

CITY OF STEUBENVILLE, OHIO



Municipal Building

ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2024



65 East State Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
800-282-0370

City Council
City of Steubenville
115 South Third Street
Steubenville, Ohio 43952

We have reviewed the *Independent Auditor's Report* of the City of Steubenville, Jefferson County, prepared by Julian & Grube, Inc., for the audit period January 1, 2024 through December 31, 2024. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Steubenville is responsible for compliance with these laws and regulations.

KEITH FABER
Ohio Auditor of State

A handwritten signature in black ink that reads "Tiffany L. Ridenbaugh".

Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

August 27, 2025

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CITY OF STEUBENVILLE, OHIO

ANNUAL COMPREHENSIVE FINANCIAL REPORT
FOR THE YEAR ENDED DECEMBER 31, 2024



PREPARED BY:

DAVID R. LEWIS, FINANCE DIRECTOR

115 SOUTH THIRD STREET
STEUBENVILLE, OHIO 43952

CITY OF STEUBENVILLE, OHIO

ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2024

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INTRODUCTORY SECTION



City of Steubenville

Finance Office

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Fax: 740.283.6165 ▪ Website: www.cityofsteubenville.us ▪ Email: finance@cityofsteubenville.us

June 23, 2025

Honorable Mayor, Members of City Council
And Citizens of Steubenville
Steubenville, Ohio

The Annual Comprehensive Financial Report (ACFR) of the City of Steubenville, Ohio (City) is hereby presented. This ACFR represents the official report of the City of Steubenville's operations and financial position for the year ended December 31, 2024, and has been developed to accurately detail the status of the City finances to Steubenville residents and elected officials, investment banks and underwriters and all other interested parties. This report is presented in compliance with Governmental Accounting Standards Board (GASB) Statement No. 34, "Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments". It is intended to provide all pertinent and necessary information to the citizens of Steubenville.

Responsibility for the accuracy of the data contained herein, for the completeness and fairness of the presentation and for all disclosure rests with the City's management. To the best of the City's knowledge, the financial and other data contained in this report fairly present the financial position and results of operations of the City. All necessary disclosures to enable the citizens and other readers to understand the City's financial activities are included in this report.

The City is responsible for establishing and maintaining an internal control structure designed to protect its assets from loss, theft or misuse. Furthermore, the accounting system must be adequate to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and that the valuation of costs and benefits requires estimates and judgments by management.

The City is required by State law to have an annual audit performed by the Auditor of State's Office or an independent public accounting firm, if permitted by the Auditor of State. Julian & Grube performed the audit for the year ended December 31, 2024. The City continues to receive an unmodified opinion. The Independent Auditor's Report on the City's financial statements is included in the Financial Section of this report.

As a part of the City's independent audit, tests are made to determine the adequacy of the internal control structure, including that portion related to federal financial assistance programs, as well as to determine that the City has complied with applicable laws and regulations. The results of the City's independent audit for the year ended December 31, 2024 provided no instances of material weaknesses in the internal control structure or significant violations of applicable laws and regulations.

This transmittal letter is designed to provide historical information about the City, as well as compliment the required Management's Discussion and Analysis (MD&A). Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. The City's MD&A, which focuses on the government-wide statements, can be found immediately following the Independent Auditor's Report.

Community Profile

The City of Steubenville is located in east central Ohio along the west bank of the Ohio River. Founded in 1797, Steubenville operates under a council-manager form of government which was adopted by its voters in 1984. The City is governed by an elected Mayor and a seven member City Council. During its heyday of the 1940s, Steubenville was popularly known as "Little Chicago" due to its prolific industry and downtown bustle. The City is now known as the "City of Murals" because of over 25 murals located in and around the downtown area. Today, the City of Steubenville covers an area of approximately ten square miles and is the largest city in Jefferson County with a population of 18,029. The City is also the Jefferson County Seat.

The City is served by diversified transportation facilities. Approximately 20 motor freight carriers and local haulers serve the Jefferson County area. Railway service is provided by the Norfolk Southern Railway, the Wheeling Lake Erie Railway, and the Ohio Central Rail Corporation. Nationwide bus transportation service to the area is provided by Greyhound. Local bus service is provided by the Steel Valley Transit Authority. Airline services to the area are provided by the Jefferson County Airport and the Pittsburgh International Airport, which is approximately 22 miles east of the City. The City also has a port on the Ohio River.

The major highways in the City are State Route 7, which runs north-south through the City, and U.S. Route 22, which runs east-west and directly links the City with Pittsburgh, Pennsylvania. The City is located within a day's drive of 60 percent of the U.S. population.

The City is served by a number of commercial banks and savings and loan associations with headquarters outside the City.

Primary education services are provided by the Steubenville City School District. The western portion of the City is served by the Indian Creek Local School District. Secondary and post-secondary educational services are provided by a number of public and private colleges and universities located within the City or within commuting distance. The Franciscan University of Steubenville and Eastern Gateway Community College are both located within the City. The University of Pittsburgh, Bethany College, West Liberty University, West Virginia Northern Community College, and Carnegie-Mellon University are all located within commuting distance of the City. The City is served by the Public Library of Steubenville and Jefferson County, which was named for and funded by industrialist Andrew Carnegie.

The City provides a full range of municipal services mandated by statute or charter, including police and fire protection, parks, recreation, street maintenance, planning, zoning and other general government services. In addition, water, sewer and refuse services are provided under the enterprise fund concept with user charges set to ensure adequate coverage of operating expenses and payments on outstanding debt.

Economic Condition and Outlook

Local Economy

In recent years, Steubenville's economy has shifted from its historical roots in steel and coal production to a focus on education and healthcare. Much of the local employment now comes from Franciscan University of Steubenville, as well as numerous nursing homes and healthcare facilities, including Trinity Health System. These institutions are among the City's largest sources of income tax revenue, provide a stable employment base, and contribute significantly to the ongoing construction activity throughout the City.

A rather large number of local citizens work in Pittsburgh, Pennsylvania and its suburbs. There is a base of small manufacturing and service sector jobs that don't exist as much in Steubenville. The City, through the local economic development group, "Jefferson County Port Authority," has been promoting increasing manufacturing jobs in the area. The success has been mixed so far, but the City is optimistic that improvement is coming.

The State of Ohio, Jefferson County, and the Tri-State Area has seen positive impacts from the natural gas and oil industry. With the majority of the activity within the eastern portion of Ohio, Jefferson County and Steubenville should continue to see an increase in economic development and employment.

Long-Term Financial Planning

Local economic changes in past years have caused some reason for concern regarding the City's long-term financial planning. Fortunately, the City's income tax revenues have remained relatively stable or have increased. However, in order to avoid any potential revenue shortfalls should income tax collections decline significantly; the City has taken a conservative approach with current spending. Budget restraints and cash forecasting have been implemented in order to curb spending and help maintain a sufficient spending reserve as a hedge against future revenue shortfalls.

City Council is required to adopt a final budget no later than the close of the year. During the budget process Council also updates a five-year capital improvement plan. This annual budget and capital improvement plan serves as the foundation for the City's financial planning and control. The budget is prepared at the legal level of budgetary control, which is by office, department, and division, and within each, appropriated for personal services level for all funds.

With the decrease in the Local Government Revenue Fund and elimination of the City receiving Estate Tax Funds, the City has had to make difficult decisions in regards to employee benefits and downsizing of staff. If the State of Ohio continues to further eliminate the distribution of the Local Government Revenue Fund, the City will have to look at prioritizing services to its citizens further. Any increase in income tax revenue from economic development will assist in offsetting the decrease in revenue received from the State.

The net revenue effects from COVID-19 have been minimal. City income tax revenues dropped for a few months during the early months of the pandemic. Tax collections returned to normal levels a few months later. In 2020 the City responded by temporary suspending hiring and cutting back on expenses as much as possible. Towards the end of 2020, the City received several rebates from the State workers compensation system. With the cuts the City made and the unexpected workers compensation rebates, the City was able to finish 2020 with a surplus. Income tax revenues increased in 2021 and 2022, dipped slightly in 2023, and rose again in 2024. The City continues to monitor revenues closely and adjusts expenses as needed.

The City received \$1.8 million in CARES Act funding in 2020 to help with COVID related expenses, followed by \$14.6 million from the American Rescue Plan Act in 2021. A substantial portion of these funds are being invested in water and sewer infrastructure improvements.

Major Initiatives

The City of Steubenville has been active in improving its infrastructure and completing various projects to enhance economic development. One recent accomplishment is the completion of the Lovers Lane Phase 2 project, a \$2.68 million intersection improvement project at Lovers Lane and Sunset Boulevard, which is part of a larger multi-phase project to widen Lovers Lane. Phase 1, a \$1.9 million roundabout project at Lovers Lane and Mall Drive, was already completed, and Phase 3, the \$2.7 million widening phase, is currently nearing completion.

Several resurfacing projects were completed in 2024 using funds from the City's hot mix budget and OPWC grants. The City also completed a \$2.3 million traffic signal upgrade project on State Route 7. Other resurfacing projects include the recently completed Johnson Road/St. Charles Drive project and the Crabbe Boulevard project.

The City is planning feasibility studies for sidewalk extensions to improve pedestrian movement along Wellesley Avenue, University Boulevard, Mall Drive, Fort Steuben Drive, and John Scott Highway. Additionally, a feasibility study is underway to explore constructing of a section of the Great American Trail connecting to Bellevue Park.

To improve its water and sewer infrastructure, the City has completed a citywide water valve rehabilitation project and various water line replacement projects. The City is also constructing a new west end water tower, booster station, and 12-inch line from the south end to the west end, with a projected cost over \$15 million. The City is also working on multiple water plant improvement projects. On the other hand, the City has made significant investments in upgrading its wastewater system, including a \$5 million upgrade to the waste water plant aeration system. The City is working on an automatic bar screens upgrade project. Upcoming sewer line replacement projects include Spahn's Branch Sewer Rehabilitation, Slack Street, University Boulevard point repair, and Opal Boulevard sewer upgrade. Recently completed projects include the Wellesley Avenue extension sewer line replacement project, Brady Avenue sewer line replacement project, and the Pico Street and Hollywood Boulevard storm water replacement line project. The City is also working on multiple projects to reduce combined sewage overflows to the Ohio River.

Other City projects include a \$2.6 million renovation of the older part of the City Building, installation of a backup generator for the City Building, fire station improvements, recreation center equipment upgrades, tennis court improvements, and upgrades to the municipal swimming pool.

The City of Steubenville is a City with numerous commercial projects and developments that are either ongoing, planned, or recently completed. The City is also home to a number of new businesses. From the St. Paul Center with a budget of \$8 million, to the Steubenville City Schools STEM Building with a budget of \$25 million, to the Trinity Health expansion worth an estimated \$75 million, there are plenty of projects in progress or that have been recently completed. Additionally, the Christ the Teacher project is another significant development with a budget of \$48 million.

New businesses have also recently taken root at the Fort Steuben Mall, including 7 Ranges Entertainment, 3 Bad Hombres, and Dunham's Sports. Also, Chipotle Mexican Grill and Starbucks Coffee are under construction.

Additional projects throughout the City include the construction of a new Wash-Rite car wash and continued investment from Franciscan University of Steubenville in campus facilities such as the Christ the King Chapel, a new softball field press box, a pavilion, and various hall renovations. Steubenville High School is also undergoing improvements, with the addition of a greenhouse, two new classrooms, upgraded restroom facilities, and a safety entrance. JMHA is replacing windows and storm doors at multiple properties. Renovations were also recently completed at the offices at 141 Brady Avenue and the Dollar Store at 2001 Sunset Boulevard.

Other commercial improvements include Jimmy John's, Wendy's, and a new drive-thru for Huntington Bank. The Urban Mission is renovating its retail space and a remodel is planned for the Gallery Building at 2700 Sunset Boulevard. The Marian Fathers are improving their building and the apartment building at 403 North 4th is receiving window replacements. West Elementary is replacing its boiler and the County parking lot project is ongoing at 500 Market Street. Additional improvements include renovations at the apartments at 770 Brady Avenue, a roof replacement at the JFK building, and a first-floor office renovation at the former Chase Bank building at 401 Market Street.

Trinity East is also completing a Summit patio project and making interior upgrades including painting, flooring, and cabinetry.

Use of this Report

The report is published to provide the City Council, as well as to our citizens and other interested persons, detailed information concerning the financial condition of the City, with particular emphasis placed on the utilization of resources during the past year. It is also intended that this report will serve, as presented, is accurate in all material aspects; that it is presented in a manner designed to fairly set forth the financial activities of its various funds; and that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been included.

In today's bond market environment, it is increasingly important that public agencies prepare soundly conceived annual financial reports which are independently audited by a qualified firm or agency. It has become almost required practice that such reports be prepared in accordance with generally accepted accounting principles (GAAP), and the major bond rating agencies review the data presented in such reports before determining a public agency's bond rating.

Awards

The Government Finance Officers Association of the United States of America and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Steubenville, Ohio for its Annual Comprehensive Financial Report (ACFR) for the year ended December 31, 2023. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of State and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Annual Comprehensive Financial Report, whose contents conform to program standards. Such a report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Steubenville, Ohio has received a Certificate of Achievement for the last sixteen consecutive years (2008-2023). We believe our current report continues to conform to the Certificate of Achievement program requirements and are submitting it to the GFOA.

The City has received the Ohio Auditor of State Award with Distinction for nine of the last ten years. The award is presented for excellence in financial reporting on the Annual Comprehensive Financial Report (ACFR). The Auditor of State's Office notes that the City's Annual Comprehensive Financial Report (ACFR) serves as the standard for clean, accountable government, representing the highest level of service to Ohioans.

In order to be awarded the Auditor of State Award with Distinction the City had to file the Annual Comprehensive Financial Report (ACFR) and timely financial reports in accordance with GAAP, as well as receive a "clean" audit report. The "clean" audit report means that the City's financial audit did not contain findings for recovery, material citations, material weaknesses, significant deficiencies, Single Audit findings or any questioned costs.

Acknowledgements

It is with great pride and pleasure that we submit this ACFR for review and wish to express appreciation to the members of City Council for supporting us in this endeavor and other members of the Finance Office who contributed time and effort in completing this project. We would also like to acknowledge Julian & Grube, Inc., who conducted a thorough audit of our finances and provided us with expert technical assistance during the preparation of the Annual Comprehensive Financial Report.

Sincerely,

A handwritten signature in blue ink that reads "David R. Lewis". The signature is fluid and cursive, with "David" on the first line and "R. Lewis" on the second line.

David R. Lewis
Finance Director

CITY OF STEUBENVILLE, OHIO

PRINCIPAL OFFICIALS

DECEMBER 31, 2024

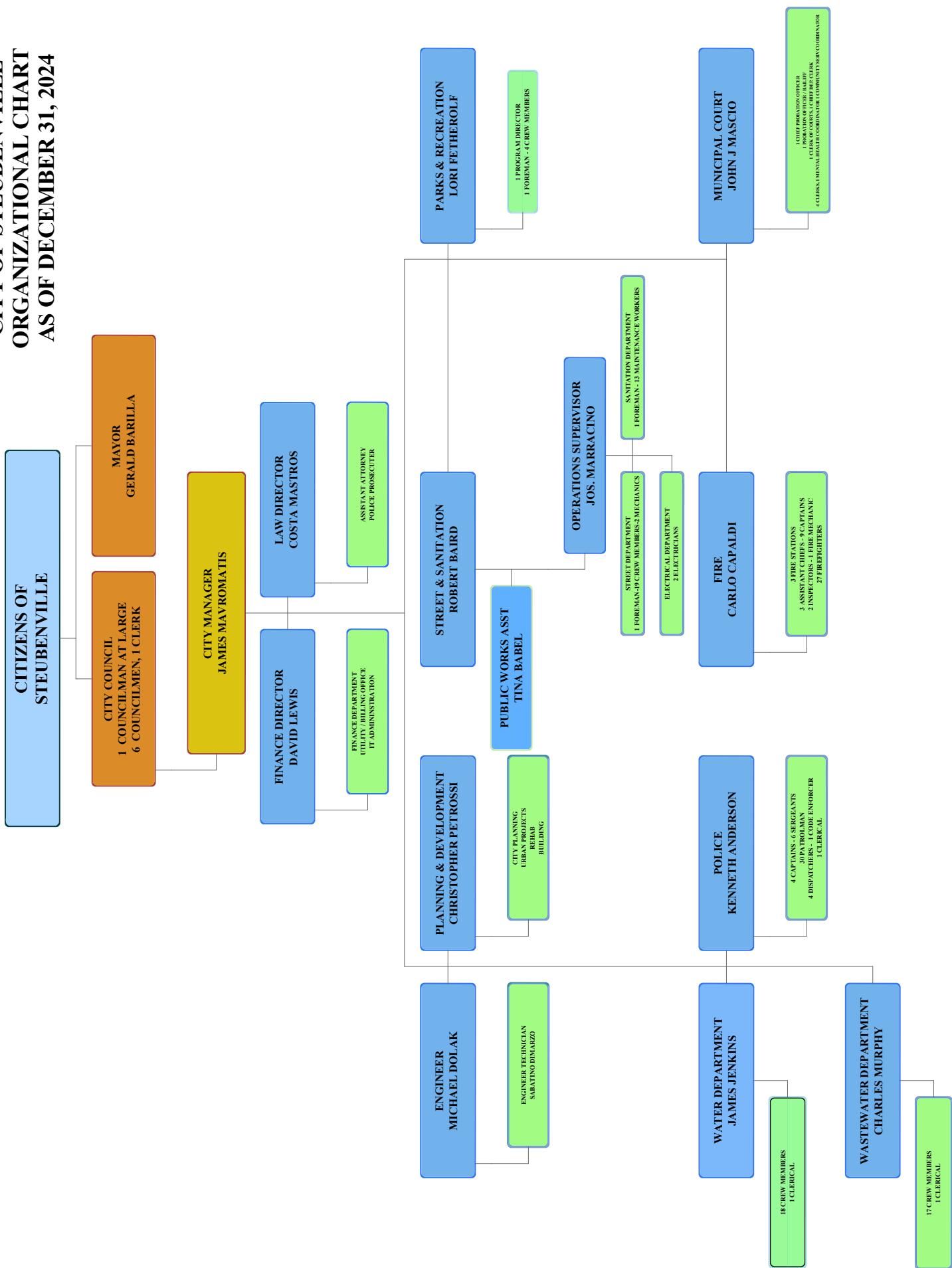
Elected Officials

Mayor	Gerald Barilla
City Council:	
Council-at-Large	Joel Walker
1st Ward Councilman	David Albaugh
2nd Ward Councilman	Tracy McManamon
3rd Ward Councilman	Heather Hoover
4th Ward Councilman	Royal Mayo
5th Ward Councilman	Ted Gorman
6th Ward Councilman	Michael Hernon
Municipal Court Judge	John J. Mascio

Appointed Officials

City Manager	James Mavromatis
Law Director	Costa Mastros
Finance Director	David R. Lewis
Urban Project Director	Christopher Petrossi
Parks and Recreation Director	Lori Fetherolf
Fire Chief	Carlo Capaldi
Police Chief	Kenneth Anderson
City Engineer	Michael Dolak
Clerk of Council	Karly Haley
Utility Director	Charles Murphy
Water Superintendent	James Jenkins
Street and Sanitation Superintendent	Robert Baird

**CITY OF STEUBENVILLE
ORGANIZATIONAL CHART
AS OF DECEMBER 31, 2024**





Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**City of Steubenville
Ohio**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2023

Christopher P. Monell

Executive Director/CEO

FINANCIAL SECTION

Independent Auditor's Report

City of Steubenville
Jefferson County
115 South Third Street
Steubenville, Ohio 43952

To the Members of the City Council and Mayor:

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Steubenville, Jefferson County, Ohio, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City of Steubenville's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Steubenville, as of December 31, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the City of Steubenville and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 3 to the financial statements, the City of Steubenville restated beginning net position as a result of a change in accounting principle by implementing GASB Statement No. 101, "Compensated Absences". Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Steubenville's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Steubenville's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Steubenville's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of net pension and other postemployment benefit assets and liabilities and pension and other postemployment benefit contributions, and budgetary comparison information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Steubenville's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2025 on our consideration of the City of Steubenville's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Steubenville's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Steubenville's internal control over financial reporting and compliance.

Julian & Grube, Inc.

Julian & Grube, Inc.
June 23, 2025

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CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

The management's discussion and analysis of the City of Steubenville's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2024. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

Financial Highlights

Key financial highlights for 2024 are as follows:

- The total net position of the City increased \$8,490,222 or 8.28% from 2023's restated net position. Net position of governmental activities decreased \$333,410 or 0.60% from 2023's restated net position. Net position of business-type activities increased \$8,823,632 or 18.75% from 2023's restated net position. Net position was restated at January 1, 2024 as described in Note 3 in the notes to the basic financial statements.
- General revenues accounted for \$17,417,569, or 62.32% of total governmental activities revenue. Program specific revenues accounted for \$10,533,144 or 37.68% of total governmental activities revenue.
- The City had \$25,090,233 in expenses related to governmental activities; \$10,533,144 of these expenses was offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$14,557,089 were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$17,417,569.
- The City's major governmental funds are the general fund, the American Rescue Plan Act fund and .7% City income tax - street improvement fund. The general fund had revenues and other financing sources of \$18,240,364 in 2024. This represents an increase of \$588,170 from 2023 revenues and other financing sources. The expenditures of the general fund, which totaled \$20,924,989 in 2024, increased \$2,187,742 from 2023. The net decrease in fund balance for the general fund was \$2,684,625, from a balance of \$17,626,417 to a balance of \$14,941,792.
- The American Rescue Plan Act fund had \$2,925,757 in revenues and \$2,925,757 in expenditures during 2024.
- The .7% City income tax - street improvement fund had \$4,058,644 in revenues in 2024. The expenditures of the .7% City income tax - street improvement fund totaled \$4,175,666 in 2024. The net decrease in fund balance for the .7% City income tax - street improvement fund was \$117,022 from a balance of \$1,730,456 to a balance of \$1,613,434.
- Net position for the business-type activities, which are made up of the water, sewer, and refuse enterprise funds, increased in 2024 by \$8,823,632.
- In the general fund, the actual revenues came in \$9,914 greater than the final budgeted revenues. Actual expenditures were \$2,077,942 less than the amount in the final budget. Budgeted revenues and expenditures were amended a few times throughout the year.

Using this Annual Comprehensive Financial Report

The City's annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the City of Steubenville as a total financial and operating entity. The individual statements provide a detailed look at specific financial activities.

The City's basic financial statements are comprised of three components: 1) City-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

The statement of net position and the statement of activities provide information about the activities of the City as a whole and present a long-term view of the City's finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell the reader how services were financed in the short-term, as well as the amount of funds remaining for future spending. The fund financial statements also look at the City's major funds with all other non-major funds presented in total in one column.

Reporting the City as a Whole

Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2024?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows, liabilities, deferred inflows, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental activities - Most of the City's programs and services are reported here including police, fire and rescue, street maintenance, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and State grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, sewer, and refuse operations are reported here.

Reporting the City's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, American Rescue Plan Act fund and .7% City income tax - street improvement fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation.

Proprietary Funds

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, and refuse functions. All of the City's enterprise funds are considered major funds. The internal service fund is an accounting device used to accumulate and allocate costs internally among the City's various functions.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City's only fiduciary fund is a custodial fund.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's general fund and major special revenue funds budgetary schedules, net pension liability/asset and net OPEB liability/asset.

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CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Government-Wide Financial Analysis

The statement of net position serves as a useful indicator of a government's financial position. For the table below, amounts for 2024 have been presented in accordance with the provisions of GASB Statement No. 101 (see Note 3), while amounts for 2023 have been presented in accordance with previous guidance. The table below provides a summary of the City's net position for 2024 and 2023.

	Governmental Activities		Business-type Activities		Total	
	2024	2023	2024	2023	2024	2023
Assets						
Current and other assets	\$ 31,981,232	\$ 35,421,742	\$ 20,753,412	\$ 18,053,944	\$ 52,734,644	\$ 53,475,686
Capital assets, net	<u>56,248,135</u>	<u>53,383,278</u>	<u>88,492,953</u>	<u>71,955,898</u>	<u>144,741,088</u>	<u>125,339,176</u>
Total assets	<u>88,229,367</u>	<u>88,805,020</u>	<u>109,246,365</u>	<u>90,009,842</u>	<u>197,475,732</u>	<u>178,814,862</u>
Deferred outflows of resources						
Pension	7,176,651	8,812,741	1,746,569	2,447,995	8,923,220	11,260,736
OPEB	<u>893,823</u>	<u>1,361,652</u>	<u>152,005</u>	<u>362,137</u>	<u>1,045,828</u>	<u>1,723,789</u>
Total deferred outflows of resources	<u>8,070,474</u>	<u>10,174,393</u>	<u>1,898,574</u>	<u>2,810,132</u>	<u>9,969,048</u>	<u>12,984,525</u>
Liabilities						
Current liabilities	4,020,279	5,636,083	2,774,661	2,336,972	6,794,940	7,973,055
Long-term liabilities:						
Due within one year	1,228,611	379,092	3,921,011	3,815,348	5,149,622	4,194,440
Net pension liability	23,840,198	24,441,751	5,297,249	5,766,107	29,137,447	30,207,858
Net OPEB liability	1,406,934	1,514,346	-	118,661	1,406,934	1,633,007
Other amounts	<u>5,976,116</u>	<u>5,662,308</u>	<u>43,124,226</u>	<u>33,407,066</u>	<u>49,100,342</u>	<u>39,069,374</u>
Total liabilities	<u>36,472,138</u>	<u>37,633,580</u>	<u>55,117,147</u>	<u>45,444,154</u>	<u>91,589,285</u>	<u>83,077,734</u>
Deferred inflows of resources						
Property taxes	1,545,419	1,440,624	-	-	1,545,419	1,440,624
Leases	728,800	786,322	-	-	728,800	786,322
Pension	985,789	1,298,006	37,650	108,952	1,023,439	1,406,958
OPEB	<u>1,378,679</u>	<u>1,585,375</u>	<u>106,717</u>	<u>41,899</u>	<u>1,485,396</u>	<u>1,627,274</u>
Total deferred inflows of resources	<u>4,638,687</u>	<u>5,110,327</u>	<u>144,367</u>	<u>150,851</u>	<u>4,783,054</u>	<u>5,261,178</u>
Net position						
Net investment in capital assets	52,818,120	50,466,070	45,470,846	38,875,340	97,133,370	89,204,145
Restricted	<u>4,007,175</u>	<u>4,493,981</u>	<u>212,325</u>	<u>27,417</u>	<u>4,219,500</u>	<u>4,521,398</u>
Unrestricted (deficit)	<u>(1,636,279)</u>	<u>1,275,455</u>	<u>10,200,254</u>	<u>8,322,212</u>	<u>9,719,571</u>	<u>8,856,676</u>
Total net position	<u>\$ 55,189,016</u>	<u>\$ 56,235,506</u>	<u>\$ 55,883,425</u>	<u>\$ 47,224,969</u>	<u>\$ 111,072,441</u>	<u>\$ 102,582,219</u>

The net pension liability/asset is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net pension asset and the net OPEB asset.

CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability/asset or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability/asset and the net OPEB liability/asset to equal the City's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability/asset and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2024, the City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$111,072,441. At year-end, net position was \$55,189,016 and \$55,883,425 for the governmental activities and the business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's assets. At year-end, capital assets represented 73.30% of total assets. Capital assets include land, buildings, improvements, equipment, vehicles, infrastructure and construction-in-progress. The City's net investment in capital assets at December 31, 2024, was \$52,818,120 and \$45,470,846 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

For the governmental activities, capital assets, net of accumulated depreciation increased approximately \$2.9 million in 2024 when compared to 2023. This is due mainly to two ongoing projects at December 31, 2024. One is the renovation of the municipal building, and the other is Phase 3 of the widening of Lovers Lane.

The decrease in current assets for governmental activities of approximately \$3.44 million is due to spending for capital improvements.

The decrease in current liabilities for governmental activities of approximately \$1.6 million is due to a decrease in the unearned revenue related to the American Rescue Plan Act (ARPA). The City recognizes revenue from ARPA as the funds are spent on qualifying items or projects.

The increase in capital assets, net and long-term obligations due in more than one year for the business-type activities is due to the ongoing West End Water Tower project. The City has partially financed this project with a loan through the Ohio Water Development Authority (OWDA).

A portion of the City's net position, \$4,219,500, represents resources that are subject to external restriction on how they may be used.

During 2024, the City implemented GASB Statement No. 101 (see Note 3). For the table below, the implementation has been reported as a change in accounting principle. The table on the following page shows the changes in net position for 2024 and 2023.

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CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024
(UNAUDITED)

Change in Net Postion

	Governmental Activities 2024	Business-type Activities 2024	Governmental Activities 2023	Business-type Activities 2023	Total 2024	Total 2023
Revenues:						
Program revenues:						
Charges for services	\$ 2,898,689	\$ 17,157,320	\$ 2,817,688	\$ 16,101,852	\$ 20,056,009	\$ 18,919,540
Operating grants and contributions	4,292,537	28,214	2,299,580	-	4,320,751	2,299,580
Capital grants and contributions	3,341,918	2,755,351	18,423,428	241,083	6,097,269	18,664,511
Total program revenues	10,533,144	19,940,885	23,540,696	16,342,935	30,474,029	39,883,631
General revenues:						
Property taxes	1,439,119	-	1,475,037	-	1,439,119	1,475,037
Income taxes	12,307,017	-	12,884,008	-	12,307,017	12,884,008
Other taxes	532,620	-	548,513	-	532,620	548,513
Unrestricted grants and entitlements	1,049,597	-	1,037,519	-	1,049,597	1,037,519
Investment earnings	1,549,715	429,538	1,358,597	330,499	1,979,253	1,689,096
Miscellaneous	539,501	125,294	512,809	193,291	664,795	706,100
Total general revenues	17,417,569	554,832	17,816,483	523,790	17,972,401	18,340,273
Total revenues	27,950,713	20,495,717	41,357,179	16,866,725	48,446,430	58,223,904
Expenses:						
General government	4,721,738	-	4,593,423	-	4,721,738	4,593,423
Security of persons and property	12,310,759	-	12,177,065	-	12,310,759	12,177,065
Public health and welfare	97,052	-	98,591	-	97,052	98,591
Transportation	5,517,192	-	5,920,643	-	5,517,192	5,920,643
Community environment	873,373	-	948,611	-	873,373	948,611
Leisure time activity	1,373,255	-	1,315,976	-	1,373,255	1,315,976
Interest	196,864	-	206,523	-	196,864	206,523
Water	-	6,626,998	-	6,175,377	6,626,998	6,175,377
Sewer	-	5,978,191	-	5,389,271	5,978,191	5,389,271
Refuse	-	2,260,786	-	2,273,203	2,260,786	2,273,203
Total expenses	25,090,233	14,865,975	25,260,832	13,837,851	39,956,208	39,098,683
Transfers	(3,193,890)	3,193,890	(201,248)	201,248	-	-
Change in net position	(333,410)	8,823,632	15,895,099	3,230,122	8,490,222	19,125,221
Net position as previously reported	56,235,506	47,224,969	40,340,407	43,994,847	103,460,475	84,335,254
Restatement - change in accounting principle	(713,080)	(165,176)	-	-	(878,256)	-
Net position at beginning of year (restated)	55,522,426	47,059,793	40,340,407	43,994,847	102,582,219	84,335,254
Net position at end of year	\$ 55,189,016	\$ 55,883,425	\$ 56,235,506	\$ 47,224,969	\$ 111,072,441	\$ 103,460,475

CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Governmental Activities

Governmental activities net position decreased \$333,410 in 2024.

The increase in operating grants and contributions was due to the recognition of \$2,925,757 in revenue from the American Rescue Plan Act (ARPA) during 2024. No ARPA funds were spent in 2023; therefore, no revenue was recognized.

The decrease in capital grants and contributions was due to a project undertaken by the Ohio Department of Transportation (ODOT) to improve the intersection of State Route 7 and University Boulevard. This project was completed and turned over to the City in 2023. The total cost of the project was approximately \$15.8 million.

Overall, expenses of the governmental activities decreased \$170,599 or 0.68%.

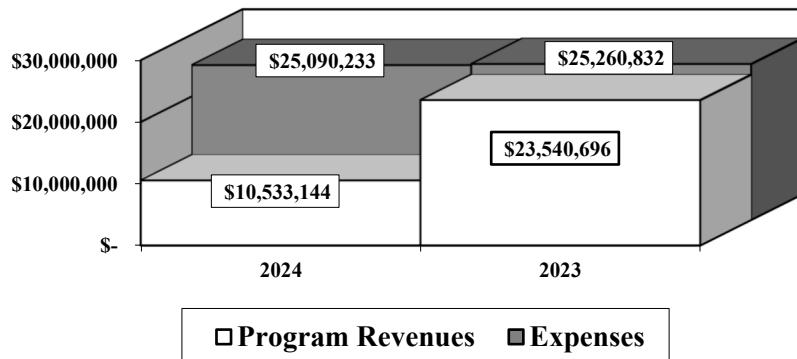
During 2024, governmental activities provided \$3,193,890 in capital contributions to the business-type activities.

Security of persons and property, which primarily supports the operations of the City's police, fire and EMS departments, had expenses of \$12,310,759, which accounted for 49.07% of the total governmental expenses of the City. These expenses were partially funded by \$1,346,922 in direct user charges, \$158,726 in operating grants and contributions, and \$108,757 in capital grants and contributions. The remaining security of persons and property expenses were funded by general revenues. General government expenses totaled \$4,721,738 or 18.82% of the total governmental expenses of the City, which was partially funded by \$884,162 in direct user charges and \$3,024,257 in operating grants and contributions. The State and Federal governments contributed to the City a total of \$4,292,537 in operating grants and contributions, and \$3,341,918 in capital grants and contributions.

General revenues totaled \$17,417,569 and amounted to 62.32% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$13,746,136. Another primary source of general revenues is grants and entitlements not restricted to specific programs, including local government revenue and property tax reimbursements received from the State, making up \$1,049,597.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. As can be seen in the graph below, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.

Governmental Activities - Program Revenues vs. Total Expenses



CITY OF STEUBENVILLE, OHIO

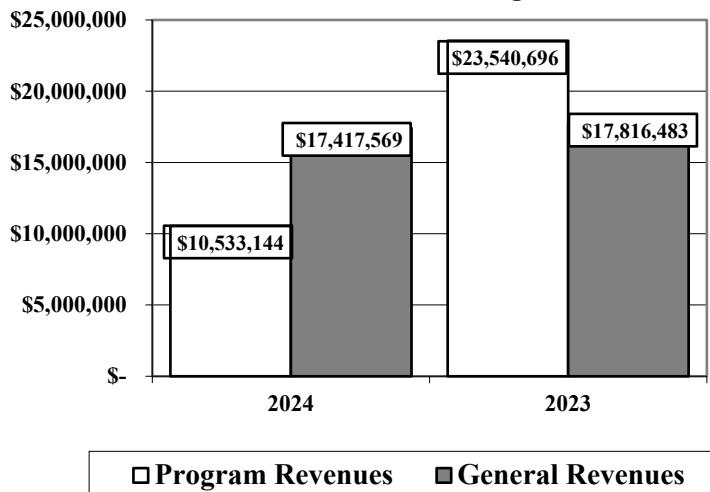
MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Governmental Activities

	Total Cost of Services 2024	Net Cost of Services 2024	Total Cost of Services 2023	Net Cost of Services 2023
Program expenses:				
General government	\$ 4,721,738	\$ 813,319	\$ 4,593,423	\$ 3,173,275
Security of persons and property	12,310,759	10,696,354	12,177,065	10,015,586
Public health and welfare	97,052	(267,093)	98,591	45,582
Transportation	5,517,192	1,428,437	5,920,643	(12,620,659)
Community environment	873,373	454,637	948,611	(344,824)
Leisure time activity	1,373,255	1,234,571	1,315,976	1,244,653
Interest	<u>196,864</u>	<u>196,864</u>	<u>206,523</u>	<u>206,523</u>
Total	<u>\$ 25,090,233</u>	<u>\$ 14,557,089</u>	<u>\$ 25,260,832</u>	<u>\$ 1,720,136</u>

The dependence upon general revenues for governmental activities is apparent, with 58.02% and 6.81% of expenses supported through taxes and other general revenues for 2024 and 2023, respectively.

Governmental Activities - General and Program Revenue



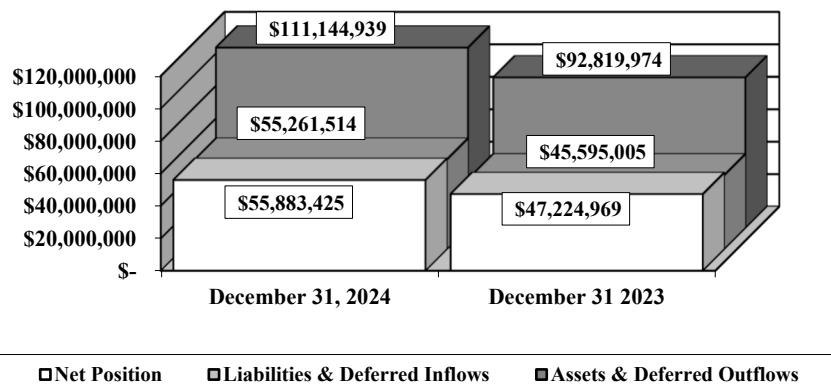
Business-Type Activities

Business-type activities include the water, sewer, and refuse enterprise funds. These programs had program revenues of \$19,940,885, general revenues of \$554,832, transfers in of \$3,193,890, and expenses of \$14,865,975 for 2024. Expenses of the business-type activities increased \$1,028,124 in 2024. This increase is primarily due to an increase in depreciation expense due the completion of several significant projects. The net position of the business-type activities increased \$8,823,632 over 2023's restated net position. For the graph below, amounts for 2024 have been presented in accordance with the provisions of GASB Statement No. 101 (see Note 3), while amounts for 2023 have been presented in accordance with previous guidance. The following graph shows the business-type activities assets, deferred outflows of resources, liabilities and deferred inflows of resources and net position at year-end.

CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Net Position in Business-Type Activities



Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds reported a combined fund balance of \$20,194,061, which is \$2,346,707 less than the previous year's fund balance of \$22,540,768. The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2024 for all major and nonmajor governmental funds.

	Fund Balances	Fund Balances	Change
	12/31/24	12/31/23	
Major funds:			
General	\$ 14,941,792	\$ 17,626,417	\$ (2,684,625)
American Rescue Plan Act	-	-	-
.7% City income tax - street improvement	1,613,434	1,730,456	(117,022)
Other nonmajor governmental funds	<u>3,638,835</u>	<u>3,183,895</u>	<u>454,940</u>
Total	<u>\$ 20,194,061</u>	<u>\$ 22,540,768</u>	<u>\$ (2,346,707)</u>

CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

General Fund

The City's general fund balance decreased \$2,684,625. The table that follows assists in illustrating the revenues of the general fund.

	2024 <u>Amount</u>	2023 <u>Amount</u>	Percentage <u>Change</u>
Revenues:			
Taxes	\$12,785,197	\$12,752,957	0.25 %
Charges for services	1,491,513	1,237,366	20.54 %
Licenses and permits	528,708	562,889	(6.07) %
Fines, forfeitures and settlements	243,682	204,291	19.28 %
Investment income	1,549,715	1,358,597	14.07 %
Intergovernmental	1,164,237	1,126,466	3.35 %
Rental income	70,771	68,517	3.29 %
Other	<u>397,159</u>	<u>332,911</u>	19.30 %
 Total	 <u>\$ 18,230,982</u>	 <u>\$ 17,643,994</u>	 3.33 %

Tax revenue represents 70.13% of all general fund revenue. Tax revenue remained stable during 2024. Interest revenue increased due to significantly higher interest rates during 2024.

The table that follows assists in illustrating the expenditures of the general fund.

