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INDEPENDENT AUDITOR'S REPORT

Concord Township Lake County 7229 Ravenna Road Concord, Ohio 44077

To the Township Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of Concord Township, Lake County, Ohio (the Township) as of and for the year ended December 31, 2019.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit: this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' Government Auditing Standards. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Concord Township Lake County Independent Auditor's Report Page 2

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2019, and the respective changes in financial position thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of Concord Township, Lake County as of December 31, 2019, for the year then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 6, 2020, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

April 6, 2020

Concord Township

Lake County, Ohio

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2019

	General	Special Revenue	Capital Projects	Permanent	Totals (Memorandum Only)
Cash Receipts	Ф027 700	Φ.C. 0.5.0. 5.C.5	ф1 2 1 00 7		Φ7 010 270
Property and Other Local Taxes	\$837,708	\$6,950,565	\$121,997		\$7,910,270
Charges for Services	5,493	451,841			457,334
Licenses, Permits and Fees	286,911				286,911
Fines and Forfeitures	115	1 100 200	99.057		115
Intergovernmental	293,926	1,189,208	88,957		1,572,091
Special Assessments	41 206	130,941		\$497	130,941
Earnings on Investments Miscellaneous	41,306	1,137			42,940
wiscenaneous	80,914	105,674		2,100	188,688
Total Cash Receipts	1,546,373	8,829,366	210,954	2,597	10,589,290
Cash Disbursements					
Current:					
General Government	1,468,644	51,376			1,520,020
Public Safety	31,777	4,698,657			4,730,434
Public Works	30,000	3,032,979			3,062,979
Health		15,746			15,746
Conservation-Recreation	289,959				289,959
Other		62,807			62,807
Capital Outlay	10,350	145,664	322,418		478,432
Debt Service:					
Principal Retirement		246,939			246,939
Interest and Fiscal Charges		3,146			3,146
Total Cash Disbursements	1,830,730	8,257,314	322,418	0	10,410,462
Excess of Receipts Over (Under) Disbursements	(284,357)	572,052	(111,464)	2,597	178,828
Other Financing Receipts (Disbursements)					
Other Debt Proceeds		117,662			117,662
Total Other Financing Receipts (Disbursements)	0	117,662	0	0	117,662
Net Change in Fund Cash Balances	(284,357)	689,714	(111,464)	2,597	296,490
Fund Cash Balances, January 1	564,150	3,191,290	988,942	57,771	4,802,153
Fund Cash Balances, December 31					
Nonspendable				54,415	54,415
Restricted		2,685,738	877,478	5,953	3,569,169
Assigned		1,195,266	•	·	1,195,266
Unassigned (Deficit)	279,793				279,793
Fund Cash Balances, December 31	\$279,793	\$3,881,004	\$877,478	\$60,368	\$5,098,643

 $See\ accompanying\ notes\ to\ the\ basic\ financial\ statements$

Concord Township

Lake County, Ohio
Combined Statement of Receipts, Disbursements
and Changes in Fund Balances (Cash Basis)
Fiduciary Fund Type
For the Year Ended December 31, 2019

	Custodial
Operating Cash Receipts Miscellaneous	21,425
Operating Cash Disbursements Other	24,917
Net Change in Fund Cash Balances	(3,492)
Fund Cash Balances, January 1	8,381
Fund Cash Balances, December 31	\$4,889
See accompanying notes to the basic financial statements	

Notes to the Financial Statements For the Year Ending December 31, 2019

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Concord Township, Lake County, Ohio, (the Township) is a body politic and corporate established in Ohio to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township has also elected a Fiscal Officer to oversee finances and records.

The Township provides general government services, maintenance of township roads, fire & rescue services, recreation and cemetery services. The Township police protection services is provided by the Lake County Sheriff.

