

**CALDWELL EXEMPTED VILLAGE SCHOOL DISTRICT  
NOBLE COUNTY**

**SINGLE AUDIT  
FOR THE FISCAL YEAR ENDED JUNE 30, 2024**



**GUEYE & ASSOCIATES, CPA, INC.**

2246 S. Hamilton Rd.  
Suite 102  
Columbus, OH 43232

Tel: 614-342-0297  
Fax: 614-423-6615  
[www.gueyecpa.com](http://www.gueyecpa.com)





65 East State Street  
Columbus, Ohio 43215  
[ContactUs@ohioauditor.gov](mailto:ContactUs@ohioauditor.gov)  
800-282-0370

Board of Education  
Caldwell Exempted Village School District  
516 Fairground Street  
Caldwell, Ohio 43724

We have reviewed the *Independent Auditor's Report* of Caldwell Exempted Village School District, Noble County, prepared by Gueye & Associates, CPA, for the audit period July 1, 2023 through June 30, 2024. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Caldwell Exempted Village School District is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

**June 11, 2025**

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**CALDWELL EXEMPTED VILLAGE SCHOOL DISTRICT  
NOBLE COUNTY**

**JUNE 30, 2024**

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**CALDWELL EXEMPTED VILLAGE SCHOOL DISTRICT  
NOBLE COUNTY**

**JUNE 30, 2024**

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# GUEYE & ASSOCIATES, CPA, INC.

2246 S. Hamilton Rd  
Suite 102  
Columbus, Ohio 43232

Tel: 614-342-0297  
Fax: 614-423-6615  
[www.gueyecpa.com](http://www.gueyecpa.com)

## INDEPENDENT AUDITOR'S REPORT

Caldwell Exempted Village School District  
Noble County  
516 Fairground Street  
Caldwell, Ohio 43724

To the Board of Education:

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Caldwell Exempted Village School District, Noble County, Ohio (the District), as of and for the fiscal year ended June 30, 2024 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Caldwell Exempted Village School District, Noble County, Ohio as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General fund, for the fiscal year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, and Schedules of Net Pension and Other Post-Employment Benefit Liabilities and Pension and Other Post-Employment Benefit Contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted to opine on the financial statements as a whole that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is (are) presented for purposes of additional analysis and is not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied to the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this Schedule is fairly stated in all material respects in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 28, 2025, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Columbus, Ohio  
February 28, 2025

Caldwell Exempted Village School District, Ohio  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2024  
Unaudited

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The discussion and analysis of the Caldwell Exempted Village School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2024. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

## **Financial Highlights**

Key financial highlights for fiscal year 2024 are as follows:

- Net position of governmental activities decreased \$2,538,929.
- During the fiscal year, the School District entered into agreements for major construction for a new field house, football field, track, and building improvements. The Tribe Athletic Complex Field and Track project is funded through donations from the Tribe Athletic Complex Inc. Foundation, existing School District funds, and the issuance of a \$3.4 million lease purchased agreement during fiscal year 2024.

## **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Caldwell Exempted Village School District as a financial whole, an entire operating entity. The statements then proceed to present a detailed outline of specific financial activities and conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's General Fund with all other non-major funds presented in total in one column.

## **Government-Wide Financial Statements**

### *Statement of Net Position and the Statement of Activities*

While these documents contain information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during the 2024 fiscal year?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

Caldwell Exempted Village School District, Ohio  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2024  
Unaudited

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These two statements report the School District's net position and changes in the net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and the Statement of Activities, all of the School District's programs and services are reported as Governmental Activities including instruction, support services, operation of non-instructional services, extracurricular activities, and interest.

### ***Reporting the School District's Most Significant Funds***

#### *Fund Financial Statements*

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The analysis of the School District's major fund begins on page 10. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund and the Building Capital Projects Fund.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

***Proprietary Funds*** Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match. The School District's only fund of this type is the Self-Insurance Internal Service Fund. However, the activity of this fund is combined with the Governmental Activities on the entity wide financial statements.

### **The School District as a Whole**

Recall that the Statement of Net Position provides the perspective of the School District as a whole.

Table 1 provides a summary of the School District's net position for fiscal year 2024 compared to fiscal year 2023:

Caldwell Exempted Village School District, Ohio  
 Management's Discussion and Analysis  
 For the Fiscal Year Ended June 30, 2024  
 Unaudited

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Table 1 - Net Position

	Governmental Activities		
	2024	2023	Change
<b>Assets</b>			
Current and Other Assets	\$18,444,171	\$16,129,413	\$2,314,758
Capital Assets, Net	6,716,668	6,566,523	150,145
<i>Total Assets</i>	<i>25,160,839</i>	<i>22,695,936</i>	<i>2,464,903</i>
<b>Deferred Outflows of Resources</b>			
Pension	2,758,494	2,773,818	(15,324)
OPEB	493,378	354,768	138,610
<i>Total Deferred Outflows of Resources</i>	<i>3,251,872</i>	<i>3,128,586</i>	<i>123,286</i>
<b>Liabilities</b>			
Current and Other Liabilities	1,936,839	1,793,027	143,812
Long-term Liabilities:			
Due Within One Year	325,917	108,068	217,849
Due in More than One Year:			
Net Pension Liability	9,943,063	9,536,476	406,587
Net OPEB Liability	719,953	601,593	118,360
Other Amounts	4,140,828	992,377	3,148,451
<i>Total Liabilities</i>	<i>17,066,600</i>	<i>13,031,541</i>	<i>4,035,059</i>
<b>Deferred Inflows of Resources</b>			
Property Taxes	5,391,967	3,842,186	1,549,781
Pension	553,279	796,006	(242,727)
OPEB	1,154,198	1,369,193	(214,995)
<i>Total Deferred Inflows of Resources</i>	<i>7,099,444</i>	<i>6,007,385</i>	<i>1,092,059</i>
<b>Net Position</b>			
Net Investment in Capital Assets	6,032,466	5,889,051	143,415
Restricted	821,110	320,624	500,486
Unrestricted (Deficit)	(2,606,909)	575,921	(3,182,830)
<i>Total Net Position</i>	<i>\$4,246,667</i>	<i>\$6,785,596</i>	<i>(\$2,538,929)</i>

The net pension liability is the largest single liability reported by the School District at June 30, 2024. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Caldwell Exempted Village School District, Ohio  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2024  
Unaudited

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Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Total assets increased, primarily due to an increase in cash and cash equivalents related to the issuance of a financed purchase agreement of which the proceeds remained largely unspent at fiscal year end. These unspent proceeds will ultimately be spent as the football field turf and track project is completed. Capital assets increased related to additions to building and improvements; various equipment; and construction in process for various facilities updates and portions of the Athletic Tribe Athletic complex. The increase in total assets was offset by a decrease in intergovernmental receivables related to a reduction in the federal funding for Elementary and Secondary School Emergency Relief receivables.

Deferred outflows of resources decreased, due to changes of assumptions, and the net difference between projected and actual earnings on pension plan investments related to the School District's proportionate share of the net pension liability.

Total liabilities increased due to the changes in the other long-term liabilities, net pension, and OPEB liability. Other long-term liabilities increased due to the issuance of a financed purchase agreement to fund the Tribe Athletic Complex Track and Field project and capital improvements at each School District building. The net pension/OPEB liability net increase represents the School District's proportionate share of the STRS and SERS underpayment of benefits. Changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension/OPEB liability.

Total deferred inflows of resources increased. This increase was the result of two factors; an increase in deferred inflows of resources for property due to a decrease in the amount available as advance and a decrease in deferred inflows of resources related to pension and OPEB due to changes in assumptions.

**Caldwell Exempted Village School District, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2024**  
**Unaudited**

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Table 2 shows the changes in net position for fiscal year 2024 compared to fiscal year 2023:

Table 2 - Changes in Net Position

	Governmental Activities		
	2024	2023	Change
<b>Revenues</b>			
Program Revenues:			
Charges for Services and Sales	\$554,188	\$361,985	\$192,203
Operating Grants, Contributions, and Interest	3,120,999	4,195,367	(1,074,368)
Capital Grants and Contributions	33,291	0	33,291
<b>Total Program Revenues</b>	<b>3,708,478</b>	<b>4,557,352</b>	<b>(848,874)</b>
General Revenues:			
Property Taxes	4,373,174	5,544,675	(1,171,501)
Payments in Lieu of Taxes	8,305	8,168	137
Grants and Entitlements	5,223,467	4,916,483	306,984
Investment Earnings/Interest	347,589	240,494	107,095
Gifts and Donations	32,145	25,500	6,645
Gain on Sale of Capital Assets	0	5,500	(5,500)
Miscellaneous	55,770	66,779	(11,009)
<b>Total General Revenues</b>	<b>10,040,450</b>	<b>10,807,599</b>	<b>(767,149)</b>
<b>Total Revenues</b>	<b>13,748,928</b>	<b>15,364,951</b>	<b>(1,616,023)</b>
<b>Program Expenses</b>			
Instruction:			
Regular	4,978,702	4,943,630	35,072
Special	3,413,415	2,819,497	593,918
Vocational	799,728	521,119	278,609
Support Services:			
Pupils	1,102,660	974,092	128,568
Instructional Staff	583,822	546,243	37,579
Board of Education	77,025	60,559	16,466
Administration	1,495,857	1,426,264	69,593
Fiscal	442,010	432,677	9,333
Business	3,236	3,335	(99)
Operation and Maintenance of Plant	1,283,265	1,262,317	20,948
Pupil Transportation	927,215	893,962	33,253
Central	38,724	10,916	27,808
Operation of Non-Instructional Services:			
Food Service Operations	568,735	614,588	(45,853)
Community Service	51,359	61,511	(10,152)
Extracurricular Activities	490,008	389,972	100,036
Interest	32,096	8,324	23,772
<b>Total Expenses</b>	<b>16,287,857</b>	<b>14,969,006</b>	<b>1,318,851</b>
Change in Net Position	(2,538,929)	395,945	(2,934,874)
Net Position Beginning of Year	6,785,596	6,389,651	395,945
<b>Net Position End of Year</b>	<b>\$4,246,667</b>	<b>\$6,785,596</b>	<b>(\$2,538,929)</b>

**Caldwell Exempted Village School District, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2024**  
**Unaudited**

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During fiscal year 2024, the School District reported a decrease in program revenues due to a decrease in operating grant funding specifically related to the Elementary and Secondary School Emergency Relief. The decrease was offset by an increase in charges for services program revenue due to additional charges for services and sales revenues received for food service operations.

Total general revenues of governmental activities decreased from 2023 driven by a decrease in property taxes amounts available as an advance, which represents amounts collected by the County prior to June 30, 2024, which are available as advance to fund fiscal year 2024. This decrease was offset by increases in grants and entitlements and investment earnings/interest related to additional school foundation and changes in the market conditions.

Overall program expenses increased from the prior fiscal year, primarily related to increases in instruction, support services, and extracurricular activities. A majority of the increases was in instruction expenses specifically special and vocational instruction. This is due to the School District spending more on salaries and benefits and instruction programs compared to prior fiscal years.

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and interest earnings offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of those services supported by tax revenue and unrestricted State entitlements.

Table 3 - Governmental Activities

	Total Cost of Services 2024	Net Cost of Services 2024	Total Cost of Services 2023	Net Cost of Services 2023
	2024	2024	2023	2023
<b>Program Expenses</b>				
Instruction:				
Regular	\$4,978,702	\$4,629,535	\$4,943,630	\$3,880,922
Special	3,413,415	2,268,726	2,819,497	1,859,125
Vocational	799,728	335,695	521,119	8,444
Support Services:				
Pupils	1,102,660	1,082,330	974,092	613,178
Instructional Staff	583,822	503,257	546,243	379,096
Board of Education	77,025	77,025	60,559	60,559
Administration	1,495,857	1,485,010	1,426,264	1,359,758
Fiscal	442,010	442,010	432,677	432,677
Business	3,236	3,236	3,335	3,335
Operation and Maintenance of Plant	1,283,265	1,081,409	1,262,317	1,072,745
Pupil Transportation	927,215	214,973	893,962	329,221
Central	38,724	38,724	10,916	10,916
Operation of Non-Instructional Services:				
Food Service Operations	568,735	62,536	614,588	143,456
Community Service	51,359	2,778	61,511	8,274
Extracurricular Activities	490,008	320,039	389,972	241,624
Interest	32,096	32,096	8,324	8,324
<b>Total</b>	<b>\$16,287,857</b>	<b>\$12,579,379</b>	<b>\$14,969,006</b>	<b>\$10,411,654</b>

Caldwell Exempted Village School District, Ohio  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2024  
Unaudited

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The dependence upon tax revenues and State subsidies for governmental activities is apparent. For 2024, only 23 percent of the governmental activities performed by the School District are supported through program revenues such as charges for services and sales, operating and capital grants, contributions, and interest. The remaining 77 percent is provided through taxes and entitlements.

### **The School District's Funds**

The School District's major funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues and other financing sources in the amount of \$17,486,337 and expenditures and other financing uses in the amount of \$15,891,599, with an overall increase in fund balance in the amount of \$1,594,738.