	2024 <u>Amount</u>	2023 <u>Amount</u>	Percentage <u>Change</u>
Expenditures:			
General government	\$ 3,975,800	\$ 4,417,553	(10.00) %
Security of persons and property	11,425,627	10,469,429	9.13 %
Public health and welfare	97,052	98,591	(1.56) %
Transportation	1,558,694	1,383,353	12.68 %
Community environment	159,385	148,262	7.50 %
Leisure time activity	995,704	901,399	10.46 %
Capital outlay	2,526,797	1,131,731	123.27 %
Debt service	<u>185,930</u>	<u>186,929</u>	(0.53) %
 Total	 <u>\$ 20,924,989</u>	 <u>\$ 18,737,247</u>	 11.68 %

General fund expenditures of the City increased 11.68% in 2024. The most significant increase in general fund expenditures in 2024 was in capital outlay. The City has taken on additional capital projects in recent years and is using excess general fund dollars to finance some of them.

CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

American Rescue Plan Act Fund

The American Rescue Plan Act fund had \$2,925,757 in revenues and expenditures in 2024. The remaining amount of funds in the American Rescue Plan Act fund at the end of 2024 is offset with a liability to unearned revenue. This is because the funding cannot be recognized as revenue by the City until it is spent on qualifying expenditures under the legislation.

.7% City Income Tax - Street Improvement Fund

The .7% City income tax - street improvement fund had \$4,058,644 in revenues in 2024. The expenditures of the .7% City income tax - street improvement fund totaled \$4,175,666 in 2024. The City undertook several street improvement projects during 2024, which include the Hot Mix paving program, the Lovers Lane widening project and the Johnson Road and St. Charles Drive improvement project. The net decrease in fund balance for the .7% City income tax - street improvement fund was \$117,022 from a balance of \$1,730,456 to a balance of \$1,613,434.

Budgeting Highlights - General Fund

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

In the general fund, estimated revenues and other financing sources increased \$147,055 from the original budget to the final budget. This was because during the year the City budgeted a greater amount related to investment earnings. Appropriations decreased by \$554,739 during 2024. The decrease in the appropriations was due to the City's decision to delay some capital project spending. Actual revenues and other financing sources of \$18,698,169 were greater than final budgeted revenues by \$9,914. Actual expenditures of \$27,001,443 came in \$2,077,942 less than the final budgeted amounts.

Proprietary Funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds and internal balances due to governmental activities for internal service activities. The interfund activity reported in the government wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers) whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements, as well as internal balances between the governmental and business-type funds due to the allocation of the internal service fund (reported as internal balances) which are not reported on the proprietary statements.

CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Capital Assets and Debt Administration

Capital Assets

At the end of 2024, the City had \$144,741,088 (net of accumulated depreciation) invested in land, buildings, improvements, equipment, vehicles, infrastructure and construction in progress. Of this total, \$56,248,135 was reported in governmental activities and \$88,492,953 was reported in business-type activities. Additional details are provided in Note 7 of the notes to the basic financial statements.

The following table shows 2024 balances compared to 2023:

**Capital Assets at December 31
(Net of Depreciation)**

	Governmental Activities		Business-type Activities		Total	
	2024	2023	2024	2023	2024	2023
Land	\$ 973,546	\$ 973,546	\$ 71,000	\$ 66,000	\$ 1,044,546	\$ 1,039,546
Construction-in-progress	5,305,008	3,867,562	27,005,850	12,311,262	32,310,858	16,178,824
Buildings	4,492,253	4,648,492	21,072,513	21,789,807	25,564,766	26,438,299
Improvements	2,421,971	2,676,106	4,339,606	4,457,199	6,761,577	7,133,305
Equipment	741,223	742,975	2,205,757	2,053,555	2,946,980	2,796,530
Vehicles	2,306,620	2,893,548	456,150	627,148	2,762,770	3,520,696
Infrastructure	40,007,514	37,581,049	33,342,077	30,650,927	73,349,591	68,231,976
Totals	<u>\$ 56,248,135</u>	<u>\$ 53,383,278</u>	<u>\$ 88,492,953</u>	<u>\$ 71,955,898</u>	<u>\$ 144,741,088</u>	<u>\$ 125,339,176</u>

The City's largest capital asset category is infrastructure which includes roads constructed from 1980 through 2024. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 71.13% of the City's total governmental capital assets.

The City's business-type infrastructure capital asset category primarily includes water and sewer lines. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 37.68% of the City's total business-type capital assets.

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CITY OF STEUBENVILLE, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Debt Administration

The City had the following long-term obligations outstanding at December 31, 2024 and 2023. Additional details are provided in Note 9 of the notes to the basic financial statements.

	Governmental Activities	
	2024	2023
Loans payable	\$ 65,570	\$ 129,061
Bonds payable	3,260,000	3,390,000
Police and fire pension liability	1,077,535	1,157,899
Total long-term obligations	<u>\$ 4,403,105</u>	<u>\$ 4,676,960</u>

	Business-Type Activities	
	2024	2023
OWDA loans	\$ 39,046,921	\$ 29,058,297
OPWC loans	26,293	28,484
Financed purchase obligation	126,590	187,804
Landfill closure/postclosure	2,422,022	2,465,894
Bonds payable	<u>4,595,000</u>	<u>5,115,000</u>
Total long-term obligations	<u>\$ 46,216,826</u>	<u>\$ 36,855,479</u>

At December 31, 2024, the City had a voted debt margin of \$26,336,399 and an unvoted debt margin of \$15,265,700.

Economic Conditions and Outlook

The unemployment rates as of December 31, 2024 are 3.8% for the United States, 4.2% for the State of Ohio and 5.8% for Jefferson County. The rates for the State of Ohio and for Jefferson County have increased from December 31, 2023. The City is constantly balancing the fluctuating revenues in the general fund to the services the City provides.

The City continues to grapple with the high cost of providing water and sewer services to its customers while meeting the demands of federal and State environmental authorities. This City has undertaken several projects to improve the City's water and sewer treatment and distribution systems. These projects have been financed through loans obtained through the Ohio Water Development Authority (OWDA) and through the issuance of bonds.

The City has also undertaken several other projects. The City was involved in the following street improvement projects during 2024: the Hot Mix paving program, the Lovers Lane widening project and Johnson Road and St. Charles Drive improvement project. The City has also undertaken the West End Water Tower project.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Mr. David Lewis, Finance Director, City of Steubenville, 115 South Third Street, Steubenville, Ohio 43952.

CITY OF STEUBENVILLE, OHIO

STATEMENT OF NET POSITION
DECEMBER 31, 2024

	Governmental Activities	Business-type Activities	Total
Assets:			
Equity in pooled cash and cash equivalents	\$ 24,028,278	\$ 16,907,957	\$ 40,936,235
Receivables:			
Income taxes.	2,287,316	-	2,287,316
Property and other taxes.	1,919,085	-	1,919,085
Accounts.	546,337	1,627,580	2,173,917
Leases.	772,181	-	772,181
Special assessments	304,039	-	304,039
Accrued interest	1,930	-	1,930
Due from other governments.	1,657,059	71,496	1,728,555
Royalties.	-	2,482	2,482
Materials and supplies inventory.	355,959	232,509	588,468
Prepayments.	193,277	66,567	259,844
Restricted assets:			
Cash with fiscal agent.	-	1,338,915	1,338,915
Net pension asset	37,352	37,883	75,235
Net OPEB asset.	172,000	174,442	346,442
Internal balance	(293,581)	293,581	-
Capital assets:			
Land and construction in progress.	6,278,554	27,076,850	33,355,404
Depreciable capital assets, net.	49,969,581	61,416,103	111,385,684
Total capital assets, net.	56,248,135	88,492,953	144,741,088
Total assets	<u>88,229,367</u>	<u>109,246,365</u>	<u>197,475,732</u>
Deferred outflows of resources:			
Pension	7,176,651	1,746,569	8,923,220
OPEB.	893,823	152,005	1,045,828
Total deferred outflows of resources	<u>8,070,474</u>	<u>1,898,574</u>	<u>9,969,048</u>
Liabilities:			
Accounts payable.	133,391	453,278	586,669
Contracts payable.	1,850,316	713,579	2,563,895
Retainage payable	120,185	949,152	1,069,337
Accrued wages and benefits.	189,564	74,762	264,326
Due to other governments	258,491	70,299	328,790
Accrued interest payable	20,615	17,216	37,831
Claims payable.	440,846	-	440,846
Deposits held and due to others	-	471,663	471,663
Unearned revenue	1,006,871	24,712	1,031,583
Long-term liabilities:			
Due within one year	1,228,611	3,921,011	5,149,622
Due in more than one year:			
Net pension liability.	23,840,198	5,297,249	29,137,447
Net OPEB liability.	1,406,934	-	1,406,934
Other amounts due in more than one year.	5,976,116	43,124,226	49,100,342
Total liabilities	<u>36,472,138</u>	<u>55,117,147</u>	<u>91,589,285</u>
Deferred inflows of resources:			
Property taxes levied for the next fiscal year.	1,545,419	-	1,545,419
Leases	728,800	-	728,800
Pension.	985,789	37,650	1,023,439
OPEB.	1,378,679	106,717	1,485,396
Total deferred inflows of resources	<u>4,638,687</u>	<u>144,367</u>	<u>4,783,054</u>
Net position:			
Net investment in capital assets.	52,818,120	45,470,846	97,133,370
Restricted for:			
Capital projects	36,709	-	36,709
Street construction, maintenance and repairs	1,842,247	-	1,842,247
Public health programs.	428,971	-	428,971
Community development programs	550,093	-	550,093
Police programs.	20,379	-	20,379
Court programs.	351,208	-	351,208
Municipal court improvements.	98,109	-	98,109
Pension and OPEB.	37,352	212,325	249,677
Other purposes.	642,107	-	642,107
Unrestricted (deficit).	(1,636,279)	10,200,254	9,719,571
Total net position	<u>\$ 55,189,016</u>	<u>\$ 55,883,425</u>	<u>\$ 111,072,441</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF STEUBENVILLE, OHIO

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2024

	Expenses	Program Revenues		
		Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities:				
General government	\$ 4,721,738	\$ 884,162	\$ 3,024,257	\$ -
Security of persons and property	12,310,759	1,346,922	158,726	108,757
Public health and welfare	97,052	364,145	-	-
Transportation.	5,517,192	10,593	919,918	3,158,244
Community environment	873,373	242,464	176,272	-
Leisure time activity.	1,373,255	50,403	13,364	74,917
Interest	196,864	-	-	-
Total governmental activities	<u>25,090,233</u>	<u>2,898,689</u>	<u>4,292,537</u>	<u>3,341,918</u>
Business-type activities:				
Water.	6,626,998	8,754,492	14,245	1,325,000
Sewer.	5,978,191	6,460,904	13,969	1,430,351
Refuse.	2,260,786	1,941,924	-	-
Total business-type activities	<u>14,865,975</u>	<u>17,157,320</u>	<u>28,214</u>	<u>2,755,351</u>
Total primary government	<u><u>\$ 39,956,208</u></u>	<u><u>\$ 20,056,009</u></u>	<u><u>\$ 4,320,751</u></u>	<u><u>\$ 6,097,269</u></u>
General revenues:				
Property taxes levied for:				
General purposes				
Debt service.				
Income taxes levied for:				
General purposes				
Street improvements.				
Equipment improvement.				
Recreation improvement.				
Other taxes:				
Hotel occupancy taxes.				
Permissive motor vehicle license taxes.				
Grants and entitlements not restricted				
to specific programs				
Investment earnings				
Miscellaneous				
Total general revenues				
Transfers				
Change in net position				
Net position as previously reported.				
Restatement - change in accounting principle				
Net position at beginning of year (restated).				
Net position at end of year.				

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**Net (Expense) Revenue
and Changes in Net Position**

Governmental Activities	Business-type Activities	Total
\$ (813,319)	\$ -	\$ (813,319)
(10,696,354)	- (10,696,354)	267,093
267,093	- 267,093	(1,428,437)
(1,428,437)	- (1,428,437)	(454,637)
(454,637)	- (454,637)	(1,234,571)
(1,234,571)	- (1,234,571)	(196,864)
(196,864)	- (196,864)	(14,557,089)

- 3,466,739	3,466,739	3,466,739
- 1,927,033	1,927,033	1,927,033
- (318,862)	(318,862)	(318,862)
- 5,074,910	5,074,910	5,074,910

(14,557,089)	5,074,910	(9,482,179)
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1,192,176	- 1,192,176	
246,943	- 246,943	
11,145,108	- 11,145,108	
768,575	- 768,575	
295,000	- 295,000	
98,334	- 98,334	
265,460	- 265,460	
267,160	- 267,160	
1,049,597	- 1,049,597	
1,549,715	429,538 1,979,253	
539,501	125,294 664,795	
17,417,569	554,832 17,972,401	
(3,193,890)	3,193,890 -	
(333,410)	8,823,632 8,490,222	
56,235,506	47,224,969 103,460,475	
(713,080)	(165,176) (878,256)	
55,522,426	47,059,793 102,582,219	
\$ 55,189,016	\$ 55,883,425 \$ 111,072,441	

CITY OF STEUBENVILLE, OHIO

**BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2024**

	General	American Rescue Plan Act	.7% City Income Tax Street Improvement	Other Governmental Funds	Total Governmental Funds
Assets:					
Equity in pooled cash and cash equivalents	\$ 15,340,774	\$ 1,974,418	\$ 1,778,061	\$ 3,340,559	\$ 22,433,812
Receivables:					
Income taxes.	2,075,024	-	140,813	71,479	2,287,316
Real and other taxes.	1,608,250	-	15,323	295,512	1,919,085
Accounts.	282,627	-	-	254,618	537,245
Special assessments	-	-	-	304,039	304,039
Accrued interest	1,930	-	-	-	1,930
Due from other governments.	551,387	-	168,580	937,092	1,657,059
Leases.	772,181	-	-	-	772,181
Prepayments	141,551	-	2,743	48,983	193,277
Materials and supplies inventory.	201,959	-	-	154,000	355,959
Total assets	<u>\$ 20,975,683</u>	<u>\$ 1,974,418</u>	<u>\$ 2,105,520</u>	<u>\$ 5,406,282</u>	<u>\$ 30,461,903</u>
Liabilities:					
Accounts payable.	\$ 109,189	\$ -	\$ 14,291	\$ 9,911	\$ 133,391
Contracts payable.	711,935	967,547	170,834	-	1,850,316
Retainage payable	120,185	-	-	-	120,185
Accrued wages and benefits	184,412	-	3,437	1,715	189,564
Due to other governments	254,132	-	2,661	1,698	258,491
Unearned revenue	-	1,006,871	-	-	1,006,871
Total liabilities	<u>1,379,853</u>	<u>1,974,418</u>	<u>191,223</u>	<u>13,324</u>	<u>3,558,818</u>
Deferred inflows of resources:					
Property taxes levied for the next fiscal year.	1,305,077	-	-	240,342	1,545,419
Delinquent property tax revenue not available.	294,162	-	-	41,051	335,213
Special assessments revenue not available.	-	-	-	304,039	304,039
Income tax revenue not available	1,704,450	-	132,283	71,479	1,908,212
Intergovernmental revenue not available.	465,358	-	168,580	841,062	1,475,000
Miscellaneous revenue not available.	156,191	-	-	256,150	412,341
Leases	728,800	-	-	-	728,800
Total deferred inflows of resources	<u>4,654,038</u>	<u>-</u>	<u>300,863</u>	<u>1,754,123</u>	<u>6,709,024</u>
Fund balances:					
Nonspendable	378,973	-	2,743	202,983	584,699
Restricted.	-	-	-	2,557,720	2,557,720
Committed	3,406,319	-	1,610,691	878,190	5,895,200
Assigned	4,485,791	-	-	-	4,485,791
Unassigned (deficit).	6,670,709	-	-	(58)	6,670,651
Total fund balances.	<u>14,941,792</u>	<u>-</u>	<u>1,613,434</u>	<u>3,638,835</u>	<u>20,194,061</u>
Total liabilities, deferred inflows of resources and fund balances.	<u>\$ 20,975,683</u>	<u>\$ 1,974,418</u>	<u>\$ 2,105,520</u>	<u>\$ 5,406,282</u>	<u>\$ 30,461,903</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF STEUBENVILLE, OHIO

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO
NET POSITION OF GOVERNMENTAL ACTIVITIES
DECEMBER 31, 2024

Total governmental fund balances	\$ 20,194,061
<i>Amounts reported for governmental activities on the statement of net position are different because:</i>	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	56,248,135
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows in the funds.	
Income taxes receivable	\$ 1,908,212
Property and other taxes receivable	335,213
Accounts receivable	412,341
Intergovernmental receivable	1,475,000
Special assessments receivable	304,039
Total	<hr/> 4,434,805
The internal service fund is used by management to charge the costs of health insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities on the statement of net position.	869,131
Interest is accrued on outstanding loans and bonds on the statement of net position whereas in governmental funds, interest expenditures are reported when due.	(20,615)
Unamortized premiums on bond issuances are not recognized in the funds.	(90,269)
The net pension asset and net pension liability are not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds.	
Net pension asset	37,352
Deferred outflows of resources	7,176,651
Deferred inflows of resources	(985,789)
Net pension liability	<hr/> (23,840,198)
Total	(17,611,984)
The net OPEB asset and net OPEB liability are not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds.	
Net OPEB asset	172,000
Deferred outflows of resources	893,823
Deferred inflows of resources	(1,378,679)
Net OPEB liability	<hr/> (1,406,934)
Total	(1,719,790)
Long-term liabilities, including, but not limited to, bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	
Compensated absences	(2,711,353)
Police and fire pension liability	(1,077,535)
General obligation bonds payable	(3,260,000)
Loans payable	<hr/> (65,570)
Total	<hr/> (7,114,458)
Net position of governmental activities	<hr/> \$ 55,189,016

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF STEUBENVILLE, OHIO

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024**

	General	American Rescue Plan Act	.7% City Income Tax Street Improvement	Other Governmental Funds	Total Governmental Funds
Revenues:					
Municipal income taxes	\$ 11,480,487	\$ -	\$ 784,973	\$ 400,000	\$ 12,665,460
Property and other taxes.	1,304,710	-	200,371	442,237	1,947,318
Charges for services.	1,491,513	-	-	-	1,491,513
Licenses and permits	528,708	-	8,673	4,350	541,731
Fines, forfeitures and settlements.	243,682	-	-	216,350	460,032
Intergovernmental.	1,164,237	2,925,757	2,994,902	2,284,036	9,368,932
Special assessments	-	-	-	278,888	278,888
Investment income.	1,549,715	-	-	65,026	1,614,741
Rental income	70,771	-	-	-	70,771
Contributions and donations.	6,262	-	-	16,500	22,762
Other	390,897	-	69,725	66,837	527,459
Total revenues	18,230,982	2,925,757	4,058,644	3,774,224	28,989,607
Expenditures:					
Current:					
General government	3,975,800	-	-	664,576	4,640,376
Security of persons and property	11,425,627	-	-	30,883	11,456,510
Public health and welfare.	97,052	-	-	-	97,052
Transportation	1,558,694	-	311,168	891,753	2,761,615
Community environment	159,385	-	-	528,540	687,925
Leisure time activity	995,704	-	-	-	995,704
Capital outlay	2,526,797	2,925,757	3,797,325	978,638	10,228,517
Debt service:					
Principal retirement.	105,364	-	63,491	105,000	273,855
Interest	80,566	-	3,682	119,894	204,142
Total expenditures	20,924,989	2,925,757	4,175,666	3,319,284	31,345,696
Excess (deficiency) of revenues over (under) expenditures.	(2,694,007)	-	(117,022)	454,940	(2,356,089)
Other financing sources:					
Sale of capital assets.	9,382	-	-	-	9,382
Total other financing sources	9,382	-	-	-	9,382
Net change in fund balances	(2,684,625)	-	(117,022)	454,940	(2,346,707)
Fund balances at beginning of year	17,626,417	-	1,730,456	3,183,895	22,540,768
Fund balances at end of year	\$ 14,941,792	\$ -	\$ 1,613,434	\$ 3,638,835	\$ 20,194,061

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF STEUBENVILLE, OHIO

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2024**

Net change in fund balances - total governmental funds \$ (2,346,707)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

Capital asset additions	\$ 6,974,385
Current year depreciation	<u>(4,097,692)</u>
Total	2,876,693

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position. (11,836)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Income taxes	(358,443)
Property and other taxes	21,358
Miscellaneous revenues	156,761
Intergovernmental revenues	(764,406)
Special assessments	<u>(103,546)</u>
Total	(1,048,276)

Repayment of bond and loan principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position. 273,855

In the statement of activities, interest is accrued on outstanding bonds and loans, whereas in governmental funds, an interest expenditure is reported when due.

Decrease in accrued interest payable	1,868
Amortization of bond premiums	5,410
Total	7,278

Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. (111,151)

Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.

Pension	1,756,295
OPEB	31,976
Total	1,788,271

Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability and net OPEB asset/liability are reported as pension/OPEB expense in the statement of activities.

Pension	(2,469,038)
OPEB	(13,697)
Total	(2,482,735)

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the government-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities. 721,198

Change in net position of governmental activities \$ (333,410)

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF STEUBENVILLE, OHIO

STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2024

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Water	Sewer	Refuse	Total	
Assets:					
Current assets:					
Equity in pooled cash and cash equivalents	\$ 8,700,199	\$ 5,317,164	\$ 2,890,594	\$ 16,907,957	\$ 1,594,466
Receivables:					
Accounts.	866,799	636,962	123,819	1,627,580	9,092
Due from other governments.	-	71,496	-	71,496	-
Royalties	-	-	2,482	2,482	-
Materials and supplies inventory.	197,731	34,778	-	232,509	-
Prepayments	23,261	25,460	17,846	66,567	-
Total current assets	<u>9,787,990</u>	<u>6,085,860</u>	<u>3,034,741</u>	<u>18,908,591</u>	<u>1,603,558</u>
Noncurrent assets:					
Restricted assets:					
Cash with fiscal agent.	-	-	1,338,915	1,338,915	-
Net pension asset.	14,213	13,848	9,822	37,883	-
Net OPEB asset.	65,446	63,769	45,227	174,442	-
Capital assets:					
Land and construction in progress.	16,250,362	10,796,488	30,000	27,076,850	-
Depreciable capital assets, net.	38,087,019	22,833,798	495,286	61,416,103	-
Total capital assets, net.	<u>54,337,381</u>	<u>33,630,286</u>	<u>525,286</u>	<u>88,492,953</u>	<u>-</u>
Total noncurrent assets	<u>54,417,040</u>	<u>33,707,903</u>	<u>1,919,250</u>	<u>90,044,193</u>	<u>-</u>
Total assets	<u>64,205,030</u>	<u>39,793,763</u>	<u>4,953,991</u>	<u>108,952,784</u>	<u>1,603,558</u>
Deferred outflows of resources:					
Pension.	635,533	653,806	457,230	1,746,569	-
OPEB.	57,028	55,567	39,410	152,005	-
Total deferred outflows of resources	<u>\$ 692,561</u>	<u>\$ 709,373</u>	<u>\$ 496,640</u>	<u>\$ 1,898,574</u>	<u>\$ -</u>

- - Continued

CITY OF STEUBENVILLE, OHIO

**STATEMENT OF NET POSITION
PROPRIETARY FUNDS (CONTINUED)
DECEMBER 31, 2024**

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Water	Sewer	Refuse	Total	
Liabilities:					
Current liabilities:					
Accounts payable.	\$ 167,869	\$ 255,364	\$ 30,045	\$ 453,278	\$ -
Contracts payable.	602,864	110,715	-	713,579	-
Retainage payable	715,350	233,802	-	949,152	-
Accrued wages and benefits.	31,173	25,447	18,142	74,762	-
Due to other governments	24,769	29,600	15,930	70,299	-
Deposits held and due to others	157,221	157,221	157,221	471,663	-
Accrued interest payable	4,438	12,778	-	17,216	-
Unearned revenue	24,712	-	-	24,712	-
Current portion of compensated absences.	115,998	116,896	72,647	305,541	-
Current portion of OPWC loans.	2,191	-	-	2,191	-
Current portion of OWDA loans.	1,745,669	1,259,919	-	3,005,588	-
Current portion of general obligation bonds.	251,500	203,500	-	455,000	-
Current portion of landfill closure/postclosure.	-	-	90,100	90,100	-
Current portion of financed purchase obligation.	-	62,591	-	62,591	-
Claims payable	-	-	-	-	440,846
Total current liabilities	<u>3,843,754</u>	<u>2,467,833</u>	<u>384,085</u>	<u>6,695,672</u>	<u>440,846</u>
Long-term liabilities:					
Compensated absences	151,230	119,628	111,586	382,444	-
OWDA loans payable	19,788,184	16,253,149	-	36,041,333	-
OPWC loans payable	24,102	-	-	24,102	-
General obligation bonds payable	1,137,558	3,142,868	-	4,280,426	-
Financed purchase obligation payable.	-	63,999	-	63,999	-
Landfill closure/postclosure.	-	-	2,331,922	2,331,922	-
Net pension liability	1,987,380	1,936,463	1,373,406	5,297,249	-
Total long-term liabilities	<u>23,088,454</u>	<u>21,516,107</u>	<u>3,816,914</u>	<u>48,421,475</u>	<u>-</u>
Total liabilities	<u>26,932,208</u>	<u>23,983,940</u>	<u>4,200,999</u>	<u>55,117,147</u>	<u>440,846</u>
Deferred inflows of resources:					
Pension.	20,863	10,590	6,197	37,650	-
OPEB.	39,061	39,784	27,872	106,717	-
Total deferred inflows of resources	<u>59,924</u>	<u>50,374</u>	<u>34,069</u>	<u>144,367</u>	<u>-</u>
Net position:					
Net investment in capital assets.	32,100,184	12,845,376	525,286	45,470,846	-
Restricted for pensions and OPEB	79,659	77,617	55,049	212,325	-
Unrestricted	5,725,616	3,545,829	635,228	9,906,673	1,162,712
Total net position	<u>\$ 37,905,459</u>	<u>\$ 16,468,822</u>	<u>\$ 1,215,563</u>	<u>55,589,844</u>	<u>\$ 1,162,712</u>
Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds.				293,581	
Net position of business-type activities				<u>\$ 55,883,425</u>	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF STEUBENVILLE, OHIO

STATEMENT OF REVENUES, EXPENSES AND
CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Water	Sewer	Refuse	Total	
Operating revenues:					
Charges for services	\$ 8,754,492	\$ 6,460,904	\$ 1,911,814	\$ 17,127,210	\$ 5,722,117
Royalties.	-	-	30,110	30,110	-
Other operating revenues	9,930	15,267	100,097	125,294	-
Total operating revenues.	<u>8,764,422</u>	<u>6,476,171</u>	<u>2,042,021</u>	<u>17,282,614</u>	<u>5,722,117</u>
Operating expenses:					
Personal services	2,409,671	2,364,296	1,559,235	6,333,202	-
Contract services.	-	-	277,114	277,114	-
Maintenance and operations.	2,493,249	2,048,944	368,811	4,911,004	-
Landfill closure and post-closure costs . . .	-	-	23,377	23,377	-
Depreciation.	1,393,999	1,060,213	104,604	2,558,816	-
Claims expense	-	-	-	-	4,599,056
Other	-	-	-	-	85,185
Total operating expenses.	<u>6,296,919</u>	<u>5,473,453</u>	<u>2,333,141</u>	<u>14,103,513</u>	<u>4,684,241</u>
Operating income (loss)	<u>2,467,503</u>	<u>1,002,718</u>	<u>(291,120)</u>	<u>3,179,101</u>	<u>1,037,876</u>
Nonoperating revenues (expenses):					
Interest expense	(453,558)	(625,582)	-	(1,079,140)	-
Interest income.	184,842	117,935	126,761	429,538	-
Intergovernmental	14,245	13,969	-	28,214	-
Total nonoperating revenues (expenses) . . .	<u>(254,471)</u>	<u>(493,678)</u>	<u>126,761</u>	<u>(621,388)</u>	<u>-</u>
Income (loss) before capital contributions. . . .	2,213,032	509,040	(164,359)	2,557,713	1,037,876
Capital contributions.	<u>3,364,578</u>	<u>2,584,663</u>	<u>-</u>	<u>5,949,241</u>	<u>-</u>
Change in net position	5,577,610	3,093,703	(164,359)	8,506,954	1,037,876
Net position as previously reported.	32,397,660	13,425,997	1,424,409	47,248,066	124,836
Restatement - change in accounting principle. .	(69,811)	(50,878)	(44,487)	(165,176)	-
Net position at beginning of year (restated). .	32,327,849	13,375,119	1,379,922	47,082,890	124,836
Net position at end of year	<u>\$ 37,905,459</u>	<u>\$ 16,468,822</u>	<u>\$ 1,215,563</u>	<u>55,589,844</u>	<u>\$ 1,162,712</u>
Adjustment to reflect the consolidation of internal service funds activities related to enterprise funds.				316,678	
Change in net position of business-type activities.				<u>\$ 8,823,632</u>	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

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CITY OF STEUBENVILLE, OHIO

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Water	Sewer	Refuse	Total	
Cash flows from operating activities:					
Cash received from charges for services.	\$ 8,769,061	\$ 6,491,704	\$ 1,950,803	\$ 17,211,568	\$ 5,723,053
Cash received from royalties.	-	-	40,869	40,869	-
Cash received from other operations	30,047	15,267	100,097	145,411	-
Cash payments for personal services.	(2,284,847)	(2,237,544)	(1,495,988)	(6,018,379)	-
Cash payments for contractual services	-	-	(283,371)	(283,371)	-
Cash payments for maintenance and operations .	(2,368,216)	(1,835,248)	(386,603)	(4,590,067)	-
Cash payments for claims	-	-	-	-	(4,490,755)
Cash payments for other purposes.	-	-	-	-	(155,468)
Net cash provided by (used in) operating activities	4,146,045	2,434,179	(74,193)	6,506,031	1,076,830
Cash flows from noncapital financing activities:					
Cash received from grants and subsidies.	14,245	13,969	-	28,214	-
Cash received from OWDA loan.	-	120,972	-	120,972	-
Principal retirement on OWDA loans	(43,063)	(264,571)	-	(307,634)	-
Principal retirement on G.O. bonds.	(160,000)	-	-	(160,000)	-
Cash payments for interest	(42,600)	-	-	(42,600)	-
Net cash used in noncapital financing activities.	(231,418)	(129,630)	-	(361,048)	-
Cash flows from capital and related financing activities:					
Acquisition of capital assets	(12,230,409)	(3,477,296)	-	(15,707,705)	-
Cash received from OWDA loans.	11,664,988	1,441,613	-	13,106,601	-
Cash received from capital grants.	1,325,000	1,403,715	-	2,728,715	-
Cash used for landfill closure/postclosure	-	-	(67,249)	(67,249)	-
Principal retirement on OPWC loans	(2,191)	-	-	(2,191)	-
Principal retirement on OWDA loans	(1,787,517)	(1,143,798)	-	(2,931,315)	-
Principal retirement on revenue bonds	-	(80,000)	-	(80,000)	-
Principal retirement on G.O. bonds.	(84,250)	(195,750)	-	(280,000)	-
Principal retirement on financed purchase. . . .	-	(61,214)	-	(61,214)	-
Cash payments for interest	(422,116)	(632,340)	-	(1,054,456)	-
Net cash used in capital and related financing activities.	(1,536,495)	(2,745,070)	(67,249)	(4,348,814)	-
Cash flows from investing activities:					
Interest received	184,842	117,935	126,761	429,538	-
Net cash provided by investing activities . . .	184,842	117,935	126,761	429,538	-
Net increase (decrease) in cash and cash equivalents	2,562,974	(322,586)	(14,681)	2,225,707	1,076,830
Cash and cash equivalents					
at beginning of year	6,137,225	5,639,750	4,244,190	16,021,165	517,636
Cash and cash equivalents at end of year . . .	\$ 8,700,199	\$ 5,317,164	\$ 4,229,509	\$ 18,246,872	\$ 1,594,466

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CITY OF STEUBENVILLE, OHIO

**STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2024**

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Water	Sewer	Refuse	Total	
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:					
Operating income (loss)	\$ 2,467,503	\$ 1,002,718	\$ (291,120)	\$ 3,179,101	\$ 1,037,876
Adjustments:					
Depreciation	1,393,999	1,060,213	104,604	2,558,816	-
Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources:					
Change in in accounts receivable	(22,469)	(6,238)	1,951	(26,756)	936
Change in in royalties receivable	-	-	10,759	10,759	-
Change in in materials and supplies.	66,066	(5,469)	-	60,597	-
Change in in prepayments.	4,377	3,567	1,917	9,861	-
Change in net pension asset.	(3,687)	(4,012)	(2,767)	(10,466)	-
Change in net OPEB asset.	(65,446)	(63,769)	(45,227)	(174,442)	-
Change in deferred outflows - pension	302,705	228,954	169,767	701,426	-
Change in deferred outflows - OPEB	81,733	75,081	53,318	210,132	-
Change in accounts payable.	84,799	240,452	25,456	350,707	-
Change in accrued wages.	16,186	11,519	7,305	35,010	-
Change in intergovernmental payable.	22,705	11,509	(17,737)	16,477	(70,283)
Change in unearned revenue.	24,712	-	-	24,712	-
Change in compensated absences payable.	55,604	41,907	11,771	109,282	-
Change in landfill closure/postclosure obligation	-	-	23,377	23,377	-
Change in deposits held and due to others	7,147	7,147	7,147	21,441	-
Change in net pension liability.	(226,280)	(132,249)	(110,329)	(468,858)	-
Change in net OPEB liability.	(45,555)	(42,572)	(30,534)	(118,661)	-
Change in deferred inflows - pension.	(40,912)	(19,385)	(11,005)	(71,302)	-
Change in deferred inflows - OPEB.	22,858	24,806	17,154	64,818	-
Change in claims payable	-	-	-	-	108,301
Net cash provided by (used in) operating activities	<u>\$ 4,146,045</u>	<u>\$ 2,434,179</u>	<u>\$ (74,193)</u>	<u>\$ 6,506,031</u>	<u>\$ 1,076,830</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

Non-cash transactions:

- At December 31, 2024, the water fund purchased \$1,318,214 in capital assets on account.
- At December 31, 2023, the water fund purchased \$402,450 in capital assets on account.
- At December 31, 2024, the sewer fund purchased \$344,517 in capital assets on account.
- At December 31, 2023, the sewer fund purchased \$1,066,005 in capital assets on account.
- During 2024, the water fund received \$2,039,578 in capital contributions from governmental activities.
- During 2024, the sewer fund received \$1,154,312 in capital contributions from governmental activities.

CITY OF STEUBENVILLE, OHIO

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
FIDUCIARY FUND
DECEMBER 31, 2024

	<u>Custodial</u>
Assets:	
Cash in segregated accounts.	<u>\$ 2,392</u>
Total assets	<u>\$ 2,392</u>
Liabilities:	
Intergovernmental payable.	<u>\$ 2,392</u>
Total liabilities.	<u>\$ 2,392</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF STEUBENVILLE, OHIO

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUND
FOR THE YEAR ENDED DECEMBER 31, 2024**

	Custodial
Additions:	
Fines and forfeitures collected for other governments.	\$ 358,826
Total additions	<u>358,826</u>
Deductions:	
Fines and forfeitures distributed to other governments.	358,826
Total deductions.	<u>358,826</u>
Change in net position	-
Net position at beginning of year	-
Net position at end of year	<u>\$ -</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 1 - DESCRIPTION OF THE CITY

The City of Steubenville, (the “City”), is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

Beginning June 1, 1984, the City has operated under a council-manager form of government as provided by 705.51 to 705.60, Ohio Revised Code, inclusive. The powers and functions of the municipal governments are distributed among the municipality, its citizens, the various officers, boards, and commissions. The Mayor is the official head of the municipality for ceremonial purposes. Administration is not part of the duties of the Mayor. The City Council is composed of seven members, six of whom are elected by their respective electors within their designated wards. The Councilman at large, the seventh member of Council, is elected by the voters of the City at large. The City Council, by a majority vote, appoints the administrative City Manager.

The charter created two administrative departments: The Department of Finance and the Department of Law. The Directors of these departments are appointed by the City Manager and are approved by the Council.

Several board and commissions that serve the citizens of the City in various capacities are an integral part of the municipality’s government. The boards and commissions include: Civil Service Commission, Planning and Zoning Commission, Board of Engineering and Building Appeals and Parks and Recreation Board. All members of these boards and commissions are appointed by the Mayor and are approved by Council.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City’s significant accounting policies are described below.

A. Reporting Entity

For financial reporting purposes, the City’s financial statement includes all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Component units are legally separate organizations for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization’s Governing Board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected Governing Board, a Governing Board appointed by another government, or a jointly appointed Board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City’s financial statements to be misleading or incomplete. Based upon the application of these criteria, the City has no component units.

The primary government of the City consists of all funds, agencies, departments and offices that are not legally separate from the City. The primary government includes the City departments and agencies that provide the following services: police and fire protection, emergency medical services (EMS), planning, zoning, refuse collection, street maintenance and repairs, community development, parks and recreation and water and sewer utilities. The preceding financial statements include all funds of the City (the primary government).

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship with the City.

JOINTLY GOVERNED ORGANIZATIONS

Jefferson County Regional Planning Commission: The City participates in the Jefferson County Regional Planning Commission (the Commission) which is a statutorily created political subdivision of the State of Ohio under Ohio Revised Code Chapter 713. The Commission is jointly governed among Jefferson County and municipalities and townships within Jefferson County. The Commission includes the three Jefferson County Commissioners, fourteen municipal mayors, fourteen township trustees, and six non-governmental representatives appointed by the member governments. Each member's control over the operation of the Commission is limited to its representation on the Board.

The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environment, social, economic and governmental functions and services of Jefferson County and applies for Community Development Block Grants on behalf of member governments. The Board exercises total control of the budgeting, appropriation, contracting and management. The City contributed a fee of \$250 in 2024. Continued existence of the Commission is not dependent on the continued participation of the City. Complete financial statements can be obtained from the Jefferson County Regional Planning Commission, Steubenville, Ohio.

Ohio Mid-Eastern Governments Association (OMEGA): OMEGA is a ten-county regional council of governments comprised of Belmont, Carroll, Coshocton, Columbiana, Guernsey, Harrison, Holmes, Jefferson, Muskingum, and Tuscarawas Counties. OMEGA was formed to aid and assist the participating counties and political subdivisions within the counties in the application of Appalachian Regional Commission and Economic Development grant monies. OMEGA is governed by a twenty-one member executive board comprised of members appointed from each participating county and the cities within each county. City membership is voluntary. The mayor of the City of Steubenville appoints the City's representative on the Board. The Board exercises total control over the operations of the OMEGA including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the Board. Each member currently pays a per capita membership fee based upon the most recent United States census. During 2024, the City made \$2,724 in contributions to OMEGA. Information can be obtained from 326 Highland Avenue, PO Box 130, Cambridge, Ohio 43725.

Jefferson County Family and Children First Council: The Jefferson County Family and Children First Council (the Council) is a jointly governed organization created under Ohio Revised Code Section 121.37. The Council is currently governed by a 24 member Board, which includes a representative of the City of Steubenville. During 2024, the City made no contributions to the Council. Continued existence of the Council is not dependent on the City's continued participation.

Jefferson County Port Authority: The Jefferson County Port Authority (the "Authority") was created in April 2012 and is a jointly governed organization between Jefferson County, the City of Steubenville and the Jefferson County Regional Planning Commission. The Authority was established pursuant to Ohio Revised Code Section 4582.21. The purpose of the Authority is to enhance, foster, aid, provide or promote transportation, economic development, housing, recreation, education, governmental operations, culture, research and the creation and preservation of jobs and employment opportunities.

The Authority is governed by a Board consisting of nine appointed members, four appointed by Jefferson County, four appointed by the City of Steubenville, and one appointed by the Jefferson County Regional Planning Commission.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

B. Basis of Presentation

The City's financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service fund are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City. The City does not eliminate interfund services provided or used when consolidating activities.

Fund Financial Statements - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

General fund - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

American Rescue Plan Act Fund - This fund accounts for monies received from the federal government as part of the American Rescue Plan Act (ARPA) of 2021. This Act provides additional relief to address the continued impact of the COVID-19 pandemic.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

7% City income tax - street improvement fund - The .7% city income tax - street improvement fund is used to account for income tax revenue committed for, and grants restricted for, improvement of streets within the City.

Other governmental funds of the City are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

Proprietary Funds - Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise funds or internal service funds.

