

Certified Public Accountants, A.C.

# MARION TOWNSHIP HOCKING COUNTY Regular Audit For the Years Ended December 31, 2019 and 2018



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Board of Trustees Marion Township 7320 Zwickle Road Logan, OH 43138

We have reviewed the *Independent Auditor's Report* of Marion Township, Hocking County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2018 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Marion Township is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

October 8 2020



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#### INDEPENDENT AUDITOR'S REPORT

July 24, 2020

Marion Township Hocking County 7320 Zwickle Road Logan, OH 43138

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of **Marion Township**, Hocking County, (the Township) as of and for the years ended December 31, 2019 and 2018.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Tax - Accounting - Audit - Review - Compilation - Agreed Upon Procedure - Consultation - Bookkeeping - Payroll - Litigation Support - Financial Investigations

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Marion Township Hocking County Independent Auditor's Report Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2019 and 2018, and the respective changes in financial position thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of Marion Township, Hocking County as of December 31, 2019 and 2018, and for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### Emphasis of Matter

As discussed in Note 10 in 2019 and Note 11 in 2018 to the financial statements, during 2019 and 2018, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. We did not modify our opinion regarding this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 24, 2020, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

**Perry & Associates** 

Certified Public Accountants, A.C.

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Marietta, Ohio

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2019

Out Division		General		Special Revenue		Debt Service		Capital Projects		Totals morandum Only)
Cash Receipts Property and Other Local Taxes	\$	143,145	\$	252,571	\$		\$		\$	395,716
Intergovernmental	Φ	36,656	φ	159,886	φ	-	Φ	13,000	Φ	209,542
Earnings on Investments		619		111		-		13,000		730
Miscellaneous		6,417		1,483		-		-		7,900
Wiscenarieous	-	0,417		1,400			-		-	7,300
Total Cash Receipts		186,837		414,051				13,000		613,888
Cash Disbursements Current:										
General Government		156,599		7,407		-		-		164,006
Public Safety		· -		25,828		-		_		25,828
Public Works		25,000		397,389		-		-		422,389
Health		1,560		· -		-		_		1,560
Capital Outlay		-		500		-		13,000		13,500
Debt Service:		-		-		-		-		
Principal Retirement		16,505		-		41,701		-		58,206
Interest and Fiscal Charges		<u>-</u>		<u>-</u>		3,528				3,528
Total Cash Disbursements		199,664		431,124		45,229		13,000		689,017
Excess of Receipts Over (Under) Disbursements		(12,827)		(17,073)		(45,229)				(75,129)
Other Financing Receipts (Disbursements) Transfers In Transfers Out		- -		- (45,229)		45,229 -		- -		45,229 (45,229)
Total Other Financing Receipts (Disbursements)				(45,229)		45,229		-		
Net Change in Fund Cash Balances		(12,827)		(62,302)		-		-		(75,129)
Fund Cash Balances, January 1		198,343		495,375						693,718
Fund Cash Balances, December 31 Restricted				372,595						372,595
Committed		-		,		-		-		372,595 60,478
Assigned		- 185,516		60,478		-		-		185,516
Assigned		100,010								100,010
Fund Cash Balances, December 31	\$	185,516	\$	433,073	\$		\$		\$	618,589

See accompanying notes to the basic financial statements

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 1 - Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Marion Township, Hocking County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance. Fire protection service is provided to the Township by the Marion Township Volunteer fire department. The township appropriates Fire Fund money (this is a levy voted on by the residents of Marion Township) to support the volunteer fire department. The Hocking County EMS provides emergency medical treatment to the residents.

#### **Public Entity Risk Pools**

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA) public entity pool. Note 6 to the financial statements provide additional information for this entity. The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

#### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

#### **Fund Accounting**

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Gas Tax Fund** The gas tax fund accounts for and reports that portion of the State gasoline tax restricted for maintenance and repair of roads within the Township.

**Motor Vehicle License Tax Fund** The motor vehicle license tax fund accounts for and reports that portion of motor vehicle license registration fees restricted for maintenance and repair of roads within the Township.

**Road & Bridge Fund** The Road & Bridge fund accounts for and reports that portion of property tax restricted for construction, maintenance and repair of roads within the Township.

**Road District Fund** The Road & Bridge fund accounts for and reports that portion of property tax restricted for construction, maintenance and repair of roads within the Township.

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 2 – Summary of Significant Accounting Policies (Continued)

**Debt Service Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following significant Debt Service Funds:

**General (Bond)(Note) 2016 F550** The General Note 2016 F550 fund accounts for and reports resources restricted for the retirement of debt issued to finance the purchase of a new dump truck for the Road Department.