The General Fund's balance decreased by \$2,002,981. The decrease in property taxes is related to a decrease in amounts available as an advance, which represents amounts collected by the various counties prior to June 30, 2024, which are available as advances to fund fiscal year 2024, which was offset by increases in intergovernmental and investment earnings/interest revenues. Total expenditures also increased related to increases in instruction expenditures as a result of additional staffing and programs offered compared to prior fiscal year offset by reductions in capital outlay as several projects were completed in the prior fiscal year.

The Building Capital Projects Fund had a fund balance of \$3,301,777, mainly related to unspent proceeds at fiscal year end from the issuance of a financed purchase agreement in order to fund the Athletic Complex and to help with capital improvements in each school building.

### ***General Fund Budgeting Highlights***

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2024, the School District did not amend its General Fund estimated revenues or appropriations. The School District closely monitors its resources and uses and, if necessary, modifies the budgetary documents on a timely basis.

Actual revenues exceeded budget revenues in almost every category. The most significant increases are related to property taxes and intergovernmental revenues. These amounts were in excess of budget due to the school district being conservative in its revenue estimates. Actual expenditures were less than budget as the School District continues to be conservative in its spending.

The School District's ending General Fund budgetary balance was \$5,446,208.

Caldwell Exempted Village School District, Ohio  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2024  
Unaudited

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## Capital Assets and Debt Administration

### *Capital Assets*

At the end of fiscal year 2024, the School District had \$6,716,668 invested in land; construction in progress; buildings and improvements; vehicles; and machinery; equipment; furniture; and fixtures. See Note 10 for more detailed information of the School District's capital assets. Table 4 shows fiscal year 2024 balances compared to fiscal year 2023.

**Table 4 - Capital Assets  
(Net of Depreciation)**

	Government Activities	
	2024	2023
Land	\$810,183	\$810,183
Construction in Progress	442,780	112,604
Buildings and Improvements	4,683,776	4,842,936
Vehicles	416,825	530,112
Machinery, Equipment, Furniture, and Fixtures	363,104	270,688
<b>Totals</b>	<b>\$6,716,668</b>	<b>\$6,566,523</b>

### *Debt*

At June 30, 2024, the School District had \$3,975,747 in energy conservation bonds, energy conservation note outstanding, and a financed purchase agreement. Table 5 shows fiscal year 2024 balances compared to fiscal year 2023.

**Table 5 - Outstanding Debt**

	Governmental Activities	
	2024	2023
Energy Conservation Bonds	\$462,842	\$503,722
Energy Conservation Note	149,905	173,391
Financed Purchase	3,363,000	0
<b>Totals</b>	<b>\$3,975,747</b>	<b>\$677,113</b>

See Note 15 for more information on the School District's long-term liabilities. The net pension/OPEB liability under GASB 68 and GASB 75 is also reported as a long-term obligation that has been previously disclosed.

### **Economic Factors**

The Board of Education and Administration closely monitor the School District's revenues and expenses in accordance with its financial forecast and work to prudently utilize, efficiently and effectively, the tax dollars and other resources available.

**Caldwell Exempted Village School District, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2024**  
**Unaudited**

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The School District still faces many challenges in today's environment. The School District anticipates an increase in State Revenue and property tax revenues throughout the most recent 5-year forecast. Although revenues are projected to increase, the School District's most recent Board of Education approved five-year forecast reflects deficit spending as expenditures are still projected to outpace revenues.

The ESSER dollars from the federal government are depleted; so, many expenses are reverting back the General Fund. The School District is working to correct the trajectory and prevent deficit spending while still making improvements to the buildings and facilities. In fiscal year 2025, the School District will receive a \$8.3 million dollar grant from the Ohio Facilities Construction Commission that will completely build a new multi-use healthcare facility for our community that will hopefully generate some revenue for our General Fund.

**Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Taylor Clark, Treasurer at Caldwell Exempted Village School District, 516 Fairground St., Caldwell, Ohio 43724.

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**Caldwell Exempted Village School District, Ohio**

*Statement of Net Position*

June 30, 2024

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$9,019,704
Cash and Cash Equivalents with Fiscal Agents	2,543,624
Accounts Receivable	10,102
Intergovernmental Receivable	236,434
Prepaid Items	51,625
Inventory Held for Resale	8,989
Property Taxes Receivable	5,887,362
Net OPEB Asset	686,331
Nondepreciable Capital Assets	1,252,963
Depreciable Capital Assets, Net	<u>5,463,705</u>
<i>Total Assets</i>	<u>25,160,839</u>
<b>Deferred Outflows of Resources</b>	
Pension	2,758,494
OPEB	<u>493,378</u>
<i>Total Deferred Outflows of Resources</i>	<u>3,251,872</u>
<b>Liabilities</b>	
Accounts Payable	122,087
Accrued Wages and Benefits Payable	1,065,921
Contracts Payable	9,000
Intergovernmental Payable	376,187
Accrued Interest Payable	25,244
Claims Payable	338,400
Long-Term Liabilities:	
Due Within One Year	325,917
Due In More Than One Year:	
Net Pension Liability	9,943,063
Net OPEB Liability	719,953
Other Amounts	<u>4,140,828</u>
<i>Total Liabilities</i>	<u>17,066,600</u>
<b>Deferred Inflows of Resources</b>	
Property Taxes	5,391,967
Pension	553,279
OPEB	<u>1,154,198</u>
<i>Total Deferred Inflows of Resources</i>	<u>7,099,444</u>
<b>Net Position</b>	
Net Investment in Capital Assets	6,032,466
Restricted for:	
Capital Projects	1,232
Student Activities	63,605
State Programs	50,559
Classroom Facilities	2,965
OPEB Plan	686,331
Unclaimed Monies	4,843
Other Grants	11,575
Unrestricted (Deficit)	<u>(2,606,909)</u>
<i>Total Net Position</i>	<u>\$4,246,667</u>

See accompanying notes to the basic financial statements

**Caldwell Exempted Village School District, Ohio**

*Statement of Activities*

*For the Fiscal Year Ended June 30, 2024*

	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services and Sales	Operating Grants, Contributions, and Interest	Capital Grants and Contributions	
<b>Governmental Activities</b>					
Instruction:					
Regular	\$4,978,702	\$151,736	\$179,793	\$17,638	(4,629,535)
Special	3,413,415	0	1,138,745	5,944	(2,268,726)
Vocational	799,728	0	457,857	6,176	(335,695)
Support Services:					
Pupils	1,102,660	19,189	1,141	0	(1,082,330)
Instructional Staff	583,822	0	80,565	0	(503,257)
Board of Education	77,025	0	0	0	(77,025)
Administration	1,495,857	0	8,776	2,071	(1,485,010)
Fiscal	442,010	0	0	0	(442,010)
Business	3,236	0	0	0	(3,236)
Operation and Maintenance of Plant	1,283,265	0	201,856	0	(1,081,409)
Pupil Transportation	927,215	1,610	710,632	0	(214,973)
Central	38,724	0	0	0	(38,724)
Operation of Non-Instructional Services:					
Food Service Operations	568,735	196,572	309,627	0	(62,536)
Community Services	51,359	40,925	6,194	1,462	(2,778)
Extracurricular Activities	490,008	144,156	25,813	0	(320,039)
Interest	32,096	0	0	0	(32,096)
<i>Total Governmental Activities</i>	<i>\$16,287,857</i>	<i>\$554,188</i>	<i>\$3,120,999</i>	<i>\$33,291</i>	<i>(12,579,379)</i>
<b>General Revenues</b>					
Property Taxes Levied for General Purposes					4,373,174
Payments in Lieu of Taxes for General Purposes					8,305
Grants and Entitlements not Restricted to Specific Programs					5,223,467
Investment Earnings/Interest					347,589
Gifts and Donations not Restricted to Specific Programs					32,145
Miscellaneous					55,770
<i>Total General Revenues</i>					<i>10,040,450</i>
<i>Change in Net Position</i>					<i>(2,538,929)</i>
<i>Net Position Beginning of Year</i>					<i>6,785,596</i>
<i>Net Position End of Year</i>					<i>\$4,246,667</i>

See accompanying notes to the basic financial statements

**Caldwell Exempted Village School District, Ohio**

*Balance Sheet  
Governmental Funds  
June 30, 2024*

	General	Building Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$5,608,509	\$3,301,777	\$104,575	\$9,014,861
Accounts Receivable	1,919	0	8,183	10,102
Interfund Receivable	52,614	0	0	52,614
Intergovernmental Receivable	70,457	0	165,977	236,434
Prepaid Items	51,437	0	188	51,625
Inventory Held for Resale	0	0	8,989	8,989
Property Taxes Receivable	5,887,362	0	0	5,887,362
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	4,843	0	0	4,843
<i>Total Assets</i>	<u>\$11,677,141</u>	<u>\$3,301,777</u>	<u>\$287,912</u>	<u>\$15,266,830</u>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances Liabilities</b>				
Accounts Payable	\$77,335	\$0	\$44,752	122,087
Accrued Wages and Benefits Payable	989,485	0	76,436	1,065,921
Contracts Payable	9,000	0	0	9,000
Interfund Payable	0	0	52,614	52,614
Intergovernmental Payable	362,018	0	14,169	376,187
<i>Total Liabilities</i>	<u>1,437,838</u>	<u>0</u>	<u>187,971</u>	<u>1,625,809</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes	5,391,967	0	0	5,391,967
Unavailable Revenue	183,247	0	50,764	234,011
<i>Total Deferred Inflows of Resources</i>	<u>5,575,214</u>	<u>0</u>	<u>50,764</u>	<u>5,625,978</u>
<b>Fund Balances (Deficits)</b>				
Nonspendable	56,280	0	188	56,468
Restricted	0	3,301,777	128,677	3,430,454
Assigned	2,490,553	0	1,571	2,492,124
Unassigned (Deficit)	2,117,256	0	(81,259)	2,035,997
<i>Total Fund Balances</i>	<u>4,664,089</u>	<u>3,301,777</u>	<u>49,177</u>	<u>8,015,043</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u><u>\$11,677,141</u></u>	<u><u>\$3,301,777</u></u>	<u><u>\$287,912</u></u>	<u><u>\$15,266,830</u></u>

See accompanying notes to the basic financial statements

**Caldwell Exempted Village School District, Ohio**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities*  
*June 30, 2024*

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<b>Total Governmental Fund Balances</b>	\$8,015,043
<i>Amounts reported for governmental activities in the statement of net position are different because</i>	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	6,716,668
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as deferred inflows of resources in the funds:	
Delinquent Property Taxes	144,651
Intergovernmental Revenues	45,201
Tuition and Fees	38,399
Charges for Services and Sales	5,760
	234,011
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal fund are included in governmental activities in the statement of net position.	2,205,224
Accrued Interest Payable is recognized for outstanding long-term liabilities with interest accrual that are not expected to be paid with expendable available financial resources and therefore are not reported in the funds.	(25,244)
The net pension liability, net OPEB asset, and net OPEB liability is not due and payable in the current period; therefore, the asset, the liabilities, and related deferred inflows/outflows are not reported in the funds:	
Net OPEB Asset	686,331
Deferred Outflows - Pension	2,758,494
Deferred Outflows - OPEB	493,378
Net Pension Liability	(9,943,063)
Net OPEB Liability	(719,953)
Deferred Inflows - Pension	(553,279)
Deferred Inflows - OPEB	(1,154,198)
	(8,432,290)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	
Energy Conservation Bonds Payable	(462,842)
Energy Conservation Loan Payable	(149,905)
Financed Purchase	(3,363,000)
Compensated Absences Payable Payable	(490,998)
	(4,466,745)
Net Position of Governmental Activities	\$4,246,667

See accompanying notes to the basic financial statements

**Caldwell Exempted Village School District, Ohio**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
For the Fiscal Year Ended June 30, 2024

