



OHIO AUDITOR OF STATE  
**KEITH FABER**





**CITY OF CAMPBELL  
MAHONING COUNTY**

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**CITY OF CANFIELD  
MAHONING COUNTY**

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# OHIO AUDITOR OF STATE KEITH FABER

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## INDEPENDENT AUDITOR'S REPORT

City of Campbell  
Mahoning County  
351 Tenney Avenue  
Campbell, Ohio 44405

To the Members of Council:

### ***Report on the Audit of the Financial Statements***

#### ***Opinions***

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Campbell, Mahoning County, Ohio (the City), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Campbell, Mahoning County, Ohio as of December 31, 2022, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General, Street Construction, Maintenance and Repair and American Rescue Plan funds for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 6, 2025, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

January 6, 2025

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**City of Campbell, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2022*  
*Unaudited*

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The discussion and analysis of the City of Campbell's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2022. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers are encouraged to consider information presented here in conjunction with the additional information contained in the basic financial statements to enhance their understanding of the City's financial performance.

### **Financial Highlights**

Financial highlights for 2022 are as follows:

- The City's net position increased during 2022 due to increases in cash, property taxes and net capital assets. Cash increased from Covid-19 distributions to the City along with an increase to property taxes from changes to assessed property valuations and additions to capital assets outpacing current year depreciation.
- Total governmental capital assets increased due to current year additions consisting of street projects, playground equipment, software, vehicles and City Hall technology improvements. The business-type activities capital assets additions included infrastructure improvements.
- The City implemented GASB 87 which provides guidance for classification of financed purchases and leases.

### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the readers can understand the City of Campbell as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole City, presenting both an aggregate view of the City's financial and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

### **Reporting on the City of Campbell as a Whole**

While this document contains the large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2022?" The Statement of Net Position and the Statement of Activities answer this question.

These statements include all *assets* and *deferred outflows of resources* and *liabilities* and *deferred inflows of resources* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

**City of Campbell, Ohio**  
*Management's Discussion and Analysis*  
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*Unaudited*

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These two statements report the City's *net position* and changes in net position. This change in net position is important because it tells the reader that, for the City as a whole, the *financial position* of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's tax base, current property tax laws in Ohio restricting revenue growth and other factors.

In the Statement of Net Position and the Statement of Activities, the City is divided into two distinct kinds of activities:

**Governmental Activities** – Most of the City's programs and services are reported here including general government, security of persons and property, transportation, community development and leisure time activities. These services are funded primarily by taxes and intergovernmental revenues including Federal and State grants and other shared revenues.

**Business-Type Activities** – These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided.

### **Reporting on the Most Significant Funds of the City of Campbell**

***Fund Financial Statements*** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objective. The City, like other State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The City's major governmental funds are the general fund, the street construction, maintenance and repair and American rescue plan special revenue funds and the infrastructure/equipment improvement capital projects fund.

***Governmental Funds*** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation.

**City of Campbell, Ohio**  
*Management's Discussion and Analysis*  
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**Proprietary Funds** Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City's major enterprise funds are the water and storm water management funds.

Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City's internal service fund reports on City departments' self-insurance programs for employee medical/hospitalization, dental, vision and life benefits.

**Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City's fiduciary funds are custodial funds.

**Notes to the Financial Statements** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **The City of Campbell as a Whole**

The Statement of Net Position provides an overall view of the City. Table 1 shows a summary of the City's net position for 2022 as they compare to 2021.

(Table 1) Net Position						
	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
<b>Assets</b>						
Current and Other Assets	\$13,824,428	\$13,250,493	\$375,858	\$529,621	14,200,286	\$13,780,114
Net OPEB Asset	207,032	117,603	1,600	943	208,632	118,546
Capital Assets, Net	3,633,324	3,325,826	127,804	128,998	3,761,128	3,454,824
<i>Total Assets</i>	<u>17,664,784</u>	<u>16,693,922</u>	<u>505,262</u>	<u>659,562</u>	<u>18,170,046</u>	<u>17,353,484</u>
<b>Deferred Outflows of Resources</b>						
Pension	943,652	554,919	2,006	1,103	945,658	556,022
OPEB	193,883	318,679	8	470	193,891	319,149
<i>Total Deferred Outflows of Resources</i>	<u>1,137,535</u>	<u>873,598</u>	<u>2,014</u>	<u>1,573</u>	<u>1,139,549</u>	<u>875,171</u>
<b>Liabilities</b>						
Current Liabilities	1,158,884	627,899	5,039	66,030	1,163,923	693,929
Long-term Liabilities						
Due within one Year	201,078	198,235	0	27,260	201,078	225,495
Due in More than one Year						
Net Pension Liability	2,772,559	3,418,723	4,725	8,315	2,777,284	3,427,038
Net OPEB Liability	378,961	369,920	0	0	378,961	369,920
Other Amounts	628,068	721,154	0	0	628,068	721,154
<i>Total Liabilities</i>	<u>\$5,139,550</u>	<u>\$5,335,931</u>	<u>\$9,764</u>	<u>\$101,605</u>	<u>\$5,149,314</u>	<u>\$5,437,536</u>

**City of Campbell, Ohio**  
*Management's Discussion and Analysis*  
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*Unaudited*

(Table 1)  
*Net Position (continued)*

	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
<b>Deferred Inflows of Resources</b>						
Property Taxes	\$650,104	\$634,918	\$0	\$0	\$650,104	\$634,918
Pension	1,798,877	1,389,611	6,520	6,156	1,805,397	1,395,767
OPEB	486,360	787,701	2,059	4,391	488,419	792,092
<i>Total Deferred Inflows of Resources</i>	<u>2,935,341</u>	<u>2,812,230</u>	<u>8,579</u>	<u>10,547</u>	<u>2,943,920</u>	<u>2,822,777</u>
<b>Net Position</b>						
Net Investment in Capital Assets	3,138,785	2,875,456	127,804	44,527	3,266,589	2,919,983
Restricted for:						
Capital Projects	7,145,712	7,157,543	0	0	7,145,712	7,157,543
Safety Forces	110,842	157,151	0	0	110,842	157,151
Streets	601,412	778,135	0	0	601,412	778,135
Parks	335,508	327,981	0	0	335,508	327,981
Other Purposes	1,371,084	1,166,479	0	0	1,371,084	1,166,479
Unrestricted (Deficit)	<u>(1,975,915)</u>	<u>(3,043,386)</u>	<u>361,129</u>	<u>504,456</u>	<u>(1,614,786)</u>	<u>(2,538,930)</u>
<i>Total Net Position</i>	<u>\$10,727,428</u>	<u>\$9,419,359</u>	<u>\$488,933</u>	<u>\$548,983</u>	<u>\$11,216,361</u>	<u>\$9,968,342</u>

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2022. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

By comparing assets and deferred outflows of resources and liabilities and deferred inflows of resources, one can see the overall position of the City has increased when compared with the prior year as evidenced by the increase in net position for governmental activities.

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*Management's Discussion and Analysis*  
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The increase in governmental net position can be attributed to an increase in cash, property taxes and net capital assets coupled with a decrease in the net pension liability. Cash increased from Covid-19 distributions to the City along with an increase to property taxes from changes to assessed property valuations and additions to capital assets outpacing current year depreciation. The net pension liability represents the City's proportionate share of the pension plans' unfunded benefits. As indicated above, changes in pension/OPEB benefits, contribution rates, and return on investments affect the balance of the net pension/OPEB liabilities.

The net position for business-type activities decreased from 2021. The decrease in business-type net position can be attributed mainly to the City using existing cash balances in the storm water management fund for projects and operating costs.

Management continues to diligently plan expenses, staying carefully within the City's revenues in an effort to maintain excellent levels of service within the constraints of the budget.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for the current year. Table 2 shows total revenues, expenses and changes in net position for fiscal years 2022 and 2021.

(Table 2)  
*Changes in Net Position*

	Governmental Activities		Business-Type Activities		Totals	
	2022	2021	2022	2021	2022	2021
<b>Program Revenues</b>						
Charges for Services	\$1,115,773	\$1,235,293	\$138,326	\$159,528	\$1,254,099	\$1,394,821
Operating Grants and Contributions	679,983	956,689	0	0	679,983	956,689
Capital Grants	0	3,932	0	0	0	3,932
<i>Total Program Revenues</i>	<u>1,795,756</u>	<u>2,195,914</u>	<u>138,326</u>	<u>159,528</u>	<u>1,934,082</u>	<u>2,355,442</u>
<b>General Revenues</b>						
Property Taxes	883,048	633,691	0	0	883,048	633,691
Municipal Income Tax	2,091,377	1,841,002	0	0	2,091,377	1,841,002
Grants and Entitlements not Restricted to Specific Programs	386,413	340,803	0	0	386,413	340,803
Gain on Sale of Capital Assets	5,150	0	0	0	5,150	0
Investment Earnings/Interest	129,243	79,589	0	0	129,243	79,589
Other	520,883	537,239	0	2,489	520,883	539,728
<i>Total General Revenues</i>	<u>4,016,114</u>	<u>3,432,324</u>	<u>0</u>	<u>2,489</u>	<u>4,016,114</u>	<u>3,434,813</u>
<i>Total Revenues</i>	<u>\$5,811,870</u>	<u>\$5,628,238</u>	<u>\$138,326</u>	<u>\$162,017</u>	<u>\$5,950,196</u>	<u>\$5,790,255</u>

**City of Campbell, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2022*  
*Unaudited*

(Table 2)						
<i>Changes in Net Position (continued)</i>						
	Governmental Activities		Business-Type Activities		Totals	
	2022	2021	2022	2021	2022	2021
<b>Program Expenses</b>						
General Government	\$1,396,001	\$1,429,460	\$0	\$0	\$1,396,001	\$1,429,460
Security of Persons and Property:						
Police	1,528,443	1,199,119	0	0	1,528,443	1,199,119
Fire	446,145	517,494	0	0	446,145	517,494
Transportation	358,494	419,725	0	0	358,494	419,725
Community Environment	68,855	(50,685)	0	0	68,855	(50,685)
Basic Utility Services	506,277	462,588	0	0	506,277	462,588
Leisure Time Activities	184,414	336,579	0	0	184,414	336,579
Interest	15,172	18,907	0	0	15,172	18,907
Water	0	0	0	2,611	0	2,611
Storm Water Management	0	0	198,376	146,050	198,376	146,050
<i>Total Program Expenses</i>	<u>4,503,801</u>	<u>4,333,187</u>	<u>198,376</u>	<u>148,661</u>	<u>4,702,177</u>	<u>4,481,848</u>
Transfers	0	101,272	0	(101,272)	0	0
<i>Change in Net Position</i>	1,308,069	1,396,323	(60,050)	(87,916)	1,248,019	1,308,407
Net Position Beginning of Year	9,419,359	8,023,036	548,983	636,899	9,968,342	8,659,935
Net Position End of the Year	<u><u>\$10,727,428</u></u>	<u><u>\$9,419,359</u></u>	<u><u>\$488,933</u></u>	<u><u>\$548,983</u></u>	<u><u>\$11,216,361</u></u>	<u><u>\$9,968,342</u></u>

### **Governmental Activities**

Funding for governmental activities is derived from several sources, the largest of which is the City's municipal income tax. For 2022, annual income tax receipts were more than half of all general revenues. The City's income tax rate is currently 2.5 percent. Residents of the City who work in another community receive a 100 percent credit on income earned outside the City and paid to another municipality.

General revenues from grants and entitlements, such as local government funds, are also revenue generators. The City monitors its source of revenues very closely for fluctuations. Local government funding saw a decrease as the City began to receive less monthly State funded disbursements. Investment earnings and miscellaneous receipts are somewhat unpredictable revenue sources.

Program revenues represent less than half of total receipts and are primarily comprised of restricted intergovernmental receipts such as motor vehicle license and gas tax money, charges for services for trash collection, fine money allocated to and restricted for use by the municipal court and grant money restricted by the State and Federal granting agencies. 2022 saw a decrease in operating grants and contributions due to a decrease in pandemic relief aid.

Expenses for general government represent the overhead costs of running the City and the support services provided for the other governmental activities. These include the costs of council, the mayor, administration, law, finance (income tax, central cash, accounts payable, and payroll), and the Municipal Court.

**City of Campbell, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2022*  
*Unaudited*

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Security of persons and property are the costs of police and fire protection; transportation is the cost of maintaining the roads; community environment represents expenses for private residential rehab and other activities through the CHIP program, and other activities which include road paving under the Small Cities Formula Allocation Program, both of which are funded with Federal Community Development Block Grants; basic utility services are the costs of providing trash collections services; leisure time activities are the costs of maintaining the parks and playing fields.

A separate five-year, three mills Safety Forces Levy provides approximately \$200,000 net of County Auditor and Treasurer's fees annually, allocated \$100,000 each to offset salaries from the Police and Fire Departments.

### **Business-Type Activities**

The City had two business-type activities in 2022, water treatment and storm water management. The largest sources of revenue for both water and storm water in 2022 were charges for services. These two activities received charges for services of \$2,038 from water and \$136,288 from storm water management. Water and storm water management operating expenses for 2022 amounted to \$0 and \$198,043, respectively. Personal services and contractual services were the largest expenses for the storm water management fund as these comprise of salaries and benefits for staff along with ensuring the health of the facilities.