**General (Bond)(Note) 2018 JD Tractor Mower** The general note 2018 JD 6110 Tractor with Diamond boom mower fund accounts for and reports resources restricted for the Retirement of debt issued to finance the purchase of new tractor/mower for the road department.

**Capital Project Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant capital project funds:

**Dust Control** The Township received Township Aid Credit from the County Engineer for dust control on various roads within the Township.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2019 budgetary activity appears in Note 3.

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### **Deposits and Investments**

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Money market mutual funds are recorded at share values the mutual funds report.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2019 follows:

2019 Budgeted vs. Actual Receipts

	В	Budgeted		Actual		
Fund Type	F	Receipts		Receipts		ariance
General	\$	177,927	\$	186,837	\$	8,910
Special Revenue		375,840		414,051		38,211
Debt Service		45,229		45,229		-
Capital Projects		13,000		13,000		
Total	\$	611,996	\$	659,117	\$	47,121

2019 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation Budgetary					
Fund Type	Authority		Expenditures		Variance	
General	\$	376,269	\$	199,664	\$	176,605
Special Revenue		871,216		476,353		394,863
Debt Service		45,229		45,229		-
Capital Projects		13,000		13,000		-
Total	\$	1,305,714	\$	734,246	\$	571,468

#### Note 4 - Deposits and Investments

The Township maintains a deposits and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2019				
Demand deposits	\$	618,589			
Total deposits	\$	618,589			

#### **Deposits**

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized by securities specifically pledged by the financial institution to the Township.

#### Investments

Investments in mutual funds are not evidenced by securities that exist in physical or book-entry form.

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 5 - Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### Note 6 - Risk Management

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the (local entity's) policy. The Pool covers the following risks:

- -General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

2019

Cash and investments \$35,207,320

Actuarial liabilities \$ 10,519,942

#### Note 7 - Defined Benefit Pension Plans

#### Ohio Public Employees Retirement System

Employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Township contributed an amount equaling 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2019.

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 7 – Defined Benefit Pension Plans (Continued)

#### Social Security

One Township employee contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2019.

#### Note 8 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2019. OP&F contributes 0.5 percent to fund these benefits.

#### Note 9 - Debt

Debt outstanding at December 31, 2019, was as follows:

	P	rincipal	Interest Rate
2018 JD6110 Tractor/Mower	\$	72,149	3.25%
Total	\$	72,149	

In 2018 the Township purchased a 2018 JD6110 Tractor/Mower financed through The Citizens Bank. This loan was to be paid back in five \$27,181.

#### **Amortization**

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending	2018 JD6110			
December 31:	Tractor/Mow			
2020	\$	27,181		
2021		27,181		
2022		27,181		
2023		27,181		
Total	\$	108,724		

#### Note 10 - Subsequent Events

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District. The impact on the District's future operating costs, revenues, any recovery from emergency funding, either federal or state, cannot be estimated.

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2018

	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts	<b>A</b> 444.45	0 040,000	Φ.	•	A 004.070
Property and Other Local Taxes	\$ 141,45		\$ -	\$ -	\$ 384,276
Intergovernmental	36,88		-	13,000	715,285
Earnings on Investments Miscellaneous	57		-	-	714
Miscellaneous	4,67	0 6,914			11,584
Total Cash Receipts	183,58	915,275		13,000	1,111,859
Cash Disbursements					
Current:					
General Government	142,93		-	-	150,335
Public Safety		- 45,906	-	-	45,906
Public Works	20,00		-	-	711,943
Health	1,56	0 -	-	-	1,560
Capital Outlay		-	-	136,429	136,429
Debt Service:		-	-	-	44.004
Principal Retirement Interest and Fiscal Charges		-	41,364	-	41,364
interest and Fiscal Charges	-	<del>-</del>	3,865	<u>-</u>	3,865
Total Cash Disbursements	164,49	7 745,247	45,229	136,429	1,091,402
Excess of Receipts Over (Under) Disbursements	19,08	7 170,028	(45,229)	(123,429)	20,457
Other Financing Receipts (Disbursements)					
Other Debt Proceeds			-	123,429	123,429
Transfers In			45,229	-	45,229
Transfers Out		- (45,229)			(45,229)
Total Other Financing Receipts (Disbursements)		- (45,229)	45,229	123,429	123,429
Net Change in Fund Cash Balances	19,08	7 124,799	-	-	143,886
Fund Cash Balances, January 1	179,25	6 370,576			549,832
Fund Cash Balances, December 31					
Restricted		- 340,145	-	-	340,145
Committed	100.01	- 155,230	-	-	155,230
Assigned	198,34	<u> </u>			198,343
Fund Cash Balances, December 31	\$ 198,34	3 \$ 495,375	\$ -	\$ -	\$ 693,718

See accompanying notes to the basic financial statements

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 1 - Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Marion Township, Hocking County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance. Fire protection service is provided to the Township by the Marion Township Volunteer fire department. The township appropriates Fire Fund money (this is a levy voted on by the residents of Marion Township) to support the volunteer fire department. The Hocking County EMS provides emergency medical treatment to the residents.