	General	(Formerly Major) Elementary and Secondary School Emergency Relief	Building Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>					
Property Taxes	\$4,476,893		\$0	\$0	\$4,476,893
Intergovernmental	6,934,401		0	1,736,790	8,671,191
Investment Earnings/Interest	302,313		0	23	302,336
Tuition and Fees	118,804		0	0	118,804
Extracurricular Activities	20,799		0	143,957	164,756
Charges for Services and Sales	0		0	191,011	191,011
Gifts and Donations	33,286		0	38,388	71,674
Payments in Lieu of Taxes	8,305		0	0	8,305
Miscellaneous	44,564		0	12,734	57,298
<i>Total Revenues</i>	<i>11,939,365</i>		<i>0</i>	<i>2,122,903</i>	<i>14,062,268</i>
<b>Expenditures</b>					
Current:					
Instruction:					
Regular	4,363,718		0	136,619	4,500,337
Special	2,645,856		0	652,945	3,298,801
Vocational	729,177		0	33,319	762,496
Support Services:					
Pupils	1,089,254		0	603	1,089,857
Instructional Staff	525,157		0	49,837	574,994
Board of Education	77,037		0	0	77,037
Administration	1,366,671		0	8,649	1,375,320
Fiscal	436,458		0	0	436,458
Business	3,236		0	0	3,236
Operation and Maintenance of Plant	1,047,316		850	201,117	1,249,283
Pupil Transportation	777,568		0	0	777,568
Central	37,865		0	0	37,865
Operation of Non-Instructional Services:					
Food Service Operations	276		0	543,232	543,508
Community Services	12,278		0	6,104	18,382
Extracurricular Activities	265,017		0	212,732	477,749
Capital Outlay	432,521		0	40,791	473,312
Debt Service:					
Principal Retirement	64,366		0	0	64,366
Interest	7,506		0	0	7,506
Issuance Costs	0		62,455	0	62,455
<i>Total Expenditures</i>	<i>13,881,277</i>		<i>63,305</i>	<i>1,885,948</i>	<i>15,830,530</i>
<i>Excess of Revenues Over (Under) Expenditures</i>	<i>(1,941,912)</i>		<i>(63,305)</i>	<i>236,955</i>	<i>(1,768,262)</i>
<b>Other Financing Sources (Use)</b>					
Inception of Financed Purchase	0		3,363,000	0	3,363,000
Transfers In	0		0	61,069	61,069
Transfers Out	(61,069)		0	0	(61,069)
<i>Total Other Financing Sources (Use)</i>	<i>(61,069)</i>		<i>3,363,000</i>	<i>61,069</i>	<i>3,363,000</i>
<b>Net Change in Fund Balances</b>	<b>(2,002,981)</b>		<b>3,299,695</b>	<b>298,024</b>	<b>1,594,738</b>
<b>Fund Balances (Deficits) Beginning of Year</b>					
As Previously Reported	6,667,070	(94,043)		(152,722)	6,420,305
Changes Within Reporting Entity - See Note 3					
Major Fund to Nonmajor Fund Adjustment					
Elementary and Secondary School Emergency Relief	0	94,043		(94,043)	0
Nonmajor Fund to Major Fund Adjustment					
Building Fund	0		2,082	(2,082)	0
<b>Adjusted Fund Balances (Deficit) Beginning of Year</b>	<b>6,667,070</b>	<b>-</b>	<b>2,082</b>	<b>(248,847)</b>	<b>6,420,305</b>
<b>Fund Balances End of Year</b>	<b>\$4,664,089</b>		<b>\$3,301,777</b>	<b>\$49,177</b>	<b>\$8,015,043</b>

See accompanying notes to the basic financial statements

**Caldwell Exempted Village School District, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2024*

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**Net Change in Fund Balances - Total Governmental Funds** \$1,594,738

*Amounts reported for governmental activities in the statement of activities  
are different because:*

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:

Capital Outlay	575,404	
Current Year Depreciation	<u>(415,342)</u>	160,062

Capital Assets removed from the capital asset account on the statement of net position results in a gain or loss on disposal of capital assets on the Statement of Activities.

	(9,917)	
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Delinquent Property Taxes	(103,719)	
Intergovernmental Revenues	<u>(332,986)</u>	32,932
Tuition and Fees	5,760	<u>(1,528)</u>
Charges for Services and Sales	<u>32,932</u>	(399,541)
Miscellaneous Revenues	<u>5,760</u>	64,366

Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

	64,366	
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In the Statement of Activities interest is accrued on outstanding bonds, whereas in governmental funds, interest is expended when due.

	(24,590)	
--	----------	--

Issuance of a financed purchase is reported as an other financing source in the governmental funds, but the issuance increases long-term liabilities on the Statement of Net Position.

	(3,363,000)	
--	-------------	--

Contractually required contributions are reported as expenditures in the governmental funds; however, the statement of net position reports these amounts as deferred outflows:

Pension	1,028,906	
OPEB	<u>34,251</u>	1,063,157

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities:

Pension	(1,208,090)	
OPEB	<u>40,175</u>	(1,167,915)

Expenses resulting from compensated absences in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

	(67,666)	
--	----------	--

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. The net change of the internal service fund is reported with governmental activities.

	(388,623)	
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*Change in Net Position of Governmental Activities*

	<u><u>(\$2,538,929)</u></u>	
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See accompanying notes to the basic financial statements

**Caldwell Exempted Village School District, Ohio**  
*Statement of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
**General Fund**  
*For the Fiscal Year Ended June 30, 2024*

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	<u>Budgeted Amounts</u>			<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Property Taxes	\$4,957,093	\$4,957,093	\$5,650,963	\$693,870
Intergovernmental	6,095,840	6,095,840	6,909,541	813,701
Interest	181,959	181,959	302,309	120,350
Tuition and Fees	23,672	23,672	116,173	92,501
Gifts and Donations	0	0	32,145	32,145
Payments in Lieu of Taxes	7,251	7,251	8,305	1,054
Miscellaneous	69,785	69,785	44,340	(25,445)
<i>Total Revenues</i>	<u>11,335,600</u>	<u>11,335,600</u>	<u>13,063,776</u>	<u>1,728,176</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	4,448,183	4,448,183	4,212,227	235,956
Special	2,711,506	2,711,506	2,587,359	124,147
Vocational	683,703	683,703	661,983	21,720
Support Services:				
Pupils	1,044,530	1,044,530	1,009,049	35,481
Instructional Staff	569,251	569,251	547,102	22,149
Board of Education	50,196	50,196	70,495	(20,299)
Administration	1,447,569	1,447,569	1,368,928	78,641
Fiscal	466,561	466,561	432,911	33,650
Business	3,580	3,580	3,236	344
Operation and Maintenance of Plant	1,246,704	1,246,704	1,071,302	175,402
Pupil Transportation	840,686	840,686	780,559	60,127
Central	34,689	34,689	34,648	41
Operation of Non-Instructional Services	12,633	12,633	12,278	355
Extracurricular Activities	240,804	240,804	261,400	(20,596)
Capital Outlay	274,023	274,023	579,379	(305,356)
Debt Service:				
Principal	66,614	66,614	64,366	2,248
Interest	7,862	7,862	7,506	356
<i>Total Expenditures</i>	<u>14,149,094</u>	<u>14,149,094</u>	<u>13,704,728</u>	<u>444,366</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(2,813,494)</u>	<u>(2,813,494)</u>	<u>(640,952)</u>	<u>2,172,542</u>
<b>Other Financing Use</b>				
Transfers Out	<u>(140,000)</u>	<u>(140,000)</u>	<u>(61,069)</u>	<u>78,931</u>
<i>Net Change in Fund Balance</i>	<u>(2,953,494)</u>	<u>(2,953,494)</u>	<u>(702,021)</u>	<u>2,251,473</u>
<i>Fund Balance Beginning of Year</i>	<u>5,866,179</u>	<u>5,866,179</u>	<u>5,866,179</u>	<u>0</u>
<i>Prior Year Encumbrances Appropriated</i>	<u>282,050</u>	<u>282,050</u>	<u>282,050</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$3,194,735</u>	<u>\$3,194,735</u>	<u>\$5,446,208</u>	<u>\$2,251,473</u>

See accompanying notes to the basic financial statements

**Caldwell Exempted Village School District, Ohio**

*Statement of Fund Net Position*

*Self-Insurance Internal Service Fund*

*June 30, 2024*

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**Current Assets**

Cash and Cash Equivalents with Fiscal Agents \$2,543,624

**Current Liabilities**

Claims Payable 338,400

**Net Position**

Unrestricted \$2,205,224

See accompanying notes to the basic financial statements

**Caldwell Exempted Village School District, Ohio**

*Statement of Revenues, Expenses  
and Changes in Fund Net Position  
Self-Insurance Internal Service Fund  
For the Fiscal Year Ended June 30, 2024*

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<b>Operating Revenues</b>	
Charges for Services	\$2,987,154
Miscellaneous	<u>272,584</u>
<i>Total Operating Revenues</i>	<u>3,259,738</u>
<b>Operating Expenses</b>	
Purchased Services	813,317
Claims	<u>2,880,320</u>
<i>Total Operating Expenses</i>	<u>3,693,637</u>
<i>Operating Loss</i>	(433,899)
<b>Non-Operating Revenue</b>	
Investment Earnings/Interest	<u>45,276</u>
<i>Change in Net Position</i>	(388,623)
<i>Net Position Beginning of Year</i>	<u>2,593,847</u>
<i>Net Position End of Year</i>	<u><u>\$2,205,224</u></u>

See accompanying notes to the basic financial statements

**Caldwell Exempted Village School District, Ohio**

*Statement of Cash Flows*

*Self-Insurance Internal Service Fund*

*For the Fiscal Year Ended June 30, 2024*

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**Increase (Decrease) in Cash and Cash Equivalents**

**Cash Flows from Operating Activities**

Cash Received from Transactions with Other Funds	\$2,987,154
Miscellaneous Revenues	272,584
Cash Payments for Goods and Services	(813,317)
Cash Payments for Claims	<u>(2,710,120)</u>

*Net Cash Used for Operating Activities* (263,699)

**Cash Flows from Investing Activities**

Interest on Investments 45,276

*Net Decrease in Cash and Cash Equivalents* (218,423)

*Cash and Cash Equivalents Beginning of Year* 2,762,047

*Cash and Cash Equivalents End of Year* \$2,543,624

**Reconciliation of Operating Loss to Net Cash**

**Used for Operating Activities**

(\$433,899)

*Operating Loss* 170,200

Increase in Claims Payable

(\$263,699)

*Net Cash Used for Operating Activities*

c financial statements See accountant's compilation report

## **Caldwell Exempted Village School District, Ohio**

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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### **Note 1 - Description of the School District and Reporting Entity**

Caldwell Exempted Village School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District operates under a locally elected five-member Board form of government and provides educational services as authorized by its charter and further mandated by State and federal agencies.

The School District is located in Caldwell, Ohio, in Noble County, and also consists of Aurelius Township in Washington County. The Board of Education controls the School District's three instructional/support facilities staffed by 53 classified employees and 77 certified full-time teaching personnel who provide services to 734 students and other community members.

#### ***Reporting Entity***

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefit to, or impose specific financial burdens on, the primary government. The School District has no component units.

The School District participates in the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments, the Coalition of Rural and Appalachian Schools, and the Mid-East Career and Technology Centers, which are defined as jointly governed organizations; the Ohio School Plan, which is defined as a group insurance purchasing pool; the South Central Ohio Insurance Consortium, and the Ohio School Boards Association Workers' Compensation Group Rating Plan, which are defined as insurance purchasing pools; and is associated with the Caldwell Public Library, which is defined as a Related Organization. Additional information concerning these organizations is presented in Notes 18 and 19.

### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described as follows:

## **Caldwell Exempted Village School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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### ***Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for the fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements usually distinguish between those activities that are governmental (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges). The School District, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program; grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and investment earnings/interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

### ***Fund Accounting***

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The School District uses two categories of funds: governmental and proprietary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

***General Fund*** The General Fund accounts for and reports all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose, provided it is expended and transferred according to the general laws of Ohio.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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**Building Fund** The Building Fund accounts for funds associated with debt proceeds. The Building Fund balance is available to the School District for any building improvements, provided it is expended according to the general laws of Ohio.

The nonmajor governmental funds of the School District account for grants and other resources whose use is restricted or assigned to a particular purpose. The Elementary and Secondary School Emergency Relief (ESSER) Special Revenue Fund is presented on the Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds as a formerly major fund as it no longer meets the quantitative threshold to be a major fund. Other than the beginning fund balance, no amounts are presented in the column as this fund's 2024 activity is presented in the nonmajor governmental funds column. Information for the beginning balance is presented to reflect the movement from major to nonmajor. The adjusted balance beginning of year includes a “-” to indicate this amount is included with the nonmajor governmental funds.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service. The School District's only proprietary fund type is an Internal Service Fund.

**Health Self-Insurance Internal Service Fund** The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for the operations of the School District's self-insurance program for employee medical/surgical, vision, prescription drug, and dental insurance claims. In addition, this fund accounts for insurance activity from outside participation related to the Caldwell Public Library.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The School District has no fiduciary funds.

### **Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the Statement of Fund Net Position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For the proprietary fund, the Statement of Revenues, Expenses, and Changes in Fund Net Position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The Statement of Cash Flows provides information about how the School District finances and meets the cash flow needs of its proprietary activity.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from private purpose trust and custodial funds. The School District has no fiduciary funds.

### ***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for the proprietary fund is prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, revenue in lieu of taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes and revenue in lieu of taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis.

On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized. Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, investment earnings/interest, tuition, grants, fees, and miscellaneous.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 12 and 13.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represents an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2024, but which were levied to finance year 2025 operations. These amounts have been recorded as deferred inflow on both the government-wide statement of net position and the government fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, tuition and fees, charges for services, and grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position (See Notes 12 and 13).

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The purpose of the measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in governmental funds.

### ***Cash and Investments***

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

The School District participates in the South Central Ohio Insurance Consortium for self-insurance. These monies are held separate from the School District's central bank account and are reflected in the financial statements as "cash and cash equivalents with fiscal agents".

During fiscal year 2024, the School District's investments were limited to STAR Ohio. Investments, other than STAR Ohio, are stated at fair value. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants". The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

STAR Ohio reserves the right to limit participant transactions to \$250 million per day. Transactions in all of a participant's accounts will be combined for this purpose. Twenty-four hours advance notice to STAR Ohio is appreciated for purchases or redemptions of \$100 million or more. For fiscal year 2024, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates.

## **Caldwell Exempted Village School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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Under existing Ohio statutes all investment earnings are assigned to the General Fund unless statutorily required to be credited to a specific fund. Investment earnings/interest credited to the General Fund during 2024 amounted to \$302,313, which includes \$155,546 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an original maturity of greater than three months and not purchased from the cash management pool are presented on the financial statements as cash and cash equivalents and investments in segregated accounts. The School District reports the change in fair value of investments. The calculation of realized gains/losses is independent of the calculation of the change in fair value of investments. The realized gains/losses of the current period include unrealized amounts from prior periods.