Enterprise funds - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

Water fund - This fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

Sewer fund - This fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

Refuse fund - This fund accounts for the operations providing refuse waste removal to the residents and commercial users located within the City.

Internal service fund - The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund reports on the activity of the centralized City self-insurance health program.

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City's only fiduciary fund is a custodial fund that accounts for municipal court fines and fees collected for and distributed to other governments.

D. Measurement Focus

Government-Wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Like the government-wide statements, all proprietary funds and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets, deferred inflows of resources, liabilities and deferred outflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty-one days of year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 5.B.). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 5.A.). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income tax, State-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures and licenses and permits and fees.

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Notes 11 and 12 for deferred outflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2024, but which were levied to finance 2025 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. Unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The deferred inflow of resources for leases is related to the lease receivable and is being amortized to lease revenue in a systematic and rational manner over the term of the lease.

See Notes 11 and 12 for deferred inflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively. These deferred inflows of resources are only reported on the government-wide statement of net position.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

F. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The legal level of budgetary control is by office, department, and division, and within each, appropriated for personal services. Budgetary modifications may only be made by resolution of the City Council at the legal level of budgetary control.

Tax Budget - During the first Council meeting in July, the Finance Director presents the annual operating budget for the following year to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

Estimated Resources - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. On or before December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include unencumbered cash balances at December 31 of the preceding year.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary schedules reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary schedules reflect the amounts on the amended certificate of estimated resources at the time final appropriations were adopted.

Appropriations - A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the legal level of budgetary control. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for the fund that covers the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

Lapsing of Appropriations - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. Encumbrances are carried forward and are not re-appropriated as part of the subsequent year appropriations.

G. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During 2024, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio).

The City invested in STAR Ohio during 2024. STAR Ohio, is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

STAR Ohio reserves the right to limit participant transactions to \$250 million per day. Transactions in all of a participant's accounts will be combined for this purpose. Twenty-four hours advance notice to STAR Ohio is appreciated for purchases or redemptions of \$100 million or more. For 2024, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. During 2024, interest revenue credited to the general fund amounted to \$1,549,715, which includes \$736,053 assigned from other City funds.

For purpose of the statement of cash flows and for presentation on the statement of net position, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments, to the extent that the investment was purchased from a specific fund.

The City has segregated bank accounts for Municipal Court monies held separate from the City's central bank account. These interest bearing depository accounts are presented on the financial statements as "cash in segregated accounts" since they are not required to be deposited into the City treasury.

An analysis of the City's depository accounts at year-end is provided in Note 4.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

H. Inventories of Materials and Supplies

On government-wide and fund financial statements, purchased inventories are presented at cost. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On the fund financial statements, reported material and supplies inventory is equally offset as a component of nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption.

I. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of streets, irrigation systems, traffic lights, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. In addition, assets having an estimated useful life of more than one year that are below the \$5,000 threshold and not considered repair or maintenance costs are collectively capitalized on the financial statements when the aggregate of those assets are considered significant.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>	<u>Business-type Activities Estimated Lives</u>
Improvements	10 - 15 years	10 - 15 years
Buildings	50 years	50 years
Equipment	10 - 20 years	10 - 20 years
Vehicles	5 - 20 years	5 - 20 years
Infrastructure:		
Sewer and water lines	N/A	50 years
Roads, traffic lights	10 - 65 years	10 - 65 years

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

J. Compensated Absences

The City recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, three types of leave qualify for liability recognition for compensated absences - vacation, sick leave and comp time. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Vacation

The City's policy permits employees to earn vacation benefits, which must be used in the following year with no carryover. At separation from employment, employees are eligible to receive payment for unused vacation benefits at the employee's current rate of pay.

Sick Leave

The City's policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employ of the City and, upon separation from service, the employee receives compensation in accordance with the severance policy. A liability for estimated value of sick leave that will be used by employees as time off and at separation is included in the liability for compensated absences.

Comp Time

The City's policy permits employees to accumulate earned but unused comp time, which are eligible for payment at the employee's current pay rate upon separation from employment.

K. Prepaid Items

Prepayments made to vendors for services that will benefit future periods beyond December 31, 2024 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

M. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

Restricted - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by Ordinance of City Council, which includes giving the Finance Director the authority to constrain monies for intended purposes.

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

N. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of Council and that are either unusual in nature or infrequent in occurrence. The City had no extraordinary or special items during 2024.

O. Estimates

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

P. Interfund Activity

Transfers between governmental and business-type activities on the governmental-wide statements are reported in the same manner as general revenues.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expense in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. The City had no interfund activity during 2024.

Q. Net Position

Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. The net position component “net investment in capital assets,” consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Restricted net position for other purposes consists primarily of monies restricted for special assessments and mentoring programs.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

R. Total Column

A total column is presented on the entity-wide statement of net position and statement of activities. Contracts payable in the governmental activities in the amount of \$1,155,596 are related to water and sewer construction projects. These amount of contracts payable have been included in net investment in capital assets in the total column on the statement of net position. The contracts payable have been excluded from net investment in capital assets in the governmental activities and the business-type activities on the statement of net position.

S. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for the water, sewer and refuse enterprise funds and charges for services to other departments for the self-insurance internal service fund. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. All revenues and expenses not meeting these descriptions are reported as nonoperating revenues and expenses.

T. Unamortized Bond Premiums

Bond premiums are amortized over the term of the bonds using the straight-line method. Bond premiums are presented as an addition to the face amount of the bonds.

On the fund financial statements, bond premiums are recognized in the current period. The reconciliation between the bond's face value and the amount reported on the statement of net position is presented in Note 9.

U. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as “interfund loans receivable/payable”. Receivables and payables for services provided by one fund to another fund are classified as “due to/from other funds.” These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances. The City had no interfund balances at December 31, 2024.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

V. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

Certain resources set aside for the payment of landfill closure and post-closure costs are classified as restricted assets on the financial statements because their use is limited by a legal settlement.

W. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability/asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

X. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction and from contributions from governmental funds. During 2024, the water fund received \$1,325,000 in contributions of capital from grants. The water fund also received \$2,039,578 in capital contributions from governmental funds. During 2024, the sewer fund received \$1,430,351 in contributions of capital from grants. The sewer fund also received \$1,154,312 in capital contributions from governmental funds.

Y. Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles

For 2024, the City has implemented certain paragraphs from GASB Implementation Guide No. 2021-1, certain paragraphs of GASB Statement No. 99, "Omnibus 2022", GASB Statement No. 100, "Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62", Implementation Guide No. 2023-1 and GASB Statement No. 101, "Compensated Absences".

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on balances previously reported by the City.

GASB Statement No. 99 is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the City.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Statement No. 100 is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

GASB Implementation Guide 2023-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2023-1 did not have an effect on the financial statements of the City.

GASB Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

B. Deficit Fund Balances

Fund balances at December 31, 2024 included the following individual fund deficit:

<u>Nonmajor governmental fund</u>	<u>Deficit</u>
Zoning and planning	\$ 58

The general fund is liable for any deficit in this fund and provides transfers when cash is required, not when accruals occur. The deficit fund balance resulted from adjustments for accrued liabilities.

C. Restatement of Net Position

During 2024, there was a change in accounting principle related to the implementation of GASB Statement No. 101, "Compensated Absences". The effect of changing the accounting principle is shown in the table below.

	Net Position As Previously Reported	Change in Accounting Principle	Net Position at 12/31/2023 As Restated
Government-wide:			
Governmental activities	\$ 56,235,506	\$ (713,080)	\$ 55,522,426
Business-type activities	<u>47,224,969</u>	<u>(165,176)</u>	<u>47,059,793</u>
Total government-wide	<u>\$ 103,460,475</u>	<u>\$ (878,256)</u>	<u>\$ 102,582,219</u>
Proprietary funds:			
Enterprise funds:			
Major funds:			
Water	\$ 32,397,660	\$ (69,811)	\$ 32,327,849
Sewer	<u>13,425,997</u>	<u>(50,878)</u>	<u>13,375,119</u>
Refuse	<u>1,424,409</u>	<u>(44,487)</u>	<u>1,379,922</u>
Total enterprise funds	<u>\$ 47,248,066</u>	<u>\$ (165,176)</u>	<u>\$ 47,082,890</u>
Internal service fund	<u>\$ 124,836</u>	<u>\$ -</u>	<u>\$ 124,836</u>

NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City Council has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and,
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

The City may also invest any monies not required to be used for a period of six months or more in the following:

1. Bonds of the State of Ohio;
2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal interest, or coupons; and,

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

3. Obligations of the City.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Excepted as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Finance Director or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Cash in Segregated Accounts

At year end, the City had \$2,392 deposited with a financial institution for monies related to the Municipal Court which is reported as a custodial fund. The entire balance is covered by the FDIC. The amount is not included in the City's depository balance below.

B. Cash with Fiscal Agent

At year end, the City had \$1,338,915 deposited with a financial institution for monies related to the Ohio Environmental Protection Agency (OPEA) trust agreement regarding the City's landfill. The amount is not included in the City's depository balance below.

C. Deposits with Financial Institutions

At December 31, 2024, the carrying amount of all City deposits was \$7,521,063 and the bank balance of all City deposits was \$6,890,577. Of the bank balance, \$705,936 was covered by the FDIC and \$6,184,641 was covered by the Ohio Pooled Collateral System (OPCS).

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City's and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2024, the City's financial institutions were approved for a reduced collateral rate of 50 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

D. Investments

As of December 31, 2024, the City had the following investments and maturities:

Measurement/ <u>Investment type</u>	Measurement <u>Amount</u>	Investment Maturity	
		6 months or less	
<i>Amortized cost:</i>			
STAR Ohio	\$ 33,415,172	\$ 33,415,172	

Interest Rate Risk: The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment.

Credit Risk: Standard & Poor's has assigned STAR Ohio an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

Concentration of Credit Risk: The City's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The following table includes the percentage of investment type held by the City at December 31, 2024:

<u>Investment type</u>	Measurement	
	Value	% to total
STAR Ohio	\$ 33,415,172	100.00

E. Reconciliation of Cash and Cash Equivalents to the Statement of Net Position

The following is a reconciliation of cash as reported in the note above to cash as reported on the statement of net position as of December 31, 2024:

<u>Cash and cash equivalents per note</u>	
Carrying amount of deposits	\$ 7,521,063
Investments	33,415,172
Cash in segregated accounts	2,392
Cash with fiscal agent	1,338,915
Total	\$ 42,277,542

<u>Cash and cash equivalents per statement of net position</u>	
Governmental activities	\$ 24,028,278
Business type activities	18,246,872
Custodial funds	2,392
Total	\$ 42,277,542

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 5 - TAXES

A. Property Taxes

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2024 public utility property taxes became a lien December 31, 2023, are levied after October 1, 2024, and are collected in 2025 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Steubenville. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2024 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow since the current taxes were not levied to finance 2024 operations and the collection of delinquent taxes has been offset by deferred inflow since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is a deferred inflow.

The full tax rate for all City operations for the year ended December 31, 2024 was \$8.20 per \$1,000 of assessed value. The assessed values of real and public utility property upon which 2024 property tax receipts were based are as follows:

<u>Real property</u>	
Residential/agricultural	\$ 176,351,880
Commercial/industrial/mineral	69,811,090
<u>Public utility</u>	
Real	47,580
Personal	<u>31,347,630</u>
Total assessed value	<u>\$ 277,558,180</u>

B. Municipal Income Tax

The City's municipal income tax of 2.0 percent is levied on gross salaries, wages and other personal service compensation earned by residents both in and out of the City and on the earnings of nonresidents (except certain transients) earned in the City. This tax also applies to net income of business organizations within the City. Residents of the City are allowed a credit for all income taxes paid to other municipalities up to 100% of the City's current rate.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 5 - TAXES - (Continued)

Employers within the City are required to withhold income tax on employee earnings and remit the tax to the Regional Income Tax Agency (RITA) at least monthly. Corporations and other individual taxpayers are required to pay their estimated tax at least quarterly and file a final return annually. The income tax is collected by RITA and remitted to the City twice per month.

Municipal income taxes are allocated by City ordinance as follows: 100% of the original one percent of the City income tax is for the general fund; .7% of the second one percent is allocated in various amounts to the general, street improvement, equipment and recreation funds; and .3% of this second one percent is allocated in various amounts to the general and street improvement funds.

NOTE 6 - RECEIVABLES

Receivables at December 31, 2024 consisted of taxes, accounts (billings for user charged services), leases, intergovernmental receivables arising from grants, entitlements, royalties, interest and special assessments. Receivables have been recorded to the extent that they are measurable at December 31, 2024.

A summary of the items of receivables reported on the statement of net position follows:

Governmental activities:

Income taxes	\$ 2,287,316
Property and other taxes	1,919,085
Accounts	546,337
Leases	772,181
Special assessments	304,039
Accrued interest	1,930
Due from other governments	1,657,059

Business-type activities:

Accounts	1,627,580
Due from other governments	71,496
Royalties	2,482

Receivables have been disaggregated on the face of the financial statements. All receivables are expected to be collected within the subsequent year with the exception of the opioid settlement receivable (reported in accounts receivable) which will be collected over the course of the settlement agreements and leases receivable which will be collected over the life of the lease. Receivables in the amount of \$950,388 will not be received within one year.

The City is reporting leases receivable of \$772,181 in the general fund. For 2024, the City recognized lease revenue of \$57,522, which is reported in rental income, and interest revenue of \$23,771.

The City has entered into the following lease agreements as the lessor at varying years and terms as follows:

<u>Lease Type</u>	<u>Lease Commencement Date</u>	<u>Lease End Date</u>	<u>Payment Method</u>
Cell tower at water tower - T-Mobile	2011	2040	Monthly
Cell tower at EGCC - Verizon	2008	2038	Monthly
Cell tower at water tower - Verizon	2005	2040	Monthly
Cell tower at water tower - AT&T	2005	2030	Monthly

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 6 - RECEIVABLES - (Continued)

The following is a schedule of future lease payments under the lease agreements:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 46,739	\$ 22,538	\$ 69,277
2026	50,334	21,075	71,409
2027	51,865	19,544	71,409
2028	53,574	17,966	71,540
2029	55,471	19,331	74,802
2030 - 2034	228,678	60,312	288,990
2035 - 2039	253,441	23,705	277,146
2040	32,079	426	32,505
Total	<u>\$ 772,181</u>	<u>\$ 184,897</u>	<u>\$ 957,078</u>

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CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 7 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2024, was as follows:

<u>Governmental activities:</u>	<u>Balance</u>	<u>12/31/23</u>	<u>Additions</u>	<u>Disposals</u>	<u>Balance</u>	<u>12/31/24</u>
<i>Capital assets, not being depreciated:</i>						
Land	\$ 973,546	\$ -	\$ -	\$ 973,546		
Construction in progress	<u>3,867,562</u>	<u>6,075,184</u>	<u>(4,637,738)</u>	<u>5,305,008</u>		
Total capital assets, not being depreciated	<u>4,841,108</u>	<u>6,075,184</u>	<u>(4,637,738)</u>	<u>6,278,554</u>		
<i>Capital assets, being depreciated:</i>						
Buildings	8,057,769	-	-	8,057,769		
Improvements	7,866,482	71,184	(63,466)	7,874,200		
Equipment	2,983,465	149,042	(59,305)	3,073,202		
Vehicles	7,994,984	97,480	(180,772)	7,911,692		
Infrastructure	<u>81,985,748</u>	<u>5,219,233</u>	<u>-</u>	<u>87,204,981</u>		
Total capital assets, being depreciated	<u>108,888,448</u>	<u>5,536,939</u>	<u>(303,543)</u>	<u>114,121,844</u>		
<i>Less: accumulated depreciation:</i>						
Buildings	(3,409,277)	(156,239)	-	(3,565,516)		
Improvements	(5,190,376)	(313,815)	51,962	(5,452,229)		
Equipment	(2,240,490)	(150,462)	58,973	(2,331,979)		
Vehicles	(5,101,436)	(684,408)	180,772	(5,605,072)		
Infrastructure	<u>(44,404,699)</u>	<u>(2,792,768)</u>	<u>-</u>	<u>(47,197,467)</u>		
Total accumulated depreciation	<u>(60,346,278)</u>	<u>(4,097,692)</u>	<u>291,707</u>	<u>(64,152,263)</u>		
Total capital assets, being depreciated, net	<u>48,542,170</u>	<u>1,439,247</u>	<u>(11,836)</u>	<u>49,969,581</u>		
Governmental activities capital assets, net	<u>\$ 53,383,278</u>	<u>\$ 7,514,431</u>	<u>\$ (4,649,574)</u>	<u>\$ 56,248,135</u>		

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 7 - CAPITAL ASSETS - (Continued)

<u>Business-type activities:</u>	<u>Balance</u> <u>12/31/23</u>	<u>Additions</u>	<u>Disposals</u>	<u>Balance</u> <u>12/31/24</u>
<i>Capital assets, not being depreciated:</i>				
Land	\$ 66,000	\$ 5,000	\$ -	\$ 71,000
Construction in progress	<u>12,311,262</u>	<u>18,354,754</u>	<u>(3,660,166)</u>	<u>27,005,850</u>
Total capital assets, not being depreciated	<u>12,377,262</u>	<u>18,359,754</u>	<u>(3,660,166)</u>	<u>27,076,850</u>
<i>Capital assets, being depreciated:</i>				
Buildings	37,898,452	-	-	37,898,452
Improvements	5,745,721	19,132	-	5,764,853
Equipment	4,002,101	414,610	-	4,416,711
Vehicles	4,609,881	75,250	(81,741)	4,603,390
Infrastructure	<u>42,916,142</u>	<u>3,887,291</u>	<u>-</u>	<u>46,803,433</u>
Total capital assets, being depreciated	<u>95,172,297</u>	<u>4,396,283</u>	<u>(81,741)</u>	<u>99,486,839</u>
<i>Less: accumulated depreciation:</i>				
Buildings	(16,108,645)	(717,294)	-	(16,825,939)
Improvements	(1,288,522)	(136,725)	-	(1,425,247)
Equipment	(1,948,546)	(262,408)	-	(2,210,954)
Vehicles	(3,982,733)	(246,248)	81,741	(4,147,240)
Infrastructure	<u>(12,265,215)</u>	<u>(1,196,141)</u>	<u>-</u>	<u>(13,461,356)</u>
Total accumulated depreciation	<u>(35,593,661)</u>	<u>(2,558,816)</u>	<u>81,741</u>	<u>(38,070,736)</u>
Total capital assets, being depreciated, net	<u>59,578,636</u>	<u>1,837,467</u>	<u>-</u>	<u>61,416,103</u>
Business-type activities capital assets, net	<u>\$ 71,955,898</u>	<u>\$ 20,197,221</u>	<u>\$ (3,660,166)</u>	<u>\$ 88,492,953</u>

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:

General government	\$ 159,199
Security of persons and property	469,565
Transportation	3,082,152
Community environment	14,459
Leisure time activity	<u>372,317</u>
Total depreciation expense - governmental activities	<u>\$ 4,097,692</u>

Business-type activities:

Water	\$ 1,393,999
Sewer	1,060,213
Refuse	<u>104,604</u>
Total depreciation expense - business-type activities	<u>\$ 2,558,816</u>

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 8 - OTHER EMPLOYEE BENEFITS

Compensated Absences

Vacation - Employees earn vacation leave at varying rates based upon length of service. Vacation earned in any one year must be used within the following year with no carryover. At time of separation employees are entitled to any earned and unused vacation leave.

Sick leave - Sick leave is accrued according to contracts. Members of AFSCME, police and non-union personnel are credited with 120 hours at the beginning of each year and fire department personnel are credited with 168 hours. There is no limit to the amount employees can accumulate during their service time with the City. Upon termination, an employee with less than 10 years is entitled to 25% of accumulated sick hours. An employee with 10 years or more is entitled to 50% of accumulated sick hours. For AFSCME union members and non-union personnel there is a limit of 2,000 hours of accumulated sick hours that can be paid; police and fire personnel have no limit that can be paid.

NOTE 9 - LONG-TERM OBLIGATIONS

A. Due to the implementation of GASB Statement No. 101 (see Note 3), the City has restated compensated absences as of January 1, 2024, for governmental and business-type activities, which is reflected in the schedules below. During 2024, the following changes occurred in the City's governmental activities long-term obligations:

		Restated					
	Interest Rate	Balance 12/31/23	Additions	Reductions	Balance 12/31/24		Due Within One Year
Governmental activities:							
Loans:							
Sunset Blvd (ODOT) - direct borrowing	3.00%	\$ 129,061	\$ -	\$ (63,491)	\$ 65,570	\$ 65,570	
Total loans		<u>129,061</u>	<u>-</u>	<u>(63,491)</u>	<u>65,570</u>	<u>65,570</u>	
General obligation bonds:							
Current interest bonds - series 2010	2%-5%	2,585,000	-	(105,000)	2,480,000	110,000	
Current interest bonds - series 2014	1%-4%	<u>805,000</u>	<u>-</u>	<u>(25,000)</u>	<u>780,000</u>	<u>25,000</u>	
Total general obligation bonds		<u>3,390,000</u>	<u>-</u>	<u>(130,000)</u>	<u>3,260,000</u>	<u>135,000</u>	
Other long-term liabilities:							
Police and fire pension liability		1,157,899	-	(80,364)	1,077,535	83,815	
Net pension liability		24,441,751	16,718	(618,271)	23,840,198	-	
Net OPEB liability		1,514,346	12,798	(120,210)	1,406,934	-	
Compensated absences*		2,600,202	111,151	-	2,711,353	944,226	
Total other long-term liabilities		<u>29,714,198</u>	<u>140,667</u>	<u>(818,845)</u>	<u>29,036,020</u>	<u>1,028,041</u>	
Total governmental activities							
long-term liabilities		<u>\$ 33,233,259</u>	<u>\$ 140,667</u>	<u>\$ (1,012,336)</u>	<u>32,361,590</u>	<u>\$ 1,228,611</u>	
				Unamortized premium on bonds	<u>90,269</u>		
				Total on statement of net position	<u>\$ 32,451,859</u>		

*The change in compensated absences liability is presented as a net change.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

ODOT loan - During 2000, the City obtained a loan through the Ohio Department of Transportation (ODOT) to fund the Sunset Boulevard widening project. This loan bears an interest rate of 3.00% and matures in 2025. The loan is paid from the .7% City income tax - street improvement fund. Payment is derived from income tax levies. This loan is a direct borrowing. The loan contains a provision that in an event of default, outstanding amounts become immediately due if the City is unable to make payment.

Police and fire pension liability - The police and fire pension obligation payable was entered into in 1973 with a total principal amount financed of \$2,574,594. These obligations payable were offered to assist governments throughout the State of Ohio to fund their unfunded pension costs associated with police and fire service. Payments are due in May and November of each year, with the final payment due in May 2035. This obligation is being repaid through the use of local property tax revenues in the general fund.

General obligation bonds - series 2010 - On November 17, 2010, the City issued general obligation bonds to retire the municipal building note, which provided funds for construction of a new municipal building. These bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment. Accordingly, such unmatured obligations of the City are accounted for on the statement of net position. Payments of principal and interest relating to this bond are recorded as expenditures in the general bond retirement fund, a nonmajor governmental fund.

This issue is comprised of both current interest bonds, par value \$3,405,000, and capital appreciation bonds, par value \$92,612. The interest rates on the current interest bonds range from 2.00% to 5.00%.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2040.

General obligation bonds - series 2014 - On November 25, 2014, the City issued general obligation bonds, which provided funds for demolition of buildings and structures and related clearing and site preparation for urban redevelopment programs. These bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment. Accordingly, such unmatured obligations of the City are accounted for on the statement of net position. Payments of principal and interest relating to this bond are recorded as expenditures in the general fund.

This issue is comprised of current interest bonds, par value \$1,000,000. The interest rates on the current interest bonds range from 1.00% to 4.00%.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2044.

The proceeds of the general obligation bonds - series 2014 were not used to purchase capital assets.

Net pension liability and net OPEB liability - See Notes 11 and 12 for details on the City's net pension liability and net OPEB liability, respectively. The net pension and net OPEB liabilities will be paid primarily from the general fund, the .7% City income tax - street improvement fund and the following nonmajor governmental fund: community development fund.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

B. The annual requirements amortize governmental activities long-term obligations outstanding as of December 31, 2024, are as follows:

Year Ended	Current Interest Bonds - series 2010			ODOT Loan - Direct Borrowing		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 110,000	\$ 115,694	\$ 225,694	\$ 65,570	\$ 1,603	\$ 67,173
2026	115,000	111,294	226,294	-	-	-
2027	120,000	106,694	226,694	-	-	-
2028	125,000	101,743	226,743	-	-	-
2029	130,000	96,588	226,588	-	-	-
2030 - 2034	735,000	391,275	1,126,275	-	-	-
2035 - 2039	930,000	197,325	1,127,325	-	-	-
2040	215,000	10,750	225,750	-	-	-
Totals	<u>\$ 2,480,000</u>	<u>\$ 1,131,363</u>	<u>\$ 3,611,363</u>	<u>\$ 65,570</u>	<u>\$ 1,603</u>	<u>\$ 67,173</u>
Year Ended	Police and Fire Pension Liability			Current Interest Bonds - series 2014		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 83,815	\$ 44,914	\$ 128,729	\$ 25,000	\$ 31,200	\$ 56,200
2026	87,416	41,315	128,731	30,000	30,200	60,200
2027	91,170	37,559	128,729	30,000	29,000	59,000
2028	95,086	33,843	128,929	30,000	27,800	57,800
2029	99,170	29,559	128,729	30,000	26,600	56,600
2030 - 2034	563,522	80,126	643,648	170,000	113,800	283,800
2035 - 2039	57,356	1,219	58,575	210,000	76,800	286,800
2040 - 2044	-	-	-	255,000	31,600	286,600
Totals	<u>\$ 1,077,535</u>	<u>\$ 268,535</u>	<u>\$ 1,346,070</u>	<u>\$ 780,000</u>	<u>\$ 367,000</u>	<u>\$ 1,147,000</u>

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CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

C. During 2024, the following changes occurred in the City's business-type activities long-term obligations:

	Interest Rate	Restated Balance 12/31/23	Additions	Reductions	Balance 12/31/24	Due Within One Year
<u>Business-type activities:</u>						
<u>OWDA loans - direct borrowings:</u>						
Sewer - OWDA #4791	4.11%	\$ 7,176,921	\$ -	\$ (354,388)	\$ 6,822,533	\$ 369,103
Sewer - OWDA #6194	3.45%	2,873,432	- -	(155,718)	2,717,714	161,136
Sewer - OWDA #8749	0.00%	689,232	120,972	(264,571)	545,633	264,571
Sewer - OWDA #8976	0.00%	185,054	- -	(185,054)	-	-
Sewer - OWDA #9184	0.53%	3,800,388	1,179,457	(223,030)	4,756,815	248,000
Sewer - OWDA #10014	0.00%	237,448	- -	(55,650)	181,798	45,450
Sewer - OWDA #10013	2.52%	2,107,665	- -	(48,299)	2,059,366	50,000
Sewer - OWDA #10398	0.00%	288,712	262,156	(121,659)	429,209	121,659
Water - OWDA #5093	4.95%	2,902,937	- -	(128,305)	2,774,632	134,735
Water - OWDA #3686	3.95%	138,595	- -	(138,595)	-	-
Water - OWDA #4427	3.25%	5,257,824	- -	(1,442,198)	3,815,626	1,489,451
Water - OWDA #8356	0.00%	1,119,630	- -	(43,063)	1,076,567	43,063
Water - OWDA #8573	0.00%	2,117,324	- -	(78,419)	2,038,905	78,420
Water - OWDA #10527	2.88%	149,854	10,487,749	- -	10,637,603	-
Water - OWDA #10569	3.43%	13,281	848,987	- -	862,268	-
Water - OWDA #10819	2.60%	- -	264,450	- -	264,450	-
Water - OWDA #10977	0.00%	- -	63,802	- -	63,802	-
Total OWDA loans		<u>29,058,297</u>	<u>13,227,573</u>	<u>(3,238,949)</u>	<u>39,046,921</u>	<u>3,005,588</u>
<u>OPWC loans - direct borrowings:</u>						
Water - OPWC #CU19S	0.00%	28,484	- -	(2,191)	26,293	2,191
Total OPWC loans		<u>28,484</u>	<u>- -</u>	<u>(2,191)</u>	<u>26,293</u>	<u>2,191</u>
<u>Revenue bond - direct placement:</u>						
Sewer - wastewater utility bond	3.08%	80,000	- -	(80,000)	- -	- -
Total revenue bonds		<u>80,000</u>	<u>- -</u>	<u>(80,000)</u>	<u>- -</u>	<u>- -</u>
<u>General obligation bonds:</u>						
Water refunding bonds	2%-5%	150,750	- -	(74,250)	76,500	76,500
Sewer refunding bonds	2%-5%	184,250	- -	(90,750)	93,500	93,500
Water various purpose bonds	1%-4%	1,425,000	- -	(170,000)	1,255,000	175,000
Sewer various purpose bonds	1%-4%	3,275,000	- -	(105,000)	3,170,000	110,000
Total general obligations bonds		<u>5,035,000</u>	<u>- -</u>	<u>(440,000)</u>	<u>4,595,000</u>	<u>455,000</u>
<u>Other long-term liabilities:</u>						
Compensated absences*	n/a	578,703	109,282	- -	687,985	305,541
Sewer - financed purchase	2.25%	187,804	- -	(61,214)	126,590	62,591
Net pension liability	n/a	5,766,107	- -	(468,858)	5,297,249	-
Net OPEB liability	n/a	118,661	- -	(118,661)	-	-
Landfill closure/postclosure	n/a	2,465,894	23,377	(67,249)	2,422,022	90,100
Total other long-term liabilities		<u>9,117,169</u>	<u>132,659</u>	<u>(715,982)</u>	<u>8,533,846</u>	<u>458,232</u>
Total business-type long-term obligations		<u>\$ 43,318,950</u>	<u>\$ 13,360,232</u>	<u>\$ (4,477,122)</u>	<u>52,202,060</u>	<u>\$ 3,921,011</u>
				Unamortized premium on bonds	140,426	
				Total on statement of net position	<u>\$ 52,342,486</u>	

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

*The change in compensated absences liability is presented as a net change.

OWDA loans - The City has entered into debt financing arrangements through the Ohio Water Development Authority (OWDA) to fund water and sewer projects. The amounts due to the OWDA are payable from water and sewer revenues. The loan agreements function similar to a line-of-credit agreement. At December 31, 2024, the City has outstanding borrowings of \$39,046,921. The loan agreements require semi-annual payments based on the permissible borrowings rather than the actual amount loaned. Future annual debt service principal and interest requirements for the open loans, which have a total balance of \$19,800,944 at December 31, 2024, are not available.

The proceeds of OWDA loans #8356 and #8749 were not used to purchase capital assets and therefore are excluded from the calculation of net investment in capital assets for the water and sewer funds, respectively.

OWDA loans are direct borrowings that have terms negotiated directly between the City and the OWDA and are not offered for public sale. In the event of default, the OWDA may declare the full amount of the then unpaid original loan amount to be immediately due and payable and/or require the City to pay any fines, penalties, interest, or late charges associated with the default.

The City has pledged future water revenues to repay OWDA loans. The loans are payable solely from water fund revenues and are payable through 2051. The total principal and interest remaining to be paid on the closed water OWDA loans is \$8,766,945. Annual principal and interest payments on the loans are expected to require 55.17 percent of net revenues and 24.90 percent of total revenues. Principal and interest paid for the current year were \$2,232,266, total net revenues were \$4,046,344 and total revenues were \$8,963,509.

The City has pledged future sewer revenues to repay OWDA loans. The loans are payable solely from sewer fund revenues and are payable through 2054. The total principal and interest remaining to be paid on the closed sewer OWDA loans is \$12,403,716. Annual principal and interest payments on the loans are expected to require 86.98 percent of net revenues and 28.71 percent of total revenues. Principal and interest paid for the current year were \$1,896,882, total net revenues were \$2,180,866 and total revenues were \$6,608,075.

OPWC loans - The City received loans from the Ohio Public Works Commission (OPWC) to fund improvements of the water plant. The payments on the loans are made from the water fund in semi-annual payments over 20 years through 2036. During 2024, the City made principal payments of \$2,191 on the water improvement OPWC loans. There is no interest on these loans.

OPWC loans are direct borrowings that have terms negotiated directly between the City and the OPWC and are not offered for public sale. In the event of default, the OPWC may declare the full amount of the then unpaid original loan amount to be immediately due and payable and/or require the City to pay any fines, penalties, interest, or late charges associated with the default.

General obligation bonds - series 2010 - On November 17, 2010, the City issued bonds to retire the 2005 water and sewer bonds. The 2010 bonds are general obligation bonds and are direct obligations of the City for which its full faith, credit and resources are pledged for repayment. The 2010 bond issue is comprised of \$927,000 in water bonds and \$1,133,000 in sewer bonds. The bonds will be retired with user charges in the water and sewer funds. The bonds bear interest rates ranging from 2.00% to 5.00% and mature on December 1, 2025.

General obligation bonds - series 2014 - On November 25, 2014, the City issued bonds to pay for the costs of water and sewer improvements. The 2014 bonds are general obligation bonds and are direct obligations of the City for which its full faith, credit and resources are pledged for repayment. The 2014 bond issue is comprised of \$2,765,000 in water bonds and \$4,065,000 in sewer bonds. The bonds will be retired with user charges in the water and sewer funds. The bonds bear interest rates ranging from 1.00% to 4.00% and mature on December 1, 2044. \$905,000 represents the balance of the water meter replacement bonds at December 31, 2024. This balance is not included in the calculation of net investment in capital assets because the items purchased were not capitalized.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

Wastewater utility revenue bonds - In 2014, the City issued \$748,000 in wastewater utility revenue bonds for the acquisition of a sludge press. These bonds were direct obligations of the City's sewer utility and the revenues derived from charges for sewer were pledged to repay this debt. These bonds matured on February 1, 2024. This bond was a direct placement.

Landfill closure/post-closure liability - See Note 13 for landfill information.

Financed purchase obligation - In 2020, the City entered into a financed purchase agreement with Huntington National Bank for the purchase of a Vactor Truck. The amount financed was \$429,055. This obligation bears an interest rate of 2.25% and matures on May 1, 2026. Annual payments of \$65,439 are made from the sewer fund.

Net pension liability and net OPEB liability - See Notes 11 and 12 for details on the City's net pension liability and net OPEB liability, respectively. The net pension and net OPEB liabilities will be paid from the water, sewer and refuse funds.

D. The annual requirements amortize business-type activities long-term obligations outstanding as of December 31, 2024, are as follows:

Year Ended	OWDA Loans - Direct Borrowing			OPWC Loans - Direct Borrowing		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 2,275,906	\$ 574,673	\$ 2,850,579	\$ 2,191	\$ -	\$ 2,191
2026	2,352,392	503,648	2,856,040	2,191	-	2,191
2027	1,630,919	430,058	2,060,977	2,191	-	2,191
2028	873,071	390,038	1,263,109	2,191	-	2,191
2029	904,418	360,655	1,265,073	2,191	-	2,191
2030 - 2034	5,040,792	1,317,504	6,358,296	10,955	-	10,955
2035 - 2039	4,875,237	387,014	5,262,251	4,383	-	4,383
2040 - 2044	607,411	-	607,411	-	-	-
2045 - 2049	607,411	-	607,411	-	-	-
2050	78,420	-	78,420	-	-	-
Totals	\$ 19,245,977	\$ 3,963,590	\$ 23,209,567	\$ 26,293	\$ -	\$ 26,293

Year Ended	Water & Sewer Refunding Bonds			Financed Purchase Obligation		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 170,000	\$ 6,800	\$ 176,800	\$ 62,591	\$ 2,848	\$ 65,439
2026	-	-	-	63,999	1,440	65,439
Totals	\$ 170,000	\$ 6,800	\$ 176,800	\$ 126,590	\$ 4,288	\$ 130,878

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

Year Ended	Water & Sewer Various Purpose Bonds		
	Principal	Interest	Total
2025	\$ 285,000	\$ 177,000	\$ 462,000
2026	295,000	165,600	460,600
2027	310,000	153,800	463,800
2028	325,000	141,400	466,400
2029	335,000	128,400	463,400
2030 - 2034	775,000	515,000	1,290,000
2035 - 2039	950,000	347,200	1,297,200
2040 - 2044	<u>1,150,000</u>	<u>142,000</u>	<u>1,292,000</u>
Totals	<u><u>\$ 4,425,000</u></u>	<u><u>\$ 1,770,400</u></u>	<u><u>\$ 6,195,400</u></u>

E. The Ohio Revised Code provides that the net debt of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5% of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total taxation value of property. The assessed valuation used in determining the City's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the City's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. At December 31, 2024, the City's total debt margin was \$26,336,399 and the unvoted debt margin was \$15,265,700.

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CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 10 - RISK MANAGEMENT

A. Comprehensive

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City contracts with Atlantic Specialty Insurance Company for all property, crime, liability, boiler and machinery, and public official liability. The City has transferred its risk of loss to the insurance carrier to the extent of the limits shown below.

<u>Type of Coverage</u>	<u>Deductible</u>	<u>Limits of Coverage</u>
Property	\$ 10,000	\$131,698,040
Employee dishonesty	1,000	100,000
Money and securities	1,000	100,000
Vehicle	2,000	1,000,000
General liabilities	5,000	1,000,000
Law enforcement	15,000	1,000,000
Public officials liability	15,000	1,000,000
Employment practices	15,000	1,000,000
Umbrella liability	10,000	3,000,000

B. Health Insurance

Beginning January 1, 2018, the City provides health care coverage through a self-insured program administered by Mutual Health Services. Coverage is provided for all full-time employees and certain eligible part-time employees. The City pays 100% of the projected cost of the plan up to a base amount. If the cost exceeds the base amount, the additional cost is shared 75% by the City and 25% by the employee, subject to a \$50 per month per year cap on increases to the employee contribution portion. The City's insurance claims are transferred from various funds to the health care fund. The City issues a check from the general, street, water, sewer, and refuse funds for the administrative fee and an ACH from the health assurance internal service fund for the amount of claims paid.

Claims payable is based on the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount can be reasonably estimated. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Claims payable at December 31, 2024, is estimated by the third party administrator at \$440,846. The changes in the claims liability for 2024 and 2023 was as follows:

<u>Year</u>	<u>Beginning Balance</u>	<u>Current-Year Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>Ending Balance</u>
2024	\$ 332,545	\$ 4,599,056	\$ (4,490,755)	\$ 440,846
2023	823,686	4,400,058	(4,891,199)	332,545

C. Workers' Compensation

Workers' compensation coverage is provided by the State of Ohio. The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 10 - RISK MANAGEMENT - (Continued)

There were no significant reductions in insurance coverage from the prior year in any category of risk. Claims have not exceeded coverage limitations in any of the past three years.

Post-employment health care is provided to plan participants or their beneficiaries through the respective retirement systems discussed in Note 12. As such, no funding provisions are required by the City.

NOTE 11 - DEFINED BENEFIT PENSION PLANS

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability (Asset) and Net OPEB Liability (Asset)

The net pension liability (asset) and the net OPEB liability (asset) reported on the statement of net position represents a liability or asset to employees for pensions and OPEB, respectively.

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represents the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability (asset) on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in due to other governments on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the pension disclosures. See Note 12 for the OPEB disclosures.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Effective January 1, 2022, new members may no longer select the Combined Plan, and current members may no longer make a plan change to this plan. In October 2023, the legislature approved House Bill (HB) 33 which allows for the consolidation of the combined plan with the traditional plan with the timing of the consolidation at the discretion of OPERS. As of December 31, 2023, the consolidation has not been executed. (The latest information available.) Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group.

The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

Group A	Group B	Group C
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
Combined Plan Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	Combined Plan Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	Combined Plan Formula: 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Traditional plan state and local members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests at retirement.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

Combined plan members retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit.

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the member's original base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3.00%. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20.00% each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

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CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local	
	Traditional	Combined
2024 Statutory Maximum Contribution Rates		
Employer	14.0 %	14.0 %
Employee *	10.0 %	10.0 %
2024 Actual Contribution Rates		
Employer:		
Pension **	14.0 %	12.0 %
Post-employment Health Care Benefits **	0.0	2.0
Total Employer	<u>14.0 %</u>	<u>14.0 %</u>
Employee	<u>10.0 %</u>	<u>10.0 %</u>

* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

** These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension; however, effective July 1, 2022, a portion of the health care rate is funded with reserves.