### **The City's Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year. Information about the City's governmental funds begins with the balance sheet. The funds are accounted for using the modified accrual method of accounting.

As of the end of 2022, the City of Campbell's governmental funds reported a positive combined ending fund balance. The City's major governmental funds are the general fund, the street construction, maintenance and repair and the American rescue plan special revenue funds and the infrastructure/equipment improvement capital projects fund. The general fund had an increase in fund balance due to the City ensuring revenues exceeded expenditures by careful budget management. The street construction, maintenance and repair special revenue fund had a decrease in fund balance due to principal and interest payments on the City's financed purchases. The infrastructure/equipment improvement capital projects fund had a decrease in fund balance due to existing cash balances being used for projects.

Proprietary funds are accounted for on an accrual basis.

Enterprise funds are handled in the same manner as governmental funds, with the intent to ensure the strength of these funds. These funds had total operating revenue of \$138,326 and total operating expenses of \$198,043.

### **General Fund Budgeting Highlights**

Budgeting for the operations of the City is done as prescribed by Ohio Revised Code. Essentially the budget is the City's appropriations, which is restricted by the amounts of the anticipated revenues certified by the Budget Commission in accordance with Ohio Revised Code. In 2022, actual revenues for the general fund were greater than final estimated revenues due to all revenues coming in higher than expected for the year. City Council's actual expenditures were less than final appropriations due to the City's careful monitoring of expenditures.

**City of Campbell, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2022*  
*Unaudited*

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## **Capital Assets and Debt Administration**

### ***Capital Assets***

Total capital assets for the governmental activities, net of accumulated depreciation increased. Current year capital asset additions consisted of street projects, playground equipment, software, vehicles and City Hall technology improvements. The value of these additions was more than the current year depreciation, resulting in an increase to capital assets.

Total capital assets for the business-type activities, net of accumulated depreciation remained static due to additions and current year depreciation remaining close. See Note 9 to the basic financial statements for additional information on capital assets.

### **Long-Term Obligations**

The long-term obligations include net pension and post-employment liabilities, police and fire pension liability, leases, financed purchases and compensated absences.

Police and Fire Pension accrued liability payments are funded by two separate allocations of 0.3 mills inside millage, which generates approximately \$42,000 annually.

In 2021, the City entered into financed purchase agreements for two trucks; one for the police department and the other for fire department.

With the implementation of GASB 87, the City now has leases payable related to copiers.

The City's overall legal debt margin was \$7,849,224 with an unvoted debt margin of \$4,111,498 at December 31, 2022. For more information about the City's long-term obligations, see Note 12 to the basic financial statements.

### **Current Financial Issues**

The City is encouraging development of the land located in former steel mill property since the property has now been environmentally cleared. A grant was obtained for Brownfield restoration and environmental studies.

The challenge for the City is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. The City relies heavily on local taxes and has very little industry to support the tax base. Faced with declining revenues, increased costs for goods and services, primarily energy costs, the City is attempting to hold down on expenditures wherever possible, and keep personnel costs in check.

### **Contacting the City of Campbell's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Nikitas Tsikouris, Director of Finance, 351 Tenney Avenue, Campbell, Ohio 44405, telephone 330-755-9863.



**City of Campbell, Ohio**

*Statement of Net Position*

*December 31, 2022*

	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$11,126,139	\$333,397	\$11,459,536
Cash and Cash Equivalents			
In Segregated Accounts	27,514	0	27,514
Property Taxes Receivable	1,048,345	0	1,048,345
Income Taxes Receivable	843,310	0	843,310
Accounts Receivable	143,778	42,123	185,901
Intergovernmental Receivable	505,083	0	505,083
Prepaid Items	111,500	338	111,838
Materials and Supplies Inventory	18,759	0	18,759
Net OPEB Asset (See Note 15)	207,032	1,600	208,632
Nondepreciable Capital Assets	777,598	0	777,598
Depreciable Capital Assets, Net	2,855,726	127,804	2,983,530
<i>Total Assets</i>	<u>17,664,784</u>	<u>505,262</u>	<u>18,170,046</u>
<b>Deferred Outflow of Resources</b>			
Pension	943,652	2,006	945,658
OPEB	193,883	8	193,891
<i>Total Deferred Outflows of Resources</i>	<u>1,137,535</u>	<u>2,014</u>	<u>1,139,549</u>
<b>Liabilities</b>			
Accounts Payable	66,283	3,595	69,878
Contracts Payable	280,404	0	280,404
Accrued Wages	73,759	866	74,625
Intergovernmental Payable	65,298	578	65,876
Matured Compensated Absences Payable	33,359	0	33,359
Accrued Interest Payable	3,731	0	3,731
Claims Payable	13,763	0	13,763
Unearned Revenue	622,287	0	622,287
Long-Term Liabilities:			
Due Within One Year	201,078	0	201,078
Due In More Than One Year			
Net Pension Liability (See Note 14)	2,772,559	4,725	2,777,284
Net OPEB Liability (See Note 15)	378,961	0	378,961
Other Amounts	628,068	0	628,068
<i>Total Liabilities</i>	<u>5,139,550</u>	<u>9,764</u>	<u>5,149,314</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	650,104	0	650,104
Pension	1,798,877	6,520	1,805,397
OPEB	486,360	2,059	488,419
<i>Total Deferred Inflows of Resources</i>	<u>2,935,341</u>	<u>8,579</u>	<u>2,943,920</u>
<b>Net Position</b>			
Net Investment in Capital Assets	3,138,785	127,804	3,266,589
Restricted for:			
Capital Projects	7,145,712	0	7,145,712
Safety Forces	110,842	0	110,842
Streets	601,412	0	601,412
Parks	335,508	0	335,508
Other Purposes	1,371,084	0	1,371,084
Unrestricted (Deficit)	(1,975,915)	361,129	(1,614,786)
<i>Total Net Position</i>	<u>\$10,727,428</u>	<u>\$488,933</u>	<u>\$11,216,361</u>

See accompanying notes to the basic financial statements

**City of Campbell, Ohio**  
*Statement of Activities*  
For the Year Ended December 31, 2022

	Expenses	Program Revenues	
		Charges for Services	Operating Grants and Contributions
<b>Governmental Activities:</b>			
General Government	\$1,396,001	\$281,901	\$61,235
Security of Persons and Property:			
Police	1,528,443	278,818	44,785
Fire	446,145	51,170	12,119
Transportation	358,494	0	559,685
Community Environment	68,855	3,750	459
Basic Utility Services	506,277	466,144	0
Leisure Time Activities	184,414	33,990	1,700
Interest	15,172	0	0
<i>Total Governmental Activities</i>	<u>4,503,801</u>	<u>1,115,773</u>	<u>679,983</u>
<b>Business-Type Activities:</b>			
Water	0	2,038	0
Storm Water Management	<u>198,376</u>	<u>136,288</u>	<u>0</u>
<i>Total Business-Type Activities</i>	<u>198,376</u>	<u>138,326</u>	<u>0</u>
<i>Total</i>	<u><u>\$4,702,177</u></u>	<u><u>\$1,254,099</u></u>	<u><u>\$679,983</u></u>

**General Revenues**

Property Taxes Levied for:

    General Purposes

    Police

    Fire

Municipal Income Taxes Levied for:

    General Purposes

    Park

Grants and Entitlements not Restricted to Specific Programs

Gain on Sale of Capital Asset

Investment Earnings/Interest

Other

*Total General Revenues*

Change in Net Position

*Net Position Beginning of Year*

*Net Position End of Year*

See accompanying notes to the basic financial statements

Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business-Type Activities	Total
(\$1,052,865)	\$0	(\$1,052,865)
(1,204,840)	0	(1,204,840)
(382,856)	0	(382,856)
201,191	0	201,191
(64,646)	0	(64,646)
(40,133)	0	(40,133)
(148,724)	0	(148,724)
(15,172)	0	(15,172)
(2,708,045)	0	(2,708,045)
0	2,038	2,038
0	(62,088)	(62,088)
0	(60,050)	(60,050)
(2,708,045)	(60,050)	(2,768,095)
634,403	0	634,403
175,444	0	175,444
73,201	0	73,201
1,882,239	0	1,882,239
209,138	0	209,138
386,413	0	386,413
5,150	0	5,150
129,243	0	129,243
520,883	0	520,883
4,016,114	0	4,016,114
1,308,069	(60,050)	1,248,019
9,419,359	548,983	9,968,342
\$10,727,428	\$488,933	\$11,216,361

**City of Campbell, Ohio**  
*Balance Sheet*  
*Governmental Funds*  
*December 31, 2022*

	General	Street Construction, Maintenance and Repair	American Rescue Plan	Infrastructure/ Equipment Improvement	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>						
Equity in Pooled Cash and Cash Equivalents	\$1,049,372	\$276,892	\$624,446	\$7,145,057	\$1,677,138	\$10,772,905
Cash and Cash Equivalents In Segregated Accounts	19,606	0	0	0	7,908	27,514
Receivables:						
Property Taxes	502,941	248,054	0	0	297,350	1,048,345
Income Taxes	758,979	0	0	0	84,331	843,310
Accounts	16,600	0	0	0	127,178	143,778
Intergovernmental	183,169	221,000	0	0	100,914	505,083
Interfund Receivable	167,073	0	0	0	0	167,073
Materials and Supplies Inventory	0	18,759	0	0	0	18,759
Prepaid Items	87,452	11,855	0	0	12,193	111,500
Restricted Assets:						
Equity in Pooled Cash and Cash Equivalents	69,979	0	0	0	0	69,979
<i>Total Assets</i>	<u>\$2,855,171</u>	<u>\$776,560</u>	<u>\$624,446</u>	<u>\$7,145,057</u>	<u>\$2,307,012</u>	<u>\$13,708,246</u>
<b>Liabilities</b>						
Accounts Payable	\$13,925	\$25,470	\$0	\$0	\$26,888	\$66,283
Contracts Payable	0	280,404	0	0	0	280,404
Accrued Wages	58,371	6,057	1,741	0	7,590	73,759
Intergovernmental Payable	57,104	4,381	418	0	3,395	65,298
Interfund Payable	0	0	0	0	167,073	167,073
Matured Compensated Absences Payable	33,359	0	0	0	0	33,359
Unearned Revenue	0	0	622,287	0	0	622,287
<i>Total Liabilities</i>	<u>162,759</u>	<u>316,312</u>	<u>624,446</u>	<u>0</u>	<u>204,946</u>	<u>1,308,463</u>
<b>Deferred Inflows of Resources</b>						
Property Taxes	311,886	153,824	0	0	184,394	650,104
Unavailable Revenue	904,658	243,268	0	0	338,697	1,486,623
<i>Total Deferred Inflows of Resources</i>	<u>1,216,544</u>	<u>397,092</u>	<u>0</u>	<u>0</u>	<u>523,091</u>	<u>2,136,727</u>
<b>Fund Balances</b>						
Nonspendable	111,147	30,614	0	0	12,193	153,954
Restricted	0	32,542	0	7,145,057	1,642,484	8,820,083
Committed	0	0	0	0	47,205	47,205
Assigned	10,180	0	0	0	0	10,180
Unassigned (Deficit)	1,354,541	0	0	0	(122,907)	1,231,634
<i>Total Fund Balances</i>	<u>1,475,868</u>	<u>63,156</u>	<u>0</u>	<u>7,145,057</u>	<u>1,578,975</u>	<u>10,263,056</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$2,855,171</u>	<u>\$776,560</u>	<u>\$624,446</u>	<u>\$7,145,057</u>	<u>\$2,307,012</u>	<u>\$13,708,246</u>

See accompanying notes to the basic financial statements

**City of Campbell, Ohio**  
*Reconciliation of Total Governmental Fund Balances to  
Net Position of Governmental Activities  
December 31, 2022*

<b>Total Governmental Fund Balances</b>	<b>\$10,263,056</b>
<i>Amounts reported for governmental activities in the statement of net position are different because</i>	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	3,633,324
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable revenue in the funds:	
Delinquent Property Taxes	398,241
Municipal Income Taxes	660,548
Intergovernmental	329,406
Charges for Services	<u>98,428</u>
Total	1,486,623
The internal service fund is used by management to charge the cost of insurance to individual funds. The assets and liabilities of the internal service fund is included as part of governmental activities in the statement of net position.	269,492
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.	(3,731)
The net OPEB asset, the net pension liability and the net OPEB liability are not due and payable in the current period; therefore, the liability and related related deferred inflows/outflows are not reported in governmental funds:	
Deferred Outflows - Pension	943,652
Net Pension Liability	(2,772,559)
Deferred Inflows - Pension	(1,798,877)
Net OPEB Asset	207,032
Deferred Outflows - OPEB	193,883
Net OPEB Liability	(378,961)
Deferred Inflows - OPEB	<u>(486,360)</u>
Total	(4,092,190)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	
Police and Fire Pension Loan	(340,339)
Leases	(16,298)
Financed Purchases	(197,837)
Compensated Absences	<u>(274,672)</u>
Total	<u>(829,146)</u>
<i>Net Position of Governmental Activities</i>	<u><u>\$10,727,428</u></u>