### ***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2024, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which the services are consumed.

### ***Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expensed/expended when used. Inventory consists of expendable supplies held for consumption and purchased and donated food held for resale.

### ***Capital Assets***

All of the School District's capital assets are general capital assets resulting from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The School District was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e. estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price level index to deflate the cost to the acquisition year or estimated acquisition year). The School District maintains a capitalization threshold of \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Buildings and Improvements	5-50 years
Vehicles	10 years
Machinery, Equipment, Furniture, and Fixtures	5-20 years

## **Caldwell Exempted Village School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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### ***Interfund Balances***

On fund financial statements, receivables and payables resulting from short-term interfund loans and unpaid amounts for interfund services are classified as "interfund receivables/payables". These amounts are eliminated on the Statement of Net Position.

### ***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for vacation time when earned. Vacation can be accumulated for the current year's earnings plus 10 additional days while administration can carry over 15 additional days.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for employees with seventeen or more years of current service with the School District.

### ***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

### ***Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the proprietary fund are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgements and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Bonds, financed purchases, and long-term loans are recognized as a liability on the governmental fund financial statements when due.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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### ***Issuance Costs***

Issuance costs are expensed in the funds in the period debt is issued.

### ***Internal Activity***

Transfers within governmental activities are eliminated on the government-wide statements. Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities. Payments of interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

### ***Restricted Assets***

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by law through constitutional provisions. Restricted assets in the General Fund represent money set aside for unclaimed monies.

### ***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The “not in spendable form” includes items that are not expected to be converted to cash. It also includes prepaid items for all governmental fund types.

**Restricted** The restricted fund balance category includes amounts that can be spent only for the specific purposes stipulated by State constitution or external resource providers. Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or it is imposed by law through constitutional provisions. Under Ohio law, amounts paid into any fund, including transfers, shall have the same constraints placed on the use of funds as those externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for the use in satisfying those contractual requirements.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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**Assigned** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the School District's Board of Education. In the General Fund, assigned amounts represent intended uses established by policies of the School District's Board of Education or a School District official delegated that authority by resolution or by State Statute. State statute authorizes the School District's Treasurer to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. The School District's Board of Education assigned fund balance to cover a gap between estimated revenue and appropriations in fiscal year 2025's budget. The Board of Educational has also assigned fund balance for school support services.

**Unassigned** Unassigned fund balance is the residual classification for the General Fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report deficit balances.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, if any, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which the amounts in any of the unrestricted fund balance classifications can be used.

### ***Net Position***

Net Position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available. Restricted Net Position for the OPEB plan represents the corresponding restricted asset amounts held in trust by the OPEB plan for future benefits.

### ***Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the School District, these revenues are charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. Revenues and expenses not meeting this definition are reported as non-operating.

### ***Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## **Caldwell Exempted Village School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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### ***Budgetary Process***

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the School District may appropriate.

The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds except the General Fund where the legal level of control is at the fund, function, and object level. The Treasurer maintains budgetary information at the fund, function, and object level and has the authority to allocate appropriations to the function and object level for all funds.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement are based on estimates made before the end of the prior fiscal year. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the amended certificate in effect when final appropriations for the fiscal year were passed.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

### **Note 3 – Accounting Changes**

#### ***Changes in Accounting Principles***

For fiscal year 2024, the School District implemented Governmental Accounting Standards Board (GASB) Statement No. 100, Accounting Changes and Error Corrections, and related guidance from GASB Implementation Guide No. 2023-1, Implementation Guidance Update — 2023. The School District also implemented Question 5.1 from GASB Implementation Guide No. 2021-1, Implementation Guidance Update — 2021.

GASB 100 will improve the clarity of the accounting and financial reporting requirements for accounting changes and error corrections, which will result in greater consistency in application in practice. In turn, more understandable, reliable, relevant, consistent, and comparable information will be provided to financial statement users for making decisions or assessing accountability. In addition, the display and note disclosure requirements will result in more consistent, decision-useful, understandable, and comprehensive information for users about accounting changes and error corrections.

Question 5.1 from Implementation Guide 2021-1 addresses the collective significance of applying the capitalization threshold to individual items in a group of assets. The School District reviewed its capital asset groupings and determined there were no asset groups where individually the assets were under the capitalization threshold yet were significant collectively.

The implementation of GASB Statement No. 100 and the Implementation Guides did not have any effect on beginning balances.

## **Caldwell Exempted Village School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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In an effort to promote comparability with other governments, the School District updated its calculation of net position restricted for pension and OPEB plans for fiscal year 2024. This change had no impact on beginning net position, but rather reclassified the amounts presented as net position restricted for an OPEB plan and unrestricted net position.

### ***Changes within the Financial Reporting Entity***

For fiscal year 2024, the Building Capital Project Fund's presentation was adjusted from nonmajor to major due to the fund meeting the quantitative threshold for a major fund; and the Elementary and Secondary School Emergency Relief Special Revenue Fund's presentation was adjusted from major to nonmajor due to the fund no longer meeting the quantitative threshold for a major fund. Each of these changes are separately displayed in the financial statements.

### **Note 4 - Fund Deficits**

As of June 30, 2024, the following funds had a deficit fund balances:

<b>Special Revenue Funds:</b>	
IDEA Part B	\$34,582
Title II-A	2,275
Cafeteria	36,094
Miscellaneous Federal Grants	8,147

These deficits are the result of the recognition of payables in accordance with generally accepted accounting principles as well as short-term interfund loans from the General Fund needed for operations until the receipt of grant monies. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

### **Note 5 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statements of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget) rather than assigned fund balance (GAAP).
4. Unrecorded interest is reported on the balance sheet (GAAP basis), but not on the budgetary basis.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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5. Cash deficits and prepaid items are reported on the balance sheet (GAAP basis), but not on the budgetary basis.
6. Budgetary revenues and expenditures of the Public School Support Fund are reclassified to the General Fund for GAAP reporting.

The following tables summarize the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund:

Net Change in Fund Balance	
GAAP Basis	(\$2,002,981)
Net Adjustment for Revenue Accruals	1,227,961
Unreported Interest:	
Beginning of Fiscal Year	22
End of Fiscal Year	(26)
Prepaid Items:	
Beginning of Fiscal Year	65,198
End of Fiscal Year	(51,625)
Net Adjustment for Expenditure Accruals	296,489
Cash Deficits	(52,614)
To Reclassify Excess of Revenues Over Expenditures into Financial Statement Fund Types	12,179
Encumbrances	(196,624)
Budget Basis	<u><u>(\$702,021)</u></u>

### **Note 6 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC) or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

## **Caldwell Exempted Village School District, Ohio**

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio); and,
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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At June 30, 2024, the School District's internal service fund had a cash balance of \$2,543,624 with South Central Ohio Insurance Consortium, a claims servicing pool (See Note 18). The balance is held by the claims administrator in a pooled account which is representative of numerous entities and therefore cannot be included in the risk disclosures reported by the School District. Disclosures for the South Central Ohio Insurance Consortium as a whole may be obtained from the consortium's fiscal agent.

**Investments:** As of June 30, 2024, the School District had the following investment:

	Measurement Amount	Maturity	Standard & Poor's Rating
Net Asset Value Per Share STAR Ohio	\$7,847,482	Average 46.5 days	AAAm

**Interest Rate Risk:** The School District's investment policy addresses interest rate risk to the extent that it allows the Treasurer to invest funds to a maximum maturity of five years, and allows for the withdrawal of funds from approved public depositories or sell negotiable instruments prior to maturity in accord with the law. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

**Credit Risk:** STAR Ohio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized statistical rating organization. The School District has no investment policy that would further limit its investment choices.

### Note 7 - Property Taxes

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2024 represents collections of calendar year 2023 taxes. Real property taxes received in calendar year 2024 were levied after April 1, 2023, on the assessed value listed as of January 1, 2023, the lien date. Assessed values for real property taxes are established by State statute at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2024 represents collections of calendar year 2023 taxes. Public utility real property taxes received in calendar year 2024 became a lien December 31, 2022, were levied after April 1, 2023, and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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The School District receives property taxes from Noble and Washington Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2024, are available to finance fiscal year 2024 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility taxes which are measurable as of June 30, 2024, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reflected as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

The amount available as an advance at June 30, 2024, was \$350,744 in the General Fund. At June 30, 2023, \$1,524,814 was available as an advance in the General Fund.

On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The assessed values upon which the fiscal year 2024 taxes were collected are:

	2023 Second Half Collections		2024 First Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential	\$105,552,390	56.62%	\$117,740,280	59.36%
Commercial/Industrial and				
Public Utility Real	21,000,290	11.26%	21,213,340	10.69%
Public Utility Personal	59,884,910	32.12%	59,409,290	29.95%
	<u>\$186,437,590</u>	<u>100.00%</u>	<u>\$198,362,910</u>	<u>100.00%</u>
Tax Rate per \$1,000 of assessed valuation		\$39.50		\$39.50

### Note 8 - Receivables

Receivables at June 30, 2024, consisted primarily of property taxes, accounts (rent, student fees, and tuition), interfund, and intergovernmental receivables arising from entitlements and shared revenues. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All receivables, except property taxes, are expected to be received within one fiscal year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one fiscal year. The delinquent property taxes amounted to \$144,651 as of June 30, 2024.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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A summary of intergovernmental receivables is as follows:

	<u>Amounts</u>
<b>Governmental Activities:</b>	
Summer Youth Reimbursement	\$51,385
Title I	39,182
Foundation Adjustment	34,037
Ohio Tech Credit	30,000
ESSER	15,538
Title IV	11,228
Title II	10,497
COPS Grant	8,147
Summer Youth Reimbursement	4,708
Medicaid Reimbursement	1,717
Miscellaneous Reimbursements	<u>29,995</u>
Total	<u><u>\$236,434</u></u>

### Note 9 - Interfund Transactions

#### *Transfers*

The General Fund transferred \$20,069 and \$40,000, respectively, to the Cafeteria Fund and District Managed Student Activity Special Fund, during fiscal year 2024. These transfers were made to move unrestricted balances to cover revenue shortfalls for the fiscal year of the funds' program operations. The General Fund also transferred \$1,000 to the Other Grants Special Revenue Fund to move funds originally deposited into the General Fund to the proper fund.

#### *Interfund Balances*

Interfund balances due to cash deficits at June 30, 2024, consist of the following individual interfund receivables and payables:

	<u>Receivables</u>	<u>Payables</u>
General Fund	<u><u>\$52,614</u></u>	<u><u>\$0</u></u>
Nonmajor Special Revenue Funds:		
ESSER Grant	0	12,078
Title I Grant	0	6,323
Title II-A Grant	0	8,221
Title IV- Grant	0	11,228
Title VI-B Grant	0	6,617
Miscellaneous Federal Grants	0	8,147
Total Nonmajor Special Revenue Funds	<u><u>0</u></u>	<u><u>52,614</u></u>
Total All Funds	<u><u>\$52,614</u></u>	<u><u>\$52,614</u></u>

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

### **Note 10 - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2024, was as follows:

	Balance 06/30/2023	Additions	Deletions	Balance 06/30/2024
<b>Nondepreciable Capital Assets:</b>				
Land	\$810,183	\$0	\$0	\$810,183
Construction in Progress	112,604	453,355	123,179	442,780
Total Non-Depreciable Capital Assets	<u>922,787</u>	<u>453,355</u>	<u>123,179</u>	<u>1,252,963</u>
<b>Depreciable Capital Assets:</b>				
Buildings and Improvements	11,579,385	98,758	(31,357)	11,646,786
Vehicles	1,373,100	0	(125,761)	1,247,339
Machinery, Equipment, Furniture, and Fixtures	1,439,273	146,470	(17,958)	1,567,785
Total Capital Assets Being Depreciated	<u>14,391,758</u>	<u>245,228</u>	<u>(175,076)</u>	<u>14,461,910</u>
Less Accumulated Depreciation:				
Buildings and Improvements	(6,736,449)	(251,019)	24,458	(6,963,010)
Vehicles	(842,988)	(113,287)	125,761	(830,514)
Machinery, Equipment, Furniture, and Fixtures	(1,168,585)	(51,036)	14,940	(1,204,681)
Total Accumulated Depreciation	<u>(8,748,022)</u>	<u>(415,342)</u>	<u>165,159</u>	<u>(8,998,205)</u>
Total Depreciable Capital Assets, Net	<u>5,643,736</u>	<u>(170,114)</u>	<u>(9,917)</u>	<u>5,463,705</u>
Governmental Activities Capital Assets, Net	<u>\$6,566,523</u>	<u>\$283,241</u>	<u>\$133,096</u>	<u>\$6,716,668</u>

Included in the additions and deletions in the above table is a reclass of construction in progress to machinery, equipment, furniture, and fixtures in the amount of \$123,179 as a result of the completion of the updates to the public announcement system.

\* Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$184,696
Special	883
Vocational	6,509
Support Services:	
Pupils	468
Instructional Staff	1,542
Fiscal	292
Operation and Maintenance of Plant	99,866
Pupil Transportation	107,555
Food Service Operations	4,866
Extracurricular Activities	8,665
Total Governmental Depreciation	<u>\$415,342</u>

### **Note 11 - Risk Management**

#### ***Property and Liability***

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2024, the School District contracted with Ohio School Plan, through Hylant Administrative Services, LLC, for

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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property, crime insurance, general liability insurance, and fleet insurance. During fiscal year 2024, the School District purchased the following coverage:

### State National Insurance Company, Inc

Building and Contents-replacement cost (\$2,500 deductible)	\$45,250,235
Crime Insurance	
Forgery or Alterations Coverage (\$1,000 deductible)	25,000
Employee Theft (\$1,000 deductible)	75,000
General Liability	
Per occurrence	2,000,000
Aggregate Per Year	4,000,000
Medical Expense	10,000
Violent Event Response	
Aggregate Limit	1,000,000
Each Event	1,000,000
Education Umbrella Liability Policy	
For General Liability	
Per occurrence	1,000,000
Aggregate Per Year	1,000,000
Automobile Insurance (\$2,500 Comprehensive/ \$2,500 Collision)	2,000,000
Uninsured Motorists	1,000,000
Medical Payments	5,000
Treasurer Bond	75,000

### Travelers Casualty and Surety Company of America

Superintendent and Board President Bond (Each)	25,000
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Settled claims have not exceeded their commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from the prior year.

### ***Workers' Compensation***

For fiscal year 2024, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 18). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Sedgwick Claims Management Services, Inc. provides administrative, cost control, and actuarial services to the GRP.

### ***Medical/Surgical, Dental, Vision, and Prescription Drug Insurances***

Medical/surgical, dental, prescription drugs, and vision insurance is offered to employees through a self-insurance internal service fund. The School District pays all but \$15 per month for single and \$30 for family for classified employees and all but \$25 per month for single and \$50 for family for certified employees in premiums for basic medical insurance. In addition, the School District pays the entire premium for dental and prescription drug coverage and covers one-half of the cost of vision insurance for

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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all employees. The School District is a member of a claims servicing pool in which monthly premiums are paid to the fiscal agent who in turn pays the claims on the School District's behalf. The School District's stop loss amount per person is \$100,000 for fiscal year 2024. The claims liability of \$338,400 reported in the internal service fund at June 30, 2024, is based on an estimate provided by the third party administrator and the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claims cost, including estimates of costs related to incurred but not reported claims, be reported. The estimate was not affected by the incremental claims adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in claims activity for 2023 and 2024 were:

	Balance Beginning of Fiscal Year	Current Fiscal Year Claims	Claim Payments	Balance End of Fiscal Year
2023	\$224,600	\$2,268,745	\$2,325,145	\$168,200
2024	168,200	2,880,320	2,710,120	338,400

### Note 12 - Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### *Net Pension Liability/Net OPEB Liability (Asset)*

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represents the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, healthcare plan enrollees pay a portion of the healthcare costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually required pension/OPEB contribution outstanding at the end of the fiscal year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 13 for the required OPEB disclosures.

### ***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information, and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for calendar year 2023.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer

## **Caldwell Exempted Village School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2024, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2024, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$291,681 for fiscal year 2024. Of this amount, \$113,105 is reported as an intergovernmental payable.

### ***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on the final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of the final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of-living increases are not affected by this change. Effective July 1, 2023, a one-time ad-hoc COLA of 1 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2024 as long as they retired prior to July 1, 2019. Pursuant to Ohio Revised Code 3307.67(E) the STRS Ohio Retirement Board may adjust the COLA upon a determination by the board's actuary that a change will not materially impair the fiscal integrity of the system or is necessary to preserve the fiscal integrity of the system. Eligibility changes will be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 34 years of service credit at any age.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit regardless of age.

The DC Plan allows members to place all their member contributions and 11.09 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 2.91 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit.

New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2024 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2024, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$737,225 for fiscal year 2024. Of this amount, \$120,581 is reported as an intergovernmental payable.

### ***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	
Proportion of the Net Pension Liability:			
Current Measurement Date	0.042412600%	0.035289390%	
Prior Measurement Date	<u>0.041847900%</u>	<u>0.032716930%</u>	
Change in Proportionate Share	<u>0.000564700%</u>	<u>0.002572460%</u>	
Proportionate Share of the Net Pension Liability	\$2,343,515	\$7,599,548	<b>Total</b>
Pension Expense	\$342,578	\$865,512	\$1,208,090

At June 30, 2024, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
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	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$100,729	\$277,063	\$377,792
Changes of assumptions	16,600	625,864	642,464
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	88,273	621,059	709,332
School District contributions subsequent to the measurement date	<u>291,681</u>	<u>737,225</u>	<u>1,028,906</u>
<b>Total Deferred Outflows of Resources</b>	<b><u>\$497,283</u></b>	<b><u>\$2,261,211</u></b>	<b><u>\$2,758,494</u></b>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$0	\$16,864	\$16,864
Changes of assumptions	0	471,095	471,095
Net difference between projected and actual earnings on pension plan investments	32,940	22,776	55,716
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	<u>0</u>	<u>9,604</u>	<u>9,604</u>
<b>Total Deferred Inflows of Resources</b>	<b><u>\$32,940</u></b>	<b><u>\$520,339</u></b>	<b><u>\$553,279</u></b>

\$1,028,906 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year Ending June 30:	SERS	STRS	Total
2025	\$85,069	\$134,601	\$219,670
2026	(75,149)	(44,368)	(119,517)
2027	160,996	854,506	1,015,502
2028	<u>1,746</u>	<u>58,908</u>	<u>60,654</u>
<b>Total</b>	<b><u>\$172,662</u></b>	<b><u>\$1,003,647</u></b>	<b><u>\$1,176,309</u></b>

### *Actuarial Assumptions - SERS*

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2137.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2023, are presented below:

<u>June 30, 2023</u>	
Inflation	2.4 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
COLA or Ad Hoc COLA	2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement
Investment Rate of Return	7.00 percent net of System expenses
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members was based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. As of June 30, 2023:

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return	
Cash	2.00	0.75	%
US Equity	24.75	4.82	
Non-US Equity Developed	13.50	5.19	
Non-US Equity Emerging	6.75	5.98	
Fixed Income/Global Bonds	19.00	2.24	
Private Equity	12.00	7.49	
Real Estate/Real Assets	17.00	3.70	
Private Debt/Private Credit	5.00	5.64	
Total	<u>100.00</u>	<u>%</u>	

**Discount Rate** The total pension liability for 2023 was calculated using the discount rate of 7.00 percent. The discount rate determination did not use a municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 21-year amortization period of the unfunded actuarial accrued liability. The actuarially determined contribution rate for fiscal year 2023 was 14 percent.

Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate:

### ***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$3,458,908	\$2,343,515	\$1,404,008

### ***Actuarial Assumptions - STRS***

Key methods and assumptions used in the June 30, 2023, actuarial valuation are presented below:

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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June 30, 2023

Inflation	2.50 percent
Salary increases	From 2.5 percent to 8.5 percent based on age
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation
Discount Rate of Return	7.00 percent
Payroll Increases	3.00 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017

For 2023, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For 2021, post-retirement mortality rates are based on RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates, thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2023, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation *	Long-Term Expected Rate of Return **
Domestic Equity	26.00%	6.60%
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
Total	<u>100.00%</u>	

\* Final target weights reflected at October 1, 2022.

\*\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2023. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2023. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2023.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$11,686,423	\$7,599,548	\$4,143,170

### **Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System, or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2024, no Board Members have elected Social Security. The contribution rate would be 6.2 percent of wages.

### **Note 13 - Defined Benefit OPEB Plans**

See Note 12 for a description of the net OPEB liability(asset).

#### **Plan Description - School Employees Retirement System (SERS)**

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

## **Caldwell Exempted Village School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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The Health Care program is financed through a combination of employer contributions, recipient premiums, investment returns, and any funds received on behalf of SERS' participation in Medicare programs. The System's goal is to maintain a health care reserve account with a 20-year solvency period in order to ensure that fluctuations in the cost of health care do not cause an interruption in the program. However, during any period in which the 20-year solvency period is not achieved, the System shall manage the Health Care Fund on a pay-as-you-go basis.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund healthcare benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2024, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2024, this amount was \$30,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge.

For fiscal year 2024, the School District's surcharge obligation was \$34,251.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$34,251 for fiscal year 2024; all is reported as an intergovernmental payable.

### ***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare Part B premiums. Health care premiums were reduced by a Medicare Part B premium credit beginning in 2023. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2024, STRS did not allocate any employer contributions to post-employment health care.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements*  
*For the Fiscal Year ended June 30, 2024*

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### ***OPEB Liabilities (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2023, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS	STRS	
Proportion of the Net OPEB Liability(Asset):			
Current Measurement Date	0.043701200%	0.035289390%	
Prior Measurement Date	<u>0.042848300%</u>	<u>0.032716930%</u>	
Change in Proportionate Share	<u>0.000852900%</u>	<u>0.002572460%</u>	
Proportionate Share of the:			
Net OPEB Liability	\$719,953	\$0	<u>Total</u>
Net OPEB (Asset)	\$0	(\$686,331)	(\$686,331)
OPEB Expense	(\$21,398)	(\$18,777)	(\$40,175)

At June 30, 2024, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$1,500	\$1,070	\$2,570
Changes of assumptions	243,437	101,106	344,543
Net difference between projected and actual earnings on OPEB plan investments	5,580	1,225	6,805
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	101,474	3,735	105,209
School District contributions subsequent to the measurement date	<u>34,251</u>	<u>0</u>	<u>34,251</u>
Total Deferred Outflows of Resources	<u>\$386,242</u>	<u>\$107,136</u>	<u>\$493,378</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$371,307	\$104,682	\$475,989
Changes of assumptions	204,474	452,831	657,305
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>7,149</u>	<u>13,755</u>	<u>20,904</u>
Total Deferred Inflows of Resources	<u>\$582,930</u>	<u>\$571,268</u>	<u>\$1,154,198</u>

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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\$34,251 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30:	SERS	STRS	Total
2025	(\$86,852)	(\$200,476)	(\$287,328)
2026	(73,403)	(93,640)	(167,043)
2027	(36,516)	(37,174)	(73,690)
2028	(22,200)	(49,736)	(71,936)
2029	(18,201)	(45,789)	(63,990)
Thereafter	<u>6,233</u>	<u>(37,317)</u>	<u>(31,084)</u>
Total	<u><u>(\$230,939)</u></u>	<u><u>(\$464,132)</u></u>	<u><u>(\$695,071)</u></u>

### *Actuarial Assumptions - SERS*

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2023, are presented below:

# Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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June 30, 2023

Inflation	2.40 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of investment expense
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Fiduciary Net Position is Projected to be Depleted	2048
Municipal Bond Index Rate:	
Measurement Date	3.86 percent
Prior Measurement Date	3.69 percent
Single Equivalent Interest Rate,	
Measurement Date	4.27 percent
Prior Measurement Date	4.08 percent
Health Care Cost Trend Rate	
Medical Trend Assumption	
Measurement Date	6.75 to 4.40 percent
Prior Measurement Date	7.00 to 4.40 percent

Mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members was based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females.

Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table. Mortality rates are projected using a fully generational projection with Scale MP-2020.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020 and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 12.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2023, was 4.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2023, was 4.08 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be depleted in 2048 by SERS' actuaries. The Fidelity General Obligation 20-year Municipal Bond Index Rate was used in the determination of the single equivalent interest rate for both the June 30, 2022, and the June 30, 2023, total OPEB liability. The Municipal Bond Index Rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate was 3.86 percent at June 30, 2023, and 3.69 percent at June 30, 2022.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the healthcare cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.27%) and higher (5.27%) than the current discount rate (4.27%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (5.75% decreasing to 3.40%) and higher (7.75% decreasing to 5.40%) than the current rate:

	1% Decrease (3.08%)	Current Discount Rate (4.08%)	1% Increase (5.08%)
School District's proportionate share of the net OPEB liability	\$920,306	\$719,953	\$561,967
	1% Decrease (6.00 % decreasing to 3.40%)	Current Trend Rate (7.00 % decreasing to 4.40%)	1% Increase (8.00 % decreasing to 5.40%)
School District's proportionate share of the net OPEB liability	\$528,925	\$719,953	\$973,092

### ***Actuarial Assumptions – STRS***

Key methods and assumptions used in the June 30, 2023, actuarial valuation are presented below:

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

	June 30, 2023	June 30, 2022
Projected salary increases	Varies by service from 2.5 percent to 8.5 percent	Varies by service from 2.5 percent to 8.5 percent
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.00 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.00 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	7.50 percent initial 4.14 percent ultimate	7.50 percent initial 3.94 percent ultimate
Medicare	-10.94 percent initial 4.14 percent ultimate	-68.78 percent initial 3.94 percent ultimate
Prescription Drug		
Pre-Medicare	-11.95 percent initial 4.14 percent ultimate	9.00 percent initial 3.94 percent ultimate
Medicare	1.33 percent initial 4.14 percent ultimate	-5.47 percent initial 3.94 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For 2023, healthy retirees post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For 2021, healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2023, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 12.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2023. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2023. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2023.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2023, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net OPEB asset	(\$580,888)	(\$686,331)	(\$778,158)
	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB asset	(\$782,419)	(\$686,331)	(\$570,592)

### Note 14 - Other Employee Benefits

#### *Compensated Absences*

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees and administrators who are contracted to work on a twelve month basis earn ten to twenty days of vacation per year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers and administrators who work less than a twelve month basis do not earn vacation time. Certified and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to 240 days for certified employees and up to 230 days for classified employees. Upon

retirement, certified employees receive payment for one-fourth of the total sick leave accumulation up to a maximum of 50 days plus one additional day for every three years spent in the School District. Classified employees, upon retirement, receive a severance payment for one-fourth of the total sick leave accumulation up to 36 total paid days plus one and one-half days for every three years of continuous employment leading up to retirement.