#### **Public Entity Risk Pools**

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#### Note 2 - Summary of Significant Accounting Policies

#### Basis of Presentation

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**Gas Tax Fund** The gas tax fund accounts for and reports that portion of the State gasoline tax restricted for maintenance and repair of roads within the Township.

**Motor Vehicle License Tax Fund** The motor vehicle license tax fund accounts for and reports that portion of motor vehicle license registration fees restricted for maintenance and repair of roads within the Township.

**Road & Bridge Fund** The Road & Bridge fund accounts for and reports that portion of property tax restricted for construction, maintenance and repair of roads within the Township.

**Fire Fund** The Fire fund accounts for and reports that portion of the property tax restricted for fire protection services within the Township.

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 2 – Summary of Significant Accounting Policies (Continued)

**Debt Service Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following significant Debt Service Funds:

**General (Bond)(Note) 2016 F550** The General Note 2016 F550 fund accounts for and reports resources restricted for the retirement of debt issued to finance the purchase of a new dump truck for the Road Department.

**General (Bond)(Note) 2018 JD Tractor Mower** The general note 2018 JD 6110 Tractor with Diamond boom mower fund accounts for and reports resources restricted for the Retirement of debt issued to finance the purchase of new tractor/mower for the road department.

**Capital Project Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant capital project funds:

**Dust Control** The Township received Township Aid Credit from the County Engineer for dust control on various roads within the Township.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2018 budgetary activity appears in Note 4.

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### **Deposits and Investments**

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Money market mutual funds are recorded at share values the mutual funds report.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### **Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2018 follows:

2018 Budgeted vs. Actual Receipts

	Budgeted		Actual			
Fund Type	Receipts		Receipts		Variance	
General	\$	176,305	\$	183,584	\$	7,279
Special Revenue		878,377		915,275		36,898
Debt Service		45,229		45,229		-
Capital Projects		136,429		136,429		-
Total	\$	1,236,340	\$	1,280,517	\$	44,177

2018 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
		• •	
Fund Type	Authority	Expenditures	Variance
General	\$ 352,977	\$ 164,497	\$ 188,480
Special Revenue	1,240,127	790,476	449,651
Debt Service	45,229	45,229	-
Capital Projects	136,429	136,429	
Total	\$ 1,774,762	\$ 1,136,631	\$ 638,131

#### Note 5 - Deposits and Investments

The Township maintains a deposits and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2018		
Demand deposits	\$	693,718	
Total deposits	\$	693,718	

#### **Deposits**

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized by securities specifically pledged by the financial institution to the Township.

#### Investments

Investments in mutual funds are not evidenced by securities that exist in physical or book-entry form.

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 6 - Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### Note 7 - Risk Management

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the (local entity's) policy. The Pool covers the following risks:

- -General liability and casualty
- Public official's liability
- Cvber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

2018

Cash and investments \$33,097,416

Actuarial liabilities \$ 7,874,610

#### Note 8 - Defined Benefit Pension Plans

#### Ohio Public Employees Retirement System

Employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Township contributed an amount equaling 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2018.

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 8 - Defined Benefit Pension Plans (Continued)

#### Social Security

One Township employee contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2018.

#### Note 9 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2018. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2018. OP&F contributes 0.5 percent to fund these benefits.

#### Note 10 - Debt

Debt outstanding at December 31, 2018, was as follows:

	Principal		Interest Rate	
2014 Cat 420F Backhoe	\$	9,182	3.10%	
2016 Ford F550 Dump Truck		33,113	5.95%	
2018 JD6110 Tractor/Mower		97,240	3.25%	
Total	\$	139,535		

The Township purchased a 2014 Caterpillar Backhoe 420F in 2014 with money from the MM/Estate Tax account. This loan was to be paid back in \$9,466.21 yearly installments for five years. This loan is repaid by an intra bank transfer which does not show up on the financial statements.

In 2016 the Township purchased a 2016 Ford F550 Dump Truck from Ford Credit. This loan was to be paid back in \$18,048.37 yearly installments for five years.

In 2018 the Township purchased a 2018 JD6110 Tractor/Mower financed through The Citizens Bank. This loan was to be paid back in five \$27,181.

