# COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER
# COLUMBIANA COUNTY

## REGULAR AUDIT

## FOR THE YEAR ENDED JUNE 30, 2019

OHIO AUDITOR OF STATE
**KEITH FABER**

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY**
**JUNE 30, 2019**

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KEITH FABER

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## INDEPENDENT AUDITOR'S REPORT

Columbiana County Educational Service Center
Columbiana County
38720 Saltwell Road
Lisbon, Ohio 44432

To the Governing Board:

***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Columbiana County Educational Service Center, Columbiana County, Ohio (the Center), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Center's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Center's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Center's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Columbiana County Educational Service Center, Columbiana County, Ohio, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Other Matters***

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

*Supplementary and Other Information*

Our audit was conducted to opine on the Center's basic financial statements taken as a whole.

The budgetary comparison for the General Fund presents additional analysis and is not a required part of the basic financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

*Fiscal Distress*

The Center has suffered recurring losses from operations and has a fund balance deficit of $669,349 in the General Fund as of June 30, 2019. Based solely on inquiries and scanning of unaudited fund cash balances as of April 1, 2020, the Center may require additional revenue or cost-cutting measures to continue paying its obligations when due. The notes to the financial statements do not disclose this matter; however this does not affect our opinion on these financial statements.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 1, 2020, on our consideration of the Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Center's internal control over financial reporting and compliance.

Keith Faber
Auditor of State

Columbus, Ohio

April 1, 2020

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**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

The management's discussion and analysis of the Columbiana County Educational Service Center's (the "Center") financial performance provides an overall review of the Center's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the Center's financial performance; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Center's financial performance.

## Financial Highlights

Key financial highlights for fiscal year 2019 are as follows:

- Net position of governmental activities increased $1,566,837, which represents an 10.26% increase from 2018's net position.

- General revenues accounted for $421,051 in revenue or 4.08% of total revenues. Program specific revenues in the form of charges for services and sales and grants and contributions accounted for $9,896,828 in revenue or 95.92% of total revenues of $10,317,879.

- The Center had $8,751,042 in expenses related to governmental activities; all of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily unrestricted grants and entitlements) of $421,051 also provided for these programs.

- The Center's only major governmental fund is the general fund. The general fund had $9,545,574 in revenues and other financing sources and $9,867,971 in expenditures. During fiscal year 2019, the general fund's fund balance decreased $322,397 from a deficit fund balance of $346,952 to a deficit fund balance of $669,349.

## Using the Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Center as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole Center, presenting both an aggregate view of the Center's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the Center's most significant funds, with all other nonmajor funds presented in total in one column. In the case of the Center, the general fund is by far the most significant fund, and the only governmental fund reported as major fund.

## Reporting the Center as a Whole

### *Statement of Net Position and the Statement of Activities*

While this document contains the large number of funds used by the Center to provide programs and activities, the view of the Center as a whole looks at all financial transactions and asks the question, "How did the Center do financially during fiscal year 2019?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the Center's net position and change in net position. This change in net position is important because it tells the reader that, for the Center as a whole, the financial position of the Center has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the Center's facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, the governmental activities include the Center's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, and extracurricular activities.

The Center's statement of net position and statement of activities can be found on pages 15-16 of this report.

**Reporting the Center's Most Significant Funds**

***Fund Financial Statements***

The analysis of the Center's major governmental fund begins on page 12. Fund financial reports provide detailed information about the Center's major funds. The Center uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the Center's most significant funds. The Center's only major governmental fund is the general fund.

***Governmental Funds***

Most of the Center's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the Center's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 17-20 of this report.

***Proprietary Fund***

The Center maintains one proprietary fund, an internal service fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Center's various functions. The Center's internal service fund accounts for a computer maintenance program. The basic proprietary fund financial statements can be found on pages 21-23 of this report.

***Reporting the Center's Fiduciary Responsibilities***

The Center acts in a trustee capacity as an agent for individuals. This activity is reported in an agency fund. The Center's fiduciary activities are reported in a separate statement of fiduciary assets and liabilities on page 24. The fiduciary activities are excluded from the Center's other financial statements because the assets cannot be utilized by the Center to finance its operations.

***Notes to the Basic Financial Statements***

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 25-59 of this report.

***Supplementary Information***

The Center has presented budgetary comparison schedule for the General Fund as supplementary information on pages 61-63 of this report.

***Required Supplementary Information***

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Center's net pension and net OPEB liability/asset. The required supplementary information can be found on pages 66-81 of this report.

**The Center as a Whole**

The table below provides a summary of the Center's net position at June 30, 2019 and June 30, 2018.

**Net Position**

| | Governmental Activities 2019 | Governmental Activities 2018 |
|---|---|---|
| **Assets** | | |
| Current and other assets | $ 1,540,791 | $ 1,250,083 |
| Net OPEB asset | 543,284 | - |
| Capital assets, net | 1,128,225 | 1,080,653 |
| Total assets | 3,212,300 | 2,330,736 |
| **Deferred outflows of resources** | | |
| Pension | 2,857,866 | 3,927,843 |
| OPEB | 155,138 | 135,154 |
| Total deferred outflows of resources | 3,013,004 | 4,062,997 |
| **Liabilities** | | |
| Current liabilities | 2,012,096 | 1,404,148 |
| Long-term liabilities: | | |
| Due within one year | 140,242 | 131,420 |
| Due in more than one year: | | |
| Net pension liability | 11,269,745 | 13,588,240 |
| Net OPEB liability | 1,879,368 | 3,474,309 |
| Other amounts | 490,730 | 405,797 |
| Total liabilities | 15,792,181 | 19,003,914 |
| **Deferred inflows of resources** | | |
| Pension | 2,538,622 | 1,915,558 |
| OPEB | 1,599,453 | 746,050 |
| Total deferred inflows of resources | 4,138,075 | 2,661,608 |
| **Net Position** | | |
| Net Investment in capital assets | 932,418 | 1,012,048 |
| Restricted | 80,698 | 3,431 |
| Unrestricted (deficit) | (14,718,068) | (16,287,268) |
| Total net position (deficit) | $ (13,704,952) | $ (15,271,789) |

The net pension liability is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability/asset is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the Center's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/asset to equal the Center's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the Center is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the Center's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2019, the Center's liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by $13,704,952.

At fiscal year end, capital assets represented 35.12% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment, and vehicles. The net investment in capital assets at June 30, 2019 was $932,418. These capital assets are used to provide services to the students and are not available for future spending. Although the Center's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the Center's net position, $80,698, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is a deficit of $14,718,068. The deficit balance of unrestricted net position was the result of reporting the net pension and net OPEB liability required by GASB Statement No. 68 and GASB Statement No. 75.

The table below shows the changes in net position for governmental activities for fiscal years 2019 and 2018.

**Change in Net Position**

| | Governmental Activities 2019 | Governmental Activities 2018 |
|---|---|---|
| **Revenues** | | |
| Program revenues: | | |
| Charges for services and sales | $ 8,893,942 | $ 8,514,710 |
| Operating grants and contributions | 1,002,886 | 775,265 |
| General revenues: | | |
| Grants and entitlements | 402,008 | 411,879 |
| Investment earnings | 13,863 | 7,456 |
| Miscellaneous | 5,180 | 4,876 |
| Total revenues | 10,317,879 | 9,714,186 |
| **Expenses** | | |
| Program expenses: | | |
| Instruction: | | |
| Regular | $ 1,158,873 | $ 645,475 |
| Special | 3,054,967 | 1,831,705 |
| Support services: | | |
| Pupil | 2,077,883 | 702,295 |
| Instructional staff | 852,960 | 283,451 |
| Board of education | 71,708 | 34,302 |
| Administration | 503,796 | 172,401 |
| Fiscal | 257,420 | 95,196 |
| Operations and maintenance | 178,866 | 152,168 |
| Pupil transportation | 412,575 | 209,267 |
| Central | 71,696 | 58,708 |
| Operation of non-instructional services: | | |
| Other non-instructional services | 107,246 | 15,443 |
| Interest and fiscal charges | 3,052 | 3,863 |
| Total expenses | 8,751,042 | 4,204,274 |
| Change in net position | 1,566,837 | 5,509,912 |
| Net position (deficit) at beginning of year | (15,271,789) | (20,781,701) |
| Net position (deficit) at end of year | $ (13,704,952) | $ (15,271,789) |

## Governmental Activities

Net position of the Center's governmental activities increased $1,566,837. Total governmental expenses of $8,751,042 were offset by program revenues of $9,896,828 and general revenues of $421,051. Program revenues supported 100.00% of the total governmental expenses.

Expenses of the governmental activities increased $4,546,768 or 108.15%. This increase is primarily the result of the State Teachers Retirement System (STRS) indefinitely suspending the Cost of Living Adjustment ("COLA") and the School Employees Retirement System (SERS) lowering the COLA from 3.00% to 2.50% in fiscal year 2018. On an accrual basis, the Center reported $291,170 in pension expense and ($1,243,802) in OPEB expense mainly due to these benefit changes.

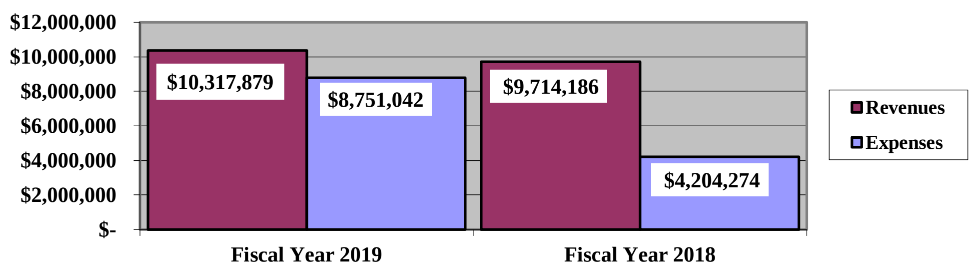
The other large amounts of changes in expenses are derived from the $146,454 capital outlay for new property. The general fund had many fluctuations due to a change in the number of districts served.

The primary source of revenue for governmental activities is derived from charges for services and sales. This revenue source represents 86.20% of the total governmental revenues.

The largest expense of the Center is for support services. Support services totaled $4,426,904 or 50.59% of the total governmental expenses for fiscal year 2019.

The graph below presents the Center's governmental activities revenues and expenses for fiscal years 2019 and 2018.

**Governmental Activities - Revenues and Expenses**




The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for fiscal years 2019 and 2018. That is, it identifies the cost of these services supported by unrestricted State grants and entitlements and other general revenues of the Center.

