



# Annual Comprehensive Financial Report

For The Year Ending December 31, 2024



**City of Lakewood, Ohio**

12650 Detroit Ave.  
Lakewood, OH 44107

[www.lakewoodoh.gov](http://www.lakewoodoh.gov)





65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

City Council  
City of Lakewood  
12650 Detroit Avenue  
Lakewood, Ohio 44107

We have reviewed the *Independent Auditor's Report* of the City of Lakewood, Cuyahoga County, prepared by Zupka & Associates, for the audit period January 1, 2024 through December 31, 2024. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Lakewood is responsible for compliance with these laws and regulations.

KEITH FABER  
Ohio Auditor of State

Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

December 01, 2025

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# **CITY OF LAKEWOOD, OHIO**



## **ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**FOR THE YEAR ENDED**

**DECEMBER 31, 2024**

Issued by:

City of Lakewood  
Department of Finance

Renee Mahoney, CPA, Finance Director  
Keith D. Schuster, CPA, Assistant Finance Director  
Jessica Eddy, Assistant Finance Director  
John Hribar, Accounting Manager



## **INTRODUCTORY SECTION**





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*Annual Comprehensive Financial Report*  
*For the Year Ended December 31, 2024*  
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**Renee Mahoney**  
**Director of Finance**

June 18, 2025

Dear Members of Council and Citizenry of the City of Lakewood:

We are pleased to submit the Annual Comprehensive Financial Report of the City of Lakewood (the “City”) for the year ended December 31, 2024.

This report enables the City to comply with Ohio Administrative Code Section 117-2-03(B), which requires reporting on a Generally Accepted Accounting Principles (GAAP) basis; and Ohio Revised Code Section 117.38, which requires cities reporting on a GAAP basis to file unaudited General Purpose External Financial Statements with the Auditor of State within 150 days of the year’s end.

The City—and, more specifically, the Department of Finance—assumes responsibility for the accuracy, completeness, and reliability of presentation based upon a comprehensive framework of internal control that has been established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The Ohio Auditor of State has issued an unmodified (“clean”) opinion on the City of Lakewood’s financial statements for the year ended December 31, 2024. The Independent Auditor’s Report is located at the front of the financial section of this report.

The Management’s Discussion and Analysis (MD&A) immediately follows the Independent Auditor’s Report, and provides a narrative introduction, overview, and analysis of the Basic Financial Statements. The MD&A complements this letter of transmittal, which should be read in conjunction with it.

### **City of Lakewood’s Profile**

The City is primarily a residential community covering 5.53 square miles and is on the shores of Lake Erie in Northeast Ohio, approximately five miles west of downtown Cleveland. The City is home to a population of 50,942 residents according to the 2020 Federal Census. The City enjoys proximity to major cultural, educational, and medical facilities in Northeast Ohio, as well as ease of access to many interstate highways and Cleveland Hopkins International Airport—which makes it a desirable location for residents and commercial enterprises.

The City was incorporated in 1911. The City operates and is governed by the laws of the State of Ohio, and its own charter that provides for a mayor-council form of government. The City’s chief executive and administrative officer is the Mayor, who is elected to a four-year term and serves in a full-time capacity. Legislative authority is vested in a seven-member council, which consists of three at-large and four ward representatives. Council members are elected to four-year terms. All members of Council serve in a part-time capacity. The Lakewood Municipal Court provides judicial services for the City.

## **Lakewood's Operational Structure**

Established by charter, the municipal government currently consists of seven departments. A director, who is appointed by and reports directly to the Mayor, heads each department. All directors work closely with the Mayor to provide quality services to the citizens of the City.

**The Law Department**, under the direction of the City's Law Director, functions as the attorney for the City and its officials by providing legal advice to the Mayor, City Council, and all departments. The Law Department represents the City in all court proceedings and before any administrative body. The Law Department prepares legislation, contracts, and all legal documents to ensure all business of the City is conducted in a proper and legal manner.

**The Finance Department** performs the following administrative functions: financial reporting, general accounting (including accounts receivable and accounts payable), payroll, purchasing, capital asset recordkeeping, budget development, debt issuance, cash management, risk management, income tax collection, utility billing, and vital statistics. It is also responsible for the city's internal control framework.

**The Department of Public Works** is responsible for the administrative control and supervision of eight divisions: Parks and Public Property, Streets and Forestry, Fleet Management, Water and Wastewater Collection, Wastewater Treatment, Refuse and Recycling, Engineering, and Winterhurst Ice Rink.

**The Department of Public Safety** consists of the Division of Police, the Division of Fire and the Division of Housing and Building. The Mayor serves as the ex-officio Director of Public Safety and appoints the chiefs of the Divisions of Police and Fire. The chiefs have exclusive control of assignment of duties and stationing of all other officers and employees of their respective divisions. The Division of Building and Housing is under the Department of Public Safety and is under the Building Commissioner.

**The Department of Planning and Development** coordinates long-range planning, zoning, and economic development for the City as well as administers the Federal Community Development Block Grant Funds awarded to the City by the U.S. Department of Housing and Urban Development. The Department works directly with the Lakewood Planning Commission, the Board of Zoning Appeals, the Board of Building Standards/Architectural Board of Review and Sign Review Board, the Lakewood Heritage Advisory Board, and the Citizens Advisory Committee.

**The Department of Human Services** provides a continuum of responsive programs and services that enhance and promote the health and well-being of individuals, families, and the community. The department is comprised of the Aging, Youth, and Early Childhood divisions.

**The Department of Human Resources** is responsible for recruitment, retention, and selection of employees; employee classification and compensation; labor relations; ensuring equal employment opportunity; employee training and development; administering employee benefits; administering the City's worker's compensation program; and human resources management and employee relations.

## **Economic Development**

The local economy benefits from the City's location on Lake Erie on the Westside of Cleveland and easy access to the interstates, downtown job centers and Cleveland Hopkins International Airport. There are approximately 1,000 brick and mortar businesses and approximately 4,300 employers that provide more than 11,000 local jobs. The City has a population that exceeds 50,000 residents and is the most densely populated city in Ohio with more than 9,000 residents per square mile.



This makes the community an attractive location for business both from a trade area and customer point of view as well as availability of a high-quality workforce.

The City has utilized Community Development Block Grant Funds and Home Improvement Partnership Grant Funds to invest in commercial revitalization through the Storefront Renovation Program and help finance residential improvements via such programs as the Low-Interest Loan Home and Home Improvement Grants.

Additionally, the City has helped to foster business investments through programs such as the Municipal SBA Grant Program. This program is a partnership between the United States Small Business Administration (“US SBA”), Cuyahoga County, and the City offering down payment assistance to businesses making real estate purchases and/or qualifying property improvements using US SBA loan products.

## **Retail**

The City’s retail occupancy remained consistent, and the Detroit Avenue corridor continues to maintain vibrancy.

Madison Avenue, the community’s second major retail corridor, has stabilized as a strong retail and business corridor with occupancy rates comparable to Detroit Avenue. The historic Birdtown Neighborhood continues to benefit from investment and new business development.

The passage of State Issue 2 legalized the adult use of marijuana in the state of Ohio. There are currently two medical marijuana dispensaries in the City that expect to see significant increases in sales volume as a result. The development of the old Lakewood Hospital site was approved in 2024 and will include 25,000 s.f. of new retail space on Detroit Avenue. Groundbreaking is anticipated to occur in the second quarter of 2025.

## **Commercial Office and Industrial**

The Screw Factory, located on Athens Avenue, received new ownership in 2024. A large investment has been seen, resulting in increased tenancy, including a new event space.

The City’s storefront renovation grants continue to be popular with businesses. Fifteen (15) projects were approved for over \$275,000 in storefront grants, which leveraged an additional \$500,000 in private investments. Since 2015, over \$1.75 million has been disbursed to 100 properties.

## **Residential**

Housing is the City’s largest economic engine, and that strength comes from a diversity of housing types and styles at price points to meet the needs of a diverse community. The majority of the 13,000 one- and two-family homes were built before the depression and are of a quality that will last for another century if well maintained.

To assist in supporting the next century of housing, the City launched Housing Forward in 2011 to better coordinate proactive code enforcement and residents reinvesting in their homes. The initial city-wide housing survey in 2011 was updated in 2013, 2015, 2018, 2021, and 2024. The survey is a disciplined strategy to focus the City’s attention on the properties that have major code violations or that require improvements to modernize, repair and maintain a viable housing stock.

Improvements to the housing stock through participation in the City’s federally funded affordable housing programs are paying tremendous dividends in terms of increased code compliance and property values.

According to the Cuyahoga County Auditor and Multiple Listing Service, the median sale price of a single-family home in Lakewood increased 146% over the past decade from \$135,000 in 2015 to more than \$332,000 in 2024.

In addition to educating property owners on best practices to maintain and improve their homes, the City is connecting residents to significant home improvement resources through the Department of Community Development's CDBG- and HOME-funded affordable housing programs. In 2024, (25) units of owner- and renter-housing and (7) affordable units were rehabilitated.

Between 2015 and 2024, CDBG investments totaling more than \$2.4 million have rehabilitated 426 units of affordable owner- and renter- housing; and HOME investments totaling more than \$2 million have rehabilitated 75 units of affordable owner- and renter- housing.

Major residential projects that were approved in 2024 and are slated to begin construction in 2025 include 298 apartment units, as part of a mixed-use project, on the former Lakewood Hospital site on Detroit Avenue (14501-14519 Detroit Avenue) and 124 apartment units on the former Barry Buick property (16000 and 15801 Detroit Avenue).

## **Redevelopment**

As a built out inner ring suburb, the City does not typically have significant acreage to redevelop for new projects. However, the community is able to see gains when opportunities arise to reposition key real estate due to strategic partnerships and a clearly articulated Community Vision.

The City owns 5.7 acres of vacant land in the City's downtown area that was previously the home of Lakewood Hospital. The former hospital was demolished in 2019, and the site was prepared for redevelopment. CASTO Development ("CASTO"), received approval for their plan to redevelop the property into a dense, mixed-use project. The estimated project value is over \$100 million. Council approved the development agreement in December 2024 with groundbreaking to occur in the second quarter of 2025. The 5.7 acres will be developed with 298 apartment units (20% being affordable), a 567 space parking garage, 25,000 s.f. of retail, 7 townhomes, a public plaza and a pocket and linear park.

Scalish Construction, who received \$849,000 in tax credits, completed a \$6 million adaptive reuse project on the former Trinity Lutheran Church. NewBrook Partners was approved to redevelop the former Barry Buick car dealership on Detroit Avenue into a 2.7-acre mixed-use project in western Lakewood. The \$30 million development includes approximately 124 apartment units and retail space. Demolition has been completed and vertical construction will be seen this spring.

Phase I of the Liberty Development project, which is comprised of the former Board of Education Building and historic Rockport School building, has been completed. In 2022 and 2023, the State of Ohio awarded \$1,190,000 in historic tax credits in support of this rehabilitation project. The project will adaptively reuse the historic buildings to create office space in the City's downtown area. Phase I was the renovation of the former East Rockport School. Renovation was completed in 2024 and the building is occupied for office use.

## **Parks**

The City continues to invest in parks as part of the Lakewood Park System Strategic Plan and the Madison Park Plan.

In 2024, the City invested in Phase II of the Lakewood Park skate park by constructing an additional skate bowl. The City is also evaluating the feasibility of waterfront access to Lake Erie at Lakewood Park, including a pier project. Other park projects completed or started in 2024 include the Birdtown Neighborhood Connector trail to Madison Park, off of Halstead Avenue, with a loop path being constructed in Madison Park and new playground equipment installation in Merl Bunts and Niagra Parks.

## **Capital Plan**

In accordance with Article V, Section 7 of the City of Lakewood Third Amended Charter annually, after consultation with the mayor and the heads of city departments, the director of finance shall prepare and submit to the mayor and council a recommended five-year financial plan for the city's capital needs.

## **Awards and Acknowledgements**

### ***Awards:***

- The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Lakewood for its Annual Comprehensive Financial Report for the year ended December 31, 2023. This was the 43rd consecutive year the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City published an easily readable and efficiently organized annual financial report. The annual report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of only one year. The Finance Department believes the current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and is submitting it to the GFOA for determination of eligibility for another certificate.

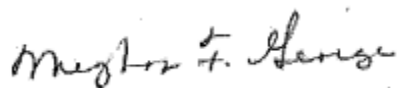
- The City also received the Ohio Auditor of State Award with Distinction for the year ended December 31, 2023. This prestigious award is selectively earned by meeting stringent financial recordkeeping practices and requirements outlined by the Ohio Auditor of State's office in leading to a "clean" audit.

### ***Acknowledgements:***

This Annual Comprehensive Financial Report was prepared by the dedicated staff of the Finance Department's administrative division, and special recognition is noteworthy for Assistant Finance Directors Keith Schuster and Jessica Eddy and Accounting Manager John Hribar. We also recognize the support of departments and directors throughout the City, especially Angela Byington, the Director of Planning and Development who made significant contributions to this transmittal correspondence. We also appreciate City Council's continued support and recognition of the Department of Finance and its financial management of City projects.

Finally, we thank James G. Zupka, CPA, Inc. for assistance in the preparation of this report, and the auditing staff of James G. Zupka, CPA for their efforts and professional conduct throughout the audit engagement with the City.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "Meghan F. George".

**Meghan F. George**  
**Mayor**

A handwritten signature in cursive script, appearing to read "Renee Mahoney".

**Renee Mahoney, CPA**  
**Director of Finance**



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Lakewood  
Ohio**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2023

*Christopher P. Morill*

Executive Director/CEO

**City of Lakewood, Ohio**  
*Elected Officials*  
*December 31, 2024*

Mayor..... Meghan F. George  
Municipal Court Judge..... Tess Neff  
City Council At Large..... Thomas Bullock  
City Council At Large..... Sarah Kepple, President  
City Council At Large..... Tristan Rader \*

City Council by Wards:

Ward 1..... Kyle Baker Vice-President  
Ward 2..... Bryan Evans  
Ward 3..... Cindy Strebiger  
Ward 4..... Cindy Marx

\*Tristan Rader resigned 12/31/24. Angelina Hamilton Steiner appointed January 2025.

# City of Lakewood, Ohio

*Appointed Officials*

*December 31, 2024*

## **Office of Council**

Clerk of Council.....Maureen Bach

## **Municipal Court**

Clerk of Court and Administrator ..... Maria Russo

Assistant Clerk of Court..... John Daley

Magistrates.....David Briggs, Henry Hilow, Regis McGann, Brian Taubman

## **Department of Law**

Director of Law ..... Ernest Vargo

## **Department of Finance**

Director of Finance ..... Renee Mahoney

## **Department of Public Works**

Director of Public Works ..... Christopher Gordon

## **Department of Public Safety**

Chief of Police .....Kevin Fischer

Chief of Fire..... Ryan Fairbanks

## **Department of Human Services**

Director of Human Services.....Chad Berry

## **Department of Planning and Community Development**

Director of Planning and Development ..... Angela Byington

## **Department of Human Resources**

Director of Human Resources..... Claudia Dillinger

# City of Lakewood, Ohio

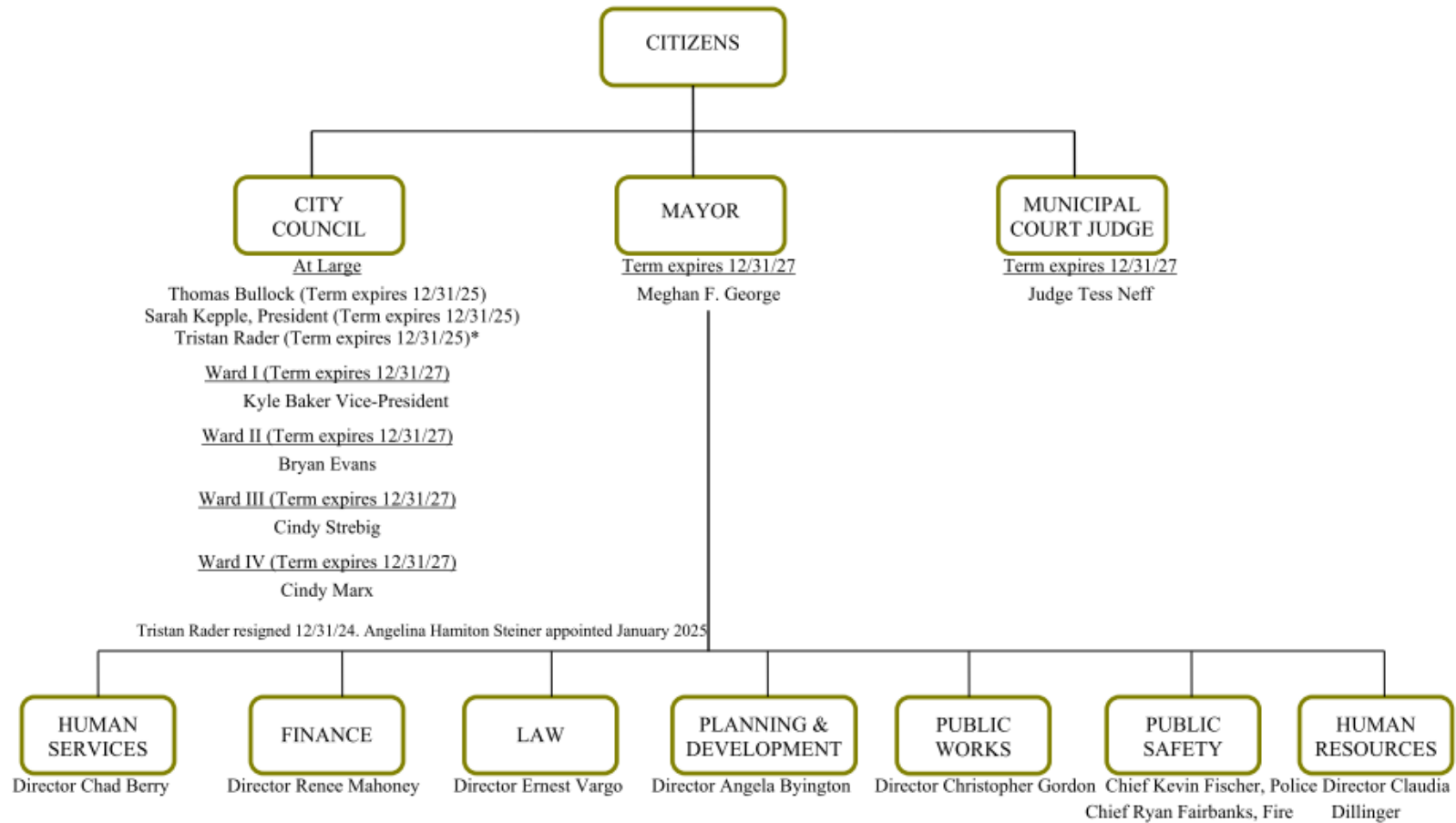
## Organizational Chart

### December 31, 2024

#### CITY OF LAKEWOOD, OHIO

##### Organizational Chart

as of December 31, 2024





## **FINANCIAL SECTION**



## INDEPENDENT AUDITOR'S REPORT

City of Lakewood  
Cuyahoga County  
12650 Detroit Avenue  
Lakewood, Ohio 44107

To the Members of City Council:

### Report on the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lakewood, Cuyahoga County, Ohio, (the City) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lakewood as of December 31, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparisons for the General Fund, Police and Fire Pension Fund, Community Development Block Grant Fund, Lakewood Hospital Fund and American Rescue Plan Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension and Postemployment Benefit Liabilities and Pension and Postemployment Benefit Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

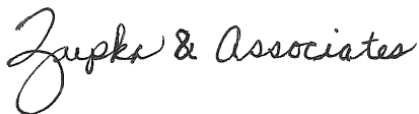
***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 18, 2025, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Zupka & Associates  
Certified Public Accountants

June 18, 2025



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The discussion and analysis of the City of Lakewood's (the City) financial performance provides an overall review of the City's financial activities for the year ended December 31, 2024. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter and the basic financial statements to enhance their understanding of the City's financial performance.

### **Financial Highlights**

Key financial highlights for 2024 are as follows:

- Overall, governmental activities revenues of \$85,926,980 exceeded the expenses (including transfers), which came in at \$80,619,741 resulting an increase in net position by \$6,614,560 for the year 2024. The total governmental activities' net position was \$88,114,690 compared to \$81,969,130 in the previous year.
- Overall, business-type activities revenues (including transfers) of \$59,494,693 exceeded the expenses which came in at \$23,145,138 resulting in an increase in net position by \$36,349,555 for the year 2024. The total business-type activities' net position was \$183,703,989 compared to \$147,354,434 in the previous year.
- The City is committed to providing the Citizens of Lakewood with the highest quality of services while maintaining efficiency and cost effectiveness. The City actively pursues grants to offset costs of providing services and to offer new programs.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector businesses. The Statement of Net Position and Statement of Activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those assets.

Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds represented in total in one column.

The Statement of Net Position presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the residual being reported as net position. Over time, increases or decreases in net position serve as useful indicators of whether the financial position of the City is improving or deteriorating.

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The Statement of Activities presents information showing how the City's net position changed during the recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

The governmental activities of the City include general government, security of persons and property, public health services, transportation, community environment, basic utility services, and leisure time activities. The City's business-type activities include Water, Sewer, Parking Facilities, and Winterhurst Ice Rink. The City also has hospitalization and workers' compensation internal service funds.

The government-wide financial statements can be found starting on page 21 of this report.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All City funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information is useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains various individual governmental funds. Information is presented separately in the governmental funds Balance Sheet and in the governmental funds Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund, Police and Fire Pension Fund, Community Development Block Grant Fund, Lakewood Hospital Fund, American Rescue Plan, Permanent Capital Improvement and Debt Service Fund; all of which are considered to be major funds. Data from the other non-major governmental funds are combined into a single fund, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for each of its governmental funds. A budgetary comparison schedule (non-GAAP basis) has been provided for each major and non-major fund to demonstrate budgetary compliance.



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**Proprietary Funds.** The City maintains four proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its Water, Sewer (which includes the Wastewater Treatment Plant), Parking Facilities and Winterhurst Ice Rink. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its hospitalization and workers' compensation. Because these services predominately benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewer funds, both of which are considered to be major funds of the City. Data from the other two non-major enterprise funds are combined into a single fund, aggregated presentation. Individual fund data for each of these non-major proprietary funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 36-39 of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on page 40-41 of this report.

**Notes to the Financial Statements.** The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 42-107 of this report.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain other information that the City believes readers will find useful. After the notes to the financial statements, the required supplementary information related to the net pension liability and net OPEB liability, the combining statements referred to earlier in connection with non-major governmental and proprietary funds are presented, as well as individual detailed budgetary comparisons for non-major funds. This information can be found on pages 108-126 of the report.

### **Government-Wide Financial Analysis**

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question "How did we do financially during 2024?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by the private sector. The basis of this accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

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These two statements report the City's net position and the changes in net position. The change in net position is important because it tells the reader whether the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of the City's capital assets will also need to be evaluated. The Statement of Net Position and the Statement of Activities are divided into the following categories:

- Assets
- Deferred Outflows of Resources
- Liabilities
- Deferred Inflows of Resources
- Net Position (Assets and Deferred Outflows of Resources minus Liabilities and Deferred Inflows of Resources)
- Program Revenues and Expenses
- General Revenues
- Net Position Beginning of Year and Year End

**The City of Lakewood as a Whole**

Recall that the Statement of Net Position looks at the City as a whole. The following table on the next page provides a summary of the City's net position for 2024 compared to 2023.

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	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
<b>ASSETS</b>						
Current and other assets	\$134,323,613	\$152,479,132	\$70,479,218	\$65,567,592	\$204,802,831	\$218,046,724
Capital assets, net	134,934,918	123,205,330	200,302,005	170,570,689	335,236,923	293,776,019
Net Pension Asset	155,642	142,897	42,545	38,080	198,187	180,977
Net OPEB Asset	721,868	0	197,316	0	919,184	0
<b>Total Assets</b>	<b>270,136,041</b>	<b>275,827,359</b>	<b>271,021,084</b>	<b>236,176,361</b>	<b>541,157,125</b>	<b>512,003,720</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Deferral on Refunding	53,246	73,570	124,197	146,101	177,443	219,671
Pension	24,691,845	30,956,222	1,880,326	2,800,003	26,572,171	33,756,225
OPEB	3,141,152	4,961,106	179,225	420,571	3,320,377	5,381,677
<b>Total Deferred Outflows of Resources</b>	<b>27,886,243</b>	<b>35,990,898</b>	<b>2,183,748</b>	<b>3,366,675</b>	<b>30,069,991</b>	<b>39,357,573</b>
<b>LIABILITIES</b>						
Current and other liabilities	10,160,613	35,380,135	4,970,103	4,819,781	15,130,716	40,199,916
Long-term liabilities:						
Due within one year	15,834,292	36,530,937	4,041,665	13,328,093	19,875,957	49,859,030
Due in more than one year:						
Net Pension Liability	82,896,740	87,202,077	5,849,818	6,670,598	88,746,558	93,872,675
Net OPEB Liability	4,647,354	5,182,332	0	139,238	4,647,354	5,321,570
Other Amounts	64,188,957	37,505,565	71,325,135	64,802,777	135,514,092	102,308,342
<b>Total Liabilities</b>	<b>177,727,956</b>	<b>201,801,046</b>	<b>86,186,721</b>	<b>89,760,487</b>	<b>263,914,677</b>	<b>291,561,533</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Property Taxes	23,902,090	18,241,125	3,104,167	2,368,979	27,006,257	20,610,104
Payments in Lieu of Taxes	40,560	1,700,764	0	0	40,560	1,700,764
Pension	3,745,674	3,090,561	96,319	12,198	3,841,993	3,102,759
OPEB	4,491,314	5,015,631	113,636	46,938	4,604,950	5,062,569
<b>Total Deferred Inflows of Resources</b>	<b>32,179,638</b>	<b>28,048,081</b>	<b>3,314,122</b>	<b>2,428,115</b>	<b>35,493,760</b>	<b>30,476,196</b>
<b>NET POSITION</b>						
Net Investment in						
Capital Assets	65,856,664	58,047,181	124,804,584	90,813,660	190,661,248	148,860,841
Restricted	47,380,706	49,265,932	239,861	38,080	47,620,567	49,304,012
Unrestricted	(25,122,680)	(25,343,983)	58,659,544	56,502,694	33,536,864	31,158,711
<b>Total Net Position</b>	<b>\$88,114,690</b>	<b>\$81,969,130</b>	<b>\$183,703,989</b>	<b>\$147,354,434</b>	<b>\$271,818,679</b>	<b>\$229,323,564</b>

The net pension liability (NPL) is reported by the City at December 31, 2024 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The City previously adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB, net pension asset, and net OPEB asset.

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Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability/asset and the net OPEB liability/asset to equal the City's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

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In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability/asset and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Total assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$271,818,679 at the close of 2024.

The largest portion of the City's total net position reflects investments in capital assets (e.g. construction in progress, land, land improvements, buildings and improvements, furniture and equipment, vehicles, and various infrastructure), less any related debt to acquire those assets that is still outstanding along with any related deferred outflows/inflows of resources. The City uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Total assets and deferred outflows of resources increased by \$19,865,823 from 2023 to 2024, while the City's total liabilities and deferred inflows of resources decreased by \$22,629,292. Total net position increased \$42,495,115 with governmental activities comprising \$6,145,560 and business-type activities comprising \$36,349,555 of that amount. Most of the increase in net position is because of the increase in business-type capital assets and an increase in grant revenue.

In order to further understand what makes up the changes in net position for the current year, the table on the next page gives readers further details regarding the results of activities for the current year compared to prior year.

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	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
<b>REVENUES</b>						
Program Revenues:						
Charges for Services	\$10,635,716	\$10,741,253	\$29,128,479	\$27,822,946	\$39,764,195	\$38,564,199
Operating Grants and Contributions	7,024,845	15,152,208	299,879	344,998	7,324,724	15,497,206
Capital Grants and Contributions	2,025,719	1,644,880	25,184,392	9,425,336	27,210,111	11,070,216
Total Program Revenues	19,686,280	27,538,341	54,612,750	37,593,280	74,299,030	65,131,621
General Revenues:						
Property Taxes	18,797,991	19,126,559	2,441,304	2,484,008	21,239,295	21,610,567
Municipal Income Taxes	35,001,496	33,386,202	0	0	35,001,496	33,386,202
Payments in Lieu of Taxes	1,715,089	1,688,333	0	0	1,715,089	1,688,333
Grants and Entitlements	3,161,512	2,470,726	0	0	3,161,512	2,470,726
Investment Income	5,773,020	6,155,628	1,250,184	1,450,682	7,023,204	7,606,310
Sale of Capital Assets	0	0	545,762	0	545,762	0
All Other Revenues	1,791,592	296,901	644,693	231,708	2,436,285	528,609
Total General Revenues	66,240,700	63,124,349	4,881,943	4,166,398	71,122,643	67,290,747
<b>Total Revenues</b>	<b>85,926,980</b>	<b>90,662,690</b>	<b>59,494,693</b>	<b>41,759,678</b>	<b>145,421,673</b>	<b>132,422,368</b>
<b>EXPENSES</b>						
Program Expenses:						
Security of Persons and Property:						
Police and Others	19,784,724	19,556,893	0	0	19,784,724	19,556,893
Fire	16,178,019	17,457,158	0	0	16,178,019	17,457,158
Public Health Services	2,435,415	2,319,527	0	0	2,435,415	2,319,527
Leisure Time Activities	4,034,336	3,825,175	0	0	4,034,336	3,825,175
Community Environment	8,339,727	8,125,581	0	0	8,339,727	8,125,581
Basic Utility Services	4,698,430	4,701,809	0	0	4,698,430	4,701,809
Transportation	5,990,287	3,920,904	0	0	5,990,287	3,920,904
General Government	16,491,428	24,023,783	0	0	16,491,428	24,023,783
Interest and Fiscal Charges	2,667,375	1,984,931	0	0	2,667,375	1,984,931
Water	0	0	11,131,863	9,967,211	11,131,863	9,967,211
Sewer	0	0	10,136,327	9,950,436	10,136,327	9,950,436
Parking Facilities	0	0	479,783	594,951	479,783	594,951
Winterhurst Ice Rink	0	0	558,844	846,817	558,844	846,817
<b>Total Expenses</b>	<b>80,619,741</b>	<b>85,915,761</b>	<b>22,306,817</b>	<b>21,359,415</b>	<b>102,926,558</b>	<b>107,275,176</b>
Change in Net Position before Transfers	5,307,239	4,746,929	37,187,876	20,400,263	42,495,115	25,147,192
Transfers	838,321	(511,871)	(838,321)	511,871	0	0
Change in Net Position	6,145,560	4,235,058	36,349,555	20,912,134	42,495,115	25,147,192
Net Position - Beginning of Year	81,969,130	77,734,072	147,354,434	126,442,300	229,323,564	204,176,372
<b>Net Position - End of Year</b>	<b>\$88,114,690</b>	<b>\$81,969,130</b>	<b>\$183,703,989</b>	<b>147,354,434</b>	<b>\$271,818,679</b>	<b>\$229,323,564</b>

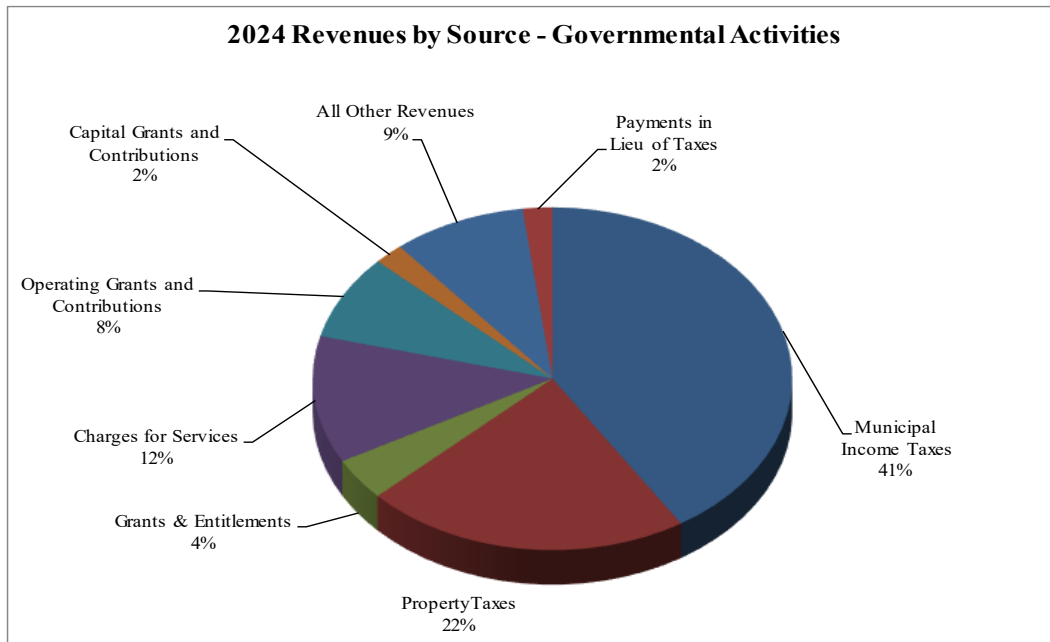
### Governmental Activities

Several types of revenues fund the City's governmental activities, with the City's municipal income tax being the biggest contributor. The income tax rate was 1.5 percent in 2024. Both residents and non-residents who work inside the City are subject to the income tax.

However, residents of the City are granted a credit for income taxes paid to other municipalities to a maximum of one-half of one percent of income earned outside the City. The income tax revenue for 2024 was \$35,001,496. Of the \$85,926,980 in total governmental revenues, income tax accounts for 41 percent of that total. Property taxes and payment in lieu of taxes of \$20,513,080 account for 24 percent of total revenues. Operating/capital grants and contributions, and general revenues from grants and entitlements account for 14 percent of total revenues, and charges for services, investment income and other revenue make up the remaining 21 percent.

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General revenues from grants and entitlements, such as local government funds, are also revenue generators. The City monitors its sources of revenues very closely for fluctuations, especially income tax.



Total revenues for governmental activities decreased by \$4,735,710 from 2023 to 2024. Operating grants and contributions experienced the largest decrease of \$8,127,363 due to a decrease in ARPA funds in 2024. The decrease is offset by an increase in municipal income tax revenues and all other revenues due to an increased collection amount of employer withholdings due to a rise in employees working from home.

The provisions of GASB Statements 68 and 75 require the City to recognize a pension/OPEB accrual adjustment that increased expenses by \$2,640,202 in 2024 and increased expenses by \$5,612,849 in 2023. As a result, it is difficult to ascertain the true operational cost of services and the changes in cost of service from year to year. The table below shows the total expenses by function with the GASB Statements 68 and 75 pension and OPEB expenses removed.

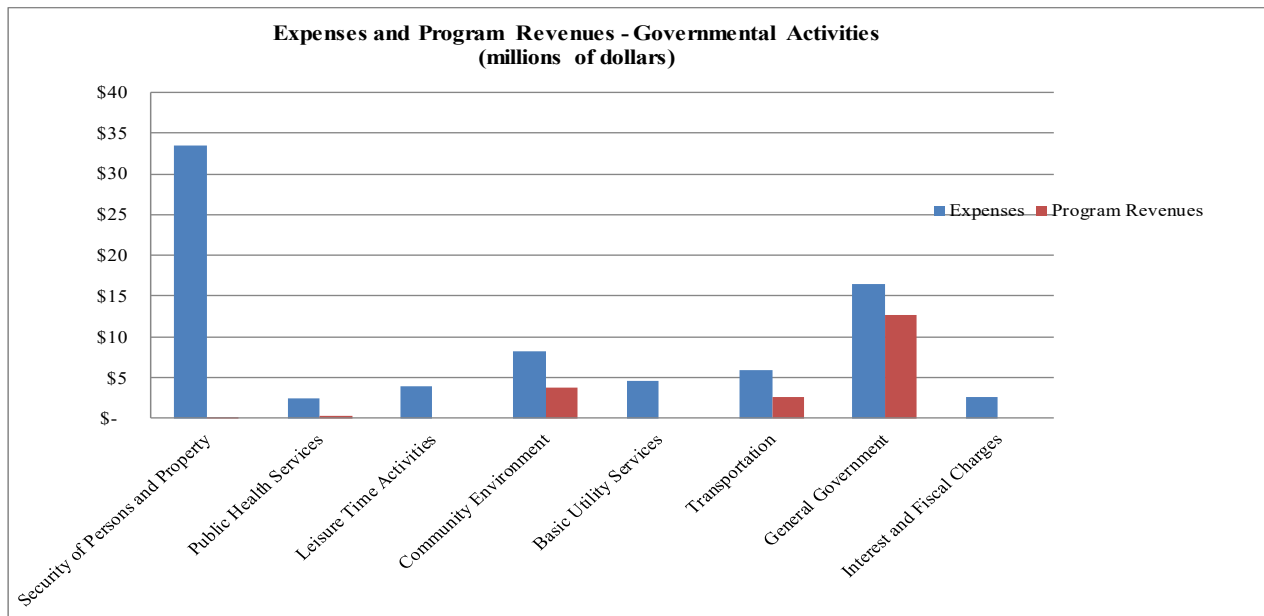
	Governmental Activities	
	2024	2023
<b>EXPENSES</b>		
Program Expenses:		
Security of Persons and Property:		
Police and Others	\$ 18,278,749	\$ 17,348,755
Fire	15,231,118	14,517,969
Public Health Services	2,420,594	2,281,192
Leisure Time Activities	4,014,832	3,780,133
Community Environment	8,301,844	8,034,181
Basic Utility Services	4,673,016	4,637,047
Transportation	5,970,891	3,871,520
General Government	16,421,120	23,847,184
Interest and Fiscal Charges	2,667,375	1,984,931
<b>Total Expenses</b>	<b>\$ 77,979,539</b>	<b>\$ 80,302,912</b>

**City of Lakewood, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

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Total expenses (from table on the previous page) of governmental activities for 2024 were \$77,979,539. The largest program function for the City relates to Security of Persons and Property, which includes the Police and Fire departments. Total Security of Persons and Property accounted for program expenses of \$33,509,867 which is 43 percent of the program expenses for governmental activities. General Government is the next largest program expense at 21 percent, followed by Community Environment expenses of 11percent.

Total expenses of governmental activities decreased by \$2,323,373 from 2023 to 2024. This was mainly due to wage and benefit changes in General Government and fire.



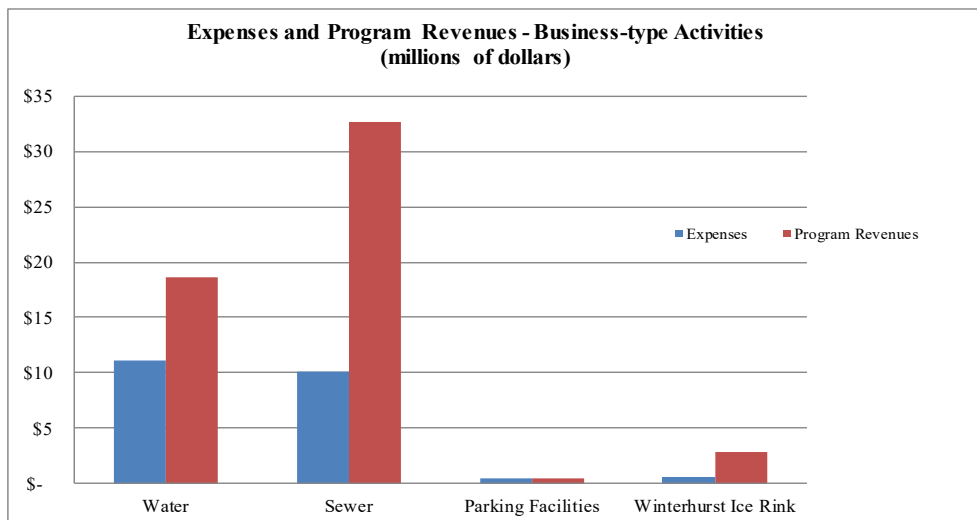
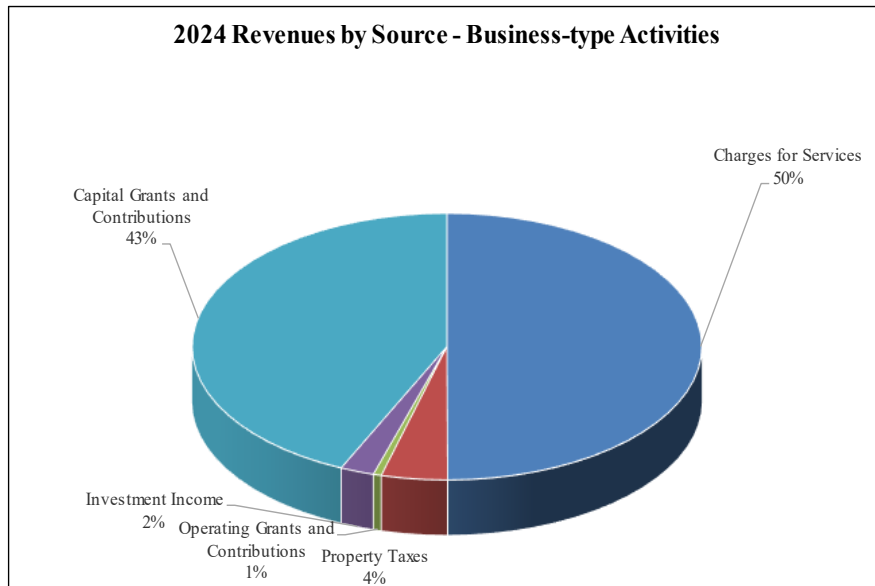
### **Business-Type Activities**

Business-type activities increased the City's net position by \$36,349,555. The increase is due primarily to the City's efforts to keep expenses in line with revenues and the increase in capital grants and contributions. Total expenses of business-type activities were \$22,306,817, with the Water and Sewer Department each comprising 47 percent of that amount. Total revenues increased by \$17,019,470 due to the increase in ARPA grant revenues. Total expenses increased by \$947,402 from 2023 to 2024.



**City of Lakewood, Ohio**  
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### **Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### ***Governmental Funds***

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance serves as a useful measure of a government's net resource available for spending at the end of the fiscal year. Information about the City's governmental funds begins on page 24. These funds are accounted for using the modified accrual basis of accounting.

**City of Lakewood, Ohio**  
*Management's Discussion and Analysis*  
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As of December 31, 2024, the City's governmental funds reported combined ending fund balances of \$72,430,244, a \$438,753 increase from 2023. Of that amount, \$14,427,248 constitutes unassigned fund balances, which are available for spending at the government's discretion. The remainder of fund balance is classified as nonspendable, restricted, committed or assigned to indicate that it is not available for new spending and will be used for loans and to liquidate contracts and purchases of the prior period.

The General Fund had total revenues of \$61,223,414 and expenditures of \$59,783,847 (not including other financing sources and uses) leaving an increase in fund balance of \$3,066,437 after other financing sources and uses. This increase is primarily due to an increase in interest revenue and change in fair market value.

The General Fund is the chief operating fund of the City. At the end of the current year, the unassigned fund balance of the General Fund was \$14,454,848, while the total fund balance reached \$27,391,890. As a measure of the General Fund's liquidity, it is useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents approximately 24 percent of total General Fund expenditures (including other financing uses), while total fund balance represents 46 percent of that same amount.

The Police and Fire Pension Fund had total revenues of \$4,375,770 and expenditures of \$3,807,094 with a change in fund balance of \$568,676. The increase is due to an increase in property taxes in 2023 due to an increase in delinquent tax collections.

The Community Development Block Grant had total revenues of \$2,054,066 and expenditures of \$2,049,542 with a net change in fund balance of \$4,524.

The Lakewood Hospital Fund had total revenues of \$493,881 and expenditures of \$849,625 with a net change in fund balance of (\$789,535). The increase is due to a decrease in community environment expenditure.

The American Rescue Plan Fund had total revenues of \$509,134 and expenditures of \$509,134. The fund balance at year end was \$0.

The Debt Service Fund had total revenues of \$5,717,412 expenditures of \$34,301,757, and a net change in fund balance after other financing sources and uses of \$709,988. The fund balance increase was due to an increase in bond anticipation notes issued.

The Permanent Capital Improvement Fund had total revenues of \$3,309,378 and expenditures of \$15,278,070 with a net change in fund balance after other financing uses of (\$3,649,643). The decrease in fund balance is due to an increase in bond anticipation notes issued.

***Proprietary Funds***

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of all enterprise funds at the end of the year amounted to \$58,659,544. The City's Water and Sewer Funds experienced increases in net position during 2024. The City's efforts to keep utility rates sufficient to cover expenses are evident in the increases in net position for 2024.

**City of Lakewood, Ohio**  
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**General Fund Budgetary Highlights**

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. During 2024, the City amended its General Fund budget on various occasions. All recommendations for budget changes come to the Finance Committee of City Council for review before going to the whole Council for Ordinance enactment on the change. The legal level of budgetary control is at the object level (i.e. personnel costs). Adjustments to the budget can only be made within a department and then within each category. The General Fund supports many of our major activities such as the Police, Fire and Refuse departments, as well as most legislative and executive activities. The General Fund is monitored closely, looking for possible revenue shortfalls or overspending by individual departments.

For the General Fund, original and final budgeted revenues and other financing sources were \$56,575,201. Actual revenues were \$59,915,229. Due to economic factors during the year, all categories except for licenses, permits and fees, fines and forfeitures, and intergovernmental revenues were higher in 2024 compared to 2023. Original General Fund budgeted expenditures and other financing uses were \$67,109,605 and the final amended budget was \$73,077,372. Actual General Fund expenditures and other financing uses were \$70,405,312 or \$2,672,060 less than budgeted due to operating expenditures less than originally estimated in all programs of the General Fund. The City's ending unencumbered cash balance in the General Fund of \$10,734,675 was \$6,012,088 above the final budgeted amount of \$4,722,587.