See accompanying notes to the basic financial statements

**City of Campbell, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2022*

	General	Street Construction, Maintenance and Repair	American Rescue Plan	Infrastructure/ Equipment Improvement	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>						
Property Taxes	\$357,681	\$168,830	\$0	\$0	\$205,916	\$732,427
Municipal Income Taxes	1,976,236	0	0	0	219,582	2,195,818
Charges for Services	112,768	0	0	0	503,452	616,220
Fines, Licenses, Permits and Settlements	309,944	0	0	0	189,177	499,121
Intergovernmental	379,387	448,638	41,235	0	202,437	1,071,697
Investment Earnings/Interest	125,366	1,293	0	0	2,584	129,243
Rentals	0	0	0	0	33,990	33,990
Contributions and Donations	0	0	0	0	1,788	1,788
Other	361,233	33,417	0	0	126,233	520,883
<i>Total Revenues</i>	<u>3,622,615</u>	<u>652,178</u>	<u>41,235</u>	<u>0</u>	<u>1,485,159</u>	<u>5,801,187</u>
<b>Expenditures</b>						
Current:						
General Government	1,563,887	0	41,235	0	140,129	1,745,251
Security of Persons and Property:						
Police	1,482,132	0	0	0	385,245	1,867,377
Fire	415,090	0	0	0	57,996	473,086
Transportation	0	699,366	0	0	67,909	767,275
Community Environment	0	0	0	0	106,610	106,610
Basic Utility Services	0	0	0	0	506,277	506,277
Leisure Time Activities	0	0	0	0	237,301	237,301
Capital Outlay	0	0	0	11,831	4,749	16,580
Debt Service:						
Principal Retirement	7,761	64,473	0	0	34,616	106,850
Interest	37	6,688	0	0	7,749	14,474
<i>Total Expenditures</i>	<u>3,468,907</u>	<u>770,527</u>	<u>41,235</u>	<u>11,831</u>	<u>1,548,581</u>	<u>5,841,081</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	153,708	(118,349)	0	(11,831)	(63,422)	(39,894)
<b>Other Financing Sources (Uses)</b>						
Proceeds from Sale of Capital Assets	0	8,150	0	0	0	8,150
<i>Net Change in Fund Balances</i>	153,708	(110,199)	0	(11,831)	(63,422)	(31,744)
<i>Fund Balances Beginning of Year</i>	<u>1,322,160</u>	<u>173,355</u>	<u>0</u>	<u>7,156,888</u>	<u>1,642,397</u>	<u>10,294,800</u>
<i>Fund Balances End of Year</i>	<u>\$1,475,868</u>	<u>\$63,156</u>	<u>\$0</u>	<u>\$7,145,057</u>	<u>\$1,578,975</u>	<u>\$10,263,056</u>

See accompanying notes to the basic financial statements

**City of Campbell, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Year Ended December 31, 2022*

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<b>Net Change in Fund Balances - Total Governmental Funds</b>	(\$31,744)
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*Amounts reported for governmental activities in the statement of activities are  
different because*

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period:

Capital Asset Additions	488,422	
Current Year Depreciation	<u>(177,924)</u>	
Total		310,498

Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.

(3,000)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Delinquent Property Taxes	150,621	
Municipal Income Taxes	(104,441)	
Intergovernmental	(7,089)	
Charges for Services	<u>(33,558)</u>	
Total		5,533

The internal service fund used by management is not reported in the City-wide statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental funds

54,673

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.

Pension	352,804	
OPEB	<u>5,625</u>	
Total		358,429

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB asset and liabilities are reported as pension expense in the statement of activities.

Pension	272,827	
OPEB	<u>251,308</u>	
Total		524,135

Repayment of long-term obligations is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

106,850

In the statement of activities, interest is accrued on outstanding loans, whereas in governmental funds, an interest expenditure is reported when due.

(698)

Some expenses do not require the use of current financial resources such as compensated absences, therefore are not reported as expenditures in the governmental fund:

(16,607)

<i>Change in Net Position of Governmental Activities</i>	<u><u>\$1,308,069</u></u>
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See accompanying notes to the basic financial statements

**City of Campbell, Ohio**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2022*

	Budgeted Amounts			
	Original	Final	Actual	Variance with Final Budget
<b>Revenues</b>				
Property Taxes	\$311,305	\$311,305	\$357,681	\$46,376
Municipal Income Taxes	1,646,588	1,646,588	1,891,888	245,300
Charges for Services	95,553	95,553	109,788	14,235
Fees, Licenses and Permits	267,782	267,782	307,675	39,893
Intergovernmental	328,472	328,472	377,406	48,934
Investment Earnings/Interest	109,111	109,111	125,366	16,255
Other	303,460	303,460	348,667	45,207
<i>Total Revenues</i>	<u>3,062,271</u>	<u>3,062,271</u>	<u>3,518,471</u>	<u>456,200</u>
<b>Expenditures</b>				
Current:				
General Government	1,526,614	1,646,574	1,536,636	109,938
Security of Persons and Property:				
Police	1,471,760	1,535,360	1,466,035	69,325
Fire	468,494	497,592	457,053	40,539
Debt Service:				
Principal Retirement	1,782	1,782	1,782	0
Interest	37	37	37	0
<i>Total Expenditures</i>	<u>3,468,687</u>	<u>3,681,345</u>	<u>3,461,543</u>	<u>219,802</u>
<i>Net Change in Fund Balance</i>	<u>(406,416)</u>	<u>(619,074)</u>	<u>56,928</u>	<u>676,002</u>
<i>Fund Balance Beginning of Year</i>	<u>1,039,570</u>	<u>1,039,570</u>	<u>1,039,570</u>	<u>0</u>
Prior Year Encumbrances Appropriated	<u>22,200</u>	<u>22,200</u>	<u>22,200</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$655,354</u></u>	<u><u>\$442,696</u></u>	<u><u>\$1,118,698</u></u>	<u><u>\$676,002</u></u>

See accompanying notes to the basic financial statements



**City of Campbell, Ohio**  
*Statement of Revenues, Expenditures and Changes  
In Fund Balance - Budget (Non-GAAP Basis) and Actual  
Street Construction, Maintenance and Repair Fund  
For the Year Ended December 31, 2022*

	Budgeted Amounts			
	Original	Final	Actual	Variance with Final Budget
<b>Revenues</b>				
Property Taxes	\$142,998	\$142,998	\$168,830	\$25,832
Intergovernmental	379,794	379,794	448,401	68,607
Investment Earnings/Interest	1,095	1,095	1,293	198
Other	35,208	35,208	41,567	6,359
<i>Total Revenues</i>	<u>559,095</u>	<u>559,095</u>	<u>660,091</u>	<u>100,996</u>
<b>Expenditures</b>				
Current:				
Transportation	510,362	626,112	542,089	84,023
Debt Service:				
Principal Retirement	64,473	64,473	64,473	0
Interest	6,688	6,688	6,688	0
<i>Total Expenditures</i>	<u>581,523</u>	<u>697,273</u>	<u>613,250</u>	<u>84,023</u>
<i>Net Change in Fund Balance</i>	(22,428)	(138,178)	46,841	185,019
<i>Fund Balance Beginning of Year</i>	221,405	221,405	221,405	0
Prior Year Encumbrances Appropriated	4,323	4,323	4,323	0
<i>Fund Balance End of Year</i>	<u>\$203,300</u>	<u>\$87,550</u>	<u>\$272,569</u>	<u>\$185,019</u>

See accompanying notes to the basic financial statements

**City of Campbell, Ohio**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*American Rescue Plan Fund*  
*For the Year Ended December 31, 2022*

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
<b>Revenues</b>				
Intergovernmental	\$408,000	\$408,000	\$410,999	\$2,999
<b>Expenditures</b>				
Current:				
General Government	200,000	200,000	40,725	159,275
<i>Net Change in Fund Balance</i>	208,000	208,000	370,274	162,274
<i>Fund Balance Beginning of Year</i>	254,172	254,172	254,172	0
<i>Fund Balance End of Year</i>	<u>\$462,172</u>	<u>\$462,172</u>	<u>\$624,446</u>	<u>\$162,274</u>

See accompanying notes to the basic financial statements

**City of Campbell, Ohio**  
*Statement of Fund Net Position*  
*Proprietary Funds*  
*December 31, 2022*

	Enterprise			
	Water	Storm Water Management	Total	Internal Service
<b>Assets</b>				
<i>Current Assets:</i>				
Equity in Pooled Cash and Cash Equivalents	\$65,791	\$267,606	\$333,397	\$283,255
Accounts Receivable	0	42,123	42,123	0
Prepaid Items	0	338	338	0
<i>Total Current Assets</i>	<u>65,791</u>	<u>310,067</u>	<u>375,858</u>	<u>283,255</u>
<i>Noncurrent Assets:</i>				
Restricted Assets:				
Net OPEB Asset	0	1,600	1,600	0
Depreciable Capital Assets, Net	0	127,804	127,804	0
<i>Total Noncurrent Assets</i>	<u>0</u>	<u>129,404</u>	<u>129,404</u>	<u>0</u>
<i>Total Assets</i>	<u>65,791</u>	<u>439,471</u>	<u>505,262</u>	<u>283,255</u>
<b>Deferred Outflows of Resources</b>				
Pension	0	2,006	2,006	0
OPEB	0	8	8	0
<i>Total Deferred Outflows of Resources</i>	<u>0</u>	<u>2,014</u>	<u>2,014</u>	<u>0</u>
<b>Liabilities</b>				
<i>Current Liabilities:</i>				
Accounts Payable	0	3,595	3,595	0
Accrued Wages	0	866	866	0
Intergovernmental Payable	0	578	578	0
Claims Payable	0	0	0	13,763
<i>Total Current Liabilities</i>	<u>0</u>	<u>5,039</u>	<u>5,039</u>	<u>13,763</u>
<i>Long-Term Liabilities (net of current portion):</i>				
Net Pension Liability	0	4,725	4,725	0
<i>Total Liabilities</i>	<u>0</u>	<u>9,764</u>	<u>9,764</u>	<u>13,763</u>
<b>Deferred Inflows of Resources</b>				
Pension	0	6,520	6,520	0
OPEB	0	2,059	2,059	0
<i>Total Deferred Outflows of Resources</i>	<u>0</u>	<u>8,579</u>	<u>8,579</u>	<u>0</u>
<b>Net Position</b>				
Net Investment in Capital Assets	0	127,804	127,804	0
Unrestricted	65,791	295,338	361,129	269,492
<i>Total Net Position</i>	<u>\$65,791</u>	<u>\$423,142</u>	<u>\$488,933</u>	<u>\$269,492</u>

See accompanying notes to the basic financial statements

**City of Campbell, Ohio**  
*Statement of Revenues,  
Expenses and Changes in Fund Net Position  
Proprietary Funds  
For the Year Ended December 31, 2022*

	Enterprise			Internal
	Water	Storm Water Management	Total	Service
<b>Operating Revenues</b>				
Charges for Services	\$2,038	\$136,288	\$138,326	\$955,116
<b>Operating Expenses</b>				
Personal Services	0	46,337	46,337	0
Materials and Supplies	0	14,017	14,017	0
Contractual Services	0	117,944	117,944	374,877
Depreciation	0	18,694	18,694	0
Claims	0	0	0	525,566
Other	0	1,051	1,051	0
<i>Total Operating Expenses</i>	0	198,043	198,043	900,443
<i>Operating Income (Loss)</i>	2,038	(61,755)	(59,717)	54,673
<b>Non-Operating Revenues (Expenses)</b>				
Interest	0	(333)	(333)	0
<i>Change in Net Position</i>	2,038	(62,088)	(60,050)	54,673
<i>Net Position Beginning of Year</i>	63,753	485,230	548,983	214,819
<i>Net Position End of Year</i>	\$65,791	\$423,142	\$488,933	\$269,492