Employer contribution rates are actuarially determined within the constraints of statutory limits for each division and expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$986,785 for 2024. Of this amount, \$113,613 is reported as due to other governments.

Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries under optional plans, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.00% of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.00% or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>Police</u>	<u>Firefighters</u>
2024 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2024 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	<u>19.50 %</u>	<u>24.00 %</u>
Employee	<u>12.25 %</u>	<u>12.25 %</u>

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$1,266,381 for 2024. Of this amount, \$148,832 is reported as due to other governments.

In addition to current contributions, the City pays installments on a specific liability of the City incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2024, the specific liability of the City was \$1,077,535 payable in semi-annual payments through the year 2035.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

Net Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for OPERS was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2023, and was determined by rolling forward the total pension liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	OP&F	Total
Proportion of the net pension liability/asset prior measurement date	0.03929400%	0.02289200%	0.01583000%	0.19581360%	
Proportion of the net pension liability/asset current measurement date	<u>0.04018400%</u>	<u>0.02422500%</u>	<u>0.00691900%</u>	<u>0.19269620%</u>	
Change in proportionate share	<u>0.00089000%</u>	<u>0.00133300%</u>	<u>-0.00891100%</u>	<u>-0.00311740%</u>	
Proportionate share of the net pension liability	\$ 10,520,335	\$ -	\$ -	\$ 18,617,112	\$ 29,137,447
Proportionate share of the net pension asset	-	74,463	772	-	75,235
Pension expense	1,312,327	5,469	(73)	1,798,985	3,116,708

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	OP&F	Total
Deferred outflows of resources					
Differences between expected and actual experience	\$ 171,945	\$ 3,016	\$ 1,656	\$ 597,664	\$ 774,281
Net difference between projected and actual earnings on pension plan investments	2,123,455	12,112	135	2,109,711	4,245,413
Changes of assumptions	-	2,768	24	1,176,583	1,179,375
Changes in employer's proportionate percentage/ difference between employer contributions	105,696	-	-	365,289	470,985
Contributions subsequent to the measurement date	967,035	14,257	5,493	1,266,381	2,253,166
Total deferred outflows of resources	<u>\$ 3,368,131</u>	<u>\$ 32,153</u>	<u>\$ 7,308</u>	<u>\$ 5,515,628</u>	<u>\$ 8,923,220</u>
Deferred inflows of resources					
Differences between expected and actual experience	\$ -	\$ 7,363	\$ -	\$ 208,211	\$ 215,574
Changes of assumptions	-	-	-	282,722	282,722
Changes in employer's proportionate percentage/ difference between employer contributions	35,504	-	-	489,639	525,143
Total deferred inflows of resources	<u>\$ 35,504</u>	<u>\$ 7,363</u>	<u>\$ -</u>	<u>\$ 980,572</u>	<u>\$ 1,023,439</u>

\$2,253,166 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net pension liability/asset in the year ending December 31, 2025.

CITY OF STEUBENVILLE, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	OP&F	Total
Year Ending December 31:					
2025	\$ 568,733	\$ 1,851	\$ 283	\$ 852,217	\$ 1,423,084
2026	744,159	3,330	282	1,008,855	1,756,626
2027	1,355,067	6,977	326	1,491,896	2,854,266
2028	(302,367)	(2,002)	193	(131,455)	(435,631)
2029	-	206	184	44,629	45,019
Thereafter	-	171	547	2,533	3,251
Total	\$ 2,365,592	\$ 10,533	\$ 1,815	\$ 3,268,675	\$ 5,646,615

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2023, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2023, compared to the December 31, 2022 actuarial valuation, are presented below.

Wage inflation	
Current measurement date	2.75%
Prior measurement date	2.75%
Future salary increases, including inflation	
Current measurement date	2.75% to 10.75% including wage inflation
Prior measurement date	2.75% to 10.75% including wage inflation
COLA or ad hoc COLA	
Current measurement date	Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 2.30%, simple through 2024, then 2.05% simple
Prior measurement date	Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 3.00%, simple through 2023, then 2.05% simple
Investment rate of return	
Current measurement date	6.90%
Prior measurement date	6.90%
Actuarial cost method	Individual entry age

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 11.20% for 2023.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed income	24.00 %	2.85 %
Domestic equities	21.00	4.27
Real estate	13.00	4.46
Private equity	15.00	7.52
International equities	20.00	5.16
Risk Parity	2.00	4.38
Other investments	5.00	3.46
Total	<u><u>100.00 %</u></u>	

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

Discount Rate - The discount rate used to measure the total pension liability was 6.90% for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate - The following table presents the proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 6.90%, as well as what the proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (5.90%) or one-percentage-point higher (7.90%) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
City's proportionate share of the net pension liability (asset):			
Traditional Pension Plan	\$ 16,561,836	\$ 10,520,335	\$ 5,495,564
Combined Plan	(45,059)	(74,463)	(97,627)
Member-Directed Plan	(554)	(772)	(969)

Actuarial Assumptions - OP&F

OP&F's total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No.67, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements, and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. A comprehensive experience study was performed during 2022 by OP&F's actuary and completed as of December 31, 2021. Changes in demographic and economic actuarial assumptions were made. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth. The changes in assumptions are being amortized over the estimated remaining useful life of the participants which was 6.03 years at December 31, 2023.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of December 31, 2023, compared to December 31, 2022, are presented below.

Valuation date	1/1/23 with actuarial liabilities rolled forward to 12/31/23
Actuarial cost method	Entry age normal (level percent of payroll)
Investment rate of return	
Current measurement date	7.50%
Prior measurement date	7.50%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25% per annum, compounded annually, consisting of inflation rate of 2.75% plus productivity increase rate of 0.50%
Cost of living adjustments	2.20% per year

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

Healthy Mortality

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

Disabled Mortality

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

Contingent Annuitant Mortality

Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

Pre-Retirement Mortality

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the underlying inflation assumption, or a fundamental change in the market that alters expected returns in future years.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023 are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Domestic equity	18.60 %	4.10 %
Non-US equity	12.40	4.90
Private markets	10.00	7.30
Core fixed income *	25.00	2.40
High yield fixed income	7.00	4.10
Private credit	5.00	6.80
U.S. inflation		
linked bonds *	15.00	2.10
Midstream energy infrastructure	5.00	5.80
Real assets	8.00	6.00
Gold	5.00	3.50
Private real estate	12.00	5.40
Commodities	2.00	3.50
Total	<u>125.00 %</u>	

Note: assumptions are geometric.

* levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

Discount Rate - Total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.50%. Based on those assumptions, OP&F's fiduciary net position was projected to be available to make all future benefit payment of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
City's proportionate share of the net pension liability	\$ 24,659,752	\$ 18,617,112	\$ 13,592,070

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 12 - POSTEMPLOYMENT BENEFITS

Net OPEB Liability (Asset)

See Note 11 for a description of the net OPEB liability (asset).

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code. Retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice and other eligible expenses. An OPERS vendor is available to assist with the selection of a health care program.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

Age 65 or older Retirees Minimum of 20 years of qualifying service credit

Age 60 to 64 Retirees Based on the following age-and-service criteria:

Group A 30 years of total service with at least 20 years of qualified health care service credit;

Group B 31 years of total service credit with at least 20 years of qualified health care service credit;

Group C 32 years of total service credit with at least 20 years of qualified health care service credit.

Age 59 or younger Based on the following age-and-service criteria:

Group A 30 years of qualified health care service credit;

Group B 32 years of qualified health care service credit at any age or 31 years of qualified health care service credit and at least age 52;

Group C 32 years of qualified health care service credit and at least age 55.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)

Retirees who do not meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

Group A	Group B	Group C
Age and Service Requirements <i>December 1, 2014 or Prior</i>	Age and Service Requirements <i>December 1, 2014 or Prior</i>	Age and Service Requirements <i>December 1, 2014 or Prior</i>
Any Age with 10 years of service credit	Any Age with 10 years of service credit	Any Age with 10 years of service credit
January 1, 2015 through <i>December 31, 2021</i>	January 1, 2015 through <i>December 31, 2021</i>	January 1, 2015 through <i>December 31, 2021</i>
Age 60 with 20 years of service credit or Any Age with 30 years of service credit	Age 52 with 31 years of service credit or Age 60 with 20 years of service credit or Any Age with 32 years of service credit	Age 55 with 32 years of service credit or Age 60 with 20 years of service credit

See the Age and Service Retirement section of the OPERS ACFR for a description of Groups A, B and C.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

The base allowance is determined by OPERS and is currently \$1,200 per month for non-Medicare retirees and \$350 per month for Medicare retirees. The retiree receives a percentage of the base allowance, calculated based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51.00% and 90.00% of the base allowance for both non-Medicare and Medicare retirees.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50.00% of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

Participants in the Member-Directed Plan have access to the Connector and have a separate health care funding mechanism. A portion of employer contributions for these participants is allocated to a retiree medical account (RMA). Members who elect the Member-Directed Plan after July 1, 2015, will vest in the RMA over 15 years at a rate of 10.00% each year starting with the sixth year of participation. Members who elected the Member-Directed Plan prior to July 1, 2015, vest in the RMA over a five-year period at a rate of 20.00% per year. Upon separation or retirement, participants may use vested RMA funds for reimbursement of qualified medical expenses.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2024, state and local employers contributed at a rate of 14.00% of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2024, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan. Beginning July 1, 2022, there was a 2.00% allocation to health care for the Combined Plan which has continued through 2024. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2024 was 4.00%. Effective July 1, 2022, a portion of the health care rate was funded with reserves which has continued through 2024.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$4,630 for 2024. Of this amount, \$533 is reported as due to other governments.

Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description - The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.50% and 24.00% of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2024, the portion of employer contributions allocated to health care was 0.50% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The City's contractually required contribution to OP&F was \$29,677 for 2024. Of this amount, \$3,487 is reported as due to other governments.

Net OPEB Liabilities (Assets), OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2023, and was determined by rolling forward the total OPEB liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the net OPEB liability prior measurement date	0.03788500%	0.19581360%	
Proportion of the net OPEB liability/asset current measurement date	<u>0.03838600%</u>	<u>0.19269620%</u>	
Change in proportionate share	<u>0.00050100%</u>	<u>-0.00311740%</u>	
Proportionate share of the net OPEB liability	\$ -	\$ 1,406,934	\$ 1,406,934
Proportionate share of the net OPEB asset	346,442	-	346,442
OPEB expense	(29,854)	27,729	(2,125)

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
Deferred outflows of resources			
Differences between expected and actual experience	\$ -	\$ 67,657	\$ 67,657
Net difference between projected and actual earnings on OPEB plan investments	208,059	103,896	311,955
Changes of assumptions	89,193	484,135	573,328
Changes in employer's proportionate percentage/ difference between employer contributions	-	58,581	58,581
Contributions subsequent to the measurement date	4,630	29,677	34,307
Total deferred outflows of resources	<u><u>\$ 301,882</u></u>	<u><u>\$ 743,946</u></u>	<u><u>\$ 1,045,828</u></u>
Deferred inflows of resources			
Differences between expected and actual experience	\$ 49,309	\$ 258,547	\$ 307,856
Changes of assumptions	148,925	906,032	1,054,957
Changes in employer's proportionate percentage/ difference between employer contributions	10,320	112,263	122,583
Total deferred inflows of resources	<u><u>\$ 208,554</u></u>	<u><u>\$ 1,276,842</u></u>	<u><u>\$ 1,485,396</u></u>

\$34,307 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net OPEB liability in the year ending December 31, 2025.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	OPERS	OP&F	Total
2025	\$ (16,093)	\$ (47,764)	\$ (63,857)
2026	13,089	(69,894)	(56,805)
2027	161,955	(39,998)	121,957
2028	(70,253)	(119,303)	(189,556)
2029	-	(124,432)	(124,432)
Thereafter	-	(161,182)	(161,182)
Total	<u><u>\$ 88,698</u></u>	<u><u>\$ (562,573)</u></u>	<u><u>\$ (473,875)</u></u>

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023.

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CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)

The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	
Current measurement date	2.75%
Prior Measurement date	2.75%
Projected Salary Increases, including inflation	
Current measurement date	2.75 to 10.75%
	including wage inflation
Prior Measurement date	2.75 to 10.75%
	including wage inflation
Single Discount Rate:	
Current measurement date	5.70%
Prior Measurement date	5.22%
Investment Rate of Return	
Current measurement date	6.00%
Prior Measurement date	6.00%
Municipal Bond Rate	
Current measurement date	3.77%
Prior Measurement date	4.05%
Health Care Cost Trend Rate	
Current measurement date	5.50% initial, 3.50% ultimate in 2038
Prior Measurement date	5.50% initial, 3.50% ultimate in 2036
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.00% for 2023.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined benefit pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	37.00 %	2.82 %
Domestic equities	25.00	4.27
Real Estate Investment Trusts (REITs)	5.00	4.68
International equities	25.00	5.16
Risk parity	3.00	4.38
Other investments	5.00	2.43
Total	100.00 %	

Discount Rate - A single discount rate of 5.70% was used to measure the total OPEB liability on the measurement date of December 31, 2023; however, the single discount rate used at the beginning of the year was 5.22%. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 3.77%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2070. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2070, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate - The following table presents the proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 5.70%, as well as what the proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (4.70%) or one-percentage-point higher (6.70%) than the current rate:

	Current Discount Rate		
	1% Decrease	Discount Rate	1% Increase
City's proportionate share of the net OPEB liability/(asset)	\$ 190,395	\$ (346,442)	\$ (791,135)

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)

Sensitivity of the City's Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate

- Changes in the health care cost trend rate may also have a significant impact on the net OPEB asset. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

Retiree health care valuations use a health care cost trend assumption with changes over several years built into that assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2024 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health care cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

	Current Health Care Trend Rate		
	1% Decrease	Assumption	1% Increase
City's proportionate share of the net OPEB asset	\$ 360,828	\$ 346,442	\$ 330,120

Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2023, is based on the results of an actuarial valuation date of January 1, 2023, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements, and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)

Key methods and assumptions used in the December 31, 2023, compared to the December 31, 2022 actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2023, with actuarial liabilities rolled forward to December 31, 2023
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Investment Rate of Return	
Current measurement date	7.50%
Prior measurement date	7.50%
Projected Salary Increases	
Current measurement date	3.50% to 10.50%
Prior measurement date	3.75% to 10.50%
Payroll Growth	3.25%
Single discount rate:	
Current measurement date	4.07%
Prior measurement date	4.27%
Cost of Living Adjustments	2.20% simple per year

Health Mortality

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

Disabled Mortality

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

Contingent Annuitant Mortality

Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

Pre-Retirement Mortality

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in OP&F's Statement of Investment Policy. A forecasted rate of inflation serves as a baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023, are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Domestic equity	18.60 %	4.10 %
Non-US equity	12.40	4.90
Private markets	10.00	7.30
Core fixed income *	25.00	2.40
High yield fixed income	7.00	4.10
Private credit	5.00	6.80
U.S. inflation		
linked bonds *	15.00	2.10
Midstream energy infrastructure	5.00	5.80
Real assets	8.00	6.00
Gold	5.00	3.50
Private real estate	12.00	5.40
Commodities	2.00	3.50
Total	<u>125.00 %</u>	

Note: assumptions are geometric.

* levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

Discount Rate - Total OPEB liability was calculated using the discount rate of 4.07%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.50%. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payment of current plan members. Therefore, the long-term assumed rate of return on investments of 7.50% was applied to periods before December 31, 2037, and the Municipal Bond Index Rate of 3.38% was applied to periods on and after December 31, 2037, resulting in a discount rate of 4.07%.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.07%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.07%), or one percentage point higher (5.07%) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
City's proportionate share of the net OPEB liability	\$ 1,732,953	\$ 1,406,934	\$ 1,132,363

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 13 - LANDFILL CLOSURE AND POST-CLOSURE CARE COST

State and federal laws and regulations require the City to place a final cover on its municipal landfill site and to perform certain maintenance and monitoring functions at the closed landfill site for thirty years after closure. The landfill is no longer being used; however, the final cover as required by State and federal laws has not been placed on the landfill. In an agreement with the Ohio EPA, the City does not have to place a final cover on the landfill unless enough oil and gas royalties are generated to pay for it (see Note 15). Under the terms of the agreement with the Ohio EPA, the City is required to perform certain maintenance and monitoring functions at the landfill through 2034. The estimated liability for the landfill is \$2,422,022. The estimated cost of landfill closure and post-closure care expenses is based on the amount that would be paid if all materials and services required to monitor and maintain the closed landfill were acquired as of December 31, 2024. However, the actual costs of closure and post-closure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations.

NOTE 14 - CONTINGENCIES

A. Grants

The City receives significant financial assistance from numerous federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2024.

B. Litigation

The City has been named in various lawsuits, however, according to the City's legal counsel pending litigation will not have a material effect, if any, on the financial condition of the City.

NOTE 15 - OIL AND GAS LEASE

On February 28, 2012, the City entered into an oil and gas lease with Hess Ohio Development, LLC (Hess). The lease gives Hess the right to explore and drill for oil and gas on approximately 111 acres of City land. The City received a one-time nonrefundable payment from Hess in the amount of \$597,256. In addition, the City will receive a 19% royalty on any oil or gas that is recovered from the land. The City recorded the one-time payment in the refuse fund during 2012 and is required to record any future royalty revenue in the refuse fund. During 2024, the refuse fund received \$30,110 in royalties revenue. This revenue is restricted and will be used to pay for expenses incurred in the closing of the City's landfill.

NOTE 16 - CONDUIT DEBT

To provide funds to finance the cost of acquiring, constructing, installing and equipping certain hospital facilities and refunding prior debt obligations, the City has issued \$43,930,000 hospital facilities revenue refunding bonds, series 2010 (Trinity Health System Obligated Group). These bonds are special limited obligations of the City, payable solely from and secured by a sublease and pledged receipts. The bonds do not constitute a debt or pledge of the faith and credit of the City and, accordingly, have not been reported in the accompanying financial statements.

At December 31, 2024, hospital facilities revenue refunding bonds outstanding aggregated \$17,195,000.

The City has extended a limited commitment regarding the hospital facilities revenue bonds. The City assumes no responsibility for debt service payments.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 17 - TAX ABATEMENTS

As of December 31, 2024, the City provides tax abatements through the Community Reinvestment Area (CRA) program. This program relates to the abatement of property taxes.

CRA - Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

The City has no "clawback" provisions to recapture abated taxes, however a review board annually evaluates future status of each CRA. The total value of the City's share of taxes abated for 2024 was \$31,601.

NOTE 18 - OTHER COMMITMENTS

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>	<u>Year-End</u>
	<u>Encumbrances</u>
General fund	\$ 5,525,456
American Rescue Plan Act	1,006,871
.7% City income tax - street improvement	229,545
Other governmental	<u>422,722</u>
 Total	 <u>\$ 7,184,594</u>

NOTE 19 - ASSET RETIREMENT OBLIGATIONS

Ohio Revised Code Section 6111.44 requires the City to submit any changes to their sewage treatment system to the Ohio Environmental Protection Agency (Ohio EPA) for approval. Through this permitting process, the City would be responsible for addressing any public safety issues associated with their sewage treatment facilities and the permit would specify the procedures required to dispose of all or part of the sewage treatment plant. Due to the lack of specific legal requirements for retiring the sewage treatment plant, the City has determined that the asset retirement obligation cannot be reasonably estimated.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 20 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	General	.7% City				Total Governmental Funds
		American Rescue Plan Act	Income Tax Street Improvement	Nonmajor Governmental Funds		
Nonspendable:						
Materials and supplies inventory	\$ 201,959	\$ -	\$ -	\$ 154,000	\$ 355,959	
Prepays	141,551	-	2,743	48,983	193,277	
Unclaimed monies	<u>35,463</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>35,463</u>	
Total nonspendable	<u>378,973</u>	<u>-</u>	<u>2,743</u>	<u>202,983</u>	<u>584,699</u>	
Restricted:						
Capital improvements	-	-	-	36,709	36,709	
Street construction, maintenance and repair	-	-	-	1,340,042	1,340,042	
Municipal court improvements	-	-	-	98,109	98,109	
Community development	-	-	-	176,790	176,790	
Health programs	-	-	-	174,353	174,353	
Court programs	-	-	-	374,802	374,802	
Police and fire programs	-	-	-	20,379	20,379	
Other purposes	-	-	-	<u>336,536</u>	<u>336,536</u>	
Total restricted	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,557,720</u>	<u>2,557,720</u>	
Committed:						
Debt service	-	-	-	452,791	452,791	
Capital improvements	<u>3,406,319</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,406,319</u>	
Street construction, maintenance and repair	-	-	1,610,691	-	1,610,691	
Equipment capital improvement	-	-	-	209,376	209,376	
Recreation capital improvement	-	-	-	183,944	183,944	
Other purposes	-	-	-	<u>32,079</u>	<u>32,079</u>	
Total committed	<u>3,406,319</u>	<u>-</u>	<u>1,610,691</u>	<u>878,190</u>	<u>5,895,200</u>	
Assigned:						
Hospitalization insurance	711,624	-	-	-	-	711,624
Capital improvements	982,308	-	-	-	-	982,308
Lighting	72,022	-	-	-	-	72,022
Subsequent year's appropriations	2,367,234	-	-	-	-	2,367,234
Other purposes	<u>352,603</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>352,603</u>
Total assigned	<u>4,485,791</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>4,485,791</u>
Unassigned (deficit)	<u>6,670,709</u>	<u>-</u>	<u>-</u>	<u>(58)</u>	<u>-</u>	<u>6,670,651</u>
Total fund balances	<u>\$ 14,941,792</u>	<u>\$ -</u>	<u>\$ 1,613,434</u>	<u>\$ 3,638,835</u>	<u>\$ 20,194,061</u>	

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final		
Budgetary revenues:				
Municipal income taxes	\$ 11,807,500	\$ 11,318,750	\$ 11,376,829	\$ 58,079
Property and other taxes.	1,351,000	1,318,512	1,305,753	(12,759)
Charges for services.	1,208,000	1,452,058	1,476,911	24,853
Licenses and permits	556,700	532,400	528,708	(3,692)
Fines and forfeitures	205,400	241,800	243,682	1,882
Intergovernmental.	1,041,700	1,192,212	1,152,338	(39,874)
Investment income.	1,293,900	1,578,200	1,527,984	(50,216)
Rental income	76,200	76,200	78,889	2,689
Contributions and donations.	1,800	1,262	6,262	5,000
Other	995,800	972,479	991,431	18,952
Total budgetary revenues.	<u>18,538,000</u>	<u>18,683,873</u>	<u>18,688,787</u>	<u>4,914</u>
Budgetary expenditures:				
Current:				
General government	8,304,523	9,215,311	8,726,306	(489,005)
Security of persons and property	8,872,211	9,144,972	8,949,721	(195,251)
Public health and welfare.	108,000	113,102	106,302	(6,800)
Transportation	1,523,484	1,619,622	1,494,140	(125,482)
Community environment	120,855	144,542	136,169	(8,373)
Leisure time activity	820,342	892,366	831,366	(61,000)
Capital outlay	9,827,509	7,892,270	6,700,239	(1,192,031)
Debt service:				
Principal retirement.	25,000	25,000	25,000	-
Interest and fiscal charges	32,200	32,200	32,200	-
Total budgetary expenditures.	<u>29,634,124</u>	<u>29,079,385</u>	<u>27,001,443</u>	<u>(2,077,942)</u>
Budgetary excess (deficiency) of revenues.	<u>(11,096,124)</u>	<u>(10,395,512)</u>	<u>(8,312,656)</u>	<u>(2,073,028)</u>
Budgetary other financing sources:				
Sale of capital assets.	3,200	4,382	9,382	5,000
Total budgetary other financing sources.	<u>3,200</u>	<u>4,382</u>	<u>9,382</u>	<u>5,000</u>
Net change in fund balances	(11,092,924)	(10,391,130)	(8,303,274)	(2,068,028)
Budgetary fund balances at beginning of year.	13,990,069	13,990,069	13,990,069	-
Prior year encumbrances appropriated	2,333,594	2,333,594	2,333,594	-
Budgetary fund balances at end of year.	\$ 5,230,739	\$ 5,932,533	\$ 8,020,389	\$ (2,068,028)

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
AMERICAN RESCUE PLAN ACT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis		
Budgetary expenditures:					
Capital outlay	\$ 3,891,074	\$ 3,932,628	\$ 3,932,628	\$ -	-
Total budgetary expenditures.	<u>3,891,074</u>	<u>3,932,628</u>	<u>3,932,628</u>	<u>-</u>	-
Net change in fund balances	(3,891,074)	(3,932,628)	(3,932,628)		-
Budgetary fund balances at beginning of year	609,268	609,268	609,268		-
Prior year encumbrances appropriated . . .	3,323,360	3,323,360	3,323,360		-
Budgetary fund balances at end of year. . .	<u>\$ 41,554</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	-

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

CITY OF STEUBENVILLE, OHIO

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF
THE NET PENSION LIABILITY AND
CITY PENSION CONTRIBUTIONS**

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - TRADITIONAL PLAN

LAST TEN YEARS

Calendar Year (1)	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2024	0.040184000%	\$ 10,520,335	\$ 6,659,686	157.97%	79.01%
2023	0.039294000%	11,607,464	6,183,350	187.72%	75.74%
2022	0.040384000%	3,513,571	5,960,400	58.95%	92.62%
2021	0.036989000%	5,477,266	5,320,964	102.94%	86.88%
2020	0.038444000%	7,598,716	5,318,293	142.88%	82.17%
2019	0.036598000%	10,023,450	5,012,371	199.97%	74.70%
2018	0.035669000%	5,595,775	4,803,238	116.50%	84.66%
2017	0.036927000%	8,385,494	4,846,842	173.01%	77.25%
2016	0.038553000%	6,677,866	4,823,992	138.43%	81.08%
2015	0.038777000%	4,676,940	4,755,025	98.36%	86.45%

Calendar Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2024	\$ 967,035	\$ (967,035)	\$ -	\$ 6,907,393	14.00%
2023	932,356	(932,356)	-	6,659,686	14.00%
2022	865,669	(865,669)	-	6,183,350	14.00%
2021	834,456	(834,456)	-	5,960,400	14.00%
2020	744,935	(744,935)	-	5,320,964	14.00%
2019	744,561	(744,561)	-	5,318,293	14.00%
2018	701,732	(701,732)	-	5,012,371	14.00%
2017	624,421	(624,421)	-	4,803,238	13.00%
2016	581,621	(581,621)	-	4,846,842	12.00%
2015	578,879	(578,879)	-	4,823,992	12.00%

(1) Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

CITY OF STEUBENVILLE, OHIO

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF
THE NET PENSION ASSET AND
CITY PENSION CONTRIBUTIONS
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - COMBINED PLAN**

LAST TEN YEARS

Calendar Year (1)	City's Proportion of the Net Pension Asset	City's Proportionate Share of the Net Pension Asset	City's Covered Payroll	City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2024	0.024225000%	\$ 74,463	\$ 111,242	66.94%	144.55%
2023	0.022892000%	53,954	106,871	50.49%	137.14%
2022	0.021711000%	85,543	96,593	88.56%	169.88%
2021	0.020576000%	59,395	90,679	65.50%	157.67%
2020	0.021261000%	44,333	94,643	46.84%	145.28%
2019	0.022143000%	24,760	94,707	26.14%	126.64%
2018	0.021655000%	29,479	88,685	33.24%	137.28%
2017	0.022214000%	12,364	86,475	14.30%	116.55%
2016	0.023770000%	11,567	84,508	13.69%	116.90%
2015	0.024124000%	9,288	88,175	10.53%	114.83%

Calendar Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2024	\$ 14,257	\$ (14,257)	\$ -	\$ 118,808	12.00%
2023	13,349	(13,349)	-	111,242	12.00%
2022	14,962	(14,962)	-	106,871	14.00%
2021	13,523	(13,523)	-	96,593	14.00%
2020	12,695	(12,695)	-	90,679	14.00%
2019	13,250	(13,250)	-	94,643	14.00%
2018	13,259	(13,259)	-	94,707	14.00%
2017	11,529	(11,529)	-	88,685	13.00%
2016	10,377	(10,377)	-	86,475	12.00%
2015	10,141	(10,141)	-	84,508	12.00%

(1) Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

CITY OF STEUBENVILLE, OHIO

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF
THE NET PENSION ASSET AND
CITY PENSION CONTRIBUTIONS**

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - MEMBER DIRECTED PLAN

LAST TEN YEARS

Calendar Year (1)	City's Proportion of the Net Pension Asset	City's Proportionate Share of the Net Pension Asset	City's Covered Payroll	City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2024	0.006919000%	\$ 772	\$ 50,970	1.51%	134.44%
2023	0.015830000%	1,238	107,700	1.15%	126.74%
2022	0.016371000%	2,972	99,350	2.99%	171.84%
2021	0.021830000%	3,979	131,110	3.03%	188.21%
2020	0.024150000%	913	143,560	0.64%	118.84%
2019	0.023690000%	540	135,390	0.40%	113.42%
2018	0.032625000%	1,139	178,840	0.64%	124.46%
2017	0.027233000%	113	111,917	0.10%	103.40%
2016	0.029321000%	112	163,300	0.07%	103.91%
2015	N/A	N/A	N/A	0.00%	N/A

Calendar Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2024	\$ 5,493	\$ (5,493)	\$ -	\$ 54,930	10.00%
2023	5,097	(5,097)	-	50,970	10.00%
2022	10,770	(10,770)	-	107,700	10.00%
2021	9,935	(9,935)	-	99,350	10.00%
2020	13,111	(13,111)	-	131,110	10.00%
2019	14,356	(14,356)	-	143,560	10.00%
2018	13,539	(13,539)	-	135,390	10.00%
2017	17,884	(17,884)	-	178,840	10.00%
2016	13,430	(13,430)	-	111,917	12.00%
2015	19,596	(19,596)	-	163,300	12.00%

(1) Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.
N/A - information not available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

CITY OF STEUBENVILLE, OHIO

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF
THE NET PENSION LIABILITY AND
CITY PENSION CONTRIBUTIONS
OHIO POLICE AND FIRE (OP&F) PENSION FUND**

LAST TEN YEARS

Calendar Year (1)	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2024	0.192696200%	\$ 18,617,112	\$ 5,493,972	338.86%	63.63%
2023	0.195813600%	18,600,394	5,311,954	350.16%	62.90%
2022	0.198990900%	12,431,800	5,106,534	243.45%	75.03%
2021	0.187867200%	12,807,076	4,652,048	275.30%	70.65%
2020	0.194358300%	13,093,013	4,563,723	286.89%	69.89%
2019	0.200650000%	16,378,342	4,505,505	363.52%	63.07%
2018	0.201980000%	12,396,451	4,442,529	279.04%	70.91%
2017	0.204467000%	12,950,746	4,422,511	292.84%	68.36%
2016	0.217782000%	14,010,025	4,434,530	315.93%	66.77%
2015	0.199825500%	10,351,794	4,230,338	244.70%	71.71%
Calendar Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
 <i>Police:</i>					
2024	\$ 541,381	\$ (541,381)	\$ -	\$ 2,849,374	19.00%
2023	509,954	(509,954)	-	2,683,968	19.00%
2022	504,210	(504,210)	-	2,653,737	19.00%
2021	514,548	(514,548)	-	2,708,147	19.00%
2020	475,778	(475,778)	-	2,504,095	19.00%
2019	477,191	(477,191)	-	2,511,532	19.00%
2018	472,955	(472,955)	-	2,489,237	19.00%
2017	460,097	(460,097)	-	2,421,563	19.00%
2016	442,219	(442,219)	-	2,327,468	19.00%
2015	439,244	(439,244)	-	2,311,811	19.00%
 <i>Fire:</i>					
2024	\$ 725,000	\$ (725,000)	\$ -	\$ 3,085,106	23.50%
2023	660,351	(660,351)	-	2,810,004	23.50%
2022	624,681	(624,681)	-	2,658,217	23.50%
2021	563,621	(563,621)	-	2,398,387	23.50%
2020	504,769	(504,769)	-	2,147,953	23.50%
2019	482,265	(482,265)	-	2,052,191	23.50%
2018	473,823	(473,823)	-	2,016,268	23.50%
2017	474,927	(474,927)	-	2,020,966	23.50%
2016	492,335	(492,335)	-	2,095,043	23.50%
2015	498,839	(498,839)	-	2,122,719	23.50%

(1) Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

CITY OF STEUBENVILLE, OHIO

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF
THE NET OPEB LIABILITY/(ASSET) AND
CITY OPEB CONTRIBUTIONS
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)**

LAST EIGHT AND TEN YEARS

Calendar Year (1) (2)	City's Proportion of the Net OPEB Liability/(Asset)	City's Proportionate Share of the Net OPEB Liability/(Asset)	City's Covered Payroll	City's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/(Asset)
2024	0.038386000%	\$ (346,442)	\$ 6,821,898	5.08%	107.76%
2023	0.037885000%	238,871	6,397,921	3.73%	94.79%
2022	0.038878000%	(1,217,718)	6,156,343	19.78%	128.23%
2021	0.035914000%	(639,837)	5,542,753	11.54%	115.57%
2020	0.037379000%	5,163,011	5,556,496	92.92%	47.80%
2019	0.035667000%	4,650,134	5,242,468	88.70%	46.33%
2018	0.035170000%	3,819,203	5,070,763	75.32%	54.14%
2017	0.036061560%	3,642,341	5,045,234	72.19%	54.05%

Calendar Year	Contributions in Relation to the Contractually Required Contributions			City's Covered Payroll	Contributions as a Percentage of Covered Payroll
	Contractually Required Contributions	Contractually Required Contributions	Contribution Deficiency (Excess)		
2024	\$ 4,630	\$ (4,630)	\$ -	\$ 7,081,131	0.07%
2023	4,264	(4,264)	-	6,821,898	0.06%
2022	4,308	(4,308)	-	6,397,921	0.07%
2021	3,974	(3,974)	-	6,156,343	0.06%
2020	5,244	(5,244)	-	5,542,753	0.09%
2019	5,742	(5,742)	-	5,556,496	0.10%
2018	5,415	(5,415)	-	5,242,468	0.10%
2017	56,072	(56,072)	-	5,070,763	1.11%
2016	105,028	(105,028)	-	5,045,234	2.08%
2015	98,170	(98,170)	-	5,071,800	1.94%

(1) Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

CITY OF STEUBENVILLE, OHIO

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF
THE NET OPEB LIABILITY AND
CITY OPEB CONTRIBUTIONS
OHIO POLICE AND FIRE (OP&F) PENSION FUND**

LAST EIGHT AND TEN YEARS

Calendar Year (1) (2)	City's Proportion of the Net OPEB Liability	City's Proportionate Share of the Net OPEB Liability	City's Covered Payroll	City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
2024	0.192696200%	\$ 1,406,934	\$ 5,493,972	25.61%	51.89%
2023	0.195813600%	1,394,136	5,311,954	26.25%	52.59%
2022	0.198990900%	2,181,111	5,106,534	42.71%	46.86%
2021	0.187867200%	1,990,484	4,652,048	42.79%	45.42%
2020	0.194358300%	1,919,819	4,563,723	42.07%	47.08%
2019	0.200650000%	1,827,226	4,505,505	40.56%	46.57%
2018	0.201980000%	11,443,932	4,442,529	257.60%	14.13%
2017	0.204467000%	9,705,589	4,422,511	219.46%	15.96%
Calendar Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
<i>Police:</i>					
2024	\$ 14,251	\$ (14,251)	\$ -	\$ 2,849,374	0.50%
2023	13,415	(13,415)	-	2,683,968	0.50%
2022	13,269	(13,269)	-	2,653,737	0.50%
2021	13,541	(13,541)	-	2,708,147	0.50%
2020	12,520	(12,520)	-	2,504,095	0.50%
2019	12,558	(12,558)	-	2,511,532	0.50%
2018	12,446	(12,446)	-	2,489,237	0.50%
2017	12,108	(12,108)	-	2,421,563	0.50%
2016	11,637	(11,637)	-	2,327,468	0.50%
2015	11,871	(11,871)	-	2,311,811	0.51%
<i>Fire:</i>					
2024	\$ 15,426	\$ (15,426)	\$ -	\$ 3,085,106	0.50%
2023	14,050	(14,050)	-	2,810,004	0.50%
2022	13,291	(13,291)	-	2,658,217	0.50%
2021	11,992	(11,992)	-	2,398,387	0.50%
2020	10,740	(10,740)	-	2,147,953	0.50%
2019	10,261	(10,261)	-	2,052,191	0.50%
2018	10,081	(10,081)	-	2,016,268	0.50%
2017	10,105	(10,105)	-	2,020,966	0.50%
2016	10,475	(10,475)	-	2,095,043	0.50%
2015	10,614	(10,614)	-	2,122,719	0.50%

(1) Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

CITY OF STEUBENVILLE, OHIO

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 1 - BUDGETARY PROCESS

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The schedules of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund and American Rescue Plan Act fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and
- (d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis is as follows:

Net Change in Fund Balance

	General	American Rescue Plan Act
Budget basis	\$ (8,303,274)	\$ (3,932,628)
Net adjustment for revenue accruals	(461,055)	2,925,757
Net adjustment for expenditure accruals	(206,151)	(967,547)
Funds budgeted elsewhere	933	-
Adjustments for encumbrances	<u>6,284,922</u>	<u>1,974,418</u>
GAAP Basis	<u><u>\$ (2,684,625)</u></u>	<u><u>\$ -</u></u>

As part of Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting", certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund. This includes the unclaimed monies fund and the general reserve fund.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB)

PENSION

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Change in benefit terms:

- There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

Change in assumptions:

- There were no changes in assumptions for 2015.
- There were no changes in assumptions for 2016.
- For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25%, (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75% and (d) COLA for post 1/7/2013 retirees were changed to 3.00%, simple through 2018, then 2.15% simple.
- There were no changes in assumptions for 2018.
- For 2019, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the assumed rate of return and discount rate were reduced from 7.50% down to 7.20%.
- For 2020, COLA for post 1/7/2013 retirees were changed to 1.40%, simple through 2020, then 2.15% simple.
- For 2021, COLA for post 1/7/2013 retirees were changed to 0.50%, simple through 2021, then 2.15% simple.
- For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) wage inflation was changed from 3.25% to 2.75%, (b) future salary increases, including inflation were changed from 3.25%-10.75% to 2.75%-10.75%, (c) COLA for post 1/7/2013 retirees were changed 3.00%, simple through 2022, then 2.05% simple and (d) the actuarially assumed rate of return was changed from 7.20% to 6.90%.
- For 2023, COLA for post 1/7/2013 retirees were changed to 3.00%, simple through 2023, then 2.05% simple.
- For 2024, COLA for post 1/7/2013 retirees were changed to 2.30%, simple through 2024, then 2.05% simple.

OHIO POLICE AND FIRE (OP&F) PENSION FUND

Change in benefit terms:

- There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

Changes in assumptions:

- There were no changes in assumptions for 2015.
- There were no changes in assumptions for 2016.
- There were no changes in assumptions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.25% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumptions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple.
- There were no changes in assumptions for 2019.
- There were no changes in assumptions for 2020.
- There were no changes in assumptions for 2021.
- For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the actuarially assumed rate of return was changed from 8.00% to 7.50%.
- For 2023, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the mortality rates were changed from the RP-2014 Total Employee and Healthy Annuitant mortality tables to various Pub-2010 mortality tables using the MP-2021 Improvement Scale.
- There were no changes in assumptions for 2024.