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**City of Lakewood, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

**Capital Assets and Debt Administration**

**Capital Assets** - The City's investment in capital assets for governmental and business-type activities as of December 31, 2024, amounts to \$335,236,923 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings and improvements, land improvements, furniture and equipment, vehicles, roads, traffic signals, sidewalks, curbing, water lines, and sewer lines.

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Land	\$6,270,477	\$6,270,477	\$78,140	\$78,140	\$6,348,617	\$6,348,617
Construction in progress	14,188,916	7,828,783	51,366,955	19,231,287	65,555,871	27,060,070
<b>Total Non-Depreciable</b>	<b>20,459,393</b>	<b>14,099,260</b>	<b>51,445,095</b>	<b>19,309,427</b>	<b>71,904,488</b>	<b>33,408,687</b>
Land improvements	16,348,444	16,973,239	11,478,198	11,872,903	27,826,642	28,846,142
Buildings and improvements	25,747,233	22,574,401	44,092,446	44,733,583	69,839,679	67,307,984
Furniture and equipment	2,127,615	2,150,498	1,976,175	2,181,673	4,103,790	4,332,171
Vehicles	11,904,771	10,330,114	1,311,457	1,325,832	13,216,228	11,655,946
Infrastructure:						
Roads	46,422,307	45,180,576	0	0	46,422,307	45,180,576
Traffic Signals	3,797,420	3,989,903	0	0	3,797,420	3,989,903
Sidewalks	7,356,051	7,124,241	59,259	59,910	7,415,310	7,184,151
Curbing	771,684	783,098	0	0	771,684	783,098
Water Lines	0	0	56,522,087	57,323,368	56,522,087	57,323,368
Sewer Lines	0	0	33,417,288	33,763,993	33,417,288	33,763,993
<b>Total Depreciable,</b>						
<b>Net of Depreciation</b>	<b>114,475,525</b>	<b>109,106,070</b>	<b>148,856,910</b>	<b>151,261,262</b>	<b>263,332,435</b>	<b>260,367,332</b>
<b>Total Capital Assets,</b>						
<b>Net of Depreciation</b>	<b>\$134,934,918</b>	<b>\$123,205,330</b>	<b>\$200,302,005</b>	<b>\$170,570,689</b>	<b>\$335,236,923</b>	<b>\$293,776,019</b>

The total increase in the City's capital assets for the current fiscal year was \$41,460,904, a \$11,729,588 increase for governmental activities and a \$29,731,316 increase for business-type activities. The most significant increase in capital assets came in construction in progress.

See Note 10 of the Basic Financial Statements for additional information on the City's capital assets.

**Debt** – As of December 31, 2024, the City had \$133,342,484 in bonds, notes, loans, and financed purchases outstanding. Of this amount, \$14,803,571 is due within one year.

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
General Obligation Notes -						
Long-term	\$6,329,785	\$28,193,746	\$0	\$9,566,541	\$6,329,785	\$37,760,287
General Obligation Bonds	57,818,326	31,415,418	44,520,395	37,006,687	102,338,721	68,422,105
OPWC Loans	0	0	676,314	12,566,097	676,314	12,566,097
OWDA Loan	0	0	16,766,709	17,189,383	16,766,709	17,189,383
Financed Purchases	5,985,278	5,274,698	1,245,677	1,269,587	7,230,955	6,544,285
<b>Total Outstanding Debt</b>	<b>\$70,133,389</b>	<b>\$64,883,862</b>	<b>\$63,209,095</b>	<b>\$77,598,295</b>	<b>\$133,342,484</b>	<b>\$142,482,157</b>

General Obligation Notes represent unvoted general obligation bond anticipation notes payable from ad valorem property taxes.

**City of Lakewood, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

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The General Obligation Bonds outstanding are comprised of unvoted general obligation bonds of the City payable from ad valorem property taxes.

The City's overall legal debt margin was \$88,063,219 at December 31, 2024.

See Notes 11, 12, and 13 of the Basic Financial Statements for additional information on the City's debt.

**Current Financial Related Activities**

American Rescue Plan Act (ARPA) – Lakewood received \$47,219,575 of federal funding provided for in the ARPA passed by the United States Congress in March of 2021. The City is in the process of obligating and spending all ARPA funds in compliance with provisions outlined in the legislation and rules set forth by the US Treasury. Mayor George proposed, and the Lakewood City Council approved various projects and uses for the funds which must be spent or obligated by December 31, 2024, with project completion required by December 31, 2026. As of December 31, 2024, \$5,300,000 are obligated, but unspent.

**Contacting the City's Finance Department**

This annual comprehensive financial report conforms with stringent governmental accounting standards and is designed to provide citizens, taxpayers, creditors, and investors with a detailed financial report that provides financial transparency in public funds received, spent, invested, and held in trust with the City of Lakewood, Ohio. Questions concerning information in this report or associated with the City's finances should be directed to the Director of Finance, 12650 Detroit Avenue, Lakewood, OH 44107; email [finance@lakewoodoh.net](mailto:finance@lakewoodoh.net); call (216)-529-6090; or visit the City's finance department on the City website: <https://www.lakewoodoh.gov/finance/>.

## Basic Financial Statements

**City of Lakewood, Ohio**  
*Statement of Net Position*  
*December 31, 2024*

	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Equity in Pooled Cash and Cash Equivalents	\$66,864,373	\$58,820,266	\$125,684,639
Cash and Cash Equivalents:			
In Segregated Accounts	1,366,307	2,292,903	3,659,210
With Fiscal Agents	1,540,254	425,525	1,965,779
With Escrow Agents	1,379,967	0	1,379,967
Materials and Supplies Inventory	530,545	439,753	970,298
Accounts Receivable	1,234,918	5,210,353	6,445,271
Less: Allowance for Doubtful Accounts	0	(75,036)	(75,036)
Accrued Interest Receivable	396,778	158,778	555,556
Intergovernmental Receivable	4,456,590	217,670	4,674,260
Internal Balances	206,933	(206,933)	0
Prepaid Items	733,499	0	733,499
Municipal Income Taxes Receivable	19,394,680	0	19,394,680
Property Taxes Receivable	24,608,733	3,195,939	27,804,672
Special Assessments Receivable	1,558,203	0	1,558,203
Payments in Lieu of Taxes Receivable	40,560	0	40,560
Loans Receivable	1,114,434	0	1,114,434
Assets Held for Resale	8,896,839	0	8,896,839
Net Pension Asset	155,642	42,545	198,187
Net OPEB Asset	721,868	197,316	919,184
Nondepreciable Capital Assets	20,459,393	51,445,095	71,904,488
Depreciable Capital Assets	114,475,525	148,856,910	263,332,435
<b>Total Assets</b>	<b>270,136,041</b>	<b>271,021,084</b>	<b>541,157,125</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferral on Refunding	53,246	124,197	177,443
Pension	24,691,845	1,880,326	26,572,171
OPEB	3,141,152	179,225	3,320,377
<b>Total Deferred Outflows of Resources</b>	<b>27,886,243</b>	<b>2,183,748</b>	<b>30,069,991</b>
<b>LIABILITIES</b>			
Accounts Payable	2,125,360	2,205,466	4,330,826
Accrued Wages and Benefits	1,587,001	197,791	1,784,792
Intergovernmental Payable	858,325	100,042	958,367
Accrued Interest Payable	513,304	173,901	687,205
Retainage Payable	953,433	2,292,903	3,246,336
Unearned Revenue	4,123,190	0	4,123,190
Long-term Liabilities:			
Due within one year	15,834,292	4,041,665	19,875,957
Due in more than one year:			
Net Pension Liability (See Note 15)	82,896,740	5,849,818	88,746,558
Net OPEB Liability (See Note 16)	4,647,354	0	4,647,354
Other Amounts	64,188,957	71,325,135	135,514,092
<b>Total Liabilities</b>	<b>177,727,956</b>	<b>86,186,721</b>	<b>263,914,677</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Property Taxes	23,902,090	3,104,167	27,006,257
Payments in Lieu of Taxes	40,560	0	40,560
Pension	3,745,674	96,319	3,841,993
OPEB	4,491,314	113,636	4,604,950
<b>Total Deferred Inflows of Resources</b>	<b>32,179,638</b>	<b>3,314,122</b>	<b>35,493,760</b>
<b>NET POSITION</b>			
Net Investment in Capital Assets	65,856,664	124,804,584	190,661,248
Restricted for:			
Capital Projects	8,225,474	0	8,225,474
Debt Service	11,956,965	0	11,956,965
Streets and Highways	1,585,920	0	1,585,920
Community Development	1,161,821	0	1,161,821
Pension/OPEB	877,510	239,861	1,117,371
Courts	988,590	0	988,590
Lakewood Hospital	17,205,660	0	17,205,660
Police and Fire	4,586,174	0	4,586,174
Office on Aging	456,746	0	456,746
Other Purposes	335,846	0	335,846
Unrestricted	(25,122,680)	58,659,544	33,536,864
<b>Total Net Position</b>	<b>\$88,114,690</b>	<b>\$183,703,989</b>	<b>\$271,818,679</b>

The notes to the financial statements are an integral part of this statement.

**City of Lakewood, Ohio**  
*Statement of Activities*  
For the Year Ended December 31, 2024

		Program Revenues		
		Charges for	Operating	Capital
	Expenses	Services	Grants and Contributions	Grants and Contributions
<b>Primary Government:</b>				
<b>Governmental activities:</b>				
Security of Persons and Property:				
Police and Others	\$19,784,724	\$3,447	\$150,262	\$0
Fire	16,178,019	0	29,692	0
Public Health Services	2,435,415	9,283	273,573	0
Leisure Time Activities	4,034,336	0	0	0
Community Environment	8,339,727	763,731	2,848,127	233,148
Basic Utility Services	4,698,430	0	0	0
Transportation	5,990,287	826	2,622,025	10,099
General Government	16,491,428	9,858,429	1,101,166	1,782,472
Interest	2,667,375	0	0	0
<b>Total Governmental activities</b>	<b>80,619,741</b>	<b>10,635,716</b>	<b>7,024,845</b>	<b>2,025,719</b>
<b>Business-type activities:</b>				
Water	11,131,863	13,224,443	0	5,382,244
Sewer	10,136,327	15,428,585	299,879	16,909,800
Parking Facilities	479,783	475,451	0	0
Winterhurst Ice Rink	558,844	0	0	2,892,348
<b>Total Business-type activities</b>	<b>22,306,817</b>	<b>29,128,479</b>	<b>299,879</b>	<b>25,184,392</b>
<b>Total Primary Government</b>	<b>\$102,926,558</b>	<b>\$39,764,195</b>	<b>\$7,324,724</b>	<b>\$27,210,111</b>

**General Revenues:**

Property Taxes levied for:

- General Purposes
- Debt Service Purpose
- Police and Fire Pension
- Sewer

Municipal Income Taxes levied for:

- General Purposes

Payments in Lieu of Taxes

Grants & Entitlements not restricted to specific programs

Investment Income

Gain on Sale of Assets

All Other Revenues

Transfers

    Total General Revenues and Transfers

Change in Net Position

Net Position - Beginning of Year

**Net Position - End of Year**

The notes to the financial statements are an integral part of this statement.



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Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business-type Activities	Total
(\$19,631,015)	\$0	(\$19,631,015)
(16,148,327)	0	(16,148,327)
(2,152,559)	0	(2,152,559)
(4,034,336)	0	(4,034,336)
(4,494,721)	0	(4,494,721)
(4,698,430)	0	(4,698,430)
(3,357,337)	0	(3,357,337)
(3,749,361)	0	(3,749,361)
(2,667,375)	0	(2,667,375)
(60,933,461)	0	(60,933,461)
0	7,474,824	7,474,824
0	22,501,937	22,501,937
0	(4,332)	(4,332)
0	2,333,504	2,333,504
0	32,305,933	32,305,933
(60,933,461)	32,305,933	(28,627,528)
10,558,593	0	10,558,593
4,235,645	0	4,235,645
4,003,753	0	4,003,753
0	2,441,304	2,441,304
35,001,496	0	35,001,496
1,715,089	0	1,715,089
3,161,512	0	3,161,512
5,773,020	1,250,184	7,023,204
237,962	545,762	783,724
1,553,630	644,693	2,198,323
838,321	(838,321)	0
67,079,021	4,043,622	71,122,643
6,145,560	36,349,555	42,495,115
81,969,130	147,354,434	229,323,564
\$88,114,690	183,703,989	\$271,818,679

# City of Lakewood, Ohio

## Balance Sheet

### Governmental Funds

December 31, 2024

	General	Police and Fire Pension	Community Development Block Grant	Lakewood Hospital
<b>Assets:</b>				
Equity in Pooled Cash and Cash Equivalents	\$21,307,813	\$4,317,374	\$262,497	\$7,053,551
Cash and Cash Equivalents:				
In Segregated Accounts	412,874	0	99,410	0
With Fiscal Agents	1,540,254	0	0	0
With Escrow Agents	0	0	0	1,379,967
Materials and Supplies Inventory	365,108	0	0	0
Accrued Interest Receivable	375,056	0	0	0
Accounts Receivable	977,731	0	0	27,861
Interfund Receivable	520,000	0	0	0
Intergovernmental Receivable	2,494,070	245,902	3,196	0
Prepaid Items	698,777	0	2,196	32,526
Municipal Income Taxes Receivable	19,394,680	0	0	0
Property Taxes Receivable	13,822,439	5,241,339	0	0
Special Assessments Receivable	36,726	0	0	0
Payments in Lieu of Taxes Receivable	0	0	0	0
Loans Receivable	0	0	1,114,434	0
Assets Held for Resale	161,000	0	0	8,735,839
<b>Total Assets</b>	<u>62,106,528</u>	<u>9,804,615</u>	<u>1,481,733</u>	<u>17,229,744</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
<b>Liabilities:</b>				
Accounts Payable	1,051,090	0	40,445	24,084
Accrued Wages and Benefits	1,456,842	0	17,777	0
Intergovernmental Payable	318,211	466,375	9,454	0
Retainage Payable	0	0	99,410	0
Interfund Payable	940,372	0	125,686	0
Unearned Revenue	0	0	0	0
<b>Total Liabilities</b>	<u>3,766,515</u>	<u>466,375</u>	<u>292,772</u>	<u>24,084</u>
<b>Deferred Inflows of Resources:</b>				
Property Taxes and Payments in Lieu of Taxes	13,425,526	5,090,833	0	0
Unavailable Revenue - Delinquent Property Taxes and Payments in Lieu of Taxes	396,913	150,506	0	0
Unavailable Revenue - Income Taxes	15,530,728	0	0	0
Unavailable Revenue - Other	1,655,888	245,902	0	0
<b>Total Deferred Inflows of Resources</b>	<u>31,009,055</u>	<u>5,487,241</u>	<u>0</u>	<u>0</u>
<b>Fund Balances:</b>				
Nonspendable	1,744,885	0	2,196	32,526
Restricted	0	3,850,999	1,186,765	17,173,134
Committed	0	0	0	0
Assigned	11,131,225	0	0	0
Unassigned (Deficit)	14,454,848	0	0	0
<b>Total Fund Balances</b>	<u>27,330,958</u>	<u>3,850,999</u>	<u>1,188,961</u>	<u>17,205,660</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u><u>\$62,106,528</u></u>	<u><u>\$9,804,615</u></u>	<u><u>\$1,481,733</u></u>	<u><u>\$17,229,744</u></u>

The notes to the financial statements are an integral part of this statement.

<b>American Rescue Plan</b>	<b>Debt Service</b>	<b>Permanent Capital Improvement</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$4,142,365	\$8,322,758	\$8,238,174	\$6,943,738	\$60,588,270
0	0	822,484	31,539	1,366,307
0	0	0	0	1,540,254
0	0	0	0	1,379,967
0	0	0	165,437	530,545
0	21,722	0	0	396,778
0	0	0	229,326	1,234,918
0	0	0	0	520,000
0	260,144	0	1,453,278	4,456,590
0	0	0	0	733,499
0	0	0	0	19,394,680
0	5,544,955	0	0	24,608,733
0	1,521,477	0	0	1,558,203
0	0	0	40,560	40,560
0	0	0	0	1,114,434
0	0	0	0	8,896,839
<u>4,142,365</u>	<u>15,671,056</u>	<u>9,060,658</u>	<u>8,863,878</u>	<u>128,360,577</u>
19,175	0	814,715	174,586	2,124,095
0	0	0	112,382	1,587,001
0	0	0	64,285	858,325
0	0	822,484	31,539	953,433
0	0	0	411,789	1,477,847
<u>4,123,190</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>4,123,190</u>
<u>4,142,365</u>	<u>0</u>	<u>1,637,199</u>	<u>794,581</u>	<u>11,123,891</u>
0	5,385,731	0	40,560	23,942,650
0	159,224	0	0	706,643
0	0	0	0	15,530,728
<u>0</u>	<u>1,781,621</u>	<u>0</u>	<u>943,010</u>	<u>4,626,421</u>
<u>0</u>	<u>7,326,576</u>	<u>0</u>	<u>983,570</u>	<u>44,806,442</u>
0	0	0	165,437	2,005,976
0	8,344,480	7,423,459	5,294,408	43,273,245
0	0	0	1,653,482	1,653,482
0	0	0	0	11,131,225
<u>0</u>	<u>0</u>	<u>0</u>	<u>(27,600)</u>	<u>14,366,316</u>
<u>0</u>	<u>8,344,480</u>	<u>7,423,459</u>	<u>7,085,727</u>	<u>72,430,244</u>
<u>\$4,142,365</u>	<u>\$15,671,056</u>	<u>\$9,060,658</u>	<u>\$8,863,878</u>	<u>\$128,360,577</u>

**City of Lakewood, Ohio**  
*Reconciliation of Total Governmental Fund Balances to  
Net Position of Governmental Activities  
December 31, 2024*

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<b>Total Governmental Funds Balance</b>	\$72,430,244
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*Amounts reported for Governmental Activities in the Statement of Net Position are different because:*

Capital Assets used in Governmental Activities are not financial resources and, therefore, are not reported in the funds	134,934,918
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Other long-term assets are not available to pay for current-period expenditures and, therefore, are unavailable revenues in the funds:

Delinquent property taxes	706,643	
Municipal income taxes	15,530,728	
Special assessments	1,558,203	
Intergovernmental	3,068,218	
Total		20,863,792

In the Statement of Activities, interest is accrued on outstanding bonds, whereas in Governmental funds, an interest expenditure is reported when due.	(513,304)
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Internal Service funds are used by management to charge the costs of certain activities, such as insurance to individual funds. The assets and liabilities of the Internal Service funds are included in Governmental Activities in the Statement of Net Position.

Net position	6,274,838	
Claims payable	1,164,780	
Total		7,439,618

The net pension liability and net OPEB liability are not due and payable in the current period; and the net pension asset and net OPEB asset are not available for spending in the current period; therefore, the liability, asset, and related deferred inflows/outflows are not reported in governmental funds:

Deferred Outflows - Pension	24,691,845	
Deferred Inflows - Pension	(3,745,674)	
Net Pension Liability	(82,896,740)	
Net Pension Asset	155,642	
Net OPEB Asset	721,868	
Deferred Outflows - OPEB	3,141,152	
Deferred Inflows - OPEB	(4,491,314)	
Net OPEB Liability	(4,647,354)	
Total		(67,070,575)

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds:

Long-term notes payable	(6,329,785)	
General obligation bonds	(51,917,617)	
Unamortized debt premiums	(5,900,709)	
Deferrals on refunding	53,246	
Financed Purchases	(5,985,278)	
Claims payable	(1,164,780)	
Compensated absences	(8,725,080)	
Total		(79,970,003)

<b>Net Position of Governmental Activities</b>	<b>\$88,114,690</b>
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The notes to the financial statements are an integral part of this statement.



**City of Lakewood, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2024*

	<b>General</b>	<b>Police and Fire Pension</b>	<b>Community Development Block Grant</b>	<b>Lakewood Hospital</b>
<b>REVENUES</b>				
Property Taxes	\$10,650,396	\$4,038,563	\$0	\$0
Municipal Income Taxes	33,111,647	0	0	0
Payments in Lieu of Taxes	0	0	0	0
Intergovernmental	4,957,676	337,207	2,054,066	0
Interest	5,416,727	0	0	0
Fees, Licenses, and Permits	2,019,970	0	0	0
Fines and Forfeitures	1,775,003	0	0	0
Charges for Services	2,924,466	0	0	485,179
Contributions and Donations	0	0	0	0
Special Assessments	0	0	0	0
All Other Revenues	367,529	0	0	8,702
<b>Total Revenues</b>	<b>61,223,414</b>	<b>4,375,770</b>	<b>2,054,066</b>	<b>493,881</b>
<b>EXPENDITURES</b>				
Security of Persons and Property:				
Police and Other	15,990,848	1,763,379	0	0
Fire	12,698,166	2,043,715	0	3,456
Public Health Services	1,128,575	0	0	0
Leisure Time Activities	3,089,723	0	0	0
Community Environment	4,317,456	0	2,049,542	846,169
Basic Utility Services	4,295,136	0	0	0
Transportation	0	0	0	0
General Government	14,596,421	0	0	0
Capital Outlay	1,518,863	0	0	0
Debt Service:				
Principal Retirement	2,042,420	0	0	0
Interest and Fiscal Charges	106,239	0	0	0
Debt Issuance Costs	0	0	0	0
<b>Total Expenditures</b>	<b>59,783,847</b>	<b>3,807,094</b>	<b>2,049,542</b>	<b>849,625</b>
Excess of Revenues Over (Under) Expenditures	1,439,567	568,676	4,524	(355,744)
<b>OTHER FINANCING SOURCES (USES)</b>				
Sale of Capital Assets	214,311	0	0	0
Issuance of Financed Purchases	2,753,000	0	0	0
General Obligation Bond Debt Issued	0	0	0	0
Bond Anticipation Notes Issued	0	0	0	0
Premium on Debt Issuance	0	0	0	0
Transfers In	2,148,659	0	0	0
Transfers Out	(3,489,100)	0	0	(433,791)
<b>Total Other Financing Sources (Uses)</b>	<b>1,626,870</b>	<b>0</b>	<b>0</b>	<b>(433,791)</b>
Net Change in Fund Balances	3,066,437	568,676	4,524	(789,535)
 Fund Balances - Beginning of Year	 24,264,521	 3,282,323	 1,184,437	 17,995,195
<b>Fund Balances - End of Year</b>	<b>\$27,330,958</b>	<b>\$3,850,999</b>	<b>\$1,188,961</b>	<b>\$17,205,660</b>

The notes to the financial statements are an integral part of this statement.

American Rescue Plan	Debt Service	Permanent Capital Improvement	Other Governmental Funds	Total Governmental Funds
\$0	\$4,272,472	\$0	\$0	\$18,961,431
0	0	0	0	33,111,647
0	0	0	1,766,215	1,766,215
509,134	520,427	1,790,515	4,102,803	14,271,828
0	353,624	0	2,669	5,773,020
0	0	0	0	2,019,970
0	0	0	282,484	2,057,487
0	0	0	105,203	3,514,848
0	0	0	23,265	23,265
0	558,450	0	10,099	568,549
0	12,439	1,518,863	96,152	2,003,685
509,134	5,717,412	3,309,378	6,388,890	84,071,945
0	0	0	134,053	17,888,280
0	0	0	0	14,745,337
0	0	0	1,128,463	2,257,038
0	0	0	0	3,089,723
389,959	0	0	1,006,210	8,609,336
0	0	0	0	4,295,136
0	0	0	3,183,081	3,183,081
119,175	63,415	0	1,261,886	16,040,897
0	0	15,278,070	0	16,796,933
0	30,631,833	0	385,665	33,059,918
0	3,321,422	0	12,870	3,440,531
0	285,087	0	0	285,087
509,134	34,301,757	15,278,070	7,112,228	123,691,297
0	(28,584,345)	(11,968,692)	(723,338)	(39,619,352)
0	0	0	242,853	457,164
0	0	0	0	2,753,000
0	26,358,713	0	0	26,358,713
0	0	6,320,000	0	6,320,000
0	3,295,958	34,949	0	3,330,907
0	1,800,000	1,964,100	1,333,791	7,246,550
0	(2,160,338)	0	(325,000)	(6,408,229)
0	29,294,333	8,319,049	1,251,644	40,058,105
0	709,988	(3,649,643)	528,306	438,753
0	7,634,492	11,073,102	6,557,421	71,991,491
0	\$8,344,480	\$7,423,459	\$7,085,727	\$72,430,244

**City of Lakewood, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances  
of Governmental Funds to the Statement of Activities  
For the Year Ended December 31, 2024*

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<b>Net Change in Fund Balances-Total Governmental Funds</b>	<b>\$438,753</b>
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*Amounts reported for Governmental Activities in the Statement of Activities  
are different because:*

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.

Capital Outlay	16,597,634	
Depreciation	(4,099,995)	
Total		12,497,639

In the Statement of Activities, only the loss on the disposal of capital assets is reported, whereas, in the Governmental Funds, the proceeds from the disposals increase financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the capital assets.

(768,051)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.

Delinquent property taxes	(163,440)	
Delinquent payments in lieu of taxes	(51,126)	
Municipal income taxes	1,889,849	
Special assessments	(308,926)	
Intergovernmental	250,716	
Total		1,617,073

Other financing sources in the Governmental funds increase long-term liabilities in the Statement of Net Position. These sources were attributed to the issuance of Bond Anticipation Notes, General Obligation Bonds, and the respective premiums issued.

(38,762,620)

Repayment of principal on capital leases, bonds, notes, and loans are expenditures in the Governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

33,059,918

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows

Pension		5,897,582
OPEB		113,631

Except for amounts reported as deferred inflows/outflows, changes in the net pension liability, net pension asset, and net OPEB liability are reported as pension/OPEB expense in the statement of activities.

Pension		(8,498,990)
OPEB		(152,422)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental funds.

Compensated absences	(596,202)	
Accrued interest on bonds	625,392	
Amortization of bond and note premiums	453,175	
Amortization of loss on refunding	(20,324)	
Total		462,041

Internal Service funds are used by management to charge costs to certain activities, such as insurance to individual funds. The net revenue (expense) of Internal Service funds are reported in the Governmental Activities.

241,006

<b>Change in Net Position of Governmental Activities</b>	<b>\$6,145,560</b>
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The notes to the financial statements are an integral part of this statement.



**City of Lakewood, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances –  
Budget (Non-GAAP Basis) and Actual  
General Fund  
For the Year Ended December 31, 2024*

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>				
Property Taxes	\$10,199,524	\$10,199,524	\$10,650,396	\$450,872
Municipal Income Taxes	32,628,414	32,628,414	33,220,988	592,574
Charges for Services	2,725,000	2,725,000	3,288,022	563,022
Licenses, Permits and Fees	1,837,600	1,837,600	2,019,970	182,370
Fines and Forfeitures	1,375,700	1,375,700	1,241,925	(133,775)
Intergovernmental	4,000,400	4,000,400	4,609,318	608,918
Interest	2,550,000	2,550,000	3,844,770	1,294,770
Miscellaneous	493,563	493,563	363,529	(130,034)
<i>Total Revenues</i>	<u>55,810,201</u>	<u>55,810,201</u>	<u>59,238,918</u>	<u>3,428,717</u>
<b>Expenditures</b>				
<b>Current:</b>				
General Government	21,277,293	23,932,816	23,023,577	909,239
Security of Persons and Property	29,357,526	29,399,671	28,610,524	789,147
Public Health Services	1,426,818	1,328,318	1,167,231	161,087
Community Environment	4,976,238	5,756,837	5,589,487	167,350
Basic Utility Services	5,260,496	5,237,996	4,743,766	494,230
Leisure Time Activities	3,461,234	3,467,734	3,321,627	146,107
<i>Total Expenditures</i>	<u>65,759,605</u>	<u>69,123,372</u>	<u>66,456,212</u>	<u>2,667,160</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(9,949,404)</u>	<u>(13,313,171)</u>	<u>(7,217,294)</u>	<u>6,095,877</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	115,000	115,000	214,311	99,311
Advance In	650,000	650,000	462,000	(188,000)
Transfers Out	(800,000)	(3,490,000)	(3,489,100)	900
Advance Out	(550,000)	(464,000)	(460,000)	4,000
<i>Total Other Financing Sources (Uses)</i>	<u>(585,000)</u>	<u>(3,189,000)</u>	<u>(3,272,789)</u>	<u>(83,789)</u>
<i>Net Change in Fund Balance</i>	<u>(10,534,404)</u>	<u>(16,502,171)</u>	<u>(10,490,083)</u>	<u>6,012,088</u>
<i>Fund Balance Beginning of Year</i>	<u>10,664,571</u>	<u>10,664,571</u>	<u>10,664,571</u>	<u>0</u>
<i>Prior Year Encumbrances Appropriated</i>	<u>10,560,187</u>	<u>10,560,187</u>	<u>10,560,187</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$10,690,354</u>	<u>\$4,722,587</u>	<u>\$10,734,675</u>	<u>\$6,012,088</u>

The notes to the financial statements are an integral part of this statement.

## City of Lakewood, Ohio

### Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Basis) and Actual Police and Fire Pension Fund For the Year Ended December 31, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>				
Property Taxes	\$3,862,325	\$3,862,325	\$4,038,563	\$176,238
Intergovernmental	492,880	492,880	491,936	(944)
<i>Total Revenues</i>	<u>4,355,205</u>	<u>4,355,205</u>	<u>4,530,499</u>	<u>175,294</u>
<b>Expenditures</b>				
<b>Current:</b>				
Security of Persons and Property:				
Fringe Benefits Police	2,194,010	2,194,010	1,868,763	325,247
Fringe Benefits Fire	2,312,300	2,312,300	2,123,644	188,656
Total Expenditures	<u>4,506,310</u>	<u>4,506,310</u>	<u>3,992,407</u>	<u>513,903</u>
<i>Net Change in Fund Balance</i>	(151,105)	(151,105)	538,092	689,197
<i>Fund Balance Beginning of Year</i>	<u>3,685,532</u>	<u>3,685,532</u>	<u>3,685,532</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$3,534,427</u></u>	<u><u>\$3,534,427</u></u>	<u><u>\$4,223,624</u></u>	<u><u>\$689,197</u></u>

The notes to the financial statements are an integral part of this statement.

**City of Lakewood, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances –  
 Budget (Non-GAAP Basis) and Actual  
 Community Development Block Grant Fund  
 For the Year Ended December 31, 2024*

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>				
Intergovernmental	\$3,050,000	\$2,100,000	\$2,114,332	\$14,332
<b>Expenditures</b>				
<b>Current:</b>				
Community Environment	3,451,016	2,309,054	2,194,064	114,990
<i>Excess of Revenues Over (Under) Expenditures</i>	(401,016)	(209,054)	(79,732)	129,322
<b>Other Financing Sources</b>				
Advances In	150,000	150,000	85,000	(65,000)
<i>Total Other Financing Sources</i>	150,000	150,000	85,000	(65,000)
 <i>Net Change in Fund Balance</i>	 (251,016)	 (59,054)	 5,268	 64,322
 <i>Fund Balance Beginning of Year</i>	 352,410	 352,410	 352,410	 0
 <i>Fund Balance End of Year</i>	 \$101,394	 \$293,356	 \$357,678	 \$64,322

The notes to the financial statements are an integral part of this statement.

# City of Lakewood, Ohio

## Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Basis) and Actual Lakewood Hospital Fund For the Year Ended December 31, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>				
Miscellaneous	\$0	\$9,000	\$8,702	(\$298)
<b>Expenditures</b>				
<b>Current:</b>				
Security of Persons and Property	28,000	28,000	3,456	24,544
Community Environment	250,000	250,000	102,762	147,238
<i>Total Expenditures</i>	<u>278,000</u>	<u>278,000</u>	<u>106,218</u>	<u>171,782</u>
<i>Net Change in Fund Balance</i>	(278,000)	(269,000)	(97,516)	171,484
<i>Fund Balance Beginning of Year</i>	<u>7,151,067</u>	<u>7,151,067</u>	<u>7,151,067</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$6,873,067</u></u>	<u><u>\$6,882,067</u></u>	<u><u>\$7,053,551</u></u>	<u><u>\$171,484</u></u>

The notes to the financial statements are an integral part of this statement.

# City of Lakewood, Ohio

## Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Basis) and Actual American Rescue Plan Fund For the Year Ended December 31, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>				
Intergovernmental	\$0	\$1,305,000	\$100,000	(\$1,205,000)
<b>Expenditures</b>				
<b>Current:</b>				
General Government	31,000,000	26,700,000	24,356,304	2,343,696
Community Environment	0	400,000	389,959	10,041
<i>Total Expenditures</i>	<u>31,000,000</u>	<u>27,100,000</u>	<u>24,746,263</u>	<u>2,353,737</u>
<i>Net Change in Fund Balance</i>	(31,000,000)	(25,795,000)	(24,646,263)	1,148,737
<i>Fund Balance Beginning of Year</i>	<u>29,696,784</u>	<u>29,696,784</u>	<u>29,696,784</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>(\$1,303,216)</u>	<u>\$3,901,784</u>	<u>\$5,050,521</u>	<u>\$1,148,737</u>

The notes to the financial statements are an integral part of this statement.

**City of Lakewood, Ohio**  
*Statement of Net Position*  
*Proprietary Funds*  
*December 31, 2024*

	<b>Business-Type Activities - Enterprise Funds</b>				<b>Governmental Activities</b>
	<b>Water Fund</b>	<b>Sewer Fund</b>	<b>Nonmajor Funds</b>	<b>Total</b>	<b>Internal Service Funds</b>
<b>ASSETS</b>					
<b>Current Assets:</b>					
Equity in Pooled Cash and Cash Equivalents	\$16,485,691	\$38,579,605	\$3,754,970	\$58,820,266	\$6,276,103
Cash and Cash Equivalents:					
In Segregated Accounts	595,232	1,624,171	73,500	2,292,903	0
With Fiscal Agents	0	425,525	0	425,525	0
Materials and Supplies Inventory	351,954	62,404	25,395	439,753	0
Accrued Interest Receivable	158,778	0	0	158,778	0
Accounts Receivable	2,493,211	2,717,142	0	5,210,353	0
Less: Allowance for Doubtful Accounts	(43,466)	(31,570)	0	(75,036)	0
Interfund Receivable	0	0	0	0	1,164,780
Intergovernmental Receivable	955	216,715	0	217,670	0
Property Taxes Receivable	0	3,195,939	0	3,195,939	0
<b>Total Current Assets</b>	<b>20,042,355</b>	<b>46,789,931</b>	<b>3,853,865</b>	<b>70,686,151</b>	<b>7,440,883</b>
<b>Noncurrent Assets:</b>					
Net Pension Asset	12,720	28,296	1,529	42,545	0
Net OPEB Asset	58,994	131,234	7,088	197,316	0
Capital Assets:					
Land	0	1,010	77,130	78,140	0
Construction in Progress	18,429,444	29,976,207	2,961,304	51,366,955	0
Depreciable Assets, Net of Depreciation	65,614,085	78,620,405	4,622,420	148,856,910	0
<b>Total Noncurrent Assets</b>	<b>84,115,243</b>	<b>108,757,152</b>	<b>7,669,471</b>	<b>200,541,866</b>	<b>0</b>
<b>Total Assets</b>	<b>104,157,598</b>	<b>155,547,083</b>	<b>11,523,336</b>	<b>271,228,017</b>	<b>7,440,883</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferral on Refunding	39,633	75,763	8,801	124,197	0
Pension	562,180	1,250,594	67,552	1,880,326	0
OPEB	53,585	119,202	6,438	179,225	0
<b>Total Deferred Outflows of Resources</b>	<b>655,398</b>	<b>1,445,559</b>	<b>82,791</b>	<b>2,183,748</b>	<b>0</b>
<b>LIABILITIES</b>					
<b>Current Liabilities:</b>					
Accounts Payable	740,464	1,397,799	67,203	2,205,466	1,265
Accrued Wages and Benefits	57,412	133,496	6,883	197,791	0
Retainage Payable	595,232	1,624,171	73,500	2,292,903	0
Intergovernmental Payable	29,664	66,891	3,487	100,042	0
Interfund Payable	40,073	101,517	65,343	206,933	0
Compensated Absences Payable	7,718	111,434	5,347	124,499	0
Accrued Interest Payable	57,532	116,322	47	173,901	0
Claims Payable	0	0	0	0	1,164,780
General Obligation Bonds Payable	835,726	1,531,184	11,306	2,378,216	0
Notes Payable	0	0	0	0	0
OWDA Loans Payable	0	519,352	0	519,352	0
OPWC Loans Payable	502,250	174,064	0	676,314	0
Financed Purchased Payable	105,469	237,815	0	343,284	0
<b>Total Current Liabilities</b>	<b>2,971,540</b>	<b>6,014,045</b>	<b>233,116</b>	<b>9,218,701</b>	<b>1,166,045</b>
<b>Noncurrent Liabilities:</b>					
Compensated Absences Payable	121,866	307,229	18,779	447,874	0
General Obligation Bonds Payable	16,712,649	25,428,299	1,231	42,142,179	0
OWDA Loans Payable	0	16,247,357	0	16,247,357	0
OPWC Loans Payable	8,642,899	2,942,433	0	11,585,332	0
Financed Purchases Payable	508,500	393,893	0	902,393	0
Net Pension Liability	1,748,979	3,890,681	210,158	5,849,818	0
<b>Total Noncurrent Liabilities</b>	<b>27,734,893</b>	<b>49,209,892</b>	<b>230,168</b>	<b>77,174,953</b>	<b>0</b>
<b>Total Liabilities</b>	<b>30,706,433</b>	<b>55,223,937</b>	<b>463,284</b>	<b>86,393,654</b>	<b>1,166,045</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Property Taxes	0	3,104,167	0	3,104,167	0
Pension	28,797	64,061	3,461	96,319	0
OPEB	33,975	75,579	4,082	113,636	0
<b>Total Deferred Inflows of Resources</b>	<b>62,772</b>	<b>3,243,807</b>	<b>7,543</b>	<b>3,314,122</b>	<b>0</b>
<b>NET POSITION</b>					
Net Investment in Capital Assets	56,596,702	60,550,764	7,657,118	124,804,584	0
Restricted for:					
Pension/OPEB	71,714	159,530	8,617	239,861	0
Unrestricted	17,375,375	37,814,604	3,469,565	58,659,544	6,274,838
<b>Total Net Position</b>	<b>\$74,043,791</b>	<b>\$98,524,898</b>	<b>\$11,135,300</b>	<b>\$183,703,989</b>	<b>\$6,274,838</b>

The notes to the financial statements are an integral part of this statement.

**City of Lakewood, Ohio**  
*Statement of Revenues, Expenses and Changes in Fund Net Position*  
*Proprietary Funds*  
*For the Year Ended December 31, 2024*

	<b>Business-Type Activities - Enterprise Funds</b>				<b>Governmental Activities</b>
	<b>Water Fund</b>	<b>Sewer Fund</b>	<b>Nonmajor Funds</b>	<b>Total</b>	<b>Internal Service Funds</b>
<b>OPERATING REVENUES</b>					
Charges for Services	\$12,923,030	\$15,113,741	\$475,451	\$28,512,222	\$8,894,393
Miscellaneous	4,988	416,582	223,123	644,693	1,569,257
<b>Total Operating Revenues</b>	<b>12,928,018</b>	<b>15,530,323</b>	<b>698,574</b>	<b>29,156,915</b>	<b>10,463,650</b>
<b>OPERATING EXPENSES</b>					
Salaries	1,775,710	3,980,216	234,336	5,990,262	0
Property Taxes	0	0	26,772	26,772	0
Materials and Supplies	349,695	594,066	13,273	957,034	0
Utilities	49,394	264,857	288,204	602,455	0
Contractual Services	389,872	1,820,544	271,375	2,481,791	188,474
Purchased Water	6,211,194	0	0	6,211,194	0
Depreciation	898,105	1,788,868	124,574	2,811,547	0
Claims	0	0	0	0	10,034,170
Other	808,726	922,447	75,722	1,806,895	0
<b>Total Operating Expense</b>	<b>10,482,696</b>	<b>9,370,998</b>	<b>1,034,256</b>	<b>20,887,950</b>	<b>10,222,644</b>
Operating Income (Loss)	<b>2,445,322</b>	<b>6,159,325</b>	<b>(335,682)</b>	<b>8,268,965</b>	<b>241,006</b>
<b>NONOPERATING REVENUES (EXPENSES)</b>					
Gain/(Loss) on Sale of Capital Assets	0	545,762	(960)	544,802	0
Interest	1,244,659	5,525	0	1,250,184	0
Interest and Fiscal Charges	(649,167)	(765,329)	(3,411)	(1,417,907)	0
Property Taxes	0	2,441,304	0	2,441,304	0
Intergovernmental	0	299,879	0	299,879	0
Special Assessments	301,413	314,844	0	616,257	0
<b>Total Nonoperating Revenues (Expenses)</b>	<b>896,905</b>	<b>2,841,985</b>	<b>(4,371)</b>	<b>3,734,519</b>	<b>0</b>
Capital Contributions from Grants	5,382,244	16,909,800	2,892,348	25,184,392	0
Transfers In	0	325,000	636,679	961,679	0
Transfers Out	0	(1,800,000)	0	(1,800,000)	0
Change in Net Position	<b>8,724,471</b>	<b>24,436,110</b>	<b>3,188,974</b>	<b>36,349,555</b>	<b>241,006</b>
Net Position - Beginning of Year	65,319,320	74,088,788	7,946,326	147,354,434	6,033,832
<b>Net Position - End of Year</b>	<b>\$74,043,791</b>	<b>\$98,524,898</b>	<b>\$11,135,300</b>	<b>\$183,703,989</b>	<b>\$6,274,838</b>

The notes to the financial statements are an integral part of this statement.

**City of Lakewood, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds*  
*For the Year Ended December 31, 2024*

	<b>Business-Type Activities - Enterprise Funds</b>				<b>Governmental Activities</b>
	<b>Water Fund</b>	<b>Sewer Fund</b>	<b>Nonmajor Funds</b>	<b>Total</b>	<b>Internal Service Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>					
Cash Received from Charges for Services	\$12,881,093	\$15,100,231	\$475,451	\$28,456,775	\$8,753,375
Cash Received from Other Operating Sources	4,988	416,582	223,123	644,693	1,569,257
Cash Payments for Employee Services and Benefits	(1,695,612)	(3,864,748)	(213,889)	(5,774,249)	0
Cash Payments for Goods and Services	(7,066,359)	(2,570,057)	(683,040)	(10,319,456)	(188,474)
Cash Payments for Claims	0	0	0	0	(9,893,133)
Cash Payments for Other Operating Expenses	(808,726)	(922,447)	(75,722)	(1,806,895)	0
Net Cash Provided by (Used in) Operating Activities	<u>3,315,384</u>	<u>8,159,561</u>	<u>(274,077)</u>	<u>11,200,868</u>	<u>241,025</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>					
Intergovernmental Revenue	0	299,879	0	299,879	0
Property Taxes	0	2,462,530	0	2,462,530	0
Special Assessments	226,425	253,152	0	479,577	0
Transfers In	0	1,425,000	636,679	2,061,679	0
Transfers Out	0	(2,900,000)	0	(2,900,000)	0
Net Cash Provided by (Used in) Noncapital Financing Activities	<u>226,425</u>	<u>1,540,561</u>	<u>636,679</u>	<u>2,403,665</u>	<u>0</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>					
Principal Paid on Debt	(6,951,711)	(6,658,049)	(10,686)	(13,620,446)	0
Interest Paid on Debt	(953,986)	(1,098,660)	(993)	(2,053,639)	0
Payments for Capital Acquisitions	(11,279,674)	(18,286,072)	(2,665,225)	(32,230,971)	0
Bond Anticipation Notes issued	5,246,323	3,699,964	0	8,946,287	0
OPWC Loan issued	353,068	328,841	0	681,909	0
Premium on Debt Issued	656,073	462,653	0	1,118,726	0
Capital Grants Received	5,579,150	16,927,202	2,892,348	25,398,700	0
Proceeds from sale of capital assets	0	569,890	0	569,890	0
Net Cash (Used in) Capital and Related Financing Activities	<u>(7,350,757)</u>	<u>(4,054,231)</u>	<u>215,444</u>	<u>(11,189,544)</u>	<u>0</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>					
Interest on Investments	<u>1,177,447</u>	<u>0</u>	<u>0</u>	<u>1,177,447</u>	<u>0</u>
Net Cash Provided by (Used in) Investing Activities	<u>1,177,447</u>	<u>0</u>	<u>0</u>	<u>1,177,447</u>	<u>0</u>
Net Increase (Decrease) in Cash and Cash Equivalents	(2,631,501)	5,645,891	578,046	3,592,436	241,025
Cash and Cash Equivalents - Beginning of Year	<u>19,712,424</u>	<u>34,557,885</u>	<u>3,250,424</u>	<u>57,520,733</u>	<u>6,035,078</u>
Cash and Cash Equivalents - End of Year	<u>\$17,080,923</u>	<u>\$40,203,776</u>	<u>\$3,828,470</u>	<u>\$61,113,169</u>	<u>\$6,276,103</u>

(Continued)

The notes to the financial statements are an integral part of this statement.