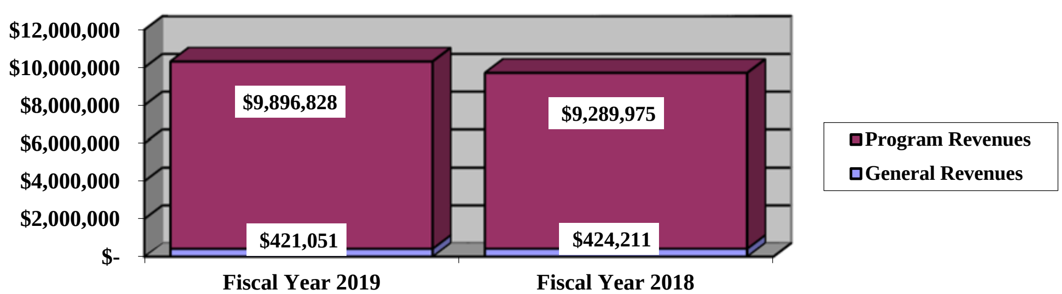
**Governmental Activities**

| | Total Cost of Services 2019 | Net Cost of Services 2019 | Total Cost of Services 2018 | Net Cost of Services 2018 |
|---|---|---|---|---|
| **Program expenses** | | | | |
| Instruction: | | | | |
| Regular | $ 1,158,873 | $ (2,487) | $ 645,475 | $ (537,669) |
| Special | 3,054,967 | (555,711) | 1,831,705 | (1,487,744) |
| Support services: | | | | |
| Pupil | 2,077,883 | (293,825) | 702,295 | (1,570,333) |
| Instructional staff | 852,960 | (181,035) | 283,451 | (651,042) |
| Board of education | 71,708 | 15,130 | 34,302 | 9,845 |
| Administration | 503,796 | (59,701) | 172,401 | (243,397) |
| Fiscal | 257,420 | (52,189) | 95,196 | (199,928) |
| Operations and maintenance | 178,866 | 27,040 | 152,168 | (203,826) |
| Pupil transportation | 412,575 | 28,653 | 209,267 | (133,713) |
| Central | 71,696 | (2,416) | 58,708 | (6,070) |
| Operation of non-instructional services: | | | | |
| Other non-instructional services | 107,246 | (72,297) | 15,443 | (65,687) |
| Interest and fiscal charges | 3,052 | 3,052 | 3,863 | 3,863 |
| Total expenses | $ 8,751,042 | $ (1,145,786) | $ 4,204,274 | $ (5,085,701) |

For all governmental activities, program revenue support is 100.00% at June 30, 2019 and 100.00% at June 30, 2018. The Center's charges for services and sales are by far the primary support for the Center's students.

The graph below presents the Center's governmental activities revenues for fiscal years 2019 and 2018.

**Governmental Activities - General and Program Revenues**



**The Center's Funds**

The Center's governmental funds reported a combined deficit fund balance of $643,717, which is higher than last year's total deficit fund balance of $383,082. The table below indicates the fund balance and the total change in fund balance as of June 30, 2019 and June 30, 2018.

| | (Deficit) Fund Balance June 30, 2019 | (Deficit) Fund Balance June 30, 2018 | Change | Percentage Change |
|---|---|---|---|---|
| General | $ (669,349) | $ (346,952) | $ (322,397) | (92.92) % |
| Nonmajor governmental | 25,632 | (36,130) | 61,762 | (170.94) % |
| Total | $ (643,717) | $ (383,082) | $ (260,635) | (68.04) % |

***General Fund***

The Center's general fund balance decreased $322,397.

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

| | 2019 Amount | 2018 Amount | Change | Percentage Change |
|---|---|---|---|---|
| **Revenues** | | | | |
| Intergovernmental | $ 402,008 | $ 414,923 | $ (12,915) | (3.11) % |
| Tuition | 7,797,047 | 7,644,054 | 152,993 | 2.00 % |
| Earnings on investments | 13,863 | 7,456 | 6,407 | 85.93 % |
| Services provided to other entities | 1,176,029 | 844,834 | 331,195 | 39.20 % |
| Other revenues | 10,173 | 6,943 | 3,230 | 46.52 % |
| Total | $ 9,399,120 | $ 8,918,210 | $ 480,910 | 5.39 % |
| **Expenditures** | | | | |
| Instruction | $ 4,477,204 | $ 4,029,099 | $ 448,105 | 11.12 % |
| Support services | 5,188,636 | 4,929,922 | 258,714 | 5.25 % |
| Non-instructional services | 33,373 | 41,203 | (7,830) | (19.00) % |
| Capital outlay | 146,454 | - | 146,454 | 100.00 % |
| Debt service | 22,304 | 19,704 | 2,600 | 13.20 % |
| Total | $ 9,867,971 | $ 9,019,928 | $ 848,043 | 9.40 % |

The overall revenues of the general fund increased $480,910 or 5.39%. Intergovernmental decreased $12,915 or 3.11% due primarily to receiving less school foundation basic allowances. Tuition increased $152,993 or 2.00% due to more students enrolling in the Center and increase in contracts with local school districts. Services provided to other entities increased $331,195 or 39.20% due to more business with other entities.

The overall expenditures of the general fund increased $848,043 or 9.40%. Instruction and support service expenditures increased $448,105 and $258,714, respectively. This increase is primarily due to fluctuations in personnel costs. Debt service and capital outlay increased due to the Center entering into a promissory note in the current fiscal year. The Center made the first principal payment in June 2019 in the amount of $2,600.

## Capital Assets and Debt Administration

### *Capital Assets*

At June 30, 2019, the Center had $1,128,225 invested in land, land improvements, buildings and improvements, furniture and equipment, and vehicles. This entire amount is reported in governmental activities. The following table shows June 30, 2019 balances compared to June 30, 2018.

**Capital Assets at June 30**
**(Net of Depreciation)**

| | Governmental Activities | |
|---|---|---|
| | 2019 | 2018 |
| Land | $ 101,900 | $ 101,900 |
| Land improvements | 3,418 | 4,832 |
| Buildings and improvements | 683,429 | 592,361 |
| Furniture and equipment | 103,866 | 117,673 |
| Vehicles | 235,612 | 263,887 |
| Total | $ 1,128,225 | $ 1,080,653 |

The overall increase in capital assets of $47,572 is due to depreciation expense of $98,882 being less than capital outlay additions of $146,454.

See Note 8 to the basic financial statements for additional information on the Center's capital assets.

### *Debt Administration*

The following table summarizes the capital lease obligations outstanding at June 30, 2019 and June 30, 2018.

**Outstanding Debt, at Year End**

| | Governmental Activities 2019 | Governmental Activities 2018 |
|---|---|---|
| Capital lease obligations | $ 51,953 | $ 68,605 |
| Promissory note | 143,854 | - |
| Total | $ 195,807 | $ 68,605 |

See Notes 9 and 10 to the basic financial statements for additional information on the Center's debt administration.

## Current Financial Related Activities

The Center relies heavily upon contracts with the Board of Developmental Disabilities; local, city, and exempted school districts within Columbiana, Jefferson and Mahoning Counties; and State foundation revenue and grants. The request for services from local, city, and exempted school districts, along with the Center's cash balance, provided the Center with the necessary funds to meet its operating expenses in fiscal year 2019. However, the future financial stability of the Center is not without concerns.

The current trend in recent biennium budgets produced by the Ohio Governor is to reduce funding to educational service centers. Legislation did pass a recent budget that kept the Center's funding for 2019 at the same level as it was in 2018. There are not any guarantees that this will hold true in future years.

The possibility of declining enrollment in Columbiana County remains a concern of the Center. State funding is based on average daily membership of Columbiana County school districts. Future declines in enrollment would have a direct impact on State revenues received by Columbiana County school districts and the amount of services they will need from the Center.

Each fiscal year, different services are needed by participating school districts. Therefore, the Center is constantly reviewing their program activity to provide appropriate services while maintaining a financially solvent operation.

The Center's systems of internal control and procedures are reviewed throughout the fiscal year by management to ensure a cost-efficient operation.

Columbiana County ESC applied and was approved to be a high performing ESC. This was to increase funding slightly in 2019, the legislators had to prorate the increase to stay within the ESC funding line item.

**Contacting the Center's Financial Management**

This financial report is designed to provide the citizens, taxpayers, investors and creditors with a general overview of the Center's finances and to show the Center's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ms. Cindy Lengyel, Treasurer, Columbiana County Educational Service Center, 38720 Saltwell Road, Lisbon, Ohio 44432-8303.

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

STATEMENT OF NET POSITION
JUNE 30, 2019

| | Governmental Activities |
|---|---|
| **Assets:** | |
| Equity in pooled cash and cash equivalents | $ 1,067,449 |
| Receivables: | |
| Accounts | 7,685 |
| Intergovernmental | 431,721 |
| Prepayments | 33,936 |
| Net OPEB asset | 543,284 |
| Capital assets: | |
| Land | 101,900 |
| Depreciable capital assets, net | 1,026,325 |
| Capital assets, net | 1,128,225 |
| Total assets | 3,212,300 |
| **Deferred outflows of resources:** | |
| Pension | 2,857,866 |
| OPEB | 155,138 |
| Total deferred outflows of resources | 3,013,004 |
| **Liabilities:** | |
| Accounts payable | 12,103 |
| Accrued wages and benefits payable | 1,854,404 |
| Intergovernmental payable | 14,115 |
| Pension and postemployment benefits | 131,474 |
| Long-term liabilities: | |
| Due within one year | 140,242 |
| Due in more than one year: | |
| Net pension liability | 11,269,745 |
| Net OPEB liability | 1,879,368 |
| Other amounts due in more than one year | 490,730 |
| Total liabilities | 15,792,181 |
| **Deferred inflows of resources:** | |
| Pension | 2,538,622 |
| OPEB | 1,599,453 |
| Total deferred inflows of resources | 4,138,075 |
| **Net position:** | |
| Net investment in capital assets | 932,418 |
| Restricted for: | |
| State funded programs | 48,379 |
| Federally funded programs | 26,807 |
| Other purposes | 5,512 |
| Unrestricted (deficit) | (14,718,068) |
| Total net position (deficit) | $ (13,704,952) |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

| | | Program Revenues | | Net (Expense) Revenue and Changes in Net Position |
|---|---|---|---|---|
| | Expenses | Charges for Services and Sales | Operating Grants and Contributions | Governmental Activities |
| **Governmental activities:** | | | | |
| Instruction: | | | | |
| Regular | $ 1,158,873 | $ 1,141,971 | $ 19,389 | $ 2,487 |
| Special | 3,054,967 | 2,884,247 | 726,431 | 555,711 |
| Support services: | | | | |
| Pupil | 2,077,883 | 2,307,533 | 64,175 | 293,825 |
| Instructional staff | 852,960 | 966,987 | 67,008 | 181,035 |
| Board of education | 71,708 | 56,578 | - | (15,130) |
| Administration | 503,796 | 563,497 | - | 59,701 |
| Fiscal | 257,420 | 309,609 | - | 52,189 |
| Operations and maintenance | 178,866 | 151,826 | - | (27,040) |
| Pupil transportation | 412,575 | 383,922 | - | (28,653) |
| Central | 71,696 | 74,112 | - | 2,416 |
| Operation of non-instructional services: | | | | |
| Other non-instructional services | 107,246 | 53,660 | 125,883 | 72,297 |
| Interest and fiscal charges | 3,052 | - | - | (3,052) |
| Total governmental activities | $ 8,751,042 | $ 8,893,942 | $ 1,002,886 | 1,145,786 |