OTHER POSTEMPLOYMENT BENEFITS (OPEB)

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Change in benefit terms:

- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- For 2021, the following were the most significant changes in benefit terms since the prior measurement date: the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care Plan. These changes are effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation. These changes significantly decreased the total OPEB liability for the measurement date December 31, 2020.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

Change in assumptions:

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.
- For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.85% up to 3.96%, (b) the investment rate of return was decreased from 6.50% percent down to 6.00%, (c) the municipal bond rate was increased from 3.31% up to 3.71% and (d) the health care cost trend rate was increased from 7.50%, initial/3.25%, ultimate in 2028 up to 10.00%, initial/3.25% ultimate in 2029.
- For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.96% up to 3.16%, (b) the municipal bond rate was decreased from 3.71% up to 2.75% and (c) the health care cost trend rate was increased from 10.50%, initial/3.25%, ultimate in 2029 up to 10.50%, initial/3.50% ultimate in 2030.
- For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.16% up to 6.00%, (b) the municipal bond rate was decreased from 2.75% up to 2.00% and (c) the health care cost trend rate was decreased from 10.50%, initial/3.50%, ultimate in 2030 down to 8.50%, initial/3.50% ultimate in 2035.
- For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) wage inflation changed from 3.25% to 2.75%, (b) projected salary increases, including inflation changed from 3.25%-10.75% to 2.75%-10.75%, (c) the municipal bond rate was changed from 2.00% to 1.84% and (d) the health care cost trend rate was changed from 8.50% initial, 3.50% ultimate in 2035 to 5.50% initial, 3.50% ultimate in 2034.
- For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 6.00% to 5.22%, (b) the municipal bond rate was changed from 1.84% to 4.05% and (c) the health care cost trend rate was changed from 5.50% initial, 3.50% ultimate in 2034 to 5.50% initial, 3.50% ultimate in 2036.
- For 2024, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed to 5.70%, (b) the municipal bond rate was changed to 3.77% and (c) the health care cost trend rate was changed to 5.50% initial, 3.50% ultimate in 2038.

OHIO POLICE AND FIRE (OP&F) PENSION FUND

Change in benefit terms:

- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- For 2019, OP&F changed its retiree health care model from a self-insured health care plan to a stipend-based health care model.
- There were no changes in benefit terms from the amounts reported for 2020.
- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

CITY OF STEUBENVILLE, OHIO

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

Change in assumptions:

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) investment rate of return was reduced from 8.25% to 8.00%.
- For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.24% up to 4.66% and (b) the municipal bond rate was increased from 3.16% to 4.13%.
- For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 4.66% up to 3.56% and (b) the municipal bond rate was decreased from 4.13% to 2.75%.
- For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.56% down to 2.96% and (b) the municipal bond rate was decreased from 2.75% to 2.12%.
- For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the investment rate of return was changed from 8.00% to 7.50%, (b) the discount rate was changed from 2.96% to 2.84% and (c) the municipal bond rate was decreased from 2.12% to 2.05%.
- For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was changed from 2.84% to 4.27% and (b) the municipal bond rate was increased from 2.05% to 3.65%.
- For 2024, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was changed to 4.07% and (b) the municipal bond rate was changed to 3.38%.

**COMBINING STATEMENTS
AND INDIVIDUAL FUND SCHEDULES**

CITY OF STEUBENVILLE, OHIO

INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

GENERAL FUND

The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

FUNDS INCLUDED IN THE GENERAL FUND

The following funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis):

Unclaimed Monies Fund

This fund accounts for uncashed checks issued by the City.

General Reserve Fund

This fund accounts for monies set-aside by the City for future expenses.

MAJOR SPECIAL REVENUE FUND

American Rescue Plan Act Fund

This fund accounts for monies received from the federal government as part of the American Rescue Plan Act (ARPA) of 2021. This Act provides additional relief to address the continued impact of the COVID-19 pandemic.

MAJOR CAPITAL PROJECTS FUND

.7% City Income Tax - Street Improvement Fund

This fund accounts for income tax revenue committed for, and Ohio Department of Transportation grants restricted for, improvement of the streets within the City.

NONMAJOR SPECIAL REVENUE FUNDS

The special revenue funds are used to account for all specific financial resources (other than major capital projects) that are restricted or committed for specified expenditure purposes. The following are the special revenue funds which the City operates:

Street Maintenance and Repair Fund

This fund accounts for the portion of State gasoline tax and motor vehicle registration fees designated for the maintenance of the streets within the City.

State Highway Improvement Fund

This fund accounts for the portion of the State gasoline tax and motor vehicle registration fees designated for maintenance of State highways within the City.

Litter Fund

This fund accounts for grants for litter prevention.

Hotel/Motel Tax Fund

This fund accounts for hotel occupancy taxes levied for operation of the Steubenville Convention and Visitors Bureau.

Improvement Bond Escrow Fund

This fund accounts for miscellaneous escrow funds.

Floto Historical Site Fund

This fund accounts for money held to improve a historical site in Steubenville.

Demolition Bond Trust Fund

This fund accounts for bond payments posted by contractors who are demolishing buildings within the City. The funds are returned to the contractor upon faithful performance.

CITY OF STEUBENVILLE, OHIO

**INDIVIDUAL FUND SCHEDULES
FUND DESCRIPTIONS - GOVERNMENTAL FUNDS**

NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

Indigent Drivers Fund

This fund accounts for fees and fines to be used as payment of the cost of attendance at an alcohol and drug addiction treatment program.

Enforcement and Education Fund

This fund accounts for grant monies received from DUI arrests to be used for enforcement and education and for DUI housing reimbursements pursuant to Ohio Revised Code Section 4511.191.

OneOhio Opioid Litigation Fund

This fund accounts for the City's portion of the OneOhio opioid settlement. The settlement is to be used for treatment, prevention, awareness, and reduction of licit and illicit drugs related to the opioid epidemic.

Law Enforcement Trust Fund

This fund accounts for monies received from Federal Law Enforcement agencies designated for law enforcement purposes.

South End Economic Development Fund

This fund accounts for designated funds for the development of the South End of Downtown Steubenville.

Property Maintenance Code Enforcement Fund

This fund accounts for fines and forfeitures used to pay for property maintenance expenses and dilapidated property demolitions.

Drug Dog Fund

This fund accounts for monies received to purchase a drug dog and to cover expenses relating to the drug dog.

Summer Food Program Fund

This fund accounts for federal grants to provide meals to school-aged children during summer months.

Special Assessments Fund

This fund accounts for special assessments charged to property owners for City services.

Municipal Court Special Project Fund - Probation

This fund accounts for fees used to offset expenses of the Municipal Court Probation Department, including staff salaries, equipment and facilities.

Motor Vehicle License Tax Fund

This fund accounts for fees from license plates to be used for street improvements within the City.

Zoning and Planning Fund

This fund accounts for fees paid by residents applying for a zoning permit.

Police Education Trust Fund

This fund accounts for monies designated to be used for police training and education.

Special Projects Fund

This fund accounts for the proceeds of the \$10 increase in municipal court criminal/traffic court costs.

IDIAM Court Fund

The Indigent Driver's Interlock and Monitoring (IDIAM) fund is used to account for court costs and fines in funding Interlock and SCRAM.

Court Community Correction Act Grant Fund

This fund accounts for all activity associated with the Court Community Corrections Act State Grant. The purpose of this grant is to provide community service, treatment, and house arrest as an alternative to jail time. The State grant is a complement to the Federal Stimulus Grant.

CITY OF STEUBENVILLE, OHIO

INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

Fiber Infrastructure Fund

A fund used to account for rental income that has been committed by City Council for fiber infrastructure.

Mears Relief Fund

This fund accounts for monies bequeathed to the City in 1871, held in a certificate of deposit, with interest payable to non-profit organizations.

Community Development Fund

This fund accounts for monies received from Community Development Block Grant (CDBG) projects.

CDBG - Revolving Loan Fund

This fund accounts for monies loaned to local businesses for economic development purposes.

CHIP Loan Fund

This fund accounts for federal grant monies for first-time homebuyers and home rehabilitation projects.

Municipal Court Special Projects Fund

This fund accounts for fees used to offset expenses of the Municipal Court, including staff salaries, equipment and facilities.

Fire Damage Removal Fund

This fund accounts for monies deposited with the City in escrow until proper completion of work on fire damaged buildings.

Zoning and Rezoning Fund

This fund accounts for monies paid by residents or businesses applying for zoning or rezoning of their property.

CDBG CARES Act Fund

This fund accounts for supplemental funding received from the Federal government through the Coronavirus Aid, Relief, and Economic Security (CARES) Act for CDBG projects.

Municipal Court Mental Health Fund

This fund accounts for a grant from the Ohio Criminal Justice System along with local donations to establish a mental health court. The mental health court aims to help people who are charged with non-violent misdemeanor crimes with recovery and treatment rather than jail time.

CDBG - Choice Neighborhood Planning Grant Fund

This fund accounts for a grant from the U.S. Department of Housing and Urban Development (HUD) to support the development of a comprehensive plan to revitalize severely distressed public housing and/or HUD-assisted housing and the surrounding neighborhood.

NONMAJOR DEBT SERVICE FUND

The debt service fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

General Bond Retirement Fund

This fund accounts for the resources that are used for the payment of principal, interest, and other fiscal charges on general obligation debt.

CITY OF STEUBENVILLE, OHIO

**INDIVIDUAL FUND SCHEDULES
FUND DESCRIPTIONS - GOVERNMENTAL FUNDS**

NONMAJOR CAPITAL PROJECTS FUNDS

The capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital projects funds exclude those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individuals, private organizations, or other governments.

General Capital Improvement Fund

This fund accounts for the acquisition and construction of major capital improvements other than those financed by proprietary funds.

Municipal Court Improvement Fund

This fund accounts for fines and forfeitures restricted for municipal court improvements.

.7% City Income Tax - Equipment Improvement Fund

This fund accounts for income tax revenue committed for purchases of new equipment for City departments.

.7% City Income Tax - Recreation Improvement Fund

This fund accounts for income tax revenue committed for improvement of the City's parks and recreational facilities.

CITY OF STEUBENVILLE, OHIO

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2024**

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Municipal income taxes	\$ 11,807,500	\$ 11,318,750	\$ 11,376,829	\$ 58,079	
Property and other taxes	1,351,000	1,318,512	1,305,753	(12,759)	
Charges for services	1,208,000	1,452,058	1,476,911	24,853	
Licenses and permits.	556,700	532,400	528,708	(3,692)	
Fines and forfeitures.	205,400	241,800	243,682	1,882	
Intergovernmental	1,041,700	1,192,212	1,152,338	(39,874)	
Investment income	1,293,900	1,578,200	1,527,984	(50,216)	
Rental income.	76,200	76,200	78,889	2,689	
Contributions and donations.	1,800	1,262	6,262	5,000	
Other.	995,800	972,479	991,431	18,952	
Total budgetary revenues.	<u>18,538,000</u>	<u>18,683,873</u>	<u>18,688,787</u>	<u>4,914</u>	
Budgetary expenditures:					
Current:					
General government					
Mayor					
Personal services.	35,834	35,366	35,010	(356)	
Maintenance and operations.	1,250	940	715	(225)	
Total mayor	<u>37,084</u>	<u>36,306</u>	<u>35,725</u>	<u>(581)</u>	
Finance					
Personal services.	269,385	268,137	264,846	(3,291)	
Maintenance and operations.	12,553	8,191	6,045	(2,146)	
Total finance.	<u>281,938</u>	<u>276,328</u>	<u>270,891</u>	<u>(5,437)</u>	
Law director					
Personal services.	204,577	204,325	203,031	(1,294)	
Contractual services	68,000	61,140	61,140	-	
Maintenance and operations	52,252	46,153	38,638	(7,515)	
Total law director	<u>324,829</u>	<u>311,618</u>	<u>302,809</u>	<u>(8,809)</u>	
Civil service					
Maintenance and operations	37,243	37,052	35,929	(1,123)	
Total civil service	<u>37,243</u>	<u>37,052</u>	<u>35,929</u>	<u>(1,123)</u>	
Central purchasing					
Personal services.	4,677,185	5,033,253	4,781,385	(251,868)	
Maintenance and operations.	595,314	1,107,454	1,023,040	(84,414)	
Other.	532,617	607,944	600,160	(7,784)	
Total central purchasing	<u>5,805,116</u>	<u>6,748,651</u>	<u>6,404,585</u>	<u>(344,066)</u>	
City manager					
Personal services.	213,819	220,505	219,474	(1,031)	
Maintenance and operations.	10,159	9,054	7,098	(1,956)	
Total city manager	<u>223,978</u>	<u>229,559</u>	<u>226,572</u>	<u>(2,987)</u>	

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CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final		
	Budgetary Basis	Final		
City buildings				
Maintenance and operations	\$ 169,007	\$ 249,900	\$ 199,651	\$ (50,249)
Total city buildings	169,007	249,900	199,651	(50,249)
Council				
Personal services.	99,673	96,640	94,983	(1,657)
Maintenance and operations.	1,750	872	556	(316)
Total council	101,423	97,512	95,539	(1,973)
Municipal court				
Personal services.	544,066	540,273	534,188	(6,085)
Maintenance and operations.	88,450	96,867	87,316	(9,551)
Total municipal court	632,516	637,140	621,504	(15,636)
Building department				
Personal services.	485,600	360,042	349,452	(10,590)
Contractual services.	35,200	76,960	65,625	(11,335)
Maintenance and operations.	170,589	154,243	118,024	(36,219)
Total building department	691,389	591,245	533,101	(58,144)
Total general government.	8,304,523	9,215,311	8,726,306	(489,005)
Security of persons and property				
Police				
Personal services.	4,020,096	4,009,832	3,927,355	(82,477)
Maintenance and operations.	394,667	412,312	375,866	(36,446)
Total police	4,414,763	4,422,144	4,303,221	(118,923)
Fire				
Personal services.	3,917,912	4,096,105	4,062,695	(33,410)
Maintenance and operations.	388,000	480,933	445,724	(35,209)
Total fire.	4,305,912	4,577,038	4,508,419	(68,619)
Electrical				
Personal services.	131,491	129,929	126,310	(3,619)
Maintenance and operations.	20,045	15,861	11,771	(4,090)
Total electrical	151,536	145,790	138,081	(7,709)
Total security of persons and property.	8,872,211	9,144,972	8,949,721	(195,251)

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CITY OF STEUBENVILLE, OHIO

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2024**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final		
	Budgetary Basis			
Public health and welfare				
Health administration				
Contractual services	\$ 78,000	\$ 87,899	\$ 87,899	- -
Total health administration.	<u>78,000</u>	<u>87,899</u>	<u>87,899</u>	<u>- -</u>
Assistance to the needy				
Other.	30,000	25,203	18,403	(6,800)
Total assistance to the needy.	<u>30,000</u>	<u>25,203</u>	<u>18,403</u>	<u>(6,800)</u>
Total public health and welfare.	<u>108,000</u>	<u>113,102</u>	<u>106,302</u>	<u>(6,800)</u>
Transportation				
Street department				
Personal services.	1,064,166	1,026,475	965,809	(60,666)
Maintenance and operations	<u>9,266</u>	<u>10,116</u>	<u>9,266</u>	<u>(850)</u>
Total street department.	<u>1,073,432</u>	<u>1,036,591</u>	<u>975,075</u>	<u>(61,516)</u>
Lighting				
Maintenance and operations	450,052	583,031	519,065	(63,966)
Total lighting.	<u>450,052</u>	<u>583,031</u>	<u>519,065</u>	<u>(63,966)</u>
Total transportation.	<u>1,523,484</u>	<u>1,619,622</u>	<u>1,494,140</u>	<u>(125,482)</u>
Community environment				
Planning				
Personal services.	107,930	130,845	124,377	(6,468)
Maintenance and operations	<u>12,925</u>	<u>13,697</u>	<u>11,792</u>	<u>(1,905)</u>
Total planning.	<u>120,855</u>	<u>144,542</u>	<u>136,169</u>	<u>(8,373)</u>
Total community environment	<u>120,855</u>	<u>144,542</u>	<u>136,169</u>	<u>(8,373)</u>
Leisure time activity				
Recreation-parks				
Personal services.	281,487	285,794	280,143	(5,651)
Maintenance and operations	<u>145,423</u>	<u>159,698</u>	<u>143,886</u>	<u>(15,812)</u>
Total recreation-parks	<u>426,910</u>	<u>445,492</u>	<u>424,029</u>	<u>(21,463)</u>
Recreation-pools				
Personal services.	28,101	25,961	25,912	(49)
Maintenance and operations	<u>19,070</u>	<u>37,592</u>	<u>31,291</u>	<u>(6,301)</u>
Total recreation-pools	<u>47,171</u>	<u>63,553</u>	<u>57,203</u>	<u>(6,350)</u>

-- Continued

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Original	Final	Budgetary Basis	Actual Amounts		
Recreation-indoors						
Personal services.	\$ 38,900	\$ 48,402	\$ 44,410	\$ (3,992)		
Maintenance and operations	90,748	104,530	84,519		(20,011)	
Total recreation-indoors.	<u>129,648</u>	<u>152,932</u>	<u>128,929</u>		<u>(24,003)</u>	
Recreation-administration						
Personal services.	146,328	143,905	143,101		(804)	
Maintenance and operations	35,285	43,259	34,879		(8,380)	
Total recreation-administration	<u>181,613</u>	<u>187,164</u>	<u>177,980</u>		<u>(9,184)</u>	
Community celebrations						
Maintenance and operations	35,000	43,225	43,225		-	
Total community celebrations	<u>35,000</u>	<u>43,225</u>	<u>43,225</u>		<u>-</u>	
Total leisure time activity.	<u>820,342</u>	<u>892,366</u>	<u>831,366</u>		<u>(61,000)</u>	
Capital outlay						
Capital outlay	9,827,509	7,892,270	6,700,239		(1,192,031)	
Total capital outlay.	<u>9,827,509</u>	<u>7,892,270</u>	<u>6,700,239</u>		<u>1,192,031</u>	
Debt service:						
Principal retirement.	25,000	25,000	25,000		-	
Interest and fiscal charges.	32,200	32,200	32,200		-	
Total debt service.	<u>57,200</u>	<u>57,200</u>	<u>57,200</u>		<u>-</u>	
Total budgetary expenditures.	<u>29,634,124</u>	<u>29,079,385</u>	<u>27,001,443</u>		<u>(2,077,942)</u>	
Excess (deficiency) of budgetary revenues over (under) budgetary expenditures.	<u>(11,096,124)</u>	<u>(10,395,512)</u>	<u>(8,312,656)</u>		<u>(2,073,028)</u>	
Budgetary other financing sources (uses):						
Sale of capital assets.	3,200	4,382	9,382		5,000	
Total budgetary other financing sources (uses).	<u>3,200</u>	<u>4,382</u>	<u>9,382</u>		<u>5,000</u>	
Net change in fund balance.	<u>(11,092,924)</u>	<u>(10,391,130)</u>	<u>(8,303,274)</u>		<u>2,087,856</u>	
Budgetary fund balance at beginning of year. . .	<u>13,990,069</u>	<u>13,990,069</u>	<u>13,990,069</u>		<u>-</u>	
Prior year encumbrances appropriated	<u>2,333,594</u>	<u>2,333,594</u>	<u>2,333,594</u>		<u>-</u>	
Budgetary fund balance at end of year.	<u>\$ 5,230,739</u>	<u>\$ 5,932,533</u>	<u>\$ 8,020,389</u>		<u>\$ 2,087,856</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
UNCLAIMED MONIES FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Other.	\$ 7,400	\$ 3,233	\$ 3,250	\$ 17	
Total budgetary revenues.	<u>7,400</u>	<u>3,233</u>	<u>3,250</u>	<u>17</u>	
Budgetary expenditures:					
Current:					
General government					
Unclaimed monies					
Maintenance and operations	3,900	2,329	2,317	(12)	
Total budgetary expenditures.	<u>3,900</u>	<u>2,329</u>	<u>2,317</u>	<u>(12)</u>	
Net change in fund balance	3,500	904	933	29	
Budgetary fund balance at beginning of year. .	<u>34,530</u>	<u>34,530</u>	<u>34,530</u>	<u>-</u>	
Budgetary fund balance at end of year.	<u>\$ 38,030</u>	<u>\$ 35,434</u>	<u>\$ 35,463</u>	<u>\$ 29</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL RESERVE FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final		
Budgetary fund balance at beginning of year . . .	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000	\$ -
Budgetary fund balance at end of year.	<u>\$ 1,000,000</u>	<u>\$ 1,000,000</u>	<u>\$ 1,000,000</u>	<u>\$ -</u>

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
AMERICAN RESCUE PLAN ACT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary expenditures:					
Capital outlay:					
Central purchasing					
Capital outlay.	\$ 3,891,074	\$ 3,932,628	\$ 3,932,628	\$ -	-
Total budgetary expenditures.	3,891,074	3,932,628	3,932,628	-	-
Net change in fund balance.	(3,891,074)	(3,932,628)	(3,932,628)	-	-
Budgetary fund balance at beginning of year. . .	609,268	609,268	609,268	-	-
Prior year encumbrances appropriated.	3,323,360	3,323,360	3,323,360	-	-
Budgetary fund balance at end of year.	<u>\$ 41,554</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>-</u>

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
.7% CITY INCOME TAX - STREET IMPROVEMENT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Municipal income taxes	\$ 792,500	\$ 781,250	\$ 782,587	\$ 1,337	
Property and other taxes	197,000	200,000	199,388	(612)	
Licenses and permits.	9,300	7,044	8,673	1,629	
Intergovernmental	3,189,200	2,977,123	2,994,902	17,779	
Other.	6,400	3,200	72,925	69,725	
Total budgetary revenues.	4,194,400	3,968,617	4,058,475	89,858	
Budgetary expenditures:					
Transportation					
Engineering department					
Personal services.	363,119	331,993	320,270	(11,723)	
Maintenance and operations	9,550	7,552	6,791	(761)	
Capital outlay	2,000	2,091	2,091	-	
Total transportation	374,669	341,636	329,152	(12,484)	
Capital outlay					
Street department					
Personal services					-
Maintenance and operations.	12,360	12,738	12,485	(253)	
Capital outlay.	4,206,217	4,115,932	3,950,005	(165,927)	
Other.	17,790	18,987	18,987	-	
Total capital outlay	4,236,367	4,147,657	3,981,477	(166,180)	
Debt service:					
Principal retirement.	89,037	92,152	90,071	(2,081)	
Interest and fiscal charges.	28,773	36,333	35,664	(669)	
Total debt service.	117,810	128,485	125,735	(2,750)	
Total budgetary expenditures.	4,728,846	4,617,778	4,436,364	(181,414)	
Net change in fund balance	(534,446)	(649,161)	(377,889)	271,272	
Budgetary fund balance at beginning of year. . .	1,535,053	1,535,053	1,535,053	-	
Prior year encumbrances appropriated	206,227	206,227	206,227	-	
Budgetary fund balance at end of year.	\$ 1,206,834	\$ 1,092,119	\$ 1,363,391	\$ 271,272	

CITY OF STEUBENVILLE, OHIO

**COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2024**

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Assets:				
Equity in pooled cash and cash equivalents	\$ 2,359,753	\$ 452,791	\$ 528,015	\$ 3,340,559
Receivables (net of allowances of uncollectibles):				
Income taxes	-	-	71,479	71,479
Real and other taxes	14,119	281,393	-	295,512
Accounts	254,618	-	-	254,618
Special assessments	304,039	-	-	304,039
Due from other governments	920,763	16,329	-	937,092
Prepayments	1,798	-	47,185	48,983
Materials and supplies inventory	154,000	-	-	154,000
Total assets	<u>\$ 4,009,090</u>	<u>\$ 750,513</u>	<u>\$ 646,679</u>	<u>\$ 5,406,282</u>
Liabilities:				
Accounts payable	\$ 9,911	\$ -	\$ -	\$ 9,911
Accrued wages and benefits	1,715	-	-	1,715
Due to other governments	1,698	-	-	1,698
Total liabilities	<u>13,324</u>	<u>-</u>	<u>-</u>	<u>13,324</u>
Deferred inflows of resources:				
Property taxes levied for the next year.	-	240,342	-	240,342
Delinquent property tax revenue not available.	-	41,051	-	41,051
Special assessments revenue not available.	304,039	-	-	304,039
Income tax revenue not available.	-	-	71,479	71,479
Intergovernmental revenue not available.	824,733	16,329	-	841,062
Miscellaneous revenue not available.	256,150	-	-	256,150
Total deferred inflows of resources	<u>1,384,922</u>	<u>297,722</u>	<u>71,479</u>	<u>1,754,123</u>
Fund balances:				
Nonspendable	155,798	-	47,185	202,983
Restricted	2,422,902	-	134,818	2,557,720
Committed	32,202	452,791	393,197	878,190
Unassigned (deficit)	(58)	-	-	(58)
Total fund balances.	<u>2,610,844</u>	<u>452,791</u>	<u>575,200</u>	<u>3,638,835</u>
Total liabilities, deferred inflows of resources and fund balances.	<u>\$ 4,009,090</u>	<u>\$ 750,513</u>	<u>\$ 646,679</u>	<u>\$ 5,406,282</u>

CITY OF STEUBENVILLE, OHIO

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024**

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues:				
Municipal income taxes.	\$ -	\$ -	\$ 400,000	\$ 400,000
Property and other taxes	197,988	244,249	-	442,237
Licenses and permits	4,350	-	-	4,350
Fines, forfeitures and settlements	190,535	-	25,815	216,350
Intergovernmental	2,071,444	28,918	183,674	2,284,036
Special assessments	278,888	-	-	278,888
Investment income	65,026	-	-	65,026
Contributions and donations	16,500	-	-	16,500
Other	66,837	-	-	66,837
Total revenues	2,891,568	273,167	609,489	3,774,224
Expenditures:				
Current:				
General government	638,316	5,209	21,051	664,576
Security of persons and property.	30,883	-	-	30,883
Transportation	891,753	-	-	891,753
Community environment.	528,540	-	-	528,540
Capital outlay	555,301	-	423,337	978,638
Debt service:				
Principal retirement.	-	105,000	-	105,000
Interest	-	119,894	-	119,894
Total expenditures	2,644,793	230,103	444,388	3,319,284
Net change in fund balances	246,775	43,064	165,101	454,940
Fund balances at beginning of year	2,364,069	409,727	410,099	3,183,895
Fund balances at end of year	\$ 2,610,844	\$ 452,791	\$ 575,200	\$ 3,638,835

CITY OF STEUBENVILLE, OHIO

**COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2024**

	Street Maintenance and Repair	State Highway Improvement	Hotel/Motel Tax	Improvement Bond Escrow
Assets:				
Equity in pooled cash and cash equivalents	\$ 807,550	\$ 263,675	\$ -	\$ 8,000
Receivables (net of allowances of uncollectibles):				
Real and other taxes	- - - - -	- - - - -	9,012 - - - - -	- - - - -
Accounts.	- - - - -	- - - - -	- - - - -	- - - - -
Special assessments	- - - - -	- - - - -	- - - - -	- - - - -
Due from other governments	384,017	31,137	- - - - -	- - - - -
Prepayments	- - - - -	- - - - -	- - - - -	- - - - -
Materials and supplies inventory	154,000	- - - - -	- - - - -	- - - - -
Total assets	<u>1,345,567</u>	<u>294,812</u>	<u>9,012</u>	<u>8,000</u>
Liabilities:				
Accounts payable	\$ 5,153	\$ - - - - -	\$ - - - - -	\$ - - - - -
Accrued wages and benefits	- - - - -	- - - - -	- - - - -	- - - - -
Due to other governments	- - - - -	- - - - -	- - - - -	- - - - -
Total liabilities	<u>5,153</u>	<u>- - - - -</u>	<u>- - - - -</u>	<u>- - - - -</u>
Deferred inflows of resources:				
Special assessments revenue not available.	- - - - -	- - - - -	- - - - -	- - - - -
Intergovernmental revenue not available.	322,089	26,116	- - - - -	- - - - -
Miscellaneous revenue not available.	- - - - -	- - - - -	1,532 - - - - -	- - - - -
Total deferred inflows of resources	<u>322,089</u>	<u>26,116</u>	<u>1,532</u>	<u>- - - - -</u>
Fund balances:				
Nonspendable	154,000	- - - - -	- - - - -	- - - - -
Restricted	864,325	268,696	7,480	8,000
Committed	- - - - -	- - - - -	- - - - -	- - - - -
Unassigned (deficit)	- - - - -	- - - - -	- - - - -	- - - - -
Total fund balances	<u>1,018,325</u>	<u>268,696</u>	<u>7,480</u>	<u>8,000</u>
Total liabilities, deferred inflows of resources and fund balances.	<u>\$ 1,345,567</u>	<u>\$ 294,812</u>	<u>\$ 9,012</u>	<u>\$ 8,000</u>

Floto Historical Site	Indigent Drivers	Enforcement and Education	OneOhio Opioid Litigation	Law Enforcement Trust	South End Economic Development
\$ 1,510	\$ 57,481	\$ 75	\$ 174,353	\$ 20,920	\$ 967
-	-	-	-	-	-
-	-	-	254,618	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
\$ 1,510	\$ 57,481	\$ 75	\$ 428,971	\$ 20,920	\$ 967
\$ -	\$ -	\$ -	\$ -	\$ 760	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	760	-
-	-	-	-	-	-
-	-	-	254,618	-	-
-	-	-	254,618	-	-
-	-	-	-	-	-
1,510	57,481	75	174,353	20,160	967
-	-	-	-	-	-
-	-	-	-	-	-
1,510	57,481	75	174,353	20,160	967
\$ 1,510	\$ 57,481	\$ 75	\$ 428,971	\$ 20,920	\$ 967

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CITY OF STEUBENVILLE, OHIO

**COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)
DECEMBER 31, 2024**

	Property Maintenance	Code Enforcement	Drug Dog	Summer Food Program	Special Assessments
Assets:					
Equity in pooled cash and cash equivalents	\$ 29,426		\$ 16,611	\$ 123	\$ 191,233
Receivables (net of allowances of uncollectibles):					
Real and other taxes	-		-	-	-
Accounts.	-		-	-	-
Special assessments	-		-	-	304,039
Due from other governments	-		-	-	-
Prepayments	-		-	-	-
Materials and supplies inventory	-		-	-	-
Total assets	<u><u>\$ 29,426</u></u>		<u><u>\$ 16,611</u></u>	<u><u>\$ 123</u></u>	<u><u>\$ 495,272</u></u>
Liabilities:					
Accounts payable	\$ -		\$ -	\$ -	\$ -
Accrued wages and benefits	-		-	-	-
Due to other governments	-		-	-	-
Total liabilities	<u><u>-</u></u>		<u><u>-</u></u>	<u><u>-</u></u>	<u><u>-</u></u>
Deferred inflows of resources:					
Special assessments revenue not available.	-		-	-	304,039
Intergovernmental revenue not available.	-		-	-	-
Miscellaneous revenue not available.	-		-	-	-
Total deferred inflows of resources	<u><u>-</u></u>		<u><u>-</u></u>	<u><u>-</u></u>	<u><u>304,039</u></u>
Fund balances:					
Nonspendable	-		-	-	-
Restricted	-		16,611	-	191,233
Committed	29,426		-	123	-
Unassigned (deficit)	-		-	-	-
Total fund balances	<u><u>29,426</u></u>		<u><u>16,611</u></u>	<u><u>123</u></u>	<u><u>191,233</u></u>
Total liabilities, deferred inflows of resources and fund balances.	<u><u>\$ 29,426</u></u>		<u><u>\$ 16,611</u></u>	<u><u>\$ 123</u></u>	<u><u>\$ 495,272</u></u>

Municipal Court Special Project - Probation	Motor Vehicle License Tax	Zoning and Planning	Police Education Trust	Special Projects	IDIAM Court
\$ 12,131	\$ 201,914	\$ 386	\$ 219	\$ 32,595	\$ 48,474
-	5,107	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
\$ 12,131	\$ 207,021	\$ 386	\$ 219	\$ 32,595	\$ 48,474
\$ 906	\$ -	\$ 444	\$ -	\$ 557	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
906	-	444	-	557	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
11,225	207,021	-	219	32,038	48,474
-	-	-	-	-	-
-	-	(58)	-	-	-
11,225	207,021	(58)	219	32,038	48,474
\$ 12,131	\$ 207,021	\$ 386	\$ 219	\$ 32,595	\$ 48,474

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CITY OF STEUBENVILLE, OHIO

**COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)
DECEMBER 31, 2024**

	Court Community Correction Act Grant	Fiber Infrastructure	Mears Relief	Community Development
Assets:				
Equity in pooled cash and cash equivalents	\$ 2,830	\$ 2,653	\$ 10,964	\$ 98,657
Receivables (net of allowances of uncollectibles):				
Real and other taxes	-	-	-	-
Accounts.	-	-	-	-
Special assessments	-	-	-	-
Due from other governments	47,250	-	-	159,103
Prepayments	898	-	-	900
Materials and supplies inventory	-	-	-	-
Total assets	<u>\$ 50,978</u>	<u>\$ 2,653</u>	<u>\$ 10,964</u>	<u>\$ 258,660</u>
Liabilities:				
Accounts payable	\$ 400	\$ -	\$ -	\$ 59
Accrued wages and benefits	1,228	-	-	487
Due to other governments	1,233	-	-	465
Total liabilities	<u>2,861</u>	<u>-</u>	<u>-</u>	<u>1,011</u>
Deferred inflows of resources:				
Special assessments revenue not available.	-	-	-	-
Intergovernmental revenue not available.	23,625	-	-	153,647
Miscellaneous revenue not available.	-	-	-	-
Total deferred inflows of resources	<u>23,625</u>	<u>-</u>	<u>-</u>	<u>153,647</u>
Fund balances:				
Nonspendable	898	-	-	900
Restricted	23,594	-	10,964	103,102
Committed	-	2,653	-	-
Unassigned (deficit)	-	-	-	-
Total fund balances	<u>24,492</u>	<u>2,653</u>	<u>10,964</u>	<u>104,002</u>
Total liabilities, deferred inflows of resources and fund balances.	<u>\$ 50,978</u>	<u>\$ 2,653</u>	<u>\$ 10,964</u>	<u>\$ 258,660</u>

CDP - Revolving Loan	CHIP Loan	Municipal Court Special Projects	Fire Damage Removal	CDBG CARES Act	Municipal Court Mental Health
\$ 7,016	\$ 66,622	\$ 147,338	\$ 42,215	\$ 50	\$ 113,765
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	278,334	-	-	20,922	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>\$ 7,016</u>	<u>\$ 344,956</u>	<u>\$ 147,338</u>	<u>\$ 42,215</u>	<u>\$ 20,972</u>	<u>\$ 113,765</u>
\$ -	\$ -	\$ 1,267	\$ -	\$ -	\$ 365
-	-	-	-	-	-
-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>1,267</u>	<u>-</u>	<u>-</u>	<u>365</u>
-	-	-	-	-	-
-	278,334	-	-	20,922	-
-	-	-	-	-	-
<u>-</u>	<u>278,334</u>	<u>-</u>	<u>-</u>	<u>20,922</u>	<u>-</u>
7,016	66,622	146,071	42,215	50	113,400
-	-	-	-	-	-
-	-	-	-	-	-
<u>7,016</u>	<u>66,622</u>	<u>146,071</u>	<u>42,215</u>	<u>50</u>	<u>113,400</u>
<u>\$ 7,016</u>	<u>\$ 344,956</u>	<u>\$ 147,338</u>	<u>\$ 42,215</u>	<u>\$ 20,972</u>	<u>\$ 113,765</u>

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CITY OF STEUBENVILLE, OHIO

COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS (CONCLUDED)
DECEMBER 31, 2024

	Total	Nonmajor	Special Revenue	Funds
Assets:				
Equity in pooled cash and cash equivalents	\$ 2,359,753			
Receivables (net of allowances of uncollectibles):				
Real and other taxes	14,119			
Accounts.	254,618			
Special assessments	304,039			
Due from other governments	920,763			
Prepayments	1,798			
Materials and supplies inventory	154,000			
Total assets	<u><u>\$ 4,009,090</u></u>			
Liabilities:				
Accounts payable	\$ 9,911			
Accrued wages and benefits	1,715			
Due to other governments	1,698			
Total liabilities	<u><u>13,324</u></u>			
Deferred inflows of resources:				
Special assessments revenue not available.	304,039			
Intergovernmental revenue not available.	824,733			
Miscellaneous revenue not available.	256,150			
Total deferred inflows of resources	<u><u>1,384,922</u></u>			
Fund balances:				
Nonspendable	155,798			
Restricted	2,422,902			
Committed	32,202			
Unassigned (deficit)	(58)			
Total fund balances	<u><u>2,610,844</u></u>			
Total liabilities, deferred inflows of resources and fund balances.	<u><u>\$ 4,009,090</u></u>			

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CITY OF STEUBENVILLE, OHIO

**COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024**

	Street Maintenance and Repair	State Highway Improvement	Litter	Hotel/Motel Tax
Revenues:				
Property and other taxes	\$ -	\$ -	\$ -	\$ 131,199
Licenses and permits	- - -	- - -	- - -	- - -
Fines, forfeitures and settlements	- - -	- - -	- - -	- - -
Intergovernmental	787,971	63,889	- - -	- - -
Special assessments	- - -	- - -	- - -	- - -
Investment income	48,290	16,236	- - -	- - -
Contributions and donations	- - -	- - -	- - -	- - -
Other.	- - -	- - -	- - -	- - -
Total revenues	836,261	80,125	- - -	131,199
Expenditures:				
Current:				
General government	- - -	- - -	- - -	132,242
Security of persons and property	- - -	- - -	- - -	- - -
Transportation	562,499	60,783	- - -	- - -
Community environment	- - -	- - -	251	- - -
Capital outlay	- - -	- - -	- - -	- - -
Total expenditures	562,499	60,783	251	132,242
Net change in fund balances	273,762	19,342	(251)	(1,043)
Fund balances (deficit) at beginning of year . . .	744,563	249,354	251	8,523
Fund balances (deficit) at end of year	\$ 1,018,325	\$ 268,696	\$ -	\$ 7,480

Improvement Bond Escrow	Floto Historical Site	Indigent Drivers	Enforcement and Education	OneOhio Opioid Litigation	Law Enforcement Trust
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	3,665	625	109,527	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	9,569
<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
-	-	3,665	625	109,527	9,569
<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
-	-	-	10,757	-	-
-	-	-	-	-	9,939
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
-	-	-	10,757	-	9,939
<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
-	-	3,665	(10,132)	109,527	(370)
<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
8,000	1,510	53,816	10,207	64,826	20,530
<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
\$ 8,000	\$ 1,510	\$ 57,481	\$ 75	\$ 174,353	\$ 20,160
<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>

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CITY OF STEUBENVILLE, OHIO

**COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2024**

	South End Economic Development	Property Maintenance Code Enforcement	Drug Dog	Summer Food Program
Revenues:				
Property and other taxes	\$ -	\$ -	\$ -	\$ -
Licenses and permits	- - -	4,350 - - -	- - -	- - -
Fines, forfeitures and settlements	- - -	- - -	- - -	- - -
Intergovernmental	- - -	- - -	- - -	- - -
Special assessments	- - -	- - -	- - -	- - -
Investment income	- - -	- - -	- - -	- - -
Contributions and donations	- - -	- - -	16,500	- - -
Other	- - -	- - -	- - -	- - -
Total revenues	- - -	4,350	16,500	- - -
Expenditures:				
Current:				
General government	- - -	- - -	- - -	- - -
Security of persons and property	- - -	- - -	13,091	- - -
Transportation	- - -	- - -	- - -	- - -
Community environment	- - -	- - -	- - -	- - -
Capital outlay	- - -	- - -	- - -	- - -
Total expenditures	- - -	- - -	13,091	- - -
Net change in fund balances	- - -	4,350	3,409	- - -
Fund balances (deficit) at beginning of year . . .	967	25,076	13,202	123
Fund balances (deficit) at end of year	\$ 967	\$ 29,426	\$ 16,611	\$ 123

Special Assessments	Municipal Court Special Project - Probation	Motor Vehicle License Tax	Zoning and Planning	Police Education Trust	Special Projects
\$ -	\$ -	\$ 66,789	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	8,649	-	-	-	1,369
-	-	-	-	-	-
278,888	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	3,602	-	-
<u>278,888</u>	<u>8,649</u>	<u>66,789</u>	<u>3,602</u>	<u>-</u>	<u>1,369</u>
278,888	12,472	-	-	-	2,542
-	-	-	-	-	-
-	-	268,471	-	-	-
-	-	-	5,786	-	-
-	-	-	-	-	-
<u>278,888</u>	<u>12,472</u>	<u>268,471</u>	<u>5,786</u>	<u>-</u>	<u>2,542</u>
-	(3,823)	(201,682)	(2,184)	-	(1,173)
<u>191,233</u>	<u>15,048</u>	<u>408,703</u>	<u>2,126</u>	<u>219</u>	<u>33,211</u>
<u>\$ 191,233</u>	<u>\$ 11,225</u>	<u>\$ 207,021</u>	<u>\$ (58)</u>	<u>\$ 219</u>	<u>\$ 32,038</u>