**City of Lakewood, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds (continued)*  
*For the Year Ended December 31, 2024*

	Business-Type Activities - Enterprise Funds				Governmental Activities
	Water Fund	Sewer Fund	Nonmajor Funds	Total	Internal Service Funds
<b>RECONCILIATION OF OPERATING INCOME (LOSS)</b>					
<b>TO NET CASH PROVIDED BY OPERATING ACTIVITIES</b>					
Operating Income (Loss)	\$2,445,322	\$6,159,325	(\$335,682)	\$8,268,965	\$241,006
Adjustments:					
Depreciation	898,105	1,788,868	124,574	2,811,547	0
(Increase) Decrease in Assets and Deferred Outflows of Resources:					
Accounts Receivable	(41,937)	(13,510)	0	(55,447)	0
Interfund Receivable	0	0	0	0	(141,018)
Materials and Supplies Inventory	(193,790)	38,150	(410)	(156,050)	0
Net Pension Asset	(1,753)	(2,385)	(327)	(4,465)	0
Net OPEB Asset	(58,994)	(131,234)	(7,088)	(197,316)	0
Deferred Outflows of Resources - Pension	244,208	654,613	20,856	919,677	0
Deferred Outflows of Resources - OPEB	67,538	166,967	6,841	241,346	0
Increase (Decrease) in Liabilities and Deferred Inflows of Resources:					
Accounts Payable	127,586	71,260	(81,959)	116,887	19
Retainage Payable	0	0	(1,047)	(1,047)	0
Accrued Wages and Benefits	15,093	32,267	1,538	48,898	0
Compensated Absences Payable	(13,612)	54,332	(922)	39,798	0
Interfund Payable	6,270	14,594	514	21,378	0
Intergovernmental Payable	(12,169)	(30,149)	(1,786)	(44,104)	0
Claims Payable	0	0	0	0	141,018
Net Pension Liability	(172,124)	(648,196)	(460)	(820,780)	0
Net OPEB Liability	(40,100)	(94,742)	(4,396)	(139,238)	0
Deferred Inflows of Resources - Pension	25,284	55,760	3,077	84,121	0
Deferred Inflows of Resources - OPEB	20,457	43,641	2,600	66,698	0
<b>Net Cash Provided by (Used in) Operating Activities</b>	<b>\$3,315,384</b>	<b>\$8,159,561</b>	<b>(\$274,077)</b>	<b>\$11,200,868</b>	<b>\$241,025</b>
<b>Schedule of Noncash Investing, Capital, and Financing Activities:</b>					
Net Impact of accruals related to capital assets	\$634,570	(\$898,050)	(\$73,500)	(\$336,980)	\$0

The notes to the financial statements are an integral part of this statement.

**City of Lakewood, Ohio**  
*Statement of Fiduciary Net Position*  
*Custodial Funds*  
*December 31, 2024*

	<b>Custodial Fund</b>
<b>ASSETS</b>	
Equity in Pooled Cash and Cash Equivalents	\$354,329
<b>Total Assets</b>	<u>354,329</u>
<b>LIABILITIES</b>	
<b>Total Liabilities</b>	<u>-</u>
<b>NET POSITION</b>	
Restricted For:	
Individuals, Organizations, and Other Governments	354,329
<b>Total Net Position</b>	<u><u>\$354,329</u></u>

The notes to the financial statements are an integral part of this statement.

**City of Lakewood, Ohio**  
*Statement of Changes in Fiduciary Net Position*  
*Custodial Funds*  
*For the Year Ended December 31, 2024*

	<b>Custodial Fund</b>
<b>ADDITIONS</b>	
Amounts Received as Fiscal Agent	\$10,951
Licenses, Permits, & Fees Distributions for Other Governments	148,704
Miscellaneous	55,824
<b>Total Additions</b>	<u>215,479</u>
<b>DEDUCTIONS</b>	
Distributions to the State of Ohio	144,764
Distributions as Fiscal Agent	8,300
Distributions to Individuals	32,960
<b>Total Deductions</b>	<u>186,024</u>
Net Increase in Fiduciary Net Position	29,455
Net Position - Beginning of Year	<u>324,874</u>
<b>Net Position - End of Year</b>	<u><u>\$354,329</u></u>

The notes to the financial statements are an integral part of this statement.

## Notes to the Basic Financial Statements

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*

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**Note 1 – Description of the City and Reporting Entity**

The City of Lakewood (the "City") was incorporated and chartered in 1911. The City operates under an elected Mayor/Council administrative/legislative form of government and provides the following services as authorized by its charter: public safety (police and fire protection), sanitation, planning and zoning, public improvements, culture and recreation, municipal court and general administration services. In addition, the City owns and operates several business-type activities including a water system, a local sewer system, an ice rink facility, and parking facilities.

***Reporting Entity***

The reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the City.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and 1) the City is able to significantly influence the programs or services performed or provided by the organization; or 2) the City is legally entitled to or can otherwise access the organization's resources; 3) the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; 4) or the City is obligated for the debt of the organization. Component units may also include organizations for which the City authorizes the issuance of debt or levying of taxes, or determining the budget. The City has no component units.

The City is associated with the West Shore Council of Governments, a jointly governed organization. Additional information is included in Note 18.

The following entities are excluded from the accompanying financial statements: Lakewood City School District and Lakewood Public Library.

**Note 2 - Summary of Significant Accounting Policies**

The financial statements of the City have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

***A. Basis of Presentation***

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

**Government-wide Financial Statements** - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. As a general rule, the activity of the internal service fund is eliminated to avoid “doubling up” revenues and expenses. An exception to this general rule is that interfund services provided and used are not eliminated in the process of consolidation. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City’s governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient for the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business-type activity is self-financing or draws from the general revenues of the City.

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

***B. Fund Accounting***

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The City reports three categories of funds: governmental, proprietary, and fiduciary.

**Governmental Funds** - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources compared to liabilities and deferred inflows of resources is reported as fund balance. The following are the City’s major governmental funds:

*General Fund* – The General Fund accounts for and reports all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the City for any purpose, provided it is expended or transferred according to the Charter of the City of Lakewood and/or general laws of Ohio.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

*Police and Fire Pension Fund* - The Police and Fire Pension Fund accounts for and reports restricted property taxes levied for the partial payments of the current and accrued liability for police and firemen disability and pension.

*Community Development Block Grant Fund* - The Community Development Block Grant Fund accounts for and reports revenues received from the federal government restricted for costs prescribed under the Community Development Block Grant program.

*Lakewood Hospital Fund* – To account for and report ambulance service fees committed to providing emergency medical services (paramedic), payments to the City per the terms of the December 15, 2015 Master Agreement with the Cleveland Clinic Foundation, and fees related to various licenses, permits and fees.

*American Rescue Plan Fund* – To account for and report grants received from the Federal government restricted to expenses related to the economic and public health impacts of COVID-19.

*Debt Service Fund* – The Debt Service Fund accounts for and reports restricted property taxes levied for the payment of principal and interest on general long-term obligations.

*Permanent Capital Improvement Fund* – To account for and report note proceeds restricted for acquisition of equipment and the construction of general capital assets of the City.

The other governmental funds of the City account for grants and other resources whose use is restricted, committed, or assigned to a particular purpose.

**Proprietary Funds** - Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as either enterprise or internal service.

***Enterprise Funds*** - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The City has two major Enterprise funds.

*Water Fund:* The Water Fund accounts for the provision of water distribution to the residential and commercial users of the City.

*Sewer Fund:* The Sewer Fund accounts for the sanitary sewer services to the residential and commercial users of the City.

The other enterprise funds are used to account for off-street parking services and to account for the operations of the City's ice rink facility.

***Internal Service Funds*** - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's two internal service funds account for workers' compensation costs and a self insurance program for employee hospitalization and medical benefits.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

**Fiduciary Funds** - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The City's fiduciary funds are custodial funds. City has one custodial funds and is used to account for evidence trust, fees collected to be distributed to the State and fiscal agent activity.

***C. Measurement Focus***

**Government-wide Financial Statements** - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position. The Statement of Activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

**Fund Financial Statements** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources along with current liabilities and deferred inflows of resources generally are included on the Balance Sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources along with all liabilities and deferred inflows of resources associated with the operation of these funds are included on the Statement of Net Position. The Statement of Revenues, Expenses, and Changes in Fund Net Position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The Statement of Cash Flows provides information about how the City finances and meets the cash flow needs of its proprietary activities. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus. Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from investment trust, private purpose trust funds, and custodial funds.



**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
*(Continued)*

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***D. Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Nonexchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements, and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 8). Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license tax), fines and forfeitures, interest, grants and entitlements, and fees. Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

**Deferred Outflows/Inflows of Resources** - In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding, pension and OPEB. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 15 and 16.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes, pension, OPEB, and unavailable revenues.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2024, but which were levied to finance year 2025 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes (\$706,643), municipal income taxes (\$15,530,728), intergovernmental grants and entitlements (\$3,068,218), and special assessments (\$1,558,203). These amounts are deferred and recognized as inflows of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 15 and 16)

**Expenses/Expenditures** - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***E. Cash and Cash Equivalents***

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Cash held for the City by a bank for the payment of debt principal and interest as they come due and to purchase capital assets from a capital lease is included on the financial statements as "cash and cash equivalents with fiscal agents."

The City also has segregated bank accounts for monies held separate from the City's central bank account. These interest-bearing depository accounts are presented as "cash and cash equivalents in segregated accounts" since they are not required to be deposited into the City treasury.

The City has entered into an agreement with North Point Realty Inc. to manage the Community Health Center and residential properties associated with the December 15, 2015 Master Agreement between the City and the Cleveland Clinic Foundation. As of December 31, 2024, the cash balance held with the escrow agent is \$1,379,967.

The City has invested in the State Treasury Asset Reserve of Ohio (STAR Ohio), U.S. debt securities, negotiable CDs, and money market mutual funds during 2024. The City's investment in State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the City. The city measures their investment in STAR Ohio as the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
*(Continued)*

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

For 2024, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Interest earnings are allocated to City funds according to State statutes, City Charter, grant requirements or debt related restrictions. Interest revenue is distributed to the General Fund, Federal Forfeiture Fund, Debt Service Fund, and Water Fund. Interest revenue credited to the General Fund during 2024 amounted to \$5,416,727 that includes \$3,781,135 assigned from other City funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the City are presented on the financial statements as cash equivalents.

***F. Restricted Assets***

Amounts held by trustees that are legally restricted for replacement and improvement, debt service and unspent bond proceeds per the applicable bond covenants are reported as restricted assets.

***G. Inventory***

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental funds when consumed. Inventories of the proprietary funds are expensed when used.

Inventory consists of expendable supplies held for consumption.

***H. Assets Held for Resale***

Assets held for resale represents assets consisting of homes purchased and repaired which will be resold through Planning and Development, homes reverted back to the City through the dissolution of Lakewood Hospital Association, and property held by the City to be sold for redevelopment purposes.

***I. Prepaid Items***

Payments made to vendors for services that will benefit periods beyond December 31, 2024, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***J. Capital Assets***

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City was able to estimate the historical cost for the initial reporting of infrastructure by back trending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of five thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacements. Depreciation for governmental and business-type capital assets is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	25 years
Buildings and Improvements	75 years
Furniture and Equipment	10 - 20 years
Vehicles	15 years
Infrastructure	40 - 100 years

The City's infrastructure consists of roads, traffic signals, sidewalks, curbing, water lines and sewer lines, and includes infrastructure acquired prior to December 31, 1980.

***K. Interfund Balances***

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "Interfund receivables/payables." Interfund balance amounts are eliminated in the Statement of Net Position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
*(Continued)*

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***L. Compensated Absences***

The City recognizes a liability for compensated absences for leave that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled during or upon separation from employment. The liability is incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Vacation - The City's policy permits employees to accumulate earned but unused benefits, which are eligible for payments at the employee's current pay rate upon separation from employment.

Sick - The City's policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employ of the City and, upon separation from service, no monetary obligation exists. The amount is based on accumulated sick leave and employees' wage rates at year end, taking into consideration any limits specified in the City's termination policy. The city adopted the last in first out (LIFO) method for sick time used.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the fund from which the employees who have accumulated unpaid leave are paid. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

***M. Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the governmental fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***N. Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability, net pension/OPEB asset, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***O. Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amounts of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party, such as citizens, public interest groups, or the judiciary, to use resources created by enabling legislation only for the purposes specified by the legislation.

***Committed*** The committed fund balance classification includes amounts that can be used only for specific purposes imposed by formal action (ordinance) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance, typically the finance director, or by State Statute.

**Unassigned** Fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***P. Net Position***

Net Position is the residual amount when comparing assets and deferred outflows of resources to liabilities and deferred inflows of resources. The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. The restricted component of net position is reported when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

Net position that is restricted for other purposes includes courts, litter control, juvenile programs, and an emergency shelter program. The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted components of net position are available.

***Q. Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services such as water, wastewater treatment, parking, ice rink and self insurance programs. Operating expenses are necessary costs incurred to provide the service for the primary activity of the fund. Revenues and expenses not meeting these definitions are reported as nonoperating.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***R. Contributions of Capital***

Contributions of capital in governmental and proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction.

***S. Interfund Activity***

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government-wide financial statements.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditure/expenses to the funds that initially paid for them are not presented on the financial statements.

***T. Bond Premium***

On the government-wide financial statement, bond premiums are deferred and amortized over the term of the bonds using the straight line method since the results are not significantly different from the effective interest method. Bond premiums are presented as an increase of the face amount of the bonds payable. On the governmental fund statements, bond premiums are receipted in the year the bonds are issued.

***U. Gain/Loss on Refunding***

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt (the gain/loss on refunding) is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old debt or the life of the new debt, whichever is shorter, using the effective interest method.

***V. Extraordinary and Special Items***

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2024.

***W. Estimates***

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.



**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***X. Budgetary Process***

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate.

The appropriations ordinance is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the personal service and other object level within each department and fund. Budgetary modifications may only be made by ordinance of the City Council at the legal level of control.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during 2024.

The appropriation ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

**Note 3 – Changes in Accounting Principles**

During the fiscal year, the City implemented the following Governmental Accounting Standards Board (GASB) Statements and Guides:

GASB Implementation Guide 2023-1 provides clarification on issues related to previously established GASB guidance. These changes were incorporated in the City's financial statements; however, there was no effect on the beginning net position/fund balance.

*GASB Statement No. 100, Accounting Change and Error Corrections – an Amendment of GASB Statement No. 62.* GASB 100 will improve the clarity of the accounting and financial reporting requirements for accounting changes and error corrections, which will result in greater consistency in application in practice. In turn, more understandable, reliable, relevant, consistent, and comparable information will be provided to financial statement users for making decisions or assessing accountability. In addition, the display and note disclosure requirements will result in more consistent, decision useful, understandable, and comprehensive information for users about accounting changes and error corrections. The implementation of the GASB pronouncement did not have any impact on beginning net position or fund balance.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 3 – Changes in Accounting Principles (Continued)**

*GASB Statement No. 101, Compensated Absences* The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. These changes were incorporated in the City's financial statements; however, there was no material impact on beginning net position or fund balance.

**Note 4 – Accountability**

Fund balances at December 31, 2024 included the following individual fund deficits:

	<u>Deficit</u>
Nonmajor Governmental Funds:	
Emergency Shelter Grant	\$13,527
HOME Investment Program	\$817
Juvenile Diversion	<u>13,256</u>
Total	<u><u>\$27,600</u></u>

The General Fund is liable for any deficits in this fund and provides transfers when cash is required not when accruals occur. The deficit fund balance presented above resulted from adjustments for accrued liabilities in accordance with generally accepted accounting principles (GAAP).

**Note 5 – Budgetary Basis of Accounting**

While the City is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund and the major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are:

- Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- Encumbrances are treated as expenditures (budget basis) rather than as a part of restricted, committed, and assigned fund balances (GAAP basis);
- Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis); and
- The Community Festival Fund is included in the General Fund (GAAP basis), but has a separate legally adopted budget (budget basis).

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 5 – Budgetary Basis of Accounting (Continued)**

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund and the major special revenue funds.

	General Fund	Police and Fire Pension Fund	Community Development Block Grant Fund	Lakewood Hospital	American Rescue Plan
GAAP Basis	\$3,127,369	\$568,676	\$4,524	(\$789,535)	\$0
Net Adjustment for Revenue Accruals	(6,882,155)	154,729	60,266	(485,179)	(24,665,438)
Advances In	462,000	0	85,000	0	0
Net Adjustment for Expenditure Accruals	4,389,636	(185,313)	(144,522)	743,407	19,175
Advances Out	(460,000)	0	0	0	0
Transfers Out	0	0	0	433,791	0
Excess of Revenues over Expenditures:					
Community Festival Fund	712	0	0	0	0
Outstanding Encumbrances	(11,127,645)	0	0	0	0
Budget Basis	<u>(\$10,490,083)</u>	<u>\$538,092</u>	<u>\$5,268</u>	<u>(\$97,516)</u>	<u>(\$24,646,263)</u>

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**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 6 – Fund Balance**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

<b>Fund Balances</b>	<b>General</b>	<b>Police and Fire Pension</b>	<b>Community Development Block Grant</b>	<b>Lakewood Hospital</b>	<b>Debt Service</b>	<b>Permanent Capital Improvement</b>	<b>Other Governmental Funds</b>	<b>Total</b>
<i>Nonspendable</i>								
Prepaid Items	\$698,777	\$0	\$2,196	\$32,526	\$0	\$0	\$0	\$733,499
Materials and Supplies Inventory	365,108	0	0	0	0	0	165,437	530,545
Interfund Balances	520,000	0	0	0	0	0	0	520,000
Assets held for Resale	161,000	0	0	0	0	0	0	161,000
<i>Total Nonspendable</i>	<u>1,744,885</u>	<u>0</u>	<u>2,196</u>	<u>32,526</u>	<u>0</u>	<u>0</u>	<u>165,437</u>	<u>1,945,044</u>
<i>Restricted for</i>								
Streets and Highway Improvements	0	0	0	0	0	0	913,917	913,917
Police and Fire Pension	0	3,850,999	0	0	0	0	0	3,850,999
Community Development	0	0	1,186,765	0	0	0	0	1,186,765
Senior Programs	0	0	0	0	0	0	618,012	618,012
Law Enforcement	0	0	0	0	0	0	499,909	499,909
Lakewood Municipal Court	0	0	0	0	0	0	932,203	932,203
FEMA	0	0	0	0	0	0	16,560	16,560
Neighborhood Stabilization	0	0	0	0	0	0	41,239	41,239
Litter Control Projects	0	0	0	0	0	0	31,899	31,899
Debt Service Payments	0	0	0	0	8,344,480	0	2,184,944	10,529,424
Capital Improvements	0	0	0	0	0	7,423,459	0	7,423,459
Hospital Transition	0	0	0	17,173,134	0	0	0	17,173,134
Other Purposes	0	0	0	0	0	0	55,725	55,725
<i>Total Restricted</i>	<u>0</u>	<u>3,850,999</u>	<u>1,186,765</u>	<u>17,173,134</u>	<u>8,344,480</u>	<u>7,423,459</u>	<u>5,294,408</u>	<u>43,273,245</u>
<i>Committed to</i>								
Land Acquisition	0	0	0	0	0	0	1,568,027	1,568,027
Other Purposes	0	0	0	0	0	0	85,455	85,455
<i>Total Committed</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,653,482</u>	<u>1,653,482</u>
<i>Assigned to</i>								
Community Festival Projects	3,580	0	0	0	0	0	0	3,580
Purchases on Order								
General Government	8,673,880	0	0	0	0	0	0	8,673,880
Sanitation	460,000	0	0	0	0	0	0	460,000
Police and Fire	175,465	0	0	0	0	0	0	175,465
Fleet	169,700	0	0	0	0	0	0	169,700
Parks and Forestry	256,500	0	0	0	0	0	0	256,500
Prisoner Housing	33,600	0	0	0	0	0	0	33,600
Planning and Development	1,358,500	0	0	0	0	0	0	1,358,500
<i>Total Assigned</i>	<u>11,131,225</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>11,131,225</u>
<i>Unassigned (Deficit)</i>	<u>14,454,848</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>(27,600)</u>	<u>14,427,248</u>
<b>Total Fund Balances</b>	<u><u>\$27,330,958</u></u>	<u><u>\$3,850,999</u></u>	<u><u>\$1,188,961</u></u>	<u><u>\$17,205,660</u></u>	<u><u>\$8,344,480</u></u>	<u><u>\$ 7,423,459</u></u>	<u><u>\$7,085,727</u></u>	<u><u>\$72,430,244</u></u>

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
*(Continued)*

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**Note 7 - Deposits and Investments**

The City is a charter City and has adopted an investment policy through City Ordinance. The City has elected to follow the provisions of State statute. State statutes classify monies held by the City into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the City treasury. Active monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdraw able on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that City Council has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but will be needed before the end of the current period of designation for depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Interim monies held by the City may be deposited or invested in the following securities:

1. United States Treasury notes, bills, bonds, or other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any Federal government agency or instrumentality including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All Federal agency securities shall be direct issuances of Federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and that the term of the agreement must not exceed 30 days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) and (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasury Asset Reserve of Ohio (STAR Ohio);

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 7 - Deposits and Investments (Continued)**

7. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts; and
8. Certain bankers acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed forty percent of the interim monies available for the investment at any one time.

The City may also invest any monies not required to be used for a period of 6 months or more in the following:

1. Bonds of the State of Ohio;
2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, to which there is no default of principal, interest, or coupons;
3. Obligations of the City.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within 5 years from the date of purchase, unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payments for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

**Deposits**

**Custodial Credit Risk:** Custodial credit risk for deposits is the risk that in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in possession of an outside party. At year end, \$500,000 of the City's bank balance of \$9,647,866 was covered by Federal Depository Insurance and \$8,436,816 was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the City's name and \$711,050 was uninsured and uncollateralized. The City's financial institutions were approved for a reduced collateral rate of 50 percent through the Ohio Pooled Collateral System, resulting in the uninsured and uncollateralized balance.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 7 - Deposits and Investments (Continued)**

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or protected by:

Eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. All of the City's financial institution had enrolled in OPCS as of December 31, 2024.

**Investments**

STAR Ohio is measured at net asset value per share while all other investments are measured at fair value. Fair value is determined by quoted market prices and acceptable other pricing methodologies. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The City's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs). The following identify the City's recurring fair value measurement as of December 31, 2024. As previously discussed, Star Ohio is reported at its net asset value. All other investments of the City are valued using quoted market prices (Level 1 and 2 inputs). As of December 31, 2024, the City had investments in STAROhio with a net asset value of \$34,443,129 with a weighted average maturity of 27.2 days; investments in various U.S. debt securities with a total fair value of \$76,681,295 and had maturities of less than four years; and investments in negotiable certificates of deposit with a total fair value of \$10,487,436. In addition, investments held in money market mutual funds with fiscal agent had a fair value of \$2,227,358. The money market mutual fund had an average maturity of less than one year.

**Interest Rate Risk:** As a means of limiting its exposure to fair value losses caused by rising interest rates, the City's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity. To date, no investments have been purchased with a life greater than five years.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 7 - Deposits and Investments (Continued)**

**Credit Risk:** STAROhio carries a rating of AAAM by Standard & Poor's. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service.. The credit rating for the U.S debt securities was AA+ by Standard & Poor's. The negotiable certificates of deposit were not rated. The credit ratings for the money market mutual fund was AAAM by Standard & Poor's. The City has no investment policy that addresses credit risk.

**Custodial Credit Risk:** Custodial credit risk for investments is the risk that in the event of bank failure, the City will not be able to recover investments or collateral securities that are in possession of an outside party. At year end, the City's investment in negotiable certificates of deposit of \$10,487,436 was fully covered by the FDIC.

**Note 8 - Receivables**

Receivables at December 31, 2024, consisted primarily of accounts (billings for user charged services), intergovernmental receivables arising from grants, entitlements and shared revenues, municipal income taxes, property taxes, loans (Community Development Block Grant monies loaned to local businesses), special assessments and interfunds.

All receivables, except property taxes, special assessments and loans, are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year. All receivables, except utility accounts receivable, are deemed collectible in full. Utility accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment.

Allowance for doubtful accounts has been recorded at \$43,466 in the Water Fund and \$31,570 in the Sewer Fund.

Loans receivable to be collected in more than one-year amount to \$1,114,434 in the Community Development Block Grant Fund.

Special assessments expected to be collected in more than one-year amount to \$1,558,203 in the various governmental funds. The amount of delinquent special assessments at December 31, 2024 was \$300,165.

**A. Property Taxes**

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Property tax revenue received during 2024 for real and public utility property taxes represents collections of 2023 taxes. The latest update was completed in 2024 with the next triennial update being scheduled in 2027.



**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 8 – Receivables (Continued)**

2024 real property taxes are levied after October 1, 2024 on the assessed value as of January 1, 2024, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2024 real property taxes are collected in and intended to finance 2025 operations.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates can be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2025 public utility property taxes which became a lien December 31, 2024, are levied after October 1, 2024, and are collected in 2025 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2024, was \$17.40 per \$1,000 of assessed value. The assessed values of real property, public utility tangible property upon which 2024 property tax receipts were based, are as follows:

Category	Assessed Value
Real Estate:	
Residential and Agricultural	\$1,145,981,770
Commercial/Industrial/Public Utility	198,651,220
Public Utility	25,369,350
Total Assessed Value	<u><u>\$1,370,002,340</u></u>

The Cuyahoga County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Lakewood. The County Fiscal Officer periodically remits to the City its portion of the taxes. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies, which are measurable as of December 31, 2024, and for which there is an enforceable legal claim. In the governmental funds, the entire receivable has been deferred since current taxes were not levied to finance 2024 operations, and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On the accrual basis, collectible delinquent property taxes have been recorded as revenue while on the modified accrual basis the revenue has been deferred.

**B. Income Tax**

The City levies a municipal income tax at a rate of 1.50 percent. The City's income tax is levied upon the net income of corporations and other business entities and on wages, salaries, and other personal service compensation earned by residents of the City and non-residents working within the City. Residents of the City are granted credit for income taxes paid to other municipalities to a maximum of one-half of one percent of income earned outside the City. Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City at least quarterly. Corporations and other self-employed individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually with the City.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 8 – Receivables (Continued)**

***C. Intergovernmental Receivables***

A summary of the principal items of intergovernmental receivables follows:

	<u>Amount</u>
<b>Governmental Activities:</b>	
Homestead and Rollback	\$1,154,530
Local Government	1,456,017
Gasoline Tax	1,017,036
Grant Reimbursements	668,395
Motor Vehicle License Registration	129,269
Permissive Motor Vehicle License Tax	26,196
Other	5,147
<i>Total Governmental Activities</i>	<u>4,456,590</u>
 <b>Business-Type Activities:</b>	
Homestead and Rollback	149,940
State Grant Reimbursements	67,730
<i>Total Business-Type Activities</i>	<u>217,670</u>
<i>Total Entity-wide</i>	<u><u>\$4,674,260</u></u>

***D. Payments in Lieu of Taxes***

According to State law, the City has established several tax incremental financing districts within the City under which the City has granted property tax exemptions and agreed to construct certain infrastructure improvements. The property owners have agreed to make payments to the City to help pay the costs of the infrastructure improvements. The amount of those payments generally reflects all or a portion of the property taxes which the property owners would have paid if the property had not been declared exempt. The property owners' contractual promise to make these payments in lieu of taxes generally continue until the costs of the improvement have been paid or the agreement expires, whichever occurs first. Future development by these or others may result in subsequent agreement to make payment in lieu of taxes and may therefore spread the costs of the improvements to a larger number of property owners.

**Note 9 - Contingencies**

***A. Grants***

The City received financial assistance from Federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 9 – Contingencies (Continued)**

***B. Litigation***

Several claims and lawsuits are pending against the City. The amount of the liability, if any, cannot be reasonably estimated at this time. However, in the opinion of management, any such claims and lawsuits will not have a material adverse effect on the overall financial position of the City at December 31, 2024.

**Note 10 - Capital Assets**

Capital asset activity for the year ended December 31, 2024, was as follows:

	Balance 12/31/23	Additions	Deletions	Balance 12/31/24
<b>Governmental Activities</b>				
<b><i>Capital Assets, not being Depreciated:</i></b>				
Land	\$6,270,477	\$0	\$0	\$6,270,477
Construction in Progress	7,828,783	8,571,502	(2,211,369)	14,188,916
<b><i>Total Capital Assets, not being Depreciated</i></b>	<b>14,099,260</b>	<b>8,571,502</b>	<b>(2,211,369)</b>	<b>20,459,393</b>
<b><i>Capital Assets, being Depreciated:</i></b>				
Land Improvements	22,493,927	159,838	(25,620)	22,628,145
Buildings and Improvements	30,875,114	3,769,571	(292,414)	34,352,271
Furniture and Equipment	5,912,533	177,744	(77,549)	6,012,728
Vehicles	18,945,720	2,697,372	(187,105)	21,455,987
Infrastructure				
Roads	66,272,886	2,860,965	(780,347)	68,353,504
Traffic Signals	8,317,119	0	0	8,317,119
Sidewalks	7,811,997	572,011	(337,178)	8,046,830
Curbing	1,434,304	0	0	1,434,304
<b><i>Total Capital Assets, being Depreciated</i></b>	<b>162,063,600</b>	<b>10,237,501</b>	<b>(1,700,213)</b>	<b>170,600,888</b>
Less Accumulated Depreciation:				
Land Improvements	(5,520,688)	(783,352)	24,339	(6,279,701)
Buildings and Improvements	(8,300,713)	(407,568)	103,243	(8,605,038)
Furniture and Equipment	(3,762,035)	(185,830)	62,752	(3,885,113)
Vehicles	(8,615,606)	(1,114,347)	178,737	(9,551,216)
Infrastructure				
Roads	(21,092,310)	(1,307,509)	468,622	(21,931,197)
Traffic Signals	(4,327,216)	(192,483)	0	(4,519,699)
Sidewalks	(687,756)	(97,492)	94,469	(690,779)
Curbing	(651,206)	(11,414)	0	(662,620)
<b>Total Accumulated Depreciation</b>	<b>(52,957,530)</b>	<b>(4,099,995)</b>	<b>932,162</b>	<b>(56,125,363)</b>
<b>Total Capital Assets being Depreciated, Net</b>	<b>109,106,070</b>	<b>6,137,506</b>	<b>(768,051)</b>	<b>114,475,525</b>
<b>Governmental Activities Capital Assets, Net</b>	<b>\$123,205,330</b>	<b>\$14,709,008</b>	<b>(\$2,979,420)</b>	<b>\$134,934,918</b>

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 10 - Capital Assets (Continued)**

	Balance 12/31/23	Additions	Deletions	Balance 12/31/24
<b>Business-Type Activities</b>				
<i><b>Capital Assets, not being Depreciated:</b></i>				
Land	\$78,140	\$0	\$0	\$78,140
Construction in Progress	19,231,287	32,135,668	0	51,366,955
<i>Total Capital Assets, not being Depreciated</i>	<u>19,309,427</u>	<u>32,135,668</u>	<u>0</u>	<u>51,445,095</u>
<i><b>Capital Assets, being Depreciated:</b></i>				
Land Improvements	16,508,287	238,900	(61,139)	16,686,048
Buildings and Improvements	53,293,172	35,230	0	53,328,402
Furniture and Equipment	10,552,516	0	(7,100)	10,545,416
Vehicles	3,027,612	158,153	(19,203)	3,166,562
Infrastructure:				
Sidewalks	65,172	0	0	65,172
Water Lines	74,316,883	0	0	74,316,883
Sewer Lines	43,907,576	0	0	43,907,576
<i>Total Capital Assets, being Depreciated</i>	<u>201,671,218</u>	<u>432,283</u>	<u>(87,442)</u>	<u>202,016,059</u>
Less Accumulated Depreciation:				
Land Improvements	(4,635,384)	(609,833)	37,367	(5,207,850)
Buildings and Improvements	(8,559,589)	(676,367)	0	(9,235,956)
Furniture and Equipment	(8,370,843)	(205,142)	6,744	(8,569,241)
Vehicles	(1,701,780)	(171,568)	18,243	(1,855,105)
Infrastructure				
Sidewalks	(5,262)	(651)	0	(5,913)
Water Lines	(16,993,515)	(801,281)	0	(17,794,796)
Sewer Lines	(10,143,583)	(346,705)	0	(10,490,288)
<i>Total Accumulated Depreciation</i>	<u>(50,409,956)</u>	<u>(2,811,547)</u>	<u>62,354</u>	<u>(53,159,149)</u>
Total Capital Assets, being Depreciated, Net	<u>151,261,262</u>	<u>(2,379,264)</u>	<u>(25,088)</u>	<u>148,856,910</u>
Business-Type Activities Assets, Net	<u>\$170,570,689</u>	<u>\$29,756,404</u>	<u>(\$25,088)</u>	<u>\$200,302,005</u>

Depreciation expense was charged to governmental and business-type functions as follows:

Governmental Activities		Business-Type Activities	
Security of Persons and Property - Police	\$219,393	Water Fund	\$898,105
Security of Persons and Property - Fire	446,229	Sewer Fund	1,788,868
Public Health Services	113,976	Parking Facilities Fund	40,796
Leisure Time Activities	881,228	Winterhurst Ice Rink Fund	83,778
Community Environment	22,290	Total Depreciation Expense	<u>\$2,811,547</u>
Basic Utility Services	359,028		
Transportation	1,816,696		
General Government	241,155		
Total Depreciation Expense	<u>\$4,099,995</u>		

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 11 – Conduit Debt Obligations**

From time to time, the City has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

On October 23, 2000, the City issued Educational Facilities Revenue Bonds for the purpose of providing funds to pay costs of acquiring and constructing additional facilities for St. Edward High School. The aggregate principal amount of conduit debt obligations for St. Edward High School was \$10,800,000. As of December 31, 2024, the aggregate principal amount of conduit debt obligation outstanding for St. Edward High School was \$4,685,130,000. These bonds do not constitute a debt or pledge of the full faith and credit of the City and, therefore, are not reported in the financial statements.

**Note 12- Long-Term Obligations**

The original issue date, interest rate, original issuance amount and maturity date for each of the City's long-term obligations follows:

	Original Issue Date	Interest Rate	Original Issue Amount	Date of Maturity
<b>Governmental Activities</b>				
<i>Notes</i>				
Various Purpose Notes	2023	4.50%	\$37,695,000	March 14, 2024
Various Purpose Notes	2024	4.12%	6,320,000	April 15, 2025
<b>General Obligation Bonds</b>				
Various Purpose Refunding-2017	2017	4.00-5.25%	5,745,000	December 1, 2026
Various Purpose Refunding and Improvement Bonds Series 2016A-2005 GO Refunding	2016	1.60-5.00%	1,554,760	December 1, 2025
Various Purpose Refunding and Improvement Bonds Series 2016A	2016	1.60-5.00%	12,417,260	December 1, 2036
Various Improvement Improvement Bonds Series 2019	2019	1.60-3.48%	8,861,498	December 1, 2040
Various Purpose Improvement and Refunding Bonds Series 2021-2011 GO Refunding	2021	4.00-5.00%	5,300,000	December 1, 2028
Various Purpose Improvement and Refunding Bonds Series 2021	2021	4.00-4.23%	7,127,045	December 1, 2046
Various Improvement Improvement Bonds Series 2024	2024	5.00%	26,358,713	December 1, 2049
<b>Tax Increment Financing</b>				
Refunding Bonds Series 2016B				
Rockport Square-2004	2016	2.50-3.00%	2,890,000	December 1, 2025
Various Purpose Refunding and Improvement Bonds Series 2016A-2005 GO Refunding Vedda	2016	1.60-5.00%	221,784	December 1, 2025
<b>Business-Type Activities</b>				
<i>Notes</i>				
<i>Water</i>				
Water Main Improvements	2023	4.50%	5,600,000	March 14, 2024
<i>Sewer</i>				
Various Purpose	2023	4.50%	3,950,000	March 14, 2024

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 12- Long-Term Obligations (Continued)**

**General Obligation Bonds**

*Water*

Various Purpose Refunding and Improvement Bonds Series 2016A-2005 GO Refunding	2016	1.60-5.00%	\$ 344,055	December 1, 2025
Various Purpose Refunding and Improvement Bonds Series 2016A-2005 Water Main Improvements	2016	1.60-5.00%	6,690,000	December 1, 2031
Various Improvement Improvement Bonds Series 2019	2019	1.60-3.48%	3,327,317	December 1, 2040
Various Improvement Improvement Bonds Series 2021	2021	4.00-4.23%	4,594,660	December 1, 2046
Various Improvement Improvement Bonds Series 2024	2024	5.00%	5,246,323	December 1, 2049

*Sewer*

Bonds Series 2016A-2005 GO Refunding	2016	1.60-5.00%	2,494,400	December 1, 2025
Various Purpose Refunding and Improvement Bonds Series 2016A-2006 Sewer Improvements Bonds	2016	1.60-5.00%	9,325,000	December 1, 2031
Various Purpose Refunding and Improvement Series 2016A	2016	1.60-5.00%	3,522,740	December 1, 2036
Various Improvement Improvement Bonds Series 2019	2019	1.60-3.48%	4,026,185	December 1, 2040
Various Improvement Improvement Bonds Series 2021	2021	4.00-4.23%	10,453,295	December 1, 2046
Various Improvement Improvement Bonds Series 2024	2024	5.00%	3,699,964	December 1, 2049

*Winterhurst*

Bonds Series 2016A-2005 GO Refunding	2016	1.60-5.00%	114,684	December 1, 2025
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**OPWC Loans**

*Water*

Water Main Replacements	2015	0%	677,004	July 1, 2036
Water Main Replacements	2016	0%	676,500	December 1, 2036
Water Main Replacements	2017	0%	1,320,000	December 1, 2037
Water Main Replacements	2018	0%	1,146,766	December 1, 2038
Water Main Replacements	2019	0%	3,611,338	December 1, 2039
Water Main Replacements	2021	0%	866,850	December 1, 2052
Water Main Replacements	2022	0%	1,854,866	December 1, 2054
Idlewood, Lakeland & Morrison Watermain Replacement	2021	0%	1,417,199	July 1, 2041

*Sewer*

West End Sewer Separation	2016	0%	428,399	December 1, 2036
Webb Rd. Outfall	2017	0%	181,219	July 1, 2040
High Rate Treatment Plant Elimination	2020	0%	2,825,974	July 1, 2052

**OWDA Loans**

*Sewer*

High Rate Treatment Plant Elimination *	2018	0.29%	18,136,920	July 1, 2052
Water Lead Line *	2023	0%	358,292	December 1, 2044
Water Lead Line *	2024	0%	306,357	July 1, 2045

\*- Loans that the City has entered into, however; these loans are not complete and amortization schedule has not been provided to the City.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 12- Long-Term Obligations (Continued)**

Changes in the long-term obligations of the City during 2024 were as follows:

	Balance December 31, 2023	Additions	Deletions	Balance December 31, 2024	Amount Due in One Year
<i>Governmental Activities</i>					
<b>Notes Payable</b>					
Various Purpose-2023	\$28,145,000	\$0	\$28,145,000	\$0	\$0
Unamortized Premium	48,746	0	48,746	0	0
Various Purpose-2024	0	6,320,000	0	6,320,000	6,320,000
Unamortized Premium	0	34,949	25,164	9,785	9,785
<i>Total Notes Payable</i>	<u>28,193,746</u>	<u>6,354,949</u>	<u>28,218,910</u>	<u>6,329,785</u>	<u>6,329,785</u>
<b>General Obligation Bonds</b>					
Various Purpose Refunding-2017	960,000	0	310,000	650,000	320,000
Various Purpose Improvement Bonds and Refunding Series 2016A-2005 GO	276,160	0	134,178	141,982	141,982
Unamortized Premium	27,877	0	12,390	15,487	0
Various Purpose Improvement Bonds and Refunding Series 2016A-2005 Vedda	42,531	0	20,665	21,866	21,866
Unamortized Premium	4,295	0	1,908	2,387	0
Various Purpose Improvement Bonds and Refunding Series 2016A	9,063,665	0	537,510	8,526,155	556,985
Unamortized Premium	748,653	0	61,114	687,539	0
Refunding Bonds Series 2016B	365,000	0	365,000	0	0
Unamortized Premium	9,388	0	9,388	0	0
Various Improvement Improvement Bonds Series 2019	7,618,210	0	303,308	7,314,902	319,703
Unamortized Premium	693,050	0	40,767	652,283	0
Refunding Bonds Series 2021-2011 GO	3,440,000	0	640,000	2,800,000	660,000
Unamortized Premium	516,718	0	121,580	395,138	0
Various Purpose Improvement Bonds and Refunding Series 2021	6,665,836	0	184,805	6,481,031	191,233
Unamortized Premium	984,035	0	44,226	939,809	0
Various Purpose Improvement Bonds and Refunding Series 2024	0	26,358,713	377,032	25,981,681	545,018
Unamortized Premium	0	3,295,958	87,892	3,208,066	0
<i>Total General Obligation Bonds</i>	<u>31,415,418</u>	<u>29,654,671</u>	<u>3,251,763</u>	<u>57,818,326</u>	<u>2,756,787</u>
<b>Other Long-Term Obligations</b>					
Claims Payable	1,023,762	10,034,151	9,893,133	1,164,780	1,164,780
Compensated Absences Payable	8,128,878	596,202	0	8,725,080	3,783,107
Financed Purchase Payables	5,274,698	2,753,000	2,042,420	5,985,278	1,799,833
Net Pension Liability					
OPERS	25,030,891	0	3,629,782	21,401,109	0
OP&F	62,171,186	0	675,555	61,495,631	0
Total Net Pension Liability	<u>87,202,077</u>	<u>0</u>	<u>4,305,337</u>	<u>82,896,740</u>	<u>0</u>
Net OPEB Liability					
OPERS	522,479	0	522,479	0	0
OP&F	4,659,853	0	12,499	4,647,354	0
Total Net OPEB Liability	<u>5,182,332</u>	<u>0</u>	<u>534,978</u>	<u>4,647,354</u>	<u>0</u>
<i>Total Other Long-Term Obligations</i>	<u>106,811,747</u>	<u>13,383,353</u>	<u>16,775,868</u>	<u>103,419,232</u>	<u>6,747,720</u>
<i>Total Governmental Activities</i>	<u>\$166,420,911</u>	<u>\$49,392,973</u>	<u>\$48,246,541</u>	<u>\$167,567,343</u>	<u>\$15,834,292</u>

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 12- Long-Term Obligations (Continued)**

	Balance December 31, 2023	Additions	Deletions	Balance December 31, 2024	Amount Due in One Year
<i>Business-Type Activities</i>					
<b>Notes</b>					
<i>Water</i>					
Water Main Improvements-2023	5,600,000	0	5,600,000	0	0
Unamortized Premium	9,699		9,699	0	0
<i>Sewer</i>					
Various Purpose-2023	3,950,000		3,950,000	0	0
Unamortized Premium	6,842	0	6,842	0	0
<i>Total Notes Payable</i>	<u>9,566,541</u>	<u>0</u>	<u>9,566,541</u>	<u>0</u>	<u>0</u>
<b>General Obligation Bonds</b>					
<i>Water</i>					
Various Purpose Improvement Bonds and Refunding Series 2016A					
2005 Water Main Improvements	65,979	0	32,057	33,922	33,922
Unamortized Premium	6,661	0	2,960	3,701	0
Various Purpose Improvement Bonds and Refunding Series 2016A					
2006 Water Main Improvements	4,005,000	0	425,000	3,580,000	450,000
Unamortized Premium	400,983	0	55,308	345,675	0
Various Purpose Improvement Bonds Series 2019	2,860,487	0	113,886	2,746,601	120,042
Unamortized Premium	260,591	0	16,036	244,555	0
Various Purpose Improvement Bonds Series 2021	4,297,328	0	119,140	4,178,188	123,284
Unamortized Premium	634,386	0	28,512	605,874	0
Various Purpose Improvement Bonds Series 2024	0	5,246,323	75,043	5,171,280	108,478
Unamortized Premium	0	656,073	17,494	638,579	0
<i>Sewer</i>					
Sewer Construction-2005	478,340	0	232,414	245,926	245,926
Unamortized Premium	48,287	0	21,461	26,826	0
Various Purpose Improvement Bonds and Refunding Series 2016A					
Sewer Construction-2006	5,585,000	0	595,000	4,990,000	625,000
Unamortized Premium	558,958	0	77,098	481,860	0
Various Purpose Improvement Bonds and Refunding Series 2016A	2,571,335	0	152,490	2,418,845	158,015
Unamortized Premium	212,389	0	17,338	195,051	0
Various Purpose Improvement Bonds Series 2019	3,461,303	0	137,807	3,323,496	145,256
Unamortized Premium	315,323	0	19,405	295,918	0
Various Purpose Improvement Bonds Series 2021	9,776,835	0	271,055	9,505,780	280,483
Unamortized Premium	1,443,292	0	64,867	1,378,425	0
Various Purpose Improvement Bonds Series 2024	0	3,699,964	52,924	3,647,040	76,504
Unamortized Premium	0	462,653	12,337	450,316	0
<i>Winterhurst</i>					
Various Purpose Improvement Bonds and Refunding Series 2016A	21,992	0	10,686	11,306	11,306
Unamortized Premium	2,218	0	987	1,231	0
<i>Total General Obligation Bonds</i>	<u>\$37,006,687</u>	<u>\$10,065,013</u>	<u>\$2,551,305</u>	<u>\$44,520,395</u>	<u>\$2,378,216</u>



**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 12- Long-Term Obligations (Continued)**

	Balance December 31, 2023	Additions	Deletions	Balance December 31, 2024	Amount Due in One Year
<b>Direct Borrowings and Placement of debt</b>					
<b>OPWC Loans</b>					
<i>Water Fund</i>					
Belle Avenue Improvements-2003	12,119	0	12,119	0	0
Water Main Replacements-2015	423,129	0	33,850	389,279	33,850
Water Main Replacements-2016	439,718	0	33,826	405,892	33,826
Water Main Replacements-2017	924,000	0	66,000	858,000	66,000
Water Main Replacements-2018	917,414	0	57,338	860,076	57,338
Water Main Replacements-2019	2,979,354	0	180,567	2,798,787	180,567
Water Main Replacements-2021	837,955	0	28,895	809,060	28,895
Water Main Replacements-2022	1,501,798	353,068	0	1,854,866	30,914
Idlewood, Lakeland & Morrison Watermain Replacement	1,240,049	0	70,860	1,169,189	70,860
<i>Total Water Fund</i>	<u>9,275,536</u>	<u>353,068</u>	<u>483,455</u>	<u>9,145,149</u>	<u>502,250</u>
<i>Sewer</i>					
West End Sewer Separation-2016	278,459	0	21,420	257,039	21,420
High Rate Treatment Elimination	2,871,657	0	143,583	2,728,074	143,583
Webb Rd. Outfall	140,445	0	9,061	131,384	9,061
<i>Total Sewer Fund</i>	<u>3,290,561</u>	<u>0</u>	<u>174,064</u>	<u>3,116,497</u>	<u>174,064</u>
<i>Total OPWC Loans</i>	<u>12,566,097</u>	<u>353,068</u>	<u>657,519</u>	<u>12,261,646</u>	<u>676,314</u>
<b>Other Long-Term Obligations</b>					
OWDA Loan- High Rate Treatment Facility	17,189,383	0	583,270	16,606,113	519,352
OWDA Loan- 2023 Water Lead Line	0	323,588	168,245	155,343	0
OWDA Loan- 2024 Water Lead Line	0	5,253	0	5,253	0
Compensated Absences Payable	532,575	39,798	0	572,373	124,499
Financed Purchased Payables	1,269,587	420,000	443,910	1,245,677	343,284
Net Pension Liability - OPERS	6,670,598	0	820,780	5,849,818	0
Net OPEB Liability - OPERS	139,328	0	139,328	0	0
<i>Total Other Long-Term Obligations</i>	<u>25,801,471</u>	<u>788,639</u>	<u>2,155,533</u>	<u>24,434,577</u>	<u>987,135</u>
<i>Total Business-Type Activities</i>	<u>\$84,940,796</u>	<u>\$11,206,720</u>	<u>\$14,930,898</u>	<u>\$81,216,618</u>	<u>\$4,041,665</u>

**Governmental Activities**

**General Obligation Bonds** For governmental activities, general obligation bonds will be retired from the Debt Service and TIF Bond Retirement Debt Service Funds using general property tax and payments in lieu of taxes revenue.