Hocking County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 10 - Debt (Continued)

#### **Amortization**

Amortization of the above debt, including interest, is scheduled as follows:

2016 Ford						
2014 Cat 420F		F550 Dump		2018 JD6110		
Ba	ackhoe	Truck		Tractor/Mower		
\$	9,466	\$	18,048	\$	27,181	
	-		18,048		27,181	
	-		24,096		27,181	
	-		-		27,181	
					27,181	
\$	9,466	\$	60,192	\$	135,905	
	Ba	Backhoe  \$ 9,466	2014 Cat 420F F55 Backhoe \$ 9,466 \$	2014 Cat 420F Backhoe Truck  \$ 9,466 \$ 18,048 - 18,048 - 24,096	2014 Cat 420F F550 Dump 201  Backhoe Truck Trac  \$ 9,466 \$ 18,048 \$  - 18,048  - 24,096	

#### Note 11 - Subsequent Events

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District. The impact on the District's future operating costs, revenues, any recovery from emergency funding, either federal or state, cannot be estimated.



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150 West Main St. St. Clairsville, OH 43950 740.695.1569

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749 Wheeling Ave., Suite 300 Cambridge, OH 43725 740.435.3417

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

July 24, 2020

Marion Township Hocking County 7320 Zwickle Road Logan, OH 43138

#### To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts and disbursements by fund type of **Marion Township**, Hocking County, (the Township) as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements and have issued our report thereon dated July 24, 2020, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit and we noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township.

#### **Internal Control Over Financial Reporting**

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion(s) on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of audit findings that we consider a material weakness. We consider finding 2019-001 to be a material weakness.

Marion Township
Hocking County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying schedule of audit findings as item 2019-002.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Perry and Associates** 

Certified Public Accountants, A.C.

Lerry & associates CAS A. C.

Marietta, Ohio

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2019-001**

#### **Material Weakness**

#### Posting Receipts, Disbursements and Fund Balances

The Township is responsible for establishing procedures and controls to help prevent and detect errors in financial reporting. Fund balances should be classified based on Governmental Accounting Standards Board Statement No. 54 – Fund Balance Reporting and Governmental Fund Type Definitions.

During 2019 and 2018, receipts, disbursements and fund balances were not always posted or classified correctly. The following posting errors were noted:

- In 2018 an Intergovernmental receipt for road damage from the County Auditor was classified as Miscellaneous revenue.
- Intergovernmental receipts were classified as Miscellaneous revenue in 2018 and 2019;
- Debt proceeds were not recorded as Other Debt Proceeds and Capital Outlay in the Capital Projects Fund in 2018;
- A portion of debt payments were incorrectly classified as Capital Outlay and were not always classified to Principal and Interest correctly in the General Fund in 2019; and
- Inside millage in the Road and Bridge Fund was classified as Restricted instead of Committed in 2019 and 2018.

Not posting receipts and disbursements or classifying fund balances accurately resulted in the financial statements requiring several reclassification. The Financial Statements reflect all reclassifications.

The following errors noted in the Township's financial statements were determined to be immaterial and did not require adjustments to properly present the Township's financial activity:

• In 2018, Sale of Fixed Assets were improperly classified as Miscellaneous instead of Sale of Fixed Assets.

To help ensure accuracy and reliability in the financial reporting process, we recommend management perform a detailed review of its draft financial statements. Such review should include procedures to ensure that all sources of revenues are properly identified and classified on the financial statements.

We also recommend the Fiscal Officer refer to the Ohio Township Handbook for guidance to determine the proper establishment of receipt and disbursement accounts and posting of receipts and disbursements. The Fiscal Officer should refer to Auditor of State Technical Bulletin 2011-004 for assistance in properly classifying fund balances.

Management's Response – We did not receive a response from officials to this finding.

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2019-002**

#### **Noncompliance**

Ohio Rev. Code § 133.15 allows the issuance of securities for the purpose of paying all or any portion of the costs of any permanent improvement that the subdivision is authorized, alone or in cooperation with other persons, to acquire, improve, or construct. Ohio Rev. Code § 133.18 allows the taxing authority of a subdivision by legislation to submit to the electors of the subdivision the question of issuing any general obligation bonds, for one purpose, that the subdivision has power or authority to issue.

On May 30 2018, the Board of Trustees signed a promissory note with Merchants National Bank, in the amount of \$123,429.37, to finance the purchase of a John Deere Tractor Mower. This note did not meet the requirements set forth in Ohio Rev. Code § 133.15.

The Ohio Revised Code contains various methods of incurring debt for Townships. Installment loans and promissory notes with banking institutions are not legal methods of debt for Townships.

The Board of Trustees should consult with the Township's legal counsel prior to the Township incurring future debt.

Management's Response - We did not receive a response from officials to this finding.





#### **MARION TOWNSHIP**

#### **HOCKING COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 10/20/2020

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370