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CITY OF STEUBENVILLE, OHIO

**COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2024**

	IDIAM Court	Court Community Correction Act Grant	Fiber Infrastructure	Mears Relief
Revenues:				
Property and other taxes	\$ -	\$ -	\$ -	\$ -
Licenses and permits	- - -	- - -	- - -	- - -
Fines, forfeitures and settlements	3,801	- - -	- - -	- - -
Intergovernmental	- - -	94,875	- - -	- - -
Special assessments	- - -	- - -	- - -	- - -
Investment income	- - -	- - -	- - -	499
Contributions and donations	- - -	- - -	- - -	- - -
Other	- - -	- - -	- - -	- - -
Total revenues	3,801	94,875	- - -	499
Expenditures:				
Current:				
General government	792	100,601	- - -	- - -
Security of persons and property	- - -	- - -	- - -	- - -
Transportation	- - -	- - -	- - -	- - -
Community environment	- - -	- - -	- - -	- - -
Capital outlay	- - -	- - -	- - -	- - -
Total expenditures	792	100,601	- - -	- - -
Net change in fund balances	3,009	(5,726)	- - -	499
Fund balances (deficit) at beginning of year . . .	45,465	30,218	2,653	10,465
Fund balances (deficit) at end of year	\$ 48,474	\$ 24,492	\$ 2,653	\$ 10,964

Community Development	CDP - Revolving Loan	CHIP Loan	Municipal Court Special Projects	Fire Damage Removal	Zoning and Rezoning
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	62,899	-	-
710,591	-	171,286	-	-	-
-	-	-	-	-	-
-	1	-	-	-	-
-	-	-	-	-	-
36,462	-	17,204	-	-	-
<u>747,053</u>	<u>1</u>	<u>188,490</u>	<u>62,899</u>	<u>-</u>	<u>-</u>
-	-	-	20,471	-	-
-	-	-	-	7,853	-
-	-	-	-	-	-
163,738	-	190,359	-	-	11,596
555,301	-	-	-	-	-
<u>719,039</u>	<u>-</u>	<u>190,359</u>	<u>20,471</u>	<u>7,853</u>	<u>11,596</u>
28,014	1	(1,869)	42,428	(7,853)	(11,596)
<u>75,988</u>	<u>7,015</u>	<u>68,491</u>	<u>103,643</u>	<u>50,068</u>	<u>11,596</u>
<u>\$ 104,002</u>	<u>\$ 7,016</u>	<u>\$ 66,622</u>	<u>\$ 146,071</u>	<u>\$ 42,215</u>	<u>\$ -</u>

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CITY OF STEUBENVILLE, OHIO

**COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS (CONCLUDED)
FOR THE YEAR ENDED DECEMBER 31, 2024**

	CDBG CARES Act	Municipal Court Mental Health	CDBG - Choice Neighborhood Planning Grant	Total Nonmajor Special Revenue Funds
Revenues:				
Property and other taxes	\$ -	\$ -	\$ -	\$ 197,988
Licenses and permits	- - - - -	- - - - -	- - - - -	4,350
Fines, forfeitures and settlements	- - - - -	- - - - -	- - - - -	190,535
Intergovernmental	- - - - -	82,500	160,332	2,071,444
Special assessments	- - - - -	- - - - -	- - - - -	278,888
Investment income	- - - - -	- - - - -	- - - - -	65,026
Contributions and donations	- - - - -	- - - - -	- - - - -	16,500
Other.	- - - - -	- - - - -	- - - - -	66,837
Total revenues	- - - - -	82,500	160,332	2,891,568
Expenditures:				
Current:				
General government	- - - - -	79,551	- - - - -	638,316
Security of persons and property	- - - - -	- - - - -	- - - - -	30,883
Transportation	- - - - -	- - - - -	- - - - -	891,753
Community environment	- - - - -	- - - - -	156,810	528,540
Capital outlay	- - - - -	- - - - -	- - - - -	555,301
Total expenditures	- - - - -	79,551	156,810	2,644,793
Net change in fund balances	- - - - -	2,949	3,522	246,775
Fund balances (deficit) at beginning of year . .	50	110,451	(3,522)	2,364,069
Fund balances (deficit) at end of year	\$ 50	\$ 113,400	\$ -	\$ 2,610,844

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
STREET MAINTENANCE AND REPAIR FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final		
			Budgetary Basis	
Budgetary revenues:				
Intergovernmental.	\$ 789,300	\$ 789,300	\$ 789,988	\$ 688
Investment income	28,800	52,000	48,290	(3,710)
Total budgetary revenues.	<u>818,100</u>	<u>841,300</u>	<u>838,278</u>	<u>(3,022)</u>
Budgetary expenditures:				
Current:				
Transportation				
Street department				
Maintenance and operations.	541,823	503,404	472,708	(30,696)
Other.	375,000	375,000	375,000	-
Total budgetary expenditures	<u>916,823</u>	<u>878,404</u>	<u>847,708</u>	<u>30,696</u>
Net change in fund balance	(98,723)	(37,104)	(9,430)	27,674
Budgetary fund balance at beginning of year. .	481,045	481,045	481,045	-
Prior year encumbrances appropriated	<u>98,803</u>	<u>98,803</u>	<u>98,803</u>	<u>-</u>
Budgetary fund balance at end of year.	<u>\$ 481,125</u>	<u>\$ 542,744</u>	<u>\$ 570,418</u>	<u>\$ 27,674</u>

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
STATE HIGHWAY IMPROVEMENT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual	
Budgetary revenues:					
Intergovernmental.	\$ 64,300	\$ 64,300	\$ 64,053	\$ (247)	
Investment income	9,600	16,200	16,236	36	
Total budgetary revenues.	<u>73,900</u>	<u>80,500</u>	<u>80,289</u>	<u>(211)</u>	
Budgetary expenditures:					
Current:					
Transportation					
Street department					
Maintenance and operations	50,650	62,950	60,783	(2,167)	
Total budgetary expenditures	<u>50,650</u>	<u>62,950</u>	<u>60,783</u>	<u>(2,167)</u>	
Net change in fund balance	23,250	17,550	19,506	1,956	
Budgetary fund balance at beginning of year . . .	<u>244,169</u>	<u>244,169</u>	<u>244,169</u>	<u>-</u>	
Budgetary fund balance at end of year.	<u>\$ 267,419</u>	<u>\$ 261,719</u>	<u>\$ 263,675</u>	<u>\$ 1,956</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
LITTER FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis		
Budgetary expenditures:					
Current:					
Community environment					
Litter					
Other	\$ -	\$ 251	\$ 251	\$ -	
Total budgetary expenditures	<u>-</u>	<u>251</u>	<u>251</u>	<u>251</u>	<u>-</u>
Net change in fund balance		- (251)		(251)	
Budgetary fund balance at beginning of year. . .	<u>251</u>	<u>251</u>	<u>251</u>	<u>-</u>	
Budgetary fund balance at end of year.	<u>\$ 251</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
HOTEL/MOTEL TAX FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Basis			
Budgetary revenues:						
Property and other taxes	\$ 140,000	\$ 145,000	\$ 132,242	\$ (12,758)		
Total budgetary revenues.	<u>140,000</u>	<u>145,000</u>	<u>132,242</u>	<u>(12,758)</u>		
Budgetary expenditures:						
Current:						
General government						
Convention and visitors bureau						
Other.	140,000	145,000	133,772	(11,228)		
Total budgetary expenditures	<u>140,000</u>	<u>145,000</u>	<u>133,772</u>	<u>(11,228)</u>		
Net change in fund balance	-	-	(1,530)	(1,530)		
Budgetary fund balance at beginning of year . . .	<u>1,530</u>	<u>1,530</u>	<u>1,530</u>	<u>-</u>		
Budgetary fund balance at end of year.	<u>\$ 1,530</u>	<u>\$ 1,530</u>	<u>\$ -</u>	<u>\$ (1,530)</u>		

CITY OF STEUBENVILLE, OHIO

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
IMPROVEMENT BOND ESCROW FUND
FOR THE YEAR ENDED DECEMBER 31, 2024**

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual	
Budgetary fund balance at beginning of year . . .	\$ 8,000	\$ 8,000	\$ 8,000	\$ 8,000	\$ -
Budgetary fund balance at end of year.	\$ 8,000	\$ 8,000	\$ 8,000	\$ 8,000	\$ -

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
FLOTO HISTORICAL SITE FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final		
Budgetary fund balance at beginning of year . . .	\$ 1,510	\$ 1,510	\$ 1,510	\$ -
Budgetary fund balance at end of year.	<u>\$ 1,510</u>	<u>\$ 1,510</u>	<u>\$ 1,510</u>	<u>\$ -</u>

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
DEMOLITION BOND TRUST FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Other	\$ 25,000	\$ -	\$ -	\$ -	-
Total budgetary revenues.	<u>25,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Budgetary expenditures:					
Current:					
General government					
Building department					
Other	25,000	-	-	-	-
Total budgetary expenditures	<u>25,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance.	-	-	-	-	-
Budgetary fund balance at beginning of year . . .	-	-	-	-	-
Budgetary fund balance at end of year.	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>-</u>

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
INDIGENT DRIVERS FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Amounts	
Budgetary revenues:					
Fines and forfeitures.	\$ 2,500	\$ 3,600	\$ 3,665	\$ 65	
Total budgetary revenues.	<u>2,500</u>	<u>3,600</u>	<u>3,665</u>	<u>65</u>	
Net change in fund balance.	2,500	3,600	3,665	65	
Budgetary fund balance at beginning of year . . .	53,816	53,816	53,816	-	
Budgetary fund balance at end of year.	<u>\$ 56,316</u>	<u>\$ 57,416</u>	<u>\$ 57,481</u>	<u>\$ 65</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
ENFORCEMENT AND EDUCATION FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Basis			
Budgetary revenues:						
Fines and forfeitures	\$ 700	\$ 700	\$ 625	\$ (75)		
Total budgetary revenues.	<u>700</u>	<u>700</u>	<u>625</u>	<u>(75)</u>		
Budgetary expenditures:						
Current:						
General government						
Municipal court						
Maintenance and operations.	- - - - -	10,757	10,757	- - - - -		
Total budgetary expenditures	<u>- - - - -</u>	<u>10,757</u>	<u>10,757</u>	<u>- - - - -</u>		
Net change in fund balance	700	(10,057)	(10,132)	(75)		
Budgetary fund balance at beginning of year . . .	<u>10,207</u>	<u>10,207</u>	<u>10,207</u>	<u>- - - - -</u>		
Budgetary fund balance at end of year.	<u>\$ 10,907</u>	<u>\$ 150</u>	<u>\$ 75</u>	<u>\$ (75)</u>		

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
ONEOHIO OPIOID LITIGATION FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Final			
Budgetary revenues:						
Fines and forfeitures.	\$ 49,800		\$ 112,000	\$ 109,527	\$ (2,473)	
Total budgetary revenues.	<u>49,800</u>		<u>112,000</u>	<u>109,527</u>	<u>(2,473)</u>	
Expenditures:						
Current:						
General government						
Municipal court						
Maintenance and operations	- -		82,549	75,044	7,505	
Total expenditures	<u>- -</u>		<u>82,549</u>	<u>75,044</u>	<u>7,505</u>	
Net change in fund balance.	49,800		29,451	34,483	5,032	
Budgetary fund balance at beginning of year . . .	<u>64,826</u>		<u>64,826</u>	<u>64,826</u>	<u>-</u>	
Budgetary fund balance at end of year.	<u>\$ 114,626</u>		<u>\$ 94,277</u>	<u>\$ 99,309</u>	<u>\$ 5,032</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
LAW ENFORCEMENT TRUST FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Basis			
Revenues:						
Other	\$ -	\$ 9,569	\$ 9,569	\$ -		
Total revenues.	<u>-</u>	<u>9,569</u>	<u>9,569</u>	<u>-</u>		
Budgetary expenditures:						
Current:						
Security of persons and property						
Police						
Maintenance and operations	12,840	12,856	7,939	(4,917)		
Total budgetary expenditures	<u>12,840</u>	<u>12,856</u>	<u>7,939</u>	<u>4,917</u>		
Net change in fund balance.	(12,840)	(3,287)	1,630	4,917		
Budgetary fund balance at beginning of year . .	17,690	17,690	17,690	-		
Prior year encumbrances appropriated	<u>2,840</u>	<u>2,840</u>	<u>2,840</u>	<u>-</u>		
Budgetary fund balance at end of year.	\$ 7,690	\$ 17,243	\$ 22,160	\$ 4,917		

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
SOUTH END ECONOMIC DEVELOPMENT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Amounts	
Budgetary fund balance at beginning of year . .	\$ 967	\$ 967	\$ 967	\$ 967	\$ -
Budgetary fund balance at end of year.	<u>\$ 967</u>	<u>\$ 967</u>	<u>\$ 967</u>	<u>\$ 967</u>	<u>\$ -</u>

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
PROPERTY MAINTENANCE CODE ENFORCEMENT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Basis			
Budgetary revenues:						
Licenses and permits	\$ 7,500	\$ 3,900	\$ 4,350	\$ 450		
Total budgetary revenues.	<u>7,500</u>	<u>3,900</u>	<u>4,350</u>	<u>450</u>		
Budgetary expenditures:						
Current:						
General government						
Building department						
Maintenance and operations	7,500	8,250	7,500	(750)		
Total budgetary expenditures	<u>7,500</u>	<u>8,250</u>	<u>7,500</u>	<u>(750)</u>		
Net change in fund balance.	-	(4,350)	(3,150)	(300)		
Budgetary fund balance at beginning of year . . .	<u>25,076</u>	<u>25,076</u>	<u>25,076</u>	<u>-</u>		
Budgetary fund balance at end of year.	<u>\$ 25,076</u>	<u>\$ 20,726</u>	<u>\$ 21,926</u>	<u>\$ (300)</u>		

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
DRUG DOG FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Basis			
Revenues:						
Contributions and donations	\$ -	\$ 16,500	\$ 16,500	\$ -		
Total revenues	<u>-</u>	<u>16,500</u>	<u>16,500</u>	<u>-</u>		
Expenditures:						
Current:						
Security of persons and property						
Police						
Maintenance and operations	13,200	13,090	13,091	(1)		
Total expenditures	<u>13,200</u>	<u>13,090</u>	<u>13,091</u>	<u>(1)</u>		
Net change in fund balance.	(13,200)	3,410	3,409	(1)		
Budgetary fund balance at beginning of year . . .	<u>13,202</u>	<u>13,202</u>	<u>13,202</u>	<u>-</u>		
Budgetary fund balance at end of year.	<u>\$ 2</u>	<u>\$ 16,612</u>	<u>\$ 16,611</u>	<u>\$ (1)</u>		

CITY OF STEUBENVILLE, OHIO

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
SUMMER FOOD PROGRAM FUND
FOR THE YEAR ENDED DECEMBER 31, 2024**

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Amounts	
Budgetary fund balance at beginning of year . .	\$ 123	\$ 123	\$ 123	\$ 123	\$ -
Budgetary fund balance at end of year.	<u>\$ 123</u>	<u>\$ 123</u>	<u>\$ 123</u>	<u>\$ 123</u>	<u>\$ -</u>

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
SPECIAL ASSESSMENTS FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Special assessments.	\$ 173,700	\$ 278,888	\$ 278,888	\$ -	-
Total budgetary revenues.	<u>173,700</u>	<u>278,888</u>	<u>278,888</u>	<u>278,888</u>	-
Budgetary expenditures:					
Current:					
General government					
Special assessment					
Maintenance and operations.	15,500	31,281	31,281	-	-
Other.	<u>96,500</u>	<u>247,607</u>	<u>247,607</u>	<u>247,607</u>	-
Total budgetary expenditures	<u>112,000</u>	<u>278,888</u>	<u>278,888</u>	<u>278,888</u>	-
Net change in fund balance.	61,700	-	-	-	-
Budgetary fund balance at beginning of year . . .	<u>191,233</u>	<u>191,233</u>	<u>191,233</u>	<u>191,233</u>	-
Budgetary fund balance at end of year.	<u>\$ 252,933</u>	<u>\$ 191,233</u>	<u>\$ 191,233</u>	<u>\$ 191,233</u>	-

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
 MUNICIPAL COURT SPECIAL PROJECT FUND - PROBATION
 FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Budgetary Basis			
Budgetary revenues:						
Fines and forfeitures.	\$ 9,100	\$ 9,100	\$ 8,649	\$ (451)		
Total budgetary revenues.	<u>9,100</u>	<u>9,100</u>	<u>8,649</u>	<u>(451)</u>		
Budgetary expenditures:						
Current:						
Security of persons and property						
Police						
Maintenance and operations	73,612	17,854	12,163	(5,691)		
Total budgetary expenditures.	<u>73,612</u>	<u>17,854</u>	<u>12,163</u>	<u>(5,691)</u>		
Net change in fund balance.	(64,512)	(8,754)	(3,514)	(6,142)		
Budgetary fund balance at beginning of year . .	14,389	14,389	14,389	-		
Prior year encumbrances appropriated . .	<u>812</u>	<u>812</u>	<u>812</u>	<u>-</u>		
Budgetary fund balance (deficit) at end of year. .	<u>\$ (49,311)</u>	<u>\$ 6,447</u>	<u>\$ 11,687</u>	<u>\$ (6,142)</u>		

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
MOTOR VEHICLE LICENSE TAX FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Property and other taxes	\$ 65,800	\$ 65,800	\$ 66,462	\$ 662	
Total budgetary revenues.	<u>65,800</u>	<u>65,800</u>	<u>66,462</u>	<u>662</u>	
Budgetary expenditures:					
Current:					
Transportation					
Street department					
Capital outlay	275,000	268,471	268,471	-	
Total budgetary expenditures.	<u>275,000</u>	<u>268,471</u>	<u>268,471</u>	<u>-</u>	
Net change in fund balance.	(209,200)	(202,671)	(202,009)	662	
Budgetary fund balance at beginning of year . .	<u>403,923</u>	<u>403,923</u>	<u>403,923</u>	<u>-</u>	
Budgetary fund balance at end of year.	<u>\$ 194,723</u>	<u>\$ 201,252</u>	<u>\$ 201,914</u>	<u>\$ 662</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
ZONING AND PLANNING FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Basis			
Budgetary revenues:						
Other	\$ 3,000	\$ 4,500	\$ 3,602	\$ (898)		
Total budgetary revenues.	<u>3,000</u>	<u>4,500</u>	<u>3,602</u>	<u>(898)</u>		
Budgetary expenditures:						
Current:						
Community environment						
Zoning and rezoning						
Maintenance and operations	4,200	5,617	5,592	(25)		
Total budgetary expenditures.	<u>4,200</u>	<u>5,617</u>	<u>5,592</u>	<u>(25)</u>		
Net change in fund balance.	(1,200)	(1,117)	(1,990)	(923)		
Budgetary fund balance at beginning of year . .	<u>2,126</u>	<u>2,126</u>	<u>2,126</u>	<u>-</u>		
Budgetary fund balance at end of year.	<u>\$ 926</u>	<u>\$ 1,009</u>	<u>\$ 136</u>	<u>\$ (923)</u>		

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
POLICE EDUCATION TRUST FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis		
Budgetary expenditures:					
Current:					
Security of persons and property					
Police					
Maintenance and operations	\$ 219	\$ 219	\$ -	\$ (219)	
Total budgetary expenditures.	<u>219</u>	<u>219</u>	<u>-</u>	<u>219</u>	
Net change in fund balance.	(219)	(219)	-		219
Budgetary fund balance at beginning of year . .	-	-	-	-	-
Prior year encumbrances appropriated . . .	<u>219</u>	<u>219</u>	<u>219</u>	<u>219</u>	-
Budgetary fund balance at end of year.	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 219</u>	<u>\$ 219</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
SPECIAL PROJECTS FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Final			
Budgetary revenues:						
Fines and forfeitures.	\$ 1,500		\$ 1,500		\$ 1,369 (131)	
Total budgetary revenues.	<u>1,500</u>		<u>1,500</u>		<u>1,369 (131)</u>	
Budgetary expenditures:						
Current:						
General government						
Municipal court						
Capital outlay	- -		3,201		3,109 (92)	
Total budgetary expenditures.	<u>- -</u>		<u>3,201</u>		<u>3,109 92</u>	
Net change in fund balance.	1,500		(1,701)		(1,740) (39)	
Budgetary fund balance at beginning of year . . .	<u>33,831</u>		<u>33,831</u>		<u>33,831 -</u>	
Budgetary fund balance at end of year	<u>\$ 35,331</u>		<u>\$ 32,130</u>		<u>\$ 32,091 (39)</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
IDIAM COURT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Final			
Budgetary revenues:						
Fines and forfeitures.	\$ 3,300		\$ 3,500		\$ 3,801	
Total budgetary revenues.	<u>3,300</u>		<u>3,500</u>		<u>3,801</u>	
Budgetary expenditures:						
Current:						
General government						
Municipal court						
Capital outlay.	3,300		792		792	
Total budgetary expenditures.	<u>3,300</u>		<u>792</u>		<u>792</u>	
Net change in fund balance.	-		2,708		3,009	
Budgetary fund balance at beginning of year . .	<u>45,465</u>		<u>45,465</u>		<u>45,465</u>	
Budgetary fund balance at end of year.	<u>\$ 45,465</u>		<u>\$ 48,173</u>		<u>\$ 48,474</u>	
					301	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
COURT COMMUNITY CORRECTION ACT GRANT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Budgetary Basis			
Budgetary revenues:						
Intergovernmental	\$ 95,000	\$ 95,250	\$ 95,250	\$ -		
Other	20,000	8,600	-	(8,600)		
Total budgetary revenues.	<u>115,000</u>	<u>103,850</u>	<u>95,250</u>	<u>(8,600)</u>		
Budgetary expenditures:						
Current:						
General government						
Municipal court						
Personal services.	101,481	96,241	94,284	(1,957)		
Maintenance and operations	5,688	10,151	6,905	(3,246)		
Total budgetary expenditures.	<u>107,169</u>	<u>106,392</u>	<u>101,189</u>	<u>5,203</u>		
Net change in fund balance.	7,831	(2,542)	(5,939)	(3,397)		
Budgetary fund balance at beginning of year. .	4,245	4,245	4,245	-		
Prior year encumbrances appropriated	2,669	2,669	2,669	-		
Budgetary fund balance at end of year.	<u>\$ 14,745</u>	<u>\$ 4,372</u>	<u>\$ 975</u>	<u>\$ (3,397)</u>		

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
FIBER INFRASTRUCTURE FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis		
Budgetary expenditures:					
Current:					
General government					
Electrical department					
Maintenance and operations	\$ 2,653	\$ 2,653	\$ -	\$ (2,653)	
Total budgetary expenditures.	<u>2,653</u>	<u>2,653</u>	<u>-</u>	<u>2,653</u>	
Net change in fund balance.	(2,653)	(2,653)	-	2,653	
Budgetary fund balance at beginning of year . .	-	-	-	-	-
Prior year encumbrances appropriated	<u>2,653</u>	<u>2,653</u>	<u>2,653</u>	<u>-</u>	<u>-</u>
Budgetary fund balance at end of year.	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,653</u>	<u>\$ 2,653</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
MEARS RELIEF FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Investment income.	\$ 500	\$ 500	\$ 499	\$ (1)	
Total budgetary revenues.	<u>500</u>	<u>500</u>	<u>499</u>	<u>(1)</u>	
Net change in fund balance.	500	500	499	(1)	
Budgetary fund balance at beginning of year . .	<u>10,465</u>	<u>10,465</u>	<u>10,465</u>	<u>-</u>	
Budgetary fund balance at end of year.	<u>\$ 10,965</u>	<u>\$ 10,965</u>	<u>\$ 10,964</u>	<u>\$ (1)</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
COMMUNITY DEVELOPMENT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Intergovernmental	\$ 878,600	\$ 730,302	\$ 734,109	\$ 3,807	
Other.	-	10,238	36,462	26,224	
Total budgetary revenues.	<u>878,600</u>	<u>740,540</u>	<u>770,571</u>	<u>30,031</u>	
Budgetary expenditures:					
Current:					
Community environment					
Community development					
Personal services.	191,332	163,633	153,864	(9,769)	
Maintenance and operations.	56,675	12,238	10,825	(1,413)	
Capital outlay	648,793	582,902	576,207	(6,695)	
Total budgetary expenditures.	<u>896,800</u>	<u>758,773</u>	<u>740,896</u>	<u>(17,877)</u>	
Net change in fund balance.	(18,200)	(18,233)	29,675	12,154	
Budgetary fund balance at beginning of year . . .	33,831	33,831	33,831	-	
Prior year encumbrances appropriated	18,293	18,293	18,293	-	
Budgetary fund balance at end of year.	<u>\$ 33,924</u>	<u>\$ 33,891</u>	<u>\$ 81,799</u>	<u>\$ 12,154</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
CDP - REVOLVING LOAN
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Investment income.	\$ -	\$ 1	\$ 1	\$ -	
Total budgetary revenues.	- - - - -	1	1	- - - - -	
Budgetary expenditures:					
Current:					
Community environment					
Community development					
Other.	7,014	- - - - -	- - - - -	- - - - -	
Total budgetary expenditures.	7,014	- - - - -	- - - - -	- - - - -	
Net change in fund balance.	(7,014)	1	1	- - - - -	
Budgetary fund balance at beginning of year . . .	7,015	7,015	7,015	7,015	- - - - -
Budgetary fund balance at end of year.	\$ 1	\$ 7,016	\$ 7,016	\$ 7,016	\$ - - - - -

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
CHIP LOAN FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Intergovernmental	\$ 390,500	\$ 197,786	\$ 191,786	\$ (6,000)	
Other	-	7,490	17,204	9,714	
Total budgetary revenues.	<u>390,500</u>	<u>205,276</u>	<u>208,990</u>	<u>3,714</u>	
Budgetary expenditures:					
Current:					
Community environment					
Community development					
Personal services.	-	4,092	4,092	-	
Other.	<u>390,500</u>	<u>201,184</u>	<u>186,517</u>	<u>(14,667)</u>	
Total budgetary expenditures.	<u>390,500</u>	<u>205,276</u>	<u>190,609</u>	<u>(14,667)</u>	
Net change in fund balance.	-	-	18,381	(10,953)	
Budgetary fund balance at beginning of year. .	<u>48,241</u>	<u>48,241</u>	<u>48,241</u>	<u>-</u>	
Budgetary fund balance at end of year.	<u>\$ 48,241</u>	<u>\$ 48,241</u>	<u>\$ 66,622</u>	<u>\$ (10,953)</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
MUNICIPAL COURT SPECIAL PROJECT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Final			
Budgetary revenues:						
Fines and forfeitures.	\$ 42,800		\$ 62,500		\$ 62,899	
Total budgetary revenues.	<u>42,800</u>		<u>62,500</u>		<u>62,899</u>	
Budgetary expenditures:						
Current:						
Security of persons and property						
Police						
Maintenance and operations	73,300		23,267		21,054	
Total budgetary expenditures.	<u>73,300</u>		<u>23,267</u>		<u>21,054</u>	
Net change in fund balance.	(30,500)		39,233		41,845	
					(1,814)	
Budgetary fund balance at beginning of year. . .	103,643		103,643		103,643	
Prior year encumbrances appropriated	<u>500</u>		<u>500</u>		<u>500</u>	
Budgetary fund balance at end of year.	\$ 73,643		\$ 143,376		\$ 145,988	
					\$ (1,814)	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
FIRE DAMAGE REMOVAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Original	Final	Budgetary Basis	Actual Amounts		
Budgetary revenues:						
Other	\$ 60,000	\$ 8,000	\$ -	\$ (8,000)		
Total budgetary revenues.	<u>60,000</u>	<u>8,000</u>	<u>-</u>	<u>(8,000)</u>		
Budgetary expenditures:						
Current:						
Security of persons and property						
Fire damage removal						
Maintenance and operations	60,000	7,853	7,853	-		
Total budgetary expenditures.	<u>60,000</u>	<u>7,853</u>	<u>7,853</u>	<u>-</u>		
Net change in fund balance	-	147	(7,853)	(8,000)		
Budgetary fund balance at beginning of year. .	<u>50,068</u>	<u>50,068</u>	<u>50,068</u>	<u>-</u>		
Budgetary fund balance at end of year.	<u>\$ 50,068</u>	<u>\$ 50,215</u>	<u>\$ 42,215</u>	<u>\$ (8,000)</u>		

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
ZONING AND REZONING FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Budgetary Basis			
Budgetary revenues:						
Other	\$ 3,500	\$ 1,000	\$ -	\$ (1,000)		
Total budgetary revenues.	<u>3,500</u>	<u>1,000</u>	<u>-</u>	<u>(1,000)</u>		
Budgetary expenditures:						
Current:						
Community environment						
Historical site						
Maintenance and operations	3,850	11,759	11,596	(163)		
Total budgetary expenditures.	<u>3,850</u>	<u>11,759</u>	<u>11,596</u>	<u>(163)</u>		
Net change in fund balance.	(350)	(10,759)	(11,596)	(1,163)		
Budgetary fund balance at beginning of year. .	11,246	11,246	11,246	-		
Prior year encumbrances appropriated	<u>350</u>	<u>350</u>	<u>350</u>	<u>-</u>		
Budgetary fund balance at end of year.	\$ 11,246	\$ 837	\$ -	\$ (1,163)		

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
CDBG CARES ACT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Intergovernmental	\$ 45,000	\$ -	\$ -	\$ -	-
Total budgetary revenues.	<u>45,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Budgetary expenditures:					
Current:					
Community environment					
Community development					
Capital outlay	45,000	-	-	-	-
Total budgetary expenditures.	<u>45,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance.	-	-	-	-	-
Budgetary fund balance at beginning of year . .	50	50	50	50	-
Budgetary fund balance at end of year.	<u>\$ 50</u>	<u>\$ 50</u>	<u>\$ 50</u>	<u>\$ 50</u>	<u>\$ -</u>

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
MUNICIPAL COURT MENTAL HEALTH FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Final			
Budgetary revenues:						
Intergovernmental	\$ 82,500		\$ 82,500		\$ 82,500	
Total budgetary revenues.	<u>82,500</u>		<u>82,500</u>		<u>82,500</u>	
Budgetary expenditures:						
Current:						
General government						
Municipal court						
Maintenance and operations	98,750		80,950		80,493	
Total budgetary expenditures.	<u>98,750</u>		<u>80,950</u>		<u>80,493</u>	
Net change in fund balance.	(16,250)		1,550		2,007	
					(457)	
Budgetary fund balance at beginning of year . .	111,508		111,508		111,508	
Prior year encumbrances appropriated	<u>250</u>		<u>250</u>		<u>250</u>	
Budgetary fund balance at end of year.	<u>\$ 95,508</u>		<u>\$ 113,308</u>		<u>\$ 113,765</u>	
					\$ (457)	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
 CDBG - CHOICE NEIGHBORHOOD PROGRAM GRANT FUND
 FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Final			
Budgetary revenues:						
Intergovernmental	\$ 500,000		\$ 220,000		\$ 160,332	
Total budgetary revenues.	<u>500,000</u>		<u>220,000</u>		<u>160,332</u>	
Budgetary expenditures:						
Current:						
Community environment						
Community development						
Maintenance and operations.	500,000		215,967		160,332	
Total budgetary expenditures.	<u>500,000</u>		<u>215,967</u>		<u>160,332</u>	
Net change in fund balance.	-		4,033		-	
Budgetary fund balance at beginning of year . . .						
Budgetary fund balance at end of year.						
	<u>\$ -</u>		<u>\$ 4,033</u>		<u>\$ -</u>	
					<u>\$ (115,303)</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL BOND RETIREMENT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Property and other taxes	\$ 244,000	\$ 244,249	\$ 244,249	\$	-
Intergovernmental.	29,000	28,918	28,918		-
Total budgetary revenues.	<u>273,000</u>	<u>273,167</u>	<u>273,167</u>		-
Budgetary expenditures:					
Current:					
General government					
General bond retirement					
Maintenance and operations	6,200	5,209	5,209		-
Total general government.	<u>6,200</u>	<u>5,209</u>	<u>5,209</u>		-
Debt service:					
Principal retirement.	105,000	105,000	105,000		-
Interest and fiscal charges.	119,900	119,894	119,894		-
Total debt service	<u>224,900</u>	<u>224,894</u>	<u>224,894</u>		-
Total budgetary expenditures.	<u>231,100</u>	<u>230,103</u>	<u>230,103</u>		-
Net change in fund balance.	41,900	43,064	43,064		-
Budgetary fund balance at beginning of year . . .	<u>409,727</u>	<u>409,727</u>	<u>409,727</u>		-
Budgetary fund balance at end of year.	<u>\$ 451,627</u>	<u>\$ 452,791</u>	<u>\$ 452,791</u>	<u>\$</u>	-

CITY OF STEUBENVILLE, OHIO

COMBINING BALANCE SHEET
NONMAJOR CAPITAL PROJECTS FUNDS
DECEMBER 31, 2024

	General Capital Improvement	Municipal Court Improvement	.7% City Income Tax - Equipment Improvement
Assets:			
Equity in pooled cash and cash equivalents	\$ 36,709	\$ 98,109	\$ 209,376
Receivables (net of allowances of uncollectibles):			
Income taxes	- - - - -	- - - - -	53,609
Prepayments	- - - - -	- - - - -	- - - - -
Total assets	<u><u>\$ 36,709</u></u>	<u><u>\$ 98,109</u></u>	<u><u>\$ 262,985</u></u>
Deferred inflows of resources:			
Income tax revenue not available.	\$ - - - - -	\$ - - - - -	\$ 53,609
Total deferred inflows of resources	<u><u>- - - - -</u></u>	<u><u>- - - - -</u></u>	<u><u>53,609</u></u>
Fund balances:			
Nonspendable	- - - - -	- - - - -	- - - - -
Restricted	36,709	98,109	- - - - -
Committed	- - - - -	- - - - -	209,376
Total fund balances	<u><u>36,709</u></u>	<u><u>98,109</u></u>	<u><u>209,376</u></u>
Total liabilities, deferred inflows of resources and fund balances.	<u><u>\$ 36,709</u></u>	<u><u>\$ 98,109</u></u>	<u><u>\$ 262,985</u></u>

.7% City Income Tax - Recreation Improvement	Total Nonmajor Capital Projects Funds
\$ 183,821	\$ 528,015
17,870	71,479
47,185	47,185
<u>\$ 248,876</u>	<u>\$ 646,679</u>
 \$ 17,870	 \$ 71,479
<u>17,870</u>	<u>71,479</u>
 47,185	 47,185
-	134,818
183,821	393,197
 <u>231,006</u>	 <u>575,200</u>
 \$ 248,876	 \$ 646,679

CITY OF STEUBENVILLE, OHIO

**COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NONMAJOR CAPITAL PROJECTS FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024**

	General Capital Improvement	Municipal Court Improvement	.7% City Income Tax - Equipment Improvement
Revenues:			
Municipal income taxes	\$ -	\$ -	\$ 300,000
Fines and forfeitures	- -	25,815	- -
Intergovernmental	- -	- -	108,757
Total revenues	<u>- -</u>	<u>25,815</u>	<u>408,757</u>
Expenditures:			
Current:			
General government	- -	21,051	- -
Capital outlay	<u>- -</u>	<u>- -</u>	<u>296,558</u>
Total expenditures	<u>- -</u>	<u>21,051</u>	<u>296,558</u>
Net change in fund balances	- -	4,764	112,199
Fund balances at beginning of year	<u>36,709</u>	<u>93,345</u>	<u>97,177</u>
Fund balances at end of year	<u>\$ 36,709</u>	<u>\$ 98,109</u>	<u>\$ 209,376</u>

.7% City Income Tax - Recreation Improvement	Total Nonmajor Capital Projects Funds
\$ 100,000	\$ 400,000
-	25,815
74,917	183,674
<u>174,917</u>	<u>609,489</u>

-	21,051
126,779	423,337
<u>126,779</u>	<u>444,388</u>
48,138	165,101
<u>182,868</u>	<u>410,099</u>
<u>\$ 231,006</u>	<u>\$ 575,200</u>

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL CAPITAL IMPROVEMENT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual	
Budgetary expenditures:					
Capital improvement					
Capital outlay	\$ (743)	\$ (743)	\$ (743)	\$ (743)	\$ -
Total budgetary expenditures.	<u>(743)</u>	<u>(743)</u>	<u>(743)</u>	<u>(743)</u>	<u>-</u>
Net change in fund balance.	743	743	743	743	-
Budgetary fund balance at beginning of year . .	37,452	37,452	37,452	37,452	-
Prior year encumbrances appropriated	<u>(743)</u>	<u>(743)</u>	<u>(743)</u>	<u>(743)</u>	<u>-</u>
Budgetary fund balance at end of year.	<u>\$ 37,452</u>	<u>\$ 37,452</u>	<u>\$ 37,452</u>	<u>\$ 37,452</u>	<u>-</u>

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
MUNICIPAL COURT IMPROVEMENT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts	
	Original		Budgetary Basis			
	Final		Final			
Budgetary revenues:						
Fines and forfeitures.	\$ 20,200		\$ 25,100	\$ 25,815	\$ 715	
Total budgetary revenues.	<u>20,200</u>		<u>25,100</u>	<u>25,815</u>	<u>715</u>	
Budgetary expenditures:						
Capital outlay						
Municipal court						
Maintenance and operations.	100		34	34	-	
Capital outlay.	<u>35,000</u>		<u>27,481</u>	<u>25,096</u>	<u>(2,385)</u>	
Total budgetary expenditures.	<u>35,100</u>		<u>27,515</u>	<u>25,130</u>	<u>(2,385)</u>	
Net change in fund balance	(14,900)		(2,415)	685	3,100	
Budgetary fund balance at beginning of year . . .	<u>93,345</u>		<u>93,345</u>	<u>93,345</u>	<u>-</u>	
Budgetary fund balance at end of year.	<u>\$ 78,445</u>		<u>\$ 90,930</u>	<u>\$ 94,030</u>	<u>\$ 3,100</u>	

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
.7% CITY INCOME TAX - EQUIPMENT IMPROVEMENT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Municipal income taxes	\$ 300,000	\$ 300,000	\$ 300,000	\$ -	-
Intergovernmental	-	-	108,757	108,757	108,757
Total budgetary revenues.	<u>300,000</u>	<u>300,000</u>	<u>408,757</u>	<u>408,757</u>	108,757
Budgetary expenditures:					
Capital outlay					
Equipment improvement					
Maintenance and operations.	800	534	534	-	-
Capital outlay	269,200	283,324	283,449	125	125
Other	21,631	26,715	20,495	(6,220)	(6,220)
Total budgetary expenditures.	<u>291,631</u>	<u>310,573</u>	<u>304,478</u>	<u>6,095</u>	6,095
Net change in fund balance	8,369	(10,573)	104,279	114,852	114,852
Budgetary fund balance at beginning of year . . .	94,289	94,289	94,289	-	-
Prior year encumbrances appropriated	5,131	5,131	5,131	5,131	-
Budgetary fund balance at end of year.	<u>\$ 107,789</u>	<u>\$ 88,847</u>	<u>\$ 203,699</u>	<u>\$ 114,852</u>	<u>\$ 114,852</u>

CITY OF STEUBENVILLE, OHIO

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
.7% CITY INCOME TAX - RECREATION IMPROVEMENT FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts		Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final	Budgetary Basis	Actual Basis	
Budgetary revenues:					
Municipal income taxes	\$ 100,000	\$ 100,000	\$ 100,000	\$ -	
Intergovernmental	38,400	114,917	74,917	(40,000)	
Total budgetary revenues.	<u>138,400</u>	<u>214,917</u>	<u>174,917</u>	<u>(40,000)</u>	
Budgetary expenditures:					
Capital outlay					
Recreation improvement					
Maintenance and operations	500	262	262	-	
Capital outlay	168,625	257,989	248,115	(9,874)	
Other.	6,000	8,198	6,791	(1,407)	
Total budgetary expenditures.	<u>175,125</u>	<u>266,449</u>	<u>255,168</u>	<u>(11,281)</u>	
Net change in fund balance.	(36,725)	(51,532)	(80,251)	(51,281)	
Budgetary fund balance at beginning of year. .	178,280	178,280	178,280	-	
Prior year encumbrances appropriated	<u>7,588</u>	<u>7,588</u>	<u>7,588</u>	<u>-</u>	
Budgetary fund balance at end of year.	<u>\$ 149,143</u>	<u>\$ 134,336</u>	<u>\$ 105,617</u>	<u>\$ (51,281)</u>	

CITY OF STEUBENVILLE, OHIO

INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - PROPRIETARY FUNDS

ENTERPRISE FUNDS

To account for the financing of costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis that are financed or recovered primarily through user charges.