On April 5, 2016, the City issued general obligation bonds, in the amount of \$39,460,000, to refund bonds previously issued in: 2004 and 2005 for various purposes in the amount of \$13,857,336, in 2004 for the Rockport Square development project in the amount of \$2,890,000, in 2005 for the Vedda Printing Development project in the amount of \$221,784 and in 2006 for water and sewer bonds in the amount of \$22,490,880. The bonds were issued with interest rates varying from 2 percent to 5 percent. The bonds were issued for a twenty year period with final maturity on December 1, 2036.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 12 - Long-Term Obligations (Continued)**

The Rockport Square bonds will be paid through tax increment financing where the payments in lieu of taxes (PILOTS) generated will pay the debt service payments. In the event that insufficient funds are collected, the shortfall will be the responsibility of the developer, per the master agreement. The Vedda Printing Development project bonds will be paid through tax increment financing where the payments in lieu of taxes (PILOTS) generated will pay the debt service payments. All other bonds will be retired through Debt service, Water, Sewer and Winterhurst funds.

The bonds were sold at a premium of \$4,019,806. Proceeds were deposited in an irrevocable trust with an escrow agent to provide for all future debt payments on the refunded 2004 and 2005 general obligation bonds, Rockport Square Development bonds, Vedda Printing bonds, and the 2005 water and sewer bonds. As a result, \$ 3,090,000 of these bonds was considered defeased and the liability for the refunded bonds has been removed from the City's financial statements. As of December 31, 2024, the amount of defeased debt that is still outstanding but removed from the government-wide financial statements is \$30,000.

On June 6, 2017, the City issued general obligation bonds in the amount of \$5,890,000, to refund bonds previously issued in: 2007 for various purposes and meter replacement, in the amounts of \$5,775,000 and \$145,000, respectively. The bonds were issued with an interest rate of 2.5 percent. The bonds were issued for a nine year period with final maturity on December 1, 2026. The bonds will be retired by the City's Debt Service and Parking Funds.

Proceeds were deposited in an irrevocable trust with escrow agent to provide all future debt payments on the refunded 2007 various purpose and meter replacement bonds. As a result, \$5,820,000 of these bonds were considered defeased and the liability for the refunded bonds has been removed from the City's financial statements. As of December 31, 2024, the amount of defeased debt that is still outstanding but removed from the government-wide financial statements is \$695,000.

On March 27, 2019, the City issued \$16,215,000 in various purpose improvement Bonds at 3.375 - 5.00 percent that will mature on December 1, 2040. The proceeds were used to retire previously issued notes within the Governmental Activities, Water and Sewer Fund. The bonds will be paid through 2040.

On March 23, 2021, The City issued \$31,766,190 in various purpose General Obligation improvement & refunding bonds, series 2021 at 2.00% – 5.00% that will mature on December 1, 2046. The proceeds were issued to retire previously issued notes and bonds within the Governmental Activities, Water and Sewer fund. The bonds will be paid through 2046.

On March 13, 2024, The City issued \$35,305,000 in various purpose General Obligation various improvement bonds, series 2024 at 5.00% that will mature on December 1, 2049. The proceeds were issued to retire previously issued notes within the Governmental Activities, Water and Sewer fund.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 12 - Long-Term Obligations (Continued)**

On April 16, 2024, the City issued \$6,320,000 in various purpose improvement notes at 4.125 percent that will mature April 15, 2025. The proceeds were used to retire previously issued notes within the Governmental Activities Fund.

***Other Long-Term Obligations***

There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made from the General Fund. For additional information related to the net pension liability and net OPEB liability see Notes 15 and 16.

***Business-Type Activities***

The general obligation bonds, OPWC loans, and OWDA loans reported in the Enterprise Funds will be paid from revenues derived by the City from water, sewer, winterhurst charges, and parking meter user charges. The OPWC loans reported in the Enterprise funds are not general obligation and are not backed by the full faith and credit of the City.

The City has pledged future revenues to repay OPWC loans in the Water Fund. The debt is payable solely from the net revenues and is payable through 2039. Annual principal on the loans are expected to require less than 14 percent of net revenues and less than 4 percent of total revenues. The total principal remaining to be paid on the loans are \$9,145,149. Principal paid for the current year were \$483,455 total net revenues were \$4,889,499, and total revenues were \$14,474,090.

The City has pledged future revenues to repay OPWC and OWDA loans in the Sewer Fund. The debt is payable solely from net revenues and is payable through 2052. Annual principal payments on the debt is expected to require less than 4 percent of net revenues. The total principal remaining to be paid on the debt is \$19,722,570. Principal paid for the current year were \$174,064 for OPWC and \$751,515 for OWDA, total net revenues were \$8,568,441, and total revenues were \$16,150,571.

The City's total direct borrowings from OPWC contain a provision that in an event of default the amount of such default shall bear interest thereafter at the rate of 8 percent per annum until the date of payment, and outstanding amounts become immediately due. Also, OPWC may direct the county treasurer to pay the outstanding amount from portion of the local government fund that would otherwise be appropriated to the City.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 12 - Long-Term Obligations (Continued)**

The City's overall legal debt margin was \$88,063,219 at December 31, 2024.

Principal and interest requirements to retire long-term obligations outstanding at December 31, 2024, are as follows:

<b>Governmental Activities</b>		
General Obligation Bonds		
	Principal	Interest
2025	\$2,756,787	\$2,331,296
2026	2,704,660	2,209,970
2027	2,486,219	2,091,779
2028	2,605,490	1,973,622
2029	1,942,995	1,849,736
2030-2034	11,139,247	7,830,473
2035-2039	10,885,103	5,366,443
2040-2044	8,615,681	3,340,053
2045-2049	8,781,435	1,284,335
	<u>\$51,917,617</u>	<u>\$28,277,707</u>

<b>Business Type Activities</b>							
	General Obligation Bonds		OPWC Loans	OWDA Loans		Total	
	Principal	Interest	Principal	Principal	Interest	Principal	Interest
2025	\$2,378,216	\$1,672,417	\$676,314	\$519,352	\$48,232	\$3,573,882	\$1,720,649
2026	2,185,340	1,557,543	707,228	581,802	49,879	\$3,474,370	\$1,607,422
2027	2,288,782	1,452,484	707,228	582,633	49,049	\$3,578,643	\$1,501,533
2028	2,379,511	1,351,590	707,228	583,465	48,217	\$3,670,204	\$1,399,807
2029	2,487,005	1,246,627	707,228	584,298	47,384	\$3,778,531	\$1,294,011
2030-2034	9,695,754	4,656,789	3,536,140	2,934,027	224,383	\$16,165,921	\$4,881,172
2035-2039	7,694,894	2,992,832	3,115,398	2,955,031	203,378	\$13,765,323	\$3,196,210
2040-2044	6,344,321	1,774,104	1,224,524	2,976,186	182,223	\$10,545,031	\$1,956,327
2045-2049	4,398,561	521,565	453,619	2,997,491	160,916	\$7,849,671	\$682,481
2050-2052	0	0	426,739	1,891,828	113,290	\$2,318,567	\$113,290
	<u>\$39,852,384</u>	<u>\$17,225,951</u>	<u>\$12,261,646</u>	<u>\$16,606,113</u>	<u>\$1,126,951</u>	<u>\$68,720,143</u>	<u>\$18,352,902</u>

**Note 13 – Financed Purchases**

In prior years, the City entered into leases for the acquisition of police vehicles, information technology updates, emergency generator upgrades, dump trucks, fire medical squad, fiber optic network, refuse vehicles, street vehicles, fire vehicles, forestry vehicles, sewer vehicles, computer software upgrade, technology equipment, body cameras, computer hardware, copier equipment, building HVAC improvements, sewer flow meters, and water meters. All leases are secured by the above collateral.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 13 – Financed Purchases (Continued)**

The assets of such agreements are recorded in the Governmental Activities and Business-Type Activities as shown on the Statement of Net Position.

The following is a schedule of the future minimum lease payments for financed purchases and the present value of net minimum lease payments as of December 31, 2024:

	Governmental Activities	Business-Type Activities
Building and Improvements	\$2,220,231	\$3,496,028
Equipment Machinery and Furniture	679,226	310,125
Vehicles	14,120,021	1,675,639
Total Financed Purchases, being depreciated	<u>17,019,478</u>	<u>5,481,792</u>
Less Accumulated Depreciation		
Building and Improvements	2,220,232	2,790,075
Equipment Machinery and Furniture	574,122	310,125
Vehicles	11,284,383	1,662,065
Total Accumulated Depreciation	<u>14,078,737</u>	<u>4,762,265</u>
Financed Purchases, Net	<u>\$2,940,741</u>	<u>\$719,527</u>
	Governmental Activities	Business-Type Activities
2025	\$1,969,594	\$373,853
2026	1,583,769	290,463
2027	1,174,626	279,437
2028	1,022,902	215,222
2029	456,637	117,873
2030	228,359	49,113
Total minimum lease payments	6,435,887	1,325,961
Less: amount representing interest	<u>(450,609)</u>	<u>(80,284)</u>
Total	<u>\$5,985,278</u>	<u>\$1,245,677</u>

In the event of a default the following may occur (a) the lessor may declare all lease amounts and other amounts payable by lessee due and payable (b) lessor may terminate the property schedule and retake possession of the property at the City's expense (c) lessor may take action, at law or in equity, that is permitted by applicable law and that may appear necessary or desirable to enforce or to protect any of its rights.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 14 - Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. The City's coverage for general liability, bodily injury, and property damage to others, with The Fidelity Group Insurance is limited to \$1,000,000 per occurrence and has a \$2,000,000 aggregate limit per year. In addition, there is an excess umbrella coverage of \$10,000,000 per occurrence, which has a \$10,000,000 aggregate limit per year.

Errors and omissions for public officials and police professional liability are \$1,000,000 per occurrence and has a \$1,000,000 annual aggregate. Vehicles are covered for \$1,000,000 per each occurrence, no aggregate, with a \$5,000 deductible for comprehensive, \$5,000 deductible for collision. The boiler and machinery are covered at \$211,892,215 with a \$5,000 deductible for all property. Coverage for the City's buildings, furniture, fixtures, and contents also has a limit of \$211,892,215, with a \$10,000 deductible. Inland marine coverage for all City property that moves has coverage of \$2,652,804 with a \$1,000 deductible and EDP equipment is covered at \$2,796,459 with a \$500 deductible.

Cowbell Insurance Company covers Cyber liability at \$3,000,000 annual aggregate, with a \$50,000 deductible.

Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year.

The City maintains the Hospitalization Internal Service Fund to finance the cost of employee hospitalization and medical claims on a cost reimbursement basis. The City offers two plans to its employees that are funded through a third party administrator. Under these plans the third party administrator processes claims on behalf of the employees and bills the City for the amount of actual claims plus administrative costs. A specific excess loss coverage (stop loss) insurance policy covers claims in excess of \$125,000 per claimant, per year.

At December 31, 2023, \$1,093,775 was accrued for hospitalization and medical claims, representing an estimate of the amount to be paid for claims that have been incurred but not reported based on the requirements of GASB Statement No. 30, which requires a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to the issuance of the financial statements and the amount of the loss can be reasonably estimated. The estimate was not affected by incremental claims adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in the balances of claims liabilities during the past two years are as follows:

	2024	2023
Estimated claims payable January 1	\$1,010,797	\$889,392
Plus: Current year claims	9,581,964	9,472,182
Less: Claim payments	<u>(9,498,986)</u>	<u>(9,350,777)</u>
Estimated claims payable December 31	<u><u>\$1,093,775</u></u>	<u><u>\$1,010,797</u></u>

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 14 - Risk Management (Continued)**

Historically, under the Ohio Workers' Compensation System for public employer taxing districts, there have been two types of rating plans: base rating and experience rating. Ohio laws were subsequently amended to include an additional plan called retrospective rating, which is offered to Ohio employers who meet the eligibility standards. Under the terms of the State of Ohio's retrospective rating plan, an employer initially pays a fraction of the premium (the minimum premium) it would pay as an experience-rated risk. As costs for the employer's injured workers' claims are incurred, the employer must reimburse the State for those costs, subject to the plans individual claim cost limitation and the employer's premium limitation.

During 1991, the City applied for and was accepted into the State of Ohio's Retrospective Rating Plan. The City has established a Workers' Compensation Self-Insurance Fund (an Internal Service Fund) to account for and pay workers' compensation claims from accumulated assets of the fund. The City's retrospective rating plan provides for an aggregate stop loss limit on premiums of 200 percent of the employer's normal premium in the year the claim occurred and a \$300,000 limit per individual claim.

As of March 1, 2006, the City became self insured as an alternate method of funding workers' compensation. The City contracts with a third party administrator, who in turn, processes all the claims.

At December 31, 2024, \$71,005 has been accrued for workers' compensation claims. The claims represent estimates of amounts to be paid for reported claims and incurred but not reported claims. It is calculated using trends in actual claims experience based on the requirements of GASB Statement No. 30, which requires a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to the issuance of the financial statements and the amount of the loss can be reasonably estimated. The estimate was not affected by incremental claims adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in the balance of claims liabilities during the past two years are as follows:

	<u>2024</u>	<u>2023</u>
Estimated claims payable January 1	\$12,965	\$14,952
Plus: Current year claims	452,187	318,451
Less: Claim payments	<u>(394,147)</u>	<u>(320,438)</u>
Estimated claims payable December 31	<u><u>\$71,005</u></u>	<u><u>\$12,965</u></u>

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 15 - Defined Benefit Pension Plans**

**A. Net Pension Liability/Asset**

The net pension liability/asset reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

**B. Plan Description – Ohio Public Employees Retirement System (OPERS)**

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. Effective January 1, 2022, the Combined Plan is no longer available for member selection. In October 2023, the legislature approved House Bill (HB) 33, which allows for the consideration of the Combined Plan with the Traditional Pension Plan with the timing of the consolidation at the discretion of OPERS.



**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 15 - Defined Benefit Pension Plans (Continued)**

**B. Plan Description – Ohio Public Employees Retirement System (OPERS) (Continued)**

Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

Group A Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Group C Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 62 with 60 months of service credit or Age 57 with 25 years of service credit
<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career. Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The base amount of a member's pension benefit is locked in upon receipt of the initial benefit payment for calculation of the annual cost-of-living adjustment.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
*(Continued)*

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**Note 15 - Defined Benefit Pension Plans (Continued)**

**B. Plan Description – Ohio Public Employees Retirement System (OPERS) (Continued)**

When a traditional plan benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

A death benefit of \$500 - \$2,500, determined by the number of years of service credit of the retiree, is paid to the beneficiary of a deceased retiree or disability benefit recipient under the Tradition pension plan and the Combined Plan.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits.

The amount available for defined contribution benefits in the combined plan consists of the members' contributions plus or minus the investment gains or losses resulting from the members' investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the purchase of a monthly defined benefit annuity from OPERS (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Funding Policy - The Ohio Revised Code (ORC) provides statutory Authority for member and employer contributions as follows on the next page:

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
*(Continued)*

**Note 15 - Defined Benefit Pension Plans (Continued)**

**B. Plan Description – Ohio Public Employees Retirement System (OPERS) (Continued)**

	State and Local		
	Traditional Pension Plan	Combined Plan	Member- Directed Plan
<b>2023-2024 Statutory Maximum Contribution Rates</b>			
Employer	14.0 %	14.0 %	14.0 %
Employee *	10.0 %	10.0 %	10.0 %
<b>2023-2024 Actual Contribution Rates</b>			
Employer:			
Pension	14.0 %	12.0 %	10.0 %
Post-Employment Health Care Benefits	0.0 %	2.0 %	4.0 %
Total Employer	<u>14.0 %</u>	<u>14.0 %</u>	<u>14.0 %</u>
Employee	<u>10.0 %</u>	<u>10.0 %</u>	<u>10.0 %</u>

\* Member contributions within the Combined Plan are not used to fund the defined benefit retirement allowance.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contributions was \$2,600,664 for fiscal year ending December 31, 2024. Of this amount, \$119,596 is reported as an intergovernmental payable.

**C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)**

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement. For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 15 - Defined Benefit Pension Plans (Continued)**

***C. Plan Description – Ohio Police & Fire Pension Fund (OP&F) (Continued)***

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will receive a COLA equal to a percentage of the members' base pension benefit where the percentage is the lesser of three percent or the percentage increase in the consumer price index, if any, over the 12 month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>Police</u>	<u>Firefighters</u>
<b>2024 Statutory Maximum Contribution Rates</b>		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
<b>2024 Actual Contribution Rates</b>		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	<u>19.50 %</u>	<u>24.00 %</u>
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$3,855,189 for 2024. Of this amount, \$360,842 is reported as an intergovernmental payable.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 15 - Defined Benefit Pension Plans (Continued)**

***D. Pension Liabilities, Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability/asset for OPERS was measured as of December 31, 2023, and the total pension liability/asset used to calculate the net pension liability/asset was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2023, and was determined by rolling forward the total pension liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net pension liability/asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	OPERS Traditional Pension Plan	OPERS Combined Pension Plan	OP&F	Total
Proportion of the Net Pension Liability/Asset Prior Measurement Date	0.107317%	0.076786%	0.6545003%	
Proportion of the Net Pension Liability/Asset Current Measurement Date	0.104089%	0.064476%	0.6365098%	
Change in Proportionate Share	<u>-0.003228%</u>	<u>-0.012310%</u>	<u>-0.0179905%</u>	
Proportionate Share of the Net Pension Liability	\$27,250,927	\$0	\$61,495,631	\$88,746,558
Proportionate Share of the Net Pension (Asset)	\$0	(\$198,187)	\$0	(\$198,187)
Pension Expense	\$3,052,936	\$18,106	\$6,164,772	\$9,235,814

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**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 15 - Defined Benefit Pension Plans (Continued)**

**D. Pension Liabilities, Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS Traditional Pension Plan	OPERS Combined Pension Plan	OP&F	Total
<b>Deferred Outflows of Resources</b>				
Net difference between projected and actual earnings on pension plan investments	\$5,500,400	\$32,233	\$6,968,747	\$12,501,380
Differences between expected and actual experience	445,393	8,032	1,974,193	2,427,618
Changes of assumptions	0	7,352	3,886,457	3,893,809
Changes in proportion and differences between City contributions and proportionate share of contributions	116,582	48,694	1,128,235	1,293,511
City contributions subsequent to the measurement date	2,564,044	36,620	3,855,189	6,455,853
Total Deferred Outflows of Resources	<u>\$8,626,419</u>	<u>\$132,931</u>	<u>\$17,812,821</u>	<u>\$26,572,171</u>
<b>Deferred Inflows of Resources</b>				
Differences between expected and actual experience	\$0	\$19,602	\$687,760	\$707,362
Changes of assumptions	0	0	933,883	933,883
Changes in proportion and differences between City contributions and proportionate share of contributions	412,695	16,395	1,771,658	2,200,748
Total Deferred Inflows of Resources	<u>\$412,695</u>	<u>\$35,997</u>	<u>\$3,393,301</u>	<u>\$3,841,993</u>

\$6,455,853 reported as deferred outflows of resources related to pension resulting from City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability or increase in net pension asset in the year ending December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS Traditional Pension Plan	OPERS Combined Pension Plan	OP&F	Total
Year Ending December 31:				
2025	\$ 1,193,625	\$ 8,758	\$ 2,924,588	\$ 4,126,971
2026	1,729,246	12,978	3,244,723	4,986,947
2027	3,510,046	23,169	4,819,661	8,352,876
2028	(783,237)	630	(386,029)	(1,168,636)
2029	0	5,357	(37,492)	(32,135)
Thereafter	0	9,422	(1,120)	8,302
Total	<u>\$ 5,649,680</u>	<u>\$ 60,314</u>	<u>\$ 10,564,331</u>	<u>\$ 16,274,325</u>

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 15 - Defined Benefit Pension Plans (Continued)**

***E. Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below:

	<u>Traditional Pension Plan</u>	<u>Combined Plan</u>
Wage Inflation		
Current Measurement Date:	2.75 percent	2.75 percent
Prior Measurement Date:	2.75 percent	2.75 percent
Future Salary Increases, including inflation		
Current Measurement Date:	2.75 to 10.75 percent including wage inflation	2.75 to 8.25 percent including wage inflation
Prior Measurement Date:	2.75 to 10.75 percent including wage inflation	2.75 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA		
Pre 1/7/2013 retirees:	3 percent, simple	3 percent, simple
Post 1/7/2013 retirees:		
Current Measurement Date:	2.3 percent simple through 2024, then 2.05 percent simple	2.3 percent simple through 2024, then 2.05 percent simple
Prior Measurement Date:	3 percent, simple through 2023, then 2.05 percent simple	3 percent, simple through 2023, then 2.05 percent simple
Investment Rate of Return		
Current Measurement Date:	6.9 percent	6.9 percent
Prior Measurement Date:	6.9 percent	6.9 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 15 - Defined Benefit Pension Plans (Continued)**

***E. Actuarial Assumptions – OPERS (Continued)***

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

OPERS manages investments in three investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money weighted rate of return expressing investment performance, net of investments expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 11.2 percent for 2023.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of the geometric real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2022, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	24.00 %	2.85 %
Domestic Equities	21.00	4.27
Real Estate	13.00	44.46
Private Equity	15.00	7.52
International Equities	20.00	5.16
Risk Parity	2.00	4.38
Other investments	5.00	3.46
Total	100.00 %	



**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 15 - Defined Benefit Pension Plans (Continued)**

***E. Actuarial Assumptions – OPERS (Continued)***

**Discount Rate** The discount rate used to measure the total pension liability was 6.9 percent, post-experience study results. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability/Asset to Changes in the Discount Rate** The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 6.9 percent, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (5.9percent) or one-percentage-point higher (7.9 percent) than the current rate:

City's proportionate share of the net pension liability/(asset)	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
Traditional Pension Plan	\$ 42,900,281	\$ 27,250,927	\$ 14,235,212
Combined Plan	\$ (119,925)	\$ (198,187)	\$ (259,838)

***F. Actuarial Assumptions – OP&F***

OP&F's total pension liability as of December 31, 2023 is based on the results of an actuarial valuation date of January 1, 2023, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 15 - Defined Benefit Pension Plans (Continued)**

**F. Actuarial Assumptions – OP&F (Continued)**

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2023, are presented below:

Valuation Date	January 1, 2023, with actuarial liabilities rolled forward to December 31, 2023
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	7.50 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent per annum, compounded annually, consisting of inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	2.2 percent simple

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

The most recent experience study was completed December 31, 2021.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023 are summarized on the following page:

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*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 15 - Defined Benefit Pension Plans (Continued)**

**F. Actuarial Assumptions – OP&F (Continued)**

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return **
Cash and Cash Equivalents	0.00 %	0.00 %
Domestic Equity	18.60	4.10
International Equity	12.40	4.90
Core Fixed Income *	25.00	2.40
U.S. Inflation Linked Bonds *	15.00	2.10
High Yield Fixed Income	7.00	4.10
Private Real Estate	12.00	5.40
Private Markets	10.00	7.30
Midstream Energy Infrastructure	5.00	5.80
Private Credit	5.00	6.80
Real Assets	8.00	6.00
Gold	5.00	3.50
Commodities	2.00	3.50
Total	125.00 %	

Note: Assumptions are geometric

\* levered 2.5x

\*\* Geometric mean, net of expected inflation

OP&F's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 7.50 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
*(Continued)*

**Note 15 - Defined Benefit Pension Plans (Continued)**

**F. Actuarial Assumptions – OP&F (Continued)**

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
City's proportionate share of the net pension liability	\$ 81,455,544	\$ 61,495,631	\$ 44,897,023

**Note 16 – Defined Benefit OPEB Plans**

**A. Net OPEB Liability/Asset**

The net OPEB liability/asset reported on the statement of net position represents a liability or asset to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability/asset represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability/asset to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes that any liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded and funded benefits are presented as a long-term *net OPEB liability or net OPEB asset* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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**Note 16 – Defined Benefit OPEB Plans**

***B. Plan Description – Ohio Public Employees Retirement System (OPERS)***

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, the 115 Health Care Trust, which was established in 2014 to fund health care for the Traditional Pension, Combined, and Member-Directed plans. With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

Retirees and eligible dependents enrolled in Medicare Parts A and B, and non-Medicare retirees beginning in 2022, are able to participate in the OPERS Connector in lieu of comprehensive health care coverage. The Connector, a vendor selected by OPERS, assist eligible retirees, spouses, and dependents in the evaluation, selection and purchase of a health care plan on the open market. Eligible retirees may receive a monthly allowance in their health reimbursement arrangement (HRA) account that can be used to reimburse eligible health care expenses.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022 or after must meet the following health care eligibility requirements to receive an HRA allowance:

1. Medicare Retirees – Medicare-eligible with a minimum of 20 years of qualifying service credit.
2. Non-Medicare Retirees – Non-Medicare retirees qualify based on the following age-and-service criteria:
  - a. Group A – 30 years of qualifying service credit at any age;
  - b. Group B – 32 years of qualifying service credit at any age or 31 years of qualifying service credit and minimum age 52;
  - c. Group C – 32 years of qualifying service credit and minimum age 55; or,
  - d. A retiree from groups A, B or C who qualifies for an unreduced pension, but a portion of their service credit is not health care qualifying service, can still qualify for health care at age 60 if they have at least 20 years of qualifying health care service credit.

Retirees who do not meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 16 – Defined Benefit OPEB Plans**

***B. Plan Description – Ohio Public Employees Retirement System (OPERS) (Continued)***

Members with a retirement date prior to January 1, 2022 who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

Retirement Date	Group A		Group B		Group C	
	Age	Service	Age	Service	Age	Service
December 1, 2014 or Prior	Any	10	Any	10	Any	10
January 1, 2015 through December 31, 2021	60	20	52 60	31 20	55	32
	Any	30	Any	32	60	20

Participants in the Member-Directed Plan have access to the Connector and have a separate health care funding mechanism. A portion of employer contributions for these participants is allocated to a retiree medical account (RMA). Upon separation or retirement, participants may use vested RMA funds for reimbursement of qualified medical expenses.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

**Funding Policy** - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of covered payroll. In 2024, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The employer contribution as a percent of covered payroll deposited for the Combined Plan and Member-Directed Plan health care programs in 2024 was 2.0 percent and 4.0 percent, respectively.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$28,809 for 2024.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
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**Note 16 – Defined Benefit OPEB Plans (Continued)**

***C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)***

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) a cost-sharing, multiple-employer defined post-employment healthcare plan that provides various levels of health care to retired, disabled and beneficiaries, as well as their dependents. On January 1, 2019, OP&F changed the way it supports retiree health care. A stipend-based health care model has replaced the self-insured group health care plan that had been in place. A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses. A summary of the full benefit provisions can be found in OP&F’s annual comprehensive financial report.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75. The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available annual comprehensive financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2024, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees’ primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The City’s contractually required contribution to OP&F was \$91,006 for 2024.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
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(Continued)

**Note 16 – Defined Benefit OPEB Plans (Continued)**

***D. OPEB Liabilities, OPEB Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB asset and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2023, and was determined by rolling forward the total OPEB liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net OPEB liability/asset was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the Net OPEB Liability/Asset			
Prior Measurement Date	0.104948%	0.6545003%	
Proportion of the Net OPEB Liability/Asset			
Current Measurement Date	0.101846%	0.6365098%	
Change in Proportionate Share	<u>-0.003102%</u>	<u>-0.0179905%</u>	
Proportionate Share of the Net OPEB			
Liability/(Asset)	(\$919,184)	\$4,647,354	\$3,728,170
OPEB Expense	(\$81,971)	\$212,067	\$130,096

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**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
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**Note 16 – Defined Benefit OPEB Plans (Continued)**

***D. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)***

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
<b>Deferred Outflows of Resources</b>			
Net difference between projected and actual earnings on OPEB plan investments	\$552,024	\$343,176	\$895,200
Differences between expected and actual experience	0	1,599,198	1,599,198
Changes of assumptions	236,645	223,480	460,125
Changes in proportion and differences between City contributions and proportionate share of contributions	17,434	228,605	246,039
City contributions subsequent to the measurement date	28,809	91,006	119,815
Total Deferred Outflows of Resources	<u>\$834,912</u>	<u>\$2,485,465</u>	<u>\$3,320,377</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$130,827	\$854,047	\$984,874
Changes of assumptions	395,130	2,992,787	3,387,917
Changes in proportion and differences between City contributions and proportionate share of contributions	3,413	228,746	232,159
Total Deferred Inflows of Resources	<u>\$529,370</u>	<u>\$4,075,580</u>	<u>\$4,604,950</u>

\$119,815 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or increase to the net OPEB asset in 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	OPERS	OP&F	Total
2025	\$ (14,829)	\$ (52,827)	\$ (67,656)
2026	48,258	(205,154)	(156,896)
2027	429,701	(110,118)	319,583
2028	(186,397)	(380,691)	(567,088)
2029	0	(410,354)	(410,354)
Thereafter	0	(521,977)	(521,977)
Total	<u>\$ 276,733</u>	<u>\$ (1,681,121)</u>	<u>\$ (1,404,388)</u>

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
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**Note 16 – Defined Benefit OPEB Plans (Continued)**

***E. Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	
Current Measurement Date:	2.75 percent
Prior Measurement Date:	2.75 percent
Projected Salary Increases, including inflation	
Current Measurement Date:	2.75 to 10.75 percent, including wage inflation
Prior Measurement Date:	2.75 to 10.75 percent, including wage inflation
Single Discount Rate:	
Current Measurement Date:	5.70 percent
Prior Measurement Date:	5.22 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate	
Current Measurement Date:	3.77 percent
Prior Measurement Date:	4.05 percent
Health Care Cost Trend Rate	
Current Measurement Date:	5.50 percent initial, 3.50 percent ultimate in 2038
Prior Measurement Date:	5.50 percent initial, 3.50 percent ultimate in 2036

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
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(Continued)

**Note 16 – Defined Benefit OPEB Plans (Continued)**

***E. Actuarial Assumptions – OPERS (Continued)***

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.0 percent for 2023.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. The table below displays the Board-approved asset allocation policy for 2023 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	37.00 %	2.82 %
Domestic Equities	25.00	4.27
Real Estate Investment Trust	5.00	4.68
International Equities	25.00	5.16
Risk Parity	3.00	4.38
Other investments	5.00	2.43
Total	<u>100.00 %</u>	

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
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(Continued)

**Note 16 – Defined Benefit OPEB Plans (Continued)**

***E. Actuarial Assumptions – OPERS (Continued)***

**Discount Rate** A single discount rate of 5.70 percent was used to measure the OPEB liability on the measurement date of December 31, 2023. A single discount rate of 5.22 percent was used to measure the OPEB asset on the measurement date of December 31, 2022. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.77 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2070. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2070, and the municipal bond rate was applied to all health care costs after that date.

***Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate***

The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 5.70 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (4.70 percent) or one-percentage-point higher (6.70) than the current rate:

	1% Decrease (4.70%)	Current Discount Rate (5.70%)	1% Increase (6.70%)
City's proportionate share of the net OPEB liability (asset)	\$ 505,156	\$ (919,184)	\$ (2,099,046)

***Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate*** Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
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**Note 16 – Defined Benefit OPEB Plans (Continued)**

***E. Actuarial Assumptions – OPERS (Continued)***

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2024 is 5.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB (asset)	(\$957,352)	(\$919,184)	(\$875,876)

***F. Actuarial Assumptions – OP&F***

OP&F's total OPEB liability as of December 31, 2023, is based on the results of an actuarial valuation date of January 1, 2023, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Actuarial calculations reflect a long-term perspective.

For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
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(Continued)

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**Note 16 – Defined Benefit OPEB Plans (Continued)**

***F. Actuarial Assumptions – OP&F (Continued)***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2023, with actuarial liabilities rolled forward to December 31, 2023
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	7.5 percent
Projected Salary Increases	3.50 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Single discount rate:	
Current measurement date	4.07 percent
Prior measurement date	4.27 percent
Cost of Living Adjustments	2.2 percent simple

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
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(Continued)

**Note 16 – Defined Benefit OPEB Plans (Continued)**

***F. Actuarial Assumptions – OP&F (Continued)***

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023, are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and Cash Equivalents	0.00 %	0.00 %
Domestic Equity	18.60	4.10
Non-US Equity	12.40	4.90
Core Fixed Income *	25.00	2.40
U.S. Inflation Linked Bonds *	15.00	2.10
High Yield Fixed Income	7.00	4.10
Private Real Estate	12.00	5.40
Private Markets	10.00	7.30
Midstream Energy Infrastructure	5.00	5.80
Private Credit	5.00	6.80
Real Assets	8.00	6.00
Gold	5.00	3.50
Commodities	2.00	3.50
Total	<u>125.00 %</u>	

Note: Assumptions are geometric

\* levered 2.x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes in core fixed income and asset classes.

**Discount Rate** The total OPEB liability was calculated using the discount rate of 4.07 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.50 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, the long-term assumed rate of return on investments of 7.50 percent was applied to periods before December 31, 2037, and the Municipal Bond Index rate of 3.38 percent was applied to periods on and after December 31, 2037, resulting in a discount rate of 4.07 percent.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
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*(Continued)*

**Note 16 – Defined Benefit OPEB Plans (Continued)**

***F. Actuarial Assumptions – OP&F (Continued)***

***Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate***

Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.07 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.07 percent), or one percentage point higher (5.07 percent) than the current rate.

	1% Decrease (3.07%)	Current Discount Rate (4.07%)	1% Increase (5.07%)
City's proportionate share of the net OPEB liability	\$ 5,724,251	\$ 4,647,354	\$ 3,740,395

**Note 17 - Other Employee Benefits**

***A. Compensated Absences***

City employees generally earn vacation leave ranging from two to five weeks, based on length of service. Sick time is earned based on hours worked at a rate of 4.6 hours earned for every 80 hours worked. Vacation and sick leave accumulate on an hourly basis and are fully vested when earned. Maximum leave allowed to be carried at year end for accumulated vacation and sick varies by union contract. Annually employees are eligible to convert to cash, on a three-to-one basis, sick days accumulated more than 120 days. At an employee's end of employment twenty five percent of unused sick leave plus one hundred percent of any accumulated vacation leave is paid. For any overtime worked employees have the option of converting time earned to compensatory time; maximum accumulation varies by contract and is paid at times during the year as outlined by contract or at end of employment. Safety personnel are given a bank of holiday time to be used throughout the year, they are paid for unused time or converted to compensatory time depending on contract. Non-safety personnel are granted time off for designated holidays and must be used during the year. At the end of employment any earned but not used holiday hours will be paid.

***B. Health and Life Insurance***

City employees may choose between two health insurance providers. Medical Mutual serves as the third party administrator for the self-insured medical and health coverage to City employees. Lincoln Financial Insurance Company provides life insurance and accidental death and dismemberment insurance to the City's employees.



**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 18 - Jointly Governed Organization**

The West Shore Council of Governments helps foster cooperation between municipalities in areas affecting health, safety, welfare, education, economic conditions and regional development. The Board of Directors is comprised of one member from each of the six participating municipalities. The Board of Directors exercises total control over the operation of the Council including budgeting, appropriating, contracting and designating management. Budgets are adopted by the board. Each City's degree of control is limited to its representation on the Board of Directors. In 2024, the City contributed \$123,391.

**Note 19 – Construction Contractual and Other Commitments**

***A. Construction Contractual Commitments***

The following were significant contractual commitments outstanding at December 31, 2024.

Project	Contract Amount	Amount Paid	Amount Remaining
Transportation Improvements	\$4,446,721	\$2,483,809	\$1,962,912
Facility Improvements	7,191,529	5,299,550	1,891,979
Park Improvements	6,232,902	4,011,231	2,221,671
Waterline Improvements	13,471,215	9,308,604	4,162,611
Wastewater Improvements	35,028,667	15,878,491	19,150,176
Totals	<u>\$66,371,034</u>	<u>\$36,981,685</u>	<u>\$29,389,349</u>

***B. Other Commitments***

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end are components of fund balance for subsequent year expenditures and may be reported as part of restricted, committed, or assigned classifications of fund balance.

As of December 31, 2024, the City's commitments for encumbrances in the governmental funds were as follows:

Major Fund:	Encumbrances Outstanding
General	<u>\$11,127,645</u>

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
*(Continued)*

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**Note 19 – Construction Contractual and Other Commitments (Continued)**

***B. Other Commitments (Continued)***

On March 1, 2019, the City submitted an upgraded Integrated Wet Weather Improvement Plan (“IWWIP”) to comply with the requirement of the Clean Water Act and to renew its National Pollutant Discharge Elimination System permit. The plan provides for long-term capital improvement projects through 2034, including construction and implementation of a high-rate treatment plant, an aboveground storage tank, underground storage facilities, and other improvements to the City’s existing sewer system. In November 2022, the City entered into a consent decree with the United States Environmental Protection Agency (EPA) that formalized the IWWIP to be completed by December 31, 2047 and included a civil penalty of \$100,000. The consent decree was approved by the United States Court for the Northern District of Ohio in January 2023. The IWWIP is currently estimated to cost approximately \$86 million, and the City has already spent at least \$26.2 million toward that commitment. The City plans to allocate American Rescue Plan Act dollars and appropriate utility fund operating income and fund balance to finance the costs associated with water and sewer infrastructure upgrades and EPA compliance.

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**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 20 – Interfund Transfers and Balances**

**A. Transfers**

The General Fund transfers to the Winterhurst fund were made to provide additional resources for current operations. The transfers from the Sewer Fund to the Debt Service fund were to cover debt payments and the transfer from General Fund to the Office on Aging Fund was for ongoing operations. The transfers from the General fund to the Permanent Capital Improvement fund were for \$217,100 in vehicles ordered and \$1,747,000 for capital improvements in 2024. The transfers from the Debt Service Fund to the General Fund and the Winterhurst Fund were necessary to record the capital lease debt payments in the funds that originally recorded the leases and notes. The transfers from the Lakewood Hospital Fund to the Land Acquisition Fund was a GAAP transfer to record the assets held for resale in the same fund of the proceeds from the sale of asset. The Land Acquisition Fund transferred \$325,000 to the Sewer Fund to return a transfer from previous years due to the purchase of a property for a sewer project not going through.

TRANSFERS IN	TRANSFERS OUT					Total
	Governmental Activities			Business-Type Activities		
	Major Funds		Other Governmental Funds	Major Fund		
	General	Lakewood Hospital		Sewer		
Governmental Activities						
Major Funds:						
General	\$0	\$0	\$2,148,659	\$0	\$0	\$2,148,659
Debt Service	0	0	0	0	1,800,000	1,800,000
Permanent Capital Improvement	1,964,100	0	0	0	0	1,964,100
Nonmajor Funds:						
Office on Aging	900,000	0	0	0	0	900,000
Land Acquisition Fund	0	433,791	0	0	0	433,791
Total Governmental Activities	2,864,100	433,791	2,148,659	0	1,800,000	7,246,550
Business-Type Activities						
Major Fund:						
Sewer	0	0	0	325,000	0	325,000
Nonmajor Fund:						
Winterhurst	625,000	0	11,679	0	0	636,679
Total Business-Type Activities	625,000	0	11,679	325,000	0	961,679
Total	\$3,489,100	\$433,791	\$2,160,338	\$325,000	\$1,800,000	\$8,208,229

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

**Note 20 – Interfund Transfers and Balances (Continued)**

***B. Interfund Receivables and Payables***

Interfund receivables and payables are due to the timing of the receipt of grant monies by the major and nonmajor funds and short-term advances from the General Fund. It is also to cover those funds that owe the Hospitalization Fund and Workers' Compensation Fund for monthly premiums.

All interfund balances will be repaid within one year. Interfund balances at December 31, 2024, consist of the following:

Interfund Payable	Interfund Receivable			
	General	Workers' Compensation	Hospitalization	Total
<b><i>Governmental Funds</i></b>				
<b>Major Funds:</b>				
General	\$0	\$57,324	\$883,048	\$940,372
Community Development Block Grant	115,000	651	10,035	125,686
<b>Nonmajor Funds:</b>				
Street and Highway	0	2,606	40,139	42,745
Office on Aging	0	1,466	22,578	24,044
Juvenile Diversion	30,000	0	0	30,000
Emergency Shelter Grant	50,000	0	0	50,000
Family to Family	265,000	0	0	265,000
<b><i>Total Governmental Funds</i></b>	<b>460,000</b>	<b>62,047</b>	<b>955,800</b>	<b>1,477,847</b>
<b><i>Proprietary Funds</i></b>				
<b>Major Funds:</b>				
Water	0	2,443	37,630	40,073
Sewer	0	6,189	95,328	101,517
<b>Nonmajor Funds</b>				
Parking Facilities	0	326	5,017	5,343
Winterhurst Ice Rink	60,000	0	0	60,000
<b><i>Total Proprietary Funds</i></b>	<b>60,000</b>	<b>8,958</b>	<b>137,975</b>	<b>206,933</b>
<b>Total</b>	<b>\$520,000</b>	<b>\$71,005</b>	<b>\$1,093,775</b>	<b>\$1,684,780</b>

**Note 21 – Tax Abatement Disclosure**

The City of Lakewood has negotiated a property tax abatement agreement under Sections 3735.65 through 3735.70 of the Ohio Revised Code, establishing the boundaries of a Community Reinvestment Area.

As required by Section 3735.66 of the Ohio Revised Code, a survey of housing has been prepared for the area proposed to be included in the Community Reinvestment Area authorized by Resolution 8645-13 passed by Lakewood City Council on May 6, 2013.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
*(Continued)*

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**Note 21 – Tax Abatement Disclosure (Continued)**

The survey shows the facts and conditions relating to existing housing in the Community Reinvestment Area, including among other things, evidence of deterioration and lack of new construction in substantial portions of the Area. The abatement provides for 100% exemption of residential property taxes not to exceed 10 years and must meet all condition and requirements of the Multifamily High Density Zone district.

For the fiscal year ended December 31, 2022, the City abated residential property taxes totaling \$176,418 (tax year 2021/collection year 2022, most recent information available).

**Note 22 – Asset Retirement Obligation**

Ohio Revised Code Section 6111.44 requires the City to submit any changes to their sewage treatment system to the Ohio EPA for approval. Through this permitting process, the City would be responsible to address any public safety issues associated with their sewage treatment facilities, requiring the City to record an asset retirement obligation (ARO). There may be additional AROs related to public safety issues; however, these amounts are not reasonably estimable. Currently, there is significant uncertainty as to what items would need to be addressed; therefore, a reliable estimated amount could not be determined.

**Note 23 - Subsequent Events**

On April 10, 2025, the City issued \$32,695,000 in various purpose improvement notes, series 2025 at 4.00 percent maturing on April 9, 2026. Proceeds were used to retire outstanding various purpose improvement notes, series 2024.