| | |
|---|---|
| **General revenues:** | |
| Grants and entitlements not restricted to specific programs | 402,008 |
| Investment earnings | 13,863 |
| Miscellaneous | 5,180 |
| Total general revenues | 421,051 |
| Change in net position | 1,566,837 |
| **Net position (deficit) at beginning of year** | (15,271,789) |
| **Net position (deficit) at end of year** | $ (13,704,952) |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2019

| | General | Nonmajor Governmental Funds | Total Governmental Funds |
|---|---|---|---|
| **Assets:** | | | |
| Equity in pooled cash | | | |
| and cash equivalents. . . . . . . . . . . . . . | $ 1,042,437 | $ 18,574 | $ 1,061,011 |
| Receivables: | | | |
| Accounts . . . . . . . . . . . . . . . . . . . . | 7,685 | - | 7,685 |
| Intergovernmental. . . . . . . . . . . . . . . . | 250,578 | 181,143 | 431,721 |
| Prepayments. . . . . . . . . . . . . . . . . . . | 33,812 | 124 | 33,936 |
| Due from other funds . . . . . . . . . . . . . . | 37,309 | - | 37,309 |
| Total assets . . . . . . . . . . . . . . . . . . . | $ 1,371,821 | $ 199,841 | $ 1,571,662 |
| **Liabilities:** | | | |
| Accounts payable . . . . . . . . . . . . . . . . | $ 11,734 | $ 369 | $ 12,103 |
| Accrued wages and benefits payable . . . . . . | 1,754,932 | 99,472 | 1,854,404 |
| Compensated absences payable . . . . . . . . . | 14,542 | - | 14,542 |
| Intergovernmental payable . . . . . . . . . . . | 12,964 | 1,151 | 14,115 |
| Pension and postemployment benefits . . . . . . | 120,180 | 11,294 | 131,474 |
| Due to other funds . . . . . . . . . . . . . . . | - | 37,309 | 37,309 |
| Total liabilities. . . . . . . . . . . . . . . . . . | 1,914,352 | 149,595 | 2,063,947 |
| **Deferred inflows of resources:** | | | |
| Intergovernmental revenue not available. . . . . | 41,940 | 24,614 | 66,554 |
| Tuition revenue not available . . . . . . . . . . | 84,878 | - | 84,878 |
| Total deferred inflows of resources . . . . . . . | 126,818 | 24,614 | 151,432 |
| **Fund balances:** | | | |
| Nonspendable: | | | |
| Prepaids. . . . . . . . . . . . . . . . . . . . | 33,812 | 124 | 33,936 |
| Restricted: | | | |
| Public school preschool . . . . . . . . . . . | - | 46,135 | 46,135 |
| Special education . . . . . . . . . . . . . . | - | 3,739 | 3,739 |
| Other purposes. . . . . . . . . . . . . . . . | - | 6,349 | 6,349 |
| Unassigned (deficit) . . . . . . . . . . . . . . | (703,161) | (30,715) | (733,876) |
| Total fund balances (deficit) . . . . . . . . . . . . | (669,349) | 25,632 | (643,717) |
| Total liabilities, deferred inflows and fund balances . | $ 1,371,821 | $ 199,841 | $ 1,571,662 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO
NET POSITION OF GOVERNMENTAL ACTIVITIES
JUNE 30, 2019

| | | |
|---|---|---|
| **Total governmental fund balances** | | $ (643,717) |
| *Amounts reported for governmental activities on the statement of net position are different because:* | | |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. | | 1,128,225 |
| Other long-term assets, such as accounts receivable, are not available to pay for current-period expenditures and therefore are deferred inflows of resources in the funds. | | |
| Tuition receivable | $ 84,878 | |
| Intergovernmental receivable | 66,554 | |
| Total | | 151,432 |
| An internal service fund is used by management to charge the costs of a rotary fund to individual funds. The assets and liabilities of the internal service fund are included in governmental activities on the statement of net position. | | 6,438 |
| The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds. | | |
| Deferred outflows of resources - pension | 2,857,866 | |
| Deferred inflows of resources - pension | (2,538,622) | |
| Net pension liability | (11,269,745) | |
| Total | | (10,950,501) |
| The net OPEB liability/asset is not due and payable in the current period; therefore, liability/asset and related deferred inflows are not reported in governmental funds. | | |
| Deferred outflows - OPEB | 155,138 | |
| Deferred inflows - OPEB | (1,599,453) | |
| Net OPEB asset | 543,284 | |
| Net OPEB liability | (1,879,368) | |
| Total | | (2,780,399) |
| Long-term liabilities, including compensated absences, are not due and payable in the current period and therefore are not reported in the funds. | | |
| Compensated absences | (420,623) | |
| Capital lease obligations | (51,953) | |
| Promissory note | (143,854) | |
| Total | | (616,430) |
| **Net position (deficit) of governmental activities** | | $ (13,704,952) |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

| | General | Nonmajor Governmental Funds | Total Governmental Funds |
|---|---|---|---|
| **Revenues:** | | | |
| From local sources: | | | |
| Tuition | $ 7,797,047 | $ - | $ 7,797,047 |
| Earnings on investments | 13,863 | - | 13,863 |
| Services provided to other entities | 1,176,029 | - | 1,176,029 |
| Extracurricular | 1,477 | 18,634 | 20,111 |
| Contributions and donations | 5,432 | 1,821 | 7,253 |
| Other local revenues | 3,264 | - | 3,264 |
| Intergovernmental - state | 383,477 | 320,059 | 703,536 |
| Intergovernmental - federal | 18,531 | 657,445 | 675,976 |
| Total revenues | 9,399,120 | 997,959 | 10,397,079 |
| **Expenditures:** | | | |
| Current: | | | |
| Instruction: | | | |
| Regular | 1,332,589 | 15,382 | 1,347,971 |
| Special | 3,144,615 | 683,266 | 3,827,881 |
| Support services: | | | |
| Pupil | 2,547,918 | 61,532 | 2,609,450 |
| Instructional staff | 1,002,187 | 53,532 | 1,055,719 |
| Board of education | 53,942 | - | 53,942 |
| Administration | 591,452 | - | 591,452 |
| Fiscal | 319,251 | - | 319,251 |
| Operations and maintenance | 165,110 | - | 165,110 |
| Pupil transportation | 438,116 | - | 438,116 |
| Central | 70,660 | - | 70,660 |
| Operation of non-instructional services: | | | |
| Other of non-instructional services | 33,373 | 122,485 | 155,858 |
| Capital outlay | 146,454 | - | 146,454 |
| Debt service: | | | |
| Principal retirement | 19,252 | - | 19,252 |
| Interest and fiscal charges | 3,052 | - | 3,052 |
| Total expenditures | 9,867,971 | 936,197 | 10,804,168 |
| Excess (deficiency) of revenues over (under) expenditures | (468,851) | 61,762 | (407,089) |
| **Other financing sources:** | | | |
| Promissory note proceeds | 146,454 | - | 146,454 |
| Total other financing sources | 146,454 | - | 146,454 |
| Net change in fund balances | (322,397) | 61,762 | (260,635) |
| **Fund balances (deficit) at beginning of year** | (346,952) | (36,130) | (383,082) |
| **Fund balances (deficit) at end of year** | $ (669,349) | $ 25,632 | $ (643,717) |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

| | | |
|---|---|---|
| **Net change in fund balances - total governmental funds** | | $ (260,635) |
| *Amounts reported for governmental activities in the statement of activities are different because:* | | |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. | | |
| Capital asset additions | $ 146,454 | |
| Current year depreciation | (98,882) | |
| Total | | 47,572 |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. | | |
| Tuition | (102,761) | |
| Intergovernmental revenues | 65,501 | |
| Total | | (37,260) |
| Issuances of promissory notes agreements are recorded as other financing sources in the funds; however, in the statement of activities, they are not reported as other financing sources as they increase liabilities on the statement of net position. | | (146,454) |
| Repayment of capital lease and note agreement principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position. | | |
| Capital leases | 16,652 | |
| Promissory note | 2,600 | |
| Total | | 19,252 |
| Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows. | | 916,624 |
| Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities. | | (291,170) |
| Contractually required OPEB contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amounts as deferred outflows. | | 61,004 |
| Except for amounts reported as deferred inflows/outflows, changes in the net OPEB liability/asset are reported as pension expense in the statement of activities. | | 1,243,802 |
| Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. | | 14,102 |
| **Change in net position of governmental activities** | | $ 1,566,837 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

STATEMENT OF NET POSITION
PROPRIETARY FUND
JUNE 30, 2019

| | Governmental Activities - Internal Service Fund |
|---|---|
| **Assets:** | |
| Equity in pooled cash and cash equivalents . . . . . . . . . . . | $ 6,438 |
| Total assets. . . . . . . . . . . . . . . . . | 6,438 |
| **Net position:** | |
| Unrestricted. . . . . . . . . . . . . . . . . . | 6,438 |
| Total net position. . . . . . . . . . . . . . . | $ 6,438 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENSES AND
CHANGES IN NET POSITION
PROPRIETARY FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

| | Governmental Activities - Internal Service Fund |
|---|---|
| **Net position at beginning of year. . . . .** | $ 6,438 |
| **Net position at end of year . . . . . . . .** | $ 6,438 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

STATEMENT OF CASH FLOWS
PROPRIETARY FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

| | Governmental Activities - Internal Service Fund |
|---|---|
| **Cash and cash equivalents at beginning of year . . .** | 6,438 |
| **Cash and cash equivalents at end of year . . . . . . .** | $ 6,438 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
FIDUCIARY FUND
JUNE 30, 2019

| | | Agency |
|---|---|---|
| **Assets:** | | |
| Current assets: | | |
| Equity in pooled cash | | |
| and cash equivalents . . . . . . . . . . . | $ | 114,089 |
| Prepayments . . . . . . . . . . . . . . . . | | 240 |
| Total assets. . . . . . . . . . . . . . . . . | $ | 114,329 |
| **Liabilities:** | | |
| Due to students . . . . . . . . . . . . . . . . | $ | 15,148 |
| Due to Family and Children First Council . . . | | 86,698 |
| Accrued wages and benefits . . . . . . . . . | | 10,938 |
| Pension and postemployment benefits. . . . . | | 1,469 |
| Intergovernmental payable . . . . . . . . . . | | 76 |
| Total liabilities . . . . . . . . . . . . . . . . | $ | 114,329 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

## NOTE 1 - DESCRIPTION OF THE EDUCATIONAL SERVICE CENTER

The Columbiana County Educational Service Center (the "Center") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the Constitution and laws of the State of Ohio.

The Center operates under a locally elected five-member Governing Board form of government and provides educational services as mandated by State and/or federal agencies. The Board controls the Center's support facilities staffed by 199 non-certified employees and 93 certified teaching personnel who provide services to approximately 8,866 students and other community members.