Major Enterprise Funds

Water Fund

This fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

Sewer Fund

This fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

Refuse Fund

This fund accounts for the operations of providing refuse waste removal to the residents and commercial users located within the City.

INTERNAL SERVICE FUND

To account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis.

Internal Service Fund

Health Assurance Fund

This fund accounts for health care claims for the City's employees.

CITY OF STEUBENVILLE, OHIO

INDIVIDUAL FUND SCHEDULES
FUND DESCRIPTION - CUSTODIAL FUND

Custodial Fund

Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds.

Municipal Court Fund

This fund accounts for fines and forfeitures collected by the City's Municipal Court on behalf of other governments.

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STATISTICAL SECTION

CITY OF STEUBENVILLE, OHIO
STATISTICAL SECTION

This part of the City of Steubenville's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	188-201
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue sources, income and property taxes.	202-208
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	210-219
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	220-221
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	222-227

CITY OF STEUBENVILLE, OHIO

**NET POSITION BY COMPONENT
LAST TEN YEARS
(ACCRUAL BASIS OF ACCOUNTING)**

	2024	2023	2022	2021
Governmental activities:				
Net investment in capital assets	\$ 52,818,120	\$ 50,466,070	\$ 32,767,122	\$ 33,355,394
Restricted for:				
Capital projects	36,709	36,709	36,709	199,422
Street construction, maintenance and repair	1,842,247	1,747,293	1,981,225	1,869,050
Police and fire	20,379	20,749	30,760	10,699
Municipal court improvements	98,109	93,345	74,990	64,004
Public health programs	428,971	-	-	-
Community development programs	550,093	1,351,724	1,051,834	1,189,272
Pension and OPEB	37,352	27,775	-	-
Court programs	351,208	395,733	338,453	370,478
Other purposes	642,107	820,653	576,517	491,678
Unrestricted (deficit)	(1,636,279)	1,275,455	3,482,797	(8,689,295)
Total governmental activities net position	<u>\$ 55,189,016</u>	<u>\$ 56,235,506</u>	<u>\$ 40,340,407</u>	<u>\$ 28,860,702</u>
Business-type activities:				
Net investment in capital assets	\$ 45,470,846	\$ 38,875,340	\$ 36,296,205	\$ 33,427,803
Restricted for:				
Pension and OPEB	212,325	27,417	-	-
Unrestricted	10,200,254	8,322,212	7,698,642	4,638,289
Total business-type activities net position	<u>\$ 55,883,425</u>	<u>\$ 47,224,969</u>	<u>\$ 43,994,847</u>	<u>\$ 38,066,092</u>
Total primary government:				
Net investment in capital assets	\$ 97,133,370	\$ 89,204,145	\$ 69,063,327	\$ 66,783,197
Restricted for:				
Capital projects	36,709	36,709	36,709	199,422
Street construction, maintenance and repair	1,842,247	1,747,293	1,981,225	1,869,050
Police and fire	20,379	20,749	30,760	10,699
Municipal court improvements	98,109	93,345	74,990	64,004
Public health programs	428,971	-	-	-
Community development programs	550,093	1,351,724	1,051,834	1,189,272
Pension and OPEB	249,677	55,192	-	-
Court programs	351,208	395,733	338,453	370,478
Other purposes	642,107	820,653	576,517	491,678
Unrestricted (deficit)	9,719,571	9,734,932	11,181,439	(4,051,006)
Total primary government net position	<u>\$ 111,072,441</u>	<u>\$ 103,460,475</u>	<u>\$ 84,335,254</u>	<u>\$ 66,926,794</u>

Source: City financial records

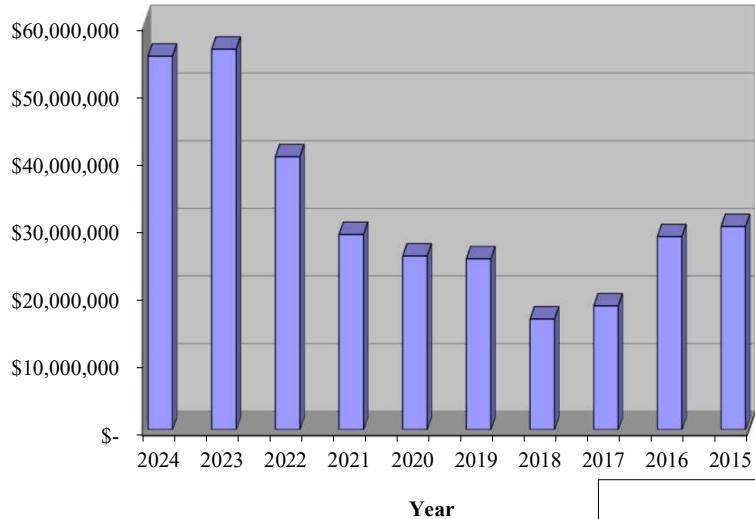
Note: Amounts for 2024 are presented in accordance with GASB Statement No. 101, while amounts for 2023 are presented in accordance with previous guidance. See Note 3 to the basic financial statements for detail.

	2020		2019		2018		2017		2016		2015					
\$	33,326,389		\$	33,046,072		\$	32,526,938		\$	33,099,183		\$	31,429,821		\$	31,655,663
8,488			148,487			183,260			189,969		181,122		168,289			
1,694,158			1,616,322			1,316,213			1,376,077		1,207,686		1,138,040			
58,272			88,277			164,678			240,530		32,209		31,173			
54,623			62,042			75,082			86,225		118,430		109,356			
-			-			-			-		-		-			
1,327,761			978,800			965,087			963,685		1,067,319		1,012,633			
-			-			-			-		-		-			
202,979			263,255			196,078			179,410		181,108		164,711			
600,887			481,193			393,820			448,785		459,220		339,614			
(11,596,250)			(11,429,446)			(19,476,765)			(18,299,212)		(6,129,941)		(4,582,828)			
<u>\$ 25,677,307</u>			<u>\$ 25,255,002</u>			<u>\$ 16,344,391</u>			<u>\$ 18,284,652</u>		<u>\$ 28,546,974</u>		<u>\$ 30,036,651</u>			
\$	31,577,344		\$	27,938,441		\$	25,257,596		\$	23,326,413		\$	20,119,667		\$	18,461,579
-			-			-			-		-		-			
1,666,599			2,080,044			2,079,840			3,862,850		8,073,856		8,309,781			
<u>\$ 33,243,943</u>			<u>\$ 30,018,485</u>			<u>\$ 27,337,436</u>			<u>\$ 27,189,263</u>		<u>\$ 28,193,523</u>		<u>\$ 26,771,360</u>			
\$	64,903,733		\$	60,984,513		\$	57,784,534		\$	56,425,596		\$	51,549,488		\$	50,117,242
8,488			148,487			183,260			189,969		181,122		168,289			
1,694,158			1,616,322			1,316,213			1,376,077		1,207,686		1,138,040			
58,272			88,277			164,678			240,530		32,209		31,173			
54,623			62,042			75,082			86,225		118,430		109,356			
-			-			-			-		-		-			
1,327,761			978,800			965,087			963,685		1,067,319		1,012,633			
-			-			-			-		-		-			
202,979			263,255			196,078			179,410		181,108		164,711			
600,887			481,193			393,820			448,785		459,220		339,614			
(9,929,651)			(9,349,402)			(17,396,925)			(14,436,362)		1,943,915		3,726,953			
<u>\$ 58,921,250</u>			<u>\$ 55,273,487</u>			<u>\$ 43,681,827</u>			<u>\$ 45,473,915</u>		<u>\$ 56,740,497</u>		<u>\$ 56,808,011</u>			

CITY OF STEUBENVILLE, OHIO

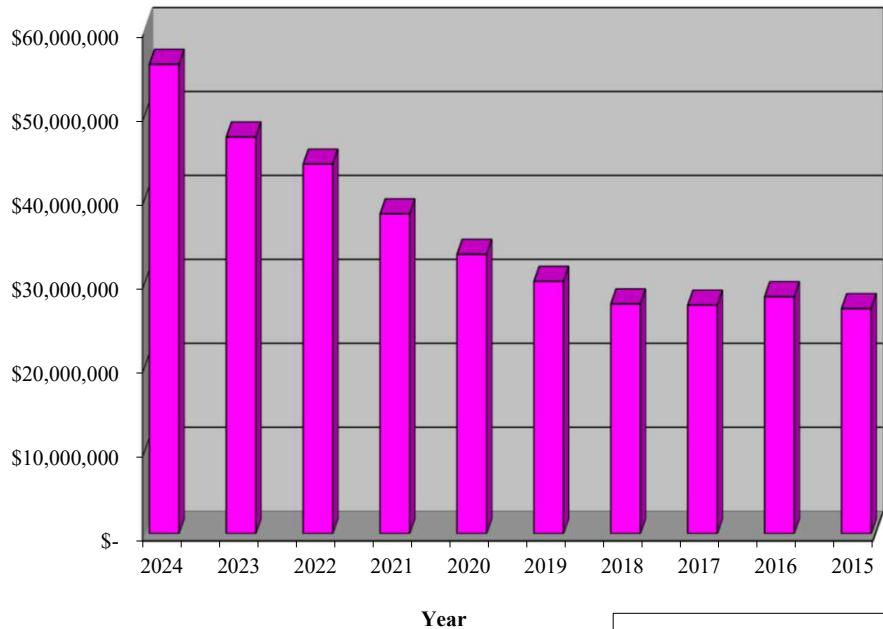
**NET POSITION CHART BY YEAR
LAST TEN YEARS
(ACCRUAL BASIS OF ACCOUNTING)**

Total governmental activities net position



■ Total governmental activities net position

Total business-type activities net position



■ Total business-type activities net position

Source: City financial records.

Note: Amounts for 2024 are presented in accordance with GASB Statement No. 101, while amounts for 2023 are presented in accordance with previous guidance. See Note 3 to the basic financial statements for detail.

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CITY OF STEUBENVILLE, OHIO

**CHANGES IN NET POSITION
LAST TEN YEARS
(ACCRUAL BASIS OF ACCOUNTING)**

	2024	2023	2022	2021
Program revenues:				
Governmental activities:				
Charges for services:				
General government	\$ 884,162	\$ 1,199,634	\$ 1,151,985	\$ 925,158
Security of persons and property	1,346,922	1,302,727	956,202	845,475
Public health and welfare	364,145	53,009	11,817	-
Transportation	10,593	11,349	59,468	25,603
Community environment	242,464	207,298	369,055	288,048
Leisure time activity	50,403	43,671	37,091	28,232
Operating grants and contributions	4,292,537	2,299,580	12,121,881	2,427,565
Capital grants and contributions	3,341,918	18,423,428	1,077,788	1,226,675
Total governmental activities program revenues	<u>10,533,144</u>	<u>23,540,696</u>	<u>15,785,287</u>	<u>5,766,756</u>
Business-type activities:				
Charges for services:				
Water	8,754,492	8,208,205	8,129,624	7,475,994
Sewer	6,460,904	5,983,329	5,945,952	5,484,541
Refuse	1,941,924	1,910,318	2,045,941	1,881,189
Operating grants & contributions	28,214	-	-	-
Capital grants and contributions	2,755,351	241,083	860,563	356,618
Total business-type activities program revenues	<u>19,940,885</u>	<u>16,342,935</u>	<u>16,982,080</u>	<u>15,198,342</u>
Total primary government	<u>\$ 30,474,029</u>	<u>\$ 39,883,631</u>	<u>\$ 32,767,367</u>	<u>\$ 20,965,098</u>
Expenses:				
Governmental activities:				
Charges for services:				
General government	\$ 4,721,738	\$ 4,593,423	\$ 3,844,208	\$ 3,450,355
Security of persons and property	12,310,759	12,177,065	9,745,235	8,951,878
Public health and welfare	97,052	98,591	130,828	80,153
Transportation	5,517,192	5,920,643	4,312,120	3,729,574
Community environment	873,373	948,611	516,611	573,762
Leisure time activity	1,373,255	1,315,976	1,053,087	845,713
Interest and fiscal charges	196,864	206,523	217,429	226,216
Total governmental activities expenses	<u>25,090,233</u>	<u>25,260,832</u>	<u>19,819,518</u>	<u>17,857,651</u>
Business-type activities:				
Charges for services:				
Water	6,626,998	6,175,377	5,276,002	4,461,041
Sewer	5,978,191	5,389,271	4,441,598	4,204,039
Refuse	2,260,786	2,273,203	2,185,169	1,768,216
Total business-type activities expenses	<u>14,865,975</u>	<u>13,837,851</u>	<u>11,902,769</u>	<u>10,433,296</u>
Total primary government	<u>\$ 39,956,208</u>	<u>\$ 39,098,683</u>	<u>\$ 31,722,287</u>	<u>\$ 28,290,947</u>
Net (expense) revenue:				
Governmental activities	\$ (14,557,089)	\$ (1,720,136)	\$ (4,034,231)	\$ (12,090,895)
Business-type activities	5,074,910	2,505,084	5,079,311	4,765,046
Total primary government net expense	<u>\$ (9,482,179)</u>	<u>\$ 784,948</u>	<u>\$ 1,045,080</u>	<u>\$ (7,325,849)</u>

2020	2019	2018	2017	2016	2015
\$ 980,857	\$ 846,639	\$ 912,118	\$ 1,003,695	\$ 968,412	\$ 904,621
240,200	7,850	7,190	215,850	6,166	13,730
-	-	-	104,587	286,766	252,086
13,112	114,810	67,345	22,851	106,068	79,712
224,199	507,117	278,945	260,494	191,813	220,178
12,655	39,134	40,553	36,047	43,327	28,374
4,057,941	1,745,954	1,431,526	1,520,203	2,042,812	2,043,064
757,184	3,084,700	962,072	3,322,049	784,409	569,297
<u>6,286,148</u>	<u>6,346,204</u>	<u>3,699,749</u>	<u>6,485,776</u>	<u>4,429,773</u>	<u>4,111,062</u>
 7,494,363	 7,415,631	 6,319,648	 6,304,482	 6,309,271	 5,989,762
5,427,298	5,353,569	3,909,452	3,671,555	3,814,237	3,836,102
1,679,509	1,766,866	1,861,153	1,858,135	1,954,432	2,291,388
-	1,246,858	-	-	-	-
886,172	1,203,627	-	532,019	57,000	301,700
<u>15,487,342</u>	<u>16,986,551</u>	<u>12,090,253</u>	<u>12,366,191</u>	<u>12,134,940</u>	<u>12,418,952</u>
<u>\$ 21,773,490</u>	<u>\$ 23,332,755</u>	<u>\$ 15,790,002</u>	<u>\$ 18,851,967</u>	<u>\$ 16,564,713</u>	<u>\$ 16,530,014</u>
 \$ 4,217,928	 \$ 4,176,909	 \$ 3,580,348	 \$ 3,917,931	 \$ 3,242,172	 \$ 3,225,266
10,208,598	878,537	9,621,517	8,566,230	8,785,738	7,719,461
103,061	86,721	132,582	275,602	532,254	591,661
4,406,112	4,530,369	4,263,293	3,628,421	3,507,256	3,613,574
618,801	523,385	647,462	775,607	1,238,946	793,755
921,798	939,164	820,550	832,191	726,855	825,576
246,313	263,606	280,109	322,644	294,219	294,889
<u>20,722,611</u>	<u>11,398,691</u>	<u>19,345,861</u>	<u>18,318,626</u>	<u>18,327,440</u>	<u>17,064,182</u>
 5,493,675	 7,610,308	 5,350,304	 4,994,976	 4,860,258	 6,544,983
4,875,637	4,764,433	4,394,859	4,059,096	4,133,204	4,141,443
2,410,297	2,446,939	2,761,915	2,818,098	1,675,400	1,463,393
<u>12,779,609</u>	<u>14,821,680</u>	<u>12,507,078</u>	<u>11,872,170</u>	<u>10,668,862</u>	<u>12,149,819</u>
<u>\$ 33,502,220</u>	<u>\$ 26,220,371</u>	<u>\$ 31,852,939</u>	<u>\$ 30,190,796</u>	<u>\$ 28,996,302</u>	<u>\$ 29,214,001</u>
 \$ (14,436,463)	 \$ (5,052,487)	 \$ (15,646,112)	 \$ (11,832,850)	 \$ (13,897,667)	 \$ (12,953,120)
2,707,733	2,164,871	(416,825)	494,021	1,466,078	269,133
<u>\$ (11,728,730)</u>	<u>\$ (2,887,616)</u>	<u>\$ (16,062,937)</u>	<u>\$ (11,338,829)</u>	<u>\$ (12,431,589)</u>	<u>\$ (12,683,987)</u>

CITY OF STEUBENVILLE, OHIO

**CHANGES IN NET POSITION
LAST TEN YEARS (CONTINUED)
(ACCRUAL BASIS OF ACCOUNTING)**

	2024	2023	2022	2021
General revenues and other changes in net position:				
Governmental activities:				
Taxes:				
Property taxes levied for:				
General purposes	\$ 1,192,176	\$ 1,223,903	\$ 1,163,776	\$ 1,127,940
Debt service	246,943	251,134	244,844	227,406
Municipal income taxes levied for:				
General purposes	11,145,108	11,673,008	11,398,361	10,890,237
Street improvement	768,575	801,618	776,868	756,631
Equipment improvement	295,000	307,037	295,395	292,518
Recreation	98,334	102,345	98,465	97,506
Other taxes:				
Hotel occupancy tax	265,460	283,368	289,547	294,642
Permissive motor vehicle license tax	267,160	265,145	267,511	289,690
Grants and entitlements				
not restricted to specific programs	1,049,597	1,037,519	1,086,793	1,005,331
Investment earnings	1,549,715	1,358,597	153,178	1,380
Other	539,501	512,809	408,490	327,668
Transfers	<u>(3,193,890)</u>	<u>(201,248)</u>	<u>(669,292)</u>	<u>(36,659)</u>
Total governmental activities	<u>14,223,679</u>	<u>17,615,235</u>	<u>15,513,936</u>	<u>15,274,290</u>
Business-type activities:				
Investment earnings	429,538	330,499	68,938	498
Royalties	125,294	-	-	-
Other	-	193,291	111,214	19,946
Transfers	<u>3,193,890</u>	<u>201,248</u>	<u>669,292</u>	<u>36,659</u>
Total business-type activities	<u>3,748,722</u>	<u>725,038</u>	<u>849,444</u>	<u>57,103</u>
Total primary government	<u><u>\$ 17,972,401</u></u>	<u><u>\$ 18,340,273</u></u>	<u><u>\$ 16,363,380</u></u>	<u><u>\$ 15,331,393</u></u>
Change in net position:				
Governmental activities	\$ (333,410)	\$ 15,895,099	\$ 11,479,705	\$ 3,183,395
Business-type activities	8,823,632	3,230,122	5,928,755	4,822,149
Total primary government	<u><u>\$ 8,490,222</u></u>	<u><u>\$ 19,125,221</u></u>	<u><u>\$ 17,408,460</u></u>	<u><u>\$ 8,005,544</u></u>

Source: City financial records

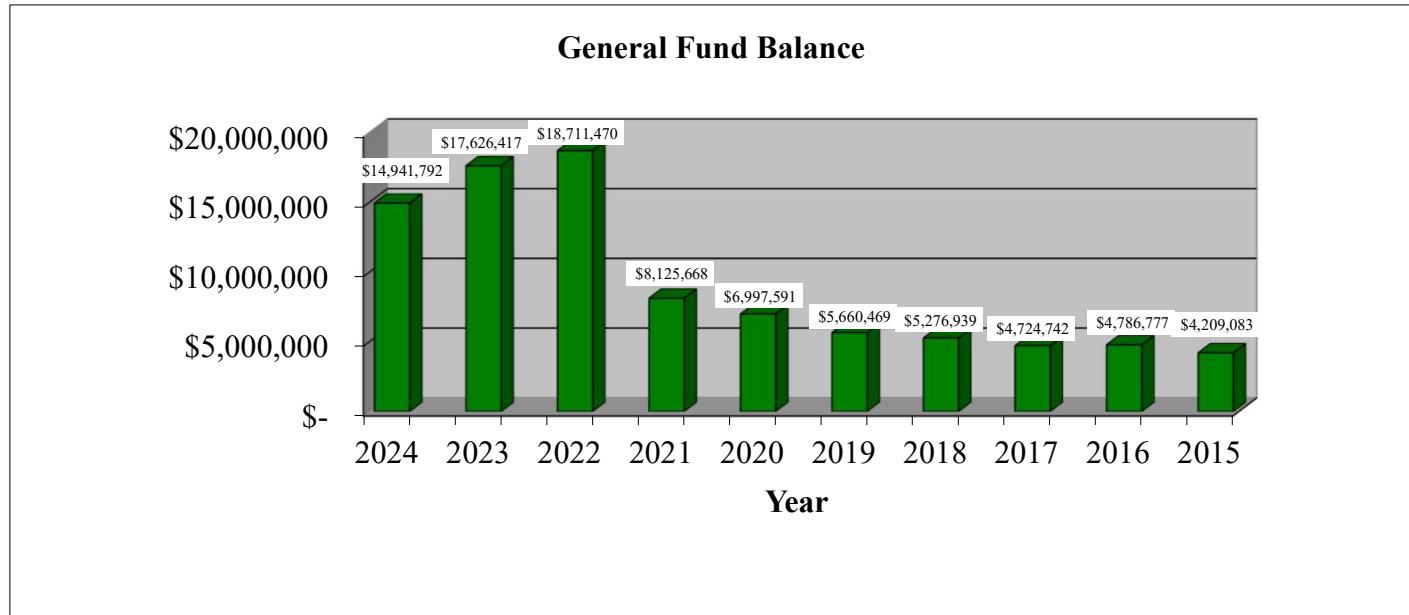
	2020	2019	2018	2017	2016	2015
\$	1,073,132 219,925	\$ 1,028,752 211,227	\$ 1,051,004 219,833	\$ 1,058,482 218,955	\$ 1,042,099 216,903	\$ 951,459 204,206
9,368,119 739,914 302,058 100,686	9,651,374 718,918 286,201 95,401	9,725,996 732,424 292,992 97,664	9,094,023 748,367 310,558 103,519	8,789,657 702,410 288,117 96,039	8,622,606 703,363 290,881 96,960	
258,034 -	371,837 -	320,332 -	289,645 -	220,403 -	319,548 -	
884,112 51,161 2,007,353 (145,726)	881,609 152,474 565,305 -	818,371 33,086 381,974 -	832,759 2,497 340,367 (5,670)	863,425 5,477 126,718 56,742	852,143 1,892 239,673 179,503	
<u>14,858,768</u>	<u>13,963,098</u>	<u>13,673,676</u>	<u>12,993,502</u>	<u>12,407,990</u>	<u>12,462,234</u>	
25,867 92,463 253,669 145,726	104,559 227,032 184,587 -	- 482,128 82,870 -	- - 78,921 5,670	- - 12,827 (56,742)	- - 302,495 (179,503)	
517,725	516,178	564,998	84,591	(43,915)	122,992	
<u>\$ 15,376,493</u>	<u>\$ 14,479,276</u>	<u>\$ 14,238,674</u>	<u>\$ 13,078,093</u>	<u>\$ 12,364,075</u>	<u>\$ 12,585,226</u>	
\$	422,305 3,225,458 \$ 3,647,763	\$ 8,910,611 2,681,049 \$ 11,591,660	\$ (1,972,436) 148,173 \$ (1,824,263)	\$ 1,160,652 578,612 \$ 1,739,264	\$ (1,489,677) 1,422,163 \$ (67,514)	\$ (490,886) 392,125 \$ (98,761)

CITY OF STEUBENVILLE, OHIO

**FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN YEARS
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)**

	2024	2023	2022	2021	2020	2019
General fund:						
Nonspendable	\$ 378,973	\$ 407,515	\$ 470,036	\$ 413,139	\$ 494,899	\$ 330,342
Committed	3,406,319	-	-	-	-	-
Assigned	4,485,791	10,808,176	9,811,516	808,230	518,817	481,619
Unassigned	6,670,709	6,410,726	8,429,918	6,904,299	5,983,875	4,848,508
Total general fund	<u>\$ 14,941,792</u>	<u>\$ 17,626,417</u>	<u>\$ 18,711,470</u>	<u>\$ 8,125,668</u>	<u>\$ 6,997,591</u>	<u>\$ 5,660,469</u>
All other governmental funds:						
Nonspendable	\$ 205,726	\$ 110,921	\$ 108,742	\$ 113,149	\$ 58,065	\$ 101,839
Restricted	2,557,720	2,348,714	2,505,291	2,269,371	2,253,807	2,096,455
Committed	2,488,881	2,458,238	2,841,268	2,789,036	2,736,999	2,749,619
Unassigned (deficit)	(58)	(3,522)	-	(143,110)	-	-
Total all other governmental funds	<u>\$ 5,252,269</u>	<u>\$ 4,914,351</u>	<u>\$ 5,455,301</u>	<u>\$ 5,028,446</u>	<u>\$ 5,048,871</u>	<u>\$ 4,947,913</u>

Source: City financial records



2018	2017	2016	2015
\$ 356,140	\$ 339,279	\$ 335,584	\$ 243,792
-	-	-	-
710,404	707,091	1,538,914	1,716,997
4,210,395	3,678,372	2,912,279	2,248,294
<u>\$ 5,276,939</u>	<u>\$ 4,724,742</u>	<u>\$ 4,786,777</u>	<u>\$ 4,209,083</u>
\$ 117,940	\$ 41,250	\$ 367,154	\$ 191,255
2,046,170	2,296,470	1,890,930	2,376,814
3,022,844	2,511,961	3,082,600	3,366,095
-	-	-	-
<u>\$ 5,186,954</u>	<u>\$ 4,849,681</u>	<u>\$ 5,340,684</u>	<u>\$ 5,934,164</u>

CITY OF STEUBENVILLE, OHIO

CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN YEARS
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)

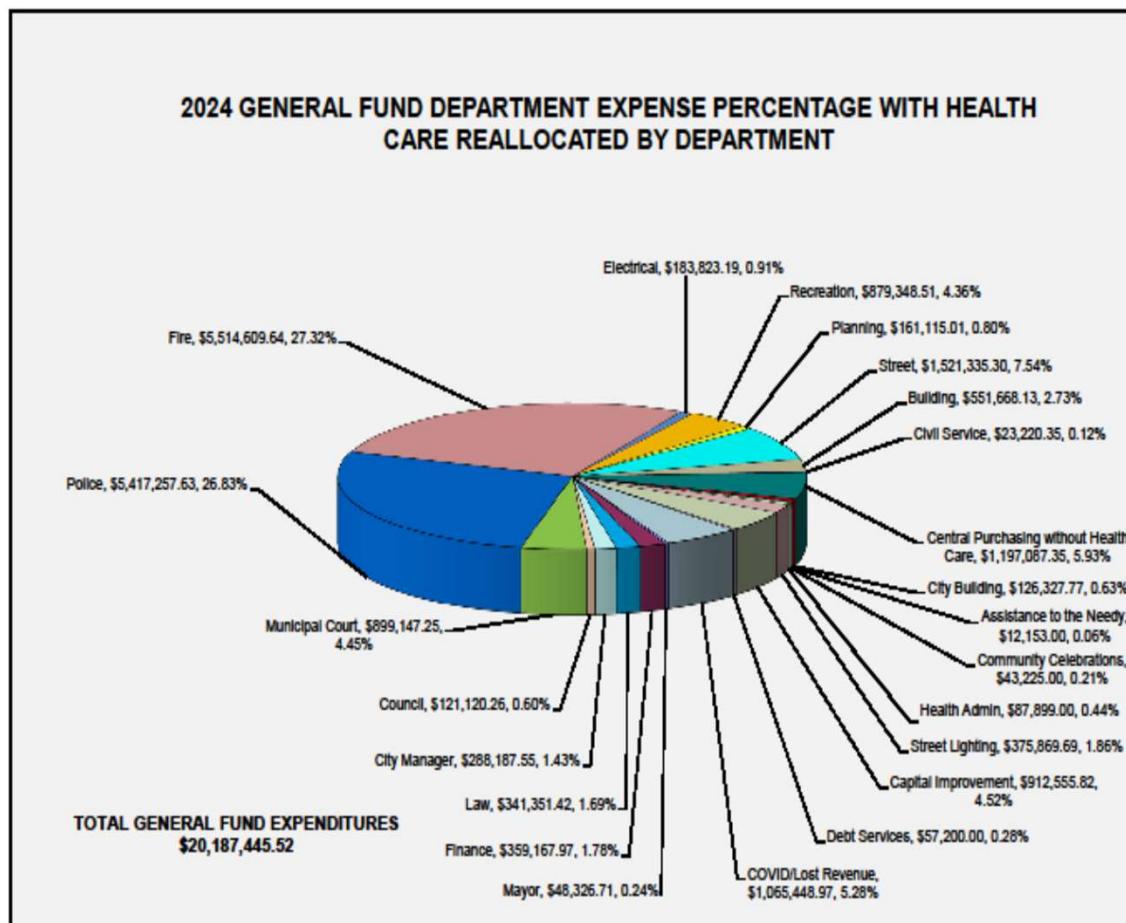
	2024	2023	2022	2021
Revenues				
Taxes	\$ 14,612,778	\$ 14,586,033	\$ 14,693,469	\$ 13,946,835
Charges for services	1,491,513	1,237,486	1,042,803	884,977
Licenses and permits	541,731	662,008	800,828	660,010
Fines, forfeitures and settlements	460,032	341,254	328,364	342,434
Intergovernmental	9,368,932	5,570,841	14,668,948	4,508,007
Special assessments	278,888	173,665	134,100	100,535
Investment income	1,614,741	1,394,365	153,178	1,382
Rental income	70,771	68,517	297,691	75,736
Contributions and donations	22,762	1,346	1,735	3,304
Other	527,459	506,262	406,755	313,025
Total revenues	<u>28,989,607</u>	<u>24,541,777</u>	<u>32,527,871</u>	<u>20,836,245</u>
Expenditures				
Current:				
General government	4,640,376	5,040,773	4,387,875	4,421,864
Security of persons and property	11,456,510	10,581,981	9,787,360	8,544,305
Public health and welfare	97,052	98,591	130,828	80,153
Transportation	2,761,615	2,870,849	2,196,804	1,918,489
Community environment	687,925	531,617	503,082	662,961
Leisure time activity	995,704	901,467	798,211	651,174
Capital outlay	10,228,517	5,673,436	3,228,056	2,982,859
Debt service:				
Principal retirement	273,855	263,531	258,408	248,475
Interest	204,142	213,735	224,590	233,313
Bond issuance cost	-	-	-	-
Payment of accredited interest on CABs	-	-	-	-
Total expenditures	<u>31,345,696</u>	<u>26,175,980</u>	<u>21,515,214</u>	<u>19,743,593</u>
Excess of revenues over (under) expenditures	<u>(2,356,089)</u>	<u>(1,634,203)</u>	<u>11,012,657</u>	<u>1,092,652</u>
Other financing sources (uses)				
Sale of capital assets	9,382	8,200	-	15,000
Transfers in	-	-	-	-
Transfers (out)	-	-	-	-
Total other financing sources (uses)	<u>9,382</u>	<u>8,200</u>	<u>-</u>	<u>15,000</u>
Net change in fund balances	<u><u>\$ (2,346,707)</u></u>	<u><u>\$ (1,626,003)</u></u>	<u><u>\$ 11,012,657</u></u>	<u><u>\$ 1,107,652</u></u>
Capital expenditures	6,974,385	5,736,128	2,997,884	3,152,726
Debt service as a percentage of noncapital expenditures.	1.96%	2.33%	2.61%	2.90%

Source: City financial records

2020	2019	2018	2017	2016	2015
\$ 12,139,299	\$ 12,503,229	\$ 12,570,704	\$ 11,525,402	\$ 11,508,036	\$ 11,675,407
96,922	31,824	33,728	32,085	32,814	46,755
602,929	968,871	730,160	798,655	982,626	926,413
347,535	412,149	394,113	641,032	366,973	329,193
5,743,547	5,050,637	3,103,568	4,361,087	3,701,004	3,596,867
97,041	23,518	47,405	105,552	78,628	168,227
56,142	155,161	33,096	2,509	6,533	1,902
75,708	77,838	96,489	108,869	103,446	108,544
23,675	6,555	11,504	6,770	12,937	7,073
2,049,700	562,648	380,978	345,091	114,013	241,388
21,232,498	19,792,430	17,401,745	17,927,052	16,907,010	17,101,769
3,865,307	3,585,501	3,219,109	3,437,774	2,992,451	3,151,213
9,577,671	8,333,023	8,030,538	7,581,009	7,335,812	7,452,012
103,061	86,721	132,582	274,567	550,708	593,208
1,967,200	2,041,775	1,829,303	1,617,066	1,585,546	1,779,687
557,985	459,492	560,099	386,281	1,010,255	650,823
501,577	505,325	428,411	413,411	380,286	459,277
2,744,559	4,163,749	1,865,510	4,291,608	2,583,637	1,786,730
161,420	160,081	159,509	131,737	224,249	268,573
238,327	243,169	249,131	281,698	261,552	269,650
-	-	-	-	-	-
77,311	74,080	70,258	65,739	-	-
19,794,418	19,652,916	16,544,450	18,480,890	16,924,496	16,411,173
1,438,080	139,514	857,295	(553,838)	(17,486)	690,596
-	4,975	-	800	1,700	13,864
-	-	-	-	11,000	18,500
-	-	-	-	(11,000)	(18,500)
-	4,975	-	800	1,700	13,864
\$ 1,438,080	\$ 144,489	\$ 857,295	\$ (553,038)	\$ (15,786)	\$ 704,460
2,926,066	3,767,916	1,724,350	5,130,917	2,136,330	1,578,054
2.83%	3.00%	3.23%	3.59%	3.29%	3.63%

CITY OF STEUBENVILLE, OHIO

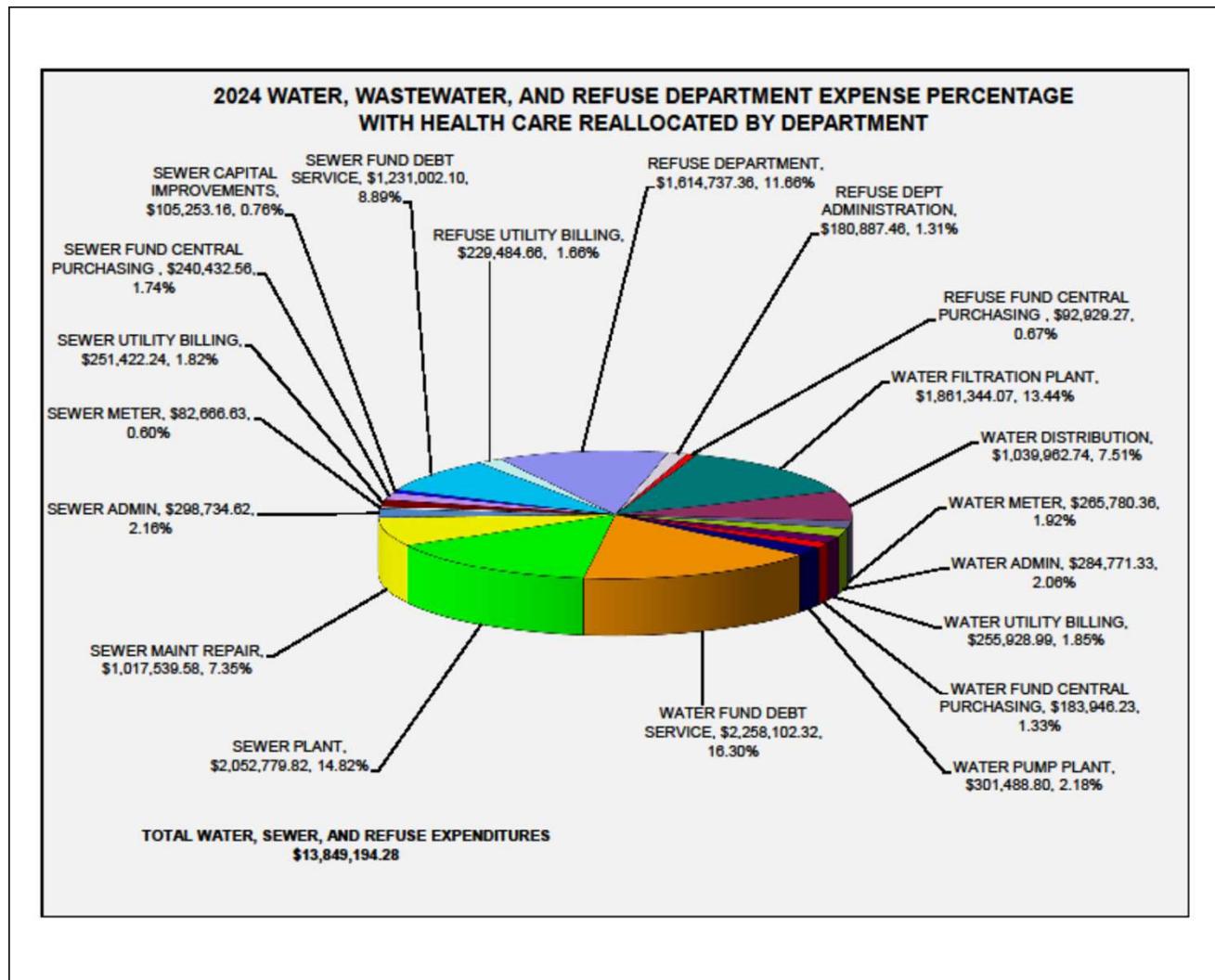
GENERAL FUND EXPENDITURES CHART BY DEPARTMENT
CURRENT YEAR
(CASH BASIS)



Source: City financial records.

CITY OF STEUBENVILLE, OHIO

ENTERPRISE FUNDS EXPENSES BY DEPARTMENT
CURRENT YEAR
(CASH BASIS)



Source: City financial records.

CITY OF STEUBENVILLE, OHIO

**ASSESSED VALUATION AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN YEARS**

Collection Year	Real Property			Public Utility Property		
	Assessed Value	Estimated Actual Value (a)		Assessed Value		Estimated Actual Value (b)
2024	\$ 246,210,550	\$ 703,458,714		\$ 31,347,630		\$ 35,622,307
2023	246,758,180	705,023,371		29,163,620		33,140,477
2022	247,636,710	707,533,457		29,721,150		33,774,034
2021	227,308,600	649,453,143		27,911,280		31,717,364
2020	230,281,140	657,946,114		24,634,500		27,993,750
2019	225,502,640	644,293,257		22,653,730		25,742,875
2018	226,548,120	647,280,343		21,311,030		24,217,080
2017	226,602,510	647,435,743		19,742,340		22,434,477
2016	226,442,830	646,979,514		19,141,360		21,751,545
2015	226,820,990	648,059,971		15,812,610		17,968,875

Source: Jefferson County, Ohio; Auditor's Office

(a) Real property is assessed at 35% of actual value. Real property taxes collected in a calendar year are levied as of January 1 of that year based on assessed values as of January 1 of the preceding year.

(b) Public utility is assessed at 88% of actual value. Public utility real and tangible property taxes collected in a calendar year are levied in the preceding calendar year based on assessed values determined as of December 31 of the second preceding year.