**City of Lakewood, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the Net Pension Liability/(Asset)*  
*Ohio Public Employees Retirement System*  
*Last Ten Years*

<b>Traditional Plan</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>
City's Proportion of the Net Pension Liability	0.104089%	0.107317%	0.104833%	0.102808%
City's Proportionate Share of the Net Pension Liability	\$ 27,250,927	\$ 31,701,489	\$ 9,120,895	\$ 15,223,627
City's Covered Payroll	\$ 17,133,029	\$ 16,633,279	\$ 15,214,393	\$ 14,479,957
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	159.05%	190.59%	59.95%	105.14%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	79.01%	75.74%	92.62%	86.88%
<b>Combined Plan</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>
City's Proportion of the Net Pension (Asset)	0.064476%	0.076786%	0.075042%	0.068757%
City's Proportionate Share of the Net Pension (Asset)	\$ (198,187)	\$ (180,977)	\$ (295,669)	\$ (198,476)
City's Covered Payroll	\$ 296,067	\$ 357,793	\$ 342,114	\$ 303,014
City's Proportionate Share of the Net Pension (Asset) as a Percentage of its Covered Payroll	66.94%	50.58%	86.42%	65.50%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	144.55%	137.14%	169.88%	157.67%

Amounts presented as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

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<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
0.110145%	0.109506%	0.109173%	0.107554%	0.110275%	0.111944%
\$ 21,770,867	\$ 29,991,473	\$ 17,127,127	\$ 24,423,684	\$ 19,101,020	\$ 13,501,698
\$ 15,497,236	\$ 14,809,729	\$ 14,440,354	\$ 13,903,507	\$ 13,724,833	\$ 13,769,800
140.48%	202.51%	118.61%	175.67%	139.17%	98.05%
82.17%	74.70%	84.66%	77.25%	81.08%	86.45%
<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
0.086419%	0.086101%	0.074969%	0.063467%	0.062040%	0.046096%
\$ (180,205)	\$ (96,280)	\$ (102,057)	\$ (35,324)	\$ (30,190)	\$ (17,749)
\$ 384,700	\$ 350,514	\$ 307,038	\$ 247,050	\$ 225,775	\$ 169,775
46.84%	27.47%	33.24%	14.30%	13.37%	10.45%
145.28%	126.64%	137.28%	116.55%	116.90%	114.83%

**City of Lakewood, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the Net Pension Liability*  
*Ohio Police and Fire Pension Fund*  
*Last Ten Years*

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	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
City's Proportion of the Net Pension Liability	0.636510%	0.654500%	0.635125%	0.624912%
City's Proportionate Share of the Net Pension Liability	\$ 61,495,631	\$ 62,171,186	\$ 39,678,926	\$ 42,600,806
City's Covered Payroll	\$ 15,636,179	\$ 16,186,277	\$ 15,875,490	\$ 15,434,180
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	393.29%	384.10%	249.94%	276.02%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	63.63%	62.90%	75.03%	70.65%

Amounts presented as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information



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<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
0.622114%	0.633852%	0.638599%	0.631939%	0.651604%	0.640560%
\$ 41,908,914	\$ 51,739,072	\$ 39,193,714	\$ 40,026,390	\$ 41,918,114	\$ 34,001,642
\$ 14,926,093	\$ 14,434,122	\$ 14,284,051	\$ 13,787,145	\$ 13,424,075	\$ 12,862,499
280.78%	358.45%	274.39%	290.32%	312.26%	264.35%
69.89%	63.07%	70.91%	68.36%	66.77%	71.71%

**City of Lakewood, Ohio**  
*Required Supplementary Information*  
*Schedule of City Contributions - Pension*  
*Ohio Public Employees Retirement System*  
*Last Ten Years*

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
<u>Contractually Required Contributions</u>				
Traditional Plan	\$ 2,564,044	\$ 2,398,624	\$ 2,328,659	\$ 2,130,015
Combined Plan	<u>36,620</u>	<u>35,528</u>	<u>50,091</u>	<u>47,896</u>
Total Required Contributions	\$ 2,600,664	\$ 2,434,152	\$ 2,378,750	\$ 2,177,911
Contributions in Relation to the Contractually Required Contribution	<u>(2,600,664)</u>	<u>(2,434,152)</u>	<u>(2,378,750)</u>	<u>(2,177,911)</u>
Contribution Deficiency / (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<u>City's Covered Payroll</u>				
Traditional Plan	\$ 18,314,600	\$ 17,133,029	\$ 16,633,279	\$ 15,214,393
Combined Plan	\$ 305,167	\$ 296,067	\$ 357,793	\$ 342,114
<u>Pension Contributions as a Percentage of Covered Payroll</u>				
Traditional Plan	14.00%	14.00%	14.00%	14.00%
Combined Plan	12.00%	12.00%	14.00%	14.00%

See accompanying notes to the required supplementary information

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<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$ 2,027,194	\$ 2,169,613	\$ 2,073,362	\$ 1,877,246	\$ 1,668,421	\$ 1,646,980
<u>42,422</u>	<u>53,858</u>	<u>49,072</u>	<u>39,915</u>	<u>29,646</u>	<u>27,093</u>
\$ 2,069,616	\$ 2,223,471	\$ 2,122,434	\$ 1,917,161	\$ 1,698,067	\$ 1,674,073
<u>(2,069,616)</u>	<u>(2,223,471)</u>	<u>(2,122,434)</u>	<u>(1,917,161)</u>	<u>(1,698,067)</u>	<u>(1,674,073)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 14,479,957	\$ 15,497,236	\$ 14,809,729	\$ 14,440,354	\$ 13,903,507	\$ 13,724,833
\$ 303,014	\$ 384,700	\$ 350,514	\$ 307,038	\$ 247,050	\$ 225,775
14.00%	14.00%	14.00%	13.00%	12.00%	12.00%
14.00%	14.00%	14.00%	13.00%	12.00%	12.00%

**City of Lakewood, Ohio**  
*Required Supplementary Information*  
*Schedule of City Contributions - Pension*  
*Ohio Police and Fire Pension Fund*  
*Last Ten Years*

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	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Contractually Required Contributions	\$ 3,855,189	\$ 3,307,029	\$ 3,415,167	\$ 3,351,924
Contributions in Relation to the Contractually Required Contribution	<u>(3,855,189)</u>	<u>(3,307,029)</u>	<u>(3,415,167)</u>	<u>(3,351,924)</u>
Contribution Deficiency / (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's Covered Payroll	\$ 18,201,157	\$ 15,636,179	\$ 16,186,277	\$ 15,875,490
Contributions as a Percentage of Covered Payroll	21.18%	21.15%	21.10%	21.11%

See accompanying notes to the required supplementary information

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<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$ 3,255,327	\$ 3,139,051	\$ 3,032,395	\$ 2,997,303	\$ 2,894,865	\$ 2,820,928
<u>(3,255,327)</u>	<u>(3,139,051)</u>	<u>(3,032,395)</u>	<u>(2,997,303)</u>	<u>(2,894,865)</u>	<u>(2,820,928)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 15,434,180	\$ 14,926,093	\$ 14,434,122	\$ 14,284,051	\$ 13,787,145	\$ 13,424,075
21.09%	21.03%	21.01%	20.98%	21.00%	21.01%

**City of Lakewood, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the Net OPEB Liability/(Asset)*  
*Ohio Public Employees Retirement System*  
*Last Eight Years (1)*

	<u>2024</u>	<u>2023</u>	<u>2022</u>
City's Proportion of the Net OPEB Liability/Asset	0.101846%	0.104948%	0.102442%
City's Proportionate Share of the Net OPEB Liability/(Asset)	\$ (919,184)	\$ 661,717	\$ (3,208,640)
City's Covered Payroll	\$ 17,979,513	\$ 17,465,078	\$ 15,974,752
City's Proportionate Share of the Net OPEB Liability/Asset as a Percentage of its Covered Payroll	-5.11%	3.79%	-20.09%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/Asset	107.76%	94.79%	128.23%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the City's measurement date, which is the prior calendar year end.

See accompanying notes to the required supplementary information

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2021	2020	2019	2018	2017
0.100493%	0.108546%	0.108773%	0.107690%	0.106720%
\$ (1,790,363)	\$ 14,993,022	\$ 14,181,432	\$ 11,694,341	\$ 10,779,082
\$ 15,198,080	\$ 16,251,249	\$ 15,777,237	\$ 15,253,148	\$ 14,748,015
-11.78%	92.26%	89.89%	76.67%	73.09%
115.57%	47.80%	46.33%	54.14%	54.04%

**City of Lakewood, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the Net OPEB Liability*  
*Ohio Police and Fire Pension Fund*  
*Last Eight Years (1)*

	2024	2023	2022
City's Proportion of the Net OPEB Liability	0.6365098%	0.6545003%	0.6351248%
City's Proportionate Share of the Net OPEB Liability	\$ 4,647,354	\$ 4,659,853	\$ 6,961,515
City's Covered Payroll	\$ 15,636,179	\$ 16,186,277	\$ 15,875,490
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	29.72%	28.79%	43.85%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	51.89%	52.59%	46.86%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the City's measurement date,  
which is the prior calendar year end.

See accompanying notes to the required supplementary information



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2021	2020	2019	2018	2017
0.6249118%	0.6221139%	0.6338526%	0.6385997%	0.6319400%
\$ 6,621,043	\$ 6,145,073	\$ 5,772,200	\$ 36,182,165	\$ 29,996,771
\$ 15,434,180	\$ 14,926,093	\$ 14,434,122	\$ 14,284,051	\$ 13,787,145
42.90%	41.17%	39.99%	253.30%	217.57%
45.42%	47.08%	46.57%	14.13%	15.96%

**City of Lakewood, Ohio**  
*Required Supplementary Information*  
*Schedule of City Contributions - OPEB*  
*Ohio Public Employees Retirement System*  
*Last Ten Years*

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	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Contractually Required Contribution	\$ 28,809	\$ 27,938	\$ 18,960	\$ 16,730
Contributions in Relation to the Contractually Required Contribution	<u>(28,809)</u>	<u>(27,938)</u>	<u>(18,960)</u>	<u>(16,730)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City Covered Payroll	\$19,187,407	\$17,979,513	\$17,465,078	\$15,974,752
Contributions as a Percentage of Covered Payroll	0.15%	0.16%	0.11%	0.10%

See accompanying notes to the required supplementary information

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<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$ 16,604	\$ 20,681	\$ 24,708	\$ 168,096	\$ 306,909	\$ 279,011
<u>(16,604)</u>	<u>(20,681)</u>	<u>(24,708)</u>	<u>(168,096)</u>	<u>(306,909)</u>	<u>(279,011)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$15,198,080	\$16,251,249	\$15,777,237	\$ 15,253,148	\$ 14,748,015	\$ 14,570,020
0.11%	0.13%	0.16%	1.10%	2.08%	1.91%

**City of Lakewood, Ohio**  
*Required Supplementary Information*  
*Schedule of City Contributions - OPEB*  
*Ohio Police and Fire Pension Fund*  
*Last Ten Years*

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Contractually Required Contribution	\$ 91,006	\$ 78,181	\$ 80,932	\$ 79,378
Contributions in Relation to the Contractually Required Contribution	<u>(91,006)</u>	<u>(78,181)</u>	<u>(80,932)</u>	<u>(79,378)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City Covered Payroll	\$18,201,157	\$15,636,179	\$16,186,277	\$15,875,490
Contributions as a Percentage of Covered Payroll	0.50%	0.50%	0.50%	0.50%

See accompanying notes to the required supplementary information

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<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$ 77,171	\$ 74,630	\$ 72,170	\$ 71,420	\$ 68,516	\$ 66,487
<u>(77,171)</u>	<u>(74,630)</u>	<u>(72,170)</u>	<u>(71,420)</u>	<u>(68,516)</u>	<u>(66,487)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 15,434,180	\$ 14,926,093	\$ 14,434,122	\$ 14,284,051	\$ 13,787,145	\$ 13,424,075
0.50%	0.50%	0.50%	0.50%	0.50%	0.50%

**City of Lakewood, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2024*

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**OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)**

***Net Pension Liability***

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for 2014-2024.

*Changes in assumptions:* There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016 and 2018. For 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected investment return was reduced from 8.00% to 7.50%, (b) the expected long-term average wage inflation rate was reduced from 3.75% to 3.25%, (c) the expected long-term average price inflation rate was reduced from 3.00% to 2.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality rates were updated to the RP-2014 Health Annuitant Mortality Table, adjusted for mortality improvement back to the observant period base year of 2006 and then established the base year as 2015 (f) mortality rates used in evaluating disability allowances were updated to the RP-2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and a base year of 2015 for males and 2010 for females (g) Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables. For 2019, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected investment return was reduced from 7.50% to 7.20%. For 2020, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the cost-of-living adjustments for post-1/7/2013 retirees were reduced from 3.00% simple through 2018 to 1.40% simple through 2020, then 2.15% simple. For 2021, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the cost-of-living adjustments for post-1/7/2013 retirees were reduced from 1.40% simple through 2020 to 0.50% simple through 2021, then 2.15% simple. For 2022, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected long-term average wage inflation rate was reduced from 3.25% to 2.75% (b) the cost-of-living adjustments for post-1/7/2013 retirees were increased from 0.50% simple through 2021 to 3.00% simple through 2022, then 2.05% simple (c) the expected investment return was reduced from 7.20% to 6.90%. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2023. For 2024, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the cost-of-living adjustments for post-1/7/2013 retirees were decreased from 3.00% simple through 2023 then 2.05% simple, to 2.30% simple through 2024 then 2.05% simple.

***Net OPEB Liability***

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for 2018-2024.

*Changes in assumptions:* For 2018, the single discount rate changed from 4.23% to 3.85%. For 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the expected investment return was reduced from 6.50% to 6.00% (b) In January 2019, the Board adopted changes to health care coverage for Medicare and pre-Medicare retirees. It will include discontinuing the PPO plan for pre-Medicare retirees and replacing it with a monthly allowance to help participants pay for a health care plan of their choosing. The base allowance for Medicare eligible retirees will be reduced. The specific effect of these changes on the net OPEB liability and OPEB expense are unknown at this time (c) the single discount rate changed from 3.85% to 3.96%. For 2020, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 3.96% to 3.16%.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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For 2021, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 3.16% to 6.00% (b) the municipal bond rate changed from 2.75% to 2.00% (c) the health care cost trend rate changed from 10.50% initial and 3.50% ultimate in 2030 to 8.50% initial and 3.50% ultimate in 2035. For 2022, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the expected long-term average wage inflation rate was reduced from 3.25% to 2.75%. (b) the municipal bond rate changed from 2.00% to 1.84% (c) the health care cost trend rate changed from 8.50% initial and 3.50% ultimate in 2035 to 5.50% initial and 3.50% ultimate in 2034. For 2023, the following changes in assumptions affected the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 6.00% to 5.22% (b) the municipal bond rate changed from 1.84% to 4.05% (c) the health care cost trend rate changed from 5.50% initial and 3.50% ultimate in 2034 to 5.50% initial and 3.50% ultimate in 2036. For 2024, the following changes in assumptions affected the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 5.22% to 5.70% (b) the municipal bond rate changed from 4.05% to 3.77% (c) the health care cost trend rate changed from 5.50% initial and 3.50% ultimate in 2036 to 5.50% initial and 3.50% ultimate in 2038.

**OHIO POLICE AND FIRE (OP&F) PENSION FUND**

***Net Pension Liability***

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for 2014-2024.

*Changes in assumptions:* There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. For 2018, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the investment rate of return was reduced from 8.25 percent to 8.00 percent (b) the projected salary increases was reduced from 4.25% to 3.75% (c) the payroll increases was reduced from 3.75% to 3.25% (d) the inflation assumptions was reduced from 3.25% to 2.75% (e) the cost of living adjustments was reduced from 2.60% to 2.20% (f) rates of withdrawal, disability and service retirement were updated to reflect recent experience (g) mortality rates were updated to the RP-2014 Total Employee and Health Annuitant Mortality Table, adjusted for mortality improvement back to the observant period base year of 2006 and then established the base year as 2016 (h) mortality rates used in evaluating disability allowances were updated to the RP-2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and a base year of 2016. For 2019-2021, there have been no OP&F pension plan amendments adopted or changes in assumptions between the measurement date and the report date that would have impacted the actuarial valuation of the pension plan as of the measurement date. For 2022, the investment rate of return was reduced from 8.00 percent to 7.50 percent. For 2023, Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates 68 adjusted by 108.9% for males and 131% for females. Mortality for active members is based on the Pub-2010 Below Medium Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale. For 2024, the Municipal Bond Index Rate decreased from 3.65 percent to 3.38 percent.

**City of Lakewood, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*  
(Continued)

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***Net OPEB Liability***

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for 2018 and 2020-2024. For 2019, see below regarding changes to stipend-based model.

*Changes in assumptions:* For 2018, the single discount rate changed from 3.79 percent to 3.24 percent. For 2019, the changes of assumptions were: (a) beginning January 1, 2019 OP&F changed its retiree health care model and the current self-insured health care plan is no longer offered. In its place will be a stipend-based health care model. OP&F has contracted with a vendor who will assist eligible retirees in choosing health care plans from their marketplace (both Medicare-eligible and pre-Medicare populations). A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. As a result of changing from the current health care model to the stipend-based health care model, management expects that it will be able to provide stipends to eligible participants for the next 15 years (b) beginning in 2020 the Board approved a change to the Deferred Retirement Option Plan. The minimum interest rate accruing will be 2.5% (c) the single discount rate changed from 3.24 percent to 4.66 percent. For 2020, the single discount rate changed from 4.66 to 3.56. For 2021, the single discount rate changed from 3.56 to 2.96. For 2022, the single discount rate changed from 2.96 to 2.84. For 2023, the changes of assumptions were: (a) the single discount rate changed from 2.84 percent to 4.27 percent (b) the depletion year of OPEB assets is projected in year 2036 (c) mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale. For 2024, the changes of assumptions were: (a) the single discount rate changed from 4.27 to 4.07 (b) the depletion year of OPEB assets is projected in year 2038.



## **Combining Statements**

## ***Fund Descriptions – Nonmajor Governmental Funds***

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### ***Non-Major Special Revenue Funds***

Special Revenue funds are established to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. A description of the City's special revenue funds follows:

Street and Highway Fund	To account for and report restricted State gasoline tax and motor vehicle registration fees designated for maintenance of streets within the City as required by the Ohio Revised Code.
Litter Control Grant Fund	To account for and report grants received from The Ohio Department of Natural Resources restricted to assist with community cleanup and litter enforcement projects within the City.
Law and Drug Enforcement Trust Fund	To account for and report funds seized in the commitment of a felony and awarded to the City. Restricted for the purchases of equipment for use in the Police Department.
Federal Forfeiture Fund	To account for and report federal forfeitures restricted for specific law enforcement purposes.
Indigent Drivers Alcohol Treatment Fund	To account for and report fines from persons convicted of “Driving while under the influence of alcohol (D.U.I.)” that are restricted for the rehabilitation of D.U.I. indigent citizens.
Enforcement and Education Fund	To account for and report fines imposed by the Courts which are used for programs aimed at further education and enforcement of D.U.I. laws, restricted for education and enforcement of D.U.I. laws.
Political Subdivision Fund	To account for and report fines imposed by the Courts which are restricted costs related to housing the D.U.I offender.
Computer Research and Maintenance Fund	To account for and report fines imposed by the Courts which are restricted to provide computerized research services and maintenance of the Court’s computer system.
Court Special Projects Fund	To account for and report fines imposed by the Courts which are restricted for Special Projects of the Lakewood Municipal Court.
Court Probation Services Fund	To account for and report fines imposed by the Courts which are restricted for the operations of the Probation Department of the Lakewood Municipal Court.

### ***Fund Descriptions – Nonmajor Governmental Funds***

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Indigent Drivers Interlock and Alcohol Monitoring Fund (IDIAM)	To account for and report State grants received and restricted to cover costs of immobilizing or disabling devices for indigent defendants.
Emergency Shelter Grant Fund	To account for and report grants received from the United States Department of Housing and Urban Development (HUD) and restricted to funds for the renovation, rehabilitation or conversion of buildings for use as emergency shelters for the homeless.
HOME Investment Program Fund	To account for and report grants from the United States Department of Housing and Urban Development (HUD) restricted to help first-time homebuyers with low and moderate income to purchase a new home.
Neighborhood Stabilization Fund	To account for and report grants received from the United States Department of Housing and Urban Development (HUD) restricted for assisting communities in purchasing for demolition or rehab housing structures in the City.
Office on Aging Fund	To account for and report grants received from the Ohio Department of Aging restricted for the various programs assisting the senior citizens in the City.
D.A.R.E. Fund	To account for ten percent of all annual revenue deposited into the Law and Drug Enforcement Trust Fund. Expenditures for the city-wide D.A.R.E program shall be paid from this fund.
Help-to-Others Fund	To account for and report camp registrations fees and donations committed to fund a youth program that promotes volunteerism.
Juvenile Diversion Fund	To account for and report grants received from Cuyahoga County restricted to establish or expand community policing programs.
Family to Family Fund	To account for and report grants received from Cuyahoga County restricted to fund wrap around services targeting identified at-risk youth and families.
FEMA Fund	To account for and report grants received from the Federal government restricted to provide safety programs for the City.
Opioid Settlement Fund	To account for and report funds received in conjunction with the One Ohio Opioid Settlement. Eligible expenditures that address healthcare needs stemming from the opioid crisis may be paid from this fund.

## ***Fund Descriptions – Nonmajor Governmental Funds***

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Community Festival Fund	To account for and report donations used for various community activities held during the year. This fund is included with the General Fund for GAAP reporting as it does not have a restricted or committed revenue source.
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### ***Nonmajor Debt Service Fund***

Debt Service funds are established to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest and to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest. A description of the City's debt service fund follows:

Tax Increment Financing (TIF) Bond Retirement Fund	To account for and report all restricted tax increment financing activities.
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### ***Non-Major Capital Project Funds***

Capital Project funds are established to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. A description of the City's capital project funds follows:

Land Acquisition Fund	To account for and report transfers received and committed to the acquisition of properties to be developed for recreation, economic or other purposes as deemed appropriate by City Council and Mayor.
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City Park Improvement Fund	To account for and report donations committed to the improvement of the City Park.
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**City of Lakewood, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Governmental Funds*  
*December 31, 2024*

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>ASSETS</b>				
Equity in Pooled Cash and Cash Equivalents	\$3,116,882	\$2,184,944	\$1,641,912	\$6,943,738
Cash and Cash Equivalents:				
In Segregated Accounts	31,539	0	0	31,539
Materials and Supplies Inventory	165,437	0	0	165,437
Accounts Receivable	229,326	0	0	229,326
Intergovernmental Receivable	1,453,278	0	0	1,453,278
Payments in Lieu of Taxes Receivable	0	40,560	0	40,560
<b>Total Assets</b>	<u>\$4,996,462</u>	<u>\$2,225,504</u>	<u>\$1,641,912</u>	<u>\$8,863,878</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
<b>Liabilities:</b>				
Accounts Payable	\$174,586	\$0	\$0	\$174,586
Accrued Wages and Benefits	112,382	0	0	112,382
Intergovernmental Payable	64,285	0	0	64,285
Retainage Payable	31,539	0	0	31,539
Interfund Payable	411,789	0	0	411,789
<b>Total Liabilities</b>	<u>794,581</u>	<u>0</u>	<u>0</u>	<u>794,581</u>
<b>Deferred Inflows of Resources:</b>				
Payments in Lieu of Taxes	0	40,560	0	40,560
Unavailable Revenue - Other	943,010	0	0	943,010
<b>Total Deferred Inflows of Resources</b>	<u>943,010</u>	<u>40,560</u>	<u>0</u>	<u>983,570</u>
<b>Fund Balances:</b>				
Nonspendable	165,437	0	0	165,437
Restricted	3,109,464	2,184,944	0	5,294,408
Committed	11,570	0	1,641,912	1,653,482
Unassigned (Deficit)	(27,600)	0	0	(27,600)
<b>Total Fund Balance</b>	<u>3,258,871</u>	<u>2,184,944</u>	<u>1,641,912</u>	<u>7,085,727</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$4,996,462</u>	<u>\$2,225,504</u>	<u>\$1,641,912</u>	<u>\$8,863,878</u>

**City of Lakewood, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Governmental Funds*  
*For the Year Ended December 31, 2024*

	<b>Nonmajor Special Revenue Funds</b>	<b>Nonmajor Debt Service Fund</b>	<b>Nonmajor Capital Projects Funds</b>	<b>Total Nonmajor Governmental Funds</b>
<b>REVENUES</b>				
Payments in Lieu of Taxes	\$0	\$1,766,215	\$0	\$1,766,215
Intergovernmental	3,988,305	114,498	0	4,102,803
Interest	2,669	0	0	2,669
Fines and Forfeitures	282,484	0	0	282,484
Charges for Services	105,203	0	0	105,203
Contributions and Donations	23,265	0	0	23,265
Special Assessments	10,099	0	0	10,099
All Other Revenues	89,396	0	6,756	96,152
<b>Total Revenues</b>	<u>4,501,421</u>	<u>1,880,713</u>	<u>6,756</u>	<u>6,388,890</u>
<b>EXPENDITURES</b>				
Security of Persons and Property:				
Police and Other	134,053	0	0	134,053
Public Health Services	1,128,463	0	0	1,128,463
Community Environment	956,380	0	49,830	1,006,210
Transportation	3,183,081	0	0	3,183,081
General Government	239,658	1,022,228	0	1,261,886
Debt Service:				
Principal Retirement	0	385,665	0	385,665
Interest and Fiscal Charges	0	12,870	0	12,870
<b>Total Expenditures</b>	<u>5,641,635</u>	<u>1,420,763</u>	<u>49,830</u>	<u>7,112,228</u>
Excess of Revenues Over (Under) Expenditures	<u>(1,140,214)</u>	<u>459,950</u>	<u>(43,074)</u>	<u>(723,338)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Sale of Capital Assets	4,891	0	237,962	242,853
Transfer In	900,000	0	433,791	1,333,791
Transfer Out	0	0	(325,000)	(325,000)
<b>Total Other Financing Sources (Uses)</b>	<u>904,891</u>	<u>0</u>	<u>346,753</u>	<u>1,251,644</u>
Net Change in Fund Balances	<u>(235,323)</u>	<u>459,950</u>	<u>303,679</u>	<u>528,306</u>
 Fund Balances - Beginning of Year	 <u>3,494,194</u>	 <u>1,724,994</u>	 <u>1,338,233</u>	 <u>6,557,421</u>
<b>Fund Balances - End of Year</b>	<b><u>\$3,258,871</u></b>	<b><u>\$2,184,944</u></b>	<b><u>\$1,641,912</u></b>	<b><u>\$7,085,727</u></b>

**City of Lakewood, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds*  
*December 31, 2024*

	Street and Highway	Litter Control Grant	Law and Drug Enforcement Trust	Federal Forfeiture	Indigent Drivers Alcohol Treatment
<b>Assets:</b>					
Equity in Pooled Cash and Cash Equivalents	\$718,563	\$31,899	\$110,794	\$72,353	\$190,824
Cash and Cash Equivalents:					
In Segregated Accounts	31,539	0	0	0	0
Materials and Supplies Inventory	165,437	0	0	0	0
Accounts Receivable	0	0	824	0	1,259
Intergovernmental Receivable	1,172,501	0	136,819	0	0
<b>Total Assets</b>	<b>\$2,088,040</b>	<b>\$31,899</b>	<b>\$248,437</b>	<b>\$72,353</b>	<b>\$192,083</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
<b>Liabilities:</b>					
Accounts Payable	\$66,008	\$0	\$3,895	\$0	\$0
Accrued Wages and Benefits	66,164	0	0	0	0
Intergovernmental Payable	41,852	0	0	0	0
Retainage Payable	31,539	0	0	0	0
Interfund Payable	42,745	0	0	0	0
<b>Total Liabilities</b>	<b>248,308</b>	<b>0</b>	<b>3,895</b>	<b>0</b>	<b>0</b>
<b>Deferred Inflows of Resources:</b>					
Unavailable Revenue - Other	760,378	0	0	0	0
<b>Total Deferred Inflows of Resources</b>	<b>760,378</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Fund Balances:</b>					
Nonspendable	165,437	0	0	0	0
Restricted	913,917	31,899	244,542	72,353	192,083
Committed	0	0	0	0	0
Unassigned (Deficit)	0	0	0	0	0
<b>Total Fund Balances (Deficit)</b>	<b>1,079,354</b>	<b>31,899</b>	<b>244,542</b>	<b>72,353</b>	<b>192,083</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$2,088,040</b>	<b>\$31,899</b>	<b>\$248,437</b>	<b>\$72,353</b>	<b>\$192,083</b>

(Continued)

**City of Lakewood, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds (continued)*  
*December 31, 2024*

	<b>Enforcement and Education</b>	<b>Political Subdivision</b>	<b>Computer Research and Maintenance</b>	<b>Court Special Projects</b>	<b>Court Probation Services</b>
<b>Assets:</b>					
Equity in Pooled Cash and Cash Equivalents	\$34,999	\$20,942	\$154,729	\$224,975	\$165,521
Cash and Cash Equivalents:					
In Segregated Accounts	0	0	0	0	0
Materials and Supplies Inventory	0	0	0	0	0
Accounts Receivable	396	50	17,100	19,318	5,335
Intergovernmental Receivable	0	0	0	0	0
<b>Total Assets</b>	<b>\$35,395</b>	<b>\$20,992</b>	<b>\$171,829</b>	<b>\$244,293</b>	<b>\$170,856</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
<b>Liabilities:</b>					
Accounts Payable	\$0	\$0	\$0	\$0	\$1,573
Accrued Wages and Benefits	0	0	0	894	0
Intergovernmental Payable	0	0	0	263	0
Retainage Payable	0	0	0	0	0
Interfund Payable	0	0	0	0	0
<b>Total Liabilities</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,157</b>	<b>1,573</b>
<b>Deferred Inflows of Resources:</b>					
Unavailable Revenue - Other	0	0	0	0	0
<b>Total Deferred Inflows of Resources</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Fund Balances:</b>					
Nonspendable	0	0	0	0	0
Restricted	35,395	20,992	171,829	243,136	169,283
Committed	0	0	0	0	0
Unassigned (Deficit)	0	0	0	0	0
<b>Total Fund Balances (Deficit)</b>	<b>35,395</b>	<b>20,992</b>	<b>171,829</b>	<b>243,136</b>	<b>169,283</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$35,395</b>	<b>\$20,992</b>	<b>\$171,829</b>	<b>\$244,293</b>	<b>\$170,856</b>



<b>Indigent Drivers Interlock and Alcohol Monitoring</b>	<b>Emergency Shelter Grant</b>	<b>HOME Investment Program</b>	<b>Neighborhood Stabilization</b>	<b>Office on Aging</b>	<b>D.A.R.E</b>
\$154,522	\$48,444	\$60,696	\$41,239	\$679,618	\$21,872
0	0	0	0	0	0
0	0	0	0	0	0
2,412	0	0	0	0	0
0	0	0	0	25,747	0
<u>\$156,934</u>	<u>\$48,444</u>	<u>\$60,696</u>	<u>\$41,239</u>	<u>\$705,365</u>	<u>\$21,872</u>
\$1,062	\$11,718	\$61,513	\$0	\$18,634	\$0
0	199	0	0	30,017	0
0	54	0	0	14,658	0
0	0	0	0	0	0
0	50,000	0	0	24,044	0
<u>1,062</u>	<u>61,971</u>	<u>61,513</u>	<u>0</u>	<u>87,353</u>	<u>0</u>
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
0	0	0	0	0	0
155,872	0	0	41,239	618,012	21,872
0	0	0	0	0	0
0	(13,527)	(817)	0	0	0
<u>155,872</u>	<u>(13,527)</u>	<u>(817)</u>	<u>41,239</u>	<u>618,012</u>	<u>21,872</u>
<u>\$156,934</u>	<u>\$48,444</u>	<u>\$60,696</u>	<u>\$41,239</u>	<u>\$705,365</u>	<u>\$21,872</u>

(Continued)

**City of Lakewood, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds (continued)*  
*December 31, 2024*

	Help-to- Others	Juvenile Diversion	Family to Family	FEMA	Opioid Settlement	Total Nonmajor Special Revenue Funds
<b>Assets:</b>						
Equity in Pooled Cash and Cash Equivalents	\$11,570	\$16,744	\$234,063	\$16,560	\$105,955	\$3,116,882
Cash and Cash Equivalents:						
In Segregated Accounts	0	0	0	0	0	31,539
Materials and Supplies Inventory	0	0	0	0	0	165,437
Accounts Receivable	0	0	0	0	182,632	229,326
Intergovernmental Receivable	0	0	118,211	0	0	1,453,278
<b>Total Assets</b>	<u>\$11,570</u>	<u>\$16,744</u>	<u>\$352,274</u>	<u>\$16,560</u>	<u>\$288,587</u>	<u>\$4,996,462</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>						
<b>Liabilities:</b>						
Accounts Payable	\$0	\$0	\$8,983	\$0	\$1,200	\$174,586
Accrued Wages and Benefits	0	0	15,108	0	0	112,382
Intergovernmental Payable	0	0	7,458	0	0	64,285
Retainage Payable	0	0	0	0	0	31,539
Interfund Payable	0	30,000	265,000	0	0	411,789
<b>Total Liabilities</b>	<u>0</u>	<u>30,000</u>	<u>296,549</u>	<u>0</u>	<u>1,200</u>	<u>794,581</u>
<b>Deferred Inflows of Resources:</b>						
Unavailable Revenue - Other	0	0	0	0	182,632	943,010
<b>Total Deferred Inflows of Resources</b>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>182,632</u>	<u>943,010</u>
<b>Fund Balances:</b>						
Nonspendable	0	0	0	0	0	165,437
Restricted	0	0	55,725	16,560	104,755	3,109,464
Committed	11,570	0	0	0	0	11,570
Unassigned (Deficit)	0	(13,256)	0	0	0	(27,600)
<b>Total Fund Balances (Deficit)</b>	<u>11,570</u>	<u>(13,256)</u>	<u>55,725</u>	<u>16,560</u>	<u>104,755</u>	<u>3,258,871</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$11,570</u>	<u>\$16,744</u>	<u>\$352,274</u>	<u>\$16,560</u>	<u>\$288,587</u>	<u>\$4,996,462</u>

**City of Lakewood, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds*  
*For the Year Ended December 31, 2024*

	Street and Highway	Litter Control Grant	Law and Drug Enforcement Trust	Federal Forfeiture	Indigent Drivers Alcohol Treatment
<b>REVENUES</b>					
Intergovernmental	\$2,688,541	\$6,000	\$163,239	\$1,398	\$6,101
Interest	0	0	0	2,669	0
Fines and Forfeitures	0	0	1,572	0	6,481
Charges for Services	0	0	0	0	0
Contributions and Donations	0	0	0	0	0
Special Assessments	10,099	0	0	0	0
All Other Revenues	61,747	0	23,544	0	0
<b>Total Revenues</b>	<u>2,760,387</u>	<u>6,000</u>	<u>188,355</u>	<u>4,067</u>	<u>12,582</u>
<b>EXPENDITURES</b>					
Security of Persons and Property					
Police and Other	0	0	97,040	26,992	0
Public Health Services	0	0	0	0	0
Community Environment	0	0	0	0	0
Transportation	3,183,081	0	0	0	0
General Government	0	0	0	0	4,240
<b>Total Expenditures</b>	<u>3,183,081</u>	<u>0</u>	<u>97,040</u>	<u>26,992</u>	<u>4,240</u>
Excess of Revenues Over (Under) Expenditures	<u>(422,694)</u>	<u>6,000</u>	<u>91,315</u>	<u>(22,925)</u>	<u>8,342</u>
<b>OTHER FINANCING SOURCES</b>					
Sale of Capital Assets	0	0	4,891	0	0
Transfers In	0	0	0	0	0
<b>Total Other Financing Sources</b>	<u>0</u>	<u>0</u>	<u>4,891</u>	<u>0</u>	<u>0</u>
Net Change in Fund Balances	<u>(422,694)</u>	<u>6,000</u>	<u>96,206</u>	<u>(22,925)</u>	<u>8,342</u>
Fund Balances - Beginning of Year	1,502,048	25,899	148,336	95,278	183,741
<b>Fund Balances - End of Year</b>	<u>\$1,079,354</u>	<u>\$31,899</u>	<u>\$244,542</u>	<u>\$72,353</u>	<u>\$192,083</u>

(Continued)

**City of Lakewood, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds (continued)*  
*For the Year Ended December 31, 2024*

	Enforcement and Education	Political Subdivision	Computer Research and Maintenance	Court Special Projects	Court Probation Services
<b>REVENUES</b>					
Intergovernmental	\$0	\$0	\$0	\$150,000	\$0
Interest	0	0	0	0	0
Fines and Forfeitures	1,875	150	75,206	85,875	22,681
Charges for Services	0	0	0	0	0
Contributions and Donations	0	0	0	0	0
Special Assessments	0	0	0	0	0
All Other Revenues	0	0	0	0	0
<b>Total Revenues</b>	<u>1,875</u>	<u>150</u>	<u>75,206</u>	<u>235,875</u>	<u>22,681</u>
<b>EXPENDITURES</b>					
Security of Persons and Property					
Police and Other	1,326	0	0	0	0
Public Health Services	0	0	0	0	0
Community Environment	0	0	0	0	0
Transportation	0	0	0	0	0
General Government	0	0	15,172	190,476	9,620
<b>Total Expenditures</b>	<u>1,326</u>	<u>0</u>	<u>15,172</u>	<u>190,476</u>	<u>9,620</u>
Excess of Revenues Over (Under) Expenditures	<u>549</u>	<u>150</u>	<u>60,034</u>	<u>45,399</u>	<u>13,061</u>
<b>OTHER FINANCING SOURCES</b>					
Sale of Capital Assets	0	0	0	0	0
Transfers In	0	0	0	0	0
<b>Total Other Financing Sources</b>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Net Change in Fund Balances	<u>549</u>	<u>150</u>	<u>60,034</u>	<u>45,399</u>	<u>13,061</u>
Fund Balances - Beginning of Year	34,846	20,842	111,795	197,737	156,222
<b>Fund Balances - End of Year</b>	<u>\$35,395</u>	<u>\$20,992</u>	<u>\$171,829</u>	<u>\$243,136</u>	<u>\$169,283</u>

<b>Indigent Drivers Interlock and Alcohol Monitoring</b>	<b>Emergency Shelter Grant</b>	<b>HOME Investment Program</b>	<b>Neighborhood Stabilization</b>	<b>Office on Aging</b>	<b>D.A.R.E</b>
\$0	\$44,706	\$38,031	\$0	\$250,008	\$0
0	0	0	0	0	0
8,284	0	0	0	0	0
0	0	0	0	9,283	0
0	0	0	0	23,265	0
0	0	0	0	0	0
0	0	0	0	0	3,045
8,284	44,706	38,031	0	282,556	3,045
0	0	0	0	0	8,695
0	0	0	0	1,128,463	0
0	54,521	300,085	0	0	0
0	0	0	0	0	0
20,150	0	0	0	0	0
20,150	54,521	300,085	0	1,128,463	8,695
(11,866)	(9,815)	(262,054)	0	(845,907)	(5,650)
0	0	0	0	0	0
0	0	0	0	900,000	0
0	0	0	0	900,000	0
(11,866)	(9,815)	(262,054)	0	54,093	(5,650)
167,738	(3,712)	261,237	41,239	563,919	27,522
\$155,872	(\$13,527)	(\$817)	\$41,239	\$618,012	\$21,872

(Continued)

**City of Lakewood, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds (continued)*  
*For the Year Ended December 31, 2024*

	Help-to- Others	Juvenile Diversion	Family to Family	FEMA	Opioid Settlement	Total Nonmajor Special Revenue Funds
<b>REVENUES</b>						
Intergovernmental	\$0	\$1,000	\$623,964	\$15,317	\$0	\$3,988,305
Interest	0	0	0	0	0	2,669
Fines and Forfeitures	0	0	0	0	80,360	282,484
Charges for Services	95,920	0	0	0	0	105,203
Contributions and Donations	0	0	0	0	0	23,265
Special Assessments	0	0	0	0	0	10,099
All Other Revenues	0	60	1,000	0	0	89,396
<b>Total Revenues</b>	<u>95,920</u>	<u>1,060</u>	<u>624,964</u>	<u>15,317</u>	<u>80,360</u>	<u>4,501,421</u>
<b>EXPENDITURES</b>						
Security of Persons and Property						
Police and Other	0	0	0	0	0	134,053
Public Health Services	0	0	0	0	0	1,128,463
Community Environment	45,399	0	541,975	0	14,400	956,380
Transportation	0	0	0	0	0	3,183,081
General Government	0	0	0	0	0	239,658
<b>Total Expenditures</b>	<u>45,399</u>	<u>0</u>	<u>541,975</u>	<u>0</u>	<u>14,400</u>	<u>5,641,635</u>
Excess of Revenues Over (Under) Expenditures	<u>50,521</u>	<u>1,060</u>	<u>82,989</u>	<u>15,317</u>	<u>65,960</u>	<u>(1,140,214)</u>
<b>OTHER FINANCING SOURCES</b>						
Sale of Capital Assets	0	0	0	0	0	4,891
Transfers In	0	0	0	0	0	900,000
<b>Total Other Financing Sources</b>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>904,891</u>
Net Change in Fund Balances	50,521	1,060	82,989	15,317	65,960	(235,323)
Fund Balances - Beginning of Year	(38,951)	(14,316)	(27,264)	1,243	38,795	3,494,194
<b>Fund Balances - End of Year</b>	<u>\$11,570</u>	<u>(\$13,256)</u>	<u>\$55,725</u>	<u>\$16,560</u>	<u>\$104,755</u>	<u>\$3,258,871</u>

**City of Lakewood, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Capital Projects Funds*  
*December 31, 2024*

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	<b>Land Acquisition</b>	<b>City Park Improvement</b>	<b>Total Nonmajor Capital Projects Funds</b>
<b>ASSETS</b>			
Equity in Pooled Cash and Cash Equivalents	\$1,568,027	\$73,885	\$1,641,912
<b>Total Assets</b>	<u>\$1,568,027</u>	<u>\$73,885</u>	<u>\$1,641,912</u>
 <b>Fund Balances:</b>			
Committed	1,568,027	73,885	1,641,912
<b>Total Fund Balances</b>	<u>\$1,568,027</u>	<u>\$73,885</u>	<u>\$1,641,912</u>

**City of Lakewood, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Capital Projects Funds*  
*For the Year Ended December 31, 2024*

	<b>Land Acquisition</b>	<b>City Park Improvement</b>	<b>Total Nonmajor Capital Projects Funds</b>
<b>REVENUES</b>			
All Other Revenues	\$0	\$6,756	\$6,756
<b>Total Revenues</b>	<u>0</u>	<u>6,756</u>	<u>6,756</u>
<b>EXPENDITURES</b>			
Community Environment	49,830	0	49,830
<b>Total Expenditures</b>	<u>49,830</u>	<u>0</u>	<u>49,830</u>
Excess of Revenues (Under) Expenditures	<u>(49,830)</u>	<u>6,756</u>	<u>(43,074)</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Sale of Capital Assets	237,962	0	237,962
Transfer In	433,791	0	433,791
Transfer Out	(325,000)	0	(325,000)
<b>Total Other Financing Sources (Uses)</b>	<u>346,753</u>	<u>0</u>	<u>346,753</u>
Net Change in Fund Balances	296,923	6,756	303,679
 Fund Balances - Beginning of Year	 <u>1,271,104</u>	 <u>67,129</u>	 <u>1,338,233</u>
<b>Fund Balances - End of Year</b>	<b><u>\$1,568,027</u></b>	<b><u>\$73,885</u></b>	<b><u>\$1,641,912</u></b>



## ***Fund Descriptions – Nonmajor Proprietary Funds***

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### ***Nonmajor Enterprise Funds***

Enterprise Funds are established to account for operations that are financed by user charges for goods or services provided primarily to the general public.

Parking Facilities Fund	To account for and report the off-street parking services provided by the City.
Winterhurst Ice Rink Fund	To account for and report the revenues and costs of operating the municipal ice rink facility.

### ***Internal Service Funds***

Internal Service Funds are established to account for the financing of significant goods or services provided by one department or agency to other departments or agencies of the City, or other governments on a cost reimbursement basis.

Hospitalization Fund	To account for and report the premiums charged to City funds and the payments incurred for claims.
Workers' Compensation Fund	To account for and report workers' compensation costs incurred under the State's retrospectively rated workers' compensation program.