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Center have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Center's significant accounting policies are described below.

### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Center. For the Center, this includes general operations, preschool, and student related activities of the Center.

Component units are legally separate organizations for which the Center is financially accountable. The Center is financially accountable for an organization if the Center appoints a voting majority of the organization's Governing Board and (1) the Center is able to significantly influence the programs or services performed or provided by the organization; or (2) the Center is legally entitled to or can otherwise access the organization's resources; or (3) the Center is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the Center is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Center in that the Center approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the Center has no component units. The basic financial statements of the reporting entity include only those of the Center (the primary government).

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The following organizations are described due to their relationship to the Center:

*JOINTLY GOVERNED ORGANIZATION*

Area Cooperative Computerized Educational Service System (ACCESS)
ACCESS is a jointly governed organization among 26 school districts and 2 county educational service centers. ACCESS was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to the administrative and instructional functions among member districts. Each of the governments of these member districts supports ACCESS based upon a per-pupil charge dependent upon the software package utilized. ACCESS is governed by a Board of Directors consisting of Superintendents of the member districts. The degree of control exercised by any member district is limited to its representation on the Board of Directors. In accordance with GASB Statement No. 14, the Center does not have any equity interest in ACCESS. Financial information can be obtained by contacting the Treasurer at 493 Bev Road, Unit 1, Boardman, Ohio 44512.

*PUBLIC ENTITY RISK POOLS*

Risk Sharing Pool
The Stark County Schools Council of Governments Health Benefits Plan is a shared risk pool created pursuant to State statute for the purpose of administering healthcare benefits. This consortium is governed by an Assembly, which consists of one representative from each participating school district (usually the Superintendent or designee). The Assembly elects officers for one-year terms to serve on the Board of Directors. The Assembly exercises control over the operation of this consortium. All of the consortium's revenues are generated from charges for services.

Workers' Compensation Group Rating Plan
The Center participates in a group rating plan (GRP) for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The intent of the GRP is to achieve the benefit of a reduced premium for the Center by virtue of its grouping and representation with other participating school districts in the GRP. Each year, the participating school districts pay an enrollment fee to Sheakley Uniservice, Inc. to cover the costs of administering the GRP.

**B. Fund Accounting**

The Center uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

*GOVERNMENTAL FUNDS*

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The following is the Center's major governmental fund:

*General fund* - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the Center are used to account for specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

*PROPRIETARY FUNDS*

Proprietary funds are used to account for the Center's ongoing activities which are similar to those often found in the private sector. The Center has no enterprise funds.

The following is a description of the Center's internal service fund:

*Internal service fund* - An internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the Center, or to other governments, on a cost-reimbursement basis. The internal service fund of the Center accounts for the activities of a rotary fund.

*FIDUCIARY FUNDS*

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the Center under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the Center's own programs. The Center has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Center's agency fund accounts for student activities and Family and Children First Council.

**C. Basis of Presentation and Measurement Focus**

*Government-Wide Financial Statements* - The statement of net position and the statement of activities display information about the Center as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund operating activity is eliminated to avoid overstatement of revenues and expenses.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the Center. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the Center.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the Center are included on the statement of net position.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

*Fund Financial Statements* - Fund financial statements report detailed information about the Center. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of this fund are included on the statement of fund net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the Center finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Center's internal service fund are typically from other operations. Operating expenses for the internal service fund include the cost of sales and services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Agency funds do not report a measurement focus as they do not report operations.

**D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

*Revenues - Exchange and Nonexchange Transactions* - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Center, available means expected to be received within sixty days of fiscal year end.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Nonexchange transactions, in which the Center receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Center must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Center on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: tuition, grants and student fees.

*Deferred Outflows of Resources and Deferred Inflows of Resources* - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Center, see Notes 12 and 13 for deferred outflows of resources related to the Center's net pension liability and net OPEB liability/asset, respectively.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the Center, deferred inflows of resources include unavailable revenue. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the Center, unavailable revenue includes, but is not limited to intergovernmental grants, tuition revenue not available and contract services revenue not available. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the Center, see Notes 12 and 13 for deferred inflows of resources related to the Center's net pension liability and net OPEB liability/asset, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

*Expenses/Expenditures* - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**E. Budgets**

Although not legally required, the Center adopts its budget for all funds. The budget includes the estimated resources and expenditures for each fund and consists of three parts; Part (A) includes entitlement funding from the State, Part (B) includes the cost of all other lawful expenditures of the Center (which are apportioned by the State Department of Education to each local Board of Education under the supervision of the Center) and Part (C) includes the adopted appropriation resolution.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

In fiscal year 2004, the Center's requirement to file budgetary information with the Ohio Department of Education was eliminated. Even though the budgetary process for the Center was discretionary, the Center continued to have its Board approve appropriations and estimated resources. The Center's Board adopts an annual appropriation resolution, which is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The level of control has been established by the Board at the fund and function level for all funds. Budgetary information for the general fund has been presented as supplementary information to the basic financial statements.

**F. Cash and Investments**

To improve cash management, cash received by the Center is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the Center's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

During fiscal year 2019, the Center invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The Center measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding $25 million. STAR Ohio reserves the right to limit the transaction to $100 million, requiring the excess amount to be transacted the following business day(s), but only to the $100 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes, all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. By policy of the Governing Board, investment earnings are assigned to the general fund. Interest revenue credited to the general fund during fiscal year 2019 amounted to $13,863, which includes $1,447 assigned from other funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the Center are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the Center's cash and investments at fiscal year-end is provided in Note 4.

**G. Pass-Through Grants**

The Center is the primary recipient of grants that are passed-through to or spent on-behalf of the local school districts within Columbiana County. When the Center has a financial or administrative role in the grants, the grants are reported as intergovernmental revenues and intergovernmental expenditures in a special revenue fund. Grants for which the Center has no financial or administrative role and are passed-through to the local school districts in Columbiana County are reported in an agency fund.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

### H. Capital Assets

General capital assets are those assets not specifically related to activities reported in proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their acquisition values as of the date received. The Center maintains a capitalization threshold of $1,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The Center does not possess infrastructure.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

| Description | Governmental Activities Estimated Lives |
|---|---|
| Land improvements | 5 - 20 years |
| Buildings and improvements | 20 - 50 years |
| Furniture and equipment | 5 - 20 years |
| Vehicles | 6 - 10 years |

### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are from the general fund to cover negative cash balances in other governmental are classified as "due to/from other funds". These amounts are eliminated in the governmental activities column on the statement of net position.

### J. Compensated Absences

Compensated absences of the Center consist of vacation leave and sick leave liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the Center and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the termination method. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the Center's termination policy.

The total liability for vacation leave and sick leave payments has been calculated using pay rates in effect at June 30, 2019 and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absences liability is reported on the government-wide financial statements.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

**K. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the internal service fund are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Capital lease obligations and notes are recognized as liabilities on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**L. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the Center is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

*Restricted* - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

*Committed* - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Center's Governing Board (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the Center's Governing Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* - Amounts in the assigned fund balance classification are intended to be used by the Center for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Center's Governing Board, which includes giving the Treasurer the authority to constrain monies for intended purposes.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The Center applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**M. Net Position**

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing or liabilities used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the Center or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes represents amounts restricted for special trusts.

The Center applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**N. Prepayments**

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepayments in both government-wide and fund financial statements. These items are reported in the financial statements using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expense/expenditure is reported in the year in which services are consumed. At fiscal year-end, because prepayments are not available to finance future governmental fund expenditures, the fund balance is considered nonspendable in an amount equal to the carrying value of the asset on the fund financial statements.

**O. Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

**P. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenses/expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenses/expenditures to the funds that initially paid for them are not presented on the basic financial statements. The Center did not record any transfers during fiscal year 2019.

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### Q. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

### R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Governing Board and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2019.

### S. Fair Value

The Center categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

### A. Change in Accounting Principles

For fiscal year 2019, the Center has implemented GASB Statement No. 83, "*Certain Asset Retirement Obligations*" and GASB Statement No. 88, "*Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements*".

GASB Statement No. 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability. The implementation of GASB Statement No. 83 did not have an effect on the financial statements of the Center.

GASB Statement No. 88 improves the information that is disclosed in notes to the basic financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The implementation of GASB Statement No. 88 did not have an effect on the financial statements of the Center.

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

### B. Deficit Fund Balances

Fund balances at June 30, 2019 included the following individual fund deficits:

| Major fund | Deficit |
|---|---|
| General | $ 669,349 |
| Nonmajor funds | |
| Other grants | 5,456 |
| IDEA Part B | 16,335 |
| Miscellaneous federal grants | 8,924 |

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

## NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the Center into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Center treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Governing Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

3. Written repurchase agreements in the securities listed above provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;

4. Bonds and other obligations of the State of Ohio;

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;

6. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio);

7. Certain banker’s acceptance and commercial paper notes for a period not to exceed one-hundred-eighty days and two-hundred-seventy days, respectively, from the purchase date in an amount not to exceed forty percent of the interim monies available for investment at any one time; and,

8. Under limited circumstances, corporate note interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the Center's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Center, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**A. Cash on Hand**

At fiscal year end, the Center had $279 in undeposited cash on hand which is included on the financial statements of the Center as part of “equity in pooled cash and cash equivalents”.

**B. Deposits with Financial Institutions**

At June 30, 2019, the carrying amount of all Center deposits was $19,981 and the bank balance of all Center deposits was $423,312. Of the bank balance, $281,523 was covered by the FDIC and $141,789 was covered by the Ohio Pooled Collateral System (OPCS).

Custodial credit risk is the risk that, in the event of bank failure, the Center will not be able to recover deposits or collateral securities that are in the possession of an outside party. The Center has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the Center and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the Center to a successful claim by the FDIC.

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

**C. Investments**

As of June 30, 2019, the Center had the following investment and maturity:

| Measurement/Investment type | Measurement Value | Investment Maturity 6 Months or Less |
|---|---|---|
| *Amortized cost:* | | |
| STAR Ohio | $ 1,161,278 | $ 1,161,278 |

*Interest Rate Risk:* Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the Center's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* Standard & Poor's has assigned STAR Ohio an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The Center has no investment policy dealing with investment credit risk beyond the requirements in State statutes.

*Custodial Credit Risk*: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Center will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Center's investment policy does not specifically address custodial credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

*Concentration of Credit Risk:* The Center places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the Center at June 30, 2019:

| Measurement/Investment type | Measurement Value | % of Total |
|---|---|---|
| *Amortized cost:* | | |
| STAR Ohio | $ 1,161,278 | 100.00 |

**D. Reconciliation of Cash and Investments to the Statement of Net Position**

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2019:

| | |
|---|---|
| Cash and investments per note | |
| Cash on hand | $ 279 |
| Carrying amount of deposits | 19,981 |
| Investments | 1,161,278 |
| Total | $ 1,181,538 |
| | |
| Cash and investments per statement of net position | |
| Governmental activities | $ 1,067,449 |
| Agency fund | 114,089 |
| Total | $ 1,181,538 |

## NOTE 5 - INTERFUND TRANSACTIONS

Interfund balances at June 30, 2019 as reported on the fund statements, consist of the following amounts due to/from other funds:

| Receivable Fund | Payable Fund | Amount |
|---|---|---|
| General fund | Nonmajor governmental funds | $ 37,309 |

The primary purpose of the interfund balances is to cover negative cash balances in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. All interfund balances are expected to be repaid within one year.

