1
<b>Leisure Time Activities</b>							
Park Acreage	277.97	277.97	277.97	262.92	262.92	262.92	262.92
Packard Park							
Hardball Fields	1	1	1	1	1	1	2
Softball Fields	3	3	3	3	3	3	3
Pickleball Courts	8	0	0	0	0	0	0
Tennis Courts	3	6	6	6	6	6	6
Splash Pad	1	0	0	0	0	0	0
Perkins Park							
Hardball Fields	4	6	6	6	6	6	6
Soccer Fields	6	2	2	2	2	2	2
Burbank Park							
Little League Fields	4	4	4	4	4	4	4
<b>Transportation</b>							
Streets (Paved Miles)	184.423	184.423	184.423	184.423	184.423	184.423	184.423
Traffic Signals	40	40	40	40	60	60	60
<b>Water</b>							
Water Mains (miles)	300	300	300	300	300	300	300
Fire Hydrants	1,905	1,905	1,905	1,905	1,905	1,905	1,905
Maximum Daily Capacity (thousands of gallons)	22,800	22,800	22,800	22,800	22,800	22,800	22,800
<b>Sewer</b>							
Sanitary Sewers (miles)	198.840	198.840	198.840	198.840	201.390	201.390	201.390
Storm Sewers (miles)	138.760	138.760	138.760	138.760	123.902	123.902	123.902
Maximum Daily Capacity (thousands of gallons)	40,000	40,000	40,000	40,000	40,000	40,000	40,000
<b>Sanitation</b>							
Collection Trucks	13	13	13	13	13	13	12

Source: City of Warren Departments.

**2017**      **2016**      **2015**

1              1              1  
30              30              29

3              3              3  
3              3              3  
0              1              1  
2              2              2  
1              1              1

262.92      262.92      262.92

1              1              1  
3              3              3  
0              0              0  
6              6              6  
0              0              0

6              6              6  
2              2              2

4              4              4

184.423      184.423      184.423  
60              60              60

300              300              300  
1,905              1,905              1,905

22,800      22,800      22,800

201.390      201.390      201.390  
123.902      123.902      123.902

40,000      40,000      40,000

12              14              10

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# OHIO AUDITOR OF STATE KEITH FABER



CITY OF WARREN

TRUMBULL COUNTY

## AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/30/2025

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)