**City of Lakewood, Ohio**  
*Combining Statement of Net Position*  
*Nonmajor Enterprise Funds*  
*December 31, 2024*

	<b>Parking Facilities</b>	<b>Winterhurst Ice Rink</b>	<b>Total Nonmajor Enterprise Funds</b>
<b>ASSETS</b>			
<b>Current Assets:</b>			
Equity in Pooled Cash and Cash Equivalents	\$708,110	\$3,046,860	\$3,754,970
Cash and Cash Equivalents:			
In Segregated Accounts	0	73,500	73,500
Materials and Supplies Inventory	25,395	0	25,395
<b>Total Current Assets</b>	<b>733,505</b>	<b>3,120,360</b>	<b>3,853,865</b>
<b>Noncurrent Assets:</b>			
Net Pension Asset	1,240	289	1,529
Net OPEB Asset	5,750	1,338	7,088
Capital Assets:			
Land	77,130	0	77,130
Construction in Progress	0	2,961,304	2,961,304
Depreciable Capital Assets, Net of Depreciation	585,707	4,036,713	4,622,420
<b>Total Noncurrent Assets</b>	<b>669,827</b>	<b>6,999,644</b>	<b>7,669,471</b>
<b>Total Assets</b>	<b>1,403,332</b>	<b>10,120,004</b>	<b>11,523,336</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferral on Refunding	0	8,801	8,801
Pension	54,797	12,755	67,552
OPEB	5,223	1,215	6,438
<b>Total Deferred Outflows of Resources</b>	<b>60,020</b>	<b>22,771</b>	<b>82,791</b>
<b>LIABILITIES</b>			
<b>Current Liabilities:</b>			
Accounts Payable	33,080	34,123	67,203
Accrued Wages and Benefits	5,594	1,289	6,883
Retainage Payable	0	73,500	73,500
Intergovernmental Payable	2,884	603	3,487
Interfund Payable	5,343	60,000	65,343
Compensated Absences Payable	5,347	0	5,347
Accrued Interest Payable	0	47	47
General Obligation Bonds Payable	0	11,306	11,306
<b>Total Current Liabilities</b>	<b>52,248</b>	<b>180,868</b>	<b>233,116</b>
<b>Noncurrent Liabilities:</b>			
Compensated Absences Payable	18,779	0	18,779
General Obligation Bonds Payable	0	1,231	1,231
Net Pension Liability	170,476	39,682	210,158
<b>Total Noncurrent Liabilities</b>	<b>189,255</b>	<b>40,913</b>	<b>230,168</b>
<b>Total Liabilities</b>	<b>241,503</b>	<b>221,781</b>	<b>463,284</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension	2,807	654	3,461
OPEB	3,311	771	4,082
<b>Total Deferred Inflows of Resources</b>	<b>6,118</b>	<b>1,425</b>	<b>7,543</b>
<b>NET POSITION</b>			
Net Investment in Capital Assets	662,837	6,994,281	7,657,118
Restricted for:			
Pension/OPEB	6,990	1,627	8,617
Unrestricted	545,904	2,923,661	3,469,565
<b>Total Net Position</b>	<b>\$1,215,731</b>	<b>\$9,919,569</b>	<b>\$11,135,300</b>

**City of Lakewood, Ohio**  
*Combining Statement of Revenues, Expenses and Changes in Fund Net Position*  
*Nonmajor Enterprise Funds*  
*For the Year Ended December 31, 2024*

	<b>Parking Facilities</b>	<b>Winterhurst Ice Rink</b>	<b>Total Nonmajor Enterprise Funds</b>
<b>OPERATING REVENUES</b>			
Charges for Services	\$475,451	\$0	\$475,451
Miscellaneous	15	223,108	223,123
<b>Total Operating Revenues</b>	<b>475,466</b>	<b>223,108</b>	<b>698,574</b>
<b>OPERATING EXPENSES</b>			
Salaries	188,900	45,436	234,336
Property Taxes	26,772	0	26,772
Materials and Supplies	13,273	0	13,273
Utilities	48,614	239,590	288,204
Contractual Services	94,685	176,690	271,375
Depreciation	40,796	83,778	124,574
Other	65,783	9,939	75,722
<b>Total Operating Expense</b>	<b>478,823</b>	<b>555,433</b>	<b>1,034,256</b>
Operating Income (Loss)	(3,357)	(332,325)	(335,682)
<b>NONOPERATING EXPENSES</b>			
(Loss) on Sale of Capital Assets	(960)	0	(960)
Interest and Fiscal Charges	0	(3,411)	(3,411)
<b>Total Nonoperating Expenses</b>	<b>(960)</b>	<b>(3,411)</b>	<b>(4,371)</b>
Transfers In	0	636,679	636,679
Change in Net Position	(4,317)	3,193,291	3,188,974
Net Position - Beginning of Year	1,220,048	6,726,278	7,946,326
<b>Net Position - End of Year</b>	<b>\$1,215,731</b>	<b>\$9,919,569</b>	<b>\$11,135,300</b>

**City of Lakewood, Ohio**  
*Combining Statement of Cash Flows*  
*Nonmajor Enterprise Funds*  
*For the Year Ended December 31, 2024*

	<b>Parking Facilities</b>	<b>Winterhurst Ice Rink</b>	<b>Total Nonmajor Enterprise Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Cash Received from Charges for Services	\$475,451	\$0	\$475,451
Cash Received from Other Operating Sources	15	223,108	223,123
Cash Payments for Employee Services and Benefits	(181,727)	(32,162)	(213,889)
Cash Payments for Goods and Services	(188,853)	(494,187)	(683,040)
Cash Payments for Other Operating Expenses	(65,783)	(9,939)	(75,722)
Net Cash Provided by (Used in) Operating Activities	39,103	(313,180)	(274,077)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfers In	0	636,679	636,679
Net Cash Provided by Noncapital Financing Activities	0	636,679	636,679
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Principal Paid on Debt	0	(10,686)	(10,686)
Interest Paid on Debt	0	(993)	(993)
Payments for Capital Acquisitions	0	(2,665,225)	(2,665,225)
Capital Grants Received	0	2,892,348	2,892,348
Net Cash (Used in) Capital and Related Financing Activities	0	215,444	215,444
Net Increase (Decrease) in Cash and Cash Equivalents	39,103	538,943	578,046
Cash and Cash Equivalents - Beginning of Year	669,007	2,581,417	3,250,424
<b>Cash and Cash Equivalents - End of Year</b>	<b>\$708,110</b>	<b>\$3,120,360</b>	<b>\$3,828,470</b>
<b>RECONCILIATION OF OPERATING (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>			
Operating Income (Loss)	(\$3,357)	(\$332,325)	(\$335,682)
Adjustments:			
Depreciation	40,796	83,778	124,574
(Increase) Decrease in Assets and Deferred Outflows of Resources:			
Materials and Supplies Inventory	(410)	0	(410)
Net Pension Asset	(167)	(160)	(327)
Net OPEB Asset	(5,750)	(1,338)	(7,088)
Deferred Outflows of Resources - Pension	24,100	(3,244)	20,856
Deferred Outflows of Resources - OPEB	6,628	213	6,841
Increase (Decrease) in Liabilities and Deferred Inflows of Resources:			
Accounts Payable	(4,052)	(77,907)	(81,959)
Retainage Payable	(1,047)	0	(1,047)
Accrued Wages and Benefits	1,230	308	1,538
Compensated Absences Payable	(922)	0	(922)
Interfund Payable	514	0	514
Intergovernmental Payable	(1,504)	(282)	(1,786)
Net Pension Liability	(17,485)	17,025	(460)
Net OPEB Liability	(3,923)	(473)	(4,396)
Deferred Inflows of Resources - Pension	2,464	613	3,077
Deferred Inflows of Resources - OPEB	1,988	612	2,600
Net Cash Provided by (Used in) Operating Activities	\$39,103	(\$313,180)	(\$274,077)
<b>Schedule of Noncash Investing, Capital, and Financing Activities:</b>			
Net Impact of accruals related to capital assets	\$0	\$73,500	\$73,500

**City of Lakewood, Ohio**  
*Combining Statement of Net Position*  
*Nonmajor Internal Service Funds*  
*December 31, 2024*

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	<u>Hospitalization</u>	<u>Workers'</u> <u>Compensation</u>	<u>Total</u> <u>Nonmajor</u> <u>Internal</u> <u>Service</u> <u>Funds</u>
<b>ASSETS</b>			
<b>Current Assets:</b>			
Equity in Pooled Cash and Cash Equivalents	\$5,431,172	\$844,931	\$6,276,103
Interfund Receivable	1,093,775	71,005	1,164,780
<b>Total Assets</b>	<u>6,524,947</u>	<u>915,936</u>	<u>7,440,883</u>
<b>LIABILITIES</b>			
<b>Current Liabilities:</b>			
Accounts Payable	\$1,265	\$0	\$1,265
Claims Payable	1,093,775	71,005	1,164,780
<b>Total Current Liabilities</b>	<u>1,095,040</u>	<u>71,005</u>	<u>1,166,045</u>
<b>NET POSITION</b>			
Unrestricted	5,429,907	844,931	6,274,838
<b>Total Net Position</b>	<u>\$5,429,907</u>	<u>\$844,931</u>	<u>\$6,274,838</u>

**City of Lakewood, Ohio**  
*Combining Statement of Revenues, Expenses and Changes in Fund Net Position*  
*Nonmajor Internal Service Funds*  
*For the Year Ended December 31, 2024*

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	<b>Hospitalization</b>	<b>Workers' Compensation</b>	<b>Total Nonmajor Internal Service Funds</b>
<b>OPERATING REVENUES</b>			
Charges for Services	\$8,296,349	\$598,044	\$8,894,393
Miscellaneous	1,568,985	272	1,569,257
<b>Total Operating Revenues</b>	<b>9,865,334</b>	<b>598,316</b>	<b>10,463,650</b>
<b>OPERATING EXPENSES</b>			
Contractual Services	73,952	114,522	188,474
Claims	9,581,983	452,187	10,034,170
<b>Total Operating Expense</b>	<b>9,655,935</b>	<b>566,709</b>	<b>10,222,644</b>
Change in Net Position	209,399	31,607	241,006
Net Position - Beginning of Year	5,220,508	813,324	6,033,832
<b>Net Position - End of Year</b>	<b>\$5,429,907</b>	<b>\$844,931</b>	<b>\$6,274,838</b>

**City of Lakewood, Ohio**  
*Combining Statement of Cash Flows*  
*Nonmajor Internal Service Funds*  
*For the Year Ended December 31, 2024*

	<b>Hospitalization</b>	<b>Workers' Compensation</b>	<b>Total Nonmajor Internal Service Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Cash Received from Charges for Services	\$8,213,371	\$540,004	\$8,753,375
Cash Received from Other Operating Sources	1,568,985	272	1,569,257
Cash Payments for Goods and Services	(73,952)	(114,522)	(188,474)
Cash Payments for Claims	(9,498,986)	(394,147)	(9,893,133)
Net Cash (Used in) Operating Activities	209,418	31,607	241,025
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Net Increase in Cash and Cash Equivalents	209,418	31,607	241,025
Cash and Cash Equivalents - Beginning of Year	5,221,754	813,324	6,035,078
<b>Cash and Cash Equivalents - End of Year</b>	<b>\$5,431,172</b>	<b>\$844,931</b>	<b>\$6,276,103</b>
<b>RECONCILIATION OF OPERATING (LOSS) TO NET CASH USED IN OPERATING ACTIVITIES</b>			
Operating (Loss)	\$209,399	\$31,607	\$241,006
Adjustments:			
(Increase) Decrease in Assets:			
Interfund Receivable	(82,978)	(58,040)	(141,018)
Increase (Decrease) in Liabilities:			
Accounts Payable	19	0	19
Claims Payable	82,978	58,040	141,018
Net Cash (Used) in Operating Activities	\$209,418	\$31,607	\$241,025

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**Individual Fund Schedules of Revenues, Expenditures/Expenses  
And Changes in Fund Balances/Fund Equity –  
Budget (Non-GAAP Basis) and Actual**



**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
 Budget (Non-GAAP Basis) and Actual  
 General Fund  
 For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Property Taxes	\$10,199,524	\$10,650,396	\$450,872
Municipal Income Taxes	32,628,414	33,220,988	592,574
Charges for Services	2,725,000	3,288,022	563,022
Licenses, Permits and Fees	1,837,600	2,019,970	182,370
Fines and Forfeitures	1,375,700	1,241,925	(133,775)
Intergovernmental	4,000,400	4,609,318	608,918
Interest	2,550,000	3,844,770	1,294,770
Miscellaneous	493,563	363,529	(130,034)
<i>Total Revenues</i>	<u>55,810,201</u>	<u>59,238,918</u>	<u>3,428,717</u>
<b>Expenditures</b>			
<b>Current:</b>			
General Government:			
Council			
Salaries	209,037	196,216	12,821
Fringe Benefits	52,209	49,914	2,295
Travel and Transportation	7,520	618	6,902
Professional Services	21,500	8,992	12,508
Communications	3,200	2,207	993
Materials and Supplies	3,000	1,574	1,426
Other	2,900	2,063	837
Total Council	<u>299,366</u>	<u>261,584</u>	<u>37,782</u>
Municipal Court			
Salaries	1,349,685	1,164,756	184,929
Fringe Benefits	536,329	499,388	36,941
Travel and Transportation	11,900	5,357	6,543
Professional Services	160,000	149,291	10,709
Communications	46,750	35,833	10,917
Contractual Services	750	250	500
Materials and Supplies	23,750	16,345	7,405
Capital Outlay	0	0	0
Other	21,500	12,434	9,066
Total Municipal Court	<u>2,150,664</u>	<u>1,883,654</u>	<u>267,010</u>
Civil Service			
Salaries	76,110	75,879	231
Fringe Benefits	31,809	31,554	255
Professional Services	47,125	38,969	8,156
Communications	600	320	280
Materials and Supplies	600	274	326
Total Civil Service	<u>156,244</u>	<u>146,996</u>	<u>9,248</u>

*(continued)*

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
 Budget (Non-GAAP Basis) and Actual  
 General Fund  
 For the Year Ended December 31, 2024  
 (Continued)*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Mayor's Office			
Salaries	\$282,160	\$268,023	\$14,137
Fringe Benefits	103,518	101,211	2,307
Travel and Transportation	3,600	353	3,247
Professional Services	20,500	15,428	5,072
Communications	650	364	286
Materials and Supplies	2,365	1,910	455
Other	2,200	1,872	328
Total Mayor's Office	414,993	389,161	25,832
Human Resources			
Salaries	191,948	187,888	4,060
Fringe Benefits	69,667	68,873	794
Travel and Transportation	199	20	179
Professional Services	61,000	30,235	30,765
Communications	800	517	283
Materials and Supplies	2,300	742	1,558
Other	2,450	1,807	643
Total Human Resources	328,364	290,082	38,282
Community Relations			
Salaries	153,918	152,575	1,343
Fringe Benefits	63,586	62,996	590
Professional Services	14,500	13,956	544
Communications	20,130	17,125	3,005
Contractual Services	1,200	600	600
Materials and Supplies	825	716	109
Other	21,650	17,285	4,365
Total Community Relations	275,809	265,253	10,556
Public Works Administration			
Salaries	71,887	33,709	38,178
Fringe Benefits	70,972	65,364	5,608
Professional Services	2,000	1,302	698
Communications	799	385	414
Materials and Supplies	1,700	605	1,095
Other	5,250	3,858	1,392
Total Public Works Administration	152,608	105,223	47,385
Buildings and Facilities-Security			
Salaries	170,000	161,943	8,057
Fringe Benefits	26,248	25,020	1,228
Total Buildings and Facilities	196,248	186,963	9,285

*(continued)*

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
 Budget (Non-GAAP Basis) and Actual  
 General Fund  
 For the Year Ended December 31, 2024  
 (Continued)*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Fleet Management			
Salaries	\$731,775	\$651,202	\$80,573
Fringe Benefits	308,687	301,978	6,709
Professional Services	12,500	7,082	5,418
Communications	675	216	459
Contractual Services	58,000	48,444	9,556
Materials and Supplies	804,375	746,226	58,149
Utilities	7,500	4,252	3,248
Capital Outlay	164,700	163,548	1,152
Other	132,250	86,294	45,956
Total Fleet Management	2,220,462	2,009,242	211,220
Engineering			
Salaries	95,545	81,950	13,595
Fringe Benefits	92,822	91,457	1,365
Travel and Transportation	2,425	1,651	774
Professional Services	13,200	9,814	3,386
Communications	5,600	3,074	2,526
Materials and Supplies	4,200	3,052	1,148
Other	3,050	1,836	1,214
Total Engineering	216,842	192,834	24,008
Finance			
Salaries	530,632	508,766	21,866
Fringe Benefits	218,942	218,589	353
Travel and Transportation	650	481	169
Professional Services	113,300	110,741	2,559
Communications	4,400	3,103	1,297
Materials and Supplies	3,300	2,178	1,122
Other	3,600	3,127	473
Total Finance	874,824	846,985	27,839

*(continued)*

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
 Budget (Non-GAAP Basis) and Actual  
 General Fund  
 For the Year Ended December 31, 2024  
 (Continued)*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Income Tax			
Salaries	\$482,839	\$470,649	\$12,190
Fringe Benefits	194,101	193,204	897
Professional Services	144,600	126,039	18,561
Communications	63,600	53,682	9,918
Contractual Services	2,000	1,558	442
Materials and Supplies	3,150	1,159	1,991
Refunds	1,045,350	1,041,291	4,059
Utilities	3,000	2,722	278
Other	109,950	107,517	2,433
Total Income Tax	2,048,590	1,997,821	50,769
Information Systems			
Salaries	421,974	419,455	2,519
Fringe Benefits	145,938	145,159	779
Professional Services	92,000	86,584	5,416
Communications	14,100	12,212	1,888
Contractual Services	20,500	17,866	2,634
Materials and Supplies	105,699	98,285	7,414
Capital Outlay	2,224,150	2,223,898	252
Other	1,813,932	1,812,987	945
Total Information Systems	4,838,293	4,816,446	21,847
General Administration			
Salaries	140,000	134,614	5,386
Fringe Benefits	68,000	49,124	18,876
Professional Services	398,300	392,708	5,592
Communications	22,000	14,851	7,149
Contractual Services	419,550	419,287	263
Materials and Supplies	50,500	7,280	43,220
Insurance	1,325,025	1,324,386	639
Other	6,495,995	6,469,778	26,217
Total General Administration	8,919,370	8,812,028	107,342
Law			
Salaries	561,022	551,088	9,934
Fringe Benefits	168,212	164,641	3,571
Travel and Transportation	1,100	13	1,087
Professional Services	91,400	87,514	3,886
Communications	1,300	734	566
Materials and Supplies	12,550	11,493	1,057
Capital Outlay	1,600	1,487	113
Other	2,955	2,335	620
Total Law	840,139	819,305	20,834
Total General Government	23,932,816	23,023,577	909,239

*(continued)*

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
 Budget (Non-GAAP Basis) and Actual  
 General Fund  
 For the Year Ended December 31, 2024  
 (Continued)*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Security of Persons and Property:			
Police			
Salaries	\$10,874,454	\$10,378,923	\$495,531
Fringe Benefits	2,463,482	2,460,333	3,149
Travel and Transportation	2,424	1,390	1,034
Professional Services	112,100	100,783	11,317
Communications	99,500	91,691	7,809
Contractual Services	135,500	133,318	2,182
Materials and Supplies	273,100	222,376	50,724
Capital Outlay	187,000	182,942	4,058
Other	85,900	76,277	9,623
Total Police	14,233,460	13,648,033	585,427
Police Communications			
Salaries	825,058	789,628	35,430
Fringe Benefits	355,178	349,125	6,053
Other	16,500	12,740	3,760
Total Police Communications	1,196,736	1,151,493	45,243
School Guards			
Salaries	223,500	222,163	1,337
Fringe Benefits	39,949	36,384	3,565
Other	1,000	465	535
Total School Guards	264,449	259,012	5,437
Fire			
Salaries	9,758,645	9,703,817	54,828
Fringe Benefits	2,093,816	2,092,812	1,004
Travel and Transportation	8,500	6,901	1,599
Professional Services	175,000	172,699	2,301
Communications	33,400	27,665	5,735
Contractual Services	45,300	41,085	4,215
Materials and Supplies	259,700	236,180	23,520
Utilities	68,000	61,912	6,088
Capital Outlay	192,000	190,418	1,582
Other	170,700	160,193	10,507
Total Fire	12,805,061	12,693,682	111,379
Street Lighting			
Other	595,000	589,261	5,739

(continued)

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
Budget (Non-GAAP Basis) and Actual  
General Fund  
For the Year Ended December 31, 2024  
(Continued)*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Animal Control			
Salaries	\$162,149	\$150,267	\$11,882
Fringe Benefits	86,071	83,793	2,278
Travel and Transportation	500	69	431
Professional Services	18,745	7,731	11,014
Communications	700	207	493
Contractual Services	3,000	2,682	318
Materials and Supplies	17,200	11,051	6,149
Utilities	11,000	7,995	3,005
Other	5,600	5,248	352
Total Animal Control	304,965	269,043	35,922
<i>Total Security of Persons and Property</i>	29,399,671	28,610,524	789,147
Public Health Services:			
Support of Prisoners			
Salaries	130,348	89,694	40,654
Fringe Benefits	62,517	54,566	7,951
Professional Services	50,000	42,157	7,843
Contractual Services	141,900	65,923	75,977
Materials and Supplies	54,000	46,730	7,270
Capital Outlay	2,000	1,865	135
Other	499	45	454
Total Support of Prisoners	441,264	300,980	140,284
Vital Statistics:			
Salaries	88,530	88,111	419
Fringe Benefits	33,915	33,598	317
Contractual Services	372,730	370,888	1,842
Materials and Supplies	3,899	1,840	2,059
Utilities	3,000	2,046	954
Other	4,025	1,395	2,630
Total Vital Statistics	506,099	497,878	8,221
Human Services Administration			
Salaries	245,435	241,342	4,093
Fringe Benefits	98,790	97,583	1,207
Travel and Transportation	45	0	45
Professional Services	1,000	179	821
Communications	1,400	802	598
Contractual Services	1,300	1,201	99
Materials and Supplies	19,375	15,313	4,062
Other	13,610	11,953	1,657
Total Human Services Administration	380,955	368,373	12,582
<i>Total Public Health Services</i>	1,328,318	1,167,231	161,087

*(continued)*

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
 Budget (Non-GAAP Basis) and Actual  
 General Fund  
 For the Year Ended December 31, 2024  
 (Continued)*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Community Environment:			
Housing and Building			
Salaries	\$1,012,421	\$994,584	\$17,837
Fringe Benefits	459,160	454,985	4,175
Travel and Transportation	2,650	137	2,513
Professional Services	165,500	117,529	47,971
Communications	16,600	15,448	1,152
Materials and Supplies	14,150	7,340	6,810
Other	40,550	30,465	10,085
Total Housing and Building	1,711,031	1,620,488	90,543
Forestry			
Salaries	346,869	333,071	13,798
Fringe Benefits	134,509	133,840	669
Professional Services	7,826	1,139	6,687
Contractual Services	140,000	138,962	1,038
Materials and Supplies	36,350	26,472	9,878
Capital Outlay	215,000	214,519	481
Other	3,400	1,600	1,800
Total Forestry	883,954	849,603	34,351
Child Care			
Salaries	73,222	72,020	1,202
Fringe Benefits	31,774	31,055	719
Professional Services	70	69	1
Communications	430	368	62
Total Child Care	105,496	103,512	1,984
Youth			
Salaries	198,103	195,692	2,411
Fringe Benefits	190,069	189,510	559
Communications	1,000	611	389
Utilities	1,000	450	550
Other	800	0	800
Total Youth	390,972	386,263	4,709
Planning and Development			
Salaries	343,450	318,615	24,835
Fringe Benefits	152,584	149,575	3,009
Travel and Transportation	3,000	1,266	1,734
Professional Services	12,000	10,188	1,812
Communications	3,600	3,061	539
Contractual Services	5,000	4,328	672
Materials and Supplies	2,000	691	1,309
Other	2,143,750	2,141,897	1,853
Total Planning and Development	2,665,384	2,629,621	35,763
Total Community Environment	5,756,837	5,589,487	167,350

(continued)

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -*  
*Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2024*  
*(Continued)*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Basic Utility Services:			
Refuse and Recycling			
Salaries	\$1,841,190	\$1,830,766	\$10,424
Fringe Benefits	838,984	837,426	1,558
Communications	8,800	5,822	2,978
Contractual Services	1,582,987	1,150,526	432,461
Materials and Supplies	245,225	220,311	24,914
Utilities	31,000	24,697	6,303
Capital Outlay	650,000	648,099	1,901
Other	39,810	26,119	13,691
<i>Total Basic Utility Services</i>	<u>5,237,996</u>	<u>4,743,766</u>	<u>494,230</u>
Leisure Time Activities:			
Parks			
Salaries	1,399,793	1,385,899	13,894
Fringe Benefits	626,869	622,670	4,199
Professional Services	10,500	10,245	255
Communications	6,850	3,572	3,278
Contractual Services	372,000	371,197	803
Materials and Supplies	282,300	262,328	19,972
Utilities	257,000	226,317	30,683
Capital Outlay	166,500	141,708	24,792
Other	193,600	177,923	15,677
<i>Total Parks</i>	<u>3,315,412</u>	<u>3,201,859</u>	<u>113,553</u>
Band Concerts			
Professional Services	14,000	10,000	4,000
<i>Total Band Concerts</i>	<u>14,000</u>	<u>10,000</u>	<u>4,000</u>
Museums			
Contractual Services	24,000	10,337	13,663
Utilities	3,800	1,955	1,845
<i>Total Museums</i>	<u>27,800</u>	<u>12,292</u>	<u>15,508</u>
July 4th Festival			
Salaries	22,000	19,221	2,779
Fringe Benefits	4,172	2,980	1,192
Contractual Services	80,000	73,534	6,466
Materials and Supplies	3,650	1,430	2,220
<i>Total July 4th Festival</i>	<u>109,822</u>	<u>97,165</u>	<u>12,657</u>
Tennis Courts			
Utilities	700	311	389
<i>Total Tennis Courts</i>	<u>700</u>	<u>311</u>	<u>389</u>
<i>Total Leisure Time Activities</i>	<u>3,467,734</u>	<u>3,321,627</u>	<u>146,107</u>
<i>Total Expenditures</i>	<u>69,123,372</u>	<u>66,456,212</u>	<u>2,667,160</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(13,313,171)</u>	<u>(7,217,294)</u>	<u>6,095,877</u>

*(continued)*



**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
 Budget (Non-GAAP Basis) and Actual  
 General Fund  
 For the Year Ended December 31, 2024  
 (Continued)*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Other Financing Sources (Uses)</b>			
Sale of Capital Assets	\$115,000	\$214,311	\$99,311
Advance In	650,000	462,000	(188,000)
Transfers Out	(3,490,000)	(3,489,100)	900
Advance Out	(464,000)	(460,000)	4,000
<i>Total Other Financing Sources (Uses)</i>	<u>(3,189,000)</u>	<u>(3,272,789)</u>	<u>(83,789)</u>
<i>Net Change in Fund Balance</i>	(16,502,171)	(10,490,083)	6,012,088
<i>Fund Balance Beginning of Year</i>	10,664,571	10,664,571	0
<i>Prior Year Encumbrances Appropriated</i>	<u>10,560,187</u>	<u>10,560,187</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$4,722,587</u></u>	<u><u>\$10,734,675</u></u>	<u><u>\$6,012,088</u></u>

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Police and Fire Pension Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Property Taxes	\$3,862,325	\$4,038,563	\$176,238
Intergovernmental	492,880	491,936	(944)
<i>Total Revenues</i>	<u>4,355,205</u>	<u>4,530,499</u>	<u>175,294</u>
<b>Expenditures</b>			
<b>Current:</b>			
Security of Persons and Property:			
Fringe Benefits Police	2,194,010	1,868,763	325,247
Fringe Benefits Fire	2,312,300	2,123,644	188,656
<i>Total Expenditures</i>	<u>4,506,310</u>	<u>3,992,407</u>	<u>513,903</u>
<i>Net Change in Fund Balance</i>	(151,105)	538,092	689,197
<i>Fund Balance Beginning of Year</i>	<u>3,685,532</u>	<u>3,685,532</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$3,534,427</u></u>	<u><u>\$4,223,624</u></u>	<u><u>\$689,197</u></u>

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Community Development Block Grant Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$1,950,000	\$2,114,332	\$164,332
<b>Expenditures</b>			
<b>Current:</b>			
Community Environment:			
Salaries	415,600	395,049	20,551
Fringe Benefits	168,283	160,054	8,229
Professional Services	15,950	8,485	7,465
Communications	485	326	159
Contractual Services	949,363	918,386	30,977
Materials and Supplies	170	99	71
Capital Outlay	750,000	707,098	42,902
Other	9,203	4,567	4,636
<i>Total Expenditures</i>	<u>2,309,054</u>	<u>2,194,064</u>	<u>114,990</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(359,054)	(79,732)	279,322
<b>Other Financing Sources</b>			
Advances In	150,000	85,000	(65,000)
<i>Total Other Financing Sources</i>	<u>150,000</u>	<u>85,000</u>	<u>(65,000)</u>
<i>Net Change in Fund Balance</i>	(209,054)	5,268	214,322
<i>Fund Balance Beginning of Year</i>	<u>352,410</u>	<u>352,410</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$143,356</u></u>	<u><u>\$357,678</u></u>	<u><u>\$214,322</u></u>

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Lakewood Hospital Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$9,000	\$8,702	(\$298)
<b>Expenditures</b>			
<b>Current:</b>			
Security of Persons and Property:			
Fire:			
Professional Services	\$6,000	\$1,446	\$4,554
Materials and Supplies	22,000	2,010	19,990
<i>Total Security of Persons and Property</i>	<u>28,000</u>	<u>3,456</u>	<u>24,544</u>
<b>Expenditures</b>			
<b>Current:</b>			
Community Environment:			
Planning and Development:			
Professional Services	91,500	4,160	87,340
Contractual Services	65,000	5,152	59,848
Property Taxes	93,500	93,450	50
<i>Total Community Environment</i>	<u>250,000</u>	<u>102,762</u>	<u>147,238</u>
<i>Total Expenditures</i>	<u>278,000</u>	<u>106,218</u>	<u>171,782</u>
<i>Net Change in Fund Balance</i>	(269,000)	(97,516)	171,484
<i>Fund Balance Beginning of Year</i>	<u>7,151,067</u>	<u>7,151,067</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$6,882,067</u>	<u>\$7,053,551</u>	<u>\$171,484</u>

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual American Rescue Plan Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$1,305,000	\$100,000	(\$1,205,000)
<b>Expenditures</b>			
<b>Current:</b>			
General Government:			
General Administration:			
Grants to Other Governments	26,700,000	24,356,304	2,343,696
<i>Total General Government</i>	26,700,000	24,356,304	2,343,696
Community Environment:			
Planning and Development:			
Contractual Services	400,000	389,959	10,041
<i>Total Community Environment</i>	400,000	389,959	10,041
<i>Total Expenditures</i>	27,100,000	24,746,263	2,353,737
<i>Net Change in Fund Balance</i>	(25,795,000)	(24,646,263)	1,148,737
<i>Fund Balance Beginning of Year</i>	29,696,784	29,696,784	0
<i>Fund Balance End of Year</i>	\$3,901,784	\$5,050,521	\$1,148,737

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
Budget (Non-GAAP Basis) and Actual  
Debt Service Fund  
For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Property Taxes	\$4,187,090	\$4,272,472	\$85,382
Intergovernmental	521,250	520,427	(823)
Special Assessments	465,000	558,450	93,450
Interest	250,000	265,038	15,038
Miscellaneous	12,000	12,439	439
<i>Total Revenues</i>	<u>5,435,340</u>	<u>5,628,826</u>	<u>193,486</u>
<b>Expenditures</b>			
<b>Current:</b>			
General Government:			
Other	<u>75,000</u>	<u>63,415</u>	<u>11,585</u>
<i>Total General Government</i>	<u>75,000</u>	<u>63,415</u>	<u>11,585</u>
Debt Service:			
Principal Retirement	35,312,500	32,684,939	2,627,561
Interest and Fiscal Charges	3,680,105	3,428,654	251,451
Bond Issuance Costs	<u>286,000</u>	<u>285,087</u>	<u>913</u>
<i>Total Expenditures</i>	<u>39,353,605</u>	<u>36,462,095</u>	<u>2,891,510</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(33,918,265)</u>	<u>(30,833,269)</u>	<u>3,084,996</u>
<b>Other Financing Sources</b>			
General Obligation Debt Issued	26,445,000	26,358,713	(86,287)
Premium on Debt Issued	3,250,000	3,295,958	45,958
Transfers In	<u>1,800,000</u>	<u>1,800,000</u>	<u>0</u>
<i>Total Other Financing Sources</i>	<u>31,495,000</u>	<u>31,454,671</u>	<u>(40,329)</u>
<i>Net Change in Fund Balance</i>	<u>(2,423,265)</u>	<u>621,402</u>	<u>3,044,667</u>
<i>Fund Balance Beginning of Year</i>	<u>7,744,582</u>	<u>7,744,582</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$5,321,317</u></u>	<u><u>\$8,365,984</u></u>	<u><u>\$3,044,667</u></u>

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Permanent Capital Improvement Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$1,750,000	\$1,782,472	\$32,472
Miscellaneous	1,500,000	1,518,863	18,863
<i>Total Revenues</i>	<u>3,250,000</u>	<u>3,301,335</u>	<u>51,335</u>
<b>Expenditures</b>			
<b>Current:</b>			
Basic Utility Services			
Capital Outlay	6,232,000	5,902,528	329,472
<i>Total Basic Utility Services</i>	<u>6,232,000</u>	<u>5,902,528</u>	<u>329,472</u>
Transportation			
Capital Outlay	\$4,937,500	\$2,931,664	\$2,005,836
<i>Total Streets and Highways</i>	<u>4,937,500</u>	<u>2,931,664</u>	<u>2,005,836</u>
Security of Persons and Property			
Capital Outlay	2,148,000	2,098,855	49,145
<i>Total Security of Persons and Property</i>	<u>2,148,000</u>	<u>2,098,855</u>	<u>49,145</u>
Community Environment			
Capital Outlay	31,000	30,050	950
<i>Total Community Environment</i>	<u>31,000</u>	<u>30,050</u>	<u>950</u>
Leisure Time Activities			
Capital Outlay	5,942,000	4,524,181	1,417,819
<i>Total Culture and Recreation</i>	<u>5,942,000</u>	<u>4,524,181</u>	<u>1,417,819</u>
<i>Total Expenditures</i>	<u>19,290,500</u>	<u>15,487,278</u>	<u>3,803,222</u>
<i>Excess of Revenues Under Expenditures</i>	(16,040,500)	(12,185,943)	3,854,557
<b>Other Financing Sources</b>			
Bond Anticipation Notes Issued	6,320,000	6,320,000	0
Transfer In	1,950,000	1,964,100	14,100
Premium on Debt Issuance	0	34,949	34,949
<i>Total Other Financing Sources</i>	<u>8,270,000</u>	<u>8,319,049</u>	<u>49,049</u>
<i>Net Change in Fund Balance</i>	(7,770,500)	(3,866,894)	3,903,606
<i>Fund Balance Beginning of Year</i>	<u>12,919,509</u>	<u>12,919,509</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$5,149,009</u></u>	<u><u>\$9,052,615</u></u>	<u><u>\$3,903,606</u></u>

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenses and Changes in Fund Equity -  
Budget (Non-GAAP Basis) and Actual  
Water Fund  
For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$15,299,250	\$12,888,616	(\$2,410,634)
Intergovernmental	6,000,000	5,900,760	(99,240)
Interest	575,000	597,145	22,145
Special Assessments	257,000	226,425	(30,575)
Miscellaneous	10,000	4,988	(5,012)
<i>Total Revenues</i>	<u>22,141,250</u>	<u>19,617,934</u>	<u>(2,523,316)</u>
<b>Expenses</b>			
Salaries	1,303,934	1,210,813	93,121
Fringe Benefits	486,772	475,842	10,930
Travel and Transportation	550	0	550
Professional Services	433,500	289,489	144,011
Communications	123,300	81,674	41,626
Contractual Services	371,900	359,738	12,162
Materials and Supplies	737,375	527,135	210,240
Capital Outlay	16,317,000	10,926,365	5,390,635
Purchased Water	6,300,000	6,112,417	187,583
Utilities	61,000	49,215	11,785
Other	985,764	808,726	177,038
Debt Service:			
Principal Retirement	7,456,000	6,951,708	504,292
Interest and Fiscal Charges	1,174,344	904,945	269,399
Bond Issuance Costs	49,000	48,984	16
<i>Total Expenses</i>	<u>35,800,439</u>	<u>28,747,051</u>	<u>7,053,388</u>
<i>Excess of Revenues Under Expenses before Transfers</i>	<u>(13,659,189)</u>	<u>(9,129,117)</u>	<u>4,530,072</u>
<b>Other Financing Sources</b>			
General Obligation Debt Issued	5,250,000	5,246,323	(3,677)
Premium on General Obligation Debt Issued	375,000	656,013	281,013
<i>Total Other Financing Sources</i>	<u>5,625,000</u>	<u>5,902,336</u>	<u>277,336</u>
<i>Net Change in Fund Equity</i>	<u>(8,034,189)</u>	<u>(3,226,781)</u>	<u>4,807,408</u>
<i>Fund Equity Beginning of Year</i>	<u>20,274,959</u>	<u>20,274,959</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u>\$12,240,770</u>	<u>\$17,048,178</u>	<u>\$4,807,408</u>



**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenses and Changes in Fund Equity -  
Budget (Non-GAAP Basis) and Actual  
Sewer Fund  
For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Property Taxes	\$2,374,613	\$2,462,530	\$87,917
Intergovernmental	17,331,000	17,713,016	382,016
Charges for Services	16,894,174	15,102,549	(1,791,625)
Special Assessments	294,000	253,152	(40,848)
Miscellaneous	100,000	416,582	316,582
<i>Total Revenues</i>	<u>36,993,787</u>	<u>35,947,829</u>	<u>(1,045,958)</u>
<b>Expenses</b>			
Salaries	2,954,140	2,739,531	214,609
Fringe Benefits	1,123,475	1,102,589	20,886
Travel and Transportation	1,200	0	1,200
Professional Services	1,071,100	504,763	566,337
Communications	41,450	27,059	14,391
Contractual Services	1,569,000	1,411,319	157,681
Materials and Supplies	801,700	546,402	255,298
Capital Outlay	32,139,000	18,112,168	14,026,832
Utilities	326,700	254,418	72,282
Other	953,647	922,447	31,200
Debt Service:			
Principal Retirement	6,736,700	6,487,717	248,983
Interest and Fiscal Charges	1,302,850	1,234,446	68,404
Debt Issuance Costs	65,500	34,546	30,954
<i>Total Expenses</i>	<u>49,086,462</u>	<u>33,377,405</u>	<u>15,709,057</u>
<i>Excess of Revenues Under Expenses before Transfers</i>	<u>(12,092,675)</u>	<u>2,570,424</u>	<u>14,663,099</u>
<b>Other Financing Sources (Uses)</b>			
General Obligation Debt Issued	7,525,000	3,699,964	(3,825,036)
Premium on General Obligation Debt Issued	250,000	462,653	212,653
Sale of Capital Assets	900,000	938,608	38,608
Transfers In	1,100,000	1,100,000	0
Transfers Out	(2,900,000)	(2,900,000)	0
<i>Total Other Financing Sources (Uses)</i>	<u>6,875,000</u>	<u>3,301,225</u>	<u>(3,573,775)</u>
<i>Net Change in Fund Equity</i>	<u>(5,217,675)</u>	<u>5,871,649</u>	<u>11,089,324</u>
<i>Fund Equity Beginning of Year</i>	<u>33,410,031</u>	<u>33,410,031</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$28,192,356</u></u>	<u><u>\$39,281,680</u></u>	<u><u>\$11,089,324</u></u>

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
 Budget (Non-GAAP Basis) and Actual  
 Street and Highway Fund  
 For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$2,682,000	\$2,631,202	(\$50,798)
Special Assessments	10,000	10,099	99
Miscellaneous	30,000	61,747	31,747
<i>Total Revenues</i>	<u>2,722,000</u>	<u>2,703,048</u>	<u>(18,952)</u>
<b>Expenditures</b>			
<b>Current:</b>			
Transportation:			
Public Works:			
Salaries	1,409,174	1,392,816	16,358
Fringe Benefits	565,954	564,128	1,826
Professional Services	59,700	33,225	26,475
Communications	9,900	4,967	4,933
Contractual Services	573,500	435,149	138,351
Materials and Supplies	518,975	426,603	92,372
Utilities	52,500	36,047	16,453
Capital Outlay	213,000	186,329	26,671
Other	18,200	15,257	2,943
<i>Total Expenditures</i>	<u>3,420,903</u>	<u>3,094,521</u>	<u>326,382</u>
<i>Net Change in Fund Balance</i>	(698,903)	(391,473)	307,430
<i>Fund Balance Beginning of Year</i>	<u>1,121,631</u>	<u>1,121,631</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$422,728</u>	<u>\$730,158</u>	<u>\$307,430</u>

# City of Lakewood, Ohio

## *Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Litter Control Grant Fund For the Year Ended December 31, 2024*

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	Final Budget	Actual	Variance with Final Budget Positive (Negative)
	<u>          </u>	<u>          </u>	<u>          </u>
<b>Revenues</b>			
Intergovernmental	<u>          \$5,000          </u>	<u>          \$6,000          </u>	<u>          \$1,000          </u>
<b>Expenditures</b>	<u>          0          </u>	<u>          0          </u>	<u>          0          </u>
<i>Net Change in Fund Balance</i>	5,000	6,000	1,000
<i>Fund Balance Beginning of Year</i>	<u>          25,899          </u>	<u>          25,899          </u>	<u>          0          </u>
<i>Fund Balance End of Year</i>	<u>          \$30,899          </u>	<u>          \$31,899          </u>	<u>          \$1,000          </u>

## City of Lakewood, Ohio

### *Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Law and Drug Enforcement Trust Fund For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$130,000	\$146,423	\$16,423
Fines and Forfeitures	2,500	748	(1,752)
Miscellaneous	42,000	23,544	(18,456)
<i>Total Revenues</i>	<u>174,500</u>	<u>170,715</u>	<u>(3,785)</u>
<b>Expenditures</b>			
<b>Current:</b>			
Security of Persons and Property:			
Police:			
Fringe Benefits	17,000	16,240	760
Travel and Transportation	8,400	7,443	957
Professional Services	54,050	49,563	4,487
Communications	100	29	71
Materials and Supplies	7,000	6,220	780
Capital Outlay	4,000	3,807	193
Other	17,550	17,483	67
<i>Total Expenditures</i>	<u>108,100</u>	<u>100,785</u>	<u>7,315</u>
<i>Excess of Revenue Over (Under) Expenditures</i>	<u>66,400</u>	<u>69,930</u>	<u>3,530</u>
<b>Other Financing Sources</b>			
Sale of Capital Assets	10,000	4,891	(5,109)
<i>Total Other Financing Sources</i>	<u>10,000</u>	<u>4,891</u>	<u>(5,109)</u>
<i>Net Change in Fund Balance</i>	76,400	74,821	(1,579)
<i>Fund Balance Beginning of Year</i>	<u>35,973</u>	<u>35,973</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$112,373</u></u>	<u><u>\$110,794</u></u>	<u><u>(\$1,579)</u></u>

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Federal Forfeiture Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$15,000	\$1,398	(\$13,602)
Interest	400	2,669	2,269
<i>Total Revenues</i>	<u>15,400</u>	<u>4,067</u>	<u>(11,333)</u>
<b>Expenditures</b>			
<b>Current:</b>			
Security of Persons and Property:			
Police:			
Materials and Supplies	5,000	2,828	2,172
Capital Outlay	30,000	27,563	2,437
<i>Total Expenditures</i>	<u>35,000</u>	<u>30,391</u>	<u>4,609</u>
 <i>Net Change in Fund Balance</i>	 (19,600)	 (26,324)	 (6,724)
 <i>Fund Balance Beginning of Year</i>	 <u>98,677</u>	 <u>98,677</u>	 <u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$79,077</u></u>	<u><u>\$72,353</u></u>	<u><u>(\$6,724)</u></u>

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Indigent Drivers Alcohol Treatment Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Fines and Forfeitures	\$5,000	\$6,350	\$1,350
Intergovernmental	5,000	5,042	42
<i>Total Revenues</i>	<u>10,000</u>	<u>11,392</u>	<u>1,392</u>
<b>Expenditures</b>			
<b>Current:</b>			
General Government:			
Municipal Court:			
Professional Services	30,000	1,690	28,310
Materials and Supplies	30,000	2,550	27,450
<i>Total Expenditures</i>	<u>60,000</u>	<u>4,240</u>	<u>55,760</u>
<i>Net Change in Fund Balance</i>	(50,000)	7,152	57,152
<i>Fund Balance Beginning of Year</i>	<u>183,672</u>	<u>183,672</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$133,672</u></u>	<u><u>\$190,824</u></u>	<u><u>\$57,152</u></u>

## City of Lakewood, Ohio

### *Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Enforcement and Education Fund For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Fines and Forfeitures	\$2,400	\$1,479	(\$921)
<b>Expenditures</b>			
<b>Current:</b>			
Security of Persons and Property:			
Police:			
Materials and Supplies	5,500	1,326	4,174
<i>Net Change in Fund Balance</i>	(3,100)	153	3,253
<i>Fund Balance Beginning of Year</i>	34,846	34,846	0
<i>Fund Balance End of Year</i>	\$31,746	\$34,999	\$3,253

## City of Lakewood, Ohio

*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
Budget (Non-GAAP Basis) and Actual  
Political Subdivision Fund  
For the Year Ended December 31, 2024*

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	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Fines and Forfeitures	\$450	\$100	(\$350)
<i>Net Change in Fund Balance</i>	450	100	(350)
<i>Fund Balance Beginning of Year</i>	20,842	20,842	0
<i>Fund Balance End of Year</i>	<u>\$21,292</u>	<u>\$20,942</u>	<u>(\$350)</u>



## City of Lakewood, Ohio

### *Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Computer Research and Maintenance Fund For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Fines and Forfeitures	\$50,000	\$59,575	\$9,575
<b>Expenditures</b>			
<b>Current:</b>			
General Government:			
Municipal Court:			
Contractual Services	20,000	17,055	2,945
<i>Net Change in Fund Balance</i>	30,000	42,520	12,520
<i>Fund Balance Beginning of Year</i>	112,209	112,209	0
<i>Fund Balance End of Year</i>	\$142,209	\$154,729	\$12,520

## City of Lakewood, Ohio

### *Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Court Special Projects Fund For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$150,000	\$150,000	\$0
Fines and Forfeitures	70,000	68,200	(1,800)
<i>Total Revenues</i>	<u>220,000</u>	<u>218,200</u>	<u>(1,800)</u>
<b>Expenditures</b>			
<b>Current:</b>			
General Government:			
Municipal Court:			
Salaries	25,000	20,520	4,480
Fringe Benefits	3,863	3,170	693
Professional Services	3,000	1,800	1,200
Contractual Services	167,750	164,268	3,482
Materials and Supplies	2,000	1,258	742
<i>Total Expenditures</i>	<u>201,613</u>	<u>191,016</u>	<u>10,597</u>
 <i>Net Change in Fund Balance</i>	 (131,613)	 27,184	 158,797
<i>Fund Balance Beginning of Year</i>	<u>197,791</u>	<u>197,791</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$66,178</u></u>	<u><u>\$224,975</u></u>	<u><u>\$158,797</u></u>

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Court Probation Services Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Fines and Forfeitures	\$18,500	\$17,485	(\$1,015)
<b>Expenditures</b>			
<b>Current:</b>			
General Government:			
Municipal Court:			
Professional Services	39,500	7,020	32,480
Materials and Supplies	1,500	1,027	473
<i>Total Expenditures</i>	41,000	8,047	32,953
<i>Net Change in Fund Balance</i>	(22,500)	9,438	31,938
<i>Fund Balance Beginning of Year</i>	156,082	156,082	0
<i>Fund Balance End of Year</i>	\$133,582	\$165,520	\$31,938