Health Care Insurance Pool

Concord Township participates in the Jefferson Health Plan (JHP), which is a claims servicing self-insurance pool organized for the purpose of establishing and carrying out a cooperative program to administer medical and prescription drug benefits. The JHP is a council of governments of school districts and other political subdivisions organized and existing as a joint self-insurance program pursuant to Section 9.833 of the Ohio Revised Code providing health care and related insurance benefits to over fifty member organizations. The JHP's business affairs are conducted by a Board of Directors elected from member organizations and composed of one representative from each county served and a career center representative. Each member organization pays a monthly premium based on its claims history and monthly administrative fee.

The Jefferson Health Plan contracts with third-party administrators to process and pay health and prescription drug claims incurred by township employees and their eligible dependents. The cash balance in the Township's account as of December 31, 2019 was \$358,174.79. The December 31, 2018 balance was not available at the time of this compilation. This amount is excluded from the Township's reported cash fund balance because this balance is held by the Health Plan and is reserved for payment for outstanding claims.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting basis permitted by the financial reporting provisions of the Ohio Revised Code 117.38 and Ohio Administrative Code 117-2-03 (D). The basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when cash is received rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e. when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

Notes to the Financial Statements For the Year Ending December 31, 2019

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

C. Deposits and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

The Township values Federal Agency securities and U.S. Treasury Bonds at fair value. Money market mutual funds are recorded at share values in the mutual funds report.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources, except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant special revenue funds:

<u>Fire Levy Fund</u> - This fund receives property tax money used to provide and maintain fire equipment, buildings, supplies, and payment of firefighters and associated benefits. This 2.7 mills levy was renewed in 2017, beginning in 2018 for a 5-year term.

<u>Road Levy Fund</u> – This fund receives property tax money used for improvement, construction, reconstruction, resurfacing and repair of roads and bridges. This levy is a 1.7 continuous renewal with a .3 increase.

<u>Safety Services Levy</u> – This fund received property tax money used for providing fire, police and ambulance, and emergency medical services. The 4 mills. continuous levy that generates revenue for this fund replaced the 1.0 mill police protection levy and the 2.0 mills fire levy in 2016.

3. Capital Projects Funds

These funds are used for large capital projects, such as buildings, equipment, and other major projects. The following is the significant capital projects fund:

<u>Capital Projects Fund</u> – This fund accounts for monies set aside by the Board of Trustees specifically for major capital and technology improvements. This money is generated from Hotel Tax revenue.

Notes to the Financial Statements For the Year Ending December 31, 2019

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

4. Permanent Funds

These funds account for assets that are legally restricted to the extent that only earnings, not principle are available to support the Township's programs. The Township had the following significant permanent fund:

<u>Cemetery Trust Fund –</u> This fund's nonexpendable corpus includes monies received from past trust agreements and \$100 from each current lot sale. Interest earned on the nonexpendable corpus is used for general cemetery care.

5. Custodial Funds

These funds are used to account for resources restricted and are fiduciary in nature. The Township had the following custodial fund:

<u>Custodial Fund</u> - are purely custodial in nature and are used to hold resources for a department in the Township. The Custodial Fund includes security deposits for community garden plots and rentals of the Community Center.

Since GASB 84 was put into effect and we are debating about retaining security deposits, (We have already eliminated HOA deposits) This fund is set to be closed in 2020.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be re-appropriated.

A summary of 2019 budgetary activity appears in Note 3.

Notes to the Financial Statements For the Year Ending December 31, 2019

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

3. Committed

The Board of Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Board amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Government funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by the Board of Trustees or a Township official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Notes to the Financial Statements For the Year Ending December 31, 2019

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

G. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

Note 2 - EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2019
Demand deposits	\$1,215,957
Total deposits	1,215,957
Investments	
Money Market Investments	896,906
Fannie Mae	249,826
US Treasury Bonds	2,740,843
Total investments	3,887,575
Total Deposits and Investments	\$5,103,532

Deposits: Deposits are either insured by the Federal Depository Insurance Corporation, or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure repayment of all public monies deposited in the financial institution.

Investments: The Federal Agency securities are held in book-entry form by the Federal Reserve, in the name of the Township's financial institution. The financial institution maintains records identifying the Township as owner of these securities.