Interfund balances between governmental funds are eliminated on the government-wide financial statements; therefore, no internal balances at June 30, 2019 are reported on the statement of net position.

## NOTE 6 - STATE FUNDING

*State Per-Pupil Funding* - This funding materializes in the form of a per-pupil amount applied to the student count extracted from the latest Report Card. For the purposes of this funding, the law distinguishes the ‘High Performing’ ESCs pursuant to Rule 3301-105-01 of the Administrative Code from the other ESCs and applies two per-pupil amounts to their state funding based on that distinction. High Performing ESCs are granted a per-pupil amount of $26.00 while other ESCs’ state funding is based on the per-pupil amount of $24.00.

The law provides for $40,000,000 in fiscal year 2019 to be set aside from the Foundation Funding (line item 200-550) for this purpose. As the appropriation for this funding is set and the funding is based on a constant per-pupil amount, it is often necessary and authorized by law for the fund distribution to be prorated in order to stay within the appropriations. Obviously as the data changes during the course of a fiscal year, so does the proration rate to maintain the appropriated levels.

*Local Per-Pupil Funding* - ORC Section 3313.843(H) provides that pursuant to provisions of ORC Section 3317.023 the Ohio Department of Education annually shall deduct from each school district that enters into an agreement with an ESC under this section, a per-pupil amount of $6.50 or an alternative amount in excess of $6.50 if agreed upon by both the ESC and the client districts to be paid to the ESC. The per-pupil amount is multiplied by the school age students count of the client district as reported on the latest Report Card.

## NOTE 7 - RECEIVABLES

Receivables at June 30, 2019 consisted of accounts (billings for user charged services and student fees) and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the stable condition of State programs and the current year guarantee of federal funds. A list of the principal items of receivables reported on the statement of net position follows:

| | |
|---|---|
| **Governmental activities:** | |
| Accounts | $ 7,685 |
| Intergovernmental | 431,721 |
| Total | $ 439,406 |

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

## NOTE 8 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

| **Governmental activities:** | Balance June 30, 2018 | Additions | Deductions | Balance June 30, 2019 |
|---|---|---|---|---|
| *Capital assets, not being depreciated:* | | | | |
| Land | $ 101,900 | $ - | $ - | $ 101,900 |
| *Total capital assets, not being depreciated* | 101,900 | - | - | 101,900 |
| *Capital assets, being depreciated:* | | | | |
| Land improvements | 98,421 | - | - | 98,421 |
| Buildings and improvements | 1,296,535 | 146,454 | - | 1,442,989 |
| Furniture and equipment | 718,117 | - | - | 718,117 |
| Vehicles | 559,086 | - | - | 559,086 |
| *Total capital assets, being depreciated* | 2,672,159 | 146,454 | - | 2,818,613 |
| *Less: accumulated depreciation:* | | | | |
| Land improvements | (93,589) | (1,414) | - | (95,003) |
| Buildings and improvements | (704,174) | (55,386) | - | (759,560) |
| Furniture and equipment | (600,444) | (13,807) | - | (614,251) |
| Vehicles | (295,199) | (28,275) | - | (323,474) |
| *Total accumulated depreciation* | (1,693,406) | (98,882) | - | (1,792,288) |
| Total capital assets, net | $ 1,080,653 | $ 47,572 | $ - | $ 1,128,225 |

Depreciation expense was charged to governmental functions as follows:

| | |
|---|---|
| Instruction: | |
| Regular | $ 4,024 |
| Special | 13,758 |
| Support services: | |
| Instructional staff | 3,847 |
| Board of education | 19,932 |
| Administration | 613 |
| Operations and maintenance | 22,598 |
| Pupil transportation | 32,224 |
| Central | 1,886 |
| Total depreciation expense | $ 98,882 |

## NOTE 9 - LONG-TERM OBLIGATIONS

During fiscal year 2019, the following changes occurred in governmental activities long-term obligations.

| | Balance Outstanding July 1, 2018 | Additions | Reductions | Balance Outstanding June 30, 2019 | Amounts Due in One Year |
|---|---|---|---|---|---|
| **Governmental activities:** | | | | | |
| Promissory note under direct borrowing | $ - | $ 146,454 | $ (2,600) | $ 143,854 | $ 27,789 |
| Capital lease obligations | 68,605 | - | (16,652) | 51,953 | 17,504 |
| Net OPEB liability | 3,474,309 | - | (1,594,941) | 1,879,368 | - |
| Net pension liability | 13,588,240 | - | (2,318,495) | 11,269,745 | - |
| Compensated absences | 468,612 | 80,407 | (113,854) | 435,165 | 94,949 |
| Total long-term obligations, governmental activities | $ 17,599,766 | $ 226,861 | $ (4,046,542) | $ 13,780,085 | $ 140,242 |

*Capital Lease Obligations* - The Center entered into capitalized lease obligations for copiers. The capital lease obligations were paid from the general fund. See Note 10 for details.

*Net Pension Liability* - See Note 12 for detail on the net pension liability. The Center pays obligations related to employee compensation from the fund benefitting from their service, which is primarily the general fund.

*Net OPEB Liability* - See Note 13 for detail on the net OPEB liability. The Center pays obligations related to employee compensation from the fund benefitting from their service, which is primarily the general fund.

*Compensated Absences* - Compensated absences will be paid from the fund which the employees' salaries are paid which, for the Center, is primarily the general fund.

*Promissory Note* **-** During fiscal year 2019, the Center entered into a secured promissory note with William and Ramona Rosenberg for property. The $146,454 promissory note is to be paid in sixty equal monthly installments of $2,600 at an interest rate of 2.60%. The payments are scheduled to begin on March 1, 2019 and end on February 2, 2024; however, the Center made one payment of $2,600 in principal retirement during fiscal year 2019. The payments are being paid from the general fund and have been reflected as debt service expenditures.

The secured promissory note is considered a direct borrowing. Direct borrowings have terms negotiated directly between the Center and the lender and are not offered for public sale. The promissory note is secured by the assets of the Center under the security agreement. The agreement has no significant finance-related terms related to events to defaults, termination events or accelerated clauses.

At June 30, 2019, capital assets acquired by the promissory note have been capitalized under buildings and improvements in the amount of $146,454. Accumulated depreciation as of June 30, 2019 was $14,645, leaving a current book value of $131,809.

**NOTE 9 - LONG-TERM OBLIGATIONS - Continued)**

The following is a debt service schedule for the promissory note:

| Fiscal Year Ending June 30, | Principal | Interest | Total |
|---|---|---|---|
| 2020 | $ 27,789 | $ 3,411 | $ 31,200 |
| 2021 | 28,521 | 2,679 | 31,200 |
| 2022 | 29,271 | 1,929 | 31,200 |
| 2023 | 30,041 | 1,159 | 31,200 |
| 2024 | 28,232 | 368 | 28,600 |
| Total | $ 143,854 | $ 9,546 | $ 153,400 |

**NOTE 10 - CAPITAL LEASE - LESSEE DISCLOSURE**

During fiscal year 2018, the Center entered into a capitalized lease for copier equipment. This lease agreement meets the criteria of a capital lease as defined by generally accepted accounting principles, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the fund financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

Capital assets consisting of copier equipment have been capitalized in the amount of $87,301. This amount represents the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of June 30, 2019 for this equipment was $26,190, leaving a current book value of $61,111. A corresponding liability is recorded in the government-wide financial statements. Principal and interest payments in fiscal year 2019 totaled $16,652 and $3,052, respectively, paid by the general fund.

The following is a schedule of the future minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2019:

| Fiscal Year Ending June 30, | Amount |
|---|---|
| 2020 | $ 19,704 |
| 2021 | 19,703 |
| 2022 | 16,420 |
| Total minimum lease payments | 55,827 |
| Less: amount representing interest | (3,874) |
| Total | $ 51,953 |

## NOTE 11 - RISK MANAGEMENT

### A. Comprehensive

The Center is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2019, the Center contracted with The Hollaway Insurance Company for property insurance, fleet insurance, and general liability insurance.

Professional liability is protected by Liberty Mutual with a $2,000,000 annual aggregate/$1,000,000 single occurrence limit and no deductible. Vehicles are covered by Liberty Mutual and hold a $1,000 deductible for comprehensive and a $1,000 deductible for collision. Automobile liability has a $1,000,000 combined single limit of liability for property damage and bodily injury, and $5,000 medical payment coverage per person. There is also an umbrella policy over the liability and vehicle coverage of $2,000,000 per policy. Settled claims have not exceeded this coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage from the prior fiscal year.

### B. Employee Health Benefits

The Center has contracted with the Stark County Schools Council of Governments (a shared risk pool) (See Note 2) to provide employee health benefits. Rates are set through an annual calculation process. The Center pays a monthly contribution that is placed in a common fund from which claims payments are made for all participants. The Center's Governing Board pays a portion of the monthly premium.

Claims are paid for all participants regardless of claims flow. Upon termination, all Center claims would be paid without regard to the Center's account balance. The directors have the right to hold monies for an exiting participant subsequent to the settlement of all expenses and claims.

Postemployment healthcare is provided to plan participants or their beneficiaries through the respective retirement systems discussed in Note 13.

### C. Workers' Compensation

The Center participates in a workers' compensation group rating plan (GRP). The intent of the GRP is to achieve the benefit of a reduced premium for the Center by virtue of its grouping and representation with other participants in the GRP. Participants in the GRP are placed in tiers according to their loss history. Participants with low loss histories are rewarded with greater savings than participants with higher loss histories. Each participant pays its workers' compensation premium to the State based on the rate for its GRP tier rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. Sheakley Uniservice, Inc. provides administrative cost control and actuarial services for the GRP.

## NOTE 12 - DEFINED BENEFIT PENSION PLANS

***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

**NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The net pension liability represents the Center's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the Center's obligation for this liability to annually required payments. The Center cannot control benefit terms or the manner in which pensions are financed; however, the Center does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *pension and postemployment benefits payable* on both the accrual and modified accrual bases of accounting.

***Plan Description - School Employees Retirement System (SERS)***

Plan Description - The Center non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

| | Eligible to Retire on or before August 1, 2017 * | Eligible to Retire after August 1, 2017 |
|---|---|---|
| Full benefits | Age 65 with 5 years of services credit: or Any age with 30 years of service credit | Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit |
| Actuarially reduced benefits | Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit | Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit |

* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2% for the first thirty years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

**NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Effective January 1, 2018, SERS cost-of-living adjustment (COLA) changed from a fixed 3% annual increase to one based on the Consumer Price Index (CPI-W) with a cap of 2.5% and a floor of 0%. SERS also has the authority to award or suspend the COLA, or to adjust the COLA above or below CPI-W. SERS suspended the COLA increases for 2018, 2019 and 2020 for current retirees, and confirmed their intent to implement a four-year waiting period for the state of a COLA for future retirees.