#### *Life Insurance*

The School District provides life insurance and accidental death and dismemberment insurance to employees through The Standard Life Insurance Company in the amount of \$200,000 for the Treasurer, \$250,000 for the superintendent, and \$15,000 for all other employees.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

### Note 15 - Long-Term Obligations

The changes in the School District's long-term obligations during the fiscal year consist of the following:

	Amounts Outstanding 06/30/2023	Additions	Deductions	Amounts Outstanding 06/30/2024	Amounts Due within One Year
<b>2020 Energy Conservation:</b>					
Bonds	\$503,722	\$0	\$40,880	\$462,842	\$41,085
Note	173,391	0	23,486	149,905	24,227
<b>Total Energy Conservation Debt</b>	<b>677,113</b>	<b>0</b>	<b>64,366</b>	<b>612,747</b>	<b>65,312</b>
Financed Purchases from Direct Borrowing	0	3,363,000	0	3,363,000	219,000
<b>Net Pension Liability:</b>					
SERS	2,263,460	80,055	0	2,343,515	0
STRS	7,273,016	326,532	0	7,599,548	0
<b>Total Net Pension Liability</b>	<b>9,536,476</b>	<b>406,587</b>	<b>0</b>	<b>9,943,063</b>	<b>0</b>
Net OPEB Liability - SERS	601,593	118,360	0	719,953	0
Compensated Absences	423,332	75,675	8,009	490,998	41,605
<b>Total Long-Term Obligations</b>	<b>\$11,238,514</b>	<b>\$3,963,622</b>	<b>\$72,375</b>	<b>\$15,129,761</b>	<b>\$325,917</b>

During fiscal year 2020, the School District issued Energy Conservation Bonds up to the amount of \$605,565 with an interest rate of 0.25 percent. The bonds will be repaid using energy savings in the General Fund. Principal and interest requirements to retire the debt outstanding at June 30, 2024, are as follows:

Fiscal Year Ending	Energy Conservation Bonds	
	Principal	Interest
2025	\$41,085	\$2,262
2026	41,290	2,057
2027	41,497	1,850
2028	41,704	1,642
2029	41,913	1,434
2030 - 2034	212,736	4,001
2035	42,617	160
	<b>\$462,842</b>	<b>\$13,406</b>

During fiscal year 2020, the School District issued a fifteen-year \$245,000 note at a fixed interest rate of 3.010 percent. The note was backed by the full faith and credit of the School District. The repayments are to be made from utility savings in the General Fund. Principal and interest requirements to retire the debt outstanding at June 30, 2024, are as follows:

Fiscal Year Ending	Energy Conservation Note	
	Principal	Interest
2025	\$24,227	\$4,300
2026	24,973	3,552
2027	25,744	2,782
2028	26,534	1,987
2029	27,358	1,167
2030	21,069	322
	<b>\$149,905</b>	<b>\$14,110</b>

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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The overall debt margin of the School District as of June 30, 2024, was \$17,852,662, with an unvoted debt margin of \$198,363.

### ***Financed Purchase from Direct Borrowing***

During fiscal year 2024, the School District entered into a financed purchase agreement as a direct borrowing with JPMorgan Chase Bank (the Bank) to fund the football field and track improvements portion of the Tribe Athletic Complex project and for capital improvement updates to various school buildings in the amount of \$3,363,000 to be paid from the Building Capital Projects Fund. This agreement includes an interest rate of 4.3793 percent.

Principal and interest requirements to retire this financed purchase are as follows:

Fiscal Year	Principal	Interest
2025	\$219,000	\$86,334
2026	168,000	137,708
2027	175,000	130,348
2028	182,000	122,684
2029	190,000	114,712
2030-2034	1,086,000	417,065
2035-2039	<u>1,343,000</u>	<u>205,289</u>
	<u>\$3,363,000</u>	<u>\$1,214,140</u>

These financed purchase from direct borrowing agreement contains provisions in the event of a default. Upon the occurrence of an event of default, and as long as the event of default is continuing, the Bank may, at its option, exercise any one or more of the following remedies; provided, however, that there shall be no right under any circumstances to accelerate the maturities of the rent payments or to otherwise declare any rent not then past due or in default to be immediately due and payable:

- i. By 30 days' prior written notice to the School District, request the School District to (and the School District agrees that it will), promptly return possession of the financed purchase property and the project facilities to the Bank, provided that the School District may first remove any or all of its personal property from the project facilities;
- ii. After written notice to the School District, sublease the financed purchase and the project facilities for the account of the School District, holding the School District liable for all applicable lease payments and any other payments due or past due during the then-current lease term to the effective date of such subleasing and for the difference between the rental and other amounts paid by the sublessee pursuant to such sublease and the amounts payable during the then-current lease term by the School District under the agreement; and
- iii. Exercise any other right, remedy or privilege which may be available to it under the applicable laws of the State or any other applicable law, and/or proceeding by appropriate court action to enforce the terms of the agreement or to recover damages for the breach of the agreement or to rescind the agreement as to the lease of the financed purchase property to the School District.

# Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

The compensated absences will be paid from the General Fund. The School District pays obligations related to employee compensation from the fund benefitting from their service. There are no repayment schedules for the net pension or OPEB liabilities. However, employer pension contributions are made from the following funds: General Fund and the Cafeteria, Idea B, Title I, and Title II-A Special Revenue Funds. For additional information related to the net pension or net OPEB liabilities, see Note 12 or Note 13 respectively.

## Note 16 - Fund Balances

Fund balance is classified as nonspendable, restricted, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and nonmajor governmental funds are as follows:

Fund Balances	General Fund	Building Fund	Nonmajor Governmental Funds	Total
<b><u>Nonspendable:</u></b>				
Prepaid Items	\$51,437	\$0	\$188	\$51,625
Unclaimed Monies	4,843	0	0	4,843
<i>Total Nonspendable</i>	<i>56,280</i>	<i>0</i>	<i>188</i>	<i>56,468</i>
<b><u>Restricted for:</u></b>				
Student Activities	0	0	63,578	63,578
State Programs	0	0	50,559	50,559
Other Grants	0	0	11,575	11,575
Classroom Facilities	0	0	2,965	2,965
Capital Projects	0	3,301,777	0	3,301,777
<i>Total Restricted</i>	<i>0</i>	<i>3,301,777</i>	<i>128,677</i>	<i>3,430,454</i>
<b><u>Assigned to:</u></b>				
Capital Improvements	0	0	1,571	1,571
Fiscal Year 2025 Appropriations	2,308,167	0	0	2,308,167
Purchases on Order	182,386	0	0	182,386
<i>Total Assigned</i>	<i>2,490,553</i>	<i>0</i>	<i>1,571</i>	<i>2,492,124</i>
Unassigned (Deficit)	2,117,256	0	(81,259)	2,035,997
<i>Total Fund Balances</i>	<i>\$4,664,089</i>	<i>\$3,301,777</i>	<i>\$49,177</i>	<i>\$8,015,043</i>

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year ended June 30, 2024*

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### Note 17 – Significant Commitments

#### *Encumbrances*

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year end, the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

<b>Governmental Funds:</b>	
General Fund	\$196,624
Nonmajor Funds	<u>69,612</u>
Total Governmental Funds	<u>266,236</u>
<b>Proprietary Fund:</b>	
Internal Service Fund	<u>44,116</u>
Total	<u>\$310,352</u>

#### *Contractual Commitments*

As of June 30, 2024, the School District's contractual purchase commitments paid from the General Fund as follows:

Project	Contract Amount	Amount Expended	Balance at 06/30/2024
Field House	\$431,080	\$328,680	\$102,400
Football Field and Turf Project Design*	28,900	28,900	0
High School Parking Lot	50,000	25,200	24,800
High School Window Project	<u>141,950</u>	<u>60,000</u>	<u>81,950</u>
	<u>\$651,930</u>	<u>\$442,780</u>	<u>\$209,150</u>

\*Amount is only the planning and design phase

### Note 18 - Jointly Governed Organizations and Public Entity Risk Pools

#### *Jointly Governed Organizations*

The **Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments** (OME-RESA) was created as a separate regional council of governments pursuant to State statutes. OME-RESA operates under the direction of a Board comprising a representative from each participating school district. The Board exercises total control over the operations of OME-RESA including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the Board. OME-RESA provides information technology and internet access to member districts, as well as cooperative purchasing programs. During fiscal year 2024, the total amount paid to OME-RESA from the School District was \$38,403 for technology services and financial accounting services and educational management information. The Jefferson County Educational Service Center serves as the fiscal agent. To obtain financial information write to Ohio Mid-Eastern Regional Educational Service Agency at 2230 Sunset Blvd., Steubenville, Ohio 43952.

## **Caldwell Exempted Village School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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The **Coalition of Rural and Appalachian Schools** (CORAS) is a jointly governed organization composed of 120 school districts and other educational institutions in the 32-county region of Ohio designated as Appalachia. The CORAS is operated by a nineteen-member board composed of one elected and one appointed (one appointed seat is empty) from each of the eight regions into which the 32 Appalachian counties are divided, one dean appointment from the Ohio University College of Education, and three ex-officio members. The board exercises total control over the operations of the CORAS including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation of the board. The CORAS provides various in-service training programs for school district administrative personnel; gathers data regarding the level of education provided to children in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The CORAS is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the CORAS. Financial information may be obtained from the Coalition of Rural and Appalachian Schools at 322 Patton Hall, Ohio University, Athens, Ohio 45701.

The **Mid-East Career and Technology Centers** is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the 13 participating school districts' elected boards. The Board possesses its own budgeting and taxing authority. The Board controls the financial activity of the Joint Vocational School District. To obtain financial information write to the Mid-East Career and Technology Centers at 400 Richard Rd., Zanesville, Ohio 45701.

### ***Insurance Purchasing Pools***

The School District is a member of the **South Central Ohio Insurance Consortium** (SCOIC), an insurance purchasing pool. The SCOIC's primary purpose and objective is establishing and carrying out a cost-effective cooperative health program for its member organizations. The governing board consists of the superintendent or other designee appointed by each of the members of SCOIC. Members include 23 public entities with approximately 4,000 employee lives covered for medical and prescription benefits with 51 different plan designs in place as well as dental, vision, life, and accidental death and dismemberment insurances. The Bloom Carroll Local School District serves as the fiscal agent for the SCOIC.

The SCOIC members are considered self-insured and pay a monthly premium to SCOIC that is actuarially calculated based on the participants' actual claims experience which are utilized for the payment of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. An additional fee is paid for the participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience.

In the event of a deficiency in the internal pool, participants would be charged a higher rate of participation, and in the event of a surplus, the internal pool pays dividends to participants. SCOIC members participate in the shared risk pool through the Jefferson Health Plan for individual claims from \$100,000 to \$200,000. SCOIC members are then covered under stop loss coverage for claims over \$200,000 from IOA-Re. In the event that the School District would withdraw from SCOIC, the School District would be required to give a 180-day notice prior to the end of their three-year contract, be responsible for all run-out claims, and would have no rights to share in any surplus funds of SCOIC. To obtain financial information for the SCOIC, write to the fiscal agent, Bloom Carroll Local School District, 5240 Plum Road NW, Carroll, Ohio 43112.

## **Caldwell Exempted Village School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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The School District participates in the **Ohio School Plan** (OSP), an insurance purchasing pool. The Ohio School Plan (OSP) is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP's business and affairs are conducted by a thirteen-member Board of directors consisting of school district superintendents and treasurers, as well as the president of Harcum-Hyre Insurance Agency, Inc. and a partner of the Hylant Group, Inc. Hylant Group, Inc. is the Administrator of the OSP and is responsible for processing claims. Harcum-Hyre Insurance Agency, Inc. is the sales and marketing representative, which establishes agreements between OSP and member schools.

The School District participates in the **Ohio School Boards Association Workers' Compensation Group Rating Plan** (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the plan. Each year, the participating School District pays an enrollment fee to the GRP to cover the costs of administering the plan.

### **Note 19 - Related Organization**

The **Caldwell Public Library** is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Caldwell Exempted Village School District as presented by the Library. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel, and does not depend on the School District for operational subsidies. Although the School District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate, and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Caldwell Public Library at 517 Spruce Street, P.O. Box 230, Caldwell, Ohio 43724-0230.

### **Note 20 - Set-Asides**

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements.

Amounts not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years. In prior fiscal years, the School District was also required to set-aside money for textbooks.

Effective April 10, 2001, through Amended Substitute Senate Bill 345, the requirement for School Districts to establish and appropriate money for the budget stabilization was deleted from law. The School District may still establish reserve balance accounts consistent with Section 5705.13, Revised Code if it so chooses; however, the requirement is no longer mandatory.