See accompanying notes to the basic financial statements

**City of Campbell, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds*  
*For the Year Ended December 31, 2022*

	Enterprise			Internal
	Water	Storm Water Management	Total	Service
<b><i>Increase (Decrease) in Cash and Cash Equivalents</i></b>				
<b>Cash Flows from Operating Activities</b>				
Cash Received from Customers	\$2,038	\$146,814	\$148,852	\$955,116
Cash Payments to Employees for Services	0	(56,049)	(56,049)	0
Cash Payments for Goods and Services	0	(131,961)	(131,961)	(374,877)
Cash Payments for Claims	0	0	0	(529,932)
Other Cash Payments	0	(1,051)	(1,051)	0
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>2,038</u>	<u>(42,247)</u>	<u>(40,209)</u>	<u>50,307</u>
<b>Cash Flows from Capital and Related Financing Activities</b>				
Principal Paid on Financed Purchases	0	(27,260)	(27,260)	0
Interest Paid on Financed Purchases	0	(571)	(571)	0
Payments for Capital Acquisitions	0	(74,711)	(74,711)	0
<i>Net Cash Provided by (Used for) Capital and Related Financing Activities</i>	<u>0</u>	<u>(102,542)</u>	<u>(102,542)</u>	<u>0</u>
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	<u>2,038</u>	<u>(144,789)</u>	<u>(142,751)</u>	<u>50,307</u>
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>63,753</u>	<u>412,395</u>	<u>476,148</u>	<u>232,948</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$65,791</u></u>	<u><u>\$267,606</u></u>	<u><u>\$333,397</u></u>	<u><u>\$283,255</u></u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>				
Operating Income (Loss)	<u>\$2,038</u>	<u>(\$61,755)</u>	<u>(\$59,717)</u>	<u>\$54,673</u>
Adjustments:				
Depreciation	0	18,694	18,694	0
<i>(Increase) Decrease in Assets and Deferred Outflows:</i>				0
Accounts Receivable	0	10,526	10,526	
Prepaid Items	0	486	486	0
Net OPEB Asset	0	22	22	0
Deferred Outflows - Pension	0	1,461	1,461	0
Deferred Outflows - OPEB	0	600	600	0
<i>Increase (Decrease) in Liabilities and Deferred Inflows:</i>				
Accounts Payable	0	(3,737)	(3,737)	0
Claims Payable	0	0	0	(4,366)
Intergovernmental Payable	0	195	195	0
Net Pension Liability	0	(271)	(271)	0
Deferred Inflows - Pension	0	(5,319)	(5,319)	0
Deferred Inflows - OPEB	0	(3,149)	(3,149)	0
<i>Total Adjustments</i>	<u>0</u>	<u>19,508</u>	<u>19,508</u>	<u>(4,366)</u>
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u><u>\$2,038</u></u>	<u><u>(\$42,247)</u></u>	<u><u>(\$40,209)</u></u>	<u><u>\$50,307</u></u>

See accompanying notes to the basic financial statements

**City of Campbell, Ohio**  
*Statement of Fiduciary Net Position*  
*Custodial Funds*  
*For the Year Ended December 31, 2022*

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**Assets**

Equity in Pooled Cash and Cash Equivalents	\$404,848
Cash and Cash Equivalents in Segregated Accounts	<u>30,410</u>

<i>Total Assets</i>	435,258
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**Liabilities**

Intergovernmental Payable	<u>385,994</u>
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**Net Position**

Restricted for Individuals, Organizations and Other Governments	<u><u>\$49,264</u></u>
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See accompanying notes to the basic financial statements

**City of Campbell, Ohio**  
*Statement of Changes in Fiduciary Net Position*  
*Custodial Funds*  
*For the Year Ended December 31, 2022*

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<b>Additions</b>	
Fines, Licenses & Permits for Others	\$200,877
Charges for Services for Other Governments	<u>1,815,729</u>
<i>Total Additions</i>	<u>2,016,606</u>
 <b>Deductions</b>	
Fines, Licenses & Permits Distributions to Other Governments	176,318
Charges for Services Distributions to Other Governments	1,815,729
Distributions to Individuals	<u>12,721</u>
<i>Total Deductions</i>	<u>2,004,768</u>
 <i>Change in Net Position</i>	11,838
 <i>Net Position Beginning of Year</i>	<u>37,426</u>
 <i>Net Position End of Year</i>	<u><u>\$49,264</u></u>

See accompanying notes to the basic financial statements

**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
*For The Year Ended December 31, 2022*

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**Note 1 – Description of the City and Reporting Entity**

The City of Campbell is a charter municipal corporation formed under the laws of the State of Ohio. The City operates under its own Charter made effective November 3, 1970. The Charter, as amended, provides for a Council-Mayor form of government.

The Mayor, elected by the voters for a two-year term, is the head of the municipal government for ceremonial, administrative, and executive purposes and presides at Council meetings. He also appoints all department heads and executes all contracts, conveyances and evidences of indebtedness of the City.

Legislative authority is vested in a five member council with the President of Council being elected at large and four members elected to specific wards and serves a term of two years. Council enacts ordinances and resolutions relating to tax levies, appropriates and borrows money and accepts bids for materials and services and other municipal purposes.

***Reporting Entity***

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Campbell, this includes the agencies and departments that provide the following services: police and fire protection, emergency medical, parks and recreation, street maintenance and municipal court. In addition, the City owns and operates a water treatment and distribution system which is reported as an enterprise fund. The operation of each of these activities is directly controlled by City Council through the budgetary process.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and 1) the City is able to significantly influence the programs or services performed or provided by the organization; or 2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt, or the levying of taxes. The City has no component units.

The City participates in two jointly governed organizations, the Eastgate Regional Council of Governments and the Regional Income Tax Agency, discussed in Note 17 to the basic financial statements.

The City's management believes these financial statements present all activities for which the City is financially accountable.

**Note 2 – Summary of Significant Accounting Policies**

The financial statements of the City of Campbell have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the City's accounting policies are described below.



**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
*For The Year Ended December 31, 2022*

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***Basis of Presentation***

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

***Fund Financial Statements*** During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

***Fund Accounting***

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

***General Fund*** - The general fund accounts for and reports all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City of Campbell and/or the general laws of Ohio.

**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
*For The Year Ended December 31, 2022*

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***Street Construction, Maintenance and Repair Fund*** - The street construction, maintenance and repair fund accounts for and reports property taxes and State gasoline tax and motor vehicle registration fees that are restricted for maintenance of streets within the City.

***American Rescue Plan Fund*** - The American rescue plan fund accounts for and reports restricted federal monies used to assist local governments with the corona virus pandemic.

***Infrastructure/Equipment Improvement Fund*** - The infrastructure/equipment improvement capital projects fund accounts for and reports transfers related to the sale of the water plant, restricted for the purchase of and payments for capital improvements.

The other governmental funds of the City account for grants and other resources, whose use is restricted, committed or assigned to a particular purpose.

***Proprietary Funds*** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

***Enterprise Funds*** - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

***Water Fund*** - The water fund accounts for revenues generated from the charges for distribution of water to the residential and commercial users located within the City. The costs of providing these services are financed primarily through user charges.

***Storm Water Management Fund*** - The storm water management fund accounts for charges for serves for the construction and operation of drainage facilities.

***Internal Service Fund*** Internal service funds account for the financing of services provided by one department of agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund is a health fund that accounts for vision, dental, life, prescription drug and hospital/medical claims of the City employees.

***Fiduciary Fund Types***

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement that has certain characteristics. The City does not have any trust funds. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The City's fiduciary funds are custodial funds. The City's custodial funds account for amounts collected and distributed on behalf of another government for sewer charges and to account for amounts seized and held payable.

**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
*For The Year Ended December 31, 2022*

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***Measurement Focus***

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources, generally, are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For proprietary funds, the statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds.

***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statement for the proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Nonexchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year-end.

**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
*For The Year Ended December 31, 2022*

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Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the year in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants and rentals.

***Unearned Revenue*** Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 14 and 15.

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized until that time. For the City, deferred inflows of resources include property taxes, pension, OPEB, leases and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2022, but which were levied to finance year 2023 operations. The amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the government fund financial statements. The deferred inflow for leases is related to leases receivable and is being recognized as lease revenue in a systematic and rational manner over the term of the lease. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, municipal income taxes, grants and entitlements and charges for services. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the reconciliation of total governmental fund balance to net position of governmental activities found on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position (See Notes 14 and 15).

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
*For The Year Ended December 31, 2022*

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***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***Cash and Cash Equivalents***

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents". The City had no investments during the year or at year end.

Various departments within the City have segregated bank accounts for monies held separate from the City's central bank account. These accounts are presented as "cash and cash equivalents in segregated accounts" since they are not required to be deposited with the Finance Director.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Investment Earnings/Interest revenue credited to the general fund during 2022 amount to \$125,366, of which \$112,719 is assigned from other City funds.

Investments with an original maturity of three months or less at the time of purchase and investments of the cash management pool are presented on the financial statements as cash equivalents.

***Inventory***

Inventories are presented at cost on a first-in, first out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond December 31, 2022 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported the year in which services are consumed.

***Restricted Assets***

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the general fund represent money set aside for unclaimed monies and fire deposits. Restricted assets in the enterprise fund represents amounts held in trust by the OPEB plan for future benefits.

**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
*For The Year Ended December 31, 2022*

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***Capital Assets***

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets (except for intangible right-to-use lease assets which are discussed below) are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of \$5,000 with the exception of land as land was included regardless of cost. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life or not.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental and Business-Type Activities Estimated Lives
Land Improvements	15 - 50 years
Buildings	40 years
Machinery and Equipment	5 - 20 years
Vehicles	8 years
Infrastructure	30 - 100 years

The City reports infrastructure consisting of roads, traffic signals and waterlines. Traffic signals and waterlines include assets acquired prior to December 31, 2011. Roads do not include assets acquired prior to December 31, 2011.

The City is reporting intangible right to use assets related to leased equipment. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, these intangible assets are being amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

***Interfund Balances***

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables." Interfund balances amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
*For The Year Ended December 31, 2022*

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***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employee's rights to receive the compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation time when earned for all employees.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee's wage rates at year end, taking into consideration any limits in the City's termination policy. The City records a liability for accumulated unused sick leave for all employees after ten years of service.

The entire compensated absences liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund(s) from which the employees who have resigned or retired will be paid.

***Accrued Liabilities and Long-Term Obligations***

All payables accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Long-term loans are recognized as a liability on the governmental fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Leases and long-term loans are recognized as a liability on the governmental fund financial statements when due.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City Ordinances).

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Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance or resolution, as both are equally legally binding) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts. (In contrast to fund balance that is restricted by enabling legislation, the committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable.) Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned*** Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the City Council. In the general fund, assigned amounts represent intended uses established by policies of the Council or a City official delegated that authority by City Charter or ordinance, or by State Statute.

***Unassigned*** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit fund balance.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for recycling, court computerization and unclaimed monies.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.



**City of Campbell, Ohio**  
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***OneOhio Opioid Settlement Monies***

During 2021, Ohio reached an agreement with the three largest distributors of opioids. Although the settlement has been reached, uncertainties remain related to measurement. As a participating subdivision, the City received the first of eighteen distributions in 2022. This distribution of \$1,718 is reflected as fines, licenses, permits and settlements revenue in the opioid drawdown settlement special revenue fund in the accompanying financial statements.

***Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water, storm water services and the self-insurance program. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund. Revenues and expenses which do not meet these definitions are reported as non-operating.

***Internal Activity***

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government-wide financial statements. Internal events that are allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***Estimates***

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***Budgetary Process***

All funds, except custodial funds are legally required to be budgeted and appropriated. For reporting purposes, various custodial funds, utilized for internal control purposes, have been combined with the general fund and other governmental funds. These custodial funds are not required to be budgeted and appropriated and therefore are not included in the Accountability and Compliance note (Note 3). The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the object level by department for all funds. Budgetary modification may only be made by resolution of the City Council at the legal level of control. Authority to further allocate Council appropriations within the object level has been given to the Finance Director.

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The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original and final appropriations were enacted by Council.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

***Leases***

The City serves as lessee in various noncancellable leases. At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the useful life of the underlying asset. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

**Note 3 – Accountability and Compliance**

***Accountability***

Fund balances at December 31, 2022, included the following individual fund deficits:

	<u>Deficit Fund Balances</u>
<i>Special Revenue Funds:</i>	
Clean Ohio	\$63,241
Industrial Light Grant	55,429
Trash Collection	3,060
YHMA	839

These deficits are the result of the recognition of payables in accordance with generally accepted accounting principles as well as short-term interfund loans from the general fund needed for operations until the receipt of grant monies. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

***Compliance***

The City had negative cash balances of \$31,634 and \$12,155 in the trash collection and YMHA police patrol special revenue funds, respectively, indicating that revenue from other sources was used to pay obligations of these funds contrary to Ohio Revised Code Section 5705.10.

Although these cash deficits were not corrected by year end, management has indicated that appropriations and cash will be closely monitored to prevent future violations.

**City of Campbell, Ohio**  
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**Note 4 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Street Construction, Maintenance and Repair	Infrastructure/ Equipment Improvement	Other Governmental Funds	Total
<b><i>Nonspendable</i></b>					
Inventory	\$0	\$18,759	\$0	\$0	\$18,759
Prepays	87,452	11,855	0	12,193	111,500
Unclaimed Monies	23,695	0	0	0	23,695
<b><i>Total Nonspendable</i></b>	<b>111,147</b>	<b>30,614</b>	<b>0</b>	<b>12,193</b>	<b>153,954</b>
<b><i>Restricted for</i></b>					
Recreation	0	0	0	258,020	258,020
Safety Forces	0	0	0	32,095	32,095
Street Maintenance	0	32,542	0	286,893	319,435
Recycling	0	0	0	34,349	34,349
Enforcement and Education	0	0	0	826,241	826,241
Community Development	0	0	0	204,231	204,231
Capital Improvements	0	0	7,145,057	655	7,145,712
<b><i>Total Restricted</i></b>	<b>0</b>	<b>32,542</b>	<b>7,145,057</b>	<b>1,642,484</b>	<b>8,820,083</b>
<b><i>Committed to</i></b>					
Capital Improvements	0	0	0	47,205	47,205
<b><i>Assigned to</i></b>					
Purchases on Order:					
General Government	5,958	0	0	0	5,958
Security of Persons and Property:					
Police	2,850	0	0	0	2,850
Fire	1,372	0	0	0	1,372
<b><i>Total Assigned</i></b>	<b>10,180</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>10,180</b>
<b><i>Unassigned (Deficit)</i></b>	<b>1,354,541</b>	<b>0</b>	<b>0</b>	<b>(122,907)</b>	<b>1,231,634</b>
<b><i>Total Fund Balances</i></b>	<b>\$1,475,868</b>	<b>\$63,156</b>	<b>\$7,145,057</b>	<b>\$1,578,975</b>	<b>\$10,263,056</b>

**Note 5 - Budgetary Basis of Accounting**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual for the general and major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).