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
 Budget (Non-GAAP Basis) and Actual  
 Indigent Drivers Interlock and Alcohol Monitoring Fund (IDIAM)  
 For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Fines and Forfeitures	\$9,000	\$6,735	(\$2,265)
<b>Expenditures</b>			
<b>Current:</b>			
General Government:			
Municipal Court:			
Contractual Services	14,000	10,517	3,483
Professional Services	47,000	8,571	38,429
<i>Total Expenditures</i>	61,000	19,088	41,912
<i>Net Change in Fund Balance</i>	(5,000)	(12,353)	(7,353)
<i>Fund Balance Beginning of Year</i>	166,875	166,875	0
<i>Fund Balance End of Year</i>	\$161,875	\$154,522	(\$7,353)

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Emergency Shelter Grant Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$54,000	\$14,706	(\$39,294)
<b>Expenditures</b>			
<b>Current:</b>			
Community Environment:			
Planning and Development:			
Salaries	5,900	4,210	1,690
Fringe Benefits	912	646	266
Contractual Services	52,581	39,850	12,731
<i>Total Expenditures</i>	59,393	44,706	14,687
<i>Excess of Revenues Over (Under) Expenditures</i>	(5,393)	(30,000)	(24,607)
<b>Other Financing Sources (Uses)</b>			
Advances In	80,000	80,000	0
Advances Out	(80,000)	(80,000)	0
<i>Total Other Financing Sources (Uses)</i>	0	0	0
<i>Net Change in Fund Balance</i>	(5,393)	(30,000)	(24,607)
<i>Fund Balance Beginning of Year</i>	78,444	78,444	0
<i>Fund Balance End of Year</i>	\$73,051	\$48,444	(\$24,607)

## City of Lakewood, Ohio

*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
Budget (Non-GAAP Basis) and Actual  
HOME Investment Program Fund  
For the Year Ended December 31, 2024*

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	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$45,000	\$38,031	(\$6,969)
<b>Expenditures</b>			
<b>Current:</b>			
Community Environment:			
Planning and Development:			
Contractual Services	420,000	369,570	50,430
<i>Net Change in Fund Balance</i>	(375,000)	(331,539)	43,461
<i>Fund Balance Beginning of Year</i>	392,235	392,235	0
<i>Fund Balance End of Year</i>	\$17,235	\$60,696	\$43,461

## City of Lakewood, Ohio

*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
Budget (Non-GAAP Basis) and Actual  
Neighborhood Stabilization Fund  
For the Year Ended December 31, 2024*

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	Final Budget	Actual	Variance with Final Budget Positive (Negative)
	<u>          </u>	<u>          </u>	<u>          </u>
<b>Revenues</b>	<u>          \$0          </u>	<u>          \$0          </u>	<u>          \$0          </u>
<b>Expenditures</b>	<u>              0          </u>	<u>              0          </u>	<u>              0          </u>
 <i>Fund Balance Beginning of Year</i>	 <u>          41,239          </u>	 <u>          41,239          </u>	 <u>              0          </u>
<i>Fund Balance End of Year</i>	<u>          \$41,239          </u>	<u>          \$41,239          </u>	<u>              \$0          </u>

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
 Budget (Non-GAAP Basis) and Actual  
 Office on Aging Fund  
 For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$10,000	\$9,283	(\$717)
Intergovernmental	210,000	241,680	31,680
Contributions and Donations	25,000	23,565	(1,435)
<i>Total Revenues</i>	<u>245,000</u>	<u>274,528</u>	<u>29,528</u>
<b>Expenditures</b>			
<b>Current:</b>			
Public Health Services:			
Office on Aging:			
Salaries	662,895	652,411	10,484
Fringe Benefits	285,535	281,061	4,474
Communications	1,200	1,177	23
Contractual Services	127,000	126,488	512
Materials and Supplies	24,500	12,315	12,185
Utilities	44,000	41,475	2,525
Capital Outlay	33,600	5,960	27,640
Other	1,700	1,163	537
<i>Total Expenditures</i>	<u>1,180,430</u>	<u>1,122,050</u>	<u>58,380</u>
<i>Excess of Revenues Under Expenditures</i>	(935,430)	(847,522)	87,908
<b>Other Financing Sources</b>			
Transfers In	900,000	900,000	0
<i>Total Other Financing Sources (Uses)</i>	<u>900,000</u>	<u>900,000</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	(35,430)	52,478	87,908
<i>Fund Balance Beginning of Year</i>	<u>620,820</u>	<u>620,820</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$585,390</u></u>	<u><u>\$673,298</u></u>	<u><u>\$87,908</u></u>



## City of Lakewood, Ohio

### *Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual*

#### *D.A.R.E Fund*

*For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$2,800	\$3,045	\$245
<b>Expenditures</b>			
<b>Current:</b>			
Security of Persons and Property:			
Police:			
Materials and Supplies	20,000	8,695	11,305
<i>Net Change in Fund Balance</i>	(17,200)	(5,650)	11,550
<i>Fund Balance Beginning of Year</i>	27,522	27,522	0
<i>Fund Balance End of Year</i>	\$10,322	\$21,872	\$11,550

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Help-to-Others Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$95,000	\$95,920	\$920
<b>Expenditures</b>			
<b>Current:</b>			
Community Environment:			
Youth:			
Salaries	43,000	36,609	6,391
Fringe Benefits	6,644	5,656	988
Communications	875	825	50
Materials and Supplies	2,975	2,309	666
Other	50	0	50
<i>Total Expenditures</i>	53,544	45,399	8,145
<i>Excess of Revenues Over (Under) Expenditures</i>	41,456	50,521	9,065
<b>Other Financing (Uses)</b>			
Advances Out	(51,000)	(51,000)	0
<i>Total Other Financing (Uses)</i>	(51,000)	(51,000)	0
<i>Net Change in Fund Balance</i>	(9,544)	(479)	9,065
<i>Fund Balance Beginning of Year</i>	12,048	12,048	0
<i>Fund Balance End of Year</i>	\$2,504	\$11,569	\$9,065

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Juvenile Diversion Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$4,400	\$1,000	(\$3,400)
Miscellaneous	3,000	60	(2,940)
<i>Total Revenues</i>	<u>7,400</u>	<u>1,060</u>	<u>(6,340)</u>
<b>Expenditures</b>			
<i>Total Expenditures</i>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Excess of Revenues Over Expenditures</i>	7,400	1,060	(6,340)
<b>Other Financing Sources (Uses)</b>			
Advance In	30,000	30,000	0
Advance out	(30,000)	(30,000)	0
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	7,400	1,060	(6,340)
<i>Fund Balance Beginning of Year</i>	<u>15,683</u>	<u>15,683</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$23,083</u></u>	<u><u>\$16,743</u></u>	<u><u>(\$6,340)</u></u>

# City of Lakewood, Ohio

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Family to Family Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$690,000	\$691,457	\$1,457
Miscellaneous	1,000	1,000	0
<i>Total Revenues</i>	<u>691,000</u>	<u>692,457</u>	<u>1,457</u>
<b>Expenditures</b>			
<b>Current:</b>			
Community Environment:			
Child Care:			
Salaries	405,284	372,270	33,014
Fringe Benefits	65,540	58,589	6,951
Professional Services	21,900	11,869	10,031
Communications	6,400	3,848	2,552
Contractual Services	24,279	20,908	3,371
Materials and Supplies	40,033	30,435	9,598
Utilities	9,200	8,658	542
Other	54,100	51,876	2,224
<i>Total Expenditures</i>	<u>626,736</u>	<u>558,453</u>	<u>68,283</u>
<i>Excess of Revenues Over Expenditures</i>	64,264	134,004	69,740
<b>Other Financing Sources (Uses)</b>			
Advance In	265,000	265,000	0
Advance out	(285,000)	(285,000)	0
<i>Total Other Financing Sources (Uses)</i>	<u>(20,000)</u>	<u>(20,000)</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	44,264	114,004	69,740
<i>Fund Balance Beginning of Year</i>	<u>116,880</u>	<u>116,880</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$161,144</u>	<u>\$230,884</u>	<u>\$69,740</u>

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
 Budget (Non-GAAP Basis) and Actual  
 FEMA Fund  
 For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>	<u>\$15,000</u>	<u>\$29,692</u>	<u>\$14,692</u>
<b>Expenditures</b>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	15,000	29,692	14,692
<b>Other Financing Sources</b>			
Advance Out	<u>(16,000)</u>	<u>(16,000)</u>	<u>0</u>
<i>Total Other Financing Sources (Uses)</i>	<u>(16,000)</u>	<u>(16,000)</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	(1,000)	13,692	14,692
<i>Fund Balance Beginning of Year</i>	<u>2,868</u>	<u>2,868</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,868</u></u>	<u><u>\$16,560</u></u>	<u><u>\$14,692</u></u>

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Opioid Settlement Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Fines and Forfeitures	\$78,000	\$80,360	\$2,360
<b>Expenditures</b>			
<b>Current:</b>			
Community Environment:			
Professional Services	15,000	14,700	(300)
<i>Net Change in Fund Balance</i>	63,000	65,660	2,360
<i>Fund Balance Beginning of Year</i>	40,295	40,295	0
<i>Fund Balance End of Year</i>	\$103,295	\$105,955	\$2,360

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Community Festival Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$7,000	\$4,000	(\$3,000)
<b>Expenditures</b>			
<b>Current:</b>			
General Government:			
Mayor's Office:			
Salaries	5,500	4,080	1,420
Fringe Benefits	850	632	218
<i>Total Expenditures</i>	<u>6,350</u>	<u>4,712</u>	<u>1,638</u>
<i>Net Change in Fund Balance</i>	650	(712)	(1,362)
<i>Fund Balance Beginning of Year</i>	<u>4,292</u>	<u>4,292</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$4,942</u></u>	<u><u>\$3,580</u></u>	<u><u>(\$1,362)</u></u>

## City of Lakewood, Ohio

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual TIF Bond Retirement Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Payments in Lieu of Taxes	\$1,600,000	\$1,766,215	\$166,215
Intergovernmental	115,000	114,498	(502)
<i>Total Revenues</i>	<u>1,715,000</u>	<u>1,880,713</u>	<u>165,713</u>
<b>Expenditures</b>			
<b>Current:</b>			
General Government:			
Other	1,200,000	1,022,228	177,772
Debt Service:			
Principal Retirement	385,700	385,665	35
Interest and Fiscal Charges	12,900	12,870	30
<i>Total Expenditures</i>	<u>1,598,600</u>	<u>1,420,763</u>	<u>177,837</u>
<i>Net Change in Fund Balance</i>	116,400	459,950	343,550
<i>Fund Balance Beginning of Year</i>	<u>1,724,993</u>	<u>1,724,993</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,841,393</u></u>	<u><u>\$2,184,943</u></u>	<u><u>\$343,550</u></u>



## City of Lakewood, Ohio

*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
Budget (Non-GAAP Basis) and Actual  
Land Acquisition Fund  
For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$500,000	\$522,532	\$22,532
<b>Expenditures</b>	0	0	0
<i>Net Change in Fund Balance</i>	500,000	522,532	22,532
<i>Fund Balance Beginning of Year</i>	1,001,777	1,001,777	0
<i>Fund Balance End of Year</i>	\$1,501,777	\$1,524,309	\$22,532

## City of Lakewood, Ohio

*Schedule of Revenues, Expenditures and Changes in Fund Balance -  
Budget (Non-GAAP Basis) and Actual  
City Park Improvement Fund  
For the Year Ended December 31, 2024*

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	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$10,000	\$6,756	(\$3,244)
<b>Expenditures</b>	0	0	0
<i>Net Change in Fund Balance</i>	10,000	6,756	(3,244)
<i>Fund Balance Beginning of Year</i>	67,129	67,129	0
<i>Fund Balance End of Year</i>	\$77,129	\$73,885	(\$3,244)

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenses and Changes in Fund Equity -  
 Budget (Non-GAAP Basis) and Actual  
 Parking Facilities Fund  
 For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$435,000	\$475,451	\$40,451
Miscellaneous	0	15	15
<i>Total Revenues</i>	<u>435,000</u>	<u>475,466</u>	<u>40,466</u>
<b>Expenses</b>			
Salaries	140,474	120,939	19,535
Fringe Benefits	67,437	59,670	7,767
Professional Services	40,100	39,299	801
Communications	600	330	270
Contractual Services	24,900	21,295	3,605
Materials and Supplies	19,500	14,212	5,288
Utilities	49,000	47,584	1,416
Property Taxes	31,000	30,005	995
Capital Outlay	121,000	36,128	84,872
Other	67,325	65,783	1,542
<i>Total Expenses</i>	<u>561,336</u>	<u>435,245</u>	<u>126,091</u>
<i>Excess of Revenues Over Expenses before Advances and Transfers</i>	(126,336)	40,221	166,557
<i>Net Change in Fund Equity</i>	(126,336)	40,221	166,557
<i>Fund Equity Beginning of Year</i>	<u>666,617</u>	<u>666,617</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$540,281</u></u>	<u><u>\$706,838</u></u>	<u><u>\$166,557</u></u>

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenses and Changes in Fund Equity -  
Budget (Non-GAAP Basis) and Actual  
Winterhurst Ice Rink Fund  
For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$2,890,000	\$2,892,348	\$2,348
Miscellaneous	163,000	223,108	60,108
<i>Total Revenues</i>	<u>3,053,000</u>	<u>3,115,456</u>	<u>62,456</u>
<b>Expenses</b>			
Salaries	28,650	27,660	990
Fringe Benefits	4,400	4,301	99
Contractual Services	245,000	237,457	7,543
Property Taxes	54,100	54,012	88
Utilities	242,000	241,382	618
Capital Outlay	2,700,900	2,626,561	74,339
Other	10,000	9,939	61
<i>Total Expenses</i>	<u>3,285,050</u>	<u>3,201,312</u>	<u>83,738</u>
<i>Excess of Revenues Over Expenses before Advances and Transfers</i>	(232,050)	(85,856)	146,194
<b>Other Financing Sources</b>			
Transfer In	625,000	625,000	0
<i>Total Other Financing Sources)</i>	<u>625,000</u>	<u>625,000</u>	<u>0</u>
<i>Net Change in Fund Equity</i>	392,950	539,144	146,194
<i>Fund Equity Beginning of Year</i>	<u>2,580,962</u>	<u>2,580,962</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$2,973,912</u></u>	<u><u>\$3,120,106</u></u>	<u><u>\$146,194</u></u>

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenses and Changes in Fund Equity -  
 Budget (Non-GAAP Basis) and Actual  
 Hospitalization Fund  
 For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$8,213,367	\$8,213,371	\$4
Miscellaneous	1,130,000	1,568,985	438,985
<i>Total Revenues</i>	<u>9,343,367</u>	<u>9,782,356</u>	<u>438,989</u>
<b>Expenses</b>			
Professional Services	216,000	73,952	142,048
Claims	9,754,625	9,498,986	255,639
<i>Total Expenses</i>	<u>9,970,625</u>	<u>9,572,938</u>	<u>397,687</u>
<i>Net Change in Fund Equity</i>	(627,258)	209,418	836,676
<i>Fund Equity Beginning of Year</i>	<u>5,221,754</u>	<u>5,221,754</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$4,594,496</u></u>	<u><u>\$5,431,172</u></u>	<u><u>\$836,676</u></u>

**City of Lakewood, Ohio**  
*Schedule of Revenues, Expenses and Changes in Fund Equity -  
 Budget (Non-GAAP Basis) and Actual  
 Workers' Compensation Fund  
 For the Year Ended December 31, 2024*

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$540,000	\$540,004	\$4
Miscellaneous	400	272	(128)
<i>Total Revenues</i>	<u>540,400</u>	<u>540,276</u>	<u>(124)</u>
<b>Expenses</b>			
Professional Services	30,400	28,230	2,170
Workers' Compensation Premium	87,000	86,292	708
Workers' Compensation Claims	423,000	394,147	28,853
<i>Total Expenses</i>	<u>540,400</u>	<u>508,669</u>	<u>31,731</u>
 <i>Net Change in Fund Equity</i>	 0	 31,607	 31,607
 <i>Fund Equity Beginning of Year</i>	 <u>813,323</u>	 <u>813,323</u>	 <u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$813,323</u></u>	<u><u>\$844,930</u></u>	<u><u>\$31,607</u></u>

## **STATISTICAL SECTION**





# City of Lakewood, Ohio

## Statistical Section

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This part of the City's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<b><u>Contents</u></b>	<b><u>Page(s)</u></b>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	S2 – S13
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue sources, property taxes and municipal income taxes.	S14 – S20
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	S21 – S29
<b>Economic and Demographic Information</b> These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	S30 – S31
<b>Operating Information</b> These schedules contain service data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	S32 – S39

**Sources:** Unless otherwise noted, the information in these schedules is derived from the basic financial statements for the relevant year.

# City of Lakewood, Ohio

## *Net Position by Component Accrual Basis of Accounting Last Ten Years*

	2024	2023	2022	2021
Governmental Activities				
Net Investment in Capital Assets	\$65,856,664	\$58,047,181	\$58,373,532	\$57,204,474
Restricted:				
Capital Projects	8,225,474	12,059,027	7,206,140	4,109,768
Debt Service	11,956,965	10,197,576	8,139,332	6,602,924
Other Purposes	27,198,267	27,009,329	26,994,110	25,754,752
Unrestricted	(25,122,680)	(25,343,983)	(22,979,042)	(29,686,090)
<i>Total Governmental Activities Net Position</i>	<u>88,114,690</u>	<u>81,969,130</u>	<u>77,734,072</u>	<u>63,985,828</u>
Business - Type Activities				
Net Investment in Capital Assets	124,804,584	90,813,660	92,452,876	88,393,432
Restricted for Debt Service	0	0	0	0
Restricted for Other Purposes	239,861	38,080	0	0
Unrestricted	<u>58,659,544</u>	<u>56,502,694</u>	<u>33,989,424</u>	<u>25,803,437</u>
<i>Total Business-Type Activities Net Position</i>	<u>183,703,989</u>	<u>147,354,434</u>	<u>126,442,300</u>	<u>114,196,869</u>
Primary Government				
Net Investment in Capital Assets	190,661,248	148,860,841	150,826,408	145,597,906
Restricted	47,620,567	49,304,012	42,339,582	36,467,444
Unrestricted	<u>33,536,864</u>	<u>31,158,711</u>	<u>11,010,382</u>	<u>(3,882,653)</u>
<i>Total Primary Government Net Position</i>	<u>\$271,818,679</u>	<u>\$229,323,564</u>	<u>\$204,176,372</u>	<u>\$178,182,697</u>

- (1) Restated due to the implementation of GASB Statement No. 68
- (2) Restated due to the implementation of GASB Statement No. 75
- (3) Restated due to the implementation of GASB Statement No. 84
- (4) Restated Business - Type Activities

**Table 1**

<u>2020 (4)</u>	<u>2019</u>	<u>2018 (3)</u>	<u>2017 (2)</u>	<u>2016</u>	<u>2015 (1)</u>
\$50,212,445	\$48,340,802	\$43,044,549	\$43,075,007	\$42,035,922	\$41,107,537
2,772,477	1,639,770	7,069,277	5,024,221	5,061,630	6,501,371
4,681,081	3,680,035	2,838,874	4,385,292	3,308,652	2,151,445
27,591,925	26,546,422	24,643,384	16,711,939	16,027,847	14,976,729
<u>(40,706,177)</u>	<u>(40,881,404)</u>	<u>(67,478,508)</u>	<u>(66,095,319)</u>	<u>(20,079,817)</u>	<u>(17,026,229)</u>
<u>44,551,751</u>	<u>39,325,625</u>	<u>10,117,576</u>	<u>3,101,140</u>	<u>46,354,234</u>	<u>47,710,853</u>
70,370,432	74,852,063	58,378,500	59,258,570	55,855,430	54,036,529
0	0	0	0	25,330	931,832
0	0	0	0	196,078	195,701
<u>31,044,668</u>	<u>19,608,559</u>	<u>25,813,164</u>	<u>19,786,416</u>	<u>19,261,591</u>	<u>14,815,158</u>
<u>101,415,100</u>	<u>94,460,622</u>	<u>84,191,664</u>	<u>79,044,986</u>	<u>75,338,429</u>	<u>69,979,220</u>
120,582,877	123,192,865	101,423,049	102,333,577	97,891,352	95,144,066
35,045,483	31,866,227	34,551,535	26,121,452	24,619,537	24,757,078
<u>(9,661,509)</u>	<u>(21,272,845)</u>	<u>(41,665,344)</u>	<u>(46,308,903)</u>	<u>(818,226)</u>	<u>(2,211,071)</u>
<u>\$145,966,851</u>	<u>\$133,786,247</u>	<u>\$94,309,240</u>	<u>\$82,146,126</u>	<u>\$121,692,663</u>	<u>\$117,690,073</u>

# City of Lakewood, Ohio

## Changes in Net Position Accrual Basis of Accounting Last Ten Years

	2024	2023	2022	2021
<b>Program Revenues</b>				
Governmental Activities:				
Charges for Services:				
General Government	\$9,858,429	\$10,145,082	\$9,161,089	\$5,870,968
Security of Persons and Property				
Police and Other	3,447	3,038	3,651	8,166
Fire	0	0	0	0
Public Health Services	9,283	5,927	29,115	34,758
Transportation	826	841	0	617
Community Environment	763,731	586,365	587,610	577,589
Basic Utility Services	0	0	0	0
Subtotal - Charges for Services	10,635,716	10,741,253	9,781,465	6,492,098
Operating Grants and Contributions:				
General Government	1,101,166	147,511	108,326	145,789
Security of Persons and Property				
Police and Other	150,262	0	203,335	52,298
Fire	29,692	147,324	0	0
Public Health Services	273,573	180,499	218,344	155,046
Transportation	2,622,025	2,957,203	2,554,929	2,708,468
Leisure Time Activities	0	0	0	0
Community Environment	2,848,127	11,719,671	5,105,934	11,119,972
Subtotal - Operating Grants and Contributions	7,024,845	15,152,208	8,190,868	14,181,573
Capital Grants and Contributions:				
Public Health Services	0	0	0	0
Community Environment	233,148	605,107	1,481,734	692,677
Transportation	10,099	1,039,773	83,761	741,706
General Government	1,782,472	0	0	0
Leisure Time Activities	0	0	90,000	0
	2,025,719	1,644,880	1,655,495	1,434,383
<i>Total Governmental Activities Program Revenues</i>	19,686,280	27,538,341	19,627,828	22,108,054
<b>Business-Type Activities:</b>				
Charges for Services:				
Water	13,224,443	12,637,022	12,338,643	12,370,458
Sewer	15,428,585	14,627,083	14,365,880	13,861,289
Parking Facilities	475,451	481,450	357,871	327,628
Winterhurst Ice Rink	0	77,391	177,429	61,496
Subtotal - Charges for Services	29,128,479	27,822,946	27,239,823	26,620,871
Operating Grants and Contributions:				
Sewer	299,879	297,464	298,672	241,507
Winterhurst Ice Rink	0	47,534	0	0
Subtotal - Operating Grants and Contributions	299,879	344,998	298,672	241,507
Capital Grants and Contributions:				
Water	5,382,244	2,373,381	617,539	1,226,977
Sewer	16,909,800	7,051,955	1,271,030	766,910
Winterhurst Ice Rink	2,892,348	0	0	0
Subtotal - Capital Grants and Contributions	25,184,392	9,425,336	1,888,569	1,993,887
<i>Total Business-Type Activities Program Revenues</i>	54,612,750	37,593,280	29,427,064	28,856,265
<i>Total Primary Government Program Revenues</i>	\$74,299,030	\$65,131,621	\$49,054,892	\$50,964,319

**Table 2**

2020	2019	2018	2017	2016	2015
\$5,830,604	\$5,556,507	\$5,276,026	\$5,691,462	\$5,728,112	\$2,417,220
6,532	13,568	56,447	90,516	538,241	1,705,381
0	1,821,996	1,764,267	2,390,092	2,342,043	2,434,467
67,986	71,468	66,635	65,289	72,057	72,200
0	0	0	932	0	48,242
591,704	618,004	460,481	213,266	15,558	1,194,867
0	0	0	0	3,500	39,816
6,496,826	8,081,543	7,623,856	8,451,557	8,699,511	7,912,193
114,928	31,155	176,735	73,183	0	15,400
2,435,671	24,083	60,693	55,347	27,668	28,531
3,010,637	589,650	6,925	2,690	77,243	13,905
86,404	197,393	154,816	159,083	123,854	6,902,085
2,745,311	2,601,890	1,978,606	2,007,041	2,072,014	2,001,462
0	0	0	0	0	2,669
3,752,017	2,925,864	11,435,206	2,896,145	2,554,869	2,878,700
12,144,968	6,370,035	13,812,981	5,193,489	4,855,648	11,842,752
0	0	0	0	617,438	3,296,758
311,043	2,220,419	642,806	592,724	412,057	226,337
10,389	9,812	597,287	598,608	89,082	858,161
0	0	0	0	0	0
0	0	0	0	0	0
321,432	2,230,231	1,240,093	1,191,332	1,118,577	4,381,256
18,963,226	16,681,809	22,676,930	14,836,378	14,673,736	24,136,201
12,836,097	10,828,254	10,612,924	10,427,310	10,449,847	10,786,061
13,783,662	11,129,172	10,610,832	9,870,965	9,277,971	8,365,370
307,297	484,518	487,107	468,581	487,715	455,700
317,958	293,202	297,110	302,710	323,465	351,858
27,245,014	22,735,146	22,007,973	21,069,566	20,538,998	19,958,989
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	3,200,000	40,109	1,279,891	0	1,171,927
8,276,808	8,749,502	387,224	0	0	0
0	0	0	0	0	0
8,276,808	11,949,502	427,333	1,279,891	0	1,171,927
35,521,822	34,684,648	22,435,306	22,349,457	20,538,998	21,130,916
\$54,485,048	\$51,366,457	\$45,112,236	\$37,185,835	\$35,212,734	\$45,267,117

## City of Lakewood, Ohio

### *Changes in Net Position (continued)*

#### *Accrual Basis of Accounting*

#### ***Last Ten Years***

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
<b>Expenses</b>				
Governmental Activities:				
General Government	\$16,491,428	\$24,023,783	\$11,421,889	\$7,900,650
Security of Persons and Property				
Police and Other	19,784,724	19,556,893	14,935,517	14,967,173
Fire	16,178,019	17,457,158	14,202,840	12,804,836
Public Health Services	2,435,415	2,319,527	1,594,008	1,091,146
Transportation	5,990,287	3,920,904	2,588,206	2,250,116
Community Environment	8,339,727	8,125,581	7,720,225	7,683,465
Basic Utility Services	4,698,430	4,701,809	3,535,914	2,671,961
Leisure Time Activities	4,034,336	3,825,175	2,918,115	2,012,005
Interest and Fiscal Charges	2,667,375	1,984,931	1,324,938	1,352,888
<i>Total Governmental Activities Expenses</i>	<u>80,619,741</u>	<u>85,915,761</u>	<u>60,241,652</u>	<u>52,734,240</u>
Business-Type Activities				
Water	11,131,863	9,967,211	9,065,616	9,123,445
Sewer	10,136,327	9,950,436	7,810,029	6,747,116
Parking Facilities	479,783	594,951	278,751	272,201
Winterhurst Ice Rink	558,844	846,817	380,578	364,817
<i>Total Business-Type Activities Expenses</i>	<u>22,306,817</u>	<u>21,359,415</u>	<u>17,534,974</u>	<u>16,507,579</u>
<i>Total Primary Government Expenses</i>	<u>102,926,558</u>	<u>107,275,176</u>	<u>77,776,626</u>	<u>69,241,819</u>
<b>Net (Expense)/Revenue</b>				
Governmental Activities	(60,933,461)	(58,377,420)	(40,613,824)	(30,626,186)
Business-Type Activities	<u>32,305,933</u>	<u>16,233,865</u>	<u>11,892,090</u>	<u>12,348,686</u>
<i>Total Primary Government Net Expense</i>	<u>(\$28,627,528)</u>	<u>(\$42,143,555)</u>	<u>(\$28,721,734)</u>	<u>(\$18,277,500)</u>

**Table 2**

2020	2019	2018	2017	2016	2015
\$12,068,236	\$12,468,984	\$9,881,664	\$10,314,519	\$10,038,205	\$9,341,967
16,225,247	3,228,856	17,242,593	15,229,304	15,636,103	13,677,739
13,933,684	558,866	13,461,208	13,056,945	12,492,447	10,740,998
2,063,233	2,342,903	1,939,618	1,964,825	1,895,266	1,824,905
3,408,454	4,392,858	3,828,421	3,921,229	4,208,095	3,518,156
7,508,587	6,741,072	6,946,597	6,655,555	5,942,684	5,135,801
4,317,481	4,435,535	4,004,891	3,935,756	3,645,449	3,525,439
3,039,002	3,435,810	2,895,785	2,944,733	2,827,356	2,474,236
1,515,311	1,642,407	1,396,077	1,961,698	1,453,699	1,293,602
64,079,235	39,247,291	61,596,854	59,984,564	58,139,304	51,532,843
9,683,430	10,118,101	8,848,326	8,977,286	9,792,697	10,437,438
8,624,891	9,567,217	9,761,987	7,133,603	6,658,898	6,448,991
393,670	564,963	369,619	427,010	412,670	355,917
381,564	406,298	426,844	401,376	474,323	470,683
19,083,555	20,656,579	19,406,776	16,939,275	17,338,588	17,713,029
83,162,790	59,903,870	81,003,630	76,923,839	75,477,892	69,245,872
(45,116,009)	(22,565,482)	(38,919,924)	(45,148,186)	(43,465,568)	(27,396,642)
16,438,267	14,028,069	3,028,530	5,410,182	3,200,410	3,417,887
(\$28,677,742)	(\$8,537,413)	(\$35,891,394)	(\$39,738,004)	(\$40,265,158)	(\$23,978,755)

# City of Lakewood, Ohio

## Changes in Net Position (continued)

### Accrual Basis of Accounting

### Last Ten Years

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
<b>General Revenues and Other Changes in Net Position</b>				
Governmental Activities				
Taxes:				
Property Taxes Levied For:				
General Purposes	\$10,558,593	\$10,743,159	\$10,512,496	\$8,358,416
Police and Fire Pension	4,003,753	4,073,738	3,986,303	3,169,437
Debt Service	4,235,645	4,309,662	4,217,165	3,353,066
Payments in Lieu of Taxes	1,715,089	1,688,333	1,521,530	1,174,427
Municipal Income Taxes levied for:				
General Purposes	35,001,496	33,386,202	32,378,677	27,661,079
Grants and Entitlements not Restricted to				
Specific Programs	3,161,512	2,470,726	2,918,053	4,648,635
Investment Income	5,773,020	6,155,628	(2,319,103)	(352,554)
Gain from Sale of Capital Assets-Gov	237,962	0	0	7,059
Miscellaneous	1,553,630	296,901	179,485	677,610
<i>Total Governmental Activities</i>	<u>66,240,700</u>	<u>63,124,349</u>	<u>53,394,606</u>	<u>48,697,175</u>
Business-Type Activities				
Property Taxes Levied For:				
Sewer	2,441,304	2,484,008	2,430,657	1,932,571
Grants and Entitlements not Restricted to				
Specific Programs	0	0	0	0
Gain on Sale of Capital Assets	545,762	0	0	0
Investment Income	1,250,184	1,450,682	(1,227,499)	(247,265)
Miscellaneous	644,693	231,708	117,645	110,865
<i>Total Business-Type Activities</i>	<u>4,881,943</u>	<u>4,166,398</u>	<u>1,320,803</u>	<u>1,796,171</u>
<i>Total Primary Government General Revenues and Other Changes in Net Position</i>	<u>71,122,643</u>	<u>67,290,747</u>	<u>54,715,409</u>	<u>50,493,346</u>
<b>Transfers</b>				
Governmental Activities	838,321	(511,871)	967,462	1,363,088
Business-Type Activities	<u>(838,321)</u>	<u>511,871</u>	<u>(967,462)</u>	<u>(1,363,088)</u>
<b>Restatements</b>				
Governmental Activities	0	0	0	0
Business-Type Activities	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Total Restatements Activities</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<b>Change in Net Position</b>				
Governmental Activities	6,145,560	4,235,058	13,748,244	19,434,077
Business-Type Activities	<u>36,349,555</u>	<u>20,912,134</u>	<u>12,245,431</u>	<u>12,781,769</u>
<i>Total Primary Government Change in Net Position</i>	<u>\$42,495,115</u>	<u>\$25,147,192</u>	<u>\$25,993,675</u>	<u>\$32,215,846</u>



**Table 2**

<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$8,254,419	\$8,388,474	\$7,032,787	\$6,951,057	\$6,796,884	\$6,619,558
3,129,954	3,365,105	2,666,767	2,788,459	2,577,331	2,512,111
3,311,275	3,180,794	2,821,228	2,635,788	2,726,623	2,666,760
1,103,398	1,203,835	941,486	521,296	499,544	448,815
26,325,261	26,449,000	24,888,422	21,338,449	23,236,281	22,563,434
4,508,302	4,493,661	3,662,605	3,551,342	3,685,616	3,719,128
964,125	1,957,645	1,242,399	407,277	192,986	100,437
0	0	381,525	0	0	14,776
515,427	749,911	465,681	424,698	914,982	453,344
<u>48,112,161</u>	<u>49,788,425</u>	<u>44,102,900</u>	<u>38,618,366</u>	<u>40,630,247</u>	<u>39,098,363</u>
1,908,533	1,939,500	1,626,074	1,607,149	1,571,541	1,530,516
0	0	0	66,504	1,686,943	643,502
0	0	0	0	0	0
198,501	406,829	170,019	168,199	52,435	40,366
51,512	79,666	116,922	267,586	326,582	96,122
<u>2,158,546</u>	<u>2,425,995</u>	<u>1,913,015</u>	<u>2,109,438</u>	<u>3,637,501</u>	<u>2,310,506</u>
<u>50,270,707</u>	<u>52,214,420</u>	<u>46,015,915</u>	<u>40,727,804</u>	<u>44,267,748</u>	<u>41,408,869</u>
2,229,974	1,985,106	1,833,460	1,713,362	1,478,702	1,697,350
<u>(2,229,974)</u>	<u>(1,985,106)</u>	<u>(1,833,460)</u>	<u>(1,713,362)</u>	<u>(1,478,702)</u>	<u>(1,697,350)</u>
0	0	0	(38,436,636)	0	(817,974)
0	0	2,038,593	<u>(2,099,701)</u>	0	0
0	0	2,038,593	<u>(40,536,337)</u>	0	<u>(817,974)</u>
5,226,126	29,208,049	9,055,029	(45,352,795)	(1,356,619)	12,581,097
<u>16,366,839</u>	<u>14,468,958</u>	<u>5,146,678</u>	<u>3,706,557</u>	<u>5,359,209</u>	<u>4,031,043</u>
<u>\$21,592,965</u>	<u>\$43,677,007</u>	<u>\$14,201,707</u>	<u>(\$41,646,238)</u>	<u>\$4,002,590</u>	<u>\$16,612,140</u>

## City of Lakewood, Ohio

*Fund Balances, Governmental Funds*  
*Modified Accrual Basis of Accounting*  
***Last Ten Years***

	2024	2023	2022	2021
<b>General Fund</b>				
Nonspendable	1,744,885	1,831,256	2,046,392	1,635,482
Assigned	11,131,225	10,564,479	9,509,896	6,470,283
Unassigned	14,454,848	11,868,786	10,304,755	13,048,882
Total General Fund	27,330,958	24,264,521	21,861,043	21,154,647
<b>All Other Governmental Funds</b>				
Nonspendable	200,159	216,363	118,640	213,125
Restricted	43,273,245	46,256,617	38,515,647	34,532,598
Committed	1,653,482	1,338,233	1,337,517	1,320,069
Unassigned (Deficit)	(27,600)	(84,243)	(94,850)	(120,068)
Total All Other Governmental Funds	45,099,286	47,726,970	39,876,954	35,945,724
<b>Total Governmental Funds</b>	\$72,430,244	\$71,991,491	\$61,737,997	\$57,100,371

**Table 3**

2020	2019	2018	2017	2016	2015
1,532,814	1,608,564	1,387,909	1,615,269	1,528,257	1,465,171
5,924,601	4,444,329	6,026,716	6,640,100	5,221,363	3,861,300
12,519,130	10,668,340	7,443,450	6,258,106	7,480,460	9,506,549
19,976,545	16,721,233	14,858,075	14,513,475	14,230,080	14,833,020
141,459	167,524	181,493	94,824	185,420	119,403
35,880,353	33,642,783	30,008,835	20,638,400	19,141,481	6,992,095
4,446,380	4,117,048	5,040,289	5,035,790	5,073,199	15,572,469
(114,218)	(58,576)	(84,431)	(170,365)	(64,133)	(35,159)
40,353,974	37,868,779	35,146,186	25,598,649	24,335,967	22,648,808
\$60,330,519	\$54,590,012	\$50,004,261	\$40,112,124	\$38,566,047	\$37,481,828

# City of Lakewood, Ohio

## Changes in Fund Balances, Governmental Funds Modified Accrual Basis of Accounting Last Ten Years

	2024	2023	2022	2021
<b>Revenues</b>				
Property Taxes	\$18,961,431	\$18,930,083	\$18,529,322	\$14,904,345
Payments in Lieu of Taxes	1,766,215	1,700,765	1,498,522	1,166,030
Municipal Income Taxes	33,111,647	32,546,444	31,213,533	27,583,567
Charges for Services	3,514,848	3,466,721	3,201,699	3,194,653
Fees, Licenses, and Permits	2,019,970	2,028,663	2,092,103	1,986,177
Fines and Forfeitures	2,057,487	1,634,552	1,346,915	1,289,268
Intergovernmental	14,271,828	22,631,340	14,730,625	19,192,386
Special Assessments	568,549	197,170	429,696	559,470
Interest	5,773,020	6,155,628	(2,319,103)	(352,554)
Contributions and Miscellaneous	2,026,950	353,502	760,920	793,316
<i>Total Revenues</i>	<u>84,071,945</u>	<u>89,644,868</u>	<u>71,484,232</u>	<u>70,316,658</u>
<b>Expenditures</b>				
Current:				
General Government	16,040,897	23,429,841	12,763,188	10,910,806
Security of Persons and Property				
Police and Other	17,888,280	16,541,381	14,990,001	14,818,659
Fire	14,745,337	13,720,921	13,384,938	11,826,575
Public Health Services	2,257,038	2,095,693	1,968,239	1,827,580
Transportation	3,183,081	3,099,366	2,813,093	2,185,491
Community Environment	8,609,336	7,948,229	8,568,207	9,320,343
Basic Utilities Services	4,295,136	3,930,853	3,781,021	3,493,934
Leisure Time Activities	3,089,723	2,781,199	2,734,620	2,271,132
Capital Outlay	16,796,933	16,032,535	9,881,760	9,905,564
Debt Service:				
Principal Retirement	33,059,918	16,138,542	8,496,813	14,624,997
Interest and Fiscal Charges	3,440,531	1,560,312	1,469,248	1,604,383
Debt Issuance Costs	285,087	89,074	42,261	145,621
<i>Total Expenditures</i>	<u>123,691,297</u>	<u>107,367,946</u>	<u>80,893,389</u>	<u>82,935,085</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(39,619,352)</u>	<u>(17,723,078)</u>	<u>(9,409,157)</u>	<u>(12,618,427)</u>
<b>Other Financing Sources (Uses)</b>				
General Obligation Bonds Issued	26,358,713	0	0	12,427,045
Refunding Bonds Issued	0	0	0	0
Bond Anticipation Notes Issued	6,320,000	28,145,000	11,735,000	3,975,000
Premium on Debt Issuance	3,330,907	243,731	77,382	1,980,131
Sale of Capital Assets	457,164	99,712	195,053	164,176
Proceeds of Financed Purchases	2,753,000	0	1,500,000	1,827,067
Payment to Refunded Bond Escrow Agent	0	0	0	(6,099,533)
Transfers In	7,246,550	6,701,821	5,365,211	11,423,915
Transfers Out	(6,408,229)	(7,213,692)	(4,825,863)	(16,309,522)
<i>Total Other Financing Sources (Uses)</i>	<u>40,058,105</u>	<u>27,976,572</u>	<u>14,046,783</u>	<u>9,388,279</u>
<i>Net Change in Fund Balances</i>	<u>\$438,753</u>	<u>\$10,253,494</u>	<u>\$4,637,626</u>	<u>(\$3,230,148)</u>
Debt Service as a Percentage of Noncapital Expenditures	34.1%	19.7%	14.3%	22.3%

Table 4

2020	2019	2018	2017	2016	2015
\$14,759,501	\$14,877,198	\$12,543,607	\$12,271,930	\$12,203,722	\$11,708,269
1,110,677	1,197,326	920,786	580,535	482,858	456,077
25,839,952	25,677,023	24,470,492	23,530,264	22,890,653	22,391,110
3,686,855	4,410,919	3,853,981	4,360,503	4,187,477	3,992,662
1,733,072	2,124,593	2,107,089	2,559,886	2,732,469	2,024,622
1,119,874	1,521,922	1,713,606	1,602,093	1,645,823	1,917,593
16,596,675	11,678,726	9,343,582	8,698,712	8,568,620	9,496,036
521,048	678,202	666,055	613,120	395,611	258,041
964,125	1,957,645	1,242,399	407,315	192,986	100,437
554,637	881,454	8,455,233	527,221	1,558,842	9,899,156
66,886,416	65,005,008	65,316,830	55,151,579	54,859,061	62,244,003
10,720,023	11,561,540	10,227,462	10,993,061	9,067,631	8,781,381
14,512,431	14,633,989	14,298,247	14,031,309	13,342,497	12,593,009
11,926,080	11,884,896	11,179,855	10,810,454	10,892,695	9,663,938
1,796,114	1,938,746	1,769,528	1,727,408	1,703,110	1,699,832
2,669,173	2,365,134	2,150,682	2,045,750	2,120,232	2,091,066
7,155,530	5,862,054	6,482,930	6,130,893	5,770,256	5,078,451
3,586,864	3,478,356	3,463,882	3,239,444	3,046,025	3,020,504
2,243,613	2,491,861	2,293,867	2,246,306	2,238,870	1,952,458
5,725,760	7,292,630	4,551,101	3,915,901	6,313,597	8,018,007
11,021,887	16,947,073	12,991,670	8,229,099	17,052,154	14,166,854
1,660,081	1,760,601	1,416,996	1,260,832	1,456,894	1,348,516
49,363	143,617	50,475	91,568	139,703	21,556
73,066,919	80,360,497	70,876,695	64,722,025	73,143,664	68,435,572
(6,180,503)	(15,355,489)	(5,559,865)	(9,570,446)	(18,284,603)	(6,191,569)
0	0	0	0	16,969,120	0
0	8,861,498	0	5,745,000	0	0
9,675,000	6,415,000	11,987,000	8,577,000	4,099,000	13,535,000
0	0	0	0	0	0
114,841	972,251	81,432	67,870	1,456,752	109,332
284,592	175,559	589,918	191,967	189,405	14,776
2,147,033	2,422,000	1,258,120	1,657,000	1,217,224	1,890,000
0	0	0	(5,843,741)	(4,694,833)	0
4,922,823	4,884,730	4,698,253	4,745,608	4,363,018	5,173,697
(5,223,279)	(3,789,798)	(3,162,721)	(4,024,181)	(4,230,864)	(6,725,032)
11,921,010	19,941,240	15,452,002	11,116,523	19,368,822	13,997,773
\$5,740,507	\$4,585,751	\$9,892,137	\$1,546,077	\$1,084,219	\$7,806,204
19.4%	25.9%	22.1%	16.0%	27.5%	25.8%

## City of Lakewood, Ohio

### *Assessed Valuations and Estimated Actual Values of Taxable Property*

#### ***Last Ten Years***

Collection Year	Real Property			Tangible Personal Property	
	Assessed Value			Public Utility	
	Residential/ Agricultural	Commercial Industrial/PU	Estimated Actual Value	Assessed Value	Estimated Actual Value
2024	\$1,145,981,770	\$198,651,220	\$3,841,808,543	\$25,369,350	\$28,828,807
2023	1,140,178,470	197,388,130	3,821,618,857	24,528,990	27,873,852
2022	1,137,323,180	203,243,320	3,830,190,000	22,842,070	25,956,898
2021	890,556,610	179,692,840	3,057,855,571	21,443,650	24,367,784
2020	887,512,080	179,769,630	3,049,376,314	20,157,000	22,905,682
2019	889,704,440	184,555,100	3,069,312,971	18,801,240	21,365,045
2018	733,342,730	161,774,040	2,557,476,486	17,973,670	20,424,625
2017	732,178,570	152,339,630	2,527,194,857	16,851,640	19,149,591
2016	731,662,600	147,852,940	2,512,901,543	15,963,540	18,140,386
2015	680,844,680	157,134,520	2,394,226,286	15,756,170	17,904,739

Real Property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property.