Funding Policy - Plan members are required to contribute 10% of their annual covered salary and the Center is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5%. The remaining 0.5% of the employer contribution rate was allocated to the Health Care Fund.

The Center's contractually required contribution to SERS was $358,652 for fiscal year 2019. Of this amount, $16,619 is reported as pension and postemployment benefits payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description - Licensed teachers participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53% of the 14% employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

**NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For fiscal year 2019, plan members were required to contribute 14% of their annual covered salary. The Center was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2019 contribution rates were equal to the statutory maximum rates.

The Center's contractually required contribution to STRS was $557,972 for fiscal year 2019. Of this amount, $67,988 is reported as pension and postemployment benefits payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Center's proportion of the net pension liability was based on the Center's share of contributions to the pension plan relative to the projected contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

| | SERS | STRS | Total |
|---|---|---|---|
| Proportion of the net pension liability prior measurement date | 0.07138940% | 0.03924562% | |
| Proportion of the net pension liability current measurement date | 0.06697530% | 0.03380948% | |
| Change in proportionate share | -0.00441410% | -0.00543614% | |
| Proportionate share of the net pension liability | $ 3,835,799 | $ 7,433,946 | $ 11,269,745 |
| Pension expense | $ (133,779) | $ 424,949 | $ 291,170 |

**NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

At June 30, 2019, the Center reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | SERS | STRS | Total |
|---|---|---|---|
| **Deferred outflows of resources** | | | |
| Differences between expected and actual experience | $ 210,370 | $ 171,599 | $ 381,969 |
| Changes of assumptions | 86,622 | 1,317,436 | 1,404,058 |
| Difference between employer contributions and proportionate share of contributions/ change in proportionate share | - | 155,215 | 155,215 |
| Contributions subsequent to the measurement date | 358,652 | 557,972 | 916,624 |
| Total deferred outflows of resources | $ 655,644 | $ 2,202,222 | $ 2,857,866 |

| | SERS | STRS | Total |
|---|---|---|---|
| **Deferred inflows of resources** | | | |
| Differences between expected and actual experience | $ - | $ 48,548 | $ 48,548 |
| Net difference between projected and actual earnings on pension plan investments | 106,281 | 450,787 | 557,068 |
| Difference between employer contributions and proportionate share of contributions/ change in proportionate share | 472,852 | 1,460,154 | 1,933,006 |
| Total deferred inflows of resources | $ 579,133 | $ 1,959,489 | $ 2,538,622 |

$916,624 reported as deferred outflows of resources related to pension resulting from Center contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

| | SERS | STRS | Total |
|---|---|---|---|
| Fiscal Year Ending June 30: | | | |
| 2020 | $ (24,486) | $ 348,408 | $ 323,922 |
| 2021 | (99,178) | 13,581 | (85,597) |
| 2022 | (125,880) | (373,881) | (499,761) |
| 2023 | (32,595) | (303,347) | (335,942) |
| Total | $ (282,141) | $ (315,239) | $ (597,380) |

## NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

| | |
|---|---|
| Wage inflation | 3.00% |
| Future salary increases, including inflation | 3.50% to 18.20% |
| COLA or ad hoc COLA | 2.50%, on and after April 1, 2018, COLA's for future retirees will be delayed for three years following commencement |
| Investment rate of return | 7.50% net of investments expense, including inflation |
| Actuarial cost method | Entry age normal (level percent of payroll) |

For 2018, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members was based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

**NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

| Asset Class | Target Allocation | Long Term Expected Real Rate of Return |
|---|---|---|
| Cash | 1.00 % | 0.50 % |
| US Equity | 22.50 | 4.75 |
| International Equity | 22.50 | 7.00 |
| Fixed Income | 19.00 | 1.50 |
| Private Equity | 10.00 | 8.00 |
| Real Assets | 15.00 | 5.00 |
| Multi-Asset Strategies | 10.00 | 3.00 |
| Total | 100.00 % | |

***Discount Rate -*** The total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

***Sensitivity of the Center's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate -*** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

| | 1% Decrease (6.50%) | Current Discount Rate (7.50%) | 1% Increase (8.50%) |
|---|---|---|---|
| Center's proportionate share of the net pension liability | $ 5,403,013 | $ 3,835,799 | $ 2,521,796 |

***Actuarial Assumptions - STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation are presented below:

| | July 1, 2018 |
|---|---|
| Inflation | 2.50% |
| Projected salary increases | 12.50% at age 20 to 2.50% at age 65 |
| Investment rate of return | 7.45%, net of investment expenses, including inflation |
| Payroll increases | 3.00% |
| Cost-of-living adjustments (COLA) | 0.0%, effective July 1, 2017 |

**NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

For the July 1, 2018, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2018 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class | Target Allocation** | Long Term Expected Real Rate of Return * |
|---|---|---|
| Domestic Equity | 28.00 % | 7.35 % |
| International Equity | 23.00 | 7.55 |
| Alternatives | 17.00 | 7.09 |
| Fixed Income | 21.00 | 3.00 |
| Real Estate | 10.00 | 6.00 |
| Liquidity Reserves | 1.00 | 2.25 |
| Total | 100.00 % | |

*10-Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**The Target Allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

***Discount Rate -*** The discount rate used to measure the total pension liability was 7.45% as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2018.

**NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

***Sensitivity of the Center's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** **-** The following table presents the Center's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45%, as well as what the Center's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate:

| | 1% Decrease (6.45%) | Current Discount Rate (7.45%) | 1% Increase (8.45%) |
|---|---|---|---|
| Center's proportionate share of the net pension liability | $ 10,856,299 | $ 7,433,946 | $ 4,537,388 |

**NOTE 13 - DEFINED BENEFIT OPEB PLANS**

***Net OPEB Liability/Asset***

The net OPEB liability/asset reported on the statement of net position represents a liability/asset to employees for OPEB. OPEB is a component of exchange transactions–between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability/asset represents the Center's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the Center's obligation for this liability to annually required payments. The Center cannot control benefit terms or the manner in which OPEB are financed; however, the Center does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability/asset. Resulting adjustments to the net OPEB liability/asset would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* or *net OPEB asset* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *pension and postemployment benefits payable* on both the accrual and modified accrual bases of accounting.

**NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)**

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The Center contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, 0.5% of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was $21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the Center's surcharge obligation was $35,693.

The surcharge added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The Center's contractually required contribution to SERS was $61,004 for fiscal year 2019. Of this amount, $48,337 is reported as pension and postemployment benefits payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

## NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability/asset was measured as of June 30, 2018, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The Center's proportion of the net OPEB liability/asset was based on the Center's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

| | SERS | STRS | Total |
|---|---|---|---|
| Proportion of the net OPEB liability prior measurement date | 0.07240240% | 0.03924562% | |
| Proportion of the net OPEB liability/asset current measurement date | 0.06774280% | 0.03380948% | |
| Change in proportionate share | -0.00465960% | -0.00543614% | |
| Proportionate share of the net OPEB liability | $ 1,879,368 | $ - | $ 1,879,368 |
| Proportionate share of the net OPEB asset | $ - | $ (543,284) | $ (543,284) |
| OPEB expense | $ (5,879) | $ (1,237,923) | $ (1,243,802) |

At June 30, 2019, the Center reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | SERS | STRS | Total |
|---|---|---|---|
| **Deferred outflows of resources** | | | |
| Differences between expected and actual experience | $ 30,677 | $ 63,457 | $ 94,134 |
| Contributions subsequent to the measurement date | 61,004 | - | 61,004 |
| Total deferred outflows of resources | $ 91,681 | $ 63,457 | $ 155,138 |

**NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)**

| | SERS | STRS | Total |
|---|---|---|---|
| **Deferred inflows of resources** | | | |
| Differences between expected and actual experience | $ - | $ 31,653 | $ 31,653 |
| Net difference between projected and actual earnings on pension plan investments | 2,820 | 62,065 | 64,885 |
| Changes of assumptions | 168,847 | 740,267 | 909,114 |
| Difference between employer contributions and proportionate share of contributions/ change in proportionate share | 263,754 | 330,047 | 593,801 |
| Total deferred inflows of resources | $ 435,421 | $ 1,164,032 | $ 1,599,453 |

$61,004 reported as deferred outflows of resources related to OPEB resulting from Center contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/asset in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| | SERS | STRS | Total |
|---|---|---|---|
| Fiscal Year Ending June 30: | | | |
| 2020 | $ (167,372) | $ (197,509) | $ (364,881) |
| 2021 | (134,620) | (197,509) | (332,129) |
| 2022 | (30,899) | (197,507) | (228,406) |
| 2023 | (29,700) | (183,412) | (213,112) |
| 2024 | (29,893) | (178,466) | (208,359) |
| Thereafter | (12,260) | (146,172) | (158,432) |
| Total | $ (404,744) | $ (1,100,575) | $ (1,505,319) |

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

**NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2018, are presented below:

| | |
|---|---|
| Wage inflation | 3.00% |
| Future salary increases, including inflation | 3.50% to 18.20% |
| Investment rate of return | 7.50% net of investments expense, including inflation |
| Municipal bond index rate: | |
| Measurement date | 3.62% |
| Prior measurement date | 3.56% |
| Single equivalent interest rate, net of plan investment expense, including price inflation: | |
| Measurement date | 3.70% |
| Prior measurement date | 3.63% |
| Medical trend assumption: | |
| Medicare | 5.375 to 4.75% |
| Pre-Medicare | 7.25 to 4.75% |

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates. RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

| Asset Class | Target Allocation | Long-Term Expected Real Rate of Return |
|---|---|---|
| Cash | 1.00 % | 0.50 % |
| US Equity | 22.50 | 4.75 |
| International Equity | 22.50 | 7.00 |
| Fixed Income | 19.00 | 1.50 |
| Private Equity | 10.00 | 8.00 |
| Real Assets | 15.00 | 5.00 |
| Multi-Asset Strategies | 10.00 | 3.00 |
| Total | 100.00 % | |

**NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)**

***Discount Rate*** **-** The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70%. The discount rate used to measure total OPEB liability prior to June 30, 2018 was 3.63%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62%, as of June 30, 2018 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

***Sensitivity of the Center's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates*** **-** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.70%) and higher (4.70%) than the current discount rate (3.70%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.25% decreasing to 3.75%) and higher (8.25% decreasing to 5.75%) than the current rate.

| | 1% Decrease (2.70%) | Current Discount Rate (3.70%) | 1% Increase (4.70%) |
|---|---|---|---|
| Center's proportionate share of the net OPEB liability | $ 2,280,466 | $ 1,879,368 | $ 1,561,774 |

| | 1% Decrease (6.25 % decreasing to 3.75 %) | Current Trend Rate (7.25 % decreasing to 4.75 %) | 1% Increase (8.25 % decreasing to 5.75 %) |
|---|---|---|---|
| Center's proportionate share of the net OPEB liability | $ 1,516,305 | $ 1,879,368 | $ 2,360,129 |

**NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)**

***Actuarial Assumptions - STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation, compared with July 1, 2017, are presented below:

| | July 1, 2018 | | July 1, 2017 |
|---|---|---|---|
| Inflation | 2.50% | | 2.50% |
| Projected salary increases | 12.50% at age 20 to 2.50% at age 65 | | 12.50% at age 20 to 2.50% at age 65 |
| Investment rate of return | 7.45%, net of investment expenses, including inflation | | 7.45%, net of investment expenses, including inflation |
| Payroll increases | 3.00% | | 3.00% |
| Cost-of-living adjustments (COLA) | 0.00% | | 0.00%, effective July 1, 2017 |
| Discounted rate of return | 7.45% | | N/A |
| Blended discount rate of return | N/A | | 4.13% |
| Health care cost trends | | | 6 to 11% initial, 4.50% ultimate |
| | Initial | Ultimate | |
| Medical | | | |
| Pre-Medicare | 6.00% | 4.00% | |
| Medicare | 5.00% | 4.00% | |
| Prescription Drug | | | |
| Pre-Medicare | 8.00% | 4.00% | |
| Medicare | -5.23% | 4.00% | |

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

***Assumption Changes Since the Prior Measurement Date*** - The discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB). Valuation year per capita health care costs were updated.