Notes to the Financial Statements For the Year Ending December 31, 2019

Note 3 - BUDGETARY ACTIVITY

Budgetary activity for the year ending December 31, 2019 follows:

2019 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,540,000	\$1,546,372	\$6,372
Special Revenue	8,027,900	8,947,026	919,126
Capital Projects	120,000	210,953	90,953
Permanent Fund	4,500	2,597	(1,903)
Total	\$9,692,400	\$10,706,948	\$1,014,548

2019 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$2,039,550	\$1,837,196	\$202,354
Special Revenue	10,014,850	8,257,311	1,757,539
Capital Projects	825,000	322,417	502,583
Permanent Fund	5,000	0	5,000
Total	\$12,884,400	\$10,416,924	\$2,467,476

Note 4 - PROPERTY TAX

Real property taxes become a lien on January 1 proceeding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20. In certain circumstances, State statute permits alternate payment dates to be established.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the county by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

Notes to the Financial Statements For the Year Ending December 31, 2019

Note 5 - DEBT

In 2013 the Township was approved for a \$7,390,450 State Infrastructure Bank Loan to be used as our local match for the LAK Auburn-Crile connector Road Project for ODOT. The line of credit was reduced in 2015 to \$5,390,450. There was a balance on the loan of \$1,343,531 on December 31, 2016. The loan term is 20 years and the first payment commenced on the 31st month after closing date of February 1, 2014, and there is a 3% pre-payment penalty prior to the 36th month.

In 2016, the Township paid \$1,000,000 principal. In 2017, the Township paid \$739,115, in 2018 the Township paid \$784,451, and in 2019, the Township paid \$250,085 in principal and interest. The draw feature on the SIB loan is still open as the contractor, while finished with work to be performed, still has not billed the State for the change orders requested. In addition, the State will not close out this project because it is involved with litigation with this contractor on other projects. Current encumbrances were not provided by the State. The Township hopes that the project will be completed prior to the second quarter of 2020.

Note 6 - RETIREMENT SYSTEMS

Ohio Public Employees Retirement System

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multiple-employer plans. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare, and survivor and disability benefits.

Contribution rates are also prescribed by the Ohio Revised Code. OPERS members contributed 10 percent of their gross salaries and the Township contributed an amount equal to 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2019.

Ohio Police and Fire Retirement System

The Township's certified Fire Fighters belong to the Police and Fire Pension Fund (OP&F). OP&F is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OP&F participants contributed 12.25 percent of their gross wages. The Township contributed an amount equal to 24 percent of full-time fire fighter's wages. The Township has paid all contributions required through December 31, 2019.

Notes to the Financial Statements For the Year Ending December 31, 2019

Note 6 - RETIREMENT SYSTEMS - (CONTINUED)

Social Security

The Board Members of the Zoning Commission and Board of Zoning Appeals, as well as, the Volunteer fire fighters contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2019

Note 7 - RISK MANAGEMENT

Worker's Compensation

Worker's Compensation coverage is provided by the state of Ohio. The Township pays the State Worker's Compensation System a premium based on a rate of \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Commercial Insurance

The Township has obtained commercial insurance through the Ohio Plan for the following risks:

- · Comprehensive property and general liability
- Vehicles; and
- · Errors and omissions

Note 8 - CONTINGENT LIABILITIES

The Township is the defendant in several lawsuits. Although management cannot presently determine the outcome of these suits, believes that the resolution of these matters will not materially adversely affect the Township's financial condition



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Concord Township Lake County 7229 Ravenna Road Concord, Ohio 44077

To the Township Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' Government Auditing Standards, the financial statements of the cash balances, receipts, and disbursements by fund type of Concord Township, Lake County, (the Township) as of and for the year ended December 31, 2019, and the related notes to the financial statements and have issued our report thereon dated April 6, 2020 wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Concord Township Lake County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

April 6, 2020



CONCORD TOWNSHIP

LAKE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED MAY 5, 2020