Source: Cuyahoga County, Ohio; Fiscal Officer

**Table 5**

Assessed Value	Total Estimated Actual Value	Ratio	Tax Rate per \$1,000 of Assessed Value
\$1,370,002,340	\$3,870,637,350	35.39 %	\$17.40
1,362,095,590	3,849,492,709	35.38	17.40
1,363,408,570	3,856,146,898	35.36	17.40
1,091,693,100	3,082,223,355	35.42	17.40
1,087,438,710	3,072,281,996	35.40	17.40
1,093,060,780	3,090,678,016	35.37	17.40
913,090,440	2,577,901,111	35.42	17.40
901,369,840	2,546,344,448	35.40	17.40
895,479,080	2,531,041,929	35.38	17.40
853,735,370	2,412,131,025	35.39	17.40

## City of Lakewood, Ohio

### *Property Tax Rates – Direct and Overlapping Governments (Per \$1,000 of Assessed Valuation)*

#### ***Last Ten Years***

	2024	2023	2022	2021
<b>Charter Millage</b>				
Sinking Fund	\$3.4700	\$3.4700	\$3.4700	\$3.4700
1949 Charter/Current Expenses	8.6500	8.6500	8.6500	8.6500
1969 Charter/Fire	1.6800	1.6800	1.6800	1.6800
1969 Charter/Police	1.6000	1.6000	1.6000	1.6000
1976 Charter/Sewer	2.0000	2.0000	2.0000	2.0000
<b>Total Charter Millage</b>	<b>\$17.4000</b>	<b>\$17.4000</b>	<b>\$17.4000</b>	<b>\$17.4000</b>
<b>Overlapping Rates by Taxing District</b>				
Lakewood City School District				
Residential/Agricultural Real	\$45.0573	\$46.0740	\$46.0639	\$54.9933
Commercial/Industrial and Public Utility Real	67.3258	68.3920	68.4570	75.5330
General Business and Public Utility Personal	121.2300	122.2300	122.2300	122.2300
Cuyahoga County Council (1)				
Residential/Agricultural Real	16.7033	16.2923	16.2966	18.6216
Commercial/Industrial and Public Utility Real	18.5125	18.1699	18.2198	19.0626
General Business and Public Utility Personal	20.2800	19.8800	19.8800	19.8800
Special Taxing Districts (2)				
Residential/Agricultural Real	4.2828	4.2816	3.6909	4.4433
Commercial/Industrial and Public Utility Real	5.0637	5.0748	4.7938	5.2168
General Business and Public Utility Personal	6.2000	6.2500	6.2500	6.2500

Source: Cuyahoga County, Ohio; Fiscal Officer

**Note:**

The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year. The City's basic property tax rate may be increased only by a majority vote of the City's residents.

Charter millage is consistently applied to all types of property as opposed to the voted levies of the overlapping taxing districts.

Overlapping rates are those of local and county governments that apply to property owners within the City.

Voted levies of overlapping governments are adjusted so that inflationary increases in value do not generate additional real property taxes.

(1) Includes Cuyahoga Community College District and Cleveland-Cuyahoga County Port Authority

(2) Includes Lakewood Public Library and Cleveland Metropolitan Park District



**Table 6**

2020	2019	2018	2017	2016	2015
\$3.4700	\$3.4700	\$3.4700	\$3.4700	\$3.4700	\$3.4700
8.6500	8.6500	8.6500	8.6500	8.6500	8.6500
1.6800	1.6800	1.6800	1.6800	1.6800	1.6800
1.6000	1.6000	1.6000	1.6000	1.6000	1.6000
2.0000	2.0000	2.0000	2.0000	2.0000	2.0000
<u>\$17.4000</u>	<u>\$17.4000</u>	<u>\$17.4000</u>	<u>\$17.4000</u>	<u>\$17.4000</u>	<u>\$17.4000</u>
\$54.9368	\$55.3328	\$62.9457	\$62.8527	\$62.8665	\$62.8665
74.5495	75.1110	82.8867	83.6793	83.6381	83.6381
122.2300	122.7300	122.7300	122.7300	122.7300	122.7300
17.4077	17.3026	18.4840	17.9391	17.9255	17.9255
17.9800	17.3766	18.6092	18.1176	18.1676	18.1676
19.0800	18.6800	18.6800	18.1800	18.1800	18.1800
4.4351	4.4326	9.0668	5.0597	5.0611	5.0611
5.1656	5.1355	9.1573	5.7281	5.7342	5.7342
6.2500	6.2500	9.5500	6.2500	6.2500	6.2500

# City of Lakewood, Ohio

## Property Tax Levies and Collections (1)

### Last Ten Years

**Table 7**

Collection Year	Current Tax Levy (2)	Current Tax Collections (2)	Percent of Current Tax Collections To Tax Levy	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collections To Tax Levy	Accumulated Outstanding Delinquent Taxes (3)	Percentage of Delinquent Taxes To Total Tax Levy
2024	\$25,696,315	\$25,115,201	97.74 %	\$798,414	\$25,913,615	100.85 %	\$1,373,017	5.34 %
2023	25,596,177	24,808,871	96.92	983,081	25,791,952	100.76	1,431,780	5.59
2022	25,497,691	24,386,907	95.64	761,089	25,147,996	98.63	1,578,984	6.19
2021	20,374,583	19,642,045	96.40	550,208	20,192,253	99.11	907,642	4.45
2020	20,187,384	19,397,757	96.09	576,675	19,974,432	98.95	876,449	4.34
2019	20,078,158	19,536,590	97.30	648,820	20,185,410	100.53	869,973	4.33
2018	16,576,973	16,304,937	98.36	584,221	16,889,158	101.88	1,110,376	6.70
2017	16,266,129	15,634,829	96.12	610,010	16,244,839	99.87	1,022,772	6.29
2016	16,213,190	15,626,283	96.38	493,211	16,119,494	99.42	979,496	6.04
2015	15,471,979	14,809,313	95.72	609,457	15,418,770	99.66	956,527	6.18

Source: Cuyahoga County, Ohio; Fiscal Officer

- (1) Information for Real and Public Utility only
- (2) State Reimbursements of Rollback and Homestead Exemptions are Included.  
Current Tax Levy and Current Tax Collections include delinquent amounts.
- (3) Penalties and Interest are included, since by Ohio law they become part of tax obligation as assessment occurs.

**Note:** The County is aware of the requirement to report delinquent tax collections by levy year rather than by collection year. The County's current computer system tracks levy amounts by either current levy or delinquent levy. Once amounts become part of the delinquent levy, the ability to track information by levy year is lost. The County is looking at options to provide this information in the future.

# City of Lakewood, Ohio

## Principal Taxpayers – Real Estate Tax

**2024 and 2015**

**Table 8**

Taxpayer	2024 (1)	
	Real Property Assessed Valuation	Percentage of Total Assessed Valuation
Lakewood Center North Development LLC	\$5,432,040	0.40 %
12000 Edgewater Drive Ltd	4,254,280	0.32
Lakewood (Ohio) Station LLC	3,955,010	0.29
Lakewood NH Holdings LLC	3,532,120	0.26
165 Owen Brown LLC	2,712,940	0.20
Shoreham Apartments	2,596,550	0.19
Imperial House Apartments LLC	2,592,280	0.19
Wildcat II LLC	2,485,940	0.18
Castlewood Apartments LLC	2,364,500	0.18
Marine Towers LTD Liability	2,310,010	0.17
Total	\$32,235,670	2.38 %
Total Real Property Assessed Valuation	\$1,344,632,990	
Taxpayer	2015	
	Real Property Assessed Valuation	Percentage of Total Assessed Valuation
Cleveland Electric Illuminating Company	\$12,452,530	1.49 %
Lakewood Senior Campus	2,933,050	0.35
Castlewood Association	2,055,350	0.25
Marine Towers	1,974,070	0.24
12000 Edgewater Drive Ltd.	1,924,200	0.23
Imperial House Apartments LLC	1,910,520	0.23
East Ohio Gas Co	1,879,890	0.22
Shoreham Apartments	1,796,800	0.21
LRC-G Lakewood, LLC	1,767,090	0.21
Lake Shore Associates	1,694,920	0.20
Total	\$30,388,420	3.63 %
Total Real Property Assessed Valuation	\$837,979,200	

Source: Cuyahoga County, Ohio; Fiscal Officer

(1) The amounts presented represent the assessed values upon which 2024 and 2015 collections were based.

City of Lakewood, Ohio

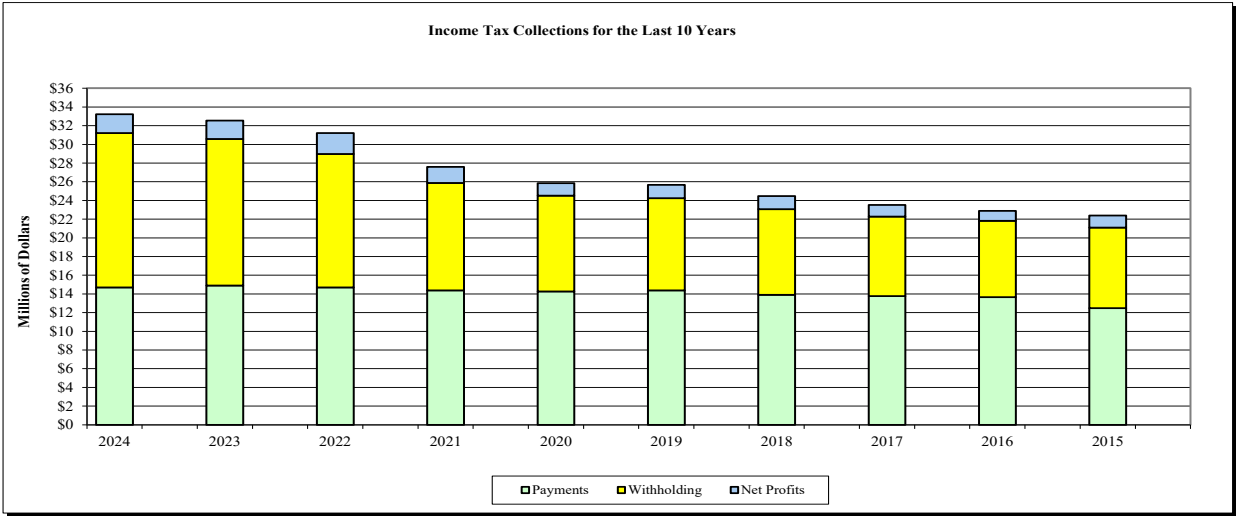
Income Tax Revenue Base and Collections (Cash Basis)

Last Ten Years

Table 9

Tax Year	Tax Rate	Total Tax Collected (1)	Taxes From Individual Payments	Percentage of Taxes From Individual Payments	Taxes From Withholding	Percentage of Taxes From Withholding	Taxes From Net Profits	Percentage of Taxes From Net Profits
2024	1.50%	\$33,220,988	\$14,689,163	44.22%	\$16,515,606	49.71%	\$2,016,219	6.07%
2023	1.50	32,546,444	14,906,271	45.80	15,674,367	48.16	1,965,805	6.04
2022	1.50	31,213,533	14,701,574	47.10	14,261,463	45.69	2,250,496	7.21
2021	1.50	27,583,567	14,384,747	52.15	11,481,880	41.63	1,716,940	6.22
2020	1.50	25,839,952	14,255,902	55.17	10,266,213	39.73	1,317,838	5.10
2019	1.50	25,677,023	14,384,268	56.02	9,862,545	38.41	1,430,724	5.57
2018	1.50	24,470,492	13,901,687	56.81	9,169,093	37.47	1,399,712	5.72
2017	1.50	23,530,405	13,769,110	58.52	8,516,073	36.19	1,245,222	5.29
2016	1.50	22,890,653	13,647,407	59.62	8,169,674	35.69	1,073,572	4.69
2015	1.50	22,391,110	12,489,761	55.78	8,613,860	38.47	1,287,489	5.75

- (1) Modified Accrual Basis
- (2) The City is statutorily prohibited from presenting individual taxpayer information.
- (3) The City's basic income tax rate may only be increased by a majority vote of City residents.



# City of Lakewood, Ohio

## Ratio of Outstanding Debt by Type

### Last Ten Years

Table 10

Year	Governmental Activities	Business Activities	Less: Amounts Restricted to Repaying Principal	Net General Bonded Debt	Net General Bonded Debt as a Percentage of Estimated Taxable Value of Property (1)	Net General Bonded Debt Per Capita (2)	Other Governmental Activities Debt			
	General Obligation Bonds (4)	General Obligation Bonds (4)					Special Assessment Bonds	OPWC Loans	Financed Purchases	Long-term Bond Anticipation Notes (5)
2024	\$57,818,326	\$44,520,395	(\$11,956,965)	\$90,381,756	2.34 %	1,774.21	\$0	\$0	\$5,985,278	\$6,329,785
2023	31,415,418	37,006,687	(10,197,576)	58,224,529	1.50	1,142.96	0	0	5,274,698	28,193,746
2022	34,501,447	39,628,550	(8,139,332)	65,990,665	1.71	1,295.41	0	0	6,889,913	11,749,703
2021	37,485,304	42,197,580	(6,602,924)	73,079,960	2.37	1,434.57	0	0	7,225,569	3,980,384
2020	32,582,838	27,186,948	(4,681,081)	55,088,705	1.79	1,081.40	0	0	7,108,449	9,701,413
2019	35,766,991	29,276,496	(3,680,035)	61,363,452	1.99	1,177.10	0	0	6,516,044	6,432,334
2018	29,016,850	23,135,335	(2,838,874)	49,313,311	1.91	945.95	0	0	6,177,769	12,005,729
2017	31,762,253	24,902,427	(4,385,292)	52,279,388	2.05	1,002.85	0	30,800	6,649,243	8,595,326
2016	34,201,316	26,749,900	(3,333,982)	57,617,234	2.28	1,105.24	0	61,600	6,740,329	4,105,445
2015	22,422,104	5,286,175	(3,083,277)	24,625,002	1.02	472.37	0	92,400	7,124,505	13,563,426
Business-Type Activities										
Year	General Obligation Bonds (4)	Revenue Bonds	Bond Anticipation Notes (5)	Financed Purchases	OPWC/OWDA Loans	Total Debt (3)	Percentage of Personal Income (2)	Per Capita (2)		
2024	\$44,520,395	\$0	\$0	\$1,245,677	\$29,028,355	\$144,927,816	10.36 %	\$2,844.96		
2023	37,006,687	0	9,566,541	1,269,587	29,755,480	142,482,157	10.19	2,796.95		
2022	39,628,550	0	9,562,029	1,651,106	29,537,736	133,520,484	9.55	2,621.03		
2021	42,197,580	0	5,307,139	2,095,692	27,818,597	126,110,265	9.02	2,475.57		
2020	27,186,948	0	18,590,616	2,105,278	24,330,612	121,606,154	8.70	2,387.15		
2019	29,276,496	0	16,334,027	2,250,908	8,313,587	104,890,387	7.33	2,012.05		
2018	23,135,335	0	20,339,490	4,042,553	4,939,125	99,656,851	6.96	1,911.66		
2017	24,902,427	0	13,521,853	4,516,901	4,348,352	94,327,155	6.59	1,809.43		
2016	26,749,900	865,000	6,495,052	5,261,051	3,453,861	87,933,554	6.14	1,686.78		
2015	5,286,175	19,597,866	3,845,140	5,574,807	2,047,894	79,554,317	5.56	1,526.05		

Source: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) See S14-15 for taxable property value data.

(2) See S30 for population and personal income data.

(3) Includes general bonded debt, other governmental debt and business-type activities debt.

(4) General obligation bonds include associated premiums

(5) Bond Anticipation Notes include associated premiums

# City of Lakewood, Ohio

## Legal Debt Margin

### Last Ten Years

	2024	2023	2022	2021
Overall Legal Debt Limit (10.5% of Assessed Valuation)	\$143,850,246	\$143,020,037	\$143,157,901	\$114,627,776
Net Debt Applicable to Debt Limit	55,787,027	51,457,051	39,224,166	35,569,781
Overall Legal Debt Margin (10.5% of Assessed Valuation)	<u>\$88,063,219</u>	<u>\$91,562,986</u>	<u>\$103,933,735</u>	<u>\$79,057,995</u>
Legal Debt Margin as a Percentage of Debt Limit	61.22%	64.02%	72.60%	68.97%
Unvoted Legal Debt Limit (5.5% of Assessed Valuation)	\$75,350,129	\$74,915,257	\$74,987,472	\$54,584,655
Net Debt Applicable to Debt Limit	55,787,027	51,457,051	39,224,166	35,569,781
Unvoted Legal Debt Margin (5.5% of Assessed Valuation)	<u>\$19,563,102</u>	<u>\$23,458,206</u>	<u>\$35,763,306</u>	<u>\$19,014,874</u>
Legal Debt Margin as a Percentage of Debt Limit	25.96%	31.31%	47.69%	34.84%

Legal Debt Margin Calculation for the Year Ended December 31, 2024

Assessed property value

Debt Limitation (percentage of assessed property value)

Gross Indebtedness:

Less: General Obligation Bonds  
       General Obligation Bonds - Enterprise Funds  
       Enterprise Notes Payable  
       OPWC/OWDA Loans  
       Debt Service Fund

Net Debt Applicable to Debt Limit

Legal Debt Margin Within Limitations

Note: Under State of Ohio finance law, the City of Lakewood's outstanding general obligation debt that is supported through real estate value should not exceed 10.5 percent of total assessed property value. In addition, the outstanding general obligation debt net of voted debt should not exceed 5.5 percent of total assessed property value. By law, the general obligation debt subject to the limitation is offset by amounts set aside for repaying general obligation bonds.

**Table 11**

2020	2019	2018	2017	2016	2015
\$114,181,065	\$114,771,382	\$95,874,496	\$94,643,833	\$94,025,303	\$89,642,214
49,221,026	46,430,547	37,761,556	37,273,479	34,019,736	33,445,675
<u>\$64,960,039</u>	<u>\$68,340,835</u>	<u>\$58,112,940</u>	<u>\$57,370,354</u>	<u>\$60,005,567</u>	<u>\$56,196,539</u>
56.89%	59.55%	60.61%	60.62%	63.82%	62.69%
\$54,371,936	\$60,118,343	\$95,874,496	\$50,219,974	\$49,251,349	\$46,955,445
49,221,026	46,430,547	37,761,556	37,273,479	34,019,736	33,445,675
<u>\$5,150,910</u>	<u>\$13,687,796</u>	<u>\$58,112,940</u>	<u>\$12,946,495</u>	<u>\$15,231,613</u>	<u>\$13,509,770</u>
9.47%	22.77%	60.61%	25.78%	30.93%	28.77%

Overall Margin Within 10.5%	Unvoted Margin Within 5.5%
<u>\$1,370,002,340</u>	<u>\$1,370,002,340</u>
\$143,850,246	\$75,350,129
137,704,510	137,704,510
(24,253)	(24,253)
(44,520,395)	(44,520,395)
0	0
(29,028,355)	(29,028,355)
(8,344,480)	(8,344,480)
<u>55,787,027</u>	<u>55,787,027</u>
<u>\$88,063,219</u>	<u>\$19,563,102</u>

## City of Lakewood, Ohio

### *Computation of Direct and Overlapping Debt Attributable to Governmental Activities*

**December 31, 2024**

**Table 12**

	Debt Attributable to Governmental Activities	Overlapping Percentage Applicable to Lakewood (1)	Amount of Direct and Overlapping Debt
<u>Direct:</u>			
City of Lakewood			
General Obligation Bonds (2)	\$57,818,326	100.00 %	\$57,818,326
Notes Payable - Long-term (3)	6,329,785	100.00	6,329,785
Financed Purchases	<u>5,985,278</u>	100.00	<u>5,985,278</u>
Total Direct Debt	<u>70,133,389</u>		<u>70,133,389</u>
<u>Overlapping Debt (4):</u>			
Cuyahoga County	216,475,000	4.02	8,698,849
Cuyahoga Community College	177,515,000	4.02	7,133,277
Lakewood City School District	<u>110,919,422</u>	100.00	<u>110,919,422</u>
Total Overlapping Debt	<u>504,909,422</u>		<u>126,751,548</u>
Total	<u><u>\$575,042,811</u></u>		<u><u>\$196,884,937</u></u>

Source: Cuyahoga County, Ohio; County Fiscal Officer

(1) Overlapping percentages were calculated by dividing each overlapping government located within the boundaries of the City by the subdivision's total assessed valuation of the government. The valuations were for the 2024 collection year.

(2) General Obligation bonds include associated premiums

(3) Notes Payable - Long-term include associated premiums

(4) As of December 31, 2024





## City of Lakewood, Ohio

### *Pledged Revenue Coverage*

#### *Water*

#### ***Last Ten Years***

	2024	2023	2022	2021
Net Available Revenue:				
Gross Revenues (1)	\$14,474,090	\$14,092,454	\$11,113,334	\$12,375,878
Less: Operating Expenses (2)	9,584,591	8,551,961	7,754,130	7,752,544
Net Available Revenue	<u>\$4,889,499</u>	<u>\$5,540,493</u>	<u>\$3,359,204</u>	<u>\$4,623,334</u>
Debt Service OPWC Loans:				
Principal	\$483,452	\$560,254	\$596,042	\$560,612
OPWC Coverage	<u>10.11</u>	<u>9.89</u>	<u>5.64</u>	<u>8.25</u>
Debt Service - Revenue Bonds:				
Principal	0	0	0	0
Interest	0	0	0	0
Revenue Bond Coverage	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>
Total Debt Service:				
Principal	483,452	560,254	596,042	560,612
Interest	0	0	0	0
Total Coverage	<u>10.11</u>	<u>9.89</u>	<u>5.64</u>	<u>8.25</u>

(1) Gross revenues include operating revenues, intergovernmental revenues, interest income and special assessments.

(2) Operating expenses do not include depreciation and amortization expenses.

**Table 13**

2020	2019	2018	2017	2016	2015
\$13,046,412	\$11,236,028	\$10,863,052	\$10,602,226	\$10,471,468	\$10,842,642
8,533,824	8,750,601	7,824,989	7,838,515	8,548,106	9,292,198
<u>\$4,512,588</u>	<u>\$2,485,427</u>	<u>\$3,038,063</u>	<u>\$2,763,711</u>	<u>\$1,923,362</u>	<u>\$1,550,444</u>
\$532,097	\$384,477	\$446,895	\$380,904	\$330,153	\$313,229
<u>8.48</u>	<u>6.46</u>	<u>6.80</u>	<u>7.26</u>	<u>5.83</u>	<u>4.95</u>
0	0	0	865,000	18,500	534,039
0	0	0	113,327	61,425	433,008
<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>2.82</u>	<u>24.06</u>	<u>1.60</u>
532,097	384,477	446,895	1,245,904	515,153	847,268
0	0	0	113,327	61,425	433,008
<u>8.48</u>	<u>6.46</u>	<u>6.80</u>	<u>2.03</u>	<u>3.34</u>	<u>1.21</u>

## City of Lakewood, Ohio

### *Pledged Revenue Coverage*

#### *Sewer*

#### ***Last Ten Years***

	2024	2023	2022	2021
Net Available Revenue:				
Gross Revenues (1)	\$16,150,571	\$14,950,562	\$14,664,852	\$14,110,241
Less: Operating Expenses (2)	7,582,130	7,523,286	5,519,949	6,528,616
Net Available Revenue	<u>\$8,568,441</u>	<u>\$7,427,276</u>	<u>\$9,144,903</u>	<u>\$7,581,625</u>
Debt Service OWDA Loans:				
Principal	\$581,186	\$579,505	\$0	\$0
Interest	50,495	52,177	0	0
OWDA Coverage	<u>13.56</u>	<u>11.76</u>	<u>0.00</u>	<u>0.00</u>
Debt Service - OPWC Loans:				
Principal	174,063	30,481	30,481	60,694
OPWC Coverage	<u>49.23</u>	<u>243.67</u>	<u>300.02</u>	<u>124.92</u>
Debt Service - Revenue Bonds:				
Principal	0	0	0	0
Interest	0	0	0	0
Revenue Bond Coverage	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>
Total Debt Service:				
Principal	755,249	609,986	30,481	60,694
Interest	50,495	52,177	0	0
Total Coverage	<u>10.63</u>	<u>11.22</u>	<u>300.02</u>	<u>124.92</u>

(1) Gross revenues include operating revenues, intergovernmental revenues, interest income and special assessments.

(2) Operating expenses do not include depreciation and amortization expenses.

**Table 14**

2020	2019	2018	2017	2016	2015
\$13,792,551	\$11,151,884	\$11,019,878	\$10,114,761	\$12,812,351	\$9,009,122
6,507,873	7,699,333	7,750,170	5,503,206	4,842,071	4,902,343
<u>\$7,284,678</u>	<u>\$3,452,551</u>	<u>\$3,269,708</u>	<u>\$4,611,555</u>	<u>\$7,970,280</u>	<u>\$4,106,779</u>
\$0	\$0	\$0	\$0	\$0	\$0
0	0	0	0	0	0
<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>
65,223	60,436	55,902	55,902	34,486	34,486
<u>111.69</u>	<u>57.13</u>	<u>58.49</u>	<u>82.49</u>	<u>231.12</u>	<u>119.09</u>
0	0	0	0	0	465,000
0	0	0	0	0	480,613
<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>4.34</u>
65,223	60,436	55,902	55,902	34,486	499,486
0	0	0	0	0	480,613
<u>111.69</u>	<u>57.13</u>	<u>58.49</u>	<u>82.49</u>	<u>231.12</u>	<u>4.19</u>

# City of Lakewood, Ohio

## Demographic and Economic Statistics

### Last Ten Years

### Table 15

<u>Year</u>	<u>Population (1)</u>		<u>Total Personal Income (5)</u>	<u>Personal Income Per Capita</u>	<u>Median Household Income (1)</u>	<u>Median Age (1)</u>	<u>Educational Attainment: Bachelor's Degree or Higher (1)</u>	<u>School Enrollment (2)</u>	<u>Cuyahoga County Unemployment Rate (3)</u>	<u>Total Assessed Property Value (4)</u>
2024	50,942	(a)	\$1,857,549,088	\$36,464	\$53,290	34.7	46.5%	4,072	3.4%	\$1,370,002,340
2023	50,942	(a)	1,857,549,088	36,464	53,290	34.7	46.5	4,085	3.6	1,362,095,590
2022	50,942	(a)	1,857,549,088	36,464	53,290	34.7	46.5	4,430	3.5	1,363,408,570
2021	50,942	(a)	1,857,549,088	36,464	53,290	34.7	46.5	4,550	4.1	1,091,693,100
2020	50,942	(a)	1,857,549,088	36,464	53,290	34.7	46.5	4,550	6.8	1,087,438,710
2019	52,131	(b)	1,431,100,212	27,452	43,154	34.9	38.9	4,811	3.6	1,093,060,780
2018	52,131	(b)	1,431,100,212	27,452	43,154	34.9	38.9	5,049	5.0	913,090,440
2017	52,131	(b)	1,431,100,212	27,452	43,154	34.9	38.9	4,886	4.8	901,369,840
2016	52,131	(b)	1,431,100,212	27,452	43,154	34.9	38.9	5,026	5.4	895,479,080
2015	52,131	(b)	1,431,100,212	27,452	43,154	34.9	38.9	5,308	4.6	853,735,370

#### Sources:

(1) U. S. Census

(a) 2020 Census

(b) 2010 Census

(2) Lakewood City School District

(3) Ohio Department of Job and Family Services

(4) Cuyahoga County Fiscal Officer

(5) Computation of per capita personal income multiplied by population

## City of Lakewood, Ohio

### Principal Employers – Based on Income Tax Dollars Withheld

#### Current and Nine Years Ago

**Table 16**

2024			
Employer	Nature of Activity	Employees *	Percentage of Total City Employment
Lakewood Board of Education	School District	1,090	8.93%
Cleveland Clinic Foundation	Health Care	708	5.80
City of Lakewood	Municipality	589	4.83
St. Edward High School	Private School	409	3.35
Riser Foods Company	Grocer	295	2.42
Signature Health Inc.	Health Care	186	1.52
First Mutual Holding Company	Financial Institution	179	1.47
Ferry Cap and Screw	Manufacturing	131	1.07
Advanced Energy Technologies	Manufacturing	130	1.07
Oneill Management	Health Care	118	0.97
Total		3,835	31.43%
Total Employment within the City		12,200	
2015			
Employer	Nature of Activity	Employees *	
Lakewood Hospital	Health Care	1,662	
Lakewood Board of Education	School District	1,151	
City of Lakewood	Municipality	560	
New York Life Insurance Company	Insurance Company	396	
Riser Foods Company	Grocer	310	
St. Edward High School	Private School	302	
First Federal Saving and Loan Association of Lakewood	Financial Institution	279	
Graftech International Holdings	Graphite Industry	152	
Ohio Bell Telephone Company	Public Utility	110	
Ferry Cap & Set Screw Co.	Manufacturing	107	
Total		5,029	
Total Employment within the City		n/a	

Source: City of Lakewood; Department of Taxation

\* Number of w-2's filed with the City

n/a - not available

# City of Lakewood, Ohio

## Full-Time City Employees by Function/Program

### Last Ten Years

**Table 17**

Function/Program	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
General Government										
Council	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Court	15.00	15.00	15.00	13.00	14.00	13.00	15.00	13.00	13.00	14.00
Civil Service	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Mayor's Office	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Human Resources	2.00	2.00	2.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Community Relations	2.00	1.00	1.00	1.00	1.00	1.00	1.00	2.00	2.00	2.00
Finance	6.00	6.00	6.00	6.00	7.00	7.00	7.00	7.00	7.00	7.00
Income Tax	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00
Information System	4.00	4.00	4.00	4.00	3.00	3.00	4.00	4.00	4.00	4.00
Utility Billing	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Health/Vital Stats	1.00	1.00	1.00	1.00	1.00	1.00	1.00	2.00	2.00	2.00
Law	4.00	4.00	5.00	5.00	4.00	4.00	4.00	4.00	4.00	4.00
Planning and Development	5.00	5.00	6.00	6.00	6.00	5.00	5.00	5.00	5.00	5.00
Community Development	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Security of Persons and Property										
Police	99.00	99.00	99.00	99.00	99.00	99.00	98.00	99.00	99.00	98.00
Police - Communications	12.00	12.00	11.00	10.00	10.00	11.00	10.00	11.00	11.00	11.00
Support of Prisoners	2.00	1.00	2.00	1.00	2.00	2.00	2.00	1.00	2.00	2.00
Fire	89.00	89.00	87.00	85.00	85.00	82.00	80.00	80.00	75.00	79.00
Emergency Medical Services	1.00	1.00	3.00	5.00	5.00	8.00	8.00	8.00	9.00	9.00
Housing and Building	15.00	15.00	15.00	14.00	14.00	14.00	14.00	15.00	14.00	14.00
Parking	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Animal Control	3.00	2.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Public Works										
Public Works Administration	3.00	3.00	3.00	3.00	2.00	3.00	3.00	3.00	2.00	2.00
Parks	20.00	18.00	18.00	18.00	18.00	18.00	18.00	18.00	18.00	18.00
Buildings and Facilities	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Construction	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Streets	14.00	14.00	14.00	13.00	13.00	14.00	14.00	13.00	14.00	14.00
Forestry	4.00	4.00	4.00	3.00	4.00	4.00	4.00	4.00	4.00	4.00
Traffic Signs	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Refuse	27.00	27.00	27.00	27.00	27.00	27.00	27.00	27.00	25.00	28.00
Fleet	10.00	10.00	10.00	9.00	9.00	10.00	9.00	10.00	10.00	10.00
Communications	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Water Distributions	6.00	6.00	5.00	5.00	4.00	5.00	5.00	5.00	5.00	5.00
Water Metering	6.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Wastewater Collections	15.00	14.00	13.00	13.00	13.00	13.00	13.00	11.00	11.00	11.00
Wastewater Treatment	23.00	23.00	23.00	23.00	23.00	22.00	23.00	21.00	21.00	21.00
Engineering	4.00	4.00	3.00	3.00	3.00	3.00	3.00	4.00	4.00	4.00
Winterhurst		0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Human Services										
Human Services Administration	3.00	3.00	3.00	3.00	3.00	3.00	2.00	2.00	2.00	2.00
Office on Aging IIIB	9.00	9.00	9.00	9.00	8.00	9.00	9.00	10.00	11.00	11.00
Office on Aging IIIC	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Early Childhood	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Youth	8.00	7.00	6.00	6.00	5.00	6.00	6.00	6.00	6.00	6.00
Totals:	<u>433.00</u>	<u>425.00</u>	<u>424.00</u>	<u>417.00</u>	<u>415.00</u>	<u>419.00</u>	<u>417.00</u>	<u>417.00</u>	<u>412.00</u>	<u>419.00</u>

Source: City of Lakewood, Finance Department

(1) This table includes full-time employees and excludes part-time and seasonal employees as of December 31.





# City of Lakewood, Ohio

## Operating Indicators by Function/Program

### Last Ten Years

Function/Program	2024	2023	2022	2021
<b>General Government</b>				
<b>Clerk of Council</b>				
Number of ordinances passed	46	38	57	52
Number of resolutions passed	79	73	70	64
<b>Civil Service</b>				
Number of police and fire entry application processed	159	70	0	133
<b>Finance Department</b>				
Number of checks/ vouchers issued	3,199	3,179	3,223	3,138
Interest earnings for fiscal year (cash basis)	\$4,709,624	\$4,493,162	\$1,488,248	\$580,252
<b>Income Tax</b>				
Number of Annual withholding forms processed	41,877	38,715	34,620	29,698
Number of Business net profit forms processed	2,530	2,260	2,175	2,438
<b>Public Works</b>				
<b>Engineering</b>				
Dollar amount of Construction overseen by Engineer	\$40,898,431	\$47,605,000	\$34,287,000	\$59,300,000
<b>Forestry</b>				
Number of trees planted	404	433	400	408
<b>Parking Enforcement</b>				
Number of parking tickets	10,327	12,090	9,641	11,288
<b>Refuse</b>				
Collection of resident and business garbage in tons	15,342	17,818	15,008	17,555
<b>Water</b>				
Average (MCF) of water billed monthly (in thousands)	147,700	149,505	157,632	162,934
<b>Wastewater Collection</b>				
Average (MCF) of sewer billed monthly (in thousands)	147,700	149,505	157,632	162,934
<b>Wastewater Treatment</b>				
Influent flow in millions of gallons per year	2,343	2,596	2,438	2,178
Bio-solids wet tons per year	5,177	5,452	5,017	5,260

Source: City of Lakewood

**Table 18**

2020	2019	2018	2017	2016	2015
58 79	46 99	65 77	58 60	61 63	51 59
0	0	101	97	150	0
3,392 \$973,613	3,505 \$1,811,856	3,844 \$1,512,827	4,763 \$755,994	5,245 \$387,280	5,494 \$136,405
26,527 2,457	25,773 2,291	30,080 1,998	33,461 2,481	32,800 2,460	28,794 2,493
\$25,700,000	\$35,520,000	\$56,300,000	\$15,895,682	\$25,000,000	\$10,525,600
418	544	422	451	415	415
9,154	12,841	12,145	12,177	13,968	13,791
19,988	17,693	16,907	15,525	16,358	16,075
163,597	152,421	160,189	165,275	181,664	182,139
163,597	152,421	160,189	165,275	181,664	182,139
2,781 5,286	2,528 5,191	2,599 4,975	2,216 4,735	2,379 4,787	2,607 5,030

## City of Lakewood, Ohio

### Operating Indicators by Function/Program (continued)

#### ***Last Ten Years***

Function/Program	2024	2023	2022	2021
<b>Security of Persons and Property</b>				
<i>Police</i>				
Total calls for services	35,859	23,169	28,360	24,471
Number of citations issued	8,201	6,127	5,135	3,846
<i>Fire</i>				
Total calls for services-Fire	2,387	1,591	1,918	1,991
Total calls for services-EMS	5,481	5,730	5,362	5,360
<b>Community Environment</b>				
<i>Building Department</i>				
Estimated value of construction	\$65,888,183	\$65,651,315	\$68,301,409	\$59,456,365
Number of permits issued (all types)	2,552	3,188	3,066	2,966
<b>Leisure Time Activities</b>				
<i>Parks</i>				
Recreation Men's and Women's Leagues receipts	\$9,700	\$8,500	\$6,220	\$6,160
Recreation Youth Activities receipts	\$109,500	\$106,550	\$78,985	\$75,351

Source: City of Lakewood

**Table 18**

2020	2019	2018	2017	2016	2015
30,270	30,270	44,933	52,666	57,074	59,833
3,592	5,531	5,279	6,002	6,528	7,859
1,435	1,314	2,109	2,187	2,319	2,043
5,409	5,312	5,475	5,338	5,383	5,354
\$35,466,655	\$35,800,000	\$37,800,000	\$76,525,044	\$33,001,286	\$108,813,914
2,733	2,958	2,945	2,988	2,864	2,574
\$0	\$6,485	\$6,850	\$6,783	\$6,295	\$5,975
\$47,000	\$85,253	\$86,015	\$85,495	\$81,500	\$78,900

## City of Lakewood, Ohio

### *Capital Assets Statistics by Function/Program*

#### ***Last Ten Years***

Function/Program	2024	2023	2022	2021
<b>Security of Persons and Property</b>				
<b>Police</b>				
Stations	1	1	1	1
Vehicles	66	52	54	54
<b>Fire</b>				
Stations	3	3	3	3
Vehicles	25	20	20	20
<b>Leisure Time Activities</b>				
<b>Parks</b>				
Number of Parks	15	15	15	15
Number of Ice Rinks	2	2	2	2
Number of Skateboarding Areas	1	1	1	1
Number of Baseball Diamonds	5	5	5	6
Number of Soccer Fields	1	1	1	2
<b>Transportation</b>				
<b>Service</b>				
Streets (miles)	93	93	93	102
Street Lights	1,488	1,488	1,488	1,488
<b>Water and Sewer</b>				
Water Lines (miles)	112	112	112	120
Sanitary Sewers (miles)	75	75	75	65
Storm Sewers (miles)	66	66	66	69
Combined Sewers (miles)	25	25	25	35

Source: City of Lakewood

**Table 19**

<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
1 54	1 52	1 53	1 47	1 51	1 51
3 20	3 23	3 23	3 21	3 18	3 18
15 2 1 5 1	15 2 1 5 1	15 2 1 5 1	15 2 1 5 1	15 2 1 5 1	15 2 1 5 1
93 1,488	93 1,488	93 1,488	93 1,488	93 1,488	93 1,488
112 75 66 25	112 75 66 25	112 75 66 25	112 75 66 25	112 75 66 25	112 75 66 25





**CITY OF LAKEWOOD  
CUYAHOGA COUNTY, OHIO**

**SINGLE AUDIT REPORT**

**FOR THE YEAR ENDED  
DECEMBER 31, 2024**

***Zupka & Associates***  
**Certified Public Accountants**

**CITY OF LAKEWOOD  
CUYAHOGA COUNTY, OHIO  
SINGLE AUDIT REPORT  
FOR THE YEAR ENDED DECEMBER 31, 2024**

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**CITY OF LAKEWOOD  
CUYAHOGA COUNTY, OHIO  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

<b>Federal Grantor/ Pass-Through Grantor/ Program Title</b>	<b>Assistance Listing Number</b>	<b>Pass-Through Entity Number</b>	<b>Amount Passed Through to Subrecipient</b>	<b>Total Federal Expenditures</b>
<b><u>U.S. Department of Housing and Urban Development</u></b>				
<i>Direct Programs</i>				
CDBG - Entitlement Grants Cluster:				
Community Development Block Grants/Entitlement Grants	14.218	N/A	\$ 0 *	\$ 2,195,760
Total CDBG - Entitlement Grants Cluster			0	2,195,760
Emergency Solutions Grant Program	14.231	N/A	0	44,706
Total Direct Programs			0	2,240,466
<i>Passed Through Cuyahoga County Housing Consortium</i>				
HOME Investment Partnerships Program Grant	14.239	CE-0400-354-01	0 *	369,570
Total Passed Through Programs			0	369,570
<b>Total U.S. Department of Housing and Urban Development</b>			0	2,610,036
<b><u>U.S. Department of Justice</u></b>				
<i>Direct Programs</i>				
Bulletproof Vest Partnership Program	16.607	N/A	0	16,240
Equitable Sharing Program	16.922	N/A	0	30,391
<b>Total U.S. Department of Justice</b>			0	46,631
<b><u>U.S. Department of Health and Human Services</u></b>				
<i>Passed Through Western Reserve Area Agency on Aging</i>				
Aging Cluster:				
Special Programs for the Aging -				
Grants for Supportive Services and Senior Centers	93.044	N/A	0	77,000
Special Programs for the Aging - Title III, Part C -				
Grants for Supportive Services and Senior Centers	93.045	N/A	0	37,100
Total Aging Cluster			0	114,100
<b>Total U.S. Department of Health and Human Services</b>			0	114,100
<b><u>U.S. Department of Treasury</u></b>				
<i>Direct Program</i>				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	289,959	24,646,263
Total Direct Program			289,959	24,646,263
<i>Passed Through Ohio Department of Development</i>				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027		100,000	100,000
<i>Passed Through Ohio Department of Public Safety</i>				
COVID-19 - Coronavirus State and Local Fiscal Recovery - Violence Reduction	21.027	2022-AR-LEP-1012	0	98,920
COVID-19 - Coronavirus State and Local Fiscal Recovery - Court Backing	21.027	2022-AR-CCB-1127	0	136,346
<i>Passed Through Cuyahoga County</i>				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	AT-30102-215557581G2	20,456	20,456
Total Passed Through Programs			120,456	355,722
<b>Total U.S. Department of Treasury</b>			410,415	25,001,985
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>			\$ 410,415	\$ 27,772,752

\* Includes program income.

See notes to the Schedule of Expenditures of Federal Awards.

**CITY OF LAKEWOOD  
CUYAHOGA COUNTY, OHIO  
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

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**NOTE 1: BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Lakewood, Ohio, under programs of the federal government for the year ended December 31, 2024. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Lakewood, Ohio, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Lakewood, Ohio.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**NOTE 3: INDIRECT COST RATE**

The City of Lakewood, Ohio, has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

**NOTE 4: SUBRECIPIENTS**

The City passes through certain federal assistance received from the U.S. Department of Housing and Urban Development (HUD) to other governments or not-for-profit agencies (subrecipients). As described above in Note 2, the City records expenditures of federal monies to subrecipients when paid in cash.

The subrecipient agencies have certain compliance responsibilities related to administering these federal programs. Under the Uniform Guidance, the City is responsible for monitoring subrecipients to help assure that federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements, and that performance goals are achieved.

**NOTE 5: MATCHING REQUIREMENTS**

Certain federal programs require that the City contribute non-federal funds (matching funds) to support federally funded programs. The City has complied with the matching requirements. The expenditures of non-federal matching funds are not included on the Schedule.

**CITY OF LAKEWOOD  
CUYAHOGA COUNTY, OHIO  
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(CONTINUED)**

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**NOTE 6: U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT AND HOME PROGRAM GRANTS**

The City has established a revolving loan program to provide low-interest loans to persons from low to moderate income households to rehabilitate their homes. The U.S. Department of Housing and Urban Development (HUD) grants monies for these loans directly to the City. The initial loan of these monies is recorded as a disbursement on the accompanying Schedule. Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, but are not included as disbursements on this Schedule. These loans are collateralized by mortgages on the property. At December 31, 2024, the gross amount of loans outstanding under this program is \$1,114,434. The Emergency Solutions Grant and the Homelessness Prevention and Rapid Re-Housing Program Grant are directly received by the City. HUD's HOME Program grant is passed through the Cuyahoga County Housing Consortium.

**NOTE 7: FOOD DISTRIBUTION**

The U.S. Department of Health and Human Services allocated \$58,318 to the City for the Congregate Meal Program and \$104,963 for the Home Delivered Meal Program, and these funds were passed through the Western Reserve Area Agency on Aging. Meals received from the Western Reserve Area Agency on Aging are valued at \$4.70 for the Congregate Meal Program per meal served and \$5.67 for the Home Delivered Meal Program per meal served. For the year ended December 31, 2024, the City served 12,408 and 18,512 meals through the City's Office on Aging Congregate Meal Program and Home Delivered Meal Program, respectively.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

City of Lakewood  
Cuyahoga County  
12650 Detroit Avenue  
Lakewood, Ohio 44107

To the Members of City Council:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lakewood, Cuyahoga County, Ohio, (the City) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 18, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

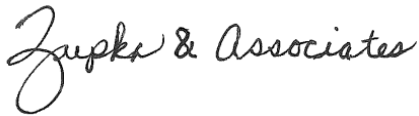
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Zupka & Associates".

Zupka & Associates  
Certified Public Accountants

June 18, 2025

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR  
FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE;  
AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
REQUIRED BY THE UNIFORM GUIDANCE**

City of Lakewood  
Cuyahoga County  
12650 Detroit Avenue  
Lakewood, Ohio 44107

To the Members of City Council:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the City of Lakewood, Cuyahoga County, Ohio's (the City) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on the City's major federal program for the year ended December 31, 2024. The City's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the City of Lakewood complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2024.

***Basis for Opinion on Each Major Federal Program***

We conducted an audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City of Lakewood, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City of Lakewood's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements to the City of Lakewood's federal programs.



### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City of Lakewood's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City of Lakewood's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City of Lakewood's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the City of Lakewood's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City of Lakewood's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### **Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated June 18, 2025, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for the purpose of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.



Zupka & Associates  
Certified Public Accountants

June 18, 2025

**CITY OF LAKEWOOD  
CUYAHOGA COUNTY, OHIO  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

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**1. SUMMARY OF AUDITOR'S RESULTS**

2024(i)	Type of Financial Statement Opinion	Unmodified
2024(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
2024(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
2024(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
2024(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
2024(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
2024(v)	Type of Major Programs' Compliance Opinions	Unmodified
2024(vi)	Are there any reportable findings under 2 CFR 200.516(a)?	No
2024(vii)	Major Programs (list):  COVID-19 - Coronavirus State and Local Fiscal Recovery Funds - ALN #21.027	
2024(viii)	Dollar Threshold: A/B Program	Type A: \$750,000 Type B: All Others
2024(ix)	Low Risk Auditee?	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None.

**CITY OF LAKEWOOD  
CUYAHOGA COUNTY, OHIO  
SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

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The prior audit report, as of December 31, 2023, included no findings. Management letter recommendations have been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.

# OHIO AUDITOR OF STATE KEITH FABER



**CITY OF LAKEWOOD**

**CUYAHOGA COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 12/11/2025**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)