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2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than restricted, committed or assigned fund balance (GAAP).
4. Certain non-budgeted activity was not included in the appropriated activity of the fund.

The following table summarized the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and the major special revenue fund:

Net Change in Fund Balances			
	General	Street Construction, Maintenance and Repair	American Rescue Plan
GAAP Basis	\$153,708	(\$110,199)	\$0
Net Adjustment for Revenue Accruals	(101,164)	(237)	369,764
Beginning Non-Budgeted Activity	19,262	0	0
Ending Non-Budgeted Activity	(22,242)	0	0
Net Adjustment for Expenditures Accruals	29,564	161,600	510
Encumbrances	(22,200)	(4,323)	0
Budget Basis	<u>\$56,928</u>	<u>\$46,841</u>	<u>\$370,274</u>

## **Note 6 - Deposits and Investments**

The City has chosen to follow State statutes and classify monies held by the City into three categories.

Active deposits are public monies determined to be necessary to meet current demands upon the City treasury. Active monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies held by the City can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;

**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
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2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
5. Bonds and other obligations of the State of Ohio, and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of settlement, unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The City has passed an ordinance allowing the City to invest monies not required to be used for a period of six months or more in the following:

1. Bonds of the State of Ohio;
2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest, or coupons;
3. Obligations of the City.

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**Deposits**

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2022, \$5,827,207 of the City's total bank balance of \$12,034,210 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. Two of the City's financial institutions negotiated a reduced collateral floor of 50 percent with the Ohio Pooled Collateral System (OPCS) resulting in the uninsured and uncollateralized balance.

The City has a deposit policy for custodial risk in conjunction with the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

**Note 7 - Receivables**

Receivables at December 31, 2022, consisted primarily of municipal income taxes, property and other taxes, intergovernmental receivables arising from entitlements and shared revenues and accounts (billings for utility service).

All receivables, except property and income taxes, are expected to be received within one year. Property and income taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

No allowance for doubtful accounts has been recorded because uncollectible amounts are expected to be insignificant and collected within one year.

***Property Taxes***

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2022 for real and public utility property taxes represents collections of 2021 taxes.

2022 real property taxes were levied after October 1, 2022, on the assessed value as of January 1, 2022, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2022 real property taxes are collected in and intended to finance 2023.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

**City of Campbell, Ohio**  
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Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2022 public utility property taxes which became a lien December 31, 2021, are levied after October 1, 2022, and are collected in 2023 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2022, was \$12.70 per \$1,000 of assessed value. The assessed values of real and public utility tangible property upon which 2022 property tax receipts were based are as follows:

Real Property	\$64,729,330
Public Utility Personal Property	10,025,180
Total	<u>\$74,754,510</u>

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2022, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2022 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

***Income Taxes***

The City levies and collects an income tax of two and half percent on all income earned within the City as well as on income of residents outside the City. In the latter case, the City allows a credit of 100 percent of the tax paid to another municipality, not to exceed the amount owed. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually. In 2022, the proceeds were allocated ninety percent to the general fund and ten percent to the park special revenue fund.

The Regional Income Tax Agency administers and collects income taxes for the City. Payments are remitted monthly net of collection fees of approximately 1.82 percent.

***Intergovernmental Receivables***

A summary of intergovernmental receivables follows:

	<u>Amounts</u>
<b>Governmental Activities</b>	
Gasoline and Municipal Cents per Gallon	\$190,412
Local Government	124,997
Homestead and Rollback	72,819
Permissive Tax	47,141
Motor Vehicle License Tax	30,549
Miscellaneous Reimbursements	28,275
City of Youngstown	10,890
<b>Total Governmental Activities</b>	<u><u>\$505,083</u></u>

**City of Campbell, Ohio**  
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**Note 8 - Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Employees earn ten to twenty-five days of vacation per year, depending upon length of service. Earned unused vacation time is paid upon termination of employment. Employees earn sick leave at a rate of ten hours per month. Sick leave accrual is continuous, without limit. Upon retirement or death, an employee can be paid for 75 percent up to a maximum of 90 days of accumulated, unused sick leave.

**Note 9 - Capital Assets**

Capital asset activity for the year ended December 31, 2022, was as follows:

	Balance 12/31/2021	Additions	Deductions	Balance 12/31/2022
<b>Governmental Activities</b>				
<i><b>Capital Assets not being Depreciated:</b></i>				
Land	\$777,598	\$0	\$0	\$777,598
<i><b>Capital Assets being Depreciated:</b></i>				
Land Improvements	790,151	41,214	0	831,365
Buildings	1,980,743	0	0	1,980,743
Machinery and Equipment	625,812	110,147	0	735,959
** Intangible Right to Use - Equipment	22,277	0	0	22,277
Vehicles	2,296,135	56,657	(30,000)	2,322,792
Infrastructure	1,417,605	280,404	0	1,698,009
Total Capital Assets being Depreciated	7,132,723	488,422	(30,000)	7,591,145
<i><b>Less Accumulated Depreciation/Amortization:</b></i>				
Land Improvements	(469,224)	(14,508)	0	(483,732)
Buildings	(1,682,904)	(14,803)	0	(1,697,707)
Machinery and Equipment	(570,358)	(10,395)	0	(580,753)
** Intangible Right to Use - Equipment	0	(5,979)	0	(5,979)
Vehicles	(1,415,861)	(114,228)	27,000	(1,503,089)
Infrastructure	(446,148)	(18,011)	0	(464,159)
Total Accumulated Depreciation/Amortization	(4,584,495)	(177,924) *	27,000	(4,735,419)
Total Capital Assets being Depreciated, Net	2,548,228	310,498	(3,000)	2,855,726
Governmental Activities Capital Assets, Net	\$3,325,826	\$310,498	(\$3,000)	\$3,633,324

\* Depreciation/amortization expense was charged to governmental activities as follows:

General Government	\$46,868
Security of Persons and Property:	
Police	32,877
Fire	33,070
Transportation	63,736
Leisure Time Activities	1,373
Total Depreciation Expense	\$177,924



**City of Campbell, Ohio**  
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\*\* Of the current year depreciation/amortization total of \$177,924, \$5,979 is presented as general government expense on the Statement of Activities related to the City's intangible asset of a copier machine, which is included as an Intangible Right to Use Lease. With the implementation of Governmental Accounting Standards Board Statement No. 87, *Leases*, a lease meeting the criteria of this statement requires the lessee to recognize the lease liability and an intangible right to use asset.

	Balance 12/31/2021	Additions	Deductions	Balance 12/31/2022
<b>Business Type Activities:</b>				
<b><i>Capital Assets not being Depreciated:</i></b>				
Construction in Progress	\$57,211	\$0	(\$57,211)	\$0
<b><i>Capital Assets being Depreciated:</i></b>				
Vehicles	179,469	0	0	179,469
Infrastructure	0	74,711	0	74,711
Total Capital Assets being Depreciated	179,469	74,711	0	254,180
<b><i>Less Accumulated Depreciation:</i></b>				
Vehicles	(107,682)	(17,947)	0	(125,629)
Infrastructure	0	(747)	0	(747)
Total Accumulated Depreciation	(107,682)	(18,694)	0	(126,376)
Total Capital Assets being Depreciated, Net	71,787	56,017	0	127,804
Business Type Activities Capital Assets, Net	\$128,998	\$56,017	(\$57,211)	\$127,804

## **Note 10 - Contingencies**

### ***Litigation***

The City is party to legal proceedings. The City management is of the opinion that the ultimate disposition of these claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

### ***Grants***

The City received financial assistance from federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2022.

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**Note 11 - Risk Management**

The City is exposed to various risks of property and casualty losses, and injuries to employees.

***Property and Liability***

The City belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (YORK), functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is administered by YORK. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

***Casualty and Property Coverage***

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. (At December 31, 2022, the Pool retained \$500,000 for casualty claims and \$250,000 for property claims). The Board of Directors and York periodically review the financial strength of the Pool and other market conditions to determine the appropriate level of risk the Pool will retain.

The aforementioned casualty and property reinsurance agreements do not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective PEP member.

***Financial Position***

PEP's financial statements conform to generally accepted accounting principles, and preliminarily show the following assets, liabilities and net position at December 31, 2022 and 2021:

<u>Casualty and Property Coverage</u>	<u>2022</u>	<u>2021</u>
Assets	\$61,537,313	\$59,340,305
Liabilities	18,643,081	17,071,953
Net Position - Unrestricted	<u>\$42,894,232</u>	<u>\$42,268,352</u>

At December 31, 2022 and 2021, the liabilities above include unknown amounts of estimated incurred claims payable. The casualty coverage assets and net position above include approximately \$14.4 million and \$13.9 million of unpaid claims to be billed to approximately 608 member governments in the future, as of December 31, 2022 and 2021, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. This payable includes subsequent year's contributions due if the City terminates participation, as described in the last paragraph below.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

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This was the ninth year the City was a member of the PEP. The contribution for 2022 was \$79,449.

After completing one year of membership, members may withdraw on each anniversary date of the date they joined PEP, provided they give written notice to PEP 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligations to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to withdrawal.

For 2022, the City also has boiler and machinery insurance coverage in the amount of \$10,499,670 through PEP and crime policy insurance coverage in the amount of \$50,000 per employee theft through Cincinnati Insurance.

***Insurance***

The City has elected to provide employee hospital/medical, prescription, dental, vision and life insurance benefits through a self-insured program. Mutual Health Services serves as the third-party administrators who review and process medical, prescription claims on a self-funded basis and Guardian, on a fully insured basis handles the dental, vision and life claims which the City then pays after discounts are applied. An excess coverage insurance (stop loss) policy covers claims in excess of \$45,000 per employee and an aggregate of \$478,308 per year. The departments are charged an amount annually equal to the estimated costs for the year.

Incurred but not reported claims of \$13,763 have been accrued as a liability based on a review of January through February 2023 billings provided by the City Finance Department. The claims liability is based on the requirements of GASB Statement No. 30 which requires a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The estimate was not affected by incremental claims adjustment expenses and does not include other allocated or unallocated claims adjustment expenses. Changes in the funds claim liability amount in 2021 and 2022 were as follows:

	Balance at Beginning of Year	Current Year Claims	Claim Payments	Balance at End of Year
2021	\$18,129	\$447,519	\$447,519	\$18,129
2022	18,129	525,566	529,932	13,763

***Workers' Compensation***

Workers' compensation is provided by the State. The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

**City of Campbell, Ohio**  
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**Note 12 - Long-Term Obligations**

A schedule of changes in long-term obligations of the City during 2022 follows:

	Balance 12/31/21	Additions	Reductions	Balance 12/31/22	Amounts Due in One Year
<b>Governmental Activities</b>					
Net Pension Liability					
OPERS	\$1,038,598	\$0	(\$426,030)	\$612,568	\$0
OP&F	2,380,125	0	(220,134)	2,159,991	0
Total Net Pension Liability	3,418,723	0	(646,164)	2,772,559	0
Net OPEB Liability					
OP&F	369,920	9,041	0	378,961	0
<i>Other</i>					
Police and Fire Pension	360,699	0	(20,360)	340,339	21,234
Leases Payable	22,277	0	(5,979)	16,298	6,160
Financed Purchases from Direct Borrowings	278,348	0	(80,511)	197,837	64,291
Compensated Absences	258,065	113,971	(97,364)	274,672	109,393
<i>Total Other</i>	919,389	113,971	(204,214)	829,146	201,078
<b>Total Governmental Activities</b>	<b>4,708,032</b>	<b>123,012</b>	<b>(850,378)</b>	<b>3,980,666</b>	<b>201,078</b>
<b>Business-Type Activities</b>					
Net Pension Liability OPERS:					
Storm Water Management	8,315	0	(3,590)	4,725	0
<i>Other</i>					
Financed Purchases from Direct Borrowings	27,260	0	(27,260)	0	0
<b>Total Business-Type Activities</b>	<b>\$35,575</b>	<b>\$0</b>	<b>(\$30,850)</b>	<b>\$4,725</b>	<b>\$0</b>

The police and fire pension liability will be paid from the police and fire pension funds. Compensated absences will be paid from the following funds: the general fund and the street construction and maintenance and repair special revenue fund. There are no repayment schedules for the net pension/OPEB liabilities. However, employer pension/OPEB contributions are made from the following funds: the general fund, the street construction, maintenance and repair special revenue fund, and the storm water management enterprise fund. See Notes 14 and 15 for additional information related to the net pension/OPEB liabilities.

The City's overall legal debt margin was \$7,849,224 with an unvoted debt margin of \$4,111,498 at December 31, 2022. Principal and interest requirements to retire long-term obligations outstanding at December 31, 2022, are as follows:

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Governmental Activities:

	Police and Fire Pension Liability	
	Principal	Interest
2023	\$21,234	\$14,241
2024	22,147	13,329
2025	23,098	12,378
2026	24,090	11,386
2027	25,125	10,351
2028-2032	142,771	34,610
2033-2035	81,874	5,226
Total	<u>\$340,339</u>	<u>\$101,521</u>

**Financed Purchase** – The City has entered into financed purchase agreements for an International HV507 Gledhill truck and an International HV607 Henderson truck in the amount of \$329,156 being financed. The financed purchases will be paid from the street, construction, maintenance and repair special revenue fund.

Principal and interest requirements to retire financed purchases outstanding at December 31, 2022, are as follows:

	<i>From Direct Borrowings</i>	
	Financed Purchases	
Year	Principal	Interest
2023	\$64,291	\$5,051
2024	65,932	3,410
2025	67,614	1,729
Total	<u>\$197,837</u>	<u>\$10,190</u>

**Leases Payable** – The City has an outstanding agreement for a leased copier, being paid from the general fund. Due to the implementation of GASB Statement 87, this copier lease has met the criteria of leases thus requiring it to be recorded by the City. The future lease payments were discounted based on the interest rate implicit in the lease or using the City’s incremental borrowing rate. This discount is being amortized using the interest method over the life of the lease. A summary of the principal and interest amounts for the remaining leases is as follows:

	Governmental Activities	
Year	Principal	Interest
2023	\$6,160	\$405
2024	6,347	217
2025	3,791	38
	<u>\$16,298</u>	<u>\$660</u>

**City of Campbell, Ohio**  
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**Note 13 – Interfund Balances**

.Interfund balances at December 31, 2022, consist of the following:

	<u>Interfund Receivable</u>
<u>Interfund Payable</u>	<u>General</u>
<b>Governmental Funds</b>	
<b>Other Governmental Funds:</b>	
Clean Ohio Fund	\$67,771
Industrial Light Grant Fund	55,513
Trash Collection Fund	31,634
YMHA Fund	12,155
<b>Total</b>	<u><u>\$167,073</u></u>

The advances were made to cover qualifying expenditures in the various funds which will be reimbursed when the grant monies are received by the City.

**Note 14 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability (Asset) /Net OPEB Liability (Asset)***

The net pension liability (asset) and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the City’s proportionate share of each pension/OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan’s fiduciary net position. The net pension/OPEB liability (asset) calculations are dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City’s obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

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GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net pension/OPEB asset* or a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable*. The remainder of this note includes the required pension disclosures. See Note 15 for the required OPEB disclosures.

***Ohio Public Employees Retirement System (OPERS)***

Plan Description – City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

The City sold its water operations to Aqua Ohio in 2020 at which time Aqua Ohio offered full-time employment to the City's existing water employees. These employees had the option to elect whether or not to continue their OPERS contribution pursuant to ORC 145.02 (A) (2). Aqua Ohio agreed to reimburse the City's contribution percentage for those employees who elected to maintain their OPERS benefit. The City shall continue to administer OPERS benefits until these employees leave Aqua Ohio. This relationship is presented as a special funding situation within the accompanying financial statements.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

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Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

<b>Group A</b> Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	<b>Group B</b> 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	<b>Group C</b> Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests upon receipt of the initial benefit payment. The options for Public Safety and Law Enforcement permit early retirement under qualifying circumstances as early as age 48 with a reduced benefit.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3 percent. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions



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and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit. Effective January 1, 2022, the Combined Plan is no longer available for member selection.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>
<b>2022 Statutory Maximum Contribution Rates</b>	
Employer	14.0 %
Employee *	10.0 %
<b>2022 Actual Contribution Rates</b>	
Employer:	
Pension ****	14.0 %
Post-employment Health Care Benefits ****	<u>0.0</u>
Total Employer	<u>14.0 %</u>
Employee	<u>10.0 %</u>

\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

\*\*\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2022, the City's contractually required contribution was \$117,374 for the traditional plan and \$2,175 for the member-directed plan. Of these amounts, \$16,961 is reported as an intergovernmental payable for the traditional plan and \$314 for the member-directed plan. The Special Funding Situation's contractually required contribution was \$35,911. None of this amount is reported as an intergovernmental payable.

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***Ohio Police & Fire Pension Fund (OP&F)***

Plan Description – City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries under optional plans, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.0 percent of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.0 percent or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

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Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>Police</u>	<u>Firefighters</u>
<b>2022 Statutory Maximum Contribution Rates</b>		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
<b>2022 Actual Contribution Rates</b>		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	<u>0.50</u>	<u>0.50</u>
Total Employer	<u>19.50 %</u>	<u>24.00 %</u>
Employee	<u>12.25 %</u>	<u>12.25 %</u>

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$200,693 for 2022. Of this amount, \$33,664 is reported as an intergovernmental payable.

In addition to current contributions, the City pays installments on a specific liability the City incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2022, the specific liability of the City was \$340,339 payable in semi-annual payments through the year 2035.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability (asset) for OPERS was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2021, and was determined by rolling forward the total pension liability as of January 1, 2021, to December 31, 2021. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense of the City's defined benefit pension plans:

	<u>OPERS</u>		<u>OP&amp;F</u>	<u>Total</u>
	<u>Traditional Plan</u>	<u>Special Funding Situation</u>		
Proportion of the Net Pension Liability/Asset:				
Current Measurement Date	0.0054300%	0.0016650%	0.0345741%	
Prior Measurement Date	<u>0.0056150%</u>	<u>0.0014550%</u>	<u>0.0349141%</u>	
Change in Proportionate Share	<u>-0.0001850%</u>	<u>0.0002100%</u>	<u>-0.0003400%</u>	
Proportionate Share of the:				
Net Pension Liability	\$472,432	\$144,861	\$2,159,991	\$2,777,284
Pension Expense	(295,568)	48,651	(28,865)	(275,782)

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2022 pension expense for the member-directed defined contribution plan was \$1,554. The aggregate pension expense for all pension plans was a negative \$274,228 for 2022.

At December 31, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to defined benefit pensions from the following sources:

	OPERS		OP&F	Total
	Traditional Plan	Special Funding Situation		
<b>Deferred Outflows of Resources</b>				
Differences between expected and actual experience	\$24,084	\$7,385	\$62,281	\$93,750
Changes of assumptions	59,077	18,115	394,753	471,945
Changes in proportion and differences between City contributions and proportionate share of contributions	0	25,985	0	25,985
City contributions subsequent to the measurement date	117,374	35,911	200,693	353,978
<b>Total Deferred Outflows of Resources</b>	<b>\$200,535</b>	<b>\$87,396</b>	<b>\$657,727</b>	<b>\$945,658</b>
<b>Deferred Inflows of Resources</b>				
Differences between expected and actual experience	\$10,362	\$3,177	\$112,290	\$125,829
Net difference between projected and actual earnings on pension plan investments	561,941	172,308	566,316	1,300,565
Changes in proportion and differences between City contributions and proportionate share of contributions	79,667	14,713	284,623	379,003
<b>Total Deferred Inflows of Resources</b>	<b>\$651,970</b>	<b>\$190,198</b>	<b>\$963,229</b>	<b>\$1,805,397</b>

\$353,978 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability or increase to the net pension asset in 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS		OP&F	Total
	Traditional Plan	Special Funding Situation		
Year Ending December 31:				
2023	(\$147,423)	(\$18,971)	(\$129,608)	(\$296,002)
2024	(199,859)	(51,815)	(248,567)	(500,241)
2025	(132,135)	(40,517)	(108,871)	(281,523)
2026	(89,392)	(27,410)	(59,555)	(176,357)
2027	0	0	40,406	40,406
<b>Total</b>	<b>(\$568,809)</b>	<b>(\$138,713)</b>	<b>(\$506,195)</b>	<b>(\$1,213,717)</b>

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***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2021, using the following key actuarial assumptions and methods applied to all periods included in the measurement in accordance with the requirements of GASB 67. In 2021, the Board's actuarial consultants conducted an experience study for the period 2016 through 2020, comparing assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions, with the most notable being a reduction in the actuarially assumed rate of return from 7.2 percent down to 6.9 percent, for the defined benefit investments. Key actuarial assumptions and methods used in the latest actuarial valuation, prepared as of December 31, 2021, reflecting experience study results, are presented below:

	<u>OPERS Traditional Plan</u>	<u>OPERS Combined Plan</u>
Wage Inflation	2.75 percent	2.75 percent
Future Salary Increases, including inflation	2.75 to 10.75 percent including wage inflation	2.75 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3.0 percent, simple	3.0 percent, simple
Post-January 7, 2013 Retirees	3.0 percent, simple through 2022, then 2.05 percent, simple	3.0 percent, simple through 2022, then 2.05 percent, simple
Investment Rate of Return	6.9 percent	6.9 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

Key actuarial assumptions and methods used in the prior actuarial valuation, prepared as of December 31, 2020, are presented below:

	<u>OPERS Traditional Plan</u>	<u>OPERS Combined Plan</u>
Wage Inflation	3.25 percent	3.25 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	3.25 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3.0 percent, simple	3.0 percent, simple
Post-January 7, 2013 Retirees	0.5 percent, simple through 2021, then 2.15 percent, simple	0.5 percent, simple through 2021, then 2.15 percent, simple
Investment Rate of Return	7.2 percent	7.2 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

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For 2021, pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170 percent of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all these tables.

For 2020, pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all the above-described tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2021, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 15.3 percent for 2021.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric rates of return were provided by the Board's investment consultant. For each major class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2021, these best estimates are summarized below:

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Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	24.00%	1.03%
Domestic Equities	21.00	3.78
Real Estate	11.00	3.66
Private Equity	12.00	7.43
International Equities	23.00	4.88
Risk Parity	5.00	2.92
Other investments	4.00	2.85
Total	100.00%	4.21%

**Discount Rate** The discount rate used to measure the total pension liability for the current year was 6.9 percent for the traditional plan and the combined plan. The discount rate for the prior year was 7.2 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the traditional pension plan, combined plan and member-directed plan was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate** The following table presents the City's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 6.9 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (5.9 percent) or one-percentage-point higher (7.9 percent) than the current rate:

	1% Decrease (5.90%)	Discount Rate (6.90%)	1% Increase (7.90%)
<b>City's proportionate share of the net pension liability (asset)</b>			
OPERS Traditional Plan	\$1,245,588	\$472,432	(\$170,936)
Special Funding Situation	381,934	144,861	(52,414)

**Actuarial Assumptions – OP&F**

OP&F's total pension liability as of December 31, 2021, is based on the results of an actuarial valuation date of January 1, 2021, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered are: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

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Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2021, are presented below.

Valuation Date	January 1, 2021, with actuarial liabilities rolled forward to December 31, 2021
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	7.5 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent per annum, compounded annually, consisting of Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	2.2 percent simple per year

In February 2022, the OP&F Board adopted a change in the investment rate of return, changing it from 8 percent for the 2020 measurement period to 7.5 percent for the 2021 measurement period.

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five-year period ended December 31, 2016.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2021, are summarized below:



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Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and Cash Equivalents	0.00 %	0.00 %
Domestic Equity	21.00	3.60
Non-US Equity	14.00	4.40
Private Markets	8.00	6.80
Core Fixed Income *	23.00	1.10
High Yield Fixed Income	7.00	3.00
Private Credit	5.00	4.50
U.S. Inflation Linked Bonds*	17.00	0.80
Midstream Energy Infrastructure	5.00	5.00
Real Assets	8.00	5.90
Gold	5.00	2.40
Private Real Estate	12.00	4.80
Total	125.00 %	

Note: Assumptions are geometric.

\* levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** For 2021, the total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return of 7.50 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)
City's proportionate share of the net pension liability	\$3,203,235	\$2,159,991	\$1,291,224

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**Note 15 - Defined Benefit OPEB Plans**

See Note 14 for a description of the net OPEB liability (asset).

***Ohio Public Employees Retirement System (OPERS)***

Plan Description – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement (HRA) to qualifying benefit recipients of both the traditional pension and the combined plans. Currently, Medicare-eligible retirees are able to select medical and prescription drug plans from a range of options and may elect optional vision and dental plans. Retirees and eligible dependents enrolled in Medicare Parts A and B have the option to enroll in a Medicare supplemental plan with the assistance of the OPERS Medicare Connector. The OPERS Medicare Connector is a relationship with a vendor selected by OPERS to assist retirees, spouses and dependents with selecting a medical and pharmacy plan. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are deposited into an HRA. For non-Medicare retirees and eligible dependents, OPERS sponsors medical and prescription coverage through a professionally managed self-insured plan. An allowance to offset a portion of the monthly premium is offered to retirees and eligible dependents. The allowance is based on the retiree's years of service and age when they first enrolled in OPERS coverage.

OPERS provides a monthly allowance for health care coverage for eligible retirees and their eligible dependents. The base allowance is determined by OPERS. For those retiring on or after January 1, 2015, the allowance has been determined by applying a percentage to the base allowance. The percentage applied is based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51 percent and 90 percent of the base allowance. Those who retired prior to January 1, 2015, will have an allowance of at least 75 percent of the base allowance.

The health care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60. Members in Group A are eligible for coverage at any age with 30 or more years of qualifying service. Members in Group B are eligible at any age with 32 years of qualifying service, or at age 52 with 31 years of qualifying service. Members in Group C are eligible for coverage with 32 years of qualifying service and a minimum age of 55. Current retirees eligible (or who became eligible prior to January 1, 2022) to participate in the OPERS health care program will continue to be eligible after January 1,

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2022. Eligibility requirements change for those retiring after January 1, 2022, with differing eligibility requirements for Medicare retirees and non-Medicare retirees. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Annual Comprehensive Financial Report referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

**Funding Policy** - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2022, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2022, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2022 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$621 for 2022. Of this amount, \$90 is reported as an intergovernmental payable.

***Ohio Police & Fire Pension Fund (OP&F)***

**Plan Description** – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

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Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

**Funding Policy** – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2022, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$5,009 for 2022. Of this amount, \$844 is reported as an intergovernmental payable.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2020, rolled forward to the measurement date of December 31, 2021, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2021, and was determined by rolling forward the total OPEB liability as of January 1, 2021, to December 31, 2021. The City's proportion of the net OPEB liability (asset) was based on the City's share of contributions to the retirement plan relative

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to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS		OP&F	
	Traditional Plan	Special Funding Situation		
Proportion of the Net OPEB Liability/Asset:				
Current Measurement Date	0.0051110%	0.0015500%	0.0345741%	
Prior Measurement Date	0.0052990%	0.0013550%	0.0349141%	
Change in Proportionate Share	<u>-0.0001880%</u>	<u>0.0001950%</u>	<u>-0.0003400%</u>	
				<u>Total</u>
Proportionate Share of the:				
Net OPEB Liability	\$0	\$0	\$378,961	\$378,961
Net OPEB Asset	(\$160,084)	(\$48,548)	\$0	(\$208,632)
OPEB Expense	(\$252,056)	(\$4,129)	\$2,356	(\$253,829)

At December 31, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS		OP&F	Total
	Traditional Plan	Special Funding Situation		
<b>Deferred Outflows of Resources</b>				
Differences between expected and actual experience	\$0	\$0	\$17,239	\$17,239
Changes of assumptions	0	0	167,740	167,740
Changes in proportion and differences between City contributions and proportionate share of contributions	0	3,282	0	3,282
City contributions subsequent to the measurement date	621	0	5,009	5,630
Total Deferred Outflows of Resources	<u>\$621</u>	<u>\$3,282</u>	<u>\$189,988</u>	<u>\$193,891</u>
<b>Deferred Inflows of Resources</b>				
Differences between expected and actual experience	\$24,282	\$7,364	\$50,085	\$81,731
Changes of assumptions	64,800	19,652	44,014	128,466
Net difference between projected and actual earnings on OPEB plan investments	76,317	23,145	34,233	133,695
Changes in proportion and differences between City contributions and proportionate share of contributions	40,598	10,293	93,636	144,527
Total Deferred Inflows of Resources	<u>\$205,997</u>	<u>\$60,454</u>	<u>\$221,968</u>	<u>\$488,419</u>

\$5,630 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or an increase in the net OPEB asset in 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

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Year Ending December 31:	OPERS		OP&F	Total
	Traditional Plan	Special Funding Situation		
2023	(\$141,799)	(\$39,163)	(\$13,037)	(\$193,999)
2024	(36,563)	(9,629)	(18,119)	(64,311)
2025	(16,675)	(5,057)	(13,156)	(34,888)
2026	(10,960)	(3,323)	(3,116)	(17,399)
2027	0	0	4,018	4,018
Thereafter	0	0	6,421	6,421
Total	<u>(\$205,997)</u>	<u>(\$57,172)</u>	<u>(\$36,989)</u>	<u>(\$300,158)</u>

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. In 2021, the Board's actuarial consultants conducted an experience study for the period 2016 through 2020, comparing historical assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions. The actuarial valuation used for 2021 compared to those used for 2020 are as follows:

	December 31, 2021	December 31, 2020
Wage Inflation	2.75 percent	3.25 percent
Projected Salary Increases,	2.75 to 10.75 percent	3.25 to 10.75 percent
	including wage inflation	including wage inflation
Single Discount Rate	6.00 percent	6.00 percent
Investment Rate of Return	6.00 percent	6.00 percent
Municipal Bond Rate	1.84 percent	2.00 percent
Health Care Cost Trend Rate	5.5 percent, initial	8.5 percent, initial
	3.50 percent, ultimate in 2034	3.50 percent, ultimate in 2035
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

For 2021, pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170 percent of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

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For 2020, pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above-described tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2021, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, if any contributions are made into the plans, the contributions are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made. Health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was 14.3 percent for 2021.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2021, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	34.00%	0.91%
Domestic Equities	25.00	3.78
Real Estate Investment Trust	7.00	3.71
International Equities	25.00	4.88
Risk Parity	2.00	2.92
Other investments	7.00	1.93
Total	100.00%	3.45%

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*For The Year Ended December 31, 2022*

**Discount Rate** A single discount rate of 6.0 percent was used to measure the OPEB liability on the measurement date of December 31, 2021. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 1.84 percent (Fidelity Index's "20-Year Municipal GO AA Index"). The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2121. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2121, the duration of the projection period through which projected health care payments are fully funded.

**Sensitivity of the City's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate** The following table presents the City's proportionate share of the net OPEB asset calculated using the single discount rate of 6.00 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (5.00 percent) or one-percentage-point higher (7.00 percent) than the current rate:

	1% Decrease (5.00%)	Current Discount Rate (6.00%)	1% Increase (7.00%)
City's proportionate share of the net OPEB asset:			
OPERS Traditional Plan	(\$94,145)	(\$160,084)	(\$214,815)
OPERS Special Funding Situation	(\$28,551)	(\$48,548)	(\$65,147)

**Sensitivity of the City's Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate** Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2022 is 5.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.



**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
*For The Year Ended December 31, 2022*

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB asset:			
OPERS Traditional Plan	(\$161,814)	(\$160,084)	(\$158,032)
OPERS Special Funding Situation	(\$49,073)	(\$48,548)	(\$47,926)

***Actuarial Assumptions – OP&F***

OP&F's total OPEB liability as of December 31, 2021, is based on the results of an actuarial valuation date of January 1, 2021, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2021, with actuarial liabilities rolled forward to December 31, 2021
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	7.5 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent
Blended discount rate:	
Current measurement date	2.84 percent
Prior measurement date	2.96 percent
Cost of Living Adjustments	2.2 percent simple per year

In February 2022, the OP&F Board adopted a change in the investment rate of return, changing it from 8 percent for the 2020 measurement period to 7.5 percent for the 2021 measurement period.

**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
*For The Year Ended December 31, 2022*

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Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016.

The OP&F health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 14.

**Discount Rate** For 2021, the total OPEB liability was calculated using the discount rate of 2.84 percent. For 2020, the total OPEB liability was calculated using the discount rate of 2.96 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 7.5 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 2.05 percent at December 31, 2021, and 2.12 percent at December 31, 2020, was blended with the long-term rate of 7.5 percent for 2021 and 8 percent for 2020, which resulted in a blended discount rate of 2.84 percent for 2021 and 2.96 percent for 2020. The municipal bond rate was determined using the Bond Buyers General Obligation 20-year Municipal Bond Index Rate. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2037. The long-term expected rate of return on health care investments was applied to projected costs through 2037, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate** Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 2.84 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.84 percent), or one percentage point higher (3.84 percent) than the current rate.

**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
*For The Year Ended December 31, 2022*

	1% Decrease (1.84%)	Current Discount Rate (2.84%)	1% Increase (3.84%)
City's proportionate share of the net OPEB liability	\$476,364	\$378,961	\$298,898

**Note 16 – Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At the year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

<b>Governmental Funds</b>		<b>Proprietary Funds</b>	
General Fund	\$22,200	Storm Water Management	<u>\$4,600</u>
Street Construction, Maintenance and Repair	4,323		
Infrastructure/Equipment Improvement	23,175		
Other Governmental Funds	<u>50,931</u>		
Total Governmental Funds	<u>\$100,629</u>		

\$280,404 in contracts payable have been capitalized for governmental activities.

**Note 17 – Jointly Governed Organizations**

***Eastgate Regional Council of Governments***

The Eastgate Regional Council of Governments (ERCG) is a jointly governed organization that is committed to fostering cooperative regional efforts in the planning, programming and implementation of public sector activities. ERCG has thirty-six participating members. These include representatives from Ashtabula County, Mahoning County and Trumbull County, township trustees and officials from participating cities and villages. The operation of ERCG is controlled by a general policy board which consists of a representative from each participant. Funding comes from each of the participants. For 2022, the City contributed \$4,373 to the Eastgate Regional Council of Governments. For more information contact John R. Getchey, executive director, at 5121 Mahoning Avenue, Youngstown, Ohio 44515.

***Regional Income Tax Agency***

The Regional Income Tax Agency (RITA) is a regional council of governments formed to establish a central collection facility for the purpose of administering the income tax laws of the members and for the purpose of collection income taxes on behalf of each member. RITA currently has approximately 350 members in the council of governments. Each member has one representative to the council of governments and is entitled to one vote on items under consideration. RITA is administered by a nine-member board of trustees elected by the members of the council of governments. The board exercises total control over RITA's operation including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the council. For 2022, the City paid RITA \$61,852 for income tax collection services.

**City of Campbell, Ohio**  
*Notes to the Basic Financial Statements*  
*For The Year Ended December 31, 2022*

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**Note 18 – Change in Accounting Principle**

For 2022, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases* and related guidance from (GASB) Implementation Guide No. 2019-3, *Leases*. The City also implemented GASB Statement No. 91, *Conduit Debt Obligations*, GASB Statement No. 92, *Omnibus 2020*, GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, and *Implementation Guide No. 2020-1*.

GASB Statement 87 enhances the relevance and consistency of information of the government's leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right to use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. These changes were incorporated in the City's 2022 financial statements. The City recognized \$22,277 in governmental activities at January 1, 2022 which was offset by the intangible asset, right to use lease - equipment.

GASB 91 clarifies the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures.

GASB 97, among other items, requires that a Section 457 plan be classified as either a pension plan or an other employee benefit plan depending on whether the plan meets the definition of a pension plan.

The changes for GASB 87, GASB 91 and GASB 97 were incorporated in the City's 2022 financial statements; however, there was no effect on beginning net position/fund balance.

**Note 19 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021 while the national state of emergency continues. During 2022, the City received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. The impact on the City's future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.

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## Required Supplementary Information

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**City of Campbell, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the*  
*Net Pension Liability*  
*Ohio Public Employees Retirement System - Traditional Plan*  
*Last Nine Years (1)*

	2022	2021	2020	2019
<b><u>City Contributions:</u></b>				
City's Proportion of the Net Pension Liability	0.0054300%	0.0056150%	0.0068397%	0.0087140%
City's Proportionate Share of the Net Pension Liability	\$472,432	\$831,459	\$1,351,903	\$2,386,588
City's Covered Payroll	\$788,036	\$785,543	\$1,210,886	\$1,086,864
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	59.95%	105.85%	111.65%	219.58%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	92.62%	86.88%	82.17%	74.70%
<b><u>Special Funding Situation:</u></b>				
Special Funding Situation's Proportion of the Net Pension Liability	0.0016650%	0.0014550%	0.0017723%	
Special Funding Situation's Proportionate Share of the Net Pension Liability	\$144,861	\$215,454	\$350,316	

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information.

2018	2017	2016	2015	2014
0.0088080%	0.0091770%	0.0089730%	0.0089480%	0.0089480%
\$1,381,805	\$2,083,942	\$1,554,235	\$1,079,229	\$1,054,853
\$1,164,038	\$1,186,417	\$1,116,807	\$1,096,975	\$1,015,953
118.71%	175.65%	139.17%	98.38%	103.83%
84.66%	77.25%	81.08%	86.45%	86.36%

**City of Campbell, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the*  
*Net OPEB (Asset) Liability*  
*Ohio Public Employees Retirement System - OPEB Plan*  
*Last Six Years (1)*

	2022	2021	2020
<b><u>City Contributions:</u></b>			
City's Proportion of the Net OPEB (Asset) Liability	0.0051110%	0.0052990%	0.0064426%
City's Proportionate Share of the Net OPEB (Asset) Liability	(\$160,084)	(\$94,406)	\$889,883
City's Covered Payroll	\$797,036	\$796,168	\$1,224,811
City's Proportionate Share of the Net OPEB (Asset) Liability as a Percentage of its Covered Payroll	-20.08%	-11.86%	72.65%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	128.23%	115.57%	47.80%

**Special Funding Situation:**

Special Funding Situation's Proportion of the Net OPEB (Asset) Liability	0.0015500%	0.0013550%	0.0016694%
Special Funding Situation's Proportionate Share of the Net OPEB (Asset) Liability	(\$48,548)	(\$24,140)	\$230,593

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information.