***Benefit Term Changes Since the Prior Measurement Date*** - The subsidy multiplier for non-Medicare benefit recipients was increased from 1.90% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

**NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)**

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class | Target Allocation** | Long Term Expected Real Rate of Return * |
|---|---|---|
| Domestic Equity | 28.00 % | 7.35 % |
| International Equity | 23.00 | 7.55 |
| Alternatives | 17.00 | 7.09 |
| Fixed Income | 21.00 | 3.00 |
| Real Estate | 10.00 | 6.00 |
| Liquidity Reserves | 1.00 | 2.25 |
| Total | 100.00 % | |

*10-Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

** The Target Allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

***Discount Rate*** - The discount rate used to measure the total OPEB asset was 7.45% as of June 30, 2018. A discount rate used to measure the total OPEB liability was 4.13% as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45% was used to measure the total OPEB asset as of June 30, 2018.

***Sensitivity of the Center's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate*** - The following table represents the net OPEB asset as of June 30, 2018, calculated using the current period discount rate assumption of 7.45%, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45%) or one percentage point higher (8.45%) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

| | 1% Decrease (6.45%) | Current Discount Rate (7.45%) | 1% Increase (8.45%) |
|---|---|---|---|
| Center's proportionate share of the net OPEB asset | $ 465,645 | $ 543,284 | $ 608,535 |

| | 1% Decrease | Current Trend Rate | 1% Increase |
|---|---|---|---|
| Center's proportionate share of the net OPEB asset | $ 604,852 | $ 543,284 | $ 480,757 |

## NOTE 14 - CONTINGENCIES

### A. Grants

The Center receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the Center. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the Center.

### B. Litigation

The Center is not party to legal proceedings which, in the opinion of Center management, will have a material effect, if any, on the financial condition of the Center.

### C. Foundation Funding

Center Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. The final adjustment was not material, and is not reflected in the accompanying financial statements.

## NOTE 15 - EMPLOYEE BENEFITS

### A. Compensated Absences

The criteria for determining vacation leave and sick leave benefits are derived from negotiated agreements and State laws. Classified employees, administrators, and supervisors earn five to twenty days of vacation leave per year depending upon length of service. Accumulated unused vacation leave is paid upon termination of employment. Teachers do not earn vacation leave. All employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to 260 days. Upon retirement, payment is made for one-fourth of the total sick leave accumulation, up to a maximum accumulation of fifty days.

### B. Medical, Dental, Vision and Prescription Drug Insurance

The Center maintains a health and welfare plan that provides medical, dental, vision and prescription drug insurance card benefits.

### C. Life Insurance

The Center provides life insurance and accidental death and dismemberment insurance to most employees.

## NOTE 16 - COMMITMENTS

The Center utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the Center's commitments for encumbrances in the governmental funds were as follows:

| Fund | Year End Encumbrances |
|---|---|
| General fund | $ 85,486 |
| Nonmajor governmental funds | 133,710 |
| Total | $ 219,196 |

## NOTE 17 - OPERATING LEASE

The Center entered into an operating lease agreement with the Columbiana County Board of Commissioners for a portion of the Juvenile Court Center building located at 260 West Lincoln Way in Lisbon, Ohio. The leased building space includes six rooms, the gymnasium and adjoining areas under the south seating area. The premises are to be used for the purpose of normal classroom and gymnasium functions. The lease became effective on August 1, 2017 and shall continue until agreed upon by the parties. The total annual rent for the premises is $30,000.

# SUPPLEMENTARY INFORMATION

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

| | Budgeted Amounts | | | Variance with Final Budget |
|---|---|---|---|---|
| | **Original** | **Final** | **Actual** | **Positive (Negative)** |
| **Revenues:** | | | | |
| From local sources: | | | | |
| Tuition | $ 8,653,128 | $ 7,756,356 | $ 7,790,287 | $ 33,931 |
| Earnings on investments | 10,000 | 11,500 | 13,863 | 2,363 |
| Contributions and donations | 3,000 | 800 | 2,750 | 1,950 |
| Contract services | 1,454,000 | 1,282,155 | 1,246,002 | (36,153) |
| Other local revenues | - | 600 | 630 | 30 |
| Intergovernmental - state | 387,629 | 378,465 | 378,080 | (385) |
| Intergovernmental - federal | 20,965 | 21,224 | 19,874 | (1,350) |
| Total revenues | 10,528,722 | 9,451,100 | 9,451,486 | 386 |
| **Expenditures:** | | | | |
| Current: | | | | |
| Instruction: | | | | |
| Regular | 2,476,453 | 1,457,802 | 1,458,276 | (474) |
| Special | 2,981,253 | 3,342,533 | 3,233,386 | 109,147 |
| Support services: | | | | |
| Pupil | 2,736,079 | 2,681,765 | 2,679,385 | 2,380 |
| Instructional staff | 1,142,801 | 1,014,882 | 1,022,240 | (7,358) |
| Board of education | 28,011 | 52,782 | 54,292 | (1,510) |
| Administration | 703,138 | 616,477 | 616,832 | (355) |
| Fiscal | 384,906 | 331,920 | 334,375 | (2,455) |
| Operations and maintenance | 208,580 | 194,794 | 200,967 | (6,173) |
| Pupil transportation | 461,628 | 473,632 | 454,768 | 18,864 |
| Central | 62,039 | 68,822 | 68,801 | 21 |
| Other operation of non-instructional services | 57,895 | 49,023 | 46,271 | 2,752 |
| Debt service: | | | | |
| Principal | 2,574 | 2,593 | 2,600 | (7) |
| Total expenditures | 11,245,357 | 10,287,025 | 10,172,193 | 114,832 |
| Excess of expenditures over revenues | (716,635) | (835,925) | (720,707) | 115,218 |
| **Other financing sources (uses):** | | | | |
| Refund of prior year's expenditures | 40,000 | 62,646 | 61,892 | (754) |
| Refund of prior year's receipts | (524) | (524) | (524) | - |
| Sale of capital assets | - | 1,800 | 1,800 | - |
| Total other financing sources (uses) | 39,476 | 63,922 | 63,168 | (754) |
| Net change in fund balance | (677,159) | (772,003) | (657,539) | 114,464 |
| **Unencumbered fund balance at beginning of year** | 1,270 | 1,270 | 1,270 | - |
| **Prior year encumbrances appropriated** | 711,309 | 711,309 | 711,309 | - |
| **Unencumbered fund balance (deficit) at end of year** | $ 35,420 | $ (59,424) | $ 55,040 | $ 114,464 |

SEE ACCOMPANYING BUDGETARY NOTES

**NOTE 1 - BUDGETARY PROCESS**

The Center is no longer required under State statute to file budgetary information with the State Department of Education. However, the Center's Governing Board does follow the budgetary process for control purposes.

The Center's Governing Board budgets for resources estimated to be received during the fiscal year. The estimated revenues may be amended during the fiscal year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary schedule reflect the amounts of the estimated revenues when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary schedule reflect the amounts of the estimated revenues in effect at the time final appropriations were passed by the Governing Board.

The Center's Governing Board adopts an annual appropriation resolution, which is the Governing Board's authorization to spend resources and sets annual limits on expenditures at the level of control selected by the Governing Board. The level of control has been established by the Governing Board at the fund and function level for all funds.

Throughout the fiscal year, appropriations may be amended or supplemented as circumstances warrant. The amounts reported as the original budgeted amounts on the budgetary schedule reflect the amounts on the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts on the budgetary schedule represent the final appropriation amounts passed by the Governing Board during the fiscal year.

**NOTE 2 - BUDGETARY BASIS OF ACCOUNTING**

While the Center is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The schedule of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) - for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are that:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);

2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);

3. To reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);

**NOTE 2 - BUDGETARY BASIS OF ACCOUNTING - (Continued)**

4. Advances in and out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis); and

5. Some funds are included in the general fund (GAAP basis), but have separate adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis schedule for the general fund:

| | General Fund |
|---|---|
| Budget basis | $ (657,539) |
| Net adjustment for revenue accruals | (76,359) |
| Net adjustment for expenditure accruals | (691,448) |
| Net adjustment for other sources/uses | 83,286 |
| Funds budgeted elsewhere | 5,363 |
| Adjustment for encumbrances | 1,014,300 |
| GAAP basis | $ (322,397) |

Certain funds that are budgeted in separate fund classifications are considered part of the general fund on a GAAP basis. This includes the public school support fund.