## Caldwell Exempted Village School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year ended June 30, 2024*

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The following cash basis information describes the change in the fiscal year end set aside amounts for capital improvements. Disclosure of this information is required by State statute.

	Capital Improvements
Set-aside Balance as of June 30, 2023	\$0
Current Year Set-aside Requirement	159,371
Qualifying Disbursements	(356,255)
Total	<u><u>(\$196,884)</u></u>
Set-aside Balance Carried Forward to Future Fiscal Years	<u><u>\$0</u></u>

The School District had qualifying disbursements during the fiscal year that reduced the set-aside amount below zero. The excess in the capital maintenance set-aside may not be carried forward to reduce the set-aside requirement in future fiscal years.

### **Note 21 - Contingencies**

#### *Grants*

The School District received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2024, if applicable, cannot be determined at this time.

#### *Litigation*

As of June 30, 2024, the School District is currently not a party to any material legal proceedings.

#### *School Foundation*

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education and Workforce (DEW) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. DEW adjustments for fiscal year 2024 were finalized in November 2024.

### **Note 22 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021, while the national state of emergency ended in April 2023. During fiscal year 2024, the School District received COVID-19 funding. The School District will continue to spend available COVID-19 funding consistent with the applicable program guidelines.

### **Note 23 - Subsequent Event**

On August 14, 2024, the School District signed a \$8.3 million grant agreement with the Ohio Facilities Construction Commission for the purpose of building a new multi-use healthcare facility.

**Required  
Supplementary  
Information**

**Caldwell Exempted Village School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years\**

	2024	2023	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.04241260%	0.04184790%	0.03934350%	0.03610550%	0.03537460%
School District's Proportionate Share of the Net Pension Liability	\$2,343,515	\$2,263,460	\$1,451,661	\$2,388,094	\$2,116,524
School District's Covered Payroll	\$1,809,629	\$1,736,314	\$1,586,664	\$1,253,693	\$1,216,370
School District's Proportionate Share of the Pension Liability as a Percentage of its Covered Payroll	129.50%	130.36%	91.49%	190.48%	174.00%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	76.06%	75.82%	82.86%	68.55%	71.36%

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015
0.03645610%	0.03468660%	0.03334090%	0.03286280%	0.03363300%
\$2,087,909	\$2,072,448	\$2,440,247	\$1,875,185	\$1,702,147
\$1,202,674	\$1,075,729	\$1,037,500	\$995,683	\$966,479
173.61%	192.66%	235.20%	188.33%	176.12%
71.36%	69.50%	62.98%	69.16%	71.70%

**Caldwell Exempted Village School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years\**

	2024	2023	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.035289390%	0.032716930%	0.031082189%	0.030139780%	0.030302190%
School District's Proportionate Share of the Net Pension Liability	\$7,599,548	\$7,273,016	\$3,974,137	\$7,292,753	\$6,701,147
School District's Covered Payroll	\$4,765,579	\$4,306,350	\$3,857,029	\$3,654,336	\$3,578,350
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	159.47%	168.89%	103.04%	199.56%	187.27%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	80.00%	78.09%	87.80%	75.50%	77.30%

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015
0.029504570%	0.029186820%	0.027084940%	0.029198080%	0.027219660%
\$6,487,393	\$6,933,392	\$9,066,146	\$8,069,496	\$6,620,763
\$3,383,179	\$3,103,429	\$3,253,214	\$2,996,643	\$2,776,731
191.75%	223.41%	278.68%	269.28%	238.44%
77.30%	75.30%	66.80%	72.10%	74.70%

**Caldwell Exempted Village School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Eight Fiscal Years (1)\**

	2024	2023	2022	2021
School District's Proportion of the Net OPEB Liability	0.043701200%	0.042848300%	0.040625800%	0.037594200%
School District's Proportionate Share of the Net OPEB Liability	\$719,953	\$601,593	\$768,876	\$817,045
School District's Covered Payroll	\$1,809,629	\$1,736,314	\$1,586,664	\$1,253,693
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	39.78%	34.65%	48.46%	65.17%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	30.02%	30.34%	24.08%	18.17%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2020	2019	2018	2017
0.036287770%	0.036947200%	0.035072000%	0.033803900%
\$912,560	\$1,025,016	\$941,240	\$963,536
\$1,216,370	\$1,202,674	\$1,075,729	\$1,037,500
75.02%	85.23%	87.50%	92.87%
13.57%	13.57%	12.46%	11.49%

**Caldwell Exempted Village School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)*  
*State Teachers Retirement System of Ohio*  
*Last Eight Fiscal Years (1)\**

	2024	2023	2022	2021
School District's Proportion of the Net OPEB Liability (Asset)	0.035289390%	0.032716930%	0.031082189%	0.030139780%
School District's Proportionate Share of the Net OPEB Liability (Asset)	(\$686,331)	(\$847,150)	(\$655,343)	(\$529,706)
School District's Covered Payroll	\$4,765,579	\$4,306,350	\$3,857,029	\$3,654,336
School District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	-14.40%	-19.67%	-16.99%	-14.50%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	168.50%	230.70%	174.70%	191.00%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2020	2019	2018	2017
0.030302190%	0.029504570%	0.029186820%	0.027084940%
(\$501,877)	(\$474,108)	\$1,138,762	\$1,448,510
\$3,578,350	\$3,383,179	\$3,103,429	\$3,253,214
-14.03%	-14.01%	36.69%	44.53%
176.00%	176.00%	47.10%	37.30%

**Caldwell Exempted Village School District, Ohio**

*Required Supplementary Information*

*Schedule of the School District's Contributions*

*School Employees Retirement System of Ohio*

*Last Ten Fiscal Years*

	2024	2023	2022	2021
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$291,681	\$253,348	\$243,084	\$195,767
Contributions in Relation to the Contractually Required Contribution	(291,681)	(253,348)	(243,084)	(195,767)
Contribution Deficiency (Excess)	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>
School District Covered Payroll (1)	\$2,083,436	\$1,809,269	\$1,736,314	\$1,586,664
Pension Contributions as a Percentage of Covered Payroll	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>	<u><u>12.34%</u></u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution (2)	\$34,251	\$32,261	\$28,281	\$26,364
Contributions in Relation to the Contractually Required Contribution	(34,251)	(32,261)	(28,281)	(26,364)
Contribution Deficiency (Excess)	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>
OPEB Contributions as a Percentage of Covered Payroll	<u><u>1.64%</u></u>	<u><u>1.78%</u></u>	<u><u>1.63%</u></u>	<u><u>1.66%</u></u>
Total Contributions as a Percentage of Covered Payroll (2)	<u><u>15.64%</u></u>	<u><u>15.79%</u></u>	<u><u>15.63%</u></u>	<u><u>14.00%</u></u>

(1) The School District's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the required supplementary information

2020	2019	2018	2017	2016	2015
\$175,517	\$164,210	\$162,361	\$150,602	\$145,250	\$131,231
(175,517)	(164,210)	(162,361)	(150,602)	(145,250)	(131,231)
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$1,253,693	\$1,216,370	\$1,202,674	\$1,075,729	\$1,037,500	\$995,683
<u>14.00%</u>	<u>13.50%</u>	<u>13.50%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.18%</u>
 \$14,983	 \$28,398	 \$25,807	 \$18,528	 \$17,176	 \$25,497
 (14,983)	 (28,398)	 (25,807)	 (18,528)	 (17,176)	 (25,497)
 <u>\$0</u>	 <u>\$0</u>	 <u>\$0</u>	 <u>\$0</u>	 <u>\$0</u>	 <u>\$0</u>
 1.20%	 2.33%	 2.15%	 1.72%	 1.66%	 2.56%
 <u>15.20%</u>	 <u>15.83%</u>	 <u>15.65%</u>	 <u>15.72%</u>	 <u>15.66%</u>	 <u>15.74%</u>

**Caldwell Exempted Village School District, Ohio**

*Required Supplementary Information  
Schedule of the School District's Contributions  
State Teachers Retirement System of Ohio  
Last Ten Fiscal Years*

	2024	2023	2022	2021
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$737,225	\$667,181	\$602,889	\$539,984
Contributions in Relation to the Contractually Required Contribution	<u>(737,225)</u>	<u>(667,181)</u>	<u>(602,889)</u>	<u>(539,984)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$5,265,893	\$4,765,579	\$4,306,350	\$3,857,029
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

**Net OPEB Asset/Liability**

(1) Although the covered payroll for the net OPEB liability is the same as the net pension liability, there were no OPEB related required contributions for 2015-2024 as STRS did not allocate any employer contributions to postemployment health care. There is no required supplementary information to present related to the statutorily established employer contribution requirements for the net OPEB liability.

See accompanying notes to the required supplementary information

2020	2019	2018	2017	2016	2015
\$511,607	\$500,969	\$473,645	\$434,480	\$455,450	\$419,530
(511,607)	(500,969)	(473,645)	(434,480)	(455,450)	(419,530)
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$3,654,336	\$3,578,350	\$3,383,179	\$3,103,429	\$3,253,214	\$2,996,643
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

# Caldwell Exempted Village School District, Ohio

## Notes to Required Supplementary Information

For the Fiscal Year Ended June 30, 2024

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### Net Pension Liability

#### Changes in Benefit Terms/Assumptions – SERS

Beginning in fiscal year 2018, on each anniversary of the initial retirement, the allowance of all retirees and survivors may be increased by the annual rate of increase in the CPI-W measured as of the June preceding the beginning of the applicable calendar year. The annual rate of increase shall not be less than 0 percent nor greater than 2.5 percent. The COLA was suspended for 2018-2020. Prior to 2018, an assumption of 3 percent was used. For 2021, the cost-of-living adjustment was reduced from 2.5 percent to 2 percent. For 2023 and 2024, the cost-of-living adjustment was increased from 2 percent to 2.5 percent.

Amounts reported in 2022 incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in prior years are presented below:

	Fiscal Year 2022	Fiscal Years 2021-2017	Fiscal Years 2016 and Prior
Wage Inflation	2.4 percent	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.0 percent net of system expenses	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning in 2022, amounts reported use mortality rates based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members was based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Amounts reported for 2017 through 2021 use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with a fully generational projection and a five-year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

#### Changes in Assumptions - STRS

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal years 2018-2021 and fiscal years 2017 and prior are presented below:

## Caldwell Exempted Village School District, Ohio

### Notes to Required Supplementary Information

For the Fiscal Year Ended June 30, 2024

	Fiscal Year 2022	Fiscal Years 2021-2018	Fiscal Years 2017 and Prior
Inflation	2.50 percent	2.50 percent	2.75 percent
Projected salary increases	Varies by Service from 2.5 percent to 8.5 percent	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	See Below	See Below	See Below
Payroll Increases	3 percent	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring after August 1, 2013, or later, COLA commences on fifth anniversary of retirement date.

Investment rate of return:

Fiscal Years 2022 through 2024	7.00 percent, net of investment expenses, including inflation
Fiscal Years 2018 through 2021	7.45 percent, net of investment expenses, including inflation
Fiscal Year 2017 and prior	7.75 percent, net of investment expenses, including inflation

Beginning with fiscal year 2022, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal years 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set back two years through age 89 and no set-back for ages 90 and above. Females younger than age 80 are set back four years, one-year set-back from ages 80 through 89, and no setback from ages 90 and above.

### **Changes in Benefit Term – STRS Pension**

For 2024, demographic assumptions were changed based on the actuarial experience study for the period July 1, 2015, through June 30, 2021.

# Caldwell Exempted Village School District, Ohio

## Notes to Required Supplementary Information

For the Fiscal Year Ended June 30, 2024

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For fiscal year 2023, the Board approved a one-time 3 percent COLA effective on the anniversary of a benefit recipient's retirement date for those eligible during fiscal year 2023 and eliminated the age 60 requirement to receive unreduced retirement that was scheduled to go into effect August 1, 2026.

### Net OPEB Liability

#### Changes in Assumptions – SERS

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by SERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 and prior are presented below:

	2022	2021 and Prior
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation		
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

#### Municipal Bond Index Rate:

Fiscal year 2024	3.86 percent
Fiscal year 2023	3.69 percent
Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

#### Single Equivalent Interest Rate, net of plan investment expense, including price inflation

Fiscal year 2024	4.27 percent
Fiscal year 2023	4.08 percent
Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

#### Changes in Assumptions – STRS

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under *GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*, and the long-term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified.

## **Caldwell Exempted Village School District, Ohio**

### *Notes to Required Supplementary Information*

*For the Fiscal Year Ended June 30, 2024*

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The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal, and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

For fiscal year 2022, the discount rate was decreased from 7.45 percent to the long-term expected rate of return of 7.00.

For fiscal year 2023, the projected salary increases were changed from age-based to service-based. Healthcare trends were updated to reflect emerging claims and recoveries experience.

### **Changes in Benefit Terms – STRS OPEB**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019, and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020, to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020, from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021, to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021, from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021, to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2022, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2022, premium based on June 30, 2021, enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2022, from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2023, healthcare trends were updated to reflect emerging claims and recoveries experience.

**Caldwell Exempted Village School District, Ohio**

*Notes to Required Supplementary Information*

*For the Fiscal Year Ended June 30, 2024*

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For fiscal year 2024, healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2024.

**CALDWELL EXEMPTED VILLAGE SCHOOL DISTRICT  
NOBLE COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2024**

<b>FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title</b>	<b>Federal AL Number</b>	<b>Pass Through Entity Identifying Number</b>	<b>Total Federal Expenditures</b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<i>Passed Through Ohio Department of Education and Workforce</i>			
Child Nutrition Cluster			
Non-Cash Assistance (Food Distribution):			
National School Lunch Program	10.555	2024	33,305
Cash Assistance:			
School Breakfast Program	10.553	2023	2,572
School Breakfast Program	10.553	2024	47,443
National School Lunch Program	10.555	2023	24,881
National School Lunch Program	10.555	2024	169,393
COVID-19 National School Lunch Program	10.555	2024	24,883
Total Cash Assistance:			<u>269,172</u>
Total Child Nutrition Cluster			<u>302,477</u>
COVID-19 State Pandemic EBT Transfer Administrative Cost	10.649	2024	<u>374</u>
Total U.S. Department of Agriculture			<u>302,851</u>
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<i>Passed Through Ohio Department of Education and Workforce</i>			
Title I Grants to Local Educational Agencies	84.010	2023	16,558
	84.010	2024	<u>183,536</u>
Total Title I Grants to Local Educational Agencies			<u>200,094</u>
Special Education Cluster (IDEA):			
Special Education - Grants to States	84.027	2023	74,799
Special Education - Grants to States	84.027	2024	144,209
COVID-19 Special Education - Grants to States	84.027X	2024	14,456
Total Special Education - Grants to States			<u>233,464</u>
Special Education - Preschool Grants	84.173	2023	7,796
Special Education - Preschool Grants	84.173	2024	<u>7,893</u>
Total Special Education - Preschool Grants			<u>15,689</u>
Total Special Education Cluster (IDEA)			<u>249,153</u>
Supporting Effective Instruction State Grants	84.367	2023	7,467
Supporting Effective Instruction State Grants	84.367	2024	<u>22,177</u>
Total Supporting Effective Instruction State Grants			<u>29,644</u>
Student Support and Academic Enrichment Program	84.424	2023	50
Student Support and Academic Enrichment Program	84.424	2024	21,423
Strong Connections	84.424F	2024	9,498
Total Support and Academic Enrichment Program			<u>30,971</u>
Education Stabilization Fund:			
ARP Elementary and Secondary School Emergency Relief Fund (ESSER III)	84.425U	2024	357,901
ARP Elementary and Secondary School Emergency Relief Fund - Homeless Children and Youth	84.425W	2024	<u>6,105</u>
Total Education Stabilization Fund:			<u>364,006</u>
Total U.S. Department of Education			<u>873,868</u>
<b>U.S. DEPARTMENT OF JUSTICE</b>			
<i>Direct Program</i>			
Public Safety Partnership and Community Policing Grants	16.710	JCOPS-22GG-04153-SS	<u>25,530</u>
Total U.S. Department of Justice			<u>25,530</u>
<b>U.S. DEPARTMENT OF TREASURY</b>			
<i>Passed Through Ohio Office of Budget and Management</i>			
Coronavirus State and Local Fiscal Recovery Funds	21.027	2024	<u>135,000</u>
Total U.S. Department of Treasury			<u>135,000</u>
<b>FEDERAL COMMUNICATIONS COMMISSION</b>			
<i>Direct Program</i>			
Emergency Connectivity Fund Program	32.009	2024	<u>8,148</u>
Total Federal Communications Commission			<u>8,148</u>
<b>Total Expenditures of Federal Awards</b>			<b><u>\$1,345,397</u></b>

*The accompanying notes are an integral part of this schedule.*

**CALDWELL EXEMPTED VILLAGESCHOOL DISTRICT  
NOBLE COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2024**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Caldwell Exempted Village School District (the District's) under programs of the federal government for the year ended June 30, 2024. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE E - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE F – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

**NOTE G - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with DEW's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amounts from 2024 to 2025 programs:

<u>Program Title</u>	<u>Federal AL Number</u>	<u>Amt. Transferred</u>
Title I Grants to Local Educational Agencies	84.010	\$ 19,586
Support Effective Instruction State Grants	84.367	\$ 12,245
Student Support and Academic Enrichment Grants	84.424	\$ 6,596
Special Education Grants to States	84.027	\$ 23,468



# GUEYE & ASSOCIATES, CPA, INC.

2246 S. Hamilton Rd,  
Suite 102  
Columbus, Ohio 43232

Tel: 614-342-0297  
Fax: 614-423-6615  
[www.gueyecpa.com](http://www.gueyecpa.com)

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Caldwell Exempted Village School District  
Noble County  
516 Fairground Street  
Caldwell, Ohio 43724

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Caldwell Exempted Village School District, Noble County, Ohio, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated February 28, 2025.

### ***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered The District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of The District's internal control. Accordingly, we do not express an opinion on the effectiveness of The District's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of The District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We identified a certain deficiency in internal control, described in the accompanying schedule of findings as item No. 2024-001, that we consider to be a material weakness.

Caldwell Exempted Village School District  
Noble County  
Independent Auditor's Report On Internal Control Over  
Financial Reporting And On Compliance And Other Matters  
Required By *Government Auditing Standards*  
Page 2

***Report on Compliance and Other Matters***

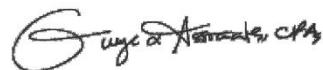
As part of obtaining reasonable assurance about whether The District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings as item No. 2024-002.

***District's Responses to Findings***

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's responses to the findings identified in our audit and described in the accompanying Schedule of Findings and Corrective Action Plan. The District's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of The District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering The District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Columbus, Ohio  
February 28, 2025



# GUEYE & ASSOCIATES, CPA, INC.

2246 S. Hamilton Rd,  
Suite 102  
Columbus, Ohio 43232

Tel: 614-342-0297  
Fax: 614-423-6615  
[www.gueyecpa.com](http://www.gueyecpa.com)

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Caldwell Exempted Village School District  
Noble County  
516 Fairground Street  
Caldwell, Ohio 43724

To the Board of Education:

### **Report on Compliance for Each Major Federal Program**

#### *Opinion on the Other Major Federal Program*

We have audited Caldwell Exempted Village School District's, Noble County, Ohio (the District), compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Caldwell Exempted Village School District's major federal programs for the year ended June 30, 2024. Caldwell Exempted Village School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying Schedule of Findings.

In our opinion, Caldwell Exempted Village School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its other major federal program identified in the *Summary of Auditor's Results* section of the accompanying Schedule of Findings for the year ended June 30, 2024.

#### *Basis for Opinion on Each Major Federal Program*

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified and unmodified opinions on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### *Responsibilities of Management for Compliance*

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Caldwell Exempted Village School District  
Noble County  
Independent Auditor's Report on Compliance with Requirements  
Applicable to Each Major Federal Program and on Internal Control Over Compliance  
Required by the Uniform Guidance  
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***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

**Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

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**Report on Internal Control Over Compliance (Suite)**

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Columbus, Ohio  
February 28, 2025

**CALDWELL EXEMPTED VILLAGE SCHOOL DISTRICT  
NOBLE COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2024**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	Education Stabilization Fund – AL #84.425U and #84.425W
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A\B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	Yes

**CALDWELL EXEMPTED VILLAGE SCHOOL DISTRICT  
NOBLE COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2024  
(Continued)**

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2024-001**

**Material Weakness: Budgetary Postings**

Sound accounting practices require accurately posting estimated receipts and appropriations to the ledgers to provide information for budget versus actual comparison and to allow the Board to make informed decisions regarding budgetary matters.

The Appropriation resolution and subsequent amendments establish the legal spending authority of the School District, and the appropriation ledger provides the process by which the School District controls spending, it is therefore necessary the amounts appropriated by the Board are precisely stated and accurately posted to the appropriation ledger.

The original certificate and amendments establish the amounts available for expenditures for the School District and the receipts ledger provides the process by which the School District controls what is available, it is therefore necessary the amounts estimated by the County Budget Commission are posted accurately to the receipts ledger.

We noted the Board of Education approved budgetary excel spreadsheets prepared by the Treasurer at each meeting and these spreadsheets were agreed to the appropriations approved by the Board of Education and to the estimated resources approved by the Budget Commission. These spreadsheets were used to prepare the budgetary statements for the General Fund and other funds; however, the approved amounts were not always entered into the School District's USAS system.

The final appropriations approved by the Board and as presented on the budgetary excel spreadsheets approved by the Board, did not agree to those posted to the USAS system for the following funds:

Fund	Final Approved Appropriations	Final Appropriations per System	Variance
General	\$ 14,000,000	\$ 13,673,159	\$ 326,841
Permanent Improvement	9,072	7,500	1,572
Building Fund	3,365,082	62,455	3,302,627
Food Service	605,000	-	605,000
Pupil Support	50,000	-	50,000
Other Grant	13,575	2,000	11,575
District Managed Activities	200,000	-	200,000
Student Wellness and Success	90,969	-	90,969
Misc State Grants	360,000	546,733	(186,733)
ESSR Grants	360,000	546,733	(186,733)
Homeless Round 2	8,427		8,427
Title 1	207,800	236,771	(28,972)
Title II-A	30,245	44,732	(14,487)
Title IV-A	17,955	43,347	(25,392)
IDEA Part B	206,543	257,092	(50,549)
Self Insurance	3,300,000	159,135	3,140,865
Total	\$ 22,824,668	\$ 15,579,657	\$ 7,245,011

**CALDWELL EXEMPTED VILLAGE SCHOOL DISTRICT  
NOBLE COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2024**

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**(Continued)**

**FINDING NUMBER 2024-001 (Continued)**

**Material Weakness: Budgetary Postings (Continued)**

To effectively control the budgetary cycle and to maintain accountability over receipts and expenditures, the School District should post to the ledgers, on a timely basis, estimated resources as certified by the budget commission and appropriations approved by the Board. The School District should then monitor budget versus actual reports to help ensure amended certificates of resources and appropriations have been properly posted to the ledgers.

**Officials' Response:** See Corrective Action Plan.

**FINDING NUMBER 2024-002**

**Noncompliance: Expenditures in Excess of Appropriations**

*Ohio Rev. Code § 5705.41(B)* prohibits a subdivision or taxing authority unit from making any expenditure of money unless it has been appropriated in accordance with the Ohio Revised Code.

Due to inadequate policies and procedures in approving and reviewing budget versus actual information, the School had expenditures in excess of appropriations for the following funds:

<b>Fund</b>	<b>Final Approved Appropriations &amp; Prior Year Encumbrances</b>	<b>Actual Expenditures Including Current Year Encumbrances</b>	<b>Variance</b>
Data Communications for School Buildings	\$ 16,139	\$ 20,134	\$ (3,995)
Vocational Education Enhancement	-	7,531	(7,531)
ESSR Grants	360,000	394,828	(34,828)
Title 1	207,919	213,039	(5,120)
Title IV-A	18,183	32,614	(14,431)
IDEA Part B	230,704	259,093	(28,389)
IDEA Preschool Grant for the Handicapped	7,894	15,689	(7,795)
<b>Total</b>	<b>\$ 840,839</b>	<b>\$ 942,928</b>	<b>\$ (102,089)</b>

Failure to have adequate appropriations in place at the time expenditures are made could cause expenditures to exceed available resources, further resulting in deficit spending practices.

The Board should closely monitor expenditures and appropriations and make the necessary appropriation amendments, if possible, to reduce the likelihood of expenditures exceeding appropriations. Additionally, the Treasurer should deny payment requests exceeding appropriations when appropriations are inadequate to cover the expenditures.

**Officials' Response:** See Corrective Action Plan.

**CALDWELL EXEMPTED VILLAGE SCHOOL DISTRICT  
NOBLE COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2024**

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None.



# Caldwell Exempted Village School District

Character. Tradition. Excellence.

**Greg Gifford**  
Superintendent

**Tiffany Speck**  
Curriculum

**Terren Huck**  
Technology

www.caldwell.k12.oh.us  
516 Fairground Street, Caldwell, OH 43724  
740-732-5637

**Taylor Clark**  
Treasurer

**Jeannie Yontz**  
School Improvement

**Elaine Hummerich**  
Transportation

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS 2 CFR 200.511(b) JUNE 30, 2024

Finding Number	Finding Summary	Status	Additional Information
2023-001	Noncompliance with Ohio Rev. Code § 3315.20 deficit fund balances	Corrected	N/A



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Transportation

## CORRECTIVE ACTION PLAN

2 CFR § 200.511(c)  
JUNE 30, 2024

**Finding Number:** 2024-001

**Planned Corrective Action:** District will ensure that all budget amendments will be posted on a timely basis into the accounting system.

**Anticipated Completion Date:** 6/30/2025

**Responsible Contact Person:** Taylor L. Clark, Treasurer

**Finding Number:** 2024-003

**Planned Corrective Action:** District will review the appropriations and monitor them to reduce the likelihood of expenditures exceeding appropriations in the future.

**Anticipated Completion Date:** 6/30/2025

**Responsible Contact Person:** Taylor L. Clark, Treasurer

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# OHIO AUDITOR OF STATE KEITH FABER



CALDWELL EXEMPTED VILLAGE SCHOOL DISTRICT

NOBLE COUNTY

## AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 6/24/2025

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)