2019	2018	2017
0.0081970%	0.0083100%	0.0086800%
\$1,068,695	\$902,406	\$876,709
\$1,095,564	\$1,176,788	\$1,200,417
97.55%	76.68%	73.03%
46.33%	54.14%	54.04%

**City of Campbell, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the*  
*Net Pension Liability*  
*Ohio Police and Fire Pension Fund*  
*Last Nine Years (1)*

	2022	2021	2020	2019
City's Proportion of the Net Pension Liability	0.0345741%	0.0349141%	0.0363425%	0.0416770%
City's Proportionate Share of the Net Pension Liability	\$2,159,991	\$2,380,125	\$2,448,224	\$3,401,946
City's Covered Payroll	\$927,017	\$899,300	\$907,426	\$1,087,581
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	233.00%	264.66%	269.80%	312.80%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.03%	70.65%	69.89%	63.07%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information.

2018	2017	2016	2015	2014
0.0419890%	0.0450930%	0.0512280%	0.0494442%	0.0494442%
\$2,577,053	\$2,856,145	\$3,295,533	\$2,561,416	\$2,408,088
\$867,749	\$1,038,992	\$1,103,029	\$1,039,018	\$939,933
296.98%	274.90%	298.77%	246.52%	256.20%
70.91%	68.36%	66.77%	71.71%	73.00%

**City of Campbell, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the*  
*Net OPEB Liability*  
*Ohio Police and Fire Pension Fund*  
*Last Six Years (1)*

	2022	2021	2020
City's Proportion of the Net OPEB Liability	0.0345741%	0.0349141%	0.0363425%
City's Proportionate Share of the Net OPEB Liability	\$378,961	\$369,920	\$358,982
City's Covered Payroll	\$927,017	\$899,300	\$907,426
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	40.88%	41.13%	39.56%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	46.90%	45.50%	47.08%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information.

2019	2018	2017
0.0416770%	0.0419890%	0.0450930%
\$379,533	\$2,379,038	\$2,140,463
\$1,087,581	\$867,749	\$1,038,992
34.90%	274.16%	206.01%
46.57%	14.13%	15.96%

**City of Campbell, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Contributions*  
*Ohio Public Employees Retirement System*  
*Last Ten Years*

	2022	2021	2020	2019
<b><u>City Contributions:</u></b>				
<b>Net Pension Liability - Traditional Plan</b>				
Contractually Required Contribution	\$117,374	\$110,325	\$109,976	\$169,524
Contributions in Relation to the Contractually Required Contribution	<u>(117,374)</u>	<u>(110,325)</u>	<u>(109,976)</u>	<u>(169,524)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$838,386	\$788,036	\$785,543	\$1,210,886
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability - OPEB Plan (1)</b>				
Contractually Required Contribution	\$621	\$360	\$425	\$557
Contributions in Relation to the Contractually Required Contribution	<u>(621)</u>	<u>(360)</u>	<u>(425)</u>	<u>(557)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll (2)	\$853,911	\$797,036	\$796,168	\$1,224,811
OPEB Contributions as a Percentage of Covered Payroll	<u>0.07%</u>	<u>0.05%</u>	<u>0.05%</u>	<u>0.05%</u>
<b><u>Special Funding Situation:</u></b>				
<b>Net Pension Liability - Traditional Plan</b>				
Contractually Required Contribution	\$35,911	\$33,829	\$28,686	
Contributions in Relation to the Contractually Required Contribution	<u>(35,911)</u>	<u>(33,829)</u>	<u>(28,686)</u>	
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	
Special Funding Situation Covered Payroll	\$256,507	\$241,636	\$204,900	
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	
<b>Net OPEB Liability - OPEB Plan (2)</b>				
Contractually Required Contribution	\$0	\$0	\$0	
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	
Special Funding Situation Covered Payroll (2)	\$256,507	\$241,636	\$204,900	
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	

(1) Information prior to 2016 is not available for the OPEB plan.

(2) The OPEB plan includes the members from the traditional plan and the member directed plan.  
The member directed pension plan is a defined contribution pension plan; therefore,  
the pension side is not included above.

See accompanying notes to the required supplementary information.

2018	2017	2016	2015	2014	2013
\$152,161	\$151,325	\$142,370	\$134,017	\$131,637	\$132,074
(152,161)	(151,325)	(142,370)	(134,017)	(131,637)	(132,074)
\$0	\$0	\$0	\$0	\$0	\$0
\$1,086,864	\$1,164,038	\$1,186,417	\$1,116,807	\$1,096,975	\$1,015,953
14.00%	13.00%	12.00%	12.00%	12.00%	13.00%
\$348	\$12,150	\$24,288			
(348)	(12,150)	(24,288)			
\$0	\$0	\$0			
\$1,095,564	\$1,176,788	\$1,200,417			
0.03%	1.03%	2.02%			

**City of Campbell, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Contributions*  
*Ohio Police and Fire Pension Fund*  
*Last Ten Years*

	2022	2021	2020	2019	2018
<b>Net Pension Liability</b>					
Contractually Required Contribution	\$200,693	\$186,355	\$180,459	\$182,661	\$218,667
Contributions in Relation to the Contractually Required Contribution	<u>(200,693)</u>	<u>(186,355)</u>	<u>(180,459)</u>	<u>(182,661)</u>	<u>(218,667)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll (1)	\$1,001,899	\$927,017	\$899,300	\$907,426	\$1,087,581
Pension Contributions as a Percentage of Covered Payroll	<u>20.03%</u>	<u>20.10%</u>	<u>20.07%</u>	<u>20.13%</u>	<u>20.11%</u>
<b>Net OPEB Liability</b>					
Contractually Required Contribution	\$5,009	\$4,635	\$4,497	\$4,537	\$5,438
Contributions in Relation to the Contractually Required Contribution	<u>(5,009)</u>	<u>(4,635)</u>	<u>(4,497)</u>	<u>(4,537)</u>	<u>(5,438)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>
Total Contributions as a Percentage of Covered Payroll	<u>20.53%</u>	<u>20.60%</u>	<u>20.57%</u>	<u>20.63%</u>	<u>20.61%</u>

(1) The City's Covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information.



<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
\$174,428	\$207,576	\$219,051	\$206,921	\$159,354
<u>(174,428)</u>	<u>(207,576)</u>	<u>(219,051)</u>	<u>(206,921)</u>	<u>(159,354)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$867,749	\$1,038,992	\$1,103,029	\$1,039,018	\$939,933
<u>20.10%</u>	<u>19.98%</u>	<u>19.86%</u>	<u>19.92%</u>	<u>16.95%</u>
\$4,339	\$5,195	\$5,515	\$5,195	\$33,994
<u>(4,339)</u>	<u>(5,195)</u>	<u>(5,515)</u>	<u>(5,195)</u>	<u>(33,994)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>3.62%</u>
<u>20.60%</u>	<u>20.48%</u>	<u>20.36%</u>	<u>20.42%</u>	<u>20.57%</u>

**City of Campbell, Ohio**  
*Notes to the Required Supplementary Information*  
For the year ended December 31, 2022

**Changes in Assumptions – OPERS Pension– Traditional Plan**

Amounts reported beginning in 2022 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in prior years are presented below:

	2022	2019	2018 and 2017	2016 and prior
Wage Inflation	2.75 percent	3.25 percent	3.25 percent	3.75 percent
Future Salary Increases	2.75 to 10.75 percent including wage inflation	3.25 to 10.75 percent including wage inflation	3.25 to 10.75 percent including wage inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:				
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	see below	see below	see below	see below
Investment Rate of Return	6.9 percent	7.2 percent	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age	Individual Entry Age	Individual Entry Age

The assumptions related to COLA or Ad Hoc COLA for Post-January 7, 2013, Retirees are as follows:

COLA or Ad Hoc COLA, Post-January 7, 2013 Retirees:

2022	3.0 percent, simple through 2022 then 2.05 percent, simple
2021	0.5 percent, simple through 2021 then 2.15 percent, simple
2020	1.4 percent, simple through 2020 then 2.15 percent, simple
2017 through 2019	3.0 percent, simple through 2018 then 2.15 percent, simple
2016 and prior	3.0 percent, simple through 2018 then 2.80 percent, simple 5.50 to 5.00 percent

Amounts reported beginning in 2022 use pre-retirement mortality rates based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170 percent of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all these tables.

Amounts reported beginning in 2017 use pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015

**City of Campbell, Ohio**  
*Notes to the Required Supplementary Information*  
For the year ended December 31, 2022

and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

**Changes in Assumptions – OPERS Pension – Combined Plan**

	2022	2019	2018
Wage Inflation	2.75 percent	3.25 percent	3.25 percent
Future Salary Increases	2.75 to 8.25 percent including wage inflation	3.25 to 8.25 percent including wage inflation	3.25 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:			
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	see below	see below	see below
Investment Rate of Return	6.9 percent	7.2 percent	7.5 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age	Individual Entry Age

For 2022, 2021 and 2020, the Combined Plan had the same change in COLA or Ad Hoc COLA for Post-January 2, 2013, retirees as the Traditional Plan.

**Changes in Assumptions – OP&F Pension**

Amounts reported beginning in 2018 incorporate changes in assumptions used by OP&F in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2017 and prior are presented below:

**City of Campbell, Ohio**  
*Notes to the Required Supplementary Information*  
*For the year ended December 31, 2022*

	Beginning in 2018	2017 and Prior
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.0 percent	8.25 percent
Projected Salary Increases	3.75 percent to 10.5 percent	4.25 percent to 11 percent
Payroll Growth	3.25 percent per annum, compounded annually, consisting of Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent	Inflation rate of 3.25 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	2.2 percent simple for increases based on the lesser of the increase in CPI and 3 percent	3.00 percent simple; 2.6 percent simple for increases based on the lesser of the increase in CPI and 3 percent

For 2022, the OP&F Board adopted a change in the investment rate of return, changing it from 8 percent for 2018 through 2021 to 7.5 percent for 2022.

Amounts reported beginning in 2018 use valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck/Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Amounts reported beginning in 2018 use valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck/Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

Amounts reported for 2017 and prior use valuation, rates of death were based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

**City of Campbell, Ohio**  
*Notes to the Required Supplementary Information*  
*For the year ended December 31, 2022*

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**Changes in Assumptions – OPERS OPEB**

Wage Inflation:	
2022	2.75 percent
2021 and prior	3.25 percent
Projected Salary Increases (including wage inflation):	
2022	2.75 to 10.75 percent
2021 and prior	3.25 to 10.75 percent
Investment Return Assumption:	
Beginning in 2019	6.00 percent
2018	6.50 percent
Municipal Bond Rate:	
2022	1.84 percent
2021	2.00 percent
2020	2.75 percent
2019	3.71 percent
2018	3.31 percent
Single Discount Rate:	
2022	6.00 percent
2021	6.00 percent
2020	3.16 percent
2019	3.96 percent
2018	3.85 percent
Health Care Cost Trend Rate:	
2022	5.5 percent, initial 3.5 percent, ultimate in 2034
2021	8.5 percent, initial 3.5 percent, ultimate in 2035
2020	10.5 percent, initial 3.5 percent, ultimate in 2030
2019	10.0 percent, initial 3.25 percent, ultimate in 2029
2018	7.5 percent, initial 3.25 percent, ultimate in 2028

**Changes in Assumptions – OP&F OPEB**

Blended Discount Rate:	
2022	2.84 percent
2021	2.96 percent
2020	3.56 percent
2019	4.66 percent
2018	3.24 percent

For 2022, the OP&F Board adopted a change in the investment rate of return, changing it from 8 percent for 2018 through 2021 to 7.5 percent for 2022.

**City of Campbell, Ohio**  
*Notes to the Required Supplementary Information*  
*For the year ended December 31, 2022*

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**Changes in Benefit Terms – OPERS OPEB**

On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes are effective January 1, 2022, and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in 2021.

**Changes in Benefit Terms – OP&F OPEB**

For 2019, OP&F recognized a change in benefit terms. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements. This new model replaced the self-insured health care plan used in prior years.

# OHIO AUDITOR OF STATE KEITH FABER



65 East State Street  
Columbus, Ohio 43215  
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800-282-0370

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Campbell  
Mahoning County  
351 Tenney Avenue  
Campbell, Ohio 44405

To the Members of Council:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Campbell, Mahoning County, (the City) as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated January 6, 2025.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

January 6, 2025



# CITY OF CAMPBELL

MAYOR BRYAN TEDESCO

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## OFFICE OF THE MAYOR

351 Tenney Avenue Campbell, Ohio 44405

Phone: (330) 755-1451 Fax: (330) 750-2980

Judith Clement - Director of Administration Sharron Piccione - Administrative Assistant

### SUMMARY SCHEUDLE OF PRIOR AUDIT FINDINGS

DECEMBER 31, 2022

Finding Number	Finding Summary	Status
2021-001	Ohio Rev. Code § 5705.41(b), budgetary expenditures exceeded appropriations.	Fully corrected.
2021-002	Transaction not posted to the system in a timely manner.	Fully corrected.
2021-003	Ohio Rev. Code § 5705.39, appropriations exceeding estimated resources.	Fully corrected.

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# OHIO AUDITOR OF STATE KEITH FABER



**CITY OF CAMPBELL**

**MAHONING COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 2/13/2025**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)