Total				
Assessed Value	Estimated Actual Value	Ratio	Total Direct Tax Rate	
\$ 277,558,180	\$ 739,081,021	37.55%	\$	8.20
275,921,800	738,163,849	37.38%		8.20
277,357,860	741,307,491	37.41%		8.20
255,219,880	681,170,506	37.47%		8.20
254,915,640	685,939,864	37.16%		8.20
248,156,370	670,036,132	37.04%		8.20
247,859,150	671,497,422	36.91%		8.20
246,344,850	669,870,220	36.78%		8.20
245,584,190	668,731,060	36.72%		8.20
242,633,600	666,028,846	36.43%		8.20

CITY OF STEUBENVILLE, OHIO

**DIRECT AND OVERLAPPING PROPERTY TAX RATES
(RATE PER \$1,000 OF ASSESSED VALUE)
LAST TEN YEARS**

Collection Year	City Direct Rates					Overlapping Rates				
	Operating	Debt Service	Police and Fire Pension	Total Direct Rate	Jefferson County	Steubenville City School District	Jefferson County Joint Vocational School	Steel Valley Regional Transit Authority		
2024	\$ 6.60	\$ 1.00	\$ 0.60	\$ 8.20	\$ 11.05	\$ 33.45	\$ 2.50	\$ 1.50		
2023	6.60	1.00	0.60	8.20	11.05	33.45	2.50	1.50		
2022	6.60	1.00	0.60	8.20	11.05	33.95	2.50	1.50		
2021	6.60	1.00	0.60	8.20	11.05	33.95	2.50	1.50		
2020	6.60	1.00	0.60	8.20	11.05	33.95	2.50	1.50		
2019	6.60	1.00	0.60	8.20	11.05	33.95	2.50	1.50		
2018	6.60	1.00	0.60	8.20	11.05	33.95	2.50	1.50		
2017	6.60	1.00	0.60	8.20	12.15	35.35	2.50	1.50		
2016	6.60	1.00	0.60	8.20	12.15	35.35	2.50	1.50		
2015	6.60	1.00	0.60	8.20	12.15	35.35	2.50	1.50		

Source: Jefferson County, Ohio; Auditor's Office

Overlapping Rates (continued)

Eastern Gateway Community College	Indian Creek Local School District	Public Library of Steubenville and Jefferson County	Total Overlapping Rates	Total Direct and Overlapping Rates
\$ 1.00	\$ 49.15	\$ 1.00	\$ 99.65	\$ 107.85
1.00	49.15	1.00	99.65	107.85
1.00	49.15	1.00	100.15	108.35
1.00	49.15	1.00	100.15	108.35
1.00	49.15	1.00	100.15	108.35
1.00	49.15	1.00	100.15	108.35
1.00	42.65	1.00	93.65	101.85
1.00	42.65	1.00	96.15	104.35
1.00	42.65	1.00	96.15	104.35
1.00	42.65	1.00	96.15	104.35

CITY OF STEUBENVILLE, OHIO

**PRINCIPAL PROPERTY TAXPAYERS
CURRENT YEAR AND NINE YEARS AGO**

December 31, 2024			
Taxpayer	Taxable Assessed Value	Rank	Percentage of Assessed Value
Ohio Power Company	\$ 22,272,030	1	8.02%
Columbia Gas of Ohio, Inc.	11,886,410	2	4.28%
Hollywood Center, Inc.	3,216,370	3	1.16%
Fort Steuben Mall Holdings LLC	2,918,070	4	1.05%
Margaret Wang Trustee	2,694,540	5	0.97%
Ohi Asset Steubenville 200 International	2,139,920	6	0.77%
Carriage Inn of Steubenville, Inc.	2,133,030	7	0.77%
Steuben TOV LLC	2,032,450	8	0.73%
Lowes Home Centers Inc.	1,780,560	9	0.64%
Franciscan University of Steubenville	1,553,790	10	0.56%
 Total, top ten principal property taxpayers	 \$ 52,627,170		 18.95%
 Total City property tax assessed valuation	 \$ 277,558,180		

December 31, 2015			
Taxpayer	Taxable Assessed Value	Rank	Percentage of Assessed Value
Fort Steuben Improvements	\$ 13,709,634	1	5.65%
Ohio Power Company	12,152,552	2	5.01%
Columbia Gas of Ohio, Inc.	4,144,060	3	1.71%
Hollywood Center, Inc.	3,437,109	4	1.42%
CHS of Dayton Real Estate Inc.	2,138,325	5	0.88%
Laurels of Steubenville LLC	2,010,120	6	0.83%
Cal-Steuben Limited	1,933,470	7	0.80%
Lowes Home Center Inc.	1,755,565	8	0.72%
River Rail Development	1,481,865	9	0.61%
L & L Realty Holding Company LLC	1,479,240	10	0.61%
 Total, top ten principal property taxpayers	 \$ 44,241,940		 18.24%
 Total City property tax assessed valuation	 \$ 242,633,600		

Source: Jefferson County, Ohio; Auditor's Office

CITY OF STEUBENVILLE, OHIO

**PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN YEARS**

Year	Total Levy	Current Collection	Percent of Current Collections to Tax Levy	Delinquent Collections	Total Collections	Percent of Total Collections to Tax Levy	Outstanding Delinquent Taxes	Percentage of Delinquent Taxes to Tax Levy
2024	\$ 1,595,162	\$ 1,507,721	94.52%	\$ 48,038	\$ 1,555,759	97.53%	\$ 372,458	23.35%
2023	1,568,695	1,490,448	95.01%	39,928	\$ 1,530,376	97.56%	348,728	22.23%
2022	1,586,356	1,508,610	95.10%	89,871	1,598,481	100.76%	322,542	20.33%
2021	1,521,688	1,424,503	93.61%	62,663	1,487,166	97.73%	315,752	20.75%
2020	1,489,549	1,426,544	95.77%	52,022	1,478,566	99.26%	313,455	21.04%
2019	1,427,004	1,316,253	92.24%	33,066	1,349,319	94.56%	362,437	25.40%
2018	1,409,763	1,379,908	97.88%	73,697	1,453,605	103.11%	337,906	23.97%
2017	1,395,083	1,347,155	96.56%	52,337	1,399,492	100.32%	356,105	25.53%
2016	1,390,968	1,349,396	97.01%	57,225	1,406,621	101.13%	326,390	23.46%
2015	1,366,365	1,321,710	96.73%	73,191	1,394,901	102.09%	360,990	26.42%

Source: Jefferson County, Ohio; Auditor's Office

Note: Delinquent tax collections are available only by collection year rather than the year in which they were levied; therefore, the percentage of total collections to tax levy exceeds 100 percent in some years. The City will continue to work with the County Auditor to retrieve this information in the future.

CITY OF STEUBENVILLE, OHIO

**INCOME TAX RATE AND COLLECTIONS
LAST TEN YEARS
(CASH BASIS)**

Year	Tax Rate	Total Tax Collected
2024	2.00%	\$ 12,559,416
2023	2.00%	12,527,526
2022	2.00%	12,668,616
2021	2.00%	12,067,065
2020	2.00%	10,538,670
2019	2.00%	11,150,593
2018	2.00%	10,911,430
2017	2.00%	9,897,503
2016	2.00%	10,070,035
2015	2.00%	9,942,058
2014	2.00%	9,551,821

Source: Regional Income Tax Agency (RITA)

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CITY OF STEUBENVILLE, OHIO

**RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN YEARS**

Year	Governmental Activities			Business-type Activities		
	General Obligation Bonds	Loans	Leases	General Obligation Bonds	Revenue Bonds	Loans
2024	\$ 3,350,269	\$ 65,570	\$ -	\$ 4,735,426	\$ -	\$ 39,073,214
2023	3,485,679	129,061	-	5,189,930	80,000	29,086,781
2022	3,616,090	190,538	-	5,629,433	159,000	27,821,713
2021	3,746,500	250,064	-	6,053,937	237,000	28,148,033
2020	3,871,909	307,701	-	6,453,441	313,000	29,753,939
2019	3,977,647	363,510	-	6,847,944	388,000	30,568,750
2018	4,070,979	417,548	-	7,232,447	462,000	31,283,269
2017	4,153,821	469,873	-	7,611,952	631,174	33,710,294
2016	4,227,794	491,019	1,460	7,981,456	797,220	36,055,373
2015	4,308,938	537,294	7,030	8,340,960	1,038,570	38,276,152

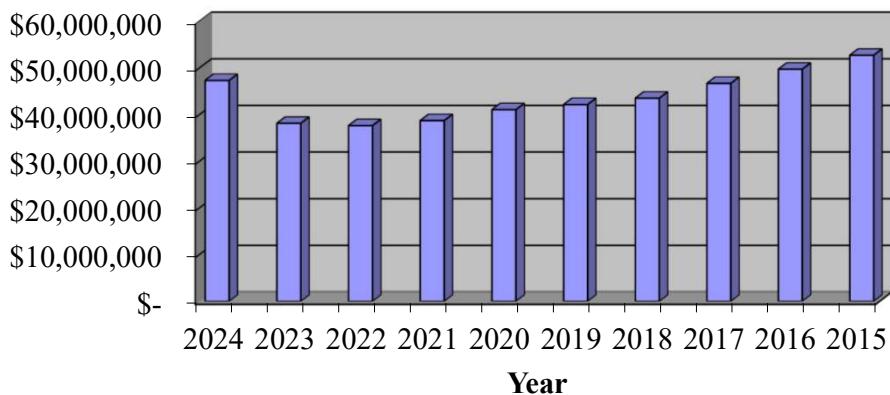
Sources:

(a) See notes to the financial statements regarding the City's outstanding debt information.
 (b) See Schedule " Demographic and Economic Statistics - Last Ten Years" for personal income and population.

**Business-type
Activities**

Financed Purchase Obligations	(a) Total Primary Government	(b) Total Personal Income	Percentage of Personal Income	(b) Population	Per Capita
\$ 126,590	\$ 47,351,069	\$ 913,150,821	5.19%	18,029	\$ 2,626
187,804	38,159,255	862,104,400	4.43%	18,064	2,112
247,671	37,664,445	890,310,930	4.23%	18,335	2,054
306,221	38,741,755	813,955,844	4.76%	17,692	2,190
379,022	41,079,012	738,397,370	5.56%	17,515	2,345
30,397	42,176,248	718,499,416	5.87%	17,753	2,376
88,098	43,554,341	680,904,224	6.40%	17,864	2,438
144,279	46,721,393	657,206,352	7.11%	18,072	2,585
198,981	49,753,303	660,152,088	7.54%	18,072	2,753
239,074	52,748,018	645,178,250	8.18%	18,355	2,874

**CITY OF STEUBENVILLE, OHIO
TOTAL DEBT
LAST TEN YEARS**



CITY OF STEUBENVILLE, OHIO

**RATIO OF GENERAL BONDED DEBT TO ASSESSED
VALUE AND BONDED DEBT PER CAPITA
LAST TEN YEARS**

Year	Population (1)	Estimated Actual Value of Taxable Property	Bonded Debt	Ratio of Bonded Debt to Estimated Actual Value of Property	Bonded Debt Per Capita
2024	18,029	\$ 739,081,021	\$ 8,085,695	1.09%	\$ 448
2023	18,064	738,163,849	8,675,609	1.18%	480
2022	18,335	741,307,491	9,245,523	1.25%	504
2021	17,692	681,170,506	9,800,437	1.44%	554
2020	17,515	685,939,864	10,325,350	1.51%	590
2019	17,753	670,036,132	10,825,591	1.62%	610
2018	17,864	671,497,422	11,303,426	1.68%	633
2017	18,072	669,870,220	11,765,773	1.76%	651
2016	18,072	668,731,060	12,209,250	1.83%	676
2015	18,355	666,028,846	12,649,898	1.90%	689

Source: (1) U.S Census Bureau

CITY OF STEUBENVILLE, OHIO

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
AS OF DECEMBER 31, 2024

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt
Direct:			
City of Steubenville	\$ 3,415,839	100.00%	\$ 3,415,839
Total of direct debt	<u>3,415,839</u>		<u>3,415,839</u>
Overlapping debt:			
Jefferson County	7,124,964	14.16%	1,008,895
Jefferson County Joint Vocational School	82,322	13.66%	11,245
Indian Creek Local School District	<u>49,790,000</u>	19.01%	9,465,079
Total of overlapping debt	<u>56,997,286</u>		<u>10,485,219</u>
Total direct and overlapping debt	<u><u>\$ 60,413,125</u></u>		<u><u>\$ 13,901,058</u></u>

Source: Ohio Municipal Advisory Council

Note: The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the City's taxable assessed value that is within the subdivision's boundaries and dividing it by the City's total taxable assessed value.

CITY OF STEUBENVILLE, OHIO

**WATER OWDA LOAN PLEDGED REVENUE COVERAGE
LAST TEN YEARS**

Year	Operating Revenues	Direct Operating Expenses (1)	Net Available Revenues	Debt Service		Coverage
				Principal	Interest	
2024	\$ 8,764,422	\$ 4,902,920	\$ 3,861,502	\$ 1,830,580	\$ 401,686	1.73
2023	8,218,046	4,442,125	3,775,921	1,907,243	337,717	1.68
2022	8,166,188	3,463,171	4,703,017	2,413,203	385,435	1.68
2021	7,486,568	2,609,567	4,877,001	2,333,481	453,480	1.75
2020	7,583,755	3,714,769	3,868,986	2,170,555	519,139	1.44
2019	7,502,009	5,739,828	1,762,181	2,059,873	582,505	0.67
2018	6,346,941	3,522,407	2,824,534	1,988,298	643,655	1.07
2017	6,328,799	3,104,607	3,224,192	1,919,246	702,668	1.23
2016	6,309,880	2,918,220	3,391,660	1,852,626	695,021	1.33
2015	5,992,250	4,561,397	1,430,853	1,788,352	881,468	0.54

(1) Operating expenses do not include depreciation.

Source: City financial records

CITY OF STEUBENVILLE, OHIO

**SEWER OWDA LOAN PLEDGED REVENUE COVERAGE
LAST TEN YEARS**

Year	Operating Revenues	Direct Operating Expenses (1)	Net Available Revenues	Debt Service		Coverage
				Principal	Interest	
2024	\$ 6,476,171	\$ 4,413,240	\$ 2,062,931	\$ 1,408,369	\$ 488,513	1.09
2023	6,140,731	3,893,325	2,247,406	1,039,093	448,036	1.51
2022	5,982,722	2,980,534	3,002,188	542,288	419,370	3.12
2021	5,487,086	2,588,023	2,899,063	498,494	437,514	3.10
2020	5,517,778	3,455,909	2,061,869	455,407	454,968	2.26
2019	5,404,645	3,296,799	2,107,846	438,199	471,759	2.32
2018	3,946,174	2,914,920	1,031,254	421,647	487,911	1.13
2017	3,698,454	2,533,457	1,164,997	405,721	503,452	1.28
2016	3,814,904	2,650,885	1,164,019	389,931	512,702	1.29
2015	3,838,467	2,672,987	1,165,480	375,859	538,801	1.27

(1) Operating expenses do not include depreciation.

Source: City financial records

CITY OF STEUBENVILLE, OHIO

**SEWER REVENUE BOND PLEDGED REVENUE COVERAGE
LAST TEN YEARS**

Year	Operating Revenues	Direct Operating Expenses (1)	Net Available Revenues	Debt Service		Coverage
				Principal	Interest	
2024	\$ 6,476,171	\$ 4,413,240	\$ 2,062,931	\$ 80,000	\$ 1,232	25.40
2023	6,140,731	3,893,325	2,247,406	79,000	3,681	27.18
2022	5,982,722	2,980,534	3,002,188	78,000	6,095	35.70
2021	5,487,086	2,588,023	2,899,063	76,000	8,266	34.40
2020	5,517,778	3,455,909	2,061,869	75,000	10,599	24.09
2019	5,404,645	3,296,799	2,107,846	74,000	13,094	24.20
2018	3,946,174	2,914,920	1,031,254	73,000	15,354	11.67
2017	3,698,454	2,533,457	1,164,997	72,000	17,587	13.00
2016	3,814,904	2,650,885	1,164,019	71,000	19,789	12.82
2015	3,838,467	2,672,987	1,165,480	-	10,441	111.63

(1) Operating expenses do not include depreciation.

Source: City financial records

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CITY OF STEUBENVILLE, OHIO

**COMPUTATION OF LEGAL DEBT MARGIN
LAST TEN YEARS**

	2024	2023	2022	2021
Assessed value	\$ 277,558,180	\$ 275,921,800	\$ 277,357,860	\$ 255,219,880
Legal debt margin:				
Debt limitation - 10.5% of assessed value	29,143,609	28,971,789	29,122,575	26,798,087
Debt applicable to limitation:				
General obligation bonds	<u>7,855,000</u>	<u>8,425,000</u>	<u>8,975,000</u>	<u>9,510,000</u>
Gross indebtedness	<u>7,855,000</u>	<u>8,425,000</u>	<u>8,975,000</u>	<u>9,510,000</u>
(Total voted and unvoted debt)	<u>7,855,000</u>	<u>8,425,000</u>	<u>8,975,000</u>	<u>9,510,000</u>
Less: debt outside limitations				
General obligation bonds	<u>(4,595,000)</u>	<u>(5,035,000)</u>	<u>(5,460,000)</u>	<u>(5,870,000)</u>
Total debt outside limitations	<u>(4,595,000)</u>	<u>(5,035,000)</u>	<u>(5,460,000)</u>	<u>(5,870,000)</u>
Total debt applicable to limitation -				
Within 10.5% limitations	3,260,000	3,390,000	3,515,000	3,640,000
Less: amount available in debt service fund to pay debt applicable to limitation	<u>(452,790)</u>	<u>(409,727)</u>	<u>(368,701)</u>	<u>(322,494)</u>
Net debt within 10.5% limitation	<u>2,807,210</u>	<u>2,980,273</u>	<u>3,146,299</u>	<u>3,317,506</u>
Overall debt margin within 10.5% limitation	<u><u>\$ 26,336,399</u></u>	<u><u>\$ 25,991,516</u></u>	<u><u>\$ 25,976,276</u></u>	<u><u>\$ 23,480,581</u></u>
Unvoted debt limitation - 5.5% of assessed valuation	\$ 15,265,700	\$ 15,175,699	\$ 15,254,682	\$ 14,037,093
Gross indebtedness authorized by council	7,855,000	8,425,000	8,975,000	9,510,000
Less: debt outside limitations:				
Total debt outside limitations	<u>(7,855,000)</u>	<u>(8,425,000)</u>	<u>(8,975,000)</u>	<u>(9,510,000)</u>
Unvoted debt margin within 5.5% limitation	<u><u>\$ 15,265,700</u></u>	<u><u>\$ 15,175,699</u></u>	<u><u>\$ 15,254,682</u></u>	<u><u>\$ 14,037,093</u></u>

Source: City of Steubenville financial records

2020	2019	2018	2017	2016	2015
\$ 254,915,640	\$ 248,156,370	\$ 247,859,150	\$ 246,344,850	\$ 245,584,190	\$ 242,633,600
26,766,142	26,056,419	26,025,211	25,866,209	25,786,340	25,476,528
<u>10,015,000</u>	<u>10,432,689</u>	<u>10,843,609</u>	<u>11,253,351</u>	<u>11,657,612</u>	<u>12,117,612</u>
<u>10,015,000</u>	<u>10,432,689</u>	<u>10,843,609</u>	<u>11,253,351</u>	<u>11,657,612</u>	<u>12,117,612</u>
<u>(6,255,000)</u>	<u>(6,635,000)</u>	<u>(7,005,000)</u>	<u>(7,370,000)</u>	<u>(7,725,000)</u>	<u>(8,070,000)</u>
<u>(6,255,000)</u>	<u>(6,635,000)</u>	<u>(7,005,000)</u>	<u>(7,370,000)</u>	<u>(7,725,000)</u>	<u>(8,070,000)</u>
3,760,000	3,797,689	3,838,609	3,883,351	3,932,612	4,047,612
<u>(300,485)</u>	<u>(279,648)</u>	<u>(275,776)</u>	<u>(254,735)</u>	<u>(213,123)</u>	<u>(168,669)</u>
<u>3,459,515</u>	<u>3,518,041</u>	<u>3,562,833</u>	<u>3,628,616</u>	<u>3,719,489</u>	<u>3,878,943</u>
<u>\$ 23,306,627</u>	<u>\$ 22,538,378</u>	<u>\$ 22,462,378</u>	<u>\$ 22,237,593</u>	<u>\$ 22,066,851</u>	<u>\$ 21,597,585</u>
\$ 14,020,360	\$ 13,648,600	\$ 13,632,253	\$ 13,548,967	\$ 13,507,130	\$ 13,344,848
10,015,000	10,432,689	10,843,609	11,253,351	11,657,612	12,117,612
<u>(10,015,000)</u>	<u>(10,432,689)</u>	<u>(10,843,609)</u>	<u>(11,253,351)</u>	<u>(11,657,612)</u>	<u>(12,117,612)</u>
<u>\$ 14,020,360</u>	<u>\$ 13,648,600</u>	<u>\$ 13,632,253</u>	<u>\$ 13,548,967</u>	<u>\$ 13,507,130</u>	<u>\$ 13,344,848</u>

CITY OF STEUBENVILLE, OHIO

DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

Year	Population (1)	Personal Income	Per Capita Personal Income (3)	Annual Average Unemployment Rates (2)		
				Jefferson County	Ohio	United States
2024	18,029	\$ 913,150,821	\$ 50,649	5.8%	4.3%	4.0%
2023	18,064	862,104,400	47,725	5.1%	3.5%	3.6%
2022	18,335	890,310,930	48,558	5.4%	4.0%	3.6%
2021	17,692	813,955,844	46,007	6.5%	5.1%	5.3%
2020	17,515	738,397,370	42,158	10.1%	8.2%	8.1%
2019	17,753	718,499,416	40,472	5.9%	4.2%	3.7%
2018	17,864	680,904,224	38,116	6.3%	4.5%	3.9%
2017	18,072	657,206,352	36,366	7.3%	5.0%	4.4%
2016	18,072	660,152,088	36,529	8.4%	5.0%	4.9%
2015	18,355	645,178,250	35,150	7.5%	5.0%	5.3%

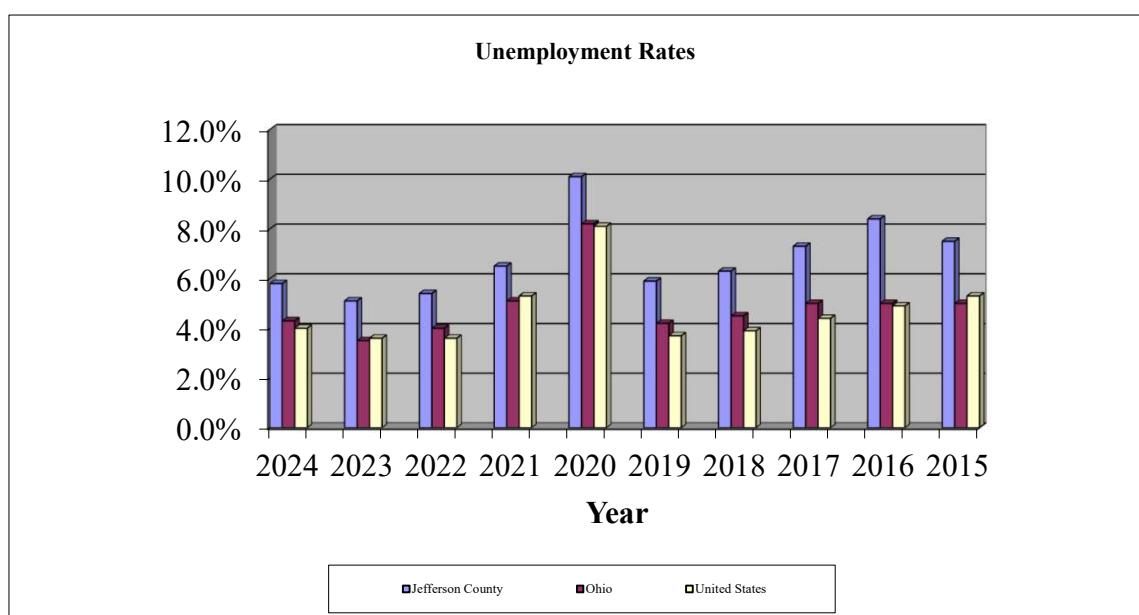
Sources:

(1) U.S. Census Bureau

(2) Ohio Department of Job & Family Services, Office of Workforce Development

(3) U.S. Department of Commerce, Bureau of Economic Analysis

Note: Per capita personal income is presented for the Weirton-Steubenville Metropolitan Statistical Area (MSA).



CITY OF STEUBENVILLE, OHIO

PRINCIPAL EMPLOYERS
CURRENT YEAR AND NINE YEARS AGO

Employer	2024		
	Number of Employees	Rank	Percent of Total Employment
Franciscan University of Steubenville	2,079	1	17.54%
Trinity Medical Center West	1,851	2	15.62%
Wal-Mart Associates, Inc.	654	3	5.52%
Jefferson County	634	4	5.35%
Eastern Gateway Community College	531	5	4.48%
Steubenville City School District	451	6	3.81%
Lowe's Home Centers, Inc.	340	7	2.87%
The Kroger Company	262	8	2.21%
City of Steubenville	255	9	2.15%
Albert Motors, Inc.	159	10	1.34%
 Total of top ten	 <u>7,216</u>		 <u>60.89%</u>
 Total City employment	 <u>11,851</u>		
Employer	2015		
	Number of Employees	Rank	Percent of Total Employment
Franciscan University of Steubenville	2,018	1	20.92%
Trinity Medical Center West	1,581	2	16.39%
Jefferson County	640	3	6.64%
Steubenville City School District	420	4	4.36%
Eastern Gateway Community College	406	5	4.21%
Wal-Mart Associates, Inc.	390	6	4.04%
Trinity Medical Center East	342	7	3.55%
The Kroger Company	253	8	2.62%
Lowe's Home Centers, Inc.	251	9	2.60%
City of Steubenville	207	10	2.15%
 Total of top ten	 <u>6,508</u>		 <u>67.48%</u>
 Total City employment	 <u>9,644</u>		

Source: Regional Income Tax Agency (RITA)

CITY OF STEUBENVILLE, OHIO

**FULL-TIME-EQUIVALENT CITY EMPLOYEES BY FUNCTION/PROGRAM
LAST TEN YEARS**

Function/Program	2024	2023	2022	2021	2020	2019
General government:						
Mayor	1.00	1.00	1.00	1.00	1.00	1.00
Finance	5.00	5.00	5.00	5.00	5.00	5.00
Law director	3.00	3.00	3.00	3.00	2.00	2.00
Civil service	-	-	-	-	-	1.00
City manager	3.00	3.00	3.00	3.00	3.00	3.00
Engineering	2.00	2.00	2.00	2.00	2.00	2.00
City council	8.00	8.00	8.00	8.00	8.00	8.00
Municipal court	11.00	11.00	11.00	12.00	12.00	12.00
Building	4.00	4.00	4.00	4.00	3.00	2.00
Information systems	1.00	1.00	1.00	1.00	1.00	-
Security of persons and property:						
Police	43.00	42.00	43.00	44.00	45.00	45.00
Fire	42.00	42.00	42.00	40.00	34.00	34.00
Electrical	2.00	2.00	2.00	2.00	2.00	2.00
Public health and welfare:						
Health services	-	-	-	-	-	-
Health clinic	-	-	-	-	-	-
Health administration	-	-	-	-	-	-
Food	-	-	-	-	-	-
Transportation:						
Street	19.00	19.00	18.00	15.00	15.00	22.00
Community environment:						
Community development	3.00	4.00	4.00	4.00	4.00	5.00
Leisure time activity:						
Parks	5.00	5.00	5.00	5.00	3.00	4.00
Indoors	3.00	3.00	3.00	3.00	3.00	4.00
Administration	2.00	1.00	1.00	1.00	1.00	1.00
Swimming pool	9.00	9.00	8.00	8.00	-	12.00
Utility services:						
Water	25.00	25.00	25.00	25.00	20.00	20.00
Sewer	18.00	18.00	18.00	18.00	18.00	18.00
Refuse	13.00	13.00	13.00	11.00	13.00	13.00
Total	222.00	221.00	220.00	215.00	195.00	216.00

Source: City of Steubenville records

2018	2017	2016	2015
1.00	1.00	2.00	2.00
5.00	5.00	5.00	5.00
2.00	2.00	2.00	2.00
1.00	1.00	1.00	1.00
3.00	3.00	2.00	2.00
2.00	2.00	2.00	2.00
8.00	8.00	8.00	8.00
12.00	12.00	12.00	9.00
2.00	2.00	1.00	1.00
-	-	-	1.00
 47.00	 47.00	 45.00	 43.00
34.00	34.00	37.00	39.00
2.00	1.00	1.00	1.00
 - - - - 16.00	 - - - 16.00	 3.00 3.00 2.00 1.00 11.00	 3.00 3.00 3.00 1.00 11.00
5.00	5.00	4.00	4.00
 2.00 3.00 1.00 14.00	 2.00 3.00 1.00 15.00	 2.00 3.00 1.00 21.00	 2.00 3.00 1.00 16.00
 24.00 15.00 10.00 209.00	 23.00 17.00 12.00 212.00	 22.00 16.00 12.00 219.00	 22.00 18.00 11.00 214.00

CITY OF STEUBENVILLE, OHIO

**OPERATING INDICATORS BY FUNCTION
LAST TEN YEARS**

Function	2024	2023	2022	2021	2020	2019	2018
General government:							
Positions filled	N/A	N/A	N/A	N/A	N/A	217	209
Ordinances & resolutions	N/A	N/A	N/A	N/A	N/A	98	96
Security of persons and property:							
Police:							
Physical arrests	1,059	1,032	1,169	1,452	1,051	1,426	1,510
Parking violations	137	328	253	711	781	954	965
Traffic violations	765	818	656	708	670	1,195	1,314
Leisure time activity:							
Recreation center attendance	26,510	25,362	14,596	5,487	9,898	22,580	21,886
Transportation:							
Tons of salt used	1,000	1,200	1,200	2,750	3,700	N/A	2,711
Water:							
New connections	-	1	2	-	1	2	2
Water main breaks	74	44	67	57	70	90	71

Source: City of Steubenville Departments.

Note: N/A indicates the information was not available.

2017	2016	2015
212	219	214
110	115	123
1,594	1,745	1,870
1,264	1,132	918
1,495	1,320	998
12,932	12,544	15,181
3,250	3,607	3,177
2	5	4
69	70	83

CITY OF STEUBENVILLE, OHIO

**CAPITAL ASSETS STATISTICS BY FUNCTION
LAST TEN YEARS**

Function	2024	2023	2022	2021	2020	2019	2018
Security of persons and property:							
Police:							
Stations	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Fire:							
Stations	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Leisure time activities:							
Parks	13.00	13.00	13.00	13.00	13.00	13.00	13.00
Park acreage	261.32	261.32	261.32	261.32	261.32	261.32	261.32
Fitness center	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Swimming pools	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Wading pools	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Tennis courts	6.00	6.00	6.00	6.00	6.00	6.00	6.00
Baseball diamonds	8.00	8.00	8.00	8.00	8.00	8.00	8.00
Transportation:							
Streets (paved miles)	120.00	120.00	120.00	120.00	120.00	120.00	120.00
Water:							
Water mains (miles)	98.50	98.50	98.50	98.00	98.00	98.00	104.00
Sewer:							
Sanitary sewers (miles)	107.11	107.11	107.11	106.60	106.60	102.27	102.27
Storm water system (miles)	13.48	13.48	13.48	13.25	13.25	11.36	11.36

Source: City of Steubenville Departments.

2017	2016	2015
1.00	1.00	1.00
3.00	3.00	3.00
13.00	13.00	13.00
261.32	261.32	261.32
1.00	1.00	1.00
1.00	1.00	1.00
1.00	1.00	1.00
6.00	6.00	6.00
8.00	8.00	8.00
120.00	120.00	120.00
84.00	84.00	84.00
81.00	81.00	81.00
0.00	0.00	0.00

CITY OF STEUBENVILLE
JEFFERSON COUNTY, OHIO

SINGLE AUDIT

FOR THE YEAR ENDED
DECEMBER 31, 2024

**CITY OF STEUBENVILLE
JEFFERSON COUNTY, OHIO**

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CITY OF STEUBENVILLE
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2024

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	ASSISTANCE LISTING NUMBER	PASS-THROUGH ENTITY IDENTIFYING NUMBER / ADDITIONAL AWARD IDENTIFICATION	TOTAL EXPENDITURES OF FEDERAL AWARDS
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
<i>Direct</i>			
CDBG - Entitlement/Special Purpose Grants Cluster:			
COVID-19 - Community Development Block Grants/Entitlement Grants	14.218	COVID-19, B-21-MC-39-0020	\$ 39,307
Community Development Block Grants/Entitlement Grants	14.218	B-22-MC-39-0020	167,876
Community Development Block Grants/Entitlement Grants	14.218	B-23-MC-39-0020	517,886
Total Community Development Block Grants/Entitlement Grants and CDBG - Entitlement/Special Purpose Grants Cluster			<u>725,069</u>
<i>Passed through the Ohio Development Services Agency</i>			
Home Investment Partnerships Program	14.239	A-C-21-2IA-2	174,601
Home Investment Partnerships Program	14.239	A-C-23-2IA-2	11,666
Total Home Investment Partnerships Program			<u>186,267</u>
<i>Direct</i>			
Choice Neighborhoods Planning Grants	14.892	OH5D540CNP122	<u>160,332</u>
Total U.S. Department of Housing and Urban Development			<u>1,071,668</u>
U.S. DEPARTMENT OF TRANSPORTATION			
<i>Passed through the Ohio Department of Transportation</i>			
Highway Planning and Construction	20.205	113672	4,378
Highway Planning and Construction	20.205	109308	2,120,296
Total Highway Planning and Construction			<u>2,124,674</u>
Total U.S. Department of Transportation			<u>2,124,674</u>
U.S. DEPARTMENT OF DEFENSE			
<i>Direct</i>			
Section 594 of the Water Resources Development Act of 1999	12.XXX	N/A	<u>1,075,000</u>
Total U.S. Department of Defense			<u>1,075,000</u>
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
<i>Passed through the Jefferson County Prevention and Recovery Board</i>			
Block Grants for Community Mental Health Services	93.958	N/A	3,183
Block Grants for Community Mental Health Services	93.958	N/A	2,305
Total Block Grants for Community Mental Health Services			<u>5,488</u>
Total U.S. Department of Health and Human Services			<u>5,488</u>
U.S. DEPARTMENT OF THE TREASURY			
<i>Direct</i>			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	COVID-19	1,958,210
<i>Passed through the Ohio Department of Budget and Management</i>			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds - Ohio	21.027	COVID-19, SLFRP0130	20,514
Ambulance Transportation Impacted Industry Program			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds - Ohio	21.027	COVID-19, SLFRP0130	67,340
Ambulance Transportation Impacted Industry Program			
Total Coronavirus State and Local Fiscal Recovery Funds			<u>2,046,064</u>
Total U.S. Department of the Treasury			<u>2,046,064</u>
Total Federal Financial Assistance			<u>\$ 6,322,894</u>

The accompanying notes are an integral part of this schedule.

**CITY OF STEUBENVILLE
JEFFERSON COUNTY, OHIO**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
2 CFR 200.510(b)(6)
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 1 – BASIS OF PRESENTATION & SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Steubenville under programs of the federal government for the fiscal year ended December 31, 2024 and is prepared in accordance with the cash basis of accounting. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Steubenville, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Steubenville. Such expenditures are recognized following cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be limited to as to reimbursement.

NOTE 2 – DE MINIMIS COST RATE

CFR Section 200.414 of the Uniform Guidance allows a non-federal entity that has never received a negotiated indirect cost rate to charge a de minimis rate of 10% of modified total direct costs to indirect costs. The City of Steubenville has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE 3 – REVOLVING LOAN FUND

The City has a revolving loan fund (RLF) program to provide low-interest loans to businesses to create jobs for low to moderate income persons. The federal Department of Housing and Urban Development (HUD) grants money for these loans to the City. The Schedule reports loans made and administrative costs as disbursements on the Schedule. Subsequent loans are subject to the same compliance requirements imposed by HUD as the initial loans. These loans are collateralized by a lien against the equipment of the borrower. Activity in the CDBG revolving loan fund during 2024 is as follows:

Beginning loans receivable balance as of January 1, 2024:	\$35,433
Loans Made:	-
Loan principal repaid:	-
Ending loans receivable balance at December 31, 2024:	<u>\$35,433</u>
Cash balance on hand in the revolving loan fund as of December 31, 2024:	\$ 7,016
Administrative costs expended during 2024:	\$ -

**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other
Matters Based on an Audit of Financial Statements Performed in Accordance With
*Government Auditing Standards***

City of Steubenville
Jefferson County
115 South Third Street
Steubenville, Ohio 43952

To the Members of the City Council and Mayor:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Steubenville, Jefferson County, Ohio, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City of Steubenville's basic financial statements, and have issued our report thereon dated June 23, 2025, wherein we noted as described in Note 3 to the financial statements, the City of Steubenville restated beginning net position as a result of a change in accounting principle by implementing GASB Statement No. 101, "Compensated Absences".

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Steubenville's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Steubenville's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Steubenville's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City of Steubenville's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

City of Steubenville
Jefferson County
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Steubenville's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Steubenville's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Steubenville's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Julian & Grube, Inc.
June 23, 2025

**Independent Auditor's Report on Compliance for Each Major Federal Program
and on Internal Control Over Compliance and on the Schedule of Expenditures of Federal Awards
Required by the Uniform Guidance**

City of Steubenville
Jefferson County
115 South Third Street
Steubenville, Ohio 43952

To the Members of the City Council and Mayor:

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the City of Steubenville's compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of the City of Steubenville's major federal programs for the year ended December 31, 2024. The City of Steubenville's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings.

In our opinion, the City of Steubenville complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2024.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the City of Steubenville and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City of Steubenville's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City of Steubenville's federal programs.

City of Steubenville

Jefferson County

Independent Auditor's Report on Compliance for Each Major Federal Program

and on Internal Control Over Compliance and on the Schedule of Expenditures of Federal Awards

Required by the Uniform Guidance

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City of Steubenville's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City of Steubenville's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City of Steubenville's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City of Steubenville's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City of Steubenville's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

City of Steubenville

Jefferson County

Independent Auditor's Report on Compliance for Each Major Federal Program

and on Internal Control Over Compliance and on the Schedule of Expenditures of Federal Awards

Required by the Uniform Guidance

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Steubenville, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City of Steubenville's basic financial statements. We issued our report thereon dated June 23, 2025, which contained unmodified opinions on those financial statements. Our opinion also explained that the City of Steubenville adopted *Governmental Accounting Standard* No. 101 during the year. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.



Julian & Grube, Inc.

June 23, 2025

**CITY OF STEUBENVILLE
JEFFERSON COUNTY, OHIO**

**SCHEDULE OF FINDINGS
2 CFR § 200.515
DECEMBER 31, 2024**

1. SUMMARY OF AUDITOR'S RESULTS		
(d)(1)(i)	<i>Type of Financial Statement Opinion</i>	Unmodified
(d)(1)(ii)	<i>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</i>	No
(d)(1)(ii)	<i>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</i>	None reported
(d)(1)(iii)	<i>Was there any reported material noncompliance at the financial statement level (GAGAS)?</i>	No
(d)(1)(iv)	<i>Were there any material weaknesses in internal control reported for major federal programs?</i>	No
(d)(1)(iv)	<i>Were there any significant deficiencies in internal control reported for major federal programs?</i>	None reported
(d)(1)(v)	<i>Type of Major Programs' Compliance Opinion</i>	Unmodified
(d)(1)(vi)	<i>Are there any reportable findings under 2 CFR §.516(a)?</i>	No
(d)(1)(vii)	<i>Major Program(s) (listed):</i>	COVID-19 – Coronavirus State and Local Fiscal Recovery Funds (ALN 21.027); Highway Planning and Construction (ALN 20.205)
(d)(1)(viii)	<i>Dollar Threshold: Type A/B Programs</i>	Type A:>\$750,000 Type B: all others
(d)(1)(ix)	<i>Low Risk Auditee under 2 CFR § 200.520?</i>	Yes

**2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

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OHIO AUDITOR OF STATE KEITH FABER



CITY OF STEUBENVILLE

JEFFERSON COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/9/2025

65 East State Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov