





**TROTWOOD-MADISON CITY SCHOOL DISTRICT  
MONTGOMERY COUNTY  
JUNE 30, 2019**

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**TROTWOOD-MADISON CITY SCHOOL DISTRICT  
MONTGOMERY COUNTY  
JUNE 30, 2019**

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## INDEPENDENT AUDITOR'S REPORT

Trotwood-Madison City School District  
Montgomery County  
3594 North Snyder Road  
Trotwood, Ohio 45426

To the Board of Education:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Trotwood-Madison City School District, Montgomery County, Ohio (the District), as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Trotwood-Madison City School District, Montgomery County, Ohio, as of June 30, 2019, and the respective changes in financial position thereof for the fiscal year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Other Matters***

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis, required budgetary comparison schedule* and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

*Supplementary and Other Information*

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected the schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 6, 2020, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Keith Faber". The signature is written in a cursive, flowing style.

Keith Faber  
Auditor of State  
Columbus, Ohio

March 6, 2020

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**Trotwood-Madison City School District, Ohio**  
**Management Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2019**  
(Unaudited)

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The management's discussion and analysis of Trotwood-Madison City School District's financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the District's performance.

### **Financial Highlights**

Key financial highlights for 2019 are as follows:

- Net position of governmental activities decreased \$2,107,919.
- General revenues accounted for \$35,194,684 in revenue or 73% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$12,982,703 or 27% of total revenues of \$48,177,387.
- The District had \$50,285,306 in expenses related to governmental activities; \$12,982,703 of these expenses were offset by program specific charges for services, grants or contributions. General revenues of \$35,194,684 were also used to provide for these programs.

### **Overview of the Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position* and the *Statement of Activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. The General and Debt Service funds are the major funds of the District.

### **Government-wide Financial Statements**

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2019?" The Government-wide Financial Statements answer this question. These statements include *all assets and deferred outflows of resources, and liabilities and deferred inflows of resources* using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net position* and changes in net position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position has improved or diminished. The causes of this change may be the result of many factors, both financial and non-financial. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

**Trotwood-Madison City School District, Ohio**  
**Management Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2019**  
(Unaudited)

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In the Government-wide Financial Statements, the overall financial position of the District is presented in the following manner:

- **Governmental Activities** – Most of the District’s programs and services are reported here including instruction, support services, operation of non-instructional services, extracurricular activities and interest and fiscal charges.

**Fund Financial Statements**

The analysis of the District’s major funds is presented in the Fund Financial Statements. Fund financial reports provide detailed information about the District’s major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District’s most significant funds.

**Governmental Funds** Most of the District’s activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the District’s general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* is reconciled in the financial statements.

**Fiduciary Funds** Fiduciary Funds are used to account for resources held for the benefits of parties outside the government. Fiduciary Funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District’s own programs.

**The District as a Whole**

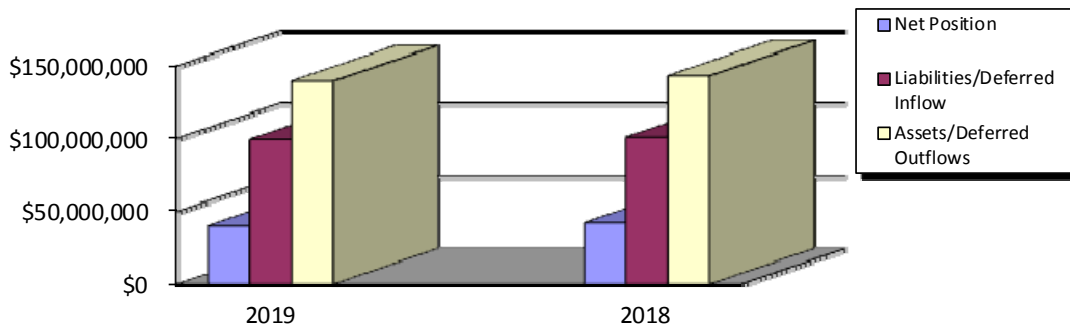
As stated previously, the Statement of Net Position looks at the District as a whole. Table 1 provides a summary of the District’s net position for 2019 compared to 2018:

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**Trotwood-Madison City School District, Ohio**  
**Management Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2019**  
(Unaudited)

**Table 1**  
**Net Position**

	Governmental Activities	
	2019	2018
<b>Assets:</b>		
Current and Other Assets	\$49,566,622	\$52,930,620
Net OPEB Asset	2,087,550	0
Capital Assets	73,487,739	75,210,155
<b>Total Assets</b>	<b>125,141,911</b>	<b>128,140,775</b>
<b>Deferred Outflows of Resources:</b>		
Deferred Charge on Refunding	483,323	514,188
OPEB	941,268	582,431
Pension	12,888,775	13,886,991
<b>Total Deferred Outflows of Resources</b>	<b>14,313,366</b>	<b>14,983,610</b>
<b>Liabilities:</b>		
Other Liabilities	3,212,749	2,564,639
Long-Term Liabilities	80,663,680	86,796,794
<b>Total Liabilities</b>	<b>83,876,429</b>	<b>89,361,433</b>
<b>Deferred Inflows of Resources:</b>		
Property Taxes	9,441,338	9,071,471
Revenue in Lieu of Taxes	68,181	56,484
OPEB	3,664,949	1,053,984
Pension	2,250,897	1,319,611
<b>Total Deferred Inflows of Resources</b>	<b>15,425,365</b>	<b>11,501,550</b>
<b>Net Position:</b>		
Net Investment in Capital Assets	38,449,500	38,522,714
Restricted	5,383,507	5,765,143
Unrestricted	(3,679,524)	(2,026,455)
<b>Total Net Position</b>	<b>\$40,153,483</b>	<b>\$42,261,402</b>



Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2019, the District's assets and deferred outflows exceeded liabilities and deferred inflows by \$40,153,483.

**Trotwood-Madison City School District, Ohio**  
**Management Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2019**  
(Unaudited)

At year-end, capital assets represented 59% of total assets. Capital assets include land, buildings and improvements, and equipment. Capital assets, net of related debt to acquire the assets at June 30, 2019, were \$38,449,500. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net position, \$5,383,507 represents resources that are subject to external restriction on how they must be used. The external restriction will not affect the availability of fund resources for future use.

Current and Other Assets decreased mainly due to a decrease in pooled cash and investments in fiscal year 2019 as compared to fiscal year 2018. Capital Assets decreased due to depreciation expense being greater than current year additions. Long-term liabilities decreased mainly due to a decrease in the net other post employment benefits liability.

Table 2 shows the changes in net position for fiscal years 2019 and 2018.

**Table 2**  
**Changes in Net Position**

	Governmental Activities	
	2019	2018
Revenues:		
Program Revenues		
Charges for Services	\$566,199	\$945,254
Operating Grants, Contributions	12,416,504	12,208,670
General Revenues:		
Property Taxes	9,130,668	9,693,642
Grants and Entitlements	24,399,866	23,814,062
Other	1,664,150	1,165,354
Total Revenues	<u>48,177,387</u>	<u>47,826,982</u>
Program Expenses:		
Instruction	22,692,811	13,219,374
Support Services:		
Pupil and Instructional Staff	4,872,671	2,103,269
School Administrative, General Administration, Fiscal and Business Operations and Maintenance	5,248,062	1,930,519
Pupil Transportation	3,385,342	1,917,829
Central	2,358,409	1,702,799
Operation of Non-Instructional Services	556,103	624,277
Extracurricular Activities	8,916,878	7,883,111
Interest and Fiscal Charges	1,134,795	562,354
Total Program Expenses	<u>50,285,306</u>	<u>31,112,367</u>
Change in Net Position	(2,107,919)	16,714,615
Net Position - Beginning of Year	<u>42,261,402</u>	<u>25,546,787</u>
Net Position - End of Year	<u>\$40,153,483</u>	<u>\$42,261,402</u>

**Trotwood-Madison City School District, Ohio**  
**Management Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2019**  
(Unaudited)

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The District revenues are mainly from three sources. Property taxes levied for general, special revenue, debt service and capital projects purposes, grants and entitlements and operating grants and contributions comprised most of the District’s revenues for governmental activities.

The decrease in net position and increase in total expenses is due to changes related to net pension liability and other post employment benefits liability.

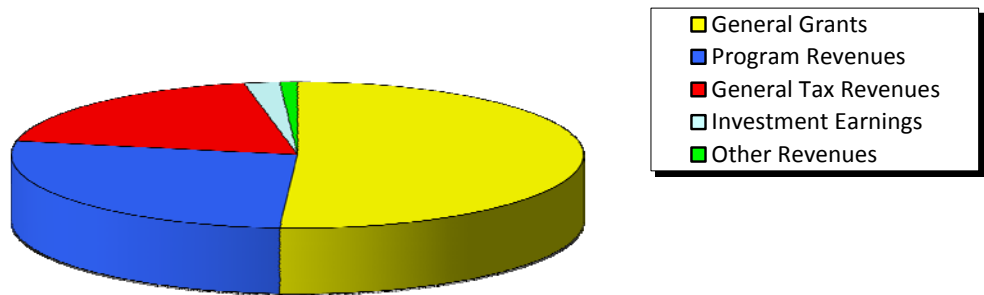
The District depends greatly on property taxes as a revenue source. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenues generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Thus Ohio districts do not receive additional property tax revenue from increases in appraisal values and must regularly return to the voters to maintain a constant level of service. Property taxes made up 19% of revenue for governmental activities for the District in fiscal year 2019.

**Governmental Activities**  
**Revenue Sources**

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Revenue Sources	2019	Percent of Total
General Grants	\$24,399,866	51%
Program Revenues	12,982,703	27%
General Tax Revenues	9,130,668	19%
Investment Earnings	876,427	2%
Other Revenues	787,723	1%
Total Revenue Sources	<u>\$48,177,387</u>	<u>100%</u>



Instruction comprises 45% of governmental program expenses. Support services expenses were 33% of governmental program expenses. All other expenses, including interest and fiscal charges were 22% of governmental program expenses. Interest expense was attributable to the outstanding bond and borrowing for capital projects.

**Trotwood-Madison City School District, Ohio**  
**Management Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2019**  
(Unaudited)

**Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

**Table 3**  
**Governmental Activities**

	Total Cost of Services		Net Cost of Services	
	2019	2018	2019	2018
Instruction	\$22,692,811	\$13,219,374	(\$14,827,397)	(\$4,278,330)
Support Services:				
Pupil and Instructional Staff	4,872,671	2,103,269	(2,876,917)	(1,182,573)
School Administrative, General				
Administration, Fiscal and Business	5,248,062	1,930,519	(5,070,363)	(1,913,987)
Operations and Maintenance	3,385,342	1,917,829	(3,358,250)	(1,670,006)
Pupil Transportation	2,358,409	1,702,799	(2,156,822)	(1,488,020)
Central	556,103	624,277	(544,037)	(624,277)
Operation of Non-Instructional Services	8,916,878	7,883,111	(6,518,373)	(5,306,981)
Extracurricular Activities	1,134,795	562,354	(830,209)	(325,434)
Interest and Fiscal Charges	1,120,235	1,168,835	(1,120,235)	(1,168,835)
Total Expenses	<u>\$50,285,306</u>	<u>\$31,112,367</u>	<u>(\$37,302,603)</u>	<u>(\$17,958,443)</u>

**The District's Funds**

The District has two major governmental funds: the General Fund and Debt Service Fund. Assets of these funds comprise \$46,295,563 (91%) of the total \$50,674,214 governmental funds assets.

**General Fund:** Fund balance at June 30, 2019 was \$28,999,665. The primary reason for the decrease in fund balance was due to an increase in instructional expenditures.

**Debt Service Fund:** Fund balance at June 30, 2019 was \$2,765,882. Fund balance remained relatively consistent in 2019 when compared to 2018.

**General Fund Budgeting Highlights**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

For the General Fund, final budget basis revenue was \$39,715,829. The original budget estimate was \$33,079,621. The difference was \$6,636,208. Of this difference, most was due to underestimation of taxes and intergovernmental revenues. Actual instruction expenses were equal when compared to final budgeted expenses.

The District's ending unobligated cash balance was \$29,721,659.

**Trotwood-Madison City School District, Ohio**  
**Management Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2019**  
(Unaudited)

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**Capital Assets and Debt Administration**

**Capital Assets**

At fiscal year end, the District had \$73,487,739 invested in land, buildings and improvements and equipment net of accumulated depreciation. Table 4 shows fiscal year 2019 balances compared to fiscal year 2018:

**Table 4**  
**Capital Assets at Year End**  
**(Net of Depreciation)**

---

	Governmental Activities	
	2019	2018
Land	\$1,239,620	\$1,239,620
Buildings and Improvements	69,509,068	72,075,642
Equipment	2,739,051	1,894,893
Total Net Capital Assets	<u>\$73,487,739</u>	<u>\$75,210,155</u>

The decrease in capital assets is due to depreciation exceeding capital asset additions for 2019.

See Note 6 in the Notes to the Basic Financial Statements for further details on the District's capital assets.

**Debt**

At June 30, 2019, the District had \$35,521,562 in debt outstanding, \$1,773,076 due within one year. Table 5 summarizes debt outstanding.

**Table 5**  
**Outstanding Debt at Year End**

---

	Governmental Activities	
	2019	2018
2016 Refunding Bonds:		
Current Interest Bonds	\$23,365,000	\$24,550,000
Premium	3,347,529	3,378,706
2014 HB264 Energy Improvement Loans	1,118,054	1,225,320
Capital Leases:		
2016 Classroom Facilities Project Lease - Refunding	7,265,000	7,595,000
2016 Classroom Facilities Project Lease - Premium	425,979	452,603
Total Long-Term Bonds and Capital Leases	<u>\$35,521,562</u>	<u>\$37,201,629</u>

See notes 7-8 in the Notes to the Basic Financial Statements for further details on the District's long-term obligations.

**Trotwood-Madison City School District, Ohio**  
**Management Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2019**  
(Unaudited)

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**For the Future**

The District is committed to its core mission and beliefs as they relate to students. We will continue to find innovative ways to increase revenue and reduce expenditures in order to meet the financial challenges of the future. With careful planning and monitoring of the District's finances, the District's administration is confident that the District can continue to provide a quality education for our students and provide them a secure financial future.

**Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Treasurer at Trotwood-Madison City Schools, 3594 N. Snyder Road, Trotwood, Ohio 45426.



Trotwood-Madison City School District, Ohio  
Statement of Net Position  
June 30, 2019

	Governmental Activities
Assets:	
Equity in Pooled Cash and Investments	\$35,159,302
Receivables:	
Taxes	13,017,777
Accounts	179,017
Intergovernmental	1,147,559
Prepays	62,967
Nondepreciable Capital Assets	1,239,620
Depreciable Capital Assets, Net	72,248,119
Net OPEB Asset	2,087,550
	<hr/>
Total Assets	125,141,911
	<hr/>
Deferred Outflows of Resources:	
Deferred Charge on Refunding	483,323
Pension	12,888,775
OPEB	941,268
	<hr/>
Total Deferred Outflows of Resources	14,313,366
	<hr/>
Liabilities:	
Accounts Payable	516,879
Accrued Wages and Benefits	2,605,219
Accrued Interest Payable	90,651
Long-Term Liabilities:	
Due Within One Year	2,021,215
Due In More Than One Year	
Net Pension Liability	39,115,936
Net OPEB Liability	5,040,172
Other Amounts	34,486,357
	<hr/>
Total Liabilities	83,876,429
	<hr/>
Deferred Inflows of Resources:	
Property Taxes	9,441,338
Revenue in Lieu of Taxes	68,181
OPEB	3,664,949
Pension	2,250,897
	<hr/>
Total Deferred Inflows of Resources	15,425,365
	<hr/>
Net Position:	
Net Investment in Capital Assets	38,449,500
Restricted for:	
Debt Service	3,328,894
Capital Projects	1,289,756
Classroom Facilities Maintenance	619,784
Other Purposes	145,073
Unrestricted	(3,679,524)
	<hr/>
Total Net Position	\$40,153,483
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See accompanying notes to the basic financial statements.

Trotwood-Madison City School District, Ohio  
Statement of Activities  
For the Fiscal Year Ended June 30, 2019

	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities:</b>				
<b>Instruction:</b>				
Regular	\$15,485,499	\$161,136	\$2,784,612	(\$12,539,751)
Special	6,359,693	134,121	3,623,128	(2,602,444)
Vocational	75,788	0	171,393	95,605
Other	771,831	0	991,024	219,193
<b>Support Services:</b>				
Pupil	3,060,484	0	1,361,331	(1,699,153)
Instructional Staff	1,812,187	0	634,423	(1,177,764)
General Administration	89,304	0	0	(89,304)
School Administration	3,855,337	8,302	169,372	(3,677,663)
Fiscal	765,342	0	25	(765,317)
Business	538,079	0	0	(538,079)
Operations and Maintenance	3,385,342	19,551	7,541	(3,358,250)
Pupil Transportation	2,358,409	0	201,587	(2,156,822)
Central	556,103	0	12,066	(544,037)
Operation of Non-Instructional Services	8,916,878	33,014	2,365,491	(6,518,373)
Extracurricular Activities	1,134,795	210,075	94,511	(830,209)
Interest and Fiscal Charges	1,120,235	0	0	(1,120,235)
<b>Totals</b>	<b>\$50,285,306</b>	<b>\$566,199</b>	<b>\$12,416,504</b>	<b>(37,302,603)</b>

**General Revenues:**

Property Taxes Levied for:

General Purposes	6,793,277
Special Revenue Purposes	438
Debt Service Purposes	1,736,801
Capital Projects Purposes	600,152
Grants and Entitlements, Not Restricted	24,399,866
Revenue in Lieu of Taxes	68,181
Unrestricted Contributions	7,607
Investment Earnings	876,427
Other Revenues	711,935

Total General Revenues 35,194,684

Change in Net Position (2,107,919)

Net Position - Beginning of Year 42,261,402

Net Position - End of Year \$40,153,483

See accompanying notes to the basic financial statements.

Trotwood-Madison City School District, Ohio  
Balance Sheet  
Governmental Funds  
June 30, 2019

	General	Debt Service	Total Other (Nonmajor) Governmental Funds	Total Governmental Funds
<b>Assets:</b>				
Equity in Pooled Cash and Investments	\$29,886,588	\$2,662,547	\$2,610,167	\$35,159,302
<b>Receivables:</b>				
Taxes	9,886,395	2,415,229	716,153	13,017,777
Accounts	150,200	0	28,817	179,017
Intergovernmental	132,124	0	1,015,435	1,147,559
Interfund	1,107,592	0	0	1,107,592
Prepays	54,888	0	8,079	62,967
<b>Total Assets</b>	<b>41,217,787</b>	<b>5,077,776</b>	<b>4,378,651</b>	<b>50,674,214</b>
<b>Liabilities:</b>				
Accounts Payable	29,694	0	487,185	516,879
Accrued Wages and Benefits	2,247,283	0	357,936	2,605,219
Compensated Absences	1,681	0	0	1,681
Interfund Payable	0	0	1,107,592	1,107,592
<b>Total Liabilities</b>	<b>2,278,658</b>	<b>0</b>	<b>1,952,713</b>	<b>4,231,371</b>
<b>Deferred Inflows of Resources:</b>				
Property Taxes	7,340,267	1,680,605	420,466	9,441,338
Property Taxes - Unavailable	2,531,016	631,289	187,185	3,349,490
Grants and Other Taxes	0	0	938,380	938,380
Revenue in Lieu of Taxes	68,181	0	0	68,181
<b>Total Deferred Inflows of Resources</b>	<b>9,939,464</b>	<b>2,311,894</b>	<b>1,546,031</b>	<b>13,797,389</b>
<b>Fund Balances:</b>				
Nonspendable	54,888	0	8,079	62,967
Restricted	0	2,765,882	1,928,465	4,694,347
Assigned	3,689,057	0	0	3,689,057
Unassigned	25,255,720	0	(1,056,637)	24,199,083
<b>Total Fund Balances</b>	<b>28,999,665</b>	<b>2,765,882</b>	<b>879,907</b>	<b>32,645,454</b>
<b>Total Liabilities, Deferred Inflows and Fund Balances</b>	<b>\$41,217,787</b>	<b>\$5,077,776</b>	<b>\$4,378,651</b>	<b>\$50,674,214</b>

See accompanying notes to the basic financial statements.

Trotwood-Madison City School District, Ohio  
 Reconciliation of Total Governmental Fund Balance to  
 Net Position of Governmental Activities  
 June 30, 2019

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Total Governmental Fund Balance \$32,645,454

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Capital assets used in the operation of Governmental Funds 73,487,739

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.

Delinquent Property Taxes	\$3,349,490	
Intergovernmental	938,380	
		4,287,870

In the statement of net position interest payable is accrued when incurred; whereas, in the governmental funds interest is reported as a liability only when it will require the use of current financial resources.

(90,651)

Some liabilities reported in the statement of net position do not require the use of current financial resources and, therefore, are not reported as liabilities in governmental funds.

Compensated Absences (984,329)

Deferred charge on refunding associated with long-term liabilities that are not reported in the funds.

483,323

Deferred outflows and inflows or resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in the funds.

Deferred outflows of resources related to pensions	12,888,775	
Deferred inflows of resources related to pensions	(2,250,897)	
Deferred outflows of resources related to OPEB	941,268	
Deferred inflows of resources related to OPEB	(3,664,949)	
		7,914,197

Long-term liabilities and net OPEB assets are not available to pay for current period expenditures and are not due and payable in the current period and, therefore, are not reported in the funds.

Net OPEB Asset	2,087,550	
Net Pension Liability	(39,115,936)	
Net OPEB Liability	(5,040,172)	
Other Amounts	(35,521,562)	
		(77,590,120)

Net Position of Governmental Activities \$40,153,483

See accompanying notes to the basic financial statements.

Trotwood-Madison City School District, Ohio  
Statement of Revenues, Expenditures  
and Changes in Fund Balance  
Governmental Funds  
For the Fiscal Year Ended June 30, 2019

	General	Debt Service	Total Other (Nonmajor) Governmental Funds	Total Governmental Funds
<b>Revenues:</b>				
Property and Other Taxes	\$7,048,611	\$1,796,127	\$618,149	\$9,462,887
Tuition and Fees	295,257	0	0	295,257
Investment Earnings	839,919	0	36,508	876,427
Intergovernmental	30,612,131	426,619	5,558,485	36,597,235
Extracurricular Activities	7,341	0	204,130	211,471
Charges for Services	6,906	0	33,014	39,920
Revenue in Lieu of Taxes	68,181	0	0	68,181
Other Revenues	581,645	0	157,447	739,092
<b>Total Revenues</b>	<b>39,459,991</b>	<b>2,222,746</b>	<b>6,607,733</b>	<b>48,290,470</b>
<b>Expenditures:</b>				
<b>Current:</b>				
<b>Instruction:</b>				
Regular	13,141,518	0	581,742	13,723,260
Special	5,944,148	0	661,912	6,606,060
Vocational	82,829	0	0	82,829
Other	185,746	0	630,588	816,334
<b>Support Services:</b>				
Pupil	2,153,924	0	1,184,451	3,338,375
Instructional Staff	1,646,068	0	333,278	1,979,346
General Administration	92,073	0	0	92,073
School Administration	3,812,722	0	182,337	3,995,059
Fiscal	793,486	39,282	11,648	844,416
Business	552,483	0	0	552,483
Operations and Maintenance	3,164,674	0	578,492	3,743,166
Pupil Transportation	3,038,276	0	0	3,038,276
Central	626,730	0	22,933	649,663
Operation of Non-Instructional Services	6,412,764	0	2,556,400	8,969,164
Extracurricular Activities	673,086	0	475,181	1,148,267
Capital Outlay	198,000	0	0	198,000
<b>Debt Service:</b>				
Principal Retirement	107,266	1,185,000	330,000	1,622,266
Interest and Fiscal Charges	11,985	859,425	278,500	1,149,910
<b>Total Expenditures</b>	<b>42,637,778</b>	<b>2,083,707</b>	<b>7,827,462</b>	<b>52,548,947</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>(3,177,787)</b>	<b>139,039</b>	<b>(1,219,729)</b>	<b>(4,258,477)</b>
<b>Other Financing Sources (Uses):</b>				
Transfers In	0	0	458,144	458,144
Transfers (Out)	(458,144)	0	0	(458,144)
<b>Total Other Financing Sources (Uses)</b>	<b>(458,144)</b>	<b>0</b>	<b>458,144</b>	<b>0</b>
<b>Net Change in Fund Balance</b>	<b>(3,635,931)</b>	<b>139,039</b>	<b>(761,585)</b>	<b>(4,258,477)</b>
<b>Fund Balance - Beginning of Year</b>	<b>32,635,596</b>	<b>2,626,843</b>	<b>1,641,492</b>	<b>36,903,931</b>
<b>Fund Balance - End of Year</b>	<b>\$28,999,665</b>	<b>\$2,765,882</b>	<b>\$879,907</b>	<b>\$32,645,454</b>

See accompanying notes to the basic financial statements.

Trotwood-Madison City School District, Ohio  
 Reconciliation of the Statement of Revenues, Expenditures, and Changes  
 in Fund Balance of Governmental Funds to the Statement of Activities  
 For the Fiscal Year Ended June 30, 2019

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Net Change in Fund Balance - Total Governmental Funds (\$4,258,477)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital asset additions as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of the difference between capital asset additions and depreciation in the current period.

Capital assets used in governmental activities	\$1,231,186	
Depreciation Expense	<u>(2,953,405)</u>	(1,722,219)

Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. The amount of the proceeds must be removed and the gain or loss on the disposal of capital assets must be recognized. This is the amount of the difference between the proceeds and the gain or loss. (197)

Governmental funds report district pension and OPEB contributions as expenditures. However in the Statement of Activities, the cost of pension and OPEB benefits earned net of employee contributions is reported as pension and OPEB expense.

District pension contributions	\$3,324,481	
Cost of benefits earned net of employee contributions - Pension	(4,965,320)	
District OPEB contributions	122,008	
Cost of benefits earned net of employee contributions - OPEB	<u>4,240,311</u>	2,721,480

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Delinquent Property Taxes	(\$332,219)	
Intergovernmental	<u>219,136</u>	(113,083)

Repayment of bond and lease principal and accretion is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. 1,622,266

In the statement of activities interest expense is accrued when incurred; whereas, in governmental funds an interest expenditure is reported when due. 2,739

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Compensated Absences	(\$387,364)	
Amortization of Bond Premium	57,801	
Amortization of Deferred Charge on Refunding	<u>(30,865)</u>	(360,428)

Change in Net Position of Governmental Activities (\$2,107,919)

See accompanying notes to the basic financial statements.

Trotwood-Madison City School District, Ohio  
Statement of Fiduciary Net Position  
Fiduciary Funds  
June 30, 2019

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	Private Purpose Trust	Agency
	<u>          </u>	<u>          </u>
Assets:		
Equity in Pooled Cash and Investments	<u>\$34,958</u>	<u>\$39,243</u>
Total Assets	<u>34,958</u>	<u>39,243</u>
Liabilities:		
Other Liabilities	<u>0</u>	<u>39,243</u>
Total Liabilities	<u>0</u>	<u>\$39,243</u>
Net Position:		
Held in Trust	<u>34,958</u>	
Total Net Position	<u>\$34,958</u>	

See accompanying notes to the basic financial statements.

Trotwood-Madison City School District, Ohio  
Statement of Changes in Fiduciary Net Position  
Fiduciary Fund  
For the Fiscal Year Ended June 30, 2019

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	Private Purpose Trust
Additions:	
Investment Earnings	\$908
Other	500
Total Additions	<u>1,408</u>
Deductions:	
Scholarships	<u>2,500</u>
Total Deductions	<u>2,500</u>
Change in Net Position	(1,092)
Net Position - Beginning of Year	<u>36,050</u>
Net Position - End of Year	<u><u>\$34,958</u></u>

See accompanying notes to the basic financial statements.



**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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**Note 1 - Description of the District**

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The Trotwood-Madison City School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The Trotwood-Madison City School District is a city school district as defined by Section 3311.02, Revised Code. The District operates under an elected Board of Education (5 members) and is responsible for the provision of public education to residents of the District.

The District serves an area of approximately 29 square miles. It is located in Montgomery County and includes all of the former Madison Township and the City of Trotwood. The District currently operates five instructional/support buildings.

Management believes the financial statements included in this report represent all of the funds of the District for which the Board of Education has fiscal responsibility.

**Note 2 - Summary of Significant Accounting Policies**

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**Reporting Entity**

In accordance with Governmental Accounting Standards Board [GASB] Statement 14, as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units", and GASB Statement No. 61, "The Financial Reporting Entity Omnibus an Amendment of GASB Statements No.14 and No. 34", the financial reporting entity consists of a primary government. The District is a primary government because it is a special-purpose government that has a separately elected governing body, is legally separate, and is fiscally independent of other state and local governments.

There are no component units combined with the District for financial statement presentation purposes, and it is not included in any other governmental reporting entity. Consequently, the District's financial statements include only the funds of those organizational entities for which its elected governing body is financially accountable. The District's major operations include education, pupil transportation, food service, and maintenance of District facilities.

The District is associated with three jointly governed organizations and one public entity shared risk pool. These organizations are:

Jointly Governed Organizations:

Metropolitan Educational Technology Association  
Miami Valley Career Technology Center  
Southwestern Ohio Educational Purchasing Council

Public Entity Shared Risk Pool:

Southwestern Ohio Educational Purchasing Cooperative Employee Benefit Plan

These organizations are presented in Notes 13 and 14.

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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**Measurement Focus**

**Government-wide Financial Statements**

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The District has no business-type activities so the statements only report governmental activities of the District. The statement of net position presents the financial condition of the governmental activities of the District at year-end.

The government-wide statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position. Fiduciary Funds are not included in entity-wide statements.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

**Fund Financial Statements**

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Private purpose trust funds are reported using the economic resources measurement focus.

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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**Fund Accounting**

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the District are grouped into the categories governmental and fiduciary.

**Governmental Funds**

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The following are the District's major governmental funds:

General Fund - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Debt Service Fund – The debt service fund is used to account for the accumulation of resources for the payment of general obligation bond principal and interest and certain other long-term obligations from governmental resources when the District is obligated in some manner for the payment.

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, and (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

**Fiduciary Funds**

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Private purpose trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's only trust fund is a private purpose trust which accounts for scholarship programs for students. The District's Agency fund is a student managed activity fund which accounts for assets and liabilities generated by student managed activities.

**Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

### Revenues – Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, included property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: property taxes available for advance, revenue in lieu of taxes, grants and interest.

### Deferred Outflows/Inflows of Resources

In addition to assets, the government-wide statement of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. The deferred outflows of resources related to a deferred charge on refunding, OPEB, and pension are reported on the governmental-wide statement of net position. For more pension and OPEB plans related information, see Notes 9 and 10.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, property taxes (unavailable), revenue in lieu of taxes (which includes tax incremental financing 'TIF'), grants and other taxes, OPEB, and pension. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2019, but which were levied to finance year 2020 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Property taxes (unavailable) are reported only on the governmental funds balance sheet and represents delinquent property taxes. Revenue in lieu of taxes (TIFs) has been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Grants and other taxes have been recorded as deferred inflows on the

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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governmental fund financial statements. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. For more pension and OPEB plan related information, see Notes 9 and 10.

Expenses/Expenditures

On the accrual basis of accounting, expenditures are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the operating statement as an expense with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

Equity in Pooled Cash and Investments

Cash received by the District is pooled for investment purposes. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the financial statements.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposits and repurchase agreements are reported at cost.

The District has invested funds in the State Treasurer Asset Reserve of Ohio (STAR Ohio) during fiscal year 2019, an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

There were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice is appreciated for deposits and withdrawals of \$25 million or more. STAR Ohio reserves the right to limit the transaction to \$100 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue during the current fiscal year amounted to \$839,919 credited to the General Fund and \$36,508 credited to Other Governmental funds.

Capital Assets

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of two thousand five hundred dollars

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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(\$2,500). The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated, except land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is allocated using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and Improvements	20-40 years
Equipment	5-20 years

Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Compensated Absences

The District reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time, when earned, for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting payment method. The entire compensated absence liability is reported on the government-wide financial statements. For governmental fund financial statements, a liability is recorded only for the portion of unpaid compensated absences that have matured, for example, as a result of employee resignations and retirements.

The District's policies regarding compensated absences are determined by the state laws and/or negotiated agreements. In summary, the policies are as follows:

<u>Vacation</u>	<u>Certificated</u>	<u>Administrators</u>	<u>Non-Certificated</u>
How earned	not eligible	20-25 days	10-20 days for each service year depending on length of service
Maximum accumulation	not applicable	30 days unless special permission granted	30-60 days
Vested	not applicable	as earned	as earned

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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Termination entitlement	not applicable	30 days maximum	paid upon termination
<b><u>Sick Leave</u></b>	<b><u>Certificated</u></b>	<b><u>Administrators</u></b>	<b><u>Non-Certificated</u></b>
How earned	1 ¼ days per month of employment (15 days per year)	1 ¼ days per month of employment (15 days per year)	1 ¼ days per month of employment (15 days per year)
Maximum accumulation Vested	350 days as earned	350 days as earned	350 days as earned
Termination entitlement	per contract	per contract	per contract

These amounts are recorded in the account “compensated absences” in the fund from which the employees who have accumulated unpaid leave are paid primarily from the General Fund.

**Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment the current year. Bonds are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan’s fiduciary net position is not sufficient for payment of those benefits.

**Net Position**

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available. Of the \$5,383,507 in restricted net position, none were restricted by enabling legislation.

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as interfund "receivables/payables". These amounts are eliminated in the governmental activities columns of the statement of net position.

As a general rule, the effect of interfund (internal) activity has been eliminated from the government-wide statement of activities. The interfund services provided and used are not eliminated in the process of consolidation.

Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The following categories are used:

Nonspendable – resources that are not in spendable form (inventory) or have legal or contractual requirements to maintain the balance intact.

Restricted – resources that have external purpose restraints imposed on them by providers, such as creditors, grantors, or other regulators.

Committed – resources that are constrained for specific purposes that are internally imposed by the government at its highest level of decision making authority, the Board of Education. Formal action (a resolution) by the Board of Education is needed to establish, modify or rescind these resources.

Assigned – resources that are intended to be used for specific purposes as approved through the District's formal purchasing procedure by the Treasurer.

Unassigned – residual fund balance within the General Fund that is not restricted, committed, or assigned. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from incurred expenses for specific purposes exceeding amounts which had been restricted, committed or assigned for said purposes.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.



**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2019, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year which services are consumed.

**Note 3 - Equity in Pooled Cash and Investments**

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The District maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the statement of net position and balance sheet as "Equity in Pooled Cash and Investments."

State statute requires the classification of monies held by the District into three categories:

Active Monies - Those monies required to be kept in a "cash" or "near cash" status for immediate use by the District. Such monies must by law be maintained either as cash in the District treasury, in depository accounts payable or withdrawable on demand.

Inactive Monies – Those monies not required for use within the current two year period of designated depositories. Ohio law permits inactive monies to be deposited or invested as certificates of deposit maturing not later than the end of the current period of designated depositories, or as savings or deposit accounts, including, but not limited to passbook accounts.

Interim Monies – Those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies held by the District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States.
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities.
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
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4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met.
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts.
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
7. The State Treasurer's investment pool (STAR Ohio).
8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements" and amended by GASB Statement 40, "Deposit and Investment Risk Disclosures".

### **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. As of June 30, 2019, \$1,699,437 of the District's bank balance of \$3,140,768 was exposed to custodial credit risk because it was uninsured and collateralized.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
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Eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105% of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102% of the deposits being secured or a rate set by the Treasurer of State.

**Investments**

As of June 30, 2019, the District had the following investments:

Investment Type	Fair Value	Fair Value Hierarchy	Weighted Average Maturity (Years)
Federal Home Loan Mortgage	\$1,946,582	Level 2	0.76
Federal Home Loan Bank	299,910	Level 2	0.15
Federal Farm Credit Banks	298,998	Level 2	0.32
Negotiable CDs	3,600,725	Level 2	2.29
U.S. Treasury Notes	243,920	Level 1	0.88
Federal National Mortgage Association	1,046,982	Level 2	0.84
Commercial Paper	1,977,940	Level 2	0.48
STAR Ohio	21,358,608	N/A	0.12
Money Market	1,755,486	N/A	0.00
Total Fair Value	\$32,529,151		
Portfolio Weighted Average Maturity			0.45

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the District's recurring fair value measurements as of June 30, 2019. STAR Ohio is reported at its share price (Net Asset value per share). All other investments of the District are valued using quoted market prices.

**Interest Rate Risk** - In accordance with the investment policy, the District manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio.

**Credit Risk** – It is the District's policy to limit its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments which have a credit quality rating of the top 2 ratings issued by nationally recognized statistical rating organizations. The District's investments in Federal Home Loan Mortgage, Federal Farm Credit Bank, Federal Home Loan Bank, U.S. Treasury Notes, and Federal National Mortgage Association were rated AA+ by Standard & Poor's and Aaa by Moody's Investors Service. Investments in STAROhio were rated AAAM by Standard & Poor's. Money Market Funds and Negotiable CDs were not rated. Commercial paper was rated A-1+ by Standard & Poor's ratings and P-1 by Moody's Investment Service.

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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Concentration of Credit Risk – The District’s investment policy allows investments in Federal Agencies or Instrumentalities. The District has invested 6% in Federal Home Loan Mortgage, 1% in Federal Farm Credit Bank, 11% in Negotiable CDs, 3% in Federal National Mortgage Association, 5% in Money Market Funds, 1% in Federal Home Loan Bank, 1% in U.S. Treasury Notes, 6% in Commercial paper, and 66% in STAR Ohio.

Custodial Credit Risk is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the District’s securities are either insured and registered in the name of the District or at least registered in the name of the District. The District does not have a policy that addresses custodial credit risk.

**Note 4 - Property Taxes**

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Property taxes are levied and assessed on a calendar year basis. Second half distributions occur in a new fiscal year. Property taxes include amounts levied against all real, public utility, and tangible personal (used in business) property located in the District. Real property taxes are levied after April 1 on the assessed value listed as of the prior January 1, the lien date. Public utility property taxes attached as a lien on December 31 of the prior year, were levied April 1 and are collected with real property taxes. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. All property is required to be revalued every six years.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. The District receives property taxes from Montgomery County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2019, are available to finance fiscal year 2020 operations. The amount available for advance can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, and public utility taxes that became measurable as of June 30, 2019. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred inflows for that portion not intended to finance current year operations.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2019 taxes were collected are:

	<u>Amount</u>
Agricultural/Residential and Other Real Estate	\$198,445,990
Public Utility	<u>13,828,330</u>
Total	<u><u>\$212,274,320</u></u>

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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**Note 5 – Receivables**

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Receivables at June 30, 2019, consisted of taxes, accounts, intergovernmental, and interfund. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. A summary of the principal items of intergovernmental receivables follows:

Governmental Activities	Amount
General Fund	\$132,124
EHA Preschool Grant	11,252
Title VI-B/Preschool	148,823
Title I	619,656
Miscellaneous Federal Grants	1,885
Title II-A	156,764
Federal Grants Food Service	77,055
Total Intergovernmental Receivable	<u><u>\$1,147,559</u></u>

**Note 6 - Capital Assets**

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Capital asset activity for the fiscal year ended June 30, 2019 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
<b>Governmental Activities</b>				
<b><i>Capital Assets, not being depreciated:</i></b>				
Land	\$1,239,620	\$0	\$0	\$1,239,620
<b><i>Capital Assets, being depreciated:</i></b>				
Buildings and Improvements	99,455,269	0	0	99,455,269
Equipment	<u>3,616,202</u>	<u>1,231,186</u>	<u>58,626</u>	<u>4,788,762</u>
Totals at Historical Cost	<u>104,311,091</u>	<u>1,231,186</u>	<u>58,626</u>	<u>105,483,651</u>
Less Accumulated Depreciation:				
Buildings and Improvements	27,379,627	2,566,574	0	29,946,201
Equipment	<u>1,721,309</u>	<u>386,831</u>	<u>58,429</u>	<u>2,049,711</u>
Total Accumulated Depreciation	<u>29,100,936</u>	<u>2,953,405</u>	<u>58,429</u>	<u>31,995,912</u>
Governmental Activities Capital Assets, Net	<u>\$75,210,155</u>	<u>(\$1,722,219)</u>	<u>\$197</u>	<u>\$73,487,739</u>

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$2,535,925
Special	50,409
Vocational	203
Support Services:	
Pupil	671
Instructional Staff	8,348
School Administration	106,985
Business	329
Operations and Maintenance	79,067
Pupil Transportation	64,496
Central	12,361
Operation of Non-Instructional Services	46,139
Extracurricular Activities	48,472
Total Depreciation Expense	<u>\$2,953,405</u>

**Note 7 - Capitalized Leases**

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On December 17, 2015, the District issued \$7,670,000 in Certificates of Participation (COPS) with an average interest rate of 3.53%, which was to partially advance refund \$8,275,000 of outstanding 2008 OASBO Lease with an average interest rate of 4.75%. The District purchased 7,986,519 in US Government Securities, which were placed in an irrevocable trust with an escrow agent to provide for all future debt service payments on the OASBO Lease. As a result, \$7,450,000 of the 2008 OASBO Lease is considered to be defeased and the liability for those bonds has been removed from the Statement of Net Position.

Principal and interest requirements to retire capital leases outstanding at year end are as follows:

Fiscal Year Ending June 30	Capital Leases		
	Principal	Interest	Total
2020	\$345,000	\$268,375	\$613,375
2021	350,000	257,950	607,950
2022	360,000	245,500	605,500
2023	380,000	230,700	610,700
2024	395,000	215,200	610,200
2025-2029	2,195,000	823,600	3,018,600
2030-2034	2,650,000	380,000	3,030,000
2035	590,000	11,800	601,800
Total	<u>\$7,265,000</u>	<u>\$2,433,125</u>	<u>\$9,698,125</u>

Capital assets acquired under capital leases in accordance with Statement of Financial Accounting Standards No. 13 are as follows:

Buildings and Improvements	\$10,657,000
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**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

**Note 8 - Long-Term Liabilities**

The change in the District's long-term obligations during the year consist of the following:

<b>Governmental Activities:</b>	Beginning Principal Outstanding	Issued	Retired	Ending Principal Outstanding	Due In One Year
Bonds and Loans:					
2016 Refunding:					
\$26,115,000 - Current Interest	\$24,550,000	\$0	\$1,185,000	\$23,365,000	\$1,320,000
Premium	3,378,706	0	31,177	3,347,529	0
2014 HB264 Energy Improvement Loans	1,225,320	0	107,266	1,118,054	108,076
Subtotal Bonds and Loans	29,154,026	0	1,323,443	27,830,583	1,428,076
Capital Leases:					
2016 Classroom Facilities Project Lease - Refunding	7,595,000	0	330,000	7,265,000	345,000
2016 Classroom Facilities Project Lease - Premium	452,603	0	26,624	425,979	0
Compensated Absences	623,497	608,842	246,329	986,010	248,139
Subtotal Bonds and Other Amounts	37,825,126	608,842	1,926,396	36,507,572	2,021,215
Net Pension Liability:					
STRS	28,564,814	0	117	28,564,697	0
SERS	10,839,785	0	288,546	10,551,239	0
Total Net Pension Liability	39,404,599	0	288,663	39,115,936	0
Net OPEB Liability:					
STRS	4,691,575	0	4,691,575	0 (a)	0
SERS	4,875,494	164,678	0	5,040,172	0
Total Net OPEB Liability	9,567,069	164,678	4,691,575	5,040,172	0
Total Long-Term Obligations	\$86,796,794	\$773,520	\$6,906,634	\$80,663,680	\$2,021,215

(a) OPEB for STRS has a Net OPEB asset in the amount of \$2,087,550 as of June 30, 2019.

During fiscal years 2014 and 2015, the District issued a HB264 Energy Improvement Loan with an average rate of 1.00%. The issuance will be used to make energy conservation improvements throughout the District. Accordingly, such unmatured obligations of the District are accounted for in the statement of net position. Payments of principal and interest relating to this loan are recorded as an expenditure in the general fund.

Bonds payable will be paid from the debt service fund, the HB264 loan will be paid from the general fund, and capital leases will be paid from the permanent improvement fund. Compensated absences will mainly be paid from the general fund. There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made from the fund benefitting from their service.

On September 6, 2016, the District issued \$26,115,000 in School Improvement Refunding bonds with an average interest rate of 2.00%, which was used to advance refund \$28,605,000 of outstanding 2007 School Improvement Bonds. The net proceeds of \$29,206,521 (after payment of underwriting fees, insurance and other issuance costs) were used to purchase U.S. government securities. Those securities were deposited into an irrevocable trust with an escrow agent to provide all future debt service payments on the 2007 School Improvement Bonds. As a result, \$28,605,000 of the 2007 School Improvement Bonds are considered to be defeased and the related liability for those bonds has been removed from the Statement of Net Position.

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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Principal and interest requirements to retire general obligation debt outstanding at year end are as follows:

Fiscal Year Ending June 30	Current Interest Bonds and Loans		
	Principal	Interest	Total
2020	\$1,428,076	\$842,558	\$2,270,634
2021	1,483,887	802,921	2,286,808
2022	1,714,706	764,441	2,479,147
2023	1,760,530	723,579	2,484,109
2024	1,846,360	660,048	2,506,408
2025-2029	11,464,495	2,124,187	13,588,682
2030-2031	4,785,000	179,700	4,964,700
Total	<u>\$24,483,054</u>	<u>\$6,097,434</u>	<u>\$30,580,488</u>

**Note 9 - Defined Benefit Pension Plans**

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The Statewide retirement systems provide both pension and other postemployment benefits (OPEB).

**Net Pension Liability/Net OPEB Liability (Asset)**

Pensions and OPEB are a component of exchange transactions between an employer and its employees of salaries and benefits for employee services. Pensions and OPEB are provided to an employee on a deferred payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions and OPEB are a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the District's proportionate share of each pension and OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension and OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions and OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB Statements No. 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.



**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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The proportionate share of each plan’s unfunded benefits is presented as a long-term net pension/OPEB liability (asset) on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in accrued wages and benefits on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the required pension disclosures. See Note 10 for the required OPEB disclosures.

**Plan Description - School Employees Retirement System (SERS)**

**Plan Description**

District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

**Funding Policy**

Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining .5 percent was allocated to the Health Care Fund.

The contractually required contribution to SERS was \$957,121 for fiscal year 2019. Of this amount \$77,922 is reported as accrued wages and benefits.

**Plan Description - State Teachers Retirement System (STRS)**

**Plan Description**

District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 27 years of service, or 30 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

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New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**Funding Policy**

Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2019, the employer rate was 14 percent and the plan members were also required to contribute 14 percent of covered salary. For fiscal year 2019, the contributions rates were equal to the statutory maximum rates and the full employer contribution was allocated to pension.

The contractually required contribution to STRS was \$2,367,360 for fiscal year 2019. Of this amount \$432,520 is reported as accrued wages and benefits.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportionate Share of the Net Pension Liability	\$10,551,239	\$28,564,697	\$39,115,936
Proportion of the Net Pension Liability:			
Current Measurement Date	0.18423080%	0.12991184%	
Prior Measurement Date	<u>0.18142570%</u>	<u>0.12024650%</u>	
Change in Proportionate Share	<u>0.00280510%</u>	<u>0.00966534%</u>	
Pension Expense	\$1,278,751	\$3,686,569	\$4,965,320

At June 30, 2019, reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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	SERS	STRS	Total
<u>Deferred Outflows of Resources</u>			
Differences between expected and actual experience	\$578,669	\$659,361	\$1,238,030
Changes of assumptions	238,270	5,062,203	5,300,473
Changes in employer proportionate share of net pension liability	331,153	2,694,638	3,025,791
Contributions subsequent to the measurement date	<u>957,121</u>	<u>2,367,360</u>	<u>3,324,481</u>
Total Deferred Outflows of Resources	<u>\$2,105,213</u>	<u>\$10,783,562</u>	<u>\$12,888,775</u>
<u>Deferred Inflows of Resources</u>			
Differences between expected and actual experience	\$0	\$186,545	\$186,545
Net difference between projected and actual earnings on pension plan investments	292,342	1,732,132	2,024,474
Changes in employer proportionate share of net pension liability	<u>39,878</u>	<u>0</u>	<u>39,878</u>
Total Deferred Inflows of Resources	<u>\$332,220</u>	<u>\$1,918,677</u>	<u>\$2,250,897</u>

\$3,324,481 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year			
Ending June 30:	SERS	STRS	Total
2020	\$947,720	\$3,556,673	\$4,504,393
2021	304,074	2,308,704	2,612,778
2022	(346,263)	642,826	296,563
2023	<u>(89,659)</u>	<u>(10,678)</u>	<u>(100,337)</u>
Total	<u>\$815,872</u>	<u>\$6,497,525</u>	<u>\$7,313,397</u>

**Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

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Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

Inflation	3.00%
Future Salary Increases, including inflation	3.50% to 18.20%
COLA or Ad Hoc COLA	2.50%
Investment Rate of Return	7.50% net of investments expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement. The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00%	0.50%
US Stocks	22.50%	4.75%
Non-US Stocks	22.50%	7.00%
Fixed Income	19.00%	1.50%
Private Equity	10.00%	8.00%
Real Assets	15.00%	5.00%
Multi-Asset Strategies	10.00%	3.00%
Total	100.00%	

**Discount Rate**

The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute.

**Trotwood-Madison City School District, Ohio**  
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Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan’s fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan’s net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease 6.50%	Current Discount Rate 7.50%	1% Increase 8.50%
Proportionate share of the net pension liability	\$14,862,216	\$10,551,239	\$6,936,774

**Assumption and Benefit Changes Since the Prior Measurement Date**

With the authority granted the Board under Senate Bill 8, the Board has enacted a three year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation, are presented below:

Inflation	2.50%
Projected Salary Increases	12.50% at age 20 to 2.50% at age 65
Investment Rate of Return	7.45%, net of investment expenses, including inflation
Discount Rate of Return	7.45%
Payroll Increases	3.00%
Cost-of-Living Adjustments (COLA)	0%, effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2018 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio’s investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

**Trotwood-Madison City School District, Ohio**  
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Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
Total	100.00%	

\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate**

The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with the rates described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2018.

**Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following table represents the net pension liability as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower 6.45 percent or one percentage point higher 8.45 percent than the current discount rate:

	1% Decrease 6.45%	Current Discount Rate 7.45%	1% Increase 8.45%
Proportionate share of the net pension liability	\$41,714,979	\$28,564,697	\$17,434,767

**Assumption and Benefit Changes since the Prior Measurement Date**

There were no changes in assumptions or benefit terms since the prior measurement date.

**Note 10 - Defined Benefit OPEB Plans**

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See note 9 for a description of the net OPEB liability (asset).

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**Plan Description - School Employees Retirement System (SERS)**

**Health Care Plan Description**

The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

**Funding Policy**

State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the District's surcharge obligation was \$86,559.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The contractually required contribution to SERS was \$122,008 for fiscal year 2019. Of this amount \$77,922 is reported as accrued wages and benefits.

**Plan Description - State Teachers Retirement System (STRS)**

**Plan Description**

The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.



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Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to post-employment health care.

**OPEB Liabilities (Assets), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The net OPEB liability (asset) was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability (asset) was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportionate Share of the Net OPEB Liability	\$5,040,172	\$0	\$5,040,172
Proportionate Share of the Net OPEB (Asset)	0	(2,087,550)	(2,087,550)
Proportion of the Net OPEB Liability/Asset:			
Current Measurement Date	0.18167560%	0.12991184%	
Prior Measurement Date	<u>0.18166810%</u>	<u>0.12024650%</u>	
Change in Proportionate Share	<u>0.00000750%</u>	<u>0.00966534%</u>	
OPEB Expense	\$215,238	(\$4,455,549)	(\$4,240,311)

At June 30, 2019, reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<u>Deferred Outflows of Resources</u>			
Differences between expected and actual experience	\$82,273	\$243,830	\$326,103
Changes in employer proportionate share of net OPEB liability	74,271	418,886	493,157
Contributions subsequent to the measurement date	<u>122,008</u>	<u>0</u>	<u>122,008</u>
Total Deferred Outflows of Resources	<u>\$278,552</u>	<u>\$662,716</u>	<u>\$941,268</u>
<u>Deferred Inflows of Resources</u>			
Differences between expected and actual experience	\$0	\$121,627	\$121,627
Changes of assumptions	452,821	2,844,454	3,297,275
Net difference between projected and actual earnings on OPEB plan investments	<u>7,562</u>	<u>238,485</u>	<u>246,047</u>
Total Deferred Inflows of Resources	<u>\$460,383</u>	<u>\$3,204,566</u>	<u>\$3,664,949</u>

**Trotwood-Madison City School District, Ohio**  
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\$122,008 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (adjustment to net OPEB asset) in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year			
Ending June 30:	SERS	STRS	Total
2020	(\$142,161)	(\$457,788)	(\$599,949)
2021	(112,031)	(457,788)	(569,819)
2022	(16,618)	(457,788)	(474,406)
2023	(13,399)	(403,626)	(417,025)
2024	(13,922)	(384,626)	(398,548)
Thereafter	(5,708)	(380,234)	(385,942)
Total	(\$303,839)	(\$2,541,850)	(\$2,845,689)

**Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2018, are presented below:

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Inflation	3.00%
Wage Increases	3.50% to 18.20%
Investment Rate of Return	7.50% net of investment expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	3.62%
Prior Measurement Date	3.56%
Single Equivalent Interest Rate, net of plan investment expense, including price inflation:	
Measurement Date	3.70%
Prior Measurement Date	3.63%
Medical Trend Assumption:	
Medicare	5.375% to 4.75%
Pre-Medicare	7.25% to 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years. The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00%	0.50%
US Stocks	22.50%	4.75%
Non-US Stocks	22.50%	7.00%
Fixed Income	19.00%	1.50%
Private Equity	10.00%	8.00%
Real Assets	15.00%	5.00%
Multi-Asset Strategies	10.00%	3.00%
Total	100.00%	

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**Discount Rate**

The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70 percent. The discount rate used to measure total OPEB liability prior to June 30, 2018 was 3.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62 percent, as of June 30, 2018 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates**

The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.70 percent) and higher (4.70 percent) than the current discount rate (3.70 percent). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.25 percent decreasing to 3.75 percent) and higher (8.25 percent decreasing to 5.75 percent) than the current rate.

	1% Decrease (2.70%)	Current Discount Rate (3.70%)	1% Increase (4.70%)
Proportionate share of the net OPEB liability	\$6,115,852	\$5,040,172	\$4,188,434
	1% Decrease (6.25% decreasing to 3.75%)	Current Trend Rate (7.25% decreasing to 4.75%)	1% Increase (8.25% decreasing to 5.75%)
Proportionate share of the net OPEB liability	\$4,066,494	\$5,040,172	\$6,329,496

**Assumption and Benefit Changes since the Prior Measurement Date**

The following changes in key methods and assumptions as presented below:

- (1) Discount Rate:
  - Prior Measurement Date 3.63%
  - Measurement Date 3.70%
- (2) Municipal Bond Index Rate:
  - Prior Measurement Date 3.56%
  - Measurement Date 3.62%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:
  - Prior Measurement Date 3.63%
  - Measurement Date 3.70%

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2018, actuarial valuation are presented below:

Projected Salary Increases	12.50% at age 20 to 2.50% at age 65
Investment Rate of Return	7.45%, net of investment expenses, including inflation
Payroll Increases	3%
Discount Rate of Return	7.45%

Health Care Cost Trends:

Medical:

Pre-Medicare	6% initial, 4% ultimate
Medicare	5% initial, 4% ultimate

Prescription Drug:

Pre-Medicare	8% initial, 4% ultimate
Medicare	(5.23%) initial, 4% ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return*</u>
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	<u>1.00%</u>	2.25%
Total	<u><u>100.00%</u></u>	

\*10 year annualized geometric nominal returns, which includes the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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**Discount Rate**

The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2018. The blended discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2018. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017.

**Sensitivity of the Proportionate Share of the Net OPEB (Asset) to Changes in the Discount and Health Care Cost Trend Rate**

The following table represents the net OPEB (asset) as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB (asset) as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
Proportionate share of the net OPEB (asset)	(\$1,789,226)	(\$2,087,550)	(\$2,338,278)

	1% Decrease	Current Trend Rate	1% Increase
Proportionate share of the net OPEB (asset)	(\$2,324,124)	(\$2,087,550)	(\$1,847,292)

**Assumption and Benefit Changes since the Prior Measurement Date**

The discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*. Valuation year per capita health care costs were updated.

The subsidy multiplier for non-Medicare benefit recipients was increased from 1.900 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements were scheduled to be discontinued beginning January 1, 2020. However, in June of 2019, the STRS Board voted to extend the current Medicare Part B partial reimbursement for one year.

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**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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**Note 11 - Contingent Liabilities**

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**Grants**

The District receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds.

However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the District as of June 30, 2019.

**Litigation**

One lawsuit has been filed recently involving a former employee, but any potential liability is expected to be covered by insurance; therefore management doesn't currently anticipate any financial harm being borne by the school system.

**Note 12 - Risk Management**

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The District is exposed to various risks of loss related to torts, thefts of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. During the fiscal year, the District contracted with Netherlands Insurance Company for building and property insurance. This policy has a limit of insurance in the amount of \$118,525,311 for property. Property has a \$2,500 deductible. Vehicle insurance is covered by Netherlands Insurance Company for replacement cost with a \$250 deductible for comprehensive and a \$500 deductible for collision. General liability insurance is under Netherlands Insurance Company. The base policy has a \$1,000,000 per occurrence and a \$2,000,000 aggregate limit. The treasurer and business director are bonded. There were no significant reductions in insurance coverage from coverage in the prior year. Settlements have not exceeded insurance coverage during the past three fiscal years.

The District is enrolled in a Group Retrospective Rating program through Comp Management (Sedgwick), a third party administrator. This program is an incentive program to encourage safety and injury prevention in the workplace. As a participant in this program, the District is pooled together with other districts and receives refunds and/or assessments based on the overall performance of the group. As a participant, the District pays their own premiums for the plan year as required. Any refunds and/or assessments come from or are paid directly to BWC.

**Note 13 – Public Entity Shared Risk Pool**

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Southwestern Ohio Educational Purchasing Cooperative Employee Benefit Plan – The EPC Benefit Plan Trust (the Plan) is a group purchasing pool consisting of public school districts who are members of the Southwestern Ohio Educational Purchasing Cooperative. The purpose of a group purchasing pool is for members to pool funds or resources to purchase group insurance products to provide health benefits to participants at a lower rate than if the individual districts acted independently. Each district pays a monthly premium to the Trust fund for insurance coverage, which is provided by Anthem Blue Cross or United Healthcare. Districts may also contribute monthly to the Trust fund for dental benefits provided through a dental plan administered by CareSource. The Plan is governed by a Board of Trustees elected

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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in accordance with the Trust Agreement and voted on by participating EPC member districts. Financial information can be obtained from the administrator, at EPC Benefits Office, 303 Corporate Center Drive, Suite 208, Vandalia, Ohio 45377.

**Note 14 - Jointly Governed Organizations**

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Metropolitan Educational Technology Association - The Metropolitan Educational Technology Association (META) is an educational solutions partner providing services across Ohio. META provides cost-effective fiscal, network, technology and student services, a purchasing cooperative, and other individual services based on each client's needs. The governing board of META consists of a president, vice president and six board members who represent the members of META. The Board works with META's Chief Executive Officer, Chief Operating Officer, and Chief Financial Officer to manage operations and ensure the continued progress of the organization's mission, vision, and values. The Board exercises total control over the operations of the Association including budgeting, appropriating, contracting and designating management. Each District's degree of control is limited to its representation on the Board. Financial information can be obtained from the Chief Financial Officer, at 100 Executive Drive, Marion, Ohio 43302.

Miami Valley Career Technology Center – The Miami Valley Career Technology Center (MVCTC) is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the fifteen participating school districts' elected boards, which possesses its own budgeting and taxing authority. One member is appointed from the following city and/or exempted village school districts: Carlisle, Miamisburg, Milton-Union, Northmont, Vandalia, Versailles, Huber Heights, Eaton, Trotwood, Tipp City, and West Carrollton. Three members are appointed from the Montgomery County Educational Service Center, one is appointed from the Miami County Educational Service Center, one from the Darke County Educational Service Center, and one from the Preble County Educational Service Center. All member districts are obligated to pay all fees, charges or other assessments as established by MVCTC. To obtain financial information, write to the Treasurer at Miami Valley Career Technology Center, 6800 Hoke Road, Clayton, Ohio 45315.

Southwestern Ohio Educational Purchasing Council – The District participates in the Southwestern Ohio Educational Purchasing Council (SOEPC), a purchasing council made up of school districts and educational service centers in 12 counties. The purpose of SOEPC is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC. Each member district has one voting representative. Any district withdrawing from the SOEPC forfeits its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations during the one year period. The Board exercises total control over the operations of the coalition including budgeting, appropriating, contracting and designating management. Each District's degree of control is limited to its representation on the Board. Payments to SOEPC are made from the General Fund. To obtain financial information, write to the Director at Southwestern Ohio Educational Purchasing Council, 303 Corporate Center Drive, Suite 208, Vandalia, OH 45377.

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**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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**Note 15 – Accountability**

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As of year end, the following funds had deficit fund balances:

Fund	Deficit
Other Governmental Funds:	
Miscellaneous Federal Grants	\$47,027
EHA Preschool Grant	11,569
Title I School Improvement A	19,091
Public School Preschool	57,216
Title VI-B Preschool	157,116
Title I	572,002
Title II-A Supporting Effective Instruction	186,970

The deficits in fund balances were primarily due to accrual in GAAP. The general fund is liable for any deficit in these funds and will provide transfers when cash is required not when accruals occur.

**Note 16 - Set-Asides**

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The District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the year-end set-aside amounts for capital acquisition. Disclosure of this information is required by State statute.

	Capital Acquisition
Set Aside Reserve Balance as of June 30, 2018	\$0
Current Year Set Aside Requirements	461,673
Qualified Disbursements	(336,661)
Current Year Offsets	(125,012)
Set Aside Reserve Balance as of June 30, 2019	<u>\$0</u>
Restricted Cash as of June 30, 2019	<u>\$0</u>

The District issued \$44,774,000 in bonds and loans in fiscal year 2002 to provide for the construction of a new school building. This amount is an allowable offset to future years for the capital improvement and maintenance set-aside. The District had qualifying disbursements and offset carry forwards from prior years for capital acquisitions that exceeded the required set-aside. Offsets can be carried forward to use against future year capital acquisition set-asides.

**Note 17 - Interfund Transactions**

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Interfund transactions at June 30, 2019, consisted of the following individual fund receivables and payables, transfers in and out.

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

	Interfund		Transfers	
	Receivable	Payable	In	Out
General Fund	\$1,107,592	\$0	\$0	\$458,144
Other Governmental Funds	0	1,107,592	458,144	0
<b>Total All Funds</b>	<b>\$1,107,592</b>	<b>\$1,107,592</b>	<b>\$458,144</b>	<b>\$458,144</b>

Interfund balances/transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate and to return money to the fund from which it was originally provided once a project is completed.

**Note 18 – Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Debt Service	Other Governmental Funds	Total
<b>Nonspendable:</b>				
Prepays	\$54,888	\$0	\$8,079	\$62,967
<b>Total Nonspendable</b>	<b>54,888</b>	<b>0</b>	<b>8,079</b>	<b>62,967</b>
<b>Restricted for:</b>				
Other Grants	0	0	1,955	1,955
Classroom Facilities Maintenance	0	0	588,690	588,690
Auxiliary Service	0	0	460	460
Management Information	0	0	313	313
Food Services	0	0	129,802	129,802
Data Communications	0	0	217	217
Ohio Reads	0	0	26	26
Extracurricular Activity	0	0	33,180	33,180
Miscellaneous State Grants	0	0	18,121	18,121
Building	0	0	482,584	482,584
Debt Service	0	2,765,882	0	2,765,882
Permanent Improvement	0	0	673,017	673,017
Classroom Facilities	0	0	100	100
<b>Total Restricted</b>	<b>0</b>	<b>2,765,882</b>	<b>1,928,465</b>	<b>4,694,347</b>
<b>Assigned to:</b>				
Encumbrances	65,898	0	0	65,898
Budgetary Resources	3,593,853			3,593,853
Public School Support	29,306	0	0	29,306
<b>Total Assigned</b>	<b>3,689,057</b>	<b>0</b>	<b>0</b>	<b>3,689,057</b>
<b>Unassigned (Deficit)</b>	<b>25,255,720</b>	<b>0</b>	<b>(1,056,637)</b>	<b>24,199,083</b>
<b>Total Fund Balance</b>	<b>\$28,999,665</b>	<b>\$2,765,882</b>	<b>\$879,907</b>	<b>\$32,645,454</b>

**Trotwood-Madison City School District, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2019**

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**Note 19 – Construction and Other Commitments**

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The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At year end, the District’s commitments for encumbrances in the governmental funds were as follows:

	<u>Remaining Commitment</u>
General Fund	\$95,592
Other Governmental Funds	758,312

**Note 20 – Tax Abatements entered Into By Other Governments**

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Other governments entered into property tax abatement agreements with property owners under the Ohio Community Reinvestment Area (“CRA”) and Enterprise Zone Agreement (“EZA”) programs with the taxing districts of the District. The CRA program is a directive incentive tax exemption program benefiting property owners who renovate or construct new buildings. Under this program, the other governments designated areas to encourage revitalization of the existing housing stock and the development of new structures. The EZA program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in the community. Within the taxing districts of the District, the City of Trotwood has entered into EZA agreements. Under these agreements the District’s property taxes were reduced by \$186,787.

**Note 21 – Implementation of New Accounting Principles**

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For the fiscal year ended June 30, 2019, the following have been implemented Governmental Accounting Standards Board (GASB) Statement No. 83, *Certain Asset Retirement Obligations* and GASB No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*.

GASB Statement No. 83 sets out to address the accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. The implementation of GASB Statement No. 83 did not have an effect on the financial statements.

GASB Statement No. 88 sets out to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. For notes to financial statements related to debt, this Statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. If applicable, GASB Statement No. 88 has been implemented in the notes to financial statements.

# **REQUIRED SUPPLEMENTARY INFORMATION**

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Trotwood-Madison CSD  
 Required Supplementary Information  
 Schedule of the District's Proportionate Share of the Net Pension Liability  
 State Teachers Retirement System of Ohio  
 Last Six Fiscal Years (1) (2)

Year	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position Percentage as a of the Total Pension Liability
2019	0.12991184%	\$28,564,697	\$13,990,029	204.18%	77.30%
2018	0.12024650%	28,564,814	13,219,629	216.08%	75.30%
2017	0.11829735%	39,597,689	13,464,107	294.10%	66.80%
2016	0.11418423%	31,557,181	11,563,129	272.91%	72.10%
2015	0.10639730%	25,879,506	11,707,085	221.06%	74.70%
2014	0.10639730%	30,744,478	11,735,908	261.97%	69.30%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available.

(2) Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Trotwood-Madison CSD  
 Required Supplementary Information  
 Schedule of the District's Proportionate Share of the Net Pension Liability  
 School Employees Retirement System of Ohio  
 Last Six Fiscal Years (1) (2)

Year	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position Percentage as a of the Total Pension Liability
2019	0.18423080%	\$10,551,239	\$6,227,993	169.42%	71.36%
2018	0.18142570%	10,839,785	5,782,079	187.47%	69.50%
2017	0.17450280%	12,771,995	5,158,679	247.58%	62.98%
2016	0.17805310%	10,159,882	5,157,633	196.99%	69.16%
2015	0.15610500%	7,900,385	4,581,919	172.43%	71.70%
2014	0.15610500%	9,285,846	6,281,792	147.82%	65.52%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available.

(2) Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Trotwood-Madison CSD  
 Required Supplementary Information  
 Schedule of District's Contributions for Net Pension Liability  
 State Teachers Retirement System of Ohio  
 Last Ten Fiscal Years

Year	District's Contractually Required Contribution	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2019	\$2,367,360	(\$2,367,360)	\$0	\$16,909,714	14.00%
2018	1,958,604	(1,958,604)	0	13,990,029	14.00%
2017	1,850,748	(1,850,748)	0	13,219,629	14.00%
2016	1,884,975	(1,884,975)	0	13,464,107	14.00%
2015	1,618,838	(1,618,838)	0	11,563,129	14.00%
2014	1,521,921	(1,521,921)	0	11,707,085	13.00%
2013	1,525,668	(1,525,668)	0	11,735,908	13.00%
2012	1,290,180	(1,290,180)	0	9,924,462	13.00%
2011	1,606,152	(1,606,152)	0	12,355,015	13.00%
2010	2,129,424	(2,129,424)	0	16,380,185	13.00%

See accompanying notes to the required supplementary information.

Trotwood-Madison CSD  
 Required Supplementary Information  
 Schedule of District's Contributions for Net Pension Liability  
 School Employees Retirement System of Ohio  
 Last Ten Fiscal Years

Year	District's Contractually Required Contribution	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2019	\$957,121	(\$957,121)	\$0	\$7,089,785	13.50%
2018	840,779	(840,779)	0	6,227,993	13.50%
2017	809,491	(809,491)	0	5,782,079	14.00%
2016	722,215	(722,215)	0	5,158,679	14.00%
2015	679,776	(679,776)	0	5,157,633	13.18%
2014	635,054	(635,054)	0	4,581,919	13.86%
2013	869,400	(869,400)	0	6,281,792	13.84%
2012	830,832	(830,832)	0	6,177,190	13.45%
2011	797,520	(797,520)	0	6,344,630	12.57%
2010	779,472	(779,472)	0	5,756,809	13.54%

See accompanying notes to the required supplementary information.



Trotwood-Madison CSD  
 Required Supplementary Information  
 Schedule of the District's Proportionate Share of the Net OPEB (Asset)/Liability  
 State Teachers Retirement System of Ohio  
 Last Three Fiscal Years (1) (2)

Year	District's Proportion of the Net OPEB (Asset)/Liability	District's Proportionate Share of the Net OPEB (Asset)/Liability	District's Covered Payroll	District's Proportionate Share of the Net OPEB (Asset)/Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position Percentage as a of the Total OPEB (Asset)/Liability
2019	0.12991184%	(\$2,087,550)	\$13,990,029	(14.92%)	176.00%
2018	0.12024650%	4,691,575	13,219,629	35.49%	47.10%
2017	0.11829735%	6,326,573	13,464,107	46.99%	37.30%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2017 is not available.

(2) Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Trotwood-Madison CSD  
 Required Supplementary Information  
 Schedule of the District's Proportionate Share of the Net OPEB Liability  
 School Employees Retirement System of Ohio  
 Last Three Fiscal Years (1) (2)

Year	District's Proportion of the Net OPEB Liability	District's Proportionate Share of the Net OPEB Liability	District's Covered Payroll	District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position Percentage as a of the Total OPEB Liability
2019	0.18167560%	\$5,040,172	\$6,227,993	80.93%	13.57%
2018	0.18166810%	4,875,494	5,782,079	84.32%	12.46%
2017	0.17611543%	5,019,941	5,158,679	97.31%	11.49%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2017 is not available.

(2) Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Trotwood-Madison CSD  
 Required Supplementary Information  
 Schedule of District's Contributions for Net OPEB (Asset)/Liability  
 State Teachers Retirement System of Ohio  
 Last Four Fiscal Years (1)

Year	District's Contractually Required Contribution	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2019	\$0	\$0	\$0	\$16,909,714	0.00%
2018	0	0	0	13,990,029	0.00%
2017	0	0	0	13,219,629	0.00%
2016	0	0	0	13,464,107	0.00%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2016 is not available.

See accompanying notes to the required supplementary information.

Trotwood-Madison CSD  
 Required Supplementary Information  
 Schedule of District's Contributions for Net OPEB Liability  
 School Employees Retirement System of Ohio  
 Last Four Fiscal Years (1) (2)

Year	District's Contractually Required Contribution (2)	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2019	\$122,008	(\$122,008)	\$0	\$7,089,785	1.72%
2018	106,077	(106,077)	0	6,227,993	1.70%
2017	86,783	(86,783)	0	5,782,079	1.50%
2016	67,271	(67,271)	0	5,158,679	1.30%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2016 is not available.

(2) Includes surcharge.

See accompanying notes to the required supplementary information.

Trotwood-Madison City School District, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended June 30, 2019

	General Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
<b>Revenues:</b>				
Property and Other Taxes	\$6,200,876	\$7,444,854	\$7,458,035	\$13,181
Revenue in lieu of taxes	56,688	68,060	68,181	121
Tuition and Fees	243,537	292,393	292,911	518
Investment Earnings	698,339	838,435	839,919	1,484
Intergovernmental	25,456,853	30,563,834	30,617,948	54,114
Charges for Services	5,742	6,894	6,906	12
Other Revenues	417,586	501,359	502,247	888
<b>Total Revenues</b>	<b>33,079,621</b>	<b>39,715,829</b>	<b>39,786,147</b>	<b>70,318</b>
<b>Expenditures:</b>				
<b>Current:</b>				
<b>Instruction:</b>				
Regular	15,862,343	19,374,649	19,374,649	0
Special	4,823,692	5,891,774	5,891,774	0
Vocational	67,268	82,163	82,163	0
Other	167,577	204,682	204,682	0
<b>Support Services:</b>				
Pupil	1,776,686	2,170,087	2,170,087	0
Instructional Staff	1,361,775	1,663,305	1,663,305	0
General Administration	77,899	95,148	95,148	0
School Administration	3,103,392	3,790,558	3,790,558	0
Fiscal	648,514	792,111	792,111	0
Business	452,401	552,573	552,573	0
Operations and Maintenance	2,609,498	3,187,304	3,187,304	0
Pupil Transportation	2,462,705	3,008,008	3,008,008	0
Central	513,114	626,730	626,730	0
Operation of Non-Instructional Services	27,659	33,783	33,783	0
Extracurricular Activities	503,846	615,410	615,410	0
Capital Outlay	162,106	198,000	198,000	0
<b>Debt Service:</b>				
Principal Retirement	87,820	107,266	107,266	0
Interest and Fiscal Charges	9,812	11,985	11,985	0
<b>Total Expenditures</b>	<b>34,718,107</b>	<b>42,405,536</b>	<b>42,405,536</b>	<b>0</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>(1,638,486)</b>	<b>(2,689,707)</b>	<b>(2,619,389)</b>	<b>70,318</b>
<b>Other Financing Sources (Uses):</b>				
Advances In	252,679	303,370	303,907	537
Advances (Out)	(906,803)	(1,107,591)	(1,107,591)	0
Transfers In	39,724	47,693	47,777	84
Transfers (Out)	(375,090)	(458,144)	(458,144)	0
<b>Total Other Financing Sources (Uses)</b>	<b>(989,490)</b>	<b>(1,214,672)</b>	<b>(1,214,051)</b>	<b>621</b>
<b>Net Change in Fund Balance</b>	<b>(2,627,976)</b>	<b>(3,904,379)</b>	<b>(3,833,440)</b>	<b>70,939</b>
<b>Fund Balance Beginning of Year, (includes prior year encumbrances appropriated)</b>	<b>33,555,099</b>	<b>33,555,099</b>	<b>33,555,099</b>	<b>0</b>
<b>Fund Balance - End of Year</b>	<b>\$30,927,123</b>	<b>\$29,650,720</b>	<b>\$29,721,659</b>	<b>\$70,939</b>

See accompanying notes to the required supplementary information.

**Trotwood-Madison City School District, Ohio**  
**Notes to the Required Supplementary Information**  
**For the Fiscal Year Ended June 30, 2019**

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**Note 1 - Budgetary Process**

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All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriations resolution and the certificate of estimated resources which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures at the level of control selected by the Board. The legal level of control has been established by the Board at the fund level. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures. Any budgetary modifications at this level may only be made by resolution of the Board.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts on the budgetary schedule reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary schedule reflect the amounts on the final amended certificate of estimated resources issued during the fiscal year 2019.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

While the District is reporting financial position, results of operations and changes in fund balance on the basis of GAAP, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as an assignment of fund balance for governmental fund types (GAAP basis).
4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions.
5. Some funds are reported as part of the general fund (GAAP basis) as opposed to the general fund being reported alone (budget basis).

**Trotwood-Madison City School District, Ohio**  
**Notes to the Required Supplementary Information**  
**For the Fiscal Year Ended June 30, 2019**

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The following table summarizes the adjustments necessary to reconcile the GAAP basis to the budgetary basis for the general fund.

Net Change in Fund Balance	
	General
GAAP Basis	(\$3,635,931)
Revenue Accruals	326,156
Expenditure Accruals	327,834
Transfers In	47,777
Advances In	303,907
Advances (Out)	(1,107,591)
Encumbrances	(95,592)
Budget Basis	(\$3,833,440)

**Note 2 - Net Pension Liability**

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**School Employees Retirement System (SERS)**

**Changes in Benefit Terms:**

2019: With the authority granted the Board under Senate Bill 8, the Board has enacted a three year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.

2018: SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the change in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%.

2014-2017: There were no changes in benefit terms from the amounts reported for these fiscal years.

**Changes in Assumptions:**

2018-2019: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

2017: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.25% to 3.00%,
- (2) Payroll growth assumption was reduced from 4.00% to 3.50%,
- (3) Assumed real wage growth was reduced from 0.75% to 0.50%,
- (4) Rates of withdrawal, retirement and disability were updated to reflect recent experience,
- (5) Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females,
- (6) Mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates,
- (7) Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, and
- (8) The discount rate was reduced from 7.75% to 7.50%.

**Trotwood-Madison City School District, Ohio**  
**Notes to the Required Supplementary Information**  
**For the Fiscal Year Ended June 30, 2019**

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2014-2016: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

**State Teachers Retirement System (STRS)**

**Changes in Benefit Terms:**

2019: There were no changes in benefit terms from the amounts reported for this fiscal year.

2018: STRS decreased the Cost of Living Adjustment (COLA) to zero.

2014-2017: There were no changes in benefit terms from the amounts reported for these fiscal years.

**Changes in Assumptions:**

2019: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this fiscal year.

2018: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The long term expected rate of return was reduced from 7.75% to 7.45%,
- (2) The inflation assumption was lowered from 2.75% to 2.50%,
- (3) The payroll growth assumption was lowered to 3.00%,
- (4) Total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation,
- (5) The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016, and
- (6) Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

2014-2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

**Note 3 - Net OPEB (Asset)/Liability**

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**School Employees Retirement System (SERS)**

**Changes in Benefit Terms:**

2017-2019: There were no changes in benefit terms from the amounts reported for these fiscal years.

**Changes in Assumptions:**

2019: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) Discount Rate:

Prior Measurement Date	3.63%
Measurement Date	3.70%
- (2) Municipal Bond Index Rate:

Prior Measurement Date	3.56%
Measurement Date	3.62%



**Trotwood-Madison City School District, Ohio**  
**Notes to the Required Supplementary Information**  
**For the Fiscal Year Ended June 30, 2019**

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- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:
- |                        |       |
|------------------------|-------|
| Prior Measurement Date | 3.63% |
| Measurement Date       | 3.70% |

2018: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) Discount Rate:
- |                  |       |
|------------------|-------|
| Fiscal Year 2018 | 3.63% |
| Fiscal Year 2017 | 2.98% |
- (2) Municipal Bond Index Rate:
- |                  |       |
|------------------|-------|
| Fiscal Year 2018 | 3.56% |
| Fiscal Year 2017 | 2.92% |
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:
- |                  |       |
|------------------|-------|
| Fiscal Year 2018 | 3.63% |
| Fiscal Year 2017 | 2.98% |

2017: The following changes of assumptions affected the total OPEB liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.25% to 3.00%,
- (2) Payroll growth assumption was reduced from 4.00% to 3.50%,
- (3) Assumed real wage growth was reduced from 0.75% to 0.50%,
- (4) Rates of withdrawal, retirement and disability were updated to reflect recent experience,
- (5) Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females,
- (6) Mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, and
- (7) Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

**State Teachers Retirement System (STRS)**

**Changes in Benefit Terms:**

2019: The subsidy multiplier for non-Medicare benefit recipients was increased from 1.900% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020. The Board is extending the current Medicare Part B partial reimbursement program for one year. Under this program, benefit recipients currently enrolled in the STRS Ohio Health Care Program and Medicare Part B receive \$29.90 per month to reimburse a portion of the Medicare Part B premium. The reimbursement was set to be reduced to \$0 beginning January 1, 2020. This impacts about 85,000 benefit recipients.

2018: The subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2019.

**Trotwood-Madison City School District, Ohio**  
**Notes to the Required Supplementary Information**  
**For the Fiscal Year Ended June 30, 2019**

---

2017: There were no changes in benefit terms from the amounts reported for this fiscal year.

**Changes in Assumptions:**

2019: The discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB). Valuation year per capita health care costs were updated.

2018: The discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this fiscal year.

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**TROTWOOD-MADISON CITY SCHOOL DISTRICT  
MONTGOMERY COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

<b>FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title</b>	<b>Federal CFDA Number</b>	<b>Total Federal Expenditures</b>	<b>Total Federal Non-cash Expenditures</b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<b>Passed Through Ohio Department of Education</b>			
Child Nutrition Cluster:			
School Breakfast Program	10.553	\$470,370	\$27,016
National School Lunch Program	10.555	1,190,523	82,011
Summer Food Service Program for Children	10.559	96,273	
Total Child Nutrition Cluster		<u>1,757,166</u>	<u>109,027</u>
Child and Adult Care Food Program	10.558	38,995	
Child Nutrition Discretionary Grants Limited Availability	10.579	9,857	
Total U.S. Department of Agriculture		<u>1,806,018</u>	<u>109,027</u>
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<b>Passed Through Ohio Department of Education</b>			
Title I Grants to Local Educational Agencies	84.010	1,831,083	
Special Education Cluster (IDEA):			
Special Education Grants to States	84.027	745,151	
Special Education Preschool Grants	84.173	13,598	
Total Special Education Cluster (IDEA)		<u>758,749</u>	
Twenty-First Century Community Learning Centers	84.287	399,296	
Supporting Effective Instruction State Grants	84.367	95,561	
Student Support and Academic Enrichment Program	84.424	79,944	
Total U.S. Department of Education		<u>3,164,633</u>	
Total Expenditures of Federal Awards		<u><u>\$4,970,651</u></u>	<u><u>\$109,027</u></u>

*The accompanying notes are an integral part of this schedule.*

**TROTWOOD-MADISON CITY SCHOOL DISTRICT  
MONTGOMERY COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Trotwood-Madison City School District (the District) under programs of the federal government for the fiscal year ended June 30, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the fair value. The District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.



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**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Trotwood-Madison City School District  
Montgomery County  
3594 North Snyder Road  
Trotwood, Ohio 45426

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States’ *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Trotwood-Madison City School District, Montgomery County, (the District) as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District’s basic financial statements and have issued our report thereon dated March 6, 2020.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the District’s internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District’s internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District’s financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the District’s financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 6, 2020

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Trotwood-Madison City School District  
Montgomery County  
3594 North Snyder Road  
Trotwood, Ohio 45426

To the Board of Education:

### ***Report on Compliance for Each Major Federal Program***

We have audited Trotwood-Madison City School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect each of Trotwood-Madison City School District's major federal programs for the fiscal year ended June 30, 2019. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies each of the District's major federal programs.

### ***Management's Responsibility***

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### ***Auditor's Responsibility***

Our responsibility is to opine on the District's compliance for each of the District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the District's major programs. However, our audit does not provide a legal determination of the District's compliance.

***Opinion on Each Major Federal Program***

In our opinion, Trotwood-Madison City School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the fiscal year ended June 30, 2019.

***Report on Internal Control Over Compliance***

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 6, 2020



**TROTWOOD-MADISON CITY SCHOOL DISTRICT  
MONTGOMERY COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2019**

**1. SUMMARY OF AUDITOR'S RESULTS**

<i>(d)(1)(i)</i>	<b>Type of Financial Statement Opinion</b>	Unmodified
<i>(d)(1)(ii)</i>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(ii)</i>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(iii)</i>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(iv)</i>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<i>(d)(1)(iv)</i>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<i>(d)(1)(v)</i>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<i>(d)(1)(vi)</i>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<i>(d)(1)(vii)</i>	<b>Major Programs (list):</b>	Child Nutrition Cluster  Twenty-First Century Community Learning Centers (CFDA #84.287)
<i>(d)(1)(viii)</i>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<i>(d)(1)(ix)</i>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None

#### 4. OTHER – FINDINGS FOR RECOVERY

We identified the following other issue related to Findings for Recovery. This issue did not impact our GAGAS or Single Audit Compliance and Controls reports.

##### FINDING NUMBER 2019-001

##### Finding for Recovery

**State ex rel. McClure v. Hageman. 155 Ohio St. 320 (1951)**, provides that expenditures made by a governmental unit should serve a public purpose. Typically the determination of what constitutes a “proper public purpose” rests with the judgment of the governmental entity, unless such determination is arbitrary or unreasonable. Even if a purchase is reasonable, Ohio Attorney General Opinion 82-006 indicates that it must be memorialized by a duly enacted ordinance or resolution and may have a prospective effect only. **Auditor of State Bulletin 2003-005 Expenditures of Public Funds/Proper Public Purpose** states that the Auditor of State’s Office will only question expenditures where the legislative determination of a public purpose is manifestly arbitrary and incorrect.

District employee Portiea Baker received compensation for four bi-weekly pay periods after his termination date for work not performed since he was no longer employed by the District. Human Resources did not supply the Treasurer’s Office with termination paperwork in order to cease his payroll. As a result, Portiea Baker was overpaid by \$3,999.06.

District employee Asina Valentine received compensation for four bi-weekly pay periods after her termination date for work not performed since she was no longer employed by the District. Human Resources did not supply the Treasurer’s Office with termination paperwork in order to cease her payroll. As a result, Asina Valentine was overpaid by \$3,535.74.

Under Ohio law, any public official who either authorizes an illegal expenditure of public funds or supervises the accounts of a public office from which such illegal expenditure is made is strictly liable for the amount of the expenditure. Seward v. National Surety Corp, 120 Ohio St. 47 (1929); 1980 Op. Atty Gen. No. 80-074; Ohio Rev. Code 9.39; State ex. rel. Village. of Linndale v. Masten, 18 OhioSt. 3d 228 (1985). Public officials controlling public funds or property are liable for the loss incurred should such funds or property be fraudulently obtained by another, converted, misappropriated, lost or stolen. Public Officials will be liable if and to the extent that recovery or restitution is not obtained from the persons who unlawfully obtained such funds or property, 1980 Op. Atty Gen. No. 80-074.

Accordingly, a Finding for Recovery is hereby issued against former employees Portiea Baker and Asina Valentine in the amounts of \$3,999 and \$3,535, respectively and in favor of the District’s General Fund. The District Treasurer Janice Allen is held jointly and severally liable for the total amount of \$7,534 for such illegal expenditures to the extent that recovery or restitution is not obtained from Portiea Baker and Asina Valentine.

##### Official’s Response:

The District has made several attempts to collect the overpayments from Portiea Baker in the amount of \$3,999.06 and Asina Valentine in the amount of \$3,535.74. Several phone calls have been made as well as a certified letter from the board’s attorney suggesting payment arrangements. To date, neither one has responded. Our last ditch effort will be to file a petition in small claims court to collect these monies.

Since becoming the Treasurer and Chief Financial Officer (CFO) at Trotwood Madison City School District in November 2011, Janice Allen has not experienced a Finding for Recovery (FFR) for any overpayments. During the FY19 school year, there were many personnel changes as well as longstanding practices that were eliminated. The clerical was forced to resign due to the inability to make sure the proper paperwork was processed for terminations. To address the overpayment problems, processes in the Treasurer’s department have been tightened up to include a review of each personnel agenda to make sure all termination paperwork has gotten to the Payroll department from the Human Resources department.



**TROTWOOD-MADISON CITY SCHOOL DISTRICT**  
*Our Mission Is 100% Student Success!*

**Trotwood-Madison  
Board of Education**

**Denise Moore**  
*President*

**Myra Bozeman**  
*Vice President*

**Michael Andrews**

**Vanessa Jeter-Freeman**

**Norman Scearce III**

**Marlon Howard**  
*Acting Superintendent*

**Janice D. Allen**  
*Treasurer/CFO*

**Trotwood-Madison  
Early Learning Center**  
4400 North Union Road  
Trotwood, Ohio 45426  
(937) 854-4511

**Madison Park Elementary**  
301 South Broadway  
Trotwood, Ohio 45426  
(937) 854-4456

**Westbrooke Village  
Elementary**  
6500 Westford Road  
Trotwood, Ohio 45426  
(937) 854-3196

**Trotwood-Madison  
Middle School**  
4420 North Union Road  
Trotwood, Ohio 45426  
(937) 854-0017

**Trotwood-Madison  
High School**  
4440 North Union Road  
Trotwood, Ohio 45426  
(937) 854-0878

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**2 CFR 200.511(b)**  
**JUNE 30, 2019**

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Status</b>	<b>Additional Information</b>
2018-001	The District erroneously recorded the first property tax settlement of fiscal year 2018 related to the 1.85 mill permanent improvement levy	Corrective Action Taken and Finding is Fully Corrected	N/A

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# OHIO AUDITOR OF STATE KEITH FABER



**TROTWOOD-MADISON CITY SCHOOL DISTRICT**

**MONTGOMERY COUNTY**

### **CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
APRIL 14, 2020**