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# REQUIRED SUPPLEMENTARY INFORMATION

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CENTER'S PROPORTIONATE SHARE OF
THE NET PENSION LIABILITY
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST SIX FISCAL YEARS

| | **2019** | **2018** | **2017** | **2016** |
|---|---|---|---|---|
| Center's proportion of the net pension liability | 0.06697530% | 0.07138940% | 0.08082100% | 0.08459240% |
| Center's proportionate share of the net pension liability | $ 3,835,799 | $ 4,265,359 | $ 5,915,351 | $ 4,826,924 |
| Center's covered payroll | $ 2,213,970 | $ 2,336,029 | $ 2,502,279 | $ 2,546,669 |
| Center's proportionate share of the net pension liability as a percentage of its covered payroll | 173.25% | 182.59% | 236.40% | 189.54% |
| Plan fiduciary net position as a percentage of the total pension liability | 71.36% | 69.50% | 62.98% | 69.16% |

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the Center's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

| | 2015 | 2014 |
|---|---|---|
| | 0.09456600% | 0.09456600% |
| | $ 4,785,931 | $ 5,623,537 |
| | $ 2,747,900 | $ 2,738,873 |
| | 174.17% | 205.32% |
| | 71.70% | 65.52% |

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CENTER'S PROPORTIONATE SHARE OF
THE NET PENSION LIABILITY
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST SIX FISCAL YEARS

| | 2019 | 2018 | 2017 | 2016 |
|---|---|---|---|---|
| Center's proportion of the net pension liability | 0.03380948% | 0.03924562% | 0.04281439% | 0.04254472% |
| Center's proportionate share of the net pension liability | $ 7,433,946 | $ 9,322,881 | $ 14,331,267 | $ 11,758,116 |
| Center's covered payroll | $ 3,785,836 | $ 4,297,914 | $ 4,481,650 | $ 4,438,829 |
| Center's proportionate share of the net pension liability as a percentage of its covered payroll | 196.36% | 216.92% | 319.78% | 264.89% |
| Plan fiduciary net position as a percentage of the total pension liability | 77.31% | 75.30% | 66.80% | 72.10% |

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the Center's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

| | 2015 | 2014 |
|---|---|---|
| | 0.04034249% | 0.04034249% |
| | $ 9,812,690 | $ 11,688,812 |
| | $ 4,121,885 | $ 4,435,546 |
| | 238.06% | 263.53% |
| | 74.70% | 69.30% |

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CENTER PENSION CONTRIBUTIONS
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST TEN FISCAL YEARS

| | 2019 | 2018 | 2017 | 2016 |
|---|---|---|---|---|
| Contractually required contribution | $ 358,652 | $ 298,886 | $ 327,044 | $ 350,319 |
| Contributions in relation to the contractually required contribution | (358,652) | (298,886) | (327,044) | (350,319) |
| Contribution deficiency (excess) | $ - | $ - | $ - | $ - |
| Center's covered payroll | $ 2,656,681 | $ 2,213,970 | $ 2,336,029 | $ 2,502,279 |
| Contributions as a percentage of covered payroll | 13.50% | 13.50% | 14.00% | 14.00% |

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

| 2015 | | 2014 | | 2013 | | 2012 | | 2011 | | 2010 | |
|---|---|---|---|---|---|---|---|---|---|---|---|
| $ | 335,651 | $ | 380,859 | $ | 379,060 | $ | 343,783 | $ | 284,147 | $ | 292,623 |
| | (335,651) | | (380,859) | | (379,060) | | (343,783) | | (284,147) | | (292,623) |
| $ | - | $ | - | $ | - | $ | - | $ | - | $ | - |
| $ | 2,546,669 | $ | 2,747,900 | $ | 2,738,873 | $ | 2,556,007 | $ | 2,260,517 | $ | 2,161,174 |
| | 13.18% | | 13.86% | | 13.84% | | 13.45% | | 12.57% | | 13.54% |

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CENTER PENSION CONTRIBUTIONS
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TEN FISCAL YEARS

| | 2019 | 2018 | 2017 | 2016 |
|---|---|---|---|---|
| Contractually required contribution | $ 557,972 | $ 530,017 | $ 601,708 | $ 627,431 |
| Contributions in relation to the contractually required contribution | (557,972) | (530,017) | (601,708) | (627,431) |
| Contribution deficiency (excess) | $ - | $ - | $ - | $ - |
| Center's covered payroll | $ 3,985,514 | $ 3,785,836 | $ 4,297,914 | $ 4,481,650 |
| Contributions as a percentage of covered payroll | 14.00% | 14.00% | 14.00% | 14.00% |

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

| 2015 | | 2014 | | 2013 | | 2012 | | 2011 | | 2010 | |
|---|---|---|---|---|---|---|---|---|---|---|---|
| $ | 621,436 | $ | 535,845 | $ | 576,621 | $ | 537,277 | $ | 516,210 | $ | 476,125 |
| | (621,436) | | (535,845) | | (576,621) | | (537,277) | | (516,210) | | (476,125) |
| $ | - | $ | - | $ | - | $ | - | $ | - | $ | - |
| $ | 4,438,829 | $ | 4,121,885 | $ | 4,435,546 | $ | 4,132,900 | $ | 3,970,846 | $ | 3,662,500 |
| | 14.00% | | 13.00% | | 13.00% | | 13.00% | | 13.00% | | 13.00% |

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CENTER'S PROPORTIONATE SHARE OF
THE NET OPEB LIABILITY
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST THREE FISCAL YEARS

| | 2019 | 2018 | 2017 |
|---|---|---|---|
| Center's proportion of the net OPEB liability | 0.06774280% | 0.07240240% | 0.08188563% |
| Center's proportionate share of the net OPEB liability | $ 1,879,368 | $ 1,943,090 | $ 2,334,043 |
| Center's covered payroll | $ 2,213,970 | $ 2,336,029 | $ 2,502,279 |
| Center's proportionate share of the net OPEB liability as a percentage of its covered payroll | 84.89% | 83.18% | 93.28% |
| Plan fiduciary net position as a percentage of the total OPEB liability | 13.57% | 12.46% | 11.49% |

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the Center's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CENTER'S PROPORTIONATE SHARE OF
THE NET OPEB LIABILITY/ASSET
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST THREE FISCAL YEARS

| | 2019 | 2018 | 2017 |
|---|---|---|---|
| Center's proportion of the net OPEB liability/asset | 0.03380948% | 0.03924562% | 0.04281439% |
| Center's proportionate share of the net OPEB liability/(asset) | $ (543,284) | $ 1,531,219 | $ 2,289,725 |
| Center's covered payroll | $ 3,785,836 | $ 4,297,914 | $ 4,481,650 |
| Center's proportionate share of the net OPEB liability/asset as a percentage of its covered payroll | 14.35% | 35.63% | 51.09% |
| Plan fiduciary net position as a percentage of the total OPEB liability/asset | 176.00% | 47.10% | 37.30% |

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the Center's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CENTER OPEB CONTRIBUTIONS
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST TEN FISCAL YEARS

| | 2019 | 2018 | 2017 | 2016 |
|---|---|---|---|---|
| Contractually required contribution | $ 61,004 | $ 46,763 | $ 39,270 | $ 44,560 |
| Contributions in relation to the contractually required contribution | (61,004) | (46,763) | (39,270) | (44,560) |
| Contribution deficiency (excess) | $ - | $ - | $ - | $ - |
| Center's covered payroll | $ 2,656,681 | $ 2,213,970 | $ 2,336,029 | $ 2,502,279 |
| Contributions as a percentage of covered payroll | 2.30% | 2.11% | 1.68% | 1.78% |

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

| 2015 | | 2014 | | 2013 | | 2012 | | 2011 | | 2010 | |
|---|---|---|---|---|---|---|---|---|---|---|---|
| $ | 69,048 | $ | 49,837 | $ | 43,064 | $ | 48,499 | $ | 65,523 | $ | 9,941 |
| | (69,048) | | (49,837) | | (43,064) | | (48,499) | | (65,523) | | (9,941) |
| $ | - | $ | - | $ | - | $ | - | $ | - | $ | - |
| $ | 2,546,669 | $ | 2,747,900 | $ | 2,738,873 | $ | 2,556,007 | $ | 2,260,517 | $ | 2,161,174 |
| | 2.71% | | 1.81% | | 1.57% | | 1.90% | | 2.90% | | 0.46% |

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**
**COLUMBIANA COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CENTER OPEB CONTRIBUTIONS
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TEN FISCAL YEARS

| | 2019 | 2018 | 2017 | 2016 |
|---|---|---|---|---|
| Contractually required contribution | $ - | $ - | $ - | $ - |
| Contributions in relation to the contractually required contribution | - | - | - | - |
| Contribution deficiency (excess) | $ - | $ - | $ - | $ - |
| Center's covered payroll | $ 3,985,514 | $ 3,785,836 | $ 4,297,914 | $ 4,481,650 |
| Contributions as a percentage of covered payroll | 0.00% | 0.00% | 0.00% | 0.00% |

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

| 2015 | | 2014 | | 2013 | | 2012 | | 2011 | | 2010 | |
|---|---|---|---|---|---|---|---|---|---|---|---|
| $ | - | $ | 42,196 | $ | 44,355 | $ | 41,329 | $ | 39,708 | $ | 36,625 |
| | - | | (42,196) | | (44,355) | | (41,329) | | (39,708) | | (36,625) |
| $ | - | $ | - | $ | - | $ | - | $ | - | $ | - |
| $ | 4,438,829 | $ | 4,121,885 | $ | 4,435,546 | $ | 4,132,900 | $ | 3,970,846 | $ | 3,662,500 |
| | 0.00% | | 1.00% | | 1.00% | | 1.00% | | 1.00% | | 1.00% |

PENSION

*SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO*

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changes in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%. There were no changes in benefit terms from the amounts previously reported for fiscal year 2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2016. For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement and (h) the discount rate was reduced from 7.75% to 7.50%. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2018-2019.

*STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO*

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero. There were no changes in benefit terms from amounts previously reported for fiscal year 2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2017. For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.

(Continued)

## OTHER POSTEMPLOYMENT BENEFITS (OPEB)

### *SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO*

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal years 2017-2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, (h) the municipal bond index rate increased from 2.92% to 3.56% and (i) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 2.98% to 3.63%. For fiscal year 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate increased from 3.63% to 3.70%, (b) the health care cost trend rate for Medicare were changed from a range of 5.50%-5.00% to a range of 5.375%-4.75% and Pre-Medicare were changed from a range of 7.50%-5.00% to a range of 7.25%-4.75%, (c) the municipal bond index rate increased from 3.56% to 3.62% and (i) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 3.63% to 3.70%.

### *STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO*

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal year 2017. For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. For fiscal year 2019, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs. For fiscal year 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and (b) decrease in trend rates from 6.00%-11.00 initial; 4.50% ultimate down to Medical Pre-Medicare 6.00% and Medicare 5.00% initial; 4.00% ultimate and Prescription Drug Pre-Medicare 8.00% and Medicare (5.23%) initial; 4.00% ultimate.

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OHIO AUDITOR OF STATE
KEITH FABER

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

Columbiana County Educational Service Center
Columbiana County
38720 Saltwell Road
Lisbon, Ohio 44432

To the Governing Board:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Columbiana County Educational Service Center, Columbiana County, Ohio (the Center) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Center's basic financial statements and have issued our report thereon dated April 1, 2020, wherein we noted the Center has suffered recurring losses from operations and has a fund balance deficit in the General Fund.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the Center's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Center's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Center's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the Center's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Center's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Center's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber
Auditor of State

Columbus, Ohio

April 1, 2020

OHIO AUDITOR OF STATE
KEITH FABER

**COLUMBIANA COUNTY EDUCATIONAL SERVICE CENTER**

**COLUMBIANA COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

Susan Babbitt

**CLERK OF THE BUREAU**

**CERTIFIED**
**APRIL 30, 2020**